CITY COUNCIL CITY OF NEW YORK -----Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT -----Х March 27, 2017 Start: 1:08 p.m. Recess: 3:40 p.m. HELD AT: Committee Room - City Hall B E F O R E: ANTONIO REYNOSO Chairperson COUNCIL MEMBERS: Andy L. King Vanessa L. Gibson Costa G. Constantinides Steven Matteo World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502 Phone: 914-964-8500 \* 800-442-5993 \* Fax: 914-964-8470

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A P P E A R A N C E S (CONTINUED)

Kathryn Garcia, Commissioner NYC Department of Sanitation, DSNY

Dennis Diggins, First Deputy Commissioner NYC Department of Sanitation, DSNY

Larry Cipollina, Deputy Commissioner for Administration and Financial Management NYC Department of Sanitation, DSNY

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[sound check, pause]

3 CHAIRPERSON REYNOSO: Good afternoon. 4 Welcome everyone to the great Sanitation Committee 5 hearing for budget. Good afternoon and welcome to 6 the committee on Sanitation and Solid Waste 7 Management hearing on the Fiscal Year 2018 8 Preliminary Budget and the Fiscal Year 2017 9 Preliminary Mayor's Management Report for the 10 Department of Sanitation and the Business Integrity 11 Commissioner. My name is Antonio Reynoso and I am 12 the Chair of the Committee on Sanitation and Solid 13 Waste Management. Today, we will hear testimony the 14 Department of Sanitation on its Expense Budget, 15 Capital Plan and General Agency Operations. After we 16 hear from DSNY, we will hear from the Business 17 Integrity Commission on its expense budget and 18 general agency operations. The Department of 19 Sanitation's Fiscal Year 2018 Expense Budget totals \$1.675 billion, which is \$1.1 million less than the 20 21 Fiscal Year 2017 Adopted Budget. DSNY's Proposed 2.2 Capital Budget for Fiscal Year 2017 through 2020 23 totals approximately \$1.87 million, an increase of 24 \$81.2 million or 4.53% since the last budget The Committee looks forward to hearing 25 adoption.

COMMITTEE ON SANITATION AND SOLID WASTE 5 1 MANAGEMENT testimony on several important topics including an 2 3 update on the Marine Transit Station, which are an 4 integral part of the city's Solid Waste Management Plan, a status update on Electronics Collection Pilot 5 on Staten Island, and an update on various capital 6 7 projects on purchases including the East 91st Street 8 MTS as well as the purchase of collection trucks and 9 equipment, and also what is the city doing to achieve zero waste, and do we have a plan, and is there any 10 11 funding attached to it. The Business Integrity Commission for the School Year 2018 Expense Budget 12 13 totals \$8.5 million, which is \$664,000 leas than the 14 Fiscal 2016 Adopted Budget. The committee-the 15 committee looks forward to hearing the department's 16 testimony on important topics including increased 17 enforcement efforts, targeting unlicensed waste 18 haulers as well as agencies' performance in reviewing 19 applications. We will first hear from Commissioner 20 Garcia of the Department of Sanitation and then proceed to hear from Commissioner Brownell of the 21 Business Integrity Commission. The committee will 2.2 23 then hear from members of the public, and we thank you in advance for your patience. Before we hear 24 from the Commissioner, I would like to acknowledge my 25

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2	colleagues who are present, Council Member Andy King
3	from the Bronx and Council Member Steven Matteo from
4	Staten Island. Thank you guys for being here, and
5	now we will hear from First Deputy Commissioner
6	Dennis Wiggins, Deputy Commissioner Lori Supalena,
7	and the Commissioner of the Sanitation Department,
8	Kathryn Garcia.
9	COMMISSIONER GARCIA: Good afternoon,
10	Chair Reynoso and members of the City Council
11	Committee on Sanitation and Solid Waste Management.
12	I am Kathryn Garcia, Commissioner of the New York
13	City Department of Sanitation. Thank you for the
14	opportunity to discuss the department's portion of
15	the Mayor's Fiscal Year 2015 Preliminary Budget. The
16	Mayor's Fiscal Year 2017 Preliminary Mayor's
17	Management Report and to update you on the
18	department's progress and accomplishments during the
19	past year. I am joined by Dennis Diggins, First
20	Deputy Commissioner and Larry Cipollina, Deputy
21	Commissioner for Administration and Financial
22	Management. As you know, the department's mission is
23	to keep New York City healthy, safe and clean, and we
24	are committed to conducting our operations as
25	sustainably and responsibly and efficiently as

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possible. Our fleet of over 3,000 vehicles and 2 equipment meets the highest clean air emission 3 4 standards. Our Organics collection program continues to expand to reach more New Yorkers residents. 5 Our recent launch of the Commercial Organics Program and 6 7 our new Commercial Recycling regulations that will 8 take effect this summer helped to bring businesses in 9 line with our zero waste goals. Together, these and other initiatives have helped the city move toward-10 11 forward on a path to achieving zero waste in 12 landfills by 2030. In pursuing our agency objectives 13 the department's Fiscal Year 18 Preliminary Budget 14 commits funds to numerous programs ranging from major 15 capital investments to the implementation of programs 16 vital to our mission. The Fiscal Year 18 Preliminary 17 Budget proposes to allocate a total of \$1.68 billion 18 in operating funds for the department to provide the 19 agency's core waste collection and disposal services, 20 street cleaning and snow operations. These funds 21 include \$1.7 million on the New York-under Mayor's 2.2 Clean NYC Initiative to continue sending and holiday 23 basket collection service in commercial areas, transportation hubs and bids and to continue 24 supplemental highway ramp cleaning, and \$392.1 25

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million in export tipping fees for the department to 2 3 continue its current interim and long-term export 4 operations. Additionally, the Preliminary Budget allocates \$1.25 million in Fiscal 18 to begin the 5 implementation process for commercial waste zones in 6 7 New York City. Last year, the department in 8 partnership with the New York City Business Integrity 9 Commission conducted a year-long study and determined that establishing commercial waste collection zones 10 11 could significantly reduce truck traffic and vehicle 12 emissions associated with the private carting 13 industry, and we look forward to working with the Council and a range of stakeholders in developing the 14 15 implementation plan for this new strategy. We are proud that New York City continues to be a leader in 16 17 recycling and sustainability. To bolster our 18 leadership is committed to identifying new strategies 19 that strengthen and increase public recycling 20 awareness and participation. The Fiscal Year 18 21 Preliminary Budget allocates a total of \$52.6 million 2.2 to the department's Bureau of Recycling and 23 Sustainability for waste prevention, recycling and sustainability programs including outreach and 24 25 education, organics and community composting,

COMMITTEE ON SANITATION AND SOLID WASTE 9 1 MANAGEMENT textiles, electronic waste, harmful hazardous 2 3 projects, re-use and donations and zero waste schools 4 in addition to our recycling processing costs. As 5 you know, the department continues to expand its Voluntary Residential Organics Collection Program. 6 7 Today, nearly one million residents citywide now have access to organics collection service making our 8 9 program the largest municipal curbside organics program in the country. Just last week, the 10 11 department announced it's 2017 curbside organics 12 collection expansion plan, which will start in five 13 community boards in Brooklyn later this spring, 14 districts 1 and 16 in May, and Districts 2, 13 and 15 15 in June. By the end of 2017, nearly 3.3 million New Yorkers will have regular curbside organics 16 17 collection service from the department. We are on 18 track to grow our Organics Initiative to serve all 19 New Yorkers by the end of 2018 with either curbside 20 service or convenient neighborhood drop-off sites. 21 From the inception of our current Organics Program in 2016 through March 21, 2017, the department has 2.2 23 collected over 60,000 tons of organic materials from participating households, schools and agencies. This 24 includes near 1,800 tons from the school program and 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 10
2	over 27,000 tons from residential buildings. During
3	the same period, the department collected over 2,000
4	tons from green market drop-off sites serviced by the
5	department, over 3,000 tons of fall leaves, and over
6	10,000 tons of Christmas trees through our annual
7	January collection program. Additionally, all New
8	York City schools participate in recycling and this
9	year we launched the first hundred zero waste schools
10	in Manhattan and Brooklyn to target intensive
11	outreach to students, educators and staff to divert
12	all recyclable or compostable material from these
13	schools within five years.
14	In Fiscal Year 17, the department also
15	began a targeted outreach program in community
16	districts having the lowest recycling diversion rates
17	by dedicating outreach personnel to help building
18	management staff and residents increased recycling
19	participation. In addition, the department and NYCHA
20	have partnered to launch recycling collection
21	services to all NYCHA developments. In the past
22	year, the department has worked closely with NYCHA to
23	complete the first phase of NYCHA Recycle, and I am
24	proud to say that as of the end of last year, all New
25	York City res—or all NYCHA residents have access to

1 MANAGEMENT 11 recycling services. We are working with NYCHA to 2 3 continue to develop new approaches for resident 4 outreach and engagement to increase recycling 5 diversion at NYCHA developments. As part of this effort, we have worked with Grow NYC to develop the 6 7 Environmental Ambassador Program that trains and 8 supports NYCHA residents interested in helping their 9 neighbors to recycle.

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Turning now to Snow Operations. 10 The 11 department's proposed Preliminary Snow Budget in 12 Fiscal 18 is approximately \$87.6 million. The 13 adopted Snow Budget for Fiscal 17 is \$88.1 million. 14 Though our estimate of expenditures now stands at 15 approximately \$89.4 million to date for this snow season. Although Winter Storm Stella this month was 16 17 less severe than anticipated by meteorologists, it 18 still produced a heavy mix of snow, ice, sleet, heavy 19 winds and frigid temperatures that required full 20 mobilization of plowing, de-icing and hauling The official total snowfall accumulation 21 operations. 2.2 for the city during the 2016-17 snow season currently 23 stands are 30.5 inches. The average is 25 inches. The department's Preliminary Ten-Year Capital 24 Strategy includes approximately \$303.5 million for 25

COMMITTEE ON SANITATION AND SOLID WASTE 12 1 MANAGEMENT 2 projects in Fiscal 18. The Capital Ten-Year Plan 3 also includes funding for the construction of new 4 garages to serve the community districts of Bronx 9, 10 and 11, Staten Island 1, Brooklyn 3, Manhattan 6 5 and 8 and Manhattan 11. In addition, the plan 6 includes funding in all years to achieve proper 7 8 replacement cycles on the department's fleet of more 9 than 2,200 rear-loader and dual ben collection trucks. 10

11 The Fiscal 2018 Preliminary Budget also allocates \$26.6 million in capital funds to continue 12 13 construction of the department's marine transfer stations in accordance with the city's approved Solid 14 15 Waste Management Plan. The department expects to 16 open the Hamilton Avenue Marine Transfer Station 17 later this year pending the completion of a service 18 contract for the transport and disposal of waste from 19 that facility. Construction of the Southwest 20 Brooklyn Marine Transfer Station is also underway, 21 and we expect it to be completed by the end of 2018, construction of the East 91st Street Marine Transfer 2.2 23 Station continues with expected completion by the end of 2018, and construction of the alternate ramp on 24 East 92nd Street will begin in 2019. The completion 25

COMMITTEE ON SANITATION AND SOLID WASTE 13 1 MANAGEMENT of these facilities is the final step in implementing 2 3 the city's Comprehensive Solid Waste Management Plan 4 a fair and equitable five borough plan to sustainably export waste from the city by rail and barge. 5 The initiatives outlined in the SWAMP will together 6 7 reduce truck traffic in and around New York City by 8 more than five million miles per year, reduce 9 greenhouse gases by 300-by 34,000 tons per year, and contribute to a more equitable distribution of waste 10 11 manage infrastructure in New York City. The 12 department considers the Mayor's Management Report to 13 be an important management tool since the department 14 by its nature is very service oriented. The 15 information contained in the MMR assists department 16 managers in regularly evaluating and monitoring 17 agency programs, goals and objectives especially in 18 key service areas. Continuing our emphasis on street 19 cleanliness, in the first four months of Fiscal 17, 20 the department achieved a citywide average score card 21 rating of 96.1% compared to 94.4 during the same 2.2 period last year, and the highest for the same four-23 month period in more than seven years since Fiscal Year 10. Incidentally, there has never been a same 24 four-month period during any fiscal year since the 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 14 2 score card program began in '75 that was that higher 3 than 96.1%. As a result of our ongoing focus on zero 4 waste programs, the curbside and containerized diversion rate increased from 16.1% during the first 5 four months to 16.8 during the same period in Fiscal 6 7 This is a positive sign of strong growth in both 17. our traditional recycling programs, and our expanding 8 Organic Pilot Collection program. In closing, I wish 9 to thank Chair Reynoso and the Council for continuing 10 11 to work with us as a close partner and for our 12 support and commitment to our programs and policies. 13 We look forward to working with all interested parties to finalize the budget in the coming few 14 15 months. I am now happy to answer any questions. 16 CHAIRPERSON REYNOSO: Thank you, 17 Commissioner. [coughs] So I want to start with a-18 this Ten-Year Capital Strategy. Can you just summarize the priorities? I know, you've-you've 19 stated some of them here, but given that this is 20 21 different from past years, how exactly it is 2.2 different, and what you approached different than the 23 past years regarding on how to move forward with that Ten-Year Capital Strategy as opposed to-I think we're 24 25 used to in a four-year?

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2 COMMISSIONER GARCIA: So I mean we do a 3 Ten-Year Capital Strategy every two years, and so our 4 primary focus is always on making sure we have the tools necessary for Sanitation workers to be 5 effective, and what I mean by that is that we have 6 7 the trucks we need. We have the garages that we 8 need, and we have the export infrastructure that we 9 need. And so those are really the key components, and in addition to make sure that we have the 10 11 technology that's moving us forward in the 21st 12 Century. 13 CHAIRPERSON REYNOSO: So it would be-what would-what it would cost and what you would need to 14 15 do to make sure that you're on par with-with the Ten-Year Capital Strategy I guess is what I'm asking. 16 17 COMMISSIONER GARCIA: Absolutely. 18 CHAIRPERSON REYNOSO: Okay, and you 19 completed that strategy, and you feel confident that 20 it's something that can be achieved? 21 COMMISSIONER GARCIA: Yes. 2.2 CHAIRPERSON REYNOSO: Because we know now 23 that our trucks are not necessarily completely-what is it? Their seven-year lifeline. 24

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2 COMMISSIONER GARCIA: So we actually 3 agreed based on our past experience that we would 4 move to an eight-year replacement cycle, and we are working on having a level buy with OMB, and that's 5 what's reflected in the Capital Budget. One of the 6 7 things we wanted to get away from was peaks and 8 valleys, and to make sure that we had a level buying 9 plan because otherwise everything starts to break at the same time, and so that's the approach. 10 It mav 11 take us a little longer to get to the average age of 12 four years, but we're less likely to have an 11-year, 13 and we're less likely to have the trucks all break down at the same time. 14 15 CHAIRPERSON REYNOSO: And-and an eight-16 year lifetime I guess is something that-would anyone 17 be concerned about eight years over seven years, and 18 whether or not eight years is too much or too old for 19 these-and this equipment to be out there?

20 COMMISSIONER GARCIA: No, actually, we 21 think that based on where-what's happening in the 22 heavy duty trucks sector that that is a very 23 conservative approach to take.

24 CHAIRPERSON REYNOSO: So, we have a new 25 administration at the federal level? Is there

COMMITTEE ON SANITATION AND SOLID WASTE 17 1 MANAGEMENT anything in-in what we're seeing at the federal 2 3 government, I guess, level that would impact what's 4 happening here in the city specifically for the Department of Sanitation? 5 COMMISSIONER GARCIA: So, there-there are 6 7 two programs that have some small amounts of federal 8 money. We get some grant programming through DOT for 9 clean air vehicles. So often we'll buy electric charges or something like that for vehicles, and then 10 11 in addition we get some community development block grant money for lot cleaning. It is not-neither one 12 13 is a very large part of our budget, but obviously anything that's going to happen more broadly to the 14 15 city's budget as a whole could impact the department. CHAIRPERSON REYNOSO: Regarding the 16 17 commercial waste collection study, the budget-the 18 budget includes \$1.3 million in 2018 through 2020. 19 The department will engage consultants who assist 20 with implementation of zone-based system for commercial waste collection. We just want to know 21 how this new need is different from the funding that 2.2 23 was included in Fiscal Year 2017's Preliminary Plan to conduct a commercial waste study, and is there a 24 25 timetable when the plan will be released, and is the

COMMITTEE ON SANITATION AND SOLID WASTE 18 1 MANAGEMENT department working conjunction with other city 2 3 agencies to-to make that plan happen? 4 COMMISSIONER GARCIA: Sure-certainly, so the-the first study was really to have an idea of 5 what was even happening within the-within the 6 7 commercial waste sector-because a lot of it was very opaque to us--to make the determination of whether or 8 9 not we'd recommend moving to a zone collection system. And so obviously that study found that there 10 could be a 68% reduction in vehicles miles traveled. 11 And so the next step is--12 13 CHAIRPERSON REYNOSO: [interposing] Can 14 you repeat that? How many-how-how much of a 15 reduction? 16 COMMISSIONER GARCIA: Sixty-eight 17 percent. 18 CHAIRPERSON REYNOSO: Sixty-eight 19 percent. I just wanted to hear that again. 20 COMMISSIONER GARCIA: A lot. 21 CHAIRPERSON REYNOSO: A lot. COMMISSIONER GARCIA: Like three million 2.2 23 gallons of diesel. So one of the things that we have to do is figure out with the zone system that we hope 24 to have a consultant on board by the end of this 25

COMMITTEE ON SANITATION AND SOLID WASTE 19 1 MANAGEMENT fiscal year to start that process is the nitty 2 gritty. How big exactly will the zone be? You know 3 4 what are the boundaries going to be? You know are we are going to have it be exclusive or non-exclusive? 5 You know, what are going to be all the requirements 6 7 on the private carting industry, and also to make sure that we understand from the business sector what 8 9 exactly their needs are. How are we going to structure something where a restaurant may need three 10 11 collections in an evening because they're so busy 12 they're flipping tables. Because they're obviously a 13 very successful restaurant versus our large office 14 building that may have storage space. And so all of 15 that sort of very detailed analytical work needs to 16 happen under this contract. So we assume that this 17 will come-be done in about a year. So in the first 18 portion of Fiscal 19, and we are working closely with 19 the Business Integrity Commission, but also bringing 20 in DOT, and Small Business Services to the extent 21 that they have things to add for particular pieces of this. 2.2 23 CHAIRPERSON REYNOSO: So, you-2020 would sound like a good year to see the results of that 24

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study?

