CITY COUNCIL CITY OF NEW YORK -----Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON GOVERNMENTAL OPERATIONS ----- Х October 18, 2017 Start: 1:18 p.m. Recess: 3:15 p.m. HELD AT: Committee Room - City Hall B E F O R E: BEN KALLOS Chairperson COUNCIL MEMBERS: David G. Greenfield Mark Levine Carlos Menchaca Antonio Reynoso Ritchie J. Torres Joseph C. Borelli World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502

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World Wide Dictation 545 Saw Mill River Road – Suite 2C, Ardsley, NY 10502 Phone: 914-964-8500 \* 800-442-5993 \* Fax: 914-964-8470 www.WorldWideDictation.com

## A P P E A R A N C E S (CONTINUED)

Emily Newman, Acting Director Mayor's Office of Operations, MOO

Tina Chiu, Deputy Director Performance Management Mayor's Office of Operations. MOO

Marianna Alexander, Research Associate Citizens Budget Commission

Lindsay Goldman, <del>n, Deputy </del>Director <u>Healthy Aging</u> New York Academy of Medicine

1 COMMITTEE ON GOVERNMENTAL OPERATIONS

2	[sound check, pause] [gavel] Good
3	afternoon, and welcome to this hearing of the
4	Committee on Governmental Operations. I'm Council
5	Member Ben Kallos, Chair of the Committee. As
6	always, you can Tweet me at Ben Kallos. We are
7	joined by Council Member Joe Borelli from Staten
8	Island who was first as always, followed by Carlos
9	Menchaca, who was almost first, but for his coffee.
10	COUNCIL MEMBER MENCHACA: [off mic] Tea.
11	CHAIRPERSON KALLOS: Tea. Today, we're
12	holding an oversight hearing on the 2017 Mayor's
13	Management Report or the MMR. The MMR is a twice
14	yearly report to the public and the Council on the
15	performance of municipal agencies. It is meant to be
16	a tool for management and oversight so we at the
17	Council as well as the public can evaluate the
18	operations of our city government. Since 2014, this
19	committee has held multiple hearings evaluating the
20	structure and content of the Mayor's Management
21	Report, and the Preliminary Mayor's Management
22	Report. I'm happy to say that the Mayor's Office of
23	Operations has made some changes based on this
24	committee's suggestions, which I believe improves its
25	readability and our and the public's ability to

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 5
2	evaluate our agencies with the Mayor's Management
3	Report and particularly has some significant
4	improvements including spending and budget
5	information in every chapter to show the connections
6	between agency expenditures and agency goals
7	including the appendices as part of the full MMR
8	document and clearer language and definitions of
9	terms. However, some outstanding items remains, most
10	importantly the question of how and even whether
11	agencies are using the document to improve
12	performance. Today, we'll seek to learn the decision
13	making process for which data goals and indicators
14	are included in the MMR, and when and how agencies
15	refer to this document throughout the year as they
16	evaluate their own performance. I wan to thank
17	Acting Director of the Mayor's Office of Operations,
18	Emily Newman and the Deputy Director of Performance
19	Management Tina Chiu for joining us today. I also
20	want to thank my colleagues on the committee. I look
21	forward to our discussion today, and that it will be
22	productive as our prior hearings. I will now
23	instruct our committee counsel to swear in our first
24	panel.
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LEGAL COUNSEL: [background comment] Do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before this committee and to respond honestly to council member guestions?

7 PANEL MEMBERS: [off mic] I do. 8 LEGAL COUNSEL: Thank you. [pause] EMILY NEWMAN: Hi. Can you hear me? 9 10 CHAIRPERSON KALLOS: [off mic] Yes. EMILY NEWMAN: Good morning, Chair 11 Kallos, and other members of the Governmental 12 13 Operations Committee. My name is Emily Newman. I′m 14 the Acting Director of the Mayor's Office of 15 Operations, and I'm joined today by Tina Chiu, Deputy 16 Director for Performance Management. Thank you, 17 Chair Kallos and the rest of the committee for this 18 opportunity to discuss the Mayor's Management Report 19 or the MMR with you, and for your valuable input 20 towards improving the MMR. As mandated by Section 12 of the New York City Charter, the Mayor reports to 21 22 the public and the City Council twice a year on city 23 agency performance. The MMR is released every 24 September covering the full fiscal year, a Preliminary Mayor's Management Report called the PMMR 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 7
2	covers the first four months of the fiscal year and
3	is published approximately two weeks after the
4	release of the January Financial Plan. The MMR and
5	PMMR cover the operations of the city agencies that
6	report directly to the Mayor. Three non-mayoral
7	agencies are also included for a total of 44 agencies
8	and organizations. For 40 years the MMR has provided
9	a public record of city agency performance measuring
10	whether the city is delivering vital services
11	efficiently, effectively and expeditiously. The MMR
12	give the public the information they need to evaluate
13	the city's performance in areas like education,
14	safety, housing, health and human services, public
15	infrastructure and administrative services. The MMR
16	also highlights initiatives across multiple agencies
17	and disciplines, including city initiatives like
18	Thrive NYC, Vision Zero and Housing New York. The
19	MMR focuses on activities that have the most direct
20	impact on New Yorkers including activities that
21	provide support services to other agencies. The
22	report is organized by agency, each agency chapter
23	includes a description of the agency's purpose and
24	services. Services repre-represent the agency's
25	major areas of responsibility and service delivery.

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 8
2	Within each service area all statements articulate
3	what the agency is working to achieve. Each goal
4	statement is accompanies by key performance
5	indicators that show whether the agency is meeting is
6	it's state goal along with narrative explanations as
7	the agency's performance. Services, goals and
8	indicators are developed in collaboration between the
9	Office of Operations and the senior managers at each
10	agency. Services when new responsibilities are added
11	or transferred to agencies. Like services, goals
12	change when a new responsibility or initiative is
13	added to an agency's portfolio. New performance
14	indicators are added to measure new or revised goals,
15	and they're also added when an agency's performance
16	measurement systems and ability to mature to allow
17	for more outcome measurements. Additionally, the MMR
18	provides multiple data points and several options to
19	evaluate performance with three our four elements
20	providing context for each MMR indicator. The MMR
21	and PMMR are available via the interactive website
22	and as PDF documents. Throughout the year agencies
23	also provide monthly updates on most of the critical
24	indicators contained in the MMR and PMMR via the CPR
25	system or the Citywide Performance Reporting Portal.
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 9
2	CPR is—is publicly available on the city's website,
3	and it has users to sort information by agency and
4	time period. CPR also provides the ability to view
5	the five-year trends as well as mapping information
6	for select indicators. MMR and PMMR data can also be
7	publicly accessed online through the city's Open Data
8	Portal. Over the past four years, we have made a
9	variety of improvements to the MMR and PMMR, many in
10	collaboration with Chair Kallos and the other members
11	of this committee. To enhance our compliance with
12	the City Charter requirements, this year's MMR
13	greatly expanded the information relating to the
14	relationship between the program performance goals
15	and the corresponding expenditures made pursuant to
16	the adopted budget for the previous fiscal year. In
17	consultation with OMB and the Law Department, we
18	expanded the data available in the spending and
19	budget tables by units of appropriation. Prior to
20	the Fiscal 2016 MMR, these tables listed agency units
21	of appropriation only. The tables now indicate
22	relationships between spending and agency goals
23	wherever possible along with expenditure and planned
24	spending information by agency unit of appropriation.
25	These tables have also been moved from the appendix
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 10
2	to the body of the respective agency chapter for
3	greater usability and increased visibility. In
4	Fiscal 2016, we added a section on agency rulemaking
5	action. We now include a summary of rulemaking
6	actions taken by agency including the total number of
7	actions take, the number of actions that were not in
8	the regulatory agenda prepared for the fiscal year,
9	and the number of rulemaking actions that were
10	adopted under the emergency rulemaking procedures.
11	There were no emergency actions taken in Fiscal 2017.
12	In response to helpful user feedback and requests
13	from Chair Kallos and other members of this
14	committee, we've combined the MMR's additional tables
15	with the main report as an appendix. We also
16	clarified the definition of a target in the User's
17	Guide and returned to the Fiscal 2015 simple (sic)
18	method for the correlating. Thank you to Chair
19	Kallos and other members of this committee for the
20	valuable input and collaboration on these items. Sin
21	Fiscal 2014, each agency chapter has also opened with
22	the focus on equity statements. These statements
23	highlight the administration's commitment to
24	effective government performance that provides fair
25	delivery and consistent quality of services across
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2 the diverse locations, and populations of our city. Agencies update their focus on equity statements as 3 they advance their work and launch new programs and 4 initiatives that create a New York that is fair and 5 accessible to all residents. This year the Mayor's 6 7 Office of Operations participated in an event to recognize the 2017 National Day of Civic Hacking on 8 September 23<sup>rd</sup>. Operations participated in the day 9 long NYC 311 Data Jam, organized by Data NYC in 10 partnership with 19 community organizations and nine 11 12 other city agencies. 185 people attended the Data Jam including Manhattan Borough President Gale 13 Brewer, 311 Executive Director Joe Morrisroe, and 14 15 community board members. Tina Chiu and members of 16 her team worked with 13 participant to explore how agency performance could be informed, and improved by 17 18 providing predictive insight or highlighting equity issues like the 311 data in conjunction with 19 performance data from the MMR. Operations is in touch 20 with Data NYC to discuss ongoing engagement on the 21 22 MMR and the city's performance management data. The 23 MMR has evolved in the 40 years since its creation, we are committed to continuing that tradition. 24 We welcome feedback and suggestions from our partners at 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 12
2	the Council, the public, the press, and agencies who
3	utilize the MMR so that we can continue to make the
4	MMR more user friendly and more effective. Thank you
5	again for the opportunity to testify today. The MMR
6	is a product of collaboration between the Office of
7	Operations and 44 city agencies and partners, and
8	we're proud of the work that we do. We look forward
9	to answering any questions you may have at this time.
10	CHAIRPERSON KALLOS: Thank you. We are
11	joined by Council Member Antonio Reynoso. I think
12	I'd like to just start off with a broad question,
13	which is that so-so-we-we have-we have amazing
14	documents. It is 458 pages. Our understanding is 40
15	of these are printed. How many are viewed on line
16	every year? [pause]
17	EMILY NEWMAN: So, I have some data for
18	you on that. We actually printed 45 this year, and
19	the September 2017 MMR webpage had 2,086 visits. In
20	September 2016, there were 2,227 visits.
21	CHAIRPERSON KALLOS: Great and so I guess
22	the-the question being in terms of what tools are the
23	Mayor, Deputy Mayors, agency commissioners, and-and
24	various employees using to manage ongoing campaign
25	promises, agencies and collaborative multi-agency
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1COMMITTEE ON GOVERNMENTAL OPERATIONS132programs, and is the Mayor's Management Report that3tool?

EMILY NEWMAN: So, the Mayor's Management 4 Report is certainly a tool, and what I would describe 5 6 as a large toolbox. I can't speak to what everyone 7 is using, but I can say that the Mayor's Office of Operations, and we, of course, work closely with 8 agencies and the deputy mayors, have a number of 9 tools. The MMR is a key tool for us. Also, CPR, 10 which I mentioned, a dashboard that we created in 11 2014, and a commitments tracker. 12

13 CHAIRPERSON KALLOS: And I guess in terms 14 of the dashboards and the Commitment Tracker, how can 15 the public or how can the Council have a better 16 understanding of those types of tools?

17 EMILY NEWMAN: It's a great question. 18 Those tools aren't public, if that's what you're 19 asking about. We do put out a report-we have put out 20 a report annually on commitments that were made in the Mayor's platform, and I would imagine we will 21 22 continue to provide information and updates on that. 23 The rest of the commitments that we track are tied to commitments the Mayor has stated publicly. So, 24

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 14 2 certainly the public would know as well we do what 3 commitments he's made.

CHAIRPERSON KALLOS: So, I know that the 4 5 Charter requires this document, and I think we are closer to the Charter than we've ever been before in 6 7 the previous 40 years. I guess the-the question being what steps we can take so that the Commitments 8 Tracker and the dashboard and items aren't 9 necessarily three different tools, but actually you 10 are creating a-that the Mayor's Management Report 11 isn't created for the charter's sake, but is actually 12 created for management's sake. 13

14 EMILY NEWMAN: Sure. So, I hear you, and 15 we certainly do a lot of work to create the MMR twice 16 year, and we want it to be a relevant tool, and we 17 believe it is, but it serves a different purpose than 18 some of the other tools that you're talking about. 19 Most of the commitments that the Mayor makes are 20 around implementing new programs and making changes to programs-, and the outcomes of the work that we do 21 22 on that can be seen in the MMR. So, I see them as 23 sort going together nicely, but being sort of 24 separate tools in that regard.

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CHAIRPERSON KALLOS: You mentioned the
CPR, which stands for Citywide Performance Reporting.
Can you share how that relates to the MMR?

5 EMILY NEWMAN: I'm going to ask Tina Chiu 6 to do that.

7 TINA CHIU: Hi. Good afternoon. So, the Citywide Performance Reporting tool, as you know, is 8 available publicly online and shows critical 9 indicators, which are also reported via the Mayor's 10 Management Report, and the Preliminary Mayor's 11 12 Management Report, and not all critical indicators are reported on-on a monthly frequency, but to the 13 degree that there is more frequent updating of 14 15 information for the critical information, that data 16 is available for the public to view.

17 CHAIRPERSON KALLOS: So, we-we noticed 18 some changes to the CPR following our last hearing in terms of having red, yellow and green added, but a 19 lot of the city's other websites received refreshed 20 appearance this session, but the CPR did not. 21 When 22 was the last time the website itself was updated to 23 be as user friendly as possible, plus we passed-we passed a lot of laws here in the Council, and a lot 24 of them relating to access-accessibility and other 25

1COMMITTEE ON GOVERNMENTAL OPERATIONS162requirements. What is the top-what-what is your plan3for updating the CPR?

