

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON CIVIL SERVICE AND LABOR
COMMITTEE ON LOWER MANHATTAN REDEVELOPMENT

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June 17, 2013
Start: 12:07 pm
Recess: 2:00 pm

HELD AT: Council Chambers
City Hall

B E F O R E:

MICHAEL C. NELSON
MARGARET S. CHIN
Chairpersons

COUNCIL MEMBERS:
James F. Gennaro
Melissa Mark-Viverito
Domenic M. Recchia, Jr.
Eric A. Ulrich
Rosie Mendez
Fernando Cabrera
Stephen T. Levin
Andy King

A P P E A R A N C E S (CONTINUED)

Dr. Carolyn Greene
Deputy Commissioner
Division of Epidemiology
New York City Department of Health and Mental Hygiene

Dr. David Prezant
Chief Medical Officer
Special Advisor to the Fire Commissioner on Health
Policy
New York City Fire Department

Dr. Roberto Lucchini
Vice Chairman for Translational Medicine
Department of Preventive Medicine
Mount Sinai

Dr. Laura Crowley
Deputy Director
Clinical Center of Excellence
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Catherine McVay Hughes
Chairperson
Community Board 1

John Feal
Founder
Fealgood Foundation

Dr. Iris Udasin
Professor of Environmental and Occupational Medicine
Rutgers Robert Wood Johnson Biomedical Sciences

Mary Parillo
Representative
World Trade Center Health Program Survivor Steering
Committee

CHAIRPERSON CHIN: Good afternoon.

My name is Council Member Margaret Chin, and I am the council member for Lower Manhattan and chair of the Committee on Lower Manhattan Redevelopment. I welcome all of you here today to discuss a very important issue--the remaining health effects of those exposed after September 11th terrorist attack. I would like to thank the Chair of the Committee on Civil Service and Labor, Council Member Michael Nelson--he will be joining us later--for holding this joint hearing. I would also like to thank our staff of this committee, Chris Santori [phonetic], Patrick Mulvehill and Nat Collin [phonetic] for helping put this hearing together. 12 years after the terrible event of September 11th, our community still remembers and feels the effect of that day every day. Today we are going to hear more about a report made by Mount Sinai that confirms that many of us have been arguing that exposure to the toxins, stressors, and hazards can cause not only the respiratory disorder and post-traumatic stress disorder, but also many types of cancer. The report was specifically based on our brave first

1 responders, many of whom now suffer from ill
2 health effects; however, I know many of us in the
3 community would like to see similar studies on
4 others who were living, working , or going to
5 school downtown and who we believe also suffer
6 from cancers related to 9/11 exposure. Today's
7 testimony from the National Institute of
8 Environmental Science report will allow us to
9 monitor the overall progress on this concerning
10 issue and learn what we can do more to confront
11 it. We will hear testimony on the impact of the
12 James Zadroga 9/11 Health and Compensation Act and
13 how it is working to treat World Trade Center
14 related illness. We expect to hear from the FDNY,
15 the Department of Health and Mental Hygiene,
16 Community Board 1, medical experts from Mount
17 Sinai and Rutgers University as well as community
18 leaders. I would like to thank everyone who come
19 to testify, and we look forward to hearing your
20 thoughts and experience. We have just been joined
21 by Council Member Nelson. We have been joined by
22 members on the Lower Manhattan Redevelopment
23 Committee, Council Member Andy King from the Bronx
24 and Council Member Cabrera from the Bronx.
25

1 Council Member Nelson?

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3 CHAIRPERSON NELSON: Thank you,
4 Madam Chair. Good afternoon and thank you for
5 coming. My name is Mike Nelson. I am the chair
6 of the Committee on Civil Service and Labor. I
7 thank you, Council Member Chin, chair of the
8 Committee on Lower Manhattan Redevelopment for
9 agreeing to hold this hearing jointly. Today's
10 hearing asks the question, are cancer rates
11 increasing in 9/11 responders? In the last few
12 years, this Committee has held annual hearings
13 with the Lower Manhattan Redevelopment and Mental
14 Health Committees because the city has made a
15 commitment to caring for the health of those who
16 are affected by the attacks of September 11th. In
17 past years, the city issued a report of 9/11
18 health; however, with the passage of Zadroga 9/11
19 Health and Compensation Act of 2010, which was
20 signed by President Obama in 2011, the federal
21 government has taken on more of the
22 responsibilities in this area. Instead, today we
23 are discussing a report issued by regarding cancer
24 rates in 9/11 responders issued by the National
25 Institute of Environmental Health. This report

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2 entitled Cancer Incidents in World Trade Center
3 Rescue and Recovery Workers from 2001 to 2008 was
4 primarily written by doctors from the icon school
5 of medicine at Mount Sinai, which has been the
6 home of the World Trade Center program data
7 center. We expect to hear from the
8 representatives for Mount Sinai after we hear from
9 the New York Department of Mental Health and
10 Mental Hygiene and New York Fire Department on
11 this topic. We will hear much more about this
12 study, which did find certain cancers were
13 elevated amongst the population of workers who
14 generally were in better health and less likely to
15 get cancer than the general population when the
16 9/11 attacks occurred. The issues of the health
17 impacts of 9/11 are issues which will remain with
18 us in our city and beyond for indeed a generation
19 or more to come. We know that some of the
20 substances, asbestos in particular, but other
21 toxins to which people here without question
22 exposed in potentially dangerous quantities are
23 such that their impacts are often on the body and
24 often delayed for years or decades after exposure.
25 Last year certain cancers we added to the diseases

1 covered by Zadroga, which is encouraging; however
2 the link between exposure from 9/11 and cancer
3 should continue to be researched and hearings like
4 this one should continue on an annual basis. In
5 addition to hearing from the Department of Health
6 and the FDNY and representatives from Mount Sinai,
7 we also expect to hear from groups representing
8 some of the people whose health were affected by
9 9/11, civic leaders and community and union
10 advocates. I would like to thank the Committee
11 staff, Matt Carlin, to my right, our counsel;
12 Faith Corbett, our policy analyst. I'm sure
13 Council Member Chin--oh, you already went. Okay.
14 Thank you, Margaret. Okay. You take it from
15 there. Sure. I'd like to call up Dr. Carolyn
16 Greene and David Prezant of the FDNY, the chief
17 medical officer and special advisor on health
18 policy.

19
20 DR. CAROLYN GREENE: Good
21 afternoon, Chairman Nelson, Chairwoman Chin, and
22 members of the Committees. My name is Dr. Carolyn
23 Greene, and I am the Deputy Commissioner for the
24 Division of Epidemiology at the New York City
25 Department of Health and Mental Hygiene. On

1
2 behalf of the Health Department and Commissioner
3 Farley, thank you for the opportunity to testify
4 today on cancer rates among 9/11 responders. As
5 you know, the Health Department oversees the work
6 of the World Trade Center Health Registry and I
7 represent the Health Department on New York City's
8 World Trade Center Medical Working Group, which is
9 co-chaired by Deputy Mayor Linda Gibbs and
10 Commissioner Thomas Farley. I also am a co-author
11 of the Registry's first cancer analysis among
12 World Trade Center exposed individuals which was
13 published last December in the Journal of the
14 American Medical Association, one of the nation's
15 leading medical journals. Including the World
16 Trade Center Health Registry study, three major
17 studies examining the potential association
18 between World Trade Center exposure and cancer
19 rates among responders have been published to date
20 in the scientific literature: Researchers at the
21 Fire Department of New York (FDNY) found a 19
22 percent increase in all cancer rates combined
23 among WTC exposed firefighters compared to non-
24 exposed firefighters largely due to increases in
25 three specific types of cancer: thyroid, prostate

1 and non-Hodgkin's lymphoma. My colleague at FDNY,
2 Dr. Prezant is here today to provide you with more
3 details about his study which focused exclusively
4 on male firefighters. Researchers at Mount Sinai,
5 who looked at a more diverse group of responders
6 including police and construction workers, found a
7 15 percent increase in the rate of all cancers
8 combined. Again, this increase was largely the
9 result of confirming more cases of thyroid and
10 prostate cancers than expected, and more cases of
11 all blood cancers combined than expected. Dr.
12 Laura Crowley [phonetic] from Mount Sinai will
13 describe this study shortly. At the time of their
14 publication, the FDNY, Mount Sinai, and the World
15 Trade Center Health Registry studies analyzed only
16 cancer diagnoses confirmed through 2008. Cancers
17 typically take many years to develop and the
18 authors of all these studies have stated that
19 these very early results should be interpreted
20 with caution, and that close monitoring of WTC
21 exposed individuals should continue. The
22 remainder of my testimony will focus on the World
23 Trade Center Health Registry's study. The Health
24 Department has published more than 30 articles in
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1 the scientific literature documenting the health
2 effects of the World Trade Center collapse on
3 exposed individuals. Chronic respiratory problems
4 and psychological distress are by far the most
5 prevalent adverse health outcomes identified. We
6 have long been interested in the question about
7 whether exposure to the disaster has an effect on
8 cancer and mortality rates. The World Trade
9 Center Health Registry has included questions
10 about cancer on all its major surveys beginning in
11 2003-2004. In 2007, the Health Department first
12 brought together an expert panel to discuss the
13 potential impact of the World Trade Center
14 disaster on cancer rates and mortality. This
15 included representatives from the Fire Department
16 of New York City, the Mount Sinai School of
17 Medicine, the New York State Department of Health,
18 and the National Institute for Occupational Safety
19 and Health. The scientific literature offers
20 limited information about the role environmental
21 exposure can play in the development of different
22 types of cancer, but we know that cancer usually
23 takes many years or even decades to develop. As a
24 result, it only became feasible recently for WTC
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1
2 researchers to begin preliminary analyses of
3 cancer rates among 9/11 responders and others who
4 were exposed to the WTC collapse. In 2010, after
5 starting the lengthy process of confirming cancer
6 diagnoses, the Health Department and FDNY co-
7 chaired a conference of national experts,
8 including biostatisticians, environmental health
9 scientists and cancer epidemiologists, to help
10 address the complex methodological challenges
11 associated with any early cancer investigation.
12 The conference produced several recommendations
13 which the Health Department then followed in our
14 research. In addition, the Registry's cancer
15 research team included one of these experts, Dr.
16 Leslie Stayner, a professor of epidemiology and
17 biostatistics at the University of Illinois'
18 School of Public Health. In 2003-2004, nearly
19 71,000 people enrolled in the World Trade Center
20 Health Registry. This population is unique
21 because it includes both responders to the World
22 Trade Center disaster, people who lived, worked or
23 went to school in Lower Manhattan, and passers-by
24 on 9/11. In the Health Department's initial
25 cancer study, we analyzed cancer rates among

1
2 nearly 56,000 enrollees who were living in New
3 York State on 9/11 with the objective of learning
4 whether persons who were exposed to the WTC
5 disaster have developed more cancers than
6 unexposed persons of the same age, sex and
7 ethnicity. This is the largest analysis to date
8 among WTC exposed persons, and it included nearly
9 22,000 responders. Half of these are city
10 employees, including members of FDNY, the Police
11 Department and our Department of Sanitation.
12 Although much of the information that the WTC
13 Health Registry gathers through its surveys is
14 based on self-report, our cancer study included
15 only cancer cases that were diagnosed by health
16 professionals and reported by state cancer
17 registries. This method ensured the accuracy of
18 case identification and also was used by
19 researchers at FDNY and Mount Sinai in their
20 analyses. Physicians, hospitals and laboratories
21 report cancer diagnoses to registries in each of
22 their states. We contacted cancer registries in
23 11 states where more than 95 percent of our
24 enrollees now live and asked the cancer registries
25 to match our enrollees against their databases.

