CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON GENERAL WELFARE

Jointly with

COMMITTEE ON IMMIGRATION

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August 10, 2023 Start: 1:20 p.m. Recess: 5:50 p.m.

HELD AT: Council Chambers - City Hall

B E F O R E: Diana Ayala

Chairperson

Shahana K. Hanif

Chairperson

COUNCIL MEMBERS:

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Rita C. Joseph Shekar Krishnan Francisco P. Moya Pierina Ana Sanchez

Sandra Ung Tiffany Cabán Crystal Hudson

Linda Lee Chi A. Ossé Lincoln Restler Kevin C. Riley

Althea V. Stevens Nantasha Williams

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Zachary Iscol
Commissioner of NYC Emergency Management

Ahmed Tigani
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A P P E A R A N C E S (CONTINUED)

Meryl Ranzer Mutual Aid Collective

Sarah Sachs

Klea Hazizaj

Doctor Henry Love Women in Need

Christy

Agamma Ba [sp?]
Advocate

Ronna

SERGEANT AT ARMS: Good afternoon and
welcome to today's New York City Council hearing for
the Committee on Immigration joint with General
Welfare. At this time we ask that you silence
cellphones and electronic devices to minimize
disruptions throughout the hearing. If you have
testimony you wish to submit for the record, you may
do so via email at testimony@counil.nyc.gov. Once

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do so via email at testimony@counil.nyc.gov. Once again, that is testimony@council.nyc.gov. At any time throughout the hearing, please do not approach the dais. If you require translation services, please notify one of the Sergeant at Arms and fill it

out on your testimony slip. Thank you for your

cooperation. Chairs, we are ready to begin.

INTERPRETER: [speaking Spanish]
[gavel]

everyone and welcome to today's hearing. My name is
Diana Ayala and I am the Deputy Speaker of the New
York City Council and the Chair of the General
Welfare Committee. Today, our committee will be
joined by the Committee on Immigration to hold an
oversight hearing on the Mayor's 60-Day Shelter Stay
Amendment for Adult Migrants. I'd like to thank my

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 7 co-worker, my co-chair, sorry, Council Member Shahana Hanif, my council colleagues and representatives from the Administration and members of the public for being here to participate in this important hearing. I will try to slow down because I am Puerto Rican and I speak really quickly, and I know that there's translation and I want to be mindful. We are here to discuss the Administration's plan to serve notices to single adult male asylum-seekers who have been in the City's care for the longest amount of time. According to the Administration, as of August 2nd over 800 asylum-seekers have received notices that they must find alternative housing in 60 days or return to the arrival center and reapply for placement. Although the 60-day deadline has not yet arrived, it remains unclear what the Administration's plan is for asylum-seekers who are unable to find alternative housing after 60 days. There is a grave concern that this policy may be counter-productive, lead to significant increases in street homelessness, and erode long-standing right to shelter in New York City. The recent scenes outside of the Roosevelt Hotel are not what we wanted replicated or exacerbated. While the City Council understands the

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 8 challenge in housing asylum-seekers, homelessness and shelter capacity have been long-standing issues in New York City, long before the arrival of the first asylum-seekers. This crisis requires a whole of government and all-hands-on-deck approach to manage and pursue meaningful reform that gets to the underlying cause of long-standing issues in our city. The Council is here ready and willing to assist with managing this crisis in any way that it can, but this Administration's approach thus far has made it difficult for there to be proactive collaboration with its City partners. The Administration has made the decision to act alone and to pursue often shortsided policies. We urge the Mayor and this Administration to adopt a more collaborative approach in handling this crisis. That being said, it remains critical for our federal partners to recognize the urgency of the situation and immediately step up in providing more funding and support to localities like New York City and fast-track work authorizations for asylum-seekers. I look forward to hearing from the Administration and advocates today and gathering feedback on these oversight topics so we can better understand the Administration's 60-day shelter

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committee on General welfare with committee on immigration 9
policy, what are the intended goals and how it will
impact the City's right to shelter requirements. At
this time, I'd like to acknowledge that we've been
joined by Council Member Brewer, Nurse, Hanif, Cabán,
Ung, and Ossé. Cabán and Ung are both online. I'd
also like to thank the Committee staff who work
tirelessly to prepare this hearing: Aminta Kilawan,
Senior Legislative Counsel; David Romero, Legislative
Counsel; Julia Haramis [sp?], Unit Head; Rose
Martinez, Assistant Deputy Director; and finally my
staff Elsie Encarnacion [sp?], Chief of Staff. I
would like to turn it over to my Co-Chair Council
Member Hanif.

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CHAIRPERSON HANIF: Thank you, Deputy

Speaker. Good afternoon everyone. I'm Council

Member Shahana Hanif, Chair of the Committee on

Immigration. Thank you for joining today's joint

hearing of the Committees on Immigration and General

Welfare to discuss the Mayor's 60-day shelter stay

limit for adult migrants. I'd like to thank my Co
chair Deputy Speaker Diana Ayala for her leadership

in organizing this hearing. I also want to thank my

Council colleagues, representatives from the

Administration, advocates, providers, and members of

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION the public for being here, as well as those participating remotely. It is vitally important that we hear from agencies and advocates involved in meeting the needs of migrants and asylum-seekers. Today's hearing seeks to elucidate how the Mayor's 60-day shelter limit will affect asylum-seekers in New York City. Three weeks ago, Mayor Eric Adams announced that this Administration would begin to limit shelter stays for single adult asylum-seekers, males, to 60 days. According to the Mayor's representatives, notices regarding this new shelter limit are being distributed on a rolling basis to asylum-seekers who've been in the system the longest, beginning in the Humanitarian Emergency Response and Relief Centers, or HERRCs. As of last week, over 800 asylum-seekers had reportedly received these notices. This new rule requires asylum-seekers to find alternative housing at the end of 60 days. asylum-seekers are unable to find housing within that time frame, they must return to the arrival center at the Roosevelt Hotel to reapply for placement in the shelters. However, just last week, new arrivals were denied bed placements at the Roosevelt, and asylumseekers were relegated to sleeping outside the center

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION as they awaited services. My colleague, Council Member Lincoln Restler, and I showed up and saw up close the hundreds of men, mostly black Muslims, barricaded on a sidewalk for up to five to six days with no updates as to when they might begin their intake process. The very next day, these men were gone thanks to the urgency shown by Ted Long who's here, and I was really thrilled to be able to speak to him and his honesty with us. Despite the very real operational obstacles the City is encountering, the scene outside of the Roosevelt was simply unacceptable. I'm extremely aware of the fact that our city is facing a serious challenge that has been exacerbated by a lack of support from the state government and federal government. I want to uplift Mayor Adams' call for more funding from the Hochul and Biden Administrations and his insistence on expedited work permits. However, a lack of state and federal action does not justify the deterioration of the right to shelter mandate or our status as a Sanctuary City and our welcoming spirit. We cannot run away from our obligations to new arrivals, and I will continue to push back against executive actions and rhetoric that indicate we should. As Chair of

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 12 this committee, it is my duty to fight for the values that make New York City a bastion for immigrant rights. As a right to shelter city, we must do right by the asylum-seekers who have come to New York seeking safety and opportunity as they navigate a new city and an unfamiliar bureaucracy. People applying for asylum have often survived unimaginable atrocities leaving them to flee their homes and have undergone harrowing journeys to arrive in our city. Many recent arrivals in New York City are of African descent who face additional racial disparities in accessing city services. We remain immensely grateful to the advocates who have been on the ground from day one providing immeasurable support and resources to meet the needs of all asylum-seekers. We want to ensure that our city government matches that commitment to welcome asylum-seekers by housing them and providing them with accessible and comprehensive case management services. We look forward to hearing from representatives from the Administration, advocates, and asylum-seekers today to gather details about how the Mayor's 60-day shelter limit will affect New York's right to shelter requirement where asylum-seekers who have received

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 13 these notices will be housed, how long it will take them-- take to house them, and how the Administration plans to provide and scale up case management services. I want to thank all the Committee Staff for their work on this issue including Jayasri Ganapathy, Senior Legislative Counsel; Nicole Cata, Legislative Counsel; Rebecca Barilla, Policy Analyst; Aminta Kilawan, Senior Legislative Counsel; David Romero, Legislative Counsel; Florentine Kabore, Finance Analyst; and Julia Haramis, Finance Unit Head. I would also like to thank my staff including Nora Brickner, Chief of Staff; Alex Liao, Legislative and Budget Director; Michael Whiteside, Communications Director; and my summer interns Ryan Alowe [sp?] and Savannah Jackson who are also here. I also want to thank the Sergeants at Arms and interpreters who are making this joint hearing run smoothly. Now I will turn it back to Deputy Speaker Ayala.

CHAIRPERSON AYALA: Thank you, Council Member Hanif. I want to recognize that we've also been joined by Council Member Moya who's online and Council Member Restler. We will now hear from our

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 14

Public Advocate, and I would ask that you please be mindful that translation services are being provided, so we can speak slowly as possible. Thank you.

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PUBLIC ADVOCATE WILLIAMS: Thank you, Madam Chair. I will try. As mentioned, my name is Jumaane Williams. I'm the Public Advocate for the City of New York. I'd like to thank Chairs Ayala and Hanif and the members of the Committees on General Welfare and Immigration for holding this hearing. It's been over a year since the first bus arrived at the Port Authority from Texas carrying migrants seeking refuge, safety, and a chance for a better life for themselves and their loved ones. Since then, over 95,000 migrants have arrived in New York City, and the majority have stayed. In the past year, the City has struggled to accommodate asylum-seekers, and as a result some have experienced violence, abuse, over-crowdedness and unsanitary living conditions, spoiled or no food, and a lack of access to clothing, showers, and privacy. I recognize that the City was already in a pre-existing housing crisis with the shelter system unequipped to accommodate over 100,000 people. At the same time, we know that these conditions aren't acceptable, and the

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION Administration's continued efforts to undermine the right to shelter, most recently illustrated in the 60-day limit on shelter stays will not address the root of the problem. In 2002, the average length of stay in a shelter for a single adult was 509 days. New York City needs help from the state and federal governments, as well as our neighboring communities, not to weaken a crucial safety net for some of our most vulnerable. I think it's important to mention, the day before the first asylum buses came, there were over 50,000 New Yorkers already in the shelter system with an average time over a year, which means this has been a crisis for a long time. Had we addressed that crisis then, it may not be as acute now. Following Mayor Adams' legal request to limit the right to shelter in New York City, the Administration announced 60-day limit on shelter stays for adult migrants. If after 60 days the person does not have housing, they must reapply for shelter and case manager will discuss options and "next steps" with the person seeking shelter. However, the Administration has not provided any further concrete plan for housing people who reach the 60-day limit. Just in the last week, the number

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 16 of people affected by this new rule totals over 800. While the Administration claims the goal is not to force people into the street, we already see it happening. Migrants are sleeping on sidewalks, in parks, on the bridges and highways, including large encampments under the BQE, Brooklyn Queens Expressway, and outside the Roosevelt Hotel in We need a clear plan detailing what Manhattan. happens when a person reaches the 60-day limit, what their options are, and the immediate steps. New York City cannot handle this crisis alone. mentioned, we need assistance from the state, the federal governments including expedited work authorizations granted by the U.S. Citizenship and Immigration Services so asylum-seekers can generate income to move into more permanent housing. We also need more humane healthy temporary housing options such as FEMA-supported directed temporary housing sites created on federal land, including transportable temporary housing units or manufactured housing units. We also need to invest in permanent affordable housing as well as social structures that prevent homelessness, including reversing the systemic divestment from NYCHA and local

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION implementation of President Biden's federal strategic plan to prevent and end homelessness. Last, we must encourage and ensure language access to our city social and legal services, including indigenous and African dialects relevant to incoming groups. immigration usually gets left out of it, particularly folks from Africa and places like Haiti. The right to shelter has been in place for over 30 years, and that right does not simply expire after 60 days in the face of a crisis. While the challenges of meeting this emergency are intense, so too is our obligation to do all we can for the tired, the poor, the huddled masses. We should be focused on helping creating opportunities for people who come here seeking asylum, not frantically denying that our city is home to opportunity itself. And again, I'm hoping that the federal government in particular and even the state will help us better coordinate, and I hope the state realizes the right to shelter is statewide, not just the city, and the Governor steps in to assist us. We cannot handle this alone. I want to make that clear. I do know that right to shelter at some point is a sustainability issue. We haven't reached that point yet, but we do need assistance.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 18

And I will end with hoping the Administration as we move forward will support a policy that the Council supported like supporting Good Cause Eviction and supporting getting revenue raises in the state.

Opposing those things, putting people on the written guidelines [inaudible] raise the rent actually helps make this situation worse. Thank you.

CHAIRPERSON AYALA: Thank you. I would like to now turn it over to our Counsel to swear in members of the Administration.

COMMITTEE COUNSEL: Good afternoon.

Joining us today we have Zachary Iscol, Commissioner of New York City Emergency Management, Ahmed Tigani, First Deputy Commissioner of New York City Housing, Preservation and Development, Doctor Ted Long, Senior Vice President for Ambulatory Care and Population Health at New York Health + Hospitals, Betsy MacLean, Chief Engagement Officer for the Mayor's Office, and Manuel Castro, Commissioner of the New York City's Mayor's Office of Immigrant Affairs. Will you please raise your right hand? Do you affirm to tell the truth, the whole truth and nothing but the truth before this committee and to respond honestly to

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 19

Council Member questions? Thank you. You may begin when ready.

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COMMISSIONER ISCOL: Before we begin, let me acknowledge the devastating events in Maui on behalf of all New Yorkers. To those who are right now mourning the loss of loved ones, and to those impacted by the wildfires, know that this city is holding you in our thoughts. Our profound respect goes to the first responders whose courage and dedication never waiver in the face of such adversity. And now, with sincere compassion on behalf of all New Yorkers, we can turn to the matter at hand. Good afternoon members of the New York City Council. My name is Zach Iscol. I'm the Commissioner for New York City Emergency Management and I'm here to discuss the surge in asylum-seekers in New York City. Joining me at today's hearing is Manny Castro, Commissioner of the Mayor's Office of Immigrant Affairs, Doctor Theodore Long, Senior Vice President at NYC Health + Hospitals, Ahmed Tigani, Chief Diversity Officer and First Deputy Commissioner at New York City Department of Housing Preservation and Development, and Betsy MacLean, New York City Chief Engagement Officer. The influx of asylumCOMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION seekers seeking refuge in New York City continues to be challenging, but it's also a great example of what this city can accomplish when we all work together. This is one of the most significant humanitarian crises the city has ever faced. Nearly 100,000 asylum-seekers have come through our system asking for shelter or care since April of 2022. New York City has provided services, support, and most importantly care to more asylum-seekers than any other city in the nation. We have done everything in our power to serve these nearly 100,000 migrants. However, with an average of 300-500 people still arriving each and every day, and more than 57,300 migrants still in the City's care, New York City is struggling against capacity constraints and has been left largely alone to manage this crisis, a national crisis. This is not a city-specific homelessness issue, but a federal immigration issue, and every state and every municipality across the country should be a part of the solution. New York City is and will always be a city that welcomes immigrants. We're proud of that. Every day, myself and a team of dedicated public servants from multiple agencies work around the clock to find safe emergency sites for

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 21 asylum-seekers and families with children to rest their heads. This team of professionals are truly unsung heroes. However, despite our best efforts, it has become increasing challenging to find sites to shelter people. As the coordinating agency for the City of New York, Emergency Management is no stranger to assisting people displaced from their homes, whether it's a natural disaster like a hurricane, flood, or other emergencies such as a fire or gas explosion. We've played a role throughout this crisis by coordinating with partner's agencies and the opening of Humanitarian Emergency Response and Relief Centers, coordinating between incoming buses of asylum-seekers and providing support to the operations of the arrival center. In the face of these significant capacity constraints, the City must use every tool at our disposal to attempt to create critically-needed space for families with children. To support that effort, we have implemented a 60-day notice policy. Let me be clear, we do not want anyone sleeping on our streets, and if the Council walks away with anything today, I hope it's that understanding. In July, single adults who have been in our care for the longest amount of time started

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 22 receiving these notices on a rolling basis. During the past two weeks, some asylum-seekers have asked to be reconnected with family and friends throughout the We've been able to work with individuals to country. get them other needed support like connecting them to CBOs for support. Adult asylum-seekers who do not find alternative housing by the time their 60 days are complete, will be required to reapply for a new placement at the asylum-seekers arrival center. Again, with the number of families with children in the City's care continuing to increase, this policy will create critically-needed space so families with children are not left to sleep on the streets. incredibly important to know that we will continue to support asylum-seekers as best we possibly can, but there is no way around it. We are past our breaking point. We cannot emphasize enough that we need additional support from the state and federal governments. The Governor has declared a Disaster Emergency relating to the asylum-seeker crisis, but the state has neither fully exercised its legal powers, nor provided sufficient additional resources to facilitate the City's response. Additional federal actions and resources are also needed,

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 23 including a declaration of federal emergency for New York that would allow the City to draw upon additional resources. We also need the Federal Government to establish a national decompression strategy, and expedite work authorization so people can start their path to the American dream. We urge all members of the Council to join us in calling for more support from our state and federal partners. New York City cannot continue to shoulder the weight of a national issue. As the Mayor has said, our City will remain a beacon for all who come to our shores, because that is the New York City way. It is time for that to be the American way as well. look forward to your questions from the Council. Thank you. CHAIRPERSON AYALA: Thank you. Let me

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GHAIRPERSON AYALA: Thank you. Let me get my questions here in order, because I have so many. I recognized you. Yes, you can go on the list. We've also been joined by Council Member Sanchez and Council Member Holden. Alright, so I think for me the first question— and thank you. Again, I will recognize all of the work and I can't even imagine. I mean, I'm having a day today and I'm like, I couldn't imagine what your days have been

like since this beginning of this crisis, and the difficultly, you know, of having to find a bed for every single person every single night, because that's something that weighs very heavily on my mind. And so when I saw migrants sleeping on the sidewalk I was devastated by that. You know, I don't want to see anybody sleeping on the street, right? There's—it's just not the ideal situation. But one of the questions that I had, when this happened, I'm assuming that it was because we were at capacity. Were the folks that were out on the street offered—did they have access food and to restrooms?

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OVER ISCOL: So I'll turn this over to Doctor Long in a second, but I just want to start by saying, you know, I appreciate the comments about the amount of work that goes into this and how difficult it is. We'll also say, though, every day, and this is 24/7, seven days a week, the City has been going through this for the better part of a year— I'm inspired every day. I'm inspired by the people I work with every day and the lengths they go through to try and keep that from happening. And I can tell you, nobody's hearts were more broken at seeing that happen, than the people who had been

working for months days in and days out behind the scenes to try and find beds for everybody arriving to this city. I am amazed that didn't happen when we hit 20,000 people, or 25,000 people, or 30,000 people. It happened when we hit 57,000 people, almost 20,000 of them being children in our care. And so nobody's hearts were more broken than ours when that happened and we are still fighting every day to keep that from happening. But I'll turn it over to Doctor Long to talk about some of the things we did for the folks that were on the street for those few days. Doctor Long?

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SENIOR VICE PRESIDENT LONG: Yeah, I first wanted to say, Council Member Ayala, thank you for your comments. When we saw the line outside of the Roosevelt Hotel my heart broke, and we worked incredibly hard to try to find the solution to it which was to find a place where we could place everybody that was outside. In the intervening time, I do want to tell you a little bit about what we did to make sure that we were able to take care of people to the best of our ability, as we did not have placement for them immediately. So one thing you asked about, food. So we serve people three meals a

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 26 day outside for the duration of the time that they were in the line. We made sure that everybody was well-attended to with respect to food and everybody had the food that they needed, and we were accommodating requests. One thing that you may not have noticed is the line tended to be longer during the day, but at night it got shorter. The reason for that is the line was actually something that was forming during the heat wave as you'll recall. every night, and I'll give the specific example of the Saturday night during the heat wave when it was the hottest out. We worked extremely hard to give people respite during the night and bring them out of the line that night, giving them a tele-counter [sic] ticket so that they could retain their space the following day. But that Saturday night, I remember my team and I were up literally all night from-finding a combination of buses that we had lined up that had air condition in them, using old ball rooms, every single one in all of the hotels that we had, filling them with cots which had bathrooms, of course, too. But at two in the morning that night, if you were to go to the Ro-- if you would have gone to the Roosevelt Hotel, there were zero people in

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 27 The next morning we had to obviously get-have people leave the air conditioned vans, things like that. But the line is something that we never want to see again. when we did have the line, we did do our very best to make sure that people were safe with respect to heat and with respect to food, things like that, for the duration of it. But I just want to be very, very clear, we're going to do everything in our power to avoid that ever happening again. the way to avoid that happening again, the only way to have certainty that we wouldn't have a line like that form again is if we have continued help from the We're opening Creedmoor next week. We're opening Randall's the week after that. We couldn't do that without the state. Their support is what's enabling us to do that, but opening new sites and creating new spaces is what we need to do to avoid having to form a line in the future. And we also want to call in the Federal Government to give us their support as well in terms of specific spaces that they may have access to, and in terms of resources to run sites at those spaces. That's what we need in order to succeed in giving people the care that they deserve.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 28

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CHAIRPERSON AYALA: So, how many people were actually—did you reg— I'm sure you kept a record of the number of folks that were actually on the line, and how many days were they there?

SENIOR VICE PRESIDENT LONG: Of course.

So, it varied day by day. Some days early on there was 10, 15 people in line. Near the end there was nearly 200 people in the line. That was on the final day where we were able to unlock the option that night that we needed new space. It was a literal miracle that a church raised their hand that final night and said that they have space for us, which had been what we were— had so desperately been seeking, and we didn't waste a minute. That night, we had everybody in line go to that church safely and they slept safely that night in the church that offered to help us.

CHAIRPERSON AYALA: Are they still there?

SENIOR VICE PRESIDENT LONG: Some of them are. I believe most of them are still in that particular church. Some of which we-- we shuffle things around every day to make sure that we're giving everybody access to all the services they need, things like that. But the majority of people

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 29 are still in that church now. One other point I wanted to say about the line, which I should have said at the outset, is that when people were in the line, we not only gave them a daily counter ticket that had their number, so if you did go to the bathroom, or if you'd go into the bus to cool down and came back out, we'd wait, you know, a half hour or an hour if you weren't immediately there so that we'd make sure-- we could make sure that everybody retained their spot. And we also gave everybody two hour updates about if we were going to have any other -- any new placement options coming online, things like that, and we offered to re-ticket you. so some people might actually did tell us that they were ready to be re-ticketed to go to a different place, and in those cases we would immediately take them out of the line, bring them into a re-ticketing part of the arrival center and re-ticket them immediately, and then they'd go on to their final destination that night.

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CHAIRPERSON AYALA: So, I just kind of want to go back a little bit, because this is the only way that I kind of-- I can make sense of this and understand the whole-- the bigger picture. so,

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION in the initial months of this crisis, we were having a lot of conversations about the re-ticketing process and the fact that most migrants that were coming into New York City were being sent to New York City, often times against, you know, not their will but without their knowledge, right? They had no idea where the hell they were going. They just ended up in New York City. I remember, and I think I testified. I spoke about this in one of our hearings that when I was at 30th Street there was a gentleman that came from Texas and he wanted to go to a different part of Texas and was sent to New York, so now he has to be re-ticketed and go back. And so when I hear about the Mayor's proposal to implement a policy, it feels to me that we're working from the assumption that most migrants are coming here of free will, right? And that isn't always the case. So I worry that implementing this 60-day policy is going to leave folks out on the street with nowhere to go and no resources to provide for food or clothing, and I get it, and I don't-- I want to be very clear that I am not saying that, you know, this is anybody's doing. This is horrible that we've all been put in this position and that human beings are suffering in the

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION way that they are, and I push back against, you know, all of the naysayers that, you know, have been very critical and disrespectful in their rhetoric about people being able-bodied and being able to work. That isn't always the case, and I don't think that we should make assumptions unless we have the facts in front of us that really reflect that. So, I take offense to, you know, to -- and I'm not talking to the Administration. I'm talking now to, you know, individuals that have called me and have, you know, expressed outrage, right, that we're continuing to coddle migrants. People are fleeing their country and coming through very treacherous, unsafe conditions with children, pregnant women, elderly, people that are severely sick. It-- I would never do that unless I felt I had no other choice than to do something like that. And so I just really wanted to say that, because I find it really unfortunate that in our city like ours where most of us happen to, you know, have family that migrated here, and some of us had a little bit better luck than others, that level of judgment would continue to occur. I don't think that that rhetoric is, you know, is appropriate. of the num-- so, of the number of folks, if you

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could—— I don't know if you have this information, but of the number of folks that have been coming, of the number that we have now—— specifically I'm talking about the singles, the people that would be targeted under this policy. Do we know how many of those people decided that they wanted to be here in New York City? And how many came here and ended up staying because this is where they were sent and they have nowhere else to go?

