CITY COUNCIL
CITY OF NEW YORK

----X

TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON ENVIRONMENTAL PROTECTION

-----X

April 7, 2009 Start: 1:31pm Recess: 4:04pm

HELD AT: Council Chambers

City Hall

BEFORE:

JAMES F. GENNARO

Chairperson

## COUNCIL MEMBERS:

Council Member Elizabeth Crowley

Council Member Bill DeBlasio
Council Member Mathieu Eugene

Council Member G. Oliver Koppell

Council Member Ken Ulrich

Council Member Peter F. Vallone, Jr.

Council Member Thomas White, Jr.

## A P P E A R A N C E S (CONTINUED)

Carter H. Strickland, III Senior Policy Advisor for Air and Water Mayor's Office of Long Term Planning and Sustainability

Angela Licata
Deputy Commissioner of the Bureau of Environmental
Planning and Analysis
Department of Environmental Protection

Aaron Koch
Office of Long Term Planning and Sustainability

R. Randy Lee, Esq. Chairman Building Industry Association of New York City

Robert Altman
Legislative Consultant
Queens and Bronx Building Association and the Building
Industry Association of New York City

Lawrence Rosano Vice President Queens and Bronx Building Association

Rebecca Troutman Attorney, Member Riverkeeper, S.W.I.M. Coalition

Larry Levine Project Attorney, Member National Resources Defense Council, S.W.I.M. Coalition

Dawn Henning Environmental Planner Youth Ministries for Peace and Justice

Kate Zidar Member North Brooklyn Compost Project, S.W.I.M. Coalition

## A P P E A R A N C E S (CONTINUED)

Paul Mankiewicz Executive Director, Board Member, Member Gaia Institute, New York City Soil and Water Conservation District, S.W.I.M. Coalition

Adam Batnick Member Sustainable South Bronx, S.W.I.M. Coalition 2.

CHAIRPERSON GENNARO: Sergeant, are
we ready? Thank you. I'm just setting my phone
on silent. I guess while I'm setting my phone to
silent, I'd ask other people to do the same thing.
There we go, vibrate. There you go, done.

Good afternoon I'm New York City
Councilman Jim Gennaro, Chairman of the Committee
on Environmental Protection. We're here today to
have an oversight hearing on this document right
here. T.V, a look at that, there you go. PlaNYC
Sustainable Stormwater Management Plan for 2008
that was drafted pursuant to a City Council bill.
We are joined by Council Member Oliver Koppell
from the Bronx and Council Member Eric Ulrich from
Queens, brand new Council Member. This is his
maiden voyage with this committee so let's give
Eric a round of applause.

## [Applause]

I'm happy to have more people from Queens on the committee and away we go.

Stormwater management is an ongoing challenge in New York City. 44 inches of rain fall into our dense urban landscape every year. Much of that water runs off the buildings and pavements and it

2 lands in and flows into our stormwater drains. We 3 all know that.

Throughout most of this city, sewage and stormwater combine in the same pipes before being transported to one of the 14 waste water pollution control plants that treat the water. Because of the limited capacity of the combined sewer and stormwater system, however, these pipes often fill up during wet weather. A combination of raw sewage and stormwater overflow into our waterways at outfalls at more than 400 locations.

The city has invested billions of dollars in infrastructure to help deal with this problem and is continuing to put more money into that. However, a critical part of dealing with the city's combined sewer overflow or CSO problem is to limit the amount of stormwater that enters the system in the first place. Rather than build very expensive tanks to store water that goes into drains, so called source controls capture the water in a variety of ways. Water is absorbed by soil and plants in planted areas, in green roofs obtained temporarily through devices such as blue

2	roofs. Dry wells are allowed to infiltrate
3	through the soil through the use of permeable
4	pavement and cobblestones or other materials.

this committee to encourage the sustainable management of stormwater in the city. As a result the office of Long Term Planning and Sustainability released its Sustainable Stormwater Management Plan in December of last year. The plan includes ten major initiatives that are intended to divert one billion gallons, one billion with a B, one billion gallons of stormwater away from the stormwater drains each year using source controls. The plan includes new design standards and number of pilot projects that will give us information about the feasibility of using a variety of stormwater management technologies in New York City.

The plan is presented as a living document that will change in response to the success of the policies in pilot projects it includes. The committee has a strong interest in staying involved in the plan's implementation s it adapts to new information and changing

2 circumstances.

One of the major considerations that will determine how the plan is implemented is the funding available for the construction and maintenance of new types of source controls.

We're particularly interested in hearing about the current plans for funding initiatives and about how the initiatives within the plan will be prioritized in a world of limited funding.

We are proud to have been involved in creating this plan. We look forward to continuing to work with the administration as it moves forward on this. We'll be hearing from the administration. We'll also be hearing from members of the S.W.I.M. Coalition. They are very, very helpful in getting us to this good plan and to this good day. We'll also have representatives of the building industry who are trying to do their own kind of source controls and how the city can look favorable upon those policies.

So without further a due I'd like to call the first panel. We have the slips for the first panel? It's Angela Licata from DEP.

Angela, it's a pleasure to have you with us here

2.

today. Carter Strickland from the Mayor's of Long
Term Planning and Sustainability and we have
another slip for Angela. So Angela you have two
pieces of paper here and pleasure to have you.

while the panel is getting itself set I'd like to thank the staff that helped put this hearing together. Although a lot of the heavy lifting for this hearing was done by Siobhan Watson, the Policy Analyst for the Committee.

Thank you Siobhan. We have the counsel to the committee, Samara Swanson, thank you Samara. I have my own legislative director, Acosta

Constantanita, thank you Costa. We're being joined by Council Member Eugene, a pleasure to have you Council Member.

I want to thank the administration for being here today, for working so cooperatively with the Council in the development of this plan, for working with us on Local Law 5 that led up to the creation of this plan; a pleasure to have you here today. The counsel to the committee will swear in the panel. Is that Koch? Aaron Koch from the Mayor's Office of Long Term Planning and Sustainability. Thank you Aaron for being here.

2	The counsel to the committee will swear in the
3	panel. Then you can state your names for the
4	record and proceed with your good testimony.

COUNSEL: Please raise your right hands. Do you swear, affirm to tell the truth, the whole truth and nothing but the truth today?

ALL: Yes.

COUNSEL: Thank you.

CARTER STRICKLAND: Good afternoon
Chairman Gennaro and committee members. My name
is Carter Strickland and I am a senior policy
advisor with the Mayor's Office of Long Term
Planning and Sustainability. I'm joined today by
Angela Licata, Deputy Commissioner of the Bureau
of Environmental Planning and Analysis in the
Department of Environmental Protection and I'm
also joined by Aaron Koch from my office.

We are grateful for the opportunity to speak to you today about the city's Sustainable Stormwater Management Plan and the administration's multi faceted approach to improving water quality by reducing combined sewer overflows or CSOs and other sources of pollution to our water ways.

2.

The administration supports the
appropriate use of source controls, also known as
best management practices, BMPs, green
infrastructure or low impact development. And
looks forward to working with the Council on
pursuing onsite management of stormwater and other
innovative techniques to improve water quality.

Chairman Gennaro and this committee and working closely with the administration the Council passed introduction 630. The Mayor signed Local Law 5 of 2008, which required the administration to prepare a stormwater management plan to analyze the costs, benefits and feasibility of certain measures to control stormwater near its source, where rain falls on all permeable surfaces.

Local Law 5 also required the administration to consider a range of policies to implement those measures and improvements in notifying the public about combined sewer overflows. The views of the general public were to be solicited and considered through public meeting and a formal comment period. And I assure you, that happened.

2	The administration took these
3	charges to heart in the Sustainable Stormwater
4	Management Plan last December as required by law.
5	It is posted on the PlaNYC web site along with a
5	lengthy technical appendix. I have a copy here
7	and you can see how thick, how much went into it
3	and I'm certainly not going to read that today.
9	CHAIRPERSON GENNARO: Thank you.

MR. STRICKLAND: You're welcome and I think everybody else appreciates that too. I'll give a brief overview and then open ourselves up to questions. The Sustainable Stormwater

Management Plan has been well received by the U.S.

Environmental Protection Agency and other regulatory authorities and experts across the country. Although we have met informally with Council staff on many occasions to discuss the plan, we have not yet had the opportunity to speak before the Environmental Protection Committee to discuss its contents.

Local Law 5 took place along the background of parallel efforts. PlaNYC adopts the goal of improving water quality by reducing pollution and preserving natural areas to such a

degree that 90% of our waterways will be open to
recreation. One significant obstacle to that goal
is the discharge of billions of gallons of CSOs
every year when rainfall overwhelms our sewers.
Mandatory capital plan for hard infrastructure
solutions to improve water quality has resulted in
DP's construction of detention tanks in Flushing
Meadow's Park, a basin that will capture over two
billion gallons of CSOs per year when completed,
the upgrade of several pumping stations and the
construction of additional and larger sewers among
other things. The full infrastructure build out
currently envisioned in DP's long term water shed
water body facility plans, which will lead
ultimately to all plans, will increase CSO capture
rates to 75%.

approaches to intercept run off before it reaches sewers, PlaNYC launched an inter agency DEP task force in May 2007. The task force had the benefit of considering the October 2007 Jamaica Bay Water shed protection plan created by DEP Local Law 71,m which assessed the costs ad benefits of source controls and proposed several pilot projects.

2.

Other related initiatives in PlaNYC include
Million Tree in initiative, promotion of green,
permeable open spaces throughout the city,
expansion of Blue Belt and the adoption of Green
Roof Tax Credit.

My testimony today will cover two broad topics. First I will discuss the Sustainable Stormwater Management Plan's comprehensive analysis of the citywide feasibility of source controls. This analysis is the plan's principal contribution to the recent and nationwide effort to adopt green infrastructure. Second, I will discuss the plan's framework for citywide implementation for source controls and the next steps that we are taking.

The plan's analysis established that source controls may be a cost effective stormwater solution, even in New York City's ultra urban environment where we lack space for similar style solutions or even the ability to infiltrate ground water in areas of dense underground infrastructure. Exhaustive details of our analysis are available in the online appendix so I will recite only the major points and then will

obviously be open for questions that you may have later.

To direct our efforts, we conducted a land use analysis as our first step to determine where source controls could be placed. Major opportunities are provided on buildings and lots which represent 46% of our impervious area, the right of way which represents about 37% of our impervious area and open space, which is only 5% of our impervious area but 13% of our land area and where it is a possible place to absorb stormwater from surrounding roadways and buildings.

The development of these land use calculations required extensive adjustments in available electronic maps. Refined analysis placement and design of source controls will depend in turn upon access to more accurate and detailed electronic maps of landscape features, something we are starting to grapple with as we cite pilot projects. We next determine which source controls match up best with these geographic areas given other physical limitations such as depth of groundwater or bedrock.

3

5

6

,

9

10

11

12

13

14

15

16

1718

19

20

21

22

2324

25

The specific techniques considered included blue roofs or rooftop detention systems, green roofs, rain barrels, cisterns, permeable

pits, swales and green streets. We developed

pavements and vegetative controls such as tree

costs for different source controls based on

engineering estimates of components, installation

costs and maintenance requirements. These were collaborated by a thorough nationwide literature

search, which is included in our appendix. Our

cost estimates varied widely from a low of 16

cents per gallon of stormwater retained or

detained by blue roofs under a two inch standard

that we use to a high of 3,033 cents per gallon

for green roofs on a life cycle basis, that

includes annual maintenance costs.

We do note in the plan and of course state clearly here that it may be that a consideration of non stormwater benefits would change these costs figures or conclusions. There are many ongoing research projects to obtain data about these benefits to complete existing research that's been conducted principally about street trees and other benefits that they have on the

urban heat island and - - of the city.

The plan's overall conclusion,
however, is that source controls may be more cost
effective than hard infrastructure solutions,
particularly storage storm wells that will require
deep excavation if they are built. In addition,
buried end of pipe installations provide no
benefit to the public when not in use unlike green
streets or other vegetative installations.

