Testimony of Michael Gilsenan Assistant Commissioner, Bureau of Environmental Compliance New York City Department of Environmental Protection before the

New York City Council Committee on Public Housing jointly with the Committee on Environmental Protection concerning

Intro. 978-A – In relation to requiring licensure for mold abatement, assessment and remediation work and setting minimum standards for such work

Miccio Community Center, Brooklyn

May 2, 2017

Good morning, Chairman Torres, Chairman Constantinides, and members of the Committees on Public Housing and Environmental Protection. I am Michael Gilsenan, Assistant Commissioner of the Bureau of Environmental Compliance at the New York City Department of Environmental Protection (DEP). Thank you for the opportunity to testify on Introduction 978-A.

As you know, DEP's mission is to protect public health and the environment by supplying clean drinking water, collecting and treating wastewater, and reducing air, noise, and hazardous materials pollution. Intro. 978-A proposes to establish a licensing program within DEP for mold abatement, assessment and remediation work. While DEP has extensive experience with air and noise pollution as well as asbestos, we have no experience with regulation or enforcement with regard to mold, nor is mold included in our Charter mandates.

It might be assumed that DEP is the correct agency to implement such a licensing program because we oversee asbestos abatement in the City and license asbestos handlers, asbestos handler supervisors and certify asbestos investigators, who are private contractors. However, there are significant distinctions between asbestos and mold that militate against the idea of establishing an analogous program for the licensing of individuals who will perform mold assessment, abatement and removal services. Moreover, as mentioned, regulation of mold is not included in DEP's Charter-mandated powers and duties.

Thank you again for the opportunity to testify today. I would be happy to address any of your questions.

Congress of the United States

Washington, DC 20515

THE COM

March 15, 2017

Honorable Dr. Ben Carson Secretary United States Department of Housing and Urban Development 451 7th Street S.W. Washington, D.C. 20410

Honorable Mick Mulvaney Director United States Office of Management of Budget 725 17th Street, N.W. Washington, D.C. 20503

Dear Secretary Carson and Director Mulvaney:

We write to you on a matter of pressing concern for the New York City Housing Authority ("NYCHA") and New York City in general. NYCHA is the largest public housing authority in the nation and plays a pivotal role in New York City's affordable housing plan. NYCHA provides safe and affordable housing to more than 400,000 working individuals and families in 328 public housing developments across the City's five boroughs.

President Donald Trump's proposed budget cuts to the Department of Housing and Urban Development ("HUD") which have been widely reported and not yet refuted by the administration, threaten the very future of the housing authority and the quality and availability of housing for more than 400,000 New Yorkers that call it home.

Given the inveterate and increasing difficulty of finding an affordable place to live in a crowded, growing and vibrant place like New York City, where our future economic growth is directly connected to our ability to adequately provide affordable housing for our working families and seniors, now is not a time to disinvest further and risk losing valuable affordable housing in New York City and across the country. Due to years of underinvestment, recent estimates indicate that NYCHA has a \$17 billion backlog in needed major capital improvements and repairs. As a result, far too many residents residing in approximately 178,000 NYCHA apartments are struggling with increasingly sub-standard living conditions.

Excessive moisture in NYCHA buildings due to leaky roofs, crumbling bricks, and old piping has led to a severe mold problem in NYCHA units. This is particularly problematic for residents with asthma, as these conditions may aggravate symptoms, which has been found at a higher rate among public housing residents than other populations of the city. In fact, one study found that asthma prevalence among low-income children is nearly two times higher than rates among other children across New York City.

Preliminary budget documents reveal the White House is considering more than \$6 billion in cuts to HUD, and, while we understand that President Trump's official budget request will not be available until later this week, we believe that the President's proposed increase to defense spending—a reportedly historic \$54 billion increase—should not come at the expense HUD's public and other affordable housing programs.

Further review of these preliminary budget documents indicates an approximately 13% reduction in HUD's public housing operating fund and an 66% reduction in HUD's public housing capital fund. HUD's public housing operating fund is expected to be reduced to \$3.9 billion from the FY 2016 enacted level of \$4.5 billion and HUD's public housing capital fund is expected to decrease to \$600 million from the FY 2016 enacted level of \$1.8 billion.

As applied to NYCHA, a 13% cut to the public housing operating fund would result in fewer maintenance staff, longer response times for completing apartment repairs, and acceleration of deterioration of units. Reducing public housing capital funding by 66% would prevent NYCHA from keeping current on basic building repairs, much less moving forward on the authority's five-year capital plan. Cuts to HUD would also exacerbate NYCHA's \$17 billion capital needs backlog and intensify the public health crisis facing its residents.

We urge you not to cut funding to our nation's public and affordable housing programs, which are already being squeezed by sequestration budget caps. NYCHA receives approximately 70 percent of its operating funding and almost all of its capital repair funding from HUD and the impact of these cuts to the working individuals and families in NYCHA units could be dire. HUD's programs are vital to the future stability and sustainability of NYCHA and other public housing authorities around the country. Instead, we urge you to propose targeted increases to HUD's public housing programs in order to improve the lives and living conditions for NYCHA, and all public housing authority, residents.

As a former real estate developer, in New York City, President Trump should understand the fundamental role NYCHA plays in our city and how a targeted investment strategy to HUD's public housing programs could not only improve the lives and living conditions for NYCHA residents, but could also be an engine for job creation and urban revitalization—two of his stated priorities.

Thank you in advance for your attention to this matter.

Sincerely Yours,

Nydia M. Velazquez Member of Congress

Kirsten Gillibrand United States Senator

Carolyn Maleney Member of Congress Charles Schumer

United States Senator

Gregory Meeks

. Member of Congress

José E. Serrano Member of Congress Eliot Engel
Member of Congress

Adriano Espaillat Member of Congress

Jeseph Orowley

Member of Congress

Hakeem Jeffries
Member of Congress

Yvette Clarke Member of Congress

Verrold Nadler

Member of Congress

Grade Meng

Member of Congress

News from Congresswoman NYDIA M. VELÁZQUEZ



Representing New York's 7th Congressional District • Brooklyn, Manhattan & Queens Ranking Member, House Small Business Committee

For Immediate Release February 8, 2017

CONTACT: Alex Haurek 202-225-2361

Velázquez Advances Housing, Insurance Measures

Amendments Would Protect Section 8 Tenants, Address Public Housing Capital Repairs, Improve Flood Insurance

Washington, DC – The House Financial Services Committee has approved three amendments authored by Rep. Nydia M. Velázquez (D-NY). The provisions were adopted as part of the Committee's Authorization and Oversight Plan and would help address pressing issues facing New Yorkers.

"Housing issues are critically important to all New Yorkers and the amendments I authored and my colleagues approved will make important strides for both renters and homeowners living throughout the five boroughs," Velázquez said.

One amendment would ensure that the Financial Services Committee conducts vigorous oversight of landlords participating in the Section 8 program, to ensure they follow rules set out by the Department of Housing and Urban Development (HUD) and to prevent abuse of tenants.

"We've heard numerous stories of unscrupulous landlords allowing units to fall into disrepair to force families out, jack up rents and make more money," Velázquez noted. "This amendment would ensure HUD and the Committee proactively prevent egregious acts like these."

A second amendment requires that the Committee look into targeted funding for capital repairs and upgrades in public housing facilities like the New York City Housing Authority. Velázquez noted that inadequate investment in public housing infrastructure has resulted in serious health problems for residents. For example, one study found that asthma prevalence amongst children living in NYCHA housing is nearly two times higher than rates amongst children living in other types of housing in the City, due to the presence of mold.

"These are fixable problems that can be solved by repairing leaky windows, replacing roofs and make other upgrades," Velázquez noted. "This amendment will ensure the Committee takes these issues seriously and prioritizes these investments."

Velázquez's third amendment seeks to tackle problems in the nation's Flood Insurance Program. After Superstorm Sandy, there were multiple incidents of fraud reported and several studies found the Program lacks internal controls and oversight.

"The Flood Insurance Program needs to function efficiently and transparently in order to ensure help is going to those harmed by catastrophes like Sandy," Velázquez said. "My amendment would ensure the Committee takes steps to implement needed reforms."

The Committee approved a total of eight amendments – three of them Velázquez's - during its consideration of its Oversight plan. The Congresswoman's amendments were approved by voice vote. Velázquez is the third most senior Democrat on the Financial Services Committee and the only New York City Member of Congress to serve on the Housing Subcommittee.

Congress of the United States

Washington, DC 20515

April 4, 2017

The Honorable Mario Diaz-Balart Chairman Subcommittee on Transportation, Housing and Urban Development, and Related Agencies Committee on Appropriations United States Congress 440 Cannon House Office Building Washington, DC 20515 The Honorable David Price
Ranking Member
Subcommittee on Transportation,
Housing and Urban Development,
and Related Agencies
Committee on Appropriations
United States Congress
2108 Rayburn House Office Building
Washington, DC 20515

Dear Chair Diaz-Balart and Ranking Member Price:

As the Subcommittee on Transportation, Housing, and Urban Development, and Related Agencies (T-HUD) begins its important work on Fiscal Year (FY) 2018 funding, we urge you to restore funding for the Public Housing Capital and Operating Funds. We cannot wait any longer to preserve the nation's most at-risk public housing and improve the health and safety of tens of thousands residents. Federal funding created public housing and is critical to maintaining it in decent and safe condition for our nation's most vulnerable families with children, elderly, and people with disabilities. This investment requires a robust FY 2018 Transportation, Housing and Urban Development, and Related Agencies (T-HUD) 302(b) subcommittee allocation and we urge the Appropriations Committee to increase the allocation.

We urge you to halt the deterioration of public housing infrastructure by providing at least \$5 billion to the Public Housing Capital Fund. At least \$600 million of the increased funding should be strategically targeted to capital repairs related to mold, deteriorating lead-based paint, and other hazards that would improve the health of public housing residents. For example, the root cause of mold infestations in public housing includes leaky roofs, crumbling exterior bricks, and old piping. Addressing these issues could improve the health and quality of life for tens of thousands of children, elderly, and disabled residents. Additionally, collaboration between HUD and the Department of Health and Human Services would allow agencies to measure the health impacts and federal cost savings from such a capital investment.

We also urge you to fund the Public Housing Operating Fund at 100 percent proration in order to address the estimated annual operating costs. Funding public housing agencies at 100 percent of the funding needed according to formula would allow PHAs to respond more quickly and efficiently to health and safety-related maintenance issues.

Without these investments, to fill critical funding gaps, public housing authorities across the country are at risk of losing valuable housing units at a faster rate than our current annual loss of 10,000 units per year, and add exponentially to the 200,000 units that have been lost since 2010.

After years of underfunding public housing we are at a cross-road; we can invest and preserve our nation's valuable public housing or we can choose to lose public housing units due to underfunding, decay, and neglect. We urge you to increase funding to preserve public housing.

Sincerely,

Nydia M. Velázquez Member of Congress

Joseph Crowley

Member of Congress

Alma S. Adams Member of Congress

Carolyn B Maloney Member of Congress

Eliot L. Engel Member of Congress

Dannyck, Davis

Member of Congress

Peter A. DeFazio
Member of Congress

Maxine Waters
Member of Congress

Gregory W. Meeks Member of Congress

Yvette D. Glarke Member of Congress

Ed. G. Perlmutter Member of Congress

Keith Ellison Member of Congress

Eleanor Holmes Norton Member of Congress

Member of Congress

Adriano Espaillat Member of Congress

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Jerrold L. Nadler	Member of Congress
Member of Congress	iviented of congress
Carl Show House	Manette Ding Banagán Nanette Diaz Barragan
Carol Shea-Porter	
Member of Congress	Member of Congress
Ro Kh	VoM
Ro Khanna	Vicente Gonzalez
Member of Congress	Member of Congress
Bonnie Watson Coleman Member of Congress	J.K. Butterfield Jr. Member of Congress
Bill Foster Member of Congress	Stacey L. Plaskett Member of Congress
Nosa L. DeLauro Member of Congress	Andre D. Carson Member of Congress
Hakeem S Jeffries Member of Congress	Frederica S. Wilson Member of Congress
Mark DeSaulnier	

Cc:

Member of Congress

Senator Thad Cochran, Chair, Appropriations Committee, United States Senate Senator Patrick Leahy, Vice-Chair, Appropriations Committee, United States Senate Representative Rodney Frelinghuysen, Chair, Appropriations Committee, United States House of Representatives Representative Nita Lowey, Ranking Member, Appropriations Committee, United States House

Representative Nita Lowey, Ranking Member, Appropriations Committee, United States House of Representatives

Testimony Sean Brennan, Training Director of the Mason Tenders' Training Fund

Committees Environmental Protection and Public Housing

Topic Intro 978A

Date Tuesday, May 2, 2017

Good morning Mr. Chairman and distinguished members of the committee. My name is Sean Brennan, and I am the Training Director of the Mason Tenders' Training Fund, the training provider for both Asbestos, Lead and Hazardous Waste Laborers' Local 78, and Construction and Building Laborers' Local 79. In addition, I also serve as the chairman of the Health and Safety Committee of the Building and Construction Trades Council of New York.

