



Legislation Details (With Text)

File #:	Int 1090-2018	Version:	A	Name:	Requiring the department of correction to report on allegations of sexual abuse and sexual harassment on visitors.
Type:	Introduction	Status:	Enacted	In control:	Committee on Criminal Justice
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Enactment date:	1/20/2019	Enactment #:	2019/023		
Title:	A Local Law to amend the administrative code of the city of New York, in relation to requiring the department of correction to report on allegations of sexual abuse and sexual harassment on visitors				
Sponsors:	Daniel Dromm, Carlina Rivera, Brad S. Lander, Ben Kallos, Helen K. Rosenthal, Rory I. Lancman, Margaret S. Chin, I. Daneek Miller				
Indexes:	Report Required				
Attachments:	1. Summary of Int. No. 1090-A, 2. Summary of Int. No. 1090, 3. Int. No. 1090, 4. August 29, 2018 - Stated Meeting Agenda with Links to Files, 5. Hearing Transcript - Stated Meeting 8-29-18, 6. Minutes of the Stated Meeting - August 29, 2018, 7. Committee Report 9/6/18, 8. Hearing Testimony 9/6/18, 9. Hearing Transcript 9/6/18, 10. Proposed Int. No. 1090-A - 12/13/18, 11. Committee Report 12/18/18, 12. Hearing Transcript 12/18/18, 13. December 20, 2018 - Stated Meeting Agenda with Links to Files, 14. Hearing Transcript - Stated Meeting 12-20-18, 15. Minutes of the Stated Meeting - December 20, 2018, 16. Int. No. 1090-A (FINAL), 17. Fiscal Impact Statement, 18. Legislative Documents - Letter to the Mayor, 19. Local Law 23				

Date	Ver.	Action By	Action	Result
8/29/2018	*	City Council	Introduced by Council	
8/29/2018	*	City Council	Referred to Comm by Council	
9/6/2018	*	Committee on Criminal Justice	Laid Over by Committee	
9/6/2018	*	Committee on Criminal Justice	Hearing Held by Committee	
12/18/2018	*	Committee on Criminal Justice	Hearing Held by Committee	
12/18/2018	*	Committee on Criminal Justice	Amendment Proposed by Comm	
12/18/2018	*	Committee on Criminal Justice	Amended by Committee	
12/18/2018	A	Committee on Criminal Justice	Approved by Committee	Pass
12/20/2018	A	City Council	Approved by Council	Pass
12/20/2018	A	City Council	Sent to Mayor by Council	
1/20/2019	A	Administration	City Charter Rule Adopted	
1/24/2019	A	City Council	Returned Unsigned by Mayor	

Int. No. 1090-A

By Council Members Dromm, Rivera, Lander, Kallos, Rosenthal, Lancman, Chin and Miller

A Local Law to amend the administrative code of the city of New York, in relation to requiring the department of correction to report on allegations of sexual abuse and sexual harassment on visitors

Be it enacted by the Council as follows:

Section 1. Subdivision a of section 9-140 of the administrative code of the city of New York, as added by local law number 85 for the year 2015, is amended to read as follows:

a. Definitions. For the purposes of this section, the following terms have the following meanings:

Borough jail facility. The term “borough jail facility” means any department facility in which [inmates] incarcerated individuals are housed by the department and that is located outside Rikers Island.

City jail. The term “city jail” means any department facility in which [inmates] incarcerated individuals are housed by the department.

Complaint. The term “complaint” means a report made to the department or received by the department from any other city entity regarding an alleged act of sexual abuse, sexual harassment, or intervention against a visitor, including reports made on behalf of another person.

Intervention. The term “intervention” means an incident in which staff use their hands or other parts of their body, or other physical method to restrain, subdue, or compel a visitor to act or stop acting in a particular way.

Professional. The term “professional” [means a person who is] refers to people who are properly identified as providing services or assistance to [inmates] incarcerated individuals, including but not limited to lawyers, doctors, religious advisors, public officials, therapists, counselors, and media representatives.

Sexual abuse. The term “sexual abuse” includes any of the following acts against a visitor, performed by staff with or without consent of the visitor, including when such acts occur during the course of an otherwise authorized search procedure: (1) contact between the penis and the vulva or the penis and the anus, including but not limited to penetration, however slight; (2) contact between the mouth and the penis, vulva, or anus; (3) contact between the mouth and any body part where the staff has the intent to abuse, humiliate, arouse, or gratify sexual desire; (4) penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument; (5) any other intentional contact, either directly or through clothing, of or with the genitalia,

anus, groin, breast, inner thigh, or the buttocks where the staff has the intent to abuse, arouse, or gratify sexual desire; and (6) any attempt to engage in the activities described in paragraphs (1) through (5) of this definition.

Sexual harassment. The term “sexual harassment” means acts conducted by staff on visitors, including (1) any unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature; and (2) any verbal comments or gestures of a sexual nature, including demeaning references to gender, sexual orientation, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures.

Staff. The term “staff” means anyone other than an incarcerated individual who is directly employed by the department.

