CITY COUNCIL CITY OF NEW YORK -----X TRANSCRIPT OF THE MINUTES of the COMMITTEE ON FINANCE -----Х November 17, 2008 Start: 10:21am Recess: 1:30pm Council Chambers HELD AT: City Hall BEFORE: DAVID I. WEPRIN Chairperson COUNCIL MEMBERS: Joel Rivera Diana Reyna Gale A. Brewer Leroy G. Comrie, Jr. Bill de Blasio Lewis A. Fidler Eric N. Gioia G. Oliver Koppell Helen Sears Peter F. Vallone, Jr. Albert Vann David Yassky Vincent J. Gentile

A P P E A R A N C E S

COUNCIL MEMBERS:

James S. Oddo Letitia James Simcha Felder John C. Liu Miguel Martinez Melissa Mark-Viverito Christine C. Quinn Inez. E Dickens

A P P E A R A N C E S (CONTINUED)

Mark Page Director Office of Management and Budget

Stuart Klein Deputy Director Office of Management and Budget

1	COMMITTEE ON FINANCE 4
2	CHAIRPERSON WEPRIN: Good morning
3	and welcome to today's hearing, which is the first
4	of several City Council hearings to review the
5	Mayor's November Financial Plan. I did not expect
6	to be back here this soon. Normally we do regular
7	budget hearings in March, in April, in May and
8	June, through May and June. But obviously the
9	dire financial situation and the Mayor's
10	presentation of major modification requires a full
11	analysis by this City Council. Before I start,
12	let me introduce my colleagues that are here,
13	starting with our Speaker, Christine Quinn. On my
14	immediate left we have our Majority Leader, Joel
15	Rivera, from the Bronx; Councilman Eric Gioia,
16	from Queens; Councilman Simcha Felder, from
17	Brooklyn; Council Member Albert Vann, from
18	Brooklyn; Councilman John Liu, from Queens;
19	Council Member Tish James, from Brooklyn; and
20	Council Member Lou Fidler, from Brooklyn.
21	Brooklyn is in the house, yes. This is the first
22	time the Council has held such hearings at this
23	point in the budget cycle, which obviously as I
24	pointed out, shows that we are in extraordinary
25	circumstances. The Council recognizes the

1	COMMITTEE ON FINANCE 5
2	severity of the economic downturn and its
3	consequences for the City's fiscal situation.
4	Thankfully the Mayor and this Council have worked
5	together to prepare for the day that we knew would
6	eventually come. The last several years have seen
7	extraordinary growth in City tax revenues. We
8	knew that these levels and growth rates would not
9	be sustained forever, and we prepared accordingly.
10	We have held spending growth steady wherever
11	possible. We have set aside surplus funds for the
12	rainy day that has finally come. By pre-paying
13	expenses due in the subsequent fiscal year, by
14	retiring future debt and by accumulating a \$2.6
15	billion balance in the retiree health benefit
16	trust fund. Without these actions we would be
17	faced today with a much more daunting challenge.
18	Unfortunately, we may yet face even bigger
19	challenges in the next two or three years. The
20	revenue forecast included in the November
21	financial plan foresees a steeper decline in tax
22	and other revenues than anticipated even this past
23	June. Tax revenues are now projected by the
24	Office of Management and Budget to fall by 6.9% in
25	2009 compared to 2008 and again by 1.6% in 2010.

1	COMMITTEE ON FINANCE 6
2	The City Council Finance Division's own forecasts
3	largely concur with the Office of Management and
4	Budget's estimates. No one could have anticipated
5	this past June the swiftness and severity of the
6	collapse in the global financial markets. Despite
7	the federal government's attempts to unfreeze
8	credit markets and stimulate the economy, we are
9	clearly well in to the largest recession, at least
10	since 1982, if not since World War II. The Office
11	of Management and Budget expects the City to lose
12	127,000 jobs. Just off the press just this
13	morning you may have heard that Citibank announced
14	that they're going to be laying off over 50,000
15	employees. Due to this sharp reversal of fortunes
16	since the Fiscal Year 09 budget was adopted in
17	June, the gap projected by the Mayor over the
18	remainder of 2009 and 2010 has grown from \$2.3
19	billion to \$4 billion. The Mayor's response to
20	the dramatic declines in City revenues was
21	outlined in the November plan that is the subject
22	of these hearing. The plan includes three
23	elements: the first, a PEG program to cut spending
24	by 5% at an annual rate beginning this current
25	fiscal year; two, early repeal of the 7% property

1	COMMITTEE ON FINANCE 7
2	tax rate cut enacted last year; and three, a
3	repeal of the \$400 property tax rebate which was
4	scheduled to be mailed October 1st. While these
5	broad actions, which total \$2.7 billion decreases
6	the gap in 2010, unfortunately a gap still
7	remains. In today's hearing we will examine, with
8	Budget Director Mark Page, the main assumptions in
9	the financial plan and the Mayor's proposal for
10	closing the gaps. We recognize that decisions
11	must start to be made now if we are to avoid even
12	more drastic measures later. But we wish to
13	review the key decisions and assumptions the Mayor
14	has made in this plan, and to begin to explore
15	other options with the administration. We will
16	be not looking in detail at the agency PEG
17	programs in today's hearing, although we may have
18	some broader questions about the approach taken
19	and the priorities reflected in the Mayor's
20	proposal. A number of people from the public have
21	asked me will there be an opportunity for the
22	public to testify. The answer is yes, but not
23	today. We have set aside time next Monday
24	afternoon for the public to testify, and we will
25	go as long as it takes for anybody to testify on

1	COMMITTEE ON FINANCE 8
2	any aspect of the budget hearings. Of particular
3	interest will be the proposal to rescind the \$400
4	rebate to homeowners. While we understand that
5	there are difficult choices in front of us, there
6	would appear to be broad consensus among Council
7	Members, including from the Speaker, that we
8	should not be rescinding the \$400 rebate at this
9	time. Many struggling working families were
10	counting on that rebate. And in tough times,
11	every little bit helps. We will urge the Mayor to
12	put the rebate checks in the mail today, without
13	delay. We will also take our first look at the
14	adopted Capital Commitment Plan, which was
15	released at the same time as the financial plan.
16	The Council approved the Capital Budget in June,
17	without having seen details of the Mayor's
18	proposal for 20% annual reduction in Capital
19	Commitments. The adopted Capital Commitment plan
20	now provides that detail, and we will be asking
21	Mr. Page questions about the approach taken in
22	implementing the so-called stretch out. We look
23	forward to working with the administration in a
24	cooperative and constructive way over the next
25	several months to address the enormous challenges

1	COMMITTEE ON FINANCE 9
2	we face, and I stress enormous. And on that note,
3	before I turn it over to Director Page, we've been
4	joined by Council Member Diana Reyna from Brooklyn
5	and Queens; and Council Member Inez Dickens, from
6	Manhattan; Council Member and Minority Leader Jim
7	Oddo, from Staten Island. And I'm now going to
8	call upon the Speaker for a statement.
9	SPEAKER QUINN: Thank you. Thank
10	you very much, Chairperson Weprin and Director
11	Page and Mr. Klein. Thank you very much for being
12	with us today, and also thank you for
13	participating in the, I believe it is nine or ten
14	other hearings that we will be having in the weeks
15	ahead on the November plan. And as Chairperson
16	Weprin has said, the financial crisis has forced
17	all of us in government and in the private sector
18	to assess our priorities, so that going forward we
19	can minimize the impact that pending cuts and
20	perhaps revenue increases will have on New Yorkers
21	and on essential services. More than any moment
22	in recent history, right now the budget requires
23	constant monitoring and perhaps ongoing
24	modifications. In beginning the budget process
25	this early in the fiscal year, we're demonstrating

1	COMMITTEE ON FINANCE 10
2	both how serious the circumstances are and how
3	committed the Council is to helping shape the
4	important decisions that will be made over the
5	upcoming months. Today's hearing presents the
б	opportunity for the Council and the administration
7	to lay out our budget priorities. Of particular
8	interest, as Chairperson Weprin said, will be the
9	proposal to rescind the \$400 rebate to homeowners
10	this year. While we understand that there is no
11	way around making difficult choices in the weeks
12	and months ahead, I believe it is not right to
13	rescind this year's \$400 rebate. Many working
14	families are struggling. We're all going to have
15	to make tough choices and cut back, but the truth
16	is New Yorkers expected this check to come in the
17	mail about six weeks ago. We need to do
18	everything we can to make sure that those checks,
19	as David said, get out into the mail. Today we
20	will also begin to examine the Mayor's proposals
21	to reduce spending. We'll begin to look at the
22	possible early repeal of the 7% property tax
23	reduction as well as other revenue generating
24	ideas. We'll as questions today that have to be
25	answered. Do all the proposed spending cuts go

1	COMMITTEE ON FINANCE 11
2	far enough? Do some reductions go too far? If
3	tax increases are necessary, what is the best mix
4	to ensure an equitable distribution of the burden
5	and still promote rapid and balanced growth of the
6	City's economy when the downturn ends? As we have
7	done over the past three years, the Council will
8	continue to propose options for savings,
9	alternative cuts and new revenues that we know the
10	administration will consider. I want to thank
11	also the administration for looking at some of the
12	ideas that we sent over. I just want to note that
13	this year's November plan includes a vehicle fleet
14	reduction initiative, which could save \$20 million
15	in FY 10. That was an idea that the Council had
16	submitted to OMB. It also includes the idea of
17	selling advertisement on sanitation department
18	vehicles and street baskets, which could raise as
19	much as \$2 million. These are some ideas we've
20	sent over. We'll continue to make other
21	suggestions about cutting back on this \$20 million
22	scoping project that's now in the budget and
23	cutting back funding to the Data Inquiry Teams.
24	We know that there's no way to keep the '09 budget
25	intact without making cuts. We know that the '10

1	COMMITTEE ON FINANCE 12
2	budget will be even worse. But what we're here to
3	do today is to try to find the cuts that will have
4	the least negative impact on New Yorkers and still
5	keep the City poised to deliver the services that
6	we need and be most able to catch on to the
7	economic recovery as soon as it occurs. I want to
8	thank so many of my colleagues for being here for
9	this hearing today, again thank the folks form OMB
10	and thank you, Chairperson Weprin.
11	CHAIRPERSON WEPRIN: We've also
12	been joined by Council Member Helen Sears, from
13	Queens; and Council Member Leroy Comrie, from
14	Queens. Mr. Page, do you have a statement?
15	MARK PAGE: Yes.
16	CHAIRPERSON WEPRIN: Proceed. Do
17	we have copies?
18	MARK PAGE: It's not written.
19	CHAIRPERSON WEPRIN: Okay.
20	MARK PAGE: I think that it's worth
21	thinking about where we thought we were when we
22	adopted the budget and the financial plan for this
23	year and the next three years last June, when we
24	were last together intensively looking at what the
25	financial outlook for New York City was and what

1	COMMITTEE ON FINANCE 13
2	we could pay for in terms of the services that
3	we're all concerned about. At that time, we
4	adopted a plan that provided for balance in the
5	current fiscal year, as is required, that is '09.
6	But we were looking at a plan, which then showed a
7	forecast gap in 10 of \$2.3 billion. And last June
8	we did have discussions in terms of how we thought
9	that 2.3 might go. Our experience of the boom
10	times of the last several years has been that as
11	we went along, the economy performed even better
12	than we had expected it to, and the out year gap
13	has pretty much self-cured as time went on. And
14	that \$2.3 billion as an amount of money to
15	actually close was somewhat daunting. On the
16	other hand, if the actual revenues move up over
17	time, it could cure itself, and that would be just
18	great. Our experience since June is that the
19	economy has not been doing that. As a practical
20	matter, it's gotten worse than we expected. The
21	primary difference between the \$2.3 billion gap in
22	10 that we had in June and the \$4 billion that was
23	mentioned this morning, is the deterioration of
24	the performance of the New York City, US National,
25	probably world economy as a matter of fact, that

1	COMMITTEE ON FINANCE 14
2	we've experienced up to now. I think that as of
3	last June we all expected a slow down. I don't
4	think any of us expected the kind of credit market
5	meltdown that we have experienced in the last
6	couple of months. And certainly the even
7	forecasting the futures is challenging. So here
8	we are and our status quo when going into this
9	plan showed a forecast of a \$4 billion gap through
10	the end of 10. We have, as you are aware,
11	proposed a PEG program that's worth about a
12	billion and a half. We have proposed a revenue
13	program; to end the rebate program, which has
14	obviously been referred to earlier this morning;
15	and to end the discount on the property tax at the
16	mid-year point, rather than waiting to next June
17	to take that action. That one is worth about \$600
18	million, a little less than that, to us. \$600
19	million is a little bit more than the 2.5%
20	reduction in controllable expenses that we're
21	hoping to achieve in this year. To put that into
22	some context, the rebate is about \$256 million.
23	That actually can, just to sort of put it in some
24	kind of context, would compare to the Police
25	reduction that we're proposing in this plan; we're

1	COMMITTEE ON FINANCE 15
2	proposing a reduction of 1,000 uniformed officers
3	going forward. The rebate is a little more than
4	250. Those 1,000 Police Officers on an annual
5	basis save 80. So just when you're balancing what
6	we're looking at in terms of resources spent
7	versus revenue actions, there's obviously a
8	difficult tradeoff that we're going into. Even
9	with the revenue actions proposed in this
10	iteration of the financial plan and the cuts
11	proposed in this iteration of the financial plan,
12	we still show a forecast gap through Fiscal Year
13	10 of about \$1.3. And I think it's worth noting
14	that in 11, we're forecasting a gap of \$5 billion,
15	give or take. One thing to keep in mind is that
16	as has been noted, we did take a number of actions
17	in the last few years, when we had considerable
18	resources from a booming local economy, which have
19	benefited this year's City operation and next
20	year's City operation. But for those actions, we
21	would have \$3.5 billion less to spend this year
22	than we have built into this budget right now that
23	we're living with. And as a matter of fact, with
24	our proposals to work towards balance in 10, in 10
25	we have about \$4 billion. Even with that \$1.3

1	COMMITTEE ON FINANCE 16
2	billion gap, we're proposing to spend in 10 about
3	\$4 billion from prior periods. The reason that
4	gap in 11 is so large, the \$5 billion, we
5	basically don't have carry forward of resources to
6	cushion our operation in 11. And that's obviously
7	a very serious issue that faces us. What changes
8	have occurred since we published this
9	modification? I mean obviously our financial
10	circumstances change all the time. It's one of
11	the things that we keep track of as carefully as
12	we can so that we minimize surprises and are able
13	to take action early. And early actions spread
14	over time give you more benefit, hopefully with
15	less pain, than what you have to do if you have
16	less time. Well what's happened? We've all been
17	aware that the State of New York's revenue
18	situation, along with ours, has been
19	deteriorating. It's not a big surprise to us.
20	About have the State of New York's tax revenue
21	actually derives from this area of the state.
22	They have announced a problem of approximately \$2
23	billion in their year, ending the end of this
24	March, and the next year something over \$10
25	billion. I think the current number is 12, but it

1	COMMITTEE ON FINANCE 17
2	moves around a bit. State Budget has proposed to
3	the legislature reductions to address this year's
4	problem and only to very marginally begin to
5	address next year's problem. That proposal over
б	the two-year period, which carries through our
7	Fiscal Year 10 fiscal year, that's that \$1.3 open
8	gap that we're already concerned about, costs us
9	on the face of State Budget's current proposal,
10	about \$600 million against that gap right now.
11	And that's within the City's budget. If you look
12	at the Medicaid impact on HHC over that period,
13	it's about another 150. And then you look at
14	that, and it's sort of a daunting prospect, but
15	the scope of that proposal, I mean, it's not clear
16	that the proposal is going to get through the
17	State Legislature with any speed, the scope of the
18	proposal in the State's next fiscal year is way
19	short of what they will need to do to balance
20	their fiscal situation for their next fiscal year.
21	And when you look at what they spend money on, the
22	fact of the matter is that it's very heavily local
23	aid. It tends to be school aid and Medicaid. And
24	we, given our population, and you know, just our
25	sheer size in the State of New York, are a very

1	COMMITTEE ON FINANCE 18
2	large recipient of payments of those kinds from
3	the State of New York. Just to speak to the
4	Capital Program for a minute, as we're all aware,
5	the Mayor made a commitment last spring to spread
6	four years into five. One of our long-term budget
7	burdens is debt service on the financing for our
8	Capital Program. We have published with this
9	modification the detail of how that rescheduling
10	of the Capital Program works through. I think
11	that it is worth noting that even with this
12	rescheduling, New York City's current year Capital
13	Program is larger than it ever has been before.
14	We are spending each month something in the
15	neighborhood of \$1 billion in cash to carry out
16	our Capital Program. Ultimately, although we
17	finance those costs, that is obviously a
18	significant amount of money. And whether you pay
19	it early or late, you do have to pay for the
20	Capital investments that we make in New York City.
21	I mean there have been moments this fall when that
22	arrangement, well that circumstance was the
23	subject of some concern given the credit markets
24	really not functioning for at least several weeks
25	and marginally functioning since then. That's a

1	COMMITTEE ON FINANCE 19
2	very large amount of money to have going out the
3	door. You need to be able to cover it with the
4	proceeds of current borrowing, which is just
5	another dimension of that problem. We are, I
6	guess to sum up, not in particularly good
7	financial straits. And I think that the prospects
8	at the moment, particularly given the unaddressed
9	State deficit going forward, are that I think our
10	circumstances are likely to get more difficult
11	over the next year or so, rather than less. And I
12	look forward to your questions.
13	CHAIRPERSON WEPRIN: Thank you, Mr.
14	Page. You heard my comments and the Speaker's
15	comments on the \$400 tax rebate. And I know we
16	have a difference of opinion on the legal issues
17	about whether the administration can even legally
18	retroactively revoke a \$400 rebate that we were
19	under the impression was signed, sealed, delivered
20	with last year's budget, without City Council
21	action. Have you taken those comments into
22	consideration and would the administration like to
23	make a statement as to whether they're
24	reconsidering that aspect of revoking the \$400
25	rebate retroactively? Not going forward; we

1	COMMITTEE ON FINANCE 20
2	understand we have a fiscal situation and there's
3	no question that eliminating the rebate for future
4	years is something that is a legitimate issue and
5	something that we understand. But the issue of
б	the retroactive revocation of a rebate that we
7	thought was already in the mail, so to speak.
8	MARK PAGE: We've put forward a
9	fiscal plan that on its face already has a gap of
10	\$1.3 billion next year. And when you look through
11	the details of the PEG program that we are
12	proposing for this year and next, I think it's
13	been done with as much care as we were able, to
14	minimize the impact on essential City services.
15	But this kind of program isn't easy, and it does
16	come on top of a number of similar programs that
17	we have had before. And I think that even with
18	the revenue actions, including ending that rebate
19	this year as well as in the future, we are
20	probably facing significant further spending
21	reductions. And I think that the revenue items,
22	including the rebate question, need to be
23	considered along with the rest of this picture.
24	And, you know, if you don't do one thing that
25	contributes towards balance, what other thing are

1	COMMITTEE ON FINANCE 21
2	we going to do to enable us to achieve ongoing
3	budget balance, as we're required to do. I mean
4	the fact is the state just came through with State
5	Budget's proposal at least, would take another
6	\$255 million a year out of what we have available
7	to spend for education in New York City. I mean
8	how do we deal with that? I think that at this
9	point we're obviously I'm here today as part of
10	an ongoing dialogue with you as to how best to
11	manage our ongoing circumstances. But I think
12	that at least at this moment, this is our proposed
13	package. It doesn't actually get all the way it
14	has to, and we look forward to talking to you
15	about how best to get this done.
16	CHAIRPERSON WEPRIN: I'm going to
17	interpret your response as a maybe. Is that an
18	accurate answer?
19	MARK PAGE: Probably.
20	CHAIRPERSON WEPRIN: Okay.
21	[Laughter]
22	CHAIRPERSON WEPRIN: You touched on
23	some of the State issues, and obviously we're all
24	very concerned about the potential cut backs from
25	the State. Let me bring up an issue that I know