Finally we analyzed the costs and benefits of various networks of source controls under different scenarios. In the buildings and lots category we assessed performance standards for new developments, performance standards fro existing buildings and low and medium density residential controls such as green barrels and cisterns. In the right so way we assessed certain road reconstruction design standards, sidewalk design standards and a right of way build out, as we called it.

The technological source controls that we assessed in the right of way included permeable concrete sidewalks, permeable paving in the travel lane of one way streets and sidewalk

green gardens in two way streets. Logistical or operational concerns, particularly in the presence of underground structures and maintenance may limit the feasibility or location of these technologies.

In the open space category we assessed modified green streets and drainage wells. Of necessity we limited our analysis to 24 separate water sheds in combined sewer areas only. We developed estimates of stormwater capture rates from the storage capacity of each source control under certain assumptions about the frequency and quality of maintenance as well as critical assumptions about the aggregate landscape penetration under each scenario. And that's a critical point that we set out in our plan but I'll emphasize it here; small controls make sense only if adopted widely and that being throughout.

On a citywide basis, our estimates of the cost effectiveness of each scenario range from 9 cents per gallon for performance standards in new developments to over 80 cents per gallon for retrofitting half the right of way. The exact relationship between gallons of stormwater run off

2.

3

4

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

retained or detained and a corresponding reduction
in CSOs is not yet established. Based on this
analysis, the plan adopted implementation
framework with the goal of enacting policies that
will create a network of source controls to detain
or capture over one billion additional gallons of
stormwater annually when fully implemented.

First the city is to implement the most cost effective an feasible source controls as the first element of our plan. These include the benefits of ongoing PlaNYC green initiatives including additional street trees, open space and park trees, green streets, the green roof tax abatement, parking lots with drainage requirements, the plaza program. The expansion of the blue belt, the conversion of asphalt playgrounds to turf fields with green new features. The conversion of schoolyards to playgrounds with planted areas and drainage features and protecting wet lands. All these initiatives are underway. We will continue implementation of ongoing source control efforts such as public design standards, zoning regulations, planted trees in public plazas, a

fixture rebate program and coordination of
construction specifications.

We will also establish new design guidelines for public projects. We will change our sewer regulations and codes to adopt performance standards for new construction; work that is ongoing right now. Finally we will improve public notifications of CSOs by installing 433 new redesigned signs and also use the internet and other methods to provide alerts.

Second, the city will resolve the feasibility of promising technology. We will complete demonstration projects that will establish the costs and benefits of source control under vigorous testing and real world applications in New York City, not another city, New York City. We have a unique climate and land use considerations. We are launching and are about to launch over 0 different source control pilots. We will continue planning efforts also to resolve outstanding issues regarding long term maintenance obligations, sidewalk source controls, performance standards on existing buildings and protocols for public projects.

2.

Third and finally the city will
explore funding options for source controls.
These include federal stimulus monies this year as
well as other grant programs going forward. In
addition, the city is undertaking a stormwater
rate study that will assess pricing for stormwater
services.

To fully implement the plan we will of course have to track, monitor and report on the performance of green infrastructure, this will involve continued public outreach and possibly public/private partnerships for the maintenance of green infrastructure and public areas. In short, there is much to do before our next report under Local Law 5 is due to the Council in 2010. Thank you fro the opportunity to testify about the Sustainable Stormwater Management Plan and to share the administration's planned next steps to address stormwater issues. At this time we would be happy to answer any questions that you might have.

CHAIRPERSON GENNARO: Thank you.

Thank you Carter. Appreciate your testimony. Let me just recognize some of the Council Members that

24

25

Δ.	ENVIRONMENTAL PROTECTION 21
2	have joined us. We're joined by Council Member
3	Koppell, I don't know if I introduced you earlier?
4	COUNCIL MEMBER KOPPELL: Yes.
5	CHAIRPERSON GENNARO: I did.
6	COUNCIL MEMBER KOPPELL: Thank you
7	for thinking of me twice.
8	CHAIRPERSON GENNARO: Okay. That
9	means I have to do Eric again, too. So it's Eric
10	II, no applause. Okay. Council Member Crowley,
11	good to see you Liz. We got a lot of Council
12	Members from Queens on the committee, that's a
13	good thing. I guess there's four, Vallone, five,
14	Tom White was here. Queens does well on this
15	committee and we're also joined by Council Member
16	Bill DeBlasio, briefly. We appreciate him being
17	here with his busy schedule. And I have some
18	prepared questions from staff and I also have some
19	of my own.
20	We'll just talk just a little bit
21	about the water and waste water rate study that is
22	going to make an assessment of pricing for

stormwater services and I would imagine to try to

create some kind of incentives for people to put

less into the sewer. So if you can tell me a

2	little bit about what you envision with regard to
3	this water and waste water rate study and what
1	would come out of that.

ANGELA LICATTA: I'd be happy to address that.

CHAIRPERSON GENNARO: Sure. Angela just state your name for the record, Angela.

MS. LICATA: Angela Licata, Deputy
Commissioner New York City DEP. The water rate
study that the Department is conducting currently
is a comprehensive analysis of various alternative
rate structures that are being utilized by other
water providers throughout the country that we've
been looking at. What we're studying is the
application within New York City and to our
customers. One of the components of that study is
the assessment of a stormwater rate. So currently
the city charges for water consumption and for
waste water use and production. What this
contemplates is assessing a charge for stormwater
as well just as a component of the charges.

CHAIRPERSON GENNARO: Right now you get your water bill and your sewer bill as 159% or whatever the number is of your water bill. So the

only thing that's metered is the water coming in, right? So the sewer is 159%, that's what we have now, right? Is this study part of the study that came out of some of the yelling and screaming last year over the rental payment and all of that and how fair is it and all that kind of thing? Is this that rate study?

MS. LICATA: It's I believe the same rate study you're speaking about. It's being conducted in coordination with the New York City Water Board. But this is a study that we had contemplated for a much longer period of time. It is a more comprehensive study. It's looking at stormwater rates, it's looking at fixed charges, it's looking at conservation pricing so it's a broader analysis. One of the rates as I have mentioned that we are studying is one that would assess for stormwater production.

Just to be clear, this is a zero sum game. It's not necessarily that this would bring in a new revenue stream but it would be about equity within the system. So if you're producing stormwater you would be assessed a fee for stormwater. If you don't produce a lot of

2	stormwater then you're not assessed a fee for
3	production that you don't have. You might be
4	generating a lot of waste water but you may not be
5	generating a lot of stormwater.
6	The example I'm always fond of
7	using is if you're in a multi story building. You
8	may not be generating a lot of stormwater, you may
9	have imperviousness related to that building
10	itself but you don't necessarily have a big
11	parking lot as compared with the parking
12	CHAIRPERSON GENNARO: [interposing]
13	Pardon me. I got a little confused between, I
14	guess, waste water and stormwater. Forgive me
15	because right now there is no charge for
16	stormwater.
17	MS. LICATA: There is no separate
18	break out for stormwater.
19	CHAIRPERSON GENNARO: Right. So
20	right now people pay for the water that's
21	delivered and their sanitary flow.
22	MS. LICATA: Correct, those are the
23	two calculations that we make. And we pay for our
24	stormwater costs through those charges.
25	CHAIRPERSON GENNARO: I just had a

lapse there. When is envisioned that this study will be done?

MS. LICATA: Currently we're in the midst of producing the analyses for the separate and distinct rate structures that we could contemplate. Then over the next several months we would be talking about how do those specific pieces come together and what would be sort of the cumulative results of looking at various rate studies. We're looking at the comprehensive picture in terms of what our AMR, our automatic meter reading, systems will allow and will facilitate. We're looking at our customer billing systems.

Since we're upgrading that billing systems, we're looking at opportunities for that billing system upgrade to allow for these types of charges to be implemented over time. So we're doing some comprehensive thinking and we should have some results available over the next several months. We've already met with some of the stakeholders in separate briefings about the scope of our study. So we've met with some of the folks from the environmental community, we've met with

some of the housing advocates. What I envision is that this would be a very long and very detailed dialogue with our stakeholders and with the Water board in terms of the results that we're getting from the study.

CHAIRPERSON GENNARO: The charges for stormwater that wouldn't be on any kind of metered basis, obviously. It would have to be some other sort of metric that you would have to use to figure out how much stormwater is being produced, right?

excellent point. One of the things that we're doing now is we're looking at an aerial fly over. What this means is it's actually satellite imagery using old jargon. What you do is you take satellite imagery through infrared photography and that allows us to get a better assessment of the imperviousness of the city and to be able to code that to a geographic information system. That is a great example of a tool that will allow us the diagnostics that we would need to go forward with such a rate change if that's something that we feel will be advantageous. And we really haven't

2 made decisions about this. This is really a very
3 coarse preliminary study level of analysis.

CHAIRPERSON GENNARO: With regard to the stakeholders that are part of this conversation, could you provide a list of the people or types of people that you're reaching out to, to the Committee here, Samara Swanson. I just kind of want to know who's at the table for that conversation because it's an important conversation. Thank you.

You talk about here about the 20 or so different source control pilots. Could you just give a little brief explanation of the types of pilots that are being implemented?

AARON KOCH: Sure. Again, my name is Aaron Cook from the Mayor's office. The plan does outline a total of approximately 20 pilot programs that are going on in the city. Many of them are within DEP's control, projects that they're doing through different consent orders with the state. And other pilot programs are being done by different city agencies, our DOT and also our Parks Department are doing multiple pilot projects to test different technologies.

2		They	range,	many	different	types
---	--	------	--------	------	-----------	-------

Some are looking at blue roof scenarios, how do they work. Others are looking at green roofs, some are looking at source controls on the right of way for swales for tree pets that capture stormwater. Some are looking at porous pavements and others are a whole range of different categories, construction wet lands and what not. So there's a whole range of technologies; they are

detailed in the stormwater plan.

The real purpose for doing these is to test how well these source controls work in New York City, how much do they cost and what is the opportunity for us moving forward to implement these. What problems did we come with, with our pilots. So it's really a chance for us to test a whole range of different solutions. We have many examples from other cities that have implemented these things in Portland and San Francisco and—

CHAIRPERSON GENNARO: [interposing]

I was going to say we could probably go to school
on a lot of other places that have done things
like this and that by analogies being assessed,
right?

24

25

solutions.

2	MR. KOCH: Well other places are
3	doing them and we are obviously learning lessons
4	from those. What's unique about New York in many
5	cases is since we are such an ultra urban
6	environment, w have a great concentration of
7	underground infrastructure, we have challenges
8	with bedrock, high water table, in some places
9	former manufacturing areas are contaminated lands
10	so there are unique conditions in New York City
11	that we feel are important to test. Also, New
12	York City as we all know is a more expensive
13	environment than most other cities. For us to
14	truly assess
15	CHAIRPERSON GENNARO: [interposing]
16	I've heard that.
17	MR. KOCH: I'm sure you have. So
18	for us to truly assess what something costs, both
19	for construction but also for operations and
20	maintenance, it's important for us to test them in
21	our own city, to understand the real results here
22	before we go out and make decisions on

implementing widely and spending hundreds of

millions or billions of dollars on these

2 CHAIRPERSON GENNARO: Thank you.

Also in your statement, Carter, you indicated, the sentence was, we will change our sewer regulations and codes to adopt performance standards for new construction. That is work that is going on right now. If you can speak to that or someone on this panel speak to that, that would be good.

MR. STRICKLAND: We, in fact, we just had an internal meeting before now. The city, it's not an easy thing to do. Recite in the plan, it is a whole promise and we look to other cities, Philadelphia in particular, for proof that it can work over time. We are assessing what we can do in a cost effective way and having internal meetings. We've got a schedule laid out in the plan. We're hoping to meet that. We're gearing towards it. And the release date this year and we're still hoping to hit that.

