CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT

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Robert E. Cornegy, Jr.

Chairperson

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2 CHAIRPERSON GARODNICK: Good afternoon, 3 everybody, and welcome to a joint hearing between two 4 committees, the Committee on Economic Development and the Committee on Small Business. Today we are 5 6 examining opportunities for women entrepreneurs in 7 New York. My name is Dan Garodnick. I have the 8 privilege of chairing the Economic Development 9 Committee, and I'm joined by the Chair of the Small 10 Business Committee, Robert Cornegy. We are also 11 joined by fellow Council Members, Council Member 12 Vallone from Queens, Council Member Borelli from 13 Staten Island, Council Member Menchaca and Cornegy 14 from Brooklyn. We're delighted to have everyone 15 here. We're also pleased to hear today from the 16 Department of Small Business Services, and we will 17 also will look forward to hearing from the Center for 18 an Urban Future who has put forth a study on this 19 issue, and through that study significantly increased 20 the information that is available to the public on 21 this topic. I also want to note on a personal level 2.2 that I'm joined by two members of my own family 23 today, my uncle Anthony Riado [sp?] and Charles Syrie 24 [sp?], and it is Uncle Charles' birthday today. So, 25 you should all know that. So this is how he chose to

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT celebrate at least part of his birthday. sure about judgement, but we're glad you're here. New York City has double the number of women-owned businesses of any other city in the United States. The number of these businesses grew 36 percent between 2007 and 2012 compared, for example, to a growth of eight percent in male-owned businesses. Women entrepreneurs in New York City have seen success, but within those successful numbers there are also some points of concern. While women entrepreneurs now own 40 percent of our businesses, from 2007 to 2012 New York's growth in women-owned businesses was only 19th among American cities. Revenue from women-owned businesses in New York is only 18 when compared to other American cities and fully 70,000 dollars less than the top ranked city which is Dallas. Ninety-one percent of women-owned businesses have no paid employees and are run by what is known as solo-preneurs, solo-preneurs meaning you're an entrepreneur by yourself, you are flying solo. Lastly, in New York City women-owned businesses make up only 13 percent of all private revenue. These numbers raise real concern.

entrepreneurs are a tremendous asset to the City

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 5 generating over 53 billion dollars in revenues. Ιf only one-quarter of the existing 376,405 women-owned businesses in the City with no employees added a single employee in the next three years, it would result in more than 94,000 new jobs. Women make up half of the City's population yet still face significant barriers to building up their businesses. These barriers include access to capital and navigating traditional business communities. In response to these challenges, the City has created the Women Entrepreneurship New York City Program, or WE NYC, to help better support women business owners. Today we hope to evaluate the progress of this program and to look at further steps the City can take to increase gender equity within the business community. There is no lack of innovation and passion among New York City's women, but we need to help break down barriers that exist to harness that passion to the next generation of the City's thriving businesses. I want to note that we've been joined by Council Member Daneek Miller, and I will turn the microphone over to my co-chair, Chair Robert Cornegy.

CHAIRPERSON CORNEGY: Thank you, Chair

Garodnick, and it is always a pleasure to co-chair

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT hearings with you. Good afternoon. My name is Council Member Robert Cornegy. I'm Chair of the Committee on Small Business. I want to begin by thanking the esteemed colleague from Manhattan, Council Member Garodnick for co-chairing this joint hearing of Committees on Small Business and Economic Development on opportunities for women entrepreneurs. The challenges faced by women entrepreneurs are a major focus of the Committee on Small Business. Last year, the Committee on Small Business jointly with the Committees on Women's Issues and Contracts held a joint hearing on the City's minority and women-owned business procurement efforts during which we heard about the significant challenges that women-owned businesses have securing city contracts. business owners like all women entrepreneurs face challenges accessing capital, promoting their businesses and growing their businesses to sizes adequate to qualify for government contracts. the reasons the MWBE program exists is to help women entrepreneurs grow their businesses. So, it's fitting that while we look at what else--that we look at what else the City is doing to foster entrepreneurship among women beyond the MWBE program.

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2 I look forward to hearing testimony about the Deputy

3 Mayor's Women Entrepreneurs NYC program and a policy-

4 -and the public/private partnerships the City is

5 developing to help women achieve their dreams of

6 owning their own business. I'd like to thank the

7 staff of the Committee, Michael Kertz [sp?], our

8 Policy Analyst, William Karamantag [sp?], our Finance

9 Analyst, and Jeff Companga [sp?] our Committee

10 | Counsel, as well as my Legislative Director Dina

11 | Shogross [sp?]. Thank you.

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CHAIRPERSON GARODNICK: Thank you very much, Mr. Chairman, and with that we're going to get started, and we're going to invite Rachel Van Tosh of the New York City Department of Small Business

Services to the witness table, and we will begin as soon as you are ready.

RACHEL VAN TOSH : Better? Alright.

And happy birthday. Thank you for giving me the opportunity to testify today. My name is Rachel Van Tosh and I'm a Deputy Commissioner at the New York City Department of Small Business Services, or SBS.

At SBS we're working hard to open doors for New Yorkers across the five boroughs, focusing on creating stronger businesses, connecting New Yorkers

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT to good jobs and fostering thriving neighborhoods. Women entrepreneurs are critical to New York City's economy and key to our mission of creating stronger businesses. This Administration is deeply committed to addressing the issues faced by women and girls in New York City. Women entrepreneurs are important economic actors across the five boroughs, building businesses that support families, uplift communities and generate jobs. Our research shows that women entrepreneurs employ more than 190,000 people and generate approximately 50 billion dollars in sales annually, but we know that there unacceptable gender gap when it comes to the number and success of womenowned businesses in our city. Men own 1.5 times more businesses than women, employ 3.5 times more people and make on average 4.5 times more revenue. address the entrepreneurship gender gap and empower women business owners to reach their full potential, the City has launched Women Entrepreneurs NYC, WE NYC, to connect women entrepreneurs with the resources, education and networking they need to thrive. The economic vulnerability of women in New York City is a marked challenge with one in four

women and girls in the City living in poverty, and 40

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT percent of single mother head of households under the poverty line. For many of these women, entrepreneurship can serve as a pathway for economic opportunity and security. This is why WE NYC is focused on addressing the business challenges faced by women in underserved communities, specifically immigrant women, low to moderate income women and women of color. Through extensive research and engagement efforts, WE NYC has connected with more than 1,500 women entrepreneurs to learn about the unique challenges and opportunities they face. In response, WE NYC is working with a diverse set of partners to launch a series of free tailored tools and services that can support women as they start and grow their business. In particular, our efforts will address challenges women entrepreneurs face when it comes to identifying networks and mentors, accessing capital, developing business skills, and finding comprehensive information to support their business. Nearly half of women entrepreneurs in New York City cite access to mentors and business advisors as a challenge during their business start-up phase, and yet, their advice is essential. When launching a

business, more than 80 percent of women rely

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 10 primarily on their personal networks as compared to men who much more often use business services such as marketing, financing and accounting. That's why Deputy Mayor Alicia Glen and SBS Commissioner Gregg Bishop announced the inaugural class of WEConnect mentors this past February. The mentors are a cohort of successful women entrepreneurs who are committed to providing free advice and guidance to women in the WE NYC community. These mentors come from different neighborhoods and represent a range of industries from textiles to software, from staffing to fashion. They also have a range of skills. Some are experts in marketing, some in financing, and some in business planning. Women seeking advice can access the mentors for many reasons. They're not tied to just one individual, and there's such a strong response to our call for mentors that we receive more than double the applications that we expected for this program. So these women really are the best of the best across the city. Through in-person office hours, chats online, conference calls, and blog posts that will be shared via WE NYC's digital challenges and through a partnership with the Huffington Post, these mentors will serve to coach and inspire thousands of women

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 11 entrepreneurs in the City. We've also launched WEConnect events, a series of events to facilitate networking, introduce inspiring speakers and provide skill-building opportunities for women entrepreneurs. These events are held in outer borough communities to address the lack of business networking events traditionally offered in these neighborhoods. far we have held successful events in the Bronx and Queens and we're planning additional events this spring and summer. In the upcoming months we also look forward to launching tailored educational assistance, WE Master Courses, that will focus on credit building, funding and leadership. Our WE Master Credit Course is being developed in partnership with Grameen America and with Ariva with funding from city community development and will provide free credit building workshops and one on one financial counseling for at least 500 underserved women. WE Master Funding is a collaboration with Babson College, a leader in entrepreneur and developer of the Goldman Sachs 10,000 small business curriculum with support from Deutsch [sic] Bank to provide workshops and a supplemental online tool to educate 500 women a year on business financing

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 12 techniques. The course will also facilitate connections to a diverse range of lenders and investors including banks, micro-lenders and crowd funding sources. To strengthen business owner's confidence, our WE Master Leadership Course will coach women entrepreneurs on soft skills such as networking, communication and negotiation. finally, to help address the needs for cohesive because information, WE NYC will be launching an online portal developed by the New York City based company Blendervox [sic] to help synthesize resources for women entrepreneurs in one centralized location. Outside of WE NYC this Administration is committed to strengthen our MWBE program. In fact, we are on track to reach the Mayor's ambitious goal of increasing the total city awards to MWBE's to 16 billion dollars over the next 10 years. Furthermore, SBS offers a range of free services to all entrepreneurs, everything from accessing financing to intensive business development courses. Since 2015, according to the data that we have available on gender breakdowns, women comprise more than 65 percent of the businesses that we serve at SBS, and for certain

offerings such as food business Pathways [sic]

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Program conducted in partnership with the New York
City Housing Authority, women comprise more than 90
percent of participants. Ultimately, we believe that
as one woman's business flourishes, so does her
family and her community. We believe that WE NYC's
tailored support along with our existing business
services will allow women to unlock their full
economic potential, uplifting thousands of New York
City women and their communities as well as serving
for a model for governments around the world. Thank
you for this opportunity again to speak today, and

much. I'm going to jump right into it, and then
we'll go to Chair Cornegy and the rest of our
colleagues. Help us understand a basic fact here.
New York has the most women-owned businesses among
the 10 largest US cities. We agree with that? Yes?

RACHEL VAN TOSH: Yes.

I'm now happy to take any questions.

CHAIRPERSON GARODNICK: Okay. And it's by a lot. I mean, New York is at 400 plus thousand and the next closest is Los Angeles at 192,000.

RACHEL VAN TOSH: One of the largest cities, too.

2 CHAIRPERSON GARODNICK: I'm sorry? Okay.
3 So question one is, is it based on just sheer

4 numbers?