When the provisions of New York state labor law article 32 were in enacted on January 1, 2016, the environmental remediation industry reacted swiftly to comply with its requirements. Our Training Fund alone trained over 1000 members of Local 78, the city's Union environmental workers, who became licensed by the State to perform mold abatement operations to a standard commensurate with the professional methods and procedures in which they were trained. In the end, however, that training and those licenses were essentially all for naught.

The NY State law, you see, has no regulatory teeth.

While I come before you today in wholehearted support of effective legislation that professionalizes the mold remediation industry in the city for the protection of both the workers who abate this material, and also the public in general, I am more importantly here to express in the strongest possible terms that this bill, as written, like the NY State bill before it, is in need of stronger language to have a larger impact on the mold growth issue in the City of New York. In fact, it encourages those presumably intended to be regulated by it to intentionally disregard it by quite easily circumventing it.

Let me explain. In the great majority of cases, mold is discovered incidentally. People notice spots on a wall or ceiling, or notice a musty odor in a room. It is the rare occasion when mold is so overwhelmingly noticeable that one's immediate reaction is to call a professional. In most cases, the owner or a building maintenance worker will address the issue. And while I agree with the limited permissions given to building owners in the bill, I truly believe that all building maintenance workers should be properly trained and licensed to perform this work.

In my estimation, the greatest flaw in the bill lies in the definition of the term "project". In the bill, the definition of the term "project" specifically excludes "routine cleaning, construction, maintenance, repair or demolition of buildings, structures or fixtures undertaken for purposes other than mold remediation or mold abatement." In other words, the very activities most likely to cause incidental discovery of mold, are not subjected to the regulation.

There are no reporting requirements for work that is not a "project". As a result property owners could basically decide for themselves whether the law applies to them. Since property owners already tend to minimize the extent of mold problems within its units and/or development, these excluded operations will continue to take place, disturbing mold and releasing its spores to be inhaled by unprotected workers and building occupants alike. Those most susceptible to becoming ill from exposure to mold, the elderly, the very young, and those with compromised immune systems could easily and unnecessarily be exposed. Think about it, if routine maintenance or even a renovation project were to take place in a NYCHA building, it would not be subject to this regulation. If mold were present and disturbed, the likelihood that mold spores would be pulled into the ventilation system is great. Residents throughout the facility, including newborn babies, toddlers, the elderly and those with weakened immune systems would all be at risk. To go a step further, if a custodian in a kindergarten or daycare center was to disturb or unprofessionally remove mold, young children with still developing immune systems could become sick.

Additionally, Mr. Chairman, unlike with asbestos, even if the term "project" as defined in the bill were to include the activities currently being excluded, there is no provision to require, for example, an inspection prior to commencing the work. Therefore, no trigger mechanism exists to determine when the size of a mold colony has met any predetermined threshold (in this case four square feet) which would require it to be considered a "project". I recommend mandatory assessments be made as soon as an owner is made aware of the existence of mold either by a person living or occupying the space, or an agent of the owner observes mold or conditions to indicate the existence of mold. In addition, I recommend a mold inspection be required prior to issuance of permits for demolition and other construction related activities.

The reality that two years after the enactment of Article 32 in the NY State Labor law, the need to assess, remediate and abate the underlying source of moisture by licensed professionals still requires enforceable guidelines in the City of New York. Without addressing this need, mold growth will continue to affect thousands of people who live and work in the City of New York, especially low-income families living in the five boroughs. We fear that without proper enforceable guidelines for mold assessment, mold remediation, and mold abatement work, NYC may actually have fallen further behind since the passage of Article 32 in the NYS Labor Law.

In closing, I strongly urge this committee to take the necessary measures to strengthen this bill so that all people working, visiting or living in this city are protected from this dangerous health hazard.

Testimony Edison Severino, LiUNA Local 78 – Asbestos, Lead & Hazardous Waste

Removal

Committees Environmental Protection and Public Housing

Topic

Intro 978A

Date

Tuesday, May 2, 2017

My name is Edison Severino, I am the Business Manager of Liuna Local 78, the Asbestos, Lead & Hazardous Waste Removal local, representing a vast majority of environmental workers in the City of New York.

The regulations around the safe removal of toxic and hazardous materials protect not only the community but also protects workers' both union and non-union.

When the Twin Towers fell on 9/11, more than 2000 of our members - and countless others, worked tirelessly to put the city back on its feet. We trusted the government's assertion that the air was safe. And although while working inside the buildings around Ground Zero our members wore the necessary protective equipment; outside the work areas or traveling to or from work, during breaks or at lunch, our members were exposed to a toxic cocktail of contaminants that are now wreaking havoc among those men and women. Government told them the air was fine. Now these workers represent the vast majority of the workers participating in the Mount Sinai Health Monitoring program. Why is this relevant you may ask? While we know the pivotal role government plays in the protection & well-being of our communities, we assert its not only its duty but its obligation to protect them at work as well.

Government failed its' workers during the disaster and aftermath of 9/11. We ask that you not to fail them again.

When NY State passed legislation regulating mold, they acknowledged the various health risks of living in mold contaminated homes, the risk faced by workers while removing mold, and the need to train these workers to protect them and the community. However, special interest groups headed by the real estate tycoons in the city, took a hatchet to the bill, stripping it of its ability to do what it was intended to do; which was to provide enforceable guidelines for mold assessment, remediation, and abatement.

I am here to tell you today that workers and the community expect you to do the right thing this time around. In one of the most progressive cities in the country and the richest city in the world, sacrificing worker and community health & safety to put more money in the pockets of billionaires should never happen, not here, not in NYC; not after Sandy; not after the NYC Housing Authority has been taken to court and forced to settle by a judge to clean its mold-infested buildings.

Of course, not in NYC, which claims to have one of the most liberal mayors in the entire nation, where its City Council members, your colleagues and yourselves, represent the diversity of race & ethnicity, and understand the issues facing working families; we know that you will do better.

When you are faced with the budgetary dilemma of what to prioritize, you will always choose the health and safety of children, the elderly and workers; we know you will do better and we expect you to do better.

Lastly while this bill is not about NYCHA and its' hiring practice, and instead about the safety of those doing the work in their facilities, I'd implore you to put attention to capital improvement in NYCHA. There is a requirement that workers that are NYCHA residents be employed in those projects, which was vehemently enforced by NYCHA, at one point they were even holding payments of contractors that did not comply with Section 3 requirements.

At Local 78, we made changes in our training protocol to allow non-members of the union – all Section 3 workers, to have access to our training fund, and take the 40-hour asbestos training free of charge – which then allowed them to be sent to union jobs & provide them membership into the union. However, about a year ago, the contractor request for Section 3 workers came to a screeching halt. NYCHA simply decided to drop the enforcement on the Section 3 requirement.

I would like to ask you to demand of NYCHA the enforcement of Section 3, so we can continue to provide career opportunities to NYCHA residents. The jobs generated from the passage of this legislation should stay in our communities and we are prepared to work together with community groups and all stakeholders to afford the necessary training and protections to those workers.



Testimony Patrick Purcell, GNY LECET

Committees **Environmental Protection and Public Housing**

Topic Intro 978A

Date Tuesday, May 2, 2017

Good afternoon, my name is Patrick Purcell and I am the Executive Director of the Greater New York Laborers-Employers Cooperation and Education Trust (GNY LECET). Thank you, Council Members Torres and Constantinides, for the opportunity to testify today on behalf of our 15,000 members of the Mason Tenders District Council and 1,500 signatory contractors on Intro 978A and the importance of setting licensing and removal standards for mold.

Similar to the public health crisis New York City saw before asbestos abatement standards were established, the public is being put increasingly at risk by high rates of indoor mold throughout our city. Research from the Institute of Medicine and the Center for Disease Control found evidence linking indoor mold exposure to upper respiratory tract issues, coughing, wheezing, and asthmatic symptoms among individuals at home, schools, hospitals, and public facilities; with seniors, children, and the immune compromised being especially susceptible to the health effects associated with mold exposure. This issue is further exacerbated by the all too common, but incorrect, quick fixes of scraping, bleaching, or painting over mold which puts the workers performing this work also increasingly at risk.

As New York City continues to make every effort to ensure New Yorkers are living in a toxic free city, Intro 978A will compliment these efforts by setting stringent licensing standards that mandate abatement, assessment and remediation procedures, requires the use of personal protective equipment for all workers, and institutes a public notification process for said mold abatement, assessment and remediation work. Altogether, these standards will make sure this hazardous micro-organism is properly handled to ensure New Yorkers aren't continually put at risk when unscrupulous contractors improperly remove mold.

With similar legislation already in effect at the state level, Intro 978A will also ensure at risk communities, like the Red Hook Houses and other Superstorm Sandy effected areas, with severe mold infestations aren't exempted from mold removal standards. Without properly assessing, abating and remediating these structures, damage from this hazardous micro-organism will become increasingly dangerous for the individuals and structures alike.







Intro 978A's common sense licensing standards will protect New Yorkers from this dangerous micro-organism and continue the City's work on protecting your constituents from hazardous and toxic substances. Thank you again for the opportunity to testify today, on behalf of our 15,000 members and 1,500 signatory contractors, GNY LECET urges the City Council to pass and enact Intro 978A.



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May 2, 2017

Testimony of Daniel Carpenter-Gold On behalf of New York Lawyers for the Public Interest Before a joint hearing of the New York City Council's Committees on Public Housing and Environmental Protection

My name is Daniel Carpenter-Gold, and I am the Healthy Housing Legal Fellow for New York Lawyers for the Public Interest (NYLPI). On behalf of NYLPI, I would like to thank Councilmember Ritchie Torres, Chair of the Committee on Public Housing, and Councilmember Costa Constantinides, Chair of the Committee on Environmental Protection, for conducting this hearing. We also applaud the decision to hold this hearing in Red Hook, enabling the participation of some of those hardest hit by New York City's mold problem.

NYLPI is a non-profit organization that advocates for civil rights using a community-lawyering model, focused on systemic issues and emphasizing the active role of communities in addressing them. NYLPI's Healthy Housing initiative brings together its expertise in its three program areas—Health, Environmental, and Disability Justice—to help New Yorkers protect their rights to safe homes, free of conditions which could harm them. We place particular emphasis on asthma because of its prevalence, disparity of impact, and close relation to housing conditions.

It is especially important to understand the extent to which the asthma epidemic in New York City is a matter of race and economic class. Black and Hispanic children in this city are diagnosed with asthma at a rate more than three times that of White children.¹ Children in the poorest neighborhoods of the City are three times as likely as those who live in the wealthiest neighborhoods to visit the emergency room for asthma-related issues.² A similar divide can be seen in the rates at which residents of predominantly White and predominantly non-White ZIP codes are sent to the ER or hospitalized as a result of an asthma attack.³

One key factor in New Yorkers' health outcomes is the condition of the environment in which they spend the bulk of their time: their home. For a number of reasons, New York City

¹ NEW YORK CITY DEPT. OF HEALTH & MENTAL HYGIENE, *Preventing and Treating Childhood Asthma in NYC*, NYC VITAL SIGNS, Vol. 11, No. 4 at 1 (2012) (in 2009, 5% of White children ages 12 or younger in New York City had ever been diagnosed with asthma, compared to 17% of Black and 18% of Hispanic children), *available at* http://www1.nyc.gov/assets/doh/downloads/pdf/survey/survey-2012childasthma.pdf.

³ For example, Brooklyn ZIP codes which are more than 50% non-White have an average asthma-related hospitalization rate of about 44 per 10,000 residents, compared to an rate of 15 per 10,000 for those that are majority-White. The asthma-related emergency-department visitation rates for the same neighborhoods are 231 per 10,000 for majority-non-White ZIP codes and only 59 per 10,000 for majority-White ZIP codes. Calculations performed by NYLPI using data from New York State Department of Health's SPARCS database (data from 2012–2014) and the 2014 American Community Survey.

residential buildings face extensive mold infestations, which can cause breathing difficulty and asthma attacks. ⁴ As a result, many people with severe asthma live every day in an environment that is unhealthful and could even prove deadly. Mold and dampness may also be a cause of asthma development,⁵ meaning that children who grow up in poor housing conditions could be at risk of a lifetime of illness.

Mold conditions, like asthma incidence and impact, are much worse in high-poverty than low-poverty neighborhoods,⁶ and are particularly egregious in New York City's public housing. Mold in NYCHA developments is both prevalent and persistent, but NYCHA's typical approach to remediation is to give it no more attention than a quick wipe and, on occasion, a new coat of paint. The inadequacy of this response is well demonstrated in the Red Hook Initiative's recent report, *The Impact of Mold on Red Hook NYCHA Tenants: A Health Crisis in Public Housing*, which I commend to the Committees' attention. We at NYLPI have also seen, through the eyes of our clients, the extreme difficulty which NYCHA tenants face in receiving even basic maintenance services. Time and again, I have heard the same story from people living in NYCHA developments: You can file a ticket, you can get an inspection, you can even get a court order to remediate, but nothing will make NYCHA do more than wipe and paint.