We're still meeting internally to decide on the best parameters of the rule and it will be enforced over time. But that is an ongoing effort that we--

CHAIRPERSON GENNARO: [interposing]

Right. But what kind of performance? You're

2	talking about changing regulation and codes and to
3	adopt performance standards for new construction.
4	I'm just, as someone who is not terrible familiar
5	with the kinds of performance standards you would
6	mean. What would those be? What kinds of
7	performance standards? What does that mean?
8	MR. STRICKLAND: DEP regulations
9	right now control hook up to sewer system and
10	that's what we're talking about, taking a look at
11	and addressing that they already require limited
12	capacity in sewers and on site detention. So
13	codifying that and extending that to require more
14	on site management of stormwater is the goal of
15	that standard.
16	CHAIRPERSON GENNARO: I see. Okay.
17	You mean that will be on site retention before it
18	gets released into the system?
19	MR. STRICKLAND: Right. Detention
20	or retention. Detention meaning delaying.
21	Holding back the water until the plants are able
22	to process that water. Retention meaning
23	infiltrating it into it. Permanently remaining on
24	the site.
25	CHAIRPERSON GENNARO: That kind of

opens the door to a topic that I have a particular concern about that I was going to get to a little later but I'll broach that now. Oliver, I know you have a question. This will be my last thing before I go to you and then I'm going to come back for a bit more so I see here that you want to.

One of the things that I've been trying to work with DEP and work with industry on is in my capacity as Chairman of this committee and trying to do everything that we can to manage stormwater properly and to do on site management, source controls. Is the topic of builders that wish to install dry wells on their property in order to manage the stormwater on site. We have this whole contentious history that goes back between myself and DEP, between the industry and DEP regarding DEP's resistance and reluctance to approve the siting of such dry wells.

So there is sort of like the philosophical issue of DEP not believing in that as a proper way to deal with stormwater. There's the philosophical issue that they want things to go into the pipe and not into the ground. And there is a jurisdictional issue of this being

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2	within the domain of the Buildings Department,
3	having been formally transferred to the Buildings
4	Department a number of years ago with Local Law 65
5	of whatever year it was in the mid to late 90s.

So we have a situation where DEP is essentially going across jurisdictional lines into another agency to veto their approvals of the siting of dry well facilities. And indicating that unless and until things are done DEP's way they won't issue a sewer permit. This has been an issue we've tried to deal with it. We've tried to have meetings.

I have a letter here dated May 7, 2008 to the former Commissioner. That would be 11 months ago today, which I outlined my entire position on this. I've asked for a reply. not been replied to. I think part of the reason for that is I don't think DEP wants to formally go on the record and challenge what I've put on this letter because I don't think they can really do that. I don't think there is a challenge to what I'm saying. And if there is a reasonable challenge to what I put on a piece of paper 11 months ago that presumably they would have

б

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

response.

2 indicated how wrong I was in my assertion. It's
3 not like I haven't raised this issue from time to
4 time over the last 11 months but I still get no

My problem is that the city is divided between the executive and the legislature, both of whom are on the same page wanting to do the right thing regarding source control. into the last year we've made it the official policy of the City of New York in a combined way through PlaNYC, through the local law that gave rise to the stormwater management plan; great cooperation through other elements of the administration on the philosophy that we have to do better regarding source controls. And we have the city's environmental agency that is literally jumping through hoops to impede people who want to exercise reasonable source control practices like dry wells. DEP is the agency that should be jumping through hoops to induce people to take measures to do this kind of thing.

As I read through your testimony it seems that the most cost effective way to do anything is through when something is being

3

4

5

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

constructed rather than going back and doing a
bunch of retrofits, ripping up the streets and
putting in and ripping out all the tree pits and
putting in new ones. It's about taking these
kinds of practices and building it in to our new
construction. We have people coming in to the
front door of DEP saying we want to do things like
this and they are denied.

The Chairman of the committee writing letters, spending my own time trying to figure out, trying to meet with people from DEP. I think you've got jurisdictional problem here. DEP, I think you've got a philosophical problem here. I put things on pieces of paper and they are ignored. So if the Chairman of this Committee is being ignored, it's for damn sure the people who are trying to build these things are being ignored. I've given up trying to pierce the veil of that part of DEP that has control over these things. I'm going to the real environmental policy makers, like you Carter and like you Angela who are very much front and center in trying to move the city forward. And while it's all well and good to try to move forward, industry and

pilots and all kinds of things that we're trying
to do.

I think we have to do more to bring the DEP itself on board and it shouldn't be hard to do. We pay these people; they work for us. They should carry out faithfully so that the policies of the City of New York as articulated by the Mayor through PlaNYC and as spoken by this Council through the local law that gave rise to this stormwater management plan. So I will step down from my soap box and I will leave you to comment on that. I don't know if you have a copy of this letter. I believe one was made available through the Mayor's office.

been dealing with for a couple a years. Maybe it's poor manners of me to kind of dump it on you but it's really time for Plan B. I'm just banging my head against the wall. I'm over 50 years old now so I'm trying new things. I'm trying to age gracefully. I'm trying to figure out what didn't work in my first 50 years and this is just one of the things that didn't work. So now that I'm on the wrong side of 50 I'm trying to figure out

2	things t	hat do	work.	You	shoul	.d be	honor	ced tha	at I
3	choice to	o hand	this	matza	ball	to yo	ou so	there	you
1	have it.	Can y	ou he	lp me?					

MS. LICATA: First, let me say
don't give up on BMPs and second let me say and
state for the record my sincere apologies for not
getting a reply to your letter. I read that
letter this morning. It was a well thought out
and well done letter.

 $\label{eq:CHAIRPERSON GENNARO: Thank you. \ I}$  thought so too.

MS. LICATA: So let me follow up on something, which I believe to be a really important distinction. The Department is very much in favor and I think we have tested over time detention techniques. So detention should be let's slow this stormwater down, let's hold it on the site a period of time and then let's ultimately let it flow back into the sewer system once the peak of the storm has dissipated.

The second technology, the one that is pertaining to dry wells and other techniques, frankly is a retention technique. And what the retention techniques rely upon are essentially

appropriate soils. So the dry wells themselves and certain of the other techniques must have the capacity to drain through the soils on site since the idea is that you would never be sending that stormwater to our infrastructure system.

So there's a very different philosophy involved in both of those techniques and we will be piloting both. So when I say don't give up, I say don't give up because we will be piloting both detention techniques and retention techniques.

CHAIRPERSON GENNARO: Right. Again,
I'll take off my Chairman's hat for a second and
I'll put on my geologist's hat for a second, which
I am so I'm familiar with soil characteristics and
what you need in order to make sure that this is
done right. It is my opinion that the builders
that want to do this and the consulting engineers
that they bring in to do the soil samples and all
those tests are not all wrong. The history of DEP
jumping through jurisdictional hoops to impede the
placement of these dry wells when there is ample
scientific and engineering data that has been
produced that says it will be okay. Stories of

those are legi	ion so DEP's opposition	is not so
much based on	science, I don't think	speaking as a
scientist. It	t's based on philosophy	. It's just
like we don't	like these, we don't w	ant people to
put them in.		

The Department of Buildings has sole jurisdiction to approve these, which they do. And DEP, if they wish to challenge the Department of Buildings' assertion that is okay because Department of Buildings looks at the plans, they consult the engineer, they look at the soil test and everything. DOB, in its wisdom says it's okay and if DEP has a problem with that they should inform DEB that there is a problem with it or something. And if DEP's objections were sort of based on science, they would go to the agency that has jurisdiction over it and say that we as scientists at DEP disagree with your science so we want you to consider our science when you make your determination. But they don't do that.

They essentially go to the builder and say we don't care what the Department of Buildings says, if you don't do what we say you're not getting your sewer permit. I would much

б

rather prefer a scientific approach than like a
school yard bully approach. You beat up a guy,
take his lunch money and the guy that got beat up
said you can't do that and the bully just says
what do you mean I can't do it I just did it

If it were based on science I don't think they would be beating kids up--no one's beating anybody up. But it would be a scientific colloquy; it wouldn't be we don't care. You can't build this thing or we're not giving you a permit. We don't care what Buildings says. That undercuts the whole scientific perspective. I think it's really a philosophical problem and ultimately a legal problem if the agency is exercising jurisdiction they don't have. If they want to put it in a bill to get that jurisdiction back, I'm sitting here. There can be a Mayor Bloomberg program bill. I will introduce that bill and we can have a discussion about it. But they don't want to do that either so that's a problem.

Just hang up that thought for a second, I want to be respectful of Council Member Koppell. I've been eating up a lot of the clock here but I'm going to be coming back to that

2	question. So I just put it out there but let me
3	let Oliver ask his questions. He's been very
4	patient. I'm going to recognize Council Member
5	Koppell and then I'm going to come back. Unless
6	other. So I recognize Council Member Koppell.
7	COUNCIL MEMBER KOPPELL: Do you
8	want her to answer before I go?
9	CHAIRPERSON GENNARO: No, no.
10	COUNCIL MEMBER KOPPELL: She might
11	have forgotten the question by then.
12	CHAIRPERSON GENNARO: No, it's okay.
13	I just wanted to put that out there. I want to be
14	respectful of my members that want to comment,
15	that want to ask questions. I don't want people
16	shying away from my hearings because I'm going to
17	hog up all the time.
18	COUNCIL MEMBER KOPPELL: I think I
19	have two relatively brief. First of all I want to
20	compliment you Mr. Chairman on the legislation and
21	that they're moving ahead with this because you
22	forced it with the legislation we passed last
23	year. So you're to be complimented.
24	One thing that disturbs me in your
25	testimony you say finally we'll improve public

25

_	
2	notification of CSOs by installing 433 new
3	redesigned signs using the internet and other
4	methods to provide alerts. What kind of signs are
5	you talking about?
6	MR. STRICKLAND: The state law
7	requires signs to be placed at the out falls. If
8	you look at content design of those signs, it's
9	controlled by state DEC. As required by Local Law
10	5 and as a background process, we've been talking
11	with the state on those so that they're more
12	informative.
13	COUNCIL MEMBER KOPPELL: What are
14	they going to do? I'd rather have signs but they
15	don't have the out fall. It would be better to
16	limit the discharges rather than put up signs?
17	MR. STRICKLAND: It will take a
18	while to get there.
19	COUNCIL MEMBER KOPPELL: I guess
20	what I'm trying to get at is what do the signs do
21	for people?
22	MR. STRICKLAND: They let people
23	know when there's wet weather that they should be

careful about swimming, boating in those areas.

COUNCIL MEMBER KOPPELL: I see.

1	ENVIRONMENTAL PROTECTION 43
2	What
3	MR. STRICKLAND: [interposing]
4	Right now the signs don't address that.
5	COUNCIL MEMBER KOPPELL: They don't
6	address that?
7	MR. STRICKLAND: They don't.
8	COUNCIL MEMBER KOPPELL: It's
9	certainly a good idea to address it if there's
10	sewage coming out. Are the signs going to tell
11	people when there's a danger? We now have
12	electronic means, perhaps we ought to have
13	something like a blinking red light or something
14	on the signs.
15	MS. LICATA: The idea on the signs
16	is that they are going to indicate probably
17	through pictures. This is the best that we can do
18	in terms of indicating that storm events and rain
19	events produce these situations when bathing and
20	contact has to happen under advisement.
21	Then what we hope to do with the
22	web advisements is to do some modeling and
23	indicate if you have various levels of storm
24	activity or through our weather forecasts we know
25	that it rained one inch or two inches. We're

going to have an advisement that says for these following water bodies, there needs to be a period of however many hours that the advisement is given for acknowledging that you need to take caution before you have contact with that water.

It's a two pronged approach at this point. It's the signs that show through pictures that during and after these rain events you should avoid certain activities and then through a web broadcast it would do much like under the advisements for beaches that are currently on the web site for DOH. We would have certain advisements that are based on modeling and statistics about how to take the same or similar cautions with respect to areas that experience larger CSOs.