1 They provided us with information on all confirmed
2 cases of cancer among these people. In our
3 initial analysis, we included all new cancers
4 diagnosed between 2003 and 2008. Since cancers
5 associated with environmental exposures take many
6 years to develop, we believe that cancers
7 diagnosed from 2007 to 2008 were more likely to be
8 related to 9/11 than those diagnosed earlier.
9 Therefore, we analyzed these later cases
10 separately from those cancer cases occurring
11 before 2007. In order to determine if the number
12 of new cancer diagnoses was higher than it would
13 have been if the WTC collapse had not occurred, it
14 was extremely important to select a comparison
15 population that was similar to our study
16 population. We chose residents of New York State
17 because the majority of our enrollees continue to
18 live here. We also adjusted our analysis for age,
19 gender and race, which is standard practice in
20 epidemiology. Our analysis confirmed 439 cancer
21 diagnoses among 22,000 responders from 2003 to
22 2008, which was approximately the number that
23 would be expected had the WTC disaster not
24 occurred, based on our comparison population of
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1 New York State residents. However, in our
2 separate analysis for 2007 and 2008, we did find
3 statistically significant increases in three of
4 the 23 specific types of cancers we examined:
5 prostate cancer, thyroid cancer and multiple
6 myeloma, a type of blood cancer. We found 67
7 cases of prostate cancer (20 more than would
8 expected in our comparison population); 13 cases
9 of thyroid cancer (seven more than expected); and
10 seven cases of multiple myeloma (four more than
11 would be expected). The other 20 types of cancer
12 did not show statistically significant increases,
13 but we should point out that during the same
14 period, we also found six fewer cases of lung
15 cancer than would be expected (20 instead of 26).
16 It is unclear why we and other WTC researchers
17 found more prostate and thyroid cancers in our
18 study population of responders than we expected.
19 Radiation, an environmental exposure that has been
20 associated with thyroid cancer, was not present at
21 the WTC site and scientists have not yet found any
22 environmental exposures conclusively associated
23 with prostate cancer. It is possible that the
24 increases in prostate and thyroid cancers may
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1
2 result from the fact that first responders, who
3 generally are well insured, are screened for
4 health problems more frequently than other adults
5 in New York State, and thyroid and prostate
6 cancers are often identified by health screenings
7 like these. For example, responders enrolled in
8 the federal WTC Health Program, which includes
9 both the FDNY and Mount Sinai cohorts, routinely
10 receive computed tomograms, also known as CT
11 scans, of the chest. These tests can pick up
12 thyroid cancer, which may explain the increase in
13 diagnosed thyroid cancer. More frequent screening
14 with prostate-specific antigen tests could also
15 explain the increase in diagnosed prostate cancer
16 among responders, although it did not appear that
17 responders in the WTC Health Registry were more
18 likely to have their cancer diagnosed at an early
19 stage than our New York State comparison
20 population. Increases in multiple myeloma, the
21 second-most commonly diagnosed blood cancer in the
22 United States, among WTC responders may be more
23 plausible from a biological perspective. Blood
24 cancers take less time to develop than solid
25 tumors, and they have been associated with

1 benzene, a chemical found in jet fuel which was
2 released into the environment when the two planes
3 crashed into the World Trade Center. In addition,
4 Mount Sinai published research in 2009 confirming
5 multiple myeloma diagnoses in eight responders,
6 four of whom were younger than typically expected
7 at the time of diagnosis. At the recommendation
8 of our experts, we also performed our analysis by
9 level of exposure to the WTC disaster, classifying
10 responders who arrived at the WTC site on 9/11 or
11 who worked more than 90 days at the site in the
12 high exposure category. We did not find that
13 people with more intense exposure were more likely
14 to get prostate cancer, thyroid cancer, or
15 multiple myeloma, but it is important to note that
16 our ability to measure an individual's exposure
17 level, similar to that of other WTC researchers,
18 was limited because all exposures in the wake of
19 the disaster were self-reported. Unlike our
20 previous studies of asthma, PTSD and other health
21 conditions that were clearly related to WTC
22 exposure, we are not able to say at this early
23 stage whether the increases we found in prostate
24 cancer, thyroid cancer and multiple myeloma are
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1 caused by WTC exposure. As I said at the
2 beginning of my testimony, the follow-up period
3 for our study ended in 2008, which means that most
4 cancers would not have had time to develop.
5 Looking at all three of the studies completed to
6 date, it is still too soon to reach any firm
7 conclusion about whether we are seeing cancer
8 increases in 9/11 responders. The WTC Health
9 Registry, FDNY and Mount Sinai all have received
10 federal funding to continue our cancer analyses.
11 We plan to conduct our next analysis among
12 enrollees in 2014, at which time state cancer
13 registries will be able to confirm cancer
14 diagnoses through 2011; a full decade of post-9/11
15 cancer data for WTC responders will be available
16 for analysis. As the Health Department continues
17 to accumulate more years of cancer data, we will
18 publish new findings as soon as we are able.
19 Thank you for the opportunity to testify, and I
20 would be happy to take any questions.

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22 CHAIRPERSON NELSON: Thank you, Dr.
23 Greene. We have also been joined by Council
24 Members Melissa Mark-Viverito from Manhattan,
25 Council Member Eric Ulrich of Queens and Council

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2 Member Domenic Recchia of Brooklyn. Just one
3 question, and then I will turn it over. Are there
4 any other organizations that have done any
5 surveys, any studies that might counter what you
6 have said? What is their criteria?

7 DR. CAROLYN GREENE: At this point,
8 the only three major studies that have looked at
9 cancer among WTC responders are the World Trade
10 Center Health Registry, the Fire Department of New
11 York and the Mount Sinai School of Medicine, so
12 these are the three major studies in the
13 literature to date. This is part of the issue is
14 that we are still in the very early stages of our
15 research.

16 CHAIRPERSON NELSON: You have done
17 an intense study evidently reading your remarks.
18 So you feel it would be about 2011 or '13 you
19 said, I think, to really be able to formulate a
20 more scientific truthful result, if you will?

21 DR. CAROLYN GREENE: I think that
22 is an excellent question. Unfortunately, as I
23 have stated or fortunately, cancers take many,
24 many years to develop, and this complicates the
25 nature of cancer epidemiology research, and

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2 therefore, we believe that the more time that
3 passes, the more likely we will be able to
4 understand the association between exposure and
5 cancer. So at this point, we were only able to
6 analyze cancers confirmed through 2008, which was
7 only seven years after 9/11. Now while some blood
8 cancers can form after five years or so, most
9 solid cancers take many years to develop, even
10 decades. So in 2014, we will have data on cancers
11 confirmed through 2011, which will be a full
12 decade of data post 9/11, so we do feel that
13 additional analyses will continue to provide
14 critical information.

15 CHAIRPERSON NELSON: It does seem
16 to be the correct thing to do scientifically for
17 sure to prove things. I am sure there are people
18 out there saying I may be dead before I--

19 DR. CAROLYN GREENE: [interposing]
20 I absolutely agree. I think often epidemiology
21 cannot provide answers in as timely a fashion as
22 we want, and that is why I am very relieved that
23 since I last testified here a year ago the federal
24 World Trade Center Health Program now provides
25 treatment for many cancers, and I think that we

1
2 just have to recognize that sometimes epidemiology
3 particularly cancer epidemiology cannot provide
4 timely answers as much as we would like.

5 CHAIRPERSON NELSON: Factually
6 speaking, you are right. Just an emotional basis,
7 obviously we will have a problem with it.

8 DR. CAROLYN GREENE: No, I
9 completely understand. I have to say that both as
10 a physician and as a human being, I have
11 tremendous compassion for anyone who receives a
12 cancer diagnosis and their families and their
13 friends. I should state that I also understand
14 the intense desire to understand the connection
15 between why did I get this cancer and
16 unfortunately, that is not easy to do because
17 there are so many different factors that lead to
18 cancer. Environmental exposures are one,
19 occupational exposures, family history, other risk
20 factors, and unfortunately, cancer remains very
21 common in New York City, so today in New York City
22 cancer remains the second leading cause of death,
23 and again, this adds to the complicated nature of
24 studying cancer epidemiology and its association
25 with environmental exposures.

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2 CHAIRPERSON NELSON: Well, your
3 compassion and concern is not in question at all.
4 I thank you, Dr. Greene, for your testimony. I'll
5 turn it over to Council Member Chin, co-chair.

6 CHAIRPERSON CHIN: I just wanted to
7 ask Dr. Prezant to present your testimony. The
8 Fire Department was really the first one to really
9 bring this attention to this issue on the
10 forefront, and I think we would love to listen to
11 your testimony, and then we can ask questions.
12 Thank you.

13 DR. DAVID PREZANT: Thank you. I
14 apologize for my cough. I have a cold today.
15 Yeah, it happens. It happens. It improves our
16 compassion, right? Good afternoon Chairwoman
17 Chin, Chairman Nelson and Council Members. My
18 name is David Prezant, and I am the Chief Medical
19 Officer for the New York City Fire Department and
20 the Special Advisor to the Fire Commissioner for
21 Health Policy. I am also a Professor of Medicine
22 in Pulmonary Diseases at the Albert Einstein
23 College of Medicine and at Montefiore Medical
24 Center--its academic hospital. Along with Dr.
25 Kerry Kelly, I am the Co-Director of the FDNY

1 World Trade Center Medical Monitoring and
2 Treatment Program. I appreciate this time to talk
3 to you today about cancer rates in FDNY first
4 responders. The testimony I'm giving today is
5 based on our September 2011 article from FDNY -
6 along with Einstein and Montefiore that was
7 published in a special issue of The Lancet, the
8 world's best known medical journal. I have copies
9 of that article that have been given out or will
10 be given out to the members of the Committee.
11 That article presented our first assessment of
12 cancer outcomes in FDNY firefighters after the
13 attacks of 9/11. As Dr. Greene mentioned, it is a
14 seven year study. Our study evaluated the health
15 of 9,853 WTC exposed and non-exposed firefighters
16 over the seven year time period from 9/11/2001 to
17 2008. In summary, we found that New York City
18 firefighters exposed to the 9/11 World Trade
19 Center disaster that there was a 19 percent
20 increase in the overall incidence of cancer during
21 that seven year time period as compared with their
22 non-exposed FDNY firefighters. Now this was a
23 conservative analysis because we corrected to the
24 best of our ability for those cases that might
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1 have been determined due to surveillance bias due
2 to the picking up of disease early on because we
3 do more exams. It was also a conservative
4 analysis because the 19 percent figure corrects
5 for the fact that cancer really should not have
6 occurred in the first few years, so in the 19
7 percent factor concentrates on cancers found in
8 the second half of that time period after 2005.
9 When we compared these firefighters to the U.S.
10 general population, there was a ten percent
11 increase in cancers, not a 19 percent. The
12 terrorist attacks on 9/11 created this
13 unprecedented environmental disaster both in New
14 York City and elsewhere that we are here to talk
15 about today. Our first responders at FDNY are
16 comprised of approximately 12,500 firefighters and
17 about 3,000 EMS workers, though this study
18 concentrated on the firefighters. They were
19 exposed to hazardous aerosolized dusts consisting
20 of pulverized cement, glass fibers, asbestos,
21 lead, polycyclic aromatic hydrocarbons,
22 polychlorinated biphenyls, polychlorinated furans,
23 dioxins--all of these combustion products from the
24 collapsed and burning buildings as well as the
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1 burning jet fuel and the diesel fuel from all of
2 the equipment down there during that ten month
3 recovery effort. My FDNY colleagues and I have
4 published numerous articles on lung health,
5 approximately 50 articles, but this study today
6 was our first effort on cancer. The great value
7 of our studies was that we have access to health
8 records for all the firefighters prior to their
9 exposure going back as far as 1996. That is why
10 we started our cancer started looking at data from
11 1996 forward. Additionally, as Dr. Greene has
12 mentioned, all the cancers in this study were
13 confirmed cases. They were not based on self-
14 reports. Our team of investigators looked at
15 cancer incidence and its possible association with
16 these exposures. We compared the cancer incidence
17 rates in exposed firefighters with cancer
18 incidence in non-exposed firefighters and also
19 with a general population from the United States
20 that is comprised of by the U.S. National Cancer
21 Institute Surveillance Epidemiology and End
22 Results database, commonly called SEER. When
23 cancer incidence among non-exposed male
24 firefighters was compared with cancer incidence in
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1
2 the SEER general population, we actually found
3 that cancer rates in firefighters were lower than
4 the general population, so this is non-exposed
5 World Trade Center firefighters.

