

CITY COUNCIL  
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON  
HEALTH, COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL  
DISABILITY, ALCOHOLISM, SUBSTANCE ABUSE AND  
DISABILITY SERVICES, COMMITTEE ON SMALL BUSINESS,  
COMMITTEE ON ECONOMIC DEVELOPMENT

----- X

May 10, 2016  
Start: 10:10 a.m.  
Recess: 5:05 p.m.

HELD AT: COUNCIL CHAMBERS - CITY HALL

B E F O R E: JULISSA FERRERAS-COPELAND  
Chairperson

COREY D. JOHNSON  
Chairperson

ANDREW COHEN  
Chairperson

ROBERT E. CORNEGY  
Chairperson

DANIEL R. GARODNICK  
Chairperson

COUNCIL MEMBERS: Ydanis A. Rodriguez  
James G. Van Bramer  
Vanessa L. Gibson  
Robert E. Cornegy, Jr.  
Laurie A. Cumbo  
Mark Levine

I. Daneek Miller  
Helen K. Rosenthal  
Steven Matteo  
Rosie Mendez  
Mathieu Eugene  
Peter A. Koo  
James Vacca  
Inez D. Barron  
Rafael L. Espinal, Jr.  
Elizabeth S. Crowley  
Ruben Wills  
Paul A. Vallone  
Barry S. Grodenchik  
Joseph C. Borelli  
Inez E. Dickens  
Karen Koslowitz  
Carlos Menchaca  
Eric E. Ulrich  
Vincent J. Gentile  
Donovan J. Richards

## A P P E A R A N C E S (CONTINUED)

Dr. Ramanathan Raju, President and CEO  
New York City Health and Hospitals

Plachikkat V. Anantharam  
Senior VP and CFO of Finance  
New York City Health and Hospitals

John Jurenko, Vice President  
Intergovernmental Affairs  
New York City Health and Hospitals Corporation

Antonio Martin, Chief Operating, Executive VP  
New York City Health and Hospitals Corporation

Dr. Ross Wilson, Chief Medical Officer & Senior VP  
Medical Affairs  
New York City Health and Hospitals Corporation

Patricia Yang, Senior Vice President  
Correctional Health  
New York City Health and Hospitals Corporation

Dr. Mary Travis Bassett, Commissioner  
Department of Health and Mental Hygiene

Dr. George Askew, Deputy Commissioner  
Division of Family and Child Health  
Department of Health and Mental Hygiene

Dr. Oxiris Barbot, First Deputy Commissioner  
Department of Health and Mental Hygiene

Assunta Rozza, Deputy Commissioner of Finance  
Department of Health and Mental Hygiene

Dr. Hillary Kunins, Assistant Commissioner  
Bureau of Alcohol & Drug Use Prevention Care and  
Treatment

Julie Friesen, Deputy Commissioner  
Administration  
Department of Health and Mental Hygiene

Dr. Jay Varma, Deputy Commissioner  
Disease Control  
Department of Health and Mental Hygiene

Daniel Kass, Deputy Commissioner  
Division of Environmental Health  
NYC Department of Health and Mental Hygiene

Dr. Barbara Sampson, Chief Medical Examiner  
NYC Office of the Chief Medical Examiner, OCME

Dina Maniotis, Executive Deputy Commissioner  
Administration  
NYC Office of the Chief Medical Examiner, OCME

Florence Hutner, General Counsel  
NYC Office of the Chief Medical Examiner, OCME

Maria Torres-Springer  
President & Chief Executive Director  
Economic Development Corporation

Gregg Bishop, Commissioner  
NYC Department of Small Business Services

Jacqueline Mallon, First Deputy Commissioner  
NYC Department of Small Business Services

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 5

[sound check, pause]

SERGEANT-AT-ARMS: Ladies and gentlemen,  
please find a seat. We're going to begin. Please  
find a seat.

CHAIRPERSON FERRERAS-COPELAND: Good  
morning and welcome to the City Council's third day  
of hearing on the Mayor's Executive Budget for Fiscal  
2017. My name is Julissa Ferreras-Copeland. I'm the  
Chair of the Finance Committee. We are here joined  
by the Committee on Health, chaired by my colleague  
Council Member Corey Johnson, and the Committee on  
Mental Health and Development Disability, Alcoholism,  
Substance Abuse and Disability Services chaired by  
Councilman--Council Member Andy Cohen. We've been  
joined by Minority Leader Matteo. Today, we will  
hear from the New York City's Health and Hospitals,  
the Department of Health and Hygiene, the Office of  
the Chief Medical Examiner, the Department of Small  
Business and the Economic Development Corporation.  
Before we begin, I'd like to thank the Finance  
Division staff for putting this hearing together  
including the Director, Latonia McKinney, Committee  
Counsel Rebecca Chasen, Deputy Director Regina Poreda  
Ryan and Nathan Toth, Assistant Director Emre Edev,

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 6

Unit Head Crilhien Francisco, Finance Analyst Ellen  
Eng, Finance Analyst Janette Merrill, Finance Analyst  
Kendal Stephenson, Finance Analyst William Kerr  
Matang (sp?) and the Finance Division Administrative  
Support Unit, Nicole Anderson, Maria Pagan and  
Roberta Caturano who pull everything together. Thank  
you all for your efforts. I'd also like to remind  
everyone that the public will be able--will be  
invited to testify on the last day of budget hearings  
on May 24th, beginning at 3:00 p.m. in this room. For  
members of the public who wish to testify, but cannot  
attend the hearing, you can email your testimony to  
the Finance Division at [financetestimony@council.nyc.gov](mailto:financetestimony@council.nyc.gov), and the staff will make it a part of the  
official record. Today's Executive Budget hearing  
starts with the New York City Health and Hospitals.  
Before we dive into the specifics of what is in the  
agency's budget, I'd like to take a moment to discuss  
process. In order to promote transparency in the  
budget, and transparency in the budget process, it is  
critical that the Council receive all the information  
it requests from the administration expeditiously. I  
the case of Health and Hospitals, the Council Finance  
Division has been requesting a financial plan since

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 7

the release of the Executive Budget, but such a  
financial plan was provided to the Council staff only  
yesterday at 2:00 p.m., less than 24 hours before  
today's hearing. This is completely unsatisfactory,  
and in the future I expect the Administration will be  
forthcoming with the document and data we need in  
order to conduct our Charter mandated review and  
oversight role. A significant amount of time  
discussing the Council's long-term budgetary concerns  
surrounding the budget treatment of New York City  
Health and Hospitals. I look forward to hearing  
Health and Hospitals' perspective on those issues  
today. In coordination [pause]--in coordination with  
the release of the Executive Budget, the Mayor  
unveiled the One New York Health and Hospitals  
Transformation Plan, a four-part plan to transform  
New York City's Health and Hospitals Corporation and  
to address the looming financial risk of the city's  
public health system. However, while the Fiscal 2017  
Plan temporarily provides Health and Hospitals with a  
\$106 million lump sum subsidy to stabilize its Fiscal  
2016 Budget. No corresponding subsidy is provided in  
Fiscal 2017 or the out years. The Council questions  
whether the budget adequately addresses the long-term

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 8

financial risks from looming federal cuts as a result  
of the Affordable Care Act, and the decline in  
revenue generation by the Public Hospital System. As  
part of the Transformation Plan, Health and Hospitals  
sets forth an ambitious \$1.1 billion revenue  
generation plan. Yet, much of it relies on the  
assumption that the state and federal governments  
will take certain actions. But recent history has  
shown us that such reliance is not always a safe bet.  
Similarly, the Council has concerns about the Health  
and Hospitals ability to meet its target on the  
savings side as well. In Fiscal 2016, Health and  
Hospitals attempted to meet a stated cost containment  
target of \$309 million. Yet, it was able to save  
only \$65 million toward that goal. It is essential  
that the City maintain and strengthen its public  
hospital network in order to provide high quality  
comprehensive health services to all those who need  
them. Ensuring the fiscal health of the Health and  
Hospitals is critical to achieving that mission, and  
should be one of our highest priorities during the  
budget process. Before we begin, I'd like to remind  
my colleagues that the first round of questions for  
the agency will be limited to five minutes per



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 9

council member, and if council members have  
additional questions, we will have a second round of  
questions at a three-minute per council member. I  
now will turn my mic over to my Co-Chairs Council  
Member Johnson and then Council Member Cohen for  
their statements, and then we will hear from the  
Health and Hospitals President and Chief Executive  
Officer Dr. Ram Raju. Council Member Johnson.

CHAIRPERSON JOHNSON: Thank you, Council  
Member Ferreras-Copeland. Good morning everyone. I'm  
Corey Johnson, Chair of the City Council's Committee  
on Health. I want to echo the Finance Chair's  
statement that the Council is gravely concerned with  
the financial risk posed by the New York City Health  
and Hospitals Corporation. Although the  
Administration has committed city funds totaling  
approximately \$500 million for Fiscal--for the Fiscal  
Year 2016 Budget, and added \$7.3 million in City  
funds for Fiscal 2017 for Correctional Health  
Services such as the expansion of pace units, and  
pre-arraignment screening, the City has failed to  
adequate--to sufficiently address the growing  
financial instability posed by Health and Hospitals  
in Fiscal Year 2017. During the Preliminary Budget

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 10

hearing, I--and over the past three years, I  
repeatedly have stated my concerns about the risks  
posed by the Health and Hospitals budget. My concern  
has only grown since the release of the Executive  
Plan by the lack of transparency, by the  
Administration, and Health and Hospitals. At Prelim,  
Health and Hospitals and OMB failed to provide a cash  
accrual plan for Fiscal Year 2017. Now, as my Co-  
Chair just mentioned, Council staff only received the  
Cash Plan yesterday afternoon. This Committee and  
the Council is extremely disappointed that the Cash  
Plan was sent the day before the hearing. These  
documents require more than 24 hours to review in  
order for proper oversight to be conducted. This  
lack of transparency is not acceptable. However, in  
combination with the Transformation Plan released at  
Executive Budget, these documents do not inspire  
confidence that the City and Health and Hospitals are  
taking serious measures to address the Council's  
concern about the Fiscal 2017 Budget. Nor, does it  
sufficiently address the looming \$1.8 billion deficit  
in Fiscal 2020. The Transformation Plan outlines a  
four-part strategy that relies heavily on Health and  
Hospitals generating over \$1.1 million--\$1.1 billion

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 11

in revenue by Fiscal Year 2020. This revenue plan  
coupled with Health and Hospitals' inability to meet  
saving targets from Fiscal Year 2016 such as FTE  
reductions and increased Metro Plus enrollment,  
demonstrates to the Council that the \$700 million in  
operational savings highlighted in the Transformation  
Plan is a lofty goal. This committee expects to hear  
in detail how Health and Hospitals anticipates  
achieving these targets. In addition, we hope hear  
what metrics and reporting, if any, the City will  
require ensuring that Health and Hospitals remains  
financially sound in Fiscal 2017 and in the out  
years. As of today, these strategies are reminiscent  
of-of old strategies that have failed to provide the  
Council with the confidence necessary to say that the  
City has addressed the financial instability of  
Health and Hospitals and adequately supported the  
City's Public Hospital System. I just want to  
highlight two quick things. Last year in the Fiscal  
Year 2016 Executive Budget, you can't see it from up  
here, but this is the sheet that we received that  
showed the Financial Plan. There's lots of details.  
It has a line-by-line where revenue is coming from,  
from the federal government, from the state, from the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 12

city. It has a pretty detailed and specific  
breakdown of all of the financial numbers.

Yesterday, we received this, which is less than half  
of what was detailed last year. There aren't  
details. Now, Dr. Raju, you and I have worked really  
well together, and--and I think you've done a very  
good job at the corporation. This isn't about you  
personally, and I think you and some--have been  
someone who's been ringing the bell for a long time  
saying that we have a looming crisis, and that you  
were trying to implement strategies to head off this  
crisis. And I think the de Blasio Administration  
deserves credit for putting a significant amount of  
money in the budget to shore up the hospital system  
in the short term. But this feels like the movie  
*Ground Hog Day*. We keep coming to budget hearings  
over and over and over again talking about the same  
looming financial problems without much of a plan  
that we feel like is serious, and being implemented  
in an adequate way that gives the Council confidence  
that the Hospital Corporation is going to be  
stabilized in the short-term and in the long term.

And so, I look forward to working with my co-chairs  
during this hearing to get some answer on the lack of

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 13

details, what we can honestly expect, and how the  
Council could be supportive of the Public Hospital  
System, that so many New Yorkers depend on. Before  
we hear from Dr. Raju, I'd like to thank the  
Committee staff for coordinating today's hearing and  
turn the mic over to our other Co-Chair Council  
Member Cohen for a statement.

CHAIRPERSON COHEN: Thank you, Council  
Member Johnson. Thank you, Chair Ferreras. Good  
morning. I'm Andrew Cohen, Chair of the Committee on  
Mental Health, Developmental Disabilities,  
Alcoholism, Substance Abuse and Disability Services,  
and I will keep my opening short in light of how  
eager we are to hear testimony from Dr. Raju. I echo  
many of the sentiments, all of the sentiments and  
concerns that my Co-Chairs have raised, and--but  
would briefly like to touch on a couple of points  
related to mental health, the role and impact of the  
transition of Behavioral Health Services to Managed  
Care on H&H's financial situation, and the  
Transformation Plan. The rollout and expansion of  
four additional PACE units at Rikers, which provide  
high level clinical care for mentally ill inmates,  
and details of the \$16 million capital investment and

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 14

the expansion of mental health services at HH  
hospitals. This committee expects to hear how Health  
and Hospitals will continue to provide mental health  
and behavioral services in light of its financial  
situation, and the steps it will take to ensure that  
quality is not comprised, and what role the Council  
and behavioral health agencies will play in the  
transformation of the city's Public Hospital System.  
I would like to say I do appreciate how communicative  
the agency has been. I think, Dr. Raju, there was  
one weekend where you called me over the weekend to  
give me an update on some of the affairs, and I do  
appreciate that. I want to thank the Committee  
staff, Nicole Abbey (sic) and Janette Merrill, my own  
Leg Director Kate Debold, and now I will turn it back  
over to our Chair.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Chair Cohen and Chair Johnson. We're eager to  
hear your presentation. My counsel will swear you  
in, Dr. Raju, and then you may begin your testimony.

LEGAL COUNSEL: Do you affirm that your  
testimony will be truthful to the best of your  
knowledge, information and belief?

DR. RAJU: [off mic] I do.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 15

CHAIRPERSON FERRERAS-COPELAND:

Excellent.

DR. RAJU: Good morning, Chairperson  
Ferrerias, Chairperson Johnson, and Chairperson Cohen  
and council member. I'm Dr. Ram Raju, the President  
and CEO of New York City Health and Hospitals. I'm  
joined here this morning by PV Anantharam, who is my  
Senior Vice President of Finance, John Jurenko, our  
Vice President of Intergovernmental Affairs and to--  
to the left of PV is Mr. Antonio Martin, our Chief  
Operating, Executive Vice President. At the far end  
is Dr. Ross Wilson, our Chief Medical Officer and  
Senior Vice President of Medical Affairs. Thank you.  
Thank you for the opportunity to discuss the  
financially 2017 Executive Budget. I testified at  
several council hearings over the past two years.  
Each time I made this point, that the public hospital  
is absolutely essential to safety, wellbeing and  
success of New York City. I begin my remarks today  
again restating exactly the same point. New York  
City Health and Hospitals Corporation is the city's  
largest safety net. The public system provides a  
tremendous volume of high quality care to this great  
city. It is our mission to provide the essential

care for all New Yorkers whether they have the  
ability to pay for their care. We believe that the  
greatest city in the world to function properly,  
there must be a system in place to care for its  
residents. There must be a system to provide high  
quality trauma care. There must be a system to  
protect New Yorkers against outbreak of special  
pathogens, Eboli in the past, Zika virus in the  
present, and what will the next threat to health and  
safety may be, and most importantly, there must be a  
system to provide care, to assist the communities in  
coping with the epidemics like obesity, diabetes and  
asthma. And that system is New York City Health and  
Hospitals system. There is no other healthcare  
system in New York City that is so dedicated to  
carrying out this mission, but the mission costs  
money, money that covers the cost of safe, quality,  
culturally competent care that we provide. I believe  
it's a mistake to think of this money as simply an  
expense on the public system's ledger. The value of  
the Public Hospital System cannot--won't be measured  
by the balance sheet alone, by the social values it  
provides. Because when we talk about expenses, we're  
really talking about the demand being placed upon



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 17

your Public Hospital System. The demand on the  
Emergency Department, the demand on our pharmacies,  
the demand on our Behavioral Health Services. The  
demand carries out the public health policies like  
managing asthma and other diseases or preventing the  
spread of the STDs, or meeting the challenges of  
posed by the drugs like K2 when it hit our city.  
When you talk about expenses to the Public Hospital  
System, you're talking about the demand for social  
services we provide because we have an acute  
understanding how the social problems undermine the  
health of our patients and the care we provide to  
the. The demand quantified by 1.2 million patients  
we cared for last year. Approximately one-third of  
them without health insurance. In the final analysis  
the Public Hospital System must be--must meet the  
demands, this enormous demand, and it must be  
reimbursed for the services we render in doing so.  
The doors need to be kept open, our patients need to  
be cared for, our employees need to receive their  
paychecks that they earn each and every day with such  
a tremendous dedication and commitment.

We tremendously appreciate that Mayor de  
Blasio's recognizes this and they extend the city's

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 18

support to our operations while we redesign our  
Public Hospital System to meet the challenges posed  
by the healthcare environment, which is undergoing  
constant and huge changes. We are grateful to this  
Council for their support. We are grateful to our  
sister agency like HRA for doing what they can do to  
assist us. We are grateful to labor partners for  
their backup. We are grateful for the continued  
support of our community advisory boards, elected  
officials, our community leaders, and all our  
stakeholders. But let me be clear, our value to it  
is in no way diminishing a sense of urgency we bring  
to the task of convert--of converting the financial  
support into long-term sustainability of this  
organization. We understand the support we receive  
from the Mayor and the Council does not alleviate our  
need to change. The status quo is simply not an  
option. We strongly believe that financial prudence  
and mission can and must co-exist, which is why we  
view the city funding simply as a bridge to our  
necessary transformation, transformation that meets  
the challenge brought by the Affordable Care Act  
exclusion of the undocumented, and the need to  
strengthen the primary care and preventive services

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 19

and reduce unnecessary hospitalization as well as the  
rapid technological advance, shift--shift from the  
world of volume based payments to assist on the pay  
for value, and even more changes in volume, newly  
empowered healthcare consumers, federal regulatory  
mandates, a gathering wave of hospital  
consolidations. Seismic changes in the healthcare  
insurance market leading to greater complications in  
the healthcare marketplace. We must adjust  
constantly to the evolving healthcare environment or  
continue to serve as the largest provider of  
healthcare to meet our uninsured population at a time  
in the state and federal funding that has  
historically covered some of the costs of this care  
as we slashed. All of this means that the public  
system like hospital system everywhere in this  
country must transform in order to survive.

New York City Health and Hospitals'  
Strategic Plan evolved over the past decade. The  
Grow Ahead (sic) program, which focused on cost  
reduction, and the Vision 2020 that focused on growth  
and efficiency, and now the report that charged the  
transformation of workforce and better utilization of  
underutilized space on our campuses to meet our

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 20

patients' great need for social services and stable  
housing. Combined, these strategies comprise a  
blueprint of what we must undertake so that New York  
continues to have an access to healthcare services  
that they need now, and in the need--and they need  
tomorrow. A great deal of work has been--already-  
occurred to reposition the strength of the public  
system. We are proud that some of the work is  
already very improved. By expanding hours, staying  
open longer at night and weekends, we have  
significantly reduction of the wait times for the  
Pediatric, Primary Care and Behavioral Health. This  
accompanied chart will show you some of the progress  
we have made. We made a very substantial investment  
in implementing the state-of-the art patient and  
electronic medical record. That is indispensable to  
building blocks to providing excellent patient care,  
and we are becoming even leaner. We are--we are down  
735 full-time ERN (sic) positions over the past six  
months alone, but a lot more to be done. Our path  
forward involves creating more access and identify  
greater efficiencies so that we can provide better  
care where it's needed and directing resources where  
the community needs them the most. It's a path that

simultaneously involves reduction, growth and transformation. Because all three of these elements are essential, we have reorganized our system around three principal lines of business: Outpatient Care, Inpatient Care and Post-Acute Care. The previous structure appropriate for a different time, but outmoded now focused on network of care across three lines of service. Going forward, the need to demonstrate quality and manage expenses will require a consistency, a consistent expanse across our system no matter borough, no matter the hospital, no matter the clinic. There are significant clinical outcomes and operational benefits to standardizing care and the work process across our system and the new structure will bring the discipline necessary to compete, to grow and to serve our patients with dignity and respect. And let me emphasize that this is what the National Best Practice look like. It is about moving care to where the patients are in the communities, not just in the hospitals. It is about partnering with other organizations across a continuum of care. We enhance this more effective community-based care. The release of transformation plan to place--place the Public Hospital System on a

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 22

sound and financial footing. We are moving to  
develop the marketable initiatives with the  
measurable targets putting meat on the bone to  
implement these four goals:

1. Provide sustainable coverage and  
access for care for the uninsured;

2. Expand community-based services with  
integrated support for those are social victims of  
health;

3. Transform Health and Hospitals into  
a high performing health system; and

4. Restructure payments and build  
partnership to support the health outcomes of the  
community.

We are committed to working closely with  
the Council and all our stakeholders in order to find  
and operationalize these strategic goals. Again, we  
thank the Mayor, for the considerable use (sic)  
support provided including a previously announced  
\$337 million, the funding commitment for Financial 16  
and an additional just added \$160 million that  
increases to \$180 million each year thereafter. We  
expect this year with a small cash balance of \$119  
million. For the Financial Year 2017 our operating

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 23

expenses are projected to \$7.8 billion and the  
revenue projected to be \$7 billion. This leaves a  
gap that needs to be addressed through transformation  
initiatives. This means we must do more to transform  
and bring operational expense more in line with the  
revenue projections. We look forward to developing  
and pursuing different strategies with the guidance a  
brilliant (sic) panel experts the Commission on  
Healthcare for our Neighborhoods.

I want to emphasize two points here. The  
Mayor's Transformation recommendations and the  
implementations strategies that follow does not  
include layoffs or hospital closures. In fact, with  
the additional investment for the city, we'll be  
expanding access to care. However, there plan will  
require that we re-think the role of hospitals  
because in future they will no longer be the single  
hub of care. Instead, hospital will be one component  
of integrated delivery system. This means continuing  
to work to expand ambulatory (sic) care capacity and  
to find more efficiencies with our system as well as  
developing innovative care management programs to  
keep our patients healthier and out of hospitals.

Among our goals, one important item I hope we'll together is the distribution by state of the Federal DSH Funding. The DSH Funding is critical to support innovation, allowing us to serve the low-income and uninsured patients. Unlike the federal-- under the federal law, DSH funds are going to be reduced starting October 1st of 2017 unless Congress acts to delay the scheduled cuts. We are advocating the members of the New York City Congressional Delegation to postpone the reduction of this DSH funding, and ask you to do this also. We strongly believe the New York State policy should be changed. The DSH dollars are more closely targeted to safety net and public hospitals that serve the disproportionately higher number of low-income and uninsured patients. We are supporting the legislation introduced by Assembly Member Richard Godfrey and Senator Campana on this topic. We are also concerned that without changes to the present methodology, the present methodology of distribution of these funds, we will absorb all the initial federal cuts. New York State must address DSH funding, the distribution formula prior to the enactment of the federal cuts.



Over the past years, we have been  
advocating for the change with the Coalition of the  
labor partners and the local advocates and would also  
ask the Council to consider lending the support to  
this effort. New York City Health and Hospital is  
very supportive of the Mayor's action, Health NYC  
Initiative. The improved Healthcare access to the  
city's immigrant population. It will offer no--at no  
cost coordinated primary and specialty healthcare.  
The enroll is for immigrant New Yorkers, and do not  
quality for the health insurance. We're happy to  
partner with the Mayor's Office of Immigrant Affairs  
in its handling. In order--in addition to looming  
DSH cuts, federal regulatory policies are shifting  
from people service system to managed care system  
with the cap payments. This compares our access to  
supplemental federal dollars to cover the two costs  
of care as the largest provider of care of Medicaid  
patients in the State of New York. The impact on  
these changes on the Health and Hospitals is an order  
of magnitude greater than any other healthcare  
providers. Another strategies that we will be  
pursuing is to seek new federal funding to develop  
this coordinated care of the uninsured New Yorkers.

For uninsured New Yorkers who are eligible for health insurance, but not enrolled, another strategy it calls for comprehensive outreach citywide to make New Yorkers aware of the availability of health insurance options and enrollment. We will partner with HRA on this effort. These efforts will both lead to greater financial security for Health and Hospitals and the newly insured patient who face a major illness. I Health Plan Metro Plus is a critical partner in our strategic plan. Over the past year, it worked to increase the member, which is now 493,000. This number will grow as Metro Plus has taken many steps over the past several months to expand its marketing, advertising, member retention and increase member engagement and provide the satisfaction. Since Metro Plus is now back being the most affordable plan that--in the New York Healthcare marketplace, more individuals will choose their plan. Metro--New York State created a new option of the low-income New Yorkers. We learned just about the Medicaid threshold is still under the 200% of the federal poverty limit. Metro Plus had done extremely well with nearly 43,000 members are now enrolled in the new essential plan. In January we received the state

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 27

approval to expand Metro Plus availability to all  
city employees. We are working with the City under  
union partners to promote this option. Also, in  
January we received state approval to expand Metro  
Plus to include Staten Island. Metro Plus staff are  
also now working with the Correctional Health  
Services Division at the Visitors Centers at Rikers  
Island to educate visitors about health insurance  
options.

As the schedule Preliminary Budget  
hearing in March, Health and Hospitals Corporation as  
new division called Correction Health Services. It  
employs approximately 1,700 staff members in all  
jails citywide. We are proud that during our  
transition period last fall, there was no lapses in  
coverage and no disruption in patient care. In the  
short time that we operate CHS, we already began  
reshaping the framework to support what we hope will  
be an important in the--improvement of the quality of  
care for the patients. We are leveraging the  
existing programs to increase the continuum of care  
upon release on Rikers Island. Looking ahead, we'll  
be able to provide enhanced care at the city jails  
for the most vulnerable patients. The Program for

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 28

Accelerated Clinical Effectiveness, PACE, has helped  
increased medication adherence while also reducing the  
rate of injuries among this population. Health and  
Hospital we expand on this model by opening two  
enhanced clinic units each year to year 2020.  
Additionally, we will expand our pilot of the  
enhanced pre-arraignment, medical screening to--to  
all those at Manhattan Correctional Center Booking  
Area. These screenings allow for the early  
identification of the high-risk patient during  
intake, conserve resources by addressing certain  
medical needs on site, and offer unique opportunities  
to leverage health information hand-in-hand with the  
criminal justice information, and with patients  
concerned promote alternatives to detention. CHS  
will also provide additional on-island Hepatitis C  
treatment. The inmates who have tested positive for  
the disease, and continuing treatment initiated in  
the com--in the community by expanding provisions of  
a blood regimen that cures Hepatitis C. Access to  
care at the jail will be improved and made more  
efficient through a daily health program and the  
creation of those new miracle link, both of which  
will bring providers closer to where the patients

already are. Consistency of care is also demonstrated by our role a key partner in Thrive NYC, our mental health roadmap launched by the first lady, Shelley McCray to create a more responsive and holistic system to support the mental wellbeing of New Yorkers. Our health program is a significant leadership role in advancing the roadmap goals of achieving the universal screening and connection to treatment for maternal depression within two years. We will screen for the depression in pregnant--in pregnant women in the early pre-natal stage of the pregnancy through the post-partum care.

Increasing access to primary and specialty care in neighborhoods that need it most is under the strategy and contains the recommendations. More than 100 million new capital funding was included in the four-year plan for the expansion of primary care services in underserved neighborhoods. This new funding adds to support group--support added last year through Mayor's Caring Neighborhoods Initiative Program for the expansion of six existing sites. Next year, we'll go beyond expanding services to the existing locations by opening new sites in underserved neighborhoods. This initiative will add

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 30

more than 200,000 new primary care slots, which will  
help improve the access to care. The other capital  
projects work has been complete or is underway on  
several major projects. Design work is proceeding on  
the expansion of renovation in Elmhurst Emergency  
Department. Construction is scheduled to begin in  
January 2017. I want to thank Council Member  
Ferrerias, Dromm and Borough President Melinda Katz  
for providing the capital funding. The Roberto  
Clemente Center, which provides behavioral health  
services and is a part of Gouverneur Health Care  
Services in Lower Manhattan is about to undertake an  
extensive renovation, which we expect to take three  
months. We would like to thank Council Member Mendez  
and Borough President--Manhattan Borough President  
Gale Brewer for supporting this project. Design work  
is now underway for a new ambulatory care center in  
Staten Island at 155 Vandenburg Avenue. Construction  
of this site will be complete in September of 2017.  
I'd like to thank Council Member Rose for supporting  
this project.

Last year we made---made our testimony in  
February before the Health Committee. The Committee  
on Resiliency on the status of a project to rectify

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 31

the damage costs for Hurricane Sandy. New York City  
Health and Hospitals secured more than \$1.8 billion  
to protect those facilities from damage during the  
future storms and to cover the cost of repairs that  
have been made. We are also working closely with our  
partners in the Mayor's Office of Recovery and  
Resiliency and the New York City Economic Development  
Corporation on these initiatives. The projects at  
Bellevue, Coler, Coney Island and Metropolitan we  
will succeed, and like the epic project, these  
projects are also time--time--they will also come on  
time and on budget. One of the mission of the Health  
and Hospitals we will continue to emphasize the  
provision of social services as well as the  
healthcare at our facilities across the city. We are  
reaching beyond the walls of the facility to address  
the social determinants that undermine our patients'  
health like the lack of availability of new patients  
for the--in communities we serve, or the difficulties  
some patients in accessing government benefits.  
These conditions can create tremendous values to  
care. That is why we are building new partnerships,  
ne partners with other social service providers  
across the spectrum. We're applying the resources

the talents, and the unique knowledge of the communities we serve in order to make legal services available to our patients right in our hospitals and increase green markets in neighborhoods we serve, among many other initiatives. We know that the financial sustainability is essential to the ability to continue to carry on our mission. It must be determined by considering the care this system provides for 1.2 million patients who come through their door when they are sick or injured, all for the assistance of our most vulnerable in our city we see each and every day in every borough where social conditions threaten to undermine their health and wellbeing.

Moving forward, we realize that for a system as large as ours to transform, we need to recalibrate and shift backers, and to place new priorities as we proceed to our ultimate destination of a cost-effective quality driven system. Ultimately, this flexibility will help us today, and frankly, the consequences to the city of New York are simply too high for us not to prevail. Because again, it's best repeated public system is essential. It's essential because like no other health care



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 33

delivery system, we go where people need healthcare,  
and rather only where the patients will make the  
profitable service lines. We market our services on  
Mott Haven not to Larchmont, to East New York, not to  
West Palm Beach. They are essential because we are a  
safety net. We are the safety net for the uninsured.  
We're the safety net for the mentally ill. We're the  
safety net for people suffering substance abuse. We  
are the safety net for people who were recently  
incarcerated, and most importantly the safety net of  
the people who have fallen through the cracks of the  
social fabrics in New York City. And we have an  
ironclad commitment that we will continue to be the  
safety net. This concludes my testimony. I'll be  
more than happy to listen to your comments, and  
answer your questions.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Dr. Raju. Just to reminder to our colleagues  
we're going to be on a clock. So we're going to have  
first and second round questions. We've been joined  
by Council Members Crowley, Vallone Borelli, Koo and  
members will be coming in and out throughout this  
morning. So, thank you for your opening statement.  
I don't know if it's a good thing or a bad thing, but

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 34

none of my questions were answered in your opening  
statement. So I'm hoping that we can really engage  
in a--in an informative conversation. As was stated  
by my colleague and as is evident in your opening  
statement, obviously you've been challenged with  
transforming the Health and Hospitals. The reality  
is that the details that you have provided to us have  
not necessarily justified or given us an explanation  
as to how you're going to get there. So, I wanted to  
talk specifically about the financial plan. In the  
recent--recently provided Financial Plan, there are  
several assumptions or initiatives that increase  
significantly between fiscal years. In particular  
from Fiscal 2016 to 2017 there is a significant  
increase in the Medicaid Waiver program of \$416.8  
million, and from the restructuring and personnel  
initiatives the increase from Fiscal 2016 to 2017  
totals \$105 million. How confident are you that you  
can achieve these targets by Fiscal 17?

DR. RAJU: The whole Financial Plan  
depends on closing the gap of \$1.8 billion. I just  
want to remind people that out of \$1.8 billion, \$1.1  
billion comes from revenue initiatives, and several  
millions come out cost initiatives. The cost

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 35

initiatives also includes the revenue cycle  
improvement. That recording subject to change (sic)  
and also 70% of our--or our Expense Budget is  
personnel. So it's significant and it's also  
personnel. As the Mayor stated very clearly they'll  
be--we will be achieving those since there--there is  
no layoffs in this plan. We are achieving those  
targets by attrition, and we have already showed you  
that we are--we have cleared out more than 700  
positions in the last six months or five months. And  
the fact of the matter is in the next 40 years we are  
going to transform the system. We are going to hire  
in some areas, and other areas we will redeploy,  
retrain people as we move into that. As it  
transforms, I'm very confident that we'll be able to  
get these things done, but as I said multiple times,  
this initiative takes time, and I'm very glad that we  
are the bridge to be able to get this done. So to  
get to the details of the Financial Plan, I'll ask  
our Chief Financial Officer to give you the details.

PLACHIKKAT V. ANANTHARAM: So to respond  
to your question on the concreteness of the numbers  
in 17, there are a number in initiatives in '17 that  
have been under discussion for 56 months now, and--so

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 36

they're a lot more concrete in that, for example, one  
of those things is \$240 million worth of value based  
payments that we've been under discussion to the  
state on, and that is imminent. We actually had a  
plan for--in '16, but because of the delay in the  
State budget and, if you remember, during the January  
Plan we testified that there was a side letter  
attached to the State Budget that identified those  
dollar values that we discussed as--as follow up to  
the budget closure. So those \$240 million are  
already there as far as discussion or circumstance.

CHAIRPERSON FERRERAS-COPELAND: And the  
\$240 million are from--?

PLACHIKKAT V. ANANTHARAM: It's called  
Value Based Payments Quality Improvement Program.  
It's \$120 million on an annual basis. It starts in  
Fiscal Year '16. We moved the '16 number over to  
'17. So that adds up to \$240 million.

CHAIRPERSON FERRERAS-COPELAND: Okay.

PLACHIKKAT ANANTHARAM: Another item that  
is also concrete is the State's release of a grant  
request for about \$400 million in additional DSRIP  
funds for the management of the mentally ill  
population or in the health home setups that we have.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 37

So we are in discussions through that State on that,  
and we expect to get those funds, too. That's \$400  
million over a period of four years. If you go down  
the expense side of the ledger, a lot of the savings  
that got budgeted is '17. They add up from the  
initiatives that we had previously outlined, which  
was around \$289 million on an annual basis. As--as  
you already noted, there are only \$65 million that  
were budgeted in '16. Those are annualizing to the  
current year to be a much larger number. Dr. Raju  
mentioned one of the biggest drawbacks in the--in the  
savings in '16 was our ramp-up of the savings on  
headcount reduction. Those we are on track. We've  
already reduced 730 since December, and we are well  
on way to achieving those goals. So that will bring  
up those monies, too.

CHAIRPERSON FERRERAS-COPELAND: Okay, and  
where do we see the 300--since you've mentioned the--  
the \$306 that I mentioned in the opening statement,  
where do we see that savings recognized in this plan?  
How do we have cost containment?

PLACHIKKAT ANANTHARAM: The--the line  
item of the \$309 million that was presented in the  
Adopted Budget it remains the same numbers. It's--we

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 38

took it down by about \$20 million for--in our  
proceedings of the--the Dialysis program, but the  
\$289 million was already presented in the Adopted  
Budget. We can provide more details on it. I'm  
happy to.

CHAIRPERSON FERRERAS-COPELAND: That  
would be great.

PLANCHIKKAT ANANTHARAM: Absolutely.

CHAIRPERSON FERRERAS-COPELAND: It is  
exactly what we need. So we need details on that  
savings, and I'm going to come back for additional  
question on that. The breakdown that you have for  
the \$416 million and the breakdown for the \$105  
million difference is what I'd like to see, and if  
you look closer at the increase between Fiscal 17 and  
18 there is significant growth as well, in particular  
the Federal and State Charity Care, and the  
restructuring and personnel initiatives grow by \$163  
million and \$261.5 million respectively. Are these  
projections realistic, and how are they different  
from previous targets set by Health and Hospitals?

PLANCHIKKAT ANANTHARAM: But you mean--  
you're referring to the increase in the savings--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 39

CHAIRPERSON FERRERAS-COPELAND:

[interposing] Yes.

PLANCHIKKAT ANANTHARAM: --with this?

Sorry. So a larger part of their--of the expectation  
in the '18 period is about trying to covert more of  
our dollars into a DRIP model. So the loss of base  
dollars and the UPL dollars that we are expecting to  
have between '16 and '20, the idea is to convert them  
into a waiver allocation from the State and effects.  
Thank you. The State has already received approval  
for up to \$600 million of conversion for those  
numbers, and we expect that we include these two  
items under that \$600 million. It's going to take a  
lot of work, but we expect that we have time now and  
the next year to actually proceed forward with it.

CHAIRPERSON FERRERAS-COPELAND: Now, I  
know this is--this a very confident savings plan or  
you're really relying on the State. Have--is there  
something happening between Health and Hospitals or--  
or is there an opportunity for you to deliver on this  
that we're not seeing because we find it very  
challenging going just through this last budget cycle  
and previous ones? We haven't had the best  
opportunities to engage with the state. So it just

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 40

seems that you're putting a lot of confidence in this  
plan on what we can do on the state--when the state  
hasn't necessarily been responsive in that way?

DR. RAJU: Most of me says yes we are  
confident, right, but what we need to say is, you  
know, this is an important issue. If it cause a lot  
of work and I need a lot of help from all of there  
because God willing we will probably have our next  
president from New York State--New York as well as  
the next Majority Leader from--from New York. So we  
should be able to work with the federal government,  
and able to get these things done. So, this has to  
be a voice of the entire New York City, the Council,  
the Mayor's Office, the State of New York, the  
Governor. Everybody has to get into this--into the  
party. If we can--if we--if that happens, yes we  
will be able to do that. I am confident because what  
we are looking is a solid plan. It makes sense. It  
is doable. In other states they'll the Uninsured  
Waiver Program done. California got the waiver  
program. So this will be able to do that.

CHAIRPERSON FERRERAS-COPELAND: Doctor,  
as you--and I'm only saying this because you made



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 41

reference to it, but you just referenced that we will  
get a president from New York.

DR. RAJU: Yes.

CHAIRPERSON FERRERAS-COPELAND: And  
there's two from New York running--

DR. RAJU: [interposing] I'm calling--

CHAIRPERSON FERRERAS-COPELAND: --so I'm  
really concerned about one of them, [laughter] and  
I'm hoping that one of them is not what you're  
thinking will help us here.

DR. RAJU: Yes, I think the plan is good.  
Having the president from New York State is actually  
not an issues bonus, but the plan, it sells plans in  
all America. I think this is a--a plan, which has  
been done in other states. It worked and it will  
work here also, but we need to work on it.

CHAIRPERSON FERRERAS-COPELAND: Okay, I'm  
going to--I'm going to leave the point so we don't  
get into muddy waters with the political elections of  
presidents right now. When comparing the Cash Plan  
from Fiscal 2016's Executive Budget and the recently  
cashed--and the recently received cash plan, there is  
a significant amount of detail that is missing. For  
example there is no actuals for Fiscal 2015. The

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 42

funding source for supplemental Medicaid is not  
available. Other revenue sources such as FEMA  
grants, FDNY and matched revenue and miscellaneous  
receipts is missing and debt service breakout is  
missing. Why is this level of detail is not  
included? Did it take two weeks for the Council to  
receive the Financial Plan? Will the Council be  
provided with this missing information before the  
18th?

DR. RAJU: [off mic] I'm going to start--  
[on mic] I'm going to start off and then I'll have to  
go--I will have my CFO chime in on it. This is a  
very unique year. This year has got a lot of moving  
parts, and our State Medicaid Budget has got some  
issues involved in this, and after have the  
Transformation Plan issued by the Mayor, and we all  
recognize that this is probably one of the most  
proactive safety net plans in the country. Now, we  
have been in the business for over 40 years. Every  
city, every state has really did not--did nothing.  
They did nothing in order to get some of the public  
hospitals closed. This is actually a--a proactive  
plan. They're putting money upfront as a bridge  
towards the transformation. So this is--we are

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 43

really grateful for it because it gives us time to  
transform the healthcare delivery system. This is a  
unique year. I'm very sorry that you didn't receive  
your--your final statement in a timely fashion. We  
are--we are--I understand that, but because of there  
are so many moving parts, a lot of things are  
happening. Traditionally we released our Financial  
Statement two weeks after the City releases the Five-  
Year Plan, but this time it was a very unique  
circumstance, a unique situation. So I'll the CFO to  
expand on that, but I don't want to be sorry that  
didn't receive it on time.

PLANCHIKKAT ANANTHARAM: Your question  
related to the fact that there was less detail  
available in the document that was presented. I'm  
sorry that that happened. The intent was not to  
obfuscate, but really to make it a little bit more  
clearer because the way the plan was broken out was  
identifying large chunks of patient revenues,  
supplemental payments, city services and grants. So  
that it was more evident there that changes were  
happening. There are details behind it. We have  
always provided it. We have no problems providing it  
again.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 44

CHAIRPERSON FERRERAS-COPELAND: Great.

Well, hopefully you can provide it before the 18th.

Our staff stayed past what should--what any staff

stay. They worked very late to try to at least--at

least prepare us with some details for today's

hearing, and I don't think that is fair nor prudent

nor wise especially if we're supposed to be in

collaboration and working together for the benefit of

all New Yorkers. I am going to ask a question on

utilization and then I'm going to open and--and give

it--my co-chairs an opportunity to ask their

questions, and then I'll come back on the second

round. The Transformation Plan included a brief

discussion about hospital utilization, and the rate

of empty beds at Health and Hospitals compared to all

the city hospitals. How many of the 11 hospitals

have been seen? Have we seen more than 10% decline

in hospital stays, and which hospitals are--are these

and why are these hospitals experiencing such a great

decline?

