CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

JOINT COMMITTEES ON FINANCE and YOUTH SERVICES and COMMUNITY DEVELOPMENT

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May 14, 2009 Start: 1:05pm Recess: 2:25pm

HELD AT: Council Chambers

City Hall

B E F O R E:

DAVID I. WEPRIN Chairperson

LEWIS A. FIDLER

Chair, Youth Services

ALBERT VANN

Chair, Community Development

## COUNCIL MEMBERS:

Gale Brewer
Simcha Felder
Alan J. Gerson
Sara M. Gonzalez
Robert Jackson
Letitia James

## A P P E A R A N C E S

## COUNCIL MEMBERS:

G. Oliver Koppell
Melissa Mark-Viverito
Miguel Martinez
Darlene Mealy
Annabel Palma
James Sanders, Jr.
Eric Ulrich
Albert Vann
David I. Yassky

## A P P E A R A N C E S (CONTINUED)

Jeanne Mullgrav Commissioner Department of Youth and Community Development

Bill Chong
Deputy Commissioner for Youth Services
Department of Youth and Community Development

COUNCIL MEMBER FIDLER: Good

afternoon everybody. This is a joint hearing of the Youth Services Committee with the Committee on Finance. It's our executive budget hearing. My name is Lou Fidler, I am the Chairperson of the Youth Services committee. We are joined here by Council Members James, Palma, Brewer and Felder. I just want to just give you a brief overview and then we'll go directly to DYCD.

testimony from DYCD about the executive budget and general agency operations. The fiscal 2010 executive budget as it pertains to DYCD is \$305.3 million. Of the total operating budget, \$182.1 million is city funding, which is a reduction of approximately 4% in the fiscal 2010 preliminary budget. City funding is down but the Department's overall budget shows an increase of \$12.1 million from the fiscal 2010 preliminary budget, which is an increase of 4% due in large part to an increase in federal funding.

Since the fiscal 2010 preliminary budget, a number of proposed changes have occurred which include an additional program to eliminate

We look forward to hearing more

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the gap or PEG to the summer youth employment program of the amount of \$6.6 million and agency wide staff reductions totaling \$979,000 which will reduce the agency's headcount by 21 positions.

about the impact of these budgetary cuts. Although as many people know, the cut to SYEP has already been offset by a generous federal stimulus funding and we will have a record number of jobs this summer through the summer job program. Yes, that really does deserve a round of applause. tell you it is refreshing not be going into an executive budget hearing and have to beat the drum for summer jobs in this city, especially this I know it's as much a relief to the Commissioner as it is to me and every member of the Council and this committee.

Another topic of today's hearing will be the impact of the American Reinvestment and Recovery Act on programs such as SYEP and the Department's runaway and homeless youth initiative, which with additional federal funding could assist the ever growing need for jobs and in the case of homeless youth, an increase in shelter

beds and services. I am, of course, particularly
interested in that and I know that Commissioner we
will be asking you to advocate within the
administration for an application of the funds
that are available for homelessness in the

stimulus package. That we not forget the 3,800 children who are sleeping on our streets without

9 shelter in that process that you will advocate for

10 that. I know you always have.

We'll also be talking to you today about OST option 2 which was one of the casualties in the preliminary budget and a source of great concern onto only to the committee but to a number of advocates throughout the city. I always get into trouble for saying this but I now turn this over to my favorite Commissioner, Mullgrav from DYCD. And we are joined by Al Vann, who chairs the Community Development Committee of the Council.

JEANNE MULLGRAV: Thank you. Good afternoon Chairman Fidler and Weprin and members of the Youth Services and Finance Committees. I am Jeanne Mullgrav, Commissioner of the Department of Youth and Community Development and thank you

for the opportunity to discuss the fiscal year 2010 executive budget.

Since I testified in March the city's fiscal conditions continue to deteriorate and needed assistance from Albany and labor unions has not materialized. We are pleased that the American Recovery and Reivenstment Act will help fund vital services, though many tough choices must still be made. Our executive budget for next year is \$305.3 million of which 59.6% is city tax levy, 28.7% federal dollars, 4% state and 7.7% are from other funds.

As you recall as part of the November and January plans DYCD was asked to find savings totaling \$5.3 million is fiscal year 2009 and \$21.2 million in fiscal year 2010 and the out years. In the executive budget, DYCD provided additional savings of \$7.5 million. Meeting this budget target was challenging, as DYCD incurred a series of cuts from major program areas supported by city tax levy funding. Further cuts to these programs could potentially impact their effectiveness and long term sustainability.

The executive budget proposes a

with the agency.

reduction of the city tax levy share of funding to the summer youth employment program by \$6.6 million. Given all the efficiencies we've been able to achieve over the years, like other agencies, we submitted head count reductions totaling \$1 million through attrition and lay offs. It's a decision we do not take lightly because of the negative consequences to DYCD's dedicated work force and their families. This also will place additional burdens on an efficient work force, which in the past several years has seen its responsibilities grow substantially along

On Saturday, Mayor Michael R.

Bloomberg announced the city's plan to use our

funding allocated through the Workforce Investment

Act. Thank you, Chairman Fidler for your ongoing

support of this initiative and for joining us that

morning along with many other city, state and

federal elected officials. For the record I want

to mention that Council Members Brewer and Vann

were also there with us.

As you know, the summer youth employment program includes a mix of city, state

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and federal funds to support a robust and comprehensive program for over 51,000 participants. Enhancements to the program this year include increased outreach to low income and vulnerable youth and this includes youth who are homeless, run away, in foster care, court involved, high school drop out, pregnant or parents, increasing the upper age limit to 21 to 24 years old so that teens and young adults who especially need assistance can participate. Placing more youth in jobs in the private sector such as law firms and neighborhood small businesses and launching give back Fridays to engage 1,000 young people in meaningful service projects throughout the city. This is part of the Mayor's NYC service initiative and projects include beautification of NYCHA and parks facilities.

