



## Finance Division The Council of the City of New York

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Report to the Committees on General Welfare, Juvenile Justice, and Women's Issues  
on the Fiscal Year 2016 Executive Budget for the

### Administration for Children's Services

May 19, 2015

#### Executive Budget Summary

- **Expense Budget:** The Administration for Children's Services' (ACS) budget for Fiscal 2016 totals \$2.93 billion, \$26.8 million more than the Fiscal 2015 Adopted Budget of \$2.9 billion.
- **Headcount:** The Executive Budget supports a workforce of 7,302 positions (671 positions more than the Fiscal 2015 Adopted Budget.)
  - 7,226 full-time positions, an increase of 662 positions or 10 percent
  - 76 full-time equivalent positions, an increase of 9 positions or 13.4 percent
- **Executive Budget Changes:**
  - \$6.3 million in Fiscal 2016 for Early Learn oversight, \$5.9 million in the outyears;
  - \$12.6 million in baseline funding for Low Income Child Care Vouchers
- **Major Issues:**
  - **Child Protective Services.** The Fiscal 2016 Budget increased by \$58.2 million for protective services partially from Child Welfare Reforms and Operation SAFE.
  - **Underspending.** Agency underspending totaled \$8.6 million in Fiscal 2015.
- **Ten-Year Capital Strategy:** The Administration's Ten-Year Capital Strategy for Fiscal 2016-2025 totals approximately \$170.87 million, with the majority of the funding, \$65.4 million, reserved for equipment.
  - **Juvenile Detention.** \$16.6 million was added for renovations; \$14.4 million for the Crossroads Juvenile Detention Center and \$2.2 million for the Horizon Juvenile Detention Center.
- **Capital Budget:** The Executive Fiscal 2015 Capital Commitment Plan includes \$126.85 million in Fiscal 2015-2019 for ACS.

## ACS Overview

This report presents a review of ACS' Fiscal 2016 Executive Budget. The section below presents an overview of the agency's budget and how it has changed during the course of Fiscal 2015, followed by a review of the significant budget actions introduced in the Fiscal 2016 Executive Budget. Major issues related to the Department's budget are then discussed. Analysis of the Department's Ten-Year Capital Strategy and highlights of the Capital Commitment Plan for the Fiscal 2016 Executive Budget follow the discussion of the expense budget. Appendices 1 and 2 report the changes made to the Fiscal 2015 and Fiscal 2016 Budgets since Adoption of the Fiscal 2015 Budget. For additional information on the Administration for Children's Services' budget and its various programs, please refer to the Fiscal 2016 Preliminary Budget Report for the Administration for Children's Services at:

<http://council.nyc.gov/html/budget/2016/Pre/acs.pdf>.

<b>ACS Financial Summary</b>						
	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>Executive Plan</b>		<b>*Difference</b>
<i>Dollars in Thousands</i>	<b>Actual</b>	<b>Actual</b>	<b>Adopted</b>	<b>2015</b>	<b>2016</b>	<b>2015 - 2016</b>
<b>Spending</b>						
Personal Services	\$390,329	\$386,933	\$410,658	\$428,642	\$496,371	\$85,713
Other Than Personal Services	2,414,692	2,398,520	2,497,076	2,446,260	2,438,134	(58,942)
<b>TOTAL</b>	<b>\$2,805,021</b>	<b>\$2,785,453</b>	<b>\$2,907,734</b>	<b>\$2,874,902</b>	<b>\$2,934,506</b>	<b>\$26,772</b>
<b>Budget by Program Area</b>						
Adoption Services	\$297,762	\$299,982	\$320,604	\$283,383	\$283,383	(\$37,221)
Alternatives To Detention	4,170	4,732	1,030	6,789	1,030	0
Child Care Services	861,255	852,635	871,148	913,355	919,527	48,379
Child Welfare Support	43,724	42,882	46,986	46,986	50,667	3,681
Dept. of Ed. Residential Care	95,991	99,733	96,201	96,201	96,201	0
Foster Care Services	529,442	497,701	511,062	495,247	510,044	(1,018)
Foster Care Support	37,845	39,269	43,532	43,532	48,528	4,996
General Administration	130,741	132,910	132,956	135,618	147,101	14,145
Head Start	199,700	183,662	218,567	173,691	173,801	(44,766)
Juvenile Justice Support	11,227	11,627	12,127	11,990	11,986	(141)
Non-Secure Detention	17,911	17,354	17,933	17,117	17,933	0
OCFS Residential Placements	107,839	120,460	147,182	123,776	124,896	(22,286)
Preventive Homemaking Services	15,486	15,500	18,486	21,527	24,569	6,083
Preventive Services	205,157	221,399	216,266	230,960	213,362	(2,904)
Protective Services	219,980	215,765	225,422	244,256	283,593	58,171
Secure Detention	26,791	29,843	28,232	30,474	27,885	(347)
<b>TOTAL</b>	<b>\$2,805,021</b>	<b>\$2,785,453</b>	<b>\$2,907,734</b>	<b>\$2,874,902</b>	<b>\$2,934,506</b>	<b>\$26,772</b>
<b>Funding</b>						
City Funds	\$822,186	\$861,826	\$894,771	\$865,943	\$901,907	\$7,136
Other Categorical	62	44	0	0	0	0
State	653,719	629,194	657,761	654,675	679,216	21,455
Federal - Community Development	3,044	2,963	2,963	2,963	2,963	0
Federal - Other	1,277,398	1,249,737	1,261,880	1,258,684	1,262,240	360

