

CITY COUNCIL  
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FINANCE JOINTLY WITH  
THE COMMITTEE ON HEALTH,  
THE COMMITTEE ON MENTAL HEALTH,  
DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND  
DISABILTY SERVICES

----- X

May 27, 2014  
Start: 10:16 a.m.  
Recess: 2:27 p.m.

HELD AT: Council Chambers  
250 Broadway - Hearing Room,  
16th Fl

B E F O R E:  
JULISSA FERRERAS  
Chairperson

COUNCIL MEMBERS:  
YDANDIS A. RODRIGUEZ  
JAMES G. VAN BRAMER  
VANESSA L. GIBSON  
ROBERT E. CORNEGY, JR.  
LAURIE A. CUMBO  
COREY D. JOHNSON  
MARK LEVINE  
I. DANEEK MILLER  
HELEN K. ROSENTHAL  
VINCENT M. IGNIZIO  
VANESSA L. GIBSON

## A P P E A R A N C E S (CONTINUED)

VINCENT IGNIZIO  
RAFAEL L. ESPINAL, JR.  
MARIA DEL CARMEN ARROYO  
ROSIE MENDEZ  
PETER A. KOO  
JAMES G. VAN BRAMER  
VANESSA GIBSON  
MATHIEU EUGENE  
ANDREW COHEN  
ELIZABETH S. CROWLEY  
PAUL A. VALLONE  
RUBEN WILLS  
INEZ D. BARRON

Dr. Barbara Sampson  
Acting Chief Medical Examiner  
Office of the Medical Examiner (OCME)

Dina Maniotis  
Deputy Commissioner  
Administration & Finance  
Office of the Medical Examiner (OCME)

Barbara Butcher  
Chief of Staff  
Office of the Medical Examiner (OCME)

Dr. Ram Raju, President  
New York City Health and Hospital Corporation

Ms. Marlene Zurack  
Senior Vice President of Finance  
New York City Health and Hospital Corporation

Mr. John Jurenko  
Senior Assistant Vice President  
Intergovernmental Affairs.  
New York City Health and Hospital Corporation

Dr. Mary Bassett, Commissioner  
New York City Department of Health  
and Mental Hygiene.

Dr. Hillary Kunins  
Acting Executive Deputy Commissioner  
New York City Department of Health  
and Mental Hygiene,

Dr. Oxiris Barbot  
First Deputy Commissioner  
New York City Department of Health  
and Mental Hygiene,

Daniel Kass  
Deputy Commissioner  
Department of Environmental Health  
New York City Department of Health  
and Mental Hygiene,

Lilly Tom  
Assistant Commissioner  
Children, Youth & Families  
Division of Mental Hygiene  
New York City Department of Health  
and Mental Hygiene



1 COMMITTEE ON FIANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
2 COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
3 ALCOHOLISM, SUBSTANCE ABUSE AND DISABILTY SERVICES

4 CHAIRPERSON FERRERAS: Good morning and  
5 welcome to the seventh day of the City Council's hear  
6 on the Mayor's Executive Budget FY15. My name is  
7 Julissa Ferreras, and I am the Chair of the Finance  
8 Committee. This morning, we are joined by the  
9 Committee on Health Chaired by my colleague Council  
10 Member Corey Johnson, to hear from the Office of the  
11 Chief Medical Examiner. We will kick off the  
12 hearings with the Office of Medical Examiner. Then  
13 we will hear from the Health and Hospitals  
14 Corporation, and the Department of Health and Mental  
15 Hygiene. These hearings are a lot of work, and I  
16 want to thank my Finance staff for putting these  
17 hearings together. I want to Acting Director Latana  
18 McKenney; the Division and Committee Counsel, Tanisha  
19 Edwards; Legislative Analyst, Crilhein Francisco; and  
20 the Finance superstars like Cole Anderson and Maria  
21 Pagan[sp?] for pulling everything together. Thank  
22 you for all of your hard work.

23 Before we get started, I want to remind  
24 everyone that the public will be allowed to testify  
25 on the last day of the Budget Hearings on June 6th  
beginning at approximately 4:00 p.m. The public  
session will be held in this room. For members of

1  
2 the public who wish to testify, but cannot make the  
3 hearing, you can email your testimony to Nicole  
4 Anderson, and she will make it a part of the official  
5 record. Her email is nanderson@council.nyc.gov.

6           Today's Executive Budget Hearings kick-  
7 off with the office of the Chief Medical Examiner.  
8 The Medical Examiner's Fiscal 2015 Budget totals  
9 \$63.6 million. His budget includes \$3.1 million in  
10 new needs, which include \$2.4 million to fund the  
11 salaries of 16 criminalists to reduce the turnaround  
12 time in the DNA; \$221,000 to fund a fire safety  
13 director and fire watch services while the alarm is  
14 being updated; and \$552,000 to fund the salaries of  
15 one risk and quality assurance manager, and eight  
16 criminalists on payroll who are not currently funded  
17 because of grant funding reductions. The Medical  
18 Examiner's Budget also sees an additional \$1.6  
19 million in FEMA funds to replace equipment and  
20 supplies lost during Hurricane Sandy. I look forward  
21 to hearing from the Medical Examiner to learn more  
22 about how this Executive Budget affects its agency's  
23 operations. Before we hear from the Health  
24 Commissioner, I will turn the mic over to my Co-

1  
2 Chair, Council Member Corey Johnson for his  
3 statement. Thank you.

4 CO-CHAIRPERSON JOHNSON: Thank you, Chair  
5 Ferreras. Good morning everyone. I'm Corey Johnson,  
6 Chair of the Committee on Health in the Council.

7 This portion of the hearing focuses on the Fiscal  
8 2014 Executive Budget for the Office of the Chief  
9 Medical Examiner. During our Preliminary Budget  
10 Hearing, we heard from OCME about new technological  
11 advances, the reform of managerial practices, the  
12 repository of the 9/Museum, and ongoing efforts to  
13 identify World Trade Center victims. The Committee  
14 would like to hear on the progress of these matters,  
15 and on any budgetary concerns associated with them.  
16 The Committee also looks forward to hearing about  
17 important issues such as OCME's efforts to reduce  
18 turnaround times in DNA, in the DNA Lab; OCME's  
19 practice of uploading the DNA profiles of individuals  
20 who are not convicted of a crime to its local  
21 database; and OCME's ongoing rapport and  
22 communication with the families of 9/11 victims.