6 CHAIRPERSON NELSON: That was juts
7 with firefighters themselves?

8 DR. DAVID PREZANT: This is non-
9 exposed firefighters to the general U.S.
10 population, and what that demonstrates is that
11 they are healthy. It demonstrates that we would
12 expect to see lower cancer rates because of the
13 healthy worker effect. FDNY firefighters have
14 lower smoking rates than New York City and the
15 United States. They have stringent pre-employment
16 health requirements and greater physical fitness
17 standards and more frequent exams, so thankfully
18 they stay healthy. So we would have expected
19 cancer rates if not for World Trade Center to be
20 less than the general population. Instead what we
21 found was compared to the general population there
22 was a ten percent increase risk for all cancers in
23 World Trade Center expositors, and compared to non-
24 exposed FDNY firefighters, there was a 19 percent
25 increase based on an excess of 38 cases. In a

1 report published two months before our study, the
2 National Institute for Occupational Safety and
3 Health concluded that at that time evidence did
4 not demonstrate a causal association between
5 exposures from World Trade Center and cancer
6 occurrence. For this reason, at that time the
7 World Trade Center Health Program determined that
8 there was insufficient evidence to link cancer to
9 World Trade Center health exposures. However,
10 following the publication of our findings in The
11 Lancet study, the World Trade Center
12 administrator's expert panel after reviewing our
13 study and other sources recommended in 2012 that
14 these cancers be covered by the World Trade Center
15 Health Program. The Lancet study, which was
16 funded by NIOSH, compared cancer incidence at 15
17 specific sites. The 19 percent increase that I
18 have mentioned before was all cancers put
19 together. When we tried to find if there was any
20 single organ that was increased, we found no sites
21 in the body for which there was overwhelming
22 statistical evidence for an increase in cancer
23 probably 'cause we didn't have enough cases. We
24 had to put all the cases together to see that 19
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1 percent increase. However, there was a trend
2 towards an increased risk in ten of the 15 organs
3 that we studied. Most notably thyroid, prostate,
4 non-Hodgkin's lymphoma and probably multiple
5 myeloma. We had so few pre-2001 cases that we
6 really couldn't say anything about multiple
7 myeloma. The study noted that this failure to
8 reach statistical significance may have been due
9 to the small sample size, may have been due to the
10 fact that we have only gone forward through 2008.
11 The finding that lung cancer incidence was similar
12 in both exposed and non-exposed firefighters is
13 actually fascinating. It took smoking into
14 account, and it is important to note that the nine
15 firefighters who had lung cancer in our study were
16 exposed to the World Trade Center, but were also
17 cigarette smokers. So an association between
18 World Trade Center exposure and cancer incidence
19 among WTC exposed firefighters is biologically
20 plausible especially for the hematologic
21 malignancies due to their exposure to polycyclic
22 aromatic hydrocarbons, p biphenyls, dioxins, all
23 known carcinogens. Also, the World Trade Center
24 exposure caused chronic inflammation, which has
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1
2 become increasingly associated with increased
3 cancer rates at least in animal models. In
4 summary, we remain cautious in our interpretation
5 of the findings because the time from 9/11 was
6 short, only seven years. At the time we also
7 remained caution against generalizing our findings
8 to other WTC worker or resident cohorts because
9 firefighters had very unique exposures. However,
10 since the publication of our study as you now know
11 the New York City Department of Health and Mental
12 Hygiene as well as Mount Sinai have found similar
13 results in non-firefighter WTC exposed cohorts,
14 and the most important epidemiologic evidence is
15 always findings that are substantiated in
16 different cohorts exposed to the same toxins. The
17 study does demonstrate how imperative it is to
18 continuing our monitoring efforts both at the Fire
19 Department, The New York City Department of
20 Health, Mental Health WTC Registry and Mount Sinai
21 following every person who has responded to the
22 WTC and who has been exposed to these potential
23 toxins. This monitoring should include cancer
24 screening and every effort to prevent cancer and
25 to treat cancer in those exposed individuals. The

1 343 firefighters who perished on 9/11 are tragic
2 reminders of the risks that our members suffer
3 every day when responding to help New York City.
4 We remain concerned though about the long term
5 health risks in the survivors, in those
6 firefighters and EMS workers, who lived past that
7 day. It is critical that we continue these
8 efforts to keep them well. Early treatment of
9 symptoms we know can reduce disability and restore
10 function in these members and they deserve that
11 effort. Sufficient resources must be provided to
12 continue this long term monitoring and treatment
13 program. Obtaining that sufficient funding
14 remains of great concern to us because our funding
15 runs out in 2016. We will continue to work with
16 our elected officials to fight for the long term
17 financial support for those who suffer. We thank
18 the Council for their continued support. I thank
19 you for the ability to testify today.

21 CHAIRPERSON NELSON: We thank you,
22 Doctor, very much for your testimony as well,
23 which you have been doing all along. We have been
24 joined by Council Member Steve Levin from
25 Brooklyn, and we had some questions if that is

1
2 okay, my Co-Chair, from some of our members. Oh,
3 Rosie Mendez is here as well. Council Member,
4 welcome. Who is the first?

5 CHAIRPERSON CHIN: Council Member
6 Cabrera?

7 COUNCIL MEMBER CABRERA: Thank you
8 so much to both chairs and thank you for the
9 informative briefing that you have given us. I
10 have a couple of questions. I am curious as to
11 know why the control group was people from New
12 York State rather than New York City.

13 DR. CAROLYN GREENE: That is a
14 great question. You are absolutely right that in
15 any epidemiologic study, it is very important to
16 choose a control group that is very similar to the
17 study population, but the issue is you also want
18 to make sure that your control group is not
19 exposed as the study population is. So as you
20 know New York State has a population of almost 20
21 million, the vast majority of whom were not
22 directly exposed to the World Trade Center
23 disaster, and therefore, we thought that was the
24 best study population that would give us a sense
25 of what the cancer rates would be if there had not

1 COMMITTEE ON CIVIL SERVICE AND LABOR 31
2 been any World Trade Center disaster. If we had
3 used the New York City population, a great many
4 people in New York City were in fact exposed to
5 the World Trade Center disaster--

6 COUNCIL MEMBER CABRERA:

7 [interposing] Were there some in the study that--
8 when you say New York State were there some in the
9 study that were as part of the control group in
10 the city?

11 DR. CAROLYN GREENE: That is
12 correct. So a small percentage would have been in
13 our control group also. That is correct.

14 COUNCIL MEMBER CABRERA: And did
15 you see a discrepancy in the control group between
16 those from the city and state? Did you get the
17 similar results from the city as to those in the
18 state?

19 DR. CAROLYN GREENE: So when we
20 have information from the New York State Cancer
21 Registry, we were not able to tell who among those
22 were in fact exposed to the World Trade Center
23 disaster. The percentage would likely be very
24 small. So it is an excellent question. The
25 control group included--

COUNCIL MEMBER CABRERA:

[interposing] I am sorry, Doctor. Just so I have clarity, are you telling me that in the control group, you cannot guarantee that they were not exposed even though they were part of New York State?

DR. CAROLYN GREENE: That is correct.

COUNCIL MEMBER CABRERA: So how is that a control group?

DR. CAROLYN GREENE: It's a control group--

COUNCIL MEMBER CABRERA:

[interposing] It is very possible that--I tell you after 9/11 I went down there because I was there on that Friday helping as a chaplain. There were people I know from Westchester, people coming down they got close enough that they were exposed, so how is--wouldn't it have been better to come up with a control group where we ask participants to say whether they were close in the proximity that way you have a better control group?

DR. CAROLYN GREENE: I think that is an excellent suggestion. The issue is that for

1 confirmed cancer cases that information comes from
2 the Cancer Registry, so we would not have
3 information about exposure from the Cancer
4 Registry. So the difference with other studies
5 where we actually are asking people about
6 exposures and this study is that we were--this was
7 not based on self-report; it was based on
8 confirmed cases within the Cancer Registry, so we
9 would not have that information available. So you
10 are pointing out a potential limitation of the
11 study; however, I should say that the percentage
12 of New York State residents who were exposed was
13 very small compared to the larger comparison
14 population.
15

16 COUNCIL MEMBER CABRERA: And in
17 both studies was there a variable for the
18 proximity as to how close they were, exactly where
19 they were and also how long the exposure was and
20 there was a significant difference in the studies?

21 DR. CAROLYN GREENE: That's a great
22 question. I will talk about my study, and I will
23 let Dr. Prezant talk about the FDNY study. So in
24 the Registry study, we did in fact do an analysis
25 looking at intensity of exposure, so we looked at

1 those who were highly exposed and those were
2 defined as responders who were in the area on 9/11
3 and who worked on the dust and debris pile or who
4 worked for 90 days or more starting in the week of
5 9/11. That was our definition of highly exposed.
6 Then we had a definitely of low exposed and
7 intermediate exposure, and we did this because we
8 wanted to do something called an internal
9 comparison, which is what you are suggesting,
10 which is absolutely an excellent thing to do. We
11 wanted to compare those who were more highly
12 exposed with those who were less exposed to see
13 was exposure level intensity associated with
14 increased cancer rates. Now at this time, we did
15 not find that for any of the cancers we looked at;
16 however, I should note that our numbers are small
17 and so it may be that over time as we have more
18 time period, as more cancers develop, we will be
19 able to see this difference by exposure.

21 COUNCIL MEMBER CABRERA: - - is the
22 sample?

23 DR. CAROLYN GREENE: So for example
24 just to give you a sense, in our prostate cancers,
25 we had 67 prostate cancers, and when you are

1 dividing that into three different groups your
2 numbers get very small, right. For multiple
3 myeloma in the late period we had seven cases, so
4 again the numbers were small to do that type of
5 analysis, but that is exactly the type of analysis
6 that our experts recommended and that is exactly
7 the kind of analysis we must continue to do in the
8 years to come because we need to understand the
9 impact of exposure on cancer rates, so that is an
10 excellent question.

12 COUNCIL MEMBER CABRERA: And did we
13 find similar findings in your study, Doctor?

14 DR. DAVID PREZANT: One of the
15 problems with FDNY study is when it is attempting
16 your question in exposure response radiant is that
17 nearly all of our firefighters are what we call
18 heavily exposed. So if you look at our study 88
19 percent of the nearly 10,000 firefighters that we
20 studied for this cancer study, 88 percent of them,
21 were there on the pile having arrived within the
22 first two days, so they suffered extremely heavy
23 exposure, so we were not able to demonstrate an
24 exposure response radiant for cancer incidence
25 between our heavily exposed and our less exposed,

1
2 our less exposed being only 12 percent of our
3 population.

4 COUNCIL MEMBER CABRERA: And I am
5 wondering--look, I was there that Friday. They
6 gave us masks. When I got there, I saw that most
7 first responders were not wearing their masks, and
8 I said to myself how can I talk to them if I have
9 the mask on. I took my mask off; I have to tell
10 you when I took the mask off, the significant
11 difference was so obvious. I am wondering and
12 Doctors, I am asking because I really don't know
13 is there a huge difference on terms of exposure
14 what happened on day one obviously with the cloud
15 when the toxins were more concentrated, but does
16 it really--what could happen--on Thursday the
17 level of exposure was just enough to have the same
18 kind of results that you would have had with
19 somebody who was there in the first day or is
20 there a way to measure that or is it impossible to
21 measure?

22 DR. DAVID PREZANT: Certainly
23 common sense would tell us that early intense
24 exposures are more clinically significant than
25 later exposures, but common sense sometimes gets

1
2 us to the wrong point. Because what about long
3 term, low level, chronic exposure? What about
4 someone who is trying to do a rescue or recovery
5 for the first time down there two, three, maybe
6 even several months later, and in digging through
7 a crevice is exposed in a large manner to really
8 virgin World Trade Center dust, dust that had been
9 trapped down there, dust and gases in that crevice
10 since 9/11? Unless people are wearing personal
11 monitors you really can't make very clear
12 scientific assumptions with that as a limitation,
13 certainly what we tried to do then and what we
14 will try to do in every disaster from now on is to
15 stress the importance of respiratory protection.
16 Our firefighters and EMS workers and many of the
17 first responders were not capable of doing that in
18 the first few days, in the first week. There was
19 a necessity for a massive rescue effort. But in
20 the weeks that followed, we tried and we will try
21 harder next time if there is a next time to stress
22 the need for respiratory protection.

