CITY COUNCIL CITY OF NEW YORK -----X TRANSCRIPT OF THE MINUTES of the JOINT COMMITTEES ON SMALL BUSINESS AND TRANSPORTATION -----X June 14, 2010 Start: 12:11 pm Recess: 2:41 pm HELD AT: Council Chambers City Hall BEFORE: Diana Reyna Chairperson, Small Business James Vacca Chairperson, Transportation COUNCIL MEMBERS: Council Member Gale A. Brewer Council Member Margaret S. Chin Council Member Daniel R. Garodnick Council Member Vincent M. Ignizio Council Member Letitia James Council Member Peter A. Koo Council Member G. Oliver Koppell Council Member Jessica S. Lappin Council Member Darlene Mealy Council Member Michael C. Nelson Council Member Ydanis Rodriguez Council Member Deborah L. Rose Council Member Eric A. Ulrich Council Member James G. Van Bramer

1

## A P P E A R A N C E S [CONTINUED]

James Vacca Opening Statement Chairperson Committee on Transportation

Diana Reyna Opening Statement Chairperson Committee on Small Business

Daniel R. Garodnick Opening Statement New York City Council Member

Michael Horodniceanu President Metropolitan Transit Authority Capital Construction

Lois Tendler Vice President Government and Community Relations New York City Transit

William Goodrich Program Executive 2<sup>nd</sup> Avenue Subway Project Metropolitan Transit Authority Capital Construction

Claudia Wilson Public Liaison Metropolitan Transit Authority Capital Construction

Ronnie Hakim General Counsel Metropolitan Transit Authority Capital Construction

Giuseppe Pecora President 2<sup>nd</sup> Avenue Business Association

## A P P E A R A N C E S [CONTINUED]

Robin Pocker J. Pocker and Son Small Business Owner 63<sup>rd</sup> and Lexington

Eldad Gothelf Urban Planner Herrick Feinstein

Theresa Bomeo Staff Member Office of Daniel R. Garodnick New York City Council Member

Barry Schneider Community Board 8

Representative Senator Kruger

Keith Powers Representative Assemblyman Jonathan Bing

David Cohn President Building Association 300 East 85<sup>th</sup> Street

Hunter Armstrong Executive Director CIVITAS

Portis Hicks Resident East 72<sup>nd</sup> Street

Jared Stone Resident Upper East Side

1	COMMITTEES ON SMALL BUSINESS 4 AND TRANSPORTATION
2	CHAIRPERSON VACCA: Okay. Thank
3	you, ladies and gentlemen. I'll now call this
4	meeting to order. My name is James Vacca and I
5	chair the Committee on Transportation. I'd like
б	to welcome everyone to this Joint Hearing of the
7	Committee on Transportation and the Committee on
8	Small Business, chaired by my colleague Council
9	Person Diana Reyna.
10	Today's hearing will focus on the
11	progress of the $2^{nd}$ Avenue Subway Project which is
12	absolutely essential to alleviating severe
13	overcrowding on the Upper East Side. A proposal
14	to build the 2 <sup>nd</sup> Avenue Subway has been discussed
15	as early as 1929. Work actually started in the
16	1960s but was stopped during the City's major
17	fiscal crisis of the 1970s.
18	One of the reasons we're here today
19	is to make sure that we don't have déjà vu all
20	over again, that the current fiscal crisis does
21	not derail this project once more.
22	I remember hearing about this
23	project when I was a young child. And I have to
24	tell you that where I may have heard about it when
25	I was much younger, I now hope that it's finished

1	COMMITTEES ON SMALL BUSINESS 5 AND TRANSPORTATION
2	before my demise. It's been that long. And those
3	of us who would like better public transportation
4	are hoping that further delays do not derail this
5	project any more.
6	The groundbreaking took place on
7	April $12^{th}$ 2007 and construction is planned in four
8	phases. We're now in Phase 1. Phase 1 will
9	extend the Q-Train to run from $103^{ m rd}$ to $67^{ m th}$ Street
10	with stations along $2^{nd}$ Avenue at $2^{nd}$ , 86 $^{th}$ and 96 $^{th}$
11	and a stop at $63^{ m rd}$ and Lexington to allow riders to
12	travel to the West Side into Queens.
13	Currently Phase 1, I understand, is
14	going to be finished now by 2016. Phase 2 would
15	extend the $2^{nd}$ Avenue tunnel from 96 <sup>th</sup> to 125 <sup>th</sup> .
16	Phase 3 would extend the line to Houston Street.
17	Phase 4 would extend service from Houston Street
18	to Hanover Square and Lower Manhattan.
19	One concern we have is that this
20	project is already starting to resemble a soap
21	opera. Unfortunately the impact on residents and
22	businesses is no laughing matter. In 2005, MTA
23	Chairman Peter Calico insisted that Phase 1 of the
24	2nd Avenue Subway would be completed by 2012. Two
25	years later at the groundbreaking, residents were

1	COMMITTEES ON SMALL BUSINESS 6 AND TRANSPORTATION
2	told the project would be finished in 2013. Then
3	the MTA ran a subway ad stating the $2^{ m nd}$ Avenue line
4	would be completed by 2014, calling this overdue
5	but excellent news. Then the ad was changed to
6	say 2015. Then the MTA stopped running the ads.
7	Now we're told the project will be completed by
8	December of 2016.
9	As with many MTA projects of this
10	size, we have seen cost overruns as well, with
11	projections rising from \$3.8 billion to \$4.5
12	billion. We need to know are these numbers still
13	accurate or did we get off track again and see
14	costs balloon.
15	We are also here to talk about
16	impact. Although this project promises to greatly
17	benefit East Side residents and businesses in the
18	end, right now we have businesses impacted by
19	horrendous traffic, loss of sidewalk space, and a
20	loss of visibility. Some businesses have already
21	closed down because of this disruption and it's
22	estimated $1/3$ of the businesses in the area may be
23	forced to close before construction is completed.
24	Residents have also been affected.
25	The MTA has plans to evict and relocate hundreds

1	COMMITTEES ON SMALL BUSINESS 7 AND TRANSPORTATION
2	of residents to make way for subway entrances and
3	to reinforce buildings that would otherwise be
4	damaged by blasting. There was also legitimate
5	concern about the future. Although Phase 1 of
6	this project appears to be fully funded, the
7	Federal, State and City governments will be coping
8	with the impact of this recession for many years
9	to come. How realistic is it that the rest of the
10	$2^{nd}$ Avenue line will be completed when there are no
11	guarantees that the other phases will be fully
12	funded?
13	We're looking at projects going on
14	and on for many, many years to come. My
15	understanding is that Phase 4 estimates now
16	indicate will take us through 2030. We have to
17	question. Is the money there? Number one.
18	Number two, will 2030 slip to 2040 or beyond?
19	What is the commitment to this project? Cost and
20	timetable.
21	All right. I'd now like to
22	introduce those members of the Council that are
23	here. To my extreme right is Mr. Dan Garodnick;
24	Council Member Peter Koo; Council Member Vincent
25	Ignizio to my left; down below is Council Person

1	COMMITTEES ON SMALL BUSINESS 8 AND TRANSPORTATION
2	Jessica Lappin; and Letitia James. Okay.
3	[Pause]
4	CHAIRPERSON VACCA: Yes. There
5	will be members coming in and out today because of
6	budget meetings. Okay? Let me introduce to you
7	now my Co-Chair, Council Member Diana Reyna.
8	CHAIRPERSON REYNA: Thank you so
9	much Mr. Chair. I just wanted to say good
10	afternoon. My name is Diana Reyna, Chair of the
11	Committee on Small Businesses. I'd like to thank
12	my fellow Co-Chair, Chair Vacca for agreeing to
13	hold this Joint Hearing to examine the impact that
14	the construction of the 2nd Avenue Subway has had
15	on the local community and more specifically for
16	my purposes on small businesses in the area.
17	There are 220,000 small businesses
18	that reside in the City. These businesses account
19	for 98% of all businesses and employ a little over
20	1.5 million people which makes up more than half
21	of the City's entire private sector workforce. So
22	while we might think of these individual
23	businesses as small, their impact on the lives of
24	New Yorkers and on our economy is anything but.
25	2 <sup>nd</sup> Avenue, for example, is an area

1	COMMITTEES ON SMALL BUSINESS 9 AND TRANSPORTATION
2	known for being lined with countless businesses.
3	As everyone here knows the construction of a 2nd
4	Avenue Subway has been in plan for decades until
5	its implementation finally began with Phase 1 in
б	2007 as our Chair had indicated, since he was a
7	child.
8	While a whole host of issues has
9	resulted due to its construction, such as cost
10	overruns, delays and displacement of residents,
11	I'd like to specifically focus on the negative
12	effects on small businesses in the area. Business
13	owners have complained about typically expected
14	issues like blocked traffic, concentrated noise
15	and dust and the heavy presence of construction.
16	However more serious issues like
17	experiencing construction related structural
18	damages as well as the substantial loss of revenue
19	beyond what was expected during the current
20	economic downturn has also been reported by many
21	businesses.
22	As Chair Vacca had already
23	mentioned, visibility is a huge component of
24	operating your business. And when you're blocked,
25	visibility is highly a factor in revenue loss.

1	COMMITTEES ON SMALL BUSINESS 10 AND TRANSPORTATION
2	And so the compound between this particular
3	construction taking place and the effects of a
4	down turned economy has significantly affected
5	these businesses.
6	A recent survey cited 90% of
7	businesses in the corridor of construction having
8	been negatively impacted. And that a third of the
9	businesses in that area reported that they may be
10	forced to close before construction is completed.
11	It is crucial that the MTA act to support these
12	businesses and keep them from suffering any
13	damages that are no fault of their own, whether it
14	be structural or financial.
15	While it is encouraging that the
16	agency has talked about compensating those who
17	have experienced construction related damages and
18	taken steps to provide advance notice of
19	construction projects to members of that
20	community, I want to make sure that such efforts
21	have the potential to significantly lessen the
22	burdens businesses have faced due to this project.
23	Small businesses have suffered enough during the
24	last couple of years. And anything we can do to
25	lessen that suffering will help to strengthen this

1	COMMITTEES ON SMALL BUSINESS 11 AND TRANSPORTATION
2	important sector of our economy.
3	More specifically if the MTA can
4	share with this Committee concerning any
5	relocation funds that have been set up for
6	businesses to have as an option. We've explored
7	this in the past with unrelated rezonings where
8	industrial and manufacturing spaces and businesses
9	impacted by rezonings have had the opportunity to
10	receive aid in relocating.
11	And obviously businesses such as
12	the corridor where these businesses exist today
13	with very little to no visibility would need to
14	begin to establish their businesses in a new
15	location, hence having to deal with what would be
16	the unexpected of providing what would be the
17	future of sustainability.
18	And so I want to thank all who have
19	come to participate today. I would like to have a
20	productive hearing and the further exploration of
21	anything that you are currently doing and the
22	exploration of anything that you may be suggested
23	today for further discussion. Thank you.
24	CHAIRPERSON VACCA: Thank you
25	Chairperson Reyna. I'd like to introduce members

1	COMMITTEES ON SMALL BUSINESS 12 AND TRANSPORTATION
2	that have arrived. To my left Council Person
3	Debbie Rose; down below, Council Member Ydanis
4	Rodriguez.
5	I'd like to call on Councilman Dan
6	Garodnick.
7	COUNCIL MEMBER GARODNICK: Thank
8	you very much Mr. Chairman, Chair Vacca, Chair
9	Reyna. My name is Dan Garodnick and I represent
10	the $4^{ ext{th}}$ Council District which includes some of the
11	2nd Avenue Subway construction, including the
12	launch box as it is known. And while I have
13	consistently supported the 2nd Avenue Subway and
14	still support the 2nd Avenue Subway because of its
15	enormous potential to alleviate burdens of
16	overcrowding for East Side passengers on both our
17	subway and bus lines. There are serious concerns
18	with businesses and residents along the
19	construction corridor about the impact that the
20	construction has imposed on their daily lives.
21	Business is down considerably and
22	the pathways are narrow and it's difficult for
23	these local entities to get noticed. Residents
24	have appropriately expressed concerns about
25	blasting and other noise from the site. And some

1	COMMITTEES ON SMALL BUSINESS 13 AND TRANSPORTATION
2	have even needed to be relocated because their
3	buildings have become less habitable, others, of
4	course, will be permanently relocated.
5	To their credit the MTA has worked
6	with my office and the other offices to take some
7	steps to address these issues. Let me note that
8	we have worked on partnership. We've got
9	representative here from Senator Kruger,
10	Assemblyman Bing, Senator Serrano, Assemblyman
11	Kellner, of course, Council Member Lappin who is
12	here and Borough President Stringer. We have all
13	worked together and with the MTA's participation
14	we launched a Shop 2 <sup>nd</sup> Avenue campaign to promote
15	local businesses.
16	The MTA was responsive to our
17	request to post Shop 2 <sup>nd</sup> Avenue information on
18	their website including a map of businesses in the
19	construction zone as well as adding signage on the
20	fencing. The Shop 2 <sup>nd</sup> Avenue initiative also
21	brought a heightened awareness of the plight of $2^{nd}$
22	Avenue businesses to the public as the news media
23	increased their coverage of 2 <sup>nd</sup> Avenue business
24	concerns.
25	I have also worked with attorneys

1	COMMITTEES ON SMALL BUSINESS 14 AND TRANSPORTATION
2	at Hughes, Hubbard and Reed to ensure that $2^{nd}$
3	Avenue businesses could become a 501(c)(3)(6)
4	organization which allows them to advocate for
5	themselves and also to receive grant funds. I
6	want to note that the president of the $2^{nd}$ Avenue
7	Business Association, Joe Pecora is here. We look
8	forward to hearing from him today and we thank you
9	for all of his advocacy. Unfortunately a bill at
10	the State level to award direct grants to these
11	businesses was not signed by the Governor.
12	I have also worked with my
13	colleagues in government to address needs of
14	residents in the area whose lives will be
15	interrupted as repairs are being done to their
16	buildings. Again to be fair, not all of the
17	problems here were caused by the 2 <sup>nd</sup> Avenue
18	construction. There are a lot of old and
19	deteriorated buildings in the corridor and the
20	work may have simply exacerbated a pre-existing
21	condition in some situations.
22	There are also additional concerns
23	about noise, the timing of the work being
24	conducted, as well as the general safety of
25	everyone in the area. And we hope to address some

1	COMMITTEES ON SMALL BUSINESS 15 AND TRANSPORTATION
2	of those issues at this hearing today.
3	In short the work, while extremely
4	important, has caused disruptions at all levels.
5	And we thank the residents and the businesses who
6	are in the area for bearing the burden of this
7	construction for all the rest of us. I hope that
8	we can conceive of additional ways to help reduce
9	the pain for them. And of course I encourage my
10	colleagues and all New Yorkers to go up to the
11	site and support all of the local businesses that
12	are struggling there today. Thank you again Chair
13	Vacca and Chair Reyna for the opportunity to say a
14	few words.
15	CHAIRPERSON VACCA: Thank you and
16	I'd like to mention we've been joined by Council
17	Member Ulrich. Okay. Ms. Tendler, we're joined
18	byokay, we're joined by Lois Tendler from the
19	MTA. Michael Horodniceanu from the Capital
20	Construction Division of the MTA, William Goodrich
21	is here, okay, and also from the MTA. Mr.
22	Horodniceanu do you want to open up?
23	MR. MICHAEL HORODNICEANU: Indeed.
24	Good afternoon. My name is Michael Horodniceanu
25	and I am the President of MTA Capital

1	COMMITTEES ON SMALL BUSINESS 16 AND TRANSPORTATION
2	Construction. As you are aware MTA Capital
3	Construction is responsible for building the MTA's
4	mega-projects including the 2 <sup>nd</sup> Avenue line.
5	I would like to take this
6	opportunity to thank you for inviting me here
7	today to discuss our progress with the 2nd Avenue
8	Subway Project. As many of you know the 2nd
9	Avenue Subway is a planned 8.5 mile run from 125 $^{ m th}$
10	Street in Harlem to Hanover Square in the
11	Financial District. The line will bring much
12	needed additional service to residents of the East
13	Side of Manhattan and relieve overcrowding on the
14	Lexington Avenue line.
15	Currently we are building Phase 1
16	of the new line. When completed Phase 1 subway
17	service which is projected to carry over 200,000
18	weekday riders on the day it opens, will be an
19	extension of the existing Q service in Manhattan.
20	Q service will operate along $2^{nd}$ Avenue from 96 <sup>th</sup>
21	Street to $63^{rd}$ where it will divert west along the
22	existing 63 <sup>rd</sup> Street line, stopping at Lexington
23	Avenue, 63 <sup>rd</sup> Street Station. Q service will then
24	continue west under Central Park on existing
25	tracks that are currently not being used for

1	COMMITTEES ON SMALL BUSINESS 17 AND TRANSPORTATION
2	passenger service and then head south to the
3	existing $57^{th}$ Street/ $7^{th}$ Avenue Station and on to
4	Lower Manhattan and Brooklyn.
5	The line is scheduled to be in
6	service by the end of 2016. Phase 1 work includes
7	construction of new stations at 96 <sup>th</sup> Street, 86 <sup>th</sup>
8	Street and 72 <sup>nd</sup> Street and reconstruction of the
9	existing Lexington Avenue/63 <sup>rd</sup> Street Station, with
10	addition of new entrances at 3 <sup>rd</sup> Avenue.
11	The budget for Phase 1 is \$4.451
12	billion which is funded through a combination of
13	30% Federal and 70% State funding. As of May $31^{st}$ ,
14	\$1.529 billion has been awarded for engineering
15	and construction including a tunnel boring
16	contract from 92 <sup>nd</sup> to $63^{ m rd}$ Street, the 96 <sup>th</sup> Street
17	heavy civil instruction work as well as the $86^{th}$
18	Street excavation, utility relocation and road
19	decking contract.
20	Work on these contracts has
21	resulted in 3 main active construction sites that
22	can be seen from 91 $^{ m st}$ to 100 $^{ m th}$ Street, from 82 $^{ m nd}$ to
23	$87^{th}$ Street, and from $69^{th}$ to $73^{rd}$ Street. By the
24	end of 2010 we expect to award 2 additional
25	contracts. The 72 <sup>nd</sup> Street Station cavern