	2013	2014	2015	Executive Plan		*Difference
<i>Dollars in Thousands</i>	Actual	Actual	Adopted	2015	2016	2015 - 2016
Intra City	48,612	41,689	90,359	92,636	88,180	(2,179)
<b>TOTAL</b>	<b>\$2,805,021</b>	<b>\$2,785,453</b>	<b>\$2,907,734</b>	<b>\$2,874,902</b>	<b>\$2,934,506</b>	<b>\$26,772</b>
<b>Budgeted Headcount</b>						
Full-Time Positions	6,018	5,857	6,564	6,647	7,226	662
Full-Time Equivalent Positions	64	66	67	76	76	9
<b>TOTAL</b>	<b>6,082</b>	<b>5,923</b>	<b>6,631</b>	<b>6,723</b>	<b>7,302</b>	<b>671</b>

\*The difference of Fiscal 2015 Adopted Budget compared to Fiscal 2016 Executive Budget.

The City's Fiscal 2016 Executive Budget totals \$78.3 billion, \$3.3 billion more than the Fiscal 2015 Adopted Budget of \$75 billion. City funds (City tax-levy and non-tax revenues) total \$56.8 billion, compared to the Fiscal 2015 Adopted Budget amount of \$31.3 billion. For the Administration for Children's Services, the Fiscal 2016 Executive Budget totals \$2.93 billion, approximately 3.7 percent of the City's total budget.

ACS' Fiscal 2016 Executive Budget of \$2.93 billion is \$26.8 million more than its Fiscal 2015 Adopted Budget of \$2.9 billion. The \$26.8 million increase is due to growth in the Personal Services (PS) budget of \$85.7 million and a decrease of \$58.9 million in the Other Than Personal Services (OTPS) budget. At the time of Adoption for Fiscal 2015, ACS' projected Fiscal 2016 Budget of \$2.9 billion was \$7.7 million less than the Fiscal 2015 Adopted Budget of \$2.9 billion. ACS' projected headcount of 6,993 for Fiscal 2016 was also 362 higher than the Fiscal 2015 budgeted headcount of 6,631.

Since adoption of the Fiscal 2015 Budget, several initiatives have impacted both the agency's budget and headcount for Fiscal 2015 and Fiscal 2016. For Fiscal 2015 these include \$15.3 million in new needs and headcount additions of 92 positions, with a decrease of \$48.1 million in other adjustments. For Fiscal 2016 these include \$56.4 million in new needs, a headcount increase of 671, and a decrease of \$21.9 million in other adjustments. Combined, the above actions reconcile the agency to its current budget of \$2.87 billion for Fiscal 2015 and \$2.93 billion for Fiscal 2016. Headcount changes leave ACS with 6,631 positions in Fiscal 2015 and 7,302 in Fiscal 2016. (See Appendix 2 for a list of all budget actions since adoption.)

ACS' Executive Budget for Fiscal 2016 shows a \$26.8 million increase from Fiscal 2015 to 2016, and at a nearly \$60 million increase when compared to the current Fiscal 2015 budget. Underspensing and the Savings Program leave ACS' current Fiscal 2015 budget \$32.8 million less than the Adopted Budget. For Fiscal 2015, savings total \$106.9 million, in Fiscal 2016 these drop to just over \$10 million. The change from the Fiscal 2015 Budget has been particularly impacted by modifications within certain program areas. Notable impacts included in the Fiscal 2016 Executive Budget are subsequently highlighted. (See Appendix 1 for a list of all Executive Budget changes.)