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RACHEL VAN TOSH: I mean, I think that—
CHAIRPERSON GARODNICK: [interposing] To what do you attribute it I guess is my question to you.

RACHEL VAN TOSH: Right. I mean, it can attribute to a number of things, but I'd say overall business density and amount contributes to it.

CHAIRPERSON GARODNICK: Okay. So, then we need to focus on the other points, which are less favorable for women-owned businesses in New York, which are the rate of growth in which New York is 19th in the list of, you know, of the largest US cities in the rate of growth, and then also the average revenues where we are number 18 and well behind, you know, other cities like Dallas and San Antonio, San Francisco, Indianapolis, etcetera. What is happening here? You answered the question about the overall number, but what is happening on the rate of growth and also on the average revenue? Why is it so low relative to other cities?

RACHEL VAN TOSH: In the study that we did

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on this, I think one of the things that we found is that women, you know, do have trouble scaling their business for many of the reasons that I've outlined. They access capital at a smaller amount. They often have less confidence despite equal skills in their ability to grow their companies and manage and lead a team, and that's why we are launching specific services around those two areas.

CHAIRPERSON GARODNICK: Those challenges seem like they would be present in any city. New York does not feel particularly distinct in that, but there is a difference between how New York is doing relative to other cities. Why is that from the perspective of SBS?

RACHEL VAN TOSH: Yeah, I think New York has always been a somewhat difficult place to grow a business. We have less access to the collateral that you need in order to get larger business loans. Space can be expensive. So it can be more difficult to scale and hire employees. Those are some of the reasons that we could be seeing a difference between New York and other places.

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CHAIRPERSON GARODNICK: Okay. One of the things that you said that WE NYC is looking to do is to provide a variety of tools and services to support women as they start and grow their businesses, and you outlined a bunch in your testimony. One of the critiques of the City's approach by the Center for an Urban Future was that a lot of resources are allocated toward helping people start businesses, but many fewer resources are spent helping to grow, and with a 90-plus percent solo-preneur situation, the question for you all is are you allocating enough of your time and resources to growth as opposed to start-up and maybe you can give us a sense as to how you are doing.

RACHEL VAN TOSH: Sure. I actually would say that several of these services that we're launching will help both growth and start-up businesses. The portal will contain information that will help both businesses who are just starting out as well as women who are looking to grow their companies. The work that we're doing with Babson around access to funding will be working with each women to address where they are in their business, whether they're starting or growing and what types of

CHAIRPERSON GARODNICK: Let's just talk about a few of these initiatives that you've undertaken. One of them was the WEConnect mentors as what you described as a cohort of successful women entrepreneur who are available to guide.

RACHEL VAN TOSH: Yes.

CHAIRPERSON GARODNICK: How many of those do you have at this point?

RACHEL VAN TOSH: We have the first class, which is 17, but we plan to increase that number. Probably we'll do a second call for mentors later this summer or fall. So, it's not just 17 that's our goal. We hope to grow that.

CHAIRPERSON GARODNICK: What is your goal?

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 1 18 2 RACHEL VAN TOSH: I don't think that we have a limit at this point? 3 4 CHAIRPERSON GARODNICK: Do you have a 5 target? RACHEL VAN TOSH: A target? So, I think 6 7 we would like to do maybe once a quarter a call for mentors and maybe see around 20 or 25 each time. 8 CHAIRPERSON GARODNICK: On the WEConnect 9 events, these are the networking speaker skill 10 building opportunities. How many events of that type 11 12 have you held since it was launched? RACHEL VAN TOSH: We have done two since 13 14 we released the report in November. 15 CHAIRPERSON GARODNICK: And what was the 16 attendance like at those? 17 RACHEL VAN TOSH: It was about 75 each. 18 CHAIRPERSON GARODNICK: Did you do any evaluation of the events by the participants? 19 20 RACHEL VAN TOSH: We actually did. Every event we have a response survey asking them to rate 21 2.2 the speaker and the format of the event, and women 23 consistently ranked us at like a nine out of ten in

friends, and I should say that the events have a

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terms of value and wanting to recommend us to their

2 unique format. We try to bring in a woman

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entrepreneur that can share their story and speak to

4 a certain topic, but then we divide participants into

5 small group tables with a facilitator who's a mentor,

6 and they talk about and sort of group-solve issues

7 | that they're facing. So they leave not just having

heard something inspiring, but also learning

9 something from their peers.

CHAIRPERSON GARODNICK: And from the, either the evaluations or the event itself, did it corroborate the general understanding that access to capital seems to be the biggest barrier or were there more or surprising challenges identified?

RACHEL VAN TOSH: Sure. So, one of the unique things that we have done in launching this whole initiative is that we've tried to co-create every piece of it. So, you know, we spent several months reaching out to women across the City, going out and having events in all five boroughs. We also have actually continued that in developing each of the programs themselves, and when we decided we were going to do events we did focus groups with real women entrepreneurs and asked what they would want out of this type of service. So, we were testing not

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necessarily for what additional challenges are you saying that you're faced, but making sure they're actually enjoying the event and getting what they wanted out of it, which when we did focus groups was around connecting with their peers and solving the issue of the day, whether that be access to financing or they're having an issue with an employee or a business partner, and we've consistently heard that these events provided good forum for that.

to have held a similar event, not just for women but for small businesses, entrepreneurs, without that limitation, would—in your experience the challenges have been different, access to capital, networking, etcetera. Is this a different problem for women entrepreneurs than for men, or is this the general strain of challenges that small businesses face?

RACHEL VAN TOSH: I think that's a great question. In general, what we found in our study is that women and men entrepreneurs face similar challenges, but women face them more acutely in certain places. So, I can—a couple of stats that I think are telling, that 10 percent of women rely on banks for capital. Double the number of men turn to

they exactly?

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2 RACHEL VAN TOSH: The WE Master Funding
3 Course I believe is either a two or three-day
4 workshop. It's six to eight hours in total, and then
5 the Credit is a similar amount of time with follow-up
6 one on one financial counseling sessions.

CHAIRPERSON GARODNICK: Okay. Alright, thank you very much. Chair Cornegy, I'm going to go to you.

CHAIRPERSON CORNEGY: Thank you, Chair Garodnick. So, I just have a couple of questions. Ironically, right now there is a worker co-op in this building that's taking place, and what I've as a member of that worker co-op taskforce I've noticed that ironically the growth or boom of the co-ops have been directly correlated to women participation. I wonder in your numbers if you factor in worker co-ops, and if so, to what degree?

RACHEL VAN TOSH: So, the numbers on women entrepreneurs that we pulled are from the census. I would have to take a look at the census definition to see how they include worker cooperatives, but I'm happy to do that and get back to you.

CHAIRPERSON CORNEGY: Yeah, I would just suggest because what we're seeing is this growth,

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kind of an explosion in worker co-ops, and a lot of

those worker co-ops I don't know the ratio, but it

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seems as though --4

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RACHEL VAN TOSH: [interposing] It's a

CHAIRPERSON CORNEGY: a high percentage of

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6 high percent, yeah.

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those worker co-ops are populated by women and it 8

seems to be a safe place where women are finding 9

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their way through entrepreneurship. So we as a

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council obviously support that, and we just want to

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make sure that it's being supported across the board

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in a way that makes sense, and we're using those

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numbers to dictate or to predict the growth of worker

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co-ops.

16 RACHEL VAN TOSH: Absolutely, and you

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know, luckily the worker co-operative initiative that

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the City conducts in partnership with Council is run

19 20 by SBS and my team. So, it turns out that the worker

cooperative program management sits about 50 feet

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away from the WE NYC team and they speak frequently.

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So, I think it's a great area of collaboration.

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CHAIRPERSON CORNEGY: So, and certainly

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as the Chair of Small Business I'd certainly like to

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be in on those conversations, not really as a fly on

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT the wall, but really participating in that so that what we believe is a great opportunity and area for

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growth for the City, but particularly for women-owned 4 businesses that we can be in on that conversation. 5

6 RACHEL VAN TOSH: Great. We always value

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CHAIRPERSON CORNEGY: Okay. So, the number of WE NYC, the numbers in the WE NYC report are different from the numbers in the Center for Urban Future report in terms of rate of growth, number of women entrepreneurs, number of employees in women-owned businesses, and average revenues of women-owned businesses. I can only assume that this is because the WE NYC report extrapolated 2014 numbers based on '02 and '07 numbers while CUF used actual numbers from '02 through '12. Could you explain the reasoning behind using data that seemingly is a little stale instead of more recent data?

RACHEL VAN TOSH: Sure. It's pretty simple that the data that was used in the CUF report came out after we published our report. It was actually released in December and our report came out

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2 in November, but we are working with the team that 3 put together the report to update the numbers.

extrapolated numbers predicted that there would be a smaller rate of growth and less women-owned firms in 2014, but higher number of employees and higher average revenue. What the CUF report shows is that despite a larger number of women-owned firms and a higher rate of growth, the number of employees in women-owned firms are substantially less than predicted and so was average revenue. Could you explain why you think the predicted numbers do not match the actual numbers?

RACHEL VAN TOSH: I mean, I think that we were likely conservative in some of our predictions.

CHAIRPERSON CORNEGY: Okay.

RACHEL VAN TOSH: I'm not sure the difference signifies anything significant policywise, but again when we go back and update the numbers, we'll be looking at some of those differences as well.

CHAIRPERSON CORNEGY: And then for me the last question in this round I'm going to stay with the WE NYC report. Since March 2015, WE NYC has

created a 27-person advisory board and released a report which was supported by city community. Since the release of the report, WE NYC discussed plans for Master Classes, mentorship, networking events, and online portal for women entrepreneurs. Can you discus the progress on these services and why you

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chose these particular services for that?

RACHEL VAN TOSH: We felt those services are aligned with the greatest challenges that we saw for women entrepreneurs, and right now we have launched, as I said, the events and mentorship components. We're piloting the different classes that we think will be helpful around access to capital. We're also piloting the leadership class with the plan that they will launch this summer, and the portal should also be going life this summer. So we've been making good progress.

CHAIRPERSON CORNEGY: So, we've been in this hearing almost an hour, and I would be remiss if I didn't mention Chamber on the Go. I've probably already gone way--

RACHEL VAN TOSH: [interposing] One of my favorites.

