

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HEALTH

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March 20, 2018
Start: 10:13 a.m.
Recess: 2:07 p.m.

HELD AT: Committee Room - City Hall

B E F O R E: MARK LEVINE
Chairperson

COUNCIL MEMBERS: Alicia Ampry-Samuel
Inez D. Barron
Mathieu Eugene
Keith Powers

A P P E A R A N C E S (CONTINUED)

Dr. Mary Bassett, Commissioner

NYC Department of Health and Mental Hygiene

Dr. Oxiris Barbot, First Deputy Commissioner

NYC Department of Health and Mental Hygiene

Sandy Rozzo, Deputy Commission for Finance

NYC Department of Health and Mental Hygiene

Sonia Angel, Deputy Commissioner

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Corinne Schiff, Deputy Commissioner of Environmental
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Dr. Demetre Daskalakis, Deputy Commissioner of
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Dr. Barbara Sampson, M.D., Ph.D.

NYC Chief Medical Examiner

Office of Chief Medical Examiner, OCME

Dina Maniotis, Executive Deputy Commissioner for
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Florence Hutner, General Counsel

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Terry Wilder, New York in the Action

Anthony Feliciano, Commission on Public Health System

Stephanie Ruiz, Social Workers, Live On New York
Erica Lessem, Treatment Action Group, TAG

Shakti Castro, Community Engagement Coordinator
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Lemuel Boyd, Health Educator, Access Health NYC
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Max Hadler, Senior Health Policy Manager
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Kimberly McKenzie, Director of Outreach and Community
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American Family Support Center Northern Manhattan

Isabella Aveeno, Outreach Coordinator, Access to
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Elaine Hunter, Samaritan Suicide Prevention Center

Robin Vitale, Vice President of Health Strategies NYC
American Heart Association

Michael Rogers Vice President
Youth and Community Runner & Daytime New York Runners

Felicia, Rising New York Road Runners Youth
Ambassador

Enrique Jerves, HANAC

Micah Bookman, Health Educator
Harlem Children's Zone, Promise Academy One

Paulette Spencer, Community Engagement and Policy
Analyst, Bronx Community Health Network

Anna Krill, Founder and President
Astoria, Queens Sharing and Caring

Yonak Martichek

Laura Redman, Director of the Health Justice Program
New York Lawyers for the Public Interest

Melissa Tarks, ME Coalition

Joel Ernst, Professor, NYU School of Medicine

Danielle Christianson, God's Love We Deliver

2 [sound check]

3 CHAIRPERSON LEVINE: Good morning
4 everybody. Welcome. We're going to get started. I'm
5 Mark Levine, Chair of the City Council's Health
6 Committee. Today, we'll be reviewing the Department
7 of Health and Mental Hygiene's \$1.6 billion Fiscal
8 2019 Operating Budget specifically the approximately
9 \$649 million allocated for public health. We'll also
10 address the health related performance indicators
11 from the Fiscal 2018 Preliminary Mayor's Management
12 Report, and the department's \$568 million Fiscal 2019
13 Preliminary Capital Budget, and Commitment Plan for
14 Fiscal 2018 to 2022. With the Trump Administration
15 waging a multi-front assault on our nation's public
16 health system, the work of New York City's Health
17 Department has never been more important. As the
18 White House and Congress work to dismantle the
19 Affordable Care Act, to gut clean air and water
20 protections, to cut funding for health research, to
21 undermine protections in the healthcare system for
22 immigrants, LGBTQ people, women and others, and to
23 redefine sexual health policy as being primarily
24 about abstinence, New York City must redouble our
25 efforts to protect the health of our communities, and

2 we must engage in this fight without the certainty of
3 consistent funding from the federal government,
4 funding which comprises an inordinately large portion
5 of the Health Department's budget. DOHMH receives
6 federal grants--federal grant funding for vital
7 public health programs including nearly \$100 million
8 for Ryan White HIV Emergency Relief; \$10 million for
9 daycare center inspections; and nearly \$3 million for
10 temporary assistance for needy families. Neither
11 these nor and federal funding stream in the realm of
12 human--of health and human services should be
13 considered safe in the Trump era. In fact, the
14 danger of federal cuts is not just hypothetical, it's
15 already happening. DOHMH receives a \$1.2 million
16 grant in the current fiscal year for its Teenage
17 Pregnancy Prevention Program, an evidenced based
18 cost-effective program, which helps to avert teen
19 pregnancy and its associated health risks for teen
20 mothers and their children. This funding has now
21 been eliminated nationally as part of cuts to Federal
22 Family Planning Grants. Similarly, DOHMH receives
23 more than \$5 million from the Prevention and Public
24 Health Fund, PPHF, grants which were established in
25 the Affordable Care Act, but the continuing

2 resolution enacted by the federal government in
3 December completely cuts this funding nationally and
4 locally. The city will have no choice but to step in
5 to fill these gaps, and to fund expansion of programs
6 that address other threats from Washington. They
7 city's Get Covered NYC Initiative received a notable
8 success this year in signing up an additional 80,000
9 New Yorkers for health care under out state's
10 exchange despite relentless, rhetorical and policy
11 attacks on the ACA by the White House and
12 congressional leaders. But there remain an estimated
13 350,000 New York City residents who are eligible for
14 healthcare and have not yet enrolled. We need to
15 ramp up outreach efforts to solve this problem. It's
16 critical that we invest in connecting our city's
17 estimated 300,000 adult undocumented immigrants to
18 primary healthcare as well building on the success of
19 the Action Health Pilot Program. This will not only
20 yield benefits in health outcomes, it will save much
21 needed money in our struggling public hospital
22 system. Commissioner Bassett deserves enormous
23 credit for the department's intense focus backed by
24 real resources on tackling persistent health
25 inequities in our city, but we know that much more

2 work remains. A 2016 analysis of five years of New
3 York City data found that black college educated
4 mothers who gave birth in local hospitals were 12
5 times more likely to suffer severe complications of
6 pregnancy in child birth than white women who never
7 graduated from high school. Other data tells that
8 despite reaching a record low number of new HIV
9 diagnoses in the city in 2016 there was a 5% increase
10 in new HIV diagnosis among women compared to the
11 prior year. Black and Latino women comprise more
12 than 90% of all newly diagnosed women, and children
13 in low-income communities of color still face
14 disproportionately high rates of asthma, lead
15 poisoning, obesity, dental carries and other
16 conditions. The department's community based health
17 action centers in East Harlem, the South Bronx and in
18 Brownsville show enormous promise for helping to
19 tackle these disparities. We need additional centers
20 in major low-income parts of the city, which are
21 currently underserved including Jamaica, Rockaways,
22 and the North Shore of Staten Island. I look forward
23 to discussing these and other vital issues with the
24 administration and members of the public today, and I
25 would like to thank my committee staff Janet Merrill,

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2 Crystal-Crystal Pond and Zaya Manuel Helou (sp?) for
3 the hard work in preparing for this hearing, and I'm
4 pleased to have been joined by stalwart committee
5 Alicka Ampry-Samuel who gets bonus points for
6 punctuality, and now I'll ask our committee counsel
7 to administer the affirmation for the Administration.

8 LEGAL COUNSEL: Do you affirm to tell the
9 truth, the whole truth and nothing but the truth in
10 your testimony before this committee and to respond
11 honestly to Council Member questions?

12 COMMISSIONER BASSETT: I so affirm. Good
13 morning Chair Levine and I hope soon to be members in
14 plural of the committee. I'm Dr. Mary Bassett
15 Commissioner of the New York City Department of
16 Health and Mental Hygiene, and I'm joined by Dr.
17 Oxiris Barbot, our First Deputy Commissioner, and
18 Sandy Rozzo, Deputy Commission for Finance, Thank
19 you for the opportunity to testify on the
20 department's Preliminary Budget for Fiscal Year 2019.
21 I'm looking forward to working together to improve
22 the health of all New Yorkers. As this is our first
23 budget hearing together, I'd like to share a bit of
24 background on the department and the principles that
25 guide our work. Our organization covers a wide range

2 of health topics and I'm proud to say that that the
3 department's staff represents the very best in their
4 fields. Our policies and programming on topics as
5 varied as tobacco, restaurant grading rats and HIV
6 are widely considered to be the told standard
7 nationally and internationally, and while the work we
8 do is guided by data and science, under my tenure as
9 commissioner have adopted a values based approach to
10 public health, one where equity is central to our
11 work. In this great city, your zip code should not
12 determine your health. Core to our values at the
13 department is our conviction that ever and every
14 community should have the opportunity to live their
15 healthiest lives. The focus on equity is critical
16 because although we are making measurable progress in
17 helping New Yorkers live healthier lives, the data
18 show that black and Latino residents often experience
19 higher rates of disease than other New Yorkers. It's
20 important to note that this is not due to biological
21 differences by race. Indeed, we are quite literally
22 all human. Instead, structural racism and a long
23 history of racial and economic inequality have led to
24 these inequities in health. We know that racism,
25 sexism, xenophobia and other forms of discrimination

2 affect physical and mental health outcomes, and we
3 know that where you live, learn, work and play
4 matters. By acknowledging these realities and
5 focusing on the social determinants of health such as
6 housing, education, and transportation along with
7 more traditional public health issues the department
8 has adopted strategies that make our work more
9 effective. Chair Levine, I know that you and Speaker
10 Johnson share these beliefs and I was gratified that
11 your first hearing focused on our Center for Health
12 Equity and its leadership in this endeavor. I will
13 now turn to some programmatic highlights before
14 discussing the Fiscal Year 2019 Preliminary Budget.
15 The department has had a busy 2017. We are proud to
16 have made several recent announcements regarding
17 capital projects including last week's grand
18 reopening of the Chelsea Sexual Health Clinic and the
19 selection of a location for the Bronx Animal Shelter.
20 We also released the LGBTQ Bill of Rights, which
21 reiterates that healthcare providers and their staff
22 are legally obligated to provide LGBTQ people with
23 high quality healthcare. It is both wrong and
24 illegal to provide lower of quality of care because
25 of sexual orientation, gender identify and/or gender

2 expression. In 2017, we also launched the Maternal
3 Mortality Morbidity Review Committee, which brings
4 together healthcare providers, community based
5 organizations, researchers and first responders to
6 review maternal deaths and "near misses" collectively
7 learn from these tragedies. Severe maternal
8 morbidities are pregnancy related complications that
9 threaten the health of the mother. These represent
10 one of the starkest health disparities in our city,
11 one that you've just alluded to, a black woman with a
12 college degree or higher is more likely to have
13 serious complications during child birth and a white
14 woman with less than a high school education. They
15 review committee will increase our vigilance and
16 understanding of these events, and it's just one of
17 the department's efforts to address this very serious
18 public health issue. Finally, together with the
19 Council we worked to pass a package of tobacco
20 related bills that keeps New York City at the
21 forefront of tobacco control in the nation. Tobacco
22 use remains the leading cause of preventable deaths
23 in the United States, and there are still more than
24 850,000 adult smokers in New York City. These new
25 laws will help decrease the number of smokers by

2 160,000 by 2020 saving many lives and bringing New
3 York City's smoking rate to a historically low 12%.

4 I will now turn to the Preliminary Budget. The
5 department currently has approximately 6,000

6 employees and an operating budget of \$1.6 billion of
7 which \$700 million is city tax levy. The remainder

8 is federal, state and private dollars. In fiscal

9 year 2019 Preliminary Plan the department received an

10 additional \$3.5 million for co-response expansion on

11 NYC Safe, \$1.1 million for comprehensive drug and

12 alcohol misuse program to help address substance use

13 issues among LGBTQ youth and \$1 million to implement

14 the Neighborhood Rat Reduction Plan. Last summer the

15 Mayor announced the city's neighborhood Rat Reduction

16 Plan a \$32 million multi-agency [coughing]

17 initiative. The bills on the department's existing

18 and successful rat reduction programs, and focuses on

19 neighborhoods with the highest burden of rat

20 activity. For Fiscal Year 2019, the department has

21 been allocated \$1 million to hire staff, purchase rat

22 resistance waste receptacles known as big bellies,

23 developed a widespread public awareness campaign and

24 stand-up stoppage teams to plug rat burrows. Through

25 the plan we are implementing innovative rat

2 prevention inspection and control approaches with our
3 sister agencies, and we are looking forward to
4 conducting a robust evaluation of these efforts and
5 anticipate seen measureable declines in rat activity
6 in targeted areas. Though we have a separate budget
7 hearing on this later today, I want to acknowledge
8 our ongoing work to address mental health and
9 substance misuse. We are now in the third year of
10 the city's Thrive NYC Initiative and beginning the
11 second year of Healing NYC. Just yesterday the Mayor
12 and the First Lady announced an additional \$22
13 million per year to address the opioid epidemic.
14 This will include funds for the department to expand
15 the Peer Intervention in Hospitals Program, establish
16 the end overdoes training institute to train New
17 Yorkers on how to administer Naloxone, and expand
18 crisis response services to address the health needs
19 of individuals referred to us through law enforcement
20 and first responders. We are grateful for this
21 continued funding from the City, but reductions in
22 resources at the state and federal levels have deep
23 and tangible effects on services we are able to
24 provide to the public. As the Governor and
25 legislature finalizes the State's Fiscal Year 2019

2 Budget this month, I'd like to flag for you two areas
3 for-of concern for the department. First, over the
4 past ten years, funding for Tuberculosis control
5 efforts has declined by nearly 50% including a 20%
6 state reduction last year in a proposed reduction in
7 Fiscal Year 2019. This is particularly concerning
8 because for the first time in several decades, we are
9 seeing an increase in TB cases in New York City.
10 There was a 23% increase in the first four months of
11 calendar year 2017 compared to the same period in
12 calendar year 2016. Additionally, there was a 20%
13 state cut to school based health center grants in
14 fiscal year 2018. Through these centers students can
15 access comprehensive medical care, dental, vision and
16 mental health services at no out-of-pocket cost. As
17 a result of this budget reduction, school based
18 health centers have already begun to close, and as
19 many as 20 may be forced to close to their doors at
20 the end of the current school year. Given the
21 uncertainty at the federal level, now is not the time
22 to cut healthcare services provided by these safety
23 net institutions. I'm thankful that the Assembly
24 addressed these concerns in their one house budget
25 bill. I encourage you to speak to your state

2 colleagues about the need for robust public health
3 funding by both the city and the state to keep New
4 Yorkers healthy. Finally, I'll turn to the current
5 environment at the federal level. Through policy
6 proposed and proposed budget cuts in tens of
7 millions, the White House has made clear that it does
8 not share our mission of protecting the health of all
9 New Yorkers. The words diversity, fetus, transgender,
10 vulnerable, entitlement, science based, evidence
11 based have been chided as "bad words" by this federal
12 administration. But they will remain at the core of
13 what we do at the department day in and day out. As
14 public health experts, it is our job to acknowledge
15 and address health inequities. It is our job to use
16 evidence based approaches to prevent the leading
17 causes of death including heart disease and cancer.
18 Despite the continue tax on Prevention and Public
19 Health Fund, it is our job to respond to disease
20 outbreaks. To dismantle the Affordable Care Act and
21 Medicaid, it is our job to ensure that everyone
22 regardless of immigration status has access to
23 healthcare, and it is our job to speak out as people
24 continue to die due to lax gun control laws and the
25 inability of the Centers for Disease Control and

2 Prevention to conduct research on the subject.
3 Regardless of what terms Washington deems
4 permissible, we will continue to serve vulnerable
5 populations, embrace diversity and use evidence and
6 science based solutions to protect and promote the
7 health of all 8.5 million New Yorkers. We are able
8 to do this because of the rich network of local
9 elected officials, community based organizations, and
10 members of the public with whom we work. I want to
11 thank the Mayor and the City Council for sharing our
12 commitment to public health, and I look forward to
13 the next four years of partnership. I'm happy to
14 answer any questions.

15 CHAIRPERSON LEVINE: Thank you, Dr.
16 Bassett. I want to acknowledge we've been joined by
17 Health Committee member Dr. Mathieu Eugene. Welcome.
18 I just want to understand this Dr. Bassett. So,
19 we're facing an increase in Tuberculosis cases. I
20 think you said it was 23% an increase over the prior
21 year, but we're facing a decrease in funding.

22 COMMISSIONER BASSETT: That's correct,
23 but let me just correct one thing. The data that I
24 cited for you are from the—you saw them in the
25 Preliminary Mayor's Management Report, are for the

2 first four months of--of the--this calendar year 2017
3 compared to the previous four months of 2016. So,
4 it's not whole year numbers.

5 CHAIRPERSON LEVINE: So, that would be--

6 COMMISSIONER BASSETT: [interposing] But
7 in any case, it went up by 23%, and we know that when
8 we look at our year-on-year numbers we will have an
9 uptick in Tuberculosis cases, and then that's what
10 has been cut. That's correct.

11 CHAIRPERSON LEVINE: And it has been cut
12 by--by--because of the state's budget in the prior
13 fiscal year. Is that correct?

14 COMMISSIONER BASSETT: It's been cut and
15 cut over the last decade, reductions in federal
16 funding as well as the reductions in state funding,
17 and reductions frankly by the city--by the city as
18 well, but--

19 CHAIRPERSON LEVINE: [interposing] What--
20 what is the budget today?

21 COMMISSIONER BASSETT: Most recently,
22 the--the--the most recent assault has been proposed
23 state cut of 20%, and last year we took a 20% budget
24 cut. We'll be unable to patch over service
25

2 requirements that as currently delivered in the
3 program unless we can adjust this budget gap.

4 CHAIRPERSON LEVINE: So--

5 COMMISSIONER BASSETT: [interposing] In
6 terms of the total budget for the TB program, it's
7 \$14 million.

8 CHAIRPERSON LEVINE: And what was it at
9 its peak?

10 COMMISSIONER BASSETT: It was at least
11 twice that. We used to--you know, we have cut our
12 number of staff in half. We now run only two clinics
13 full time. Two clinics are open on a part-time basis
14 so we have four clinics citywide, and as I said
15 there's been an uptick. For those of us who've been
16 around for a while, this has an eerie echo with prior
17 experience the TG program was cut, and we saw the
18 rates of TB go up. We don't want to see that happen
19 again.

20 CHAIRPERSON LEVINE: And--and
21 unfortunately, the people who are most vulnerable to
22 TB are people who are suffering from other conditions
23 including I believe HIV and other--

24 COMMISSIONER BASSETT: [interposing]
25 That's true and that underlay the--the historic up

2 crease—uptick, but now we have been making great
3 progress with addressing the HIV prevalence in our
4 population, and putting people on treatment. Most of
5 the people who have TB in our city are people who
6 acquired infection in another country. They're
7 immigrants mostly from Asia and also Latin America.

8 CHAIRPERSON LEVINE: Well, we will
9 certainly join you in the fight for—against he cuts
10 from Albany, but you're also saying that the city has
11 cut funding to the program. Is that correct?

12 COMMISSIONER BASSETT: That's true, but
13 as I just reiterate those recent cuts that one that
14 we're most concerned about right now have been by the
15 state--

16 CHAIRPERSON LEVINE: What is the city's--

17 COMMISSIONER BASSETT: -- at borough
18 level. (sic)

19 CHAIRPERSON LEVINE: --what's the city's
20 contribution to the \$14.4 million?

21 COMMISSIONER BASSETT: I'll—I'll have to—
22 I can—I can ask--[background comments] It's 64%.
23 [laughter]

24 CHAIRPERSON LEVINE: Okay. Alright. So,
25 that's about \$10 million then.

2 COMMISSIONER BASSETT: [interposing] But
3 we have Article 6 Match on our--

4 CHAIRPERSON LEVINE: About \$10 million
5 let's call it.

6 COMMISSIONER BASSETT: Yeah, that's it.

7 CHAIRPERSON LEVINE: So, what would that
8 have been in this peak?

9 COMMISSIONER BASSETT: I'll--I'll have to
10 get you the historic budget numbers, but in aggregate
11 I can reiterate that we've seen a 50% reduction in
12 funding for TB over the last decade.

13 CHAIRPERSON LEVINE: Alright, well, I'm--
14 I'm all for pushing back on state cuts, and we'll
15 join you and advocates in that fight, but we also
16 have to hold ourselves accountable.

17 COMMISSIONER BASSETT: Yes.

18 CHAIRPERSON LEVINE: And if we're cutting
19 our own budget, that what--we have to share some of
20 the blame, too.

21 COMMISSIONER BASSETT: Yes and we are in
22 discussions about the TB budgets here at City Hall.

23 CHAIRPERSON LEVINE: Okay, if I'm not
24 mistaken, there are 650,000 uninsured adults in the

2 five boroughs. Tell me if I have my numbers
3 approximately right, and--

4 COMMISSIONER BASSETT: That's
5 approximately right.

6 CHAIRPERSON LEVINE: Okay, and about
7 350,000 of them are eligible for some form of
8 insurance. That could be an essential plan on the state
9 exchange for example. In some cases they could even
10 be eligible for Medicaid, yet have not signed up. It
11 is so important that we get those people signed up
12 for their own health first and foremost, but as you
13 well know, this has implications for the whole city
14 and partly because the health of one New Yorker due
15 to contagious diseases, affects the health of all of
16 us, but there's also a colder financial incentive,
17 which is that our public hospitals are losing money
18 everyday because they can't bill through federal and
19 state funding streams for these patients. So, this
20 is--it's so imperative, and I want to congratulate the
21 city on signing up an additional \$80,000 this year
22 under Get Covered NYC. In this climate with the tax
23 on Obamacare, that's amazing. I think people who are
24 not informed might have thought when they see the
25 headlines that the program is imploding and might be

2 discouraged from applying. Yet it doesn't ring very
3 important that they do so. We have a lot more work
4 to do. We have 350,000 more people that we need to
5 get signed up. Can you explain the funding we're
6 allocated—we've allocated to this effort, the
7 staffing we've allocated. Some who actually are
8 DOHMH employees, but there are—this is really a
9 multi-agency effort. Could you explain the broader
10 picture of—of how the city is attacking this
11 challenge?

12 COMMISSIONER BASSETT: The—the first—the
13 first activity of the department has been to ensure
14 that everybody who's eligible for healthcare
15 coverage under the Affordable Care Act signs up for
16 it, and through those efforts we've made enormous
17 strides in reducing the number of uninsured people.
18 It now stands—it's something under 8% of adults in
19 the city. We've reduced it by at least 30% with the
20 advent of the Affordable Care Act, and the Health
21 Department works with the other—other groups in the
22 city, other city agencies including an active—a group
23 at City Hall that is responsible for public outreach
24 and our—our colleagues at Health and Hospitals to
25 promote enrollment in getting people covered. So,

2 getting covered has been a key activity. We have our
3 own enrollers. We enroll at clinics and at pop-up
4 sites, and have contributed in getting towards that
5 80,000 number that you—that you complimented us on,
6 and I want to thank you for that. That's our
7 principal contribution to make sure that people who
8 can get covered, get covered. Additionally, there
9 are people, as you're aware, Mr. Chairman who are—who
10 are not eligible under the Affordable Care Act.

11 CHAIRPERSON LEVINE: Well, I want—you—you
12 mean people who—thought they are citizens and legal
13 residents aren't eligible because of their income?

14 COMMISSIONER BASSETT: No, there are very
15 few of those.

16 CHAIRPERSON LEVINE: Right.

17 COMMISSIONER BASSETT: The—the main
18 people cut of the Affordable Care Act are being
19 documented.

20 CHAIRPERSON LEVINE: Alright, I got an
21 answer, which I—I want to talk about. That's of
22 great importance to—to me and to the committee, but
23 just to focus on the issue of again, people who are
24 insurable under the current system. What—how many

2 staff are you devoted—have you devoted out of DOHMH
3 to this effort?

4 COMMISSIONER BASSETT: I'm going to ask
5 if I can be joined by one of our Deputy
6 Commissioners, but we have—we have 30 Certified
7 Application Counselors who do insurance enrollment.
8 As you know, this is a complex process. Everybody
9 who has ever had to pick their insurance plan knows
10 that it's hard to decide among the many options. So,
11 it's quite time consuming and we have 30 certified
12 application enrollers who work with members of the
13 public to sign up for health insurance. We do this
14 in multiple languages meaning that we have people who
15 speak both English, Spanish, and Cantonese I think it
16 is, but additionally we have an interpretation line,
17 which enables us to work with people in—in literally
18 in scores of languages.

19 CHAIRPERSON LEVINE: Right, and so what
20 is the budget for our enrollment efforts? [pause]
21 Okay. Sorry, if you could just--

22 COMMISSIONER BASSETT: Just introduce
23 herself.

24 CHAIRPERSON LEVINE: Yes, and we'll—we'll
25 do the affirmation.

2 DEPUTY COMMISSION ANGEL: Sonia Angel,
3 Deputy Commissioner.

4 LEGAL COUNSEL: Do you affirm to tell the
5 truth, the whole truth and nothing but the truth in
6 your testimony before this committee and to respond
7 honestly to Council Member questions?

8 DEPUTY COMMISSIONER ANGEL: Yes, I
9 affirm.

10 COMMISSIONER BASSETT: So, the question
11 was: What is our budget and I have it in my book,
12 but I don't have it in my memory, and our budget is
13 over and above our usual. It was—for the Get Covered
14 campaign we got no additional funding. So, we used
15 our usual budget for our 30 certified application
16 rolls. [pause]

17 DEPUTY COMMISSIONER ANGEL: Funding.
18 Sorry, excuse me.

19 MALE SPEAKER: Take your time.

20 CHAIRPERSON LEVINE: You're—so you're
21 looking for the budget—the—the budget line for this?
22 Is that right?

23 COMMISSIONER BASSETT: [off mic] Yeah,
24 and if you don't want it. If you—I mean we—we have
25 whatever we gave to the individual.

2 CHAIRPERSON LEVINE: But there was also a
3 large advertising budget.

4 COMMISSIONER BASSETT: Oh, yes, that did
5 come out of our budget. That was run out of—we may
6 have—we were involved in the development of that
7 campaign, and the—it may have passed throughout
8 budget, although it didn't--

9 CHAIRPERSON LEVINE: What budget if not
10 the Health Department?

11 COMMISSIONER BASSETT: The—the HRA. It's
12 the Department of Social Services.

13 CHAIRPERSON LEVINE: Got and do you know

14 COMMISSIONER BASSETT: --but--

15 CHAIRPERSON LEVINE: [interposing] the
16 staff, the staffing at HRA—the staffing that HRA
17 allocates to this or any other agencies?