1	COMMITTEES ON SMALL BUSINESS 18 AND TRANSPORTATION
2	excavation for which we actually have alreadyI
3	have an apparent low bidder, and the Lexington
4	Avenue/63 <sup>rd</sup> Street Station reconstruction.
5	Today we have achieved a number of
6	project milestones including the relocation of
7	utilities, soil and rock excavation, creation of
8	access shafts for the $72^{nd}$ Street Station and
9	completion of the launch box where the tunnel
10	boring machine was assembled. In fact just last
11	month we celebrated an important milestone sending
12	the tunnel boring machine on its way, mining the
13	tunnels through which the 2nd Avenue Subway will
14	travel.
15	Phase 1 of the 2 <sup>nd</sup> Avenue project is
16	currently forecast to be within budget and
17	completed on schedule by the end of 2016. Through
18	May 31 <sup>st</sup> , 2010, we have committed about \$750
19	million for construction contracts. To say that
20	building a subway in a fully built, dense, urban
21	environment is a challenge would be an
22	understatement. And we are acknowledging that.
23	Construction of this magnitude is
24	impossible to undertake unnoticed, especially
25	considering the types of activities associated

1	COMMITTEES ON SMALL BUSINESS 19 AND TRANSPORTATION
2	with building a new subway line. The utility
3	relocation, building protection, property
4	acquisition and maintenance of pedestrian and
5	vehicular traffic are but a few of the issues
6	encountered on a daily basis.
7	However we plan for and mitigate
8	the impacts of construction is what counts here.
9	And it is because we anticipated the complexity of
10	working in such an environment and have prepared
11	for it that construction is successfully underway.
12	Throughout the project's history we
13	have sought to inform and engage the public in the
14	planning, design and construction of this project.
15	During the Manhattan East Side Alternative Study
16	which began in 1995, and was the precursor to the
17	2nd Avenue Subway Project, meetings were held to
18	discuss all aspects of the project.
19	This approach continued throughout
20	the course of the Environmental Impact Statement
21	Study and the subsequent Supplemental and finally
22	for the full length of the line. Since 1995 our
23	2nd Avenue Subway Project team has continued to
24	meet with elected officials, special panels, task
25	forces, community and neighborhood based

1	COMMITTEES ON SMALL BUSINESS 20 AND TRANSPORTATION
2	organizations, various institutions along the
3	proposed route, residential and business groups as
4	well as unaffiliated groups of individuals.
5	In addition official MTA public
6	hearings are held at various stages throughout the
7	process at which the public has been able to
8	express their views and opinions. Because
9	Community Boards are charged with representing
10	defined geographic areas, they offer an ideal
11	forum for disseminating information and getting
12	public feedback about the project. Thus our main
13	outreach efforts are usually directed at Community
14	Boards.
15	With respect to the 2nd Avenue
16	Subway Project our primary outreach has been
17	directed at Community Board 8 and 11 as the Phase
18	1 work falls within their jurisdiction. Community
19	Board meetings have provided an ongoing forum for
20	the 2nd Avenue Subway Project team to update the
21	public on the project and for the public to
22	provide their feedback.
23	I would also like to note our
24	ongoing work with the local elected officials to
25	assist the community, Council Member Garodnick,

1	COMMITTEES ON SMALL BUSINESS 21 AND TRANSPORTATION
2	Lappin and Mark-Viverito, are strong advocates for
3	their constituents. To address specific issues we
4	have had many site tours of the work zone with
5	them and their staff. And I look forward to
6	continuing to work with them on this project.
7	In addition the project team has
8	been doing active ground level outreach in
9	specific neighborhoods affected by the 2nd Avenue
10	Subway, both to keep residents and business
11	informed of the work schedule and progress, and to
12	address any concerns they may have.
13	Given the duration of this project
14	and the intensity of its impact, we knew that a
15	special effort was warranted in communicating with
16	the business community. In the winter of 2006 and
17	again in the spring of 2007, prior to the start of
18	any 2 <sup>nd</sup> Avenue construction, project outreach
19	personnel canvassed every business established
20	within the 2nd Avenue Subway right of way to
21	introduce themselves and to provide information
22	concerning the impeding construction and its
23	impacts.
24	And as the construction contracts
25	have been awarded, project staff and the

1	COMMITTEES ON SMALL BUSINESS 22 AND TRANSPORTATION
2	construction managers continue to walk the entire
3	worksite on a regular basis to discuss with each
4	business upcoming construction activities and to
5	identify individual needs and concerns and
6	wherever possible, address them. For example,
7	when one business lost its only access to the
8	basement because construction activities required
9	that its cellar door be sealed, our contractor
10	actually built an additional entrance to the
11	basement for them.
12	Since construction began in August
13	of 2007, project staff have worked closely with
14	the affected businesses to address s their
15	concerns. We regularly attend $2^{nd}$ Avenue business
16	association meetings with business owners,
17	representatives of the Mayor's Office and the New
18	York City Department of Small Business Services as
19	well as local elected officials to address
20	concerns of specific businesses.
21	During the regular 2 <sup>nd</sup> Avenue
22	Business Association meetings and in discussion
23	with gingival businesses, project staff attempt to
24	assist businesses as best we can given our
25	limitation as a public agency. Although we are

1	COMMITTEES ON SMALL BUSINESS 23 AND TRANSPORTATION
2	unable to offer any financial assistance, we have
3	and continue to consider any reasonable
4	suggestions to mitigate the impact of the project
5	on their businesses.
6	Over the past three years we have
7	put in place a number of strategies to mitigate
8	construction impacts on nearby businesses. And
9	they include: employing a full time public
10	outreach person who works in one of the 2nd Avenue
11	Subway field offices in close proximity to the
12	construction site and deals directly with
13	individual businesses as well as area residents;
14	providing high visibility signage around
15	construction sites that incorporate the individual
16	logo of each business and directs the public to
17	individual establishments; posting project look-
18	ahead schedule and construction notices on
19	bulletin boards at the project sites; posting
20	project information including environmental
21	documents and any formal community presentation on
22	MTA's website; and working directly with the $2^{nd}$
23	Avenue Business Association in developing the Shop
24	2 <sup>nd</sup> Avenue campaign which is comprised with
25	specifically designed logo posters and brochures

1	COMMITTEES ON SMALL BUSINESS 24 AND TRANSPORTATION
2	listing all businesses in the affected work zone
3	along with their address, phone numbers and
4	websites.
5	Additionally these posters have
б	been installed in the fare control areas of subway
7	stations adjacent to the 2nd Avenue Subway
8	construction as well as distributed as a brochure
9	to individual businesses, Community Boards and the
10	offices of local elected officials.
11	I would just like to note that in
12	the first of a kind effort for the MTA, we created
13	a dedicated webpage listing 2 <sup>nd</sup> Avenue businesses
14	near the construction zone with their contact
15	information and logos. We have been open and
16	honest with the community and the area businesses
17	about anticipated impacts of construction. During
18	the planning phases, the anticipated construction
19	impacts were outlines in presentations at
20	Community Board forums, individual discussion with
21	businesses and the EIS.
22	As I said earlier this is a massive
23	undertaking within the confines of a dense, urban
24	environment. And even as construction proceeds,
25	we continue to anticipate and respond to community

1	COMMITTEES ON SMALL BUSINESS 25 AND TRANSPORTATION
2	concerns and I want to assure that we take these
3	concerns extremely serious.
4	Our contractor is required to
5	comply with the New York City Noise Control Code
6	and its regulation. Our New York City DOT
7	stipulation allows work above ground on Monday to
8	Friday, 7:00 AM to 10:00 PM and Saturdays from
9	10:00 AM to 7:00 PM. Work under ground is allowed
10	24 hours a day, 7 days a week.
11	It should be noted that the MTA and
12	the City of New York in agreeing to allow the
13	contractor to work these long hours made a
14	conscious tradeoff, longer and perhaps more
15	disruptive hours of work were chosen in order to
16	shorten the duration that the work will be in any
17	one area. In addition to work hour restrictions,
18	our contractors are required to monitor and
19	measure sound levels for public exposure to noise
20	due to construction and to take necessary noise
21	mitigation measures. One such method you may have
22	seen around the site are noise blankets hanging
23	from construction fencing.
24	In order to minimize dust from our
25	construction sites, our contractor implemented a

1	COMMITTEES ON SMALL BUSINESS 26 AND TRANSPORTATION
2	number of dust mitigation measures. This includes
3	wetting down construction areas, removing mud and
4	dirt from vehicles leaving the site, using closed
5	chutes to handle debris, and covering stockpiles
б	with plastic tarps.
7	In addition to concerns about noise
8	and dust, when heavy construction begins, people
9	are concerned about movement of pests such as
10	rats. We have heard and responded to this issue
11	as well. In addition to the rodent control plan
12	that our contractor is required to implement, we
13	have implemented additional recommendations from
14	the New York City Department of Health which
15	include additional bait stations, weekly
16	monitoring and rebaiting and relocating bait
17	stations based on observed activity. In addition
18	we participate in a weekly Mayoral Interagency
19	Task Force to deal with rodent activity throughout
20	the City.
21	Because we recognize that nothing
22	can take the place of seeing for ourselves what is
23	going on at our construction site, we have
24	personnel walk the sites on a daily basis to check
25	for site cleanliness and identify issues so they

1	COMMITTEES ON SMALL BUSINESS 27 AND TRANSPORTATION
2	can be addressed immediately. Our safety
3	engineers and inspectors are on site to make sure
4	proper protections are set up for the workers and
5	the public. We have a traffic coordinator on
6	staff who reviews all maintenance and protection
7	of traffic plans for pedestrians and vehicular
8	safety and ensures sufficient signage. Our entire
9	team, both staff and contractors, work together to
10	ensure safe worksites for both the workers and the
11	public.
12	We appreciate the community's
13	perspective and the issues they bring to our
14	attention. We have evaluated every mitigation
15	strategy suggested and have complied with all
16	reasonable requests. For example in response to
17	community requests, we installed additional
18	lighting at 86 <sup>th</sup> Street. Another request led us on
19	a walkthrough of the near Metropolitan Hospital
20	with hospital staff to identify locations where
21	additional signage would improve pedestrian
22	safety. Those signs have now been installed.
23	These examples are only a very small sample of the
24	numbers of requests and suggestions that we
25	respond to.

1	COMMITTEES ON SMALL BUSINESS 28 AND TRANSPORTATION
2	To conclude, the 2nd Avenue Subway
3	Project will improve the lives of New Yorkers by
4	enhancing the transportation network, bringing new
5	businesses to the East Side and accommodating the
6	needs of an ever increasing population. The goal
7	is to complete this project on schedule and with
8	the minimum possible disruption to the residents
9	and businesses of New York City. Rest assured
10	that our proactive community outreach will
11	continue and that we will fully cooperate with any
12	efforts undertaken by other governmental agencies
13	to support the $2^{nd}$ Avenue business community. I am
14	now happy to answer any questions you might have.
15	CHAIRPERSON VACCA: Thank you. I'd
16	like to welcome Council Member Oliver Koppell;
17	Council Member Mike Nelson; and Council Member
18	Darlene Mealy who have joined us, and Margaret
19	Chin.
20	Your testimony, let me go into your
21	testimony a little bit because your testimony does
22	not make reference to future phases. Do we have
23	Phase 2, 3 and 4? Is there an anticipation?
24	'Cause my understanding was that in 2004, we had
25	preliminary designs. And I don't know if your

1	COMMITTEES ON SMALL BUSINESS 29 AND TRANSPORTATION
2	intention is still to proceed with that, with
3	those subsequent phases.
4	MR. HORODNICEANU: At this point my
5	focus is on completing Phase 1. Phase 2, 3 and 4
6	are subject to future budgets and future
7	allocations and they are not part of what I am
8	currently doing. The preliminary engineering does
9	exist as you mentioned. But we are at this point
10	not dealing with that. We are trying to complete
11	this part of the project, that is Phase 1.
12	CHAIRPERSON VACCA: Let me clarify.
13	First of all, do you have all the money in place
14	for Phase 1 that you need? Do you have all the
15	commitments for Phase 1?
16	MR. HORODNICEANU: The Phase 1, if
17	you know our capital program 2010-2014 fully funds
18	Phase 1.
19	CHAIRPERSON VACCA: Okay. Is there
20	any money for Phase 2?
21	MR. HORODNICEANU: Not that I know
22	at this particular point.
23	CHAIRPERSON VACCA: If we're
24	talking 2014, there would be a 5-year plan and a
25	10-year plan, am I correct? Isn't there a capital

1	COMMITTEES ON SMALL BUSINESS 30 AND TRANSPORTATION
2	plan that gives you
3	MR. HORODNICEANU: [Interposing]
4	The capital plan that was approved in Albany was a
5	2010-2014, it's a 5-year capital plan.
6	CHAIRPERSON VACCA: All right. How
7	much money is Phase 2 going to cost?
8	MR. HORODNICEANU: Quite frankly I
9	do not know at this point but I would be glad to
10	get back to you.
11	CHAIRPERSON VACCA: If there are
12	you committed? Is the MTA going to seek Phase 2,
13	3 and 4 or just accept Phase 1 and end the project
14	there?
15	MR. HORODNICEANU: I think that
16	this is at this point, MTA is committed to
17	complete Phase 1. And I'm sure that in future
18	capital programs, there will be consideration
19	given for the subsequent phases. But at this
20	point we are in Phase 1.
21	CHAIRPERSON VACCA: All right.
22	But Phase 2 is something that you would like but
23	you have no money and you're not committed to it
24	at this point.
25	MR. HORODNICEANU: At this point we

1	COMMITTEES ON SMALL BUSINESS 31 AND TRANSPORTATION
2	have no, no commitments on that.
3	CHAIRPERSON VACCA: But you have no
4	plans for a Phase 2, 3, 4?
5	MR. HORODNICEANU: When you say we
6	do notwe have preliminary designs, when you say
7	we do not have plans, this is really looking far
8	into the future. At this point we're working with
9	our governmental partners as I said to fully fund
10	the Phase 1 and we have done that.
11	CHAIRPERSON VACCA: Phase 2 would
12	not be able to begin unless you finish Phase 1?
13	Couldn't Phase 2 start if you had the money
14	simultaneously or tell me what your thinking is on
15	that?
16	MR. HORODNICEANU: I would say to
17	you that it will be quite frankly prudent to
18	complete Phase 1 and then at that point move into
19	Phase 2 given that the funding is in place. And
20	that is something that is going to be allowed to
21	be, I assume, considered in the future for funding
22	but not at this point.
23	CHAIRPERSON VACCA: Weren't some
24	tunnels already done some years ago
25	MR. HORODNICEANU: [Interposing]

1	COMMITTEES ON SMALL BUSINESS 32 AND TRANSPORTATION
2	Yes. In fact there are tunnels under $2^{nd}$ Avenue
3	going from 99 <sup>th</sup> Street going up to 125 <sup>th</sup> Street with
4	pieces missing. And the major pieces missing
5	there are primarily the stations.
6	CHAIRPERSON VACCA: So we basically
7	started Phase 2.
8	MR. HORODNICEANU: If you consider
9	that we started Phase 2 in the 70s, the answer is
10	yes.
11	CHAIRPERSON VACCA: The tunnels.
12	MR. HORODNICEANU: The tunnels,
13	yes. But the tunnels were done in the 70s, yes.
14	CHAIRPERSON VACCA: Right. Are
15	they still usable today if the remainder of the
16	money was allotted for the stations?
17	MR. HORODNICEANU: We are actually
18	utilizing the tunnels between $99^{th}$ and $105^{th}$ Street
19	for the tail tracks for the $2^{nd}$ Avenue, so yes they
20	are usable.
21	CHAIRPERSON VACCA: They are
22	usable.
23	MR. HORODNICEANU: Yes.
24	CHAIRPERSON VACCA: So what we need
25	is a commitment from the State to fund Phase 2

1	COMMITTEES ON SMALL BUSINESS 33 AND TRANSPORTATION
2	which you do not have right now.
3	MR. HORODNICEANU: That's correct.
4	CHAIRPERSON VACCA: Okay. When you
5	spoke about the capital plan today, when
6	MR. HORODNICEANU: Oh and by the
7	way
8	CHAIRPERSON VACCA:I'm sorry.
9	MR. HORODNICEANU:the question
10	is also to have some Federal money in there. So
11	that's clearly for the future to roll out.
12	CHAIRPERSON VACCA: When you look
13	at the 2nd Avenue Subway, what do you estimate?
14	Should we have Phase 2, 3 and 4, what would be the
15	total cost?
16	MR. HORODNICEANU: Oh just I
17	really, it's so speculative that we'll get it to
18	you but I don't have it
19	CHAIRPERSON VACCA: [Interposing]
20	What would be the cost of Phase 2?
21	MR. HORODNICEANU: I truly do not
22	know but we will get it to you. I do not know the
23	number so rather than guessing, we'll get it to
24	you.
25	CHAIRPERSON VACCA: Phase 1, when it

1	COMMITTEES ON SMALL BUSINESS 34 AND TRANSPORTATION
2	went from \$3.8 billion to \$4.4 billion, you
3	mentioned that there were geo-technical risks,
4	there were design issues, construction management
5	issues, procurement delays. Describe the nature
6	of those factors which increased the cost of the
7	project.
8	MR. HORODNICEANU: What I can say
9	is that I joined MTA Capital Construction in
10	August of 2008. And at that time I've undertaken
11	a thorough review of all of the capital
12	construction projects. This is being one of them.
13	And I evaluated both budget and schedule. And
14	after a pretty exhaustive and thorough review, we
15	have, in effect, determined a range. And this was
16	presented in, I think, June or July, I don't
17	remember exactly of 2009 to theJuly, to the
18	Board.
19	And at that time we have
20	established a range that was really due to the
21	potential risks in the project. These are
22	projects that entail great risks. And we have
23	then within that range, we have pinpointed a
24	number that we felt comfortable that we can
25	deliver. And that's how the \$4.451 billion was

1	COMMITTEES ON SMALL BUSINESS 35 AND TRANSPORTATION
2	arrived at.
3	Now. If you ask the reasons that
4	that happened, there are many. And some of them
5	have to do with unexpected conditions such as the
б	geo-technical and others, as well as schedule
7	delays, the fact that we had to repackage. I
8	don't know to what extent you remember that there
9	was a Blue Ribbon Panel Committee that was formed
10	in order to advise MTA how to repackage their
11	contracts, that we lowered the costs. We started
12	to build at a time where there was an overheated
13	construction market and everything was coming up
14	higher than what was estimated to be. That quite
15	frankly is the opposite now, we are kind of
16	getting better pricing.
17	So all of these things together led
18	us to reevaluate both the schedule and the budget.
19	I would say to you that sometimes one tends to be
20	very aggressive on schedule and optimistic as to
21	what the price will be. And I believe that that
22	happened. And we established more realistic
23	dollar figures as well as schedule that we believe
24	we can deliver. And I have said it and was very
25	clear that you can, you know, I said that I can be

1	COMMITTEES ON SMALL BUSINESS 36 AND TRANSPORTATION
2	held accountable for delivering that at that
3	particular level.
4	So I still say the same thing. And
5	I look forward to delivering the project and be
6	one of the people that can cut the ribbon on that.
7	CHAIRPERSON VACCA: Is December
8	2016 the drop dead date for completion of this
9	job? Is that
10	MR. HORODNICEANU: [Interposing]
11	You're telling me if I'm going to drop dead by
12	then.
13	CHAIRPERSON VACCA: No. Inever.
14	Is that set in stone?
15	MR. HORODNICEANU: That's set as
16	far as I'm concerned in stone. But as much as, so
17	you should understand one thing, we have a variety
18	of factors that many times are unanticipated. And
19	at this time, yes, the date is holding and we are
20	doing our best to make sure that that's there.
21	Can I tell you that absolutely there will be no
22	delays and I will put my life on the line on that?
23	The answer is no because sometimes you do not know
24	what you find.
25	And I'll give you an example of
1	COMMITTEES ON SMALL BUSINESS 37 AND TRANSPORTATION
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2	what we found lately is that around 91 <sup>st</sup> Street, we
3	found that the quality of the rock was poor and we
4	needed to, we now are going to freeze the ground
5	in order to allow the TBM to go through. That
6	necessitated for us to restructure the whole
7	schedule to move the TBM that was supposed to
8	first go through the eastern tunnel to the western
9	tunnel. So these are things that we cannot
10	anticipate quite frankly. I don't have x-ray
11	vision to know what we're going to find in the
12	ground when it's there. So that was unfortunate
13	and we hope that this will not happen.
14	But at the same time I will give
15	you good news that we just opened the bids for the
16	72 <sup>nd</sup> Street and they are very competitive, well
17	within our original estimates, engineer's
18	estimates. So that's extremely good news.
19	So, you know, in terms of cost it
20	seems like it's going to be holding, in terms of
21	schedule, we are committed to the 2016 and we
22	believe that we'll finish it then. It's a very
23	high probability for us to finish that.
24	CHAIRPERSON VACCA: Okay. Council
25	Member Diana Reyna.