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2 CHAIRPERSON CORNEGY: too long without 3 mentioning it, and the possibility for partnership on the WE NYC program if it's not already being done. 4 So, now it's terrific that actually SBS is the 5 administrator of the Chamber on the Go. So my hope 6 7 is that all of these materials and information get out through that vehicle to women-owned businesses 8 the same it's been done for other services that the 9 City provides. 10 RACHEL VAN TOSH: Absolutely. It's one 11 12 of my favorite programs as well, I will say. 13 CHAIRPERSON CORNEGY: You didn't have to 14 say that. 15 RACHEL VAN TOSH: I know I don't, but I'm 16 going to. It's been a great tool for us to get the 17 word out about all of our programs, and once these 18 are launched at scale, it will absolutely be part of the message that Chamber on the Go brings to 19 20 neighborhoods across the city. 21 CHAIRPERSON CORNEGY: Thank you. 2.2 lastly for me, what are the other big plans for WE

RACHEL VAN TOSH: Well, I think that we are very committed to launching successfully the

NYC for the future that we can look forward to?

- 2 programs that were in development stage right now,
- 3 but one of the things that has been I think very
- 4 inspiring is the community of women entrepreneurs
- 5 that have arisen around this initiative. I mean, we
- 6 | launched a Facebook group and within a few days we
- 7 | had more than a thousand people on it, and they talk
- 8 all the time sharing stories. So, I think we'd like
- 9 to develop ways to bring that networking into
- 10 neighborhoods, take a place all across the city and
- 11 help women learn from each other.
- 12 CHAIRPERSON CORNEGY: So, thank you. For
- 13 my first round, that's it.
- 14 RACHEL VAN TOSH: Thank you.
- 15 CHAIRPERSON GARODNICK: Thank you, Chair
- 16 | Cornegy. I want to note that we've been joined by
- 17 | Council Members Koslowitz, Dickens and Eugene, and
- 18 | now we're going to go for some questions to Council
- 19 Member Menchaca.

- 20 COUNCIL MEMBER MENCHACA: Thank you to
- 21 | both our Chairs for lifting this very, very important
- 22 | question about how we support our women
- 23 entrepreneurs, and I want to also just note that
- 24 | both--I think most of us spend a lot of time with the
- 25 | cooperatives today on both floors of 17 and 18, and I

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have to also say that in Sunset Park we have more cooperatives being birthed out of the neighborhood than any other community. And what I want to add another layer, and this is my first question, most of those cooperatives are built out of immigrant women that are collecting and unifying in solidarity to build these cooperatives, and so how has in this, as we kind of evaluate where we are in the opportunities for women entrepreneurs, where's SBS thinking about immigrant specifically how we package these programs for our immigrant communities, and then insert all the other issues, access, language access issues, childcare, and other ways to get people into the When we think about Chamber on the Go and other programs, how are--how is SBS thinking about that?

mentioned, this is a real focus of our programming.

We've worked with a number of strong partners. You know, in the City we work with MOIA regularly. We also just entered into sort of a partnership with all of the Latin American Consulates in the City in order to talk about our services, and they've committed to sending clients there. I'd say also that we have a

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very strong partnership with Grameen America, and they--Andrea Jung sits on our board. But in developing some of these programs we did, as I mentioned, we really committed to co-creating with folks. So we were able to bring in center chiefs from the Grameen system. So these are women who are in charge of groups of 30 women in their communities, so they're real leaders. Sat down with 60 of them and asked them what were their biggest challenges, what did they want to see, what would help them grow their business, and that is actually how we developed the WE Master Credit Class, that credit was the thing that they wanted to learn most about.

council Member Menchaca: I like those examples. Can we get a couple more examples about where there is a real direct and intentional outreach into the immigrant community that developed a different approach for you all at SBS? Is there another example?

RACHEL VAN TOSH: Sure. I think that—

I'm trying to think of other good examples of this.

Oh, right. We also have worked with the Downtown

Partnership and in Chinatown to pilot classes around funding, to ask them questions about what they would

need to develop that work. I'm trying to think of other areas, but I'm happy to also think about this and get back to you. I know that there are some

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other examples.

actually add this, a meeting with Commissioner

Agarwal later today. So I'll add that to my list of
topics, because one of the big things we're doing

right now is putting this budget together, and I know
this is not a budget hearing, but I wanted maybe to
know a little bit about any kind of barriers you have

right now that is preventing you from doing more
access or creating more access for immigrant
communities. What are the barriers for SBS today?

making sure that we have strong partners is certainly one of the things to help overcome the barriers.

Language access, I mean, we're very committed to offering all of our services at least in English and Spanish and furthering that in other languages as well, but that can also be expensive. So, assistance around that I think is always appreciated, as well as any feedback from your constituents on what we could be doing better in programming or what's preventing

3 committed to hearing from them.

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COUNCIL MEMBER MENCHACA: And I think my next question is going to be the same, in the same realm of really tracking our immigrant population. I think our immigrant population is actually generating a lot more in the new job creation. There's a--and I think Chair Garodnick's point about if every one of the new women entrepreneurs solo businesses hired just one person, we'd have almost 100,000 jobs overnight, and I think that kind of speaks to the power. One of the other cooperatives that's about-it wasn't here today, but is about to build itself into existence is a trans Latina cooperative, and they're creating--they're actually trying to figure out how to bring multiple business ideas to fruition. How are you engaging the LGBT community and specifically the lesbian and maybe trans women in your work and thinking about that kind of cultural competency and fluency with that community?

RACHEL VAN TOSH: I would say that to-date that has not been a specific focus of the outreach work that we're doing, but I would be very welcome if you have groups or individuals that you think could

2 speak to business needs in that community or

3 entrepreneurs in that community, I would love to sit

4 down with them.

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COUNCIL MEMBER MENCHACA: Great, and thank you. So, we'll connect to you to make sure that there's--

RACHEL VAN TOSH: [interposing] Yeah, that would be wonderful.

COUNCIL MEMBER MENCHACA: synergy.

RACHEL VAN TOSH: Yeah.

kind of thinking about the gender gap, you got to look at the whole spectrum, and there's a lot of fueled energy right now coming from those community that I think want to engage in a kind of a business entrepreneur side. And then the last question is more of clarification. You said in according to your data there's—women comprise more than 65 percent of the businesses that you serve at SBS, and then there's a 90 percent participant rate for your Food Business Pathway Program. Sounds like women are coming to your events, and yet we're seeing—we're still kind of seeing a traditional male, a kind of male are accessing the services at a higher rate than

to Carlos--to Council Member Menchaca's point.

need to get you the number of the young man I met who

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is the Chair of the LGBT Chamber--

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RACHEL VAN TOSH: [interposing] That would

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that.

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passion that he has in and around organizing those

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businesses is absolutely incredible. He's somebody

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you should meet.

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RACHEL VAN TOSH: Great. I would love

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be wonderful. CHAIRPERSON CORNEGY: and the work and the

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CHAIRPERSON GARODNICK: Thank you, Council Member Menchaca. I want to note we've been joined by Council Member Barron, and now we're going for questions to Council Member Dickens.

COUNCIL MEMBER DICKENS: Thank you so much, and thank you to our Chairs for having this hearing on this most important effort of WE NYC, and thank you for your testimony. Council Member Menchaca touched upon some of my questions. However, my question is a little bit more inclusive in that I'm not talking about just immigrant women, I'm talking about women of color. I want to know specifically, please if you have the information now, and if not maybe you can get back to me with it, is

that since NYC is focused on underserved communities, what are you doing to provide and encourage access to low or no interest loans for start-up businesses as well for existing? And particularly, since this is a New York City incentive and there are particular issues with city contracts that are cumbersome to a small women-owned, or men for that matter, business that makes it difficult, and since I opened that door I might as well speak about the assistance that would be needed for the completion of such forms. Are you also including in their registering as MWBE's? want to know what is your access for MBE's, womenowned contracts, not just MWBE's to be specific. I'd like to know, if you have it, a breakdown of the type of organizations locally that you engage in order to outreach in underserved communities of color for women-owned businesses, and like I said, not just

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT

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RACHEL VAN TOSH: Can I repeat back some of the questions? Okay, so first was access to low-interest loans or grants. On that front, as I mentioned, we are working both on the credit side and the funding side to help women access loans and different types of capital. You know, what we found

immigrant, but women of color.

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is actually we thought there's a fair amount of capital out there, and women would go to a bank and get rejected because maybe they weren't the right fit for that, and then they would feel so rejected by the whole process they wouldn't actually go back to look for capital in more appropriate places, even though women are more successful in things like crowd funding and other campaigns where you can access start-up capital or even growth capital at very low rates. So that is a specific focus of the work that we're doing around funding is teaching women about these other avenues where they can access lower interest loans or grants or equity financing at the levels that they need. The second I think was around what organizations we're working with locally to get the word out to women of color. We're working with a whole set of organizations. I would say that one organization that we have been speaking with is Kenya's [sic], the Chamber of Commerce organization. She has a strong base in the community of color, but I am always, as I think I said, open to introductions. This is an area that we feel very strongly about, and I'm happy to work with anybody who can bring women to our services. And then the

third was around help with certification. So I'd say that—Maria Osorio's here. She's Assistant

Commissioner at SBS, and she can come up and join me, but we do a lot of work around that really outside of the work that WE NYC does, although we have consciously always tried when we have events or other things to work with certified WBE's in the City, and you know, the agency does a lot outside of this particular program to help women to get certified to do work with the City.

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much, and I want to just add to that because the state, for instance, has a program specifically for-not just for women-owned, but MWBE's that they opened up a program at Carver Bank, which is a minority-owned bank which allows for a low-interest loans to be given on a fast track because what happens is the crowd funding is not really conducive. If you've got a contract with the City and they didn't pick [sic] you on time which frequently happens and as a result many women-owned businesses have gone under because of the lack of access to capital, and what happens is that there's no--I have not found that the City has actually provided access to capital, low-interest

2 capital, that is on a fast track that enables them to

3 be able to meet their bills, their actually monthly

4 ongoing bills. So that's really--

RACHEL VAN TOSH: [interposing] Got it.

6 COUNCIL MEMBER DICKENS: I'm being more

specific in my question about that, and I'm a MWBE so

that's why I know.

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MARIA OSORIO: In relation to working with MWBE's, part of the outreach for the WE NYC program was also the MWBE Leadership Association. So they were part of the mailing list in getting out to the community, their communities, on access to this program and all of the offerings. Everyone who's been outreached through this program and participates has access to all SBS programs. In relation to your comment about the difficulty in filling out forms for contracts, that's one of the SBS services that the Division of Economic and Financial Opportunity provides through our one-on-one technical assistance. That is offered to all small businesses, not just certified MWBE's. Well, they can through us schedule a one-on-one session with our consultant who helps with everything from completing forms, how to approach the bidding process, RFP's. So we can walk

them through that process. They just call our office and we schedule an appointment with them with the consultant.