1	COMMITTEE ON FINANCE 22
2	the Speaker has brought up; I've brought up, even
3	the Mayor
4	SPEAKER QUINN: [Interposing] Get
5	your own material, David. Please
6	[Off Mic]
7	CHAIRPERSON WEPRIN: Even the Mayor
8	has brought up, and that is the return of the
9	Commuter Tax. You know, when we had the non-
10	resident income tax, it was less than half a
11	percent. The projections that the Independent
12	Budget Office gave actually in 09 would have risen
13	to about \$700 million and change, and about \$800
14	million in 10 or 11. Clearly that's a tremendous
15	revenue stream that should directly go to the City
16	of New York. You may recall that one of the
17	reasons it was revoked was because Speaker Silver
18	at the time supported that, and his house. He has
19	since reversed that position. He has said that we
20	have tough fiscal times now, and now is the time
21	to bring back the Commuter Tax. Will you actively
22	work along with the Mayor or will the Mayor
23	actively work along with you to lobby in Albany,
24	especially with some changes, with the Democrats
25	taking over the State Senate, which are probably

1	COMMITTEE ON FINANCE 23
2	less represented by suburban legislators, to
3	really make an active effort this year, starting
4	in January to bring back the commuter tax?
5	MARK PAGE: As New York City's
б	Budget Director, I'm always eager for money that
7	we don't have to pay for that we can spend. And
8	the commuter tax, if we could get it back, fits
9	that; somebody who doesn't now pay in our tax
10	based and lives outside it would be giving us
11	money that we could spend on services in the City.
12	I'm all in favor of it. I am also concerned about
13	the reality of our expectations. And I think
14	certainly we would be ready, willing and eager to
15	pursue a renewal of the commuter tax. I don't
16	know what odds I'd give the success at this
17	moment.
18	CHAIRPERSON WEPRIN: Well you know,
19	I would say that now is the opportune time. If
20	ever there was a time, you know, there's no
21	question that fiscally the State is taking away
22	money from the City. We've made the argument; the
23	Mayor has made the argument that we contribute \$11
24	billion more to the state than we get back in
25	services. You know, if ever there was a time to

1	COMMITTEE ON FINANCE 24
2	make that case, wouldn't that time be now?
3	MARK PAGE: I think the case is
4	compelling and always has been. Whether that's
5	enough for us to get it through the New York State
6	Legislature, we'll see.
7	CHAIRPERSON WEPRIN: I'll take that
8	as a yes.
9	[Pause]
10	CHAIRPERSON WEPRIN: Sure. Speaker
11	Quinn. Let me just introduce some colleagues if I
12	could, who have arrived since the last round of
13	introductions. We have Council Member Miguel
14	Martinez from Manhattan, Council Member Peter
15	Vallone, Jr. from Queens, Council Member David
16	Yassky from Brooklyn and Council Member Gale
17	Brewer from Manhattan. Speaker Quinn?
18	SPEAKER QUINN: Thank you.
19	Director Page, I want to talk a little bit about
20	the gap and what it looks like for this year and
21	what it looks like for next year, because there
22	have been some debate, discussions or those who
23	would indicate that things might be financially
24	better than OMB or the Mayor have predicted that
25	they are. Our Finance Staff finished their

1	COMMITTEE ON FINANCE 25
2	forecast, just for the members I think you're
3	all getting copies of it today, and a lot got
4	emailed over the weekend in preparation for today.
5	Our forecast, as you well know, usually forecasts
б	a significant amount of money more than OMB does.
7	Not that it's a competition, but we're usually
8	right, and you guys usually recognize the money
9	and it all self-corrects, as you described earlier
10	with the equally happy face on. But interestingly
11	in this forecast, we come out about the same. I
12	mean we see less, I think, than 1% of a
13	difference, which as I understand it, in
14	forecaster language, is basically equal. And we,
15	I have to admit, I think were somewhat surprised
16	by that. We thought we would see, not hugely
17	different, but a little more revenue than we ended
18	up seeing in that very insignificant difference.
19	So if you could just talk a little bit more about
20	where you see the gaps going, and what you see the
21	significance of being able to have a roll this
22	year is?
23	MARK PAGE: The plan that we are
24	proposing at this moment is actually moving about
25	1.8 into next. And that's a big part of that 4

1	COMMITTEE ON FINANCE 26
2	billion I mentioned in 10, that's the benefit
3	we've managed to scrape up along the way and dump
4	into that year's budget. And as I've mentioned,
5	it's already got it's still got that \$1.3
6	billion gap in it. With the 5% spending
7	reductions from the PEG program that we put in and
8	before the State has really zinged us
9	SPEAKER QUINN: [Interposing] Can I
10	just so I understand, if we weren't able to find
11	resources this year to deal with next year's gap,
12	then the 1.3 could be as much as 3.1?
13	MARK PAGE: Sure.
14	SPEAKER QUINN: So it's a direct
15	correlation. Having \$1.8 billion found this year,
16	or not found, created this year, to prepay next
17	year prevents the \$1.3 billion gap from being a
18	\$3.1 billion gap.
19	MARK PAGE: Yes.
20	SPEAKER QUINN: So it's an exact
21	dollar for dollar.
22	MARK PAGE: Yes.
23	SPEAKER QUINN: Okay.
24	MARK PAGE: Yeah.
25	SPEAKER QUINN: And that's before

1	COMMITTEE ON FINANCE 27
2	the State?
3	MARK PAGE: And that yes, that's
4	before the State's recent proposal of 300 a year
5	against us, which I mean at the State level is
6	addressing maybe a couple of billion dollars a
7	year of a problem that next year looks like 12.
8	So that it just, I mean, the outlook isn't good.
9	This thing of moving money from this year to next,
10	I mean I think that one of the things that we
11	should all actually be proud of in the fiscal
12	management of New York City that you have
13	obviously been a very large part of, is that we
14	manage ourselves on a horizon that basically picks
15	up next year this year. And in the last few years
16	we were actually able to pick up not just next
17	year, but the year after. That's where we have
18	money to spend in 10 as well as in 09, which all
19	things being equal, is substantially more than the
20	PEG we just managed to do, for instance, I mean
21	multiples of it. And it has avoided kind of a
22	feeling of last minute crisis in holding on to our
23	operations. But there's a limit to it. And I
24	mean we've got an existing problem in 10. I think
25	the State promises to make it a lot worse. And 11

1	COMMITTEE ON FINANCE 28
2	is a big enough problem so that if the economy
3	suddenly turns around, we have a huge, vital
4	economy and it can drive changes in revenues that
5	are quite startling and quite terrific in the
6	government business that we're in; but barring
7	something like that, we have a very serious
8	ongoing deficit between what we routinely take in
9	and what we spend. And in the kind of downturn
10	that we're currently in, that's graphic as you
11	look out in our budget forecast.
12	SPEAKER QUINN: I just want to kind
13	of with that even bleaker picture, in a way just
14	kind of underscore something that I said in my
15	opening statement, which was that we're going to
16	take very, very seriously our role in the Council
17	of looking not just at what you've proposed to cut
18	back to say yes or no, but to say areas where we
19	think cutting should go further. Sometimes that
20	will be, then we found this amount of money,
21	restore X; and sometimes it won't. It will say,
22	just we don't think this is critical now. And the
23	exact specifics of what that will all look like
24	won't happen here, but will happen in our
25	negotiation procedures. I just want to mention

1	COMMITTEE ON FINANCE 29
2	about \$30 or so million dollars that I think, I
3	want to underscore again, that obviously isn't the
4	final list, no one here things suggesting two cuts
5	that equal \$33 million is enough to solve things,
6	but just to get things started; I don't have to
7	tell you, there's \$20 million in the Design and
8	Construction Department's budget. And that's \$20
9	million to assist in the scoping project for
10	scoping work for Capital Projects. Now we've all
11	at these tables and daises had capital projects
12	that we put in the budget at X, that when they
13	were actually then completed cost Y. And we've
14	had to add in the difference between X and Y, and
15	not having the full Y in the budget slowed down
16	the project. And that's frustrating and we'd all,
17	I think, like to find a way to more accurately
18	know how much capital projects are going to cost.
19	I guess this \$20 million is for consultants, is
20	that correct?
21	MARK PAGE: Yeah. It's primarily
22	for consultants and I think
23	SPEAKER QUINN: [Interposing] I'm
24	not saying it's unworthy.
25	MARK PAGE: I'm willing to look at

1	COMMITTEE ON FINANCE 30
2	the whole gamut.
3	SPEAKER QUINN: Great.
4	MARK PAGE: And I don't pretend
5	that there is a perfectly right answer in an
6	operation as large and complicated as ours. I
7	mean at the end of the day there needs to be a
8	right answer in terms of how all the items add up.
9	But how you work the items, I mean, always eager
10	for new ideas as to how to get it done without
11	spending quite as much money. The thing that
12	concerns me about that capital stuff is, I think
13	inevitably the Capital Program in New York City
14	needs to be constrained along with our operations.
15	I mean, that billion dollars a month is real
16	money.
17	SPEAKER QUINN: Right.
18	MARK PAGE: And ultimately you have
19	to pay for it. I believe we need more accurate
20	costing up front to enable us to make intelligent
21	decisions about our capital priorities with the
22	real choice in front of us. And if the decision
23	is made, and a part of the choice is always cost,
24	and the cost turns out to be a third of what the
25	improvement ultimately costs, I think we are

1	COMMITTEE ON FINANCE 31
2	cheating ourselves and our ability to make
3	intelligent decisions. And I don't know that that
4	20 million is the right gesture, but it's trying
5	to work on that problem.
6	SPEAKER QUINN: I hear that. And I
7	think you don't have to tell this body how
8	frustrating that can be. Right? You thought you
9	had 3 million you could spend in your district and
10	you spent it on two things that really ended up
11	costing 5 million. If you had know that it would
12	cost 5 million, you might have done three things
13	at a million dollars each and they would be done.
14	You know, that said, I think in times like these
15	you have to wonder, well, what is it about the way
16	we have the folks who are committed city workers
17	in DDC who are doing the scoping, why aren't they
18	getting it right, and is there something that we
19	should be doing structurally there that would be
20	cheaper versus bringing in consultants to fix the
21	work that, for whatever reason, maybe by no fault
22	of their own; steel prices went up, none of us
23	could have anticipated that, that bringing in
24	consultants to fix what we think is a deficit,
25	hypothetically amongst some city workers. So I

1	COMMITTEE ON FINANCE 32
2	think that's you know, I don't want to belabor
3	the point on this, but I want to just use that
4	one, because I think it is a very and I'll skip
5	the other one in deference to time, very good
6	example of the kind of place we need to be focused
7	at in times like this. And I just want to again
8	thank you and OMB. As I mentioned, there were,
9	you know, two or three of our suggestions in the
10	November plan, so we take the collaborative
11	dialogue very seriously, and obviously you do too,
12	as evidenced in the November plan. Thank you.
13	CHAIRPERSON WEPRIN: Thank you,
14	Madam Speaker. We have a number of colleagues
15	that want to ask questions, so I'm not going to
16	prolong it other than one just generic question,
17	Mr. Page, and that is I know in the Mayor's
18	presentation a week or two ago, he put a menu of
19	potential taxes for the future. Can you give us
20	kind of a rundown of what potential taxes and
21	priority, if any, you might consider either in
22	this current fiscal year or in future fiscal
23	years, and how you would prioritize those
24	potential tax increases? Other than the property
25	tax?

1	COMMITTEE ON FINANCE 33
2	MARK PAGE: I think that we put
3	them there as a list, really as a to try to put
4	some reality in front of people as to what it
5	takes to gain revenue on the scale that our gaps
6	would require if you were going to go that way. I
7	think inevitably when you have problems of how
8	much resources to spend and how much you're
9	spending you try to balance the impact on the City
10	of spending less on services and charging more
11	fore them, which is basically raising taxes. And
12	how you balance those two going forward is a lot
13	of what government is about in the circumstances
14	that we're facing. I don't think we have any
15	particular priority implicit in that list as we
16	laid it out. It will look very familiar, because
17	those are primarily the taxes that we increased
18	the last time we were in a financial vise at the
19	beginning of this administration. And I don't
20	think that we perceive that as either the only
21	possibilities or necessarily the best ones. They
22	are not really rocket science as to where the
23	money is that you can get at with your tax
24	structure. And sales tax is a large base;
25	obviously income is another large base. There

1	COMMITTEE ON FINANCE 34
2	could be other things.
3	CHAIRPERSON WEPRIN: Is it accurate
4	to say that other than the property tax, any of
5	these potential tax increases would require Albany
6	approval?
7	MARK PAGE: Everything but property
8	tax requires Albany approval.
9	CHAIRPERSON WEPRIN: Okay. So I
10	assume at one point you'd have to have some kind
11	of plan to go to Albany, a legislative program,
12	which would have to basically ask for
13	authorization for specific items. Is that
14	accurate?
15	MARK PAGE: Yeah. As a practical
16	matter, in this iteration, which is technically
17	the first quarter modification to the financial
18	plan, we're not obliged to detail how to balance
19	through next year, fiscal year 10. January, which
20	is not very far away, we are required legally to
21	lay out in detail how we would propose to balance
22	through fiscal year 10. And I would imagine by
23	the January plan, we will actually need to have a
24	specific list of proposals which will add up to
25	the numbers we require. Whether at the end of the

1	COMMITTEE ON FINANCE 35
2	day those are the items that we get, you know,
3	time will reveal. But we will need a specific
4	proposal that balances by January.
5	CHAIRPERSON WEPRIN: I assume
6	you'll share those items with us prior to going to
7	Albany?
8	MARK PAGE: I'm sure.
9	CHAIRPERSON WEPRIN: Okay. Okay,
10	Council Member Lou Fidler.
11	COUNCIL MEMBER FIDLER: Thank you.
12	Good morning. Mr. Page, I don't know if you're
13	familiar with the old somewhat off color joke
14	about the three biggest lies? If you're not, I'm
15	sure Mr. Klein will tell you later. But taking
16	back the \$400 rebate just adds new meaning to the
17	first one, which is the check is in the mail. And
18	I just want to point out; I just want to make two
19	comments before I got to my questions about the
20	capital plan. This is just one of those out of
21	touch with reality moments that you guys have over
22	there from time to time. And I don't think you
23	realize how much people who are living hand to
24	mouth are expecting that check, that they've you
25	know, they expected it in October. They've put a

1	COMMITTEE ON FINANCE 36
2	bill aside for it. Maybe they're going to be
3	using it for their holiday spending. But taking
4	it away is the very antithesis of an economic
5	stimulus package. And it's an extraordinarily bad
6	idea and I think we here in the Council believe
7	you don't have the legal authority to do it
8	without coming here for our approval, and I doubt
9	you would get it. So send the checks out, because
10	people are waiting for them. The second, in the
11	panoply of the menu of taxes that we mentioned,
12	you didn't mention the one that I know you have
13	always expressed an openness to, but the Mayor has
14	not, which is the hotel tax, which a 1% increase
15	does not require Albany approval. That would be
16	the other tax that is within our discretion. And
17	at a time when hotels are 88% occupied in
18	Manhattan and the average hotel stay is \$300 a
19	night and a 1% increase would raise that to a
20	whopping \$302, to leave that \$100 million on the
21	table when you're asking us to reach into the
22	pockets of New Yorkers is incongruous and is
23	unacceptable. And I don't know when your
24	principal is going to have a change of heart on
25	that subject, but I would suggest that given our
1	COMMITTEE ON FINANCE 37
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2	dire financial straights, leaving \$100 million
3	that's payable mostly in Euros and Yen on the
4	table when you want us to raise property taxes is
5	not a good idea and not a good strategy, and it's
6	not something I'm likely to accept. During the
7	June budget hearings, we had a disagreement about
8	rolling the capital plan out from four to five
9	years. One of the rationales that you used at
10	that time was that there was enormous capital work
11	going on in the private sector and that was
12	driving up the cost of the instrumentalities of
13	capital projects. Is it fair to say, Mr. Page,
14	that the private sector has slowed down and that
15	the capital work and the capital projects and the
16	competition for the instrumentalities of capital
17	work has receded some and therefore that some of
18	the costs might be reduced?
19	MARK PAGE: I think that the
20	prospect for private work has come off some. And
21	I think that in some bidding for contracts, we're
22	actually seeing the benefit of it. In some of it,
23	it hasn't really come through yet. I think it's
24	our general expectation that we're probably going
25	to see some certainly diminution of cost increase

1	COMMITTEE ON FINANCE 38
2	at least, and hopefully some cost reduction as we
3	go further into whatever you want to characterize
4	the economic pattern we're in at the moment.
5	COUNCIL MEMBER FIDLER: So then
6	it's we would be passing on the opportunity to
7	press the capital budget plan forward at a time
8	when costs are at very least not rising as quickly
9	as they had been, because the private sector is
10	not as active as it had been. I think that's a
11	fair restatement of what you just said. Do you?
12	MARK PAGE: I think that the aspect
13	that it doesn't take into account is that
14	notwithstanding the fact that he costs may be
15	cheaper than the previous trend would have
16	indicated, you still have to pay for the work.
17	COUNCIL MEMBER FIDLER: Right and
18	now let me get to the other part of this. And by
19	reducing the capital plan by 20%, how many jobs
20	aren't we creating? How much revenue will we be
21	losing as a result of those jobs not being created
22	and the expenditure of that money? And contrast
23	that if you would with the savings that you're
24	projecting from not having to borrow the money to
25	do that 20% of the Capital Plan?

1	COMMITTEE ON FINANCE 39
2	MARK PAGE: I don't have those
3	numbers at hand. The fact of the matter is that I
4	don't believe we have reduced our overall capital
5	program over the next five years in this exercise.
6	And I think that the quantity of work that will in
7	fact get done under this program as compared to
8	the program that previously laid out is probably
9	not the 20% reduction that on the face of it you'd
10	expect. I mean if you look at the numbers on our
11	capital program and what we achieve of what we
12	authorize, there's a good deal of, I don't know,
13	elasticity, I guess, between those two numbers
14	when you look at it.
15	COUNCIL MEMBER FIDLER: I didn't
16	get that one at all.
17	MARK PAGE: Well, what I'm saying
18	is you can authorize
19	COUNCIL MEMBER FIDLER:
20	[Interposing] Well, you know I
21	MARK PAGE:I beg your pardon.
22	Let me try again.
23	COUNCIL MEMBER FIDLER: Okay, do
24	over.
25	MARK PAGE: If you authorize a

1	COMMITTEE ON FINANCE 40
2	capital plan for an agency of a billion dollars
3	and it manages to do \$500 million, the \$500
4	million is the only thing that effects employment
5	and money in the local economy. The part that
6	they don't manage to do in the year that it was
7	authorized does not effect employment and the
8	local economy.
9	COUNCIL MEMBER FIDLER: No, I
10	understand that. And I think most of the Council
11	Members or probably all of the Council Members
12	understand that the Capital Budget as passed does
13	not necessarily mean that every penny of that is
14	going to get spent, that you guys have absolute
15	control over what goes through the doors. And
16	sometimes, you know, a project that we'd like to
17	see move forward just isn't ready and it doesn't
18	happen and we all get that. But it sounds to me
19	like you're kind of saying, you know, well it's
20	not really a 20% cut, because we don't really
21	spend it. Is this a 20% cut or isn't it? I mean,
22	are you going to be authorizing 20% less at the
23	end of this fiscal year than was originally
24	anticipated, regardless of the size of the actual
25	capital budget?

1	COMMITTEE ON FINANCE 41
2	MARK PAGE: We published our
3	commitment plan for the financial plan period
4	along with this document. And those are the
5	numbers that we're proposing to authorize.
6	COUNCIL MEMBER FIDLER: So it's 20%
7	less. Is that correct? It's 20% less in this
8	coming year.
9	MARK PAGE: It's 20% less than
10	what? We also roll a lot of unachieved
11	authorization from last year. I mean the numbers
12	are
13	COUNCIL MEMBER FIDLER:
14	[Interposing] But you do that every year, right?
15	MARK PAGE: Yes.
16	COUNCIL MEMBER FIDLER: So it's 20%
17	less. I mean I don't want to do one of these, it
18	depends on what the definition of is, is. It's
19	20% less. And so I think the question I asked you
20	is entirely germane and extremely important, which
21	is, if we're going to spend 20% less, how many
22	jobs aren't we creating? How much revenue are we
23	losing and is that a net plus or a net minus in
24	the overall City economic scheme when you compare
25	it to the amount of debt service we're saving?

