CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HOUSING AND BUILDINGS

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March 15, 2017

Start: 10:30 a.m. Recess: 3:13 p.m.

HELD AT: Committee Room - City Hall

BEFORE:

JUMAANE D. WILLIAMS

Chairperson

COUNCIL MEMBERS:

Rosie Mendez

Ydanis A. Rodriguez Robert E. Cornegy, Jr. Rafael L. Espinal, Jr.

Mark Levine

Helen K. Rosenthal Ritchie J. Torres Barry S. Grodenchik Rafael Salamanca, Jr.

Eric A. Ulrich Brad S. Lander

Elizabeth S. Crowley

# A P P E A R A N C E S (CONTINUED)

Maria Torres-Springer Commissioner New York City Department of Housing Preservation and Development

Francesc Marti
Assistant Commissioner
Governmental Operations
New York City Department of Housing
Preservation and Development

Eva Trimble
Deputy Commissioner
Financial Management and Tenant Resources
New York City Department of Housing
Preservation and Development

Vita Mustaciuolo
Deputy Commissioner
Enforcement and Neighborhood Services
New York City Housing Preservation and
Development

Molly Park
Deputy Commissioner
Development
New York City Housing Preservation and
Development

Rick D. Chandler Commissioner New York City Department of Buildings

# A P P E A R A N C E S (CONTINUED)

Thomas Fariello First Deputy Commissioner New York City Department of Buildings

Sharon Neill
Deputy Commissioner
Finance and Administration
New York City Department of Buildings

Cal Snyder Representative Pa'Lante

Caroline Nagy
Deputy Director
Policy and Research
Center for NYC Neighborhoods

John Delfish
President
615 West 150th Street Tenant Association

Andrew Narus Representative ACEC New York

Beverly Pabon
President
2 East 127th Street Tenant Association

Louisa Rodriguez
Tenant of TIL Building

# A P P E A R A N C E S (CONTINUED)

Benjamin Dulchin Executive Director Association for Neighborhood and Housing Development

Barry Weinberg
Member
Housing, Zoning and Land Use Committee
Community Board 9

Cathy Dang
Representing
Stabilization NYC

April Tyler
Representing
Housing Development Fund Corporation
Coalition Steering Committee

Sylvia Tyler
Tenant Representing
Housing Development Fund Corporation
Coalition Steering Committee

Jonathan Hernandez Staff Attorney Asian Americans for Equality Stabilizing NYC

Lisa Mathis Tenant 80 New York Avenue Tenants Association

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CHAIRPERSON WILLIAMS: Good morning.

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Thank you all for coming to the Fiscal 2018

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Preliminary Budget Hearing for the Department of

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Housing, Preservation Development and the Department

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of Buildings. I am Council Member Jumaane Williams

and I am the Chair of the Council's Committee on

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Housing and Buildings. I'm joined here today by

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Council Members Grodenchik, Espinal and Lander.

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[background comment] Appreciate that -- and Council

We are here to conduct an oversight

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Member Mendez.

we've gotta go easy.

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hearing on the Fiscal 2018 Preliminary Opening and Capital Budgets for HPD and the Fiscal 2018 Preliminary Opening Budget for DOB and welcome Maria Torres Springer to her inaugural budget hearing as the Commissioner of HPD. Welcome and congratulations, thank you for your patience today; I apologize again. I guess we have to go easy on you; one, we started late, and this is your inaugural, so

We'll first hear from HPD where we'll examine all components of HPD's \$903 million expense budget and \$3 billion capital budget, along with the

COMMITTEE ON HOUSING AND BUILDINGS
details and progress related to Mayor de Blasio's

3 Housing Plan.

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Given the recent report that the federal government has proposed budget cuts to vital housing programs, including Community Development Block Grants, also known as CDBG, and the Section 8 program, the Committee hopes to gain a clearer sense of how HPD would absorb these potential cuts and how this will impact at operations and service levels.

After HPD, we will hear from the DOB

Commissioner, Rick Chandler; the Committee would like
to get updates on the progress related to the
agency's One City: Built to Last initiative,
improvements to its permit filing system and how DOB
will address the increase in construction-related
accidents and injuries and deaths.

After DOB, we will hear from members of the public. I would like to remind everyone that would like to testify today to please fill out a witness slip with the Sergeant-of-Arms so we can put you in the queue.

We have already thanked the staff, so lastly, we'd like to thank again both chairs for their respective staff for joining us today and will

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2 now turn it over to them for testimony. For everyone

3 who's going to testify, please raise your right hand.

Do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before the committee and to respond honestly to council member questions? You can begin whenever you're ready.

COMMISSIONER TORRES-SPRINGER: Thank you. Good morning. My name is Maria Torres-Springer, the Commissioner of the Department of Housing Preservation and Development. I am joined here today by Francesc Marti, our Assistant Commissioner for Government Relations and Eva Trimble, our Deputy Commissioner for Financial Management and Tenant Resources. Many other members of our senior team are here with me as well. First I'd like to thank Chair Williams for the opportunity to talk with the Committee today about HPD's Fiscal Year 2018 Preliminary Budget. I'd also like to thank the Chair for his continued leadership on this Committee and certainly look forward to building upon the good working relationship that you and the Committee had with my predecessor, and I'm sure that we will be able to continue to partner together to ensure that

2 all New Yorkers have a safe, quality and affordable 3 place to live.

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This is my sixth week as HPD Commissioner. While I have worked with HPD in various capacities over the years, it has been really impressive in these first several weeks to see the full sweep of the agency's work in action. also a particularly humbling opportunity for me to be at the helm of HPD. Having grown up in Section 8 housing, I know first-hand that the work that we do is certainly a lifeline for thousands of families across the city. Of course, we all know that housing is the top expense for New Yorkers; for far too many, rising rents threaten their ability to stay in the city that we love. I've spent my career helping people secure better jobs with better wages, developing neighborhood projects to provide affordable homes and economic opportunity, and so it's an honor to join the tremendous HPD team to keep up the record-breaking progress achieved to date under the Mayor's Housing New York plan.

So I wanted to start by sharing some of those milestones, some of those accomplishments that we have made, working with all of you, over the past

2 | year in working towards the goal of 200,000

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3 affordable units established by the Mayor's Housing

4 New York plan. As you'll see in the slide, since the

5 | launch of Housing New York, we've financed 62,506

6 affordable apartments, housing for more than 170,000.

In 2016 alone, we financed 21,963 homes, which is the highest production in a quarter century, mirroring the peak of Mayor Koch's Housing Plan.

This was also the highest three-year stretch for new construction production on record.

The agency is also working hard to really use every tool at our disposal -- including Mandatory Inclusionary Housing and ZQA -- to preserve the affordability of existing rent-restricted housing and to spur the construction of new homes across the five boroughs. We achieved those numbers while also exceeding our goals for reaching deeper affordability. This next chart really talks more about the issue of deeper affordability; it shows the full breakdown of our affordability in the first three years of production in more detail.

The production goal set in Housing New York for the two lowest income categories was 20% over the life of the ten-year plan. We heard and

2 took to heart the calls from the communities on the

3 ground, and have worked hard to do even more. By

4 ramping up our efforts and introducing new programs,

5 | including our Extremely Low- and Low-Income

6 Affordability (ELLA) program, a full 27% of our total

7 current production is serving households making less

8 than \$40,800 for a family of three. Fourteen percent

of those units are serving New Yorkers making less

10 than \$24,500 for a family of three.

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At the same time, we are looking to serve families at a broader range of incomes, in order to ensure the economic diversity that makes New York
City so dynamic and remains certainly an underlying principle of the plan. We are of course very focused on the 200,000 unit goal, and the critical need to increase the housing supply, which is really at the heart of the affordability crisis that we face. But from the outset, this administration has taken a much more holistic approach, recognizing that we need all the tools working together to address the needs of residents and of neighborhoods. So I wanted to briefly highlight some of the progresses we've made through the lens of the four key elements of Housing New York.

2 First: Neighborhoods and increasing new 3 affordable housing opportunities.

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Of course neighborhoods are very much the forefront of the plan and provide the framework for all of the efforts in different communities. That is why early on we launched the Neighborhood Planning Playbook to engage communities and craft neighborhood-specific housing plans. These plans are supported by the \$1 billion Neighborhood Development Fund to finance needed local improvements and to make sure that as the plans move forward that we're really thinking about what it means to strengthen the bones of different communities.

Next, the Resilient Edgemere Community
Plan, which we'll be releasing this weekend, reflects
this new innovative approach to community engagement.
Our team spent 18 months engaging local residents in
developing strategies to address the neighborhood's
unique vulnerabilities to physical and financial
threats and plan for a more resilient future. I want
to thank Council Member Donovan Richards for his
tremendous leadership and support of this initiative.

We've also been hard at work to deliver on the goals of our comprehensive neighborhood plan

2 for East New York. My first week at HPD, together

3 | with Council Member Rafael Espinal, we launched the

4 Homeowner Helpdesk, together with the Center for New

5 York City Neighborhoods, to connect homeowners to the

6 resources they need to stay in their homes and to

7 also make sure that we make good on all of the

8 commitments that we make through each and every

9 neighborhood plan or rezoning.

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We've also made significant strides on our Building Opportunity program, which was created to expand the capacity of MWBE developers and contractors. In January, we designated six development teams, for instance, in an RFP exclusively for MWBEs on sites across the city, and we launched our new MWBE Build Up program, to increase opportunities for MWBEs in HPD-subsidized developments. And in the coming weeks, we'll be announcing the appointment of a new MWBE Director who will be charged with advancing these initiatives moving forward.

We also introduced new marketing
guidelines and educational materials to improve
access to affordable housing opportunities through
Housing Connect, our housing lottery system. We

2 appreciate the Council's generous support for these

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initiatives, including most recently, the expansion

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4 of our Housing Ambassadors program and our

5 partnership with the Department of Consumer Affairs'

Office of Financial Empowerment to provide financial

7 counseling for affordable housing applicants.

Next I'd like to talk about our work to preserve housing affordability and quality and serving our most vulnerable New Yorkers.

Protecting tenants, preventing displacement -- these are both at the heart of our work to preserve the affordability and quality of the city's housing stock. On my very first day at HPD, I joined our Enforcement and Neighborhood Services team, Council Member Ydanis Rodriguez, Legal Aid, UHAB, and the tenants of the building in Inwood to announce the tenth round of HPD's Alternative Enforcement Program (AEP) list, which each year identifies more than 200 multifamily residential buildings with egregious building code violations for comprehensive enforcement action. Over the last decade, this program, AEP, has targeted more than 2,000 buildings, helping to improve conditions in more than 26,000 homes across the city. Through the

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2 strategic use of data from AEP, from our 7A program,

3 the tax lien sale list, and partner referrals, we're

4 working every day to intervene proactively to

5 preserve our affordable housing stock.

We are also introducing new programs and helping our strategic partners to innovate. We are especially proud of our work with a group of Community Development Corporation to launch the new Joint Ownership Entity, otherwise known as JOE NYC. This not-for-profit entity was founded to strengthen the asset and property management capacity of participating CDCs, and achieve the scale needed to secure financing for new affordable housing projects.

Last summer, HPD worked with community partners to facilitate the acquisition of 24 distressed FHA notes through the Community Restoration Fund, and important initiative to support struggling neighborhoods hit by the foreclosure crisis by working with homeowners to keep them in their homes, and I want to thank Council Members Dan Garodnick, Daneek Miller, and Donovan Richards for their support and an essential \$1 million in City Council funding for this initiative.

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And last but not least, we're very focused on providing pathways to permanent housing for our city's homeless and creating more affordable housing for our growing senior population. Through our new Senior Affordable Rental Apartments (SARA) program and other initiatives, we financed the new construction or preservation of more than 4,000 senior apartments. And by expanding enrollment in SCRIE and DRIE, the City is freezing the rent for seniors and people with disabilities living in rent-regulated apartments.

These are just some of the accomplishments from the past year, and we recognize that so much more needs to be done, certainly in the face of very strong headwinds coming from DC. There are very real threats out there, but I believe that we have built, working with all of you, a very strong foundation and working together, I believe our progress positions us well for the task ahead.

I would now like to turn to the Mayor's Preliminary Budget for HPD for 2018. Much of the discussion will be focused on the fiscal and policy challenges we face on the horizon, and how they may impact the agency's operations and programs. Then

2 I'll transition after that to the five-year capital

3 plan, and finish with an update on the Mayor's

4 commitment to ensure deeper affordability for the

5 lowest income New Yorkers.

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expense budget is \$903 million. This includes over \$160 million of city tax levy and federal funding that is flowing through our budget on behalf of NYCHA. HPD facilitates the processing of these funds through our budget, but we are not otherwise involved in the substance of these initiatives. So putting aside -- the next slide -- the funding for NYCHA, HPD's true preliminary budget is approximately \$742 million for FY16.

I'd like to take this moment to remind the Council that HPD only receives 14% -- or about \$104 million -- of our total funding from city dollars; that includes tax levy and Inter-Fund Agreement. The agency is primarily funded through federal grants. This is important, of course, because when we seek to save city tax levy dollars, as we're constantly trying to do, the amount that we save is limited, because so many of our programs are restricted by federal requirements and our ability to

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make programmatic decisions is constrained and future funding levels are also highly uncertain.

We use city tax levy to fill gaps in programs primarily funded through federal grants, as a required match to federal grants and to fund programs that are not eligible for federal grant funding. As a result, city tax levy dollars are critical to meeting our mission; they allow us the flexibility and nimbleness to innovate to address new problems and to tailor our programs to address the city's many housing challenges. I therefore want to thank all of you for the continued support in this funding. Next slide, please.

Nevertheless, HPD has a disproportionate reliance on federal funds. No other city agency -- with the exception of DDC, the Department of Design and Construction -- receives more than 50% of its expense budget from federal sources.

I wanted to point out that the budget may seem smaller than usual. This is because unlike the current year's budget, DR funding, Federal Disaster Recovery funding, is not planned for the agency's FY18 budget. For context, FY17 current modified budget includes over \$360 million in funding for

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disaster recovery efforts; we expect to continue to receive these funds on an as-needed basis from OMB, but they're not in the FY18 budget right now.

Nearly \$490 million, or 66%, of our FY18

Preliminary Budget is associated with federal rental subsidies -- Section 8 vouchers and Shelter Care

Plus. As you know, rental assistance funds are highly constrained federal sources and therefore provide no direct operational support for the agency besides their specific programmatic purpose. Our primary funding source for agency operations is the federal Community Development Block Grant (CDBG) program, which supports critical functions such as code enforcement, anti-harassment; shelter programs.

Although the current administration has not formally announced specific cuts to federal grants that help fund HPD's mission, the President and senior Congressional leadership have publicly articulated an agenda of economic and social policies that would undermine the agency's ability to deliver on our commitment to affordable housing. We are six months into the current federal fiscal year and do not yet have a budget. Current federal appropriations, including CDBG, Section 8 and HOME

2 funding, are funded through a continuing resolution

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Details of the President's first budget for FY 2018 are still unknown at this time -- unless something has been announced since I started my testimony. However, as the White House and the Congress focus on deficit reduction, additional cuts are almost certain and could lead to major programmatic changes. Any cuts to CDBG funding would have profound impacts on the low- and moderate-income households that HPD programs serve. And of course, we are extremely concerned about a loss of Section 8 funding, which is so critical to helping our most vulnerable families remain stable in their homes.

I know we'll have the opportunity to talk more about the federal funding sources, but the good news, I think, is that we are continuing to focus on using the City resources that we have as effectively as possible. Just to provide you with one example; as an update to the agency's previous testimony in November of last year on 421-a compliance, working with the Mayor and OMB, HPD received in this budget \$1.8 million in additional funding over the next five years for our 421-a enforcement efforts.

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This additional city tax levy will support eight new positions, grow HPD's monitoring and enforcement capacity, and ensure that property owners receiving 421-a benefits continue to comply with the program's requirements. The new team -which consists of expert attorneys, investigators and other support staff -- will focus on prevailing wage and rent regulation requirements, audits; tenant complaints, in addition to revocations resulting from DOF suspension of final certificates of eligibility. Additionally, the unit will coordinate policy and enforcement action with other city and state agencies. While the initial focus will be on the oversight for 421-a buildings, we expect that the portfolio will continue to accommodate buildings coming in under the new Mandatory Inclusionary Housing program.

Despite the current dynamics in
Washington, the Mayor is firmly committed to
achieving the Housing New York goal of building or
preserving 200,000 affordable homes for New Yorkers.
The cart on this slide shows HPD's capital funding
over the next five years. The five-year plan totals
over \$4 billion: \$3.7 billion from the Mayor and the

rest a combination of Federal HOME and Reso-A funding.

Additionally, in the Mayor's recent State of the City address, he committed to another \$1.9 billion in new city capital funding to ensure deeper affordability in Housing New York, and we expect that to be reflected in the Executive Plan. Within the 200,000 unit Housing New York plan, an additional 10,000 affordable homes will be created or preserved for the lowest income New Yorkers. Half of these 10,000 homes will be dedicated to seniors whose fixed incomes have left them struggling to keep up with rising rents. The new goal increases the target for those earning \$40,000 or less from 40,000 to 50,000 units, or 25% of the plan.

At the same time, we will be doing more to ensure those New Yorkers who served our country have an affordable place to live, with at least 500 more apartments dedicated to our veterans. HPD and HDC will be using all available tools to meet this ambitious goal, including the aforementioned ELLA and SARA programs and our various mixed-income programs. With these programs now firmly in place and exceeding their targets -- as you saw in a previous slide --

[pause]

[gavel]

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threatened by the federal government; is that

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correct?

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2 COMMISSIONER TORRES-SPRINGER: Yes;

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[laughter] That is a very technical term; it is a very technical, encapsulating term. I'm not even sure how you brace for that, but has there been any discussion with the Administration of how one would brace for that? I mean, my assumption is that we wouldn't lose 86% but we could, you never know; this is a crazy time we're in. But even a subset of that would be huge, and so is any discussion about how we are going to make up for that?

the sentiment that it sucks, and we are certainly concerned, given our reliance on federal funding.

What I'll say is that because we do not yet know the full extent, the depth; the breadth of any potential cuts, we have to in the meantime, while planning, continue to make sure that we resist those cuts; that we educate as many people as possible -- certainly partners in Washington -- about the importance of this funding to our various programs, and once there is more clarity on the extent of the cuts and the depth of the cuts, certainly continuing to work with

OMB, our partners, and with the City Council to make sure that we are minimizing the impact of those cuts on our services. But let there be no doubt that this is something that we are certainly very concerned about, taking very seriously, and that there will likely be tough choices ahead to make as we get a better understanding of the full scope of the cuts. But our first strategy of course -- and hopefully we will solicit your support and continue to get your support on this issue -- is to resist those cuts; we cannot let Washington, DC walk away from their obligations in terms of neighborhood stabilization, the creation of affordable housing, and ensuring that the City has the resources that it needs to protect its residents across our various boroughs.

CHAIRPERSON WILLIAMS: Well if you ever look at my social media, it's all about resist and resistance, so I share that with you, and I'm down for shutting some stuff down if we need to -- well, I speak for myself; not for my colleagues, but I do believe some of that is going to be necessary. I'm not even sure if that will prevent them, if they're going to come, but we're going to try.

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I did want to know how -- and didn't know that you just started -- but how was the communication with Washington, based on what you know and based on what your staff... [interpose]

COMMISSIONER TORRES-SPRINGER: Yeah.

CHAIRPERSON WILLIAMS: has told you; is it the same; is there at least communication going on; do you think you'll get the information timely? How is that happening?

COMMISSIONER TORRES-SPRINGER: Yeah. So what I will say is that we have made many efforts to make sure that it is very clear to different parties in Washington that this funding is critical to our work. Let me just name a few things that we've done that I think exemplify how we have tried very hard to communicate as effectively as we can.

At the start of the new administration, we sent a joint letter, for instance, with other city agencies to the HUD transition team -- this was in January -- we specified our priorities and offered to further discuss with them how HUD programs operate in New York City. Just last week there was a team from HPD, together with HDC that visited DC and met with key policymakers on the Hill; I will next week be

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also joining the team at HPD and HDC to make another visit to continue those advocacy efforts. working closely with different coalitions across the country who are as concerned as we are -- and examples include the National Council of State Housing Agencies, the High Cost Cities Housing Forum -- to continue to press our case on the date. And of course, on the program level, we continue to work as closely as we can with counterparts at HUD to make sure that to the extent that there is any clarity or any information that is relevant to our work, we are staying on top of that. Of course, how the federal budget process unfolds is something that we are following very, very closely; we don't want to negotiate ourselves against ourselves and say that we can absorb these cuts, because they will have very real impacts. But in the meantime, our strategies have been to make clear that the cuts will have impacts, to resist those cuts, to educate as many people as possible, and to continue to be vigilant as more information comes.

