CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON ECONOMIC DEVELOPMENT

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December 12, 2008 Start: 1:32 pm Recess: 2:24 pm

HELD AT: Council Chambers

City Hall

B E F O R E:

THOMAS WHITE, JR.

Chairperson

COUNCIL MEMBERS:

Diana Reyna Alan J. Gerson David Yassky Letitia James

## A P P E A R A N C E S (CONTINUED)

Larry Scott Blackmon Chief of Staff and Deputy Commissioner for Intergovernmental Affairs New York City Department of Small Business Services

Caitlin Dourmashkin Empire Zone Coordinator East Williamsburg Valley Industrial Development Corporation

David Calligeros President Remains Lighting

Nino DePaola Senior Policy Advisor Mayor's Office of Industrial and Manufacturing

Bettina Damiani Position Good Jobs New York

2	CHAIRPERSON WHITE: Good afternoon
3	everyone or good morning. I'm Councilman Thomas
4	White, Jr., Chair of the Economic Committee.
5	Today's hearing will focus on Intro 848, a Local
6	Law to amend the Administrative Code of the City
7	of New York in relation to regional significant
8	projects in Empire Zones. Under Section 95 (d)(i)
9	of the General Municipal Law, certain businesses
10	enterprises located outside the boundaries of an
11	enterprise zone may still be eligible for Empire
12	Zone benefits as a regional significant project
13	because the economic activity of such enterprise
14	is of a nature that is encouraged by the state and
15	the administrative board, such Empire Zone
16	authorities the designation of such businesses as
17	a regional significant project. The New York
18	State Department of Economic Development and the
19	Brooklyn Navy Yard/North Brooklyn Empire Zone
20	Administrative Board have determined that the
21	operation of Aesthetonic, Incorporated, a/b/a,
22	doing business as Remaining Lighting manufacturing
23	facility located in Brooklyn projected to create
24	60 new jobs and has been previously approved for
25	Empire benefits as a regional significant project

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2 under section 95 7(d)(i) of the municipal law.

3 Today's committee shall consider Intro 948. I

4 would like to call on Council Member Reyna, the

5 bill's sponsor for her remarks. Council Member

6 Reyna?

COUNCIL MEMBER REYNA: Thank you,

Mr. Chair White. I wanted to just take this opportunity to thank Chairman White and John Smyth for scheduling this hearing very quickly before the end of the year. Remains Lighting is a new corporation moving downstate from upstate, we're looking forward to their business as a good neighbor into the community of Bushwick and we are looking forward to assisting them, despite economic slumps, to expand and have growth, which will obviously benefit all around the community of Bushwick. We have great interest in working with partnership with local business and local hiring and we expect that this partnership will be fruitful mutually. The Remains Lighting has been employing [pause] 12 full-time staff members devoted to making the line increasing to 18 one year ago and 26 today. I'm reverting back to some of the comments put together here by staff as far

Τ.	COMMITTEE ON ECONOMIC DEVELOPMENT 5
2	as explanations as to the viability. The company
3	is expected to benefit from the Empire Zone
4	designation which will improve their productivity,
5	their capacity, their sustainability so I look
6	forward to being certain that this company will be
7	a good neighbor in the community of Bushwick.
8	Thank you.
9	CHAIRPERSON WHITE: Okay. I would
LO	like to ask Mr. Blackmon from the Department of
11	Small Business Services to kindly have a seat and
L2	Carlyn
13	CAITLIN DOURMASHKIN: Caitlin.
L4	CHAIRPERSON WHITE: Dourmashka?
L5	CAITLIN DOURMASHKIN: Dourmashkin.
L6	CHAIRPERSON WHITE: Dourmashkin.
L7	CAITLIN DOURMASHKIN: Yeah.
L8	CHAIRPERSON WHITE: Have a seat, who
L9	is the other gentlemen?
20	[Off mic]
21	[Pause]
22	MALE VOICE: The Mayor's office
23	[pause]
24	CHAIRPERSON WHITE: Mr. Nino DePaola
25	from the Mayor's Office of

1	COMMITTEE ON ECONOMIC DEVELOPMENT
2	NINO DEPAOLA: Industrial and
3	Manufacturing.
4	CHAIRPERSON WHITE: Industrial and
5	Manufacturing.
6	NINO DEPAOLA: [Off mic]
7	CHAIRPERSON WHITE: I would also
8	like to say that during this hearing because there
9	is a conflict in adhering to the request of my
10	colleague on the committee, I have a conflict
11	because I'm also a sponsor and Chairing the Urban
12	Initiative over at City Hall, so I will be turning
13	this part of the hearing over to my colleague
14	Reyna, Council Member Reyna, and [pause] I will
15	proceed back over to City Hall. Okay? So thank
16	you very much.
17	COUNCIL MEMBER REYNA: Thanks, Tom.
18	[Pause]
19	LARRY SCOTT BLACKMON: Ready? Good
20	afternoon, Chairman White, Council Member Reyna,
21	and members of the Committee on Economic
22	Development. I am Larry Scott Blackmon, Chief of
23	Staff and Deputy Commissioner for
24	Intergovernmental Affairs at the Departmentthe
25	New York City Department of Small Business