DR. RAJU: The decline of the inpatient,

our patients is a national trend. We are not the

only hospital, and there's a city trend, state trend.

We are not the only hospital system, which is seeing

less inpatient admissions, right. So let's put it in  
the perspective. Across the city the inpatient  
admissions have gone down 5%. So did we, but there  
are some hospitals in the system that are extremely  
oversubscribed, very busy like Elmhurst, Bellevue and  
some other hospitals. And some of the hospitals are  
not, you know, are not that busy, and they are  
compensated in this law. That is why this plan  
basically feels that we will be using those  
underutilized space to create, to address of the some  
social determinants of health, bringing more social  
services into that. Restructuring the current  
delivery system to how we need it to be done, and we  
will do that in a--in a transference, collaborative  
open way in full consultation with our partners  
through the community members. As well, it depends  
upon the needs of the community, and most importantly  
that we are able to provide safe, quality care to our  
people. So we are really working on those  
initiatives now. As have them, we'll be happy to  
show them to you. Regarding the various occupancy  
rate, we'll be happy to give you that--that--that  
piece of paper. We'll make the paper ready for you

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 46

2 so that you know exactly what is occupants in every  
3 one of our--

4 CHAIRPERSON FERRERAS-COPELAND:

5 [interposing] So I want to be clear because you're  
6 not ready to share, obviously with us to day. We  
7 want to know of the 11 hospitals, what are the util--  
8 utilization rates? Which are the ones that have the  
9 highest under-utilization and--and why do you think  
10 in your opinion are we experiencing those declines?  
11 Obviously you've already stated that you can--we're  
12 not going to look at this as an opportunity. We're  
13 on the same page not showing (sic) hospitals. We--we  
14 get that. We don't want to lose jobs. However, as  
15 you've stated those are opportunities perhaps to use  
16 these hospitals as other social services, and other  
17 disciplines and maybe, you know, one--one ward is  
18 being used in one way that is over-utilized as  
19 opposed to the other. But we need to have that  
20 information so that we understand how we need to work  
21 with our communities to be supportive of our local  
22 hospitals.

23 DR. RAJU: Absolutely. I think we will  
24 give you the--the person's rate as well as the  
25 Transformation Plan. It is exactly what you

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 47

articulated when you proved that. We will bring you  
the underutilized spaces to give more social services  
to our patients. So that's--that's a total  
dominant. If you want to give good outcomes we need  
to also take care of social determinants with it.

CHAIRPERSON FERRERAS-COPELAND: And I've  
got to believe that you've taken this into  
consideration when you're going through the  
Transformation Plan because these--this--the  
hospitals that are underutilized also place an impact  
on your revenue.

DR. RAJU: Yes.

CHAIRPERSON FERRERAS-COPELAND: So, you  
know, it seems like you're--you're being squeezed  
from both ends. You're being squeezed from the  
federal government and the state, and you're being  
squeezed from lack of utilization. So, that is what  
we want to hear. How is--how is in the perfect storm  
how--how do we come out of this as a stronger  
hospital system? So those are the details that we  
need to hear with numbers---

DR. RAJU: [interposing] Sure.

CHAIRPERSON FERRERAS-COPELAND: --not  
just, you know--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 48

DR. RAJU: Yes.

CHAIRPERSON FERRERAS-COPELAND: --your  
great opening statement.

DR. RAJU: Thank you.

CHAIRPERSON FERRERAS-COPELAND: What  
strategies are you looking at to address the low  
hospital utilization rates and empty bed rate. For  
example, have you considered repurposing some of the  
sections of the hospitals? And if so, how do you  
anticipate this transition to take?

DR. RAJU: Those--those things we will be  
very closely putting together a plan because these--  
these four strategies--these four goals are good  
strategies. Under strategies, they'll be  
initiatives, and we'll be in the process of putting  
them together. We will be happy to share with them  
as we proceed with it. We have not really got that--  
that detail yet.

CHAIRPERSON FERRERAS-COPELAND: Okay. So  
I'm hoping that we're able to share a lot more by the  
18th. Not the--not by our--we need these--we need as  
much detail as we can, and more than we have now.



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 49

DR. RAJU: We will definitely provide  
more details than what we have, but some of the plans  
will take a little longer than the 18th.

CHAIRPERSON FERRERAS-COPELAND: Okay.  
Chair Johnson followed by Chair Cohen.

CHAIRPERSON JOHNSON: Thank you Madam  
Chair. Dr. Raju, I see that on the Cash Basis  
Balance Sheet that the projected closing cash balance  
for 2016 is \$119 million.

DR. RAJU: It is.

CHAIRPERSON JOHNSON: How much as on hand  
does the corporation have as of today? Not  
projected. What's the cash on hand today?

PLANCHIKKAT ANANTHARAM: We closed April  
with \$500 million of cash.

CHAIRPERSON JOHNSON: \$500 million in  
cash?

PLANCHIKKAT ANANTHARAM: Part--a--a big  
chunk of that \$200 million of it was from a  
modification in the January plan that allowed that  
for \$200 million of advances to the Health and  
Hospitals system for the maintenance of the  
additional UPL funds.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 50

COUNCIL MEMBER JOHNSON: So was some--are  
you saying that some of the \$200 million was city  
infused?

PLANCHIKKAT ANANTHARAM: Yes. Well, it--  
it was--it was already--it was already in the budget.  
It had to move into the ATT budget.

COUNCIL MEMBER JOHNSON: So, Chair  
Ferrerias-Copeland I think already touched on this in  
her questions and her opening statement, but I--I  
just want to mention again I mean it doesn't again,  
Dr. Raju, I--I know you are trying to be optimistic,  
but it--it still doesn't inspire much confidence that  
we're relying in some ways on, you know, the rest of  
the United States electing a--a person for president  
who's going to be sensitive to New York City's  
concerns. And so, the Federal and State Charity Care  
that's projected in the Revenue Generating Initiative  
section of the Financial Plan, which next year is \$18  
million, then jumps up to \$181 million. Then jumps  
to \$369 million by 2019. Those--those are some very  
big assumptions.

DR. RAJU: Yes. I--now I share your--  
your--your concerns, but there usually is all of them  
are doable. As I said before that was in our--the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 51

plan stands on its own merit, right. There are--that  
is available for our initial population in  
California, in other states. There is no reason why  
we cannot get the same kind of waiver we do provide a  
lot of initial care in New York City. Right, and  
that Administration right, and the Mayor has agreed  
that he will be advocating for the initial start and  
having meetings with them. In the last month, the  
Mayor went with the--met with the Secretary Burrell  
(sp?) to talk to work on some of the initiatives, and  
we continue to manage that at the--at the federal  
level. We also have the manage at the State level  
because this a tight part of the conversation. It's  
a conversation with the Health and Hospitals. State  
of New York and the federal government we see on  
this. So we have really started work, you know,  
advocating with our state legislators and partners.  
They're able to help us to get that done, and I'm  
absolutely certain that if you as Council Chair are  
able to, you know, help us with the state and tell  
the elected officials that they need to move to on  
DSH methodology and help with the Congress--Congress  
people saying that we need to move this across. It  
will be helpful to me in getting this system. So I

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 52

hope the Council will support me in getting these  
things so. So I am confident I will get it done with  
your support.

COUNCIL MEMBER JOHNSON: Should hospital  
closures be on the table?

DR. RAJU: The Mayor said very clearly  
there is no hospital closures in his plan.

COUNCIL MEMBER JOHNSON: Should  
privatization of services be on the table?

DR. RAJU: It is not on the table.

COUNCIL MEMBER JOHNSON: Should a  
reduction in full time equivalents be on the table in  
a significant way?

DR. RAJU: I don't know what you mean by  
significant way, but there will be some reductions to  
staff, we will--

COUNCIL MEMBER JOHNSON: [interposing]  
More than just through attrition?

DR. RAJU: I told you the---

COUNCIL MEMBER JOHNSON: [interposing]  
Should layoffs be on the table?

DR. RAJU: Layoffs, the Mayor said very  
clearly there's no layoffs here.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 53

COUNCIL MEMBER JOHNSON: So no hospital  
closures, no privatization of services, no  
significant layoffs. Now, I'm not advocating for any  
of those three things. The point I'm making is those  
are the probably most seismic ways you could see a  
significant reduction in cost towards the  
corporation. And if none of those three things are  
on the table, and we're relying upon again federal  
and state action to benefit the corporation, I mean  
where do we go buy the Power Ball ticket?

DR. RAJU: We--we--we said very clearly,  
the Mayor said very clearly that there is no layoffs,  
no hospital closures, but there will a reduction of  
staff in the next four years.

COUNCIL MEMBER JOHNSON: There's \$100  
million put in the cash plan for development  
opportunities that was mentioned in the Manatt (sp?)  
Report, but that is not projected until 2020. Why is  
it all the way that far out in the out years.

[background comments]

PLANCHIKKAT ANANTHARAM: A--a big part of  
the reason why this is being left in the out years is  
because it takes a lot of planning in terms of  
identifying the purchase of land.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 54

COUNCIL MEMBER JOHNSON: How many sites  
are there?

PLANCHIKKAT ANANTHARAM: We haven't yet  
gotten to that point yet.

COUNCIL MEMBER JOHNSON: So then how are  
you coming up with \$100 million?

PLANCHIKKAT ANANTHARAM: It was as you--  
as you rightly noted, it's a round number. It's an  
estimate of what is achievable. It could be much  
higher than that or lower. I--I don't have a round--

COUNCIL MEMBER JOHNSON: [interposing] It  
doesn't seem like a real number. It seems like a  
placeholder.

DR. RAJU: No it's a real number. It's a  
real number, but, you know, it could be--you know,  
this is well into the year. So we are con--we have  
the numbers there, which we're confident we can  
achieve.

COUNCIL MEMBER JOHNSON: How long will it  
take Health and Hospitals to implement all of the new  
strategies that you're trying to achieve that were  
mentioned in the Plan? Like what's--what's a  
realistic timeframe on some of these--on some of  
these big ones? The restructuring--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 55

DR. RAJU: We--we said this plan calls  
for over the next 40 up to Year 2020. I think the  
transformation will--it will be started happening. As  
I said before, we have done a lot of things in the  
last year. And the Council I don't want to--to give  
you the impression that we have not done anything in  
the Health and Hospitals. We increased access. We  
have this big glass (sic) here. In my system today  
for mental patient, a new patient they can get an  
appointment in seven days they can get an  
appointment. If they're pediatrics and they get an  
appointment, it's five days, and the primary care  
we've brought down the level from over 50 days to 21  
days, the new appointments.

COUNCIL MEMBER JOHNSON: No, but it is--

DR. RAJU: [interposing] Because our  
calendars are more than accessing what is going on  
here.

COUNCIL MEMBER JOHNSON: [interposing]  
No, you deserve. Dr. Raju, you deserve a lot of  
credit for that. I mean you have made significant  
transformation in a short period of time when it  
comes to customer satisfaction, patient experience  
and really trying to compete with other hospital

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 56

providers in the city where you were losing market  
share to them, and the only way to be able to hold  
onto that market share was to improve the customer  
experience. I think the last two years when you've  
given what I thought were very thoughtful substantive  
addresses at John Jay College talking about your  
vision for the corporation. You're talking about  
these things. So to see the actual reduction in wait  
times for customers and patients is a--is a very  
significant things. Is--is--is the system over-  
bedded? I'm not talking about closures. Do we have  
too many beds.

DR. RAJU: There is too many beds in New  
York City, every single--

COUNCIL MEMBER JOHNSON: No, no is HHC  
over-bedded?

DR. RAJU: In some hospitals it's under-  
utilized. Yes, you have all of that in some  
hospitals, and in some hospitals it is--

COUNCIL MEMBER JOHNSON: [interposing] So  
is part--should part of this plan be reducing the  
number of beds in certain hospitals?



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 57

DR. RAJU: Repurposing some of the vacant  
and underutilized spaces for other reasons, yes.  
That's the puzzle.

COUNCIL MEMBER JOHNSON: I mean that's a  
follow up on the Chair's question related to--

DR. RAJU: Yes.

COUNCIL MEMBER JOHNSON: --utilization  
rates.

DR. RAJU: We will give that rate of--of  
the utilization rates in every hospital.

COUNCIL MEMBER JOHNSON: Okay. So Manatt  
was an engage to--to come up with a plan. We haven't  
seen that plan. I mean we saw some recommendations.  
Where--where is the plan? Is the plan going to be  
public? With this we used city tax dollars. I think  
it was like \$4 million to pay for the plan. Is that  
plan going to be shared with the Council.

DR. RAJU: It is--it's \$3 million. I  
hope--

COUNCIL MEMBER JOHNSON: [interposing] \$3  
million.

DR. RAJU: --they make \$4 million out of  
this.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 58

COUNCIL MEMBER JOHNSON: \$3 million for  
how many stages? (sic)

DR. RAJU: So the question is there is--  
there is no Manatt Report. It's a city report.  
Manatt did the background analysis, data collection,  
market viability, market shares. They did all those  
studies in there, and then the plan is a city plan,  
and what we got in there in the plan is the plan at  
the end of the day. So Manatt basically gathered,  
worked with us, given us a lot of input, collected  
data, crunched the data, looked at the market, look  
at the other systems, looked at the--the other health  
plans, how the nation market is, how the city market  
is.

COUNCIL MEMBER JOHNSON: Are we going to  
see those documents?

DR. RAJU: No, those are not documents.  
Those are data.

COUNCIL MEMBER JOHNSON: Are we going to  
see that data?

DR. RAJU: If you want to see them, I'd  
be happy to provide them.

COUNCIL MEMBER JOHNSON: Well, it's \$3  
million. We should see it.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 59

DR. RAJU: All, they're--they're just  
data sheets, sheets of paper of how many people are  
there. If you want to take a look at it, I'll be  
happy to show it to you.

COUNCIL MEMBER JOHNSON: We want to--

DR. RAJU: [interposing] But that's not a  
report. It is not a report. Again, people keep  
referring to it as the Manatt Report. There is no  
Manatt Report. There's the City Report. Manatt did  
the background study us to clear the report.

COUNCIL MEMBER JOHNSON: What--what did  
they do the study on with a pencil paper? I mean  
they did it in Excel documents, right?

DR. RAJU: Yeah.

COUNCIL MEMBER JOHNSON: So share those  
documents with us.

DR. RAJU: All right, sure. No problem.

COUNCIL MEMBER JOHNSON: Okay, so I'm  
going to--I'm going to come back for a second round.  
I just want to, you know, finish with this. How--  
how--how many enrollees are there currently in Metro  
Health Plus?

DR. RAJU: 493,000.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 60

COUNCIL MEMBER JOHNSON: How many  
enrollees--419 or 90?

DR. RAJU: 493--

COUNCIL MEMBER JOHNSON: 93,000.

DR. RAJU: Yes.

COUNCIL MEMBER JOHNSON: How many  
enrollees were in Metro Plus when you came in as CEO  
of the corporation, about 400,000?

DR. RAJU: About 400,000.

COUNCIL MEMBER JOHNSON: About 400,000.  
So, if the goal is to reach--first of all, I thought  
it's--I'm--I'm reading that the goal is to reach  
\$675,000 enrollees by 2020 as part of the  
Transformation Plan.

DR. RAJU: Yes, sir.

COUNCIL MEMBER JOHNSON: I think a year  
ago the goal was to reach a million.

DR. RAJU: Yes.

COUNCIL MEMBER JOHNSON: So we've reduced  
the goal for 325,000 enrollees?

DR. RAJU: Yes,

COUNCIL MEMBER JOHNSON: Based on trying  
to be slightly more realistic about what we think the  
target could actually be.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 61

DR. RAJU: It is based on the fact that  
the healthcare market, it consorted very, very fast.  
Six health plans in New York City controlled 80% of  
enrollees, and three health plans control 60% of the  
enrollees. It is determined as consolidation and our  
market share of those enrollees have shrunk  
considerably.

COUNCIL MEMBER JOHNSON: What year was  
Metro Health Plus founded?

DR. RAJU: 1993:

MALE SPEAKER: About 20 years.

DR. RAJU: 20 years.

COUNCIL MEMBER JOHNSON: 20 years. So  
it's taken 20 years to get to 493,000 and we think  
that in the next four years we're going to increase  
that by about 40% to get up to \$675,000. Is that  
realistic?

DR. RAJU: But we need to take into  
consideration the market. In the past, in the last  
year, the market has exploded. There is a social  
plan. There is a new market--you know ACS come into  
the picture, which has enrolled more people come to  
the--into the healthcare business. They expanded  
them into--into Staten Island. We have offered a

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 62

Metro Plan for City employees that were labor  
partners. So with all those things we think the goal  
of 170,000 in the next four is definitely doable.

COUNCIL MEMBER JOHNSON: It's doable to  
get another 160,000.

DR. RAJU: Get that done in four years,  
yes.

COUNCIL MEMBER JOHNSON: Are talking to  
DC37 and 1199 and the Teachers Union and some of the  
larger unions that have a significant chunk of the  
municipal workforce to actually make a sizable dent  
in a meaningful way. Not your individual signups but  
through partnerships?

DR. RAJU: We met with our labor partners  
last week, and we had a very productive conversation  
regarding offering Metro Plus to our labor partners  
and the employees.

COUNCIL MEMBER JOHNSON: Okay, I mean  
we're going--I'm going to go to Chair Cohen. I just  
wanted to say this. Dr. Raju, I don't envy the  
position that you're in. You have inherited a mess.  
There was the Road Ahead Plan, which I think you were  
involved with when you were at the corporation but  
not the head of it, under the former head. You went

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 63

to Cook County. Maybe you should have stayed in Cook  
County instead of coming back to deal with this.

[laughs] And now you're trying to implement this  
Transformation Plan. You've inherited a mess because  
the ACA had some pretty significant unintended

consequences in not allow undocumented individuals to  
be covered through Medicaid and health insurance and  
these other things. A significant decline--decline

in DSH payments, a significant decline in upper  
payment limit payments, an unfair methodology when it  
comes to charity care as it relates to the

corporation. The loss of funds from the federal  
government generally on these things. Not a fair and  
adequate amount of money when it comes to DSRIP and

when it comes to transformation of the system. The  
State not getting \$10 billion in a Medicaid Waiver  
but \$8 billion an Medicaid Waiver. The list goes on

and on and on and on. It's a mess and I just don't  
want to--for us to come back, you know, before the

18th, as the Chair said, or in the November plan, or  
next year at Prelmin or next year in Exec. Then we

look at the testimony you gave today, and we look at  
the Cash Accrual Plan, and we see that none it's

really been all that realistic. We--I don't want it

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 64

to be pie in the sky. Some--we're going to have to  
face the hard facts and truth about the situation  
that we're in. It's not your fault. It's all of the  
structural things I just laid out, and I just want to  
ensure that we're being honest with ourselves about  
it. I'm not sure we're being honest about it. I'm  
not sure with these projections and what's in this  
plan is actually realistic, and I think that's a  
major concern of this Council.

DR. RAJU: Yeah, I think--I--I share your  
concerns. All of them are difficult things we have  
not done before, but the healthcare transformation in  
New York City and the country wants us to do this.

COUNCIL MEMBER JOHNSON: Right.

DR. RAJU: I just want to tell this. As--  
as I tell my senior staff. One of the things  
Jack Welsh used to say if the--if the market outside  
the organization is moving faster than the--the  
organization--we change, structural change, then the  
end is here. So we need to really start moving in  
the direction of doing that. I know all those things  
you--you listed are all tough things. But I want to  
tell you, we have an obligation to serve the people  
who will not be served otherwise, and if you ask you



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 65

why did he come back? I came back because of the  
reason. Because there are people who need our care.  
As an immigrant, I don't want people to go without  
healthcare in this greatest country in the world, the  
richest country in the world go without healthcare  
just because they didn't have a--a card called Green  
Card. I think that is not right. So I am really  
happy to be here, and as I said, you're right, these  
are tough. But I will only tell you this: We shall  
overcome.

COUNCIL MEMBER JOHNSON: Thank you, Dr.  
Raju. We're going to--I'm got hand it back to the  
Chair and then I'm going to come back for a second  
round as well.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Chair Johnson. We have been joined by Council  
Members Garodnick, Rodriguez and Eugene, and Koo.  
We--oh, sorry, Grodenchik. It says Grodenchik.  
Garodnick isn't here yet. We will now hear from  
Minority Leader Matteo followed by Council Member  
Crowley. Oh, before that we'll hear from Chair  
Cohen.

CHAIRPERSON COHEN: Thank you--thank you  
very much. I'm going to--though I'm going to be very

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 66

brief. I do have a--a lot of questions about Health  
and Hospitals in relation to mental health to Rikers  
Island, to services there, but I'm--I'm going to have  
my own subsequent oversight hearing to talk about  
some of those things. I think that would be a more  
appropriate forum in light of the scale and scope of  
the--what we're talking about this morning. I will  
say, though, you we have been, you know, you've made  
available certain briefings to me, but I--I just want  
to echo I think the point that Council Member Johnson  
made that the--that this plan has assumptions that  
are not in your control. And I think that it is  
incumbent upon the corporation to come up with a plan  
that is limited to the things that you can control.  
What happens if the federal government does not step  
up. I mean, you know, you said that all these things  
are not on the table, but, you know, just between you  
know is there another table some place where I mean  
there--there may be a point where very, very  
difficult decisions have to be made. Is there--is  
there a plan to make those decisions? Have those  
decisions continued to be made? When, you know, if  
and when the federal government doesn't do what you  
hope that they do, and I know that you're confident

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 67

and optimistic, but I--I feel it is our  
responsibility, you know, as a Council in the  
oversight that we have here to be prepared for the  
possibility that some of these things, you know, that  
it's not all sunshine ahead. Is--is there a plan  
that--that envisions--that--that takes in the fact  
that the some of the projections might not come to  
pass?

DR. RAJU: No, as I said before, Council  
Member, I--I share your concerns. This is not going  
to be an easy path. This is not a walk in the park.  
It's going to be a lot of heavy lifting that all of  
us can do, but I'm confident that this plan is  
achievable. But we've got a lot of work to do. I  
need a lot of help from a lot of folks here to be  
able to this. You can't be the only voice in federal  
government or state government. You need to prevail  
upon the--the federal congressman and the senators as  
well as, you know, the state legislators to help us  
to do this. They have to do something with the DSH.  
The method--the method-- the methodology of  
allocation that needs to happen. I--I can--I need  
your help with that. So if you guys can help us to

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 68

get that done, then that will be helpful to get it  
done.

CHAIRPERSON COHEN: And I--I hear you,  
but it is my experience that the Congress has not  
been super productive, and I'm very concerned that  
that will continue to be the case, and I think it is  
incumbent upon the agency again to come up with a  
scenario, a plan for scenario in which Congress fails  
to act.

DR. RAJU: You know, we are not the--our  
federal--what are we looking is a process that is not  
really pie in the sky. It is--most of them are  
achievable. It has been given to other states in  
other places. It can be done. We have a--a solid  
case to get that done, and we will continue to get it  
done. But again, we need to have people supporting  
us and advocating for us and shouting from the  
mountain tops that we need to get this done. So,  
yes, you are right. So that I'm confident we can get  
this done.

CHAIRPERSON COHEN: Thank you, Chair.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Chair. We will now hear from Minority Leader  
Matteo followed by Council Member Crowley.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 69

COUNCIL MEMBER MATTEO: Thank you, Madam  
Chair. Dr. Raju, welcome. You know Chair Johnson  
mentioned that you inherited a mess. You also came  
to an agency that quite frankly has overlooked Staten  
Island for quite some time. [coughs] So much so that  
it's one of the reasons why I've been at these budget  
hearings yelling for capital money for a private  
hospital. In Rumsey NY we're fighting for money for  
our other hospitals, Staten Island University  
Hospital, and why we have to fund out of our own  
capital budgets my colleagues Joe Borelli, Debbie  
Rose and I, and the borough president out of our  
capital expense money to give to private hospitals  
because we obviously we don't have a AJC facility on  
Staten Island. And it has got to the point  
historically that Senator Lanza will have to order  
for the legislation the require HHC to spend 10% here  
on Staten Island because we just don't get the  
resources. We don't have our fair share, and that  
has been the--the consternation and the--and the  
frustration from us on Staten Island. And so I  
understand that you have the Vanderbilt Clinic. So  
I'd like you to go into a little bit more detail  
about the--the funding, when we're going to start and

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 70

what exactly that is going to entail. And--and  
Council Borelli is also here. We'd like to know your  
plan for more resources, for more healthcare options  
for Staten Islanders in the Mid-Island and the South  
Shore. It just seems like--and again, this is  
historically--this is, you know, the agency that you  
came to that every budget season we're fighting for  
our fair share on Staten Island--and--and it gets to  
the point so much so that now that we are screaming  
and yelling for a new ER at Rumsey because we--Rumsey  
doesn't have the capacity. SIUH had a new ER years  
ago, and now they're over capacity. We have--have an  
healthcare issue on Staten Island. We don't get HHC  
resources that we need, that we deserve. So I'm  
asking you to one, tell us what the plans are for  
Staten Island for us to meet off line obviously and  
go over our ideas what we think HHC needs to and hear  
it from the three council members directly. So thank  
you, and if you could go into--

DR. RAJU: Thank you, sir. I think, you  
know, as I've been living in Staten Island over 34  
years of my life, I know that the--the overcrowding  
of the EDs both at Rumsey and, you know, Staten  
Island Hospital, and I have witnessed it first hand.

1 So, 70% of the ED visits in this country--Rumsey is  
2 no exception--is what we call as the non-emergency  
3 conditions because there's a lack of paramedical  
4 access. People come to the Emergency Department to  
5 get the paramedical. So we want to do something  
6 collaborative. Collaborative means the Vanderbilt  
7 commitment is built by September of next year. We  
8 will be able to see 50,000 patients in Vanberbilt  
9 Clinic. So that will off the--the Rumsey, you know,  
10 emergency room. The strain will be less. Hopefully  
11 we'll be able to deal with that. We are working--in  
12 fact, I spoke to Dan Macina and we are working with  
13 them, how to structure this clinic so that we are  
14 able to be complementary to Rumsey, right, as opposed  
15 to specialty care, family care. That's a part of it.  
16 There is always an option. Like we did in the rest  
17 of the system, we can have long hours, right, late  
18 into the night. We can have weekend hours to take  
19 off the--the load of the Emergency Room patients. So  
20 we believe that we will be building it very, very  
21 quickly because when model or remodel we--we really  
22 had great success in doing Ida Israel Clinic after  
23 Sandy that was steered by Cohen. So it's beautiful.  
24 It looks great, and we will be replicate similarly,  
25

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 72

and we will be able to provide not only primary care  
and a lot of specialty care in that area, to be able  
to live with that. And also this proves of other  
clinics we have in Stapleton and Mariners Harbor to  
give more care as to moving to this. So, we really  
want to take a large load of primary care so that  
people who go to the emergency department really  
needed to be admitted to the hospital not just to a  
primary care doctor. So that is the overall idea.  
We're working very closely with the borough  
president, right, and coming to the mid island we are  
working. We have done the--the feasibility study on  
the Seaview campus because the borough has got a  
great idea keeping Island healthy, and now to double  
some of the healthy initiatives there as well as he  
wants to have a dementia center. He wants to put the  
medical destination center, and we have actually, you  
know, funded the initial study to look at the  
feasibility of that, and we are really excited about  
that we'll be able to provide something in the Mid-  
Island and be able to deal with that. [bell] So we  
will continue work collaboratively not duplicating  
the efforts to do that, right? And that is our  
overall Staten Island plan, and you are my



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 73

Councilmen. I will continue to work with you, as  
this is a better person office, and be able to get  
what we need done suddenly. (sic)

COUNCIL MEMBER MATTEO: I appreciate that  
Dr. Raju, and I appreciate your Staten Island  
perspective obviously, and I do agree with you about  
Staten Island need--having to use our two ERs for  
reasons that they probably should be getting care and  
going to another facility. With that said, you know,  
we still have to fight for the ER. We still fight  
for the money and, quite frankly, the Mid-Island  
South Shore residents need better facilities, better  
primary healthcare facilities in those areas of  
Staten Island. They--because this is a--a Vanderbilt  
and it's going to handle the North Shore and that's  
fine. Obviously, we don't pit on district in our  
borough. We're all one borough. We want--but, the  
truth of the matter is we need more on the Mid-Island  
and the South Shore. I am obviously in support of  
the plan at Seaview, but that's a long-term vision,  
one I support and one I will work with you and the  
borough president, but we--we can't have facilities  
that close at 5 o'clock. We can't have facilities  
that--that aren't available on the week-ends-

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 74

DR. RAJU: Yes.

COUNCIL MEMBER MATTEO: Because then they  
go into the ER. Then they're there for nine hours.  
Then it's frustrating. Then they're in waiting  
rooms. They don't even get into a room. s I said  
last week, the--the areas in the Rumsey ER as there  
two chairs only. So we're--we're in a crisis on  
Staten Island. We need help now, and again I--I  
appreciate the efforts, but historically HHC needs to  
step up. We need to step up now, and we'd like to  
meet off line and discuss further specifics on this.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Minority Leader Matteo. We will now hear from  
Council Member Rodriguez.

COUNCIL MEMBER RODRIGUEZ: [off mic] [on  
mic] Yes, you know, a--a--a big concern that we have  
especially for New Yorkers coming--living in the  
underserved communities, you know, the lack of health  
services, the health serve--services. What is--why  
should we expect? As you know, many communities  
such as--I can say from some places in Brooklyn,  
South Bronx, Washington Heights have a higher  
percentage of kids or children dealing with obesity  
and asthma. So how much are you focusing on doing

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 75

more prevention so that those communities they have  
the resources they need so that we can avoid for them  
to be, you know, at the point where they need the  
medical services instead doing some more educational  
programs in our community.

DR. RAJU: You know, I--this is  
something--a--a topic which is very close to our  
heart in Health and Hospitals. We are the first  
system where many years ago every kid who comes  
through our primary care clinic, he got a BMI, Body  
Mass Index documented on the chart. And the  
propensity toward obesity is being identified.  
Everywhere there are multiple, multiple programs  
available in pediatric clinics, in everyone and we  
can give you the list of those things. Where we  
identified those kinds who have a propensity towards  
obesity and tried to do that from them offering them  
food, offering them the classes. You know, putting  
the group together, and helping them with that. So  
we have this whole list of things. I'll be happy to  
provide them with you. We are very focused on that.  
Childhood obesity is a big concern for us, and that  
we believe it is an epidemic in certain parts of the-  
-of the city. And we have programs available in most

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 76

of our pediatric clinics. So we are able to do this  
preventing and we are able to deal with that. Do you  
have any extra things on that? If you want. Okay.

[background comments]

DR. RAJU: We'll be happy to provide it  
with the list of things we do.

COUNCIL MEMBER RODRIGUEZ: My--my concern  
is that--again, I remember in the 1990s there were  
some programs about educating the communities about  
eating healthy. And I think that the reality is  
that, you know, having access to bikes, having access  
to growing understanding, going and use a green area.  
Being able to eat organic. You know can we--with the  
resources that people have to have, and unfortunately  
again like especially when you are the one that takes  
most of those New York that they don't have  
insurance. So my concern and question is how much  
money are you looking to allocate in this coming  
funding for the educational--doing it for the  
educational area on--especially the eating healthy  
and educating and taking or creating more  
opportunities for people to use the resources that we  
have. So that we can decrease the number of people  
being obese and dealing with the asthma.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 77

DR. RAJU: So every one of our hospitals  
have got a farmers market outside. We have farmers  
market, and we give--we give food prescriptions. We  
write prescriptions on the--on the healthy food and  
we pay for it for farmers market as a part of the  
system. We have done that consistently every year,  
and we continue to do that in every one of our  
hospitals. As we not only prescribe medication, we  
also prescribe food as a part of it, and we pay for  
it from our budget. So this has been going on for  
many, many years, and we work very, very closely with  
the Department of Health and Mental Hygiene, and in  
doing mostly a lot of community based education  
sessions. My pediatricians are with the community  
talking to people, helping them, connecting them to  
care. And whoever come through our system we are  
able to make sure that they're all--their weight is  
watched, and they are able to be in activities, which  
are able to keep their weight down. So all those  
things are happening. We would be more than happy to  
give the whole paper what we have done on that said,  
the obesity side, which is a lot.

COUNCIL MEMBER RODRIGUEZ: Good. I--I  
just hope this will see like more partnership

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 78

especially with City Harbors, or orders that they are  
doing in those markets. Because I can tell you that  
in my community I represent a great diverse  
community, and those markets that we have in my  
community are more targeting the middle-class area  
that I have. They're are Ashton (sic) in--in work  
and--and--and--and work and Ashton and Sea between  
Seaman and Cooper or the Fort Washington 187. So  
it's not necessarily targeting them, and I'm happy to  
see those markets there. But those markets, the  
farmers that we coming to our community they are not  
necessarily in those communities that need it the  
most.

DR. RAJU: Uh-huh, agreed. I think we  
will continue [bell] to work with you. You know, if  
you have some suggestions, but you will be--always  
can do more. I would be more than happy to sit down  
with you and see what your needs are.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Rodriguez. You'll be followed by  
Council Member Crowley, followed by Council Member  
Eugene. We've been joined by Council Member Levine  
and Council Member Van Bramer.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 79

COUNCIL MEMBER CROWLEY: Thank you to  
our chairs. Good morning, commissioner. I have some  
questions about correctional health--

DR. RAJU: Uh-huh.

COUNCIL MEMBER CROWLEY: --and your  
oversight or your lack of contracting out now and  
providing direct service. When it comes to  
reimbursements, unlike the medical care that you give  
out in your hospital facilities to people who aren't  
considered inmates, you are not able to do Medicaid  
reimbursements. Is that--is that correct, or--or is  
there ways that you could somehow maximize the amount  
of money you're able to receive from Medicaid  
payments. This way you could bring down your cost of  
operating the system. Is there any plan in place for  
that?

DR. RAJU: So I have--I have Ms. Patricia  
Yang here who is our Senior Vice President of  
Correctional Health. So she will be answering your  
question.

PATRICIA YANG: Sure. Good morning.  
Currently for services that are provided in the  
jails, there is no Medicaid reimbursement available  
and that's federal law. It just recently passed in

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 80

the state law--New York State is the ability for New  
York State on behalf of its municipalities and itself  
to request a waiver for the CMS to permit Medicaid  
billing for services, certain services up to 30 days  
prior to release. Services that are provide on an  
inpatient basis are billable.

COUNCIL MEMBER CROWLEY: I'm sorry. I  
didn't hear you that well.

PATRICIA YANG: Okay.

COUNCIL MEMBER CROWLEY: So now, when you  
have doctors seeing inmates on Rikers Island there's  
no chance of you getting any reimbursements for those  
costs or any of the clin--clinical type of  
healthcare.

PATRICIA YANG: So currently, there--  
there are funds that are available. There is State  
Aid for certain services that are public health  
related, and we do capitalize on those. But, the  
Governor proposed and the Legislature passed a recent  
law in New York State that will permit New York State  
on its behalf and on behalf of the municipalities  
inside New York to bill Medicaid, to request CMS a  
waiver that would permit federal fiscal participation  
for services that are provided to inmates in jail



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 81

settings 30 days prior to release. We haven't seen  
the regs on that.

COUNCIL MEMBER CROWLEY: Well, that could  
cover a lot of your costs because the average person  
is staying only about 30 days.

PATRICIA YANG: That--the--the rate  
structure and the eligible services are yet to be  
determined. Again, that's in the regulatory writing  
that's--that's going to be starting soon. But yes,  
we are excited at the opportunity and the possibility  
of being able to--to capital on federal and state  
dollars.

COUNCIL MEMBER CROWLEY: But when you  
take an inmate off the island and bring the inmate to  
Elmhurst Hospital or Bellevue, then you're able to--

PATRICIA YANG: [interposing] Yes, we--

COUNCIL MEMBER CROWLEY: --you get  
reimbursements?

PATRICIA YANG: Yes for inpatient stays.

COUNCIL MEMBER CROWLEY: And-and there  
are a lot of inmates that are around the clock,  
they're in around-the-clock medical care. They're in  
certain units that are very expensive to your  
department, but you're not billing for those inmates?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 82

PATRICIA YANG: Correct and that is a  
federal prohibition.

COUNCIL MEMBER CROWLEY: Wouldn't it make  
more sense if they're going to be in this facility  
under healthcare for--for a longer amount of time for  
you to put them in a facility where you could bill  
the federal government for it.

PATRICIA YANG: Yes, and--and that makes  
a lot of sense to us, and that's why we supported the  
State's legislation.

COUNCIL MEMBER CROWLEY: Well, it doesn't  
make sense because there are--first of all, there are  
like 800 inmates right now on Rikers Island waiting  
to get into one of these clinical setting type of  
facilities, and they're building more of these  
facilities on the island. If they built these  
facilities close--off the island or in a healthcare  
building, then you could bill the federal government  
for all the costs of their medical care.

DR. RAJU: Well, it--it is again--it is  
not the--where the building is. Do the quality for  
inpatient care. In other words, if they are to be  
admitted to a bed in a hospital to go through that  
process. Because that is an issue. Because the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 83

Medicaid a lot of times we admit patients. Lots of  
time Medicaid come back and say no this patient  
should not have been admitted. Should have been  
treated as an outpatient. So it is--it's the  
position where it is, it is a city area--city area  
condition that's required.

COUNCIL MEMBER CROWLEY: I'm just--how  
much is your deficit for this year projected to be?  
Overall, not--

[background comments]

COUNCIL MEMBER CROWLEY: The--the cost of  
the--the healthcare to the inmates.

DR. RAJU: Those inmates so what is the  
total budget on this?

PATRICIA YANG: Sorry, it's--it's \$243  
million this year--

DR. RAJU: [interposing] Yes.

PATRICIA YANG: --including the new need.

COUNCIL MEMBER CROWLEY: Okay, so it's--  
it's a--a quarter of a billion dollars for you to  
operate that system, and you could receive more  
reimbursements from it if it was managed more  
efficiently?

PATRICIA YANG: It's not--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 84

COUNCIL MEMBER CROWLEY: [interposing]  
I'm just trying to get at your overall deficit and  
look at ways of delivering this service and getting  
reimbursements for this service, and making sure that  
we're actually getting the--the inmates, and--and  
[bell] nearly 40% of which have been diagnosed with  
a--a health need--a mental health need. And of the  
40%, about a quarter of them have a significant  
health need, and they should probably be--be in your  
care 24/7 those particular people. You know, I just--  
you know, a quarter of a million--a quarter of a  
billion, \$250 million is spent annually, and you're  
really--how much of that are you getting reimbursed  
from the federal government?

DR. RAJU: So I think--I think the--the  
issue I--I get your point, but there is usually is  
this right? We can't admit a patient to a hospital  
whether it is an inmate or a regular patient just  
because we want to get the Medicaid dollars because  
there are strict criteria for admitting a patient to  
a hospital, and the same criteria applies to the  
inmates but they needed that. (sic) Just because  
somebody is--is--has got a mental illness, which are  
very well controlled by medication, we can't admit as

an inpatient into the--unless they are either a  
threat to themselves or a threat to other people  
because sometimes it does happen. So we will  
probably--that's one of the advantages of these and  
in the system because we are integrating both  
inpatient/outpatient model together. So if people  
are to go there's no hand-off back and forth, and one  
of the areas where we are very, very helpful to us is  
as I testified in my opening comments, we are able to  
enroll these people and they're--when they get out of  
the jail, they're able to continue the care in our  
system, and we try to enroll them in--in Metro Plus,  
our health plan, and also we have started having our  
people in the visitors center. We have a--a table  
there. So that we are also trying to get the family  
members that they will be able to continue and get in  
the care in our system. But--but if the rule changes  
that if they say that you can start billing the  
inmates care, the outpatient care through Medicaid,  
then that will be extremely helpful us because we've  
provide more outpatient care than inpatient care.

COUNCIL MEMBER CROWLEY: No further  
questions. Thank you.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 86

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member. Council Member Eugene followed  
by Council Member Levine.

COUNCIL MEMBER EUGENE: Thank you very  
much, Madam Chair. Commissioner and members of the  
department, thank you very much for being here, and I  
want to take the opportunity also to thank you for  
the--all the effort that you are doing to provide  
high quality service--medical services to the New  
Yorkers. We know this is a big task. You know,  
providing health services to people this is a--a  
gigantic task that it require expertise, knowledge  
skill and also resources, and all of us in the City  
Council are going to work together with you to make  
sure you achieve your goal, your goal to keep people  
in new York City healthy. With respect to--to  
informing Health and Hospitals Corporation, the  
recent the recent plan released with the Fiscal Year  
17 Executive Plan includes four strategies on add to--  
to inform HHC, the strategy, the first strategy is  
providing access to care and insurance coverage for  
the uninsured. This is a very important issues  
because we know that regardless of the immigration  
status of the per--of the people, and also regardless

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 87

of their ability to pay, they are entitled to, and  
they deserve also medical treatment because this is a  
big health issue, a public health issue. And, what I  
would like you to do for us something that you--is to  
give us more detail about your plan, your strategy to  
make sure that the uninsured they get access also to  
the medical care that they deserve especially your  
outreach program. And also, you know, we all know  
that New York is home to so many immigrant people,  
who all came from different backgrounds, people who  
don't speak English properly. People who don't--  
don't know how to navigate through this system, and  
those people they are, those who are in need, you  
know for medical services. Could you please, you  
know, give us more detail about what are the  
strategies and the steps that you use to appropriate  
these very, very important tasks of providing  
services to the uninsured?