CHAIRPERSON WILLIAMS: Are you aware of any hearings on the Hill that might be good for some of the Council Members to go and try to testify?

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COMMISSIONER TORRES-SPRINGER: We'd be happy to provide a list of either hearings or other opportunities and certainly would welcome the Council's support in any and all of them, because I think that for different stakeholders in Washington to have a very clear sense of the impact of these potential cuts in communities and people and families would be I think extraordinarily helpful, so we'd be happy to provide that following this hearing.

CHAIRPERSON WILLIAMS: Sure; I think we should do this in partnership and jointly, so I would — based on my social media, I'm not sure how much help I'll be, but I would love to volunteer myself to the extent that it would be helpful and I'm sure other members will as well in any lobbying efforts that are happening down there as pertains [sic] to cuts.

COMMISSIONER TORRES-SPRINGER: Thank you.

CHAIRPERSON WILLIAMS: Before Mr. Carson had even taken hold I know there were some cuts put forth, for Section 8 in particular, most of those cuts would be in NYCHA, which Council Member Torres has done a great job leading the pushback on that, but I do know that there are some Section 8 funds in

2 | HPD as well; can you speak about how those cuts have

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program.

COMMISSIONER TORRES-SPRINGER: So our Section 8 program -- similar to NYCHA's -- works on a calendar year basis and the information that we have received from HUD thus far -- which is similar to what NYCHA has experienced, and them letting us know in a recent letter what the proration will be for this year -- and so the proration in the letter that we received from HUD for our Section 8 program sets the funding at a 95% level, and what that essentially means is that we are receiving, for the relevant months, 95% of what we need for the Section 8 program to be fully funded. In a typical year, the letters and that proration amount can change, it's volatile, but if this proration amount holds for the rest of the fiscal year, then we essentially have less than what we need in terms of Section 8 funding. And so again, we received some information; as we get more through the continuing resolution and hearing more about the federal budget, we will have a better sense of the full scope and impact on our Section 8

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CHAIRPERSON WILLIAMS: In 2013, there was a sequestration and where it was felt most was -- HPD Section 8 had to downsize -- downsizing for tenants who were in Section 8 -- I'm trying to figure out what the impact of 6,600 existing voucher holders are right now; this Council put a funding to assist with the downsizing; wanted to know how that has gone with those funds.

COMMISSIONER TORRES-SPRINGER: Right. you're right, Chair, that we in 2013 experienced a \$37 million funding shortfall due to sequestration. In response to that, we spend down \$24 million in program reserves and implemented subsidy standard changes, or downsizing, which impacted about 6,500 existing voucher holders. Today we actually have, in terms of reserves in our Section 8 program, approximately \$36 million, but I think it's fair to say that we had to make some very tough choices during sequestration, using a lot of the tools that we have to be as cost-effective as possible, and to the extent that these are cuts that become larger for the rest of the program, our toolkit is more limited than when we underwent sequestration in 2013, but similar to the 2013 experience we will do everything

1	COMMITTEE ON HOUSING AND BUILDINGS 31
2	that we can to avoid termination of assistance. And
3	so any other levers that we have we will use to try
4	to avoid that, but as I mentioned earlier, it's what
5	gives us a deep concern as we wait to hear more
6	information about the level of cuts for Section 8.
7	CHAIRPERSON WILLIAMS: So if the cuts
8	hold, that represents about a \$45 million loss; is
9	that correct?
10	COMMISSIONER TORRES-SPRINGER: Can you
11	say that again?
12	CHAIRPERSON WILLIAMS: If it holds, it
13	represents about a \$45 million loss; is that correct?
14	COMMISSIONER TORRES-SPRINGER: If the
15	proration level holds for the rest of the year, our
16	estimate is that it's about \$20 million less for the
17	Section 8 program for the calendar year.
18	CHAIRPERSON WILLIAMS: Thank you. What
19	about the funds that we put in for downsizing; have
20	those been used up; is there any left; is there more
21	needed?
22	COMMISSIONER TORRES-SPRINGER: Yes, we
23	have I believe that was called the MAP program,

and so if you just bear with me for one second.

2 CHAIRPERSON WILLIAMS: I think I owe you

3 at least that.

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COMMISSIONER TORRES-SPRINGER: So through the Moving Allowance Program we were able to assist a total of 583 households, for a total of \$278,000, thanks of course to the City Council's funding of that program.

CHAIRPERSON WILLIAMS: Is there more deeded; are there funds left?

[background comments]

COMMISSIONER TORRES-SPRINGER: I don't believe that there are funds that are left for the program, and we'd be more than happy to follow up if there is an additional need however for that. I mean it was certainly very helpful during the sequestration process, and I think what is likely to happen is that as we have, again, a better sense of the full magnitude of these cuts, we will certainly be in close communication about how we cannot just partner, in terms of advocacy, but how we can work together to -- like what we did with the Moving Allowance Program -- minimize impact on residents.

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at any time. Right now, unfortunately, they are

not being able to find a smaller apartment.

still existing with an additional rent burden due to

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CHAIRPERSON WILLIAMS: They were unable to move because they can't find another apartment; is that correct?

EVA TRIMBLE: Correct.

CHAIRPERSON WILLIAMS: Thank you. A few more questions and then I'm going to move to my There's a critical state law that colleagues. supports HPD's mission to build and preserve affordable housing that expired in 2016 of January, called the 421-a Tax Break; the State's 2018 Executive Budget proposed a new version of 421-a called Affordable New York -- it sounds like a misnomer, actually, but -- which likely will impact housing production in New York City if passed by the State Legislature in the coming weeks; the [inaudible] program is critical to the success of the Housing New York plan. Can you provide the Committee with an update on the Administration's position on the new proposal?

COMMISSIONER TORRES-SPRINGER: I'd be more than happy to. So let me start by reiterating our core principle in terms of the 421-a program. We believe that a fair and balanced 421-a program is critical to a healthy rental pipeline in New York

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City, and when we proposed our reforms in 2015, those were really based on three core principles that hold true to this day; they include -- more affordability per city tax dollar spent, resulting in a more efficient program; providing affordable housing in return for the exemption anywhere in the city; and stopping subsidies for luxury housing. Those have been our core principles throughout this entire Today, while we believe that the 421-a process. program is critical, as I mentioned, to the health of the rental pipeline in New York City, what gives us concern are the added costs in the Governor's plan. Achieving the right balance of additional benefit to developers, given any added affordability, that is what we need to continue to strike and we continue to speak with partners in Albany about achieving that balance. We are particularly concerned about the State Senate's proposal, which essentially expands the eligibility of condos to qualify for 421-a, without any requirement to produce affordable housing; it increases the AV cap, the assessed value cap, but it also expands, in terms of unit size, the number of properties would be eligible for this exemption. We recently did an estimate together with

OMB that shows that just with this expansion that is part of the Senate's proposal, the expansion of the condo piece, that there is an additional \$1 billion cost over the course of the next ten years, and so that's the type of thing that gives us a lot of concern; one, because there is no affordability associated with that incremental cost, and as I mentioned, while we believe that the 421-a program is important for the rental pipeline, what we have been concerned with from day one is to make sure that we have a fair and balanced 421-a. And so we will continue to work with legislators in Albany to achieve that balance, but the expansion of the condo option is one that carries with it, we believe, exorbitant cost, especially since there is no affordability requirement associated with it.

CHAIRPERSON WILLIAMS: Has the expiration of the… oh by the way, just to go back to a technical term -- I also believe the new proposal sucks and I think it is even worse than the original one that was put out, and so we're really concerned about what's being forward and hoping that the State Legislature will think twice before they pass it; it will be

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2 disastrous and multiplied, based on what could happen

3 in the federal government.

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Has the expiration of the 421-a program impacted or hindered HPD's goal of creating or preserving 20,000 units of affordable housing his fiscal year?

COMMISSIONER TORRES-SPRINGER: Well the absence of 421-a certainly limits our toolbox for developing affordable housing. As you saw in our numbers, the numbers continue to be strong, we're exceeding our target; many of the programs that had 421-a came through last year's pipeline, so even in the absence, since those were already in the pipeline, we have made our numbers, but moving forward, not having a 421-a program will certainly limit our toolbox, and in particular, it limits our ability to ensure that new construction happens in high opportunity areas, like the core of Manhattan; it's much harder to accomplish that without this exemption. And so we need this for our toolbox; we just want to make sure that we are achieving the right balance for the program, and that is something that we will continue to push hard for as the final bill gets negotiated in Albany.

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CHAIRPERSON WILLIAMS: So I just want to be clear, because advocates are saying that since we lost 421-a there hasn't been a decrease in people building; do you know if that's true or not; has there been a continuation of people building units and affordable units since 421-a?

production has been strong, and you saw in our numbers there are projects that were closing that had the benefits that were grandfathered before the expiration happened, but I also want to be very clear that we need every tool that we can, moving forward, especially -- you know as you saw in my testimony, there are many challenges ahead and so a fair and balanced one is critical moving forward, but we have to make sure that those two things actually turn out to be true -- that it is fair, that it is balanced and that we are getting value and of course for us that means as much affordable, as deep affordable in the right ways, through the program.

CHAIRPERSON WILLIAMS: Thank you. But I do want to point out; I also believe that we need tools; I actually don't know if 421-a is a tool that we need, based on the production levels before and

enforcement?

2 COMMISSIONER TORRES-SPRINGER: Thank you.

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So for the eight staff who will be hired, we're really creating, as you mentioned, a new 421-a enforcement unit; we are very, very close; it should be finalize in the next few weeks, the hiring an Executive Director for this group; once the Executive Director is onboard we'll begin the hiring process for the other seven staff members. In terms of the adequacy of the resources, what we do know is that we will utilize these funds in the most efficient way possible; we always welcome additional funding, but we believe that this is sufficient funding to ensure that we get this unit off the ground and they can really deepen our work in terms of enforcement.

CHAIRPERSON WILLIAMS: Thank you. Just about two or three more questions; then I'm going to my colleagues for five minutes in the first round for questions -- Lander, Crowley, Espinal, Grodenchik, Levine, and I definitely appreciate their patience on this hearing.

When it comes to homelessness, I always feel like there is conversation from the Administration about homelessness and then another conversation about housing, and my hope is to try to

2 make those things happen kind of more glued together.

3 So I just wanted to know how you're engaged in those

4 conversations around homelessness, whether it's the

5 homeless plan, everything around homelessness -- is

6 HPD engaged in those conversations; are they

happening separately?

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COMMISSIONER TORRES-SPRINGER: certainly extraordinarily engaged with different sister agencies across the Administration to make sure that we are bringing all of the tools that we have in this joint effort to not just curb homelessness, but to ensure that formerly homeless households have a real pathway to permanent affordable housing. And so just to highlight a few of those ways where we ensure coordination and ensure, you know real synergies in our work and HPD's commitment to providing pathways to stability for these households. So for one, under the Housing New York plan, we have financed already about 5,160 units that were set aside for formerly homeless households. We are requiring deep homeless set aside in the majority of our financing programs. We launched, last year, a new program called Our Space, which provides additional capital subsidy to create a

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reserve fund to extremely low-income units; they're affordable to homeless households making less than \$24,500. We are requiring owners of new buildings benefiting from 421-a tax exemption to make available apartments to formerly homeless households. working closely with DHS and HDC on a program called Homestretch, which leverages shelter financing to provide cost-effective, purpose-built shelter, along with affordable housing. And of course, we continue to work with DOB and DHS on our Shelter Repair Squad; our Office of Enforcement has done a really tremendous job there, and since those semiannual inspections have occurred, the violation count has gone down I believe by about 84%. And so the extent of our efforts with our colleagues at DHS and HRA are extensive and we know that we have to bring the tools that we have to make sure that we're thinking about the needs of homeless households in a more comprehensive way and we look forward to continuing to do that.

CHAIRPERSON WILLIAMS: It seems to me, when the discussion around the homelessness plan, which I think it was great in setting some realism to folks on how hard this issue is and how long it's

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that.

going to take; I think it started to address an acute problem, but I don't think it really addressed the chronic problem, so my hope is; when we move forward on homelessness plans and discussions there will be both a discussion about the acute and the chronic, and the chronic is the need for deeply affordable, extremely low-income units. My hope is that this agency will be much more engaged in putting together a comprehensive homelessness plan, 'cause it can't just be about shelters; it has to be about the permanent affordable housing, and I don't really hear those conversations happening together, so that's just my plug for it to happen a little bit better moving forward and HPD needs to be a big part of

Lastly, on that same note, I do believe we were at this point before Donald Trump, which means we've had democratic and republican mayors, governors and presidents that I think have had a lot of missed opportunities that could have prevents us from getting to this point; of course, this current federal administration is going to make it worse, but we have to think creatively and I think review some of those missed opportunities. I'm not going to ask

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you direct questions about them, but I am going to mention a few of them. I do believe we missed an opportunity under MIH where we could have mandated that there was extremely low-income housing in every one of those projects; not only would it have helped with the homelessness; it would've helped with the segregation that happens in this city, and so hopefully that might be something the Administration wants to review for that missed opportunity. We have to be creative, looking at basement apartments and things of that nature that we can maybe incentivize to remain affordable. But we have to be very creative and we have to review all of our housing policies and tools under that lens. I was happy that the Administration came out with -- thanks to Council Members Levine and Gibson for their leadership on getting legal services for all tenants evicted; that is important, because we have to preserve what we already have. And I'm thankful that the Administration reviewed the housing plan and added 10,000 extremely low-income; that is something that this Council has been pushing for from the inception of the housing plan; we still need to even go a

little bit further, but we can't waste anymore

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3 opportunities because it is a bad situation.

With that, I do have additional questions, but I'm going to pause and allow my colleagues, who have patiently waited -- thank you very much again. We'll set five minutes on the clock for the first round for all who want to ask questions; we have Lander, Crowley, Espinal, Grodenchik, Levine, and Rodriguez.

COUNCIL MEMBER LANDER: Thank you, Mr. Chair. Commissioner, welcome; so nice to have you here with us in the Housing Committee and you know, appreciate all your work at EDC and SBS before and look so we forward to working with you; this is a, as you know, a community of people I have had the good fortune of working with a long time and it's a great agency and you are lucky to have them and they're lucky to have you, so tough times for sure, but we really look forward to working with you and I look forward in particular to working with you and your team, both on the Gowanus planning work that we're doing and on the Certificate of No Harassment, where we've made good progress and where I hope we will be able to finalize the work that we're doing in

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that working group in the near future, and I'll flag

3 that that will have some cost implications, so you

4 know, hopefully we'll see whether we can get there by

5 the Executive Budget or by adoption, but I look

forward to having that dialogue later, once we've had 6

more time to work together.

I want to push a little more on just -and I know it's hard without the federal budget being out, but obviously it's such the elephant in the room and the whole agency is funded by federal dollars; we are anticipating very significant cuts. And you know I appreciate the -- like the Chair, I've been out in the streets a lot in resistance; I appreciate your inclination to look for savings, but realistically, I'm not optimistic that our organizing is going to prevent massive cuts to the Federal CDBG and HOME programs and there's no way that savings -- not only in your agency, but honestly, across the city could protect the resources we need here. So I mean for me it's time to start asking -- what are the essential programs and what are we going to do to protect them and where are we going to find those resources as New Yorkers if we care about those programs and if Trump devastates them. So are you guys thinking about --

2 how are you thinking about contingency planning and

3 budgeting and what's essential and where those

4 resources would come from and how we protect the most

5 | vulnerable New Yorkers and our essential housing

6 programs in the face of just devastating and

7 unconscionable federal housing cuts?

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clear, we are not being naïve about the potential cuts. Our work thus far has been, of course first and foremost, to make sure that we fully understand how the federal funding affects our programs; to make sure that everyone else has that same understanding; to learn whether it was sequestration or other; how we have done that in the past. But when the time -- and it will come very shortly, but when the full scope of those cuts are known, that will be a series of more detailed then conversations with OMB, with others about how we're going to address the problems and the funding cuts more holistically.

As an example, CDBG, as I mentioned, we get about 55% of CDBG funding; other agencies get the rest. To the extent that there are CDBG cuts, it's not just about how HPD will address those cuts, but what the City in total will do with all of the

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programs that are CDBG funded. And so those conversations and those discussions about tough choices will have to happen, but right now out goal and our focus is to make sure that we are being as vocal as possible, resisting as much as we can and making known that the cuts are unacceptable to us. I understand that we have to plan and we have been, but it would, in my opinion, not be wise to broadcast that we have 12 contingency plans, because it makes that appear that we can absorb these cuts easily, which we cannot.

a couple of things. I sadly, don't think that Trump or Carson care anything about what our contingency plans are or aren't. But I guess I want to say this, because the way -- and this may be more directed to my colleagues and to the Mayor than necessarily to you -- I sure don't mean, when I say contingency cuts; like what other things are we going to cut in order to accommodate Trump? I think it is time to start having a conversation about where the revenue will come to cover costs that we have to have; we haven't started having that dialogue in this budget cycle, and sadly, the only revenue that the Council

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has the power to look at is the property tax, which is not the best tax to increase, but it's the one we have and it is a collective active resistance, in my opinion, for New Yorkers to consider what we will do together to prevent massive cuts to our most vulnerable and our affordable housing programs and our public housing, and not only should we not preemptively [bell] start cutting those programs; we shouldn't start preemptively setting ourselves up with bad choices between which vulnerable New Yorkers are we going to harm. And then I just do want to connect the dots back to 421-a and the Chair's comments. What an unconscionable time to be talking about adding \$1 billion -- let's just be clear; like, New York State is making this program, but what share of the increased cost is the State planning to bear of what they're proposing?

COMMISSIONER TORRES-SPRINGER: Zero.

COUNCIL MEMBER LANDER: Zero. Zero,
right? The answer is every penny of increase on cost
will come to the City, even though every bit of
decision-making, apparently, is going to be done at
the state level -- \$1 billion over ten years for no
affordability while Trump and Carson are going to

your new post. I'm going to go through my questions

COMMITTEE ON HOUSING AND BUILDINGS

quickly in an effort to get them all out, but I'm

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going to go one by one and pause so you can answer.

COMMISSIONER TORRES-SPRINGER: Okay.

OUNCIL MEMBER CROWLEY: First, there are over 60,000 people who are homeless, it's an unsettling number; those who are homeless feel it the most. Do you think that having only 5% of the total capital budget is enough for HPD, when we're facing such a crisis?

COMMISSIONER TORRES-SPRINGER: So we have, with the resources that we have, been able to -- as the presentation showed -- make really record-breaking progress in terms of the creation and preservation of affordable housing... [crosstalk]

COUNCIL MEMBER CROWLEY: I... I don't want to interrupt, but our number of homeless families, and many of them children, that's increasing every year, so while your efforts are, you know, stronger than years in the past, they're just not going far enough, so I don't believe 5% of the total capital budget is enough and so often that number gets unspent and rolled over to the next capital year. So it's just really a yes or a no answer. Is that

1	COMMITTEE ON HOUSING AND BUILDINGS 53
2	COMMISSIONER TORRES-SPRINGER: Yes. Yes.
3	COUNCIL MEMBER CROWLEY: How easy is that
4	for you to give us that information
5	COMMISSIONER TORRES-SPRINGER: I'm sure
6	we can do that pretty quickly, so as a follow-up to
7	this… [crosstalk]
8	COUNCIL MEMBER CROWLEY: so that one
9	community board can see if they have their fair shar
10	of affordable new development?
11	COMMISSIONER TORRES-SPRINGER: We'd be
12	happy to provide… [interpose]
13	COUNCIL MEMBER CROWLEY: Great.
14	COMMISSIONER TORRES-SPRINGER: that
15	information, Councilwoman.
16	COUNCIL MEMBER CROWLEY: Could you also
17	provide the vouchers, the number? You don't have to
18	say who it is, but just each community board, how
19	many Section 8 vouchers and other type of vouchers
20	you provide from one community board to the next.
21	COMMISSIONER TORRES-SPRINGER: Yes, we
22	can provide that.
23	COUNCIL MEMBER CROWLEY: Good. When it
24	comes to your emergency repair, you know when it
25	comes to homes that are used or shelters that are

used for housing the homeless, HPD is often called to those different sites; how come those buildings are going unrepaired? I mean it's clear that landlords that are using their spaces to rent out, such as, let's say cluster sites, and now the Mayor's working towards closing down these cluster sites because they're in such a bad state of repair. Why can't HPD go into these -- because the situation is where Department of Homeless Services is moving people from clusters into hotels because of bad repairs, now how frequently does HPD go into these units and do the repairs and then just bill the landlord?