23 Before we begin, I'd like to thank my  
24 Committee staff who have worked so hard to coordinate  
25 today's hearing; Crilhein Francisco, the Committee's

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

8

1  
2 Finance Analyst; Dan Hagletts [sp?], the Counsel to  
3 the Committee; and Crystal Palm [sp?] the Policy  
4 Analyst to the Committee.

5 This morning, we'll be hearing from  
6 Barbara Sampson, the Acting Chief Medical Examiner.

7 Before we hear from our witnesses, I would like to  
8 note that we have been joined this morning by my

9 colleagues on the Health Committee. We have you

10 folks on -- Here we go. You can with your bike?

11 We're joined by -- Thank you -- Council Members

12 Gibson; Minority Leader Ignizio, Council Member

13 Cohen, Council Member Espinal, Council Member Koo,

14 and Council Member Eugene. Thank you very much. The

15 Committee would now like to hear testimony from Dr.

16 Barbara Sampson, the Acting Chief Medical Examiner.

17 BARBARA SAMPSON: Good morning,

18 Chairpersons Ferreras and Johnson, and good morning

19 to the members of the Finance and Health Committees.

20 I am Dr. Barbara Sampson, the Acting Chief Medical

21 Examiner. To my left is Barbara Butcher, our Chief

22 of Staff, and to my right is Dina Maniotis, our

23 Deputy Commissioner for Finance and Administration.

24 Today, we are pleased to discuss the Fiscal Year 2015

25 Budget for the Office of Chief Medical Examiner. But

1  
2 first, we would like to update you on key agency  
3 initiatives that we brought before you in March.

4           In our Forensic Biology Laboratory, the  
5 new Director revamped the laboratory system and  
6 operations, recognized procedures, and developed a  
7 plan to restructure operations to reduce turnaround  
8 time for DNA test results. Some may wonder why  
9 turnaround time is so important and why a financial  
10 investment in restructuring the labs is worthwhile.  
11 In short, by reducing DNA test turnaround time, we  
12 reduce costs to individuals and agencies. Shortening  
13 investigations and incarcerations, arresting  
14 perpetrators more quickly, and ensuring victims of  
15 crimes that they will not wait unduly for justice.

16           For every day that an investigation or a  
17 prosecution goes on for lack of a DNA test result,  
18 for every day that a victim of a sexual assault  
19 worries that her perpetrator is on the streets  
20 attacking others, and for every day that an innocent  
21 individual is kept behind bars, we pay a price both  
22 in human and financial terms. We at OCME will use  
23 our skills and the financial support of the City to  
24 ensure that our citizens are better served, and that

1  
2 we maintain our position as the best laboratory in  
3 the nation.

4           Thus, we worked closely with OMB on a New  
5 Needs Request, to reshape the staffing of the DNA  
6 Laboratory to ensure rapid and accurate results,  
7 while maintaining our ability to stay at the  
8 forefront of developments in new and more efficient  
9 technologies. Last year, City Council enacted  
10 legislation to provide transparency into the workings  
11 of the DNA and other OCME labs, which we have  
12 embraced. Root Cause Analysis Protocols have been  
13 created, and all proficiency tests and lab manuals  
14 are published online. In our New Needs Application we  
15 requested to hire a Quality Assurance Director so as  
16 to ensure that errors do not go undetected, and  
17 preventative measures are constantly examined.

18           We are pleased to report that our most  
19 pressing budget needs have been met, and are grateful  
20 to the Mayor and Deputy Mayor Dr. Lilliam Barrios-  
21 Paoli, and our colleagues at OMB. The OCME Non-Grant  
22 Expense Budget for FY15 is \$59.6 million, which  
23 includes a budgeted headcount of 594. The most  
24 significant change from the January plan is full  
25 funding for the restructuring of the Forensic Biology

1  
2 Criminalist Lines in the amount of \$2.36 million. In  
3 addition, we received funding for an Agency Quality  
4 Assurance Director, as mandated by last year's City  
5 Council Legislation, and monies for a fire safety  
6 contract due to life safety issues at our  
7 headquarters building. Where we will soon install a  
8 new fire alarm system.

9           In January 2014, the average number of  
10 days to complete all cases submitted to the Forensic  
11 Biology Laboratory was 94 days. With the \$2.36  
12 million expense infusion for restructuring the  
13 laboratory, we will fully implement a new system, and  
14 aim for a very aggressive goal of a turnaround time  
15 of 30 days. The \$0.5 million for previously unfunded  
16 and grant funded lab criminals ensures that eight  
17 essential positions continue to support our plan  
18 structural improvements without additional adverse  
19 impact on workload and quality. This is a good point  
20 to mention our ongoing efforts in DNA identification  
21 of the victims of the 9/11 attack on the World Trade  
22 Center. We remain fully committed to the efforts to  
23 recover and identify every World Trade Center victim.  
24 The scientists in our DNA Laboratory test and retest  
25 samples every time there is a new technique or a new

1  
2 method in hopes of making a new identification.

3 Recently, the remains of the victims in our  
4 safekeeping were transferred to the Repository at the  
5 World Trade Center Memorial where we will continue to  
6 be their guardians. The Repository will always be  
7 within our control, and our personnel will be onsite  
8 to meet with families and friends of the victims to  
9 answer all their questions. Funding for the Quality  
10 Assurance Director in the amount of \$90,000 was  
11 approved, and helps us maintain our accreditation and  
12 meet compliance obligations we have now under Local  
13 Laws 85 and 86.