1	COMMITTEES ON SMALL BUSINESS 38 AND TRANSPORTATION
2	CHAIRPERSON REYNA: Thank you Mr.
3	Chair. I just wanted some clarification. As you
4	were explaining to our Chair concerning the cost
5	of construction and, you know, during an elevated
6	cost of doing construction, the economy at a boom,
7	there were certain price ranges that came in that
8	you have since then revisited.
9	MR. HORODNICEANU: Yes. We are, in
10	actuality we are revisioning it because we are
11	getting bids that are better
12	CHAIRPERSON REYNA: [Interposing]
13	Right.
14	MR. HORODNICEANU:and this is
15	not only here. This is throughout the City on all
16	our projects.
17	CHAIRPERSON REYNA: No, and it's to
18	be commended. I'm just trying to understand what
19	was the cost savings or what is the cost savings?
20	MR. HORODNICEANU: These are
21	primarily future cost savings that we expect to
22	have. And what we have done here was also when
23	you get a better price you're actually better able
24	to have an assurance that you will finish within
25	the budgeted amount of dollars. It is not that we

1	COMMITTEES ON SMALL BUSINESS 39 AND TRANSPORTATION
2	are creating savings that we can now use to do
3	other things. It's not happening that way. It is
4	the fact that we have a higher probability and
5	more assurances that we'll finish within the
6	budget and in this particular case the answer is
7	yes we are.
8	CHAIRPERSON REYNA: So the better
9	pricing is not necessarily a cost in operation
10	construction dollars that you're essentially
11	saving on but rather…
12	MR. HORODNICEANU: No, let me just
13	'cause I think that there is potentiallywe have
14	a lot of projects still to bid.
15	CHAIRPERSON REYNA: Um-hum.
16	MR. HORODNICEANU: Okay. And we
17	also, every project that we have, has not just the
18	hard dollars for construction but
19	CHAIRPERSON REYNA: [Interposing]
20	Um-hum.
21	MR. HORODNICEANU:since we do
22	encounter lots of issues, we have contingency
23	dollars on every contract. We have escalation
24	costs. We have soft costs. We have management.
25	We have many, many

1	COMMITTEES ON SMALL BUSINESS 40 AND TRANSPORTATION
2	CHAIRPERSON REYNA: Related?
3	MR. HORODNICEANU: Components.
4	CHAIRPERSON REYNA: Um-hum.
5	MR. HORODNICEANU: That make our
6	budget. So when we do get a good bid.
7	CHAIRPERSON REYNA: Um-hum.
8	MR. HORODNICEANU: Okay. That is
9	within the engineering estimate or just below, it
10	reinforces for us the belief that we will stay
11	within the budget. This is not money
12	CHAIRPERSON REYNA: [Interposing]
13	You're not renegotiating past contracts
14	MR. HORODNICEANU: [Interposing]
15	That is impossible to renegotiate past contracts.
16	That's why
17	CHAIRPERSON REYNA: [Interposing] I
18	just needed that clarification
19	MR. HORODNICEANU: [Interposing]
20	Yes.
21	CHAIRPERSON REYNA:I was
22	MR. HORODNICEANU: [Interposing]
23	Absolutely.
24	CHAIRPERSON REYNA: Understanding
25	the opposite

1	COMMITTEES ON SMALL BUSINESS 41 AND TRANSPORTATION
2	MR. HORODNICEANU: [Interposing]
3	No, no.
4	CHAIRPERSON REYNA:and so
5	MR. HORODNICEANU: [Interposing]
6	We're not.
7	CHAIRPERSON REYNA:I was up for
8	joy. But, you know, as far as the cost of an
9	additional billion dollars being poured into the
10	projects it was contradictory so that I wasn't
11	clear. I wanted to just understand the initial
12	date of completion communicated to the small
13	business, what was that?
14	MR. HORODNICEANU: I think there
15	were a number but the last time I think it was
16	2015 before I actually announced the end of 2016.
17	That's my recollection. I think it was in
18	February of 2008, I believe, or something like
19	that.
20	CHAIRPERSON REYNA: Well I know
21	that there was a press release in April of 2007
22	announcing the groundbreaking of Phase 1. And
23	then, you know, where a completion date on that
24	press release announced a 2013
25	MR. HORODNICEANU: [Interposing]

1	COMMITTEES ON SMALL BUSINESS 42 AND TRANSPORTATION
2	Right
3	CHAIRPERSON REYNA:completion
4	date.
5	MR. HORODNICEANU:and then there
б	are subsequent changes to that.
7	CHAIRPERSON REYNA: And, you know,
8	for the value of operating a business on what is
9	considered to be the corridor of 2 <sup>nd</sup> Avenue,
10	businesses obviously investing in the $2^{ m nd}$ Avenue
11	corridor or operating their small business on $2^{ m nd}$
12	Avenue
13	MR. HORODNICEANU: [Interposing]
14	Um-hum.
15	CHAIRPERSON REYNA:are working
16	around this particular time line. So I'm just
17	trying to understand, you know, correct me if I'm
18	wrong, the date has changed 4 times since then.
19	MR. HORODNICEANU: And we're
20	expecting that to change again.
21	CHAIRPERSON REYNA: And in the
22	meantime how many small businesses do you believe
23	have closed their doors since the press release
24	announcement in 2007?
25	MR. HORODNICEANU: I'm sorry.

1	COMMITTEES ON SMALL BUSINESS 43 AND TRANSPORTATION
2	Could you repeat that please?
3	CHAIRPERSON REYNA: How many small
4	businesses?
5	MR. HORODNICEANU: Yeah?
6	CHAIRPERSON REYNA: On 2 <sup>nd</sup> Avenue
7	have closed their doors since the press release
8	announcement of April of 2007?
9	MR. HORODNICEANU: I do not know
10	the exact number. So I
11	CHAIRPERSON REYNA: Does anybody
12	know?
13	MS. LOIS TENDLER: There's also
14	there definitely has been turnover in stores. I
15	know one business that recently turned over. I
16	mean that stores have closed
17	CHAIRPERSON REYNA: [Interposing]
18	If you can identify yourself Lois. Thank you.
19	MS. TENDLER:oh, I'm Lois
20	Tendler, I'm Vice President of Government and
21	Community Relations at New York City transit.
22	CHAIRPERSON REYNA: Thank you.
23	MS. TENDLER: There has been
24	turnover in stores. I would remind the Committee
25	as you well know this happens to coincide with the

1	COMMITTEES ON SMALL BUSINESS 44 AND TRANSPORTATION
2	recession that's been going on. There's been
3	turnover in stores. Some new people have come in
4	thankfully, aware of the construction outside
5	their front door because they can't avoid seeing
6	it.
7	I would also, to your other point,
8	Councilwoman, say that as soon asevery time the
9	date for completion is changed as soon as we knew
10	it was changing we communicated that as widely as
11	we could.
12	CHAIRPERSON REYNA: And I can
13	appreciate that. And I know that the enthusiasm
14	from the public answered a question that perhaps
15	they're monitoring. But I would like to know as
16	far as the MTA is concerned who is monitoring
17	every business that is closing down due to
18	MR. HORODNICEANU: [Interposing]
19	Number one
20	CHAIRPERSON REYNA:related or
21	unrelated, nevertheless, compounded by the
22	construction of the 2nd Avenue Subway line.
23	MR. HORODNICEANU: I do not believe
24	that we are doing that. And this is something
25	that it happens throughout the City and we do have

1	COMMITTEES ON SMALL BUSINESS 45 AND TRANSPORTATION
2	construction going on in many locations. Yes
3	indeed here is a very
4	CHAIRPERSON REYNA: [Interposing]
5	You, you've mentioned in your testimony that
6	you've employed a full time public outreach
7	person.
8	MR. HORODNICEANU: That's correct.
9	We are.
10	CHAIRPERSON REYNA: Is this
11	person's role including communicating to small
12	businesses?
13	MS. TENDLER: Yes.
14	MR. HORODNICEANU: Continuously.
15	CHAIRPERSON REYNA: And therefore
16	would have the ability to monitor what business is
17	no longer there.
18	MR. HORODNICEANU: Potentially we
19	can do that. I'm not at this point
20	CHAIRPERSON REYNA: [Interposing]
21	And that is not asked of today?
22	MR. HORODNICEANU: No because quite
23	frankly business close and open for a variety of
24	reasons. In the midst of the construction, when
25	we look at a building that is actually flanked to

1	COMMITTEES ON SMALL BUSINESS 46 AND TRANSPORTATION
2	the right and left of buildings that have had
3	problems, structural problems going back to 2006,
4	someone decided to actually, right now, open a new
5	business, I think it's a restaurant, in the 90s on
6	the east side ofso quite frankly these are
7	business-related things. And that we are
8	monitoring to see what we can do to help.
9	CHAIRPERSON REYNA: But how do you
10	monitor how you're going to help them if you don't
11	know what are the businesses that perhaps are
12	struggling and on the verge of shutting down and
13	the monitoring aspect of what businesses exist in
14	relation to how to assist them is necessary?
15	MS. TENDLER: We, as Dr.
16	Horodniceanu said in his testimony, we are very,
17	very actively involved with the 2 <sup>nd</sup> Avenue Business
18	Association. We meet regularly with them. We
19	also walk the site on a daily basis. So we see
20	what stores are actually there or not. We know
21	all the landlords and we know all the business
22	operators. They know how to reach us. We know
23	how to reach them. We hear about issues as they
24	come up, whether as we cited in the testimony
25	CHAIRPERSON REYNA: [Interposing]

1	COMMITTEES ON SMALL BUSINESS 47 AND TRANSPORTATION
2	I'm very happy to hear that
3	MS. TENDLER:you know, if a
4	store goes out and a new store comes in, for
5	instance, we will be out there asking for the logo
6	to replace the signage. So
7	CHAIRPERSON REYNA: [Interposing]
8	And so if I can just get an answer to my question
9	as far as the MTA monitoring, what you have
10	already stated are ongoing discussions, very
11	closely with the organization, the association of
12	small businesses on the $2^{nd}$ Avenue, as to how many
13	businesses have closed, displaced or forced to
14	relocate as a result of the construction.
15	MR. HORODNICEANU: Well we would
16	have really no knowledge that they close as a
17	result of the construction, with all due respect.
18	We are, there is a combination of factors here.
19	And there are businesses that have closed around
20	$1^{st}$ and $3^{rd}$ Avenues that potentially they have
21	noting to do with construction. So my point here
22	is that while we are very sympathetic and we are
23	going to be working and continue to work with the
24	business along $2^{nd}$ Avenue to make sure that they
25	prosper and we mitigate any impacts, we have no

1	COMMITTEES ON SMALL BUSINESS 48 AND TRANSPORTATION
2	way to determine which business closes and why.
3	Sometimes there are issues that the rents are
4	being renegotiated, there are many reasons why a
5	business sometimes just businesses run out of
6	their, you know, natural cycle. And we have no
7	way of determining why a business closes.
8	CHAIRPERSON REYNA: Well for the
9	sake of just expressing to the Committee what type
10	of assistance has been granted to these
11	businesses. Can you express to us how are you
12	assisting, you know, through the association or
13	otherwise, small businesses. And in relation to
14	the option of relocating.
15	MS. TENDLER: As we said in the
16	testimony, we're a public agency and we cannot
17	provide direct financial assistance to these
18	businesses. These businesses can remain open for
19	business. It's not like a rezoning where
20	somebody's zoned out and therefore forced to
21	relocate. Albeit they're opened with much
22	CHAIRPERSON REYNA: [Interposing]
23	That's a correction. You don't need to move your
24	business when you're rezoned
25	MS. TENDLER: [Interposing] Sorry.

1	COMMITTEES ON SMALL BUSINESS 49 AND TRANSPORTATION
2	CHAIRPERSON REYNA:you can
3	remain but for the purposes of understanding what
4	a rezoning can do to a business, further
5	exacerbating the cost of doing business in that
6	area, there is an acknowledge that displacement
7	will soon be a factor. And so this particular
8	issue concerning displacement of businesses due to
9	related construction where their frontage,
10	visibility, and other elements are affecting doing
11	business.
12	MR. HORODNICEANU: We are
13	acknowledging the fact that construction impacts
14	not only businesses but residents and the quality
15	of life. This is a fact. And unfortunately no
16	construction can be done without an impact.
17	That's an unfortunate thing. Yet at the end of
18	the day this area is going to be much better for
19	actually suffering through it than others because
20	we're providing the type of transportation that
21	many people would like to have at their front
22	door.
23	Coming back to that I'm going to
24	just try to summarize what we're doing. We are
25	building the $2^{nd}$ Avenue. And in the process what

1	COMMITTEES ON SMALL BUSINESS 50 AND TRANSPORTATION
2	we're doing is communicating with businesses,
3	trying to make sure that to the extent possible we
4	are allowing their visibility, to maximize their
5	visibility by putting signs, by putting their
6	names, by the way, some businesses do not want
7	that, I want you to know that.
8	CHAIRPERSON REYNA: Um-hum.
9	MR. HORODNICEANU: So refused to do
10	that. But we are doing everything possible to
11	make sure that these businesses are being
12	actually, we are providing the necessary
13	visibility for them to continue to stay in
14	business. We are actually, we are doing the
15	Campaign of Shop 2 <sup>nd</sup> Avenue, we are helping with
16	that. We are using our website to provide
17	information. Again, we are not in a position to
18	provide any financial help. But what we can do is
19	provide information, and help in actually making
20	sure that we keep the site clean. But there are
21	things that we cannot do and there are things that
22	we can do.
23	So I'm trying to just to make sure
24	because we are limited by the fact that we are a
25	governmental entity of basically helping but we

1	COMMITTEES ON SMALL BUSINESS 51 AND TRANSPORTATION
2	cannot provide financial support.
3	CHAIRPERSON REYNA: So obviously
4	the discussion of exploring the possibilities of a
5	relocation fund would not be of an option for the
6	MTA to assist these businesses
7	MR. HORODNICEANU: [Interposing]
8	That's correct. It is not.
9	CHAIRPERSON REYNA: And as far as
10	claims are concerned for compensation, how are
11	MR. HORODNICEANU: [Interposing] As
12	far as who?
13	CHAIRPERSON REYNA: Claims.
14	MR. HORODNICEANU: Claims, yes.
15	CHAIRPERSON REYNA: In reference to
16	compensation, how is a claims process verified and
17	is a claimsdoes a claims process
18	MR. HORODNICEANU: [Interposing]
19	What do you mean by a claims process? I'm not
20	sure I understand.
21	CHAIRPERSON REYNA: A business
22	argues that fact that the MTA is responsible of
23	the shutting down of its business.
24	MR. HORODNICEANU: It's, you know,
25	this is a supposition that MTA is responsible for

1	COMMITTEES ON SMALL BUSINESS 52 AND TRANSPORTATION
2	that. And there are, I'm sure, ways of people
3	doing that, but this is not a, you know, there are
4	people that are litigating against us and these
5	are things in litigation and I'm not at liberty to
6	discuss litigation. But the point is that we are
7	not going to look at claims unless there is a
8	claim related to something that we have done. And
9	whenever something like this did happen, we have
10	actually stepped forward and fixed it. If it was
11	a connection that was severed because of
12	construction or water or gas or electric, we fix
13	it
14	CHAIRPERSON REYNA: [Interposing]
15	How many of those incidents have occurred?
16	MR. HORODNICEANU: I don't know
17	exactly.
18	MS. TENDLER: We can certainly
19	provide you with that number. I think it should
20	be interesting to note that the MTA does not pay
21	out claims anywhere for any of our construction
22	for lost revenue. So I understand the great
23	impact faced by $2^{nd}$ Avenue during the construction
24	of this project. It's not dissimilar to an impact
25	on Lafayette Street where we're rebuilding the

1	COMMITTEES ON SMALL BUSINESS 53 AND TRANSPORTATION
2	Broadway/Lafayette station. Just as a general
3	rule we do not pay for lost business.
4	CHAIRPERSON REYNA: And so there is
5	no alternate avenue for the business to
6	participate in a claims process.
7	MR. HORODNICEANU: Not that I know.
8	I mean, you know, there are always the legal route
9	but that's about it.
10	CHAIRPERSON REYNA: Thank you very
11	much. For the sake of just having members such as
12	the representative of this District, I will defer
13	my questions for a second round. Thank you so
14	much Mr. Chair.
15	CHAIRPERSON VACCA: Thank you.
16	There was a ruling in 2009 that the MTA received
17	regarding adequate housing for displaced tenants.
18	Did you come up with a plan as a result of that
19	ruling in 2009?
20	MR. HORODNICEANU: What I do know
21	that we're talking about the people that we
22	displaced because of the acquisition, real estate
23	acquisition, we have in effect 48 residential
24	units that we needed to relocate. 46 have been
25	successful relocated. The 2 remaining tenants, 1

1	COMMITTEES ON SMALL BUSINESS 54 AND TRANSPORTATION
2	has agreed to relocation and we are working with
3	the other to resolve any outstanding issues.
4	So at this point most of the
5	tenants that have been relocated from the 6
6	buildings that we have acquired, which is the
7	great majority, 2 out of 48 are still left, 1 is
8	done already and they area completing the
9	paperwork and 1 is still actually, we're resolving
10	issues that may be resolved potentially in a court
11	action for 1 tenant.
12	CHAIRPERSON VACCA: And small
13	businesses, you've not relocated anyone basically.
14	MR. HORODNICEANU: I'm sorry, yes
15	we did. And I can tell you what we have done. On
16	96 <sup>th</sup> Street we had 2 businesses that we relocated
17	and it was completed. The Century Lumber and the
18	Rainbow Hardware. At 86 <sup>th</sup> Street we have ongoing
19	commercial relocation for 3 businesses. That as
20	not yet been completed. At, I'm looking here, and
21	then at 72 <sup>nd</sup> Street we have completed relocations
22	of 3 businesses. And we have ongoing relocation
23	for 1, 2, 3, 4, for another 5 businesses. [Off
24	mic] Right. Right. Just so you understand.
25	There are 2 types of takings that we have.