COUNCIL MEMBER DICKENS: So, a small business would have to know that they can call whatever the specific number is, and you would put them in touch.

MARIA OSORIO: Yes.

instance, in my community HBA is very active in this, the Greater Harlem Chamber. I mean, I can speak to you about several other organizations that you did not mention, although Kenya Brews [sic] organization is excellent and does a lot of work throughout northern Manhattan, not just in Harlem or West Harlem, but throughout northern Manhattan, but there's other organizations that I did not hear you mention, and I didn't know whether they were on your radar screen or not.

MARIA OSORIO: Yeah, she--Kenya's organization is just one of the nine MWBE Leadership Associations.

COUNCIL MEMBER DICKENS: Nine?

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2 MARIA OSORIO: There are nine of them.
3 They're all listed on our website. They're led
4 through our Executive Director of External Affairs
5 Unit led by Walter Maxwell, and they do support for
6 all of our services and certification, plus one-on7 one technical assistance and also getting the word
8 out on all SBS services in the respective communities

these community-based organizations are located.

COUNCIL MEMBER DICKENS: Alright. Is there a way maybe that the City would consider or that we would consider having a program such as what the state has now at a bank, in this case the state has it with Carver, but does a contract with a bank in order to provide fast-tracked, low-interest loans?

MARIA OSORIO: Well, through our capital finance program led by Rachel Montasha's [sic] division, it's actually a program where businesses can pre-qualify. So they can go ahead and sign up to see if they qualify for the loan program, and it allows mobilization funds once that business wins a contract. They can get 10 percent, up to 150,000 dollars, as soon as they win a contract if they need the financing to start the work. So that program has been existing at SBS for years.

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COUNCIL MEMBER DICKENS: Is that--yeah,
but it hasn't been greatly utilized because many
businesses that are registered with SBS--and this is
not an attack. I don't want you to think it's an
attack--

MARIA OSORIO: [interposing] No, of course not.

COUNCIL MEMBER DICKENS: but many businesses that have been registered have gone under, and that's my fear, and it still goes back to the problem with the access to capital, and particularly with city contracts. So, I don't want to, you know, belabor it, but I wanted it laid on the table so that there's a clear understanding that there still is a big vacuum. There is a divide in this, and so serious concern, because in minority communities of color whether they're immigrant communities or Latino communities or black communities or Asian communities, there is a significant problem with our small women-owned businesses surviving, and they're not cooperatives. I'm talking about that are actually owned. So, I wanted that on the table to see if that--since we do have a program such as WE NYC which is so important and critical where it could be

communities that actually will attack unemployment.

RACHEL VAN TOSH: Okay.

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COUNCIL MEMBER DICKENS: Thank you for your response.

RACHEL VAN TOSH: The Mayor did recently commit an additional 10 million dollars to increase the capital available through a mobilization loan program. That's not all focused, of course, on WBE's, but it is a significant investment into the program, and I would sincerely like to learn if there are organizations that you think would be able to give good advice on how to structure that program in a way that makes it easier for women of color to access, I'd be happy to speak with you afterwards to make sure that we're hearing from everyone who can help inform that program as we expand it.

COUNCIL MEMBER DICKENS: Alright, well, thank you, because I wasn't just talking about in Manhattan, but we could talk about Abney [sic] in Queens. We could talk about groups in Brooklyn, you know, throughout citywide is what I'm looking for.

RACHEL VAN TOSH: Yes, and this program--

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    COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT
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                COUNCIL MEMBER DICKENS: [interposing]
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    Alright.
                RACHEL VAN TOSH: will be available
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     citywide.
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                COUNCIL MEMBER DICKENS: Alright, thank
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     you.
                CHAIRPERSON GARODNICK: Thank you, Council
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    Member Dickens. I'm going to go in a moment to
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     Council Members Miller and Koslowitz, but I just
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    wanted to jump in with a couple of quick questions.
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     Budget question--we're not at a budget hearing, but
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     it's obviously relevant here. There was an
     allocation of 745,000 dollars in fiscal year 16 to WE
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    NYC and a proposed 740,000 for fiscal 17 which is
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     currently being discussed between the Council and the
     Mayor. Tell us about the fiscal 16 funds, how much
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     of the 745,000 dollars allocated was spent, how it
     was spent. Tell us what you can about that number.
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                RACHEL VAN TOSH: Sure. I might have to
     get back to you on the latest, but we intend to spend
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     as much as we possibly can of this years' allocation
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     as well as next years', and as our programs are
     successful and continue to grow, we'll look for
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additional funding for them.

CHAIRPERSON GARODNICK: Okay. It sounds

like you may not be prepared to answer that specific

question, so I would just ask that you come back to

5 us--

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RACHEL VAN TOSH: [interposing] Yeah.

CHAIRPERSON GARODNICK: and let us know specifically the answer to that. And also maybe this is a more easily accessible question about the 5,000 dollar differential between one year to the next. Obviously we're not talking about significant funds here, but obviously something was anticipated to have changed which prompted a difference in the request. Do you have sense as to what that was?

RACHEL VAN TOSH: I mean, the agency has had some level of budget reductions. So, it's likely to be just a small amount that we determined that we could move from year to year, but I can also get back to you about that.

CHAIRPERSON GARODNICK: Okay, please do. Let me go to Council Member Miller.

COUNCIL MEMBER MILLER: Thank you, Chair and Chair Cornegy as well. Could we kind of go back to and someone speak to your outreach in terms of how do we identify these women-owned businesses, how they

3 how are you reaching out to them?

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RACHEL VAN TOSH: Across all the programs?

COUNCIL MEMBER MILLER: Uh-hm.

RACHEL VAN TOSH: Sure. So, as you mentioned we have--

COUNCIL MEMBER MILLER: [interposing] I'm sorry. On specific target audience as we have learned today about some of your programs here. So obviously there are some specific target audiences. How are you reaching out to them?

RACHEL VAN TOSH: So we're reaching out to them through, you know, government partners that we work with like MOIA and the Office of Financial Empowerment. We're reaching out to them through the numerous community organizations that we work with and fund through SBS that include the worker cooperative groups. That includes business improvement districts, merchants associations and then partners that I've mentioned previously like Grameen America, Chinatown Partnership, the Latin American Consulate, and we also are doing a fair amount of press and marketing around this.

MARIA OSORIO: Part of the outreach was

providing the division of business development. All

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of the certified businesses, again, are MWBE

Leadership Group Associations. We have one that is

located in Queens, and also any other businesses

that's come through us that are non-certified through

our Procurement Technical Assistance Center and other

workshops. The programming we provide through the

Division of Economic and Financial Opportunity is not

just for certified MWBE's. We also help all small

businesses. There are many who aren't certified.

All of our lists were provided in part of the

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outreach.

really more of what I was talking about. I think that my challenge has been is actually getting people certified. I think that's been articulated by the other members earlier, in particular Council Member Dickens, that that has been a problem, kind of sifting through the minutia of all the paperwork. And so we want to be able to partner in providing technical assistance, and how does that get done, but how do we identify those particular groups that may not be on your radar that currently exists, and what are we doing to--what kind of partnerships exist within your local--with the local elected and

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT communities, because we may not have -- although we have a couple of active chambers that actually ran by women, what kind of outreach that exists there because we want to make sure that we're achieving the goals that we set out to do, because these are a lot of great ideas, but if we're not reaching target audiences, you know, I'd love to focus on that.

RACHEL VAN TOSH: Okay. Absolutely.

CHAIRPERSON GARODNICK: Thank you,

Council Member Miller. Now, Council Member

Koslowitz.

COUNCIL MEMBER KOSLOWITZ: Thank you, Mr. Chair. What are you doing to reach out to all the immigrant communities, and I'm going to back off of Council Member Miller, throughout Queens?

RACHEL VAN TOSH: So, I think it's somewhat similar to the last question. I think that we're working with community partners that we know have strong faces. We're working with the Chamber. We're also putting out as notices and doing work to get news out about our program through local newspapers, through ethnic newspapers and media outlets, but again, I welcome if there are particular

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committee on small business & committee on economic development 50 groups that you feel that we're not reaching, I'd be very happy to--

COUNCIL MEMBER KOSLOWITZ: [interposing] Well, I have--I have a very large Boucoiran [sic] community within my district, and I don't think anybody reaches out to them. You know, I try and do whatever I can, but nobody really gets to them. It's like a forgotten community. Like, they're off on their own, and you know, I come in there and I help them whatever I can do for them, but nevertheless, nobody reaches out to them, and I wish that, you know, you do reach out to them. There's a large community in Brooklyn also, and they're people that, you know, maybe don't understand, you know, what they have to do, and I know a lot of them want to do, you know, be in business. I know I have a lot of women coming to me that want to do groups and things like that even though it doesn't fit in, but I'm sure a lot of them would like to have their own business and need help in doing things.

RACHEL VAN TOSH: Well, any contact you have there I'd be happy to take from you, and we can add them.

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community and our people of color and the harder to

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2 reach communities. Do you track who you speak to and

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3 get some kind of demographic information from the

4 folks that are coming both into your sessions, your

5 SBS services sessions, and then just all of the

6 applications? Do you have a sense of who you talk

7 to, who you help and who you open businesses for?

RACHEL VAN TOSH: So, through this programming and through our intake we will be tracking that. I'd have to look and see what data we

11 have for all of the services that are available. I

12 don't have those numbers in front of me.

COUNCIL MEMBER MENCHACA: Okay.

RACHEL VAN TOSH: But it's not something where we're--we can't require people to tell us, but of those that we ask and can pull numbers on what we have in terms of demographic breakdown.

require? I'm just kind of curious to see what data can you get, because a survey is a survey, and it'd be great to just do the survey. We're doing it on all our kind of programs like participatory budgeting. We track in different ways how and who we're talking to. Ballots come in in different languages, not just English, and so it's really great

1	COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 53
2	to kind of have that soft data. Can younext time
3	and later, I think it'd be helpful for us to know by
4	borough who you're interacting with and if you're
5	having to interact with people using translators, for
6	example. There's things that you can do to
7	extrapolate data about whowithout having to reveal
8	status, for example. So, I'm hoping that not just
9	this program but all the entrepreneur business
10	services can start tracking some of this information
11	RACHEL VAN TOSH: We do track language
12	preference. We do track also
13	COUNCIL MEMBER MENCHACA: [interposing] Do
14	you have any of that data today?
15	RACHEL VAN TOSH: I don't have it for all
16	of our services, and since we haven't fully launched
17	many of the WE NYC services
18	COUNCIL MEMBER MENCHACA: [interposing]
19	Right.
20	RACHEL VAN TOSH: we haven't started
21	tracking it yet.
22	COUNCIL MEMBER MENCHACA: Got it, okay.
23	RACHEL VAN TOSH: But in the
24	COUNCIL MEMBER MENCHACA: [interposing]
25	But all of that is posed to track from here on out?

