

CITY COUNCIL
CITY OF NEW YORK

-----X

TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON TECHNOLOGY IN GOVERNMENT AND SUBCOMMITTEE
ON PUBLIC HOUSING

-----X

December 15, 2008
Start: 01:10 pm
Recess: 02:10 pm

HELD AT: Hearing Room
 250 Broadway, 14th Floor

B E F O R E: GALE A. BREWER
 ROSIE MENDEZ
 Chairperson

COUNCIL MEMBERS:
 G. Oliver Koppell
 Robert Jackson

A P P E A R A N C E S (CONTINUED)

Avi Duvdevani
Deputy General Manager for Information Technology
NYCHA

CHAIRPERSON MENDEZ: Good

afternoon. I am Councilwoman Rosie Mendez. This is a hearing being held jointly between the Subcommittee on Public Housing and the Committee on Technology in Government. I am very honored to be chairing this with Chairperson Gale Brewer.

Today's hearing will focus on NYCHA's pilot program which uses broadband technology. The New York City Housing Authority provides a needed home for poor and working-class New Yorkers to be able to live in this great city. That being said, we must ensure that the agency responsible for providing much needed affordable housing is able to make the best use of technology that is available to assist and serve the residents of public housing and others who interact with NYCHA. We are interested in learning whether issues exist regarding the broadband power lines network that need to be addressed in order to avoid future problems and ensure an efficiently functioning system and increasing NYCHA's responsiveness to tenant complaints about the system. I want to thank everyone for being here today and to my co-chair. I will turn over the committee for her to

1

2 chair. Thank you.

3

4 CHAIRPERSON BREWER: Thank you very
5 much. I'm Gale Brewer, chair of the Technology in
6 Government and it's always a pleasure to
7 participate in anything with Council Member Rosie
8 Mendez, who's a real authority and supporter of
9 good management at the NYCHA developments. As we
10 know, NYCHA is the largest public housing
11 authority in North America, 343 developments,
12 2,636 buildings throughout the five boroughs,
13 405,000 residents--it says authorized, but we love
14 them all whether they're authorized or not--live
15 in almost 178,137 apartments representing 8.3% of
16 our cities rental apartments and 5% of our city's
17 population. I think we know that most families
18 that live in NYCHA developments pay no more than
19 30% of their family household income for rent and
20 the average rent is \$378 per month. What we're
21 talking about today is BPL, also known as
22 broadband over power lines. It uses the existing
23 power grid to deliver high speed internet service
24 to the electric outlet with the addition of
25 equipment on the power grid itself and a plug-in
modem in the house. It sounds real easy, but I

1 know it's more complicated. BPL can be accessible
2 by every building and apartment that has an
3 electrical and it is generally less expensive to
4 deploy than cable and telephone companies'
5 broadband. However, BPL can be a potential
6 interference for other radio services using the
7 same frequency range because power lines can act
8 as antennas and unintentionally emit broadband
9 signals as radio signals. We have spent hours on
10 this issue with the white spaces discussion, as
11 some of you know, on a broader level. NYCHA's
12 proof of concept, or POC. Seeking to identify a
13 low cost solution to replace the aging intercom
14 system and the closed circuit TV, also known as
15 CCTV, security system in every housing
16 development. NYCHA evaluated BPL technology by
17 creating a proof of concept, a POC. In November
18 of last year NYCHA placed a BPL system, broadband
19 over power line, in 115 apartments throughout 15
20 floors of the same building. I'm sure we'll hear
21 more about this later. After making changes to
22 the system and implementing CCTV and intercom
23 system in June 2008, the project became
24 operational a few months later in August '08 and
25

1
2 then entered a four-month monitoring period. This
3 project has allowed residents to talk to guests at
4 the front door of the building and open the door
5 remotely by using the apartment intercoms, while
6 also installing nine stationary cameras and one
7 pan-tilt-zoom camera to monitor the outside areas,
8 elevators and the lobby in real time. The BPL
9 technology is beneficial because it is less costly
10 and more efficient since this new system costs 50%
11 less than other cable systems that offer both
12 intercom and CCTV service. This technology is
13 also capable of providing additional service, such
14 as VOIP, which is cable phone service and internet
15 service. So we are delighted to have here Avi
16 Duvdevani, who is the deputy general manager for
17 information technology at NYCHA and who's known
18 worldwide in terms of his expertise on this topic.
19 So we're delighted to have you, Avi.

20 AVI DUVDEVANI: Thank you, Chair
21 Brewer, Chair Mendez, members of the City Council.
22 Good afternoon, I'm Avi Duvdevani, deputy general
23 manager for information technology at the New York
24 City Housing Authority. I appreciate this
25 opportunity to discuss the broadband over power

1 line technology demonstration project at NYCHA.
2
3 As you've just indicated, NYCHA manages over
4 178,000 apartments in 343 developments throughout
5 the five boroughs and we provide housing and
6 services for over 403,000 low and moderate-income
7 New Yorkers. Given the age and vast extent of
8 NYCHA's 343 developments throughout the five
9 boroughs, our priority is to preserve and
10 modernize our housing stock. We're also taking
11 advantage of opportunities to look at smart
12 building technology to improve and enhance
13 services to NYCHA residents. NYCHA, as you've
14 noted, is currently testing an emerging technology
15 known as broadband over power line, or BPL, that
16 could potentially allow us to address the need for
17 more cost effective intercom service for our
18 residents and to explore the possibilities of
19 other smart building opportunities. I want to
20 depart from my testimony for a second to just take
21 a moment to acknowledge the leadership of the
22 Committee on Technology for the early recognition
23 of BPL technology at a hearing that was held in
24 October of 2006, which coincided with NYCHA's
25 release of the solicitation that resulted in this

