

CITY COUNCIL  
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HEALTH JOINTLY WITH  
COMMITTEE ON HOSPITALS

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May 15, 2020  
Start: 10:02 a.m.  
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HELD AT: Remote Hearing

B E F O R E: MARK LEVINE  
Chairperson

CARLINA RIVERA  
Chairperson

COUNCIL MEMBERS:  
Diana Ayala  
Francisco Moya  
Antonio Reynoso  
Mathieu Eugene  
Alan N. Maisel  
Keith Powers  
Andrew Cohen  
Robert Holden  
Alicka Ampry-Samuel  
Inez Barron

## A P P E A R A N C E S (CONTINUED)

Dr. Mitch Katz, President and CEO  
New York City Health and Hospitals

Demetre Daskalakis, Deputy Commissioner  
New York City Department of Health and  
Mental Hygiene

Dr. Ted Long, Vice President of  
Ambulatory Care  
New York City Health and Hospitals

Jackie Bray, Deputy Executive Director  
Track and Trace Corps.

Dr. Jay Varma, Senior Advisor of Public  
Health to the Mayor

Henry Garrido  
New York City Resident

Charles King, Representative  
Housing Work

Betsy Morales Reid, Senior Director  
Health Initiatives for the Hispanic  
Federation

Albert Fox Cahn, Executive Director of  
Surveillance Technology Oversight Project  
Urban Justice Center

Hallie Yee, Policy Coordinator  
Coalition for Asian American Children and  
Families

Max Hadler, Director of Health Policy  
New York Immigration Coalition

Christ Norwood, Executive Director  
Help People

Kaushal Challa, CEO  
Charles B. Wong community Health Center

Arlene Cruz  
Make the Road New York

Anthony Feliciano, Director  
Commission of the Public Health System

Mark Harrington  
Treatment Action Group

Guillermo Chacon  
Latino Commission on AIDS

Kelly Grace Price  
Close Rosie's

Kim Watkins  
New York City Resident

1 COMMITTEE ON HEALTH JOINTLY WITH COMMITTEE ON  
HOSPITALS

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2  
3 SERGEANT-AT-ARMS: With the Committee on  
4 Hospitals. Would all Council members and Council  
5 staff please turn your video on to at this time?  
6 Please place all cell phones and electronic devices  
7 to vibrate. You may submit you testimonies to  
8 [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov). I repeat. That's council  
9 [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov). Thank you.

10 UNIDENTIFIED: Chairman, you are  
11 unmute.

12 [background comments]

13 CHAIRPERSON LEVINE: Very well. Take  
14 two. Good morning everyone. We are going to gavel  
15 in.

16 [gavel]

17 CHAIRPERSON LEVINE: and I want to thank  
18 you all for joining us at this virtual joint hearing.  
19 Thank you all for being here. I want to first thank  
20 my co-chair, Council member Carlina Rivera, as well  
21 as Speaker Corey Johnson who is joining us today.  
22 And I would like to turn it over to our Speaker for  
23 opening remarks.

24 SPEAKER JOHNSON: Thanks, Mark. Good  
25 morning, everyone. I am Council member Corey

1 Johnson, the Speaker of the New York City Council and  
2 I would like to start off by thanking my colleagues,  
3 Council member Levine and Rivera, for holding this  
4 joint hearing. Today, we will discuss the city's  
5 plan for COVID-19 testing and contact tracing. We  
6 expect to hear from New York City Health and  
7 Hospitals, the Department of Health and Mental  
8 Hygiene, and members of the public. I am glad the  
9 administration is here today and I want to thank them  
10 for their work during these immensely challenging  
11 times for our city. Since the novel coronavirus  
12 first emerged in last 2019, it has spread rapidly  
13 around the world. Extreme preventative measures,  
14 such as social distancing, put in place in early  
15 March, may have helped stem infections. Hospital  
16 capacity has stabilized, but the city has taken a  
17 beating and, on May 4th, Governor Cuomo announced a  
18 phased, regionally based reopening plan for the state  
19 set to being today. Contact tracing plays a very big  
20 role in this plan. There are numerous considerations  
21 and steps needed to ensure our contact tracing  
22 program is successful. For example, there needs to  
23 be support provided to those who will need to  
24 isolate, including resources and wrap-around services  
25

1  
2 as needed, there needs to wide scale and accessible  
3 testing, a robust and culturally representative and  
4 inclusive test and trace staff, and clear  
5 communication with the public, including those who do  
6 not speak English as their primary language. The  
7 communities hit the hardest by this pandemic, which  
8 data indicates is black and Latin X New Yorkers, must  
9 be involved in the test and trace efforts. We also  
10 know that individuals who are undocumented, disable,  
11 experiencing homelessness, and those who are  
12 incarcerated, have been greatly impacted, as has the  
13 Orthodox Jewish community. This program should help  
14 to continue to examine and address equity concerns  
15 related to the pandemic. Going into this, we know  
16 that a test and trace program is complex, multi-  
17 faceted, and crucial to the reopening of the city.  
18 We also know that, for many, many years, contact  
19 tracing has been performed successfully by experts  
20 within the comp department of Health and Mental  
21 Hygiene. Lastly, Mayor de Blasio announced the  
22 formation of the New York City Test and Trace Corps  
23 which is to be housed and run under Health and  
24 Hospitals. While DOHMH will be involved in the core,  
25 it is unclear why it was decided that Health and

1  
2 Hospitals should lead such an immense effort. What  
3 is clear is the serious dysfunction playing out  
4 behind the scenes at a time when New Yorkers  
5 desperately need to have confidence in their seeming  
6 government. That confidence has been eroded daily by  
7 leaks and agency versus agency in fighting. The  
8 future of our city, literally, hanging in the  
9 balance. Enough is enough. New Yorkers deserve  
10 better. Today, we will seek a more thorough public  
11 explanation as to why the Department of Health and  
12 Mental Hygiene is no longer the lead on work they  
13 have done for individuals diagnosed with HIV, Ebola,  
14 and other infections for decades. Contact tracing  
15 has always been a core function of the Health  
16 Department, an agency of the city Council on  
17 oversight over and it regularly oversees similar  
18 efforts to contain outbreaks of sexually-transmitted  
19 diseases, tuberculosis, and other communicable  
20 diseases. Although Health and Hospitals has been a  
21 leader, a major leader, in the fight against COVID-  
22 19-- and we are grateful for that-- contact tracing  
23 is simply something that they have not previously  
24 been responsible for. We need to know if they are up  
25 for this task and how they will accomplish it. Now

1  
2 it is not the time to gamble with people's lives.  
3 Now is not the time to potentially delay a massive  
4 undertaking, one which requires on boarding thousands  
5 of people and being able to test tens of thousands of  
6 people per day. The health and economic impact of  
7 the pandemic are enormous. Our city is strong and  
8 resilient and we are all eager to return to a way of  
9 life more closely resembling the past. In order to  
10 reopen quickly, efficiently, safely, our track and  
11 trace program must be strong. I am proud of the work  
12 that we have done so far and I look forward to  
13 discussing the city's preparedness in greater detail  
14 today. I want to thank you all for attending and I  
15 will now turn it back over to the Council member  
16 Levine, the Chair on the Council's Committee on  
17 Health.

18 CHAIRPERSON LEVINE: Thank you so much,  
19 Mr. Speaker. Good morning, again, everyone. I am  
20 Council member Mark Levine, Chair of the city  
21 Council's Health Committee. And, in addition to  
22 thinking you, Mr. Speaker, and, of course, our co-  
23 chair, Council member Carlina Rivera, [inaudible  
24 00:06:58] many times over. I know how painful that  
25 this is for everyone who is part of this hearing



1 today. And so, as we move forward, nothing matters  
2 more than minimizing further loss of life. That is  
3 what is at stake with the contact tracing program we  
4 are discussing today. As our city undertakes what is  
5 arguably the biggest and most complicated effort so  
6 far in our battle against this horrible pandemic.  
7 It's not an exaggeration to say that if we don't get  
8 this right, if we don't get testing, tracing, and  
9 isolating right, there is no reopening of our  
10 economies safely. Period. So all of us need to be  
11 obsessed with getting this right. The good news is  
12 that we have the greatest Health Department in the  
13 nation. A department with vast experience in exactly  
14 this kind of work. When graduate programs and public  
15 health around the nation study contact tracing, they  
16 study the exemplary work of the New York City health  
17 Department. Our health department is successful in  
18 pioneering work with contact tracing as a tool to  
19 battle HIV. Our health department built a large and  
20 successful system for contact tracing in the TB  
21 outbreaks of the 90s and beyond. Etcetera.  
22 Etcetera. And contrary to what you might think,  
23 these tracing programs were not small. In the 2014  
24 Ebola outbreak, we had to trace thousands of  
25

1  
2 travelers from affected areas of Africa. These  
3 successful contact tracing systems are still in place  
4 in our health department. Some of the same  
5 innovative leaders who built these programs are still  
6 in our health department. So, you might think that,  
7 as we confront the coronavirus pandemic, contact  
8 tracing would be led by the agencies whose core  
9 mission as defined in the New York City charter is,  
10 quote, the control of communicable and chronic  
11 diseases and conditions hazardous to life and health,  
12 unquote. You might think that we would do what every  
13 other jurisdiction in America is doing. That we  
14 would have our health department run contact tracing  
15 for COVID-19. As you all know, this is not the case.  
16 We are, in fact, rebuilding these systems in another  
17 agency. And to anyone who says that we had to take  
18 this vital program out of the health department so  
19 the contact tracers could be union jobs, that is not  
20 true. These could have and should have been union  
21 jobs at the health department. To anyone who says we  
22 needed to take this program out of the health  
23 department for ease of contracting, well, we are  
24 under a state of emergency declaration now, which  
25 greatly uses contracting at DOHMH and all agencies.

1  
2 Now, please, don't mistake my comments as a critique  
3 of H&H. I hold public hospitals in enormously high  
4 esteem. I know well and have worked closely with  
5 both Dr. Mitch Katz and Dr. Ted Long and have  
6 enormous respect for their abilities and  
7 accomplishments. My concern, rather, arises out of  
8 our failures to capitalize on the strength of DOHMH.  
9 One such strength is their ability to gather and  
10 publicize data in a way that serves the public while  
11 respecting privacy. To ensure we get that right, we  
12 will be hearing today and import bill. A pre-  
13 considered introduction by Council member Ritchie  
14 Torres which would require daily reporting on details  
15 of the contact tracing program including the number  
16 of employees of such program and language spoken, as  
17 well as the number of individuals identified and  
18 interviewed for the purposes of this program  
19 disaggregated by their race, gender, and age of the  
20 individual. Such information is critical in our  
21 fight against the pandemic that has been defined by  
22 profound racial inequality. That is why one of the  
23 key questions we need to address today is the extent  
24 to which community organizations on the ground in the  
25 most impacted communities have been given a formal

1  
2 role in this program. Contact tracing will be  
3 complicated to explain to New Yorkers. There will be  
4 a norm is concerned about privacy, about the  
5 challenges of quarantine, about enforcement. We need  
6 to have public trust and confidence in our contact  
7 tracing program. We need there to be full  
8 transparency. That is why we are holding this  
9 hearing today and I very much look forward to a  
10 robust discussion with the administration and to  
11 include in the voice is of advocates, experts, and  
12 members of the public. Thank you all for being part  
13 of this. And now I would like to pass it off to the  
14 Council member Rivera for opening statements.

15 CHAIRPERSON RIVERA: Good morning,  
16 everyone. I am Council member Carlina Rivera, chair  
17 of the Committee on Hospitals. I would like to start  
18 off by thanking my colleagues, Speaker Johnson and  
19 Council member Levine for chairing this hearing with  
20 me today. As Baker and Council member Levine  
21 discussed, we will be examining the city's plan for  
22 COVID-19 testing and contact tracing. As the Speaker  
23 and Council member Levine, our public hospital  
24 system, H&H, will be leading this massive and crucial  
25 effort. H&H hospitals bore the brunt of the COVID-19

1  
2 onslaught during one of the bleakest periods in our  
3 cities history and the efforts of H&H staff, doctors,  
4 nurses, technicians, custodial staff, administrative  
5 staff, all staff, were nothing short of heroic.  
6 Thank you. In my nearly two and a half years as  
7 Chair of the Council's Committee on Hospitals, I have  
8 seen them many challenges that our public hospital  
9 system faces. Some which they have overcome and some  
10 then they are still working to address. But I've  
11 always been proud and confident of everyone working  
12 at H&H where no one seeking care is ever turned away  
13 regardless of their insurance status or ability to  
14 pay for medical services. And during the pandemic, I  
15 have gotten to know many of the team members at DOHMH  
16 and, while I certainly had questions and concerns  
17 with some of their decisions, I never questioned  
18 their belief and working to address this crisis as  
19 best they can. Today, though, I am disappointed. I  
20 am disappointed there are two health-related agencies  
21 have had their fighting exposed in the New York  
22 Times, Politico, and other media outlets. I'm  
23 disappointed that the de Blasio administration  
24 decided that the middle of the pandemic was the best  
25 time to institute a bureaucratic reshuffling that

1 potentially creates new and unnecessary obstacles for  
2 the critical, complicated, and sensitive work of  
3 contact tracing. I know Dr. Barbot, who is not here  
4 today, and Dr. Katz would rather focus on the mission  
5 at hand, curbing the COVID-19 pandemic. So, while we  
6 must address these concerns today, I also hope we can  
7 focus on today's hearing topic. Contact tracing.  
8 Let's focus on the policy. It is precisely because  
9 providing quality medical care is at the core of  
10 H&H's mission that I have such concerns about H&H  
11 leaving the city's massive, complex, and crucial  
12 contact tracing program. I have great faith in Dr.  
13 Long, thin essential in helping H&H navigate this  
14 crisis, but how will this added responsibility impact  
15 our hospitals which was nearly straying to the  
16 breaking point just weeks ago? Who will take over  
17 the work Dr. Long and others at H&H have been  
18 focusing on to ensure H&H remains ready to provide  
19 the vital health care that so many New Yorkers depend  
20 on? And how will H&H, for the first time, handle  
21 running a program that, for over a century, has been  
22 in the hands of DOHMH? Numerous public health  
23 experts have raised these concerns in the past few  
24 weeks and New Yorkers deserve as Sharon says that  
25

1 their hospitals will continue to be there for them as  
2 we began reopening the economy. And especially if,  
3 God forbid, another way of infections is unleashed on  
4 the city. I hope we will hear these answers and more  
5 today and I hope that, if after these policies are  
6 seriously examined, the de Blasio administration will  
7 commit to making the right decision about who leads  
8 the contract tracing program regardless of the  
9 political consequences. Thank you all for attending  
10 today. I would like to now acknowledge our  
11 colleagues who have joined us today. Council members  
12 Powers, Holden, Reynoso, Cohen, Maisel, Eugene,  
13 Ampry-Samuel, Lander, Moya, Rosenthal, Barron, and  
14 Yeger. Before we begin hearing testimony, our  
15 committee counsel will go over some procedural items.

17 COMMITTEE COUNSEL: Thank you, Chair  
18 Rivera. I am Sara Liss, committee counsel in the  
19 legislative division of the New York City Council.  
20 Before we begin testimony, I want to remind everyone  
21 that you will be on mute until you are called on to  
22 testify. After you are called on, you will be un-  
23 muted by the host. If, at any time, you place  
24 yourself back on mute, you will need to be un-muted  
25 again by the host. Please listen for your name to be

1 called. I will also be periodically announcing to  
2 the next panelist will be. We will first hear from  
3 members of the administration, Dr. Mitch Katz,  
4 president and CEO of New York City Health and  
5 Hospitals, Dr. Ted Long, executive director of the  
6 Test and Trace Corps, Jackie Bray, deputy executive  
7 director of the corps, Dr. Andrew Wollack, chief  
8 medical officer of the core, Dr. Jay Varma, Senior  
9 advisor for public health to the Mayor, and Dr.  
10 Demetre Daskalakis, advisor DOHMH, deputy  
11 commissioner for disease control. I will first  
12 administer the oath and, after, I will call on each  
13 panelist separately from the administration to  
14 respond to the oath. Chair Levine will then cue you  
15 when it is your turn to testify. I would like to  
16 remind everyone that, unlike our typical Council  
17 hearings, we will be calling individuals one by one  
18 to testify. Council members who have questions for a  
19 particular panelist sure to use the array's hand  
20 function in Zoom. You will be called on after the  
21 panelists have completed their testimony. We will  
22 be limiting Council member questions to five minutes.  
23 And this includes both questions and answers. Please  
24 note that, for the purposes of this virtual hearing,  
25



1  
2 we will not be allowing the second round of  
3 questioning. Thank you. After administer the oath  
4 to all members of the administration that will be  
5 testifying or answering questions, Chair Levine will  
6 cue Dr. Mitch Katz to testify. I will now administer  
7 the oath. Do you affirm to tell the truth, the whole  
8 truth, and nothing but the truth before this  
9 committee and to respond honestly to Council member  
10 questions? Dr. Katz?

11 DR. KATZ: Yes.

12 COMMITTEE COUNSEL: Dr. Long?

13 DR. LONG: Yes.

14 COMMITTEE COUNSEL: Deputy Executive

15 Director Bray?

16 DEPUTY EXECUTIVE DIRECTOR BRAY: Yes.

17 COMMITTEE COUNSEL: Dr. Wallock?

18 DR. WALLOCK: Yes.

19 COMMITTEE COUNSEL: Dr. Varma?

20 DR. VARMA: Yes. I do.

21 COMMITTEE COUNSEL: And Dr. Daskalakis?

22 DR. DASKALAKIS: Yes. I do.

23 COMMITTEE COUNSEL: Thank you all. I

24 will now turn it back to Chair Levine.

25

1  
2                   CHAIRPERSON LEVINE:     Thank you very  
3 much, Sara, and now, Dr. Katz, you can begin your  
4 testimony as soon as you are ready.

5                   DR. KATZ:     Thank you so much and I want  
6 to say good morning to the Speaker and to Chairwoman  
7 Rivera and to Chairperson Levine. And thank you for  
8 holding this hearing. Thank you for inviting us. I  
9 am Dr. Mitch Katz. I am the president and CEO of New  
10 York City Health and Hospitals. I want to introduce  
11 you to our great team that are doing the Testing and  
12 Contact Tracing Core. With me today is Dr. Ted Long,  
13 who is the executive director of testing and tracing.  
14 Jackie Bray, the deputy executive director, Dr.  
15 Andrew Wallock, the chief medical officer. Dr. Jay  
16 Varma is the Mayor's senior advisor for public  
17 health, but also was previously the deputy  
18 commissioner of DOHMH, and Dr. Demetre Daskalakis,  
19 who is currently the deputy commissioner for disease  
20 control and DOHMH. Also, part of our team is Dr.  
21 Neil Vora, who is from the Department of Health and  
22 Mental Hygiene. He is going to be the director of  
23 tracing. And Dr. Amanda Johnson, the director of  
24 isolation. So, I hope that you can see that the team  
25 that is going to be doing this function for the city

1  
2 is an integrated team of both Health and Hospitals  
3 and DOHMH and the Mayor's Office working together  
4 with our common goal, which has been stated while by  
5 the Chairs that we want to get New York City reopened  
6 in a way that is safe and we want to do it in a  
7 culturally competent way. When the Mayor announced  
8 the creation of the Test and Tracing Corps, the  
9 vision that underlies that-- and I think this is so  
10 important and about understanding where we are-- is  
11 that there are three pillars. Contact tracing well  
12 not work. In fact, I cannot even be begun without  
13 testing. And once we have done contact tracing and  
14 people need to be isolated or corn teamed, it will  
15 only work if there is a safe place for people to go.  
16 Many people in our city cannot quarantine or isolate  
17 in their homes. They are living in cramped, multi-  
18 generational family homes where there is a risk to  
19 other people. So, I think that the vision of having  
20 this as an organized project, collaboratively done by  
21 Health and Hospitals and DOHMH makes much more sense  
22 when you think about it as three pillars. I think  
23 there would be tremendous harm to think that contact  
24 tracing done and isolation from the ability to do the  
25 testing and the ability to isolate people could be

1  
2 nearly as effective. In terms of those functions, I  
3 am very proud of how well Health and Hospitals has  
4 done on testing. We have currently stood up 23  
5 different testing sites and were most affected  
6 neighborhood. We are currently doing 14,000 tests  
7 per day. That is not me miss reading the 14,000  
8 tests per day. And our aim is to get up to 50,000  
9 tests per day. We have also already organized hotels  
10 where people can be isolated or quarantined. And,  
11 from our experience early on in COVID-- and just as  
12 my experience as a primary care doctor, one of the  
13 important lessons is that the reason you may be  
14 isolating or quarantines earrings Psalm one is  
15 because of COVID. That doesn't change the fact that  
16 they have diabetes or hypertension or severe asthma.  
17 You can actually isolate and quarantine people went  
18 about their medicines, without the ability to be able  
19 to quickly hospitalize them if they require  
20 hospitalization. So, our vision, and the vision that  
21 underlies this program is the idea that these three  
22 pillars would happen smoothly in an integrated  
23 fashion. It, in no way, it takes away from the  
24 tremendous expertise and experience of DOHMH doing  
25 contact tracing. Dr. Demetre Daskalakis has already

1 identified 40 supervisors who work for DOHMH who will  
2 be not only involved in the training, but and  
3 assignments and doing the difficult work that is  
4 required when people are not following orders or  
5 don't understand orders or need additional help to  
6 know what is the right way to handle someone. We  
7 have dealt with many difficult situations to gather  
8 in the past few months. There have been so many  
9 unknowns about this virus. I do think that the fact  
10 that Health and Hospitals is able to hire people  
11 rapidly makes a difference. I certainly understand  
12 what you are saying, Chair Levine, about appreciating  
13 the idea that they would be hired by DOHMH. I would  
14 say that that was the prior plan. That the prior  
15 plan would have had them be hired by a  
16 nongovernmental entity. I make no apologies for  
17 being a public sector person and believing in the  
18 public sector and believing that critical government  
19 role should be done by government employees. Others  
20 can differ and feel that, well, in order to have the  
21 speed and have it not be in Helping Hospitals, it  
22 would have been better to go with a nongovernmental  
23 nonprofit entity, but that would never be what I  
24 would say. I do believe in the public sector and I  
25

1 think that the experience of Health and Hospitals  
2 doing this work very successfully around COVID shows  
3 the sense that this Council showed in always  
4 supporting Health and Hospitals and making sure that  
5 we are around to care for people. Also, I want to  
6 note that when people are in isolation and  
7 quarantine, we also have to not only meet their  
8 medical needs, but we have to meet their needs for  
9 food, we have to meet their needs for social  
10 services. Having Jackie Bray, who used to be the  
11 deputy director for the Department of Social  
12 Services, is a great gain for us and I think, again,  
13 these are services that we are used to providing for  
14 our patients along with the kind of remote medical  
15 care that they are going to need. I don't want to  
16 take up more of our time. I know that the Council  
17 has important questions and important recommendations  
18 and guidance you want to give us. My recommendation  
19 would be that the comments that I did were reviewed  
20 by all of our team members and that would serve as  
21 our initial statement. I am sure that you will have  
22 questions and I will answer those that I can. I will  
23 send those that pertain to other areas to one of the  
24 other panelists and or, obviously, list members of  
25

1  
2 your Council have a specific question for someone,  
3 you will tell me that you would like somebody to  
4 answer a specific question and so they will. Thank  
5 you so much for the opportunity before this Council.

6           SPEAKER JOHNSON: Thank you, Dr. Katz. I  
7 just want to pop right in-- and you may have  
8 addressed some of this in your opening statement,  
9 but, again, I think it is important to get these  
10 answers on the record to some other question that the  
11 Council house today. Why was Health and Hospitals,  
12 the entity that treats infectious disease, rather  
13 than DOHMH, they entertain that monitors and contains  
14 infectious disease, chosen as the lead agency for  
15 this massive initiative? Why was that decision made?

16           DR. KATZ: Because two of the three  
17 pillars necessary for success were already and Health  
18 and Hospitals. The testing piece was already Health  
19 and Hospitals and the hotel program that would  
20 isolate and quarantine people in their rooms was in  
21 Health and Hospitals. And so, then the third part,  
22 which we would, of course, recognize the tremendous  
23 expertise, ability, skill of DOHMH, we have. We  
24 don't have to lose that. I don't see the loss. I  
25 see, as part of our team, Dr. Daskalakis. I see Dr.

1  
2 Varma, who used to be part of DOHMH. I see Dr. Vera,  
3 who is not here with us today from DOHMH. I see the  
4 40 supervisors from DOHMH. The computer systems and  
5 the data systems remain those of DOHMH. What I feel  
6 we have to offer is the ability to rapidly hire 1000  
7 tracers in a very short period of time and still have  
8 them be a government employee. And I think that  
9 those things together are the strongest factors to  
10 me.

11 SPEAKER JOHNSON: So, it was only an  
12 operational decision?

13 DR. KATZ: Yes.

14 SPEAKER JOHNSON: And H&H is not, of  
15 course, all hospitals in New York City. They don't  
16 have of those two pillars. How will you coordinate  
17 with the private hospitals?

18 DR. KATZ: So, you are absolutely right,  
19 Speaker. We are 11 hospitals. But all of the  
20 testing sites are now being run by-- The community  
21 testing sites are now being run by Health and  
22 Hospitals. Hospitals are, of course, doing testing  
23 themselves of their own patients, but the community  
24 sites which are in all of the ethnically diverse  
25



1 neighborhoods of New York City and NYCHA sites, those  
2 are Health and Hospital testing sites. Of course--

3  
4 SPEAKER JOHNSON: What--

5 DR. KATZ: Go ahead.

6 SPEAKER JOHNSON: No. Go ahead. Go  
7 ahead, Dr. Katz.

8 DR. KATZ: Of course, when hospitals  
9 have cases, they will get reported throughout the  
10 DOHMH system. They will get assigned to tracers and  
11 the tracers will identify those people. If some of  
12 them need to be quarantined or isolated, they will be  
13 quarantined and isolated in a DOHMH Health and  
14 Hospital hotel. If that person then needs to be  
15 hospitalized at a different hospital, because that's  
16 where they get care, that would not a problem.

17 SPEAKER JOHNSON: At what point was this  
18 decision made and who was ultimately responsible for  
19 making this decision?

20 DR. KATZ: Mayor announced the decision  
21 last Friday. Mayor is the one who is responsible for  
22 organizing the work and responding to this awful  
23 pandemic.

24 SPEAKER JOHNSON: Does H&H usually do  
25 contact tracing?

1  
2 DR. KATZ: Well, again, you know, my  
3 view is that what I am doing is hiring 1000 people  
4 rapidly. I am doing the work that it takes to have  
5 1000 city employees. Everybody has to have a desk or  
6 a computer or they have to be paid. They have to be  
7 logged into the system. There is a tremendous effort  
8 to do that. The ultimate supervision, the part that  
9 is what you most worry about and care and should care  
10 about, we still have all of our partners at DOHMH. I  
11 know Dr. Barbot is not here, but she has expressed to  
12 me on multiple occasions that, to her, the most  
13 important thing is getting the job done and I think  
14 we have a structure where we are not losing anything.  
15 We are maintaining all of the same expertise, but we  
16 are getting the ability to hire faster and we're  
17 connecting it more closely with the other two  
18 pillars.

19 SPEAKER JOHNSON: I agree. Like in City  
20 Council-- and I speak for myself. We just want to  
21 see an effective program. We want a program that  
22 works, that gives confidence to New Yorkers, and that  
23 gets the job done give how important this is. From  
24 the press reports I've read, though, it doesn't seem  
25 like this was the health department's first choice.

1 That, you know, they wanted to keep contact tracing  
2 in house. I don't know, again, how that decision was  
3 made with all the pieces that you just talked about,  
4 but I would hope that, of course, Dr. Barbot and  
5 anyone wants to ensure that this gets done quickly  
6 and appropriately. How do we ensure a seamless  
7 partnership between H&H and DOHMH who have  
8 experienced contract tracers already on staff?  
9

10 DR. KATZ: Well, again, I think it  
11 starts by close collaboration between me and Dr.  
12 Barbot, which exists. There is close collaboration  
13 between Dr. Ted Long and Dr. Daskalakis. They have  
14 worked together and maybe this would be a good time  
15 to ask Dr. Daskalakis to talk about how, in the terms  
16 of the complications of contact tracing, how the  
17 collaboration is going to make sure that people are  
18 appropriately contacted and given the correct advice.

19 DR. DASKALAKIS: Thank you, Dr. Katz.  
20 So, I think you've captured really one of the main  
21 features of this pandemic response which is it is a  
22 multi-agency response and many of the task that were  
23 traditionally thought of to be Department of Health  
24 have been expanded to other agencies throughout the  
25 city. And this is an example of one of those tasks

1 that will be at H&H with heavy assist from Department  
2 of Health. So, as Dr. Katz said, we are working  
3 feverishly with Dr. Long in the rest of the team to  
4 really establish protocols, as well as guidance, to  
5 make sure this goes off seamlessly. But also beyond  
6 providing protocols, we are providing 40 of our best  
7 staff to make sure that, for the city, we work  
8 together very closely and in an integrated way to  
9 execute contact tracing appropriately and with a very  
10 close eye towards equity and community needs. One  
11 really important feature of this is that it seems as  
12 if we discuss it a lot as a public health  
13 intervention. So this is a public health emergency,  
14 and this is an intervention, but I think that one of  
15 the prime ways that DOHMH and Health and Hospitals  
16 will collaborate is to really look at this more as a  
17 service to the population who may need specific  
18 assistance to make sure that they can stays safe if  
19 they are living with COVID-19 or if they are  
20 potentially exposed.

21  
22 SPEAKER JOHNSON: Why couldn't the  
23 Department of Health and Mental Hygiene, do this just  
24 as quickly and add in the technical support on  
25 testing and follow-up?

1  
2 DR. KATZ: Well, start and then let  
3 other people talk. I think, again, that, as an  
4 agency, our ability to hire is much more rapid. I  
5 think that, as you have referred to, Speaker, and the  
6 accounts that you saw, that the alternative way to  
7 get around the challenges in hiring within a city  
8 department was to use a nongovernmental entity. But  
9 that was the proposed solution for the fact that it--  
10 to no detriment of DOHMH-- it is challenging even  
11 under emergency orders to rapidly hire people. The  
12 emergency orders of fact contracting. They do not  
13 waive employment issues. They do not waive the  
14 city's rules about hiring and, as an ancient scene,  
15 we have the ability to hire more rapidly and I think  
16 that the alternative vision was not a vision that the  
17 thousand tracers would be government employees under  
18 DOHMH. I understand why people might have preferred  
19 that, but that was not the choice. The choice was  
20 that they were going to be government workers for  
21 Health and Hospitals, so they were going to be hired  
22 by a nongovernmental entity.

23 SPEAKER JOHNSON: The way in which this  
24 was rolled out, I think, has given many New Yorkers  
25 serious concern about the ability of these agencies

1  
2 to be able to collaborate and work together and do  
3 this well. What assurance can you give us and the  
4 public that the sniping that we have seen, the back  
5 and forth, and the criticism won't undermine this  
6 process? How do we know that decisions made won't  
7 change as there are some other internal  
8 disagreements?

9 DR. KATZ: well, speaker, I think that  
10 it is great that you are holding this hearing, right?  
11 I think that it is always cathartic to, you know, see  
12 everybody even if, sadly, in times of COVID, we are  
13 seeing each other on computer screens, but we are all  
14 here, including members of DOHMH and members who were  
15 previously part of DOHMH and we are committed to the  
16 success. I would also say that I have not read any  
17 attacks on me that were by Dr. Barbot or Dr.  
18 Daskalakis, nor have I made any attacks on DOHMH that  
19 have been-- on anyone in DOHMH. So, you know, I can  
20 ignore that I have read the same things that you have  
21 read. I have seen the same things you've said. I  
22 think we can all agree that not everyone is happy  
23 about this particular structure. There is no reason  
24 to pretend that everybody is happy with that, but I  
25 do think that, at the end, one of the great things

1 about your having the hearing is that, what I keep  
2 hearing is that the most important thing is that this  
3 project succeed. The most important and thing is  
4 that we go forward. We get New York City's safely  
5 out of lockup. We handle this in a culturally  
6 appropriate way. We are already hiring. We are  
7 already training and we have a method of  
8 collaboration that is working.  
9

10 SPEAKER JOHNSON: I agree. We wanted to  
11 succeed and, as I will always say and, anyway, it's  
12 on our chartered mandated responsibility to do  
13 rigorous oversight of city agencies as the city  
14 Council. And on a program as important as that is,  
15 that's why we are having this hearing today. Task  
16 those questions that the public may have and the  
17 public may have to understand how this is going to  
18 work and is this being done effectively and  
19 appropriately. If someone-- Dr. Katz, you can do it  
20 or someone from DOHMH or Dr. Varma or whoever wants  
21 to answer this is so, again, the public understands  
22 what are the core functions of the Department of  
23 Health and Mental Hygiene? You were a public health  
24 Commissioner in San Francisco and in Los Angeles.  
25

1  
2 DR. KATZ: I was. Well, in San  
3 Francisco I was the public health director for 13  
4 years. In Los Angeles, I was part of the health  
5 agency that integrated public health along with  
6 health, but as separate departments. I think, Dr.  
7 Daskalakis, the most appropriate for you to answer  
8 because New York City is very lucky to have and  
9 continue to have a great public health department.

10 DR. DASKALAKIS: Thinking. So, I think  
11 we have a lot of core functions. I think the post  
12 import and in the central tenant is to protect and  
13 promote the health of over 1 million New Yorkers.  
14 And so that is really our mission and our really go  
15 to-- our home base core function. Our work is  
16 actually pretty diverse in terms of what we do. It  
17 involves both messaging, as well as interventions  
18 that touch multiple conditions. So, in my piece of  
19 the world, which is in disease control, most of the  
20 focus is on infectious diseases, but also very  
21 heavily on equity issues as it relates to health care  
22 access, as well as populations who are  
23 overrepresented by certain diseases and conditions.  
24 So, our work ranges from HIV, heart disease, all the  
25



1 way to bioterrorism. I mean, we have a very broad  
2 range and a broad portfolio of what we do.

3  
4 SPEAKER JOHNSON: [inaudible 00:40: 01]

5 Tell me quickly, which still infectious diseases does  
6 the Department of Health work on on the regular  
7 basis?

8 DR. DASKALAKIS: Well, we have about 90  
9 that are reportable, but I will focus on the ones  
10 that are-- at least the ones that have bureaus in  
11 effect. So as you are familiar with, we focus on  
12 vaccine preventable diseases, given our work during  
13 the measles outbreak. We work with HIV and that  
14 specifically is both measuring as well as  
15 interventions like partner notification and also  
16 return name people do care. But, like I said, along  
17 with other prevention measures. Tuberculosis. So we  
18 do have our own tuberculosis clinics and along with  
19 that, we also manage, through directives or therapy,  
20 around 50 percent of-- we actually take care of 50  
21 percent of tuberculosis patients and monitor most of  
22 the others through directly observed therapy. And,  
23 also, are involved with case investigations there.  
24 Viral hepatitis, as well as many other communicable  
25 diseases we cover. I think you are familiar with our

1 work, given your great support on both HIV and STI  
2 and sexually transmitted infections. Some of the  
3 most amazing sexual health clinics in the world are  
4 under the Department of Health and have launched  
5 many, many innovative programs. Along with  
6 measuring, also work to, you know, both identify and  
7 treat these diseases, prevent them, and also, in a  
8 very sort of new strategy in the last few years under  
9 ending the epidemic, really create these to be space  
10 says that do HIV prevention. So we need to  
11 investigate diseases. We also work very diligently  
12 on policy development around that. We also do  
13 assurance of what the care horizon and prevention  
14 horizon looks like in New York City. And, really, we  
15 interact with all levels of government and all  
16 agencies around the use critical issues.

18 SPEAKER JOHNSON: Thank you. I have a lot  
19 of questions, but I'm not going to have a chance to  
20 ask all of them because my co-chairs need to get to  
21 their questions and we have a bunch of other  
22 councilmembers that want to ask questions. But I do  
23 want task my colleagues to give me a couple more  
24 minutes so that I can sort of provide some sort of  
25 topline questions that I think are important to get

1  
2 at the outset of this hearing. The oversight hearing  
3 on New York City's preparedness for coronavirus,  
4 COVID-19 was held on this year, the Department of  
5 Health laid out the activation of the incident  
6 command system which transitioned to DOHMH employees  
7 in various roles to a position that directly  
8 responded to the pandemic. One of these is  
9 positioned filled was disease detectives. Will these  
10 positions and other yearly positions in DOHMH  
11 continue to provide services to fight COVID-19?