DYCD did extensive cost free

outreach so that all young people have an

opportunity to participate. Some of these

outreach efforts include working with agencies

such as the Department of Juvenile Justice, the

Administration for Children's Services, and the

state Office of Children and Family Services to enroll youth. Radio spots in Hot 97, Kiss FM and 101.9, ads on agency vehicles and street outreach vans, thousands of posters distributed throughout the city at community based organizations, government offices and store fronts, electronic ticker tape advertisement at the Staten Island Ferry Terminal. If you haven't see it, it's very, very cool and impressive. Council Members also helped us get out the word. Thank you for opening your offices for young people to apply to SYEP.

These efforts evidently paid off and so far we're at over 100,000. I just learned form staff that we met last year's number which was 103,000 applications. 80% were received online and with your encouragement we are extending that deadline to May 22, 2009. Mayor Bloomberg also announced the investment of additional WIA funds to support these innovative programs.

\$3 million to enhance the out of school youth program or OSY to provide 12 week paid internships to 1,064 disconnected youth who are not in school. OSY contractors provide a

broad array of job readiness services, case
management and employee and training assistance
and paid work experience is an enhancement to the
current program. This additional funding will
help facilitate the placement of participants in
unsubsidized employment or advanced training or
education.

\$5.5 million will create the Go to School, Get a Job initiative. It's modeled after a successful program that was lunched in the 70s that reduced high school drop out rates and helped close the racial disparity in the employment area. This initiative will add 741 new slots to the in school youth program and provide a total of 2,800 paid school year internships to youth who remain in high school and meet academic and job performance standards.

\$2 million will expand the Parks opportunity program which is BTSAW or Back to School and Work, which is a partnership that we'll have with the Parks Department. It will provide 200 public assistance recipients ages 18 to 24 who are not in school or working with educational instruction, occupational training and supportive

services while earning a paycheck. After

completion of the program, youth will be helped to

find new jobs, enroll in college or advanced

vocational training and receive 12 months of

follow up services.

in keeping with the spirit of ARRA that fund the invested and programs that can have an immediate and long term impact on the economy. They're also aligned with federal guidelines requiring the majority of funds be spent within the first year on programs that create employment opportunities for youth. Now I'd like to brief you on the status of our beacon satellite programs at the New York City Housing Authority community centers.

As you know, the first phase was launched in February and since then I visited most of the 25 programs which are providing high quality services to youth after school, in the evenings and on weekends. To date, over 286 staff have been hired, 16% of them are former NYCHA employees. 1,017 elementary participants have enrolled, 966 middle school and high school youth have enrolled and 923 adult participants.

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We thank the Council for allocating funding for this initiative. The executive budget includes \$12.25 million to continue this program next year. The current contract with beacon providers expire December 31, 2009. to help design services starting in January 2010, DYCD underwent a comprehensive process to gain the input of young people, parents, resident leadership and other stakeholders. Examples include meetings with the resident leadership of all 25 NYCHA developments, 18 focus groups across the city with parents of children, four focus groups with high school age youth to identity their priorities and over 2,000 youth surveys which will be created by Market Street Research. The survey will ask for feedback on current after school activities, what barriers exist to participation and what are the programs that are most appealing or least appealing to them.

During this process we've seen strong support for an hour an day for homework, academic enrichment activities, college preparation activities, structured and fun recreational activities that help children stay

fit and combat obesity, computer and technology

activities, employment work readiness services and

adult programming.

Last week DYCD released the

Cornerstone Initiative concept paper reflective of
this feedback for public housing residents in all
age categories. So we'll have services that focus
on younger youth, ages 5 to 12, and older youth,
13 to 21 as well as adults. Programs will offer
innovative and engaging approaches to help
participants gain skills they need to stay on
track in school and graduate, to be successful in
work and life and contribute to the well being of
their peers and their communities. We anticipate
releasing the RFP in early summer with new
contracts to begin January 1, 2010.

In sum, despite these tough times we are as optimistic as ever that better times are ahead. In the meantime, DYCD will continue to move forward and be innovative in providing quality services to New York City's children and families most profoundly affected by this economy. In addition to some of the new initiatives I highlighted earlier, this year DYCD has and will

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be issuing at least nine RFPs as well as renewing contracts in a number of areas. Thank you for the opportunity to discuss the DYCD fiscal year 2010 executive budget. I am joined by Bill Chong,

Deputy Commissioner for Youth Services and John

Caruso, Assistant Commissioner for Contract Agency

Finance and we're pleased to answer your

questions. Thank you.

COUNCIL MEMBER FIDLER: You say that now, you haven't heard the questions. going to actually start with something very mundane and it kind of goes to the last point that you raised which is the number of RFPs. We all here in the Council are keenly aware of the number of contracts that DYCD has to move so I want to go back to the 21 lay offs. And ask you where those lay offs will be felt and whether it's going to effect the ability of the agency in any way to get those contracts out the door? It's great that we've been able to keep a good amount of money in the agency for services but if we can't get the services done, then that's a problem. Can you respond to that?

MS. MULLGRAV: As I mentioned in my

testimony, it was not a decision that this agency took lightly. As you know, each agency was asked to review its headcount and submit recommendations for personnel reductions. We had taken a number of service cuts and know that our agencies that we contract with are experiencing lay offs and felt like we had to also make that same shared sacrifice.

In total, a total number of 24 staff positions have been impacted. That includes 7 vacancies, 15 active employees and 2 retirees. These positions were identified throughout the entire agency so as not to impact the contract processing that you referred to. So we are confident that we will be able to meet the challenges of processing contracts and getting our CBO agencies paid and also participating with them in program development.

COUNCIL MEMBER FIDLER: It's never good to hear that people are going to be laid off, even 15. But it's good to hear that you believe, at least, that the contracting process will not be slowed by this. I know that is a source of contention inside this building, outside this

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building, in your agency. I probably have more

phone calls about where's my money? Is it at Nox,

is it DYCD, is it the Comptroller's Office, than

just about anything. I know that all of my

colleagues get those question from their providers

as well.