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SENIOR VICE PRESIDENT LONG: I'll start. Because one of the things you said that has been the cornerstone of our approach to all of this is we want to give people what they want. That's our number one goal. And we were seeing early on-- actually had several examples of people coming from Texas trying to get to different parts of Texas, and we would immediately give them what they wanted which was to re-ticket them back to Texas, but it was an enormous waste of resources both ways, and a waste of time, too. I mean, people would spend a week traveling for no reason. They wanted to go from point A to point B in Texas. With the arrival center, one of the ways that we're able to get at that in terms of immediately -- to your question around when people are

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION arriving here, is this is where they want to be, is this where they're trying to go. The arrival center's actually give us an opportunity we didn't have before to really look into that and have the conversation up front so I can ask somebody is this your final destination or do you have friends and family somewhere else? Are you trying to go somewhere else? Do you have a sponsor somewhere And the statistic I'll give you to show I think why the arrival center is so important is that today-- and it's true very day now-- between 3-500 asylum-seekers who enter the front door of the New York City asylum-seekers arrival center, 3-500 people. Among those 3-500 asylum-seekers, one out of every four will leave through that same door within 24 hours with our help being re-ticketed or reunited to go to the final destination, one out of every four. In some cases, it's because their sponsor was always somewhere else, but this was the only option they were given from Texas. In others, it's our ability to discuss with people, maybe you had a brother in Chicago, hadn't talked to him in a while. Let's call him right now. Let's work together to use this period of time upon immediately arriving

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in New York City to see what your needs and wants are. And I think that the fact that one out of every four people we're able to help them complete their journeys within 24 hours proves your point, but also shows that with our help we can be very effective in helping people to take the next step forward. And if you guys want to add anything to that.

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COMMISSIONER CASTRO: Sure. First, I would like to thank the City Council and the Public Advocate for standing with us in calling the Federal Government to do more, and I start with that because what you saw in front of the Roosevelt last week is directly correlated with the lack of support by the Federal Government, not just here in New York City, but to set up a decompression strategy that works for this asylum crisis that we're facing not just in New York, but as a nation. As some of you know, MOIA deployed it's language access and support staff to the arrival center when the lines began to form. deployed our language access staff who were able to connect with the migrants that were coming from West Africa, in particular, who informed us that they were being sent here from Arizona, actually, and we've learned that a number of different actors across the

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 35 country are basically sending people to New York. This is why we're calling on the Federal Government to create a decompression strategy to make sure that there's a welcoming approach across the country so that migrants can settle across the country and not just come to New York because we are the only ones providing this level of support. Not as important to emphasize, because I can attest that my colleagues here today do everything possible to support asylumseekers upon arrival. It breaks our heart to see asylum-seekers, especially families with children, arrive in much need of help, and we want to avoid what we saw last week. And so you have a commitment to make sure that we continue to work day and night what happen yesterday-- I mean, last week-- but without the support of the Federal Government, this might continue to happen.

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CHAIRPERSON AYALA: So where did the recommendation for the 60-day rule come from? I mean, was that something that all of the agencies involved concluded was the best option, and if so, you know, how did you arrive at, you know, at a place where you felt comfortable enough? and I get it, we have to house families, that's a priority, but my

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION concern here is really if I'm a single person and I'm coming to New York City against my will, but I really don't have anybody. I came here to-- you know, I'm taking my chances, and now I've received one of these letters, I'm going to end up sleeping, you know, in a local park somewhere. So you guys have the data. You're interviewing folks as they come in. concluded that this was the best avenue? COMMISSIONER ISCOL: Yeah, so-- sorry. CHAIRPERSON AYALA: No, go ahead. COMMISSIONER ISCOL: It's a great So first off, I think one of the things question. that we're always doing is looking at the data, always adjusting, making changes, right. That policy could shift to the left or the right based on how effective it is. There is some historical precedent for it when you look at other forced migration We also think that that is -- I think we crises. should not under-estimate the abilities, the resourcefulness, the agency of the people in our care and a lot of them I think given 60 days will find, you know, another place. They will find-- be able to get out on their own feet. They just need that

period of time to sort of get some sense of stability

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and figure out what that next step is going to be when they first arrive here, and we think that is the amount of time needed for them to do that, and then to give them that amount of time. Ted, anything that you would add to that?

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SENIOR VICE PRESIDENT LONG: I can speak a little bit to the implementation of the policy at my humanitarian center sites so far. So, so far, we've issued 913 notices among asylum-seekers that are humanitarian center sites. And a couple of things we've learned so far. So one thing is, nobody's surprised when we're giving them the 60-day notices, and part of the reason I think for that is the-- we-- when we're talking to people initially really make the point that the critical opportunity here is intensive case management. Case management, to use your words, Council Member Ayala, is helping people to get what they want, and that what we're doing is we're starting to have those conversations now, and among those that we've given a notice to, and we've had a face-to-face conversation with them about what they want with our case managers, 65 percent of them so far have told us, okay, we're ready to make an exit plan with you, but we need

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 38 something. That something could be IDNYC. something could be OSHA training. That something could be learning to speak English. That something could be re-ticketing. We're actually hearing a lot of people didn't know or didn't fully understand the re-ticketing options that we're offering them in New York City to reunite them with friends and family across the country. So, after we've had these conversations, some people so far, that same day or the following day have actually already left our humanitarian centers after we've taken this opportunity at this stage in the crisis to better understand what they need now. To me, that's very important points. What our asylum-seekers needed six months ago isn't necessarily the same thing that they need now. So we're using this as an opportunity through intensive case management to be crystal clear about what people need now, and then our job is to meet their needs as best we can. But that's incredibly important to us, and that's what -- those are some of the things we've learned so far. turn to my colleagues to see if you guys want to add anything to--

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2 FIRST DEPUTY COMMISSIONER TIGANI: No, I 3 think you captured most of it pretty perfectly. 4 for us, we have our center at 455 Jefferson. Notices have gotten out to the 533 quests there for those 5 single adults that are in our hotels-- down-state 6 7 hotel system we manage. Those notices are going out 8 this week. I would just add two things. conversations as Ted pointed out is reminding, reiterating information that they've heard through 10 11 their experience, and of course they're going through and dealing with past trauma, existing work of trying 12 13 to get their feet under them, and so it may just be that this was the opportunity that they were ready to 14 15 listen and hear what the options are. And we are in 16 the position through the, you know, intensified 17 casework to get them what they need to move to the 18 next stage. Additionally, you know, the intake process that we talked about earlier goes through 19 20 multiple points of information, everything from, you 21 know, dietary needs through what do you need to get 2.2 to the next step, and we're learning from these 2.3 conversations and improving in the front end. As the Commissioner mentioned, we're constantly looking at 24 the data. We're looking at our processes and we're 25

committee on General Welfare With committee on immigration 40 getting and we're learning from it and making it stronger.

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emphasize intense case management is a big part of this approach. Asylum-seekers are not surprised, as Commissioner mentioned, because in most parts of the country they've been they only get a handful of days or weeks in their shelters after they are told that they have to leave without case management or support. Here, people will get this case management and support to figure out what's next. It allows them to plan at least for the asylum-seekers that I've spoken with and I speak with them on a regular basis. It allows them to figure out a plan along with the support of our teams.

CHAIRPERSON AYALA: No, I get that. I just— I don't want to throw migrants into an unfamiliar pool of water and hope that they can swim. I want to know they can swim. And so that means that I want to— and I need to be comfortable knowing that people have the ID that they need, right, which has been a concern. People have complained about the timeliness of the appointment, you know, being pushed out months sometimes— that they're going to be able

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 41 to feed themselves, and that they're going to be able to have a roof over their head. And case management is important in determining that, but for me, it almost sounds like it's a blanket approach. Like, if you're a single male or, you know, a single individual in one of our shelters, you're going to get this letter regardless, and I expect you to sit with folks and interview them and try to find alternative housing, right, if that is a viable option, but to create a policy that seems to me -- and I may be wrong right, and this is why we're having this discussion today -- like a blanket appro-response to a crisis because we're going to-- you know, it almost feels like we're sacrificing one group of people because we have a higher responsibility to children, you know, and families. I don't-- I just want to get that. I want to-- I want to get clarity on that, if my assessment of it is incorrect, and again, I -- you know, I heard a lot, but I don't think that I really heard a response to the question, like who determined that this was the way to go? Was this a collective response or is this-- like where did this-- like, who thought 60

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committee on General Welfare with committee on immigration 42 days was an ideal number and that, you know, this is how we should approach the situation?

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COMMISSIONER ISCOL: Yeah, so a lot of our decision-making is, you know-- we've got an amazing team that works very, very closely together and that's the genesis of many of these types of decisions. At the end of the day, this effort is led by Anne Williams-Isom, Camille Joseph Varlack, and the Mayor. But the other thing I just wanted to mention is just that, you know-- look, we share all of your concerns. All of your concerns are 100 percent valid. I think one of the things that we really hope the City Council understands is that we have to make decisions every day that are impossible choices that we don't want to have to make, and I think, in a world of where you have to make decisions based on the next worst alternative, it's not just about families with children, it's also about newlyarriving single adults. Would you rather have somebody on the streets who has been here for two hours? Would you rather give somebody 60 days, help them get on their feet and open up a bed for that person, and we believe that by giving them that 60 days, by doing this case management, by off-- giving

them those options, we can open up those additional beds and capacity not just for families with children, but also for incoming single adults in order to keep that from happening. And as you have noted, that if somebody has to go back to the arrival center, they can go back to the arrival center.

CHAIRPERSON AYALA: So why not -- so this is a part of it that I'm kind of like confused. I'm a single person, and I'm given the 60-day notice, and now I'm at day 60 and I have to exit, but I can go back if I really don't have anywhere to go. I can go back to the intake center and hope that there is a bed somewhere. If that bed is available somewhere, why not just transfer the individual to the bed as opposed to making them having to go through the whole I say this, because you know, this process again? is a really-- like, you know, people-- homelessness is, you know, it's an experience. It's an experience, you know. It's a -- it's a really lonely, you know, place to be, and you know, I don't want to coddle people, and if an able-bodied person, we can help them get a job, I want to help them to get that job. I want them to be self-sufficient. I'm with

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committee on General Welfare With Committee on immigration 44 you on all of that. But I am just really kind of stuck here, you know?

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SENIOR VICE PRESIDENT LONG: Yeah, well, I'll start and I'll turn back to our team. for me a really important point, and this is agreeing with what you were saying, is that we want to take the opportunity if somebody is ready to take that next step forward to see what they would need in order to take that step forward. And I think it's encouraging that 65 percent of the people that we've the discussion with so far have told us yes, I'm ready to take the next step forward, but I do need your help in order to do that. And the types of help that they're asking for are some of the things that you just shared as well. I would also say, I think, it'd be great if we could all work together to figure out how we could meet the needs of our asylumseekers. What I can commit to you is that I'll have a much better sense as the days go by about what the new needs are at this stage in the crisis. So we're not making any assumptions about this. It's literally us listening and seeing what the -- what people's need are now, and then our shared goal can be to meet those needs. Your question around on day 60 what

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 45 happens, and got somebody going back to the arrival center -- our fervent goal here is to help as many people not come back to the arrival center as possible, because every person that doesn't come back to the arrival center, we want to shake their hands, wish them well and know that they're going on to take the next step forward in their journey. And again, 65 percent of the people are telling us that they're ready to do that now if we can give them the help that they need. But for those that can't, the arrival center for anybody coming into New York City today which would be-- it would also be true for anybody on day 61 as part of this policy-- is welcome to come back to the arrival center, and that's why we're seeking to open sites like Creedmoor, like Randall's the following week so that we can build he capacity to give people the care that they need and deserve so that we can meet them where they are and keep having opportunities to assess what their needs are and to meet those needs.

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CHAIRPERSON AYALA: Alright. So, every policy, obviously, has an unintended consequence.

Have you-- has the collective, you know, discussed what those potential unintended consequences would

committee on General Welfare With committee on immigration 46 be, and do you have a contingency plan to address those?

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concerned about all-- we share all of your concerns, right? And so I think we believe that this plan is something that will address most of them, but again we've-- we have never been fixed in our positions, and I think what we have done throughout this crisis is where we've needed to adjust or respond or do something differently we have. If we start to see a marked increase in people ending up in the streets because of the 60-day policy or at the end of the 60 days. We saw that there was a marked increase in the number of people that just still needed to be-- we would adjust, right? And I think we have remained flexible throughout and we will continue to remain flexible throughout.

CHAIRPERSON AYALA: I mean, I think-- if we learn anything about people sleeping in the street, I think that is catastrophic and not only-- it's not a good look for New York City to have folks sleeping in a park. You know, and I think this is a conversation, and I think this is something that the-- even the Mayor agrees with, right? Because we've

committee on General welfare with committee on immigration 47 had many conversations about doing outreach to the street homeless population, and so we don't want to create a situation where we have folks that are sleeping, you know, out on the street. I have a lot of questions, so I could literally be here all day and I-- but I want to give my colleagues and opportunity to ask questions as well. So I'm going to turn it over to Council Member Hanif.

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CHAIRPERSON HANIF: Thank you so much, Deputy Speaker. That was a strong start. And I want to also begin by just extending my gratitude to each of you here, and I see your work. I speak to you frequently, and Doctor Long and Commissioner Castro, I was with you at the Roosevelt intake center just last week with my colleagues Council Member Restler, and have no doubt about your commitment and the dayin/day-out discipline that you are bringing to showing for every one of our newest neighbors. thank you for that. And yesterday, as I've been touring our city's respite centers I got to visit the Touro College Center and from the earlier days of my visits to yesterday's visit and David, Deputy Commissioner, had joined and it felt like a model center. And I was really drawn to the very specific

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 48 |
|----|---------------------------------------------------------------|
| 2 | accommodations, particularly for the Muslim asylum- |
| 3 | seekers there. It was the first center I'd visited |
| 4 | that had single women and couples without children, |
| 5 | and so really seeing those who have not been entirely |
| 6 | depicted in the news has been a critical part of |
| 7 | really being up close in the centers, and I |
| 8 | appreciate the cooperation you have shown so that we |
| 9 | can visit and really understand what's happening |
| 10 | inside and have the opportunity to talk with folks |
| 11 | directly. So, getting right into the 60-day |
| 12 | directive, could you share when the first notices |
| 13 | went out? |
| 14 | COMMISSIONER ISCOL: It was Health + |
| 15 | Hospitals sent the first ones out. You want to? |
| 16 | SENIOR VICE PRESIDENT LONG: Yes, it was |
| 17 | a little bit over approximately two weeks ago. |
| 18 | CHAIRPERSON HANIF: Was that before the |
| 19 | announcement in July or after the announcement? |
| 20 | SENIOR VICE PRESIDENT LONG: After the |
| 21 | announcement. |
| 22 | CHAIRPERSON HANIF: Okay. |
| 23 | FIRST DEPUTY COMMISSIONER TIGANI: And |
| 24 | for HPD, again, last week the first notices went out |

25 after the announcement and this week. So those

committee on general welfare with committee on immigration 49 notices went out for our congregate center at 455

Jefferson. This week, notices will be delivered to single adults in our hotel system downstate.

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SENIOR VICE PRESIDENT LONG: I'll get you the exact date right now, actually.

CHAIRPERSON HANIF: Yeah, I'm just trying to understand. You know, given the speed in which policies and directives have been coming out, and I understand the necessity to be flexible, but the opaque— the general opaqueness of policies being announced versus whether policies are being implemented without public disclosure or disclosure to the Council has been a concern of mine, whether a policy is being implemented already, or if a policy is announced and then implementation begins. So I would appreciate the dates and kind of the tier of when and which cohort of people will be receiving. If you could talk a little bit more.

FIRST DEPUTY COMMISSIONER TIGANI: I

think I can confirm-- so I believe it's August 1st or

the 2nd where the first letters were delivered at 455

Jefferson, and that happened in waves. So there

were-- and that was because we put together a team of
individuals who worked with the folks who are getting

this communication, and we wanted to be able to do it in a thoughtful manner. So it happened in waves starting on the 1st or 2nd. I'll confirm that. And then starting this week, I believe, either Tuesday or Wednesday is when the notes were going to be delivered to the individuals who are in our hotel system downstate.

CHAIRPERSON HANIF: And is the notice different per agency or it's one notice, every agency has that notice, or are there several agencies in charge of distribution?

 $\label{eq:commissioner} \mbox{COMMISSIONER ISCOL:} \mbox{ We have modeled our } \\ \mbox{notice off of Health + Hospitals.}$

CHAIRPERSON HANIF: Okay, so they are—they are similar?

COMMISSIONER ISCOL: They're very similar. There might be a couple of modifications. We just started notifications yesterday, so I couldn't tell you if it's exactly the same, but it's modeled off of--

CHAIRPERSON HANIF: [interposing] Why are there distinctions, or what are-- could you talk to the--

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 53

COMMISSIONER ISCOL: [interposing] I don't know if there are distinctions between the notification letter.

CHAIRPERSON HANIF: I see.

FIRST DEPUTY COMMISSIONER TIGANI: mean, again, our notice -- the notices are built and designed for the individuals at the center. For instance, we are indicating the name, who they are. We're trying to make sure that it's personalized to a certain degree to that individual, everything from the language they indicated at their preference at intake and we track throughout the process. They're being delivered the notice in their preferred language. They're verbally communicated to know this in their preferred language. That information and communication is tracked in the system. This way we are making sure that we are not making-- having gaps or skipping individual contacts. Also to what Doctor Long mentioned, there is follow-up questions about what they need to make that next step. So that, again, is part of that process, and some of those specifics based on the location may have required us to make adjustments to base consistent [inaudible].

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CHAIRPERSON HANIF: Okay, that's helpful to know, because I was under the impression that a sort of-- a template of some kind went out en masse and this personal touch component is -- I don't think has been publicized in the NOA [sic], nor have I gotten information about that directly, and so that's helpful to know that there's a dataset of when folks arrived, and according to a certain date and time is when somebody will receive a personalized notice with conversation.

FIRST DEPUTY COMMISSIONER TIGANI: think the basic principles of strong service delivering and just case management is about making sure that the individuals are working and understanding and keeping track of their communications and making sure that communication is delivered in a way that they understand. That's just a principle that anyone who works in social service follows and it's been adopted in the way that we approach our work.

SENIOR VICE PRESIDENT LONG: Just on two quick points there. I'm still waiting for my team to I want to give you the exact dates for when text me. the first notice went out and then for when the

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 53 announcement was. So we'll tie that down in just a But to your other question, just be precise about them, the first notices that we sent -- that we gave out were among asylum-seekers that had been with us for more than 60 days, and we started with those that had been with us the longest. So we intentionally wanted to first have the discussion with people that had been staying at our sites the longest amount of time. the other important point that you were saying, just to draw it out, is the way that we did the notices was we-- if we were able-- if you had a moment, you'd pair you up with a caseworker right away so that we were able to, you know, implement case management to have that discussion with you that day, or we'd say, you know, you can come back later or we could find you later, whatever's best for you. But we wanted people to know that we wanted to support them as part of this process and have case management be something that they would know about and be a part of, and from the moment they get the notice.

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CHAIRPERSON HANIF: Understood. I'm going to go into case management in a bit and want to dig a little deeper here. Could you more precisely talk

about the determination around which residents receive the notice? It is by-- if it's by location, duration of stay, application status or other factors?

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COMMISSIONER ISCOL: For us, and again, we just started notifications yesterday, but it's primarily based on length of stay.

CHAIRPERSON HANIF: Okay.

Strong caveat, just because of the logistics of giving those notifications at so many different sites, it is also based on what site they are at. So we try to do, you know, about 50 a day, just because the case work and the notifications and then people that need to do it. So that is somewhat also determined by where people are in addition to the length of stay. So those are the two primary variables for us.

SENIOR VICE PRESIDENT LONG: And I'll add on. So, one-- I just want to be precise to your question. The first notice went out on July 24th.

And just to be completely clear, we should-- I don't remember when we made the formal announcement, but I do know that the first notice went out July 24th.

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 55 So, we can cross-check that. Yeah, the way that we ruled out the notices at our Health + Hospitals humanitarian centers where we start at one site and we talk to people that have been there for more than 60 days, starting with the people that have been there longest at one site. the reason for that is we wanted to be able to bring all of our resources together to give you the opportunity to talk to a case manager that was trained in the more intensive discussion, because we were going -- the way that we orchestrated it we had the initial discussion with you as we were giving you the notice, but then we planned to follow up on certain -- make an appointment with you in one week and then the week after that, too. so in order to have-- be able to schedule those sort of, you know, all the appointments as you will with people, we wanted to make sure that we had all of our staff ready to do that at one site. So that's why we started at one site.

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FIRST DEPUTY COMMISSIONER TIGANI: Chair, I just want to correct. So I said August $1^{\rm st}$ and $2^{\rm nd}$. In fact, the first notices went out on July $31^{\rm st}$.

CHAIRPERSON HANIF: Thank you. And then do people who get the 60 day notice have to go to the

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 56 |
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| 2 | arrival center, or can they go to the shelter intake |
| 3 | Where are they directed to go? Like, if they are |
| 4 | unable to find and secure alternative housing |
| 5 | accommodations? |
| 6 | COMMISSIONER ISCOL: If they're not able |
| 7 | to? |
| 8 | CHAIRPERSON HANIF: If they're not |
| 9 | COMMISSIONER ISCOL: [interposing] Back |
| 10 | to the arrival center. |
| 11 | CHAIRPERSON HANIF: Back to the arrival. |
| 12 | So, they're instructed if you are unable to, you've |
| 13 | not succeeded in finding a re-ticketing or finding |
| 14 | housing here, you got to back to the arrival center, |
| 15 | not the shelter, not our general shelter intake |
| 16 | center. |
| 17 | COMMISSIONER ISCOL: Correct. |
| 18 | CHAIRPERSON HANIF: Okay. |
| 19 | COMMISSIONER ISCOL: Correct. |
| 20 | CHAIRPERSON HANIF: Do you expect there |
| 21 | to be a bleeding into of folks headed to the shelter |
| 22 | intake center, or how are how are we distinguishing |
| 23 | these two intake centers? |

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 57

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COMMISSIONER ISCOL: We don't expect that to happen. We expect people to go back to the arrival center.

CHAIRPERSON HANIF: Okay. And then I know, Doctor Long, you mentioned that one out of four asylum-seekers have been re-ticketed successfully. How many individuals have left our city? I'm-- the 60-day period hasn't been-- hasn't reached yet, right? Folks have just gotten the notice saying at a certain date you will need to leave the system or come back into the system, but how many people have successfully left the system?

SENIOR VICE PRESIDENT LONG: Yeah, so if I may, can I just clarify the one in four statistic, and--

CHAIRPERSON HANIF: [interposing] Please, yeah.

SENIOR VICE PRESIDENT LONG: then I'll answer how many have left our system. So the one in four statistic is among asylum-seekers that are arriving, you know, for the first time in New York City, coming in through the arrival center. Among all those coming into the arrival center, one out of every four will leave the arrival center within 24

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 58 hours, either re-ticketed to go somewhere else that they-- to use Council Member Ayala's words-- want to go, or we've been able to talk to them and identify that they have friends or family in New York City, and we're able to help them to be reunited with friends and family in New York City which wouldn't require them to be re-ticketed, but that would be the option they would take as opposed to entering our city system. So, 25 percent of people that come into the arrival center will leave the arrival center without entering our city system, but with our help taking the next step forward in their journeys for where they're trying to go. In terms of all of the overall denominator of 98,500 asylum-seekers over that number that have come into our city system that we've cared for throughout this crisis, there are 57,300-- over 57,300 that remain in our care, which means approximately 40 percent or nearly 40,000 asylum-seekers that were in our city system that were receiving our care, with our help have been able to exit and take their next step forward.

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CHAIRPERSON HANIF: Okay, that's helpful to know. So, could you repeat that number one more time?

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 59 1 2 SENIOR VICE PRESIDENT LONG: Yeah, which 3 one? 4 CHAIRPERSON HANIF: The-- how many have 5 successfully--SENIOR VICE PRESIDENT LONG: Yeah, so 6 7 approximately 40 percent or nearly 40,000. CHAIRPERSON HANIF: Or nearly 40,000. 8 9 And was that a result of the intensive case management that you all lifted up? 10 11 SENIOR VICE PRESIDENT LONG: So, that's 12 to-date over the last-- since the crisis began over a 13 year ago. I think case management served a critical role in that. 14 15 CHAIRPERSON HANIF: Okay, so you could talk a little bit more about the specific case 16 17 management services people who've received notices 18 are receiving? 19 SENIOR VICE PRESIDENT LONG: I'm happy 20 to. I'll start and then turn to-- so I don't talk 21 too much. So, just for everybody, case management 2.2 are-- is a service that's provided by people, case 2.3 managers, that seeks to identify what help you need and then to connect you with referrals or resources 24

to help you get that help. It's akin to-- I'm a

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 60 Primary Care Doctor. I sort of view myself as a case manager in healthcare. I evaluate my patients. make referrals as necessary to get them any help that they need. So what we've done with the 60-day notices, is as we're handing somebody the 60-day notice we have a conversation and say, here's the notice, here's what it means, have you thought about making an exit plan, and what help do you need? Let's start the conversation now, and we'll talk to you again next week, if not before then. When we've had those one-on-one face-to-face conversations, that's where 65 percent so far of the asylum-seekers that we've given notices to share back with us, okay, I'm ready to make an exit plan. I'm ready to take the next step forward in my journey, but I do need help with something in order to do that, and that's where they list for us the type of help that they Then our case managers then work with them in need. order to accomplish. Things like IDNYC, or need to speak English, OSHA training, getting re-ticketed, those are some examples.