23 COUNCIL MEMBER CABRERA: Do you
24 trust--I am almost done here with the questions,
25 Chairs. Do you trust the monitoring that took

1
2 place? You mentioned that there was no radiation
3 detected--I forgot which others, and you are
4 talking about a personal monitor. Did any of the
5 firefighters, were they wearing any kind of
6 monitoring device or was there a special unit that
7 was doing that? Just for the record, what did
8 they detect?

9 DR. DAVID PREZANT: We relied on
10 the EPA and the DEP and other agencies to do
11 monitoring. We did not have personal
12 environmental monitorings for the firefighters.

13 COUNCIL MEMBER CABRERA: And where
14 did they get there?

15 DR. DAVID PREZANT: Excuse me?

16 COUNCIL MEMBER CABRERA: When were
17 they on the scene? How soon were they able to get
18 at the scene?

19 DR. DAVID PREZANT: They relied on
20 the general monitoring sites that were already in
21 place from the EPA for the first day or two and
22 then they were able to provide additional
23 monitoring, but you are absolutely right. We will
24 never know the extent of the chemical and gas
25 exposure during the first few days.

1
2 COUNCIL MEMBER CABRERA: In case in
3 such of huge crisis incident as you would call it,
4 should the Fire Department have their own
5 monitoring system already in the trucks, so that
6 way we can have a comparison study with EPA or
7 what about if EPA can't get there--this particular
8 incident we got lucky because it was already on
9 the scene, but let's say God forbid, another event
10 were to take place EPA can't get there for
11 whatever reason or just too late, and we are not
12 able to get accurate measurements.

13 DR. DAVID PREZANT: Well, for the
14 record, the Fire Department appreciates all the
15 funding you provide us and all of the additional
16 funding you wish to provide us, but in all
17 seriousness really that is an expertise that is
18 best served by governmental agencies that do
19 environmental monitoring.

20 COUNCIL MEMBER CABRERA: Okay.
21 Well, thank you so much. it is a very, very
22 informative study, and I would hope that after
23 2016--and I am not sure about your studies--that
24 funding will continue. We need to study that. My
25 brother having gone through cancer three times I

1
2 could tell you that our firemen and other people
3 who were there truly deserve to have the data so
4 we can make good decisions. We can't make a good
5 decision with bad information. Thank you so much.

6 CHAIRPERSON NELSON: Thank you,
7 Council Member. We have been joined by Council
8 Member James Gennaro from Queens, welcome, and now
9 Council Member King has a question or two.
10 Fernando used up your time.

11 COUNCIL MEMBER KING: It's okay.
12 In the Bronx, we share. Thank you, Mr. Chair,
13 Madam Chair, and thank you for your testimony this
14 morning. It definitely was informative for me. I
15 am new at this, but I am not a rookie, but it is
16 good to hear good information. I have done a lot
17 of good work with NYPD and the Fire Department. I
18 respect the work that they do and unfortunately
19 went through this occurrence in our part of
20 American History, New York History, but I am glad
21 we are getting through it and we are working it
22 together. I did have just two questions really in
23 regards to--and I am going to kind of change it up
24 a little bit--in regards to the Zadroga Act, and
25 asking a little bit about if you feel that it is

1
2 actually working to help our first responders and
3 anybody who might have been affected, and
4 additionally to that, I think any cancers that
5 might be created as they are going through the
6 incubation period as you talked about in these
7 studies for the next 15, ten years that we are
8 having, I would like to know what is the plan to
9 continue to service people who might have
10 something that emerges 15 years from now? In
11 addition to that, are there any studies that
12 include children and youth that were part of the
13 particular area, and if they are, how are we
14 tracking how this devastating event had an impact
15 on our youth also? I will take two of the
16 questions, but then I will defer to Dr. Prezant on
17 the World Trade Center Health Program because your
18 responders are actually been seen by the World
19 Trade Center Health Program, so I will take the
20 last question first, which is about children and
21 youth. The World Trade Center Health Registry
22 actually does study children and youth who were
23 exposed to the World Trade Center disaster. We
24 published a study earlier this year, which looked
25 at children and adolescents who had been exposed

1 based on a survey in 2007 and '08, and what that
2 study showed was that 14.4 percent of all children
3 and adolescents at that time reported respiratory
4 symptoms in the year prior, and about 74 percent
5 of this group with symptoms had been diagnosed
6 with asthma. Now there were certain risk factors
7 for those who had these respiratory symptoms in
8 the prior year. These included being exposed to
9 the dust cloud, African American children aged
10 five through ten years of age and those children
11 who were living in homes that had household
12 incomes of less than 75,000 dollars, so those were
13 some of the risk factors for respiratory symptoms.
14 Now we did also find the good news here is that it
15 appeared that these children had good access to
16 care. Their parents reported 98 percent of their
17 parents reported that they have received a routine
18 checkup in the prior two years, so that is good
19 news. In addition to that, I should say that we
20 have just completed another survey of adolescents
21 that were exposed to the World Trade Center
22 disaster last year, more than 1300 adolescents age
23 11 through 17. This was sort of a unique survey
24 because the children were old enough now that we
25

1 not only mailed surveys to their parents, but we
2 were also able to ask children the questions
3 themselves, so those are data that we have now
4 that we are going to be looking at, and the
5 Registry is also now collaborating with external
6 researchers, so we are going to collaborate with
7 one group that is going to look at physical health
8 effects of 9/11 now at this point and then we are
9 collaborating with another group helping them
10 recruit for a study that is going to look at
11 mental health effects among children exposed. So
12 we are doing what we can to look at this very
13 important population exposed to the World Trade
14 Center disaster. Now in terms of your second
15 question, your excellent question about well, if
16 cancers take a long time to develop, what are we
17 doing now? I think the most important thing we
18 are doing now is we have to be screening for
19 cancers. We have to be looking for cancers
20 because for the most part cancer outcomes are
21 better when cancers are diagnosed early, so it is
22 very important not only for our responders, but
23 also for our other survivors who are non-
24 responders and for our children that all of those
25

1 COMMITTEE ON CIVIL SERVICE AND LABOR 44
2 who were exposed get regular health care so that
3 they can get appropriate screening and if they are
4 developing cancers be diagnosed as early as
5 possible so that treatment can be more effective.
6 Now in terms of your third question, I believe Dr.
7 Prezant is in a much better position to answer
8 that about the World Trade Center Health Program.

9 DR. DAVID PREZANT: Thank you, Dr.
10 Greene. The World Trade Center Health Program
11 transitioned after 2011, July 2011, to provide
12 health care consistent with the Zadroga
13 legislation. Prior to that, we had money from
14 NIOSH and other sources, but it wasn't as strictly
15 regimented in terms of its use. Since July 2011,
16 the healthcare that we have provided has been in
17 the form of monitoring and screening as Dr. Greene
18 just mentioned as well as for the treatment of
19 specific conditions, including these cancers, lung
20 conditions, sinus conditions, acid reflux,
21 musculoskeletal conditions if the injury occurred
22 at 9/11 and mental health conditions. All have to
23 be World Trade Center related, and all have to be
24 certified by the federal government, by the World
25 Trade Center Health Program administrator. For

1
2 the first year after 2011, there were growing
3 pains in transition to this more regimented
4 process, but I have to tell you that with the
5 cooperation of all of the clinical centers of
6 excellence--Mount Sinai is here and is one of
7 them; I see a representative from Robert Wood
8 Johnson as well--with their cooperation and with
9 the cooperation of the World Trade Center Health
10 Program Administrator, the director of NIOSH, the
11 transition after some growing pains, after the
12 first six to 12 months has been a very smooth
13 transition, and we have been providing this
14 healthcare I think very efficiently to the members
15 that have been exposed.

16 COUNCIL MEMBER KING: A follow up
17 for both of you, thank you. Are you satisfied
18 with all of the studies that you are doing and how
19 you are doing them? And secondly, do you find
20 that the individuals who are a part of all these
21 studies, are they in full compliance? Because I
22 read from the testimony some of this is voluntary
23 whether or not they get back to you or they report
24 it themselves. How is the cooperation among those
25 who have been affected or don't even know they

1 have been affected at this date?

2 DR. CAROLYN GREENE: So in terms of
3 being satisfied with the studies to date, I think
4 yes, in terms of what we are able to do at this
5 early stage I think all of the researchers here
6 are doing as rigorous a job as they can. The
7 challenge is really that it is still early as I
8 said, and so that is challenging, but we need to
9 continue to do this monitoring, and so we are very
10 pleased that the federal government is continuing
11 to fund us to continue this monitoring over time.
12 In terms of participation, I will answer for the
13 World Trade Center Health Registry, this is a
14 group of 71,000 people who were exposed who agreed
15 to enroll in the registry, and so these
16 registrants were either self-identified meaning
17 they themselves came forward and said I want to be
18 in the registry or they were list identified,
19 meaning we sent out lists to housing buildings and
20 to employees and said, please let us know who was
21 exposed, and then we invited people to enroll, and
22 then they chose to enroll. So I think for the
23 most part our relationship with our enrollees has
24 been very positive. We just completed another
25

1 round of surveys. We had a solid response rate.
2 I think for the most part our registrants know
3 that we really want to monitor the mid and long
4 term health effects for them, and that is not just
5 for research, but this is to inform services, to
6 inform programs and one of the things we do at the
7 Registry is we also have a treatment referral
8 program, so when we identify someone who has a
9 World Trade Center health related condition, we
10 always make sure that they are referred into the
11 World Trade Center Health Program. So I think for
12 the most part our registrants have been
13 appreciative of our efforts to not only monitor
14 their health, but also to link them to care.

16 DR. DAVID PREZANT: It is an
17 excellent question. Typically after many
18 disasters that have happened in this country and
19 in other countries you only have about a 20 to 40
20 percent participation rate and that often occurs
21 after the funding source has spent numerous
22 dollars on advertising and recruitment and
23 retention. I am proud to say that for the Fire
24 Department we have 100 percent of the FDNY
25 firefighters and EMS workers who were exposed

1
2 there, 100 percent of them have voluntarily
3 participated in the program during the first year,
4 and now 11 years later we have a 90 percent
5 retention rate keeping almost everyone in the
6 program, and we have not spent one dollar of New
7 York City, New York State or federal or
8 philanthropic funding on advertising or
9 recruitment. Every dollar we receive is spent
10 directly on healthcare monitoring and treatment,
11 so I think that the participation rate speaks for
12 itself, but over and above that, we have the
13 support of the fire commissioner, who has served
14 in every rank of the Fire Department throughout
15 his career, and the support of all of our unions.
16 This is truly one example of a phenomenally
17 functioning labor management initiative.

18 COUNCIL MEMBER KING: Thank you.

19 CHAIRPERSON NELSON: Thank you,
20 Council Member King. Council Member Recchia?

21 COUNCIL MEMBER RECCHIA: Thank you
22 very much, and I have a--I am a bit puzzled by
23 your testimony today, and so I just want to make
24 sure I understand this correctly. There is--for
25 prostate, brain and pancreatic cancers, in the

1 study done years ago, it was like ten percent, and
2 now the most recent study it has grown to a higher
3 level. Is that correct?
4

5 DR. CAROLYN GREENE: What study are
6 you referring to?

7 COUNCIL MEMBER RECCHIA: You
8 testified that studies--there has been an increase
9 over a period of time in different cancers,
10 correct?

11 DR. CAROLYN GREENE: Yes, so in our
12 study if we look at--are you asking about the
13 Registry study? In our study we had a study
14 population and a comparison population and when we
15 looked at cancers in 2007 and '08 among responders
16 who had been exposed to the World Trade Center
17 Health Registry we saw an increase in prostate
18 cancer, thyroid cancer and multiple myeloma, so
19 yes, that is correct.

20 COUNCIL MEMBER RECCHIA: Okay.
21 Were there other studies that confirmed what you
22 said?

23 DR. CAROLYN GREENE: At this point
24 there have been three major studies to date
25 looking at cancer among responders of World Trade

1
2 Center health disaster. Those include the
3 Registry study that I just described, the FDNY
4 study and the Mount Sinai study. And there were
5 certain areas in common between these three
6 studies, so Mount Sinai and FDNY studies also did
7 see some increases although perhaps not
8 statistically significant, but some increases in
9 prostate cancer and thyroid cancer, so these are
10 the areas that are common across all three
11 studies.