We have been joined by Council Member Mealy who is a member of the Services Committee, Council Member Sanders, Council Member Koppell as well. I guess before I ask any other question I also want to thank you fro extending the deadline for applying for summer jobs. had a conversation about that earlier this week. I felt that having gotten a bump last weekend and announcing that there would be more jobs, I just was concerned about those people who then procrastinated a little bit, called up or went online and found out they missed the deadline because the deadline was going to be tomorrow. So you have more jobs and I missed it already. I think that was a very humane thing for you to do. I know it's a little extra work for the agency but I think it was a good thing and I want to thank you for that.

that concern me and have concerned us that from
the preliminary budget that were cut. One of them
is the OST option 2 and the other is the beacon
program. I know from your prior testimony that
you value both of those programs and share our
concern. As to the beacons that it's more and
more difficult to run the beacon program. With
less and less money, it makes it that much harder.
With OST option 2 we had some specific questions.
The first being do you know now, I believe we
asked you this at the preliminary budget, how many
of the OST Option 2 programs were not meeting
their match?

MS. MULLGRAV: I do not know the answer to that question because this is the way that we have oversight over these programs. We figure out what the entire budget is and how many participants that budget will support. We reduce that by 30% so that DYCD only gives the 70% of that budget and then we expect that the balance will be raised by the program. We are focused on the number of participants that are enrolled in that program. If they are enrolling the number of

Τ	FINANCE, YOUTH SERVICES, COMMUNITY DEV 19
2	participants then we are satisfied. Maybe
3	Assistant Commissioner Caruso has something to add
4	to that or is that pretty much
5	BILL CHONG: I could just add that-
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7	COUNCIL MEMBER FIDLER:
8	[interposing] Please identify yourself for the
9	record.
10	MR. CHONG: I'm Bill Chong, Deputy
11	Commissioner for Youth Services. Part of this was
12	to streamline the paperwork because one of the
13	things we often hear from providers is that
14	there's too much paperwork involved. So by
15	automatically deducting the match in their
16	reimbursement it just stream lines the paperwork
17	because we assume as the agreement and contract
18	they have to have a match. So regardless of if
19	they make it or not they only get 70% of the
20	funding they requested. Its to streamline the
21	paperwork to make sure that it's easier to just do
22	the program.
23	COUNCIL MEMBER FIDLER: But you go
24	then, I'm sure there are site audits to see that
25	they're running the program at 100% not 70%.

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 20
2	MS. MULLGRAV: Yes.
3	MR. CHONG: Yes.
4	COUNCIL MEMBER FIDLER: So are you
5	finding anyone not meeting that burden?
6	MR. CHONG: No. For the most part
7	most of the option 2 programs were renewed last
8	year except for I think two or three who expressed
9	difficulty in operating the program.
LO	COUNCIL MEMBER FIDLER: Is there
11	any possibility that we will be able tofirst of
L2	all let me ask you generally, we are anticipating
13	receiving additional CSBG funding. Am I correct?
L4	MS. MULLGRAV: Yes.
L5	COUNCIL MEMBER FIDLER: Do you have
L6	any idea how much?
L7	MS. MULLGRAV: \$50 million.
L8	COUNCIL MEMBER FIDLER: And is
L9	there any possibility that the CSBG money can be
20	used at least in whole or in part to restore OST
21	Option 2 and to restore the cuts to the beacon
22	program, not only from this year but from last
23	year as well.
24	MS. MULLGRAV: That would be our
25	hope although we are at a very preliminary stage

2 at this point and can't, in any way, assure that 3 the programs will remain beyond June 30.

hear that we're on the same page, that your hope is I think our hope. But I have to ask you about the timeline because we have a deadline to pass the budget. I know that we have prioritize din our budget response, the restoration of OST Option 2. Whether or not that's going to take city tax levy dollars or we're going to use CSBG funds, is I guess about a \$6 million difference. Do you have any idea when we'll know?

MS. MULLGRAV: We do not know definitively. The Department of State has on its web site its draft plan for comment and that comment period extends to May 21. They have listed a number of activities in their plan as suggested activities but not necessarily—I didn't get the sense that it was an exclusive list. But after school is not on the list of activities. After the comment period they will submit their plan to the federal government. So the timing of all of this because there's really not a protocol in place that we're familiar with because we

to Council Member Vann, you know the topic that I

always come back to and that's RHY, Runaway and

Homeless Youth. We've had a number of

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conversations about the stimulus money there. I have been told by Council staff that we're now viewing the \$74 million of stimulus money for homeless housing as a three year total not a one year total. I don't know if DYCD or the administration has yet shared that view. Whether it's a three year total or a one year total, we're still interested in taking \$3 million a year from it for runaway and homeless youth services.

Clearly, they are a major component to the homeless problem in the city. So I would ask you, Commissioner, what steps your agency has taken and what steps you intend to take to seek a piece of that funding for the FHY providers in our city.

MS. MULLGRAV: As you know, we have worked very collaboratively with the Department of Homeless Services and continue to do so and have those discussions. But really the lead organization and the federally designated organization is the Department of Homeless Services. So it would not be proper for me to make those suggestions. Of course, if they were to approach us, we would gladly spend the money.

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 24
2	But I think it really is within their purview.
3	COUNCIL MEMBER FIDLER:
4	Commissioner, that's the first answer you gave
5	today that really disappointed me. I understand
6	that you've worked collaboratively with DHS and
7	I've expressed my option in the past as to which
8	agency is doing a better job of dealing with
9	homeless young people in the city.
10	I tend to find that when someone is
11	the designated lead agency, they don't want to
12	give up any piece of that money. I wouldn't hold
13	my breath waiting for them to come to you say hey,
14	do you want a piece? And yet we all know that

this money will be put to extraordinary good use by DTCD and our RFP providers. Everyone here on the Council knows that if you'd ask, you don't

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get.