EMILY NEWMAN: That's a great question. I don't have the answer to that today. I don't know when it was last updated. We would be happy to get back to you with that information as well as claims for updates and any-if there are any necessary accessibility changes. We can update you on that as well.

CHAIRPERSON KALLOS: We spent a lot of 11 time talking about targets. Following our 12 conversations, the MMR uses the broad definition of 13 14 target, and following our back and forth, the 15 definition was expanded and it reflects, "Expected 16 level of performance, a maximum level of performance, 17 or a minimum level to be met." In a review of the-of 18 the MMR, do you think a member of the public or even a Council Member would be able to look at an agency's 19 20 goal table, and determine whether a target is a floor, a ceiling, or a expected level of performance. 21 22 [door bangs]

23 EMILY NEWMAN: I-I think I hear what 24 you're getting at. I think there are instances where 25 yes it is clear, and there are probably instances 1 COMMITTEE ON GOVERNMENTAL OPERATIONS 2 where it is not so. I know this has come up in previous hearings, and we are looking at whether 3 there's something that we can add to the report, a 4 symbol or something otherwise to identify that. 5 That's something we're looking into. For future 6 7 enhancements.

CHAIRPERSON KALLOS: And I think we're-I 8 think we're along the same lines of just--I-I know in 9 previous hearings you shared that there were design 10 challenges for this document, which only seems to be 11 getting longer as we have these conversations, but if 12 you're able to make the target delineation clear by 13 14 indicating each agency table, of the target as goal 15 ceiling or floor, if-if you could commit to that, as 16 we head toward the PMMR, we would be very happy to 17 see that in the next page.

EMILY NEWMAN: I-I can certainly commit 18 19 that we are exploring it. I don't know that we can 20 commit to having it in the PMMR, but we are looking into it, and appreciate your feedback on it. 21 22 CHAIRPERSON KALLOS: [pause] From the 23 MMR's User's Guide, "A desired direction of none

24 (indicated by an asterisk) replaces the term "neutral" used in prior reports." Out of 528 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 18
2	critical indicators there are 87 with no desired
3	direction, 71 with no target, and 15 with a target
4	with no desired direction. One might say we-we-we
5	as a city might have no direction in some of these
6	situations. What is the reasoning behind choosing to
7	apply no desired direction or no target to critical
8	indicators? And this number hasn't changed since we
9	brought this to your attention in previous years.
10	EMILY NEWMAN: Well, I will start and I
11	will likely need Tina to finish, but there are things
12	that are important to track that the city has trouble
13	fitting in the-sorry, a direction for. 311 calls is
14	a great example. We always want people to be aware
15	of 311 and able to call 311 any time they need
16	something, but at the same time, we hope that some of
17	the issues that they complain about-call to complain
18	about will go down. So, it's sort of hard to set a
19	target when you want both of those there, and it's
20	hard to identify whether you want the number to go up
21	or down, and there are a number of indicators that
22	are like that.
23	TINA CHIU: I'd like to add that that's
24	all of the critical indicators. You're talking about
25	something around like 16 or 17% of crucial indicators

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 19
2	with the desired direction of none, and as Emily had
3	mentioned, many of these are in relation to what we
4	call sort of demand indicators. So, that's partially
5	why we will see for instance an indicator such as
6	patrol summonses issued for illegal street hails
7	under the Taxi and Limousine Commission. It would be
8	very hard to interpret whether you would want-what-
9	why you would want that number to go down versus why
10	you would want it to go up. Because what we want is
11	just sort of a clear reckoning and statistical
12	tracking of the demand that's available, and not
13	necessarily saying that we as a city want the demand
14	to go up or down when it's not something we're
15	supposed to be influencing that we actually need to
16	take a neutral stance on.
17	CHAIRPERSON KALLOS: So, I want to just
18	take moment to thank my excellent committee staff.
19	We have our Counsel Brad Reid who is with Cronk (sic)
20	and Zach Harris who have done a lot of great work.
21	So, we-we went through some of the critical
22	indicators. So, DCAS has a critical indicator
23	termed, "Annual estimated reduction in greenhouse gas
24	emissions from all energy projects (measured in
25	metric tons)." And do, I believe in global warming.

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 20
2	I believe in climate change. I believe that climate
3	change is human, human powered. We-we-we've-we've
4	brought this on ourselves, and so I believe that
5	reducing our gasgreenhouse gas emissions is
6	important, and so does this mayor, and thank-thank
7	
	all for that, but the Fiscal Year 17 target was,
8	4,269 metric tons. The Fiscal Year 2018 target is
9	50,229 metric tons, which is great, but there's no
10	desired direction despite there being a definite
11	increase in reductions over the past five years. So,
12	it seems like that one should be an easy one. We-we
13	should want to increase the reduction in Greenhouse
14	gases, and that is a critical indicator, and it
15	should be one, and I think this is one of dozens of
16	examples.
17	EMILY NEWMAN: It's a great example. We
18	agree with you on climate change, and all the other
19	things that you spoke about. I don't think we're in
20	a position right now to talk about specific agency
21	and metric. Tina can correct me if I'm wrong, but we
22	would be happy to look into this, and any others of
23	the 87 that you reviewed, and get back to you.
24	CHAIRPERSON KALLOS: Alright, and so I
25	think we'll continue on this line of questioning with

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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 21
2	just around how often and how are the targets
3	assessed? For instance Department of Environmental
4	Protection has a performance indicator term, but
5	average time to repair or replace high priority
6	broken or inactive hydrants. I think this one is
7	critical, and important because we want to make sure
8	that when there's a fire that hydrants work. The
9	target is set at seven days, and for the last five
10	years, DEP has managed to maintain an average repair
11	time of 2.7 and 3.1 days. Can we determine these
12	times to lower the target, which we hope is a ceiling
13	in this case?
14	EMILY NEWMAN: So, as-as we had mentioned
15	previously, there are different types of information
16	available to help gauge performance. So, obviously
17	with the five-year trend as you can see, now the
18	trend is good. It's stable and below the target, and
19	with that desired direction. So, in some cases the
20	target changing and let me just back up a second.
21	Just also a reminder that desired direction is an
22	attribute of the indicator and not of the target
23	itself. So, even if there is a desired direction of
24	down, that does not mean that we are assessing
25	targets, and asking every time for a target to be

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 22
2	changing in a desired direction. So, as I think
3	Emily had mention in her statement, you can look at
4	performance year to year over the long-term tends,
5	and look at continuous performance also, and we can
6	also looking at in relation to targets. So, if
7	performance is doing well, and targets aren't
8	necessarily changing, that may not be our highest
9	priority in determining whether or not a target
10	should be changing. [pause]

11 CHAIRPERSON KALLOS: I think the place where we continue to have an ongoing discussion if I 12 13 say a target for somebody, I believe that they should work towards that target, and I understand that 14 15 actual performance may be even better than that 16 target, but at that point that's when I think that 17 it's a good time to come back and reassess the 18 target. And so, give the fact that if there is ever 19 a fire you want to know that that fire hydrant is working and given the fact that the DEP has been 20 21 doing such a great job, can we lower it from seven days to 4 days or even 3-1/2 days given that it has 22 23 never gone beyond 3.1 days?

24 EMILY NEWMAN: It's certainly not a 25 decision that we can make on our own. We work 1 COMMITTEE ON GOVERNMENTAL OPERATIONS 23 2 closely with our agency partners. We'd be happy to talk to DEP, and explore the specific target and get 3 4 back to you.

5 CHAIRPERSON KALLOS: I-I quess the larger question is how does that process work? Who has the 6 7 final say? Where does the buck stop?-. So if we-if we are here at the preliminary budget and this hasn't 8 changed, is it because of DEP? Is it because of the 9 Mayor's Office of Operations? Is it because of the 10 Deputy, the First Deputy Mayor? Is it because of the 11 Mayor himself? Where does the buck stop? 12

13 EMILY NEWMAN: So, it is really 14 ultimately a collaboration between often the agency. 15 Certainly, if or when needed, we can always go to our 16 bosses, but we really work very closely with the agencies, and talk through these things, and really 17 18 have a good collaborative relationship to reach a decision. 19

CHAIRPERSON KALLOS: So, another example 20 is, and this is the last example on this specific 21 22 draft, the Office of Administrative Trials and 23 Hearings, OATH, has a performance indicator termed "the average time for OATH Trials Division to issue 24 decisions after the record close in business days." 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 24
2	The target has been set at 25 days and for the last
3	five years, OATH has managed to issue decisions
4	within less than 16 days improving to 7.5 days in the
5	last three years. We see that the fiscal year 2018
6	target appears to have been adjusted to 15 days,
7	which looks like a common sense adjustment of a
8	target based on their actual performance. Can you
9	tell us whether you prompted this change or if OATH
10	did?
11	EMILY NEWMAN: [pause] We don't have the
12	tell about it today. We'd be happy to get back to
13	you.
14	CHAIRPERSON KALLOS: Alright, and how do
15	targets relate to national targets and trends.
16	[pause]
17	EMILY NEWMAN: That would depend on the-
18	obviously the agency and the industry, and the type
19	of service being performed. I think we've in the
20	past hearings talked about 311, and having-have a
21	call center, actually having a particular type of
22	industry standard. Some other cases we've mentioned
23	I think previously as well. So, ACS trying to use
24	particular types indicators and standards, but that I
25	don't have a wholesale answer for how all the

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 25 2 indicators relate to national standards, and as [door bangs] you're probably familiar with, many people 3 4 will say that New York City is a very different kind of place, and that national standards do not apply 5 across the board. 6 7 CHAIRPERSON KALLOS: Would you commit to where we're using a national standard also adding 8 some sort of indication in the MMR so that we can see 9 when we're looking at a national standard versus a 10 floor, a ceiling or an actual target? 11 EMILY NEWMAN: It's a great idea. 12 We'll definitely commit to exploring it. 13 14 CHAIRPERSON KALLOS: Thank you and I'd 15 like to turn it-or sorry, one-one last item on this 16 line. We commit to making recommendations to all agencies to readjust their targets to better suit the 17 18 five-year trends. For example, found in the report 19 for the next MMR, we've seen one of the favorite 20 things that I like is that at the end of every single section, there is notable and-and what you may notice 21 22 is for the Geov Oops agencies, which-which may be 23 favorites, their list of notable changes is often a page long. Other agencies may not get that same 24 treatment. Will you commit to working with the other 25

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 26 2 non-gov-ops agencies to putting their targets in line with their five-year trends? 3 4 EMILY NEWMAN: I'm sorry. Could you 5 repeat that last part?-CHAIRPERSON KALLOS: We work with the 40 6 7 mayoral agencies that are included in the book and whichever others may be added in the future to 8 readjust their targets based on their five-year 9 trends. 10 EMILY NEWMAN: We will take a look at 11 12 that. CHAIRPERSON KALLOS: Okay. So, typically 13 14 chairs ask questions for quite awhile before members, 15 but I try to defer to members so that they can ask 16 their questions and get to their next events. So, I still have more questions, but I do want to defer to 17 18 Council Member Carlos Menchaca to follow up on a line of questioning that he has been engaged in for 19 20 previous hearings. [background noise] COUNCIL MEMBER MENCHACA: 21 Thank you, 22 Chair, and welcome to this public hearing, and the 23 Chair is correct in-in-in saying that this has kind of been the line of-of questions for me, very 24 important as the Chair of the Immigration Committee, 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 27
2	and really trying to think about a couple lines in
3	the-in you director's message to try to get this out
4	to the public. Our public-our public is a diverse
5	public, and I kind of want to get a sense from you-I
6	think the last time we talked maybe was like six
7	months or a year, or almost a year now that we talked
8	a little bit about that language access, and things
9	that office was going to do to make efforts towards
10	that, one in compliance to the law, but also other
11	ways that we can get information out. I have some
12	pieces of legislation that I'm exploring that I think
13	have good intentions, but I think found some-some
14	important kind of moments to pause about how to get
15	more of this out to given places like libraries. So,
16	can you tell us a little bit, and just give us a
17	quick sense about what you're doing right now to get
18	more-more of these reports out to more people.
19	EMILY NEWMAN: Sure, I think we have
20	certainly heard your-your feedback in the past
21	especially about language access, and I don't-I can't
22	speak to getting it up to a specific site. I don't
23	know if Tina can answer that, but in terms of making
24	the books and things that more people can use, I'll
25	just reiterate that we do want this to be something
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 28
2	that's useful to others. We've put a lot of work
3	into it, and think the content is very valuable, and
4	we want everyone to be able to use it-utilize it
5	regardless of the English. So, we have been doing
6	some homework on that. Translation can be very time
7	consuming, and so one of the concerns we have is how
8	current the data is. From what we've found so far,
9	it can take anywhere from four months to a year to
10	translate this book per language, and to obviously a
11	year later the contents is not especially current.
12	It's both the length of the book as well as how
13	technical the contents is that that can cause that.
14	So, it is something that we're very interested in
15	doing, and-and that's what we've sort of been able to
16	find out so far. We've been talking with MOIA and
17	were going to continue to explore.
18	COUNCIL MEMBER MENCHACA: Thank you for
19	that, and I do want to say that I know this is
20	difficult. I think all our district offices
21	experience this kind of tension or challenge with
22	communication to things that are important and
23	critical for-for communities. The more a crisis-the
24	more information around a crisis, the higher the
25	crisis and need to get information out have a

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 29
2	priority, and that's where we focus. We can't do
3	everything all the time, and-and that just all based
4	out of capacity and resources, and I think this is a
5	good conversation to have citywide, and so I'm hoping
6	that maybe you can really help us join-join our
7	thinking on this, and figure out how-how-how to think
8	about it differently because we do have limited
9	resources, and there are-these are-there are pieces
10	of information that are critical for communities that
11	are going to-that are making decisions on their own
12	about how to interact with community, and I think
13	your-your opening kind of message, I think says it-
14	says it all about-about the issues that are really
15	important to communities like Workforce and serving
16	the public, and—and maybe I'll pause there and take a
17	step back and say or ask this question: Who-because
18	it's a question that I kept on asking after my series
19	of questions about a year ago, who uses this, and do
20	I want a PTA parent to use this? Is that—is that my
21	goal? Question mark. I do not know. Do I want a
22	sixth grade student to put this in their hands and
23	say hey, can you use this to help our community?
24	Who-and I know that's your answer, and I am-I do not
25	know the answer to that. Imostly because I just
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 30
2	don't know if this is-this is even in the right
3	language in English to get to people so that they can
4	use this for a purpose that is not only identified,
5	understood, supported and-and that is-that is
6	thoughtful aboutabout this. So-back to the
7	question: Who uses this report right now? Who-who
8	do you know uses this on a daily basis, and I think I
9	know the answer to it, but I want to kind of hear
10	what your thinking is-what your research tells you.
11	EMILY NEWMAN: Right, and Tina might have
12	some info to add, but first thank you for reading
13	letter. You're maybe one of a couple
14	COUNCIL MEMBER MENCHACA: [laughs] Yes.
15	EMILY NEWMAN:and thank you. I think
16	that's <u>a</u> -great question. I think that is an
17	important question as we think about ongoing
18	enhancement, and I don't know, you know, no one has
19	to report back to us on the fact that they've down
20	load and read our report, and I think primarily it's
21	used by folks in and around city governments, and the
22	press. We, you know, we want to be transparent. We
23	want folks to have access to the information that
24	they want to have access to or should have access to,
25	but whether this is a read that PTA parents might
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1 COMMITTEE ON GOVERNMENTAL OPERATIONS
2 enjoy, probably not and so I think-I think it's a
3 fair question. Tina, do you have any additional
4 comments on this?