1	COMMITTEE ON FINANCE 42
2	Because in fact, if the equation works out that
3	we're losing revenue because we're not creating
4	jobs and we're not providing the infrastructure
5	that we need to be doing, then it makes even less
6	sense than I think it makes. I think it makes no
7	sense to be cutting the capital plan in a time of
8	economic stress. This is exactly the time we
9	should be stepping it up, when the private sector
10	is retreating, then we should be doing the capital
11	plans that are creating good union jobs and
12	creating the revenue. So I need to know the
13	answer to that question. And if you don't have
14	the numbers, one of these great people here must.
15	MARK PAGE: I don't believe that
16	actually this is a sort of infinite profit making
17	machine. I think in fact it costs you more than
18	you get back in benefit and certainly than you get
19	back in tax revenue. And if you look at New York
20	City's fiscal outlook at the moment and the growth
21	in the difference between what we're spending and
22	what we expect realistically to take in, our
23	deficit increases as you go out. And one of the
24	things that is within our control to address that
25	problem, which continues into the future is to

1	COMMITTEE ON FINANCE 43
2	borrow less now. Inevitably when you borrow
3	money, you are obliged to pay it back. And the
4	more you borrow, the more you have to pay back and
5	the more stress that puts on your operating
6	balance over time.
7	COUNCIL MEMBER FELDER: You know I-
8	_
9	CHAIRPERSON WEPRIN: [Interposing]
10	Council Member, we have nine more members that
11	want to ask questions. So if you could kind of
12	limit it.
13	COUNCIL MEMBER FELDER: It's just
14	this is the sum up. I am sorry if the question
15	irritates you, Mr. Page. But not having the
16	answer and having to kind of like take it on fait
17	that that's how the equation works irritates me.
18	And I think that it is something that we ought to
19	know as we plan. And I don't think anyone sitting
20	at this table doesn't get the idea that money
21	doesn't grow on trees, and that when we spend
22	money it's coming out of the pocket of the people
23	that we represent. But when we try to make
24	intelligent decisions about how we move forward in
25	the City of New York, it's answers to questions

1	COMMITTEE ON FINANCE 44
2	like that, that this Committee deserves to have.
3	MARK PAGE: I've given you an
4	answer, which I am certain, is true in its basic
5	thrust. And I guess that we could spend more time
6	and energy on exactly quantifying why my basic
7	answer is true.
8	CHAIRPERSON WEPRIN: Okay. We have
9	nine more people that have to ask questions. We
10	want to limit our questions to questions and
11	responses to responses and try to avoid
12	argumentative dialogue. Let me just introduce a
13	couple of colleagues that have joined us. We have
14	Council Member Vincent Gentile, from Brooklyn;
15	Council Member Bill de Blasio, from Brooklyn;
16	Council Member Oliver Koppell, from the Bronx.
17	The next questioner is Council Member Letitia
18	James.
19	COUNCIL MEMBER JAMES: Thank you.
20	Mr. Page, is there a hiring freeze in effect?
21	MARK PAGE: No, not per se, but
22	we're certainly reviewing hirings with some care
23	to see that agencies can actually meet their
24	spending constraints.
25	COUNCIL MEMBER JAMES: Thank you.

1	COMMITTEE ON FINANCE 45
2	MARK PAGE: And personnel is a big
3	element in that.
4	COUNCIL MEMBER JAMES: Is there an
5	overtime cap in place, particularly for agencies
6	FDNY, NYPD and DOC?
7	MARK PAGE: Overtime is obviously a
8	cost of operation, in those agencies, that we
9	watch along with headcount and other expenditures.
10	COUNCIL MEMBER JAMES: So the
11	answer is no. The retirement health trust fund
12	that you plan on drawing down on, what's the
13	amount that you plan on drawing down on and over
14	what period of time?
15	MARK PAGE: The amount that is
16	proposed in this financial plan modification is
17	over the period of the plan through 2012, a little
18	over a billion dollars.
19	COUNCIL MEMBER JAMES: Is it
20	possible that you can borrow a greater amount from
21	that fund?
22	MARK PAGE: I mean, you could take
23	more money out of it; you could take less money
24	out of it.
25	COUNCIL MEMBER JAMES: Thank you.

1	COMMITTEE ON FINANCE 46
2	Do you anticipate borrowing from the municipal
3	bond financing to address education needs in the
4	City of New York? Do you plan on asking the State
5	Legislature for financing from MEC?
6	MARK PAGE: The State contributes
7	about half the cost of our education capital
8	program.
9	COUNCIL MEMBER JAMES: Do you
10	anticipate asking for a greater amount from
11	municipal bond financing?
12	MARK PAGE: If you're talking about
13	the capital program, which would normally be the
14	municipal bond financing, I doubt that it's going
15	to increase. I don't think it's realistic to
16	expect greater education aid from the State of New
17	York to the City of New York in the next few
18	years.
19	COUNCIL MEMBER JAMES: How about
20	from the Transitional Financing Authority, which
21	addresses the capital budget of the Department of
22	Education? Do you anticipate a greater amount
23	from that fund? Yes or no.
24	MARK PAGE: I don't know what
25	you're saying, greater than. So that I'm unable

1	COMMITTEE ON FINANCE 47
2	to answer that question yes or no, unfortunately.
3	COUNCIL MEMBER JAMES: Do you
4	anticipate any one shots in the November plan such
5	as the selling off of a prison in Downtown
6	Brooklyn? I would think, right now it's my
7	understanding, that the Department of Corrections
8	plans on opening up that prison. It would be my
9	recommendation and I believe Council Member Yassky
10	that you would sell that building which would
11	results in some revenues to the City of New York.
12	Is that part of your discussion, since everything
13	is on the table?
14	MARK PAGE: I hear your suggestion.
15	COUNCIL MEMBER JAMES: There's also
16	a building in my district, DEP, which I believe
17	could also be another one shot which would result
18	in more revenues, and you can consolidate services
19	in DEP. It takes up an entire block and
20	unfortunately is half-filled and is not well
21	maintained. And both of those buildings, the
22	Department of Corrections building in Downtown
23	Brooklyn as well as the building in my district
24	would result in at least, at least, I believe a
25	couple of hundred million dollars.

1	COMMITTEE ON FINANCE 48
2	MARK PAGE: I think it's worth
3	keeping in mind that we have services, Water and
4	Sewer is one of them, the Department of
5	Corrections is another, that as a practical
6	matter, I think are important to the people of New
7	York City and they require facilities in order to
8	produce the services.
9	COUNCIL MEMBER JAMES: It's your
10	proposal to delay a police class. I read recently
11	that you plan on; we are anticipating receiving
12	federal funds. Is that true?
13	MARK PAGE: Federal funds for what?
14	COUNCIL MEMBER JAMES: For
15	security, which would include, I would imagine,
16	police. Is that true? Do you anticipate federal
17	funds? 911 funds. I unfortunately don't know the
18	correct title.
19	MARK PAGE: I'm not familiar with
20	what you're speaking about. We do anticipate
21	considerable federal funds. That's a part of the
22	sort of revenue side of the budget we put
23	together.
24	COUNCIL MEMBER JAMES: So those
25	considerable funds do they include any funds for

1	COMMITTEE ON FINANCE 49
2	police and for security in the City of New York?
3	MARK PAGE: They may well. I mean
4	there's one
5	[Pause]
6	MARK PAGE: Yeah, but UN security.
7	I mean there is a marginal amount of money that we
8	squabble with the Feds over having to do with the
9	costs of security for the UN and people associated
10	with the UN, which is what comes to mind at this
11	moment.
12	COUNCIL MEMBER JAMES: Can any of
13	those funds be used to pay for the police class
14	that you want to delay hiring?
15	MARK PAGE: Whatever funds we
16	realistically expect to achieve from that source
17	are spent in our budget proposal.
18	COUNCIL MEMBER JAMES: You also,
19	according to you anticipate hiring a significant
20	number of traffic agents. I would propose that
21	you not hire all of those agents. I believe that
22	it's 200 and some odd agents, and that in fact you
23	do not delay the next police class. Is that
24	something that you would consider?
25	MARK PAGE: It would not hiring

1	COMMITTEE ON FINANCE 50
2	the traffic agents, would be a net cost to us,
3	because that particular proposal is to enforce
4	restrictions on stopping in intersections. And we
5	actually, that proposal is a net gain.
6	COUNCIL MEMBER JAMES: Could NYPD
7	perform that same service?
8	MARK PAGE: Yes, with these traffic
9	agents.
10	COUNCIL MEMBER JAMES: With theses
11	traffic agents and not without them?
12	MARK PAGE: Correct.
13	COUNCIL MEMBER JAMES: Lastly, but
14	not least, I'm opposed to the 200 layoffs that you
15	are proposing for NYCHA. NYCHA has already laid
16	off 38 of their workers, and in addition you plan
17	on closing at least 18 centers to the most
18	vulnerable of New York City residents. I've not
19	taken a position with regards to your \$400 rebate,
20	because it does not inure to the benefit of
21	renters in the City of New York. And a
22	significant number of my constituents have
23	indicated to me that they will forego a \$400
24	rebate and or a reduction, if in fact it results
25	in the delay of police recruits, the delay of any

1	COMMITTEE ON FINANCE 51
2	layoffs, the delay of any social services and the
3	closure of dental clinics, particularly for
4	children in need. And so, I have not taken a
5	position on the \$400 rebate, and question whether
6	or not but I do understand and share the
7	concerns of Council Member Fidler as to its
8	legality. But nonetheless, if it will keep our
9	City streets safe and not result in any layoffs of
10	any workers, then I am prepared to forego a \$400
11	rebate at this time, or reduce it significantly
12	for the homeowners in the City of New York. And
13	last but not least
14	CHAIRPERSON WEPRIN: [Interposing]
15	I thought that was the last one.
16	COUNCIL MEMBER JAMES: No, there's
17	one more. A woman has a right to change her mind.
18	[Laughter]
19	COUNCIL MEMBER JAMES: Have you
20	considered a fee for residential parking permits
21	in the City of New York? That would generate
22	revenue in the City of New York. In Downtown
23	Brooklyn, there is a need for residential parking
24	permits, and if you would set up a fee structure
25	for residential parking permits, it would result

1	COMMITTEE ON FINANCE 52
2	in quite a significant amount of revenue in the
3	City of New York. And I would urge you to put
4	that on the table as well. We have talked about
5	it as a result of congestion pricing. It was
6	promised. It was taken off the table.
7	Residential parking permits is something that you
8	should consider as a revenue generator. Thank
9	you, Mr. Chair.
10	CHAIRPERSON WEPRIN: Okay. Thank
11	you. We've been joined by Council Member Melissa
12	Mark-Viverito. The next questioner is Council
13	Member John Liu.
14	COUNCIL MEMBER LIU: Thank you very
15	much, Mr. Chairman. And Mr. Page, thanks for
16	joining us. I don't envy the seat that you're in
17	right now. I think the best way to get through it
18	is just to be as forthright and simple with your
19	answers as possible. Council Member James alluded
20	to the healthcare trust fund, which the Mayor and
21	you, with great fanfare, had made advanced
22	deposits in to, even though it wasn't necessarily
23	required by law or by any other regulation. You
24	chose to do it because you felt it was in the best
25	interests of long-term health of the City. Now

1	COMMITTEE ON FINANCE 53
2	you propose to take a billion dollars out. Are
3	you sure you can even do that?
4	MARK PAGE: Yes.
5	COUNCIL MEMBER LIU: So wouldn't
6	that it almost suggests that, you know, for a
7	long time we had in this City talked about setting
8	up a budget stabilization account. And we just
9	could never do it, because it wasn't legal. You
10	had to spend the money in the fiscal year. You
11	could pre-pay the next fiscal year, but you could
12	never actually set up a long-term budget
13	stabilization account. So, have you now figured
14	out a way to get around that prohibition by using
15	this long-term retiree health fund to go in and
16	out, to park money temporarily, to take it out
17	later on? That in itself has become a budget
18	stabilization account.
19	MARK PAGE: Yes.
20	COUNCIL MEMBER LIU: So you're okay
21	with that?
22	MARK PAGE: Yes.
23	COUNCIL MEMBER LIU: All right.
24	Well I congratulate you for finally getting to the
25	answer to this puzzle that we've long been looking

1	COMMITTEE ON FINANCE 54
2	for. Has anybody in Albany said anything about
3	that? No.
4	MARK PAGE: I don't think this is
5	their concern.
6	COUNCIL MEMBER LIU: Okay, well
7	good. Well congratulations on figuring that out.
8	I hope it stands up. My last question, my second
9	and last question, I think it's pretty quick
10	question. We just went through this very
11	difficulty battle on the Willets Point
12	redevelopment. \$409 million of capital money had
13	been budgeted for that. Are we on budget?
14	MARK PAGE: As far as I know.
15	You're probably more familiar with the details of
16	the Willets Point deal than I am.
17	COUNCIL MEMBER LIU: Well you're
18	the wait a second, you're the budget director.
19	I think that people don't make expenditures unless
20	they get an okay from OMB. Or are you saying that
21	they went ahead and made the deals without even
22	consulting you?
23	MARK PAGE: It was certainly
24	discussed between us.
25	COUNCIL MEMBER LIU: So are we on

1	COMMITTEE ON FINANCE 55
2	budget or not?
3	MARK PAGE: As far as I know.
4	COUNCIL MEMBER LIU: \$409 million.
5	As far as you know. Okay. Well we'll keep that
6	on the record. We'll revisit it in a couple of
7	months. Thank you. Thank you, Mr. Chairman.
8	CHAIRPERSON WEPRIN: Thank you,
9	Council Member. Council Member Oddo?
10	COUNCIL MEMBER ODDO: Mr. Page, is
11	it true that you received the key to the
12	healthcare trust fund lock box from Al Gore? I
13	stepped on my own joke. Never mind. Yeah, the
14	delivery. It was all in the delivery. I was
15	thinking about that one for a while. Mr. Page, is
16	it accurate to say that there is language in the
17	State law that enabled the City to issue the \$400
18	rebates that essentially says, if you raise
19	property taxes in excess of the value of the
20	rebate itself, you actually have to reduce the
21	rebate proportionally? And if I count the numbers
22	correctly, you're planning to raise \$600 or \$700
23	million dollars, which is three times the value of
24	the rebate, and by my read of it, which could be
25	wrong, before you even come to the Council for our

1	COMMITTEE ON FINANCE 56
2	approval, which you need, you would have to reach
3	out to the folks back in Albany? Is that
4	accurate, or is that a misread of the law.
5	MARK PAGE: For New York City's
6	ability to pay the rebate in this fiscal year,
7	Fiscal Year 09, that authority derives from the
8	property tax levied by the City in Fiscal Year 08.
9	So, we're good for 09.
10	COUNCIL MEMBER ODDO: Okay. So
11	starting for the budget we pass in June, you would
12	have to go
13	MARK PAGE: [Interposing] It's
14	literally, it's last year's property tax behavior.
15	That is '08, the year that ended June 30 last
16	summer. And we, as far as that statute is
17	concerned, we met its requirements in that period,
18	and that's what gives us the state authority to do
19	the rebate in this fiscal year.
20	COUNCIL MEMBER ODDO: Okay, fair
21	enough. According to the Wall Street Journal, the
22	Mayor's 2008 budget is nearly 50% larger than the
23	one he inherited from Mayor Giuliani in 2001. And
24	that's over the same period of time outpaces
25	inflation by around 21%. The one thing that has

1	COMMITTEE ON FINANCE 57
2	bothered me in the last two weeks is that I
3	haven't heard from anyone in the administration
4	look at this terrible economic situation as an
5	opportunity to finally try to get real genuine
6	structural balance in the City of New York. Is
7	there anyone in the administration, is there any
8	part of you, in the cockles of your heart, that
9	looks at this situation and says, finally, as bad
10	as it is all around us, this is an opportunity to
11	right size City government? The administration
12	loves the word sustainable. This type of growth
13	is not sustainable. So, is there anyone, can you
14	kind of give us a chance to peer into the inner
15	sanctum on the other side of the hall, is there
16	anyone saying that this is an opportunity for us
17	to change fundamentally City government, so that
18	we can finally get fiscal integrity and not wait
19	for Wall Street to gin back up again and mask the
20	underlying problem, because Wall Street might not
21	do that for the foreseeable future?
22	MARK PAGE: Well, you know,
23	resources go up and down and people's appetite for
24	services probably just goes up as a practical
25	matter. I think there is I agree with you that

1	COMMITTEE ON FINANCE 58
2	looking at how City agencies spend money is
3	important to do, because there needs to be some
4	sort of counter pressure on looking at, you know,
5	if you're meeting this new priority, what are you
6	doing to stop spending on the old one? And it's
7	more trouble usually to stop, than just to
8	continue. And we have had pretty continuous PEG
9	programs, even when the economy was doing very
10	well, to achieve that. Certainly when you're in a
11	circumstance as we now are, where resources are
12	dwindling and you're looking at budget gaps, where
13	we press very hard every time we do one of these
14	PEG programs. We are trying very hard to identify
15	where we're spending money where we don't have to
16	and people won't care. And there is some merit in
17	that. Whether it can get you in itself to balance
18	within the resources that are currently available
19	to you at a cost in services that you're willing
20	to sustain, I mean that's really what we're
21	discussing and will be discussing.
22	COUNCIL MEMBER ODDO: With that
23	said though, Mr. Page, within all of those PEG
24	programs and all those efforts, the fact of the
25	matter is, the spending of the City of New York

1	COMMITTEE ON FINANCE 59
2	has grown under this administration. And I don't
3	want to get into the myth of the uncontrollables,
4	because that's a discussion that, you know, could
5	take all day. But I know you don't do politics,
6	but do you know who Henry Hopkins was?
7	MARK PAGE: No.
8	COUNCIL MEMBER ODDO: Henry Hopkins
9	was an aide to FDR who once allegedly bragged, we
10	shall tax and tax, spend and spend and elect and
11	elect. And unfortunately that's the sense I get
12	from the administration. I mean past this
13	prologue, we saw it after the 9/11 situation with
14	the property tax. I don't see this concerted
15	effort to right size. I just don't. And I think
16	if there ever were an opportunity, if there ever
17	were a Mayor who isn't beholden to the special
18	interests and all the stuff I heard to rationalize
19	what happened on this floor just a few weeks ago,
20	this is the time to do it. These are the
21	circumstances to do it, and I just don't hear that
22	from the administration. And I know that's
23	painful and I know that takes sacrifice, and I
24	know that means a lot of us in this institution
25	will scream bloody murder. But if it was ever

1	COMMITTEE ON FINANCE 60
2	going to happen, this is the day. And I'm just
3	frustrated by not hearing more of that. And I
4	apologize for the rant, Mr. Chairman.
5	CHAIRPERSON WEPRIN: Thank you,
6	Council Member. By the way, Mr. Page's response
7	to Council Member Oddo's question about the rebate
8	is exactly the reason why it's outrageous to
9	revoke retroactively the rebate, because this was
10	something in '08 which was signed, sealed, and
11	delivered. And by Mr. Page's own testimony, that
12	was money that was paid back in, in '08 in part of
13	the '08 budget when we certainly had a huge
14	surplus. So that just reiterates the
15	outrageousness of a revocation retroactively.
16	Next questioner is Council Member Comrie.
17	MARK PAGE: Could I have just a
18	moment to respond to that point?
19	CHAIRPERSON WEPRIN: Sure.
20	MARK PAGE: That element in the
21	rebate authorization was achieved by property
22	owners not owners of property that wasn't class
23	1 basically or wasn't the kind that gets the
24	rebate.
25	CHAIRPERSON WEPRIN: But class 1