This is something that I'm asking for. This is something I know the RHY providers and the Coalition for Homeless Youth, Empire State Coalition has asked. It will be money well spent so again I want to urge you ask, we are asking. have already sent in my comment to DHS asking. I've encouraged my colleagues to do the same and I

Τ	FINANCE, YOUTH SERVICES, COMMUNITY DEV 25
2	know that the providers have done that. Within
3	the limits of the protocol of one commissioner to
4	another, I'm asking that you take affirmative,
5	proactive steps to get a piece of that funding for
6	the RHY providers because I think it's necessary.
7	No comment. No comment, okay.
8	All right. We've been joined by
9	Councilwoman Sara Gonzalez and Council Member
10	Melissa Mark-Viverito, both of whom are members of
11	the Youth Services committee. I will turn the mic
12	over to Council Member Vann.
13	COUNCIL MEMBER VANN: Thank you Mr.
14	Chairman. Good afternoon Commissioner. I have a
15	couple of questions only really. The first
16	question had to do with the summer youth
17	employment program. You mentioned that the Mayor
18	did make some ARRA funding allocated to WIA. How
19	much money did the Mayor make available from the
20	recovery funds stimulus package money
21	MS. MULLGRAV: For summer youth
22	employment program?
23	COUNCIL MEMBER VANN: Yes.
24	MS. MULLGRAV: \$18.5 million.
25	COUNCIL MEMBER VANN: You mentioned

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 26
2	in your testimony that the comprehensive program
3	will cover around 51,000 participants. Is that
4	correct?
5	MS. MULLGRAV: Yes.
6	COUNCIL MEMBER VANN: That's
7	including this \$18.5 in that, right?
8	MS. MULLGRAV: Yes.
9	COUNCIL MEMBER VANN: What does the
10	agency feel the need out there if we had our
11	druthers. Not how much money would we need but
12	how many young people are eligible that we are not
13	able to provide placement for? You're doing
14	51,000 but how many more are out there
15	approximately.
16	MS. MULLGRAV: Twice that number.
17	Today we reached about 103,000 so more than twice
18	that number. Alan, how many are we averaging a
19	day? 5,000 t 6,000 applications a day so to the
20	extent that we keep it open another week, we'll
21	have substantially more.
22	COUNCIL MEMBER VANN: The stimulus
23	part of the money, the \$18.5, you have until what
24	period of time that this money must be expended?
25	MS. MULLGRAV: We have been

FINANCE, YOUTH SERVICES, COMMUNITY DEV 28 1 out of school programs as well? 2 3 MS. MULLGRAV: Absolutely. We use 4 the YAIP, Young Adult Internship Model, to create 5 subsidized employment for 1,000 young people in out of school youth program. That will be a 12 6 7 week internship program. As well as the Parks 8 opportunity program, which I also described which will allow 200 young people who are on public 9 10 assistance the opportunity to get on the job 11 training through the Parks Department. 12 COUNCIL MEMBER VANN: Can the ARRA 13 money be used for those programs as well, not just 14 summer youth employment but for these in school 15 and out of school programs? 16 MS. MULLGRAV: Yes. The full 17 amount of ARRA is \$29.02 so \$18.5 of it is being used for the summer youth employment program and 18 19 the balance being used in those other programs. 20 COUNCIL MEMBER VANN: That might 21 answer my second question dealing with the 22 initiative, the innovative programs that you 23 indicate in your testimony. I think there are four and they come to around \$10.5 million. 24 Is 25 that the EAR money or is that some other funding?

MS. MULLGRAV: The four initiatives
are \$18.5 for summer youth employment program,
\$3.02 for disconnected youth, that's taking the
YAIP model and extending it to our out of school
youth program, \$5.5 million, which would provide
the after school jobs and \$2 million that would be
set aside for the Parks opportunity program, so
that all comes to \$29.02.

COUNCIL MEMBER VANN: Okay. Good.

MS. MULLGRAV: And 30% of the monies will be dedicated to disconnected youth.

COUNCIL MEMBER VANN: Thank you.

One last concern, on the DYCD program, the NYCHA community centers, you have ongoing beacon programs in the NYCHA community centers?

MS. MULLGRAV: What we did to make sure that we had a continuity of programming was amend the contracts for beacon providers who were closest to the NYCHA facilities. We did that as a phase one. Phase two will be the vendors will be selected through a competitive RFP. The concept paper is on the street right now, on our web site. Comments I think are due by June 3rd. Then the RFP, as you know, will follow some 45 days or more

Τ	FINANCE, YOUTH SERVICES, COMMUNITY DEV 30
2	after that to select programs for January 2010.
3	COUNCIL MEMBER VANN: Okay, so
4	phase one was really proximity, a sort of
5	emergency situation. But phase two will be more
6	competitive, is that what we're saying, right?
7	MS. MULLGRAV: Yes.
8	COUNCIL MEMBER VANN: Why are they
9	in only 25 centers? This is what was indicated
10	from NYCHA where they wanted those programs? Why
11	are there only 25?
12	MS. MULLGRAV: These were what the
13	resources could support at this time. Obviously
14	discussions between NYCHA and DYCD in terms of
15	what we thought made sense with both the resources
16	and in terms of them reviewing their portfolio.
17	COUNCIL MEMBER VANN: Thank you
18	Commissioner.
19	MS. MULLGRAV: Thank you.
20	COUNCIL MEMBER FIDLER: Thank you
21	Council Member Vann. I just want to also just
22	note that we will be holding a hearing I think on
23	June 3rd on the concept paper regarding the NYCHA
24	centers jointly with the sub committee on Public
25	Housing so anyone who has further interest in that

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 32
2	people that's maybe just hanging out in the park?
3	How are you getting the extension message to them
4	that they still will know now that they have time
5	to apply?
6	MS. MULLGRAV: For the summer youth
7	employment program?
8	COUNCIL MEMBER MEALY: Yes.
9	MS. MULLGRAV: Well we just made
10	that decision formally today so we will make sure
11	that we use all of the press avenues and our CBO
12	network. We have 69 CBOs who are working with us-
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14	COUNCIL MEMBER MEALY:
15	[interposing] Could you give us some CBOs who have
16	hands on with the community, the urban community
17	to make sure not just the teenagers who are going
18	to after school programs? We have to try to reach
19	the lost at any cost, if that means going through
20	different avenues, even thinking outside the box.
21	How are you reaching those individuals who are not
22	part of a program but still should have the
23	opportunity to get a summer youth program job?
24	MS. MULLGRAV: You're absolutely
25	right and that's one of the reasons why we did

focus so much on the radios. Because we knew particularly with the support of stimulus dollars, which asks us to do more in terms of identifying low income youth and youth who have obstacles, whether they're court involved or in foster care or disconnected. Also because the age group was extended from 21 to 24, we knew that in the past we had relied heavily on getting the word out through the schools and the libraries. But in order to attract disconnected youth, we've really taken to the streets as you suggest.