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 20
2	COMMISSIONER GARCIA: No, 2019. If
3	you're talking calendar years it would be
4	CHAIRPERSON REYNOSO: [interposing] Okay.
5	COMMISSIONER GARCIA:in 2019. So
6	late-late 2018 or early 2019.
7	CHAIRPERSON REYNOSO: Okay. Thank you.
8	The Fall Leaf Collection Program it's included in the
9	Preliminary Plan to reinstate it this year, but it's
10	still not base-baselined. Just what was the
11	experience last year? Why do we want to change it
12	this year, and if we're going to change it, why not
13	just do it permanently?
14	COMMISSIONER GARCIA: So, one of the
15	things that's happening is that as new districts come
16	into the Organics Program they automatically get leaf
17	collection. There's no special day to put out
18	leaves. You can put out your leaves today. You can
19	put out your leaves in the fall, and so was we see
20	more districts come online, you don't need to have a
21	special leaf program because they're automatically
22	going to get organics collection, and their leaves
23	will get collected as part of that program.
24	CHAIRPERSON REYNOSO: Speaking of the
25	Organics Program, I want to speak specifically to a

COMMITTEE ON SANITATION AND SOLID WASTE 21 1 MANAGEMENT potential vendor violating its permit or having 2 3 numerous outstanding violations, and how can they be 4 considered a responsible vendor, and whether that differs from the lowest responsible bid, whether the 5 bid itself has to be responsible or whether the 6 7 bidder has to be responsible, and how that's 8 differentiated by you or whether it even matters for 9 the purpose of procurement process, and just want to know if it's something that -- I guess legally I 10 11 don't think it's something we need to consider at the 12 moment, but I just want to know what process you go 13 through to really try to get responsible bids and 14 bidders to have contracts with City of New York? 15 COMMISSIONER GARCIA: So I think you're speaking of what was a competitive sealed bid, and so 16 17 there is very little discretion in terms of the 18 determination of responsibility. They have to have 19 paid their taxes. They can't have outstanding 20 violations with ECB. Those are the kinds of things 21 that we can look at in that particular type of 2.2 procurement. 23 CHAIRPERSON REYNOSO: And-and any of the

winner of those RFPs or those contracts?

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COMMITTEE ON SANITATION AND SOLID WASTE 22 1 MANAGEMENT 2 COMMISSIONER GARCIA: They're not RFPs. That's a different process. 3 4 CHAIRPERSON REYNOSO: So what-what would 5 we call them? COMMISSIONER GARCIA: These were-these 6 7 were competitive sealed bids. 8 CHAIRPERSON REYNOSO: Competitive sealed 9 bids. COMMISSIONER GARCIA: And we bid 10 11 contracts. (sic) CHAIRPERSON REYNOSO: But-but we do have 12 13 access to at least a-what you call ECB violations? COMMISSIONER GARCIA: Uh-huh. 14 15 CHAIRPERSON REYNOSO: And in the cases of 16 all the folks that receive these contracts, these businesses that receive these contracts, none of them 17 18 had any open ECB violations? 19 COMMISSIONER GARCIA: They did not. They 20 did not have open ECB violations. They may have had 21 ECB violations in the past because I regulate many of those and we have written violations against them, 2.2 23 but they had been corrected at the time of the contract. 24 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 23
2	CHAIRPERSON REYNOSO: Okay. So whether
3	they have 100 ECB violations and paid them off or
4	they had one and paid them off, they-they go the same
5	love (sic) because they're paid off.
6	COMMISSIONER GARCIA: If they've
7	corrected the violation, yes.
8	CHAIRPERSON REYNOSO: Or paid the fine?
9	COMMISSIONER GARCIA: You need to
10	correct. I mean for-for ours, you have to correct
11	the violation.
12	CHAIRPERSON REYNOSO: Okay, so I'm-I'm
13	just kind of giving you a heads up. I'm very
14	interested in pushing laws that allow for us to
15	modify that process that restaurants at the current-
16	at this current moment they're graded on an A, B, C,
17	D level on whether or not they're clean. All waste
18	transfer stations don't get it. There's no
19	determination in a private waste transfer facility
20	whether they're good or bad players. So, you're
21	right, you could receive 100 ECB violations and just
22	work to correct them all, and still be eligible for a
23	contract with the city, or you could be a great
24	player with ECB violations following all the rules
25	and being the best neighbor, and you get that same

COMMITTEE ON SANITATION AND SOLID WASTE 24 1 MANAGEMENT consideration that the other transfer station has, 2 3 and the city is still dealing our contracts to a lot 4 of these people, and a lot of these organizations and businesses in these communities specifically South 5 Bronx, North Brooklyn and Southeast Queens, which 6 7 seems to be the place where everyone wants to go. Ι 8 love the Organics Program that we're pushing right 9 now, the Organics Program we're pushing now. I don't want to call it a pilot any more, but the Organics 10 11 Program. I-I believe in it. I think it's something 12 we need to do, but so long as we allow for these 13 contracts to be given to what I consider irresponsible bidders or irresponsible businesses 14 15 it's not something that my community can continue to support. We're not going to burden-take on the 16 17 burden of handling all of the city's organics and do-18 and give the responsibility to all these bad players 19 in these districts. So just a heads up, we're trying 20 to change that process so you could have more 21 autonomy or discretion, which I know you don't want, but to have more discretion of who's-who's the good 2.2 23 players and who are the bad players. [background comments] The Newtown Creeks Organics Program, which 24 25 is where everything is going, so currently in

COMMITTEE ON SANITATION AND SOLID WASTE 25 1 MANAGEMENT Freshkills, we have this digester gas capture and 2 3 we're trying to figure out a way to use that to-so I guess can you just explain how that's happening in 4 Fresh Kills. 5 COMMISSIONER GARCIA: Yeah, so at-at 6 7 Fresh Kills, actually what we're doing is we're 8 capturing the landfill gas, and the landfill gas, but 9 there's no digester involved. The landfill gas has been cleaned up and put back into the grid, and 10 11 actually, we anticipate that we're going to see an 12 additional \$3 million in revenue next year from that 13 process. Namely from selling the environmental The gas is actually not making that much 14 attributes. 15 money any more, but the environmental attributes 16 makes a lot of money. So that's different. So at 17 Newtown Creek the concept is that it goes into a 18 digester that digests the food in a similar way from 19 your stomach producing natural gas through that 20 decomposition process, and then I am not sure exactly where DEP is on their contract with National Grid of 21 2.2 having that go back into the pipeline. Some of that 23 gas is already being used at New Town Creek to power their boilers. 24

COMMITTEE ON SANITATION AND SOLID WASTE 26 1 MANAGEMENT CHAIRPERSON REYNOSO: So, is that-what's 2 3 happening with Freshkills something that DEP is 4 overlooking? 5 COMMISSIONER GARCIA: No, no, we do Freshkills. 6 7 CHAIRPERSON REYNOSO: But-well Newtown Creek would be a DEP? 8 9 COMMISSIONER GARCIA: It would be a DEP project. It's within their-it's within their 10 11 property line. CHAIRPERSON REYNOSO: So we should ask 12 13 them. Okay, so that's-that's good to know that there 14 is a difference there. Because I know there is an 15 opportunity for gas capture, and I want to make sure that if you're taking advantage of it in Freshkills 16 17 that we do the same in Newtown, but if it's a DEP 18 versus Sanitation issue, then we'll contact them to 19 make sure also. 20 COMMISSIONER GARCIA: Yeah, so I'm-I know 21 of the project from a long time ago. I don't know its current status, but it's exciting. 2.2 It could 23 like-it could be empowering 2,500 homes with natural gas. That's a lot. 24 25

COMMITTEE ON SANITATION AND SOLID WASTE 27 1 MANAGEMENT 2 CHAIRPERSON REYNOSO: It is. So, I want 3 to-we have a lot of other questions, but I want to 4 allow for my colleagues to get an opportunity to speak on issues that are important, and I want to go 5 ahead and ask Council Member Steven Matteo first. 6 7 COUNCIL MEMBER MATTEO: Thank you, Chair 8 Reynoso. Commissioner, I don't think it's any 9 surprise I'm going to start with the E-Waste Program on Staten Island since we're both very proud of it. 10 11 If you could just-I think today is 20-23 weeks since-12 since we started it. If you could start. If you 13 could just give the numbers of how many items collected over the last 23 weeks? 14 15 COMMISSIONER GARCIA: Certainly. So, you know you I love this program--16 17 COUNCIL MEMBER MATTEO: [interposing] 18 Yes. 19 COMMISSIONER GARCIA: -- and so over the 20 last few weeks we have collected weeks we have 21 collected 10,154 total pieces, many of them very 2.2 large television sets, and--23 COUNCIL MEMBER MATTEO: [interposing] We like our television sets. 24 25 COMMISSIONER GARCIA: Huh?

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 28
2	COUNCIL MEMBER MATTEO: We like our
3	television sets in Staten Island.
4	COMMISSIONER GARCIA: You do like your
5	television sets, and there's been pretty strong
6	consistent demand for the program. It dipped little
7	bit a few weeks after the Super Bowl. I think
8	there's a lull in TV purchases after Christmas and
9	after the Super Bowl
10	COUNCIL MEMBER MATTEO: Uh-huh.
11	COMMISSIONER GARCIA:but we anticipate
12	that it will pick back up as we move into the spring
13	months.
14	COUNCIL MEMBER MATTEO: Okay, so, can you
15	just explain how you had the startup for the program
16	using Sanitation workers, and you had to buy certain
17	equipment? Just give us an overview.
18	COMMISSIONER GARCIA: Certainly. So, we-
19	we purchased ten trucks, and we're using Sanitation
20	workers. We use approximately six a day to do the 60
21	appointments, and then you go online or you call 311
22	to make your appointment. You tell us what it is
23	that you want picked up, and then we arrive at your
24	house and take those electronics away. We take them
25	to Freshkills. We palletize them and then ERI comes
l	

COMMITTEE ON SANITATION AND SOLID WASTE 29 1 MANAGEMENT 2 and collects them, and takes them to a recycling 3 facility. 4 COUNCIL MEMBER MATTEO: Okay, and we're still within two weeks. Is that right? 5 COMMISSIONER GARCIA: Yeah, we're still 6 within two weeks. We actually had a little bit of a 7 decline in demand order, about 40 appointments a day 8 9 until snow, and then at snow we stopped taking appointments. So there was an uptick last week. 10 11 COUNCIL MEMBER MATTEO: Yeah, I see after 12 the middle of February it started moving back up to 13 its normal pace and then the snow last week, and then 14 it seems like we're back at our normal pace. 15 COMMISSIONER GARCIA: Right, and--16 COUNCIL MEMBER MATTEO: [interposing] Do 17 you know if-18 COMMISSIONER GARCIA: --we have seen a 19 decline in people coming to--20 COUNCIL MEMBER MATTEO: [interposing] The 21 events? 2.2 COMMISSIONER GARCIA: -- to the events and 23 to the household hazardous waste drop-off site and less--and less dumping. You see less TVs sort of 24 wandering the roads of Staten Island. 25

COMMITTEE ON SANITATION AND SOLID WASTE 30 1 MANAGEMENT 2 COUNCIL MEMBER MATTEO: Well, I agree 3 with you. Before the launch, I think you estimated it at \$1.3 million for Fiscal 17 for Staten Island. 4 5 Do you have a number that's budgeted for Fiscal Year 18? 6 7 COMMISSIONER GARCIA: We are still in talks with OMB on exactly what our budget will be 8 9 going forward for E-Waste, but I feel that we will be in a good place to make sure that we are meeting the 10 11 needs of Staten Island. 12 COUNCIL MEMBER MATTEO: Excellent, and I 13 appreciate that. Do you know-I don't know if you 14 have this, but do you know if more requests are 15 coming through 311 or through the website? 16 COMMISSIONER GARCIA: I don't know what 17 the breakdown is, whether or not it's coming through 311 or the website. 18 19 COUNCIL MEMBER MATTEO: Okay. 20 COMMISSIONER GARCIA: The one thing that 21 I will say that it will make this program more 2.2 challenging going forward is that ERI had been 23 providing collection and processing for free, and that will not be true after December 31st. 24 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 31
2	COUNCIL MEMBER MATTEO: Okay. So we're
3	going to have to address
4	COMMISSIONER GARCIA: [interposing] We're
5	going to have to pay for the collection and
6	processing.
7	COUNCIL MEMBER MATTEO: [interposing]
8	Yeah, okay.
9	CHAIRPERSON REYNOSO: We-can we pleas ask
10	why-why that is just to clear it up for-for the folks
11	that are?
12	COMMISSIONER GARCIA: Because there's-
13	across the state there is not any money in the CRT
14	portion of the waste stream. They're very difficult
15	to deal with and manage. So it's a problem. We
16	actually have been doing much better than the rest of
17	the state. They have been paying for processing and
18	collection for a long time, and they will continue to
19	pay for the apartment collection, and processing, but
20	not for any additional curb sites. That wasn't in
21	their initial framed (sic) contract. So
22	COUNCIL MEMBER MATTEO: Do you have a
23	number how much that's going to cost?
24	COMMISSIONER GARCIA: It's going to be
25	about 21 cents a pound, but I have to go back and

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 32 look at what-what the total is that we're thinking. 2 3 I mean we're thinking in the order of like, you know, 4 [pause, background comments] Okay, so about \$480 a 5 ton probably. COUNCIL MEMBER MATTEO: \$480 a ton? 6 7 COMMISSIONER GARCIA: Yeah. 8 COUNCIL MEMBER MATTEO: Okay, and just my 9 final E-Waste question. I'll-I'll touch on some more topics, but as much as I'm proud that we work 10 11 together and the administrations have a program to 12 start on Staten Island that only exists on Staten 13 Island, but it's not-it's not happened a lot in the 14 past. I am looking forward to pushing this for a 15 city E-Waste program as I'm sure my colleagues are. 16 I know Chair Reynoso is certainly looking to expand. 17 So can you touch base, and talk to us about plans to 18 expand our citywide service and how much do you think 19 that would cost? 20 COMMISSIONER GARCIA: So we are still 21 working with OMB, but we know that this will be a 2.2 phased program in part because of the processing 23 back-in piece. There isn't enough capacity to take it all, and so our thinking is that we will roll it 24 25 out across the city in the lower density areas.

COMMITTEE ON SANITATION AND SOLID WASTE 33 1 MANAGEMENT 2 Because if you're over nine units, you have a program 3 right now--4 COUNCIL MEMBER MATTEO: Okay. COMMISSIONER GARCIA: --that is available 5 in all boroughs, but I'd have to get back to you on 6 7 the specifics of what the estimate is for that entire 8 program. 9 COUNCIL MEMBER MATTEO: And we would model it the same way through the same--10 11 COMMISSIONER GARCIA: [interposing] Oh, 12 absolutely. 13 COUNCIL MEMBER MATTEO: -- the same 14 equipment, the same steps? 15 COMMISSIONER GARCIA: Yes, we will be using the-since we aren't-cannot use a rear-loading 16 17 truck, we will use the box truck and the cut-downs to 18 pick up the TVs and the other electronics along with 19 it we use some data boxes in order to make sure that 20 the little stuff doesn't get lost. So we will 21 continue to do that moving forward. We know people 2.2 really like being able to make appointments. 23 COUNCIL MEMBER MATTEO: No, it's beenit's been an extremely successful program on Staten 24 Island, and especially for seniors and my office and 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 34
2	my clean team has been helping getting the-the E-
3	Waste to the curb. So it's been extremely
4	successful. Looking forward to more on Staten
5	Island—and—and to expand it citywide, and just—just
6	finally do-do you see any problems that we need to
7	work on, on the program
8	COMMISSIONER GARCIA: [interposing] Yes.
9	COUNCIL MEMBER MATTEO:anything that's
10	come up that
11	COMMISSIONER GARCIA: The biggest
12	challenge in other boroughs is going to be staging
13	areas because I don't have a Freshkills everywhere
14	else. So I don't-I need a place where I can
15	prioritize the E-Waste. So what-that's one of the
16	things we're working on.
17	COUNCIL MEMBER MATTEO: Chair, before I
18	do on, do you want to add anything to that?
19	CHAIRPERSON REYNOSO: I did regarding the
20	Bill Geddes (sic). Do you-do you know where the next
21	phase might be? I know you said-you mentioned low-
22	low density areas. Any idea of where the next
23	location might-and so this is the one place where the
24	whole city is jealous of Staten Island, and this one
25	issue here.

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 35
2	COMMISSIONER GARCIA: Uh-huh.
3	CHAIRPERSON REYNOSO: It's actually
4	working. It's working well, and Matteo is a great
5	example of someone that's going to hold the standards
6	really high, and for him to be satisfied we're really
7	excited about it going citywide. So just really want
8	to speak to where you think it would be going next so
9	that we can starting getting a little excited in
10	those areas?
11	COMMISSIONER GARCIA: Yeah, I'm probably
12	coming to North Brooklyn next, but [laughter]
13	CHAIRPERSON REYNOSO: Okay, we-and we
14	have, you know, dozens of waste transfer stations
15	that we could do the actual work. We have the
16	facilities there, and for that, I would be very
17	excited to see that happen.
18	COMMISSIONER GARCIA: Okay.
19	CHAIRPERSON REYNOSO: Okay, alright,
20	thank you-thank you for that. I didn't know that
21	until today
22	COUNCIL MEMBER MATTEO: [interposing]
23	there you go.
24	CHAIRPERSON REYNOSO:Council Member.
25	So thank you.