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TINA CHIU: I think Emily sort of hit the 5 high notes in terms of the organizations and 6 7 individuals who you would expect to be using this document, people who have-who are really trying to 8 focus on what performance looks like agency by 9 agency, initiative by initiative, whether that can 10 move all the way down towards, you know, a sixth 11 grader. It would be really wonderful if that could 12 work, but I think as you said there is a tension 13 14 between being as plain language as possible and 15 dealing with processes that are fairly difficult to 16 describe and to render accurately given the legal terminology, et cetera. But going towards 17 opportunities for-by which we can provide more of 18 19 this information, at least the large distribution of 20 information. I'm not sure how people will actually use it, though. We have been putting our 21 22 information, our data sets on Open Data with all the 23 definitions, and metadata that's required through the Open Data Law, and we're getting more views of those 24 25 particular datasets. We also have, as Emily

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 32 2 mentioned in her testimony, we have participated in a sort of technology, hackathon and data jam, and are 3 considering ways of using opportunities like that in 4 5 the future to I think importantly not just distribute, but get into contact with people who have 6 7 questions about this dataset. One of the experiences that came out of that particular event was that -- To 8 be honest, that was the first hackathon I've been to 9 10 in any capacity, and it was very helpful to hear from the organizers as well as the participants that this 11 was not just to try to create products. It is a way 12 to get feedback, and to engage in sort of ongoing 13 14 education, and information sessions and I think 15 that's a good example for us to continue to consider 16 how we can use those types of venues to get a broader 17 audience, and help those audiences also then improve 18 exposure to the-the information and the system that 19 we use to develop performance management and report 20 on it. 21 COUNCIL MEMBER MENCHACA: It's really 22 exciting to hear that you are-you are participating 23 in those kind of settings, hackathons. These are-24 these are people who understand technology and

25 understand the kind of user based experience for-for

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 33 2 a whole bunch of different that-that gets extrapolated and-and regurgitated into digestible 3 formats like a phone. So, that's-was it the first 4 5 time that you were there or was it the first time that the office was there? 6 7 EMILY NEWMAN: This was first time that the Mayor's Management Report has been part of the 8 hackathon, which is actually part of the 311 related 9 events, and the Mayor's Office of Data Analytics, 10 which is partner of Operations has participated in 11 this and-and so there were other hackathons before. 12 COUNCIL MEMBER MENCHACA: Well, again I 13 think-I think there's-there's some fruitful grounds 14 15 to gain here and was in those spaces and so I'd like 16 to that that's happening more and more because I think that breaks us away from the fort that I think 17 18 is-is difficult for non-policy policy-oriented people. And I think that the intention of the chair 19 20 is a good one, which is a sixth grader should be able to use this and say I have an idea or I want to 21 22 confirm an idea, or how are we doing on X,Y,Z? Like that's-that's the goal tr-That -they are voting-23 24 sixth graders are voting for participatory budget projects, and they're creating those projects, and 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 34
2	that's happening in a lot of our districts. So,
3	that-that is-that is the intention. The question is
4	how-how do we-how do we get this information to them
5	and to us as policymakers that we can-we can join in-
6	in it. I—it begs me to ask how—do you—do you have a
7	sense about how much it takes both in staff time and
8	dollars to create this on a yearly basis? Is that-is
9	that an amount-is that a known amount?
10	EMILY NEWMAN: It's not. I don't have a
11	class for the book itself. We could talk a little
12	bit about-
13	COUNCIL MEMBER MENCHACA: [interposing] I
14	guess I'm talking about like data crunching and like-
15	_
16	EMILY NEWMAN: Sure. I mean it's-it has
17	a lot of tentacles. We've got a team under Tina who
18	is fantastic and works lots of hours to put this
19	together, and then they've got contacts within each
20	agency who sort of
21	COUNCIL MEMBER MENCHACA: [interposing]
22	Right.
23	EMILY NEWMAN:the liaisons who work
24	with program folks throughout the agency. So, I
25	

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2 don't think we could articulate everyone, but we can 3 certainly talk about our team.

I just think 4 COUNCIL MEMBER MENCHACA: it's an interesting question to ask about the 5 6 researchers that are being used right now, and how-7 how the tentacles work-or how the tentacles are-are kind of constructed so that they can kind of move to 8 produce other forms of-of-of outcomes that look 9 10 differently, but I do also know that-that there are a lot of laws that are created to make this, too. So-11 so, the laws are kind of forcing a very particular 12 kind of thing that I'm-I'm not aware of right now. 13 14 And so, I don't know if you have an-an answer to that 15 as far as how much of this is by law. This is four 16 year-four years now. So, it is this-is this 17 predominantly a legal mandate completely? I know a 18 lot of it is, but-and we-we're changing laws to 19 create more and more subject matters, et cetera, but-20 but can you give us a texture about what-what that went to-how much of this pertains to-to legal 21 22 mandate? 23 EMILY NEWMAN: Probably-I would say

24 probably about like 80 to 90% of it is clearly 25 stipulated within City Charter, and we have been, you

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 36
2	know, working very hard to make sure that we are
3	moving up to the spirit and the letter of the Charter
4	mandate. There are a number of components of the
5	report that aren't mandatory, but that are included
6	including the collaboration chapters, and some of the
7	information related in the additional
8	tables/appendix.
9	COUNCIL MEMBER MENCHACA: Also, this is
10	very interesting and I want to continue to help not
11	only on language access, but just access in general
12	in bringing-we're-we're creating armies of people who
13	are very interested in government and are civically
14	engaged and want to expand from participatory
15	budgeting because they-they're getting A+s in that
16	realm of-of capital, capital eligibility, and so
17	their people are going to want to expand. This is a
18	great-great bridge to-to expand into when your
19	subject matter expands so many different agencies
20	that they are impacted by it on a daily basis. So,
21	there's-there's only room I think for improvement.
22	Let's keep doing that work, and let's just see that
23	more and more hackathons. I think that's where we're
24	going to all search in the future there about how we
25	can digest data in the places that we're all

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 37
2	digesting data right now where fake news rules the
3	day, and we can actually bring good information to
4	people through these venues. Thank you.
5	EMILY NEWMAN: Great vision. Thank you.
6	CHAIRPERSON KALLOS: Thank you, Council
7	Member Menchaca. We've been joined by Council Members
8	Greenfield and Levine. I want to just say that I
9	have this middle school in my district, East Side
10	Middle School, and I would love if the Mayor's Office
11	of Operations would consider presenting the MMR, and
12	I promise they would eat it up, and I'm wondering if
13	Carlos has a middle school in his district that might
14	be-which middle school?
15	COUNCIL MEMBER MENCHACA: MS88.
16	EMILY NEWMAN: Thank you.
17	COUNCIL MEMBER MENCHACA: And an
18	incredible Principals Council. They're already
19	advising on land use. So, they're already expanding,
20	but-
21	CHAIRPERSON KALLOS: So, we will have
22	MS88 and Eastside Middle School here at City Hall to
23	learn about the MMR and other
24	EMILY NEWMAN: [interposing] I feel like
25	that-that we can commit to.
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2 CHAIRPERSON KALLOS: Perfect. Also, it-3 it stands to reason that I think almost 10% if not more of all the MMRs for this year in existence are 4 5 in this room right, and every member of this committee has asked for a copy of it. So, if those 6 7 can be made available, and if you would consider printing more MMRs at least for our committee. 8 I see members of the public form the Citizens Budget 9 10 Committee who would like a copy, too. So, perhaps we can do that. With regards to the Data Jam, I'm not 11 sure if you've heard, but in addition to being an 12 attorney, I also am a software developer, and I often 13 14 go to hackathon. And, , and would it be possible for 15 me as chair or if I-or-or just as a software 16 developer to be included in data jams through the Mayor's Office of Operations? 17 18 EMILY NEWMAN: Sure, absolutely. 19 CHAIRPERSON KALLOS: Great and I think 20 EMILY NEWMAN: I hope you like data as we clean to join with us. 21 22 CHAIRPERSON KALLOS: And the Mayor just 23 announced something called NYCX, where instead of 24 just asking people to put in their volunteer time, we 25 might actually pay people for their software

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 39 2 development expertise to take on challenges, and to the extent-would-would Mayor's Office of Operations 3 commit to working with Miguel Domingo and NYCX to see 4 whether or not there is room for including the 5 6 Mayor's Management and-and this type of problem set 7 that we're dealing with in the X challenges? 8 EMILY NEWMAN: I can certainly commit to having a conversation with Miguel to see what would 9 make sense. 10 CHAIRPERSON KALLOS: I'd like to 11 recognize Council Member Levine who happens to chair 12 the Parks Committee who has some specific questions 13 14 with relation to those targets. 15 COUNCIL MEMBER LEVINE: Thank you, Mr. 16 Chair. I am unfortunately neither an attorney nor a 17 software developer, but I do state and how then to 18 express that. (sic) So, I'm going to do great. I 19 do want to ask you about some parks related measures. COUNCIL MEMBER GREEENFIELD: 20 [interposing] At a Union hotel, Council Member? 21 22 [laughter] I'm just asking, but maybe you mentioned 23 it. COUNCIL MEMBER LEVINE: I'll check that. 24 25 COUNCIL MEMBER GREENFIELD: Okay.

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 40
2	COUNCIL MEMBER LEVINE: So, the number of
3	crimes in New York City parks is up. For fiscal year
4	2017, that was driven by an increase in property
5	crimes. I believe that for the first quarter of this
6	fiscal year not reflected in this report, there was
7	an additional rise, and that it also included the
8	rise in non-property felonies. Do you have an
9	explanation for this trend?
10	EMILY NEWMAN: [pause] I do not have
11	that. I can look into it for you.
12	COUNCIL MEMBER LEVINE: Okay, I think
13	looked at against the context of a broader crime
14	rate, which is dropping, which we're incredibly
15	thankful for. What seems to be a steady-a slow but
16	steady rise in crime reported in parks, it should be
17	a cause for concern and one that I heard an adequate
18	explanation for. It sounds like you were going to
19	add something on that. No? Okay.
20	EMILY NEWMAN: I-I was just going to add
21	we're more than happy to talk about the parks metrics
22	and I think your concerns makes a lot of sense, but
23	we are really in a position today to talk to-about
24	specific agency indicators, but more the MMR
25	structure overall.
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 COUNCIL MEMBER LEVINE: Okay.
 EMILY NEWMAN: So, we're happy to talk
 to-with you, but it's really a question for the
 agency.