1	COMMITTEE ON FINANCE 61
2	was included as well, weren't they?
3	MARK PAGE: They wanted to make
4	sure that if their taxes went up, people wouldn't
5	receive the benefit of the rebate. So that it's
6	not the taxes that we collected in'08 that give us
7	the legal authority to make the rebate. It's the
8	taxes we did not collect in '08 that give us the
9	authority to pay the rebate this year.
10	CHAIRPERSON WEPRIN: But class 1 is
11	still part of that tax base. Is that a yes?
12	MARK PAGE: Yeah.
13	CHAIRPERSON WEPRIN: Okay. Council
14	Member Comrie.
15	COUNCIL MEMBER COMRIE: Thank you.
16	Good morning. I want to thank the Council Staff
17	for putting together all of the background and
18	details and revenue forecast that we have today to
19	bring to you. And I want to follow up on two
20	items, number one, just to continue to talk about
21	the rebate that has been planned and promised to
22	my constituents that wherever I've gone in the
23	last month, people have been asking me where is my
24	check and when can I get my check, and I was
25	supposed to get my check in October. Isn't that

1	COMMITTEE ON FINANCE 62
2	\$400 that was rebated, wouldn't that create a sort
3	of City economic stimulus opportunity? And
4	weren't we expecting an economic stimulus to
5	happen as a result of that? And what were those
6	numbers? I don't have that in front of me. I
7	recall that \$256 million to go into the economy
8	just before the holiday season, expected to
9	generate a certain amount of money, and that was
10	one of the reasons why we did it.
11	MARK PAGE: I don't know that we
12	saw it as an economic stimulus, particularly. We
13	saw it as, you know, you put money the problem
14	with it is you're putting money in, but then what
15	are you going to do for the 250 million? The fact
16	of the matter is, either you're going to reduce
17	the size of the City's work force than it's
18	spending, so that you don't spend the 250 million
19	for government services. Or, you're going to
20	raise some other fee or tax to get the 250 back
21	out of the economy, because somehow we have to
22	balance New York City's fiscal operation. If the
23	only thing that was happening was you're sending a
24	check for \$400 to a bunch of people who live here,
25	I mean, fine. The problem here is that having

1	COMMITTEE ON FINANCE 63
2	spent the money for that, you have to replace the
3	250 million somehow, either by taking it back out
4	of either those taxpayers or some other taxpayer,
5	or not spending it in the local economy for
6	something else.
7	COUNCIL MEMBER COMRIE: But the
8	problem is that most of that money that will go
9	back into the local economy will in fact create an
10	economic stimulus, will go back to pay property
11	taxes or water bills or mortgage foreclosures,
12	will in fact buttress a lot of issues, especially
13	in my district, with the highest foreclosure rates
14	in the City, in South East Queens, will offset
15	people's opportunity to have one more day,
16	sometimes. And that's an important opportunity
17	that I don't think your office has considered
18	financially the negative impact of what that
19	withdrawal of those dollars would mean. And I
20	would supplant to say that we have plenty of other
21	ways to come up with \$256 million in savings to
22	offset the economic stimulus that would be
23	diminished as a result of that \$400. So as we're
24	here trying to come up with ideas, I think that we
25	need to redouble our efforts to be more creative

1	COMMITTEE ON FINANCE 64
2	about creating other opportunities to, as Council
3	Member Oddo said, to streamline our end of what
4	City agencies actually spend. There are
5	redundancies in agencies. There are many
6	opportunities, and I'm not going to go down the
7	list today, but you've heard some ideas already
8	from our members. And I hope that there's a real
9	discussion of a package that we can take to
10	Albany, frankly, so that we can do two things; if
11	there's an opportunity here, and I haven't heard
12	anyone else say it, that since we're the only
13	entity that has to fiscally balance our budget,
14	there should be an opportunity, if you're
15	expecting out year budget gaps, to increase our
16	gap so that we're not at zero anymore. Has anyone
17	started to put together as part of the Albany
18	response towards the deal with the Financial
19	Control Board an opportunity to increase our
20	budget, the amount that we can have in gap as
21	opposed to always being the only entity at zero so
22	that we could have a \$2 billion gap? Because one
23	of the things that we've been doing with the pre-
24	payment of monies is bridging a gap that we really
25	actually have. Is that part of our plan to

1	COMMITTEE ON FINANCE 65
2	jointly go to Albany and look at changing the
3	parameters of our gap with the Financial Control
4	Board before we consider it out of balance? I
5	know that's a lot, but I'm going to ask you to
6	cook it down.
7	MARK PAGE: I don't think that
8	specific provision is something that we had
9	thought of changing. I mean, the problem with
10	this outlook is that
11	COUNCIL MEMBER COMRIE:
12	[Interposing] But that
13	MARK PAGE: [Interposing] I'm
14	sorry. Just hang on for a second. The problem
15	with using rainy day funds, the problem with
16	running a deficit now, which we'll fix later, is
17	if we knew that a year from now or two years from
18	now, whenever, out economy was going to turn
19	around first of all that it was at the bottom
20	now, or if we knew where the bottom was and we
21	knew when it was going to turn around and that it
22	was going to come back up precipitously and that
23	we were going to have 15% revenue growth two years
24	from now and it was going to be totally reliable
25	going forward, then you can talk about measures

1	COMMITTEE ON FINANCE 66
2	you would take that would bridge the current down.
3	The problem is, without knowing where the other
4	side is, running a current deficit, emptying your
5	rainy day capacity, whatever it might be; on our
6	current forecast the gap the year after next is
7	even worse than next year. So, I mean, I guess a
8	past recession in New York City there was a lot of
9	discussion about bridges to nowhere. I mean you
10	can spend the money now to start the up ramp of
11	the bridge, but if you don't know where it's
12	landing, it doesn't work well. And if you run a
13	deficit today, you can't run a deficit
14	continuously for very long before you run out of
15	money.
16	COUNCIL MEMBER COMRIE: Right. But
17	we're not talking about permanent deficit
18	maintenance, because every forecast that Global
19	Finance, Global Insight, I think the group that
20	you use and we use also, both predict recovery and
21	the start of recovery by 2011. So if we start to
22	do a short-term, and I'm not talking about long-
23	term deficit financing, because that's what led to
24	the collapse in the 70s, I'm just talking about
25	short-term with a promise that the City will

1	COMMITTEE ON FINANCE 67
2	reduce its spending by a certain amount by that
3	time, by eliminating the redundancies, cleaning up
4	a lot of the over spending in agencies, cutting
5	back on overtime and everything else. I'm not
6	talking about making a clear mistake of doing a
7	deficit, I'm talking about just between now and
8	2011, looking at the projected deficits and asking
9	the Financial Control Board to zero that out while
10	we make promises to do our own spending reductions
11	and the other things that we need to do, but also,
12	I think creating an opportunity to do economic
13	stimulus by maintaining the one segment of our
14	economy that has been true to this city, and
15	that's the people that we promised the rebate to.
16	Because those are City residents that will
17	primarily spend the money in the City. Most of
18	them spending the money back to the Department of
19	Finance for property taxes, water bills, fees and
20	other fines that they will be getting, as we call
21	for the increase fines. I think we need to look
22	at this in a totality and not just look at one
23	specific item and say no, without making a full
24	effort to look at the entire package and look at
25	how we can use this as an opportunity for growth

1	COMMITTEE ON FINANCE 68
2	and economic stimulus for City residents.
3	MARK PAGE: From a budget
4	perspective, the rebate as far as I'm concerned is
5	about, I think it's \$256 million. And it seemed
6	to us in putting this proposal together that given
7	the other ways of not spending or raising that
8	money, this was a proposal that we should
9	seriously consider. If there are other ways of
10	getting to the same financial place that work,
11	we're obviously discussing the whole package at
12	this point, and I'm sure we'll continue to do
13	that. I would note that in our current forecast,
14	which has this gap of \$5 billion in fiscal year
15	11, we are in fact forecasting that the economy
16	will have turned around and that we will have, as
17	I recall, I don't know, 7% growth or something
18	like that on sensitive taxes, on economically
19	sensitive taxes coming back in between fiscal year
20	10 and 11. So we do match those forecasting
21	groups, it's 7.9% so, I guess it would round to 8,
22	come back
23	COUNCIL MEMBER COMRIE:
24	[Interposing] Which goes back to
25	MARK PAGE:in 11. But even with

1	COMMITTEE ON FINANCE 69
2	that we've got this \$5 billion problem sitting
3	there.
4	COUNCIL MEMBER COMRIE: Which goes
5	back to the idea of trying to get the Financial
6	Control Board and the State to temporarily
7	increase our gap so that we're not having to be at
8	zero unlike every other municipality.
9	MARK PAGE: The problem is, if you
10	run a gap for a year or two on a program such as I
11	think you're describing, generally you need to
12	basically run a surplus of an equal amount very
13	shortly thereafter to pay yourself back. And the
14	problem with our future as we see it is that
15	running a surplus is hard, because it means you're
16	taking more money out of people than you're giving
17	back in service.
18	COUNCIL MEMBER COMRIE: But we've
19	actually generated a surplus every year for the
20	last seven years. We've been
21	MARK PAGE: [Interposing] We have,
22	and we've carried it forward, and we're eating it.
23	COUNCIL MEMBER COMRIE: Right.
24	MARK PAGE: And it's good.
25	COUNCIL MEMBER COMRIE: Right. But

1	COMMITTEE ON FINANCE 70
2	I think that we should not be as pessimistic,
3	because every year for the last seven years we
4	have been able to generate some surplus that we've
5	been able to carry over or create the healthcare
6	trust fund and create the pension trust fund,
7	create the other I forget the other one that has
8	been created. So I can't afford to be as
9	pessimistic as you are, and I appreciate your
10	pessimism on behalf of protecting the City. But I
11	think that if we look at this issue of increasing
12	temporarily with a promise to cut City services
13	and spending by 15, by 20%, by reducing agency
14	size, we could get there. And I appreciate the
15	dialogue and I look forward to more of it. But I
16	think it's food for thought. Thank you very much.
17	CHAIRPERSON WEPRIN: Thank you,
18	Council Member. Council Member Peter Vallone, Jr.
19	COUNCIL MEMBER VALLONE: Thank you,
20	Mr. Chair. You know, as Council Member Comrie
21	said, not only did we promise this tax rebate last
22	budget, but six years ago we promise these same
23	homeowners, these same people paying that tax,
24	when we raised their tax rate over 18% that it
25	would be a temporary war time tax and that we

1	COMMITTEE ON FINANCE 71
2	would be returning that. And we need to honor
3	both of those promises. And I can't think of any
4	quicker way to hurt an economy than to raise taxes
5	and cut the police. And yet you've done both of
6	those things unilaterally. Now, this isn't Albany
7	where you do things in back rooms and make deals
8	like this. This is New York City. And this City
9	Council passed a budget with the rebates in it and
10	with 1,100 police in it. We expect that budget to
11	be honored and those things to happen. Now how
12	much do you foresee saving by cutting that police
13	class?
14	MARK PAGE: It's about \$80 million
15	on an annual basis.
16	COUNCIL MEMBER VALLONE: By cutting
17	just this annual class you're saving \$80 million?
18	MARK PAGE: It's less than that
19	this year. Next year when you carry through the
20	effect, I think it's about \$80 million.
21	COUNCIL MEMBER VALLONE: So you
22	plan on cutting the class every year?
23	MARK PAGE: We expect to maintain
24	academy classes in the future at 2,000; which I
25	think is about maintaining attrition as we go

1	COMMITTEE ON FINANCE 72
2	forward.
3	COUNCIL MEMBER VALLONE: That
4	wasn't the question. We've got two classes now.
5	We've got a class coming in in January and a class
6	coming in July.
7	MARK PAGE: Yes.
8	COUNCIL MEMBER VALLONE: And we all
9	agreed when that was put in that that was the best
10	way to stop huge losses in our Police when during
11	the year 2,000 at least attrite by replacing them
12	constantly. So are you saying now that you're not
13	just going to eliminate this January class, but
14	every January class?
15	MARK PAGE: No. I said we're
16	eliminating this January class. And our budget
17	outlook is that we would maintain subsequent
18	classes at 2,000.
19	COUNCIL MEMBER VALLONE: In each
20	class
21	MARK PAGE: [Interposing] Yes.
22	COUNCIL MEMBER VALLONE: Or over
23	the year?
24	MARK PAGE: No, each class.
25	COUNCIL MEMBER VALLONE: Okay, well
1	COMMITTEE ON FINANCE 73
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2	that still doesn't help because we're losing at
3	least 1,100 officers this January, who aren't
4	going to be able to replace the thousands who have
5	attrited since the last budget. And how much are
6	you saving this year? I've read in the papers \$14
7	million, but I know better than to believe what I
8	read. What do you say we're saving this year by
9	these early cuts?
10	MARK PAGE: 36.
11	COUNCIL MEMBER VALLONE: \$36
12	million this year?
13	MARK PAGE: Yes.
14	COUNCIL MEMBER VALLONE: Okay. A
15	little more than we would save if Albany
16	introduced a modest Tort reform. As Budget
17	Director, do you have any opinion on how crime
18	rate affects an economic forecast?
19	MARK PAGE: As Budget Director, I'm
20	not sure that's my expertise.
21	COUNCIL MEMBER VALLONE: Well, it
22	should be. It should be, because you can't hurt
23	economy any worse than by allowing crime to
24	increase again. And as Jimmy Oddo can tell you,
25	crime is going up this year in Staten Island.

1	COMMITTEE ON FINANCE 74
2	Murders are up citywide. Rapes are up; robberies
3	are up citywide. We've seen less of a decrease in
4	crime this year than any year that we've been in
5	office. And if you're going to take 1,100
6	officers off the street, it can only get worse,
7	and that will hurt our economy. You're cutting
8	you said before you're cutting now to save
9	problems later. But when you cut a police class,
10	you're causing problems, which won't be solved
11	later for a long, long time. Thank you, Mr.
12	Chair.
13	MARK PAGE: I don't think that your
14	point of view is shared by the Police Commissioner
15	or our expectation in terms of what we will be
16	able to do in maintaining the currently low
17	levels, comparatively levels of crime in the City.
18	COUNCIL MEMBER VALLONE: Wait.
19	Which part of my point of view is not shared by
20	the Police Commissioner?
21	MARK PAGE: I think he would always
22	like to have more resources.
23	COUNCIL MEMBER VALLONE:
24	Absolutely.
25	MARK PAGE: But I think that he is

1	COMMITTEE ON FINANCE 75
2	of the opinion that he will be able to maintain
3	successful and effective policing at this level.
4	COUNCIL MEMBER VALLONE: That's
5	what every one of your Commission is told and paid
6	to come in here and say. And he's been doing a
7	better job of that than most. However, you can't
8	talk to one police expert anywhere who will say he
9	can do a better job with less officers, including
10	Commissioner Kelly, who I think believes in
11	everything I just said, and I'll stand by that.
12	CHAIRPERSON WEPRIN: Thank you,
13	Council Member. Council Member David Yassky?
14	COUNCIL MEMBER YASSKY: Thank you.
15	Mr. Director, I just first, the frame for my
16	questions really is what Jimmy Oddo said. I
17	won't we have limited time so I won't repeat it
18	all. I think that his description of the overall
19	context in which we come to these set of choices
20	is exactly on point, so I just want to echo that.
21	The numbers he gave have also I talk about them
22	all the time. As you know, the City's operating
23	budget has gone up roughly 50%. That's you know,
24	nominal dollars, but let's say 20% after
25	inflation. Are New Yorkers getting 20% more

1	COMMITTEE ON FINANCE 76
2	government than they were six years ago?
3	MARK PAGE: That money is being
4	spent in a number of places. I mean some of it is
5	being spent in the cost of retirement benefits,
6	things of that kind. There have been increases in
7	labor costs. There have been increases in energy.
8	I mean oil has obviously gone up and down.
9	COUNCIL MEMBER YASSKY: So I guess
10	the inflation is not the right measure?
11	MARK PAGE: I think that these
12	budgets have been negotiated with some intensity
13	between the administration and this body. And I
14	think that the spending that has been authorized
15	other than amounts for benefits, debt service and
16	so forth, which are not immediately controllable
17	by us. The reason the money has been there is
18	because people have wanted it.
19	COUNCIL MEMBER YASSKY: Okay. I
20	don't want to be impolite, but I don't want to,
21	you know, abuse the Chairman's grant of time. I
22	don't think that my constituents feel that they're
23	getting 20% more government. You're saying, I
24	guess, that that's due to what you call
25	uncontrollables. We'll get in a minute to whether

1	COMMITTEE ON FINANCE 77
2	debt service, which you list as uncontrollable, is
3	uncontrollable. Obviously you can control the
4	size of our capital spending each year, and that's
5	what results in the debt service that we pay in
6	the following years. But I guess to me the frame
7	is, we're spending 20% more than we all did when
8	we came into office, myself included. I don't
9	think New Yorkers are getting 20% more. And then
10	here when I look at the choices you're making to
11	close the gap in this year's budget, you're
12	proposing to do that 70%, more than 70% with taxes
13	and revenue increases and less than 30% with
14	spending restraint. I think that mix is out of
15	line. And I will tell you I, personally, am very
16	reluctant to support a tax increase when it's in
17	the context of a plan that is 70% taxes, 30%
18	spending reduction. And my question, I guess, is
19	do you think that's the right mix of taxes and
20	spending reduction? I feel that the
21	administration is being too quick to reach for the
22	tax button.
23	MARK PAGE: I'm not sure exactly
24	how you're coming to those proportions. I don't
25	believe that

1	COMMITTEE ON FINANCE 78
2	COUNCIL MEMBER YASSKY:
3	[Interposing] Just using the numbers in here they
4	add up to, there are \$931 million in taxes and
5	revenue increases for this year, \$381 million in
6	spending cuts. The total is \$1 million, as you
7	know rather, \$1 billion 294 million in, you
8	know, total gap closing.
9	MARK PAGE: I would look at this
10	picture through 2010, because in fact that is the
11	fiscal period that we're planning for in this
12	document and I think we are faced with. And I
13	don't think the proportions are exactly what
14	you've just described. And as I said earlier,
15	there's a balance to be drawn and people tend to
16	be sensitive to reductions in spending, and they
17	are obviously sensitive to the taxes they pay.
18	COUNCIL MEMBER YASSKY: I'm sorry.
19	When you say the proportions aren't what I
20	describe, I'm sure you're not disputing the
21	numbers I'm talking about for 2009. You're
22	saying, no, look at it for 09 and 10 to together.
23	MARK PAGE: I am. Correct.
24	COUNCIL MEMBER YASSKY: Here's my
25	problem. We're going to be asked to vote for an

2 immediate tax increase this year. That's the	he vote
3 that I am looking towards as I ask this ques	stion.
4 And you're saying vote on this tax increase	right
5 now, for this year, and even though it's 70,	/30 in
6 this immediate period, don't worry, the sper	nding
7 cuts will come later. I am reluctant to do	that,
8 and that's why I ask what you think is the m	right
9 mix for this year.	
10 MARK PAGE: The proposal that	z we're
11 making is what we think is the right mix. A	And
12 obviously this is a subject of discussion.	But
13 your premise that the world ends on June 30t	th,
14 2009, I don't think is realistic. And I the	ink
15 that to look forward beyond midnight June 30	0 in
16 terms of our fiscal planning is something th	hat
17 responsibly we're obliged to do.	
18 COUNCIL MEMBER YASSKY: Agree	ed.
19 And by the way, to be clear, I think that yo	ou are
20 being prudent and I commend you in seeking t	to
21 increase the amount that we're rolling over	from
22 this year to next year compared to the budge	et we
23 adopted. I understand that's what you're do	oing
24 and I think that's exactly right, and I comm	mend
25 the administration. That came up at our bra	iefing