18 COMMISSIONER BASSETT: I don't. I don't
19 know the staffing. I mean this has been a—a—a big
20 commitment of the Administration as you point out in
21 your remarks. One of the key ways that we see of
22 defending the Affordable Care Act is to ensure that
23 people sign up and get their coverage. As long as
24 it's available to us that we ensure that the public
25 is aware of it, and utilizes it. As a state we had

2 record numbers of people signed for the Affordable
3 Care Act. I think proof that despite all of the
4 efforts from Washington to try and describe it as
5 hugely unpopular that people need and are using this--
6 this coverage.

7 CHAIRPERSON LEVINE: Right. I am all for
8 having city government workers focused on this
9 especially if they're already interacting with
10 members of the public that would be common at HRA.
11 There are going to be some New Yorkers who are not
12 comfortable walking into a government office to do
13 this, and so there's a parallel effort of CBO based--

14 COMMISSIONER BASSETT: [interposing] Yes.

15 CHAIRPERSON LEVINE: --enrollment as
16 well.

17 COMMISSIONER BASSETT: Yes.

18 CHAIRPERSON LEVINE: And what is our
19 budget for that piece?

20 COMMISSIONER BASSETT: Yes, that is not
21 something that we budget to the Health Department.
22 We do enrollment in fed, you know, non sort of social
23 benefits offices basically at our health clinics and
24 additionally we've been experimenting with using pop-
25 up sites in communities to do enrollment.

2 CHAIRPERSON LEVINE: Right. Okay.

3 COMMISSIONER BASSETT: So, the additional
4 services that you're talking about we'll just have to
5 turn to our sister agency to get the budget from
6 them.

7 CHAIRPERSON LEVINE: Right. The-the
8 state does fund significant CBO--

9 COMMISSIONER BASSETT: Yes, they do. For--
10 the Community Service Society--

11 CHAIRPERSON LEVINE: [interposing] Yes.

12 COMMISSIONER BASSETT: --I know has a
13 huge grant from the state and has been very active in
14 enrollment both in our city and across the state.

15 CHAIRPERSON LEVINE: So, of the 80,000
16 that were enrolled this year, how many came from
17 CBOs? How many came from your department's outreach?
18 How many came from HRA?

19 COMMISSIONER BASSETT: I can give you the
20 number that came from our department, but I can't
21 give you those other numbers, and it will take me a
22 moment to dig up the numbers that came from our
23 department, but it--we were proud of our efforts, and
24 let's see what I have. Do you have that?

25

2 DEPUTY COMMISSIONER ANGEL: We do have
3 it. We have it.

4 DEPUTY COMMISSIONER ANGEL: Because this
5 was a combined effort across the city working with
6 the Mayor's Office with HRA, the Public Engagement
7 Unit I think is what you're referring to also in
8 terms of the boots on the ground. We have the
9 aggregate estimate because it was indeed a combined
10 effort. So, the PEU for example would identify
11 people and refer to our Certified Application
12 Counselors as well as potentially the whole network
13 throughout the city. We actually had in part of the
14 referral process, we tried to make it as convenient
15 as possible for individuals who are identified in
16 need of insurance. So, if-if our site was not
17 necessarily the best site for them, we would refer
18 them to others. So, 80,000 includes the combined
19 effort of Get Covered NYC, which was the City's
20 initiative.

21 CHAIRPERSON LEVINE: Okay.

22 COMMISSIONER BASSETT: I think we could
23 probably dig up a number for you if it matters to
24 you, but I think the-the-what I hope is important to
25 the Health Committee is that as a city we have been

2 committed getting people signed up, and we have
3 exceeded our goal. The Mayor challenged us to
4 deliver 50,000 individuals and as you've said, with
5 the number that was—that the city enrolled was
6 80,000.

7 CHAIRPERSON LEVINE: Right. Well, I'm
8 challenging us to get to all 350,000. That is a big
9 challenge. It's ultimately doable. It will yield
10 huge benefits in the health of New Yorkers and fiscal
11 benefits as well. It seems to me that we need we
12 need to allocate more resources in that fight. It
13 seems like we have to invest more as a city on the
14 CBO side, and it seems like we need interagency
15 coordination here so that we understand across
16 agencies at any given moment the level of resources,
17 and just what it's yielding. To me this is a smart
18 investment. Alright.

19 COMMISSIONER BASSETT: I'm just a--

20 CHAIRPERSON LEVINE: Alright, I'm going
21 to pause and see if my colleague Council Member Ampry
22 -Samuels has a question. Please do.

23 COUNCIL MEMBER AMPRY-SAMUELS: Good
24 morning everyone. The question is related to lead
25 poisoning. The Fiscal 2019 Preliminary Budget

2 allocates \$8.5 million to the Bureau of Environmental
3 Disease and Injury Prevention. This includes funding
4 to reduce environmental hazards in the home
5 associated with injuries and disease such as lead
6 poisoning. While lead poisoning has nearly been
7 eliminated in many neighborhoods, certain New York
8 City districts continue to experience elevated lead
9 levels. A recent waters investigation found 69 New
10 York City census tracts where at least 10% of small
11 children screened over an 11-year period from 2005
12 to 2015 had elevated lead levels. How does the
13 department ensure it directs its lead prevention and
14 abatement resources to the city's neediest
15 neighborhoods?

16 COMMISSIONER BASSETT: Thank you, Council
17 Member for that question. If I could just—since I
18 have the mic, clarify something for the Chair. There
19 are no—there have been no cuts to the TB program by
20 the city under my term as—as Commissioner under this
21 administration.

22 CHAIRPERSON LEVINE: Go it. Just there
23 were cuts under the prior administration.

24 COMMISSIONER BASSETT: Correct.

2 CHAIRPERSON LEVINE: But we didn't
3 restore those cuts.

4 COMMISSIONER BASSETT: Correct.

5 CHAIRPERSON LEVINE: Okay, well-

6 COMMISSIONER BASSETT: That-that's good.

7 CHAIRPERSON LEVINE: Well, we'll be
8 pushing for that.

9 COMMISSIONER BASSETT: Alright, Council
10 Member. I appreciated a question about lead
11 poisoning. As you point out, that we have different
12 levels of exposure across different parts of our
13 city, and mostly related to exposure to deteriorated
14 lead paint in parts of the city that have older
15 housing stock. I want to take the opportunity to
16 show Health Committee members this graph. I know you
17 can't make out the numbers, but I'm sure you can see
18 the-see the overall idea here that we have had a huge
19 reduction in the number of children with elevations
20 above the CDC surveillance level of 5 micrograms per
21 deciliter. Over the past now-over decades since 2005
22 when the Local Law 1 went into effect the overall
23 decline has been 87% in the proportion of children
24 with elevated blood lead levels.

2 CHAIRPERSON LEVINE: But could you just
3 give us. I couldn't read that. I don't know if my
4 colleague could, but

5 COUNCIL MEMBER AMPRY-SAMUEL: Those are
6 what we're hearing.

7 COMMISSIONER BASSETT: I think exactly
8 what we're providing.

9 CHAIRPERSON LEVINE: [interposing] So,
10 what--what was the first year on that charter and what
11 was the level and what was the last year, I guess
12 that's--

13 COMMISSIONER BASSETT: Okay, this is--
14 these are numbers of children with blood lead levels
15 above 5--5 micrograms per deciliter, which is the
16 surveillance criteria used by the Centers for Disease
17 Control. That cut point was selected because 95% of
18 children had blood lead levels lower than that. Now,
19 in 2005 we had 37,344 children who fell in that
20 category with blood lead levels great then 5
21 micrograms, and the rate per thousand children tested
22 was 120.4. In 2016, the most recent data for which
23 we have--the most recent year for which we have data
24 available we had 4,928 children with blood lead
25 levels above 5 and the rate was 16.5 per 100 per

2 1,000 children tested. As I said, that represents an
3 87% decline. So, I want to make clear that as a city
4 historically we've been very aggressive on blood
5 lead-on exposure to lead and on the identification
6 and remediation of exposures, and when we identify
7 all the blood lead levels in children. That-part of
8 our success has been focusing on areas where we have
9 particular concern, and I'm joined by Deputy
10 Commission Corinne Schiff who leads our Environmental
11 Health Program. I'll ask her to speak to those
12 special programs that focus on areas where children
13 have more exposure.

14 COUNCIL MEMBER AMPRY-SAMUEL: Okay, and
15 can you also provide us with information as to where
16 those particular areas are? That would be helpful.

17 DEPUTY COMMISSIONER SCHIFF: Sure. So I
18 think it's just-

19 CHAIRPERSON LEVINE: Sorry. We just need
20 to do the affirmation.

21 DEPUTY COMMISSIONER SCHIFF: Oh, yeah,
22 Corinne Schiff. I'm the Deputy Commission for
23 Environmental Health.

24 LEGAL COUNSEL: Do you affirm to tell the
25 truth, the whole truth and nothing but the truth in

2 your testimony before this committee and to respond
3 honestly to Council Member questions?

4 DEPUTY COMMISSIONER SCHIFF: Yes. So, to-
5 first to provide some-some context, the City has a-a
6 multi-faceted approach to-to lead poisoning
7 prevention. As you probably know, every year,
8 tenants receive a notice from their landlord asking
9 them to indicate whether there's a child under six in
10 the apartment and then the property owner has an
11 obligation to check that apartment for peeling paint.
12 The Department of Health's role is to intervene when
13 there's a child with an elevated blood lead level.
14 So, every day we get a download of all blood lead
15 testing results from New York City, and every day our
16 Healthy Homes Program reviews those results to find
17 children with elevated blood lead levels. We then
18 very quickly follow up with the family to make an
19 appointment and we do a very, very comprehensive risk
20 assessment with that family to try to identify every
21 source of lead exposure for that child. We also do
22 an investigation in the home using a piece of
23 equipment called an XRF. We literally point at the
24 wall for every place where the paint is not intact to
25 take a measurement and to see if that paint is lead

2 paint is lead paint. If it is, we then order the
3 property owner to remediate. The property owner has
4 only five days to begin that work. We then monitor
5 that work to make sure that it's being-being
6 conducted, and if it's not we make a referral to HPD,
7 which then does complete the-the abatement and the
8 property owner will receive a violation from us
9 subject to fines. So, that sort of in brief the-the
10 approach that we take and as Dr. Bassett has point
11 out, we've had really quite a lot of success since
12 Local Law 1 has gone into effect. We do also have a
13 very active surveillance program. So, we know where
14 in the city there are hot spots. As-as you have
15 noted it's not equally distributed throughout the
16 city. The main exposure for children remains lead
17 paint, and so it's really tied to the-the housing
18 stock and the-the quality of the-of the-of the
19 housing stock. And so, for example some of the areas
20 where we're doing a lot of work are in Williamsburg
21 in Brooklyn and we take a really community based
22 approach working with organizations, local
23 organizations in those communities to-to reach
24 tenants, to reach property owners, property managers,
25 teaching them about abatement, safe work. A very

2 multi-faceted approach to that, but every child where
3 we receive a result of an elevated blood lead level
4 gets our attention.

5 COUNCIL MEMBER AMPRY-SAMUEL: Okay, and
6 just one last follow-up. Okay. Has the city
7 addressed the potentially unsafe lead levels in the
8 back yard soil of some of the homes in the
9 Greenpoint, Brooklyn area? You mentioned
10 Williamsburg, but I received notice about Greenpoint.

11 COMMISSIONER BASSETT: Yeah, you were
12 speaking about lead in the soil?

13 COUNCIL MEMBER AMPRY-SAMUEL: Yes.

14 COMMISSIONER BASSETT: Well, we--again the
15 principal exposure that we find is exposure to a
16 deteriorated lead paint. So, that means both
17 flicking paint and something that we call lead dust,
18 which is from--it's literally dust that accumulates as
19 the paint chips deteriorate. Exposure to lead in the
20 soil is not a key exposure for elevated blood lead
21 levels, but when we learn of it, we do work with the
22 Department of Environmental Protection that--that--

23 COUNCIL MEMBER AMPRY-SAMUEL: [off mic]
24 Yeah, and that's Deputy Commissioner. (sic)

2 DEPUTY COMMISSIONER SCHIFF: And we do—we
3 do—there have been some reports, as Dr. Bassett has
4 mentioned lead paint is really the primary exposure.
5 Lead poisoning results from ingestion, and so
6 concerns about back yard soil could be when children
7 are playing and—and literally eat when they're
8 playing in the dirt, and children, as we know, put
9 their hands in the mouth. We have guidance for
10 people about—if they're going to do gardening in
11 their back yard to use raised container beds for—for
12 that gardening, to—to wash toys, but really our
13 primary concern is paint.

14 COUNCIL MEMBER AMPRY-SAMUEL: Alright,
15 thank you.

16 CHAIRPERSON LEVINE: Thank you, Council
17 Member. So, I just want to emphasize a point you
18 touched up that while we've made great progress as
19 your graph showed citywide, there are pockets of the
20 city where the rates are alarmingly high. I think as
21 high as 10% in some neighborhood? Ten percent of the
22 kids—do I have that right in some neighborhoods are
23 testing positive, which is higher than Flint. Let
24 me—let me look at the—I'll get the number for you

2 here. [pause] Great. So, we talked about
3 Williamsburg in Brooklyn for example--

4 COMMISSIONER BASSETT: Williamsburg, yes.

5 CHAIRPERSON LEVINE: --if the rate is not
6 10%, can you tell me what you would expect it to be
7 in the worse neighborhoods.

8 COMMISSIONER BASSETT: I am not aware of
9 neighborhoods, whole neighborhoods that have a rate
10 of 10%--

11 CHAIRPERSON LEVINE: Okay.

12 COMMISSIONER BASSETT: --or even sectors
13 of the population say by-by income group that have--
14 break that line.

15 CHAIRPERSON LEVINE: [interposing] I'm--
16 I'm--I'm looking at--

17 COMMISSIONER BASSETT: [interposing] But
18 there are--there are, certainly this is what people
19 used to refer to as a lead belt in Brooklyn, and
20 Williamsburg is at the heart of that area. That's
21 why we have additional efforts to ensure that that
22 community is aware of its potential to that exposure.

23 CHAIRPERSON LEVINE: Right. So it looks
24 like Reuters did an investigation on this data from
25 2005 to 2015. Over that 11-year period they found 69

2 New York City census tracks where at least 10% of
3 small children screened had elevated blood levels.

4 DEPUTY COMMISSIONER ANGEL: Well, as Dr.
5 Basset said, we do have particular interventions in
6 hot spots like Williamsburg and we're working. The-
7 the housing stock [coughs] in that neighborhood is-is
8 old and crowded, and that leads to degradation-
9 further degradation of paint, and additional risks
10 for children, and so we have had a special focus in
11 that community to reach families. Parts of that
12 community are very insulated. So, we have been doing
13 our work through the community based organizations
14 who are best able to-to reach families in-in the
15 language that they use to make sure that families
16 know about bringing their children for testing, and
17 also to work with the property managers there to make
18 sure that that they understand the law about
19 inspecting apartments and correcting-

20 CHAIRPERSON LEVINE: [interposing] My, my
21 notes say that it's in the Hasidic neighborhood
22 section of Williamsburg.

23 COMMISSIONER BASSETT: That's correct.

24 CHAIRPERSON LEVINE: So, do we have
25 Yiddish language outreach?

2 DEPUTY COMMISSIONER SCHIFF: We do.

3 CHAIRPERSON LEVINE: Do you have staff,
4 Yiddish speaking staff?

5 DEPUTY COMMISSIONER SCHIFF: We have—our
6 publications are in Yiddish and let me—[pause]

7 COMMISSIONER BASSETT: Yes, that we would
8 have very detailed questions. So, we need to bring
9 up the people who are—

10 DEPUTY COMMISSIONER SCHIFF: So, we—so we
11 do that—

12 CHAIRPERSON LEVINE: [interposing] We aim
13 to deliver on that promise. [laughs]

14 DEPUTY COMMISSIONER SCHIFF: So, we, our—
15 we have publications that are in Yiddish, and we do
16 the work through the community based organizations
17 not only for—for reasons of language, but for reasons
18 of—for cultural access. So, our work is through—we
19 fund community-based organizations and we work with
20 them to—to—to train them and to deliver those
21 messages. So it's in—it is in the—the spoken
22 language.

23 CHAIRPERSON LEVINE: So, you're funding
24 community based groups in the Hasidic areas of
25 Williamsburg?

2 DEPUTY COMMISSIONER SCHIFF: Yes.

3 CHAIRPERSON LEVINE: Okay, we'd like to
4 follow up with on that for sure, but I want to turn
5 to the opioid crisis which—which you have been
6 focused on and correctly addressed in your open
7 remarks, and we were excited about the announcement
8 yesterday of additional resources, additional
9 strategies. As you and I have spoken about, this is a
10 tough disease to shake, opioid addiction. Am I right
11 to use the word disease in this context?

12 COMMISSIONER BASSETT: It's certainly
13 preferable to crime.

14 CHAIRPERSON LEVINE: Okay, well, I—I
15 would-would not make that mistake. It is properly
16 understood a public health challenge. I think we
17 would all agree on that.

18 COMMISSIONER BASSETT: That is correct.

19 CHAIRPERSON LEVINE: And the success
20 rates of people who completely kick this addiction is
21 vanishingly small. That does not mean that opioid
22 addiction has to be a death sentence, and it doesn't
23 even mean that people who are struggling with this
24 addiction cannot lead productive lives. There are
25 many, many examples of people who have been able to

2 manage this condition. We have—and instituted some
3 innovative—innovative strategies to help do that one
4 of which is needle exchanges, which 20 years ago were
5 considered radical and risky, and today I think are
6 accepted almost universally in the public health
7 landscape as just being a smart—a smart and evidence
8 supported intervention. We are engaged in a similar
9 today—a debate today about safe injection facilities,
10 which provide a professionally supervised setting for
11 people to self inject, which can prevent fatality and
12 can provide a context to offer wraparound social
13 services, which we know are so important and
14 effective. Do—do you accept what I think is an
15 emerging consensus of the effectiveness of these
16 sites?

17 COMMISSIONER BASSETT: I think that the
18 public health literature is clear.

19 CHAIRPERSON LEVINE: The public health
20 literature is clear in establishing the
21 effectiveness--

22 COMMISSIONER BASSETT: That's correct.

23 CHAIRPERSON LEVINE: --of those sites.
24 There are—there are other parts of the world, which

2 are already successfully instituting such programs,
3 correct?

4 COMMISSIONER BASSETT: Not in the United
5 States.

6 CHAIRPERSON LEVINE: Right, other parts
7 of the world—other countries, though?

8 COMMISSIONER BASSETT: That's correct.

9 CHAIRPERSON LEVINE: Correct. So, we're—
10 we're—we're behind the times on this domestically.
11 So, I'm going to accept that as a ringing endorsement
12 [laughter] of safe injection facilities. We're happy
13 to hear that. We are, of course, awaiting a report,
14 which the City Council funded that we think would be
15 a—a big step forward in establishing the viability,
16 and working out some of the logistical legal
17 questions. What can you tell us about when we can
18 expect this report?

19 COMMISSIONER BASSETT: So, first let me
20 just add a little bit to the history lesson that you
21 appropriately reminded us of with the Syringe
22 Exchange Programs. There—unfortunately, remain
23 states in the United States, which do not endorse and
24 where syringe exchange is not in place. You may
25 recall that the Vice President was convinced by our

2 now Surgeon General to permit syringe exchange for
3 the first time in the—when faced with a cluster of—of
4 injection drug use associated with HIV transmission.
5 But anyway, turning to the question that you've
6 asked, as you know, I expect because you I'm sure are
7 aware of the announcements made yesterday the Mayor
8 has—has committed as did the First Lady to a—an April
9 release of the report, and the Administration's
10 response to the report, and the Administrations
11 response to the report.

12 CHAIRPERSON LEVINE: Well, given that we
13 have a scientifically proven method to prevent
14 fatality and that we have an enlightened Health
15 Commission who seems to acknowledge that science, I
16 think it's imperative that we move forward on this.
17 I understand there are legal complications. I would
18 say let's barrel forward, and if the federal
19 government wants to sue us, we'll take on that fight.
20 That was exactly the challenge we confronted as a
21 society 20 years ago on syringe exchanges. I think
22 the stakes are high enough that we shouldn't let that
23 fear of—of being sued by the federal government stop
24 us from this important effort. I want to turn now to
25 a matter I know you're passionate about, which is

2 community based public health efforts, which you have
3 really ramped up in select neighborhoods with your
4 Community Health Action Centers, one of which I
5 visited in East Harlem recently. It's—it's clearly
6 an impactful model. We're in three neighborhoods
7 with this kind of full blown multi-purpose public
8 health facility on the ground, which as I mentioned
9 is in East Harlem in Brownsville and also in the
10 South Bronx. This is a big city and there are many
11 neighborhoods with large numbers of low-income
12 residents, communities of color, which don't have
13 such a facility. I identified three, which is
14 Jamaica, the—the Rockaway's Peninsula, and the North
15 Shore of Staten Island. There are I believe at least
16 in Jamaica and the North Shore vacant public health—
17 former district public health offices that were built
18 decades ago and have since been closed that would
19 offer a great location. Do you have plans to expand
20 this model to other needy neighborhoods? Could these
21 shuttered facilities be the place to do it, and what
22 would it cost to move forward on these communities?

23 COMMISSIONER BASSETT: Thank you for
24 highlighting the importance of community based public
25 health. There are three neighborhoods in which the

2 Health Department began first with what we called
3 District Public Health offices, and now we call
4 Neighborhood Health Action Centers are the
5 communities in our city that have the highest disease
6 burden. We examined this when I became Commissioner
7 because I wanted to make sure that we were focusing
8 our efforts in the areas where the disease burden
9 highest using as metric premature mortality. That's
10 death before the age of 65. These remain the highest
11 priority areas. To answer specifically your
12 question, we have what we call Neighborhood Health
13 Action Center buildings that have been spruced up,
14 and had some additional investments in both the
15 building and in staff, and the dollar figure on that
16 is about a million dollars per building.

17 CHAIRPERSON LEVINE: Right. Look, in the
18 context of an \$86 billion budget that is less than
19 rounding error. I think the Public Health benefits
20 of investing a million dollars in one of these
21 communities would far exceed the expense. Everyone
22 loves to site Mayor LaGuardia as a progressive hero.
23 He opened 30 of these offices, and it--

24 COMMISSIONER BASSETT: [interposing] He
25 built only 14, though. [laughs]

2 CHAIRPERSON LEVINE: What's that?

3 COMMISSIONER BASSETT: He only was able
4 to build 14. The big—the depression intervened, but
5 yes he opened—he identified 30 health districts in
6 the city, and

7 CHAIRPERSON LEVINE: Right.

8 COMMISSIONER BASSETT: --it was prescient
9 strategy.

10 CHAIRPERSON LEVINE: Well, maybe it was
11 Mayor—Mayor—Mayor Wagner who was the progressive hero
12 in this case. I don't know who finished the project,
13 but I believe that there are 12 now that are not in
14 use for public health purposes. There are some great
15 example. For example, the new Chelsea facility,
16 which if you read the writing on the door it says
17 District Health Office. So, we know the origin of
18 that, but it just doesn't seem to make sense to leave
19 these buildings shuttered in neighborhoods, which
20 today are facing inequitable health outcomes that we
21 don't do more to meet their needs on the ground. I
22 want to acknowledge we've been joined by another
23 stalwart committee member Keith Powers from
24 Manhattan. Thank you. This is a day of multiple
25 simultaneous hearings. So, you'll have to excuse my

2 colleagues who are running in and out. I want to ask
3 you about food and diet at a time when if you look at
4 the diseases which are topping the charts of leading
5 causes of death in New York City, heart disease,
6 diabetes, hypertension. They are directly related to
7 diet in a way, and I—I think this is more true today
8 than it was in decades past. Maybe you can confirm
9 that, but it's certainly unavoidable that unless we
10 tackle diet amongst New Yorkers we are never going to
11 be able to completely beat these diseases, and one of
12 the main culprits is sugar, and one of the main
13 culprits for excessive sugar intake is sugary drinks.
14 Say what you will about the Bloomberg Era, they were
15 aggressive in tackling sugar intake. In some cases
16 unsuccessfully because of political and legal
17 challenges, but in the meantime, this problem hasn't
18 gone away, and the intake of sugar or soda, which
19 unfortunately disproportionately affects low-income
20 communities and communities of color remains a
21 persistent challenge. So, what is the department's
22 strategy for more aggressively tackling this
23 challenge?

24 COMMISSIONER BASSETT: Thank you for that
25 question. Your summation is correct. A large share

2 of our current disease burden is chronic disease that
3 comprises we estimate about 80% of the cause of death
4 and what some people have referred to as the real
5 underlying causes of death, they're not heart disease
6 and cancer and diabetes, but unhealthy food and lack
7 of physical activity. So, I agree with your framing
8 of this issue. In public health we take a prevention
9 approach, and a lot of our work regarding these
10 diseases has focused on diet. As you're aware, the
11 Mayor supported and we continue to—to fight for the
12 idea of calorie posting. We were ready to extend
13 calorie posting to supermarkets where they serve
14 prepared foods when much to our surprise I'll say it
15 surprised me the FDA, the Food and Drug
16 Administration, whose rules these were declared just
17 days before implementation that they wanted to defer
18 it for another year. When we said we were ready,
19 they showed up in court to side with industry, and to
20 challenge the city threatening preemption. We are
21 waiting for these to into effect in May. So, we've
22 been pushing for the policy strategies that have
23 long—long been an important part of our approach to
24 health food. We also continue our work with
25 neighborhood stores trying to improve the offerings

2 in neighborhood stores, and there are lots of
3 strategies that I was never aware of until we started
4 working this area that make people more likely to buy
5 healthy foods putting water at eye level, healthy
6 snacks at the check-out counter, put fruit and in
7 sight when you enter one of the neighborhood stores.
8 So, we work with small business owners to do this
9 work. Additionally, we had succeeded in putting
10 labels of high sodium, which is an important risk
11 factor for high blood pressure, on the menus and menu
12 boards of the food service establishment that we
13 regulate in the city. But as you point out, we did a
14 have loss with our efforts and the previous
15 administration to limit the serving size of sugary
16 beverages, and Board of Health is following a
17 decision made in June of 2014 is really effectively
18 barred from work in this area. It has been deferred
19 to the legislative area, and we have seen no
20 legislation.