COMMISSIONER TORRES-SPRINGER: So I'll mention a couple of things and I'll ask our Deputy Commissioner, Vito Mustaciuolo to elaborate as well.

You're right; obviously a big part of the Mayor's new plan in terms of the homeless crisis is to get out of the cluster sites. We have, over the course of the last couple of years, been working very, very closely with DOB; with DHS on a full array of... a new inspection regime that allows us to better understand those issues... [crosstalk]

COUNCIL MEMBER CROWLEY: Sure.

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COMMISSIONER TORRES-SPRINGER: and also

3 drive violations down... [crosstalk]

COUNCIL MEMBER CROWLEY: In... In answering the question about the emergency repairs, it's important for me to know if your agency has the capacity to make these units safe and that if you have the capacity, to then go to the property owner and get the money that is due to your agency for making these repairs.

COMMISSIONER TORRES-SPRINGER: Okay. And so we do have an emergency repair unit that does this type of work; I'll let Vito talk about [bell] what we have done specifically as it relates to the inspections of the shelter sites and our cluster sites that we have worked with in the past.

VITO MUSTACIUOLO: Sure, good morning.

My name is Vito Mustaciuolo, Deputy Commissioner for

Enforcement at HPD. So we treat the cluster sites no

differently than any other privately owned building,

and in fact, in AEP round ten, five cluster buildings

were added to the Alternative Enforcement Program

because of the increased efforts that we've embarked

on with cluster units. And we also have active

litigation in about a dozen of the cluster buildings,

CHAIRPERSON WILLIAMS: Thank you, Council Member.

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bill... [interpose]

1	COMMITTEE ON HOUSING AND BUILDINGS 57
2	COUNCIL MEMBER CROWLEY: That question
3	just needs to be answer. [crosstalk]
4	CHAIRPERSON WILLIAMS: Sure. Do you have
5	a response?
6	VITO MUSTACIUOLO: Sure. So we can take
7	property; we can consider 7A for some of the
8	buildings, so really a comprehensive… [crosstalk]
9	COUNCIL MEMBER CROWLEY: Do you know what
10	limits you [inaudible] taking property? [crosstalk]
11	CHAIRPERSON WILLIAMS: So we're going to
12	have to go to Council Member Espinal, so if you just
13	want to do a blanket response, we can do that and
14	then we could follow up later.
15	VITO MUSTACIUOLO: The Constitution
16	doesn't allow us to just take property, so there is a
17	process; a Conference of Litigation is the first step
18	in that process, and then a 7A administrator would be
19	the second step of the process. If there are
20	significant tax liens, then the liens can be sold and
21	we can consider it through that process, but we just
22	can't take property.
23	CHAIRPERSON WILLIAMS: Thank you.
24	Council Member Espinal.

that if you're putting a 10% down payment, you're

2	going to need \$70,000 in your savings, you know.
3	Speaking for myself, a young man who makes a good
4	salary, it will take me years to save that money to
5	actually buy a home. You know, my parents came into
6	this country and in the 80s they were able to put
7	\$10,000 down, down payment, able to buy a home; you
8	really can't do that in this day and age. I know HPD
9	has a program called a HomeFirst Down Payment
10	Assistance Program; it currently caps out at \$15,000
11	for someone looking to buy a home for the first time.
12	I have this great idea; why not increase the cap to
13	reflect the current market, you know maybe \$100,000
14	to someone who can afford buying a home and afford
15	paying their mortgage and someone who's looking to
16	buy a multiunit home where they can rent the second
17	or third floor of their house to help pay their
18	mortgage, but I think that there needs to be some
19	sort of a door that they can come in and say listen,
20	I'm capable of sustaining a home, but I just need the
21	help putting the down payment for this home. Is HPD
22	exploring on increasing that cap of \$15,000 maybe to
23	\$100,000?

COMMISSIONER TORRES-SPRINGER: So first let me say that we agree with you that homeownership

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the resource issue that we will face as more

information comes from Washington, but that doesn't

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mean that we won't keep thinking more broadly and creatively about how to help with this particular issue, so I look forward to doing that.

COUNCIL MEMBER ESPINAL: Yeah, I look

forward to it as well, but I want the agency to just keep in mind that these are loans, right; they're going to be paid back, so there's really no loss to the City to increase that cap, because the people accessing this program will pay the money back at a certain point; right? I know that there is a nonprofit that currently provides up to \$65,000, so I think we as a city should push that and if not only match it, but go beyond that. Again, you know, you raised the cap to \$25,000, so if you're looking to put a down payment in Brooklyn, you need \$70,000 so that means that the homeowner will need \$45,000 in their savings account in order to buy a home here in that borough of Brooklyn. So you know I think there's more that we need to do; again, I believe that we need more homeowners in our city; it'll help sustain our working class and middle class families be able to climb the economic ladder and also provide affordable units to their neighbors, you know.

Another thing that I was thinking about the program

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Mendez, and Rosenthal.

1	COMMITTEE ON HOUSING AND BUILDINGS 63
2	COUNCIL MEMBER GRODENCHIK: Thank you,
3	Mr. Chair. Good morning Commissioner
4	COMMISSIONER TORRES-SPRINGER: Morning.
5	COUNCIL MEMBER GRODENCHIK: nice to meet
6	you.
7	COMMISSIONER TORRES-SPRINGER: Nice to
8	meet you.
9	COUNCIL MEMBER GRODENCHIK: I don't have
10	much to do with EDC and HPD; I represent the far east
11	of Queens, where we're thawing out this morning not
12	too well. But I did want to ask you about the new
13	unit that you formed or will be formed in the coming
14	months to monitor the 421-a program. Do we have an
15	estimate of how much I won't call it cheating,
16	'cause that's not a nice word what the lack of
17	compliance is with these programs?
18	COMMISSIONER TORRES-SPRINGER: Let me see
19	if our I do not have that figure at my disposal
20	right now; I'm going to look to see if our Deputy
21	Commissioner for… [crosstalk]
22	COUNCIL MEMBER GRODENCHIK: Do you have a
23	ballpark figure
24	COMMISSIONER TORRES-SPRINGER:

Development has it; if not, then we will... [crosstalk]

believe we have that with the information that we

[background comment][laughter]

COMMISSIONER TORRES-SPRINGER:

## COMMITTEE ON HOUSING AND BUILDINGS

1 2 COUNCIL MEMBER LEVINE: regulator 3 agreements which are in place. But for the broad 4 majority of these co-ops, really they have been quite 5 successful and these were residents in low-income areas who took control of these buildings in very, 6 7 very challenging times -- many in the 80s and 90s --8 and they didn't just invest in turning around their buildings; in many cases -- and certainly in my district, which is home to I think 200 or more HDFCs 10 11 -- they turned around whole blocks and were -- I think part of the story of the turnaround of the 12 13 neighborhood was these homeowners who were invested 14 in their buildings and did so much good for the 15 neighborhood -- a lot of sweat equity -- many of them 16 have really put their heart and soul into these 17 buildings and these apartments are their only assets 18 in many cases, and that equity is their nest egg, 19 because again, these are mostly working class or low-20 income people. And my fear about the proposal that was announced under the predecessor is that it was 21 really a blanket solution that would do some 2.2 2.3 important things to help shore up those HDFCs which are failing, but would also have a negative impact on 24

some of the successful HDFCs which in effect would

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69 reduce the equity of those shareholders. And I'm talking about those shareholders who have played by the rules, who have worked within the agreements that they were offered -- it was a great variety of agreement or even some that don't have [sic] agreements, so I know you're looking to make more uniform rules, but to me, to tell one of these hardworking shareholders who's done everything they should have that their equity is now going to be reduced is unfair and through some tactical reasons actually could send health HDFCs failing as well, which is something I know you don't want. Can you tell me your thoughts about this plan and your philosophy, particularly about how you would see those successful shareholders fairing under any new rules?

COMMISSIONER TORRES-SPRINGER: Uhm-hm. So I appreciate all of your comments. Over the course of the last year, as you know, the team at HPD has been working with a task force and different stakeholders, certainly taking into serious consideration; also, all of the feedback and comments from members of the Council over the course of the last several years about our need to act with urgency

[crosstalk]

## COMMITTEE ON HOUSING AND BUILDINGS

2 COMMISSIONER TORRES-SPRINGER: Yes.

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wrap it into your response, [bell] which is; HPD has an ambitious goal of 20,000 units over a ten-year period -- preserved and created -- and this is potentially a cache of 30,000 apartments and I'm wondering whether, if you get a new regulatory agreement, that would allow you to count those 30,000 towards your goal and whether that in some way is... is the ultimate motivation...? [crosstalk]

COMMISSIONER TORRES-SPRINGER: That is certainly not the impetus for making these reforms. The reform proposal is based on, frankly, many years, even decades of feedback from different people about our need to better protect this source. Having said all of that, as you know, we have done many forums, gone to different community boards; spoken with a lot of people on the draft proposal; we are now back in the office, really taking all of that feedback into consideration to see what modifications can be made; how to better strengthen it; how to incorporate all of the feedback that we've heard -- and it's been across the board -- so that we will work and we would need to work, of course, with City Council to make

1 COMMITTEE ON HOUSING AND BUILDINGS 72
2 sure that it is as effective as possible, and so
3 welcome any additional particular feedback as we do
4 that work in considering other input that we have

heard through the process.

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and I know my time is up; just very quickly, look forward to meeting with you; I think our staffs are working to schedule something to talk to you about this. But there's no free lunch in affordable housing; someone's gotta pay, either the taxpayer subsidizes it or a developer is putting in resources, and in this case it seems that it would out of the equity of low-income and middle class people. I think we need to be conscious of... [crosstalk]

CHAIRPERSON WILLIAMS: Council Member...

COUNCIL MEMBER LEVINE: of a plan which does that and one that I couldn't support. But thank you and thank you for the time, Chair. Thank you.

COMMISSIONER TORRES-SPRINGER: Sure.

CHAIRPERSON WILLIAMS: No problem. I also just want to piggyback on what the Council Member was talking about with HDFCs; I also have cause for concern for what seems like a blanket reform which may affect HDFCs that have no need for

2 reform. At the same time, I do notice the need to

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3 make sure that these units that were put there to be

4 affordable for generations are not sold at exorbitant

5 process and exorbitant amounts, so we want to make

6 | sure there's some checks in there as well, while

7 making sure that people who put in sweat equity and

8 their own funds are able to recoup that as well.

And just something that Council Member

Lander said as well, to piggyback, I just want to put
on the record; I believe if Governor Cuomo allows

this 421-a reform to go in, he in effect is putting a

billion dollar of cuts on top of what Trump is maybe

putting forth in New York City, so he in effect is

adding his own cuts and maybe even worse than what

Trump is projecting, so I wanted to put that on the

record and hopefully he gets it and hears the

message. Council Member Rodriguez.

COUNCIL MEMBER RODRIGUEZ: Thank you,

Chair. Commissioner, first of all, you know it's

always nice to be working with you; I know that in

your first day we worked together in our district on

an issue that is very important I know that [sic]

Deputy Commissioner Vito is also following in that

building [inaudible] Avenue, where, unfortunately,

2 that particular building owner is one of those bad

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3 apples that doesn't represent well the rest of the

4 developers who provide a service and for which the

5 tenants pay their rent, and I know that your team is

6 following up on that case.

But I had a question related to the phone complaint of New Yorkers for lack of heat; how are we doing this year and what is the ratio of New Yorkers complaining for reporting lack of heat in their apartments and the number of inspectors that HPD has the resources for, and the expectation was growing that number? Of course, it's not lack of trust on the person who is in charge with enforcement, but it's more to be sure that his division has all the resources to follow all those complaints.

COMMISSIONER TORRES-SPRINGER: Yes, so

I'd be happy to talk about that work, it's certainly
incredibly critical to the work at HPD and its
responses to so much of what we hear.

so let me start by saying that we have in, at code enforcement the total funding that we have is approximately \$27 million that allows us to have at this point approximately 315, 319 inspectors; they respond to a number of different issues and

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from 311 and just in terms of an update and average 4 response times, you mentioned heat; our response

times currently are about three days, and more than

happy to provide what they look like for other issues 6

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like lead and dire issues as well. But the funding

that we have right now, the more than \$20 million, 8

has allowed us to have 316 inspectors; there are a

few dozen vacancies that we should be filling 10

11 actually in the next few weeks. And so those are the

12 resources to continue the great work and I have to at

13 this point give a shout-out to our Deputy

14 Commissioner Vito Mustaciuolo, who leads all of them.

15 COUNCIL MEMBER RODRIGUEZ: Okay.

16 second question is about preservation, and again,

17 many districts such as mine; I have a higher

18 preservation units in New York City and the second

19 one in the state after Buffalo, but I also know that

20 many of those buildings, what I have [inaudible]

21 those number of preservation apartments, they were

built close to 100 years ago and especially when 2.2

2.3 there's a lot of pressure in the market for those

building owners not to continue on any agreement on 24

preservation, we also have to -- you know and I know

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that by far that you've been proactive, trying to contact as many building owners as possible for them to take advantage, but how hard it is today to compete you know with a program that we are able to offer to those developers compared to the market price that they expect that they will be able to charge the new tenant.

COMMISSIONER TORRES-SPRINGER: Uhm-hm.

COUNCIL MEMBER RODRIGUEZ: So what programs do we have today for those developers; how are we looking for 2018 or expanding the numbers of programs for all these developers, again who have those buildings -- old -- and they need a lot of money to renovate those apartments for the City to be able to say, we can work with you on renovating some of those apartments or those buildings if you continue working with us, keeping those units affordable?

COMMISSIONER TORRES-SPRINGER: Right.

No, it's certainly a critical issue and given our work together over the years, certainly something that requires I think the type of vigilance and creativity that the team at HPD has shown over and over again that they can bring to the table. And so

CHAIRPERSON WILLIAMS: Thank you Council Member. Council Member Mendez; Council Member Rosenthal.

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2 COUNCIL MEMBER MENDEZ: Thank you.

Commissioner, welcome and I look forward to working with you in this capacity. I just want to, before I go to my questions, have to say Vito, anytime anyone starts answering questions by quoting the United States Constitution, it really gets me excited, so thank you for that.

And on your first page of your testimony you state that we -- I guess the City; HPD -- has financed 62,506 affordable apartments, just wanted to know; how was that financed?

a number of programs, both on the new construction side and on the preservation side; there are dozens on each -- and we'd be happy to provide info -- and what that has allowed us to do over the course of the plan is really provide the funding that is necessary to build new; preserve what is existing to ensure affordability over time and to do so in a way where we're reaching a range of incomes and reaching communities across the five boroughs, but we would be more than happy to provide descriptions of each of the programs.

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the specific head count for each of the units -- in

2 terms of the use of the data, what we've done is 3 ensure that -- actually many different departments 4 are looking at the same data so we can connect the dots -- and so to the extent that through our 5 enforcement work, for instance, we have data on 6 7 buildings or seeing buildings that are in bad condition. We have made a really concerted effort to 8 ensure that then the preservation team on the development side is in good contact with the 10 11 enforcement team so that we can speak then with those 12 buildings owners, if appropriate, to put them in a 13 preservation program so that the preservation outcome 14 happens, which is, of course, of critical importance. 15 In terms of exact head count, for Special 16 Enforcement, which AEP and 7A, where that is run, the 17 total head count is about 81 and it's part of a 18 larger group that they also, of course, work very, 19 very closely with, but as it relates specifically to 20 AEP and 7A, it's part of the Division of Special

COUNCIL MEMBER MENDEZ: Okay. Page four you mention there is \$490 million going to Section 8 and Shelter Plus Care; I did not hear -- you may have

Enforcement and that's 80 people.

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COMMITTEE ON HOUSING AND BUILDINGS said it -- how that \$40 million [sic] gets divided between those two programs.

[background comments]

COMMISSIONER TORRES-SPRINGER: Deputy Commissioner Trimble to answer that.

EVA TRIMBLE: Out of the \$490 million, all of it is towards Section 8; \$413 is for the Section 8 program, the Housing Choice Voucher Program, and \$53 million is for Shelter Plus Care, and then the rest is for administration.

COUNCIL MEMBER MENDEZ: Thank you. HPD has been proposing [bell] -- I'll just get my question out -- has been proposing a regulatory agreement for HDFCs and we're still in discussions about that and how it would look if it gets implemented; my question is; if we move forward with this HDFC regulatory agreement, what unit would that flow under; what would the head count be; how enforcement would be done, and I know there are some regulatory agreements now with former TIL buildings, so how big is that unit now and how do you propose to grow it to the unit to appropriately take care of all the regulatory agreements that would happen with all the HDFCs in this city?

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2	COMMISSIONER TORRES-SPRINGER: So while
3	we get the specific head count for the Office of
4	Asset and Property Management that would be in charge
5	of this portfolio, so that is led by Deputy
6	Commissioner Anne-Marie Hendrickson, and we have
7	unless she knows it off the top of her head how
8	[interpose][background comments] Okay. So we have
9	running TIL 30 individuals, another 44 in Asset and
10	Property Management, but we'd be happy to follow up
11	with specific [crosstalk]
12	COUNCIL MEMBER MENDEZ: I'm sorry; can
13	you please repeat that?
14	COMMISSIONER TORRES-SPRINGER: There are
15	30 individuals 'cause you asked specifically for
16	the Tenant Interim Lease Program, what the head count
17	is that's 29 [background comment] and 44 for Asset
18	Management, and so we would and these are some of
19	the individuals who would be tasked with ensuring
20	appropriate implementation of the new proposal.
21	COUNCIL MEMBER MENDEZ: So just to

CHAIRPERSON WILLIAMS: Council Member.

clarify for me, the former TILs that are now HDFCs

are now falling under Asset Management; is that

correct...? [crosstalk]

1 COMMITTEE ON HOUSING AND BUILDINGS 84 know the answer off the top of your head, but it says 2 3 emergency violations corrected by the owner 57%, emergency violations corrected by HPD 11%, so that's 4 68%; how do the other 32% get correct or does that mean they're not correct? Good morning, Vito. 6 7 VITO MUSTACIUOLO: Good morning; how are you? So the balance of those would fall into 8 multiple categories; some are in litigation, where we've brought a comprehensive litigation case against 10 11 the owner; some we just have not been able to gain 12 access to verify that the condition has been corrected and the owner has not certified the 13 violation has corrected. 14 15 COUNCIL MEMBER ROSENTHAL: It would be 16 great to add those as part of the performance indicators, actually... [interpose] 17 18 VITO MUSTACIUOLO: Sure; we could further 19 break it down. 20 COUNCIL MEMBER ROSENTHAL: Yeah, I would 21 appreciate that information, if the City Council staff could get -- for the Housing and Buildings 2.2 2.3 Committee could get that.

My second question has to do also with

reporting. Actually, my second question has to do

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1	COMMITTEE ON HOUSING AND BUILDINGS 85
2	with your contracts. I see that you have community
3	consultant contracts and you have legal services
4	contracts. What do community consultants do?
5	COMMISSIONER TORRES-SPRINGER: If you
6	just bear with me for one moment, Councilwoman.
7	Yeah, what do they do?
8	COUNCIL MEMBER MENDEZ: Community
9	consultant contracts are funding that goes to not-
10	for-profits doing [crosstalk]
11	COUNCIL MEMBER ROSENTHAL: Thank you.
12	COUNCIL MEMBER MENDEZ: eviction
13	prevention and assistance.
14	COMMISSIONER TORRES-SPRINGER: That's
15	[inaudible] [crosstalk]
16	VITO MUSTACIUOLO: Council Member
17	[crosstalk]
18	COUNCIL MEMBER ROSENTHAL: Thank you
19	Thank you for answering that question. The reason I
20	ask is because… [interpose]
21	CHAIRPERSON WILLIAMS: It's also our
22	funding.
23	COMMISSIONER TORRES-SPRINGER: That's
24	right.

2	COUNCIL MEMBER ROSENTHAL: the Human
3	Services Council has come together and now with
4	organizations like the ones that Council Member
5	Mendez referred to; what we're trying to do is right-
6	size these contracts and you know last week we had
7	Legal Aid in here testifying that they have been
8	systemically underfunded over the last twenty years.
9	So in addition to staff not being paid well, there's
10	been no increases in the contracts for overhead, say
11	rent going up, maintenance, supplies; technology,
12	just no increases at all for those parts of the
13	budget, and we are asking the Administration for the
14	Executive Budget to increase these contracts by 12%
15	in order to cover those costs until the time comes
16	when you renegotiate those contracts, and hopefully
17	at that time right-size them so that the City and the
18	State, frankly, and federal government I mean the
19	State has not paid its share, for sure, so the State
20	you know this is government contracts [crosstalk]
21	COMMISSIONER TORRES-SPRINGER: Right.