1	COMMITTEE ON FINANCE 80
2	sessions, and some people had questions about
3	that. I think you're exactly right to be doing
4	that. I'm saying that I think you have to lean
5	more on the spending side. So let me just ask, if
6	you're coming here saying we've cut, we've looked
7	everywhere we can for spending restraint; we did
8	that, we searched as rigorously as we could before
9	we reached for that tax button. Did you look at
10	the \$20 million reduction that the Speaker raised
11	in the, you know, better estimating of Capital
12	costs? Did you look at the Brooklyn House of
13	Detention, that's a capital expense, but it's \$450
14	million dollar capital expense. I wouldn't call
15	the debt service generated by that uncontrollable.
16	So, did you look at either of those two cuts?
17	MARK PAGE: We've certainly looked
18	at the Brooklyn House of Detention, and the
19	tradeoffs in terms of other facilities that you'd
20	be obliged to build if you don't use it as a
21	detention facility, and the long-term
22	functionality of the sort of criminal justice in
23	the City. I'm sure that's going to be an ongoing
24	discussion, but we have looked at it in some
25	detail. This question of how best to inform the

1	COMMITTEE ON FINANCE 81
2	capital decisions that we make
3	COUNCIL MEMBER YASSKY:
4	[Interposing] Okay, I'm sorry you know
5	MARK PAGE:maybe there's a
6	better way of doing it than the \$20 million.
7	That, I don't really have an argument one way or
8	another on that one at this moment.
9	COUNCIL MEMBER YASSKY: Let me just
10	ask this way, then. What were the five next
11	expense cuts that you rejected in favor of the
12	taxes?
13	MARK PAGE: I can't name five
14	expense cuts. As
15	COUNCIL MEMBER YASSKY:
16	[Interposing] Really? You didn't look at any
17	expense cuts beyond what you've proposed here?
18	MARK PAGE: Of course we looked at
19	expense cuts beyond what we're proposing. We
20	looked at probably hundreds of expense cuts beyond
21	what we're proposing. I
22	COUNCIL MEMBER YASSKY:
23	[Interposing] What were the five kind of most
24	promising
25	MARK PAGE: [Interposing] I have no

I

1	COMMITTEE ON FINANCE 82
2	idea what the five specific ones were. As you may
3	have noticed, if you look at the agency program,
4	it goes on in considerable detail in terms of
5	COUNCIL MEMBER YASSKY:
б	[Interposing] I know. But I'm asking about the
7	taxes/spending mix. And if you're defending this
8	taxes/spending mix, you have to say, no, here are
9	the next round of spending cuts that we avoid with
10	this large tax increase. And I'm asking you to
11	defend that. And I
12	MARK PAGE: [Interposing] I am
13	balancing the spending reductions that we have
14	laid out at this moment and the opportunity to
15	impose a tax increase which in any case in this
16	financial plan is there for the period of time
17	beginning July 1st, 2009. I don't believe that we
18	have finished with the cutting process either this
19	year or next. As we pointed out in this proposal,
20	on the face of this proposal, we're a \$1.3 short
21	and in our sort of layout of what the options and
22	possibilities were, we believe that it is some mix
23	of additional cuts and possibly revenue increases.
24	Since the time of this proposal, we've lost over
25	this two-year period something over \$500 million

1	COMMITTEE ON FINANCE 83
2	State Budget's proposal of local education aid. I
3	would expect we're going to lose a lot more than
4	that by the time the dust settles on the State
5	side. And we have Medicaid problems as well.
6	Those are all cuts in money available in New York
7	City to pay for services in New York City. I mean
8	whether we pay for them directly or whether the
9	state pays for them. The sort of impact on us is
10	similar.
11	COUNCIL MEMBER YASSKY: Okay. I'll
12	close with this. Look Mark, really there's nobody
13	in City government for whom I have more respect.
14	You are, I mean, you know this better than
15	anybody. You've been doing this very well, for a
16	long time, at a very high level of
17	professionalism. So I'm not asking my questions
18	with disrespect. But I do say before I vote for a
19	tax increase I'm going to need to see from the
20	administration, well, here's what we looked at and
21	rejected on the spending side. Because
22	MARK PAGE: [Interposing] Fine.
23	COUNCIL MEMBER YASSKY: And just
24	MARK PAGE: [Interposing] I get the
25	point.

1	COMMITTEE ON FINANCE 84
2	COUNCIL MEMBER YASSKY: And I don't
3	want to pick on nomenclature, but when you
4	referred to it as an opportunity to raise taxes,
5	no. Raising taxes should be a last resort. And
6	opportunity suggests to me just a different
7	mindset that I would ask you to adjust. And on
8	the Capital side, I can answer Lou Fidler's
9	question, and I think it's illuminating here,
10	you've presented us a 20% reduction in the capital
11	budget. As I calculated, and I'm sure the numbers
12	are correct, you know, the commitment plan, you
13	answered his question by saying; we've given you
14	the commitment plan. The commitment plan for the
15	next three years, which is in my experience what
16	might possibly really get spent as opposed to four
17	and five years out, you've gone from \$34.8 billion
18	total over the three years to \$33.3 billion.
19	That's a reduction of about 4%. Now that should
20	cheer Lou Fidler, because if he doesn't want to
21	see a 20% reduction. But it should give some
22	pause to people hearing your testimony because you
23	say uncontrollables. Well, debt service is not an
24	uncontrollable. It is very much a controllable.
25	And you're reducing it by 4%, not 20% in the

1	COMMITTEE ON FINANCE 85
2	period that's going to affect us.
3	MARK PAGE: I would be happy to
4	take you through the logic behind that 20% and how
5	we get to it. And there are ups and downs with it
6	and it deals with '08 and the roll from '08 to
7	'09. And I agree with you, I would rather; I mean
8	quite honestly the capital plan commitment plan is
9	as we published it. And that's where we stand at
10	this moment. I mean, can New York City afford the
11	level of capital spending that we have lined out
12	in this plan on a sustained basis? I think that's
13	among the questions that we're going to be faced
14	with in the next months and year or two.
15	COUNCIL MEMBER YASSKY: Thank you,
16	Mr. Chair.
17	CHAIRPERSON WEPRIN: Thank you,
18	Council Member. Council Member Helen Sears?
19	COUNCIL MEMBER SEARS: Thank you,
20	Mr. Chairman. Good morning, Mr. Page. I have
21	just one question and I think it's short. For
22	those companies that have pre-paid the City their
23	taxes and whatever else, I know that some of them
24	are beginning to ask for their money back. It's
25	very difficult to project how many companies are

1	COMMITTEE ON FINANCE 86
2	really going to be asking you that in the next few
3	months. But in the dynamics of the budget that
4	we're talking about, has any of that been
5	projected, or is that going to be a huge bump on
6	the head when we face that?
7	MARK PAGE: The way tax refunds are
8	treated and the way New York City handles its tax
9	revenue recording, is that they're a reduction in
10	the current revenue for the tax. And our revenue
11	forecast that underlies this budget proposal and
12	just our operations in general takes into account
13	our expectation of, excuse me, rebates to
14	taxpayers, so that we are hopeful that we have
15	accounted for what we see as this overhang against
16	the actual collections that we've experienced. I
17	mean, when we first put this together we were
18	looking at our actual collections through
19	September of this year, which looked fine in the
20	light of our last June forecast, which was a 12%
21	drop year over year on all the taxes except the
22	property taxes. Our October collections dropped
23	significantly, partly because there were
24	substantial rebates paid in October. The next
25	really significant period in tax payments is

1	COMMITTEE ON FINANCE 87
2	through December. I'm extremely interested to see
3	what the numbers look like the first week or so in
4	January.
5	COUNCIL MEMBER SEARS: So are we,
б	because that number could be very large. I
7	understand that some of those investment firms
8	that have been asking for it back are very
9	substantial, several hundred million dollars. So
10	if we were to compound that by all those companies
11	that have prepaid, we're in far greater stress
12	than what we're talking about.
13	MARK PAGE: That's possible.
14	COUNCIL MEMBER SEARS: So how will
15	we know what is happening, since we are dealing
16	with a budget and have to do all this and vote on
17	it by June 30th, which is what we have to do
18	MARK PAGE: Well, I mean the next
19	picture you're going to get is in January when we
20	do the preliminary budget, which will be a further
21	revision of this.
22	COUNCIL MEMBER SEARS: Which means
23	that for the 2010 that could be added to what the
24	deficit would be for us.
25	MARK PAGE: It might.

1	COMMITTEE ON FINANCE 88
2	COUNCIL MEMBER SEARS: If we
3	weren't. Yes. Which could be very substantial.
4	MARK PAGE: I think that I'm very
5	uncertain about the tax forecast. You forecast
6	the future by your experience of the past. And
7	what's going on this fall is different from most
8	things we've experienced. And I think that the
9	structural problem that the state is facing with
10	its forecast deficit in the next year and a half
11	is something that inevitably is going to float
12	through to us and I don't know the scope of that.
13	COUNCIL MEMBER SEARS: Thank you
14	very much. Thank you Mr. Chair.
15	MARK PAGE: Thank you.
16	COUNCIL MEMBER SEARS: And Council
17	Member Martinez, he let me go before.
18	CHAIRPERSON WEPRIN: Council Member
19	Martinez.
20	COUNCIL MEMBER MARTINEZ: Thank
21	you, Mr. Chair. Mr. Page, how many New Yorkers
22	receive the tax rebate?
23	MARK PAGE: One second. Something
24	in the neighborhood of 600,000.
25	COUNCIL MEMBER MARTINEZ: 600,000.

1	COMMITTEE ON FINANCE 89
2	And we're a city of about 8.5?
3	MARK PAGE: Yes.
4	COUNCIL MEMBER MARTINEZ: Do you
5	have a breakdown by borough?
6	MARK PAGE: Not in my head, but I
7	can get it for you, I think.
8	COUNCIL MEMBER MARTINEZ: The
9	reason I bring this up is there's been heated
10	debate among my colleagues, the not issuing the
11	tax rebate based on the fiscal situation that
12	we're facing. And I would say I represent a
13	district that I believe receives, I would daresay
14	none or very little. And I also am part of a
15	borough that receives the fewest rebates, which is
16	Manhattan. And when discussing the tax rebate and
17	not issuing the check, and trying to make a
18	decision whether we continue to provide essential
19	services to our communities, that's a question I'm
20	faced with. And I would daresay that's part of
21	the tough decisions that we have to make with the
22	changes that we're facing. Budgetary changes that
23	we're facing. Having said that, I wanted to, if
24	you could give me the specific amount that we
25	would be saving with the Mayor's proposal of

1	COMMITTEE ON FINANCE 90
2	closing down or reducing, and you can give me the
3	right wording, is it closing down or reducing some
4	of our ladders within the Fire Department? And
5	how much saving does that represent? And have you
б	made already an analysis in terms of the safety
7	aspect of doing that? And do we know which
8	communities are losing their ladders?
9	MARK PAGE: They're not actually
10	losing exactly. The proposal is than in, I think
11	it's 5?
12	[Pause]
13	MARK PAGE: It would be a pilot in
14	five combined houses, that means they have an
15	engine and a ladder in the given house. And they
16	would be in commercial areas, where the incidence
17	of fire at night is much lower than during the
18	day. And we would propose to not man the ladder
19	in each of five combined houses. The engine would
20	continue to be manned. It would be night. It's
21	easier to get around at night. And you can trace
22	fire incidence by neighborhoods and, you know,
23	residential neighborhoods, the fire incidence, as
24	I recall, tends to be higher in the evening and
25	sort of tails off when people go to bed.

1	COMMITTEE ON FINANCE 91
2	Commercial areas the fire incidence tends to be
3	higher during the day, not so much in the evening,
4	there's less activity. And what we are proposing
5	is that we would reduce the manning in, as a
б	pilot, five combined houses at night. And the
7	form that takes is that you don't man one of the
8	pieces of equipment. You do man the other,
9	because you keep the house open.
10	COUNCIL MEMBER MARTINEZ: So.
11	MARK PAGE: The savings, I'm sorry,
12	is it's about \$5 million in 09 and about \$9
13	million in 10.
14	COUNCIL MEMBER MARTINEZ: That's on
15	top of the savings coming from the Fire Department
16	already with the closed firehouses that we've had
17	already.
18	MARK PAGE: That's built into the
19	base, yes.
20	COUNCIL MEMBER MARTINEZ: Now, see
21	that's all subject to debate and question.
22	Because I would say that we need the ladders
23	around during the nighttime. Because that's when,
24	particularly in an area where we have the high
25	rises or commercial areas, where we need these

1	COMMITTEE ON FINANCE 92
2	ladders. And you know, looking at the current
3	condition in terms of the strain that many of the
4	fire stations have in terms of doing more with
5	less and the additional services that they're out
6	there doing in terms of fire inspection and so
7	forth, I'm questioning whether this is a right
8	move in terms of looking for savings in the Fire
9	Department when they're strapped. And I'm sure
10	that we're going to have further debate about
11	this, but we have not heard yet from the Fire
12	Department or the administration in terms of what
13	areas, what communities are going to be impacted.
14	And looking at a comprehensive analysis that, you
15	know, already where we have firehouses closed,
16	like I would say 125th Street, which is a
17	commercial corridor, and we lost a fire station
18	there, how are we going to make up if we get to
19	lose a ladder there? And, you know, when we put
20	the safety of New Yorkers behind or second to
21	anything, I think that sets a bad precedent. And
22	the Fire Department consistently has been that
23	area where we look for savings. And not
24	considering the safety or the impact of that, I
25	think, is a big problem for us. The five cents

1	COMMITTEE ON FINANCE 93
2	fees on the plastic bags, does that require state
3	legislation?
4	MARK PAGE: Yes, I believe so.
5	COUNCIL MEMBER MARTINEZ: Is there
6	pending legislation in Albany?
7	MARK PAGE: No. It's not
8	introduced.
9	COUNCIL MEMBER MARTINEZ: Would the
10	Council need to send a home rule message for that?
11	MARK PAGE: That's a sort of arcane
12	subject with the state legislature, but it
13	wouldn't surprise me if they would require that.
14	COUNCIL MEMBER MARTINEZ: I would
15	tell you that I am against that, against we're
16	asking New Yorkers to go to the store, pay more
17	and come out with less. And already this Council
18	put together the Mayor put this out as sort of
19	the go green initiative. But it's evident that
20	it's not a go green, it's more of a revenue
21	generating tax and not a fee on New Yorkers. And,
22	you know, we have legislation already in the
23	Council that requires going along with the go
24	green, which is the plastic bag bins in the
25	supermarkets. Now we're saying we want to charge

1	COMMITTEE ON FINANCE 94
2	a five cents fee, which is really a tax, an
3	additional tax, on New Yorkers for the food that
4	they shop. And already New Yorkers are making a
5	hard decision whether they buy food or they pay
6	rent and for us to come up with an initiative
7	that, you know, put that decision harder. You
8	know, it just doesn't make sense to me that we're
9	asking New Yorkers again to pay more and come home
10	with less when they go shopping. And selling it
11	as a go green initiative is totally not the right
12	thing to do, or we're not seeing the truth about
13	the fact that we're just putting an additional tax
14	on New Yorkers. Is that right? It would be
15	considered a tax, not a fee.
16	MARK PAGE: I think that
17	technically, you know, it's a charge on the back.
18	And I think that technically in terms of legal
19	authority is a tax. The issue that it's trying to
20	get at is that New York City spends hundreds of
21	millions of dollars a year on the cost of
22	exporting the volume of garbage that we create.
23	And the, you know, I think most of us who live
24	here find that stuff we buy comes in a lot of
25	packaging of one kind or another. I mean you're

1	COMMITTEE ON FINANCE 95
2	constantly sort of fighting your way through the
3	package and stuffing your garbage pail with it,
4	and then the City has to carry it away. And I
5	think that we're searching for ways to address
6	that sort of garbage supply side. I would hope
7	that, you know, the cost of this would be minimal
8	and in a certain way, I'd hope that the revenue
9	did not in fact materialize because people found
10	that they could, as many parts of the world do,
11	carry their own shopping bag and then not need new
12	bags to carry home their purchases and add to the
13	garbage at the other end.
14	COUNCIL MEMBER MARTINEZ: I agree.
15	But you know, when looking to reduce the amount of
16	plastic bags, we worked with the Mayor in
17	establishing legislation that would require a bin
18	that people would recycle their plastic bags. We
19	have not given that the opportunity to work. So
20	now what we want to do is we want to charge New
21	Yorkers. It's not so much how we get materials or
22	food or so forth packaged in the City of New York,
23	but rather asking New Yorkers to pay all the time
24	to go to the market an additional five cents for
25	every plastic bag when they go shopping.

1	COMMITTEE ON FINANCE 96
2	MARK PAGE: You know, on this
3	recycling thing, if you're sufficiently organized
4	to have the empty bag and bring it back to the
5	store to recycle it, you can bring it back to the
6	store to have it refilled.
7	COUNCIL MEMBER MARTINEZ: But
8	you're going to be charged five cents in addition
9	to that.
10	MARK PAGE: No, you're not. I
11	think many of us probably despair of being
12	organized enough to bring the bag back to recycle,
13	although it's a goal to pursue.
14	COUNCIL MEMBER MARTINEZ: So if you
15	have the bin for the recyclable bags, as long as
16	you use these bags, you wouldn't pay the five
17	cents?
18	MARK PAGE: Well, as long as you
19	bring your own bag. It doesn't matter if you
20	bring back a plastic bag and get it refilled, more
21	power to you. That's exactly what you're looking
22	for.
23	COUNCIL MEMBER MARTINEZ: But in
24	essence, so why then go ahead and charge the fee?
25	MARK PAGE: I guess to give people

1	COMMITTEE ON FINANCE 97
2	an incentive to do just what we're talking about.
3	COUNCIL MEMBER MARTINEZ: I think
4	that's a bad incentive. You have to pay for it.
5	Well, let me just ask the final question on the
6	Department of Education, that additional \$76.9
7	million that you're looking to cut, is that also
8	in OTPS, or in what area exactly is the \$76.9 this
9	year and the \$129.2 next year? In what area are
10	those cuts going to be implemented? Because
11	you're specific in terms of the \$1.3 reduction in
12	OTPS spending. Then it goes into the \$79.9
13	million this year and \$129.2 next year. Is that
14	classroom cuts?
15	MARK PAGE: You know, discussions
16	with the Department of Ed, they are not cutting
17	teachers in classrooms. They are cutting some
18	central support that's available to schools for
19	training and maybe curriculum and things of that
20	kind that they would pay out of the school budget.
21	But at the level of this cut, they're not
22	actually, as they have described it to us and
23	we've negotiated over some period of time; they're
24	not actually cutting pedagogical employees in
25	classrooms. I think that they're pretty much at

1	COMMITTEE ON FINANCE 98
2	the ragged edge of what they can do without doing
3	that. I think that the current state proposal,
4	and we'll see how it goes through the state
5	legislature for another \$255 million out of the
6	Department of Ed this year, does, I think,
7	requires that they would be hitting classrooms.
8	COUNCIL MEMBER MARTINEZ: The state
9	would require it. We're not requiring it right
10	now.
11	MARK PAGE: I don't believe that we
12	are. We've done our very best not to. There may
13	be some marginal situations, but by and large I
14	think we have avoided hitting teaching staff in
15	classrooms.
16	COUNCIL MEMBER MARTINEZ: And does
17	that apply also to the capital of the Department
18	of Ed?
19	MARK PAGE: I'm not quite sure how
20	to answer your question. I mean, the immediate
21	reduction in the Department of Ed's capital this
22	year, I think made very little difference in terms
23	of the new space-building program that they're
24	pursuing. They were, in any case, held up because
25	of their siting problems for new school

1	COMMITTEE ON FINANCE 99
2	facilities. And I think that pretty well covered
3	their reduction target for this year in capital.
4	Going forward, I mean we're looking at another
5	five-year plan, and the question is what level you
6	finance their five-year plan at.
7	COUNCIL MEMBER MARTINEZ: Thank
8	you. Thank you, Mr. Chair.
9	CHAIRPERSON WEPRIN: Thank you,
10	Council Member. Council Member Gentile?
11	COUNCIL MEMBER GENTILE: Thank you,
12	Mr. Chair. You know, I'm very please to hear
13	Council Member James and some of my other
14	colleagues talking about the retiree health
15	benefits trust fund, which is something that I've
16	talked about as a shell game for many years now.
17	So Mr. Page, how much is currently in the retiree
18	health benefit trust fund?
19	MARK PAGE: I think that the
20	balance in it is about \$2.6 billion.
21	COUNCIL MEMBER GENTILE: \$2.6
22	billion.
23	MARK PAGE: Yes.
24	COUNCIL MEMBER GENTILE: And of
25	that \$2.6 billion have said that the Mayor is

1	COMMITTEE ON FINANCE 100
2	planning to draw down over a three-year period a
3	little bit over a billion. A four-year period?
4	MARK PAGE: Yeah.
5	COUNCIL MEMBER GENTILE: So over a
6	four-year period. So it's very incremental.
7	MARK PAGE: Well this year and the
8	next three years, yes.
9	COUNCIL MEMBER GENTILE: So it's
10	incremental of that \$2.6 billion that you would be
11	drawing down. So it would be possible then,
12	instead of if we drew down, and by drawing down
13	on that retiree health benefits trust fund,
14	instead of putting the money into the fund that
15	would otherwise go into the fund, spending that
16	money and drawing down from the fund to pay the
17	benefit trust, the retiree health benefit trust,
18	and using the money that would otherwise go into
19	that fund, we could then conceivably spend the
20	\$250 million that it would cost for the rebate
21	checks for our constituents to keep our promises
22	and to abide by the law. Conceivably that we
23	could do that.
24	MARK PAGE: Conceivably you could
25	do that.