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I am pleased to testify before you Services. today on Intro 848, which would authorize the designation of Aesthetonics, Inc., doing business as Remains Lighting, as a regionally significant project. And I'm joined here today, as I said, by Nino DePaola of the Mayor's Office of Industrial Manufacturing Businesses and Caitlin Dourmashkin of EWVIDCO. The Empire Zone program was created by the New York State Legislature in 1986 to stimulate private investment and job creation in disadvantaged communities. Through a variety of state tax incentives, including wage tax credits, investment tax credits, and real property tax credits, the program allows municipalities to retain, attract, and grow businesses that create jobs and sustain the local economy. The New York City Empire Zone program is facilitated by the Mayor's Office of Industrial and Manufacturing Businesses. In April of 2005, the state legislature adopted legislation extending the Empire Zone's program until June 30th, 2011, and, among other changes, created a provision allowing for regionally significant project designation. This designation allows local businesses outside

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of the distinct geographic boundaries of an Empire Zone to tap into valuable state tax credits. Often, manufacturing companies have facilities needs that cannot be met by the existing building stock within an existing zone boundaries. regionally significant project designation gives us the ability to attract or retain businesses that otherwise would locate outside of New York City. To ensure that the regionally significant project designation is used prudently, the state legislature has created an authorization process that involves the state, the local legislature, Zone Administrative Boards, and an environmental review process. Moreover, to qualify for this designation, the business must be either a manufacturer creating 50 or more full-time jobs; an agribusiness, high-tech, or biotech company creating 20 jobs and making an investment of \$10 million; a financial, insurance, or distribution entity creating 300 or more jobs; or a clean energy research and development enterprise. Remains Lighting will create 67 net new jobs in New York state and invest approximately \$4 million in capital improvements to the existing facility.

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In addition to the 67 new jobs, it will relocate 26 existing jobs from Rockland County for a total of 93 new jobs to the city. The staff will include designers, sheet metal workers, platters-platers, and engineers. These new jobs will range from \$10-\$27 per hour with full benefits. company will be partnering with local religious institutions, workforce development organizations, local development corporations, and city agencies to identify workers from surrounding communities. The company, which manufactures and distributes high-end lighting fixtures, is just the type of business that we want to attract and retain. will create new manufacturing jobs while tapping into the city's creative community, provide job opportunities for both skilled and unskilled workers, and export its products outside of New York City, promoting New York City as a manufacturing and business-friendly community. More importantly, it will help fill a void, as Remains Lighting will move into a facility formerly occupied by a manufacturing company that moved out of New York City seeking lower rents and operating costs. The expansion of Remains

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Lighting is a rare opportunity for New York City to increase its manufacturing job base while supporting a homegrown company. Remains Lighting originally opened in a Chelsea loft in April of 1996 as a company that sold architectural salvage. Its rapid growth and future relocation of its manufacturing arm to the city is a testament to the founders' commitment to the company and to our city. This afternoon you will hear from Mr. David Calligeros, who's the President of Remains Lighting. He will describe what businesses like Remains Lighting mean to our economy and how the regionally significant project designation can help them operate competitively and grow. Thank you for the opportunity to appear before you today. I am happy to address any questions that you may have and I'd also like to add that Leslie Ramos, who's the Executive Director of the Mayor's Office of Industrial and Manufacturing Businesses, was unable to join us today, but, obviously, is in full support of the regionally significant project designation. Thank you.

COUNCIL MEMBER REYNA: Thank you,

Larry. I just wanted to allow Caitlin to mention

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3 CAITLIN DOURMASHKIN: Okay.

4 COUNCIL MEMBER REYNA: -- her

5 statement.

CAITLIN DOURMASHKIN: I'm going to read from my prepared testimony. Good afternoon, my name is Caitlin Dourmashkin, and I'm the Empire Zone Coordinator for the North Brooklyn, Brooklyn Navy Yard Empire Zone, the Zone sponsoring this regionally significant project, and on behalf of the East Williamsburg Valley Industrial Development Corporation, I am here to strongly support Remains Lighting's application. EWVIDCO provides technical assistance to the over 1,000 industrial firms in the Greenpoint Williamsburg and North Brooklyn industrial business zones through a contract with the New York City Department of Small Business Services. also contracts with New York State to administer the North Brooklyn, Brooklyn Navy Yard Empire The businesses in our service area employ over 15,000 individuals, many of whom reside in the local neighborhood. North Brooklyn relies on industrial and manufacturing jobs to support

nearly 40% of community residents who work in the 2 3 industrial sector. These jobs on average pay a 4 resident 73% more than local retail establishments, which works out to about 52,000 a 5 year versus \$30,000 a year annually. 6 Additionally, over 60% of manufacturing jobs offer 7 8 benefits compared with 30,000--30% of service jobs, these jobs frequently do not require English 9 10 proficiency or advanced education. Considering 11 that 20% of our local residents do not speak 12 English and 31% live at or below the poverty line and nearly 37% are on some form of public 13 assistance, these jobs offer the best path to 14 15 self-sufficiency and economic security for our 16 residents. Giving Remains Lighting regionally 17 significant project status will significantly 18 increase economic opportunity for North Brooklyn 19 residents. Over the next five years, the company 20 projects to create or retain 103 jobs and invest 21 over 4 million into the property. Currently 22 Remains Lighting occupies three locations in New 23 York state, one in Rockland County, which is their manufacturing facility and two showrooms in 24 25 Manhattan. Additionally, Remains recently opened