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RACHEL VAN TOSH: Yeah, to the extent that

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people want to answer the question, yes.

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COUNCIL MEMBER MENCHACA: Right. Well,

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they'll have to answer--

RACHEL VAN TOSH: [interposing] And in

the--

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COUNCIL MEMBER MENCHACA: a question in a

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language of some sort. So, that will help as well.

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RACHEL VAN TOSH: And in the survey work

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that we did we also asked that, and we actually in

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the responses that we received from that had a fairly

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representative sample based on income and, you know,

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country of origin breakdown. So, you can look at the

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information in the report as well.

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tracking. Do you track literacy rates by any chance

COUNCIL MEMBER MENCHACA: Last question on

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where people are coming to you with literacy? I

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mean, there are incredibly competent people out there

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that have business skills, maker skills without

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literacy in English language. Do you track, or is

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there ways that you thought about--

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RACHEL VAN TOSH: [interposing] Well, the things that we track--literacy as a category, again,

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we do track language preference.

2 COUNCIL MEMBER MENCHACA: Language

3 preference, okay.

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RACHEL VAN TOSH: Yeah.

COUNCIL MEMBER MENCHACA: Okay, okay.

Again, just back to barriers, how people are experiencing barriers and really just like an English language access class could be helpful to get them ready. I know there's a whole workforce program for that as well, but I wanted to see how that interacted.

RACHEL VAN TOSH: And we do provide, as I said, classes and will be providing classes in different languages, so it won't just be English language provision, and materials as well will be translated.

COUNCIL MEMBER MENCHACA: Got it. Got it.

And then, if someone walks into your class and wants to start a business but needs literacy help to get to higher literacy or GED, how does that happen in your classes, in your service classes?

RACHEL VAN TOSH: We will typically make referrals to other city programs that help with that, or we'll refer them to MOIA so--

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COUNCIL MEMBER MENCHACA: Okay, that's great. Thank you.

RACHEL VAN TOSH: Yeah, no problem.

COUNCIL MEMBER MENCHACA: Looking forward to some of that data that comes after that time.

24 CHAIRPERSON GARODNICK: Thank you,

Council Member Menchaca. I am just going to finish

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up here and then we're going to move to the Center for an Urban Future, and we thank you for your time today. But I wanted to talk about the access to capital question just a little bit more, because 66 percent of the women entrepreneurs that were surveyed for the WE NYC report cited access to capital as a major issue, if not the major issue, and nationally, women-owned businesses are still significantly less likely to be approved for loans than men-owned businesses. So, first question for you is what's happening here? You gave the interesting stat before that women-owned businesses are twice as likely to go to a conventional bank for financing than men, but when it comes to the approval of the loans themselves, that wouldn't seem to be the explanation for that. So what is happening, and then of course my follow-up is going to be what we can do to address that particular issue? So, help me understand what we're dealing with here.

RACHEL VAN TOSH: Sure. I mean, one other interesting stat is if you looked at the New York

FEDS [sic] report, I think it was last year, but I think the statistics stays about the same, that on average, businesses spend more than 24 hours applying

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for a bank loan and typically go to at least three different banks. And one of the things that you find for women entrepreneurs, which I mentioned earlier, is that they often get sometimes discouraged after a first rejection even if they're just as well prepared as their male counterpart. So, one of the things that we see is that women come in, they're maybe not fully prepared in order to make the ask, but then they don't necessarily go back, and they prefer to boot strap the money. They get something from friends and family, and they, you know, subsequently actually don't grow as quickly which is one of the reasons that you see growth of businesses for women at a slower rate than men. So, what we're focusing on is really like the preparation piece and making sure that women feel and are prepared to one, know how much money they need. The other thing that we see is women actually tend to under ask for capital, even controlling for things like industry and experience to make sure they're asking for what they need, and that they're prepared to ask the right people, and that's how we hope to bring up the number of women who are successfully accessing capital by preparing them.

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CHAIRPERSON GARODNICK: That's an interesting point, and it sounds like the chances that men, male-owned businesses would file for a loan in that first instance and be rejected would probably be around the same rate as women-owned businesses, but your point is that if it's a matter of supplementing or going back and following up, etcetera, that's where the differentials tend to exist in your experience. Is that correct?

RACHEL VAN TOSH: That's what we've seen as a big barrier for women is that they don't necessarily fell prepared, and if they end up being rejected they don't go back and tend to use their own capital. So, that is what we were trying to solve through our credit and funding classes.

CHAIRPERSON GARODNICK: Thank you. We're going to go back to Council Member Dickens.

COUNCIL MEMBER DICKENS: Thank you so much. This is a problem that historically has been around the MWBE program, and that's that particularly when we're talking about access to capital, and that's probably the most critical point for me, and that is that so many of the businesses, the women businesses are put in the name of women and they're

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actually men-owned business and controlled, and there's only a name only, and this is an issue I've brought up for the last eight or 10 years. What is being done to implement to ensure that when we look back into the records that we don't look at just the financials, but we actually look into the ownership of the businesses to ensure that the women actually own them, because that's been a very precedence that has been set particularly in my community where the men own it, run it and control it, and they put the women up in order to reap the benefits for the business. So that's a deep concern that I have because it means that the benefits that are spread more deeply and widely and not concentrated on what WE NYC was really created form.

MARIA OSORIO: Sure, I'll just give you a quick background. The changes to Local Law One that were effective in fiscal year '14 included the addition of site visits that were never required by the City of New York. Since we implemented the hiring of field auditors who actually go out and look at the businesses at a surprise, we've increased the number of businesses that actually have been denied certification. We do a deep look at payroll records,

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 61 resumes, tax records, so businesses who complain that the process is too long and they're submitting too much documentation isn't exactly to protect businesses that are falsely claiming to be WBE's when they're not. So it's a balance. We cannot expedite the certification process without seeing these documents to actually confirm that the women that tare claiming to be owners and control the business actually are. So, site visits was a huge support and help to the City's program. It's something that was done by other entities, but the City of New York and SBS specifically have never received funding to actually do that part of the analysis. And we've also pushed up the number of desk audits. there's a question on the true owner of a business we first conduct a desk audit where only the owner claiming can come in and answer questions abut the business and then we follow up with a site visit, and that has definitely helped minimize any approach to anyone trying to be fraudulent in the process. also partnered with the Manhattan DA's office who released the MWBE fraud report the fall before last in late 2014 talking about MWBE fraud and really stopping that from occurring in the contracting

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2 | world, and we've done presentations with them on the

3 certification process and the increased review of

4 documentation to inhibit anyone from trying to be

5 | fraudulent in the process.

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COUNCIL MEMBER DICKENS: Thank you so much. I'm glad to hear that. I mean because that's been a significant problem. So, thank you.

CHAIRPERSON GARODNICK: Thank you, Council Member Dickens. And my last question is about borough-based differentials between the growth or existence of women-owned businesses. From the WE NYC report there were some interesting percentage differentials based on borough with the Bronx being number one in terms of percentage of the borough that were--that had businesses owned by women, and the lowest being Staten Island, 39 percent versus 27 and a half percent. Tell us if you can what we can attribute that to? What's happening geographically? You know, the numbers between the op and the bottom here were not enormous. It ws 27 to 39 percent, and the other three boroughs were right smack in the middle, but 39 to 27 is a, you know, enough of a difference to ask a question as to what we attribute that to.

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RACHEL VAN TOSH: I mean, some of it is overall business growth and density in those boroughs. So, women are increasing at a faster rate than men. So, if growth across the different boroughs is different, you'll see different percentages across the different areas. There was nothing specifically that stood out in the research that we did that suggested that there wasn't a strong community in Staten Island compared to the Bronx.

CHAIRPERSON GARODNICK: Okay. Well, I would note that the average sales, however, per borough were also somewhat the inverse of those numbers with the Bronx being 67,000 on average and Staten Island being 106,000 on average, but it's worth anybody interested taking a look at the report, it has more detail there. With that, we are going to thank you for your testimony today. We're going to move onto our next panelist, but we appreciate your time and your presence here today. Again, we wish Uncle Charles a happy birthday, and we'll talk to you soon. We're going to call up Judy Messina and Johnathan Bowles, the Center for Urban Future, and we thank you for your participation. We're going to need a minute just to set up the flash drive here, so

committee on small business & committee on economic development 64 we're going to briefly pause and get set up, and then we'll get back into it.

[break]

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CHAIRPERSON GARODNICK: That was much faster than I thought it was going to be. Welcome to the Center for an Urban Future. Thank you for your report, and whenever you're ready you can go right ahead.

JOHNATHAN BOWLES: Thank you. Thank you, Chair Garodnick and the Committees. It's really great to be here. I want to also introduce Judy Messina who is the primary author of our Breaking Through report and also acknowledge the real great funding support we got for this report from Capital One. So, I'm Johnathan Bowles. I run the Center for an Urban Future. We've done a lot of studies about the importance of entrepreneurship and small businesses to the City's economy. We've looked at immigrant entrepreneurs. We've done a study about low-income entrepreneurs. We recently did a study about how more--how we can get more of our small businesses to grow into medium-size and large businesses, but it always kind of intrigued us to look at the kind of impact and potential of women

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entrepreneurs, and so after about a year of Judy leading our research, we published this spring Breaking Through, a report about the enormous power and potential of women entrepreneurs in New York City, and I'll just quickly go over some of the major findings and ideas in the report. So, as the Chair mentioned in some of the statistics at the very outset, women-owned businesses are growing at four times the rate of male-owned businesses over the past five years, and again, this is the most recent data available, although it's through 2012. This data just came out in December, and in this time the share that women entrepreneurs represent for the whole pie of businesses in New York City has really increased dramatically now. Forty percent of all businesses in the City are owned by women and as the Council Member said, New York is way ahead of any other city. You can see here that New York is far and away and ahead of LA, Chicago, Houston, every other city, and the number of women-owned businesses over 400,000. Even Brooklyn alone there are only three other cities that have more women-owned businesses than Brooklyn and that includes New York City. So, outside of New York

just two other cities have more women-owned

businesses than Brooklyn. Over the last five years the number of women-owned firms increased by at least 20 percent in nearly every major industry sector, and this is important. I think that we're not just talking very broadly about women entrepreneurs, but they are penetrating so many different sectors of the economy. It is not just one or two things, but there's growth of women-owned businesses in all aspects of the economy. Here's a little bit of indication, if you can see it, where we're seeing Transportation and warehousing up 50 growth. percent, educational services 45, accommodation and food services 45, administrative and support services 62 percent, and here is a slide that really talks about where we see the most women-owned businesses in New York City. So, the healthcare and social assistance sector is number one followed by educational services and administrative and support services. So a lot of services businesses are where we find the most women-owned businesses in New York City, but again, there's significant numbers. 33 percent or so in a lot key aspects of New York's economy. We thought it was important to look at all facets of the City's economy, and one of the fastest