1	COMMITTEES ON SMALL BUSINESS 55 AND TRANSPORTATION
2	One we have a building, a fee
3	taking, that means we condemn the building and
4	some others that we actually get a permanent
5	easement. And these are different. So the one
6	that we go into a permanent easement, it's a
7	different type of relocation that goes on.
8	CHAIRPERSON VACCA: These are
9	businesses that were in residential buildings, am
10	I correct? So therefore when you located, when
11	you relocated the residents in the building there
12	may have been a business down below?
13	MR. HORODNICEANU: No. There are
14	businesses.
15	CHAIRPERSON VACCA: Separate from
16	that?
17	MR. HORODNICEANU: Yes. Because in
18	many instances what we do is in order to
19	accommodate an entry point, we may actually get an
20	easement. The easement may go through a store as
21	an example. And that was the case with the
22	Rainbow Hardware when we actually did not need to
23	take the building, we needed just the ability to
24	enter through the store so that's when we
25	relocated that.

1	COMMITTEES ON SMALL BUSINESS 56 AND TRANSPORTATION
2	CHAIRPERSON VACCA: Also how many
3	buildings have been torn down or are slated to be
4	torn down.
5	MR. HORODNICEANU: Torn down?
6	There are 6 thatnot all of them are torn down
7	but there are 6 buildings altogether.
8	CHAIRPERSON VACCA: That are slated
9	to be at a certain point?
10	MR. HORODNICEANU: Yes.
11	CHAIRPERSON VACCA: In the next
12	year or 2 are we talking or what's the timetable
13	you're talking
14	MR. HORODNICEANU: [Interposing]
15	Probably. In a couple years, yeah.
16	CHAIRPERSON VACCA: And those
17	tenants will be relocated
18	MR. HORODNICEANU: [Interposing]
19	They are. They have been relocated.
20	CHAIRPERSON VACCA: They have been
21	relocated but you have not gotten to demolishing
22	the building.
23	MR. HORODNICEANU: That's correct.
24	CHAIRPERSON VACCA: Okay.
25	Councilman Garodnick.

1	COMMITTEES ON SMALL BUSINESS 57 AND TRANSPORTATION
2	COUNCIL MEMBER GARODNICK: Thank
3	you very much Mr. Chairman. Most of my questions
4	focus on the impact on businesses and residents.
5	But I just wanted to follow up on a question which
6	Chair Vacca asked you before which was on the
7	subsequent phases of the project.
8	We know that we're in Phase 1 and
9	ordinarily a $2^{nd}$ phase does not start until the $1^{st}$
10	phase is either fully funded or completed. I
11	guess my $1^{st}$ question for you is which is it? A $2^{nd}$
12	phase cannot start until the 1 <sup>st</sup> one is fully
13	funded or until it is completed?
14	MR. HORODNICEANU: I think that a
15	$2^{nd}$ phase could start before something is completed
16	but for sure will not start if 1 is not fully
17	funded. Because you want to finish what you
18	start. In this particular case we are fully
19	funded for Phase 1 but at this point the next
20	capital program is not going to start before 2015.
21	And at that time one would make judgment as to
22	what are the most pressing needs for capital
23	construction for MTA, at which point a decision
24	will be made to go forward with additional phases
25	or not. I can't predict that.

1	COMMITTEES ON SMALL BUSINESS 58 AND TRANSPORTATION
2	COUNCIL MEMBER GARODNICK: Okay.
3	In your testimony you describe the 2nd Avenue
4	Subway as a planned 8.5 mile line from 125 <sup>th</sup> Street
5	down
6	MR. HORODNICEANU: [Interposing]
7	That's
8	COUNCIL MEMBER GARODNICK:from
9	Hanover, from Harlem down to Hanover Square.
10	MR. HORODNICEANU: That's correct.
11	COUNCIL MEMBER GARODNICK: So let's
12	just think about the best case scenario for a
13	moment so that New Yorkers can understand what to
14	expect. Because we know that this is a long, slow
15	process. We've been talking about it sincewell
16	they've probably been talking something of this
17	type, right from the point when
18	MR. HORODNICEANU: [Interposing] 81
19	years.
20	COUNCIL MEMBER GARODNICK: 81
21	years. I guess you have the 1 <sup>st</sup> moment it was
22	uttered out of anybody's lips. So we understand
23	that this is long and complicated
24	MR. HORODNICEANU: [Interposing]
25	Right.

1	COMMITTEES ON SMALL BUSINESS 59 AND TRANSPORTATION
2	COUNCIL MEMBER GARODNICK:and
3	you talked about the built environment and we get
4	that. So if Phase 2 is not in the capital plan
5	that ends in the year 2014.
6	MR. HORODNICEANU: Um-hum.
7	COUNCIL MEMBER GARODNICK: And the
8	earliest that Phase 2 could potentially be funded
9	in any capital plan would be in one starting 2015
10	to 2019, is that the earliest, best case scenario.
11	MR. HORODNICEANU: The best case
12	scenario, yes.
13	COUNCIL MEMBER GARODNICK: And if
14	it was, let's say, fully funded in that capital
15	plan between a combination of Federal and State
16	sources, at what point could Phase 2 physically
17	commence?
18	MR. HORODNICEANU: The first thing
19	that you need to do is to complete the final
20	design and that's not there yet. So that is a
21	process that will take, I would say to you, two to
22	three years by the time this is done.
23	COUNCIL MEMBER GARODNICK: Do you
24	need to have Phase 2 fully funded before final
25	design is done? Or can you finalize design for

1	COMMITTEES ON SMALL BUSINESS 60 AND TRANSPORTATION
2	Phase 2 now before all of the funding is in place
3	for Phase 2
4	MR. HORODNICEANU: [Interposing]
5	Here's what happens when you start sometime and
6	then you pause. It's hard to believe but designs
7	get stale. Various things change. Physical and
8	as well as the specifications change. Science
9	moves forward and we change the way we do
10	business. It used to be that you ventilated the
11	subways by having grates on the sidewalk. No
12	longer acceptable. Now we have to have buildings
13	that hold ventilation equipment that will actually
14	comply to standards that are very different.
15	So if you design it too early and
16	you stop, you're going to have to start from
17	scratch. You don't want to do that.
18	COUNCIL MEMBER GARODNICK: So it
19	would be the view of the MTA that you should not
20	finalize designs until it is fully funded, is that
21	right?
22	MR. HORODNICEANU: Until that phase
23	is funded, that's correct.
24	COUNCIL MEMBER GARODNICK: Okay so
25	let's say that in 2015 it's funded and then it

1	COMMITTEES ON SMALL BUSINESS 61 AND TRANSPORTATION
2	takes 2 to 3 years to be able to complete final
3	designs. Let's call it 2018, you're able to start
4	work on Phase 2? Again I'm asking you best, best,
5	best case scenario.
6	MR. HORODNICEANU: Oh I will not
7	give you best, best, best because this is what
8	COUNCIL MEMBER GARODNICK:
9	[Interposing] How about just best?
10	MR. HORODNICEANU:the pitfall.
11	You know, and I would excuse myself that I'm not
12	going to kind of play along here. One of the
13	issues that happens is that we are extremely
14	optimistic as to how we plan it. And then a date
15	comes out of my mouth and then Ms. DiMarco
16	[phonetic] that sits there in the audience will
17	write about it in the newspaper and that now
18	becomes the thing to measure against.
19	And that's very dangerous. Because
20	when I say it will take two to three years to
21	design, that's fine. But now you have to take the
22	design, you now have to go out and get bids. You
23	have to break it up. You have to have the
24	funding. You have to decide and you have to
25	discuss things with the community. There are many

1	COMMITTEES ON SMALL BUSINESS 62 AND TRANSPORTATION
2	things that go along that.
3	So we are talking amount in the
4	Phase 2 to build in effect 3 new stations.
5	Remember 1 thing that is very important,
6	everything that has been built north of $100^{th}$
7	Street is cut and cover. This is the most
8	disruptive way of building in today's day and age
9	in a very dense, urban area. So you're not, this
10	is not TBM. You're going to go in there and open
11	the road. Move utilities to the left and right.
12	If you look to see how long it took us to build
13	the launching box at $90^{th}$ Street and put the
14	utilities to the left and right, that alone,
15	before we were even able to start doing something
16	was about 2.5 years, just to move the utilities
17	around.
18	And that was actually pretty good
19	given the fact that we're able to get DEP's
20	cooperation and we're able to find the proper
21	windows of opportunity because you have to think
22	about when you cut the water supply and what do we
23	do then. And so what I would say to you that if
24	you were going to lookit's really, in my view,
25	it would be irresponsible for me to give you a

1	COMMITTEES ON SMALL BUSINESS 63 AND TRANSPORTATION
2	date off the cuff. I think that if you really
3	want to know a date I will go back and we will be
4	able to look at it and come back to you with an
5	answer but giving you just my best guess, it will
6	be just not appropriate on my part.
7	COUNCIL MEMBER GARODNICK: Okay.
8	Well I would like you to do that if
9	MR. HORODNICEANU: [Interposing]
10	Okay.
11	COUNCIL MEMBER GARODNICK:you're
12	willing. We appreciate it. And the reason I ask
13	is not to
14	MR. HORODNICEANU: [Interposing]
15	No, no.
16	COUNCIL MEMBER GARODNICK:for
17	you to play along but really because obviously
18	people realize that projects get delayed and
19	designs
20	MR. HORODNICEANU: [Interposing]
21	Absolutely.
22	COUNCIL MEMBER GARODNICK:get
23	stale and it's a built environment. And then that
24	Phase 2 is done in a very different way than Phase
25	1 would be. So I think it's reasonable for New

1	COMMITTEES ON SMALL BUSINESS 64 AND TRANSPORTATION
2	Yorkers to have a sense about what is in store and
3	what comes next.
4	MR. HORODNICEANU: Yes.
5	COUNCIL MEMBER GARODNICK: I think
6	I now understand the answer to this question that
7	I'm about to ask but you'll just correct
8	MR. HORODNICEANU: [Interposing]
9	Okay.
10	COUNCIL MEMBER GARODNICK:me if
11	I'm wrong. There are a few pieces, as you noted,
12	between 99 <sup>th</sup> Street and 125 <sup>th</sup> Street which are
13	already built.
14	MR. HORODNICEANU: That's right.
15	COUNCIL MEMBER GARODNICK: Now they
16	were done by just going into the ground directly
17	and then covering it up, is that right?
18	MR. HORODNICEANU: That's correct.
19	Cut and cover.
20	COUNCIL MEMBER GARODNICK: So there
21	was no scenario in which a tunnel boring machine
22	was ever involved because if it were you would not
23	have 5 blocks here, 5 blocks there.
24	MR. HORODNICEANU: That's correct.
25	COUNCIL MEMBER GARODNICK: Okay.

1	COMMITTEES ON SMALL BUSINESS 65 AND TRANSPORTATION
2	And Phase 2 is planned to go $96^{ ext{th}}$ to 125, is that
3	because of the existence of those portions that
4	are there or was there another rationale for that?
5	MR. HORODNICEANU: Well I would say
6	to you that that's one rationale is because we
7	have pieces that were built. But the second one
8	that's a logical connection to something that
9	already operates, so if you do it, you're
10	expanding an existing service that will have
11	between 96 <sup>th</sup> going all the way downtown and going
12	to $63^{ m rd}$ and then going onto the West Side to $125^{ m th}$
13	Street.
14	While if you start going with the
15	TBM further down, that will not connect up to
16	anything at this point. So that's a longer, more
17	expensive endeavor. And I think that, you know,
18	in this case what you want to do is to have an
19	early success. So once you do Phase 1, that
20	connects this particular stretch, then you can
21	latch onto the second one that is to the north of
22	it that in effect will give you a starting point
23	that we all want it to be at $125^{ ext{th}}$ Street. So it
24	makes more sense in terms of service.
25	COUNCIL MEMBER GARODNICK: And the

1	COMMITTEES ON SMALL BUSINESS 66 AND TRANSPORTATION
2	tunnel boring machine goes down to 63 <sup>rd</sup> , comes back
3	out, when you're done with that, goes into
4	storage, and then comes back around for Phase 3?
5	MR. HORODNICEANU: No, not really.
6	Huh, the way it will work is that it will go down
7	and then we'll pull it back and we'll take it out
8	and by the way the TBM does belong to the
9	contractor. And just for the record, this is the
10	same machine although totally rebuilt that dug the
11	63 <sup>rd</sup> Street tunnel in the late 70s.
12	So they do have a utilitarian role.
13	They come back and they reincarnate themselves.
14	Yet it's just the skeleton, the rest is all new.
15	Because after every job they get refurbished
16	totally so.
17	COUNCIL MEMBER GARODNICK: But the
18	point is after Phase 1, tunnel boring machine is
19	out.
20	MR. HORODNICEANU: Right.
21	COUNCIL MEMBER GARODNICK: At some
22	point MTA proceeds northbound.
23	MR. HORODNICEANU: Right.
24	COUNCIL MEMBER GARODNICK: And then
25	to the extent that Phase 3 ever come to be, tunnel

COMMITTEES ON SMALL BUSINESS 67 AND TRANSPORTATION
boring machine is reintroduced.
MR. HORODNICEANU: That's correct.
COUNCIL MEMBER GARODNICK: Does it
get reintroduced back in 92 <sup>nd</sup> Street or somewhere
south
MR. HORODNICEANU: [Interposing]
No, no, no.
COUNCIL MEMBER GARODNICK:or 63 <sup>rd</sup>
Street or somewhere like that.
MR. HORODNICEANU: We definitely do
not want it. We want the service. Once the
service is in place we're having a subway. And
once we are moving the machine out hopefully in
the 2012, the machine, no actually, when is the
machine out actually? 2011? [off mic] The 2011,
the machine is going to be out of the tunnel.
Then at that point we're finishing
the tunnels. We're putting systems in place. So
at that point we are actually building and
finishing the stations in the tunnel for future
service. Most probably when we're going to go
south of 63 <sup>rd</sup> , we are actually preparing right now
the connection. It was the direction. We are
providing the Y to continue south to 63 <sup>rd</sup> Street,

1	COMMITTEES ON SMALL BUSINESS 68 AND TRANSPORTATION
2	part of this contract. And that will continue
3	when we have the funds to do Phase 3.
4	COUNCIL MEMBER GARODNICK: I see.
5	So what you're saying is you just go a little
6	further than $63^{rd}$ Street to start the process. It
7	is far enough to be able to introduce a new tunnel
8	boring machine
9	MR. HORODNICEANU: [Interposing]
10	Eventually.
11	COUNCIL MEMBER GARODNICK:at
12	some point in the future?
13	MR. HORODNICEANU: At some point in
14	the future yes.
15	COUNCIL MEMBER GARODNICK: Okay.
16	But it is enough space to be able to
17	MR. HORODNICEANU: [Interposing]
18	Well, yeah, yeah, well some of it can be done,
19	shoot and blast. Some of it. It's a combination
20	of things and the decision as to how to go
21	normally is made based on what's more economical
22	at the time depending on the geo-technical, a lot
23	of issues that come into play. But the bottom
24	line is that at that time we're going to be
25	somewhat submerged. It means we're going to be

1	COMMITTEES ON SMALL BUSINESS 69 AND TRANSPORTATION
2	underground still so.
3	COUNCIL MEMBER GARODNICK: I noted
4	from your testimony as well as Vice President
5	Tendler's testimony that the MTA does not do
6	compensation for lost business.
7	MR. HORODNICEANU: That's correct.
8	COUNCIL MEMBER GARODNICK: Does the
9	MTA have any position on whether the State should
10	either direct grants or tax breaks or other
11	accommodations for businesses in these
12	construction zones?
13	MR. HORODNICEANU: I, in this
14	particular case, I'm sorry, I do not think that
15	we're going to take any position on that. That's
16	really solely the discretionaryat the discretion
17	of the legislators in the State to decide if they
18	want to fund it or not.
19	COUNCIL MEMBER GARODNICK: So it's
20	not something that you would be opposed to, it's
21	just not something that you do.
22	MR. HORODNICEANU: Um-hum.
23	COUNCIL MEMBER GARODNICK: Is that
24	right?
25	MR. HORODNICEANU: No just to

1	COMMITTEES ON SMALL BUSINESS 70 AND TRANSPORTATION
2	mention that we did oppose it when the last time
3	this came around. And while the intention of the
4	bill we believe that was introduced was valuable,
5	it sets a very dangerous precedent in regard of
6	how New York State will maintain its aging
7	infrastructure. I can tell you there are many
8	roads, not onlyforget about subways. Roads that
9	impact neighborhoods when they're built. Bridges
10	that need to be rehabilitated.
11	And if every time that that happens
12	we'll have to provide a, I guess, I don't know the
13	word, a subsidy, but provide money to the
14	businesses that are being affected, we'll never be
15	able to improve our infrastructure. This is not
16	how things are done. And in the City it's the
17	same thing. And I've done the capital work for
18	the City in the 80s so I know.
19	COUNCIL MEMBER GARODNICK: I happen
20	to agree with your fist answer which is the MTA
21	probably should allow the legislature to make a
22	call like that because obviously there are
23	different types of infrastructure projects. And I
24	agree with you. For the City or State to provide
25	compensation in every situation would probably