14 OCME's role in the criminal justice  
15 system is central, and I expect nothing less than the  
16 highest standard of quality accuracy within the  
17 forensic sciences we practice. We now have the  
18 funding to attract a top notch quality management  
19 professional to establish an OCME agencywide quality  
20 assurance and improvement system. We will constantly  
21 monitor for significant events occurring within the  
22 agency, which may represent quality concerns, and  
23 when appropriate, conduct a full Root Cause Analysis  
24 with the associated documentation and legally  
25 required reporting. \$100,000 has been funded for

1  
2 fire safety contract positions. Currently, OCME is  
3 updating the fire alarm system in our headquarters  
4 building at 520 1st Avenue. This funding will ensure  
5 that OCME has the proper level of fire safety  
6 staffing in place in order to maintain compliance  
7 with relevant local laws. As a result, OCME will be  
8 able to retain the contractual Fire Safety Director  
9 and fire watch personnel necessary to complete the  
10 project safely. OCME worked with OMB during the  
11 formulation of the Five-Year Capital Commitment Plan  
12 to reforecast our projected capital spending in a  
13 fiscally sound manner. As a result, OCME's capital  
14 commitments for FY15 total \$27 million. This  
15 includes \$21.5 million of FY15 spending for the Bronx  
16 Morgue; \$3 million for various laboratory equipment;  
17 and \$.8 million for IT equipment and services.

18 In summary, OCME will use these funds to  
19 further improve the effectiveness of critical  
20 operations, and reduce turnaround times in areas of  
21 DNA test results. In doing so, we will be working to  
22 implement the shared vision with the Administration  
23 concerning responsible fiscal management, and the  
24 progressive values necessary to move New York City  
25 forward, and to make OCME stronger. We thank you for

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

14

1  
2 your kind attention and committed-- Continued  
3 support, and I welcome any questions.

4 CHAIRPERSON FERRERAS: Thank you, Dr.  
5 Sampson. Just for the Committee, we didn't get a  
6 copy of your testimony.

7 DR. BARBARA SAMPSON: Oh.

8 CHAIRPERSON FERRERAS: So, they weren't  
9 handed out. Maybe you can get the Committee copies,  
10 --

11 DR. BARBARA SAMPSON: Absolutely.

12 CHAIRPERSON FERRERAS: --I would really  
13 appreciate it.

14 DR. BARBARA SAMPSON: I apologize.

15 CHAIRPERSON FERRERAS: So, thank you for  
16 acknowledging Local Laws 85 and 86. We did a lot of  
17 work --

18 DR. BARBARA SAMPSON: We did, too.

19 CHAIRPERSON FERRERAS: --as prime  
20 sponsors as one of those and co-sponsor of the other,  
21 I appreciate your update, and the efforts that you've  
22 made. I wanted to follow up on the Root Cause  
23 Analysis. I know that we had talked about getting  
24 this done. Has it been done? What's the status on  
25

1  
2 this, and where are we? Thank you. Oh, we just got  
3 a copy of this.

4 DR. BARBARA SAMPSON: Okay. So the Root  
5 Cause Analysis is something that OCME takes extremely  
6 seriously. We have begun to establish protocols for  
7 Root Cause Analysis. Of course, the details of those  
8 will be different depending on the nature of the  
9 problem that we encounter, but we are relying very  
10 heavily on this new Quality Assurance Manager, who  
11 will be specialized in quality assurance of all kinds  
12 including Root Cause Analysis to help us. In  
13 addition, the legislation requires us to have an  
14 outside participant in our Root Cause Analysis  
15 Committee, and we have identified an outstanding  
16 person at NYU Medical Center who has a -- her and her  
17 staff have tremendous experience in the hospital  
18 setting.

19 CHAIRPERSON FERRERAS: Since this last  
20 incident, we haven't had a need to trigger this or  
21 are we not ready for the Root Cause Analysis?

22 DR. BARBARA SAMPSON: We have been  
23 constantly monitoring, and we have done Root Cause  
24 Analyses since the --

1  
2 CHAIRPERSON FERRERAS: Since the Local  
3 Law?

4 DR. BARBARA SAMPSON: Actually, before  
5 the Local Law went into effect, and we continue.

6 CHAIRPERSON FERRERAS: Okay. I commend  
7 you on your very aggressive idea of getting  
8 everything with DNA down through your 30-day process.  
9 I think we support you here in the Council clearly  
10 any time that you can bring clarity even sooner  
11 helps. And if you could talk-- Why did you identify  
12 that 16 criminalists is what it takes to get you to  
13 the 30-day deadline? Why not 15? Why not 18? Maybe  
14 you can walk me through this process.

15 DR. BARBARA SAMPSON: This was a plan put  
16 together by our DNA Lab Director, Tim Kupferschmid,  
17 who is an expert in planning such endeavors. I think  
18 Barbara has some more details.

19 BARBARA BUTCHER: Yeah, Mr. Kupferschmid  
20 is not just a preeminent scientist in DNA and  
21 forensic biology sciences, but he's also what we call  
22 a black belt--

23 CHAIRPERSON FERRERAS: I'm so sorry. If  
24 you could just identify yourself for the record.

1  
2 BARBARA BUTCHER: Yes. I'm sorry.

3 Barbara Butcher, Chief of Staff at the Medical  
4 Examiner's Office. So, Mr. Kopferschmid is not just  
5 an expert in forensic biology and DNA sciences, but  
6 he's also an expert in what they call Lean Six Sigma  
7 Practices, and he has designed both for states and  
8 for private laboratories methodologies and  
9 operational systems for maximizing efficiency, the  
10 exact, correct number of people to process a given  
11 number of evidence cases. And to structure them in  
12 what he calls pods, where case are-- Each pod has a  
13 series of cases that they're responsible for from  
14 beginning to end. And so, he's been doing this  
15 extensive analysis of our operation, and he's  
16 determined the number of people that he needs to do  
17 it exactly right. He started the process. I would  
18 say 45 to 50% of the laboratory has been through this  
19 new pod training, and we've also seen a substantial  
20 reduction in turnaround time already. So it's quite  
21 effective.

22 CHAIRPERSON FERRERAS: Can you-- How many  
23 criminalists are there now? And I know that one of  
24 the issues that we had in the past was supervision.  
25 So what's the ratio of supervisor to criminalist as

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

18

1  
2 it stands now, and then I guess we would add 16 to  
3 that number after FY15.