The magnets that we have on all of our vehicles and have asked others to take have gotten a lot of exposure. And we know that it's working because again we are in a shorter period of time we have more applications than we've had previously. People are doing it online, which administratively saves time on everybody's end not only on DYCD's end but also on the CBOs in terms of submitting it electronically and also reduces errors. We'll continue to get the word out through these 25 NYCHA centers as well as the list of CBOs, which we can give you in follow up to this...

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 34
2	COUNCIL MEMBER MEALY: Please
3	MS. MULLGRAV:to make sure.
4	And anything that you all can do to get the word
5	out, we'd absolutely appreciate it.
6	COUNCIL MEMBER MEALY: Of course.
7	And back to the NYCHA, you said over 286 staff has
8	been hired. That's staff from the community in
9	the NYCHA developments or around the NYCHA
10	developments or just staff that you received
11	applications from and you hired? And you said 16%
12	former NYCHA employees, so that's the ones who
13	were laid off?
14	MS. MULLGRAV: Those are people who
15	were on the NYCHA payroll. Many of our CBOs know
16	that in order to have consistent presence in the
17	community and to have buy in and to be
18	recognizable in the community that they need to
19	hire from the community. So they have
20	COUNCIL MEMBER MEALY:
21	[interposing] But what percentage came from the
22	NYCHA developments themselves?
23	COUNCIL MEMBER FIDLER: Just to
24	clarify DYCD did not hire these 286 people.
25	MS. MULLGRAV: No, we don't hire.

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 37
2	and push. It's important because it's so
3	important to so many folks in the entire city.
4	It's not something that's going to be dealt with
5	just in my district; it's an entire city program.
6	So please, thank you.
7	COUNCIL MEMBER FIDLER: Okay.
8	Thank you Council Member
9	COUNCIL MEMBER GONZALEZ:
10	[interposing] Excuse me, Chair. Are we going to
11	get an answer?
12	COUNCIL MEMBER FIDLER: I'm sorry.
13	COUNCIL MEMBER GONZALEZ: Or can
14	we
15	COUNCIL MEMBER FIDLER: I was
16	trying to figure out what we thought that might
17	be.
18	MS. MULLGRAV: That money does not
19	generally flow through my agency. That money, as
20	far as I know, has in the past beenare you
21	referring to
22	COUNCIL MEMBER GONZALEZ: About the
23	grant.
24	MS. MULLGRAV: CSBG or CDBG
25	COUNCIL MEMBER GONZALEZ: Yes.

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 38
2	It's the Community Development Block Grant. I
3	want to know
4	MS. MULLGRAV: [interposing] CDBG
5	we're not getting any money.
6	COUNCIL MEMBER GONZALEZ: Can we
7	get anything from the stimulus then? My error.
8	MS. MULLGRAV: CDBG generally
9	supports, to my knowledge, housing issues and has
LO	done so and does not generally flow through my
11	agency. So we have not seen any allocations in
12	terms of literacy programming. CSBG will continue
L3	to
L4	COUNCIL MEMBER GONZALEZ:
15	[interposing] CSBG.
L6	MS. MULLGRAV: Okay. CSBG will
L7	continue to support literacy as it has done in the
18	past and we are also delighted to see that it is
L9	one ESOL in particular, is one of the areas as
20	well as educational services are one of the areas
21	that the Department of State has indicated as
22	eligible for stimulus. So we will be looking
23	carefully at that.
24	COUNCIL MEMBER GONZALEZ: I
2.5	apologize for that. That was on my notes. Thank

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 39
2	you, thank you.
3	COUNCIL MEMBER FIDLER: I think
4	there's been a little staff confusion here about
5	CDBG and CSBG.
6	MS. MULLGRAV: The alphabet soup.
7	COUNCIL MEMBER FIDLER: Just one
8	little letter, iceberg, Goldberg, what's the
9	difference? Thank you Councilwoman. Council
LO	Member Melissa Mark-Viverito followed by Council
11	Member Gerson and Sanders.
12	COUNCIL MEMBER MARK-VIVERITO:
13	Thank you Mr. Chair. Two questions, one is
L4	regarding the stimulus money. You laid out all
L5	the different job opportunities that will be
L6	created during the summer with some of the
L7	stimulus money. Those are one shots, right?
18	Those are only happening for this summer, it's not
19	projected to happen next summer or any other years
20	in the future?
21	MS. MULLGRAV: No, we did say that
22	whatever money is not spent this year will carry
23	over into next summer as well.
24	COUNCIL MEMBER MARK-VIVERITO:
25	Right. But once that investment initially from

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 40
2	the stimulus money is put in, really once that is
3	spent there is no projection to baseline it or to
4	kind of increase the slots in all these areas that
5	you laid out.
6	MS. MULLGRAV: No.
7	COUNCIL MEMBER MARK-VIVERITO:
8	SYEP, the Pops, okay. It's pretty much a one time
9	situation.
10	MS. MULLGRAV: Yes.
11	COUNCIL MEMBER MARK-VIVERITO: The
12	other issue is going back to the NYCHA community
13	centers. We all know how involved we've been in
14	those conversations and our concerns. I
15	understand we have a hearing but the hearing is
16	happening after the feedback is due. One of the
17	things that we've raised individually and I think
18	at other meetings or other hearings is looking at
19	a multi service approach out of these beacon
20	centers. I understand it is DYCD and Community
21	Development an I think that would fall into the
22	category that if we want to provide services, not
23	just youth services, out of these centers, that's
24	critical for the development of a community.
25	I think that a lot of the feedback

2.0

I've been getting from the center in my district and from the tenants' association and individuals is that they want to see services beyond just youth services. I know we've had these conversations. I have not seen the concept paper in terms of what's laid out and I understand you're asking for feedback that will help guide the RFP. But in the analysis, in the conversations, in the dialogues that have been happening at the community level with the firm that you hired to conduct some of this assessment. Is that a factor? Is that something that DYCD is open to of having these centers be more than just a youth center?