6 COUNCIL MEMBER LEVINE: Alright, so this-7 I'm saying I'll try not to question which may be more in line with that, which concerns how the Parks 8 Department reports on its capital projects, which are 9 10 reported to be completed on time or early at the rate of 85%. Now, we have unpacked this in recent 11 hearings. So, what I've learned is that that 12 reflects the on-time rate for only one stage of the 13 14 capital process, which is construction. It-it does 15 not take into account the time between when a project 16 is fully funded, and when design begins. It doesn't 17 take into account how long the design process lasts. It doesn't take into account how long procurement 18 19 lasts. It takes into account only how long construction lasts, and it's only a measure versus 20 the goal, and since I don't know what-how we define 21 22 on time, it's possible that even at that fourth stage 23 we have such a long expectation no how long construction takes, but it makes it pretty easy to 24 declare a project is on time. I can tell you the big 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 42
2	picture is unacceptable that even routine fairly
3	modest Park's capitation projects can drag into four
4	or five, six even beyond that, years between when a
5	project is funded and when the ribbon is cut, and we
6	don't have to re-litigate that right now, but I think
7	part of the problem is we're measuring the wrong
8	thing. And until we held ourselves-hold ourselves
9	accountable for the true metric of duration of
10	capital projects, which is how long projects take
11	from the moment they're funded when they announce to
12	the public that when the public begins to follow the-
13	the capital project to the moment when those are
14	completed, we're never going to fix this. It's one-
15	one-Management 101, and if-if you don't measure it,
16	you can't manage it, and if we're only measuring one
17	piece of this and we're only doing it in a way that's
18	just on time versus whatever that long expectation
19	was, we're not going to solve this. Why can't we
20	just have a metric here, which is percent of capital.
21	The average duration of capital projects. How many
22	years does it take from start to finish, or percent
23	of capital projects, which are completed in three
24	years or less? Why can't we just measure it that
25	way? [pause]
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1 COMMITTEE ON GOVERNMENTAL OPERATIONS 43 2 EMILY NEWMAN: I don't have an answer for 3 you on why we can't, or if we can't, but I'm happy to 4 explore how we come up with these, and why we've 5 chosen this, and whether there's something else that would make sense. 6 7 COUNCIL MEMBER LEVINE: Who makes the decision of what each department measures? Do-do 8 agencies themselves decide or --? 9 EMILY NEWMAN: We do it in collaboration 10 with the agencies. 11 12 COUNCIL MEMBER LEVINE: I think this 13 needs to be pushed at all levels, and I think that the Mayor's Office needs to set very clear directives 14 15 on this. I believe in this case that the failure to 16 measure has allowed this problem to-to fester, and 17 are-are closed, and that's a use of lot of time. I 18 think it's crucial that we measure what matters in 19 the capital process, which is very, very simple. How 20 long are the projects taking? That's what we need to measure, and I believe until we do this, we're never 21 22 to tackle this problem. Thank you. Mr. Chair, thank 23 you. CHAIRPERSON KALLOS: Thank you to our 24 esteemed member of this committee and Parks Committee 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 44
2	Chair, and I hope that in the-the next Council when
3	we do MMR and PMMR hearings we do it with all the
4	agencies so that all the various chairs will be able
5	to do so. We've been joined by Council Member
6	Ritchie Torres, and we have questions from Council
7	Member David <u>G</u> ereenfield.
8	COUNCIL MEMBER GREENFIELD: Hello. How
9	are you? Thanks for coming out and testifying today.
10	No complaints. Sorry to disappoint. I'm generally
11	happy with it. I said I have no complaints. I'm
12	very surprised. [background comment] You say, what?
13	He Council Member has no complaints. How is that
14	possible?- I'm happy with the general work and the
15	feedback, and the outline. I know this takes a lot
16	of efforts. I'm just curious about a couple of
17	things. I just want to clarify just from the
18	operation standpoint, and then I just have one
19	question as well. So, essentially this self-
20	reported. Is that—is that really how it works. I'm
21	just trying to understand the metric that we have
22	over here. So, I'm-I'm looking at Sanitation for
23	example. Is this a self-report the agencies self-
24	report, and I'm guess I'm curious as to what quality
25	controls would exist to make sure that the self

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 reporting is accurate. Anybody can take that.
 There's no-I have no biases in favor of that one
 would be.

EMILY NEWMAN: So, it-it is coming from 5 6 agency information. It does in some case for certain 7 indicators. These are also pulling from other systems that they are using. So, there's quality on 8 their end. We have sort of our-our own teams looking 9 10 at this data, and making sure that we're taking a look at whether this is being inputted properly, but 11 also other parts of operations including the team 12 that works on this report do try to understand very 13 14 clearly what these processes are about. What the 15 agencies are using to collect the information report 16 on it and have it reflect what's actually happening 17 on the ground.

18 COUNCIL MEMBER GREENFIELD: Okay, my 19 second question is your office, the Mayor's Office of 20 Operations are you data neutral? That is to say do you just say okay that's interesting or do you flag 21 22 things and go back and go hold on second over here 23 guys, this-this is a problem? What position do you take on that?- I'm just curious as to how you 24 interact with the other agencies. 25

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 46 EMILY NEWMAN: We are not data neutral. 2 3 We have lots of opinions and the--4 COUNCIL MEMBER GREENFIELD: [interposing] How about you made them. Is there any agencies you're 5 not satisfied with now will be a good opportunity for 6 7 you to air those grievances. 8 EMILY NEWMAN: [interposing] I'm going-9 I'm going to--COUNCIL MEMBER GREENFIELD: We're getting 10 close to the holiday as the Festivus--11 12 EMILY NEWMAN: --sites. 13 COUNCIL MEMBER GREENFIELD: Are you familiar with Festivus? 14 15 EMILY NEWMAN: Uh-hm. 16 COUNCIL MEMBER GREENFIELD: We're getting 17 lose to that holiday. Airing the grievances is an 18 important part of that holiday. EMILY NEWMAN: That's-that's where we 19 20 group them. 21 COUNCIL MEMBER GREENFIELD: Being a multi-cultural individual myself, I try to celebrate 22 23 other holidays--24 EMILY NEWMAN: Right. 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 47
2	COUNCIL MEMBER GREENFIELD:especially
3	TV ones because they're entertaining.
4	EMILY NEWMAN: Of course, most important.
5	We certainly review what's in the MMR along with the
6	data that comes out of other trackers like the CPR,
7	and when we see something concerning, we do think
8	it's important to flag it, explore it, and that may
9	be sort of at a staff level our folks talking with
10	folks at agencies. It may be me reaching out to an
11	agency head or even flagging something to the deputy
12	mayors at City Hall. Not every issue that we see
13	sort of has the same weight, some things are a higher
14	priority than others. Some things are
15	COUNCIL MEMBER GREENFIELD: [interposing]
16	sure.
17	EMILY NEWMAN:more complex than
18	others. So, sort of how we respond and what we do
19	varies, but we do certainly pay attention, and
20	address it one way or another.
21	COUNCIL MEMBER GREENFIELD: Got it.
22	Okay. That's all within there, and then just to
23	specifically, and once again I know you're not an
24	agency. So, I know you may not know this. Just I
25	noticed something that's interesting. I'm actually
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 48
2	very pleased about this which is that the streets
3	rated acceptably clean and the Sanitation Department
4	while those are neutral, the streets rated filthy are
5	down. Good news. Less filthy streets. I'm actually
6	very proud of this because we had-we had a previous
7	mayor. You may have know him. His name is Michael
8	Bloomberg. One of the first pieces of legislation I
9	passed was to get rid of these what I thought were
10	unlawful stickers. We used to have stickies, ugly
11	neon stickers on your car if you forgot to move the
12	car and alternate side parking. We had once a very
13	public debate and he said, oh, you know, you-you, if
14	you pass this legislation, the streets are going to
15	get very dirty in New York City because no one is
16	going to move their cars, and—and, you know, he's a
17	very smart guy. So, occasionally I like to prove
18	that actually outweighed him on this one because the
19	streets are getting cleaner in New York City, and
20	we're not making people suffer because actually they
21	forgot to move their car. So, that's-that's a good-
22	good thing. I'm just curious do know how much of
23	this is related to the alternate side parking in
24	terms of the cleanliness that you rely on for the
25	alternate side parking piece of this? Is that a
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1 COMMITTEE ON GOVERNMENTAL OPERATIONS 49 2 necessary piece of your cleaning operation? I say this because people always hate alternate side 3 parking, and people say oh, if only we could just 4 5 get-get rid of alternate side parking. Is that 6 happening any time soon? Can we get rid of alternate 7 side parking? 8 EMILY NEWMAN: Sure. Unless Tina feels otherwise, I don't have an answer to that. 9 COUNCIL MEMBER GREENFIELD: Yeah. 10 EMILY NEWMAN: I can't speak to the 11 specifics of the agency indicators. I'd be happy to 12 talk to Sanitation or just ask you to talk to 13 Sanitation who knows this far better than we do. 14 15 COUNCIL MEMBER GREENFIELD: Okay. You 16 have an opinion on this? No. So, my final question 17 I guess would be-it's something that we actually have 18 seen, and it's been frustrating for some of my 19 constituents. Once again, I'm not blaming you 20 because you got the data. I'm certainly not going to yell at the person who gave me the data, right? 21 So, 22 I'm actually grateful for that and would love one of 23 these copies as well if you can send them my way, and forward them to the City Council. The-the violations 24 25 for dirty sidewalks has gone up precipitously.

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 50
2	They've-they've gone up some 25% over the last couple
3	of years and we've been hearing that from people that
4	our constituents were upset and frustrated that that
5	number has gone up, but the street-the-the
6	cleanliness of the streets did roughly the same. So,
7	it's-so, it's difficult to make the argument well
8	okay, you know, because you gave out 25% more tickets
9	we're not getting cleaner streets. So, some folks
10	would argue that it may be seen as a revenue tool
11	perhaps. Once again, I'm not passing judgment on
12	you. I'm just curious as to whether this is an issue
13	that perhaps you may have noticed or flagged. And
14	we're going to page 126 (sic) under Service 1 Goal,
15	1-A, violations issued for dirty sidewalks, they've
16	gone up rather significantly in this administration,
17	and so it's roughly around 28,000 tickets and now
18	roughly 65,270-702. So that's over twice as many
19	sidewalk tickets. So, what-what say you on that? Is
20	that something that you may have noticed, or that you
21	may have flagged or didn't really fit into your
22	criteria, and if not, perhaps you might consider
23	going back and say, hey, I have this amazing Council
24	Member who says that you guys are giving out too many
25	sidewalk tickets and clearly we're not getting from
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 51
2	it, because cleanliness is there in there in the
3	same. What do you think?
4	TINA CHIU: I think it's going to be
5	pretty hard to know what the causal relationship is
6	exactly between those particular items, but it's
7	definitely something we can take a look at, and
8	investigate further.
9	COUNCIL MEMBER GREENFIELD: Alright, I
10	mean you agree with me in theory the purpose of
11	giving sidewalk tickets is because you want to have
12	cleaner streets, right? Is that so?
13	EMILY NEWMAN: Correct. So, we don't
14	know whether there is like a direct relationship.
15	COUNCIL MEMBER GREENFIELD: No, no, I
16	understand that but I'm saying it's not-it's-it's
17	not, you know, it's not like out of the blue, right.
18	There is some argument that is generally made that we
19	give sidewalk-dirty sidewalk tickets because we want
20	to have cleaner streets. I mean that's a fair
21	observation perhaps. I just wanted to make sure that
22	you agree with the premise.
23	EMILY NEWMAN: We agree with the premise.
24	COUNCIL MEMBER GREENFIELD: You agree
25	with the premise. Okay, once again, I'm not blaming

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 52
2	you. I'm just-we want to make sure we're in the ball
3	park of the question, right. So, one would think
4	that if you gave more dirty sidewalk tickets that the
5	streets will be cleaner and they're not, and
6	therefore
7	EMILY NEWMAN: [interposing] The streets-
8	-
9	COUNCIL MEMBER GREENFIELD: Yeah.
10	EMILY NEWMAN:that are rated. So the
11	are going down. So there does seem to be a
12	correlation there. Again, I can't speak to the
13	agency
14	COUNCIL MEMBER GREENFIELD: Okay.
15	EMILY NEWMAN:metrics.
16	COUNCIL MEMBER GREENFIELD: .2 to .1%,
17	but yeah, I'm just saying that
18	EMILY NEWMAN: [interposing] There's a
19	lot of streets and sidewalks
20	COUNCIL MEMBER GREENFIELD: [interposing]
21	I know, but I-I would argue that might even be with a
22	margin of error, right, you know. 99.98% and 99.9,
23	and by the way, just so you know for the record, let
24	the record reflect I love the Sanitation Department.
25	They're one of my favorite agencies. I think they're
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 53
2	awesome. They do great work. I just don't like the
3	fact that my constituents feel like they're-they have
4	seen an insider on the data sidewalk at this point,
5	and their argument is that their sidewalks are not,
6	in fact, dirty. You know, the wrapper blows on and
7	that's it's. So, I'm not a complaint. I just wanted
8	to make you aware of this, bring it to your attention
9	and you should do the fine work that you do, which is
10	to flag it for the agencies, the Deputy Mayor or
11	whomever, and just get the information back and duly
12	noted and that I'm pleased. And like I said, I
13	actually appreciated it. I actually think I've seen-
14	I'm looking. This thing is around eight years. I
15	think it's actually got <u>ten</u> a lot more easier to read,
16	these management reports. Is that fair as well.
17	EMILY NEWMAN: It might be.
18	TINA CHIU: Yes.
19	COUNCIL MEMBER GREENFIELD: Yes, so, I
20	appreciate that. I-I appreciate the transparency and
21	the effort to make it simpler for average New Yorkers
22	to figure out what's happening in the city. SO,
23	overall, I'm pleases simply one to provide some
24	feedback, and hope that you'll get that feedback to
25	the proper agencies, and if they wouldn't mind, you
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 54
2	know, sending us a note just explain that, that would
3	be super helpful. So, thank you very, much, and I
4	also would like to say for the record that if you're
5	taking investors, I'm a big believer in your
6	abilities. I'd be happy to invest in your
7	programming business or tech startup or whatever it
8	is that you're doing there because I like—I like your
9	style and your vision. So, let me know if I can get
10	in on the ground floor. I'm always looking for the
11	next Google or Uber or something like that
12	CHAIRPERSON KALLOS: I appreciate it.
13	Sadly, in 2016, we eliminated outside income, and I
14	had to wind down everything I was doing, which I
15	actually did in 2014 when I got elected. So, you-
16	COUNCIL MEMBER GREENFIELD: Let the
17	record reflect that Chair Kallos would be a
18	billionaire but for the fact that the Council has
19	imposed these rules and regulations and that's the
20	kind of dedication that he has to our city, and I
21	thank you for that, Chair Kallos.
22	CHAIRPERSON KALLOS: Okay. [laughter] I
23	just want to follow along with where Council Member
24	Greenfield was going, which is just in terms of
25	getting some of the data. So, it says that sidewalks