The mold problem at the center of this hearing, therefore, is a health issue of primary importance to New York City tenants, and particularly residents of NYCHA developments. Mold is not just an aesthetic problem: It has a substantial impact on the ability of residents to manage their asthma, and possibly also on whether a person contracts asthma in the first place. The severity of the problem calls for a strong response that protects tenants from mold conditions and takes aim at the extreme disparity in asthma rates now seen in our city.

Unfortunately, although Introduction 978A is for the most part helpful, it is not the sort of aggressive action for which the current asthma epidemic calls. This bill ensures that, where mold remediation is performed, the work will conform to a minimum standard of quality. But it does not actually require mold remediation, nor does it guarantee that a remediation project will be successful in permanently eliminating a mold condition. Thus, while Intro 978A may effectively address untrained or unscrupulous contractors, the more fundamental problem—that landlords, and especially NYCHA, refuse to do the work in the first place—will remain. Furthermore, because the bill will improve the quality of work only in cases where landlords are already addressing mold, it will not narrow the racial or economic gap in health outcomes.

All the same, NYLPI believes that, with improvements, the bill could serve as a useful foundation for future action on the mold problem. In partnership with Turning the Tide—a collaboration between the Red Hook Initiative, Fifth Avenue Committee, FUREE, and the Southwest Bronx Industrial Development Corporation—NYLPI has prepared a set of recommended amendments to Intro 978A. These recommendations, prepared with extensive

 $^{^4}$ The Nat'l Acad. of Sciences, *Executive Summary*, *in* Damp Indoor Spaces and Health 1, 10–11 (2004), *available at* https://www.nap.edu/nap-cgi/report.cgi?record_id=11011&type=pdfxsum.

⁶ NEW YORK CITY DEPT. OF HEALTH & MENTAL HYGIENE, *Adults Reporting Mold in the Home* (2012), http://a816-dohbesp.nyc.gov/IndicatorPublic/VisualizationData.aspx?id=2101,719b87,36,Disparities,Percent,years=2012,dataLink=Neighborhood%20Poverty.

⁷ Available at http://rhicenter.org/wp-content/uploads/2016/10/ImpactofMold RHI -FINALREPORT 10.27.16.pdf.

input from the residents of Red Hook Houses, would strengthen important elements of the bill while eliminating problem areas. A short summary follows; I refer you to the written testimony of the Red Hook Initiative for the full report.

- Conflict with the Baez settlement: The most alarming change which Intro 978A appears o make is to require a 14-day delay between submittal of the pre-remediation assessment and the start of remediation. This would create unavoidable conflict with the terms of the consent decree in Baez v. NYCHA, 13-cv-8916 (S.D.N.Y. Dec. 20, 2013), which requires NYCHA to maintain an average service time of 7 days for simple, and 15 days for complex, mold projects. We recommend eliminating this language.
- Transparency: It is currently difficult to obtain information on the mold problem in New York City, particularly with regard to three areas: mold prevalence, landlord responses, and the extent of NYCHA's compliance with relevant local-hire and -contract requirements in undertaking remediation work. Intro 978A's requirement that the Department of Environmental Protection publish pre-remediation assessments online would help remedy this problem; we recommend extending this requirement to post-remediation assessments, including local-hire reporting, and establishing a mandatory timeline for publication.
- Landlord assessments: The bill as written would allow landlords to conduct the assessment work on a project using their own employees, so long as a third party performs the remediation. We note that NYCHA has already proposed creating its own "Mold Busters" unit, which would apparently conduct both remediation and assessment. Because the work-standards aspect of the bill relies almost entirely on an impartial assessment of the needed scope of work and the sufficiency of the remediation, we recommend barring landlords from undertaking this part of the process.
- Comprehensive assessment: The language of Intro 978A would, in places, commit a substantial amount of discretion to the assessor. We recommend cabining this discretion by eliminating the exception for "routine cleaning" in the definitions section, along with standards such as "to the extent feasible" and "where practicable," and requiring additional steps in the pre-remediation assessment to ensure that underlying defects that cause mold recurrence are detected.
- Communication with residents: Poor communication between landlords and residents is a perennial problem that creates inefficiencies in remediation work. In the public-housing context, NYCHA management and residents each indicate that the other misses scheduled work times; NYCHA has even threatened to break into homes if residents are not present. Along the same lines, because of a cookie-cutter approach to education on mold issues, residents may be unaware of steps they could take themselves to prevent mold growth. We recommend establishing scheduled work periods as part of the work plan, and providing customized education on resident mold-prevention practices.
- *Mandatory assessments:* Finally, we recommend that Intro 978A include a provision for mandatory assessment if a mold problem is brought to the attention of the landlord. This proactive measure would help ensure that the protections provided by the bill do not vanish simply because a landlord chooses to ignore a mold problem in its building.

I thank you very much for your attention to this important issue.

TESTIMONY OF GUILLE MEJIA, MPH CHES

DIRECTOR, SAFETY & HEALTH DEPARTMENT, DISTRICT COUNCIL 37, AFSCME

IN SUPPORT OF

PROPOSED INT. NO. 978-A

The New York City Council

Committees on Environmental Protection & Public Housing

May 2, 2017

My name is Guille Mejia, and I am the Director of the Safety and Health Department of District Council 37, AFSCME. On behalf of the 125,000 members and 50,000 retirees of District Council 37, the everyday heroes that make New York City run, I want to thank Chairman Constantinides, Chairman Torres, and the members of the New York City Council for the opportunity to provide testimony today.

District Council 37 is the City's largest public employee union, and I am here to speak on behalf of our members who are employed in over 1,000 job titles in dozens of city agencies and thousands of worksites throughout the five boroughs of New York. In addition, some 15,000 DC 37 members are NYCHA residents. DC 37 supports adoption of Proposed Int. No 978-A, which would extend the important protections of licensing requirements and minimum work standards to include mold projects performed in the city's public buildings.

Nearly every week, city employees who are members of DC 37 contact the Safety and Health
Department with concerns about exposure to mold in their workplaces. Often, members are
unnecessarily alarmed because of incomplete information. Sensational media reports about the dangers
of mold combined with poor communication from the employing agency can lead city workers to
suspect a serious problem where none exists. On the other hand, our members working in Custodial and
related titles are often assigned the task of cleaning up mold, and there is wide variation in the degree
to which appropriate training, equipment, and work practices are in place. The adoption of uniform
licensing requirements and work standards in public buildings will reassure building occupants and
strengthen health and safety protections for city workers.

Mold is an occupational hazard for public and private sector workers alike, and an environmental hazard for residents of both public- and privately-owned housing. Therefore, DC 37 supports Int. 978-A so that city workers and public housing residents can enjoy equal protection under the law.

Thank you.

TESTIMONY FROM SENIOR ADVISOR SHIREEN RIAZI KERMANI EXAMINING NYCHA'S RECORD IN REMOVING MOLD FROM PUBLIC HOUSING COMMITTEE ON PUBLIC HOUSING WITH THE COMMITTEE ON ENVIRONMENTAL PROTECTION

TUESDAY, MAY 2, 2017 – 10:00 AM MICCIO COMMUNITY CENTER, 110 WEST 9TH STREET, BROOKLYN, NY

Chairs Ritchie Torres and Costa Constantinides, Council Member Carlos Menchaca, members of the Committees on Public Housing and Environmental Protection, and other distinguished members of the City Council: good morning. I am Shireen Riazi Kermani, NYCHA's Senior Advisor to the General Manager. Joining me today are Brian Clarke, Senior Vice President for Property Management Operations, and David Farber, General Counsel and Executive Vice President for Legal Affairs. Also with us today are Chris D'Andrea, Director of the Environmental Health Assessment and Communications Program at the City's Department of Health and Mental Hygiene, and Michael Gilsenan, Assistant Commissioner of the Bureau of Environmental Compliance at the New York City Department of Environmental Protection.

Through our long-term strategic plan, *NextGeneration NYCHA*, we're changing the way we do business, including how we address mold at our developments. Mold has been a constant challenge at NYCHA over the years. We now have a better approach to tackle the issue with new strategies, the latest technology, and staff training, with the ultimate goal of improving residents' quality of life and the health of our buildings. Thank you for this opportunity to discuss the progress we're making.

A Challenge Long in the Making

Before I describe our current efforts, I'd like to provide some important context.

Decades of federal government disinvestment have left our buildings needing \$17 billion worth of major repairs. And the outlook is far from rosy — President

Trump's skinny budget proposes a more than \$6 billion cut to HUD, a loss to

NYCHA of hundreds of millions of dollars this year alone from Washington, our primary funder.

How does this relate to mold? The majority of our buildings are more than 60 years old. Many of them haven't had their roofs replaced in 20 years. Mold is a symptom of our ailing buildings, a consequence of a severe lack of funding to properly maintain and repair aging infrastructure, replace leaking roofs and crumbling pipes and old ventilation systems, and hire sufficient staff to keep up with the mold that results from these conditions.

Mold is a challenge for any building owner, especially those owning and operating large, multi-family buildings. At NYCHA, the issue is twofold. We lack the funding to make all the capital repairs that are needed. And identifying the source of mold is not straightforward. The moisture that promotes mold growth can come from a leaking roof, leaking pipes, or another apartment. The most persistent cases often result from condensation that isn't being properly evacuated by the ventilation system. If the source, or sources, are not identified, the mold will probably come back. Once the source is identified, the correction can sometimes involve costly repairs to address it or full capital replacements (and the funding for that may not be fully available).

To overcome these challenges, we are developing a smarter, more systematic and cost-effective approach to mold – one that is based on data and the latest research, tools, and materials – so that we can provide the safe, clean, and decent homes our residents deserve.

A Better Approach

I've seen firsthand, including here at Red Hook, some of the mold conditions our residents have reported. We owe it to our residents to do a better job in addressing these conditions, and we are committed to doing just that. We have developed new timelines for completing mold-related work orders and we

produce daily reports to assess our progress in meeting them. We identified three common issues related to mold at our developments, beyond those requiring major capital repairs: malfunctioning roof fans, missing pipe insulation, and toilets with excessive condensation. We are addressing those issues with preventive maintenance protocols that we've developed or are in the process of developing. For instance, we issued guidance to staff on when to install mold-resistant pipe insulation. Also, we will provide every maintenance worker with an anemometer, a tool that will enable them to determine whether there are ventilation issues involving a roof fan or an obstruction. Staff will also begin inspecting and sealing toilet bases, a common source of excessive moisture due to condensation. Monthly building inspections, during which rooftop fans are checked, will be tracked digitally, ensuring more accountability and transparency in the process.

We now survey residents 60 days after the completion of mold work orders involving areas greater than 10 square feet (and we do quality assurance reinspections of a sample of these work orders). Based on these initial surveys, we found that mold was recurring about a third of the time after repairs were completed. Last year, the court appointed a Special Master to work with us to better identify the sources of mold at our developments and reduce its recurrence. Our collaboration with the Special Master will continue for at least another year.

NYCHA's Mold Pilot: More Effective, Efficient Strategies

With the assistance of the Special Master, a mold expert, and building systems experts, we developed an aggressive mold pilot program – "Mold Busters" – that started May 1. The pilot will enable our staff to become more adept at investigating the source of mold as well as remediating it. Its five key components, which are focused on finding and correcting the source of mold, mark a significant evolution in our approach.

1) **New tools:** Our staff are being equipped with new, high-tech tools that

will provide them with information vital to determining the source of the excessive moisture which is causing the mold. This includes moisture meters specially designed to differentiate between condensation moisture (which is related to ventilation) and moisture within the wall, from a leak or water infiltration. Other tools are anemometers, which measure ventilation; hygrometers, which measure relative humidity; and boroscopes, which provide a less invasive view into the wall. Finding the right source, or sources, of the excessive moisture is the first step to correcting the underlying condition causing the mold.

- 2) New materials: We are testing a mold-inhibiting paint in some of our toughest mold cases related to shower condensation and ventilation, where we often see mold recurrence.
- 3) New strategies: All of this vital information is being recorded in a new inspection format, designed with a mold expert and enhanced by our IT staff. This new format is on staff's handhelds, and it guides them through recording the information and then choosing the next steps and remediation methods, all with system-guided checks along the way. In the end, this produces a documented project plan with information that can be passed along to each craft involved in completing the work.
- 4) **New training:** Our staff received new, enhanced mold assessment and remediation training through eight hours of classroom training and a hands-on field training day at each development. In addition to training the superintendents and assistant superintendents, we included skilled trades representatives so they could learn the new remediation methods alongside the staff who would be directing them.
- 5) New accountability: The new protocol requires photos taken of the area involved, from the first work order to the last, at each step and new craft involved, providing a documented remediation plan. Additionally, after all the work is completed, the superintendent or assistant superintendent is then required to complete a follow-up inspection, certifying the work was done and also documenting it with a photo.

The 10 management sites for the pilot, encompassing 38 developments, were chosen by a Columbia University professor and research professional who is assisting NYCHA with evaluating the results. The locations were randomly selected by the research professional to ensure a representative sample of the following variables: development age, mold work orders, recurrence, the management type, and mechanical ventilation versus window ventilation.

