CITY COUNCIL CITY OF NEW YORK -----X TRANSCRIPT OF THE MINUTES of the JOINT COMMITTEES ON PARKS AND RECREATION, GOVERNMENTAL OPERATIONS AND TRANSPORTATION -----X March 3, 2009 Start: 01:13pm Recess: 02:57pm HELD AT: Council Chambers City Hall BEFORE: HELEN D. FOSTER, JOHN C. LIU, HELEN SEARS Chairperson COUNCIL MEMBERS: Inez E. Dickens Erik Martin Dilan Simcha Felder Daniel Garodnick Alan J. Gerson Vincent Ignizio Letitia James G. Oliver Koppell Jessica S. Lappin Miguel Martinez Darlene Mealy Dominic M. Recchia, Jr. Diana Reyna Larry B. Seabrook Helen Sears Peter F. Vallone, Jr. Ubiqus 22 Cortlandt Street – Suite 802, New York, NY 10007

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A P P E A R A N C E S (CONTINUED)

Fiona Watt Assistant Commissioner for Forestry, Horticulture and Natural Resources NYC Parks and Recreation

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 3
2	CHAIRPERSON FOSTER: Good
3	afternoon. I'm Council member Helen Diane Foster,
4	chair of the Parks and Recreation Committee. This
5	is joint hearing with the Parks and Recreation
6	Committee, the Transportation Committee, and
7	Governmental Operations, with our newly appointed
8	Chair Helen Sears, congratulations. We are having
9	a hearing on the importance of trees, which we all
10	know in the Million Tree Project. But more
11	importantly, the relationship to trees, of trees
12	to sidewalks and streets and who's liable because
13	many of our offices have been getting calls with
14	people who would be interested in having trees as
15	long as they're not responsible for whatever
16	damage the trees may do to the street, and on and
17	on. So, we can have those conversations. We've
18	been joined by John Liu who's the Chair of
19	Transportation; Helen Sears, who's the Chair of
20	Governmental Operations; Council member Letitia
21	James, from Brooklyn; and Council member Simcha
22	Felder from Brooklyn, also. I will turn it over
23	to my colleagues, if they have any opening
24	statement, and then we will hear from Fiona Watt.
25	CHAIRPERSON SEARS: Thank you very

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 4
2	much, Madam Chair. First, I really want to thank
3	Simcha Felder, who has chaired this Committee for
4	some time, and I also serve on it, and I want to
5	thank you very much. And I wish you much success
6	on your chairing the Sanitation Committee. Good
7	afternoon, welcome to this hearing of the
8	Committee of Governmental Operations,
9	Transportation and Parks and Recreation. I'm
10	joined by my colleagues today, although they've
11	all been introduced, so we'll move on. I would
12	like to acknowledge the staff from the committee
13	that prepared today's hearing. Matt Gottwold,
14	Council to the Committee, and Josh Gerber, the
15	policy analyst to the Committee. Today the
16	committee will conduct an oversight hearing to
17	examine the Department of Parks and Recreation's
18	program aimed at repairing sidewalks damaged by
19	street trees. There are approximately 592,103
20	street trees planed throughout the five boroughs,
21	with many more on the way. These trees play an
22	integral role in enhancing the quality of life for
23	city residents; however, the natural growth of a
24	curbside tree can damage its surrounding sidewalk,
25	forcing property owners to make costly sidewalk

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 5
2	repairs and exposing the city to tort liability.
3	Although property owners are generally responsible
4	for installing, repairing and maintaining
5	sidewalks adjoining their properties, Parks has
6	assumed partial responsibility for repairing
7	sidewalks damaged by the growth of city owned
8	trees adjoining one, two and three family homes,
9	through its Trees and Sidewalks Program. Besides
10	conducting a general oversight hearing on this
11	program, which will be discussed in further detail
12	by the other chairs here today in their opening
13	remarks, there is one additional concern I would
14	like to mention. That is the possibility that the
15	expansion of this program may expose the City to
16	additional tort liability for injuries caused by
17	broken sidewalks. This question is of particular
18	importance to our committee, which has oversight
19	of the law, over the Law Department. Thought the
20	Law Department will not be testifying at today's
21	hearing, to address this concern, I will be
22	following up with them on the issue to make
23	certain that any concerns are addressed, and I
24	will share my findings with the committees here
25	today. Finally, let me also say that I'm

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 6
2	delighted that all three of these committees are
3	here, holding this hearing on an issue that is of
4	such importance to the quality of life in all of
5	our districts. Thank you Madam Chair.
6	CHAIRPERSON LIU: Thank you, and
7	welcome to this afternoon's City Council's
8	Hearing. My name's John Liu, I have the privilege
9	of chairing the Transportation Committee, and the
10	added bonus of co-chairing the, this hearing with
11	the two Helens of our Council. A lot's been
12	already said about this hearing today. In
13	addition to the laudable goal of getting more
14	trees planted in our City, and in addition to
15	paying attention to the tort liabilities faced by
16	our City, and we're looking for the numbers to
17	tell us whether the liabilities have been
18	increasing over the years; but there are also
19	concerns from homeowners' points of views. Where
20	people are getting summonses for broken sidewalks,
21	for trees that they have no control over, and that
22	they may never have even requested in the first
23	place. This is not to say that this is not to
24	devalue the, the trees in any way, but at some
25	point we need to make sure that what we're doing

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 7
2	as a city is also fair to the people. And that,
3	in this case, the homeowners of the City are not
4	being unfairly ticketed for a situation that is
5	far beyond their control, and that even if they
6	tried to do something about it, they would be
7	penalized for the, by the city, for trying to take
8	some action with regard to, with regard to the
9	roots of a tree, or how they deal with the growing
10	tree itself. There's also the question of what
11	the city does in some cases where it will, the
12	city will go ahead and repair the sidewalk, and
13	then send the bill to hometo the homeowner. The
14	bill of which is often several times the cost of
15	what the homeowner would have incurred if they had
16	just done it themselves. So there are a number of
17	issues here, I think we all have realized a
18	tremendous value of trees and having more trees
19	and achieving the goal of Mayor Bloomberg's Plan
20	NYC 2030 of planting a million more trees. But we
21	also have to understand at all levels how that
22	impacts people from the city taxpayers in terms of
23	the tort liabilities, and also the city's
24	homeowners, in terms of how they are able to and
25	are curtailed from being able to maintain their

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 8
2	sidewalks, and the costs that we then impose on
3	those homeowners. So, with that, I guess we'll
4	turn it back over to Chairperson Foster. Oh, I
5	guess I'll take the privilege of introducing the
6	members of the Council who are here with us today,
7	including Council member Larry Seabrook of The
8	Bronx, Council member Letitia James of Brooklyn,
9	Council member Miguel Martinez of Manhattan,
10	Council member Simcha Felder of Brooklyn, who is a
11	person who brought this issue to the fore, and all
12	of the staff and legislative counsels who worked
13	on this committee. So, thanks very much, Madam
14	Chairperson Foster.
15	CHAIRPERSON FOSTER: Thank you.
16	We're ready for your testimony.
17	FIONA WATT: Good afternoon, Chairs
18	Foster, Liu, Sears and committee members. I also
19	want to congratulate Chair Sears for her new
20	appointment. And, and congratulate Chairman
21	Felder for, for his new appointment, but I, I
22	trust that this won't dilute your support, your
23	wonderful support of our Trees and Sidewalks
24	Program at all. Thank you again for your support.
25	[off mic] This, this month marks the fourth

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 9
2	anniversary of our Trees and Sidewalks Program.
3	So it's very auspicious that I am here testifying
4	today. My name is Fiona Watt, I'm the Assistant
5	Commissioner for Forestry, Horticulture and
6	Natural Resources at the Department of Parks and
7	Recreation. On behalf of Mayor Bloomberg, First
8	Deputy Mayor Harris, and Commissioner Benepe,
9	thank you for allowing me the opportunity to
10	testify before you about our Trees and Sidewalks
11	Program. Trees are crucial to city life, we've
12	heard you all remark upon that. They contribute
13	to cleaner air and water, they cool the
14	atmosphere, reduce energy use and carbon
15	production, and provide homes for wildlife. They
16	also define the character of a community, connect
17	people to nature, and add tangible value to
18	property. Our Million Trees NYC Program builds on
19	this recognition of benefits to create a cleaner,
20	greener and more sustainable city. The program
21	aims to increase our tree canopy by 20 percent, as
22	well as to train and educate New Yorkers about the
23	value and importance of trees and nature, in the
24	urban environment. Working with our partner, the
25	New York Restoration Project, and an advisory

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 10
2	board comprised of more than 60 other leading
3	environmental organizations, we are on track to
4	plant over 220,000 street trees, reforest 2,000
5	acres of parkland, and create 800 new green
6	streets by the year 2017. So far in the
7	initiative, we have planted 173,229 trees. And
8	while we have long known intuitively that trees
9	are valuable, the emerging research in the field
10	of urban forestry has allowed us to put a dollar
11	value on the contributions that trees make to our
12	city. The U.S. Forest Service, using a computer
13	modeling program called Stratum, analyzed the
14	City's street tree population and calculated that
15	each of our 592,130 trees, and growing, that line
16	our streets provide almost \$122 million in
17	environmental benefits and property value. In air
18	quality alone, street trees remove 272 tons of
19	particulate matter each year, which is a service
20	valued at \$5.3 million annually. But in addition
21	to the environmental benefits, trees are
22	increasingly recognized for their contributions to
23	human health and wellbeing. Research has shown
24	that people's ability to pay attention and perform
25	cognitive tasks improves after taking a walk in a

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 11
2	park, versus walking on city streets, supporting a
3	theory that cities are mentally taxing and
4	immersion in nature has restorative effects on the
5	brain. A recent study in the Lancet, the United
6	Kingdom medical journal, found that small parks
7	can protect people from strokes and heart disease
8	by simply cutting stress and promoting exercise.
9	The presence of green spaces encourage people to
10	be more active, help reduced blood pressure and
11	stress levels, and even promoted faster healing
12	after surgery. Other studies have documented
13	speedier recoveries for hospital patients with
14	access to greenery, and an enhancement of health
15	benefits when exercise is combined with nature.
16	Large trees confer many more benefits than small
17	trees. This is because large trees have more leaf
18	and canopy mass, and thus can filter more
19	pollutants in the air, give more shade, and
20	protect houses from extreme temperatures more
21	comprehensively. The larger the three, however,
22	the more potential for conflict with adjacent city
23	infrastructure, especially sidewalks. Although
24	trees evolved to grow in forests, for over 100
25	years and possibly far longer they have been

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 12
2	recognized as valuable assets in the urban
3	environment. In 1899, a New York judge wrote that
4	"Shade trees on the sides of streets serve a
5	useful public purpose, consistent with the object
6	for which streets are made, because they add to
7	the beauty of the scene, and the trees furnish
8	shade for pedestrians during the heat of summer."
9	We really haven't learned much more in 100 years,
10	we can just assign numbers to them. Yet as trees
11	grow, their trunks expand. At the same time roots
12	seek oxygen, water and soil, nutrients to sustain
13	growth. In addition, tree roots grow near the
14	surface of the soil, mostly within the top 18
15	inches. And as they push out looking for
16	sustenance, sidewalks often get in the way. In
17	order to assist city homeowners in the repair of
18	sidewalk, cracked and raised by tree roots, and to
19	further encourage the healthy and vigorous growth
20	of our trees, Parks established the Trees and
21	Sidewalks Pilot Program in March 2005 to benefit
22	homeowners by repairing sidewalks that have been
23	damaged by curbside trees. Repairs to the
24	sidewalks are done at no cost, for one, two and
25	three family homes. This is in the tax class one