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 55
2	are rated acceptably clean it's been in the 90% of
3	the time. I just want to do a poll of my colleagues
4	here. How many of you feel that you only get
5	complaints about dog feces on sidewalks or dirty
6	sidewalks or other items only 5% of the time and that
7	95% of your streets do not have any of those
8	problems? So
9	COUNCIL MEMBER GREENFIELD: Our trouble
10	is on city clear. (sic) We have certain trouble
11	spots. Is that-is that what the Chair is saying?]
12	CHAIRPERSON KALLOS: I—I—I believe—I-I
13	would say that more than—would say less than 95% of
14	the streets in my district are—are dog feces or—or—or
15	dog poop free, and—and I would also say that less
16	than 95% of them would be rated as clean.
17	COUNCIL MEMBER GREENFIELD: [interposing]
18	And we have persistent positions, is what you're
19	saying? We like to complain about certain issues?
20	CHAIRPERSON KALLOS: I'm saying I get
21	Tweets with pictures of those every single day.
22	COUNCIL MEMBER GREENFIELD: It's Tweet of
23	your dog feces. That's disgusting. [background
24	comment] We should do something about in the Twitter
25	terms of service.
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2 CHAIRPERSON KALLOS: Apparently you can threaten thermal nuclear war and send pictures of bad 3 conditions in the streets, but reporting sexual 4 5 harassment is a problem. So, it's sad. 6 COUNCIL MEMBER GREENFIELD: Duly noted. 7 CHAIRPERSON KALLOS: But I-I guess thewhen you get numbers that seem a little bit like 8 false positives, what-what is your method for looking 9 10 at, and what dataset are they using to determine how the streets are rated? 11

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EMILY NEWMAN: [pause] So, street 12 cleanliness is actually one this-one of the surveys 13 14 that is performed by the, Score Card Unit, which is 15 part of the Mayor's Office of Operations, and it does 16 this work throughout the city in rating conditions of street and sidewalk cleanliness. So, this is not 17 18 based on-this is based on direct-direct observation 19 with a methodology that has been in place, and we've-20 and been continuously reported I believe since 1900the late 1970s. So, it's performed by a sort of 21 22 dedicated team who knows how to look at these 23 conditions and report on them. So, it is not based 24 on sort of calls coming in about, you know,

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 57 2 particular items that are happening on a particular day. So, is that-answers your question? 3 4 CHAIRPERSON KALLOS: [interposing] I quess the concern is, it seems that all of us have 5 hot spots and to the extent those hot spots could be-6 7 if the Mayor's Office of Operations could ask Council Members to flag hot spots, and if those could be 8 included or weighted. Another piece that just a 9 little bit troubled me in terms of the interaction 10 with my colleagues was just I am a big believer in 11 typing-on getting a return on investments. So, if we 12 are writing violations in order to have clean 13 14 sidewalks, I would like that to be explicit and I 15 would like to know why we're spending this many 16 dollars on writing this many violations and those many violations resulting in this much in fines and 17 18 those much in fines results in this increase in it. So, that we can decide whether or not that's a good 19 20 use of our resources. We-under a previous administration, the belief was the more we stopped 21 22 and frisked people that that would reduce the crime. 23 And what we found under this administration where 24 many of us were against stop and frisk, is when that 25 was completely scaled back, and not used as tool any

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 58
2	more, the city still got safer, which meant that
3	these two items weren't linked. Is there a division
4	with the Mayor's Office of Operations or in the city
5	that is studying the links between the actions that
6	the city is taking, and the results, and where there
7	is a link, and whether there are results to speak of?
8	EMILY NEWMAN: It's a great question.
9	It's not something that we're doing as part of the
10	MMR, and it's not something that we are doing across
11	the board, and I would say on certain projects,
12	certain initiatives, things like that certainly do
13	come up that we explore.
14	CHAIRPERSON KALLOS: Would you-I'm not
15	sure. I believe the right place might be the Mayor's
16	Office of Operations. In other places it's often
17	called the Nudge Unit or something like that, but
18	getting a group of folks in to figure out-to tie the
19	city's actions to the desired results, and whether or
20	not the actions were taking and actually having a
21	positive or negative impact or any impact at all?
22	EMILY NEWMAN: Sure. Yeah, we can keep
23	talking about. We do a lot of, you know, tracking
24	for the-high priority projects that we work on that
25	sort of make sure that they investment we're putting
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1 COMMITTEE ON GOVERNMENTAL OPERATIONS
2 in is paying off. You're talking about doing
3 something broader than that?

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CHAIRPERSON KALLOS: I-I think as broad 4 as possible as we look at our assumptions, and 5 ensuring that. Council Member Greenfield asked 6 7 whether or not the alternate side of the street parking actually it ends up in cleaner streets. I 8 know there are certain districts that have scaled 9 back alternate side of the street parking. I think 10 that government often makes decisions without using 11 12 the scientific method. I've been mocked on Twitter 13 for saying these things, but I'm -I'm a big believer in the scientific method and I believe that if we 14 15 test our hypotheses and-and do pilots and study them, 16 we can figure out whether or not things have the 17 desired affect that we're seeking. [background 18 comment] No, no, I was just-sorry, yeah. I-I've gone 19 I'd like to recognize Council Member Torres for on. 20 his questions.

21 COUNCIL MEMBER TORRES: For the record I, 22 too, believe in the scientific method so-

23 CHAIRPERSON KALLOS: What about global 24 warming?

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2 COUNCIL MEMBER TORRES: I don't know about that. I take my ques from the private 3 4 industry, I suppose. So, I'm might-I might go into the weeds a bit because I'm noticing-I'm on the 5 6 section dedicated to Health and Hospitals, and as you 7 might know, our public hospital system or Medicaid in general is undergoing a massive restructuring under 8 an initiative in its district. Right, and so you 9 have public hospitals, safety net hospitals, that are 10 receiving billions of dollars, with an eye toward 11 reducing preventable hospitalizations. That's the 12 central performance indicator, and I don't see that 13 14 indicator in this report. So, it's odd that the 15 central indicator, the leading Medicaid initiative in 16 the state is nowhere to be found in this section dedicated to Health and Hospitals. So that-it is-17 18 like how do you arrive at these performance 19 indicators? Do you ensure that these performance 20 indicators are consistent with ongoing initiatives at the city, state or federal level? Because that seems 21 22 to be a glaring absence, and maybe I'm misreading but 23 I cannot find it, reductions and preventable hospitalizations of-24

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 61 2 EMILY NEWMAN: So, it would be helpful 3 maybe if you-if we can follow up on this--4 COUNCIL MEMBER TORRES: Okay. 5 EMILY NEWMAN: -- to get the specific item that you're considering because I don't want to speak 6 7 out of turn for-for the agency, and also for the complicated set of indicators around Health and 8 Hospitals, but we can look into it definitely for 9 you. The more specific we can be, the more-the more 10 we can kind of kind of take a look. 11 COUNCIL MEMBER TORRES: So what about the 12 13 question at how you arrive at these performance 14 indicators? Do you simply go by what the agency 15 recommends, or do you look at larger initiatives that 16 are guiding the policies of those agencies? 17 EMILY NEWMAN: All of the above. 18 COUNCIL MEMBER TORRES: Okay. 19 EMILY NEWMAN: Yes, COUNCIL MEMBER TORRES: But I'd-I'd be 20 21 curious to hear your answers to it, and how do you 22 measure progress, right? So, because you could 23 measure progress in relation to what was accomplished in the year before. So, I'm noticing what Metro Plus 24 25 membership the trajectory is upward. Therefore, you

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 62
2	considering it progress, but I also know that Health
3	and Hospitals has its own strategic goals in relation
4	to a Metro membership that it wants it to reach a
5	certain number by 2020 that you evaluate progress
6	toward the goals that agencies set for themselves
7	rather than progress in relation to what was
8	accomplished the year before? I don't know if that's
9	a clear question.
10	EMILY NEWMAN: I think the way the MMR is
11	set up is that you can look at it in multiple ways in
12	terms of progress. You have the long-term trends.
13	You have the year-to-year comparisons. You have the
14	comparison against the target for the-for the year
15	itself. There's also the narrative that talks about
16	how they're performing, and why they're performing in
17	that manner. So, there are-we want to give users
18	various ways to look at progress.
19	COUNCIL MEMBER TORRES: Yeah, I-that-this
20	does not tell me that. So, it tells me that there's
21	been an increase in Metro Plus membership. It does
22	not tell me the progress that Health and Hospitals
23	has made toward achieving its own strategic
24	objectives.
25	

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 63 2 EMILY NEWMAN: So, I think that-I think that what you're asking about is separate from the 3 The MMR is an accountability tool. We've got--4 MMR. 5 COUNCIL MEMBER TORRES: [interposing] Can I just interrupt for a moment? 6 7 EMILY NEWMAN: Yes. 8 COUNCIL MEMBER TORRES: If I set goals, the progress that I made toward achieving those goals 9 would seem to be the essence of accountability. 10 EMILY NEWMAN: I think that that's fair. 11 I think that we-we have the MMR that tracks sort of 12 the key functions of reach agency. We also have a 13 14 lot of other ways that we track the agency's success 15 towards things that they've committed to doing, and a 16 lot of the sort of strategic initiatives can fall into that. They ultimately impact the numbers that 17 18 we'll be seeing here, but we have a lot of different 19 ways that we track things depending on what they are. 20 I'm not personally familiar with it. So, I apologize. But--21 22 COUNCIL MEMBER TORRES: [interposing] I 23 just-I feel like there's a difference between telling me trajectory and telling me progress. Right? This-24 the information here is telling me the trajectory of 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 64
2	Metro Plus membership. It's not telling me the
3	extent of progress that Health and Hospitals has made
4	toward achieve its goals, and in the end it's a
5	policy maker whose core function is oversight. I'm
6	more interested in progress than I am in trajectory.
7	So, that-that-that would be a criticism that I would
8	have of the report. Are there any metrics in here
9	relating to the opioid epidemic? We're in the midst
10	of a fairly-the worst opioid epidemic that we've seen
11	in decades, and I know there are a number of agencies
12	that have a role in distributing Naloxone kits or in
13	administering Naloxone with an eye towards preventing
14	fatal opioid overdoses. Are we measuring the-the
15	role that each agency is playing in preventing fatal
16	overdoses? Are those metrics included anywhere in
17	this report?
18	EMILY NEWMAN: In the Department of
19	Health section there is the metric around deaths in
20	relation to overdoses. In the Thrive NYC chapter,
21	there are I think-I think there's-the is one specific
22	indicator around Naloxone kits distributed. Note
23	that the collaboration chapters are sort of-are

multi-agency initiatives.

2 COUNCIL MEMBER TORRES: Is it broken down 3 by agency? Would-would it tell me the number or kits that have been distributed by the Corrections 4 Department and by the NYPD and by--? 5 EMILY NEWMAN: We don't just disaggregate 6 7 in that manner, and I think part of it is we can talk with Thrive about that idea. What it is as a 8 general rule a little bit more difficult to track 9 with disaggregated (sic) indicators, but we can look 10 into how that will be more helpful. 11 12 COUNCIL MEMBER TORRES: And-and as far as 13 cooperation, because you're not only measuring the performance of city agencies, you're measuring the 14 15 performance of the functional equivalent of city 16 agencies, public benefit corporations, public 17 authorities. Do you elicit less cooperation from 18 NYCHA or Health and Hospitals than you would from one 19 of the mostly agency? Like how is your interaction different? Like if at all? It could be the same for 20 all I know. 21 22 EMILY NEWMAN: We actually only include 23 three non-city agencies in the book, which I have

24 right here. We have the Board of Elections, CUNY, 25 and—and the libraries that are included. So there

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 66
2	are a number of folks that aren't included, andand
3	the folks that we do work with we have the same level
4	of collaboration.
5	COUNCIL MEMBER TORRES: Do you include
6	NYCHA?
7	EMILY NEWMAN: What's that?
8	COUNCIL MEMBER TORRES: The New York City
9	Housing Authority.
10	EMILY NEWMAN: The NYCHA and Health and
11	Hospitals are in the MMR. We include NYCHA with
12	Health and Hospitals.
13	COUNCIL MEMBER TORRES: Do you include-
14	what about a municipal institution that is not
15	directly controlled by the Mayor, but receives
16	significant amounts of city funding like I don't the
17	MTA, the specific-the section of the MTA that's
18	specific to New York City, would you-because it seems
19	like the-the value of the Mayor's Management Report
20	lies in providing the City Council with a base of
21	information that can inform how we oversee these
22	institutions that we receive city funding or
23	administer city services, and we do have an oversight
24	function over the MTA at least as it relates to the
25	city. Have you ever thought of including the MTA in

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 67
2	the Mayor's Management Report since it is receiving
3	funding? Do we know if those dollars are being put
4	to efficient use?
5	EMILY NEWMAN: I have not explored
6	including the MTA in the MMR and I'd be happy to have
7	some conversations about it. It's-it's not part of
8	the mandate, but we'd be open to looking at it.
9	COUNCIL MEMBER TORRES: And is EDC
10	included?
11	EMILY NEWMAN: Yes.
12	COUNCIL MEMBER TORRES: Is HDC included?
13	EMILY NEWMAN: No, I don't believe so.
14	COUNCIL MEMBER TORRES: Okay, so it seems
15	to me HDC should be included, right like they're-we
16	have the largest housing plan in decades. HDC is a
17	critical piece of that housing apparatus of the city.
18	It would seem to me se should now HDC's distributing
19	bond financing (sic) in the city. So, that's
20	something I would recommend. What about-there's only
21	so much efficiency that an agency can achieve within
22	the status quo. What if there are necessary
23	administrative or legislative changes that would
24	enable an agency to be more efficient, do you include
25	those recommendations in the report? Have you ever

2 thought of including those recommendations in the 3 report because--?

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4 EMILY NEWMAN: So, we don't provide 5 recommendations in the report. This is the agency 6 speaking about their performance. So we are not 7 making recommendations. We have the report.

COUNCIL MEMBER TORRES: Are the-because I 8 could imagine a report where you're not only 9 including an agency's reporting of its own 10 performance, but an agency recommendations for the 11 12 kind of administrative or legislative changes that would allow those agencies to be more efficient. 13 Like-like I imagine NYCHA has ideas legislatively and 14 15 administratively on how to improve its procurement 16 processes right, and it would be useful as a legis-17 for me as a legislator to have access to that information. 18

EMILY NEWMAN: Well, I-give the Charter Mandate, I'm not sure whether that would fit within sort of the particular parameters of this report. I can understand how the information would be useful, but that's not what we ask of the agencies. We ask them to explain. Their performance.