12 DR. KATZ: I'll let Dr. Daskalakis  
13 answer. But--

14 DR. DASKALAKIS: Great. So I think we  
15 are absolutely going to be using those disease  
16 detectives to work in the COVID-19 space. I feel  
17 like, as you've heard and maybe you will hear more,  
18 the sort of trace function of the program that will  
19 be held at H&H is only a part of it. A very  
20 important and in big part, but we will continue to do  
21 our work and go deeper into that work and congregate  
22 settings and environments where our disease  
23 detectives will be pivotal in and controlling higher  
24 risk outbreaks across the city. So, as test and  
25 treat-- or test and trace becomes more of a dominant

2 force in New York City, we will also then have the  
3 opportunity to focus deeper into areas where  
4 morbidity and mortality are higher.

5 SPEAKER JOHNSON: How well H&H and DOHMH  
6 ensure that there is a duplication in the work?

7 DR. KATZ: I think the most important  
8 and are the people that appear in the little squares  
9 over our head on the screen. That we've put together  
10 a team that includes both H&H and DOHMH people and,  
11 frankly, we're all working too hard, too busy and  
12 have too much to do to possibly duplicate each  
13 other's work. I think the chance of duplication is  
14 much greater for trying to do things separately and  
15 one group is trying to trace people and a different  
16 group is trying to figure out where they are going to  
17 live. I think that by being together and putting the  
18 three pillars that are interdependent together, we  
19 will decrease duplication.

20 SPEAKER JOHNSON: Will the incident  
21 command system continue to exist?

22 DR. KATZ: Yes.

23 SPEAKER JOHNSON: Will it still be housed  
24 in Department of Health and Mental Hygiene?

25 DR. KATZ: Yes.

1  
2           SPEAKER JOHNSON: Can you describe the  
3 reporting structure of this contact tracing program?  
4 What will be the different components and divisions  
5 of the program? For example, is there a division of  
6 contact tracers? Is there a division of supply  
7 accrual? A division of testing? A division of  
8 wraparound services? Who will be in charge of each  
9 one of those components and divisions? Who will  
10 report to who? If you could explain that and will  
11 the results of the contact tracing be published with  
12 other indicators on a daily and weekly basis?

13           DR. KATZ: All right. Thank you,  
14 Speaker. I'm going to ask Dr. Ted Long, since he is  
15 the executive director of the corps, to explain the  
16 different-- who is doing what. And then maybe he or  
17 Dr. Daskalakis wants to answer the question about  
18 data.

19           DR. LONG: Thanks. Mr. Speaker, thank  
20 you for the opportunity to speak here today. For  
21 those that don't know me, my name is Ted Long. I am  
22 a public hospital primary care doctor and through  
23 throughout the coronavirus crisis, I have continued  
24 to see my patients to get them through that.  
25 Concurrent with that, I have spent a lot of time on

1  
2 our front lines and, when we were nearing our darkest  
3 hour, when we were nearing the coronavirus peak, we  
4 were tripling the size of our ICUs, quadrupling them  
5 in some hospitals. We didn't have enough doctors.  
6 We didn't have enough nurses. We acted fast. And I  
7 am proud to be here today with you all knowing that  
8 we got through. We brought, through an effort that I  
9 lead, thousands of clinicians from across the country  
10 to Health and Hospitals with lightning speed to get  
11 our front line staff through. Our front line staff  
12 now feel that this is one of the most critical things  
13 that we did to, not only survive, but to continue to  
14 provide the highest quality care with no exception to  
15 every New Yorker throughout the crisis and we are  
16 very proud of that. And we want to apply the same  
17 principles here. So, I'll talk about the three  
18 different pillars and I will highlight how we are  
19 applying that principle with bringing people with  
20 rapid speed on the trees pillar. So, the first  
21 pillar is testing. Testing is something that we,  
22 both for this program was created, have been doing  
23 since the beginning of coronavirus. It has always  
24 been important to test people, as it changes what we  
25 do with them. We have been doing testing at our site

1 since FEMA deployed in March and we guided that  
2 deployment. Since then, I'm proud to say we have  
3 opened 23 testing sites and some of the most  
4 honorable communities in New York City. We have  
5 provided tens of thousands of tests to those  
6 communities through those sites with in Helping  
7 Hospitals alone. And we're coordinating with other--

9 SPEAKER JOHNSON: [interposing] Dr. Long,  
10 I don't say this in any way to be rude or to cut you  
11 off, there's just so many questions that I have. The  
12 questions that I've asked, I really just want to--  
13 there's so much I want to get through. The questions  
14 I asked on the structure, on the reporting structure,  
15 on the management structure, on the divisions and  
16 components, if you could just walk us through that,  
17 that would be extraordinarily helpful

18 DR. LONG: Yes. Absolutely. Three  
19 divisions. First, testing lead by our chief medical  
20 officer, Dr. Andrew Wallock. Second division, trace  
21 lead by Neil Vora from the Department of Health with  
22 the 40 experts that Dr. Daskalakis described coming  
23 along with him to be our supervisors, leaders-- and  
24 leaders. Third, take care, if you will, or how can  
25 we make people successful isolating when they are

1  
2 either at home or in hotels and that's lead by a  
3 primary care doctor on my team, Dr. Amanda Johnson.  
4 The under [inaudible 00:47:55] of each of those three  
5 divisions-- because there are so many things that  
6 cut across. IT cuts across, staffing, facilities,  
7 supply chain, or leveraging to the greatest extent  
8 possible everything that we are really good at here  
9 at Health and Hospitals in terms of building things  
10 that scale and doing it fast. The same thing that we  
11 have done every step of the way through coronavirus.  
12 And if I can give you one fact just to highlight  
13 this, the trace operation, with the reported  
14 structure leading up to Neil Vohra from the  
15 Department of Health, Dr. Daskalakis and I talked 10  
16 times a day. We are in very close contact about all  
17 of this. We are a true team in this. I can't do it  
18 without him. I hope he feels the same. Because, I  
19 am going to tell you that as of today, we are  
20 currently training 1000 tracers as we speak and we  
21 have 500 that are being onboard it today. That is  
22 really fast-paced and mirrors how we brought  
23 thousands of doctors into our system almost overnight  
24 that really got our hospitals through this [inaudible  
25 00: 48:51].



1  
2                   SPEAKER JOHNSON: and who reports to who?  
3 Ultimately, you are at the top of the organizational  
4 chart on Ms. and then the three heads of the  
5 divisions report to you?

6                   DR. LONG: Correct.

7                   SPEAKER JOHNSON: Then where do Dr. Varma,  
8 Dr. Katz, and Dr. Daskalakis fit into this? What is  
9 their role on a daily basis to understand how the  
10 expertise that these folks have in this process?

11                  DR. KATZ: I'll take the start of it  
12 because, ultimately, the responsibility does rest  
13 with me with making sure that all the parts get done.  
14 So, Dr. Long reports to me and part of what I'm  
15 praying is the ability to hire legal IT, supply  
16 chain, all the things that Health and Hospitals has  
17 so that they bear fruit in this project. Dr.  
18 Daskalakis, of course reports to Dr. Barbot. Dr.  
19 Barbot is my colleague. And we are, you know,  
20 involved daily in talking about these issues and  
21 making--

22                  SPEAKER JOHNSON: [interposing] And Dr.  
23 Varma?

24                  DR. KATZ: Dr. Varma, as you know, used  
25 to be a DOHMH, now working with the mayor's office,

1  
2 can access to the mayor's office, which has had a  
3 huge role in the lot of the operational issues  
4 underlying COVID such as making sure we have enough  
5 free agents, making sure we have enough PPE. Making  
6 sure that we have the right partners to contract  
7 with.

8           SPEAKER JOHNSON: And is there an  
9 organizational chart that exists on paper that could  
10 be shared with the city Council so that we can--

11           DR. KATZ: [interposing] Absolutely.

12           SPEAKER JOHNSON: Okay. Great. So we  
13 look forward to getting that. I want to move on. I  
14 did Inc. at an answer, Dr. Katz or Dr. Long, on will  
15 the results of contact tracing the published with  
16 other indicators on a daily or weekly basis?

17           DR. KATZ: Dr. long? Dr. Daskalakis, do  
18 you tell me what you have imagined in your planning  
19 together.

20           DR. LONG: All-Star and then alternate  
21 to Dr. Daskalakis. Mr. Speaker, we are all for  
22 transparency. So, whatever is within operational  
23 reason, we are very happy to provide on whatever  
24 basis would be most helpful to you. Some things that  
25 we track closely, too, in case there helpful to you

1  
2 also are, as we are able to hire people, and as we  
3 are able to build up that workforce and then, not yet  
4 because we don't have the workforce yet, but soon, as  
5 we are actually conducting the contact tracing and  
6 the testing itself, those are the key indicators for  
7 us.

8           SPEAKER JOHNSON: Then it's not really  
9 about giving information to me. I mean, information  
10 for the public. For New Yorkers, how are we going to  
11 figure out how to communicate these numbers in a  
12 transparent way so New Yorkers understand what is  
13 going on? Well you all have the ability to do that  
14 on a daily or weekly basis? What is reasonable? Can  
15 New Yorkers fan the press expect OR going to be  
16 reporting on this?

17           DR. KATZ: I think, certainly, on a  
18 weekly basis, absolutely. You know, I mean, I think  
19 they are-- I mean, we are actually do-- for  
20 example, do on a daily basis, how many tests we have.

21           SPEAKER JOHNSON: And how could we ensure  
22 timely and accurate reporting from both public and  
23 private laboratories, as well as medical providers  
24 that they are reporting these things in a timely and  
25

1 accurate way to the health staff at the Track and  
2 Trace Corps that we are talking about?

3  
4 DR. KATZ: Well, COVID is a reportable  
5 disease. Dr. Daskalakis and DOHMH receives the  
6 report through the state system. We also report on  
7 the percentage of positive test every day. I  
8 believe, Dr. Daskalakis, there is a two day delay on  
9 when you have accurate information. Is that correct?

10 DR. DASKALAKIS: Thinking. It's actually  
11 not a delay of all of the testing, but the tests  
12 become more complete. So, the majority of lab  
13 results do, and in a very timely way, but there are  
14 some places that lag a bit behind. And I think, as  
15 Dr. Katz said, these cases will come in through lab  
16 reporting and may well be assigned to tracers based  
17 on the information that is found from lab reporting.

18 SPEAKER JOHNSON: And what would be the  
19 status of a DOHMH staff assigned to this program day-  
20 to-day? Well that DOHMH staff that is assigned to  
21 this program still report to DOHMH or will they  
22 report to H&H?

23 DR. KATZ: For the sake of the project  
24 and getting the work done, their work product will be  
25 H&H collaborative project. That their supervisor

1 does not change. Their employment status does not  
2 change.  
3

4 SPEAKER JOHNSON: What is the status of  
5 the city's ability to use hotel rooms for persons who  
6 cannot safely isolate at home?

7 DR. KATZ: So we have stood up several  
8 hotels. We have our community care staff on each  
9 floor with monitoring kids, ability to provide  
10 nursing services, ability to provide food services.  
11 We will grow the hotel rooms as large as it needs to  
12 be to meet the need.

13 SPEAKER JOHNSON: How many current hotel  
14 rooms do we have on this?

15 DR. KATZ: Dr. Long, do you know the  
16 number?

17 DR. LONG: Yes. So, we currently have  
18 access to over 1000 hotel rooms today, but we are  
19 ramping up to be able to give New Yorkers 1200 rooms  
20 as they need for isolation on June 1st. And, if I  
21 could add just one point here. From day one, we have  
22 been at the front in building out the hotel rooms.  
23 Not because we have had to, but because we felt that  
24 this is the right thing to do. So, we have an  
25

1  
2 advanced model that were proud of and we take good  
3 care of people in our hotels.

4           SPEAKER JOHNSON: But 1200 seems very low.  
5 I mean, with a city that has 110,000 hotel rooms,  
6 that seems like an incredibly low number at this  
7 point to project towards June. I would think that  
8 you were going to tell me that, you know, we're going  
9 to have, by June, 10 or 15,000 hotel rooms available  
10 for people who need to isolate outside of their  
11 homes.

12           DR. KATZ: Speaker, I think what we are  
13 imagining is that, I mean, June is 15 days away.  
14 That we want and have-- We wouldn't exceed 1200  
15 people needing to be isolated and quarantined then.  
16 We need to, as you say, there is a huge ability to  
17 acquire additional hotel rooms as we need it. They  
18 are, sadly, because of the loss of tourism, those  
19 rooms are available. We will scale to whatever size  
20 we need. Some proportion of people will want to  
21 isolate or quarantines in their home. And, assuming  
22 that that can be done because they have a separate  
23 space, that will be a good thing. Some people,  
24 obviously, will not be able to do that and they will

1 need-- Let me ask Jackie Bray, who is leading this  
2 pillar, if she has additional things she can tell us.

3 JACKIE BRAY: Yeah. Sure. Of course. So,  
4 I would just ask that, as of today, and a doctor  
5 across the city can refer someone to our hotels. And  
6 so, you age, we will have sufficient hotel space to  
7 isolate anyone whose doctor believes they need to  
8 isolate outside the home. And that starts today.

9 And so, if we need more than 1200 by June 1, we will  
10 have more than 1200 by June 1. But really we think  
11 about the hotels as unlimited and it's really just  
12 about how many people need it and, honestly, take us  
13 up on the offer. We are not at the point where we  
14 are going to force some into a hotel. They're going  
15 to opt in for themselves.

16 SPEAKER JOHNSON: Okay. So, thank you.  
17 So, look, Mitch. I want to talk just for a second  
18 about the totally appalling and unacceptable racial  
19 disparities that we've seen on the number of people  
20 that have died, but how it relates to testing. There  
21 was a delay in setting up appropriate testing in  
22 those communities across New York City and how do we  
23 ensure that the tracking and tracing won't fall  
24 victim to the racial disparities that we have seen?  
25

1 So, we want communities of color to get the  
2 appropriate testing that have steamed the  
3 disproportional impact. And we want them to be  
4 confident that this contact tracing initiative is not  
5 going to leave them behind in any way as many of them  
6 feel like they have been left behind at many other  
7 points in this crisis. Can you talk about the racial  
8 disparities and how you are thinking about that as it  
9 relates to this program?  
10

11 DR. KATZ: Well, Speaker, you have  
12 pointed it out so well. I mean, it's horrifying both  
13 in terms of who got COVID and who did poorly  
14 medically when they had COVID. I think that is a  
15 tragedy for all of us. We, in terms of how to use  
16 the testing on tracing function to try to prevent  
17 that, we have put the testing centers in the places  
18 that we believe are most accessible to the black and  
19 brown people, to low income people. They exist at  
20 NYCHA housing centers. They exist at Health and  
21 Hospital community clinics and hospitals which are  
22 typically in the places people know they can go  
23 without being charged. Where they know they can go  
24 without people hassling them about their immigration  
25 status. Right. The trusted places. We would be



1 happy to share the list of the 23 testing sites. We  
2 are hoping to open more testing sites. We are  
3 prepared to put it, if anyone looks at the map and  
4 feels that we have missed areas, we want to do more.  
5 We deliberately have a large number also for the  
6 public health reasons that we don't want people  
7 traveling long distances in order to get testing  
8 because we see that as a potential exposure. So we  
9 will share the exact map of the 23 places and any  
10 proposed places. And as members of your Council have  
11 other ideas about where they think it should be done,  
12 we will do it. I do think Helping Hospitals, in  
13 terms of cultural competency, as well as the  
14 Department of Health and Mental Health has great--  
15 mental hygiene, has great background in cultural  
16 competency and being sure that, when we are reaching  
17 out to people, we are doing so in a culturally  
18 competent way with the appropriate linguistic support  
19 which will be provided by our translation lines.

21 SPEAKER JOHNSON: One of the concerns I  
22 have is, under the rules of the city of New York,  
23 data provided to the Department of Health and Mental  
24 Hygiene-- and I believe only data provided to the  
25 Department of Mental Hygiene, as part of a contact

1 tracing program-- have extraordinarily strong  
2 privacy protections. If H&H is administering a  
3 contact tracing program instead of DOHMH, what law or  
4 laws protect the privacy of personal health  
5 information given by New Yorkers to contact tracer?  
6 How can people trust that their personal health  
7 information is actually going to be protected by  
8 Health and Hospitals or by this new structure that  
9 was set up?

11 DR. KATZ: Mr. Speaker, we have talked  
12 to the city lawyers. We have talked to the Health  
13 and Hospital lawyers to be sure that we can offer the  
14 same high level security through this program that  
15 would be true if the tracing function were housed in  
16 DOHMH. So the lawyers--

17 SPEAKER JOHNSON: [interposing] People  
18 have the same privacy?

19 DR. KATZ: Same. Same. Dreaming, we as  
20 Health and Hospitals are used to holding the most  
21 confidential information about people's lives. I  
22 mean, confidentiality is part of the DNA of both of  
23 these departments.

24 SPEAKER JOHNSON: My final question-- and  
25 I have a lot of questions I'm going to get to. I'm

1 going to come back for a second round. We are going  
2 to allow second rounds is Council members need them.  
3 My final question is does this organization that we  
4 are talking about-- does H&H plan on issuing  
5 mandatory quarantine orders or asking the Department  
6 of Health to issue mandatory quarantine orders as, I  
7 believe, H&H has no legal authority to issue  
8 mandatory quarantine orders for people who, in some  
9 way, are not complying with isolation request or are  
10 not complying with contact tracing efforts made to  
11 them. If that is the case, how are we going to keep  
12 people from not being discouraged from getting  
13 tested?  
14

15 DR. KATZ: Well, those are great  
16 questions and great points. I will start and ask Dr.  
17 Daskalakis to add on. The focus of the program is  
18 going to be to encourage people to do the right  
19 thing. We believe that carrots are much better than  
20 sticks. The whole point of this program is to keep  
21 people safe and to have them keep save the people  
22 they love. Right? The core mission here is a  
23 mission that will positively reverberate with people.  
24 We are not doing anything to hurt people. We are  
25 doing everything possible to try to help them and to

1 support them. And part of why the hotel program  
2 needs to be integrated is so we can bring people  
3 food. We can bring them there medicines. We can  
4 bring them their medical care. Do all of the things  
5 to make it as positive as it can be. We have dealt  
6 in, certainly I dealt in San Francisco. There always  
7 are few people who do not comply when asked nicely.  
8 This is not a new issue. It happens with diseases  
9 like multi-drug-resistant tuberculosis. What you do  
10 if you have somebody with multi-drug resistant  
11 tuberculosis and they will not isolate themselves  
12 even though you have asked them nicely and provided  
13 all of the incentives? There is not a simple answer,  
14 but we have not ruled out using any of the powers of  
15 DOHMH. Of course, they would be issued by DOHMH as a  
16 Commissioner Warner. It would not be by H&H. Dr.  
17 Daskalakis, what have I miss?

19 SPEAKER JOHNSON: I just want to do  
20 before-- before Demetre ways then, I just want to  
21 say, you know, of course, want to be sure that New  
22 Yorkers are safe and that we are doing everything we  
23 can to protect them, which is why we are doing this  
24 program to begin with. It is a core part of making  
25 sure people are safe. But I have concerns about how

1 we handle this where it doesn't land in a  
2 disproportionate way on poor people, on people that  
3 may have addiction issues, on folks that already are,  
4 you know, extraordinarily vulnerable. We have seen  
5 the over policing of communities and arrests and  
6 summonses already over the last, you know, month and  
7 this. How do we-- my concern is how do we make sure  
8 that something along those lines does not happen in  
9 this way? And I understand it is a balancing act  
10 because we do not want people that do have COVID-19  
11 to be out there not abiding by public health orders.  
12 But I just want to understand how we are handling  
13 this in a nuanced way so, as you said, Dr. Katz, we  
14 are not starting with a stick. We are starting with  
15 carrots and we're figuring out how to-- how we  
16 approach people that may have other underlying health  
17 conditions like drug addiction, like mental illness.  
18 People that may be undocumented. How are we handling  
19 the unique situations that many New Yorkers have to  
20 make sure we are not going to be, you know, overly  
21 punitive while, at the same time, balancing the needs  
22 that we are all talking about?

24 DR. KATZ: Well, said. Dr. Daskalakis?

25

1  
2 DR. DASKALAKIS: So I think, just to  
3 restate some of what Dr. Katz said, I think that this  
4 program is really being designed as a service on not  
5 only intervention, which I think is critical, and,  
6 really-- again, and Dr. Long should jump in, too.  
7 There really sort of focusing on creating an  
8 environment where almost everyone will be interested  
9 in doing this as opposed to creating an environment  
10 where it is more sort of an enforcement issue. I  
11 think it's a critical piece of [inaudible 01:05:29]  
12 a cup of the important things that are ingredients to  
13 this to make sure that it is done in no way that it  
14 is appropriate for the community is, very soon after  
15 the announcement of T2-- sorry. Test and trace  
16 program moving over to H&H, with our collaboration,  
17 we worked really hard with H&H to develop a community  
18 advisory body to make sure that there was direct  
19 feedback into this sort of what the strategies were  
20 from the perspective of care and stick. So, I think  
21 that that is really critical piece of what is  
22 happening with this project and is, again, very  
23 collaborative sense, again, we pulled it together at  
24 DOHMH and then started this great collaboration with  
25 Amanda and the other team over at H&H to make sure

1 that these voices were a part of the planning  
2 dynamics. Additionally, I think another really  
3 important thing that I think maybe Ted would like to  
4 talk about more is, you know, even before the hiring  
5 moved over to H&H, there was an import and effort to  
6 make sure that ZIP Codes overrepresented by the  
7 pandemic were also overrepresented in the hires. And  
8 so I think that we have been providing data and  
9 information to this sort of hiring to make sure that  
10 the individuals that are working on this project are  
11 actually individuals connected directly to the  
12 communities that are affected. So I'm not sure, Ted,  
13 if you have anything else to add.

14  
15 DR. LONG: Yeah. Yeah. Yeah. Yeah.  
16 Thanks, Demetre. You hit all the key points. I  
17 would just emphasize three things. We are creating a  
18 new [inaudible 01:06:55]. A new role called resource  
19 navigators. What my patients tell me, when I  
20 diagnose them with coronavirus and I explained to  
21 them what isolation is, they say, but how do I get  
22 food? How do I support my family at home? And we  
23 are creating a one-stop shop for them to be able to  
24 reach out at home and get all of the wraparound  
25 services that the city has to offer brought to bear

1 with one single person. The other thing you  
2 mentioned, Mr. Speaker, which is crucial, is  
3 behavioral health. So, in our hotels program, our  
4 model, which we started up belt out, includes  
5 comprehensive behavioral health, including social  
6 work, peers, and psychiatric consult and of the  
7 hotels themselves. Because that is a very critical  
8 thing to really, truly take care of patients and  
9 hotels. And then the third thing which Dimitri was  
10 saying is that we are currently working with CBO's  
11 across-the-board. We have been in touch with  
12 hundreds of CBO's as we sit here today, asking them,  
13 which of your clients would want to be either a  
14 resource navigator or a tracer? Because who better  
15 to know the community and to be able to really  
16 communicate with people from their community events  
17 someone who lives in that community? They are the  
18 perfect tracer. So, that's been a high priority with  
19 others. Again, we've been in touch with hundreds  
20 today.

21  
22 SPEAKER JOHNSON: So, then, just to be  
23 clear, you are saying, Dr. Katz and Dr. Daskalakis,  
24 that quarantine orders are on the table?  
25



1  
2 DR. KATZ: Yes. I think they have to  
3 be, but I think the goal is that we are-- our hope  
4 is not to have to use them.

5 SPEAKER JOHNSON: But I would just say, as  
6 you start to think about that, I would be very clear  
7 and nuanced about what that means to New Yorkers so  
8 that we do not scare people away from actually being  
9 tested or from wanting to participate with our  
10 contact tracing program.

11 DR. KATZ: Agreed.

12 SPEAKER JOHNSON: Okay. I have a lot more  
13 questions. I'm not going to ask them now. I am  
14 going to turn it over to one of the Chairs of running  
15 today's committee hearing. I believe we are starting  
16 with Chair Rivera, the Chair of our hospital's  
17 committee. I want to thank you all for participating  
18 and I will come back for a second round of questions  
19 after all of the Council members have a chance to ask  
20 their questions. Chair Rivera?

21 CHAIRPERSON RIVERA: Thank you so much,  
22 Mr. Speaker, for your questions. I will just dive  
23 right in. So, Dr. Katz, you said the Mayor made this  
24 decision. Can you describe in your opinion, what the  
25

1 Mayor's decision-making philosophy is when it comes  
2 to COVID-19 related decisions?

3  
4 DR. KATZ: Sure. I think his feeling--  
5 and I have been pretty transparent that I agree with  
6 it, is that this is a huge undertaking and that the  
7 three pillars are better altogether than they are  
8 separate and that whoever is doing the whole umbrella  
9 of services needs to be able to very rapidly hire.  
10 And I would add, and my own beliefs, that it is  
11 appropriate work for government employees.

12 CHAIRPERSON RIVERA: And I just want to  
13 quickly acknowledge Council members Ayala and  
14 Treyger. Does he have particular experts that he  
15 relies on? How did he, for example, make decisions  
16 to close down schools and businesses when he did?

17 DR. KATZ: I think the mayor has been  
18 very open about the fact that all of the decisions--  
19 and I certainly witness to this-- where he would ask  
20 the advice of Dr. Barbot, Dr. Daskalakis, myself, and  
21 Deputy Mayor Perea Henze. And, I think, we can all  
22 be clear, we didn't always agree. Sometimes, the  
23 four of us have the same opinion. Sometimes there  
24 was a disagreement. Facts have shown that sometimes  
25 some of us were right. Some of us were wrong. The

1 same person wasn't right all of the time, back, and  
2 each time, the mayor asked the four of us whenever  
3 there was a medical question, I would add, and more  
4 recent times, Dr. Varma has joined, as well, for  
5 medical questions. Health questions. Public health  
6 questions. And then, based on that and the  
7 operational issues, he is made the decision as our  
8 mayor.

10 CHAIRPERSON RIVERA: Can you elaborate  
11 on any moments in particular where you or other  
12 health experts initially agreed with the Mayor and  
13 how you, as a team, resolved those differences?

14 DR. KATZ: I think I-- and, you know,  
15 Dr. Daskalakis was a part of it and he can say his  
16 view. I would say that 85 percent the four or five  
17 people agreed. I think, maybe, 10 percent of the  
18 time we didn't agree. I think, that, if anything,  
19 coronavirus should teach us all a great deal of  
20 humility. I mean, I think it has to be said that  
21 much of what public health experts said, including  
22 myself and other experts in New York City was not  
23 correct. I think some of the obvious things that  
24 were not correct-- Sorry. My computer, but don't  
25 touch it, the screen changes. I think among the

1 things that we can now all acknowledge were not  
2 correct is that, at first, we thought that the  
3 pandemic was propelled by people, only those who were  
4 symptomatic. It is now clear that people who are  
5 asymptomatic can transmit name, maybe, are some of  
6 the most transmissible-- people who can most easily  
7 transmit. In January, there was concern about  
8 flights coming from Asia. It turns out that the  
9 concern should have been about flights coming from  
10 Europe. We, earlier on, all of us agreed that the  
11 risk of the virus being transmissible from surfaces  
12 was close to nonexistent. We weren't right about any  
13 of those things. So, I think humility is a really  
14 key feature that all of us should take from this  
15 pandemic.  
16

17 CHAIRPERSON RIVERA: I appreciate that  
18 lesson always. How will you lift up the voices of  
19 all the experts in the room, particularly given the  
20 stories in the press that have reported that the  
21 Mayor is particularly influenced by your opinion on  
22 health decisions?

23 DR. KATZ: Well, since you've given me  
24 the opportunity, the article that appeared which was  
25 from the leaked emails, two days later, the Mayor

1 made the decision to close the mass of events. So,  
2 obviously, he didn't listen to that email. So, I'm  
3 not really sure-- I mean, again, I go back and say  
4 that, if anyone thinks that the biggest mistake that  
5 expert made was my worrying about the impact of  
6 closing mass events, we should have been sheltering  
7 in place in January. Long before anybody said  
8 anything. Right? So, to suggests that the mistake  
9 was if only we had-- the Mayor had announced the  
10 close of mass events two days earlier, totally misses  
11 the humility point. The humility point is we were  
12 all wrong. We should have done something way  
13 earlier, but that wasn't anybody's fault. All of us  
14 were operating on the information that we had. And I  
15 think the fact that the Mayor did and mass events  
16 shows that the Mayor, was not, in fact, unduly  
17 influenced. And isn't it a good thing that people  
18 should ask a variety of opinions and we should all  
19 give our opinions? You know, again, I feel like that  
20 that story is meant to so bad feelings between  
21 people, which is not helpful to us getting our work  
22 done.  
23

24 CHAIRPERSON RIVERA: Well, you said  
25 earlier that this move was made primarily because of

1 operational concerns, but at the end of the day, the  
2 Mayor is going to look to you as a head of H&H to  
3 guide the implementation of this program. So,  
4 outside of New York, what has your experience been  
5 with contact tracing?  
6

7 DR. KATZ: Well, during the 13 years I  
8 was director of public health during the worst years  
9 of the epidemic, I supervised contact tracing for all  
10 of the diseases that existed up until that time.  
11 Obviously not COVID-19 which did not exist. But I  
12 have a long background. I started most of my  
13 career-- still the majority of my career, was spent  
14 on the public health side, not on the hospital  
15 delivery side. But, again, I would just try to  
16 emphasize we are not losing the amazing expertise of  
17 DOHMH. The hospital analogy as you are the chair is  
18 I can still provide the resources my anesthesiologist  
19 need even if I can't intubate a patient. I don't  
20 tell my anesthesiologist how to integrate patients.  
21 I don't do the vent settings. That doesn't mean I  
22 can't be sure that they don't have the best  
23 ventilator. In fact, I spent a lot of time working  
24 on obtaining ventilators that I, myself, don't know  
25 how to use. So, I think it is entirely possible for

1  
2 someone to be helpful on operations that I could have  
3 an ability, through Helping Hospitals to hire 1000  
4 government workers faster and get their IT done and  
5 get them paid and I don't see that that takes  
6 anything away from the tremendous expertise that  
7 DOHMH has.

8                   CHAIRPERSON RIVERA:     And I think you for  
9 all of your expertise and talent that you brought to  
10 this role and coming back home to New York City. You  
11 know, without Dr. Barbot here, I am very interested  
12 in knowing her perspective of this transition. In  
13 the Mayors said and the press conference just a few  
14 minutes ago that he spoke to her two days ago, maybe,  
15 or a couple days ago. When was the last time that  
16 you spoke to Dr. Barbot and what are her thoughts on  
17 the transition?

18                   DR. KATZ:     Yeah. I talked to her three  
19 days ago and what I said was, you know, I really want  
20 to work with you. And she said, minutes, you know,  
21 we are on the same team. The same uniform and we are  
22 going to make this work. And I know that what she  
23 cares about at the end of the day is us getting out  
24 of lock in a safe way and saving lives. And I know  
25

1 that she cares more about that than anything else and  
2 I think that is what we all need to focus on.

3  
4 CHAIRPERSON RIVERA: Agreed. Agreed.

5 And it's just, you know, I have a concern and, maybe,  
6 it's a little personal. And, again, not all on this  
7 team, but many of the people on this team are men.  
8 Particularly white men. And the leadership of this  
9 group and as one of only 12 women in the Council and  
10 one of even a smaller group, we just have a lot of  
11 concerns in terms of being women of color. I know  
12 the consequences of not having those voices in the  
13 room when big decisions are made regarding the city.  
14 It is a disservice to New Yorkers. I have  
15 highlighted this issue when it comes to maternal  
16 mortality. And Dr. Barbot is one of the few Latinas  
17 in the Mayor's leadership team. And, since she is  
18 not here today, can you tell me who will be leading  
19 efforts to do outreach to the communities of color?  
20 Specifically those that have been disproportionately  
21 affected? You mentioned community-based  
22 organizations, but can you talk about who will be  
23 leading those efforts specifically--

24 DR. KATZ: Sure.



1  
2 CHAIRPERSON RIVERA: in the  
3 administration?

4 DR. KATZ: I'd like Dr. Long-- he has  
5 had the more contact with those groups to answer.

6 DR. LONG: Yes. Absolutely. And,  
7 Chairwoman Rivera, I very much appreciate the  
8 question. It is critical that we get as much  
9 community input as we can-- is possible to be  
10 successful here, otherwise, we won't be able to reach  
11 and in the communities to really connect with the  
12 people we need to connect with to get them tested.  
13 Specifically, were partnering with the Department of  
14 Health to create the advisory committee that Dr.  
15 Daskalakis had talked about. That is under the  
16 leadership of Dr. Tori Easterling [sp?]. And, again,  
17 we've been in touch with hundreds of CBO's to get  
18 both their expertise, but actually have them physically  
19 help us to hire people that will be doing the actual  
20 work. The input through the advisory committee is  
21 ongoing. It is very, very helpful so far and we have  
22 an open door for being able to pose questions and  
23 issues for the committee and we have every intention  
24 to continue that throughout the process.

1  
2                   CHAIRPERSON RIVERA:     Okay.  I heard most  
3 of what you said.  We can come back to this.  I want  
4 to just make sure--  I don't want to take too much  
5 time because we have a long list of people waiting.  
6 So, we want to just get a sense of kind of the  
7 bureaucratic navigation that you all have embarked on  
8 and the transition that is occurring.  Can you  
9 explain the differences?  Because we heard about the  
10 fund for public health and being a public benefits  
11 corporation.  Can you explain the differences between  
12 the processes by which the Department of Health and  
13 Mental Hygiene versus H&H procure contracts  
14 particularly as it relates to the operation of the  
15 fund for public health?

16                   DR. KATZ:     So, Chair Rivera, on the  
17 contracts, I would agree, and I think it's already  
18 been said, that while we are under the emergency  
19 order, contracting is relatively easy compared to  
20 usual.  But in this case, health and hospitals  
21 already had the contracts in place.  So for testing  
22 out for the hotel program and the supportive  
23 services.  So, for us, it's not even a question of  
24 contracting.  It's already done.  It's already in  
25 place.  The emergency rules do not change the

1  
2 employment law. Do not change the things that are  
3 necessary. The rules that govern the hiring of civil  
4 servant, government employees, are not waived under  
5 an emergency and I believe that that is the why,  
6 originally, when DOHMH was planning to hire, they  
7 were planning hire through a nongovernmental entity,  
8 recognizing that, as a city department, it would be  
9 very difficult for them to do the logistics. This is  
10 nothing about the expertise of contact tracing. This  
11 is the sheer logistics of putting 1000 people on  
12 payroll correctly and that that was why they were,  
13 you know, planning to use a nongovernmental entity.  
14 I, again, as an unapologetically public-sector  
15 person, feel that government work should be done by  
16 government employees and, as an agency, I can hire  
17 more rapidly than people in the department. The same  
18 would be true if it were EDC. It's not about H&H  
19 versus DOHMH. It's about being the speed in which an  
20 agency can hire. We can create positions. We can  
21 hire more rapidly than a city department. I don't  
22 see that as a negative on anybody. I just say that  
23 as the differences in organization.

24 CHAIRPERSON RIVERA: Understood. So,  
25 let me just move on. Many medical experts have been

1 pressed to us the concern that even a one to two day  
2 delay in getting test results will limit the success  
3 of this program. How do you respond to those  
4 concerns and when can we get those delays eliminated?  
5

6 DR. KATZ: Yeah. That's a great issue.  
7 Right now, just to speak about, you know, the  
8 realities on the ground, in a hospital, both H&H  
9 hospitals, as well as private hospitals, we have  
10 sufficient reagents to test people and get the  
11 response in three to four hours. But the reagents  
12 for those tests are fairly limited and that is why we  
13 and the other hospitals are using the four clinical  
14 decision-making when we have to know right away that  
15 somebody is positive. I would love for the ability  
16 to have a three to four hour turnaround time or even  
17 an immediate turnaround times with rapid testing the  
18 way we have for HIV or other illnesses. I'm sure  
19 they are coming, but they are not technologically  
20 here yet and we still have shortages of the reagents  
21 for three to four hours. So, I'm hoping the  
22 situation improves, but that is beyond us, DOHMH or  
23 Health and Hospitals.

24 CHAIRPERSON RIVERA: So, what would the  
25 involvement of FQHCs and community health centers be

1  
2 in the track and trace program? For example, are  
3 they able to provide testing the patients and how can  
4 the contact tracing program also worked to provide  
5 care directly to individuals who may test positive  
6 with mild or asymptomatic cases?