- **Head Start.** The Fiscal 2016 Budget for Head Start shows a drop of approximately \$44.8 million when compared to the Fiscal 2015 Adopted Budget, while Child Care Services reflects a \$48.4 million increase. The primary reason for these changes is a shift of \$37.5 million for Universal Pre-Kindergarten from Head Start to Child Care Services to more accurately align the budget with spending.

- **Office of Children and Family Services (OCFS) Residential Placements.** OCFS Residential Placements funding decreased by \$22.3 million resulting from the State cap on the amount billed to ACS for limited secure placement of juveniles.
- **Headcount Changes.** The agency's overall headcount increased by 671 positions from the Fiscal 2015 Adopted Budget to the Fiscal 2016 Executive Plan, with an increase of 662 full-time positions and nine full-time equivalent positions. The increase in agency headcount is primarily attributed to the addition of 323 positions, for a total of 3,557, within Protective Services.

## New in the Executive Budget

The Administration for Children's Services' Fiscal 2016 Executive Budget introduced several significant new initiatives intended to fortify the agency's provision of child care services. As in the Fiscal 2016 Preliminary Budget, the agency is continuing to make strides to strengthen its workforce through in-sourcing contract staff as well as adding additional positions.

- **Child Care Fee Reduction.** ACS' Early Learn program provides early education and child care at no to low cost for income eligible families in New York City. The Fiscal 2016 Executive Budget includes \$973,063 to reduce the fee for families with children in Early Learn Universal Pre-kindergarten programs (or other subsidized, part-time programs). As a result, families will be required to pay approximately 61 percent of the fee. This funding will substitute Early Learn child care fee revenues that sustain program operations.
- **Early Learn Oversight.** The Fiscal 2016 Executive Plan includes \$1.4 million in Fiscal 2015, \$6.3 million and 55 full-time positions for Fiscal 2016, and \$5.9 million and 59 positions in the outyears for increased oversight and maintenance of the Early Learn system, including Head Start programs. The Capital Plan includes an annual allocation of \$3 million in support of this initiative. This initiative is examined in the Budget Issues section below.
- **Low Income Child Care Vouchers.** In Fiscal 2015, ACS included \$12.6 million for low income child care vouchers, with \$10 million originating from the Council, and the Fiscal 2016 Executive Budget baselines this funding. The agency estimates that the funding will provide approximately 1,740 vouchers.
- **Children's Center Enhancements.** This initiative adds \$5.9 million to increase staff at the Children's Center by 117, including 18 nursing staff and 99 child care staff. It is important to note that approximately 51 positions will be converted from contract staff and the overall staffing increase is therefore only 66. The contracted staff elimination is reflected as agency savings. The staff increase at the Children's Center, where children are temporarily taken after coming into ACS' care (and prior to possible placement with a foster family), supports ACS' aim of improving the delivery of critical services. This new need is offset by a reduction associated with the elimination of contracts.
- **IT Staffing.** With an increased headcount of 45 positions, this initiative adds \$2.9 million in Fiscal 2016 and \$3.7 million in the outyears to in-source and increase IT staff. ACS will convert 20 contracted positions to full-time staff and add 25 IT positions. Appropriate staffing is required as ACS is making significant investments in technology. The cost of this action is offset by a reduction in expenses for contracts.

- **Citywide Savings Program.** Along with the Fiscal 2016 Executive Budget, the Office of Management and Budget (OMB) released a Citywide Savings Program that outlines plans to reduce City spending by \$106.9 million in Fiscal 2015 and slightly over \$10 million in Fiscal 2016 through 2019. To develop the program, OMB asked all agencies to identify efficiencies, alternative funding sources and programmatic changes that would yield budgetary savings, a total of \$10.4 million in Fiscal 2016, without reducing service levels. ACS' savings plan is as follows:
  - **Contract Staff In-Sourcing.** The agency is converting 51 contracted Children's Center staff and 20 contracted IT staff to full-time positions. In-sourcing the Children's Center staff saves \$274,000 in Fiscal 2015 and \$1.1 million in Fiscal 2016 through 2019, while doing the same with IT staff saves \$1.1 million in Fiscal 2016 and \$1.4 million in Fiscal 2017 through 2019. The Citywide Savings Plan counts the reduced contract spending as a saving even though the Executive Budget includes a new need to replace all the contract staff with permanent agency employees.
  - **Fewer Vouchers.** The Fiscal 2016 Executive Budget recognizes a savings in Fiscal 2015 of \$8.3 million as a result of fewer children and families using low income child care vouchers than anticipated. ACS received 1,447 applications for Special Child Care Funding Vouchers (SCCF) this year and 968 children are currently enrolled. Further, 423 applications of the 1,447 are in process and an additional 440 children were sent applications in late April. Based on the number of children enrolled and the enrollment of those in process, as well as staff costs, ACS projects to spend \$4.3 million, resulting in a surplus of \$8.3 million.
  - **Fiscal 2015 Underspending.** A savings of \$8.6 million in City funds is the result of agency underspending in Fiscal 2015 (as projected by an agency surplus needs analysis). Specifically, \$1.8 million comes from juvenile justice personal services, almost \$1 million from Head Start and daycare personal services, \$1.4 million from preventive services, and \$4.5 million from personal services relating to child welfare, adoption services, and family permanency services.
  - **Adoption Subsidy Re-estimate.** As adoption caseloads have been decreasing, ACS over-estimated the subsidies that would be paid to adoptive families. This re-estimate will result in \$8.2 million in savings in Fiscal 2015 through 2019.
  - **Fringe Benefits Reimbursement.** The Executive Budget recognizes additional federal revenue of \$81.5 million in Fiscal 2015 that ACS will apply towards fringe benefit costs and allow an equal reduction in City tax-levy funds. This savings is recognized in the City's miscellaneous budget.