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 69
2	COUNCIL MEMBER TORRES: What about
3	cooperation with the agencies? I don't know if
4	you're at liberty to say this, but I'm curious to
5	which agencies are the least cooperative with-as far
6	as informing the report. I'm just-I want you to add
7	a few people.
8	EMILY NEWMAN: We have a great
9	relationship with all of the agencies.
10	COUNCIL MEMBER TORRES: But every agency
11	is equally cooperative? Is that true?
12	EMILY NEWMAN: They-we work very well
13	with all of them.
14	COUNCIL MEMBER TORRES: Okay, is there-is
15	there at least one that you don't work as well with?
16	And I just, I—I want your—your—your overall
17	impressions. Is there—if I—if I were to ask you is
18	there a single area of inefficiency that—that stands
19	our, to you the most, what would that be? Like what
20	should—what should? Council Member Kallos and I
21	know about
22	EMILY NEWMAN: You mean within the
23	agencies or in terms of any?
24	COUNCIL MEMBER TORRES: [interposing]
25	Yeah, any-anything in this report that is-that the
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1 COMMITTEE ON GOVERNMENTAL OPERATIONS 70 2 inefficiency is so glaring that I as a City Council 3 Member should be aware of it. EMILY NEWMAN: I can think--4 5 COUNCIL MEMBER TORRES: [interposing] Under the city is running perfectly. 6 7 EMILY NEWMAN: No, I wouldn't say that. I think that we put this book together so that we can 8 9 make that information transparent to any one who 10 wants to look it up. 11 COUNCIL MEMBER TORRES: Anything notable? Anything that stands out to you that left an 12 impression on you as someone who put together the 13 14 report? 15 EMILY NEWMAN: I am not going to call any 16 out specifically now. Tina is always dealing with 17 that. 18 COUNCIL MEMBER TORRES: I'll ask the flip 19 side of that question. Any-any-any are of progress that was so inevitable that it's worth 20 mentioning? 21 22 EMILY NEWMAN: [pause] We're making a 23 lot of progress. 24 COUNCIL MEMBER TORRES: You're making a lot of progress. Okay, so I'm going to get into the 25

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 71
2	some of my mischievous questioning, however. I will
3	end it here. So thank you.
4	EMILY NEWMAN: Thanks.
5	CHAIRPERSON KALLOS: Okay, I-one of the
6	areas for growth with regards to the Mayor's
7	Management Report would be do an Mayor's Management
8	Report hearing with all the various committee chairs
9	and agencies here so that we could touch base with
10	them on their performance in March and in-
11	COUNCIL MEMBER TORRES: [interposing]
12	Much like we do with Finance. I think would be-
13	CHAIRPERSON KALLOS: Yes, and so that-
14	that-that is an idea to put out there. I want to
15	thank Council Member Torres for his questions. I
16	think we've-we've had multiple committee chairs come
17	into ask questions beyond the scope of the structure,
18	but also wanting to hear from the agencies. So,
19	hoping that in 2018 they can come back with actually
20	all the agencies so that we can focus on performance.
21	So, I'm going to continue on through my questions.
22	We appreciate the inclusion of the spending budget
23	information section at the end of each agency's
24	section of the Mayor's Management Report as well as
25	the inclusion of applicable MMR goals that relate to
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 72
2	units of appropriation, a U of A within each agency.
3	However, we have some recommendations as to how this
4	could be improved further. MMR indicators are
5	tracked Fiscal years 13, 14, 15, 16 and 17. In
6	addition, there are targets for Fiscal year 17 and
7	18. However, there's spending and information is
8	only included for Fiscal Years 16 and 17. We
9	recommend that you include actual expenditures per
10	unit of appropriation for all the past years for
11	which the MMR indicators are tracked as well as
12	including units of appropriation budgets for the
13	upcoming fiscal year. In this case, Fiscal year 18
14	to link MMR indicators with budget and spending
15	information over time. Do you accept that
16	recommendation?
17	EMILY NEWMAN: [pause] I'm interested in
18	exploring that recommendation.
19	CHAIRPERSON KALLOS: I-I can't speak to
20	the budget process. I'm not a budget person and how
21	[door slams] difficult or easy it would be to add
22	something like that in.
23	CHAIRPERSON KALLOS: I imagine it would
24	actually be a space question. Next to anything else
25	we're asking to have the additional. So-so right now

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 73
2	you have the columns for the-the performance targets,
3	and now we'd just be asking to be able to track the
4	budget for each fiscal year, and then that way we
5	could actually look at it and see did the Unit of
6	Appropriations budget fluctuate-have any fluctuation
7	and did that fluctuation we'd be able to see side-by-
8	side the targets, performance and the budget, and
9	that way we might be able to actually see if there
10	was any link between the two.
11	TINA CHIU: I understand the
12	recommendation will require further thinking in terms
13	of how to appropriately be able to fit into the
14	design process and production.
15	CHAIRPERSON KALLOS: In this spending and
16	budget information section there are columns for
17	actual expenditures for Fiscal Year 2016 and the most
18	recent budgetary information for Fiscal Year 2017.
19	The reason why actual expenditures are not included
20	for Fiscal Year 17 is because these figures don't
21	come out until after the MMR is released. Fiscal-
22	however, the most recent budget information for
23	Fiscal Year 2017 is the closest we can get to actual
24	spending given the time the MMR is released. Can you
25	make this clear in the MMR that the modified budget

COMMITTEE ON GOVERNMENTAL OPERATIONS 74
column represents the most up-to-date budget
information that serves as a proxy for actual <del>ly</del>
expenditures for that year? -
EMILY NEWMAN: We can figure out how to
put together more explanatory text. I just want to
point also in the Charter that the-what it requires
is the corresponding expenditure pursuant, you know,
for the prior fiscal year, not for the actual fiscal
year coved in the report. So, that's one of the
reasons why it appears as it does eet
EMILY NEWMAN:
CHAIRPERSON KALLOS: <u>Got. [laughs] I'm</u>
glad that now we are following the Charter, my hope
is that as we follow it through to letter that as was
is that as we follow it through to letter that as was previously asked, the-the more we can add to the MMR
previously asked, the-the more we can add to the MMR
previously asked, the-the more we can add to the MMR to make it even better. So, I think that the hope
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 75
2	in typing the MMR goals to the cost of fulfilling
3	these goals. However, a broad survey-a broad variety
4	of programming is funded within each unit of
	appropriations. So a link between MMR indicators and
5	
6	spending is still quite tenuous. At least ten
7	agencies only have two units of appropriation: One
8	for personnel services, another for other than
9	personnel services and, therefore, all of their MMR
10	indicators are simply tied to both. However, the
11	link between MMR indicators and agency spending is
12	also tenuous for those agencies that have more
13	expansive units of appropriation breakdowns. 103
14	units of appropriations match all agency goals, and
15	only 16 units of appropriation matched one goal. The
16	last 151 units of appropriation are matched with at
17	least two goals and up to eight goals. You see where
18	I'm going with that. For example, Goal 5-C in DCAS'
19	Section Indicator: Cumulative Installed Solar
20	Capacity and Kilowatts. In the MMR this indicator is
21	linked to DCA's Energy Management Divisions Unit of
22	Appropriation. Most of this division's budget is
23	allocated towards paying the city's heat, light, and
24	power bill, which is \$682 million in Fiscal Year 17's
25	Modified budget, almost all of this division's

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 76
2	expenditure budget. Most of the budget and spending
3	associated with the city's efforts to install solar
4	panels, however, are found in the Capital Budget
5	spending and budgeting for which is not found in the
6	MMR. Can indicators representing capital spending be
7	linked to the budget and spending tied to these
8	capital projects found in the city's Capital Budget?
9	[pause] That is the question.
10	
11	EMILY NEWMAN: Can you repeat that?
12	[laughter] [bell] Just the end.
13	CHAIRPERSON KALLOS: Goal 5-C is tied to
14	an expense line in the Budget, which is used to fund
15	heat, light and power when we know that that solar
16	program being funded out of the Capital Budget. So,
17	we're asking you to include the Capital Budget as
18	part of the Charter mandate to tie goals to spending.
19	EMILY NEWMAN: Thank you. We'll-we will
20	look into it.
21	CHAIRPERSON KALLOS: Great, and-and I
22	think similarly for those who are still watching at
23	home or online, and I think for the state the Gotham
24	Gazette, which is here reporting, we have two
25	budgets. We have our Expense Budget, which is \$85

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 77
2	billion and we have our Capital Budget, which is
3	actually \$90 billion. The item that people are most
4	focused on day to day is the expense budget, but
5	Capitals Budget is actually much larger. So, I am
6	including the Capital Budget in here where we're
7	using the Capital Budget to meet goals. I think that
8	is better along the lines. Another example is go
9	Goal 1-A in the Law Department section indicator
10	"total citywide payout for judgments for and claims".
11	The Law Department's Tort Division is responsible for
12	the defending the city against much of the judgment
13	and claims cases brought against it excluding some
14	types of cases such as medical malpractice can go 1-A
15	dealings to the Law Department's budgeting and
16	spending within the Tort Division, not just going to
17	the Law Department's budget and spending overall?
18	EMILY NEWMAN: I don't know the answer to
19	that. We will look into that.
20	CHAIRPERSON KALLOS: Okay. I think the-
21	the-with these both examples, the idea is to fix
22	these issues. Can you cites approximate cost figures
23	for each goal? So perhaps turning it on its head
24	instead of just listing at the Unit of
25	Appropriations. Can you work with the agencies and
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 78
2	OMB to get a breakdown on how much are spending on
3	each goal?
4	TINA CHIU: Would definitely be something
5	we would have to speak with OMB about.
6	EMILY NEWMAN:
7	CHAIRPERSON KALLOS: Dean Fuleihan just
8	shuddered and doesn't know why yet. [laughter]
9	Alternatively, can you indicate the approximate share
10	of spending towards an MMR goal relative to the
11	overall U of A spending? That's another option. So,
12	you could break each goal out, and then in that
13	paragraph, you could- Sorry, in that section, you
14	could say Goal 1-A, 15%; Goal 1-B, 10% and so on and
15	so forth. I imagine that there is someone to answer,
16	but I need it.
17	EMILY NEWMAN: We're taking note of all
18	your suggestions and we'll look into that.
19	CHAIRPERSON KALLOS: Can you
20	qualitatively explain the functions of each unit of
21	appropriation so that readers can better
22	contextualize how applicable MMR goals are connected
23	to that unit of appropriation?
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 79
2	EMILY NEWMAN: We cannot. I believe that
3	would be a question for OMB or the agency. EMILY
4	NEWMAN:
5	CHAIRPERSON KALLOS: So, and I think that
6	along the same lines and-and this one comes from my
7	friends at the Citizens Budget Committee: We're
8	curious why for the MMR you chose units of
9	appropriation versus there's a budget function
10	analysis, which might also be able to help get at
11	trying to tie budget appropriations to actual goals.
12	So, any color commentary on why we chose units of
13	appropriation versus budget function analysis or
14	whether or not that can also be explored?
15	EMILY NEWMAN: I think the-the, as we
16	mentioned before we consulted with OMB and the Law
17	Department about what could be included [door bangs]
18	in these tables. One of the things that we did, we
19	went through several options and sort of worked with
20	the right level that this aggregation should be or
21	could be for all reporting. One of the challenges
22	about the Budget Function Analysis does not cover all
23	agencies that report on the MMR. It only covers a
24	subset of about 15 or 16 agencies, and our
25	understanding is that it is not clearly used, and as
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 80
2	standardized no longer consistently and consistently
3	reported on as with the units of appropriation. And
4	so, that's one of the reasons why we were- Sorry,
5	units of appropriations were the ones that we thought
6	were most-I apologize for this-appropriate for
7	reporting on the expanding (sic) of the budget.
8	CHAIRPERSON KALLOS: Perfect, and-and
9	just as a reminder to those watching on line or at
10	home or in the room, I often take questions from
11	members of the press or-or people in attendance over-
12	the submit the question by Tweeting to @Ben Kallos or
13	emailing me. I generally try to do that. So, just
14	that-that is there for those who are interested. So,
15	[pause] in terms of the budget-typing the budget to
16	goals, where I would like to get to is performance
17	budgeting. So, I-I-there are a few members of the
18	<u>Council who-who have a background in-in business.</u>
19	I'm-I'm one of them. When I ran companies, if
20	somebody came to me at my-so I-so, I'll even
21	identify, ran a drug rehab center in California and
22	the marketing person, Ben, we need to fill to more
23	beds. I need \$10,000 a month, and if you get me
24	\$10,000 a month to spend on online advertising and
25	other advertising we will be able to fill ten more