4 BARBARA BUTCHER: You know, it's-- I  
5 can't give you the exact number of supervisory people  
6 because it's a four-tiered structure. There are  
7 levels 1, 2, 3, 4 criminalists, and then assistant  
8 directors, and then deputy directors, and directors.  
9 I believe there are 100 and--?

10 DR. BARBARA SAMPSON: 149 criminalists  
11 currently, and with the additional 16, we'll be up to  
12 165.

13 CHAIRPERSON FERRERAS: And you said these  
14 are in different tiers. Are there more in certain  
15 tiers than others?

16 DR. BARBARA SAMPSON: He has a  
17 restructuring plan where there will be many internal  
18 promotions, as well as hiring new people. So it's  
19 across the board.

20 CHAIRPERSON FERRERAS: Okay, got it. So  
21 we can just give to this committee, and you may not  
22 have that with you, but what the structure would look  
23 like after these. So that we understand why you need  
24 this budget increase, and what it will look like, and

25

1  
2 how more efficient your systems will be after we pass  
3 this budget.

4 DR. BARBARA SAMPSON: Okay, very good.

5 CHAIRPERSON FERRERAS: Before I give it  
6 over to my colleague and Chair Johnson, I wanted to  
7 speak a little bit, and I know that you had  
8 mentioned, and obviously there were a lot of efforts  
9 done after the 9/11 Memorial, and we all hear of the  
10 Repository. Can you walk us through or describe what  
11 is the purpose of the Depository. And I know that  
12 you said there is OCME staff there to speak to  
13 families. But is there any other, I guess any other  
14 processes or the importance of keeping the Repository  
15 there.

16 DR. BARBARA SAMPSON: The Repository is  
17 an OCME facility. The remains are kept there, and  
18 there is a reflection room immediately outside the  
19 Repository, which is for the sole use of family  
20 members. We have OCME staff at the door there to  
21 greet families who are visiting and to answer any  
22 questions that there may be. The purpose of the  
23 Repository is a place to keep the remains that OCME  
24 can access as necessary to be able to continue our  
25 work at identification.

1  
2 CHAIRPERSON FERRERAS: So as you  
3 mentioned earlier, as technology advances, you can  
4 ten take another opportunity to do more sifting and  
5 apply the new systems to the remains.

6 DR. BARBARA SAMPSON: To apply the new  
7 systems to the remains that we already have, or that  
8 we might obtain in the future. Keep in mind that no  
9 DNA testing will be done at that site. The DNA  
10 testing will be in our DNA laboratory on 26th Street.

11 CHAIRPERSON FERRERAS: So at some point  
12 if there's a new system, the Repository-- I guess  
13 what's encased in the Repository now would go back to  
14 OCME for testing?

15 DR. BARBARA SAMPSON: Just what we need  
16 to do the actual testing, which is not everything.  
17 Just small representational samples.

18 CHAIRPERSON FERRERAS: Okay, very good.  
19 Thank you very much. Co-Chair Johnson.

20 CO-CHAIRPERSON JOHNSON: Thank you, Chair  
21 Ferreras. Thank you for your testimony. Before we  
22 go onto a few other issues that you discussed in your  
23 testimony and I discussed in my opening statement, I  
24 want to stay on the Repository Room at the 9/11  
25 Memorial and Museum. I wanted to really understand

1  
2 what the interaction is between OCME's criminalists  
3 and the families at the site. If a family comes in  
4 and wants to discuss what happened with the  
5 unidentified remains, what actually occurs onsite  
6 there for the families?

7           BARBARA BUTCHER: The Repository is a--  
8 It's a very dignified place, and I might point out  
9 that it comes from the word "repose." They're  
10 resting in there. It's not an entombment or a burial  
11 or a mausoleum in anyway. The purpose of the staff  
12 there is to meet the families and to discuss anything  
13 they want to talk about. For instance, we have a  
14 very small office just behind the Repository, and the  
15 computers there have all the information. We can  
16 access all the information remotely that we might  
17 need for an individual file. So for instance, if a  
18 family member comes in and says, I still don't have  
19 an identification, can you tell me do you have  
20 sufficient samples for my family, for my children?

21           We can go right into the database that we  
22 maintain, and see how many samples were given. Are  
23 they valid samples? Absolutely. Then, if they have  
24 someone who has been identified, let's say several  
25 pieces or several remains, we can tell them what the

1 latest efforts have been, how many times we've re-  
2 sampled, how many samples have been tested for that  
3 particular person. And how many remains have been  
4 identified. They can choose at any time to say, I'd  
5 like to remove the remains now, and take them to my  
6 private family plot. And then, we'll work with them  
7 to do that, of course, outside of ours. But the  
8 families have an infinite number of questions, and  
9 our folks, the criminalists have been working with  
10 them for 12 years now. So they're very sensitive to  
11 their needs, and they have every bit of information  
12 they could possibly use.

14 CO-CHAIRPERSON JOHNSON: So how many  
15 criminalists will be there at one time?

16 BARBARA BUTCHER: Two.

17 CO-CHAIRPERSON JOHNSON: Two full time  
18 there whenever the Museum is open?

19 BARBARA BUTCHER: Correct.

20 CO-CHAIRPERSON JOHNSON: Great. I wanted  
21 to understand the process that was taken in moving  
22 the remains, which I know took place a couple of  
23 weeks ago. I know that there were some family  
24 members who were upset about the not so advance  
25 notice that they felt like they were given. I wanted

1  
2 to understand how that decision was made, and what  
3 the protocol is in communicating with these families  
4 when decisions like this are made.

5           BARBARA BUTCHER: We're particularly  
6 proud of the way this handled, we feel, under this  
7 administration. As you may be aware, under the  
8 previous administration we were issued a directive to  
9 move the remains quietly without notice or ceremony  
10 for a variety of reasons. And that was issued to us  
11 in a directive, which was the form of an agreement  
12 between 9/11 Memorial and the Mayor's Office. Under  
13 this administration, the Mayor and his advisors  
14 thought that it better to have some degree of  
15 ceremony to show respect, dignity, and to recognize  
16 that there are still so many who are unidentified.  
17 And so, in the early morning hours of that Saturday,  
18 I believe that's three weeks ago, we removed the  
19 remains in a scientific process where manifestos--  
20 Manifests of captain. It was very technical.