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CHAIRPERSON HANIF: And I'm just trying to understand if this is a different level of service than you were already providing? My understanding

was from most of the hearings we've had on the topic of asylum-seekers, that there has been a level of case management services because the original concept around some of these alternative housing for asylum-seekers was as triage facilities to be able to really connect people with the services they needed and then have them exit. Is what's happening right now different, and how is that—how is it different form when in the past you all have mentioned IDNYC being a feature of when an asylum-seeker arrives, or other services?

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the HPD perspective, so we-- we have had these services in place since the beginning. We have constantly been talking to individuals trying to move them to different stages of readiness, connecting them to legal support, connecting them to various referrals to get help for what they've asked for help. I think what we're describing here as we move into this next stage, we are trying to more deeply get into some of the problems or complexities and then leveraging sort of a multi-agency solution to solve for those issues. It was always available before. I think we're putting more-- more people

involved in the process coming together to make sure that if there are problems, and sometimes problems came up over time. So it may have started and tried to figure out ways that they wanted to do and didn't quite know what the issue was in the beginning, but as they continued their time with us talking to a referral specialist, they learned in order for me to make that next step, I need to do X. So that is part of the evolution of our work with the individuals at our center.

SENIOR VICE PRESIDENT LONG: And just if I add one more quick point there. I think what you said actually captures it well. We've always had a level of case management, but this is different and higher defined as— this is a proactive approach where instead of waiting for you to come to us, we are now coming to you in an organized way and coming to everybody.

CHAIRPERSON HANIF: That's right.

COMMISSIONER ISCOL: The only thing I would add to that is the letter doesn't say you're getting kicked out in 60 days, right?

CHAIRPERSON HANIF: Yeah. I sure hope

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COMMISSIONER ISCOL: What the letter says is, you know, we need your help. That's how the letter starts. We need your help. We need your help making room for other people who are arriving, and I think that it creates a greater willingness to engage with the case managers at these sites as well that maybe then had existed before.

CHAIRPERSON HANIF: Yeah, no, I appreciate hearing this proactive approach, because we knew all along that there were services available, but it wasn't entirely confirmed to us whether or not, or how that process was working, and so to know that there's a level of case management now that is proactive. Could you share how many case management providers there are? Who are the providers? Are these the folks that we've met at the Medrite, the Dotgo [sic], the Haggerty [sp?] contracts? Are there outside partners providing case management? Could you describe who the providers are?

FIRST DEPUTY COMMISSIONER TIGANI: HPD, Gardner is our-- who is contracted with provider services at 455 Jefferson, and then Dotgo is managing services for the downstate hotels we're talking about here.

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 64

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model. I would just add-- you also said this well.

The case managers that when you visit our sites
you've seen, they're the same ones now. We're adding
more, but they're the same base that are-- it's the
person you've seen coming into the building, but
instead of you potentially walking by that person in
the past, today they're going to reach out to you and
proactively have the conversation to check in with
you about what you need at this point in the crisis.
So, it's people that are staff members, the people
already have experience recognizing their faces,
knowing who they are, but the difference now is
really the proactive approach.

CHAIRPERSON HANIF: Are you all working with a contractor?

COMMISSIONER ISCOL: Yes, sorry. We are working with primarily Medrite.

CHAIRPERSON HANIF: Okay. And I'll just ask a few more questions and then pass it to my colleagues. And I also want to acknowledge that we've been joined by Council Member Althea Stevens and Nantasha Williams. Of the people who have received notices, how many have been provided legal

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 65 1 services? Are we tracking applications and 2 3 initiating those conversations as well? 4 SENIOR VICE PRESIDENT LONG: I'll just give a quick response and I'll turn to my colleagues. 5 Your precise question is among those that have 6 7 received a notice, how many have already been 8 connected and are-- and maybe now may have a referral to legal services? CHAIRPERSON HANIF: Yeah. 10 11 SENIOR VICE PRESIDENT LONG: We may have 12 to get back to you on that, because part of the 13 approach is we are actively making referrals as part 14 of the process. 15 CHAIRPERSON HANIF: Okay. SENIOR VICE PRESIDENT LONG: I don't know 16 17 if Manny--18 COMMISSIONER CASTRO: [interposing] Yes, 19 we'll get back to you on that. I mean, we have been 20 providing legal services primarily to families and children, and again, as we roll this out, I'm sure 21 2.2 we'll get back to you on those numbers. 2.3 CHAIRPERSON HANIF: That would be I understand the priority of families with 24 helpful.

children, but given that this is affecting the single

adults, would be curious to just better understand the landscape of the legal services offered and those who have successfully field their asylum applications. And then finally, of the people who've received the notices, have they all received their IDNYC card, and if so, how many?

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SENIOR VICE PRESIDENT LONG: Well, I can start off by saying that have not all received their IDNYC card, because it's one of the things that they're asking us for. So, armed with that information about one of the key things that they're telling us at this point in the crisis is an important need of theirs. We now get to do our jobs, which is to figure how best to connect them to what they're telling us they need in order to take the next step forward.

COMMISSIONER ISCOL: Same here.

CHAIRPERSON HANIF: Will we be able to get a number just to continue to track the IDNYC coverage and ensuring that everyone has been told about the access to IDNYC and has applied and/or now we know successfully have received their card? That would be really helpful for the Council. Thank you. I'll pass it back to Deputy Speaker.

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CHAIRPERSON AYALA: I just want to add

that one of my concerns is also the-- ensuring that

legal services is informing folks that they have to

change their address, because we don't want, you

know, a situation where folks are missing their

appointments, and that's been a really sensitive, you

know, topic. So I wanted to-- I know that Mr. Iscol

has a hard stop at 2:45-3:00?

COMMISSIONER ISCOL: 2:45.

CHAIRPERSON HANIF: 2:45? Okay, so I'm going to pass it over to Public Advocate Williams.

PUBLIC ADVOCATE WILLIAMS: Thank you,

Madam Chair. I'll be quick. First, I want to shout

out my 15-year-old, Amelie Clairmont [sp?] who's here

having a civics lesson. So just wave. Alright.

Thank you very much. And then for folks who are

listening, I just want to make sure that we clarify

that we shouldn't treat anyone depending on their

legal status badly, but I want to make sure folks are

clear that the people who are coming in are actually

processing a legal way to be here. And so there's

nothing illegal about what's going on, and I know

that some of our friends sometimes across the aisle

will present this differently. I also know that the

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION reason that New York City is going through this crisis, in my opinion first, is because of Republican Governors who are sending busloads of folks here, and I want to make that clear. And secondly, I do believe that the White House and the President have yet to act in a way that will help us in terms of the things that we're asking for from decompression strategy to money to getting folks situated in other places and coordinating. And I'm thankful that Tom Perez is here. I'm happy I met with him a few weeks ago, and hopefully it will lead to something. think the Governor and the State took too long to act. It's starting to act now, but there's still a lot more that needs to be done. With that said, I do want to lend myself to -- from folks who saying, I want to make it public that I think folks are doing a job that is almost impossible. So I want to say thank you for that. I know sometimes we have interesting conversations, Commissioner Iscol, but I want to make sure that we're clear that there are very bad decisions that have to be made, very tough decisions. That can't be easy to have to do that dayin and day-out. But I know that we have to keep going, and this hearing is about the 60-day notice,

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 69 and so I'm going to try to focus on that, because there have been people who wanted to chip away at the right to shelter for a very, very long time. My biggest concern is that chipping it away now will weaken it and allow it to go away forever. very concerned about that, and I want to know -- it seems -- and I think there's a lot of agreement where we are, why we're here, and what we have to do. think there was some missed steps and maybe that's for another hearing, but I-- is it-- this aside, is the Administration and the Mayor believe that we should not have a right to shelter? I want to start there, because that's-- that's why I feel when I hear a lot of the messaging that's coming from the Administration and from the Mayor.

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COMMISSIONER ISCOL: So, that is not the case. Given even though that this is an unprecedented emergency and there are things that we need to do in the face of an unprecedented emergency. But I think as you all noticed—surprised the question hadn't come up yet, that we don't have—DSS is not at the table right now. Reason DSS and DHS is not at the table, is because this 60-day policy does not apply to them. It applies to us with the

committee on general welfare with committee on immigration 70 emergency shelters and work that we're doing, but that is not the intent of the Administration.

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when we're trying to get the permanent housing— if we can get the folks who have been in the system the longest to permanent housing, I think it will help open up some spaces for our new New Yorkers. That too is probably another hearing and some disagreements we have there, but some ways that I think we can actually do that and push on that. And I if understand correctly, there's going to be a monitoring of whether the 60-day notice change increases population on the street, is that what we're saying? And who's doing that monitoring?

we're going to be doing is monitoring the effectiveness of it, you know. And there's other variables here that we need to look at too in terms of, you know, is there some sort of federal action like there was in December and January that leads to a precipitous decline in people coming to the City? Is there some sort of action by the State or the Federal Government that increases our capacity to provide respite and shelter for more people? So, I

think there's a lot of sort of other variables here that will then drive decisions, but for where we are right now, we think this is the best policy to actually keep people off the street. But it's something that if we-- if this is not working for some reason, or you know, we'll make those adjustments.

PUBLIC ADVOCATE WILLIAMS: Who is monitoring whether— and what's the definition of effectiveness, I guess? Because I will say my concern— one, I don't agree with this. I think it's a chipping of the right to shelter and I realize how difficult this is. I think we have to keep pushing to do it and keep fighting to get the resources that we need. But who is monitoring and what is the effectiveness, the definition?

COMMISSIONER ISCOL: So, we are all monitoring it, and then we-- you know, we have daily reports. We do weekly data where we're all working for Deputy Mayor Williams-Isom, the Office of Asylumseeker Operations, but that is where all of our agencies feed information to on the implementation on these policies and how they're working.

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2 PUBLIC ADVOCATE WILLIAMS: Okay, I'm 3 going to end it here because I know folks have some 4 things they want to ask and you have to leave. want to shout out Deputy Mayor Williams-Isom as well, because I know how difficult this is. The Roosevelt 6 7 from when I visited, obviously the folks outside, and 8 this-- we have concerns about that, but the operations I think were happening very well, so I want to say thank you for that. But we really-- I 10 11 think the 60-day notice is the wrong way to go. 12 already see people in the streets increasing. I think 13 we should not try to take away their right to 14 shelter. We have to push the Governor to do what she 15 should be doing, which is making sure that it is 16 clear that this right to shelter is statewide, and 17 help with our own decompression strategy from here, 18 from New York City. So I think that's an error, and 19 that's what this is about. But again, we have to 20 also do things that help the housing in this city, and so I just want to make clear that there's some 21 things the Administration does that I think makes 2.2 2.3 housing worse, which then trickles down and affects us here. So, thank you all, and I'm sure I'll see you 24

on the streets doing the work. Thank you.

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 73 |
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| 2 | COMMISSIONER ISCOL: Thank you. |
| 3 | CHAIRPERSON AYALA: Thank you. We will |
| 4 | now hear from Council Member Brewer. |
| 5 | COUNCIL MEMBER BREWER: Thank you very |
| 6 | much. Y'all have enough accolades, so I'm not going |
| 7 | to add to them. |
| 8 | COMMISSIONER ISCOL: We'll take the wins. |
| 9 | COUNCIL MEMBER BREWER: No, no, no, not |
| 10 | from me. Alright, the first question I have is on |
| 11 | the numbers. If you've got 913 notices, that |
| 12 | includes HPD's 533? No? Separately? So, what's the |
| 13 | total 913 plus 533 plus something else? Plus OEM or |
| 14 | whatever the hell you're called now? |
| 15 | COMMISSIONER ISCOL: I think the total |
| 16 | currently as of the 10^{th} is the number that I have |
| 17 | is just over 1,400. |
| 18 | COUNCIL MEMBER BREWER: 1,400. |
| 19 | COMMISSIONER ISCOL: Yeah, just |
| 20 | COUNCIL MEMBER BREWER: Okay. And then |
| 21 | the question is |
| 22 | FIRST DEPUTY COMMISSIONER TIGANI: |
| 23 | [interposing] And Council Member, just so it's 533 |
| 24 | at Jefferson and then it's 45 within the downstate |

- committee on General Welfare With committee on immigration 74 hotel piece, and those notices are going out this week.
- COUNCIL MEMBER BREWER: Okay. And elected officials in those areas, do they get told?

 Because I think people are somewhat confused. We know where the families and children are, that's easy, but between the HERRCs and the HPD's and the whatever OEM--
 - COMMISSIONER ISCOL: [interposing] Respite centers.
 - COUNCIL MEMBER BREWER: Respite centers.

 Is it—— I mean, I just—— are you letting electeds

 know that this center is under the 60-day rule, or

 could somebody do that?
 - COMMISSIONER ISCOL: It's not the full center that's under the 60-day rule. It's the population that has received those notices, right?

 SO, it's--
 - COUNCIL MEMBER BREWER: [interposing]

 Exactly, but I'm just saying can you--
- COMMISSIONER ISCOL: [interposing] not a blanket. For example, for us we gave notice to 17 people yesterday.

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 75

2 COUNCIL MEMBER BREWER: Okay. To the 3 elected officials in that area?

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4 COMMISSIONER ISCOL: We will make sure

that we are, but that should be happening.

COUNCIL MEMBER BREWER: Okay, because what happens is nasty people in neighborhoods who don't want migrants say oh, good, maybe our people can leave. I don't like that. But I'm just saying-so I'm just saying if you could let people know in your center this population is eligible for the 60 Just a suggestion. The people in the public days. are confused, and with all due respect to the press, they don't make it clearer. Just a suggestion. Alright. The second question I have is case managers, are they City employees, or are they contracted, or is it a combination? The reason I ask, having done case management in 40 years, for 40 years, it-- you-- do you deserve-- you gain in expertise, and I just hope that that expertise stays in the City or is that all contracted out?

SENIOR VICE PRESIDENT LONG: Well, I can start on ours, on our side, and then I'll turn to my colleagues to share on their side. So the case managers themselves are often, if not always,

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 76 vendors, but to your point the people doing the work are the same people that have been doing the work with asylum-seekers at our sites for a long time now. So really have been doing the work specific to this population which has specific needs as you're getting at. And they are always under constant supervision of New York City Health + Hospitals, and we as you know, have a rich history in case management and social work as a corner stone of everything that we do. So I have my team with-- who are city employees of New York City Health + Hospitals. They're overseeing every aspect of the case management work, and it's further been complemented by, for example, working with International Rescue Committee. given us guidance about how to best d this work, things like that, so we're able to bring in expertise to make sure that that's informing the work constantly, too.

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pust add that in addition it's also more often than that it's going to be the vendor who's in case management services. We do ensure that any certifications, training, ongoing trainings are happening. They're working with our HPD staff that

committee on general welfare with committee on immigration 77 has experience with emergency housing services and the-- again, the thing to highlight is that we are often talking with H+H, and we are sharing lessons about how the case management should proceed [sic].

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I'm concerned COUNCIL MEMBER BREWER: about. I'm not going to dwell on it, because in -- you know, if you're referring to CBOs or you're doing things that are within the five boroughs to help them, I do think that having permanent city employees doing this work would be helpful for our future as a city. So I am concerned about generally how many outside people are doing this work, and I think the case management to me would be the most likely and the best use. Let me give you a very quick example, because I know my time is up. I'm in all the shelters. I know social services. So I go and I say, do you know that the library down the street, the ESL around the corner? It's no, I don't know anything. With all due respect to DHS, [inaudible] DHS, but it could be anybody. They have -- they re from the Bronx. They're in Manhattan. They don't know a damn thing about the neighborhood. So, that's of concern, because if you want to get the best case management, you have New York City residents who love

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 1 our city, work for the City, and able to help people 2 3 to the best. So I'm concerned about that. I quess 4 my time is up. The only other question I have quickly is what are you going to do if people do end up on the street. In other word, you're hoping that 6 7 you 60 percent goes elsewhere, etcetera. 8 exactly is plan b if more people are on the street? What would you do? Would you call? I mean, the neighbors are going to call, so then you're going to 10 11 have an encampment. You're going to have more 311 12 calls, more 911 calls. What's that plan b? 13 COMMISSIONER ISCOL: So, again, you know, I think that the whole implementation of this 14 15 strategy is specifically to avoid that from 16 happening. 17 COUNCIL MEMBER BREWER: I agree. 18 COMMISSIONER ISCOL: And I think that 19 this is the best option of terrible options we have 20 to try and keep that from happening. As we have had 21 to do continuously through this crisis. The team 2.2 will do whatever it takes as we have been doing day 2.3 in and day out 24 hours to find--

COUNCIL MEMBER BREWER: [interposing]

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Okay.

Let me--

now hear from Council Member Williams followed by Council Member Nurse.

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COMMISSIONER ISCOL: And I'm sorry, but I have to take off, but thank you for having me here today.

CHAIRPERSON AYALA: Thank you so much. Okay, Council Member Nurse.

COUNCIL MEMBER NURSE: I just have two questions. Thank you all. I had a question. Your statistic about 65 percent of folks are ready to go. Committee on General welfare with committee on immigration 80 Can you share a little bit more about the criteria that you all are using across your different agencies that, like, you all agree confirms, like yes this person is ready to go? Like what does that mean specifically?

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SENIOR VICE PRESIDENT LONG: absolutely. So, when we have our case managers having direct conversations with people, we ask are you ready to make an exit plan? That would be something that would be executed within that 60-day period of time, and that's where the statistic is derived from. So those number of people are telling our case manager yes, I'm ready to make an exit plan. We're going to write it out, but as part of that plan there are certain things that need to happen. of them, we can actually solve that day. So we've had 50 people that within a day or two have been able to actually immediately exit our system, because they needed something that we could solve for them more quickly. Others that constitute the rest of the 65 percent need something that we haven't been able to meet yet, like the point that was brought up like IDNYC or like figuring out a reconnection would work through re-ticketing somewhere else in the country if

they haven't talked to family members in some time, things like that. But them telling us that they're ready to make that exit plan, that we would work with them on for that 60-day period of time.

that criteria you're saying yes I'm ready. When-- at the point of when someone says yes, I'm ready to make an exit plan, that is at the intake space, or that is when they've been given a bed. Just trying to feel between when they say yeah and the 60 days is up, where is that?

SENIOR VICE PRESIDENT LONG: Yeah, a total. So just to be really clear about the denominator there. The 65 percent number comes through among the asylum-seekers that— of the 913 that we've given notices to, that we've been able to sit down and have a one-on-one conversation with, that's the denominator. So they're the ones telling us.

COUNCIL MEMBER NURSE: So, the notices, when they receive the notices, that's when--

SENIOR VICE PRESIDENT LONG: [interposing]
Correct.

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 82 1 COUNCIL MEMBER NURSE: they articulate I'm 2 3 ready to make my exit plan, and then you have the 60 4 days to work on that plan. 5 SENIOR VICE PRESIDENT LONG: Exactly 6 right. 7 COUNCIL MEMBER NURSE: Okay, I just wanted to clarify what that meant. 8 9 SENIOR VICE PRESIDENT LONG: Yeah, thank 10 you. 11 COUNCIL MEMBER NURSE: And then my second 12 question is for folks that we anticipate needing to 13 most likely go back to the intake, percent the--14 what, not 65 percent, the 35 or whatever that number 15 is, so they come back. What does it look like at 16 that intake center? You already have their 17 information. You already have their stuff. 18 know, what does that -- what does that mean? Do they 19 go to the back of the line for people who arrived 20 that day? Can you just illustrate that a little bit 21 more? 2.2 SENIOR VICE PRESIDENT LONG: Yeah. So, 2.3 at the arrival center there's sort of two big

functions. One function is for anybody coming into

New York City. We want to take everything we've

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 83 learned over the last year to give you the services that you need up front to be able to get you-- to help you to complete your journey quickly. That's more relevant to people coming into New York City now. The second function is, if after we give you those services you don't have anywhere else to go, we would place you in one of our sites. That would be relevant for people coming back to the arrival center from-- on day 61 at one of our sites. So for them, their experience with respect to placement will be the same as somebody new coming into New York City today, but the critical point is that that effectiveness at the arrival center in placing somebody is only as good as the placement options that we have. So that's why we're working extremely hard to open Creedmoor next week, Randall's Island the following week after that for 2,000 more people. That's the work we need to continue to do. But if I can use this as an opportunity, we're extremely hard doing that work today, but to continue it tomorrow, we must have continued support from the State which is supporting us opening those two sites, and the Federal Government.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 84

COUNCIL MEMBER NURSE: We're all in

SENIOR VICE PRESIDENT LONG: Thank you.

COUNCIL MEMBER NURSE: So, when-- just-and I'm done after this. Just to clarify, there's two kind of lines. One is day one, and now we've got people who are-- theoretically, will come to the end of the 60 days. These are the percentage of folks that didn't mean their exit plan or we didn't meet their needs, or whatever's going on. Now they come back into this other kind of line. What-- like, what does that mean when they show up that day? Based on what you have, you're working hard. We've acknowledged that. You're working hard to get a bunch of stuff up and running. But say you don't have something. They're there. They're in this other line, what is-- are they like-- after the people are supported who have been just arrived that day? Like, where are they in that kind of grouping of people who are now at the arrival center?

SENIOR VICE PRESIDENT LONG: sorry, and if-- the-- I'll try not to use the word line, because I'm going to work very--

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agreement on that.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 85
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                COUNCIL MEMBER NURSE: [interposing] I'm
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    using line.
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                SENIOR VICE PRESIDENT LONG:
                                              No, no, I--
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                COUNCIL MEMBER NURSE: [interposing] I'm
    making that up, because I'm trying to understand, so.
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                SENIOR VICE PRESIDENT LONG: Yeah, just
    know we're going to work very hard to avoid any
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     lines, but there's only going to be one to use that
     terminology "line" for placement. So, whether it's
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     somebody coming into New York City today that we want
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    to vaccinate before we talk to you about placement,
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     or somebody that is coming from one of our sites,
     coming back to the arrival center, you don't need to
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    be vaccinated again because you've already been
    vaccinated, your pla-- there's only one li-- there'll
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     only be one ordering--
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                COUNCIL MEMBER NURSE: [interposing] So,
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    they're just -- just to be quick, they come back to
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    wherever they are. They come-- if they're person 400
     that arrives that day--
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                SENIOR VICE PRESIDENT LONG: [interposing]
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    Correct.
                COUNCIL MEMBER NURSE: that's where they
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are.

been in our care for longer, those that you mentioned

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 87 got the notices first. Can you tell us if there are any unifying characteristics about these seekers? Maybe they speak a certain language and they have more difficulty accessing services. Just any trends that we should be aware of. And then the second set of questions really meant to understand the profiles in general of the folks who you're working with. When this council asked many of these questions last year at one of the first hearings, you all mentioned that you didn't have this data available, but repeating them again here, do we have a breakdown of where asylum-seekers who are still in New York City care, who are in New York City, what are their countries of origin? What languages do they speak? What is the breakdown? Actually, the last one is how are folks arriving? We've seen reports that folks are -- the buses have slowed down. So are we seeing that folks are arriving more by air, etcetera? I'll stop there.

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: Great. So I wrote down three questions for us. I just want to make sure I'm giving you precise answers. The first was unifying characteristics so far among those that we have given notices to. The second is countries of origin,

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 88 languages, and do we have data on that. And the third is, how are people currently arriving? So I'll go in that order. I would say from my point of view, the main unifying characteristic among those that we've given notices to and had discussion with is that they all need help. They all need something specific, and they're able to tell us what that thing is. So, that's-- my hope is that with having these conversations so far and identifying among, again, 65 percent, they're ready to make an exit plan if we can give them the help with that thing that they need help with. It gives a clear job and call to action for the next 60 days. So that's going to be our focus. But I would say that's certainly the number one unifying characteristic is that everybody has something that they're asking for in order to be able to leave. Second, for countries of origin languages, we can certainly send you that data. One -- and important point is that since we opened the arrival center, one of their reasons for doing it and advantages of having it is it lets us ask the same unified set of questions for everybody. So I could tell you, because everybody comes through that same door at the Roosevelt Hotel, I know ask everybody

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 89 what country they're coming from. Everybody, have you completed the 589 form, the 765? If so, when? So we have all that data. We can get back to you about cutting if you want it by month or however you And then finally, how arriving is important like. Just to be clear, I know as Council Member Nurse was saying, I'm preaching hopefully this to the choir here, but as we've seen the numbers of asylumseekers at the border go down, we've seen our numbers in New York City take the opposite direction and go That's what's made it so hard for us to be able to keep up with options for where we would place people. So, we know how people are arriving. actually ask questions about are you arriving by plane, train, automobile? Were you in another first? When did you cross the border? General highlights is some people are coming directly to New York City from buses from Texas, and we've seen those numbers increase. There was a 24-hour period this week where we had five buses come in. That's more than we've been seeing in the recent weeks. But overall, we're seeing people that spent a little bit of time in other cities making their way to New York City, as So we're going to see where that trend goes,

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committee on General Welfare with committee on immigration 90 if it changes, but the key point is that even though at the border numbers have been going down in New York City, numbers have certainly not gone that direction.

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COUNCIL MEMBER SANCHEZ: Just a clarification on everybody needs something specific, what do you mean by that? Do you have examples?

SENIOR VICE PRESIDENT LONG: Yeah, absolutely. So, some of the things that people are telling us, that if we could solve this thing for them, they'd be ready to execute the exit plan that we created with them. Here's some examples. IDNYC, some people are telling us they need that as a precursor to gain other things like driver licenses. Another example is English classes. People are saying if they could learn English, that would be the barrier they would need to surmount in order to get the job that they want. OSHA training is something that people are telling us as well. And then the final thing, I think Council Members Hanif and Ayala were bringing this up, is that while re-ticketing has been an option that's always been present at all of our sites, as you all know from visiting our sites, we are hearing that people didn't fully understand

that's still as much of an option today as it was six months ago. So as we're telling people how exactly we could help them and that re-ticketing is still an option and we'll help them to call friends and family members, a lot of people are expressing interest in that as their exit plan. That's why it's good to have the conversations.