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 81
2	beds, which will not only cover the marketing costs,
3	but will costs but will cover more, and I said that's
4	great. Let's try. So, we put aside the \$10,000. We
5	filled ten beds. We looked at whether or not we were
6	getting an adequate return on investment. We were.
7	We can tell you with the program. Eventually, that
8	marketing team did not work. We were not filling the
9	number of beds we were supposed to given the amounts
10	of money we were laying out, we went with a new
11	marketing team. How do we do that as the city of New
12	York where we can tie the money that we are spending
13	to specific results?
14	EMILY NEWMAN: That's a question for OMB.
15	We don't currently have a budget process that's
16	performance based. So, we aren't able to report on
17	it. I think changes like that would be a
18	conversation with OMB.
19	CHAIRPERSON KALLOS: So, the Mayor has
20	set a goal in the Mayor's Management Report. So the
21	Mayor has set a goal of 200,000 units of affordable
22	housing, 120,000 preserved, 80,000 units we start
23	with. (sic) Correct?
24	EMILY NEWMAN: That is right.
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 82
2	CHAIRPERSON KALLOS: And is that goal
3	tracked in the MMR?
4	TINA CHIU: Yes, if you look in the
5	Housing New York Collaboration Chapter and also in
6	HPD's Chapter.
7	
8	CHAIRPERSON KALLOS: So, how much are we
9	spending for each unit of affordable housing?
10	EMILY NEWMAN: [pause] We don't have
11	that answer. 1:31:14
12	CHAIRPERSON KALLOS: But would you agree
13	that that is something that somebody looking at the
14	Mayor's Management Report should be able to see how
15	much are we spending in the budget in order to
16	achieve our goal?
17	EMILY NEWMAN: I understand that that's
18	something that some folks are interested in seeing,
19	and I can understand why. Whether it should be
20	there, I-I don't know have an answer, and again, I
21	think it's a conversation with OMB.
22	CHAIRPERSON KALLOS: I-I-I-I have had
23	that conversation with the Director of the Office of
24	Management and Budget, Dean Fuleihan for I would say
25	seven hearing across four years, and he has promised
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 83
2	to-to meet with-with-the Mayor's Office of Operation
3	to help facilitate this long promised meeting with
4	the Office of Management and Budget to go over this
5	specific top.
6	EMILY NEWMAN:
7	We look forward to a meeting.
8	CHAIRPERSON KALLOS: You-you got it, and
9	[pause] we're-we're-I'm wrapping up on the questions.
10	So, this-this is going-this-this is actually one of
11	the more positive hearings. We actually had a member
12	<pre>come with-with compliments. I'm go to talk-I'm going</pre>
13	to turn to collaborative multi-agency projects. The
14	"collaborative-collaborating to deliver results"
15	chapters offer great narratives on the collaborative
16	efforts of multi-agency programming in the city, and
17	there are details on the results, but the breakdown
18	between agencies of specific tasks and goals is not
19	always clear specifically concerning time spent,
20	division of tasks. Can this be clarified in future
21	MMRs?
22	EMILY NEWMAN:
23	We don't this answer. We are happy to
24	look into it. We'll-we'll get back to you on that.
25	EMILY NEWMAN:

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 84
2	CHAIRPERSON KALLOS: But you see where
3	we're coming from?
4	EMILY NEWMAN: Yep.
5	CHAIRPERSON KALLOS: Great. Additionally,
6	the MMR does not provide spending in budget sections
7	for the multi-agency initiatives in the same way as
8	agency sections. I'm guessing because it's linked to
9	your choice of using some appropriation based on the
10	agency. Would it be possible to add these?
11	EMILY NEWMAN: I don't know. We'll have
12	a conversation about it.
13	CHAIRPERSON KALLOS: We were-okay let me-
14	let me-[pause] I'm just checking on the status of
15	one of my colleagues. So, we-we were expecting to be
16	joined by the Chair of the Committee on Veterans,
17	Council Member Ulrich. He's been unable to join us.
18	The Department of Veteran Services, which has been
19	operating since April 2016, was not included in the
20	Fiscal Year '27 Mayor's Management Report. Why was
21	it not included, and can we expect that the
22	Department of Veterans Services to be included in an
23	upcoming PMMR or MMR?
24	EMILY NEWMAN: That is correct, and DVS
25	is not included. It's a new agency, and as I'm sure

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 85
2	you can imagine, new agencies aren't created very
3	often and it takes them some time to ramp up. We
4	decided jointly to with them that it didn't make
5	sense to include them this year. They're doing
6	indicator developments and data correction, and we
7	did not have information available for the entire
8	fiscal year. We continue to work with them. Their
9	data systems are in development, and we expect to
10	have them included in the upcoming PMMR.
11	CHAIRPERSON KALLOS: Then move onto
12	methodology, which is I think one of the last lines
13	of questioning. The Mayor's Management Report notes
14	that core sampling change from Fiscal Year 16 to
15	Fiscal Year 17. Can you share how that changed, and
16	do you find that the new sampling method provides a
17	better picture of the actual customer experience at
18	city agencies? [pause
19	<u>1</u>
20	TINA CHIU: So, we're core sampling
21	methodology in Fiscal 17. It reverts to the format
22	that we used in Fiscal 15 and prior to that. In
23	Fiscal 16 we-instead of going to all of the service
24	centers and facilities that agencies operate, we
25	decided to focus in on a targeted set, a subset of

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 86
2	those facilities, specifically ones that were rated
3	more poorly so that we wouldn't return to facilities
4	that were already performing very well with scores of
5	100. We decided based on feedback that we got from
6	you and other members of the committee that it-that
7	change in methodology and that sampling was somewhat
8	confusing, and it's made sense to us to go back to
9	the prior method of going to all the facilities
10	instead and reporting in the way that we had
11	previously. We have not seen, but looking at overall
12	scores or agency by agency that there were was much
13	difference in Fiscal 16 in terms of the actual
14	scores, but we did decide to move back to the prior
15	sampling techniques for ease of understanding. EMILY
16	NEWMAN:
17	
18	CHAIRPERSON KALLOS: So, while the
19	sampling methods changed from year to year and your
20	note is present, the gathering (sic) them side by
21	side in the five-year table showing what your concern
22	might be in slating (sic) rate of change in core
23	scores between Fiscal Year 15, 16 and 17. Can you
24	make this difference clear in the future perhaps
25	using [door bangs] or a note or a symbol to indicate

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 87
2	that fiscal year 16 should be separate and distinct
3	to be considered or that it just has a different
4	methodology?
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7	
8	TINA CHIU: Well, we'll consider some
9	options.
10	CHAIRPERSON KALLOS: When a methodology
11	or measurement or an indicator changes, how do you
12	indicate to readers and for how many years is it
13	shared with readers?
14	TINA CHIU: So, as you noted earlier,
15	there is a section within agencies about more of
16	these changes that appears for that particular
17	report. This is one of the challenges in making
18	clear to people what effects might be had, or what
19	indicators were introduced at what time because the
20	next report provides that information for that years
21	or that time period.
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24	CHAIRPERSON KALLOS: With regards to core
25	<pre>surveys-so, you're-you're going to actual facilities.</pre>
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 88
2	The numbers seem quite high based on how-what people
3	with experience might be. In 2008, this-as I've been
4	informed by the Citizens Budget Commission, the City
5	of New York undertook a survey with I believe the
6	National Research Center, and they asked residents a
7	series of questions, and in those questions the city
8	didn't do so well, and as a result, the city chose
9	not to repeat that. And so, earlier this year in May
10	the Citizens Budget Commission decided to conduct
11	that very near same survey again sending it to 72,000
12	households with a 13% response rate, and the city did
13	not fare too well. In some places things were great.
14	The Parks Chair would be happy to hear that one of
15	the highest marks was that 85% of the city felt safe
16	in a park playing during the day. But when asked
17	whether or not the city spends PATH dollars wisely,
18	that was perhaps the-one of the worst performers at
19	20%. Only 1 in 5 New Yorkers think that we're
20	spending the tax dollars wisely, and in terms of
21	quality of life indicators, 20% of New Yorkers. The
22	lowest was traffic. People are incredibly unhappy
23	with the traffic, and I think the-the worst-the worst
24	indicator was that 13% felt that service was for-for
25	homeless people were adequate. Is-is the Mayor's

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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 89
2	Office of Operations interested in doing a similar
3	type of survey to hear from the residents how they
4	are interfacing with various different agency
5	indicators or just overall?
6	EMILY NEWMAN: We don't have any plans to
7	do a survey. That survey that you just mentioned is
8	very interesting, and I'd love to learn more about if
9	there's anything you could send our way or we can
10	probably find it on line. I'm not sure if there's a
11	need to recreate the wheel if it's already been done,
12	but I think we could probably learn a lot from what
13	has already been gathered.
14	CHAIRPERSON KALLOS: I-I-I would love to
15	put the Citizens Budget Commission out of business on
16	this particular report, and take it over from them,
17	and then at a previous hearing we had mentioned
18	trying to do a training on the Mayor's Management
19	Report for the City Council. I understand that we're
20	trying to select the day in the next coming month,
21	and I appreciate that, and we'll move forward with
22	the students. We will follow up with additional
23	questions. We look forward to working with you and
24	OMB. As-as you've heard from multiple members, the
25	document is great to begin with. It's getting better

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 90
2	every time. We're all perfectionists, which means we
3	always want to improve on perfection. So, thank you
4	for the great work that you've been doing. We look
5	forward to working with you, and then we also hope
6	as-as we've brought up with multiple members who also
7	may or may not happen to wanting to speak here,
8	trying to grow the Mayor's Management Report hearings
9	from beyond a structural conversation to actually
10	having a focus by the Council on agency performance
11	at multiple points per year. Right now the Council
12	tends to focus on the budget during the budget
13	hearing when the PMMR is included, and then after
14	that, I'm-there tends to be a focus on specific
15	topics rather than on overall performance. So, I
16	want to thank you. We look forward to working with
17	you.
18	EMILY NEWMAN: [interposing] Thank, you.
19	CHAIRPERSON KALLOS: Looking forward to
20	your moving from-from acting to Director
21	EMILY NEWMAN: [interposing] Thank you.
22	EMILY NEWMAN:and thank you for your
23	time. We will excuse you. Our next panel is [pause]
24	Our next panel is Marianna Alexander from the
25	Citizens Budget Commission, and Lindsay Goldman from

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 91
2	the New York Academy of Medicine. This is our final
3	panel. If anyone is here to testify, please make
4	sure to fill out one of these appearance cards. If
5	you have any comments, which you wish to have
6	included in the record, and it is October 18, 2017,
7	you can feel free dot email policy@benkallos.com, and
8	we will add your comment to the record. [door bangs,
9	pause] Marianna, if you wish to begin.
10	MARIANNA ALEXANDER: So, you've taken a
11	lot of my points, but I'll still give my testimony.
12	Thank you for the opportunity to testify. My name is
13	Marianna Alexander. I am the Research Associate at
14	the Citizens Budget Commission.
15	CHAIRPERSON KALLOS: [off mic] Can you
16	move the mic over?
17	MARIANNA ALEXANDER: CBC is a non-
18	partisan-
19	CHAIRPERSON KALLOS: [off mic] It's still
20	not very clear. (sic)
21	EMILY NEWMAN: MARIANNA ALEXANDER: Is
22	that better.
23	CHAIRPERSON KALLOS: [off mic] Yes, much
24	better. (sic)
25	

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 92
2	MARIANNA ALEXANDER: [laughs] So, my
3	name is Marianna Alexander. I'm a Research Associate
4	at the Citizens Budget Commission. CBC $iH$ s a non-
5	partisan civic organization whose mission is to
6	achieve constructive change in the finances and
7	services of New York State and New York Ceity
8	government. The Fiscal Year 17 Mayor's Management
9	Report, MMR, published in mid-September of 2017, is
10	intended to inform the public and the City Council
11	about the volume and quality of services that the
12	city provides. Since the MMR's inception, CBC has
13	followed the report's evolution closely, making
14	recommendations on how it could be strengthened and
15	using its content to inform our work. CBC has
16	previously advocated for that the MMR should:
17	(1) Increase emphasis on outcomes by
18	tracking the impacts services have rather than merely
19	reporting inputs and outputs.
20	(2) Focus on efficiency by developing
21	unit cost measures [door slams] in every service
22	area.
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 93
2	(3) Meaningfully connect spending on
3	services with service outcomes so that investments
4	are better informed by agency performance, and
5	(4) Develop citizen satisfaction
6	measures.
7	Progress on these recommendations has
8	been met. Some agencies have increased their
9	reporting of outcome measures adding insight into
10	performance, particularly the social service
11	agencies, but still several agencies report no
12	outcome measures focusing solely on input and output.
13	In terms of focusing on efficiency, the reports of
14	inclusion of unit costs measures has regressed. So,
15	when CBC first recommended that the MMR should
16	include unit cost measures, 16 agencies reported a
17	total of 48 unit cost measures. Since then in the
18	Fiscal 17 MMR, only ten agencies reported a total of
19	40 unit cost measures. The city has made more
20	progress in developing the performance, budget and
21	function of the MMR. So, CBC is pleased to see that
22	the City Council and to raise MMR metrics in its
23	Preliminary Budget Reports, and that the Mayor's
24	Office of Operations [door bangs] included agency
25	budgeted spending by unit of appropriation linked to

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 94
2	development indicators in the MMR. However, units of
3	appropriation are often too broadly defined to assess
4	programmatic spending. The city should focus instead
5	on linking indicators with spending categories as
6	reported in the Budget Function Analysis, and that
7	report should be expanded beyond the 15 agencies it
8	currently includes. So, CBC approves this
9	recommendation that the MMR focus on cost
10	efficiencies, enhance reporting of service options
11	outcomes and meaningfully connect spending with
12	outcomes. In its review of the MMR, CB finds-CBC
13	finds a critical perspective to be missing from its
14	pages, and that's of the city's residents. So, only
14	
	35 of approximately 2,000 indicators in the report
16	capture the public's perception of or satisfaction
17	with city services. These 35 indicators ask
18	residents to rate their experience with a particular
19	service. So, for example, inpatient satisfaction,
20	and New York City Health and Hospitals, and these
21	measures capture only a small share of the services
22	provided by the city. And this leads to a gap in our
23	understanding city's performance, and whether it's
24	meeting resident needs. So, to begin to fill that
25	gap, CBC enlisted the National Research Center, NRC
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 95
2	to conduct a citywide survey of resident
3	satisfactory-satisfaction in January 2017. The
4	survey results were mailed to all City Council
5	members and community boards. The NRC performed a
6	nearly identical survey at the behest of the city in
7	2008 providing a benchmark to assess change over
8	time. The survey was distributed to 72,000
9	households with about 10,000 households responding.
10	So that was a sufficiently robust sample size to
11	allow for comparisons between boroughs, community
12	districts and demographic variables. So, a brief
13	overview of the survey results revealed that only 44%
14	of New Yorkers surveyed rated the overall quality of
15	New York City government services as excellent or
16	good. When asked to rate specific services,
17	responses varied widely. Residents were positive
18	about fire and emergency medical services, household
19	garbage pickup and libraries, but expressed
20	dissatisfaction with street and road maintenance,
21	public education and the social safety net. Survey
22	results were satisfaction with individual city
23	services [door bangs] showed statistically
24	significant variations in 2008 for 11 of the 21 city
25	services queried. However, overall satisfaction with
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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 96
2	city services was not statistically significantly
3	different. Half of respondents, 51%, considered
4	quality of life to-in New York City to be good or
5	excellent. Respondents reported adequate access to
6	healthcare services, and they said they felt safe in
7	parks and subways, but were less positive about
8	cleanliness of neighborhoods that control street
9	noise, air quality and traffic. The quality of life
10	and service satisfaction metrics give us important
11	data about the public's perception of city government
12	performance, and whether it's meeting resident needs.
13	Comparing survey results with existing MMR indicators
14	that add depth to the report, and lend insight into
15	current indicators. For example, a key metric as the
16	Department of Sanitation, any statistics we've got,
17	(sic) at least this conversation for earlier, the
18	shared city streets rated excessively clean. In the
19	Fiscal 17 MMR, 95.9% of streets met currently those
20	standards. However, CBC's survey indicated that
21	nearly 20% of respondents describe the cleanliness of
22	their neighborhoods as poor. In addition, 53.2% of
23	non-Hispanic whites rated their neighborhood's
24	cleanliness as excellent or good compared to only
25	40.6% of Black or African-American respondents. To