1
2 proof of concept demonstration project. BPL maps
3 an IP internet protocol signal onto a building's
4 existing electrical infrastructure through its
5 electrical risers allowing it to readily reach
6 individual apartments. This makes ordinary
7 electrical outlets in an apartment capable of IP
8 communications. NYCHA has developed and
9 implemented a demonstration project to evaluate
10 BPL technology. We also call it a proof of
11 concept. The term proof of concept is a term of
12 ours that we used in our IT governance process,
13 but proof of concept and demonstration project can
14 be used interchangeably to describe the nature of
15 the project. The scope of the demonstration
16 project was two-fold; to determine if BPL is a
17 viable solution to replace legacy intercoms and to
18 determine its viability to support a typical CCTV
19 deployment in a NYCHA development. Under the
20 demonstration project, NYCHA installed a BPL at a
21 single 15-story building containing 115 dwelling
22 units at Roosevelt Houses in Bedford Stuyvesant in
23 Brooklyn in the summer of 2008. NYCHA installed
24 an intercom system utilizing an IP telephone
25 mounted to a BPL iBridge, which is a modem-like

1 device, at each of the 115 apartments at Roosevelt
2 Houses Building #5. The iBridge plugs into an
3 ordinary electrical receptacle outlet which in
4 turn operates the magnetic door locks at the lobby
5 entrance. Residents received training on how to
6 utilize the BPL intercom component in their
7 apartment. For the CCTV component, ten security
8 cameras, as you've noted, were strategically
9 placed in select areas of the building, including
10 the lobby, elevators and in and around the
11 building entrances, exits and paths. BPL carries
12 the signal for these devices. NYCHA will spend
13 the next several months evaluating resident and
14 staff experiences with the intercom and CCTV
15 enhancement provided by these two applications
16 which are supported on the BPL technology. We
17 look at several factors as we evaluate the
18 demonstration project including: reliability,
19 level of functionality, cost effectiveness, ease
20 of use, and ease of maintenance of the components.
21 In conclusion, NYCHA has developed and implemented
22 a creative demonstration project in response to
23 the demand to maintain high quality intercoms and
24 CCTV security for residents. I'm pleased to
25

1
2 report the Public Technology Institute, also known
3 as PTI, a national not-for-profit that works with
4 government to identify opportunities for
5 technology research has recognized the New York
6 City Housing Authority as an innovation lab for
7 broadband over power line in-building
8 demonstration project. As an innovation lab,
9 NYCHA will share information on the project and
10 serve as a resource to other government officials
11 interested in exploring building power line
12 infrastructure to enable enhanced intercom, CCTV
13 video surveillance and additional services that
14 BPL technology can provide, including VOIP phone
15 service and high speed internet service. As I
16 mentioned previously, NYCHA will spend the next
17 several months evaluating the project and
18 obtaining resident and staff feedback. Despite
19 difficult fiscal challenges, NYCHA will continue
20 to seek low cost smart solutions such as BPL to
21 improve services to residents. Let me conclude my
22 remarks here and thank the City Council and this
23 committee for your support of New York City
24 Housing Authority. I'm pleased to answer any
25 questions you have.

1
2 CHAIRPERSON BREWER: Thank you very
3 much. I think one of our first questions is what
4 is advanced cabling infrastructure and how many
5 buildings use that technology? How does it differ
6 from BPL? So, I think what you have are two
7 different systems, but if you could just describe
8 them and how they differ and what's cheaper. You
9 know, all the differences.

10 AVI DUVDEVANI: First let me say
11 that NYCHA provides and maintains intercom
12 services at all our developments. The advance
13 cabling infrastructure project was a building
14 intercom modernization capital program at 17 NYCHA
15 developments, or roughly 222 buildings, which is
16 completely separate from the broadband over power
17 line demonstration project. That project was
18 conceived ten years ago and was substantially
19 completed over two years ago. I had previously
20 provided your committee testimony on this topic at
21 an oversight hearing on November 14, 2005.
22 Although I didn't prepared any additional remarks,
23 in answer to your question I can tell you that the
24 advance cable infrastructure program was meant as
25 a replacement of the buildings' reliance on the

1 telephone line to support the intercom system,
2 which is the typical way intercom services are
3 provided at most NYCHA developments. So in the
4 case of these 222 buildings in the advanced
5 cabling infrastructure modernization project, the
6 original Cat 3 line to each apartment was
7 supplemented with a composite cable bundle from a
8 central wiring center in the basement of each
9 building and it was terminated at each dwelling
10 unit with a network interface device known as NID
11 box. Each of the 2 plus 2 cable bundle consisted
12 of 2 coaxial cables, 2 four-pair Cat 5e cables and
13 one dual-strand multi-node fiber optic cable.
14 Currently over 20,000 apartments across 17 NYCHA
15 developments in these 222 buildings contain the
16 advance cabling infrastructure. All but one, our
17 Drew-Hamilton Houses in Manhattan, are receiving
18 intercom services over that infrastructure.
19 Currently Drew-Hamilton is still negotiating with
20 the capital project contractor to complete the
21 deployment at Drew-Hamilton.

23 CHAIRPERSON BREWER: Avi, can you
24 help us a little bit with what you just said? I
25 think what we need is to understand what exactly

1
2 advance cabling infrastructure is in an apartment,
3 exactly what exists and then maybe even just
4 visually how BPL will look differently. And then
5 I guess there are some buildings that don't have
6 either of the above.