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than a lot of other cities. We found in our report

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 68 that the Bronx had the fastest rate of growth of any borough when it comes to women-owned businesses, 53 percent over the past five years, but really there was growth all over the place with Manhattan actually faring the worst but still a 22 percent rate of growth. And overall Brooklyn had the most womenowned businesses of any borough in New York City, but every borough was really way up there. But, you know, this kind of gets to the heart of the report. While women entrepreneurs are making an amazing contribution to New York City's economy, we found that there's a lot of untapped potential. Just 37,000, about nine percent of all the women-owned businesses in New York City have paid employees. This is an area of where we could do a lot better. the 25 largest cities, New York is near the bottom when it comes to average sales per women-owned business, and just 17 of the 150 largest private companies in the City are headed or were founded by women. I could also say that when you look at kind of the tech companies that really separated themselves that have gotten to the next level in New York City, very few of the fastest growing tech companies in New York are started by women as well. You know, this

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 71 know, there's not only just tremendous organizations, micro-finance organizations, nonprofit intermediaries, but also I have to say that the de Blasio Administration really deserves credit for what they're doing with the WE NYC initiative. We singled them out in the report, and I think they're certainly not the only city in the US an administration is taking on entrepreneurship and trying to support entrepreneurs, but I think that from what we found they really have distinguished themselves among all their peers, and really kind of having a women entrepreneurship initiative. It's a start. They're still making progress. There's more work to be done, but it's really encouraging what they're doing so far. Obviously there's still a lot of work to be done, and our report talks about 20 specific recommendations. I'll spend a couple minutes on a few of them, and we can go further with questions, but you hit at this with one of your questions. think your first question, Chair Garodnick, and that is develop new initiatives to help women-owned businesses grow. And you know, part of the challenge is it's not easy to hit, you know. This is like, you know, when you were trying to offer services it's

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 72 easy to have aspiring entrepreneurs come to a small business solution center or a nonprofit organization or a library, but when you are trying to get existing businesses and help them get to the next level, they're busy running their business and it's really challenging, but it's one thing that we think we really do need to focus on more as a city. Expand awareness of existing programs that help women grow their businesses like strategic steps for growth. highlighted this in the recommendations of our This is a program that actually has really report. high marks. It's a program that's a similar program that's run in a lot of cities in America. We've got it in a handful of places in New York City actually, but the program that SBS runs, the Strategic Steps for Growth, it only has about 15 people every cohort in the class, and they can hold at least 18 in that program, and they've acknowledged this, and it's a great program, but we want to make sure that the word is out to all the people so that more people know about this so that they're actually turning people away and filling up that class every time. Also, unlike some of the other programs that are run in New York City and elsewhere, this SBS program charges a

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their sales or their goods to other places, goods and

services, and that's certainly not unique to New

York, but we have such an opportunity. We're in a

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 74 global economy. Women are-- women entrepreneurs are playing a prominent role in a lot of key sectors that actually are exporting. So, fashion, design, a lot of those sectors we could help them grow and get into new markets, and I think we got to look at those opportunities. There's been a little talk earlier in the panel on expanding the number of certified women business enterprises, WBE's, and you know, this is something that to me is really important. You know, government is such an opportunity, government contracts. It can be a spring board to growth for a lot of small businesses, but when you look at the numbers here, we've only got 1,481 certified women business enterprises in New York City. And a, you know, we talked about in the report that there's over 400,000 women-owned businesses in this city, and clearly there's an opportunity to expand this. You look at some of the boroughs. Brooklyn alone with the most women-owned businesses of any borough, only 309 certified women-owned businesses. So, there's an opportunity here. I think a lot of it is outreach, but we can move the needle, and if we get more people certified, there's an opportunity to get more people to actually get contracts in New York City, and that

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ease those restrictions, and you know, lastly, you

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know, we think that we should be looking at older women entrepreneurs. In fact I think older entrepreneurs is increasingly important opportunity as we see an aging population in New York City, but one of the more interesting stats from our report was that if you look at the population of New Yorkers over the age of 65, we're talking about 60 percent are women. So as more older people in the City are looking to entrepreneurship we should really focus on women for that opportunity. And--oh, there was one more, and that is we have all these accelerators, incubators and all sorts of small business centers in the City. Might be interesting to pilot one or two of them to have daycare services so women who have responsibilities at home for caring for their children. Maybe if they're in an accelerator or incubator, there's a place for them to have their children cared for there. So, I'll stop there, and happy to answer questions, and Judy is here as well to answer questions. But thank you so much for the opportunity.

CHAIRPERSON GARODNICK: Thank you for your testimony and also for the report, which I think really helped to focus all of our attention on where

things stand today, and you anticipated what my question was going to be as I frequently like to do with the Center for an Urban Future. I like to take your 22 or 20 recommendations and then ask you which one or two are the most quickly and easily

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know, a list--

JOHNATHAN BOWLES: [interposing] Take your pick.

implementable at a local level. You gave us a, you

CHAIRPERSON GARODNICK: Actually, I think a lot of them seemed accessible, most of which did not involve Local Law changes, etcetera, maybe except for that home daycare thing, which I want to talk to you about a little bit. But let's talk a little bit about the new initiatives to help existing womenowned businesses grow. I did pose that question to SBS when they were here. By the way, EDC is still in the room listening just so you know. And the response was that they acknowledge that it can't be all about start-up, but it has to be also about growth, but it sounds like from your recommendations that you believe that the city should be doing more to promote growth, not just start-ups. So, having heard what SBS had to day today about the various

2 networking courses, mentorship programs that are

3 being initiated, how do you think they're doing on

4 | that front?

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JOHNATHAN BOWLES: Well, I think that they're making real progress. I mean, like they mentioned the Goldman Sachs 10,000 business program that they're supporting. I think even the work with mentors is actually something that could lead to growth of businesses, getting women to see that there are examples, that there are things to shoot for of women that have actually gotten to the next level that have been highly successful entrepreneurs can be enormously helpful, and help them avoid mistakes, but also plan for the next level. So, I think that some of the thigs they're doing are great. I think, as I said, it's hard to help to figure out programs that are geared towards getting businesses to the next level, and even though he's not in the room, Council Member Cornegy's Chamber on the Go Program is actually really important, and I'll speak to it. did a study, as I mentioned earlier, about how to help more of our small businesses grow into medium size and large businesses, and we really kind of focused on this idea, and one of the things that we

the Chamber on the Go is kind of that model. You

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2 know, it's like sending a team around the city to

3 help existing businesses. So, I'm sorry he's not

4 here to hear my, you know, high regard for that

5 program, but I do think that we can expand those kind

6 of efforts. I think the Strategic Steps for Growth,

7 as I mentioned, is a real good program. It's

8 specifically focused and they should get credit for

9 doing it and not just SBS, EDC. There are a handful

10 of those kinds of programs in New York City that

11 model. I just think that we can kind of make sure

12 more people are taking advantage of it. Did you have

13 | anything to add, Judy?

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JUDITH MESSINA: I--just a thing on the access to capital front. It's a little more nuanced, I think, than women just not coming back after being refused loans. Women tend not to go out for loans in the first place at much lower rate than men. The idea of managing risk I think is critical for helping women feel more confident about borrowing money. I spoke to many women who didn't want to borrow money at all even though they knew it could help them grow their businesses faster. There are credit issues for many women as there are for many small business owners and they need to repair their credit before

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2 they can even start to think about getting a loan.

Also, women tend to be, and you'll see from the

4 statistics in the report, tend to be in low revenue

5 business, healthcare, services businesses, personal

6 services, hair dressers, that kind of thing. And we

7 | talked about why or you asked why the revenues were

8 so much lower, because I think such an enormous

9 portion of women are in low-revenue businesses, and

10 | in terms of getting loans and in terms of being able

11 to borrow money and pay it back, that's a tougher row

12 for them hoe than is for somebody who's in a

13 | business--a construction business where they're

14 | making more money. And they need a track record.

15 So, starting out is tough. Getting money is next to

16 | impossible, but once you establish a track record,

17 | helping them craft their story to convince a lender

18 | that, you know, that they do have a track record,

19 | that they can actually pay back the money, that they

20 | have a strategy and a plan. Building a strategic

21 | plan I think is a big deal also and very helpful for

22 | women different [sic] times [sic].

CHAIRPERSON GARODNICK: Let's talk about the--one of your recommendations which was to expand the number of certified women business enterprises.

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The numbers are pretty staggering when you point out
the 118,000 women-owned businesses in Brooklyn and
the 309 of them only which are certified. What is
the barrier here? Is it a--in order to be certified
by the City, why are more women-owned businesses

7 either not applying for or not qualified to be

8 certified?

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JOHNATHAN BOWLES: Well, it's a great question. I think that part of it is outreach or a lack of outreach and not getting to the right people, and--

CHAIRPERSON GARODNICK: [interposing] So it's that they're not applying as opposed to they are applying and not quali--or the qualifications--

JOHNATHAN BOWLES: [interposing] I would say it's more that. I think we don't' have all the evidence to know how much it is that they're not getting accepted, but looking at those numbers, I think we clearly are not getting enough people applying, and I think, you know, you asked questions with SBS, and I think look, they're trying. I think they're kind of—their outreach to mentors is really important, and I think they're getting—they're going the right direction. I think—you know, to me, one

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT thing--you know, and I've mentioned earlier that we do this big study about immigrant entrepreneurs several years ago, and one thing that became apparent to me when we did that research is that, you know, it's so important your partners in communities, you SBS I know is not just trying to do this themselves, and I know that they're working with a lot of partners out there. You know, and they They mentioned the Office of mentioned MOIA. Financial Empowerment, and I know that they're working with Chambers and other places as well, but I think to really hit a lot of the small women-owned businesses you really have to go beyond that. You have to work with all the micro-finance organizations. You have to work with all the libraries, which is a place where a lot of entrepreneurs go. They are in every neighborhood of the City, but you have to also go beyond even the economic development or small business intermediaries. I think there's a lot of gatekeepers, organizations and particularly in immigrant and low income communities that may be the right organization to hit to broadcast these programs and opportunities even though they may not have a

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2 sectors that get government contracts. So, for this

3 certified women business enterprises, like, let's

4 make sure that there are ample numbers of

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5 contractors, general contractors, construction

6 companies that are mentors to other women in that

7 field or aspiring entrepreneurs in that field.