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COUNCIL MEMBER SANCHEZ: Thank you.

COMMISSIONER CASTRO: Can I just add, MOIA has a more of a bird's-eye-view of the situation. The agencies are collecting specific data, but I can say that still most of the asylumseekers are arriving without pre-existing connection to the City, family members, friends, except for those who are-- who they know that are now in the shelter system or in the HERRCs which continues to be the challenge. Most traditional immigrants arrive with some form of existing relationship here in the City that allows them to settle in. this wave of asylum-seekers do not which makes it very challenging, which is why we've contracted with community-based organizations to set up communitylevel navigation centers so that people can start building those relationships at the community level

committee on General Welfare with committee on immigration 92 and hopefully be able to integrate into the existing resources there.

COUNCIL MEMBER SANCHEZ: Thank you.

CHAIRPERSON AYALA: Council Member

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COUNCIL MEMBER RESTLER: Thank you so much, Chairs Ayala and Hanif. I do have to say it's less than two hours into this hearing. This issue the Mayor has told us is the single most-important thing facing the City of New York and NYCEM is gone. They heard from four Council Members, and DHS didn't even show up. It's really disappointing, and I appreciate you guys being here, and appreciate the work you're all doing, but if this was a real priority of the Administration I would have thought they'd be here to engage with the Council and take this seriously. That being said, just a yes or a no question, and I don't even know who to ask, because we don't have anyone here left, sorry, but I'll let you all decide. Does this Administration believe that you can deny a new placement to an individual who has been in your care on day 61? Yes or no.

FIRST DEPUTY COMMISSIONER TIGANI: Sorry,
Council Member, just to-- so, denying meaning that

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 93
the continuation of their existing placement in one
of the centers?

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COUNCIL MEMBER RESTLER: After 60 days you're saying you're kicking people out I think you have said the policy is. So on day 61 are you denying a new placement to that individual?

right per put in the system. What we've explained is that the individual is— if an exit plan cannot concretely be put in place, they're then asked to visit the arrival center to start that process—to start that process.

COUNCIL MEMBER RESTLER: So, if somebody does not have housing on day 61, is the city continued to provide a right to shelter and guarantee housing?

FIRST DEPUTY COMMISSIONER TIGANI: For-COUNCIL MEMBER RESTLER: [interposing] Yes
or no.

FIRST DEPUTY COMMISSIONER TIGANI: For the crisis that we're in, we're trying to manage both incoming people who need help plus the people who are in our care. So we're working in advance to make sure that by day 61 they have an exit plan. If they

committee on general welfare with committee on immigration 94 do not have an exit plan, we ask for them to revisit the arrival center so we can engage with services at that point.

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COUNCIL MEMBER RESTLER: And if they do not have housing, will housing be provided. If they do not have shelter, will shelter be provided?

FIRST DEPUTY COMMISSIONER TIGANI: It will be based on our ability to provide at that point. But again, we are not denying anyone. We are--

COUNCIL MEMBER RESTLER: [interposing] But based on your ability to provide is not a question, that is to deny a right to shelter. It is to say—it is, right? It's to say if we can. I mean, I will say this—

FIRST DEPUTY COMMISSIONER TIGANI:
[interposing] Every--

answer was clear, inadequate as it was, I appreciate your service to the City and you are somebody who I admire enormously. I don't think you're setting this policy, but it is a problematic policy, and I don't think it's set by HPD, is what I mean to say. The Mayor sent out these flyers, you know, at the border

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 95 saying, you know, don't come to New York basically, and having gone with Council Member Hanif to visit the Roosevelt Hotel, I felt like he was putting out images of human suffering to tell people the same. And it was incredibly disappointing to see. day, Doctor Long when we-- and Commissioner Castro, when Council Member Hanif and I were there with you, I think it was July 30-- August 1st, I believe, we visited. There were hundreds of-- close to 200 people out there. Many of them had told us they had been out there consistently overnight for seven days, some four days, some five days. The longest we've heard was seven days. People sleeping on the street in just abysmal conditions. As one city official said to me that day, it was the most disappointing day of their life. Yet, the DHS shelter that day-the single adult shelter census that day, does anyone know what it was? It was 17,015, which was down 1,500 from just six weeks before. So we have experienced a decline of 1,500 people in our single adult shelter system over that six-week period, and yet none of those individuals were brought into shelters. They weren't brought into respite site, centers or sites. The next day you all informed me

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 96 that you were utilizing the McCarren Rec Center-you'd be utilizing the McCarren Rec Center for temporary housing, and you know, I've done my best to try to galvanize a welcoming response. I visited the site. We're trying to be helpful. We've got a clothing drive. We've met with OEM on site, or NYCEM on site and Parks, and are trying to make it work in a suboptimal site that I think we could all agree. But how long had the McCarren site been considered by this Administration? Can anyone speak to that? nobody's left. But we appreciate you being here again, but wish that the other agencies had cared enough to show up. So -- and stay here and engage. What I can tell you is I heard from finds within the Administration nearly a month prior that they were considering this. This is not something that came out of thin air and that they decided the Thursday before and decided to move people in when there were hundreds of people sleeping on the street for a week. They'd been looking at it for a month, and they didn't do anything which again underscores this notion that human suffering was used a political pawn. And I agree very much that the State and the Federal Government need to step up, but what we saw

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committee on General welfare with committee on immigration 97 on the streets of the Roosevelt Hotel was a disgrace for every single person who works for the City of New York that we couldn't do better. So, I know I'm gone over, and I'm now just yelling people who aren't in the room, but thank you for being with us. I only wish that your counterparts had demonstrated the same respect.

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FIRST DEPUTY COMMISSIONER TIGANI: just -- I just want to reiterate, that while I can't speak to the McCarren Park example, and we do thank you for your support as we-- as a city, we put that This team and many others who are not represented here who are working right now scrubbing, searching sites, taking inquiries, looking for opportunities so that we can grow our capacity as people come in. As we evaluate sites, we are looking and prioritizing, looking for the best opportunity to grow the greatest capacity, and they've fall into a list of priorities. So while we maybe may have looked at a particular site earlier in the process, we may have been working on something that could yield more capacity for us at that point. And as we move through and we look at other sites, we bring those on who-- that an earlier point didn't have that

larger capacity for us. So, at this point, we had to activate that location. And again, thank you and other local leaders who are supporting that growth, but we're constantly in the process, us here, many others, individual agencies, looking for sites that we can grow.

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SENIOR VICE PRESIDENT LONG: Can I add one thing, too. And I want to say I appreciate your support in all of this. I know that you want to do the right thing for all the asylum-seekers, just like I hope you know that we do, too. That night were you saw the line which was very hard for any of us to see, we were able to find an option that evening which had not been apparent to us before that, that we were able to move with lightning speed on to actually get everybody safely placed in that option which was a church that raised their hand to help that night, immediately. Since then, we've been working incredibly hard moving people between hotel ballrooms every night to try to find the right number of cots for the right population of people. We're not going to stop our incredibly committed and hard work, but as you know, we never want to see a line like that again. I do just want to take the

opportunity to say, as I know we've all been saying, that we do need help at this point in order to keep up to ensure that we don't have a line like that every form again. And the only way that I can think of to ensure that we don't is if we have the support, the continued support from New York State—New York State is supporting us for Creedmoor, for Randall's,—and the support of the Federal Government to identify new options for us and to give us the resources we need to continue the model that I stand behind. I believe that we've made a life-changing difference for tens of thousands of asylum-seekers. They deserve that, and we want to continue that, but we do need help to continue that.

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respond for two seconds, and then I'll shut up, I promise. Thank you, Chair Ayala. Dr. Long, you are one of the public officials who I deeply admire and I know how much you care. You do a terrific job.

Deputy Commissioner Tigani, you know, I have great respect for you. Commissioner Castro, you're a constituent so I love you just by nature of, you know. Betsy, you know, you are one of the people in this Administration whose values I admire most. I'm

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 100 not criticizing you as individuals. I am criticizing this Administration's handling of the issue. To me, after a week of people sleeping on the street, the reason people moved because it was within hours of Legal Aid sending a letter to the judge saying you got a problem, and that's when action happened. am-- have severe-- I am deeply concerned about what happened last week, and I'm deeply concerned about what's happening moving forward. We've put out some suggestions and policy ideas for how we can expand-move-outs from our shelter system to expand capacity in the shelter system to house people who are need. We have not seen those issues taken seriously. 2,600+ vacant supportive housing units, the 4,000+ vacant NYCHA units, these are opportunities for us to house vulnerable New Yorkers and then expand capacity in our shelter system for people who are coming in. It's not a silver bullet or a panacea, but it would help in a meaningful way, and I wish that it was prioritized appropriately. Thank you.

FIRST DEPUTY COMMISSIONER TIGANI: Well,

I'd just say that last week we announced a complete

22 percent rebound in the number of starts, almost

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 101 1 2,700 starts of housing for this Administration 2 3 after--4 COUNCIL MEMBER RESTLER: [interposing] Yeah, but when will those starts be completed, Deputy 5 Commissioner. I mean, in-- I'm getting in trouble. 6 7 CHAIRPERSON AYALA: Council Member--COUNCIL MEMBER RESTLER: But I love you. 8 9 We can talk more. I hope you have a good day. CHAIRPERSON AYALA: You can call it -- you 10 11 can call him, yes. 12 COMMISSIONER CASTRO: Just want to say 13 something before-- just to follow up on what Doctor 14 Long said, I want to take the opportunity to thank 15 Pastor Gill Monroe [sic] and MOIA's Assistant Commissioner Salgado who helped tremendously and 16 17 connect us -- connecting us to the churches and the 18 communities of faith and supporting us that night. We were there that day. As you know, it was long and 19 20 arduous, and we really want to avoid the kind of 21 circus that was created there. We want to respect 2.2 the privacy of asylum-seekers, so again, you know, 2.3 we're doing our best with what we're faced against. CHAIRPERSON AYALA: Thank you. I have 24

three questions and then I'm going to pass it over to

Council Member Hanif who will have a couple of other follow-up questions, and then we will go to public testimony. The letters that are being-- I mean, this is pretty-- I'm sure this is a simple question, but I have to ask. The letters that are given out, are they given out in an individual's native language?

they are-- yes. So, at the intake, as part of an exhaustive list of questions to make sure that we're responding to them, we also get their preferred language. At the point of contact where the team is making-- is talking to the individual, they are asking them and talking to them in their preferred language. They are also giving them a letter. It's both verbal and written communication at that point. And our-- you know, we have a service that is making sure that it is capturing both the language and finding the access of that language. We have dozens of-- it goes above and beyond the standard language access list of languages.

CHAIRPERSON AYALA: And you've given out 913. How many more letters do you anticipate you'll be giving out?

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 103 1 FIRST DEPUTY COMMISSIONER TIGANI: 2 3 have-- for the HPD side, so we have 533 at the--4 CHAIRPERSON AYALA: [interposing] And the 45. 5 FIRST DEPUTY COMMISSIONER TIGANI: And 6 7 then the 45. CHAIRPERSON AYALA: And for Health + 8 9 Hospitals? SENIOR VICE PRESIDENT LONG: So, we've 10 11 given out 913 so far, and we would anticipate giving 12 out the notices to any adult at any of our remaining 13 sites. I can get you those numbers if you give me just a moment. Okay, so at our sites, the-- we have 14 15 the individuals constituting adult families is 1,733, and for single adults it is 2,001. 16 17 CHAIRPERSON AYALA: 2,001? 18 SENIOR VICE PRESIDENT LONG: Yes. 19 CHAIRPERSON AYALA: So you anticipate 20 giving letters to all 2,001? 21 SENIOR VICE PRESIDENT LONG: Yes. 2.2 CHAIRPERSON AYALA: Alright. And that--23 so is that in addition to the-- that's not in

addition to-- the 913 is part of the 2,001.

1 COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 104
2 SENIOR VICE PRESIDENT LONG: Correct.

Yes.

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CHAIRPERSON AYALA: Okay. So you have a little over a thousand letters still to give out.

SENIOR VICE PRESIDENT LONG: Among single adults, yeah.

explain to me what the difference between a housing—what a difference it is between housing for families and singles? Because my impression is that if, you know, single—families have to be housed in a very specific type of housing structure, and so if we're moving singles out of, you know, a building or a location that was identified as maybe just suitable for singles, how are we going to be moving—like, what type of modifications are we making to make it appropriate for families, if any?

right now based, as Doctor Long spoke, the numbers that were single continue to see new single adults coming. We still need to have that capacity. So for—so for us, we are primarily using hotels for our families and then adult singles is congregate settings for adult singles.

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 105

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SENIOR VICE PRESIDENT LONG: So, two points. One, just to be crystal clear, and I apologize I should have been more clear about this earlier, but you're bringing up the point now. These notices are—completely exclude families with children. So, no families with children are a part of the 60-day policy.

CHAIRPERSON AYALA: No, I know that, but I'm saying that the reason— the rationale for the 60-day rule is to make room for families with children, but the singles—

SENIOR VICE PRESIDENT LONG: [interposing] Yeah.

CHAIRPERSON AYALA: are being housed in settings that would normally not be appropriate for families with children. So, how-- like, I'm trying to understand like how are we going to adapt those spaces to meet that need?

SENIOR VICE PRESIDENT LONG: Yeah, well,

I think we can get back to you with specifics, but

I'll give you the precise example of 99 Washington is

one of my humanitarian centers. It is-- I believe

it's actually I think the tallest Holiday Inn maybe

on the planet, but that is a hotel with individual

committee on general welfare with committee on immigration 106 rooms that, you know, would be suitable for families with children, but right now we have adult families and single adult women in that hotel. So as we transition that's an example how we'd want if we need— if we are— have no other rooms available, give one of those rooms to a family with children as a priority.

CHAIRPERSON AYALA: Well--

FIRST DEPUTY COMMISSIONER TIGANI:

[interposing] And I-- and I'm sorry for misunderstanding the question, again. So the 45 that I mentioned earlier in our hotels, since those hotels would be appropriate for families, would then be available for families as capacity-- we would move single adults as they come into our system into our capacity design for single adults.

CHAIRPERSON AYALA: And you might not have this information now, but it would be really nice to get, you know, kind of an account of how many— how many sites we have that are able to house families that would benefit from this policy.

23 | Because it almost--

SENIOR VICE PRESIDENT LONG: [interposing]

25 Yeah.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 107

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CHAIRPERSON AYALA: looks a little bit like we may be warehousing beds in the event that we, you know, we have families and children that are coming in and we need to, you know, offer them a bed.

SENIOR VICE PRESIDENT LONG: Well, I wouldn't say warehousing, because our experience so far is we use the beds.

CHAIRPERSON AYALA: No, no, no, but it kind of sounds like, you know, we're going to get rid of the singles be we may-- we may, right-- have this need and we want to have that bed available, so.

SENIOR VICE PRESIDENT LONG: Well, actually, I'll give you a specific example, and I will-- may intentionally say this at a high level, because I'll let our DHS colleagues follow up on more detail about number of sites in process. But several-- many of the hotels that DHS has had that have housed single adult men, we've transitioned those men to other sites and used those same hotels with, of course, private hotel rooms appropriate for families with children for families with children. So this is a model that we've been using to continue to support families with children, and it's been the way we've been able to always offer families with

children an option, and none of them have ever had to sleep on the street. So we'd be taking what's already working well and applying that across our humanitarian centers as well.

CHAIRPERSON AYALA: Okay. I had another question, I forgot what it was.

SENIOR VICE PRESIDENT LONG: Yeah.

CHAIRPERSON AYALA: Does this policy apply to DHS as well?

SENIOR VICE PRESIDENT LONG: It does not currently apply to DHS.

CHAIRPERSON AYALA: Does DHS not house asylum singles?

SENIOR VICE PRESIDENT LONG: DHS does house. DHS houses every population of people, but my example from a minute ago has been DHS' approaches thus far which is the DHS hotels where single-- for example, single adult men have been in rooms, like two per room. Those with appropriate notification have been transitioned to other settings like congregate settings so then we could use those hotels with those rooms for families with children.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 109

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CHAIRPERSON AYALA: Okay. Okay. I will turn it over to Council Member Hanif. Thank you so much.

CHAIRPERSON HANIF: Thank you. So, as we've hit the maybe two-hour+ mark of this hearing, you know, I just have many more questions. It just speaks to the opaqueness of this policy, which I am still trying to really wrap my head around, but it feels really hard to justify as both legally and morally the thing to do in our city right now. And each of the agencies having a little bit of differences around how the notice is written-- and I'm reading a notice in front of me. I would like for each of the agencies to share with the Council the sort of template your agency is working with before it gets personalized so that we have it for our record and can read it. And I know Commissioner Iscol had mentioned that they-- there isn't a-- there isn't an explicit mention that we're asking folks to vacate, but when I read this it does feel that I am receiving a notice that is asking me to leave on this date, and that is anxiety-inducing. It is -- it feels threatening. It feels really hard to have to-- had to have left one's home to come to a place to receive COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION mercy and a temporary shelter, and then being asked again to move out and get displaced further. And so I don't want to keep getting at the values that this Council today has really prioritized, or what we've heard from the Public Advocate, but this policy needs to be undone. It needs to be undone. We can't put in measures that are pilot experiments to see what could happen. And as Council Member Brewer alluded earlier, we will definitely experience the kind of street homelessness, even if we're not calling it homelessness, of the men, the 200+ men who are on the sidewalk for up to seven days with no arrangements given, as we spoke to them. I wasn't even aware of the food distribution. This is the first I'm learning, because I had met those passing by somewhere from mutual aid groups, but there were people who were just in the area working and had seen this, and just didn't have the heart to just walk, walk by and do nothing, and had come back with snacks and water and other beverages and toiletries and blankets. So, I have a lot of questions and confusion about what I've heard you all say versus what I saw and heard on the ground. But one, would love to get the notices from each of the agencies.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 111 And then, I want to reiterate again that this council would like the specifics around obtaining the IDNYC because right now the application requires an address and our folks who are being re-ticketed or moved-asked to vacate because in the language here, it says that as of-- and there's a line to designate what date you can no longer stay at this location. am curious how the IDNYC card would be obtained given the precarity and the changes of one's address. Could, Commissioner Castro, you speak to that, or others, about just the IDNYC piece? And I know Council Member Brewer and I have legislation to make it easier to obtain an IDNYC card, but what's the mailing address they could use if the task at hand is to get them out of this facility?

COMMISSIONER CASTRO: And you're speaking about the respite centers, correct?

CHAIRPERSON HANIF: Or where the folks are receiving the notices, and that's the HERRCs, correct? The HERRC-- right now, it's just the HERRCs?

SENIOR VICE PRESIDENT LONG: Right now it is the HERRCs, but as Commissioner Iscol said, the

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respite sites started to notifications as well. I believe he said 17 so far.

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CHAIRPERSON HANIF: So, the ID-- who's managing the IDNYC portion of it? Is it each of the agencies, or is that the Office of Asylum-seekers, which you know, they're not present here and would have been great for them to join, too, and I wish Commissioner Iscol stayed, because this is a very important critical issue, and directive like this that don't come with a booklet to the council or even a briefing which we didn't receive really brings to attention the kind of opaqueness that we've charged the Administration with. We deserve to know what's going on and for the issues that we're hearing, both in our districts and citywide around the services like IDNYC. It would be great for you all just to elucidate. How are we actually contending and giving out services when we are asking folks to leave?

COMMISSIONER CASTRO: Well, as you know,
IDNYC is overseen by the Department of Social
Services, and I know that each situation here is
different when it comes to mailing and receiving and
collecting mail. So, we'll have to get back to you
on that, especially from the respite centers who had,

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I think, the most challenges. But know that I'm

working intensely to figure out IDNYC.

CHAIRPERSON HANIF: Commissioner, could you repeat what you said about the respite center part?

that there's been challenges with respect to mail at the respite centers, because of the nature of the respite centers, and so Commissioner Iscol will get back to you on that, the aspect of that. But with respect to IDNYC, it was a program created before the crisis, and we understand that we need to adjust to be able to accommodate now close to 100 or over 100,000 people who are in need of this ID.

the only thing I'll add is the focus on the ID did not start now. It started before. You know, at the Jefferson we actually had a significant portion of the populations that come through that successfully was able to get the ID. So, not speaking to the address question, I just wanted to emphasize that for us we're working through the vendor. The vendor is aware and familiar with the work. They work closely

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committee on General welfare with committee on immigration 114 with MOIA through this partnership and we've had success getting people at the Jefferson the ID.

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SENIOR VICE PRESIDENT LONG: And if I could just add one point. It is that I think you bring up a really important point which is how are we going to connect people to resources and the services that they need during the 60-day period. But I just wanted to take the opportunity to say that is case management and that is critically important to this effort. For me, again, as a primary care doctor, I want to help my patients get what they want and when we're asking people now, they're telling us. Our asylum-seekers are telling us what they want, and we're able to have the opportunity now to actually meet their needs. But I think, I wanted to say we'll best meet their needs if we can work together on this. IDNYC is one thing. It's a very important There are several other thing, but it's one thing. services and resources that we talked about like our ability to re-ticket people, like OSHA training, like English classes. The more that we can do together, and I just really wanted to say this out loud, you know, I think the more successful we'll be in helping our asylum-seekers to take the next step forward in

committee on general welfare with committee on immigration 115 their journeys which is what they want to. But I don't think they can do it without all of our collective help. I think they deserve that.

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CHAIRPERSON HANIF: I agree with that.

And then building on Council Member Restler's line of questioning and the revelation that there were 1,500 beds or some capacity in the DHS shelter system, what prevented transfer of the men who were there at the Roosevelt sidewalk to go into the vacant beds?

SENIOR VICE PRESIDENT LONG: So, I'll say-- I'm good. The up-shot of this is I do think we should pose that question to DHS. I don't want to speak on their behalf. What I will say is that very day we have a meeting at 9:30 in the morning that DHS is always a part of, my team and I are always a part of, and we make every effort to work together throughout the day, literally every minute of the day, to place people as DHS availability comes up. That's not limited only to adults, but also for families with children. DHS has opened several hotels recently for asylum-seekers. It's been really a make or break help in terms of our ability to always offer children and families a place to stay for the night moving forward. So we're in constant

communication with DHS, but I do think we should defer to them to answer the specific question about their day to day capacity and what that— to capacity our [inaudible]

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CHAIRPERSON HANIF: Okay, I mean, I'm disappointed by -- I mean, one, I knew that there was this interagency and I know there's an interagency effort and a sort of recurring call and being engaged day to day, but these hearings have not always had-all of the agencies that are on these 9:30 calls present. And so I would just extend that to the agencies not present to be able to at least with their colleagues in the Administration, just give us a note of some kind, because this is a shocking number of vacancy when people were on the street for up to seven days. There's no reason beyond just the optics of Mayor Adams just wanting to send the signal and the message that New York City is at capacity, we don't want you here. And that is a horrifying message as a city rooted from the quote on the Statue of Liberty that this is your city. This is where you will receive mercy, and all the work we've done that you all have proactively participated in. detainer laws and the various protections that comes

with this city is the foundation of why this city has to lead. And so I hope DHS is able to respond to this question. And then finally, before I go into my colleagues Council Member Cabán's questions, what conditions would need to be met by the Administration to repeal the 60-day rule? For how long are we monitoring, let's say, the efficacy of this directive? It's a day by-- it sound-- you all look like it's a day-by-day--

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FIRST DEPUTY COMMISSIONER TIGANI: I don't think there's a set day. I think right now we're at the beginning of implementation. We are still learning just the implementation side. So, that is—that is something we'll continue to do and continue to monitor at this point.

SENIOR VICE PRESIDENT LONG: And I just would add one thing. I think your question is getting at with the policy as implemented how we evaluate its effectiveness. And there was a question earlier about how we would define success. and I just wanted to put forth that for me, a very important aspect of success will be how can we get—how can we know that we're getting people what they want. When we're making exit plans with people we'll

see if at the end of the period that 65 percent actually is able to activate the exit plans and actually leave. I think that'll be an important thing to follow up on. I don't know what's going to happen with that yet, but I do know I'm going to do everything in my power to make sure that they have every opportunity to take the next step forward giving them what they want. But I think that will be important thing for us to collectively look at, at the end of the first 60-day period.

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that we're still at the height of the humanitarian crisis. I mean, we announced 200 beds earlier last week. Last week we received 2,900 asylum-seekers, and so we're very much still trying to figure out what to do day-to-day. And so as Doctor Long said, really a lot will-- the availability of the spaces where we can shelter people will really determine how we respond moving forward, and of course, the support from the federal and state governments.

CHAIRPERSON HANIF: I have no doubt that each of you individually are going to be doing everything as I've seen you do and I've talked to you to ensure that folks are housed and have the

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 119 services. But for there to not be any parameters or conditions already kind of sketched out is disappointing. There should be a contingency plan as was mentioned, or kind of like the evaluation as its You know, when that first notice of happening. September 22nd, or whenever that first set of people will be asked to vacate, exactly what we're expecting or how we're making sure those very folks who will need to come back to the Roosevelt intake center and be online to re-register with the system, what we will-- what we're expecting as success or the shortcomings or how we're going to really move forward, and how you all will involve the Council in that conversation.