DR. RAJU: Okay. Thank you Councilman.  
So, first let me state that the--our mission is that  
we turn no one away. Insurance, no insurance,  
immigration, no immigration status, we take care of  
everybody. I'm really proud of that. That's why we  
are the--the safety net for safety nets in--in the

country. Our--in the past we used to provide a lot  
of initial care for which we got compensated by some  
federal/state mechanism. The money started coming  
in. But now under the SCA (sic) that money is coming  
to an end, or if it is actually getting slashed it  
comes to an extent. And that is why Health and  
Hospitals is in deep financial trouble, as we talked  
about this morning. So, the question is how do you  
get compensated for uninsured care we provide? That  
is the issue. One, we want to do--we started a pilot  
program to show that if you provide uninsured care,  
uninsured with the quality of care that is being  
piloted right now at the Elmhurst and at the--at  
Gouverneur with the Mayor's program, it actually  
Health NYC. We're basically showing to the rest of  
the world that if you take that initial population  
and give them the quality of care, you reduce their  
hospitalization. You reduce the ED visits, and you  
actually save money for health delivery system across  
the nation, right. That is one thing on a local  
level, but we are also advocating at the federal  
level that there must be a mechanism to fund the care  
for uninsured people. And there are waivers  
available. For example, there's a waiver granted for



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 89

the State of California, right. It--it is called--it  
is for uninsured people in California granted by the  
Public Hospital Systems, providing coordinated care  
so that these people stay healthy and don't use the  
emergency room unnecessarily, and--and avoid--  
avoidable hospitalization. And we are trying to  
convince the federal government is there something we  
could do with that. And the third thing we are  
working with the State Department is also that  
whether we can use some of the uninsured care money.  
Can we fold it into the DSRIP so that we can protect  
that over the years to come? Because the DSRIP will  
end in 2020, but we want to [bell] continue that  
beyond that. So these are some of the initiatives we  
are making for the local level, city level, Action  
NYC federal level with--we're looking for a waiver on  
the state level, right? We're looking for our state  
initiatives to get this done. So we have multiple  
efforts which are going on.

COUNCIL MEMBER EUGENE: Thank you, Dr.  
Raju. With respect to emergency medicine services  
that's for them all, we know that in the past years  
New York City--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 90

CHAIRPERSON FERRERAS-COPELAND:

[interposing] Council Member, if you can just wrap up  
your statement and I can put you on the second round  
if you have additional questions.

COUNCIL MEMBER EUGENE: All right, thank  
you very much. Thank you so much and I'll be back  
later on.

DR. RAJU: Thank you.

COUNCIL MEMBER EUGENE: Thank you so much  
for the answer. Thank you, Madam Chair.

CHAIRPERSON FERRERAS-COPELAND:

[interposing] Thank you, Council Member.

COUNCIL MEMBER EUGENE: Thank you.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you. We will now hear from Council Member Levine  
followed by Council Member Koo, and we've been joined  
by Council Member Barron.

COUNCIL MEMBER LEVINE: [static on mic]  
Thank you, thank you, oh. Thank you Madam Chair.  
Dr. Raju, great to see you.

DR. RAJU: Great to see you.

COUNCIL MEMBER LEVINE: Great to see  
your colleagues.

DR. RAJU: Thank you.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 91

COUNCIL MEMBER LEVINE: Plenty of people  
have drawn a comparison between the Next Generation  
Plan at NYCHA, and the plan for transformation at--a  
Hotel and Hospitals. A component of the NYCHA plan  
is to leverage one asset they have, which is open  
real estate particularly in neighborhoods where  
that's a very valuable asset. And I've heard you  
refer to a reconsideration of facility use. I think  
you've been clear to say you don't intend to close  
any facilities. But I wonder whether you are [off  
mic]--considering--I'm sorry--[on mic]--whether you  
are considering development opportunities on HHC  
properties?

DR. RAJU: We are doing a real inventory  
of all the vacant spaces as those underutilizes  
spaces. I'm--everything is under consideration. So  
as we develop those plans, we'll be more than happy  
to come back to the Council and share with you.

COUNCIL MEMBER LEVINE: Is there a space  
on any of your campuses that could potentially be  
used for what's called infill where say housing could  
be developed as a way to generate revenue?

DR. RAJU: As you know, we are probably  
the only healthcare system over the last decade we

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 92

know there's the empty lots, we always provided  
supportive housing. The two supportive housing to  
the Kings County Camps, Camba 1 and 2. In  
Metropolitan--next to Metropolitan we have Metro 90--  
99 Metro. We have supportive housing. Then, we have  
a supportive housing going to be built in the parking  
lot of--of Woodhall Hospital where there is the empty  
parking lot. So we are the only system because we  
realized many, many years ago health outcome depends  
on stable homes, right. Otherwise, you can never  
deliver healthcare right. Even before people started  
talking about social and general health, we have been  
in the journey for many years, and we continue to do  
that. Right, we have continued to have parcels. We  
are Parcel T Building in Queens Hospital Center.  
That is an area we are looking at delivering  
something there as a part of it. And Seaview we  
talked about. Three is a real--at Seaview we could  
develop. So we are looking at every possible thing.  
We are doing an inventory with the Deputy Mayor's--  
of, you know, Alicia Glen's Office and taking a look  
at it with the EDC. So once we compare the list,  
we'll be able to answer the question much better  
where the empty spaces are.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 93

COUNCIL MEMBER LEVINE: Well, please keep  
us posted on that. We--I certainly encourage you to  
explore every means. You have a desperate need for  
funding. No office should be ignored. When you talk  
about housing development and it has an impact those  
surrounding neighborhoods, I think a lot of us should  
be concerned about what kind of housing is developed,  
whether there it will be community input in the  
development process, questions of affordability. We--  
these are complicated policies to push forward. So  
please keep us in the loop. In my remaining time, I  
just want to remark that some of the other large  
multi-hospital systems in the city have moved to the  
model they perhaps euphemistically call models of  
excellence where as opposed to repeating every  
specialty at every hospital, you have a focus on some  
specialties on some--on some hospitals. And perhaps  
you stop offering every specialty at every hospital.  
So maybe oncology will become a specialty at one  
hospitals, but you'll reduce obstetrics there. That  
has an advantage in that you can really develop  
expertise, but for any given neighborhood it means  
you may have to go to farther to access some

specialties. Is--is--is this plan that you are  
considering or perhaps have underway?

DR. RAJU: No, we--we are definitely  
looking at every option, but I just want to tell you  
when we have our clinical services available, it  
depends on three factors: The factor one will be our  
ability to provide the service, the level of  
competency and the quality and the numbers, which we  
will be able to do that. But let's not forget the  
community needs. Some places where we are the only  
community--you know, community needs--we serve the  
community because we are the only hospital where  
people come to because not in the city every hospital  
welcomes the patients we serve sometimes. So, we  
need to make sure that as we do those things we need  
to make sure we don't create a healthcare vacuum in a  
particular neighborhood, right, because of they of  
they are not able to travel. The third point is we  
also have to be cognizant of as we double up the  
healthcare delivery or do the excellence, we need to  
make sure what communities needs to travel. How much  
are they able to travel? If they are traveling with  
three buses that almost takes half a day, then that  
will be a big access barrier problem. So [bell]

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 95

everything will be on the table. There'll be open  
discussions with the community, with the elected  
officials, with our neighbor partners and community  
advisory board, and the City Hall as we develop this  
plan. But we will take into consideration all those  
factors when we decide what to do with the services.

COUNCIL MEMBER LEVINE: Thank you very  
much,

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member. We will hear from Council  
Member Koo before we begin the second round.

COUNCIL MEMBER KOO: Thank you, Dr. Raju  
and your wonderful staff. My question to you is a  
few days ago I read--I read an article in the Post  
about an intern's experience, her experience working  
Coney Island Hospital So it was about the constant  
understaffing emergency. Is this a big problem in  
New York Hos--New York Public Hospitals,  
understaffing, especially in nursing--nursing?

DR. RAJU: Okay, councilman, first let  
me--let me tell you that we provide excellent quality  
care and we are--we are working very hard to improve  
the patient experience at various times. That is an  
anonymous article with a lot of loopholes in it, with

1 a lot, you know, statements, which are not true,  
2 untrue statements in that--in that article, which are  
3 not true. And unkindly disparages my nurses and  
4 doctors and the very hard working employees. I  
5 cannot believe that any one of my nurses will wait to  
6 see a patient die, a child die and do nothing about  
7 it. I'm very saddened by that because that is not  
8 true. Because I know it's not true because I've  
9 been--I've been in this system for many years. So I  
10 really do not want to get into that, you know, an  
11 unsubstantiated tabloid or article based on some  
12 anonymous souls. It is really unfair to the very  
13 hard working employees of mine, and my doctors and my  
14 nurses. So, I been--having said that, patient  
15 experience is very important to me, right. If  
16 somebody complains we really want--we get to the  
17 bottom of this, and we want to gain them back because  
18 we believe that the quality and the experienced need  
19 to be delivered together. So we are committed to  
20 getting everything done. I obtain care at Coney  
21 Island Hospital, right. My private doctor, my  
22 private care doctor is in Coney Island Hospital.  
23 I've been a Coney Island Hospital patient for the  
24 last 15 years of my life. My mom, who is--with  
25



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 97

terminal cancer is a Coney Island patient. My kids  
got Coney Island Hospital for their care. So I just  
want to assure you that my kids are safe. They go  
there and they take care of care. So, I'm not going  
to really give any more credence to an anonymous  
unsubstantiated things, which are not true. There  
are lot of things in that article, which are not  
true. I do not have an ICU, Pediatric ICU in Coney  
Island Hospital. So I don't what ICU they're talking  
about. I know where the patient is. So there are so  
many things, which are not--not true, but again, I  
don't want to get into discussions regarding that  
because then we'll be here the whole day. I am very,  
very upset. I'm very saddened because that cast my  
hard working nurses and doctors and other employees  
in such a bad light, and that is not right because  
that is not true.

COUNCIL MEMBER KOO: So then my question  
is--is understaffing the problem at New York City  
Hospitals?

DR. RAJU: The understaffing is--you  
know, we are very cognizant of understaffing, right,  
because it does--it's based on demand. Some of the  
hospital EDs are very, very busy. I understand that,

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 98

right? It is the truth because the demand changes as  
you go into that. We try to manage it the best we  
can at various levels, and able to deal with that.  
So, we are very cognizant of it, but I want to tell  
you nowhere in the system is any under-serving, we  
never provided a bad quality results that we are  
aware of, right. I mean anybody who complains to us  
we take them very seriously. We--we deal with them,  
but you can compare us. Our comparative quality data  
we took public information. It stands up to any  
other brand name hospital in New York City, and I'm  
very proud of the quality care we give in our system  
with the very limited resources because of very, very  
hard working committed employees I got.

COUNCIL MEMBER KOO: So, is pay and  
compensation a factor in recruiting competent and  
qualified nurses or doctors in New York--New York  
City Hospitals?

DR. RAJU: You know, I--I--just question  
gets asked a lot of times. I'm not going to--I'm  
going to because to work in New York City Health and  
Hospitals public system, you don't get rich by  
working in the public system. If you're looking for  
more money, better comforts, better things, then New

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 99

York City Public Hospitals is not the place, but my  
employees come and work for us because they share the  
values we all share that they want to do public  
service. They want to take care of people like them  
in their neighborhoods, and give the best possible  
care to them. So, I just want to know we attract a  
different kind of people to come to institutions.  
People who come to an institution are not looking for  
more money because we simply cannot match the money,  
which is given other brand name hospitals, but [bell]  
they come with the social values. They fight for  
social and healthcare justice like we all do, and  
that is the reason they come us. So I do not see--we  
attract a different group of people, not the people  
who are looking to find a job for money.

COUNCIL MEMBER KOO: [off mic] Thank you,  
Madam Chair.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member Koo. We will hear from Council  
Member Rosenthal.

COUNCIL MEMBER ROSENTHAL: Chairs, sorry  
about that. Thank you so much, Chairs for holding  
this hearing. Dr. Raju, thank you so much, and I do  
have--I do have a bias going into my questioning. I

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 100

want to start by thanking you for hiring Mr. PV  
Anantharam. I think with him by your side, there's  
no going wrong. So, you are in good hands.

DR. RAJU: Okay.

COUNCIL MEMBER ROSENTHAL: It was a wise  
decision. [background comments] Well, there you go.  
So I guess we're all set then. Now, what I want to  
ask you is in--in my view the Health and Hospitals  
Corporation is a little bit between a rock and a hard  
place in terms of your mission to serve everyone who  
walks in the door, and I'm wondering how you  
contemplate moving forward with the very difficult  
decisions that lie ahead in underutilized wings of  
hospitals. For example if one of your hospitals has  
very little--I'm making this up--obstetrics care. So  
they're just not doing a lot of deliveries and--and  
we all know that it's the quantity of doing a service  
that makes it better. And if you're at 4% in  
obstetrics in a wing in one of your hospitals, are  
you--would you contemplate shutting down all but the  
most urgent services of that type of care.  
Obstetrics really was a bad example. You know, some  
area of care.

DR. RAJU: Sure.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 101

COUNCIL MEMBER ROSENTHAL: I mean, you  
know, Hepatology--

DR. RAJU: [interposing] I know.

COUNCIL MEMBER ROSENTHAL: --and instead  
working on the strength of that hospital, but willing  
to make the decision to not do something that some  
people in the community would need, but there really  
isn't the full no demand for. And you have the  
luxury of having 11 hospitals, thereby, asking people  
to go somewhere else, possibly some miles away. But  
so that they would get better quality service a  
little bit farther away. And this little bit gets to  
Council Member Koo's point about understaffing and  
thinking hard about strategic placing of your  
staffing. Are those conversations on the table?

DR. RAJU: Yes, as a--as a part of  
transformation we are looking at the entire clinical  
delivery system model, and as I--and I respond to the  
council member, as you make the decisions, of course,  
quality is number one. If you cannot provide a  
service in good quality, then we should not provide  
it because that's not good for anybody, right? But I  
can tell you the quality of services of the Health  
and Hospitals is very, very good, you know, to do

that, right. The second part of it is as we  
restructure clinical services in various places, we  
need to take a look at the quality, the competency  
and the demand, which you are talking were good, and  
also we need to take a look at the community needs  
and community--what is available in the community.  
Because somewhere we have to be very careful in some  
communities. If we don't provide the service, how  
much of hardship it will provide for those--for them.  
That's what I was talking about. If they have to  
take two buses to go to a place.

COUNCIL MEMBER ROSENTHAL: Of course.

DR. RAJU: Right. So those are some of  
the things. So these discussions need to be  
thoughtful. They've got to be taken in--in  
collaboration and the--and discussions with the local  
community and see what's needed. And also you're  
right. There are some community needs that are not  
supplied to anybody. There are some areas in the--in  
the city where we need a primary care doctor, and we  
are doing that, right. In the next--this year we  
will go in the six--six places, which are called high  
need neighborhoods--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 103

2 COUNCIL MEMBER ROSENTHAL: [interposing]

3 Right, Dr. Raju, I'm asking a little different--

4 DR. RAJU: [interposing] Yes.

5 COUNCIL MEMBER ROSENTHAL: --question.

6 What I'm saying is in the wings where they are  
7 underutilized--

8 DR. RAJU: [interposing] Uh-huh.

9 COUNCIL MEMBER ROSENTHAL: --and this is  
10 not new data.

11 DR. RAJU: Yes.

12 COUNCIL MEMBER ROSENTHAL: I'm sure you  
13 have all of this and you've been looking at it  
14 already. So in the areas where there's  
15 underutilization. So the demand is not there.

16 DR. RAJU: Yeah.

17 COUNCIL MEMBER ROSENTHAL: Right, so you  
18 have 4% utilization, and a whole wing--

19 DR. RAJU: [interposing] Yes.

20 COUNCIL MEMBER ROSENTHAL: --that is open  
21 and to provide that service, are you willing to make  
22 the hard choices in the road ahead?

23 DR. RAJU: You know, what--what we are  
24 looking at that point was the--all underutilized and  
25 unutilized spaces, right. What are the services we

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 104

do bring into them? That is the question, right? So  
we are basically-- For example, I was alluding to one  
thing. So in some places have legal services for our  
patients because they will very much benefit from  
the, right. In some places where we are trying to  
bring those social service agencies into them, to  
rent the space to a social service agency so they are  
able to get them what they need. So we are--we are  
looking at all of them as a part of it. If we don't  
want to lose--if we don't want to leave any space  
empty with paying for it when we can do something  
better with it.

COUNCIL MEMBER ROSENTHAL: Thank you  
Council Member. We will now hear from Council  
Barron, and then we will begin our second round. So  
any members that are going to join us, you're going  
to be part of the second round after this. Council  
Member Barron.

COUNCIL MEMBER BARRON: Thank you, Madam  
Chair and to the Co-Chair that's here and to the  
panel that's here. I didn't have a chance to be here  
for your testimony, but I will certainly review it  
because I think that this is a very critical area. I  
am CUNY's Chair--I'm the Chair of the Committee on



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 105

Higher Education, and we had a CUNY hearing, and we  
spoke about nurse preparation, and we know that  
throughout the nation, there's a shortage of nurses.  
So I wanted to ask you in terms of healthcare  
providers, is there any program that we're looking at  
that will help to increase the number of nurses that  
are being prepared? Do you have any partnerships  
with the preparation schools that have nurses? And  
we know that part of their training, they've got to  
get those practicals. And a second question is where  
do you find that most of your staffing comes from in  
terms of the nurses? Do you come from a particular  
preparation area, or do you find that there's a  
particular school or colleges that provide the nurses  
that come into the H&H programs?

DR. RAJU: Okay, thank you. I think we  
working with all nursing schools in New York City  
including CUNY. Their nursing students are precepted  
(sic) by our nurses in every one of our hospitals,  
but they are teaching hospitals. Like--just like we  
train doctors, we train nurses in this place. So  
they come from almost all nursing schools in place,  
and one of the great advantages we have, which I  
believe that we can get a market share, is the fact

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 106

2 that we are probably--most of our nurses they reflect  
3 the community they serve, right. You walk into Kings  
4 County, you will see the nurses in Kings County.

5 They--they serve--the local community they serve.

6 You go to Lincoln or you go to Elmhurst or you go to

7 Coney Island, wherever you go because I always used

8 to say in multiple national forums probably the only

9 healthcare system in the country where I looked like

10 my patient and my patient looked like me. I used to

11 say this: If you have a problem understanding an

12 accent, you ought to go to Elmhurst. Then they will

13 speak like me, right. So this is the issue. So we

14 do have a very diverse population in our system. Our

15 nurses come from where we serve. Most people in

16 their communities. We work with all schools

17 including CUNY towards our pipeline of nurses coming

18 in. We do not have any nurses coming from outside of

19 the country or coming from Long Island or some

20 places. Like some of them they moved longer than

21 they plan, but not necessarily coming from that. So

22 we really reflect the local schools and that's where

23 we get all the nurses from. That's where claim them.

24 COUNCIL MEMBER BARRON: Who--who bears

25 the responsibility for any kind of insurance

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 107

liability that might be associated with the  
preceptorship aspect of nursing preparation?

DR. RAJU: I--I need to get back to you  
on that because usually I think we provide them the  
non-price (sic) coverage, but I will--I will check  
with my legal folks and get back to you.

COUNCIL MEMBER BARRON: Okay, thank you.

DR. RAJU: Thank you.

COUNCIL MEMBER BARRON: Thank you, Madam  
Chair.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member. So we're going start our second  
round, and then our chairs will go and then we have  
some additional members that have questions bearing  
in mind that we are at 12:15, and I think we were  
supposed to have started DOHMH. So I have two  
questions, and then we will open for the second  
round. This is kind of piggybacking on Chair's  
Johnson's comments about Metro Plus. What percentage  
of revenue is lost by Metro Plus and its enroll--  
enrollees seeking services at other hospitals outside  
the hospital network. I mean, you know, we focused a  
lot about growth. Last year you came in with a very-

-

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 108

DR. RAJU: [interposing] Uh-huh.

CHAIRPERSON FERRERAS-COPELAND: --large  
number getting a million. Clearly, we're not going  
to get there, but being registered in Metro Plus does  
not meant that you can only go to the HMH. So what  
percentage do you see of--of enrollees actually going  
or those that aren't going?

DR. RAJU: Sure. So there are--Metro  
Plus in a--in a--in a big scale over 50,000 feed  
(sic), one-third of Metro Plus expenses, revenues go  
to the pharmacy, and the other one-third goes to non-  
HHC hospital, and one-third is used for care in the  
Health and Hospitals Corporation. This is the--the  
dilemma we have, right. Now, we are starting to  
improve the access because of late hours in the  
evenings and weekends, and also we're building 12 new  
clinics in high-need neighborhoods that has under  
200,000 coming. Vanderbilt under 50,000. So all  
those things will help to bring more of those  
patients into Metro Plus or into Health and Hospitals  
as opposed to outside. But the flip side is when  
people want to choose a plan, they want a wide  
variety of hospitals they can go to, right. If you  
say the Metro Plus you can only go to Health and

Hospitals, then some people may not like to choose  
that because where they live, there is no Health and  
Hospital nearby, right. So we are balancing that  
very carefully. As we grow this, right, we need to  
have some network of hospitals, but at the same time  
we need to drive more business to Health and  
Hospitals so that they stay with us. In the past, a  
few years ago before I came in, it was always a  
problem because we don't have enough access. So  
people join the plan and they can't see a doctor in  
Health and Hospitals. They have to wait a long  
period of time. Then they say, wait a minute, I'm  
going out of the plan. I'm going to some other plan  
because I want to see my doctor. So now we are--we  
are closing the gap. We're not there yet. We need  
to really be able to have a day where people can get  
appointments the next day or the same day. We have  
to get to that, but we will get to that, right? But  
that is a problem here. So we need to balance out  
the--enrolling people with a good network so people--  
more people will join us. At the same time keeping  
people within our system.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 110

2 CHAIRPERSON FERRERAS-COPELAND: And you  
3 said one-third. Do we have a dollar amount as to  
4 what that number is?

5 DR. RAJU: Yeah, we can give you that.  
6 Do we have it?

7 PLACHIKKAT ANANTHARAM: [off mic] We  
8 don't have it right with us, but we can provide it.

9 CHAIRPERSON FERRERAS-COPELAND: Can you  
10 turn on the mic just for the record.

11 DR. RAJU: It's more than \$3 billion.  
12 I'm sorry.

13 CHAIRPERSON FERRERAS-COPELAND: If you  
14 don't say it in the mic, it doesn't get on the  
15 record. (sic)

16 PLACHIKKAT ANANTHARAM: My--my spouse  
17 complains a lot I do this. The--the overall revenues  
18 for Metro Plus are around \$2.3 billion, and ad Dr.  
19 Raju mentioned, about a third--a third--a third of  
20 those--

21 DR. RAJU: [interposing] \$700 million  
22 comes to us, \$700 million goes other hospitals and  
23 \$700 million is about pharmacy costs.

24 CHAIRPERSON FERRERAS-COPELAND: Okay, can  
25 you just give us that breakdown.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 111

PLACHIKKAT ANANTHARAM: Sure. I'm sorry.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you. Will Health and Hospitals' continued failure to  
achieve savings put the city on the hook for another  
\$500 million subsidy next year? And if the city is  
likely to give a subsidy to Health and Hospitals in  
Fiscal 2017, why haven't you shown it in the budget?

PLACHIKKAT ANANTHARAM: I'm a little  
confused about the question.

CHAIRPERSON FERRERAS-COPELAND: So we are  
stepping up and we're going to support the Health and  
Hospitals by \$500 million--

PLACHIKKAT ANANTHARAM: [interposing] I--  
I--I thank you for that.

CHAIRPERSON FERRERAS-COPELAND: --we  
don't see that. We've-we've had a lot of discussions  
about savings in revenues as we move forward.

PLACHIKKAT ANANTHARAM: Yes.

CHAIRPERSON FERRERAS-COPELAND: Yet, we  
don't see any of this being considered for 2017. Are  
you assuming or are you committing that you--that  
your understanding is that you won't need another  
\$500 million or \$100 million or \$50 million or \$200  
million or a billion next year.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 112

PLACHIKKAT ANANTHARAM: A big part of--

CHAIRPERSON FERRERAS-COPELAND: Your mic  
is off again.

PLACHIKKAT ANANTHARAM: I press it down  
here.

CHAIRPERSON FERRERAS-COPELAND: Oh, maybe  
close.

PLACHIKKAT ANANTHARAM: A--a big part of--  
--of--of the plan for '16 including the \$337 million  
of forgiveness of debt service in non-practice where  
I think it was 15, was because a lot of the  
initiatives that we had in '16 has been postponed to  
'17. So we don't anticipate requiring that same  
assistance again in '17. A lot of the strategies  
that we've got planned in '17 are pretty real. We  
are hoping that we don't have to come back to this  
place here, and requiring that same level of  
assistance. The city has already stepped up in terms  
of forgiving debt service obligations in the  
baseline. So we can get this adequate funding.

CHAIRPERSON FERRERAS-COPELAND: So do you  
see that the debt service forgiveness will have to be  
a part of a long-term commitment from the city?



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 113

2 PLACHIKKAT ANANTHARAM: It's already in  
3 the Financial Plan for the next four years so--

4 CHAIRPERSON FERRERAS-COPELAND:  
5 [interposing] Right.

6 PLACHIKKAT ANANTHARAM: --yes. So we do  
7 believe that it's a necessary assistance to keep  
8 sustaining Health and Hospitals.

9 CHAIRPERSON FERRERAS-COPELAND: Okay. We  
10 are--I--I have some additional questions, but I'm  
11 just going to get them to you. If you can just get  
12 them back to us--

13 DR. RAJU: [interposing] Sure, I do  
14 that.

15 CHAIRPERSON FERRERAS-COPELAND: --  
16 expeditiously. We will now hear from Chair Johnson  
17 followed by Chair Cohen.

18 CHAIRPERSON JOHNSON: Thank you, Madam  
19 Chair. As part of the Transformation Report, the  
20 Manatt Report and the recommendations that were  
21 rolled out, it was mentioned there was going to be a  
22 blue ribbon panel. Who's on that blue ribbon panel?

23 DR. RAJU: We can give you the names of  
24 the people.

25 DOUGLAS JOHNSON: How many people?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 114

DR. RAJU: How many people--how many  
people. [background comments] If we can give you  
that in a minute. It's about nine.

PLACHIKKAT ANANTHARAM: There are eight.

DR. RAJU: Eight people, eight or nine  
people.

CHAIRPERSON JOHNSON: Eight?

DR. RAJU: Yeah, I--I will give you the  
number. I don't want to guess.

DOUGLAS JOHNSON: And when can the public  
and the Council expect to see the findings of the  
panel? What's the timeline on recommendations?

DR. RAJU: I think that this is somewhere  
between 90 days and 120 days they are going to--they  
will be meeting the--I think in--in--in a week or so  
they'll be meeting in the first meeting. We have not  
arranged anything yet. It's still on the--we're  
discussing with them, but it--as soon as we have the--  
-the dates available I'll be happy to provide it to  
you.

CHAIRPERSON JOHNSON: Okay. You  
testified at the Preliminary Budget hearing that the  
Council would receive the Jail Health Report that's  
mandated by law--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 115

DR. RAJU: [interposing] Yes.

CHAIRPERSON JOHNSON: --this month. Is  
that still your plan to get that to us this month?

PATRICIA YANG: Yes, it is imminently.

CHAIRPERSON JOHNSON: Imminently?

PATRICIA YANG: Yeah.

CHAIRPERSON JOHNSON: Great. So the  
corporation saw an increase in the Executive Budget  
of \$7.3 million for three Correctional Health  
Initiatives in the Executive Plan. How does that  
funding compare to what you officially requested as  
part of your Vision 2020 Plan for Correctional  
Health?

PATRICIA YANG: It represents one of the  
key elements of--of our request. We're delighted to  
have the opportunity to--to grow and--and expand, and  
have some other others, which we would engage the  
Administration on as we go forward.

DR. RAJU: So one of the things is that  
we do not differentiate between inmates and  
outpatients. We treat them exactly the same way. So  
for the first time we are going to take a  
satisfaction survey on the inmates, on their health  
benefits. We will ask the inmates how as your

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 116

healthcare. We want to know all about you. How was  
the experience. So we really want to do that at that  
level, right. And then we also collect the provider  
experience. We want to know from our providers what  
does it say about their--their job and other things.  
We take that seriously, and we also look at it  
because one of the advantages of the hospital system  
taking care of the patients within the prison--within  
the jail system is that there's a continuity of care.  
When they leave, they come back to clinics. They  
keep their appointments, and also they are  
potentially enrollees for the Metro Plus. So we are  
able to say okay join Metro Plus. We will give you a  
doctor and then come to one of my services. So,  
having this Correctional Health Service actually, you  
know, it helps us to provide a very seamless care  
continuum. Then it will be in other areas around.

CHAIRPERSON JOHNSON: The Board of Health  
recently posted the April 2016 Correctional Health  
Services Assessment Report on its website, and the  
report include the total number of encounters seen,  
and scheduled health visits. In the report a few of  
the listed reasons for an inmate to not be seen by  
the Correctional health staff were alarm, no escort,

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 117

2 cancelled visit and no reason. In these instances,  
3 how does your staff ensure that proper care and follow  
4 up is provided to an inmate?

5 PATRICIA YANG: We're working the  
6 Department of Correction at a--at new level of--of  
7 engagement and coordination everything from working  
8 on other ways to do sick call, having our staff  
9 around through housing units. Some of our requests  
10 that were funded the Tele Medicine and the Tele  
11 Health MMA Clinics will bring the production issues  
12 down. In terms of distance and frequency we'll be  
13 closer to the housing units or in the housing units.  
14 Where we have--where we know and--and now we know  
15 from Corrections when there's a lockdown for example  
16 in our alarm, which gives our staff an opportunity to  
17 see who was--was to be produced and was not, and then  
18 we can prioritize units to be produced or seen.

19 CHAIRPERSON JOHNSON: Two examples. So  
20 in one example, one facility had 282 scheduled health  
21 visits that did not occur because there was no escort  
22 available. In another facility, a similar facility,  
23 1,274 mental health visits not scheduled because no  
24 escort. It's a lot of visits, it's a lot of  
25 individuals who may not be receiving timely care

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 118

2 because no escort was available. Is further staffing  
3 needed to ensure that this problem doesn't persist?

4 PATRICIA YANG: So, not--not on our side.  
5 I can't answer for it, but

6 CHAIRPERSON JOHNSON: [interposing] But  
7 maybe on DOC's side.

8 PATRICIA YANG: --anybody else. I don't  
9 know.

10 CHAIRPERSON JOHNSON: The--the escort is  
11 a DOC member. It's a--

12 PATRICIA YANG: [interposing] Correct.

13 DOUGLAS JOHNSON: --it's a corrections  
14 officer.

15 PATRICIA YANG: Correct. What we have in  
16 consort with the Department of Correction is not only  
17 being notified when there is a alarm or a lockdown so  
18 we can review who was not seen, but we are--  
19 Department of Correction and we in reviewing some  
20 cases in some instances that actually happened, they  
21 rolled out and are in the process of rolling out sort  
22 of an incident command response so that it's not a  
23 total facility lockdown all the time. It could be by  
24 zones, which means that patient movement can still  
25 occur elsewhere.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 119

DOUGLAS JOHNSON: How many current  
inmates--how accurate is the data in knowing how many  
current inmates are infected the Hepatitis C? Do you  
know? Because it's been talked about in the budget  
to get people treatment for Hep C.

PATRICIA YANG: We can give you very  
specific numbers on--of their time frame or a day or  
a snapshot, whatever you wish.

DOUGLAS JOHNSON: So, the cost is high  
for treatment--

PATRICIA YANG: Yes.

DOUGLAS JOHNSON: --but Medicaid has  
changed its rules at the state level, correct?

PATRICIA YANG: Medicaid will cover  
Hepatitis C treatment, but when you get into the  
Medicaid Managed Care plan it, you know, there's a  
lot of--of leeway on the plan's part, in this--

CHAIRPERSON JOHNSON: [interposing]  
What's the--what's the total regimen cost for  
Sofosbuvir or whatever its--

PLACHIKKAT ANANTHARAM: [interposing] The  
equivalent.

CHAIRPERSON JOHNSON: -- equivalent is.  
\$90,000?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 120

2 PATRICIA YANG: We're currently  
3 negotiating right now. It averages about \$50,000 for  
4 a treatment.

5 CHAIRPERSON JOHNSON: \$50,000 for a  
6 patient?

7 PATRICIA YANG: Or up, but we are making-  
8 -we are speaking with both pharmaceutical companies  
9 to get steep discounts or some other way to do it.  
10 We're also working with, as Dr. Raju noted,  
11 leveraging a lot of the Health and Hospitals  
12 programs. So we're engaged in conversation with  
13 Gotham Health for example the FHQC not only for  
14 regular care on release, but certainly community  
15 completion of treatment should one of our patients  
16 will be released who on Hepatitis C treatment in our  
17 care.

18 CHAIRPERSON JOHNSON: How long does a  
19 patient have to be on Rikers to actually qualify for  
20 Hepatitis C treatment? Is he there for a week to get  
21 treatment, or do you have to be there for 30 days?  
22 How long do you have to be there to get Hepatitis C  
23 treatment?

24 PATRICIA YANG: Currently, we're mostly  
25 focusing on people who come into the community



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 121

2 already on treatment and continuing that treatment,  
3 or people who are city sentenced. There's some new  
4 expansion that will significantly allow, you know,  
5 new criteria to come in. So we're working with DOC  
6 for example and ourselves to see who is more likely  
7 to stay longer, or long enough, and--and making sure  
8 that we have it.

9 CHAIRPERSON JOHNSON: But if--but if--but  
10 if you're someone who comes in who's currently not on  
11 treatment--

12 PATRICIA YANG: Uh-huh.

13 CHAIRPERSON JOHNSON: --when the physical  
14 is done, when come on the Island and they realize oh,  
15 you have untreated Hepatitis C, do you then get  
16 treated?

17 PATRICIA YANG: Not across the board. It  
18 depends on the disease state and--and whether they're  
19 likely to stay in our care so--

20 DR. RAJU: So we want--Homer to comment?

21 CHAIRPERSON JOHNSON: I'd--I'd like to  
22 understand.

23 DR. RAJU: Homer, yeah.

24 CHAIRPERSON JOHNSON: We don't have to do  
25 it now, but I'd like to understand the details of it.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 122

DR. RAJU: All right, I got you.

CHAIRPERSON JOHNSON: Okay, primarily  
care health centers, Dr. Raju in the Budget the City  
is committing \$107 million--

DR. RAJU: [interposing] Yes, sir.

CHAIRPERSON JOHNSON: --in capital funds  
for primary care health centers according to the  
Capital Commitment Plan. Would--can you provide the  
Finance Chair and the Finance staff a breakdown per  
borough how much capital is going per borough, and--  
and if you're putting all that capital in--

DR. RAJU: Uh-huh.

CHAIRPERSON JOHNSON: --is there any  
expense dollars set aside for these primary care  
facilities as well?

DR. RAJU: No, there is a--no we can't--  
there's no operation dollars at the present time. We  
need to cover it with our present restructuring and  
transformation and then also in our redeployment--  
redployment of the workforce to cover those--those  
things, and we are basically-- That's what we are  
doing right now for the clinics we opened this year,  
and the six more will go next year.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 123

CHAIRPERSON JOHNSON: The capital funds  
that are spent, are we going to ensure that when  
they're spent, it's going to spent on projects that  
are ADA compliant?

DR. RAJU: Of course. Absolutely.

CHAIRPERSON JOHNSON: And I know that you  
had a very good meeting with ICS---

DR. RAJU: [interposing] Yes.

CHAIRPERSON JOHNSON: --Innovative Care  
Systems--

DR. RAJU: Yes.

CHAIRPERSON JOHNSON: --and talking about  
accessibility for disabled women who come into the--  
the system. Can you talk a little bit about the work  
you're doing there?

DR. RAJU: Do you want to talk about  
this? [background comments, pause]

MALE SPEAKER: Thank you, Council Member.  
We've been working with Independence Care Systems and  
with the Council's support for the last couple of  
years. We worked with them to identify areas within  
our facilities that that, you know, particularly with  
our women's health sites and radiology where we could  
make some changes with some funding that was given to

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 124

us by the Council to make it more or optimally  
accessible for persons, and to ensure that we have  
proper equipment for digital mammography machines  
that can adequately or take a--a good read of that.  
We're looking to make sure that we have proper  
equipment in all of our facilities that it's--it's  
optimally accessible for that. We have a couple of--  
of sites right now where we have best practices that  
we're working on particularly at Wood Hall in  
Brooklyn, and in the Bronx at Morrisania. We've had  
Independence Care Systems do environmental scans or  
surveys of our facilities to see what we could do to  
make changes to improve access, and--and to be more  
optimally compliant. We've also worked with them on  
security grants for training. So they come in and  
they do group trainings with our staff with--with  
somebody who uses a wheelchair how to--how to do--how  
to lift, how to transfer, how to--sort the cultural  
exam, but-but also the importance of serving the  
whole person, not just focusing on a particular  
issue, but making sure that all their--their health  
and behavioral concerns are met.

CHAIRPERSON JOHNSON: Thank you. So I'm  
going to finish with this, and hand it back over to

the Chair. I just want to reiterate something, which  
is again, I don't envy the position that you're in  
and the hard work in trying to ensure this  
transformation happens in a real way. Hospital  
closures are off the table. Layoffs are off the  
table. Privatization of services is off the table.  
I mean that's taking off the table some pretty  
significant things that would see a reduction. Now,  
I'm--I'm not saying that there is a hospital that I'm  
identifying that should be closed or that I think  
there should be massive layoffs, or where I think  
that services should be privatized. All I'm saying  
is--is that the Transformation Plan that's in front  
of us as the Chair had mentioned in her questions and  
in her opening statement I think has just a lot of  
assumptions. And I'm not sure that it's a fully  
accurate or reasonable or realistic plan to be able  
to follow. Do I wish the State and federal  
government would step up more? Yes. Are we going to  
be supportive of you in making that happen? Of  
course we are, but I am just really concerned that  
the present state of the financial situation that  
you're in is really difficult. And Dr. Raju when--  
when you came in during the budget hearings last

1 year, your first budget hearings, and we had these  
2 conversations, these looming numbers, the cash on  
3 hand crisis, the diminishment of DSH payments. The  
4 diminishment of UPL payments, the--the--the  
5 inequitable funding when it comes to the methodology  
6 on charity care. That was--that all existed then. I  
7 mean none of this is new. It's not like when Matt  
8 came in and figured out what's going on. When you  
9 knew all this--you knew this was going to happen, and  
10 this is the situation. So it's frustrating and I'm  
11 not singling you out when I say this. I think it's  
12 frustrating for the city and probably for you as well  
13 that we've been having this conversation for over a  
14 year, and I feel like the alarm is sort of just being  
15 set off now when it comes to coming up with some  
16 solutions. And I'm not sure that they are real  
17 solutions. I mean saying we put \$100 million in a  
18 budget line for potential land transformation because  
19 it was a whole and round number, and we put it out in  
20 the out years for 2020, I'm just not sure that  
21 that's--that doesn't inspire much confidence. So  
22 we're here to be supportive. We want to have the  
23 best, the most robust hospital--public hospital  
24 system in the country with quality and culturally  
25

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 127

competent care. But I am extremely, extremely  
concerned about the financial state and I--I--I sadly  
don't have the most confidence in this plan because I  
feel like there are too many assumptions. So I want  
to thank you for testifying. I--I always enjoy  
working with you, and I look forward to being  
supportive of the corporation moving forward.

DR. RAJU: Thank you, Chairman. I--I  
really appreciate your help with the--with the local  
Congress Delegation to push back the DSRIP by one  
more year, at least to start with, and I really would  
like to help with elected representatives of the  
state to redo the DSRIP methodology. If we can get  
those things and support from you, then we will be  
able to get most of the things done. Thank you.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you. Now, we will hear from Chair Cohen followed by  
Council Member Eugene.

CHAIRPERSON COHEN: Thank you, Chair. I  
just have two--two more questions. One, in your  
testimony, Dr. Raju, you mentioned the 1,700  
employees in Correctional Health. Is that a--is that  
the same--our employment level is it the same level  
as they were under Corizon, or different levels?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 128

Could you just expand a little bit or flesh out a  
little a bit of who the 1,700 are?

PATRICIA YANG: The 1,700 reflect the  
budgeted positions. Some are people who we vetted,  
and who used to work in the system under--cor--under  
Corizon. We did not keep all of them. Others are  
new hires since January when Corizon left.

DR. RAJU: The number is the same, right?

PATRICIA YANG: Yes.

DR. RAJU: The number is the same.

CHAIRPERSON COHEN: The staffing level is  
the same, though?

DR. RAJU: Yes.

CHAIRPERSON COHEN: Thank you. Also, the  
Executive Budget has \$16 million in capital money for  
the expansion of mental health services in the  
system. Could you give us a little bit of detail  
about how you're going to use that money?

DR. RAJU: The--the \$16 million  
identified in the Capital Budget for mental health.  
It's not essentially beds, but it--it's a planning  
process to identify those who are episodic violent,  
and to try and provide better case management



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 129

services. So it is still under our planning process  
to identify exactly how it will be spent.

CHAIRPERSON COHEN: Do you have a  
timeline when you'll have an idea of how--how that's  
going to work?

DR. RAJU: The monies I believe were  
budget in '17 so it is imminent.

CHAIRPERSON COHEN: Okay. Thank you very  
much, Chair.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Chair Cohen. Council Member Eugene.

COUNCIL MEMBER EUGENE: Thank you very  
much, Madam Chair, and I'm going to combine my  
question, you know for the sake of time, but before I  
ask my questions, I just want to mention in terms of  
Fully Affordable Housing Program, I know about the  
affordable housing of Kings County. Because this is  
a good program and 100% affordable, and I think that  
the program received an award for best practice.  
With respect to partnership between the public,  
private and CBO community based organizations, and  
also they are providing also civil, other social and  
medical services. This is a good program. I know  
about it. In terms of funding dedicated or

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 130

allocated, you know, for emergency services because  
we know we are seeing the Zika Virus, Ebola and  
certain natural disaster. Is there any part of the  
budget--how much money, how much funding is dedicated  
or allocated for prevent--for--for emergencies or  
medical emergency services in case of disease or  
natural disaster? Because we know that humanity  
faces every decade or any time humanity faces some  
type of disease that we didn't know before, or some  
type of medical emergencies. Let me now ask at the  
same time also in terms of trauma centers, we know  
that the Kings County (sic) which is in my district.  
It's a wonderful organization. It's one of the  
trauma centers and as a matter of fact, I had the  
privilege to work together with Mr. Martin, who does  
so much for the community. Thank you for your  
partnership. I, you know, I miss you. [laughs] But  
in terms of trauma centers, is there any increase of  
funding for those trauma centers because every single  
day we are facing more challenges in terms of trauma  
centers, and I have seen patients going to Kings  
County. We have to send them to another hospital  
because of any other reason. We--I believe that we  
have also to focus on the trauma centers including

the funding especially an institution like Kings  
County, which is in my district.