JUDITH MESSINA: I talked to many women who didn't even—who didn't know about the program and others who just thought they were not eligible and didn't know how to go about getting certification, and I think the process might be streamlined, might help to streamline for to get certification. Some of the organizations and micro lenders and other business organizations in various communities help women figure this out and help them fill out the application and get—and you know, go through the certification process, but I think it's as Jonathan said a question about making sure people know it's out there and available.

CHAIRPERSON GARODNICK: Is there perhaps a more basic explanation for that that the City--I don't know the answer to this, but you can tell me if I'm right or I'm wrong, that the City contracts usually are of a size and scale where a solo-preneur

2 | might not be eligible to be able to perform such a

3 contract. I assume that the number of city contracts

4 that exist between New York City and a sole

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5 practitioner of anything is zero or close to zero.

JOHNATHAN BOWLES: Yeah.

CHAIRPERSON GARODNICK: So, is that perhaps the simpler answer to the question?

JUDITH MESSINA: Part of it, but there are also that contractor who does get the contract, and so there are vendors down the line that he or she deals with and so if it were possible to bring in women certified businesses down the line where smaller parts of that contract are applicable, I mean, that would also help, and that structure like that or some sort of arrangement like that might be helpful, but you're right.

CHAIRPERSON GARODNICK: Okay. My last question, and obviously we would encourage anybody here or watching online to take a look at your full report and all of your recommendations, but tell us a little bit more about the expansion of childcare businesses, because it sounds like there is a clunky bureaucratic obstacle perhaps out there that deserves our attention. I don't even know what the rationale

is for whatever it is that we're talking about here, which is keeping a home-based childcare from having a second location. Tell us what you know about this,

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5 and let's see what we can do.

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JOHNATHAN BOWLES: Yeah, my understanding is that--and I should say there are some--there's some really great programs in the City to try to help women start daycare, home-based daycare enterprise, Wedco [sic] in the Bronx, the outreach [sic] center in Brooklyn, a few others, and we heard form a lot of those folks and some of the entrepreneurs themselves about this program. My understanding is that I think it's state OTDA. The Office of Temporary Disability Assistance regulates this industry and recently passed new regulations. I think that the City Health Department then kind of oversees it or does inspections of the daycare centers, but I think it's the state--my understanding is the state OTDA set the regulation fairly recently in the last 18 months that for licensed home daycare enterprises, if it's either impossible or very difficult to kind of establish a second business, and I think it really -- there was a couple of high profile incidents where some daycare providers, you know, were unlicensed or that they got

into some trouble and they're trying to kind of, you know, make some sense of the industry, but I think it was an overreaction in terms of the regulation.

That's about the extent to which I know about it. I know that we heard this from a number of people that, you know, some of these businesses are doing great, have a great reputation, but they're kind of hurt and

thrown in with everybody else.

JUDITH MESSINA: There are some very successful ones, a lot of successful ones that are grandfathered that had—there's, you know, people who had a daycare on the first floor and an afterschool program on the second floor and a summer camp on the third floor, but that's no longer possible.

Will take a look at this and perhaps talk to you further about it. Thank you very much for the report, for your testimony, and we could probably talk for the rest of the afternoon based on what you guys did. We thank you for it, but we're going to in the interest of time we're going to move on to our next panel. Thank you.

JOHNATHAN BOWLES: Thank you very much.

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Bertha?

2 CHAIRPERSON GARODNICK: And the next
3 panel is Bertha Lewis of the Black Institute and
4 Veronica Harris of the Brooklyn Chamber of Commerce.
5 So, Ms. Lewis and Ms. Harris, when you have a moment
6 come on up and we'll get started. You want to start,

BERTHA LEWIS: Sure. Why not? Good afternoon. I wish there were more members of the Committee here instead of three white men, but that's alright with me. Three white men is fine. I'm here, of course, on behalf of the Black Institute, and we are a nonprofit action tank that has worked diligently over the last few years to represent and give voice to communities of color. The Black Institute has released a series of reports including Not Good Enough, which is what most MWBE's are told they are, We're Serious and We're Not Alone, as well as our most recent report, Access Denied, and that has to do with access to capital. These are all part of our campaign to improve the climate for women and minority business. The Black Institute is also [inaudible]. We've conducted town hall meetings throughout the five boroughs where we met with members of the communities and we received community

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feedback relating to the issues faced by women in business. We have met with over a thousand minority businesses. I don't know where the outreach gap is. We're just a tiny organization, and yet we were able to meet with a thousand. So, maybe we ought to talk to SBS about that. I do want to thank this Committee and the Chairman for actually holding this hearing and articulating some of the problems that women entrepreneurs have and for giving us an opportunity to testify. Sometimes people don't want to hear from us, but that's okay. It's imperative that the needs of the people affected by the injustices -- and here's the real point, discrimination. These issues are met with full consideration. So, here's what my testimony is going to address, several key points. One, the current state of opportunities for women. Two, capital discrimination, and that's discrimination with a capital D among minority and women-owned businesses. And three, the inefficient and ineffectual policies of this Administration surrounding women and business. This Administration has shown and object lack of interest in aiding and supporting the challenges faced by women-owned businesses. There are a total of 1.1 minority and

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 91 women-owned firms in New York State. The number is growing every day and generating a total of over 185 billion in revenue every year. New York City's population of women and female-owned businesses as has been previously stated is over 52 percent. majority, as you all know, this city is 65 percent minority, and it is a repugnant that an entire group that has proven to be successful against the odds can go under-represented for so long. There are far too little funds, far too little resources and far too much attention paid to this issue. Women-owned businesses and minorities especially are more likely to be denied access to capital and contracts. percent of firms in New York are owned by women and minorities, but less than five percent of all the City's contracts and dollars are awarded to these firms. Women-owned business is half as likely as one owned by a man to receive a business loan from a bank. Also, late payments and unnecessarily complicated bidding processes regularly drive womenowned businesses to bankruptcy for those lucky enough to get a contract. They don't get paid, and that is a consistent problem and it has been documented. The lack of any real oversight by this Administration

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 92 over their MWBE goals and programs ensures that these challenges are going to just go unanswered. no one in this Administration whose job it is 24 hours a day and their only job is to have oversight for and promote minority and women businesses. is no Chief Diversity Officer in this Administration, because this Administration feels as though one person that wears four hats is sufficient, and so that is the most glaring problem that there is. has final responsibility, and that's what we think is one of the critical impediments to the growth of MWBE's, so that exclusive responsibility can be placed on a single entity. The painstaking victories of the few city bureaucrats who actually care about women-owned businesses are immediately erased by the indifference of the people who replace them. City's attempt to placate the problems of women entrepreneurs by creating mentorships cannot be taken seriously if the other underlying issues are not met. No, there is no investment. No, there's no venture capitalist or hedge funds investing especially in women businesses, and there is a solution for loans. We have an exclusive private club of over a dozen banks that are called depository banks. These banks

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 93 charge us, the taxpayers, over a billion dollars a year just to hold our money, and guess what? are the usual big suspects. There's not one of these depository banks that holds our money, which is a minority bank, not one. There is no community reinvestment act requirement and definitely no MWBE goals. This club of the biggest financial institutions will not, cannot give you any information on the number of loans to minority and women-owned businesses, least of all to women-owned enterprises. This Administration could require that all the banks in which we deposit our tax payer dollars should stand and deliver some data about access to the fair loans. The City, we think, should look at the pension funds that they have and try to designate at least one percent to MWBE's for real investment. We have financial firms that are minority firms, but guess what? They get 200, 300 million dollars to invest in an emerging manager program, and God bless them, but they do not invest in minority and women businesses. That money never gets down to the ground. So, that's--but again, we don't have anyone in this Administration who can oversee this. We introduced legislation, in fact

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 94 several pieces of legislation in the City Council in 2015 to amend Local Law One that would actually have some real effect, but it's been met by indifference by this Council as well as by this Administration. Our position has remained the same. The City Council must take action to remove the barriers for success. The women, New York as a city can falsely support gender equality while it continues to treat women and minority entrepreneurs as second-class citizens, and all the happy talk about programs, belie [sic] the hard cold facts. You have right now, and thank God we have a study here. We're not the only ones studying this, because we have to bring real data. You have certified MWBE's right now. All that certification please keep your eye on the prize. Certification just means that you could, not that you would get a contract from the City of New York, and oh, by the way, the Department of Education is off the table, off the table. We also -- NYCHA, we have the public housing agency that has an abysmal record of hiring MWBE's. A lot of MWBE's will not even apply for certification because they've been through it. They've been through it over and over and over and

over again, and going through the certification

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 95 process gets them nowhere. So, you know, we have a tendency to want to keep MWBE's small. If you're certified, you as the principal can't make more than three million dollars. Really? Three million dollars is spit [sic], but you are purposely kept small so that you cannot bid on larger contracts. So, there's no real help for those who don't register as certified, and so again, we believe as we've put out in our report Not Good Enough and subsequent report Access Denied that there are ways to really get at the problem, call out discrimination, because a lot of this really is discrimination. We talk about income inequality, and we're all for 15 dollars as a minimum wage, but inequality also applies to those that we in the black community call strivers [sic]. I have organized poor people all my organizing life, and the sons and the daughters and the grandsons and the granddaughters or the people that I first organized who are on welfare and maybe lived in public housing, they grew up, they did all the right things, and hey, they want to be little black capitalists. God bless them, but when you find out that you play by the rules and that your race, your ethnicity, and certainly in combination with

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT

2 your gender, you're still discriminated against, then

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3 | the city is losing out on an opportunity and really

4 the picture for the state of women entrepreneurs in

5 New York City is really--there's no rosy picture at

6 all. It, in fact, it is getting worse and worse, and

7 so we implore you all to at least pass legislation

8 and to at least encourage your colleagues to follow

9 your leadership, Chairman, and actually call

10 attention with more hearings. Call attention to this

11 problem in the budget talks so that we have--when SBS

12 was talking about, "Oh, just tell us about whatever

13 groups there are to reach out to," those groups do

14 | need to be funded, and there needs to be designated

15 | funding to specifically for MWBE's. We thank you for

16 calling attention to this and taking it seriously.