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 36 2 COUNCIL MEMBER MATTEO: Are you closing 3 the hearing or what are you going to do? 4 CHAIRPERSON REYNOSO: No, no, no, no. Ben Kallos has a lot of questions. 5 COUNCIL MEMBER MATTEO: No, I'm not done 6 7 yet. [laughs] Andy knows I'm still going. Alright, 8 so just to shift into-to the snow, and Commissioner, 9 thank you and-and your staff for the constantconstant communication during snow storms. 10 It's--11 COMMISSIONER GARCIA: [interposing] Does 12 everyone here know that he has branched out from 13 Staten Island, and actually has taken on the Island of Manhattan as places that he-14 15 COUNCIL MEMBER MATTEO: [interposing] Oh. 16 COMMISSIONER GARCIA: --provides during 17 snow storms. 18 COUNCIL MEMBER MATTEO: We branch out. We-we do what we can. So just a few things. 19 If you 20 could just walk and tell us the process about the 21 shift changes --2.2 COMMISSIONER GARCIA: [interposing] So--23 COUNCIL MEMBER MATTEO: -- and how you switch from an eight-hour normal shift and when you-24 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 37
2	you make that decision to shift to I think it's a 12-
3	hour 7:00 to 7:00, if I'm correct.
4	COMMISSIONER GARCIA: Uh-huh.
5	COUNCIL MEMBER MATTEO: So would you just
6	walk us through, you know, the process and when you
7	make that change in preparation for a snow storm?
8	COMMISSIONER GARCIA: So, it really
9	depends-it's driven by what the meteorological
10	reports are. We're never going to swing to a 12-hour
11	shift if I think that it's just a spreader storm. If
12	we're talking about, you know, up to two-up to two
13	inches, it's unlikely that we would split.
14	COUNCIL MEMBER MATTEO: Okay.
15	COMMISSIONER GARCIA: If you're talking
16	into plowable snow, it's very likely that we will
17	split, and so what you have to do is see we're
18	operating on three—on three shifts. The biggest one
19	is the 6:00 a.m. shift. Some of folks will end up
20	going into night. So they'll work the day. Then you
21	can't work them at night. They've got to work the
22	next night, and then, you know, you're 12:00 to 8:00
23	are going to come back at 7:00, and you're 4:00 to
24	12:00 will stay on the overnight.
25	

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 38
2	COUNCIL MEMBER MATTEO: Okay. It's-it's
3	basically based on the forecast.
4	COMMISSIONER GARCIA: It's based on the
5	forecast. Yes. It's a trick logistical thing to make
6	sure we don't accidentally put someone who just
7	worked a full shift on another full shift.
8	COUNCIL MEMBER MATTEO: Right, and-and
9	listen, and the great that the Sanitation men and
10	women do shifting back to garbage pickup, and again
11	just-just for our informative purpose, can you just
12	give us the-how long it takes to shift back to
13	garbage pickup and when you're making that call as
14	well?
15	COMMISSIONER GARCIA: It really
16	completely depends on how the storm goes. So in this
17	last storm, you know, we were basically done with the
18	initial plowing by the morning of Wednesday, but the
19	temperatures had fallen very far at that point in
20	time and much of what had fallen was not just, you
21	know, seven to ten inches of snow. It was seven to
22	inches of snow and then add in the heaviness of
23	probably, you know, three-quarters of an inch of
24	sleet and ice, which ended up becoming cinder blocks.
25	So we spent a lot of time coming out like Wednesday,

COMMITTEE ON SANITATION AND SOLID WASTE 39 1 MANAGEMENT Thursday, Friday into Saturday doing crosswalks, bus 2 3 stops, bike lanes, piling and hauling an enormous amount of snow out of areas and melting it at the 4 melters. So it was all that sort of work. And so we 5 were carving out our staff for-to focus on that, and 6 7 then if we had more staff available, they would on 8 collections. So we did do some collections Thursday, 9 Friday, Saturday, Sunday, but we were still carving out snow functions even into next week because we 10 11 were clearing parking lanes on the alternate side--12 COUNCIL MEMBER MATTEO: Right. 13 COMMISSIONER GARCIA: --areas. 14 COUNCIL MEMBER MATTEO: I mean on Staten 15 Island I think we were back on schedule very quickly. 16 I think by that Monday, if not earlier, from the 17 weekend collection. So-so using-when you're in 18 operations using excess, if you can, to start a 19 pickup, right? 20 COMMISSIONER GARCIA: Right, we're doing 21 to prioritize--2.2 COUNCIL MEMBER MATTEO: [interposing] 23 Until you just-until you're completely done? 24 25

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

1

2 COMMISSIONER GARCIA: Yeah, we're-we're going to prioritize this snow portion of it, and then 3 4 do what we can after that on-on collections. 5 COUNCIL MEMBER MATTEO: Right. Thank you for that information, and the last question on the 6 7 storm is, you know, and you and I have talked about 8 this at hearings offline about the bus stops, and the 9 I personally think we have agencies and corners. they could do a better job and-and the contractors 10 11 for the bus shelters, and helping out Sanitation, but 12 can you just-I know you brought some-had some more 13 equipment. Can you just let me know how many bypaths are on Staten Island, and how you're deploying them 14 15 for the crosswalks and the bus stops and the corners? 16 COMMISSIONER GARCIA: Sure like the-the-17 this is the second year that we had actually 18 purchased Skid Steers and Bob Cats. This is the 19 first year we had 50 and, you know, we had three on 20 Staten Island. You know, this year we bought another

50, and we were deploying them. They actually-we-we

got a quite a few snow laborers, but not as many as

we would have wanted, and they-they were often very

slow because of how much ice there was. The Skid

25 Steers are great.

21

2.2

23

24

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 41 2 COUNCIL MEMBER MATTEO: Uh-huh. 3 COMMISSIONER GARCIA: And so, we were 4 deploying them on-primarily on bus stops and some 5 crosswalks, but we'd give them-they-almost a route like follow this bus stop, do, you know, do the bus 6 7 stop and do the crosswalk, do the bus stop, do the crosswalk. 8 9 COUNCIL MEMBER MATTEO: Right. COMMISSIONER GARCIA: And we found them 10 11 to be-to be very effective though in some places we were using front-end loaders--12 COUNCIL MEMBER MATTEO: Man. 13 14 COMMISSIONER GARCIA: --because we needed 15 to have that strong a piece of equipment to--16 COUNCIL MEMBER MATTEO: [interposing] 17 Because of the ice? 18 COMMISSIONER GARCIA: --because of the 19 ice. 20 COUNCIL MEMBER MATTEO: Right. So do you 21 have any plans to purchase more? COMMISSIONER GARCIA: So we're looking at 2.2 23 that because I want to make sure that we're-we have what we need into the next snowstorm. So we're sort 24 25 of evaluating based on this winter season both, you

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 42
2	know, Skid Steers. I think we're actually okay on
3	front-end loaders, but also maybe the small plows,
4	which we're-worked very well in these storms in many
5	areas of the city, but they're not as robust as the
6	really big spreaders, and so thinking about whether
7	or not we've gotten the right fleet number on the
8	Haulsters yet. We don't know that. We're just doing
9	some evaluations at this time
10	COUNCIL MEMBER MATTEO: [interposing]
11	Right.
12	COMMISSIONER GARCIA:to see whether or
13	not there's a need there.
14	COUNCIL MEMBER MATTEO: And-and the way
15	we use them in—in areas in my district and New Dorp
16	Beach and Westley, I think has show that that's the
17	right call because those two neighborhoods have never
18	been done that quickly
19	COMMISSIONER GARCIA: Yeah.
20	COUNCIL MEMBER MATTEO:this rush
21	because I mean you-you see the streets, Wesley and
22	New Dorp Beach has narrow streets that it's difficult
23	for any truck to get through never mind a-a
24	Sanitation truck. So I appreciate it, and I do
25	appreciate the job the men and women of Sanitation

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 43
2	do, your commissioners and you did. So, I'm going to
3	finish with one last question because I know my
4	colleagues and—and just a quick update on Freshkills
5	on the remedial work. Can you just give me an update
6	on the final mound in Section 1-9?
7	COMMISSIONER GARCIA: Certainly. So we
8	continue to do construction on Section 1-9. The
9	phasing of the closure activities will take us to the
10	end of 2021, and that has been agreed to by the State
11	as of last December, and it's really about making
12	sure partly because we needed to be a little bit
13	sensitive on this mound because it contains the World
14	Trade Center material in it.
15	COUNCIL MEMBER MATTEO: Absolutely.
16	Great, thank you, Commissioner. Thank you, Chair.
17	CHAIRPERSON REYNOSO: Thank you, Council
18	Member. I just wanted to follow up on one-one part
19	of it. Enforcement after a snow storm. A lot of
20	folks on sidewalks our big issue and business owners
21	or property owners not-not shoveling the snow on the
22	sidewalks. How does that work? Do you do that
23	immediately the day after maybe or how long after the
24	last snow do you—do you guys send out your
25	enforcement team?

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 44
2	COMMISSIONER GARCIA: The-the call out
3	went to all the boroughs so they could start writing
4	tickets at 11:00 a.m. on Wednesday. We were-we're
5	still using some of our enforcement resources for
6	other snow activities to manage the salt areas, and
7	stuff like that, but tickets started getting written
8	that day.
9	CHAIRPERSON REYNOSO: Okay, thank you.
10	Council Member Andy King from the Bronx.
11	COUNCIL MEMBER KING: [pause] Thank you,
12	Mr. Chair. Appreciate it. Commissioner always a
13	delight, and the super team at Sanitation. I want
14	thank you all for your service and keeping New York
15	City and the way we keep it clean. I have just only
16	about four questions. As I was going over your
17	testimony, I just wanted to get clarity because
18	between Council Districts and Community Districts,
19	sometimes we get in a conversation in a room, and we
20	don't know which one we're talking about. So in your
21	Ten-Year Capital Budget, you talked about the Capital
22	Strategy includes approximately \$303.5 million in
23	FY18. The Capital Ten-Year Plan includes funding for
24	new garages and community districts in the Bronx 9,
25	

COMMITTEE ON SANITATION AND SOLID WASTE 45 1 MANAGEMENT 10 and 11. So I was trying to understand is that 2 3 community board--4 COMMISSIONER GARCIA: [interposing] No, it's--5 COUNCIL MEMBER KING: -- or Council 6 7 District? 8 COMMISSIONER GARCIA: --it's community-9 it's community boards. COUNCIL MEMBER KING: Say again. 10 COMMISSIONER GARCIA: Its community 11 boards. All of our districts are contiguous with 12 13 community boards not-not--council districts. COUNCIL MEMBER KING: Not the Council 14 15 Districts. Okay, so now-now I got clarity because 16 millions they messed up the conversation not 17 understanding. So I just wanted to make sure. So, 18 for those stations who might need repair is there a 19 plan? Because I know we were talking about creating 20 new ones in these-in these districts. What happens 21 to those who are already established and need help? 2.2 What-what's the plan to help improve those-those 23 stations in those communities? COMMISSIONER GARCIA: So, you know, for 24 25 stations that-that we have that are a little younger

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 46
2	than 9, 10 and 11, is what we do if we're going
3	facility assessments to make sure that they have what
4	they need, and we have smaller projects for other
5	district garages where they may require a new roof,
6	where they may require a new floor, but they don't
7	require a whole new building, and we-we've added that
8	to the Capital Plan.
9	COUNCIL MEMBER KING: Okay and I-I
10	appreciate that. I just wanted to get clarity on
11	that. I'm going to change on directions. I wanted
12	to go into first of all talk organics and then snow.
13	I'd like to know the organics that you have I wanted
14	to know—I know you said there's about 1.8 billion New
15	Yorkers are participating-native New Yorkers that are
16	participating
17	COMMISSIONER GARCIA: A little shy of a
18	million now.
19	COUNCIL MEMBER KING: Shy of a million
20	now.
21	COMMISSIONER GARCIA: And we get to 3.3
22	this year.
23	COUNCIL MEMBER KING: Would you happen to
24	have another breakdown, how it breaks down per
25	borough, how many people are participating in my

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 47
2	borough? Because I'm pretty sure it's not all in one
3	borough.
4	COMMISSIONER GARCIA: No, and-and yes we
5	can certainly provide you with where we are, but I
6	will tell you that we intended to be in the Bronx in
7	the late summer, and so, you know, there are two
8	Bronx-Bronx Community Boards that we are in now, but
9	they're relatively small compared to where we are in
10	Queens and Brooklyn, but we will be doing a very
11	large expansion in the Bronx later this year.
12	COUNCIL MEMBER KING: [interposing] Well,
13	if you did at least according to the
14	COMMISSIONER GARCIA: [interposing] We
15	will be looking to you for help.
16	COUNCIL MEMBER KING: Yeah, whatever we
17	can do. I'd like, of course, to be a part of the
18	Organics especially our-our homeowners that I see
19	you're expanding in five Brooklyn areas
20	COMMISSIONER GARCIA: [interposing] I'm
21	going to be in 8, 10, 11 and 12 in the height of the
22	summer. That's where we intend to be.
23	COUNCIL MEMBER KING: Okay, alright, so
24	I'll look forward to seeing you in 12 then.
25	COMMISSIONER GARCIA: I will be there.

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 48 2 COUNCIL MEMBER KING: I-I thank you for 3 that. So I do want to know, I'm not trying to go 4 back to the future of part 3 or anything like that, 5 but when we collect these organics what-what do we do with them? What do we-what-are they in-are they 6 7 being transferred into energy, or are they get 8 burned. 9 COMMISSIONER GARCIA: [interposing] Oh, 10 yeah so--11 COUNCIL MEMBER KING: What is happening with them? 12 13 COMMISSIONER GARCIA: -- so it depends on how we're managing it. So some of it is going to 14 15 Newtown Creek in Council Member Reynoso's District, and it gets converted into natural gas, and some of 16 17 it is going to either our compost facility on Staten 18 Island or there's a very large compost facility up-in Upstate New York, Mack and Row Farms where much of 19 20 the material goes, and creates beautiful black gold 21 soil. 2.2 COUNCIL MEMBER KING: Okay, any of that 23 coming back down towards the city for use? COMMISSIONER GARCIA: If you would like 24 25 any compost in your district, we have a form online

COMMITTEE ON SANITATION AND SOLID WASTE 49 1 MANAGEMENT 2 and we are going to do a bunch of compost giveaways 3 this spring. 4 COUNCIL MEMBER KING: Okay, I'll look forward to us hosting that in the Twelfth District 5 and doing an event around that. 6 7 CHAIRPERSON REYNOSO: Council Member, if you have any gardens, it's very popular. 8 9 COUNCIL MEMBER KING: It's very popular? CHAIRPERSON REYNOSO: You've got gardens 10 11 that dump a whole bunch of soil. Everyone would be 12 happy. 13 COUNCIL MEMBER KING: That's what we love 14 to do play in dirt. Okay, got it. Also, I'm going-15 now so I'm going to move into snow. 16 COMMISSIONER GARCIA: Uh-huh. 17 COUNCIL MEMBER KING: I know we did-18 haven't had the snow accumulations or the major 19 headaches we had in the past, but 30 inches of snow 20 as still 30 inches of snow and ice and sleet. I 21 wanted to know is there a budget breakdown for like 2.2 each borough? How much each borough gets for snow 23 removal or is it just one big pot. COMMISSIONER GARCIA: Yeah. 24 25

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

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2 COUNCIL MEMBER KING: Please-please hear 3 My reason for asking that quest-asking that me out. 4 question, because I know in the past sometimes some communities get service better than others based on 5 crisis situations whether you got-and I've heard that 6 7 some people get pulled from one area to help another area. So I just wanted to know as far as you budget 8 because you put everything in one budget. 9 So I just want to know does the boroughs-is there-is there a 10 11 fairness number? How do you judge? How do you send 12 people if there is no budget line for each borough?

13 COMMISSIONER GARCIA: So, the-the waythe-the budget is actually just one budget, but the 14 15 way that we design our snow plans, which we provide to the Council in the fall is really driven by how 16 17 many miles of street there are. And so whereas in 18 the Bronx or in your area, you may not produce that 19 much garbage. So I may only need to use five trucks. 20 I have no idea what the numbers are, but I may only need to use five trucks to collect all of your 21 2.2 garbage. But you may have a highway, and three times 23 as much roadway as maybe someone in Community Board Bronx 1, and so, therefore, I need to make sure you 24 25 have the right amount of vehicles and people for

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 51
2	plowing, and we try and make that even across the
3	city that the equipment and the people for snow is
4	matching the amount of miles we're going to have to
5	plow.
6	COUNCIL MEMBER KING: Okay, well, I see
7	there is no separation in the budget for each
8	borough?
9	COMMISSIONER GARCIA: [interposing] No,
10	but I mean every—every borough has their own snow
11	plan, and you can see exactly how many people we're
12	assigning to your-your borough by title for snow
13	COUNCIL MEMBER KING: Oh, okay.
14	COMMISSIONER GARCIA:and how that
15	matches up to your lane miles in the Bronx. So like,
16	you know, in-in Bronx 1 or some of the ones in the
17	South Bronx I may need ten trucks to do two blocks
18	for garbage, but I only need one truck to do snow.
19	And so that's how we balance it.
20	COUNCIL MEMBER KING: Okay. So you find
21	that-I've noticed that there has been a change in
22	pickup schedules or a slowdown in pickups. So I just
23	wanted to know have you all noticed that, or what's
24	the plan or is there's any budget cuts or anything
25	

	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT 52
2	that allows sometimes slow pickup, or is there enough
3	staffing or?
4	COMMISSIONER GARCIA: So I think that one
5	of the things that have happened I think people are
6	addressing, too, is when we moved into night plow
7	year we have a lot more collections happening either
8	on the 12:00 to 8:00 shift or the 4:00 to 12:00 shift
9	by design so that we will have more people available
10	for snow operations on the overnight. And I think
11	folks have felt that that was a delay, but really
12	that was designed to make it so that we could more
13	efficiently move into snow from collection
14	activities. But there's been no change in our budget,
15	but if you are on a route that normally got collected
16	on the 6:00 to 2:00 shift, and because we've moved so
17	many people to nights, it's now collected on the 4:00
18	to 12:00 shift. So it's not really a delay. It's
19	just us trying to make sure we're ready for snow and
20	how many additional routes we have.
21	COUNCIL MEMBER KING: Okay, and I-and I
22	appreciate that and I just add this before I just- As
23	you make your adjustments, and I heard you say about
24	acknowledging what communities might because I might
25	have a lot of garbage in one community, and one

COMMITTEE ON SANITATION AND SOLID WASTE 53 1 MANAGEMENT might-they might have more highway litter. 2 I will 3 say, though-I'll speak on behalf of the Bronx and 4 pretty sure in a number of neighborhoods around the 5 city as well. When you're making your assessment as we are, and I'll take my district and Andy Cohen's 6 7 district for example. We are like full of 8 homeowners. So what tends to happen is that the 9 homeowners just, of course, either we have to shovel or if trash doesn't get picked up kind of consistent 10 11 for some reason the four legged animals know the day 12 of your pickups and they are just out there when they 13 now the trash goes out there between the raccoons, 14 the possums, and the cats. They're just all in 15 trash. So when there's a delay in trash pickup, we 16 end up putting out the trash two or three times 17 because we always have to clean up after we put it 18 out. So I'm just sharing that with you. However, you are going to assess and manage. However, when we 19 do a delay, what kind of effect it has on certain 20 21 because some-some delays don't affect certain 2.2 communities as I know they have affected ours. Mv 23 neighbors come in consistently when there's a delay because that's when the four legged people are out 24 25 there enjoying themselves. So I just wanted to give