7 DR. KATZ: So, the first half is  
8 conveyed to the testing? Yes. Absolutely. Dr.  
9 Long, do you want to talk about the greater  
10 involvement?

11 DR. LONG: Yes. Absolutely. So, while  
12 QHCs can do testing now, we actually want to, as part  
13 of this program, to reach out to all FQHCs in every  
14 community that wants to be a part of this to support  
15 them and figure out what their needs are. So, we  
16 have already started to have those conversations, but  
17 I very much agree with you that the FQHCs serve a  
18 critical role in all of this and we are here through  
19 the program to support them to be able to offer  
20 testing every community.

21 CHAIRPERSON RIVERA: So, have you worked  
22 with CBO's and labored to hire culturally competent  
23 and aware contact chasers that reflect communities in  
24 the city?

25 DR. LONG: Great question.

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DR. KATZ: Go ahead, Dr. Long.

DR. LONG: We are doing that now. So, we've been in touch with hundreds of CBO's and we have asked them to send us clients that would serve as tracers in the communities that they come from and then, in addition, just to make sure that that is a good process for them and for us, is we prioritize clients from high-risk or high vulnerability ZIP codes and we bring them to the front of the line for interviews, front of the line for hires. So, it's very high priority for us.

CHAIRPERSON RIVERA: I'd say so. I'd say it's probably one of the most important things--

DR. KATZ: Understood.

CHAIRPERSON RIVERA: that we have a diverse team going into our communities that have been devastated. Devastated. There have been many ethical and private-- I'm just about to more questions and then we can move on. There are many ethical and privacy concerns regarding contact tracing. How do you envision New York City navigating these issues? Will any H&H employees be limited in participating in this program based on HIPPA rules?

1  
2 DR. KATZ: No. We've consulted with our  
3 lawyers. We think that, because the tracing is being  
4 done as a public health function under the auspices  
5 of DOHMH, that we don't have an issue around HIPPA.  
6 Both departments, again, have in their DNA, the  
7 importance of keeping information confidential and we  
8 will continue to work with the city lawyers, as well  
9 as the H&H lawyers to make sure that everything is  
10 done properly.

11 CHAIRPERSON RIVERA: How does the  
12 implementation and the public release of the data  
13 from this program such as the notification to the  
14 individuals that they have been in contact with an  
15 infected individual work within the context of HIPPA  
16 and other privacy concerns?

17 DR. KATZ: Well, so, again, because this  
18 is a public health function, HIPPA will not be the  
19 relevant law. Although, when we are taking care of  
20 people in a hotel program, obviously, their medical  
21 information is protected under HIPPA, so but when we  
22 are doing the public health functions, we will use  
23 the stringent public health confidentiality rules  
24 which, frankly, again, these are not new to us. When  
25 you tell somebody that they've been exposed to a

1 sexually transmitted disease and they say tell me who  
2 told you that, right, we don't say, you know, who the  
3 name is. Right? I mean, that is part of it and we  
4 don't tell other people that the person we are  
5 calling is a contact. So, we will make sure.

7 CHAIRPERSON RIVERA: Well, my last  
8 question, just to follow up, is just on the tech  
9 concerns. You know, we held a hearing on technology,  
10 along with my colleague, Council member Holden, who  
11 you are going to hear from right after. Project  
12 Nightingale is was involved in EHR program that was  
13 run by Ascension. That's the second largest health  
14 care system in the country. Project Nightingale made  
15 headlines because it was revealed that Google was  
16 provided with 15 million health records from this  
17 program last fall. Health data harvesting and  
18 general mistrust has many Americans doubtful and  
19 governmental leadership and, in a recent poll, two  
20 thirds of Americans would not use a contact tracing  
21 program established by the federal government with  
22 roughly half saying they wouldn't use the program  
23 established by local public health officials. So,  
24 what EHR or other medical platforms will be used to  
25 run this program?



1  
2 DR. KATZ: Let's start with Dr. Long and  
3 we may need Dr. Daskalakis, as well, on the IT. Ted?

4 DR. LONG: Yeah. So, I very much hear  
5 you, Chairwoman Rivera. Two points I'll make and  
6 then I'll turn to Dr. Daskalakis. First is that  
7 we're not running the program through an EHR. We are  
8 running it through a platform that is really  
9 specialized to do this sort of thing. And the  
10 tracers themselves are trained and required to keep  
11 information highly confidential based on state and  
12 city health codes, not on HIPPA. So, we have the  
13 opportunity to offer people every reassurance and it  
14 think it also helps to have people from the community  
15 that are trusted, be the tracers themselves. Dr.  
16 Daskalakis, do you want to add on?

17 DR. DASKALAKIS: Hey, Dr. Long, I think  
18 you covered it.

19 CHAIRPERSON RIVERA: Who is going to own  
20 the data gathered from the testing and tracing and  
21 has the city considered using a contact tracing app?

22 DR. KATZ: Dr. Long?

23 DR. LONG: That's a great question. We  
24 have considered using apps. We have not gone down  
25 that path yet. What we have done is people like to

1  
2 be communicated in different ways, so we have a  
3 multi-mode strategy of calls and text messages that  
4 we're going to be leveraging. But the use of an app  
5 is an interesting one and it's something we're  
6 looking into and we will continue to look into that.  
7 I'd be happy to share more later.

8 CHAIRPERSON RIVERA: Please do. All  
9 right. With that, I want to turn it over to my  
10 colleague, co-chair, Mark Levine. Thank you so much  
11 for answering and I will see you in the second round.

12 CHAIRPERSON LEVINE: Well, thank you,  
13 Chair Rivera and thank you for those questions. And  
14 hello again to the administration. You know, an  
15 unfortunate result of this pandemic is we are likely  
16 to see a resurgence of some of the infectious  
17 diseases we have been battling for some time. HIV,  
18 tuberculosis, viral hepatitis. All of those require  
19 contact tracers to contain, but we have now taken the  
20 contact tracers out of the health department. So,  
21 how are we going to protect the city against the  
22 resurgence of those contagious diseases?

23 DR. KATZ: I will start and then I'll  
24 turn to Dr. Daskalakis. So, I think that is a good  
25 point and it has a corollary with healthcare in the

1 sense that, when the health care system is all  
2 focused on COVID, then we worry our children getting  
3 their immunizations? Are people getting their  
4 hypertension medicine? So, I think the challenge for  
5 the city, all of us broadly, is to deal with COVID,  
6 which is an emergency, but, as you say, Chair Levine,  
7 not forget about the other things. Dr. Daskalakis  
8 has identified a group of staff that can focus on the  
9 COVID tracing, but all of his staff are not focused  
10 on that because he has to continue to focus on the  
11 other infectious diseases just like Health and  
12 Hospitals house to focus on people who are having  
13 trauma or other diseases. Dr. Daskalakis, can you  
14 explain how you are doing that?  
15

16 DR. DASKALAKIS: Thank you. So, we will  
17 have staff who will be focusing on COVID-19 since we  
18 are in the middle of the public health emergency.  
19 And so that is critical. I think, as healthcare  
20 opens up again, which I think it has, we will see,  
21 frankly, new HIV infections, hepatitis, STI's, etc.  
22 since people have potentially not been coming to care  
23 as frequently because of the COVID-19 emergency.  
24 With that said, I think that we, routinely-- the  
25 Department of Health has exemplified by our incident

1  
2 command system or ICS that Speaker Johnson referred  
3 to before, are used to really moving staff around the  
4 various areas. So, we will, again, use current staff  
5 and also repurpose our internal staff to be able to  
6 meet the needs as they emerge.

7           CHAIRPERSON LEVINE: I appreciate that,  
8 as bad as this pandemic is, we cannot take our eye  
9 off these long-term battles against the disease as I  
10 mentioned in others. We know that requires contact  
11 tracing, so we are going to want to be really  
12 vigilant on that. You had a very nuanced discussion  
13 about the possible use of mandated quarantines and I  
14 appreciate your frankness and talking about the  
15 possibility that it could be used in some cases. One  
16 thing that we learned in our battle against HIV  
17 epidemic with use of contact tracing, is that  
18 mandated quarantines or mandated activities can  
19 impact people's willingness to seek a test because  
20 they might feel like there could be consequences if  
21 they get a positive. I wonder if you have considered  
22 the thought of pre-test counseling of any sort to  
23 explain people what the implications of a positive  
24 test would be, potentially even having someone sign a  
25

1 waiver or committed in some way to quarantine is a  
2 positive test comes back?

3  
4 DR. KATZ: girl started man I won't turn  
5 to Dr. Long. So, yes. We need to provide  
6 information at the time of testing and I think it is  
7 very important in that people know at the time they  
8 are getting the test was the possible results of the  
9 test star. You know, my overall hope is that most  
10 people see us as trying to be helpful and I think  
11 they will. We were talking, Dr. Daskalakis and I,  
12 about the fact that early on, when the DOHMH in March  
13 was able still to do contact tracing because the  
14 number was feasible number, that people-- we had  
15 widespread cooperation with the isolation and  
16 quarantine orders, including Dr. Daskalakis' doing  
17 random checks both by phone and by door and people  
18 were following him. So, you know, again, my hope is  
19 that the vast majority of people CES as trying to  
20 help them. Trying to keep their neighbors and their  
21 families safe and that if we are able to offer enough  
22 positive things-- food, the ability to bring your  
23 medicines, that we will be able to do it. Dr. Long,  
24 do you want to start and, maybe, Dr. Daskalakis wants  
25 to add?

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DR. LONG: Yeah. That would be great.

Mr. Chairman, and a short phrase, I completely agree with you. We provide patient education material to every patient we test that explains what a positive or negative result means and we have clinicians who speak to patients, as well. So, I fully agree with you. It is critical. Dr. Daskalakis, do you want to add anything?

DR. DASKALAKIS: No. I think you both covered it.

CHAIRPERSON LEVINE: Thank you. So, what level of participation is your benchmark to make this work? Is 70 percent? 80 percent? 90 percent?

DR. KATZ: You mean participation by the individual?

CHAIRPERSON LEVINE: Yes.

DR. KATZ: I assume-- and, again, all look to the Dr. Daskalakis base on his early experience. I'm assuming 99 percent that people, in terms of compliance. Is that what you mean? Like if we say you have to stay at home, do you actually stay at home?

1  
2                   CHAIRPERSON LEVINE:    Yeah.  So, and in  
3 the earlier stage, if someone tests positive, did  
4 they share their contacts with you?

5                   DR. KATZ:     Ah.  That's a very good  
6 question.  I'd be interested.  I've never had that  
7 discussion with Dr. Daskalakis.  I've had it in other  
8 counties, the question, you know, of how many, if you  
9 talk to-- if you are, say, following up someone with  
10 a positive syphilis serology, how many contacts do  
11 you get?  And sometimes the number that you get  
12 doesn't seem correct.  So, do you want to offer an  
13 estimate in this circumstance, Dr. Daskalakis, of  
14 what you think we will get?

15                   DR. DASKALAKIS:  Sure.  So, first, I'll  
16 say that one of these sort of important pieces of the  
17 training that contact tracers and case investigators  
18 are going to get in this program are really on the  
19 back of the experience of the Department of Health is  
20 how to really coach people to share information.  So,  
21 I think, very often, what you will find in contact  
22 tracing experiences is a question do you have any  
23 contacts really doesn't get you very far as opposed  
24 to could you open your phone and take a look at who  
25 you have been texting and who you have been seeing in

1 all of that? Think about your appointments, if you  
2 had appointments. Really sort of coach out a good  
3 number. I think, realistically speaking, though,  
4 there are people who just will not give contacts and,  
5 I think, probably a fair guess is that about 20 to 25  
6 percent of folks will either not know or not actually  
7 share contacts. It's pretty common. I think this  
8 disease is a little bit different than HIV and STI.  
9 I think that, at least, currently, and this sort of  
10 phase of infection, I don't think that we have like  
11 the same-- although we do have a stigma level--  
12 like quite the same sort of topical stigma level then  
13 we do with those two. So, I think my hope is that we  
14 will see something close to 20 percent who don't  
15 share. Also to remember is that the data are always  
16 imperfect. And so, I guess if I would ask anyone on  
17 this illustrious panel if they know the phone number  
18 of everyone they've been in contact with, the chances  
19 are they may not, but part of the training that will  
20 happen with the tracers is ways to figure that out.  
21 And I think that the hope is, you know, ideally, I  
22 agree with Dr. Katz, that if we do get 99 or 100  
23 percent compliance, that would be ideal. But really,  
24 in the real world, if we get something close to 75  
25



1 percent, we will be doing pretty great. I'm not  
2 sure, maybe, if Ted or Dr. Varma has anything else to  
3 add.  
4

5 DR. LONG: You definitely covered it  
6 from my perspective.

7 DR. VARMA: Yeah. This is Jay. I would  
8 just say that there are some indicators that we will  
9 eventually be monitoring that are even more specific.  
10 So, for example, as disease transition declines, and  
11 the ideal setting, the proportion of new cases should  
12 ideally start to increase as those that come from  
13 quarantine. That is of all the cases that you  
14 detect-- let's say you have 100 cases-- if the  
15 majority of those cases are people that you already  
16 knew about because they were already listed as  
17 contacts, then that would demonstrate success of your  
18 program. But we are quite away from getting to the  
19 air until we get to a point where there is a lower  
20 level of transmission.

21 CHAIRPERSON LEVINE: Okay. But there  
22 are challenges in every step of the tracing process  
23 from the moment you get a positive test result to the  
24 time when every contact finished their 14 days in  
25 quarantine where we've got to get a working phone

1  
2 number for everyone who tests positive. Not everyone  
3 has a cell phone in New York City, especially in a  
4 time of economic crisis like this. You need people  
5 to answer the phone. Not everyone answers phone from  
6 numbers that they don't recognize. We talked about  
7 the need for them to share contacts and some of these  
8 can be sensitive. What if someone was at a mental  
9 health counseling session? Someone was at an AA  
10 meeting. Someone was engaged in pastoral care.  
11 There are challenges at that state. And then I want  
12 to emphasize what a big deal and going to feed ask  
13 New Yorkers, who are otherwise healthy, to stay home  
14 for 14 days. They need to do that. It is an  
15 imperative. This is the new stay home stay safe.  
16 This is the way we can stop the spread. And the way  
17 I explain it to people is you need to make sure you  
18 are the last person who the virus ever touches in  
19 your circle. But it's a lot tasks someone who feels  
20 healthy to stay home for 14 days and I will have some  
21 questions in a bit about what it is going to take to  
22 make that realistic. But, any comments on some of  
23 the other challenges that we are going to confront in  
24 the early stages of the tracing process?

1  
2 DR. KATZ: Dr. Long? Anything you want  
3 to add?

4 DR. LONG: Yeah. To be brief, I agree  
5 with everything you said. Those are all really  
6 important points and it brings up the issue of phones  
7 only get you so far. So, we are building out the  
8 field office unit within the tracing operation to be  
9 able to do more than just on the phone. Just to  
10 agree with your point, we have to use every strategy  
11 we can to get through to people.

12 CHAIRPERSON LEVINE: Okay. Look, at  
13 this point, contact trace--

14 JACKIE BRAY: Can I--

15 CHAIRPERSON LEVINE: Oh. Sorry.  
16 Please.

17 JACKIE BRAY: That's okay. This is Jackie.  
18 I was going to add that part of what we are parrying  
19 with this is, you know, all of the clinical status is  
20 important. All the expertise is important, but chose  
21 the communications with New Yorkers is also critical.  
22 And one thing we have learned from what Massachusetts  
23 has been doing for the last six weeks is what  
24 messaging works the best and what methods of  
25 delivering that message? So, Massachusetts has a

1 great program running that we are-- you know,  
2 stealing is the greatest form of flattery, right?  
3 That we are working to build out for ourselves. It  
4 is literally about, hey, the way you take care of  
5 your family as you answer our call. Like pick up  
6 your phone when we are calling. And so, we will be  
7 investing heavily in communications and all languages  
8 that are culturally competent and informed by how  
9 people best receives information, both channels and  
10 language and visual. And I think that that is like  
11 an incredibly important part of what we are doing.  
12 And what we know already is from the research that  
13 we've done is that what people most want is to keep  
14 their families safe. Right? And so, the more that  
15 we talk about this as a program that is going to help  
16 you keep your families safe, the hires success we are  
17 all going to have in confronting those very real  
18 operational challenges.

20 CHAIRPERSON LEVINE: Understood. In  
21 past contact tracing efforts in New York City when we  
22 needed to find people who, perhaps, the person who is  
23 sick just didn't know. We have used methods like  
24 checking credit card purchase data. Why would this  
25 be necessary? Well, you know, maybe someone went to

1 a restaurant and a member of the wait staff was sick,  
2 for example. And so, we have to find people who were  
3 served. Love, at this moment, most of the contacts  
4 are going to be people who either we live with or,  
5 maybe as the central workers, we work with, so we  
6 will know most people. But that is going to change  
7 as we start opening up. We have seen in other  
8 countries in the current pandemic they have used  
9 closed-circuit television to identify people, again,  
10 outside the home in the work where it is harder.  
11 Some have taken to social media to track people down.  
12 Tell us about your plan for these kinds of methods in  
13 this current tracing project.

15 DR. KATZ: Dr. Long, do you want to  
16 start?

17 DR. LONG: Yeah. Actually, this is a  
18 great opportunity to make the point that, as we plan  
19 things like that is, it is done hand-in-hand with the  
20 Department of Health. So, Dr. Daskalakis and I and  
21 others will talk about this. We will figure out what  
22 makes sense. They will help to guide us and then we  
23 will implement the plan on the ground. We are  
24 thinking about everything that you just said, Mr.  
25 Chairman. On day one, the program will work and then

1 we are going to be building on enhanced layers like  
2 that. And these will be things that we will do  
3 together hand-in-hand with the Department of Health.  
4 So Demetre, I don't know if you wanted to add  
5 anything.  
6

7 DR. DASKALAKIS: I don't have anything  
8 that. I think you covered it.

9 CHAIRPERSON LEVINE: Okay. I do want to  
10 acknowledge we have been joined by one of our  
11 colleagues, Council member Steve Levin. We have  
12 talked about the need for people to quarantine and I  
13 think we all agree so far, everyone who has spoken on  
14 this call, better to do this by encouragement and by  
15 making it easier for people. So, that actually means  
16 a lot because we aren't telling people to not leave  
17 their home for 14 days except for a medical  
18 necessity. The doctor's appointment or an emergency  
19 that can't be delayed and this isn't like sheltering  
20 in place now where you just-- you can put on a mask  
21 to go to the grocery store if you need to or you can  
22 go to will run in the park. That is not what  
23 quarantining is. This is really stay home for 14  
24 days. And, so, obviously, we need to make sure  
25 people's food means are met. We need to make sure

1 that their pharmacy needs are met. They shouldn't go  
2 out to walk their dog, right? Because that is  
3 potential exposure. I mean, they probably shouldn't  
4 go out to take the recycling if they are in, you  
5 know, a large building with common areas. What are  
6 the provisions that we are going to make for that?  
7 And, actually, let me add one more thing, which is a  
8 question of income. Some people are actually going  
9 to lose income when they quarantine and have we  
10 talked about income replacement? So, those are some  
11 of the considerations to make it reasonable for  
12 people to stay home for 14 days. Tell me your  
13 thoughts.

14  
15 DR. KATZ: I know Jackie Bray is going  
16 into the detail. I just want to start by saying,  
17 send me, this is why it is so important that the  
18 pillars be together because I don't see how you can  
19 do successful tracing unless you have the ability to  
20 provide people both the location and the services  
21 they are going to need to stay at home. I'll just  
22 say that early on, some of the most challenging  
23 issues we had where people would be discharged from  
24 the hospital because they had been in the hospital  
25 because of COVID, but they have no medicines. Right?

1 So they have no medicines for their diabetes. They  
2 have no hypertensive medicines. What are they  
3 supposed to do? And my health is back, by all of us  
4 together working with Jackie's experience on some of  
5 the important social services, as file, we won't be  
6 able to meet those needs. Jackie?

8 JACKIE BRAY: Sure. Thanks. Yeah. So,  
9 the first thing is that anyone who is isolating at  
10 home-- So, anyone who is isolating at the hotel's,  
11 obviously, less of a challenge there. There will be  
12 services at the hotels to provide for all of their  
13 needs. Anyone that is isolating our home will be  
14 connected to a resource navigator. That will really  
15 be a case management function that walks through with  
16 that person what are the things that you need in  
17 order to stay home? Is our expectation that  
18 something like 25 percent of our cases and our  
19 contact are going to need some type of government  
20 assistance and government service provided for them  
21 in order to safely isolate at home. So, meals, we  
22 will have that set up from day one. The ability to  
23 connect with pharmacy delivery, we will have that set  
24 up. We are, literally, trying to figure out how to  
25 add minutes and data availability to people's cell



1 phone so that they can text with us. They can pick  
2 up their phone calls from us, but also from friends  
3 and family checking in on them. We are services,  
4 ways to connect people at all of the existing city  
5 services. So, any existing HRA service, existing  
6 legal services-- we learned at the beginning of this  
7 outbreak that some people in quarantine and isolation  
8 need some legal services in case they have legal  
9 issues going on that they then can't attend to. You  
10 know, there are certain ways in which we can provide  
11 some financial services. And I take the point  
12 completely have we thought about income replacement?  
13 We are not there yet, but we understand that other  
14 people are talking about that and we're talking about  
15 the right folks about that. And so, you know, pet  
16 walking and laundry, we will not launch on day one,  
17 but they are definitely on our list as we move  
18 forward over the summer.

20 CHAIRPERSON LEVINE: Forgive me. Did  
21 you mention childcare and eldercare? This is  
22 relevant.

23 JACKIE BRAY: Yes. Of course. So--

24 CHAIRPERSON LEVINE: Let me just explain  
25 why this is so important. Because for those who

1 can't stay safely at home and they need to isolate  
2 and a hotel, well, what if they are the primary  
3 caregiver?  
4

5 JACKIE BRAY: Right. Right.

6 CHAIRPERSON LEVINE: So, how do you deal  
7 with that situation?

8 JACKIE BRAY: so, you know, one of the  
9 things that we have decided is back, if you are the  
10 primary caregiver to either children nor to an adult  
11 in the home that means round-the-clock care, that we  
12 would make it safe for you to isolate at home. At  
13 that point, what we would do is give you what you  
14 need. It might be lots of PPE that shows up at your  
15 door. It might be a different type of infection  
16 control protocol, but our first goal would be to help  
17 you isolate at home. If that was impossible, then we  
18 could also look to burying your-- the people in your  
19 care to the hotel. That's another option, right? So  
20 that you and your kids could come to the hotels or  
21 you or the person that you are caring for and come to  
22 the hotel. And, again, as those are also not options  
23 and we really need to separate caregiver, we are  
24 working hand in glove with our partners in the  
25 healthcare space, in this sort of home health aide

2 space and visiting nurse service space and an effort  
3 to set up appropriate care. And we are anticipating  
4 those problems and putting systems in place.

5 CHAIRPERSON LEVINE: How many resource  
6 navigators are you going to hire and is that part of  
7 your 2500 tracers?

8 JACKIE BRAY: A stiff friend. We are  
9 working out the numbers and it is going to be hard to  
10 know exactly how many we need until we start. So, we  
11 were talking about what percentage of cases, what  
12 percentage of contacts, but somewhere between 200 and  
13 300 and we will work really closely in partnership  
14 with communities to make sure that those resource  
15 navigators have real experience already doing this  
16 for vulnerable New Yorkers.

17 CHAIRPERSON LEVINE: An incredibly  
18 sensitive and important job, for sure.

19 JACKIE BRAY: Yeah. Yeah.

20 CHAIRPERSON LEVINE: we've talked to  
21 about the fears and about the trust that we need New  
22 Yorkers to have in this program and boy am I worried  
23 about how undocumented New Yorkers will respond--

24 JACKIE BRAY: Yep.  
25

1  
2 CHAIRPERSON LEVINE: in the era of the  
3 presidential administration which is targeting them  
4 directly day after day. What kind of provisions are  
5 we making to ensure every person in the city,  
6 whatever their immigration status, that they can  
7 safely participate, that information they share will  
8 be secure, and that, under no circumstances, no  
9 circumstances, will we share data with federal  
10 authorities?

11 DR. KATZ: We will under no  
12 circumstances share data with federal authorities.  
13 Absolutely. I think that is something that your team  
14 believes send very deeply and we have made those  
15 points to our lawyers who support that both that the  
16 Health and Hospital and city law and we will make  
17 sure that that never happens.

18 CHAIRPERSON LEVINE: Look, the Speaker  
19 and Chair Rivera and I have all asked about hotels.  
20 Why is this so critical? This is an equity priority.  
21 The disease has spread because the people living in  
22 crowded apartments where it's gone from one family  
23 member to another. This is born out in the data.  
24 It's not fair. People in big houses don't have this  
25 problem. Offering a hotel gives an answer, but, boy,

1 the numbers you are citing seem low to me. We don't  
2 know exactly how many people are contracting the  
3 virus every day because we're not testing everybody,  
4 which is another problem. But let's just say we have  
5 2000 new infections a day as a guess and let's say a  
6 quarter of those people are living in unsafe housing.  
7 I think that's low, but I'm working on conservative  
8 numbers here. That would mean that, on any given  
9 night-- because it's a 14 day-- talking 7000 people  
10 in hotels, but you are saying we have 1000 rooms that  
11 we can expand to 1200. You didn't clarify how many  
12 people are in those rooms, so can you clarify the  
13 number of people in the rooms and speak to the kind  
14 of capacity requirements that I just mentioned?

16 DR. KATZ: Well, let me just start,  
17 Chair, and just say that we, as a team, are committed  
18 to as many hotel rooms as are necessary and that, at  
19 this moment, because of the collapse of the tourism  
20 industry, there is no shortage of supply for rooms  
21 and we have the ability to rapidly hire additional  
22 people. Again, because it is not just the tracers,  
23 right? It's the who is going to check on them if  
24 they are feeling short of breath? Is going to get  
25 them there medicines? Who is going to get them the

1  
2 PPE that Jackie spoke about? And we are committed to  
3 hiring as many people as needed. You are right. I  
4 mean, it is still early on. We don't know what  
5 percentage of people will turn out to be able to  
6 isolate in their home versus needing a hotel. People  
7 will come on and off. We don't know how many people  
8 will get it, you know, tested who will, ultimately,  
9 be positive, then I want to say we don't see the  
10 hotel supply has a limited. And we don't see the  
11 staffing of those bands as a limitation of us.

12 Jackie, do you want to add on the supply? You are on  
13 mute, Jackie.

14 JACKIE BRAY: Ah. Thank you, Mitch. We're  
15 not worried about the hotel supply. I am completely  
16 confident that we will, as we need, have enough hotel  
17 rooms. If we need tens of thousands, we will have  
18 tens of thousands. Many of you know me from having  
19 run day-to-day operations with the Department of  
20 Homeless Services. If there is something I know, it  
21 is how to create capacity, so that is not our concern  
22 here. In truth, we now have some experience  
23 encouraging folks to go to hotels and it is the vast  
24 majority of people's preference for us to help them  
25 isolate at home and stay home safely. And so, we

1 will quickly ramp hotels. H&H has got a great model.  
2 We have got good services in place for laundry and  
3 food insecurity and entertainment, even. We will  
4 pull triggers as we need to to make sure we have  
5 appropriate capacity.  
6

7 CHAIRPERSON LEVINE: People of asked a  
8 lot about cases where someone has already had COVID-  
9 19. They got, maybe, even a test to confirm it.  
10 They got an antibody test later and they are asking,  
11 and I'm still going to be required to quarantine for  
12 14 days if I've been in contact with someone who is  
13 sick? What is the answer to that?

14 DR. KATZ: That's a very thoughtful  
15 question. Obviously, we can all agree that there  
16 remains a lot that is not known. I mean, on the  
17 positive side for their health, one of the things I  
18 would be able to reassure them is that there are no  
19 documented cases of people who had COVID-19, got  
20 well, and then separately got sick. And, while we  
21 don't have perfect surveillance systems, I think, by  
22 this time, we would know. There would be at least  
23 one case. We don't know it. About what you're  
24 asking is a more complicated question. Could they  
25 transmit during that time? Right? Is it possible

1  
2 that you-- even though you can't get sick or, at  
3 least, we believe you can't get back again, can you  
4 transmit during that time? I mean, in general,  
5 people who are-- who have had a disease before,  
6 insert models, like measles, can't transmit. But  
7 this is a novel coronavirus that keeps surprising all  
8 of us. So I don't know. Let me ask Dr. Daskalakis.  
9 In your planning, were you thinking that people would  
10 still have the same quarantine requirements?

11 DR. DASKALAKIS: So, I think we are still  
12 discussing the issue of antibody and immunity  
13 because, again, it is pretty unclear whether a  
14 positive antibody test actually means that someone is  
15 immune. So, we will have to get back to you once we  
16 have actually sorted through some of those issues  
17 again. That is a really good question and a really  
18 deep one that will be important in this program.

19 CHAIRPERSON LEVINE: Okay. So, Governor  
20 Cuomo and the state are also building a contact  
21 tracing program. He cited the number of 17,000  
22 staff. How is this going to interact with New York  
23 City? What happens if a sick person in the Bronx has  
24 come into contact with someone in Westchester or vice



1  
2 versa? Explain the way we work with New York State  
3 on all this.

4 DR. KATZ: capture. Well, I am happy to  
5 say I spoke with Dr. Howard Zucker, the state health  
6 officer, last night at an hour too late to mention.  
7 And where he and I are both committed to, you know,  
8 sharing the same kind of data. And, again, Dr.  
9 Daskalakis can talk about his experience at the  
10 beginning of this pandemic where, in fact, you will  
11 remember that Westchester and New York City cases had  
12 a great deal of overlap and there is an existing  
13 system to work well together for public health people  
14 to share the necessary data so they-- if they have a  
15 case and that person has New York City tracing, we  
16 will be able to help them out and vice versa. Dr.  
17 Daskalakis, can you say more based on your successful  
18 early experience?

19 DR. DASKALAKIS: Yeah. I think it's  
20 pretty clear that we have great communication with  
21 the state health department, specifically when it  
22 comes to cases that are outside of jurisdiction. I  
23 think that, maybe, Dr. Long has more detail on how  
24 specifically in trays the plan is to continue that  
25 communication, but I am pretty sure, given our track

1 record, the that will continue. Ted, I'm not sure if  
2 you have any other details.

3  
4 DR. LONG: No. You covered it. Nothing  
5 more from me.

6 CHAIRPERSON LEVINE: Okay. Finally, I  
7 just want to understand where we are with being on  
8 the staff, etcetera. So, it sounds like 500 are now  
9 on payroll as of today. Could you explain whether  
10 they have been trained yet on anything? I know  
11 they've probably got the Bloomberg online training,  
12 which is a couple hours, but have they been trained  
13 on the actual system they will be using here in New  
14 York? Do they have equipment yet? I assume they are  
15 all going to need laptops and maybe hotspots?  
16 Headsets. Etcetera. I guess what it really comes  
17 down to is when are they going to start calling  
18 people who have tested positive? How soon is going  
19 to be in action?

20 DR. LONG: Yes. So, the five-- more  
21 than 500 people that I referenced, are being onboard  
22 it now. Meaning, they have taken the training. They  
23 have passed it and now they are in the process--  
24 they are in the hiring stage. We are going to, of  
25 course, get them all of the equipment that they need

1  
2 and we are going to train them on the new platform as  
3 soon as it is ready and we have a timeframe for all  
4 of this. All of these things will come online with  
5 that having been hired and having all of their  
6 equipment June 1 and then that will be the move  
7 forward J from when we will start to make phone calls  
8 with that cohort. In the meantime, we are continuing  
9 no work with Dr. Daskalakis and the Department of  
10 Health to do everything we've been doing.

11 CHAIRPERSON LEVINE: So, 1000 actually  
12 on the job on the phones June 1. Why is the timeline  
13 for the next 1500 that you promise will, in short  
14 order after that?

15 DR. KATZ: Well, Dr. Long, I just want  
16 to make sure that everybody understands we are  
17 calling people now that have caused tests. I don't  
18 want anyone to think that, if you test positive at  
19 one of our centers, that you are not immediately  
20 being called, right? We don't have the tracing  
21 component in yet and that was partly because, as you  
22 have explained to others, Chair Levine, Craig, New  
23 York City has had such intense community transmission  
24 going on that we haven't yet been at the point where  
25 we can really do this kind of tracing, but we are,

1  
2 very much, hoping we are now entering the stage where  
3 we can do it and where it is meaningful. But I just  
4 want to make sure that everyone listening nose back,  
5 if you get a test now at one of our centers, we call  
6 you, Health and Hospitals, to give you the resultant  
7 explain to you what it means and what you should do.  
8 Go ahead, Ted.

9 DR. LONG: The only thing I would add,  
10 to answer the second part of your question. So, the  
11 additional incremental 1500 tracers will be hired at  
12 online in early June.

13 CHAIRPERSON LEVINE: Okay. Thank you.  
14 I'm going to stop now. I will come back for round  
15 two. I want to pass it off to the committee counsel,  
16 Sara Liss, who can cue up Council member questions.  
17 Thank you all very much.

18 COMMITTEE COUNSEL: Thank you, Chair  
19 Levine. I will now turn to Council members for  
20 questions and call on them in the order that they  
21 will be asking those questions. I want to remind  
22 everyone that if you mute yourself at any time, you  
23 can only be and muted by the host. If this happens,  
24 please use the raise hand function and the host will  
25 unmute you. Council members, please keep your

1  
2 questions to five minutes. The Sergeant at Arms will  
3 keep a timer and will let you know when your time is  
4 up. As the Speaker mentioned, we will be adding a  
5 second round of questions afterward for two minutes  
6 each. I will announce the entire order now and then,  
7 after each Council member asked questions, I will  
8 remind everyone of the next Council member will be to  
9 ask questions. The order is Council member Holden,  
10 Powers, Lander, Ayala, Barron, Ampry-Samuel, Moya,  
11 Yeger, Eugene, Reynoso, Maisel, and Levin. Chair  
12 Levine, please call on Council member Holden as soon  
13 as you are ready. And, Council member Holden, you  
14 can begin after the Sergeant cues you.

15 CHAIRPERSON LEVINE: Thank you, Sara.  
16 And, yes, Council member Holden, please begin.

17 SERGEANT AT ARMS: Your time will begin  
18 now.

19 COUNCIL MEMBER HOLDEN: Can you hear me? I  
20 don't--

21 DR. KATZ: Yes.

22 SERGEANT AT ARMS: Sergeant Bradley, please  
23 resent the timer. If someone could please unmute  
24 Council member Holden, please.

25 [background comment]

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SPEAKER JOHNSON: Can someone mute Council member Levin? And we cannot hear Council member Holden.

COUNCIL MEMBER HOLDEN: Can you hear me now?

SERGEANT AT ARMS: Mr. Speaker, he's back on.

SPEAKER JOHNSON: Yep. Now we can hear you, Council member Holden. Go ahead.

COUNCIL MEMBER HOLDEN: Thank you all, again. And I don't know if you heard before, but it is a great hearing. It's very interesting and the Chairs came up with some great questions. I need to ask this one, which is not related to contact tracing. However, we are hearing a number of complaints from front-line workers including DOE employees and firefighters who claim that, when their fellow workers, who they had contact with test positive for COVID-19, the workers are transferred to other units and they keep working and are not quarantined. What is their rule on that? Because, how do you contact trays when you are spreading it out the same time?

2 DR. KATZ: Council member, you are  
3 absolutely correct. Those people should not be at  
4 work. Those people should be, for 14 days, isolated.

5 COUNCIL MEMBER HOLDEN: So, what are we  
6 going to do about it? It is still happening. Every  
7 day I get a call on this.

8 DR. KATZ: I mean, I'd be happy myself  
9 to track if there were a specific case to call. I  
10 mean, those are all department heads I work well  
11 with. I would be happy to contact them. I can  
12 separately contact them and tell them that people  
13 are-- that this is happening because it is clearly  
14 wrong.

15 COUNCIL MEMBER HOLDEN: And another thing,  
16 just with contact trays seen, it is clear we still  
17 don't know-- and you alluded to this a little bit--  
18 of how many ways that this virus can be transmitted.  
19 For instance, we hear six feet is a safe distance.  
20 There is been studies-- the [inaudible 02:04:35]  
21 study indicated that it could go up to 13 feet. So,  
22 you know, even tracing is, if you really came in  
23 contact with a person, you know, for instance, we are  
24 seeing new-- the emergence of a Kawasaki like  
25 disease which nobody saw. So, we are getting smacked

1 with different ways of this. So and even today I  
2 spoke to a doctor-- because my mom is still in the  
3 hospital are still in the nursing home and she was  
4 tested and the doctors are telling me there is a 20  
5 percent error rate on a test. They really can't even  
6 trust the test. So, this almost seems like, you  
7 know, we are getting hit with wave after wave.