21 CHAIRPERSON LEVINE: Right, but are you
22 considering new strategies, the kinds that have—that
23 have been considered and rejected, limitations on--

24 COMMISSIONER BASSETT: Yes, we are in
25 discussions.

2 CHAIRPERSON LEVINE: Great.

3 COMMISSIONER BASSETT: This is an
4 important issue and additionally our data as you're
5 aware show that the kind of--the associated benefit of
6 all of the uproar around what people improperly refer
7 to as the soda ban was associated with a steeper
8 decline in reported soda consumption. A sugary
9 beverage consumption has leveled off. Our study in
10 children showed that 50% of--of black and Latino
11 children drink a soda or sugary beverage once a day.

12 CHAIRPERSON LEVINE: So--so--so--

13 COMMISSIONER BASSETT: [interposing] So,
14 we are concerned about this issue and we are--

15 CHAIRPERSON LEVINE: As--as always. So,
16 but are you considering portion control, limitations
17 on labeling and signage or other strategies?

18 COUNCIL MEMBER BASSETT: Well, the--what
19 remains--we're exploring the options that remain open
20 to us. Portion control does not remain open to the
21 Board of Health, but warning labels have. That's how
22 we succeeded with the--with the sodium warning labels.
23 That's a possibility.

24

25

2 CHAIRPERSON LEVINE: Okay. I'm going to
3 pass it off to my colleague Keith Powers who has a
4 question I believe.

5 COUNCIL MEMBER POWERS: Thank you, yeah.
6 Thanks. Thank you. I'm sorry I missed your
7 testimony but I'm catching up, and it looks like we
8 covered a lot, and looks like our chair did a great
9 job covering a lot of territory. I wanted to kind of
10 continue, just a couple questions on the food, the
11 food and health, nutrition aspect of it, which is I
12 think the chair got the crux of my question, but is
13 there any legislation that the Department of Health
14 is seeking related to whether it's portion control.
15 I think--because I think your point that the Board of
16 Health doesn't have that jurisdiction, but the City
17 Council may, and--and maybe--and you can correct me if
18 I'm wrong, but is there any legislation that you are
19 seeking or requesting.

20 COMMISSIONER BASSETT: No, there is--not
21 at this time.

22 COUNCIL MEMBER POWERS: At this time, and
23 you could--

2 COMMISSIONER BASSETT: [interposing] But
3 I appreciate your flagging an important public health
4 issue.

5 COUNCIL MEMBER POWERS: And why not—and
6 just a basic question. It sounds like you might
7 support the concept, but is there a reason you're not
8 looking at a legislative solution for it.

9 COMMISSIONER BASSETT: Well, to be
10 honest, the—my favorite strategy here would be a soda
11 tax, which has been taken up in many other
12 jurisdictions, but as you are aware, that is
13 something that our governor has been unwilling to
14 entertain.

15 COUNCIL MEMBER POWERS: And what amount
16 of a tax do you think is effective?

17 COMMISSIONER BASSETT: Other
18 jurisdictions have used a penny an ounce or two
19 pennies an ounce.

20 COUNCIL MEMBER POWERS: So, 20 cents on a
21 20 cent soda, and that—is that—so that discourages
22 consumption?

23 COMMISSIONER BASSETT: Yes.

24

25

2 COUNCIL MEMBER POWERS: Yeah,
3 interesting. What states or cities have that
4 currently?

5 COMMISSIONER BASSETT: I don't believe
6 any states have done it, but jurisdictions include
7 several in California including Berkley, San
8 Francisco, the city of Philadelphia has the soda tax.
9 It was one of the bright spots of the election to be
10 honest that several other jurisdictions passed. I
11 don't know what they call it. When the public votes
12 directly for something and--and adopted soda taxes. I
13 think Boulder, Colorado. We can get you a list of
14 the jurisdictions.

15 COUNCIL MEMBER POWERS: Got it.

16 COMMISSIONER BASSETT: There are now
17 several.

18 COUNCIL MEMBER POWERS: And--and, you
19 know, often here in the City Council where--where we--
20 we sort of comment on the loss of power or
21 responsibility to Albany and the inability to get
22 things done because of, you know, of--of sort multi-
23 party politics in Albany and--and the dynamic up
24 there, but I do think there are things at the city
25 level that we should look on all--across the board to

2 not have to always look at Albany as our solution and
3 then say we don't have support there. Perhaps just a
4 comment is we could work something as much as
5 possible down here whether it's—it's increased
6 warnings in education, or it's—it's actually looking
7 at more ways to control, and I would go beyond sugar.
8 Maybe it's salt and maybe it's other—other areas as
9 well. Are there other—any other areas outside of
10 sugary beverages that we just touched on that the
11 department is concerned about in terms of nutrition
12 and portion control?

13 COMMISSIONER BASSETT: The—the main one
14 really is the—the problem of added sugar, and we
15 welcome the openness of this committee, and the
16 Council more generally to have conversations about
17 this issue. We'd be happy. I'd be happy to continue
18 the conversation.

19 COUNCIL MEMBER POWERS: Great. Thank
20 you, and I wanted to switch to—to the flu because I
21 know this is particularly a year where a lot of
22 people were—were getting the flu, and I know—I think
23 access to the shot or—or—or just going out and
24 getting itself still remains I think—I assume below
25 where—where the department and the city would like to

2 see it. Can you give us any updates on efforts at
3 the city level either both public and private to
4 increase the access to the flu shot, and—and
5 particularly this year any extra steps that were
6 taken?

7 COMMISSIONER BASSETT: Sure. Just as you
8 point out, this year was a—a bad year in terms of
9 circulating flu. It wasn't a pandemic year, but it
10 was just high levels of usual flu, and it was a bad—a
11 bad strain of the flu. H3N2 is one that's—that the
12 vaccine it typically is not that effective against
13 although it turned out that it was about 36%
14 effective. Many of you may have heard the press
15 talking about under 20%, 19% or 17%. Anyway, it
16 turned out it was more effective than that. A key—a
17 key place to get the flu shot in local pharmacies and
18 pharmacies where really have increased our—our—our
19 proportion of the population that gets flu shots. We
20 were pleased that the Governor issued an order that
21 children over the age of two could get their shots.
22 The cut point before was that you had to be 18 or
23 older. We have supported that and advocated for it
24 in Albany for a long time, and I'm pleased that the
25 state is going to go forward with legislation for

2 that. In addition, as you probably are aware, the
3 Administration worked to make more flu shots
4 available at no cost. We had a private/public
5 partnership with one of the big pharmacy chains and
6 made a thousand vaccines available in communities—
7 focusing on communities where we have particular
8 concerns. We also worked to promote school vaccines
9 in our school based health centers, which—which we
10 have nearly 160 across the school system, and we, you
11 know, did see an uptick—in the uptake of flu vaccines
12 related to the circulating news that we were facing a
13 bad flue season.

14 COUNCIL MEMBER POWERS: I got it and—and
15 the—the—the order you referred to is from the
16 Governor and it's--

17 COMMISSIONER BASSETT: That was from the
18 governor.

19 COUNCIL MEMBER POWERS:[interposing] That
20 was like an executive order to allow younger--

21 COMMISSIONER BASSETT: [interposing]
22 Allow pharmacies to immunize younger children—and—
23 and, in fact, most of them weren't that interested in
24 immunizing two-year-olds. I don't think anybody

2 wants to have a screaming toddler in my store. So,
3 in—in practice it was children the age of 7 and 8.

4 COUNCIL MEMBER POWERS: That would be,
5 how old I guess?

6 COMMISSIONER BASSETT: 7 and 8 younger,
7 kids able to, you know, roll up their sleeve and take
8 a shot. [laughs]

9 COUNCIL MEMBER POWERS: Got it, and this
10 is--?

11 COMMISSIONER BASSETT: [interposing] So,
12 this—this was a good thing, and we're glad that the—
13 that the Governor has proposed that it be made
14 permanent

15 COUNCIL MEMBER POWERS: Got it. Are
16 there other vaccinations that the city would like to
17 see where local--

18 COMMISSIONER BASSETT: [interposing] Yes.

19 COUNCIL MEMBER POWERS: --can provide a
20 vaccination that aren't currently alike. Because I
21 assume—I mean my position here is like that's an—that
22 is a critical access point for a lot of people, and
23 we shouldn't have to go to Albany every time to do
24 it, but are there other vaccinations that the city
25 has, and I—I recall the city doesn't have authority

2 on a lot of vaccinations or the local pharmacist
3 doesn't have a lot of it?

4 COMMISSIONER BASSETT: Well, it would
5 have to be the state that would make this, but we—we
6 would like to see pharmacies with a larger portfolio
7 of vaccines that they could make available to—to
8 adults and children.

9 COUNCIL MEMBER POWERS: Which—and which
10 vaccine—which vaccine?

11 COMMISSIONER BASSETT: I could get you
12 the list or I could ask if one of my deputies could
13 give it to you today, but I'd be happy to give you
14 that list, but that remains under the authority of
15 the State Health Department. As you may be aware, we
16 are still in court defending our—our—our desire to
17 make certain vaccine requirements mandatory in
18 daycare centers. So, we've been challenged by the
19 state on this, and we're in the court defending it. I
20 don't know if our—Is our General Counsel here? No,
21 our General Counsel is not here. So, I really am—
22 can't tell you more about the details of that case,
23 but we continue to litigate the right of the city to
24 determine vaccination requirements in our city
25 regulated childcare centers, but we have been

2 challenged. We wanted to make it a requirement where
3 children get flu shots.

4 COUNCIL MEMBER POWERS: Great. Thank
5 you. Thank you, Chair.

6 CHAIRPERSON LEVINE: Thank you, Council
7 Member Powers. I understand that on a citywide basis
8 we had adequate supplies of vaccine testing and
9 Tamiflu, but there were definitely localized
10 shortages. I myself when I came down with the flu,
11 my doctor's office didn't have any testing kits. So,
12 I was prescribed Tamiflu based on the intuition of
13 the--of the doctor.

14 COUNCIL MEMBER BARRON: [off mic] Where
15 you got the med if I may ask, Council Member.

16 CHAIRPERSON LEVINE: Yes, you may and--and
17 I--I would be--[laughter] I would have to resign my
18 chairmanship if I didn't tell you. [laughter] Yes,
19 I was. Next year maybe you can administer the shot
20 so there's no ambiguity, and I will say that I
21 recovered in two days, which I'm attributing to
22 having been vaccinated. One of the benefits, of
23 course, as you know, is a quicker recovery. So, but--
24 but we've heard certainly anecdotal reports of--of
25 lack of availability of testing of Tamiflu and I

2 think even in some cases of particularly I think
3 pediatric vaccination. So, how do we grapple with
4 this problem where the city on the whole has a
5 supply, but clearly not every provider does?

6 COMMISSIONER BASSETT: As you point out,
7 contrary to previous years where we have had
8 shortages in this past season, which actually remains
9 ongoing although it's clearly on the downturn, we
10 have had no shortages of either vaccine or Tamiflu.
11 So, the problem is simply one of projected demand,
12 and because we had a worst than usual flu season, the
13 demand for the vaccine rose, and not all facilities
14 were equipped for the increased demand. It sounds
15 like the place that you went to wasn't. So, they
16 should have been able to replenish their stocks and
17 and make it—make it available. The shortage of
18 testing I'm—I'm not a sure about. So, I would have
19 to get back to you on that, but I'm positive that we
20 had no shortage of either Tamiflu or the vaccine and
21 I've been joined by the Deputy Commissioner for
22 Disease Control. Dr. Daskalakis, if you could
23 introduce yourself and be sworn for the committee and
24 perhaps you can tell us about the problems that the
25 Chair has mentioned regarding testing.

2 CHAIRPERSON LEVINE: Well
3 congratulations. Thank you guys.

4 DEPUTY COMMISSIONER DASKALAKIS: Yeah,
5 Deputy Commission for Disease Control.

6 LEGAL COUNSEL: Do you affirm to tell the
7 truth, the whole truth and nothing but the truth in
8 your testimony before this committee and to respond
9 honestly to Council Member questions?

10 DEPUTY COMMISSIONER DASKALAKIS: I do
11 affirm. So, specifically on the issue of testing kit
12 availability, we—we did not detect any abnormalities
13 in terms of availability of kits in terms of supply
14 side. There are generally spot shortages because a
15 clinic, a doctor's office won't order enough. So,
16 what isn't there one day, will be the next day, but
17 an important note, your doctor did the right thing.
18 So, the rapid influenza test is really good at
19 confirmation influenza. If you have influenza
20 symptoms and that test were negative, you would
21 probably still need to get Tamiflu. So, in other
22 words it's nice to have that information, but
23 clinical suspicion is enough to move, and thankfully
24 there was no supply problem with Tamiflu. Again,
25 some pharmacies did have spot shortages. So, one day

2 they wouldn't have it, but when they ordered it, it
3 would arrive.

4 CHAIRPERSON LEVINE: And how do we tackle
5 the persistent inequity in the rates of vaccination.
6 If I have my numbers correct, I believe that for
7 white New Yorkers it's 69% and for African-American
8 New Yorkers it's 50%.

9 COMMISSIONER BASSETT: Yes, that is
10 correct. This has been a protracted problem. We
11 continue to do outreach to communities which have
12 historically under-underutilized vaccine for flu, and
13 we'll just keep working at it by-through education
14 and outreach. I just want to use this as an
15 opportunity to remind everybody that we want people
16 to start getting their flu shots in September so that
17 they've been immunized in advance of flu season,
18 which typically begins in October, and it's still not
19 too late to get a flu shot. The flu season runs
20 through May.

21 CHAIRPERSON LEVINE: Well, given that
22 we're having a Nor'easter tomorrow, I think people
23 understand that the winter and the flu season are not
24 over yet. On the topic of family planning,
25 incredibly the Trump Administration, as I alluded to

2 in my opening remarks, is redefining the parameters
3 for funding in this area. They—we're currently
4 getting \$5 million in federal funding for our Bureau
5 of Sexually Transmitted Disease Control, and the
6 Trump Administration's application for family
7 planning funding now emphasizes abstinence, and
8 nature family planning. That has got to be the
9 euphemism of the year. I had to dig around and I
10 found out that they were referring to the rhythm
11 method with that term. So, do we—are we even going
12 to reapply under—under such restrictions for that \$5
13 million, and if not, how are going to -how are we
14 going to maintain those services?

15 COMMISSIONER BASSETT: Well, we're
16 certainly committed to maintaining access to
17 contraception in the city. We valued our
18 collaboration with Planned Parenthood of New York
19 over the years, and we as you're aware also offer
20 contraception at our sexual health clinics. We'll
21 just have to look at this. This is what they're
22 proposing, and make a determination. We certainly
23 are intent to seek every federal dollar that we can
24 use for our programming.

2 CHAIRPERSON LEVINE: Okay. So not
3 everyone knows that inspection of childcare
4 facilities is under your auspices. We have
5 dramatically expanded the number Pre-K programs in
6 this city, and now adding 3K. That's great news.
7 Most—most or at least many of those programs are not
8 in public school buildings, and they are in a
9 hodgepodge of settings from basements to storefronts
10 to converted apartments, and so we have to have
11 inspectors in there to make sure that they're safe,
12 that they're not exposed radiators or windows that
13 it's easy for a little kid to fall out of. Perhaps
14 even lead paint is part of that process. I don't
15 know, but we need—we need professionals in there to
16 make sure that this is safe for a 4-year-old or a 3-
17 year-old. If I'm not mistaken, the number of safety
18 inspectors has not risen in proportion to the growth
19 of the number of programs. You call this title I
20 think Early Childhood Education Consultant. ECEC I
21 know is the acronym, I—I believe that you've had a
22 hard time attracting and retaining and perhaps there
23 are not enough budget lines. Can you tell us have we
24 maintained the proportion of inspectors to programs
25 as we've grown this system throughout the city?

2 COMMISSIONER BASSETT: Well, that's a
3 really good question, and the—you are correct. The
4 childcare program is responsible for the inspection
5 permitting and licensing on behalf of the state of—
6 but of our—both our childcare centers, which are
7 regulated by the city and family, and good family
8 daycare, which are under state jurisdiction, but we
9 regulate on their behalf. I'm—there are two parts of
10 the way we look at childcare. One is the—what you
11 mentioned about the physical environment and its
12 safety and it meets fire code, building code, and—and
13 our safety requirements, and then we are concerned
14 that the people working in childcare are
15 appropriately trained professionals, that there's an
16 educational director for the child care center so
17 that the content of the experience is—is provided by
18 appropriately trained people. It's that latter part
19 that is the usual—is the usual responsibility of the
20 ECECs, the Early Childhood Educational Consultants,
21 and our inspectors are the ones who go to make sure
22 that the number of children meets the license that
23 they're the right number of staff, and that the—and
24 the physical environment is appropriate.

2 CHAIRPERSON LEVINE: [interposing] But,
3 and-and-

4 COMMISSIONER BASSETT: So, we greatly-
5 have greatly bolstered our inspection program, and
6 couple of years ago increased the number of
7 inspectors. To my knowledge, we are able to meet the
8 requirements of-of-of inspections that the current
9 portfolio demands.

10 CHAIRPERSON LEVINE: And do you know how
11 many inspectors we have today, and what that number
12 would have been before the growth of Free Start?

13 COMMISSIONER BASSETT: I don't. I don't,
14 but I-I know that we have about 2,300 childcare
15 centers, and I don't know how many people we have or
16 how many vacancies that we have. If my Deputy
17 Commissioner has that information, I can ask her to-
18 to provide it.

19 DEPUTY COMMISSIONER ANGEL: We'll get
20 back to you with the exact numbers, but I will say
21 that as the-with the roll out of UPK, we were-we have
22 expanded and we have adequate staff to inspect both
23 for the health and safety requirements, which the
24 Public Health Sanitarians conduct those inspections

2 and the educational consultant inspections, which are
3 for regarding qualifications and—and clearances.

4 CHAIRPERSON LEVINE: Well, we—we hear
5 reports of rising workloads for the ECECs and very
6 attrition rates, which makes me concerned that we're
7 not getting every childcare facility in time, but you
8 can assures us that's not the case?

9 DEPUTY COMMISSIONER ANGEL: We are—we are
10 reaching all of those childcare sites and, in fact,
11 we have—we're just increasing the ECEC staff to be
12 able to make sure that we reach that target.

13 CHAIRPERSON LEVINE: Okay. Well, I am
14 pleased that we have been joined by my predecessor as
15 chair of the Health Committee who's left me
16 impossibly big shoes to fill, and obviously our
17 Speaker Corey Johnson. I'm going to pass it over to
18 him.

19 SPEAKER JOHNSON: I only wanted to come
20 by because I was leaving the other hearing, and I saw
21 that this hearing was going on to tell you that
22 you're in very good hands as you know already with
23 Chair Levine, and I have really a soft spot in my
24 heart for, of course, the New York City Department of
25 Health and Mental Hygiene, and the critical work that

2 you all do everyday, and Dr. Bassett it was wonderful
3 to work with as Health Chair, and we're going to
4 continue to work together, but, you know, Chair
5 Levine I think is the perfect person to succeed me on
6 the critical work that the Health Department, and the
7 Council I think in the past when I was chair, but
8 also not just amongst me, but other members. I
9 really tried to champion public health measured that
10 mattered and pushed for more dollars when sometimes
11 you weren't able to fully say you needed more
12 dollars, we were the ones banging the drums for more
13 dollars, and I know that Chair Levine we had a great
14 event at the Chelsea STD Clinic the other day, which
15 he came to. And I just wanted to come by, and say
16 that I still, of course, support the mission and work
17 that you all do every single day, but also you're in
18 great hands with Mark who has been dedicated to these
19 issues for years. And—and he and I are going to work
20 together on ways to continue to ensure that the best
21 public health department in the United States of
22 America gets the support that it needs. So, I have
23 no questions, just a statement of affection and
24 support for both you and for Chair Levine. So, I
25 wanted to come by when I walked by the door and heard

2 that mellifluous voice testifying, I wanted to come
3 by. So, good to see you, Mary.

4 COMMISSIONER BASSETT: Thank you, Speaker
5 Johnson. Much appreciated.

6 SPEAKER JOHNSON: Thank you for letting
7 me interrupt to provide my support and affection,
8 Chair Levine. [laughter]

9 CHAIRPERSON LEVINE: You see how nice we
10 are in the City Council?

11 COMMISSIONER BASSETT: So, I did want
12 Council [off mic]-

13 CHAIRPERSON LEVINE: Thank, thank, thank
14 her? [laughter]

15 SPEAKER JOHNSON: I know you had a lot of
16 hearings.

17 COMMISSIONER BASSETT: [interposing] I
18 know you had a lot of hearings, too--

19 CHAIRPERSON LEVINE: [interposing] Thank
20 you, Mr. Chair.

21 COMMISSIONER BASSETT: But I did want to
22 say that--

23 CHAIRPERSON LEVINE: [interposing] Okay.

24 COMMISSIONER BASSETT: --make sure that
25 you're aware of something that we started in--in my

2 tenure in environmental health as a childcare program
3 is a—is a more focused attention on low performing
4 centers where—so that we identify places where they—
5 they are not closed. We very rarely have to close a
6 childcare site, but they are sort of low performing
7 more than one inspection to put them into a kind of
8 performance improvement track to work directly with
9 them to try to make sure that they don't just pass,
10 but that they are the kind of center that we would
11 all want to send our kids to.

12 CHAIRPERSON LEVINE: Alright. I'm going
13 to—I want to close on—on a topic that I alluded to
14 earlier on, which is the imperative that we find a
15 way to connect undocumented New Yorkers to healthcare
16 services. We have thankfully a comprehensive program
17 in Child Health Plus, which is reaching most
18 undocumented kids. So, we talked—when I talked about
19 this challenge referring to adults, but the numbers
20 there are still quite significant, estimated to be
21 300,000 undocumented adults in the five boroughs who
22 are not eligible for any of the healthcare—health
23 insurance programs that we've been speaking about.
24 We had a groundbreaking pilot here over the last year
25 or two called Action Health, which connected over

2 1,000 undocumented New Yorkers to primary care
3 services and it's been evaluated, and I would like to
4 know whether you consider that program to have been a
5 success, and if so, then will we continue it?

6 COMMISSIONER BASSETT: Well, thank you
7 for that question, and as you know, we are very
8 concerned about the access to care for the
9 undocumented. We want everyone to know that almost
10 all children are entitled to be covered including
11 undocumented children under Childcare Plus, Child
12 Health Plus, and that's part of the educational
13 outreach. The Action Health NYC Program that you
14 allude to was concluded in June of 2017 at the end of
15 the last—the last fiscal year, and we have made the
16 report available to you. As you know, we were able
17 to recruit I believe it was 1,300 people who received
18 the full Action Health service, which in return for
19 committing to get their care at one of seven-nine
20 primary care sites around the city, they got case
21 management and—and enhanced continuity of care, and
22 their referral to—specialty was in the Health and
23 Hospital system. So, we—we compared to people who go
24 usual care, and it was promising and we shared those
25 findings with not just you, but with the Health and

2 Hospitals, which is the—the healthcare system in our
3 city that we're so lucky to have that provides care
4 to everybody who walks in the door regardless of
5 their status or their ability to pay. So, I'm—I
6 expect that they will take this experience under
7 advisement and continue to work on it. As you know,
8 the current--

9 CHAIRPERSON LEVINE: [interposing] They
10 being the public hospitals?

11 COMMISSIONER BASSETT: Yes, the public
12 hospitals.

13 CHAIRPERSON LEVINE: But the Health
14 Department could fund this program in the future, no?

15 COMMISSIONER BASSETT: The—the program
16 came to an end. It was funded, as you're aware by
17 philanthropic dollars, and it ended in June of 2017.
18 It's the lessons from this program that I think will
19 guide the renewed commitment to primary care in the
20 Health and Hospitals.

21 CHAIRPERSON LEVINE: But given the
22 success and understanding those private dollars, and
23 therefore, limited, is the city considering a public
24 investment and expanding and—and making permanent
25 such services?

2 COMMISSIONER BASSETT: The city has shown
3 and enormous commitment to the public hospital
4 system, which remains the main resource for New
5 Yorkers who need care, who can get that care
6 regardless of their documentation status, or their
7 ability to pay.

8 CHAIRPERSON LEVINE: Well, I-I am
9 grateful that we live in a city where anyone can go
10 into an emergency room and receive medical care, but
11 as you know, primary care is an incredibly powerful
12 vehicle for preventing disease, from managing
13 disease, and it really yields tremendous health
14 benefits, and also again financial benefits because
15 it's much cheaper to address the condition early or
16 even to prevent it before the onset in the setting of
17 a primary care facility than it is to treat someone
18 who's coming into an emergency room, which is where
19 people land that have no alternatives. So, I believe
20 it's essential that we find a way to connect every
21 single New Yorker--I don't care what their
22 documentation status is--to primary care services for
23 their benefit and for the financial benefit of the
24 broader health system so--

2 COMMISSIONER BASSETT: I'm—I'm sure that
3 you're aware that the new president and CEO of Health
4 and Hospitals, Mitch Katz is—has expressed a clear
5 commitment.

6 CHAIRPERSON LEVINE: [interposing] He—he
7 agrees—he agrees?

8 COMMISSIONER BASSETT: He agrees.

9 CHAIRPERSON LEVINE: Alright. Well,
10 we're going to close out our section of the hearing
11 today. Thank you very much, Commissioner Dr.
12 Bassett. Thank you.