COUNCIL MEMBER KOPPELL: As I said, the solution to the sewage overflows is not to put up signs. But given the fact that we can't deal with the sewage overflows that quickly the signs make sense. But I wasn't joking when I said the flashing lights. It's like putting up a red flag on the beach when the surf is too high, to warn people. We might look into, actually, some kind

2	of electronic notification in particular areas
3	where there's a lot of boating for instance, shore
4	areas where there's boating. Have a red light go
5	on to warn people rather than just a sign with a
6	lot of detail that people might not read. It's
7	something I think you should think about.
8	I did hear you say before in answer
9	to the Chairman's questions that you were
10	considering some new revenue gathering measures, I
11	guess, based on the amount of water that flows off
12	the property. Did I understand that correctly?
13	MS. LICATA: These would be charges
14	that would not be a revenue stream as much as they
15	would be bringing more equity into the system. So
16	if you don't generate a lot of stormwater you
17	don't pay the cost that we ensue with respect to
18	stormwater treatment and stormwater capital
19	investments.
20	COUNCIL MEMBER KOPPELL: Do we have

COUNCIL MEMBER KOPPELL: Do we have any system now of charging people whose property does in fact allow the run off of a large amount of stormwater into sewage system?

MS. LICATA: The way it's done now is the calculation is based on water consumption

2	and the waste water portion of your bill is 1.59%
3	of the water consumption.

COUNCIL MEMBER KOPPELL: But we're talking about for instance someone who would have let's say a large parking lot that would generate substantial flow off of stormwater which would then burden the sewage system at the time of storms. Do we have any system now of charging for that?

MS. LICATA: Unless they have water consumption on site, no.

COUNCIL MEMBER KOPPELL: So what I'm suggesting and may be you were suggesting you were considering that. Am I right? Is that your suggestion?

MS. LICATA: Yes, as part of the scope of work a stormwater charge, that is what a stormwater charge envisions. It envisions taking the budget; it starts with the budget and says what portion of our spending is related to stormwater investment. Then it assesses a fee for users based on that stormwater investment. You have to look at imperviousness. That is one of the keys that you would key into.

COUNCIL MEMBER KOPPELL: I think

it's a very good idea. It's the first time I've

heard of it and it sounds like a good idea. As

everyone here knows, we are faced with another 14%

increase on homeowners with respect to water

charges and if some of that could be legitimately

charged off on those who are creating expense for

the Department dealing with our water supply and

discharge system, that would make a lot of sense.

What distressed me a little bit was your comments when you were talking about this, about the lengthy time needed to install such a system. I would suggest maybe we should be trying to accelerate the installation of such fees or the creation of such fees. We are facing this huge increase again, the third year in a row I think, a 14% increase. If you could do it quickly and divert at least some of the monies that we're now asking homeowners and others to pay who are paying for getting rid of the stormwater when they don't really generate any stormwater overflow. So I would strongly recommend that you move ahead with that quickly.

MS. LICATA: I appreciate your

б

comments. Again, just let me emphasize the two
key pieces to this are having that impervious data
and what we are doing, we're moving forward with
the aerial photography. We will be able to have
better data within nine months or so. We will be
looking at the imagery and trying to code that to
the geographic information system, just to give
you a sense of timing. And then we have a new
billing system in the works and we have the
automatic meter readers, which will make it a lot
easier for our Department to make some
improvements in the future. So we are working on
a number of key initiatives and I appreciate your
comments.

COUNCIL MEMBER KOPPELL: I think while you're doing this mapping and so on, if you develop a methodology and once the mapping is done you can quickly implement the charges. We're facing a very sever problem in terms of the increases in rates that are here on the horizon. Thank you Mr. Chairman.

CHAIRPERSON GENNARO: Thank you
Council Member Koppell. I appreciate your
questions. I recognize Council Member Crowley.

COUNCIL MEMBER CROWLEY: Thank you
Chairman. I'm glad that we got started on the
stormwater. I look at somewhat as a tax from what
I was hearing before so I'm glad that we discussed
it a little bit. From what I understand it, it's
difficult for me to think that that would be a
fair way of creating the funds to deal with
stormwater treatment. The storms come from God
and our system should be capable of dealing with
it as our built environment currently exists.
When a homeownerand I represent an area in
Queens where we mostly have one to two family
homes. So a tax like this would directly affect
the people I represent more so than the people who
live outside or the rest of the people in the
city, just base don the area of land that their
home occupies. I don't feel like it would be a
fair tax on the single family or two family
homeowners.
I think that you have to look at
ways of giving tax abatements to those who will

analyze their land and look at surfaces that are

how rewarding those that make changes that deal

not impermeable and create permeable surfaces. So

with stormwater rather than penalizing those that
may have inherited a system that may not
particularly work with stormwater but rather those
that are willing to make a difference by changing
what currently happens on their property because
the stormwater is not their fault. Stormwater
happens because of weather conditions. Can you
address that statement? Do you see that this type
of tax could be not fair to all city residents?

MS. LICATA: Let me say or start with first that the Department, this is really a study at this point in time so I wouldn't start to equate it with a tax or I certainly don't have any concept of exactly how this would be administered, if it would be administered. A comprehensive analysis that we would have to go through with respect to other rate alternative structures that we want to consider simultaneously.

With respect to individual homeowners, in many respects they have opportunities on their property. If they are single family homeowner and they have lawns, they are not generating a lot of run off. They may not be the ones that are generating all of that run

off. So what these analyses that are underway as part of PlaNYC and as part of the stormwater plan, the modeling that's associated with that is going to allow us to have a better understanding of what is generated from different land use types and then how that equates with the kind of spending that we need to do to abate CSOs. That whole analysis is the part of the process that we're in now.

We would certainly, to your comments regarding incentives, we very much look at this program that if it's going to be successful we're going to have the ability to change people's practices and change people's concepts about stormwater management. We're going to have to do that in a way that incentivizes people to take steps to do stormwater management. So we're not coming out of this with some kind of regressive tax in mind.

COUNCIL MEMBER CROWLEY: Right. I guess in addition to the combined sewer overflow, what concerns me more really because many of the homeowners that live in the area that I represent have experienced, in sever weather storms,

б

flooding. Through many conversations with the
Department of Environmental Planning, we
understand that it is the way the systems are laid
out, the sewer system. There's no clear plan to
upgrade that type of infrastructure and I see that
as a way to help treat that stormwater prior to it
getting into the rivers without being treated, a
better plan of a system in place to capture that
water and get it in a slower place over to a
treatment facility rather than have it remain on
our streets and cause flooding problems.

MS. LICATA: That's the very essence of the plan, is looking at all those type of strategies. Ones that might provide us with opportunities on site and ones that might provide us with opportunities on the rights of way and in the public areas.

CHAIRPERSON GENNARO: Thank you.

Thank you Council Member Crowley. Before I recognize Eric, we're joined by Council Member Peter Vallone and I recognize Council Member Ulrich.

COUNCIL MEMBER ULRICH: Thank you Mr. Chairman. This is my first hearing so bear

22

23

24

25

2	with me, for Environmental Protection. I want to			
3	thank the Chairman, my fellow colleagues. It's a			
4	very important committee to my constituents, to my			
5	district. I represent District 32, Rockaway,			
6	Broad Channel, Howard Beach, Ozone Park,			
7	Woodhaven. A lot of DEP issues as I'm sure you're			
8	all aware of.			
9	One of the problems that peak my			
10	interest, as the Chairman had noted earlier, was			
11	the lack about a good response by DEP to			
12	constituent complaints. One of the first meetings			
13	that I had after taking office was with the Board			
14	of Directors for the Breezy Point Cooperative.			
15	Are you familiar with the Breezy Point,			
16	Commissioner?			
17	MS. LICATA: I'm familiar with			
18	Breezy Point but I'm not necessarily familiar with			
19	the specifics of			
20	COUNCIL MEMBER ULRICH:			

[interposing] Breezy Point is the far west end of Rockaway. It's a community of 1,800 homes. It's a private cooperative, which has some controversial aspects to it because it is, I guess one could argue, a gated community. However with

that being said, it's been there for a long time
and it's growing like almost every part of New
York City. They have cesspools and they have
presented a plan to the commissioner of DEP
outlining a sewer system out there. They would
cover the cost, the installation and the
maintenance of the system but they haven't heard
back from anyone as of yet.

They sent letters certified mail return receipt. And they suspect, by the way, that it's because they've proposed one of these newer technologies that may or may not be under one of your pilot plans. I think it's a vacuum based sewer system. I don't know if you're familiar with it. I'm not an expert when it comes to it but more or less it's being used in other cities. They have proposed this idea in writing with architects and engineers plan, with a fiscal plan.

Basically what they're looking for is a green light. They're looking for a response even if that's a no. They haven't heard back from DEP. That's embarrassing to me, obviously because I sit on the Environmental Protection Committee.

25

2	They look to me and say can you get in touch with
3	somebody down there to look into this for us.
4	That's a little side note. That's not a jab and
5	hopefully you'll be able to address that.
6	One of the things that I'm
7	concerned about in the main land part of my
8	district
9	CHAIRPERSON GENNARO: [interposing]
10	Why don't you ask for a commitment for them to get
11	back to you in a timely fashion?
12	COUNCIL MEMBER ULRICH: I think if
13	the Chair of the committee can't get a commitment,
14	it's going to be hard for the new kid on the block
15	to get a commitment. I would just like somebody
16	to reach out to them. The general manager's name
17	is Author Lighthall. Artie Lighthall is a really
18	great guy and they're really interested in
19	sustainability and many things, by the way, that
20	are concurrent with the Mayor's 2030 plan. I
21	think that you would be better served by getting
22	in touch with them.
23	That being said, my question really

is what type of catch basin technologies are

currently being explored that would help alleviate

2	the	street	flooding	during,	as	Council	Member
2	Cro	wlev woi	ıld degar	ihe acto	z ∩f	E Gods	

MS. LICATA: I'm actually not as familiar with what we're doing in terms of catch basins and the technologies associated with catch basins. There are so many technologies out there now, it wouldn't be possible for us to pilot all of them. With that said, I think we feel that with the catch basin hoods that we currently have, that we're getting the sort of efficient productivity out of those catch basins. I think we're feeling pretty good about that installation. We are certainly open to new installations and I know the engineers are constantly looking at the new technologies.

I, myself, am not aware of the specifics on any new technologies that are being currently piloted. We are not really contemplating piloting any as part of this document that I'm aware of.

MR. STRICKLAND: I just refer you to the April 2008 report of the Flood Mitigation Task Force, similar but different folks that are before you right now that addresses those issues

CHAIRPERSON GENNARO: Okay. And the letter asks a lot of things so just for the

24

25

2	purposes of the record I just want to go on the
3	record asking for a complete answer to all of the
4	stuff in the letter. Sometimes it's been the case
5	a letter will put forward a couple of different
6	questions, some get answered, some don't. I'm
7	looking for a comprehensive response so I will let
8	the record reflect that.
9	I would also ask you as some of the
10	top environmental policy makers that are trying to

top environmental policy makers that are trying to move this city forward with regard to stormwater management generally and source controls specifically, it doesn't look good to have part of the city's environmental agency, in my opinion, make a little bit of a mockery of what PlaNYC and what this committee is trying to get done with regard to stormwater controls. How will you broach this with the agency? What will you do?

MR. STRICKLAND: In responding to your letter about dry wells?

CHAIRPERSON GENNARO: Right.

participate in their formulation of a response to you and see what they have to say. I can't ay that I'm familiar with the issue. We prepared to

MR. STRICKLAND: We will

2	speak to you today about the update on the			
3	Sustainable Stormwater Management Plan so at this			
4	time other than work very closely to make sure you			
5	get a full and fair response to your concerns			
6	which have taken detailed notes on, we'll make			
7	sure you get a response. I hope you're satisfied			
8	with the form if not the substance of that.			
9	CHAIRPERSON GENNARO: Sure.			

MR. STRICKLAND: In two weeks.

CHAIRPERSON GENNARO: I've always had an excellent working relationship both with you and Angela. I'm being genuine and sincere in my interest to try and get this resolved. I know that you're just as sincere as I am in trying to make sure that agencies of New York City government have the proper philosophy and the proper legal basis for doing what they do in the service of the people so I feel better now. Thank you.