7 AVI DUVDEVANI: Right.

8 CHAIRPERSON BREWER: So let's just
9 start with advance cabling. What does it look
10 like when you're in an apartment?

11 AVI DUVDEVANI: There is a cable
12 bundle that's delivered to each apartment from a
13 wiring center in the basement of the building.
14 That cable bundle is terminated in a box that's
15 typically installed in the closet. That
16 termination has two plus two plus one cable
17 components in it. We use one portion of it, the
18 copper, to support a modernized intercom. It's a
19 standard telephone intercom that connects to this
20 and controls the doors. It's a standard
21 telephone. That's different than the usual setup
22 in most of our developments where the intercom is
23 supported by a telephone that's the same telephone
24 used to make calls, the Verizon telephone.
25 Because typically and historically, going back to

1
2 the 40s and 50s when these buildings were
3 constructed, the decision was made then to co-
4 locate on the existing Verizon copper that
5 supports the regular telephone. So the decision
6 to modernize this ten years ago in these 17
7 developments was an attempt to upgrade and
8 modernize and remove the reliance on the Verizon
9 telephone copper and be managed by NYCHA directly.
10 As I said before, we maintain intercoms at all of
11 our buildings and we have contracts for intercom
12 maintenance throughout. But in the 222 buildings
13 with the advance cabling infrastructure, the setup
14 is separate from the Verizon telephone.

15 CHAIRPERSON BREWER: So there's 220
16 buildings in 17 developments with the advance
17 cabling infrastructure and then other buildings
18 have the old copper with the phone, and then a few
19 buildings now have BPL.

20 AVI DUVDEVANI: Just one.

21 CHAIRPERSON BREWER: Just one
22 building.

23 AVI DUVDEVANI: Just one in the
24 demonstration project.

25 CHAIRPERSON MENDEZ: I'd like to

1
2 get a list of the 17 developments that we are
3 talking about.

4 AVI DUVDEVANI: Yes, ma'am, I
5 submitted it a couple of years ago, but I'll do it
6 again. I'm happy to do so.

7 CHAIRPERSON BREWER: When you have
8 the advance cabling infrastructure it does
9 intercom, CCTV and then communication services for
10 residents, is that all part of what it does?

11 AVI DUVDEVANI: In terms of NYCHA's
12 implementation of the advance cable
13 infrastructure, it primarily supports intercom and
14 that's it. What we've done is we've entered into
15 license agreements with a couple of service
16 providers for some of these developments to
17 provide video, telephony and internet services.
18 So for example, in Staten Island, the Todt Hill
19 Houses, for 500 units in that developments, one of
20 our licensees is providing currently low cost
21 internet access at a much better than DSL level;
22 also providing a video bundle very competitively
23 with what's offered to those residents in terms of
24 what Time Warner Cable provides out there; and of
25 course, telephony services. NYCHA doesn't get

1
2 into the business of the service provider's
3 services, we just license to them the right to use
4 our infrastructure to deliver these services. But
5 just to give you a sense, I believe, that a
6 triple-play bundle that consists of video and
7 telephony and broadband internet service comes in
8 at two-thirds or less of the cost that Time Warner
9 would charge. So it's certainly an advantage to
10 our residents there and in any case offers a
11 competitive choice to our residents in terms of
12 which kind of service to choose.

13 CHAIRPERSON MENDEZ: How do you
14 pronounce his last name?

15 CHAIRPERSON BREWER: We call him
16 Avi. Everybody calls him Avi.

17 CHAIRPERSON MENDEZ: I heard I
18 could just call you Avi.

19 CHAIRPERSON BREWER: Everybody
20 calls him Avi.

21 CHAIRPERSON MENDEZ: So that makes
22 it much easier for me.

23 CHAIRPERSON BREWER: Everybody
24 calls him Avi.

25 CHAIRPERSON MENDEZ: So a lot of

1
2 what you said I get, but a lot of it I don't quite
3 get and I'm just wondering then with the audience
4 out there and the people who are going to see
5 this, how we can put this more in plain English
6 for them to understand this. Am I understanding
7 that you started this process ten years ago in
8 public housing?

9 AVI DUVDEVANI: What I was saying
10 is that the advance infrastructure cabling, which
11 the council member was referencing was a project
12 that was conceived ten years ago as a way to
13 attempt to modernize the existing facilities.
14 That involved running these cable bundles, which
15 is a very, very labor intensive and costly process
16 because you have to drill through the floors and
17 into the apartments. As you can understand it's
18 very, very costly. It costs the Housing Authority
19 at the time many millions of dollars, but it was
20 an opportunity to do a capital improvement that
21 was viewed as needed at the time, at least in
22 these particular developments. Clearly in these
23 hard fiscal times it's not an easy decision to
24 make to spend those kind of millions, so we were
25 looking at this BPL project as a way to possibly

1
2 demonstrate that it could be done at a lesser cost
3 using this new technology.

4 CHAIRPERSON MENDEZ: So this was
5 started about ten years. I certainly remember
6 when they started putting in the intercom system
7 way before that, and that's been problematic and
8 still is. So we're just trying to get the
9 technology faster to residents of public housing
10 and we've been able to do this only in 17
11 developments during the last ten years?

12 AVI DUVDEVANI: Again, for the
13 advance cabling infrastructure, given that it's
14 been very, very costly, it was limited to those 17
15 developments.

16 CHAIRPERSON MENDEZ: I'd like to
17 know which of those developments were done prior
18 to the chronic underfunding and which ones were
19 done after the chronic underfunding.

20 AVI DUVDEVANI: They were all
21 funded prior to the chronic underfunding. They
22 were all funded, it just took a long time to do
23 them. There was vast amount of labor intensive
24 work that contractors had to perform to do the
25 core drilling, access each of the apartment units

1
2 in those 222 buildings, so it was a long project.
3 It was completed about two and a half years ago.
4 But the funding allocation, I believe was prior to
5 the chronic underfunding.