As I mentioned, the pilot officially kicked off this month. It will continue for a year, in part because the mold expert and Special Master would like us to analyze how seasonal changes affect mold recurrence and remediation, including the mold-inhibiting paint. We'll review the results with the Special Master, the Columbia University researcher, and mold expert, and get staff feedback throughout the duration of the pilot so that we can refine the program before it's rolled out to all of our developments starting next year. We will also conduct follow-up and quality assurance observations during the pilot to ensure proper use of the tools and adherence to the new protocols.

With this new program, which is efficient as well as thorough, we expect to see a significant reduction in mold recurrence at the pilot sites, staff will become better "mold source investigators," and our process to combat and remediate mold will become more methodical and effective. The program will also improve the overall health of our buildings and potentially prevent future mold sources from taking hold. But we want to get this right – the pilot provides the opportunity to make sure that what we've designed will work.

Moving Forward

While the pilot will run for a year, this does not necessarily mean we will wait for a year to implement the new protocol, in part or in whole. We intend to establish an improved and tested program as quickly as possible, in consultation with the Special Master.

As part of the mold pilot's evolution into an Authority-wide program, all relevant staff will be trained on the new mold assessment and remediation protocols and will be equipped with the new instruments. Additionally, we are conducting a business process review of our skilled trades.

Again, we cannot overstate the connection between capital funding, residents' quality of life, and the long-term preservation of our properties. Fortunately, the Mayor and City Council understand this relationship, and the implications of insufficient federal funding. Mayor de Blasio recently increased his investment in our roof replacement campaign to a total of \$1.3 billion over 10 years, so we can attack one of most egregious capital sources of mold at more than 950 of the most deteriorated roofs in our portfolio, to the benefit of 175,000 residents. So far, we have already repaired nearly 70 roofs with this unprecedented support. And just last week, the Mayor committed an additional \$355 million toward façade repair, which will help eliminate leaks that create favorable conditions for mold. We hope that HUD Secretary Dr. Carson, who has spoken about the connection between housing and health, will help ensure that public housing gets the federal investment it needs to support healthy communities.

NYCHA's Opinion on Introduction No. 978-A

We would also like to comment today on Introduction Number 978-A, a bill that proposes requiring licensing for mold abatement, assessment, and remediation work. We are in the midst of working with a Special Master to develop a new program that will address the unique challenges that NYCHA faces in regard to mold. This bill focuses on cleaning mold rather than getting at its source. Our new approach of going after the source of mold systematically and with accountability is the most effective way to truly tackle the problem. To reduce recurrence, NYCHA must direct its limited resources on the sources of mold – and the bill impedes rather than aids this work. It would upend our efforts to combat mold in the quickest and most cost-effective manner, negatively impacting our residents and our organization. Furthermore:

- 1) The bill would slow down NYCHA's efforts to address mold quickly by requiring the filing of work plans with DEP at least 14 days before work commences. So we would not be able to start addressing mold, even clean it, until at least 14 days after a complaint is made.
- 2) Licensing requirements will lead to increased dependence on third-party vendors to perform mold-related work, which will increase NYCHA's costs at a time when it is least able to absorb them.
- 3) NYCHA would be prevented from utilizing its employees in the most flexible and efficient manner because of the strict division between assessment and remediation.
- 4) The bill defines mold projects as anything greater than four square feet, so the requirements would be applicable for even very small projects.

In sum, this bill would add time and costs to our mold eradication efforts, hampering rather than aiding our work and delaying resolution for residents; it only addresses the "surface," not the source. We believe that the best way forward is our new mold program, which equips staff with the tools, training, and procedures needed to make a real difference for our residents and enables us to deploy our limited staff more efficiently and effectively.

Conclusion

The safety and well-being of residents is our top priority, and we're committed to creating safe, clean communities. With *NextGeneration NYCHA* as our guide, we're working to become a better landlord, by operating more efficiently despite limited resources. Our new mold program is just one example of the progress we're making under Chair Olatoye's vision for a strong, modern organization that delivers better service to residents. By addressing mold at its source — and reducing recurrence — we will improve the quality of life of residents and the health of our buildings, and will free our staff to address other vital building issues.

But it must be reiterated that there's a direct correlation between federal government disinvestment and public health — quite simply, public housing requires more capital funding to preserve its buildings and provide the quality of life that residents deserve. Thank you for your support as we navigate challenging, uncertain times, with Washington threatening even more brutal funding cuts to public housing rather than providing the investment it needs.

Thank you. We are happy to answer any questions you may have.



Testimony of Alisa Pizarro, Red Hook Initiative, before the NYC Committee on Public Housing and NYC Committee on Environmental Protection on NYCHA's record removing mold from public housing in Red Hook

Tuesday, May 2nd 2017, Red Hook, Brooklyn

Good afternoon Chairpersons and Council Members. Thank you for the opportunity to speak today.

My name is Alisa Pizarro and I've been living in Red Hook for 26 years at 80 Dwight St. apartment 14G. I also work as the Referral Specialist at the Red Hook Initiative. I'm here today to speak with you about the issue of mold in Red Hook.

For the past 3 months I have been the point person for tenants to come with their mold complaints and report to NYCHA. This is a process that Red Hook Initiative and NYCHA started together after RHI released a report on conditions of mold in Red Hook Houses. We are happy that NYCHA is taking this issue very seriously.

Tenants come to me to tell me about their mold issues. They give me ticket numbers, pictures, and information about the complaint. I call the tenant back 7 days after their ticket is filed and if the situation has not been resolved, I report the case to NYCHA. In most of my cases, tenants do not get a response from NYCHA and I report the issue to 250 Broadway.

By the time tenants come to me they have often been dealing with mold for years. Our mold report found that of those who reported their mold condition to NYCHA, only 59% received a response, and less than 16% of those got a positive outcome and relief from mold through the assistance of NYCHA. It is often difficult for me to get tenants to even open a new ticket because they are tired of opening ticket after ticket and seeing no work done. Tenants are tired of a waiting game and of being accused of not being home after taking off work to be present for their appointments.

Our system of reporting with NYCHA has revealed that often the communication of our contact at 250 Broadway is very different than what the tenant communicates to me. On several occasions I visit the tenant's house and see that no work has been done after we heard back from NYCHA that the work was complete.

I know what the tenants are feeling when they come to me because I have dealt with the same run around when I report repair issues. These issues persist as our rent goes up each year.

NYCHA must improve their process of responding to mold complaints and communication with the tenants. This is a public health issue and it can not wait. We know many people are getting sick while living with mold in their apartment. Living with mold is unsafe and must stop now. Thank you very much for your time and the opportunity to speak today.

Alisa Pizarro

Referral Specialist Red Hook Initiative alisa@rhicenter.org www.rhicenter.org



Testimony of Jill Eisenhard, Executive Director, Red Hook Initiative, before the NYC Committee on Public Housing and NYC Committee on Environmental Protection on NYCHA's record removing mold from public housing in Red Hook

Tuesday, May 2nd 2017, Red Hook, Brooklyn

Summary

Red Hook Initiative (RHI) is a community based organization in Red Hook; we have been working in the community for 15 years. I'm here today to testify on the work our agency has been doing to address the mold issue in Red Hook and to connect NYCHA resident priorities with limitations to 978-a legislation.

RHI's top priority is to improve conditions of mold in NYCHA Red Hook Houses, especially as it relates to resident health. The legislation 978-a speaks to an important concern of worker licensing. Although we see both worker qualifications and resident health as part of the overall mold issue, is important to distinguish the two. We hope that all members of the Committees will recognize that this legislation is not an answer to the public health crisis of mold in public housing and that the bill will put an added strain and longer wait times on NYCHA and residents. We need a wide variety of stakeholders to ensure a long term solution, including the labor priorities in the bill, changing the process of reporting mold, and addressing the capital issues and funding gaps causing the mold crisis.

Background

At RHI we have seen the extreme health effects of mold both before and after Superstorm Sandy. In response to a call-to-action from the community, RHI initiated a campaign in early 2016 to understand the issue of mold, the impact on resident's health, what NYCHA's response has been, and the reasons for under-reporting by residents.

In March of 2016 we formed a team of 10 residents to develop, implement, and analyze a survey. Through the survey we discovered three major findings:

- 1) Mold is rampant in Red Hook Houses,
- 2) Residents do report the issue and do not get an adequate response from NYCHA, and
 - 3) Mold is affecting the health of residents and their children.

Once we had data directly from residents, we used a process of community meetings and roundtable discussions to develop a set of recommendations:

- 1) Immediately address con-compliance of Baez by NYCHA management staff,
- 2) Improve the process of reporting mold (including having a clear definition of what triggers a NYCHA response, improve communication from NYCHA on the status once a ticket is open, having defined outcome parameters, and having a transparent system of oversight and accountability),
- 3) Determine the cost of addressing Red Hook's mold crisis and define the commitment of multiple stakeholders in a long-term solution for residents.

Following our report, NYCHA made notable progress on addressing gaps in the Baez settlement and showed a renewed commitment to modify the system of reporting and responding to mold complaints. NYCHA retrained all of their Red Hook staff. They have worked with our organization to track mold reporting and to ensure mold complaints are addressed within the 7 to 14 day timeline outlined by Baez. Progress made on the system of reporting by NYCHA is evident from the recent news of the "Mold Busters" pilot program, although the pilot does not include Red Hook and it is likely our community is many months away from benefitting directly.

Our report found that many residents were not reporting mold cases because of inadequate response or ongoing recurrence. We now have a RHI designated staff who accepts and tracks mold ticket numbers and communicates issues directly with NYCHA leadership. This process has revealed that many of the mold complaints are due to complex underlying issues requiring extensive work. The partnership allows an RHI staff member to intervene and communicate unaddressed issues with NYCHA leadership. While we commend NYCHA for their commitment to resolving this issue and also recognize that this type of individual oversight is challenging and consuming, and a long term solution is needed. We would like to see the level of commitment dedicated to the pilot program here in Red Hook.

Proposed Legislation

The proposed legislation, 978-a, provides an opportunity to address resident concerns of mandating a transparent response from NYCHA, but the legislation would add gaping loopholes and an administrative burden to the Housing Authority that may inhibit any potential progress. The bill, as written, includes a timeline requirement that would create a violation of the mandate of the Baez settlement.

Attached you will find a set of recommendations compiled by New York Lawyers for the Public Interest and *Turning the Tide*, a partnership of RHI, Fifth Avenue Committee, Pratt Center, and Southwest Brooklyn Industrial Development Corporation.

As outlined in the recommendations, RHI sees the potential for changes to this bill to address loopholes. The administrative burdens however will remain an issue and threaten to impede progress made. Our recommendations include addressing the underlying issues of mold, a practice that NYCHA has stated it is committing to as part of its new pilot system. The proposed legislation 978-a is an important step toward ensuring the safety and effectiveness of workers addressing mold issues, but major changes must be made to ensure that resident needs are prioritized.

The mold crisis is not solved with this legislation. We urge the Committees on Public Housing and Environmental Protection to review the recommendations of our coalition, and to continue a dialogue with resident leadership, community groups, and NYCHA to ensure that the legislation doesn't inhibit NYCHA's progress and increase resident wait times.

Jill Eisenhard
Founder & Executive Director
Red Hook Initiative
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Executive Summary

A Call For Action

From March through August of 2016, the Red Hook Initiative (RHI) came together with Red Hook residents, through Participatory Action Research, to explore the impact of mold on tenants of the Red Hook Houses of the New York City Housing Authority (NYCHA). The decision to develop a survey on NYCHA residents' experience with mold in their homes came from an urgent community call for action. Red Hook NYCHA tenants have suffered from the health hazards associated with mold for years with no respite despite similar findings in the past, including the 2009 Red Hook Community Health survey and the 2014 Weathering the Storm: Rebuilding a More Resilient NYCHA post-Sandy. While Hurricane Sandy exacerbated mold problems in deteriorating NYCHA buildings, exposure to mold and its harmful effect on health have plagued residents in Red Hook Houses for years. Mold is contributing to a public health crisis.

Four years after Hurricane Sandy, Red Hook residents continue to suffer from a crisis that existed before the storm and continues today. Research shows that long-term exposure to mold can make healthy people sick. The outcomes of our survey demonstrate a public health crisis for Red Hook residents and the need for a comprehensive response.

Findings

- Mold and leaks are rampant in Red Hook NYCHA apartments and cause extensive damage.
 - Damage from leaks and mold was reported to interrupt daily living for tenants and in many ways made their apartments difficult to occupy.
- Mold has a severe impact on individual and family health, especially for children.

Residents reported mold problems contributing to high levels of stress.

According to those surveyed children are particularly vulnerable to illness caused by mold.

- 3. Tenants DO reach out for help but find NYCHA to be unresponsive.
 - Of those who reported their mold condition to NYCHA, only 59% received a response, and less than 16% of those yielded a positive outcome and relief from mold through the assistance of NYCHA.

Institute of Medicine (IOM) of the National Academies. "Report Brief: Damp Indoor Spaces and Health." May 2004.
 www.nationalacademies.org/hmd/~/media/Files/Report%20Files/2004/Damp-Indoor-Spaces-and-Health/dampindoor2pagerforPDF.pdf

Recommendations

 Immediately improve the process for residents seeking mold-related repairs. NYCHA should establish and adhere to

NYCHA should establish and adhere to a clear timeline from the time a tenant reports a mold problem until the time of inspection and should take preventative measures to assess mold in all NYCHA developments, before problems are reported.