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 13
2	area. Trees and Sidewalks complements the
3	Department of Transportation's much larger
4	sidewalk repair program by focusing exclusively on
5	sites with damage caused by tree roots. We work
6	closely with DOT to coordinate both agencies'
7	efforts, and appreciate their ongoing technical
8	support and guidance. The goal of Trees and
9	Sidewalks, therefore, is to help sidewalks and
10	trees coexist peacefully. Our program increases
11	the durability and function-functionality and of
12	sidewalks around trees in the right of way, while
13	at the same time enhancing the health of the tree.
14	Residents of eligible properties need only call
15	311 to participate. So far, we have received
16	nearly 22,000, 23, 22,300 requests, of which we
17	have inspected 21,726. Over 4,491 sites have been
18	repaired since 2005. Now I turn to the evaluation
19	process. Once we receive a sidewalk complaint
20	involving trees from 311, a Parks Department
21	Forester evaluates the site. Now in our fourth
22	year of the program, we receive an average of 60
23	new requests each week, and we inspect each
24	request within 30 days. Inspectors quantify the
25	damage to the sidewalk at each site by rating the

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 14
2	site according to a number of criteria. These
3	criteria include vertical lift, number of damaged
4	flagstones, the volume of pedestrian usage, the
5	passable sidewalk width, and of course the
6	condition of the tree. Sites are scored on a
7	scale from one to 100, with the highest scoring
8	sites going to the most damaged areas. All sites
9	that score above 60 are considered for repair
10	based on available funding. To date, 12,572 site
11	inspection requests, which is about 58 percent of
12	the total request for the program, have received
13	scores of 60 points or higher. We use a variety
14	of alternative design and construction techniques
15	to repair sidewalks around trees. By far the most
16	common technique is also the most simple: the
17	removal of concrete sidewalk from the area around
18	the tree. There you see a before and after
19	picture. I have several others later in the
20	presentation to show you. So at most sites, our
21	primary activity is to increase the size of the
22	tree pit around the tree, often expanding a three
23	foot by three foot pit to a more ample five by ten
24	foot growing area. Other techniques involve
25	ramping, where we gradually raise the grade of the

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 15
2	sidewalk to bridge large roots while assuring a
3	smooth, even surface. Strengthening a sidewalk,
4	where we enforce sidewalks with steel mesh or
5	steel rebar, to help prevent cracking. Making
6	sidewalks more flexible, where we stitch sidewalk
7	flags together with steel rebar sleeved in
8	plastic. If one of the flag lifts, the steel
9	rebar slips from the sleeve, causing a gentle
10	slope between the joined flags rather than having
11	them break apart, causing a trip hazard. Curving,
12	where we angle the sidewalk around tree roots,
13	that's what you see in the picture here. And
14	reducing condensation under the sidewalk; to do
15	this we install a layer of course gravel to help
16	reduce the buildup of condensation, which in turn
17	reduces moisture seeking roots from that area.
18	All excavations and concrete removal within the
19	area of the tree is performed with extreme care.
20	We employ best of class tree protection methods,
21	including hand and pneumatic excavation, exposed
22	root protection and minimizing the soil exposure
23	time. In the four years of this program, we have
24	virtually eliminated a once common practice called
25	root shaving or root cutting, which would

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 16
2	invariably lead to negative impacts on the
3	structural stability and the health of the tree.
4	So far we have repaired 4,491 sidewalk sides
5	around trees. Here's a map of sites fixed to
6	date, and some photographs of what these repairs
7	look like. [pause] Okay. To date, the program
8	has received \$14.9 million in funding. Of this,
9	\$10.1 million has come from Mayor Bloomberg
10	specifically for this program. We've also
11	received \$2 million from the City Department of
12	Transportation; \$1.4 million from the borough
13	presidents of Staten Island, Queens and The Bronx;
14	\$1.2 million from city council members; and
15	\$200,000 from the State Assembly. Overall, we
16	have spent 80 percent, or \$12 million of the
17	funds. Our fiscal year 2009 budget is \$2.95
18	million, and our contracts are set to begin
19	construction this April. Our fiscal year 2009
20	budget breakdown is \$2.1 million from Mayor
21	Bloomberg; \$500,000 from Council member Felder, in
22	Brooklyn, thank you; \$250,000 from Council member
23	Oddo in Staten Island; and \$100,000 from New York
24	State in multimodal funds. Our construction costs
25	have fallen over the course of the program, as

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 17
2	well. As contractors used to more sidewalk repair
3	methods have become accustomed to our
4	specifications and have realized that these jobs
5	can be accomplished efficiently and effectively
6	despite the geographic range they encompass. Our
7	average site price, for example, has fallen from
8	over \$2,300 in fiscal year 2006 to an estimated
9	800, \$1,800 for the upcoming fiscal year 2009
10	contracts. So, I'd just like to say that Trees
11	and Sidewalks is a unique and innovative program
12	that makes our city a better place to live. At
13	each one of these sites, the tree is healthier,
14	the sidewalk is smoother and stronger, and the
15	homeowner is happier. These cumulative fixes have
16	saved hundreds of trees from potential root damage
17	and decay. A vibrant tree cleans more pollution
18	from the air and makes the community healthier. A
19	smooth, strong sidewalk no longer poses a trip
20	hazard for pedestrians. And the combination of
21	healthy trees and good sidewalks makes New York
22	City a more sustainable urban environment. We
23	look forward to the Council's involvement and
24	support for this project in future fiscal years,
25	and hope that your constituents take advantage of

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 18
2	the program. Thank you, and I'm happy to answer
3	any questions the committee may have.
4	CHAIRPERSON LIU: Thank you very
5	much. We've been joined also by Council member
6	Vincent Ignizio of Staten Island, Council member
7	Inez Dickens of Manhattan, Council member Alan
8	Gerson of Manhattan, Council member Peter Vallone,
9	Jr., of Queens, and Council member Dominic Recchia
10	of Brooklyn. Thanks very much, Commissioner Watt,
11	for the run down on the street trees and sidewalks
12	program. We have a number of questions from
13	Council member Dalin. Just hit you with a couple
14	of questions and come back later on. I guess the,
15	the focus, one of the reasonWell, the two main
16	reasons, my understanding is, of why we've
17	convened this hearing, would be, number one,
18	concerns about the, the city's liabilities going
19	up. And unfortunately, that's not something that
20	you'll be able to directly address. We, we had
21	invited the Law Department to come to give us an
22	update, and unfortunately the Law Department
23	declined, even though they have not hesitate to
24	appear before council committees in the past, when
25	it was on agenda items that they were pushing;

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 19
2	specifically with regard to tort reform. So, I
3	think that's a, an embarrassment to the Law
4	Department. This, the other reason that we bring
5	this up, is that we do get complaints from
6	homeowners. And the complaints from homeowners
7	obviously have to do with the costs that they
8	incur for a program that was, for, for a benefit
9	that the city provides to all the people, but in
10	many cases it, the cost falls squarely on
11	individual homeowners. I think, and this has, to
12	be fair to all of you here, this has been a
13	problem that way predates the Bloomberg
14	Administration. So I think it's a great thing
15	that in 2005, Mayor Bloomberg began this
16	initiative of helping homeowners cope with their
17	broken sidewalks, and trying to get out there to
18	help people. So, I think that is a very good
19	thing, and I, I should not forget to say that.
20	TheWhat, what concerns me here, and, and I don't
21	blame you for this, but according to your
22	testimony, we have, we have tens of thousands of
23	requests for inspections, almost 22,000
24	inspections actually being conducted. And then
25	you testify that 60, 60 percent of these, or about

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 20
2	12,000 of these sites, these inspection sites,
3	actually require some kind of action. And yet,
4	only about 4,500 of these sites have been
5	repaired. That leaves, that leaves about 8,000
6	sites that according to our own inspection process
7	require repair. And yet have not gone, and yet
8	have not been repaired. And, and I think you, you
9	say very clearly here, because everything that
10	scores above 60 is considered for repair based on
11	available funding. So, that, that is the very
12	heart of why we're holding this hearing. Do we
13	need to fund this better? And if, and would
14	funding this program better actually cut down on
15	the tort liabilities that our city taxpayers face?
16	Is there, is there any coordination between Parks
17	Department and the Law Department with respect to
18	that question? I'll rephrase the queI'll repeat
19	the question is
20	FIONA WATT:
21	CHAIRPERSON LIU: If, if there was
22	better funding for this program, would taxpayers
23	actually save money from the reduced numbers of
24	lawsuits and settlements that the City has to pay
25	for, that City taxpayers have to pay for?

COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 21
FIONA WATT: Can I answer?
CHAIRPERSON LIU: Yes, please.
FIONA WATT: Okay. I think the Law
Department is comfortable with our approach
because after we inspect a site, we prioritize the
sites. This is why we have a rating system. And
we are addressing the worst sites first. So, in
terms of the universe of sites that score over 60,
we're, we have prioritized those sites and
addressed in order the worst ones first, so that
we, we are strategically reducing exposure.
Although, those, that's not statistics that, that
I, that we collect, and so I can't speak to that
today. But we are, as a matter of policy and
strategy, doing what makes sense, which is doing
the first, the worst sites first.
CHAIRPERSON LIU: Okay. And I
think that makes sense to prioritize the sites
that require repair. And to take care of the
highest risk sites first. I think that's what
you're saying, take care of the highest risk sites
first, so that we're maximally cutting down on any
liability the city may face. But, but I guess my
question still is, is there some kind of budget

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 22
2	analysis that has been done in terms of what, what
3	kinds of numbers the, the claims and the
4	settlements are being required of taxpayers to
5	pay. And how much additional funding would it
6	take, say, to have a plan to get rid of the, to
7	take care of the remaining 8,000 unresolved cases
8	that, by the city's own estimation require repair?
9	FIONA WATT: For the first part of
10	your question, those are statistics kept by the
11	Law Department, so we can refer that, that
12	question to them, and they can get back to you.
13	On our first slide, we do, we have quantified at
14	today's prices what it would take to address the
15	remaining sites. At a glance.
16	CHAIRPERSON LIU: I mean, I did see
17	those
18	FIONA WATT: And to fix all the
19	remaining sites, we're looking at second to bottom
20	bullet, \$34 million; but just to fix the high
21	scoring sites, under \$15 million. But that's at
22	today's price, contract prices.
23	CHAIRPERSON LIU: Sure. So about
24	\$34 million to fix all of the remaining sites.
25	And obviously there will be more, I mean, trees