21           About 35 of our scientists participated  
22 in that move, but then it was followed by a ceremony  
23 designed by City Hall. It was a very dignified  
24 procession with the Port Authority Police, NYPD, the  
25 Fire Department in which they carried transfer cases

1  
2 containing remains of the unknowns. This was a  
3 flagged draped ceremony done to full honors, and I  
4 think it was a very nice ceremony. And we recognize  
5 that some will be unhappy, and some will be pleased  
6 with the way things were done. But we followed Best  
7 Scientific Practices and the recommendations of the  
8 Administration of how this should be done  
9 respectfully.

10 CO-CHAIRPERSON JOHNSON: Thank you. I'm  
11 happy to hear about that change, and how it was  
12 handled with respect and dignity. How far in advance  
13 were families told that it was going to happen?

14 BARBARA BUTCHER: About two months in  
15 advance we sent out a notice. The Medical Examiner's  
16 Office communicated with all the families. They sent  
17 out 4,000 letters saying that very soon we would be  
18 moving the remains to the Repository. We sent out a  
19 second mailing that said we'd be moving them soon  
20 without giving an exact date, and sent them  
21 informational cards for each family member's use.  
22 The then City Hall communicated with families through  
23 their own list serves. The Community Affairs Unit  
24 has an extensive network of family groups, emails,  
25 and list serves. But they sent out a notice about

1  
2 the ceremony. That was not part of OCME. We had  
3 nothing to do with that.

4 CO-CHAIRPERSON JOHNSON: Thank you. Are  
5 there any social workers on staff at the Repository  
6 or individuals who have training in counseling or  
7 interacting with families that aggrieved or who are  
8 still grieving in some way?

9 BARBARA BUTCHER: Yes, our staff members  
10 have training in working in bereavement counseling,  
11 and we work very closely with the Red Cross. You may  
12 know that during the opening preview time for the  
13 families and first responders, we had Red Cross  
14 counselors on staff, and ready to meet with families.  
15 And if necessary, we have people on call immediately  
16 to work with us.

17 CO-CHAIRPERSON JOHNSON: Okay, I wanted  
18 to acknowledge that I forgot to acknowledge before  
19 Council Member Mendez who has been here since the  
20 beginning, and we have been joined by Council Members  
21 Miller and Cornegy. I have a couple questions -- and  
22 then I'm happy to turn it over to my colleagues --  
23 about the TMA backlog that we, that you testified  
24 about and we've discussed. I wanted to understand in  
25 OCME's calculation what technically constitutes a

1  
2 backlog? How is a backlog determined, if there is  
3 one?

4                   BARBARA BUTCHER: The backlog period  
5 begins when a piece of evidence comes in the door to  
6 when it starts testing. And so, when calculating  
7 turnaround time there actually two components. The  
8 first being the period between accessioning the  
9 evidence in the door, and the day when the testing  
10 begins. And that's called the processing time. The  
11 processing time is now 12 days, which I might add is  
12 probably the best in the nation. So at the time a  
13 piece of evidence comes in the door sometimes it can  
14 wait for three to four days before testing begins.  
15 That is determined, and prioritized based on the  
16 level of the particular case. We would always  
17 prioritize homicides and sexual assaults. What we  
18 would de-prioritize, if you will, are the property  
19 crimes.

20                   CO-CHAIRPERSON JOHNSON: Thank you. With  
21 that being the standard, does it appear that OCME is  
22 developing another backlog currently?

23                   BARBARA BUTCHER: I'm sorry. I have the  
24 exact number somewhere.

1

2

CO-CHAIRPERSON JOHNSON: That's okay.

3

Take your time.

4

5

BARBARA BUTCHER: But, of course, it's in  
tiny little graphs. Okay. From 2012 until 2013,

6

there was an increase in backlog. We are not

7

somewhere around -- We're around 1,600 cases waiting

8

in a pipeline. However, none were waiting more than

9

I believe it's 12 days?

10

DR. BARBARA SAMPSON: Something like

11

that, yeah.

12

BARBARA BUTCHER: Yeah, depending on

13

priority.

14

CO-CHAIRPERSON JOHNSON: Thank you.

15

DR. BARBARA SAMPSON: Most importantly,

16

there's little to no backlog whatsoever for sexual

17

assault cases.

18

CO-CHAIRPERSON JOHNSON: Thank you. I

19

know that so many of the positions that OCME has to

20

fill in its lab are highly technical, take a lot of

21

advanced educational training, and they have to go

22

through courses to actually particularly understand

23

their own subject matter that they're going to be

24

working with in the Chief Medical Examiner's Office.

25

And there's been talk about we spend all this money

1  
2 training folks, which is very valuable and important  
3 for the city, and we must do it. But retention rates  
4 aren't that high. People take the training and they  
5 stay for a little while, and then they go off and  
6 they take a job in the private sector where they're  
7 going to make a significant amount more money. I  
8 wanted to understand why that is, and if we could be  
9 doing anything more to actually retain the folks that  
10 we're training to do these important jobs here in the  
11 city.

12 BARBARA BUTCHER: You're absolutely  
13 right. There is a relatively high turnaround. I'm  
14 sorry, attrition rate. Is that the right word?

15 DR. BARBARA SAMPSON: yes.

16 BARBARA BUTCHER: Attrition rate among  
17 DNA scientists. There are two to three factors in  
18 there. One is that they're young. Most of these  
19 folks are coming right out of college, and they go to  
20 the best possible laboratory in the United States for  
21 their training, which is New York City. The training  
22 takes approximately six months before they can even  
23 touch a case. And that's, even coming out of school  
24 with a Master's Degree. We have very rigorous  
25 standards. So then they work for the city for a

1  
2 year, two years, and then they want to go some place  
3 with a lower cost of living. So they're young.  
4 Perhaps they want to start families, have children,  
5 and they want to be closer to their families perhaps.  
6 So all those factors count in. There's also the job  
7 satisfaction. I think previously we recognized that  
8 there was a morale issue in the laboratory. And I  
9 think Council Member Ferreras you're aware of that.  
10 And we really feel like we've really made a big  
11 turnaround there. This is a far different atmosphere  
12 now, and we've gotten some improvement in that  
13 attrition rate. There's a way to go. There's  
14 absolutely a way to go. Could salaries help?  
15 Probably, but without lowering the cost of living in  
16 New York City, I'm not sure how that's going to work  
17 out.