1	COMMITTEE ON FINANCE 101
2	COUNCIL MEMBER GENTILE: Okay.
3	MARK PAGE: The fact is that, you
4	know, we set up that trust and it does work in the
5	way you describe, that you can effectively draw
6	down the balance and spend it for something else.
7	On the other hand, we now have I mean if you ask
8	an actuary what our retirement health benefit
9	liability is, I think it's, I can't remember this
10	year, it's like \$60 billion as compared to the
11	\$2.5. And it just does up. The purpose that
12	we're proposing to draw this balance down for in
13	this budget proposal is in fact for retirement
14	benefits. We're using it to offset some of the
15	cost to our operating budget of the loss in value
16	of the City's pension systems as a result of the
17	loss in value of the stock market. And that, you
18	know, we already pay a lot into our retirement
19	benefits, partly directly for health benefits,
20	partly into the pension systems. This is using
21	money we set aside for retirement benefits to pay
22	for retirement benefits, but actually to relieve
23	the operating budget of what's otherwise going to
24	be a serious hit in the next few years because of
25	the investment results.

1	COMMITTEE ON FINANCE 102
2	COUNCIL MEMBER GENTILE: Now I
3	don't think any of us are suggesting that we not
4	return to saving in the future in better times,
5	and I think we'll have time to do that. But the
6	fact is we have \$2.6 billion dollars in that fund
7	and we can otherwise draw down on the money that
8	would otherwise go into that fund for that fiscal
9	year. And that would not only allow for the
10	rebates, but I would think if we don't restore the
11	January police class, we'll be at the lowest
12	number of officers in the precinct at least since
13	I took office in 1997. And for \$36 million, it
14	would seem to me that drawing down on the money
15	that would otherwise go into the retiree health
16	trust fund would be a possibility, conceivably a
17	possibility. Right?
18	MARK PAGE: It's conceivably a
19	possibility. But keep in mind that you're running
20	the place and you're going to be running the
21	place, or somebody is going to be running the
22	place for the foreseeable future. And this year
23	we're already spending \$3.5 billion more than
24	we're taking in. Next year we're proposing to
25	spend \$4 billion more than we're taking in. And

1	COMMITTEE ON FINANCE 103
2	in 11 we have a gap of \$5 billion facing us. Does
3	it really make sense in this circumstance to add
4	in the excess in spending over resources now by
5	taking more money out of this reserve fund? When
6	you look at how that billion-dollar drawdown is
7	spaced, in '10 it's very small, comparatively.
8	It's \$82 million, I think. It goes up
9	considerably in '11 and '12. So we're planning to
10	use it to try to address those out year gaps as
11	opposed to further unbalance what we spend versus
12	what we take in now.
13	COUNCIL MEMBER GENTILE: I would
14	agree with you that it might not make sense, if
15	you adopt a doomsday scenario that times will not
16	get better. And if that's the case I don't
17	ascribe to that theory and I think we will have
18	time, we'll have better times. We'll have times
19	in the future where we can do that saving. Right
20	now we're in a crisis that we need to solve at
21	this point. And by the way, with the officers,
22	did I hear you say before that we are eliminating
23	the 1,000 officers? You use the word eliminate.
24	And that wasn't my understanding with the January
25	class; we were deferring it. Did you say

1	COMMITTEE ON FINANCE 104
2	eliminate the 1,000 officers?
3	MARK PAGE: If you mean by
4	eliminate we're laying them off, no we're not.
5	We're not doing a January class, which would be a
6	hire of, I don't know, a number of new officers.
7	And we would propose to resume hirings with the
8	July academy class.
9	COUNCIL MEMBER GENTILE: You know,
10	it's just a dangerous game to play when public
11	safety is compromised. I think Council Member
12	Martinez said that. Public safety is compromised,
13	crime goes up, you have less revenue coming in,
14	tourists don't come to the city, property values
15	go down, it's just a dangerous game to play when
16	we continue to cut and cut on the police force.
17	But, you know, we'll leave that for another day.
18	I had some other questions too.
19	CHAIRPERSON WEPRIN: Keep them
20	brief.
21	COUNCIL MEMBER GENTILE: Yes, I
22	will.
23	CHAIRPERSON WEPRIN: We still have
24	a number of questioners, and you've exceeded our
25	limit already.

1	COMMITTEE ON FINANCE 105
2	COUNCIL MEMBER GENTILE: I will.
3	Thank you, Mr. Chairman. In regard to revenue
4	proposals and fees, has the City given any
5	consideration or thought to raising fees, for
6	example, on installation permits for the
7	installation for the cellular phone, telephone
8	antennas?
9	MARK PAGE: I'm not familiar with
10	that one specifically. I mean in general, our
11	authorization to collect fees is based on what the
12	related service costs. And by and large we do
13	watch those two sides of the equation and try to
14	keep the fees in line with the costs. I will find
15	an answer for your specific question.
16	COUNCIL MEMBER GENTILE: Well, my
17	research has shown that places like White Plains
18	and New Rochelle actually charge thousands of
19	dollars to the cellular telephone companies per
20	permit that they issue for those cellular
21	antennas. We, in New York City, as far as I can
22	tell charge an average of \$300 for a DOB permit
23	for a cellular antenna. Now, you just look
24	anywhere in this City, particularly in the outer
25	boroughs, and you see those little caterpillar

1	COMMITTEE ON FINANCE 106
2	like antennas going up on the side of the
3	buildings, and you can just multiply that. The
4	telephone companies are making a tremendous amount
5	of money, and we're charging them an average of
б	\$300 per permit when places like New Rochelle,
7	Yonkers, are charging thousands of dollars per
8	permit in the same situation. I think that's
9	something that if it's been overlooked, should not
10	be overlooked. That would be revenue to the City
11	at no cost to the taxpayers in the City. It will
12	be a burden that the cellular telephone companies
13	would have to bear. And speaking of burdens that
14	people have to bear, I'm really opposed to the
15	hiring of new traffic enforcement agents to do the
16	block the box violations. Because I think right
17	now you have enough traffic enforcement agents in
18	the outer boroughs that you can bring to Manhattan
19	if you need to, to write as many block the box
20	violations to high heaven. Because right now,
21	this City, if you go particularly where I, I can
22	only speak were I live, there are three to four to
23	five traffic enforcement agents per block, per
24	block, writing tickets. That's per block, Mr.
25	Page. Take some of those traffic enforcement

1	COMMITTEE ON FINANCE 107
2	agents. Put them around and do what you want, but
3	don't concentrate them in areas where you end up
4	with unfair and unjust tickets. And you don't
5	need 234 new traffic enforcement agents. One
6	final question before I leave you, do you, Mr.
7	Page, do you believe that we are in a worse
8	economic situation now than what we were in
9	immediately following 9/11/2001?
10	MARK PAGE: Well the thing is, the
11	advantage we have at the moment about right after
12	2001 is that you can look back on it and we
13	actually climbed out of it pretty well.
14	COUNCIL MEMBER GENTILE: Do you
15	believe that we're in a worse situation today than
16	we were after, immediately after 9/11?
17	MARK PAGE: I think it is a very
18	different situation.
19	CHAIRPERSON WEPRIN: I think that's
20	a maybe.
21	MARK PAGE: What's going on in the
22	credit markets is something that we've never seen
23	before, and the fact that it's not just New York
24	City by any means. It's New York City, it's the
25	US and it's basically sort of the world with

1	COMMITTEE ON FINANCE 108
2	money. I mean even all those people with oil
3	wells who were coining money until fairly recently
4	are suddenly in a circumstance where their
5	revenues have just gone in the tank. It's a
6	universal slow down to a degree that 2001 was not.
7	And what that means in terms of how it plays out,
8	I don't know.
9	COUNCIL MEMBER GENTILE: So you're
10	saying it's not comparable.
11	MARK PAGE: That would be my guess.
12	COUNCIL MEMBER GENTILE: Thank you,
13	Mr. Chair.
14	CHAIRPERSON WEPRIN: Thank you.
15	Council Member Brewer.
16	COUNCIL MEMBER BREWER: Thank you.
17	A couple questions, Mark. One is, you know, that
18	the public worries that there are fines and fees
19	and taxes are not be collected and they're getting
20	charged and somebody else isn't paying. I know
21	that Martha Stark does everything she can. But
22	then when we have this conversation, I swear
23	within two days in the newspaper, you know, is
24	some example of somebody who hasn't paid. And you
25	know, it makes people so angry. So how much isn't
1	COMMITTEE ON FINANCE 109
----	--
2	collected, and then of course I know there's a
3	certain amount that no matter what you do, Martha
4	will tell us it can't be collected. But is there
5	some number, so that people understand that this
6	is something that is being looked at?
7	MARK PAGE: Well, I think it's
8	something that's continuously being looked at.
9	And I don't have a number in my head. I mean one
10	of the problems with the way the City's data
11	processing systems work that keep track of
12	violations and non-payments is that they tend to
13	list every non-payment from the day the particular
14	system was born. And in a normal business you
15	would just write off a certain amount of that
16	stuff when it gets to a certain age, you dump it.
17	We don't dump it. So that the total that we show
18	for unpaid amounts owing, tend to be way out of
19	proportion with any realistic estimate of what you
20	might collect. And Martha is much more of an
21	expert on this than I am.
22	COUNCIL MEMBER BREWER: Okay. I
23	think it would be helpful as we go into this
24	process to have some number. You could have an
25	old debt, impossible to collect column, and one

1	COMMITTEE ON FINANCE 110
2	that because that's what people ask me on the
3	street; why isn't such and such and I promise
4	you within the next two days there will be a
5	story. And it makes people very angry. Second,
6	the same issue with consultants. I don't even
7	know anymore exactly what a consultant is, but the
8	other day, of course, the IBO and Betsy Gotbaum
9	did the story about DOE. So is there some
10	knowledge as to, is that part of, do you think
11	cutting some consultant contracts or eliminating
12	them is what some of the agencies are doing as
13	part of their current budget cut in their future?
14	Again, that's the kind of thing that makes the
15	public angry, because they see it as something
16	that isn't direct service. When you see a library
17	cut, I know that Vinny will agree, it makes your
18	blood boil. People need to go there for job
19	support, they need them for all the other things
20	that they don't have because they're not able to
21	afford it. The library, we should be increasing
22	the library services right now, in my opinion.
23	But what is this? I mean this notion of
24	consulting, obviously has many different forms.
25	But, there shouldn't be any advice in terms of we

1	COMMITTEE ON FINANCE 111
2	should be doing it in house at every possible
3	point, if this is a crisis. How are you looking
4	at that with the agencies? Certainly the DOE
5	looks bad with their numbers.
6	MARK PAGE: I mean, we look at, you
7	know, we look together with agencies at their
8	proposals for not spending money or spending less
9	money. And certainly consultants are a part of
10	that picture. It is, I mean in the perfect world
11	you would use consultants from time to time. If
12	you have a task that requires a level of expertise
13	that you don't have the staff for and it's a
14	finite task, you should pay somebody else to do it
15	rather than putting somebody else on payroll
16	permanently with all of their benefits and so
17	forth to do it.
18	COUNCIL MEMBER BREWER: I
19	understand that. I just think that in a budget
20	crisis you make choices, and that wouldn't be one
21	of them. So that's something that's being
22	seriously looked at as the agencies come forward?
23	Because agencies do like to go outside to get
24	advice. Okay. Quickly, other question, the issue
25	of sales tax on clothing. I guess one of the

1	COMMITTEE ON FINANCE 112
2	issues would be to try to keep as many tourists
3	and shoppers in New York City as possible. How
4	does that meld with, I think the sales tax has
5	been going up a little bit according to the
6	materials; how does that mesh with the notion of
7	changing the clothing tax?
8	MARK PAGE: I mean, you always
9	worry about what damage you're going to cause by
10	increasing a tax. Sort of you also worry about
11	what damage you're going to cause by reducing a
12	service. And there are tradeoffs among the
13	different taxes. And I agree that there are, you
14	know, concerns that go with that extension of the
15	sales tax.
16	COUNCIL MEMBER BREWER: The issue
17	of empty storefronts, there are a lot of them in
18	New York. Do people, owners of buildings, get tax
19	breaks for keeping storefronts vacant?
20	MARK PAGE: You'd be better off
21	asking Martha Stark that question. But I imagine
22	if you are vacant for an extended period of time,
23	it is going to effect your tax assessment, because
24	the revenue on the building is a significant item.
25	However, the fact of the matter is they do those

1	COMMITTEE ON FINANCE 113
2	estimates on the basis of data which tends to be
3	two or three years old. So you'd have to be
4	vacant a long time for it to work.
5	COUNCIL MEMBER BREWER: Okay. I'm
6	just saying because there is a feeling in the
7	community that there is an ability to keep things
8	empty for a long period of time and it is
9	advantageous tax-wise. I would just like to look
10	at that, because that seems to me a place where if
11	there was a loophole, it should be closed and
12	people should be renting. And then just finally,
13	if in fact there is any discussion in Albany about
14	this millionaire tax that has been proposed, I
15	think, on the Assembly side but not elsewhere, not
16	the Governor, not the Senate side, does that have
17	any advantageous opportunities for New York City?
18	MARK PAGE: Well, it depends how
19	it's done.
20	COUNCIL MEMBER BREWER: How would
21	it be done so that it could help us?
22	MARK PAGE: If we got the proceeds
23	of the tax instead of the state.
24	COUNCIL MEMBER BREWER: All of it?
25	MARK PAGE: Well, I mean.

1	COMMITTEE ON FINANCE 114
2	COUNCIL MEMBER BREWER: But is that
3	something that would be of any significant
4	support?
5	MARK PAGE: Sure. I mean
6	COUNCIL MEMBER BREWER:
7	[Interposing] So is that something that you're
8	pushing in Albany?
9	MARK PAGE: That is a possible
10	increase tax that you could impose and if we got
11	the proceeds, that would be nice for us.
12	COUNCIL MEMBER BREWER: So is that
13	something that's being supported by the Mayor?
14	MARK PAGE: I think that you can
15	see in that list of proposals that we put in this
16	that we would, the proposal on the table is that
17	we would basically surcharge the existing rate
18	structure as opposed to just hitting the top of
19	it, although we did hit the upper levels in the
20	income tax increase in 2002-2003. I think that,
21	you know, the sort of optimal tax package, if we
22	seek to go there, the size of it is something that
23	no doubt will be discussed down here, and then it
24	becomes a question of what you can actually get
25	through the legislature, which you're dependent

1	COMMITTEE ON FINANCE 115
2	on.
3	COUNCIL MEMBER BREWER: But they
4	also often look to you in the administration for
5	suggestions. So it would seem to me that this
6	should be part of the discussion, as opposed to
7	cutting the libraries. Thank you. Don't cut the
8	libraries. Thank you, Mr. Chair.
9	CHAIRPERSON WEPRIN: Thank you,
10	Council Member. Council Member Koppell?
11	COUNCIL MEMBER KOPPELL: Thank you.
12	Thank you. You had indicated, Mr. Page, that
13	we're in sort of an unprecedented financial
14	situation in terms of knowing what will happen in
15	the future. It's unprecedented.
16	MARK PAGE: I think so.
17	COUNCIL MEMBER KOPPELL: So it's
18	hard to predict.
19	MARK PAGE: I believe that that's
20	true.
21	COUNCIL MEMBER KOPPELL: So looking
22	then at what we're projecting, for this current
23	year, the projected deficit for this year is only
24	\$300 million. Is that correct? For this current
25	2009 fiscal year.

1	COMMITTEE ON FINANCE 116
2	MARK PAGE: The projected loss in
3	our forecast revenues from where we were before is
4	about \$300 million. Before, in economically
5	sensitive taxes, that is in the plan we adopted in
6	June, we were down 12% as compared to 2008. And
7	in this iteration of the budget, we're down, I
8	think it's 13.6%.
9	COUNCIL MEMBER KOPPELL: So you
10	were fairly prudent, I would say, and we were when
11	we adopted the budget.
12	MARK PAGE: We did our best to
13	forecast what was going to happen. And much of
14	what has occurred since then we think is
15	consistent with what we were forecasting, although
16	on the margin we think it's a little worse.
17	COUNCIL MEMBER KOPPELL: Now in
18	2007, in June of 2007, we projected when we did
19	that budget for the 2008 fiscal year; we projected
20	a balanced budget, correct; that we'd come out at
21	the end with equal amount of revenues and
22	expenditures, in June of 2007 for the 2008 fiscal
23	year?
24	MARK PAGE: Okay.
25	COUNCIL MEMBER KOPPELL: Right.