## ACS Budget Issues

The Fiscal 2016 Preliminary Plan included many promising additions to ACS' Budget, including child welfare reforms. However, several areas of deficiency still existed and the Committee on General Welfare's hearing on the Fiscal 2016 Preliminary Budget highlighted critical areas of need. The Council also identified a few of these issues in its Fiscal 2016 Preliminary Budget Response.

- **Preliminary Budget Response.** The Council's Fiscal 2016 Preliminary Budget Response called for three budget changes for ACS, including the recommendations to both increase and baseline funds for low income child care vouchers to \$17 million, fully fund juvenile

justice detention center renovations, and to add resources to improve the oversight of Head Start and Early Learn programs and assist with facility repairs and renovations. After considering the Council's recommendations, the following were included in the Fiscal 2016 Executive Budget:

- **Low Income Child Care Vouchers.** The Fiscal 2015 amount of \$12.6 million was baselined for Fiscal 2016 and in the outyears.
- **Juvenile Justice Detention Center Renovations.** ACS reported that it had secured \$13 million for renovations at the Horizon Juvenile Detention Center, but only had \$820,000 for renovations at the Crossroads Juvenile Detention Center, with an additional \$13 million still needed. The Administration included an additional \$1.2 million for Fiscal 2016 and significant funding in the outyears for a total of \$15.2 million.
- **Head Start and Early Learn Oversight.** A recent Environmental Health and Safety Audit of Head Start programs by the federal Office of Head Start revealed numerous instances of deficiency, noncompliance, and concern at ACS Head Start programs, jeopardizing the agency's \$129.3 million federal Head Start grant. The Council requested that improved oversight and the cost of remediation be reflected in the Fiscal 2016 Executive Budget. As a result, the agency's Executive Budget included the following:
  - \$1.4 million was added for Fiscal 2015, \$6.3 million and 55 full-time positions for Fiscal 2016, and \$5.9 million and 59 positions in the outyears.
  - Of the 55 headcount, 24 are trades positions, 23 are oversight and monitoring positions, and eight include overhead positions. The facilities staff will assist with repairs and the upkeep of child care centers, and the oversight staff will monitor center compliance. In Fiscal 2017, four additional positions will be added, with three being IT positions.
- **Early Learn.** The Executive Budget fails to address a major concern regarding the rate ACS pays to Early Learn providers. Early Learn is sustained utilizing a blend of federal Head Start funds, New York State Child Care Block Grant and Universal Pre-Kindergarten (UPK) dollars, City tax-levy funding, and some private funds. The combined funds support the Early Learn rate; the daily rate is paid to child care programs based on child age, setting, and enrollment and support the cost of salaries and some benefits, travel, training, food and classroom supplies, equipment, insurance, utilities, transportation, and rent and space. Child care providers have to create budgets that fall within available funding provided by the rate. This is problematic as the payment system does not consider the actual operation costs of Early Learn centers, which can vary widely. The fact that many centers are located in areas where rent costs are extraordinarily high is overlooked.