DR. RAJU: I'll answer the first  
question. We do not, you know, budget for impending  
special pathogens. In other words when--when the  
Ebola came in, we used our system. We paid for it.  
Then we got some money back right from the federal  
government to do that. So we do not really have a  
special fund for special pathogens. Then we--they  
come in and we'll take care of them. So this is a  
part of the--the regular operational budget we deal  
with. To go back to the trauma center, right, the  
trauma center does not necessarily give us any  
enhanced payments, but what it does is it brings in  
patients with the significant CMI, Cass Mix Index  
[bell] so we are able to provide care, and we have  
insurance that we are able to bill the insurance  
companies and get money for it. Right, that's where  
it is. Regarding the transfer of some of the  
patients, some of the things are--are special  
services. For example, if we are to do a--a re-  
implantation, if somebody just cut their completely  
and they are to push it back in place, those--every  
trauma center has a patient like that. There's only

place this get done. That is at Bellevue. So  
whether you go to--you're in Presbyterian or any  
other, they have to send the patient back to  
Bellevue. Like you want a hyperbaric oxygen chamber  
there's one in Jacobi, you know, at the Center for  
Jacobi. So someone of things are--are--are state  
mandates that they don't really develop a hyperbaric  
chamber in every hospital. They have to go through a  
committee process making sure everyone does that like  
the burn centers. They don't have burn centers---  
ward in every hospital. So some of them are also  
state mandate, and if you want to start a new  
service, then you have to get special permission from  
the state to start that. So another point they look  
at the number of cases you may--you may receive, and  
they also take a look at what are the other centers  
doing. In other words, if you one of those centers,  
which has got only ten patients, then they're not  
going to give you permission to start the same  
service where there are other services. So it's a  
little more complicated and the healthcare is a  
highly regulated industry where everything we do we  
need to get some permission, somebody's permission.  
So that is one of the reasons why we--even if you

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 133

want to provide, some of those services we can't  
provide because we need special permission for them.

COUNCIL MEMBER EUGENE: I think you very  
much, Dr. Raju. Thank you, Madam Chair. Thank you.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member. It's 12:40. Thank you very  
much for coming to testify today.

DR. RAJU: [off mic] Thank you very much.

CHAIRPERSON FERRERAS-COPELAND: We have  
additional questions that we're going to be getting  
to you. I just ask that you get them back to us  
expeditiously because we're going to be using them  
for negotiations. And also, we are very, very serious  
you need to be very clear that the commitments that  
you made for things that you would get to us by the  
18t, we need to get. Because if not, we're going to  
have another hearing to highlight all of this again.  
Thank you, very much, Dr. Raju and your team, and we  
will continue to engage while we get this budget  
done.

DR. RAJU: Thank you, Madam Chair.  
Thanks for your patience and thanks for all your  
support and help.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 134

CHAIRPERSON FERRERAS-COPELAND: Thank  
you. All right, we are going to take a 10-minute  
break before we hear from the Department of Health  
and Mental Hygiene. [background comments] We will  
now resume this City Council's hearing on the Mayor's  
Executive Budget for Fiscal 2017. The Finance  
Committee is joined by the Committee on Health,  
chaired by Council Member Johnson and the Committee  
on Mental Health, Development Disability, Alcoholism,  
Substance Abuse and Disability Services chaired by  
Council Member Cohen. We just heard from the New  
York City's Health and Hospitals, and now we will  
hear from the Commissioner of the Department of  
Health and Mental Hygiene, Dr. Mary Travis Bassett.  
In the interest of time, I will forego making an  
opening statement, but before we hear testimony, I  
will open the mic to my co-chairs Council Member  
Johnson and then Council Member Cohen. [pause]

CHAIRPERSON COHEN: All right, how about  
now. I'm ready to go. Good afternoon. I'm Council  
Member Andrew Cohen, Chair of the Committee on Mental  
Health, Developmental Disabilities, Alcoholism,  
Substance Abuse and Disability Services. This is the  
Executive Budget Sheet--Budget hearing overseeing the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 135

Department of Health and Mental Hygiene. The FY 2017  
Executive Budget allocates \$637 million to Mental  
Hygiene Services, an increase of \$77 million 12%  
since the Fiscal 2016 Adopted Budget, The Executive  
Budget includes significant funding changes since we  
last met to discuss the FY 2017 Preliminary Budget  
including a \$5.5 million investment in opioid  
overdose prevention, and \$1.7 million investment in  
NYC Safe Hub. I would like to thank the  
Administration for their commitment to addressing  
opioid overdose as public health crisis rather than a  
criminal justice issue providing 7,500 additional  
Naloxone kits and training hundreds of additional  
treatment counselors among other programs. The  
Council looks forward to working with the  
Administration to reduce prescription opioid and  
heroin related overdose death and dependence in our  
communities. We know that effective communication  
and collaboration with community based organizations  
and advocates through the five boroughs will prove  
central in achieving this goal. This brings me to my  
next point regarding the local provider community and  
baseline Council funding. Council Member Johnson and  
I were recently joined by 30 of our colleagues in

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 136

expressing our concerns about the baselining of  
council initiatives including the Autism Awareness  
and Geriatric Mental Health Initiatives. As stated  
in our letter, the Council created these initiatives  
to reflect our priorities and values. Therefore,  
baselining should mean those priorities and values  
are carried through by the Administration. We stand  
with the dozens of organizations that provide vital  
services to our constituents in a culturally and  
linguistically appropriate manner ensuring their  
concerns about the reduced number of contracts and  
the altered scope of services in the Council funding.  
Now, we were disappointed to learn that the  
Administration did not restore in the Executive  
Budget \$1.7 million in baselined funding for a  
substance abuse treatment and suicide prevention that  
redirected to Thrive NYC. As the Council called for  
in the Preliminary Budget Response. I am confident  
that we can engage in a productive dialogue during  
the remaining budget negotiations. I look forward to  
discussing this--the Executive Budget's new needs and  
other mental health funding issues during today's  
hearing. We did that already. Lastly, I just want  
to thank the committee staff for their work in



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 137

preparation of this hearing, Nicole Aberdeen, our  
Legislative Analyst; Michael Benjamin our Policy  
Analyst--Analyst and Janette Merrill, our Finance  
Analyst. Thank you, Chair.

CHAIRPERSON JOHNSON: Good afternoon.  
I'm Corey Johnson, Chair of the Council's Committee  
on Health and I look forward to discussing the Fiscal  
2017 Executive Budget for the Department of Health  
and Mental Hygiene with you today. Commissioner  
Bassett, it's good to see you. The Executive Budget  
allocated nearly \$1.5 billion to the department in  
Fiscal Year 2017, an increase of \$139 million or 10%  
since Fiscal Year 2016 Adopted Budget. That's good  
news. I like seeing more money for the Health  
Department. While much of the new funding is  
directed to Thrive NYC, the mental health road map,  
the Public Health sector also saw a 5% increase since  
the Fiscal 2016 Adopted Budget, bringing the  
expenditures to \$658 million. While these numbers  
demonstrate a significant commitment to the City's  
public health, I was dismayed to learn that funding  
for depart--that--that funding to the department is  
actually \$84 million less in Fiscal Year 2017  
Executive Budget than it was ten years ago in the-in

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 138

the 2006 Adopted Budget. So this Administration is making progress getting us back up, but I want to see us back up to those previous levels of funding to do the important work that the department is doing. I know--given the pressing health challenges in our city, I know this Administration will invest more in our health program services and infrastructure.

[coughs] The Fiscal 2017 Executive Budget includes several important funding changes since we last met to discuss the Fiscal 2017 Preliminary Budget including more than \$13 million to reduce the risk of local Zika transmission, and more than \$3 million to enhance community services at three neighborhood health action centers. These investments in disease prevention and community health are essential to promoting health equity, reducing health disparities, and foster a city wide culture of health wellness. I look forward to discussing opportunities for collaboration between the Administration, the Council and the local provider community in implementing many of the department's new programs. The Budge also includes more than \$2 million and 41 new positions to expand childcare center oversight, an important investment given the major shortcoming in our

childcare system recently reported in the local  
press, and addressed by the State. I look forward to  
discussing the department's plan to increase  
inspections of poor performing child providers, and  
to enhance investigations into illegal childcare  
centers. I was pleased to learn that the Executive  
Budget also includes \$10 million in capital funding  
to build full service animal shelters in the Bronx  
and Queens, a long priority of this Council. This  
marks an important step in actualizing our  
commitment to animal welfare. However, the budget  
also shows nearly \$100,000 in reductions in capital  
funding to upgrade and renovate the Manhattan Animal  
Shelter. I am confident that we can work together to  
ensure that our animal care facilities and services  
are fully funded, and I'm glad that Council Member  
Vallone is here, who has been a champion on this  
issue. I would like to thank the Administration once  
again for supporting the HIV and AIDS community and  
investing \$23 million in ending the epidemic. I  
was disappointed, however, to learn that the  
Administration did not include in the Executive  
Budget several important public health proposals  
called for in the Council's Preliminary Budget

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 140

Response, including funding to engage HIV positive people in city shelters, to co-locate pre-exposure prophylaxis, prep education at syringe exchange sites, and to study the potential for supervised injection facilities in New York City. Investments like these in our most--in our most marginalized and vulnerable populations are central to ending the HIV and AIDS epidemic. We heard from Council Member Cohen. I want to thank the committee staff for their efforts in preparing for today's hearing, Finance Analyst Janette Merrill; Policy Analyst Crystal Pond, Committee Counsel David Seitzer, and my Director for Legislation and Budget, Louis Cholden Brown, and with that, I want to hand it back over to the Chair, Chair Ferreras.

CHAIRPERSON FERRERAS-COPELAND: Thank you, Chair Johnson. We've been joined by Council Members Cumbo, Espinal, Vallone, Koo, Matteo and Vacca. Commissioner, our Counsel will swear you in and then you may begin your testimony.

LEGAL COUNSEL: Do you affirm that your testimony will be truthful to the best of your knowledge, information and belief?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 141

COMMISSIONER BASSETT: I so affirm. Good  
afternoon, Chairpersons Ferreras-Copeland, Johnson,  
and Cohen, and members of the committees. I'm Dr.  
Mary Bassett, Commissioner of the New York City  
Department of Health and Mental Hygiene. I'm joined  
today by First Deputy Commissioner, Dr. Oxiris  
Barbot, and Deputy Commissioner Rozza Thank you for  
the opportunity to testify on our Executive Budget  
for Fiscal Year 2017. I know that many here would  
agree that public health historically has been linked  
to social justice. However, it's also clear to me  
that patterns of health and disease that vary across  
neighborhoods in our city reflect the legacy of  
income and equality and structural racism. There  
are neighborhoods where half the deaths would not  
occur if they had the same mortality profile as more  
affluent neighborhoods. These neighborhoods did not  
simply behind. They have been historically  
disadvantaged. The cost is paid among other ways in  
poorer health. That's why the de Blasio  
Administration remains focused on promoting equity,  
and I'm happy to report that this Executive Budget  
affirms this commitment. A core aspect of the  
Mayor's Equity Agenda is the Fight for 15, a higher

minimum wage for all is not only important to  
ensuring the dignity of work, higher wages save  
lives. In fact, the department's research recently  
published in the American Journal of Public Health it  
shows that raising the minimum wage to \$15 per hour  
will save approximately 100 lives each year with the  
greatest for residents in our poorest neighborhoods.  
A 100,000--oh, 1,000. Excuse me. Thank you, First  
Deputy. I wish it would save 100,000, but 1,000 is a  
lot of lives each year would be saved by raising the  
minimum wage to \$15 per hour. This is just one  
example of how a policy to promote equity in one  
field, in this case income equality, also promotes  
health. The Mayor's historic UPK program is another  
because research shows that access to early education  
is going to improve health in adults. Similarly, we  
know that better housing and better schools reduce  
health disparities among neighborhoods. Each of  
these priorities, which I know the Council shares,  
are integral to our collective effort to make every  
neighborhood a healthy neighborhood from the poorest  
to the wealthiest. At the Health Department we are  
grateful for a budget that supports our strides  
towards improving health equity. The department's

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 143

current operating budget is \$1.42 billion, of which  
\$594 million is city tax levy and the remainder is  
federal, state and private dollars. This reflects a  
net increase in spending of \$111 million in city tax  
levy since Fiscal Year 2016, and an increase of \$37  
million for the Fiscal Year 2017 Preliminary Budget,  
including \$2.4 million for the Neighborhood Health  
Action Centers; \$8.9 for Zika preparedness; \$5.1  
million for opioid overdose prevention; and \$2.4  
million for enhanced respect--risk based inspections  
in childcare centers. In addition, this budget  
affirms the Administration's commitment to having  
animal shelters in all five boroughs by including \$10  
million in capital funding for the Bronx and Queens  
Animal Shelters. As we have increased funding for  
these vital programs, we've also been prudent. I am  
pleased to report that we have identified \$51 million  
in savings for Fiscal Years 2016 and 2017 in part by  
reducing our reliance on consultants without any  
reduction in services.

The Fiscal Year 2017 Executive Budget  
moves our city forward on innovative health programs  
and allows the department to prepare for and respond  
to crucial public health issues. As you know, the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 144

department will open three neighborhood health action  
centers in 2016 in communities that bear the highest  
disease burden and health based chronic  
disinvestment. The budget reflects our commitment of  
34 staff at the cost \$2.4 million, and this will help  
close service gaps and establish neighborhood  
specific action plans to inform collaboration,  
intervention and investments in our communities.  
We've already begun to work with community members,  
providers, organizations and institutions to  
coordinate joint approach to the health and social  
priorities of our community. Over the past year, we  
met with council member from the Health Action Center  
neighborhoods to update them on our progress and  
engage them in how these spikes will further the  
health of their constituents. The department looks  
forward to continuing these conversations as the  
doors of the re-envisioned district health center is  
open, and these buildings once again become hubs of  
neighborhood activity as they were under Mayor  
LaGuardia. The Executive Budget also addresses the  
city's plan to protect New Yorkers from the Zika  
Virus. As you know, this virus began moving through  
much of Latin America and the Caribbean last year.



The Administration plans to invest \$21 million over the next three years in our Zika work, and the agency is adding 51 staff members. Our Zika preparedness plan, which we released last month with the Mayor and Deputy Mayor Palacio has three goals. First, to reduce the population of mosquitoes that may be able to transmit the virus. Next, to detect the Zika Virus in mosquitoes and then humans, particularly pregnant women who are exposed to Zika through travel or sexual transmission. And third, to educate New Yorkers about how to reduce the risk of local transmission. Although our intensive mosquito surveillance program has never detected *A. aegypti* mosquito, the main carrier of the virus, we have seen *A. albopictus* the main, also known as the Asian Tiger Mosquito, which is a close cousin, and could possibly transmit Zika. We will limit the areas in which these mosquitoes breed by reducing standing water and enhance our work by killing mosquito larva and adult mosquitoes. We will also increase the number of mosquitoes we trap and test for Zika. We assess for local transmission of Zika to the unlikely in New York, but we are not taking any changes. The consequences for babies, and the impact on families

are severe. Even if we do not have local  
transmission of Zika, we will continue to see cases  
from people traveling from outside of New York City.  
For this reason, it's important that we diagnose  
those with Zika and ensure that our healthcare  
partners have the information they need to test  
patients. I want to be clear. People who should be  
tested include all pregnant women who have traveled  
to an area of ongoing Zika transmission, as well as  
any travelers with compatible symptoms. Because it's  
so important that the public understand these facts,  
our third focus is getting information out to New  
Yorkers. Last month we launched a media campaign,  
Fight Back NYC and we scheduled more than 200  
community outreach events across the city. We need  
New Yorkers to protect themselves against mosquito  
bites and help eliminate standing water. I want  
thank the City Council for amplifying the important  
messaging around this virus, and I also want to thank  
my team for its hard work as they put this emergency  
preparedness effort in place beginning in January.

We face a different urgent public health  
issue in the opioid crises. Preliminary data  
available this spring show an increase in

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 147

unintentional overdoses deaths from 800 in 2014 to 886  
in 2015 with a 40% increase in deaths in the Bronx.  
With this Executive Budget we are improving health  
for people who use drugs through significant new  
funding to confront the opioid epidemic in our city.  
I want to thank the Mayor for dedicating another  
million in Fiscal Year 2017 to expand Naloxone  
distribution. We will also commit \$1.2 million to  
growing critical harm reduction services, including  
syringe exchange in the hardest hit areas of the  
city, which include the Bronx expanding adolescent  
treatment and outreach in Staten Island.

Building upon past success, we will spend  
over \$2 million to educate over 1,500 physicians and  
judicious opioid prescribe practices to reduce  
unnecessary exposure to opioids, and reduce the risk  
of unintentional overdose. Finally, we're very proud  
to be launching an innovative Non-Fatal Overdose  
Response System in Staten Island in the Bronx and an  
additional location, which is still to be determined,  
and we will expand this to all five boroughs over the  
next three years. Surviving an overdose is not the  
same as recovery, and this program will connect

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 148

individuals who have suffered a non-fatal overdose to  
care.

Lastly, we continue to work vigilantly to  
minimize illegal childcare center operations and  
improve health and safety at the underperforming  
childcare sites. We will add an additional 41 staff  
at a cost of \$2.4 million in Fiscal Year 2017, and  
roughly--roughly \$2.7 million in the out years to  
establish and illegal child care detection unit, and  
implement an enhanced risk inspection model.

Additional investigation and inspection capacity will  
result in safer operation of over 11,000 childcare  
providers and--and further ensure the safety of over  
400,000 children. The safe--the safety of our  
littlest, most vulnerable New Yorkers is of utmost  
concern to this Administration.

Let me turn now to some programmatic  
updates. The work of Thrive NYC is fundamentally  
important to our city. That's why I'm pleased that  
Mental Health Association of New York City has been  
selected to develop and operate NYC Support, and key  
aspect of our work to increase access to behavioral  
healthcare. NYC Support an investment of \$20 million  
over three years will provide a single point of entry

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 149

by phone, text, messaging and the web for New Yorkers  
searching for mental health support. For some, this  
will be speaking with a counselor by phone, and for  
others connection to behavioral health services. It  
will provide robust crisis counseling, referrals,  
help scheduling appointments, and follow-up care in  
multiple languages. NYC Support will be a resource  
for any New Yorker who needs help, and we expect to  
serve 200,000 people in the coming fiscal year. We  
will also train 250,000 New Yorkers in every  
community across the city in mental health first aid.  
this course teaches people how to recognize signs and  
symptoms of mental illness and gives them tools to  
connect their friends, families and co-workers to  
help. I want to thank Council Member Cohen for  
organizing mental health first aid trainings for the  
City Council members and staff during the month of  
May. And I want to again thank our First Lady for  
her unwavering leadership on this, and so many mental  
health issues. As we ramp up our Thrive NYC  
activities, we're working hard to finally end the  
epidemic of HIV AIDS, which has plagued our city for  
almost 40 years. The goal of our ending the epidemic  
strategy is to reduce new HIV infections in New York

City to fewer than 600 per year by 2020. And I'm proud that this agency leads the nation in offering anti-retroviral treatment to all people with HIV. We are receiving applications from clinics and community organizations to raise awareness and increase access to biomedical prevention interventions for those at risk for HIV across the city. In addition, I am very excited by the renewal of our STD clinics, Sexually Transmitted Disease clinics. These facilities will provide expanded services, a welcoming environment to even more New Yorkers in need, and I want to thank the Council and particularly our Health Committee Chair, Corey Johnson for your fierce commitment to this work. Finally, I want to highlight our partnership with the Mayor's Office of Immigrant Affairs to the launch of Action Health NYC, a program to provide healthcare to New York City residents who are not eligible for public insurance. This non-insurance program will serve 1,200 New Yorkers in its first year using a dedicated network of providers and IDNYC as its member card. The program offers affordable fees to participants, and includes coordinated access to both primary and specialty care. The department is leading a comprehensive

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 151

evaluation of this first phase of the program. We  
are gratified to be working with Health and  
Hospitals, and our City's federally qualified health  
centers as we build a new healthcare access program  
for those remain ineligible for insurance through the  
New York State health insurance marketplace. I am  
grateful that our Fiscal Year 2017 Executive Budget  
provides significant additional funding to advance  
health equity. Thank you again for the opportunity  
to testify, thank you for your support for the  
department's work, and we are happy to answer any  
questions.

CHAIRPERSON FERRERAS-COPELAND: Thank you  
very much, Commissioner. We're going to just delve  
right into this. We're two hours behind, and I know  
that you have a prior engagement you need to get to.  
The Executive Budget includes \$265,000 this fiscal  
year, and \$1.5 million in Fiscal 2017 as well as two  
new positions for Growing Up NYC. A new Children's  
Cabinet Initiative to address childhood development  
milestones. However, the budget does not include the  
\$8 million to expand the Nurse-Family Partnership, a  
highly successful evidence-based program with similar  
objectives as called for in the Council's Preliminary

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 152

Budget Response. Give the interest in improving the  
Health Outcomes for women and children, can you walk  
me through your decision or the Administration's  
decision to direct this Family Health Fund and to  
Growing Up NYC and not the Family-Nurse--the Nurse-  
Family Part--Partnership?

COMMISSIONER BASSETT: I want to echo  
your characterization of the Nurse-Family  
Partnership. That is an excellent program. You are  
probably aware that this Health Department oversees  
one of the largest nurse-family partnership programs  
in the city. It is indeed an evidence based program  
with numerous positive outcomes, and we appreciate  
the Speaker championing this program. We are very  
pleased to--to--at the possibility of expanding  
access to this program, but we're also satisfied that  
we're expanding access through other means like our  
Newborn Home Visiting Program, which you probably  
know we expanded to the City Shelter Program last  
year. I know that the budget negotiations remain  
ongoing, and I will look forward to the outcome.

CHAIRPERSON FERRERAS-COPELAND: Great.  
So it's just good to get on the record that you do  
believe in this and in the--and it wasn't a sign that



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 153

you were trying to do something different, but rather  
that you want to do multiple approaches. Is that  
correct?

COMMISSIONER BASSETT: Yes, we're--we are  
undertaking multiple approaches to the care of our  
littlest New Yorkers.

CHAIRPERSON FERRERAS-COPELAND: Great,  
and how did the department determine that \$1.5  
million was an appropriate allocation for this  
initiative and--and--sorry--and how specifically will  
it use these monies?

COMMISSIONER BASSETT: You're talking  
about the money allocated through the--through the  
Children's Cabinet?

CHAIRPERSON FERRERAS-COPELAND: Yes.

COMMISSIONER BASSETT: I--I--I know--I  
can tell you about some of the things that we've done  
with the Children's Cabinet so far. We have  
collaborated with them on the A Program to--to  
promote the idea of talking, reading and singing to  
your baby as an important part of early childhood  
development. So we've been--we've been very involved  
with the Children's Cabinet in promoting literacy as  
an important tool. What the--what precisely the \$1.5

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 154

million will be spent on, I should turn to Deputy  
Commissioner Askew. He represents the Department on  
the Children's Cabinet.

CHAIRPERSON FERRERAS-COPELAND: Great.

DEPUTY COMMISSIONER ASKEW: [off mic]

Good afternoon, everyone. [on mic] Oh, sorry. Hi.

Good afternoon everyone. I'm Dr. George Askew. I am  
the Deputy Commissioner for the Division of Family  
and Child Health, and while--since we're on the  
subject of the Nurse-Family Partnership, I just want  
to echo my support for the program as one of the  
strongest evidence-based home visiting programs that  
the country--that the country has right now. The  
money coming through from the Children's Cabinet for  
Growing Up NYC is a further--a furtherance of what  
initially started off as what was called Kid Nap,  
which is really looking at the developmental  
trajectory of children and young adults from birth  
through age 24. The Growing Up in--the Growing Up  
NYC money that's coming through the Health Department  
the Children's Cabinet will be used to help develop a  
resource that will allow families to engage through  
the Internet, and through an application that will  
allow them to identify resources that are targeted

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 155

specifically at different age groups and different  
stages of the--

CHAIRPERSON FERRERAS-COPELAND:

[interposing] I'm sorry, did you say from--

DEPUTY COMMISSIONER ASKEW: --the child's  
development.

CHAIRPERSON FERRERAS-COPELAND: --from  
child to 24 years of age?

DEPUTY COMMISSIONER ASKEW: From 0--from  
birth through 24. Yes.

CHAIRPERSON FERRERAS-COPELAND: Okay. Al  
right so some of the--what--you know, sometimes we  
speak in months. So 24 years.

DEPUTY COMMISSIONER ASKEW: No, I'm  
sorry. No, from--from age birth--from birth through  
age 24.

CHAIRPERSON FERRERAS-COPELAND: So grown?

DEPUTY COMMISSIONER ASKEW: So really--  
exactly.

CHAIRPERSON FERRERAS-COPELAND: Right.  
Okay.

DEPUTY COMMISSIONER ASKEW: Young adults.

CHAIRPERSON FERRERAS-COPELAND: Okay.

DEPUTY COMMISSIONER ASKEW: Exactly.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 156

CHAIRPERSON FERRERAS-COPELAND: Thank  
you. I wanted to ask about the Neighborhood Health  
Action Centers. I know that you mentioned them in  
your opening statement. The Executive Budget  
includes \$3.5 million and 34 positions for the  
Neighborhood Health Action Centers in Fiscal 17 in  
order to co-locate health services, and revitalize  
under-used, under-utilized DOHMH buildings, which I  
think is great. One of the realities that we have,  
and I have one of those centers on Junction Boulevard  
in my district, is that I didn't see any funding or  
capital funding partnered for improvements. Did we  
miss it? Is it there? It seems that some of these  
facilities as you start you to things that may be  
modern. One of the challenges that I remember have--  
having with some of the parents when ran a Beacon  
program is that they felt that that building was  
older. There were other competing facilities that  
you can go get child--you know, you can get your  
vaccines. It just felt better, but there is no  
capital investment. So I'm--I'm questioning what  
your thoughts are or did we miss something?

COMMISSIONER BASSETT: Well, we--we agree  
that these buildings could benefit from capital

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 157

investments, but we wanted also to get them open and  
running. They are all safe for people to be in even  
if they might not be the most modern and enticing  
environment. So we have put--we have put funding into  
giving them a refresh, and to making them more  
attractive by--although this didn't extend to--to  
capital renovation expenses. I'd have to ask Deputy  
Commissioner Rozza for the amount of money that we  
spent on refreshing them, but we have done painting,  
and--and other repairs---

CHAIRPERSON FERRERAS-COPELAND:

[interposing] Just problematic work.

COMMISSIONER BASSETT: --to--to make them  
better and refurnish them putting in more modern  
furniture. We also are in every--in each of these  
sites developing a community kitchen facility because  
one of our intentions is to promote healthy food  
access including the promotion of food preparation at  
home. And we also are looking where possible where  
there's space for a community activities at these  
sites. Should I? Do you want to answer that?

CHAIRPERSON FERRERAS-COPELAND: And also  
if you could--have you thought of doing a capital  
assessment? Did you go through that activity?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 158

COMMISSIONER BASSETT: Some of them have  
had substantial capital investment.

CHAIRPERSON FERRERAS-COPELAND: Okay.

COMMISSIONER BASSETT: For example the  
East Harlem site had substantial capital investment  
in the past although it was mostly on the facade and  
the exterior, and I believe that we have received  
some capital funding for our--Oh, and she's  
whispering that we have capital funding. So let me  
turn it to her.

CHAIRPERSON FERRERAS-COPELAND: Okay,  
great. Thank you.

DEPUTY COMMISSIONER ROZZA: Good  
afternoon, Sandy Rozza, Deputy Commissioner for  
Finance. I apologize for my voice. So the new need  
that was given as part of the expected, the Exec  
Budget did include funding to create the Woman's--a  
Woman's Suite in each of the facilities, and a  
wellness room. It also included some funding to do  
the sprucing up and painting, as the Commissioner  
said. We will be looking at our capital funding to  
start to plan for other improvements, but as you  
know, spending the capital dollars take a lot more

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 159

time in order to implement, and we did want to get  
these three up and running.

CHAIRPERSON FERRERAS-COPELAND: Yes,  
that's another hearing. We're trying to get that  
process going a little bit faster. That will be  
another commissioner. Okay, great. Thank you, and I  
wanted to talk--two more questions. One on Vikarus  
(sp?) Zika response, and--and briefly on opioids.  
The department recently announced it would donate one  
million condoms to assist with Zika prevention  
efforts in Puerto Rico, which is more locally  
transmitted cases than any U.S. State territory. Can  
you walk me through that thinking and, you know, we  
have it challenging sometimes to partner with other  
counties. So what was the linkage between Puerto  
Rico and New York if you can walk us through that,  
and why this preventative measure is so needed?

COMMISSIONER BASSETT: Well, as you've  
rightly noted, Puerto Rico is the jurisdiction most  
affected by the Zika outbreak in the United States  
and also New York City has a longstanding connection  
to Puerto Rico. We have more people of Puerto Rican  
descent in our city than anywhere else in the United  
States. So for many New Yorkers Puerto Rico is home.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 160

2 So we want in part to show solidarity with the--with  
3 the jurisdiction that's facing a very--a very large  
4 and still growing Zika outbreak. Now, we have had  
5 ties with the--the public health authorities in  
6 Puerto for some time because we have worked together  
7 with them on numbers of communicable disease issues  
8 including HIV, TB. And so in order to make this  
9 connection, we drew on our--our Bureau of HIV  
10 Prevention and Control, and the contacts that they  
11 have, and asked whether it would be useful to provide  
12 them with these comments because, of course, you know  
13 that Zika can be sexually transmitted. And we also,  
14 though, didn't want to make a contribution that  
15 wasn't going to be useful. So once we had the  
16 assurance that these would be most welcome, it was  
17 pretty simple. We just shipped them there, and I'm  
18 very--I--I don't know whether they yet arrived, but  
19 they're on their way.

20 CHAIRPERSON FERRERAS-COPELAND: Okay. So  
21 let us when they arrive. The--I wanted to talk about  
22 op--opioids. The Executive Budget includes \$5.5  
23 million in new needs to expand prevention outreach  
24 and treatment services to combat opioid addition  
25 including non-fatal overdose response systems, as you



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 161

had mentioned in your opening statement, and a  
prescriber education and training program. The  
budget includes additional funding for Buprenorphine.  
Oh, geez and--and--[laughs]

COMMISSIONER BASSETT: [interposing]  
Everybody had trouble with that one.

CHAIRPERSON FERRERAS-COPELAND: I  
practiced that, and--and other efforts to address  
opioid abuse. How can the integrate other drug  
prevention efforts into the opioid response to ensure  
and equitable and comprehensive approach to drug  
treatment and prevention in our city? So what--you  
know, it seems that we've been talking about this  
opioid epidemic for some time, and we're wondering  
why you're going through this process of touching  
people? Is there an opportunity to identify maybe  
other gateway drugs or--or other issues that may be  
one community has that other ones don't? There might  
be types of addictions in other communities. With  
just very thoughtfully and aggressively addressing  
this issue with money, do you see this kind of  
replicating itself with other addictions throughout  
the department?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 162

2 COMMISSIONER BASSETT: You're not talking  
3 about alcohol. You're talking about other.

4 CHAIRPERSON FERRERAS-COPELAND: Whatever  
5 you think--as--as--

6 COMMISSIONER BASSETT: [interposing]  
7 Okay.

8 CHAIRPERSON FERRERAS-COPELAND: --the  
9 expert.

10 COMMISSIONER BASSETT: So the first thing  
11 to say about the opioid epidemic because I think  
12 that's an appropriate word--phrase is that it's--the  
13 number of deaths is still increasing. So although we  
14 have been working hard, we have seen the number of  
15 deaths increase. One of the things we're very  
16 worried about is that just recently we noted that  
17 Fentanyl, a drug that is 50 to 100 times more potent  
18 than Morphine was apparently on board in about 15% of  
19 these overdoses. This--this is an increase from the  
20 past where we saw it in three to 3 to 4% of  
21 overdoses. So the--so it might be that the drug is  
22 changing and that's part of the reason that we're  
23 seeing more overdoses. But we certainly haven't  
24 turned the tide well enough, and I also want to be  
25 clear that this epidemic involve--involves ever

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 163

borough of our city. Of course, everyone knows that  
Staten Island has had a disproportionate rate per  
capita. But if we looked at the opioid deaths in our  
city, about a third of them are in the Bronx. After  
that comes Brooklyn, and Staten Island accounts for  
under 10% of those deaths. So--so this is something  
that affects our entire city.

CHAIRPERSON FERRERAS-COPELAND: Right.

COMMISSIONER BASSETT: It's something  
that it is certainly within our hands to turn around,  
but it's rare that opioids are the only drug on  
board. And just recently our--our Assistant  
Commissioner for--for--it's a very long name--but the  
Bureau of Alcoholism, Drug Use and Prevention  
Services something like that treatment and care. I  
don't know. [laughs] Dr. Hillary Kunins, who is  
here with us today, and may add a few things, had  
noted--has noted that the use of sedative drugs is  
going up. So that's things like what we--like  
Benzodiazepines, drugs like Valium. That obviously  
increases the risk of a fatal overdose when people  
blend their drugs. So we're always concerned about  
Polypharmacies. So you make a very important point.  
We don't want people to die over overdoses. That's

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 164

2 where Naloxone comes in. We want more people to  
3 enter into medication assisted treatment. That's  
4 where Buprenorphine comes in, and we realize that  
5 when people enter into treatment that the whole scope  
6 of their substance use is something that they will  
7 need to address. We're also very concerned about  
8 alcohol misuse or abuse. Not only alcoholism,  
9 alcohol dependence, but people who binge drink and  
10 they may be unsafe to others because of their  
11 behavior whether it's violence or getting behind a  
12 car wheel, a car--the--the wheel of a car. So we--we  
13 also see alcohol as something that we are going to be  
14 actually coming up pretty soon launching another  
15 media campaign about.

16 CHAIRPERSON FERRERAS-COPELAND: Now,  
17 you've testified to this before, but if you can just  
18 help parents that may be watching this right now.  
19 What do you do if you have these--these prescriptions  
20 in your home. You're done with them, but they're  
21 still in your home. What should a parent do? Do  
22 you flush them down the toilet? Do you not? Is  
23 there a way to get rid of them? How do you get them  
24 out of your house and, you know, not in the hands of  
25 a young person or someone who may abuse them?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 165

COMMISSIONER BASSETT: Well, the first  
thing that we want to really do is work hard with--  
with prescribers to--to get them to reduce--to reduce  
the amount they prescribe for people. That's what we  
mean by that sort of arcane phrase "judicious  
prescribing." We want doctors and others--and nurse  
practitioners, other people have prescribed to  
prescribe as little as is needed to address pain,  
which usually means not more than three days worth of  
a prescription. And we want them to lower the dose.  
So no more of those 30-day prescriptions. And then,  
there are a number of ways that people can safely  
dispose of these. So if you have to--them laying  
around the house, you should get rid of them. Dr.  
Kunins, if you would introduce yourself and perhaps  
give the name of your bureau, which I so badly  
mangled [laughter] jus a few minutes ago.

DR. HILLARY KUNINS: Hi. I'm Dr. Hillary  
Kunins from the Bureau of Alcohol and Drug Use  
Prevention Care and Treatment. It's no accident  
that's not memorable. The--discarding unused  
medications from medicine cabinets is an important  
part of the strategy. We know that 70% of people who  
report having a history prescribe drug misuse report

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 166

getting the--the pills from friends or family. The  
recommendation is to discard it, mixing with  
undesirable substances such as kitty litter or coffee  
grounds for example. There are period take-back days,  
but it may not be temporally convenient to families  
looking to throw out pills, but are also periodically  
available.

CHAIRPERSON FERRERAS-COPELAND: We don't  
want to flush down the toile, right. Okay. I feel  
like last year we were flushing. Now, we're not  
flushing. I just want to be clear. So no flushing  
down the toilet. Thank you very much. We will now  
hear from our Chair, Chair Johnson followed by Chair  
Cohen.

CHAIRPERSON JOHNSON: Thank you, Madam  
Chair. Good to see you, Commissioner. So, I--I know  
the Finance Chair just asked a bit about the Zika  
response, and as I had mentioned in my opening  
statement, \$13.5 million in the Executive Budget, \$9  
million of which is city tax levy, \$4 million in  
state funding, \$3 million, which shows up [coughs] in  
the out years. On the federal level, as you've been  
following, Congress has been preparing an  
appropriations package related to local Zika

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 167

2 transmission and supporting states and  
3 municipalities, and on the federal level, they  
4 recently shifted \$600 million in unused Ebola funds  
5 to combat Zekra--Zika and Congress is currently  
6 negotiating \$1.9 billion to fight the virus. Do we  
7 have any--have we been in touch with our--our  
8 senators and our congressional delegation to  
9 understand potentially what amount of money New York  
10 City would see out of that congressional  
11 appropriation? What would we see locally? I'm sure  
12 it would far exceed \$13.5 million, but continue to  
13 supplement and help our efforts on a local level.

14 COMMISSIONER BASSETT: Sure. Thanks for  
15 that question. The first part is that we have seen a  
16 sort of borrowing from Peter to pay Paul phenomenon a  
17 the federal level and have experienced a budget cut  
18 to part of our public health preparedness funding.  
19 We--I wrote a strong letter to the Health and Human  
20 Services secretary expressing my concern that this  
21 limits our ability to respond to emergencies. Ebola  
22 preparedness is still needed. The--the--as you know,  
23 the Congress is still, you know, dickering over the  
24 allocation of earmarked funding for the Zika  
25 response, a big part of which would be devoted to

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 168

vaccine development, which is very important to our  
ability to respond to this virus, most especially in  
the countries of Latin America and the Caribbean that  
have been so hard hit. But the Congress has so far  
not taken action. We, of course have been expressing  
our support for this allocation through our--the  
Mayor's Washington office, but we are prepared to  
respond to Zika with our own resources that include  
the state Article 6 match, which is the way the state  
supports public health activities in our city. If  
federal funds become available, I assure you we will  
enter into robust discussions with the federal  
government about how to, you know, how to support our  
effort here. I have Deputy Commissioner--no, nope,  
she's--she's okay with what I said. [laughs]

CHAIRPERSON JOHNSON: Okay. I'm going to  
leave questions related to the siting of animal  
shelters to Council Member Vallone, who I know wants  
to ask specifically about the Bronx and Queens. I  
wanted to follow up on previous capital allocations  
for the renovations at the Manhattan garage--

COMMISSIONER BASSETT: [interposing] Yes.

CHAIRPERSON JOHNSON: --as well as the  
Brooklyn HVAC systems. Now, they've been pushed



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 169

further to the out years, and I'm wondering why those  
capital allocations--the money was put in, which I'm  
really happy last year--

COMMISSIONER BASSETT: [interposing] Yes,  
yes.

CHAIRPERSON JOHNSON: --in last year's  
budget, but the actual construction I'm seeing it  
show up in much later years, you know, two, three,  
four years from now, and I wanted to understand why  
that allocation was pushed then, and why isn't it  
included in this fiscal year so that we can begin the  
project?

COMMISSIONER BASSETT: Well, we're  
committed to these projects so I committed--

CHAIRPERSON JOHNSON: [interposing] Yes,  
but I want to get it done as quickly as possible.

COMMISSIONER BASSETT: Absolutely, and I-  
-I know that you've expressed in the past frustration  
with the many steps that are involved with--with  
siting and building these shelters. But whatever the  
budget sheets say, they will not slow down this  
process, but I should ask our Deputy Commissioner to  
speak about--about what the budget sheets reflect.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 170

DEPUTY COMMISSIONER FRIESEN: Good  
afternoon. My name is Julie Friesen. I'm the Deputy  
Commissioner of Administration and I oversee  
facilities at the Health Department. So, the capital  
money must be spent by DDC with these construction  
projects, and there is--there are numerous oversights  
and processes in place before capital money can be  
approved to be spent by DDC. So, we are, you know,  
the consultant is in place, the contract is being  
registered, the consultant is going to start work.  
The certificate to proceed was approved on April 20th  
of this year for that work to begin. Then there's a--  
-I'm just going to go through the steps with you a  
little bit to explain. There's a pre-schematic  
design that takes about three months. The actual  
design after that takes about 12 months for the  
consultant to do, and then it's put out to bid. DDC  
then bids out the project. That takes about five  
months before a consultant is selected, the contract  
is registered and the work can begin.

CHAIRPERSON JOHNSON: So where are we in  
the process?

DEPUTY COMMISSIONER FRIESEN: So right  
now the CP was approved by OMB last month to select--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 171

to the consultants on board, Smith Miller and  
Hawkins.

CHAIRPERSON JOHNSON: So I mean I'm happy  
to hear that. The--you know, only dis--disconcerting  
part of that is, you know, a year ago the money was  
put in the budget. So--and we had a hearing, you  
know, 14 months ago or 15 months ago, and there were  
conversations then. So--I mean I'm glad that, you  
know, it's starting to move through the process, but  
it would be helpful moving forward if as the--the  
timelines and benchmarks that you just laid out if  
there's going to be a delay in that, it would be  
helpful to communicate that to the Council so that we  
understand why there's a delay and what's actually  
happening so that we understand what the status is  
moving through.

COMMISSIONER BASSETT: You know, we're  
happy to continue to keep you apprised of this  
process. As you've gathered, there are many steps,  
and the--what I want to leave you with is that the  
placement of the capital funds in the budget won't be  
a barrier. If we can somehow accelerate this  
process, we can bring the money back and spend it.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 172

It's simply a matter of the most reasoned assessment  
of when the money would actually be spent.

DOUGLAS JOHNSON: And are there any--

COMMISSIONER BASSETT: [interposing] So,  
you know--

DOUGLAS JOHNSON: --are there any cost  
overruns. Do you believe--I mean the--the money that  
was put in for the Manhattan upgrades

COMMISSIONER BASSETT: [interposing] Oh,  
I see what you mean.

DOUGLAS JOHNSON: --and the Brooklyn, is  
it--is it--

COMMISSIONER BASSETT: [interposing] I  
don't think we're at that stage yet to have had--to  
have exceeded our budget. We don't know that yet.

CHAIRPERSON JOHNSON: Okay. I want to  
just hit on a Penicillin shortage. The FDA recently  
reported a shortage in Penicillin, the recommending  
treatment for Syphilis and the only option for  
pregnant women infected or exposed to Syphilis due to  
manufacturing delays. The shortage comes at a time  
when New York City has experienced a 15% increase in  
Syphilis cases. I know the Department has been  
working with advocates and put together and advisory

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 173

group and taskforce coming up with recommendations on  
Syphilis. Dr. Varma and Dr. Blank I know have been  
very involved in that. How will the Peni--Penicillin  
shortage affect the department's efforts to reduce  
the rate of Syphilis in the city?

COMMISSIONER BASSETT: It will not affect  
it.

CHAIRPERSON JOHNSON: It won't affect it.  
We have enough?