1	COMMITTEE ON FINANCE 117
2	MARK PAGE: I don't remember
3	whether we in 2008 already said that we were
4	planning to prepay some expenses in '09. We
5	probably were, but I don't remember the numbers
6	offhand.
7	COUNCIL MEMBER KOPPELL: But
8	essentially we presented a balanced budget. And
9	then when it came to the end of 2008, which was
10	last June 30th, what was the extra amount? What
11	was the surplus that we realized over the
12	expectation of a balanced budget?
13	MARK PAGE: I'm sorry. What I've
14	got with me starts in '09 and I'd be happy to go
15	back to those numbers.
16	COUNCIL MEMBER KOPPELL: Well, my
17	recollection and our Chief of our Fiscal Staff
18	reminded me there was over \$4 billion, \$4 billion
19	more than we anticipated in June of 2007. Is that
20	correct?
21	MARK PAGE: I don't know. I don't
22	have those numbers in front of me.
23	COUNCIL MEMBER KOPPELL: Okay.
24	Well that's my understanding. Now we currently
25	so that this kind of prediction with a \$60 billion

1	COMMITTEE ON FINANCE 118
2	budget, more than \$60 billion, it's very difficult
3	to zero down on. We are taking actions now to try
4	and address a problem in fiscal '10, because the
5	\$300 million problem we have in fiscal '09 could
6	easily be taken care of by only one of a number of
7	steps you're proposing, correct?
8	MARK PAGE: We are trying to act
9	now to address 2009. As I said earlier
10	COUNCIL MEMBER KOPPELL:
11	[Interposing] No, no. 2010.
12	MARK PAGE: I'm sorry, 2010.
13	You're right. As I said earlier, you know, we
14	have had this forecast 2.3 as of last June.
15	Generally the kind of additional resources we've
16	rolled up during the course of a year aren't
17	something that falls out of the sky on June 12th.
18	They're something that you experience as you go
19	along. Our experience as we've been going along
20	for the four months of this fiscal year that we've
21	had is that we've actually collected less in
22	economically sensitive taxes, which is sort of
23	what's hard to forecast, than we had forecast last
24	June. That has something to do with why we're
25	down by the \$300 million you mentioned. I would

1	COMMITTEE ON FINANCE 119
2	add that, you know, it's not just the collections.
3	It's things like people's forecasts for the
4	national economy, it's forecasts for job loss
5	nationally, job loss in the City; all of those
6	numbers have been going worse than we thought they
7	would be going last June. I would be very happy
8	if I were here to report to you this afternoon
9	that based on events since last June it looked as
10	though the 2.3 was going to pretty much solve
11	itself on greater economic growth and revenues, as
12	has been the pattern for several years. That's
13	not where we're at, at the moment.
14	COUNCIL MEMBER KOPPELL: But let's
15	say you're projecting, I guess for that next year,
16	you're projecting 3.6 instead of the 2.4.
17	MARK PAGE: 4 actually, cumulative
18	over the two years.
19	COUNCIL MEMBER KOPPELL: Okay 4.
20	Cumulative over the two years. First of all, yes,
21	four over the two years, looking at the two years.
22	But now this year to meet the \$300 million gap,
23	you're not taking anything out of the healthcare
24	trust, right?
25	MARK PAGE: In '09 we're not

1	COMMITTEE ON FINANCE 120
2	proposing to.
3	COUNCIL MEMBER KOPPELL: And how
4	much are you taking out in '10?
5	MARK PAGE: 82.
6	COUNCIL MEMBER KOPPELL: Only 82.
7	So the projection of taking more out of the
8	healthcare trust is looking forward to the fiscal
9	year 2011, correct?
10	MARK PAGE: '11 and '12, yes.
11	COUNCIL MEMBER KOPPEL: Yes. And
12	you yourself admitted that we're in an
13	unprecedented situation and we can't predict. I
14	suggest that while it's nice to be prudent, it
15	also sometimes, you can be too prudent and you an
16	therefore deny yourselves some essential services
17	in fear of what might happen two or three years
18	from now when predicting what might happen two or
19	three years from now is almost impossible to do.
20	And I would suggest that taking what one might
21	call emergency measures, which I don't say we
22	should never take, but an emergency measure is
23	canceling a \$400 check that you were telling
24	people on a telephone you were going to send them
25	on November 4th. Because I know, I called up, and

1	COMMITTEE ON FINANCE 121
2	they told me I was going to get the check, not for
3	me. Well, I get the check too, but it was for my
4	constituents.
5	MARK PAGE: You don't care.
б	COUNCIL MEMBER KOPPELL: I don't.
7	[Laughter]
8	COUNCIL MEMBER KOPPELL: I don't,
9	sir. It doesn't mean that much to me, but it
10	means a lot to other people. And I called because
11	people were calling my office as a Council Member
12	and saying, where is the check? And I said we
13	couldn't find out. So I called 311 and they had a
14	special line. You may know this, I think I told
15	you this before in our briefing, they had a
16	special line that when you called up, in other
17	words their prompt, it said if you're calling
18	about heat and hot water, you know, press 1. If
19	you're calling about the check, press 3 or
20	whatever it was. And I pressed 3 and it said the
21	check's coming by the end of the fall. And that
22	was only two weeks ago. So this was a promise
23	it's an emergency measure. But you're taking an
24	emergency measure now to deal with a problem
25	that's basically in 2011. Because other steps

1	COMMITTEE ON FINANCE 122
2	that you're taking will certainly cover the \$300
3	million. I mean you're covering the \$300 million
4	three times over with the steps you're proposing,
5	because you're proposing a total increase of 1.294
6	billion for this year, when you've got a \$300
7	million gap. So, what you're doing, you're trying
8	to cover '10, but you're also worried, in a sense,
9	about '11 and '12. And you know, I suggest that
10	maybe there are other things you can do. And just
11	as an example, our Fiscal staff has suggested you
12	have a \$300 million general reserve, which could
13	be tapped. Is that an accurate suggestion?
14	MARK PAGE: Customarily when we do
15	the January plan, we reduce the general reserve
16	some amount, if we haven't used it at that point.
17	But you know, the obviously the question of what
18	it makes sense to do ahead is one that we discuss
19	and we discuss with you people and it has to do
20	with how we administer budgets. But,
21	notwithstanding the amount of money that we're
22	moving from '09 to '10, which in this plan is
23	about a 1.8 billion, having done that we are still
24	spending in this year about \$3.5 billion more than
25	we're taking in.

1	COMMITTEE ON FINANCE 123
2	COUNCIL MEMBER KOPPELL: Because of
3	what we got last year.
4	MARK PAGE: All I'm saying is that
5	fist of all, the money doesn't go away. It's not
6	as if you don't have it to spend if you don't
7	spend it all this year. But secondly, planning
8	for future years before you get to them is
9	something that you probably want to do, you,
10	actually, probably want to do because maybe we're
11	conservative and that \$5 billion in '11 is going
12	to fix itself by the time we get there. That
13	would be great. It would basically mean that the
14	local economy had fixed itself and we were going
15	well again. But, that number right now does
16	assume some growth from year to year. And if you
17	were looking at \$5 billion in the year beginning
18	July 1st, 2010, when we were negotiating the
19	budget in June before it and we were trying to
20	figure out how to close the \$5 billion gap, I
21	would hope that by then it's somebody else sitting
22	here and not me. Because I don't think it would
23	be any fun at all.
24	COUNCIL MEMBER KOPPELL: Mr. Page,
25	I don't mean to be scornful or minimize it, and I

1	COMMITTEE ON FINANCE 124
2	recognize and applaud prudence. But we don't have
3	a problem this year, really. WE can deal with the
4	\$300 million problem this year, and we have a
5	somewhat manageable problem next year depending on
6	what happens, and we will have an opportunity to
7	deal with that again in six months. It's a
8	question of what emergency measures we should take
9	now. And I don't think we should be taking
10	emergency measures now, quite frankly, to deal
11	with '11 and '12. It's too far off. And with all
12	due respect to the problems of closing a \$5
13	billion gap, I've been in government now for 30
14	years and I've seen gaps on a percentage basis,
15	especially in Albany where I served for 20 years,
16	that were much greater than a \$5 billion gap on
17	what will then be maybe a \$70 billion budget or
18	maybe even more. So while I'm not minimizing a \$5
19	billion gap in '11, I also don't feel that it's
20	the kind of fearful scenario, if it's accurate
21	that should give us great cause for concern in
22	2008. I think we've got to deal with 2008. I
23	think we should be prudent, and look at 2009 and
24	we will look at it now and we will look at it
25	again in may and June. But to worry overly much

1	COMMITTEE ON FINANCE 125
2	about 2011 and 2012 and certainly should not
3	demand us to take emergency measures like
4	canceling a police class. That, I think, is
5	imprudent, like canceling a promise of \$400
6	dollars, when we have a unique time, hopefully
7	temporary, of real fiscal distress, where people
8	have been laid off, where people have been worried
9	about their jobs and giving them \$400 at
10	Christmastime is a nice boost for people, not for
11	me. I don't need it, but for lots and lots, for
12	hundreds of thousands of people who expected to
13	get that check, it's something they should get.
14	If we had an emergency right now, I'm willing to
15	consider it, but not for an emergency in 2011 and
16	2012. Thank you.
17	CHAIRPERSON WEPRIN: I have a
18	clarification, actually on the \$400 rebate. Mr.
19	Page, I think you and I are both old enough to
20	remember the Perry Mason show. Do you remember
21	the Perry Mason show? Do you remember how Della
22	Street at the end of the trial, before the trial
23	was over always came up with the smoking gun
24	document? I have the smoking gun document.
25	You're aware that the City of New York is in the

1	COMMITTEE ON FINANCE 126
2	Capital Markets this week? Yes, no?
3	MARK PAGE: Yes.
4	CHAIRPERSON WEPRIN: Okay. In
5	conjunction with the Capital Markets, don't they
6	normally issue something called the preliminary
7	official statement?
8	MARK PAGE: An official statement,
9	yes.
10	CHAIRPERSON WEPRIN: No,
11	preliminary official statement.
12	MARK PAGE: A preliminary, and then
13	there's a final.
14	CHAIRPERSON WEPRIN: But the final
15	is not until after the bonds are sold. Is your
16	office involved in the preparation of that
17	preliminary official statement?
18	MARK PAGE: Yes.
19	CHAIRPERSON WEPRIN: Okay. I'm
20	going to read to you page 3 from a copy from that
21	official statement, which was released this week.
22	It talks about the gap closing measures that
23	you've proposed. And I'll skip ahead. It talks
24	about the early recision of the 7% property tax
25	cut effective January 1st, 2009, which requires

1	COMMITTEE ON FINANCE 127
2	City legislative approval and will result in an
3	increased revenue of \$576 million in fiscal year
4	2009 and, 3, an this is the part I'm going to
5	quote: rescinding the \$400 property tax rebate,
6	which requires City legislative approval, and will
7	result in an increased revenue of \$256 million in
8	each of fiscal years 2009 through 2012. In light
9	of that document, which I'll be glad to show you
10	MARK PAGE: [Interposing] The only
11	thing that I'll tell you is wrong in that
12	document, unfortunately, is that I don't care,
13	no. No, I have it.
14	CHAIRPERSON WEPRIN: So my
15	representation is correct that that's in the
16	document.
17	MARK PAGE: They're wrong about
18	years beyond this one. There is no legislative
19	authorization in place as of this moment for the
20	rebate beyond this fiscal year.
21	CHAIRPERSON WEPRIN: Okay. Let's
22	just talk about this fiscal year. So in light of
23	that, are you willing to revoke your prior
24	statement that you can revoke this without City
25	council approval?

1	COMMITTEE ON FINANCE 128
2	MARK PAGE: I don't think I made
3	that statement today. My concern today
4	CHAIRPERSON WEPRIN: [Interposing]
5	Whoa.
6	MARK PAGE: And it continues to be
7	my concern is how are we going to put together a
8	balanced financial operating plan for New York
9	City that will work for us through the
10	extraordinarily stressful financial period we are
11	going through at the moment and we don't seem,
12	necessarily, to be at the bottom of.
13	CHAIRPERSON WEPRIN: Well that
14	seems to be different than what you said to the
15	City Council just a week or two ago when we
16	specifically said, can you do this and I think
17	Councilman Liu asked the same question, can you do
18	this without City Council approval, and I heard
19	the answer yes.
20	MARK PAGE: It was my belief at
21	that time that that was true. I'm not sure it is
22	true. And I think the document you read is
23	correct, as far as I know now, for this year. But
24	what that's talking about is making the payment in
25	this fiscal year.

1	COMMITTEE ON FINANCE 129
2	CHAIRPERSON WEPRIN: Okay. All
3	right. So for this year, your new, revised
4	position is you cannot retroactively revoke the
5	\$400 rebate without City Council approval. Is
6	that correct?
7	MARK PAGE: You know, you can ask
8	Michael Cardoza that question if you want to.
9	CHAIRPERSON WEPRIN: I'm asking
10	you.
11	MARK PAGE: I'm not going to answer
12	it. What I'm telling you is we have a fiscal
13	problem and it's \$256 million. And if in your
14	wisdom this is such a priority that it must be
15	paid for, then we have to find something else that
16	is less of a priority that we can not pay for or
17	that can replace this amount of money in terms
18	on the revenue side.
19	CHAIRPERSON WEPRIN: Well I would
20	suggest you contact Mr. Cardoza immediately
21	because this official statement, preliminary
22	statement is on the Street and municipal bond
23	purchasers are relying on this document and I
24	think it should be clarified right now. Because
25	it's either your previous observation is wrong or

1	COMMITTEE ON FINANCE 130
2	this document is wrong.
3	MARK PAGE: I'm not addressing
4	well, forget it. Fine.
5	CHAIRPERSON WEPRIN: Okay. I'm
6	going to take that as a concession that City
7	Council approval is required before a retroactive
8	revocation, which is something our attorneys have
9	been saying all along. Thank you. I rest my
10	case. Next questioner is Council Member Dickens.
11	COUNCIL MEMBER DICKENS: Thank you
12	so much, Chair. And thank you Mr. Page for all
13	these hours of testimony. I've been watching you
14	for the last two and a half hours and I see you
15	holding your head with both hands and pulling at
16	the hair
17	MARK PAGE: [Interposing] There's
18	not much hair left.
19	COUNCIL MEMBER DICKENS: And that's
20	what we do on the City Council every budget time
21	and at every modification of the budget. So I can
22	understand it. I want to though piggyback a
23	little bit on what one of my colleagues questioned
24	about. How many billions of dollars is the City
25	now refunding to the banks as a result of over

1	COMMITTEE ON FINANCE 131
2	payment of taxes? How much have we already
3	refunded and how much are we expecting to refund
4	before January?
5	MARK PAGE: I don't know what the
6	answer to that is this year; although it's
7	possible we could get that number. In last fiscal
8	year, I think the number was something like \$800
9	million was refunded to banks, as compared to a
10	normal pattern that's about 250. So last year it
11	was much higher and I would imagine that this year
12	is going to be on the high end with it. And I
13	don't know if it's the 800 number or bigger.
14	COUNCIL MEMBER DICKENS: Or higher
15	than that.
16	MARK PAGE: Yeah. I don't know.
17	COUNCIL MEMBER DICKENS: All right.
18	Let me ask you, is there anything in the law that
19	prevents the City from either rolling over these
20	refunds or splitting the refunds, or in lieu of
21	that, can the City Council enact legislation or is
22	state law required?
23	MARK PAGE: It's a little sticky
24	because it's really, you know, by a mistake you
25	sent ConEd, instead of a check for \$121 last month

1	COMMITTEE ON FINANCE 132
2	a check for \$221 dollars, you misread the bill.
3	You look at the bill carefully and you call them
4	up and say, I want my \$100 extra back. We don't
5	have any right to this money. I mean, they paid
6	it. And it has to do with the way they do their
7	own bookkeeping that they tend to run on a trend
8	from the past and just keep paying. But when they
9	look at it and they can determine and demonstrate
10	to us that in fact they just sent us too much
11	money, it's not our money. And when they ask for
12	it, they have to get it back.
13	COUNCIL MEMBER DICKENS: No, I can
14	understand that. But just for clarification, if I
15	overpay ConEdison, they don't refund me a check,
16	they tell me that they'll give me a credit next
17	month. Just, you know for clarification.
18	MARK PAGE: I know. I chose a bad
19	example. I don't like ConEd either.
20	COUNCIL MEMBER DICKENS: I just
21	wanted to know if there was a way. I'm not saying
22	that we should keep their money. But, is there a
23	way that we can split it? That was one or roll
24	it over, that's my question.
25	MARK PAGE: Usually if they're not

1	COMMITTEE ON FINANCE 133
2	feeling particularly stressed, what they do is to
3	let us work it off in the way you're describing.
4	The trouble is, when it's a big number and they're
5	low on cash, they take the initiative to ask us
6	for it. And under the law as it stands, we're
7	obliged to give it to them. And I think it's hard
8	to give yourself a right to keep somebody's
9	significant overpayment of what he owes you.
10	COUNCIL MEMBER DICKENS: I can
11	understand that, but in light of the fact that
12	you've just given us the doom and gloom, and the
13	City has no money and core services are being cut,
14	then I think that other alternatives this calls
15	for drastic measures. And I'm not talking about
16	keeping the money. I'm talking about working it
17	out the way it's been done in the past. And I say
18	that let me just as you though, the \$18 million
19	that City Council gave for NYCHA for the senior
20	citizen centers.
21	MARK PAGE: Yes.
22	COUNCIL MEMBER DICKENS: What's
23	going on with that? Where is that at? Because 18
24	centers are being cut. NYCHA senior/community
25	centers are being cut, of which combined between

COMMITTEE ON FINANCE 134
the closings and the cuts, six of the 18 are in my
district. So I want to know where that money is.
Is it being spent? Is it being utilized?
MARK PAGE: Yes.
COUNCIL MEMBER DICKENS: Who has
it?
MARK PAGE: DFTA.
COUNCIL MEMBER DICKENS: DFTA has
that money. And who is making a determination on
which centers have been cut? That's on one part.
And then the other thing is, is it NYCHA, is it
DFTA? And on the Council side of funding, are you
seeking the input of Council, of this City Council
in what cuts can be had when it's our money that
we put in?
MARK PAGE: We're not cutting your
18 million.
COUNCIL MEMBER DICKENS: I'm not
just now talking about that.
MARK PAGE: Okay.
COUNCIL MEMBER DICKENS: That was a
question I just thought about. I'm not talking
about that 18 million. I asked about the 18
million, but now I'm talking about City Council

1	COMMITTEE ON FINANCE 135
2	funding. So it's a two-part question. So we'll
3	start with the 18 million.
4	MARK PAGE: Okay. NYCHA. They
5	have an operating deficit. They've had an
б	operating deficit for a number of years and they
7	basically are running out of money. And they have
8	over the years taken on responsibility for a
9	certain amount of social services which were
10	provided in their facilities by them at their
11	expense. And what we are doing with them is
12	basically taking over those social services, the
13	senior citizen's centers, DFTA, some other
14	services by DYCD and HRA; we're using the Council
15	18 million. We have put in some additional City
16	tax levy funding, but we also think that by moving
17	the services to the agencies that are more, sort
18	of, normally responsible, we can drawdown a
19	certain amount of federal funding to augment what
20	we're spending. And altogether we think we can do
21	a better job on these services, although it does
22	it's not with NYCHA employees, which is a large
23	part of where the NYCHA layoffs are coming from
24	here; and there are a number of rooms in NYCHA
25	facilities that have been opened for one public

1	COMMITTEE ON FINANCE 136
2	purpose or another, that will be shut under this
3	proposal. All in all, we think that it's actually
4	a step forward though in terms of the quality and
5	cost effectiveness of the social services that are
6	being provided to the clients of these facilities
7	in moving to the agencies that are really whose
8	job it is to do this kind of work.
9	COUNCIL MEMBER DICKENS: So in
10	other words, when I look down that kind of list of
11	18, those community senior citizen centers that
12	are not being impacted, are being closed, are
13	those that have a community sponsor? Because
14	those are the ones where there is a sponsor for
15	that center. Those are the ones that are not
16	being closed. Those that are NYCHA are being
17	closed and during a downfall of such that we're
18	experiencing now, to turn around and tell our
19	seniors in our NYCHA developments that they have
20	to go 10 or 15 or 25 blocks to get services, to
21	get the one good hot meal that they frequently
22	get, to get exercise that they are able to get, to
23	be able to have others that they communicate with,
24	and it is a safety net, because frequently those
25	seniors, if they don't show up, someone goes to

1	COMMITTEE ON FINANCE 137
2	their home to look for them. So, you know, you're
3	telling me about these cuts and I know cuts are
4	necessary, but when you turn around and show me
5	where you're only closing NYCHAs, and where in my
б	community the NYCHA centers are the only ones that
7	are available unless they go literally 20 blocks
8	away, then I really question that.
9	MARK PAGE: I mean
10	COUNCIL MEMBER DICKENS:
11	[Interposing] And we know NYCHA has a problem. We
12	put in \$120 million, then we put in \$18 million,
13	that we supposed to be used for these senior
14	citizen centers.
15	MARK PAGE: And it is being used
16	for them. And as a matter of fact, the thing is
17	the \$18 million wasn't enough to cover the costs.
18	COUNCIL MEMBER DICKENS: No, I know
19	that.
20	MARK PAGE: And we think that we've
21	actually, you know, maneuvered to get more value
22	than your \$18 million, as a matter of fact, in
23	terms of pulling in other people's funding with
24	this restructuring. And you know more about the
25	immediate details of your facilities than I do,

1	COMMITTEE ON FINANCE 138
2	but to the extent you want to continue to talk
3	COUNCIL MEMBER DICKENS:
4	[Interposing] Well it would be nice if you could
5	talk to me about it then. No one talked to me
6	about it.
7	MARK PAGE: We could probably
8	manage that.
9	COUNCIL MEMBER DICKENS: It would
10	have been nice for you to talk to me about it.
11	Also, you know, I realize that NYCHA's been
12	shifting capital funds to operations. And the
13	elevators are in such poor maintenance that people
14	are not only getting stuck on these elevators,
15	they're dying. With the cuts that you are
16	proposing to put and that NYCHA has been getting,
17	because it seems that administration thinks that
18	NYCHA strictly belongs to the City Council and not
19	to the City, they're treating it like a stepchild.
20	CHAIRPERSON WEPRIN: Mr. Page, I
21	think the Council Member is waiting for a
22	response.
23	MARK PAGE: I think we share your
24	concern about NYCHA's welfare. And one of the
25	things that this social services change is