COMMITTEE ON SANITATION AND SOLID WASTE 54 1 MANAGEMENT 2 you that, you know, as you move forward in assessing 3 our nice neighborhoods when shift in schedule. So with that being said, I'm full of-I'm done with 4 5 questions and thank you Mr. Chair, but any comments I'd love to hear. 6 COMMISSIONER GARCIA: No, I mean I think 7 perhaps as we move into night plow we might be able 8 9 to tell you that like you're going to consistently be on 4:00 to 12:00 shift. Like you don't have to put 10 11 it out until right before that happens. You know, 12 but we try and make sure that we don't miss you 13 either, because we've given you that information. There can be some swings back and forth. 14 15 COUNCIL MEMBER KING: Okay, thank you. 16 Thank you, Mr. Chair. 17 CHAIRPERSON REYNOSO: We've also been 18 joined by Council Member Chaim Deutsch and Council 19 Member Ben Kallos, but it's Council Member Ben Kallos 20 for questions. 21 COUNCIL MEMBER KALLOS: Yes, thank you to the Department of Sanitation and constituents for 2.2 23 participating in the 91st Street Marine Transfer Station Community Advisory Group known as the CAG as 24 25 well as two strong leaders in our community, Darryl

COMMITTEE ON SANITATION AND SOLID WASTE 55 1 MANAGEMENT Hunt and Jill Eisner. Trash is-the cost of trash is 2 going up, and we're literally going to be spending 3 more dollars on trash, and we're literally putting 4 5 our budget dollars into the trash. It's going from \$63.39 a ton and it's doubled to \$129.81 a ton 6 7 according to a Friday report of the Independent 8 Budget Office. So is the Independent Budget Office 9 Is that report true? accurate? COMMISSIONER GARCIA: Their numbers are 10 11 consistently true with what we anticipate and what we 12 have anticipated for the last few years of what the 13 cost would be for implementation of the Solid Waste 14 Management Plan. 15 COUNCIL MEMBER KALLOS: So, they're indicating that we've gone from \$300 million and 16 17 pretty steady in 2014 and your plan is to go up to 18 \$420 million in 2021. So, I guess the first question 19 is how much could we save by continuing to send 20 garbage trucks that pick up any waste in Manhattan by 21 the Department of Sanitation and continuing to send 2.2 them all to New Jersey. 23 COMMISSIONER GARCIA: And as we've discussed that's not how the Solid Waste Management 24 Plan works. The Solid Waste Management Plan is a 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 56
2	global plan to make sure that we are not
3	overburdening communities with other people's waste,
4	and I know you're going to say
5	COUNCIL MEMBER KALLOS: [interposing]
6	Actually, I've been happy with all your
7	COMMISSIONER GARCIA:I know you're
8	going to say that it's going to Jersey, but it would
9	be even cheaper if it went to the Bronx. I could at
10	least save the easy pass amount of money, but
11	COUNCIL MEMBER KALLOS: [interposing] I
12	don't want to get to the Bronx, but right now is any
13	community in Manhattansorry. Is any community in
14	New York City being burdened with waste from
15	Manhattan or is it all going to New Jersey?
16	COMMISSIONER GARCIA: And as I'm going to
17	continue with my answer to the previous question,
18	we've had this conversation many times, and there's-I
19	think the report rightly cites at the end of it, yes,
20	the cost of this is going up. We have known that the
21	cost was going to go up for a very long time. One of
22	the things or the reasons why it's been so stable is
23	actually because we have been making strides in terms
24	of reducing the amount of waste the city is
25	producing. So while the cost per ton had been going
I	

COMMITTEE ON SANITATION AND SOLID WASTE 57 1 MANAGEMENT up, we actually have been paying about the same 2 3 because we've been producing less. So in addition 4 what they end that report on is that it actually is achieving the goals that the Solid Waste Management 5 was designed to achieve, which is reduce truck 6 7 traffic and to reduce emissions in the city of New 8 York, and to make sure that over the long haul-I 9 think this is one of the things folks really forget is that at a certain point in the late 90s, the spot 10 11 markets on waste disposal particularly in 12 Pennsylvania were all over the place, and I wouldn't 13 say that we've had an easy time even with trying to get long-term contracts for the waste coming out of 14 15 the marine transfer stations. You've done like we've 16 had to do the contract for some of those transfer 17 stations multiple times because of challenges from 18 other local communities outside of New York to New York City's waste. Most recently it's Seneca Meadows 19 20 in Seneca Falls in Upstate New York, and so--21 COUNCIL MEMBER KALLOS: [interposing] I'm 2.2 suddenly short on time. I have to-I-in the negative 23 time to ask questions about homelessness next door.

24 So at \$129.81 per ton, if we hit zero waste or we 25 reduce massively, do our costs go down or are we

COMMITTEE ON SANITATION AND SOLID WASTE 58 1 MANAGEMENT locked into a 20-year-contract where we pay whether 2 3 or not we use their scale. (sic) 4 COMMISSIONER GARCIA: [interposing] There's a-there's-there is both a fixed and variable 5 component on all of those contracts, and so we 6 7 actually pay less if we reduce our waste. 8 COUNCIL MEMBER KALLOS: If you can 9 forward those numbers, and so East 91st Street MTS when is it slated to open? 10 11 COMMISSIONER GARCIA: I believe we are slated to open at the end of 2018 and then the new 12 13 ramp should be done at the end of 2022 according to--14 COUNCIL MEMBER KALLOS: [interposing] 15 Great. 16 COMMISSIONER GARCIA: --EDC's most recent 17 schedule. 18 COUNCIL MEMBER KALLOS: Okay. So, 19 according to a letter we have from the Administration 20 dated September 28, 2015, it was promised that the 21 ramp would be completed within 54 months, but no longer than 66 months. So that's March 2021. So if 2.2 23 we can make sure that the Mayor is keeping his word on that, and if not, I think making sure that the 24 amount of time that we're operating a marine transfer 25

COMMITTEE ON SANITATION AND SOLID WASTE 59 1 MANAGEMENT station through-without a safer ramp is important. 2 3 Can we have a commitment to follow the original letter from 2015? 4 5 COMMISSIONER GARCIA: Oh, no, I'm-I am-I'm aware that that was DDC's best estimate of how 6 7 fast the construction would go, and I know that they have been moving aggressively on that project with A-8 9 Com as the designer. So, I---I am hopeful that they will get that done as quickly as possible, but I 10 11 don't know that challenges they're having in terms of meeting the construction schedule. 12 13 COUNCIL MEMBER KALLOS: Okay. I will follow up with additional questions offline. I 14 15 apologize for-for the brevity. Thank you. 16 CHAIRPERSON REYNOSO: Thank you, Council 17 Member Kallos. Council Member Deutsch. 18 COUNCIL MEMBER DEUTSCH: Thank you, Chair. Good afternoon, Commissioner. 19 20 COMMISSIONER GARCIA: Hi, how are you? 21 COUNCIL MEMBER DEUTSCH: And as you know, 2.2 I'm a very-a staunch supporter of Sanitation. I know 23 in the last-the last three plus years, I have-we-our district has funded two soil spreaders, two 24 25 Sanitation street sweepers, and also we work with

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 60
2	Sanitation workers on the football games and, you
3	know, it puzzles me about how—how they love their
4	jobs, the workers with their strongest of the men and
5	woman of Sanitation and when I say woman yes there
6	are women and working for the Sanitation Department.
7	I see one right in front of me. That's you,
8	Commissioner.
9	COMMISSIONER GARCIA: Uh-huh.
10	COUNCIL MEMBER DEUTSCH: And they really
11	love their jobs. I just wanted to bring up this last
12	ice storm that we had, and I know that whenever
13	Sanitation goes up, and issues summonses, you know,
14	when it comes to people not shoveling especially the
15	commercial establishments that are vacant,
16	residential homes that are under construction, you
17	could see that the ice is still in front of the
18	sidewalks at least for weeks to come. It all depends
19	on the weather, and-and also those that don't shovel,
20	you know, when-after a snow storm or-or ice storm, we
21	need to hold these people accountable, and at the
22	same time you have the seniors and the people with
23	disabilities who sometimes they don't have the ways
24	am means to shovel in front of their homes. So I
25	know in the past that on the New York City Sanitation

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 61 website, they-they listed a number of organizations, 2 3 which I don't think accomplished much because now 4 it's not on the website any more, and I know that I have called them in the past, and they have no 5 manpower available. So at the same time we need to 6 7 make sure that the people with disabilities and the 8 seniors are-are helped through-through the city. At 9 the end of the day, if someone slips and falls if you have a senior that is self-sufficient she ends up 10 11 slipping or he ends up slipping in the ice or the 12 snow, and then we have to pay for a home healthcare 13 worker, which is-which costs that city a lot more than anything else. So I think we need to come up 14 15 with a plan, a solid plan by reaching out to-to 16 homeless shelters, by reaching out to those who are 17 on probation to reaching out to those who are 18 unemployed, and have a time and place before this 19 winter weather hit-hits. So this way we have a plan 20 where we have the people, the personnel to go out 21 there, and when someone wants a job, and someone 2.2 wants to make a quick buck, they want to get paid 23 right away. And it's listed on the website that it takes between four and six weeks for the city to 24 25 issue a check, and it also states here that it could

COMMITTEE ON SANITATION AND SOLID WASTE 62 1 MANAGEMENT take up to I think it says here up to 16 weeks--up to 2 3 12 weeks for that person to be issued a check by the 4 city of New York. So it doesn't give a person incentive to go out there, and-and help and get paid 5 \$12 an hour or \$15 an hour with overtime or \$22.50 an 6 7 hour after working 40 hours. They want to get paid right away. So, I think now we're talking about the 8 9 budgets we should be discussing about putting some type of plan together, and I'm sure my colleagues 10 11 here agree with me, and my colleagues who are not 12 here agree with me, and if we could work together and 13 put together a plan to help those people with disabilities, to help those senior citizens and at 14 15 the same time, go out there and issue the summonses 16 to those who don't shovel. No one needs to slip and 17 fall and be out of commission for sometimes several 18 years or sometimes a lifetime. So is this something 19 that you think that we could work together? Is this 20 something that you think would will be feasible? 21 COMMISSIONER GARCIA: So-so I think there 2.2 are two separate things here. So, we have the snow 23 laborers-laborers who are paid \$15 an hour who do our bus shelters and our crosswalks, and we had about 24

1,600 registered, and about 500 to 600 showed up

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2 everyday. Many of those we have already issued a 3 check for, but it does sometimes take time to get the 4 timesheet from district to the payroll to get them 5 paid, and make sure all the paperwork is correct and in place to go through. It's basically a paycheck 6 7 like you get a paycheck from the City of New York 8 with all of the pieces that come with putting a new 9 employee on the payroll. But we don't shovel in front of private homes, and that is something that is done 10 11 by-you know, the service is usually provided through 12 New York City Service, and not through the Department 13 of Sanitation, and we've worked with them and I 14 didn't hear a lot issues this particular storm, and I 15 can certainly check in. I'm seeing they've been 16 working very hard to expand their network of non-17 profits that they were working with, and also to work with schools. So I think that I'll go back and talk 18 19 to their commissioner about what their experience was 20 in this last storm. I hadn't heard anything negative, but I'm certainly happy to go see whether 21 2.2 or not, what we thought was going to happen did 23 happen. COUNCIL MEMBER DEUTSCH: So for the day 24

25 of the storm if you hang out in a hospital just

COMMITTEE ON SANITATION AND SOLID WASTE 64 1 MANAGEMENT 2 during that time, you will see-I mean I know I-my 3 daughter slipped on ice a year ago, and while I was 4 in the hospital with her, there were at least two 5 dozen people in the emergency room for the same thing, and it jut hurts me to see someone in the 6 7 hospital and sometimes suffer for long periods of time. Like I said, it's sometimes for the lifetime 8 9 because they slipped. So there are issues throughout, and I think that-I'm not saying, you 10 11 know, if Sanitation does-is not responsible for those 12 that go out and shovel private homes, I think we 13 should work together, Sanitation with the Council and, you know, work with the not-for-profits to make 14 15 sure that there's enough funding in there so we can get-we could accomplish this. And-and secondly, my 16 17 colleague here Andy King mentioned about the-the 18 back-up schedules during this process, and I know how 19 tough it is to be out there especially in the cold 20 for-for the workers, but if the elected officials 21 even if you backed up let's say Tuesday's schedule, 2.2 let's say-let's say it gets picked up on Thursday. If 23 we get a schedule and we could pass that exact information out to our constituents and if we get a 24 25 call on Tuesday saying when is my trash being picked

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2	up, and if I could answer them, my office could
3	answer Thursday, right, then, you know, many of the
4	constituents would be happy. They just want to know
5	when the trash will get picked up. So, it's like
6	people are just afraid of the unknown. They don't-
7	once it's-they don't know when the trash will be
8	picked up. They could call our office ten times
9	COMMISSIONER GARCIA: Uh-huh.
10	COUNCIL MEMBER DEUTSCH:and asking us
11	when it's going to be picked up. So I didn't
12	mention
13	COMMISSIONER GARCIA: [interposing] I'm
14	only-I'm only laughing because sometimes I'm the
15	Commissioner and sometimes I am the constituent.
16	[laughs]
17	COUNCIL MEMBER DEUTSCH: So-so even if we
18	don't get it the exact day, if it's like a gap-a gap
19	of 12 hours, at least we have information. If you
20	give us 12 hours later at least we know how to
21	respond to our constituent because sometimes the bags
22	may-because
23	COMMISSIONER GARCIA: [interposing] Well,
24	I-you and I are completely on the same page. It's
25	sometimes difficult for us to be able to predict

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exactly where we're going to get it, but just the 2 3 pushback I get on the operational side, but that is 4 the type of information we want to be getting out to communities about so that they know. So they know 5 whether or not they should bother putting something 6 7 out or not bother putting something out because most 8 people are--particularly if you're in an outer 9 borough and you have enough storage space, which isn't true everywhere, they'd rather hold it and not 10 11 see it on the street than-and, you know, and wait until we tell them that we're coming. So I'll work 12 13 with you in terms of how we can do better at 14 messaging that rather than just saying we're delayed 15 on collections and be-and try to be specific about 16 exactly when we're getting there.

17 COUNCIL MEMBER DEUTSCH: Yes, especially 18 the last week when they-when they picked up the trash 19 it was like 50 mile per-hour winds. So then you had 20 trash all over the street. So that came in the wrong 21 time, but I-I thank you, and I look forward to working with your office. Your office has been 2.2 23 I have to say very responsive, extremely great. responsive, and I look forward to continue working 24 with you, Commissioner. I'm excited. 25

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2	COMMISSIONER GARCIA: Thank you.
3	COUNCIL MEMBER DEUTSCH: Thank you.
4	CHAIRPERSON REYNOSO: Okay. So, I just
5	have one more set of questions, and then I think
6	Council Member Gibson who is in the other hearing
7	because she's in both committees is going to come
8	through, and then we'll proceed and Harry will come
9	up and speak. I just wanted to ask about recycling
10	enforcement. We've got to get zero waste.
11	COMMISSIONER GARCIA: Uh-huh.
12	CHAIRPERSON REYNOSO: I'm going to say
13	that I want to stay optimistic, but it's-it's
14	difficult because this is such a-a difficult thing to
15	do to accomplish. Just want to speak to where in the
16	budget we're going to-it's shown I guess or is
17	displayed that we're going to do that, or that we're
18	going to be achieving that or getting closer I guess,
19	but most folks would be asking is, is there a plan?
20	Can we just see a plan that's outlined in detail as
21	to how we expect year in and year out that we would
22	contributed to achieving zero waste. I just really
23	feel like right now it's very vague. We don't have a
24	lot of insight. So I guess the confidence is—is a
25	little low. So I just want to know what plan there

COMMITTEE ON SANITATION AND SOLID WASTE 68 1 MANAGEMENT Is there any money attached to that plan, and if 2 is. there's any detail? 3 4 COMMISSIONER GARCIA: So certainly. I mean like so the biggest piece of it is the Organics 5 Program, which obviously is rolling out across the 6 7 city. Obviously, we had some setbacks on Styrofoam and plastic bags, which we felt would account for 8 9 about 4% of our reduction. In addition, we think that moving the single stream most significantly 10 11 improve recycling rates for which there is I believe line items in the budget for at this point in time. 12 13 CHAIRPERSON REYNOSO: Can you just follow up with that one. When do you think single stream 14 15 would actually-when are you thinking about 16 implementing that? 17 COMMISSIONER GARCIA: No, we don't 18 anticipate it being ready to go online until 2020 as 19 and the One NYC plan mainly because it's the easiest 20 thing for me to do operationally is it's more challenging. Sims will need additional capital 21 equipment in order to perform the function, and so 2.2 23 they have retained an engineering firm to start that process of what to they need and-and how will they 24 would they put it together. In addition, we-you 25

COMMITTEE ON SANITATION AND SOLID WASTE 69 1 MANAGEMENT know, being very, very focused on NYCHA is a 2 3 significant part of this program because obviously we don't get to zero without them, and then we are still 4 considering other technologies as well as the 5 Incentivization Program through the Save as you Throw 6 7 Project. We have an RFP that is out on the street 8 right how, which is funded, and so we're hoping to 9 have that registered shortly so that we can begin to design that program. And so I mean I'm happy to take 10 11 you through in more depth about how we're moving in 12 that direction, but I feel-I feel pretty good about 13 it. CHAIRPERSON REYNOSO: That's good to 14 15 know. I think we're going to have a hearing on it. 16 COMMISSIONER GARCIA: Okay. 17 CHAIRPERSON REYNOSO: So when we find the time that we can do that, just to give confidence to 18 19 the public that we're actually getting there in the--20 COMMISSIONER GARCIA: [interposing] So if 21 you actually were in the Organics Program like 2.2 somebody in this room is-you and was really 23 participating, you would that you have almost zero waste besides your plastic bags and diapers. 24

COMMITTEE ON SANITATION AND SOLID WASTE 70 1 MANAGEMENT 2 CHAIRPERSON REYNOSO: Are you saying that 3 there could possibly be someone in this committee 4 that wouldn't be working as hard as possible to 5 achieve zero waste by being a part or active member in the recycling or in the Organics Program? 6 7 COMMISSIONER GARCIA: [interposing] No, I think that they are very active member, but I think 8 9 that they could say that outside of like some very small number or products, they have almost nothing in 10 their refuse container. 11 12 CHAIRPERSON REYNOSO: Well, when we get 13 to like 0.1 and we wouldn't know who to go after, and not achieving zero waste in time there. (sic) 14 15 COMMISSIONER GARCIA: [laughs] 16 CHAIRPERSON REYNOSO: But we-we really-I 17 think that the public just wants to know how that's 18 going to be done, and I think it would be an 19 interesting topic. I don't think we can go through it here in detail, but an entire hearing should be 20 21 dedicated to that because it's important, and a lot 2.2 of people want to see it completed. And now the-the 23 last one is I just want you to speak to the Plow NYC program, your favorite program. Just some folks 24 don't think it works. Other folks think it doesn't 25