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a company showrooms in Los Angeles, Chicago, and Greenwich, Connecticut. By consolidating operations in Brooklyn, Remains will retain 26 employees currently working in their Rockland facility and transfer 10 manufacturing employees from the current Manhattan locations. This move will also enable Remains to expand their work, which is projected to add 67 net new jobs over a five-year period. And as Larry said, these jobs will be--these positions will range from \$10-\$27 per hour with full benefits. By designating Remains as a regionally significant project, the Council will help to stem the loss of manufacturing jobs in North Brooklyn. Remains is proposing to take over the building recently vacated by Nan's Hardware, a high-end decorative and functional metal hardware manufacturer. summer, Nan's moved operations to Long Island, taking approximately 70 manufacturing jobs along with it. While the company still employs the vast majority of its Brooklyn workforce, the neighborhood is losing a vital source of highpaying manufacturing jobs. However, Remains intends to fill this gap by bringing new jobs to

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the neighborhood and by establishing close ties with the local workforce organizations to ensure community residents are in line to fill these new positions. It's also important that Remains is designated regionally significant project because otherwise New York City and New York State are in danger of losing this fast-growing business. Remains is an exporter with over 80% of sales outside of New York state. This means that Remains is bringing new resources into our community, which help contribute to the local economy. Remains' average payroll over the next five years will exceed \$3 million, wages that will be reinvested into the community and local shops, restaurants and real estate. Prior to selecting North Brooklyn, Remains considered a few other industrial properties, both in New York City and nearby New Jersey, but settled on the Nan's site for two reasons. First, the potential access to Empire Zone benefits and, second, the building is already built out to function as a metalworking factory. Both Remains and Nan's manufacture of high-end metal products and Nan's has already installed many technical operating systems

2	required	to	produce	these	types	οf	products.	
	-		_				-	

Remains estimates the cost of installing these

4 systems today would range between 350 and

5 \$500,000. If Remains was not able to access

6 Empire Zone benefits and if it had not inherited

7 these in-place systems, the cost of installation

8 | would have made the relocation to Brooklyn

9 economically unfeasible, the company would most

10 likely move out of state. As you can see, Remains

is committed to growing jobs and investment in our

12 | community, providing new opportunity in a time

when many businesses are closing shop and laying

off employees. Given this, I urge you to approve

15 their application for regionally significant

16 project status. Thank you for your consideration

17 and I'm available to answer any questions.

18 COUNCIL MEMBER REYNA: We have been
19 joined by Council Member Letitia James from

20 Brooklyn. I wanted to take an opportunity to ask

Nino DePaola if you have any comments to share

22 | with us--

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NINO DEPAOLA: No, I don't.

24 COUNCIL MEMBER REYNA: Okay. But

25 the Mayor's Office of Industrial and Manufacturing

1	COMMITTEE ON ECONOMIC DEVELOPMENT 16
2	Business Zone is in favor of.
3	NINO DEPAOLA: Absolutely, yes,
4	100%.
5	COUNCIL MEMBER REYNA: And so I
6	don't know if there's any questions on behalf of
7	Council Member James, I just wanted to ask for the
8	record, is Remains Lighting already or anticipates
9	to be part of the EWVIDCO network of businesses in
10	North Brooklyn?
11	CAITLIN DOURMASHKIN: Yes, Remains
12	actually has already become a full partner with
13	EWVIDCO and they've met with all of our members
14	and staff, including our local employment
15	coordinator to ensure that the new jobs that
16	they're creating are neighborhood jobs. So
17	they've been working with EWVIDCO actually for the
18	past year and we look forward to continuing that
19	relationship.
20	COUNCIL MEMBER REYNA: Thank you
21	very much, Caitlin, and I think that's all for
22	this panel. We're going to hear from the next
23	panel, the corporation themselves, David
24	Calligeros from Remains Lighting. Did I pronounce

your name correctly?

1	COMMITTEE ON ECONOMIC DEVELOPMENT 17
2	DAVID CALLIGEROS: Yes.
3	COUNCIL MEMBER REYNA: Thank you.
4	So if you'd like to join us and
5	[Pause]
6	DAVID CALLIGEROS: It's on? [Pause]
7	Thank you.
8	COUNCIL MEMBER REYNA: You can lift
9	it. So that way you don't have to hunch over.
10	Perfect. Thank you, Caitlin.
11	DAVID CALLIGEROS: Thank you,
12	Council Member Reyna and assembled attendees. I
13	don't have any prepared remarks, I would just like
14	to say thanks to everyone who's spoken so far. I
15	have, if you're interested, some samples of our
16	products on that cart by the door. Like you've
17	heard before, we are a company that started in
18	1996 and we have been manufacturing for a large
19	portion of that time, we were previously antique
20	dealers and we're now at a position to move into
21	this site in Brooklyn and we're very excited about
22	it and the potential for us to manufacture local
23	to where a lot of our employees live in Brooklyn
24	as well as to access the labor market in Brooklyn
25	is important to us. The ability to manufacture

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our products in an urban environment and the environmental benefits of that as well are important to us--that is lower transportation costs, lower associated pollution costs with the transportation. [Pause] And we are also investing a lot of capital into restoring the building and adding environmentally sustainable systems to the buildings, such as a [off mic] take a rate to produce electric power, a storm water retention system to water a garden, which we're creating a green roof to minimize the storm water runoff in the first place, as well as process improvements that reduce the amount of pollution in the metal manufacturing process. And [pause], you know, which would have a net benefit to the neighborhood as well as to all of the employees. It's okay. The RSP designation is [Pause] important to us because, as we all know, the expenses of locating a business especially a manufacturing business in the inner city are high, the real estate costs are high, the labor costs are high, you know, higher than, say upstate or in New Jersey, but for the reasons I mentioned before, we are in, you know, in favor of local