13 COMMISSIONER BASSETT: Thank you,
14 Chairman Levine.

15 CHAIRPERSON LEVINE: So, we're going to
16 ask the Chief Medical Examiner to join us.
17 [background comments, pause]

18 CHAIRPERSON LEVINE: Okay, welcome Dr.
19 Sampson.

20 DR. SAMPSON: Thank you.

21 CHAIRPERSON LEVINE: I'm excited for
22 round two of our hearing in which we will be
23 reviewing the New York City Office of the Chief
24 Medical Examiner, and the \$78 million Fiscal 2019
25 Operating Budget. We will also be addressing the

2 offices' performance indicators from the Fiscal 18
3 Preliminary Mayor's Management Report and the \$55
4 million in OCME capital projects in the Fiscal 2019
5 Preliminary Capital Budget and Commitment Plan for
6 Fiscal 2018 to 2022. The work of your office is
7 largely unseen by New Yorkers, and—and probably
8 unappreciated or underappreciated. I suppose TV
9 shows like CSI have perhaps partially remedied that,
10 but the truth is that your work really is essential
11 to maintaining public health in this city and also
12 it's a pillar of the Criminal Justice System, and
13 your mandate has really grown in recent years with
14 expansive—expansion of the use of DNA testing with
15 the rise of the opioid crisis, and also in the Post-
16 911 era the degree to which we have to prepare for
17 mass death events. It's no longer a hypothetical in
18 this city. So, you are certainly doing more than
19 ever before, and we're looking to dive into that work
20 and the question of whether you have adequate
21 resources for that. Among other topics, we're going
22 to be looking in the hearing about lead time that you
23 are taking for completion of DNA cases for various
24 types of crimes. The lead time today I believe
25 stands at 39 days for homicide cases, at 41 days for

2 sexual assault cases, and a whopping 164 cases for
3 property crimes. I believe that we can and should do
4 better to reduce the lead time in all those
5 categories understanding that we particularly have to
6 prioritize violent crimes, homicide and sexual
7 assault, but that even property crimes need to be
8 taken seriously. Similarly, we'll examine the lead
9 time required for scene arrivals from medical, legal
10 investigators, MLIs. I believe that time stands at
11 1.7 hours in the first four months of Fiscal Year
12 2018. I believe that may in part be due to
13 understaffing of the MLI position. We'll give you a
14 chance to address that. Retention rates I believe
15 for MLIs appear to be low, which I think may be part
16 of an office wide challenge faced by other titles as
17 well. And finally, although in the Fiscal 2019
18 Preliminary Capital Budget and Capital Plan there is
19 new funding included for OCME capital projects. I
20 look forward to receiving an update on those projects
21 and whether the funding is adequate address the needs
22 of—of what I can say based on a first hand view,
23 significant outdated facilities that you have, some
24 of which date to the 1950s. I want to thank, as
25 always, my great committee staff and Janette Merrill,

2 Crystal Pond and Zeina Emmanuel Helou (sp?) for their
3 hard work in preparing for this hearing, and I'm
4 pleased that we remain in the presence of committee
5 member Keith Powers, and I'm now going to turn it
6 over to our committee counsel to administer the
7 affirmation to the Administration.

8 LEGAL COUNSEL: Do you affirm to tell the
9 truth, the whole truth and nothing but the truth in
10 your testimony before this committee, and to respond
11 honestly to Council Member questions?

12 DR. SAMPSON: I do.

13 CHAIRPERSON LEVINE: Okay, Chief, take it
14 away.

15 DR. SAMPSON: Thank you. Good morning,
16 Chairman Levine and members of the Health Committee.
17 Thank you for the opportunity to testify here today.
18 We at the Office of Chief Medical Examiner value your
19 leadership, and thank the City Council for its
20 support in our mission to serve the people of New
21 York City during their times of profound need. I am
22 Dr. Barbara Sampson, the Chief Medical Examiner, and
23 my duty is to protect the public health and to serve
24 criminal justice through forensic science. My
25 personal mission is to build our Medical Examiner's

2 office into the ideal forensic institution
3 independent, unbiased, immune from undue influence
4 and as accurate as humanly possible. Seated with me
5 are Dina Maniotis, Executive Deputy Commissioner for
6 Administration, and Florence Hutner, my General
7 Counsel. I start my fifth year as the appointed Chief
8 of the strongest and most comprehensive medical
9 examiner office in the country. Together, we
10 celebrate with all New York City the centennial of
11 this office, which is the home of the first U.S.
12 forensic toxicology laboratory. Let me begin with
13 the tremendous accomplishments of our Toxicology
14 Laboratory. That lab has in the last two years
15 undergone an expansive reorganization and
16 strengthening through staff training, and the
17 acquisition of advanced analytical instrumentation.
18 The result is that a backlog of more than 800 cases
19 was eliminated in less than three months in 2016, and
20 turnaround times for completion of case work have
21 been drastically reduced from an average of 120 days
22 to 20 days or less with over 90% of all cases
23 completed within 30 days. This is twice as fast as
24 the national standard. Further, the tox lab
25 maintains both New York State and the American Board

2 of Forensic Toxicology accreditation, expanded the
3 scope of its testing and developed new testing
4 methods to address the changing needs of modern
5 forensic toxicology laboratory. All of this was
6 achieved during a particularly challenging time, the
7 ongoing nationwide opioid epidemic. The OCME
8 investigates all deaths, which may in any way involve
9 drug intoxication, and we perform autopsies and
10 forensic toxicology testing to determine the cause
11 and manner of death of these individuals. The New
12 York City Medical Examiners play a central role in
13 helping to characterize the opioid epidemic serving
14 as a critical source of data regarding which drugs
15 and which drug combinations are causing these deaths,
16 and which populations may be at greatest risk for
17 fatal overdoses. As part of HealingNYC, the Mayor
18 and First Lady's plan to disrupt the opioid epidemic
19 in New City, the OCME routinely sits at the table
20 with law enforcement and public health partners
21 across all levels of government to analyze this
22 epidemic and formulate strategies to combat its
23 impact. As part of these investments made through
24 HealingNYC, the lab introduced a new method capable
25 of screening 30 different synthetic opioids, an

2 essential tool to meet the challenge of the opioid
3 epidemic, which is fueled by illicit Fentanyl. The
4 in-house tools allow OCME to share its findings with
5 our partner agencies in real time at an unprecedented
6 level of detail helping inform decisions made by
7 DOHMH and law enforcement. Our lab continues to
8 develop advanced methodologies to identify emerging
9 illicit drugs including not only synthetic opioids,
10 but also other novel psychoactive substances. These
11 designer drugs are increase in prevalence, and the
12 laboratory will continue to ensure it is equipped to
13 deal with constant changes in drugs available on the
14 street, and to support the medical examiners in
15 determining cause and manner of death. The
16 Toxicology Lab also has the technical expertise and
17 advanced laboratory instrumentation to provide the
18 city of New York with a centralized forensic
19 toxicology service. In September 2017 with the
20 support of the New York City District Attorney's
21 Offices and the NYPD, the OCME Forensic Toxicology
22 Laboratory was approved to test all specimens
23 collected in New York City from individuals suspected
24 of driving under the influence of alcohol or drugs.
25 Previously, some of those tests were performed by the

2 NYPD Lab or by a private laboratory. Having a
3 centralized service at OCME to perform this work
4 saves on substantial costs associated with having
5 tests carried out by private labs, and from bringing
6 those experts from out of state to testify in New
7 York City. In addition, all DUI cases will be tested
8 for both alcohol and drugs. Further, our laboratory
9 with significant investment over the past two years
10 in staff training now has the greatest number of New
11 York State certified analysts for alcohol testing
12 anywhere in the country. We have the capacity to
13 provide expert witness testimony across all five
14 boroughs of the city. Through new funding, two staff
15 are being on-boarded to support the additional
16 casework received in DUI—for DUI testing. These
17 include a criminalist who will carry out the
18 laboratory duties, and a laboratory inventory manager
19 who will manage the consumables required to deliver
20 this service, return completed evidence to NYPD, and
21 provide additional laboratory support duties. Since
22 2017, we have seen a threefold increase in the number
23 of DUI cases submitted for testing, but nevertheless,
24 have continued to maintain turnaround times of less
25 than 20 days. The increase has not impacted our

2 ability to complete cases submitted by medical
3 examiners or cases submitted for testing for
4 suspected drug facilitated sexual assaults. At the
5 end of 2017, mean turnaround times were 17 and 18
6 days respectively for these cases. In addition, to
7 the American Board of Forensic Toxicology accredited
8 Tox Lab, OCME is also the home of two other highly
9 advanced accredited labs, the Forensic Biology Lab
10 and Molecular Genetics. So, now I will turn to the
11 Forensic Biology Lab. The OCME operates America's
12 largest public forensic DNA Laboratory, and is a
13 leader in DNA technology and research. Forensic
14 biology also processes environmentally challenged and
15 degraded skeletal remains utilizing optimized bone
16 extraction techniques. We are also continuing to
17 work on the unidentified remains of the 9/11
18 terrorist attacks. This August we identified the
19 1,641st person from the attack on September 11th. We
20 honored the wishes of that family to withhold the
21 name of the person identified. The identification of
22 this victim was performed by our laboratory using new
23 technologies developed in-house and placed online in
24 2017. This year we have also re-associated many
25 remains to previously identified victims. As we

2 promised the impact families in 2001, we are
3 continuing our work on the identification of the
4 victims of this disaster. Since 2015, the Forensic
5 Biology Lab has experienced a record increase in case
6 submissions all while maintaining an excellent
7 turnaround time of approximately six weeks for crimes
8 against persons. In Calendar Year 2016, the
9 laboratory experience a profound 46% increase in
10 cases over 2015. The increased case submissions are
11 continuing. Most of this increase is due to the
12 process of gun crimes resulting from the successful
13 mayoral initiative called Project Fast Track.

14 Forensic biology added new needs funding in July 2017
15 and increased capacity to hire 53 staff to address
16 case submission increases of which 35 are forensic
17 molecular biologists and 18 are operations staff. We
18 have been successful in our effort to recruit,
19 onboard and begin intensive training of the staff.

20 Additionally, we have been successful in training and
21 promoting our very capable current employees into
22 positions of great responsibility and complexity. In
23 January 2018, the fourth refinement of our production
24 system using efficiency practices of Lean and Six
25 Sigma was implemented to essentially do more with

2 less, process more cases than can be achieved by new
3 hires alone. Initial results are very promising.
4 Our goal is to continue to reduce our backlog and
5 turnaround times even with a dramatic increase in
6 cases. Our Preeminent Molecular Genetics Laboratory
7 directly supports our mandate to investigate sudden
8 unexpected and unexplained deaths in apparently
9 healthy New York City residents. Advances in
10 molecular medicine have increased the ability to
11 identify diseases at the molecular level that escaped
12 discovery after completed autopsy, microscopic
13 examination and toxicology testing. Currently, the
14 lab performs molecular analysis of 95 cardiomyopathy
15 genes, those are diseases of the heart; thrombophilia
16 molecular testing. Those are diseases that cause
17 clotting, and sickle cell disease. The 95 cardiac
18 gene test panel has nearly tripled the success rate
19 of the six gene panel it replaced. The Molecular
20 Genetics Laboratory received its third consecutive
21 zero deficiency, which means a perfect score during
22 its College of American Pathologists biannual
23 announced-unannounced onsite inspection. Since 2016,
24 we have also been providing professional genetic
25 counseling services and support to families of the

2 decedents who test positive by our laboratory.

3 Finally, two articles on molecular diagnostics in in
4 idiopathic pulmonary embolisms and sudden unexplained
5 deaths have been accepted for publication in highly
6 respected peer review journals. In 2015, at my
7 direction the agency conducted an in-depth analysis
8 of the mortuary units operations, which resulted in a
9 series of corrective actions to meet an ambitious
10 standard of 100% accuracy 100% of the time. The City
11 Council funded OCME in FY16 with additional mortuary
12 staff and since then I am proud to say we have built
13 a truly outstanding cadre of forensic quality
14 specialists who work tirelessly to ensure the highest
15 quality control in mortuary operations. Even with
16 added controls that are by their nature time
17 consuming, we have maintained excellent processing
18 times for our stakeholders. In 2017, funeral
19 directors waited only 31 minutes on average to pick
20 up a decedent. Overall, in 2017 and across the
21 boroughs, OCME made remains available or ready to
22 release for burial in 1.7 days. Remains are picked
23 up by funeral directors on average about eight days
24 from when they are ready to release. I want to turn
25 now to the Preliminary Budget. The New York City

2 OCME has approximately 740 employees, and an
3 operating budget of \$78.4 million of which \$76.4
4 million is city tax audits. In this Preliminary
5 Budget we received 20 new positions to augment our
6 mortuary operations and run two additional medical
7 examiner transport teams 24/7 and 365 days a year.
8 The Tox Lab received two additional staff and \$86,000
9 in OTPS to conduct all of DWI testing for all New
10 York City cases prosecuted by the DA's in all five
11 boroughs. In conclusion, I want to express my
12 gratitude to the city, this administration and this
13 City Council for valuing and supporting OCME and
14 science serving justice. I would also like to
15 publicly thank the family members with whom our staff
16 interacts each day. As I end my 20th year as New
17 York City Medical Examiner, I can speak for all OCME
18 staff when I say that providing answers and a little
19 bit of comfort to grieving families is the greatest
20 reward of our job. I'm happy to take your questions.

21 CHAIRPERSON LEVINE: Thank you, Chief,
22 and I do want to acknowledge that the scientists in
23 your office and many of the other professionals could
24 make a lot more money elsewhere, and that they've
25 chosen to work with OCME because they believe in the

2 mission and—and we're grateful for that. I do want
3 to address the question of lead times in the areas
4 that I identified earlier. Excuse me, I also want to
5 pause and acknowledge we've been joined by fellow
6 committee member Inez Barron. Thank you. So, did I
7 have my numbers right on lead times for DNA tests for
8 the various crimes?

9 DR. SAMPSON: They're—they're turnaround
10 times. Yes.

11 CHAIRPERSON LEVINE: Turnaround times.

12 DR. SAMPSON: Average turnaround times.
13 Yes, average turnaround times.

14 CHAIRPERSON LEVINE: Okay, so it's 39
15 days for homicide, 41 days for sexual assault, 164
16 days for property crime.

17 DR. SAMPSON: That's correct.

18 CHAIRPERSON LEVINE: Is that right? And
19 how does that compare to prior years, those—those
20 turnaround times?

21 DR. SAMPSON: They are higher than they
22 were the last few years because of the increased
23 number of case submissions. As you alluded to, we
24 have prioritized crimes against people. So, our
25 turnaround time for homicide cases and for sexual

2 assaults cases is low. We have no backlog at all in
3 any of those cases, and we work very closely with the
4 police and the district attorney's office. So, when
5 there is a-a case that they feel they-is a public-
6 eminent public safety issue, we work with them and
7 are able to rush those cases so that they cases so
8 that the cases can be completed within a few days.
9 So, otherwise the-the cases that we have been forced
10 to deprioritize are those that are-involve property
11 crimes, but the-we've taken a number of steps to
12 begin to address that backlog in particular.

13 CHAIRPERSON LEVINE: Right, this is just-
14 it's so important because as investigations drag on,
15 it becomes more difficult to apprehend a suspect as
16 you well know, and because if-if someone who has
17 committed a homicide is at large, identifying that
18 person is of utmost importance, and the same is true
19 for someone who commits sexual assault or to a lesser
20 degree, but not-it's not trivial someone who commits
21 a property crime. Am I to understand that you said
22 in a priority case you can turnaround one of these
23 tests in a matter of days?

24 DR. SAMPSON: Depending on how complex
25 the testing is, we can do it sometimes within 24 or

2 36 hours. Sometimes it's a little bit more
3 complicated so it takes several days, yes.

4 CHAIRPERSON LEVINE: Right, so if this--
5 you're not like growing something in a petri dish
6 that has to sit on a shelf--

7 DR. SAMPSON: [interposing] Right.

8 CHAIRPERSON LEVINE: --for several weeks,
9 right. So, where there are the resources, you can do
10 this in many if not most cases in a matter of days.
11 Is that correct?

12 DR. SAMPSON: In a particular case when
13 we prioritize that over other case work. Obviously,
14 if we prioritize one case or a few cases, then other
15 cases don't get done, which increases then the
16 turnaround time for the other cases.

17 CHAIRPERSON LEVINE: Right, but there's
18 not an ongoing test underway for these 39 days.
19 There's essentially the kit, if that's the term, is
20 sitting on a shelf somewhere, correct?

21 DR. SAMPSON: Well, if there's--let me--let
22 me correct myself a little bit. That is a few days
23 to the generation of information that is useful for
24 the police and we share that with them in these kinds
25 of cases very quickly. There are other steps after

2 the completion of the testing that must go on,
3 quality assurance steps, writing the lab report
4 itself, having senior criminalists review those lab
5 reports. These are all parts of our accreditation.
6 So, the final report is not ready within, you know,
7 24 hours.

8 CHAIRPERSON LEVINE: But that can be more
9 than a few days to get to the QA.

10 DR. SAMPSON: [interposing] Oh, no, that
11 actually takes quite awhile because the—the number of
12 people who can do that kind of work, the most senior
13 criminalists, it—it takes time for them they—they
14 have such a great number of cases, it takes time for
15 them to get through them.

16 CHAIRPERSON LEVINE: Right, but in these
17 expedited cases where the testing period lasts
18 several days, when is the final report done and those
19 that you're expediting?

20 DR. SAMPSON: They—once we give the
21 information to the police, the final report is not—
22 it—it's not as critically important, but it's
23 probably—I don't know off, but off the top of my
24 head, but you're right, it's not very long after
25 that.

2 CHAIRPERSON LEVINE: Got it. So, how
3 many staff are currently in the DNA Testing Division.
4 [background comments]

5 DR. SAMPSON: Yeah, approximate 160.

6 CHAIRPERSON LEVINE: Okay. Is it not
7 simple math that if we increased your headcount there
8 we could turn around these tests more quickly?

9 DR. SAMPSON: Yes. So, we have increased
10 our headcount by 53. We were given 53 additional
11 headcount last year, but remember that to onboard a
12 scientist is a long process. We have identified all
13 the scientists of those 53. I think it was about 49-
14 [background comments] 48 total. They are in their
15 training process. So, we have to—before they can do
16 any testing, they have to go through training in our
17 laboratory as required by the FBI. The FBI has got
18 standards for this. So, that training takes at least
19 six months depending on the level. It can take up to
20 a year. So, these scientists now are going through
21 that training, and will join as quickly as possible
22 the actual lab work, but that takes time. We do
23 have—that's why in addition to onboarding new staff,
24 we also have a plan to reorganize the laboratory to
25 increase that efficiency. So, with the plan that we

2 just started now we are able to address the backlog
3 as well, and we--[background comments]—we anticipate
4 that the backlog in property crime once everything
5 is—all the scientists are—are in the laboratory, we
6 can whittle down over a matter of about 30 months.
7 So, we do have a plan to address the—the entire
8 laboratory.

9 CHAIRPERSON LEVINE: Alright, I just want
10 to pause here now because we've been joined by the
11 famous red shirts of the AARP. We're glad you're
12 here and hoping we'll get to hear testimony from you
13 in our public section—session. So, you're about to
14 onboard this new cohort. At that point, what can we
15 expect lead times to drop to?

16 DR. SAMPSON: The—our target is 30 days.
17 That's a very ambitious target, but we've set that
18 purposely.

19 CHAIRPERSON LEVINE: [interposing] For
20 all categories of crime?

21 DR. SAMPSON: Ultimately, yes. That's
22 our—our goal is—is 30 days.

23 CHAIRPERSON LEVINE: Got it. We're going
24 to be monitoring this closely. This is work that we
25 need to invest in. The criminal justice process

2 depends on, and we'd appreciate it if you would keep
3 us update on this important balance between the
4 staffing resources and the lead time in this
5 category. As for the time it takes to retrieve a
6 deceased person, a job that you rely on the medical-
7 medical legal investigators for in their lives, am I
8 correct that the lead time is-is 1.7 hours currently?

9 DR. SAMPSON: 1.7 hours for our arrival
10 at the scene, yes.

11 CHAIRPERSON LEVINE: So, this isn't like
12 an ambulance which has to get there in minutes to
13 save someone who is still living. I don't want to
14 overstate this, but there are also a lot of reasons
15 why you don't want a body sitting around without
16 retrieval. There may even be scientific reasons why
17 you want to retrieve the body quickly. I don't know
18 about that, but there certainly is a public interest
19 in quick retrieval. So, how many MLIs do you
20 currently have on the job?

21 DR. SAMPSON: We currently have 27 MLIs
22 on staff, and five positions added in the new needs.

23 CHAIRPERSON LEVINE: Got it. You have

24 20--

25

2 DR. SAMPSON: But those--those--those--I'm
3 sorry. Excuse me. Those five remain vacant.

4 CHAIRPERSON LEVINE: Those five remain--?

5 DR. SAMPSON: Right now. So, we have 27
6 on staff--

7 CHAIRPERSON LEVINE: Right.

8 DR. SAMPSON: --and we got five positions
9 added, but those remain vacant.

10 CHAIRPERSON LEVINE: Because?

11 DR. SAMPSON: Because of the difficulties
12 in recruiting Medical Legal Investigators. They are
13 trained Physicians' Assistants and the market for
14 Physicians' Assistants is extremely competitive.

15 CHAIRPERSON LEVINE: Yes, this is--this is
16 a--a--this is a high stakes job. This is more than
17 just transporting an inanimate object. This is
18 dealing with bodies, and so we expect them to be
19 highly trained. So, are we underpaying them? Why
20 are we having trouble recruiting?

21 DR. SAMPSON: It's--there's just two--the
22 physician's assistants are very popular in the
23 medical field. There's just too many competing jobs
24 in hospitals and other positions--

2 CHAIRPERSON LEVINE: [interposing] And
3 are--?

4 DR. SAMPSON: --making our position less
5 attractive.

6 CHAIRPERSON LEVINE: Are you, therefore,
7 confident that--are we retaining those--those positions
8 that it currently showed, or are we also facing
9 retention problems?

10 DR. SAMPSON: Our retention percent
11 attrition--

12 CHAIRPERSON LEVINE: Yes.

13 DR. SAMPSON: --in FY17 was 15%.

14 CHAIRPERSON LEVINE: Okay. I'm not sure
15 if that's above or below what you're targeting, but
16 it's certainly worrisome that you have unfilled
17 positions for a critical function. How low could--how
18 much would the lead time drop if you had all your
19 positions filled?

20 DR. SAMPSON: The--let me address the
21 arrival times. So, that arrival time of 1.7 hours
22 includes all cases where we go to the scene. So there
23 are some cases where purposely delay our arrival at
24 the scene. A good example is in a suspected homicide
25 we have to coordinate our arrival of our investigator

2 with the crime scene detectives that—that are also
3 responding to the scene. So, and they often have to
4 do part of their work first before we can do our part
5 of the work. So, that's incorporated into that 1.7
6 hours. Another example of where we purposely delay
7 our arrival at the scene would be in a—if a person
8 dies an apparently natural death, and we are
9 communicating, attempting to communicate with the
10 person's physician to establish where OCME even needs
11 to take jurisdiction. That can also—we—we purposely
12 delay the scene for that reason. What we're most
13 interested in when we discuss arrival times are those
14 cases where a body is in public view.

15 CHAIRPERSON LEVINE: Right.

16 DR. SAMPSON: So, for example, you know,
17 somebody tragically is hit by a car in the street.
18 Those kinds of cases we look at separately and those
19 arrivals are shorter than that 1.7.

20 CHAIRPERSON LEVINE: What is an average
21 arrival time for a public view?

22 DR. SAMPSON: [interposing] For what—what
23 we've tracking closely for example subway incidents
24 and those have been—the arrival time about a half an
25 hour on average since we've been tracking them.

2 CHAIRPERSON LEVINE: Well, I'm sorry to-
3 to-to observe that we had a death in the subway
4 system this morning--

5 DR. SAMPSON: [interposing] A tragic
6 death this morning. I'm sorry.

7 CHAIRPERSON LEVINE: --at 4:00 a.m. of a
8 track worker. It's just horrible--

9 DR. SAMPSON: Yes.

10 CHAIRPERSON LEVINE: --and I assume your
11 office would--would be involved in such a case. Is
12 that correct?

13 DR. SAMPSON: Yes, we were involved.
14 Absolutely.

15 CHAIRPERSON LEVINE: Okay, we don't
16 negotiate labor contracts in City Council hearings,
17 but it sure seems to me we've got to pay the MLIs
18 better to attract the talent that we need so that we
19 fully staff this function. I'm going to pause and
20 turn to my colleague Council Member Powers who I
21 believe has some questions.

22 COUNCIL MEMBER POWERS: Yes. Thank you,
23 and thank you for being here.

24 DR. SAMPSON: Thank you.

2 COUNCIL MEMBER POWERS: You're—you're not
3 in my district, but just you're very close, and I
4 walk past your building on I think on 20-26th Street,
5 is that right--

6 DR. SAMPSON: Yes.

7 COUNCIL MEMBER POWERS: --often. And
8 actually, just a quick aside before I ask my other
9 questions—are you—what is the long-term plans to stay
10 in that building on 26th Street?

11 DR. SAMPSON: Uh, but so, we have two
12 buildings right in that area.

13 COUNCIL MEMBER POWERS: [interposing]
14 Yes.

15 DR. SAMPSON: The building on 26th Street
16 is a beautiful—our DNA Lab, administrative offices--

17 COUNCIL MEMBER POWERS: [interposing]
18 Right, right.

19 DR. SAMPSON: --and we plan to stay there
20 forever, and then the other building that you might
21 being referring to is the--

22 COUNCIL MEMBER POWERS: [interposing] The
23 old, yeah, that's the one, right.

24 DR. SAMPSON: --520 First Avenue on 30th
25 Street.

2 COUNCIL MEMBER POWERS: Right, right,
3 right.

4 DR. SAMPSON: Right.

5 COUNCIL MEMBER POWERS: You have plans.

6 DR. SAMPSON: So, our plans for that as
7 Council Member-Chair Levine alluded to. It's an old
8 building over 50 years old definitely in need of
9 replacement, and we are working very closely with EDC
10 and OMB to establish a place for the new building,
11 and I'll be glad to update you as soon as we have
12 more information about that, but it's going well.
13 It's at the planning stage.

14 COUNCIL MEMBER POWERS: Just asking.
15 It's my-

16 DR. SAMPSON: Yep, I appreciate it.

17 COUNCIL MEMBER POWERS: --it's-it's on my
18 commute. So, I-the-I'm the Chair of the Criminal
19 Justice Committee, and we've gotten some inquiries
20 related to Hart's Island, which I believe is the
21 island where the-people are buried if they're
22 unclaimed by a family member or close, you know, a
23 close person. Can you just give us more information
24 about the relationship between your agency and the
25 Department of Corrections related to Hart's Island?