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2	work well. Just speak to your understanding of how
3	that program is supposed to work, and whether it's
4	doing what you would want to do. And then other
5	folks want to make it so that it's online at all
6	times so that when trash pickup is happening early in
7	the morning they could drive around the trucks in the
8	streets and so forth.
9	COMMISSIONER GARCIA: So-so I think that
10	the Plow NYC program was—is very effective and
11	robust, and one of the things that will happen is
12	some back end architecture. It probably change over
13	this year. DOITT is moving from Northrop Grumman
14	system to a Cloud system, but they have to be ready
15	for snow season again. So we'll see whether or not
16	that happens this season or next season. I think
17	that Plow NYC has been a very effective tool, and has
18	worked very well, and I know that there has been some
19	criticism and we have done some additional education
20	of exactly what you should see on Plow NYC, and where
21	there are challenges and where there are not
22	challenges with it. For example, if you are-if the
23	truck is under elevated subway, the GPS signal is
24	scattered, and can give some very erroneous data.
25	

COMMITTEE ON SANITATION AND SOLID WASTE 72 1 MANAGEMENT 2 However, very broadly, I thin that it shows where we 3 are, where we have been very effectively. 4 CHAIRPERSON REYNOSO: Okay, Commissioner, 5 can you just give us a 20 to 30 seconds so that Council Member Gibson can just come across? 6 7 COMMISSIONER GARCIA: Okay. CHAIRPERSON REYNOSO: I'm filibustering 8 9 yes. COMMISSIONER GARCIA: You're what? 10 11 CHAIRPERSON REYNOSO: Filibustering. The 12 Democrats are going to be good at that this year. 13 COMMISSIONER GARCIA: [laughs] CHAIRPERSON REYNOSO: Just like-that's 14 15 okay. So Council Member Gibson playing dual role in 16 two committees. Thank you for taking the time. I 17 know I was hearing you talk on the other side asking 18 questions. Yeah, you can hear through the door. So 19 we knew you were-you were doing your jobs. So please 20 proceed, and if you have any questions. 21 COUNCIL MEMBER GIBSON: It's okay. Sorry 2.2 about that. When we talk about homelessness I just 23 get very emotional, and we have Janelle Ofner (sic) next door. But thank you. Good afternoon 24 25 Commissioner and thank you chair. So I'm sure most

COMMITTEE ON SANITATION AND SOLID WASTE 73 1 MANAGEMENT of my questions have already been asked, but I always 2 3 feel the need to talk about, you know, the budget and 4 where we are as it relates to the step streets. 5 [laughs] Step streets in the Bronx in Upper Manhattan and the last snow storm the Mayor was 6 gracious and came to the Bronx, which I appreciated, 7 8 and I shared with him, that, you know, we often 9 struggle with step streets, and the under and overpasses because many may not know, but pedestrians 10 11 use them a lot just as a quick access of travel to 12 get to and from mass transit bus and train. So are 13 we going to do anything differently this year that 14 we've done in the past to ensure that there's a 15 greater effort to expedite the cleanliness during the-the snow season. 16 COMMISSIONER GARCIA: Alright. So I mean 17 18 as soon as-as soon as we were done with sort of the

18 as soon as as soon as we were done with sort of the 19 major plowing of the last snowstorm we started 20 focusing on all the pedestrian infrastructure. Both 21 with the Department of Sanitation, but I also would 22 say DOT does an enormous amount as well, and-and 23 really tries to fill in where-where they can and 24 help us out. So on the overpasses, we've been able 25 to use more mechanical equipment. The step streets

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2	are still, you know, are challenging. So we were
3	trying to hire as many snow laborers as we could as
4	well as using Sanitation workers to do that hand
5	work. It was very challenging with the amount of ice
6	that we had with this storm, but it continues to be
7	something that is, as soon as we are out of the heavy
8	equipment on the plows that we are thinking about it
9	and ready to address.
10	COUNCIL MEMBER GIBSON: Okay, and who's
11	responsible for the subway steps? Is it a private
12	contractor?
13	COMMISSIONER GARCIA: [interposing] The
14	MTA.
15	COUNCIL MEMBER GIBSON: The MTA?
16	COMMISSIONER GARCIA: The MTA.
17	COUNCIL MEMBER GIBSON: Okay, okay
18	because on that day I do recall there were some
19	subway steps that were really not plowed at all and,
20	you know, New Yorkers, of course, we have to get to
21	and from and so may residents were traveling. The
22	other thing I wanted to ask about is the partnership
23	that DSNY has with the Housing Authority as it
24	relates to recycling. I know we started at a
25	particular development, and I wanted to find out

COMMITTEE ON SANITATION AND SOLID WASTE 75 1 MANAGEMENT where were are with that. In a previous hearing that 2 3 the chair had, we heard from many of the NYCHA tenant 4 leaders. I always think sometimes that there isn't a 5 greater effort that we use to try to get residents and New Yorkers to change their bad behavior but, you 6 7 know, if you give us a chance, I mean I think many 8 residents will demonstrate that they can learn and 9 adjust to change. In public housing I have a lot. Ten developments, thousands of residents, and we're 10 11 not yet at any of my developments, but certainly as 12 you expand I wanted to find out where we are, any of 13 the challenges, best learned practices, and how we can continue to expand recycling and NYCHA. 14 15 COMMISSIONER GARCIA: At the end of 16 December all NYCHA developments should have the 17 infrastructure in place. They all have the service 18 in place. 19 COUNCIL MEMBER GIBSON: Oh, okay. Ι 20 didn't know that. 21 COMMISSIONER GARCIA: So the next step 2.2 really has been while we have done some initial 23 education to do more education and so we've been trying to be creative on that. So using NYCHA 24 25

COMMITTEE ON SANITATION AND SOLID WASTE 76 1 MANAGEMENT residents to be environmental ambassadors, hiring 2 3 folks through the Green Forest, Green City Forest--4 COUNCIL MEMBER GIBSON: [interposing] The 5 City Forest. COMMISSIONER GARCIA: -- Program. 6 We just 7 started that. We're finding that they're driving 8 more people to our tabling events. So they're 9 learning more about recycling, and so we are hopeful that that will begin to really get the education 10 11 going, but we're trying to think creatively around 12 how to reach NYCHA residents and what makes the most 13 sense for engagement there. And so one of the things 14 we want to do is make sure we were using NYCHA 15 residents to do the engagement in NYCHA facilities. 16 COUNCIL MEMBER GIBSON: Okay. So how 17 would I know that the Recycling Program are at my 18 developments? Would I visibly see the recycling 19 bins, or would I see literature or signs? 20 COMMISSIONER GARCIA: You should really-21 you see signage--2.2 COUNCIL MEMBER GIBSON: [interposing] 23 Okay. COMMISSIONER GARCIA: -- and you should 24 25 see physical bins outside that are blue and green.

COMMITTEE ON SANITATION AND SOLID WASTE 77 1 MANAGEMENT 2 COUNCIL MEMBER GIBSON: Okay, okay. I**'**11 3 look. 4 COMMISSIONER GARCIA: Okay. 5 COUNCIL MEMBER GIBSON: I just want to see what they look like. (sic) 6 7 COMMISSIONER GARCIA: [interposing] Okay, 8 if they're not there let me know because--9 COUNCIL MEMBER GIBSON: Okay, no, no problem. 10 COMMISSIONER GARCIA: I haven't been 11 everywhere, but they're supposed to be there. 12 13 COUNCIL MEMBER GIBSON: Okay, well in 14 addition, DSNY attends the District Services Cabinet 15 meetings--COMMISSIONER GARCIA: Uh-huh. 16 COUNCIL MEMBER GIBSON: -- for the local 17 18 community boards. I also encourage you to send staff 19 to the monthly community boards, but then even beyond 20 that NYCHA has the Citywide Council of Presidents. 21 So I like to invite myself to our South Bronx Citywide Council of Presidents where all of the 2.2 23 developments in the South Bronx their tenant leaders meet every single month, and talk about all issues 24 25 relative to NYCHA, and when I attend I get

COMMITTEE ON SANITATION AND SOLID WASTE 78 1 MANAGEMENT information, but I also share with them on a number 2 3 of initiatives and, you know, efforts because they 4 are the mouthpieces and the representatives that can 5 get the information out to he broader developments, which is really challenging. So I certainly 6 7 encourage if you have not done yet, to try to use 8 them as an outlet to-to champion the Recycling 9 Program. COMMISSIONER GARCIA: No, and we would-we 10 11 would love to. We are not-we should work with you on-on making sure that we have all of the correct 12 13 information on when those occur to make sure we're leveraging that, and then family days and anything 14 15 else that we can do that would give us an opportunity 16 to talk with the residents. 17 COUNCIL MEMBER GIBSON: Okay, great, and 18 we-do we get any federal funds for DSNY? 19 COMMISSIONER GARCIA: We get a little bit 20 of federal funds. So we get some CDBG money for lot 21 cleaning. 2.2 COUNCIL MEMBER GIBSON: The Community 23 Development Block Grant? COMMISSIONER GARCIA: Block Grant for lot 24 25 cleaning, and then we get a little bit of money

COMMITTEE ON SANITATION AND SOLID WASTE 79 1 MANAGEMENT 2 through for things like electric chargers for clean 3 vehicles. 4 COUNCIL MEMBER GIBSON: Okay. So I just heard earlier today that the Administration is saying 5 the sanctuary cities are going to lose funding. 6 Ι 7 don't know what that means. I don't know what most 8 of what they say means most times, but just I know 9 everyone is developing contingency plans on just projected cuts, and how we can make up for that so 10 11 that there are no disruption in services. 12 COMMISSIONER GARCIA: Right. No, I mean 13 I think that for us we are looking at whether or not we need to convert the Community Development Block 14 15 Grant money, which would be the biggest piece. The other piece is much more-is much, much smaller-in to 16 17 regular city funds, and also how we can just do 18 things more efficiently to make sure we don't end up 19 losing that service. But, you know, I think that 20 the-it's more likely that we would have issues 21 indirectly in that other city agencies would need 2.2 funding from Sanitation, but we're going to cross 23 that bridge when we come to it, and everything is new every single day under this Administration so--24

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COMMITTEE ON SANITATION AND SOLID WASTE 80 1 MANAGEMENT 2 COUNCIL MEMBER GIBSON: I agree. Yeah, 3 soon and very soon, right? Thank you, Commissioner. 4 Thank you, Chair. 5 CHAIRPERSON REYNOSO: Thank you, Council Member Gibson, and I will be sending a response, a 6 7 letter in regards to the-to the Preliminary Budget 8 and we will be mentioning the Manhattan 11 Garage--9 COMMISSIONER GARCIA: Okav. CHAIRPERSON REYNOSO: -- and we'll just 10 11 put that-that on the letter because it's something we 12 want to talk about regarding equity and just your 13 response to that, but we don't need that here because 14 the local Council Member I understand is supportive 15 of it, and I just wan to get more information from her before I proceed to ask questions on an issue 16 17 that's not necessarily pertaining to my district, but 18 thank you. Thank you so much for your time, 19 Commissioner. 20 COMMISSIONER GARCIA: Thank you. 21 CHAIRPERSON REYNOSO: Now, I would like 2.2 to call up the President of the Uniformed 23 Sanitationmen's Union, Harry Nespoli. If he could come on up. [[background comments, pause] Okay. 24 25 Hello, Harry. How are you today, sir?

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 81 HARRY NESPOLI: [off mic] I'm good. I'm 2 3 qood. 4 CHAIRPERSON REYNOSO: You've been up 5 since what time? HARRY NESPOLI: [off mic] I've been up 6 7 since 4:30. CHAIRPERSON REYNOSO: 4:30. Okay. So 8 9 this is like the end of the day for you. HARRY NESPOLI: [off mic] Yeah, it kind 10 of is. 11 12 CHAIRPERSON REYNOSO: [laughs] Well, 13 Harry--14 HARRY NESPOLI: [interposing] [off mic] 15 You know how it is. 16 CHAIRPERSON REYNOSO: Yes. So I just 17 wanted to-if you have any testimony absolutely go through and we have some questions. 18 19 HARRY NESPOLI: [off mic] Why don't we do 20 that. CHAIRPERSON REYNOSO: So go ahead. Okay. 21 HARRY NESPOLI: [pause] [on mic] So am I 22 23 at--? No? I have to raise my voice. [coughs] --and I-I was very fortunate to represent those women. 86 24 they retired in 2007. They didn't have the luck of 25

COMMITTEE ON SANITATION AND SOLID WASTE 82 1 MANAGEMENT what's going on now because of you and your 2 3 committee. That the women's facilities are being 4 recognized now in the Department of Sanitation. We have approximately 170 women that are on our job. 5 Seven thousand women took the last test. 6 So there's 7 something coming on in the future. We have to move 8 quicker with our facilities. Many of our women that 9 are retiring now are retiring without the luxury of having a woman's facility, and it's very difficult 10 11 but I know it's in the works as-as many things that 12 we've talked about here and we accomplished with this 13 committee. [pause] Also, you know, actually just put this away. You know, it doesn't really--14 15 CHAIRPERSON REYNOSO: [interposing] From 16 the heart, Harry. 17 HARRY NESPOLI: Yeah. Also, the fact 18 that you went out and the City Council and this 19 Administration bought the proper equipment for our

Administration bought the proper equipment for our members to go out there and fight snow. As the Council Member from Sanitation knows, there was a time that we couldn't do our job. There was people holding us back. All we could do is what you give us, and you did it. This year we have little faith in God. We got hit at the end of it, but it was a

COMMITTEE ON SANITATION AND SOLID WASTE 83 1 MANAGEMENT The ice-the ice made it more 2 different snow. 3 difficult. The temperatures at the end made it more 4 difficult to do, but we did it, but I can honestly say 35 years in the union right now, this storm we 5 were ahead of this storm. We were ready for the 22 6 7 inches that they predicted for this city to get hit 8 with. Just by the way it was positioned, just by the 9 way the department got ready for it. They turned They had the position. 10 around. The mayor put the 11 alert out. Everybody was ready and, you know what? 12 We didn't get it as bad as we thought, but the first 13 thing that came in we were ahead, and that's the 14 trick of a storm. If you don't catch that storm in 15 the beginning, you lost it. Once you lose it, you're 16 not getting it back until the sun comes out, but it's 17 because of the equipment but you-I call bobcats that 18 get the corners, the small plows that got into those 19 streets out in Queens that we heard so much about, 20 and we got out there and we did our job. I hear what 21 we're doing now. I heard the Commissioner's 2.2 testimony. I hear your questions. You know what's 23 going on in the city, and every new thing that's going on demands manpower. Think about it. We're 24

composting, we're recycling, we're turning around.

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COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 84 We are now doing ins and outs of highways. We still 2 have the 6,300 of manpower. At one time, this job 3 4 had 11,500. You could operate different with 8,000, 9,000 than you could 6,300. We showed what happened 5 under the last administration when we got down to 6 7 5,500. We could not protect the public. We couldn't 8 The mileage that we're responsible to clear do it. 9 for the people in New York City and I'm going to say it because I said it a long time ago: It's from New 10 York to California and back. 5,500 don't cut it, and 11 12 we found that out and that July before that storm hit 13 I spoke personally to this Administration, and told them-they said what are you worried about? I said 14 15 I'm worried about manpower. I'm worried about 16 protecting the people. I'm worried about keeping the 17 streets open for the police, the fire, the ambulance 18 and for the public to move around. We couldn't do There was no way. When you get three inches in 19 it. 20 an hour you're going to keep up with 5,500, and what 21 this agency now, the Sanitation Department is doing 2.2 with 6,300 and everything that we're taking on it's 23 amazing that we're going to continue doing this, and there's going to be more because the public demands 24 25 more and they deserve more. Staten Island should be

COMMITTEE ON SANITATION AND SOLID WASTE 85 1 MANAGEMENT looking at right now street cleaning. Why is it that 2 3 Stratten-Staten Island don't have the street cleaner that it needs? I don't know, but I'm here to thank 4 yous, and I'm anxious to actually see next winter 5 when the storms come in and exactly what the impact 6 7 is going to be, and what you gave us, and you gave 8 the men and women the equipment to go out there and 9 to the job, but if we start getting lax, we're going to look at the manpower, and just look at what we're 10 11 accomplishing, and the new things that we-- Look, 12 Sandy, we were the head of that. Staten Island, the 13 people loved us in Staten Island. I had Sanitation workers turning around, going there to their 14 15 neighbors' houses to help them out. They're not 16 getting paid for it. The Rockaways got buried out 17 there, and they noticed it, but we only could do it 18 with what you give us. Now, that the trucks have been there, the-the E-Waste that we're taking on now. 19 20 Seven years ago I sat here, talked about E-Waste, and 21 talked about taking it on. Had a person who was 2.2 willing to build a factory in Greenpoint to take the 23 E-Waste. There's money in that, too. When you strip that down, there's money there. If somebody-nobody 24 is going to build a factory unless they're going to 25

COMMITTEE ON SANITATION AND SOLID WASTE 86 1 MANAGEMENT 2 make money. So, let me just see if I covered 3 everything here, and then I'll-I'll take whatever 4 questions you want to, but basically, I'm here to say 5 thank you. [pause] CHAIRPERSON REYNOSO: And we-we 6 7 appreciate that, Harry. I-I just-we missed you last 8 year here, and-and I told someone I was like Harry 9 must be okay because he doesn't miss these much. I just want to make sure that we're on the same page 10 11 and-and agree that the Department of Sanitation is 12 doing an amazing job. I-I think-well, I have eight 13 years, nine years in the City Council working as a staff member, Chief of Staff and now as a Council 14 15 Member, and I've got to say that our Commissioner 16 Kathryn Garcia is one of the best commissioners that 17 we've had in the Department of Sanitation. 18 HARRY NESPOLI: I agree. 19 CHAIRPERSON REYNOSO: So, and what she's 20 done in that --21 HARRY NESPOLI: [interposing] And this 2.2 committee is good, too. 23 CHAIRPERSON REYNOSO: Well, it's easy 24 when we get what we want because we make the right 25 point.

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2 HARRY NESPOLI: Well, it's easy-look, 3 it's-it's-it's-does the public want to be-feel safe? 4 Does the public want to be able to walk around, drive their cars after 22 inches of snow? New Yorkers want 5 that. You know, this is what it is. Hey, Washington 6 7 shut down. I got a call. I told you at one of the 8 meetings. I got a call from Washington Sanitation. 9 They wanted to know did New York ever pull Sanitation trucks, plows off the street during a-during a-during 10 11 a blizzard? No, that's what you got. That's what 12 snow plows are for to open it up. So thank God we 13 have it shut down.