Although in going through the document, the actual plan under the section that talks about source controls, there is a little section here on page 35. I'm reading from the text, source controls may have diminishing

effectiveness over time or failure if not
maintained properly. I'm continuing to read,
septic systems and dry wells. Parenthetically it
says different types of decentralized controls
that are not discussed in this plan, close
parenthesis. Have a long track record of failure
in New York City and nationwide, it shows that
individuals homeowners do not always properly
maintain their installations.

I think that passage would apply more to septic systems than to dry wells. But if there is some institutional philosophical opposition within the Office of Long Term Management and Office of Long Term Planning inability to dry wells. Maybe that's a conversation we should have. This looks like a little bit of an indictment of the technology a little bit. If the Office of Long Term Planning and Sustainability have a problem with this technology I'm open to have that discussion. Does your office believe that proper use of dry wells can play a role in managing stormwater a little more effectively in terms of keeping it out of the system?

25

2	MR. STRICKLAND: We've committed in			
3	this plan and did take a look at a range of			
4	technologies but given the time limitations not			
5	every technology for on site retention. Sort of			
6	moving from the general to the specific, certainly			
7	on site management detention and retention were			
8	appropriate, we certainly support philosophically			
9	as DEP does. Whether it works or not is the key			
10	question. So we've taken notice of the EPA report			
11	that is referred to on this page and other			
12	information. We will make sure that the response			
13	you get in two weeks fully lays out everything			
14	that we consider on this point. Dry wells are			
15	certainly not something that we're called out by			
16	Local Law 5 and given time limitations we			
17	certainly poured our resources into vesting those			
18	things that were called out specifically. But			
19	again, we'll make sure that the response addresses			
20	your concerns.			
21	CHAIRPERSON GENNARO: Great, great.			
22	Thank you. I have some more questions, not too			
23	many more. One question is the New York State DEC			

has expressed concern about inconsistency in the

goal for the amount of stormwater that will be

diverted as a result of this plan and the amount		
required to be diverted in the city's long term		
control plan. That's what DEC has indicated to		
staff. Is this also a concern for you, about this		
inconsistency between the goal that's set out in		
this plan and the goal that's required to be		
diverted in the city's long term control plan?		
DEC seems to think that there's some		
inconsistency. Have they told you that? Is this		
a problem?		

MR. STRICKLAND: If you read the plan, we very clearly say it's certainly not a substitute for many other substantial investments that are going on. [off mic] the result of work with DEC in requirements that they [off mic]. We hope over time that these—we certainly believe they can compliment those approaches whether they replace is another matter. But for this time being these are separate processes going forward. We're at a very early planning stage for green infrastructure right now.

CHAIRPERSON GENNARO: Okay. And based on your statement, we're looking at something like 75% capture rate. I think that was

DEP'S long term control plans will increase CSO
capture rates to 75%. So the question that would
come from that is do we know where we're at know
in terms of capture rate. And here's like a
little bit of a softball question, too, is that it
wasn't too long ago that the capture rate that we
are at now, some years ago the capture rate was
much, much lower. So I've heard that we're
looking at an ultimate capture rate according to
long term control plan of 75%. What is it now and
what did it used to be in the not too distant
past?

MS. LICATA: I'm not sure in terms of percentages to be precise. What I can tell you is that that's absolutely correct. We've made amazing strides towards additional wet weather and CSO capture. We have coming on line the Flushing Creek CSO facility, the Paddigan Creek CSO facility, the Alley Creek CSO facility. Together those three facilities take a substantial amount of CSO out of the system. They detain that CSO and eventually pump it back to the plant so those are holding tanks, if you will. So I know that we have made a tremendous dent in the CSO problem

over the last ten years, which is evidenced by

some of the spending that has been necessary for

the very large, intensive gray infrastructure.

CHAIRPERSON GENNARO: I know that there's a big difference between the capture rate that we have now versus what it was not too long ago? That doesn't mean we can't always do better. I remember when I was the analyst for this committee not that many years ago that—I used to have better command of those numbers. I no longer have that command of those numbers.

Another question, the stormwater management plan does not currently aim to encourage any areas to disconnect completely from the city's stormwater system and complete down spout disconnect is not currently approved for any development. So that's the narrative. The question is do you believe the pilot studies and new techniques described in the plan could lead to encouraging down spout disconnect in the future? And will DEP consider changing its rules requiring connections—let me just ask the first question first. Do you believe the pilot studies and the technologies described in the plan could lead to

18

19

20

21

22

23

24

25

2 encouraging down spout disconnects in the future?

MR. STRICKLAND: Sure, in theory.

Take for example DEP's rain barrel pilot program, 4 5 which they've handed out several hundred rain barrels and they're tracking it over time. So 6 that is the type of potential disconnect of technology. But I think the methodology laid 9 forward is the exact one we want to follow, test it first, see if it works and then consider 10 11 whether to roll it out. Those cities that have 12 adopted disconnect programs have very different 13 land use and density pattern than we do so that's 14 something that we're considering. And certainly 15 where we're testing that particular pilot program 16 is a less dense area of the city.

CHAIRPERSON GENNARO: Thank you, thank you. With that said, I think that that completes my questioning that I had for you. Let me just state that with regard to stormwater management, it's been terrific to work with the Office of Long Term Planning and DEP with first being part of the PlaNYC sustainability advisory committee, which the Mayor put myself and the Speaker on. Then we thought that stormwater was

certainly a big priority. We did the law, you

came up with the plan so we're happy to have you

in here to talk about it.

about what we're doing. Hopefully what we're doing here will be a template for other jurisdictions to go to school on us and get really, really good things done. So I appreciate the opportunity to have you here. Today we've got some good testimony coming up from the building industry and from the S.W.I.M. Coalition. We would urge anyone who could say to listen to that good testimony would benefit from that. So thank you. With that said, I appreciate it. Thanks a lot.

MR. STRICKLAND: Thank you.

CHAIRPERSON GENNARO: Just as a little humorous interlude between panels here, I will state that there was a mail delivery at my home today. Once upon a time I was the environmental analyst for the New York City Council. I got mail at my home today, Peter you'll find this of interest, I got mail today from the Queens Symphony Orchestra. I got a

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2	postcard and a whole separate brochure about all
3	their things. It was sent to Peter Vallone,
4	Environmental Policy Analyst for the New York City
5	Council with my address. You can't make this
6	stuff up. Peter I have some mail for you in my
7	car that's pretty funny stuff. So there you have
8	it.

Our next panel, we have Randy Lee of the BIANYC and QBBA and we have also Larry Rosano of the Queens and Bronx Building Association and also Robert Altman and then we just put the next panel on deck so they know. next panel after that will be Lawrence Levine of the NYDC, Rebecca Troutman of Riverkeeper/S.W.I.M. Coalition and Dawn Henning, the Youth Ministries for Peace and Justice and the Swim Coalition. And we have another panel after that so stay tuned. Plenty of good action left to come. I want to thank this next panel for being here. If we could have the counsel to the committee provide the oath then we welcome you all being here.

COUNSEL: Do you swear, affirm to tell the truth, the whole truth and nothing but the truth today?

-	0
)	О

Τ	ENVIRONMENTAL PROTECTION 60						
2	ALL: Yes, I do.						
3	CHAIRPERSON GENNARO: Thank you. I						
4	thank you all for being here. It's a pleasure to						
5	have you and make sure I have your statement.						
6	It'll be two statements, is that right?						
7	R. RANDY MR. LEE: Three.						
8	CHAIRPERSON GENNARO: Three						
9	statements, okay.						
10	MR. LEE: Good afternoon Council						
11	Member, Mr. Chairman.						
12	CHAIRPERSON GENNARO: Good						
13	afternoon.						
14	MR. LEE: How are you today?						
15	CHAIRPERSON GENNARO: I'm good.						
16	Randy, good to see you.						
17	MR. LEE: I was happy to see the						
18	high level of byname between you and the three						
19	representatives of DEP, who in spite of your						
20	requests have departed so they won't have the						
21	opportunity						
22	CHAIRPERSON GENNARO: [interposing]						
23	No, we've got						
24	MR. LEE: Okay. One, anyway.						
25	CHAIRPERSON GENNARO: Sure. Mr.						

2	Koch	is the	Offi	ce of	Long	Term	Plannin	ng and
3	Susta	inabil	ity a	nd Ri	ck Mul	ller i	s from	DEP.

MR. LEE: Fine gentlemen all. It
just occurs to me--my name is Randy Lee. I'm a
home builder for 40 years and I'm the Chairman of
the Building Industry Association of New York
City. I've actually served as the chair of its
DEP committee for about 25 years. After the first
or second year in that position I had to go into
analysis because dealing with DEP was an event
that couldn't be dealt with by normal means--

CHAIRPERSON GENNARO: [interposing]
You mean therapy?

MR. LEE: Therapy. Yes, but I've been cured today. I was cured because I found out that they don't answer you or Councilman Ulrich either so if they don't answer the Chairman of the committee then I feel that I'm in great company.

I'm going to say this, I'm going to depart from my testimony but I will say this after listening. I think that the testimony was quite interesting, well intentioned and well thought out. I also think that the folks who testified are disconnected from the people within their agency

2	who	actually	work	with	the	industry	and	work	on
3	the	se issues	•						

There's a clear cultural antipathy that's existed for decades against the dry wells, permeable pavement--

CHAIRPERSON GENNARO: [interposing]

Also, I'd just like to note for the record that we have Carter Strickland back in the room.

MR. LEE: Another fine man.

Seepage basins, the using of fields in order to dispose of stormwater and the reasons that the staff has cited over all these years is that the city never maintains its installations properly.

So that the installation of anything that requires more than superficial maintenance, meaning coming cleaning out, removing leaves and things like that. That any of those methodologies are doomed to failure.

So if I was in your position and I was thinking about the great expenditure of hundreds of millions of billions of dollars for complicated structures that would require maintenance, the typical response from DEP staff about using permeable paving is that the first

3

4

5

б

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

time that there is a pot hole or complaint that

DOT will come out and just pave it over with

regular black top. And that's the excuse that

they've used for all of this time.

Now in terms of dry wells, it was interesting that Deputy Commissioner Licata said the other gentleman said that they were going to do piloting, pilots of on site retention and detention, responding to your answer that that would cover the question of whether or not dry well technology works. I would submit that if one would Google low impact development dry wells, go to the HUD site, EPA site, state DEC site that they would find hundreds if not thousands of jurisdictions, studies and work that's already has been done, both dealing with the urban and suburban environment that shows how these things can operate. So it might be an interesting exercise to see how the city's money is actually spent in these regards.

We found recently that the

Department of Parks is spending four times the

amount of money to purchase trees, the same exact

trees installed exactly the same way that the

2	industry does. So you should be vigilant in your
3	role as the Chair of this committee as to how this
4	city's money is spent

CHAIRPERSON GENNARO: [interposing]
I think I've tried to.

MR. LEE: I know you are.

 $\label{eq:Chairperson Gennaro: I give myself} \mbox{a solid B+ on being vigilant on that.}$ 

MR. LEE: Maybe an A-.

CHAIRPERSON GENNARO: Thank you.

MR. LEE: But in all seriousness, I represent the Building Industry and I represented with the DEP for many years. And there really is a problem that exists within the parts of this agency that the city deals with. Mr. Altman and Mr. Rosano will go into that with a little more detail.

But I do say at the end of my presented testimony that Commissioners Lancaster and Lamadria have reformed the Building Department eight years. And taken a disabled agency and made it operate and function within the context of the 21st century. It would be unusual to have a 50 or 100 story building conceived, designed, filed,

2 approved, permitted and the foundations laid in 3 six to nine months.

The experience of the industry with DEP is if you wanted to build a 100 foot sewer extension on an existing street where there were no issues at all and confirm with DEP that there were no issues well it would probably take about two years to get that approved. So if you start out with that, you know that you're in a difficult situation. With that, I'll turn over the testimony. I appreciate the opportunity. Mr. Altman.

CHAIRPERSON GENNARO: Sure.