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 23
2	are continuing to grow, so every year there'll be
3	additional sites that need to be inspected and
4	repaired. But right now, to clear the docket, it
5	would be \$34 million.
6	FIONA WATT: But, as I said, we
7	prioritize the sites and many of the sites that
8	score under 60 don't even appear particularly
9	damaged to the naked eye. So, that would be
10	making a great assumption to assume that every
11	single call that's been inspected that's gotten a
12	score actually warrants a repair of this nature.
13	CHAIRPERSON LIU: I see. So, I
14	guess the \$34 million is not just the sites
15	excuse me. The \$34 million is not, is the cost to
16	fix all the remaining inspected sites, not just
17	the sites that scored over 60.
18	FIONA WATT: Correct. Just the
19	sites that scored over 60 is the \$14.7 million.
20	The bullet right above.
21	CHAIRPERSON LIU: Okay, got it.
22	So, so about, so less than \$15 million to, to
23	repair the, I guess it's about 8,000 sites that,
24	by the City's own estimation, require repair.
25	FIONA WATT: Would warrant

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 24
2	inclusion under this program.
3	CHAIRPERSON LIU: Would warrant
4	Okay. Now, unfortunately, we don't have numbers
5	on the other side of the equation that the Law
б	Department would readily have. And that, that I
7	think would be available through public records.
8	But my recollection from having worked with the
9	Law Department about six years ago on what they
10	call tort reform, and shifting much of the
11	liability for sidewalk repair to property owners
12	rather than the City assuming that liability. And
13	that was of course exempting one, two and three
14	family homeowners. The, the sidewalk tort
15	liability being faced by the City was in the range
16	of \$500 million annually. If, if someone were to
17	ask me what my best estimate would be of City
18	sidewalk liability due to trees breaking up
19	sidewalks, I would say that that liability ranges
20	in the \$50 to \$100 million range, annually.
21	Please take that back to Mr. Cardozo and have him
22	refute that. But I think that's pretty close.
23	\$50 to \$100 million a year of sidewalk tort
24	liability from trees damaging sidewalks. It seems
25	to me that in this time of current, in this time

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 25
2	of dire fiscal straits, in this time of very
3	difficult times for City's taxpayers, that as much
4	as it may be difficult for the Mayor to allocate
5	\$15 million to replace the remaining sites, that
6	by the City's own estimations require repair, that
7	that allocation should be made immediately, so
8	that we can save millions more for the City's
9	taxpayers, because that liability would then in
10	fact not come to fruition. Do youBut I, I guess
11	you probably can't comment on that because you
12	don't have the other side of the equation from the
13	Law Department.
14	FIONA WATT: Well, it is true, I'm
15	a forester not a barrister. So I
16	CHAIRPERSON LIU: [laughs]
17	FIONA WATT:can't comment on
18	CHAIRPERSON LIU: That's a good
19	one.
20	FIONA WATT:the Law Department.
21	CHAIRPERSON LIU: Alright. Well,
22	well, I will let you off the hook on that. But
23	that, I would subject, I would submit to my fellow
24	chairs and council members, that, that is, that
25	would be my estimate, based on testimony, 'cause

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 26
2	the transportation did work closely with the Law
3	Department on the so-called tort reform
4	legislation a few years ago. And that the
5	liability for, specifically for what we're talking
6	about here, would be in the \$50 to \$100 million
7	range annually. And we could save City taxpayers
8	that by pushing for the \$15 million that would be
9	needed to replace, to repair the tree sites that
10	by the City's own estimation do require repair,
11	i.e., the ones that score above 60. The other set
12	of questions I have for you, Ms. Watt,
13	Commissioner Watt, is, is the funding for this
14	program. It would almost suggest from your
15	testimony that none of the funding actually comes
16	from the Parks Department. ItDoes any of the
17	funding come from the Parks Department.
18	FIONA WATT: We have, I believe the
19	number was \$10.1 million in mayoral funding,
20	directly for this program.
21	CHAIRPERSON LIU: Oh, I see.
22	FIONA WATT: To the Parks
23	Department, yes.
24	CHAIRPERSON LIU: I see, so, so
25	that's

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 27
2	FIONA WATT: I have a chart on it.
3	CHAIRPERSON LIU:\$10.1 million
4	from the mayor.
5	FIONA WATT: From the mayor.
б	CHAIRPERSON LIU: I would've
7	thought that it was part of a budget that was
8	negotiated with the City Council. But apparently
9	that money is from the mayor.
10	FIONA WATT: Absolutely. \$10.1
11	million from the mayor over the program history,
12	of the \$14.9 total funding. So the green bars are
13	from the mayor, for each year. And then we also
14	have additional mayoral funding from another
15	agency, the Department of Transportation, \$2
16	million of our budget over the years has come
17	directly from DOT.
18	CHAIRPERSON LIU: Right. Alright,
19	I just wanted to clarify that, that, that the
20	Parks Department, our understanding is that that
21	money's from the mayor, and not from the City
22	budget that's been approved by the City Council.
23	I'll turnOh, we have, I guess questions from my
24	co-chairs. Council member Foster.
25	CHAIRPERSON FOSTER: Yeah, good,

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 28
2	thank you. A couple of questions. First, thank
3	you for being the only agency that showed up. And
4	many of the questions you probably won't be able
5	to answer, but at least you can relay the message.
6	I want to work backwards from a minute, for a
7	minute, with our new tree planting thrust, what
8	are we doing preventative, to, to try to address
9	the issue with the trees once they mature, so that
10	we're not, you know, playing catch up in terms of
11	the repairs?
12	FIONA WATT: We have always planted
13	trees in the right of way, as many as we could,
14	every given year, that's been a longstanding
15	practice of the City. And, and with those
16	plantings, have come conflicts between trees and
17	sidewalks. That said, and there will always be
18	conflicts, because trees, frankly, are not
19	biologically crated to grow in hardscape
20	surrounded by cement. But we all acknowledge as a
21	society that we would like to try to marry the
22	two. So, that said, there are certain things we
23	can do, and, and the most obvious one is to give
24	the tree more space to grow. And absolutely, you
25	can see as you walk around this city, areas where

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 29
2	there are trees with tiny little openings; and
3	then there are areas with trees with much larger
4	openings, or tree pits. So, what we are doing in
5	our tree plantings now, where we really are
б	focusing on planting more trees, but also planting
7	them with the current best practices, is giving
8	them more room to grow, planting them in larger
9	tree pits. That costs more, by the way, but it
10	absolutely postpones the time at which there will
11	be a conflict between the tree and the, and the,
12	and the hardscape around it. So, we will be and
13	are planting trees in large tree pits, five by
14	ten, say, as opposed to five by five. And that,
15	and that prevents, and sets, sets off the time
16	that there will be a conflict between the tree and
17	the sidewalk.
18	CHAIRPERSON FOSTER: Are there
19	certain trees that are better planted because
20	they're, you know, maybe their roots don't grow
21	and don't need as much space or, or are just
22	friendlier to being in a sidewalk?
23	FIONA WATT: In some cases, there
24	are some subtle differences. The most obvious one
25	is the case of the Norway maple, which was a tree

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 30
2	that's planted, that was planted in, over the past
3	40-50 years, everywhere around the city, and they
4	have what's called encircling roots. They often
5	have roots that create wild patterns around the
6	base of the tree, and we don't plant that species
7	anymore, both for its growth habit, and because
8	it's an Asian longhorn beetle host, and it was
9	over planted in the '40s and '50s and '60s in any
10	case. So, that's the most obvious example of a
11	species that has a root growth pattern. That is
12	anathema really to health sidewalks. But for the
13	most case, you know, any tree, if it's growing in
14	too small a space, is, is eventually going to
15	create a conflict for that sidewalk.
16	CHAIRPERSON FOSTER: The standard
17	of 60, how did you come up with the, the number
18	60, and what, what does that entail. Like what's
19	under 60 that doesn't characterize a priority?
20	And what are the situations that would be over 60
21	that are a priority?
22	FIONA WATT: It's, it's not, we
23	assign number based on a variety of criteria. We
24	have a score, a scorecard, essentially, which, is
25	it, I'm not sure if it's in your packet, but we'd

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 31
2	be happy to share it with you. And so for each of
3	five categories, we actually assign a number based
4	on the level of damage. So, for the example of
5	the location of the site, it gets a score of 16 to
6	20 if it's in a very high pedestrian traffic area;
7	a score of eleven to 15 if it's in a moderate area
8	with moderate traffic; and a score of six to ten
9	if it's an area of low traffic; and if it's at a
10	dead end street or a cul-de-sac, it gets a score
11	of one to five. And that's just one of the
12	criteria. But you build up anywhere from one to
13	100, based on assigning a number for all of these
14	different categories. So, our feeling is that
15	sites that score 60 or higher score in the higher
16	range of each of these criteria.
17	CHAIRPERSON FOSTER: So in a
18	picture like this, that would be, what would that
19	have rated, if you know?
20	FIONA WATT: I'll have to get back
21	to you on that exact site, but that's a high
22	scoring site.
23	CHAIRPERSON FOSTER: And what's the
24	timeframe to make those type of repairs?
25	FIONA WATT: We look, each

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 32
2	construction season, we look at the universe of
3	high scoring sites, and their priority rankings,
4	and assign them to contracts based on what we know
5	at the time that we're preparing the contracts.
6	CHAIRPERSON FOSTER: And if you see
7	something like this, that has gone out of the
8	construction period, or you haven't allocated, do
9	you wait for the next year or do you say, "This is
10	clearly a priority, opens the City up for, you
11	know, great liability, we'll go in and do it now."
12	FIONA WATT: Unlike tree planting,
13	which is limited to eight to ten weeks in the
14	spring, and, and the same time period in the fall,
15	we, this is a year round program with the
16	exception of the two or three winter months when
17	you simply can't pour concrete. So, we're really
18	continuous ten months of the year, except for that
19	time when nobody could do anything related to
20	concrete.
21	CHAIRPERSON FOSTER: Okay, so there
22	are no, there are no blackout periods where just
23	fixing other than obviously, when you can't pour
24	cement and coal, but you can do this year round.
25	FIONA WATT: Right, right.