Address gaps in Baez v. NYCHA enforcement.

In the immediate, NYCHA should train NYCHA staff in Red Hook on reasonable accommodations requests and Baez v. NYCHA outcomes. Management offices are giving out incorrect information to residents about reasonable accommodations requests for mold and asthma conditions.

 Determine the cost of addressing Red Hook's mold crisis and define the commitment of multiple stakeholders in a long term solution for residents.

RHI calls on multiple stakeholders to address the mold crisis in public housing.

Conclusion

We are seeking an improved process for mold related repairs and a strengthening of the enforcements made through the Baez v. NYCHA settlement. In addition to demands for NYCHA, Red Hook Initiative calls on multiple stakeholders to respond. Through a collective effort, we are calling on several New York City decision makers to prioritize the issue of mold in public housing and commit to a comprehensive solution.







NYC Committee on Public Housing and NYC Committee on Environmental Protection on City-wide mold Bill

Tuesday, May 2nd 2017, Red Hook, Brooklyn

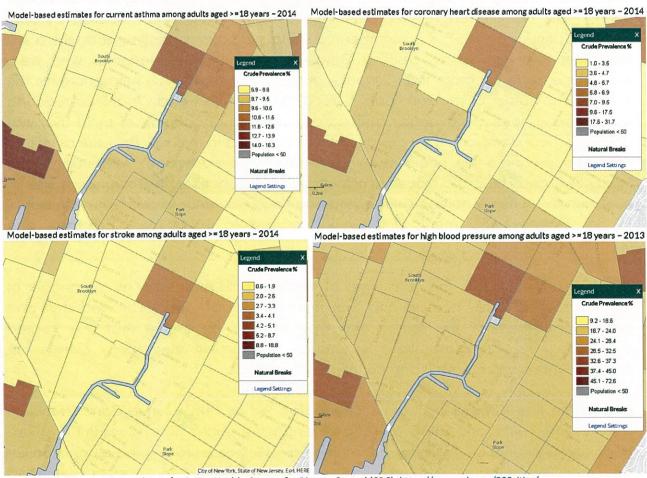
Summary

Thank you for the opportunity to testify today and for coming to Red Hook to hear firsthand how this community and its residents continue to be severely impacted by poor indoor air quality due to mold. Fifth Avenue Committee is a 39 year old comprehensive community development corporation whose mission is to advance economic and social justice. FAC accomplishes our mission through a range of programs that include affordable housing development and management and organizing and advocacy efforts. Our comprehensive programs serve over 5,500 low and moderate income residents annually. FUREE is a member led social justice organization and was a first responder following Sandy, assisting Gowanus Houses NYCHA residents who were without electricity for more than 2 weeks. As you may know, FAC helped create the Asthma Free Homes Campaign nearly a decade ago when we saw that local residents were seeking housing advocacy assistance to rid their apartments of mold that was causing school and work absences and overall poor health. We saw the issue as both a housing code and public health issue that needed to be addressed. Additionally, Post-Sandy FAC and FUREE did extensive outreach in public housing in Gowanus as well as outreach to 1-4 family homeowners in Red Hook and Gowanus to assist with muck-outs. to do resiliency assessments and support access to government programs and reconstruction.

FAC is also familiar with the challenges of treating mold effectively as a manager of affordable multi-family housing and that there is both a need for trained staff and proper assessment of the source and type of mold to ensure that it is treated effectively. As you know, there is no such requirement of property owners nor comprehensive enforcement despite the health impacts.

Turning The Tide (T3) is a climate justice initiative led by Fifth Avenue Committee with partners RHI, FUREE and SBIDC focused on engaging public housing residents in Red Hook and Gowanus on the many environmental justice issues facing these communities and our City. One of T3's top priorities is to advocate and increase awareness

There are significant existing public health concerns in housing, including public housing, throughout NYC. In Gowanus and Red Hook, as this map using NYC Department of Health data shows, many residents – most of whom live in the NYCHA developments in Gowanus - have health conditions which are exacerbated by poor indoor air quality. T3 hopes that members of the Committees recognize that this legislation is not an answer to the public health crisis of mold in public housing. We need a wide variety of stakeholders to ensure a long term solution, including the labor priorities in the bill, changing the process of reporting mold, and addressing the capital issues and funding gaps causing the mold crisis. No legislation will be effective absent sufficient resources to address the problem effectively and timely or absent improved trust between NYCHA and residents to ensure that the problems are reported.



Source: 500 Cities Project: Local Data for Better Health. Centers for Disease Control (CDC). https://www.cdc.gov/500cities/

Our Turning the Tide collaborative recently completed an 8 month curriculum on Environmental Justice and T3 members are very aware of the mold crisis in Public Housing Developments.

We know that mold is rampant in the City especially in Public Housing and that it has an adverse effect on our families. We are also aware that many residents have given up on reporting this matter to NYCHA because they do not get a timely response. They also stated that the problem comes right back and that they are unable to eradicate the mold once and for all.

NYCHA is earnestly trying to address the issue of water penetration and mold and has new design guidelines under its NextGen initiative, such as addressing window and roof replacement, and flood proofing basements. (See attached excerpt from NYCHA's recently released publication: DESIGN GUIDELINES Rehabilitation of NYCHA Residential Buildings). Currently all of these planned, but not yet enacted, measures are aimed at the building envelopes, but we have yet to see a concerted and funded plan to assess the interior remediation's needed. We are also concerned about the sequencing of repairs with interior efficiency upgrades as well because it is possible a resident could receive a water reducing shower head before their bathroom mold source problem is properly addressed adding to delays and prioritizing cost over health concerns.

In regards to Section 3 Jobs, training and Business Concerns no matter what vendor, contractor or worker is ultimately selected for mold remediation work, or any other NYC work, be it union or non-union, we want to see Section 3 applied and enforced. Mold remediation work, green infrastructure work and any other public work happening near or at any NYCHA development should provide employment opportunities for residents.

Proposed Legislation

The proposed legislation, 978-a, provides an opportunity to address resident concerns of mandating a transparent response-from NYCHA, but the legislation would add gaping loopholes and an administrative burden to the Housing Authority that may inhibit any potential progress. The bill, as written, includes a timeline requirement that would create a violation of the time mandate in the Baez settlement.

Provided you will find a set of recommendations compiled by New York Lawyers for the Public Interest, who along with the Pratt Center, is supporting *Turning the Tide* and our partners.

As outlined in the recommendations, T3 sees the potential for changes to this bill to address loopholes. The administrative burdens however will remain an issue and

threaten to impede progress made. Our recommendations include addressing the underlying issues of mold, a practice that NYCHA has stated it is committing to as part of its new pilot system. The proposed 978-a legislation is an important step toward ensuring the safety and effectiveness of workers addressing mold issues, but major changes must be made to ensure that resident needs are prioritized.

The mold crisis will not be solved with this legislation. We urge the Committees on Public Housing and Environmental Protection to review the recommendations of our coalition, and to continue a dialogue with resident leadership, community groups, and NYCHA to ensure that the legislation doesn't inhibit NYCHA's progress and increase resident wait times.

Thank you for the opportunity to testify today.





TO: Council Member Carlos Menchaca

Lucia Gomez, Local 78

RE: Recommended changes to Introduction 978A

1. Eliminate the "routine cleaning" exception from definition of "project"

The licensing and work-standards requirements of Intro 978A apply only to "projects." "Project" is defined in subdivision (a)¹ to exclude "routine cleaning," meaning that any mold work which that is "routine cleaning" is exempt from the bill's requirements. Since the term "routine cleaning" is not further defined, and there are no reporting requirements for work that is not a "project," landlords and NYCHA could basically decide for themselves whether the law applies to them. Since NYCHA already tends to minimize the extent of mold problems in its developments, we expect them to take full advantage of the exception.

Recommendation: Delete reference to "routine cleaning" in the definition of "Project" in proposed subdivision (a), so that the subdivision reads—

The term "project" means mold abatement, mold assessment or mold remediation, of areas greater than four square feet, but does not include (i) routine cleaning or (ii) construction, maintenance, repair or demolition of buildings, structures or fixtures undertaken for purposes other than mold remediation or mold abatement.

2. Prevent landowners from performing assessments on their own property

Under the current language, it would be possible for a large institutional landlord like NYCHA to employ its own staff of assessors for work on its properties. This would allow the landlord to define both the scope of the necessary work and the criteria on which it is to be judged, as well as to make the after-the-fact determination of whether the work lives up to those standards. The assessor has a wide scope for determining whether to clear a project because of the vague standard for the clearance report (the remediation must have "successfully addressed" the mold). This is a particularly substantial problem for the transparency aspect of the bill, since the only people required to have the report are the landlord and the assessor herself. If one is the employee of the other, then there is no reason to think that any oversight could be exerted on the project.

Recommendation: Insert paragraph (d)(6) after paragraph (d)(5)—

6. No licensee shall perform mold assessment on a project in a building owned by such licensee or by such licensee's employer.

¹ All references are to the proposed § 24-140.

Renumber paragraph (d)(6) as (d)(7).

3. Require all assessments to include discussion of underlying sources of moisture

Chronic mold is typically caused by a persistent source of moisture which encourages mold growth, allowing the mold to return after the surface has been cleaned. It is therefore vitally important that mold remediation include the detection and elimination of any such sources. But Intro 978A requires initial assessments to identify moisture sources only "[w]here practicable," and requires post-remediation assessments to determine whether such sources have bene removed only "to the extent feasible." Both of these caveats are vague and undefined standard not applied to any other element of the assessor's work, making it easy for assessors to simply leave out those steps. While it is likely true that requiring identification of moisture sources in all cases would create additional work for assessors, failing to do so could make the entire process an exercise in futility.

Recommendation: Delete the phrase "Where practicable" from clause § 24-154(d)(1)(a)(9), so that the clause reads—

(9) Where practicable, The underlying sources of moisture that may be causing the mold and a recommendation as to the type of contractor who could remedy the source of such moisture; and"

Delete the phrase "to the extent feasible" from subparagraph (d)(3)(a), so that the subparagraph reads—

(a) Conduct a post-remediation assessment as described in section 947 of the labor law to determine whether the site of the project is free from all visible mold, whether all work at such project has been completed in compliance with the plan prepared pursuant to paragraph 1 of this subdivision and, to the extent feasible, whether the underlying cause of such mold has been addressed so that it is reasonably certain that such mold will not return to such site;

4. Eliminate the required 14-day waiting period between initial assessment and start of work

Subdivision (d)(1)(b) requires a licensed assessor to provide their initial plan for mold remediation or abatement to the client "[a]t least 14 days before such work commences." This appears to create a mandatory 14-day waiting period between the assessment and the actual work to eliminate the mold hazard. This would harm tenants by delaying desperately needed repairs. It would also directly conflict with NYCHA's responsibilities under the consent decree entered in Baez v. NYCHA, which requires NYCHA to maintain an average service time on its mold remediation work orders of 7 days for simple repairs and 14 days for complex repairs. Since Intro 978 would apparently require mold-remediation projects to take a minimum of 14 days, there would be no way for NYCHA to confirm to both requirements.

Recommendation: Delete subparagraph (d)(1)(b) and renumber subparagraph (d)(1)(c) as (d)(1)(b). Delete the reference to subparagraph (b) in the new (d)(1)(b), so that the subparagraph reads—

(b) The department shall promptly make each plan it receives pursuant to subparagraph (b) of this paragraph publicly available online in a searchable format.

Insert at the end of paragraph (d)(1) the words, "and to the department," so that the paragraph reads—

Before mold abatement or mold remediation begins in connection with a project, a mold assessment licensee shall prepare a plan for such project as described in section 945 of the labor law and provide such plan to the person for whom such work will be performed and to the department.

5. Require publication of post-remediation assessments, and require publication of assessments within a specified period of time

Intro 978 requires assessment of a mold-remediation site both before and after the actual remediation occurs; the first assessment, results in a plan that guides the remediation work, while the second serves to determine whether the remediation followed that plan, and was otherwise "successful." The initial plan would be submitted to DEP, which would publish it on its website. But the post-remediation assessment would go to the landlord only, meaning that the landlord could choose not to release it to the city or to the public. Because this second assessment indicates both whether the work has been done according to the law and whether the remediation actually succeeded in removing the mold hazard, its publication would be very valuable for enforcement and for transparency. And since the assessors would have to submit, and DEP publish, the initial assessments anyway, requiring publication of the post-remediation assessment creates very little extra work for either side.

Additionally, a specific timeline, rather than "prompt" publication, will eliminate confusion and prevent delay in publication of both the initial and the post-remediation assessments.

Recommendation: Insert new subparagraphs (d) and (e) after subparagraph (d)(3)(c)—

- (d) Within 14 days of issuance of a passed clearance report or final status report to the person on whose behalf the project was undertaken, such licensee shall provide such passed clearance report or final status report to the department, together with the post-remediation assessment prepared for the project.
- (e) Within 7 days of receiving a passed clearance report, final status report or post-remediation assessment pursuant to subparagraph (d), the department shall make such report or assessment publicly available online in a searchable format.