9 DR. KATZ: Council member, I agree with  
10 what you said. Just on the first part, so that I do  
11 my job, besides the Department of Education, what was  
12 the other department where you are hearing people not  
13 being allowed to quarantine?

14 COUNCIL MEMBER HOLDEN: FDNY.

15 DR. KATZ: Okay. You know, on the  
16 science, I mean, I think the very best people have  
17 often been wrong, not to any fault of their own.  
18 That this virus does keep surprising people. And,  
19 again, that's why I think humility is the most  
20 important lesson all of us can learn. Think that the  
21 advice does change. I personally recognize that the  
22 virus test is not perfect. That is definitely-- 20  
23 percent is a little higher than what I would've said,  
24 but, absolutely, the point is still true and I will  
25 tell you, in clinical settings, when we believe that



1 the person has COVID-19, we act as if they have  
2 COVID-19 even if the test is negative because we  
3 recognize that there is false negatives. And so,  
4 just support you, sir, in saying this has been really  
5 hard for everybody and I wish her mother the very  
6 best.  
7

8 COUNCIL MEMBER HOLDEN: Thank you, doctor.  
9 I appreciate that. Just on the mobile application,  
10 could ask a few questions?

11 DR. KATZ: Sure.

12 COUNCIL MEMBER HOLDEN: You may have  
13 touched upon it. I had to step in and out. You  
14 know, with the mobile application have the ability to  
15 access other data or features on the mobile phone?  
16 Like controlled Bluetooth? Access to the phone  
17 information? Contacts? Phone number, email, access  
18 to the microphone, access to cameras or access to the  
19 pictures or even access to social media accounts?  
20 Does it have that ability?

21 DR. KATZ: I mean, right now we are  
22 still designing it and I think there are relevant  
23 issues about confidentiality and legal issues. I  
24 mean, our hope is that we are going ask people and  
25 they are going to answer honestly in order to be able

2 to protect the people they love. I think whether or  
3 not-- it would require a broader discussion,  
4 including your Council if we were doing things that  
5 people would have to, I guess, agreed to that loss of  
6 confidentiality and security. So, we are not  
7 currently proposing that.

8 COUNCIL MEMBER HOLDEN: Okay. I see my  
9 time--

10 DR. VARMA: [inaudible 02:07:48]

11 COUNCIL MEMBER HOLDEN: is up. Thank you.  
12 Thank you, doctor, so much.

13 COMMITTEE COUNSEL: Thank you very  
14 much, Council member Holden. We will next hear from  
15 Council member Powers and then Lander and then Ayala.  
16 As a reminder to everyone, you may have to wait a few  
17 moments to be on muted by the host when it is your  
18 turn. Chair Levine, please cue Council member Powers  
19 when you are ready and, Council member powers, you  
20 will go after the Sergeant cues you.

21 CHAIRPERSON LEVINE: Thank you, Sara.  
22 And, please, Council member Powers.

23 SERGEANT AT ARMS: Your time will begin  
24 now.

1  
2 COUNCIL MEMBER POWERS: Great. Thank you.  
3 I just wanted to clarify because I did miss-- I  
4 think Council member Rivera as this earlier, but am I  
5 hearing clearly that the city is developing an app  
6 that would go into and then with the human contact  
7 portion of contact trays seen?

8 DR. KATZ: Let me ask Dr. Long and Dr.  
9 Varma to respond.

10 DR. VARMA: Let me touch on something  
11 really quickly and then Ted can go through what we  
12 have right now just because Council member Holden's  
13 question touched on this, too. We have had calls  
14 with the various companies that are developing these  
15 contact tracing apps. Commissioner Jesse Tisch, from  
16 Do It has been the lead on evaluating those with us.  
17 At the moment, we are not confident that that apps  
18 that most people I've been talking about, the Apple  
19 Google one, would be the right solution for New York  
20 City. That said, you know, we have consistently been  
21 surprised by this disease here and everywhere else  
22 and how people respond in uptake. And it may very  
23 well be that, if a large number of New Yorkers  
24 proactively choose themselves to download these apps,  
25 that we would want to be able to use that

1 information. So, it is really a part of an ongoing  
2 discussion about-- you know, that includes both the  
3 acceptance of New Yorkers voluntarily on the own  
4 without any of us asking to do it and participating  
5 in means. And then I was making sure we have an  
6 information system that could integrate with that.  
7 And so, just to touch on that last point, that is one  
8 of the considerations that we are doing is making  
9 sure that we have the-- all the application  
10 programming interfaces that would allow us to  
11 integrate if it--

13 COUNCIL MEMBER POWERS: [interposing]  
14 Got it. Just for time purposes here just very  
15 quickly, does that meant that the city is going to  
16 develop it or contract out for something like that?

17 DR. VARMA: Ted, do you want to go  
18 through what we're doing for right now independent of  
19 Apple and Google?

20 DR. LONG: Yeah. Well, actually, not  
21 much more to add. I think, as Dr. Varma said, we are  
22 considering all options, but what would make sense in  
23 the context of the program rolling out in June 1.  
24 These are all the enhancements on top of it, but it

25

1 we welcome continued input and we are thinking of all  
2 options.

3  
4 COUNCIL MEMBER POWERS: Okay. Thank you.

5 And, so just to the entirety of the contract tracing  
6 program, it's-- I think-- yesterday-- maybe I'm  
7 wrong, but I think yesterday was day 75. Maybe it's  
8 day 76 now. Somewhere in the 70 to 80 range,

9 depending on how you measured it. Why not have

10 started a contract tracing program in March when we  
11 had first indications that there was an epidemic on  
12 our hands. I understand why you-- it's difficult.

13 I just want to be clear. I understand why it is

14 difficult to do at the highest moment, but why not

15 start this version of the process that we are doing

16 now back then when we had clear signs that we were

17 going to be going into a pandemic. In the numbers or

18 arising. We could have put this entire program in

19 place of hiring people, figuring out the

20 organizational structure, and doing most of the

21 measures that we are doing the day. Hotel space and

22 things like that. Why do this on May 15 and not do

23 this on, perhaps, March 15?

24 DR. KATZ: Well, Council member, I will

25 start and then turn [inaudible 02:11:25]. There are

1 a lot of things that I would like to read to if we  
2 could start again. The issue at the very beginning,  
3 we were doing contract tracing. DOHMH is doing a  
4 great job of it, but when it turned out that there  
5 was evidence of widespread community transmission and  
6 you couldn't actually track where it came from, it  
7 went much more to the community mitigation strategy.  
8 I think that, in terms of the last couple of months,  
9 I know the city has been totally consumed by making  
10 sure we had enough supplies. I give the mayor  
11 tremendous credit for, you know, being on the phone  
12 late at night with the federal authorities, the state  
13 authorities trying to make sure we had enough PPE and  
14 try to make sure we didn't run out of hospitals face,  
15 trying to make sure we didn't run out of ventilators.  
16 I mean, it was nightmarish to try to make sure that  
17 we had everything. And it was after, you know, the  
18 peak turned that we were able to visit another world.  
19 But let me ask Dr. Daskalakis about the issue of  
20 tracing earlier and was there-- did we miss  
21 something there?

22  
23 DR. DASKALAKIS: So, I think you covered  
24 most of it. I think, again, this speaks towards one  
25 of the really important observations in public health

1  
2 which is preparedness is really important. And we  
3 were prepared, but when an epidemic becomes a  
4 pandemic, we have to shift our resources into more  
5 communitywide strategies that work to flatten the  
6 curve. Then sort of the movement into that phase  
7 happened very quickly in this pandemic. And I think  
8 part of it is on the back of some really significant  
9 phone those made by the federal government around  
10 testing and our inability to actually detect these  
11 infections beyond using indirect strategies like our  
12 syndromic surveillance. So, I think that, afforded  
13 with the opportunity that other countries had of  
14 really amazing testing from the very get-go, I think  
15 we could have been in a very different place. I am  
16 skeptical of whether containment--

17 SERGEANT AT ARMS: Time's up.

18 DR. DASKALAKIS: of such an infection is  
19 feasible, but I think we would have, legs, had a  
20 better shot if we weren't working in the dark because  
21 of, again, those sort of CDC fumbles in terms of  
22 getting us testing in an expeditious way.

23 COUNCIL MEMBER POWERS: Well, I'm not  
24 going to use much more of your time because I want to  
25 be respectful of my colleagues, but I hear all of you

1 on that. I understand we were in the middle of a  
2 pandemic. All I am saying is I think we could have  
3 started this process months ago in terms of hiring  
4 people up, so, is way lower the infection rate, we  
5 had those systems in place to then move into the  
6 tracking and tracing program that we're capable of.  
7 I think we've lost about a week with this fight that  
8 we've had. This public sort of debate that we've  
9 had. I'm not saying it's anybody here's fault, but I  
10 think we've lost even just a week in that role and  
11 that process and we could've started this a long time  
12 ago. I just want to ask one more question. What is  
13 the role here, you know, of just continued social  
14 distancing in the tracking and tracing program and,  
15 particularly, you know, if I'm working from home, do  
16 I-- am I treated differently than somebody who is  
17 like an essential worker? Do they get priority and  
18 how does that work in terms of the track and trace  
19 program?  
20

21 DR. KATZ: Well, I'll start and then  
22 other can fill in. So, social distancing will remain  
23 a critical aspect of this and, I think, even as  
24 things open up, the open up, when it happens, I  
25 think, is all going to be at least six feet apart



1  
2 with all of us wearing facial coverings. Even as  
3 things open up. I think that, even if you are an  
4 essential worker or even if you are a healthcare  
5 worker, if you are infected, you need to be isolated.  
6 And, in that sense, the rules don't change. It may  
7 be easier for somebody who can work from to be  
8 isolated at home. Right? It may be less stressful  
9 for them and they may not need economic support the  
10 way an essential worker may need it, but the rules  
11 are the same.

12 COUNCIL MEMBER POWERS: Okay. All  
13 right. Thank you and I--

14 DR. KATZ: Thank you, Council member.

15 COUNCIL MEMBER POWERS: Thank you to  
16 both Chairs thank you to everybody. Thank you.

17 COMMITTEE COUNSEL: Thank you, Council  
18 member Powers. We will next hear from Council  
19 Lander, followed by Council member Ayala and Barron.  
20 Council member Lander, after the Chair cues you, you  
21 can begin after the Sergeant tells you it's your  
22 time.

23 CHAIRPERSON LEVIN: Thank you, Sara.  
24 And over to you, Council member Lander.

25

1  
2 SERGEANT AT ARMS: Your time will begin  
3 now.

4 COUNCIL MEMBER LANDER: Thanks so  
5 much. This has been a very useful hearing and I  
6 appreciate the Chairs and the administration reps and  
7 the spirit of both honestly and looking forward.  
8 And, personally, as someone who has not been as close  
9 to the public health system, I'm especially happy to  
10 see Jackie Bray's involvement as I have found her to  
11 be one of the most effective people in New York City  
12 government just like getting shit done and her  
13 position in the operations help give me some  
14 confidence. I have some operational questions for  
15 her in a moment, but I do want to drill down on just  
16 two questions about the past that really have been  
17 addressed, but I just want to make sure that we are  
18 clear on them. So, first, Dr. Katz, I really  
19 appreciate your point about humility. I have gotten  
20 so many things wrong myself this year, but I just  
21 want to make sure I understand what you said earlier  
22 because is a little different from what we have heard  
23 from the Mayor, the governor, and certainly from the  
24 president. With the benefit of hindsight and,  
25 without any intention of assigning blame, do you now

1 agree that we should have moved to shelter in place  
2 earlier?  
3

4 DR. KATZ: Oh, of course. I can't  
5 believe any sensible person looking at those facts  
6 wouldn't say that.

7 COUNCIL MEMBER LANDER: I appreciate  
8 you saying that and I think it is useful to be clear.  
9 There are quite a few people even looking at the  
10 facts, that have not been as clear about it. So,  
11 let's leave it there. I appreciate your saying it.  
12 And then, Dr. Daskalakis, this really goes to the  
13 conversation that you just had with Council member  
14 Powers, but one thing City Hall has said on the  
15 record is that DOHMH should have been doing contact  
16 chase scene earlier. And this was even cited as one  
17 of the reasons that the tracing would not continue to  
18 be housed there. Even though it is my sense, I  
19 really agree both, actually, with both Dr. Katz and  
20 you just said. Like once it becomes like so  
21 widespread, really the tracing is not meaningful in  
22 that period. It sounds like you wish we had been  
23 able to rise to it earlier, but that you disagree  
24 that it was a fault of DOHMH not to have continued  
25 doing it.

1  
2 DR. DASKALAKIS: So, I really couldn't  
3 say it better myself, so thank you. So the answers,  
4 from my perspective, is that, given the fact that we  
5 were working in sort of a black box of not being able  
6 to see really the spread of the pandemic through  
7 testing eyes, when it became clear through was  
8 strategy to not follow guidance from the CDC, to  
9 actually test people who are not just returning from  
10 China, but also from other places and with severe  
11 duty, by the time we were able to detect to that as  
12 cases-- because, as you remember, case  
13 investigations mean that you have to find cases. And  
14 the only way to do that is testing. So, I think that  
15 this amazing upscale testing that you have heard  
16 about by so many people will be critical sort of in  
17 this next chapter. And, I guess, one of the  
18 important lessons, I think, in general, is that  
19 public health needs to remain a priority from the  
20 perspective of capacity. So, I think that the lesson  
21 walking away from this is that capacity matters  
22 during peace time and during wartime and so it is  
23 really critical to maintain it. So, again, I agree  
24 with what you said.

1  
2 COUNCIL MEMBER LANDER: All right. And I  
3 want to thank both of you because I do feel like, ah,  
4 you know, I came into this hearing, I'll be honest,  
5 very upset about like the sniping and what is in the  
6 press and I feel like this. Of like being open to  
7 self-criticism and being honest and help-- it really  
8 helps us move forward in a much better way. I would  
9 love to see that more from some of the people, you  
10 know, higher up. I mean, I mean, I'll just say it.  
11 I would like to see the Mayor and the Governor--  
12 like the President is beyond hope, but I would love  
13 to see the Mayor and the Governor bring some of the  
14 kind of like data driven, okay. You can self-reflect  
15 and say we didn't get everything right. And that  
16 gives us more confidence that we can move forward,  
17 actually, in the right way. So, I'm going to move to  
18 my operational questions which is about the database.  
19 Because like you are trying to stand things up. Like  
20 you've got to worry about the hiring and you've got  
21 to worry about the contracting and you've got to  
22 worry about the tracking and reporting. One thing  
23 I've felt to be really hard is getting a good  
24 database system in place. So, when I test positive,  
25 I guess, I go into a database. Let me just make--

1 is it and H&H database? When I give my contacts to  
2 the contact tracer, do they go in that one or a  
3 different one? If I need a hotel room, then, or one  
4 of my contacts does, who has the database with the  
5 hotel room that matches me when, as Mark said, I need  
6 someone to walk my dog? Is that in the same  
7 database? And are the people that are going to be  
8 doing the walking-- I have read that you are  
9 contracting with Salesforce, which I think Shirley  
10 makes sense, but I also thought I heard Dr. Katz say  
11 there was a pre-existing DOHMH contact tracing  
12 system. Is any of that and integrated with New York  
13 State or New Jersey or Connecticut? How give me  
14 confidence that like you are working on those issues  
15 out and this thing, on June 1, when those other  
16 [inaudible 02:20:49] are ready, it is going to be  
17 ready to stand up?

19 DR. KATZ: All-Star and then others will  
20 follow. I want to first say how great Jackie Bray,  
21 since you gave us that opportunity. We're thrilled  
22 to have her and she did an amazing job. I mean, she  
23 and I were on the phone about ventilators, about PPE,  
24 you know 11 o'clock at night, midnight at night. You  
25 know, she was phenomenal for us. I think the first

1 part of your question, though, relates to the data  
2 systems, so I will let Ted talk about that and then  
3 Jackie talk about how those other services get  
4 provided.

5  
6 DR. LONG: I'll be very brief and then I  
7 will turn it to Jackie. So, the information of  
8 positive tests is shared from our healthcare  
9 providers to estate database under HIPPA public  
10 health exemption. Then, actually, the state  
11 databases combine with other public health data and  
12 made available to our tracers and I will let Jackie  
13 explained problematically how that works.

14 JACKIE BRAY: Yeah. Absolutely. So, as  
15 Ted said, is all lab results statewide go into a  
16 system called ECLARS. That is the state system.  
17 That is shared with all local public health  
18 authorities. Our public health authority is DOHMH.  
19 That goes into a database called Maven. And Maven  
20 attends to the ECLARS data a bunch of other  
21 information. Vital statistics, some rio [sic]  
22 information, information from the city administrative  
23 data, watch is really what helps us get a hold of  
24 people. Right? And so, what we're doing is we're  
25 building Salesforce in a way that talks to her Maven

1 so that Maven can push all the data to Salesforce.  
2  
3 Once that data is in Salesforce, Salesforce is an  
4 intensely powerful software and really first in class  
5 on case record management and customer service  
6 management. That was important to us. That it  
7 wasn't only a good case record management system, but  
8 it really had a customer service interface to it.  
9 So, once that data is in Salesforce, then all of what  
10 we're doing, unless you get moved to a hospital, is  
11 in Salesforce. And so, whether or not we need to  
12 walk your dog, when that is up and running-- we  
13 can't walk your dog yet-- but when that is up and  
14 running, if you need meals delivered, that is in  
15 there. Did we call you yesterday and check on your  
16 symptoms and what were those symptoms and how were  
17 you doing? That is in there. Who are your contacts?  
18 You are the index case. Who are your contacts? And  
19 then, when your contacts become cases themselves and  
20 how we see that interrelation is in there. The way  
21 that we push out messaging to our cases and our  
22 contacts or the people that are in our care is in  
23 there. If you end up needing to go from your house  
24 to the hotel, whether or not you showed up at your  
25 hotel is in there. So, the Salesforce is a really



1  
2 powerful tool for us. The date of starts at the  
3 state, gets pushed in real time to the Maven, pushed  
4 in real time to Salesforce. In terms of your  
5 question about how we talk to the state, obviously,  
6 we understand that contacts in cases are going across  
7 county lines. So, the state is using an application  
8 called Com Care. Com Care we are building with the  
9 state and the ability for Com Care and sales for us  
10 to talk to each other so that we will now I am sick,  
11 but my father lives in Westchester and, yeah, I saw  
12 my father five days ago. That he is now a contact.  
13 That is now for Westchester's tracers to pick up to  
14 trace him.

15 COUNCIL MEMBER LANDER: And that is ready  
16 now? That will be ready on--

17 JACKIE BRAY: That's ready--

18 COUNCIL MEMBER LANDER: June 1st?

19 JACKIE BRAY: June. So, our build out for  
20 our system will be ready June 1. The build out to  
21 make sure that we are talking to the state, we can  
22 get back to you on an update on that, but the goal is  
23 to do that as fast as we can, but I'd want to check  
24 with the tech team to give you a date on that.

25

1  
2 COUNCIL MEMBER LANDER: Thank you very  
3 much.

4 JACKIE BRAY: Yeah. Of course. And thank  
5 you for embarrassing me there.

6 COUNCIL MEMBER LANDER: You're welcome.

7 JACKIE BRAY: But I appreciate it.

8 COMMITTEE COUNSEL: Thank you very  
9 much, Council member Lander. We will next here from  
10 Council member Ayala, followed by Council member  
11 Barron and Ampry-Samuel. Council member Ayala, you  
12 can begin after Chair Levine and then the Sergeant  
13 cues you.

14 CHAIRPERSON LEVINE: Thank you, Sara.  
15 And take it away, Council member Ayala.

16 COUNCIL MEMBER AYALA: Thank you. Thank  
17 you all so much. I--

18 SERGEANT AT ARMS: Your time will begin.

19 COUNCIL MEMBER AYALA: I have to say that  
20 I'm really happy that you guys put this together. I  
21 feel like I've learned so much, but I also feel like  
22 I have a gazillion other questions that I now need to  
23 ask. But my first question-- and I'll ask the  
24 questions first, I guess, and that if I have to go  
25 back and repeat them-- what is the anticipated cost

1 of pulling something like this off? Is that in the  
2 projected budget? Two, is tracing happening citywide  
3 initially or are we going to be targeting the hardest  
4 hit communities first? I have serious concerns about  
5 the cultural competency part of this whole process  
6 and what your plan is for ensuring that you are  
7 communicating as effectively as possible with  
8 communities of color and, specifically, community  
9 where we have lots of non-English speaking  
10 constituents. And, last but not least, what is your  
11 plan for dealing with the mental health issues that,  
12 with the social isolation? And I'm happy to repeat.  
13

14 DR. LONG: I apologize. Dr. Katz has  
15 been put on mute because he read logged back and. If  
16 somebody could unmute him.

17 DR. KATZ: Thank you. Thank you so much  
18 for on muting me. These are a great, great set of  
19 questions that you raised. We want to make sure that  
20 we are doing this right. And I will live, on the  
21 budget, I will say that this pandemic has taken us to  
22 places we never imagined and our attitude is that  
23 money can't be our number one consideration. That  
24 everything has to be about saving lives. Not to  
25 mention, that the economic destruction from the

1 closure of New York City has been devastating. I  
2 know you know this, Council member. The high  
3 unemployment rate, the way it is affecting low income  
4 people. That, in a sense, there's almost no price  
5 that's too high to pay to get the New York City  
6 economy back into place because it, in and of itself,  
7 will generate the money that will pay for these  
8 services. We are trying, in every case, to make sure  
9 that it's billable to FEMA. We have people who are  
10 FEMA experts. New York City had to deal with super  
11 storm Sandy, which I know you were involved in the  
12 response of. We have a lot of experts on how to make  
13 sure that the claims to FEMA are such that FEMA will  
14 be able to pay for it. So, we are going under the  
15 assumption that we will have to spend whatever money  
16 we have to wear, of course, we are not being  
17 reckless. We look to get things at the best price,  
18 but we are not using money as a limitation. Can you,  
19 Dr. Long, talk about your efforts around cultural  
20 competency that are so important to this effort?

22 DR. LONG: Is. Absolutely. So, there  
23 are three things that we're doing for to address the  
24 points you are bringing up. The first is that we are  
25 working with CBO's to prioritize hundreds of CBO's

1 hiring tracers from the communities that they will be  
2 doing the tracing in. Second, is that we are hiring  
3 the resource navigators from the community is that  
4 they know well where they will be providing those  
5 services. And, as my patients tell me, I need to be  
6 able to help them to get what they need at home to be  
7 able to successfully isolate. And, third, as we have  
8 formed to the community advisory board under Dr.  
9 Torian Easterling at the Department of Health. We  
10 are already getting some great feedback about how we  
11 need to structure the program in order to be  
12 culturally sensitive Ativan to involve the  
13 communities. The second point you are asking about  
14 was mental health and, just to say a word about that,  
15 in our hotels, we have a robust mental health program  
16 that we have created. And, for those isolating at  
17 home, we have built out telehealth to allow them to  
18 connect with us, as well. And I am proud to say on  
19 the primary care and [inaudible 2:29:05] and  
20 outpatient side, we have done more than 120,000  
21 telehealth visits, which is carrying 120,000 people  
22 the care that they need to from their home, which  
23 includes mental health. And I think that is so  
24 important.  
25

1  
2 COUNCIL MEMBER AYALA: And the question on  
3 tracing, is that happening citywide at first or are  
4 you going to be focusing on specific communities  
5 first?

6 DR. LONG: We plan to focus on the  
7 communities that have been hit hardest so that we can  
8 help them as soon as possible.

9 COUNCIL MEMBER AYALA: And that's my  
10 concern. So, then as the conversation with the  
11 community-based organizations already but gone? Have  
12 those hires already-- you know, people already been  
13 hired to do these jobs?

14 DR. LONG: Yeah. Great question. We  
15 now have more than 500 people, many of which are  
16 clients from community-based organizations, that are  
17 being onboard it today. So, very much in the works.

18 COUNCIL MEMBER AYALA: And what is the  
19 qualification for a tracer?

20 DR. LONG: The tracer needs to go  
21 through a training and pass the test and then,  
22 otherwise, we review any application we received.  
23 And, you know, in particular, I will say that the way  
24 that we review applications, we are prioritizing the  
25

1 applications that are flagged by community-based  
2 organizations.

3  
4 SERGEANT AT ARMS: Time's up.

5 DR. LONG: We bring them to the front of  
6 the line.

7 COUNCIL MEMBER AYALA: Thank you.

8 DR. LONG: Of course.

9 COMMITTEE COUNSEL: Thank you very  
10 much, Council member Ayala. We will next hear from  
11 Council member Barron and then Ampry-Samuel and then  
12 Moya. Council member Barron, you can begin as soon  
13 as Chair Levine and then the Sergeant cues you and,  
14 as a reminder to anyone, if at any point you  
15 accidentally mute yourself or if you move in itself  
16 and need to be an muted, you can also use the raise  
17 hand function in Zoom. Thank you. Chair Levine, you  
18 can keep Council member Barron.

19 CHAIRPERSON LEVINE: Thank you, Sara.

20 And, Council member Barron, we look forward to  
21 hearing from you.

22 SERGEANT AT ARMS: Your time will begin.

23 SPEAKER JOHNSON: Council member Barron,  
24 you are unmuted.

1  
2 COUNCIL MEMBER BARRON: Thank you very  
3 much. Thank you to the Chairs--

4 SPEAKER JOHNSON: Hold on. If you could  
5 just restart her clock for her. Thank you.

6 SERGEANT AT ARMS: We will do that now,  
7 sir. Thank you. You may begin.

8 SPEAKER JOHNSON: Go ahead, Inez. I think  
9 we may have lost Council member Barron.

10 COMMITTEE COUNSEL: We can come back to  
11 Council member Barron. Next we will hear from  
12 Council member Ampry-Samuel. Chair Levine, please  
13 cue her.

14 CHAIRPERSON LEVINE: Okay. Thank you,  
15 Sara. And you're up next, Council member Ampry-  
16 Samuel.

17 SERGEANT AT ARMS: You may begin.

18 COUNCIL MEMBER AMPRY-SAMUEL: Hi,  
19 everyone. Good afternoon. Thanks, Chairs, for this  
20 very important hearing. My colleagues already  
21 addressed a lot of the disparity concerns that I  
22 wanted to touch on. So I just want to lend my voice  
23 on a lot of the points that were already made. I  
24 have my own personal experiences with testing since  
25 March 11th and the level of frustration that it



1 caused my family-- you know, my colleagues know and  
2 I know the administration already knows, but it was a  
3 lot. And the other experiences, as a result of  
4 representing a district that the city and state and  
5 non-prioritize was just another level of frustration.  
6 So, when we talk about the numbers of people who  
7 tested positive and were hospitalized, I and my  
8 colleagues in certain communities were left to guess  
9 or assume how many of our constituents were dying in  
10 their homes without a diagnosis. So, data in this  
11 city can mean many things. Although data should tell  
12 an accurate story and give a factual picture, when  
13 you manipulate certain data, it can say what you  
14 wanted to say. And so, data can be manipulated and  
15 interpreted in so many different ways. So, I just  
16 want to make sure that, when we are talking about  
17 data, we are accurately reflecting what is happening  
18 on a community level because we saw what data did not  
19 show or what it wanted to show in the past like just  
20 in the first eight weeks of the pandemic. So, the  
21 rollout of testing and contact tracing of thousands  
22 of people in Brownsville and Ocean Hill and Crown  
23 Heights in East Flatbush and Bed Stuy is different  
24 than a rollout on the Upper East Side. And, Dr.  
25

1  
2 Katz, you mention culturally-- to make sure that we  
3 do this in a culturally competent way. And then, Dr.  
4 Ted Long mentioned hundreds of CBO's are working to  
5 help with hiring and you mentioned Dr. Easterling's  
6 role, but it's not enough to be culturally competent  
7 because you have cultures with inside of cultures in  
8 certain communities. And so, in my community, you  
9 would need to make sure that we have people at the  
10 table that can talk about the Tuskegee study. That  
11 could talk about what happened with Willowbrook.  
12 That could talk about what happened at the Jewish  
13 Hospital right here in New York City because these  
14 are things that took place during the time when  
15 people are still alive and our seniors remember that  
16 and know that and talked about that to their  
17 grandchildren and their children. And so, culturally  
18 competent and is making sure that there are people  
19 back can go into the homes and educated into outrage  
20 and competent way that talks to the Tuskegee study.  
21 And so, I want to make sure back, when we are doing  
22 that, we are not just talking about, yeah. We have  
23 CBO's that have people of color in them. That's not  
24 appropriate. And the fact that we have to ask  
25 questions about who has been hired and what CBO's are

1  
2 you working with is ridiculous to me because, you  
3 know, we should know this. The elected officials,  
4 the local elected officials should know this  
5 information. The fact that I don't know any  
6 community based organization within my district that  
7 has been part of these calls over the past few days,  
8 I think, is a little-- I'm glad were having a  
9 hearing, but I just wish that-- or ask that we be  
10 included in the conversations moving forward so that  
11 we can put some other thoughtful or added value  
12 information and input to the conversation to make  
13 sure that the roll out is appropriate in all  
14 communities. So, again, my colleagues already  
15 touched on a lot of the points, but I wanted to add  
16 my voice and just put that out there to just make  
17 sure that we, the local elected officials, are  
18 included.

19 DR. KATZ: Thank you. And we will make  
20 sure of that in both directions. We are open to both  
21 your suggestions on who you want to be involved and  
22 we will provide the information to you on who, from  
23 your district, has already been involved. Thank you.

24 COUNCIL MEMBER AMPRY-SAMUEL: Thank  
25 you.

2 COMMITTEE COUNSEL: Thank you very  
3 much, Council member Ampry-Samuel. It appears that  
4 Council member Barron is back, so we will next turn  
5 to her followed by Council members Moya and then  
6 Yeger. Council member Barron, please begin after  
7 Chair Levine cues you and then after the Sergeant  
8 calls you.

9 CHAIRPERSON LEVINE: Thank you, Sara.  
10 Welcome back, Council member Barron. And we look  
11 forward to hearing from you.

12 SERGEANT AT ARMS: Barron, you may begin.

13 COUNCIL MEMBER BARRON: Thank here.

14 [inaudible 02:36:24] much. I want to thank the  
15 Chairs for having this hearing and the panel for  
16 coming and sharing their information. I am the  
17 following in the vein of my colleague, Alicka Ampry-  
18 Samuel has talked about. She is mentioned some of  
19 the historical instances where black and brown  
20 communities have not been treated equitably and it  
21 has happened even with this pandemic. As she said,  
22 we were not in the chain of, let's say, making sure  
23 that we get what we needed, even though our community  
24 and many of the underlying conditions caused by the  
25 historical racism that we have been subjected to that

1 we had those conditions. And knowing that we would  
2 have large numbers, we did not receive those  
3 resources. So, in terms of the ethics and privacy, I  
4 am concerned. I am hearing now that you want to  
5 develop an app and that this app may be able to have  
6 access to people's phones and be able to track where  
7 they may have been. In this information, as you are  
8 saying, is going to be stored securely and it is not  
9 going to be accessible. That does not mean that this  
10 information will, in fact, be able to be subpoenaed  
11 by other agencies such as the NYPD to be able to  
12 gather information that they may try to get advancing  
13 in the kind of cases that they may be looking into.  
14 And so, black and brown people have the historical  
15 knowledge of Henrietta Lacks, of Dr. Sims, of the  
16 Tuskegee Institute, and the immediacy of knowing that  
17 provisions were not made for us in this beginning  
18 pandemic to be able to get the resources that we  
19 need. So I don't know that we can expect the data  
20 that we said we're going to get from this will be  
21 able to be helpful and people are going to be  
22 justifiably suspect as to how this information might  
23 ultimately be used.  
24  
25

1  
2 DR. KATZ: I understand and I agree with  
3 all of the points that you've raised. I want to  
4 clarify just more for our listeners that--

5 COUNCIL MEMBER BARRON: Thank you.

6 DR. KATZ: any app would only be if  
7 people voluntarily wanted it. We're not going to  
8 have any apps that people have not agreed to, but I'm  
9 not-- It makes me uncomfortable, I have to say, and  
10 we will continue to work with our lawyers to make  
11 sure that all information is held to the highest  
12 degree. But I fully understand and support your  
13 point.

14 COUNCIL MEMBER BARRON: And in terms of  
15 this legislation that's before us, is this mandatory?  
16 Because we have seen video of mandatory laws being  
17 implemented and Asia where people are tracked out of  
18 their houses, where they are forced into being  
19 restrained in areas that they may not want to be in.  
20 So, is this mandatory and what would be the  
21 implications for those people who resisted who don't  
22 want to leave and don't want to go to a hotel for  
23 whatever their reasons are and that they see this as  
24 an invasion of their privacy? There are people who  
25 are concerned that this is really a violation of the

1  
2 Constitution. Yes. We have concerns, legitimate  
3 concerns about preventing the spread and we have to  
4 do all that we can, but is that a violation of for  
5 someone to take those actions that we feel would be  
6 beneficial for the larger community?

7 DR. KATZ: So, absolutely we understand.  
8 We want to try to create an environment where people  
9 want to be able to isolate and, you know, the first  
10 start of that will be, can you isolate in your home?  
11 Right? Hotels are not the first choice. Right? If  
12 somebody has them, even if they live with other  
13 people, it is possible to isolate if there is a room  
14 where that person can stay and someone can bring the  
15 food and leave it out there, but we will want to make  
16 the case to the person that, if that is impossible,  
17 that they don't want to put the other people in their  
18 household at risk. People don't want to in fact  
19 their grandmothers, their aunts, their children.  
20 People understand, I think, how serious this is. But  
21 I totally agree with you. It has to be done really  
22 sensitively and well.

23 COUNCIL MEMBER BARRON: And for those who  
24 decide that they can isolate in their homes, will  
25

1 they be able to get the same kinds of support  
2 services that talked about? Is there care--

3 DR. KATZ: Abs--

4 COUNCIL MEMBER BARRON: for the persons  
5 that are in their home and they have to be there to  
6 make that provision?

7 DR. KATZ: Yes. Regardless of where the  
8 location, the same services will be available to  
9 them.

10 COUNCIL MEMBER BARRON: Okay. I'll be back  
11 for the second round of questions. Thank you so  
12 much.

13 DR. KATZ: Thank you so much.

14 COMMITTEE COUNSEL: Thank you, Council  
15 member Barron. We will next year from Council member  
16 Moya, followed by Council member Yeger, and then  
17 Eugene. Council member Moya, you can begin after  
18 Chair Levine and the Sergeant cues you.

19 CHAIRPERSON LEVINE: Thank you, Sara.  
20 And I also want to acknowledge we have been joined by  
21 our colleague, Council member Carlos Menchaca. And  
22 now, Council member Moya, please take it away.

23 COUNCIL MEMBER MOYA: Thank you--

24 SERGEANT AT ARMS: Moya, you may begin.  
25



1  
2 COUNCIL MEMBER MOYA: to the Speaker and  
3 thank you to both the Chairs for hosting this great  
4 hearing. In particular, I want to thank Chairwoman  
5 Rivera who was instrumental in helping get some much  
6 needed PPEs to Elmhurst Hospital, the hospital that I  
7 represent which really is the epicenter of where this  
8 has all been happening. So, thank you, Chairwoman  
9 for your kindness and thinking of us here in this  
10 district. My question really goes to the heart of  
11 what's happening in my area. As I said, I represent  
12 Elmhurst Hospital, ground zero here, but it's also a  
13 large immigrant community. Then when we start  
14 talking about the technologies that are coming in  
15 here-- you know, and I'm sorry if someone has asked  
16 this before, but I stepped out for a second. About  
17 why-- will there be clear and enforceable  
18 prohibitions against the use of individual or  
19 aggregate data for profit or any other purposes  
20 beyond protecting the public health? If there is,  
21 can you please explain those prohibitions? Will any  
22 of the data also be shared with any other entities?  
23 For example, the NYPD, law enforcement agencies,  
24 including ICE, and what, if any, will the NYPD play  
25 and monitoring the spread of COVID and what is going

1 to be done to ensure that that data is not shared  
2 with federal agencies, including ICE?