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 33
2	CHAIRPERSON FOSTER: I just have a
3	few more questions, and then I'll turn it over,
4	'cause I know we have more questions, colleagues
5	that have questions. Like a area, my area in The
6	Bronx, where we don't have a lot of trees, this is
7	never our issue. Our sidewalks are wider, because
8	we don't have any trees. So, we have more room
9	for tree pits. What, as we, as we start looking
10	at construction and development in the city, is
11	the Parks Department working with, you know, City
12	Planning and everyone else, in terms of making
13	sureLike this is clearly an older neighborhood,
14	because the, the pathway for the sidewalks,
15	sidewalk is so narrow, compared where someone's
16	front yard starts. Have we made those type of
17	requests known in terms of when we're going for
18	development and approving things, to make sure
19	there's enough room on the street for sidewalk and
20	tree to coexist?
21	FIONA WATT: The answer is yes, and
22	I, two parts to that answer. One, the recent
23	change to the City Department, the city zoning
24	regulations, actually requires that, along with
25	your permit to, for a new construction or a

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 34
2	significant alteration, in certain areas of the
3	city, you actually have to create ribbon
4	sidewalks. You have to list the concrete and
5	create a long, linear area for tree growth and
6	vegetation. So, that absolutely is a zoning reg,
7	regulation, that actually reflects and creates
8	wonderful growing space for trees, and reduces the
9	potential conflict with the sidewalk. And the
10	other answer to that question is we are doing our
11	best to eliminate your description of
12	neighborhoods in The Bronx by focusing our tree
13	planting on many of the areas of The Bronx. I
14	think shortly you will see a large transformation
15	of many of those neighborhoods.
16	CHAIRPERSON FOSTER: Oh, no, we're
17	already seeing it, and it's just, you know, we
18	lost so many trees with, with the new Yankee
19	Stadium, that we definitely need our trees back.
20	Lastly, how closely does the Parks Department work
21	with DOT in addressing the issue, but also having
22	some contact with homeowners, where'cause I, I
23	know that there, a lot of homeowners, not in The
24	Bronx, I've heard it from other colleagues, that
25	no way shape or form do they want a tree in front

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 35
2	of their house, because of this liability issue.
3	And kind of like throwing up their hands and the
4	City or DOT saying, "It's your responsibility
5	now." How well does the Parks Department and DOT
6	communicate with each other, and then with
7	homeowners, as to how we can entice them to have
8	trees and let them know that we will, meaning the
9	City, will in fact be responsible for the type of
10	maintenance that needs to happen, so we don't have
11	that situation.
12	FIONA WATT: We work very closely
13	with the Department of Transportation. In fact,
14	they helped us shape this entire program, in terms
15	of putting together our specifications, not being
16	engineers ourselves. And I would also just
17	caution that responsibility doesn't equal
18	liability. So, the areas that we're focusing on
19	are one-two-three family residential areas, and
20	there is not liability for the sidewalks in those
21	areas. There is responsibility. But we have a
22	program that addresses the sidewalk damage caused
23	by, by our assets, and the Department of
24	Transportation, you know, has a program that fixes
25	sidewalks as well. And they do give homeowners

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 36
2	the option of fixing it themselves. But if they
3	do then go fix it, then they will bill them for
4	that potion of the repair that was not caused by
5	city trees or other city infrastructure.
6	Department of Transportation doesn't charge the
7	homeowners for the part of the repair that was
8	caused by the trees.
9	CHAIRPERSON FOSTER: Exactly. I
10	think then, and this would go to the Department of
11	Transportation than you, there comes the question
12	of when is it in fact a homeowner's responsibility
13	and, you know, all those other issues that you
14	can't answer. But that's all the questions I have
15	for now, thank you.
16	CHAIRPERSON SEARS: Thank you very
17	much. Good afternoon. And I have just a few
18	questions, and then we'll turn them over to my
19	colleagues. One is that, and it's removed from
20	some of the other questions that have been asked,
21	is that with the development, huge development
22	that's taking place, one-two-and-three family
23	homes, forget the high rises and forget the
24	shopping centers. And I know that it's all done
25	in the zoning issue. However, is there a linkage

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 37
2	to the Parks Department, 'cause I'm concerned
3	about the responsibility to the City, and looking
4	at how it is reduced. Is there a linkage to the
5	Parks Department that when these mega-homes go up,
6	and they're single family homes, that they can
7	have advice on one, when they're doing their
8	sidewalks; secondly, the kind of species of trees
9	that they would plant, so that they would avoid
10	some of the stuff we're looking at. Does that
11	happen now?
12	FIONA WATT: Yes. Every
13	CHAIRPERSON SEARS: How does that
14	work?
15	FIONA WATT:tree is planted is
16	permitted through our agency, and through my
17	division. So, we control and guide the species
18	that are planted on these streets. After all, we
19	don't want to see a species of tree
20	CHAIRPERSON SEARS: No, but I'm
21	asking something else. Because that happens, and
22	it happens in my district, and sometimes people
23	plant trees and they don't even consult the Parks
24	Department, and they seem to flourish alright.
25	What I'm saying is when there is this development

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 38
2	taking place, and there are rules and regulations
3	that they must abide by, by the zoning, is there a
4	connection between the Parks Department, that when
5	they are laying foundation and they're doing
6	everything else for the sidewalk, and they wish to
7	plant trees, and sometimes they don't, and cement
8	doesn't absorb the water. Fact is, is that
9	there's a hesitation because of the
10	responsibilities and not raking leaves. Does the
11	Buildings Department, can there be a linkage with
12	the Parks Department, somehow in that computerized
13	system that they have, that would be of advice to
14	those who were filing these plans to do this
15	development, of one-two-and-three family homes, to
16	have the advice on just what they do, the kind of
17	species that should be planted, because we want to
18	encourage trees, and we need that. But at the
19	same time, we want to reduce the liability to the
20	city of what stuff like this does. And it seems
21	that if some of that stuff could be caught in the
22	beginning, when they're actually doing this
23	development, would be a huge plus to the city, as
24	well as to the homeowner.
25	FIONA WATT: There is. That's,

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 39
2	that's exactly what I was getting at. The
3	Department of Buildings, through the new zoning
4	regulations, that require tree planting in front
5	of these new buildings, or even ones that are
6	being significantly altered, have to come to us to
7	get a permit. They have a tree checklist that
8	comes from, with their paperwork, through the
9	Department of Buildings, and it's very, very
10	specific, it refers to us. It doesn't set out
11	different standards, it sets out, "You must abide
12	by the Parks Department permit requirements," and
13	in addition you have to have proof that you have a
14	permit before we'll sign off on your broad,
15	broader, more general construction permit. So
16	there's a very tight linkage, in face we've been
17	working with the Department of Buildings for
18	several years now in preparation to those zoning
19	changes, and the Department of City Planning.
20	CHAIRPERSON SEARS: So is the Parks
21	Department able to keep up with the speed of the
22	development that's happening, in terms of your
23	consultation into this development?
24	FIONA WATT: Absolutely. And also-
25	

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 40
2	CHAIRPERSON SEARS: 'Cause it's
3	just erupting all over.
4	FIONA WATT: I might point out that
5	the development permits have, have fallen,
6	obviously quite significantly, since the economic
7	downturn. So, yes, we're keeping up.
8	CHAIRPERSON SEARS: Good, I'm glad
9	to hear that. And tell me, do you take in any
10	other factors besides the damage to the street
11	when you look at this?
12	FIONA WATT: We actually do not
13	factor in the damage to the street.
14	CHAIRPERSON SEARS: Oh, okay.
15	FIONA WATT: In this program we
16	factor in the, the damage to the sidewalk flags
17	themselves
18	CHAIRPERSON SEARS: The sidewalk,
19	right.
20	FIONA WATT: The number of flags,
21	the amount of passable area, we call it sidewalk
22	clearance. So, if it, if the damage is just
23	impacting a very small area and there's plenty of
24	other free place to walk, that wouldn't score as
25	high as others. The actual number of inches, the

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 41
2	vertical lift, of the site, of the damage, and the
3	number of flagstones, a site that has ten damaged
4	flagstones, would score more than a site that had
5	one damaged flagstone. And of course the
6	condition of the tree, this program is about
7	healthy trees and healthy sidewalks. So if it's a
8	dead tree it's not going to score as high as a
9	living tree that has many more years left in its
10	life.
11	CHAIRPERSON SEARS: Do you take
12	into consideration the effect of gates around the
13	base of the trunk of the trees? Or these plates
14	that are placed around them in some of these
15	commercial areas that I've seen. I've also seen
16	some in front of homes. Do they have any effect
17	on what we're talking about? So if you don't
18	FIONA WATT: Those conditions can
19	have a deleterious effect of the health of the
20	trees.
21	CHAIRPERSON SEARS: Yeah, are they
22	considered in, when you consider the effects of
23	what you measure
24	FIONA WATT: Not on this program,
25	but we have a program called Tree Rescue. This is

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 42
2	a sidewalks program, so if there's a, an
3	encircling grate, but the sidewalk is fine, that's
4	not going to take precedence in this program. We
5	have program called Tree Rescue, where we target
6	exactly those kinds of sites, where there's
7	strangling grates or guards, anything encircling
8	and threatening the viability of that tree.
9	CHAIRPERSON SEARS: Now in, in this
10	program, the one that you're talking about, it
11	would not be considered whether it would be
12	advisable to put a grate around the trunk of the
13	tree of not? Why wouldn't that not fit into the
14	development of this program?
15	FIONA WATT: You're asking
16	CHAIRPERSON SEARS: Yeah.
17	FIONA WATT:would we come back
18	and put grates around trees?
19	CHAIRPERSON SEARS: No, what I'm
20	asking is, if there is the possibility of doing
21	that, since you don't take a grate into
22	consideration. I understand what you're saying.
23	Is it deemed advisable to put such, you know,
24	encumbrances around the base of a tree, so that
25	people are advised to do it or not do it? Rather

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 43
2	than having to go to the second step, which is to
3	call upon the division that is dealing with the
4	damaged trees.
5	FIONA WATT: In some areas of the
6	city, it's absolutely advisable to have an extra,
7	added level of protection around the trunk of that
8	tree.
9	CHAIRPERSON SEARS: I'm getting all
10	this for money, that's why.
11	FIONA WATT: A tree grate
12	CHAIRPERSON SEARS: It's all coming
13	back to the dollar and the tort responsibility, so
14	that's why I'm asking that. There are some things
15	that we could do that could prevent, right from
16	the beginning, rather than getting to a second or
17	a third level of what the department has. So what
18	I'm asking is that when, in this program, there
19	might be a consideration to advise or not advise,
20	with the temptation to cover the bases of these
21	trees. And they look very decorative. I'm not so
22	sure sometimes, and from what I've seen, that's
23	advisable to do that. So perhaps in this stage of
24	this program, that that might be a consideration
25	to look at.

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 44
2	FIONA WATT: We don't advise that.
3	Ever.
4	CHAIRPERSON SEARS: I know you
5	don't.
6	FIONA WATT: No.
7	CHAIRPERSON SEARS: I know.
8	FIONA WATT: And we wouldn't
9	through this program when we don't in general.
10	CHAIRPERSON SEARS: Okay. Alright,
11	thank you very much. I know we have some
12	questions from the, our colleagues.
13	CHAIRPERSON LIU: Thank you. We
14	have also been joined by Council member Eric Dilan
15	of Brooklyn, Council member Daniel Garodnick of
16	Manhattan, and Council member Diana Reyna of
17	Brooklyn and Queens. And we have questions from
18	Council member Felder.
19	COUNCIL MEMBER FELDER: Thank you.
20	Thank you to the chairs for this important
21	hearing, and I want to take this opportunity to
22	congratulate Council member Helen Sears who, who
23	shares the Government Operations Committee, and
24	will finally straighten things out on that
25	committee. The, I know the previous chair

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 45
2	personally, and it's about time that somebody did
3	things right there. Having, who agreed to that?
4	Okay. Having said that, I, I would like to
5	preface my questions, Commissioner Watt, by saying
6	that I think your program is wonderful, and the
7	work that you, and the Department is doing, are
8	doing, is wonderful. But I, it's incomprehensible
9	that we're, we have three chairs, Chair Liu, Chair
10	Sears and Chair Foster here, and there's a reason
11	for that. The reason is that this issue really
12	involves those three areas. And you have been
13	sent, and no one else is here. I thought that
14	perhaps there aren't enough chairs, so I'll leave
15	one for the Law Department, and one for DOT. I,
16	can I borrow one of yours? I'm sorry, Mike. You
17	want to sit? In case they decide to show up. Is
18	anyone here from the Law Department? Can you
19	raise your hand if you're here from the Law
20	Department? Is anyone here from DOT? Can you
21	raise your hand? No. It's, it's
22	incomprehensible, incomprehensible. You, if I
23	dare say, they've sent you as a sacrificial lamb,
24	'cause this issue, everything you've said,
25	including your testimony about the importance of