18 CO-CHAIRPERSON JOHNSON: What is the  
19 average salary for someone in that position?

20 BARBARA BUTCHER: I believe it's between  
21 \$60 and \$70,000. There are five different levels and  
22 Dina can give you the exact number.

23 DINA MANIOTIS: Yes. I'm Dina Maniotis,  
24 Deputy Commissioner for Administration. So the entry  
25 level average salary is \$46.5 thousand. Second Level

1  
2 Criminalist II is \$55.5 thousand; third is \$69; and  
3 the highest level, entry level -- at the highest  
4 level for Criminalist IV is close to \$80,000.

5 CO-CHAIRPERSON JOHNSON: Thank you. I  
6 want to go to Council Member Cohen who has a  
7 question. Andy, you're on the clock for five  
8 minutes.

9 COUNCIL MEMBER COHEN: I just have one  
10 question. Good morning, thank you. I was just  
11 wondering if there is any -- If you could tell me  
12 about your confidence level that we won't see an  
13 incident like we saw in my district before I was  
14 elected regarding Kevin Bell. We're confident the  
15 procedure in place that-- That an incident won't  
16 happen again. Kevin Bell is the young man who was  
17 picked up in Woodlawn, and his remains were put into  
18 a vehicle that recycling debris and all that kind of  
19 matter. And I just want to be confident that  
20 procedures are in place that something like that  
21 won't happen again.

22 DR. BARBARA SAMPSON: Absolutely. We put  
23 in a number of procedures after that incident  
24 including regular spot checks at scenes by our  
25 administrators on duty, and established a number of

1  
2 protocols for cleaning out our vehicles after  
3 everyone, so to speak. So I really doubt anything  
4 like that could ever happen again.

5 COUNCIL MEMBER COHEN: Thank you very  
6 much. Thank you, Chair.

7 CO-CHAIRPERSON JOHNSON: I want to get  
8 back to the -- Oh, Chair, do you have any questions?  
9 I think you had a few, too. Okay, just let me know.  
10 I want to get back to the local database. At the  
11 Preliminary Budget if you're in, and in a follow-up  
12 letter, I raised some concerns of OCME's practice of  
13 uploading the DNA profiles of individuals who are not  
14 convicted of a crime to the OCME's local database,  
15 the LDIS. I appreciate your response to that  
16 inquiry, and I had some follow-up questions. We're  
17 probably not going to get through all of the  
18 questions today. So, we'll have to follow up after  
19 this hearing. I just want to be perfectly clear. Do  
20 the DNA profiles on individuals who are not convicted  
21 of any crimes ever remain in the local databases?

22 BARBARA BUTCHER: If there is a suspect  
23 who has a DNA, who there is evidence from a crime on  
24 scene, and a suspect's DNA is uploaded up into the  
25 local database, it will remain there until expunged.

1  
2 And we expunge on request. So, technically yes,  
3 those can remain.

4 CO-CHAIRPERSON JOHNSON: Who makes that  
5 request?

6 BARBARA BUTCHER: The attorney, or the  
7 attorney for the defendant or the suspects.

8 CO-CHAIRPERSON JOHNSON: What if you have  
9 someone who may be a low income person who may not  
10 have the most competent best attorney representing  
11 them, or they're been put through the system. And  
12 they don't have the funds to actually be paying  
13 someone, what happens then? How do we ensure that  
14 people are being kept in a database when they've done  
15 nothing wrong?

16 BARBARA BUTCHER: That's certainly  
17 possible and OCME cannot, we cannot expunge any  
18 samples independently. Everything has to come from a  
19 court order. So once we get in a court order, we  
20 expunge it immediately. So most-- It would have to  
21 come through either the district attorney or defense  
22 attorney or the suspect themselves making such a  
23 request saying they want their DNA removed.

24 CO-CHAIRPERSON JOHNSON: So I understand  
25 from your letter that OCME does not notify suspects

1  
2 if their name is included in the local database.

3 You've stated that you do not notify suspects because  
4 you're not the agency responsible for taking the  
5 actual DNA sample, and that the NYPD is. If you were  
6 to design a system whereby the individuals could  
7 receive notice, how would you do that?

8 BARBARA BUTCHER: I'm sorry. It's such a  
9 complex question. I would like to suggest at your  
10 convenience, if our -- we have an attorney in  
11 specializes in DNA matters and the Laboratory  
12 Director. We would be really pleased to meet with  
13 you, and your staff to go through the design of any  
14 program that would satisfy the questions.

15 CO-CHAIRPERSON JOHNSON: So, I'm happy to  
16 do that. I mean my hope here is that we could create  
17 a partnership between--

18 BARBARA BUTCHER: [interposing]

19 CO-CHAIRPERSON JOHNSON: --OCME and the  
20 NYPD, and the other enforcement agencies to make sure  
21 that suspects are given notice that they've been  
22 entered into a database, and that we can ensure that  
23 someone that hasn't done anything wrong, but at one  
24 point were being looked at with regard to a crime,  
25 are not being kept in a database, which at some point

1  
2 if something happened could be used against them in  
3 some way. That's my concern there.

4 BARBARA BUTCHER: Of course, and we  
5 certainly agree. I would also like to point that  
6 when such requests do come to us, we advise the  
7 defense counsel that they may also want to reach out  
8 to NYPD, and have any evidence removed or anything,  
9 any other databases that they might be in.