1	COMMITTEES ON SMALL BUSINESS 71 AND TRANSPORTATION
2	disallow any infrastructure project to proceed.
3	But this is a different sort of project in my view
4	of the specific issues that you were describing at
5	the outset and the built environment and the fact
6	that all of the businesses and residences are in
7	such close proximity to one another.
8	But let me ask you think. I think
9	you may have answered it before but I just want to
10	be clear. The MTA has not endeavored to calculate
11	harm to businesses in this context, is that
12	correct?
13	MR. HORODNICEANU: Actually from
14	the time I'm here I do not believe that I have
15	seen that. Although I am sure that the
16	Environmental Impact addressed economic impacts
17	and benefits
18	COUNCIL MEMBER GARODNICK:
19	[Interposing] Anticipated economic impacts
20	MR. HORODNICEANU: [Interposing]
21	Yes.
22	COUNCIL MEMBER GARODNICK:is
23	that right?
24	MR. HORODNICEANU: I'm sure that
25	they did as a part of the EIS

1	COMMITTEES ON SMALL BUSINESS 72 AND TRANSPORTATION
2	COUNCIL MEMBER GARODNICK:
3	[Interposing] But you know of no study that the
4	MTA has done to
5	MR. HORODNICEANU: [Interposing]
6	No.
7	COUNCIL MEMBER GARODNICK:
8	evaluate actual
9	MR. HORODNICEANU: [Interposing]
10	No, no.
11	COUNCIL MEMBER GARODNICK:
12	economic impact. Is that something that the MTA
13	has ever done in any of its projects? To take a
14	look and see what is actually going on, on the
15	ground, as a result of the work?
16	MR. HORODNICEANU: Since I'm kind
17	of new to MTA I'll ask either Lois or Ronnie?
18	Apparently no.
19	COUNCIL MEMBER GARODNICK: You have
20	not. Let me go back to the question that Council
21	Member Reyna asked. She asked about general
22	compensation for claims for loss of business,
23	etcetera.
24	Well let's put aside loss of
25	business or loss of economic activity for a second
1	COMMITTEES ON SMALL BUSINESS 73 AND TRANSPORTATION
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2	and talk about physical harm. You noted in your
3	testimony that there was an example of somebody
4	who couldn't open their cellar door and that the
5	MTA's constructor actuallycontractor actually
6	rebuilt the
7	MR. HORODNICEANU: [Interposing]
8	Right.
9	COUNCIL MEMBER GARODNICK:door
10	for them. If there were a situation where a
11	business lost its telephone service or its
12	electricity or something which directly impacts
13	their ability to do business on a daily basis, is
14	there an ability for them to submit a claim to you
15	for compensation for that?
16	MR. WILLIAM GOODRICH: Yes. I'm
17	William Goodrich, the Program Executive for $2^{nd}$
18	Avenue Subway. That type of claim where there's
19	physical damage to a third party adjacent to the
20	construction, we do have a process where a third
21	party can open a claim with our insurance company.
22	And they will be compensated for the repairs,
23	either to their building or their utilities.
24	COUNCIL MEMBER GARODNICK: Do you
25	know how many claims have been submitted to your

1	COMMITTEES ON SMALL BUSINESS 74 AND TRANSPORTATION
2	insurance company?
3	MR. GOODRICH: I do not know but we
4	do keep a log with our risk management group of
5	all the active and closed claims.
6	COUNCIL MEMBER GARODNICK: Do
7	businesses
8	MR. HORODNICEANU: [Interposing] We
9	can actually provide you with that information on
10	that
11	COUNCIL MEMBER GARODNICK:
12	[Interposing] I would appreciate that. I would
13	appreciate that. And also do the businesses know
14	specifically what the process is for submitting a
15	claim and how have you communicated that to them?
16	MR. HORODNICEANU: Yes. And do you
17	want to address that?
18	MS. TENDLER: Yeah. As we've said,
19	we have an onsite person in the field who
20	communicates regularly. And I believe that she
21	has helped process these claims for businesses.
22	We're certainly happy to provide the paperwork and
23	provide some expertise in how to fill it out and
24	check on their status as we go forward.
25	COUNCIL MEMBER GARODNICK: Is there

1	COMMITTEES ON SMALL BUSINESS 75 AND TRANSPORTATION
2	a flyer or anything that describes for businesses
3	what they should do in the event that their, you
4	know, their Verizon goes out or their power goes
5	out or something? Does that exist?
6	MR. HORODNICEANU: Apparently it
7	does.
8	COUNCIL MEMBER GARODNICK: Okay.
9	Well if you wouldn't mind, just as a courtesy to
10	the electeds, we probably have it already, at some
11	point but if
12	MR. HORODNICEANU: [Interposing]
13	We'll get you a copy.
14	COUNCIL MEMBER GARODNICK:you
15	could just send us an extra copy, we all
16	MR. HORODNICEANU: [Interposing]
17	Absolutely.
18	COUNCIL MEMBER GARODNICK:have
19	summer interns coming this summer. We can send
20	them out to the businesses and have them see what
21	exactly
22	MR. HORODNICEANU: [Interposing] Be
23	glad to do that.
24	COUNCIL MEMBER GARODNICK:
25	Terrific. And I assume, you don't know off hand,

1	COMMITTEES ON SMALL BUSINESS 76 AND TRANSPORTATION
2	the amount that's been paid out in claims from
3	your insurance company.
4	MR. HORODNICEANU: No I do not.
5	COUNCIL MEMBER GARODNICK: Okay.
6	While you're getting
7	MR. HORODNICEANU: [Interposing]
8	We'll get you that information.
9	COUNCIL MEMBER GARODNICK: Great.
10	The website, the MTA website, regarding progress
11	of construction, how often is that updated?
12	MR. HORODNICEANU: Every three
13	weeks we update the construction.
14	COUNCIL MEMBER GARODNICK: You
15	noted the work hours and then the work under the
16	decking, the underground work.
17	MR. HORODNICEANU: Um-hum.
18	COUNCIL MEMBER GARODNICK: And the
19	different timeframes for both of those. Are there
20	circumstances in which the MTA has found itself
21	doing above ground work either before 7:00 AM or
22	after 10:00 o'clock PM?
23	MR. HORODNICEANU: I'm sure that
24	there are times that that happened. This is not
25	because we really condone that and the

1	COMMITTEES ON SMALL BUSINESS 77 AND TRANSPORTATION
2	contractors, in the event that that happened, we
3	would pull them back. And like anything else,
4	it's a matter of our construction manager
5	enforcing the rules. [off mic] Well yeah, I'm
6	actually reminded that we had some deliveries
7	including the TBM that was delivered in the middle
8	of the night, yes. I think 11:00 or 12:00 o'clock
9	at night. And this had to do with the fact that
10	we had limitations in the way such big pieces of
11	equipment can be delivered and we needed to close
12	the road and stuff like that. In fact it was
13	quite a spectacular thing to see. So.
14	COUNCIL MEMBER GARODNICK: Do you
15	get extrado you need extra permission from the
16	City to be able to do that? Or is that within
17	MR. HORODNICEANU: [Interposing]
18	Yes we do.
19	COUNCIL MEMBER GARODNICK:your
20	specialokay. You have any sense as to how many
21	times that has happened?
22	MR. HORODNICEANU: Bill? Do you
23	know? [Off mic] Hum? Yeah, you know, just a
24	few, it's a handful I think that would have
25	happened but not more than that.

1	COMMITTEES ON SMALL BUSINESS 78 AND TRANSPORTATION
2	COUNCIL MEMBER GARODNICK: So
3	there's been some discussion among elected
4	officials, the 2 <sup>nd</sup> Avenue Business Association
5	about ways to draw the public's attention to the
6	site. Obviously we want people to appreciate the
7	magnitude of the project and the seriousness of it
8	and the complexity of what you all are endeavoring
9	to do and the importance of it as well as to
10	support the local businesses.
11	There have been some proposals
12	floating around to either put up photographs on
13	the fencing or even to have some of your workers
14	take their own photographs to be displayed so that
15	people can see what's going on underground. Or
16	alternatively to have a live video camera with a
17	screen up there so that people couldschool
18	groups and others could come see what's going on.
19	The question for you is, is the MTA
20	willing to work
21	MR. HORODNICEANU: [Interposing]
22	We're looking into it as we speak.
23	COUNCIL MEMBER GARODNICK: Which
24	are you looking into?
25	MR. HORODNICEANU: What you just

1	COMMITTEES ON SMALL BUSINESS 79 AND TRANSPORTATION
2	described.
3	COUNCIL MEMBER GARODNICK: All of
4	them?
5	MR. HORODNICEANU: A lot of it.
6	Not maybe entirely the way you described it but
7	yes we are looking into it to be able to provide
8	you with that ability.
9	COUNCIL MEMBER GARODNICK: Okay
10	that's good because one of the ideas that I just
11	suggested was one which came from a constituent
12	this morning, one that I had not yet raised with
13	the MTA. So I'm glad that you're looking into it
14	already but I hope that we can find ways to
15	collaborate because the businesses and the
16	residents really want to make sure that the
17	neighborhood stays alive and vibrant even during
18	this difficult period. We want to make sure the
19	businesses are still around when this is all over.
20	The last thing that I just wanted
21	to mention was also, it came to me from a
22	constituent, about the crosswalk on $92^{nd}$ and $2^{nd}$ on
23	the northeast side and I had seen this myself.
24	It's very difficult to check for traffic coming
25	down 2 <sup>nd</sup> Avenue without, you know, being clipped by

1	COMMITTEES ON SMALL BUSINESS 80 AND TRANSPORTATION
2	a car or a truck that's trying to turn left onto
3	92 <sup>nd</sup> Street. Soand I think there's also a
4	storage box over there. So I just ask you to take
5	a look, ask the manager to take a look at what's
6	going on, on that particular corner and see if
7	there's ways for you to increase visibility or if
8	there is in fact a storage box to perhaps move it
9	in a direction that
10	MR. HORODNICEANU: [Interposing]
11	One of the things
12	COUNCIL MEMBER GARODNICK:
13	corrects that problem.
14	MR. HORODNICEANU:that I would
15	encourage the residents in the area to do is to do
16	just what you just mentioned. To point to us, and
17	they can do it through a phone call or through an
18	email, if they do have concerns about safety,
19	about the fact that they cannot make a turn, the
20	fact that our site may not always be pristine the
21	way it should be, that they tell us. And we will
22	act on those things.
23	And in fact this is very important
24	to us to get a feedback from you. Because
25	construction sites, and in this particular case,

1	COMMITTEES ON SMALL BUSINESS 81 AND TRANSPORTATION
2	when we talk about the upper part of the project,
3	they are particularly impacted because that's
4	everything started and all the muck is going to
5	come out from there. So that's an added impact
6	that they will see in terms of trucks that are
7	coming and going to remove the muck. So that's
8	very important that we understand and we know
9	their concerns so we can address them.
10	COUNCIL MEMBER GARODNICK: And just
11	as the final question, where exactly should they
12	call since this is an opportunity to share that
13	information?
14	MR. HORODNICEANU: They should call
15	212-792-9716, the name of the lady that will take
16	their call is Claudia. Claudia Wilson. We know
17	Claudia Wilson well.
18	COUNCIL MEMBER GARODNICK: Okay
19	terrific. Okay well thank you very much for
20	there she is.
21	MR. HORODNICEANU: You're welcome.
22	COUNCIL MEMBER GARODNICK: Thank
23	you for your testimony.
24	CHAIRPERSON VACCA: Thank you.
25	Thank you Councilman Garodnick. You had indicated

1	COMMITTEES ON SMALL BUSINESS 82 AND TRANSPORTATION
2	before about the tunnel construction being
3	finished in 2011, is that correct?
4	MR. HORODNICEANU: The boring,
5	yeah, yeah
6	CHAIRPERSON VACCA: [Interposing]
7	The boring for the tunnels.
8	MR. HORODNICEANU:at the end of
9	2011, yeah.
10	CHAIRPERSON VACCA: So why the
11	delay to 2016? Is the issue here the construction
12	of the subway stations? Is that why we've had
13	that delay?
14	MR. HORODNICEANU: No. When one
15	finishes to bore the tunnel, one needs to finish
16	the tunnel. The tunnel has to be finished, you
17	know, you have to put concrete. You need then to
18	build the stations. You have to put the systems
19	in place. It's a very long process. Just because
20	we have the tunnel doesn't mean we have the
21	subway. We had tunnels, pieces of tunnels built
22	in the 70s and we did not have a subway.
23	So we want to make sure that, you
24	know, people understand that just having the
25	having the tunnel is a very important component of

1	COMMITTEES ON SMALL BUSINESS 83 AND TRANSPORTATION
2	it but then you have to be able to actually finish
3	the work. And the finishes are the ones that
4	probably take the most. Think about a house. You
5	can have it done quickly, the guys that are going
6	to put the 2 by 4's fast. The finishing of the
7	house, everything else including the bathrooms and
8	the kitchen take a long time.
9	CHAIRPERSON VACCA: How long will
10	the construction of the subway stations take at
11	63 <sup>rd</sup> , 72 <sup>nd</sup> , 86 <sup>th</sup> , 96 <sup>th</sup> ?
12	MR. HORODNICEANU: I think that
13	we'll [off mic] [pause] The main construction
14	will be finished by last 2015, early 2016, and
15	then the rest of the time will be for
16	integrations, for systems and other stuff that
17	needs to happen for the train to be able to run.
18	CHAIRPERSON VACCA: I wanted to ask
19	one last question that was on sidewalk cafes.
20	What have they done?
21	MR. HORODNICEANU: What they have
22	done?
23	CHAIRPERSON VACCA: While, in light
24	of the construction, how has that impacted
25	sidewalk cafes, if they basically

1	COMMITTEES ON SMALL BUSINESS 84 AND TRANSPORTATION
2	MR. HORODNICEANU: [Interposing]
3	Well I think that
4	CHAIRPERSON VACCA:is there
5	compensation for people who cannot have that who
6	had it before?
7	MR. HORODNICEANU: I believe not.
8	The sidewalk cafes, if I recall properly, are the
9	Consumer Affairs issue that and they can revoke it
10	at any time with no real reason for it I know.
11	CHAIRPERSON VACCA: Not that, go
12	ahead, Lois, you want to answer that because I was
13	looking to see what happened
14	MS. TENDLER: [Interposing] You say
15	that one of the things that rather than asking
16	Consumer Affairs to revoke all permits for
17	sidewalk cafes when they expired, we've now worked
18	with individual owners and the Department of
19	Consumer Affairs to allow businesses to continue
20	their sidewalk café activity until we actually are
21	at their corner. I believe in Phase 1 if you just
22	give me a second to find a piece of paper I had,
23	there were just a handful of enclosed sidewalk
24	cafes which are the more difficult ones to deal
25	with obviously, it's physical structures. Many

1	COMMITTEES ON SMALL BUSINESS 85 AND TRANSPORTATION
2	more unenclosed sidewalk cafes, and at each
3	location we're doing what we can to allow them to
4	sustain that business as long as they can.
5	CHAIRPERSON VACCA: Okay. Council
6	Member Koo.
7	COUNCIL MEMBER KOO: Thank you
8	Chairman Vacca. Thank you Doctor and the staff to
9	come here to testify. My question to you is from
10	the business point, businessman's point of view.
11	I, myself, am a small businessman. I know if I
12	have 2 <sup>nd</sup> Avenue construction right in front of my
13	store I would suffer a lot. Right?
14	First there would be a decrease in
15	pedestrian traffic. Most small business people in
16	the City depend on pedestrian traffic. People
17	don't depend on people driving to their business.
18	So can you tell me like pre-construction and
19	after-construction and how does the construction
20	affect pedestrian traffic? I mean before, say we
21	have 10,000 walking by whatever corner, and now
22	you're doing construction. So do you have a study
23	like how does it affect the pedestrian traffic?
24	MR. HORODNICEANU: I would like to-
25	

1	COMMITTEES ON SMALL BUSINESS 86 AND TRANSPORTATION
2	COUNCIL MEMBER KOO: [Interposing]
3	Because that's critical for businesses to
4	MR. HORODNICEANU:actually break
5	it up into two pieces. We are maintaining, first,
6	the ability of pedestrians to be on either side of
7	$2^{ m nd}$ Avenue. Although given the fact that the size
8	of the sidewalk is reduced to 7 feet from I think
9	15. Something like that. And clearly it makes it
10	a little more difficult for pedestrians to
11	navigate. Yet one of the things that particularly
12	when we talk about the northern part of $2^{ m nd}$ Avenue,
13	a lot of the businesses are servicing the local
14	community. And while pedestrian traffic is very
15	important for certain type businesses, some
16	businesses are businesses that are very much in
17	support of the local community. If you have a
18	shoemaker or you have a grocery store or you have
19	a pizza shop this displaces, although very
20	important, they are relying on pedestrian traffic,
21	the people that normally do not come from let's
22	say they just don't stroll in front of your store.
23	It's just the nature of the business.
24	Since you are representing Flushing
25	I'm sure that you are very much aware of the type

1	COMMITTEES ON SMALL BUSINESS 87 AND TRANSPORTATION
2	of commercial businesses there are. What we are
3	doing, we are trying to provide information to
4	people so they can get to the store that they
5	wanted to go to. These are stores that are
6	servicing the community and we want to make sure
7	that people know that they continue to be in
8	business. They have signs that are along the
9	construction barricades and fences. There are
10	signs that sometimes are put on the canopies that
11	are protecting pedestrians from falling debris.
12	So all of these things are there to be able to
13	inform people of the existence and location of the
14	business, to say that they are in business. And
15	that's how we deal with that. We, quite frankly,
16	cannot take a sidewalk that is 7 feet and make it
17	15. It's just not happening. In the future all
18	the sidewalks will come back and potentially under
19	the new guidelines that City DOT has, the
20	sidewalks could be even a little wider, who knows.
21	COUNCIL MEMBER KOO: So are you
22	saying the construction doesn't impact the
23	pedestrian traffic at all?
24	MR. HORODNICEANU: I did not say
25	that. I'm saying that when I take a sidewalk and

1	COMMITTEES ON SMALL BUSINESS 88 AND TRANSPORTATION
2	I take it from 15 feet down to 7, yes there is an
3	impact to pedestrian traffic. And that's nothing
4	that I can do about it because I cannot build it
5	without that. Yet what I'm trying to say is that
6	the level of service for pedestrians while it's
7	not the same as it was before it's still within
8	acceptable parameters.
9	COUNCIL MEMBER KOO: Can you tell
10	us how important is the impact, we have a decrease
11	of traffic of 10%, 20%, 30% or 50%.
12	MR. HORODNICEANU: I cannot tell
13	you that.
14	COUNCIL MEMBER KOO: Can you do a
15	study on that because that's really easy to do?
16	MR. HORODNICEANU: The reason I
17	cannot do that is because I do not know how many
18	people were on the sidewalk before we started
19	construction.
20	COUNCIL MEMBER KOO: I mean we can
21	take an average on pedestrian traffic on midtown.
22	MR. HORODNICEANU: This is not
23	midtown, Sir. This is really up town.
24	COUNCIL MEMBER KOO: Because
25	unfortunately we have 100,000 people walk on Main