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 46
2	trees, is, is wonderful. There's noththere's
3	absolutely everything you said here is wonderful.
4	But that's not what the hearing is about. The
5	hearing is not about the wonderful work you do.
6	The hearing is about the crisis that exists in the
7	City because you're not getting the funding you
8	need to get it done. And you're not getting the
9	cooperation that you need to get it done. Now can
10	you do me a favor, can you click on please, or
11	whoever's helping you, you had five or six
12	examples. Do it slowly, because I'm slow, okay?
13	This is score 83, this is a bad problem, right?
14	Can you do the next one, 82. What about the next
15	one? 70, not so terrible, go ahead. 88, go
16	ahead. 84, it's really bad, go ahead. 75, not
17	too many people walk down there, it's a dead end
18	street, maybe? 89, whatever, go ahead. 84.
19	Okay, back to the picture. Now, give me, give me
20	the, give me the 75, yeah, I love this one.
21	Alright? First of all, Commissioner Watt, can you
22	tell me how many lawsuits the City has had, not in
23	this fiscal period, in the last fiscal period, as
24	a result of tree issues, specifically? I don't
25	want a dollar amount, I don't want the department

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 47
2	to be subject to litigation, I just, I think it
3	must be public record as to how many lawsuits
4	existed, let's say last year, as a result of tree
5	issues.
6	FIONA WATT: We'll have the Law
7	Department get back to you, Council member.
8	COUNCIL MEMBER FELDER: You have no
9	idea how many lawsuits there are?
10	FIONA WATT: I personally do not.
11	COUNCIL MEMBER FELDER: Does anyone
12	on your staff have any idea?
13	FIONA WATT: Again, it's a Law
14	Department issue, and we'll have them get back to
15	you.
16	COUNCIL MEMBER FELDER: Alright, I
17	have a very simple request. Can one of your staff
18	members call somebody at the Law Department now?
19	I don't think it's a complicated thing, and let,
20	let you know, it's, it's a matter of record. This
21	is not something, this is not a Felder trick, or
22	something. I just, it's a fact, it's public
23	record. How many lawsuits are, the Department has
24	as a result of tree issues. Is that reasonable?
25	Can you get us that now? The hearing, Mr. Chairs,

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 48
2	do you think the hearing will last another 15
3	minutes or so, at lest?
4	FIONA WATT: Is that a reasonable
5	request? I don't, I don't know, I don't want to
6	CHAIRPERSON FOSTER: I think it's,
7	if, it's a reasonable request, I don't think it's
8	a reasonable request of Commissioner Watts. And I
9	guess someone else can address it, because it's,
10	as you started
11	COUNCIL MEMBER FELDER: Right.
12	CHAIRPERSON FOSTER:the Parks
13	Department is the only one that showed, and it was
14	nice to hear about the trees, but this is a little
15	out of their, their box.
16	COUNCIL MEMBER FELDER: Okay. Is
17	there possibly anyone here that could get that
18	information before the end of the hearing? I
19	really appreciate, if you could get it to the
20	chair people, because, because I think that would
21	help a lot. I don't want toWe're not talking
22	about dollar amounts.
23	CHAIRPERSON LIU: Right, I mean,
24	Council member Felder, as a co-chair of this
25	hearing, I totally understand and I, I would agree

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 49
2	with all of your comments that it's, it's really
3	too bad that the City, that the administration did
4	not come up with someone who had that information.
5	Because they full well knew that that was the
6	thrust of this hearing, and now how great trees
7	are. We all understand how great trees are.
8	That, that is
9	COUNCIL MEMBER FELDER: Yeah.
10	CHAIRPERSON LIU: So, I daresay
11	that we will certainly not see that figure today,
12	even though it is readily available at somebody's
13	fingertips in the Law Department.
14	COUNCIL MEMBER FELDER: Okay.
15	CHAIRPERSON LIU: It is just not a
16	number that they want to publicize, or to even
17	make known publicly, which is why I have stated
18	that I believe that that liability is, the dollar
19	amount that the liability, maybe not the number of
20	cases, which is what you asked about.
21	COUNCIL MEMBER FELDER: Yeah.
22	CHAIRPERSON LIU: But the dollar
23	amount is in the in the range of \$50 to \$100
24	million on an annual basis.
25	COUNCIL MEMBER FELDER: Mmhm.

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 50
2	Okay, I apologize, I apologize to the chairs, and
3	I'm not apologizing to you, because I didn't do
4	anything wrong. I warned you beforehand that my
5	questioning wasn'tBut if you want, I can
6	apologize to you as well.
7	FIONA WATT: Or just call me a
8	sacrificial tree, rather than a sacrificial lamb.
9	COUNCIL MEMBER FELDER: Okay, okay.
10	I apologize to you as a sacrificial tree. Can,
11	can I, can I go on further to say that we've been
12	having a long discussion about the liability,
13	which is true, but I, I don't think we've
14	mentioned the cost in terms of human beings, that
15	are literally crippled and disabled by the
16	negligence of the City. And what I mean by that,
17	even with you're doing a wonderful job, again,
18	this is not an attack on your program. You are
19	doing whatever you can with the money that's been
20	allotted to you, and maybe even more than that,
21	with what you have. But you can't place a price
22	on this. Score number 75, absolutely true, for
23	whatever the reason, maybe people don't walk there
24	often, there's no way in the world that an older
25	person walks down the street safely. There's no

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 51
2	way in the world. And when that person falls, and
3	winds up, luckif they're lucky, and young enough
4	to get a hip replacement, something else like
5	that, it doesn't matter whether they sue the City
6	and make \$5 million, that person will never be the
7	same again. And I have a neighbor on $47^{ ext{th}}$ Street,
8	who as a result of a trip, I can't say like this,
9	is wheelchair bound for the rest of his life. So
10	the issue around making money, that's one issue.
11	But the issue is, how in the world do we live with
12	ourselves knowing that the City is unable to fund
13	a wonderful program that can people? We're
14	talking about people's lives and their wellbeing,
15	not merely New Yorkers going to the bank with
16	money. Yeah, there are people who fall down, and
17	call, you know, a witness to make some money, but
18	that's not what we're talking about. So, it, it's
19	very disturbing, very, very disturbing. We have a
20	bill that I'm working off together with my
21	colleagues, which would compel your department to
22	fix all of them within a certain amount of time.
23	But right now, no matter what you're doing, you
24	have testified publicly that it is impossible,
25	even given your grading system, to be able to fix

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 52
2	all those that are above 60 within a reasonable
3	time. Is that true? What I just said. Not the
4	whole thing, not the whole thing.
5	FIONA WATT: On some sites, we are
6	fixing within a reasonable amount of time because
7	strategically we're going to the sites that are
8	worst first. If it was a first tome, first serve
9	program, I think the numbers would bear out that
10	there were sites that were of high, high damage
11	that weren't getting fixed. But actually, it's a
12	very flexible program that deals with prioritizing
13	the sites, so that we do address. Now, let me
14	just say that we are all assuming that the
15	sidewalks that look visibly the most damaged and
16	the most lifted, are the ones that are causing the
17	most grief. But that is a, quite a large
18	assumption on all of our parts. Some people might
19	argue that a very obvious site that's very damaged
20	is a red flag to people, and they will step over
21	it, like the step up a staircase. So, let's all
22	understand that, all drama aside, you know, we
23	are, share the assumption that the, the most
24	damaged sites are the ones to do first. That's
25	why we're prioritizing the program. But, it still

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 53
2	is an assumption on our part.
3	COUNCIL MEMBER FELDER: Well, I
4	Can you
5	CHAIRPERSON LIU: Council member
6	Felder, I'm sorry, I have to interject myself
7	here, because since Commissioner Watt you
8	testified that you're a forester and not a
9	barrister, I don't know why you seem to be
10	injecting a legal opinion there. Because in fact
11	what you just testified to is a legal opinion, so
12	unless you're going to start testifying to legal
13	questions, I would refrain from that kind of
14	comparison. I mean, it is also possible that a
15	jury, which is the entity that awards, that makes
16	the awards, sees something obvious that should've
17	been fixed, and then decides to award a higher
18	compensation, as opposed to something that was,
19	that could've been more subtle. So, let's, if
20	you're going to characterize yourself in such a
21	way that you're going to limit your testimony,
22	then I think you should stick to your guns that
23	way.
24	FIONA WATT: My observation was
25	that, was that of a human being. It was

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 54
2	absolutely not meant to be a legal opinion. I
3	just pointed out that we're all making an
4	assumption about cause and effect.
5	CHAIRPERSON LIU: I think, I think
6	you should quit while you're ahead on that one. I
7	think you should quit while you're ahead on that
8	point. Council member Felder.
9	COUNCIL MEMBER FELDER: Two things,
10	and then I'm sorry, two things. It's just that
11	this, this issue was one that's been, you know,
12	we've been working on for a long time, so if you
13	can indulge me for a minute. First of all, your
14	comment about all drama aside, I assume you were
15	talking about me, and I want to thank you for your
16	compliment. Having said that, you almost
17	contradict yourself with your personal
18	observation. You first say that it may be more
19	important to fix those items in some way that are
20	less obvious, 'cause the ones that are very
21	obvious, people might not, might see and might not
22	fall on. But yet, you have understood for some
23	reason, and I don't disagree with you, that those
24	that are worse have to get fixed first. Right?
25	FIONA WATT: I, I said that we

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 55
2	share an assumption that a common sense approach
3	would be to fix the most visible sites first. And
4	that's what we're doing.
5	COUNCIL MEMBER FELDER: Right,
6	although, although in fact when it comes to
7	liabilities or people getting hurt, again, I want
8	to put that in this, in this conversation. We're
9	not only talking about money, we're talking about
10	people being disabled for the rest of their lives
11	as a result of negligence. So that means that we
12	have decided that the lower the score, in other
13	words the less, based on your grading system,
14	those are the ones that get fixed last. And I,
15	this, you mentioned this two or three times. I
16	want to point this out, I believe, let me ask a
17	question, do you believe that there are a X
18	percentage, whatever number there are, of trees
19	that are above 60, that are not being repaired
20	within six months?
21	FIONA WATT: Oh, absolutely.
22	COUNCIL MEMBER FELDER: Okay.
23	FIONA WATT: Absolutely.
24	COUNCIL MEMBER FELDER: So that
25	means that it's clear that there are people out

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 56
2	there, no matter whether, how bad they are, you
3	are trying to do your best with the money you
4	have. And if you had more money, you'd be able to
5	fix more of these quickly. Is that true?
6	FIONA WATT: We are addressing the
7	worst sites, the most damaged sites, first.
8	COUNCIL MEMBER FELDER: Right. And
9	again, so let me just ask the question, and
10	that'll be it. So if you had enough money, which
11	you don't, you'd be able to repair all of those
12	above sixty quickly. Is that true or not?
13	FIONA WATT: Our level of repair is
14	based on our funding, and if we, when we address
15	the worst sites first, then we would continue
16	fixing sites, as our funding alters.
17	COUNCIL MEMBER FELDER: On an,
18	okay. So, so, therefore, I would just say, is
19	that, that it's clear that the toll that this, the
20	lack of funding for your department, for your
21	excellent program, the lack of funding inherently
22	is causing people throughout the City, yes with
23	the drama, to get hurt and no one is accountable.
24	One last question: When you see a sidewalk like
25	this, if let's say they call you out for an