4 DR. KATZ: Thank you, Council member.

5 Let me start by thanking you for always supporting  
6 Elmhurst. And I think the recent events show wide  
7 public hospitals matter. Right? That in that wide,  
8 central Queens, Elmhurst was the one that people went  
9 to because it was there, because it was trusted,  
10 because people know that they are not going to be  
11 discriminated against because of their immigration  
12 history words they are homeless or if they are poor.  
13 That nobody is going to look down on them and that  
14 they can rely on that. And, if it weren't for people  
15 like you the support hospitals like Elmhurst, it  
16 would not have existed. Public hospitals have gone  
17 away in other places. We are absolutely committed  
18 that none of the data that is collected will be  
19 shared. We are working with both City Hall law and  
20 the lawyers for H&H to be sure that the data is the  
21 fullest protection of the law. We will not share  
22 that data and we certainly will not sell that data.  
23 And DOHMH, which will hold the data on people who are  
24 positive, has a long, proud position of protecting  
25 the confidentiality of that data. Of not selling it,

1 not using it against people. You have 100 percent of  
2 our, you know, effort will be meant to protect that  
3 data.  
4

5 COUNCIL MEMBER MOYA: Okay. And, just  
6 lastly, since-- going back to tracing-- because the  
7 spread so quickly, what are the modifications or what  
8 modifications are being made for how you are going to  
9 monitor this tracing, right? Because it is like  
10 nothing else, right? So you could be standing next  
11 to somebody and you could get this as opposed to  
12 other viruses that we've seen before. So, what are  
13 the modifications that are being made to deal with  
14 something like that.

15 DR. KATZ: I'm going to let Dr. Long and  
16 then Dr. Daskalakis talk about their models, but I  
17 just agree with you, wow, boy, it's difficult.  
18 Right? Such an infectious organism, still not even  
19 100 percent clear, right? And one of your colleagues  
20 referred to this, Council member Holden, right, first  
21 it's six feet, then someone says, well, maybe it  
22 should be 10 feet. Someone says, you know, it's 10  
23 minutes of, you know, contact. Someone else says  
24 it's 20 minutes of intense contact. You know,  
25 really, we are continuing to learn about this. So,

1 what are you, Dr. Long? Dr. Daskalakis? What are  
2 you thinking?  
3

4 DR. LONG: Yeah. I'll start and then  
5 I'll turn to Dr. Daskalakis. So the first part,  
6 we're continuing social distancing to prevent people  
7 from getting infected, but in concert with that, how  
8 we're doing tracing is we're identifying people if  
9 they have been in close contact with and we're doing  
10 that together. Bringing together all of the recent  
11 evidence about who exactly close contact should be.  
12 And that's a cornerstone of the operation. I'll turn  
13 to Dr. Daskalakis, if he wants to add more onto that.

14 DR. DASKALAKIS: Yeah. I think, just  
15 briefly, I guess, more echoing than anything is that  
16 contact tracing, it does not exist in isolation. And  
17 so the, sort of, notion that all the sort of  
18 mitigation efforts that have already happened will  
19 need to be maintain. It doesn't mean that closures  
20 have to be maintained because that would not really  
21 be feasible. I think, really, it's about the sort  
22 of, you know, new society that we created in the  
23 setting of this pandemic where folks will have to  
24 maintain physical distance and not social distance,  
25 per say, because we want them to interact. And then,

1 also, you know, face coverings, hand hygiene, and all  
2 of the other pieces that need to fall in place. So,  
3 I think, really, we are going to be looking at a very  
4 different way that we are going to live, but a way  
5 that will allow us to open. So, I think, that is  
6 where contact tracing comes really critical. That,  
7 along with the sword of evolution of what mitigation  
8 looks like, contact tracing really gives us the  
9 opportunity to really hunker down in areas to try to,  
10 even further, reduce transmission. So I think your  
11 point is really, really important and this is not  
12 like a virus that we really take lightly. We know  
13 that it is highly infectious and that every tool in  
14 the toolkit is going to have to be used. And I  
15 hope-- and not to sort of be too optimistic-- but I  
16 really hope that one of the tools in the toolkit will  
17 eventually be a vaccine when these interventions will  
18 be able to take over these other non-pharmacological  
19 interventions that have become such a fabric of our  
20 existence around the pandemic. So, really, again, an  
21 important string, an important piece of that fabric  
22 now is going to be a contact tracing, along with all  
23 of the other things that will scale it back and scale  
24 it forward depending on what the pandemic shows us.  
25

1  
2 COUNCIL MEMBER MOYA: Okay. Thank you.

3 COMMITTEE COUNSEL: Thank you very  
4 much, Council member Moya. Next will be Council  
5 member Ritchie Torres followed by Council member  
6 Yeger and then Council member Eugene.

7 [Background comments]

8 COMMITTEE COUNSEL: Council member  
9 Torres, wait until Council member Chair Levine cues  
10 even in the Sergeant cues you next.

11 CHAIRPERSON LEVINE: Thank you, Sara.  
12 And I am pleased that we have a lead sponsor of the  
13 legislation that we are considering today that would  
14 mandate important reporting about contact tracing.  
15 Council member Torres. And we will cue you for your  
16 questions and comments. Please.

17 COUNCIL MEMBER TORRES: Thank you, Mr.  
18 Chair.

19 SERGEANT-AT-ARMS: Torres, you may begin.

20 COUNCIL MEMBER TORRES: Thank you. I just  
21 have a few questions just for the administration in  
22 general. When did the administration learn about the  
23 outbreak of SARS-COVID-2? When?

24 DR. KATZ: You know, it's funny how the  
25 last two months are just like some crazy were very

1 day is the same. The first case in New York City was  
2 an January-- or was March 1. I remember in January  
3 receiving the call from Howard Zucker about the  
4 pandemic in Wuhan and New York City, both the Health  
5 and Hospitals and DOHMH stood up their emergency  
6 operations mid-January.  
7

8 COUNCIL MEMBER TORRES: So, mid-January,  
9 you were aware of an outbreak of the novel: a virus,  
10 correct?

11 DR. KATZ: Yes.

12 COUNCIL MEMBER TORRES: And at what point  
13 did you realize that this was a virus that could  
14 spread via respiratory droplets person-to-person?  
15 That it was highly infectious?

16 DR. KATZ: I'm going to ask Dr.  
17 Daskalakis and I'll come back. Can you say little  
18 bit more about the earliest parts? I think, in the  
19 earliest parts, it was less a healthcare issue and I  
20 was less involved in some of it.

21 DR. DASKALAKIS: Sure. I'll take us back  
22 a bit in January when we first heard about the first  
23 41 cases that were reported in Wuhan. One of the  
24 sort of clear observations that were made at that  
25 point were that all of the cases, at least based on

1 law was released from China, that all of them were  
2 tightly associated with exposure to a wet market in  
3 Wuhan. Soon after that we started hearing about  
4 potentially person-to-person transmission and in  
5 exportation. So, first it was this is likely  
6 something that is called a zoo nosis [sp?] which  
7 means something that potentially goes from animal to  
8 human. The thought was-- at least early observations  
9 were-- then this was really not something that was  
10 spreading person-to-person. That was probably mid-  
11 January that the conversation was still around the  
12 six closure. The next phase of was that we heard  
13 about exportation. So, remember-- well, I can't  
14 remember the date, then I remember hearing about  
15 exportation to Japan and other parts of Asia. And  
16 then, soon thereafter, we started to hear about local  
17 transmission. And that sort of brings us back to  
18 the times when-- I want to say it was mid-February.  
19 I'd have to look again. But when that first case in  
20 the US was reported in Seattle, I was also on  
21 exportation and that was related to travel in China.  
22 And so, I think, that, as Dr. Katz said, part of this  
23 is really around humility and I think we, the entire  
24 world, was learning more about this as it was  
25



1 happening and so, really, member really getting sort  
2 of the word from--  
3

4 COUNCIL MEMBER TORRES: I'm sorry. Am I on  
5 a clock? I don't see the timer?

6 DR. DASKALAKIS: I'm sorry. I think I  
7 made my point?

8 COUNCIL MEMBER TORRES: Am I on a clock  
9 or--?

10 COMMITTEE COUNSEL: Yes, Council  
11 member. You have about a minute and a half left.

12 COUNCIL MEMBER TORRES: Okay. Well, that--  
13 I didn't realize I was on a clock. I apologize. It  
14 just seems to me that, if we have known since January  
15 that there is a new virus that is highly infectious  
16 that spreads through respiratory droplets, if we had  
17 that knowledge since January, and we have undertaken  
18 mitigation so smart, why are we only beginning the  
19 process of building contact tracing capacity in May?  
20 Like if we knew that there was a highly infectious  
21 virus that, A, spread widely and rapidly and has the  
22 potential to strike New York City with catastrophic  
23 consequences, if we knew that back in January,  
24 February, even March, why are we beginning the  
25 process of building a contact tracing team? We've

1 always known that after mitigation, we would have to  
2 revert back to containment. So, I just don't  
3 understand why we're having this conversation in mid-  
4 May. That is my frustration with the  
5 administration's response.  
6

7 DR. KATZ: I think, but DOHMH was doing  
8 excellent contact tracing in February, March, and on  
9 work.

10 COUNCIL MEMBER TORRES: How many contact  
11 tracers did we have back in March?

12 DR. KATZ: Dr. Daskalakis?

13 DR. DASKALAKIS: Yeah. So, we had about  
14 100 contact tracers who were working on this and that  
15 is the number that we had at the Department of  
16 Health. And there has been since an increase.

17 COUNCIL MEMBER TORRES: Look, I'm not an  
18 epidemiologist, but it seems clear to me that 100  
19 disease detectives are epidemiological investigators  
20 were never going to be enough for post mitigation  
21 contact tracing, seems to me. So, I'm just  
22 frustrated by the slow nature of the ministrations  
23 response. I know I ran out of time, but--

24 SERGEANT AT ARMS: Time's up.  
25

1  
2           SPEAKER JOHNSON: Council member Torres, I  
3 just want to just follow up really quickly on the  
4 point that you made. You know, Dr. Katz, I know  
5 that, at least Council member Levin-- and there may  
6 have been others-- were saying at the beginning of  
7 March along what Council member Torres was saying.  
8 Higher up more contact tracers. Higher up more  
9 contact tracers. We're going to need it. So, why  
10 was it that done, basically, what Council member  
11 Torres is asking. Why didn't we continue to build  
12 capacity over the last two months?

13           DR. KATZ: I'll again ask Dr.  
14 Daskalakis. My understanding is that we have hired  
15 additional disease detectives during that time and  
16 that, now, we're trying to gear up for a whole new  
17 size effort. But, Dr. Daskalakis, can you talk about  
18 what you are able to hire?

19           DR. DASKALAKIS: Yeah. So, we now have  
20 on board 200 disease detectives, some of home will be  
21 going over to Health and Hospitals, seconded over  
22 there to do this effort. So I think, again, it  
23 speaks to a really important notion that an  
24 investment in public health is a very important  
25 investment and that, during peacetime, what happen

1  
2 very often with public health is that it sort of get  
3 right sized. And so, I think that it is really  
4 important in this conversation I remember that,  
5 making sure that public health is appropriately  
6 resourced is critical of the able to achieve the  
7 goals. And so I think this is a pandemic that we  
8 have not experienced anything like this really since  
9 1918 and one of the really sort of significant issues  
10 that hamper this really was the fact that we did not  
11 have early detection. And it goes back to the fact  
12 that, again, we had lots of fumbles from the  
13 perspective of the federal government rolling out  
14 testing, a lot different than places that used  
15 containment efforts early on like Korea. So, I think  
16 that looking at the history, unfortunately, I think a  
17 lot of the story of the pandemic in the United States  
18 can be told really from the perspective of missteps  
19 on testing and rollout across the country.

20 SPEAKER JOHNSON: We're going to have  
21 another round of questions, Ritchie, if you want to  
22 hang on. We will come back for a second round.  
23 Committee counsel, who is next? I believe it is  
24 Council member Yeger or Council member Eugene?

25

2 COMMITTEE COUNSEL: Yes. Thank you,  
3 Mr. Speaker. Next we have Council member Yeger  
4 followed by Council members Eugene and Reynoso.  
5 Council member Yeger, you can begin after Chair  
6 Levine and the Sergeant cue you.

7 CHAIRPERSON LEVINE: Thank you, Sara.  
8 And now we'll be hearing from Council member Yeger.

9 SERGEANT AT ARMS: Starting time.

10 COUNCIL MEMBER YEGER: Thank you, Mr.  
11 Chair. Thank you, Madame Chair, and Dr. Katz. And,  
12 ladies and gentlemen, thank you very much for being  
13 here. Good afternoon. First of all, I do want to  
14 thank the two Chairs and, eventually, it frequently  
15 happens that, when Chair Torres us questions, he can  
16 elicit more information in the five minutes that he  
17 is allotted then you get in the two hours before he  
18 got here, before he spoke. And I really appreciate  
19 that. We really hadn't heard about some of the  
20 challenges in the delays and why we are starting, but  
21 I'm going to focus on where we are now and where we  
22 move forward. And we've heard a lot and we've read a  
23 lot over the last couple days in particular. I just  
24 want to say, at the beginning, couldn't agree more  
25 with Madame Chair who mention this. Mr. Speaker

1 mentioned this. That it is sad and unfortunate that  
2 the last few days we have seen things in the press  
3 and I'm going to reflect on what I've seen. I think  
4 it is unfortunate to DOH spend its time plan team  
5 misleading information in the press about HHC's  
6 operations. That hasn't been said. That is only as  
7 I am saying and I am saying it because I think that  
8 is what happened. If one were to arrive here that  
9 today from a different place and a different time,  
10 you would be able to forgive them for believing that,  
11 perhaps, the Mayor has chosen, say, the Department of  
12 Transportation or the Environmental Control Board to  
13 manage the tracing program in the city. What he  
14 actually chose is the Helping Hospitals Corporation.  
15 I just want to ask a few quick questions, Dr. Katz.  
16 You hold a medical degree?

17 DR. KATZ: Yes, sir.

18 COUNCIL MEMBER YEGER: Okay. Are you  
19 licensed to practice medicine in the state of New  
20 York?  
21

22 DR. KATZ: Yes. And I to practice at  
23 Gouveneur.  
24  
25

2 COUNCIL MEMBER YEGER: Okay. Is the  
3 Health and Hospitals Corporation the largest  
4 municipal Hospital Corporation in the United States?

5 DR. KATZ: Yes.

6 COUNCIL MEMBER YEGER: How many people do  
7 you employ there?

8 DR. KATZ: About 35,000.

9 COUNCIL MEMBER YEGER: How many people, do  
10 you know, are employed by the Department of Health,  
11 if you know?

12 DR. KATZ: I would have to ask them,  
13 sir. I don't know that number.

14 COUNCIL MEMBER YEGER: I am told it is  
15 6000, but--

16 DR. KATZ: Sounds correct. In the  
17 ballpark.

18 COUNCIL MEMBER YEGER: I also understand  
19 you have a budget of approximately 1 billion dollars.  
20 Is that correct?

21 DR. KATZ: That is correct.

22 COUNCIL MEMBER YEGER: Department of  
23 Health, I understand, has a budget of about a billion  
24 and a half dollars. You operate dozens of hospitals

1 and community health facilities in nearly every  
2 neighborhood in the city. Is that correct?

3 DR. KATZ: Yes.

4 COUNCIL MEMBER YEGER: Okay. So, I think  
5 that some of the conversation has been lost because  
6 we are choosing to focus on some kind of political  
7 thing of, perhaps, the Mayor did this, that, and the  
8 other thing, versus the fact that the largest  
9 hospital Corporation in the United States, possibly  
10 the world, the municipal Hospital Corporation, has  
11 been tasked with this monumental task. And some of  
12 what I've been hearing about the concerns that  
13 members have-- for example, food. You have dozens  
14 of cafeterias around this city. Laundry. You own  
15 dozens of laundry mats in this city. There is, I  
16 don't think a single city agency that owns as many  
17 cafeterias and laundry mats as you do. You own your  
18 own pharmacies. So, the notion that, perhaps, you  
19 are the wrong entity to be managing this Herculean  
20 task, I think, is misplaced. And I don't think most  
21 members are saying that, but I do think that  
22 somewhere in the reporting, it has been indicated  
23 that this is something other than what we are seeing.  
24 Which is simply that the mayor looked at the task and  
25



1 said HHC is the right place for this. And that is  
2 the choice that he is going to make because he is the  
3 chief executive of the city. Do you feel comfortable  
4 that HHC can do this job?

5 DR. KATZ: Yes. In collaboration with  
6 DOHMH. Absolutely.

7 COUNCIL MEMBER YEGER: Okay. And that is  
8 an important point that you are bringing up, Dr.,  
9 because DOH is not shutting down and going away.  
10 They are being part of your operation. In fact, they  
11 are being integrated into your operation, as you have  
12 testified earlier today. Is that correct?

13 DR. KATZ: Correct.

14 COUNCIL MEMBER YEGER: Okay. And you're  
15 bringing over some people to actually manage, from  
16 within your Corporation, the work that they're doing  
17 to kind of really seamlessly integrate it together.

18 DR. KATZ: Yes.

19 COUNCIL MEMBER YEGER: Okay. I appreciate  
20 that. You know, I wanted to make sure that this  
21 information is really out there and it is clear and  
22 unquestionable fashion as possible so that this  
23 conversation of the wrong choice really dissipates  
24 and so you can really get on with the work that you  
25

1  
2 have to do because it is a Herculean task and there  
3 are going to be thousands and thousands of lives  
4 affected by your work and I would very much like to  
5 get out of your way so you can do your job. And I  
6 intend to do so. I have a quick question in the last  
7 couple of seconds. You can take as long as you need  
8 to, but I just want to make sure. Councilman Torres  
9 has a bill that is being heard today, pre-considered  
10 introduction, and I haven't really heard you reflect  
11 on it too much and I just want to make sure that you  
12 get a chance to do so. But it requires the daily  
13 reporting of the stats as you come up with it. I  
14 like that. I just want to hear if you are  
15 comfortable that daily is something that you can do--

16 SERGEANT AT ARMS: Time expired.

17 COUNCIL MEMBER YEGER: well and without  
18 hindering the work that you're doing or is it  
19 something different or do you have any thoughts or  
20 ideas on it?

21 DR. KATZ: Yes. And I appreciate all of  
22 your comments. I would like a little bit more time  
23 on the daily. And there may be a modification of  
24 daily. Even some of the data we provide now daily is  
25 a day or two lagged because you don't actually have

2 the data always in real time for the number of  
3 infections. I mean, I'm positive we can do it  
4 weekly. I think we may be able to do it daily if we  
5 are allowed some lag. I just don't want people to  
6 think that this is as simple as a scoreboard and  
7 somebody, you know, it's the home run and you have a  
8 little one on the scoreboard.

9 COUNCIL MEMBER YEGER: All right. Well,  
10 doctor, my time is up. So, again, just want to thank  
11 you and your team for what you do and for being here  
12 today and to thank, Mr. Chair and Madame Chair for  
13 their work leading this important inquiry today.  
14 Thank you very much, Mr. Chair and--

15 DR. KATZ: Thank you.

16 COUNCIL MEMBER YEGER: Madame Chair.

17 COMMITTEE COUNSEL: Thank you very  
18 much, Council member Yeger. We'll next hear from  
19 Council member Eugene followed by Council member  
20 Reynoso and then Maisel. Council member Eugene,  
21 please wait to be called on by Chair Levine and then  
22 by the Sergeant.

23 CHAIRPERSON LEVINE: Thank you, Sara.  
24 And please we will now hear from Dr. Mathieu Eugene.

25 COUNCIL MEMBER EUGENE: Thank you--

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SERGEANT AT ARMS: Starting time.

COUNCIL MEMBER EUGENE: Thank you very much  
[inaudible 03:03:07]. Can you hear me?

CHAIRPERSON LEVINE: Yes. Please.

COUNCIL MEMBER EUGENE: Thank you very  
much, Mr. Chair, and thank you to both of you Chairs  
and think you also to the Speaker and all the  
participants. Dr. Katz, I remember in the last  
public hearing we had, I raised my concern about the  
ability of the health system in the city of New York  
to end all the crisis. The coronavirus crisis.  
COVID-19 crisis because I mentioned, if you do  
remember, that I believe we didn't know enough about  
this new virus and these crisis that we are facing  
now is an all borough crisis in our ability to  
overcome it depends on many factors. Among them is  
our knowledge of the behavior of the [inaudible  
03:03:57] of the virus. My question is what is been  
put in place for the city of New York to continue for  
the doctor, the researcher, the scientist in New York  
City to continue to do research to learn about the  
virus and to discover the mystery of this letter is  
in order for us to really be able to endure the  
situation?

1  
2 DR. KATZ: Well, Council member, you are  
3 so right that we have learned so much. There is  
4 still, I'm sure, what we don't know. We are lucky,  
5 as New Yorkers, that we live in a city full of  
6 brilliant researchers, amazing university, amazing  
7 health systems, both public and private, who have, in  
8 fact, taught us quite a lot about this virus. I  
9 won't give one example is that the practice of  
10 proning, which is putting somebody facedown to  
11 improve their oxygenation was something that was  
12 discovered in a New York City hospital, so, you know,  
13 I think we do, as you had so presently said, when you  
14 said it, it was so true. And circumstances have  
15 proven how right you were, Council number, that there  
16 is a lot that we didn't know. I do think that Health  
17 and Hospitals did well and that you should be proud  
18 of your public system and you should be proud of  
19 DOHMH for what we have done in the absence of knowing  
20 everything that I wish we had known.

21 COUNCIL MEMBER EUGENE: Thank you very  
22 much, Dr. Katz. And I know am very proud of the  
23 health system and I'm very proud of all the doctors  
24 and nurses and wonderful skill of practitioners and  
25 doctors that we have. We are fortunate to have a

1 system like this. My other question is this. That  
2 we know about this crisis is an all borough crisis,  
3 unprecedented crisis that requires all of us to work  
4 together to overcome it. To use everything that we  
5 have to make sure that we overcome this crisis. But  
6 the thing is that the majority of the hospital  
7 [inaudible 03:06:01] and before the crisis, there  
8 were many other patients that were suffering from  
9 critical disease, various disease that we are in need  
10 of critical medical care. Could you tell us about  
11 the ability of our health system to provide those  
12 people who are suffering from critical disease prior  
13 to the crisis? What was the ability that the system  
14 was able to provide them with their critical medical  
15 care that they were entitled to?  
16

17 DR. KATZ: Well, Council member, thank  
18 you so much for raising this issue. This is a huge  
19 problem in New York City and in all other localities  
20 where we believe that people have been staying home  
21 despite being ill for fear of contracting COVID. We  
22 have, and all our hospitals-- and I know the private  
23 hospitals, as well-- we have maintained areas that  
24 are non-COVID so that we can, you know, of happy  
25 moments like the delivery of a baby. Children can

1  
2 come and get immunized. People who are having  
3 strokes or heart attacks can feel comfortable coming,  
4 the people are frightened and they are staying home  
5 and we do think that it is having a negative health  
6 impact. We are, as a city, preparing to do some more  
7 public service announcements about the fact that all  
8 of the hospitals to have safe areas. That people  
9 should not, you know, neglect themselves and we're  
10 trying to do as much through phone visits as we can.  
11 As Dr. Long says, I see my patients by phone now.  
12 So, we're trying to meet the need. But I'm so glad  
13 you raised to this, so that it is in public  
14 consciousness.

15 COUNCIL MEMBER EUGENE: Thank you, very  
16 much, Dr. Katz. But, you know, but always concerned  
17 about the ability of New York City to endure crisis,  
18 including a contagious or infectious diseases  
19 [inaudible 03:08:02] and contamination of people when  
20 there is a crisis because we remember Sandy. We  
21 remember--

22 SERGEANT AT ARMS: Times expired.

23 COUNCIL MEMBER EUGENE: But my comment is  
24 probably if we create stand-alone hospital, we would  
25 be in a better position to endure the situation. Do

1 you believe that we should create a standalone  
2 hospital to prevent the infection, the contamination  
3 of other staff in the hospital and other patients in  
4 the hospital?  
5

6 DR. KATZ: I think it's the right idea,  
7 but it proved that New York City had so much COVID at  
8 a point, that it was extremely hard. I know the  
9 Javits Center opened with the idea of being COVID  
10 negative. The ship that came from Department of  
11 Defense opened with the idea of staying COVID  
12 negative and they found that, because of the testing  
13 issues that other people pointed out, the fact that  
14 we have not had enough rapid testing and there was so  
15 many people who were infected, that it proved  
16 impossible. But I would like to think, Council  
17 member that your point is still correct. The once we  
18 get to a point where we have rapid testing and a  
19 sufficient capability and-- if we had only have done  
20 in January and all would have been different. But  
21 once we have it, we will be able to keep places  
22 standalone that are COVID negative.

23 COUNCIL MEMBER EUGENE: Thank you. My time  
24 is up? Oh. My last question is now we are seeing  
25 that there is manifestation of a very rare



1  
2 inflammatory syndrome in children. Could you talk  
3 about that in order for the panel to have a better  
4 idea of the situation and that can be aware of the  
5 preventative measure to be taken?

6 DR. KATZ: Well, thank you for raising  
7 it. We have seen, in the last few weeks, the  
8 emergence of an inflammatory system disorder in  
9 children that affects multiple systems. It is not  
10 well understood. One possibility is that it is a  
11 post infection manifestation, because a number of the  
12 children were negative on the nasal swab, but had  
13 antibodies for COVID. We know it occurs in the  
14 setting of COVID. The most important message-- and  
15 thank you so much, Council member, for raising it, is  
16 that parents know that if they have a child,  
17 especially with a high fever or a rash, that they  
18 should not delay. They should call their  
19 pediatrician. If they don't have a pediatrician,  
20 they should go to their nearest hospital or they  
21 should call 311 to speak to a physician and that  
22 physicians need to know that this is a reportable  
23 disease to the Department of Health and Mental  
24 Hygiene and that these children do respond to  
25 treatment and treatment matters and it needs to be

1 quick. So, thank you again, Council member, for  
2 raising it so that we can of parents and doctors know  
3 the right thing to do.

4  
5 COUNCIL MEMBER EUGENE: Thank you very  
6 much, Dr. Katz, and I want to thank all the first  
7 responders. All those wonderful people who put their  
8 life in danger to save lives and help us overcome  
9 this crisis. Thank you to all of you. Thank you.

10 DR. KATZ: Thank you.

11 COMMITTEE COUNSEL: Thank you very  
12 much, Council member Eugene. We will next be hearing  
13 from Council member Reynoso followed by Council  
14 member Maisel and then Levin. Council member  
15 Reynoso, you can begin as soon as Chair Levine and  
16 then the Sergeant cues you. Thank you.

17 COUNCIL MEMBER REYNOSO: Thank you.

18 CHAIRPERSON LEVINE: Thank you, Sara.

19 And we now look forward to hearing from Council  
20 member Reynoso.

21 SERGEANT AT ARMS: Starting time.

22 COUNCIL MEMBER REYNOSO: First, I just  
23 want to say that you will hear some noise in the  
24 background. It's my kid listening to his music.  
25 Again, I'm on babysitting duty on my wife does work.

1  
2 Mental health. Video mental health conferencing from  
3 the home is something special. So, I'm just not  
4 going to show my face, but, Dr. Katz, just want to  
5 say it's nice to hear from you. It's nice to see  
6 you. It's nice to see all the friendly faces of  
7 folks that are working so much and I haven't seen in  
8 quite some time. I wanted ask some basic questions  
9 and then get to his statement at the end, but I just  
10 want to ask would you consider yourself to be one of  
11 the top advisers to the Mayor during this crisis or  
12 this pandemic related to health-- any health  
13 concerns or any health advice that he has needed?

14 DR. KATZ: Yes. I think that there have  
15 been five physicians that he has relied on for advice  
16 and I was one of the five.

17 COUNCIL MEMBER REYNOSO: Does the Mayor  
18 confide in all five advisors equally or is it like a  
19 group setting or is it like one do all end all?

20 DR. KATZ: Almost all of our  
21 conversations were in group settings on phone calls.  
22 Dr. Barbot, Dr. Daskalakis, Dr. Henze Perea, and now  
23 Jay Varma joined us. So a typical thing is a new  
24 fact, something that was in the literature, some  
25 question would come up and the Mayor would ask-- and

1 what I think was a very positive productive way--  
2 what do the doctors think? And I think about 85  
3 percent of the time we agreed. I think sometimes we  
4 disagreed and I think that facts have shown that  
5 sometimes each of us was right and sometimes each of  
6 us was wrong.  
7

8 COUNCIL MEMBER REYNOSO: Right. So,  
9 you've already stated it before, but you talked about  
10 being humble, Dr. Katz, and it's just something that  
11 seems to be far and away-- one of the virtues that  
12 our Mayor seems to hold in this pandemic at this  
13 moment. Can't seem to take the time to recognize  
14 that, you know, infighting on whatever it is just  
15 needs to go to the wayside and we just need to get  
16 work done. But it seems like there are five advisors  
17 that all have some value and some level of advice  
18 that they give to the Mayor and it seems like almost,  
19 you know-- we're foreshadowing the scapegoating of  
20 this whole pandemic to Dr. Barbot and I'm extremely  
21 concerned about that and I your appointment to the  
22 head it is more so just laying down the foundation  
23 for that action as opposed to if it'd been a purely  
24 professional decision made by the Mayor or medical  
25 decision to make H&H in charge. And it's tough right

1  
2 now because we can't tell the difference between the  
3 professional work that the Mayor is doing in the  
4 political work that he is doing at this time. So, I  
5 just want you to know that any concerns or  
6 conversations that we are having about the capacity  
7 that H&H or you might have to handle this crisis is  
8 not what we are questioning. It's just the  
9 intentions or the foundation by which you and H&H,  
10 being the leads on this is-- how we got here thought  
11 is that question. But so I just want to say that it  
12 seems like there've been five people that are  
13 talking. And then, some decisions, you said 15  
14 percent, you disagree, which means, in some cases,  
15 some people were right and in some cases some people  
16 were wrong across the board. We could say that the  
17 blame was across the board, you know, being a woman  
18 of color in an administration is a difficult thing to  
19 be and I just want to say that I'm being very  
20 conscious of the fact that I feel like there is a  
21 public display of discontent for Barbot, so much so  
22 that the Mayor, during a pandemic, is not  
23 communicating on a daily basis with his health-- his  
24 leading health expert. Just thinking about that  
25 really scares me about what he is doing, which,

1 again, I think, is a nonprofessional thing to do. In  
2 a pandemic, you should be talking to Barbot every  
3 day. But on the political terms, of course, it is  
4 something that is not doing. And the last thing I  
5 wanted to-- So, I guess, knows my statement. I  
6 wanted to know who these five people in a room were.  
7 And was she the only woman in the room? Is she the  
8 only woman out of these folks talking?  
9

10 DR. KATZ: Well, again, I don't want to  
11 say that all of the people advising the Mayor were  
12 the doctors.

13 COUNCIL MEMBER REYNOSO: No. But these  
14 five. These five, Dr. Katz.

15 DR. KATZ: The five of the doctor  
16 voices, but there are--

17 COUNCIL MEMBER REYNOSO: They're all  
18 men, except her.

19 DR. KATZ: Four men. Yes.

20 COUNCIL MEMBER REYNOSO: Okay.

21 DR. KATZ: That would be true.

22 COUNCIL MEMBER REYNOSO: All right.

23 Thank you. And then, my big concern with the  
24 tracing-- and by the way, Jackie Bray, the utmost  
25 confidence of the work that she can do and I'm very

1 happy to know that she is on and she's doing this  
2 work. I do not want to be in her shoes. I do not  
3 want to be in Dr. Ted Long's shoes. This seems like  
4 a logistical nightmare and I don't wish it upon  
5 anyone, so I really want you to know that, as an  
6 individual Council member, anything I can--

7  
8 SERGEANT AT ARMS: Time's expired.

9 COUNCIL MEMBER REYNOSO: do-- I really  
10 want to be helpful, but I want to be careful about  
11 locating every single hotel room and neighborhoods of  
12 color exclusively. I'm very concerned about the fact  
13 that, when you guys start renting out rooms for this  
14 contact tracing, they will be put in neighborhoods of  
15 color that have been already been hit and, in turn,  
16 can be dangerous for those neighborhoods. I want to  
17 make sure that, you know, some places and Manhattan--  
18 maybe the Ritz-Carlton has some rooms. I'm not sure.  
19 But I just want to make sure there is equity built in  
20 to where you're isolating people relating to hotel  
21 rooms.

22 DR. KATZ: Understood. Thank you.

23 JACKIE BRAY: Most of our rooms are in  
24 Times Square.

25 COUNCIL MEMBER REYNOSO: Beautiful.

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JACKIE BRAY: I hear you loud and clear.

COUNCIL MEMBER REYNOSO: I would love  
to get a list of--

JACKIE BRAY: I hear you loud and clear.

COUNCIL MEMBER REYNOSO: of those  
hotels, Jackie. That would be great.

JACKIE BRAY: Understood.

COUNCIL MEMBER REYNOSO: All right.  
Thank you. Thank you so much, Chairs.

COMMITTEE COUNSEL: Thank you very  
much, Council member Reynoso. We will now hear from  
Council member Maisel, followed by Council member  
Levin and then Menchaca. Council member Maisel, you  
can begin as soon as Chair Levine and then the  
Sergeant cues you. Thank you.

CHAIRPERSON LEVINE: Thank you, Sara.  
And over to you now, Council member Maisel.

COUNCIL MEMBER MAISEL: Thank you very  
much.

SERGEANT AT ARMS: Starting time.

COUNCIL MEMBER MAISEL: Thank you very  
much, Chairman. When I got elected to public office  
about 15 years ago, nobody ever asked me if I was  
going to be an expert on a pandemic or public health



1 and this has been a very enlightening situation.  
2 This committee hearing as and wonderful, so I thank  
3 you for that. I only have some logistical questions  
4 because most of the questions have been asked. I'm  
5 curious about how these hotel quarantine is going to  
6 work. For example, are people going to be assigned  
7 to hotels, motels-- who cleans the rooms? When food  
8 is served, who picks up the food? Are the hospital  
9 people, are they going to be trained? How do we  
10 prevent people from leaving the rooms so that they  
11 don't infect other hospital guests? Hotel guests.  
12 It seems to me that there is a very easy way to  
13 contaminate a lot of other people if the people don't  
14 stay in their rooms. And, if you've ever been to a  
15 hotel or motel, you know, there are small rooms. You  
16 know, it is not like you can spend your entire life  
17 there. The hotel might sound like wonderful, but not  
18 so much. So, I'm really concerned about the staff of  
19 the hotels. How do we maintain people and make sure  
20 that they stay there, make sure that life is not  
21 intolerable? And I'm not so sure that we shouldn't  
22 have these rooms closer to the communities where  
23 people live. After all, we are isolating them to  
24 begin with. Maybe they should be closer to the  
25

1 communities where they actually live. So those are  
2 my questions and hopefully I'll get some good  
3 answers.  
4

5 DR. KATZ: Council member, those are all  
6 good questions. Let's turn to Jackie to talk more  
7 about the program.

8 JACKIE BRAY: yeah. Absolutely. So, we  
9 supply all of our staff and hotels with appropriate  
10 personal protective equipment. People of gowns and  
11 gloves and masks and face shields as required by the  
12 work that they're assigned. In laundry and  
13 cleaning-- so, if someone is isolating, it's not  
14 like there's going to be someone coming into the room  
15 every day to clean the room. Right? It's not like a  
16 regular hotel stay, but there is significant cleaning  
17 upon the turnover of that room and laundry is placed  
18 outside the room and it's picked up and it's handled  
19 appropriately. Food, as well, handled by folks who  
20 are wearing protective equipment and know what they  
21 are doing and know how to take all infection control  
22 protocols and processes and we take that really  
23 seriously. In terms of where the hotels will be, you  
24 know, we, as we scale this program up, what we're  
25 going to really do is listen to the folks who are

1  
2 going into those hotels, right? So, folks are more  
3 willing to isolate at a hotel closer to their  
4 neighborhood, we will absolutely be offering that.  
5 If folks want to isolate at the nicest hotel we can  
6 find for them, you know, I said to the team we've got  
7 to find nice hotels. Really nice hotels because this  
8 has got to feel comfortable for everyone. And so, we  
9 will cater. There will not be guests in the hotel  
10 when we are using it. We will rent out the full  
11 hotel so that we're operating the whole hotel.

12 COUNCIL MEMBER MAISEL: Excuse me.

13 JACKIE BRAY: And we'll bring in our own  
14 staff.

15 COUNCIL MEMBER MAISEL: Is the city paying  
16 for these hotels now? The 1000 rooms that we have,  
17 are we paying for them now?