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FIRST DEPUTY COMMISSIONER TIGANI: Well,

I-- that's-- first of all, thank you. It's always
helpful and continues to be helpful how the Council
has wanted to work with us, especially at 455

Jefferson. Council Member Gutiérrez has been
incredibly helpful connecting us to a local
neighborhood and there are many other examples. So
for us, throughout the process, we are very carefully
managing and monitoring how success looks every day,
every point of contact, every movement forward in

trying to get to an exit plan, and as we move forward I think part of the process is going to be not waiting 'til day 60, but for us, we want to know what success is going to be at day 15, 30, 45, and we're breaking it up even more granularly. So, we will certainly be pulling in and asking for Council Member support, ideas throughout the process.

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CHAIRPERSON HANIF: Thank you.

CHIEF ENGAGEMENT OFFICER MACLEAN: Hi. Happy to be here. Thanks for all your questions and the opportunity to really respond. I think, you know, just big picture, I think as an Administration we're really, you know, a year and a half into this crisis, really needing to take a step back and think about long-term what does this look like. It's not abating anytime soon. We're being forced to use, you know, public facilities that we'd really rather not use. Those are, you know, McCarren Park rec center, Sunset Park rec. Those are places -- you know, schools, gyms, like none of us want to use those spaces. Those are community spaces that are meant for a different purpose. So, I think as -- you know, we are being forced to look at those as options for siting. That's when we're like ah, we have to try something

different and make some really difficult choices. I know you all know, every time we set up an emergency site, it's remarkable expensive. It takes resources away from us being able to do with Public Advocate talked about really channeling those resources into permanent housing for folks who have been in shelter for a really long time. So I think we're at a place within this crisis where we have to make some really challenging decisions, that kind of Sophie's choice type decision.

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CHAIRPERSON HANIF: Sure

CHIEF ENGAGEMENT OFFICER MACLEAN: And we would love to have your partnership as we're really confronting those super challenging decisions and think about what that looks like kind of collaboration--

CHAIRPERSON HANIF: [interposing] We would love that, and I think the Council has repeatedly extended that partnership, but as you know, this oversight hearing was catalyzed by us not even having received a briefing on this issue. And all of these questions that we're taking are coming from a real place of wanting to understand how without consultation from the Council the Mayor feels that he

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 122 can take this authoritarian move and determine that, you know, we are going to now create this limit and a petty big barrier to how long someone can stay in a housing facility. Can you commit to not extending this policy to families with children and to DHS shelters? Have those conversations happened around exceptions? I mean, right now after what we've learned today, I do not support the 60-day directive, and feel -- you know, I came in wanting to understand a little bit more about it without having taken a position, but now after what we've heard, I-- there's nothing in me that can really say yeah, I really understand and support this. I don't. But to see that rash decisions are getting made by the Mayor, can a commitment be made that that this policy not be extended to families with children in particular? FIRST DEPUTY COMMISSIONER TIGANI: So, I don't think we've been prepared to answer a question like that. Again, to get to this point as the Chief Engagement Officer spoke to, it's been a year and a half of a lot of work, a lot of learning, a lot of-

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humanitarian crisis. I think we understand and hear

based what we can and cannot do to meet this

a lot data to decide and when decisions are made are

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 123 your questions, and collectively we'll make sure we take that back to our colleagues.

CHAIRPERSON HANIF: Thank you. I'm going to ask a couple questions from Council Member Cabán who is here but online, but since we don't have quorum, she won't be able to get to ask her questions. So what special provisions have been made to safely shelter LGBTQIA+ immigrants? Shelters are segregated by the gender binary. Are TGNCNBI individuals allowed to go to the shelter that is appropriate for them?

SENIOR VICE PRESIDENT LONG: Are people able to go the shelters that they want to based on how they identify?

CHAIRPERSON HANIF: Yes.

SENIOR VICE PRESIDENT LONG: Yes.

CHAIRPERSON HANIF: And how does-- how does that happen? Is it at the intake center that there are some demographic questions and then a determination based on interests or--

SENIOR VICE PRESIDENT LONG: [interposing] Yes.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 124

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CHAIRPERSON HANIF: And then are all shelter staff trained not to assume all applicants are cisgender and straight?

SENIOR VICE PRESIDENT LONG: I'm sorry, you're using the word shelter, so I just want to be clear--

CHAIRPERSON HANIF: [interposing] We're talking about asylum-seekers in the system.

SENIOR VICE PRESIDENT LONG: Yeah, so I could speak for my staff and then I'll turn to my colleagues to speak for theirs. So at the arrival center, the way that we've crafted the questions around how somebody identifies so that we can use that [inaudible] or self, find out how somebody identifies and the type of setting they want to go into. We train our staff in how to have those discussions and what the options for people would be. So the answer to that is in terms of our frontline staff that are having the discussions, of course, they're trained on how to have those discussions and what the options they should present to the person, the asylum-seeker would be.

FIRST DEPUTY COMMISSIONER TIGANI: Delieve we're following the same protocol and

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 125 polices, but I'm happy to circle back and get any more detail that the Council Member needs.

CHAIRPERSON HANIF: Thank you. And is there anywhere in the application process for all individuals to list their pronouns?

SENIOR VICE PRESIDENT LONG: So, at the arrival center— well, what I can tell you definitively is we ask for how somebody identifies, and then we use that discussion to ask them if they want to be, and we give them the different options in terms of a setting which might have only single adult women, only single adult men, single adult women, and adult families, and that's the discussion we have with them, because we don't want to assume that they would— their desires be one way or another before asking them directly. With respect to their pronouns I will have to double—check to see if we're reporting people's preferred pronouns. We can go— I'll get back to you on it.

CHAIRPERSON HANIF: Okay. So, do folks have a card—just not an IDNYC, but a card that they come in and out of? Does that card have pronouns on it?

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 126

2 FIRST DEPUTY COMMISSIONER TIGANI: I
3 don't believe. I think we'll just come-- we'll come

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4 back with that information.

CHAIRPERSON HANIF: And then are LGBTQIA+ individuals encouraged to self-identify, and then this information is used to make appropriate placements?

for HPD-- so, once that information is made aware to us, that's escalated immediately, and we immediately make accommodations at intake when we have that information. If that information comes later, the staff there will again escalate and work to accommodate.

SENIOR VICE PRESIDENT LONG: Yes, and just to be very clear, we have a question that's part of our unified data set, which is exactly what you were saying. So I would consider that encouragement for them to identify because we're asking them directly.

CHAIRPERSON HANIF: Okay, and then are the individuals entering the shelter system, the asylum system housing— for housing specifically for asylum—seekers, connected with asylum application or

other appropriate assistance which helps to get work permits and social security cards issued? And the context that the Council Member provides here is that none of the advocates that the—her office has been partnering with at Seeking Asylum, Finding

Empowerment, or SAFE, namely the network of pro se legal providers seem to have had any contact with or meaningful information from the Administration regarding quickly and efficiently addressing the massive need. Would the Administration work with and fund grassroots providers working in this area?

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SENIOR VICE PRESIDENT LONG: I'll turn to Commissioner Castro to answer the legal question in a moment. I just wanted to quickly—— I'm trying to give you as precise answers as I can. So with respect to the pronouns on the ID badges, the answer is no.

CHAIRPERSON HANIF: Okay.

SENIOR VICE PRESIDENT LONG: We do not list pronouns. What we have is your picture and a QR code that we require you to scan in and out when you're coming in route of any of our humanitarian centers so we know exactly who's in the building, but no pronouns.

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 128

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FIRST DEPUTY COMMISSIONER TIGANI: It's the same ID for H-- It's the same format for HPD, so no pronouns.

CHAIRPERSON HANIF: Okay. And could accommodations be made to add the pronouns as part of this card?

SENIOR VICE PRESIDENT LONG: If that would be important, we definitely welcome the discussion.

COMMISSIONER CASTRO: To answer the question on connecting people to legal services, we have a website set up that will circulate where people can find information about how to access our legal services. Just to say a little bit about out legal sprint [sic], or asylum application help center. It's been very successful. We've been able to help, you know, 1,700 people in a very short time. I think that that is a model to follow. Again, we're also working to building community capacity, so we have been working with our community-based navigation centers to refer to the asylum application center, but we've also announced the five million dollars investment to expand capacity among our community provider. And I'm happy to announce to that. We are COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 129
partnering with CUNY, CUNY Citizenship Now, CUNY Law
School.

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CHAIRPERSON HANIF: Amazing.

connect law students in the CUNY system to a community service organizations to expand legal services in those communities. Again, we have 100,000 asylum-seekers that need to submit their application within their one-year deadline. And unfortunately, the programming does not have a plan to support people in applying in accessing asylum and work authorization.

CHAIRPERSON HANIF: Right.

COMMISSIONER CASTRO: So, we're going to have to do it ourselves.

efforts and the new initiatives should bring in CUNY Citizenship Now and all of the other community partners and really scaling that up, and I just want to again underscore how critical it is. As this directive reaches its first cohort of people who will need to vacate that all of these individuals have at least started their application and have field for asylum. It's really, really important for us to

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 130 follow. And then finally, I know we talked a little bit about the IDNYC card, and I know that there's a backlog and capacity issues. What is being done right now particularly with the time being so limited to reduce the turnaround, the turnaround time for obtaining a card? Will there be additional IDNYC center or events set up to help folks get their card expedited?

COMMISSIONER CASTRO: I would just say that I now that DSS-

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CHAIRPERSON HANIF: [interposing] At the DSS.

are working tremendously hard around the clock to help as many people as possible. And as you know, our navigations center had walk in IDNYC assistance, so any of the asylum-seekers in our system were able to walk in and access IDNYC. I believe they've moved over to the arrival center. But again, 100,000 people in need of an ID is a big challenge. But we'll definitely follow--

CHAIRPERSON HANIF: [interposing] And could be extremely—could be an incredible opportunity for New York City to show that the

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 131 municipal card can look like when we have the mases signing up for this, and that's critically important.

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SENIOR VICE PRESIDENT LONG: We agree.

CHAIRPERSON HANIF: Thank you. All--that's all for me.

CHAIRPERSON AYALA: Thank you. I have one question and Council Member Brewer has a followup, and then we will let you go. But yesterday there was a press conference, and I missed it. I was really busy, but I did hear something that caught my attention and really bothered me and I just want to read it. And again, this is, you know, on the daily news. I wasn't there, but basically it says, you know, due to the ballooning price tag, Adams said that his Administration is in the process of scaling back services being offed to migrants in the City's care. Perks, the word perks like fee meals, laundry and hygiene products are likely to be on the chopping block. What the hell does that mean?

SENIOR VICE PRESIDENT LONG: Well I'll start, and I'll turn to my colleagues. So, it is true that in OMBs most recent analysis we predict a 12 billion dollars expense within the next three years. So as such, we're going through the exercise

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 132 right now with OMB to see what services we can streamline how we could be more efficient. I'll give you an example. For example, we have -- we've got an array of medical services at all of our HERRC sites. Is there an opportunity to have vaccinations at the arrival center to like push forward and that's where we do vaccinations. Maybe we do them at other sites on an as-needed basis. We also have virtual version of the emergency room, and when we enroll people in health insurance-- which we've know reenrolled 14,000 people in health insurance that actually draws down state and federal funds, so we actually make money from this-- the perspective of the City when we enol people in health insurance. So things like that were inactive discussions about now, but it is because of the fact that New York City has continued to bear the vast majority of the burden in terms of the cities and the current protection is 12 billion dollars of expense.

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CHAIRPERSON AYALA: Understood, but to imply that food is a perk is not only inhumane, it's so disrespectful. And I don't-- you know, I don't respect that hype of rhetoric. If you-- everything that you just said makes sense to me. If you are

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 133
saying to me we don't' have the resources, we may
have to scale back on staff. I get that.
                                           If you say
to me we may not be able to mop five days a week.
Maybe we have to mop like two. I get that. We may
have to renegotiate with buildings owners and hotels
and rescue the rats. Completely understand that.
But food is not a perk. It is a necessity. And to
say that it is, you know, even if it's just to get
the attention of Washington is inappropriate use of
language. And I just wanted to say that on record,
because I found it highly offensive, and I don't
              You know, I get we're all really
understand.
frustrated, and I get that we're all really
concerned, but when we as government are so stressed
out about a situation that we start to use language
like that, and that we start to you know, create
little innuendos that don't really help the
situation. You know, I think we have a responsibility
to do better and be better. I just wanted to say
that, because again, it really bothered me.
family was, you know, food insecure growing up.
grew up on food stamps. You know that I-- my
family's also been homeless. And it's not just my
family. Like, I ca tell you, you know, in my own
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community and the buildings I grew up in. I still have, you know, family there that have never moved, who suffered from the same, the same issues, right? And so I just-- you know, I take these things really personally because I want to understand, right? I'm very practical, but there are things that we should be doing, and things that we should absolutely not even be discussing, and so to say that, you know, shame on the Mayor of the City of New York for using that language. With that, I will pass it over to Council Member Brewer and--

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Thank you very much. I assume that we have this, but I just wanted to double-check. Could we get the list of the sites that are under the 60-day rule to the committee so we know which sites they are? That would be number one. And then the second issue is--I mentioned the Wellington on 55th and 7th, completely empty. I mentioned it earlier. But why are we doing, for instance, Randall's Island or some of these other locations when we do have empty hotels. And then the other question is, the hospital, state hospital psychiatric on Wards Island, not full. So I just-- while we're-- I understand Randall's Island. I

committee on general welfare with committee on immigration 135 only have, I don't know, 50 coaches who have called me, maybe just 40 or 50 coaches. Every single soccer player in Manhattan. And so we're— I just want to be sure that as we're I guess tearing up those four fields, we're trying to find other fields. We need to get some light son certain location. I have a long list which I will be putting in writing. But you know, you're putting one group against another group, and I find that offensive. I just want to put that on the record also. I think in terms of collaboration, I know that there's often a call out for other sites, but that needs to be intensified so we don't put one group against another. Thank you.

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SENIOR VICE PRESIDENT LONG: A couple of just quick responses. So, locations we're happy to share. We break down our locations by population, so we're happy to share that. And then— I just wanted to acknowledge what you said about the coaches that have called you. We don't want to be displacing any children's athletic leagues or anything like that. As the father of a two-year-old and a four-year-old, I very much understand the importance of organized activities. The reason for Randall's and Creedmoor for that manner, hotels— we're are doing our very

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 136 best, but it is very hard to find hotels to support families with children. So when we do find it, we're going to look into the hotel that you offered, but our first priority would be families with children in that hotel to make sure that we can continue. And again, New York City, we should all-- it's worthy of note as Commissioner Castro said. Now families with children have slept on the street in New York City. Few other cities can boast that, which is unacceptable. But in New York City we of course will continue to make that our reality. And so with Randall's and Creedmoor we need those sites to ensure or to best protect against having a line of adults in the future. We wouldn't put families with children in Randall's, but we would put adults there. Would otherwise risk, you know, being a -- potentially forming a line in the future. COUNCIL MEMBER BREWER: Get back to me about the psychiatric hospital, please.

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SENIOR VICE PRESIDENT LONG: Yes.

CHIEF ENGAGEMENT OFFICER MACLEAN: And if I may? I'm just going to talk a little bit about our upstate program, because we've also been as I'm sure you've seen in the news, we've been sending folks

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 137
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     upstate to hotels, and that's a combination of
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     singles and families with children. And there are
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     folks that raise their hand and say I want to go
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     upstate. We're able to-- and I think this is one of
     the things that we'd really like to supercharge. I
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     mean, at this point we only have 1,800--
     approximately, 1,800 people upstate across six
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     counties. What we're able to do in those counties,
     though, and I'll kind of call out Erie County in
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     particular, is work closely with community-based
     organizations to provide social services.
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     Councilwoman Brewer, to your point about having folks
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     from the neighborhood essentially help provide the
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     casework and navigation services. That's what we're
     doing in buffalo.
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                COUNCIL MEMBER BREWER:
                                         I know every
18
     single person in Erie County.
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                CHIEF ENGAGEMENT OFFICER MACLEAN:
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     single? Then I'm sure I'm talking to all your
     friends.
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                COUNCIL MEMBER BREWER: And I know more
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     than others.
                CHIEF ENGAGEMENT OFFICER MACLEAN:
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anyway, so I think and I will say that as we're

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 138 working with folks update and with local elected, and I'm sure again, you've seen in the news-- not-- in every county it's not going as well as it's going in Not every county is as welcoming, and that's been a challenge, too. But it is something that we see kind of in the future. I just want to see-- I want to make sure that you guys know that we're not-these are not just kind of one-off decisions that there are-- you know, we understand that all the stuff works kind of in tandem. And so as we're giving 30 and 60-day notices, really trying to expand our reach upstate and making sure that we're providing safe, healthy, places for folks to stay, but also to be integrated into communities is another kind of tactic that we're using. So, just-- year again, I thing stuff starts coming out as a one-off, but this is very much kind of a coordinated effort. CHAIRPERSON HANIF: I have just a few more questions, and then promise we'll wrap up. Are

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adults who are exempted from the 60-day directive?

SENIOR VICE PRESIDENT LONG: I can start.

So for people with disabilities, the process right

there any particularly vulnerable populations, such

as people with disabilities, LGBTQ folks, or young

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 139 now works such that you-- we, as part of our unified data set or unified questions we ask people at the arrival center, we seek to their identified -- if somebody has a disability. So right after that, we're having somebody with a disability go to an appropriate site to meet their needs. So if we-- for example, one of our humanitarian centers have a person with disability that receives a 60-day notice, we're going to work with them in a concerted way to ensure that their needs up 'til day 60, but beyond day 60 as well are met. In some situations that could mean that that person, it's best for them to stay at that site, because their needs are effectively being met for their identified disability. For others, it might mean that their needs could be met or might be better met at a different site. So we're going to have those conversations and make decisions with them based on what their needs are at this point in the crisis. CHAIRPERSON HANIF: Got it. So then at this moment in time, there isn't exemptions? SENIOR VICE PRESIDENT LONG: exemptions, but people with an identified disability,

we're going to ensure that we're meeting their needs.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 140

So the process is going to— we're going to— it's going to look different for them than it would for people that do not have an identified disability.

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CHAIRPERSON HANIF: Okay. And then, can the Administration share the list of the City's needs from the State that a judge ordered the City to submit?

SENIOR VICE PRESIDENT LONG: I think we'll have to defer to law on that.

CHAIRPERSON HANIF: Okay. And then I have a recommendation. You know, there used to be briefings that were happening regularly, and I understand the nature of having all of the electeds and all of the agency reps as being sort of an unwieldy situation, but if we could divide it up into boroughs or really smaller cohorts, because it is just absolutely imperative in terms of the continued uptick of welcoming asylum-seekers, the new directives, the various policies that may come about as a result of this directive. It is just imperative for the Council to not only use our chambers and have you under authority— under oath to share what's going on and learn what's happening, but really be prepared in advance of these hearings. We don't want

to have to call oversight hearings for every single policy that gets introduced. We'd like to have these conversations in tandem and really want to extend that partnership here today.

SENIOR VICE PRESIDENT LONG: We'll pass that back to our IGA team. Good communication would solve 90 percent of the world's problems, and I enjoy these meetings as well.

 $\label{eq:chairperson Hanif: Thank you. That's all for me.}$ all for me.

CHAIRPERSON AYALA: I don't have—

there's no one else that has any more questions. So

thank you so much for coming today, and I hope that

if you can, if possible, you have any staff that can,

you know, stay. We have a panel of asylum-seekers

that will be testifying as well, and I think it would

be nice to show some support. Thank you.

SENIOR VICE PRESIDENT LONG: Thank you.

CHAIRPERSON AYALA: Yeah, we're going to take a very quick break, and then we'll be right back.

[break]

CHAIRPERSON AYALA: Alright, we're back.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 142

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COMMITTEE COUNSEL: We will now be hearing testimony from the public. Our first panel will be an in-person panel consisted of Will Watts, Deborah Lee, and Maria Flores. Maria needs interpreter.

CHAIRPERSON AYALA: You may begin.

WILL WATTS: Thank you, Deputy Speaker, Chairperson Hanif, and other members of the Council for this opportunity to speak with you today. name is Will Watts and I am the Deputy Executive Director for Advocacy at the Coalition for the Homeless. For over 40 years, the Coalition has advocated for and defended New York's right to shelter, serving as the court-appointed monitor of the shelter system and operating of our 11 direct service programs for unhoused individuals and families regardless of their immigration status. While we appreciate the challenges this influx has created for all New Yorkers, the Coalition opposes any policy that seeks to curtail the right to shelter, which this policy does by imposing an arbitrary 60-day limit without any guarantee of ongoing placement. Already, notice recipients have contacted us because they are confused and do not

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 143 appreciate that even if they return to the arrival center within the 60 days or when their 60 days ends, that they may not receive a new placement. Now, we are glad to hear that there's been more case management, but there's still confusion. confusion and the message of receiving a notice could result in individuals resorting to sleeping unsheltered and being further displaced from the services they need. Now I've recently relocated here from Los Angeles and I know what mass unsheltered homelessness looks like, and that is not the path that we should be going down. In addition, we at the Coalition and Legal Aid are mindful, as has been acknowledged, that many migrants have endured unimaginable hardships before arriving here in New York. Creating uncertainty about ongoing placement just compounds the trauma they've already Similarly, from what we have heard just experienced. recently, arrivals who have disabilities are not exempt from this policy. So it would be both unconscionable and illegal to require them to return to the arrival center without any quarantee of a new placement that satisfies their accessibility needs.

Further, this policy raises a host of other legal

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 144 concerns about treating single adult migrants housed in non-DSS operated shelters differently from other shelter residents. But even practically speaking, this policy just makes no sense. If the City was unable to handle the volume at the arrival center several weeks ago, will adding individuals for reprocessing mean just more individuals sleeping on the sidewalk outside of the Roosevelt Hotel. It's true, we need the Governor and the Federal Government to develop and implement a comprehensive plan to address the situation. But for now, the Mayor should be prioritizing placements into permanent housing for existing shelter residents, not limiting shelter stays to 60 days for certain new arrivals. you.

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CHAIRPERSON AYALA: Thank you.