MS. MULLGRAV: It is definitely part of our visioning for these centers. We have heard a lot of feedback about their interest in intergenerational programming and adult programming and making sure that these are really anchors in the community that are lively places, that open early in the day and then extend into the evening as well as on weekends. I think the only thing that stands in the way of this, of course, becomes sort of the resource questions.

And so to the extent possible, we'll look to colocation arrangements and collaborations and to try to bring in, have a lead organization bring in as many partners as possible.

In some instances you can get resources that are really just looking for a physical space and already have funding to do, for example, literacy or other kinds of services that I know adults might be interested in. We also have begun conversations with the Commissioner of Aging, who was very, very amenable. We've looked to see where we are located together. For example, where there are senior centers and where there are community centers that will be operating to see what the synergy can be. Again, making sure that we're leveraging funding, which is more likely in this environment than thinking about new funding.

council Member Mark-Viverito: I understand the obviously I worked in an agency where we ran beacon programs. And understanding the importance of partnerships, co-location of services. But one of the things at right now in terms of the way that the beacon contracts are

structured, if someone does want to provide--my understanding, based on the conversations that I was having with a provider that was designated in my district. When I encouraged him to look at providing intergenerational programs or programs that reach beyond young people, his answer was well I can not pay for that through the existing beacon contract because the guidelines don't allow for that. Because you're basically kind of structured to work with young people.

Understanding the important of partnerships and co-location of services but I would hope that the guidelines would allow for some ability and flexibility that if people wanted to focus a little bit more on the intergenerational, that if they wanted to pay for some of that through the beacon contract that that would be allowed. I guess that's what we're kind of encouraging or urging. I understand that the amounts of money are limited and that's it's not going to be the end all be all in terms of the contract. It can't provide for as much as we need in the community. But I think that some flexibility in the ability to develop programs is

2 important. So that's just one thing I wanted to 3 raise. 4 The other is that we just had a 5 meeting earlier with the Chair of NYCHA and the Commissioner of DIFDA. Obviously the issue that 6 7 comes up is also about space costs. We know all 8 too well because through our initiatives we fund the space costs for beacon centers so I know that 9 10 that's not typically something that's included in 11 the budgets of our programs. The same way that in 12 senior centers, contracts with the city, there's 13 not much money really allocated for space costs. 14 Moving forward in this new RFP, I 15 would imagine that you're not considering or 16 there's no money allocated for space costs. Would 17 that be an accurate statement? 18 MS. MULLGRAV: There won't be money 19 taken from the program area to support space 20 costs. 21 COUNCIL MEMBER MARK-VIVERITO: So 22 the expectation on your end is that NYCHA is 23 providing the space for free? 24 MS. MULLGRAV: No, NYCHA is 25 receiving an administrative fee but it is not

FINANCE, YOUTH SERVICES, COMMUNITY DEV 44

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1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 45
2	handled by program by program. It's handled in
3	terms of the relationship between DYCD and NYCHA
4	and [off mic]
5	COUNCIL MEMBER MARK-VIVERITO: You
6	have a line item in your budget that's an
7	administrative fee that's paid to NYCHA that's
8	falls outside of the \$12 million
9	MS. MULLGRAV: Yes.
LO	COUNCIL MEMBER MARK-VIVERITO:
11	for the programming? What is that amount?
L2	MS. MULLGRAV: It's not outside of
L3	the \$12 but it is
L4	COUNCIL MEMBER MARK-VIVERITO:
15	[interposing] It's within the \$12.
L6	MS. MULLGRAV: It's within the \$12.
L7	COUNCIL MEMBER MARK-VIVERITO: And
L8	what's the amount? What percentage of the \$12
19	million?
20	MS. MULLGRAV: I think it's 10%.
21	COUNCIL MEMBER MARK-VIVERITO: So
22	\$2 million or so would be allocated to
23	administration for NYCHA. I think those are my
24	questions. I look forward to the hearing we're
25	going to have on the concept paper and moving

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2 forward on defining or the guidelines for the RFP.

3 We obviously want to continue this conversation.

4 Thank you very much and it was nice seeing you

5 last night at the Harlem RBI Gala. Thanks.

fid Thank you Councilwoman. We've been joined by the Finance Chairman, David Weprin.

And we have Council Member Gerson followed by

Council Member Sanders.

COUNCIL MEMBER GERSON: Thank you very much Mr. Chair. Good afternoon, Commissioner and to your whole team. Let me just start by inviting you, if you're not booked, which I doubt. But Friday we're having a very special baseball game in the lower east side at the East River East Houston Street Pier, where the latest team member of the Downtown Little League will make its debut. Play its first game. This is a league of young people drawn from the NYCHA developments in that area, LaGuardia, Rutgers, Smith. As part of a collaborative response to some unfortunate violent youth incidents we had. Your agency, as you know, was a leading force and role in putting together this collaborative response, wherein through your agency and your leadership we were able to fund

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 4
2	and find additional youth opportunities. This is
3	a manifestation of that so I want to really, very-
4	_
5	I can't tell you how thrilled the
6	kids were when they learned that not only would
7	they be part of the league but they were going to
8	have the full paraphernalia with the full uniforms
9	like all the other kids from the west side and
10	elsewhere. That was really meaningful. I want to
11	acknowledge your role in that for the record.
12	Seriously, let me know if you want to come to the
13	ball game.
14	MS. MULLGRAV: What time does it
15	start?
16	COUNCIL MEMBER GERSON: 6:00
17	MS. MULLGRAV: Okay.
18	COUNCIL MEMBER GERSON: They would
19	probably be thrilled to have them throw out the
20	MR. CHONG: [interposing] this
21	time of year Mr. Chair.
22	COUNCIL MEMBER GERSON: But let me
23	know if you'd like to throw out. If you could
24	come we'd be delighted to have you throw out the
25	first ball even if you can't stay.

But following up on our focus of some of the most vulnerable youth in our city, I sent a letter to you, to Chancellor Kline and to Corrections Commission Martin Horn, addressing the need for additional services to young people incarcerated at Ryker's Island. Commissioner Horn told me just recently that either he had or was about to follow up with you and the Chancellor.