In addition to advocate and child care provider feedback that the Early Learn contracted payment rate is too low, there are concerns with the wage rates of Early Learn staff. It is possible for Early Learn programs to employ a Pre-Kindergarten (Pre-K) Lead Teacher, an ACS Head Start Educator, and an ACS Early Learn Educator in separate classrooms within the same center and pay each a different salary. The salaries of child care staff and teachers are, on average, far below the average public school teacher salary. Of the total 53,500 UPK seats this year, 11,000 are provided through the Early Learn program. While all of these educators are responsible for the care and schooling of young children, they are

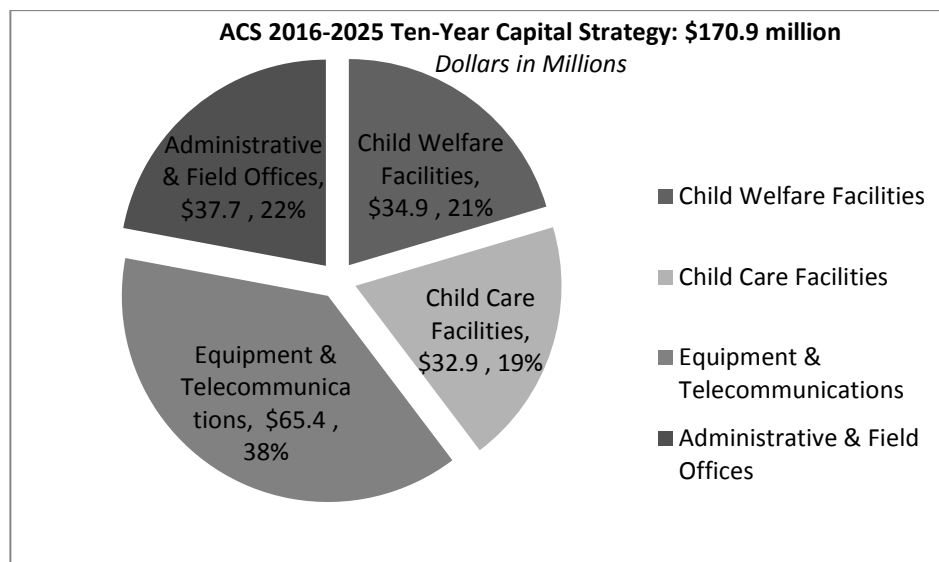
compensated at significantly different levels. As a result, Early Learn centers have difficulty retaining quality teachers. Failing to retain knowledgeable and experienced staff inhibits the delivery of quality care.

## ACS Capital Program

### Ten-Year Capital Strategy

The Ten-Year Capital Strategy (the Strategy) is created every other year, as prescribed by the City's Charter, and represents the Administration's priorities for maintaining the City's core infrastructure, moving the City's infrastructure towards a state of good repair and meeting legal mandates. The Strategy is broken into unique Ten-Year Plan Categories for each City agency, which describe the different types of work being done. The Strategy also plays a key role in establishing the planned capital commitments for the City's five-year Executive Capital Commitment Plan, which is a subset of this long term strategic document.

The Ten-Year Capital Strategy released by the Mayor on May 7, 2015 totals \$83.8 billion (all funds), an increase of \$16.1 billion or 23.8 percent from the Preliminary Ten Year Capital Strategy total of \$67.7 billion. ACS' Ten-Year Capital Strategy for Fiscal 2016-2025 totals approximately \$170.9 million, with the majority of the funding, \$65.4 million, for equipment.



ACS' capital projects are divided into four categories as illustrated by the chart above. Each of these categories and their budgets are discussed in detail below.

ACS Fiscal 2016-2025 Ten-Year Capital Strategy											
Dollars in Thousands	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	Total
Child Welfare Facilities	\$5,241	\$11,251	\$4,842	\$4,329	\$1,000	\$0	\$0	\$0	\$4,038	\$4,167	\$34,868
Child Care Facilities	3,847	3,092	3,089	3,089	3,089	3,089	3,089	3,089	3,521	3,955	32,949
Equipment & Telecommunications	14,054	20,400	9,177	5,239	4,929	5,239	2,984	869	1,318	1,142	65,351
Administrative & Field Offices	3,786	2,420	7,070	9,228	2,000	3,228	3,293	4,468	1,038	1,166	37,697
<b>Total</b>	<b>\$26,928</b>	<b>\$37,163</b>	<b>\$24,178</b>	<b>\$21,885</b>	<b>\$11,018</b>	<b>\$11,556</b>	<b>\$9,366</b>	<b>\$8,426</b>	<b>\$9,915</b>	<b>\$10,430</b>	<b>\$170,865</b>

Source: Office of Management and Budget (OMB) Executive Ten-Year Capital Strategy Fiscal Years 2016-2025

**Child Welfare Facilities:** The Ten-Year Capital Strategy provides approximately \$34.9 million for the renovation of child welfare and juvenile justice facilities. Of the \$34.9 million in child welfare facilities funding, nearly 94 percent (approximately \$32.9 million), is supported by City funds. As of the Fiscal 2016 Preliminary Budget, funding for child welfare facilities only comprised approximately eight percent of ACS' total Ten-Year Capital Strategy. Funding for child welfare facilities jumped from roughly \$12.9 million to \$34.9 million.