1	COMMITTEES ON SMALL BUSINESS 89 AND TRANSPORTATION
2	Street every day
3	MR. HORODNICEANU: [Interposing] In
4	Flushing, this isFlushing is a unique place in
5	many ways. I'm there quite often. I've done a
6	lot of work in Flushing. I know Flushing. So I
7	can tell you that, you know, it's not Flushing,
8	let me put it this way.
9	COUNCIL MEMBER KOO: My second
10	question is we all know the 2 <sup>nd</sup> Avenue project is
11	very good for the City. And we all know that if
12	we don't have short term pain we don't have long
13	term benefit, right? But in the meantime, how do
14	we help all these small business people to take
15	care of their short term pain? You know, if you
16	have a headache you have to buy two Aspirin to
17	relieve the pain. Business people are the same.
18	They have to pay high rent, high utilities. They
19	still have to pay high wages for the employees
20	because we are doing business in the City.
21	So I would love if you cannot
22	provide the real financial reimbursement for the
23	loss of business maybe the City elected officials
24	in the State and we can work together to work out
25	a plan to how to relieve small business pain, even

1	COMMITTEES ON SMALL BUSINESS 90 AND TRANSPORTATION
2	though it's short term. Because sometimes really
3	long though 'cause you said it would take 6 years
4	to complete Phase 1 alone. I don't want
5	construction in front of my business for 6 years.
6	I will close my store before the 6 years ends.
7	MR. HORODNICEANU: You know, quite
8	frankly, yes, no one wants construction in front
9	of their store. I think that it is up to the
10	people, the elected officials representing the
11	public to make a decision as to how these people
12	ought to be compensated and put the resources
13	behind that decision. It's very easy to make a
14	decision that has no resources. It has to be
15	together with the resources to be able to do that.
16	And we at MTA would actually are in the business
17	of providing transportation and building the
18	systems. And we do not have the ability to in
19	fact ado anything about compensation to small
20	store owners.
21	COUNCIL MEMBER KOO: No but with a
22	budget of billions of dollars of construction, I'm
23	sure we can allocate a small percentage
24	MR. HORODNICEANU: [Interposing]
25	Absolutely not Sir. A budget that is billions of

1	COMMITTEES ON SMALL BUSINESS 91 AND TRANSPORTATION
2	dollars is as much of a struggle to maintain as a
3	budget of a few hundred thousand dollars because
4	it's the way things are happening. It just-
5	COUNCIL MEMBER KOO: [Interposing]
6	Because I'm sure we don't
7	MR. HORODNICEANU:we don't have
8	billions of dollars just because we want it and
9	someone decided to give us billions. Believe me,
10	it's not easy to get money and we have to justify
11	every penny. And we have done that. And
12	sometimes you have asked why we went from \$3.8 to
13	\$4.451, well, this is one of those things. And
14	it's because that's what the cost of doing
15	business is.
16	COUNCIL MEMBER KOO: Maybe you can
17	ask those contractors who do business with the
18	tunnel to contribute a fraction of the profit for
19	community.
20	MR. HORODNICEANU: I have yet to
21	meet a contractor that will
22	COUNCIL MEMBER KOO: [Interposing]
23	Because I'm sure they make a lot of money from the
24	contract.
25	MR. HORODNICEANU: You know,

1	COMMITTEES ON SMALL BUSINESS 92 AND TRANSPORTATION
2	contractors are low bids. You put a low bid, you
3	win it. And sometimes you lose money on the
4	contract. Sometimes you make money on the
5	contract. We are not in the business of judging
6	what contractors make or not make. And we're not
7	in the business of asking them to make financial
8	contributions. It's just not the way it works.
9	COUNCIL MEMBER KOO: I'm sure if we
10	work together with the legislature we can come up
11	with a plan
12	MR. HORODNICEANU: [Interposing]
13	Just in general, so I would mention, in fact, you
14	have not been familiar with the contractor
15	industry, if you put additional restrictions on a
16	contract, they will then, in their bids, put
17	enough money to cover whatever you're asking for.
18	That means you're going to spend more for the same
19	thing. That's the way things work. And I'm sure
20	you've experienced this in your business.
21	COUNCIL MEMBER KOO: But it is the
22	local business people have money to buy the remedy
23	for their pain, you know? For the short term
24	pain.
25	MR. HORODNICEANU: I wish that I

I

1	COMMITTEES ON SMALL BUSINESS 93 AND TRANSPORTATION
2	can help you there.
3	COUNCIL MEMBER KOO: All right.
4	Thank you.
5	CHAIRPERSON VACCA: Thank you
6	Council Member. Council Member Reyna.
7	CHAIRPERSON REYNA: Thank you Mr.
8	Chair. I just wanted to understand a little
9	further concerning the sidewalk permits.
10	Considering that you have made a very conscious
11	effort in not revoking all sidewalk cafes for the
12	remaining period of Phase 1 construction but that
13	you will assess as you move along the construction
14	to be able to operate in discussions with DCA and
15	the business whose sidewalk café would be
16	affected. Do you have a quantifiable number of
17	cafes?
18	MS. TENDLER: I'd have to count
19	them for you right here.
20	CHAIRPERSON REYNA: Right.
21	MS. TENDLER: I believe this goes
22	down to 60
23	CHAIRPERSON REYNA: [Interposing]
24	Speak into the mic.
25	MS. TENDLER: I'm sorry. There is,

1	COMMITTEES ON SMALL BUSINESS 94 AND TRANSPORTATION
2	2, 4, 6, 8, 10, 12, 14, 16 I have 25 unenclosed
3	sidewalk café which I believe take me down to 63 <sup>rd</sup>
4	Street. And there's 1 enclosed.
5	CHAIRPERSON REYNA: 1 enclosed.
6	And as far as your ability to assist these
7	businesses with the closure, what, you know, does
8	this rise to the level of compensation?
9	MS. TENDLER: No. What basically
10	it meant, if somebody's permit or franchise,
11	whatever it's called was due to expire in May,
12	we're automatically, Consumer Affairs would not
13	reissue that permit based on our construction
14	coming. We will now say to Consumer Affairs you
15	know what, we're not going to be on that block
16	until November, let the business have the summer
17	season.
18	CHAIRPERSON REYNA: But the 25
19	unenclosed, up to 63 <sup>rd</sup> Street.
20	MR. HORODNICEANU: No this is
21	exactly what has been said. If we have a café,
22	we, the Consumer Affairs canwe notify the
23	Consumer Affairs that we're going to be in
24	construction.
25	CHAIRPERSON REYNA: Right.

1	COMMITTEES ON SMALL BUSINESS 95 AND TRANSPORTATION
2	MR. HORODNICEANU: The Consumer
3	Affairs people have the ability and the right not
4	to renew the café license, okay? In order to
5	mitigate the impact that we have on these
6	businesses, what we have said to Consumer Affairs,
7	do not, if we are not going to start construction,
8	if their permit, let's say, expires in May
9	CHAIRPERSON REYNA: [Interposing]
10	November, right.
11	MR. HORODNICEANU:in May. I'm
12	saying. Let's say it expires in May but we do not
13	get there until November.
14	CHAIRPERSON REYNA: Um-hum.
15	MR. HORODNICEANU: We are saying to
16	them, let them stay there until November.
17	CHAIRPERSON REYNA: Um-hum.
18	MR. HORODNICEANU: So you do not
19	actually revoke the permit upon its expiration.
20	We're allowing people as a mitigation to stay as
21	long as possible. So when we're putting the
22	shovel in the ground, that's when they stop being
23	there.
24	MS. TENDLER: I would note that
25	this very issue of compensation for the loss of a

1	COMMITTEES ON SMALL BUSINESS 96 AND TRANSPORTATION
2	café is being litigated. We're being sued.
3	That's all I'll say about that.
4	CHAIRPERSON REYNA: And as far as
5	the 26, I'll include the enclosed structure of a
6	café, for a total of 26 sidewalk cafes, I just
7	wanted to understand, these are permits that have
8	been identified exist but not all have been
9	revoked
10	MR. HORODNICEANU: [Interposing]
11	That's correct.
12	CHAIRPERSON REYNA:so that
13	you're working.
14	MR. HORODNICEANU: That's correct.
15	CHAIRPERSON REYNA: So out of the
16	26 currently
17	MR. HORODNICEANU: We don't know.
18	CHAIRPERSON REYNA: Okay.
19	MS. TENDLER: Somebody knows. We
20	don't know here. I'll
21	MR. HORODNICEANU: [Interposing] We
22	don't know how many are right now operating or
23	not.
24	CHAIRPERSON REYNA: Okay. And I
25	just wanted to understand the Shop 2 <sup>nd</sup> Avenue

1	COMMITTEES ON SMALL BUSINESS 97 AND TRANSPORTATION
2	program that you have implemented as part of your
3	business friendly mitigation aspect, what was the
4	success or what has been the success of that
5	program up to date? And how do you measure the
6	success?
7	MS. TENDLER: I think that the
8	people you'll be hearing from after us would be a
9	better audience to ask that question to. The
10	program, really the MTA is very happy to partner
11	with the business community but we have been
12	following their lead. We have suggestions as well
13	and we've been trying to act on everything they've
14	suggested to us. You would get a better answer
15	from them Councilwoman.
16	CHAIRPERSON REYNA: But are you
17	measuring? You know, obviously you're investing
18	dollars and personnel into the Shop 2 <sup>nd</sup> Avenue
19	program.
20	MS. TENDLER: Right.
21	CHAIRPERSON REYNA: And so how are
22	you measuring whether or not the program or
23	seeking to improve if necessary, how do you
24	evaluate the program, whether or not it's
25	assisting businesses?

1	COMMITTEES ON SMALL BUSINESS 98 AND TRANSPORTATION
2	MS. TENDLER: We have tried and
3	continue to try to do everything that's asked of
4	us that we can reasonably do by the business
5	community. So I take it as a success. But I take
6	it as a good step.
7	CHAIRPERSON REYNA: Okay.
8	MS. TENDLER: That we've been asked
9	to continue doing what we're doing. So as our
10	construction zones crept down south on $2^{nd}$ Avenue,
11	we created new 2 <sup>nd</sup> Avenue shopping maps to cover
12	the different construction zones. I believe that
13	if there was no value in doing that we wouldn't
14	have been asked to continue to do that.
15	CHAIRPERSON REYNA: Right. And I
16	know that Council Member Garodnick has already
17	shared with you some comments concerning a
18	constituent. I just wanted to share the concern
19	of a business that apparently already has opposed
20	the decision of the 86 <sup>th</sup> Street subway entrance.
21	And this could possibly, where it's going to be
22	placed as a proposed site near the entrance
23	driveway of 305 East 86 <sup>th</sup> Street, there is hope
24	that you are considering to re-look at whether or
25	not from an engineering standpoint, this can be

1	COMMITTEES ON SMALL BUSINESS 99 AND TRANSPORTATION
2	revisited to accommodate this request. So that
3	it's going to take into consideration the
4	relocation, moving a little west of the northwest
5	corner location.
6	MR. HORODNICEANU: We have looked
7	at it extensively. And you're talking about the
8	entry points on the $86^{th}$ Street in front of the
9	circular driveway, is that
10	CHAIRPERSON REYNA: [Interposing]
11	Correct.
12	MR. HORODNICEANU: Okay. Our
13	studies that we have actually looked at it
14	extensively, we do not believe we can move it from
15	there.
16	CHAIRPERSON REYNA: So that
17	decision has been made final.
18	MR. HORODNICEANU: Yes.
19	CHAIRPERSON REYNA: And as far as
20	signage is concerned, apparently on East $88^{th}$
21	Street off of $2^{nd}$ Avenue, there's very poor signage
22	where there's parking issues concerning the no
23	parking regulations despite the fact that at night
24	there's no work. How is the Department of
25	Transportation working in collaboration with the

AND TRANSPORTATION
MTA to deal with the parking issues in relation
to, let's say, 88 <sup>th</sup> Street?
MR. HORODNICEANU: I'm sure that
there are issues on $88^{th}$ Street and other streets
in which parking regulations have been put in
place due to construction. One of the things that
happened there is that construction starts early
in the morning, much earlier than people move
their cars. In that area people park their cars
because in the past what was available there were
alternate site parking for cleaning purposes. And
when you have parking regulations change due to
construction, in general, they stay there for the
period of the construction that is affecting that
specific area.
So there is, as far as I know, very
little mechanism to do it otherwise. And if you
do do it sometimes it's done in which you are
mandating that people will not be there starting
at 7:00 o'clock in the morning, in order to
enforce it, that becomes a real project. People
get tickets and they get upset and there are tow
trucks involved. So that's really not the way to
do it in a case like that is that you designate a

1	COMMITTEES ON SMALL BUSINESS 101 AND TRANSPORTATION
2	certain piece of the length of the sidewalk for
3	construction purposes and they put the regulation
4	in. That happens throughout the City. It's not
5	unique there. It you can come any place there is
6	construction, they actually remove parking due to
7	construction.
8	CHAIRPERSON REYNA: In its
9	entirety. So parking regulations are not just
10	adjusted, they're eliminated.
11	MR. HORODNICEANU: They're adjusted
12	for the period of construction. It does say,
13	normally, due to construction. It does say, I'm
14	not sure what it says there exactly but
15	CHAIRPERSON REYNA: [Interposing]
16	But it's total elimination of parking spaces
17	MR. HORODNICEANU: [Interposing]
18	Yes.
19	CHAIRPERSON REYNA:as opposed to
20	working within the timeframe of when construction
21	is happening
22	MR. HORODNICEANU: [Interposing] In
23	general, that's the case, yes. I mean it could be
24	different but I'm not aware of that. We will look
25	at it specifically, just so we'll get you an

1	COMMITTEES ON SMALL BUSINESS 102 AND TRANSPORTATION
2	answer to that.
3	CHAIRPERSON REYNA: I appreciate
4	it. Thank you.
5	CHAIRPERSON VACCA: Thank you.
6	Okay. I wanted to ask one quick question and then
7	we have public testimonyoh no, Mike Nelson,
8	right, you're next?
9	COUNCIL MEMBER NELSON: You go
10	ahead Mr. Chairman.
11	CHAIRPERSON VACCA: Just one quick
12	question. How many lawsuits have emanated from
13	the construction? Is there a price tag or a
14	number of lawsuits that have been filed by
15	businesses, residents, whatever? What's the
16	extent of pending litigation?
17	MR. HORODNICEANU: Ronnie?
18	MS. RONNIE HAKIM: There are
19	probably three lawsuits, three or four lawsuits
20	going on at this point.
21	CHAIRPERSON VACCA: Are they by
22	individuals or groups?
23	MS. HAKIM: One is a developer who
24	owns a number of different establishments on $2^{nd}$
25	Avenue.

1	COMMITTEES ON SMALL BUSINESS 103 AND TRANSPORTATION
2	CHAIRPERSON VACCA: What is he
3	alleging?
4	MS. HAKIM: And the others are
5	buildings.
6	CHAIRPERSON VACCA: Builders?
7	MS. HAKIM: Buildings.
8	CHAIRPERSON VACCA: Buildings. And
9	a developer.
10	MS. HAKIM: Um-hum.
11	CHAIRPERSON VACCA: And what are
12	they alleging?
13	MS. HAKIM: As recently discussed
14	here, one is an issue about interference with
15	their business because of sidewalk cafes that have
16	been closed along the $2^{nd}$ Avenue. And the others
17	are challenging either environmental or real
18	estate issues.
19	CHAIRPERSON VACCA: And just
20	identify yourself for the record please.
21	MS. HAKIM; I'm sorry, Ronnie
22	Hakim, General Counsel.
23	CHAIRPERSON VACCA: Okay, thank
24	you. Council Member Nelson?
25	COUNCIL MEMBER NELSON: Thank you

1	COMMITTEES ON SMALL BUSINESS 104 AND TRANSPORTATION
2	Mr. Chair. Just to focus for a moment on the
3	tenant situation if you will. The construction
4	and there has to be construction of course and
5	heavy blasting otherwise there's no tunnel and no
6	subway. But what times is it primarily taking
7	place?
8	MR. HORODNICEANU: When you say
9	construction, what construction are you talking
10	about?
11	COUNCIL MEMBER NELSON: Well the
12	blasting and any other type of operation that
13	makes a lot of noise in the area.
14	MR. HORODNICEANU: 7:00 AM to 10:00
15	PM is the permitted time.
16	COUNCIL MEMBER NELSON: That's it?
17	Okay.
18	MR. HORODNICEANU: That's for
19	blasting.
20	COUNCIL MEMBER NELSON: Oh okay.
21	MR. HORODNICEANU: The TBM work is
22	24/7.
23	COUNCIL MEMBER NELSON: Fine.
24	Okay. As far as vermin, I imagine that there's
25	been complaints about that. Have you received

1	COMMITTEES ON SMALL BUSINESS 105 AND TRANSPORTATION
2	complaints about rats especially?
3	MR. HORODNICEANU: We have received
4	some complaints around $90^{th}$ , in the 90s, yes. $92^{nd}$
5	I think.
6	COUNCIL MEMBER NELSON: And are you
7	working with DOH or?
8	MR. HORODNICEANU: [Interposing] We
9	have worked with DOH extensively. There is a
10	building that is in effect unoccupied at the
11	corner of $92^{nd}$ and $2^{nd}$ that apparently they were a
12	food establishment on the lower level that left
13	without removing the food and so forth. That
14	created a source of food for the rat population in
15	the neighborhood so.
16	COUNCIL MEMBER NELSON: Yeah they
17	have to eat too. We've got to get of them as
18	well. In your professional estimate do you think
19	this could possibly go on until about the year
20	2020?
21	MR. HORODNICEANU: The answer is
22	no.
23	COUNCIL MEMBER NELSON: All right.
24	That's reassuring to hear that. Also just
25	briefly, as far as the 28 apartments and 6