Τ	COMMITTEE ON ECONOMIC DEVELOPMENT 15
2	manufacturing, urban manufacturing. And so the
3	RSP processthe RSP designation is important to
4	us to access the [pause] tax benefits.
5	[Pause]
6	COUNCIL MEMBER JAMES: Yes, vote
7	yes.
8	DAVID CALLIGEROS: Thank you. I
9	appreciate your vote.
10	COUNCIL MEMBER REYNA: Well,
11	unfortunately, we don't have a vote scheduled for
12	today. This is the first and only hearing that
13	has been scheduled and it took some time to just
14	get us here.
15	UNKNOWN VOICE: We could move it
16	along.
17	COUNCIL MEMBER REYNA: I have a huge
18	interest and I'm sorry to cut you off
19	DAVID CALLIGEROS: That's perfectly
20	okay.
21	COUNCIL MEMBER REYNA:Mr.
22	Calligeros, I just wanted to take an opportunity
23	to ask you a few questions. One of which is, in
24	your search for property as far as suitable space
25	was concerned for your operation within the

boundaries of the Brooklyn Navy Yard and North
Brooklyn Empire Zone or any other Empire Zone
within the city, was there any space available
that would suit your needs?

DAVID CALLIGEROS: We did look at several spaces within the North Brooklyn Empire

Zone, as well as, I don't know if it's in an

Empire Zone, but something out in Canarsie, which

I think is a [pause] and IBZ perhaps, and the most suitable place we found was 21 Belvedere Street in Bushwick, for the reasons that you've heard before, the fact that it is well connected to a network of labor, that it was proven as a locale where we could access, you know, skilled and trainable labor, as well as the infrastructure of the building, that was a huge time and cost savings, the fact that it had been established as a building that is suitable for this—

## COUNCIL MEMBER REYNA:

Manufacturing.

DAVID CALLIGEROS: -- manufacturing process, as well as the equipment that was built into it. The potential for us to access the actual employees of the previous occupant who

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moved, who would now be looking for a job, who
have the skills we're looking for was really
important to us as well. That's, you know, win
for them, a win for us. TheI remember one
particular property in on the Newtown Creek, which
waswhich hasbut, you know, there's potential
flooding problem there and then another particular
property which was more expensive and had a, you
know, quite a big build-out cost associated with
it. This was really the best move for us.

COUNCIL MEMBER REYNA: And this is a property owned business operated corporation so that you own your own property, it's not just you-

DAVID CALLIGEROS: That's correct.

COUNCIL MEMBER REYNA: --coming in as a new business and leasing property. So you have more sustainability long-term operating your business and its future.

DAVID CALLIGEROS: Sustainability in all senses of it, we're making big capital investments in, you know, environmental sustainability, as well as our--we're camping out in this building for the foreseeable future.

COUNCIL MEMBER REYNA: And as far as the environmental and sustainability efforts, you had mentioned you're going after your Lead Certification.

DAVID CALLIGEROS: Yes, the building is--we're going for Lead Certification. We--it was a happy outgrowth of the program that I created for the business and it turned out that what we were doing was, you know, already up at the level where it would be Lead Certified so the things I mentioned briefly, the power production with the solar panels, the green roof, the process efficiencies, the garden, the rainwater recycling, the lessening of storm water runoff from the site, etc.

COUNCIL MEMBER REYNA: And--

DAVID CALLIGEROS: We also, just to-we buy all our power from wind energy, which is a significant cost increase, but it's something we believe strongly in.

COUNCIL MEMBER REYNA: Fantastic.

And I understand, you know, you have your--a few samples of your work and I noticed photographs that have been blown up for us to see. The show

1	COMMITTEE ON ECONOMIC DEVELOPMENT 23
2	room case is this going to be part of this
3	particular property or is this going to be sourced
4	outside of the area?
5	DAVID CALLIGEROS: Theour
6	showroomswe have two showrooms in Manhattan, and
7	we don't have a plan to currently, to expand our
8	showroom, our showrooms, the [pause]
9	COUNCIL MEMBER REYNA: The Belvedere
10	site is
11	DAVID CALLIGEROS:the Belvedere -
12	-
13	COUNCIL MEMBER REYNA:strictly
14	manufacturing.
15	DAVID CALLIGEROS: It's
16	manufacturing and the attendant positions, like
17	one of the efficiencies we're hoping to get as a
18	business is to locate all of our engineering
19	staff, the people who have mechanical engineering
20	degrees or industrial design degrees in the plant,
21	so there's great communication between the
22	producers, the physical producers of the stuff and
23	the designers of this stuff. Also the
24	registration and documentation of the antiques and
25	me traffing [phonetic] of the antiques, which we

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still do sell and restore antique lighting

fixtures, that would be located there as well.

There is a--as well as the graphic design, press

production and Web design will be locating--you

know, everything except the sales organization is

going to go to Brooklyn.

COUNCIL MEMBER REYNA: Fantastic. And, you know, we mentioned the local hiring and local contracting with the neighborhood, one in particular interest I know that the City Council has been forthcoming with in producing perhaps what we would want to say are successes, we've yet to reach our goals, but we're hoping that, you know, this will be a company in Brooklyn, manufacturing in Brooklyn, that will partner with our efforts to, wherever there is an opportunity for MWBE local contracting. I understand everything is in-house I wanted to just mention that there is opportunities to be able to partner with registered MWBE subcontracting opportunities that perhaps you may already know of, already being a member of EWVIDCO and throughout that network of whom they are the ones who certify MWBEs, would already connect you with some of

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those businesses. So I wanted to just explore
those comments with you, so that in a future, if
there was a need for you to outsource, because
your growth is going to be enormous in the next
few years, that we would be hoping to assist you
with that growth.