10 CO-CHAIRPERSON JOHNSON: Has OCME ever  
11 been reprimanded or have there been concerns raised  
12 by the State of Federal Governments with regard to  
13 this practice. I know that the State recognized  
14 there is potential danger in allowing this type of  
15 unregulated collection and testing of DNA profiles.  
16 And, therefore, made the decision to limit the State  
17 DNA Data Bank to only profiles of those convicted of  
18 a crime. So we are doing it a little differently  
19 than I believe the State is. Is that correct?

20 BARBARA BUTCHER: Again, a complex  
21 question. No, we don't have any reprimands that I'm  
22 aware of. In order to upload to the state or to  
23 CODIS, which is combined -- it's a combined index of  
24 the State, Federal, and local databases. In order to  
25 upload there, you have to have a local database in

1  
2 order to upload to the State. So it is in some sense  
3 a temporary resting place for that data so that it  
4 could be uploaded to the State . And you're  
5 absolutely right, not everything can be uploaded to  
6 the State. For instance, if we had the victims, we  
7 need to eliminate the victim from a given profile.  
8 That would never be uploaded to the State. It  
9 resides temporarily in the local database so that we  
10 can ensure that we're not accidentally using the  
11 victim as the suspect. In addition, in that database  
12 we keep all of our employee DNA because we have to  
13 check regularly to ensure that there's no  
14 contamination. And the police who handle evidence,  
15 they are also in this local data bank because we want  
16 to ensure that again the evidence has nothing to do  
17 with contamination or suspects or victims.

18 CO-CHAIRPERSON JOHNSON: But if the State  
19 doesn't allow DNA profiles in their database, if they  
20 don't allow it, then why does OCME allow profiles of  
21 the not convicted? Why is there that big  
22 discrepancy, and why isn't there some uniformity in  
23 that regard? They've determined that given that  
24 there could be serious issues that could happen if  
25 you have someone that wasn't convicted of a crime,

1  
2 why do you allow and the State doesn't? Why has OCME  
3 made that decision?

4 BARBARA BUTCHER: I don't think we're  
5 doing anything that conflicts with the State  
6 database. We have the employees there, and we have  
7 NYPD Evidence Technicians in there. That would  
8 certainly never be uploaded, but yet we must maintain  
9 them in the local database to eliminate  
10 contamination. So, again, it's a complex issue, and  
11 I don't want to misstate anything. But I don't  
12 believe that anything we do conflicts with the State.

13 CO-CHAIRPERSON JOHNSON: I say this  
14 respectfully because I'm trying to understand. My  
15 understanding is that the State does not keep DNA  
16 profiles of people who are deemed suspects, who  
17 haven't been convicted of anything. They just don't  
18 keep it. We don't have to go through an expungement  
19 period because it's never kept if someone hasn't been  
20 convicted of a crime. OCME doesn't have that same  
21 standard. You described to me a few minutes ago how  
22 there's a process of someone who can expunge it from  
23 the database. What I'm asking is how come there are  
24 these two separate standards that exist. OCME is  
25 keeping profiles of people who have not been

1  
2 convicted of anything. If they don't attempt to  
3 expunge it ... The State never has to go through  
4 that process because they're not keeping anything if  
5 no one has been convicted. And I'm asking why that  
6 discrepancy exists? Why there isn't uniformity in  
7 that?

8           BARBARA BUTCHER: I'm not aware of all  
9 the State regulations. So to avoid misstating  
10 anything, I would feel more comfortable if we got  
11 back to you and then met to ensure that we meet all  
12 the standards, and all the assurances and protections  
13 for people who are not convicted.

14           CO-CHAIRPERSON JOHNSON: So this is  
15 important.

16           BARBARA BUTCHER: Yes.

17           CO-CHAIRPERSON JOHNSON: And so, I would  
18 really like to understand, and we don't have to  
19 resolve it now, but why this exists. And if there is  
20 an easier way, given that we know there are many  
21 people that come through the legal system in New York  
22 City who I would say -- it's subjective -- but I  
23 would say may not have the best legal representation  
24 that is spending an enormous amount of time on their  
25 case. And in the follow-up time after their case is

1  
2 done, and many of these people are people who are low  
3 income people who are trying to get their lives back  
4 on track. And I want to ensure that they're not kept  
5 in a database because they don't have -- They may  
6 not have the access to funds to pay for a high-end  
7 attorney who may be able to handle this for them.  
8 And if the State is not requiring an expungement  
9 process, maybe we don't have to either. Maybe we can  
10 figure this out in a way where this doesn't have to  
11 get kept. I understand that the police probably  
12 won't like that because, of course, they want to keep  
13 this information in case they ever need it if it  
14 comes up in the course of an investigation. But I  
15 think there's a real balance here between protecting  
16 someone's privacy and civil liberties, and also  
17 ensuring that we can enforce the law and complete  
18 investigations in a fair and reasonable manner.

19 BARBARA BUTCHER: We'd like to work with  
20 you on this.

21 CO-CHAIRPERSON JOHNSON: Thank you very  
22 much. Are there any questions? We're going to go to  
23 Council Member Cumbo and you're on the clock.

24 COUNCIL MEMBER CUMBO: Good morning.  
25 Thank you, Chair. Thank you for your testimony

1  
2 today. I have a question in terms of the DNA  
3 turnaround time, and Council Member Johnson may have  
4 touched on this as well. The investment that the  
5 city is making in order to speed up the opportunity  
6 for the results to come back from DNA testing, where  
7 would that put us nationally in terms of are there  
8 are cities throughout the country who have already  
9 exceeded what we're doing here in New York? Or would  
10 this make us a model, or where would we be, and where  
11 are we currently in terms of is this something that  
12 you have looked at nationally and said this is the  
13 model. They're doing it right in this city, and we  
14 want to be where this city is, or this we're above  
15 everybody right now. We're about to take it to the  
16 next level.

17 DR. BARBARA SAMPSON: That's exactly it.  
18 We're ahead of everyone, and we're taking it to the  
19 next level. The fastest turnaround time for  
20 efficiency and maintaining accuracy and scientific  
21 validity. And we believe that as quickly as we can  
22 possibly do these tests there are definite both  
23 financial benefits as well as benefits to the city,  
24 to the citizens of this city.