I'm the Attorney in charge of the Immigration Law
Unit of Legal Aid Society. We're jointly testifying
here today with the Coalition for the Homeless. We
thank City Council for holding this hearing. I'm
using my time to highlight short and long-term
opportunities for the City to help recent arrivals
obtain work permits. While the City focuses on

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 145 funding pro se legal help to apply for asylum and many advocate rightly so for asylum-based work permits to be issued more quickly, the City could assist in a more comprehensive way by taking action such as one, prioritizing immigration legal services, including at the City's Asylum Application Help Center, based upon date of entry to the U.S. One must file within one year of entry, and many asylumseekers will lose their opportunity to timely apply if this is not done. Two, screening for humanitarian parole status which provides an immediate pathway to work authorization concurrent to the length of Three, collaborating with workers' rights advocates to screen for labor abuse and trafficking for those who are already working. This will provide another pathway for work authorization. funding immigration legal representation for those on expedited dedicated dockets in Immigration Court proceedings. For asylum applicants, most will not receive their work permit in enough time to benefit from them before their final hearing in immigration court. Full legal representation is the best chance that they have to be granted asylum and become selfsufficient. Five, advocating more with the Federal

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 146
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     Government for the re-designation of TPS for
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     Venezuela so that those who entered after the current
     cut-off date of March 8<sup>th</sup>, 2021 could also be
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     eligible for accompanying work authorization.
     Advocating also for TPS equity for black migrants is
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     also critical here, especially for the single adults
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     in shelter. Finally, incorporating immigration legal
     information and education as part of the intensive
     case management that was discussed earlier today for
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     those receiving these 60 day notices is also very
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     critical. Legal Aid is committed to all in the
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     shelter system and to fighting to advance immigrant's
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               We thank the committees for their
     rights.
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     dedication to the issues. Thank you.
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                MARIA FLORES: [speaking Spanish]
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                TRANSLATOR: My name is Maria Flores.
                MARIA FLORES: [speaking Spanish]
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                              I'm from Honduras.
                TRANSLATOR:
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                MARIA FLORES: [speaking Spanish]
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                TRANSLATOR: I am 36 years old.
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                MARIA FLORES: [speaking Spanish]
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                TRANSLATOR:
                              I want to clarify that what
     I'll talk is not related to the 60-day rule.
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| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 147 |
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| 2 | TRANSLATOR: I live in a shelter in |
| 3 | Brooklyn. |
| 4 | MARIA FLORES: [speaking Spanish] |
| 5 | TRANSLATOR: I came from my country with |
| 6 | a lot of dreams, purposes, goals. |
| 7 | MARIA FLORES: [speaking Spanish] |
| 8 | TRANSLATOR: I came into the US on August |
| 9 | 3 rd . |
| 10 | MARIA FLORES: [speaking Spanish] |
| 11 | TRANSLATOR: Of 2022 |
| 12 | MARIA FLORES: [speaking Spanish] |
| 13 | TRANSLATOR: during a raid between Mexico |
| 14 | and the US. |
| 15 | MARIA FLORES: [speaking Spanish] |
| 16 | TRANSLATOR: Sadly, we had to separate. |
| 17 | MARIA FLORES: [speaking Spanish] |
| 18 | TRANSLATOR: I was coming with my four |
| 19 | children. |
| 20 | MARIA FLORES: [speaking Spanish] |
| 21 | TRANSLATOR: During the raid, my four |
| 22 | children ended in American soil and we ended in |
| 23 | Mexican territory. |
| 24 | MARIA FLORES: [speaking Spanish] |

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 148 |
|----|----------------------------------------------------------------|
| 2 | TRANSLATOR: But thank God the children's |
| 3 | lawyer |
| 4 | MARIA FLORES: [speaking Spanish] |
| 5 | TRANSLATOR: did a family reunification |
| 6 | in order to get together with the children again. |
| 7 | MARIA FLORES: [speaking Spanish] |
| 8 | TRANSLATOR: And in that way, I had the |
| 9 | opportunity to come into the country. |
| 10 | MARIA FLORES: [speaking Spanish] |
| 11 | TRANSLATOR: I was very happy when I came |
| 12 | in, |
| 13 | MARIA FLORES: [speaking Spanish] |
| 14 | TRANSLATOR: because I was going to see |
| 15 | my children again. |
| 16 | MARIA FLORES: [speaking Spanish] |
| 17 | TRANSLATOR: I think that all the people, |
| 18 | all of us who are here |
| 19 | MARIA FLORES: [speaking Spanish] |
| 20 | TRANSLATOR: we come here with a purpose. |
| 21 | MARIA FLORES: [speaking Spanish] |
| 22 | TRANSLATOR: And in order to give our |
| 23 | children better opportunity. |
| 24 | MARIA FLORES: [speaking Spanish] |

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 149 |
|----|----------------------------------------------------------------|
| 2 | TRANSLATOR: I think that nobody leaves |
| 3 | their country |
| 4 | MARIA FLORES: [speaking Spanish] |
| 5 | TRANSLATOR: because they wanted to. |
| 6 | MARIA FLORES: [speaking Spanish] |
| 7 | TRANSLATOR: But because of the situation |
| 8 | we lived there. |
| 9 | MARIA FLORES: [speaking Spanish] |
| 10 | TRANSLATOR: My children were with a |
| 11 | niece of mine. |
| 12 | MARIA FLORES: [speaking Spanish] |
| 13 | TRANSLATOR: And the day that I arrived, |
| 14 | my niece asked me to leave, that she couldn't house |
| 15 | me and my four children. |
| 16 | MARIA FLORES: [speaking Spanish] |
| 17 | TRANSLATOR: She took me to a |
| 18 | MARIA FLORES: [speaking Spanish] |
| 19 | TRANSLATOR: which is called La Hispanida |
| 20 | [sic]. |
| 21 | MARIA FLORES: [speaking Spanish] |
| 22 | TRANSLATOR: And she told me that from |
| 23 | there they could send me to the Path. |
| 24 | MARIA FLORES: [speaking Spanish] |

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 150 |
|----|----------------------------------------------------------------|
| 2 | TRANSLATOR: The Path paid one day of |
| 3 | hotel |
| 4 | MARIA FLORES: [speaking Spanish] |
| 5 | TRANSLATOR: because we're in the |
| 6 | streets, |
| 7 | MARIA FLORES: [speaking Spanish] |
| 8 | TRANSLATOR: my four children and I. |
| 9 | MARIA FLORES: [speaking Spanish] |
| 10 | TRANSLATOR: I'm very grateful in New |
| 11 | York |
| 12 | MARIA FLORES: [speaking Spanish] |
| 13 | TRANSLATOR: for having given me a place |
| 14 | to live. |
| 15 | MARIA FLORES: [speaking Spanish] |
| 16 | TRANSLATOR: Path sent me to Rosa Parks |
| 17 | MARIA FLORES: [speaking Spanish] |
| 18 | TRANSLATOR: which is a shelter where I |
| 19 | now live. |
| 20 | MARIA FLORES: [speaking Spanish] |
| 21 | TRANSLATOR: Also I came here pregnant. |
| 22 | MARIA FLORES: [speaking Spanish] |
| 23 | TRANSLATOR: So now I have five children. |
| 24 | MARIA FLORES: [speaking Spanish] |
| 25 | TRANSLATOR: Very sadly, in the shelter |

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 151 |
|----|----------------------------------------------------------------|
| 2 | MARIA FLORES: [speaking Spanish] |
| 3 | TRANSLATOR: the shelter where we |
| 4 | currently live |
| 5 | MARIA FLORES: [speaking Spanish] |
| 6 | TRANSLATOR: we suffer discrimination. |
| 7 | MARIA FLORES: [speaking Spanish] |
| 8 | TRANSLATOR: They always frustrate me |
| 9 | MARIA FLORES: [speaking Spanish] |
| 10 | TRANSLATOR: with a housing issue. |
| 11 | MARIA FLORES: [speaking Spanish] |
| 12 | TRANSLATOR: At the shelter, they want to |
| 13 | transfer me to a hotel. |
| 14 | MARIA FLORES: [speaking Spanish] |
| 15 | TRANSLATOR: And I don't know the reason |
| 16 | why. |
| 17 | MARIA FLORES: [speaking Spanish] |
| 18 | TRANSLATOR: No one has explained it to |
| 19 | me. |
| 20 | MARIA FLORES: [speaking Spanish] |
| 21 | TRANSLATOR: The service they provide to |
| 22 | all migrants is not nice. |
| 23 | MARIA FLORES: [speaking Spanish] |
| 24 | TRANSLATOR: When I was pregnant and I |
| 25 | was about to give birth, |

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 152 |
|----|----------------------------------------------------------------|
| 2 | MARIA FLORES: [speaking Spanish] |
| 3 | TRANSLATOR: a case worker told me that |
| 4 | once I had my baby |
| 5 | MARIA FLORES: [speaking Spanish] |
| 6 | TRANSLATOR: we would be in better |
| 7 | conditions |
| 8 | MARIA FLORES: [speaking Spanish] |
| 9 | TRANSLATOR: because they gave me an |
| 10 | apartment, a one-bedroom apartment. |
| 11 | MARIA FLORES: [speaking Spanish] |
| 12 | TRANSLATOR: But in the end, it didn't |
| 13 | happen. |
| 14 | MARIA FLORES: [speaking Spanish] |
| 15 | TRANSLATOR: My baby had been born 15 |
| 16 | days prior |
| 17 | MARIA FLORES: [speaking Spanish] |
| 18 | TRANSLATOR: and I got a transfer that I- |
| 19 | - active transfer that I had to be evicted to a |
| 20 | hotel. |
| 21 | MARIA FLORES: [speaking Spanish] |
| 22 | TRANSLATOR: Honestly, I fell into a |
| 23 | depression. |
| 24 | MARIA FLORES: [speaking Spanish] |

TRANSLATOR: I felt confused.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 153
 1
                MARIA FLORES: [speaking Spanish]
 2
 3
                TRANSLATOR: I have two children, one 10,
 4
     one 11 years old.
 5
                MARIA FLORES: [speaking Spanish]
                TRANSLATOR: And emotionally they were
 6
 7
     not doing well--
 8
                MARIA FLORES: [speaking Spanish]
 9
                TRANSLATOR: because of what I was going
10
     through.
11
                MARIA FLORES: [speaking Spanish]
12
                TRANSLATOR: And the baby takes -- a
     bottle.
13
14
                MARIA FLORES: [speaking Spanish]
15
                TRANSLATOR: I have the little ones, the
16
     three little ones.
17
                MARIA FLORES: [speaking Spanish]
                TRANSLATOR: So I cook for the little
18
19
     ones and I always ask how am I going to handle this?
     There's no kitchen in the hotel.
20
21
                MARIA FLORES: [speaking Spanish]
                TRANSLATOR: What a mother most wants is
2.2
23
     for her children to be well, --
                MARIA FLORES: [speaking Spanish]
24
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| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 154 |
|----|----------------------------------------------------------------|
| 2 | TRANSLATOR: and that they have something |
| 3 | to eat during the day, right? |
| 4 | MARIA FLORES: [speaking Spanish] |
| 5 | TRANSLATOR: So, the shelter |
| 6 | MARIA FLORES: [speaking Spanish] |
| 7 | TRANSLATOR: The shelter's manager told |
| 8 | me he didn't care if I went to the hotel or to the |
| 9 | street, but that I had to leave. |
| 10 | MARIA FLORES: [speaking Spanish] |
| 11 | TRANSLATOR: For me, that's frustrating. |
| 12 | MARIA FLORES: [speaking Spanish] |
| 13 | TRANSLATOR: It's frustrating for me to |
| 14 | come from my country and know that I will be living |
| 15 | in practically the same situation I was in. |
| 16 | MARIA FLORES: [speaking Spanish] |
| 17 | TRANSLATOR: I think it's not fair |
| 18 | MARIA FLORES: [speaking Spanish] |
| 19 | TRANSLATOR: that migrants get treated |
| 20 | that way, |
| 21 | MARIA FLORES: [speaking Spanish] |
| 22 | TRANSLATOR: because we are all human |
| 23 | beings |
| 24 | MARIA FLORES: [speaking Spanish] |

TRANSLATOR: and we have the same value.

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 155 |
|----|----------------------------------------------------------------|
| 2 | MARIA FLORES: [speaking Spanish] |
| 3 | TRANSLATOR: I didn't leave. |
| 4 | MARIA FLORES: [speaking Spanish] |
| 5 | TRANSLATOR: So it's been very |
| 6 | challenging to face this challenge very hard to |
| 7 | face to this challenge. |
| 8 | MARIA FLORES: [speaking Spanish] |
| 9 | TRANSLATOR: It's not easy. |
| 10 | MARIA FLORES: [speaking Spanish] |
| 11 | TRANSLATOR: Because in the moment that |
| 12 | they tell me that I have to leave to hotel without a |
| 13 | kitchen, all my children start crying. |
| 14 | MARIA FLORES: [speaking Spanish] |
| 15 | TRANSLATOR: And my children tell me, |
| 16 | mom, if they throw us to the street, let's just go |
| 17 | back to Honduras. |
| 18 | MARIA FLORES: [speaking Spanish] |
| 19 | TRANSLATOR: And that hurts. |
| 20 | MARIA FLORES: [speaking Spanish] |
| 21 | TRANSLATOR: That is why I ask to be |
| 22 | heard, me and the same people, the people who are |
| 23 | living the same situation as us. |
| 24 | MARIA FLORES: [speaking Spanish] |

TRANSLATOR: I know a case of neighbor.

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 156 |
|----|----------------------------------------------------------------|
| 2 | MARIA FLORES: [speaking Spanish] |
| 3 | TRANSLATOR: So, there's this neighbor |
| 4 | and I wish that U.S. authorities can clarify if the |
| 5 | way she was taken out of the shelter was even okay. |
| 6 | MARIA FLORES: [speaking Spanish] |
| 7 | TRANSLATOR: She received a paper today. |
| 8 | MARIA FLORES: [speaking Spanish] |
| 9 | TRANSLATOR: The paper states that she |
| 10 | has to leave tomorrow |
| 11 | MARIA FLORES: [speaking Spanish] |
| 12 | TRANSLATOR: to a hotel. |
| 13 | MARIA FLORES: [speaking Spanish] |
| 14 | TRANSLATOR: So, this notice, she |
| 15 | received the notice |
| 16 | MARIA FLORES: [speaking Spanish] |
| 17 | TRANSLATOR: and it states that she has |
| 18 | to leave tomorrow and she said she couldn't because |
| 19 | she has a very young baby. |
| 20 | MARIA FLORES: [speaking Spanish] |
| 21 | TRANSLATOR: Then the moment arrived, |
| 22 | though. |
| 23 | MARIA FLORES: [speaking Spanish] |

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 157 |
|----|----------------------------------------------------------------|
| 2 | TRANSLATOR: And so she started saying |
| 3 | she wouldn't leave, she wouldn't leave. She was |
| 4 | doing the similar to me. |
| 5 | MARIA FLORES: [speaking Spanish] |
| 6 | TRANSLATOR: So for her saying no, the |
| 7 | police arrived. |
| 8 | MARIA FLORES: [speaking Spanish] |
| 9 | TRANSLATOR: The manager was there as |
| 10 | well as the police |
| 11 | MARIA FLORES: [speaking Spanish] |
| 12 | TRANSLATOR: and the lady. |
| 13 | MARIA FLORES: [speaking Spanish] |
| 14 | TRANSLATOR: They threatened her that if |
| 15 | she didn't leave she would be handcuffed. |
| 16 | MARIA FLORES: [speaking Spanish] |
| 17 | TRANSLATOR: And that they would take |
| 18 | away her child. |
| 19 | MARIA FLORES: [speaking Spanish] |
| 20 | TRANSLATOR: And I think it's not fair |
| 21 | this measure that they're implementing because any |
| 22 | mother will defend her children in any way she can. |
| 23 | MARIA FLORES: [speaking Spanish] |

| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 158 |
|----|----------------------------------------------------------------|
| 2 | TRANSLATOR: All of us who are mothers |
| 3 | know that our children are the people that we most |
| 4 | love in our life. |
| 5 | MARIA FLORES: [speaking Spanish] |
| 6 | TRANSLATOR: And I believe it's not the |
| 7 | right way in which they're removing everyone from the |
| 8 | shelter |
| 9 | MARIA FLORES: [speaking Spanish] |
| 10 | TRANSLATOR: and to be treated in this |
| 11 | way, |
| 12 | MARIA FLORES: [speaking Spanish] |
| 13 | TRANSLATOR: because the shelter is full |
| 14 | of racism. |
| 15 | MARIA FLORES: [speaking Spanish] |
| 16 | TRANSLATOR: The people who work at the |
| 17 | shelters treat us as they want. |
| 18 | MARIA FLORES: [speaking Spanish] |
| 19 | TRANSLATOR: They don't respect us. |
| 20 | MARIA FLORES: [speaking Spanish] |
| 21 | TRANSLATOR: They don't care if the |
| 22 | children are suffering emotionally. |
| 23 | MARIA FLORES: [speaking Spanish] |
| | |

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 159
 1
 2
                TRANSLATOR: And so thousands of us
    migrants are suffering like this and we just want to
 3
 4
    be heard by you or the authorities.
 5
                MARIA FLORES: [speaking Spanish]
                TRANSLATOR: I'm still at the shelter
 6
 7
    because I could not leave to the hotel with five
     children.
 8
 9
                MARIA FLORES: [speaking Spanish]
                TRANSLATOR: I try to be strong. I ask
10
11
     God for wisdom in order to be able to manage--
12
                MARIA FLORES: [speaking Spanish]
13
                TRANSLATOR: something that's not easy.
14
                MARIA FLORES: [speaking Spanish]
15
                TRANSLATOR: But I try to be strong for
16
    my children.
17
                MARIA FLORES: [speaking Spanish]
18
                TRANSLATOR: Because I am grateful to the
19
     U.S. and I am grateful to God because I feel that my
20
     children will be able to absorb all the opportunities
21
     [inaudible]
2.2
                MARIA FLORES: [speaking Spanish]
2.3
                TRANSLATOR: So I would love if you can
    help us with this case.
24
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| 1 | COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 160 |
|----|----------------------------------------------------------------|
| 2 | TRANSLATOR: If you can help us, because |
| 3 | what we're living gives us depression. |
| 4 | MARIA FLORES: [speaking Spanish] |
| 5 | TRANSLATOR: So, how can it be that a |
| 6 | family who's been here and is already captured and |
| 7 | located themselves trying to adapt here, all of a |
| 8 | sudden tells them you have to leave? It's like |
| 9 | having to start all over again. |
| 10 | MARIA FLORES: [speaking Spanish] |
| 11 | TRANSLATOR: With children on top of it, |
| 12 | that makes it even harder. |
| 13 | MARIA FLORES: [speaking Spanish] |
| 14 | TRANSLATOR: It's not easy. |
| 15 | MARIA FLORES: [speaking Spanish] |
| 16 | TRANSLATOR: Thank you for listening to |
| 17 | me. |
| 18 | CHAIRPERSON AYALA: [speaking Spanish] |
| 19 | MARIA FLORES: [speaking Spanish] |
| 20 | TRANSLATOR: Yes. |
| 21 | CHAIRPERSON AYALA: [speaking Spanish] |
| 22 | MARIA FLORES: [speaking Spanish] |
| 23 | TRANSLATOR: I don't know. I'm a little |
| 24 | doubtful about the fact maybe there's preferences. |
| | |