12 COUNCIL MEMBER RECCHIA: What about
13 the Zeg Owens [phonetic] study?

14 DR. CAROLYN GREENE: That is the
15 FDNY study that we have been talking about.

16 COUNCIL MEMBER RECCHIA: Okay. And
17 wouldn't I be correct in that the incidence of
18 prostate cancer was 21 percent higher and it was
19 higher than brain cancer? Is that correct?

20 DR. CAROLYN GREENE: I will let you
21 speak to your study, Dr. Prezant.

22 DR. DAVID PREZANT: In terms of
23 prostate cancer if we compare the exposed to the
24 non-exposed it was somewhere between--it was about
25 ten percent increased if you don't correct for

1 surveillance bias. If you correct for
2
3 surveillance bias in that we pick up probably more
4 prostate cancers, certainly more prostate cancers
5 than the general population because we do prostate
6 screening, so if you try to correct for
7 surveillance bias--and these are only attempts;
8 they can never be perfect--prostate cancer was not
9 statistically increased in our population compared
10 to the unexposed, correcting for surveillance
11 bias. It was increased without those corrections.
12 At 2008, we did not see an increase in brain
13 cancer or pancreatic cancer. We have several
14 cases, but they were not increased. Now that is
15 why this study has to keep going. We too like the
16 World Trade Center Health Registry will be
17 repeating this study close to 2014 when we have a
18 decade of data available. We also plan to expand
19 our study to EMS workers. We couldn't do them
20 because there were so few of them at the time. We
21 didn't have enough cancers to do a scientific
22 study, but 2014 we will.

23 COUNCIL MEMBER RECCHIA: So I am
24 correct in saying that the prostate cancer is
25 increasing according to all the studies?

1
2 DR. DAVID PREZANT: Yes, in one
3 measurement it is.

4 COUNCIL MEMBER RECCHIA: Okay, and
5 since it is increasing, since there is scientific
6 data to back it up, how come no one is out there
7 saying we have to cover prostate cancer right now
8 and thyroid cancer under the Zadroga Act?

9 DR. DAVID PREZANT: So thyroid
10 cancer is covered under the Zadroga Act as are
11 many of the cancers. There is still not coverage
12 under the Zadroga Act for primary brain cancer.
13 There is for metastatic cancer to the brain, but
14 not for primary brain cancers--cancers that
15 originate in the brain. There is not coverage for
16 pancreas, though there is coverage for nearly
17 every other GI malignancy, and there is not
18 coverage for prostate. There is coverage for
19 breast cancer. The Zadroga Act has a capability
20 for adding diseases to it just as these cancers
21 were not originally part of the Zadroga coverage
22 in 2011.

23 COUNCIL MEMBER RECCHIA: So are you
24 saying that prostate cancer is covered?

25 DR. DAVID PREZANT: No, I am saying

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that it is not.

COUNCIL MEMBER RECCHIA: It's not.

DR. DAVID PREZANT: Right.

COUNCIL MEMBER RECCHIA: What I am saying is how come you are not fighting to get it covered under it, and how much longer do we have to wait?

DR. DAVID PREZANT: I think FDNY has been at the forefront of these fights from the very beginning. The World Trade Center Health Program administrator, the director of NIOSH formed an expert panel, and in the expert panel's opinion prostate, pancreas and brain were not on the list of cancers. Nearly all other cancers were. We have discussed this with his designees. There is a mechanism for adding diseases to the Zadroga Act the same way these cancers were and we are working closely with him to try to achieve these things, but it is going to require data, it is going to require additional studies, it is going to require expert opinion.

COUNCIL MEMBER RECCHIA: And how do we get this added? What can we do because we just can't sit back and just let them take their time

1
2 not to add these other cancers? I mean people
3 have to be made aware that there is data
4 available, it helps to get this added, but what
5 can we do to move this right along? How much
6 longer are we going to wait? Who do we have to--
7 who has the final saying in making this decision?

8 DR. CAROLYN GREENE: Under the
9 Zadroga Act, it is the World Trade Center Health
10 Program administrator who has the capacity to
11 implement changes to the list of conditions
12 covered by the World Trade Center Health Program.

13 COUNCIL MEMBER RECCHIA: And who is
14 the healthcare administrator.

15 DR. CAROLYN GREENE: It is Dr. John
16 Howard, and Dr. John Howard works under advisement
17 of the Scientific, Technical and Advisory
18 Committee, which is the committee that Dr. Prezant
19 just mentioned. This is a committee that is made
20 up of not only multi-disciplinary scientists, but
21 also has a member of the responder community and a
22 member of the survivor community that sits on this
23 Scientific, Technical and Advisory Committee. I
24 think I would just echo what Dr. Prezant said is
25 it is critical from our standpoint to continue to

1
2 research these issues and to provide the best
3 evidence possible that will inform the
4 recommendations of this Scientific, Technical and
5 Advisory Committee.

6 COUNCIL MEMBER RECCHIA: We can sit
7 back and do all the research we want, but how long
8 does it take to get these people covered? We are
9 seeing an increase, the scientific data there, and
10 I am just saying people need help out there.

11 DR. CAROLYN GREENE: Absolutely.

12 COUNCIL MEMBER RECCHIA: We hear
13 about it as Council Members, and to sit back here
14 and just say, alright, they need more scientific
15 data, more--before you know it...

16 CHAIRPERSON CHIN: Council Member
17 Recchia, I think we have been advocating along
18 with the community, community board, John Feal
19 [phonetic] is here from the Fealgood Foundation,
20 so we have been advocating along with the City
21 Council, and that is how a lot of the cancer cases
22 was added, so we will continue to advocate. We
23 are not just going to leave it up to the studies.
24 I feel your frustration, and that is what we have
25 to continue to do, and that is what the hearing at

1
2 least will bring it out in the open, and then we
3 have to get more people to support it - -
4 advocacy.

5 COUNCIL MEMBER RECCHIA: Right, but
6 I want to make sure there is support of these
7 doctors, and they are there doing everything that
8 they can in their power to make it--to bring it to
9 the forefront to get these cancers covered.

10 DR. CAROLYN GREENE: Absolutely.
11 We want to provide the best evidence possible.
12 Absolutely.

13 COUNCIL MEMBER RECCHIA: Okay.
14 Thank you very much.

15 CHAIRPERSON NELSON: Thank you very
16 much. I think with that we can go to the next
17 panel. Doctors, thank you so much. Oh wait,
18 there is one more. Oh, I forgot, Dr. Levin.
19 Steve Levin.

20 COUNCIL MEMBER LEVIN: Thank you,
21 Mr. Chairman. Thank you both for being here. I
22 want to ask a couple of questions here. Is it the
23 opinion of the administration, the Bloomberg
24 Administration as a whole across the agencies,
25 that there is a link between 9/11 exposure and

1
2 increased rates of cancer whether that is specific
3 cancers or cancer across the board? Is it the
4 opinion of the administration that there is a link
5 between 9/11 exposure and cancer?

6 DR. CAROLYN GREEN: I think what I
7 want to emphasize is that all of the researchers
8 that you are going to speak to today came to
9 exactly the same conclusions in all three studies,
10 and those conclusions were that we must interpret
11 these findings with caution, and this is because
12 Councilman Levin, this is because cancers take
13 many years to develop, and this also responds to
14 what we were speaking to earlier. When cancers
15 take many years to develop, it is very difficult
16 to establish a definitive link only seven years
17 after exposure. So I think it is the opinion of
18 the administration that we are obligated to
19 continue to do the most rigorous research that we
20 can to monitor the health of the responders, the
21 health of survivors, the health of children and
22 then to refer people to care whenever we can.

23 COUNCIL MEMBER LEVIN: Okay 'cause
24 Dr. Prezant just said at the Fire Department you
25 have been at the forefront of the fight to get it

1 covered, and so I just want to read you from NIOSH
2 what came out last spring in there when Dr. Howard
3 announced that there would be cancers covered
4 under Zadroga. The World Trade Center Program
5 administrator determined that enough evidence
6 existed to propose adding certain types of cancer
7 to the list of covered conditions. So are you
8 saying that there is a different standard of--
9

10 DR. CAROLYN GREENE: Not at all.

11 In fact, we were thrilled when the administrator
12 made that decision because we very much want our
13 responders and survivors to get the care that they
14 need, so I think we too are very pleased that our
15 responders are getting coverage.

16 COUNCIL MEMBER LEVIN: You are
17 supportive of cancers then being covered under
18 Zadroga?

19 DR. CAROLYN GREENE: Absolutely.

20 COUNCIL MEMBER LEVIN: I don't
21 recall the administration testifying to that
22 effect during the STAC committee hearings.

23 DR. CAROLYN GREENE: I believe they
24 did come out with a statement. I don't have it in
25 front of me saying that they were supportive of

1
2 the decisions made by the Scientific, Technical
3 Advisory Group.

4 COUNCIL MEMBER LEVIN: I don't
5 recall. I will go back and look.

6 DR. CAROLYN GREENE: There was that
7 statement. I remember it clearly, but I can't say
8 it verbatim unfortunately, so they were supportive
9 of the stacks' decisions and of the World Center
10 Health administrator's decision to cover cancer
11 through the World Trade Center Health Program.

12 COUNCIL MEMBER LEVIN: And the
13 administration would be supportive then of the
14 World Trade Center group covering--for Zadroga to
15 cover pancreatic and prostate cancers now?

16 DR. CAROLYN GREENE: I think the
17 administration feel very strongly that the
18 Scientific, Technical and Advisory Committee will
19 make the best decisions based on the evidence that
20 they have, and that is why the administration has
21 been very supportive of all of us conducting
22 research so that we can provide that evidence to
23 the Scientific, Technical and Advisory Committee.

24 COUNCIL MEMBER LEVIN: Do you know
25 if they recommended to Dr. Howard that pancreatic

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and prostate cancer--

DR. CAROLYN GREENE: [interposing]

I do not have that information.

COUNCIL MEMBER LEVIN: 'Cause there were cancers that they recommended that Dr. Howard did not include as - - I mean it is here. There is a question--considered, but did not recommend adding cancers of the pancreas, prostate and brain, so it looks like the STAC Committee actually recommended brain, pancreatic and prostate cancers. They did not?

DR. CAROLYN GREENE: They didn't.

COUNCIL MEMBER LEVIN: Okay.

DR. CAROLYN GREENE: And I think they were basing that at the time even though Dr. Prezant's study had come out, I think something that was very clear that the STAC stated at that time was that they didn't have enough epidemiological evidence--they basically said what we are saying now, so instead--

COUNCIL MEMBER LEVIN:

[interposing] But they did have enough epidemiological evidence for other cancers?

DR. CAROLYN GREENE: No, they

1
2 didn't actually. They actually said what they did
3 is they looked at exposures, what was released in
4 the World Trade Center Health disaster and what
5 cancers would be plausible based on those
6 exposures, so it was not a decision based on
7 epidemiology. It was a decision based on
8 biological plausibility, and one of the things
9 that I didn't state earlier for the prior
10 Councilman is that to date there have been no
11 conclusive links to an occupational or an
12 environmental exposure with prostate cancer, and I
13 think that was at issue when they did not include
14 prostate cancer in the covered cancers.

15 COUNCIL MEMBER LEVIN: Because
16 there is no occupational link?

17 DR. CAROLYN GREENE: No known
18 occupational or environmental link to prostate
19 cancer, and I think that was informing their
20 decision.

21 COUNCIL MEMBER LEVIN: Never
22 established anywhere?

23 DR. CAROLYN GREENE: Not
24 conclusively.

25 DR. DAVID PREZANT: Where there has

1 been for breast cancer. Even though the FDNY
2 study was all males, there had been for breast
3 cancer in non-World Trade Center environmental
4 exposures, so they added breast cancer. That was
5 a 2012 decision. Since 2012, due to the research
6 being done by the World Trade Center Health
7 Registry and shortly you will hear from Mount
8 Sinai, we don't as of yet have evidence for brain
9 cancer and pancreatic cancer being increased, but
10 we do have three studies now that show prostate.