2 DR. SAMPSON: Certainly. Right, so the
3 people who go to City Cemetery are exactly as you
4 described, either people who are unclaimed or whose
5 families have chosen them to go there, or they are
6 unidentified. Our role is we do a complete process
7 to try to identify each and every person before they
8 are sent to city burial. So, just to give—put it in
9 perspective there, we handle about 10,000 decedents
10 every year. About 1,000 of those on average go to
11 city burial. This last year in 2017, only 23 of those
12 were unidentified. So, we—you can imagine the
13 challenge of identifying someone where you really
14 have not much to go on. So, have a—a very extensive
15 process to do this. Before any individual is
16 transported to City Cemetery, the Outreach Unit
17 conducts extensive investigation to identify next of
18 kin. They go—if the person came from a healthcare
19 facility, we reach out to the healthcare facility to
20 see if there is any next of kin, and we also
21 determine if there's any plans for final disposition
22 of the decedent. We contact the public administrator
23 in the relevant borough as well as two New York City
24 organizations that hold information about pre-paid
25 funeral plans. The Outreach Unit also conducts an

2 Internet investigation including sites such as the
3 National Mission and Unidentified Persons System
4 called NamUs (sp?), and HHF's databases. If a
5 decedent is determined to be a veteran without known
6 or interested next of kin, the case is referred to
7 the Department of Veteran's Affairs, which
8 investigates the subject's military service. If the
9 decedent is eligible for military burial, DVA makes
10 those arrangements. When a veteran—when veteran
11 eligibility cannot be determined then the remains may
12 be buried on Hart Island, but we also work with other
13 agencies, Department of Homeless Services and various
14 consulates if we suspect that someone is a foreign
15 national, and then beyond that we can also work with
16 NYPD to conduct searches of missing person's
17 databases, maintained by law enforcement agencies
18 and—and Department of Motor Vehicle records and all
19 of that. So, after we exhaust all of that and decide
20 the someone is going to a city burial, our role is to
21 prepare the person for city burial and transport them
22 via one of our Medical Examiner transport trucks to
23 the dock on that that serves the ferry that goes to
24 Hart Island. So, our responsibility is simply that

2 transport and then handing it off the Department of
3 Corrections.

4 COUNCIL MEMBER POWERS: Wow, that was an
5 extensive process. I have to—I have to—have to admit
6 that you go--

7 DR. SAMPSON: [interposing] It's—it's a
8 daunting process.

9 COUNCIL MEMBER POWERS: Yeah, and—and
10 the—I guess this is the time that you hand it off to
11 the Department of Corrections, but some of the
12 concerns we've heard is also just inaccessibility to
13 people who want to go to Hart's Island. I'm just
14 wondering if you've heard any concerns either about
15 the—the existence of it or—or the operations of it or
16 just the—the—the ability to go there if one desires?

17 DR. SAMPSON: Nothing more than what I
18 read in the press.

19 COUNCIL MEMBER POWERS: Got it.

20 DR. SAMPSON: Yes.

21 COUNCIL MEMBER POWERS: Okay, thank you.

22 CHAIRPERSON LEVINE: Thank you, Council
23 Member. Thank you for bring up Hart Island, and for
24 people who don't know the context here, this is a 120
25 acres. It's in the Long Island Sound. There's two

2 centuries of history there. It used to be a place for
3 people with substance abuse problems and other or
4 communicable diseases were sent for isolation.
5 There's a Cold War Era missile silos there, but most
6 importantly it's the resting place of one million New
7 Yorkers, and it's currently managed by the Department
8 of Corrections, which is how it's landed on-on
9 Council Member Powers' radar screen, which just makes
10 no sense. It's turned the island into a secure
11 facility. You can't go there without an armed
12 escort. There's essentially no public access except
13 for a very, very narrow window for people who have
14 loved ones buried there, which they have to go
15 accompanied by an armed guard. It's not exactly a
16 way to have an emotional connection to a loved one
17 who might be buried there. This island really should
18 be open to the public because of its historical
19 importance, because of just the beauty and the
20 history of the setting, and-and most importantly so
21 that loved ones can like you would hope in any
22 cemetery connect to deceased family members in the
23 most peaceful, respectful way. So, I have called for
24 transfer of management of the island to the Parks
25 Department, and transfer of the burial function to

2 the OCME. This has been a longstanding push, which I
3 feel very strongly about and I think that my
4 colleagues do as well. I don't expect you to-to
5 solve this in this hearing, but it's-it's an issue
6 that we plan to continue to push on. Do-do you have
7 any-any statements on the appropriateness of-of such
8 a vision?

9 DR. SAMPSON: My concern is that the OCME
10 is a science and medical institution. That-that is
11 our area of expertise. We really have no specialized
12 expertise at all in managing the cemetery, interring
13 people. It really is beyond the scope of, you know,
14 anything we've ever thought about doing or our
15 mission as it stands?

16 CHAIRPERSON LEVINE: I-I understand, but
17 if it's a stretch for you, it's downright ridiculous
18 for the Department of Corrections to have expertise
19 in such matters. So, we'll be continuing to-to push
20 on that front. I do want to ask you about some of
21 the work that you're doing beyond the confines of New
22 York City and you-you mentioned the 100-year history
23 of the office, and I think at the time that--that
24 we-we formed this office in New York City it, it was
25 way ahead of any other jurisdiction in America, and

2 that we're still way ahead of any other jurisdiction
3 in America and, therefore, we are doing some work
4 beyond the five boroughs. Could you explain that
5 that is?

6 DR. SAMPSON: Sure. I think what you're
7 referring to—well, we serve as experts whenever other
8 jurisdictions require expertise in areas that we
9 particularly excel, and unfortunately, one of the
10 areas in which we have really excelled is in the
11 management of mass fatality events. From our
12 response to September 11th, to the Flight 587 that
13 crashed just a couple months later, the Anthrax
14 attack, all occurring within a few months of each
15 other in 2001 we became the unwilling experts
16 nationwide. And I can tell you today that OCME New
17 York City is prepared better than any other city in
18 the United States for a tragic event like for example
19 the school shooting that occurred recently, and again
20 today unfortunately. The—in accordance with Sims
21 OCME is responsible for managing all of this. Any
22 incident that occurs in New York City with
23 fatalities. We have to investigate. We have to
24 recover the decedents from the scene and we need
25 post-mortem examination of every case, and collection

2 of information from families to facilitate the
3 identification process. So this is a very complex
4 response that we have. We can certainly describe it
5 in great detail, but what I think you are referring
6 to is our UVIS system, which is the Unified Victim
7 Identification System, and that is a system that we
8 developed with Homeland Security money, and it helps
9 the collection of anti-mortem information from
10 families and then matching up that anti-mortem
11 information with post-mortem information that the
12 Medical Examiners and anthropologists are getting
13 after the processing of the remains. This is a
14 system that will greatly facilitate identifications
15 in New Jersey for—and many jurisdictions around the
16 country are using our system including New Jersey,
17 which is an advantage since any attack here would
18 affect the whole Tri-State Area. In particular, most
19 recently UVIS was activated in Las Vegas, the Las
20 Vegas shooting. The—we have had a long and wonderful
21 relationship Clark County and Las Vegas. We have
22 trained with them and, in fact, during the shootings—
23 after the shooting when they set up the Unified
24 Victim Identification System there, three of our
25 experts went out there to—to assist.

2 CHAIRPERSON LEVINE: Three of them you
3 said?

4 DR. SAMPSON: But that's-

5 CHAIRPERSON LEVINE: How many-how many
6 did we send?

7 DR. SAMPSON: Three.

8 CHAIRPERSON LEVINE: Three. Alright,
9 well, that's-it's-it's great that we're able to do
10 that.

11 DR. SAMPSON: Yeah, we always stand
12 ready to assess because these expertise are-are very,
13 very important when they're needed.

14 CHAIRPERSON LEVINE: So, as I mentioned
15 earlier the Opioid epidemic has unfortunately really
16 expanded the workload of your office. Toxicology
17 testing is very important in such cases, and one
18 reason because it's often Fentanyl-Fentanyl, sorry,
19 that is the cause of death. It's not-it's not
20 explicitly the opioid, but we have a problem with
21 Fentanyl being mixed in, and so last year I believe
22 your office got another million or two to expand your
23 capacity for Fentanyl testing. Could you report on
24 that, and whether you're currently now adequately
25 resourced for those functions?

2 DR. SAMPSON: Yes. So, as part of the
3 investments made through Healing NYC, the lab
4 introduced a new method of screening for not only
5 Fentanyl, but 30 synthetic opioids. So, these are
6 Fentanyls that have been doctored up to be different
7 kinds of drugs, and if this—and its drug scene is
8 always changing. So, our Toxicology Lab has to stay
9 on top of all of this, and develop new testing as
10 drugs change on the street.

11 CHAIRPERSON LEVINE: [interposing] And
12 what—what are—what are some examples of—of synthetic
13 opioids? Would we know the name?

14 DR. SAMPSON: They have complex chemical
15 names. They are--

16 CHAIRPERSON LEVINE: [interposing] And
17 how prevalent is this?

18 DR. SAMPSON: It's what you do--

19 CHAIRPERSON LEVINE: How prevalent is
20 that in the—in the supply of opioids?

21 DR. SAMPSON: It's becoming more and more
22 prevalent. You know, we seen Fentanyl, but then we
23 also see these other basically analogs of Fentanyl,
24 but have just been chemically modified a little bit.

2 CHAIRPERSON LEVINE: So, these are not
3 plant based, and they're—they're created in labs?

4 DR. SAMPSON: And they're created in
5 labs.

6 CHAIRPERSON LEVINE: Including
7 potentially in the five boroughs. There's illicit
8 workshops that are creating the synthetic opioids?

9 DR. SAMPSON: This is not my area of
10 expertise, but my belief is that most of these—these
11 drugs are coming from abroad, not from the homeland.

12 CHAIRPERSON LEVINE: Can you trace the
13 origin based on the chemical markings?

14 DR. SAMPSON: That's—that's a very
15 interesting question, and we have had several cases
16 now where exactly that has been very important, and
17 we work with the district attorneys or U.S. attorneys
18 who are investigating that to help, you know, draw
19 the line between how these drugs got into New York.

20 CHAIRPERSON LEVINE: Got it. It's almost
21 like tracing illegal guns. You can determine if they
22 were bought in—from a—a road dealer in Virginia. You
23 can go after the source so maybe it's the same.

24 DR. SAMPSON: [interposing] That's
25 exactly right, and I just—I have to again

2 congratulate my Toxicology Lab. They have done
3 outstanding work, and I tell you without doubt that
4 they are performing testing at absolutely on the
5 cutting edge equivalent to and exceeding any lab
6 including private labs in the United States.

7 CHAIRPERSON LEVINE: So, unfortunately,
8 every single city agency gets some money from the
9 federal government. I say unfortunately because
10 that's vulnerable in the era of a very hostile
11 administration, particularly an administration, which
12 is hostile to public health interests. Does our
13 office receive federal funding?

14 DR. SAMPSON: Yes we do.

15 CHAIRPERSON LEVINE: What—what is that?
16 How much is it?

17 DR. SAMPSON: So, in particular we
18 receive about \$3 million in federal grant funding for
19 DNA work, about a million—well, a million from—I'm
20 sorry. The—that pays for criminalists, overtime
21 supplies, education, and also federal research grants
22 that help keep s on the cutting edge as a DNA
23 laboratory developing Next Generation Sequencing,
24 protonix research and those sorts of things, and then
25 in addition to that, we also get grants from NIJ,

2 National Institute of Justice and the Urban Area
3 Security Initiative in the-to the tune of about a
4 million dollars as well to support ongoing training
5 and staff to support a mass fatality response.

6 CHAIRPERSON LEVINE: Well, I know the
7 Trump Administration has made the-the-the
8 indefensible threat of cutting health research
9 funding. I'm not sure of the extent to which that
10 has affected you, but you reasonably that any of your
11 federal stream are currently at risk?

12 DR. SAMPSON: We have no reason to
13 believe that at this time.

14 CHAIRPERSON LEVINE: Okay, well we will
15 hope that will continue to be the case, and-and we
16 will monitor it closely. I just have one final
17 follow-up question on the capital needs that Council
18 Member Powers raised. So, you mentioned that you're
19 looking for a new site for your building. So, you're
20 not intending to rebuild at the current location, and
21 I'm wondering then are you looking to be nearby? Do
22 you need to be in Manhattan or could this be
23 anywhere?

24 DR. SAMPSON: Well, we already have a
25 facility in Queens and in Brooklyn. I think it is

2 important to have a facility in Manhattan because of
3 the high, you know, the chances of something untoward
4 happening in Manhattan having a mortuary ready to
5 roll quickly close by I think would be an advantage.
6 Also, as you know, our DNA building is onto 26th
7 Street, and I think it's to everyone's advantage to
8 be in close proximity to each other to be absolutely
9 and most efficient that we can be sharing information
10 and expertise. So, that would be our preference.

11 CHAIRPERSON LEVINE: So, is it fair to
12 say you're looking for a site within several blocks
13 of your current location?

14 DR. SAMPSON: That would be our
15 preference, but we are working closely with EDC to
16 try to establish a facility.

17 CHAIRPERSON LEVINE: And that—but that is
18 not then established? You don't have a location yet?

19 DR. SAMPSON: Correct. We're still
20 working on it.

21 CHAIRPERSON LEVINE: Okay, well, we'll be
22 anxious to hear. It may wind up in your district
23 [laughter] in December depending on what side of the
24 street you're on.

2 COUNCIL MEMBER POWERS: I may have a
3 location for you now that we've got it-now that you
4 bring it. [laughter]

5 CHAIRPERSON LEVINE: Okay. Alright, well,
6 thank you Chief for your testimony and for the-the
7 great service of your office.

8 DR. SAMPSON: Thank you so much.

9 CHAIRPERSON LEVINE: We appreciate it.
10 We're now going to move to our public session. So,
11 I'm going to call our first panel, which will be
12 Terry Wilder from New York Medical Examiner Action.
13 Do I have that right?

14 TERRY WILDER: [off mic] Yes.

15 CHAIRPERSON LEVINE: Okay, we have
16 Stephanie Ruiz from Live On New York; we have Erica
17 Lessem from the Treatment Action Group; and we have
18 Anthony Feliciano from the Commission on the Public
19 Health System. [background comments, pause] So, I'm
20 going to ask the Sergeant to put a two-minute timer
21 on. We unfortunately have-not unfortunate, it's
22 great. We have a lot of people who want to testify
23 in public, and we want to make sure that everyone has
24 the chance to be heard. So, Terry, would you like to
25 kick us off?

2 TERRY WILDER: Yes. Hi. Hi, I'm Terry
3 Wilder. I'm actually with New York in the Action.

4 CHAIRPERSON LEVINE: New York---?

5 TERRY WILDER: New York in the Action.

6 CHAIRPERSON LEVINE: Which is what?

7 TERRY WILDER: So, we're a group that was
8 just formed last year to address New Yorkers living
9 with Myalgic Encephalomyelitis which is a mouthful.

10 CHAIRPERSON LEVINE: I thought it was
11 Medical Examiner.

12 TERRY WILDER: No.

13 CHAIRPERSON LEVINE: But you'll—you'll
14 have to explain what you're working on.

15 TERRY WILDER: Yes. So, ME/CFS is
16 usually what people refer to this as. There's an
17 estimated between 800,000 and 2.5 million living with
18 this disease in the United States, and we estimate
19 between 52,000 and 152,000 in New York State. It's
20 estimated that about 84 to 91% of people have not
21 even been diagnosed with this disease. It affects
22 more women than men. The main areas of impairment
23 are reduction in the ability to carry out normal
24 daily activities, and there were supposed to be other
25 people with me here today, but they could not make it

2 because they're too sick. I was diagnosed with this
3 disease on March of 2016 after being very, very sick
4 for several years. I'm here today because there is
5 one medical provider in New York City who's an expert
6 on this disease and takes private health insurance.
7 There are zero dollars in the New York City
8 Department of Health and Mental Hygiene budget. This
9 is a problem because medical providers are unaware of
10 this disease. It is often undiagnosed and
11 misdiagnosed. The cause of ME is unknown. There is
12 no cure for it, and the majority of patients never
13 really regain their pre-disease quality of life.
14 It's—in many reports it is said that people's quality
15 of life is worse than most chronic diseases including
16 heart disease and other conditions. At least one-
17 quarter of people with this disease are bed-bound or
18 homebound. I am one of the lucky one. I'm on kind of
19 the healthier spectrum of the disease, which is why I
20 was able to come here today. Three other people were
21 supposed to come today, but they could not make it.
22 I put in a meeting request with your office about a
23 week and a half ago. I'm hoping that we can meet to
24 discuss this public health crisis more. Chairman
25 Corey Johnson met with us right before he

2 transitioned to his new role. This is a huge public
3 health crisis. There are literally zero dollars
4 being put towards this disease. I'm very concerned
5 about that. I'm also terrified that the one
6 physician who does see people like me [bell] is
7 nearing retirement.

8 CHAIRPERSON LEVINE: Thank you so much
9 for speaking out, for coming today and calling our
10 attention to this. Did say how many you estimate—how
11 many people in the five boroughs have this condition?

12 TERRY WILDER: So, we don't have a good
13 estimate for that because nobody is tracking our
14 disease. We estimate that there's between 52,000 and
15 152,000 people in New York State. One of the packets
16 of material I gave to you we were able to work with
17 New York State Health Commissioner Howard Zucker, who
18 released a letter last May to over 85,000 physicians
19 informing them about this disease. He calls for
20 people to take this disease seriously, and for
21 physicians and other medical providers to put it on
22 their differential diagnosis.

23 CHAIRPERSON LEVINE: Well, there must
24 then be tens of thousands in the five boroughs if you
25 have such a higher number in the state, and again,

2 I'm glad you've come today to speak out on this, and
3 I appreciate your bravery and—and your eloquence on
4 the topic, and look forward to meeting with you and
5 your team in the near future.

6 TERRY WILDER: Great. I'll go up with
7 your office today.

8 CHAIRPERSON LEVINE: Great. Thank you.
9 Okay, sir.

10 ANTHONY FELICIANO: Thank you. My name
11 is Anthony Feliciano. I'm the Executive Director of
12 the Commission on the Public's Health System. I'm
13 going to condense my long testimony. Let me just
14 state that one of the things that we work on as the
15 commission is protecting the public hospitals and the
16 two safety net services that they provide, and I
17 think it is paramount to—to make sure that community
18 advocates with the government can change the
19 narrative about New York City's Tale of two
20 healthcare systems, one which the wealthy and those
21 with better insurance coverage receive the IP care
22 and other state obstacles to timely care and less
23 equality services, and so we want to ensure that the
24 city works with us and other advocates with the Mayor
25 to ensure that in taking pools that the public

2 hospitals and another safety nets are fairly
3 distributed and to push for the enhance safety net
4 legislation that Governor Cuomo keeps vetoing even
5 though both houses the Senate and the Assembly have
6 passed it unanimous together. I wanted to say that
7 also we have to continue ensuring that our public
8 hospitals are—are well resourced. Even though we
9 have to make them accountable for those resources,
10 it's important to do that, and that also that any
11 affected communities, patients and healthcare workers
12 that are affected by any restructuring efforts must
13 have a direct role in formulating and proposing
14 changes in New York City's Health and Hospitals'
15 structure and services. I do want to mention that
16 you mentioned before Council Member Levine about
17 Access Health NYC. That task force, with the
18 Immigrant Healthcare Task Force have recommended
19 direct access programs for the uninsured immigrants,
20 and we think coming out of that program needs to be
21 continued how to build off of that from Action Health
22 NYC through funding or so on. I also think that we
23 have to continue demanding for fair distribution of
24 state dollars to the public hospitals. Also demand
25 that the state in terms of the proceeds that are

2 coming out of the conversion of assets from Fidelis
3 [bell] that it changes and moves that forward, but I
4 want to say in terms of the last one is Access Health
5 NYC, which not to confuse it with Action Health NYC
6 is important because you mentioned about reaching the
7 uninsured, and one area that even though there are
8 navigators in ACA, they do not have funding to really
9 do the outreach. It's allowing enrollments, and so
10 the community basically are the key. They reach
11 those hard to reach populations, and we could hit
12 numbers even higher if we expanded to \$2.5 million
13 given what you had stated before. Thank you.

14 CHAIRPERSON LEVINE: Thank you Anthony.
15 It's great to see you again. So, just to understand
16 the last point you were making. You said there's a
17 distinction between Action Health NYC and--

18 ANTHONY FELICIANO: Access Health NYC.

19 CHAIRPERSON LEVINE: Got it. Of course,
20 which is the City Council initiative--

21 ANTHONY FELICIANO: Correct.

22 CHAIRPERSON LEVINE: --which we strongly
23 support, and you're saying it's currently funded at
24 \$2.5 million.

2 ANTHONY FELICIANO: Yes. It's currently
3 funded at \$1.7.

4 CHAIRPERSON LEVINE: So, you and your
5 coalition members have put in a request to take it up
6 to \$2.5 million, and one of the benefits of that
7 would be more outreach for healthcare enrollment?

8 ANTHONY FELICIANO: Including more
9 boroughs being covered in terms of more CBOs, in
10 terms of communities, and that the Community Service
11 Society will be able to have expansion of their—of
12 their hotline, and we're going to basically (sic) in
13 their trainings and—and our other two partners,
14 Coalition and Federation plus the Welfare to do more
15 of that work, including what we work together in
16 terms of guide because it's not just about outreach
17 and access. It's also knowing your rights to those
18 options and coverage.

19 CHAIRPERSON LEVINE: Well, I'm a strong
20 supported of the Access initiative. This was
21 championed by our then Health Committee Chair and now
22 Speaker Corey Johnson, and I and others will
23 certainly be pushing for it. We're—we're hoping that
24 as the budget negotiations proceed that we'll have

2 some good news on that front, but thank you for your
3 advocacy. So, please.

4 STEPHANIE RUIZ: Hi. Hello. My name is
5 Stephanie Reese. I'm a Social Worker Intern in Live
6 On New York. I will be reading a shortened version
7 of the testimony. The completed version is what has
8 been provided. So, first we would like to thank
9 Chairman Levine and the entire committee for the
10 opportunity to testify today. Live On New York also
11 thanks Mayor de Blasio, Speaker Johnson and the
12 entire City Council for their consideration of senior
13 needs as the FY19 Budget process moves forward. Live
14 On New York is a member organization with a base of
15 more than 100 community based organizations serving
16 over 300,000 older New Yorkers annually. Live On New
17 York also administers citywide outreach program that
18 screens older adults for benefits such as SNAP and
19 SCRIE. Finally, Live On New York administers the
20 Senior Medic Patrol Program for the entire state, a
21 program aimed at preventing costly Medicare fraud,
22 which is integral to the success of our healthcare
23 system as it is estimated that fraud and errors make
24 up roughly 10% of Medicare spending. When looking at
25 New York's healthcare system, it is important that

2 this view takes on the full landscape of health
3 impacting services and providers. For older adults
4 while services funded through the City Department for
5 the Aging such a senior centers, home delivered
6 meals, affordable senior housing with services, are
7 non-medical by definition, their impact has a
8 uniquely positive effect on the overall health of a
9 senior, and reduction in cost that would otherwise be
10 imposed on our healthcare system. The work of
11 community based service providers has significant
12 health impacts from lowering rates of depression to
13 preventing isolation to even reducing hospitalization
14 rates for older adults. For example, given that
15 studies now show that loneliness surpasses obesity as
16 an early predictor of morbidity, the ability for
17 senior centers to provide socialization is key to
18 combatting this risk factor. Another great example
19 of this value can be found in recent study by self-
20 help community services that look at residents and
21 their Independent Senior Affordable Housing with
22 Services Program. The study compared Medicaid data
23 for residents in self-help buildings in two zip
24 codes, and compared it to [bell] other seniors living
25 in the same zip code over two years.

2 CHAIRPERSON LEVINE: Thank you so much
3 Stephanie. We love Live On. I don't know how you're
4 going to replace Bobbie Sackman, but I'm hoping you—
5 you show those shoes, and your point is so important.
6 Health is intimately tied to diet, and housing, and
7 even the number of factors, and so if you only focus
8 on the doctor's office, and not some of these broader
9 social needs, then you're really only engaging in
10 half the fight. So, I couldn't agree more and—and we
11 thank you and Live On for—for calling our attention
12 to that.

13 STEPHANIE RUIZ: Thank your.

14 CHAIRPERSON LEVINE: Alright. Please.

15 ERICA LESSEM: Thank you to Chairman
16 Levine, Council Member Barron and the excellent City
17 Council's staff for your commitment to making New
18 York a healthier more equitable place, and to your
19 attention to the growing threat of Tuberculosis in
20 New York. My name is Erica Lessem, and I'm from
21 Treatment Action Group. TAG is an independent
22 activist community based HIV research and policy
23 think tank. We at TAG and our partners representing
24 immigrant communities, housing rights and public
25 health expertise share you alarm at TB's recent rise

2 in New York. TB is airborne and infectious meaning
3 anyone who breaths is at risk, but as you mentioned,
4 Chair, TB disproportionately affects the most
5 vulnerable, those with weakened immune systems,
6 people living in crowded settings, and our immigrant
7 communities. As you heard from Commission Bassett,
8 despite being preventable and curable, TB is on the
9 rise in New York for the first time in over 25 years.
10 Also increasing at a rapid pace are cases of drug
11 resistant TB, which are more difficult and costly to
12 treat. A single average case of drug resistant TB
13 costs almost \$300,000 to treat. This resurgence of
14 TB is a direct result of years of under-investment in
15 the public health response to TB in New York City.
16 Thank you for your commitment stated today to push
17 for restored funding at the city and state level. I
18 include some written testimony, a letter from dozens
19 of your constituents and leading organizations in New
20 York asking for a restoration of New York City
21 funding to the Department of Health and Mental
22 Hygiene's Bureau of TB Control on the order of almost
23 \$15 million this year, or, sorry, in the coming year.
24 That would be 60 a \$6.3 million increase over the
25 current year's funding. We're making similar

2 requests at the state and federal levels. Investing
3 in the public health response to TB now will save us
4 billions down the road. It would allow for proactive
5 outreach by community organizations to raise
6 awareness about TB and provide preventive services
7 and screening. It could restore clinic facilities
8 that meet patient needs. I enclosed in the testimony
9 a picture of one of the clinics [bell] in Corona,
10 which is disrepair, and it would allow for sufficient
11 staffing to provide coordinated culturally competed
12 care. I just want to remind us that we're in grave
13 danger of repeating history. The outbreaks in the
14 '70s and '80s that were a direct result of decreased
15 funding for TB cost over \$1 billion to control So,
16 we thank you for your attention to TB for the
17 commitment stated today, and we look forward to your
18 leadership to make them come true.