# No, I [inaudible]...

COUNCIL MEMBER ROSENTHAL: so certainly not just the City. But you know it's my understanding that some of these organizations are

we underfund these programs and they can't do all the

work that we're asking them to do, and certainly that's the case in my district... [crosstalk]

COMMISSIONER TORRES-SPRINGER:

Understood.

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COUNCIL MEMBER ROSENTHAL: which leads to my last question, which is about keeping good data. One of the things that's frustrated me, [bell] despite the good efforts of all your staff, is that I don't have a very clean list of where all the rentregulated apartments are in my district, even starting from 2014, right? And so this information is captured in the leases that you guys get copies of and what would help me in order to help our rentregulated tenants would be either a copy of those leases, and I'll get an intern to drag through them and find the apartment numbers and what the deals are that are made for each one of those apartments, or better, what should happen is, HPD and Department of Finance I think together should be sending a letter to those rent-regulated tenants, letting them know what their rights are as those apartments either come out of regulation or not, and depending on each apartment it's a different deal, but my constituents regularly come to me confused about that and I don't

1	COMMITTEE ON HOUSING AND BUILDINGS 89
2	have the data and I can't get it really from HPD and
3	we need to fix that.
4	COMMISSIONER TORRES-SPRINGER: Okay,
5	understood.
6	COUNCIL MEMBER ROSENTHAL: Any hope, do
7	you think or I understand that it's complicated
8	[crosstalk]
9	COMMISSIONER TORRES-SPRINGER: Well I
10	think that the easiest way to get that, that list is
11	through the State, through Housing Community Renewal
12	[crosstalk]
13	COUNCIL MEMBER ROSENTHAL: But you guys
14	have the lease… [crosstalk]
15	COMMISSIONER TORRES-SPRINGER: But we
16	COUNCIL MEMBER ROSENTHAL: you have
17	copies of the leases.
18	COMMISSIONER TORRES-SPRINGER: So we
19	would be more than happy to provide the right type of
20	info that we have that we believe is accurate to help
21	with this issue, and certainly then communicating
22	[crosstalk]
23	COUNCIL MEMBER ROSENTHAL: [inaudible].
24	Are there legal issues with providing the lease for
25	mo or?

1	COMMITTEE ON HOUSING AND BUILDINGS 90
2	COMMISSIONER TORRES-SPRINGER: I just
3	I'm not sure we… if we have those leases.
4	[background comments]
5	COUNCIL MEMBER ROSENTHAL: Can I have the
6	ones that you have?
7	[background comments]
8	COMMISSIONER TORRES-SPRINGER: So
9	COUNCIL MEMBER ROSENTHAL: Who's the
10	expert I should sit down and work this through with?
11	COMMISSIONER TORRES-SPRINGER: So what
12	we'll do is, I will make sure that [crosstalk]
13	COUNCIL MEMBER ROSENTHAL: Thank you.
14	COMMISSIONER TORRES-SPRINGER: we have
15	the expert who we can go through what we have and to
16	the extent that we have it and can share it; we will
17	do that.
18	COUNCIL MEMBER ROSENTHAL: Thank you so
19	much, Commissioner. Thank you, Chair for holding
20	this hearing.
21	CHAIRPERSON WILLIAMS: Thank you, Council
22	Member. Just to follow up on the contract question;
23	I know CCC is the Council's initiative, but if I'm
24	understanding correctly, you set the caps on what car
25	be spent OTPS; is that correct?

1	COMMITTEE ON HOUSING AND BUILDINGS 91
2	COUNCIL MEMBER ROSENTHAL: So for the
3	community consultant contracts, we fund those
4	CHAIRPERSON WILLIAMS: Yeah.
5	COUNCIL MEMBER ROSENTHAL: but they have
6	legal service contracts as well; it's not all the
7	community consultant contracts [crosstalk]
8	COMMISSIONER TORRES-SPRINGER: Yeah, but
9	our legal services… [crosstalk]
10	COUNCIL MEMBER ROSENTHAL: or do you
11	[crosstalk]
12	[background comment]
13	COMMISSIONER TORRES-SPRINGER: contracts
14	are also City Council.
15	COUNCIL MEMBER ROSENTHAL: They're also
16	so you guys don't provide any… have contracts for any
17	legal services?
18	COMMISSIONER TORRES-SPRINGER: Not that
19	we hold [crosstalk]
20	CHAIRPERSON WILLIAMS: NPC?
21	[background comment]
22	COUNCIL MEMBER ROSENTHAL: Wow. Okay.
23	Thank you.
24	CHAIRPERSON WILLIAMS: What about Would
25	it apply to the NPC?

1	COMMITTEE ON HOUSING AND BUILDINGS 92
2	COUNCIL MEMBER ROSENTHAL: To
3	CHAIRPERSON WILLIAMS: The NPC contracts?
4	COMMISSIONER TORRES-SPRINGER: Right,
5	okay. The NPC [crosstalk]
6	COUNCIL MEMBER ROSENTHAL: Great
7	question. Thank you.
8	COMMISSIONER TORRES-SPRINGER: contracts,
9	so those are the Neighborhood Preservation
10	Consultants; those are federally funded.
11	CHAIRPERSON WILLIAMS: But I mean that's
12	[crosstalk]
13	COMMISSIONER TORRES-SPRINGER: That's
14	right…
15	CHAIRPERSON WILLIAMS: Yeah.
16	COMMISSIONER TORRES-SPRINGER: we
17	administer; it's federally funded.
18	CHAIRPERSON WILLIAMS: So would the caps
19	that she's talking about be something [background
20	comment] that you can look into or are they federal
21	guidelines?
22	COMMISSIONER TORRES-SPRINGER: Yeah. I
23	don't believe we have legal services as part of that,
24	but to the extent that as we hear from not-for-
25	profits across the city that these are some of the

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CHAIRPERSON WILLIAMS: Okay. Thank you. We've been joined also by Council Member Ulrich.

Nobody signed up for a second round, so I have you all to myself; we'll try to get through the rest of the questions as quickly as possible.

Just back to the Section 8; you said that if the cuts hold it is up to \$20 million -- just one second. How many voucher holders would it impact?

not the way we are looking at that funding, because our -- once the full extent of those cuts are known, then we will, first and foremost, find ways to make sure that there are no termination of vouchers.

Right now the number of vouchers that we have is about 39,000 and so to the extent that there are cuts that are deeper than what we've already heard, then the impact would be to that portfolio, but the known cuts right now we have not yet, because we don't know what the full extent is associated with a certain number of vouchers.

CHAIRPERSON WILLIAMS: Do you expect any changes in the Section 8 administration funding?

projects -- please keep in mind that 568 of those are

understood, in terms of HPD's own spending, 53% of

1	COMMITTEE ON HOUSING AND BUILDINGS 96
2	our spending has gone to MWBEs and so that's a
3	percentage that we're quite proud of [crosstalk]
4	CHAIRPERSON WILLIAMS: Do you know how
5	many were minority-specific?
6	COMMISSIONER TORRES-SPRINGER: So 53% of
7	all of our spending, which roughly totals
8	CHAIRPERSON WILLIAMS: Well that was, I
9	know, MWBE; I was talking about [crosstalk]
10	COMMISSIONER TORRES-SPRINGER: Right.
11	CHAIRPERSON WILLIAMS: minority-specific,
12	so black, Latino; Asian.
13	COMMISSIONER TORRES-SPRINGER: I don't
14	have that information with me, but we'd be happy to
15	provide that as a follow-up. But then [crosstalk]
16	CHAIRPERSON WILLIAMS: Yeah. But I found
17	that even the agencies that do great on MWBEs, if you
18	take out one category, the rest of them don't look so
19	good and so I really want to focus also on black,
20	Latino; Asian men and women, actually [crosstalk]
21	COMMISSIONER TORRES-SPRINGER:
22	Understood.
23	CHAIRPERSON WILLIAMS: Thank you.
24	COMMISSIONER TORRES-SPRINGER: And then
25	on the development side, I mentioned the new program

1	COMMITTEE ON HOUSING AND BUILDINGS 97
2	that we have where we have, by generating both a
3	prequalified list and then running a specific RFP for
4	MWBE developers we were able to just recently aware
5	six sites specifically to MWBE developers, and then
6	we also just launched a new program which is called
7	Build Up, where for HPD-supported development
8	projects above a certain threshold we are requiring
9	that at least 25% of HPD-supported costs be towards
10	MWBE contractors. And so there are many different
11	ways that we are attacking this issue and fundamental
12	to all of it is making sure that we're opening doors
13	for MWBEs through every aspect of our work.
14	CHAIRPERSON WILLIAMS: Do you track
15	whether the projects are union or non-union?
16	COMMISSIONER TORRES-SPRINGER: No, we do
17	not.
18	CHAIRPERSON WILLIAMS: One of my
19	colleagues did brig up the TIL Program. As of 2017,
20	how many buildings are in the TIL Program citywide;
21	how many units?
22	COMMISSIONER TORRES-SPRINGER: There are
23	130 tenants associations and that encompasses 150

buildings as part of the TIL Program.

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CHAIRPERSON WILLIAMS: As I understand it, these buildings are slated to transition into HPD's Affordable Neighborhood Cooperative Program. When does HPD anticipate this transition to begin; how much funding is dedicated to ANCP in Fiscal Year 2017?

COMMISSIONER TORRES-SPRINGER: So the ANCP program, it's already been launched, we've had since inception of the program I believe seven projects -- we'll confirm specifically what it is following this hearing -- and more in the pipeline. And you are correct that the TIL Program has had a long and challenging history and the ANCP program is intended to be a pathway for the appropriate building to be able to get the support and [inaudible] that they need in order to transition. The ANCP program funding for FY18 is approximately \$28 million.

CHAIRPERSON WILLIAMS: As you mentioned, it has been challenging since I was just an organizer -- well I still am an organizer; a little different -- but when I was solely an organizer and tenants' TIL has been problematic and we're getting more and more concerns to the point that this Committee is contemplating doing hearings just on TIL; we've heard

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complaints of people getting apartments that shouldn't be getting them, we've also heard concerns that ANCP will raise rents and maintenance costs to unaffordable levels. I wanted to know if you wanted to comment on any of those.

COMMISSIONER TORRES-SPRINGER: Yeah. So we would be more than happy to provide as much information about where everything stands with TIL and with ANCP, but let me just say that for the TIL buildings, and as you know, significant rehabilitation is needed for many of them and so given the scarcity of City capital dollars, you know we've really needed a model that allows us to leverage private financing, and so the ANCP program gives us a pathway for that. We have -- to your last question -- really worked hard to make sure that we're working with tenants to make sure that the maintenance costs are reasonable, starting with doing surveys right in the beginning, trying to, you know peg the maintenance cost to affordable levels and certainly happy to hear any additional feedback or ideas that the Council has on ways to ensure better help for the buildings that are in either of those pipelines.

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CHAIRPERSON WILLIAMS: Just for clarity. So the ANC program will raise rents and maintenance costs?

instances the maintenance will need to be increased in order to ensure long-term sustainability of those programs, but we have put in place -- we've tried to put in place caps on what those levels are, in addition to providing where possible Section 8 vouchers in order to keep the costs down. And the focus of the program is to ensure that we have a real pipeline for buildings that are in TIL and will also be hiring very soon an Assistant Commissioner focused specifically on this portfolio to make sure that it gets the attention that it needs, given the many challenges.

CHAIRPERSON WILLIAMS: There's also been feedback on lag times between the repairs it takes for residents to move into their apartment and begin the process; I know that ANCP, you have said \$28 million; is that going to help speed that process up; what's the estimated period of time residents would be temporarily displaced?

2 COMMISSIONER TORRES-SPRINGER: Maybe

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3 Deputy Commissioner Hendrickson can elaborate here.

4 All of the programs that go through ANCP -- or Deputy

5 | Commissioner Park -- it's a long and involved

6 process, but maybe you can elaborate on what we do to

7 ensure that that is as short as possible.

MOLLY PARK: Sure. Hi, Molly Park,
Deputy Commissioner for Development. The buildings
that are going through ANCP for the most part need
really gut rehab, they're just very substantial scope
of work, so households are going to be relocated for
18-24 months while the work is going on and because
we try and find people relocation units in the
communities that they live in, and if there are 10,
15 households that need to be relocated, from the
point in time that the first household moves out
until we get to the point of closing could be several
months as well, so that 24-month time period actually
could be a little bit longer.

COMMISSIONER TORRES-SPRINGER: Thank you.

CHAIRPERSON WILLIAMS: Is it the same relocation services that are given to tenants with vacate orders? Is it the same relocation services that are provi... [crosstalk]

we'll address some of those as well.

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I have one more set of questions, but I want to pause for my colleagues, Council Member Salamanca and Ulrich to have five minutes to ask their questions each.

COUNCIL MEMBER SALAMANCA: Thank you, Mr. Chair.

First, I want to congratulate you,

Commissioner, we worked really well together on
addressing the EDC issues and I look forward to
working with you on HPD, congrats.

In my time at the Council for the last
I've been working closely with your office on various
HPD projects and they've been very helpful, Jordan
Press, and even addressing issues at 750 Bryant
Concourse with Vito, so I want to commend your staff
for the open dialogue that we've been able to have,
even though we don't agree on everything at times,
but we've been able to move forward on these issues
and move forward on these projects.

COMMISSIONER TORRES-SPRINGER: Thank you.

COUNCIL MEMBER SALAMANCA: One of the

first things that I -- when I came to the Council, one of my first hearings here with the previous Commissioner, I asked, in terms of district service

2 cabinet meetings -- my prior life I was a district

3 manager and district service cabinet meetings are

4 held once a month, it's a mandate in the City Charter

5 | that every community board has district service

6 cabinet meetings. I was district manager for five

7 | years and a half in the Bronx and not one time did a

8 | member from HPD attend a district service cabinet

9 meeting as mandated by the City Charter. I brought

10 | it up to the Commissioner; she said she was going to

11 look into it; a year passed by, never followed up and

12 | HPD never attended a district service cabinet

13 | meeting. So I'm asking you if you can please look

14 | into this and have a representative there as mandated

15 by the City Charter.

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16 COMMISSIONER TORRES-SPRINGER: I'd be

17 more than happy to look into it. We try very had in

18  $\parallel$  many different ways to be as responsive as possible,

19 | be at the places where we can get the right type of

20 | feedback, and so I'd love to follow up on that and

21 | see how we can have more of a presence.

22 COUNCIL MEMBER SALAMANCA: Thank you.

23 | Thank you. My next question has to do with condos.

24 | So in my district I know that HPD worked with certain

developers, such as Blue Sea Construction contractors

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to build condos for residents in the community so that they can purchase their own apartments. Blue Sea, there was two condos that they built, one that was in my community board district when I was there at the time, on 715 Fox Street, and then they built another one at 853 Macy Place. Now the 853 Macy Place is in my council district; the issue that 715 Fox Street had -- and that's the Cole and Powell [sic] building -- was that after a few years after the building was built and the shareholders, the tenants moved in that purchased the apartments, they noticed that the walls started to crack, noticed that they were getting flooding inside the building -there were some structural issues in the building -and so when they reached out to Blue Sea Contractors, there was some resistance from them in terms of addressing these issues. Eventually they got an engineering study done and there was a compromise done in which Blue Sea helped address some of these issues on the Fox Street building. Recently, about three weeks ago, I was called and approached by 853 Macy Place and they're having similar issues -- a Blue Sea Construction building -- the walls are beginning to crack, they're having flooding and

they're getting resistance from Blue Sea. And so my concern here is that -- I know that HPD does a lot of work with Blue Sea, because we're also working on

5 another development called Villa Maria Homes that was

6 about twenty years ago and basically, the homes are

7 sinking in and Blue Sea has been awarded the contract

8 and they have a subcontractor. So my concern here is

9 that the City of New York is doing a lot of work with

10 Blue Sea, yet some work, it's questionable in terms

11 of work that's being done and we're getting

12 resistance from them. How can HPD help us with this?

13 COMMISSIONER TORRES-SPRINGER: So we

14 certainly want to make sure that the qualify of our

15 projects is high and so I understand that recently we

16 indicated to your office that Blue Sea is happy to

work with the homeowners on any concerns; to the

18 extent that there is resistance on that, we would be

19 more than happy to follow up to make sure that that

20 conversation happens.

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COUNCIL MEMBER SALAMANCA: Alright. So I look forward to that conversation, Commissioner, because Blue Sea, they have a few contracts in my council district, you know and getting resistance is

25 not a good sign, you know when work is not being done

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appropriately and it seems at times that they're trying to cut corners and we're seeing the repercussions from cutting corners.

The other question that I have; I also have the Niamaya [sp?] condos; they were built about twenty years ago; [bell] it was a City project, and -- Mr. Chair; I'm good? Alright -- they were built about twenty years ago and they too are having structural issues. I know that they got their tenants together, they're fixing their parking lot, but their condos itself; they were made... when they were built, they were built in not really good condition and their walls are literally falling Would love to have a conversation with HPD because this was an HPD project twenty years ago, and my concern is that there's projects that were built 15, twenty years ago, and 15, twenty years later -they were HPD projects -- you can see that either the contractor cut corners, work wasn't done the way it should have been done and the units are just falling apart. And these are investments that, you know, middle- and low-income families made so that they can stay in their communities and now the value of their

1 COMMITTEE ON HOUSING AND BUILDINGS 108 2 units is just disappearing because the work was not 3 done the right way. 4 COMMISSIONER TORRES-SPRINGER: I'd love 5 to follow up on that, sir, and we can make sure, to the extent that we have tools or ways to ensure that 6 7 the corrections are made, and keep this in mind; as new projects come online, more than happy to discuss. 8 9 COUNCIL MEMBER SALAMANCA: And ... [interpose] 10 11 CHAIRPERSON WILLIAMS: Uh Council Member... 12 COUNCIL MEMBER SALAMANCA: Well I have 13 one more question if I can; I'll be quick. 14 CHAIRPERSON WILLIAMS: 15 COUNCIL MEMBER SALAMANCA: Alright. one last thing; we have quite a few affordable 16 17 housing units that are coming up throughout the City 18 of New York, especially in my district. This past 19 year we approved about 2,300 units of affordable 20 housing, which I'm really excited about, but I'm concerned about the community preference -- only 50%. 21 Is there a way that we can increase the community 2.2 2.3 preference so 60%, higher than 50%? For example,

Spofford is coming in; this was a jail that was there

for fifty years, residents in the Hunts Point

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2	community	suffered.	had	d to	live	e wi	th	a	iail	

community suffered, had to live with a jail in their back yard. Moving fast forward, we're going to bring in close to 800 units of affordable housing and to turn around and tell them well only half of those units are available for residents of the community, I feel that it's a little unfair for what they have just struggled in the last fifty years with this jail being present there.

CHAIRPERSON WILLIAMS: Thank you, Council Member. You can respond [sic].

commissioner torres-springer: Given ongoing litigation, actually, on the community preference matter, I really can't talk specifically about that, but and more than... and happy to, specific to that project, which so many of us worked hard on and want to make sure it's a success, ensure that HPD and EDC are doing everything that they need to do and we all need to do so that it continues to be responsive to the community, I just can't comment specifically on community preference because of the ongoing litigation.

CHAIRPERSON WILLIAMS: Thank you,
Commissioner. Council Member Ulrich.

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speaking of one of the communities that was affected by Hurricane Sandy, I'd like to ask you about a HPD project in my district located at 147-150 Beach 116th Street. This property was originally supposed to be part of that Game-Changer Grant Competition that the Bloomberg Administration attempted to roll out, but that the de Blasio Administration decided to cancel at some point. Now, notwithstanding that, one of the developers met with me last year, Mark Caller; he had a meeting with Alicia Glen regarding getting HPD financing to build senior affordable housing on Beach 116th and 115th Street in Rockaway. He met with me,

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2 gave me all of the information that he was able to

3 get regarding AMI and zoning and the package of

4 information that the City was providing him, but he

5 was concerned, and I'm very concerned, about a new

6 | rule that HPD recently came out with that basically

7 says that certain affordable housing units that get

8 | financing from the City have to have 30% of their

9 residents come from the shelter system; is that

10 correct; can you elaborate on that?

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COMMISSIONER TORRES-SPRINGER: Yes. So

I'm not familiar with the specific address and

project that you mentioned, but we do have specific

set-asides for formerly homeless households across

our different programs, and if it's the Senior

Affordable Rental Program, that figure is in fact

30%.

was that a change to the administrative rules or code or was that a directive that came out from the previous commissioner? When did that happen and what type of public notice was given regarding that rules change? Because I think there are a lot of communities that would be concerned if that... communities would be thrilled that they're getting

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affordable housing, but people are not totally aware of and developers are not totally transparent and letting those communities know that 30% of those units are going to be having people that come out of the homeless shelter system.