Visitor. The term “visitor” means any person who enters a city jail with the stated intention of visiting an [inmate] incarcerated individual at any city jail, or any person who is screened by the department for visitation purposes, including but not limited to professionals and any person who registers to visit an [inmate] incarcerated individual in the department’s visitor tracking system.

§ 2. Subdivision c of section 9-140 the administrative code of the city of New York, as added by local law number 85 for the year 2015, is amended to read as follows:

c. [The commissioner shall post a report containing the information in subdivision b of this section for the four quarters prior to January 1, 2016, to the extent that such information is available.] Within 90 days of July 1, 2019, and every six months thereafter, the department shall submit to the speaker of the council and the board of correction a report of alleged incidents of sexual abuse, sexual harassment and interventions against visitors by staff that occurred during the preceding six month period for which an investigation lasted longer than 90 days, provided that the information required in paragraphs 7 through 16 need not be included in such reports until the report due within 90 days of July 1, 2021. The information required by this subdivision shall be reported in a format capable of automatic processing. Such report shall include the following information for each allegation of sexual abuse, sexual harassment and intervention:

1. The date on which the incident occurred and whether the incident took place between the times of 7:00 AM and 3:00 PM, 3:00 PM and 11:00 PM, or 11:00PM and 7:00 AM;

2. Whether the incident occurred at Rikers Island or at a borough facility, and at which facility the incident occurred;

3. The method by which the incident was reported and the date of reporting;

4. Whether the alleged perpetrator completed staff training pursuant to subdivision f, and the last date such training was received;

5. The gender of the alleged victim;

6. Whether the alleged victim at the time of the incident was between the ages of 18-25, 26-35, 36-40, 41-60, over 60, or under 18;

7. Whether the alleged victim claimed that the perpetrator of the sexual abuse, sexual harassment or intervention intentionally selected them in whole or in part because of a belief or perception regarding the alleged victim's gender or sexual orientation, regardless of whether such belief or perception was correct;

8. Whether the alleged victim claimed that the perpetrator of the sexual abuse, sexual harassment or intervention intentionally committed the act in whole or in part because of a belief regarding the victim's gender or sexual orientation, regardless of whether such belief or perception was correct;

9. For interventions, whether emergency medical services was called;

10. The gender of the staff alleged to have engaged in sexual abuse, sexual harassment or an intervention against a visitor;

11. Whether the incident occurred in a restroom, a visitor's waiting area, or another location;

12. Whether the alleged victim is known to identify as transgender or intersex;

13. Whether the alleged victim is known to identify as lesbian, gay or bi-sexual;

14. The type of acts of sexual abuse or harassment as defined in subdivision a of this section;

15. For allegations of sexual abuse and harassment, whether such allegation consists of conduct

consistent with the definition of sexual abuse or harassment under section 115.6 of title 28 of the code of federal regulations and any successor regulation; and

16. Whether the incident occurred during the course of an otherwise authorized search of the visitor.

§ 3. Section 9-140 of the administrative code of the city of New York is amended by adding new subdivisions d through h to read as follows:

d. Within 90 days of July 1, 2019, and every six months thereafter, the department shall report to the speaker of the council and the board of correction a report of investigations of sexual abuse, sexual harassment and intervention against visitors by staff that were concluded during the preceding six-month period. Such report shall include the information set forth in paragraphs 1 through 16 of subdivision c of this section for each such concluded investigation of sexual abuse, sexual harassment and intervention; provided, however, that the information required in paragraphs 6 through 16 of subdivision c need not be included in such reports until the report due within 90 days of July 1, 2021. The information required by this subdivision shall be reported in a format capable of automatic processing. Reports made pursuant to this subdivision shall also include the following information for each such investigation:

1. Whether the department determined that the allegation was substantiated, unsubstantiated, or unfounded, and the date when such a determination was made; and

2. For substantiated allegations, whether the staff accused of sexual abuse, sexual harassment or intervention against a visitor resigned, retired, was suspended, placed on modified duty, placed on administrative leave or administered any other form of discipline, and whether criminal charges were brought.

e. Within 90 days of July 1, 2019, and every six months thereafter, the department shall submit to the council and post on its website the information required in subdivisions c and d of this section in the aggregate, including the number and percentage of each data point, provided that such information that cannot be aggregated need not be included in such report. Such reports shall include the number of cases pending for over 90 days. Such reports shall be stored on the department's website for at least ten years.

f. The department shall implement annual training regarding the treatment of visitors for staff who interact regularly with visitors. The department shall issue reports on such trainings, including descriptions of the training materials and the number of staff who have received the training. Such reports shall be submitted to the speaker of the council, the board of correction and posted on the department's website within 30 days of January 1 of each year.

g. The department shall ensure that all data collected pursuant to this section is securely retained, and shall retain such data indefinitely after the date of initial collection unless federal or state law requires otherwise.

h. The department shall report the information required pursuant to this subdivision notwithstanding any other provision of local law. Before making data collected pursuant to this section available to the speaker of the council, board of correction, and the public, the department shall remove an individual's name, all personal identifying information as defined by subdivision (a) of section 10-501, and any other information the disclosure of which would violate any federal or state laws.

§ 4. This local law takes effect immediately.

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12/12/18, 5:20PM