19 CHAIRPERSON LEVINE: Well, thank you to
20 you and—and TAG for raising the alarm on this. After
21 the Commissioner finished testi—testimony, I was
22 passed a note that was saying—it says that we used to
23 fund TB at \$33.6 million a year, and it's now fallen
24 to I forget the exact number, but low 20s, and
25 perhaps the blame lies with the state for the funding

2 cuts, but this is so serious that in the absence of
3 state funding the city is going to have to step up,
4 and as I observed, when the Commissioner was
5 testifying, the city used to put a lot more resources
6 to this, but those cuts happened under the Bloomberg
7 Administration, but I think it falls on this
8 Administration, particularly in the absence of state
9 funding to step up to the plate, and put more money
10 to this. So, you said we spent a billion dollars--

11 ERICA LESSEM: [interposing] Yes.

12 CHAIRPERSON LEVINE: --in the '70s
13 outbreak. What was that spent on?

14 ERICA LESSEM: The outbreak was in the
15 early '90s, but it was a result of funding cuts in
16 the '70s and '80s. So, there were thousands of case
17 mostly among people in homeless communities it
18 started. That was in an era of very crowded shelter
19 housing, and then it spread--this very drug resistant
20 strain spread into New York City hospitals where
21 people were, you know, compromised. The death rates
22 were very high. I think of 80% of people died who
23 had this strain, and because of funding cuts, there
24 wasn't appropriate treatment, but there also wasn't a
25 laboratory structure in place to be able to diagnose

2 that TB. So, we have a much more committed health
3 respond today, and the Health Department I think is—
4 is paying much more attention than they were in those
5 days, but we're definitely in danger of repeating
6 history because we're seeing the, you know, increase
7 in trends following a history of decimated funding
8 for TB, and it—it does include a reduction of about
9 50% in city funding since 2007 levels on top of the
10 cuts from the state and the federal government that
11 we're seeing.

12 CHAIRPERSON LEVINE: Right. So we used
13 to put maybe \$20 million and now it's down to \$10
14 million?

15 ERICA LESSEM: In 2007, City funding was
16 at \$16.4 million at TB.

17 CHAIRPERSON LEVINE: Right.

18 ERICA LESSEM: Now it's \$8.59.

19 CHAIRPERSON LEVINE: Got it.

20 ERICA LESSEM: So, half and yes, the—the
21 total amount of funding was \$33.6 after adjusting for
22 inflation in 2007, and now we're at \$14.89.

23 CHAIRPERSON LEVINE: Okay. Well, we will
24 be working with you and other advocates on this

2 intensely no doubt in the future. Sorry I don't have
3 more time, but thank you for speaking today--

4 ERICA LESSEM: [interposing] Thank for
5 your time.

6 CHAIRPERSON LEVINE: --this great panel.
7 Alright, we're going to go next to Susan Robinson
8 Davis. [pause] I think it might be Shakti Castro-
9 sorry-from Boom Health. Sorry if I'm mispronouncing
10 the name. We have Isabella Aveeno (sp?) from
11 Northern Manhattan Improvement Corporation. We have
12 Enrique Jerves (sic) from HANAC and Tammy Ewen from
13 the YMCA of Queens. This is a panel focusing on the
14 wonderful initiative of Access Health. Okay, would
15 you like to start us off? Did you press your button?

16 SHAKTI CASTRO: Okay. Good afternoon.
17 My name is Shakti Castro, and I'm the Community
18 Engagement Coordinator at the Boom Health Harm
19 Reduction Center in the Bronx. We serve the Bronx
20 community with an array of services including
21 preventions to raise access, housing, legal and
22 advocacy and wellness services. I'm here to support
23 the Access Health Initiative by urging the City
24 Council to fund Access at \$2.5 million for the
25 upcoming fiscal year. At Boom we work with people

2 who exist at the intersections of several
3 marginalized identities. Through Access Health NYC
4 we're able to bring our harm reduction approach to
5 health education, meeting people where they are
6 without judgment and connecting to the services,
7 information and coverage they need to lead healthy
8 lives, and make choices that work for them. The
9 educational workshops and groups that we have
10 conducted it helped us empower our community with
11 knowledge and confidence in a judgment free
12 environment helping them to understand their health
13 coverage and advocate for themselves as patients.
14 Many New Yorkers are navigating a changing and
15 confusing healthcare system, and through Access
16 Health we are able to direct outreach in under-
17 uninsured communities including new immigrants,
18 Spanish speakers and the LGBTQ community. Since we
19 started working with the Access Health Initiative in
20 2015, we have been able to reach 20,000 individuals
21 through community outreach, workshops, groups tabling
22 events and social media. This fiscal year along
23 we've had almost 40 groups of workshops and events
24 that have helped us reach some of the most vulnerable
25 members of our community, and we've been able to

2 connect them with info related to diabetes, Hepatitis
3 C, HIV, AIDS and substance use disorder as well as
4 connecting to resources for their mental health
5 nutritional needs. These issues affect a
6 disproportionate number of Bronx residents. We have
7 the highest asthma rates in the state at 47.6 per
8 10,000, and when it comes to Latinas diagnosed with
9 HIV, almost 48% of them reside in the Bronx. Access
10 Health has helped us to address these entrenched
11 health inequalities through education and linkage to
12 treatment services, and I urge the City Council to
13 continue funding this initiative at \$2.5 million.

14 [bell]

15 CHAIRPERSON LEVINE: That was impeccable
16 timing. If you could—if you could tutor some of my
17 colleagues in the City Council I would be very
18 grateful. I'm a huge believer in the harm reduction
19 model, and—and I thank you for the work you're doing
20 in the Bronx and for speaking out today in this
21 important initiative.

22 SHAKTI CASTRO: Thank you.

23 CHAIRPERSON LEVINE: Thank you.

24 LEMUEL BOYD: Good afternoon. My name is
25 Lemuel Boyd and I am the Health Educator on the

2 Access Health NYC Initiative at the Bedford-
3 Stuyvesant Family Health Center, a federally
4 qualified health center located in Brooklyn. Our
5 center is a safety net facility that serves the
6 neediest within our community. The Access Health
7 Initiative has opened up a whole new world to the
8 center and the community. The center is more
9 involved in the community advocating and extending
10 itself beyond our routine business. We are working
11 with the community to restored renewed hope to people
12 who previously thought that they were just stacked
13 against them. Recently, a young man approached me
14 while I was standing outside of a drug treatment
15 facility. I began my elevator pitch telling him
16 about all the services we could offer on the spot. I
17 indicated to him our Assurance Navigator who could
18 help him and offer our free HIV and HEP C test. At
19 this point he proceeded to tell me that the
20 Department of Health had contracted him about an STD
21 infection, of which he was very troubled and really
22 burdened. He was not sure of the next steps. I was
23 able to counsel him, and he agreed to get treatment.
24 He has started his treatment and is ready to move on
25 with his life. This story and the stories of many

2 other represents the everyday life experiences of
3 regular New Yorkers are what driver our work. The
4 Access Health Initiative makes a significant
5 difference. It changes the landscape, it provides
6 hope in the midst of fear and anxiety. It is a
7 pathway for everyone who calls New York City home.
8 Your work at the Council is ever so important.
9 Although we know the budget is real tight, we call on
10 you to refund the initiative and refund it at higher
11 financial commitment of \$2.5 million. Thank you for
12 this opportunity and your kind attention.

13 CHAIRPERSON LEVINE: Now, I'm starting to
14 think that you guys rehearsed the timing of your
15 remarks, [laughter] which would be a great
16 precedent, and so you—you are—your are Lemore is that
17 how you say your first name?

18 LEMUEL BOYD: Lemuel, Lemuel.

19 CHAIRPERSON LEVINE: Lemuel?

20 LEMUEL BOYD: Yes.

21 CHAIRPERSON LEVINE: So, you're—you are a
22 colleague of Suzanne Robinson-Davis. Is that right,
23 who couldn't be here and just speaking on her behalf?

24 LEMUEL BOYD: Yes, correct.

2 CHAIRPERSON LEVINE: Okay, Bed-Stuy
3 Family Health Center is one of the coalition members
4 of Access Health--

5 LEMUEL BOYD: Correct.

6 CHAIRPERSON LEVINE: Access. Thank you
7 very much for the work you do, and--and for your
8 testimony today.

9 LEMUEL BOYD: Please.

10 TAMMY EWEN: [off mic] Good afternoon,
11 Mr. Chairman and Members of the New York City
12 Council--

13 CHAIRPERSON LEVINE: [interposing] Could--
14 could you check if your mic is on.

15 MALE SPEAKER: Make sure the light is on.

16 LEMUEL BOYD: Press the button.

17 TAMMY EWEN: This is on. Alright. Good
18 afternoon Mr. Chairman and members of the New York
19 City Council Committee. My name is Tammy Ewen, a
20 Healthcare Navigator at the YWCA of Queens. I'm
21 grateful to this opportunity to testify on behalf of
22 the New York City Initiated Budget for a total of
23 \$2.5 million for the Fiscal Year 2019. I would like
24 to say thank you to the City Council Speaker Corey
25 Johnson and New York City Council Committee of Health

2 for three year's support of our continuous Access
3 Health Program. Access Health in New York City has
4 over (sic) funds training our navigators to keep our
5 train-to keep our skills and knowledge up to date.
6 We are dedicated to provide fair health insurance
7 enrollment services for our clients through the New
8 York State, the fair market place. We could operate
9 with the community-based organizations to help
10 children and families and even to be able to obtain
11 low cost healthcare as-as-as well as social services
12 such as SNAP, assist in rent, assist in housing
13 applications, other free services. We have language
14 translation in Korean, Chinese and Spanish for
15 immigrants who are not speaking English. I would
16 like to share an example of my outreach at Flushing
17 Queens Market last November. I handled healthcare
18 prior to the volunteer who was working at the
19 information booth. She said she did not know we can
20 enroll people to government health insurance. She
21 wanted to wait for her parents in our services
22 because her parents can only speak Chinese. Access
23 Health New York City now becomes a community based
24 program. We need the funds to sustain local health
25 programs for education. This April I would like to

2 expand New York State of health to assist the
3 consumers with the information about the market place
4 at which was YMCA Healthcare state. I will let the
5 parents know that I can enroll the kids (sic) to
6 government health insurers. We want to ensure as
7 many children as parents and parents as possible are
8 enrolled in healthcare, and health insurance. I'm
9 here today to share my [bell] story and urge the
10 Council for its support of \$2.5 million for the
11 Access Health New York City program.

12 CHAIRPERSON LEVINE: Alright. [coughing]
13 Thank you much. Thank you very much, Ms. Ewen for
14 your great work and the work of the Queens YMCA on
15 this important matter, and thank you to this panel.
16 Next up we're going to hear from Sweeney Ferris, Winn
17 Periasamy from Federation of Protestant Welfare
18 Agencies, Max Hadler from the New York Immigration
19 Coalition, Clara Londono from Plaza Del Sol, Clara
20 Londono form Plaza Del Sol. Mahatiae (sp?) from the
21 Arab-American Family Support Center, and Chris
22 Widelo, of course from AARP. [background comments]
23 Actually, Chris, we're going to put you on the panel
24 so you're partnering with some like-minded advocates.
25 Okay. [background comments, pause]

2 WINN PERIASAMY: So, hi there. Than you
3 so much. You can just call me Winn. [laughs] That's
4 okay.

5 CHAIRPERSON LEVINE: Okay, I will. Thank
6 you.

7 WINN PERIASAMY: My name is Winn
8 Periasamy, and I'm with FPWA, and I'm so excited for
9 the opportunity to speak to you all about Access
10 Health NYC Initiative. It's close to all of our
11 hearts, and we thank you so much for the Health
12 Committee's support over the last few years of this
13 initiative. So, this last year has made it
14 increasing clear what a lot of us always knew that
15 health is critical and can be very unappreciated in
16 terms of what it means to our communities when you
17 don't—when communities of color, when LGBTQ
18 communities, low-income other vulnerable and hard to
19 reach populations don't know that their health access
20 is secure. They start deprioritizing their health,
21 and this affects their ability to holistic and full
22 lives and to really contribute to a city like New
23 York in total, and that's where health outreach
24 services becomes so important and critical. This is
25 what Access Health NYC is about—is about providing

2 culturally appropriate and responsible, responsive
3 linguistically appropriate services to that people
4 feel comfortable actually accessing their health
5 services, and so we just want really want to
6 encourage the Council to enhance from \$1 million to
7 \$2.5 million this year so that more organizations and
8 more communities can be served in the way that they
9 deserve.

10 CHAIRPERSON LEVINE: Thank you, and
11 powerfully stated, and I think you were here earlier—
12 I'm not sure—when we spoke to the Commissioner on one
13 of the important parties you have in this project,
14 which is getting people health insurance, and it is
15 important that government employees be prepared to do
16 that work, but that's not always going to be
17 effective, and we do need people who are on the
18 ground in communities speaking the language literally
19 with the cultural confidence and—and the trust who
20 are also doing that work, and the city actually is
21 putting very little resources if you don't count the
22 Action Health Access Health Initiative to that
23 priority. The state does more. So, I'm a strong
24 advocate for expanding the pool of resources for the

2 work that—that your organization and others are doing
3 on ground. So, thank you.

4 WINN PERIASAMY: Thank you.

5 CHAIRPERSON LEVINE: Alright.

6 MAX HADLER: Good afternoon. My name is
7 Max Hadler. I'm the Senior Health Policy Manager at
8 the New York Immigration Coalition. Thank you very
9 much to Chairman Levine for call this hearing and for
10 the opportunity to testify for the first time in
11 front of the committee in its current composition.
12 We've hear a lot about Access Health NYC so I wont'
13 go over the same details again. Just to say that my
14 organization coordinates the training for all of the
15 other awardees, and we are front row witnesses of all
16 the amazing work that they are doing, and that we're
17 all doing as part of the initiative, and just want to
18 underscore the importance of growing the funding for
19 the initiative as a way of growing the—the initiative
20 geographically across the city. So, we know that
21 there's amazing work being done by the organizations
22 that have testified here today, and in the other of
23 the 13 Council Districts that are currently funded,
24 but the only way to really stretch this worth beyond
25 that current reach is to enhance the funding up to

2 \$2.5 million. So I want to switch gears and talk
3 about a similarly name very different program, the
4 Action Health NYC Pilot that the city undertook in
5 2016 and '17, which was a really important initiative
6 to address the challenges that uninsured,
7 undocumented New Yorker continue to face in accessing
8 health care. Action Health NYC tested important
9 innovations and in improving health access and
10 continuity for immigrants excluded from federally
11 funded insurance programs including enrolling
12 individuals in a branded program designed to link
13 them to a primary care provider and linking services
14 at Health and Hospitals with federally qualified
15 health centers and ensuring enhanced care
16 coordination across those different settings. The
17 pilot evaluation showed that enrollees were more
18 likely to receive preventive services to receive a
19 diagnosis of a chronic condition than a comparable
20 control group, and participants reported that the
21 program made it easier to get healthcare when they
22 needed it and in a more friendly, accessible and less
23 chaotic manner. That said, we are extremely
24 disappointed that the Action Health NYC pilot was
25 discontinued without a concrete plan to incorporate

2 lessons learned and to build out a sustainable and
3 ensured care program in the city. We strongly urge
4 the city to ensure that the lessons of Action Health
5 NYC are incorporated into Health and Hospitals Fee
6 Scale [bell] Options Program or some other
7 comprehensive initiative and we look forward to
8 working with the Council to ensure that this happens.
9 And I am not as good of a time manager as my
10 colleagues, but I also just want to say that the NYC
11 is very strong supporter of the enhanced funding for
12 TB control that Erica and the TAG group mentioned
13 before because this is a disease that
14 disproportionately affects immigrant New Yorkers.

15 CHAIRPERSON LEVINE: Thank you, and as
16 you may have heard before, I strongly concur with
17 your statement that we need a solution to permitted
18 broad solutions for undocumented New Yorkers so they
19 have access to basic healthcare services in primary
20 care, and we plan on working with your coalition and
21 others to make that a reality. So, thank you.

22 MAX HADLER: Thank you.

23 CLARA LONDONO: Good afternoon. My name
24 is Clara Londono. I am part of Urban Health Plan. I
25 am working at Plaza Del Sol Health Center. Thank you

2 so much for this opportunity. We at Urban Health
3 Plan has historically working with under-served
4 communities and has brought so to create a presence
5 in the poor and under-served neighborhoods. These
6 neighborhoods also tend to have larger concentration
7 of the three largest population—population without
8 insurance, and has high risk individuals. As a
9 lesson (sic) low-wage workers, immigrants and LGBT
10 population. They object is—is to reach out to and
11 for and engage the population in Corona, Queens,
12 Jackson Heights, Elmhurst and East Elmhurst. I will
13 say to—like to condense everything that we are
14 telling you is that we have a network, a network
15 organization. That's why we need the \$2.5 million
16 because we are working with the city. We are working
17 with an organization that the population believe on
18 and we are helping this organization to reach the
19 people that believe in us, and to give the best help,
20 and access to resources that we have here. Without
21 this organization I really think that the city is not
22 providing what you need to provide to the community.
23 Thank you so much.

24 CHAIRPERSON LEVINE: [Speaking Spanish]

2 CLARA LONDONO: Corona, Queens, Corona,
3 Queens. Uh-hm.

4 CHAIRPERSON LEVINE: Okay, just--just
5 clarifying for the record that Plaza Del Sol is in
6 Corona, Queens, and we are very glad that you're part
7 of the coalition, and thank you for speaking out
8 today.

9 CLARA LONDONO: Thank you.

10 CHAIRPERSON LEVINE: Muchas gracias.
11 [Speaking Spanish] Donna Tilghman who is a
12 representative of Local 372 as well as Mr. Kevin
13 Allen also from 372, and we are now going to call the
14 great Chris Widelo from AARP, who has a fan club with
15 him today, and every day, and as well as Kimberly
16 McKenzie from the Sylvia Rivera Law Project, and Anna
17 Bower from Transgender and Gender Non-Conforming
18 Solutions Coalition. So, we have a great panel with
19 some diverse perspective, and would--would Donna or
20 Kevin from 372--are they still here? Looks like we
21 missed them. Well, we have to catch them on another
22 round. Okay, Chris, would you like to kick us off?

23 [background comments]

24 CHRIS WIDELO: Good afternoon, Chairman
25 Levine and members of the Health Committee. My name

2 is Chris Widelo. I'm the Associate State Director of
3 ARRP here in New York, and on behalf of our 800,000
4 members age 50 and older in New York City. I just
5 want to say thank you for the opportunity to testify
6 today, and thank you for the numerous volunteers that
7 came out today to be here to support me. So, no
8 surprise. New York City's population is aging and
9 nearly one-third of residents in the five boroughs
10 are over the age of 50, and that group is expected to
11 grow by nearly 20% by the year 2040. The growth for
12 the age 65 plus group is projected to be even more
13 dramatic, a whopping 40% increase, and our city is
14 not just aging, we are becoming more diverse.
15 African-Americans, Blacks, Hispanics, Latinos,
16 African-American and Pacific Islanders account for
17 62% of New York City residents age 50 and older, and
18 half of all those 65 and older living here were born
19 in a foreign country. We know from our recent report
20 disrupting racial and ethnic disparities solutions
21 for New Yorkers age 50 and older developed in
22 partnership with the New York Urban Leagues, then
23 NAACP, Hispanic Federation and Asian-American
24 Federation that people of color over the age of 50
25 experience stark disparities in areas of health,

2 economic security and the ability to live and remain
3 in their communities. All of this means that we must
4 take meeting the needs of older New Yorkers making--
5 all this means that meeting the needs of older New
6 Yorkers needs to become a bigger priority. We are
7 grateful to the increased and baselined funding
8 increases that have been made in the DFTA Budget last
9 year, but aging is not just a Department for the
10 Aging issue. That is why we are here today along
11 with some of our New York City members, and that is
12 why we plan to attend many budget hearings with
13 different agencies. It is time for the needs of
14 aging New Yorkers to be addressed across city
15 government. After all, meeting the needs of aging
16 residents and helping them stay in their
17 neighborhoods is critical to retaining their
18 tremendous economic, social, cultural and family
19 contributions, and it's also the right thing to do.
20 One of the keys to helping our older neighbors to
21 continue [bell] to live in the neighborhoods they
22 call home is ensuring they remain healthy. This is a
23 big undertaking in a city like New York, and there
24 are a number of priorities that have been laid out by
25 the New York City Age-Friendly--New York City Age-

2 Friendly Initiative, and the age Age-Friendly New
3 York City new commitments for a city for all ages.
4 The report addresses several health disparities
5 particularly as they related to increasing
6 utilization of services among older people including—
7 including those who are homebound. For example, the
8 city's efforts to train health and social—social
9 service workers who with homebound older adults on
10 specific risk factors for injury and illness and best
11 practices for prevention. This is one of the
12 recommendations that has been made, and we're curious
13 as to where the Health Department is with this
14 program, how successful has it been, and how many
15 seniors need better trained providers. Beyond that,
16 the city is looking across networks to improve health
17 outcomes. For example, the effort to forge
18 connections between healthcare provider networks and
19 aging provider network including marketing Falls
20 Prevention Programming—including marketing Falls
21 Prevention Programming to healthcare providers. How
22 successful has that program been? I provided you all
23 with copies of the testimony so I won't take any more
24 of your time, but the bottom line that we hope that
25 all discussions that will happen here today, and in

2 the future and all budget hearings will consider the
3 needs of aging New Yorkers. Let's disrupt aging
4 together and help ensure that New Yorkers can age
5 safely and happily in the city they love.

6 CHAIRPERSON LEVINE: Thank you. Thank
7 you, Chris for the incredible partnership that AARP
8 has given to—to the City Council and myself
9 personally, and thank you for coming not just to the
10 Committee on Aging, but to the Committee on Health.

11 CHRIS WIDELO: Yes.

12 CHAIRPERSON LEVINE: And as your signs
13 effectively sum—sum up, aging is a health issue and
14 health is an aging issue. It's obvious, and we do
15 need to do more to make sure that we consider the
16 senior's angle to every issue we're considering in
17 this committee, and I very much look forward to
18 partnering with you as—as we formulate policy that is
19 responsive to the needs of older New Yorkers.

20 CHRIS WIDELO: Thank you. Looking
21 forward to it.

22 CHAIRPERSON LEVINE: Likewise. Alright,
23 please. [pause]

24 ANNA BOWEN: Good afternoon Chair Levine
25 and Council staff. My name is Anna Bowen, and

2 Kimberly and I are a part of something we call the
3 Transgender and Gender Non-Conforming Solutions
4 Coalition, which is a coalition of separate
5 organizations including Sylvia Rivera Law Project, an
6 anti-violence project, the LGBT center, Make the Road
7 New York, Opioid Project. It goes on and on. In
8 2015, the LGBT Caucus of City Council worked with the
9 organizations to start a series of community forums
10 to hear what the transgender and gender non-
11 conforming community or TGNC community needed from
12 City Council. Last fall after having gone through
13 five borough forums, we put together a policy brief
14 called Solutions out of Struggle and Survival, and we
15 have boiled that down to six budget asks. We are
16 making these asks of the Mayor, and in the event that
17 the asks are ended (sic) to the Executive Budget we'd
18 like Council's support in making this happen. The
19 specific reason that we're here today is we've made a
20 pitch to DOHMH and HMH for a TGNC healthcare liaisons
21 program. One of the things that has come out of
22 conversations with community member, and Kimberly can
23 talk about this a little bit more, is people need
24 connections to care. The TGNC community just started
25 speaking broadly and faces health outcomes that are

2 I'd say more dire than non-TGNC people. TGNCLGB
3 people in a 2015 Health and Human Services Survey,
4 15.8% of TGNC respondents are reported in fair or
5 poor health compared with 9.6% of cisgender LGBT
6 respondents. There are many similar statistics like
7 that, and so one of the things that came out of these
8 borough wide sessions was the need for healthcare
9 liaisons, people who can connect people—connect
10 people to doctors, connect the doctors to health
11 insurance, connect patients to after care [bell] and
12 overall make sure that patients get the best
13 experience possible, and this would cost \$820,000.
14 That's the most of the money for staffing with a
15 little left over to advertise the services, and I'll
16 turn it over to Kimberly.