COMMISSIONER TORRES-SPRINGER: So this particular requirement is in the termsheet for this program as it is, and there are different percentages across different programs, and while I understand your concerns, we take very seriously -- related to a question earlier in the hearing -- our responsibility and our contributions given our tools and our programs to make sure that we are supporting homeless households, formerly homeless households, across the city. And so what we have done throughout the program is to make sure that the communication with the development that the implementation of this is as smooth as possible; if there are specific concerns or questions about this rolls out -- and we now have significant experience as the units are included in a number of programs -- we'd be more than happy to address them. But we think it is critical that we use our programs in our plan to help address the citywide issue.

## COMMITTEE ON HOUSING AND BUILDINGS

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COUNCIL MEMBER ULRICH: So I'm all for helping people who've fallen on hard times and I don't want my comments to be misconstrued as being uncompassionate in any way, but what I am concerned about is the lack of transparency, especially given the Mayor's announcement last week -- his new plan to address the homelessness crisis that the City is currently facing -- regarding his comments with transparency. This is not something that the Administration, I believe, or HPD in the past -- with all due respect -- has been totally forthcoming with; they come out and roll out these big beautiful pictures of 100 units of affordable housing; they neglect to tell the community board, they neglect to tell the local council member that 30% of those units are being set aside for people who are coming out of the shelter system. So that is not in keeping with the Mayor's new commitment to transparency with regard to affordable housing and helping homeless individuals, so.

COMMISSIONER TORRES-SPRINGER: We take very seriously the need to be transparent in all of our work. I will say that as it relates to these requirements, our termsheets are publicly available,

contact, and depending on the question, we will make

sure that you're speaking to the right people on the

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program team.

1	COMMITTEE ON HOUSING AND BUILDINGS 115
2	COUNCIL MEMBER ULRICH: Thank you,
3	Commissioner. Thank you, Mr. Chairman.
4	COMMISSIONER TORRES-SPRINGER: Thank you
5	very much.
6	CHAIRPERSON WILLIAMS: Thank you, Council
7	Member. You mentioned the Mayor a few times; is
8	there any news you want to [background comment] No
9	news? Okay. Thank you. Thank you, Commissioner;
10	we're almost finished.
11	The Mitchell-Lama Housing Program
12	provides affordable and rental and cooperative
13	housing to moderate- and middle-income families; it
14	is a vital housing resource in New York City; as of
15	2017, how many Mitchell-Lama developments does HPD
16	supervise and is comprised of how many units?
17	COMMISSIONER TORRES-SPRINGER: As of 2017
18	we supervise 95 Mitchell-Lama developments and that's
19	approximately 47,000 units.
20	CHAIRPERSON WILLIAMS: What part of the
21	budget is that; how much funds go into supervising
22	Mitchell-Lama?
23	COMMISSIONER TORRES-SPRINGER: We'll
24	access that in one second.

1	COMMITTEE ON HOUSING AND BUILDINGS 116
2	CHAIRPERSON WILLIAMS: How many Mitchell-
3	Lama developments had the option to deregulate or
4	exit their affordability agreement in 2016?
5	COMMISSIONER TORRES-SPRINGER: So in 2016
6	there were 17 developments that were eligible to
7	deregulate and drop out of the program; that's about
8	9,000 Mitchell-Lama units. And to your earlier
9	question, there are approximately 30 individuals on
10	our Mitchell-Lama [inaudible] and the resource
11	associated with that is about \$2 million.
12	CHAIRPERSON WILLIAMS: \$2 million. Of
13	those that had the option to deregulate, how many
14	Mitchell-Lama developments and/or units preserved
15	affordability through HPD financing?
16	COMMISSIONER TORRES-SPRINGER: So over
17	the course of the last ten years, there were 74
18	Mitchell-Lamas and that consists of about 37,000
19	units that have been preserved through HPD and HDC
20	financing; that's over the course of the last ten
21	years.
22	CHAIRPERSON WILLIAMS: Ten years. Do you
23	have any for the last year?

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COMMISSIONER TORRES-SPRINGER: I don't have that, but we'd be happy to follow up with that specific number.

CHAIRPERSON WILLIAMS: Do you know how many transitioned to market rate? I quess that's the rest of them.

COMMISSIONER TORRES-SPRINGER: So since the first buyout in the program, and this is back in the late 80s, approximately 57 Mitchell-Lamas, and that's about 18,000 units have bought out of the program and transitioned to market.

CHAIRPERSON WILLIAMS: I did want to give a shout-out to Council Member Laurie Cumbo, who helped push back a Mitchell-Lama that was trying to leave, and they were actual condos, which is the hardest one too, because you can't use many of the tools and so it was just shear will and leadership that she was able to prevent that from happening; I want to make sure we give her a shout-out here.

Around this time last year, HPD, we had a, shall I say interesting hearing on HPD around Mitchell-Lama and HPD testified that they were working to digitize waiting lists to provide more transparency around the application process. Can you 2 provide the Committee with any updates on those

3 efforts?

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report that the public can now access Mitchell-Lama lotteries online via Mitchell-Lama Connect, so that is an online system, it's separate at this point from our Housing Connect system, but now we can automatically generate a waiting list based on information the public enters online. We anticipate, as part of the Housing Connect 2.0, or further upgrades to that system, that we will have the Mitchell-Lama waiting list automated as well.

Another further automation that we think has provided a great deal of transparency is that for each development we now indicate on our website the last waiting list number that's been approved and the date of that approval, and so applicants on the list can check to see if their number's coming up or if they were skipped. And so we are making good progress on the issues that were discussed last time, and with the upgrades to our Housing Connect system we hope to make even further improvements to make sure that we are automating as much as is needed to make this process as seamless as possible.

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CHAIRPERSON WILLIAMS: So as you probably
know, a lot of the complaints came with belief that
people were being jumped in line and so are you
saying now there are some parts on; some parts aren't
[sic] so people can check where they are on the list
and they can see now online who's being placed...?
[crosstalk]

COMMISSIONER TORRES-SPRINGER: If their number's coming up, that's right.

CHAIRPERSON WILLIAMS: And they can see who is being placed and who isn't?

COMMISSIONER TORRES-SPRINGER: They can see the last waiting number approved in order to check to see if they have been skipped or not so that if there's a problem, we can address it.

CHAIRPERSON WILLIAMS: Thank you very much. I look forward to speaking with the Mitchell-Lama folks; see if it's user-friendly and able to get the information that they need.

So those are the last of my questions; I appreciate your time; this was an abnormally broken up hearing; it wasn't any kind of hazing because you're new; it just happened that way, so I apologize again and thank you for your patience.

2	Again, housing is so critically important
3	to it's the key and the glue for any community,
4	it's hard to get well if you're sick if you don't
5	have permanent housing, it's hard to learn if you
6	don't have permanent housing, and indeed it is deeply
7	connected to homelessness; also, it is deeply
8	connected to the segregated city that we have where
9	we put the affordable units that we do have and we've
LO	kept them concentrated, which then connects us to the
11	segregated schools that we have and the access to
L2	quality education. So this is a very critical and
L3	vital resource that communities need and it's very
L 4	important; I look forward to working with you on
15	that. My hope is that the Trump cuts don't come as
L 6	bad as we think they will, but in addition, we hope
L7	that Cuomo doesn't add on to the Trump cuts; I
L8	believe he is putting himself out there as in
L 9	opposition to Trump and so I think it would behoove
20	him particularly if he has high aspirations, not to
21	add on to those types of draconian cuts. So look
22	forward to working with you. Thank you so much for
23	your patience… [crosstalk]

COMMISSIONER TORRES-SPRINGER: Thank you very much.

senior staff.

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The Department's role in supporting the City's economy cannot be overstated. By enforcing construction laws, we facilitate job creation, spur the development of affordable housing and uphold high standards in energy efficiency -- while adhering to our principal mandate to promote the safety of everyone who lives, works and builds in our city.

I am please to be here to discuss with you the Department's Fiscal Year 2018 Preliminary Budget and how it not only allows us to provide critical services to protect the safety of the public and facilitate development, but also supports our bold initiative to transform the Department. As you know, our Building One City plan is fundamentally reforming the Department to enhance public and worksite safety, reduce wait times and delays, and modernize all aspects of the Department to meet the needs of the largest and most complex city in America.

The Fiscal Year 2018 Preliminary Budget allocates approximately \$158 million in expense funds to the Department. Of this, approximately \$128.3 million are for personnel services, funding 1,587

COMMITTEE ON HOUSING AND BUILDINGS

2 budgeted employees and \$29.3 million are for other

3 than personnel services.

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The Preliminary Budget provides \$1.7 million in additional funding for twenty-one new staff positions. This includes \$1.3 million to fund 15 positions to enhance Energy Code enforcement as committed to in the Administration's Built to Last initiative, and \$400,000 to fund six positions to enhance plumbing gas inspections.

The Department is a revenue producing agency. Offsetting the \$158 million in expense funding in the Preliminary Budget, the revenue forecast for the Department is approximately \$248 million, which does not include more than \$45 million in fines collected each year resulting from Department-issued violations adjudicated before the Environmental Control Board.

Some highlights of Fiscal Year 2016 construction activity follows:

2,931 new building applications were filed with the Department, a less than 2% decrease from the prior fiscal year.

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90,192 alteration applications were filed with the Department, a nearly 2% increase from the prior fiscal year.

The Department issued 109,277 initial construction permits, a 5% increase from the prior fiscal year.

The Department issued 52,244 permit renewals, a 17% increase from the prior fiscal year.

Finally, an important sign of future new building activity is initial demolition permits. In Fiscal Year 2016 the Department issued 1,922 demolition permits, a 2% increase from the prior fiscal year, which shows construction activity throughout the city has shown little sign of abating.

The Department's work is evident in the safe and lawful construction that can be seen on every corner of this city. Whether it be the construction of skyscrapers in the Hudson Yards, the Western Hemisphere's largest Ferris wheel in Staten Island, or homes that keep New York City affordable, my colleagues and I take enormous pride in facilitating much of the built environment around us.

Our Building One City plan commits to using data analytics to measure performance and drive

2 progress. With that in mind, the Department has

3 created an Analytics and Data Science Division led by

4 a Chief Analytics Officer. With the launch of DOB

5 NOW Inspections, we focused on building a performance

6 management approach to our operations, including

7 | routine reporting and coaching on performance issues.

8 The success of this effort led to a similar effort to

9 review and provide feedback on performance in our

10 borough offices. We are deeply focused on improving

11 | service levels while improving the quality of

12 services we provide.

As part of this process, I meet monthly with borough commissioners and other staff to discuss the levels of service we are providing to our customers. Where we see successes we seek to replicate them in other areas of our operations, and where our targets are not being met, we understand why and take appropriate action.

I am quite pleased to share that through this process the Department has made significant progress in improving services to our customers, all while facing a scale of construction perhaps unparalleled in the City's history.

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## COMMITTEE ON HOUSING AND BUILDINGS

Wait times for first plan reviews have show tremendous improvement.

The average number of days to complete first plan reviews for new building and major alteration applications are down to under five days in February, a 60% improvement when compared to the same month of the prior year.

First reviews for minor alteration applications during the same period also decreased by 60%, to just over one day.

There is also significant improvement in the number of appointments with a plan examiner it takes to gain approval.

The average number of appointments to approval for new building applications are down to five appointments in February, a 32% improvement when compared with the same month of the prior year.

Number of appointments to approval for major alteration applications during the same period also decreased 32%, to fewer than four appointments.

Additionally, there has been significant improvement in wait times for development inspections.

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## COMMITTEE ON HOUSING AND BUILDINGS

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Wait times for inspections of general construction work are down to under three days in February, a 37% improvement when compared to the same month of the prior year.

Wait times for elevator and boiler inspections have been reduced by more than half during the same period to fewer than four days, a service level not reached in the Department's history.

Our response to complaints has show significant improvement from last year and continues to show monthly improvement in Fiscal Year 2017.

Our response to priority "A" complaints improved by 22% in February when compared to the same month of the prior year. "A" complaints capture violating conditions that if occurred, present an immediate threat to the public and include unsafe demolition, building instability and improper egress. These complaints are responded to well within our 24-hour target.

Our response to priority "B" complaints improved by 65% in February when compared to the same month of the prior year, down to 23 days, which is also a 21% improvement from January, and well within

2 our 40-day target. "B" complaints capture violating

3 conditions that if occurring, while serious, do not

4 present an immediate threat to the public. These

5 include excessive debris, cracked retaining walls and

6 | tampering with posted notices.

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These gains can be attributed to the hard work of more inspectors using new technology that allows them to work more efficiently. It is also due in part to the work of our Analytics and Data Science Division. Their work refining our data and displaying it spatially has allowed resources to be more efficiently allocated in addressing priority "B" complaints and conducting enforcement sweeps. This Division has also been engaged in expanding the Department's emergency response capabilities, by developing ways to incorporate geo-spatial technologies to support our emergency operations, including post-disaster assessment.

With the support of the Mayor and City

Council, the Department continues to make significant investments in staffing and technology to quicken the pace of our reviews and provide the filing community with the guidance they seek in a consistent and transparent manner. The Department has hired 83

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inspectors and 122 technical staff, representing 85% of our Building One City target.

I am pleased to inform you that our plan to expand our space at 280 Broadway to create a new modern customer service area is on track for completion this fall. As you may recall, the Department was assigned approximately 15,000 square feet last year, at 55 Chambers Street, in order to address space deficiencies and create a new customer service center. Six central citywide service units -- licensing, elevators, boilers, administrative enforcement, customer service, and limited alteration applications -- will be located in the new space which will be accessed from the 280 Broadway entrance. By co-locating these customers service units into one location, it will lessen the vertical traffic to the upper floors, provide better customer service, and create opportunities to reconfigure vacated space.

The Department continues making headway on the long-term process of redesigning its online presence, with a new public-facing web interface called DOB NOW that will replace the antiquated Building Information System (BIS) and seamlessly

2 interface with our other technological initiatives.

3 When completed, this new system will allow customers

4 to conduct all transactions online, including filing

5 applications, making payments, checking the status of

6 their projects, and having virtual interactions with

7 staff. Last summer we launched DOB NOW for plumbing

8 and sprinkler applications. Since then we've added

9 standpipe applications and façade compliance filings.

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Mandating that all compliance filings for façades be filed through DOB NOW represents a huge step forward for the industry and our staff. Having far greater clarity and access to data points about façades across the city, both individually and in the aggregate, provides a tremendous convenience for the filing community, and most importantly, contributes greatly to public safety.

The Department also launched the Public Portal for DOB NOW. The Public Portal allows the public online access to information on filings submitted through DOB NOW and as it is expanded, will provide information a far more integrated and userfriendly fashion than can currently be found in BIS.

While DOB NOW will certainly reduce inperson visits to the Department, there will always be customers visiting us to conduct their business. In an effort to improve the experience of customers who visit any one of our offices, we recently launched a queuing tool at our customer service windows. This tool will ensure that all customers are treated fairly, and provide transparency into wait times, transaction times, no-shows, and unprepared customers. Simply put, you cannot improve what you cannot measure. This tool allows us to hold ourselves accountable with regard to wait times and transaction times, and also allows us to hold customers accountable for pulling tickets only for themselves, for showing up when their number is

Additionally, we recently launched an interactive voice recognition tool to serve those who call the Department. This tool will allow us to quantify the number of calls we receive, the amount of time call takers need to resolve issues and the amount of time callers have to wait before they are connected with call takers. Customers call the Department with a number of highly specialized

called and to ensure that they are prepared when they

come to the customer service window.

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questions and our responsiveness is vital to their customer service experience.

Concerning our Construction Codes, the

Department is not only set to embark on its periodic
revision of the City's Construction Code, we are also
moving forward with creating two entirely new codes.

The Department is beginning the next revision cycle of the City's Construction Codes with the opening of the application process for Committee members. The Construction Codes in their current form, which in clued the Building, Plumbing, Mechanical, and Fuel Gas Codes, were adopted in 2008 and were comprehensively updated in 2014, with the intent that they be periodically updated to ensure our codes incorporate the latest technologies and national standards along with local modifications to fit the City's dense urban environment. With this revision cycle the Department intends to update code requirements to those of the 2015 International Codes, and we have been working to prepare documents for review by consensus-based committees. Department is requesting applications from members of the construction, real estate, labor, architectural, and engineering community, and other interested

2 stakeholders, to serve on technical and advisory

3 committees that will help develop and review

4 amendments to the 2014 New York City Construction

5 Codes. As always, we welcome the Council's

6 participation in this effort. Those interested in

7 participating can apply through the end of March.

8 The Department has already begun preparing proposed

9 changes to the Construction Codes and is scheduled to

10 commence committee review in September. For the

11 | chapter in the code that deals with construction site

12 safety, we anticipate the committee work will begin

13 in May.

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Following the Mayor's direction to simply the codes to make compliance easier, the Department has also kicked off a research effort with the goal of developing recommendations for a code to specifically address work on existing buildings. The Construction Codes primarily deal with new construction, and in the vast majority of buildings, it's often not possible to upgrade an existing building to comply with today's more modern standards. Currently when performing construction in

an existing building, one or all of the myriad of

local and state codes need to be adhered to.

2 purpose of an Existing Building Code is two-fold.

3 First, to promote repair, maintenance and reuse of

4 buildings by streamlining requirements and triggers

5 for upgrades, including compliance with the latest

6 safety requirements. Second, to improve east of use

 $7 \mid \mathsf{by}$  consolidating all the requirements in one place.

8 Once the research is complete, the Department plans

9 to develop a first draft of the Existing Building

10 Code and present it to the Construction Codes

11 | Committees for their review.

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Finally, to address the need for regulation on waterfront properties, the Department is undertaking an effort to develop code requirements for waterfront structures. While current

Construction Code and national code requirements address building construction generally, current regulations do not specifically address design and construction requirements for waterfront structures such as piers, wharves and sea walls, which serve as the foundation for new building construction. In order to effectively address this gap in current requirements, the Department will be working with industry experts to identify the various types of structures and their associated requirements to

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2 ensure the safety and resiliency of these structures.

3 Once developed, these requirements will then be sent

4 to the Construction Code Committees for review, and

5 ultimately adopted into the Construction Codes.

In addition to developing the code requirements, the Department will also be investigating the operational needs and business processes necessary to adequately enforce construction requirements on the waterfront with the goal of consolidating the waterfront filing and permitting requirements within the Department.

Currently those filing for construction permits on waterfront properties are required to file with either DOB or the Department of Small Business

Services, depending on whether the property id Cityowned, being used in the furtherance of waterfront commerce, or based on the type of structure.

Consolidating these filings within DOB would streamline compliance and enforcement.

Six weeks ago I testified before this

Committee on a package of legislation that seeks to

improve safety on construction sites. The Department
supports many of the proposals outlined in those

bills and looks forward to further discussion with

1 COMMITTEE ON HOUSING AND BUILDINGS

the Council while we continue to explore new solutions, including enhanced required training for construction workers.

In recent months, the Department has implemented a number of initiatives to help reduce construction accidents through the city. The Department has hired 140 new inspectors. The Department has more than quadrupled penalties for the most common safety lapses at construction sites.

These penalties are now \$10,000 for each violation, with a maximum of \$25,000 when certain aggravating factors are present.

Given the preponderance of accidents that occur on sites of fewer than ten stories, last August the Department increased supervision on construction sites by requiring construction superintendents to be present at more sites under ten stories.

Construction superintendents are required to inspect all work daily and keep a detailed lot of the conditions they observe. They are required to promptly correct any unsafe conditions and notify the Department of any accidents. Due to this action, approximately 2,300 additional construction sites

2 citywide are required to have this enhanced 3 supervision.

The Department is more aggressive in its discipline of bad actors. We have significantly enhanced our information technology and data analytics capabilities, improving our ability to target resources where the greatest risk exists and to identify bad actors. Additionally, we work regularly with each of the District Attorney offices, and routinely make referrals of construction professionals who warrant criminal investigation.

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In 2016 we issued 56,289 violations, a
23% increase from 2013, and over \$128 million in
penalties. We are also issuing stop-work orders at a
higher rate. In 2016 we issued 8,840 stop-work
orders, a 37% increase since 2013. Stopping work for
a period of time can result in a bigger monetary loss
to a contractor than even the most significant
penalties.