Replace subparagraph (d)(1)(c) with the following subparagraph—

(c) Within 7 days of receiving a plan pursuant to subparagraph (b) of this paragraph, the department shall make such plan publicly available online in a searchable format.

NB: If this Recommendation and the previous are both followed, there will be no § 24-154(d)(1)(c), and § 24-154(d)(1)(b) should read—

(b) Within 7 days of receiving a plan pursuant to this paragraph, the department shall make such plan publicly available online in a searchable format.

6. Increase and further specify the inspection requirements for the initial assessment

Although subparagraph (d)(1)(a) includes a long list of requirements for the plan to be produced by an initial assessment, it does not require consultation of prior work orders or inspections. Examining prior work done on a building can be of immense assistance in determining the scope of work which should be done to resolve a mold complaint. In particular, the extent and frequency of prior mold remediation or related work can indicate whether an underlying condition may exist: A number of mold complaints made with regard to the same area, or otherwise related to the complaint which the assessor is investigating (such as water damage or mold complaints in apartments directly above or below the apartment), are an important clue to the likelihood and nature of an underlying source of moisture (such as a leaky pipe). A similar requirement was used to good effect by Local Law 11 of 1998, which requires façade inspections to include "a complete review" of the last inspection report produced for the building. This would impose only a minimal additional burden on the assessment, since the bill already requires landlords to retain records on mold work in their buildings, and Local Law 11 requires records on mold work to be retained by DOB.

Recommendation: Insert ", including photographs documenting the location of any mold in such rooms or areas" at the end of clause (d)(1)(a)(2), so that the clause reads—

(2) The rooms or areas where such work will be performed, including photographs documenting the location of any mold in such rooms or areas;

Renumber clause (d)(1)(a)(10) as (d)(1)(a)(11), and delete the word "and" at the end of clause (d)(1)(a)(9). Insert new clause (d)(1)(a)(10)—

(10) An attestation that such mold assessment licensee has reviewed all records retained pursuant to paragraph (e)(3) of this section and all reports submitted to the commissioner of buildings pursuant to § 28-302.4 of this Code, as they are available and as they relate to potential underlying causes of the mold; and

7. Require proactive steps to detect mold conditions

While Intro 978A addresses questions of *how* to address and remediate mold conditions, it does not supply any standards as to *when* to perform such work. Thus, whatever licensing or work standards the City Council applies to such remediation can easily be rendered useless by the failure of landlords or NYCHA actually to undertake such remediation. Delaying mold

remediation not only threatens tenants' health, but can also compound the harm, making the eventual repair work more involved. Inspections triggered by reporting are recommended here because they allow tenants more control over when mold work will occur, but other options (such as annual inspections) are possible.

Recommendation: Insert subdivision (e)—

e. Mandatory assessments.

- 1. The owner of a unit shall cause a mold assessment to be made of such unit within 14 days of the date on which the owner knows of the existence of mold in the unit.
- 2. For the purposes of paragraph 1 of this subdivision, the owner of a unit knows of the existence of mold in a dwelling unit if—
 - (a) The owner receives a report of the existence of mold in a dwelling unit by a person living in such dwelling unit;
 - (b) An agent of the owner designated by the owner to receive or respond to reports on conditions in such unit receives a report of the existence of mold in a dwelling unit by a person living in such dwelling unit; or
 - (c) An agent of the owner designated by the owner to perform maintenance work observes in such unit mold or conditions which, in such agent's judgment, indicate the existence of mold.

Renumber current subdivisions (e)–(h) to (f)–(i).

8. Improve communication with tenants

If Intro 978A is to improve the lives of tenants, it should engage them as stakeholders in mold remediation. At the very least, tenants need to know what work will be done when, in order to ensure that they are prepared to allow access to the apartment and to any rooms or spaces necessary. Past experience shows that confusion and disputes over access times has been a source of inefficiencies in the process of mold remediation in NYCHA developments. Requiring access to be scheduled ahead of time, within a narrow window, and to be confirmed with a phone call, will save time and effort on the part of mold workers as well as prevent unnecessary disruptions to the lives of tenants. Informing tenants as to the status and course of the work will enable them to raise any concerns with the landlord or NYCHA.

Recommendation: Insert the phrase, "and to the inhabitants of any dwelling units affected by such work" immediately before the first semicolon of subparagraph (d)(2)(a). Move all language in subparagraph (d)(2)(a) after "such work plan shall" to new clause (d)(2)(a)(1). Insert additional clauses (d)(2)(a)(2)-(3), such that subparagraph (d)(2)(a) reads—

- (a) Prepare a work plan providing instructions for the mold remediation or abatement efforts to be performed on the project and provide such plan to the person for whom such work will be performed and to the inhabitants of any dwelling units affected by such work; provided further that such work plan shall—comply with the requirements of the plan prepared for such project pursuant to paragraph 1 of this subdivision;
 - (1) Comply with the requirements of the plan prepared for such project pursuant to paragraph 1 of this subdivision; and
 - (2) Include the date and time, accurate to within two hours, of all work to be performed within a dwelling unit.

Insert language at the end of subparagraph (d)(2)(b), to read—

(b) Ensure that the project complies with such work plan, except that the dates and times specified pursuant to clause (2) of subparagraph (a) of this paragraph may be amended if notice of such amendment is given to each resident at least 24 hours in advance of the original date and time or the amended date and time, whichever is earlier;

Insert the phrase, "and to the inhabitants of any dwelling units affected by such work" at the end of paragraph (d)(1), such that it reads—

1. Before mold abatement or mold remediation begins in connection with a project, a mold assessment licensee shall prepare a plan for such project as described in section 945 of the labor law and provide such plan to the person for whom such work will be performed and to the inhabitants of any dwelling units affected by such work.

Insert the phrase, "and to the inhabitants of any dwelling units affected by the project" before the first semicolon of subparagraph (d)(3)(b) and reword the final clause of the subparagraph such that it reads—

(b) If such licensee determines that the project successfully addressed such mold, such licensee shall issue a written passed clearance report to the person on whose behalf the project was undertaken and to the inhabitants of any dwelling units affected by the project; provided that, if such licensee determined that the underlying cause of such mold had not been addressed so that it is reasonably certain that such mold would not return to such site, then such licensee shall, include in such clearance report a recommendation together with such clearance report, make a recommendation to the person on whose behalf the mold abatement or remediation was performed as to the type of contractor who could remedy such underlying cause;

9. Require reporting on satisfaction of local-hire requirements where relevant

By imposing a licensing requirement on some types of work, Intro 978 will likely eliminate some jobs and create a set of new, higher-skilled positions. This change could have a negative or positive impact on the economic development of communities where the work takes

place, depending on the extent to which the new positions are made available to members of those communities. While imposing additional local-hire requirements is likely beyond the scope of the bill, affected entities that receive funding through specific HUD programs, including NYCHA, may already have such requirements linked to any new hiring or contracting they do to comply with Intro 978A. Information on compliance with these requirements is difficult to find, making monitoring and enforcement difficult. If Intro 978A requires release of this information, it will be easier to ensure that NYCHA and other affected landlords are following the law, and therefore that some of the economic benefit created by the bill returns to the communities in which work is performed and rent is paid.

Recommendation: Insert new paragraphs (e)(4) and (e)(5)—

- 4. If the owner of a property that is the site of a project is under a legal obligation to target any specific geographic area or demographic group with any hiring, contracting, or other expenditure of funds in relation to a project, such owner shall provide to the department a report, stating the nature of such obligation and the extent to which such obligation is met in relation to each such project.
- 5. The department shall promptly make each report it receives pursuant to paragraph (4) of this subdivision publicly available online in a searchable format.

NB: If Recommendation 7 is adopted, these will be paragraphs (f)(4) and (f)(5) instead.

10. Educate tenants on practices for preventing mold growth in the home

While much mold growth is caused by physical defects in the room or building in which it occurs, some is caused by the behavior of the room's or building's occupants. For example, the steam from baths, showers, and air-dried clothes or towels can encourage mold growth if a bathroom is not-aired out regularly. Educating residents on the behaviors which allow mold growth can therefore be an effective means of preventing such growth and protecting those residents from the harmful effects. Most such behaviors, and preventive measures against them, can be communicated through regular informational meetings, but in some cases one-on-one consultation with a mold professional will be necessary to explain the issue.

Recommendation: Move reference to contractor recommendation in clause (d)(1)(a)(9) to new item (d)(1)(a)(9)(i), and preface with the phrase, "if any sources of moisture are caused by physical defects". Insert new item (d)(1)(a)(9)(ii)—

(9) Where practicable, the underlying sources of moisture that may be causing the mold and, (i) if any sources of moisture are caused by physical defects, a recommendation as to the type of contractor who could remedy the sources, and (ii) if any sources of moisture are caused by any inhabitants of the building in which the project will occur, any practices which such inhabitants may employ to remedy such sources of moisture;

NB: If Recommendation 3 is accepted, clause (9) will read, "(9) Where practicable, The underlying sources of moisture . . ."

Insert new subdivision (e)-

- e. Resident education. The owner of a multiple dwelling, as defined in § 27-232 of this Code:
 - 1. Annually shall make available to the inhabitants of such dwelling a course, approved by the commissioner and taught by at least one licensed mold assessor, on practices which such inhabitants may employ to prevent mold growth in their dwelling units; such course shall be made available at a place, date, and time that allow the maximum number of such inhabitants to attend;
 - 2. Shall, if a plan submitted to such owner pursuant to subparagraph (d)(1)(b) of this section within the last year identifies practices which inhabitants may employ to remedy a source of moisture pursuant to clause (d)(1)(b)(9), make available to any inhabitant of such dwelling individual consultation with a licensed mold assessor as to such practices, at a mutually agreeable place, date and time;
 - 3. Shall not impose any fee, charge, rent increase, or other monetary exaction on any of such inhabitants in connection such owner's obligations under paragraphs (1) or (2) of this subdivision.

Renumber subdivisions (e)-(h) as (f)-(i).

NB: If recommendation 7 is followed, the new subdivision should be numbered (f) and subsequent subdivisions should be numbered (g)–(j).

For the Record

Altagracia Cruz, Testimony for May 2nd NYCHA Meeting. Recorded 4/28/17 at the RHI

My name is Altagracia Cruz. I have lived in the Red Hook Houses for 13 years. My address is 428 Columbia St. #3B.

I started noticing leaks at the floor level, along the wall in my kitchen, living room and bedroom about 1-2 years ago. From classes I took at RHI, I realized that these leaks (that were getting worse) might lead to old, so in August of 2016, I started submitting tickets to NYCHA to examine and fix. Between August, 2016 and January, 2017, I submitted 5 tickets on this issue with no response. Because I received no response, my friend Juana helped me take the issue to court on February 6, 2017. The court ordered an inspection for February 14th, 2017. The inspector conducted their assessment on that day, and filed a report, as far as I am aware, as I never received a copy of the report. The court follow-up on February 22nd about the inspector assessment indicated that NYCHA should address the leaks and mold, and work should begin by March 8th, 2017. As no one from NYCHA showed up on March 8th, I called the number I was given of (718) 923-8250. I went back to court on April 18th, and the judge repeated the order for NYCHA to do the work to fix the leaks and mold, this time starting on April 24th. No one came on that day either, and now they are scheduled to come on Friday, May 5th, and I'm scheduled to go back to court on May 10th.

These leaks and mold need to be fixed as soon as possible. I have health issues, including asthma and emphysema that are both made worse by the mold.

It is ridiculous that I have been submitting tickets since August of last year, been to court 2 times, and have to go again, and still no work has been done. Please help me get these leaks and mold fixed!

In the future, NYCHA should do a better job of doing the work without me and other tenants having to go to court so many times and do so much legwork just to get a response. Going to court is very difficult and stressful.

Thank you to the Council and the Chair

Department of Housing Preservation and Development

Divi	Department of Preservation and Development ision of Code Enforcement (Form A-B) S REQUEST FOR INSPECTION	Civil Court Index No: LT/HP 100 0 County of: KINGS - Housing Part: U Room The case of Altagracia Courty vs. NYCHA Rod Hook We	
	Itox gracia Cruz 128 Columbia Strect Brooklyn, NY 11231 Floor: 310	will appear on the Court Calendar on: at Is there a child under the age of 6 residing in If yes, please provide name and age or date o	AM/PM this apartment? Yes □ No 区
Tenant's Phone #"s: Hon	me:() 718-855-7971 ork:()	Name Agent	Date of Birth
Apt. No. (Or Whi Public Area) Roo	ich Co om?	LEGATION OF VIOLATIONS anditions(s) - Be Specific	DIVISION OF CODE ENFORCEMENT Inspector's No: Date: Signature REPORT
3B Livi	5.	with on walls	
	6. 7. 8. 9. 10.		-
Date of Request:		City of New York, I, the tenant of the apartment referred request that an inspection of the property be made to the tenant's Signature: INSPECTION I	o verify my allegations.