14 CHAIRPERSON REYNOSO: Right. I hear you. 15 So actually you answered my question, which I was 16 going to talk about with the-the male and female 17 actors (sic) and from what I'm hearing, everything 18 that-that can be done has been done, and there's a 19 couple of setbacks on some facilities regarding like 20 asbestos and other-other things that they're trying 21 to handle, but for the most part they feel very 2.2 comfortable that they're going to get that done 23 quickly, and the additional ramp cleaning that you talked about, that-it's something that I can't even 24 25 believe we're getting to those details now in---in

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1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 88
2	what we're doing. We're talking about snowplowing
3	and so forth, but I—I want to thank you and the work
4	that you guys—you're doing in and advocating for
5	your-your union and your commitment and your workers,
6	but you answered the question that I needed. So I
7	don't know if other Council Members have anything
8	else to say. Council Member Deutsch.
9	COUNCIL MEMBER DEUTSCH: Hi, how are you?
10	HARRY NESPOLI: Good.
11	COUNCIL MEMBER DEUTSCH: Yeah, first of
12	all, you have a very tough and tough demeanor and
13	tough voice. You have spoken before the
14	Commissioner. We probably wouldn't have a
15	HARRY NESPOLI: [interposing] Yeah.
16	COUNCIL MEMBER DEUTSCH: We would have
17	been too, we would have been too scared to ask the
18	Commissioner any questions.
19	HARRY NESPOLI: No, the Commissioner is
20	the voice.
21	COUNCIL MEMBER DEUTSCH: But when I first
22	came in, I was a little upset because I call you at 4
23	o'clock in the morning and you didn't pick up your
24	phone, but I just realized it came at 4:30. So now
25	you've called.

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2	HARRY NESPOLI: Yeah.
3	COUNCIL MEMBER DEUTSCH: But I just want
4	to say thank you and thank you to the men and women
5	of the Department of Sanitation and I got to know
6	them on a personal level, seeing them on the street
7	and stopping and say hello to them.
8	HARRY NESPOLI: They're real. They're all
9	real.
10	COUNCIL MEMBER DEUTSCH: Yes [laughs] and
11	I'm-you mentioned Sandy. You mentioned Staten Island
12	but in Sheepshead Bay and Manhattan Beach and
13	Brighton Beach
14	HARRY NESPOLI: [interposing] Oh, yes.
15	COUNCIL MEMBER DEUTSCH:they killed
16	it. They were great and they all they left-they left
17	their families while they were affected during Super
18	Storm Sandy, and that is something really to show-
19	that shows their devotion to the job they do. So I
20	just want to say thank you on behalf of New York City
21	Council and to all 6,300 current voices-6,301 with
22	the Commissioner. Or 6,400?
23	HARRY NESPOLI: 63.
24	COUNCIL MEMBER DEUTSCH: 6,301?
25	

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2 HARRY NEPOLI: [background comments] Oh, 3 great. Okay. [laughs] [background comments] So 4 thank you. In good shape for numbers. [background comments] We need more. We need more manpower. 5 That Sandy was, you know, there was a question before 6 7 about the trucks, right? It's how you work the 8 trucks. If you get hit we got involved in tornadoes 9 until, and this was before the Commissioner, until the Sanitation got involved, those trees were still 10 11 laying down there. They have a map for every single 12 street in the city of New York. That's what opened 13 that whole getting those trees out, and the 14 Sanitation workers the men and the women. I was-I 15 was in Staten Island overnight one night, and you see 16 the women come in at 3 o'clock in the morning and 17 they have the-the boots on, and they're changing 18 their socks, and their feet were yellow from the 19 wetness of the boots. You got to remember and-and 20 this last storm walking to get-go after that garbage 21 there's nothing but ice. So it's going to take a 2.2 little time to get there, and get it done. I agree 23 with you. I think that the elderly people, I think it's a great program if we can come up with some 24 25 better ways to-to help those people out or the

COMMITTEE ON SANITATION AND SOLID WASTE 91 1 MANAGEMENT handicapped people. Without a doubt that should be 2 3 our priority in this town. Don't forget about the 4 elderly people. I'm close to it now. [background 5 comments] So, no we should, we should help. That man should help and I know this Commissioner here 6 7 whatever is doable, she's going to think about it and give it a shot. Anything that-that is good for the 8 9 people in New York City she is definitely involved 10 in. 11 COUNCIL MEMBER DEUTSCH: Harry, what do you think about Council Member Matteo not 12 13 participating in the Organics Program? 14 COUNCIL MEMBER MATTEO: [off mic] That's 15 what you're saying? It's rumors. (sic) 16 CHAIRPERSON REYNOSO: What did you say? 17 It's rumors, rumors everywhere. 18 HARRY NESPOLI: I happen to like the 19 Councilman. 20 CHAIRPERSON REYNOSO: [laughs] You like 21 him. We love the program more. 2.2 HARRY NESPOLI: So do I. I love it, too. 23 CHAIRPERSON REYNOSO: There you go, but thank you for your time. I really appreciate it, 24 25 Harry. Again, if you need anything, please reach out

COMMITTEE ON SANITATION AND SOLID WASTE 92 1 MANAGEMENT 2 to us. Let the Commissioner know and anything we can 3 do we-we always will. Thank you. 4 HARRY NESPOLI: We will 5 CHAIRPERSON REYNOSO: Alright, thank you. I'd like [pause]. 6 7 HARRY NESPOLI: They limited facilities. 8 (sic) 9 CHAIRPERSON REYNOSO: When-when they're done. When we're-when we're done, I want to do a 10 11 before and after. So we're going to have your 12 pictures and then we're going to have the DSNY's 13 pictures, and we're going to see what we've done 14 there, right. 15 HARRY NESPOLI: You got. CHAIRPERSON REYNOSO: Will do. 16 Thank 17 you. Thank you. I'd like to call up [pause] I'd 18 like to call up Commissioner Brownell and-and team 19 from BIC for their testimony, and then shortly after 20 his testimony we'll have the public, and then we'll-21 we'll be done. Thank you. [pause] Commissioner, 2.2 welcome. [background comments] Absolutely. Go ahead. 23 You can do your testimony, and then we'll-we'll go from there. [pause] [background comments] 24 COUNCIL MEMBER MATTEO: Hi, Commissioner. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 93
2	COMMISSIONER BROWNELL: How are you?
3	COUNCIL MEMBER MATTEO: How are you?
4	COMMISSIONER BROWNELL: Good.
5	COUNCIL MEMBER MATTEO: We're ready when
6	you are.
7	COMMISSIONER BROWNELL: Good afternoon,
8	Chair Reynoso and member of the City Council,
9	Sanitation and Solid Waste Management Committee. I
10	am Dan Brownell, Commissioner and Chair of the New
11	York City Business Integrity Commission or BIC.
12	Joining me today are Deputy Commissioner for Legal
13	Affairs and General Counsel Noah Genel, and our
14	Budget and Finance Director Jennifer Hoo. Seated
15	just behind us is BIC's Director of Policy Salvador
16	Arrona. Thank you for allowing us to testify here
17	today. First, I will update you on our efforts to
18	provide effective oversight to the troubled heating
19	oil supply industry through Intro No. 1268, which
20	would place that industry under BIC's regulation. As
21	you know, in November of 2015, the Manhattan District
22	Attorney announced the indictments against nine
23	companies and 44 individuals in the heating oil
24	supply industry in connection with a widescale fraud
25	called shoring. Through the shorting schemes,

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unscrupulous heating oil supply companies cheated 2 3 consumers of heating oil by charging the customers 4 far more-for more oil than they actually delivered. This committee held a hearing on Intro 1268 last 5 September. Since then, we have met with many groups 6 7 who represent the victims of the shorting schemes 8 including REBNY, the Archdiocese of New York, and the Diocese of Brooklyn and Queens, the New York City co-9 op and condo boards as well as various business and 10 11 environmental groups such as the Environmental 12 Defense Fund, the Water Keep Alliance and the Better 13 Business Bureau. All of those organizations are deeply concerned by the wide reach of the fraud, and 14 15 want to know what our government is doing to correct 16 this. You should also know that the city agencies 17 who currently perform some measure of oversight, DCA, 18 FDNY, DCAS and DEP have been working with us to set up a more comprehensive and collaborative plan to 19 20 effectively and fairly regulate this industry. But 21 the reality is that unless Intro 1268 becomes law to 2.2 establish a robust licensing structure under BIC, 23 there is nothing that city agencies can do to remove the bad actors from this industry. Local and federal 24 prosecutors have brought cases against the industry 25

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COMMITTEE ON SANITATION AND SOLID WASTE 95 1 MANAGEMENT numerous times over the last 30 years [door bangs] 2 3 yet the fraud persists. Piecemeal prosecutions 4 clearly-clearly is not the answer here. Regulatory oversight is. Many of the individuals and companies 5 indicated as a result of the shorting schemes in 6 7 November or 2015 have now pleaded guilty, and the DA's office has collected several million dollars in 8 9 forfeiture and restitution much of which the city should receive as perhaps the biggest victim of the 10 11 fraud. Also, several of the company owners who store 12 the oil have received jail sentences the longest of 13 which to date is three to nine years in state prison. One of those owners, Charles Cuneo serves as the 14 15 prime example of what is wrong with this industry and 16 why effective oversight is essential to stop the 17 continued victimization of heating oil consumers. In 18 1998, the Manhattan DA's Office indicted two large 19 heating oil supply companies and many of their owners 20 and employees for cheating their customers. Cuneo, a driver at the time was one of those indicted. 21 He 2.2 eventually pleaded guilty to grand larceny for his 23 role in the fraud and went to prison as a result. After his release, Cuneo got right back into the 24 25 industry this time as the co-owner of a new heating

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oil supply company called Fourth Avenue Transport 2 3 Incorporated. Once BIC and the NYPD started the most 4 recent criminal investigation into the heating oil supply industry, we caught Cuneo and his driver of 5 Fourth Avenue cheating their customers just as he had 6 7 done in the 1998 case. The difference was that Cuneo 8 had graduated from driver to company owner, and was 9 now directing the fraud. He recently pleaded guilty to the charge of enterprise corruption, a high level 10 11 felony, and will be going back to state prison. We cannot allow the heating oil supply industry to be a 12 13 training for fraudsters. If the licensing structure proposed in Intro 1268 were to become law, people 14 15 like Cuneo, Charles Cuneo would be driven from this 16 industry in New York. Probably just as important 17 anyone else who might initially contemplate engaging 18 in such fraudulent activity would think again knowing 19 that it could end their careers. Unfortunately, of 20 the 13 heating oil supply companies recently indicted in November of 2015 and then February of 2016, all 21 2.2 but two of those companies continued to operate in 23 the city. They not only have their own customers, but also make deliveries for other companies. 24 Any customer who takes a delivery from any one of those 25

COMMITTEE ON SANITATION AND SOLID WASTE 97 1 MANAGEMENT companies is at risk of being defrauded. 2 In January of 2017, Crain's New York Business magazine published 3 4 an expansive article about another pervasive heating oil scheme called blending. Blending is a cost 5 cutting scam in which heating oil supply companies 6 secretly and illegally add significant amounts of 7 8 untreated waste oil into regular heating oil before 9 deliveries. Not only does this mixture burn less efficiently, but it also damages building boilers and 10 11 emits dangerous pollution into the City's air. 12 Ironically, as shown in a current civil lawsuit based 13 on this same scheme, the buildings most often targeted for this practice are located in the least 14 15 wealthy areas of the city where incidents of 16 respiratory problems are the highest. You should 17 also know that based on information we receive from 18 our sources in the industry, the practice of blending 19 The companies that do this know that if continues. 20 they are caught they currently face no serious 21 consequences. Unfortunately, the consequences for 2.2 the rest of us are dire. Not only must consumers pay 23 for this compromised oil, but we all have to breathe the polluted air that results from burning it. BIC 24 has also been involved in the city's planning efforts 25

COMMITTEE ON SANITATION AND SOLID WASTE 98 1 MANAGEMENT to establish a zone collection model for the city's 2 3 commercial waste collection. In September of 2016, 4 New York City Department of Sanitation Commissioner 5 Kathryn Garcia held the first of what will be many meetings of various groups to discuss those plans. 6 Ι 7 know that Commissioner Garcia just testified and brought you up to date on this. While most of the 8 9 next steps are waiting for the procurement of a consultant to help guide the process, BIC and DSNY 10 11 have moved ahead to form a zone collection safety 12 working group to focus on improving overall safety in 13 this dangerous industry. In addition to members of 14 city government, the group includes trade waste 15 industry participants, union leaders and 16 environmental and other advocates. We have been 17 holding monthly meetings since the early fall with 18 the immediate goals of establishing standard 19 trainings for industry workers and minimum 20 requirements for safety equipment for the industry. 21 The meetings have been very productive and I expect we will establish significant standards for the 2.2 23 industry. DSNY has provided the group with their best people in the areas of training and safety, 24 which has been a real asset. The thing I like best 25

COMMITTEE ON SANITATION AND SOLID WASTE 99 1 MANAGEMENT about the meeting is that even though the 2 3 participants come from various groups in the city, 4 ones who are sometimes in opposition to one another regarding certain trade waste issues, it has been 5 very-it has been their collective commitment to 6 7 improve industry safety that has dominated the tenor 8 of the discussions. As I have said many times now, 9 the city's trade waste industry has made real strides over the past 20 years since the creation of BIC's 10 11 predecessor commission. With BIC oversight in place, 12 the trade waste industry has become largely a 13 vibrant, competitive and fair one. Much of the 14 credit for this must go to those in the industry 15 itself who have worked hard for these improvements 16 after so many decades of suppression under mob 17 control. As one great example, the industry just 18 presented its second Trade Waste Industry Safety 19 Symposium last week, which focused on truck driver 20 and helper safety. There were 150 attendees and we 21 anticipate that the third symposium, which will likely be in the fall will center on demonstrations 2.2 23 of the latest trade waste collection truck safety equipment. We continue to work collaboratively with 24 leaders from the trade waste industry taking to heart 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 100 the belief that since running their companies in the 2 city is difficult enough, they should not have to 3 4 labor under unnecessarily burdensome regulations from We told you a year ago that we were revised the 5 BIC. Trade Waste Advisory Board to improve communication 6 7 between BIC and the industry. The Trade Waste 8 Advisory Board is comprised of members from BIC and 9 representatives from the industry, and we meet monthly to discuss pending issues and initiatives. 10 11 For us, it provides a space to fine tune potential 12 new BIC regulatory measures and policies. We like to 13 solicit the group's input before we implement them. The industry's members' candid responses have helped 14 15 us devise better, more effective measures. For them, 16 I think these meetings offer a place to voice their 17 opinions about existing BIC regulations, and seek 18 assistance with industry wide concerns or problems. 19 One result of these meetings is that we are 20 considering how to update and modify some of BIC's 21 regulations to ensure that our regulations evolve as 2.2 the industry changes. For instance, it seems clear 23 that enforcing-continuing to enforce the two-year maximum term for contracts between business, 24 customers and their trade waste-trade waste collector 25

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is an outdated requirement. While it serve the 2 3 purpose years ago, it is now an unnecessary burden on 4 trade waste companies who need to have more long-term certainty as to who their customers will be. It also 5 seems unnecessarily burdensome to require landscaping 6 7 companies operating in the city to go through the 8 same registration process with BIC as trade waste 9 licensees and those who collect solely construction and demolition debris. The potential for corruption 10 11 among landscaping companies, which are generally smaller businesses has-has never been of great 12 13 In sum, we should stop conducting extensive concern. background investigations on them, which would 14 15 greatly reduce the fees that they pay. We are also 16 working on streamlining and shortening all our 17 applications. Ever since starting at BIC I have 18 heard the complaints that our applications are too 19 long and onerous to complete. In response we have 20 taken a fresh look at our applications with an eye 21 toward asking on the questions we think are necessary 2.2 for the thorough backgrounding we perform. While 23 some would likely argue that even more revisions, for more revisions, we have significantly trimmed the 24 questions and documents we require, which will make 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 102 the process more customer friendly [coughs] without 2 3 sacrificing thoroughness. Last fall we formed the 4 Hunts Point Markets Advisory Board, which will meet 5 on a quarterly basis at Hunts Point. The second meeting is this Wednesday. As with the trade waste 6 7 industry, our aim is to work much more 8 collaboratively with the market co-ops and 9 businesses. Even though we have greatly loosened our enforcement in the Hunts Point markets over the past 10 11 couple of years, we know that our relationship with 12 them while improved could be better. As with the 13 trade waste industry we know that the better our 14 relationship is with those who regulate, the more 15 effective we will be as regulators. As you know, the 16 city's Economic Development Corporation is in the 17 process of implementing significant changes in the 18 infrastructure for both the meat and produce markets 19 and some restructuring within the seafood market. 20 City government and the markets share the goals of 21 having clean, modern transportation accessible 2.2 wholesale food markets run by vibrant businesses that 23 are open to all. These markets are one of New York's great legacies that the city is working hard to 24 update and revitalize. We plan to play our role by 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 103 supporting those efforts as we move forward. 2 Since 3 this is a PMMR hearing, we want to provide you with 4 some operational information. While the processing 5 of all types of applications is important, during Fiscal Year 2016, BIC prioritized first time 6 7 applications in order to allow new businesses to 8 enter the marketplace without undue delay to the 9 licensing process. This resulted in significant improvements in the completion time for new trade 10 11 waste and wholesale market applications. At the end 12 of the first quarter of Fiscal Year 2017, BIC reduced 13 the number of pending waste hauling applications by 14 40% compared to the same period in Fiscal 2016, and 15 the average age of a pending new application dropped 16 by 55% during this period. You should also know that 17 with regard to determinations on subcontract 18 applications, we have maintained and even improved 19 our pace from Fiscal Year 2016 averaging one day from 20 the time of receipt to decision. We approve the 21 overwhelming majority of contract applications. With 2.2 respect to wholesale market applications, the average 23 time to approve a new public wholesale market application decreased by 34% in the first quarter of 24 Fiscal Year 2017 compared to the first quarter of 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 104 Fiscal Year 2016. During the same period the average 2 3 age of a pending new public wholesale market 4 application decreased by 37%. In the area of enforcement, BIC's efforts targeting unlicensed 5 carters contributed to a 27% decrease in the number 6 7 of carting complaints received in the first quarter 8 of Fiscal Year 2017 compared to the first quarter of 9 Fiscal Year 2016. In the first quarter of Fiscal Year 2017, the number of violations issues to public 10 11 wholesale market businesses decreased by 40% compared 12 to the first quarter of Fiscal Year 2016. This is 13 due to stricter compliance with BIC rules and regulations in this industry. We also want to 14 15 provide you with an update on our efforts to modernize the way in which carters submit information 16 17 to BIC. I already describe for you how we are 18 streamlining our application-our applications. То further improve our efficiency, we also moving ahead 19 20 to make electronic BIC applications a reality. 21 Completing and submitting applications electronically 2.2 will make the filing process easier for the industry 23 and will make it easier for BIC to process them. Once this system is completed for the trade waste 24 25 industry, we intend to do the same thing for the

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 105 2 public wholesale market. Yet, another technological 3 innovation BIC has launched this past year has been 4 our online portal, which allows carters to log in at any time to easily and efficiently update the 5 information on their customer registers. 6 7 Historically, this information was submitted to BIC 8 via Excel spreadsheets. The data was not 9 standardized and there were varying degrees of formats leading to major problems in accurately 10 11 collecting and using the data. The online portal 12 should help to eliminate those issues. In closing, I 13 want to thank you Council Member Reynoso for all that you have done regarding your sponsorship of the 14 15 pending heating oil legislation. You've been a great 16 champion for BIC both in backing us in our regulatory 17 efforts while challenging us to be more flexible and 18 open with those who regulate. As the city moves forward with the anticipated significant changes to 19 20 the trade waste industry in terms of adoption of a 21 zone collection system, and an increasing focus on 2.2 better recycling, this committee could not be run by 23 a better chairman. That's a summary of the main issues and projects that we've been involved with. 24 25 We look forward to answering your questions.