**Child Care Facilities:** \$32.9 million is included in the Ten-Year Capital Strategy for child care facilities. This funding supports the construction and renovation of child care centers. Child care facilities saw a decrease from \$44.2 million to \$32.9 million.

**Equipment and Telecommunications:** The Ten-Year Capital Strategy provides \$65.4 million for equipment and telecommunications purchases for ACS. Funding for equipment and telecommunications decreased slightly to \$65.4 million from \$66.2 million; these dollars are typically utilized for investments in technology.

**Administrative and Field Offices:** The Ten-Year Capital Strategy for ACS features \$37.7 million for administrative and field offices. Funds for the construction and renovation of administrative and field offices increased by \$4.2 million.

## Capital Commitment Plan

The Fiscal 2016 Executive Budget Capital Commitment Plan includes \$126.9 million in Fiscal 2015-2019 for the Administration of Children's Services (including City and Non-City funds), which is less than one percent of the City's total \$57.4 billion Executive Plan for Fiscal 2015-2019. The agency's Executive Commitment Plan for Fiscal 2015-2019 is eight percent lower than the \$137.9 million scheduled in the Preliminary Commitment Plan, a decrease of \$11.1 million.

The majority of capital projects span multiple fiscal years, and it is, therefore common practice for an agency to roll unspent capital funds into future fiscal years. In Fiscal 2014, the agency only committed 15.4 percent of its capital plan. Therefore, it is assumed that a significant portion of the agency's Fiscal 2015 Capital Plan will be rolled into Fiscal 2016, increasing the size of the Fiscal 2015-2019 Capital Plan as reflected in the chart below.

ACS 2015-2019 Capital Commitment Plan						
<i>Dollars in Thousands</i>	2015	2016	2017	2018	2019	Total
<b>Preliminary Plan</b>	\$38,727	\$29,346	\$29,839	\$23,577	\$16,508	<b>\$137,997</b>
<b>Executive Plan</b>	16,697	26,928	37,163	24,178	21,885	<b>126,851</b>
<b>Change</b>	(22,030)	(2,418)	7,324	601	5,377	(11,146)
<b>Percentage Change</b>	(-57%)	(-8%)	25%	3%	33%	(-8%)

Source: OMB Fiscal 2016 Executive Capital Commitment Plan

The \$22 million decrease in the Capital Commitment Plan for Fiscal 2015, along with the \$2.4 million decrease for Fiscal 2016, partially reflect the movement of unspent capital funds into later fiscal years. In comparing the Preliminary Budget to the Executive Budget, it is clear that funds for a particular project weren't necessarily eliminated as funding is added into later years.



## Executive Budget Highlights

Capital additions to ACS' Fiscal 2016 Executive Budget reflect agency objectives similar to the agency's expense budget: to support vital services and enhance service delivery. While most of the Fiscal 2016 Budget additions have largely been made within ACS' child care and child welfare divisions, the capital budget includes significant contributions for juvenile justice services.

**Early Learn Capital Funds.** Along with the funding for Early Learn oversight, ACS redirected agency funding towards child care center repairs and renovations for programs located in City-owned sites. The annual \$3 million not only provides for facility maintenance, but will improve Americans with Disabilities Act (ADA) compliance.

**Renovations at Juvenile Detention Centers.** ACS' Fiscal 2016 Preliminary Capital Plan included approximately \$820,000 for renovations at the Crossroads Juvenile Detention Center. To the \$820,000, the agency added \$14.4 million in the Ten-Year Capital Commitment Plan for the center renovations, contributing to a project total of \$15.2 million. The \$15.2 million will support classroom renovations, HVAC upgrades, and building system upgrades (including energy, lighting, and roofing). A total of \$2.2 million was also added for the same renovations at the Horizon Juvenile Detention Center.