DAVID CALLIGEROS: Well, we'd be thrilled to be working with minority and womenowned businesses, absolutely.

COUNCIL MEMBER REYNA: Thank you.

DAVID CALLIGEROS: And we'll be working with Caitlin and your office to access those contacts.

COUNCIL MEMBER REYNA: Fantastic. I know that Council Member James has a question.

COUNCIL MEMBER JAMES: Yes. Thank
you, Chair Reyna. And let me just say that, first
of all, these are absolutely beautiful. Let me
introduce myself, I'm Letitia James, I represent
Fort Greene, Clinton Hill, Prospect Heights, Crown
Heights, and parts of Bedford Stuyvesant, and also
proudly represent part of the Navy Yard and I'm
not sure where you will be located, but obviously
I support your product and prepared to vote yes on

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your application today and or to advance it or expedite it because these are absolutely wonderful. And would love for you to come out to my district and to host you at some of our civic associations where we have beautiful brownstones and I am--and some of these would look wonderful in our brownstones and our civic associations that I usually host, we attract 3 to 500 people on a monthly basis. We're primarily focused on preservation and would urge you to come out and to attend. Let me also ask you the following question, we are having a summit across the street focusing on urban agenda. One of the issues that has come up time and time again is, those who are transitioning back to society from the prison system, offering people a second chance, individuals who are looking for employment as a way--as an effort to stabilize them so that they would not engage in--or would not be recidivists. What is your policy with respect to hiring formerly incarcerated individuals?

[Pause]

DAVID CALLIGEROS: We have no official policy, which is to say that we haven't,

unfortunately, made any outreach efforts towards it, but there's, you know, the door is open to all comers and one of the plus things about being a manufacturer and industrial business is that the bar for success is a strong work ethic and a willing to learn and a willing to learn attitude and we do train on the job, so certainly, you know, former prisoners or other disadvantaged groups are more than welcome.

COUNCIL MEMBER JAMES: As a--it's a priority of mine, I've held a number of forums throughout central Brooklyn with a number of my colleagues because I recognize that some of these young men and women are returning to our communities and the best way to keep them from, you know, returning to the criminal justice complex is to employ them. And so as we provide public benefits to businesses, I am trying to use moral suasion because, unfortunately, we do not have a policy in the city which would mandate you to hire formerly incarcerated individuals, but at a time when all of us need to give back and at a time when we all voted, most of us, voted for change, we've got to all be change agents and the

2	best way to do that is to provide opportunities
3	for those who are less fortunate than us and then
4	we can make a more perfect world. So I look
5	forward to working with you in an effort to hire
6	those who have been historicallynot
7	historically, but who have been unemployed and
8	those who are returning to our communities and
9	would hope that you would engage, also offer
10	opportunities to women-owned businesses, my
11	district proudly holds the title of having more
12	women businesses than any other district in the
13	city of New York. It's been an effort of mine and
14	businesses of color. So, again, I look forward
15	to, not only endorsing your product, if that'sif
16	I can do that without getting into trouble, but
17	endorsing your product, but also look to buy some
18	of your products and lookalso look forward to
19	working with you to address high rates of
20	unemployment in communities of need. Thank you.
21	DAVID CALLIGEROS: You're welcome.
22	COUNCIL MEMBER REYNA: Mr.
23	Calligeros, I think you see the passion and
24	urgency in extending our support to your business,
25	it's of quality and we expect to schedule a vote

2	prior to the end of this year, if all goes well,
3	this is part of the process as far as making sure
4	that we're able to ask all the appropriate
5	questions, to creating a certaintya level of
6	certainty that this business merits a designation
7	and yourthe target employee category that
8	Council Member James had specifically mentioned is
9	one of other targeted population areas that in the
10	Council we've been committed to striving to reduce
11	unemployment rates. So there's always an
12	opportunity that we try to seize and refer to and,
13	I know that we've been joined by Good Jobs New
14	York who has reservations of the regionally
15	significant projects where there
16	[Off mic]
17	COUNCIL MEMBER REYNA: I'm sorry?
18	[Off mic]
19	COUNCIL MEMBER REYNA: I'm sorry?
20	[Off mic]
21	COUNCIL MEMBER REYNA: In the Empire
22	Zones that generally receive these types of
23	designations and then there's very little that is,
24	or close to none, of employment growth or

assisting in unemployment--reducing unemployment

Τ,	COMMITTEE ON ECONOMIC DEVELOPMENT 30
2	rates. So, you know, these are valid concerns and
3	valid comments and only through partnership can I
4	thinkdo I think that we can reach levels of
5	improving those statistics. Thank you.
6	DAVID CALLIGEROS: You're welcome.
7	COUNCIL MEMBER REYNA: So if there's
8	no other questions, I know we've been joined by
9	Council Member Alan Gerson. Thank you so much
10	[Pause] We areI'd like to thank you, Mr.
11	Calligeros, you don't have to stay there any
12	longer.
13	DAVID CALLIGEROS: Thank you for
14	your time.
15	COUNCIL MEMBER REYNA: We will call
16	Ms. Bettina Damiani from Good Jobs New York.
17	[Pause]
18	COUNCIL MEMBER REYNA: I'm sorry,
19	Mr. Calligeros, can we
20	MALE VOICE: I don't need these I
21	don't need them.
22	COUNCIL MEMBER REYNA: keep
23	these? No? Okay.
24	[Off mic]
25	DAVID CALLIGEROS: Everything except

the lighting--

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## [Pause]