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2 CHAIRPERSON REYNOSO: Thank you, 3 Commissioner. I just want to say you've done an 4 amazing job at truly-and no longer beginning, but 5 actually reforming BIC to a point where my conversations with Hunts Point Market have-have 6 7 changed dramatically. We talked about the progress 8 that they've made, how they feel that the enforcement 9 is-is on par with the need. It's not overwhelming, or over-or over burdensome to them. So I-I really 10 11 want to thank you for that. I know we had this 12 conversation regarding the-the landscaping and-and 13 saying that maybe we've-we've done enough there that we can move on from that. I just wanted to talk has 14 15 that been through-or ask. I'm sorry. Has that been 16 a rule or through a rule change or something that we 17 would need to do in the City Council when it comes to 18 that-to that landscaping portion of it?

19 COMMISSIONER BROWNELL: Well, Council 20 Member Chair Reynoso we are looking and we're-we're 21 currently looking at both the code and the rules to 22 see exactly how-how to accomplish that policy goal, 23 and so it's really in the early stages. So I can't 24 say that it would not take legislation. You just

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2	need to more fully review it before we're ready to
3	take the next step.
4	CHAIRPERSON REYNOSO: Just update us on
5	the progress that—that you're making there so we're
6	all on the same page to make that work.
7	COMMISSIONER BROWNELL: I do know that
8	there are some changes that we're contemplating, and
9	it's more than what the couple I spoke of here that
10	will definitely require new legislation.
11	CHAIRPERSON REYNOSO: Okay, and then I
12	wanted to talk about the-targeting the enforcement-
13	enforcement efforts targeting unlicensed waste
14	haulers and the number of violations BIC issued in
15	the area increased significantly for Fiscal Year
16	21017 for the month-to-month period. Now these
17	efforts also contributed I believe or BIC believes
18	that this contributed to a 29% decrease in the number
19	of waste hauling complaints it received. So while
20	violations are going up, complaints are going down.
21	Is that—are they mutually—mutually exclusive or
22	something—or it's happening because of cause and
23	effect?
24	COMMISSIONER BROWNELL: We think it's
25	cause and effect. So targeting, issue violations for

COMMITTEE ON SANITATION AND SOLID WASTE 108 1 MANAGEMENT unlicensed activity has been really the thing we 2 3 focused on, and we've lighted up on other things, 4 which in some ways especially in terms of the markets I think has been seen as sort of harassment. 5 And again as I said in the testimony, if you don't have a 6 7 good relationship with the people you regulate, the 8 possibility of actually doing a good job and 9 accomplishing what you want to do is greatly diminished. So the problem with unlicensed activity 10 11 is (1) it's viewed by those that do come and do it 12 right and get a license as really unfair. We've 13 seen-we've heard this especially from landscapers and also from-from C&D people where you tend to have more 14 15 of that kind of activity. And then the other thing 16 we've seen is that these companies they-they tend to 17 be smaller ones because they're less visible. The 18 other thing we see is the, you know, they obviously 19 have a disregard for-for getting a BIC license as 20 they should, and they also have a disregard for just 21 about all the other rules. So you would have more 2.2 activity in terms of illegal dumping. You know, not 23 having proper equipment, and not, you know, properly equipping their-their employees or everything up and 24 down the scale, and so that's-for those two main 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 109 reasons that's why we have really targeted there that 2 3 area of enforcement. 4 CHAIRPERSON REYNOSO: I see. So when 5 they're bad, they're very bad. COMMISSIONER BROWNELL: Well, they just 6 7 do it. They do it all over. 8 CHAIRPERSON REYNOSO: Okay, now pending 9 waste hauling applications we've seen it go down from 830 to 494, which is that 40% reduction. 10 11 COMMISSIONER BROWNELL: Uh-huh. 12 CHAIRPERSON REYNOSO: We-we still want to 13 do better, but I-I believe that's a great reduction. What do you think you can-do you think now there's a 14 15 system or something you have in place that makes you 16 feel confident that you would get to that 300 given 17 the amount of decrease you've already seen? 18 COMMISSIONER BROWNELL: Yes. So there's a 19 couple of things. One is we've hired two new 20 background analysts. They haven't been with us very 21 long. So in terms of them really sort of be up-being 2.2 up to speed to really pull down that number is, you 23 know, kind of just starting. Streamlining our applications not only is it easier and sort of I 24 25 guess more pleasant isn't really the right word, but

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2	it's less onerous for the applicants to fill it out,
3	but for us it makes the actual backgrounding process
4	faster, and I can't stress enough how once we get the
5	applications to be online, that makes it much faster
6	for us because one of the things we have to do now is
7	with their old fashioned paper applications is we
8	have to translate that first into electronic format,
9	and that takes a lot of time, and it's really wasted
10	time. And because you have human beings involved,
11	you also have the possibility of errors being made in
12	translating from the old fashioned paper into
13	electronics. So putting the things online really
14	avoids all that.
15	CHAIRPERSON REYNOSO: And I'm looking
16	forward to the day when we finally get there. I know
17	that you started working on some type of system
18	already, and hopefully eventually we could move it
19	onto
20	COMMISSIONER BROWNELL: [interposing]
21	Yes.
22	CHAIRPERSON REYNOSO:to taking care of
23	these waste-wastes haulers. I do want to ask,
24	though, about the-the pending waste hauling
25	applications actually went up, and for us-and I guess

1 MANAGEMENT 111 I want you to talk about how the priorities work 2 there, and also how-well, priorities are important 3 4 but also you need help. We'd like to know in this-in this committee if they have more manpower, they can 5 actually achieve a lower wait times for these 6 7 applications to be completed especially the pending 8 waste hauling applications. Right. The average age 9 of the pending waste hauling applications, not the actual number. 10

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11 COMMISSIONER BROWNELL: So we have two 12 types of applications. We have new applications when 13 a-when a business is either just starting up or just moving into New York City, they come and they-they do 14 15 a first time application with us, and most of our 16 applications are renewals. They have to be renewed 17 depending on what kind they are every two or three 18 years. So, if-if you come to New York or you want to start a business here, you-you cannot legally operate 19 20 until you get a BIC license. Whereas, regard to a 21 renewal let's say your renewal is up in two years, 2.2 you continue to operate until and unless, and it 23 almost never happens, you get denied by us on your renewal. So the thought is it's more important to 24 25 get people who have aspirations of starting a

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 112 business in this city, have them be able to get up 2 3 and running legally as fast as we can. Whereas with 4 the renewals, I just said it doesn't hold them up or 5 thwart them in any way in terms of continuing to operate in the city. 6 7 CHAIRPERSON REYNOSO: Alright so now in the cases where some of these pending applications 8 9 could be let's say criminals, what is-what is that percentage? How you field that? Because what we 10 11 don't want is that you take a year let's say to get 12 that done, and then in a year someone is operating 13 illegally. What is the percentage of I guess--COMMISSIONER BROWNELL: [interposing] 14 15 Yes, it's not--16 CHAIRPERSON REYNOSO: --denials. 17 COMMISSIONER BROWNELL: Especially in 18 trade wastes I mean it isn't like you're going to find a criminal, and again, there's a whole aspect of 19 20 this agency, which we generally don't speak of in 21 which we do investigations. Sometimes they're just 2.2 for regulatory violations, but more often than not, 23 it's a combination of regulatory and a criminal investigation, and one of the things that-that BIC 24 has done really well is we have a great relationship 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 113 with all of the law enforcement agencies in the city 2 3 whether they're prosecutors, whether it's the 4 Inspector Generals, whether it's anybody else doing law enforcement. So, if there's an investigation 5 involving trucking, and one of the people that is 6 7 very active in those investigations is one of our 8 attorneys John Curry, who is involved with many 9 different prosecutors. We're going to know about that, and our investigation of that isn't really 10 11 going to have anything to do with a pending 12 application or not. We're going to do that 13 investigation. So that really isn't going to hold 14 that up. 15 CHAIRPERSON REYNOSO: But-so you feel 16 comfortable knowing that the renewals are something, 17 you know, while it's pending folks are still 18 operating, just prioritizing new applications over 19 other applications in which someone can still operate 20 is a preference, but my-my main, my big thing here is if you had more staff, you would be able to do both? 21 2.2 COMMISSIONER BROWNELL: So here's the 23 thing about more staff. I say this heating oil bill is going to pass because it should happen. We've been 24 undergoing for the last year renovations in our space 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 114 to make it more to-to really be more efficient in 2 3 terms of our use of space. We figured out and OMB 4 has been terrific with us and sort of figuring out the additional staff we need. The reality is-and we 5 worked very hard to get ready for heating oil because 6 7 when the bill passed, when the bill passes, it's 8 going to take us some months. First of all, we're 9 going to have to hire. OMB obviously isn't going to give us any money, additional money until the bill 10 11 passes, and when that passes and we're ready as we 12 can, but we now have to hire people, we have to train 13 people, we have to go through the application 14 process. So the reality is that what we would like 15 to do is continue to make ourselves more efficient in terms of how we deal with the existing applications, 16 17 and regulations making ready for the heating-the 18 additional heating oil staff, which isn't going to be 19 that many so that we can do both and do it 20 effectively.

CHAIRPERSON REYNOSO: And, of course, you know, I really want the heating oil bill to pass. I think it's important. We're having conversations internally to make sure we can make that happen, making sure everyone involved agrees that this is the

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2	right way forward, and when that time comes, I know
3	you guys will be ready, and I guess that staff
4	upgrade would actually really help when it comes to
5	efficiency.
6	COMMISSIONER BROWNELL: [interposing] And
7	again, we appreciate all your support.
8	CHAIRPERSON REYNOSO: Well, absolutely.
9	I think, you know, it's-it's hard to-to see that
10	investigation happen and-and the indictments and so
11	forth, and folks pleading guilty. Already the amount
12	of money that has been stolen from the city, from the
13	churches, homeless shelters, hospitals and the
14	blending oil situation as well
15	COMMISSIONER BROWNELL: Right.
16	CHAIRPERSON REYNOSO:and for us to
17	stand still and not do anything when we see that is-
18	is not easy to do. So, we'll see what we can do to
19	continue to make progress on that bill for sure. The
20	lastI just had one other question. The OTPS
21	budget here includes \$327,000 in Fiscal Year 2017 and
22	\$24-\$244,000 in the out years to realign the
23	department's budget with the other-with the
24	additional other than personnel services costs
25	

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 116 incurred. How much-how much staff did that cover? Do 2 3 you know that? 4 COMMISSIONER BROWNELL: Eight new staff. 5 CHAIRPERSON REYNOSO: Okay, so eight. COMMISSIONER BROWNELL: I had it written 6 7 down somewhere, and a lot of that has to do with the 8 renovations that I spoke about. What we did is we 9 sort of fronted the renovations with forfeiture money that we have and the city. To a large extent, a lot 10 11 of that money is sort of paying us back for that forfeiture money. 12 13 CHAIRPERSON REYNOSO: Okay, well, 14 Commissioner I-I'd like to thank you for your time. 15 That's my lines of questioning is done here. I do 16 appreciate your time and everything you're doing. 17 Keep up the good work. 18 COMMISSIONER BROWNELL: Thank you, sir. CHAIRPERSON REYNOSO: You're doing great 19 20 work. Thank you, guys. Take care. 21 COMMISSIONER BROWNELL: Thank you. 2.2 CHAIRPERSON REYNOSO: Thank you. 23 [background comments, pause] I'd like [background comments] Yeah, I'd like to call up Kendall 24 25 Christiansen, Jacqueline Otman, Sarah Curry-Halpern,

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 117 Brendon Sexton and James Harris for their testimony. 2 3 Again, Kendall, Jacqueline, Sarah, Brendan and James. 4 Thank you. [pause] Okay. So I guess you can-so you 5 guys can start from my left to the right. Just introduce, read your testimony and then we'll be get 6 7 to it. Thank you guys. 8 JAMES HARRIS: Hi. Can you hear me? I'm 9 James--CHAIRPERSON REYNOSO: [off mic] [on mic] 10 11 and keep the mic as close to you-to you as possible. 12 [pause] 13 JAMES HARRIS: Good afternoon. I'm James Harris, Director of Government and Community Affairs 14 15 at Brooklyn Botanic Gardens. Thank you for giving me an opportunity to present testimony on behalf of BBG 16 17 and NYBG. The New York City Compost Project was 18 founded in 1993, as a partnership between the New 19 York City Department of Sanitation, and the City's 20 four botanical gardens. It originally focused on 21 backyard composting, and now-has now grown to include 2.2 community composting, urban farming and Organics 23 Recovery Initiatives. Together, the citywide teams work to rebuild New York City's soils by providing 24 New Yorkers with the knowledge, skills and 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 118 opportunities they need to produce and use compost 2 3 locally. In each borough we work to expand New York 4 City's composting footprint through education, outreach and community food scrap drop-off sites. 5 We provide technical assistance to schools, community 6 gardeners, block associations, the greening 7 8 organizations to expand our respective boroughs 9 composting footprint and build community around NYBG provides ongoing technical 10 composting. 11 assistance and training to 96 sites across the Bronx 12 whereas, BBG reaches 80 sites across Brooklyn. We 13 also provide advance training opportunities through 14 master composting-composter classes at Brooklyn 15 Botanica Gardens, for example. The eight-week master 16 composter certificate course has trained nearly 300 17 borough residents since the program's inception. 18 This type of in-depth practical training in each of 19 our institutions creates enthusiastic and 20 knowledgeable compost ambassadors that take on 21 leadership roles in their community, New York City schools and local organizations. We also engage our 2.2 23 communities through outreach events such as the NYBG's annual pumpkin smash at Lehman College. This 24 past November more than 1,800 children and adults 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 119 participated in the Take Me or Break Me stations to 2 3 smash, sling and take home more than 7,500 pounds of 4 pumpkins and gourds repurposed from NYBG's Halloween displays. Community partners taught participants how 5 to grow squash, cook the pumpkins and turn food scrap 6 7 into compost. With technical assistance from the 8 NYBG team, Lehman composted the smashed pumpkins with 9 leave from the campus and distributed 115 cubic-cubic yards of this back to the community for greening 10 11 projects. Collectively through the partnership with New York City Botanical Gardens we staff over 20 12 13 community food scrap drop-off spots each week and process over 350,000 pounds of organics a year. 14 The 15 finished product is used at our gardens-excuse me. 16 The finished product is not just a means to manage waste product, but it's a critical, but it's critical 17 18 to healthy soils and environments throughout New York 19 City and it's donated to local community 20 organizations throughout our respective boroughs. 21 The New York City Compost Project partnership with New York City Botanical Gardens provides a unique way 2.2 23 for each of our institutions to serve our respective boroughs out in communities while reinforcing our 24 strong environmental conservation message. We are 25

COMMITTEE ON SANITATION AND SOLID WASTE 120 1 MANAGEMENT honored to be part of this valuable program, and to 2 3 support the Department of Sanitation's zero waste 4 goal. We welcome your support for the New York City Compost Project, and ask that you further leverage 5 this valuable partnership by supporting our request 6 7 for a \$40 million increase in the Cultural Affairs 8 Budget. These funds would be split equally between 9 the cultural institutions groups-institutions and the Cultural Development fund groups, and will allow the 10 11 city's botanical gardens as well as our colleague institutions to continue to train, educate and 12 welcome children and families to our institutions 13 14 across the five boroughs. 15 CHAIRPERSON REYNOSO: So thank you so much for [coughs] your testimony. James, I did want 16 17 to ask do you get any funding from the city of New 18 York to-to do the work, to do this work? 19 JAMES HARRIS: We do. Each of the four 20 botanical gardens do. Yes. 21 CHAIRPERSON REYNOSO: Okay, and-and are 2.2 you taking in compost from-from residents or from 23 residential areas? JAMES HARRIS: Right. So each of us have 24 drop-off sites throughout the boroughs so--25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 121 CHAIRPERSON REYNOSO: So the individual 2 3 resident will take it to the botanic gardens? 4 JAMES HARRIS: Right. In addition to we train community organizations to become drop-off 5 sites. So it's multiples over the just six that we 6 7 have. 8 CHAIRPERSON REYNOSO: But you don't-a 9 Sanitation truck wouldn't necessarily come in and dump off compost? 10 11 JAMES HARRIS: No, we're-we're not asking 12 people to come to the garden with their compost. 13 [laughs] 14 CHAIRPERSON REYNOSO: Okay. So that's 15 what we're doing. I see, and this is-this program is 16 recently there was a press conference or something in 17 the last week or so to--JAMES HARRIS: [interposing] I think 18 19 that's-I think that's right. I missed that. [laughs] 20 CHAIRPERSON REYNOSO: Okay, so we both 21 missed it. It's okay. I just wanted to make sure 2.2 that it was regarding the New York City Compost 23 Project, which is different from the Organics Recycling Program that the Sanitation has-has and for 24 me sometimes I get this confused. I want to continue 25

COMMITTEE ON SANITATION AND SOLID WASTE 122 1 MANAGEMENT to be as supportive as possible to the work that 2 3 you're doing, and that the botanic gardens, the 4 Brooklyn Botanic Gardens continues to do. It's an amazing location. You guys are doing amazing work 5 over there. I know that you're handling 350,000 tons 6 7 or pounds. Sorry. We-we use tons--8 JAMES HARRIS: That's not just us. 9 That's the--CHAIRPERSON REYNOSO: The entire network. 10 11 JAMES HARRIS: The network. CHAIRPERSON REYNOSO: But-but it still 12 13 doing that work to-to help us reach zero waste 14 eventually. Thank you so much. 15 JAMES HARRIS: Thank you. 16 CHAIRPERSON REYNOSO: Thank you. Next. 17 SARAH CURRY-HALPERN: Hi, there. Good 18 afternoon Chairman Reynoso and members of the 19 Sanitation and Solid Waste Management Committee. My 20 name is Sarah Curry-Halpern and I'm Chair of the 21 Manhattan Solid Waste Advisory Board. We are a 30 2.2 plus member organization of waste experts and 23 concerned citizens across the-mainly Manhattan. I′m testifying on behalf of the-excuse me. I'm 24 25 testifying on our behalf regarding the Department of