18 JACKIE BRAY: We are. Yes.

19 COUNCIL MEMBER MAISEL: Okay. So, that's  
20 an expensive proposition, just for that alone.

21 DR. KATZ: We do think that--

22 JACKIE BRAY: So, obviously, every--

23 DR. KATZ: there will be a FEMA  
24 reimbursable expense. That's our hope.

25 JACKIE BRAY: That's right.

1  
2 COUNCIL MEMBER MAISEL: And the last thing  
3 I wanted to mention is that the committee report does  
4 not indicate-- or indicates that the first contact  
5 with the virus came from China, but there's no  
6 mention that we have been infected by people coming  
7 from Europe. And I think the committee report should  
8 recognize that Europe is the point of contamination  
9 for the city, not necessarily China.

10 DR. KATZ: I think the epidemiology  
11 supports that.

12 COUNCIL MEMBER MAISEL: Thank you.

13 COMMITTEE COUNSEL: Thank you very  
14 much, Council member Maisel. We will next hear from  
15 Council member Levin followed by Council members  
16 Menchaca and Rosenthal. Council member Levin, you  
17 can begin as soon as Chair Levine and then the  
18 Sergeant cues you. Thank you.

19 CHAIRPERSON LEVINE: Thank you, Sara.  
20 And now over to you, Council member Levin.

21 SERGEANT AT ARMS: Starting time.

22 COUNCIL MEMBER LEVIN: Thank you, Chair.  
23 Hi, everybody. So, the first question I want to ask  
24 is about technology. I've spoken with Google a  
25 couple of times on their Bluetooth technology

1  
2 proposal. I know that they are continuing to work on  
3 that. Dr. Mama, you made reference to that you guys  
4 are considering it, but you are not putting too much  
5 stake into that technology. I do think that it is  
6 important to strongly consider it and see how it can  
7 be used as part of the constellation of efforts to  
8 support the contact. The actual physical traditional  
9 contact tracing efforts. I think, not in any way to  
10 supplant that, but to bolster it. And so I just  
11 wanted to get a sense of where you guys are with that  
12 because I think it can be very helpful in this  
13 effort.

14 DR. KATZ: Dr. Varma? Are you on mute?

15 COUNCIL MEMBER LEVIN: Or anyone?

16 JACKIE BRAY: Jay, you're on mute. Can we  
17 get Doctor [inaudible 03:24: 06]

18 DR. VARMA: No. No. They need to unmute  
19 me, as well. I'm sorry about that.

20 COUNCIL MEMBER LEVIN: Okay.

21 DR. VARMA: I lost the train of thought.  
22 Can you repeat the last part of that quickly?

23 COUNCIL MEMBER LEVIN: Just where are we  
24 on the Bluetooth--

25 DR. VARMA: Yeah.

1  
2 COUNCIL MEMBER LEVIN: effort--

3 DR. VARMA: Exactly.

4 COUNCIL MEMBER LEVIN: I guess, I'll just  
5 point out, I have an iPhone. Everyone probably that  
6 is on this call have either Apple operating system or  
7 Google operating system and so--

8 DR. VARMA: Yeah.

9 COUNCIL MEMBER LEVIN: I realize that that  
10 doesn't account for 8.5 million people in New York  
11 City, but it account for a lot and anything that we  
12 could do to help--

13 DR. VARMA: Yeah.

14 COUNCIL MEMBER LEVIN: the situation--

15 DR. VARMA: Exactly.

16 COUNCIL MEMBER LEVIN: It will hurt  
17 anything.

18 DR. VARMA: No. So, basically, I'll give  
19 a little brief background about how the technology  
20 works which is that the way the Apple Google app is  
21 based as it is based on the principle of something  
22 proximity and duration. So close you are to other  
23 people and how long your proximity within that  
24 distance. In the ideas that, if I have a device and  
25 you have a device then we both have our Bluetooth on

1 and we both have the software Inc. and do it, that it  
2 would be able to register that we were close contacts  
3 of each other. The problems with it, as it is  
4 currently designed or that it currently requires you  
5 to have two apps authenticated on your-- installed  
6 on your phone. One is this Apple Google app that,  
7 you know, comes from them. In the second would be an  
8 app that comes from, say, public Health Authority.  
9 Select New York City. And the reason you need that  
10 second app is you can't have a troll that would say,  
11 I have this disease, you know, when they don't really  
12 have it. In the future and in a few months from now,  
13 Apple and Google are selecting these-- the software,  
14 their component of it, to be incorporated into the  
15 operating system, so either android or iOS.

17 COUNCIL MEMBER LEVIN: Got it.

18 DR. VARMA: But to get the results from  
19 all of those challenges that will happen. And our  
20 goal would be that, if there does appear to be  
21 uptake, to allow us the ability to use that  
22 information, as well.

23 COUNCIL MEMBER LEVIN: Right. But we have  
24 to design or we have to work with the state to design  
25 an app. And so, my recommendation would be to

1  
2 outsource that. Spend whatever it cost. 750,000? 1  
3 million dollars? To get a good app developer to  
4 build out an app for the public health agency-- that  
5 would probably be the state because it's got to be a  
6 back kind of overall public health agency. But have  
7 the app built down. It's nothing that we have to  
8 spend any time doing other than just making sure that  
9 it is done correctly, but have an app built so that  
10 when-- Google and Apple are going to be-- you know,  
11 their integrating system for downloads should be in  
12 the next couple of weeks-- it should be by the end  
13 of this month. I think their next upgrades will be  
14 later in the summer that will do it automatically.  
15 But, you know, there is a-- if done in a way that  
16 really encourages people and is a public facing thing  
17 and everyone gets behind it, I think that it could be  
18 helpful. It certainly could be hurtful. And then,  
19 before my time runs out, this other technology that  
20 we can also use-- and that is GIS technology that  
21 can do all sorts of other things that identify  
22 hotspots, to identify movements and other types of  
23 chains of transmission. And I want to just make sure  
24 that we are really putting a lot of resources into  
25 coordinating--



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SERGEANT AT ARMS: Time expired.

COUNCIL MEMBER LEVIN: within our city agencies and with GIS systems and other, you know, GIS practitioners to really utilize GIS technology as much as possible. This city has been very well served by GIS technology for the last 25 years, mapping the entire city. It helped us rebuild after 9/11. It helped us in every day in New York City's health by GIS. And I just want to make sure that we are doing that on a large scale and that it is not, you know, just like a small effort as part of this. You know, that it gets the attention that it deserves.

DR. VARMA: Yeah. So, just very briefly, you are absolutely correct about the importance of analytics. So, just to get for the Apple Google thing, you are absolutely correct about the way it can potentially be helpful. We just don't know the number of people. And I'm also quite hopeful that we wouldn't actually have to develop much ourselves because sales force, which as Jackie described before which is going to be our sort of overlay and master, you know, management system for this is also being used by a number of other local and state

1  
2 jurisdictions. And so, they were going to have to  
3 build those types of APIs, those types of interfaces  
4 for this, as well. We're going to be okay in that  
5 sense. And then, second, you are absolutely correct  
6 about data analytics and the DOHMH team. Demetre and  
7 other people can describe. They have an incredible  
8 analytics team. Some of those star analytics people  
9 are going to be working on this team here and then,  
10 Jackie or Ted, as they want to add more, and also  
11 described their plans to incorporate that.

12 DR. LONG: I think you covered it.  
13 Nothing more to add.

14 COUNCIL MEMBER LEVIN: Great. Okay. All  
15 right. Thank you all very much.

16 COMMITTEE COUNSEL: Thank you very  
17 much, Council member Levin. We will next hear from  
18 Council member Menchaca, followed by Council member  
19 Rosenthal. Council member Menchaca, you can begin as  
20 soon as Chair Levine and then the Sergeant cues you.  
21 Thank you.

22 CHAIRPERSON LEVINE: Thank you, Sara. And, council

23 SERGEANT AT ARMS: Starting time.

24

25

2 COUNCIL MEMBER MENCHACA: Thank you.

3 And Buenos tardes, everyone. Thank you to the Chair  
4 and everyone who is making this hearing possible.

5 Dr. Katz and team, I've kind of been listening and I  
6 have a couple questions from some of the neighborhood  
7 organizations that are also listening at home and  
8 really kind of thinking about their role. Mutual aid  
9 groups have sprouted all over the city and they're  
10 trying to think about how they plug into this in any  
11 way. We are anticipating what we saw after Sandy in  
12 Red Hook, that mutual aid was strong and then just  
13 disappears. And as we anticipate the reopening of  
14 the city and the work that needs to happen there and  
15 the economy doing what it's going to do, which is  
16 implode, there're going to be a real cliffs. How are  
17 you thinking about mutual aid groups and the  
18 infrastructure that they are building to support the  
19 work that you are doing now?

20 DR. KATZ: I'll let Ted talk about it  
21 because I know he has been working with a variety of  
22 community groups.

23 DR. LONG: Yeah. I'll say a couple of  
24 words, but, actually, I think the most important  
25 thing is we would love to work more together. Again,

1 we started to do a lot of community engagement over  
2 the last week. We are getting clients from  
3 community-based organizations to be tracers. We are  
4 getting people from our communities to be resource  
5 navigators and we are putting together a community  
6 advisory Council that is being headed up by Tori and  
7 Easterling at the Department of Health. All of those  
8 are actually good mechanisms to think about  
9 collaboration and we would love to continue to be in  
10 that discussion with you.

12 COUNCIL MEMBER MENCHACA: Awesome.  
13 Thank you for that. So, let's follow up on that  
14 because I think there are a lot of folks that want to  
15 think about that as sustainability questions come up.  
16 The second thing is cost around the HHC hotline for  
17 telemedicine for people who do not have access to  
18 telemedicine already in their insured-- through  
19 their insurance. And I'm thinking about immigrants,  
20 specifically. What is been the cost of that and is  
21 that a sustainable-- is that part of your sustainable  
22 model for access to virtual telemedicine?

23 DR. KATZ: So, Councilmember, I will  
24 start and Ted will finish. We have been really happy  
25 with the success of it and I think that it really

1 shows the volume. We were able to keep 90 percent of  
2 people from going unnecessarily to the emergency room  
3 just by providing them. Then I know in your work and  
4 in your neighborhood and community, you are doing a  
5 lot of great stuff around this. Ted and I have just  
6 begun the discussions. As it stands now, it's not a  
7 reimbursable service. We are happy to do it. We do  
8 lots of services that are good, but are not  
9 reimbursable. I think that-- I'm hoping, through  
10 this crisis, healthcare agencies and insurance is  
11 moved towards to a capitated system where we could  
12 just include that as, you know, providing that  
13 service gets a certain capitation and then we, of  
14 course, would provide it to everybody regardless of  
15 whether they had insurance, but would be partially  
16 supported by insurance dollars. Ted?

18 DR. LONG: The only thing I would add is  
19 that we are proud that we fielded nearly 100,000  
20 calls from New Yorkers that have been paired 100  
21 percent of the time with clinicians in our system.  
22 It is a free service. Call through 311 or arm number  
23 and you get through to a clinician. And we want to  
24 continue doing this as long as it is of value to New

1  
2 York. So it would also love to follow up with you  
3 about that.

4 COUNCIL MEMBER MENCHACA: Awesome.

5 Yeah. And I think, to that point, that is what our  
6 infrastructure in red Hook and expanding Sunset Park  
7 has been utilizing that line and I know we are in  
8 conversations right now about bringing in some more  
9 elements. So, I'm excited to hear that that is part  
10 of your-- while it's not a reimbursable piece, it's  
11 part of this longevity and sustainable component.

12 Then I think the last question is really about  
13 Medicaid. And I know some of our hospitals have been  
14 telling us a little bit about the support that they  
15 need for folks to get enrolled and there are a lot of  
16 people who-- I don't know if this was already as  
17 before, and I apologize, but what can the city do to  
18 really ramp up and remove barriers for folks to sign  
19 on to Medicaid so that people can get access to  
20 Medicaid?

21 DR. KATZ: capture. Council member,  
22 well, I know our own Metro plus has 20,000 new  
23 applicants and I know they are working on, you know,  
24 making the whole system not require any visits. So,  
25 you don't currently have to visit anyone or sign any

1 forms in person. I know Health First is doing the  
2 same thing. So, I think, maybe, what our joint  
3 efforts need to be about is making sure people know  
4 who to call in that they are now entitled to these  
5 benefits.  
6

7 SERGEANT AT ARMS: Time's expired.

8 COUNCIL MEMBER MENCHACA: Thank you.

9 DR. KATZ: Thank you.

10 COMMITTEE COUNSEL: Thank you very  
11 much, Council member Menchaca. We will next turn to  
12 Council member Rosenthal to close out the first round  
13 of questions. You can begin--

14 COUNCIL MEMBER ROSENTHAL: Thank you.

15 COMMITTEE COUNSEL: after Chair Levine  
16 and then the Sergeant cues you. Thank you very much.

17 CHAIRPERSON LEVINE: Thank you, Sara.

18 And I'm pleased to hear from Council member  
19 Rosenthal.

20 SERGEANT AT ARMS: Starting time.

21 COUNCIL MEMBER ROSENTHAL: Thank you so  
22 much. My technology is also a little spotty, so  
23 apologies if things are goofy. Dr. Katz, I want you  
24 to know how much I appreciate the work of your  
25 management of H&H system. Obviously, especially

1 during this pandemic I appreciated the kind words you  
2 had for Council member Moya and I know how closely  
3 you have worked with the Council members as it has to  
4 do with Elmhurst Hospital, but I want to give you a  
5 quick second so you have a sense of where I am coming  
6 from with the following question. I, obviously, you  
7 know, have very limited medical and administrative  
8 expertise, but I did study epidemiology for two  
9 years. I have a Masters in public health and I spent  
10 seven years in the New York City Mayor's office  
11 overseeing both the Health and Hospitals Corporation,  
12 as well as the Department of Health and Department of  
13 Mental Health. At that time there were two separate  
14 agencies. Over the three male world to use that I  
15 served, I met many health commissioners, as well as  
16 HHC presidents and their qualifications and skill  
17 sets have always been different. They are two very  
18 different agencies. One is responsible for providing  
19 medical care in managing an 11 hospital system and  
20 the affiliate contracts, etcetera, and the other is  
21 responsible for public health. So, while I was not  
22 around during the 1918 pandemic, I did work with Dr.  
23 Stephen Joseph and Dr. Hamburg when they lead the  
24 efforts during that AIDES and then the TB crises and  
25



1 let me just add that my observation during this  
2 hearing is that it is the epidemiologist who  
3 appropriately are being deferred to when questions  
4 about public health are being asked. And they always  
5 have the accurate information regarding public  
6 health. So, Dr. Katz, you have a lot on your plate.  
7 You are managing a hospital system and, in all  
8 likelihood, we are going to see a second wave and,  
9 frankly, I found the New York Times article very  
10 disturbing when the timing for this crisis was so  
11 critical and the epidemiologist in the room, for  
12 whatever reason, were not-- those voices were not  
13 really heard at the beginning. So, Sir, with all  
14 humility, would you consider stepping back from  
15 playing a leadership role and what it is a public  
16 health emergency? The contact and tracing program is  
17 just so critical and the unique qualities that  
18 epidemiologists bring to the table, why wouldn't you  
19 let their boys be the leading voice when it calms to  
20 this process? Thank you.

22 DR. KATZ: Well, I hope that you have  
23 seen in this hearing and I think you have referred to  
24 it that I have deferred. I see it very differently  
25 than you in terms of organization what I see is that

1 we are taking great powers that do not work well  
2 separately. So, you can have the very best tracing  
3 possible, but, if there is no testing, what are you  
4 going to trace? And if you are not going to have the  
5 pillar of putting people in hotels and providing  
6 medical services to keep them, then I think you are  
7 also not going to be successful.

9 COUNCIL MEMBER ROSENTHAL: Sure. Sir,  
10 those are all logistical items, right? Hotel  
11 management. Maybe that is something H&H has a knack  
12 for. I have no idea that you are in the hotel  
13 management system. But, you know, the idea of the  
14 first part, the testing, are you utilizing all the  
15 Department of Health public health stations to do  
16 testing? What I would want to see is the person  
17 leading this effort as the guiding philosophy of  
18 someone who is taken on the job to be the head of the  
19 Department of Health who understands her  
20 epidemiologist and I really do wish that you would  
21 find a way to step back and allow the Department of  
22 Health--

23 SERGEANT AT ARMS: Time expired.

24 COUNCIL MEMBER ROSENTHAL: to take the  
25 lead in what is an epidemiological public health

1 crisis. It is a matter of perception, but also it is  
2 a matter of respecting know-how that is epidemiology  
3 and public health.  
4

5 DR. KATZ: Well, again, I think  
6 reasonable people can disagree. I was the public  
7 health director for 12 years in a city that chose to  
8 put the two together. The hospital system and the  
9 public health system in San Francisco are together.

10 COUNCIL MEMBER ROSENTHAL: [inaudible  
11 03:41:09]

12 DR. KATZ: million people.

13 COUNCIL MEMBER ROSENTHAL: This city is  
14 eight and a half million people. It is not  
15 comparable to San Francisco and, you, as much as  
16 anyone should know they are very different skill  
17 sets. And, again, it's a matter of what is the  
18 guiding philosophy and what we learned in the New  
19 York Times article is that the guiding philosophy of  
20 the public health Commissioner who was hearing from  
21 her epidemiologist is not the loudest voice in the  
22 room at a time when we desperately needed her to be  
23 the loudest voice in the room.

24 DR. KATZ: I don't agree with that.  
25

1  
2 COUNCIL MEMBER ROSENTHAL: We can agree  
3 to disagree, sir.

4 DR. KATZ: Understood.

5 COMMITTEE COUNSEL: Thank you very  
6 much, Council member Rosenthal. We will now turn  
7 back to the Speaker and then Chairs Rivera and Levine  
8 for a second round of questions, if they have any.  
9 Members are welcome to use the raise hand function in  
10 Zoom to sign up for any additional questions for a  
11 second round. So, we will now turn back to the  
12 Speaker. Thank you.

13 SPEAKER JOHNSON: Thank you, Sara. So, I  
14 wanted to just go to the Dr. Varma for a second just  
15 to see, Dr. Varma, if you could give just an overview  
16 on how all these uses sort of fit together. If you  
17 could kind of, for the public that is watching and,  
18 of course, the council members. If you could just  
19 talk about how the testing, the contact tracing, the  
20 isolation in hotels, and other spaces, coupled with  
21 the surveillance that has been talked about and that  
22 you are looking into, how does all of this fit  
23 together and our overall strategy of being able to  
24 keep infections down and to continue to flatten the  
25 curve and keep people safe? And then, if you could

1 just add on into that, you know, what does mandatory  
2 squaring mean in that what does social distancing  
3 still mean in that, as we start to think about  
4 reopening, if you can just sort of tie all of those  
5 things together, that would be really helpful.

7 DR. VARMA: Great. Thank you very much,  
8 Chairman Johnson. Or Speaker Johnson. I'm sorry.  
9 So, I think it is important to understand a couple of  
10 key points here and I will try to summarize as  
11 succinctly as I can, even though it is a very complex  
12 topic. The first is that respiratory viruses like  
13 this come in waves. Now, those waves are not like  
14 the weather. We actually have control over them, but  
15 we are and an epidemic wave or phase right now that  
16 we would consider a widespread transmission. And we  
17 do find that in being this stage in which, when  
18 people get infected, we, as public health people,  
19 don't have a way to track them to an original source  
20 of infection. So, we consider a chain of  
21 transmission. I infected you, you in fact somebody  
22 else, you infect somebody else. When we get to a  
23 widespread transmission, we would have no way of  
24 really tracking or keeping track of that the number  
25 of cases is either increasing or it is plateauing in

1 some way. We are probably somewhere in the down  
2 slope of all of that and then next phase is something  
3 that we call low-level transmission. So, the entire  
4 reason to implement these maximum social distancing  
5 measures was that people describe as flattening the  
6 curve, which is delaying and diminishing the peak of  
7 that outbreak. Of that epidemic. That epidemic  
8 widespread transmission phase so that we can buy  
9 time. Some of it helps reduce the number of people  
10 infected in the number of dying, but really what it  
11 does is it buys us time to build important  
12 components. One of those components is the one that  
13 Dr. Katz and his team Dr. along have been building,  
14 which is raising the bar of healthcare capacities so  
15 that, both during the middle of that epidemic and if  
16 there are future waves of this infection, that we can  
17 respond and make sure that people get the care that  
18 they need. But the other critical part is this one  
19 that we're talking about right now, which is the  
20 ability to test and tracing and isolate and 14 people  
21 on a massive scale. Something that the health  
22 department already does for thousands of people every  
23 year with different diseases, but now have to be done  
24 for thousands of people every day. And what back, at  
25

1 this stage of widespread transmission, is help us  
2 accelerate our decline. So we are somewhere probably  
3 not decline phase and it can help us accelerate our  
4 decline and then, once we get to this stage of low-  
5 level trends mission, help us maintain ourselves  
6 there. Now, what mission is that we are able to  
7 eventually get to the point where we can track people  
8 to say of transmission. And what we are going to  
9 need with this contact tracing and investigation  
10 system, is a way to integrate all our data so that we  
11 know that we are chasing and controlling chains of  
12 transmission. Ultimately, we want to get to the next  
13 phase which is, essentially, no transmission and  
14 where the only cases that you see are those that  
15 might get imported into New York City. But we also  
16 have to be extremely realistic. And no, we live in  
17 the city that is connected to every other place,  
18 unlike the large megacities or city states in Asia  
19 that have controlled this, they were able to lift up  
20 their borders. And so, they contained every-- they  
21 have a low-level transmission strategy with contact  
22 tracing, that it is coupled with all these other  
23 border controls. So, the last thing I will say,  
24 which I hope will help, you know, cover all of the  
25

1 topics is, you know, what does this mean for social  
2 distancing measures? Well, we should think of social  
3 distancing measures not like a flashlight that you  
4 turn it off and on, but more like a dimmer switch.  
5 Something that turns up and comes down and then you  
6 adjusted based on your need. And so, in this  
7 situation, I think that we have to accept the fact  
8 that, until we have either a vaccine or cure, that we  
9 are going to have to have some measure of social  
10 distancing measures in place. Now, these could be  
11 very low-level. They could be things like area  
12 aggressive hand hygiene and respiratory hygiene.  
13 Like though wearing face covers and environmental  
14 cleaning, but they could also have to deal with us  
15 keeping space apart from each other and maximizing  
16 the time we spend away from each other. So, these  
17 are the types of work that are going on right now.  
18 There are a number of sector councils and  
19 consultations that are being held with all different  
20 parts of this and that is being used to inform all of  
21 that is. The answers--

22  
23 SPEAKER JOHNSON: Yes.

24 DR. VARMA: be happy to answer others.

25



1  
2           SPEAKER JOHNSON: Demetre, Mitch, is there  
3 anything that you wanted to add to that?

4           DR. KATZ:     No.

5           DR. DASKALAKIS: I'm just going to go it  
6 back, again, and is all a big package that requires--  
7 I think that Jay's analogy of a dimmer is really  
8 great. As I said earlier, like ants not always like  
9 an on-off and I feel like it is really going to be  
10 about scaling up and scaling down and really  
11 responding until, again, we have a vaccine. And  
12 then, that is going to be another really significant  
13 public health moment when we have to figure out how  
14 to get vaccine out, especially with mythology around  
15 vaccine already flying around before there even is  
16 one.

17           SPEAKER JOHNSON: Thank you. You know,  
18 Mitch, or at all of the facts from the  
19 administration, I just want to reemphasize that, you  
20 know, I think some of the-- and I've said this, you  
21 know, before, but I think some of the concerns that  
22 we've seen around how this has been rolled out, I  
23 think part of that is dovetailing on and communities  
24 that have been especially hard-hit and who  
25 understandably, given the huge racial disparities

1 that we have seen in the number of people that is  
2 died, the lack of testing, the problems in rolling  
3 out testing effectively, that there are a lot of  
4 communities that are rightfully mistrustful and  
5 concerned about being left out again. Then, you  
6 know, I think it is really incompetent upon all of  
7 us, especially the folks who are in charge of this  
8 effort, to get this right. To build trust. To build  
9 confidence. To ensure that these communities that,  
10 right now, have been the hardest hit and, with all of  
11 the total mass that has occurred at the federal  
12 level, that people are witnessing every single day,  
13 and, of course, the mistakes that have been made  
14 locally, Mitch, which you acknowledged and talked  
15 about before and your testimony, that it is just  
16 really incompetent upon a is to roll this out  
17 effectively, make sure that it is going to the  
18 communities that need it the most to build that  
19 trust, to gain that confidence, to show these  
20 communities that they are not being left behind. And  
21 I just want to hear Mitch or anyone else, your  
22 thoughts on that.

24 DR. KATZ: Speaker, I think you have  
25 said it perfectly. I think that that should be what

1 we now focus on. And I hope that you have seen, in  
2 the team of people who have participated in this,  
3 which include, you know, to people who have spent  
4 their whole lives and Department of health and one  
5 person who has been straddled of worlds, that we are  
6 committed to this vision as you stated and we are  
7 committed to doing a good job and we are committed to  
8 making sure that those communities that most leaders  
9 services at it.  
10

11 SPEAKER JOHNSON: Anyone else want to add  
12 anything on that?

13 DR. LONG: No. Well said.

14 SPEAKER JOHNSON: Okay. I think--

15 DR. DASKALAKIS: My only comment, again,  
16 is that I think one of the most parts of the  
17 collaboration with H&H and DOHMH is the sort of very  
18 clear endeavor to make this a public service. In,  
19 again, though a public health intervention, I think  
20 back, even, wherever it is housed, the New York City  
21 way for the is to make it a public service. To make  
22 sure that provisions are given to people to make sure  
23 that we can optimize their health. So, I have faith  
24 in that city way and I think boys is really important  
25 in that and the voice of all the communities that are

1 being integrated into this emerging strategy-- those  
2 voices are critical. Thank you.

3  
4 SPEAKER JOHNSON: And, again, question for  
5 any of you. Jay, Demetre, match, anyone else who is  
6 testifying. It would be helpful because I think  
7 there's been just a trove and in no amount of  
8 information that is put out. Not talking about the  
9 city or from anyone at this committee hearing.

10 Talking about generally. Information related to  
11 antibody testing, PCR testing, serology testing. How  
12 much immunity does one have? If you have antibodies,  
13 can you then go see and hang out with friends? I  
14 feel like that there's been so much put out there  
15 that it is confusing for the like in many ways. So,  
16 we are seeing this information on twitter and  
17 Facebook and on one-off articles and I think it is  
18 going to be really, really important for us, as we  
19 are going through all the things that we talked about  
20 in his hearing from the testing, contact tracing,  
21 quarantining, the surveillance, the continuing to  
22 socially distance, the mandatory mask wearing. All  
23 of those things that we are communicating with New  
24 York, the hardest place in our country, about what  
25 these different test mean. And if you get a positive

1 test result, what does that mean? You know, if you  
2 have antibodies, what is that mean? And some of the  
3 answers may be that we don't know yet because the  
4 science is too early and we are trying to figure that  
5 out. But part of me feels like what is being  
6 communicated to the public on a daily basis through  
7 press conferences and through guidance and  
8 information that goes out from our public health  
9 authorities that there should constantly be a  
10 reminder on this. Almost on a daily basis. Here is  
11 what the facts tell us right now. Here is have  
12 enough information on right now here is where we are  
13 trying to get more information. And I think that is  
14 going to be a crucial thing moving forward so that  
15 New Yorkers are not feeling confused. I already see  
16 people posting that they have antibodies. They got  
17 there antibody test. Well, to people think that  
18 means? So, to hear from whoever how you think we  
19 should be communicating around this and the best  
20 information that you have right now, how would you  
21 use that information to guide New Yorkers in decision  
22 making their going to make not just in the days right  
23 now, but as we attempt to slowly, smartly, and  
24 strategically reopen.  
25

1  
2 DR. KATZ: Well, I will start and other  
3 people, I'd be interested in what they have to say.  
4 First, again, speaker, I think that is a perfect  
5 statement of the problem and the right answers that  
6 we should provide as much information as we possibly  
7 can as honestly as we can, making it clear that the  
8 information changes. A van I will just use that the  
9 antibody example that one of the challenges about  
10 communicating about antibody testing is that, the  
11 antibody tests are not very good. Right? And so,  
12 besides the question of what does it mean if you have  
13 antibodies, there's the question of today antibody  
14 test that you God, was that actually incurred  
15 antibody test were not good antibody test. Right?  
16 If you--

17 SPEAKER JOHNSON: Right. Minutes, just on  
18 that point, there have been studies and research that  
19 has come out that there could be as high as 15  
20 percent false negatives that are showing up in there  
21 could be a certain number of false positives. So,  
22 some people may think, I don't have the antibodies  
23 are trying to have the antibodies and it may not be  
24 entirely accurate.

25

1  
2 DR. KATZ: True. Then, I mean, what is  
3 interesting is that it is not that different than  
4 every day health, that is such a monumental issue,  
5 right? I mean, most medical tests have a margin of  
6 error, but the problem here is that we are dealing  
7 with something that is so cataclysmic that it is very  
8 hard to explain, you know, why we don't have better  
9 test, why we don't have a reagent that we want. I  
10 think, if the average person is confused, I really  
11 don't think we can blame them. Dimitri, where you  
12 going to say something?

13 DR. DASKALAKIS: Yeah. I was just kind  
14 of follow up and say that, I can-- I feel pretty  
15 confident that the messaging in New York City has  
16 been internally consistent about the lack of  
17 knowledge about what antibody testing means. The  
18 problem is that the message federally has not been  
19 consistent. And so, I think that that is one of the  
20 really big challenges that we have so messaging. So,  
21 I think, really early on when antibody test was being  
22 done, the Department of How released a health alert  
23 that made it clear that the test was really better a  
24 public health test than a test of one's individual  
25 health use. It's hard when other officials, not New

1  
2 York City, on the federal level start talking about  
3 sort of scientific assumptions of immunity when there  
4 really are none. So I think that, again, I agree  
5 that we need to keep enforcing science and keep  
6 reinforcing what we know and what we don't know as a  
7 critical piece of guidance to New Yorkers. And I  
8 would say it is fair to say that an antibody test is  
9 not a replacement for personal protective equipment  
10 or for social distancing. And I think that that  
11 message, I hope, is a clear New York City one and, if  
12 not, we will amplify it even further and we need your  
13 help to do that. I hope the science will show more  
14 in the future we need our likely done before say,  
15 yep, is real and it is durable. But until we know  
16 that, I think the best message is serology testing to  
17 know if you closed. Good, potentially, for public how  
18 to know how many people at the next of, but not to  
19 make decisions about your mobility or how you  
20 interact with others.

21 SPEAKER JOHNSON: And I just have a couple  
22 more questions and then I'll turn it back over to the  
23 Chairs. One of my fears in the weeks and months  
24 ahead is that, even if and when we get the system up  
25 that this hearing is about today on testing and



1 tracing and quarantine in surveillance and how all of  
2 these pieces fit together, that communication is so  
3 unbelievably showing all this-- and what do I mean  
4 by that? I mean not, unless New Yorkers feel like we  
5 are making significant progress on a regular basis,  
6 I'm afraid the people are going to the so  
7 psychologically worn down by the last two months and  
8 I would even ahead of us that I don't want to see  
9 the, I think, really great effort by the vast  
10 majority of New Yorkers to social distance, to help  
11 us collectively flatten the curve, said to that  
12 solidarity together-- I'm afraid that that will  
13 start to fray. That it will start to deteriorate in  
14 some ways because people feel like we have done this  
15 for so long and we're still not understanding or  
16 seeing the progress in a meaningful way for us to be  
17 able to resume our lives to whatever that new normal  
18 looks like once we are coming out of this. And so I  
19 just sort of ask, you know, if you all share sort of  
20 a similar concern or fear that we done-- New  
21 Yorkers, collectively, have done so well thus far  
22 collectively looking out for each other doing the  
23 solidarity around social distancing and the vast  
24 majority of people are wearing masks when you go  
25

1  
2 outside. So I just want to hear what you all think  
3 about how long will New Yorkers be able to kind of  
4 deal with this for unless they are being communicated  
5 with information about the progress that we are  
6 making. And I don't know if Jay wants to take that  
7 or Demetre or Mitch, whoever wants to take.

8 DR. KATZ: I'll start and other people  
9 can join. Again, you're right. It is very  
10 difficult. And, yes, New Yorkers-- I think most  
11 people knowing sort of the nature New Yorkers  
12 might've been surprised that New Yorkers agreed to  
13 wear face masks and keep six feet apart, but New  
14 Yorkers understood why that was important. I think  
15 the Mayor and that about giving clear messages about  
16 that. I think that the city Council has been great  
17 about it. I think having this hearing helps to  
18 reinforce the messages, but it is hard and let  
19 challenges for us to communicate well and to  
20 recognize the psychological challenges in our work.  
21 I don't know, Dr. Varma, do you want to add?

22 DR. VARMA: Yeah. I would just say that,  
23 you know, spent most of my career, actually, another  
24 country is working on similar problems and to say  
25 that this is far and away one of the most vexing

1 challenges and it is not a problem that New York is  
2 going to alone. I would say that we can learn a lot  
3 from what is going on and how other countries are  
4 adapting and communicating and developing their  
5 resilience. And I think we need to learn how to do  
6 better. So, we are certainly looking for other  
7 examples, but I think we would also, you know, ask  
8 all of you to help us figure out the ways in which we  
9 can communicate more effectively, is law, at least as  
10 far as it relates to data in science, because it is  
11 incredibly confusing and we, as public health people,  
12 are not always the perfect messengers. You know, we  
13 talk in vagueness and abstraction often when people  
14 want to hear certainty. So, think that we certainly  
15 want to learn from what other places are doing and  
16 see their best practices, but also to learn from what  
17 all of you have to offer us about what your  
18 communities are hearing and how we can communicate  
19 better. And I would just say the last point about  
20 the resilience is I think we all recognize-- again,  
21 and to emphasize the point I made earlier about the  
22 sort of maximum stage of social distancing that we  
23 are in right now. This was not ever intended to be a  
24 strategy that goes on forever. There is no plan in  
25

1 the public health world for people to hunker down. I  
2 think we are even being surprised at how well, you  
3 know, people are suffering, but still committing  
4 every day working so hard on this. So, it is really  
5 coming up on all of us as a group together, not just  
6 the people testifying, but everybody is a group, to  
7 commit to these other tools to get out of it because  
8 that is really the only approach that we have  
9 available to us.  
10

11 SPEAKER JOHNSON: Okay. A couple more  
12 questions and then I will pass it off. In an ideal  
13 world-- and asked us for a reason, again, not to not  
14 look at the reality that we are right now-- but in  
15 an ideal world, how many tests-- how many New Yorkers  
16 would we be testing per day? Again, not in a fantasy  
17 world, but if we could actually get the testing  
18 capability, get the number of tests, get the labs to  
19 be able to process, set up the community testing  
20 centers-- because this, of course, feeds into the  
21 whole conversation on contact tracing. What is the  
22 number that we should be testing? I've seen numbers  
23 that we are hoping they get up to 50,000 people in  
24 June at some point, but that is still a fraction of  
25 8.6 million. So, what is that ideal number and how

1 are we contemplating that on trying to increase that  
2 capacity?  
3

4 DR. KATZ: Dr. Varma, do you want to get  
5 the first shot at it?

6 DR. VARMA: Yeah. I will. And so I'll  
7 try to give you a short answer unsatisfying  
8 explanation of it. The short answer is that we need  
9 as many tests as we possibly can and it's probably  
10 somewhere, ideally, someone in the six figures.  
11 100,000 or more.

12 SPEAKER JOHNSON: A day?

13 DR. VARMA: Yeah. Per day. Per day.  
14 100,000. And were talking PCR tests, not antibody  
15 test. Now, that number is not defined in the reason  
16 it is not-- and let me give you a couple of reasons  
17 why it is not defined. Number one, if you are in a  
18 state of this maximum social distancing right now,  
19 most people have very few contacts. You know, from  
20 the work that Demetre and his team have been doing,  
21 the average person in this current phase right now  
22 has about three contacts. Now, when you relax social  
23 distancing, that number of contacts grows probably  
24 three times that and the average person may have  
25 eight to 10. By contacts, close contacts. People

1 that you are in very close proximity for a long  
2 period of time. So, during maximum social  
3 distancing, you don't have to test as many people  
4 because he won't have as many contacts to test, so  
5 the number of tests that you need to perform is more  
6 on the order of 50,000 or less. As you relax social  
7 distancing and people have more close contacts, you  
8 need to increase the number of tests. That is one  
9 issue. The second issue is the severity of your  
10 epidemic. You know, if you are-- you know, have  
11 recently been talking to people in Washington state,  
12 you know, and they have, you know, gotten there  
13 epidemic under very dramatic control. You know, they  
14 can perform somewhere on the order of around 20,000  
15 per day in Seattle King County which is a population  
16 only, I think, around, maybe 2 million. So they can  
17 perform light speak they can reduce the number of  
18 test per person that they need to perform because  
19 there is much disease going on. So, when she shift  
20 away from an epidemic where you have to focus all of  
21 your testing on really sick people, you can sort of,  
22 you know, expand your testing because you can use  
23 sort of other creative methods.