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 161
 1
 2
                TRANSLATOR: Because for my five children
 3
     I'm their mother and father.
 4
                MARIA FLORES: [speaking Spanish]
                TRANSLATOR: And the neighbor who's next
 5
    to me had one baby, and automatically she was moved
 6
 7
    to another floor.
 8
                MARIA FLORES: [speaking Spanish]
 9
                TRANSLATOR: And me, who has five
     children, they don't want to move me to another
10
11
     floor. What they want is to remove me.
12
                MARIA FLORES: [speaking Spanish]
13
                TRANSLATOR: It's not fair that some get
     treated well. Some don't get treated well.
14
15
                MARIA FLORES: [speaking Spanish]
                TRANSLATOR: I feel it's racist.
16
17
                CHAIRPERSON AYALA: [speaking Spanish]
18
                MARIA FLORES: [speaking Spanish]
19
                CHAIRPERSON AYALA: [speaking Spanish]
20
                MARIA FLORES: [speaking Spanish]
21
                TRANSLATOR: No, not really.
2.2
                CHAIRPERSON AYALA: So, the question I'm
2.3
     asking is, as a resident of that shelter, is she
     aware of, you know, the process for filing a
24
25
     grievance or how to obtain access to an attorney that
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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 162
 1
     can help through the process, help advocate for her,
 2
 3
     and her response is that she does not know how to do
 4
     either. She has absolutely no information on either.
 5
     [speaking Spanish]
                MARIA FLORES: [speaking Spanish]
 6
 7
                CHAIRPERSON AYALA: [speaking Spanish]
 8
                MARIA FLORES: [speaking Spanish]
 9
                TRANSLATOR: I went to the Path like
     three times.
10
11
                MARIA FLORES: [speaking Spanish]
                TRANSLATOR: Because I felt I couldn't
12
13
    bear the situation any longer.
14
                MARIA FLORES: [speaking Spanish]
15
                TRANSLATOR:
                             It affected me mentally. I'm
     always afraid [sic].
16
17
                MARIA FLORES: [speaking Spanish]
18
                TRANSLATOR: I want to be the best mother
19
    to my children, but this situation is not letting me.
20
                MARIA FLORES: [speaking Spanish]
                TRANSLATOR: So believe me that it hurts
21
2.2
    me the way that they're removing people from the
2.3
     shelters now.
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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 163
1
                TRANSLATOR: I don't think it's the best
2
3
    way.
4
                MARIA FLORES: [speaking Spanish]
                            And especially in terms of
5
                TRANSLATOR:
    respect for the children.
6
7
                CHAIRPERSON AYALA:
                                    [speaking Spanish] I
8
    wanted to say thank you for coming here. I was
     expressing that Council Member Hanif is actually a
     Council Member that represents this specific shelter,
10
    and that we will take the-- her information to ensure
11
12
     that we can advocate for her, and if she has the
     information for the other tenant that was removed
13
14
    that we can do the same for her. And just thanking
15
    her for coming to testify because her experience is
    not just hers, it's also the experience of many
16
17
    migrants. And so-- who may not have the support that
18
     they need to come here today and really put a face to
19
     this crisis. So I wanted to thank her, because I can
20
    understand that this is not easy. [speaking Spanish]
21
                MARIA FLORES:
                               Si.
2.2
                CHAIRPERSON AYALA:
                                    [speaking Spanish]
2.3
                                [speaking Spanish]
                MARIA FLORES:
                CHAIRPERSON AYALA: [speaking Spanish]
24
```

2 TRANSLATOR: Thank you for giving me--

3 CHAIRPERSON AYALA: [interposing]

4 [speaking Spanish] God bless you.

MARIA FLORES: Gracias.

CHAIRPERSON AYALA: Yeah.

TRANSLATOR: Thank you so much.

UNIDENTIFIED: Yes, thank you so much.

CHAIRPERSON AYALA: And Council Member

Hanif just wants to--

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CHAIRPERSON HANIF: Thank you, Maria for testifying and coming to the Council's Chambers to candidly, courageously, and honestly share what your experience has been like, and from the duration of this hearing, what I was trying to really demonstrate is the opaqueness and the lack of transparency around directives like the 60-day rule which is beginning to get implemented, but we are already seeing displacement of families. And so right now what you've just shared brings to question why asylumseeker families are being directed to the Path, and that was one of the questions we raised, if for when the 60-day removal is being enforced, if those folks would have to go to the Roosevelt intake center or the Path intake center. And so there was some

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 165 confusion there. Though the Administration told us that they would not be required to go to the Path, they would be told to go to the Roosevelt intake center. And so right now with what you shared, there's some confusion. For me to just get a better understanding, and I definitely want you to be in touch with our Constituent Services Director, and I see the Gowanus Mutual Aid folks here as well. as the Council Member who has received -- whose direct communication with our friend at the Gowanus Mutual Aid, many times I directly go to the Commissioner Molly Park to understand the specific case by case conditions, and even then there are tremendous amount of delays on receiving responses as to what is going on. And we have a relationship with the provider of that shelter and want to really investigate as to what is going on and ensure the best possible outcome for you and your five children. But thank you so much for joining us today, and really this is not just being heard by us, but it's going out to the New York City public. And so we want you to know that you are heard and you can continue to come before us to share how you are living in New York City. Thank you.

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2 MARIA FLORES: Gracias.

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3 TRANSLATOR: Thank you.

COMMITTEE COUNSEL: Our next panel will be a virtual panel. Once your name is called a member of our staff will unmute you, and you may begin your testimony once the Sergeant at Arms sets the clock and gives you the cue. All testimony is limited to three minutes. Remember that there is a few second delay when you are unmuted before we can hear you. The next panel will consist Dara Bibb, followed by Bennett Reinhardt, then Diane Enobabor and then Sergio Uzurin.

DARA BIBB: Hello? Can everyone hear me?

SERGEANT AT ARMS: Yes, you may begin.

DARA BIBB: Okay. Thank you Chairperson
Hanif and Ayala and the Members of the Committee on
Immigration and on General Welfare for the
opportunity to testify today. My name is Dara Bibb
and I'm the Director of Hotel Housing Operations for
Housing Works, responsible for overseeing the hotels
we operate to provide emergency and transitional
housing for New Yorkers experiencing homelessness,
including criminal justice-impacted individuals and
asylum-seeking families. Housing Works is a healing

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 167 community founded in 1990 with the mission to end the dual crisis of homelessness and AIDS, and we continually provide a range of integrated medical behavioral health housing and support services for over 15,000 low-income New Yorkers annually with a focus on the most marginalized and underserved. are relieved that the asylum-seeking families we serve are not impacted by Mayor Adams' proposed 60day shelter limit for adult migrants. As you know, our New York State Constitution reflected in over 40 years of court orders and Local Law requires that our city and state provide shelter services to all single adults in need. Housing Works is confident that the Adams' Administration deeply troubling attempts to modify the right to shelter legal protections will fail. But we are saddened that these efforts to undue or undermine the fundamental right to shelter to seek, pit new New Yorkers against other residents experiencing homelessness. I am proud to have spent my career involved in New York City's homeless response, managing since 2003 in homeless services as a case manager, a shelter director, and now a managing director of hotel services operated by Housing Works. Our hotel for asylum-seeking family

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 168 currently houses 340 individuals, including 164 children. I can tell you that each household we serve are eager to work, to contribute to the life of New York City while bettering their lives. They have the same hopes and dreams as every group of immigrants that have come to our city and have made it in this rich and diverse place that we love. Indeed the asylum-seekers I've met have a deep culture of working and are eager to gain employment. It is also true, however, that every group of new immigrants that are dealing with legal, language, and cultural challenges. Housing Works believes that as a city we have not only a legal and moral obligation to provide safe shelter for new arrivals, but also the means to address our homeless crisis. In conclusion, Housing Works calls on the Council and the Administration to be bold when it comes to addressing New York City unprecedented crisis of homelessness that drives poor individuals and public health outcomes among New York City's most vulnerable residents. We welcome the Council's oversight of the City's homeless response and call for an increased emphasis on peer and community health workers, a focus on cultural on competency and service delivery, and implementation

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and rigorous evaluation of new approaches to the crisis of homelessness that drives poor individual and public health outcomes among New York City's most marginalized residents. Thank you for your time and having me speak and testify today. Thank you.

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BENNETT REINHARDT: Good afternoon. name is Bennett Reinhardt and I serve as Advocacy Coordinator and Youth Organizer at the Open Hearts We're a grassroots organization of Initiative. neighbors advocating for housing justice in their own back yards, and we have chapters across the City. for the last year and a half, we've been working to welcome our newest neighbors how have the same rights and many of the same needs as long-time New Yorkers experiencing homelessness. The shift in the City's response to our new neighbors over the last several weeks has indeed been troubling in failing to provide immediate shelter for up to, you know, almost 200 neighbors for several days at the Roosevelt Hotel in late July and early August. We saw the largest violation of the city's right to shelter mandate in recent memory. While the City claims that, you know, seeking to make changes to the right to shelter, this is we believe a violation to the right to shelter.

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 170 But that is only until past the expiration of adult asylum-seekers 60-day notice periods when we could see hundreds of thousands more people sleeping on the streets. These notices are harmful measures that could displace our newest neighbors from their community ties, which they've been working hard to establish, and which community organizations have built, while moving them no closer to housing stability and possibly exposing them to tactics like sweeps that have long been executed against our homeless neighbors. Intensified case management cannot manage this, reduced Immigration Court backlogs, work authorization, or access to rental subsidies, and without these people have just as much trouble after 60 days getting into alternative housing as they currently do. While we join calls to the State and Federal Government to provide the additional financial and logistical support to the City, the City cannot at this moment stop meeting people's basic needs. There is much it can do increase shelter capacities, such as [inaudible] expansions to the CityFEPS vouchers that this council passed last month, increasing capacity at the city agencies for processing and renewing CityFEPS

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 171 vouchers and increasing case management within HERRCs and respite centers without these punitive notices. These notices aren't necessary to provide to people increased case management. Welcoming asylum-seekers also means standing up for them as neighbors when they come to our own backyards which is why we condemn the protests that have been led including by members of this body, including the Council Members, over the last several weeks when the City has announced temporary shelters in and near their districts. Our hundreds of members are ready and will continue to welcome new neighbors in their own backyards, and that's what I hope everyone on the Council and everyone in our neighborhoods will do. Thanks again for your attention to my testimony, and please we urge the Council to do everything possible to stop the 60-day notices. Thank you. Hello everyone. DIANE ENOBABOR: Thank you so much--SERGEANT AT ARMS: [interposing] Starting time. DIANE ENOBABOR: for this time today,

Representative Ayala, Representative Hanif. Thank

you so much for opening this space. I'm Diane.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 172 a lead organizer with BAMSA, the Black and Arab Migrant Solidarity Alliance. On Thursday, June 29th, 2023, about 500 asylum-seekers were suddenly placed in the night into two shelters without running water, shower facilities, toilets, sinks, and basic necessities at Stockton Respite Center. Migrants were giving prison style cots with no bedding or pillows. Myself, a BAMSA organizer and Black Migrant Justice Advocate, and friend of Bushwick City Farms, and lead organizer for the Black Alliance for Just Immigration Melissa Johnson were contacted by Bushwick City Farms in Bushwick, Brooklyn to witness the conditions of the new migrants of African and Arab descent and what they were enduring at the Stockton Respite Center. While there, we noticed that the migrants were not able to shower as I said, had no access to legal representation, translation services, appropriate dietary food and items needed for essential hygiene, and transportation around the City. As an organization, we at BAMSA call on City elected officials and the general community at-large to come to the aid of the asylum-seekers who are stalled [sic] at respite centers. We demand a livable shelter, functioning AC, running water on all

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 173 floors of the shelter, electricity, bathroom and shower access, cooking access, privacy, and safety, and Wi-Fi. We demand for Bushwick City Farms to be financially alleviated of the negligence of the State to care for new community members. Furthermore, we are organized as a collective to address the specificities of anti-Black and anti-Arab prejudices this community has been vulnerable to while navigating their new home here in New York. demand for city-employed social workers and culturally appropriate nonprofits to be assigned to respite centers like these to assist with migrant integration. We also call for language justice at these spaces as public services and temporary housing facilities we've noticed have failed to include French and Arabic interpreters and translators. brothers come from Mauritania, Senegal, Tunisia, Angola, Morocco, amongst so many other countries in West Africa and Northern Africa, and now we also have met brothers from Sudan, so East Africa. they're looking to communicate their needs with home folks in Gola, Fulani, Arabic, French, Portuguese, and Spanish. So far, they've described their needs beyond access to basic hygiene to also include SIM

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committee on General Welfare with committee on immigration 174 cards, bedding and sheets, internet access, backpacks, slippers, religious maps, legal representation, Halal food, and opportunities for employment as they're ready to transition out of these respite centers and be working members toward building our New York--

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SERGEANT AT ARMS: [interposing] Time is expired.

DIANE ENOBABOR: into the best city of the world. However, they are a stuck in a liminal status are they are unable to even acquire asylum-seeking granted New York IDs because they do not have residency access as the respite centers. infrastructures to support to them within these limits are fraught as community members and mutual aid workers and should not be in the hands of regular community members anyway when there are organizations and the government able to assist with these issues. We have followed up with the Public Advocate's office also to no avail on this issue. We advocate for their right to access all of the resources available to asylum-seekers, irrespective of where they come from or what language they speak. To be clear, respite centers do not provide the necessary status

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 175 for asylum-seekers to be successful in applying and acquiring New York IDs. We are here today to request the Mayor's Office to reconsider and actually not do the 60-day notice. Currently, this system is not sustainable. We understand and are thankful for the rapid response of workers on the ground, mutual aid, nonprofit workers as well that have been attempting to provide a semblance of an infrastructure to processing asylum-seekers. However, we are almost two months at the Stockton site. That's almost 60 days, and they have not received the same attention as folks that have gone into HERRC shelter sites. Their mobility will not be ensured as those that have had that access. They need IDs. They need Medicaid. They need access to public goods just as everyone has, regardless of their working status. That way, they'll be able to succeed. So, instead, we call on the Mayor's Office to set a 60-day timeline or challenge for migrant inclusion. We challenged the Mayor's Office to make sure every asylum-seeker has what they need to be able to work and live in New York and even outside of New York. This looks like first making sure they have accessibility to New York ID, medical services including insurance and livable

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 176 1 2 shelter, including FEPs access, and of course, 3 opportunities for employment. Thank you. 4 SERGIO UZURIN: Yes. I know. 5 Hello? Can you hear me? CHAIRPERSON AYALA: We can. 6 7 SERGIO UZURIN: Can everybody hear me 8 okay? [inaudible] 9 CHAIRPERSON AYALA: We can hear you. 10 can hear you. 11 SERGEANT AT ARMS: We can hear you, sir. 12 SERGIO UZURIN: Okay, listen. 13 actually at Bushwick City Farms right now. Great. 14 I'm at Bushwick City Farms right now in the pouring 15 rain. I'm actually with a lot of the migrants right now. They're holding up a piece of cardboard to keep 16 17 us dry in the rain. They're actually hanging out here 18 across from the HERRC at Stockton because they are 19 not allowed to cook their own food. They're abused by the staff. There's no place for personal 20 belongings. This is where the Mutual Aid-- this is 21 2.2 where they hang out and cook food and get community 2.3 and access to services all day. And so the Mutual Aid Collective has been doing this work since August 24

without any reimbursement from the City. I want to

committee on general welfare with committee on immigration 177 point out-- can y'all hear me okay? Let me know if you can hear me?

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CHAIRPERSON AYALA: We can hear you.

SERGIO UZURIN: Good. The Commissioners earlier at this hearing lied to you about helping the migrants get IDs. These HERRCs, I know Hall Street and JFK for sure, possibly this one at Stockton, do not actually give out residencies. So the migrants can't use the address of the shelter to get ID. we actually know at least two migrants who have either a son or a brother who's a teenager in custody in other states, who those states won't release custody of their kids to them because they do not have an address at the shelter. And we all know that if the families were reunited, they would be prioritized for placement by New York City. So the City is actually complicit in separating families as much as Trump or Abbott ever have. These men have gotten their 60-day notices. The system is completely messed up. We're about to see a total amount of people lined up at the Roosevelt. We, you know, we've spoken about the situation before. need to get FEPS vouchers in the hands of these migrants. We also need to stop having the NYPD

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 178 confiscate mopeds from migrants, because every time that happens, a migrant that has been saving up rent and apartment has to spend that money on a moped. And I want to call out Gale Brewer specifically, because Mr. Germanada [sp?] had mentioned in the newspaper today or yesterday that they set up sweeps by the NYPD. So, right now what we're seeing at these places is warehousing of human beings and police zones, and Mutual Aid volunteers from the City are actually helping the migrants for free, while being criminalized by the NYPD. So we need to be able to walk these migrants as well as every New Yorker through the process of signing up for city services, whether it's NYCIP or FEPs or food stamps, whatever it takes to get these guys on their feet. Right, and the Commissioners are lying about the work they do. We need to take over the luxury housing stock of this town to house every New Yorker, migrant or not. I'm done.

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CHAIRPERSON AYALA: Thank you. Thank you so much for testifying today. this information obviously is really helpful to us and allows us to better not only navigate our com-- you know, the system and our conversations with the Administration,

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 179 but also gives us a little bit of insight into the experiences of those that are actually going through this. So thank you so much.

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COMMITTEE COUNSEL: Our next panel will be an in-person panel. It will consist of Eric Lee, Deborah Berkman, Dash Yeatts-Lonske, and Catherine Gonzalez.

DASH YEATTS-LONSKE: Good afternoon Deputy Speaker Ayala, Chair Hanif, and members of the Committees. My name is Dash Yeatts-Lonske and I'm an Advocacy Associate at Urban Pathways, a nonprofit homeless service and supportive housing provider serving over 2,000 single adults annually. Thank you for the opportunity to testify at today's hearing. The City shelter system is currently facing a crisis with the influx of asylum-seekers stretching it to maximum capacity. Urban Pathways supports calls by the Administration and members of the City Council for the Federal and the State governments to provide more resources to address the situation. With that said, the City must also do everything in its power to alleviate pressure on the shelter system by getting current shelter residents into permanent housing, and preventing more New Yorkers from needing COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION to enter shelter in the first place. Last month, the City Council passed a historic bill passage that will promote the efficacy of the CityFEPs voucher program. These critical changes will make CityFEPs more usable to obtain permanent housing for people currently experiencing homelessness and prevent households from losing their housing in the first place, ultimately alleviating pressure on the shelter system. the Administration to implement these bills as quickly as possible before the 180-day deadline. Administration's proposal to require single adults to reapply for shelter after 60 days required more clarity, some of which was provided by this hearing. So thank you. We strongly oppose any reapplication process that forces individuals to leave their shelter or HERRC while reapplying. Many are denied city shelter when they first apply which raises concern. Denying shelter and forcing individuals to leave while they apply will not solve any of the challenges that the City currently faces. It will create a cycle of individuals moving between the shelter and the street, causing greater instability. We also have concerns over the prospect of using DSS staff time to process these shelter applications for

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 181 asylum-seekers after the 60 days. With DSS extremely understaffed, it seems that reviewing shelter applications for individuals who are already in the system would not be the best use of staff time. Instead, DHS and HRA should be redeploying and hiring more staff to process CityFEPS applications and to make supportive housing placements to move shelter residents into permanent housing as quickly as possible. As the City leans heavily on human service providers to aid in this crisis, it is notable that in the Fiscal Year 24 City budget, 2.5 percent cuts were imposed on DSS service provider contracts including shelters, safe havens, and drop-in centers. While nonprofit providers are struggling to maintain staffing, the 40 million dollar human services workforce investment in the budget equates to an increase of less than two percent for our workforce which is inadequate. If the City needs nonprofit human service providers to increase services, they must adequately fund them and compensate the workforce fairly. Thank you for the opportunity to testify today. We look forward to working with the City Council to best serve our neighbors experiencing homelessness.

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2 CATHERINE GONZALEZ: Good afternoon. 3 name is Catherine Gonzalez. I am a Policy Counsel 4 and Supervising Attorney in the Padilla Unit of the 5 Criminal Defense Practice at Brooklyn Defender Services. I thank the City Council Committees on 6 7 Immigration and General Welfare Chair Ayala and Hanif 8 for the opportunity to testify today. We are also grateful to the Council for your commitment to all immigrant New Yorkers including for your continued 10 11 support in funding of the NYFUP program, so thank 12 you. Everyone needs shelter, that's part of the 13 conversation today, and the City's priority must be keeping people off the street and stably housed. 14 15 can't have a two-tiered shelter system in New York 16 City which is what we have right now. At BDS we are 17 concerned about the impact that this rule is going to 18 have for adult migrants and how this decision is 19 risking pushing a group of very vulnerable people 20 further into the margins of society. Newly-arriving 21 immigrant New Yorkers are living in highly-policed 2.2 and surveilled situations. Our clients are reporting 2.3 that ACS and NYPD are present at the shelters every day. Criminal legal system involvement, as we all 24 know, have devastating consequences for non-citizens, 25

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 183 especially for asylum-seekers and can lead to deportation, forcing migrants back to the very places that they're seeking sanctuary from here in New York Regardless of the reason for the Citv. implementation of this rule, we know that it will lead to additional hurdles and burdens to migrants to overcome. To have to reapply for shelter both increased street homelessness and increased risk of incidents with law enforcement and ACS. The City should explore common sense solutions to maximize shelter capacity and make meaningful process on moving people out of shelter and into permanent affordable housing. Freeing up space through successful placements will always be preferable to discharging migrants into the streets. This moment represents an opportunity for the City to safeguard-for New York City to be a safeguard for immigrants, to be a place where we have tools, where giving migrants tools and the ability to survive. A holistic and community-wide coordinated approach to delivering services, housing and programs is needed. Addressing these issues needs to include not just affordable housing initiatives but also full legal representation. Addressing these issues needs to

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include not just affordable housing initiatives, but also full legal representation on immigration cases, language and job training programs, mental health services, and community networks to help newly-arrived asylum-seekers rebuild their lives and contribute positively to this new community that they're becoming a part of. Thank you so much for the opportunity to testify today.

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DEBORAH BERKMAN: Deputy Speaker Ayala, Chair Hanif, Council Members, staff, good afternoon. Thank you very much for the opportunity to speak. name is Deborah Berkman. I'm the founder and the Supervising Attorney of the Shelter Advocacy Initiative at NYLAG, and I've worked extensively with the recently-arrived immigrants and offer this testimony based on my experience. The Mayor's policies relating to recent immigrants in shelter are blatantly discriminatory. New York City is a selfproclaimed Sanctuary City, but ever since immigrants began to arrive in greater numbers in the spring of 2022, they've been afforded fewer rights and services than non-recent immigrants and arrivals from other states. Despite the fact that shelter in New York City is legally-mandated to be provided to every

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 185 person regardless of immigration status, the City has been consistently failing to provide or providing substandard shelter to recent arrivals. New York City has created a new shelter system that recent immigrants that are being funneled into that does not comply with the minimum shelter guidelines mandated in New York City, does not offer the protections and services of DHS shelter, and does not provide its residents with assistance transitioning to permanent housing. These so-called shelters are open in tents, in a cruise terminal, at school gymnasiums, inside an airport, and in other places that can't provide for the basic needs of the residents. These shelters fail to provide residents with adequate food, showers, or areas to bathe, access to medical care or case management. Also, and very troublingly, residents of these non-DHS shelters are not eliqible for the housing subsidies that allow people experiencing homelessness to transition into permanent housing, which they may be eligible for if they resided in a DHS shelter, and which is often the primary way for many shelter residents to obtain permanent housing. Initially, New York City took the position that any person can present at intake for

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 186 DHS shelter at any time if they wanted access to the benefits and services that DHS provides. recently, the City has enacted a policy that all recent immigrants and asylum-seekers must present for intake at the arrival center in Roosevelt Hotel in Manhattan, and are not permitted to present for intake at DHS intake sites. Not only are recent immigrants not permitted to present at DHS intake, the arrival center is not able to physically accommodate the number of individuals trying to Thus, recently immigrant shelter applicants apply. had to sleep outside on the sidewalk which we've spoken about much today while waiting in line. the City is taking the position that recent immigrants can only stay in shelter for 60 days, while all other people who need shelter can stay for an unlimited amount of time. It appears that the City's taken the position that the rights to shelter does not extend to newly-arrived immigrants. Recently-arrived immigrants are not a legally distinct group and they're not set apart from other migrants or shelter residents due to the immigration status, manner of entry into the United States, or posture of their immigration cases. The Callahan and

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Boston settlements do not exclude recently-arrived immigrants and the right to shelter extends to all New York City. There's no basis for this disparate treatment. Any curtailment on the right to shelter for recent immigrants is nothing less than blatant discrimination. All people experiencing homelessness in our city are equally deserving of shelter, and as a Sanctuary City, it is our duty to protect immigrants who seek refuge in our city and not turn them out on the street. We thank you for the work you've done.

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ERIC LEE: Okay, good afternoon. My name is Eric Lee. I'm Director of Policy and Planning for Homeless Services United. Thank you Deputy Speaker Ayala, Chair Hanif, members of the committee and council for holding this shearing today and allowing me to testify. The right to shelter must be upheld in New York City. The City must not allow the humanitarian crisis which we witnessed on the sidewalks in front of the Roosevelt Hotel a couple weeks ago to happen ever again. The 60-day time limit for single adults in HERRCs and DHS' refusal to allow asylum-seekers into DHS shelters without referrals from the HERRCs is unjust. And the 60-day

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 188 time limit will result in unnecessary destabilization and churning of single adults experiencing homelessness resulting in harm. We know that every forced exit from shelter will be another chance for someone to spiral down and either end up on the streets, hospitalized, or possibly worse. Deputy Speaker Ayala, you raised a very important point which I'm not sure that the Administration answered well in terms of the reasoning behind the 60-day limit. Why are they sending notices to 533 single adult men in a single adult facility at the Jefferson to tell them that they have to leave if there's no plans to actually convert that into some usable space for families? The only thing I could think of is a capacity crunch and possibly not wanting them to come back, and hoping to their point that they find somewhere else to go. The City understandingly needs additional resources from the State and Federal Governments to cope with the demand for shelter, but there are several actions that the City as well as the State can take to remedy the crisis and ensure sufficient shelter capacity for everyone who needs it. This includes prioritizing filling vacancies to expand capacity at HRA for access to public benefits,

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 189 rental assistance, one-shot deals, because this is really the first bottleneck for anyone trying to apply for rental assistance is usually going to an HRA center for any of those issues. They need to expand funding for eviction prevention resources and legal service providers to help tenants avoid eviction and those that are also unable to pay their rent, because every eviction that we fail to prevent represents another household at risk of entering the shelter system. Likewise, we also need the City to act quickly to implement the laws that you all passed and stood strong against the Mayor to improve And we need the additional staffing to be CityFEPS. able to do that on both the City side, as well as the nonprofit side once the expanded eligibility kicks in. We want to advocate for capital investments for State and Federal Government funding to be able to address the NYCHA repairs backlog. I believe Council Member Restler mentioned the 6,000 vacant units that are sitting there that have taken on average over a year to repair. If we can get those on line, that can help. We should also continue to improve supportive housing referral placements and process to get people out of shelter more quickly.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 190 currently still 2,000 vacant units of supportive housing. Some providers have had some very innovative ways to get people placed more quickly and we'd love to see more of that from collaboration with DHS and HRA. And finally, we have a couple of recommendations for the City's proposal to the state in response to Justice Edwards ask of the City there. Including -- we recommend that the State remove the arbitrary shelter cap so that the City receive a proportionate amount of funding from the State to cover the actual cost of adult shelter that could free up additional funds then for DHS to use for other parts. We recommend that they enhance staffing at DHS asylum sites as well as H+H shelters or HERRCs to have the same level of staffing as DHS shelters, given the many points that were just raised by Deborah Berkman. The services that are needed, by people in these sites, there should minimally be an equal standard of services across all these shelter systems including housing specialists, 25 to one caseload ratios for case managers, employment specialists, and on. We also ask the City to restore the 2.5 percent PEG or budget cut across the board to all DHS personnel lines for city-contracted

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nonprofits, because this is undercutting our ability to be able to get more people into housing. We urge the Governor to invoke New York Executive Law 29A to shut down the-- as I believe her words were bigoted policies based on fear and intimidation that localities were passing to try to prevent asylumseekers from being relocated to their communities. And we would like to see a state-coordinated way to help resettle asylum-seekers throughout different facilities across the state that are working in tandem with the City, because we know the City can't do it alone and we want to really get everyone together to be able to show what New York can and should be doing. Thank you for the opportunity.

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CHAIRPERSON AYALA: You guys are so great. Thank you so much for coming here and testifying today. I really applaud all of the work, and thank you for the partnership, because obviously, you know, we need it. I have a question regarding the-- on the NYPD part of this. So, does anyone know why-- at what point the NYPD became security?

CATHERINE GONZALEZ: I don't know the answer to that question, but I will say that-- one of the questions that we have is like is the staff not

trained on like conflict management, right? I think especially like in the congregate housing sort of setting. Like, it's evident that sort of things canissues and conflicts can arise. What we're hearing from our clients—so we provide direct representation to people who are facing ACS cases in Family Court or are coming into the Criminal Court system is that the staff is calling NYPD constantly, to the point where there's just a constant presence of police there. I don't know if it's the sense of security or just like as an automatic response to manage conflict that comes up the shelters.

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CHAIRPERSON AYALA: That's helpful.

That's really helpful. I think I feel like I had another question, but okay. We're going to get to the bottom of this. I know that there's a pending lawsuit, so hopefully we'll get some resolution to all of this, but in the meantime, you know, I really appreciate all of the efforts to really help us get to the root cause of this, and you— when you were mentioning, you know, Governor Hochul, I was like, that sounds kind of like a policy that we've implemented recently. You know, these— these are tactics, right, that gov— that we're using

unfortunately to discourage folks from coming to New York City, and it's heart-breaking, and if that's what it is—and that's what it is and that's what I think it is, that's my opinion and I'm entitled to it, feel like we should just say, you know, say that out loud right? Say what it is that we intend to do, but thank you. I don't know if you have any—