COMMITTEE ON SANITATION AND SOLID WASTE 123 1 MANAGEMENT Sanitation's Fiscal Year 2018 Preliminary Budget. 2 3 Manhattan SWAB would like to thank Mayor de Blasio 4 for his leadership on bringing waste policy to forefront of the Administration's agenda. New York 5 City is currently the world's most wasteful mega city 6 7 producing almost 12 million-million tons of trash a year with approximately 83% of residential waste 8 9 going to landfill. This is not sustainable nor in line with the city's environmental goals. Therefore, 10 11 we ask the City Council to support the full funding 12 of DSNY's FY18 Budget on waste prevention, reuse and 13 recycling. Specifically, the Manhattan SWAB would 14 like to highlight the following areas, which we 15 believe are crucial to achieving the city's goals zero waste to landfill by 2030. 16 17 1. Research. Zero by 30 can only be 18 achieved if New Yorkers are aware of why waste is the 19 problem, and are given the right tools to help 20 achieve this ambitious goals. Recycling is not new 21 for New Yorkers yet our residential recycling rate 2.2 has barely broken 20% since the Curbside Program went 23 into effect. DSNY currently uses their Waste Characterization studies to understand the 24 participation rate among communities across the city. 25

COMMITTEE ON SANITATION AND SOLID WASTE 124 1 MANAGEMENT We suggest they add a market research and community 2 survey components to identify the factors leading to 3 waste behaviors, and the optimal local methodologies 4 5 to achieve behavior change. Without market research to understand current behavior and program 6 7 performance it will be difficult for DSNY to design, 8 deliver and measure the effectiveness of campaigns 9 and services. 2. DSNY Programs. The Manhattan SWAB 10 11 fully supports these existing DSNY programs and would 12 like to see DSNY re-receive-excuse me-additional 13 funds in the upcoming fiscal year to expand the 14 geographical reach and frequency of the following 15 programs: The city's reuse programs such as Donate 16 NYC, Community Stop and Swaps and Refashion NYC. 17 These are really at the frontline of waste 18 prevention. The organics collection programs that 19 collect food scraps and yard waste, already the 20 largest of its kind as you know in the U.S. making a 21 big impact in reducing waste and methane emissions, 2.2 which contribute to climate change. The NYCHA's 23 Recycles program. It was long overdue and it's crucial in offering recycling to all city residents, 24 and Public Space Recycling. We'd really like to see 25

COMMITTEE ON SANITATION AND SOLID WASTE 125 1 MANAGEMENT this expanded and intensified. We understand that 2 3 contamination rates are high in existing public space 4 recycling bins, but over time and as New Yorkers see 5 more recycling bins as they are out and about, this will likely decrease. For years the city has taught, 6 7 encouraged and expected three different waste 8 disposal behaviors from its residents. That is 9 separate refuse from recycling one way at home, separate it a different way while in an commercial 10 11 establishment, and don separate it all while out on 12 the street, and we think that is-that's not working. 13 The city took the important step to standardize the 14 separation and refuse and recycling in residential 15 and commercial buildings. What message does it send, 16 though, to New Yorkers and visitors to only provide 17 one litter basket for all trash on the streets and in 18 most plazas and parks? All while we are a city 19 working to achieve zero waste. These public spaces 20 are exactly where the city should be promoting its 21 zero waste goal. So we would really like to see some 2.2 public space recycling done throughout the city. 23 3. Zero Waste Education and Outreach.

25 step in raising the 0x30 profile. Beyond that, the

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Providing recycling at the litter basket is a first

COMMITTEE ON SANITATION AND SOLID WASTE 126 1 MANAGEMENT city must have a clear consistent and easy to 2 3 understand message on zero waste, and a robust public 4 awareness education and outreach program to execute that message. We encourage DSNY to work closely with 5 both NYC Department of Education and the charter and 6 7 private school systems on zero waste education for K 8 through 12. All children and their parents should be 9 taught the negative environmental impacts of our consumption and disposal habit. We also support city 10 11 funding for a high profile media campaign featuring a compelling message and coordinated branding around 12 the 0x30 Initiative similar to NYC DOT's Vision Zero 13 14 Campaign. Such a campaign should include billboards 15 and bus ads as well as television print and on-line ads. Targeted outreach should reach audiences 16 17 critical to the success of the Residential Organics 18 Collection Program, as well as the updated recycling 19 rules and new organics laws for businesses. 20 Messaging should encourage New Yorkers to perform 21 zero waste behaviors such as buying second hand and 2.2 recycles while pointing out the potential benefits to 23 them including saving money. 4. Enforcement. After significant 24

25 education outreach has been conducted to inform

COMMITTEE ON SANITATION AND SOLID WASTE 127 1 MANAGEMENT businesses of their responsibilities to source 2 3 separate recycling and for some organics, DSMY-DSNY must sent out well trained enforcement officers to 4 5 ensure that these businesses are compliant. Since the FY16 budget, funding of DSNY Civilian Enforcement 6 7 has been reduced in all five boroughs. This is not a solution to better compliance of recycling rules, nor 8 9 more contamination prevention. We hope to see an increase in enforcement budget beyond FY17 levels 10 11 enabling the department to effectively enforce new and existing Sanitation rules and laws such as again 12 13 the new Commercial Waste Recycling Rules and the 14 organics, the new organics laws.

15 5. Save as You Throw. The greatest decrease in the city's waste tonnage will likely be 16 17 achieved by using financial incentives to encourage 18 behavior change. The US EPA has for decades 19 considered Save as You Throw, which incentivizes 20 residents to save money by producing less refuse to be one of the most effective methods for increasing 21 diversion rates and reducing overall waste 2.2 23 generation. Save as You Throw is included in the New York State Long Range Plan Beyond Waste and in Mayor 24 de Blasio's One New York. Manhattan SWAB has and 25

COMMITTEE ON SANITATION AND SOLID WASTE 128 1 MANAGEMENT continues to strongly recommend that the City 2 3 implement an incentive program such as Save as You 4 Throw, and we are eager to see the results of the 5 DSNY study on how to implement such a program here. In conclusion, DSNY's efforts for waste reduction, 6 reuse and recycling has a lot of room to grown in 7 8 order to reach their full potential. So we ask that 9 the Council and the Mayor fully fund DSNY's FY18 Budget with that increase and reapportioned funding. 10 11 But for waste prevention and management, the city 12 will not reach it's zero waste goal. Thank you for 13 this opportunity to speak with the committee and 14 Manhattan SWAB looks forward to the committee's 15 leadership on keeping zero waste at the forefront of 16 the city's public policy agenda. 17 CHAIRPERSON REYNOSO: Thank you, Sarah, 18 and I'd just have a couple of questions. We are 19 going to have a-a zero to 30 hearing--20 [interposing] Oh, SARAH CURRY-HALPERN: 21 good. 2.2 CHAIRPERSON REYNOSO: -- in the City 23 Council. I wanted to ask a lot of these questions that we're concerned about whether or not we can 24

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1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 129
2	achieve it. Whether education is an important part
3	of it that we're not
4	SARAH CURRY-HALPERN: [interposing] Yes.
5	CHAIRPERSON REYNOSO:necessarily
6	taking into consideration. What research has been
7	done? Of course, the things that you're doing what-
8	what role that's going to play in trying to reach
9	SARAH CURRY-HALPERN: [interposing] Sure.
10	CHAIRPERSON REYNOSO:zero waste. Also
11	you talked about three different ways to collect
12	garbage and three in the private and public. So
13	those are all things we're definitely going to take
14	on at that hearing. So, when we're there, we should
15	actually meet prior to that hearing and really get-
16	get an understanding of-of what questions need to be
17	asked so we actually get a straight answer from
18	Sanitation.
19	SARAH CURRY-HALPERN: That would be
20	great.
21	CHAIRPERSON REYNOSO: The Commissioner
22	seems confident that she has a plan. Not all of us
23	know it. So I think in this hearing we'll be able to-
24	we'll be able to be clearer there. So I'm excited
25	to-to get that hearing going

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 130 2 SARAH CURRY-HALPERN: [interposing] Right 3 CHAIRPERSON REYNOSO: --hopefully in the 4 coming months. It's not going to happen right away, 5 but it's going to happen. SARAH CURRY-HALPERN: Well, the Manhattan 6 7 SWAB would love to be at that hearing as well. 8 CHAIRPERSON REYNOSO: Well, thank you so 9 much for your testimony. SARAH CURRY-HALPERN: And thank you. 10 11 JACKIE OTMAN: Good afternoon, Chairman 12 Reynoso and the members of the Sanitation and Solid 13 Waste Management Committee. My name is Jackie Otman. 14 I'm a native New Yorkers and a member of various 15 sustainability organizations, but today I'm here 16 representing myself. I have 40 years of experience 17 working on high profile advertising and marketing 18 campaigns, including the original I Love New York 19 Campaign. For the past 30 years, I've been focused 20 exclusively on advising Fortune 500 companies and the 21 U.S. EPA's Energy Star Label on the strategies for 2.2 green marketing. I'm in total support of funding the 23 various waste reduction and outreach efforts outline in the Department of Sanitation's Fiscal Year 2018 24 25 Preliminary Budget, but I think that you represent

COMMITTEE ON SANITATION AND SOLID WASTE 131 1 MANAGEMENT just the beginning. The city is making enormous 2 investments in personnel, infrastructure, 3 4 public/private partnerships and education and 5 outreach efforts to support our most ambitious goal of deserting-diverting zero waste to landfill by 6 7 2030. In order to maximally leverage these efforts I 8 believe we need to launch a major ad awareness and 9 branding campaign for the fraction of the \$392 million that the city is projected to spend this year 10 11 to export our waste. A highly impactful campaign 12 could be developed at among other things would 13 positively reinforce our residents in establishing 14 the new daily habits and trigger the changes to our 15 consumption culture that are necessary to align us 16 with zero waste. At the same time, we would be 17 reinforcing our efforts to address climate change 18 given that 42% of all greenhouse gas emissions are 19 associated with the production, consumption and 20 disposal of the goods and food. In developing such a 21 campaign, I'm excited by the specific opportunities 2.2 that I see to tap into the creativity and 23 environmental passions or our city's Millennials who represent the bulk of the talent in our marketing 24 agencies today. They can be listed very cost 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 132
2	effectively to create the viable videos, the hash
3	tags, the images and more than can make the daily and
4	sometimes unseemly aspects of sorting our waste
5	downright cool. So in planning for this year's
6	budget, I encourage you to look for opportunities to
7	support efforts by the DSNY and other city agencies
8	and groups to find creative ways to provide New
9	Yorkers with the daily positive messages and
10	reminders that are necessary to achieve our zero
11	waste by 2030 goal. Thank you.
12	CHAIRPERSON REYNOSO: Thank you. We were
13	just having—having a conversation about this.
14	Marketing and just the information is extremely
15	important, and the Vision Zero situation and how much
16	money goes into that campaign really has made an
17	affect. You know, to-to-it helps. Everything helps.
18	I agree that until we don't start taking the-the
19	marketing and the information to get out to the
20	public seriously, that there's no way we're going to
21	be able to achieve this. Once you have these
22	programs in place you got to educate people on what
23	they are so you can follow through, and programs like
24	Save as You Throw are easier to implement because of
25	an educated population as well. So, we're going to

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 133
2	see if in the-the Executive Budget, the Preliminary
3	Budget we can fight to add more funding into that,
4	but have BNT. The Budget Negotiating Team meets
5	tomorrow and we'll have those internal conversations
6	as well, but I'm-I'm paying attention. I know this
7	is definitely something we need to do. Vision Zero
8	felt immediate in the way that this is kind of thrown
9	off to 2030. So, people, the urgency is not there.
10	JACKIE OTMAN: Right.
11	CHAIRPERSON REYNOSO: So we got to figure
12	out a way to work together to build that urgency.
13	JACKIE OTMAN: Well, I just hear your
14	support. Thank you so much.
15	CHAIRPERSON REYNOSO: Absolutely. Very,
16	very, very important. I agree. Well, thank you.
17	Thank you for your testimony.
18	JACKIE OTMAN: Thank you.
19	MONICA HENLEY: Hi. My name is Monica
20	Henley, and I'm here today submitting testimony on
21	behalf of Kendall Christianson and the New Yorkers
22	for Responsible Waste Management, which is a trade
23	association comprised of more than 50 companies that
24	provide waste and recycling management services for
25	New York City's commercial and industrial businesses

COMMITTEE ON SANITATION AND SOLID WASTE 134 1 MANAGEMENT as well as through the Department of Sanitation. 2 As 3 you consider-consider the Department of Sanitation's 4 budget request for Fiscal Year 2018, the purpose of this testimony is to question the efficacy of the 5 department's plan to award a multi-year contract 6 7 worth as much as \$8 million to a team of consultants 8 for the purpose of planning how to restructure a 9 plight-term for blowing up the commercial waste services system that has served New York City well 10 11 for decades, an attempt to replace it with an 12 idealized hypothetical model of the system of districts and exclusive franchises that have been 13 14 considered and rejected several times in the past. 15 Last August based on a single set of studies from an initial team of consultants the Commissioner of DSNY 16 17 announced the city's unilateral decision to proceed 18 with such a planning process. Unfortunately, no 19 public hearings were held, no attempt to consult with 20 either the industry of the city's business community 21 was made, and no comprehensive review of the benefits 2.2 and impact of that decision were conducted. Given 23 that the current open market system isn't broken, it fairly meets the city's core objectives of keeping 24 25 the city clean, customers well served and prices

COMMITTEE ON SANITATION AND SOLID WASTE 135 1 MANAGEMENT competitive. We encourage the Council to consider 2 3 better uses of that \$8 million. No evidence has been 4 produced from the initial reports to suggest that 5 districting and franchising is the only method by which the current system can be improved. 6 In fact, 7 evidence from other cities suggest that higher prices are the most likely consequence of a franchising 8 9 system with some cities using franchise fees primarily to raise revenues. A better suggestion: 10 \$8 million could be used to fund collaborative 11 12 projects with the industry that immediately address 13 the city's newly adopted environmental objectives 14 including Zero Waste by 2030, and reducing greenhouse 15 gas emissions by 80% by 2050. As the city's budget 16 for waste export services continue to soar, according 17 to the IBO's recent report, \$360 million, which is 18 \$45 for each New Yorker will be necessary in Fiscal 19 Year 2018 even as waste generation has remained 20 constant. We can suggest specific investments that 21 would be much more productive than funding a team of consultants to first learn about the city's 2.2 23 sophisticated system for handling more than four million tons of waste, recyclables and organics every 24 year, and then devising idealized-idealized models 25

COMMITTEE ON SANITATION AND SOLID WASTE 136 1 MANAGEMENT that inevitably will fail at dealing with New York 2 3 City's never ending complexities. Finally-finally, 4 I'd like to note that this industry is proud to 5 employ thousands of New Yorkers who have experienced various barriers to employment such as having less 6 7 than a high school education and having had to reenter the workforce after being incarcerated. 8 Most 9 of the workforce live in the neighborhood around the businesses that perform commercial waste in New York 10 11 City. These jobs pay two to three times the minimum 12 wage in most instances, and can lead to a career path 13 in which a person in the course of a few years could go from being an entry level worker to a driver of a 14 15 supervisor with jobs that pay on average \$70,000 per 16 year with a number of jobs actually paying six 17 We look forward to working with the figures. 18 Committee and the Council to consider an alternate 19 path that will achieve the city's goals without 20 destroying competition, forcing small companies out 21 of business risking hundreds of good working class The locally owned companies that already 2.2 jobs. 23 provide the city with highly effective and efficient waste managed related services deserve better than 24 25 what DSNY is currently proposing. The businesses

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 137 that rely on our services expect better, too, and in 2 3 the process the Council can direct \$8 million for 4 better purposes. Thank you for your consideration. 5 CHAIRPERSON REYNOSO: Thank you and thank you for your testimony, Monica. You know that we're-6 7 I respectfully disagree with your understanding of 8 it, and I know that the \$8 million you believe can go 9 to better use or other alternatives, I do want to say that the study that we initially put forth and 10 11 actually found that the vehicle miles traveled in the 12 private industry it could be reduced by 68% through 13 a-a zoning model. It was an original I guess recommendation that was given. You are right to say 14 15 another-another idea has not necessarily been 16 proposed yet, and so forth, but I do want to say the 17 inefficiencies of the vehicle was the miles traveled 18 in that industry is-is-is alarming, and should the 19 industry have been able to handle that on their own 20 through just natural self-policing and just reform 21 and progress, it would have been great. But I really 2.2 feel that it was only after the student came out that 23 they really started putting the schools on a lot of the work that they're doing including safety. So I 24 just disagree of your assessment that it would be 25

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 138 detrimental. I think not changing it would actually 2 3 be detrimental to the environment and to the health 4 of our children especially in the South Bronx, North Brooklyn and Southeast Queens. 5 MONICA HENLEY: And we understand. 6 We 7 just, you know, would love the opportunity to figure 8 out if there is an alternate way without, you know, 9 companies closing down and affecting the businesses throughout the city. So we just, you know, we would 10 11 love more conversation to see if we can do that 12 together. 13 CHAIRPERSON REYNOSO: Absolutely, and I 14 would challenge the industry to-to present something 15 that can reduce the vehicle's miles traveled anywhere 16 near 68%. 17 MONICA HENLEY: Uh-huh. 18 CHAIRPERSON REYNOSO: Remember, we still 19 have that. In the study it showed about in North 20 Brooklyn-no I mean Coney Island Transit Station 21 picking up trash in like north-in the North Bronx, 2.2 and it just doesn't make any sense why a truck should 23 be driving from Coney Island to the Bronx. There's just no sense. Out of there, there's no-right, 24 25 there's no environmental justice there. So, I think

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 139
2	the industry has done a good job of addressing the
3	safety portions of it for example where we felt like
4	it was falling short, and they put forth a response.
5	They-they followed through. Their safety measures
6	are actually going up. Their universal-there's like
7	a universal look at how they're going to address
8	safety. I still don't think we're there, but we've
9	actually made a lot of progress there, and it was
10	like industry initiated. In this one case, though,
11	I-I, you know, I haven't heard of any alternatives
12	yet. So I would love to-for you guys to maybe work
13	on presenting that.
14	MONICA HENLEY: Sure. In the next month
15	or so we'd love to show you something more solid.
16	CHAIRPERSON REYNOSO: Beautiful. Thanks,
17	and it sounds good. I guess that's the last bit of
18	testimony. Thank you so much for being patient, and
19	we're adjourned. [gavel]
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 17, 2017