25 SPEAKER JOHNSON: So Jay, what--

1  
2 DR. VARMA: I'll stop there. There's a  
3 lot more to it, but that's the big points.

4 SPEAKER JOHNSON: What's our plan to  
5 increase testing capacity?

6 DR. VARMA: So, I'll say a little bit,  
7 but I think Jackie can also do this, as well. I  
8 would put this, basically, into three big work  
9 streams. One is eking out every last bit that we can  
10 from every possible provider that we can. The  
11 problem with the supply chain is completely messed up  
12 from start to finish from the kids to the personnel  
13 to the commercial laboratories, but we are working  
14 with them, we're signing contracts, we are finding  
15 new labs that might be able to provide capacity. We  
16 are putting pressure on the commercial labs by  
17 expanding our test criteria, like you heard the  
18 mayor. So, that is work stream under one. Eking out  
19 as much capacity with the system that we have.  
20 Number two is trying to, you know, basically, hack  
21 the system and try to look at different workarounds.  
22 Then there is a number of jurisdictions-- this comes  
23 from my experience in Africa and other places. You  
24 can use different swab types. You can use different  
25 collection methods. You can use different transport

1 media, and you can find ways to not just ache out  
2 what you can using standard approaches, that sort of  
3 hack and repurpose things to get a little bit more.  
4 And, with that, we are getting more and more. This  
5 third is going to have to be some form of innovation  
6 and, you know, we are in constant discussions through  
7 the economic development Corporation. James  
8 Patchett's team has done an amazing job trying to  
9 pull together some of the top academics. And we are  
10 having regular discussions about this. Jackie, I  
11 don't know if you wanted to add any more?

12 JACKIE BRAY: Yeah. Absolutely. Okay.  
13 I'm not on mute. Absolutely. So, we think about is  
14 in three ways. In theory sort of bucket. We have to  
15 get kit availability. We have to cat lab  
16 availability. We have to get collection capacity  
17 availability. I am going to go in the opposite  
18 direction. From collection capacity availability,  
19 the first thing we did was expand H&H's ability to  
20 collect from the community. So, H&H has got 23  
21 community sites set up. We have announced that we  
22 are opening to more next week. 10 the following  
23 week. We will continue to grow that collection  
24 capacity. The other thing we are doing, as Jay said,  
25



1 is where working with every private provider. We  
2 want all the private providers to be able to collect  
3 diagnostic tests. That might mean for some FQHC's  
4 they might say, listen, I've got brick-and-mortar,  
5 I've got that. I don't have enough PPE they don't  
6 have enough kit. We are going to help provide them  
7 that material. The supplies they need to do it. So,  
8 I think, from a collection capacity standpoint, very  
9 quickly we will be where we need to be. But then you  
10 need the kids. You mean the supplies that help you  
11 take the specimen. And so, Jay is right. The supply  
12 chain is totally broken. We are working the supply  
13 chain. We have supply chain experts who are every  
14 day attempting to a source, but we started, as the  
15 Mayor has said, producing in New York City, the very  
16 first kits that were produced though swab and the VTM  
17 and the kit in New York City were delivered and were  
18 in use this past week and our ability to do that will  
19 continue to ramp up. Einstein College of medicine is  
20 producing the VTM. Print Parts is producing the 3-D  
21 printed swab and so we will keep driving--

22  
23 SPEAKER JOHNSON: Got it.

24 JACKIE BRAY: on that front so that we can  
25 produce. And then finally, the lab capacity. And

1 so, the way we are building lab capacity, we are,  
2 literally, buying our own machines, no joke. We are  
3 contracting with the big reference labs and then we  
4 are going out there and sort of shaking the trees on  
5 all the little reference labs to really max out.  
6

7 SPEAKER JOHNSON: And is this covered by  
8 the federal dollars? Everything you're talking  
9 about?

10 JACKIE BRAY: Testing is covered by FEMA  
11 dollars.

12 SPEAKER JOHNSON: Okay. Two very quick  
13 things. How many contact tracers do we need total?  
14 At the end of the day, what's the total number we  
15 need at the end, Mitch?

16 DR. KATZ: Ted, you've been doing most  
17 of the operational numbers.

18 DR. LONG: Yeah. We need between five  
19 and 10,000 and we need to head the 2500 threshold to  
20 be the 30 per 100,000--

21 SPEAKER JOHNSON: [interposing] But that's  
22 a big range. Five to 10,000. Is it closer to 10 or  
23 is closer to five?  
24  
25

1  
2 DR. LONG: It's hard to say until we  
3 really get up and going. But, it's probably between  
4 five and eight.

5 SPEAKER JOHNSON: Okay. And then just a  
6 final thing before I handed off. While I was sitting  
7 here, I got two messages, just so y'all know this.  
8 I'll just read one of them. Someone sent me a  
9 message. Hi, Mr. Speaker. I am emailing you  
10 regarding my experience trying to apply to me,  
11 contact tracer. I went to the Bararak Group website  
12 on Monday and navigated the apply page, but it won't  
13 let me upload my resume. I clicked on the upload  
14 button. It says uploading and then it says parsing  
15 and then it just stays there. I included a  
16 sceengrab. I've tried multiple times, every day this  
17 week, but it will not complete the process. Even on  
18 the tabs that I have left open. I've used different  
19 browsers, made sure all ad blocking extensions were  
20 off. Tried to upload it in a PDF and a docx format,  
21 etc. On Monday, I emailed the company through their  
22 website. I still not heard back and it is Friday. I  
23 tracked down a phone number for them. There is none  
24 given on a website and I called, but I got a  
25 recording saying their office was closed. I realize

1 this is small potatoes stuff is this is just me, for  
2 some reason, that can't get through, but if everyone  
3 else is having the same issue, it is a bit of a  
4 problem, so I thought you should be aware of it.

5 Thanks so much. I hope to get this resolved. I want  
6 to help our city get out of this. I've got two  
7 emails like this. [inaudible 04:10:45]

8  
9 DR. KATZ: Can you send them to us? I  
10 mean, obviously, for 9000 people at work, but it  
11 doesn't mean that there is not a problem at this  
12 moment. So, if you want to send me, you know, their  
13 contacts, we will get back to them.

14 SPEAKER JOHNSON: But that is disturbing  
15 in some ways if a bunch of people are getting up.

16 DR. KATZ: Right. I mean, I can't--  
17 9000 applications got them successfully.

18 SPEAKER JOHNSON: Okay.

19 DR. KATZ: But there could be a bug  
20 today or a bug whenever this started and we have to  
21 track it down.

22 SPEAKER JOHNSON: You've been trying since  
23 Monday and it is Friday.

24 JACKIE BRAY: Right. So, we will track it  
25 down. We will track it down.

1  
2                   SPEAKER JOHNSON: I'm going to turn it  
3 over either to Chair Levine or Rivera. Thank you.

4                   DR. LONG: Thank you.

5                   CHAIRPERSON LEVINE: Thinking, Mr.  
6 Speaker. And I don't know if Sara, committee  
7 counsel, wants to weigh in. I am going to forgo  
8 second round questions because I am anxious to get to  
9 the public. And I don't know if Chair Rivera wants  
10 to say something-- a word right now or perhaps Chair  
11 Rivera wants to say something after we have our two  
12 Council members speak? Whatever you prefer.

13                   CHAIRPERSON RIVERA: Let's let the  
14 council members ask their question. There is only  
15 two minutes on the clock, so we appreciate your  
16 brevity.

17                   COMMITTEE COUNSEL: Thank you, Chair.

18                   CHAIRPERSON LEVINE: Yes. Sara.

19                   COMMITTEE COUNSEL: Thank you very  
20 much, Chairs. For the second round of questions, as  
21 Chair Rivera mentioned, we are using the two-minute  
22 clock for both questions and answers and we will be  
23 hearing from Council member Torres followed by  
24 Council member Barron and Levin. As the first round,  
25 Council Amber Torres, please wait until Chair Levine

2 cues you and then Sergeant tells you can begin.

3 Thank you.

4 CHAIRPERSON LEVINE: Thank you, Sara.

5 And please say here, again, from Council member

6 Torres.

7 SERGEANT AT ARMS: Starting time.

8 COUNCIL MEMBER TORRES: Yeah. Since I have  
9 two minutes, I will squeeze in a few questions. I  
10 noticed that the countries that have been the most  
11 effective at contact tracing rely on digital contact  
12 tracing. Is our program going to have a digital  
13 dimension given because of the highly infectious  
14 nature of SARS-CO-2? The second question, is there a  
15 precedent for contact tracing of viruses infection as  
16 SARS-CO-2? And three, is our contact tracing going  
17 to capture close contacts in the context of public  
18 transit crowding? And those are my three questions.

19 DR. KATZ: Jay, do you want to start?

20 Dr. Varma, are you on mute? We're not going to do  
21 it--

22 DR. VARMA: Oh. They are muted me.

23 DR. KATZ: Okay. Great.

24 DR. VARMA: So sorry. They had muted me.  
25 Really quickly, I think, for digital tools, I think,

1  
2 as we mentioned before, we're going to try to  
3 incorporate those, but it would be something that is  
4 done voluntarily as an add-on to an existing system  
5 so that, you know, we can plan for the worst case,  
6 which is people who are disconnected, difficult to  
7 reach for a number of reasons, some being natural  
8 suspicion and reluctance. That is number one.  
9 Number two is for precedent for other infectious  
10 diseases. Demetre can clarify, but, you know,  
11 measles is probably the single most infectious  
12 disease known to man. It can flow in the air over  
13 long periods and in fact, basically, 100 percent of  
14 household or anybody in a room and we had had to do  
15 contact tracing for measles, as well.

16 COUNCIL MEMBER TORRES: And the third  
17 question was--

18 DR. DASKALAKIS: I agree with that  
19 comment about measles. I think that the scale of  
20 this is a lot different, but I think that, with that  
21 said, I think that is why the scale is being billed  
22 to be a lot different.

23 COUNCIL MEMBER TORRES: And is our contact  
24 tracing program going to capture close contacts  
25 within the context of public transit crowding?

2 DR. VARMA: Yeah. I'll answer quickly,  
3 but I don't know if Ted wanted to add. It's going to  
4 be challenging. I mean, right now we have a  
5 definition of a close contact that means--

6 SERGEANT AT ARMS: Time expired.

7 DR. VARMA: time and certain amount of  
8 closeness. Whether we can catch people who are on  
9 public transit is going to depend on digital tools  
10 and other methods. Ted or Jackie, I don't know if--

11 DR. LONG: Nothing more to add. You  
12 covered it.

13 COMMITTEE COUNSEL: Thank you very  
14 much, Council member Torres. We will next hear from  
15 Council member Barron, followed by Council member  
16 Levin. Council member Barron, you can begin after  
17 Chair Levine and the Sergeant cue you. Thank you.

18 CHAIRPERSON LEVINE: Thanks, Sara. And  
19 will pass it back to you, Council member Barron.

20 SERGEANT AT ARMS: Starting time.

21 COUNCIL MEMBER BARRON: Thank you to the  
22 Chairs. What is the validity percentage of the  
23 diagnostic test that you are presently using?

24 DR. KATZ: So, I'll start with the  
25 antigen test and then other people can weigh in.



2 COUNCIL MEMBER BARRON: [inaudible  
3 04:15:22] because I only have two minutes.

4 DR. KATZ: We will talk fast. So this  
5 one test, the problem is that the salon test is its  
6 own gold standard. So we don't really know how to  
7 measure how many of them are wrong because,  
8 typically, you measure against something.

9 COUNCIL MEMBER BARRON: Okay.

10 DR. KATZ: There are a group of patients  
11 who look like COVID who test negative on the swab and  
12 we assume that they have COVID. With the antibody  
13 test, it is very variable, depending on the maker of  
14 the test.

15 COUNCIL MEMBER BARRON: Okay. Are you  
16 [inaudible 04:15:54] with the state? The state is  
17 going door-to-door in my NYCHA development testing  
18 people. So, we love some kind of coordination with  
19 the state to be able to follow up or are you doing--  
20 or is the state doing their own follow-up independent  
21 of yours? And is there any attempt to look at  
22 testing people who are in nursing facilities which we  
23 know was an epicenter that we overlooked for many,  
24 many, many weeks.

1  
2 DR. KATZ: Yes. So, nursing home  
3 testing, buy new rules, will occur for both staff and  
4 patients on a weekly basis. Twice weekly for staff.  
5 The state efforts are coordinated with us. We are  
6 going back and forth, but to the extent of the state  
7 has been doing zero prevalence studies where they  
8 just draw implied in order to see how common and it  
9 is. That has not yet had a tracing component with us  
10 or with them.

11 COUNCIL MEMBER BARRON: So, those  
12 residents--

13 DR. KATZ: So they're getting their  
14 results--

15 COUNCIL MEMBER BARRON: for the testing--

16 DR. KATZ: They are getting their  
17 result, but they are not being--

18 COUNCIL MEMBER BARRON: [inaudible  
19 04:17:02]

20 DR. KATZ: tested for active infection.  
21 They're being tested to see if they have evidence of  
22 having been infected in the past.

23 COUNCIL MEMBER BARRON: Okay. And could  
24 you briefly talk about what--

25 SERGEANT AT ARMS: Time expired.

1  
2 COUNCIL MEMBER BARRON: is-- I have heard  
3 the term and I just want to know what is the  
4 definition of herd immunity. Is that something we  
5 are trying to get or is that--

6 DR. KATZ: Herd immunity is when enough  
7 people in a population are immune to the disease that  
8 it doesn't get transmitted to others because it keeps  
9 hating somebody who is immune and can't transmit.

10 COUNCIL MEMBER BARRON: How soon will we  
11 get there?

12 DR. KATZ: Well, that's a very hard  
13 question that I don't think anybody understands.  
14 We're not there yet.

15 COUNCIL MEMBER BARRON: Okay. Thank you.  
16 Thank you. Appreciate it.

17 COMMITTEE COUNSEL: Thank you very  
18 much, Council member Barron. Lastly, we will hear  
19 from Council member Levin. Council member, you can  
20 begin after Chair Levine and the Sergeant cue you.  
21 Thank you.

22 CHAIRPERSON LEVINE: Thank you, Sara.  
23 And back to you, Council member Levin.

24 SERGEANT AT ARMS: Starting time.  
25

1  
2 COUNCIL MEMBER LEVIN: Thank you. I just  
3 had one other follow-up statement, really, but it  
4 could be a question. So, one of the most important  
5 things that we need to do, in my opinion, as we are  
6 kind of starting up again, is make sure that people  
7 know when to get tested and where to get tested and  
8 it is really clear to people this is when you get  
9 tested. So, like, for instance, back in March, we  
10 were telling people, if you are symptomatic, and stay  
11 home. Don't go out and get a test. Stay home. We  
12 didn't have enough test, so it was just stay home.  
13 But that is probably-- That is not what we are going  
14 to be telling people. We are going to be telling  
15 people, if you are symptomatic or if you think you  
16 have been exposed, go get a test. Right? Is that  
17 what we are going--

18 DR. KATZ: Correct.

19 COUNCIL MEMBER LEVIN: to be telling  
20 people?

21 DR. KATZ: Correct.

22 COUNCIL MEMBER LEVIN: Okay. And so, we  
23 need to make sure that there are enough-- that the  
24 testing sites are close enough and that everybody  
25 knows where there testing site is. Or where they can

1  
2 go to get a test. So, is that city M.D. or is that  
3 at H&H or if it is that whatever else-- however else  
4 you want to set that up, but it really needs to be  
5 really clear to people, okay. You get tested when  
6 you-- if you have any of these symptoms. You lose  
7 your sense of taste or smell. You've got a dry cough  
8 for a fever. You've got a sore throat. Go get a  
9 test. You need to know where you will get tested. I  
10 mean, that has got to get drilled over-- and is  
11 really a messaging thing more than anything else.  
12 Drilled into people's hands. They need to know when  
13 to get tested because you know, we need to be able to  
14 then, you know, move off of that to the tracing.  
15 So--

16 DR. KATZ: We totally agree and we are  
17 going to do that.

18 COUNCIL MEMBER LEVIN: Okay. Over and  
19 over and over again. Drill into people's hands like  
20 over and over and over again. This is where you get  
21 tested. This is where you get tested. This is when  
22 you get tested. This is why you get tested. Over  
23 and over and over again. Right?

24 JACKIE BRAY: Yes. Yes. Yes.

25 COUNCIL MEMBER LEVIN: Thank you.

1  
2 JACKIE BRAY: Then we should say that our  
3 testing criteria changed--

4 SERGEANT AT ARMS: Time expired.

5 JACKIE BRAY: yesterday.

6 COUNCIL MEMBER LEVIN: Okay.

7 JACKIE BRAY: Right? So, our testing  
8 criteria changed yesterday and you will see  
9 communications on that ramping up over the next  
10 several days, but we are now in a posture where, if  
11 you are symptomatic, you should go get tested. Not  
12 just you can. You should. If you are a close  
13 contact of someone that has a positive COVID test,  
14 you should go get tested and, if you are staffed at a  
15 congregant facility, you should go get tested.

16 COUNCIL MEMBER LEVIN: cabin that has to  
17 go out on every radio station and every TV station  
18 like on Facebook, on Instagram, over and over--

19 JACKIE BRAY: Yes.

20 COUNCIL MEMBER LEVIN: and over again.  
21 Drill and the people--

22 JACKIE BRAY: Over and over and over again.  
23 Yes.

24 COUNCIL MEMBER LEVIN: Thank you. Okay.  
25 Thanks.

1  
2           SPEAKER JOHNSON: And I would similarly  
3 say that the same message needs to go out as we  
4 talked about before. Antibody and serology and PCR  
5 and what all that means for the average person who is  
6 trying to decipher all of this. We need to be  
7 talking about that constantly.

8           DR. KATZ: Agree.

9           SPEAKER JOHNSON: Chair Levine?

10          CHAIRPERSON LEVINE: Wow. That wraps up  
11 our questions from Council members. Thank you, Mr.  
12 Speaker, for all your excellent questions. And I  
13 want to thank the administration for spending 4+  
14 hours with us on this critical topic and I also want  
15 to offer my co-chair Council member Rivera, a chance  
16 to say a final word to the administration, as well.

17          CHAIRPERSON RIVERA: I just want to say  
18 to Dr. Katz, all of you, Dr. Long, every single one  
19 of you. Thank you for your patience, for being  
20 receptive to our comments and questions. You have  
21 been here for more than four hours. Thank you. We  
22 had every intention of finding out the rationale for  
23 this transition to H&H and you answer these questions  
24 as honestly and best you can. So, we want to work  
25 with our city's leadership in these efforts to try

1 her best organize, catch up. Hopefully hire even  
2 more tracers and I continue to learn lessons from  
3 cities across the globe. And we want to work with  
4 you so that we can see and comment on a public budget  
5 for these efforts and others enter public hospitals  
6 and to get the job done quickly and equitably. Dr.  
7 Katz, I know you and I have had many long and,  
8 sometimes, difficult conversations during this  
9 crisis, but you are always willing to listen and  
10 respond to officials like myself and I thank you for  
11 that and I look forward to working with you on any  
12 initiatives that the Mayor ultimately decides to have  
13 you work on. So, again, for all of your work and, of  
14 course, on your time leaving the San Francisco  
15 Department of Health when HIV/AIDS crisis was  
16 ravaging that city. Many people did not feel  
17 comfortable coming forward to seek medical attention  
18 because of the hateful rhetoric they were witnessing.  
19 You found a way to build trust with them. I hope we  
20 do the same here with our communities that were  
21 disproportionately affected. So, thank you so much  
22 for joining us today, for sharing your testimony, and  
23 responding to our questions. Thank you [inaudible  
24 04:23:02].  
25



2 DR. KATZ: Thank you. Thank you.

3 CHAIRPERSON RIVERA: I will now turn it  
4 back to our committee counsel to go over some  
5 additional procedure items.

6 COMMITTEE COUNSEL: Thank you very  
7 much, Chair Rivera. We will now begin with the  
8 public testimony. Before we do, I want to remind  
9 everyone that you will be on mute until you are  
10 called on to testify. After you are called on, you  
11 will be on muted by the host. I also want to remind  
12 everyone that, if you mute yourself at any time, you  
13 can only be un-muted by the host. I will be calling  
14 on panelists to testify. Please listen for your name  
15 to be called. I will be periodically announcing who  
16 the next panelists will be. I would like to remind  
17 everyone that, unlike our typical Council hearings,  
18 we will be calling individuals one by one to testify  
19 in groups of three. Council members who have  
20 questions for a particular panel should use the raise  
21 and function in Zoom met and you will be called on  
22 after the panel. For panelists, once your name is  
23 called, the Sergeant at Arms will give you the go  
24 ahead to begin after setting the timer. All public  
25 testimony will be limited to three minutes. Please

1 wait for the Sergeant to announce that you can begin  
2 before delivering your testimony. Council members,  
3 you will be limited to two minutes for your questions  
4 for each panel, including answers. The first panel  
5 will include Henry Garrido, Charles King, and Jessica  
6 Orozco Gutline. Henry Garrido, you can begin as soon  
7 as you are ready after the Sergeant of Arms tells you  
8 to begin.  
9

10 SERGEANT AT ARMS: Starting begins now.

11 HENRY GARRIDO: Good afternoon,  
12 everybody. I hope you can hear me. I want to thank  
13 you all for the opportunity today. I want to thank  
14 the Speaker and the Chairman Levine and for the great  
15 work that they have done over the years. In Chairman  
16 Rivera, as well. I will dispense on my written  
17 testimony. I will submit that for the record, that I  
18 am here on behalf of the workers. And I have to say  
19 that I am completely baffled how this has become some  
20 sort of referendum between whether it is the right  
21 thing to have H&H do this work or whatever it is.  
22 The Department of Health Mental Hygiene to do it.  
23 What we have forgotten the very same people in the  
24 very same heroes that have saved the city in the  
25 first place. I have 143 people who have died due to

1  
2 COVID-19, front-line workers, not only have been  
3 doing this for decades, but are doing it right now.  
4 And, somehow, this discussion about the Department of  
5 Health is forgotten who they are. Right now the  
6 Department of Health, when this initial discussion  
7 started, took the position that there were going  
8 outsource the work to an entity called the Fund for  
9 Public capital and then, by extension, you've heard  
10 before, I head hunting firm called Barkart [sp?] Who  
11 is going to do the recruitment of what it is already  
12 an existing today position called public health  
13 advisory, represented by my union, by my members.  
14 Now, think about this. You are sacrificing your  
15 lines. You are working 15 hours a day and working  
16 five hours a week, six days a week. You are sleeping  
17 in a cot in the Department of Health because he want  
18 to provide services for the public and now you're  
19 told that you're not good enough for this position  
20 unless you go to a private entity to apply for  
21 something that is going to pay more. Right? The  
22 average public health advisory right now working on  
23 this contact traces-- and let me remind folks. We  
24 have had hundreds-- we have 284 contact tracers,  
25 public health advisors, doing this right now.

1  
2 Somebody mentioned the epidemiologist. We have  
3 already 83 and the total city of New York. We have  
4 83 epidemiologist doing this work and somehow I  
5 became okay to outsource this a Bloomberg created  
6 entity called the Fund for Public Health, pay them  
7 more, and not offer it to our workers who are doing  
8 the work. And not keep up functions within the  
9 [inaudible 04:27:23] of city service. This is why we  
10 support this decision. We support the decision to  
11 put Health and Hospital Corporation then charge of  
12 this, partly because we've been doing the work.  
13 Partly because it's the recognition that there has to  
14 be this function within the scope of city government.  
15 Think about the issue of confidentiality for the  
16 public. Do we want this in the hands of a public  
17 entity that is not accountable to the people? Not  
18 elected. Do we want to continue to contract out one  
19 of the most important functions in our lifetime? I  
20 think--

21 SERGEANT AT ARMS: Time's expired.

22 HENRY GARRIDO: the answer is [inaudible  
23 04:27:59]. We are in support of the sand we are  
24 submitting testimony for the record. Mr. Chair,  
25 Madame Chair, and Mr. Speaker. Thank you.

COMMITTEE COUNSEL: Thank you very  
much. We will next hear from Charles King. Please  
wait until the Sergeant cues you and tells you you  
can begin. You may begin.

SERGEANT AT ARMS: Time begins now.

CHARLES KING: Thank you, Chairpersons  
Levine and Rivera and the members of the Committees  
on Health and Hospitals for the opportunity to  
present testimony on the urgent need for a strong,  
coordinated and professionally led New York City  
COVID-19 response that includes a widely available  
testing, contact tracing, and supported isolation to  
stop forward transmission of this disease. My name  
is Charles King. I am here representing Housing  
Works as a member of the COVID-19 working group here  
in New York City, a coalition of doctors, healthcare  
professionals, scientists, social workers, community  
workers, activists, and epidemiologists committed to  
the rapid and community-oriented response to that  
make. As said out the May 7th, 2020 COVID-19 working  
group statement, I attached my written testimony. We  
are alarmed and dismayed by Mayor de Blasio's  
catastrophic, ill considered, and frankly, perplexing  
man last Friday to transfer the critical public

1 health role of COVID-19 contact tracing from the city  
2 Department of Health and Mental Hygiene, a world  
3 class Health Department with a century of expertise  
4 and experience in contact tracing and infectious  
5 disease control to the Health and Hospitals which has  
6 a critical role to play in the COVID-19 response with  
7 zero experience and no infrastructure to conduct  
8 infectious disease contact tracing and monitoring.  
9 This attempt to transfer responsibility for core  
10 public health function in no way from the Department  
11 of Health and Mental Hygiene in the midst of an  
12 unprecedented public health crisis will irrevocably  
13 hamper the city's response in a manner that mirrors  
14 the tragic dysfunction at the federal level where the  
15 Centers for Disease Control and Prevention is being  
16 similarly shunted aside in an approach focused on  
17 optics, rather than results. The Mayor's decision is  
18 not only unwise, but also unlawful. On Wednesday,  
19 members of the COVID-19 working group join Dean Linda  
20 Freed of Columbia Mailman School of Public Health and  
21 Dean Cheryl Hilton of the New York University School  
22 of Public Health to formally put to New York State  
23 Commissioner of Health, Dr. Howard Zucker, on behalf  
24 of all New York City residents, to exercise his legal  
25

1 authority and supervisory responsibility to require  
2 the Mayor de Blasio return-- immediately return all  
3 authority for COVID-19 surveillance in contact  
4 tracing to the Department of Health and Mental  
5 Hygiene is the legal public health entity for New  
6 York City. The petition attached to my written  
7 testimony sets out the state and city legal framework  
8 that prohibits the Mayors unwise and unlawful  
9 transfer of contact tracing responsibilities from the  
10 Department of Health to H&H and outlines just some of  
11 the concrete in the reversible injuries the mayor's  
12 move would cause to individual New Yorkers, to the  
13 public health, and to the essential duties of the  
14 Department of Health and health and hospitals.

15  
16 SERGEANT AT ARMS: Time's expired.

17 CHARLES KING: I will submit the rest  
18 of my testimony in writing, along with the two  
19 documents that I referenced.

20 COMMITTEE COUNSEL: Thank you. We will  
21 next hear from Jessica Orozco Gutline. You may begin  
22 once the Sergeant cues you. Thank you.

23 SERGEANT AT ARMS: Time begins now.

24 BETSY MORALES REID: Hello. Thank you,  
25 Speaker and committee Chairs and members for bringing

1 us together today. My name is actually Betsy Morales  
2 Reid that I am the senior director for Health  
3 Initiatives for Hispanic Federation. As we know,  
4 contact tracing coupled with testing is the most  
5 promising approach to identifying new infections and  
6 preventing further infection, however, this effort  
7 will be a failure is proper outreach, cultural  
8 competence, and language access is not guaranteed.  
9 Communities of color have been disproportionately  
10 affected by this pandemic. Indeed, when the worst of  
11 the crisis subsides, we will find that significant  
12 numbers of Latino New Yorkers, especially those whose  
13 immigration status was unsettled, avoided hospitals  
14 out of fear of incurring costs for care or falling  
15 victim to the anti-immigrant enforcement actions of  
16 the Trump administration. Candid conversations with  
17 contact tracers who must be trusted by community  
18 members in order to have effective conversations and  
19 receive thorough and accurate information are going  
20 to be essential. Community members must have  
21 confidence that the information that they provide to  
22 contact tracers is truly confidential. For this  
23 reason, information collected contact tracing must be  
24 strictly protected. When you ask a COVID positive  
25



1 person-- COVID-19 positive person who then have come  
2 in contact with, you are asking them to give up there  
3 on documented tia who helps them raise their children  
4 or their elderly mother who lives with them and may  
5 not be listed in their lease agreement. In order to  
6 truly gain the trust of the community, and it is  
7 imperative that contact tracers come directly from  
8 the communities they are working in. I cannot  
9 reiterate enough the importance of trust in the  
10 community, especially at times like this in the  
11 political climate that we live in. Hispanic  
12 Federation's network of over 150 Latino CBO's are  
13 front-line service providers for neighborhoods and  
14 communities and the work that they are doing today  
15 and they will continue doing will be essential for us  
16 to get through public health crisis. Ours community  
17 has historically counted on community-based  
18 organizations for information and resources. If we  
19 are to effectively address this unprecedented crisis  
20 and our neighborhoods in New York City, we must make  
21 sure that CBO's are working hand-in-hand with any  
22 institution or agency leading this effort. Moreover,  
23 a large-scale public education campaign about contact  
24 tracing will be crucial to the program's  
25

1 effectiveness. Community members must have basic  
2 knowledge of why contact tracing is important, why  
3 they should engage in conversations with contact  
4 tracers, and how to identify credible contact  
5 tracers. In order to have an effective widespread  
6 public education campaign that will reach communities  
7 of color, ethnic media partners must be engaged.  
8 Particularly in the Latino community, Spanish media  
9 is highly trusted and reputable source of information  
10 and access is based on its state connection to  
11 community. Spanish media must be activated to  
12 provide critical information to encourage community  
13 members to divulge necessary information to contact  
14 tracers, ensuring that public education campaigns are  
15 created in cultural and linguistically competent  
16 manner will positively impact the success of testing  
17 and contact tracing. Through community involvement  
18 and prioritizing dissemination of information through  
19 culturally and linguistically competent medians,  
20 contact tracing will be successful in stopping the  
21 spread of COVID-19 and save lives. Thank you for  
22 your time. Hispanic Federation is here to serve and  
23 is happy to work--

24  
25 SERGEANT AT ARMS: Time.

1  
2                   BETSY MORALES REID:     with the New York  
3 City Council and protect all New Yorkers.

4                   COMMITTEE COUNSEL:     Thank you very  
5 much. Do either of the Chairs have questions for  
6 this panel? Okay. Seeing no questions, we will now  
7 move on to the next panel which will include Albert  
8 Fox Cahn, Halle Yi, and Max Hadler. Just as before,  
9 when your name is called, please wait until the Sgt.  
10 cues you until you begin your testimony. Albert Fox  
11 Cahn, please again after the Sergeant cues you.

12 Thank you.

13                   SERGEANT AT ARMS: Time begins now.

14                   ALBERT FOX CAHN: Good. My name is Albert  
15 Fox Cahn and I serve as the executive director for  
16 the Surveillance Technology Oversight Project of the  
17 Urban Justice Center. I am grateful for the  
18 opportunity to testify here today and, in addition to  
19 the written testimony that was submitted to the  
20 Council in advance of today's hearing, I wanted to  
21 address specifically the proposal that was brought up  
22 by several Council members that the city invest in  
23 electronic contact tracing. There have been a number  
24 of highly publicized contact tracing efforts such as  
25 Google and Apple's Bluetooth API that we believe are

1 dangerous, distraction from evidence-based  
2 methodologies, and well exacerbated existing health  
3 inequalities for communities of color, low income  
4 communities, and those communities that have borne  
5 the brunt of COVID-19. In a recent white paper the  
6 STOP released, we highlighted the ways that these  
7 technologies will get it wrong. Though they will  
8 lead to false positives, that they will exacerbate  
9 gender bias, that they will feed into some of the  
10 worst forms of artificial intelligence based  
11 discrimination. But, on top of this, these systems  
12 will drive many of those communities most at risk of  
13 COVID-19 complications in the shadows. Those who  
14 have the highest risk of fatalities from COVID-19.  
15 Lower income communities, communities of color will  
16 often times be the least willing to participate in  
17 these apps. It will also be the ones who are least  
18 served by these applications because they will  
19 require access to relatively recent smart phones.  
20 For example, the majority of those over 65 don't have  
21 access to a smart phone and, those who do, often  
22 times don't have the newer models of smart phones  
23 that are needed to accommodate the Bluetooth API  
24 format. On top of this, we have to recognize that  
25

1  
2 New York City has a long history of web advising the  
3 data collected on our residents for law enforcement  
4 and even, indirectly, for immigration enforcement.  
5 despite the promise of being a sanctuary city, much  
6 too often, the data we collect as a city, either  
7 directly or indirectly, is said to federal agencies,  
8 including even ICE. And we simply do not have the  
9 protections in place today to assure New Yorkers  
10 that, if we are to deploy a Bluetooth tracking API or  
11 any other sort of technology assisted contact tracing  
12 program, that that data, that invasive data on every  
13 part of our lives will be kept safe from law  
14 enforcement and other individuals who would misuse  
15 it. We strongly recommend that the city focus on  
16 manual contact tracing using culturally competent  
17 contact tracers drawn from the communities who we are  
18 reaching out to. And I think you, again, for the  
19 opportunity to testify here today. Thank you.

20 SERGEANT AT ARMS: Time.

21 COMMITTEE COUNSEL: Thank you very  
22 much. Council member Rosenthal, I see that you have  
23 a question, which I assume is for the first panel.  
24 Please feel free to go ahead and be specific about  
25 who from the panel you are addressing. Thank you.

1  
2 COUNCIL MEMBER ROSENTHAL: Thank you so  
3 much.

4 SERGEANT AT ARMS: Starting time.

5 COUNCIL MEMBER ROSENTHAL: I appreciate  
6 your noticing my hand up. Actually, is Henry Garrido  
7 still available? You may have already left, at which  
8 point-- Oh. There he is. Henry, I'm wondering what  
9 your thoughts are on the program-- I understand and  
10 heard what you said about the public health  
11 foundation and I am wondering what your thoughts are  
12 about the program as it is currently laid out.

13 HENRY GARRIDO: Well, as I said,  
14 Councilwoman, thank you. We are in support of having  
15 Health and Hospitals--

16 COUNCIL MEMBER ROSENTHAL: Okay.

17 HENRY GARRIDO: being in charge of this  
18 program. And I think that-- You know, I think it is  
19 legitimate to say that we are departing with long-  
20 standing history, as he said, of the city, but I do  
21 think that this COVID-19 is an unprecedented case  
22 that necessitates for us to look at things  
23 differently. And I've been making the case that,  
24 rather than this philosophical view of the Department  
25 of Health or the Health and Hospitals, why don't we

1 have this discussion whether this data belongs in the  
2 hands of government. Whether, in fact, we want to  
3 retain that and what the Department of Health  
4 proposed was not to retain the data, but actually  
5 outsource it to another entity who then outsources it  
6 to somebody else.  
7

8 COUNCIL MEMBER ROSENTHAL: Got it.

9 HENRY GARRIDO: And I saw some  
10 [inaudible 04:40:17]. So, for that reason, support  
11 the idea of Health and Hospitals keeping account of  
12 folks. And some will say, that's because he  
13 represent them. Guess what? I represent them on  
14 both departments. Public health advisors are  
15 represented on both of the Department of Health and  
16 the hospitals. So, to me, it wouldn't have made any  
17 difference in terms of gaining or losing membership.  
18 Whether you put them in DOHMH or the Health and  
19 Hospitals. So, I would been that game. But I do  
20 think the idea that some third party entity not  
21 accountable to government, not elected, is a  
22 problematic proposition that, I think, has not been  
23 discussed enough. We saw this outsourcing galore.  
24 Right? During the Bloomberg years.

25 SERGEANT AT ARMS: Time's expired.

1  
2 HENRY GARRIDO: Right? We've seen it  
3 in--

4 COUNCIL MEMBER ROSENTHAL: Thank you.

5 HENRY GARRIDO: and I don't think that  
6 that is something that should be done.

7 COUNCIL MEMBER ROSENTHAL: Thank you so  
8 much. And thank you for your service and the service  
9 of your members. I appreciate it. Thank you,  
10 counsel, or recognizing me.