CHAIRPERSON GARODNICK: Thank you very

much. Go ahead.

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19 VERONICA HARRIS: Good afternoon, Chair

20 Garodnick and in his absence [sic] Mr. Cornegy.

21 | Sorry, okay. My name is Veronica Harris. I'm the

22 | Director of Community Affairs at the Brooklyn Chamber

23 | of Commerce, and I'm also the staffer responsible for

24 | MWBE Services there. I'm delivering this testimony on

25 behalf of Carlo Scissura, our President and CEO. The

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 99 provide assistance to business owners without them having to leave their businesses. We all know that it's hard enough to run a business and then take time out to go get some information to help you do so. The COTG now operated as a citywide program through the New York City Department of Small Business Services. And finally, over the past two years Brooklyn Chamber has been celebrating the accomplishments of women entrepreneurs in a panel discussion during the month of March, Women's History We applaud both communities -- I'm sorry. Month. applaud both committees for holding this forum to evaluate opportunities for women entrepreneurs in New York City. The Brooklyn Chamber remains committed to this effort and would like to work with the New York City Council in this regard. And if I might say, it's become a passion of mine to do this work. I've only been involved over the last three years, but we're trying to make a difference, at least I am, and I thank you for the opportunity to speak today. CHAIRPERSON GARODNICK: Thank you. I just want to follow up on one point. We appreciate your

testimony and your patience today, and we do have one

last panel. We're going to hear from EDC. And

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either of you can answer this question, but Ms.

Lewis, in your testimony you had honed in one of the questions that I had posed to the last panel which is the number of firms that are owned by women and minorities and the percentage of city contracts that are awarded to those firms, and I'd like to just drill down a little bit more as to what the actual barriers are. For the women-owned businesses one of the stats that we were discussing was that 90 percent of them are solo-preneurs. So they have no employees at all. But you were talking about caps on, you know, the overall amount that you can have as a

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BERTHA LEWIS: [interposing] Certified, yes.

business to be eligible --

CHAIRPERSON GARODNICK: So, you can't be too big, but the question is whether or not at least for the purpose of, you know, the solo-preneurs if that's part of the issue on the other end, which perhaps some of them are too small to qualify-- I don't know the answer to this, so I figured I would pose to you as to whether that is part of the issue and whether we should be focusing our attention on growth, which I think certainly has got to be part of

committee on small business & committee on economic development 101 this equation or whether there are other factors at play, and if you want to just address them.

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BERTHA LEWIS: Well, here's the thing about discrimination, certain barriers and walls, it's like going through a labyrinth, are set up so that you're set up to fail. There are contracts in the City in which you must be under 100,000 dollars because otherwise you have to have a competitive bid, and so even though a solo-preneur could fulfil that contract, they never get a chance to do it, because the bigger companies, and dare I say companies that are mainstream by males, will get that contract every There's a political element here, too. Let's just tell the truth. The bids and the RFP's, you know, on many occasions, and this is what, you know, when you deal with MWBE's directly they are written specifically to go to a specific firm so that you can't even compete because you'll never meet the qualifications. You are cut off. So you're only going to get anything like maybe it's 20,000 dollars or something like that. Again, the other thing is you don't get a chance to compete because you don't know that there's even an opportunity to provide paperclips, you know, or that you in fact could do

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 102 the accounting work. There are many--I mean, we make a way with what you call so-called solo-preneurs. They might not have folks on their payroll paying, you know, all of the benefits and the fringe and all like that, but they will go out and, in fact, couple up with and do business with other minority firms in that kind of economy, but that's not given any credence, because they never get a chance to connect. We have seen this, and this is not recent. comptroller who audits the City's contracts going back, John Lieu, Bill Thompson, Alan Hennessey [sic], has the same problem. This has been going on. don't want to sound like a certain presidential candidate, but the system is rigged and it is rigged against minorities, and imagine what you're up against if you're a minority woman. So one of the things that we need to get past is to revamp this competitive bidder farce that knocks out more women entrepreneurs than almost anything else. So, if you have solo-preneurs--I wish SBS would, you know, go and do site visits there so you can see that they struggle against the odds. We call them solos because they don't have those folks, but they do hire people from the community and other people of color,

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2 and if more site visits would be conducted you would

3 see that they work from home or they have an office

4 space, and they're perfectly capable of doing this.

5 That is no excuse.

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VERONICA HARRIS: If I might just piggy back, as a matter of fact we had a MWBE Committee meeting this morning. Most of our committee members are women. Most of them are women of color. I've heard two nightmare stories about bidding for a contract, trying to get information from the perspective agency, banging your head against the wall being sent here, there and everywhere to ultimately find out that the contract that they were bidding for not only could they not proceed because it had already been awarded, and they were supposedly in the midst of this process. It was--this young lady went to at least half a dozen agencies before someone finally just said that's already been awarded. So these are the kind of issues that become very frustrating, defeatist. You know, you're working hard enough, and I remember the other--the folks from this center saying that, "Why don't women get more money?" A lot of the issue has to do with-and why are the percentages higher for men?

Basically, men are freer to do their business than women tend to be, because wherein a man can leave his home and have somebody take care of the kids and whatever else has to be done, a woman has to do that and manage a business. Most of the times these are single parent homes, so it doubles the angst about doing it. So there are a lot different reasons. I have a room full of women that would be happy to speak to you about all of these issues, and I will make myself available if I can be of any assistance.

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bidder, just that thing, when you--there are mainstream companies of course that will always be the lowest bidder, but then what happens? We are gathering data, you know, which says a large proportion, a percentage of those who get that contract turn around and now all of a sudden, oh, we have to charge more or it's going to cost more. So they deliberately underbid the minority and women businesses and then turn around, and the City allows this. And it comes back with the same price or even more than what the MWBE bid, and instead of the city saying, "Oh, really?" you know? You know we've seen these contracts with these, you know, scandals that

1 COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 105 2 we've had. So that's another reason. You know, it has nothing to do with the solo-preneur. 3 everything to do with some companies being to 4 underbid because of this lowest bid rule, and also 5 the way that the bid or the RFP is written that 6 7 purposely it's like some lobbyist comes in and says, "ABC Corp is this, this, and this, and this is 8 what we're looking for." So, I know we want to think 9 that everyone's wonderful and good and people don't 10 do things intentionally, but you know, please do not 11 12 rule out just blatant discrimination and blatant red-13 lining by institutions of capital to especially women businesses and especially minority women businesses. 14 15 CHAIRPERSON GARODNICK: Okay, I got it. 16 Well, thank you, and I accept that invitation, by the 17 way. 18 VERONICA HARRIS: Absolutely. CHAIRPERSON GARODNICK: If you would 19 20 invite me, I would love to have that meeting and hear directly from your members and hear about their 21 2.2 frustrations and see about what we can think to do 23 about that.

BERTHA LEWIS: We'll bring our members,

25 too.

2 VERONICA HARRIS: Be glad to reach out 3 tomorrow.

CHAIRPERSON GARODNICK: Good, good.

VERONICA HARRIS: Absolutely.

BERTHA LEWIS: We'll do it jointly.

VERONICA HARRIS: We're working in

tandem.

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CHAIRPERSON GARODNICK: Good, I'll look forward to that. Thank you. Thank you for coming, and now our last panel is a very small panel. It's Bonnie Kim [sic], Bomi Kim, sorry, from EDC. Welcome.

much. My name is Bomi Kim. I am the Senior Vice

President at EDC and I run the Opportunity MWB

Program which is EDC's Minority Women Business

Program. And I apologize for not having a written testimony. We were not planning to testify today, but we do want to talk a little bit about—because there's been lot—during a lot of the testimonies there was a talk a lot about in terms of access to capital. I just wanted to sort of highlight some of the issues that, you know, EDC has in terms of dealing with those issues. We understand that first

COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 107 of all any small business' access to capital is difficult and it is -- it's a barrier in terms of their growth, and we have tried to address some of that on a couple of different ways. For the contractors, we have a program called Kickstart Loans, which is a program that provides funding for contractors working on any public sector project to provide both mobilization capital as well as cash flow assistance while they're in the project, meaning if they run into some problems and they need to meet their cash flow in terms of maybe payroll or supplies, they have access to this funding, and this is administered through Bob [sic] Capital, which is a CDFI, and we lend up to 250,000 dollars, and these are meant to be short term loans. So we expect the loans to be, you know, outstanding anywhere within six to nine months. So on the other end, one of the things we've heard and especially form EDC's perspective because we do do a lot of real estate transactions, that MWBE's, minorities and small business developers do not have access to some of the EDC's real estate opportunities. So, one of the ways that we're trying to deal with that is that we created a fund, 10 million dollar fund, that we just announced called

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COMMITTEE ON SMALL BUSINESS & COMMITTEE ON ECONOMIC DEVELOPMENT 108 Emerging Developer Loan Fund, and this fund is really to help small, minority and emerging sort of developers to access the funding that they need to complete their capital staff when they're pursing real estate projects, and this fund would be available to for both construction and--for predevelopment as well as construction acquisition costs, and it's basically a gap funding, because as you know the banks are that you have to be--you know, they will lend up to let's say 60 to 70 percent of the total project cost, and then maybe the developer comes in with their own funding of 10 to, you know, 10 to 15 percent, but there's always going to be the So, it could be anywhere between 15 to 30 gap. percent gap that they have to fill. If you're a small developer, you are--you may not have access to filling that gap in an affordable way. You know, if you are related you could do EB5 or you could-there's other high net worth [sic] and ways for them to do it, but if you're a small developer, that's not going to be enough access to you, and what you end up doing is you obviously going to your family and friends, or you're going to mezzanine [sic] lending, which could be very expensive. So, this Emerging

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Developer Fund would fill that gap. We just announced it. We probably launched a program in July, but we do have a lender and originator that we have selected and it's basis [sic] investment, which is a MWBE commercial real estate investment group, and they're going to be helping us deploy the funds. So, I think that's basically it. I mean, we do have a number of other programs that are—that gear toward minorities and also women businesses, but thank you

CHAIRPERSON GARODNICK: Thank you for that, and we're going to let you have the last word today. We appreciate your being here and listening throughout the course of the afternoon, and with that, we thank all participants today. I wanted to give a special thank you to members of the Council staff, my own staff who worked on this hearing, Alex Pollenoff [sp?], Amelaka Jibali [sp?], Rachel Harris, Davis Winslow, and Howie Levine from my office. We thank you for your efforts today, and we obviously have some follow-ups, and I'm glad we had such a productive conversation this afternoon, and with that, we are adjourned.

[gavel]

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so much.

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date May 13, 2016