1	COMMITTEES ON SMALL BUSINESS 106 AND TRANSPORTATION
2	buildings between $94^{th}$ and $96^{th}$ Street.
3	MR. HORODNICEANU: Then which one?
4	COUNCIL MEMBER NELSON: The 6
5	buildings between $94^{th}$ and $96^{th}$ Street?
6	MR. HORODNICEANU: Yes, yeah.
7	COUNCIL MEMBER NELSON: They were
8	told that they had 30 to 60 days to move out. How
9	many have been relocated, to your knowledge?
10	MR. HORODNICEANU: Okay. We're
11	talking about the buildings on the east side,
12	right?
13	COUNCIL MEMBER NELSON: Yes Sir.
14	MR. HORODNICEANU: 1821 to 1829 or
15	1931 something like that.
16	COUNCIL MEMBER NELSON: Yes Sir.
17	MR. HORODNICEANU: Those buildings,
18	we expect to… the following things to happen. We
19	have finished Phase 1 and we're entering Phase 2
20	as part of Phase 1 and 2 we have 16 apartments
21	that will have to be temporarily relocated. The
22	16 apartments, the first 4 units that are in
23	building 1823 will happen in June $26^{th}$ . The
24	expectation is that they will be out for
25	approximately 30 days per unit. And the remainder

1	COMMITTEES ON SMALL BUSINESS 107 AND TRANSPORTATION
2	of the locations will be, let me just look it up
3	in my notes I have it, yeah. The remainder of
4	the… the tenant relocation, all work on tenant
5	relocation will be actually the goal is to
6	complete everything by the end of September. So
7	we'll start with this first batch and then we'll
8	continue with more but we expect to finish
9	everything by the end of September.
10	COUNCIL MEMBER NELSON: Thank you.
11	Have you found with the housing market being where
12	it is right now, make it any easier for you, the
13	MTA?
14	MR. HORODNICEANU: For relocation
15	purposes?
16	COUNCIL MEMBER NELSON: Yes Sir.
17	MR. HORODNICEANU: It's temporary
18	so what we do is we in effect find locations that
19	have facilities. There are very few, you know
20	residential buildings that will take people
21	temporarily for 30 days that arewe're talking
22	about units that are fullylike a hotel in
23	effect. You want to have everything there. So
24	that doesn't apply to us. So what we do is we
25	relocate people and there are people that opt not

1	COMMITTEES ON SMALL BUSINESS 108 AND TRANSPORTATION
2	to be relocated but take the money that we'll pay
3	and they find themselves accommodations. That's
4	happening as well.
5	COUNCIL MEMBER NELSON: Well I'm
6	sure we'll hear the stories from other people who
7	are going to testify today. But it seems to me
8	that under very trying conditions that you, the
9	MTA, are doing the best job that you possibly can.
10	Well, okay, thank you.
11	MR. HORODNICEANU: You're welcome.
12	Thank you.
13	CHAIRPERSON VACCA: Thank you. We
14	thank the representatives of the MTA. Our first
15	panel will be Giuseppe Pecora, 2 <sup>nd</sup> Avenue Business
16	Association; Eldad Gothelf, representing Herrick
17	Feinstein; and Robin Pocker, business owner.
18	[Pause]
19	[Witnesses getting settled]
20	CHAIRPERSON VACCA: Put the
21	microphone on.
22	MR. GIUSEPPE PECORA: All right.
23	My name is Giuseppe Pecora and I'm the President
24	of SABA, 2 <sup>nd</sup> Avenue Business Association. And I
25	have some questions for the MTA. First of all you
1	COMMITTEES ON SMALL BUSINESS 109 AND TRANSPORTATION
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2	mentioned that you relocated some stores, Rainbow,
3	where was Rainbow relocated? They're absent?
4	CHAIRPERSON VACCA: The MTA is not
5	going to be answering your questions.
6	MR. PECORA: Oh okay, all right,
7	sorry about that, okay. So let me just
8	CHAIRPERSON VACCA: [Interposing]
9	Yeah right. They made their, you know.
10	MR. PECORA: Well anyway, I'd just
11	like to point out that the gentleman here was
12	painting a picture before that everything is
13	sunny, that everything is good, they're doing the
14	best they can. And I'm here to paint a different
15	picture.
16	My name is Giuseppe Pecora. I've
17	been doing business on the Upper East Side for 22
18	years. And since the subway started 3 years ago,
19	business is down significantly on 2 <sup>nd</sup> Avenue,
20	especially from 91 <sup>st</sup> through 96 <sup>th</sup> Street, in some
21	stores as much as 40% down.
22	Millions and millions of dollars
23	are lost in revenue, most businesses work on
24	single digit profit margin. And we are reaching
25	our breaking point. And seven more years of ill-

1	COMMITTEES ON SMALL BUSINESS 110 AND TRANSPORTATION
2	prepared construction will have many more
3	casualties which are resulting in closed stores.
4	18 stores have gone out of business
5	already resulting in hundreds of job losses and
6	millions and millions of dollars in lost revenue
7	and taxes, of course. Since this project started
8	there's been major lack of communication and
9	disregard for fragile businesses and community due
10	to the loss of basis services. Phone have been
11	out for days on many occasions resulting in loss
12	of deliveries from the restaurants and I
13	personally didn't know that there were claims that
14	I could make.
15	So basically what I'm saying is I
16	think they're keeping us ignorant because if we're
17	ignorant they're able to walk all over us
18	basically.
19	Power and service interruptions.
20	In my store alone there's been four incidents that
21	Con Edison cut out my power nine hours at a time
22	and sometimes they would connect the power with
23	the wrong polarity. So instead of my dough
24	machine going clockwise, it would go
25	counterclockwise. So I had to call my electrician

1	COMMITTEES ON SMALL BUSINESS 111 AND TRANSPORTATION
2	to undo what they did.
3	Water has been turned off without
4	notice. And the last one was three Saturdays ago
5	on $84^{th}$ Street and it was turned off for five
6	hours. Some compressors are water-cooled in
7	restaurants and delis and when you turn off the
8	water, you know, first of all your food spoils and
9	then your compressor would go.
10	So my question is that there's no
11	backup plans for these vital services. And who is
12	responsible that such incidents don't happen and
13	if they do, if they need to, they should be done
14	at proper times, minimizing impact.
15	Streets have been closed without
16	notices on a daily basis making our deliveries
17	harder to get to us. During snowstorms, because
18	garbage can't be picked up on $2^{nd}$ Avenue, and it's
19	picked up on designated corners, sometimes it is
20	not picked up for two weeks resulting in garbage
21	on top of garbage and snow on top of snow.
22	And I have pictures here. So
23	basically we have a, what do you call it, instead
24	of having a preventive mentality we have a
25	reactive mentalitythey have a reactive

1	COMMITTEES ON SMALL BUSINESS 112 AND TRANSPORTATION
2	mentality.
3	As someone with a resilient
4	personality and looking out for my fellow
5	merchants and community and family, some days
6	they're really, really hard to do business in the
7	90s because I am faced with many uncontrollable
8	challenges. Our morale is down but we're not out.
9	We desperately need foot traffic, tax breaks for
10	landlords that are passed on to merchants,
11	renegotiated leases, with upside with construction
12	finishes at fair market values. Most of all we
13	need to appoint a person to make sure that our
14	hard earned tax dollars are stretched and used to
15	its max.
16	I feel nobody is watching the store
17	and there is a lot of moping around going on
18	resulting in frustrations because the project is
19	not moving forward as it should.
20	So what we basically need is we
21	need a team mentality and everybody needs to work
22	together because otherwise this project is going
23	to leave a big hold in everybody's pocket and also
24	a big hole in front of my store. All I have to
25	say is we need leadership and we need it fast.

1	COMMITTEES ON SMALL BUSINESS 113 AND TRANSPORTATION
2	This is on our time. And if we don't finish it,
3	it's our responsibility. And our future
4	generations should not have to pay for what we
5	started and we can't finish.
6	CHAIRPERSON VACCA: Thank you. I
7	neglected to say that each speaker will be limited
8	to two minutes. I will enforce that starting now.
9	MR. PECORA: I'm sorry.
10	CHAIRPERSON VACCA: I have you a
11	lot of time.
12	MR. PECORA: Oh I'm sorry.
13	CHAIRPERSON VACCA: That's okay, oh
14	no, no, don't be sorry. My fault. Thank you
15	though. Thank you for your testimony. Miss, I'm
16	sorry, you want to go next?
17	MS. ROBIN POCKER: Good afternoon.
18	My name is Robin Pocker I'm a small business owner
19	on 63 <sup>rd</sup> and Lexington where there's going to be
20	some more construction. Having endured more than
21	a decade of horrendous conditions during the
22	original construction of the $63^{ m rd}$ Street Subway, I
23	received notification of the continuation of the
24	2 <sup>nd</sup> Avenue Subway to the front door of my business
25	with great distress. I also was informed about

1	COMMITTEES ON SMALL BUSINESS 114 AND TRANSPORTATION
2	this, I think I was a freshman in college when we
3	first heard about the subway project.
4	My family picture framing business,
5	J. Pocker and Son will be 85 years old in 2011, 3
6	generations, no small task in New York City's
7	Upper East Side. My family has lived the Great
8	American Dream in our neighborhood on Lexington
9	Avenue. I'm in business now 2 blocks away from
10	where my grandparents began.
11	In the 1980s because of the 63 <sup>rd</sup>
12	Street Subway, my business lost half of its retail
13	space to the right of eminent domain, three-
14	quarters of its display windows, its entrance on
15	Lexington Avenue and the necessity of relocating
16	my manufacturing to another location, not to
17	mention loss of business, noise, filthy and the
18	invasion of rats due to the blasting that went on
19	for several years, having nothing to do with local
20	restaurants that left food around, it was
21	definitely dynamite.
22	We were forced to move the entrance
23	to the store around the corner. The loss of foot
24	traffic and the display windows which are the
25	lifeblood of New York retailers is incalculable.

1	COMMITTEES ON SMALL BUSINESS 115 AND TRANSPORTATION
2	And now the MTA wants to substantially block our
3	remaining sidewalk with a new project.
4	I don't have to wonder what it's
5	going to look like. I can see already on $2^{nd}$
6	Avenue that it's not going to be workable. The
7	MTA has already told me in a previous meeting in
8	April there will be no access for delivery trucks
9	to my store. How many blocks can delicate
10	merchandise be walked in inclement weather? I'm
11	not talking about a crate of food but artwork and
12	client's merchandise which must be handled with
13	the utmost care.
14	East 63 <sup>rd</sup> Street will become a
15	single lane street, allowing, we were told, no
16	room for any deliveries. Impossible for a small
17	business to survive without a truck. We were told
18	by the MTA at their April meeting there will
19	simply be no room for deliveries. Another
20	prolonged period of construction can put me out of
21	business. I hear you speak about the loss of
22	business but J. Pocker and Son directly employs 25
23	New Yorkers. Our suppliers would be forced to lay
24	off dozens more.
25	We already have in the work press

1	COMMITTEES ON SMALL BUSINESS 116 AND TRANSPORTATION
2	events planned to celebrate our 85 years in
3	business. Everything will have to be taken down a
4	notch, the location will be hidden behind fencing
5	and construction cones, not at all what a business
6	owner has in mind. We are the last remaining old
7	family business in our neighborhood on Lexington
8	Avenue and we would like to retain the title of
9	surviving family business. Thank you.
10	CHAIRPERSON VACCA: Thank you.
11	Sir?
12	MR. ELDAD GOTHELF: Good afternoon
13	Chair Vacca, Council Member Garodnick and members
14	of the City Council Transportation and Small
15	Business Committees. Thank you for holding this
16	important public hearing. My name is Eldad
17	Gothelf. I am from Herrick Feinstein. My
18	colleague Richard Bass wanted to be here but was
19	unable to make the hearing so I am here in his
20	stead.
21	Our firm has been retained by over
22	14 properties along $2^{nd}$ Avenue in order to assist
23	property owners affected by the subway
24	construction project. These properties include
25	older rental apartment buildings, residential co-

1	COMMITTEES ON SMALL BUSINESS 117 AND TRANSPORTATION
2	ops and condos, a commercial garage, and
3	construction of new mixed-use residential
4	buildings, both affordable and market rate.
5	This 8 to 10-year project has and
6	will result in significant adverse economic
7	impacts on affected properties including, for
8	example, loss of retail business due to lack of
9	visibility, non-rentable retail and restaurant and
10	service establishments; vacant rental apartments;
11	and loss co-op and condo sales.
12	The subsequent loss of income has
13	damaged and will continue to damage the economic
14	viability of property owners, landowners, co-ops
15	and condos. Additionally this loss of income and
16	economic impact will not be redressed by
17	condemnation awards. These properties need
18	economic help either in the form of tax relief or
19	some program to permit new revenue generation.
20	Again thank you for holding today's
21	hearing regarding the $2^{nd}$ Avenue Subway Project and
22	its impacts on the host community. What has
23	happened in Community Board 8 is an indication of
24	what Community Board 3, 6 and 11 can expect over
25	the next 15 to 20 years.

1	COMMITTEES ON SMALL BUSINESS 118 AND TRANSPORTATION
2	I have a slide show of photos that
3	I want to show briefly that will help underscore
4	kind of what's going on along 2 <sup>nd</sup> Avenue. I'm sure
5	some of you have seen that but certainly it will
6	help to see it again if you'll indulge me just for
7	a minute.
8	[Off mic]
9	MR. GOTHELF: Well I don't have too
10	much to say along the lines of these photos. As
11	you can see, just the impact that the construction
12	has on the businesses. Still having difficulty
13	accessing the various businesses. I'm sure many
14	of you have seen this before but I think it's
15	helpful to see pictures of what's going on every
16	day.
17	[Pause during slide show]
18	MR. GOTHELF: That's all. Thank
19	you.
20	CHAIRPERSON VACCA: Council Member
21	Garodnick had a question.
22	COUNCIL MEMBER GARODNICK: Thank
23	you very much. It's just for Mr. Pecora if you
24	can come back just for one second. First of all I
25	want to say thank you for your advocacy and your

1	COMMITTEES ON SMALL BUSINESS 119 AND TRANSPORTATION
2	work on behalf of all of the businesses along $2^{ m nd}$
3	Avenue. We know that this is not something you
4	intended to do. It's not something that you
5	particularly want to do but it is something that
6	you are doing because you feel a responsibility.
7	And we all thank you for that and really
8	appreciate it.
9	But I did want to ask you about
10	that one point that you made of the notice of the
11	absence of notice that businesses have about how
12	to file a claim for harm that's caused as a result
13	of the construction. So are you saying that
14	neither you nor any of the businesses in your
15	association has ever gotten any notice from the
16	MTA about how to fill out a complaint form? I'm
17	sorry, a compensation form from the MTA?
18	MR. PECORA: I've gotten from the
19	Con Edison claim because I was complaining,
20	complaining about it but as far as phone service
21	claim I never knew that I could make such claim.
22	COUNCIL MEMBER GARODNICK: Have you
23	ever seen a claim
24	MR. PECORA: [Interposing]
25	Marcello's here, can I ask him, he's one of the

1	COMMITTEES ON SMALL BUSINESS 120 AND TRANSPORTATION
2	business owners too.
3	COUNCIL MEMBER GARODNICK: Okay,
4	well maybe he'll come up and he's shaking his head
5	no.
6	MR. PECORA: You haven't gotten any
7	claim, right?
8	COUNCIL MEMBER GARODNICK: Okay.
9	So I appreciate your making that point because
10	obviously
11	MR. PECORA: [Interposing] There
12	is, I have been instructed, I'm sorry, that I
13	could make a claim regarding the Con Edison issues
14	that I had but I had four issues result in
15	thousands and thousands of dollars in lost
16	business and
17	COUNCIL MEMBER GARODNICK: Is that
18	a claim on Con Ed
19	MR. PECORA: [Interposing] So
20	basicallyand I feel like that claim was almost,
21	you know, sort of, I don't know, just in a way to
22	keep me quiet in a way, I don't know, if that
23	makes sense but
24	COUNCIL MEMBER GARODNICK: Was that
25	a Con Edison claim form?

1	COMMITTEES ON SMALL BUSINESS 121 AND TRANSPORTATION
2	MR. PECORA: Yes.
3	COUNCIL MEMBER GARODNICK: Okay.
4	So we all together have never really seen anything
5	from MTA about how to submit a claim to them for
6	which would go to their insurance company for loss
7	of service of any type, is that right?
8	MR. PECORA: Yeah. And then when
9	Iyes. And then when I made a claim I didn't do
10	it right because, you know, I don't know how to
11	make claims and and one of the persons
12	volunteered to help me make the claim. So there's
13	been, it's not all, you know, there'sit's just
14	that we're ignorant on a lot of issues that, you
15	know, how to make claims, how to, you know, what
16	numbers to call and
17	COUNCIL MEMBER GARODNICK: Okay.
18	MR. PECORA: You know, we're
19	learning. It's almost like a learning process and
20	I think that if there was communication from the
21	beginning, it will be easy on all of us and we can
22	work together rather than against each other.
23	COUNCIL MEMBER GARODNICK: Okay.
24	Thank you Joe for that. And just a comment, it's
25	Ms. Pocker? Okay. I just want to make sure you,

1	COMMITTEES ON SMALL BUSINESS 122 AND TRANSPORTATION
2	since I'm surprised that the MTA has said that
3	there would be no access for delivery or no room
4	for local deliveries. So I'm just going to
5	introduce you to a few people by sight across the
6	room.
7	Theresa Bomeo [phonetic] from my
8	office is over there. Barry Schneider of the
9	Community Board is right there. Right behind you,
10	you've got a representative from Senator Kruger
11	and Assemblyman Bing. Why don't you talk to any
12	or all of them and let us see whether'cause this
13	isthey may know this already but this is new to
14	me. So let's see if there's anything we can do to
15	address that issue. So thank you very much and
16	thank you Mr. Pecora also.
17	MR. PECORA: My pleasure. Thank
18	you.
19	CHAIRPERSON VACCA: Council Member
20	Reyna has a question.
21	CHAIRPERSON REYNA: I just had a
22	question concerning the, I apologize, it was for
23	the lawyer, Mr. Gothelf. I wanted to understand
24	where are the 14 properties that you came to
25	represent? And the pictures correlating?

1	COMMITTEES ON SMALL BUSINESS 123 AND TRANSPORTATION
2	MR. GOTHELF: I just want to be
3	clear. I'm not a lawyer. I'm an urban planner.
4	But we represent 14 different types of properties.
5	I don't have the specific addresses. And the
6	photos themselves don't necessarily correlate to
7	the exact properties. They were just photos
8	throughout. I mean this certainly included some
9	of our properties but they were just throughout
10	the 2 <sup>nd</sup> Avenue, the areas that are
11	CHAIRPERSON REYNA: [Interposing] I
12	see.
13	MR. GOTHELF:impacted by the
14	disruption.
15	CHAIRPERSON REYNA: I see. And so
16	of the 14 properties, are there small businesses
17	being represented?
18	MR. GOTHELF: I believe so, yes.
19	CHAIRPERSON REYNA: But you don't
20	know, right now in front of you, how many of the
21	14.
22	MR. GOTHELF: I don't.
23	CHAIRPERSON REYNA: Okay. Thank
24	you very much.
25	CHAIRPERSON VACCA: Thank you.