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 57
2	inspection, forget about a 75, can you give me an
3	89, please? An 89, please. Or 93. Is that the
4	highest one you have? Give me a miserable one,
5	please. Yeah, yeah, yeah, that one, excellent.
6	It's only 84. You go out and you do an inspection
7	on that site, I assume somebody looks at it and
8	given everything gave it an 84, which means it's a
9	bad site. What happens after you do the
10	inspection, does the crew leave? Does your crew
11	leave?
12	FIONA WATT: We leave an inspection
13	report, letting the homeowner know the score of
14	their site, which they can also get from calling
15	311.
16	COUNCIL MEMBER FELDER: Excellent.
17	But you leave it exactly the way it looks there,
18	right?
19	FIONA WATT: Yes, our inspector
20	goes to the next site.
21	COUNCIL MEMBER FELDER: Excellent,
22	that's what I wanted you to say. That's horrible.
23	What they should do is what you would expect any
24	contractor or homeowner to do, if it was their own
25	property. You'd put a yellow ribbon around it, or

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 58
2	you would cordon it off to make sure nobody walks
3	there, because you know that's dangerous. And if
4	that was the case, if you did that at every site
5	that was over 60, the city would have the money
6	for this. Because nobody in New York City's
7	administration wants a thousand, 3000, 5000 sites
8	with ribbons all around it. Thank you.
9	CHAIRPERSON LIU: Thank you,
10	Council member Felder. Questions from Council
11	member James.
12	COUNCIL MEMBER JAMES: How does the
13	handicapped access that block, get down that
14	block? Isn't that in violation of federal law or
15	some sort of law which, which demands that our
16	streets be accessible to the handicapped?
17	FIONA WATT: I think Chairman Liu
18	has advised me to stick to the forestry questions.
19	Which I will at this point. Thank you.
20	COUNCIL MEMBER JAMES: I'm, I'm
21	sort of, it appears that there's some overlap
22	between the Parks Department and Department of
23	Transportation. Is that true with respect to
24	tress in our city?
25	FIONA WATT: Well, we work closely

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 59
2	with the Department of Transportation, and we
3	plant and maintain trees within the right of way.
4	COUNCIL MEMBER JAMES: So, I'm
5	trying to understand the, the roles here. Parks
6	Department basically maintains and repairs, and
7	Transportation issues fines. Would that be fair
8	to say?
9	FIONA WATT: We don't maintain and
10	repair sidewalks by, by City charter, but this
11	program does around trees. We mainplant and
12	maintain the trees.
13	COUNCIL MEMBER JAMES: And DOT's
14	role is? How would you describe DOT's role?
15	FIONA WATT: DOT has jurisdiction
16	over the sidewalks.
17	COUNCIL MEMBER JAMES: So, who, who
18	is in the position to issue fines? Both agencies,
19	or it's just DOT?
20	FIONA WATT: DOT issues what are
21	called Notice of Violations.
22	COUNCIL MEMBER JAMES: Okay. Do
23	they also issue fines? Well, not fines, they
24	issue violations.
25	FIONA WATT: We can get back to you

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 60
2	on that. I'm not familiar.
3	COUNCIL MEMBER JAMES: They issue
4	violations, you're right.
5	FIONA WATT: I'm not familiar with
б	that.
7	COUNCIL MEMBER JAMES: They're not
8	fines, they issue violations, which are the
9	subject, which are the subject of fines. They
10	issue violations? Yes or no.
11	FIONA WATT: Their program, they
12	issue what's called NOV's, which I believe are
13	Notice of Violations.
14	COUNCIL MEMBER JAMES: And I
15	represent Brownstone, part of Brownstone Brooklyn,
16	and we have a significant number of big trees,
17	fabulous, beautiful, wonderful, majestic trees
18	that we cherish. In fact, just recently last
19	summer I believe, you contracted with some company
20	to do pruning in my district, and unfortunately I
21	and some of my constituents believed that they
22	went overboard. But nonetheless, it was because
23	so many people are protective of the trees in
24	downtown Brooklyn. So my question is, to you,
25	your program basically applies to residents with

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 61
2	two, two and three family homes?
3	FIONA WATT: Anyone in tax class
4	one, which is one, two and three, family homes
5	that are owner occupied.
6	COUNCIL MEMBER JAMES: That are
7	ownWhat, why not fours? Why did they not extend
8	the program to four?
9	FIONA WATT: IWe can get back to
10	you on that question, but that's relating to the
11	Department of City Planning.
12	COUNCIL MEMBER JAMES: Okay. And
13	my question, and this may be beyond your
14	jurisdiction, because it, it raises legal
15	questions. Is the, the recent decision said that
16	the City of New York is responsible, liable for,
17	liable for injuries related to trees under the
18	jurisdiction of the City, notwithstanding the 2003
19	law. So, my question is, if a recent Court of
20	Appeals has ruled that the city is responsible for
21	such liability, why do we continue to issue NOVs
22	to residents?
23	FIONA WATT: We'll have the Law
24	Department get back to you on, on the Department
25	of Transportation's response to that.

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 62
2	COUNCIL MEMBER JAMES: It seems to
3	be in conflict with the Court of Appeals'
4	decision. If the Court of Appeals has basically
5	ruled that the City is responsible for such
6	liability, irrespective of the 2003 law, why do we
7	continue to issue Notices of Violation to
8	residents?
9	FIONA WATT: My answer is the same.
10	COUNCIL MEMBER JAMES: Okay. I, I
11	just wanted to know, IAndI, I can remember a
12	situation in my districtOkay, let me back up.
13	In downtown Brooklyn, there's a, well there was
14	before the economy collapsed, there was a, a lot
15	of real estate transactions. A number of people
16	were selling their brownstones because the value
17	of brownstones these days. And so a number of
18	residents, new residents, who moved into the
19	neighborhood, discovered that the tree in front of
20	their house was not a city owned tree, that in
21	fact it was put there by the private owner. And
22	therefore they were, they the new owner was
23	responsible for the tree. As far as you know,
24	when there is a, a, when a property is
25	transferred, is there any notice given to the new

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 63
2	owner that the tree in front of their property is
3	privately, was privately, is privately owned? And
4	that therefore may incur liability? Do you know
5	if that's part of this? If there's any notice
6	given to new owner?
7	FIONA WATT: Trees within the right
8	of way are the jurisdiction of the Parks
9	Department.
10	COUNCIL MEMBER JAMES: Tree within
11	the right of way are jurisdiction of the Parks
12	Department.
13	FIONA WATT: I, I can't comment on
14	private transaction between private citizens.
15	COUNCIL MEMBER JAMES: No, I know,
16	but you're, you're limited to city owned trees,
17	correct?
18	FIONA WATT: Right, which is within
19	the right of way.
20	COUNCIL MEMBER JAMES: But if, if
21	within the right of way, if there is a, a tree
22	that was placed there by a private owner, and
23	that, and that property is then transferred to
24	another private owner, and that private owner is
25	unaware that that tree was put there by the

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 64
2	previous owner, is, who notifies that owner? Do
3	you know?
4	FIONA WATT: No. We'll, we'll have
5	the Law Department comment, if, if it's something
6	within their purview.
7	COUNCIL MEMBER JAMES: And as part
8	of your point system, going back to your point
9	system, do you take into consideration whether or
10	not the block is handicap accessible? Is that
11	part of your point system?
12	FIONA WATT: No.
13	COUNCIL MEMBER JAMES: It's not
14	part of your criteria at all?
15	FIONA WATT: Our, our criteria is
16	based on passability.
17	COUNCIL MEMBER JAMES: Passability,
18	did you say?
19	FIONA WATT: Right, whether,
20	whether anyone can, can get through or not, so
21	COUNCIL MEMBER JAMES: Whether,
22	does not include individuals in wheelchairs?
23	FIONA WATT: Our rating system is
24	based on vertical lift. So the more vertical
25	lift, the, the higher it scores. But it's not

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 65
2	specifically targeted to zero lift, which I think
3	would be required for a wheelchair.
4	COUNCIL MEMBER JAMES: I'm sorry,
5	you're going to have to further explain that, I
6	don't understand that.
7	FIONA WATT: One of the criteria is
8	based on how high the sidewalk flags are raised.
9	COUNCIL MEMBER JAMES: So that
10	picture right there.
11	FIONA WATT: Right.
12	COUNCIL MEMBER JAMES: That was
13	rated a, what was, what was that rated. 84.
14	FIONA WATT: 84.
15	COUNCIL MEMBER JAMES: And that
16	was, wasdid you take into consideration in your
17	rating system, whether or not that could, someone
18	in a wheelchair could pass that sidewalk?
19	FIONA WATT: What I'm saying is
20	indirectly we do, because two of the criteria, how
21	much additional passable room there is, in this
22	case there's no other passable sidewalk width. In
23	a twenty foot wide sidewalk, where you had one
24	flag that had that kind of vertical lift, but
25	three flags that were flat, that would score

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 66
2	lower. So, indirectly, we do, both how, what
3	clearance there is, and also how severe the
4	vertical lift is.
5	COUNCIL MEMBER JAMES: Now back to
6	the Court of Appeals' recent decision, do you know
7	whether or not the administration is reviewing
8	their policy in light of this Court of Appeals
9	decision?
10	FIONA WATT: We'll have the Law
11	Department get back to you on that.
12	COUNCIL MEMBER JAMES: Thank you.
13	CHAIRPERSON LIU: Thank you.
14	Questions?
15	CHAIRPERSON SEARS: Just a comment,
16	thank you. I think what Councilwoman James is
17	raising is something that I raised earlier with
18	you, as to what really, what are the criteria that
19	you use to come to the grading that you do. I
20	think what you've heard is that there, your
21	criteria should be increased. Even in this plan,
22	that you need to embrace a stronger criteria.
23	Because it seems that, as you look through and
24	things on, there may be some things that are in
25	violation, period, of almost everything. And yet

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 67
2	that's being ignored. And I don't think the Parks
3	Department wants to do that. So you should take
4	back of how you should expand your criteria, to do
5	this, 'cause I think that's an issue that's been
6	raised by several people, including myself. Thank
7	you. Thank you, Mr. Chair.
8	CHAIRPERSON LIU: Thank you.
9	Questions from Council member Dickens. Oh, or
10	COUNCIL MEMBER DICKENS: Thank you.
11	CHAIRPERSON LIU: I'm sorry, let me
12	just mention that we have been joined by Council
13	member Lappin, Jessica Lappin of Manhattan, and
14	now Council member Darlene Mealy of Brooklyn.
15	COUNCIL MEMBER DICKENS: Thank you
16	so much, Chair, and thank you, Commissioner for
17	your testimony. I want to go back to your
18	testimony on page three, where you said all sites
19	that score above 60 are considered for repair,
20	based on available funding. If a site scores 84,
21	and there's no funding, and it's something like
22	that, what is done?
23	FIONA WATT: Since we are
24	prioritizing the worst sites first, that score
25	would depend on how many, how many sites scored