6 CHAIRPERSON MENDEZ: I'm just going
7 to let you go so I can absorb some of this
8 information.

9 CHAIRPERSON BREWER: We've been
10 joined by Council Member Oliver Koppell from the
11 Bronx.

12 COUNCIL MEMBER KOPPELL: Thank you.

13 CHAIRPERSON BREWER: Is broadband
14 over power line less expensive? If the project
15 that you're looking at goes well, is it going to
16 be considered as an alternative or is it
17 supplement, compliment, how are you looking at
18 this?

19 AVI DUVDEVANI: The intention of
20 the demonstration project is to demonstrate that
21 it is a less costly alternative to doing the core
22 drilling and running the cables. Early numbers
23 indicate that there is a reduction, as you noted,
24 of approximately 20%. We don't have all the
25 numbers finalized yet. We hope, over the next

1
2 three or four months, to get those numbers really
3 nailed down. In addition to intercom, which we
4 did in advance cabling, we chose to include CCTV,
5 which makes it a little bit more complicated to
6 analyze the cost of one versus the other. But we
7 will be doing that in a great amount of detail
8 because our governance process in terms of how we
9 make decisions to invest in technology at NYCHA is
10 based around developing a very clear business case
11 that has a return on investment. So I'm hopeful
12 that we'll be able to demonstrate that it's less
13 costly and a preferred alternative. It's just
14 that we can't say that yet.

15 CHAIRPERSON BREWER: This is my
16 ignorance, but many RSOA [phonetic] dollars and
17 NYCHA dollars go towards security cameras, CCTV.
18 They're very expensive. The question I have is,
19 does BPL work with the CCTV? Is that what you're
20 looking at? When you talked about this hopefully
21 integrating, is that what you're talking about?

22 AVI DUVDEVANI: So what would
23 happen is in terms of attempting to reduce the
24 cost of the CCTV package, which the council
25 members have so generously supported, is to

1
2 possibly reduce the cost of that because we would
3 be relying on running less cable and using the BPL
4 as a transport mechanism. You can't avoid running
5 some cable to support the cameras. Obviously you
6 have to run electrical power to them and so forth.
7 But in general we can use the BPL to transport
8 that signal and that would lower the cost of a
9 typical CCTV deployment.

10 CHAIRPERSON BREWER: I assume that
11 there are cameras in some developments where there
12 isn't advance cabling infrastructure.

13 AVI DUVDEVANI: Right.

14 CHAIRPERSON BREWER: Can you just
15 compliment the BPL with the current cameras?

16 AVI DUVDEVANI: No. Where we've
17 deployed cameras, this is some cost, right? Those
18 cameras are deployed having run cables throughout
19 the building to support that compliment of
20 cameras. In the case of the BPL demonstration, we
21 have lessened the need for the amount of cable
22 necessary to support the same compliment of ten
23 cameras.

24 CHAIRPERSON BREWER: All right.
25 The other question I have is when you do your

1
2 evaluation are you looking at it with an outside
3 evaluator? Or is NYCHA looking at it in terms of
4 the BPL? Who's doing the evaluation?

5 AVI DUVDEVANI: Obviously there's
6 many components to the review. My colleagues in
7 the management department who need to support, and
8 do on an every day basis, the intercom throughout
9 the development, they have to provide us some
10 input in terms of what the operation issues are.
11 In this particular case, the residents are using a
12 different kind of telephone. They're usually
13 actually a VOIP phone on the intercom. It's a
14 slightly different user interface, if you will,
15 than in a typical building where a resident uses
16 their regular phone that they might make normal
17 calls with. So those are the kind of differences
18 that we need to ensure are sustainable in any
19 future deployment, whether it would be on a
20 moderate or large scale. Obviously any future
21 deployment is going to depend on tradeoffs in the
22 location of capital dollars for competing
23 priorities.

24 CHAIRPERSON BREWER: This is off
25 the topic, and I think this has been worked out,

1

2 but the VOIP phones originally couldn't call 911.
3 That's been all worked out?

4

AVI DUVDEVANI: Yes.

5

6 other issue with the VOIP is many people don't
7 want their telephone listed, but sometimes Verizon
8 won't list in the phone book a VOIP phone. Has
9 that been worked out also?

10

AVI DUVDEVANI: These telephones
11 that we're deploying in the demonstration project
12 cannot be used for anything other than to support
13 the intercom.

14

CHAIRPERSON BREWER: Okay. So you
15 continue to have your normal phone if you so
16 desire.

17

AVI DUVDEVANI: Exactly.

18

CHAIRPERSON BREWER: The other
19 question I have is there any interference that one
20 would worry about with BPL? Obviously the first
21 responder. I don't think anybody has ham radios
22 anymore. I don't know. But are there any other
23 kinds of interference that could--

24

AVI DUVDEVANI: [interposing] Well
25 certainly we were aware from the material that was

1
2 discussed at the hearing that you held about four
3 years ago that there was this issue of the
4 interference and the FCC certainly has made some
5 mention of it. Nothing has come to our attention
6 yet in this particular one building demonstration
7 project that there's any ill effect from this
8 interference. But clearly that's something we're
9 going to consider if it comes to our attention.
10 We have our personnel in the building who use the
11 tier one radios and no one's reported any
12 difficulties with that.

13 CHAIRPERSON BREWER: I'm just
14 trying to understand this. So this is more cost
15 efficient than what we currently have?

16 AVI DUVDEVANI: We believe at the
17 end it will be. Again, we're still measuring, but
18 indications are that it would be more cost
19 efficient.

20 CHAIRPERSON BREWER: And your
21 measurement is based on this pilot program? What
22 is it based on?

23 AVI DUVDEVANI: So again, comparing
24 the cost of implementing the broadband cable
25 infrastructure, which averaged at the time about

1
2 \$1,400 per apartment dwelling, comparing to what
3 we have done in this demonstration project, which
4 looks to be somewhere in the neighborhood of \$800
5 to \$900 per apartment dwelling. We see,
6 obviously, that differential. So we estimated in
7 today's dollars that \$1,400 might be \$1,700
8 because that cost is primarily labor, it's not
9 technology. It's the labor that's needed to run
10 that broadband cable infrastructure and do the
11 core drilling and so forth. So if we were to do
12 that broadband cable infrastructure today we're
13 assuming it would cost us more than it did when we
14 initially contracted for this a number of years
15 ago.