17 CHAIRPERSON LEVINE: Thank you Anna.

18 Okay, Kimberly.

19 KIMBERLY MCKENZIE: Hello, and good
20 afternoon. My name is Kimberly McKenzie, Director of
21 Outreach and Community Engagement at the Sylvia
22 Rivera Law Project. I would first like to give so
23 much thanks to Chair Mike—Mark Levine of the
24 committee and also all of the Council members here in
25 attendance. At the Sylvia Rivera Law Project we work

2 go guarantee that all people are free to self-
3 determine their gender identity and expression
4 regardless of income or race and without facing
5 harassment, discrimination or violence. The Sylvia
6 Rivera Law Project is a collective organization
7 founded on the understanding that gender identity is—
8 that gender self-determination is an inextricably
9 intertwined with racial, social and economic justice.
10 Therefore, we seek to increase the political voice
11 and visibility of low-income people and people of
12 color who are transgender, intersex or gender non-
13 conforming. The Sylvia Rivera Law Project works to
14 improve access to respectful and affirming social,
15 health and legal services for our communities. We
16 believe that in order to create meaningful political
17 participation and leadership we must have access to
18 the basic needs of survival and safety from violence.
19 As part of the Transform Coalition in which several
20 community organizations serving transgender, gender
21 non-conforming or intersex people, health reforms in
22 all five boroughs to understand the needs of our
23 community. We have taken an active role in
24 addressing the needs of our TGNC communities.
25 Through our TGNC community recommendations we have

2 collaboratively formed a policy brief called
3 Solutions Out of Struggle and Survival, available at
4 AVP.org/solutions to expand policy and budget
5 solutions with specific proposals to funding
6 initiatives that support TGNC lives and economic
7 sustainability. I am here to testify on behalf of
8 supporting our proposed TGNC Healthcare Liaison
9 Program, [bell] which we have proposed to DOHMH and
10 the Health and Hospitals Corporation, and would cost
11 \$820--\$820,000. As part of our coalitional efforts,
12 we recommend that DOHMH and the Health and Hospitals
13 Corporation provide supportive services that include
14 hiring a culturally—a culturally competent TGNC
15 liaison at city hospitals who understand and respect
16 TGNC identities and their healthcare needs. Too many
17 time our communities have witnessed incompetent
18 services at hospitals that don't address them with
19 incorrect pronouns, and have witnessed further, more
20 experiences of discrimination, which contribute to
21 the risk of negative healthcare outcomes and violence
22 against our communities with little to no access to
23 affirming healthcare services. It is vitally
24 important that TGNC communities feel affirmed, and
25 visible in these public health settings while taking

2 the next steps to ensure supportive affirming
3 healthcare of our TGNC communities and overall
4 visibility of TGNC communities' lives. This is why
5 we need DOHMH [bell] and H&H to fund the TGNC
6 Healthcare Liaison Program, and if they do not, we
7 seek Council support in funding this new program.
8 Thank you, and you may contact me at
9 kimberley@SROP.org.

10 CHAIRPERSON LEVINE: Thank you Kimberly
11 and Anna. I—I want to read this report that you've
12 produced. Maybe you can send it to my office.

13 KIMBERLY MCKENZIE: Absolutely. We'll be
14 happy to.

15 CHAIRPERSON LEVINE: And I appreciate you
16 bringing this up. Are there any private hospitals,
17 which have such positions? Is this a case where the
18 public sector is behind the private sector?

19 KIMBERLY MCKENZIE: I'd say that--

20 ANNA BOWEN: [off mic] Sorry. Don't
21 mind me. It's all in the program. (sic)

22 KIMBERLY MCKENZIE: I'd say that Mount
23 Sinai is sort of recognized as one of the leaders in
24 doing this. I mean--

2 CHAIRPERSON LEVINE: They have a
3 dedicated surgical unit now--

4 KIMBERLY MCKENZIE: [interposing] Yeah,
5 the Surgical Unit. They have a lot of staff covering
6 this, and I'd say that H&H actually also has like a
7 TGNC liaison, and they do have healthcare navigators
8 in the system. But what we're--we're looking for is
9 given what, you know, Kimberly has heard through
10 organizing work, you know, people are lacking
11 connections to after care. Doctor's aren't really
12 making the connections with insurance that they need,
13 and so having dedicated TGNC like navigators or as
14 we're calling them liaisons is something that's not
15 within the H&H system that would really--and that we'd
16 also like to see applied across the entire, you know,
17 public and private systems. That would be really,
18 really helpful.

19 CHAIRPERSON LEVINE: I'm sorry that we
20 don't have more time to go into this now, but I truly
21 thank you for bringing it up, and would love to work
22 with your team on this issue.

23 ANNA BOWEN: And we have a longer list of
24 all of our other proposals attached to my testimony.

2 CHAIRPERSON LEVINE: I look forward to
3 hearing more about that. Thank you so much to both
4 of you. We've been joined by Donna Tilghman from
5 372, please. Just press the button.

6 DONNA TILGHMAN: Hi, good afternoon,
7 Health Care Committee Chair Levine, and distinguished
8 members of the committee. It is the honor of Local
9 372, New York City Board of Education Employees,
10 District Council 37 AFSCME to present testimony on
11 behalf of the 279 substance abuse prevention and
12 intervention specialists otherwise know as SAPIS. We
13 represent under the leadership of President D.
14 Francois, I. I'm also joined here by my partner, my
15 coach--

16 CHAIRPERSON LEVINE: [interposing] Yes,
17 I-I understand she's now here. She can come up. Is
18 it Ms. Sobero?

19 DONNA TILGHMAN: No, Kevin Allen.

20 CHAIRPERSON LEVINE: Oh, sorry.

21 DONNA TILGHMAN: He's here and Executive
22 Vice President on this BID of Local 72, Executive
23 Treasure David Key (sp?).

24 CHAIRPERSON LEVINE: Alright.

2 DONNA TILGHMAN: So, what I would like
3 you to know that SAPIS provide an essential
4 prevention and intervention services for the 1.2
5 million public school students in New York City.
6 Today's youth are more vulnerable than ever before
7 due to the growing drug abuse epidemic. Our message
8 is a simple one: The more support and resources we
9 can offer to our at-risk youth, the more productive
10 they will be in the future. So, we're coming before
11 you today to ask you for your continued commitment to
12 our students by providing a total of \$4 million in
13 next year's budget for SAPIS, a renewal at the \$2
14 million and to—and to add and to maintain the current
15 staffing levels and to add additional increase of
16 another \$2 million to hire and additional 25
17 counselors to reach thousand or more children, and
18 Mr. Allen and our Local would like for you to know
19 that we love our children and we love our work. Not
20 only do we counsel children, we also provide—we have
21 a—we have a curriculum whereas we teach children
22 social skills [bell]. It's three minutes? We teach
23 children social skills, leadership, decision making,
24 and we also teach our kids how to be assertive, how
25

2 to give into peer pressure and things of that nature.
3 So, we don't only do drug prevention.

4 CHAIRPERSON LEVINE: And are you
5 yourself, Ms. Tillman a SAPIS Counselor?

6 DONNA TILGHMAN: Yes, I'm a SAPIS
7 counselor and so is Mr. Allen.

8 CHAIRPERSON LEVINE: [interposing] And
9 what--what--?

10 DONNA TILGHMAN: I work in an elementary
11 school and Mr. Allen works in the middle school.

12 CHAIRPERSON LEVINE: Which--which school
13 are you at? Are you in 101?

14 DONNA TILGHMAN: I am in PS 189 in the
15 Bronx in District 11.

16 CHAIRPERSON LEVINE: And how long have
17 you been a Counselor?

18 DONNA TILGHMAN: I started in December of
19 2001.

20 CHAIRPERSON LEVINE: Thank you so much
21 for dedicating your life to this career. It's very
22 impactful, and more needed now than ever I'm afraid.

23 DONNA TILGHMAN: Thank you.

24 CHAIRPERSON LEVINE: And thank you for
25 testifying. Mr. Allen.

2 MR. ALLEN: We just wanted to add that we
3 find ourselves very unique because we cover students
4 from A to Z and from kindergarten to the 12th grade,
5 and we noticed that being 12-month employees, we are
6 very rare. Most guidance counselors are social
7 workers. Usually you have defined niche that they
8 use and also with us being able to use evidence based
9 curriculum that addresses the needs. When we look
10 Life Skills, Too Good for Drugs and Second Step, and
11 Guiding Good Choices and tending to be a summer
12 evidence based curriculum, we find that we're able to
13 impact, but what we're more excited about is our
14 impact in schools that sometimes is quantitative and
15 sometimes is qualitative. You can see the results
16 automatically and some cases over a period of time we
17 see the results and we're excited about that, and the
18 ability to create what we call positive alternatives.
19 We have several counselors with various skillsets
20 whether it's in the arts, whether it's music, rather
21 it's drama, whether it's creativity, playwriting or
22 film making. The school that I'm in which is also
23 the same building as Ms. Tilghman, is in the process
24 of building a recording studio, and a dance studio
25 because we know the positive alternative is to the

2 solution, and if I tell you what to do, it will urge
3 you and make you more proactive about what not to do.
4 So, we have a compassion. We have a heart for this
5 work, and we believe that the best is yet to come in
6 New York City.

7 CHAIRPERSON LEVINE: Well, thank--thank
8 you, Mr. Allen, and very eloquently stated. With the
9 unfortunate rise of the opioid crisis, we need you
10 and your colleagues on the front lines, and if I'm
11 not mistaken the ranks of SAPIS counselors have
12 dropped over the years.

13 DONNA TILGHMAN: Yes.

14 MR. ALLEN: Yes.

15 CHAIRPERSON LEVINE: I believe there was
16 500 at a peak, and then it's now down to 300. Do I
17 have that right?

18 DONNA TILGHMAN: Yes.

19 MR. ALLEN: At one point--at one point
20 less than a decade ago there was 1,200.

21 CHAIRPERSON LEVINE: So--so we had--in
22 1,200 and--

23 MR. ALLEN: [interposing] 1,200 to less
24 than 200.

2 CHAIRPERSON LEVINE: --in the early
3 2000s, and how it's down to how much?

4 MR. ALLEN: 271 to 275.

5 CHAIRPERSON LEVINE: So, that's—we're
6 moving in exactly the wrong direction considering the
7 crisis we're confronting, and I will certainly be
8 working to push for more funding to expand the ranks
9 of SAPIS Councils in this Budget. Thank you for
10 speaking out today, and for sharing your stories.

11 DONNA TILGHMAN: Thank you so much.
12 Thank you.

13 MR. ALLEN: Thank you.

14 CHAIRPERSON LEVINE: Okay. Alright, so
15 our next panel we're going to get Mahati (sp?) Isabel
16 Avejo (sp?) Elaine Budrick Hunter, Alicia Vassens.
17 Sorry if I'm mispronouncing that, and Robin Vitale.
18 We only have four chairs, so I'll ask the fifth of you
19 if you're here just to wait a moment and then we'll
20 rotate out when one of you finishes speaking. We have
21 a lot folks who want to testify. It's a good problem
22 to have. Would you like to kick us off?

23 MAHATI: [background comments] My name
24 is Mahati. I'm Health Program Manager and New York
25 City Health Navigator at the American Family Support

2 Center. I'm not going to read from here because
3 again I have it. I'll make it short and sweet. I'm
4 here for—to advocate the budget for Access
5 Healthcare, and the budget is \$2.5 million because we
6 deal with immigrant population. We need the money to
7 reach out to our immigrant population, our—who
8 doesn't speak English so we could advertise in their
9 native language, and we do lots of outreach in the
10 Arabic language for our community, and we serve our
11 American South Asian. So, we have staff who speak
12 all these languages. If you include us in the
13 budget, if you add more community based organizations
14 we'll reach out to more immigrant population in the
15 city. Thank you.

16 CHAIRPERSON LEVINE: Thank you very much
17 for testifying for—for—for working on this important
18 issue. We really appreciate it.

19 MAHATI: Thank you.

20 CHAIRPERSON LEVINE: Yes.

21 ISABELLA AVEENO: Hi, good afternoon,
22 everybody. My name is Iabella Aveeno and I'm always
23 in your neighborhood Councilman Levine doing access
24 to healthcare work, doing outreach. So, and I—I
25 wrote it, so I don't want to leave anything important

2 out. So, I work for Northern Manhattan Blue
3 Corporation, and I'm their Outreach Coordinator for
4 Access to Healthcare, and as you all know, we all
5 know many New Yorkers have no access to healthcare
6 and other essential services that affect the quality
7 of their lives, and for diverse reasons, many people
8 are not aware that they qualify for health insurance,
9 and sadly many other people even though they're
10 aware, they're so afraid to come out and ask for the
11 services that they are entitled to, and that impact
12 the quality of their lives, and also their ability-
13 ability to provide for their families. And I have
14 been doing something different, but this morning, I
15 received two phone calls that I had to take care of,
16 and one is a 69-year-old immigrant, undocumented
17 battling pancreatic cancer, and they have been denied
18 medical care, and I-I had to fight, we have to fight
19 as an organization to secure that he could have
20 access to emergency healthcare but also through this
21 site and thanks to the guidance of the NYIC and
22 Anthony Feliciano's amazing trainings that they
23 provide for our organizations, I was able to find a
24 way to secure that he is receiving treatment at one
25 of our public hospitals. Then I-I-right before

2 jumping on the train, I get another phone call from a
3 desperate family. Their 22-year-old college student
4 has been diagnosed with Hodgkin Lymphoma, and they
5 need help securing health insurance, and securing
6 that he is going to get treatment, and so that's the
7 reason I was late. Now, I have an excuse, but these
8 funds are needed. I joined NMIC last year [bell] to
9 do access to healthcare, and one of the projects that
10 I was able to do is hike the high as a way to bring
11 more than 1,000 community members to one of our
12 public parks and have different vendors and health
13 navigators provide information about health
14 insurance. Human right, access to healthcare is
15 human right, and we need to continue taking pride in
16 being a progressive society necessarily that embraces
17 diversity, and that we recognize the humanity in all
18 those regardless of their--

19 CHAIRPERSON LEVINE: [interposing] Thank
20 you.

21 ISABELLA AVEENO: --immigration status.
22 Thank you.

23 CHAIRPERSON LEVINE: Thank you, Isabella.
24 NMIC is very near and dear to my heart, and the--the
25 anecdotes you've shared about real life stories of

2 impact really were great to hear and it proves how
3 important the program is. Thank you very much.

4 Good afternoon. My name is Elaine Hunter
5 and I want to thank Chairman Levine and all the
6 members of New York City Council's Committee on
7 Health for the opportunity to present testimony on
8 behalf of Samaritan Suicide Prevention Center. I'm
9 honored to speak to you and share my perspective as
10 someone who has a Ph.D. in Neuroscience from
11 Columbia, but is also a volunteer with experience
12 working on the Samaritan Suicide Prevention Hotline.
13 As you know, suicide, the tragic and ultimate symbol
14 of untreated mental health has increased in the city
15 the last three years causing almost as many
16 fatalities as homicide and auto accidents combined.
17 As you're probably aware, each year 1 in 5 New
18 Yorkers experiences a mental disorder, and that 60%
19 of them will never receive care, destroying lives and
20 families and costing New York \$1.8 billion for
21 suicide alone. But suicide and suicide prevention
22 should not just be confined to the mental health
23 sector for every health problem, but from Alzheimer's
24 Diabetes and AIDS Deziga has potential that can lead
25 to depression and self-destructive behavior.

2 Samaritans experienced answering over 1.3 million
3 calls from New Yorkers in distress tells us that
4 every illness no matter its severity, often leads
5 people to feel overwhelmed and insecure, hopeless and
6 helpless, powerless to overcome their situation
7 creating a potentially serious problem. In fact,
8 research tells us that the majority of the general
9 practitioners fail to perform even basic depression
10 screenings on their patients during exams possibly
11 missing the golden opportunity to identify
12 psychological and behavioral problems, and even more
13 important to be in a position to address it. This is
14 why Samaritans encourages you to advocate for
15 enhanced suicide prevention training, not just for
16 the school system, but for every city contracted
17 health agency and department and emphasize the need
18 for them to utilize at least some basic depressing
19 screening tool and suicide risk assessment model.
20 Samaritans has a proposal before the Council Speaker
21 for Fiscal Year 2019 to address this need that we
22 hope you will consider supporting. Our caring
23 community Suicide Prevention Education Project will
24 advance integration of suicide prevention education
25 and procedural planning for government, non-profit,

2 academic [bell] and community organizations that
3 serve New York City's culturally diverse at-risk
4 populations. I thank the Committee for its time and
5 appreciate your attention to the physical and
6 emotional wellbeing of all New Yorkers.

7 CHAIRPERSON LEVINE: Thank you so much.
8 It's-it's a difficult topic and one that people shy
9 away from addressing unfortunately, and it needs to
10 be brought to the light of day, and so we-we
11 appreciate you being here and speaking out. I look
12 forward to working with you. I am needed for a vote
13 across the street in the Education Committee. So,
14 you're going to be in the hands of our capable
15 colleagues and Health Committee member Council Member
16 Keith Powers. So, I'm sadly going to miss Robin's
17 testimony, but I know that AHA is doing amazing work
18 and that you have a very holistic view of health
19 policy that goes way beyond directly heart related
20 matters to really a concern for the broader health of
21 New Yorkers, and I thank you for that, and I will be
22 back in a few minutes. So, pick it up. [background
23 comments]

24 COUNCIL MEMBER POWERS: I'm the less
25 attractive Chair, but nevertheless, please continue.

2 ROBIN VITALE: Thank you Council Member.

3 As mentioned, my name is Robin Vitale. I serve as
4 the Vice President of Health Strategies for the
5 American Heart Association here in New York City, and
6 we are thrilled to be here to present kind of the top
7 notes of our budget priorities that we're
8 recommending for the city to invest in for FY19.
9 Specifically, we're looking for the city to dedicate
10 dollars to support the mission of the American Heart
11 Association by helping to promote access to healthy
12 foods for New Yorkers preventing tobacco addiction as
13 well as improving management of high blood pressure.
14 Under that headline of improving access to healthy
15 foods, we actually have three proposals. We would
16 recommend that the city invest an additional \$15
17 million into helping to expand SNAP by the Health
18 Bucks Initiative. As you're like aware, 1 in 5 New
19 Yorkers receives SNAP, and we really do believe that
20 both the economic potential as well as the health
21 benefits is deserving of these additional dollars.
22 The second proposal under the Healthy Food Access has
23 to do with creating a city specific healthy food
24 financing initiative. This is something that was
25 done at the state level several years ago then

2 unfortunately now is no longer no longer being
3 funded, but it had tremendous impact not only in
4 bringing fruits and vegetables into underserved
5 neighborhoods, but also to again spur the economy.
6 Ultimately a \$10 million investment by the city we
7 anticipate would have significant impact building new
8 food markets in neighborhoods that desperately need
9 that retail space, and lastly under Healthy Food
10 Access we're recommending a \$3 million investment to
11 help really bolster the work being done in our
12 smaller retail stores. These corner stores or
13 bodegas are often the lifeline for food access to
14 many of our New Yorkers, and we believe that a \$3
15 million investment will help to expand the already
16 good work that's going on in the city through the
17 Shop Healthy Program, and really being more
18 comprehensive in its approach working with other
19 community based organizations to expand the reach
20 into that—those much needed neighborhoods. Focusing
21 in on tobacco control, as you might be aware, a HUD
22 rule is about ready to be implemented. [bell] and we
23 know that many New Yorkers in public housing
24 unfortunately have higher rates of tobacco addition.
25 So, we're recommending a \$2 million investment to

2 help support that community specifically with our
3 station efforts, and lastly on hypertension. We know
4 the city is doing some significant in this space.
5 We'd recommend a \$1 million investment to make that
6 work sustainable, and impactful for the long term.

7 COUNCIL MEMBER POWERS: Thank you and
8 just a follow-up question. I apologize for missing
9 the other testimonies. I've—I presume we have paper
10 copies. So, I'll be able to catch up. On the—on the
11 retail access to food, small retailers, I assume,
12 presume there is large retailers, too, that could be
13 part of that, and I know some large retails have
14 taken steps in the last few years to try to spend
15 some of that, you know, some options whether it's
16 fruits and vegetables or otherwise. Can you tell me
17 more about that program funds and—and—and you're
18 asking I think for \$3 million. I think it was \$3
19 million for that program, but what—where would that
20 money go to, and what is actually—what are the
21 options that are—that are—well, what's the success
22 rate I guess as well ensuring that the food actually
23 goes into the corner store, and then comes out of the
24 corner store and home with somebody?

2 ROBIN VITALE: Yeah, I appreciate that
3 the opportunity to expand because I was trying very
4 hardtop hit that two-minute mark and it's a challenge
5 to get all of the detail in with the timeline.

6 COUNCIL MEMBER POWERS: [interposing]
7 It's challenging, we know.

8 ROBIN VITALE: So, the \$3 million
9 investment we're recommending would be specifically
10 focused through the City Health Department to
11 establish or really expand an existing program and
12 really enhance it. The city's Shop Healthy
13 Initiative works with current business owners to
14 really promote the sale of fruits and vegetables
15 through those markets. So working with the bodega
16 owner whether it's providing some business expertise,
17 bringing things in like refrigeration, making it more
18 manageable for these businesses to sell perishable
19 items like fruits and vegetables. You also mentioned
20 the larger store market, which I think is another key
21 aspect because we know many small markets have shut
22 down in neighborhoods that are obviously quite
23 challenged in the space of healthy food retail, and
24 that's where the second proposal would really be most
25 impactful. The \$10 million request that we're making

2 there would establish a city specific healthy food
3 financing initiative. This is the program that was
4 established at the state and usually about six or
5 seven years ago under the line: Healthy Food Healthy
6 Communities Fund. The Healthy Food Healthy
7 Communities Fund with a \$10 million investment from
8 the state was worked with the Empire State
9 Development Corporation and through that mechanism
10 developed a public/private partnership, and they
11 ultimately had a private company provide a Tier 1
12 match for that initial public investment. It will
13 bring a \$30 million nest egg. It was then targeted
14 into under-served neighborhoods across the state of
15 New York. Ultimately, it resulted in about 25 new
16 food markets built in neighborhoods that met very
17 specific criteria regarding what that under-served
18 population means and it also resulted in almost 2,500
19 jobs. So, it really is a fantastic mechanism for
20 both healthy food as well as healthy economy. We'll
21 gladly send more information to you Council Member
22 with more information detailing those proposals, but
23 we think all three will be an answer to what the
24 city might be looking for because it not only helps
25 to create that environment to provide fruits and

2 vegetables in the neighborhoods that need it most,
3 but in looking at the SNAP expansion with Health
4 Bucks, we're really thinking about incentivizing New
5 Yorkers to purchase these fruits and—fruits and
6 vegetables. So, it's kind of a—a nice comprehensive
7 approach to consider for the—the city to invest in.

8 COUNCIL MEMBER POWERS: Great. Thank
9 you. I know that the Char—I'm filling in but I know
10 that he recently—and all—all the members of the
11 committee appreciate all four of you being here, and
12 providing testimony. Sometimes these are some of the
13 most important parts of the—the hearings when we get
14 to hear directly from the public about priorities
15 that could go into—directly into our communities and
16 our neighborhoods, and so I—I found when I was
17 Chairing the Criminal Justice Committee that some new
18 ideas about ways that small investments could be
19 often very large gains, came out of the public
20 testimony. So, I appreciate everybody being here,
21 and providing that testimony. I look forward to
22 reviewing it with the Chair and the staff as well to
23 see how the Health Committee can, you know, advocate
24 for investment or what. I think they'll have a

2 tremendous gain. So, thank you for all—for all of
3 you being here.

4 ROBIN VITALE: Thank you for your time.

5 COUNCIL MEMBER POWERS: Thank you.

6 ROBIN VITALE: Thank you.

7 COUNCIL MEMBER POWERS: Oh, I think we
8 have—I think we have one more. [pause] Thank you.
9 We're going to hear now from our next panel. We have
10 a few names on here. I think we have five names, but
11 only four seats. This is the world we now live in
12 but we—we'll ask with the first person has finished
13 testimony if they don't mind to just get up and get—
14 give their seat over. So, we're going to call
15 Paulette Spencer from the Bronx Community Health
16 Network; Enriquo—Enrique Jerves from Access Health
17 NYC, HANAC; Micah Bookman from Promise Academy;
18 Michael Rogers from New York Road Runners; and
19 Felicia Cannon, student with the New York Road
20 Runners. Thank you. [background comments, pause] I
21 think the fifth one is with Road Runners, right?
22 It's a student here? Thank you for being here. So,
23 we'll—we'll get started. Road Runners, if you want
24 to start.

2 MICHAEL ROGERS: Thank you Council
3 Member. Good afternoon. My name is Michael Rogers
4 and I serve as Vice President for Youth and Community
5 Runner and Daytime New York Runners. Thank for this
6 opportunity to testify. Our mission at New York Road
7 Runners is to help and inspire people through
8 running. I'm here today to talk about physical
9 education in New York City schools, which as you is
10 falling short of serving children and meeting New
11 York City's, New York State standards particularly
12 those in low-income communities and have—and leaving
13 students in danger of become abused and remaining
14 habitually inactive throughout their lives. While
15 New York Road Runners is best known for producing the
16 TCS New York City Marathon, the organization is also
17 the largest non-profit provider of free fitness
18 programs in the city. NYRR has been providing free
19 physical education and fitness programs for our
20 city's youth since 1999 and in 2016-17 school year,
21 our school based free programs fitness events and
22 resources touch 115,000 New York City students at
23 over 800 schools. Although this city has made
24 significant progress in recent years, there's still a
25 long road to make quality physical education and

2 fitness accessible to all children. New York Road
3 Runners is devoted to making that happen. Our free
4 programs are dedicated—are designed to help all kids
5 Pre-K through Grade 12 build their confidence,
6 motivation and desire to be physically active for
7 life. Hence, the term physical litter—physically
8 literate. We're in the midst of a health and obesity
9 crisis in New York City especially for children.
10 Physical activity in schools lays that—lays the
11 groundwork for a healthy life. It is not an extra.
12 It is a crucial service. Last year, the city
13 responded to this crisis by announcing a universal PE
14 initiative that promises a designated physical
15 education space in all New York City schools by 2021.
16 This—this initiative acknowledges that vital role
17 physical activity has on a child's education [bell]
18 and the city has—excuse me New York Road Runners is
19 here to help provide free programming. We have a
20 request for \$500,000 in initiative funding to support
21 our Signature program, Rising New York Road Runners
22 and we have a student here to share a little bit
23 about her experience.