We are also regularly seeking to suspend or revoke the licenses and registrations of professionals who work unsafely and put their lives and the lives of others at risk. In 2016 the

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Department revoked or suspended the licenses of eleven individuals or corporations and has numerous cases in progress. Some notable cases include

Kenneth Hart, the general contractor of record for Harco Construction. Following a fatality in April of 2015 at 9-19 Ninth Avenue in Manhattan and resulting from our investigation that revealed a significant number of violations, Mr. Hart agreed to a suspension of his general contractor registration. Upon Harco's conviction last June of manslaughter, criminally negligent homicide and reckless endangerment, the Department has filed a case at OATH to have his registration revoked, which is scheduled for trial later this month.

Andrew Trombettas, the licensed master
plumber involved in the 2nd Avenue gas explosion, had
his license revoked last year. Following the March
2015 incident, we conducted an audit of Mr.
Trombettas' work resulting in the issuance of
numerous violations which formed the basis for our
petition filed at OATH. Following trial, the judge
issued a report and recommendation, finding that
Mr. Trombettas was negligent, incompetent, lacked
knowledge of or disregard of applicable laws and

2 rules, made materially false or misleading statements

3 on documents filed with the Department, and

4 endangered public safety. Mr. Trombettas is also

5 | facing criminal charges.

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Maqsood Faruqi, a license engineer,

falsified a façade report at 305 West End Avenue that
had a façade collapse that caused the death of a 2year-old child. Our investigation revealed false
statements on numerous other filings. Mr. Faruqi is
now banned from filing with the Department and has
separately pleaded guilty to criminal charges.

Additionally, the Department has written to the State
Department of Education requesting that they revoke
his license.

Concerning crane operations, the

Department has pending cases seeking to revoke the

licenses of two individuals. This includes Brad

Allecia, the master rigger responsible for rigging

operations at 261 Madison Avenue. On May 31, 2015, a

chiller weighing approximately 24,000 pounds

plummeted to the street as it was being inserted into

the 30th floor of the building. There is also a case

pending against Kevin Reilly, the hoist machine

operator who operated the crane that collapsed at 60

2 Hudson Street on February 5, 2016 that resulted in

3 the death of one individual.

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enforcement sweeps in areas where significant construction is occurring or where there has been a spike in accidents. An example is in Williamsburg, where we inspected 348 locations including every active construction site under ten stories, new buildings and major alterations. Our actions resulted in the issuance of 482 violations and 107 stop-work orders. This includes the issuance of violations to 67 construction superintendents for failure to perform their duties.

The Department participates in the Tenant
Harassment Prevention Task Force, a partnership
between multiple City and State agencies in which
cellar-to-roof inspections are performed,
investigations identify bad actors and enforcement is
executed. Separately, the Department partners with
HPD in performing inspections. In determining where
to focus our attention, we work with the Mayor's
Office of Data Analytics to review a number of data
points to determine where tenant harassment is likely
to occur. Given that the data alone will not

fatalities and will include an explanation as to why

the Department's accident data differs from OSHA's.

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During Construction Safety Week in May, the Department will be hosing its annual Build Safe/Live Safe Conference. Hundreds of construction professionals attend Department-led seminars where they learn about the latest accident trends and best practices for improving safety. Department staff will also be distributing thousands of multi-lingual educational fliers at construction sites throughout the city as part of its Experience is Not Enough campaign.

The Department is also targeting its outreach to the most vulnerable populations within the construction industry, namely workers on small buildings and day laborers. In partnership with day laborer organizations, the Department will be providing safety awareness seminars throughout the five boroughs on safe construction practices during scaffold and excavation work, two of the areas with the greatest risk. We welcome the Council's participation in this outreach and will be following up with more information.

The Department is also seeking greater flexibility in hiring inspectors to meet the demands

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of construction surges like the one we are experiencing right now.

For example, archaic provisions in the City Charter impede the Department's ability to hire the inspectors it needs to maximize our enforcement efforts. The Charter essentially requires all of our inspectors to have a minimum of five years of construction experience. This requirement significant hampers the Department's ability to pull from the widest pool of otherwise available and qualified talent. Legislation has been introduced at the Council to give the Department the ability to consider licenses, education and experience that are beyond what the Charter requires and I would appreciate the City Council's swift consideration of this legislation.

While we are pleased with our progress thus far, there is more work still to be done. We thank the Council for its support and look forward to continuing our work together to improve the Department for the benefit of all New Yorkers.

Thank you for your attention and the opportunity to testify before you today. I welcome any questions that you may have.

question for Mr. Faruqi, if I pronounced the name

there was definitely no jail time.

2 CHAIRPERSON WILLIAMS: The laws governing

3 that, was that state, municipal; federal?

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TEMALE VOICE: So there are several;
there's the piece that's in our codes, which allow us
to revoke his filing privileges, which is what we've
done; then there are the State education requirements
where they look at his actual licensing as a PE and
finally, there is the penal law which the District
Attorneys enforce and so they used that to bring
their criminal charges against him in criminal court.

CHAIRPERSON WILLIAMS: Were the existing penal codes strong enough to provide jail time or they just chose not to or do we need strengthening of the law?

FEMALE VOICE: So I'm not in a position to answer on behalf of the District Attorney's Office.

CHAIRPERSON WILLIAMS: I mean I'd like to know if there's anything the City Council can do, it just seems... it seems very slap-on-the-wrist for the death of a 2-year-old child, so I'm very concerned about that, so... [interpose]

COMMISSIONER CHANDLER: Thank you; we feel similarly and of course, we partner with the

1	COMMITTEE ON HOUSING AND BUILDINGS 148
2	District Attorney's Offices; we're very proud of
3	that, and we try to provide any support that we can
4	give them and you know the licenses for these
5	engineers were issued by the State and we strongly
6	encouraged the State to act, because Mr. Faruqi stil
7	has his license and he can still practice as an
8	engineer, just not with my agency [crosstalk]
9	CHAIRPERSON WILLIAMS: He still has a
LO	license? Because the license is state, you're
L1	saying?
L2	COMMISSIONER CHANDLER: Correct.
L3	CHAIRPERSON WILLIAMS: So he has a
L4	license, he served no jail time and a child is dead
L5	COMMISSIONER CHANDLER: That's correct
L6	CHAIRPERSON WILLIAMS: [inaudible]
L7	[crosstalk]
L8	COMMISSIONER CHANDLER: frustratingly so.
L 9	CHAIRPERSON WILLIAMS: If I was an
20	engineer, I guess that risk might make sense, if
21	nothing's going to happen to you. That's
22	frustrating. So if there's anything we can do, just
23	on the law side, if we can do anything in the City,
24	I'd love to know that and perhaps we can reach out a

a committee to our state reps to find out what's

1	COMMITTEE ON HOUSING AND BUILDINGS 149
2	going on or why Mr. Faruqi in particular still has
3	his license, and why the laws weren't strong enough
4	to give a stronger penalty.
5	The case against Kevin Reilly is still
6	pending?
7	FEMALE VOICE: Correct.
8	CHAIRPERSON WILLIAMS: And with Mr. Ali,
9	there were no criminal charges that were put against
10	him?
11	FEMALE VOICE: No, I'm not aware of any.
12	CHAIRPERSON WILLIAMS: Why is that?
13	FEMALE VOICE: Again, I can't really
14	answer that question; we'd have to talk to the
15	District Attorney's Office.
16	CHAIRPERSON WILLIAMS: He also was
17	revoked for providing false statements on
18	[inaudible]; right?
19	FEMALE VOICE: Correct.
20	CHAIRPERSON WILLIAMS: Doesn't seem that
21	there's much penalty for filing false documents.
22	FEMALE VOICE: He can't file with us any
23	longer. That's a big deal; he can't do business here

in the City of New York.

accountable.

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reporting, resulting from greater supervision by

CHAIRPERSON WILLIAMS: Also -- switching to construction safety -- obviously you've mentioned a lot of things that have been going on, which are appreciative; I know we have a package of bills that we're trying to move forward with; despite that and some other safety regulations, construction accidents causing serious or fatal injuries have increased. During Fiscal 2017, DOB reported 246 constructionrelated injuries and 244 construction-related accidents, an increase of 21% and 35% respectively over the same reporting period Fiscal 2016. Do you know what accounts for the increases in injuries and accidents on construction sites?

COMMISSIONER CHANDLER: Well as I have testified before, and you and I have talked over numerous occasions, you know, the construction activity in the city really is occurring at an unprecedented rate; in 2015 we saw 92 million square feet of new construction. By contrast, at the peak of the last boom in 2008 we saw 65 million square feet of new construction. The increase in injuries is due in part to a significant increase in construction activity, but it's also due to increased COMMITTEE ON HOUSING AND BUILDINGS

reporting is?

and our investigators often find that construction injuries are caused by basic failures to follow existing safety rules.

CHAIRPERSON WILLIAMS: So you believe the accident rate is not increasing that much but the

safety professionals now required by the Department

monitors equals more safety-related reports, and many

of these accidents are preventable, as well all know,

on thousands of construction sites. More safety

COMMISSIONER CHANDLER: Well we don't have any hard data to prove that, but we absolutely know that our monitoring is much improved from the 2008 period; in fact, there was much fewer safety professionals on the job sites back then and now, with construction site safety managers, site safety coordinators, and now construction superintendents, we know that the reporting is significant.

CHAIRPERSON WILLIAMS: So I know that there's been increased construction and I know with that we'll have some accidents, I still believe that there's more we can do; I'm not going to accept that that rate has to continue. Do you have a plan to

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3 better?

COMMISSIONER CHANDLER: I agree, Mr. Chair; it's not acceptable, you're right. January, as I testified, I'm committed to working with this Council and others to do even more to support a culture of safety, which we believe completely it's a culture of safety that we have to foster within the development community. In recent months the Department has implemented a number of initiatives to help reduce construction accidents throughout the city, we've hired 140 new inspectors, the Department has more than quadrupled penalties, as noted earlier, the Department's increased supervision by requiring construction superintendents, we have been more aggressive in disciplining the bad actors, as we discussed; we're also issuing stop-work orders at a higher rate and also, that has a very significant impact. We're now targeting our outreach to the most vulnerable populations within the industry -- namely the workers on the small buildings and the day laborers -- and as noted also, we're seeking greater flexibility in our hiring of inspectors, as we've talked about before. We'll have

2 more to announce in the coming weeks, but we're

3 looking at ways to significantly increase the level

4 of safety training that's required before a worker

5 | ever steps foot on a construction site and we're

6 looking at the safety training required in the

7 apprenticeship programs to serve as a guide for this

effort. So we're looking very deeply into that right

now.

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CHAIRPERSON WILLIAMS: Thank you; I think those are all great things and based on what you testified, I think it's the right direction, obviously more stop orders; more violations; not, you know, creating anything that isn't there but actually observing what is there and taking appropriate action. If we assume that extra reporting has to do with some of it; at some point we can assume that it would then level off and go the other direction, so we're assuming that because you're doing all these things; hopefully this time next year we'll start to see a decrease, because it would've leveled off in the reporting at some point.

COMMISSIONER CHANDLER: I agree. You're right, this time next year we're going to have a lot more data under our belt and we should be able to

1	COMMITTEE ON HOUSING AND BUILDINGS 155
2	make a more apples to apples comparison, so I'm not
3	sure we're really doing apples to apples right now
4	when we look a couple years back.
5	CHAIRPERSON WILLIAMS: Well I can't
6	guarantee I'll be chair next year, but I will
7	certainly make my way here to ask at least this
8	question [inaudible] [crosstalk]
9	COMMISSIONER CHANDLER: We always welcome
10	your insight and I've really appreciated these past
11	few years, so thank you for that; hope it continues
12	[crosstalk]
13	CHAIRPERSON WILLIAMS: Appreciate it.
14	What's the total number of current of current sites
15	under construction citywide?
16	COMMISSIONER CHANDLER: I'm sorry; the
17	number of what?
18	CHAIRPERSON WILLIAMS: The number of
19	current sites under construction citywide.
20	[pause]
21	COMMISSIONER CHANDLER: It's
22	approximately 40,000 active sites right now.
23	[pause]
24	CHAIRPERSON WILLIAMS: Thank you. Now
25	going to the permitting process, you've spoken about

DOB NOW will be fully rolled out?

2	COMMISSIONER CHANDLER: So DOB NOW will
3	eventually move 100% of our transactions online over
4	multiple releases. To date, as you know, we've
5	released the plumbing, sprinkler, standpipe, and the
6	façade safety filings; it's required an incredible
7	amount of planning, programming, training, and
8	outreach. We're very proud of the progress we've
9	made so far and we're seeking significant
10	improvements in staff and industry interactions.
11	Each of these releases has underscored the immense
12	complexity of the technical review and the needed
13	communication between applicants and staff reviewing
14	the filings; simultaneously we are working to replace
15	our 27-year-old mainframe system. We're finalizing
16	our procurement plans for the later phases and we'll
17	be able to provide more information about timelines
18	releases in the future.
19	CHAIRPERSON WILLIAMS: Do you have a
20	timeframe of when it'll be fully rolled out?
21	COMMISSIONER CHANDLER: Not yet, it's

CHAIRPERSON WILLIAMS: Okay. Like two 24 years or five years?

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years.

1	COMMITTEE ON HOUSING AND BUILDINGS 158
2	COMMISSIONER CHANDLER: We're going to
3	say between the two.
4	CHAIRPERSON WILLIAMS: Between
5	COMMISSIONER CHANDLER: Closer to two
6	years [inaudible], but [crosstalk]
7	CHAIRPERSON WILLIAMS: Closer to two
8	years?
9	COMMISSIONER CHANDLER: but that's
10	pushing it. It is proving to be extremely complex to
11	replace a mainframe system and I think you've
12	probably heard that before, but
13	CHAIRPERSON WILLIAMS: Sure.
14	COMMISSIONER CHANDLER: but we're making
15	progress.
16	CHAIRPERSON WILLIAMS: Is the official
17	answer between two and five or is the answer two?
18	[crosstalk]
19	COMMISSIONER CHANDLER: Yes. Yes. No,
20	it's between two and five.
21	CHAIRPERSON WILLIAMS: Okay. Will
22	complaint and violation information also be on DOB
23	NOW or will that remain on BIS?
24	COMMISSIONER CHANDLER: No, the entire
25	BIS system will be replaced and so eventually that

1 COMMITTEE ON HOUSING AND BUILDINGS

2 information will be... the information will always be

3 there, it's just a matter of how it's presented. So

4 that information will migrate to a different platform

5 so that it will be viewable through the DOB NOW

6 portal.

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CHAIRPERSON WILLIAMS: In April 2016, the Mayor signed into law Intro No. 831, which adjusted the cost for new developments and alterations for the first time since 1991 to reflect a more equitable fee structure; what impacts has this had on the permit filing process and revenue in the past year?

Say thanks again for your support of the legislation that created a more equitable fee structure, but changing the fee structure has no impact on the permit filing process. The legislation is expected to have a net annual impact of \$6 million. This includes \$10 million in increased revenues from major development applications and \$4 million of revenue lost from applications filed for one- to three-family homes.

CHAIRPERSON WILLIAMS: Now to talk about inspections completed in 2016. In 2016, how many

the resources are sufficient to carry out

2 inspections, particularly given the high rate of

3 | construction?

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we've been given sufficient resources to hire the staff to carry out the inspections; what's holding us back is the provisions in the Charter to allow us to hire a larger pool of people to perform this work.

So the Department is seeking greater flexibility to hire inspectors to meet the demands if the construction surges, like the one we're experiencing right now, through the legislation to change the City Charter requirements. We think that this will provide us with greater flexibility to update the job specifications and allow us to consider other license types, education and experience that the Charter simply doesn't allow us to right now.

COMMISSIONER CHANDLER: I know we're sounding a little broken record, Mr. Chair, but we're competing with a very, very robust construction industry and it's hard to find -- we really need to expand our talent pool.

CHAIRPERSON WILLIAMS: Sure and I've been supportive of it; my understanding is we're still

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construction superintendents to be present on more sites under ten, so it led to believe that there either are or were some sites that don't have them, so how are we deciding -- is that right or help me understand that sentence?

COMMISSIONER CHANDLER: Well the construction superintendents can be on more than one If you're a manager or coordinator, you have to be on that site full-time. What we allow in our rule is multiple sites, but you must visit each site daily, you must keep a log and record the actions that you observed and that work is being done according to approved plans, and you must verify that there is a competent person on-site. And again, those are very important experiences that we've learned from these accident sites is that frequently the job is left to a group of people where someone is not in charge or no one's taking a lead act, no one's acting as a lead, so that's what we think we were accomplishing with the construction superintendent. I'm not sure if that answered your question.

CHAIRPERSON WILLIAMS:

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1	COMMITTEE ON HOUSING AND BUILDINGS 164
2	COMMISSIONER CHANDLER: Yeah, one-, two-
3	and three-family homes do not have them.
4	CHAIRPERSON WILLIAMS: [03:07:19
5	[inaudible]
6	THOMAS FARIELLO: Okay, so one- to three-
7	family is a GC 1 through 3 license that's monitored
8	by Consumer Affairs, so they already have their own
9	monitors; ten and up, we have a super, we have a site
10	safety manager, so we have a lot of oversight on
11	those; we're trying to fill the gap between the
12	three-story really and ten stories, and that's where
13	we were seeing all the incidents that were happening
14	CHAIRPERSON WILLIAMS: [03:07:58
15	[inaudible]
16	THOMAS FARIELLO: Yeah, I think that's a
17	fair way to say it.
18	CHAIRPERSON WILLIAMS: [03:08:09]
19	[inaudible]
20	[background comment]
21	THOMAS FARIELLO: Yeah. So on a very
22	minor alteration that's on a larger building, we
23	don't require the site super. So for example, if yo
24	were doing an office renovation on a ten-story
25	building, you know it's not going to require the

1 COMMITTEE ON HOUSING AND BUILDINGS 165 2 super on those. So if it's a major enlargement on 3 the building or it's a new building within that site; 4 yes, you'll have a construction super on it. CHAIRPERSON WILLIAMS: [03:08:41] [inaudible] 6 7 THOMAS FARIELLO: Yes, that's correct. CHAIRPERSON WILLIAMS: 8 [03:08:44] [inaudible] 9 10 COMMISSIONER CHANDLER: So it's a defined 11 term in our code and I do not have it memorized, but it's actually definition from OSHA that we've put 12 into our code... [crosstalk] 13 14 CHAIRPERSON WILLIAMS: Okay, thanks. 15 COMMISSIONER CHANDLER: so it is in our code. I'm sorry I can't recite it for you. 16 17 CHAIRPERSON WILLIAMS: Okay. On 18 proactive enforcement sweeps, how does DOB define 19 significant construction or a spike in accidents, as 20 you mentioned in your testimony? COMMISSIONER CHANDLER: I think in the 21 testimony, when we said significant construction, I 2.2 2.3 believe that we were referring to the alt ones [sic] and the new buildings or a full demolition and then 24

with our data, then we took the geographical area and

to follow a very significant accident, it wasn't a

2 fatality, but we noticed from that job site that we

3 had been out to that job site before, we'd issued

4 violations to that contractor before, and so we

5 wanted to send a message. What we will frequently do

6 is if we see that something unsafe occurred, we'll

7 check our system to see where this contractor has

8 other permits around the city and we will go

9 everywhere around the city and visit every one of

10 their sites; that's one way for us to send the

11 message that we're watching. And so that's something

12 | that happens on a regular basis.

appreciate that there's flexibility needed in some of those things, so I won't drill further now, but it would be good to get a better understanding if the spike is two more than usual or three or kind of what is the impetus to initiate some of the sweeps. You did mention some, which I think are good, but if there's any other, it'd be great to understand that further.

COMMISSIONER CHANDLER: Thank you. I think it's an iterative process and experience. I mean the experts that I have surrounding me here have

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Landmarks; that connection would be maintained.

SHARON NEILL: So on the budget side, the
preliminary plan did provide another five inspectors
for plumbing/gas inspections; in terms of the level
of responsiveness, I'll defer to the Commissioner to

6 respond.

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testified about our levels of service that we're quite proud of, but the plumbing inspection now is three to five days. Again, it's much, much improved from what it was in the past. Any gas inspection — if it's a gas inspection related to anything having to do with safety or a replacement of someone who had their gas shut because of illegal construction or a leak, we prioritize that and get out there immediately. So that's something that we are very focused on.

CHAIRPERSON WILLIAMS: What unit handles after-hour variance (AHV) requests; how much revenue does DOB get from AHV permit applications?

[pause]

COMMISSIONER CHANDLER: Generally the after-hour variance complaints are responded to by our Emergency Response Team, and what was your other question related to that?