As you know I also sit on the Fire and Criminal Justice Committee, which has jurisdiction over Corrections. We had a hearing following the terrible situation involving the fatality of a young person and the whole issue of youth violence among 16, 17, 18, 19 year olds.

reason is there is a tremendous amount of down time, boredom, unplanned time for these young people who by the way are incarcerated most of them not prior but without any conviction. These are young people who are held pending trial, innocent until proven guilty and many of them are not proven guilty. Or held because they've been convicted of minor crimes.

At any rate, the Commissioner

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testified, I'm convinced, I'm sure you are. We need to provide greater counseling. There is a school operating at Ryker's during normal school hours but very little after school programming, very little weekend programming. I think no weekend programming and virtually no after school programming, certainly no evening programming.

The Commissioner testified that helped lead to the violence.

Could we follow up and, as I requested in my letter, have a sit down with the three agencies and the members of the Council and see what we can cobble together. Even in these difficult financial times, to provide more for these very vulnerable young people. It's not just a question of alleviating the boredom to prevent violence. It's a question that they need meaningful intervention in their lives. For many of these individuals it's society's last chance to help them turn their lives around before they plunge in to or downward spiral, which they very well will if we don't intervene. So can we kind of have over the next several weeks a summit to brainstorm this issue?

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MS. MULLGRAV: Yes. I am in receipt of that letter and I did speak with the Commissioner about it. We wanted to bring the Chancellor into that discussion as well. From the perspective of DYCD we have always looked to locating our programs in the venues that reach young people the best. So part of that effort is reflected in the New York City Housing Authority Initiative as well as we have 60° of our OST programs in schools. We have programs in DJJ facilities, homeless facilities, Parks facilities, libraries and so on and so forth. Certainly would welcome the opportunity to have programming in Ryker's Island.

We have some RFPs that may make sense for our CBOs to begin to look at. This fall for example, we'll be issuing an RFP that works with out of school youth. I don't know that it's inconsistent to have an out of school youth program located at Ryker's Island if they can meet, for example, the skills and educational requirements. So I think those are discussions that we can have with our colleagues. Then we will need providers to put forth successful

Council were to fund this area at the same level

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Τ	FINANCE, YOUTH SERVICES, COMMUNITY DEV 54
2	depending on what decision the Council wanted to
3	make, how many crisis beds, how many till beds,
4	the costs will vary.
5	COUNCIL MEMBER GERSON: But in the
6	range of
7	MR. CHONG: About 225.
8	COUNCIL MEMBER GERSON: Is it your
9	recommendation to the Council that we continue to
10	provide this funding? Does it serve as a critical
11	need?
12	MS. MULLGRAV: Any money that we
13	have it goes to vulnerable young people serves a
14	critical need.
15	COUNCIL MEMBER GERSON: But is the
16	demand there to use this number of beds?
17	MS. MULLGRAV: There is absolutely
18	demand.
19	COUNCIL MEMBER GERSON: Okay. I
20	think if there is a demand then clearly this is
21	something that we need to continue. I think we
22	all know there is that demand. I wanted the
23	record to reflect that clearly. Going back to the
24	106 from the executive proposed allotment, how
25	many providers will provide those beds and do you

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 55
2	have their names? My guess is it's just a few
3	so
4	COUNCIL MEMBER FIDLER: Council
5	Member, I see our next hearing walked in about ten
6	minutes ago. I have all that information. We can
7	share that with you as well as a projection of
8	what will happen with the \$4.6 million should be
9	restored. I know you have a great interest in
LO	this issue as well so I'll be happy to sit down
11	with you with that.
12	COUNCIL MEMBER GERSON: Okay. I
L3	was winding up. I take it, is it correct Mr.
L4	Chair and Commissioner, the 106 reflects a greater
L5	diversity than one provider?
L6	COUNCIL MEMBER FIDLER: Yes.
L7	MS. MULLGRAV: Yes, yes. It
L8	includes the
L9	COUNCIL MEMBER GERSON:
20	[interposing] Because that's a change from a few
21	years ago when we really only had one provider.
22	We're not going back to those battle days.
23	MR. CHONG: We never had one
24	provider.
25	COUNCIL MEMBER GERSON: Well von

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 56
2	had one
3	MS. MULLGRAV: We had one crisis
4	provider.
5	COUNCIL MEMBER GERSON: I was
6	referring to the crisis beds.
7	MS. MULLGRAV: Right.
8	COUNCIL MEMBER GERSON: There will
9	be, even with the 106, a greater diversity of
LO	crisis providers?
11	MS. MULLGRAV: With your support we
12	have been able to work with many CBOs to get them
L3	licensed. That was really the goal because in
L4	order for us to diversify the portfolio we really
15	needed to have licensed organizations. So now I
L6	think you're absolutely right with Green Chimneys,
L7	with Gems, with Covenant House. We have a full
L8	array of services that are available for young
L9	people.
20	COUNCIL MEMBER GERSON: Thank you
21	very much. Thank you Mr. Chair.
22	COUNCIL MEMBER FIDLER: Thank you
23	and we have Council Member Sanders followed by
24	Council Member Ulrich.
25	COUNCIL MEMBER SANDERS: Thank you

Mr. Chair, Mr. Chair. Greetings to you

Commissioner and to your wonderful staff. First

let me attest to my colleagues that the advisory

board of DYCD, the community advisory board

certainly feels that they are taken into the loop

on the planning. They praise the Commissioner for

being open so I just want my colleagues to know

that she has a board that does praise its access.

Let me return to the question of the beacon centers. The original, too bad my colleague is not here, the original concept for the beacon centers was a full well rounded concept. I know I had a small role in writing it. I used to work for DYCD in a different phase of DYCD. When we wrote this concept we absolutely envisioned a little bit of every community group being in there, not paying rent, etc. And the closer we can get back to that concept, I think, a stronger community. We've had mission fading away if you wish, not mission crit but mission fading away where the original idea has faded away.

We also need to really push this concept of beacons. I'm just sad that we're not speaking this day and age of increasing beacons,

of looking at our city in terms of the youth

population and saying what parts of the city are

underserved in terms of beacons. We should have a

beacon for every major community, if you wish,

certainly where youth are located. I guess this

was more of a soul responding, Mr. Chair, than a

question so I will stop there. Thank you very

much. Thank you ma'am.