COMMISSIONER BASSETT: No, I mean we have  
a--we will use alternative treatments. We--that  
recommendation was simply for pregnant women because  
alternative treatments may have an affect on the  
developing baby is really limited to Bicillin  
treatment. If a woman is, for example, allergic to  
Penicillin, the recommendation is that be  
desensitized and still treated with Penicillin. So  
it was really--our alert is really to warn people to--  
to preserve this if they have to prioritize it to--  
to use it on pregnant women.

CHAIRPERSON JOHNSON: And has the--has  
the Syphilis Advisory Group met since this news came  
out?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 174

COMMISSIONER BASSETT: They just met  
recently.

CHAIRPERSON JOHNSON: Okay.

COMMISSIONER BASSETT: I think yes it  
has, okay.

CHAIRPERSON JOHNSON: I think they met  
last month.

COMMISSIONER BASSETT: I think it was--no  
I think it was last week.

FEMALE SPEAKER: [off mic] Friday.

COMMISSIONER BASSETT: Friday.

CHAIRPERSON JOHNSON: Oh, Friday. I  
didn't know that. Okay.

COMMISSIONER BASSETT: Yeah, it was very  
good meeting.

CHAIRPERSON JOHNSON: Was this discussed  
at the meeting, where Penicillin is--

COMMISSIONER BASSETT: [interposing] I'm  
sure that it came up because I--I don't think you see  
the--I'm--I'm concerned that what we all think of as  
such a commonly available drug should become less  
available. I think all of us have witnessed the  
phenomenon of price rises really of--of drugs that we  
consider like Doxycycline, which was once a very

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 175

2 cheap drug. But this is not a--but that's a--a  
3 philosophical concern. At the moment we're told that  
4 it's simply due to manufacturing delays, but it  
5 doesn't mean that we have been disarmed in terms of  
6 treatment of Syphilis. We have alternative drugs.

7 CHAIRPERSON JOHNSON: And do you  
8 anticipate any impact on HIV transmission due to co-  
9 infection?

10 COMMISSIONER BASSETT: We are very  
11 serious about bringing the Syphilis epidemic under  
12 control because it is an established factor in HIV  
13 transmission along with other--several other  
14 Bacterial TDs. But the drug shortage is not going to  
15 stand in the way of our control efforts, and I don't  
16 whether New York City is seeing this drug shortage  
17 yet, Dr. Varma, I believe. No. This was announced  
18 by the CDC, and we relayed it to doctors.

19 DR. VARMA: Yeah, it's--this is Dr. Jay  
20 Varma. I'm the Deputy Commissioner for Disease  
21 Control. I--I don't anticipate any problems in our  
22 clinics with the ability to treat primarily for the  
23 reason that Dr. Bassett mentioned. We haven't  
24 experienced the supply shortage ourselves, but again  
25 a supply chain takes a long time. It's anticipated

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 176

2 that the shortage is supposed to resolved over the  
3 next two months. But, of course, we also keep a--a  
4 ready supply chain, and also have access to very  
5 effective alternative treatments for non-pregnant  
6 adults and--and adolescents.

7 CHAIRPERSON JOHNSON: The--the City  
8 Council's Preliminary Budget Response identified  
9 certain gaps in ending the epidemic. We're really  
10 grateful for the amount of money the Administration  
11 put forward, and thank you for you said in your  
12 testimony, and I think we've worked really well with  
13 your team and especially with Dr. Daskalakis on--on  
14 this effort. One of the things that the City  
15 Council's Budget Response called for was addressing  
16 crystal meth use, and the impact that was having on  
17 the epidemic. It wasn't included in the Executive  
18 Budget. I wanted to see if you had any thoughts, and  
19 what the department is doing on crystal meth use, and  
20 if the department would support provider education,  
21 and targeted public health detailing?

22 COMMISSIONER BASSETT: We do have a plan,  
23 and I'm going to ask Dr. Varma to describe it.  
24 Although it doesn't appear in the budget, we are  
25 mindful of the observation that you've just made.



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 177

DR. VARMA: Correct. Yes, we--we are--  
we've--we've had a number of discussions including a--  
a large community meeting I think we had in March,  
if I'm remembering this correctly, with people to  
address this issue. It's also included as a  
component of the, you know, RFPs that were issued,  
and just try to strengthen relationships with  
community members and work on--on issues related to  
education, and--and obviously policy related to  
crystal meth. We're--we're, you know, quite aware  
that there's a major concern because we have seen in  
our epidemiologic data that there has been an  
increase over, and I think we will continue to--to  
support these programs.

CHAIRPERSON JOHNSON: The--in the Mayor's  
2016 Consolidated Plan, it showed a \$7.2 million cut  
to the department HOPWA funds, Housing for People  
with AIDS funds. You know HOPWA is a federal housing  
program for homeless or unstably housed people with  
HIV, and unless this is addressed, this cut would  
cause about 400 people who are currently housed  
through HOPWA funds to be homeless. I wanted to  
understand what is being done to address this so that

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 178

these individuals who are currently housed through  
federal HOPWA are not at risk for homelessness.

COMMISSIONER BASSETT: Thanks. The--  
there--I think--are you referring to the federal cut  
or-?

CHAIRPERSON JOHNSON: Yes

COMMISSIONER BASSETT: So the--the first  
thing to say about the HOPWA funding is that for  
Fiscal Year 17, we are adequately funded. There will  
be no shortage of--of housing availability to--or  
where we have to decrease the allocation of housing.  
There is a problem for FY18 we are already beginning  
conversations with advocates or at least beginning  
planning to have conversations with advocates of how  
we can make the case in Washington for--for continued  
support to HOPWA and not additional cuts, which is  
what some have suggested may be coming. I think that  
it's indisputable that this administration has made  
supportive housing a very high priority. It's part  
of the whole effort to tackle homelessness as well as  
to improve the outcome of disease for people living  
with HIV.

CHAIRPERSON JOHNSON: So the  
Administration is not going to allow--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 179

COMMISSIONER BASSETT: [interposing] We  
are not going to--

CHAIRPERSON JOHNSON: --these people to  
be put at risk?

COMMISSIONER BASSETT: That is correct.

CHAIRPERSON JOHNSON: Right. So Rat  
Reservoirs, a lot more rats all over the city.

COMMISSIONER BASSETT: We are going where  
there are a lot of rats, and what do you know, we're  
finding them.

CHAIRPERSON JOHNSON: You're finding  
them. [laughter]

COMMISSIONER BASSETT: Right, and we--  
when we find them. Am I allowed to say that we kill  
rats? I believe so. [laughter] So the--so the--I'm  
a very non-violent person, as Council Member Johnson  
may have guessed. We love pets but animals that are  
rats are not among the animals that we like in the  
city, nor does anybody who--who lives in our  
neighborhoods with rats. So, we know about--

CHAIRPERSON JOHNSON: [interposing] You  
know that I'm not saying--I'm not saying anything,  
Commissioner. I'm just letting you speak.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 180

COMMISSIONER BASSETT: I don't know,  
this--this may not be headed in the right direction  
[laughter] just get moose in here.

CHAIRPERSON JOHNSON: Anyway, I wanted to  
ask about an 18% increase that we saw in calls to 311  
over the same period compared to 2015, and the 39%  
increase and people calling 311 for rats compared to  
2014. The 2017 Executive Budget includes \$16 million  
for environmental health pest control services, and I  
want to understand how does the administration, how  
does the department integrate 311 calls, and  
complaints into how they actually spend the money on  
pest control?

COMMISSIONER BASSETT: So the first thing  
to say is the whole Rat Reservoir program, the one  
that--that you heard us talk about actually when we  
both first started, Council Member Johnson. The--  
the--it began as a--as a pilot and has now been  
expanded citywide. So this focuses on areas where  
our-our rodent control program knows that we have hot  
spots without people having to make complaints.  
Ironically, sometimes in neighborhoods where there  
are endemic rat populations, people don't complain  
about them that often. So, we go where we know there

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 181

to be rats, and that's what the Rat Reservoir program  
has been so successful at. In areas where we have  
implemented it, we've seen reductions in rat signs of  
60 to 100%. But when we go to places where we know  
that we're going to find rats, we find that, and  
that's why you have noticed in the Mayor's Management  
Report the--the percentage of--of inspections where  
rat signs were identified has increased. And that in  
part reflects the fact that we have targeted our  
rodent--our rat control program to areas where we  
know there are a lot of rodents. Additionally, we  
respond to complaints, and we have despite the  
increase in the number of complaints, which may  
reflect the greater ease that people have with the  
311 app in calling and--and conveying their  
complaints to 311, which is a good thing. So it may  
not mean that there actually are more rats around,  
but jut that it's easier to make a complaint about  
them because of the 311 app. And our response time  
has remained the same. We investigate and respond to  
all--all complaints.

CHAIRPERSON JOHNSON: Okay, I want to ask  
a--a few questions and maybe Deputy Commissioner Kass  
wants to come up. It's related to restaurant

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 182

inspections, and then I'm going to hand it over to my  
colleagues.

COMMISSIONER BASSETT: Okay.

CHAIRPERSON JOHNSON: But regarding the  
Food Service Establishment Advisory Board, and its  
subcommittees, this was created by law. The annual  
report that we received in January indicated that the  
Establishment Advisory Board met twice in 2015, and  
my understanding is the Board is supposed to meet  
every three months by law. Has the Board met in  
2016.

COMMISSIONER BASSETT: Yes. Oh, yes, it  
has, but if you would like to speak to Deputy  
Commissioner Kass.

CHAIRPERSON JOHNSON: No, I'm happy to--  
[background comments] [laughter] I'm--I'm happy to--

COMMISSIONER BASSETT: [interposing] And  
he is fabulous, by the way.

CHAIRPERSON JOHNSON: I know he loves  
grading restaurants, which is why I invited him up.

COMMISSIONER BASSETT: And New Yorkers  
should be proud of their restaurants because 92% of  
them have an A letter grade.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 183

CHAIRPERSON JOHNSON: Which makes me ask  
what does that A grade mean if that many are passing.

COMMISSIONER BASSETT: It means that we  
have succeeded in moving the needle on--on food  
preparation--

CHAIRPERSON JOHNSON: [interposing] Well,  
do you believe it's appropriate for restaurants that  
after adjudication receive an A grade be treated  
differently from restaurants that receive an A grade  
without adjudication? It seems to be an unrelated--

COMMISSIONER BASSETT: [interposing] You--  
-then, well, the number that number that get an A  
letter grade on the very first inspection has  
continued to creep up. It's a little over 60% now.  
It's 61 or 62%.

DEPUTY COMMISSIONER KASS: It varies.

COMMISSIONER BASSETT: And that reflects  
a restaurant that is going to get an A on inspection  
where somebody just showed up unannounced. So in a  
sense if that unannounced visit is the best snapshot  
on how that restaurant is doing, it's an important  
and we're really glad that increasing number of  
restaurants are given an A on the first--on the first  
inspection. People do have the chance to adjudicate

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 184

their inspections, and many, as you can tell, by the  
aggregate numbers of 92% end up with an A letter  
grade, and they all get to post that A letter grade.

CHAIRPERSON JOHNSON: So I mean I have--  
I'm going to hand it over to my colleagues. I have a  
series of questions on this. I'm happy to, you know,  
speak individually with--the--

COMMISSIONER BASSETT: We are--

CHAIRPERSON JOHNSON: --Health Department  
on this.

COMMISSIONER BASSETT: We treat them all  
as As. Are you talking about the fines? No?

CHAIRPERSON JOHNSON: No, I mean I have  
some concerns about the overall grading system, and--  
and I want to--I'm going to be looking at maybe  
making some changes, but I want to give you guys a  
heads up on that because I haven't figured out what I  
want to do, and I know the Health Department is very  
invested in this. It has worked really hard at  
making it more fair for small businesses, and there's  
been a significant fine reduction over the years.

COMMISSIONER BASSETT: There has been.

CHAIRPERSON JOHNSON: Yes, significant,  
significant.



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 185

COMMISSIONER BASSETT: Yes, I mean this  
past year our--our--the level of our fine of--of--  
what do we call it--our revenue from fines is about  
\$29 million. It's down to the level that it was  
before we even began the restaurant grade. In fact  
it's lower than the revenue that we got despite the  
fact that we're now doing many more inspections, and  
we believe as reflected in the--in the letter grades,  
we have succeeded in what the letter grades were  
intended to do, which is to improve the hygiene, food  
hygiene practices in our restaurants. So--so we  
would be happy to continue this conversation--

CHAIRPERSON JOHNSON: [interposing] Let's  
keep talking.

COMMISSIONER BASSETT: --with you. Yes.

CHAIRPERSON JOHNSON: Okay, thank you,  
Chair Ferreras.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Chair Johnson. We will now hear from Chair  
Cohen.

CHAIRPERSON COHEN: Thank you, Chair.  
Thank you, Commissioner. I'll try to keep them  
moving because I know you're trying to--that you have  
another engagement. Thrive NYC. In response to the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 186

2 FY Preliminary Budget and discussions we have, I  
3 guess the agency is preparing a 150-day report that's  
4 going to I guess come up with a--metrics to how we're  
5 going to evaluate the effectiveness of Thrive. Is  
6 that--is that correct, and when--when should we  
7 expect that report?

8 COMMISSIONER BASSETT: This is from the--  
9 from the Council that we've put together that is  
10 comprised of a number of different agencies, although  
11 the Health Department has remained the technical lead  
12 on--for Thrive NYC. As you know, many, many agencies  
13 across the City are engaged with the project of  
14 putting mental health at the center of health.

15 CHAIRPERSON COHEN: But--but are we  
16 expecting a--

17 COMMISSIONER BASSETT: It is a 150-day  
18 report yes.

19 CHAIRPERSON COHEN: Okay, so we--

20 COMMISSIONER BASSETT: [interposing] Yes,  
21 you are correct to expect it.

22 CHAIRPERSON COHEN: Okay. I--I have some  
23 questions about procurement, but maybe just in a nut  
24 shell, do you know how many agencies that con--how  
25 many contracts the agency issues every year?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 187

COMMISSIONER BASSETT: No.

CHAIRPERSON COHEN: Do you know how many  
contracts there are?

COMMISSIONER BASSETT: I'm--no I'm--but  
it doesn't mean that I--royal we can answer this  
question. [laughter] So, I'll just give--let me  
give it to--

CHAIRPERSON COHEN: [interposing] Thank  
you.

COMMISSIONER BASSETT: --Deputy  
Commissioner Rozza.

DEPUTY COMMISSIONER ROZZA: We have  
approximately 1,300 contracts annually.

CHAIRPERSON COHEN: 1,300, and I'm--I'm  
asking this because obviously some of the people who  
you contract from have been--brought this up to me.  
Do you know what the--the lag time is from the time  
that a contract--a contract is executed until a  
service provider can expect the first payment?

DEPUTY COMMISSIONER ROZZA: As long as  
the contract is executed and registered, and they  
submit an invoice we pay right away. So there really  
isn't a lag time as long as the contract is  
registered.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 188

CHAIRPERSON COHEN: As long as the  
contract is registered?

DEPUTY COMMISSIONER ROZZA: As soon as  
they perform the service they come down.

CHAIRPERSON COHEN: From--they perform  
the service, they bill and then how--when would they  
receive payment? How long is that period?

DEPUTY COMMISSIONER ROZZA: We have up  
to--we have up to 30 days, but the department  
normally within 14 days issues payment.

CHAIRPERSON COHEN: Is there any  
difference between a discretionary contract and a--a  
regular or routine contract with agencies in terms of  
payment?

DEPUTY COMMISSIONER ROZZA: In terms of  
payment no. As long a s contract is registered a  
payment can be issued.

CHAIRPERSON COHEN: I guess obviously the  
backlog isn't getting the contract registered--

COMMISSIONER BASSETT: [interposing]  
That's correct.

CHAIRPERSON COHEN: And that's--that's  
been communicated to me repeatedly as--as a real  
concern about how to--trying to move that process

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 189

2 along, and we should probably try to put our heads  
3 together to see if we can't--if there is something  
4 that we can do on our level to try to--

5 COMMISSIONER BASSETT: We're happy to  
6 engage in that conversation with you.

7 CHAIRPERSON COHEN: In your--in your  
8 testimony regarding opioid abuse and particularly in  
9 the Bronx, is it all Heroin? Is it prescription?  
10 What do you attribute the--the steep rise in--in  
11 overdoses in the Bronx to?

12 COMMISSIONER BASSETT: We've seen a--a  
13 rise in--in overdoses due to Heroin--Heroin.

14 CHAIRPERSON COHEN: Overwhelmingly Heroin  
15 is--

16 COMMISSIONER BASSETT: [interposing] Yes.

17 CHAIRPERSON COHEN: --a prescription.

18 COMMISSIONER BASSETT: That's what's made  
19 us concerned about the observation that Fentanyl  
20 seems to have arrived in our city.

21 CHAIRPERSON COHEN: But you know what's--  
22 I apologize for going back and jumping around a  
23 little bit. On--in your testimony on Thrive, the--  
24 the telephone services, are--are there any anonymous  
25

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 190

2 services provide for in--in the telephone service,  
3 the--the \$20 million?

4 COMMISSIONER BASSETT: You mean when you  
5 call NYC Support--

6 CHAIRPERSON COHEN: [interposing] Yeah.

7 COMMISSIONER BASSETT: --do you have to  
8 give your name?

9 CHAIRPERSON COHEN: Yes.

10 COMMISSIONER BASSETT: No, you don't have  
11 to give your name?

12 CHAIRPERSON COHEN: Yes.

13 COMMISSIONER BASSETT: No, you don't have  
14 to your name.

15 CHAIRPERSON COHEN: You don't have to.

16 COMMISSIONER BASSETT: You can ask for--  
17 of course, if--if you want to get some assistance  
18 including someone calling back to check on whether  
19 you've made your appointment or you weren't able to  
20 get the care you needed, you would have to provide  
21 contact information, but, you know--

22 CHAIRPERSON COHEN: [interposing] No, but  
23 I--I think it's important that people have--

24 COMMISSIONER BASSETT: [interposing] Yes,  
25 agree with you.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 191

CHAIRPERSON COHEN: Okay. I have a  
couple of questions about harm reduction if I can  
find what I want to ask.

COMMISSIONER BASSETT: We're doubling  
harm reduction.

CHAIRPERSON COHEN: Doubling harm  
reduction. There's money for needle--additional  
money for needle exchange. I was curious, and I  
don't know what the question, but how--how we decided  
12,000--there are 12,000 additional people to be  
served. How did we come up with 12,000? Where did  
that number come from?

COMMISSIONER BASSETT: I--I thin that  
the--it's a combination of experience and expansion  
of the available sites is how we're working with our  
available sites in the city. We have 14 syringe  
exchange programs in the city, and we want to expand  
their reach both by an increasing number of clients  
that they serve including with--for the first time  
adding community outreach workers to these sites. So,  
the--the number is based on--on our assessment of  
what the potential is for expansion and the time  
frame.

CHAIRPERSON COHEN: And I--I--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 192

COMMISSIONER BASSETT: [interposing] And  
this is the first expansion that we've seen in these  
sites in a number of years. We're very, very excited  
about the opportunity to have the funding to do this.

CHAIRPERSON COHEN: I know this came up  
briefly at the--the last time we had a hearing about  
the supervised injection. Is there any consideration  
of maybe exploring that as a harm reduction method  
employed in the city?

COMMISSIONER BASSETT: We--I--certainly  
as we discussed the last time we-we met in March, the  
department is looking at the experience of--of  
supervised injection sites elsewhere. We talked  
about the fact there are numbers of these around the  
world. I believe that the number is 90. Most of  
them in Western Europe, but in Canada we have one.  
The Mayor of Ithaca has announced his intention to  
establish one. So we certainly are following this  
with interest, and educating ourselves about them.

CHAIRPERSON COHEN: Is there any sort of  
timeline to study that or--?

COMMISSIONER BASSETT: No.

CHAIRPERSON COHEN: In terms of--of  
Naloxone use, do we have any hard data on--is there a



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 193

2 corresponding with the rise in overdose, a  
3 corresponding rise in the number of administrations  
4 of Naloxone. Is there any--do we--

5 COMMISSIONER BASSETT: [interposing] So,  
6 you're wondering whether we're able to track  
7 reversals?

8 CHAIRPERSON COHEN: Yes.

9 COMMISSIONER BASSETT: Well, we do know  
10 that the NYPD tracks reversals, and we--the rest--  
11 otherwise we depend on--on individuals to notify us.  
12 So the number that we're notified of obviously is a--  
13 likely a far underestimate of the number of reversals  
14 that actually occur. Dr. Kunins, do you want to add?

15 DR. HILLARY KUNINS: So as--as  
16 Commissioner Bassett is reporting, the--the reversal  
17 system is voluntary. So we know that there is under-  
18 reporting. We conducted an evaluation of our program  
19 about a year and a half ago, and we know that among  
20 participants trained by syringe exchange programs  
21 about 30% of the people trained go onto observe an  
22 overdose and use their Naloxone in the 12 months  
23 following receipt of training. So have some sense of  
24 participants receiving training who are themselves  
25 people who use drugs or they're social networks that

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 194

we estimate about a third will have unfortunately to  
use their Naloxone.

CHAIRPERSON COHEN: Does that give you  
confidence, though, that the additional distribution  
is being like as effective that we're distributing it  
in a way that actually being used and--and providing  
people.

DR. HILLARY KUNINS: So I--I think you  
raised a very excellent question because as the  
Naloxone programs are being grown across the country  
and in New York City, we are still coming to  
understand what is the right amount of Naloxone.  
We've done a variety of estimates to try to saturate  
communities where there are a high prevalence of  
overdoses because our goal is to get to as many of  
those overdoses as we can to prevent all the  
fatalities we can. Right now, we know that the vast  
majority of our Naloxone that the Health Department  
distributes goes to high need communities and high  
need individuals.

CHAIRPERSON COHEN: So I know this is not  
exactly a mental health question, but I was reminded  
during the other questioning. Mosquito prevention on  
private property. I have an issue in the district.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 195

I don't know if there's a--if we have a system to  
deal with that? How my office could--could deal with  
that, but I have somebody who owns a--a sig--a  
significant piece of property with a significant  
standing water problem, and not--and no interest in  
being--

COMMISSIONER BASSETT: We definitely want  
to talk with you about that.

CHAIRPERSON COHEN: I appreciate that.  
Thank you.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Chair Cohen. We will hear from--well, we've  
been joined by Council Members Rosenthal, Mendez,  
Borelli, Van Bramer and Gibson. We will hear from  
Council Member Matteo followed by Council Member Koo,  
followed by Council Member Vallone.

COUNCIL MEMBER MATTEO: Thank you, Madam  
Chair. Welcome Commissioner. Commissioner, I'd like  
to focus my question on the opioids in Staten Island,  
and we--together with Senator Lanza and Senator  
Cusick we had a great Narcon training system. We've  
gone to all of our schools. At New Dork (sic) we had  
the highest amount of participation. So we're  
making--and I appreciate the extra funding. My

concern is what are we doing after, and is that--in  
your testimony you talked about the non-fatal  
overdose responses in Staten Island. So my concern  
is where Narcon is being issued, right, and we save  
someone's life, what happens next? It's--it's been  
our concern now, you know, how are we getting them  
that treatment that they need to get them that care  
that they need. I know you talk about treatment and  
care. So I was wondering your thoughts on that, and  
if this program directly addresses that issue.

COMMISSIONER BASSETT: Yes, thank you for  
that question. As the--as I outlined in my  
testimony, we have a multi-pronged response to the  
opioid epidemic, and ensuring that people survive  
overdoses is only one component of it. With Borough  
President Oddo we co-chaired a task force on  
prescription and opioids, and Heroin [coughs]--I  
can't remember the full name of the task force. It  
was very long. The--and--but one of the key things  
that was pointed out in the deliberations that we had  
was that surviving an overdose is not the same as  
having entered recovery. But, of course, somebody  
needs to survive an overdose in order to have an  
opportunity to recover. So it's a high priority for

us to ensure that--that no one who overdoses doesn't have the opportunity to have that overdose reversed, and most overdoses are witnessed. But beyond that, we are very committed to expanding the opportunity for Buprenorphine treatment. This is a--a medication that people who are opioid dependent can take. They can be prescribed it in a primary care settings, and we are committed to training physicians including physicians on Staten Island. But across the city our goal is 1,500 individual prescribers so that we can extend more broadly the opportunity for Buprenorphine assisted treatment. We--we also need to educate people, and to--and to reach out to people who are engaged with substance use and try and make sure that they're engaged in safe syringe use. That's why harm reduction has been such a core part of our activities. And with these additional funds, we will be able to expand some of these activities and in some cases initiate them. And the one that is completely novel is the one where we will seek to identify people who have survived overdoses in emergency departments. And with a peer--a navigator try and follow up with them, and navigate them to care.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 198

2 COUNCIL MEMBER MATTEO: And that is--  
3 that's exactly what we're looking for. So I'd like  
4 to offline meet with you.

5 COMMISSIONER BASSETT: We would be  
6 delighted. We would be.

7 COUNCIL MEMBER MATTEO: And also, if we  
8 could expand that and we're--we're promoting this  
9 training to everyone. So whoever is coming to get  
10 training, we have to--maybe they're not getting into  
11 the ER. I want to make sure that we're getting  
12 everyone we can--

13 COMMISSIONER BASSETT: [interposing] Yes.

14 COUNCIL MEMBER MATTEO: --and I know it's  
15 difficult, but I think if we work together we can  
16 broaden that not just to the ER, to expand and then  
17 get them the help they need once they've received the  
18 Narcon, and--and then thereafter promote a plan that  
19 works for them?

20 COMMISSIONER BASSETT: Exactly. Thank  
21 you very much for that offer.

22 COUNCIL MEMBER MATTEO: You're welcome.  
23 Do you believe that over-prescribing and the over-  
24 promotion of opioids had been the two--one of the two  
25

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 199

biggest problems that this epidemic has--has stemmed  
from? Or, do you think there--I mean--?

COMMISSIONER BASSETT: I--well the--  
certainly in prescription painkillers experienced  
exponential growth in terms of prescribing, and that  
has undoubtedly play a role in increasing opioid  
dependence. I don't think there's any question about  
that.

COUNCIL MEMBER MATTEO: So then as it  
gets, you know as more I stop and other--the email  
that the doctors have do now to the, you know, the  
pharmacies and whatnot, I guess its different. Is  
that where we're going to have Heroin and then other  
drugs because--

COMMISSIONER BASSETT: [interposing] Yes.

COUNCIL MEMBER MATTEO: --we're stopping  
one and just it continues to grow to other drugs that  
are less--

COMMISSIONER BASSETT: [interposing]  
Well, in fact--

COUNCIL MEMBER MATTEO: --less expensive?

COMMISSIONER BASSETT: [interposing] Yes.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 200

COUNCIL MEMBER MATTEO: --easier to get,  
you know, do you feel that that's the sense of what's  
happening and once we tackle the opioid epidemic?

COMMISSIONER BASSETT: You mean the  
people will shift from that to--to other drugs?

COUNCIL MEMBER MATTEO: Yeah.

COMMISSIONER BASSETT: The people just  
have an over [bell] an overarching desire to take  
drugs. I--well, that's almost a philosophical  
question there, but I think that there's no doubt  
that pursuing what we call judicious opioid  
prescribing meaning reaching out to the prescribers,  
doctors, nurse practitioners, people in primary care  
and in emergency departments where we have written  
guidelines that have been widely accepted across the  
city encouraging people to prescribe less, to  
prescribe a lower doses, and for shorter a duration.  
It has--actually in Staten Island, our data show that  
this was successful, and we saw a reduction in the  
prescription of high dose opioids. So, we know that  
the prescribing community despite the promotion of  
these--these medications by the pharmaceutical  
industry has reigned in its prescribing habits. Some  
of it is their judicious prescribing habits. Some if



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 201

it is related to the I-Stop, but it's very important  
to reduce the source of opioids in our community.

COUNCIL MEMBER MATTEO: And I--and I  
think as, you know, we without a doubt put more  
resources in than we have to in this government. You  
know us as a community have to come together and--and  
ensure that parents are getting the help that they  
and to--to recognize, you know, a child who--who may  
be using prescription drugs and, you know, it's a  
community effort, and I just--I--I thank you for your  
efforts so far, and--and one last questions off--just a  
quickly different topic on mosquito spraying. Can  
you--and if you don't have the information now can we  
meet offline on the Staten Island? You know, we--we  
asked for the spraying especially in our Sandy  
impacted areas for the summer. The difference  
between the spraying and then putting the pellets in--  
-in--in the standing water. So if we could at least  
sit--and I'll send it back to the Chair--offline so  
we could discuss the schedule, and--and go over there  
in the next few weeks?

COMMISSIONER BASSETT: We're about--we'd  
be happy to do that.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 202

COUNCIL MEMBER MATTEO: Okay, the borough  
president and I asked for the request in our usual  
neighborhood. So I just want to go over that and  
making sure.

COMMISSIONER BASSETT: With pleasure.

COUNCIL MEMBER MATTEO: Thank you.

CHAIRPERSON COHEN: Commissioner, I just--  
I--I forgot one thing. I--I know we've spoken  
offline I mean, but at the last hearing the agency in  
terms of baselined contracts that by the middle of  
this month that they would all be awarded. I just  
want to make sure that we are on track for that, and  
if could just tell us quickly what the status is.

COMMISSIONER BASSETT: By the end of next  
week.

CHAIRPERSON COHEN: Okay.

COMMISSIONER BASSETT: Except for one.  
There's one that has been delayed that I--I, you may  
know about that one.

CHAIRPERSON COHEN: You did tell us, yes.  
All right, thank you very much.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you. Council Member Koo followed by Council Member  
Vallone followed by Council Member Rosenthal.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 203

COUNCIL MEMBER KOO: Thank you. Thank  
you, Dr. Bassett for your leadership and dedication  
for our serious health, proper health. I have many  
questions, but I'm going to ask only two because of  
time limitation. The Administration they put a  
budget, you're going to have the \$24--\$2.4 million  
going to minimize your legal childcare program  
operations. How will these funds be utilized? Are  
you going to hire more inspectors? And if so, how--  
and they will be divided by borough or by what?  
Commissioner, the first question, and the second is  
concerning animal care shelters. The Executive  
Budget allocated \$10 million in capital funds for two  
shelters, one in the Bronx and one in Queens. \$2  
million to show the design and \$8 million for land  
acquisition. However, there's no funding allocated  
to run the shelter. Who will be responsible for  
maintenance, and operational costs of the shelters?  
So those are the two questions.

COMMISSIONER BASSETT: Thank you, Council  
Member. The first question is about the Illegal  
Daycare Inspection Unit, which has been newly  
established as a result of new funding. And you're  
asking how is it going to work. The first step is

1 looking at elec--at web-based electronic search  
2 engines, things like Yelp extending to parent blogs,  
3 mommy blogs and other search engines to see if we can  
4 identify daycare centers that are adverting  
5 themselves as childcare sites, which we then compare  
6 to the city's database of our childcare centers and  
7 to the state database of family based care, and then  
8 we see if we can identify any that don't seem to  
9 appear in our database of--of permitted daycare  
10 sites. And then we do a further investigation of  
11 those sites. We've done--I can give you some data  
12 that are sort of through April. We're are going  
13 through this many different electronic sort of  
14 investigations. We came down to 80 possible sites,  
15 and of those, none were found to be illegal daycare  
16 sites, and two are still under investigation. But  
17 that's the basic strategy. It's starting by using  
18 the fact that--that these days people advertise their  
19 services in ways that are accessible to us through  
20 electronic means. It's not people just going out  
21 pounding the pavement, but eventually it comes down  
22 to dispatching people who are investigators to  
23 actually go to the address and find out what's going  
24 on. We, of course, always receive tips and  
25

1 complaints from the general public and that remains  
2 an important way that we identify daycare sites that  
3 are operating without being legally permitted. Do  
4 you have something. [background comments, pause] Oh,  
5 I'm sorry, you wanted that. I--I--I'm reminded by  
6 the Deputy Commissioner that you asked about our full  
7 budget of new needs. So the \$2.4 million is not only  
8 for the illegal daycare site inspection unit. It's  
9 also for a--an enhanced inspection of all childcare  
10 sites in our city, which we have 11,000. In the  
11 past, we've shown up on single day, and assessed how  
12 that site was doing on that day. And we didn't pay  
13 attention to how they did over time. Now, we're  
14 going to be looking at the performance of sites over  
15 time, and identifying chronically under-performing  
16 sites. Some of those we'll get technical assistance  
17 to try and remediate their performance, but  
18 additionally we will enhance and accelerate their  
19 inspection schedule. So that some sites will get one  
20 inspection a year, and others may get up to three  
21 inspections a year depending on their historical  
22 performance not only their performance at that one  
23 time when we show up for an unannounced inspection.  
24 So that's what the total \$2.4 million. The second  
25

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 206

question that you had was about the animal [bell] --  
about expand--having full service shelters at--in  
Queens and the Bronx, and you wondered whether the  
\$10 million would be, you know, would cover all the  
costs. This amount really reflects the  
administration's commitment to establishing these--  
these shelters, but we are still in--at the stage of  
looking for appropriate sites. I'm very happy to  
tell all committee members that since we last met in  
March that together with DCAS, our staff has been to  
36 different sites in the--in Queens and the Bronx  
looking at city properties that might be appropriate  
for shelters. So we've been working hard at finding  
a site, but until we get closer to meeting running  
costs--right now we're looking for the plot of land.  
We're a ways still from meeting running costs in our  
budget, but I want to reiterate that the Mayor has  
committed to having full service animal shelters in  
every borough of our city, and we will--are pursuing  
that commitment with full intention.

COUNCIL MEMBER KOO: But--but who is  
responsible for the maintenance? Who are the  
services with?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 207

COMMISSIONER BASSETT: Well, these fall  
under the animal care and control, which is an  
aligned non-profit that has its own board--board, and  
they will continue to be operated by Animal Care and  
Control.

COUNCIL MEMBER KOO: Thank you.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member Koo. Council Member Vallone  
followed by Council Member Rosenthal followed by  
Council Member Gibson.

COUNCIL MEMBER VALLONE: Thank you, Madam  
Chair. Good afternoon Commissioner or Doctor. I  
think you see a lot of excitement from the council  
members since 40 of us have signed onto the Animal  
Shelter Bill, and I think my questions really depend  
as a perfect example of when I made my phone call  
home after the Administration announced the \$10  
million funding. It depends on who picks up the  
phone. So when my mother picks up the phone she's in  
tears with happiness, and then when she hands the  
phone to my father, he gets on the phone quickly and  
says, "I'll believe it when I see it." So, this is  
the two sides of the coin I think--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 208

2 COMMISSIONER BASSETT: [interposing] And  
3 you saw it.

4 COUNCIL MEMBER VALLONE: And I saw it.  
5 Well, yeah, and it's the first step. I think--I  
6 think the way you're describing it has historically  
7 been really a lot of the issues. I mean funding is  
8 a--is a major first step, but actually getting the  
9 plan for the site where--where the fully operational  
10 shelters will be, what they'll look like, what type  
11 of services we're talking about. What the overall  
12 budget is going to be because obviously \$10 million  
13 is not enough particularly the first step. Because I  
14 think where the conversation I don't think is-is  
15 premature. I think we've had the Mayor's commitment.  
16 In fact he came out to a town hall to Bayside and he  
17 told a whole bunch of students who did a wonderful  
18 video saying we want an animal shelter, and he looked  
19 and said we are committed to animals shelters. So I  
20 believe the commitment is there. \$10 million is not  
21 enough, but the \$10 million the way I see it, it's  
22 broken down to different components. So maybe we can  
23 just flesh a little bit for us today. I believe  
24 there are segments to it. Like \$2 million for this--  
25 for the design and construction because we haven't



1 talked about that. So there's last year's funding  
2 for the siting, and there's this year's funding,  
3 which Council Member Johnson was talking about. This  
4 year's funding is a segment of that. It's for design  
5 and construction, and the second segment is really  
6 for a future down payment. So can you kind of flesh  
7 that over?  
8

9 COMMISSIONER BASSETT: I think that the  
10 first tranche was for design. I--I can't imagine that  
11 \$2 million would cover construction.

12 COUNCIL MEMBER VALLONE: What design. So  
13 is--I don't think we've really talked about that, so  
14 can we talk about that time line and between from  
15 siting to design to the actual down payment and  
16 creating of those sites.

17 COMMISSIONER BASSETT: So the first step  
18 is to identify a site, and that we've been working on  
19 with--with a lot of effort in the past week since we  
20 last met here on the Preliminary Budget. The staff  
21 of the--our Division of Administrative--  
22 Administration and DCAS have visited 36 sites, and  
23 they're visiting more this week in the Bronx and in  
24 Queens, and they're--you know, they've identified  
25 some that they think are potentially appropriate,

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 210

2 which they will be looking at further, but we have  
3 not yet identified a site. There are obviously very  
4 clear ad--advantages to identifying a city-owned  
5 property. In terms of land use conversations it will  
6 be also a great advantage to have properties where we  
7 have the ability to--to build without--there's a  
8 phrase that's used for that.

9 COUNCIL MEMBER VALLONE: Well, I was just  
10 going to ask are we looking our blanket prop--our  
11 land that we're going to build on this site? Are we  
12 looking to renovate or--?

13 COMMISSIONER BASSETT: Some of it--it--it  
14 might be possible to renovate--I--we're also just  
15 looking at land at empty lots.

16 COUNCIL MEMBER VALLONE: Is--is the  
17 overall I would say goal or wish to emulate the  
18 existing shelters or do something different?

19 COMMISSIONER BASSETT: Well, we also have  
20 a--you know, we're very mindful of having a--a  
21 shelter that meets the needs of that community and  
22 potentially provides additional services, spray and  
23 neuter to the community even if their animals aren't--  
24 --aren't taken in by the shelter. So, figuring out  
25 the whole spectrum of services, figuring the sort of

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 211

2 siting criteria that we should be using in terms of  
3 access to transport. And also navigating the whole  
4 zoning land use is quite complex, which was we got  
5 the assistance of a consultant with expertise in  
6 these areas to give us guidance on this. The siting  
7 isn't just a matter of convenience. If we have a  
8 well sited shelter, we'll have much higher adoption  
9 rates.

10 COUNCIL MEMBER VALLONE: Sure.

11 COMMISSIONER BASSETT: The easier it is  
12 for people to get to a shelter, the more likely they  
13 are to go there to adopt a pet, and the more  
14 attractive a--an environment a shelter is, the more  
15 likely people will be to come and look for a pet  
16 there. So these are--

17 COUNCIL MEMBER VALLONE: [interposing]  
18 But simultaneously the design is going on at the same  
19 time?

20 COMMISSIONER BASSETT: No, we can't begin  
21 the design until we know what the site is like.

22 COUNCIL MEMBER VALLONE: That's not--

23 COMMISSIONER BASSETT: The first step--

24 COUNCIL MEMBER VALLONE: --that's not was  
25 said at the previous hearing.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 212

2 COMMISSIONER BASSETT: I don't know what  
3 the--I--I think I'm talking about architectural  
4 design. We can come up with the specs [bell] on what  
5 sort of service composition we would like to have at  
6 that site, but the actual architectural design would  
7 depend on having the site. Do you want to speak to  
8 that?

9 DEPUTY COMMISSIONER KASS: One of the--  
10 Hi, I'm Dan Kass. I'm the Deputy Commissioner for  
11 Environmental Health. The--so yeah, I--I think  
12 that's right. There are--we have already engaged the  
13 services of contractors to do a variety of things.  
14 One has been looking at the kind of spectrum of  
15 services that would belong to create a new network or  
16 five shelters. So rather than think of every single  
17 shelter as providing the precise--precisely identical  
18 set of services that they would create, you would  
19 merge with a network of them. The second is to  
20 really look at fundamental space requirements, and so  
21 I think previously when we spoke about design, we've  
22 been really thinking about what kind of space  
23 requirements do we have, how many, how many kennels,  
24 or cages or condos for cats that we want to have in  
25 each of these locations, the kinds of room

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 213

2 ventilation, isolation, surgical services that be  
3 going on.

4  
5 COUNCIL MEMBER VALLONE: But that's going  
6 on now.

7 DEPUTY COMMISSIONER KASS: And that's  
8 going on now.

9 COUNCIL MEMBER VALLONE: Well, that's--  
10 yeah, because we just don't want to see a timeline  
11 that goes two years for sites, and two years for  
12 design and six more years for budgets and, you know,  
13 I'd like to see this in my lifetime.

14 DEPUTY COMMISSIONER KASS: Yeah.

15 COUNCIL MEMBER VALLONE: I think there's  
16 a--a point there as the Council Member Johnson--

17 DEPUTY COMMISSIONER KASS: Council Member  
18 Johnson has echoed the same thing. So, I thought you  
19 were talking about actual architectural designs,  
20 which can--

21 COUNCIL MEMBER VALLONE: [interposing]  
22 Well, I mean I think there is.

23 COMMISSIONER BASSETT: But I think your--  
24 I--I think that what--well, what Deputy Commissioner  
25 Kass is conveying, and what you're asking us to do is

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 214

2 everything that we can do in parallel get to work on  
3 it.

4 COUNCIL MEMBER VALLONE: Exactly.

5 COMMISSIONER BASSETT: And I can assure  
6 that that's--that's exactly what we're doing.

7 COUNCIL MEMBER VALLONE: And--and I guess  
8 the last question because I know I want to come back,  
9 but the last question on this because this--the  
10 reality here is we're talking about a--a time period  
11 four or five years, whatever it may be, three years,  
12 hopefully two years that we still have a crisis on  
13 our hands, and we had a mobile unit wonderful coming  
14 out to Northeast Queens this weekend. Tremendous  
15 success, but in talking to the staff, and Theresa and  
16 AC&C it's--there are problems with even if we fund  
17 two additional mobile units, which has happened, to  
18 actually getting the staffing and the proper full  
19 funding to operate mobile units because they are  
20 successful. But, you can't take staff from the  
21 existing Manhattan site and put them in a mobile unit  
22 and have the same type of successful when we're short  
23 staffing something to put into a mobile unit. So is  
24 there any plans to fully fund and to create these  
25 additional mobile units as was promised in the past?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 215

COMMISSIONER BASSETT: Well, I certainly  
appreciate the need for these mobile units and we'll  
come back to you on that.

COUNCIL MEMBER VALLONE: Thank you.  
Thank you, Madam Chair.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member. We'll hear from Council Member  
Rosenthal followed by Council Member Gibson.

COUNCIL MEMBER ROSENTHAL: Thank you.  
Thanks so much Madam Chair and thank you Commissioner  
for your time. It's really very much appreciated. I  
have two questions one on Thrive NYC did you guys  
create the ad campaign around it? I saw an add the  
other nigh.