4 BETTINA DAMIANI: Good afternoon, 5 I'm Bettina Damiani, and I direct Good Jobs New York, we're a project of the Fiscal Policy 6 Institute based here in New York and Good Jobs 7 8 First based in Washington, DC. First of all, I 9 want to congratulate -- these are exactly the type 10 of businesses and jobs we want in New York City. 11 It's true, manufacturing jobs are better jobs for 12 low income people, helping them move up the 13 ladder, and any opportunities to expand the opportunities for these businesses to come to the 14 15 city and, in particular, own their buildings, this 16 is a key piece of this puzzle because we're seeing 17 a lot of manufacturers pushed of communities because they don't own the space and then zoning 18 19 regulations come in and, you know, for example 20 the, you know, Brooklyn Brewery is concerned that 21 they can't expand, it's not because of taxes, it's 22 not because of real estate, it's because of zoning 23 policies. So I think we need to acknowledge, there's a larger picture here and I congratulate 24 25 businesses on owning a property, it's a key piece

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I want to acknowledge also that I don't know if they receive these benefits, but they've been improved for benefits from the New York City Industrial Development Agency. A \$135,000 in mortgage recording [phonetic] taxes from the city and state; \$78,000 in sales tax; and they got triple-tax exempts bonds for \$4.8 million. think it's clear when we look--this is the perfect example I think of all that's wrong with economic development in New York City, we have a very viable business that will hire a diverse group of people, but the City Council isn't talking to the IDA, and the IDA's not talking to the SBS, and the SBS isn't talking to EDC, so nobody knows what's going on and, in the long run, we're here to endorse and expand on a program that has been uniformly panned across city and state elected officials and advocates. Just last week, the Citizens Budget Commission, which is by no means a radical organization, put out a report saying end the Empire Zone program. Patrick Foy said this is a program that has grossly failed, so in a time when we have an opportunity to reevaluate how we use our tax dollars, right? And I don't need to

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go into the larger issue of our budget disasters at the moment, I think we need to analyze which programs work and which ones don't and the ones that don't work, the city should not be expanding The city should not be saying let's tweak a on. program that has been uniformly disrespected. this is like my normal RSP spiel as John hears every time we have a hearing. It is not about the company. And that what we're really also concerned about is that the way RSP legislation is written now, any major financial firm can come in and get these subsidies. We have learned for far too long that subsidizing large firms doesn't work and I can mention to you AIG, Bank of America, Chase Manhattan Bank, Citibank. That's just a short list of companies that have gotten extensive subsidies from New York City residents and what are we getting for it now? So we need to be very careful with our pennies. Another piece of the puzzle is we shouldn't be fighting or subsidizing companies that take jobs within New York City to different areas. It's just counterintuitive, we need to look at ourselves more regionally, as a more region-based. We fight with New Jersey all

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the time, which we would argue isn't beneficial to anybody. We really shouldn't be subsidizing jobs in New York City when they're being taken away from some other regions in New York state. there's also a variety of benefits that this company's--I'm thrilled to hear about the green and the Lead Certification and I hope that you all will apply for the subsidies that are available, that were passed by the City Council this summer and that should give you subsidies for your green roof and for your solar panels. So there are a variety of very legitimate programs out there that I would encourage the Council and these businesses to try and participate in and not to continue pushing RSPs, it's counterproductive. Thank you.

Bettina. I appreciate the comments and the honesty and I can understand the frustration because not too long ago in my--in the beginning of my tenure, we gave Empire Zone tax credits to Ernest & Young and I followed up with them about the expansion of their growth and local hiring and those conversations went nowhere. They commented

at the end of those, that long dialogue, that they		
had misunderstood. So that I can meritI can		
certainly understand your frustration and I		
actually empathize with that. In the case of the		
Remains Lighting, I will certainly be a thorn in		
their side to do the right thing because we don't		
want to fail once again, and the difference here		
is that it's not a major office commercial		
corporation that was doing well, unfortunately, we		
see where things ended up. But at the and of this		
road, this regionally significant project, I think		
we both agree, is on the right path. So I		
appreciate your comments.		

BETTINA DAMIANI: And in order for them to get the accelerated benefits from Empire Zones, they will have to be hiring the type of people that we're talking about here--

COUNCIL MEMBER REYNA: Correct.

 $\label{eq:BETTINA DAMIANI: --the ones that}$  are eligible for a WOTC--

COUNCIL MEMBER REYNA: Correct.

BETTINA DAMIANI: --and that need the entry-level. So when the Empire Zone was created, that's how it was supposed to work and

Τ.	COMMITTEE ON ECONOMIC DEVELOPMENT 30
2	unfortunately it's fallen apart and there's no
3	[crosstalk]
4	COUNCIL MEMBER REYNA: Absolutely.
5	BETTINA DAMIANI: And so
6	COUNCIL MEMBER REYNA: There's no
7	accountability.
8	BETTINA DAMIANI:if there's an
9	opportunity for you to make sure that those pieces
LO	of the puzzle are somewhat glued together, even if
11	it's just in Bushwick, it would make a big
12	difference.
L3	COUNCIL MEMBER REYNA: And it's in
L4	the ZIP code that's targeted. So
L5	MALE VOICE: Councilman Yassky
L6	coming in.
L7	COUNCIL MEMBER REYNA: Councilman
L8	Yassky has joined us, I just wanted to make sure
L9	that we give him an opportunity if there was
20	something he'd like to share with us.
21	[Off mic]
22	[Pause]
23	COUNCIL MEMBER YASSKY: Good to see
24	you.
25	BETTINA DAMIANI: Hi, how are you?

topic.