1	COMMITTEES ON SMALL BUSINESS 124 AND TRANSPORTATION
2	Thank you gentlemen. Our next panel will be David
3	Cohn, I'm sorry, Portis Hicks; Hunter Armstrong.
4	Portis? No, Portis I know. Keith Powers,
5	representing Assemblyman Bing.
6	[Pause]
7	[Witnesses getting settled]
8	MR. DAVID COHN: Yes. Good
9	afternoon, David Cohn. I am a resident of 300
10	East 85 <sup>th</sup> Street. In fact it's a co-op residential
11	building and I'm the President of the Board of
12	that building. I am speaking on an impromptu
13	basis. I came to this hearing. I saw a little
14	blurb in the local newspaper. We've been subject
15	to the construction of the $2^{nd}$ Avenue Subway. I've
16	come to some Community Board meetings where I've
17	heard a rather lengthy criticism of the
18	Metropolitan Transit Authority by various
19	residents. I come here with a slightly different
20	take on it. From our perspective, they've been
21	extremely helpful to us as residents.
22	We have a lot of underground
23	infrastructure bordering on the vaults and the
24	sidewalk. We were concerned that we would have to
25	relocate those. The MTA's engineering team came

1	COMMITTEES ON SMALL BUSINESS 125 AND TRANSPORTATION
2	into our premises and they worked out something
3	with their construction contractor so that we
4	don't have to move them and in fact the
5	construction contractor changed some of the plans
6	for work along the street to prevent that. But I
7	guess why I'm very interested in speaking to you
8	is in relation to what I'm hearing about the small
9	businesses.
10	And I want to talk just very
11	briefly about one very, very small business which
12	is a vegetable stand on the corner of $85^{th}$ and $2^{nd}$
13	Avenue. And that vegetable stand has been
14	operated for the past 3 or 4 years by a not-so-
15	young woman, an immigrant from South Asia whose
16	trying to support her family through this
17	vegetable stand.
18	And when she heard about the
19	pending construction she was very, very distraught
20	because she had made friends among so many
21	residents of my building, we have about 600
22	residents in that building, and they rely upon her
23	for their fresh vegetable and she relies upon them
24	for her livelihood. And, you know, I didn't
25	frankly know what was going to happen to her

1	COMMITTEES ON SMALL BUSINESS 126 AND TRANSPORTATION
2	little spot there.
3	And the MTA came and worked with
4	the contractor and there's a big, what they call
5	an MPT zone where they have all this heavy
6	equipment and it's all blocked off. You could see
7	from those photographs what that's about. And
8	they actually changed the configuration of the MPT
9	zone to open up a little area for this fruit stand
10	so that this woman could continue to sell fruit
11	for our building.
12	And I just wanted you to know that
13	if the MTA is concerned about that small a
14	business, and that one individual, I can't believe
15	that they are so insensitive that they're not
16	going to be trying to help the somewhat larger
17	small businesses to their best ability. And
18	that's all I wanted to say.
19	CHAIRPERSON VACCA: Thank you Sir.
20	Thank you. Next. Would you want to speak? Are
21	you from the Assemblyman's Office?
22	[Off mic]
23	CHAIRPERSON VACCA: Oh you're from
24	the Assemblyman, would you please go next?
25	MR. KEITH POWERS: Sure. Right.

1	COMMITTEES ON SMALL BUSINESS 127 AND TRANSPORTATION
2	Thank you for having me. My name is Keith Powers.
3	I'm representing Assembly Member Jonathan Bing who
4	represents the 73 <sup>rd</sup> Assembly District in Manhattan
5	which includes a portion of the 2 <sup>nd</sup> Avenue Subway
6	construction area. And additionally as
7	construction moves south along $2^{nd}$ Avenue, more
8	residents and businesses in his District will
9	begin to feel the effects of the ongoing work.
10	And for the past several years our
11	office has addressed quality of life issues as
12	residents along 2 <sup>nd</sup> Avenue, have been heavily
13	involved in assisting businesses affected by the
14	construction. And these businesses are long-
15	standing integral members of our community. And
16	we have worked to ensure they will be here to
17	enjoy the benefit of additional foot traffic once
18	the subway is completed.
19	However several businesses who were
20	presented here today, along $2^{nd}$ Avenue in the 90s
21	have been forced to close because of difficulties
22	relating to construction. We are here today with
23	the belief that we must work together to see that
24	other businesses along the corridor do not suffer
25	the same way.

1	COMMITTEES ON SMALL BUSINESS 128 AND TRANSPORTATION
2	In the fall of 2000 our office
3	along with Council Member Garodnick's office began
4	working with local businesses and owners in the
5	launch box section of the construction to help
6	form the 2 <sup>nd</sup> Avenue Business Association. And what
7	began as a meeting of merchants anxious to discuss
8	the issues afflicting their businesses is now a
9	monthly meeting which brings together business
10	owners, elected officials and representative from
11	various City agencies to address these problems
12	faced by the businesses.
13	In response to those concerns we've
14	authored legislation, Assembly Bill 6137 which
15	would establish a matching grants programs for
16	businesses located within the 2 <sup>nd</sup> Avenue
17	construction zone. The grants program would
18	provide funding to qualified businesses for
19	marketing, to purchase business related equipment
20	or make approved physical and capital improvements
21	to their stores. For the most distressed
22	businesses funds could also be used for payroll
23	assistance, rental payment assistance, utilities
24	and insurance.
25	In 2008 this bill passed both

1	COMMITTEES ON SMALL BUSINESS 129 AND TRANSPORTATION
2	houses of the legislature but was vetoed by the
3	Governor. This year the bill has passed the
4	Assembly and is currently pending in the State
5	Senate Finance Committee. I'll be quick. We're
6	hopeful that this legislation will hopefully pass
7	the Senate this year and be signed by the Governor
8	and provide much needed assistance to these
9	businesses.
10	We're here today asking that the
11	City Council, as you guys evaluate the quality of
12	life and impact to businesses surrounding the $2^{ m nd}$
13	Avenue Subway will join us and support the
14	legislative efforts at the State level to provide
15	a grants program for the businesses. And also to
16	hopefully consider measures that will also allow
17	these businesses, similar measures at the City
18	level, to allow these businesses to remain through
19	the completion of the subway and to enjoy the
20	benefits that it will bring to the East Side of
21	Manhattan upon its completion.
22	Thank you for letting us speak here
23	today.
24	CHAIRPERSON VACCA: Thank you.
25	Sir?

1	COMMITTEES ON SMALL BUSINESS 130 AND TRANSPORTATION
2	MR. HUNTER ARMSTRONG: My name is
3	Hunter Armstrong. I'm here with CIVITAS. I think
4	all of you have received a copy of our statement.
5	There's certainly a lot of information to cover in
6	this hearing. So I will summarize my statement
7	and try to keep within the 2-minute timeframe.
8	As an introduction, CIVITAS is a
9	not-for-profit community based planning
10	organization concerned with quality of life on the
11	Upper East Side and East Harlem. And we'd like to
12	thank you for the opportunity to speak today, for
13	scheduling this Oversight Hearing. And we're
14	certainly looking forward to productive
15	legislation coming out of this discussion.
16	We join a host of community based
17	organizations that fully support this major
18	capital investment and infrastructural improvement
19	in our City. This will certainly result in major
20	environmental benefits and reduce traffic
21	congestion for the East Side of Manhattan.
22	That being said, this massive long
23	term undertaking is having and will have negative
24	impacts on the affected communities that need to
25	be addressed. As one element of this, as was

1	COMMITTEES ON SMALL BUSINESS 131 AND TRANSPORTATION
2	discussed earlier in this hearing, there are
3	future phases of construction. We would like to
4	see much better documentation of the lessons
5	learned from Phase 1 of construction on the Upper
6	East Side. And as mentioned, legislation to
7	address this through City Council.
8	There's been quite a bit of
9	discussion of the impact on small businesses. As
10	Joe Pecora stated 18 have closed in the corridor
11	since the construction began in 2007. These small
12	retailers are really experiencing a perfect storm
13	of adverse conditions: rising rents, competition
14	from national chain stores and an economic
15	recession.
16	I've listed in my statement that I
17	handed out. Many of the environmental
18	considerations that the small businesses are
19	facing: narrowed sidewalks, loss of parking for
20	shoppers and deliveries, utility cutoffs, dust,
21	noise, vermin, penalties for parking and
22	commercial waste pickup. And apparently I've hit
23	two minutes so I will proceed with my statement.
24	Other considerations that need to
25	be considered in the design and implementation of

1	COMMITTEES ON SMALL BUSINESS 132 AND TRANSPORTATION
2	the subway are the design of station entrances at
3	$86^{th}$ Street and $96^{th}$ Street. There has been
4	discussion of the proposed entrance mid-block,
5	large mid-sidewalk entrances at the northeast
6	corner of 86 <sup>th</sup> Street. We would like to have City
7	Council for MTA to look at that decision again.
8	Another aspect of the design is the
9	station for $96^{th}$ street and incorporating a subway
10	entrance at the northeast corner of 96 <sup>th</sup> Street
11	which would serve the East Harlem community.
12	Currently there is no station north of $96^{th}$ Street.
13	And I think anyone who knows the intersection of
14	$2^{nd}$ Avenue and $96^{th}$ Street really, and the entrance
15	to FDR Drive, knows this is an adverse condition
16	for pedestrians.
17	A third element of this is the
18	ancillary structures that have been proposed for
19	the 2 <sup>nd</sup> Avenue corridor. They have major
20	implications in terms of their height, in some
21	cases more than 70 feet. The bulk and façade
22	design of the buildings. We have called for MTA
23	to incorporate small footprint retail into these
24	buildings that we feel will have some impact,
25	minor impacts on reducing the deadening effect

1	COMMITTEES ON SMALL BUSINESS 133 AND TRANSPORTATION
2	that the structures will have on the lively
3	streetscape of 2 <sup>nd</sup> Avenue.
4	A full copy of materials that we've
5	prepared are available on our website,
6	CIVITAS.NYC.ORG, it's referenced in the testimony
7	that you have. And as mentioned, we hope that
8	City Council will factor the findings of this
9	Oversight Hearing into future legislation and
10	support of the $2^{nd}$ Avenue businesses and property
11	owners. Thank you.
12	CHAIRPERSON VACCA: Thank you.
13	Sir?
14	MR. PORTIS HICKS: My name is
15	Portis Hicks. I live on East $72^{nd}$ Street close to
16	$2^{nd}$ Avenue. I am not sure whether any specific
17	proposal was made by the Herrick Feinstein law
18	firm for alleviating the situation of store owners
19	on 2 <sup>nd</sup> Avenue or building owners who feel that
20	they've been affected by the subway. I do want
21	the Committee to be aware that the Community Board
22	8 meeting which considered proposals from that law
23	firm a few weeks ago, to have public advertising
24	placed on private residential buildings within 125
25	feet of 2 <sup>nd</sup> Avenue was overwhelmingly opposed by

1	COMMITTEES ON SMALL BUSINESS 134 AND TRANSPORTATION
2	the community in the task force meeting.
3	And I do believe that the task
4	force subcommittee has passed a resolution stating
5	that that idea should not be pursued. That being
6	advertising on the sides of residential buildings,
7	on the side streets off of $2^{nd}$ Avenue. Thank you
8	very much.
9	CHAIRPERSON VACCA: Thank you. Our
10	next panel will be John Nelson, Jared Stone and
11	Marcello Roncini.
12	[Pause]
13	CHAIRPERSON VACCA: Oh Marcello's
14	not here, okay.
15	[Pause]
16	CHAIRPERSON VACCA: Would you
17	please identify yourself sir?
18	MR. JARED STONE: My name is Jared
19	Stone. I am a resident of the Upper East Side for
20	4 years. I've been living in New York City for
21	10. And I'm currently a student at Columbia
22	Business School. I got involved with this project
23	partly because my family, I come from a family of
24	entrepreneurs, my grandfather started a business
25	in Queens. My father has a business in Manhattan.

1	COMMITTEES ON SMALL BUSINESS 135 AND TRANSPORTATION
2	And so for me I identify with what these
3	entrepreneurs are going through. You know, the
4	uncertainty of not being able to know what you're
5	doing tomorrow.
6	And so what I've been involved
7	with, with Hunter Armstrong, as well as Joe Pecora
8	from SABA is basically extending what the MTA has
9	done with regard to its website. I built a blog
10	called the 2 <sup>nd</sup> Avenue Shopper, and you'll see it on
11	the $2^{nd}$ page. And basically what it is, it's a
12	blog devoted to informing the community about
13	events of interest taking place along 2 <sup>nd</sup> Avenue,
14	particularly as it relates to the merchants, so
15	specials, promotions, anything that the 2 <sup>nd</sup> Avenue
16	businesses want the public to know.
17	Now this blog will also have a
18	connection to Facebook and Twitter. So this way
19	people, if they're interested, can sign up for the
20	$2^{nd}$ Avenue friend and then see updates every day,
21	once a day about a different 2 <sup>nd</sup> Avenue business.
22	The idea being to help promote, you know, they've
23	lost some of their advertising space, they've lost
24	some of the foot traffic but that doesn't preclude
25	them from advertising online in terms of a very

1	COMMITTEES ON SMALL BUSINESS 136 AND TRANSPORTATION
2	hybrid local type of way.
3	Now that's sort of the short term
4	plan. Longer term, my thought would be to hook up
5	something called Four Square. Now Four Square is
б	a technology that allows people with their mobile
7	device to be able to basically check in somewhere.
8	It's basically the next big thing. And for $2^{nd}$
9	Avenue businesses, this would be very helpful
10	because I mean for example in Joe's store, there
11	are at least 45 people coming into his store or
12	already within the last month who have checked in.
13	And so if we could somehow convince the owners in
14	Four Square to sort of incentivize people who
15	checked in to 2 <sup>nd</sup> Avenue business, perhaps there's
16	some sort of 2 <sup>nd</sup> Avenue badge. You get badges for
17	checking into places. It can create a powerful
18	incentive.
19	So I think in terms of working with
20	these individuals, I think it's important to come
21	up with a good online strategy and that's what
22	I've been trying to do. And with your help, I
23	think, from the political perspective, you all
24	have Facebook pages, I hope, advertising the blog
25	when it actually goes live would be really helpful

1	COMMITTEES ON SMALL BUSINESS 137 AND TRANSPORTATION
2	as well as any other advice or resources you might
3	think would be appropriate.
4	Longer term when I return to school
5	I'd like to continue working on this project. I
6	know that Columbia has a lot of resources for
7	small businesses consulting. Particularly one
8	idea that I had was to do a consulting project for
9	the contractors who actually work at $2^{nd}$ Avenue.
10	We know nothing about them. We don't know how
11	many there are, what their preferences are in
12	terms of, you know, what they like to eat, what
13	they like to drink. And I think being able to
14	share that information with the 2 <sup>nd</sup> Avenue
15	businesses through some sort of survey would also
16	be beneficial.
17	These are just simple ideas. I
18	mean from my own perspective when I see crisis, I
19	also see opportunity. And that's sort of the
20	mantra of entrepreneurs, the people who are
21	affected.
22	CHAIRPERSON VACCA: Council Member
23	Reyna has a question.
24	CHAIRPERSON REYNA: I appreciate
25	your testimony and word of advice. I wish and

1	COMMITTEES ON SMALL BUSINESS 138 AND TRANSPORTATION
2	hope that the MTA could consider some of your
3	ideas. I also wanted to just ask you, because I
4	didn't hear any business referred to, what is your
5	take as far as your opinion is concerned regarding
6	the Shop 2 <sup>nd</sup> Avenue program.
7	MR. STONE: Sure. Shop 2 <sup>nd</sup> Avenue
8	is a good start but I think it can be improved
9	upon. People understand the brand but they don't
10	have any way to connect with it. If, for example,
11	you had Shop 2 <sup>nd</sup> Avenue and below it, website, then
12	all of a sudden people have an opportunity to
13	really understand what that's all about, sort of a
14	connection.
15	If you can tell people on the
16	poster that they can click, you know, that they
17	can check in through Four Square or something like
18	that, that also adds. If you can add bags that
19	all the merchants carry, right, when they do their
20	delivery, that adds to it. So all these things
21	put together create the impression that this is $2^{nd}$
22	Avenue and there is an incentive. And then all of
23	a sudden when they're starting to make decisions
24	about oh where do I need to get my shoes shined or
25	where do I need to do, well let me do a $2^{nd}$ Avenue,

1	COMMITTEES ON SMALL BUSINESS 139 AND TRANSPORTATION
2	I remember they're having these great promotions
3	and these discounts and I think that will be a
4	much stronger brand in the proposition than just
5	kind of having a couple of signs up and saying,
6	you know, there's a lot of construction here.
7	Shop here.
8	CHAIRPERSON REYNA: Well I
9	appreciate the time you've taken to participate in
10	this process. And I know that we have
11	participation of the MTA representatives here that
12	will take back some of these suggestions and see
13	to it that there is more direction concerning
14	where to do shopping as far as the Shop $2^{nd}$
15	program. It's not very catchy
16	MR. STONE: [Interposing] Yeah the
17	way it's
18	CHAIRPERSON REYNA:Shop 2 <sup>nd</sup>
19	Avenue.
20	MR. STONE: Yeah.
21	CHAIRPERSON REYNA: Program.
22	MR. STONE: Yeah. The website that
23	I camp up with. I trybecause it's a blog, I did
24	it from the perspective of an individual shopper
25	called the 2 <sup>nd</sup> Avenue Shopper. And there's a

1	COMMITTEES ON SMALL BUSINESS 140 AND TRANSPORTATION
2	couple of blogs already out there about 2 <sup>nd</sup> Avenue,
3	the 2 <sup>nd</sup> Avenue Saga, the Launch Box, so I wanted to
4	focus more specifically on the merchants. So it's
5	a little bit different than Shop 2 <sup>nd</sup> Avenue
6	CHAIRPERSON REYNA: [Interposing]
7	Right.
8	MR. STONE:but it's like that's
9	where I was going with it so.
10	CHAIRPERSON REYNA: Right. Well
11	thank you very much for coming.
12	CHAIRPERSON VACCA: Thank you.
13	With no further speakers this Committee hearing is
14	hereby adjourned.
15	[Gavel banging]
16	CHAIRPERSON VACCA: Thank you for
17	coming.

I, Laura L. Springate certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Lama L. Springate

Signature \_\_\_\_Laura L. Springate\_\_\_\_\_

Date \_\_\_\_\_June 23, 2010\_\_\_\_\_