1	COMMITTEE ON HOUSING AND BUILDINGS 171
2	THOMAS FARIELLO: Money.
3	COMMISSIONER CHANDLER: Money?
4	CHAIRPERSON WILLIAMS: How much revenue
5	does DOB get from AHV permit applications?
6	SHARON NEILL: I actually don't have the
7	revenue number, but we do know that we do know that
8	over 62,000 issued last year.
9	CHAIRPERSON WILLIAMS: Sixty-two thousand
10	permits, applications I mean, for after-hour?
11	COMMISSIONER CHANDLER: After-hour
12	variances, yes, 62,000.
13	CHAIRPERSON WILLIAMS: Wow.
14	SHARON NEILL: Calendar year.
15	CHAIRPERSON WILLIAMS: That's a lot.
16	COMMISSIONER CHANDLER: Yes; 60,000 the
17	prior year.
18	CHAIRPERSON WILLIAMS: That is a lot, and
19	Council Member Mendez, this has been one of the
20	things she's been focused on, the after-hour
21	variances and that does sound kind of high. Is that
22	normally what we do; have they been increasing?
23	[background comments]
24	COMMISSIONER CHANDLER: So the initial
25	after-hour variance 'cause the 60,000 includes all

THOMAS FARIELLO: Why they can't meet the

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variance?

CHAIRPERSON WILLIAMS: No, why they would need to have variance; why they can't do it within the normal hours.

THOMAS FARIELLO: Sure. You know, the permit hours are from 7 a.m. to 6 p.m. and so...

[background comments] [pause]... Alright, so the after-hours variances are generally issued because it's safer to do it off the hours, so it's earlier or later or on the weekend, where say you were in Midtown; you know, during the week there's a lot of commercial offices, there's a lot of traffic there; it'll be safer to do some of the work on the weekend, so that's probably one of the main reasons why it's issued.

CHAIRPERSON WILLIAMS: Alright. Thank

you. I know that Council Member Mendez gets a lot of

complaints about these and if she was here, I'm sure

she'd drill a little deeper.

I did have one last question. Now the Office of Special Enforcement, my understanding is you have three inspectors; is that correct?

COMMISSIONER CHANDLER: Three inspectors that are assigned to the Mayor's office.

## COMMITTEE ON HOUSING AND BUILDINGS

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CHAIRPERSON WILLIAMS: Do they

3 participate in dealing with the B&B inspections?

COMMISSIONER CHANDLER: They do when the Mayor's office chooses to follow up with a B&B complaint; that discretion is at that office.

CHAIRPERSON WILLIAMS: The discretion is at that office?

COMMISSIONER CHANDLER: Yes, their office is the one -- they're the ones who decide how to route the inspections.

CHAIRPERSON WILLIAMS: I see. Just for the record, I've been one of the main proponents of dealing with the abuses of Airbnb, in particular; it seems that some folks are getting caught up in that, that we had no intention by any of our actions and we made that clear, so we're trying to help relieve some of those folks who are in particularly one- and twofamily; maybe three-family homes who otherwise are legally using their home on these home-shares, but there are some municipal laws that don't jive with what the State says and it says in other parts of our municipal codes. So it's a very big issue for folks, some constituents in my district; Cornegy's district in particular and others, so we're very concerned

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about those folks getting caught up; it's not something we intended and we really want to push back on what we see as a problem with enforcement with those homeowners. I don't know if you want to comment on it; you don't have to, but.

a que... I mean, we have a few -- you know, bed and breakfasts are different than the online Airbnb type of situation; not that they don't sometimes overlap, but there are different laws that apply here and it's mostly related to whether the homeowner will stay there. If the homeowner is not going to be there, then that's a problem, and I do believe that Special Enforcement has taken action against those folks and I certainly empathize and I totally agree with some of the issues that you've highlighted.

CHAIRPERSON WILLIAMS: Sure. We do have some -- I can't speak for all -- I know in my district we have some where the homeowners actually live there and are still getting fined -- and very heavy -- and so...

COMMISSIONER CHANDLER: Well we'd be happy to work with you on that and also talk to

2 Christian at the Mayor's office to see if we can

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3 reach an understanding.

much. That's all the questions that I have. I really appreciate your time and your testimony. I think we're going to just go straight into public testimony. [background comment]

We so far have 11 people signed up for public testimony, so if we can get one additional -- no... yeah, I'm going to try to call six and five, so if we can get two more chairs there. So they should make their way now. [background comments] Caroline Nagy from Center for NYC Neighborhoods; Andrew Narus from ALEC-NY; Cal Snyder, Pa'Lante; Beverly Pabon; and John Delfish. Alright, that's five and we'll have one more -- C. Daniel Dawson.

So just again we have, if they're still here, Caroline Nagy, CNYCN; Andrew Narus, PE, ALEC-NY; Cal Snyder, Pa'Lante; Beverly Pabon; John Delfish; and C. Daniel Dawson. [background comments] And who else? [background comments] So we do not have present Beverly Pabon? [background comment] Oh, okay. John Delfish? Okay. You can sit, you can grab a seat. [background comment] C. Daniel Dawson.

Affordable Neighborhood Cooperative Program, and

COMMITTEE ON HOUSING AND BUILDINGS

we'll be providing a detailed report to the Committee.

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As you know, ANCP was designed to re-house the very low-income tenants in the remaining 150 TIL buildings under HPD administration. proposed a very risky plan for both monthly and longterm affordability for these co-ops. designed to house tenants who now pay in the \$400-600 a month range and in order to meet the projected monthly maintenance charges under ANCP of several thousand dollars a month, HPD is relying on Section 8 subsidies to bridge the difference. And from the testimony that we heard earlier today, we know that HUD's budget in Washington is under extreme pressure -- cuts of \$37 billion are proposed for next year -and that includes Section 8, and we just believe it is irresponsible and highly risky to place these very low-income tenants in co-ops that are completely unaffordable without massive new federal subsidies in perpetuity reflect on the impact of federal cuts and their replacement by other City funding, if these federal subsidies do not materialize. We're talking about millions and millions of dollars of monthly subsidies in perpetuity for 30 years and HPD should

1 COMMITTEE ON HOUSING AND BUILDINGS 179 not be creating a program without guaranteed funding 2 3 to support these low-income tenants in the co-op housing to which they are going to be moved. [bell] 4 And I thank the Committee and Chair Williams for the opportunity to testify. 6 7 CHAIRPERSON WILLIAMS: You can stay there 8 if you'd like until everyone's finished. 9 CAROLINE NAGY: Good afternoon. Is this on? My name is Caroline Nagy and I am the Deputy 10 11 Director for Policy and Research at the Center for 12 NYC Neighborhoods. Thank you, Chair Williams and the Committee for holding today's hearing on the 13 14 Preliminary Budget. 15 The Center for NYC Neighborhoods is a 16 nonprofit that works to promote and preserve and 17 protect affordable homeownership in New York so that working and middle class families are able to build 18 19 strong, thriving communities. Before discussing this year's budget, I'd 20 like to acknowledge the City Council for your strong 21 support of New York City homeowners. As a co-founder 2.2

of the Center for NYC Neighborhoods, the New York

Mortgage Foreclosure Prevention Program, which funds

City Council has been a generous support of the

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\$1 million annually to the Center for NYC
Neighborhoods, the vast majority of which is
regranted to nonprofit community-based organizations
to provide foreclosure prevention, housing counseling
and legal services.

We also have worked on a couple of really exciting initiatives over the last year, including the Community Restoration Program, which is buying distressed mortgages from the federal government.

New York was the first city in the country to do so and New York City Council's the first funder and thought partner.

I would basically like to focus on a couple issues with regards to affordable homeownership and foreclosure in the budget for this year. Probably the most pressing issue is that the vast majority of foreclosure prevention funding in New York City -- which is currently funded by the Attorney General through bank settlements with financial institutions -- will expire the end of September of this year; that's \$9 million in foreclosure prevention services that's set to expire, so it's a very giant chunk that would result in a lot of homeowners in New York City being cut off. We are

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CAROLINE NAGY: Thank you.

CHAIRPERSON WILLIAMS: Thank you.

currently working to get some of this funding replaced in the New York State budget with some success, but we really appreciate working with the City Council and the Administration on supporting our ask at the [bell] at the State. Thank you. I'll just say a few more words.

We've also seen a very big rise in homeowner harassment, especially with regards to communities that are seeing property values increase. These visits are annoying, at best, but for seniors and homeowners who are in foreclosure we've seen a very alarming increase in scams, particularly deed theft scams, as well as very bad reverse mortgages or other situations that are unsustainable for homeowners. So we have been working to expand outreach, basically making sure that New York City homeowners know that there is a place to go to get good help as opposed to scam artists who are basically pounding the pavement, knocking on people's doors, and so we are asking City Council and the de Blasio Administration to help support further increased outreach to those ends.

[background comments]

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JOHN DELFISH: My name is John Delfish;

I'm from 615 West 150th Street Tenant Association;

[bell] I am the President of the Tenant Association.

And my concern here today is that in 1996, when we entered the TIL program, we were promised that HPD would renovate our building and in the process, move the tenants out to temporary relocation until the building is renovated, and in return, we would be able to purchase our apartments or unit for \$250. Now during that time from 1996, we've been running the building. We take tenants to court, do renovation, we collect rents -- we managed the building during that time.

In 2008, HPD said that they had the money at the time to renovate the building; after relocating 15 tenants, the Bloomberg Administration said that there was no money left in the budget, so we have tenants who have been in other buildings, in TIL buildings and ADFC buildings since 2008. And we were told several times -- what we were being told was next year, next year, next year, and that just kept going on and on.

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In 2012, when we transferred to the ANCP program, they told us that the purchase of the renovated apartments would then be \$2,500. In the building we have a lot of senior citizens, including myself; I'm 80 years old, and the concern of the tenants is; how will they be able to pay for the maintenance for the apartments.

On February 27th we had a meeting with HPD [bell] and the developers and what they are telling us now is that they will get a private developer who would get a loan from the bank and they will renovate the building and then what -- my concern is that we will have to carry a mortgage for about 30 years and with that the maintenance will run anywhere between eight, nine, or \$1,200 and then there would be a yearly interest of 2%. And we are concerned on how would tenants on fixed income be able to pay for that increase?

We were also promised that -- no, [inaudible]... [crosstalk]

CHAIRPERSON WILLIAMS: Mr. Delfish, we're going to have to ask you to give a closing sentence, please.

CHAIRPERSON WILLIAMS:

Is the mic on?

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ANDREW NARUS: The American Council of Engineering Companies of New York (ACEC New York) is the voice of the professional engineering community, representing over 280 member firms throughout New York State... [interpose]

CHAIRPERSON WILLIAMS: Can you state your name, please for the record?

ANDREW NARUS: My name is Andrew Narus; I represent the ACEC New York.

ACEC New York represents over 280 member firms throughout New York State that collectively employ 24,000 people statewide, with a concentrated presence of firms located within the five boroughs of New York City. Of the total number of firms, 50 are MWBE firms registered with the Department of Small Business Services. Our members are involved in all aspects of engineering for the public sector. We plan and design the structural, mechanical, electrical, civil, environmental, plumbing, fire protection, and technology systems for the City's infrastructure, including transportation, energy and wastewater treatment facilities, as well as for public buildings. Our members are also involved in a

2 host of planning, resiliency and environmental

3 issues.

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Since its founding in 1921, ACEC New York has served as a source of ideas, a sounding board and a professional resource for state and city leaders, including the Department of Buildings. ACEC weighs in on many important issues of our day, from infrastructure investment, efficient energy policy and alternative delivery systems to improving procurement practices. ACEC has volunteer code committees made up of professional members that work with the Department of Buildings providing engineering expertise when developing code and policy for the City. ACEC has prepared a series of recommendations on improving the Department of Buildings that have been reviewed [bell] by the agency at the highest level and are being incorporated to a large extent into the agency's own reform efforts, which resolve around technology, transparency and integrity and enhance efficiency, and most importantly, safety. To that end, we fully support the funding for the Department's modernization. We appreciate the work that you and the members of the Council do to improve New York

1 COMMITTEE ON HOUSING AND BUILDINGS

2 every day and look forward to continuing to work with

3 you on these important issues.

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I thank you for the opportunity to speak before the board today. I'm happy to answer any questions.

CHAIRPERSON WILLIAMS: Thank you.

BEVERLY PABON: Shalom, Chairman Williams and the Council Members of the Committee of Housing and Buildings. Good afternoon and thank you for the opportunity of testifying this afternoon.

My name is Beverly Pabon; I am the Tenant Association President of 2 East 127th Street; I've been in the TIL program since 1997. I am here on behalf of my association, the TIL program and the TIL Coalition and part of Pa'Lante Harlem to testify how essential it is for funding for the TIL building in its original form. We have been putting in our sweat, equity and management of these buildings for over 20 years and we were doing so on a promise that these buildings would be turned over to us as selfmanaging buildings for low-income families. Under the ANCP program, this will not be happening. Under the ANCP program, it's just a short-term path, actually, to gentrification and evictions and

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foreclosures for people of low-income. So I'm asking the Committee to set aside time for us to meet with you guys to resolve this issue of all the buildings of 158 or 160 or so buildings that are in the TIL program still waiting to be HDFCs and self-management under the program that we originally signed for.

Right now our building has been, like I said, in the program since 1997 and if the City is geared towards having homeownership for low-income; this would be the best program. The City came to us when no one else wanted these buildings and we did the work for it. We've been waiting patiently and we want the promise to be still given to us, because we did put in the work. We also would like to have a seat [bell] at the table when they make decisions about the TIL program, which they do not do, and we are the managers and we've been managing these buildings for more than 20 years and we have no input, but everyone's telling us what to do and what they're going to do for us. We want to be sitting at the table. And thank you very much for hearing my testimony.

CHAIRPERSON WILLIAMS: Thank you very much for your testimony and for being here.

For you and Mr. Delfish; are you

displaced now or are you actually in the building?

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BEVERLY PABON: Actually, with Mr. Delfish, my building was also in the same program where we were going to be relocated; it was just

said, you know, everything is on hold. We have the

tenant out of the building when HPD came to us and

literally a week before we got to move our first

money for your building because your building is

already in the pipeline; everything was there -- we

had our apartments for the relocations, we had the

keys to each apartment for all the tenants in our building, which was 22 at the time; right now one-

third of our building is vacant of deaths that --

you know people died and some apartments were lost

because we didn't have the right for successorship;

now we do, so we're able to keep what we have there,

but we're not able to rent the apartments out to

build our money back up. So right now I don't have

any tenants in my building that have been displaced

or relocated and I'm happy for that, but I know of

the other buildings who have and that needs to be

addressed also.

JOHN DELFISH: [inaudible]

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CHAIRPERSON WILLIAMS: Can you turn the

microphone on, please?

Alright, I'm still in my JOHN DELFISH: building, but there are 13 tenants that were relocated; originally there were 15; two passed away, unfortunately, they never get to see the completion of this program. Like Miss Pabon said, we work as managers of the building, and so many promises were made. At one time our roof was very bad and HPD told us, okay, go ahead and get the roof repaired and they would pay for it. After the construction, you know the renovation of the roof, they tell us, okay, you have the money to pay for it, which we did at the time; at that time we had over \$600,000. But then they also told us, okay, you have money, now you have to pay for oil. We have a 60-unit building and that's a lot of money; we had to pay for the oil. So that depleted our funds. Right now we're down to about \$50,000 and we don't know how long that is going to stay. Also during that time we had nine tenants that were relocated to HDFC buildings and each month we have to pay that rent for the relocated tenants; their rent is about five, six times what we

2 are paying currently in our building. So since that 3 time, 2008 to now, we spend over 900 and something

4 thousand dollars. I mean HPD, because they're

5 subsidizing the HDFC building, but we first, at the

6 beginning of each month we have to put out that

7 money. That money is refunded to us every two

8 months, but that's a lot of money that -- what

9 | happened, you know with all this money; why they're

10 subsidizing these HDFC buildings and we have to put

11 | that money out; that money could have been used to

12 | have the renovate of our building.

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CHAIRPERSON WILLIAMS: And for anyone on the panel, why the concern that the new program is going to displace everyone as opposed to work the way they said it is, which is fulfill the program?

BEVERLY PABON: Well under the program as it is now, in the ANCP program, one of the things is that you have a 2% increase every year for people that's on fixed income; then you have a mortgage, which we've never had in the prior TIL program, which would bring down the rents a whole lot. So even though they said they were going to do subsidies for the maintenance fee, it's not going to work with the assessments that might come up on the building or to

is either going to be out because of foreclosure because they can't pay these things or they're just going be voted out or going to sell at a higher rent,

19 just to get out. So you're gonna lose these

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20 apartments and these buildings for homeownership to

21 people of low-income, which the HDFC program was for.

Alright. CHAIRPERSON WILLIAMS: Thank you very much, everyone who testified. do want to make sure that we know which is the best advocacy group for TIL, to see, as you mentioned, get

1	COMMITTEE ON HOUSING AND BUILDINGS 193
2	a seat at the table and what that would look like, so
3	if someone can follow up with the Committee, who is
4	the best advocacy group or groups to speak with to
5	try to make sure that HPD is speaking to the right
6	folks. So thank you very much. [background
7	comments]
8	We have six people for the last panel;
9	one person was added. If you want to testify, please
10	make sure you see the Sergeant-of-Arms; if not, these
11	will be the six and final people testifying.
12	Louisa Rodriguez; Barry Weinberg Is
13	Barry Weinberg here? Benjamin Dulchin, Cathy
14	Dang, Stabilizing NYC; April Tyler, HDFC; and Lisa
15	Mathis. So we're going to need another chair,
16	please. [background comments] Wow, we need two is
17	there a translator? [background comment] Is there a
18	translator? [background comment] April?
19	APRIL TYLER: No, there isn't a
20	translator.
21	CHAIRPERSON WILLIAMS: So why do we need
22	two more?
23	APRIL TYLER: They're representatives
24	[inaudible] [crosstalk]

your name, ma'am?

615 West 150th Street, a TIL building now called

pay; now they want the tenants paying for all the

you very much.

## COMMITTEE ON HOUSING AND BUILDINGS

2 LOUISA RODRIGUEZ: You're welcome.

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CHAIRPERSON WILLIAMS: Appreciate it.

afternoon, Chair Williams, thank you for this opportunity to testify. My name is Benjamin Dulchin; I'm the Director of the Association for Neighborhood and Housing Development, we are the umbrella organization of 101 neighborhood-based affordable housing and tenant placement [sic] organizations across all five boroughs of the city. So I have more extensive written remarks that I'll submit to the Committee; I'll just sort of emphasize a couple of the key points I was going to make.

You heard at length from the Commissioner of HPD about the really dire threat that New York City is facing because of the Trump budget cuts. We don't know the details, but we know that a down payment on the cuts seems to be that \$6.6 billion is going to be cut from the HUD budget. New York City receives a disproportionate amount of support for our housing programs from HUD and so New York City is facing both a human service crisis on housing issues at a scale that we haven't seen before and also a fiscal crisis, because the tenants in NYCHA Section 8

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who have been formerly served by CDBG are going to be coming to City Council, to City Hall and to Albany to demand that their basic human needs be met.

So in that context, it is more important than ever that we double down on our efforts to preserve the existing affordable housing stock. It is well understood that preserving the existing affordable housing stock is by far the most efficient way to preserve the affordable housing that New York City residents need and is the most cost-effective way to use City dollars.

So in that context, we are asking that the City Council support the continue funding of the Community Housing Preservation Strategies (CHPS) program which is the combined programs formerly known as the Housing Preservation Initiative and the Community Consultant Contract. Together these programs with their funding last year, the organizations that they funded last year alone counseled over 15,000 tenants, educated over 28,000 residents, contacted over 66,000 New Yorkers and directly helped to prevent the evictions [bell] of nearly 2,000 New York City residents.

A recent analysis by ANHD shows that on

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average in the last two years the City spent \$100,000 in direct City subsidy to finance each new affordable housing unit in the City's Housing New York plan and \$40,000 to finance each preservation unit. So unquestionably, the dollars that the City Council puts into local activities to support the preservation of existing housing stock is both more necessary than ever and more cost-effective than ever.

So in closing, I'd like to thank you for your past support of these programs and your past efforts with your community groups and to ask that these programs be refunded.

CHAIRPERSON WILLIAMS: Thank you.

BARRY WEINBERG: Hello, my name is Barry Weinberg; I am a member of Manhattan Community Board 9's Housing, Zoning and Land Use Committee. My testimony is not however speaking on behalf of the Board. Thank you, Chairman Williams for your time to address the Committee.