COMMISSIONER BASSETT: Oh, yes we have  
very big campaign. It's on our subways on the sides  
of buses and I'm glad that you've seen it.

COUNCIL MEMBER ROSENTHAL: Yeah, it's  
awesome.

COMMISSIONER BASSETT: Great.

COUNCIL MEMBER ROSENTHAL: So my point,  
however [laughter] is that I believe and--and I say  
this as often as I can that the DOT is the wrong  
agency to have our traffic safety campaign. I think

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 216

2 that and when it comes to traffic safety what  
3 pedestrians are doing that the Department of  
4 Transportation is not the right place to put a  
5 campaign like that. The right place to put is in the  
6 Department of Public Health because the traffic  
7 incidents are an epidemic, and as an epidemic they  
8 should be treated in the same way that an addiction  
9 is. And so for us to have the same success as you'll  
10 have with the Thrive NYC. Okay, I'm done, but I--I  
11 you get my point?

12 COMMISSIONER BASSETT: I appreciate your  
13 making that case that injury is a--

14 COUNCIL MEMBER ROSENTHAL: [interposing]  
15 And I know you sit in on the meetings.

16 COMMISSIONER BASSETT: Yes.

17 COUNCIL MEMBER ROSENTHAL: And that's not  
18 enough, and I appreciate that, but that's very  
19 different than what you did with Thrive NYC, and  
20 that's what I'm looking for.

21 COMMISSIONER BASSETT: Well, thanks for  
22 that feedback. I just want to assure that we do  
23 participate and--and work collaboratively the  
24 Department of--  
25



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 217

COUNCIL MEMBER ROSENTHAL: Yeah, it's no  
Thrive NYC. All right. So--but what I really wanted  
to do is ask you about your contracts and Council  
Member Cohen very kindly started the conversation for  
me. Of the 1,400 roughly contracts that you guys  
have, how many go through Public Health Solutions?

COMMISSIONER BASSETT: Actually, I'm--I'm  
not sure of that. I know that we have--we use Public  
Health Solutions very successfully as a master  
contractor for HIV related and-and no for the  
baseline contracts. I think--I don't know what's the  
total there because I can't read the handwriting on  
the sticker. [laughter]

COUNCIL MEMBER ROSENTHAL: But you can  
roughly. I'm--I'm all about drafts. She can  
combines (sic) right, an 100 are there. 10, 20--

DEPUTY COMMISSIONER ROZZA: So the HIV  
contracts go through--

COUNCIL MEMBER ROSENTHAL: [interposing]  
Right.

DEPUTY COMMISSIONER ROZZA: --Public  
Health Solutions.

COUNCIL MEMBER ROSENTHAL: Got it.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 218

2 DEPUTY COMMISSIONER ROZZA: And the new  
3 baseline contracts, which are additional to our  
4 traditional 1,300 are going through PHS as our fiscal  
5 agent. All others are processed in house.

6 COUNCIL MEMBER ROSENTHAL: How many are  
7 there baselined?

8 DEPUTY COMMISSIONER ROZZA: I don't know  
9 exactly.

10 COUNCIL MEMBER ROSENTHAL: So if we could  
11 follow up on which ones--

12 COMMISSIONER BASSETT: [interposing] Sure

13 COUNCIL MEMBER ROSENTHAL: --which ones  
14 those are, and the Council Member--the question is  
15 from time of providing this service, the contracted  
16 service, what is the time difference between when a  
17 provider starts giving the service, opening up its  
18 doors, and when they first get paid? But often--most  
19 often they do--they start providing the service prior  
20 to a contract being signed. And maybe you're going  
21 to tell me of the 1,400 that's only true for 10, but  
22 let me know.

23 DEPUTY COMMISSIONER ROZZA: So, we would  
24 have to get back to you on the number or retroactive  
25 contracts--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 219

2 COUNCIL MEMBER ROSENTHAL: Uh-huh.

3 DEPUTY COMMISSIONER ROZZA: --but it's  
4 not the majority. So from the time that the provider  
5 issues the service, as long as the contract is  
6 registered, we--

7 COUNCIL MEMBER ROSENTHAL: No, no, no.  
8 I'm not talking about that. The problem is the  
9 amount of time it sits in the Department of Health,  
10 and I'm wondering whether or not the Department of  
11 Health is fully staffed up, or if they're using PHS,  
12 or if they're using funds for the City of New York as  
13 a fiscal con--conduit. How can we best expedite  
14 providers getting their payments? And this is a  
15 follow up to a hearing I had last month where we  
16 learned that, you know, from the Human Services  
17 Council that most of their providers get paid 8 to 18  
18 months after they start providing the service. In--  
19 so in addition to late payments, they get 80 cents on  
20 the dollar, and it's not the contract that they  
21 wanted to but--

22 COMMISSIONER BASSETT: I--I think this  
23 has been raised a couple of times in our--in various  
24 settings including the Preliminary Budget hearing  
25 that there are concerns about the--the timeliness of

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 220

the contracting process. We are happy to say that  
since we last met, we have processed over 150  
contracts. So I'm pleased [bell] about that. We  
have coming in this fiscal year two times as many  
contracts as we had in the previous fiscal year. So  
our contract load has increased a great deal.

COUNCIL MEMBER ROSENTHAL: Why is that?

COMMISSIONER BASSETT: Part of it is the  
base line, you know, increased the number of  
contracts that we anticipate having in the current--  
in--

COUNCIL MEMBER ROSENTHAL: [interposing]  
And those will become three years--

COMMISSIONER BASSETT: And [coughs]

COUNCIL MEMBER ROSENTHAL: --so it  
doesn't--

COMMISSIONER BASSETT: [interposing]  
Exactly. Most of them will be--will be in there.  
(sic)

COUNCIL MEMBER ROSENTHAL: [interposing]  
How many are discretionary.

CHAIRPERSON FERRERAS-COPELAND: Council  
Member, if you can wrap up your questions. It's far  
too many.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 221

2 COMMISSIONER BASSETT: But I do--I do  
3 want to say, though, that--that after a contract is  
4 registered that--then--

5 COUNCIL MEMBER ROSENTHAL: [interposing]  
6 Of course.

7 COMMISSIONER BASSETT: --things move very  
8 quickly. But we've--several members have said  
9 including several of the chairs that they would like  
10 us to sit down and go through the--the, you know, the  
11 timeline and see how we deal with those.

12 COUNCIL MEMBER ROSENTHAL: [interposing]  
13 Well, I was just asking how many are discretionary  
14 contracts.

15 COMMISSIONER BASSETT: I'm not sure I  
16 know what--what you mean by discretionary.

17 CHAIRPERSON FERRERAS-COPELAND: Okay,  
18 Council Member we're going to follow up--

19 COMMISSIONER BASSETT: [interposing] Oh,  
20 I see.

21 CHAIRPERSON FERRERAS-COPELAND: Thank  
22 you. We're going to now hear from Council Member  
23 Gibson, and I know that we have OCME and EDC and SBS  
24 still for these hearings.

25 COMMISSIONER BASSETT: Yes.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 222

2 CHAIRPERSON FERRERAS-COPELAND: And you  
3 have to go.

4 COMMISSIONER BASSETT: And I have to  
5 leave.

6 CHAIRPERSON FERRERAS-COPELAND: You're  
7 very, very late so--

8 COUNCIL MEMBER GIBSON: [interposing]  
9 Thank you very much.

10 CHAIRPERSON FERRERAS-COPELAND: Council  
11 Member Gibson.

12 COUNCIL MEMBER GIBSON: Thank you, Chair,  
13 and good afternoon, Dr. Bassett to you and your team.  
14 It's a pleasure to see you here, and I just wanted to  
15 tell you for the record the full name is the Mayor's  
16 Heroin and Prescription Opioid Public Awareness Task  
17 Force.

18 COMMISSIONER BASSETT: It said that it  
19 was long.

20 COUNCIL MEMBER GIBSON: Yes. [laughter]  
21 And I thank you for your work sharing that with our  
22 Staten Island Borough President Jimmy Oddo, myself,  
23 Council Member Johnson, Council Member Cohen. Really  
24 understanding a lot of the work we're doing around  
25 prescription drug abuse and misuse as well as opioid

1 and the fact that obviously Staten Island and the  
2 Bronx unfortunately have higher numbers than other  
3 parts of the city. But I appreciate the approach  
4 that we're taking to this, and I wanted to ask one  
5 question around existing drug treatment programs.  
6 Have you heard from any of the providers around any  
7 changes that they see with the program? So I've  
8 gotten a couple of concerns from some of the  
9 providers of drug treatment programs saying that we  
10 may need to look at a different approach of how to  
11 tackle individuals that live with drug addictions in  
12 terms of meeting some of their immediate needs. So I  
13 wanted to find out if you had any thoughts on that,  
14 or have you received any type of feedback on our drug  
15 treatment programs?  
16

17 COMMISSIONER BASSETT: I--I'm not quit  
18 sure what you mean by meeting their additional needs.

19 COUNCIL MEMBER GIBSON: So what--and what  
20 providers have been saying to me at least in the  
21 Bronx is that sometimes the programs that they are  
22 receiving are more generally based, and not to some  
23 of their immediate needs. Looking at drug addiction  
24 in 2016 is a lot different from previous years, and  
25 not just opioid and prescription drug, but also

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 224

Heroin and some of the other things that we deal  
with, alcoholism as well. And all of that coupled  
together looking at our existing drug treatment  
programs to make sure that they are serving the needs  
of those that are most in need.

COMMISSIONER BASSETT: Well, we--first I--  
-I want to thank you, council Member, for your  
participation in the task force, and for hosting us  
when we had our meeting up the Bronx.

COUNCIL MEMBER GIBSON: Absolutely.

COMMISSIONER BASSETT: Thank you very  
much for that. As you know, we are looking forward  
to working with--we--work--working with drug  
treatment programs although we don't license them.  
They're mostly licensed with--through the Office of  
Mental Health or they sort of do an access.

COUNCIL MEMBER GIBSON: Right.

COMMISSIONER BASSETT: --at the State  
Health Department. So, but we certainly welcome  
their feedback and they, of course, are our window  
onto the using community. And it's very important to  
us that we have feedback from them--

COUNCIL MEMBER GIBSON: Yes.



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 225

COMMISSIONER BASSETT: --and disseminate  
Naloxone through those settings--

COUNCIL MEMBER GIBSON: [interposing]  
Right.

COMMISSIONER BASSETT: --and so on.

COUNCIL MEMBER GIBSON: Okay, and I  
wanted to ask another question. Local Law 77 and all  
of the work that we've been doing around obviously  
the Legionnaires outbreak that affected the Bronx  
last year, we're approaching the summer season, and  
warm weather. So I know that I'm going to get  
questions and inquiries from residents about our  
efforts, what Local Law 77 is, how it's going. So I  
noticed in the budget we had estimated there were  
4,000 cooling towers, and I'm now seeing that there's  
a revised number of 6,500. So there's a need for us  
to hire more staff. So I wanted to find out for my  
Bronx residents what should I let them know in terms  
of the maintenance and the operations and the  
inspections, how as Local Law 77 going, and is there  
anything that we should be aware of approaching this  
summer in the city?

COMMISSIONER BASSETT: Thanks very much  
of that questions and thank you also for your support

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 226

2 during--in reaching out to residents during the  
3 outbreak last summer. The thing that your residents  
4 should know is that we have in place the most robust  
5 cooling tower oversight--maintenance oversight,  
6 regulatory framework for anywhere that I know of  
7 certainly in this country and probably around the  
8 world. So we are registering cooling towers in the  
9 city. The Buildings Department is doing that, and  
10 our agency is staffing up, and has already begun  
11 inspections of cooling towers. We have very rigorous  
12 mandates on cooling tower owners and operators. I  
13 hope you don't get complaints from them, but--

14 COUNCIL MEMBER GIBSON: [interposing]  
15 We'll call you.

16 COMMISSIONER BASSETT: --we will--we are  
17 re--we are working hard to ensure that the cooling  
18 towers are well maintained, and reducing the risk of  
19 Legionnaires in the coming season.

20 COUNCIL MEMBER GIBSON: Okay, great, and  
21 then my final question in my remaining time, alluding  
22 to what Council Member Cohen was talking about in  
23 terms of some of our baseline contracts, I'm very  
24 concerned about many of our existing providers around  
25 suicide prevention. I've been talking to DOE about

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 227

2 ensuring that we can look at having suicide  
3 prevention counselors in our schools. Many of us  
4 fund organizations that do that, but we simply don't  
5 have the capacity to take it on district wide. So I  
6 wanted to find out with suicide prevention, how we  
7 assure, be assured that some of those communities'  
8 small providers will still access to administer  
9 services that are necessary?

10 COMMISSIONER BASSETT: Well, as you know,  
11 we are--we have selected a contractor for NYC  
12 Support, which will be--

13 COUNCIL MEMBER GIBSON: [interposing]  
14 Right.

15 COMMISSIONER BASSETT: --a--a sort of  
16 one-stop gateway for anyone who needs--who needs  
17 mental health services, and that includes people in  
18 crisis although, of course, when--if there is  
19 somebody with an immediate threat to life, the right  
20 number to call is always 911. I--I know that the  
21 Department of Education has been mindful of the fact  
22 that there's an alarmingly high proportion of teens  
23 who respond on surveys that have been so unhappy--

24 COUNCIL MEMBER GIBSON: [interposing] Uh-  
25 huh, yes it is a problem. Right.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 228

2 COMMISSIONER BASSETT: --that they have  
3 considered taking their lives, and that they are  
4 looking at--at--at specifically addressing that. We  
5 are having an investment that I have never--we have  
6 never seen before in providing mental health services  
7 in our schools. There are 200 mental health school  
8 based health centers, 50 more waiting to be--final  
9 registration by the state. We're hundred--hiring a  
10 hundred mental health consultants who will work with  
11 the schools that don't have school based health  
12 services to ensure that they identify both their  
13 needs and their available resources. So I think it's  
14 very important to think of the entire spectrum of  
15 mental health, the depression then is un--acknowledge  
16 that leads to suicidal thinking. And we want to  
17 tackle the entire spectrum and we're in a better  
18 place than we've ever been to provide those services  
19 in schools.

20 COUNCIL MEMBER GIBSON: Okay, I  
21 definitely look forward to working with you on that  
22 since I'm out of time, but we'll have further  
23 conversations, and thank you so much for all the work  
24 you and your team do. I really appreciate the  
25 partnership as Chair of Public Safety. Public Health

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 229

go hand in hand. So I know we have a lot more work  
to do, but I thank you for your leadership. Thank  
you.

COMMISSIONER BASSETT: Thank you.

COUNCIL MEMBER GIBSON: Thank you, Madam  
Chair.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member Gibson. Dr. Bassett, we're going  
to be following up with you. We have a lot of other  
questions. We're going to put them in a letter. All  
I ask is that you get them back to us expeditiously.  
We need them to continue to negotiate on the budget.  
The last time the Health Committee received your  
responses to the letters six weeks later. That  
clearly isn't enough time for us. We need to get  
that back as soon as possible.

COMMISSIONER BASSETT: If you get that  
the questions to us, we will get you the answer  
expeditiously.

CHAIRPERSON FERRERAS-COPELAND: Excellent  
and thank you very much for your patience today. We  
will take a two-minute break while we prepare for  
OCME. [background comments, pause] We will now  
resume the City Council's hearing on the Mayor's

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 230

Executive Budget for Fiscal 2017. The Finance  
Committee is joined by the Committee on Health  
Chaired by my colleague Council Member Johnson.  
[sneezes] Excuse me. Whoo. We just heard from the  
Department of Health and Mental Hygiene, and we will  
now hear from Dr. Barbara Sampson, the Chief Medical  
Examiner. In the interest of time, I want to first  
thank you for your patience. I know that we're  
running several hours behind today. I will forego  
making an opening statement, but before we hear  
testimony, I will open the mic to my Co-Chair Council  
Member Johnson.

CHAIRPERSON JOHNSON: Thank you, Madam  
Chair. Good afternoon, everyone. I have a brief  
opening statement. I'm Corey Johnson, Chair of the  
Council's Committee on Health, and today we're  
discussing the Fiscal 2017 Executive Budget for the  
Office of Chief Medical Examiner. The Fiscal 2017  
Executive Budget allocates more than \$68 million to  
OCME, an increase of nearly \$4 million or 6% since  
the Fiscal 2016 Adopted Budget. The new funding  
speaks to the office's important role in the city's  
Public Health and Criminal Justice Systems. The  
Executive Budget includes significant changes in

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 231

funding and headcount since we last met to discuss  
the Fiscal 2017 Preliminary Budget including nearly  
\$2 million in new needs. The budget allocates more  
than \$200 million to regularly test for Fentanyl, a  
powerful synthetic opioid. In bodies examined in the  
OCME Toxicology Lab and this is part of the  
Administration's \$5.5 million investment in  
preventing opioid-overdose. Additional  
investments include \$600,000 and six new positions to  
the Forensic Toxicology Laboratory, and I look  
forward to discussing how the new funding and staff  
will help reduce the case backlogs and turnaround  
times we discussed during the Preliminary Budget  
hearing. I'd like to also discuss the near \$1  
million investment mortuary--mortuary security and  
its affect on office operations, and with that, I  
want to pass it back over to the Chair.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Chair Johnson. My counsel will swear you in and  
then you may begin your testimony.

LEGAL COUNSEL: Do you affirm that your  
testimony will be truthful to the best of your  
knowledge, information and belief?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 232

DR. BARBARA SAMPSON: I do. Good  
afternoon. I want to thank the Chairs f the  
Committees that are holding today's hearings, Council  
Member Johnson and Council Member Ferreras. I also  
want to thank the members of the Committees on Health  
and Finance for the opportunity to testify. I am Dr.  
Barbara Sampson, Chief Medical Examiner. Seated to  
my right is Dina Maniotis, Executive Deputy  
Commissioner for Administration, and to my left  
Florence Hutner, our General Counsel. I can say with  
conviction that I am here today as the City's Chief  
Forensic Pathologist because of the influence of two  
people: My mother who was a trailblazer in her own  
right, and first inspired me that women cannot do  
science, but like men we can achieve the highest  
positions in the service community and improve its  
public health. The second influence was a giant in  
forensic medicine, Dr. Charles Hirsch, who inspired  
me along with an entire generation of medical  
examiners. Dr. Hirsh died this past April 11th, and  
I want to take this opportunity to pay tribute to  
his work that has ground our agency on a solid  
foundation of science and for teaching forensic  
scientists what it means to serve justice.



2 In 2007, at the opening ceremony of our  
3 DNA laboratory, Dr. Hirsch reminded us all, and now I  
4 quote his own softly spoken words that continue to  
5 thunder with meaning: The model of this building  
6 attempts to capture the impartiality and independence  
7 of science. It is inscribed on the wall of our  
8 lobby: Science Serving Justice, unambiguous and  
9 direct, Science Serving Justice. It does not say  
10 science serving the police. It does not say science  
11 serving the district attorney, and it does not say  
12 science serving the defense. Right down the middle  
13 of the road it simply says Science Serving Justice,  
14 and my entire testimony today will echo this wisdom  
15 of Dr. Charles Hirsch.

16 At every hearing since my appointment, I  
17 have stated that I commit to building an ideal  
18 medical examiner's office, independent, unbiased,  
19 immune from undue influence and as accurately as  
20 humanly possible. I commit again that our science  
21 will serve justice. As the City's Chief Medical  
22 Examiner, I am also responsible for public health,  
23 and if you were wondering what proportion of medical  
24 examine cases have some relation to public health,  
25 it's 100%. I want to share with you the areas where

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 234

I will be using my medical examiner's authority to  
perform autopsies and evaluate threats to public  
health, and of my particular focus in the months and  
years to come. In March of 2015, the Drug  
Enforcement Agency--Administration issued a  
nationwide alert about the alarming rate of overdose  
deaths related to Fentanyl. That represents a  
significant threat to public health and safety. Just  
this April our own Department of Health's advisory on  
drug overdose deaths publishes what the Medical  
Examiner has established from autopsies. Fifteen  
percent of all overdose deaths involve Fentanyl, up  
from approximately 3% in the past 10 years of  
autopsied overdose deaths. This administration has  
responded swiftly, and mobilized resources to create  
a \$5.5 million program to reduce opioid overdose  
deaths. The opioid threat is being threat is being  
confronted with a multi-pronged approach that  
includes training healthcare providers to reduce  
unnecessary exposures of patients to opioids,  
targeted outreach to support individuals with a  
history of opioid use; increase the availability of  
Naloxone kits; increase surveillance of opioid misuse  
citywide to identify trends and design intervention;

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 235

and at the OCME the establishment of a broad Fentanyl  
testing program to track all deaths associated with  
this substance and provide critical data to inform  
prevention efforts. The OCME has been fully  
resourced with \$233,000 of new funding for our  
Toxicology Laboratory. Of this, \$92,000 is baseline  
funding for us to perform complete testing of all our  
casework for Fentanyl. We have also been funded an  
additional start-up amount of \$93,000 to perform  
method development invalidation of instruments for  
forensic casework use. The Toxicology Lab has  
purchased, received and recently installed a time of  
flight liquid Chromatography and mass spectrometry--  
mass spectrometry instrument using capital dollars.  
This technology has undergone tremendous improvements  
allowing for the simultaneous screening of hundreds  
of drugs and drug metabolites in a single run  
including Fentanyl and its metaboloids.

As part of our new Fentanyl funding, we  
received \$48,000 for one time to enhance our  
Laboratory Information Management System, which is a  
software based laboratory casework management system  
that was implemented in the Department of Forensic  
Toxicology in August of 2014. This is the same

system that has been utilized by the Department of Forensic Biology since January 2012. Some of the functionality of the LIMS includes, but is not limited to, the receipt of evidence from the NYPD medical examiners and law enforcement agencies; scheduling and tracking of the sample and associated analytical workload, and the processing and quality control associated with the sample. Our enhancements to the LIMS are required to allow us to manage our analytical workload more effectively, as this has been done manually up to now. To meet industry standards and best practices as established by the professional organizations Society of Forensic Toxicologists, our laboratory has been funded six new headcounts in the amount of \$465,000 to hire senior scientists to perform the laboratory work as well as to conduct a new method development and validation and quality control. The OCME Forensic Toxicology Laboratory is undergoing extensive reorganization to optimize the completion of casework and to introduce modern laboratory practices. The changes introduced over the last three months to the end of April have reduced the backlog of cases by 98% with just 17 cases left. The average turnaround times for

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 237

completion of cases during this same period have also  
decreased significantly from 110 days to 27 days for  
port-mortem cases and from 160 days to 40 days for  
drug facilitated sexual assault cases. With the  
state-of-the-art instrumentation plan for  
installation through 2016 and 2017 and staff  
recruitment and retraining underway to address gaps  
in experience and competency, the laboratory will be  
in a strong position to maintain its American Board  
of Forensic Toxicology Accreditation, and also  
position to achieve the International Accreditation  
Standard of ISO 17025 within the next 24 months. The  
OCME Non-Grant Expense Budget reflects funding of  
\$68.3 million in FY17 including a budgeted headcount  
of 643, and a Five-Year Capital Plan totaling \$58  
million. In the FY17 Executive Plan, OCME received  
\$457,000 and six headcount to improve turnaround time  
in the Forensic Toxicology Laboratory. \$964,000 in  
baseline funding to cover security contract costs,  
and \$232.9 thousand dollars in FY17 for initial  
start-up costs with respect to increased Fentanyl  
testing that will be baselined at \$92,000 beginning  
in FY18. I am happy to answer your questions.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 238

2 CHAIRPERSON FERRERAS-COPELAND: Thank you  
3 very much for your testimony today. I just wanted to  
4 thank you because I--this was--I think you had just  
5 started when we were going over the rap kits and the  
6 issues that we were having--

7 DR. BARBARA SAMPSON: [interposing] Yes.

8 CHAIRPERSON FERRERAS-COPELAND: --at your  
9 labs. And you committed then that you would do  
10 better, and you have and, you know, these are moments  
11 where we have to a knowledge and say thank you  
12 because we did this together. That was a very tough  
13 hearing that we had at the time. I think it was  
14 Arroyo and myself ad Chair of the Women's Issues. So  
15 we've come a long way. I think in some ways it  
16 created another--a different problem because you paid  
17 so much attention on one side. So I understand that  
18 prioritizing that was very important, and I just want  
19 to say thank you for that.

20 DR. BARBARA SAMPSON: Thank you.

21 CHAIRPERSON FERRERAS-COPELAND: I want to  
22 talk about the Queens Annex space. The Fiscal 2017  
23 Executive Budget Capital Commitment Plan includes  
24 \$5.3 million for the design and construction of the  
25 OCME Queens site to be completed in June of 2021.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 239

What additional details can you provide about the  
capital--this capital project?

DR. BARBARA SAMPSON: So this is in the  
planning stages. We have a number of improvements we  
want to make to that Queens facility including an  
addition of what's called a sally port to allow us  
to--within the facility itself bring in decedents and  
then load them back into funeral director vehicles  
within the--the facility.

CHAIRPERSON FERRERAS-COPELAND:  
[interposing] So currently you don't do it that way,  
or--?

DR. BARBARA SAMPSON: The--this would be  
en--entirely indoors so that the--the truck could  
actually drive inside and those transfers could be  
made in a--in a--a better way. It's still done--the--  
the facility--it does back into the facility as it  
is now, but this would be more facilitate that.

CHAIRPERSON FERRERAS-COPELAND: Okay.

DR. BARBARA SAMPSON: We also want to  
centralize where all our claim cases are taken so the  
Medical Examiner's Office is not only responsible for  
Medical Examiner cases, but we're also the City  
Mortuary. So there are decedents that are with us

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 240

that for what we call claim only, and that means that  
a funeral home will be coming to pick up the  
decedents, and we're an interim storage facility. So  
we would like to centralize that. Also, with the  
Queens site is our emergency site, our coup backup  
for--in the case of an emergency or if another site  
were to go down. So we want to increase our  
decedent's storage in the Queens facility to  
accommodate that possibility.

CHAIRPERSON FERRERAS-COPELAND: Oka, and  
just for my own education--

DR. BARBARA SAMPSON: Sure.

CHAIRPERSON FERRERAS-COPELAND: --when  
the--the decedents are usually from Queens. So is  
this to facilitate families or how--how does process  
work.

DR. BARBARA SAMPSON: Okay, so in each of  
the five boroughs there is an OCME Identification  
Unit, which meets with families so they can perform  
the identifications. We now have three mortuaries,  
one in Queens, one in Brooklyn and one in Manhattan  
that are handling the cases for the whole city. So  
the Queens Mortuary does--handles all the cases for  
Queens and some of the Bronx cases. The remainder of



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 241

the Bronx cases are handled in Manhattan along with  
the Manhattan cases and the Staten Island cases are  
handled in--

CHAIRPERSON FERRERAS-COPELAND:

[interposing] In Brooklyn.

DR. BARBARA SAMPSON: --in Brooklyn,  
correct.

CHAIRPERSON FERRERAS-COPELAND: Okay, and  
for my last question this was specific just for an  
update on the World Trade Center Repository, the  
Office of the Chief Medical Examiner operates and  
maintains a repository at the World Trade Center  
Memorial, and continues to identify remains through  
DNA. Would you please provide us an update on  
operations in their Repository and the offsite  
identification work?

DR. BARBARA SAMPSON: The--the work--we  
have a--a full-time presence at the Repository. The  
identification efforts are ongoing as DNA technology  
improves. We have a unit that continually goes back  
to the samples that we have trying new techniques,  
and slowly we are making some limited progress, but  
we made a commitment to do whatever it takes for as

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 242

long as it takes to identify as many people as  
possible, and that effort continues to today.

CHAIRPERSON FERRERAS-COPELAND: Thank you  
very much, Doctor. Chair Johnson.

CHAIRPERSON JOHNSON: Thank you, Dr.  
Sampson. It's good to see you. I wanted to ask  
about the \$1 million included in the Executive Budget  
for mortuary security, and what specifically does the  
new funding support?

DR. BARBARA SAMPSON: Okay. So of the \$1  
million, the majority of it is for 24/7 security in  
the three mortuaries. So that there is physically  
guard present at all times.

CHAIRPERSON JOHNSON: That currently  
isn't the case.

DR. BARBARA SAMPSON: It has been the  
case. Now, we have actually gotten the--the--the  
funding to do it.

CHAIRPERSON JOHNSON: How were you  
funding it before?

DR. BARBARA SAMPSON: Do you want to  
describe the efforts?

DEPUTY COMMISSIONER MANIOTIS: We  
actually had to make a technical adjustment from our

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 243

PS Budget to allow us to fund the contract to be able  
to immediately implement this. For obvious reasons,  
it was something that the Chief had directed, but now  
we got fully funded from OMB to be able to--

CHAIRPERSON JOHNSON: [interposing] So no  
change in operations?

DEPUTY COMMISSIONER MANIOTIS: No.

DR. BARBARA SAMPSON: No.

CHAIRPERSON JOHNSON: Okay, on the  
Fentanyl testing thank you for talking about the need  
and why you're doing this, and nationally what's been  
happening with opioids and looking at what DEA  
recommendations are. How will the Office determine  
which bodies to test for the presence of the drug?

DR. BARBARA SAMPSON: Okay, we--up to now  
as in everything with medicine, it's at the  
discretion of the physician doing the examination  
what kind of testing is done. But with this funding  
now, any case that we are running toxicology on,  
which is the vast majority of the cases, which I'm  
talking way over 95% of the cases that we do will  
screening for Fentanyl. So we'll be able to ensure  
that we are capturing every Fentanyl related death in  
the city.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 244

CHAIRPERSON JOHNSON: And will the  
Fentanyl increase case completion time subsequently  
taking care of part of the backlog--increasing the  
backlog, I mean?

BARBARA SAMPSON: Oh, it--it--it will not  
increase the backlog. We were careful to set up this  
funding for the testing that--so that we would not  
contribute to our backlog. We've worked so hard in  
the last few months to bring it down. The last thing  
we want do is to contribute to it again.

CHAIRPERSON JOHNSON: Okay. Toxicology  
the 16 positions, \$600,000 that was mentioned was in  
your opening, how will the office improve employee  
retention in the Forensic Toxicology Lab and  
throughout OCME?

DR. BARBARA SAMPSON: The--let--let me  
just say first that the--the amount of the Forensic  
Toxicologists is I believe \$457,000. There's a  
slight technical adjustment--\$159,000 that is in that  
number is actually a--an adjustment that OMB made for  
some expected revenue.

DEPUTY COMMISSIONER MANIOTIS: [off mic]  
For efficiency, yes.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 245

DR. BARBARA SAMPSON: For efficiency  
yes.

DEPUTY COMMISSIONER MANIOTIS: We had  
expected to--

CHAIRPERSON JOHNSON: If you could just  
speak into the mic please.

DEPUTY COMMISSIONER MANIOTIS: Sorry.  
[laughs]

CHAIRPERSON JOHNSON: Thank you.

DEPUTY COMMISSIONER MANIOTIS: We had  
expected to have some efficiencies in our budget, and  
we did not, and OMB very kindly put that money back  
in so that we would not find ourselves in gap, and  
they just happened to put it in that line.

CHAIRPERSON JOHNSON: If you could just  
give us your name and title.

DEPUTY COMMISSIONER MANIOTIS: Dina  
Maniotis, Exec--Executive Deputy Commissioner for  
OCME.

CHAIRPERSON JOHNSON: Okay.

DEPUTY COMMISSIONER MANIOTIS: But  
getting back to your real question, those--the  
retention of criminalists is a bigger problem in our  
DNA Laboratory than our--in our Toxicology

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 246

2 Laboratory, but it is still a problem, and we've  
3 really identified the source of that problem as the  
4 salary level. And we are working very hard now to  
5 try to come up with inventive ways to incentivize  
6 those positions so that we are able to retain our  
7 staff, you know, after the extensive training that--  
8 you very well have heard about from--from us several--  
9 --on several occasions.

10 CHAIRPERSON JOHNSON: Okay.

11 DEPUTY COMMISSIONER MANIOTIS: So that's  
12 definitely a top priority to retain our excellent  
13 staff.

14 CHAIRPERSON JOHNSON: Are you going to  
15 talk to OMB about trying to raise the salaries for  
16 some of these positions.

17 DEPUTY COMMISSIONER MANIOTIS: We are  
18 discussing with OMB different ways to be able to  
19 raise their salaries as we would like.

20 CHAIRPERSON JOHNSON: Okay, the Forensic  
21 Statistical Tool--

22 DR. BARBARA SAMPSON: Yes.

23 CHAIRPERSON JOHNSON: In your response to  
24 our written questions from the Preliminary Budget  
25 hearing you stated that validation studies concern

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 247

low copy number testing on DNA mixtures weighing less  
than 20 picograms were provided to three courts in  
addition to the Forensic Science Commission and the  
DNA Subcommittee. Is that correct?

DR. BARBARA SAMPSON: Yes.

CHAIRPERSON JOHNSON: Based on the  
reading of these cited cases, it was our  
understanding the studies provided for these cases  
were for single source samples rather than mixtures.  
Are you willing to provide the mixture studies to the  
Council?

DR. BARBARA SAMPSON: I'm going to have  
to review the--the details of the cases that I  
referred to. I'm--I'm not aware of--of that.

CHAIRPERSON JOHNSON: And also, have the  
same studies been made available to attorneys at the  
Legal Aid Society via the discovery process? If you  
could just introduce yourself to us.

FLORENCE HUTNER: Good afternoon.  
Florence Hutner, General Counsel to the OCME. Yes,  
validation studies have been made available to  
different counsel in the context of criminal  
proceedings and those were all pursuant to court  
order, and within the context of criminal discovery,

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 248

as you mentioned, and that's limited to use within  
those cases.

CHAIRPERSON JOHNSON: The opinion in the  
Morgan case states that OCME asserted that it would  
not conduct testing for samples below 20 picograms  
when it received approve for its low copy number  
testing from the DNA Subcommittee in 2005, and again  
in 2006. Is that accurate, Florence, do you know.

FLORENCE HUTNER: I'll take this one.  
(sic) If you're whether that's what the court said, I  
would have to go back and check.

CHAIRPERSON JOHNSON: Okay, so--because I  
wanted to know what changed after that that led the  
OCME to decide to actually perform the testing. So  
we can give you those questions.

DR. BARBARA SAMPSON: If you would, that  
would be very helpful--

CHAIRPERSON JOHNSON: [interposing] Okay.

DR. BARBARA SAMPSON: --and we'll go back  
to our experts.

CHAIRPERSON JOHNSON: I am done. You  
will--I'm going to hand it over to Minority Leader  
Matteo.



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 249

COUNCIL MEMBER MATTEO: Thank you, Chair  
Johnson. Dr. Sampson, how are you?

DR. BARBARA SAMPSON: Very well, thank  
you.

COUNCIL MEMBER MATTEO: I want to--a few  
questions.

DR. BARBARA SAMPSON: Sure.

COUNCIL MEMBER MATTEO: One, you know,  
last year we talked about Staten Island and Bronx.  
Obviously, I was not happy with it. So I'm just  
following up this year.

DR. BARBARA SAMPSON: Uh-huh.

COUNCIL MEMBER MATTEO: Do you have  
numbers from--how many Staten Islanders are using the  
Brooklyn numbers--of how many Staten Islanders are  
actually going to the Brooklyn site?

DR. BARBARA SAMPSON: There's no need for  
a Staten Islander--

COUNCIL MEMBER MATTEO: [interposing] At  
all

DR. BARBARA SAMPSON: --to go to the  
Brooklyn site. They would be the Staten Island  
Identification Unit is in exactly the same place

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 250

2 where it was a year ago, and families are going there  
3 seven days a week.

4 COUNCIL MEMBER MATTEO: So there is--  
5 absolutely there's no need for them to go at all?

6 DR. BARBARA SAMPSON: Well, there's no  
7 need for a family to go any place but to the Staten  
8 Island office where they make the identification via a  
9 photograph.

10 COUNCIL MEMBER MATTEO: And--so no delays  
11 based on, you know, what we talked about and--

12 DR. BARBARA SAMPSON: No the actual--the--  
13 --the release of bodies from the Brooklyn morgue,  
14 those times actually decreased because we have more  
15 staff working in the three mortuaries. So those  
16 times have been actually very good. So it has  
17 decreased delays.

18 COUNCIL MEMBER MATTEO: So you haven't  
19 been receiving complaints--

20 DR. BARBARA SAMPSON: [interposing] No,  
21 we haven't had--

22 COUNCIL MEMBER MATTEO: --from funeral  
23 directors, families?

24 DR. BARBARA SAMPSON: Certainly not  
25 within the last six to nine months.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 251

COUNCIL MEMBER MATTEO: And have you  
decreased dramatically, decreased the same?

DR. BARBARA SAMPSON: There--no quite  
dramatically. We're talking--it's less than--the  
average release time I think is less than--

DEPUTY COMMISSIONER MANIOTIS: [off mic]  
Ten minutes.

DR. BARBARA SAMPSON: Yes, like about  
half an hour--

COUNCIL MEMBER MATTEO: [interposing]  
Less than hour, huh?

DR. BARBARA SAMPSON: --where it was, you  
know, probably closer to an hour--it's 45 minutes or  
so to an hour.

COUNCIL MEMBER MATTEO: And you just  
attribute that to jus more staff?

DR. BARBARA SAMPSON: Increased--  
increased efficiency by concentrating the staff, yes.

COUNCIL MEMBER MATTEO: Okay, and I just  
want to follow up on the toxiol--toxicology.

DR. BARBARA SAMPSON: Uh-huh.

COUNCIL MEMBER MATTEO: So, the average  
is 108 days, it's like an average in the last from

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 252

July to October of last year. It's usually an  
average of 28. Is that for a toxicology report?

DR. BARBARA SAMPSON: The turnaround time  
a few months was as high as 110 days, something on  
that order and we have reduced it now to 27 days.

COUNCIL MEMBER MATTEO: And just simply  
stated because of--and again following up on--on  
Chair Johnson, just on hiring and retaining?

DR. BARBARA SAMPSON: [interposing] We--  
we--we hired a new lab director as of February 1st,  
and she has been reorganizing and using a Lean Six  
Sigma approach to really revolutionize the business  
practices within the lab and this--and this is  
exactly the same thing we did with the forensic  
biology lab several years ago. So, already in just  
the first three months we've been able to see a lot  
of improvement. We are outsourcing some of our  
toxicology until the lab is ramping up with these six  
new hires so that we can take it all back into our  
own toxicology lab.

COUNCIL MEMBER MATTEO: Thank you. I  
look forward to meeting you off line to discuss the  
specific Staten Island issues--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 253

DR. BARBARA SAMPSON: [interposing]

Absolutely.

COUNCIL MEMBER MATTEO: --and we can go  
from there.

DR. BARBARA SAMPSON: Any time you want.

COUNCIL MEMBER MATTEO: Thank you.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member. We've been joined by Council  
Member Garodnick and Rodriguez. Thank you very much  
for coming to testify today. We greatly appreciate  
it. We're going to have follow-up questions.

DR. BARBARA SAMPSON: Sure.

CHAIRPERSON FERRERAS-COPELAND: If you  
can get them to me expeditiously because we need them  
to negotiate the budget.

DR. BARBARA SAMPSON: Very well.

CHAIRPERSON FERRERAS-COPELAND: Thank you  
very much.

DR. BARBARA SAMPSON: Thank you.

CHAIRPERSON FERRERAS-COPELAND: We'll  
take a two-minute break and we'll hear from SBS and  
EDC. [background comments, pause] We will now  
resume the City Council's hearing on the Mayor's  
Executive Budget for Fiscal 201 The Finance

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 254

Committee is joined by the Committee on Small  
Business Services chaired by my colleague Council  
Member Cornegy, and the Committee on Economic  
Development chaired by my colleague Council Member  
Garodnick. We just heard from the Chief Medical  
Examiner's Office, and we will now hear from Gregg  
Bishop, Commissioner of the Department of Small  
Business Services and Maria Torres Springer,  
President and Chief Executive Director--Chief  
Executive Officer of the Economic Development  
Corporation. In the interest of time, I will forego  
making an opening statement, but before we hear  
testimony, I will open my--the mic to my Co-Chairs  
Council Member Garodnick and Council Member Cornegy.

CHAIRPERSON GARODNICK: Thank you. I,  
too, will forego my opening statement and with  
apologies. I have to take a child to a doctor's  
appointment so we'll be leaving shortly, but will  
look forward to having a chance to ask a few  
questions. Thank you. [pause]

CHAIRPERSON CORNEGY: While I'm tempted  
to read my opening statement, I will forego mine as  
well. [laughter]

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 255

CHAIRPERSON FERRERAS-COPELAND: Thank you  
very much. Both President and Commissioner, you will  
be sworn in by the Committee Counsel, and you can  
begin your short brief edited opening statements.

LEGAL COUNSEL: Do you that your  
testimony will be truthful to the best of your  
knowledge, information and belief?

COMMISSIONER BISHOP: I do.

MARIA TORRES-SPRINGER: Yes.

LEGAL COUNSEL: Thank you.