## Appendix 1: ACS Fiscal 2016 Executive Budget Actions

<i>Dollars in Thousands</i>	Fiscal 2015			Fiscal 2016		
	City	Non-City	Total	City	Non-City	Total
<b>ACS Budget as of the Fiscal 2016 Preliminary Plan</b>	<b>\$910,671</b>	<b>\$2,040,975</b>	<b>\$2,951,646</b>	<b>\$907,000</b>	<b>\$2,043,930</b>	<b>\$2,950,930</b>
<b>New Needs</b>						
Child Care Parent Fee Reduction	\$0	\$0	\$0	\$973	\$0	\$973
Children's Center Enhancements	0	0	0	2,423	3,487	5,910
Early Learn Oversight	1,400	28	1,429	3,863	2,452	6,315
IT Staffing	0	0	0	1,465	1,479	2,944
Low Income Child Care Vouchers	0	0	0	12,600	0	12,600
<b>Subtotal New Needs</b>	<b>\$1,400</b>	<b>\$28</b>	<b>\$1,429</b>	<b>\$21,324</b>	<b>\$7,418</b>	<b>\$28,742</b>
<b>Other Adjustments</b>						
Adoption Subsidy Re-estimate*	(\$8,189)	(\$29,033)	(37,221)	(\$8,189)	(\$29,033)	(\$37,222)
Camp Fees IC	0	(765)	(765)	0	(765)	(765)
Children's Center In-Sourcing*	(274)	(394)	(669)	(1,096)	(1,578)	(2,674)
CSBA Collective Bargaining	428	616	1,045	517	744	1,261
CSNYC Mod	0	374	374	0	0	0
Current Year Underspending*	(8,666)	(11,892)	(20,557)	0	0	0
CWA Collective Bargaining	338	484	822	329	472	801
CWE Voucher Mod	0	2,323	2,323	0	0	0
ENFC Mod FY15	0	1,854	1,854	0	0	0
FROM 1801/1643 TO 1700/643	0	(75)	(75)	0	0	0
FY15_2550_600	0	90	90	0	0	0
FY15NANYNIIIA	0	2,137	2,137	0	0	0
Heat, Light and Power	(260)	0	(260)	(804)	0	(804)
Heating Fuel	(31)	0	(31)	(24)	0	(24)
Homemaking I/C HASA to ACS	0	3,042	3,042	0	0	0
Homemaking I/C with ACS	0	0	0	0	6,083	6,083
IT Consultant In-Sourcing*	0	0	0	(1,090)	(1,101)	(2,191)
Jan 16 Member Item Adjustment	(245)	0	(245)	0	0	0
Lease Adjustment	0	0	0	4,756	1,138	5,894
Low Income Child Care Vouchers*	(8,288)	0	(8,288)	0	0	0
Motor Fuel	(139)	0	(139)	(141)	0	(141)
State Budget: Emergency Assistance to Families	809	(809)	0	1,619	(1,619)	0
State Budget: Reduced Cost Sharing for Juvenile Delinquents/Offenders	(21,595)	0	(21,595)	(22,294)	0	(22,294)
UPK Intra-City Adjustment	0	0	0	0	6,909	6,909
YMI Reallocation: Cultural Sensitivity Plus Training	(20)	0	(20)	0	0	0
<b>Subtotal Other Adjustments</b>	<b>(\$46,129)</b>	<b>(\$32,048)</b>	<b>(\$78,177)</b>	<b>(\$26,417)</b>	<b>(\$18,749)</b>	<b>(\$45,166)</b>
<b>TOTAL All Changes</b>	<b>(\$44,729)</b>	<b>(\$32,020)</b>	<b>(\$76,748)</b>	<b>(\$5,093)</b>	<b>(\$11,331)</b>	<b>(\$16,424)</b>
<b>ACS Budget as of the Fiscal 2016 Executive Plan</b>	<b>\$865,944</b>	<b>\$2,008,958</b>	<b>\$2,874,902</b>	<b>\$901,906</b>	<b>\$2,032,599</b>	<b>\$2,934,505</b>
* These "Other Adjustments" are Included in the Citywide Savings Program.						