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 68
2	higher. So that site might become the top of the
3	list, or if there are many sites that were worse,
4	it would be ranked in order of prioritization.
5	COUNCIL MEMBER DICKENS: Because
6	what I'm saying is, suppose it wasn't already on
7	the list. And it was called in, the inspectors
8	went, and you saw that, that one of the flagstones
9	was lifted up almost totally. And in fact, if it
10	continued, if that tree continued to grow, the
11	flagstone could in, in effect, crumble, and become
12	additional hazard. Because it's, it's almost, you
13	know, raised, you know, almost totally raised.
14	So, if it, if it were not already on your list,
15	you get the call, you go in, you see it's
16	something like this. It's not handicap
17	accessible, but it is an extremely dangerous
18	situation, not only for handicap but for all
19	pedestrians. There is no pedestrian traffic that
20	can go past it, they have to some kind of way
21	circumvent it. The funding is because you said
22	here, based on available funding, and my fear is
23	what happens with a site such as this? Where a
24	child could even crawl underneath that.
25	FIONA WATT: I think my answer is

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 69
2	that wherever it falls relative to the other
3	sites, it will get addressed, and will get fixed
4	through this program. If there are very few sites
5	that are worse than that, it will get fixed right
6	away. And if there are other worse sites, we're
7	going to address the worse sites first.
8	COUNCIL MEMBER DICKENS: Alright.
9	Now, this is for one-two-and-three families.
10	Multiple dwellings. Parks put in the, the trees,
11	and something like that occurs where the
12	flagstone, or more than one flagstone, has been
13	raised. What happens in a multiple dwelling? Do
14	they pay the full cost of, of doing something
15	about the tree? Do, does Parks dictate what
16	should be done about the tree? As well as the
17	sidewalk repair?
18	FIONA WATT: We have a program
19	where we give free sidewalk consultations for
20	property owners who are going to fix the sidewalks
21	themselves. And so we'll come out and give a free
22	consultation on how best to fix that sidewalk,
23	around the tree.
24	COUNCIL MEMBER DICKENS: Now, I'm
25	talking about multiple dwelling, not one-two-and-

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 70
2	threes.
3	FIONA WATT: And that's what I'm
4	talking about as well.
5	COUNCIL MEMBER DICKENS: Oh, mult
6	FIONA WATT: To anybody, one, two,
7	three, multiple, no matter where it is, wherever
8	there's a tree on the sidewalk, we will give a
9	free consultation.
10	COUNCIL MEMBER DICKENS: Free
11	consultation, but the, the owner of the, owner of
12	the property, are of a multiple dwelling, would
13	they be responsible for repairing a situation like
14	this, where the tree has caused maybe one
15	flagstone or maybe two, to raise up or crumble?
16	That's one part of the question. Second part is,
17	for the tree, the, the tree itself, because in
18	this case, the root of the tree, something has to
19	be done about the tree. It's not just the, the
20	flagstone, it's the tree itself. Who is
21	responsible in both those cases that I just asked
22	about?
23	FIONA WATT: Responsibility and
24	liability are not the same, so, so I paused for a
25	second

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 71
2	COUNCIL MEMBER DICKENS: Well, I'm,
3	I'm talking about
4	FIONA WATT:because I wanted to
5	make sure that I was answering your question.
6	COUNCIL MEMBER DICKENS: Well,
7	excuse me, but then let me, let me make it very
8	clear.
9	FIONA WATT: Right.
10	COUNCIL MEMBER DICKENS: I'm
11	talking about who is responsible for making the
12	repair to the sidewalk? And who is responsible
13	for making the repair of, to the tree? Cutting it
14	down or doing something, whatever has to be done.
15	And once, if it is the owner, then do you tell the
16	owner what has to be done to the tree? So that
17	you know that it's properly done.
18	FIONA WATT: Right. If the owner's
19	fixing the sidewalk, we absolutely, we give a
20	consultation and we advise them what to do. And,
21	and they need to follow our advice on that.
22	COUNCIL MEMBER DICKENS: Not if,
23	I'm going to go back to the same question. That
24	is, a situation such as this, in front of a
25	multiple dwelling, who then pays for the sidewalk

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 72
2	repair?
3	FIONA WATT: If the Department of
4	Transportation has targeted the sidewalk as
5	needing repair, they have a program where they fix
6	sidewalks and they bill the homeowners. They
7	don't bill the homeowners whether it's tax class
8	one or any other tax class. They don't bill the
9	homeowners for that portion of the repair that's
10	caused by the city tree.
11	COUNCIL MEMBER DICKENS: So
12	regardless of whether it's a one-two-or-three, or
13	a multiple dwelling, if a city owned tree causes
14	damage to a sidewalk, then you're saying that DOT
15	will not issue a violation to the owner, but
16	instead will come in and repair the sidewalk? I
17	just want to be clear I understand that.
18	FIONA WATT: They do issue a
19	violation, but they don't charge the homeowner for
20	the repair. For that part of the damage that's
21	caused by the city owned infrastructure.
22	COUNCIL MEMBER DICKENS: So then,
23	you're saying that they will prorate the, like in
24	the case of a, like that one flagstone, or two.
25	So you're saying that they would then say, "Well,

COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 73
this, DOT will pay for one half of it and the, the
owner's responsible for the other half? I'm
trying to understand.
FIONA WATT: Correct. Correct.
COUNCIL MEMBER DICKENS: I don't
think so. I beg to differ there. And, and they
do issue a, a violation, it is not monetary, and
the violation demands that you come in there and
get bonding and repair it yourself. They only
come in and make the repair if you fail to do so.
But what the violation says, is that you've got
to, you have the option, you, if you don't do it,
then the, then DOT will do it. But what you're
supposed to do, is to go in, and, and I'm, I know
from firsthand because I'm a, I've been a
recipient of one of them.
FIONA WATT: No, I agree with what
you're saying, and it, it accords with what, what
I just said.
COUNCIL MEMBER DICKENS: So, I just
wanted to be clear, because I haven't found that
DOT prorates anything. They come in and issue the
violation, and regardless of it being the, the
sidewalk being damaged by the tree, the owner is

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 74
2	responsible. And, and liable, whether you want to
3	talk about insurance or whether you want to talk
4	about pain, or whether you want to talk about
5	responding to the violation. The owner is, of the
6	property, and which this affronts or abuts, is
7	required to, to repair; whether they do it and
8	bill you, or whether you get a private contractor.
9	FIONA WATT: If you have a case
10	where a homeowner has been billed for that portion
11	caused by a tree, I would be happy to take that
12	site back to DOT.
13	COUNCIL MEMBER DICKENS: Alright,
14	that's, that's fair. And what do you think is
15	going to happen with DOT? [laughs]
16	FIONA WATT: Because that's against
17	their stated policy, and we'd be happy to work
18	with them to clear it up.
19	COUNCIL MEMBER DICKENS: Alright.
20	Thank you.
21	CHAIRPERSON SEARS: Worth a shot,
22	councilwoman.
23	COUNCIL MEMBER DICKENS: Thank you
24	very much.
25	CHAIRPERSON SEARS: Yeah.

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 75
2	COUNCIL MEMBER DICKENS: Just a
3	minute, just a minute, how do you know if it's a
4	city tree? You, you decide? And the reason I ask
5	that is because Council member James had asked
6	that question, and, and since there's no
7	notification as to whether when you buy a
8	building, whether the tree was put there by the
9	prior owner or not, how do you know whether, and
10	how do you know whether it's city owned? Since
11	you're unable to give that.
12	FIONA WATT: We, we know whether
13	it's city owned if its in the mapped right of way,
14	of, of the street bed, which in general extends
15	about 15 feet from the curb line, on either side
16	of the street. But there are cases of street
17	trees which appear to be in someone's front yard,
18	sometimes which actually are within the mapped
19	right of way, and sometimes you can't tell the
20	right of way without looking at the paper maps
21	themselves.
22	COUNCIL MEMBER DICKENS: Mmhm.
23	Now, what, what about in the case of new
24	development, and I'm sorry Chair, new development
25	that's going on. Frequently, the developers are

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 76
2	required to, one of two things, either leave
3	flagstones open so that the city can come in and,
4	and plant trees. Or, they also have to put the
5	trees in themselves. If the developer plants the
6	tree at the request of Parks, or DOT, or just part
7	of the development plan, who then owns those
8	trees? Is it still the ownership of the, of the
9	developer, or does the Parks?
10	FIONA WATT: It's the Parks
11	Department. Any of those trees growing in the
12	right of way are the jurisdiction of the Parks
13	Department.
14	COUNCIL MEMBER DICKENS: So then
15	the Parks would then continongoing, would
16	maintain and prune on the ten year cycle, and fix
17	the flagstone if it, if, if that tree root should-
18	_
19	FIONA WATT: Right, the maintenance
20	of those trees is our responsibility.
21	COUNCIL MEMBER DICKENS: Alright,
22	thank you.
23	CHAIRPERSON SEARS: Thank you very
24	much. Our next question is from Councilman
25	Ignizio.

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 77
2	COUNCIL MEMBER IGNIZIO: Thank you
3	very much. And as the representative of the
4	largest Council district, probably the most
5	sidewalks and a district the size of one-and-a-
6	half times of Manhattan, this is a huge issue in
7	my borough, as you, as you know. And I've been
8	with the Council for 13 years and the program
9	changes very often. It, itLiability and fear to
10	homeowners is always the issue. And some of my
11	colleagues may recognize and have an appreciation
12	for the fact when a building inspector shows up at
13	your house and gives you a violation, primarily
14	those people call up and say, "What do I do? I
15	want to get rid of this." Without regard for the
16	fact that, "Well, that's your responsibility."
17	But nonetheless, I think the City is complicit in
18	this fear, in that it's desire is to see people
19	fix it on their own, so as to not have to bear
20	that burden of liability in terms of paying for
21	that, that sidewalk that the City, and the City's
22	property, damaged. We need to look at the City in
23	this case as a private property owner, who has
24	infringed and damaged the property of someone
25	else. So my question is, was it looked at, or can

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 78
2	it be looked at, that we do this almost in
3	reverse, the, the conversation of the Department
4	of Transportation was that if you don't fix your
5	sidewalk, we're going to come in and we'll bill
6	you. Well, how about the reverse? If you receive
7	a 60 plus, the homeowner will fix it, and we will
8	receive a tax credit on, for city taxes, for
9	fixing the sidewalks, which ultimately saves the
10	city money, 'cause it limits their liability. Has
11	that ever been discussed?
12	FIONA WATT: Can you rephrase the
13	question, please.
14	COUNCIL MEMBER IGNIZIO: Sure.
15	FIONA WATT: I'm sorry.
16	COUNCIL MEMBER IGNIZIO: Or re
17	Sure, absolutely. Basically, reverse the process,
18	that if a City inspector comes in and rates 60 or
19	above, which was your criterion for which, that
20	repairs should be done, that homeowner can then go
21	out and solicit, even under your criterias, up to
22	\$1,817, your average, a tax credit so they can
23	get, they can go out and hire somebody
24	immediately. And they could fix that liability to
25	the city, and they could look at difficult