ROBERT ALTMAN: I want to thank the committee for allowing us to testify. I'm Robert Altman, I'm the consultant to the Queens and Bronx Building Association and the Building Industry Association of New York City. I would like to also point out one thing and go, for the time being, just a little bit off my script. That is, these dry wells is a committed methodology already under regulations in certain circumstances. This is not something where we have to evaluate policy, it is there in regulation. It

2.

is a committed situation where less than 20,000
square feet, occupancy group J, soil test meets a
certain standard, no stormwater sewer in front,
yes you can use it. But yes, you're supposed to
have no problem. DOB gives the approval. So I
don't know what there is to necessarily analyze
here. What has happened

CHAIRPERSON GENNARO: [interposing]
But that doesn't mean that they wouldn't seek to
expand into other classes.

MR. ALTMAN: Not other areas but it could be done more. As least from a minimal stand point that is what we're fighting for, just to have the current policy actually allowed. What currently happens is DOB will approve this and we go to get the SD1s, the SD2s from DEP and they say we're not approving it until you do what we want with respect to stormwater management. We want you to connect to a sewer. Then all of a sudden we have to connect to a sewer a quarter of a mile away, a half of a mile away. It's a tremendous expense. The project becomes unviable even though our analysis took into effect when we bought the property in order to develop the property that we

could use dry wells here. All of a sudden we're
looking at new expenses.

This doesn't just happen for private homes or market rate housing. It's happened in affordable housing projects in the Rockaways, which is probably the poster child for dry wells. So it's not like this is an agency that doesn't know the right thing to do. It knows the regulations and it's purposely not looking to-mess up the builders. I had a choice of words but I won't use that.

CHAIRPERSON GENNARO: Just to respond, I thought that it would be a good idea to introduce this issue to other people like the Mayor's Office of Long Term Planning and Sustainability who certainly have an interest in making sure that stormwater is managed in the most environmentally beneficial way. I think for me to continue banging my head against the wall with the people in DEP who just don't agree with me, I think it's time we bring other people into the mix and shine some day light on what's going on here.

On one hand you have the administration trying to move forward with some

water shed stormwater management plan and at the same time having the environmental agency for the city kind of thwart common sense and stormwater management practices. Frankly, it's embarrassing for the administration. I think we tell the right people about it, folks will get the message.

MR. ALTMAN: It's embarrassing on two levels because you have the level which is not only is it bad policy. The fact of the matter is in 1996 when Local Law 65 was passed, the administration wanted to create a one stop shop for taking care of these. It was supposed to get your plans approved, get your dry wells approved all at one place to avoid having to go to two stops. It was supposed to be business user friendly. Well this methodology is specifically business user unfriendly under this administration.

The Guiliani administration got it.

Understood that this was the right thing to do

policy wise, it was the right thing to do law wise

and they did the right thing. For some reason DEP

just decided that it was not going to do this.

And we have been meeting with DEP, the Building

2.

Industry Association has met with DEP on this
specific issue for over five years now. So you
want to see an agency actually enforce the law and
it's not enforcing that law.

CHAIRPERSON GENNARO: I had a conversation this week with the Mayor's Office about this very issue and I just get the sense, call me an optimist or whatever, I get the sense that this issue, I think now will get the appropriate consideration it needs. I just think that that's the case. And that's my hope. In two weeks we'll get an answer to the letter, we'll see what it says and we'll go forward.

MR. ALTMAN: I think that if DEP continues to be belligerent in this area I would make one suggestion and that is I would cut that unit's budget. If they have enough time to waste on something that is not within their jurisdiction then take away their personnel so they can't review it. It's just if you have the ability to do this then obviously you have too many people working for you.

The general feeling is, by the way, that two year approval that Randy was talking

2	about, the Department is so much in the earlier
3	part of the 20th century let's say. It's so far
4	behind that it will always just be two years. And
5	that you might as well least move forward and just
6	not have that review, have them reviewing this.
7	CHAIRPERSON GENNARO: Why don't we
8	do it like in a sequence fashion? Where we'll get
9	an answer to the letter and then we'll go from
10	there.
11	MR. ALTMAN: Thank you.
12	CHAIRPERSON GENNARO: I'm not
13	willing to commit to anything beyond that right
14	now.
15	MR. ALTMAN: Okay.
16	LAWRENCE ROSANO: Good afternoon.
17	My name is Lawrence Rosano. I've been a home
18	builder for 35 years and I am the Vice President
19	of the Queens and Bronx Building Association. I'd
20	like to thank the committee for this opportunity
21	to testify today.
22	I won't take up much of your time
23	and go through the whole statement but I'd like to
24	just add one thing. It was a point that you

brought up before, which was an excellent point

б

wells still work.

2 and that was the maintenance of dry wells.

Somebody mentioned the concern about the homeowner maintaining a dry well. I'd like to say that dry wells really don't require maintenance.

The one fear that you have with them is that the bottom of the dry well silts up. Stuff from yard drains or whatever gets into the bottom and water can't percolate into the ground. You don't calculate the bottom area of a dry well when you determine what the overall area, the percolation area is supposed to be. You use the area around the sides of the dry well, not the bottom just for that reason, in case the bottom does silt up. So even if it does silt up, the dry

And there are other methods that can be implemented that the Building Department has been looking into now to construct a sump, an area where the stormwater goes in, there's a bottom area and there's an outflow pipe at a higher elevation that goes into the dry well. It's very simple. You can go in and clean that sump area out and it won't silt up the bottom of the dry well. There are methods to make these

things fool proof. And if the bottoms do silt up they do work so that would take care of one problem.

I would just like to add that as an association, the Queens and Bronx Builders, we wonder why the Council allows DEP to break the law. We wonder why the Mayor's Office does not reign in this runaway agency. We wonder why there is a disconnect between PlaNYC and the policies of the city agency. We wonder why the city wants to add to the cost of construction, make it harder for people to afford a home. And we wonder why the city wants to flout the law and make it harder to do business when the purpose of the 1996 law was to make it easy to do business. Thank you.

Strickland, I know that they are going to approach this in good faith. This is not something I think was—these aren't the people that we have been dealing with on this issue. We have the Mayor's Office represented here and hope springs eternal that we'll get some serious consideration and get

2	a realI think just even getting an answer to the
3	letter, a detailed answer that that's going to be
4	very telling.

MR. ROSANO: Absolutely.

CHAIRPERSON GENNARO: They just don't want to put it in writing which is why they haven't written it. I think just forcing the issue and getting an answer to the letter is going to move things forward. I just thank you folks for your patience and it is my hope that we can get this focused on in an appropriate way and that's what I'm trying to do.

I was reluctant, I'm not going to go after the people that appeared before us today because they're kind of new to this issue.

They're coming in from sort of like an environmental stormwater management thing.

They're the environmental policy makers not the people from that division. But yet you can't have a situation where one part of the environmental agency is not doing the appropriate thing. The people who appeared before us today, they've always dealt with me and ultimate good faith. I feel very good about that and we'll see what we

2.

So Ms. Troutman, right?	Okay. Thank you for
being here today. I app	reciate your patience,
thanks for your interest	in your issue. Please
state your name for the	record and commence with
your testimony.	

MS. TROUTMAN: My name is Rebecca Troutman and I'm an attorney for Riverkeeper.

Good afternoon and thank you for the opportunity to speak here today. I'm also here as a representative of the S.W.I.M. Coalition.

We applaud the city's efforts to move toward progressive environmental agenda, most specifically concerning stormwater and we offer our support in the endeavors. We do have concerns, however, topics I will address include first the need to consider and plan for the impacts of climate change. And second, the integration of the development of the city's long term control plans with the plan.

On climate change, as the report by the New York City Panel on Climate Change just described, climate induced impacts would cause a variety of impacts to New York City infrastructure. Projected impacts due to changes

2.

in precipitation patterns include an increase in
CSO events and a corresponding increase in
pollution of coastal water ways. The plan itself
states that most climate change models predict
that average regional precipitation will increase
by 5.7% by the 2050s and 8.6% by the 2080s. And
an increase in the intensity of rainfall which
will lead to increased run off and flooding

Thus it's critical for the city's planning and methodologies to account for the projected levels and patterns rather than relying upon historical averages. This will also be helpful in terms of finance and budgeting. By designing public works projects to account for the anticipated changes, the city will be better able to anticipate and meet the costs of the necessary controls and modifications.

Additional aspects which should be folded into the planning and implementation are sea level rise and storm surge related issues. In response to public comments submitted on this issue the administration responded, the city has a separate initiative to address sea level changes and storm surge management. This plan is focused

б

on stormwater management. We note that the plan
does recognize these issues but given the
increasingly dire projections from the scientific
community.

The New York City panel, itself, for example states that sea level rises could be as much as 10 inches by the 2020s and 55 inches by the 2080s. We urge that any applicable data and considerations from these projections be incorporated into the plan now and on an ongoing basis as more information becomes available.

Concerning long term control plans, although the administration states that in the future these distinct planning efforts will be more closely inter related, we urge a sooner rather than later approach to the integration of the two processes. We understand that the task of developing a long term control plans for New York City is not the simplest one nor is it inexpensive. Thus it's all the more critical that the two planning efforts be integrated to most cost effectively achieve the desired results by allowing savings on the hard infrastructure measures for example when green infrastructure is

2 utilized.

To minimize redundant analysis, to maximize inter agency coordination and data sharing. Similarly we support green infrastructure, the use of it by the city to meet the requirements of the MS4 program for those portions of the city with separate sewer portions.

Finally a quick comment on the water quality monitoring. The plan states that DEP's Marine Scientists' section tests New York harbor waters at 47 locations on a year round basis, with weekly sampling in the summer and monthly sampling in the winter. Riverkeeper has recently embarked on a water quality sampling program in partnership with scientists from Lamont Dougherty of Columbia.

We would be pleased to discuss any possible synergies and cooperation so as to best use available resources to accomplish our shared goals and to keep the public informed as to the actual conditions and the progress occurring.

Thank you.

CHAIRPERSON GENNARO: Thank you.

Thank you Ms. Troutman, I'll save my questions and

2	com	ments	after	the	panel	has	finished	speaking
3	Mr.	Levi	ne.					

Chairman Gennaro. My name is Larry Levine. I'm a Project Attorney with National Resources Defense Council in New York. I'm here today on behalf of NRDC and our nearly 20,000 New York City members as well as offering testimony as part of the S.W.I.M. Coalition of which you are very familiar. We very much thank you for your continued attention to the issue.

CHAIRPERSON GENNARO: Sure.

MR. LEVINE: And your support over the years. With the new Sustainable Stormwater Management Plan issued pursuant to Local Law 5 2008, New York City is now joining growing ranks of citied around the country as well as the U.S. EPA, the National Academy of Sciences, many other experts. But it found green infrastructure approaches should be prioritized in efforts to reduce combined sewer overflows and stormwater pollution.

I'll just note as a quick aside there will be attention on Combined Sewer

Overflows. There is also a significant portion of the city that has separate sewers and there is a significant amount of pollution that's carried off by stormwater running off of streets, rifts and so on in those areas as well.

The plan presents an impressive amount of analysis to show that green infrastructure techniques are cost effective solutions to CSO and stormwater pollution and often more so than traditional end of pipe solutions, especially the most expensive of those such as the tunnels we referenced earlier. The plan also highlights, although it's not yet able to quantify, the widespread additional benefits such as improving energy efficiency, cooling and cleansing outdoor air, neighborhood beautification and others, make them a valuable investment not only in stormwater and CSO solutions but in city's overall sustainability.

The plan also marks the start of what we hope will be a new era of coordination of city agencies, ranging from DEP to Department of Transportation, Parks, Buildings and many others working together to ensure that our roadways,

2.

rooftops, sidewalks and other features of the
urban landscape maximize their potential for on
site stormwater management. Many agencies are
responsible under the plan for a wide array of
pilot projects intended to support future policy
decisions on stormwater retention infiltration
standards and designs for both public and private
property.

We urge the City Council to ensure that these agencies have the resources they need to follow through on this and to hold them accountable for moving as expeditiously as possible from pilot projects to the actual adoption of broad bold policy changes.