According to Page 38 of the Preliminary Capital Budget for Fiscal Year 2018, listed as Project HD1, the City has currently budgeted \$63

million for reconstruction of residential buildings
in the Department of Housing Preservation and
Development's Division of Property Disposition and
Finance, including the Affordable Neighborhood
Cooperative Program (ANCP). To date, \$11.4 million
of the \$63 has been spent. ANCP is a grave misuse of
these funds that will saddle the tenants of the
remaining 190 TIL buildings waiting to be cooperative
owners with unsustainable debt burdens and will
commit the City to providing assistance to those
owners using Section 8 money that is urgently needed
elsewhere. Transfer of buildings to third parties
via ANCP ought to be halted and the City ought to
rehabilitate the buildings through the Tenant Interim
Lease program and fulfill its commitment to its
tenants to sell their rehabilitated buildings at the
cost of \$250 for each apartment. The problems with
ANCP are numerous. To begin, the program raises the
price for tenants to purchase their apartments to
\$2,500, which many tenants do not have and cannot
borrow. Second and most importantly, instead of the
City rehabilitating the buildings that they own per
the TIL program, the City transfers the property to a
third-party nonprofit which then takes out a large

ANCP

2 loan to pay for the rehabilitation of the building,

3 manage the rehabilitation and then if the tenants can

4 afford the new \$2,500 price level, leaves the new

5 | HDFC owners to contend with the massive construction

6 loan. This creates both waste in terms of fees to

7 the third-party and also the opportunity for massive

8 corruption in terms of inflated rehabilitation bills,

9 kickbacks, and shoddy work being done by a

10 construction firm and being overseen by a third-party

11 | that are using borrowed money that will eventually be

12 someone else's responsibility to pay off. It is a

13 | version of the home loan problems that plaqued Wall

14 | Street in miniature.

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Earlier today in their testimony, HPD spoke of ANCP as a model to "leverage private financing." I am afraid that this is code for offloading the City's promises and responsibilities under the TIL program [bell] onto low-income tenants via unsustainable debt. The City made a commitment to the tenants for whom it was their landlord; the commitment was that the City would rehabilitate their buildings and sell it to the tenants so they could become owners, gain equity in their homes and

preserve the communities in which they lived.

tenants in Chinatown; we also organize Asian

immigrant tenants in Queensbridge. But for our work

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in Chinatown the last year alone, we closed out two campaigns against SMA Equities and James Fong, Inc., which was formerly owned by Marolda Properties. one of those tenant buildings alone we've won \$205,000 of rent abatements, critical repairs and services for the tenants, and also, but most importantly is changes to the practices of these landlords so they're no longer purchasing buildings in Chinatown and doing the same thing all over the neighborhood. But when you look citywide and the impact that we've had in the four boroughs that we're in -- the Bronx, Brooklyn, Manhattan, and Queens -we've had 20,000 tenants attend tenant meetings, we have reached 4,500 apartments and had 3,235 leaders attend meetings, and these are all meetings being led directly by the tenants for their own will and their own determination [sic]. We've helped draft legislation around predatory equity and are coming out with research to help guide legislation to regulate predatory equity landlords.

We are grateful that there was \$40 million allocated for legal services, but what we find more important is organizing and we know -- one of our buildings in R.A. Cohen, we settled the

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lawsuits, but we're at a point where the tenants want more and the lawsuits haven't been able to actually give them what they want to ensure that they won't be forced out and that's where organizing comes in and that's why it's important to maintain the organizing funding for Stabilizing NYC. And what I also want to emphasize; that organizes more than just lawsuits and rallies and protests; it's [bell] about follow-up -- 90% of organizing is follow up and getting a grounds well of people to feel ownership and to safeguard their own homes and communities.

The last thing I'll say is that 100% of the people that we organize are working class, they're immigrants, undocumented, mixed status, they're African American, West Indian, Latino, Asian, South Asian, Jewish, white, and these are people who are being attacked by the federal policies right now, so now more than ever we need to protect our communities and I won't doubt that Trump won't use his power to leverage his real estate interest in New York. Thank you.

APRIL TYLER: Good afternoon members of the Housing and Buildings Committee. My name is

April Tyler; I'm here with Sylvia Tyler and Blanca

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Manhattan.

Vasquez had to go, she's a professor at Hunter

College. But we are here representing Housing

Development Fund Corporation (HDFC) Coalition

Steering Committee and I am also the Co-Chair of the

Housing, Land Use and Zoning Committee of which Barry

Weinberg is a member of Community Board 9 in

The HDFC Coalition began in 1992 as an effort to advocate for improvements in the policies of the City of New York towards HDFC cooperatives. In early 2016, we had to become more active in response to efforts to modify existing regulations pertaining to HDFC buildings. HPD is proposing to prematurely sunset the DAMP Tax abatement, which is afforded to DAMP HDFCs, as early as next year, when it is not set to expire until 2029. They are further proposing to require HDFC cooperatives to sign a regulatory agreement that would essentially take control of our buildings from us shareholders and hand it over to a monitor paid for with our money but controlled and beholden to HPD. We the members of the HDFC Coaling and hundreds and hundreds of homeowners throughout the city who live in HDFCs There have been numerous meetings throughout

the city, Upper Manhattan; we've had almost 500

3 people attend a meeting in Central Harlem, over 200

4 people in Central Brooklyn, 150 people the Lower East

5 | Side; more than 200 people, etc., etc., all over the

6 city HDFC homeowners object. [bell]

What we suggest that HPD do rather than misspend the money pursuing this ill-conceived notion of taking control of our buildings is to: 1.) as people have spoken before, get the TIL buildings out of TIL and into cooperative ownership; 2.) buildings that are in third-party transfer and languishing there for years, year, years, even decades in some instances, get those buildings into cooperative ownership, and also, spend money, staff up to assist buildings that are in distress. Nearly 80% of the HDFC cooperatives are functioning well, doing well fiscally, doing well physically. The 20% that are not doing well, we need to develop programs to assist those buildings.

I thank you for your time and attention.

CHAIRPERSON WILLIAMS: Thank you.

APRIL TYLER: And I have written comments

24 | that I will submit.

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SYLVIA TYLER: Hello. I'm with the HDFC Coalition Steering Committee. Everything that April explained to you I concur and back up. I would like to give you a history of how the HDFC co-op that I live in, the experience that we had with HPD.

Back in about 1989 they pushed us out of the TIL program into HDFC prematurely; we didn't even meet their requirements, which: 1.) they wanted you to have \$1,000 at least in a reserve fund per apartment. Now we have 44 units; we had no such thing, but they said, oh that's alright, they pushed us in. We had to get a lawyer to stop that, so they threw that sale out. But the next year we did go into sale, so now HPD is making people languish in TIL; back then they pushed you into TIL prematurely. So they have not been consistent and I don't know what their reasons are, but they have created a lot of problems.

Now as far as our building, we have come out of the 60/40 lien we called it; that is if you make a sale, 40% of your sales go to HPD; now struggling HDFCs with minimum resources, if you do have sales, you need that money really for capital improvements. Now when we went into the TIL program, 2 | they did absolutely nothing in the apartment. One

3 apartment [bell] next door, April's had a big hole in

4 the floor and so the only thing they did was the

5 | windows and at that time they claimed they would do

6 two systems, like adequate wiring, rewiring or

7 | adequate electricity. Now our building is a double

8 building, we have two elevators, so they claim to --

9 those were our two systems; they never really did

10 that. But we've managed to survive because Community

11 | Service Society helped us back then, thanks to April,

12 | because we owed back taxes and we owed a water bill,

13 and if we paid \$5,000 a month it didn't hit the

14 principal; it was only the interest because the

15 | interest was compounded daily. So we were able to

16 get out of that lien by Community Service Society

17 | loaning us the money to pay the back taxes and the

water bill and our building at this point ...

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CHAIRPERSON WILLIAMS: I'm gonna have to

20 ask you to give a closing sentence, please.

SYLVIA TYLER: Okay. At this point, our

22 | building is out of that lien, it's a solid building;

23  $\parallel$  we do not have a loan with the City, thank goodness,

24 | with HPD. HPD may need help; then they would create

more problems with their regulatory agreement,

JONATHAN HERNANDEZ: Chairman Williams,

Council Members and staff, good afternoon and thank

you for the opportunity to testify. My name is

Jonathan Hernandez and I'm a staff attorney at Asian

Americans for Equality (AAFE). For over 40 years,

AAFE has advocated for equal rights and access to

vital community services for all New York City

residents.

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To begin, I am here on behalf of my organization and the Stabilizing coalition to testify how essential Stabilizing NYC has been for the tenants that live in your respected boroughs. As the City Council deliberates the preliminary fiscal year budget, Stabilizing NYC is seeking \$2.5 million to continue our work to combat tenant harassment and preserve affordable housing for New Yorkers who need it most.

If the City Council is truly committed

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about safeguarding tenants from displacement and keeping New York City residents in their homes, it all starts with continuing to support Stabilizing NYC. During this fiscal year, AAFE and fellow coalition members have been organizing all over the borough of Queens -- from up and down Parsons Boulevard in Jamaica to Elmhurst Avenue in Elmhurst, and a great deal of apartments in between. AAFE and community partners have knocked on 948 apartment units and engaged those tenants to speak out about predatory equity.

For far too long landlords in New York
City have had the major advantage against their
tenants. Now with Stabilizing NYC, tenants have the
ability to be on the offensive, bringing affirmative
actions against their landlord. A major success we
had as a Queens Group this year came by starting a
Housing Part action in Queens Housing Court. Just
last year, a certain realty group purchased six
apartment buildings on the 150th block of 88th Avenue
in Jamaica for \$21.5 million.

The landlord then began aggressively pushing rent-stabilized tenants and has allowed 21

class C violations, 34 class B violations, and six

3 class A open HPD violations on their premises. Among

4 | these violations, the landlord has not provided heat

5 and hot water to the tenants. This has led to a high

6 level of turnover [bell] in the buildings, which is a

7 | threshold of predatory equity that Stabilizing NYC

8 organizes against. A collection of 35 tenants banded

together to restore adequate heat and hot water that

10 they rightfully deserve.

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Organizing is a fundamental component for our tenant engagement work. Stabilizing NYC enables us to reach out to many tenants in far reaching areas in Queens that do not get enough attention. And frankly, if not for Stabilizing NYC, these areas in Queens would not be as organized to fight predatory equity. So I respectfully request that Stabilizing NYC funding see an increase in this year's budget to continue our work. And trust me, there is still a lot of work to do.

Thank you for your time and consideration.

CHAIRPERSON WILLIAMS: Thank you.

LISA MATHIS: My name is Lisa Mathis; I'm from the 80 New York Avenue Tenants Association, a

member of buildings in the Crown Heights Tenant
Union. I'm here to advocate for the passage of the
twelve bills Stand for Tenant Safety Coalition, that
legislative package that's set up to strengthen the
DOB laws to stop tenant harassment. I personally am
still suffering from the result of this. I live in
an eight-family building, the new owners purchased
the building in December of 2014; they harassed five
of the tenants out and three of us are still there;
this is my second winter without heat because they
illegally took the boiler out of the building; there
are multiple violations at DOB; there are HPD
violations; we're in court. We have a case of the
building in Supreme Court; I have a harassment case
in Supreme Court [inaudible] and also I have a case
in Housing Court, and because the laws are not strong
enough to force them to have financial ramifications
when they do this type of predatory behavior my
aunt, who has her own apartment, is now going through
another winter, 80-year-old woman without heat, so
I'm here to just say that I think the twelve bills
that are currently before the Council would have
stopped or at least given us some quick remedy to

1 COMMITTEE ON HOUSING AND BUILDINGS 214 2 stop the landlord from doing this. Thank you for 3 your time. 4 CHAIRPERSON WILLIAMS: Thank you very 5 much for the testimony. We did have a hearing on seven of those 6 7 bills; I don't know where they are in passage; we 8 probably should speak to the sponsors of the bills and see where they are; I'm happy to assist in getting them passed; I think we should focus on those 10 11 a little bit more than I think people are. And then 12 I think we are trying to plan to have the other five heard as well. But again, I've gotten a lot of 13 social media attention about it and I'm still 14 15 confused of why folks are not focusing on trying to 16 pass the seven that we did hear and are more focused 17 on trying to hear the other five. 18 CATHY DANG: I will follow up with you on 19 that one... 20 CHAIRPERSON WILLIAMS: Okay. CATHY DANG: 'cause folks do wanna move 21 2.2 that seven to a vote. I just clarified [inaudible] ... 2.3 [crosstalk] CHAIRPERSON WILLIAMS: Okay, so I 24 get the tweets, but I just... I'm confused. 25

1	COMMITTEE ON HOUSING AND BUILDINGS 215
2	CATHY DANG: Yeah. We'll e-mail you.
3	CHAIRPERSON WILLIAMS: Alright. Thank
4	you very much. Miss Rodriguez, you said you have
5	stuff in storage and you don't know where it is?
6	LOUISA RODRIGUEZ: [inaudible]
7	CHAIRPERSON WILLIAMS: I don't
8	LOUISA RODRIGUEZ: [inaudible]
9	[interpose]
10	CHAIRPERSON WILLIAMS: Can you put the
11	mic on, please?
12	LOUISA RODRIGUEZ: I'm sorry. Fifteen
13	families from my building, 615 West 150th, were moved
14	out as a you know, when HPD started relocating
15	tenants [interpose]
16	CHAIRPERSON WILLIAMS: When were they
17	moved out?
18	LOUISA RODRIGUEZ: now our
19	CHAIRPERSON WILLIAMS: In 2008?
20	LOUISA RODRIGUEZ: In 2008, yes. Because
21	they said they have the money.
22	CHAIRPERSON WILLIAMS: Yeah.
23	LOUISA RODRIGUEZ: They had the budget
24	and that's how, consistent with that, they started
25	moving us out. So they paid for our moving expenses,

1	COMMITTEE ON HOUSING AND BUILDINGS 216
2	they paid to have our belongings in the warehouse and
3	they pay for the difference between what we pay, we
4	the tenants that are out of the building
5	CHAIRPERSON WILLIAMS: Sure.
6	LOUISA RODRIGUEZ: we pay our normal
7	rent, our TIL rent, [inaudible] application
8	[crosstalk]
9	CHAIRPERSON WILLIAMS: I understand; I
10	want I wanna focus on you said they put your
11	things in storage.
12	LOUISA RODRIGUEZ: Yes.
13	CHAIRPERSON WILLIAMS: Since 2008?
14	LOUISA RODRIGUEZ: Yes.
15	CHAIRPERSON WILLIAMS: What things are in
16	storage?
17	LOUISA RODRIGUEZ: What? I'm sorry.
18	CHAIRPERSON WILLIAMS: What kind of items
19	are in storage?
20	LOUISA RODRIGUEZ: Everything that didn't
21	fit in the small apartments where we went. We just
22	moved with the bare necessities [crosstalk]
23	CHAIRPERSON WILLIAMS: And so I'm also
24	confused of why you don't know where they are. Have
25	you re

and information. Now where do you live?

come up? Come up. [background comments]

they've been living in temporary arrangements.

CAL SNYDER: Yeah, it's going on.

you've done a lot of reports on 421-a; what's your

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thought on that? I mean it seems to me that it may not even be necessary and definitely not necessary in the form that's been put forth. Is there a better use of where that money could go or can be used, direct subsidy? By your analysis, are you expecting there to be a slowdown without the continued ability to use 421-a?

BENJAMIN DULCHIN: Yeah. So HPD is absolutely correct, and I was very pleased to hear them say that on the record, because they've been a little bit unclear on their point of view on that.

So this is something which is actually genuinely shocking to have as analysts, you know my organization included. You now it would sort of seem logical that if you are taking away a tax exemption that there would be less development, because obviously a tax exemption is very much in the developer's favor; that is less likely to be true in neighborhoods where the market has been very, very strong and really hot market neighborhoods; we certainly thought it would be the case when 421-a expired on January 21, 2016; we certainly thought that would be the case in softer market outer borough neighborhoods, and we actually drew a red line on a

2 map of the city where we thought that new market rate 3 construction would really stop in its tracks because 4 of the expiration of 421-a. And this is a critical issue because this really is sort of the fundamental argument that both the Governor and REBNY and the 6 trades have made, that unless you renew 421-a there's 8 not gonna be new rental development in wide swaths of the city and that's sort of been... everyone knows it's not a good affordable housing program, but that was 10 11 their fundamental argument, that new development 12 would stop dead in its tracks. In fact, the exact 13 opposite has been true; again, much to our surprise. 14 In calendar year 2016, there were -- and this is in 15 the year after the expiration of 421-a -- there were 15,700 new permits issued by Department of Buildings 16 17 for new units. If you look at the average of 2012, 18 2013 and 2014, there were exactly 15,680 on average 19 units per year where there were new permits issued. 20 It is clearly the case that in 2016, very quickly, by 21 the third and fourth quarter, that new construction permits for new units, particularly in the soft outer 2.2 2.3 borough neighborhoods, returned to their historic averages. The implication here really is sort of 24 25 two-fold. One, that as we sort of see it now, 421-a

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2 is not necessary to incentivize the market to build. 3 But furthermore, if you look at the change in new 4 construction land prices over the last year, what's happened, and I think this is sort of an important part of the explanation for why we've seen new 6 7 construction return so quickly, is that in the softer 8 market outer boroughs where land prices for new construction plots had been increasing by about 20% per year for the six years prior to 2016; suddenly, 10 11 on January 21, 2016, when the law expired, new land 12 prices leveled off dramatically, which makes new 13 development much more cost-effective and that really 14 is the explanation, so the clear implication is that 15 -- and we've suspected this for many years -- that 16 421-a is such an inefficient over-subsidy that it has 17 the effect of juicing land prices, in effect making 18 new development more expensive and it then sort of 19 serves as an inefficient subsidy. So it is clearly

the case that you do not need 421-a to incentivize

new development and the market's where you would want

it; those arguments by REBNY are quite specious and

on behalf of the taxpayers of New York City, I'd

per year if you sort of look at the different

rather have what seem to be now about \$3.1 billion

3 that money is desperately needed for City affording

implications of what the REBNY trades proposals are;

4 housing programs; that money could be the core of a

5 Section 8 voucher program funded by the City exactly

6 to fill in the hole that we're going to have from the

7 | federal budget cuts.

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CHAIRPERSON WILLIAMS: So 421-a might've had the effect you're saying of artificially inflating land prices. So the Governor may be allowing his own Trump-like cuts for a program that at best wasn't used to produce affordable housing and worse, just simply wasn't needed at all. Is that correct?

BENJAMIN DULCHIN: That is absolutely correct.

CHAIRPERSON WILLIAMS: Alright. Thank

you. Thank you very much everyone for the work that

you're doing and for the tenants for providing their

personal testimony here today. Ms. Rodriguez has

something else to say? [background comments] In the

mic.

LOUISA RODRIGUEZ: One line. The fact that no one from HPD stayed knowing that the public

she was a -- yeah, you're still young; I'm not

2 anymore. So C. Virginia Fields, when she was a City

3 Council Member and Stanley Michaels flipped the

4 script and let the public testify first, so that

5 might be something that you'd wanna consider for

future hearings so that the agencies were able to

7 | hear from the public.

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CHAIRPERSON WILLIAMS: Well depending on the topic, we do let some members of the public testify first; I don't know if that's definitely necessary or appropriate for this particular hearing; we have utilized it before; I do think it's appropriate for the Administration to stay till the end of the hearing to hear the public. So... yes, Miss Tyler.

SYLVIA TYLER: ...point. The TIL program came because landlords... the City became owners of these slums and the City was the largest slumlord because landlords didn't pay their taxes, so the City owns the building, so they developed programs to get the buildings back to life, and the people made these programs work. HPD was almost a handicap, they didn't really train, the training wasn't done that well, and a lot of people in buildings managed to figure out ways to survive 'cause that's their home.

COMMITTEE ON HOUSING AND BUILDINGS

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infested, garbage infested, everything, empty stores;

Where I live by City College, used to be drug

now it's a whole different ballgame. 4

5 CHAIRPERSON WILLIAMS: So Miss Tyler, I

definitely agree; actually, I used to stomp around 6

7 Harlem, Harlem School of the Arts, so I know that

area very well. I do agree, not only in this case; 8

in many cases, there are communities that no one

wanted to into, in your case, particular buildings; 10

11 they've made those communities better, now everybody

wants to come into it and they wanna push out the 12

13 people who put in the equity to be there. We're

14 gonna do everything we can to make sure that that

15 doesn't happen as much as that's in our power.

16 just wanna say thank you very much for your

17 testimony, [background comments] very much appreciate

18 it. For the record, New York Housing Conference put

19 in their testimony as well for the record. And with

20 that, this hearing is now closed.

[gavel]

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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 13, 2017