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 79
2	situation in front of their house that they don't
3	want their neighbors to trip because they don't
4	want their neighbors to trip, not because of
5	liability. They can fix it, they can pay for it,
6	and ultimately the city can reimburse them via a
7	tax credit, such that they won't have the
8	liability any more. Was that processes ever
9	looked at?
10	FIONA WATT: Not to my knowledge,
11	but it's an interesting idea, and we'll take it
12	under advisement. Thank you.
13	COUNCIL MEMBER IGNIZIO: Well, I
14	appreciate you taking what I say under advisement,
15	because I don't believe the program is that which
16	is being said here. Anybody who's had the history
17	dealing with City agencies, vis-à-vis sidewalks,
18	will tell you that DOT will come out and they say,
19	"Well, that flat is free, but these 17 that don't
20	look that good either, and you should replace
21	them." So now they're afraid of partaking in,
22	partaking in a program whereby the City has
23	damaged their own property. So, I think there's a
24	lot more here than, than what is being discussed
25	of this shiny city on the hill of replacing

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 80
2	sidewalks for free. You know, everybody's parents
3	have been told "Be careful what you get for, for
4	free." I can tell you in my district, there is a
5	whole host of issues where sidewalks are coming
6	up, and people are fearful of calling them. And
7	what happens is people take the law into their own
8	hands, and they break their own sidewalks, and
9	they cut their own roots, and ultimately that
10	damages that trees, but that's what is ongoing.
11	So, I wanted to throw that recommendation on the
12	table. I wanted to see if we can continue with
13	the dialogue of perhaps letting the homeowner be a
14	part and parcel of a program whereby they can be
15	proactive in making their neighborhood look nice,
16	and not say "Well, wait for the City," which in
17	many cases takes years. Thank you very much,
18	Madam Chairwomen, and to my Chairman who is no
19	longer here.
20	CHAIRPERSON SEARS: Thank you very
21	much. Councilwoman Reyna, you have a question.
22	COUNCIL MEMBER REYNA: Thank you
23	Madam Chair. I wanted to just get some
24	clarification, and as far as Council member
25	Ignizio's suggestion, I'd sign up today if that

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 81
2	legislation was proposed. Because I think it does
3	bring into account a partnership, as opposed to
4	the burden of getting a violation and not knowing
5	what to do with it. I have a case in my district
6	of a homeowner who came to us frantically because
7	they received a violation, didn't know what to do
8	with it. We interjected by calling Parks
9	Department, thank god Parks Department immediately
10	dealt with it. But then we were told by Parks
11	Department that we would have to make sure the
12	homeowner went back to DOT to get DOT to
13	reevaluate the correction of what the violation
14	was. And it just, you know, had we not, as a City
15	Council office, assisted this homeowner, they
16	would be in violation and wouldn't know how to
17	navigate two city agencies. What is the reason
18	why it's incumbent upon the homeowner to go back
19	and forth between city agencies, as opposed to
20	here's a violation, presented back to DOto the
21	Parks Department, and then letting the Parks
22	Department fix it and get into communication with
23	the DOT agency, Department of Transportation
24	agency, to do whatever it takes necessary in order
25	to then dismiss the violation.

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 82
2	FIONA WATT: Okay. If you want to
3	give me the details of that specific site, I can
4	look, look into that and try to explain to you.
5	But in general, we're, the violation is not a
6	Parks Department violation, that's a DOT
7	violation. And
8	COUNCIL MEMBER REYNA: Right, I, I
9	get
10	FIONA WATT: It's simply nothing,
11	we don't have anything to do with those
12	violations.
13	COUNCIL MEMBER REYNA: Right, but
14	it's almost as if the left hand is not speaking to
15	the right, so that, you know, we called you, your
16	department, and your department went in
17	immediately, deal with the issue, but then it's
18	incumbent upon homeowner to contact DOT. When we
19	could just have Parks Department call into DOT to
20	say "This is violation number X, Y and Z, this
21	problem has been dealt with, please see to it that
22	this violation is dismissed." Problem has been
23	corrected. That doesn't happen.
24	FIONA WATT: We've helped people
25	out, but it's not our violation, and the homeowner

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 83
2	has, needs to deal directly with the DOT. But
3	again, I'll be, I'll be happy to look into the
4	specifics of this occurrence, and try to map out
5	the process and explain what happened in this
6	specific case.
7	COUNCIL MEMBER REYNA: But the
8	process is understood. The problem is that the
9	process doesn't make sense. And so the process
10	could be streamlined so that it's between agencies
11	settling the correction rather than on the
12	homeowner, who would probably have to take perhaps
13	a workday in order to settle this, orYou know,
14	weeks before it's looked into as far as scheduling
15	and appointments, to reassess whether or not the
16	problem has been corrected. I'm just referring to
17	the process that exists once the correction has
18	been made, is incumbent upon the homeowner as
19	opposed to interagency interaction.
20	FIONA WATT: Right, I think know
21	what you're getting at. Only a fraction of our
22	sites have violations on them. If, if our program
23	when to sites where there were violations, that
24	might make sense, but most of our sites don't have
25	violations on them. At all. So we're, we're

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 84
2	talking literally about a fraction of the cases
3	that we address, that actually have violations.
4	And certainly violations that were only caused by
5	tree roots.
6	COUNCIL MEMBER REYNA: So there's
7	only a fraction of the case that I'm referring to,
8	in regards to City owned trees, where there is a
9	violation.
10	FIONA WATT: Yes.
11	COUNCIL MEMBER REYNA: And that's
12	based on your scoring system.
13	FIONA WATT: No, violations have
14	nothing to do with our scoring system.
15	COUNCIL MEMBER REYNA: Okay. So,
16	separate and aside from the violation that DOT
17	issues, DOT is referring to 311 complaints, or a
18	combination of, I know you're not DOT, so it's
19	difficult for you to answer, but just spare me if
20	you can, answering as knowledgeable as you are, as
21	far as the violation process, is it a complaint
22	driven violation through 311? Or is it an
23	assessment in combination with a complaint driven
24	process?
25	FIONA WATT: I really like can't

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 85
2	answer that question. DOT has an enormous
3	sidewalk repair program, and it, I'm not terribly
4	familiar with it.
5	COUNCIL MEMBER REYNA: And I'm just
6	referring to, trying to get clarification on that
7	part, because we can't be quick to say, you know,
8	the Parks Department has only a fraction of these
9	cases, if we really don't know whether or not,
10	where there is a city owned tree, has every city
11	owned tree site been assessed by DOT, to issue
12	necessary violations, so that we're dealing with
13	those types of circumstances.
14	FIONA WATT: We'll take your
15	question back to the Department of Transportation.
16	COUNCIL MEMBER REYNA: Okay, thank
17	you very much.
18	CHAIRPERSON LIU: Thank you. We
19	have queI'm sorry.
20	CHAIRPERSON SEARS: We have also
21	been joined, we announce at this time, Councilman
22	Oliver Koppell from The Bronx, thank you for
23	joining us.
24	CHAIRPERSON LIU: And we have
25	follow up questions from Council member Dickens.

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 86
2	COUNCIL MEMBER DICKENS: Thank you.
3	Commissioner, you know, I realize that you're
4	trying to answer a lot of questions that are not
5	really under your purview, that would've been
6	better been answered by DOT, and I appreciate your
7	attending here. But you, you just made a
8	statement that it is not the problem of Parks with
9	these violations with DOT, is that what I
10	understand I heard.
11	FIONA WATT: No, not at all.
12	COUNCIL MEMBER DICKENS: Oh.
13	FIONA WATT: I don't believe I used
14	that word.
15	COUNCIL MEMBER DICKENS: Well,
16	what, what was it, 'cause you did say it was not
17	our problem, when being questioned by Council
18	member Reyna. So, I just want
19	FIONA WATT: No, I don't think I
20	COUNCIL MEMBER DICKENS: Because
21	see, I do see it as a dual problem.
22	FIONA WATT: Absolutely.
23	COUNCIL MEMBER DICKENS: Yeah.
24	FIONA WATT: And this is a, this is
25	a City issue, but if I misspoke, what I meant to

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 87
2	say is, is our program is not tied to their
3	violation program in any way. We're specifically
4	looking at calls to 311 about sites where
5	sidewalks have been raised by tree roots.
6	COUNCIL MEMBER DICKENS: Alright,
7	because
8	FIONA WATT: And it's just not,
9	it's not related or tied to their violation
10	program. In fact, most of our sites don't have
11	existing violations on them.
12	COUNCIL MEMBER DICKENS: Alright,
13	because I just, I was just concerned, when I, what
14	I heard you say.
15	FIONA WATT: No, right.
16	COUNCIL MEMBER DICKENS: That it
17	was not, because it is a dual problem. Alright,
18	thank you.
19	CHAIRPERSON LIU: Thank you,
20	Council member Dickens. I will just make a few
21	statements about, about some of the questions that
22	my colleagues had asked about before. Questions
23	pertaining to Notices of Violations, and fines and
24	summonses. It's clear that when, when the DOT
25	inspects, they do issue Notices of Violations, and

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 88
2	in many cases people do receive fines. But the,
3	the problem that we would like to address is the
4	fact that not only does the DOT issue a Notice of
5	Violation, and more likely than not, a fine, to a
6	homeowner that has this kind of situation, as seen
7	on the screen, but that if the, if the homeowner
8	actually tried to do something with that tree,
9	without the Parks Department, the Parks Department
10	could come out and give that homeowner a Notice of
11	Violation and fine as well. So, it's a double
12	whammy on the homeowner, unless we address this at
13	the City level. And as I alluded to before, I
14	think, again, this is not a problem or an issue
15	that just came up recently, it's been a
16	longstanding problem that through various pieces
17	of proposed legislation, I and other members of
18	the council have tried to address. I think it's a
19	good thing that the mayor in 2005 recognized that-
20	-recognized that this was somewhat unfair, and,
21	and that's partly the reason why we have this
22	Trees and Sidewalks Repair Program. But to answer
23	the questions, I mean, people in some cases do
24	still get the double whammy from the City.
25	They're not able to do anything about the city

1	COMMITTEES ON PARKS, GOV OPS, TRANSPORTATION 89
2	owned tree because that's a Parks Department
3	jurisdiction; and then they get a Notice of
4	Violation from the DOT. So, we, we hope to be
5	able to work with the administration and the
6	various departments involved to, to address that
7	inequity, from the, from the perspective of
8	homeowners. And I will close by saying that it is
9	incumbent upon the City to manage this issue
10	better. That, that the Law Department has, over
11	the years, boasted of its ability and desire to
12	rein in the cost to taxpayers of lawsuits. Here
13	is a perfect example. The Parks Department is
14	ready, willing and able to do more, it just lacks
15	the funds. It, you're not, unfortunately, for the
16	Parks Department, they're not able to give itself
17	a budget allocation. So this has to go to a
18	higher level in the administration, and let's save
19	taxpayers' money from lawsuits and settlements by
20	fully funding this program.
21	[pause]
22	CHAIRPERSON SEARS: There being no
23	further testimony, this meeting is now adjourned.
24	[gavel]
25	[background noise]

CERTIFICATE

I, JOHN DAVID TONG certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature ____

Date MARCH 20, 2009