12 COUNCIL MEMBER LEVIN: Prostate,
13 which nobody has been able to establish an
14 occupational or environmental link to, so how then
15 does the STAC Committee or Dr. Howard proceed if
16 there is evidence now showing increased
17 correlation, but no established link. That is a
18 question I guess for them to determine. I have
19 one last question. It has to do with a letter
20 that I sent to the administration over a year ago
21 about asking them to open up the Police
22 Department's records of first responders to be
23 able--for Mount Sinai to be able to check against,
24 so that Mount Sinai is able to have a better sense
25 using that database, which they hadn't had access

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2 to up till that point. Has that happened? Has
3 the Police Department opened up their database to
4 Mount Sinai to be able to crosscheck? The idea is
5 that they would be able to crosscheck it against
6 the state Cancer Registry.

7 DR. CAROLYN GREENE: Does Mount
8 Sinai have the answer to that? I don't know. So
9 maybe that is a question for Mount Sinai. I am
10 not aware.

11 COUNCIL MEMBER LEVIN: Okay. The
12 problem with--the reason why I ask it of the
13 administration is because Mount Sinai wanted it.
14 It was the administration wasn't really giving it,
15 and I had had a conversation actually with Deputy
16 Mayor Holloway and he said that this would happen,
17 and so I--

18 DR. CAROLYN GREENE: [interposing]
19 We will certainly follow up, and we will get back
20 to you soon. I don't have the information, so I
21 don't want to speculate, but we will certainly get
22 back to you.

23 COUNCIL MEMBER LEVIN: Okay. Thank
24 you. Thank you very much, Mr. and Madam Chair.

25 CHAIRPERSON NELSON: You are

1 welcome. Thank you, Doctors Greene and Prezant.
2 We appreciate very much your testimony. Until the
3 next time. Thanks so much. Now as mentioned, we
4 have people from Mount Sinai. I hope the name is
5 correct Roberto Lucchini and Dr. Laura Crowley.
6 Doctors, any written testimony? Could you give to
7 the sergeant at arms copies? Thank you. I
8 believe, Doctor, you didn't have your microphone
9 on. The red light needs to be on. Red means go.
10 It's government.

12 DR. ROBERTO LUCCHINI: Thank you,
13 Chairperson Margaret Chin and Michael Nelson and
14 members of the Committee on Civil Service and
15 Labor of the New York City Council. Thank you for
16 inviting us for this testimony before you today.
17 I am Roberto Lucchini, and I am the vice chairman
18 for translational medicine in the Department of
19 Preventive Medicine at Mount Sinai and since
20 January 2012, and I am also the director of the
21 Division of Occupational Medicine and of the World
22 Trade Center Health Program datacenter and with me
23 is Dr. Laura Crowley, who is the deputy director
24 of the Clinical Center of Excellence at Mount
25 Sinai. So here we have two structures basically

1 of the World Trade Center Health Program--one is
2 the data center, one is the Clinical Center of
3 Excellence with two different activities going on.
4 One is the diagnoses, the clinical work, treatment
5 of all conditions that are related to World Trade
6 Center exposure in the clinical center. One is
7 the data center where all the data are registered
8 - - an intensive process of working on the data
9 and do health surveillance and in this specific
10 case cancer surveillance, which is very important.
11 Dr. Laura Crowley will go through the details of
12 our paper that was published in the Environmental
13 Health Perspective, and let me just briefly
14 introduce you this complicated information that we
15 have dealing with cancer exposure to the World
16 Trade Center dust that was a mix of very powerful
17 carcinogens, You have heard not only asbestos, but
18 also various metals and polychlorinated biphenyls,
19 - - and dioxins, and these are all very powerful
20 chemicals that are known carcinogens. And let me
21 tell you, these of the World Trade Center is kind
22 of a unique situation with the exposure of this
23 mix that never happened in any other
24 epidemiological setting, no accident at
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1 international level. I am familiar in Italy with
2 the cervezo [phonetic] accident in the '70s. In
3 that case, there was only one exposure that was
4 dioxins. Here you have a multiple exposure to a
5 mix of powerful carcinogens that make a very big
6 difference, and of course this difference imposes
7 important problems because in epidemiology we
8 always learn, and we don't know exactly what this
9 exposure can lead to unless we don't continue as
10 all my colleagues already said, continue doing
11 this work and with more and more information, and
12 with more details and rigorous methodology because
13 we need to provide solid data. Regarding the
14 exposure assessment we have data on the exposure
15 assessment that are all subjective symptoms and
16 information about where these people were, what
17 were they doing, why time did they get to the
18 site, so using this information was possible to
19 have some data analysis regarding the exposure and
20 so some exposure response assessment. We are in
21 the process to refine further this important
22 information regarding the exposure assessment that
23 hopefully will provide us more important
24 parameters to link all the cancer surveillance to
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1 the exposure. This is going to be very, very
2 important for the future. Thank you.

3 DR. LAURA CROWLEY: Thank you, Dr.
4 Lucchini. I'd like to also extend a thank you to
5 honorable Chairpersons Margaret Chin and Michael
6 Nelson and members of the Committee on Civil
7 Service and Labor of the New York City Council.
8 We thank you for having this opportunity to
9 present on this very important topic. To date,
10 four studies have investigated cancer incidence
11 among World Trade Center responders. Earlier this
12 year, a team at the Icon School of Medicine at
13 Mount Sinai along with other collaborators
14 published a paper in the Environmental Health
15 Perspective about the incidence of cancer rates
16 among World Trade Center rescue and recovery
17 workers. Our study compared incidences in a
18 cohort of approximately 20,000 workers enrolled in
19 the World Trade Center Health Program to incidence
20 in the general population during the seven years
21 after the 9/11 attacks. By comparing these rates
22 the study aimed to estimate associations according
23 to the levels of World Trade Center related
24 exposure. Overall, incidence rates of all cancers
25

1 among World Trade Center rescue and recovery
2 workers were 15 percent higher than expected.
3 Incidence rates for thyroid cancer, prostate
4 cancer, combined hemapoietic and lymphoid cancer
5 and soft tissue cancers were also higher than
6 expected. The findings of our study are
7 concordant with the other studies that were so
8 eloquently described today by Dr. Prezant and Dr.
9 Greene. All of our studies also found elevated
10 standard incidence ratios for thyroid, prostate
11 and certain hematological cancers; however, there
12 are limitations, and I think we should mention
13 them. Due to short term follow up, long latency
14 periods associated with cancer and other
15 characteristics of our cohort the findings of our
16 study as has been mentioned multiple times today
17 should be interpreted with caution. Many
18 occupational cancers manifest over a decade after
19 carcinogenic exposure; thus, it may be too soon to
20 determine incidence for certain types of cancer
21 among responders. In addition, World Trade Center
22 responders were substantially healthier than the
23 general population at the time of exposure. Their
24 jobs required periodic physical and mental fitness
25

1 tests and they were arguably more fit than the
2 working population; therefore, these workers were
3 at lower risk of cancer than the general U.S.
4 population. Finally factors like self-selection
5 and under reporting of certain cancers to state
6 registries may also affect the findings of the
7 study. Like the Fire Department and the
8 Department of Health, we have received federal
9 funding for continued cancer surveillance in
10 relation to exposure and certainly look forward to
11 reporting on new updates in cancer incidence
12 rates. As many of you are aware as of October
13 2012, this was a turning point for our program.
14 Many of our responders now have the opportunity to
15 receive cancer care under the NIOSH federally
16 funded World Trade Center Health Program. To
17 date, the Mount Sinai World Trade Center Health
18 Program has successfully certified over 280 cancer
19 cases. What does this mean? Each responder's
20 clinical history and exposure history is reviewed
21 in great detail by our providers at each clinical
22 center, Mount Sinai and Fire Department and the
23 other clinical centers, and we then provide
24 supportive documentation directly to the
25

1 administrator of the World Trade Center Health
2 Program at NIOSH for certification. All patients
3 approved for coverage may then be provided cancer
4 services at no cost to themselves under the
5 program. Exposures in the aftermath of 9/11 were
6 unusual in terms of their high intensity and the
7 complex mix of known and suspected carcinogens
8 involved. The World Trade Center Health Program
9 is proud to be able to provide this small service
10 for those heroes who have suffered for years with
11 so many health ailments related to their exposure.
12 We are still early in the incubation period for
13 those cancers with longer latency, and we will
14 continue to stress the need for exceptionally
15 close follow up for this highlight exposed
16 population. Thank you, and we are pleased to
17 accept any questions.

18
19 CHAIRPERSON NELSON: Thank you,
20 Doctor. First we will have Council Member King,
21 and then Council Member Levin.

22 COUNCIL MEMBER KING: Thank you for
23 your testimony, Doctor. I just have one question.
24 We talk about the incubation period and I know it
25 is because you as doctors in the hospital--Mount

1 Sinai is great at what you do--what would be the
2 plan? You are servicing the people today ad 20
3 years from now, 25 years from now someone gets
4 ill, will you be able to take care of them or will
5 there be some obstacle in place because we are
6 saying time ran out on whatever funding or what
7 would be the plan? If you know that someone was
8 at 9/11 down at the Ground Zero 25 years ago, do
9 they automatically whether there is funding, we
10 take care of them or will there be another
11 conversation getting in the way of servicing those
12 individuals?
13

14 DR. LAURA CROWLEY: I think that is
15 a million dollar question. Ideally we hope
16 funding will continue long term and we will fight
17 for that to happen. Until then unfortunately we
18 operate under every five years, but you know, we
19 will fight for the responders. They deserve to be
20 cared for.

21 DR. ROBERTO LUCCHINI: Well, this
22 of course is a very important question because we
23 have been talking about the incubation period, so
24 if we base ourselves on these parameters here, we
25 sort of are concerned that the number of course

1
2 will increase and what to do next and Dr. Crowley
3 is totally right. It is all dependent upon
4 funding, but let me say, it is also dependent upon
5 what we are able to support in terms of good solid
6 science because I believe that as soon as we are
7 able to have supporting and more and more
8 convincing data I mean this will become an
9 important point in the consideration for the next
10 future.

11 COUNCIL MEMBER KING: I'll end with
12 this. If there is any way I know we here at the
13 Council would support anything that we need to to
14 make sure that first responders or anyone who was
15 part of that devastation that they get the
16 service, is there any way that you guys can just
17 put a commitment at heart to say right now,
18 listen, if anyone who was during this time was
19 down there, we will look to do all we can to
20 service them and not get caught up in the world of
21 politics of why we can't people? We make a
22 commitment today because we know in ten to 15, we
23 may get more people that are going to come through
24 who were in that area. We can generally identify
25 they were down in that area. We are going to take

1
2 care of them no matter what is on the--let's make
3 a commitment to take care of them because they
4 came out on that day to help everyone, so that is
5 what I am asking. If there is not a plan, let's
6 see how we can put that in in your files so just
7 in case you want to do something else the next
8 people who are there will say there was a
9 commitment made 20 years ago to take care of
10 anybody who walks in the door who was part of the
11 first responders there. That is my ask. We will
12 do what we can at the Council.

13 DR. LAURA CROWLEY: I think we can
14 safely say yes to that. I think overall this
15 program has been driven by extremely strong
16 supporters in the labor movement with the city,
17 the responders of course. The instinct of the
18 responders and helping us come to decisions has
19 really driven this program along with labor and we
20 are extremely supportive of that, and we will
21 support whatever we need to do to get them taken
22 care of.

23 CHAIRPERSON NELSON: Thank you,
24 Council Member. We had a question also from
25 Council Member Levin.

1
2 COUNCIL MEMBER LEVIN: Thank you
3 very much, Mr. Chairman. So I wanted to ask the
4 same question that I had asked the previous panel
5 about whether or not Mount Sinai was able to
6 receive information from the NYPD over the last
7 year to be able to cross check their database
8 against what you guys were doing with the state
9 Cancer Registry. I actually spoke to Dr. Landry
10 [phonetic] again about that, and this came up
11 prior to Dr. Howard officially reaching his
12 decision on the cancers that are not covered, and
13 so there was a lot of intensity over the issue in
14 the weeks leading up to the STAC hearings, but I
15 was told by the administration that that
16 information would be made available to Mount
17 Sinai. Has it been made available at this point?
18 Do you know?