Civil Court of the City of New York	Index Number $200 3/17$
County of KING Part U	Index.indinoer
Altagracia Cruz	EX PARTE ORDER
	GRANTING LEAVE
Claimant/Plaintiff/Petitioner(s)	TO PROCEED AS A POOR PERSON
NYCHA Red Hook Wast	TO PROCEED AS A FOOR PERSON
Defendant/Respondent(s)	AND TO WAIVE COURT FEES
Upon the annexed affidavit of Altaca	gracia Cruz
	, and it appearing that said applicant has a good and
meritorious cause of action for House Man	nteriore Code Violation
and that s/he is unable to pay the costs, fees and expens	ses necessary to proceed in this action, and that there is no
other person beneficially interested in the recovery sou	ght, it is hereby
ORDERED, that the applicant is permitted to p	proceed in this action as a poor person, and it is further
ORDERED, that where a formal complaint is n	enegrary it is waived, and it is further
ORDERED, that:any and all statutory fees	s for the defense or prosecution of this action are waived,
the statutory fee for filing	g a Notice of Appeal in this action is waived,
and it is further	
Clerk of the Court to await distribution pursuant to Co	n favor of the applicant, the recovery shall be paid to the urt Order and that the Order of Distribution shall provide to been paid had the applicant brought this cause of action
	s Order and supporting papers upon the adversary f the City of New York at 100 Church Street, New York, iling shall be sufficient.
This ORDER is signed without prejudice to the	e Corporation Counsel's right to controvert poor person
status.	5 Corporation Counsors right to condition poor person
2-6-17	Han. C. Wilke TV
Date	Judge, Civil/Housing Court
CIV-GP-45 (Revised, March, 2009)	

Housing Part 4	Index No. HP 2000 12/1
Altagencia (vaz Tenant(s)/Petitioner(s), against	ORDER TO SHOW CAUSE DIRECTING THE CORRECTION OF VIOLATIONS
NYCHA Red Hook West	(H.P. Action) Premises:
	428 Columbia SN-Fet, Apt 31 (Street Address & Apt. No.)
Landlord(s)/Respondent(s) Name and Address	Brooklyn, NY 11231
and The Department of Housing Preservation and Development, (DHPD)	(/(Borough & Zip Code)
	1/17
Upon the annexed Verified Petition of the above named Pet	itioner(s), sworn to on
Let the Respondent(s) or Respondent's attorney(s) show car	use at the:
Civil Court of the City	of New York
Housing Part: Located at: On:	at 9:30 AM,
or as soon thereafter as counsel may be heard, why an Order should	
DIRECTING the Respondent(s) to correct the Petition, and upon failure to do so within the time set for pursuant to Section 27-2115(c) of the Administrative C directing the DHPD to enter a judgment against the Research 27-2115(a) of the Administrative Code and/or granting so Service of a copy of this Order, together with the annexed Veceturn Receipt Requested/personally) and also upon the Departmen Mail, Return Receipt Requested, on or before the Administrative Code, shall be deemed good and sufficient. Proof	e violation(s) alleged in the annexed Verified or certifying the correction of such violation(s) ode of the City of New York, for an order spondent(s) for the penalties stated in Section ich other and further relief as may be just. Exified Petition, upon the Respondent(s) (by Certified Mail, at of Housing Preservation and Development by Certified

If the Respondent is registered with the Department of Housing Preservation and Development, personal service or mailing may be made to the Respondent at the address indicated in such registration.

Mailing to the DHPD shall be made to the:

Department of Housing Preservation and Development Housing Litigation Bureau 100 Gold Street

New York, NY 10038

Date

Judge, Housing/Civil Court

CIV-LT-81 (Revised 4/97)

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			ex No. HP 2000 [
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Marini Lec	Landlord(s)/Responden	443 T	the City of New York, Section
and The Department of Housin (DHPD)			(Address of Tenant/Petitioner) Klyn, NY Apt
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	I
Civil Court of the City of New York	200012/1-
County of KING	Index Number 2000 7/17
Part CA	
In the matter of the Application of	AFFIDAVIT IN SUPPORT OF
Altagracia Cruz	AN APPLICATION TO PROCEED
to prosecute as a poor person against.	
NYCHA Red Hook West	AS A POOR PERSON
	AND TO WAIVE COURT FEES
State of New York, County of KINGS ss.:	
Alterracia Cluz	being duly sworn, deposes and says:
1. I am the party named as Print Your NAME	, being duly sworn, deposes and says: in the above titled action.
2. Ireside at 428 Columbia Sweet A	70£ 313
3. I seek to proceed in the above titled action.	
4. I have a good and meritorious cause of action in that	La Giles to mike rooms
4. I have a good and meritorious cause of action in that(Bind)	tory third to wave repairs
5. I request that an Order be granted:	
waiving any and all statutory fees for the defens	se or prosecution of the action
waiving the fee for the filing of a Notice of App other (Specify)	peal
6. I make this application based on CPLR §1101. I do not have, nor I will be unable to proceed unless the Order is granted.	r am I able to obtain, the funds needed to pay for the court fees.
7. (am/am-not a recipient of Public Assistance from the Department	
8. I have no income other than the sum of \$ \frac{\gamma U_O}{2} \text{ per \frac{Mc_O}{2}}	1th from social security
and expenses including \$ 221 monthly rent, \$	
9. I own no property of any kind except necessary personal wearing	apparel and
[Indicate other property and the value	of such property]
10. No other person is beneficially interested in the recovery sough	II.
	nilar relief, but I am making this further application because
lost HP case in 2013, but le	andlerd has failed to make reports for new issues
	Sign your name MTanzavialies
Sworn to before me this 6 day of February 2017	Print your address 428 Columbia Short, Not 3
7425C	Brooklyn, NY 11231
SIGNATURE OF COURT EMPLOYEE AND TITLE	Telephone Number 719-855-7971

CIV-GP-15 (Revised, March, 2000)

	22212
CIVIL COURT OF THE CITY OF NEW YO	
County of King	Page of Hon. Calabrese
Date 2/02/17 Part 4	Holl. <u>C-1147/71 SC</u>
	STIPULATION OF SETTLEMENT
Altagracia (ruz 428 relimbra & H3B Petitioner(s),	The parties understand that each party has the right to a trial, the right to see a Judge at any time
100 (GCMIN) Pagainst	and the right not to enter into a stipulation of
Bleyn by 103/	settlement. However, after review of all the issues, the parties agree that they do not want to go to trial
Respondent(s)	and instead agree to the following stipulation in settlement of the issues in this matter.
RHW	betterion by the tobaco in this maner.
Party (please print)	Added/Amended Appearance No Appearance No Answer
	or Deleted
Petitioner Htagracia Cruz	
Respondent / RHW	ADJ 4/18/12
	proper
Respondent 2 HOUSING RE	
Respondent 3 718 923	
	100 - 4
TINYCHA, to repair	as per HIV inspectors
180-X dates 3114/17.	
10 Mold - East wall room	1st hom East West Walls
1 Arm 4th Som East	
b) Plaster - East wall @ 1	oon 1st hom East. West
wall @ soom 40h from E	- 4
C) JUKK KILLOW WALL-Tron	dh 2/2/17
- 1 much	7/0/ Ert 205/
Contact It	//8)053 = /7/1
1/001	714-672-02 (11)
THCC7	110 723 020 (")
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altogracians 1 Tut	7
Petitione /	HANNOHA
CIV-LT-30 page 1(Revised 4/07)	

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CIVIL COURT OF THE CITY OF NEW YOR		x No. L&T:	K 00013/	/ /
County of KINY	Page Hon	<u>alph</u>	nese-	
Date 4118/17 Part	Hon.			
Aldorracia (xuz	-		N OF SETTLE	
Altagracia (ruz 428 Columbia St #313 Petitioner(s),		-	stand that each part e right to see a Judg	
Broky magainst 3/ Petitioner(s),		and the right not	to enter into a stipul	ation of
			ever, after review of hat they do not want	•
RHW Respondent(s)	•	and instead agree	to the following stip	
NHU		semement of the t	ssues in this matter.	
-		,	N 7 . I	37 - 1.
Party (please print)	Added/Amended or Deleted	Appearance	No Appearance	No Answer
Petitioner Altagracia (VUZ	2 , 2 202	· .	·	** * *
D1/1/				
Respondent I	/			•
Respondent 2	<u> </u>		· .	
			•	
Respondent 3	·····			
1 1 10 10 5%	<u> </u>	1111 -		
1, NYCHH to complete.	the fo	lowing	Umair	ma
repair	· /			
Va Claster-East Wall @ Not	my 15 Ar	on-Fast	West wo	rll
@ soon 4th from East - 5/3	1/7, 1/4	ludira hodia	om, IVAGIOGO	nd Ritches
D'Leak - Bedroom hall;	15/18/1	7 101/04	1/20/20 5	/1/17
Shotreat Mold - 4/24	117	V 17	<i>#</i>	
C) NO FILLOW MOCK 1/2T		"		. •
	4/24/1-	7 6/1	3/3	· · · · · · · · · · · · · · · · · · ·
Accest	<u> </u>	405/1	1/43/3	
Contact # 17	18/855	- 19/1	·	
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1 HPC # 71X-923-82	2(0)			
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Kelitioner H	H,		NYCH	14
CIV-LT-30 page 1(Revised 4/07)			(·	

HOUS ING COOR

REB HOOK COURT OF THE CITY OF NEW YORK

Docket Number	Arraignment Date	Arraign	ment Judge
You are to appear in Court on	-19-17 by 9:30 A.M. at Part	APAR. S	
88 VISITATION PL BROOKLYN	, , , , , , , , , , , , , , , , , , , ,	H27 8	located at
Your bail has been fixed at	Insurance Company or Cash Bail.	2.0	
If you are released and you fail to appear A Warrant for your Arrest will be Your Bail, if any, will be forfeited You may be charged with the crim	d. '		
If you are committed: You have the right to communicate You have the right to the aid of co	e with relatives or friends by letter or telephone nunsel at every stage of the proceedings.	e free of charge.	
	mable to obtain counsel, counsel shall be assign	•	

CORTE RED HANK DE LA CIUDAD DE NUEVA YORK

Numero de Inscripcion	Fecha		Juez	·
Usted debe comparecer en la corte en el		r	APAR 6 AP Y 1 PART 86 PART U ania Aseguradora.	_ situada en
Si lo sueltan a Usted y Usted deja de comparecer a esa Una Orden de Arresto sera expedida en contra su Su Fianza, si la hay, se perdera. Podria ser acusado del delito de haber violado las	īya.	el sitio indicado:	fianza en efectivo.	
Si lo encarcelan: Usted tiene el derecho de comunicarse con sus par <u>Usted tiene</u> el derecho a la ayuda de un abogado el Si Usted desea un abogado y sus condiciones economicas	at caga eraba de 102	-procedimientos.	•	

POR FAVOR TRAIGA ESTE AVISO CUANDO COMPAREZCA EN LA CORTE.

RED HOOK COURT OF THE CITY OF NEW YORK

Docket Number	Arraignment Dat	e <u>.</u>		raignment Judge
			AR D	
	5.10.17 by	0-20 A Mar Part Del	Y I	located a
You are to appear in Court on	•		i ni su Ni ii	
88 VISITATION PL BROOKI		**	M1 V	
1 1 2 3 1	\$	Insurance Company Bail Bo	nđ.	•.
Your bail has been fixed at		or Cash Bail.		
*	3	Cash Bau.		
If you are released and you fail to	appear at the time, date, and p	lace indicated above,		,
A Warrant for your Arrest				
Your Bail, if any, will be for	orfeited.			•
You may be charged with the	ie crime of Dau Jumping.			
If you are committed:				
You have the right to comm	unicate with relatives or friends	by letter or telephone free o	f charge.	
You have the right to the air	d of counsel at every stage of th	e proceedings.		
If you desire counsel and are finan	cially unable to obtain counsel.	counsel shall be assigned to	you.	•
If you desire counter and are rimin	······································	,		
m. a. a. 601 mminio 52110 816	~~!^P 14/17/1 1/^!! 16/1	erieved vollado	EARD IN	COURT
PLEASE BRING THIS NO	DICE WITH YOU WA	ENEVER YOU APPI	PARE III	COUNT.
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CORTE !	FR HARK OF LA CIUI	AD DE NUEVA YO	RK	
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CORTE R	ED HOOK DE LA CIUC	OAD DE NUEVA YO	RK	
CORTE À		PAD DE NUEVA YO	RK	
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		OAD DE NUEVA YO	· 	
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nmero de Inscripcion Usted debe comparecer en la соп	Fecha te en ela	····	A P I	AR 6 <u>Y 1</u> situada en
umero de Inscripcion Usted debe comparecer en la com 88 VISITATION PL BROUK	Fecha te en ela	las 9:30 A.M. en la Parte	A P A P P A F P A F	AR 6 <u>Y 1</u> situada en RT 80 RT U
umero de Inscripcion Usted debe comparecer en la con 88 VISITATION PL BROUK 1123	Fecha te en ela	las 9:30 A.M. en la Parte	A P A P P A F P A F	AR 6 <u>Y 1</u> situada en RT 80 RT U
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Usted debe comparecer en la com 88 VISITATION PL BROUK 1123 Se le ha fijado una fianza de Si lo sueltan a Usted y Usted deja Una Orden de Arresto sera Su Fianza, si la hay, se pere Podria ser acusado del delito Si lo encarcelan: Usted tiene el derecho de co Usted tiene el derecho a la a	Fecha te en ela LYN un bono de \$ de comparecer a esa hora y fec expedida en contra suya. dera. o de haber violado las condicion emunicarse con sus parientes o s ayuda de un abogado en cada eta	de una Como o cha, y en el sitio indicado: es de su libertad. us amigos por carta o por tel apa de los procedimientos.	A P A P P A I P A	AR 6 Y 1 situada en RT 80 RT U guradora. efectivo.
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POR FAVOR TRAIGA ESTE AVISO CUANDO COMPAREZCA EN LA CORTE.