2	COUNCIL MEMBER JAMES: But he is my
3	neighbor. But, Bettina, I share your concern and
4	feel your pain and the question that I have just
5	legislatively is I don't think the City Council
6	has the authority to legislate IDA and or EDC,
7	that's the problem because of the charter. And I
8	would love to coordinate these public benefit
9	programs because, you know, the project in Council
10	Member Yassky's district, which I always claim as
11	my own, MetroTech has been a complete failure and
12	it's resulted in not new jobs for the residents
13	across the street, residents of public housing,
14	but it was just a transfer of jobs and they got
15	all of these tax benefits and have basically built
16	a wall between the community.
17	BETTINA DAMIANI: Yes, Bear Stearns
18	actually got quite a large subsidy [crosstalk]
19	COUNCIL MEMBER JAMES: Yes, they
20	did, yes, they did. Not to mention another
21	developer who we won't mention right now.
22	BETTINA DAMIANI: Yes. Different
23	topic for another day.
24	COUNCIL MEMBER JAMES: Different

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2 BETTINA DAMIANI: I don't want you 3 to underestimate your role in helping regulate the IDA. Actually the annual report that comes out, 4 Local Law 48 was a dramatic improvement in 2005 5 precisely because, then Chairman Sanders, pushed 6 legislation forward to make sure we get a better 7 8 sense of how these jobs go through. If the company does get IDA benefits, they will be in the 9 10 annual report. So there's examples here in New 11 York City where we will see how many jobs they 12 have, how much of their subsidy have they used. If they haven't created the jobs, have they had 13 money taken back, which unfortunately happens much 14

COUNCIL MEMBER JAMES: Is there a penalty clause in Intro 48?

too infrequently considering the job losses.

BETTINA DAMIANI: No, unfortunately, because each deal is individual. This is exactly the reason why I seriously doubt we'll see any money coming back from any of the large firms, including Bear Stearns, Pfizer. I guess the best case example is most of the egregious deals were done under Giuliani, less so under Bloomberg, but Pfizer got [crosstalk]--

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2	COUNCIL MEMBER JAMES: [In:	terposing]
3	But nonetheless continued.	

BETTINA DAMIANI: --46 million, I think it was \$46 million subsidy for Pfizer. As we know, they closed their Brooklyn plant.

COUNCIL MEMBER JAMES: Correct.

BETTINA DAMIANI: Instead of getting a penalty, the city said oh, you know what, you just won't get future benefits. MetLife, when it went from Manhattan to Long Island City back to Manhattan, I think could have been fined [pause] \$11 million, it was only fined four--don't quote me exactly on those numbers, but it was a large--it was millions of dollars that could've come back to the city from MetLife. So it was a very inconsistent accountability record.

COUNCIL MEMBER JAMES: And I do know that there are certain categories that they have to hire and one is chronically unemployed, I believe formerly incarcerated individuals, and from a certain ZIP code, which would inure to the benefit of my colleague, Council Member Reyna, missed me by two zip codes. But anyway, we won't go there. But, am I correct?

deferments.

BETTINA DAMIANI: Thank you.

COUNCIL MEMBER REYNA: Bettina, just one more minute. I know that Council Member Gerson would like to comment or ask you a question, but before I turn it over to him, I just wanted to ask you, who is held responsible for the collection of those fines or the collection of retracting, you know--I'm not to sure exactly, because it is a deferment of taxes or are--BETTINA DAMIANI: [Interposing] Sometimes they're just tax breaks, not even

COUNCIL MEMBER REYNA: So a tax break, you know, how do you collect on what has not been issued from what was agreed upon?

BETTINA DAMIANI: Each agreement is written differently. Merrill Lynch has sort of been our poster child, they could layoff--I'd lose up to 12% of their workers without having to take back any benefits. Se think some of the smaller deals, their loopholes are little bit smaller, partly because they don't have the industry behind them, like large site consultants and accountants and attorneys. So it's a very uneven playing

1	COMMITTEE ON ECONOMIC DEVELOPMENT 43
2	field all around.
3	COUNCIL MEMBER REYNA: Right.
4	BETTINA DAMIANI: So this has been
5	one of the larger concerns that we have, is there
6	is such an inconsistent policy, it's hard to hold
7	accountable.
8	COUNCIL MEMBER REYNA: But it's not
9	a policy issue, it's more so, because the policy
10	is universal it's the individual agreements that
11	are being drafted.
12	BETTINA DAMIANI: Exactly, by the
13	IDA.
14	COUNCIL MEMBER REYNA: By the IDA.
15	BETTINA DAMIANI: Exactly.
16	COUNCIL MEMBER REYNA: And so what
17	would you say could be the template to correct
18	that?
19	BETTINA DAMIANI: It's actually very
20	simple, I mean, this is the concept is if you get
21	tax breaks, you need to promise to either create
22	jobs or
23	COUNCIL MEMBER REYNA: [Interposing]
24	But that's already part of the policy.
25	BETTINA DAMIANI: Right, but the

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problem is, is there's the loopholes which are saying, if you don't create those jobs, the fine is not excessive or it's not enough for a company like Merrill Lynch to be able to make the deal where there's a giant loophole. There needs to be a consistent policy to say certain jobs for a certain amount of money and if you don't, then you have to pay them back. What the current administration has done, is done it in sort of phases, that if you don't hire the number of jobs in the first four years, then you have to pay it back a larger percentage versus--and it goes-diminishes towards the end of the deal. Sometimes these deals are very long, the Bear Stearns deal is 50 years. So how are we to decide what policies are going to be put in place or what the job market's going to look like in--I mean that's an extreme, most of them are around 20, 15 to 20 [crosstalk]--COUNCIL MEMBER REYNA: Then why was

COUNCIL MEMBER REYNA: Then why was there such an extraordinary long, extensive amount of years that's exclusive to Bear Stearns and rather than anybody else?