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CHAIRPERSON HANIF: [interposing] Yeah, I agree with the Deputy Speaker. It's very important to have you all really affirm that the 60-day directive is really one of the ways in which this Administration is showing up-- is showing its xenophobia and really creating divisiveness between unhoused folks or among refugees who may have arrived a certain number of decades ago versus now, and so we need your continued partnership and I want to extend that gratitude. And on the police or the security front, that was what I had witnessed at the Roosevelt Hotel when I visited last week, that there were security present from a company called Mulligan, and there were NYPD officers. so we have not received any confirmation as to how much money is being spent towards these security personnel, but it seems like each of the facilities are very well and overCOMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 194 equipped with security detail, both from this outside contract and the Police Department. And so we-we'll have a future hearing, given as you've heard today, we don't receive a sort of details or briefings in advance to really understand the cost by-- disaggregated cost of this particular issue, and so it is imperative that we know how many millions of dollars being spent in going to the PD or other security for asylum-seekers, and exactly what their work entails outside of being the first call when something arises, and why aren't the existing staff equipped to de-escalate, or what are the issues coming up that entail-- that require a call to the Police Department? But thank you so much for your testimonies and your continued partnership with the Council, and being on the right side of history. COMMITTEE COUNSEL: Our next panel will be a virtual panel and it will consist of Melissa Johnson followed by Rosa Cohen-Cruz, followed by Ariadna Phillips, the Meryl Ranzer.

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SERGEANT AT ARMS: Your time will begin.

MELISSA JOHNSON: Thank you to the

Committee on General Welfare and Committee on

Immigration, the committees, for holding this public

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 195 hearing to address the 60-day shelter limit-- shelter stay limit for adult migrants. My name is Melissa Johnson and I'm the New York Organizer for the Black Alliance for Just Immigration, BAJI, B, A, J, I. BAJI is a black national organizations headquartered in Brooklyn New York with chapters across the US that fights for the rights of black migrants and African-American through organizing, legal advocacy, research, policy, and narrative building to improve the conditions of all black communities by advancing racial justice and migrant rights. Mayor Eric Adams 60-day shelter limit-- shelter stay limit for adult migrants will undoubtedly cause increased violence and harm to already precarious, newly-arrived, black migrant asylum-seekers. For the past few months, BAJI has been working on the ground with BAMSA and the Bushwick Community Farm in direct support of hundreds of newly-arrived migrants at the Stockton Street respite center located in District 36 in Bed-Stuy, Brooklyn. Most of the black asylum-seekers there, they're multilingual, do not speak English, or-- do not speak or understand English. The African migrants in particular have little access to legal support or essential services because they mainly

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 196 speak African indigenous languages not spoken by most providers here in the City such as Gola or Pular. The black migrants at the Stockton Center do not have an income or jobs and won't get work permits in 60 They can't even get NYC ID cards because the Stockton respite center does not allow them to have a residence address. They are already constant victims of harassment and hostile anti-black and xenophobic treatment by NYPD. Therefore, throwing these vulnerable migrants onto the street via this new rule and further -- will only further abandon them after the 60-days order is initiated which is cruel and inhumane. It is clear from our conversations with black asylum-seekers at the Stockton Center and from what we have witnessed firsthand from our experiences on ground that the City needs to focus on improving and strengthening the shelter systems in our community rather than eroding and restricting them as ordered by the Mayor. There are brave weaknesses in the Mayor's existing asylum-seeker reception and placement practice and policies that highlight the urgent need to create meaningful and responsive mechanisms to protect black migrant New Yorkers from not only the Mayor's Administration abuses, but also

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committee on General welfare with committee on immigration 197 the abuses perpetrated by the Office of Emergency Management, OEM, and the NYPD. The Mayor's new rule reflects intentional abandonment and anti-black and xenophobic policy making--

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SERGEANT AT ARMS: [interposing] Time expired.

MELISSA JOHNSON: with respect to the right to shelter. Black communities in New York have already long been divested of the benefits of the City's social safety net while investment in police continues to increase. We ask that you do everything in your power to oppose the Mayor's new rule and restore some humanity to the City's shelter policy. Thank you for your time.

ROSA COHEN-CRUZ: Chairs Hanif and Ayala and Committee Members, thank you for holding this hearing today to address this critical issue. My name is Rosa Cohen-Cruz and I'm the Director of Immigration Policy for the Bronx Defenders. At the outset, I just want to say we absolutely oppose the 60-day rule which flies in the face of our long-held right to shelter. Moreover, displacing respite center asylum-seekers onto the street creates new levels of vulnerability to anti-immigrant and particularly

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 198 anti-black and police harassment, and at minimum the harm of destabilization for a population that has already experienced unspeakable traumas is horribly cruel. We must find long-term stable housing for existing shelter residents, including recent migrants and in the meantime we must make sure our shelters are safe, meet people's immediate and fundamental housing needs, and most importantly do not themselves become funneled into the detention and deportation machine. You heard testimony already about the police and the family policing system being weaponized against recent migrants. As public defenders, we are deeply concerned with the intersection between the shelters, the respite centers, and the risk of being unhoused to exposure to policing. As a reminder, even an arrest can jeopardize someone's asylum claim and land them in ICE detention. Immigration Judges routinely deny bond to people in ICE detention based on police reports and arrests, even when cases have been dismissed. Like the other immigration practices embedded in public defender offices across New York City, we have seen recent arrival clients who are staying shelters have criminal cases following a call

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION from a shelter worker for a variety of perceived grievances, often arising out of the tensions inherent in congregate living. Many people in shelters are afraid to leave their children for fear that the shelter worker will call the cops, or ACS will take their kids if they leave a child with the babysitter. People are given quick notices to leave the places that they have been living, and then the police are called when they cannot, even as you heard today, for reasons such as caring for a young baby. Policing both through the family policing system and the heavy presence by the NYPD around shelters and respite centers creates real risk of landing in ICE detention, again, even if cases are dismissed. also want to address one important concern raised by Council Member Hanif and others which has been repeated by other advocates about the need to find stability through the NYCID Act. These respite centers, as you have heard, do not enable asylumseekers to get letters of residence, and so they are not allowed to apply for NYC ID cards. Thev're disqualified for applying for them, for applying for public benefits, and that creates a real barrier to moving forward and finding stability. Lastly, I want

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to note that the heavy police presence and the lack of access to the respite centers along with the conditions inside are looking more and more like de facto detention centers. Respite centers that are privately guarded and guarded by City and State law enforcement that are—which bar service providers from entering, sometimes they're even being told they would be arrested if they entered, are opaque and are creating conditions that really do look like detention. We can't let this happen. We can't let these respite centers create new mechanisms to detain people, and we need stable long-term—

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SERGEANT AT ARMS: [interposing] Time expired.

ROSA COHEN-CRUZ: housing [inaudible] separate from the heavy policing forces that people are currently experiencing. Thank you.

ARIADNA PHILLIPS: Good afternoon. My name is Ariadna Phillips. I'm the Founder of South Bronx Mutual Aid, a member of the Wider of New York City Mutual Aid Collective. Volunteers within the New York City Mutual Aid community have been on the ground for over a year every day supporting thousands of arriving asylum-seekers. Regarding the testimony

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 201 that's been given today by numerous city agencies, those of that are in fact on the ground supporting asylum-seekers are here to fact-check what has been testified to by city agencies. as several advocates have already testified, numerous HERRC and respite center operators such as the contractors at Hall Street, JFK, Stockton, to name a few, are refusing to give asylum-seekers any type of residency documentation. We know that a residency letter is required in order to get IDNYC which is then the gateway to many other services, as well as opportunities to work and of course, move out of these systems. It seems incomprehensible how these operators could be facilitating case management that include IDNYC access of they are in fact refusing to give any type of documentation that's a prerequisite for that. This refusal, it was already mentioned, has prolonged family separations because without proof of residency, family members that are in systems like HERRCs and respite centers that have been separated cannot be reunited with family being held in immigrant detention facilities. further exasperates the type of family situations as well as the instability of those simply wishing to

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 202 move out, seek an apartment, provide for themselves and their families. A second concern, staffers from DocGo and Medrite have been widely documented as being abusive, both by advocates and by the residents of these sites. They're now several reported cases referred to legal services relating to the assault of asylum-seekers by DocGo and Medrite employees at multiple sites, primarily those that have been housing single men. A number of these contractors have bragged about being prison quards, referring to asylum-seekers as animals, using racial epithets, saying to those that are supposed to be residents that they aren't worthy of any service including shelter. So again, it's disingenuous for the agencies to paint these contractors as effectuating any type of case management. You know, these sites have lacked bathroom access. They've lacked shower facilities. In some cases for weeks. So I'm not sure how that constitutes case management. issue: We've witnessed families with young children be turned away at the Roosevelt Hotel, including those that were in urgent need of medical care. families, in fact, have been left on the street in New York City including those with the babies at the

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 203 steps of the Roosevelt Hotel or upon removal from their existing shelter sites. We've documented these cases to Legal Aid and other legal representatives, as they've been far more frequent than what was admitted to here by city agencies. We've supported the escorts of these families as Roosevelt staff turned them away for both shelter and medical assistance. Once this was documented by local city hospital social workers and flagged again to Roosevelt staff, despite sending it back in writing that these families would be allowed in for shelter, once they were released from the hospital, they were again denied entry. So it wasn't until groups like Legal Aid have flagged these repeatedly for over a day that some of these families were finally admitted for entry.

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SERGEANT AT ARMS: Time expired.

ARIADNA PHILLIPS: So it gives appearance, again, without legal observers or further oversight, that right to shelter is being repeatedly violated at the city level, whether for single men, women, couples, or families. Again, as been said, we've seen families being left outside the Roosevelt Hotel for up to seven days and refused assistance.

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 204

So we do ask again that City Council please provide

oversight and accessibility for the number of issues

that we are documenting in front of you. Thank you.

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CHAIRPERSON AYALA: Thank you.

MERYL RANZER: Hi. My name is Meryl Ranzer. I organize with the Mutual Aid Collective. On the day the first buses arrived at Port Authority, Mutual Aid showed up with fresh-cooked meals, clothing and more. I was handing out food at a table when Mayor Adams came and took one of the Mutual Aid meals off of the table and gave it a migrant child for a photo-op. This set the tone for how the Adams' Administration has handled this crisis. It's about optics and getting contracts to companies that donated to both the Adams' and Trump campaigns. Those of us who've been on the ground ere not affiliated with any nonprofit or corporation have witnessed the level of humanity that doesn't justify our title as a Sanctuary City. The patchwork of make-shift shelters known as HERRCs and respite centers have proven to be horrible places to house human beings. In some cases, no showers and very few bathrooms for hundreds of men. Congregate environments with lights on through the night that

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 205 are then kept intentionally cold sound like the detention centers at the border known as -- forgive my pronunciation -- hieleras. Men were moved from the Watson Hotel where they had felt at home to the Brooklyn Navy Yard, a place that was far from transportation or pretty much anything. Recently we learned that families were moved out and then will move back in. The constant displacement is disruptive and cruel. I want to call out a lie that was also just mentioned that I heard during earlier testimony by one of the city agencies. The Council was told that families with children aren't and won't be out on the street. I personally witnessed a family with five-- of five people with three young children, one who was sick, being told that there was no room for them at the Roosevelt and they were out on the street. I believe no one should be on the street and that single men are also not disposable. The Mayor's 60-day policy and attempt to end New York City shelter law will cause so much confusion and pain. It's astonishing to me that this Administration would rather put people out on the street. We heard today that there is no plan B, so we all know this will happen rather than used as an opportunity to create--

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use this, excuse me, as an opportunity to create permanent housing for all houseless people. There are very few of you here still in the room, and it's always this way by the time we testify. It's so disrespectful. I request that in the future the public testimony is considered as important as those who are flexed [sic] for the New York City Mayor and the Administration. Thank you.

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COMMITTEE COUNSEL: Thank you. Our next panel will be an in-person panel. It will consist of Sarah Sachs, Christopher Leon Johnson, Raul Rivera, Doctor Henry Love, and Klea Hazizaj.

CHAIRPERSON AYALA: Your mic is off.

SARAH SACHS: Thank you. First of all, I would like to thank you all for representing the humanity of New York City and keeping the Adams Administration accountable. I'm Sarah Sachs, and I'm here as a passionate New Yorkers without any affiliation. I have a lot of anger and confusion about the rationale behind the 60-day rule and would advocate to FOIL the memoranda that was used to justify this policy. In particular, I want to testify against the rhetoric from Mayor Eric Adams Administration that New York City is too full. I

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION personally saw the masses of people who are migrating here and seeking asylum, who are given a ticket and told to hurry up and wait as they're processed at the Roosevelt Hotel near Grand Central Station. how folks walking by were aghast quoting how these people shouldn't be here, this is the business district. I spoke with the people endlessly waiting and we gave out water bottles during the sweltering heat wave. We heard from a woman saying how she plans to sleep in Grand Central Station if she didn't get in that day because she has nowhere else for her She arrived two days before and hadn't slept. This is New York City. We have the resources. can address the need for temporary shelters, support services, and affordable and dignified housing. is not a resource problem. This is a social and political problem with sophisticated prejudice at its We need to diverse the dialogue from community pushback to welcoming our most vulnerable neighbors. Every temporary shelter bed that isn't build due to political pushback is another person waiting and living on the street with nowhere else to go. system is so backlogged and bottlenecked that we continue to let these people slip through the cracks

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 208 and this is a costly mistake. The 60-day rule is offensive and makes the situation far more worse. The claim that we shouldn't underestimate people in their care, and how 60 days is enough time is offensive as well. If all it took was working hard and picking yourself up by your bootstraps, the people migrating here would already be millionaires. They're some of the most hardest working people and most resilient that I've seen. Where else are these men and women supposed to go? We will end up paying the cost one way or another, and I simply don't understand how the Mayor can say New York City is too full, when I look around and all I see is more luxury housing being built and left vacant. We need topdown reprioritization from our government and community leaders. We need collective action to systematically fix our housing development failures, and this takes political and social willpower to say yes to building more affordable housing, say yes to investing in more temporary shelters, and say yes to welcoming communities so that we can be proud to call ourselves New Yorkers. Thank you.

UNIDENTIFIED:

Shahana, thank you for giving me a call back about

Ready? Hey. First of all,

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 209 the situation in my district about the migrants being out there, because I don't want them to get hit by a car in Eastern Parkway, but thank you for giving me a call back about that. I want [inaudible] right now. I am opposed to the 60-day rule. I think the rule is stupid. I don't what was Eric Adams thinking. I think he lost his mind with that. but I want to [inaudible] right now, is I really want to know like why did the -- why did the Mayor allow a medical company -- two medical companies to run the shelter system, the migrant shelter system. That's kind of like unheard of. Usually you let Housing Works run that or Women in Need, or Help USA run the migrant situation, the migrant shelters. It's just kind of like real suspect. And I really want to really show my anger about the whole thing about like whose contracting the security companies to stifle on free speech with press members, because it happened at the Roosevelt Hotel. I mean, I think that's crazy to have members -- like security companies who have no real powers like police powers to stifle down free speech. You know, Shahana, I think that, you know, you should push it more and start getting answers from the Mayor's Office about like why is DocGo having their

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION
guards from Mulligan and Arrow abusing the migrants.
You got to remember this, they're human beings just
like we are. Just because, like, I know you get this
from a lot of clowns on the internet, a lot of
reactions on internet saying that they're not
supposed to be here. Like, they're already here.
First off, they're human beings. There's no such
thing as illegal human being. And you know, like I
said, Shahana, you have a lot of power. You have a
lot of influence.
                   You should be able to call the
Mayor's Office and ask them like, why are they
allowing this to happen. They shouldn't be having
this happen at all. You have-- and these nonprofits
should be behind us, too.
                           That's my opinion.
Make the Road New York and Urban Justice Center,
Workers Justice Project, NYSA [sic] Workers, Lo
Comena [sic], the NYIC, they should be behind this,
too, with you Shahana.
                        They shouldn't be silent.
And you know, it shouldn't be happening like this.
This is crazy, using -- like I said, whatever they're
doing, the Mayor's Office doing, this is out of
control. You know, like I said, they already here.
You can't just kick them out of America. You can't.
You know, they're already here. There's nothing you
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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION can really do. You keep on coming in. It is what it You just go to -- you got to help them out, because they're just legal as we are. You know, they're already here. So, you know, and one more thing, Shahana, like I said about that bill that you introduced recently this week with the NYIC. I spoke to MIRAD [sic] yesterday, I mean on Monday, and I spoke to the people from Lo Comena [sp?], and I'm going to say this right now-- I know about the-- in three minutes. You need to introduce a bill to the City Council with Marjorie Velázquez and Julie Menin to make it criminally and civically illegal to start soliciting services. Because like I said, it doesn't matter if you put like 20 million dollars, like 50 million dollars in resources to educate the new migrants about the immigration lawyers, but if you still have these scumbags on the street push-- trying to recruit these people inside the offices, it's not going to do anything. So like I said, you need to introduce a bill for that, that's my opinion. But that it's. My [inaudible]. Thank you. Thank you. No problem.

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KLEA HAZIZAJ: Hi, my name is Klea Hazizaj and I'm a New Yorker. The 60-day rule is

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 212 unconscionable. It's basically -- it's going to force migrants onto the streets, which of course, it's going to do. We've had literally human rights crisis happening in New York for the past few weeks. Migrants were outside of the Roosevelt Hotel in unbearable heat. They had barely any food and water. They were having cameras shoved into their faces every five seconds. The NYPD wouldn't defend them. I've heard stories of people saying that they said I don't want to be filmed. The NYPD said this is a public space, you have right to be filmed. were mothers nursing their babies on the street outside the Roosevelt Hotel, having camera shoved in face, not having food, not having water, not having access to basic personal hygiene. It's literally human rights violations, and we are now-- the Administration is now trying to enforce a rule that's going to force migrants out onto the streets in 60 days. Even single adults, they are still human They have suffered so much to come here to come to America only to be slapped in the face and to be thrown out onto the streets which is utterly ridiculous. And as others have said, they keep claiming there's no space in New York City. How is

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION there no space in New York City? There is space and we can make due and we should be making due instead of pushing xenophobic rhetoric by this Administration and racist rhetoric forcing people to struggle and putting them in worse situations than they already We've heard other testimonies, even here today, from people saying that their kids are begging them I want to go back to Honduras, and I want to go back to my country. It's worse here. literally having people suffer. Like, this is one of the most hottest summers in human history and we're literally letting people out onto the streets. Like, single adults or families -- like, we're even hearing families being kicked out. It is ridiculous. unconscionable and we cannot let this 60-day rule take effect, because we are going to force people homelessness, and those people are honestly-- they're probably going to die. They're probably going to be out there, and they're going to die, and they die trying to come here to New York City which is supposed to be a Sanctuary City which is supposed to offer people services and not violate human rights, and supposedly a country based on freedom and a city based on freedom. Well, where is that for people?

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 214

Who is it for? Because honestly it's not being provided to many people and it is ridiculous. The right to shelter has been in place for decades, and Mayor

Adams is single-handedly trying to eradicate that for a whole group of people. It is ridiculous. It is unacceptable. We cannot let that stand.

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DOCTOR HENRY LOVE: Excuse me. you, Chair Hanif and Chair Ayala, for this opportunity to submit testimony. My name is Doctor Henry Love. I'm the Vice President of Policy and Planning at Women in Need. We're the largest provider of family homelessness services in the country and in the City. WIN's response has always been to welcome migrants into our shelter regardless of folks' immigration status, and we're really committed to ensuring a safe place for folks to rest And I want to just point something out and heal. that I found interesting from the testimony earlier by the Administration, is that this isn't new. Migrants have been coming to New York for decades, for centuries, and into our shelters, and we know what's going to happen. We've seen folks who have been in our shelters who are migrants and who are

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 215 undocumented, don't have the resources to be able to So we know what's going to happen. know we're going to have tons of folks without the possibility of moving out. This whole notion of the 60-day rule that is, you know, targeted towards the adult system, we see it as something that's going to eventually impact the family system. There was a recent report that came out that's estimating about 5,000 additional individuals will be arriving in the City, and most of these are families and children. And if anything is an indicator of what we saw last week, we can expect the same thing that happened for families with children. I also want to emphasize that this is a racial justices, and we've heard that from a few colleagues earlier today, and if these folks were not primarily black and brown, we wouldn't be seeing the same sorts of ways that they're being treated. And the fact that this is a global problem. I think part of the issue has been that the Administration has thought of this as a New York problem or a national problem. This is a global I recently talked to colleagues in phenomenon. Europe, and what they're seeing on the ground in Greece, in Spain is absolutely ridiculous.

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 216 recently been ships off the coast of the United Kingdom, and with continued -- ships of the coast of the United Kingdom that have been taking on asylumseekers there. And with climate change, we can only expect that this in conjunction with global political instability will only expand mass migration flows across the globe. I recently also spoke to a colleague in El Paso who cried and thanked us for allowing migrants to come to our city. She's one of the folks that buys plane tickets for a few folks and was hoping folks get to the airports to come here. And it's quite simple, because of what-- exactly what you said, because the reality on the ground in El Paso is that people are on the streets and they're dying. We're having the hottest summer in human history. Not only are we having the hottest summer, there's also -- we're itching closer and closer towards winter, and we're proposing that folks possibly will be out on the street. Unless-- there's a few questions that I have for the Administration and for you all is which families can go through the shelter intake at Path, and which families are sent to the Roosevelt? What childcare and educational supports are available to asylum-seekers, families

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with children in those facilities? What is the City's plan for the many households who haven't or won't have applied for legal status by the one-year deadline after arrival? And what are permanent and affordable housing options due these families have? And I'll stop there.

are our last panel. Oh, we have—— we have person left, but I wanted to say thank you. again, it's a really challenging time, and we understand that there are—— you know, it—— there are complexities that get in the way, right, the way that we deliver services, but I think that, you know, we should be really capitalizing off of each other and our individual resources. Instead of, it feels like almost act—— the Administration is acting in a bubble, right, and making dictions for the rest of us, and we're not at the table. So thank you so much for representing so many of these New Yorkers in need. Your advocacy is greatly appreciated.

COMMITTEE COUNSEL: We have now heard from everyone who has signed up to testify. If we inadvertently missed anyone who'd like to testify

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committee on General Welfare With committee on immigration 218 virtually, please us the raise hand function in Zoom, and when you are unmuted please state your name.

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CHRISTY: Hello. My name is Christy. know the name under my profile says Diane, but this is Christy speaking. I just want to speak to something that one of the Mayor's representatives said that was a gross misrepresentation of the legal assistance that is being provided for migrants and people arriving at the Roosevelt Hotel. Essentially, the representative implied that everyone that was coming in through any of these intake centers is being given what is essentially a web address to start their application for asylum. That's a laughable excuse for what it actually means for the folks that are coming in to apply to an intensely complicated bureaucratic system for which they need actual legal help and assistance. And then, on top of that, the fact that they're looking -- you know, need food. A lot of the foods, once they're actually assigned to shelters, a lot of the foods at those shelters is spoiled, like it's inedible food. It is not healthy. People have been medicalized [sic] because -- or hospitalized because the food isn't edible. So adding onto the fact that they are

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 219 looking for edible food, there is no adequate showers at a lot of the respite centers which I know we're-it's complicated because we're using the words shelter and respite centers interchangeably, but a lot of the places people are being moved to including the Stockton respite center do not have showers. in addition to trying to like take care of yourself, and you know, basic hygiene, food necessities, the fact that there's no reliable Wi-Fi, it is-- I'm at a loss for words for the-- disrespected as to imply that it is enough to give someone a web address when they have a language barrier in addition to everything, and assume that that is enough for them to apply for asylum, period. So, I just wanted to call that out. And just, you know, I am a neighbor. I'm not affiliated to any type of organization. I took-- you know, I happen to speak French and I've spoken to a few of the people who have been moved to these shelters. We also know that some of the folks at shelters are being moved randomly. So again, add to the fact that people are being woken up at 2:00 a.m., are being told that they're going to be relocated to a completely different shelter without being told when, where, or why in addition to the 60-

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 220 1 day notification that we're hearing about is just 2 3 incredibly inhumane and it doesn't make any sense. 4 mean, it makes, I guess-- whatever. It's completely 5 inhumane and it's-- yeah. It's incredibly disrespectful. So I'm just asking the Council 6 Members and the people who are still at this meeting, 7 8 because again, like-- I guess the Mayor's representatives are gone. Just like to stop the 60day limit on how long people are able to stay, 10 11 because it's just another, like, indignity on this 12 whole process, and that's all I have to say. 13 you. 14 COMMITTEE COUNSEL: Please state your 15 name. 16 AGGAMA BA: Hello. I apologize. My name 17 is Aggama Ba [sp?]. I am one of the advocates that 18 are on the ground greeting asylum-seekers that are 19 arriving to New York City. At Port Authority we're 20 still facing challenges from the City. They actually brought back the buses. We don't know if it's 21 2.2 returning permanently. We do have city employees 2.3 that come back just to count [sic] and then leave. But I want to talk about the 60-day rule that the 24

Mayor's Office is trying to adopt. It is not

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 221 It does not make sense. It makes our work feasible. harder. When the Roosevelt first opened up, what we saw is a huge wave of families being discharged out of their shelters and being sent to the Roosevelt to be re-entered into the system, which didn't make sense to us because we're in the middle of the crisis. It's something that they do to unhoused community. This is unfair. The 60-day rule challenge makes it harder for us to triage people and send them to where they need to be. The reality of-yes, there are 90,000 asylum-seekers that are coming to the City, but not all of them are staying. are legal once they get the proper documentation and report [sic]. They're relocating around the country, and if we continue to do that and support them in that, we would not be in the middle of the crisis, but the Mayor's Office refuses to work with people that are on the ground that actually know how to handle this crisis. This causes division between communities, between organizations, and it needs to We need to figure out a solution together, not a division. Thank you.

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COMMITTEE COUNSEL: Thank you. When you are unmuted, please state your name.

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Hello. I know that my Zoom box 2 RONNA: 3 says Diane, but name is actually Ronna [sp?], and I am a voter in the district, a concerned citizen. I 4 have been curious about the situation and have received a lot of antagonism, violence, violent 6 language, violent behavior from the guards of the 7 8 respite center in my district, and I'm extremely confused because I see all of the newly-arrived migrants as new neighbors. I think it's really 10 11 exciting to have new neighbors. It's very important 12 to welcome new neighbors and make sure that they're 13 all comfortable, but it seems like the guards who I 14 believe one of the companies' names is Arrow 15 Security. I'm forgetting the second badge name that I 16 saw. And some of the guards doing security also have Medrite badge-- have just been nothing but hostile 17 18 towards community members, and I've been starting to 19 like really understand. The migrants that have 20 arrived that are at these respite centers are not 21 really there by choice. They would like to start 2.2 their lives in this country, contribute to work. 2.3 lot of them hold degrees. A lot of them hold a lot of work experience. They are excited about finding 24 25 places to live, to move out, but it seems like the

COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION way they're being treated is really keeping them from doing all those things. Also, respite centers do not have residency addresses, so that's keeping them from getting IDs, and we all know that identification is one of the first things that you need to really even find any sort of paperwork to even get into a club, to get into a bar, or even sign up for housing, apply for work. And on my commute to work today, I saw actually two cops that had pulled aside, two migrants, brothers, and I saw pink slips in their hands. They gave them tickets. I wasn't really sure what the tickets were for, and I saw that one of the cops was struggling to communicate. So it seemed like he pulled up a translation app on his phone. actually walked up, and you know, I had a couple minutes before my next meeting, and I said, hey, do you need translation help? I would love to help translate if there's a language barrier here and make this a little bit better, you know, an easier situation. And all he kept saying is it's fine, it's fine. In an effort to shoo me away, and I was really confused how somebody who doesn't even have a shared language could ticket somebody else, not even telling them what they did wrong or what they think they did

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committee on General welfare with committee on immigration 224 wrong. It seemed like a completely unfair situation, and I just-- I've been thinking about that all day.

It's been-- it made me really sad.

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committee counsel: Thank you. Seeing no one else. I would like to note that written testimony which will be reviewed in full by Committee Staff may be submitted to the record to 72 hours after the close of this hearing by emailing it to testimony@council.nyc.gov. Deputy Speaker Ayala, we have concluded public testimony for this hearing.

again thank my colleague, Council Member Hanif, who's wonderful and I couldn't ask for a better partner in this process. And I want to thank all of the advocates that came here today. I thought it was an important hearing to have, and I thought that it was important to have it as soon as possible so that we could kind of get a grasp on what was happening and why. And I think that we learned a lot today, but I think that, you know, we also have more questions than we probably came in here with today. So, I—this is the first of what I, you know, I'm sure will be a really long conversation and several more hearings to come. But I wanted to say thank you to

committee on General Welfare with committee on immigration 225 all-- all of you who showed up today and who stayed, for your-- thank you for your patience as well.

Council Member Hanif, did you want to close out?

CHAIRPERSON HANIF: No, I just deeply appreciate your partnership and leadership, and to be able to tag-team in holding this Administration accountable, demanding more transparency, and really showing for the public what the dynamic has been like from the beginning of when asylum-seekers started arriving to our city to a year+ in. And so I deeply appreciate everybody who testified, who joined our hearing. We learned a lot, but as you mentioned, we've got many more questions, and hope that the Administration will extend a partnership so that we are not needing to bring these folks into our chambers for answers. I want to extend all my love and compassion to every single asylum-seeker, and know that this council will continue to affirm that this is a city built on sanctuary values and will remain a sanctuary. Thank you.

CHAIRPERSON AYALA: Thank you. And with that this hearing is— it's concluded. Thank you.

[gavel]

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COMMITTEE ON GENERAL WELFARE WITH COMMITTEE ON IMMIGRATION 226

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date August 26, 2023