16 CHAIRPERSON BREWER: Explain to me
17 in very plain English, how is this related to
18 electrical services? There are some buildings
19 where tenants pay electricity and most buildings
20 where tenants do not.

21 AVI DUVDEVANI: I was always under
22 the belief that tenants do not pay electricity.

23 CHAIRPERSON BREWER: Not in all the
24 developments.

25 AVI DUVDEVANI: Again, it's not

1
2 something I'm familiar with. But this broadband
3 over power line has no impact on the kilowatt
4 usage or anything. It just merely uses the power
5 lines as a way of conveyance of this internet
6 protocol signal, but it has no impact on the
7 consumption of power or the way in which power is
8 charged. It doesn't interfere at all with any
9 electrical services provided. I think there was
10 some discussion at the October 2006 hearing that
11 Con Edison actually had implemented this in one
12 building where they were able to prove that it had
13 no impact on their own services in that building.
14 And yet they were able to enhance the quality of
15 life of the tenants in that particular building
16 where the residents got to enjoy some of this. I
17 believe it was a co-op or a condo uptown
18 someplace.

19 CHAIRPERSON BREWER: And with the
20 future greening of NYCHA, is there any anticipated
21 issues that may arise?

22 AVI DUVDEVANI: Certainly, when you
23 bring some technology in and we have to bring
24 things like servers and these modem-type devices,
25 there is some carbon footprint associated with

1
2 that. But there's a tradeoff because we do avoid
3 running all these cables through the building and
4 do avoid the unnecessary intrusion on tenants if
5 we were to wire the building directly. So there
6 are tradeoffs. If you're asking me is this
7 technology completely green, well no technology is
8 completely green, it just gets a little greener
9 every time.

10 CHAIRPERSON BREWER: This pilot
11 program is being run in what borough?

12 AVI DUVDEVANI: It's in Brooklyn,
13 Bedford Stuyvesant, Roosevelt Houses Building #5.

14 CHAIRPERSON BREWER: Are there any
15 anticipated issues that might arise in other
16 boroughs or any particularities?

17 AVI DUVDEVANI: Again, part of the
18 whole demonstration is to determine how this
19 technology behaves in different types of NYCHA
20 buildings. There's basically three basic building
21 types: under 15, 15, and over 15, very large high
22 rises. In the larger high rises, we think the
23 cost is going to be higher. We haven't tried it
24 yet. If we do get a chance to demonstrate that I
25 believe we'll see the cost gets higher because you

1
2 have to introduce all sorts of extenders and
3 signal boosters to get up higher on the building.
4 We presume that the lower story buildings might be
5 a little cheaper because you could do more. The
6 technology is constantly changing. We've seen
7 during the demonstration project itself an
8 evolution of technology that allowed us to
9 increase the broadband bandwidth by an order of
10 magnitude. So we see this technology constantly
11 changing. So it's something that has to be
12 considered in future ones.

13 CHAIRPERSON BREWER: In some of the
14 smaller buildings, they're connected by rooftops
15 and basements, but they've got separate entrances.
16 So we are talking about the building entrance or
17 are we talking about an actual myriad of buildings
18 that are connected by rooftops?

19 AVI DUVDEVANI: Typically what we
20 would do is control the main entranceway through
21 the intercom system that will allow for the
22 electromagnetic lock to open when the tenant
23 wishes to let the visitor in after the intercom
24 discussion. So that's what we would seek to
25 control. And that's the way the traditional

1
2 intercoms do work. But again, these are more
3 modernized and presumably cheaper to install.

4 CHAIRPERSON BREWER: I've just got
5 a couple more questions. Where is the funding
6 coming from this? Does this get reimbursed by the
7 federal government? Does it get reimbursed dollar
8 for dollar? Are there any additional funding
9 outside of the federal government that's coming to
10 do this pilot project?

11 AVI DUVDEVANI: For the
12 demonstration project we allocated, I believe,
13 \$260,000 out of a HUD grant for capital
14 improvements. Any future allocation is really
15 going to be based on the available of the capital
16 fund and the competing priorities for those funds,
17 which as you are well aware, there are a lot of
18 other competing priorities. There is no current
19 plan allocation for expansion of this until the
20 results of the demonstration project are
21 conclusive and then the decision about where to
22 invest the constrained capital dollars that we
23 have in terms of the overall rehab that we need to
24 do throughout NYCHA.

25 CHAIRPERSON BREWER: So the pilot

1
2 program only cost \$260,000 and that came from a
3 HUD grant, is that correct?

4 AVI DUVDEVANI: Yes, ma'am. One
5 building.

6 CHAIRPERSON BREWER: And the 17
7 other developments that the infrastructure cable
8 work was done, how much money did that cost and
9 where did the funding come from?

10 AVI DUVDEVANI: As I said, there
11 was 222 buildings at roughly \$1,400--

12 CHAIRPERSON BREWER: [interposing]
13 Excuse me, the number was 222?

14 AVI DUVDEVANI: Buildings at
15 roughly \$1,400 per unit, translated to somewhere
16 around \$34 or \$35 million that at that time did
17 come from a HUD grant. I can't be 100% sure, but
18 I believe it was part of the funds that at the
19 time were available to support the anti-crime and
20 anti-drug program that was available then. Those
21 funds are no longer available. But I believe
22 that's where those funds came from before the
23 chronic underfunding.