19 DR. LAURA CROWLEY: In truth, I do
20 remember that there was conversation happening. I
21 don't know if the actual data was transmitted, but
22 we can certainly get back to you.

23 COUNCIL MEMBER LEVIN: - - Would
24 that then be helpful?

25 DR. LAURA CROWLEY: Absolutely.

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Yes.

COUNCIL MEMBER LEVIN: It would be helpful.

DR. LAURA CROWLEY: Mm-hmm.

DR. ROBERTO LUCCHINI: Totally. We are here talking about three studies, three different points of view. I am pretty sure on behalf of my colleagues what we are willing to do more and more is to put all of this information together and share--

COUNCIL MEMBER LEVIN:

[interposing] The more information the better.

DR. ROBERTO LUCCHINI: Absolutely.

COUNCIL MEMBER LEVIN: 'Cause the NYPD has extensive information with regard to their personnel, their overall health records, and so okay, I am going to have to then follow up with the administration. You don't know at this point whether or not that information has been received or if it has been communicated or if there has been any follow up over the last year or so?

DR. LAURA CROWLEY: Correct.

COUNCIL MEMBER LEVIN: Okay. Okay. I will then take that up with the administration.

1
2 DR. LAURA CROWLEY: I know there
3 was a lot of conversation, but I don't know what
4 the end result was.

5 COUNCIL MEMBER LEVIN: Okay. I
6 will follow up. Thank you.

7 CHAIRPERSON NELSON: Okay. Thanks,
8 Steve.

9 COUNCIL MEMBER LEVIN: Thank you
10 for your good work, by the way.

11 CHAIRPERSON NELSON: I think that
12 is it for the questioning. We very much
13 appreciate your taking the time out of your very
14 busy schedules and productive schedules I know,
15 and see you hopefully in the next meeting. Thank
16 you, Doctors.

17 CHAIRPERSON CHIN: Can we invite up
18 Catherine McVay Hughes, chair of Community Board
19 1, John Feal from the Fealgood Foundation, Dr.
20 Iris Udasin [phonetic] and also Mary Parillo
21 [phonetic]. Yeah. Anybody else that would like
22 to testify you have to fill out a slip with the
23 sergeant. Who is going to start first?
24 Catherine?

25 CATHERINE MCVAY HUGHES: Can you

1 hear me? Good. Good afternoon, Chairpersons Chin
2 and Nelson and members of the New York City
3 Council Committees on the Lower Manhattan
4 redevelopment and Civil Service and Labor. I am
5 Catherine McVay Hughes, chairperson of Manhattan
6 Community Board 1. We thank you for the
7 opportunity to comment on this very important
8 topic for our community. We continue to
9 appreciate the important work done by the 9/11
10 medical working group. Mount Sinai's World Trade
11 Center Health Program found that the World Trade
12 Center first responders have a 15 percent higher
13 rate of contracting cancer than the general public
14 according to recently published report, but please
15 note that this report was published five years
16 after the 2001 to 2000 date, so no one
17 specifically called that out, so I would just like
18 to emphasize that. These findings are
19 particularly troubling. I quote "elevations were
20 seen for cancers at all anatomical sites in the
21 human body combined as well as for cancer of the
22 thyroid, prostate cancer, blood and lymph node
23 cancer and soft tissue cancer. Cancer incident
24 rates were most highly elevated in very highly
25

1 exposed responders who were trapped in the dust
2 cloud or who worked a significant number of days
3 at the World Trade Center site." This report
4 confirms prior studies by the FDNY and the New
5 York City Department of Health and Mental Hygiene
6 that also found correlation between first
7 responders and others exposed on and after 9/11
8 had an increased rate in cancer. Most importantly
9 the Mount Sinai report acknowledges that
10 additional time is needed to study the relative
11 extended latency of cancer developed and advises
12 continued research and surveillance. When the
13 James Zadroga 9/11 Health and Compensation Act of
14 2010 was implemented in 2011 cancer was not
15 included in the list of World Trade Center health
16 related conditions covered by the act due in part
17 to the publishing of insufficient evidence. One
18 of the problems is a long delay between collecting
19 and publishing data like you heard today--in this
20 case five years. This is highlighted in an
21 article that appeared recently in The Economist.
22 "Ask a researcher what annoys him most about
23 scientific publishing and slowness will come near
24 the top of the list of gripes. It takes nearly
25

1 six months on average for a manuscript to - - its
2 way from submission to publication, worse before a
3 paper is accepted by a journal. It is often
4 rejected by one or more others. The reason need
5 not be a fatal flaw in the research. Sometimes
6 the work is simply not splashy enough for outlets
7 high up in the pecking order." So it takes a lot
8 of time for research to be done, collated and
9 published, and then it needs to be reviewed by the
10 World Trade Center expert technical panel. CB1
11 has continuously supported adequate coverage of
12 all diseases and medical conditions associated
13 with 9/11 in adopted resolution in January 24,
14 2012 calling for the act to include coverage of
15 cancer following extensive scientific research
16 review by the World Trade Center Health Program's
17 Scientific, Technical Advisory Committee, which I
18 do sit on. The CDC National Institute for
19 Occupational Safety and Health ruled in September
20 2012 that free monitoring and treatment for 50
21 forms of cancers would be included under the act.
22 The recent Mount Sinai report highlights the need
23 to look again at whether additional cancers such
24 as prostate cancer, one of the most frequent types
25

1 of cancers among 9/11 first responders, should be
2 included as World Trade Center related health
3 conditions. CB1 strongly supports the addition of
4 50 cancers by the World Trade Center
5 administrator. All 50 cancers were added for
6 responders as well as survivors under the act.
7 The World Trade Center Health Program has a multi-
8 step process for certifying cancers. Hundreds of
9 responder cancers and scores of survivor cancers
10 have been certified. In addition CB1 is concerned
11 about children in the World Trade Center exposure.
12 On January 24th, 2012 a unanimously passed
13 resolution on World Trade Center pediatric
14 research and called for ongoing research into
15 World Trade Center physical health impacts onto
16 children, specifically in depth evaluation of
17 pediatric effects of exposure including lung
18 function, mental health or developmental and
19 endocrine effects. Additionally on September 20th,
20 2012, we unanimously adopted a resolution urging
21 NIOSH to fund early deification of World Trade
22 Center conditions in adolescents. Little is known
23 about the effects of exposure during the
24 vulnerable growth period. CB1 fully supports
25

1 continued research into the rates of cancer and
2 other medical conditions among the first
3 responders and others exposed at and around the
4 World Trade Center site on and following 9/11.
5 The World Trade Center health conditions of the
6 act should be modified to reflect the findings of
7 this ongoing research. CBI continues to
8 vigorously support adequate health services for
9 first responders as well as residents, children
10 and workers exposed on and after 9/11. We are
11 grateful to the advocates and allies who have
12 worked tirelessly with us to address the physical,
13 mental health concerns of those all affected by
14 9/11 terrorist attacks. We hope this testimony
15 and our efforts will help lead to further support
16 of these very important studies and expansion of
17 vitally important services. Thank you for this
18 opportunity to testify.

19
20 CHAIRPERSON NELSON: Sure. Whoever
21 is ready, Doctor or...

22 DR. IRIS UDASIN: Can you hear me?
23 So I would like to thank everybody for inviting
24 the interloper from New Jersey to come in, and I
25 wasn't quite sure whether to speak from

1
2 PowerPoints or to speak from the prepared talks so
3 I brought both. In any event, I want to say my
4 name is Iris Udasin. I am professor of
5 environmental and occupation medicine at what is
6 now going to be called Rutgers Robert Wood Johnson
7 Biomedical Sciences, and it is a mouthful, and I
8 am the New Jersey investigator for the World Trade
9 Center medical monitoring program, but I also want
10 to say, and I am sorry that the Councilman left, I
11 am born and raised and educated in the SUNY
12 system, and I graduated from SUNY Downstate in
13 1982, so I feel a very strong connection to my
14 friends in Brooklyn. So when I show the slides
15 that I do, the slide that I show--and you have my
16 slide presentation here--is of the Elizabeth fire
17 trucks leaving Elizabeth on the Staten Island
18 ferry and going into New Jersey. The reason why I
19 show that slide is to show that not only are
20 employees of New York affected, employees of New
21 Jersey are affected and came in as volunteers.
22 The Elizabeth Fire Company rotated in with their
23 brother company in Staten Island, and one of my
24 sickest World Trade patients is one of those
25 firefighters. He has a serious and disabling

1 throat cancer. For people with throat cancers, it
2 is tough to treat a throat cancer. You lose part
3 of your ability to speak. You have disfiguring
4 surgery on your mouth. Furthermore, that is a
5 cancer that when we look at the slides later on, I
6 want to explain that it is a rare cancer. It is
7 elevated in the population, but because of the
8 fact that it is such a rare cancer, it is hard to
9 achieve statistical significance, and that is what
10 I thought I could add to this presentation is to
11 talk about a few of my patients and explain why I
12 am here. So the second slide that I show is the
13 of course the study that we have been talking
14 about, the Mount Sinai study, and again the
15 consortium being Mount Sinai, NYU, Queens,
16 Stonybrook and us. You heard from the other
17 speakers about how complicated it is to confirm
18 these results for several reasons. I believe the
19 material that we present is actually an
20 underestimate of the number of cancer cases in the
21 population. First off, you heard from other
22 speakers that we are not reporting on cancers from
23 2009 and later, and so of course, we can't confirm
24 that because it takes so long to do this, but I
25

1
2 also want to point out the fact that many of our
3 cancer patients are just so sick that they
4 couldn't come into any of our programs, they
5 couldn't be reporting to any of the programs. Ah,
6 the Brooklyn Councilman is back. I said I went to
7 school in Brooklyn, so I am sort of Brooklyn
8 related, and you can hear my New York Long Island
9 accent. In any event though if you were that sick
10 with your cancer, particularly a hematopoietic
11 malignancy you probably couldn't even make it into
12 the program, you couldn't get counted in the
13 program, so I wanted to say that the number of
14 patients we are counting is an underestimate. I
15 also wanted to add here--I am trying not to repeat
16 what the other people said--almost 60 percent of
17 the people presented in the study in the Mount
18 Sinai consortium study of which I am a part of
19 were never smokers and when you are looking at
20 cancer rates you think oh, well, people should be
21 smokers, and so we are presenting never smokers of
22 almost 60 percent, and that is in one of the
23 tables that I sent to you. So I am going to skip
24 the comments about bias because people have said
25 those already. So finally, I wanted to speak to

1 you about my last two slides, which are cancer
2 cases here in New Jersey. My office is in
3 Piscataway, New Jersey. Piscataway, New Jersey is
4 far closer to where most people live in Staten
5 Island than any of the New York programs.
6 Consequently, it is maybe 15 minutes from where
7 most people live in Staten Island so they are my
8 largest county of patients. We also have many
9 retired New York Police Department workers living
10 in Middlesex, Monmouth and Ocean County. We have
11 many public employees that are allowed to live in
12 New Jersey and live in New Jersey for various
13 reasons that people may or may not appreciate in
14 New York. Hey, I moved to New Jersey 1982. So I
15 am presenting to you a little bit of an update of
16 my own patient population, which notes that we
17 have seen more than 20 patients with hematopoietic
18 malignancies, including nine with non-Hodgkin's
19 lymphoma and four with multiple myeloma. A
20 significant number of our patients are either law
21 enforcement or communications workers who really
22 don't have any prior history of significant
23 hazardous exposure prior to 9/11, and I am
24 especially speaking to you on behalf of many of my
25

1 patients, but one of whom is a very sick NYPD
2 young man who was promoted to sergeant at a very
3 young age. This young man is extremely fatigued
4 as a result of his chemotherapy, his radiation and
5 his stem cell transplant. He has difficulty
6 participating in the childcare of his baby and
7 toddler. He has mental health issues that are
8 related to this that we need to take care of. We
9 have six patients in New Jersey that we have seen
10 with head and neck cancers. Again, that is an
11 unusual cancer. One of these people is a retired
12 NYPD officer who already testified in the STAC
13 Committee. Again, if you look at the table that I
14 showed you, that number is higher than one, but it
15 is not statistically significant meaning the
16 confidence interval goes under one so it is not
17 statistically significant, and that is 'cause it
18 is such a rare cancer, and it is a suggestion
19 certainly of the increasing cancer that we can
20 expect to see. So at this time, I just want to
21 say as the previous speakers have said that these
22 observations that I have made as a clinician,
23 board certified internist and occupational
24 physician suggest that this really is an alarming
25

1 trend and there is certainly a need for further
2 screening and diagnostic testing as well as
3 treatment of the effected individuals as well as
4 their family members who need the support we can
5 provide to them. Thank you for allowing the
6 interloped from New Jersey to cross the bridge and
7 speak.