24 COUNCIL MEMBER POWERS: Got you. I will
25 note that you were—you didn't beat the clock despite

2 being with Roadrunners, but I will--do you want to
3 have--

4 MICHAEL ROGERS: Yep, that's it.

5 COUNCIL MEMBER POWERS: Thank you for
6 being here. Next for the testimony.

7 FELICIA: Good afternoon. My name is
8 Felicia, and I'm a Rising New York Road Runners'
9 Youth Ambassador. My love for running started back in
10 2016. I was a sixth grader in MS 577 in
11 Williamsburg, Brooklyn. I joined the NYRR Youth
12 Running program in my school. I was very shy. So, I
13 figured running would help keep me active, something
14 I enjoyed. I liked having the support of my team
15 mates with the pressure you get from participating in
16 team sports. This program teaches the fundamentals
17 of running. It doesn't matter if you are the fastest
18 or slowest, each child is accepted into the program
19 and everyone is treated equal. The program is based
20 on growing a child's ability to stay healthy through
21 running by teaching exercises, drills and proper
22 nutrition. I had no idea then where this would take
23 me and how I'd fall in love with the whole
24 organization. My mother is disabled and cannot take
25 me running on days when our programs do not have

2 practice. So, when looking on their website she
3 realized they have an open run program which is held
4 in 13 parks throughout the five boroughs. We
5 attended an open run in Brooklyn Bridge Park. I sat
6 on a bench nervous to join in. Everyone knew
7 everyone and was having so much fun. Then one
8 director approached me and asked me if I would like
9 to join in on the run. That day changed my life. I
10 was among teachers, doctors, lawyers, engineers, all
11 people that make a community together running as a
12 family, everyone supporting, teaching and guiding one
13 another. This was great. Not only did I have a safe
14 running environment with people guiding and helping
15 me, but they taught me how to believe in myself, be
16 confident and help—help me be the leader I am
17 becoming. I now attend three open runs in different
18 regularly. Last summer, I was chosen as one of the
19 NYRR running—Rising New York Road Runners
20 Ambassadors. In this program the boys and girls that
21 are chosen, attended a writing and media class held
22 over the summer. Although my favorite part of this
23 program was the multiple public speaking courses we
24 were given. They are continuously helping me
25 throughout my life—my life whether athletically,

2 academically, emotionally or socially. As an
3 Ambassador, we are trusted with the responsibility of
4 not only representing the Road Runners organization,
5 but we are also becoming young leaders in the running
6 community [bell]. We are the future of not only—not
7 only as athletes but as part of our community, and
8 the best part is this program is completely free.
9 I'm not captain of my school track team. I volunteer
10 at a youth running program teaching younger children
11 about running. I am now running on a competitive
12 level with the hopes of making the Junior Olympics
13 one day, and I—and I have received an academic
14 scholarship to Monsignor McClancy High School. I
15 can't wait for my 14th Birthday when I can officially
16 become a volunteer for youth events for Road Runners
17 and begin to impact the lives of younger runners as
18 my life was impacted. Thank you.

19 COUNCIL MEMBER POWERS: Thank you.
20 That's wonderful and your public speaking skills are—
21 are on display. You did a great job, and although I
22 will note that I'm partial to Saint Francis Prep
23 Track Program where I ran in High School, but glad to
24 hear—and congratulations in the scholarship and I'm

2 welcoming the Chair back also. We'll switch—we'll
3 switch our chairs then. [pause]

4 CHAIRPERSON LEVINE: It seems like a
5 missed a good one. [laughter] I can't wait to read
6 your testimony. Thank you for being here, Felicia.
7 Sorry, who—are you? [background comments] Please.
8 [pause] [background comments]

9 ENRIQUE JERVES: No, you—okay. So, I can
10 continue. You can hear me better now. So, I am here
11 to request \$2.5 million in the 2018-2019 Fiscal Year
12 Budget. The Heal Access Program has been an
13 opportunity for HANAC to educate and spread that
14 information in the—among the community who are the
15 greatly affected by the appropriate distribution of
16 resources, and I would like to say that because, you
17 know, that health is a human right for immigrants and
18 also Latin-American citizens in the United States.
19 But the system is very complicated even for—for all
20 locals even worse for—for immigrants. So, pretty
21 much with the existing budget we were able to provide
22 more than 60 literacy workshops in the year, which is
23 two days outreach in which in each state we were able
24 to outreach 50 people in each activity, and also we
25 were able to provide different workshops in which we

2 explain about affordable care chance and immigrant
3 care rights, instructions on complementing emergency
4 Medicaid Application, local social services exists to
5 permitting in a specialty care Medicare held care up
6 on how immigrants can get access to different kinds
7 of services. By providing an extra funding or
8 increasing the funding, we were able to meet
9 different amounts from the community received in the
10 Queens. Unfortunately, as you know, immigrant
11 services are often underserving immigrants.
12 Communities do not have access to [bell] free medical
13 facilities to obtain healthcare services. On my
14 testimony, I brought you a brochure with so many of
15 the campaigns how we were able to use the funding of
16 how we are helping our community. Thank you for your
17 time. I don't know if you have any questions.

18 CHAIRPERSON LEVINE: [Speaking Spanish]

19 ENRIQUE JERVES: Yeah, I understand.

20 Yeah. No, that's fine, yeah.

21 CHAIRPERSON LEVINE: Thank you so much
22 for your testimony.

23 ENRIQUE JERVES: Alright, thank you.

24 CHAIRPERSON LEVINE: Good afternoon. My
25 name is Micah Bookman. I'm the Health Educator at

2 Harlem Children's Zone, Promise Academy One. Thank
3 you for the opportunity to be here as a
4 representative of my community to ask for better
5 access to healthy foods in our community. So, in my
6 work as a health educator, I've spoken with hundreds
7 of students and parents all with the same issue that
8 they want to eat healthier, they want to live
9 healthier lives, but they don't have access to the
10 resources they need to make this a reality. The
11 desire exists, and we're calling on you, the City
12 Council to help meet that demand. As part of the
13 solution to the diet and health issues that we spoke
14 about earlier, we support funding programs that
15 expand access to healthy food especially SNAP and
16 Health Bucks. These programs have a tangible real
17 positive impact on our community. You heard the
18 testimony on the broad and complex issues surrounding
19 food access, but I would like to zoom in a little bit
20 for you. In my community wellness groups, mothers
21 tell of having to travel an extra 30 minutes out of
22 their way to find a grocery store with sugar free
23 snacks. Lack of access results in parents who find
24 farmer's markets overflowing with fresh vegetables
25 near their work by Union Square, but not by their

2 homes in Central Harlem. They can forget about
3 finding the minimally processed non-GMO and organic
4 items we know that will improve their diet. When my
5 high school students go to buy snacks at the corner
6 store after school, they can get 42 grams of
7 processed sugar for \$2.00 but a smoothie with fresh
8 fruit costs \$6. My first grade students are so
9 inundated with unhealthy options they can instantly
10 recognize French fries and a hamburger, but can't
11 recognize zucchini and Brussel sprouts. In these
12 people in my community there's a hunger for fresh and
13 nutritious options. There's a hunger for a healthy
14 future without the pains of obesity, Diabetes and
15 heart disease. [bell] There's a hunger for quality
16 produce, for meat that is organically raised free of
17 hormones and snacks that are not processed. By
18 funding Health Bucks and SNAP as well as the other
19 issues that Ravi mentioned, we'll be able to bring
20 those healthy options to our community. Thank you.

21 CHAIRPERSON LEVINE: Thank you, Micah,
22 and I couldn't agree more about the importance of
23 this challenge, and we simply have profoundly unequal
24 distribution of healthy food options especially
25 affordable healthy food options and that problem is

2 arguably getting worse as supermarkets close all over
3 the city, but particularly that is stating in low-
4 income areas where there weren't supermarkets,
5 certainly not enough healthy supermarkets to begin
6 with. So, thank you for bringing this to our
7 attention.

8 PAULETTE SPENCER: Hello. My name is
9 Paulette Spencer and thank you very much for holding
10 this session today. I am the Community Engagement
11 and Policy Analyst for the Bronx Community Health
12 Network, which is a federally funded health center, a
13 non-profit community based organization that assures
14 access to quality affordable primary preventive
15 Medicare-medical care and support for social services
16 to residents regardless of their ability to pay or
17 immigration status. My work focuses on BCH and CDC
18 funded Bronx Racial and Ethnic approaches to
19 Community Health Champs Program, which goal is to
20 reduce obesity in communities like the Northeast
21 Bronx where obesity rates are disproportionately high
22 through initiatives supporting healthy nutrition and
23 increased physical activity. Over the past three
24 years our Bronx Reach Champs' 34-member coalition of
25 individuals, local community and Parks Friends

2 Organizations, and agencies including the New York
3 City Parks Department and Policymakers all committed
4 to making our parks safe, welcoming and accessible
5 for community use through walking, running and other
6 fitness activities in seven central and northeast
7 Bronx parks. To date, our Reach Champs Coalition's
8 community led parks based activities have become
9 available to more than 300,000 community residents in
10 the neighborhood surrounding our parks. Our
11 coalition partner, New Yorkers for Parks created a
12 set of seven visitor park guides in English and
13 Spanish that have been widely distributed to
14 community residents and received high praise from the
15 CDC. In addition to the parks guides, through our
16 coalition' park based activities, we have increased
17 community demand for park based programs and
18 services, and with our local community volunteers we
19 have created [bell] a tool measure parks usage. With
20 an enhanced park programming and increased access to
21 parks, our coalition can eventually measure the long-
22 term change in the health statistics in the
23 surrounding communities, examine the extent to which
24 park usage and improved access to parks are related
25 to improving a community's health. Thank you.

2 CHAIRPERSON LEVINE: Thank you and, you
3 know, as the form Parks Chair, I—I couldn't agree
4 more, and we appreciate you bringing up that
5 important connection.

6 PAULETTE SPENCER: Thank you.

7 CHAIRPERSON LEVINE: Alright, thank you
8 panel. We're going to move onto the next group,
9 which is Anna Krill from Sharing and Caring; Laura
10 Redman from New York Lawyers for the Public Interest;
11 Bianca Martachek from ME Action; ME, which I now know
12 does not stand for medical examiner; a Melissa Tarks
13 from Self—also a patient activist with I believe the
14 ME Coalition, and Joel Ernst [pause] and we are one
15 chair short. So, we'll just ask you to swap out as
16 people finish speaking, and would you like to start
17 us off?

18 ANNA KRILL: Good afternoon. My name is
19 Anna Krill. I am Founder and President of Astoria,
20 Queens Sharing and Caring. On behalf of the Board,
21 the staff, and the individuals we help annually I
22 would like to thank the Council for its past support
23 of Sharing and Caring. This year we're seeking
24 \$250,000 in Council funding, an increase of \$100,000
25 from our FY18 award under the Cancer Services

2 Initiative. This funding will allow us to expand our
3 Be a Friend to Your Mother high school outreach
4 program, and our partnership with the Queens Public
5 Library. Under our High School Outreach Program, we
6 educate our young men and women about becoming more
7 proactive in their wellbeing and healthcare and about
8 also the risks that could be minimized of getting
9 breast, testicular or other cancers. We ask them
10 also to bring this message home to their parents and
11 to encourage their parents to go for screening where
12 it is appropriate. Under our initiative, we have
13 reached this past year, about 2,000 young men and
14 women and indirectly have affected 4,000 lives
15 through this initiative. Our partnership with the
16 Queens Public Library has enabled us to provide
17 health, mental health and Cancer information to
18 adults in an environment that is a part of the
19 library's ESOL Community Health Programs. Since July
20 17, we have served over 250 adults through 13
21 programs at six libraries throughout Queens. Council
22 funding has allowed Sharing and Caring to assist
23 those coping with cancer with an emphasis on the
24 medically underserved, uninsured linguistically
25 isolated populations throughout [bell] Queens County.

2 As a 25-year breast cancer survivor myself, I want to
3 thank you very, very much for all your support in the
4 past, and urge you to please fund us again this year,
5 and to help us expand our life saving programs.

6 CHAIRPERSON LEVINE: Well, thank you Anna
7 for that great statement, and for all the work that
8 Sharing and Caring is doing, and appreciate you being
9 here. Thank you.

10 YONKA MARTICHEK: I am so pleased to meet
11 all of you. My name Yonka Marticheck, and I would
12 like to—I came here to raise awareness for illness of
13 ME/CFS. It's Myalgic Encephalomyelitis/Chronic
14 Fatigue Syndrome. I want to talk about it because I
15 have ME, and it took four years for me to get
16 diagnosed. I was bedridden for four years and now I
17 just wanted to come and show you that I had to go to
18 so many doctors and I have all these, you know, it's
19 not bills. I have insurance, but I do—I don't think
20 I had to go through all this to get diagnosed, but I
21 would really want to see funding for research about
22 this illness. All the doctors I had to see was—they
23 couldn't diagnose me until in November 2017 I finally
24 got diagnosed after private doctor a lot did blood
25 work on me that cost \$10,000 and it's just so much

2 money, and a lot of people need help, and I'm—I'm
3 here because I—I want people to know that people go
4 through—this is real illness. Like this is not
5 something that it's made up, you know. It's all—
6 it's—I'm sorry to talk ME. It's very touching to me
7 because it's me. You know, I—I couldn't walk and
8 have started to learn again. I couldn't speak. It's
9 like a debilitating illness, and it—it—it should get
10 funding, you know. Thank you.

11 CHAIRPERSON LEVINE: Thank you, Yonka
12 for—for your bravery in battling this condition, and—
13 and coming and speaking out today so powerfully. I
14 know that one of—one of the frustrating aspects of
15 the condition is that it's hard to get diagnosed, and
16 perhaps hard to be taken seriously because there's no
17 outward signs of—of illness at first, but we're glad
18 that—that you have preserved, and that you appear to
19 be doing better, and I look forward to meeting with
20 the group soon, and hopefully you can be part of
21 that, and—and we can work together to get more
22 attention and resources.

23 YONKA MARTICHEK: Thank you.

24 CHAIRPERSON LEVINE: You got it.

25 YONKA MARTICHEK: I appreciate it.

2 CHAIRPERSON LEVINE: Alright.

3 LAURA REDMAN: Hello. Good afternoon.

4 My name is Laura Redman and I'm the Director of the
5 Health Justice Program at the New York Lawyers for
6 the Public Interest. Thank you Chairperson Levine for
7 having us here today. The Health Justice Program,
8 you know, the pair rides a kind of racial justice and
9 immigrant focus to healthcare advocacy in New York
10 City and New York State, and I'm here mostly today to
11 talk about the City Council's Immigrant Health
12 Initiative. We are very honored and thank you that
13 NYLPI and our community health center partners
14 received \$500,000 in funding through the initiative
15 last year. This support has allowed us to expand our
16 work educating immigrant New Yorkers with serious
17 health conditions, their healthcare providers, legal
18 services providers about healthcare access and
19 connecting individuals to state funded Medicaid.
20 Through this funding we've been able to train and
21 give informational presentations on immigrant access
22 to healthcare to hundreds of community based
23 organizations, healthcare providers and legal
24 services providers. We also provide comprehensive
25 screenings and legal representation to individuals

2 particularly those in health emergencies and
3 including holistic support for their intersecting
4 needs. In light of the newly understood risks and our
5 focus on health emergencies, our individual cases
6 have become more complex. We've developed a nuanced
7 practice and we take the cases that no one can. I'd
8 like to tell you a few stories. For example, our
9 clients Ms. O, a Bahrain National and Bronx residents
10 within end stage renal disease had received treatment
11 from Broadway dialysis in Elmhurst for many years.
12 She had no hope for any additional care until she met
13 NYLPI through here doctors. We filed her first
14 immigration application two years ago, enrolled her
15 Medicaid and got her on the transplant list. After
16 many here-goes (sic) and more legal advocacy from
17 NYLPI she now has a new kidney and a life changing
18 outlook. Another client Ms. T is an undocumented
19 mother of two in Elmhurst who has ALS, and had lost
20 most of her ability to speak. We gathered a multi-
21 disciplinary team at NYLPI and completed a
22 comprehensive immigration, health and services
23 evaluation. We filed a Humanitarian Deferred Action
24 Immigration Application on behalf of Ms. T [bell]
25 which was nearly eight inches thick. We worked with

2 a social worker and eventually connected her to full
3 comprehensive State Medicaid. I'll be very quick. I
4 also want to talk to you about the other half of the
5 work that we Immigrant Health Initiative, which is
6 about seeking to improve access to healthcare in
7 immigration detention facilities. For New Yorkers,
8 city residents held in detention, NYLPI provides
9 individual and systemic advocacy to improve
10 healthcare. We do outreach across the city with
11 medical providers, legal services providers and
12 community based organizations and we have built a
13 volunteer network of medical professionals to perform
14 evaluations. We also provide support to the City
15 Council funded New York Immigrant Family United
16 Project attorneys. One more example. After nearly
17 18 months in immigration detention, our client Mr.
18 S's body was racked in pain, covered in sores and
19 acutely vulnerable to infection. His health had
20 deteriorated drastically in detention due to poor
21 care. He had lost over 60 pounds. He couldn't leave
22 his bed and move his fingers. He faced the immediate
23 risk of permanent joint disintegration. Immigration
24 attorneys reached to us in crisis, and our team
25 worked through the weekend to activate our Volunteer

2 Medical Network, assess the dangers of his declining
3 health, and made a case for humanitarian release to
4 the Department of Justice. Four days later, he
5 walked out of Immigration Detention.

6 CHAIRPERSON LEVINE: Laura, I'm sorry, if
7 you can just summarize because we have another
8 hearing that needs to start in this room--

9 LAURA REDMAN: Okay.

10 CHAIRPERSON LEVINE: --in two minutes.

11 LAURA REDMAN: Okay, so I'll just say
12 that we ask for the funding to continue for Fiscal
13 Year 2019 with an enhancement of \$100,000 to keep the
14 network. Thank you.

15 CHAIRPERSON LEVINE: Thank you, Laura.
16 Thank you to NYLPI. You do work--incredible work in
17 so many arenas, healthcare being one of them, and--and
18 we will certainly be fighting to renew and expand
19 that initiative.

20 LAURA REDMAN: Thank you.

21 CHAIRPERSON LEVINE: Sorry. We're short
22 on time. We have another hearing momentarily in the
23 room. Please.

24 MELISSA TARKS: Hi, my name is Melissa
25 Tarks. I'm also an activist with ME Action, and have

2 ME/CFS. Youi heard from a friend of my earlier,
3 Terry Wilder who spoke about--

4 CHAIRPERSON LEVINE: [interposing] Sorry,
5 Melissa. Just one moment. I want to just ask if
6 Alyssa Vassen is still here. She could approach. We
7 understand she was going to testify earlier. Sorry.
8 Well, you—you can continue.

9 MELISSA TARKS: So, in my mid 30s I would
10 have never imagined that I'd be over—almost five
11 years into living with a disabling illness that
12 science was yet to understand. I has largely been
13 unstudied by the medical community. It's a disease
14 that strikes the young and healthy leaving them
15 disabled. An estimated 75% of patients are unable to
16 work and many are homebound, and bedridden, and I
17 myself have been mostly homebound for the past five
18 years of having this illness. This is probably the
19 most prevalent devastating disease that you and
20 unfortunately your doctor has never heard of, It's
21 called Myalgic Encephalomyelitis, more commonly
22 referred to as Chronic Fatigue Syndrome. It's a very
23 unfortunate term for the illness because it does not
24 remotely being to capture how severely disabling this
25 illness is, and ECFS affects up to 2.5 million in the

2 U.S. Over 75% of them women. It affects more people
3 than MS and HIV-AIDS. It profound neurological
4 immune-immunological and metabolic dysfunction
5 resulting in a level of functional impairment that's
6 worse than major medical conditions like congestive
7 hear failure, Type 2 Diabetes and Multiple -Multiple
8 Sclerosis, and yet federal funding falls far shot of
9 the funding for diseases with similar disease burden
10 and prevalence. Unfortunately, the extended absence
11 of research funding since the CDC first investigated
12 this illness in the 1980s has resulted in widespread
13 stigmatization and misinformation regarding ME/CFS
14 resulting in most people with ME/CFS not even having
15 access to a doctor with basic knowledge of this
16 illness. [bell] I myself was lucky in that it only
17 took me a year and a half to get ill-to get
18 diagnosed, and I actually do have excellent
19 insurance, and have managed to continue working
20 throughout these past through years from home, but
21 most people are not fortunate. The CDC awarded
22 three-awarded funding for three Centers of Excellence
23 in the U.S. to focus on this disease, two of which
24 are located in New York State at Columbia and
25 Cornell, and yet if you go to Columbia and Cornell,

2 if you go to for example the Neurology Department,
3 you will be hard pressed to find any clinician who
4 knows anything about treating this illness, and most
5 likely if they have heard of it, will suggest
6 treatments that result in direct harm to patients.
7 So, we really encourage the committee to help us
8 educate medical professionals from clinic-clinical
9 perspective because it is so desperately needed. In
10 a city where there are actually a few specialists
11 here, and centers like Columbia, Cornell and Sloan-
12 Kettering, who are doing research on this, and yet
13 you can't find a clinician at those centers who can
14 treat you.

15 CHAIRPERSON LEVINE: Thank you so much,
16 Melissa for your bravery as well in speaking out, and
17 we wish you much success in battling this disease,
18 and I look forward to working with you and ME
19 Coalition on this issue. Thank you so much for
20 speaking out today.

21 MELISSA TARKS: Thank you.

22 CHAIRPERSON LEVINE: Joel.

23 JOEL ERNST: Thank you, Chairman Levine
24 and members of the Committee on Health for hearing my
25 testimony today. My name is Joel Ernst, and I'm here

2 representing a community of scientists that are
3 working to eliminate Tuberculosis. I'm a professor
4 at the NYU School of Medicine and I've spent the last
5 25 years working to inform developmental TB vaccines.
6 With funding support from the National Institutes of
7 Health and the Bill and Melinda Gates Foundation,
8 we've made dramatic progress, but we do not yet have
9 a vaccine that we know works well enough to eliminate
10 TB. I'm here to appeal for your support of increased
11 resources to combat the growing public health threat
12 of Tuberculosis as we scientists work to develop
13 vaccines and other improved measures to improve, to
14 eliminate TB worldwide. The World Health
15 Organization coined the phrase TB anywhere is TB
16 Everywhere because it is easily spread through the
17 air. TB is on the rise again in New York City as its
18 multi-drug resistant Tuberculosis, which is even
19 costlier and more difficult to treat. If we don't
20 prevent and treat TB properly, it will continue to
21 spread taking many more lives, and costing much more
22 to control. New York City provides its best—its own
23 best lesson for the importance of adequate funding
24 for TB control. The TB control budget was reduced in
25 the 1970s, and by the 1980s, a combination of factors

2 resulted in near tripling of TB cases in New York
3 City for 1984 to 1992. Rebuilding the TB Control
4 Program in New York City came at a cost of over a
5 billion dollars. However, funding has now been
6 reduced again, and New York City has now seen a 10%
7 increase in the number TB cases. Are we seeing the
8 repeat of what happened between 1984 and 1985 or will
9 we have the resources to prevent an increase in TB
10 cases this year, the next year and the next year
11 after that? In addition to my work as a TB
12 researcher, I'm a clinician who has witnessed the
13 devastation TB can cause. I've had TB patient die on
14 a street corner of pulmonary hemorrhage. I've had
15 several patient paralyzed by spinal involvement by
16 TB, and I've had multiple patients [bell] whose brain
17 involvement with TB was irreversible despite our best
18 treatments. Despite my optimism that we will develop
19 TB vaccines, we're not there yet. Now, is the time
20 to invest more in the tools we already have for TB
21 control to save orders of magnitude more work and
22 resources that avoid further suffering from TB.
23 Thank you.

24 CHAIRPERSON LEVINE: Thank you, Joel, for
25 speaking out. It would be a tragedy if we repeated

2 the mistake of the 1970s. We need to act assertively
3 now to head this off, and we're definitely going to
4 be fighting for more money in the—in the city budget
5 and for restoration of cuts at the state level as
6 well. So, thank you for speaking out about this.
7 Please.

8 DANIELLE CHRISTIANSON: Hi. My name is
9 Danielle Christianson, and I'm here on behalf of
10 God's Love We Deliver. God's Love we Deliver is New
11 York City's leading not-for-profit provider of
12 medically tailored home delivered meals and nutrition
13 counseling for people living with life threatening
14 illnesses. God's Love provides services to the most
15 underserved and isolated populations in our city,
16 those who are sick and unable to shop or cook for
17 themselves. We look—we believe that being sick and
18 hungry is a crisis that demands an urgent response,
19 and for New Yorkers living with complex illnesses,
20 God's Love is the only service that stands between
21 them and hunger. Each year, God's Love continues to
22 grow to meet the demand. Last year alone we
23 delivered over 1.7 million meals to 7,000 men, women
24 and children living with severe illnesses throughout
25 the New York City Metropolitan Area. God's Love is

2 unique do to our focus on nutrition. We have seven
3 registered Dietician Nutritionists on staff who
4 tailor each meal to meet a client's specific medical
5 needs. Our services ensure that those living with
6 life altering illnesses have access to food while
7 also improving health outcomes and reducing
8 healthcare costs. Research shows medically tailored
9 meals are low cost high impact health intervention.
10 A recent pilot study showed a 28% drop in average
11 monthly healthcare costs for patients battling life
12 threatening illness who receive medically tailored
13 meals. Also a 15%--50% fewer hospital admissions and
14 20--and those who receive medically tailored meals had
15 a 23% more likely to be discharged to their homes
16 rather than another facility. God's Love is an
17 integral part of the city's safety net that provides
18 unique service not currently offered by other
19 providers. God's Love serves people of all ages.
20 For example, if you're under the age of 65 living
21 with cancer, and are unable to shop or cook for
22 themselves--for yourself, you only option in New York
23 City is God's Love We Deliver. God's Love is also a
24 vital safety net for seniors. Seniors living with
25 serious illnesses that require very specific diets

2 are unable to be served by home delivered meal
3 providers currently contracted by DFTA. As a result,
4 these clients are regularly referred to God's Love
5 from DFTA contracted meal providers. Despite this
6 fact, we have no contractual [bell] relationship with
7 DFTA. To ensure we can continue to provide—to
8 provide services, which improve the health outcomes
9 of the increasing number of New Yorkers in need of
10 our services, we ask the Council to join us in
11 calling on the Administration to include funding for
12 medically tailored home delivered meals in the FY19
13 Budget. Thank you.

14 CHAIRPERSON LEVINE: Thank you. So, how
15 much funding are we currently allocating to that? You
16 say you're asking for an increase.

17 DANIELLE CHRISTIANSON: So, currently
18 it's a—we're at \$90,000 for the Speaker request and
19 we have no contractual relationships. So, this is
20 all discretionary funding, and I believe last year
21 was about \$188,000 out of our \$17 million budget.

22 CHAIRPERSON LEVINE: Well, I know that
23 you do incredibly important work, and—and—and
24 certainly you need more resources for that, and we

2 will support you in that effort. Thank you very
3 much.

4 DANIELLE CHRISTIANSON: Thank you.

5 CHAIRPERSON LEVINE: Okay, this concludes
6 our very, very productive hearing. [gavel] Thank
7 you all so much.

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1 COMMITTEE ON HEALTH

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 21, 2018