24 CHAIRPERSON BREWER: Thank you very
25 much. Technology requests to Sean Donovan, as

1 well as everything else. We have his home
2 address. You should send it immediately, Avi.
3 The question I have is smart buildings. I know
4 you mentioned that and it's a term that is widely
5 used without knowing exactly what that means. How
6 does this sort of advantage smart building
7 technologies? Is there other things that you can
8 do with BPL in terms of heating systems? I don't
9 know.
10

11 AVI DUVDEVANI: Sure, you mentioned
12 in your presentation earlier that there was
13 opportunities for actual delivery of broadband
14 services and certainly that was not in the scope
15 of our demonstration project. But we believe
16 that's reasonably doable pretty much within the
17 type of investment we've already made. It
18 wouldn't be a lot more in cost to actually
19 deliver. Obviously you need to contract with a
20 provider to actually provide the internet
21 broadband, but that kind of service could be
22 readily available. I don't think that the
23 capabilities of broadband over power line could go
24 as far as to support some of these video services.

25 CHAIRPERSON BREWER: So no triple

1

2 play?

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

AVI DUVDEVANI: Right. But

certainly voice over IP telephony, extending the

telephone to be more than just an intercom

telephone but also a telephone that could be used

as a voice over IP telephone, that's all within

reason. But those would be things that we would

look to obviously contract out to service

providers if this were to go on. Some of the

other smart building applications are some of the

things we're supporting today with standard and/or

wireless cables. Today with wireless we're

supporting remote monitoring of the heating plant,

remote monitoring of the elevator system.

CHAIRPERSON BREWER: Water.

AVI DUVDEVANI: Supporting that

with a combination of wired and wireless.

Certainly BPL can have a role in that as well.

CHAIRPERSON BREWER: I'm just

thinking out loud, but NYCWin is supposedly doing

some with DEP, et cetera. Is there some

connection here or could there be?

AVI DUVDEVANI: We're actually

working with Do It and NYCWin to support our

1
2 handheld inspection initiative. Our pilot today
3 is with a handheld inspection facility that
4 cradles and connect to the network. But we expect
5 by next summer to be able to utilize NYCWin to
6 support those handheld devices. So NYCWin
7 certainly figures on. So what it does, as you are
8 implying, broad over power line merely adds one
9 more option to use in a portfolio of opportunities
10 in terms of connectivity--wireless, wired, NYCWin
11 as a different kind of wireless and obviously BPL.

12 CHAIRPERSON BREWER: What's the
13 speed on any of this? How is it different from
14 other speeds?

15 AVI DUVDEVANI: Again, it's the
16 width of the broadband signal, so there's a
17 limitation. We see that we can handle the CCTV
18 with virtually no difference between a standard
19 CCTV video signal. Our CCTV managers are very,
20 very happy with the quality of what they're
21 capturing and the volume that they're capturing in
22 this demonstration project. But we realize that
23 there is going to be some limitation if you
24 attempt to add much more to it. We think the
25 broadband is fully supportable. We'd like the

1
2 opportunity to demonstrate that. We'll see if
3 that can happen in the future.

4 CHAIRPERSON BREWER: As an example,
5 so we can be specific, if you're living in this
6 Brooklyn development and the project is going well
7 in terms of security in the intercoms and CCTV,
8 but if you want to add other services to your own
9 apartment, you could piggyback off of this but
10 you'd have to pay. How would that work?

11 AVI DUVDEVANI: Well NYCHA would
12 have to contract with a service provider to do the
13 backhold--

14 CHAIRPERSON BREWER: [interposing]
15 In the building?

16 AVI DUVDEVANI: In the building.
17 And then we'd then market those kind of services
18 within the building to those interested tenants.

19 CHAIRPERSON BREWER: It could be
20 less expensive than a provider? I'm trying to
21 think of homework and seniors and households.

22 AVI DUVDEVANI: And I think we've
23 demonstrated that in the Todt Hill Houses where
24 we're using the advance cable infrastructure.
25 That was a sunk cost. The cost was sunk. We

1
2 spent \$1,400 per apartment unit to deploy that and
3 it supports very effectively a modernized
4 intercom. But now those tenants have the option
5 to add the broadband service internet access at
6 less than half the cost that they might have to
7 pay Time Warner or Verizon for that. They have
8 the option of also buying video services from that
9 vendor. They also have the option of getting
10 voice over IP telephony either as a triple play
11 package or as distinct services. So that's a
12 benefit that those tenants get by us having
13 licensed with a provider.

14 CHAIRPERSON BREWER: Within NYCHA
15 or residents, are there governance procedures for
16 approving this technology for one technology over
17 the other? NYCHA's very complicated.

18 AVI DUVDEVANI: I mean in terms of
19 making decisions about future investments and
20 doing the priority selection, we certainly have a
21 governance process for presenting a business case
22 and letting the governance committee, which is
23 effectively the general manager, his deputy
24 general managers who will have to make a final
25 decision about tradeoffs. I'm fortunate to have

1
2 good support and people very much interested in
3 technology. We've worked together and continue to
4 work together on a lot of initiatives, but in the
5 end the tradeoff of making one investment over
6 another one, we realize you don't have all the
7 funds that you need to do everything that you need
8 to do. We've demonstrated that the governance
9 process works. And even projects that don't get
10 funded in any given year always get revisited
11 again if they make sense.

12 CHAIRPERSON BREWER: The other
13 topics in technology you know so much better than
14 I things change and evolve and you never know
15 what's next. But the wireless has always been a
16 challenge because of the thickness of the walls.
17 Is WiMAX something that might come down the line
18 later on? Or is that also the same challenge?

19 AVI DUVDEVANI: It appears it might
20 be the same challenge.

21 CHAIRPERSON BREWER: I'm trying to
22 think the next is. You've got BPL, advanced and
23 then I just didn't know if there was something
24 else that's even more cost appropriate.