BETTINA DAMIANI: Because there's

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not a consistent policy. I mean it's sort of like we're playing Round-Robin now, right? It's who gets in the door, who's able to have better--

COUNCIL MEMBER REYNA: Access.

BETTINA DAMIANI: -- access.

COUNCIL MEMBER REYNA: Understood.

Council Member Gerson.

COUNCIL MEMBER GERSON: Thank you very much, and of course I fully support the application before us today based on the recommendation of my highly esteemed and beloved colleague, Council Member Reyna, so I--based on the analysis and your recommendation, I, of course, will fully support the application and I congratulate you. And I just would add that I look forward to seeing that the products which you will manufacture and sell will also be sold in the lighting district that still exists on the Bowery, just a few blocks from here, so we look forward to generating a lot of sales for your products made in Brooklyn, as well as sold there, but also sold on the lighting district in the Bowery. I just want to ask--well just first, I would be remiss if I did not insert on the record my observations and

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experiences that the IDA program and the Empire Zone, for all their faults, have been important tools in, you know, in lower Manhattan in the aftermath of 9/11 and its impact on lower Manhattan and Chinatown where we did work very hard to establish an Empire Zone. So certainly, I recognize the need for improvement and in some cases replacement but, you know, we certainly, as we proceed along that path we don't--the proverbial baby after the bath oil or whatever it is. We want to, you know, we want to improve things and go forward and I would also add that, you know, part of what we need to do as a city is, in terms of economic development and policy, is to sustain New York as--and lower Manhattan as a center of world finance and there may be, and there have been and there may still be, occasions when we have to use the full range of government tools to that goal. But I share and -- you know, we've worked very closely together and, Bettina, your work and that of your organization you so well serve and lead, has also been indispensable in the economic recovery of our entire city, as well as the district I represent. And I share

your frustration about the lack of an effective
policy, especially at the land-use zoning level,
to sustain and support and promote and foster
manufacturing and I'm frustrated because we've all
been talking about that now for years and, you
know, the Mayor, the Administration established
this new office that was supposed to be directed
for manufacturing and, you know, I'm still waiting
for them to come up with a plan to sustain the
viable garment industry in Chinatown and the
vicinity. But whatjust addressing my question
to your broader point on this topic and just one
questionwhat are the next steps we should take
as a city to put in place the proper plan at the
zoning and land use level and at other levels? I
mean, what, you knowagain we have this new
office done, you know, up and running, what is the
next step that we should do?

BETTINA DAMIANI: I don't--

## COUNCIL MEMBER GERSON:

[Interposing] For manufacturing in particular.

BETTINA DAMIANI: I wish Niran were here because I'm sure they could do this, first of all, not more factually, but much more eloquently

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2 than I would.

COUNCIL MEMBER GERSON: No one could be more eloquent than you, I know that.

[Off mic]

BETTINA DAMIANI: That's just because of the S photo, I know. I think the reality is we think of, as I mentioned before, we think in silos and we don't think of land-use and ULURP and zoning at the same time we think of incentives. The incentives always come at the very, very end of what's happening in a particular project. So it affects a transparency of how a project's going to impact a neighborhood and give people on the ground, you know, residents and advocates, a clearer understanding of what is happening. You can--I will use Yankee Stadium as the example because we've been so absorbed in that project, but the -- even after ULURP was done, even after the 22 acres of parks were literally seized within nine days of that one public hearing, it wasn't until months later did we get a better understanding of what are the costs and benefits and how much public subsidy is involved and how much, you know, money is going to be coming back

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to the tax payer so it'sthe piece of the puzzle
that advocates, elected officials, and residents
should be using as leverage, the information is
given to us much too late in the process to be
[pause] considered a more wholistic planning
effort.

COUNCIL MEMBER GERSON: All right.

Well we're certainly going to work together to

follow up on the Chinatown garment center and

manufacturing generally, but, again,

congratulations to Brooklyn on this step forward.

Thank you very much.

COUNCIL MEMBER REYNA: Thank you,
Bettina. I know, Council Member Gerson, that you
know Nino DePaola is here from the Mayor's Office
of Industrial and Manufacturing, so if you can
follow up with him on the garment district, it
would be great so that you can continue to have--

## COUNCIL MEMBER GERSON:

[Interposing] I think that's--I'm very excited and I did recognize their presence, which is--

COUNCIL MEMBER REYNA: Good.

COUNCIL MEMBER GERSON: --why I said what I said, because, as you know, we've been

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talking about this and you do great work and you're capable of greater work and that's my job is to push you to get the job done, you know, where we need it done here downtown. And I think we have a wonderful opportunity, by the way, to do 7 something very exciting very soon so I'll followup. Thank you.

[Pause]

[Off mic]

COUNCIL MEMBER REYNA: Okay. So I'd like to thank everyone for being here and we're going to keep the record open for 30 minutes, but again, to Remains Lighting, thank you so much for being so encouraged to come into Bushwick and we look forward to a ribbon-cutting, a formal celebration where we can invite our colleagues who are so excited to do business with you. So this is the end of this hearing. Thank you very much.

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I, Tammy Wittman, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature_	ammy Wittman	
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Date \_\_\_\_December 26, 2008\_\_\_\_\_