CRC 3021 (8/92)

for the record

Juana Narvaez, Testimony for May 2nd NYCHA Meeting. Recorded 4/28/17 at the RHI

My name is Juana Narvaez, and I have lived in the Red Hook Houses for 40 years. My apartment is 31 Center Mall, Apt 3D.

My bedroom and bathroom both had leaks coming from the ceiling for 2 years. About 1 year ago, I filed a ticket with NYCHA to address the leaks, and got no response. I went to court to try to get the problems acknowledged, and finally got a response. In October of 2016 I received letters saying that NYCHA would be "addressing the mold and mildew" and required access to my apartment. The first letter indicated that the date of this NYCHA visit would be October 7th, but no one showed up that day, so I went back to court and received the second letter indicating that the date of the NYCHA visit would be October 17th. Again, no one showed up on this day. I called the # that the court had given me for housing repairs (718) 923-8250, and spoke with them to arrange for someone to come. They came, and did some of the work required, including removing the moldy walls and putting in replacement walls.

At this time, however, the work was not, and is not finished, and I returned to court in December to follow up on NYCHA finishing the work (painting). I received a letter scheduling an appointment in January, but again no one showed up. I am left with unfinished, unpainted walls.

My request is that NYCHA shows up and finishes the work. The walls need to be painted. It's stressful to have to live with this unfinished work and to have to follow up with court appointments to try to get it addressed.

In the future, NYCHA needs to pay more attention, get things done in a timely fashion, and take responsibility for their actions without blaming tenants.

Thank you to the Council and the Chair



NEW YORK CITY HOUSING AUTHORITY Red Hook East Houses

62 Mill Street Brooklyn, NY -11231

Office (718)852-6771 Fax (718)522-5119

October 4, 2016

Juana Narvaez 31 Centre Mall, Apt. 3D Brooklyn, NY 11231

Dear Resident:

We are in the process of addressing the mold and mildew in your apartment and require access to your apartment on OCTOBER $\frac{1}{2016}$, 2016 between 8am - 4pm. Also, make sure that you remove all items from the kitchen area so the work can be completed.

Please be advised that your Resident Lease Agreement provides that we have the right to enter your apartment to perform repairs.

Based upon the terms of your lease, we are providing you with advance notice that we will be exercising our right to enter your apartment on OCTOBER 7.2016 between 8am-4pm to perform repairs. If we do not gain access on OCTOBER 7.2016, we will attempt to gain access to your apartment by drilling the cylinder for access. Your cooperation in this matter is greatly appreciated.

Management

THIS IS A MANDATORY APPOINTMENT AND MUST BE KEPT. If you cannot be home, please have someone 18/older to provide access.



NEW YORK CITY HOUSING AUTHORITY Red Hook East Houses

62 Mill Street Brooklyn, NY 11231

Office (718)852-6771 Fax (718)522-5119

Jorje Hamar, 10-17-16 Hora 1:26pm Vino
Regunta

October 12, 2016

Juana Narvaez 31 Centre Mall, Apt. 3D Brooklyn, NY 11231

Dear Resident:

We are in the process of addressing the mold and mildew in your apartment and require access to your apartment on OCTOBER † , 2016 between 8am $^{-}$ 4pm. Also, make sure that you remove all items from the bedroom area so the work can be completed.

Please be advised that your Resident Lease Agreement provides that we have the right to enter your apartment to perform repairs.

Based upon the terms of your lease, we are providing you with advance notice that we will be exercising our right to enter your apartment on OCTOBER , 2016 between 8am-4pm to perform repairs. If we do not gain access on OCTOBER , 2016, we will attempt to gain access to your apartment by drilling the cylinder for access. Your cooperation in this matter is greatly appreciated.

Management

THIS IS A MANDATORY APPOINTMENT AND MUST BE KEPT. If you cannot be home, please have someone 18/older to provide access.

1	14/24
CIVIL COURT OF THE CITY OF NEW YORK County of KINGS	Index No. L&T: 20006016
Date 012 16	Hon. Calabrese
Suana Narvaez 31 Centre Mall Petitioner(s). BKIMN, NY 11231 Respondent(s)	STIPULATION OF SETTLEMENT The parties understand that each party has the right to a trial, the right to see a Judge at any time and the right not to enter into a stipulation of settlement. However, after review of all the issues, the parties agree that they do not want to go to trial and instead agree to the following stipulation in settlement of the issues in this matter.
	Ided/Amended Appearance No Appearance No Answer Properties REPAIRS
Petitioner Juana Narvaez	(718 <u>923 8250`</u>
Respondent / KHC	
Respondent 2	718 923 8250
Respondent 3	
1. NYCHA to regain as report dated 9/28/16.	per HPD enspectoes
a) Paint - Apailment	1-11 / 1 1
- 5 Kemore illegal double or	flinder ken lock set @
1 Ropair Kitchen Window	
	Accers 10/24)
Conti	TA 917 776-0102
Hor	718 923-8250
	110 123 0210
- Variable Para Contraction of the Contraction of t	
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	780)
Juana Marias	The Assertation
CIV-LT-30 page 1(Revised 4/07)	NYCHA



NEW YORK CITY HOUSING AUTHORITY

SHOLA OLATOYE CHAIR AND CHIEF EXECUTIVE OFFICER

December 27, 2016

Juana Navarez 31 Centre Mall, Apt. 3D Brooklyn, New York 11231 **NEW YORK CITY HOUSING AUTHORITY**

RED HOOK EAST 62 MILL STREET, BROOKLYN, NY 11231 718-852-6771

http://nyc.gov/nycha

Lunes 1-9-17 Vienen

RE:

Index # 200060/16

Dear Resident:

Please be advised that this notice is to advise you that NYCHA requires access to your apartment on January 3, 2017 from 8 am to 4 pm for the painters for the bedroom to make the necessary repairs that you requested as part of your stipulation.

If you are unable to be at the apartment, please have an adult, at least 18 years of age, to be in the apartment while the repair is being addressed.

Please feel free to contact the management office at 718-852-6771 to speak to your housing assistant.

Thank you for your attention.

Very truly yours.

Red Hook East Houses

Management

* · · ·
CIVIL COURT OF THE CITY OF NEW YORK Index No. L&T: 2006/16
Date Part / Part
STIPULATION OF SETTLEMENT The parties understand that each party has the right to a trial, the right to see a Judge at any time and the right not to enter into a stipulation of settlement. However, after review of all the issue the parties agree that they do not want to go to trick and instead agree to the following stipulation in settlement of the issues in this matter.
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Petitioner Juana Market Added/Amended Appearance No Appearance No Answer
Respondent / RHF
Respondent 2
Respondent 3
1. NYCHA to complete The following remaining
1. N/CHH to complete The following remaining
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15/60
(ortact # 12/22)
CONGEO 4 (10) 6) 17 02/1
HRC# 718-923-8250
112 4 110 725 0000 A
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CIV-LT-30 page I(Revised 4/07)

RED HOUK COURT OF THE CITY OF NEW YORK

Docket Number	Arraignment Date	Arraignment Judge	
•		APAR 6	• •
		AP Y I	
You are to appear in Court on	by 9:30 A.M. at Part	PART 80	located a
88 VISITATION PL BROOKLY	/ N	Part u	•
11231	\$ Insurance Company F	Bail Bond.	•
Your bail has been fixed at	or		
	\$ Cash Bail.		
A Warrant for your Arrest wi Your Bail, if any, will be for: You may be charged with the	feited.	·	
If you are committed:			
	nicate with relatives or friends by letter or telephone	free of charge.	
You have the right to commun	the second of th		
You have the right to commun	of counsel at every stage of the proceedings.		

PLEASE BRING THIS NOTICE WITH YOU WHENEVER YOU APPEAR IN COURT.

CORTE RED HORK DE LA CIUDAD DE NUEVA YORK

umero de Inscripcion	Fecha	Juez
Usted debe comparecer en la corte	e en ei $12-07-4$	APAR 6 as 9:30 A.M. en la Parte <u>APY 1</u> situada en
88 VISITATION PL BROOKI 11231	. Y N	PART 80 PART U PART U de una Compania Aseguradora.
Se le ha fijado una fianza de	\$	o fianza en efectivo.
Si lo sueltan a Usted y Usted deja Una Orden de Arresto sera e Su Fianza, si la hay, se perd Podria ser acusado del delito	xpedida en contra suya.	
Si lo encarcelan: Usted tiene el derecho de con Usted tiene el derecho a la a	municarse con sus parientes o sus yuda de un abogado en cada etap	amigos por carta o por telefono gratis. de los procedimientos.
,	•-	iten obtener un abogado, se le asignara un abogado.

POR FAVOR TRAIGA ESTE AVISO CUANDO COMPAREZCA EN LA CORTE.

NEW YORK CITY CENTRAL LABOR COUNCIL AFL-CIO



Secretary-Treasurer
JANELLA T. HINDS

Testimony in Support of Int. No. 978-A New York City Central Labor Council, AFL-CIO

New York City Council Committee on Public Housing

May 2, 2017

Good afternoon, my name is Alex Gleason, and I am the Policy Associate at The New York City Central Labor Council, AFL-CIO. Comprised of 1.3 million workers across 300 affiliated unions, the Central Labor Council **strongly supports Int. No. 978-A**. Per research published by the American Academy of Allergy, Asthma, and Immunology, there is evidence mold causes adverse human health effects through three distinct mechanisms: (1) generation of a harmful immune response, (2) direct infection by the organism, and (3) toxic-irritant effects from mold byproducts¹. This conclusion mirrors a report authored by the Institute of Medicine in conjunction with the Center for Disease Control, which found sufficient evidence² linking indoor mold exposure to upper respiratory tract (nasal and throat) issues, coughing, wheezing, and asthmatic symptoms³. With such overwhelming, credible evidence, it is clear New York City must act to protect workers, tenants, and building owners from dangerous mold.

The creation of a licensing system for mold abatement, assessment, and remediation gives the City a mechanism to enforce universal health and safety standards. A license guarantees a base standard of knowledge and experience to mitigate some of the hazards associated with long-term occupational exposure to mold. Under the Commissioner's review, the City and State can modify the coursework and training required for a license, which will give workers the most prudent skills necessary for the job, and mandates employers provide appropriate equipment.

The externalities of untreated mold can have dire consequences on communities, workers, and their families. The long-term consequences of developing asthma or other complications associated with occupational mold exposure can impede on quality of life and increase the cost of healthcare; this can be intimidating for working families struggling to get-by. Likewise, the long-run opportunity cost for a child exposed to mold (at school, at home, etcetera,) can be permanent. Research published in the *Journal for Clinical and Experimental Allergy* finds several different factors—mold spore concertation, temperature, and air circulation—can put children at risk of chronic respiratory problems later⁴; this will have a long-term opportunity cost and impact on a child's life. Understanding mold's danger, the City should do everything it can to curtail the problem.

Blatant adverse health effects to mold exposure require action to protect workers, tenants, and landlords. Int. No. 978-A implements commonsense solutions to ensure mold is entirely removed, and creates a system of accountability. Licensing is used in a myriad of professions spanning many industries—it makes sense to include workers dealing with hazardous conditions like mold. The New York City Central Labor Council strongly supports this important legislation, and encourages the City Council to pass this bill.

¹ Bush, Robert K., MD, Jay M. Portnoy, MD, Andrew Saxon, MD, Abba I. Terr, MD, and Robert A. Wood, MD. "The Medical Effects of Mold Exposure." AAAAI. February 2006. Accessed April 14, 2016. http://www.aaaai.org/Aaaai/media/MediaLibrary/PDF Documents/Practice and Parameters/Mold-2006.pdf. Position Paper 2 In addition to symptoms with sufficient evidence, IOM also found limited or suggestive evidence of respiratory illness, as well as the development of asthma in susceptible persons, and in some cases even cancer.

³ Clark, Noreen M., PhD, and Et Al. *Damp Indoor Spaces and Health*. Page 253. Washington, DC: National Academies Press, 2004. Available for Download Here: http://www.nap.edu/download.php?record_id=11011

⁴ Garrett, Rayment, Hooper, Abramson, and Hooper. "Indoor Airborne Fungal Spores, House Dampness and Associations with Environmental Factors and Respiratory Health in Children." Clin Exp Allergy Clinical Experimental Allergy 28, no. 4 (1998): 459-67. doi:10.1046/j.1365-2222.1998.00255.x.

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