## Appendix 2: ACS Budget Actions since Fiscal 2015 Adoption

<i>Dollars in Thousands</i>	FY 2015			FY 2016		
	City	Non-City	Total	City	Non-City	Total
<b>ACS Budget as of the Fiscal 2015 Adopted Plan</b>	<b>\$894,771</b>	<b>\$2,012,962</b>	<b>\$2,907,733</b>	<b>\$886,416</b>	<b>\$2,013,602</b>	<b>\$2,900,018</b>
<b>New Needs</b>						
Child Welfare Reforms	\$5,517	\$8,314	\$13,831	\$11,034	\$16,628	\$27,662
Child Care Parent Fee Reduction	0	0	0	973	0	973
Children's Center Enhancements	0	0	0	2,423	3,487	5,910
Early Learn Oversight	1,400	28	1,429	3,863	2,452	6,315
IT Staffing	0	0	0	1,465	1,479	2,944
Low Income Child Care Vouchers	0	0	0	12,600	0	12,600
<b>Subtotal New Needs</b>	<b>\$6,917</b>	<b>\$8,342</b>	<b>\$15,260</b>	<b>\$32,358</b>	<b>\$24,046</b>	<b>\$56,404</b>
<b>Other Adjustments</b>						
Baseline add. CACFP	\$0	\$4,715	\$4,715	\$0	\$4,715	\$4,715
Collective Bargaining	7,355	10,034	17,389	8,246	11,472	19,718
Funds to increase Sandy HS	0	961	961	0	0	0
FY15 New Respite	0	310	310	0	0	0
FY15 Nurse Family Partnership	0	2,250	2,250	0	0	0
FY15 Parent Advocates	0	(2,068)	(2,068)	0	(2,068)	(2,068)
FY15 Safe Harbor Funding	0	436	436	0	0	0
HURRICANE SANDY HS DR ROLLOVER	0	142	142	0	0	0
NYCHA MOD for 1814	0	(419)	(419)	0	(419)	(419)
PS Adjustment	1,048	0	1,048	1,304	0	1,304
TRFY15DORISFUND	0	75	75	0	0	0
ZogSports - private donation	0	0	0	0	0	0
FY15 PDI LOAD REV.	0	65	65	0	0	0
FY15 STSJP Revenue	0	3,198	3,198	0	0	0
Supervision and Treatment Services for Juveniles Program	1,960	0	1,960	0	0	0
YMI Reallocation: Cultural Sensitivity Plus Training	20	0	20	0	0	0
Adoption Subsidy Re-estimate*	(8,189)	(29,033)	(37,221)	(8,189)	(29,033)	(37,222)
Camp Fees IC	0	(765)	(765)	0	(765)	(765)
Children's Center In-Sourcing*	(274)	(394)	(669)	(1,096)	(1,578)	(2,674)
CSBA Collective Bargaining	428	616	1,045	517	744	1,261
CSNYC Mod	0	374	374	0	0	0
Current Year Underspending*	(8,666)	(11,892)	(20,557)	0	0	0
CWA Collective Bargaining	338	484	822	329	472	801
CWE Voucher Mod	0	2,323	2,323	0	0	0
ENFC Mod FY15	0	1,854	1,854	0	0	0
FROM 1801/1643 TO 1700/643	0	(75)	(75)	0	0	0
FY15_2550_600	0	90	90	0	0	0
FY15NYNYIIIA	0	2,137	2,137	0	0	0

<i>Dollars in Thousands</i>	FY 2015			FY 2016		
	City	Non-City	Total	City	Non-City	Total
Heating Fuel	(31)	0	(31)	(24)	0	(24)
Homemaking I/C HASA to ACS	0	3,042	3,042	0	0	0
Homemaking I/C with ACS	0	0	0	0	6,083	6,083
IT Consultant In-Sourcing*	0	0	0	(1,090)	(1,101)	(2,191)
Jan 16 Member Item Adjustment	(245)	0	(245)	0	0	0
Lease Adjustment	0	0	0	4,756	1,138	5,894
Low Income Child Care Vouchers*	(8,288)	0	(8,288)	0	0	0
Motor Fuel	(139)	0	(139)	(141)	0	(141)
State Budget: Emergency Assistance to Families	809	(809)	0	1,619	(1,619)	0
State Budget: Reduced Cost Sharing for Juvenile Delinquents/Offenders	(21,595)	0	(21,595)	(22,294)	0	(22,294)
UPK Intra-City Adjustment	0	0	0	0	6,909	6,909
YMI Reallocation: Cultural Sensitivity Plus Training	(20)	0	(20)	0	0	0
<b>Subtotal Other Adjustments</b>	<b>(\$35,746)</b>	<b>(\$12,349)</b>	<b>(\$48,095)</b>	<b>(\$16,867)</b>	<b>(\$5,049)</b>	<b>(\$21,916)</b>
<b>Total All Changes</b>	<b>(\$28,829)</b>	<b>(\$4,007)</b>	<b>(\$32,835)</b>	<b>\$15,491</b>	<b>\$18,997</b>	<b>\$34,488</b>
<b>ACS Budget as of the Fiscal 2016 Executive Plan</b>	<b>\$865,944</b>	<b>\$2,008,958</b>	<b>\$2,874,902</b>	<b>\$901,906</b>	<b>\$2,032,599</b>	<b>\$2,934,506</b>

\* These "Other Adjustments" are Included in the Citywide Savings Program.

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