25 AVI DUVDEVANI: We will certainly

1
2 look at anything that comes about. I believe
3 you're correct that wireless implementation in our
4 buildings are going to have challenges in reaching
5 everybody. We may be able to reach a campus
6 environment in the public grounds and so forth,
7 but getting into each apartment effectively and
8 consistently is going to be a challenge. The BPL
9 I believe is demonstrating that it helps us
10 overcome that challenge. There will be advances
11 in BPL. There may be other solutions. We're
12 going to be open to them. When NYCHA made the
13 decision to invest in the advance cabling
14 infrastructure a substantial amount of money that
15 was the only option available at the time when
16 that was considered ten years ago. And we see now
17 ten years later there are other options and we
18 don't have to consider making that kind of
19 investment anymore.

20 CHAIRPERSON BREWER: Does WiMAX run
21 into the same challenges as wireless even though
22 it's a bigger stem, a bigger pipe?

23 AVI DUVDEVANI: I'm trying to stay
24 as much up in literature as I can. I haven't seen
25 any kind of deployment in buildings with the

1
2 characteristics that we have at NYCHA.

3 CHAIRPERSON BREWER: So there won't
4 be any other pilot programs I guess unless there's
5 more funding and you'll have to see how this one
6 goes.

7 AVI DUVDEVANI: Yes, ma'am. Once
8 we publish our final business case, I'm hopeful
9 that I can get some funds to possibly expand. I
10 mean we did just one building. That's not enough
11 of a demonstration. We'd like to do a small
12 campus perhaps. So maybe the \$260,000 investment
13 maybe becomes a half a million dollar investment.
14 So if that's possible in the judgment of my
15 colleagues at NYCHA, we would hope to be able to
16 do something like that. If it's not possible
17 immediately, I would hope that we would be able to
18 do something like that soon.

19 CHAIRPERSON BREWER: I think BPL
20 works, as you suggest, internally, which is what
21 you're doing, in the buildings. But it doesn't
22 necessarily work as a citywide opportunity because
23 it's not that reliable. I mean I think you're
24 thinking about it just internally, which makes
25 sense.

1
2 AVI DUVDEVANI: Provincially at
3 NYCHA we have to look in terms of our buildings.

4 CHAIRPERSON BREWER: To your
5 credit. No, no, to your credit.

6 AVI DUVDEVANI: But I think that
7 the technology has been used in small cities, as
8 you're aware.

9 CHAIRPERSON BREWER: That's
10 correct.

11 AVI DUVDEVANI: And it could work.
12 New York is always a difficult challenge when you
13 look at New York compared to some small city in
14 Maryland where they've done this successfully.

15 CHAIRPERSON BREWER: I know there's
16 one in Utah.

17 AVI DUVDEVANI: There's a few
18 examples. Many of these locations they were
19 smaller, private homes rather than multiple
20 dwelling. I think we've demonstrated with our
21 project, which is the reason I think our project
22 is exciting, that we're able to do that in a
23 multiple dwelling facility of some large number in
24 an effective way. Part of the reason for having
25 this innovation lab designation is to kind of

1
2 learn from each other. We can't figure everything
3 out ourselves or be able to do everything
4 ourselves. But in this dialogue that we have with
5 other people in government, we might be able to
6 see some other opportunities such as you suggest.

7 CHAIRPERSON BREWER: Are you going
8 to need repeaters down the line?

9 AVI DUVDEVANI: Again, in the
10 higher buildings, obviously.

11 CHAIRPERSON BREWER: What would be
12 an example? Or you don't quite know yet?

13 COUNCIL MEMBER KOPPELL: Above 20
14 stories.

15 CHAIRPERSON BREWER: Above 20
16 stories you might need a repeater? Okay.

17 AVI DUVDEVANI: We are actually
18 using some repeaters in our 15-story building here
19 as well. We found some challenges once we got
20 above ten and we had to introduce some repeaters.

21 CHAIRPERSON BREWER: As a tenant,
22 do you have the ability with the BPL, how does it
23 give you more--I understand the advantages from
24 the Housing Authority's perspective, hopefully
25 lower costs for the CCTVs and less cabling and all

1
2 those infrastructure issues. But from the
3 residents' perspective, what exactly does he or
4 she get more than one would under the advance
5 cabling infrastructure, just from his or her
6 perspective?

7 AVI DUVDEVANI: The advance cable
8 infrastructure and the BPL customer interface are
9 similar, except the difference is one is an IP
10 device and one is not. In advance cable it's not
11 an IP device. The advantage of the IP device is
12 it opens up other opportunities such as using a
13 second node on that IP device to support broadband
14 services. So while the tenant may not immediately
15 see the advantage, we clearly see there's an
16 advantage to the tenant in the long run.

17 CHAIRPERSON BREWER: So they could
18 put in a computer or they could put in a laptop or
19 they could put in another phone.

20 AVI DUVDEVANI: Yes, and it becomes
21 an appliance as opposed to just a telephone.

22 CHAIRPERSON BREWER: So right now
23 probably most of the residents in the Brooklyn
24 have the broadband over power lines. And what
25 that entails is they have perhaps an opportunity

1
2 if there's an outside provider and they continue
3 to have their regular phone, whatever that might
4 be. And they could then probably have their own
5 computer on a separate line if they have the
6 funding to do the provider.

7 AVI DUVDEVANI: Today, since the
8 broadband over power line scope is limited to just
9 supporting the intercom and CCTV, if they were to
10 have a computer they would be buying services from
11 either Verizon or Cablevision.