While there is much to say about the plan and many of our other S.W.I.M. Coalition partners will share thoughts on other aspects of it, I'd like to use the remainder of my time to focus briefly on funding issues, which you flagged very rightly earlier as critical.

First as you and the Council well know, the Federal economic stimulus package has sent literally hundreds of millions of dollars to New York State to fund water infrastructure

2.

projects. While this will meet only a small
portion of the state's and the city's overall
infrastructure needs in the long term, it is
notable that Congress directed that 20% of the
total be dedicated to projects that address green
infrastructure, i.e. source controls, energy
efficiency improvement or other environmentally
innovative water infrastructure projects. And in
New York State, they set aside amounts to \$86
million.

The state environmental securities corporation has issued a call for project proposals through May 1, 2008. We urge the city to seize this opportunity to seek significant funding for green infrastructure and notably green jobs that come along with them. And urge members of the Council to voice their support in Albany for the award of this stimulus funding towards the green infrastructure projects in New York City.

Second, one of the major initial funding sources that the plan identifies is restructuring of water rates that was discussed earlier. RDC and the S.W.I.M. Coalition strongly support his approach as it would more equitably

distribute the cost of stormwater management. And moreover provide a financial incentive for private property owners to use green infrastructure for on site stormwater management while providing a dedicated revenue stream for green infrastructure improvements in the public right of way.

Last year the board authorized the consultant study that was referenced earlier. The plan stated that DEP would present preliminary findings of the study at the April meeting of the Water Board which was held last week. However at that meeting, DEP stated that the study had been delayed and gave no indication of when it would be prepared to present its findings. We emphasize that it's critical that this study be completed in a timely fashion. We urge this committee to seek regular updates from DEP on its progress.

Third, as noted in the plan, successful widespread implementation of green infrastructure should alleviate, although not eliminate entirely the need for end of pipe hard infrastructure construction projects, not including those billion dollar tunnels. Thus money shifted from hard infrastructure spending

б

can be a significant source of funding for green infrastructure if the city can further develop the details of the plan and make firm commitments to its implementation.

This would yield net savings to rate payers since green infrastructure is far more cost effective than tunnels. But ultimately this can only happen if the city moves to integrate the green infrastructure planning process with the develop of the CSO long term control plans under the Clean Water Act.

We urge the city to continue moving in that direction as are many other CSO communities on the cutting edge of stormwater management around the country. I list here only a few, Philadelphia, Portland, Kansas City, Cincinnati, Louisville, Indianapolis, and here in New York State upstate, Syracuse. There are others that I've omitted that could be mentioned. So we urge New York City to continue down this path and to not only keep pace with but to surpass the efforts of our other cities around the country.

Finally the Council should provide

б

the incorporation of green infrastructure features and to new city capital projects such as roads, sidewalks, schools, parks and many others. City agencies must begin to routinely incorporate sustainable stormwater management into the design and budgets of all the projects they oversee i.e. to build it into the way they do business. As the Director of Mayor's Office of Long Term Planning and Sustainability recently said, speaking of the need to design capital projects to accommodate the
sidewalks, schools, parks and many others. City agencies must begin to routinely incorporate sustainable stormwater management into the design and budgets of all the projects they oversee i.e. to build it into the way they do business. As the Director of Mayor's Office of Long Term Planning and Sustainability recently said, speaking of the
agencies must begin to routinely incorporate sustainable stormwater management into the design and budgets of all the projects they oversee i.e. to build it into the way they do business. As the Director of Mayor's Office of Long Term Planning and Sustainability recently said, speaking of the
sustainable stormwater management into the design and budgets of all the projects they oversee i.e. to build it into the way they do business. As the Director of Mayor's Office of Long Term Planning and Sustainability recently said, speaking of the
and budgets of all the projects they oversee i.e. to build it into the way they do business. As the Director of Mayor's Office of Long Term Planning and Sustainability recently said, speaking of the
to build it into the way they do business. As the Director of Mayor's Office of Long Term Planning and Sustainability recently said, speaking of the
Director of Mayor's Office of Long Term Planning and Sustainability recently said, speaking of the
and Sustainability recently said, speaking of the
need to design capital projects to accommodate the
anticipated effects, climate change, which as Ms.
Troutman just described, will actually also have
an effect and worsen the CSO problem.

Thank you very much for the opportunity to testify today. I look forward to the committee's continued engagement and your continued engagement in this issue.

CHAIRPERSON GENNARO: Thank you.

Thank you, Larry, as always for being here. We'll come back with questions and comments for a moment. But we have Dawn Henning.

DAWN HENNING: Good afternoon and I apologize again for not having written, I made too

2	many edits when I printed this out. I didn't want
3	to hand it in like that. I can send you an
4	electronic copy if that

CHAIRPERSON GENNARO: Sure, that would be fine. You can talk to the counsel to the committee, get her email, that would be fine.

We'll be happy to have that.

MS. HENNING: My name is Dawn

Henning and I work as an Environmental Planner at

Youth Ministries for Peace and Justice. It's a

non profit organization in the Bronx. I thank you

for this opportunity to make comments.

I want to begin by commending the Mayor's Office of Long Term Planning and Sustainability for the significant amount of research that they did put in to the creation of the plan. As a member of the S.W.I.M. Coalition, I'm encouraged as the plan represents forma recognition that source controls can provide as a solution to the water quality issues of New York City, particularly those related to combined sewage overflows.

YMPJ's offices are located within one of the largest CSO drainage areas, HPO9 in the

2.

Bronx River Sound neighborhoods, which severely
compromises the health of the Bronx River and the
ability of the residents to use this river. In an
attempt to provide a solution, part of a solution
to the problem, I've been working diligently on
designing and installation of one of the pilot
projects that's listed in the plan.

As the plan is in the early stages of implementation, my comments will relate mainly to my experience with this project and how I feel this experience can inform future plan implementation. The installation and evaluation of the pilot projects will be a key component of the plant hat will provide the basis for--

CHAIRPERSON GENNARO: [interposing]

Pardon me for my rudeness but I just have to take

this for a second. Forgive me.

MS. HENNING: Okay.

CHAIRPERSON GENNARO: Sorry about that. We had a expectation that there was going to be a person with good news. And that news has not come yet so I was being apprised of the fact that the news is not here yet. But it's very important stuff. I don't think I've ever done

2	that in my seven years chairing this committee b	ut
3	I had to do it then so I apologize. So you get	
4	free time to talk.	

MS. HENNING: Great.

CHAIRPERSON GENNARO: I'll make it up to you somehow.

MS. HENNING: Not a problem. So the pilot projects will be a key component to provide the basis for developing effective source control implementation strategy. It was listed that the source control projects, the 20 or so pilot projects, are being conducted by the city agencies. I just wanted to point out that we are a non profit organization receiving money from the state from a federal source that is kind of leading one of these projects as well. So this will also provide insight to my experience.

The nature of many of these pilot projects is that aspects of their implementation including planning, design, construction and maintenance are going to fall within jurisdiction of multiple city agencies and therefore require multiple approvals and permissions. The project that YMPJ is conducting involves using street

trees for stormwater capture.

As a non profit community organization, it has been a challenging process to serve as a primary coordinator of city agencies. And although individual staff within both the Parks Department and the Department of Transportation have been cooperative, aspects of scheduling, approvals, permits and design elements have been difficult without regular established protocols to guide us through the process. So YMPJ encourages the Mayor's Office and the city to collaborate with community organizations and others that are working on these pilot projects to address any coordination issues.

Following the installation of the pilot project YMPJ is interested in working with the city to evaluate the project. YMPG supports the development of standardized monitoring protocols that lead organizations and city agencies of the pilot projects can collect in order to provide useful data for the city for our project evaluation. Consistent quantifiable data will allow decision makers to analyze the pilot project performance. We further encourage the

2	development of evaluation criteria that a project
3	must meet in order to be identified as a
<u> </u>	successful project and further be considered a

proven technology for use in New York City.

Provided that this Bronx street tree pilot projects meets evaluation criteria and moves to the proven technology category, YMPJ offers to work cooperatively with the city to use the experiences and lessons learned form this project to encourage project replicability. This work can come in many forms including documentation of permits and approvals, identifying issues that need improved coordination between agencies, incorporating design elements from newly developed guide manuals into all these projects with the ultimate goal of ensuring widespread adoption of proven source control technologies.

Public meetings to review pilot project status, installation and monitoring data and further project performance would be ideal to gather public comment and engage the support for given source control technologies. That's most of what I have had to say about our experience. And

4

5

6

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2 I think you, again for the opportunity.

CHAIRPERSON GENNARO: Thank you.

Thank you, Ms. Henning, for being here. I'll work backwards in my comments and questions. With regard to any kind of coordination issues that you might be having with the administration regarding the pilot programs or whatever, anything particular regarding problems that you may have you certainly can bring them up to me, to the Council, to our committee here if there are any such issues. You also have representatives of the DEP and the Mayor's Office of Long Term Planning and Sustainability. Anything that we could do to help to make sure that entities that are involved in these pilots that all the information that is gathered as being used along lines of excellence, we'd be happy to play a helpful role for you in that.

You should get to know the counsel to the committee, the policy analyst to the committee and my own legislative director so that you have direct pipelines in to us. We have people from the DEP and the Mayor's Office of Long Term Planning and Sustainability so we're all

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2 here.

MS. HENNING: Thank you.

4 CHAIRPERSON GENNARO: So make those

5 connections and that will work, I think.

MS. HENNING: Thank you.

CHAIRPERSON GENNARO: Larry, your statement here with regard to the Water Board that was supposed to make a presentation on April 3rd about the study. I'll direct my own legislative director, Costa Constantanita to find out what's going on with that. So just touch base with him and we'll try to--he's been talking to the Water Board a lot lately with regard to the ongoing issue with rate setting and the rental payment, the rental payment residual and DEP reimbursements of the city agencies. So stuff that we have real issues with and so we've been engaging them in a lot of colloquy. But Costa, if you can get an answer for Larry and find out when that's going to happen and why aren't we into that process. want to see what they have to say on that. Larry I thank you...

MR. LEVINE: Thank you. I really appreciate that.

2 CHAIRPERSON GENNARO: ...for

bringing that to my attention. And also with regard to the budget process you raised the issue of the budget and we'll be mindful of that as we go to bat this year on all of the stuff that's in the capital budget. Thank you for putting that on our budget radar. We appreciate that, all that you've done and all that you and NRDC has done with regard to this plan. Thank you.

MR. LEVINE: Thank you.

CHAIRPERSON GENNARO: Ms. Troutman, thanks for bringing into to sharp focus the issue of climate change on this. Of course the Mayor's Office Of Long Term Planning and Sustainability has their own adaptation thing that they're doing separate and apart from this. But I think your point is it really should be separate and apart, right? I was not really conversing with these numbers. Are you talking to the Mayor's Office of Long Term Planning and Sustainability regarding the issues that you raise here in connection with their climate change adaptation module that they're kind of doing?

MS. TROUTMAN: I haven't yet

directly	but	we're	setting	up	meeting	with	them,	]
think a t	,,ook							

4 CHAIRPERSON GENNARO: Good.

MS. TROUTMAN: We'd like to. We'd like to work with them.

what I will urge you to stay in close contact with the staff of the committee and my own legislative director on that. I want to make sure that the appropriate focus is being made on this. The Mayor's Office Of Long Term Planning--I'm just going to call them the Mayor's Office Of Long Term Planning I seem to keep slipping on the Sustainability. I'm not going to do that anymore. What's the acronym? OLTPS, PlanyC, fine.

I know that there is a climate change adaptation module within what they're doing. It's like its own project on adaptation. But clearly if there was issues that should be dealt with, with regard to the adaptation... I don't know if their adaptation thing really focuses on building infrastructure like levies or this kind of thing or preparing to kind of turn New York City into Holland or something like that

2 or New Orleans.

I haven't been that focused on what that module is up to other than it's seeking to look at adaptation. But to the extent that the adaptation mindset can endue and inform all of the projects that are being worked on within PlaNYC that would be. And I think that is what you're trying to advance here so I thank you for that. And making sure you have the contact information for the staff to the committee and my own legislative director. Thank you all for coming here. I really appreciate everything that you came forward with. Thank you.