11 COMMITTEE COUNSEL: Thank you very  
12 much. We will now resume with our second panel and  
13 hear from Hallie Yee followed by Max Hadler. Hallie  
14 Yee, you may begin once the Sergeant cues you.

15 SERGEANT AT ARMS: Time begins now.

16 HALLIE YEE: Good afternoon. My name is  
17 Hallie Yee and I have policy coordinator at the  
18 Coalition for Asian American Children and Families.  
19 I want to thank both Chair Levine and Chair Rivera  
20 and the members of both committees for holding this  
21 hearing. While what I say today has a huge focus on  
22 the Asian American community, as that is who our  
23 organization specifically serves, we have ensured  
24 that our demands align with other communities of  
25 color throughout this process because [inaudible]



1  
2 04:42:01] have exacerbated long-standing and  
3 interconnected crises and socioeconomically  
4 disadvantage communities such as ours. Unfortunate  
5 and heartbreaking, it wasn't entirely unexpected. As  
6 Asian Americans, our communities are historically  
7 overlooked and I need misunderstood or entirely  
8 uncounted, meaning way it often lacked resources to  
9 provide critical services for those in need in our  
10 communities and has never been more apparent that  
11 right now. We convened over 40 organizations, most  
12 of which are APA lead and serving, all of which are  
13 organizations of color, to create these initial calls  
14 to action. We demand specific and [inaudible  
15 04:42:44] to disaggregated data on infection rates,  
16 hospitalizations, and deaths. And in the APA  
17 community and in all communities of color, but  
18 specifically within the APA community, there are over  
19 40 ethnicities and we know that about 10 percent of  
20 death in New York City have been categorized as other  
21 and, from our historical perspective, we know that a  
22 lot of Asian Americans are included in that other.  
23 Additionally, all manners of testing in our  
24 communities, including the testing of essential  
25 workers, availability of rapid testing, and

1 increasing the number of test sites and mobile test  
2 centers, especially in underserved neighborhoods  
3 needs to be. And that includes making sure that  
4 everyone knows the difference between viral and  
5 antibody testing. I think it is incredibly unclear,  
6 especially as those pieces of information are not  
7 included in language resources. Which brings me to  
8 my final point. That additional resources in  
9 language for low English proficient community, with  
10 special attention to low incident APA languages, need  
11 to be met. While we have a law on the book that  
12 requires up to 10 languages on intake forms, we have  
13 seen and heard from so many of our organizations that  
14 that is not the case and they are being leaned on  
15 heavily, just as they are constantly, to provide  
16 those resources and to act as interpreters and  
17 translators of [inaudible 04:44:18] because we've  
18 asked that the investment must be made in community  
19 leaders, community based organizations, and FQHC's  
20 for all areas of this crisis, including planning, the  
21 tracing curriculum, [inaudible 04:44:39] when it  
22 comes to contact tracing. And we hope that you guys  
23 understand that and--

25 SERGEANT AT ARMS: Time.

1  
2 HALLIE YEE: we look forward to continue  
3 working with the city to ensure that our vulnerable  
4 New Yorkers have equitable access to the resources  
5 and services necessary during this crisis and  
6 afterwards.

7 COMMITTEE COUNSEL: Thank you very  
8 much. We will next hear from Max Hadler. As a  
9 reminder to Council members, if you have questions  
10 for any panel, please use the raise hand function and  
11 you'll be called on after the panel has completed and  
12 you'll be on a two minute clock. Max Hadler, you can  
13 begin after the Sergeant cues you. Thank you.

14 SERGEANT AT ARMS: Time begins now.

15 MAX HADLER: Great. Thank you very much.  
16 My name is Max Hadler and I am the director of health  
17 policy at the New York Immigration Coalition and I  
18 want to thank that Council for the opportunity to  
19 testify today and the cover some points of already  
20 been covered and to highlight a few really important  
21 points from our more extensive written testimony. As  
22 we've heard today, immigrant New Yorkers have been  
23 disproportionately affected by COVID-19 in almost  
24 every imaginable way. Infection and deaths are  
25 higher in immigrant communities. Immigrants

1 represent more than one half of the city's essential  
2 workforce and mixed status families have been  
3 excluded from federal relief programs. The same  
4 communities have to be at the forefront of the test  
5 and trace design as a protection for them, those most  
6 affected by the pandemic, as well as for the city's  
7 overall health and its social and economic wellbeing.  
8 On recruitment and tracing, an effective tracing plan  
9 requires linguistically and culturally responsive  
10 workforce and some of this can come from training  
11 tracers on prominent concerns in immigrant  
12 communities like data security and quarantining  
13 without job protection or paid leave, but training  
14 alone can't create the linguistic and cultural  
15 responds and this timeline way are operating under.  
16 The city has to hire a team of tracers who come from  
17 the communities they will be serving. And one way to  
18 do this is to ease the formal and professional  
19 experiential requirements that are written into the  
20 existing job description into more greatly value the  
21 linguistic and community experience of the people who  
22 know their neighborhood the best. On governance and  
23 structure, for both recruiting and training, the city  
24 has a really important existing resource. There is a  
25

1 huge network of community-based organizations that  
2 already have the trusted relationships and knowledge  
3 that can help this effort succeed. CBO's have to be  
4 partners in test and trace their own efforts--  
5 throughout the entire effort and through existing  
6 initiatives like Access Health and NYC, through the  
7 Council, which should be restored in its entirety for  
8 the upcoming fiscal year. The NYIC is one of the  
9 groups that is participating in the aforementioned  
10 community advisory board that DOHMH I've been  
11 convening. We expect this to be one of the venues  
12 for ongoing input, but we do need greater public  
13 understanding of the test and trace governance  
14 structure and its accountability to the community  
15 advisory board as it is currently constituted. The  
16 Mayor's incomprehensible decision to strip control of  
17 tracing from DOHMH complicates that effort, but, that  
18 NYIC, we have a positive working relationship with  
19 both DOHMH and with Housing Hospitals and we are  
20 prepared to work with whoever is involved, as long as  
21 our communities, first and our voices are part of the  
22 process. On data security, and really important me  
23 all around the message being around data security,  
24 this is a very big concern for immigrant communities.  
25

1  
2 Call scripts need to be clear on confidentiality and  
3 that no information related to the status will be  
4 collected or stored. Data that are collected should  
5 not be linked to any other source that may contain  
6 immigration status related information, including any  
7 records for existing patients and Health and  
8 Hospitals. We also need greater clarity on how  
9 Health and Hospitals role as a healthcare provider  
10 will not be conflated with the goal of the contact  
11 tracing entity. In speaking with community members  
12 and how the contact tracing effort will be conducted  
13 equitably and coherently for New Yorkers who are  
14 Health and Hospital patients and for those who are  
15 not. A final point is around the exclusion of  
16 hundreds of thousands of immigrant New Yorkers from  
17 federal relief programs and this will--

18 SERGEANT AT ARMS: Time's expired.

19 MAX HADLER: inevitably informed decisions  
20 that people make. And so, and asking people to  
21 quarantine and to skip work, we need to understand  
22 that immigrant families do not have the same  
23 protections as many others. One thing the city can  
24 do is to create a publicly funded emergency cash  
25 assistance program for people left out a federal

1 relief package is an Explorer paid leave protections  
2 and financial supports for anyone who is told to  
3 self-isolate as a result of contact tracing.

4 Essential workers are immigrant New Yorkers. 53  
5 percent of the work force is immigrant New Yorkers.

6 If we don't put these communities first, we will fail  
7 as a city in the fight against COVID-19. Thank you.

8 COMMITTEE COUNSEL: Thank you very  
9 much. We will next turn to the Council member Torres  
10 who has some questions. As a reminder, Council  
11 members will be on a two minute clock and please be  
12 clear who you are asking questions to so that the  
13 host has time to unmute them. Thank you. Council  
14 member Torres, you can begin once the Sergeant cues  
15 you.

16 SERGEANT AT ARMS: Starting time.

17 COUNCIL MEMBER TORRES: Thank you. Have a  
18 question for Henry Garrido. It is still present?  
19 Okay.

20 HENRY GARRIDO: I am. Sorry, Council  
21 member. I am.

22 COUNCIL MEMBER TORRES: So, Henry, do you  
23 know if the administration envisions a new contact  
24

1 tracing workforce as temporary or permanent and what  
2 is your position on that?

3  
4 HENRY GARRIDO: So, the nature of the  
5 job is an 18 month job which was envisioned to be  
6 done under the temporary hiring under the civil  
7 service rules for the state of New York. So, those  
8 positions weren't on their and then we will go from  
9 there. I think one of the problems that existed and  
10 having this outside entity do the hiring and the  
11 promotion is that we were, basically, cherry picking  
12 from our internal staff already hired. So, if they  
13 would've gone and worked for this third-party entity,  
14 they would have lost all seniority, all credits or  
15 pensions. Everything. Even health insurance would,  
16 even though they were going to get paid more. And  
17 that's what I meant that it would've been an insult  
18 to the people already doing the work because they  
19 need their pension. They need the respect of front-  
20 line workers to maintain those benefits. So, some of  
21 the things that we are exploring now is to have the  
22 workers on loan. The sort of take their leave from  
23 one department and then go into another, because they  
24 have been doing this. Like, as I said, we have over  
25 300 people already doing contact tracers. It's not



1  
2 new. We've done this since SARS, Ebola, H1N1, the  
3 swine flu. We've been doing this forever. We are  
4 doing this now. So, like the proposal to have  
5 contact tracers to be on the call centers and contact  
6 tracers to be on the field, that's what our members  
7 are doing right now. So I think that the idea of a  
8 temporary assignment is fine. They will have jobs to  
9 come back to, we hope. Right? But, at this time, I  
10 think that we have already worked out all the kinks  
11 in the hiring process.

12 COUNCIL MEMBER TORRES: Can I quickly  
13 squeeze in a question to Albert or--? I guess,  
14 Albert, I know you are skeptic about digital contact  
15 tracing.

16 SERGEANT AT ARMS: Time expired.

17 COUNCIL MEMBER TORRES: What is your  
18 opinion on voluntary opt-in opt-out contact tracing?  
19 Is that something to which it would be amenable?

20 ALBERT FOX CAHN: Council member, thank  
21 you so much for the question. We are quite concerned  
22 that, while the technology might require you to check  
23 the box that I agreed to the terms and serve as, that  
24 a lot of people will be coerced by their employer to  
25 take part in it, that they will be coerced by schools

1  
2 to take part in it as the condition of attending  
3 class, that we will see it becoming functionally  
4 coerced by all these other entities in our lives.  
5 And right now there aren't legal protections to  
6 provide people, especially low income employees, from  
7 being coerced in this way. And, as we've seen from  
8 Singapore, where they only had 12 percent voluntary  
9 adoption rate, it was a disaster. They now have the  
10 highest rate of infection in Southeast Asia. And so,  
11 we are quite concerned that you simply are not going  
12 to get enough voluntary participation with any  
13 Bluetooth model or any of these technology assisted  
14 contact tracing models that would enable them to  
15 actually be effective. It would require some sort of  
16 coercion to get that level of buy-in.

17 COMMITTEE COUNSEL: Thank you very much  
18 to this panel. We will now hear from our next panel  
19 which will include Chris Norwood and Kaushal Challa.  
20 Chris Norwood, you may begin once the Sergeant cues  
21 you. Thank you very much.

22 SERGEANT AT ARMS: Time begins now.

23 CHRIS NORWOOD: Thank you very much,  
24 Chairs Levine and Rivera. Council members and  
25 panelists. I am Chris Norwood, executive director of

1 Health People in the South Bronx and I want to talk  
2 about communities and community group participation.  
3 We would like to thank the city for already launching  
4 a community advisory board. That is a major first  
5 step, but now we have the next step, which is to  
6 assure that communities, above all the stricken  
7 communities, are fully integrated in this mammoth  
8 effort. And the primary way to do that is  
9 contracting key responsibility to those groups that  
10 are already there and fully engaged in their  
11 communities. After contact tracing takes place,  
12 there is, of course, intensive follow-up and support,  
13 which will have to occur for the person contacted and  
14 for their families and households. This will be  
15 time-consuming, culturally sensitive, and require  
16 real range of languages. 1000 contact tracers, even  
17 with resource navigators, simply will not have the  
18 time. But, more important and, community groups  
19 already skilled and dedicated to helping people in  
20 distress from a range of cultures and very important  
21 for this, a range of age groups, are already there.  
22 This community role is very much in keeping with the  
23 public health corps that Chair Levine has proposed  
24 and outlined and, yet, I haven't really seen anything  
25

1  
2 in this that shows me that there is now planning to  
3 start to look at this real kind of integration of  
4 community groups. There is another key aspect of  
5 community follow-up that has received little  
6 attention. Virtually all COVID infected people in  
7 many of their family members have what are called  
8 underlying conditions. Actually, they are very  
9 evident conditions, particularly diabetes, high blood  
10 pressure, heart disease, obesity, and kidney disease.  
11 The city has never had a comprehensive chronic  
12 disease prevention and control program. To the  
13 contrary, it has now, for decades, left black and  
14 Hispanic communities, and others, completely gripped  
15 by uncontrolled chronic disease with, now with COVID,  
16 has overwhelmed them. Even though the city Council  
17 ordered the Department of Health to make a plan for  
18 the control of diabetes, which is still the most  
19 widespread epidemic in this city, we still don't have  
20 one. Let us start now to lower the terrible risk in  
21 these neighborhoods and, as part of contact tracing  
22 follow-up, finally started to have evidence-based  
23 chronic disease self-care and preventative education.  
24 Here is another outstanding role for community groups  
25 and the health corps. If we go through all this only

1 the leave the same neighborhoods and the same people  
2 in the same horrific risk from ignored and  
3 unaddressed chronic disease, we might as well just  
4 all start crying right now. Thank you.

5 COMMITTEE COUNSEL: Thank you very  
6 much. Will next hear from Kaushal Challa. Please  
7 again after the Sergeant cues you. Thank you.

8 SERGEANT AT ARMS: Time begins now.

9 KAUSHAL CHALLA: Good afternoon. My name  
10 is Kaushal Challa. I'm the CEO of the Charles B.  
11 Wong Community Health Center. We have health centers  
12 in Manhattan and Queens primarily serving the cities  
13 Asian-American community. 80 percent of our patients  
14 are at or below the 200 percent federal poverty line.  
15 Our health centers have stayed open for the  
16 communities through the pandemic and we are caring  
17 for patients through in person or virtual channels  
18 and are very proud to be part of the response.  
19 Testing and tracing will play a really important role  
20 in our recovery. I wanted to share perspectives  
21 about two drivers of success for the program. First,  
22 I wanted to highlight the importance of having  
23 testers and contact tracers with appropriate language  
24 skills and understanding their diverse communities.  
25

1 This is pretty critical for building trust with our  
2 community and ensuring that there is actionable  
3 guidance given to patients. So, for example, for the  
4 cities Chinese-American community, appropriate  
5 dialect ability must be considered. For our  
6 community, for example, about half are Mandarin  
7 speakers and a quarter are Cantonese speakers.  
8 Second, I wanted to emphasize the need for protocols  
9 in place to provide guidance to patients about their  
10 results and making sure they understand the guidance.  
11 So, for example, if a patient tests negative, is  
12 there anything they can do now that they could not do  
13 before? We feel providing results without  
14 translating them into a plan would limit the utility  
15 and purpose of testing. So, thanks for the chance to  
16 share those perspectives and thank you to the Council  
17 for their support which often fills critical gaps in  
18 funding especially for communities of color and  
19 undocumented. Thank you.

21 COMMITTEE COUNSEL: Thank you very  
22 much. Seeing no Council member questions for this  
23 panel, we will next turn to our next panel, which  
24 will include Theo Oshiro and Anthony Feliciano. Theo

Oshiro, you may begin once the Sergeant cues you.

Thank you.

SERGEANT AT ARMS: Time begins now.

ARLENE CRUZ: Hi. My name is Arlene Cruz.

I'm the health programs manager at Make the Road, New York. I am testifying on behalf of Theo Oshiro, which is Make the Road New York's deputy director. I want to start by just thanking the committee of health and the committee of hospitals for the opportunity to comment today. The communities that we serve are amongst the hardest hit by the crisis. Our large base in central Queens, and the center of the epicenter where Elmhurst Hospital has been in the national spotlight heroically trying, even with diminished resources, to have some of the most impactful community members. We applaud the city for putting science and healthcare at the forefront in order to address these pandemics. Testing and contact tracing must be a part of how we make decisions on reopening our city. We need a responsible public health approach and we must undergo these efforts with impacted community members at the forefront as a solution for the implementation as a city. As the city moves forward with hiring

1 thousands of contact tracers, it is important that  
2 these individuals are from the communities most  
3 impacted by the crisis. We need contact tracers in  
4 every community, but they must be representative of  
5 the community which we are based and culturally  
6 linguistically competent. They must be part of  
7 entrusted by the community they are-- sorry. They  
8 will be charged with tracing and supporting. These  
9 individuals who are deeply connected to the community  
10 and have a language and interpersonal skills that are  
11 needed for these roles may not meet professional or  
12 educational requirements, but would serve as  
13 excellent contact tracers due to their connection and  
14 knowledge of their communities. The city should  
15 reflect these needs and values when hiring contact  
16 tracers and they should work directly with community-  
17 based organizations to find the right people and for  
18 advice on using the right strategies to eliminate  
19 this disease and the most impacted communities.  
20 There is an enormous risk at this moment that, in our  
21 haste to contain the pandemic, we will allow or  
22 enable terrible breaches in privacy connections. We  
23 applaud the city for so far is skewing most tempted,  
24 but unreliable technology, enabling tracking  
25



1  
2 approaches. If technology enabled methods are ever  
3 considered as crucial, the city implement clear and  
4 enforceable prohibitions against use of the  
5 individual or aggregated data for profit or for other  
6 purposes other than to protect the public health. Of  
7 course, all data collected must be managed to ensure  
8 anonymity. The forcible requirements for data  
9 destruction is also imperative. Finally, no single  
10 misuse of contacting tracing data would more  
11 effectively undermine public trust and participation  
12 than if that data were to fall into the hands of the  
13 NYPD and other law enforcement agencies, including  
14 ICE.

15 SERGEANT AT ARMS: Time expired.

16 ARLENE CRUZ: Thank you.

17 COMMITTEE COUNSEL: Thank you very  
18 much. We will next hear from Anthony Feliciano. You  
19 may begin once the Sergeant cues you. Thank you.

20 SERGEANT AT ARMS: Time begins now.

21 ANTHONY FELICIANO: Thank you, Council  
22 member Carlina Rivera and Council member Mark Levine  
23 and other council members and Speaker Corey Johnson.  
24 I am Anthony Feliciano. I am the director of the  
25 Commission of the Public Health System. We know the

1 virus does not discriminate, however, the impact is  
2 anything but equal. That's why we identified three  
3 major areas of concern that I won't go in full  
4 detail, but I hope you leave those details from our  
5 coalition work. One is access to testing. The other  
6 one is behavioral dimensions to testing, and the  
7 other one is what we think is social determinance  
8 [sic] of testing. Some of this has been discussed  
9 back and forth. But [inaudible 05:02:25] the  
10 important elements that we would like the city  
11 Council to look for. The launching and hiring and  
12 training of tracers from the city. There is a  
13 history of both major errors, but also nominally  
14 successful efforts of contact tracing and exceedingly  
15 difficult situations, from TB to HIV/AIDS to  
16 hepatitis. Quick [inaudible 05:02:42] should not be  
17 at the expense of in depth training including bias  
18 awareness and making sure we have the right people  
19 who have the right skills does not always mean people  
20 with bachelors or Masters degrees. And, most  
21 importantly, people that can demonstrate patience,  
22 empathy to listen, and including linguistically and  
23 racially and ethnically diverse. Locating patients  
24 and contacts who may be difficult to reach or  
25

1 reluctant to engage in conversations and other areas.  
2 Strangers calling individuals, especially immigrants,  
3 already fear government and accessing services due to  
4 the federal government attacks and public charge. No  
5 one should feel they cannot get tested or avoid  
6 tracing calls because they fear it will aid to  
7 deportation. The other thing is the rising eagerness  
8 for automated technology as the key for infection  
9 control. In the past, it has served as a vehicle for  
10 abuse and disinformation. It could potentially  
11 provide a false sense of security to justify  
12 reopening our economy. What it be safe to do so? In  
13 addition, we have a digital divide in the digital  
14 divide. Also, policy of [inaudible 05:03:43] in  
15 congruency with those decisions. Quarantine measures  
16 have a history in our country to disproportionately  
17 harm communities of color and immigrant communities  
18 and if we impose that in very too heavy a hand or in  
19 too haphazard of a manner, they can be  
20 counterproductive. Therefore, there's things that we  
21 need to discuss. Demand all appointed committees and  
22 task forces are lead by those impacted. Contact  
23 tracing and isolation are expanded, public health  
24 personnel will need to counter stigma and fearfulness  
25

1  
2 with positive messaging, affirming contribution of  
3 public health. Efforts to self-isolate in their home  
4 or location of their choosing would be more  
5 successful than restricting nonpunitive measures.  
6 Local trust, peering engagement, community knowledge  
7 and participation being part of the planning and  
8 implementation. As enough tests to all [inaudible  
9 05:04:29] must be available, it is critical for  
10 public health personnel, community-based  
11 organizations, working in leadership in that to  
12 [inaudible 05:04:35] the health framework for  
13 testing, based on interventions on the systems and  
14 contact exposure and not profiling people of  
15 particular job types. Test might be available during  
16 evening and on weekends. Compliance with city's sick  
17 leave policy would need to be enforced and  
18 individuals with positive tests must receive  
19 documentation from the city rather than [inaudible  
20 05:04:56]--

21 SERGEANT AT ARMS: Time expired.

22 ANTHONY FELICIANO: need to self-  
23 isolate. The other thing is to address the following  
24 types: language access and providing information,  
25 including emergency Medicaid or just chronic disease

2 and disability, how to engage the community based  
3 organization, and also anonymity. Protect people  
4 from surprise medical bills, and also the day be  
5 better [inaudible 05:05:14] so resources can be  
6 targeted. Thank you.

7 COMMITTEE COUNSEL: Thank you very much  
8 to this panel. Seeing no Council member questions,  
9 we will queue our next panel, which will include Mark  
10 Harrington and Guillermo Chacon. Mark Harrington,  
11 you can begin after the Sergeant cues you. Thank  
12 you.

13 SERGEANT AT ARMS: Time begins now.

14 MARK HARRINGTON: Good afternoon. I was  
15 Chinese the video. I don't know if you guys can see  
16 me, but this is Mark Harrington from the Treatment  
17 Action Group in New York and I am also a member of  
18 the COVID-19 working group that Charles mentioned  
19 before. I would like to thank the Chairs and,  
20 particularly, my local council member Rivera for co-  
21 chairing this session and our caps occur. I have a  
22 few thoughts based on today and I will submit the  
23 rest of my written testimony. The first is that we  
24 heard a question that wasn't fully answered which is  
25 how is Health and Hospitals going to manage the

1 expected surge which many public health experts from  
2 Dr. Fauci on down expect to happen and with new  
3 COVID-19 case is with all these new responsibilities  
4 with test and isolate and trace? The second is that  
5 it was 40 staffers going from DOHMH to H&H. How is  
6 DOHMH going to respond to the expected surge in new  
7 cases of HIV, tuberculosis, sexually transmitted  
8 infection, viral hepatitis, or overdose when they  
9 will be crippled because 40 of their 200 staff will  
10 be moved over to H&H? Thirdly, it's clear that the  
11 city still lacks a clear testing policy or target  
12 since we couldn't even get numbers from them that  
13 were coherent, consistent, and quantitative about how  
14 many tests we need a day for PCR and antibodies. The  
15 whole city hall responds has been marked by  
16 infighting, poor communication, and denigrating the  
17 DOHMH really has delayed the responds and being able  
18 to ramp out a coherent test and trace system. We are  
19 very concerned about the worst affected communities  
20 and how they are going to be poorly affected by an  
21 incompetent group of people carrying out contact  
22 tracing who are newly hired and may not have enough  
23 management oversight by DOHMH. And, finally, we feel  
24 that this proposal has the potential to permanently  
25

1 damage DOHMH and we are very disappointed in City  
2 Hall acting like a mini White House Corona task force  
3 on the Hudson, ignoring public health, and putting  
4 politics saving lives. Thank you for the opportunity  
5 to testify.  
6

7 COMMITTEE COUNSEL: Thank you very  
8 much. We will next hear from Guillermo Chacon. You  
9 may begin after the Sergeant cues you. Thank you.

10 SERGEANT AT ARMS: Time begins now.

11 GUILLERMO CHACON: Thank you. Thank you  
12 for the opportunity. Do you hear me? Yes.

13 COMMITTEE COUNSEL: Yes. We can hear  
14 you.

15 GUILLERMO CHACON: Thank you. Thank you,  
16 New York City Speaker Corey Johnson. You know, the  
17 chairpersons Rivera and Levine and all the members of  
18 the Health and Hospital committee and all the council  
19 members that attended this hearing and for this  
20 opportunity. The impact of COVID-19 has been  
21 overwhelming. We at the Latino Commission on AIDS in  
22 the Hispanic Health Network and community partners  
23 are extremely concerned, alarmed, and shaken by the  
24 impact of COVID in our city and especially among  
25 people of color. We want to make sure that everyone

1 is accurately informed, fear free, safe, healthy, and  
2 stigma free. Particularly those most vulnerable,  
3 such as older dogs, people with compromised immune  
4 systems, and the already social and economically  
5 marginalized. As we face COVID-19, inquired of the  
6 health status of the Hispanic and Latin X  
7 communities. We are 29 percent of the city  
8 population, 18 percent of the state, and we are a  
9 vital part of the progress in our city. Despite that  
10 central role of Hispanics in our economy, we are  
11 deeply, deeply concerned of the status of our health  
12 of our community. We represent more than 32 percent  
13 of the total deaths and the data shows only partially  
14 reflects the real impact of COVID-19 on has been and  
15 all New Yorkers and, again, I truly believe that we  
16 have several barriers. Among others, I would say,  
17 homophobia, transform you, xenophobia in our  
18 different services and institutions. This  
19 combination and healthcare delivery of public health  
20 policies and, of course, the poverty and lower  
21 socioeconomic status. In all, the incarcerated, the  
22 homeless, and the employee instability impacted by  
23 their ability to enact social distancing measures is  
24 a reality in our community. We strongly believe and  
25



1 request to address those barriers and we truly  
2 believe that we want to partner with all of our  
3 institutions to support the de Blasio administration,  
4 the leadership of Dr. Barbot, Dr. Katz, and the  
5 entire Council to truly, truly take the time to pause  
6 and reassign, readapt, reimagine, and tailor a more  
7 comprehensive multi-year public health strategy to  
8 learn from this horrible global pandemic. Again, we  
9 are concerned and, as a part of the coronavirus work  
10 group here in New York, we truly believe that the  
11 administration needs to pause and assess the decision  
12 that they made. But truly also embrace the reality  
13 that my brother Garrido mentioned today and also  
14 embrace all the communities impacted. And I thank  
15 you.  
16

17 SERGEANT AT ARMS: Time expired.

18 COMMITTEE COUNSEL: Thank you very much  
19 to that panel. Our next and final panel will include  
20 Kelly Grace Price and Kim Watkins. If we  
21 inadvertently missed you and you intended to testify,  
22 please use the raise hand function on Zoom and we  
23 will be sure to add you afterwards. In the meantime,  
24 Kelly Grace Price, you can begin after the Sergeant  
25 cues you. Thank you.

2 SERGEANT AT ARMS: Time begins now, miss.

3 KELLY GRACE PRICE: Hi. Thank you so  
4 much. I am Kelly Grace price. I work at Close  
5 Rosie's. For many years, before my false arrest,  
6 unlawful detention, uses prosecutions, worked in top-  
7 tier international technology and business firms as a  
8 technology architect and as a project manager for  
9 complex financial and media systems. I worked for a  
10 corporation privately owned by Bill Gates who sent me  
11 around the world to Hong Kong in Kuala Lumpur to open  
12 office is an architect his business systems. I  
13 worked for banks like J.P. Morgan Chase to move their  
14 entire infrastructure from New York to Delaware right  
15 before 9/11. I appeared today to submit comment on  
16 the broad outline of the contact tracing program as  
17 it has been presented today. I have been advocating  
18 for accountability and oversight by the NYPD and city  
19 days for the better part of the decade since my false  
20 arrests and I don't say that this program brings us  
21 anywhere close certain transparency in these systems,  
22 despite my advocacy efforts there for over a decade.  
23 These systems are still oppressing us and I fear the  
24 same potential ebbing within our civil rights  
25 currently tucked into the H&H programs to build a

1  
2 COVID tracing entity. Please warn me when I only  
3 have one minute left. I want to talk about four  
4 point several trying get through them quickly. I  
5 want to talk about oversight of the technology. I  
6 heard Jessica Tisch's name offered by H&H over and  
7 over and over this morning. Why isn't she here to  
8 answer these questions? It seems like the buck stops  
9 with her. We know her. We know her family's ties to  
10 famous Wall Street and technology firms to K2  
11 intelligence to Palantir to the Knowles family. All  
12 of these shadowing and marking institutions still  
13 elevated full transparency and oversight by the city  
14 Council into the systems that oppress us, such as  
15 Palantir and COBOL. And that brings me to  
16 Salesforce. Who made the choice to use Salesforce as  
17 the technology--

18 SERGEANT AT ARMS: One minute left.

19 KELLY GRACE PRICE: that will be the  
20 primary platform? One minute? Thank you. Quickly  
21 Salesforce, the data is in the cloud. Is that really  
22 the security that we need? Will the SA's at  
23 Salesforce have the same access to this technology as  
24 the SA's Palantir has? Salesforce has a major  
25 political pack. It gives to New York City

1  
2 politicians that happen to have leadership positions  
3 in districts where H&H hospitals are. Has anybody  
4 investigated the financial ties between Mark Benioff  
5 and H&H? Quickly, I agree with Inez Barron. The  
6 data will be subpoenaable [sic]. I'm really worried  
7 about this, from a formerly incarcerated woman's  
8 perspective because the lions share of women going  
9 into Rosie's right now aren't going in on technical  
10 parole violations. So, they are not going to share  
11 their contacts if they have associated with another  
12 known felon because that would be a technical parole  
13 violation and they will go back and. So, oversight  
14 is key. We didn't get a correct answer from H&H as  
15 to whether or not this data will be subpoenaable. I'm  
16 really worried about this. Also, everyone I know  
17 buys weed. No one is going to give you their weed  
18 dealer's contacts. Most of us don't even have their  
19 contacts. We just go to the corner. Quickly, who  
20 are the people being hired to beat the disease  
21 detectives? I've heard that they are all auxiliary  
22 NYPD and that those people are getting priority to be  
23 hired just like Vets get priority to be hired at the  
24 post office. Thank you. I submitted my written  
25 testimony. Please considered it. It is well written

2 and is better presented than my oral testimony.

3 Thank you so much.

4 COMMITTEE COUNSEL: Thank you very  
5 much. We will next hear from Kim Watkins. You may  
6 be can once the Sergeant cues you. Thank you.

7 SERGEANT AT ARMS: Time begins now.

8 KIM WATKINS: Thank you so much. Hello  
9 everyone. My name is Kim Watkins. I really  
10 appreciate the opportunity to speak today. I am a  
11 public school mall from Harlem. I am an elected  
12 parent leader in District 3 and am a member of  
13 Parents Supporting Parents, an advocacy group, and I  
14 am-- my remarks today regard school nurses. I have  
15 prepared my remarks in conjunction with some amazing  
16 school nurses that have worked with me on some of the  
17 points today. I want to start by saying, as we-- I  
18 want to echo some of the other speakers in terms of  
19 their remarks about what the purpose of this sort of  
20 tit-for-tat between DOH and H&H sort of boils down to  
21 in terms of the things that are happening on the  
22 ground with school nurses. We have a piece of the  
23 puzzle that we are missing when it comes to the way  
24 that the school operation functions with regard to  
25 school nurses. It's an issue that has been festering

1  
2 for years and it has to do with the fact that, about  
3 a third of our school nursing staff is hired out as  
4 private contract nurses. Those private contract  
5 nurses are nurses that do not have access to the  
6 ASHERS system, the Automated Student Health Record  
7 System, which is a key part of the way that we are  
8 informing the city's syndromic surveillance, which  
9 works in conjunction with contact tracing to inform  
10 and synthesize action plans for our city. So, as  
11 last week the panel for educational policy just  
12 approved two new contracts to hire more private  
13 agency nurses, what we are faced with is the idea  
14 that we're going to reopen schools in the fall with  
15 the whole of about 700 nurses working for our school  
16 system. We have to solve this problem and bring pay  
17 parity in the discussions around how we employ nurses  
18 full time if we want to activate incomplete that or  
19 lock in that communication gap that has been going on  
20 for a long period of time. I also want to just point  
21 out that no nurses are on the task force, the Mayor's  
22 task force to reopen schools. That is something that  
23 I hope this committee-- these two committees-- can  
24 be sort of pressuring the mayor to reconsider. It  
25 would be really important for all of us to appreciate

1  
2 the wisdom that would come from that group. And,  
3 lastly, I want to point out that, as we think about  
4 the three pillars that Dr. Katz mentioned earlier as  
5 part of our overall communications plan in our  
6 contact tracing and testing plan, schools have to  
7 have reliable testing protocols and space for  
8 isolation, something that they have neither of, right  
9 now. New York State Nurses Association put out an  
10 advisory just this week on more complete  
11 considerations and I will include that link in my  
12 written testimony update when I submitted a little  
13 bit later today. Thank you so very much and have a  
14 great day everybody.

15 COMMITTEE COUNSEL: Thank you very  
16 much. Again, if we have inadvertently missed anyone  
17 that would like to testify, please use the Zoom raise  
18 hand functionality we will be sure to call you.  
19 Saying no other sign up to testify, I will turn back  
20 to Chair Rivera and then Chair Levine to close out  
21 the hearing and for closing statements. Thank you.  
22 Chair Rivera, you can begin first.

23 CHAIRPERSON RIVERA: Thank you so much,  
24 everyone, for staying with us for 5 1/2 hours to hear  
25 from the health experts of our city, to hear from

1  
2 advocates, concerned citizens, and of course, all of  
3 my elected colleagues that were here today to ask  
4 honest and open questions. This is an unprecedented  
5 challenge during one of the most tragic moments in  
6 our history and we tried our best to bring the  
7 reasoning in decision-making behind this decision in  
8 this transition to the people of New York City. I  
9 think what we want more than anything is to get the  
10 job done. Is to make sure that we are doing it  
11 equitably and that we are taking care of some of our  
12 hardest hit communities as soon as possible. We  
13 support every effort to get us through this. There  
14 is a long way in front of us and we are up to the  
15 challenge. So, I just want to thank everyone for  
16 being here, for their patients, waiting, for  
17 testifying, for being open to communicating with us  
18 going forward, to try to ramp up this initiative and  
19 make sure that we get through it together and in  
20 solidarity. Thank you so much, everyone. Chair  
21 Levine?

22 CHAIRPERSON LEVINE: Well, thank you Chair  
23 Rivera for your great work throughout this hearing  
24 and for your remarks. I want to know how remarkable  
25 it is that we still have Dr. Katz with us and, I



1 think, Dr. Varma, as well. That is not normal  
2 protocol, but it does mean a lot you have stayed the  
3 year members of the public, every one of whom have  
4 something important to add. And I want to thank the  
5 significant number of our colleagues who contributed  
6 to this hearing and are still with us. I see we  
7 still have Council members Ampry-Samuel, Yeger,  
8 Barron, and Holden still with us. Thank you for your  
9 comments earlier and for staying with us. It is so  
10 critical that the public of understanding and trust  
11 and contact tracing. That requires total  
12 transparency and, I think, what we did today has  
13 advanced that cause by surfacing many important  
14 details of the program and by identifying questions  
15 that still need to be answered, but this was an  
16 important step forward. So, I am proud of the work  
17 we did here today. I want to thank everyone who  
18 contributed and now I get to gavel out.

19 [gavel]

20 CHAIRPERSON LEVINE: And that concludes  
21 our hearing. Thanks, everyone. Be safe.

22 CHAIRPERSON RIVERA: Staff, thank you so  
23 much.

24 CHAIRPERSON LEVINE: Thank you.  
25

1 COMMITTEE ON HEALTH JOINTLY WITH COMMITTEE ON  
HOSPITALS

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2 CHAIRPERSON RIVERA: Take care everyone.  
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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_\_ May 25, 2020 \_\_\_\_\_