[background comments]

MARIA TORRES-SPRINGER: I will condense  
testimony in order to allow for as much time as  
possible for questions. So good afternoon Chairwoman  
Ferrerias-Copeland, Chairman Garodnick, Chair Cornegy  
and the members of the Committees on Finance,  
Economic Development and Small Business. I'm Maria  
Torres-Springer from EDC. I'm pleased to join the  
SBS Commissioner testify today along with members of  
the Team a EDC to shares some of the specifics of our  
budget for FY 17 as well as our overall focus for  
economic development across the five boroughs, which  
we shared as well at our earlier hearing in March.  
So, we've been quite focused on growing jobs that are

truly accessible to New Yorkers in every  
neighborhood, and that focus we believe is already  
paying dividends. Since the Mayor took office, New  
York City has become home to a record 4.3 million  
jobs. The highest number in city history. Just as  
importantly, we're seeing job growth in boroughs  
outside of Manhattan at nearly double the rate of  
Manhattan, which truly speaks to the five borough  
nature of our economic development strategy. With  
regards to EDC's Budget, one thing that I did want to  
highlight for members of the committees is that we  
have increased our capital commitment rate. At the  
last budget hearing in March, our commitment rate was  
12.6% for EDC projects. Today, we are at 23.7%.  
Historically, our commitment rate had been low,  
primarily due to the practice of having large multi-  
year projects funded upfront even though we know that  
many of those funds would not be drawn down until out  
years. We have worked very diligently with the  
Office of Management and Budget on a multi-year CP  
Process and Concept, and we have consistently re-  
forecasted our budget in order to ensure that funding  
aligns with our spending need in order to continually  
improve those commitment rates. Between now at the



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 257

end of the fiscal given pending registration to the  
Controller's Office and CPs that are at OMB, we  
project that commitment rate to be over 35%. And so  
I'd like to take a moment to thank members of the  
committees for working with us over the course of the  
last few years in improving these efforts. Another  
issue of note that I wanted to highlight is regarding  
our financial support to the city. So, as you might  
know, the revenue that receive to run our operations  
and advance projects at EDC are derived from our  
property management financing fees and land sales,  
and this is reinvested in EDC operations programs and  
assets to bring jobs to New Yorkers while also  
providing a significant amount of support to the  
city. The funding we typically provide each year  
fluctuates based on our land sales, and the 42nd  
Street payment collections among other factors.  
Going forward, however, after conversations with OMB,  
EDC will include the cost of the Citywide Ferry  
Service in our financial support to the city. While  
the form our financial support may differ from last  
year, our overall contribution to the city is still  
expected to remain high. Over \$75 million for  
instance in FY17, and that includes now the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 258

contributions towards citywide ferry. I'd also like  
to because I know there were questions last time,  
provide a brief update on the status of the funds  
that were locate--that were allocated in FY16. In  
order to quickly and aggressively realize citywide  
economic development and housing goals, the city  
created new acquisition housing infrastructure and  
neighborhood development funds that are currently in  
EDCs budget. These funds enable us together with  
different agencies to identify appropriate sites for  
affordable housing and economic development, and plan  
for and fund amenities that will help our  
neighborhoods grow and thrive. The approximately  
\$700 million Neighborhood Development Fund, for  
instance, was created to support capital investments  
where the city is pursuing a rezoning. These  
expenditures will happen along side rezoning efforts.  
We expect to begin projects in FY17. Meanwhile, the  
\$75 Million Acquisition Fund was created for future  
land acquisitions to assist in the implementation of  
city policy priorities. EDC intends to target sites  
of at least 500,000 square feet in all five boroughs  
with multi-use potential, and access to public  
transportation. The--the last major component that

I'd like to highlight before turning over to my  
colleague Commissioner Bishop are the additional  
allocations in our budget in order to support the  
launch and implementation of Citywide Ferry Service.  
As you all might know, the Citywide Ferry Service  
will connect communities that have traditionally been  
underserved by transit. For example, Red Hook,  
Bayridge in Brooklyn, Long Island City, Queens Bridge  
and Astoria Waterfront, the Rockaways and Easter  
Queens and Soundview in the Bronx. By allowing  
waterfront communities around the city to gain access  
to job opportunities and employment hubs, in  
particular along the East River, we're helping to  
shift the backbone of city--of the city's economy  
eastward and closer to where a majority of New  
Yorkers live today and are choosing to live in the  
future. A few weeks ago we were happy to select  
Hornblower as the operator of the entire integrated  
ferry system, and we are pleased to report today that  
this project is on schedule for the first phase  
rollout in 2017. As you also might know, we are  
using \$55 million in city capital to build the  
infrastructure needed to support Citywide Ferry  
Service. That is going towards the construction of a

total or 10 new landings as well as the upgrade of  
two existing landings. These barges are currently  
being fabricated then they ship repair--and they ship  
repair in Staten Island. And we have recently come  
to an agreement to home port all of the vessels in  
New York City's Brooklyn Navy Yard at a cost of about  
\$30 million. Home porting the vessels over night and  
during repair times at the Brooklyn Navy Yard will  
facilitate operations while also promoting job growth  
at what is--has become a major industrial employment  
hub along the East River. We and the Brooklyn Navy  
Yard are currently working together to determine the  
best way to accommodate the needs of the Citywide  
Ferry Service fleet within the campus, a location  
that will allow vessels to be more centralized to the  
ferry network. Let me just end by saying since the  
last--since the last hearing in March, we have been  
pleased to work very closely with member of the City  
Council, a number of key initiatives including, of  
course, the East New York Community Plan and a number  
of the investments that are going to be made through  
the Neighborhood Development Fund will be targeted  
towards the Industrial Business Zone in East New  
York. Working closely with local elected officials

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 261

on Staten Island to continue development on the North  
Shore including cutting a ribbon at the new Stapleton  
Waterfront Park. We were also very happy in Mott  
Haven to have opened the first of what will be  
several community healthcare centers together with  
Speaker Mark-Viverito, and last but not least, over  
the course of the last several months, we at EDC have  
also been very aggressive in expanding and building  
out new programs to help the city's Women and  
Minority Owned Businesses in order for them to--in  
order for us to open door s really to all aspects of  
our work: Construction, development, professional  
services, and so we have launched a number of new  
programs, new financing tools, and we look forward to  
continuing to work with the City Council in order to  
improve those efforts in addition to all of our other  
initiatives to spur economic opportunity across the  
five boroughs. Thank you very much.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you. Commissioner, before you begin your testimony  
we're going to have Chair Garodnick pose his  
questions to the EDC President, and then we'll come  
back to you.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 262

COUNCIL MEMBER GARODNICK: Thank you very  
much, and I appreciate your indulgence. Madam  
President, I wanted to just focus for a moment on the  
funds because as you allocated---as you--as you--as  
you described in your testimony, you've allocated  
funds for neighborhood development, acquisition,  
industrial and housing. The biggest numbers here are  
in the Neighborhood Development Fund at \$700 million.  
Well, that--that's just the EDC component of that  
fund. There's also another \$300 million with DEP as I  
understand it. Is that correct?

MARIA TORRES-SPRINGER: So they--there  
are lots of different sources for the investments  
that are being made for each of the neighborhoods  
that are going to be rezoned or have been rezoned.  
And so the Neighborhood Development Fund there--let  
me just name them. There's the School Construction  
Authority's Budget, DEP's budget, which is the number  
that you had mentioned; all of the operating capital  
agencies have funds that they have allocated for  
state of good repair projects in different  
neighborhoods.

CHAIRPERSON GARODNICK: Got it. So if--  
if I'm understanding correctly--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 263

MARIA TORRES-SPRINGER: [interposing] In  
different sections. (sic)

CHAIRPERSON GARODNICK: --the \$700  
million is the stuff that is flowing through EDC--

MARIA TORRES-SPRINGER: [interposing]  
That's correct.

CHAIRPERSON GARODNICK: --and then there  
is additional funds that are going through other  
agencies--

MARIA TORRES-SPRINGER: [interposing]  
That's correct.

CHAIRPERSON GARODNICK: --is that  
correct. Okay, so the \$700 million is--is a--it's a  
portion of--of the total. It's not the total. Okay,  
so let's talk about process for a moment as to how  
these funds are--are allocated. You noted that  
they're done mostly in connection with the re-  
zonings, and as--as far as I can tell, there was a  
\$56 million allocation for East New York already.  
But there are additional funds that have been  
approved up to \$76 million. Is that accurate?

MARIA TORRES-SPRINGER: Those particular  
numbers I'm not familiar with. What I will--so we'd  
be happy to go back there. The commitments that were

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 264

2 made as part of the East New York Rezoning are  
3 embodied in a letter from the Deputy Mayor, Deputy  
4 Mayor Glen to Council Member Espinal. And so a  
5 number of those items will be funded through the  
6 Neighborhood Development Fund, and we'd be happy to  
7 make--to cross-check the numbers to see if those  
8 totals are the same.

9 CHAIRPERSON GARODNICK: Good. Tell us  
10 what the process is--

11 MARIA TORRES-SPRINGER: Sure.

12 CHAIRPERSON GARODNICK: --on the  
13 Administration side when it comes to making a  
14 commitment such as that whether--whether the--the  
15 number is \$56 million or \$76 million--

16 MARIA TORRES-SPRINGER: [interposing]  
17 Right.

18 CHAIRPERSON GARODNICK: --or whatever the  
19 number is. The Deputy Mayor has the exclusive  
20 authority to--to commit those funds on behalf of the  
21 Neighborhood Development Fund or is there addition  
22 process at the administration side and what does that  
23 look like.

24 MARIA TORRES-SPRINGER: Sure. So let me  
25 start with the original intent of the fund. The fund



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 265

was designed in order to allocate funding in advance  
of going through the public approval process for each  
of the rezoning neighborhoods in order to ensure that  
neighborhood infrastructure and other amenities that  
are necessary as each of the housing neighborhoods,  
rezoning neighborhoods, as each of those processes  
unfold that there is a funding allocated for those  
that are above and beyond what might exist in  
different budgets. And so, the identification of the  
specific projects it's really part of the  
comprehensive overall community planning process that  
happens in each and every one of those neighborhoods.  
So City Planning, EDC, City Hall, OMB together with  
all of the relevant agencies who are involved in--on  
any of the rezoning efforts work very, very closely  
with local stakeholders with the local Council person  
in order to not just identify, but really understand  
the scope of each and every one of those projects.  
And so that--it--it happens concurrently with each of  
the rezonings, and--and at the end the--the  
identification, the specific and the formulization of  
what those projects is a set of decisions that are  
primarily made by the Deputy Mayor, OMB, the  
Department of City Planning and EDC.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 266

CHAIRPERSON GARODNICK: Does each of  
those agencies need to approve the concept before  
those dollars are allocated?

MARIA TORRES-SPRINGER: There are several  
conversations and meetings that happen throughout  
each of the rezoning processes throughout the entire  
process to understand the initial concepts, to hear  
back based on the due diligence that each of the  
potential managing agencies has conducted, and then  
it comes back to that group that I mentioned before a  
number of times actually before formal approval.

CHAIRPERSON GARODNICK: Okay, I--I--I  
guess what--what I'm really asking is if several of  
these agencies had different viewpoints on the  
subject the ultimate decision on whether or not or  
how much money would be allocated for a particular  
projects rests with whom?

MARIA TORRES-SPRINGER: The--what we--the  
experience with East New York was that--and--and this  
is due what I think was a very thoughtful and  
comprehensive planning process as well as  
extraordinary due diligence by staff at each of the  
agencies. There was consensus on all of those

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 267

projects by individuals and agencies that I mentioned  
earlier.

CHAIRPERSON GARODNICK: Good. There was  
consensus. I--I--I'm going to leave it, but I really  
do have that additional question as to within the  
Administration whether there is a, you know, a final  
point at which the decision can be made even if it is  
separate and apart from the other component parts  
that you mentioned in the absence of consensus. But  
let me ask you again about the acquisition fund and  
then I'm going to--to close, and before I'll leave  
this to my colleagues. There's a \$75 million  
acquisition fund, and as I understand it, there have  
been two acquisitions that have been made already to  
date both in the Bronx--

MARIA TORRES-SPRINGER: [off mic] That's  
right.

CHAIRPERSON GARODNICK: --one of a vacant  
property and one with a building on it that needs to  
be demolished. Is that correct?

MARIA TORRES-SPRINGER: That's right.

CHAIRPERSON GARODNICK: Okay, and how  
were those sites identified?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 268

2 MARIA TORRES-SPRINGER: Right. So let me  
3 start with the--the intent of the acquisition fund.  
4 So this funded in city capital. It's about \$75  
5 million over a three-year period. The strategy for  
6 the use of these funds is into--in traditionally  
7 under-invested areas of the city. Our goal is to  
8 achieve. The--the purpose is to achieve one or more  
9 of the following three goals: Foster economic growth  
10 and job creation; two, stabilizing communities  
11 through affordable housing development; and three,  
12 agency relocation potentially to make city-owned  
13 sites for redevelopment. And so the real estate team  
14 at EDC with those criteria in mind identify sites  
15 across the city. The two in the Bronx are the early  
16 ones that have been acquired through this acquisition  
17 fund, and the intent there is to utilize those sites  
18 that cause that reactivation and redevelopment of  
19 those properties. They generally are sites that are  
20 larger than 5,000 square feet that are close to  
21 transportation, and that will allow us over time to  
22 be able to achieve one or more of the three goals  
23 that I mentioned earlier: Economic development,  
24 affordable housing or agency relocation to make way  
25 for development.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 269

CHAIRPERSON COHEN: And you acquired  
these funds for \$4.5 million, is that correct?

MARIA TORRES-SPRINGER: I'm confirm the  
exact number. It's approximately that number.

CHAIRPERSON COHEN: Okay, and what's the  
time line for units to be built as a result of these  
acquisitions?

MARIA TORRES-SPRINGER: Yeah, it will  
depend on each of the sites. We intend over the  
course of the next two to three years to identify a--  
the final plan for the sites potentially to RFP, and  
so the--but the goal is to reactivate them for  
economic development, affordable housing and other  
comparable uses as soon as possible.

CHAIRPERSON COHEN: So the goal is to do  
an RFP within--for these sites within two or three  
years of acquisition?

MARIA TORRES-SPRINGER: Potentially.

CHAIRPERSON COHEN: What would--what's  
holding back faster action on that?

MARIA TORRES-SPRINGER: We'd like to do--  
have more planning in terms of--of those sites to  
understand how best we can achieve one or more of the  
goals that I mentioned before, but in the meantime

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 270

2 the acquisition of the sites given their size, given  
3 their location approximate to transportation gives us  
4 a lot of confidence that they--that they will be--we  
5 can put them to good use to achieve one or more of  
6 those goals.

7 CHAIRPERSON COHEN: Presumably your Real  
8 Estate Division had some sense when the acquisition  
9 was made that they would be able to achieve some of  
10 those goals at the outset.

11 MARIA TORRES-SPRINGER: That right.

12 CHAIRPERSON COHEN: So I guess what I  
13 don't understand is why it takes two or three years  
14 after acquisition to move to the next step of finding  
15 an appropriate or qualified developer to actually  
16 effectuate the goal. We'd like to make sure that the  
17 planning that we do, and the engagement that we do on  
18 this site or others is as extensive as possible. To  
19 the extent that we can do better than that, we'd like  
20 to, but in order to provide a realistic and  
21 conservative estimate of what that time frame, we  
22 think that that can be done within two or three  
23 years. Are there more acquisitions planned at this  
24 point?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 271

MARIA TORRES-SPRINGER: We are to the  
extent that there are sites that meet the criteria  
that I mentioned before that are close to  
transportation modes that are of the right the right  
size, and have the potential to achieve those goals.  
We are actively looking at different sites across the  
city. So we intend to acquire more in the future.

CHAIRPERSON COHEN: Do--okay, do you--do  
you have any sites that you today believe will be  
acquired in the next six months.

MARIA TORRES-SPRINGER: Not that I am  
aware of, but we are constantly--you know, we want to  
make sure we do have the \$75 million in our budget.  
We want to make sure that we--it does not affect our  
commitment rate in a negative way, but most  
importantly it's--it's intended to achieve one or  
more of the three goals that I mentioned before, and  
so we want to deploy the funds in that way.

CHAIRPERSON COHEN: Do you think you'll  
be able to spend \$75 million on acquisition during--

MARIA TORRES-SPRINGER: [interposing] I  
think it's in our---

CHAIRPERSON COHEN: --in the coming down.  
I guess--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 272

2 MARIA TORRES-SPRINGER: --of--of being  
3 able to deploy those funds and acquire the sites in a  
4 way that's consistent with--with the goals, and--and  
5 also deploying them as quickly as possible given our  
6 need to always make good on our commitment rate, but  
7 we have--our goal is to be responsible fiscal  
8 stewards of--of this fund. And so we'll--we'll  
9 strike that balance in any given opportunity.

10 CHAIRPERSON COHEN: The last question for  
11 me, and again I thank my colleagues for this, the--  
12 both of the sites were in manufacturing zones. Is  
13 that correct?

14 MARIA TORRES-SPRINGER: I will have to  
15 double--let me confirm that.

16 CHAIRPERSON COHEN: Okay.

17 MARIA TORRES-SPRINGER: I'm not exactly  
18 sure of that.

19 CHAIRPERSON COHEN: I believe that that  
20 this the case. Let's just--let me just ask then as a  
21 more general matter as to how the intersection  
22 between the city's policy, the Mayor's policy, the  
23 Council's stated desires to protect manufacturing  
24 zones runs in place with or counter to the desire to  
25 find opportunities that could be redeveloped for



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 273

residential housing. How does EDC think about when  
looking at potential acquisitions?

MARIA TORRES-SPRINGER: Right, of course  
when we announced to the City Council in November the  
10 Point Action Plan to promote and grow industrial  
businesses in New York, those steps included a number  
of actions that we committed to take from land use to  
financing to workforce development and we take each  
and every one of those seriously. And given EDC's  
responsibility as the asset manager for over 200  
properties most of which are industrial, we every day  
are as aggressive as possible to promote and to grown  
industrial businesses. And so with--whether it is  
this particular funds or the neighborhood development  
fund, we are going to look for ways to make sure that  
we protect real estate for industrial firms, and to  
just give you an example-- And there are conflicts  
in time, but to give you an example of how we're  
using one of the funds in a neighborhood like East  
New York about approximately \$15 million of the  
Neighborhood Development Fund allocation, are going  
towards investments in the IDZ, public realm  
improvements, the rehabilitation of a city-owned  
industrial building extending broad band access in

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 274

the area. And so all of those are--all of those  
investments are intended to promote industrial firms.

CHAIRPERSON COHEN: Got it. Just to--  
just to clarify, and then I will end, but it is--it  
is not the policy of EDC to stay away from  
manufacturing zones when considering potential  
acquisition from residential development. Is that  
correct?

MARIA TORRES-SPRINGER: Well, one of the  
three goals that I mentioned before is to foster  
economic growth and so for some of the sites that we  
acquire and hopefully for as many of the as possible  
whether it's in the manufacturing zone or elsewhere  
we would look to achieve the most job intensive use  
as possible. To the extent that there is another  
potential use like residential, like affordable  
housing we have to, of course, keep in mind what  
everyone knows, of course, to be an extraordinary  
need for additional affordable housing. And so  
there, like anywhere else, we will be working with  
local--the local elected official and other  
stakeholder to determine the right balance to strike  
as it relates to competing uses.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 275

CHAIRPERSON COHEN: Okay, fair enough,  
but I just think that when--in--in the Council and I--  
really say this for the benefit of my colleagues is  
that when EDC has the power to go and make the  
acquisition, there is a presumption at least in these  
cases that--that will be a future residential  
development. So we do need a high level of  
partnership to ensure that areas that are on the one  
hand perhaps looking to be preserved as industrial or  
manufacture or manufacturing are not running into the  
challenges of acquisition for residential purposes  
which, of course, is the challenge that we're facing  
all around the city. So I just wanted to--

MARIA TORRES-SPRINGER: Yes, that's right  
and to the extent that any of these sites need to be  
rezoned, of course, each--that action goes through  
the same public approval process as any other  
rezoning or change in use for the City Council and so  
those conversations will happen, and we're committed  
to a high level of communication on that.

CHAIRPERSON COHEN: Thank you very much,  
and I appreciate the time.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 276

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Co-Chair. We will now hear from Commissioner  
Bishop.

COMMISSIONER BISHOP: Thank you. Good  
afternoon Chairman Garodnick, Chairman Cornegy and  
Chairman Ferreras-Copeland, and members of the  
Economic and Development, Small Business and Finance  
Committees. My name is Gregg Bishop, and I'm the  
Commissioner of the New York City Department of Small  
Business Services. I'm pleased to testify today with  
my colleague Maria Torres Springer, President of New  
York City Economic Development Corporation as well as  
my First Deputy Commissioner Jackie Mallon and my  
Senior Leadership Team. Today, I will focus my brief  
testimony on the new additions to the SBS budget and  
the FY17 Executive Budget and how this funding will  
support our mission of creating stronger businesses  
connecting New Yorkers to good jobs and investing in  
neighborhoods. In the FY17 Executive Budget, SBS  
received \$2 million to increase awareness of the  
City's Hire NYC Program, one of the largest targeted  
hiring programs in the nation. Hire NYC leverages  
SBS network of Workforce One Career Centers to  
connect New Yorkers to open positions created through

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 277

the city's purchases and investments. Mayor de  
Blasio expanded Hire NYC citywide this October to  
cover all city goods and services procurement over \$1  
million. The new funding will be used to ensure that  
every possible candidate is aware of the program and  
employment opportunities created through city  
development and procurement contracts. We thank the  
Council for your support, and look forward to working  
with you to reach out to your constituents about  
available training and connections to employment. As  
we continue to support our small business, I want to  
thank Chair Cornegy on your leadership to increase  
tenant bargaining power by defining and codifying  
commercial tenant harassment. To support this  
effort, SBS provides preemptive legal assistance to  
businesses including commercial lease workshops, and  
one-on-one consultations with lease reviews and  
education on commercial lease negotiations. These  
are complex issues, and we will continue to develop  
the necessary tools to target those with greatest  
need. As you are aware, SBS is helping the city's  
MWBE leadership team to conduct a citywide MWBE  
disparity study to better understand the conditions  
for MWBE contractors. We are currently in the middle

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 278

2 of our disparity report committee meetings, which are  
3 being held this week, and in all five boroughs with  
4 Staten Island this afternoon, offering MWBE business  
5 owners the opportunity to share their experiences  
6 directly with myself and the rest of the city's MWBE  
7 leadership. We also received--we also recently  
8 announced a \$10 million bond surety fund to provide  
9 collateral assistance to MWBEs attempting to obtain  
10 bonds, as well as low-interest loans to city  
11 certified MWBEs. With a \$10 million investment from  
12 the city, SBS will also create a revolving loan fund  
13 for emerging and MWBE contractors or subcontractors  
14 with the goal of increasing the amount of capital for  
15 what is now \$150,000 to up to \$500,000 in financing.  
16 Finally, I also want to invite everyone here to our  
17 tenth annual MWBE Procurement Fair on May 24th. The  
18 fair will showcase city contractor--contracting  
19 opportunities for an expected 500 MWBE firms.  
20 Finally, in our support for commercial corridors, I  
21 wanted to thank Chairman Garodnick and the Council  
22 for your support in our Neighborhood Development  
23 Grant Initiative, which provides grants for  
24 community-based economic development organizations in  
25 each of the--of New York City's 51 Council districts.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 279

I also want to acknowledge Council Members with  
assistance from EDC and the Mayor's Fund for his  
support of the Downtown Far Rockaway Storefront  
Improvement program, which will provide \$185,000 in  
grants to help the local business and property owners  
complete storefront renovation projects. In the FY17  
Executive Budget SBS will received \$215,000 to  
increase the capacity of the Business Improvement  
District team. SBS staff serves as full voting  
members on the boards of directors of all BID boards,  
representing the Mayor and serving as a the primary  
liaison between the BIDs and the city. These  
responsibilities range from coordinating the BID  
building process of more than \$100 million in annual  
assessments with the New York City Department of  
Finance providing financial oversight, and ensuring  
operating and governance compliance. The additional  
staff will ensure that SBS continues to support the  
city's existing 72 BIDs, as well as the unprecedented  
27 BID formation and expansion efforts currently  
underway across the city. Thank you for your time,  
and I'm happy to take your questions.

CHAIRPERSON FERRERAS-COPELAND: And thank  
you for reading that testimony without breathing.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 280

[laughter] I want to delve into our Budget Response.

SBS charges administrative fees to oversee Council  
initiatives. In Fiscal 2016, SBS received \$794,300  
or 5% of the total \$15.3 million allocated to various  
Council initiatives administered by the department.  
No other city agency charges these administrative  
fees to manage the Council initiatives, and it is in  
the budget--and in its Budget Response, the Council  
called upon the administration to pay these fees so  
that the Council's funds could go towards their  
intended purpose providing services through the  
initiatives. Why does SBS charge these  
administrative fees even though no other agency does,  
and why hasn't the administration agreed to pay these  
fees with SBS support baselining the fees?

COMMISSIONER BISHOP: So thanks for that  
question. I think it--it's--one of the things I  
would like to say is that at SBS we are a small  
agency. We have a staff--we are sort of the agency  
that can, and--and we have full support of all the  
Council initiatives. With--when you look at all the  
contracts that we support, it's over 160, and just to  
give you an example, some of these contracts varies  
from \$5,000 all the way up to \$100,000. We have to



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 281

work with the community-based organization to  
actually help them get to the point where the  
contracts can be registered. That could be very time  
intensive. So in order for us to be successful, and  
in order for these initiatives to be successful, we  
depend on the support of Council to help us fund  
program managers. Certainly, we--I would be happy to  
work with Council Finance to look at sort of the  
range of contracts that we administer, and figure out  
if there's a way that we can improve the efficiency  
of that to reduce our dependency the administrative  
fee that we depend on in order to have staff, to  
expand our capacity to administer these contracts.

CHAIRPERSON FERRERAS-COPELAND: So we've  
been joined by Council Member Matteo, Rodriguez,  
Borelli, Ulrich, Koslowitz, Dickens, Miller,  
Richards, Eugene, Rosenthal and Menchaca. I just say  
this because there is a lot of agencies that have  
very small contracts, large contracts, numerous  
amounts of contracts when we talk about DYCD or DFTA,  
and no other agency has these administrative fees.  
So we're hoping that we can move forward to a point  
where maybe it's just that you need additional  
support or staff, and that's what we need to be

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 282

calling upon the Administration to do. So that you  
are able to handle, but this is kind of the way we do  
business, and it's just--it's just disheartening to  
organizations that we're funding that then they see a  
fee taken from the agency when we're funding them for  
discretion through our discretionary dollars. I  
wanted to briefly talk about the citywide savings for  
FY17. It's--it's around \$270 million. SBS--SBS  
expects to save a total of \$3.3 million in Fiscal  
2016 and \$451,000 in Fiscal 17. Can you--can you  
walk the committee through where the savings comes  
from and where you will affect services, and if this  
will affect services in any way.

DEPUTY COMMISSIONER MALLON: [off mic] Do  
you want me?

COMMISSIONER BISHOP: Yeah. I'll have  
First Deputy Jackie Mallon respond.

DEPUTY COMMISSIONER MALLON: Hello.

CHAIRPERSON FERRERAS-COPELAND: Hi.

DEPUTY COMMISSIONER MALLON: How are you?

CHAIRPERSON FERRERAS-COPELAND: Good.

DEPUTY COMMISSIONER MALLON: The FY16  
portion I--I don't know exactly what number you just

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 283

2 said--is essentially under-spending that occurred in  
3 this year.

4 CHAIRPERSON FERRERAS-COPELAND: So under-  
5 spending, what does that mean, under-spending?

6 DEPUTY COMMISSIONER MALLON: It--it means  
7 there was a--a series of dollars in the budget this  
8 year that we--we--we didn't spend.

9 CHAIRPERSON FERRERAS-COPELAND: You  
10 didn't utilize?

11 DEPUTY COMMISSIONER MALLON: Right.

12 CHAIRPERSON FERRERAS-COPELAND: Okay, and  
13 is there a particular program where the under-  
14 spending was?

15 DEPUTY COMMISSIONER MALLON: It's across  
16 a--a series---

17 CHAIRPERSON FERRERAS-COPELAND:  
18 [interposing] So can you share with this committee  
19 more details--

20 DEPUTY COMMISSIONER MALLON:  
21 [interposing] Yes.

22 CHAIRPERSON FERRERAS-COPELAND: --  
23 explanation on that, and also the total savings was  
24 \$3.3 for Fiscal 16, but for this fiscal year you have  
25 \$451,000 proposed in your savings plan. But in

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 284

particular, and I highlighted your agency during my  
OMB hearing because there was--the description was  
one line. It was like savings will be reached by  
savings or something like that.

COMMISSIONER BISHOP: Was that--so--so I  
think the--so there's a couple of things that we  
will--we can get back to you on. One of the things  
that we have learned in terms of the budgeting  
process when we make requests from OMB the assumption  
is that that program will start immediately from the  
start of the fiscal year. It does not count the  
actual procurement process, and we are getting better  
at that. So, some of the savings that--that we have  
sort of returned to OMB is because the procurement  
process, the program starting later than anticipated.

CHAIRPERSON FERRERAS-COPELAND: Right.

COMMISSIONER BISHOP: But we will give  
you a detailed breakout across the agency with those  
programs.

CHAIRPERSON FERRERAS-COPELAND: We want  
you to propose savings that make sense, and we don't  
want programming to be impacted. So, if you're a  
small agency with a small budget then we're not  
expecting you to propose this huge savings, but if

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 285

you're--if you don't tell us what exactly is the  
savings, I think you proposed staffing as the--the  
savings cost, which then speaks to you're charging us  
for administrative costs because you don't have  
enough staffing. I just want to follow where--why  
this makes sense.

[background comments, pause]

COMMISSIONER BISHOP: Okay. So we--we'll  
get back to you because there--there is definitely no  
staff impact. As a matter of fact, we-as I mentioned  
in my testimony, in certain areas we--we actually got  
additional staffing to increase our capacity. So I  
want to make sure that we're reconciling what you  
have, and--and--and what we have submitted to OMB.

CHAIRPERSON FERRERAS-COPELAND: Great and  
again the details that are provided through the  
Savings Program were lackluster. There were no  
details. So we need to have the details. We would  
have preferred to have them before today, but I would  
love to engage--have both--all of our communities  
engage with you to get more details on your savings  
plan.

COMMISSIONER BISHOP: Yep.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 286

CHAIRPERSON FERRERAS-COPELAND: I'm going  
to ask some community board--but--and I'm going to  
come back for a second round, but I just wanted to  
ask the EDC questions. Of the City's 59 community  
boards, how many received city funding for projects,  
which are spearheaded, which you spearhead? Do you  
believe there are areas, which the city--within the  
City that should be investing in, but have failed to  
do. How can be we better at spreading economic  
development? I think we're very focused in some  
areas, and in some ways we've looked at the mapping  
and there's--it doesn't necessarily meant that we  
have development in every corner of New York City.  
So how do you envision getting economic development  
to be spread out through New York City so that  
everyone can benefit?

DEPUTY COMMISSIONER MALLON: We, too, are  
extraordinarily focused on making sure that when we  
talk about economic development, and then we talk  
about spurring the economy, what we're talking about  
and doing on a day-to-day basis is creating a five  
boroughs economy and strengthening a five borough  
economy. And so, when we look at the--the statistics  
I mentioned before about job growth in the city, and

we're at record levels, we are at record level job  
growth. But what's heartening to us is we're seeing  
that across the five boroughs. So that is a good  
sign. We know that we have to be extraordinarily  
diligent in the use of our tools, and we have many  
tools. We administer, of course, various incentives.  
We have a multi-billion capital budget. We have--we  
do area wide re-zonings, and dispose of city property  
and we want to make sure that a five borough equity  
is a--something that is--that undergirds all of those  
efforts. So to just give you an example, in terms of  
our capital budget, we did look at the capital  
spending by borough, and--and what is--what can be  
complex. But not the use of any of these tools and  
trying to understand what the investment is by  
borough is that a lot of--many of our initiatives are  
driven by where we have property. So for instance,  
with--in Sunset Park with the Brooklyn Army Terminal,  
Bush Terminal and the hundreds of millions of dollars  
that we have in the Capital Budget for--for that area  
or at Hunts Point \$150 million for the modernization  
of those markets. So that somewhat drives where the  
capital investment is, and to the extent that there  
area wide re-zonings, what we have tried to is

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 288

contrary efforts in areas that have been historically  
under-invested. Certainly with working with Council  
Member Ydanis Rodriguez, and Council Member Richards  
in Inwood and in--in--in downtown Far Rockaway with  
Council Member Richards, we are allocating our  
resources in a way that recognizes that there has  
been under-investment. So all of that is a long way  
to say there are lots of ways to--to cut the numbers,  
but we'd happy to provide whether it is where we're  
doing RFPs, where we own property, where our capital  
dollars going, where were doing area wide re-zonings,  
how that breaks out by borough, and by community  
board. But we do think that this is something that  
is really important. It probably hasn't been done  
with as much diligence and thoughtfulness as it could  
have been. And I am personally very committed to  
making sure that we continue to better buy it.

CHAIRPERSON FERRERAS-COPELAND: That  
would be good. I mean that was part of my follow-up  
question especially with the capital commitment plan  
to have these things. The Finance Division is  
looking at it as, you know, these long Excel--Excel  
spreadsheets with a lot of information. It would be



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 289

great if we can just get them by community board, by  
borough kind of with some of your thinking behind.

DEPUTY COMMISSIONER MALLON:

[interposing] that's right.

CHAIRPERSON FERRERAS-COPELAND: You know,  
this--this project serves these community boards  
because that would better help understand. We're  
forced to be--also to be able to experience the  
numbers when these questions come up so--

DEPUTY COMMISSIONER MALLON: We'd be  
happy to do that.

CHAIRPERSON FERRERAS-COPELAND:

Excellent. I want to talk about revenue return to  
the city. The Executive Budget shows a large  
reduction in the revenue EDC returns to the city.  
Our understanding is that this is occurring for two  
reasons: Firstly, some EDC revenues are being  
removed from EDC to some other code, which we weren't  
sure about. Secondly, a lot of it is being kept by  
EDC to subsidize the operating costs of the Citywide  
Ferry Service. These bring us to two issues. Why is  
E--what are EDC revenues being moved to another code?  
For example, the pilot portion of the revenue for the  
42nd Street Payments will now be recognized under the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 290

city's overall pilot revenue. I will follow up with  
OMB on this because I realize that it is also part of  
an OMB question. But--and secondly, why was the  
decision made to not have the money flow through OMB  
and instead remain in EDC's internal budget? This  
makes it very difficult to track revenue, the revenue  
EDC would normally return to the city. Would you be  
willing to restore these payments to the city's  
budget to make it more discrete or transparent?

DEPUTY COMMISSIONER MALLON: So, let me  
start. There are a few questions in there. We would  
be more than happy to clarify as much as possible.  
The--the place to start is to clarify upfront that  
the--a map that the City--that ED--because we are a  
self-funding entity, we don't--we operate based on  
revenues that we generate. And so we don't take  
operating expense dollars from the city for our  
operations. The--in fact, we have contributed back  
to the city over the course of the last several years  
different forms of financial support, contract  
payments, land sale revenues, property revenues,  
pegs, et cetera. And that number since 2001 it  
fluctuates but has--has been as low as 43 to as high  
as 155. There's an extraordinary year in 2014. But

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 291

we make those payments every year, and we project  
that at the end of this fiscal year for instance it's  
about \$75 million. Now, because of the citywide  
ferry service, what we had worked out with OMB after  
extensive consultation is that we needed to readjust  
our financial. The bottom of the financial  
commitments is we will still continue to contribute  
to the city approximately 75, 80 per year. It just  
depends given all of these sources of revenue, but  
that in lieu--since we are taking on the yearly  
operating subsidy for citywide ferry, that we are  
essentially going to be made whole for that amount by  
being given relief on certain payments that we  
otherwise would have made. For instance, our  
Maritime Contract, which is contract payments, which  
is typically over \$10 million in addition to what we  
call the 42nd Street pi--non-pilot payments. And so,  
by relieving us of certain--of certain payments,  
we're able to make sure that we continue to be a  
sustainable organization. The specific question on  
the budget codes with pilot payments for 42nd Street  
properties. So those--we are the property managers  
for all of the 42nd Street properties, and so it's  
our--part of our responsibility to collect those

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 292

payments. These payments every year on a quarterly  
basis we have for the last several remitted them back  
to the city. So that has not changed as part of this  
deal. I'm not sure what budget code they are now  
putting it in, but we'd be more than happy to make  
sure that the payments, that those payments and  
others that may have caused confusion in the past  
that they are in a format or in a code, in the right  
code so that they are as easy to understand and as  
clear as possible for the Council.

CHAIRPERSON FERRERAS-COPELAND: Great,  
and I thank you for your commitment on that. I just--  
which is--with this issue we need to be able to  
follow this through, and the--where we have the most  
jurisdiction and where the Finance Division is able  
to get the most detail is through OMB. So sometimes  
your--your documents aren't necessarily as accessible  
or transparent to us. So if you can do that ahead of  
time including sharing these in lieu payments that  
you've negotiated, we'd like to understand what-what  
are those payments that you are not making any more  
in lieu because of the ferry service. And also, what  
is the cost of the projected cost to run the Citywide  
Ferry Service?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 293

DEPUTY COMMISSIONER MALLON: It--it--it  
ups to \$30 million per year on the operating side.

CHAIRPERSON FERRERAS-COPELAND: Okay, and  
then anything over that or are you expecting--is  
this--this--?

DEPUTY COMMISSIONER MALLON: The way the  
deal is structured is to the extent that ridership  
exceeds a certain number we should be able to share  
more in the revenues, which brings down the operating  
subsidy on a given year. But our expectation if  
ridership meets our original projections is that on  
an operating basis the subsidy to run Citywide Ferry  
and carry the 4.5 million passengers every year, is  
approximately \$30 million.

CHAIRPERSON FERRERAS-COPELAND: Okay, and  
I--I want to give my colleagues an opportunity to ask  
their questions. So I'm going to leave my other  
questions for the second round. We will now hear  
from Chair Cornegy.

CHAIRPERSON CORNEGY: Good afternoon,  
Commissioner and President. I just have--my first  
question is on the support for small businesses. The  
Administration added \$2.2 in Fiscal 2017 and \$3.2  
million annually in the out years to fund three

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 294

initiatives that will strengthen support for the  
city's small businesses. These three initiatives  
are: Intense Business Adaption Services, Commercial  
Tenant Protection and Legal Service Program, and  
Neighborhood Space Program. Can you tell us more  
about these initiatives such as the types of services  
that will be provided through those initiatives and  
the purpose of those initiatives. In particular, if  
you could delve into the Tenant Protection and Legal  
Services Program because that is one that we believe  
will support obviously our A51s and--and we  
appreciate that support. So if you could just--just  
tell us a little bit about those three initiatives.

COMMISSIONER BISHOP: Sure. So--so--  
there's a couple things and--and as you know as we  
talked about with the budgeting process, we are still  
shaping the programs, and shaping the eligibility.  
So I could talk very high level on--on the intents of  
the programs but in terms of the details, that's  
forthcoming. We--we need to--to tighten up in  
certain areas On--on the adaptation it's--it's  
really we recognize that every small business is  
unique, and when small business are facing rental  
pressures, it may not be necessary. The rent that's

1 actually causing the business pain, it could be that  
2 they are not running their business appropriately.

3 So we certainly want to make sure that we provide  
4 every single tool to help that business succeed, and  
5 one of those tools is really providing some one-on-  
6 one intensive counseling services to really help that  
7 business identify some of the areas that can improve  
8 their earnings. So for example looking at if it's a  
9 storefront, you know, or retail store looking at the  
10 inventory process, looking at, you know, how often,  
11 you know, anything that could be a--an expense for  
12 that business trying to reduce that expense. So  
13 because it's unique, we--we envision that it will be  
14 consultants working with businesses. And we  
15 certainly want to make sure that we again provide  
16 the--the tools necessary for--for businesses to--to  
17 succeed. The Space Program is--is definitely very  
18 high level. We are still working the details on  
19 that, and we can get back to you on--on sort of what  
20 that program will be, but we are looking at figuring  
21 out ways to help longstanding businesses stay in the  
22 neighborhoods that they have created. With the--the  
23 legal service, as you know, we have expanded our pro  
24 bono legal assistance to help businesses understand  
25

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 296

the terms and conditions of their lease either the  
lease that they have currently, or a lease that  
they're about to enter into. That pro bono--pro bono  
legal assistance stops at a certain period, a certain  
point, which is if there is a sort of lit--litigation  
that needs to happen, the pro bono service advises  
the business owner on what they need to do. But that  
business owner would--then has to take--to take it to  
the final leg. So the funding that we have received  
will allow us to walk with that business owner to do  
that final in conjunction with the legislation.

CHAIRPERSON CORNEGY:

COMMISSIONER BISHOP: So--so when do you  
think these new programs will commence. So our--our  
hope is--is that the funding will be there in the  
Executive Budget. I mean the--the funding will be--  
will be there starting July 1st for next fiscal year,  
and certainly as we build out the programs, we hope  
to have them launched by the end of this year.

CHAIRPERSON CORNEGY: Do you have any  
planned outreach programs to inform small businesses  
of these initiatives?

COMMISSIONER BISHOP: For outreach yes.  
So, in--in general one of the things that I'm doing



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 297

2 at the agency as you know, and--and, you know, I want  
3 to thank you for your support as well, and the  
4 Council's support for committing to Chamber on the  
5 Go, but as you know awareness and outreach--and of  
6 our services is very important to me. So we've made  
7 investments and continue to make investments in our  
8 communications and marketing team, and certainly  
9 working with a number of community based  
10 organization. My intention is not only to as the  
11 infrastructure of--of Chamber on the Go, but also  
12 work with the Council, work with different community-  
13 based organizations in order to connect to the  
14 specific sectors that could benefit from this  
15 program.

16 CHAIRPERSON CORNEGY: And so I'm  
17 wondering you guys have--are expanding, you know,  
18 very rapidly to meet the demanding needs of small  
19 business. So I'm wondering or I am concerned about  
20 whether there may or many not be some capacity  
21 issues. So will these services all of them that  
22 you're proposing be provided by SBS, or will some of  
23 them be contracted to third parties?

24 COMMISSIONER BISHOP: More of--so this is  
25 a combination of both, and the way we operate is that

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 298

2 yes. So as--in order to scale really quickly we  
3 would be putting out--we would contract out, and in  
4 certain cases, especially adaptation, we do not have  
5 the--the capacity or the skill set for the various  
6 different industries. So, we would need industry  
7 experts to really help those businesses in this  
8 particular area. I don't know if--do you have  
9 anything to add?

10 DEPUTY COMMISSIONER MALLON: [off mic]  
11 No, I don't.

12 COMMISSIONER BISHOP: Great.

13 CHAIRPERSON CORNEGY: Thank you, so--so  
14 President Torres-Springer, in--in the past with your  
15 predecessor we've had dialogue around creating  
16 programs at EDC that looked at helping small  
17 businesses that you move into spaces to negotiate  
18 leases that were appropriate and that kept them in  
19 the spaces before. Had it--in the transition, I  
20 don't know if that was passed along and if in--from  
21 your purview there will be any efforts to exactly  
22 that?

23 MARIA TORRES-SPRINGER: We're always open  
24 to using any of the tools that we have whether it's  
25 our existing properties that we've managed, or where

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 299

2 we are RFPing for new sites to find ways to ensure  
3 that local small businesses have opportunities to  
4 utilize space in those sites. And so to the extent  
5 that there are either specific development sites or  
6 larger policy initiatives that we can work on, we'd  
7 be happy to do that and, of course, we'd work very,  
8 very closely with our colleagues at SBS to make sure  
9 that any of the tools that we have at EDC we're  
10 using for--to promote small businesses. So for  
11 instance, we have created new programs through the  
12 Industrial Development Agency that allow smaller  
13 firms to be able to access the finances that they  
14 need in order to rehabilitate their spaces, and other  
15 new financing tools that are in development. But its  
16 something that we're committed to, and to the extent  
17 that there was a specific project that you have been  
18 speaking with my predecessor about, we'd be--I'd be  
19 happy, more than happy to make sure that we continue  
20 that.