Our next panel, which is Paul
Mankiewicz, Adam Batnick and Kate Zidar. Let's
see if this next panel is as good as the next
panel. We have a little friendly competition
here. No pressure but that last panel was pretty
good so... Counsel swear in the panel.

COUNSEL: Do you swear affirm to tell the truth, the whole truth and nothing but the truth today?

CHAIRPERSON GENNARO: Okay. The last panel we worked from my left to my right, on

2	this	panel	we'll	work	from	my	right	to	my	left	so

3 | it will be your left. So we'll start with Ms.

4 Zidar. Do you have written testimony?

5 KATE ZIDAR: I do. My name is Kate

6 Zidar--

7 CHAIRPERSON GENNARO: [interposing]
8 Oh, it's Zidar, forgive me.

MS. ZIDAR: Zidar like spider but it's not spelled that way.

CHAIRPERSON GENNARO: I said it wrong. I'm sorry, Zidar. Forgive me.

MS. ZIDAR: Kate Zidar like spider.

I'm a member of the S.W.I.M. Coalition but today

I'm representing the project that I do in my free

time, a project based in a community garden in

North Brooklyn. It's called the North Brooklyn

Compost Project and I have written testimony so

I'll just get to the point.

The North Brooklyn Compost Project is a volunteer based initiative. We have over 150 members at this point and we are focused on reducing solid waste in North Brooklyn while generating a stewardship base that's focused on improving ecological function of our open space

and our streetscape. So we're killing many birds in our free time. Since our founding, we've amassed hundreds of volunteers and support of businesses in the area. We've diverted tons of waste in transfer stations in North Brooklyn, all while spearheading stewardship efforts that have beautified a once shabby corner of our park.

The project of importance to those gathered here today is our spring program, which is going to retrofit a street tree planted in a tree lawn on the border of North Brooklyn Park.

This is a pilot project that compliments what Dawn has been working on in the Bronx. She's working on new street tree planting. I'm working on existing street trees.

While in the plan we see many, many pilot projects that are in the design and planning stages. What Dawn and I have spoken about here today are projects that are shovel ready and in her case they're in the process of being implemented now. In my case, we dig in May. So we are very much pioneering these inter agency relationships that will hopefully provide a foundation for moving forward from here and

2 particular for the streetscape.

As just one project the impact of our retrofit will be small and will be largely educational. We support that moving forward stormwater BMP's particularly in the public right of way, in the streetscape be coordinated and advanced as a group on a citywide scale. Because we are solving a unique set of highly variable but sharing some commonality; we're addressing a certain range of issues of the gutter.

There are presently numerous projects by Green Streets that are in place and these have provided kind of the city side of what is existing right now. There's the DEP lead projects and the design phases along the Belt Parkway and the Jamaica Bay area and then the two projects that you've heard about.

If these are viewed cohesively they could provide the foundation of a research agenda to deal with roughly, as we heard earlier, over 30% of the city's surface, the public right of way and streetscape, in a manner that is cost effective, ecologically sane and engages communities. Currently these projects are largely

2	isolated from one another, bureaucratically. And
3	the informidable lines of communications are the
4	primary links.

The inter agency coordination

component of this work that Dawn mentioned is an

extremely daunting task and currently rests on the

shoulders of the same folks who have raised the

money, have coordinated the stewardship, are

planning and monitoring and doing site design.

The inter agency aspect of these projects in

particular is in dire need of support of the inter

agency BMP task force. I meet with DOT, DEP,

Department of Parks and soon DDC separately and

continue to untangle the red tape between the

agencies that have seemingly competing priorities.

As I mentioned, these relationships would hopefully provide the foundation for large scale implementation throughout the city. So we look forward to continuing to work with everybody involved. Thank you.

CHAIRPERSON GENNARO: Thank you.

Thank you Ms. Zidar. I appreciate you being here.

Paul.

25 PAUL MANKIEWICZ: I am Paul

Mankiewicz, the Executive Director of the Gaia

Institute and a Board Member of the New York City

Soil and Water Conservation District and a member

of the S.W.I.M. Coalition. I don't think there's

ever been as good a fit between a piece of

legislation and a coalition as occurred today;

stormwater infrastructure does indeed matter. I'm

going to just state something very simple.

work with the Mayor's Office Of Long Term Planning and Sustainability because the otherwise complicated task of getting agencies to talk to one another doesn't occur with any good repetity. I also have to thank DEP because even though the agency has multiple sides and dimensions, they helped me install a large dry well system in a facility in the Bronx that captures half a million gallons of water. So it was complicated but it's in the ground and I don't think anything was built like it before. And it was the help of agencies that helped get there. It could be quicker and I suppose that's something that could be facilitated by this legislation and what you're doing here.

I'm simply going to state and I

will email the testimony and the article I just published on a very simple fact. Every 33 gallons of water that is fed to vegetation is a ton of air conditioning in New York City. Literally, an inch of runoff off a 100 foot wide roadway is about 60 few gallons of water, literally two tons of air conditioning if its fed to vegetation. So the green infrastructure literally holds in it as a potential, the capacity to reverse the urban heat island effect.

The only way to stop and actually literally reverse the 150 degree air that comes off roadways and off building tops is with literally vegetation and soil systems that do what is literally the work of reverse the heat island. How much work? It's the equivalent of 15 tons of dynamite per hectar per day of operating about 6 mm of water. That's what we get out of Central Park, Prospect Park and any piece of infrastructure we build that has trees and soils at the road edges. So I'll pass this along to you and put in a copy of the article. But really the goal is to couple this water with literally the transformers that can do something with it and

2	that's the plan so we can have our Million Trees
3	and other programs connected with the new work of
4	the agencies in New York, most especially DEP.
5	CHAIRPERSON GENNARO: Thank you.
6	Thank you, Paul. As always, I'll allow questions
7	and comments for the panel once the panel is
8	completed. Mr. Batnick, right?
9	ADAM BATNICK: Yes. I'm Adam
LO	Batnick. I'm with Sustainable South Bronx. I
11	thank you to the Environmental Protection
L2	Committee the opportunity to share my thoughts on
L3	the Local Law 5, Sustainable Stormwater Management
L 4	Plan. As I said I'm here to speak on behalf of
15	with respect to the plan.
L6	We are an equity organization
L7	dedicated to improving the environmental and
18	economic well being of the South Bronx through
L9	implementing projects and policies that are
20	informed by communities needs and we're also a
21	member of the S.W.I.M. Coalition.
22	First with respect to the green
23	roofs, we're encouraged by the tax incentive that
2.4	nagged this spring and this situals support last

year, an initiative of PlaNYC and a component of

б

Local Law 5 plan. This tax abatement worth \$4.50
a square foot, which is about a quarter of the
total cost, provides a meaningful incentive for
buildings owners to provide for the tax abatement.
We commend the Department of Buildings and the
Department of Long Term Planning and Sustainable
for implementing the rules that are reasonable and
relevant to green roofs. Tremendous support from
the public was demonstrated in the process of
finalizing the rules. Over one hundred New
Yorkers signed on to letters of support to the
respect of ensuring the tax abatement meets the
needs of the city, green roof professionals and
building owners.

The city is now presented with a tremendous opportunity to encourage the private sector to green their buildings. One question that we now have is how will the city use the momentum from the rule making process to educate the public and encourage them to apply for the tax abatement.

We offer our support for initiatives that help buildings, building owners and professionals become aware of and apply for

3

4

5

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

the tax abatement. The S.W.I.M. Coalition has connections to the green roof industry that could help to facilitate such initiatives. Such initiatives could include public information sessions, notices on water bills advertising the tax abatement and tours of existing green roofs in New York City that could qualify for the tax abatement.

Second we're pleased that green jobs is a component of the Local Law 5 plan. Initiatives that support the plan and PlaNYC in general include the Million Trees initiative green jobs training program. Green jobs can improve the city's economy and tax base. For example by encouraging local employment and maintenance for urban forestry programs such as the Million Trees initiative, outstanding questions that we would like answered include how is the city's green sector study, which the plan notes is evaluating potential green jobs in New York City considering the role of small businesses and locally trained labor within the landscaping sector. And how is the city planning for jobs created by Local Law 5 and PlaNYC and more generally through vegetative

2	infrastructure	to	create	pathways	out	of	poverty?
---	----------------	----	--------	----------	-----	----	----------

Third, the plan recognizes the important role of best practices guidelines that are being developed by various city agencies such as the park design fro the 21st century high performance landscape guidelines. Sustainable South Bronx's policy director is a peer reviewer of these guidelines which are being developed by the New York City Department of Parks and Recreation and Design Trust for public Space.

We are in support of the principles that permeate these guidelines currently in draft form including the use of water as a resource through implementing vegetative source control infrastructure, water reuse and professional environmental stewardship. Once completed, these guidelines provide a framework for where appropriate, providing additional education incentives and regulation for widely recognized best practices.

Again, thanks for letting me

testify. We look forward to working with the New

York City Council and the Mayor's Office Of Long

Term Planning and Sustainability to further our

2	shared goals of making New York City a greener
3	city through improving water quality in our
4	communities. Thanks.

CHAIRPERSON GENNARO: Thank you.

Thank you Mr. Batnick and thank you for your testimony reminding me of things like the green sector study. I will look into that as a result of your reminding me of it here today. And also with regard to the outreach for the green roof tax abatement, I'm not actually an expert on what we're actually doing to do that outreach. But based on your testimony today but I'll make sure that I do endeavor to do that and you had made recommendations on how we could do that. It's one thing to create a tax abatement. It's another thing to make sure the people use it.

MR. BATNICK: Right. Thank you.

CHAIRPERSON GENNARO: That's the key. Thank you Adam. I appreciate you being here today and all the good work that Sustainable South Bronx does. I appreciate that. Paul, we try to do all these things but we don't have the metaphor or the comparison of what are actions that really doing in terms of a gallon of water does this.

2	This is the kind of benefit we get from that.
3	You're very in depth at explaining to us at what

4 we're trying to do here is get big ticket

5 consequences that are for real and quantifiable

6 and inspiring. I do appreciate that.

We wouldn't be doing half of this stuff if it not for all of your activism and inspiration over the years. Every time you testify before this committee I feel like I have to go out and do something good. Paul, you make me want to be a better man so thank you. Thank you for that. There are not a lot of people in that category. A lot of people bring out the other side of me but you bring out the good stuff. Good for you and all the best to Julie.

Ms. Zidar, to the extent that you're seeing turf wars between agencies or whatever, that's really where the Mayor's Office Of Long Term Planning and Sustainability can really be of help. We have Mr. Koch is right here, in captivity. So whatever needs to be reported to him to untangle some of the knots that we're getting between these agencies. I think Paul spoke to this a little bit too. It's been

planning and Sustainability to help untie some of those knots. It's been very helpful, which is why after dealing with them for a while I wrote and passed a law saying we should have this office forever. One of the good things I think I've done. I think it would be helpful for the Mayor's Office Of Long Term Planning and Sustainability to hear from people who are really trying to make something happen. Whatever they observe in terms of agencies stepping on each other's toes or having different priorities or any kind of lack of synchronicity, if that's a word, we should try to get that synchronized and calibrated. Thank you for that and Mr. Koch will be your guy on that.

In closing, with no one else wishing to be heard. Usually every now and then if there is a word that's used in a hearing for the first time, sometimes I'll recognize that and I think that's the first time that synchronicity has been used in this committee. It's the first time for that word in this committee so I just want to recognize that. That's the silly part of my nature but there you go. Once again I want to

2	thank all the witnesses that came forward today,
3	the staff that did the work for this hearing.
4	Please stay tuned to this very important issue of
5	moving the city forward on stormwater practices
6	that are truly sustainable. Folks in this room
7	are a great inspiration for the progress that
8	we've made and I thank you for that.
9	With no one else wishing to be

heard, this hearing is adjourned.

I, Amber Gibson, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature	An Kir	
Date	April 25, 2009	_