MS. MULLGRAV: You're absolutely right about the history of the beacons. I think that as the landscape has become more competitive and as resources have become more competitive.

You have many organizations saying we can do it all. Sometimes they can and do it well and sometimes they aren't able to do it all. Yes, the foundation was to really bring in other partners to do everything from life skills to academic skills to recreation to cultural enrichment. We are returning them to that mission.

COUNCIL MEMBER FIDLER: Thank you
Council Member Sanders. I neglected to mention
that we were joined earlier by Council Member
Miguel Martinez. Council Member Ulrich and then
I'll have one question and we'll conclude the

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 59
2	hearing.
3	COUNCIL MEMBER ULRICH: Thank you
4	Mr. Chairman. I'll keep this brief.
5	Commissioner, a few things, first of all I want to
6	thank you for extending the deadline. It's a
7	tremendous help not only obviously fulfilling all
8	the positions but for my office. As we've been
9	winding down and helping your agency facilitate
10	the applications for the summary of employment
11	program. I also thought it was pretty funny that
12	the age limit was raised to 24 because that means
13	that I'm now eligible for a job if they need one.
14	It's too bad they don't offer
15	MS. MULLGRAV: [interposing] No
16	double dipping.
17	COUNCIL MEMBER ULRICH: I may need
18	one after November depending on what happens to
19	me. I'm just kidding. That's true, that's true.
20	COUNCIL MEMBER FIDLER: I point out
21	to you Council Member, that we also ask the state
22	to extend the shelter bed allowance to 24 so if
23	you're really out of work
24	COUNCIL MEMBER ULRICH: I may need
25	a job and a place to stay. I think that's really

Maybe there are numerous inexpensive means of electronically reaching out to these people through social networking sites like Facebook and other things. Also, CUNY has tens of thousands of email addresses in their databases. If you were able to or probably CUNY would want to do it, send an email alert before the summer to all the students. You'd be reaching people who don't read the neighborhood newspapers, who don't go to the libraries.

Most 18 to 24 year olds haven't read the Queens Chronicle lately or been to the library in any of these neighborhoods. I'm sure that some of them are but we really do have to find alternative means of reaching out to people in my age group who could benefit from these services. So I thank you Mr. Chairman.

MS. MULLGRAV: Thank you and it's nice to meet you in person. Actually our Youth

of school time that someone has to provide care
for them beyond the normal school day, if you
will. Is there additional allocation for that?

Is there different type of training for that to
accommodate this new population that presumably

will be in the public schools after 3:00.

MS. MULLGRAV: As you know from the very inception in 2005, the out of school time initiative was begun in collaboration with ACS.

We had been working closely with them in prioritizing ACS participants since 2005. So this is really no different. They will continue to receive priority and they will be an enrollment period that is targeted for them. We're confident that we have room to accommodate the numbers that we've heard from ACS and we're looking at the communities where the match isn't quite perfect to make sure that we can make arrangements for young people who wouldn't be eligible for a slot.

more specific, people can argue about space, may you have, maybe you won't. That's not my point, though that's an important point. I'm more concerned about the care. Out of school time

Τ	FINANCE, YOUTH SERVICES, COMMUNITY DEVO
2	population is normally not that age group. I
3	think it does require
4	MS. MULLGRAV: [interposing] We've
5	always had school age, 5 to 21.
6	MR. CHONG: Kindergarten's always
7	been one of the age groups in so it's not anything
8	new to providers. Every year there's always a
9	turnover in slots, kids who age out of fifth grade
10	and move on to middle school. So there's constant
11	churning of slots so we think we can absorb
12	incoming kindergarteners.
13	COUNCIL MEMBER VANN: So if you
14	have an increase in pre-K, you feel that that will
15	not be a problem.
16	MR. CHONG: Pre-K is not part of
17	the design in OST.
18	COUNCIL MEMBER VANN: To care for
19	them and so forth.
20	MR. CHONG: Right.
21	COUNCIL MEMBER VANN: All right.
22	We'll see. Thank you.
23	COUNCIL MEMBER FIDLER: Thank you
24	Council Member Vann. We are joined by Council
25	Member Yassky, who's here to chair the next

hearing so I will just conclude with this. Thanks to the federal stimulus dollars and the excellent job that your agency does with every penny that is given to you, there's a lot of good news in the executive budget and a lot less hand wrenching over what we heard today and what we expect to happen going forward. Certainly, that's with the expectation that the Council is going to restore those items that the Council has funded in the past so that's all good.

Clearly the fact that you are hopeful that there will be money to restore the beacon PEGs. Again, I urge that you look not just at this year's PEG but last year's as well, which I think a number of us fell through the cracks on our side. There could be money for OST Option 2 is also very, very positive and something very hopeful about.

Obviously the SYEP news has been terrific. So I'm wont to end on a discordant note, which is the RHY issue. Again I just want to urge you one last time, I guarantee you that the Council is going to be seeking from DHS the funding for RHY providers from that stimulus

package because when we've met and we've looked at
where the Council money can go we know how much
farther we need to go. Given the budget
constraints that we are all in this year, we have
not said we need more city tax levy money for
shelter beds and services for runaway and homeless

9 fight from the beginning.

We need you to be with us here doing whatever you do behind the scenes with OMB, with DHS to say that you want some of that money spent through DYCD for this particular class of homeless people and they are the children. I think they are perhaps the most desperately needy population amongst our homeless. They obviously don't have a family support structure as well. I just have to beg you to be part of that ask. We will be asking, I have already asked, Council of Finance is going to ask and I need DYCD to ask so we're not waiting for DHS to come to you with an offer of money in a tight budget year.

youth. You have been a tremendous ally in the RHY

Thank you for your testimony, thank you for everything you do. With that, I conclude this joint hearing of Finance and Youth Services.

1	FINANCE, YOUTH SERVICES, COMMUNITY DEV 66
2	MS. MULLGRAV: Thank you.
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I, Amber Gibson, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature

Date June 11, 2009