21 CHAIRPERSON CORNEGY: So thank you for  
22 that, but it wasn't a specific part--it wasn't a--a  
23 specific project or a specific group that we were  
24 dealing with. We just saw that you guys have the  
25 capacity to help small businesses get into spaces

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 300

that you own. We just hope and continue to hope that  
in crafting those leases we didn't see the end being  
what we're seeing obviously across the city, which is  
a--a force out, primarily because some businesses  
aren't as skilled at negotiating their contracts as--  
as they should be. So maybe there's a partnership  
that can be formed with the new legal department new  
legal initiative from SBS to help EDC with its client  
base as they move into brick and mortar buildings.

MARIA TORRES-SPRINGER: Understood. We'd  
be happy to continue to pursue that.

CHAIRPERSON CORNEGY: And so I would wait  
for the rest of my questions for the second round,  
and I will pass to my colleagues who have questions.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, thank you, Char. We have--we're going to hear  
from Council Member Rodriguez followed by Council  
Member Ulrich, followed by Council Member Miller.

COUNCIL MEMBER RODRIGUEZ: Thank you,  
Chair and first I would like to thank Mayor de Blasio  
and his administration for keeping his word when it  
comes to including Inwood as one of those areas that  
we are looking for the opportunity to develop  
creating jobs with the mission to create jobs for our

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 301

working class and middle class building the housing  
with a goal to get a higher percentage affordable.

I'm going to say that the support that we've been  
getting as EDC being the agency leading that effort  
together we see the plan in HPD and the whole staff  
have been very important to be sure that we have an  
open transparency process where the community is  
being enabled to give their voices at the end of the  
day, and to come out with a product that is the  
ownership of the community. So I would like to again  
thank Mayor de Blasio and--and President Maria  
Torres, too, for all her support and that the whole  
team in that they've been very important. As SBS the  
same thing. Like, you know, as Commissioner Bishop  
in there is always open and being accessible to our  
community. We know that we're working with the work  
for the same in our community. The boroughs is  
moving on, and I hope again that your leadership,  
both of you, the other agency will definitely help  
the mission that we have as a city, which is to close  
the gap between the 1% and 99%. So when the  
Administration and here is the number of 46% New  
Yorkers living in poverty, the only way of how we can  
say 10 years from now we can go down from 46 to

1 whatever number is the goal, 30, 25 by connecting,  
2 you know, New Yorkers especially from the working  
3 class and middle class to more and better opportunity  
4 bringing incentive. I think that it is the right  
5 thing to do to spread the wealth and the resource of  
6 the city. We cannot leave the billions of dollars  
7 incentive only in the Midtown area even though  
8 Midtown will always be a priority, but when we look  
9 at the five boroughs, and the out--all those areas in  
10 the South Bronx and in Brooklyn and in Uptown  
11 Manhattan, we need also to be sure that the dollars  
12 go there so that we can create those jobs in those  
13 communities. So, for me one of my--I have two  
14 concerns. You know, an area that I hope that working  
15 together we will explore the way of how to do better.  
16 One is how can we connect average working New Yorkers  
17 to good jobs? Like when we look to the film industry  
18 in our city, they benefit a lot. So it is true that  
19 we can say that they help with the image of the city,  
20 but when it comes to the type of job or their career,  
21 I don't think that most of those jobs that they  
22 create for New Yorkers are the best well paid jobs.  
23 So, how can--from the SBS and workforce center that  
24 you've been able to establish and grow this in the  
25

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 303

city be sure that there's a clear plan that more New  
Yorkers are connected to that industry that move  
billions of dollars that close our--our street, but  
we don't see many people who live in our communities  
working in that particular sector. So, when you look  
on the network of jobs that we have in our city, do  
we have a plan of connecting New York--New Yorkers  
in--in that particular industry?

COMMISSIONER BISHOP: Yeah, so--so let me  
start off by talking about our industry partnership,  
and then I'll have First Deputy Commission Jackie  
Mallon talk specifically about what we are doing with  
the Mayor's Office of Media and Entertainment.  
Because there's a number of initiatives that I think  
you'll be very pleased with. As you know, at our  
Workforce Center, our motto now is really uncovering  
all the--the best jobs across the city and connecting  
New Yorkers who are coming through our centers  
regardless to location to those jobs. So we have  
decided to focus on--on--on six major industries  
where we feel that it's either quality jobs or the--  
these sectors are actually growing. So healthcare,  
as you, has been one of the partnerships that's been  
launched and we're having success there. We're

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 304

focused on technology, and we've launched about ten  
new training programs where individuals are being  
trained in we development, in app--application  
development, and they're actually being placed in  
jobs paying \$50, \$60,000 a year. So we consider  
those good jobs. We just recently launched other  
partnerships in [bell] in--in construction. Is that  
my time? Okay. [laughs] In construction, food  
service, industrial and in retail and what we're  
doing is we're working with the private sector.  
We're understanding the skill sets that they are  
looking for, and we either working with community-  
based organizations, academic institutions, or we are  
creating the training programs ourselves to train  
individuals with those skills that the industry need,  
and then placed them into jobs. So a lot of the  
activity that you're seeing on the workforce side is  
really to open up opportunities not only in the  
private sector to--to individuals, but actually to  
place or centers where there's high a high  
concentration of unemployed individuals. So that way  
they can access our services. Now, with the Mayor's  
of Media and Entertainment, we have a very, very  
strong and longstanding relationship with that



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 305

agency. I have a great relationship with  
Commissioner Menin, and certainly we have three or  
four new initiatives that are coming down the line in  
terms of training for that particular sector. I'm  
sure you've talked to her about the Made in NYC,  
Made in New York Program, and the Production  
Assistant program that they run. But we also have  
some initiatives that we're going to be working  
closely together.

DEPUTY COMMISSIONER MALLON: Hello. So,  
yeah, we're--we're--as--as the Commissioner said, we  
are working currently looking at four specific  
tracks. We're looking for ways to--to help people  
get into the post production industry into the--the  
editing field, the writing field and then also trying  
to uncover opportunities in the theater, which all  
represent-- They're all somewhat dominated by jobs  
that are often freelance and independent contractor  
type jobs, but they're still very good jobs, and  
we're also working to integrate services that will  
help people prepare and succeed as--as contractors,  
which--which we think is a great opportunity as well.

COUNCIL MEMBER RODRIGUEZ: Thanks. Thank  
you.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 306

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member. We will now hear from Council  
Member Miller followed by Council Member Dickens.

COUNCIL MEMBER MILLER: Thank you, Madam  
Chair. So with--with Small Business, I want to ask  
you about a couple of programs that are being  
administered through the agency there, and I noticed  
that the CWE funding had been reduced this year, the  
Consortium for Worker Education. Is that a  
reflection of--of the work that they have done in the  
past?

DEPUTY COMMISSIONER MALLON: Hi. It's  
actually. Those are discretionary contracts that--  
that we fund CWE--through not--not us.

COUNCIL MEMBER MILLER: Okay, but--but  
you administer it?

DEPUTY COMMISSIONER MALLON:  
[interposing] We administer it--

COUNCIL MEMBER MILLER: You're the  
administrator?

DEPUTY COMMISSIONER MALLON: --but you  
decide on--on the funding of that.

COUNCIL MEMBER MILLER: So, okay, okay so  
that--that--that piece I will leave alone. Tell me

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 307

about the--the employee the EPP. Do you guys  
administer that as well the Employee Protection  
Provision on the school bus?

DEPUTY COMMISSIONER MALLON: It's the bus  
program.

COUNCIL MEMBER MILLER: Where are we at  
with that? How much funding is left in that?

DEPUTY COMMISSIONER MALLON: [off mic] I  
don't know off the top of my head. Do you guys know  
that? Do you know that?

COUNCIL MEMBER MILLER: What do we see  
the future of that program being?

COMMISSIONER BISHOP: Chair, I'm going to  
ask our General Counsel Andy Schwartz to answer.

COUNCIL MEMBER MILLER: In--in lieu of  
any state legislation that would guarantee those  
protections?

GENERAL COUNSEL SCHWARTZ: [off mic] I  
don't know the answer to that.

COUNCIL MEMBER MILLER: Okay, so in the  
meantime is that--

DEPUTY COMMISSIONER MALLON: [off mic]  
Andy, do you want to--?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 308

COUNCIL MEMBER MILLER: Think he's got  
it.

DEPUTY COMMISSIONER MALLON: No, I'm  
sorry.

COUNCIL MEMBER MILLER: Okay.

DEPUTY COMMISSIONER MALLON: He's just  
getting a little clarity around the specifics of your  
question. That's all. I'm sorry. That's okay.

GENERAL COUNSEL SCHWARTZ: Hi, Andy  
Schwartz. I'm General Counsel to the agency. I just  
want to clarify we don't administer the EDPs for the  
contracts. We administer a grant program.--

COUNCIL MEMBER MILLER: Right.

GENERAL COUNSEL SCHWARTZ: --to restore  
the difference in the salaries and benefits for the  
drivers and the Mayor's---

COUNCIL MEMBER MILLER: [interposing]  
Right, we, yes, okay.

GENERAL COUNSEL SCHWARTZ: Yes.

COUNCIL MEMBER MILLER: Okay.

GENERAL COUNSEL SCHWARTZ: Yes. So for  
that it was about \$27 million paid out last--in the  
first school year, and we're in the second year of  
that program now.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 309

COUNCIL MEMBER MILLER: So there was like  
\$40 million allocated, \$41, \$42 million.

GENERAL COUNSEL SCHWARTZ: The in--the  
initial estimate for year 1 was \$42 million, but the  
amount paid out was closer to \$27, \$28 million.

COUNCIL MEMBER MILLER: Okay, and--and--  
and the--so the difference is what is--do you--do you  
anticipate utilizing that this year?

GENERAL COUNSEL SCHWARTZ: No, not in  
last funding. This year we expect the cost to be  
around \$27 to \$30 million.

COUNCIL MEMBER MILLER: Okay, okay, thank  
you. For EDC, could--could we talk about--could you  
explain the structure of EDC in particular as it--as  
it pertains to decision making around appropriation  
of resources and funding. I know you spoke about  
some of the properties that you that--that the  
corporation may already own, but there seems to be a  
disparity in how those resources get allocated and  
some things that are happening throughout the  
boroughs, and not impacting communities like Jamaica  
and places like that.

MARIA TORRES-SPRINGER: Respectfully,  
Council Member, I'd like to beg to differ--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 310

COUNCIL MEMBER MILLER: [interposing] In  
Harlem.

MARIA TORRES-SPRINGER: The--the--the  
disparity across different boroughs as I mentioned  
earlier, we have with this Administration really  
redoubled our efforts to make sure that in all of the  
tools that we have whether it is building capital  
projects across the city, initiating area wide re-  
zonings, disposing of city-owned assets for the  
development, spurring new transportation system like  
Citywide Ferry and others that we as much as possible  
because it is the mandate given to us by this Mayor  
to make sure that issues of equity in the allocation  
of those resources are taken very, very seriously,  
which isn't to say that there isn't more work to be  
done, but the decisions regarding where we initiate  
projects, and where capital dollars are spent we--a--  
a lot of that due diligence happens internally--

COUNCIL MEMBER MILLER: Okay.

MARIA TORRES-SPRINGER: --but we  
certainly work with other members of this  
organization.

COUNCIL MEMBER MILLER: So, and--and the  
reason why I say that--I'm glad you brought up

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 311

transportation being that who represent--an area that  
is considered by the federal government to be an  
extreme transportation desert, and yet I see a lot of  
resources and revenue being spent toward ferry  
services. Now, we're talking about the--the  
Brooklyn-Queens--what is it? The Brooklyn-Queens  
Streetcar connector thing there, and another couple  
of billion dollars being spent there, and these are--  
it doesn't seem--these are communities that already  
had transportation options. Wouldn't it make sense  
to look throughout the city in those areas of Eastern  
Queens [bell] and Northern Manhattan that don't have  
transportation options where you want to invest  
considering that transportation is the great  
equalizer.

MARIA TORRES-SPRINGER: We agree that in--  
-in terms of--of transportation that we have to make  
sure that areas that have previously been--have been  
under-served by transit that were committing  
resources and doing the right planning, and the--the  
one thing I'll mention whether it's Citywide Ferry,  
if you look at neighborhoods like Red Hook like  
Soundview like the Rockaways, these are neighborhoods  
that--with commute times that extraordinarily long,

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 312

and so Citywide Ferry slashes those commute times  
with the Brooklyn-Queens Connector. The same is true  
for-for communities like Red Hook. None of this is to  
say that we can't do better, and we'd be more than  
happy to identify how we can work more closely with  
either the MTA or the Department of Transportation or  
the federal government to find new ways. We know  
it's a problem, and we'll keep doing it.

COUNCIL MEMBER MILLER: Yeah, but--but  
with all due respect, I heard you mention Red Hook  
and these communities multiple times, so you've--  
you've given them multiple options, and for  
communities that don't have options, there is no plan  
in the works to--to bring relieve to those  
transportation deserts that really and--and I think  
any of those compared to the hour and a half commutes  
that we have in Southeast Queens.

MARIA TORRES-SPRINGER: Uh-huh, I  
understand and we'd be happy to find and identify  
other ways we could be helpful with this cost.

COUNCIL MEMBER MILLER: Thank you. I  
look forward to the second round.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member Miller. We will have Council



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 313

Member Dickens followed by Council Member Richards,  
followed by Council Member Koo.

COUNCIL MEMBER DICKENS: Good afternoon  
or maybe I should say good evening. [laughter] I  
want to thank you Presenting Springer-Torres and, of  
course, Commissioner Gregg Bishop for staying so  
long. Quickly, President on page 8 of your  
testimony, you talk about the \$10 million in funds  
for our Merge and Develop or Loan Fund that is,  
according to this, pre-development and acquisition  
stage companies who face specific financing gaps.  
Does that include the MWBEs that don't need the  
acquisition of pre-development funding, but instead  
need the--the funding the during the course of the  
contract during the time frame of the contract when  
the government pays so sparingly or I should say  
infrequently. And--and that's when our MWBEs are  
closing up. Does that fund address that? That's  
one, and is that interest free, by the way?

MARIA TORRES-SPRINGER: So, the Emergency  
Developer Loan Fund, the \$10 million for that fund is  
intended to address a need that we've heard by  
emerging developers, MWBE developers across the city  
who otherwise might bid on city RFPs, development

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 314

contracts that in order to pull together a project  
and the financing for it, they do need financing with  
interest rates that are lower. So it's not interest  
free, but it's--it's much more affordable than what  
they otherwise would get. And our goal here through  
\$10 million, which is we think we'll be able to fund  
six to ten projects, and if it's successful, we're--  
we're looking to expand that. That allows MWBE  
developers to have more opportunity. I agree with--  
with our contracts and others, frankly in the private  
market. I agree with you that then for MWBEs who are  
doing business with the city in terms of contracts  
there is in terms of working capital often an issue.  
So at two programs are up and running that help.  
That EDC has a program called--that we call it the  
Kick Start Program, and that bridges in the beginning  
the working capital that is needed as you are  
performing on a city capital--on a--on a city  
project. And my understanding ant the Commissioner  
can correct me if I'm wrong, is that there is an  
addition program, another \$10 million that will allow  
us as an administration to expand exactly that type  
of program. I don't think it's been named yet, but  
it essentially does the same thing, bridge in the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 315

beginning the capital--working capital that is needed  
because as you mentioned the--the payments don't  
start flowing for a while. Meanwhile these  
businesses have to hire the staff, buy the equipment,  
do what they need to do in order to start performing  
on the contract.

COUNCIL MEMBER DICKENS: Because  
frequently it's not, you know, at the beginning with  
the problems they face throughout the--the term of  
the contract midway, and that's the end of the game  
midway through towards the end because of the  
inability for access of capital, they don't---they--  
they frequently close up because we're not paying  
them on a timely basis. And so that's why I raise  
the issue, and I raise it repetitively. I know I  
sound like I'm beating a dead horse, but sometimes I  
feel like it is a dead horse. Tell me, how was a  
Basis management group chosen, and is that an MWBE?

MARIA TORRES-SPRINGER: Basis Management  
Group is an MWBE firm. We ran a competitive process.  
The criteria for the selection of Basis included  
having the track record and qualifications for  
administering a fund like this, and they have  
extensive experience in making particular commercial

loans throughout the country with the particular  
focus in the Northeast area. They are based in New  
York city, and they have worked with different  
municipalities, different forms of government in  
projects like this. They also in their proposal had  
very excellent ideas on how to not just administer a  
loan program, but on ways we can ensure that the  
outreach for this program is one that will attract  
the types of candidates. And lastly, they had a  
really solid plan on how we can all learn from the  
early loans made from this program to see if there  
is, in fact, (1) the right--significant demand for  
this financing; (2) that we have initially structured  
the fund properly; and (3) to the extent that expand  
it, how we can ensure that we [bell] are assisting  
the MWBEs and the emerging developers that we  
intended to assist.

MARIA TORRES-SPRINGER: And Madam  
Ferrerias-Copeland had asked you specifically about a  
breakdown by borough, and you mentioned that EDC is  
based upon the process that you have citywide, and--  
and I reading in your testimony about the managed  
forward and the program that you're now expanding  
next level in Bronx that you spoke about here. And

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 317

2 do you have a breakdown by borough to answer the  
3 chair's question where you could tell us how many--or  
4 how many and where there are projects still left open  
5 in the various boroughs. You may not have it here  
6 now, but are you able to provide Madam Chair with  
7 that information?

8 MARIA TORRES-SPRINGER: We'd be happy to.  
9 We'd--we'd love to work with you to clarify what it  
10 means for a project to still be open, and once we do  
11 that, we'd be happy to provide that info.

12 COUNCIL MEMBER DICKENS: I would  
13 appreciate it so when she's able to share that with  
14 the--with the members of this committee. And lastly,  
15 I wanted to ask in those two programs I didn't see  
16 anything mentioned about Queens and Manhattan, and  
17 the second part of that is do some qualify for the--  
18 the--any of these programs and the CMs as well as  
19 soft costs contractors, are they also on a pre-  
20 qualified list?

21 MARIA TORRES-SPRINGER: So, the--we have-  
22 -the--the Manage Forward Program started in Brooklyn.  
23 We have expanded to the Bronx. We would be happy to-  
24 -our goal is to learn from these and to expand where  
25 needed, and so while we have not yet determined if

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 318

2 and how we will expand them, we're more than happy to  
3 speak with you, Council Member, on--on how to ensure  
4 with the existing programs that we're doing the right  
5 type of outreach to the types of businesses in your  
6 districts so they can take advantage of our programs.  
7 What I will say is that we have tried to structure  
8 both the different types of capacity building  
9 programs as well as the new pre-qual list, as well as  
10 the new funds to ensure that different types of MWBEs  
11 can participate whether you are a developer, a prime  
12 contractor, a subcontractor, in construction or in  
13 professional services. And so, we'd be happy to  
14 provide a more user friendly summary of what those  
15 programs are so that it is as clear as possible.

16 COUNCIL MEMBER DICKENS: Is there  
17 anything for MBEs and not just MWBEs?

18 MARIA TORRES-SPRINGER: Well, the--the  
19 way--I'd like to say is all of these programs are for  
20 MBEs. To the extent that they are for MWBEs, we are--  
21 --they are--

22 COUNCIL MEMBER DICKENS: [interposing]  
23 Not quite- [laughs]

24 MARIA TORRES-SPRINGER: --not quite  
25 relevant.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 319

CHAIRPERSON FERRERAS-COPELAND: Thank  
you, Council Member Dickens. We can have additional  
follow-up questions added to--

COUNCIL MEMBER DICKENS: [interposing]  
Thank you.

CHAIRPERSON FERRERAS-COPELAND: --the  
follow-up questions that will get to the agencies.  
We will now hear from Council Member Richards  
followed by Council Member Rosenthal followed by  
Council Member Menchaca.

COUNCIL MEMBER RICHARDS: Thank you so  
much, Chairs, and first I want to just start off by  
thanking our President Maria Torres-Springer and  
Commissioner Bishop to their commitment to my  
district in unwavering support and responsiveness to  
the needs of District 31. So I wanted to put that on  
the record first. I wanted to jump into Neighborhood  
Development Funds. So I noticed in your Budget  
Response you spoke of managing nearly \$581 million in  
particular in capital projects for other agencies.  
So I just wanted some clarity along the lines of DEP.  
So I see \$216.3 million you'll be managing for DEP.  
That's not coming out of the Neighborhood Development  
Fund?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 320

MARIA TORRES-SPRINGER: No, it is not.

COUNCIL MEMBER RICHARDS: Okay, good.

All righty. I wanted to make sure of that, and have  
we thought of--about replenishing the Neighborhood  
Development Fund or making sure that more money is in  
place because we--we--I expect more re-zonings than  
what we're speaking about to certainly move sooner  
than later. So I'm not sure if they in Far Rockaway  
obviously will move soon or--or Edgemere, but I'm  
wondering is this enough money this fiscal year to  
really follow up on commitments that, you know, will  
need to be met as we move forward?

MARIA TORRES-SPRINGER: So the--the--what  
I'll say is we now have the experience of East New  
York under all of our belts, and that has--and every  
neighborhood is different, and--and I think with East  
New York we saw--what we saw was the--one of the  
largest areas to be rezoned, and certainly a period  
of--of historic disinvestment. As, other  
neighborhoods go through the public approval process,  
all of the--we will better understand given what is  
already in different capital budgets for those  
neighborhoods together with the development  
potential, the number of--of residential housing



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 321

units, et cetera, the state of the parks. It will  
really vary and we have \$700 million. We've done--we  
have completed the public approval for one, and so I  
am sure at the right time once we all see what it  
looks like and how--how the fund--how the fund looks  
after a few of the re-zonings, we will re-visit the  
conversation about where the is enough. But the  
commitment of making sure there is both a planning  
process, and the funds set aside to fund the  
infrastructure and infrastructure needs and amenities  
for each of these neighborhoods is--will endure.

COUNCIL MEMBER RICHARDS: Okay, thank you  
so much for that. I'm glad you left the door open  
there. I also wanted to know will EDC--so we had a  
discussion with the admin on--on--on reporting on the  
NDFs. Will EDC oversee that particular reporting  
mandate that the Council and the Admin agreed to do?  
So in particular reporting online like a tracker  
style when it comes to the NDFs.

MARIA TORRES-SPRINGER: We are definitely  
on board with the tracking of all of the commitments.  
The Mayor's Office of Operation will be taking a lead  
in that effort, and we will happily participate to  
make sure that all of the commitments that are made

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 322

through each of the re-zonings are ones that are  
honored. And then as it relates to the Neighborhood  
Development Fund, as specific projects are  
identified, our expectation is that instead of it  
being a lump sum in any given fiscal year, you'll  
start seeing the specific projects together with who  
the managing agency is going to be.

COUNCIL MEMBER RICHARDS: Okay, great.  
All righty, SBS questions for Commission Bishop so  
obviously there are a lot of areas that have high  
poverty, unemployment. In particular are there any  
thoughts to expanding more Workforce Development  
Centers or satellites? In particular, I'm talking  
about rezoned areas possibly as well. So has SBS  
looked into that?

COMMISSIONER BISHOP: So--so, I think  
similar to what we just talked about in terms of our--  
our strategy with generating the--the high quality  
jobs, we will look at every single rezoning area and--  
and make a determination on a case-by-case basis. I  
think East New York was an exception because of the--  
the--the size of the rezoning, but certainly one of  
the things that we want to do a much better job is  
really connecting with community based organizations.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 323

It actually may not be necessary to have a center per  
se, but really have a strong pipeline of a community-  
based organization that's already doing work in  
community to connect their resources to our  
resources. And we certainly will continue doing more  
outreach in--in communities [bell] that may not  
actually have a particular center. But certainly  
with the rezoning we'll--we'll continue on a case-by-  
case basis.

COUNCIL MEMBER RICHARDS: All right, on  
the--I know I have a short time. These last two  
questions are related to ferry service. So, one, I  
wanted to know where we are at in terms of looking at  
a second landing for the Rockaways. In particular  
because 70% of our residents do not have access to  
it, and it's a side that actually has the least  
amount of capability--of--of drivers, obviously and  
the least transportation options. And then, lastly,  
I know you released an Environmental Impact Statement  
and a question of emissions came up in particular  
with the particular ferry boats that--your vessels  
you're going to be utilizing. So I'm wondering is  
EDC working with particular operators to strengthen  
standards to ensure that, you know, we are being as

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 324

2 environmentally friendly as well. And--and I--one  
3 solution to that is, and there is, and I was going to  
4 say it and maybe it's something worth looking at. I  
5 know that there's a bill. In particular I know Costa  
6 and myself co-sponsored the Chair of the  
7 Environmental protection to look biodiesel in  
8 particular for ferry fleets. So I'm not sure if EDC  
9 has--has looked at that, but DEP was doing a  
10 particular pilot around it, and it may be worth  
11 looking at that.

12 MARIA TORRES-SPRINGER: So for the first  
13 question, whether it is a second landing or making  
14 sure that a--the shuttle service gets as--as far east  
15 as it needs to in order to serve as many people that  
16 is something that we are closely, closely working on  
17 and monitoring. There was, of course, \$50 million I  
18 believe as part of the study, the federal earmark for  
19 additional ferry infrastructure in the Rockaways, and  
20 we'd be happy to provide an update on where that is  
21 as well as to continue to talk about shuttle service  
22 and what it means to ensure that that is as robust as  
23 it needs to be. In terms of the Environmental  
24 Impact Statement, the first thing that I'd note is  
25 that with any new mass transit system, there will be

some emissions that results from that. Despite that,  
the--the thing that was not picked up in--in a couple  
of the articles about the Environmental Impact  
Statement was the overall headline that--which is  
that the Citywide Ferry would not represent a  
significant adverse impact, and it should--that would  
otherwise be reasonably expected from a citywide  
transit service. What the EIS did for clarity's sake  
is that it analyzed a reasonable worse case, and by  
law we have to disclose what the impacts are of that  
reasonable worse case, and whether are mitigatable or  
not. What we know is that--and it's part of the  
reason, a huge reason why we selected Hornblower  
because if they are an operator who will both design  
and operate the most state-of-the art, the most green  
type of vessel, and that--what that means for us is  
to make sure that these are new vessels that use the  
right type of fuel so in this case it's ultra low  
sulfur diesel. Now, to the extent that are other  
forms of fuel that are green I think that is  
something that we will continue to investigate, and  
if that technol--if that type of fuel or other green  
technologies become available in time for us to  
launch next year, we'll continue to do that. And a

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 326

weight design, a whole design a low weight hull design  
for the boat. So there are lots of different ways  
that we're going to make it for. (sic)

COUNCIL MEMBER RICHARDS: So the key  
word--

COMMISSIONER BISHOP: [interposing] But  
that is--

COUNCIL MEMBER RICHARDS: --before they  
kick me out biodiesel, biodiesel.

MARIA TORRES-SPRINGER: Biodiesel.

COUNCIL MEMBER RICHARDS: And they should  
be looking at that--

MARIA TORRES-SPRINGER: [interposing]  
We'll call it whatever. (sic)

COUNCIL MEMBER RICHARDS: --particular  
standard but you replied to me before they kicked me  
off the mic. (sic)

MARIA TORRES-SPRINGER: Okay.

COUNCIL MEMBER RICHARDS: Thank you.

CHAIRPERSON CORNEGY: I just want to  
quickly say that on behalf of Council Member Dickens,  
I will follow up with you, Madam President, on some  
of the issues that she raised. She's been such a  
staunch advocate for MWBEs, and specifically MBEs

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 327

that we'd like to see a little bit more movement. So  
I--I will be following up and disseminating whatever  
information that you have on behalf of the questions  
that she asked directly back to her.

MARIA TORRES-SPRINGER: Thank you.

CHAIRPERSON FERRERAS-COPELAND: Thank  
you. Council Member Rosenthal followed by Council  
Member Menchaca.

COUNCIL MEMBER ROSENTHAL: Thank you so  
much, Chairs, Commissioners and President, nice to  
see you. I actually want to direct my questions to  
the SBS Commissioner Bishop. First, talking about  
worker cooperatives. How many staff or FTE does SBS  
have now to run that Worker Cooperative Program?

COMMISSIONER BISHOP: Specifically for  
that program, as you know, it's--we administer about  
\$2.1 million over 14 organizations. They're  
discretionary contracts. So we have to help those  
organizations with the paperwork necessary to get the  
contract registered. So we have full-time staff  
member that funded through the initiative and--but  
that full-time staff member is supervised by an  
individual that is also--that's tax levy funding.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 328

COUNCIL MEMBER ROSENTHAL: Okay, it was a  
follow up, you--you knew where I was going with that.  
It was a follow up to Council Ferreras-Copeland's  
question about whether or not an FTE is City Council  
funded through an initiative or not.

COMMISSIONER BISHOP: Correct.

COUNCIL MEMBER ROSENTHAL: And I guess my  
question on the Worker Co-ops is at what point in  
time does this become an ongoing scrutinized--

COMMISSIONER BISHOP: [interposing]  
Right, I--I--

COUNCIL MEMBER ROSENTHAL: --thing that  
Worker Co-ops do and possibly is--they've already  
been through one or two rounds of contracting these  
14 organizations. Perhaps they already have a good  
sense of how to do the contracting process and  
possibly don't need that facilitation.

COMMISSIONER BISHOP: I will certainly be  
happy to--

COUNCIL MEMBER ROSENTHAL: [interposing]  
It's not going to happen?

COMMISSIONER BISHOP: So, I mean we--in--  
in my--in my history there are organizations that  
continue to have challenges with the process, and we



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 329

2 continually need to have someone to hand-hold these  
3 organizations to---

4 COUNCIL MEMBER ROSENTHAL: [interposing]  
5 Does she do anything in addition. I'm sorry to cut  
6 you off. I'm sorry.

7 COMMISSIONER BISHOP: To--in--in addition  
8 to administering the contract, yes.

9 COUNCIL MEMBER ROSENTHAL: Okay.

10 COMMISSIONER BISHOP: So, in--in terms of  
11 helping put together the reporting of--of the  
12 initiatives and the--and what has been happening, but  
13 certainly one of the things that we do is to ensure  
14 because each of these organizations per Council has  
15 a--a specific scope of work. So we need someone to  
16 actually supervise those organizations to make sure  
17 that the--the deliverable that you have or that you  
18 have intended is actually met. So--so there is  
19 additional work that--that every program manager that  
20 we have actually is responsible for it. So earlier  
21 we had this conversation. SBS--so you're just  
22 looking at worker cooperatives, but agency wide--

23 COUNCIL MEMBER ROSENTHAL: [interposing]  
24 Right, bigger. (sic)

25

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 330

2 COMMISSIONER BISHOP: --we have over 160-

3 -

4 COUNCIL MEMBER ROSENTHAL: Right.

5 COMMISSIONER BISHOP: --similar  
6 contracts. So certainly we'd be happy to work with  
7 Council Finance to--

8 COUNCIL MEMBER ROSENTHAL: [interposing]  
9 Welcome to DC-DYCD land.

10 COMMISSIONER BISHOP: But we are  
11 staffing---

12 COUNCIL MEMBER ROSENTHAL: 400 is the  
13 number.(sic)

14 COMMISSIONER BISHOP: --is not the same  
15 size.

16 COUNCIL MEMBER ROSENTHAL: [laughs]  
17 Right, but that's sort of the point--

18 COMMISSIONER BISHOP: Right.

19 COUNCIL MEMBER ROSENTHAL: --I think that  
20 the chair is--is making.

21 COMMISSIONER BISHOP: Yep.

22 COUNCIL MEMBER ROSENTHAL: And could you  
23 foresee the Worker Co-Op Initiative becoming  
24 something that is baselined by the Administration,  
25 something that the Administration would want to just

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 331

see as, you know, the pathway to the middle class, to  
middle-class jobs and a willingness to embrace that  
100%?

COMMISSIONER BISHOP: I think based on--  
on--how it--the--the initiative--the success of the  
initiative, I think it's definitely and--and there--  
there is opportunity for us to have the conversation.  
We have to figure out what and how we can integrate  
some of the work that's being done with our current  
services, and--

COUNCIL MEMBER ROSENTHAL: Yes.

COMMISSIONER BISHOP: --if there's any  
additional budget needs, I'll be happy to sit down  
and--and talk to--to you and then the Council, and--  
and OMB and--and figure out ways of doing that.

COUNCIL MEMBER ROSENTHAL: Okay, thank  
you, and then I want to ask you about the commercial  
rent tax, which possibly is a DOS question, but I'm  
hoping you can help me with this. It gets to the  
question of what's the definition of a small business  
and I'm wondering if SBS has ever contemplated what  
the impact of the commercial rent tax has been on the  
small businesses in Manhattan. So as you may or may  
know, the CRT applies to all businesses that all

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 332

1 commercials and sees that pay rent. It's an  
2 additional tax on their rent, and anyone who's paying  
3 rent, any small business paying rent under \$250,000  
4 is exempt [bell] but if it's over \$250,000 they're  
5 not, and I'm wondering if you would be willing to do  
6 an analysis of the impact of the CRT on small  
7 businesses in Manhattan? Because I hear there's, you  
8 know, it becomes just one in addition--additional tax  
9 on our small businesses, and I'll close with that out  
10 of consideration for everyone's time, but just say  
11 yes. [laughter]

12  
13 COMMISSIONER BISHOP: I'm--I'm willing to  
14 have a conversation in terms of when you say a  
15 student to figure out the parameters of that to make  
16 sure that we have the capacity to actually do that.  
17 And certainly, you know, DOF is the agency, the  
18 department, you know, the Finance is the agency that  
19 I would actually ask that question about the  
20 commercial owner tax.

21 CHAIRPERSON FERRERAS-COPELAND: [off mic]

22 COUNCIL MEMBER MENCHACA: Thank you,  
23 Chair and thank you to both for being here and your  
24 teams. My first question is relating to the Capital  
25 Projects list, this is an EDC, the Capital Project

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 333

2 list for commitments, between 20--16 and 20, and can  
3 you tell us a little bit more about what--what  
4 defines the new need for the Brooklyn Army Terminal  
5 and the other projects the asset management and the  
6 waterfront improvements just to kind of get a better  
7 sense about what--what those needs are.

8 [background comments, pause]

9 MARIA TORRES-SPRINGER: Okay, the--for--  
10 there are a number of different capital investments  
11 that we are making in the Brooklyn Army Terminal  
12 Campus and so the primary one, which was the  
13 significant new funding from last year representing  
14 over \$100 million, that's for the rehabilitation and  
15 a subdivision of--for BAT Phase 5, which will bring  
16 on several hundred thousand new square feet for  
17 additional job creation and to support new industrial  
18 businesses there. -So that work is ongoing. We  
19 actually the completion of that to be late next year,  
20 but we're moving very, very steadily in terms of  
21 deploying that particular capital. There is in  
22 addition to that \$15 million specifically for the  
23 Annex Building that we have visited in the past, and  
24 we are currently leasing them that building, and so  
25 the renovation for that is complete. There are also

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 334

in our budget what we refer to waterfront lumps that  
I'm going to ask Kim to just explain.

KIM: Right, we have two what we call the  
lumps. There's the waterfront lump and there's the  
NRE. One is for all of our waterfront property  
upkeep. It's really for normal replacement wear and  
tear maintenance of all of the property. So we get  
an allocation each year in a lump sum, but then again  
each project is approved by OMB. So we have a lump  
sum for that waterfront assets, and then we have a  
lump sum for all of our other assets.

COUNCIL MEMBER MENCHACA: Is that--is  
that a list that we can--that we can get later? So I  
was familiar with that five and the Annex. Is there  
anything other than that as part of the--the--the \$99  
million that was--that's--that's here in the--the  
long--the long term commitment plan? Or is that--so  
those are essentially the two for--for Brooklyn Army  
Terminal?

KIM: That essentially borough.

COUNCIL MEMBER MENCHACA: Great. It would  
just be great to get--to get a sense, and if you can  
get that to the committee, that--that would be  
wonderful.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 335

MARIA TORRES-SPRINGER: I'm happy to.

COUNCIL MEMBER MENCHACA: Moving away  
from capital and into--into more kind of community  
engagement and community planning, I--I've--I've seen  
an array of in the last year an anyway an array of--  
of community engagement processes, most notably the  
Integrated Flood Protection Engagement planning  
that's--that's happened in Red Hook. And I guess  
what I'm--what I'm--my question is how much does that  
cost, and where does that fit in the budget, and are  
we--are we expecting more of that kind of planning,  
and where are we expecting it in terms of other  
things that are coming down like the BQX, and whether  
or not--where--where does that fit into the--where--  
how much is EDC spending on the community engagement  
and community planning?

MARIA TORRES-SPRINGER: So it is a  
significant part of what we do and, of course, it  
differs depending on the project. For--we have a  
fairly--a fairly large, and really you probably don't  
think it is government and community relations team  
so that's at least eight individuals and--and--and  
more for certain projects that wake up every day  
thinking about what it means to coordinate and--and

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 336

2 drive that engagement. Then for particular projects,  
3 we also want to make sure that the community  
4 engagement is--it's commensurate with the magnitude  
5 of the--the scope of the project, and in many  
6 instances the capital investment. So with--for a  
7 lot--for example of the Resiliency Projects,  
8 significant amounts of CDBGDR Funding right? And so  
9 for those particular projects, community engagement  
10 happens by virtue both of staff that we have at EDC  
11 at the Mayor's Office of Recovery and Resiliency and  
12 in a lot of cases, some percentage of the CDBGDR  
13 funds are allocated towards engagement in  
14 facilitation. So there--there are different models  
15 depending on the project. [bell]

16 COUNCIL MEMBER MENCHACA: Got it and I  
17 guess what-what we can talk about later and--and  
18 through the budget process is figuring out how we  
19 create consistency and--and engagement, and I think  
20 there's been some really great new energy coming  
21 from--from some of these bigger projects. And I want  
22 to make sure that we actually create some consistency  
23 in making sure that you have the money to--to do  
24 that--to do that work and the community has now  
25 gotten a better taste of--of a--a fully fueled--



COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 337

2 MARIA TORRES-SPRINGER: [interposing]

3 I've got one. Yes.

4 COUNCIL MEMBER MENCHACA: --workshop  
5 process, and engagement. So that will be for later,  
6 and then--and then my--my going away question  
7 Commissioner Bishop is the question about the  
8 industrial business service providers, and just kind  
9 of give us the--the kind of final update on this  
10 latest Executive Plan on where they are this year,  
11 and any changes that--that you've noted.

12 COMMISSIONER BISHOP: So--so the one  
13 thing I would say is that as you know, the  
14 administration I believe it was last year commit--  
15 made a strong commitment to supporting the industrial  
16 service providers. At SBS we provide those services  
17 by contracting out to vendors. We recently issued an  
18 RFP, and we had responses, and I can get to the  
19 details in terms of the organizations that are now re  
20 finalizing contract negotiations with those  
21 organizations. But that is--that represents a \$1.5  
22 million baseline budget for supporting the  
23 industrial. What I would remind Council is that in  
24 the past we've--it has been a partnership. So some  
25 of the concerns I'm hearing from the--the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 338

2 organizations now is--is on the budget side, and  
3 certainly the Administration had put our portion  
4 there. For the past year or so Council has not. So  
5 I just wanted to make sure that Council if there are  
6 concerns about industrial, that you would also help  
7 us in terms of partnering to sort of help those  
8 organizations their budget shortfalls.

9 CHAIRPERSON FERRERAS-COPELAND: Thank  
10 you, Council Member Menchaca. Both President and  
11 Commissioner we have additional questions, but we're  
12 going to forward them to you in a letter because I  
13 know you all have to go out to the Bronx today. So  
14 in the interest of time, we're just going to be  
15 following with the Minority Business Owned Business  
16 Enterprises as was asked by our colleague Dickens,  
17 and the Co-Chair. In particular, your funding of the  
18 \$500,000, one-time funding for SBS to conduct a  
19 study. How is that study different from the  
20 Disparity Study. We have additional additions on  
21 Hire NYC in the outreach and rezoned areas,  
22 additional questions on the City Savings Plan, EDC  
23 projects by Community Board follow-up, revenue,  
24 Return to the City follow up, IBZ Enhanced Business  
25 Area proposals, and just updates in particular on

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 339

projects from EDC. So we'll lay out all those  
questions. We are going to ask that you get those  
answers back to us expeditiously because we will be  
using them through our negotiating process.

COMMISSIONER BISHOP: Thank you very  
much.

CHAIRPERSON FERRERAS-COPELAND: Thank you  
very much for coming today. Do you have anything  
additional you want to add?

CHAIRPERSON CORNEGY: I just--I just  
wanted to know from the SBS Commissioner,  
Commissioner Bishop we asked in the Preliminary  
Budget for \$300,000 for added staff or Worker  
Cooperatives, and we wonder--we just were wondering  
why the Administration failed to add those funds. So  
that's just a question that we'll forwarding and you  
can add that.

COMMISSIONER BISHOP: Yeah, we'll follow  
with that. That's the--the second time I've heard  
that, and I think the-the staffing level that we have  
right now is adequate unless the initiative because  
if the initiative increases in terms of the amount of  
organizations, then we'll need to have a conversation  
in terms of how much staff we need to administer

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 340

those contracts. But currently the staffing level is  
adequate.

CHAIRPERSON CORNEGY: Great.

CHAIRPERSON FERRERAS-COPELAND: And I  
guess that's why we follow up because if you're  
changing administrative services, then they're not  
adequate is what we're saying.

COMMISSIONER BISHOP: Okay.

CHAIRPERSON FERRERAS-COPELAND: Okay.  
great. On that note, this concludes our hearing for  
today. The Finance Committee will resume Executive  
Budget hearings for Fiscal 2017 tomorrow, Wednesday,  
May 11th at 11:30 a.m. in this room. Tomorrow, the  
Finance Committee will hear from the Department of  
Housing Preservation and Development and the  
Department of Buildings. As a reminder, the public  
will be invited to testify on Tuesday, May 24th, the  
last day of budget hearings at approximately 3:00  
p.m. in this room. For any member of the public who  
wishes to testify, but cannot make it to the hearing,  
you can email your testimony to the Finance Division  
at [financetestimony@council.nyc.gov](mailto:financetestimony@council.nyc.gov) and the staff  
will make it a part of the official record. Thank  
you. This hearing is now adjourned. [gavel]

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE  
ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 341

2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 13, 2016