1	COMMITTEE ON FINANCE 139
2	hopefully going to do is to enable them to focus
3	what resources they have on their primary
4	responsibility, which is to provide, you know,
5	safe, maintained housing.
6	COUNCIL MEMBER DICKENS: But we
7	haven't done a very good job at that lately, have
8	we? Now last question. During the 70s, the
9	fiscal crisis of the 70s, the City created the MAC
10	bonds, which in effect was a loan to the City and
11	the interest payments weren't due for ten years or
12	so. And in fact, registered bonds maybe at the
13	end of ten years or whatever, five years, the
14	interest was due. But on the coupon bonds,
15	interest was done over a period of years.
16	MARK PAGE: Yes.
17	COUNCIL MEMBER DICKENS: Because
18	you clipped those coupons. Now, has something
19	like that been considered, or is it feasible?
20	Because that was employed to minimize cuts to
21	essential core services back then. Is that
22	something that we could look at again? The unions
23	bought in, the private sector bought in, and it
24	was a phenomenal success at helping the City.
25	MARK PAGE: I mean New York City in

1	COMMITTEE ON FINANCE 140
2	1975 when it sort of hit the wall in terms of
3	being able to remain solvent by borrowing money,
4	was running a very substantial operating deficit
5	and I don't think it even really quite knew what
6	size it was. MAC was created, among other things,
7	to pay for the phasing out of the operating
8	deficit from then until, I guess, '81. And the
9	problem with that is that you're then left with
10	paying back the money you financed through MAC.
11	COUNCIL MEMBER DICKENS: But the
12	principal amount wasn't due for a period of years.
13	MARK PAGE: I think it was, the
14	maximum term when they were originally issued, I
15	can't remember whether it was 10 or 20 years.
16	COUNCIL MEMBER DICKENS: Exactly.
17	MARK PAGE: There is still debt
18	outstanding now that the state is paying for as a
19	result of a commitment that we got from them in
20	2003, maybe.
21	CHAIRPERSON WEPRIN: Don't remind
22	them, because they're liable to revoke it.
23	MARK PAGE: I mean, it's still
24	being paid down.
25	COUNCIL MEMBER DICKENS: But I'm

I

1	COMMITTEE ON FINANCE 141
2	asking is that something so you're saying that
3	something created along those lines would not help
4	the City today as it did in the 70s?
5	MARK PAGE: I mean if you got
6	somebody who you know, anybody who'll give us
7	money that we don't have to pay for, I'd love to
8	hear from. The problem
9	COUNCIL MEMBER DICKENS:
10	[Interposing] This wasn't money that we didn't
11	have to pay for. The MACs we paid back, but it
12	was paid back over a period of time.
13	MARK PAGE: Yeah.
14	COUNCIL MEMBER DICKENS: Years
15	later.
16	MARK PAGE: I mean you might do
17	something of that kind, I suppose. I don't think
18	it would be something that was easily accepted.
19	And I think it depends, you know, how bad things
20	get.
21	COUNCIL MEMBER DICKENS: I thought
22	they were pretty bad, but thank you.
23	CHAIRPERSON WEPRIN: Thank you,
24	Council Member. We're about an hour and 15
25	minutes past the allotted time. I have two more

1	COMMITTEE ON FINANCE 142
2	questioners and then I'm going to end the
3	discussion with this witness, although I know Mr.
4	Page is always available to come back if we need
5	him. Is that so?
6	MARK PAGE: Yes.
7	CHAIRPERSON WEPRIN: Okay. The
8	last two questioners are Council Member Mark-
9	Viverito and then Council Member Felder.
10	COUNCIL MEMBER MARK-VIVERITO:
11	Thank you, Mr. Chair. And good afternoon, Mr.
12	Page. And I'm going to follow up on a couple of
13	questions very quickly that were brought up by
14	some of my colleagues. Gale Brewer talked about
15	the Department of Education and consultants. But
16	one of the other aspects with regards to the DOE's
17	budget is the no-bid contracts and the multi-
18	millions of dollars that are issued on that front.
19	Is that an area of the budget of that agency of
20	that Department that is being looked at as a way
21	of cutting costs and of savings?
22	MARK PAGE: If you're talking about
23	the busing contracts
24	COUNCIL MEMBER MARK-VIVERITO: I'm
25	sorry?

1	COMMITTEE ON FINANCE 143
2	MARK PAGE: Are you talking about
3	the busing contracts?
4	COUNCIL MEMBER MARK-VIVERITO: Well
5	busing and there's other contracts that have been
6	issued in a no-bid fashion. So that's an area
7	that we should look at.
8	MARK PAGE: I mean the reason I'm
9	sure that we will continue to look at those
10	contracts and I'm not sure about the no-bids
11	outside of the busing. The busing issue has been
12	in the past that we were convinced that continuing
13	to do business with the busing companies we were
14	already doing business with was going to be
15	cheaper than bidding and the difficulty with
16	bidding services of that kind where in effect, New
17	York City government is the client and it's very
18	big, and the service provider needs a considerable
19	investment in buses, drivers, places to park the
20	buses, places to repair them and so forth; most of
21	these companies don't have a range of clients like
22	us to distribute their business among. For many
23	of them it's a one for one; we're the client,
24	they're the provider. To take away the assurance
25	for the company that they're going to get the

1	COMMITTEE ON FINANCE 144
2	business and give somebody else the chance they
3	might get the business means that you end up with
4	basically, to have two bidders for piece of
5	business, you're going to have two people with the
6	buses, the drivers, the parking lots, the repair
7	facilities who do the one piece of work. And we
8	thought that requiring that kind of structure for
9	a bid was going to end up costing us more than
10	what we were doing. It's an ongoing subject of
11	I know it's one of the things that I discuss with
12	Kathleen Grimm from time to time pretty
13	intensively. And it's the reason we've done the
14	busing that way is that we really have been very
15	convinced that we were better off doing it that
16	way than bidding. That doesn't mean that that's
17	forever true. And you're absolutely right, I
18	think, to raise it and to continue to raise it and
19	to continue to look at whether there might not be
20	a better way to do this.
21	COUNCIL MEMBER MARK-VIVERITO:
22	Right, because there are; and I think that that's
23	what Council Member Brewer was talking about and
24	alluding to that. I think when she talks about
25	consultants, it is in this field as well, that
1	COMMITTEE ON FINANCE 145
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2	there are other contract that are issued by DOE
3	that are very large and multi-million dollars that
4	are done in a no-bid fashion. And that has to be
5	aggressively looked at.
6	MARK PAGE: Okay.
7	COUNCIL MEMBER MARK-VIVERITO: When
8	we're talking about this budget comprehensively.
9	Touching on NYCHA, and you know, you talked about
10	it. That is an issue that I'm very aware of and
11	along with Council Member James and Dickens and
12	others we're very passionate about, I am very
13	passionate about, that we continue to have this
14	operating deficit because of the disinvestment,
15	not only at the federal level, because that is
16	clearly the case, but we as a City and we as a
17	state, have disinvested in our public housing.
18	And that operating deficit is, part of that is our
19	lack of commitment in a genuine way to NYCHA. And
20	now getting wind that the Governor is proposing in
21	their cuts the \$3 million that we were able to
22	gather, which is a pittance but still it's an
23	opening, that were able to get under Governor
24	Spitzer. And we understand that that's something
25	that has to be discussed, but going back to this

1	COMMITTEE ON FINANCE 146
2	issue of NYCHA, you know, as a cornerstone of our
3	affordable housing, now we're also talking about
4	the fact that the Governor is getting access to
5	the \$270 million from the Battery Park City
6	Authority to kind of help close the state budget,
7	there's real concerns overall here with regards to
8	affordable housing preservation and strengthening
9	it. But regard specifically to NYCHA, could you
10	talk a little bit more, you mentioned it, but I
11	would like to hear a little bit more detail with
12	regards to what is this idea and plan between the
13	administration and NYCHA with how these centers
14	are going to be run, how do you see it as being
15	more effective, cost effective, and what are the
16	numbers we're talking about in savings? Or at
17	least the authority, I think, is where the savings
18	would be coming to. I'm not sure if it's coming
19	on the administration's end.
20	MARK PAGE: Unfortunately I need to
21	get back to you with the numbers, because I don't
22	have it all in my head. But the basic idea is to
23	save the authority, the cost of providing social
24	services that sort of go beyond rent counseling
25	and things of that kind that are very closely

1	COMMITTEE ON FINANCE 147
2	related to their function, to give responsibility
3	to social services, DFTA is a big one. I think
4	HRA and DYCD are also involved.
5	COUNCIL MEMBER MARK-VIVERITO: Do
б	you know what the total amount that NYCHA does
7	provide for these social services, what that
8	amount is? And are you saying then that those
9	millions, because I'm sure it's going to be in the
10	millions are ones that are going to be consumed by
11	these City agencies?
12	MARK PAGE: No. I mean the NYCHA
13	support is not continuing for the City agencies.
14	The City agencies are picking it up.
15	COUNCIL MEMBER MARK-VIVERITO:
16	That's what I'm saying, though. The City agencies
17	are going to be picking that up.
18	MARK PAGE: There is some net
19	savings to NYCHA, and there is some reimbursement
20	from, I know the feds. I don't know whether
21	there's any significant state money. And I think
22	some advantage in coordinating these services with
23	similar services that social service agencies
24	already provide. And we can provide some
25	additional detail to you. We have, our

1	COMMITTEE ON FINANCE 148
2	communication with NYCHA on the numbers is not
3	always perfect either.
4	COUNCIL MEMBER MARK-VIVERITO: And
5	I know we have a subcommittee hearing of the
6	Public Housing Committee coming up. So we're
7	going to specifically talk about this arrangement
8	agreement and what we're talking about in terms of
9	figures. Because I think on our end we would like
10	to understand on the agency front what is the cost
11	going to be. So that's
12	MARK PAGE: [Interposing] I think
13	the ultimate thrust of this is a net savings to
14	NYCHA.
15	COUNCIL MEMBER MARK-VIVERITO:
16	Right, to NYCHA.
17	MARK PAGE: Yes.
18	COUNCIL MEMBER MARK-VIVERITO: But
19	again, and understanding the structure of NYCHA,
20	it's kind of separate. It's not quite a City
21	agency. But I'm talking about the agencies DFTA,
22	ACS, those that are going to be providing the
23	services in these centers. That cost analysis I'd
24	like to see. But, and then just the last question
25	on the Battery Park City Authority that I

1	COMMITTEE ON FINANCE 149
2	mentioned, considering that the governor is
3	proposing accessing that money to close the state
4	budget gap, I mean what can you explain to us
5	how that's going to affect, basically the moneys
6	we're projected for the building of affordable
7	housing and how is that going to be impacted and
8	what do you see on that line?
9	MARK PAGE: I mean the revenue from
10	Battery Park City that we're talking about is in
11	general supposed to be spent by New York City. I
12	think the piece of it he's talking about is
13	subject to a three-party agreement between Battery
14	Park City and the City Comptroller and the Mayor.
15	I believe it's the money that was supposed to go
16	to fund the 421-A fund.
17	COUNCIL MEMBER MARK-VIVERITO:
18	Right.
19	MARK PAGE: And I guess even before
20	you get to that degree of detail though, it's
21	money that would flow for New York City. If you
22	use it to pay for a bond issued by Battery Park
23	City, then you stop the current flow, now you have
24	a lump of money, which is the bond issue this is
25	actually MAC on a small scale. You borrow money

1	COMMITTEE ON FINANCE 150
2	against a future revenue stream. It gives you a
3	lump of money. Who gets the lump of money? If
4	the lump of money all goes to the State of New
5	York, I would believe that was unfortunate because
6	it's being paid for with revenues that would
7	otherwise have come to the City. If the lump of
8	money comes to the City, well, it's MAC. You
9	borrow a sum of money today that you're planning
10	to use to pay for services today, but then you
11	have to pay back that money over a period of time
12	over revenue that you would otherwise have
13	received. Is that a transaction that you want to
14	pursue at this moment? I don't know. I mean the
15	state is looking at, I think, an acute enough
16	crisis over the next 18 months so that there are
17	all kinds of structures that people are looking
18	at. And by the time they pass their own budget
19	restructuring through to what they pay us, we'll
20	see what we might think was a good idea too. It
21	could change from where we are now.
22	COUNCIL MEMBER MARK-VIVERITO: Now
23	the proposal of the Governor that he's laying out,
24	are you saying that that needs the approval of
25	those three entities, the Authority, the City, the

1	COMMITTEE ON FINANCE 151
2	Comptroller?
3	MARK PAGE: It needs those three.
4	Yeah. If you want to do that kind of one-shot
5	financing to let you pay for current services with
6	future revenues, the option if we wanted to do
7	that with that Battery Park City money, we would
8	need in effect the State's consent, because
9	Battery Park City is a party to the agreement on
10	how that money is used. For the State to use the
11	money in that way, they effectively need our
12	consent, because the Mayor and Comptroller are
13	parties to that agreement.
14	COUNCIL MEMBER MARK-VIVERITO: Now
15	if that were to occur, the way that the Governor
16	is laying it out, how is that going to impact, you
17	know, what the money was initially intended for,
18	how would that impact?
19	MARK PAGE: It can't be good for
20	421-A, the 421-A fund, unless you find money
21	somewhere else to fill it in with. I'm not swift
22	on the details at this moment.
23	COUNCIL MEMBER MARK-VIVERITO: Now
24	considering that for the 421-A fund, the purpose
25	is to build affordable housing, right? The Mayor

1	COMMITTEE ON FINANCE 152
2	has his plan of affordable housing, how is that
3	going to impact his plan? Has there been a
4	readjustment of the figures?
5	MARK PAGE: If you spend the money
6	for state budget balance, it suggests that you're
7	not going to have it
8	COUNCIL MEMBER MARK-VIVERITO:
9	[Interposing] Understood.
10	MARK PAGE:for your affordable
11	housing purpose you thought you were spending it
12	for.
13	COUNCIL MEMBER MARK-VIVERITO:
14	Understood. So my question is whether or not the
15	affordable housing plan of the Mayor's has been
16	readjusted in light of that or has there been any-
17	-
18	MARK PAGE: [Interposing] No. Not
19	at this moment.
20	COUNCIL MEMBER MARK-VIVERITO:
21	scenario laid out to look at how that would impact
22	it?
23	MARK PAGE: Again, I'm sure we've
24	thought a little bit about how this works. I
25	don't think it's really come to a reality level

1	COMMITTEE ON FINANCE 153
2	yet. I mean one of the things that's happening
3	now is that this is the Governor's proposal put
4	together by his department of budget, but then I
5	think it's being discussed with legislature at
6	this moment. And it's, I would say, not perfectly
7	clear how that's going to go.
8	COUNCIL MEMBER MARK-VIVERITO:
9	Okay. Thank you.
10	CHAIRPERSON WEPRIN: Thank you.
11	And the last questioner for Mr. Page is Council
12	Member Simcha Felder.
13	COUNCIL MEMBER FELDER: Thank you
14	very much. As I've been here with you since the
15	beginning of your hearing, and as during some of
16	the questions, the responses I got fidgety. And I
17	happened to open my drawer and find shopping bags.
18	So I wanted to know, I have a large one here. I
19	have a medium-sized. I happen to have a small one
20	here. What's the price on all these bags?
21	MARK PAGE: They look used, Simcha.
22	COUNCIL MEMBER FELDER: Huh?
23	MARK PAGE: They looked used.
24	COUNCIL MEMBER FELDER: Yeah, but
25	we're going to get to that in a minute. Is it six

1	COMMITTEE ON FINANCE 154
2	cents no matter what size? How does it work?
3	MARK PAGE: As proposed I think
4	it's fine.
5	COUNCIL MEMBER FELDER: I thought
6	you were going to give the
7	MARK PAGE: [Interposing] And by
8	taking those bags with you
9	COUNCIL MEMBER FELDER:
10	[Interposing] Yes?
11	MARK PAGE: You can earn five cents
12	repeatedly until they're no longer used; they've
13	actually collapsed and burst.
14	COUNCIL MEMBER FELDER: In fact,
15	that was my follow up question. When you bring
16	the bags back, are they going to give you a nickel
17	credit, like when you go return the bottle? They
18	took your five cents for the bag. They taxed you
19	for the bag
20	MARK PAGE: [Interposing] That's
21	not in
22	COUNCIL MEMBER FELDER:
23	[Interposing] No, no. Let me finish. You made
24	the joke, now I get to make my joke. I want to
25	know when you go back, do you get the credit?

1	COMMITTEE ON FINANCE 155
2	They took a nickel for you for the bag, and you
3	were, you know, quite right in saying bring it
4	back. I want to know whether you get the nickel
5	credit when you bring it back?
6	MARK PAGE: No.
7	COUNCIL MEMBER FELDER: So then it
8	is a tax, taking the money
9	MARK PAGE: [Interposing] I told
10	you
11	COUNCIL MEMBER FELDER: And no
12	matter how careful I am and how many bags I bring
13	back to use over and over again, I will lose the
14	money as long as I
15	MARK PAGE: You will lose that
16	initial five cents you invested in the bag. But
17	then you can get a five-cent revenue item each
18	time you go, because you have not had to pay
19	another five cents for the same bag.
20	COUNCIL MEMBER FELDER: I got the
21	joke the first time. I got it the first time. I
22	got it the first time. Now, no matter how big or
23	small the bag is, it's still five cents? If you
24	go to an electronics store, or for example, if you
25	go shopping in a department store is it a nickel?

1	COMMITTEE ON FINANCE 156
2	MARK PAGE: Maybe you could
3	influence how this is structured in the long run.
4	You could come up with a proposal as to how we
5	should rate the value of bags. We're thinking
6	it's a nickel a bag.
7	COUNCIL MEMBER FELDER: But I'm
8	asking you, there are some people waiting to
9	question you here, and I don't want to keep them
10	any longer, but I'm serious about the fact that
11	MARK PAGE: [Interposing] Yeah. I
12	know.
13	COUNCIL MEMBER FELDER: That this
14	whole idea, at the end of the day, what do you
15	expect the City to make on this?
16	MARK PAGE: \$15 million.
17	COUNCIL MEMBER FELDER: \$15
18	million.
19	MARK PAGE: 15, 1-5.
20	COUNCIL MEMBER FELDER: 15, yeah,
21	15. Let me just say that if the purpose was to
22	encourage recycling and to save the earth, we
23	should have done this a few years ago, not when
24	people are suffering. And to nickel and dime
25	people for bags now, despite the money and despite

1	COMMITTEE ON FINANCE 157
2	what you're saying about the, what it could do, I
3	don't think it's fair at this time. Do you want
4	me to ask you more questions? You seem like you
5	didn't have enough.
6	[Laughter]
7	COUNCIL MEMBER FELDER: Thank you.
8	MARK PAGE: Thank you.
9	CHAIRPERSON WEPRIN: Are you
10	finished, Council Member?
11	COUNCIL MEMBER FELDER: Yes.
12	CHAIRPERSON WEPRIN: Okay. We're
13	about to adjourn. There will be a regular Finance
14	Committee Wednesday at 11:00, where we're going to
15	take up budget modifications and transparency
16	resolutions, as well as the Hudson Square bid.
17	The next continuation of the November Financial
18	Plan Hearing, listen carefully everyone, the next
19	continuation of the November Financial Plan
20	Hearing will be held this Thursday, November 21st,
21	at 10:00 a.m. and Finance will be held jointly
22	with the General Welfare Committee, the Health
23	Committee, the Education Committee and the
24	Committee on Higher Education. And we expect to
25	hear from the HRA Commissioner, the ACS

1	COMMITTEE ON FINANCE 15	8
2	Commissioner and Chancellor Joel Klein of the	
3	Department of Education. We are now adjourned.	
4		

CERTIFICATE

I, Erika Swyler, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature____

Date _____December 8, 2008___