12 CHAIRPERSON BREWER: Right.
13 Whatever they choose, their outside provider.

14 AVI DUVDEVANI: Right. But that
15 could change with the introduction of a provider
16 to this.

17 CHAIRPERSON BREWER: And with the
18 second connection into the BPL?

19 AVI DUVDEVANI: Yes, ma'am.

20 CHAIRPERSON BREWER: If you put
21 that in, people are going to be very excited, Avi.

22 AVI DUVDEVANI: Well, I'm hopeful.
23 I mean we're still monitoring the level of
24 excitement over at Todt Hill. It doesn't seem to
25 be overwhelming, but we're hopeful over time.

1

2

CHAIRPERSON MENDEZ: Thank you.

3

Earlier you mentioned that it costs between \$34 to

4

\$35 million to do these 17 other developments and

5

that you believe this money came from the HUD

6

anti-crime/anti-drug funding. So I would like to

7

get exactly where the money came from. My

8

recollection of the anti-drug funding and I can't

9

recall exactly when HUD cut the funding, you know

10

the numbers just aren't adding up for me. So if

11

the committee could get that information it'd be

12

helpful. Also you said that the authority enters

13

into license agreements with different providers.

14

Can you tell me how much revenues the authority

15

generates from those agreements?

16

AVI DUVDEVANI: At the moment it's

17

very, very little revenue. We have a license

18

agreement with two different providers. One of

19

the providers, as I mentioned before, is providing

20

the services at Todt Hill development in Staten

21

Island, a 500-unit development. They've only sold

22

a small number of packages, so it would only be

23

pennies of revenue that's being generated there

24

monthly. There are future deployments planned in

25

the Bronx with another licensee, as well as six or

1
2 so additional developments. So it remains to be
3 seen how successful that will be. We just viewed
4 it as an opportunity to make this infrastructure
5 available to service providers as a result of a
6 solicitation that we did some time ago, and also
7 an alternative to the incumbent franchisee or
8 other provider. And very much the same theory
9 that is bring considered in terms of the Verizon
10 FiOS deployment that's going to happen over the
11 next seven years across the city.

12 CHAIRPERSON MENDEZ: Where in the
13 Bronx?

14 AVI DUVDEVANI: St. Mary's Housing
15 in the Bronx is possibly the next development that
16 would go online with one of our licensees.

17 CHAIRPERSON MENDEZ: Thank you very
18 much.

19 CHAIRPERSON BREWER: Joined by
20 Council Member Robert Jackson. Thank you, RJ.

21 COUNCIL MEMBER JACKSON: You're
22 welcome, Gale.

23 CHAIRPERSON BREWER: The question I
24 have too is in the Bronx and I know you've
25 explained this to me many times, again, how is

1
2 that deployment, if it is different from what you
3 are suggesting in terms of BPL. I know that
4 you've explained this to me many times.

5 AVI DUVDEVANI: Again, in the Bronx
6 it's using the advance cable infrastructure that
7 was deployed there. So it's using traditional Cat
8 5 to access the apartment. The licensee there has
9 the opportunity to do a provisioning of IP
10 telephony and low cost broadband through that
11 infrastructure and deliver it.

12 CHAIRPERSON BREWER: And then that
13 particular resident would be able, as we have
14 discussed, to see through the intercom in his or
15 her apartment what's coming in the front door?

16 AVI DUVDEVANI: Yeah, the intercom
17 works as a traditional intercom.

18 CHAIRPERSON BREWER: That would
19 also exist in Staten Island?

20 AVI DUVDEVANI: Yes, ma'am.

21 CHAIRPERSON BREWER: They should be
22 excited. They should be excited. So we will try
23 to go there and visit and make them see that it's
24 exciting.

25 AVI DUVDEVANI: Let me correct

1

2 that. There is no video service in Staten Island
3 for the intercom.

4

CHAIRPERSON BREWER: Okay. But
5 would there be under BPL? Could there be?

6

AVI DUVDEVANI: There could be.
7 Again, it's not something that was in the scope of
8 our demonstration project.

9

CHAIRPERSON BREWER: But there
10 could be?

11

AVI DUVDEVANI: Yes, ma'am.

12

CHAIRPERSON BREWER: Okay, that's
13 what the Bronx is attempting to do, albeit very
14 slowly. Are there other cities that you know of,
15 either through PTI or other information, that have
16 tall buildings that are trying to do this? Are
17 you to be congratulated?

18

AVI DUVDEVANI: The interest in the
19 innovation designation would allow some dialogue.
20 I haven't seen much yet. There's been some
21 excitement when the document was published, but I
22 haven't had much interaction with colleagues
23 elsewhere. Interestingly enough, not many housing
24 authorities throughout the country are PTI
25 members. I hope that might change a little bit so

1

2

we'll get some more information.

3

4

5

CHAIRPERSON BREWER: I'm sure it will. Did the Hope Six provide any money for this a long time ago, or you don't know?

6

AVI DUVDEVANI: I don't know.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

CHAIRPERSON BREWER: Because they supposedly did a lot of technology but I haven't seen it. Any questions, Council Member Jackson? Anything else? Thank you very much for all of your hard work. We look forward to visiting in Staten Island and then perhaps, as time goes on, looking at the project in Brooklyn would be very helpful. Okay? Thank you very much. I know we want to thank the staff for putting this together. I know that Jeff Baker, Colleen Pagter and John Russell--anyway, thank you.

CHAIRPERSON MENDEZ: I'd like to add my thank you to the staff of the Public Housing Subcommittee. Baaba Halm, our attorney and Ben Goodman, our policy analyst. Thank you.

CHAIRPERSON BREWER: So this hearing is adjourned. I think there has been a good discussion from NYCHA to see some of their innovative ways of supporting residents. It's a

1
2 challenge and we look forward to continuing the
3 discussion. Thank you very much. This hearing is
4 adjourned.

5

6

7

8

C E R T I F I C A T E

I, Donna Hintze certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature *Donna Hintze*

Date December 29, 2008