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 97
2	begin to integrate residency back into the MMR, CBC
3	makes the following recommendations:
4	1. Is to conduct regular surveys that
5	capture perception about quality of life and
6	municipal services in order to measure process over
7	time.
8	2. Is to incorporate resident
9	satisfaction metrics in each agency's MMR reporting,
10	and to design survey questions to validate and/or add
11	depth to current metrics.
12	3. Is to encourage agencies to respond
13	directly to survey results, develop action plans to
14	address resident concerns relevant to their missions
15	and be held accountable for lack of progress on
16	relevant measures, and
17	4. Is develop survey represent-surveys
18	that are representative of the city's demographic and
19	geographic diversity. Thank you for the opportunity
20	to speak.
21	CHAIRPERSON KALLOS: Thank you. Next.
22	[pause]
23	LINDSAY GRAHAM: Good afternoon Chairman
24	Kallos and members of the committee. Thank you for
25	the opportunity to testify today. My name is Lindsay
I	

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 98
2	Goldman, and I'm the Director of Healthy Aging at the
3	New York Academy of Medicine. Established in 1847,
4	the Academy addresses the health challenges facing
5	New York City and the world's rapidly growing u <del>U</del> rban
6	population. Since 2007, the Academy has served <del>s</del> as
7	the secretariat of for A <del>a</del> ge-F <del>_f</del> riendly NYC,
8	partnership with the City Council and the Mayor's
9	Office to maximize the social, physical and economic
10	engagement of older people to improve their health
11	and wellbeing and strengthen communities. We solicit
12	feed back from older New Yorkers across eight domains
13	of city life identified by World Health Organization
14	to determine where there are barriers to full
15	participation. In response, the Administration
16	convenes multiple city agencies to address aging
17	related challenges by enhancing existing activities
18	and planning processes. These convenings resulted in
19	the 59 initiatives for an Age-Friendly NYC in 2009,
20	and most recently the 2017 Age Friendly NYC new
21	commitments for a city for all ages published in
22	July. Some of the improvements made by Age-Friendly
23	NYC include a reduction in senior pedestrian
24	fatalities by 16%; increases walkability through the
25	addition of public seating; new programming for older

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 99
2	people at parks, educational and cultural
3	institutions and a better consumer experience at many
4	local businesses. The Academy applauds the Council-
5	applauds the Council's commitment to ensuring the
6	Mayor's Management Report is an accurate reflection
7	of the administrative-of the administration's
8	priorities, achievements and areas for improvement.
9	Age-Friendly NYC was included in the MMR in the
10	Agencies' Working Together section from 2013 through
11	2014. Though the current MMR has a section on
12	collaborating to deliver results, Age-Friendly NYC
13	has not been included. While some of the
14	collaborative initiatives as well as the individual
15	agency chapters do address older New Yorkers, there
16	are very few corresponding performance indicators
17	beyond units of service delivered by the Department
18	for the Aging. [coughs] DFTA services used by
19	approximately 17% of the city's eligible 1.4 million
20	people age 60 and older are certainly critical, but
21	are only one component of a high quality later life.
22	The fundamental goal of Age-Friendly NYC is to
23	promote age inclusive policies, environments and
24	amenities across all aspects of later life. The
25	Mayor's Management Report provides an opportunity to

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 100
2	track specific measurable outputs and outcomes not
3	currently being monitored through other forms of
4	accountability such as One NYC and the Department for
5	the Aging's Annual Report. New York City is
6	recognized as one of the founders and leaders of the
7	Age-Friendly movement, which now includes over 500
8	localities across the world most of which have been
9	directly or influenced-directly or indirectly
10	influenced by our efforts. The City has an
11	obligation to regularly assess and modify our
12	interventions to ensure optimal impact. The Academy
13	respectfully recommends that Age-Friendly NYC
14	performance measures be reinstated in the report.
15	The Academy would be pleased to leverage our
16	expertise and evaluation, applied research and aging
17	and health policy to help identify and operationalize
18	appropriate metrics for inclusion. Thank you.
19	
20	CHAIRPERSON KALLOS: Thank you. I'll
21	start with the Academy of Medicine. Do know if Age-
22	Friendly NYC has ever been included in the Mayor's
23	Management Report previously?
24	LINDSAY GRAHAM: Yes. It was included in
25	the 2013 Report and then it was included in the

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 101
2	Preliminary Report in February of 2014, and then it
3	disappeared.
4	
5	
6	CHAIRPERSON KALLOS: I-I'd be interested.
7	Would the Academy of Medicine be interested in
8	working with myself as well as the Chair for Aging,
9	Margaret Chin on advocating for it being included in
10	the PMMR for this coming year?
11	LINDSAY GRAHAM: That's why we're here.
12	<u>Yes.</u>
13	CHAIRPERSON KALLOS: Okay. So, we will
14	include it in our committee follow-up to the Mayor's
15	Office of Operations seeing as they have left us, and
16	we will also pass your testimony-to email your
17	testimony with policy@benkallos.com or-or pass it
18	along. What would you like to see included in the
19	Age-Friendly NYC section? Would you like them to
20	just reiterate what was there in 2013 or would-?
21	LINDSAY GRAHAM: [interposing] No.
22	CHAIRPERSON KALLOS:you have changes?
23	LINDSAY GRAHAM: No, we have changes
24	because some of the indicators that were included in
25	the earlier MMR were a reflection of the 2009 Age-

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 102
2	Friendly commitments, which we were thrilled to have
3	renewed in 2017, the new commitments. There are
4	about 80 of them. So, it will be a process of
5	determining what the most appropriate metrics will
6	be, but we want to ensure that the metrics are
7	consistent with the new initiatives, some of which
8	are different because it's a different time period,
9	and so the initiative has certainly evolved to meet
10	the changing needs of the population.
11	CHAIRPERSON KALLOS: Great. Thank you.
12	LINDSAY GRAHAM: Thank you.
13	CHAIRPERSON KALLOS: Over to the Citizens
14	Budget Commission. I-I believe that our asking
15	questions about the quality of the streets was surely
16	by accident, and by virtue of one of my colleagues
17	complimenting them on how good the streets were.
18	While both my lived experience, that of my
19	constituents as well as your survey found it
20	different. So, I guess the first question: What
21	type of transparency would you want to see from the
22	Mayor's Management Report around the core methodology
23	for you to have better confidence in the results or
24	at least be able to explain the huge diversions
25	between your survey results and their core results?
1	

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 103
2	MARIANNA ALEXANDER: We are going to the
3	core of facility and customer satisfaction measures.
4	I think it's a little bit unclear the process through
5	which they do these surveys, the number of surveys,
6	the kinds of questions. Also, what-what are the
7	standards for clean or not clean or, and a good
8	customer service experience versus they're not good
9	experience? It could be better defined.
10	CHAIRPERSON KALLOS: So, in academia, I
11	know that when-when information is quite-so-so when
12	Citizens Budget Commission published your report with
13	the survey results, I believe you included a copy of
14	your survey. Is that correct?
15	MARIANNA ALEXANDER: Yes we did.
16	CHAIRPERSON KALLOS: And-and just for the
17	Academy of Medicine when a medical publication
18	publishes the result of a survey, I believe the
19	surveys are also included.
20	MARIANNA ALEXANDER: That's correct.
21	CHAIRPERSON KALLOS: So, it seems like
22	the core survey information, the-the surveys
23	themselves for each agency should be included, and
24	what is the current-when Citizens Budget Commission
25	when you released your survey results what type of

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1	COMMITTEE ON GOVERNMENTAL OPERATIONS 104
2	information-you released information by zip code, is
3	that correct or you-you-you have the findings by
4	race, gender, ethnicity and zip code?
5	MARIANNA ALEXANDER: By community board
6	or community district.
7	CHAIRPERSON KALLOS: Community District.
8	In current medical surveys, how is the information
9	broken down based on current academic standards.
10	LINDSAY GRAHAM: So, I am definitely not
11	an expert on medical studies. I'm not a doctor, but
12	I will say that when the Academy looks at data, we
13	are increasingly using the neighborhood tabulation
14	areas because they're a smaller unit of geography
15	than the community boards. So, while the city is
16	organized by community boards, and a lot of people
17	identify as being part of a particular community
18	board and it's a convenient unit of analysis,
19	neighborhood tabulation areas are a little bit
20	smaller. So you can see the nuances between a
21	certain part of one community board and a part of,
22	you know, the same community board, but where there
23	may be different populations residing.
24	CHAIRPERSON KALLOS: I know that there is
25	a report because of a unit that breaks down some of

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 105
2	the-some of the budget information and some of the
3	performance information based on community district.
4	So, I believe we might want to tie that into the MMR
5	a little bit more clearly, as well as including the
6	surveys and also including the results of as much as
7	possible, and then actually asking them to describe
8	the methodology on how they collect it and whether it
9	was as-as you did in your Citizens Budget Commission
10	Report. You actually said we-we-we mailed a letter
11	to 75,000 randomly sampled households versus we paid
12	somebody to walk around once a month and take survey
13	of the street conditions and so on and so forth.
14	[pause] I think one of the items that you've brought
15	in terms of your third recommendation I think is
16	something that we're hoping to do more moving forward
17	with is based on feedback from the two chairs of
18	similar committees, try to make sure that the Mayor's
19	Management Report actually gets specific attention
20	with the committee by committee response to that.
21	The committee is act- Sorry. So that agencies
22	actually have to respond, and that we'll also
23	consider whether or not we can encourage the [door
24	bangs] committee-committee chairs and counsels to do
25	follow-ups this year to the various agencies asking

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 106
2	them to respond to concerns that may be brought to
3	their attention in the reports as we're negotiation
4	several pieces of legislation. [pause] How would
5	you alter some of the-the MMR with regards to
6	demographics and geography?
7	MARIANNA ALEXANDER: Well, I think
8	currently the MMR doesn't do much to report
9	differences based on-on geography-, and I think that
10	that is a really important aspect to all of this. I
11	think that the survey, and one of the more
12	interesting things coming out of the survey was the
13	discrepancy between different community districts,
14	and particularly for an administration that has
15	rightly prioritized equitable distribution of city
16	services. I think that that makes a lot of sense.
17	CHAIRPERSON KALLOS: And so we-we had
18	willingness from the Acting Director of the Mayor's
19	Office of Operations to work with Citizens Budget
20	Commission. Will you send them a copy of your
21	report? Will you send them a copy of the underlying
22	data and breakdown so that they can try to see why
23	your survey is finding drastically different results
24	than their core ratings?
25	

1	COMMITTEE ON GOVERNMENTAL OPERATIONS 107
2	MARIANNA ALEXANDER: Yes, I certainly
3	will.
4	CHAIRPERSON KALLOS: Great, and do you
5	believe that if we had performance budgeting as has
6	been intended by the New York City Charter, where we
7	actually tied cleaner streets or affordable housing
8	or Pre-K seats or any of the Mayor's goals to how
9	much money we're spending on them that the rating for
10	how we are spending tax dollars might be higher?
11	MARIANNA ALEXANDER: I mean I think there
12	certainly is progress towards that goal being made,
13	but I-you rightly focused on kind of the datedness of
14	how spending is currently reported, and that is an
15	OMB, you know, report to-to address that. So, I
16	think more could be done.
17	CHAIRPERSON KALLOS: Perfect. I want to
18	thank the Citizens Budget Commission for your ongoing
19	advocacy around customer service and making sure that
20	the city is actually governing based on people's
21	lived experience as well as spending, and making sure
22	we're being responsible with tax dollars. I want to
23	welcome the New York Academy of Medicine to the
24	Governmental Operations Committee. I look forward to
25	working with you to restoring the Age-Friendly NYC to

1COMMITTEE ON GOVERNMENTAL OPERATIONS1082the Mayor's Management Report along with our Chair of3Aging. If anyone has additional testimony, please4feel free to send it by midnight on October 18, 20175to policy@benkallos and I hereby adjoin-adjourn this6committee hearing. [gavel]7MARIANNA ALEXANDER:8		
Aging. If anyone has additional testimony, please         feel free to send it by midnight on October 18, 2017         to policy@benkallos and I hereby adjoin-adjourn this         committee hearing. [gavel]         martanna alexander;         martanna alexander; <td>1</td> <td>COMMITTEE ON GOVERNMENTAL OPERATIONS 108</td>	1	COMMITTEE ON GOVERNMENTAL OPERATIONS 108
4       feel free to send it by midnight on October 18, 2017         5       to policy@benkallos and I hereby adjoin-adjourn this         6       committee hearing. [gavel]         7       MARIANNA ALEXANDER:         8	2	the Mayor's Management Report along with our Chair of
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 24, 2017<INSERT TRANSCRIPTION