8
9 CHAIRPERSON NELSON: Thank you,
10 Doctor. Whoever would like to speak next... yes,
11 sir.

12 JOHN FEAL: Thank you. My name is
13 John Feal. I am a 9/11 responder, and I am the
14 founder and the president of the Fealgood
15 Foundation. Thank you, Councilwoman Chin again
16 for having me, and Councilman Nelson and my
17 friend, Mr. - - over there. Listen, I am the
18 least educated person that spoke today, but what I
19 know is this bill, and it has been my life for the
20 last decade. I memorized the bill. I know the
21 ins and outs of the 9/11 communities, so I am here
22 to humanize what these doctors and others
23 couldn't. I have been to 80 funerals in five
24 years, two in the last week. We have lost 30
25 people in 2013, 28 of them cancer. I don't care

1 if you get an MD or a PhD or anything that ends in
2 a D, you don't need to be a rocket scientist to
3 know that 9/11 and its aftermath has caused these
4 cancers. We no longer have to prove that 9/11 got
5 us sick. It is up to the government to prove that
6 9/11 didn't make us sick. Due to absorption, to
7 due nose, mouth and skin, these toxins made these
8 men and women sick, and a lot of them have passed
9 away. But what I do know is that Dr. Howard has
10 done a phenomenal, magical job in getting cancers
11 added to the bill. It takes decades of studying,
12 he did in a couple of years, so kudos to Dr.
13 Howard. Kudos to Mount Sinai and kudos to the
14 FDNY for doing the great job that they are doing.
15 When this bill runs out in 2016, it will be
16 renewed, but like in 2010 when we did get the bill
17 passed, a lot of people left us. They left us
18 high and dry when we walked the halls of Congress
19 for eight years thinking the bill wouldn't get
20 passed. I hope those people have a renewed energy
21 and focus and join us on the Capitol in getting
22 the bill renewed in 2016. We can't wait until the
23 end of 2016. The process will start in the very
24 near future. The healthcare part will always stay
25

1 up and running. I guarantee that. It is the
2 compensation part that will probably wind up
3 running out, but when the new waves of cancers
4 come and the asbestos cancers come that take 15,
5 20, 30 years to manifest, we are going to need to
6 compensate these men and women. So with that
7 being said, we have a lot of work ahead of us, and
8 what is more important we should be talking about
9 stuff like on October 3rd is the deadline to file
10 for the BCF [phonetic] of this year. People need
11 to know that. That information needs to get out.
12 People need to know that we are D.C. now fighting
13 for sequester, while they are trying to cut ten
14 percent of the Zadroga bill, which is going to cut
15 into the healthcare and the compensation. We have
16 23 co-sponsors. There is 26 members of the New
17 York delegation and only 17 of them have co-signed
18 so far. We need to put pressure on the New York
19 delegation to find the same energy that they had
20 in 2010 when they all wanted to take pictures of
21 9/11 responders who walked the halls of Congress
22 for ten years. So with that being said, thank you
23 to the Council again for having me, and great job
24 by all the doctors, and I look forward to
25

1
2 everybody working together without egos, in
3 harmony for the best interest of the people in
4 Lower Manhattan and the 9/11 community. Thank
5 you.

6 CHAIRPERSON NELSON: Thank you very
7 much.

8 MARY PARILLO: Hard act to follow,
9 John. Hi. My name is Mary Parillo. I am a
10 longtime resident of 125 Cedar Street and a
11 patient at the World Trade Center Health Program
12 Survivor Program. The following statement is by
13 Kimberly Flynn [phonetic] who serves as the chair
14 of the World Trade Center Health Program Survivor
15 Steering Committee, who could not be here today,
16 and on behalf of the World Trade Center Health
17 Program Survivor Steering Committee, I'd like to
18 thank Civil Service and Labor, Lower Manhattan
19 Redevelopment Committees for the opportunity to
20 testify. As we all know, the Zadroga Act provides
21 the healthcare for WTC certified conditions to
22 both responders and survivors--residents, students
23 and area workers whose health was harmed by the
24 destruction of the World Trade Center. The
25 committee that Kimberly chairs, the Survivor

1 Steering Committee, was established by the Zadroga
2 Act to advise federal health program as to ensure
3 that it meets the needs of 9/11 survivors and
4 includes representatives from the community
5 including three Lower Manhattan community boards
6 and community based organizations and labor
7 unions. The exposures that occurred occurred on
8 the morning of 9/11 and those that occurred from
9 the fires for a month after were extraordinary in
10 magnitude and intensity. In addition with respect
11 to survivors, it is important to remember that
12 less than 19 percent of the downtown apartments
13 were cleaned in the EPA's 2002-2003 indoor
14 cleanup, a program which excluded the area above
15 Canal Street and all workplaces in the affected
16 area. Given the chemical compounds of the smoke
17 and dust there is great potential for simultaneous
18 and synergistic exposures to substances that were
19 carcinogenic, mutagenic, immune toxic and
20 endocrine disrupting. The addition of the 50
21 cancers to the World Trade Center conditions by
22 administrator John Howard was a principled and
23 scientifically sound decision that ensures that
24 responders and survivors alike will have access to
25

1 the healthcare they need and deserve for their
2 9/11 related cancers, but many in the community
3 are not yet aware of the recent expansion of
4 coverage to cancers, including the fact that
5 childhood cancers are now covered--that is all
6 cancers that appear in 9/11 affected people under
7 20 years old at the time of the diagnosis. So we
8 ask that the Council please include the survivor
9 program in any resolution that emerges from this
10 hearing. By way of an update, since the
11 implantation of the administrator's directive more
12 than 76 residents, students and area workers have
13 had their cancers certified as WTC related. Many
14 residents and workers were also unaware that WTC
15 centers of excellence are working to develop an
16 extensive cancer provider network in the New York
17 City area available to survivors and responders
18 alike with the goal of assuring patient choice and
19 an excellent standard of cancer care. Currently
20 that network not only includes New York City
21 Health and Hospitals Corporation, SUNY Stonybrook
22 and Mount Sinai, but also Memorial Sloan-Kettering
23 and other premier cancer centers. In the April
24 2013 Mount Sinai study, which is the focus for
25

1
2 today's hearing and is the third early assessment
3 of cancer outcomes for our responders like the
4 previous studies conducted by FDNY and WTC Health
5 Registry, the Sinai study of cancer incidence
6 among responders shows an increase in thyroid,
7 blood and lymph and prostate cancer and also soft
8 tissue cancer. These studies reveal a signal that
9 experts expect to grow stronger. Moreover both
10 FDNY and Mount Sinai detected an increase in
11 incidence for all cancer sites combined. The
12 Survivor Steering Committee strongly supports such
13 studies. Such research is only possible with a
14 strong foundation of ongoing surveillance of WTC
15 health programs patients, monitoring and registry
16 populations. Also, finally, the SSC and Community
17 Boards 1, 2, and 3 have called on the World Trade
18 Center Health Program to address the fact that we
19 know very little about the physical effect of the
20 World Trade Center disaster on more than 30,000
21 children living or attending school or daycare
22 downtown. Research on pediatric environmental
23 health effects of 9/11 including respiratory,
24 developmental and endocrine impacts should be an
25 immediate WTC Health Program priority. We

1
2 urgently need an understanding of whether or how
3 affected children are at increased risk for late
4 emerging cancers including those as a result of
5 their unprecedented World Trade Center
6 environmental exposures. Thank you.

7 CHAIRPERSON NELSON: Thank you, Ms.
8 Flynn. There is one other person who just joined
9 the panel, Danny Noonan.

10 JOHN FEAL: Can I just say one
11 thing because I do have to leave. To the
12 Councilman who is not here anymore he was harping
13 on the prostate, and I am not letting the cat out
14 of the bag here because it was a public slip up
15 last week and nobody caught it. Prostate cancer
16 is going to be added to the bill in the very near
17 future, and for me to say something like that that
18 means it is going to be added. You can bank on
19 that. We still have to get brain cancer. I know
20 37 cases of our studies of people with brain
21 cancer, so prostate cancer will be added.

22 CHAIRPERSON NELSON: Thank you for
23 reporting that.

24 CATHERINE MCVAY HUGHES: And also
25 just clarification of the earlier discussion about

1
2 the World Trade Center Scientific Technical panel
3 when they were actually taking a vote on the three
4 cancers--brain, pancreatic and prostate, it was a
5 very, very close vote. It was a very, very long
6 discussion about those particular types of cancer.
7 Right, and rare cancers are also covered.

8 CHAIRPERSON NELSON: Mm-hmm. Well,
9 thank you for that. Mr. Noonan can just join the
10 panel. I should have called you up earlier. I am
11 sorry. I should have called you up with this
12 panel.

13 DANNY NOONAN: It's great. Thank
14 you very much. I would like to thank the
15 Committee. My name is Danny Noonan. I am a
16 former member of the FDNY. I was retired prior to
17 9/11; however, when I recognized the scope and
18 size of the disaster I felt compelled to respond
19 to assist in the rescue and recovery efforts, and
20 particularly the ten firefighters from my house,
21 Engine 33 and Ladder Company 9. In those early
22 days, we had 5,000 of our fellow citizens were
23 missing and 500 firefighters were the early
24 reports. When I was a young firefighter when I
25 first went on the job, I had two years on the job

1
2 and I responded first to the infamous New York
3 Telephone Company fire. This was the second most
4 deadliest fire in the history of New York City
5 behind 9/11. After my exposure at that toxic
6 fire, I was subsequently diagnosed with leukemia.
7 In the aftermath of working on 9/11, working on
8 the pile, I worked on the pile until I got sick,
9 my leukemia counts have increased. Since my
10 leukemia is pre-9/11 I and other first responders
11 like me are ineligible for cancer certification by
12 NIOSH. I have heard today these physicians say
13 how our first responders need to be taken care of.
14 I hope the Council can take steps to recognize and
15 correct this inequitable application. Thank you
16 for your time.

17 CHAIRPERSON NELSON: Thank you, Mr.
18 Noonan. We appreciate it. Council Member Chin,
19 have any...?

20 CHAIRPERSON CHIN: Yeah, I really
21 wanted to thank this panel, especially John Feal
22 for all the work that you do in terms of this
23 advocacy and we will continue to work with you and
24 make sure that this bill is renewed and there is
25 money for these programs to help everyone who is

1
2 in need. Community Board 1, Catherine, I know you
3 guys will make sure we will stay on top of this
4 issue because that is the only way to get it done
5 is from the advocacy of all of you and all the
6 community people. Because even like the
7 sanitation union, we had sanitation workers who
8 were down there, NYPD police officers who were
9 down there, the city should be working with us to
10 get those data to help us with these studies, and
11 that is what Council Member Levin was talking
12 about. Why don't they just turnover this
13 information so that we can really improve on this
14 study. We will continue to advocate, and thank
15 you all of you for your service.

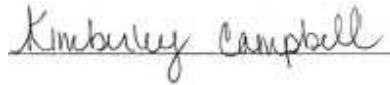
16 CHAIRPERSON NELSON: I'd like to
17 thank everybody who attended today and all of you
18 who are here and who care. Obviously the fight
19 goes on and we have a lot of very powerful people
20 working with us, so thank you so much. Meaning
21 you. This meeting is adjourned.

22 [gavel]

Y C E R T I F I C A T E

I, Kimberley Campbell certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature

Handwritten signature of Kimberley Campbell in cursive script, written over a horizontal line.Date _____ 7/11/13