1  
2 COUNCIL MEMBER CUMBO: And my second  
3 question is being new to this, because I -- there are  
4 several people in our district that are facing this  
5 challenge in terms of awaiting DNA tests to come back  
6 from labs. And it's taken exorbitantly -- exorbitant  
7 amounts of time for them to get the results. What I  
8 want to understand in a lot of ways let's say we get  
9 on track. Is the DNA what is holding up cases more  
10 often than not, or is the system as it currently is  
11 not able, even if the DNA testing became more readily  
12 available? So what's kind of hindering the other?  
13 Is it the legal system, or is it the DNA's role that  
14 it plays within our legal system that's hindering a  
15 lot of this. Because there's a case in particular in  
16 my district where they come back time and time for  
17 their hearing, and it is said that the DNA tests are  
18 not in. And so the case has to be postponed. So I'm  
19 trying to understand in some ways what's driving  
20 what.

21 DR. BARBARA SAMPSON: In any particular  
22 case there could be many issues that could prolong  
23 that particular case. So I would be glad if you  
24 provide me the information on that case to look into  
25 it, and to see what we can do to expedite it.

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

41

1  
2 COUNCIL MEMBER CUMBO: But in general you  
3 would say that -- in general across the board, what  
4 seems to be slowing down the process? Is it the time  
5 in which it takes to get the DNA results back, or  
6 would you say it's the legal system and how it  
7 functions in its totality?

8 DR. BARBARA SAMPSON: OCME can only speak  
9 for the DNA results, the time it takes to provide the  
10 DNA report. What may increase people waiting for  
11 those kinds of results that you're talking about is  
12 beyond what we do, and we really couldn't comment on  
13 that.

14 COUNCIL MEMBER CUMBO: Thank you.

15 CHAIRPERSON FERRERAS: Thank you, Council  
16 Member Cumbo. We will now have Council Member  
17 Miller.

18 COUNCIL MEMBER MILLER: Thank you, Madam  
19 Chair, Co-Chair Johnson, and thank you for coming out  
20 and giving your testimony today. I just want to  
21 expand on what was talked about in terms of the  
22 database, but I kind of want to take it in a  
23 different direction. Last week we, a number of  
24 members here, had the please -- displeasure of  
25 holding a press conference out front dealing with

1  
2 some of the missing -- on the issues of missing  
3 persons. And in particular, it talked about a number  
4 of folks who had because of the lack of interagency  
5 coordination ended up sitting for months in the City  
6 Morgue, and ultimately ended up on hard timing [sic].  
7 And that obviously is a major tragedy for families  
8 here in the city and throughout the country. So, as  
9 it pertains to the database and the uses of the DNA  
10 map, are we able to coordinate that so that it will  
11 kind of help to eliminate this problem of missing  
12 persons or persons just sitting in the morgue for  
13 months at a time unidentified. And at the same time  
14 family members are looking for them. How could we  
15 use this technology, this advancement to solve this -  
16 - such an egregious problem?

17                   BARBARA BUTCHER: I'm glad you brought  
18 that up. It's actually a national tragedy that there  
19 are approximately one million missing persons  
20 reported in this country, and that throughout all the  
21 morgues and medical examiner's offices nationwide,  
22 there are more than 100,000 unidentified bodies.  
23 Someone needs to take those numbers and put them  
24 together to match the missing person's reports, and  
25 those unidentified persons. We can relieve the minds

1  
2 of at least 100,000 families who are waiting. So  
3 we've been quite fortunate at the Medical Examiner's  
4 Office. We got a grant approximately two years ago  
5 to do a project to take the 1,100 unidentified  
6 persons that we have, and this is going back some ten  
7 years. A little bit more than ten years. And do a  
8 new fingerprinting technique called Live Scan, and we  
9 use new injection techniques. And we've rerun old  
10 fingerprints, and we've been able to identify 118  
11 people among the 500 who had fingerprints done back  
12 then in the day. Of them, 118 were identified. So  
13 it may seem like a small number, but that's 118  
14 families who have an answer. Now, we've worked hard  
15 not just with the printing, but with DNA techniques,  
16 with anthropology techniques, and with various  
17 investigative teams we've put together to try and  
18 resolve this. You're right. It's a national  
19 tragedy, and it's actually ill-excusable. We have  
20 the technology. We have the will. We just need to  
21 marry the data. And so we now participate in  
22 something called NAMES and that's National  
23 Association of Medical Examiners System to marry  
24 missing persons reports that families can enter  
25 themselves with reports that medical examiners put in

1  
2 descriptions of decedents, and we've had good success  
3 there. So I think again we're at the forefront here  
4 in New York City.

5 COUNCIL MEMBER MILLER: That is really  
6 encouraging for that. Again, I think the question is  
7 even locally, I've had someone in my district,  
8 unfortunately, suffer this tragedy. And there had  
9 not been the coordination that was necessary between  
10 departments because the person may have lived -- The  
11 crime -- Well, when a person was reported missing in  
12 another borough, they lie in a morgue in another  
13 borough, and there's no coordination. And this has  
14 happened several times, and so-- And I know initially  
15 this is a few years back, but it happened within the  
16 last year as well. Is there anything happening now  
17 in terms of coordination that would forbid for this  
18 to happen again? And again, most importantly, are we  
19 coordinating with those agencies, NYPD, Cit, State,  
20 and Fed of missing persons?

21 BARBARA BUTCHER: Council Miller, this is  
22 a joint project that we're doing with NYPD as well as  
23 National Medical Examiners. It has been the case  
24 that a person has to be reported missing in the  
25 precinct where they live. Even though they may have

1  
2 been last seen in the Bronx, they may have to be  
3 reported in Brooklyn. Again, same thing nationwide.  
4 If you live in Reno, Nevada, you've got to be  
5 reported missing there even though you happen to be  
6 New York City. So it's a ludicrous system, and we  
7 work hard with other agencies including NYPD to try  
8 and try and coordinate this. So it is a joint  
9 effort, and we've made good strides. We've got a  
10 long way to go.

11 CHAIRPERSON FERRERAS: Thank you, Council  
12 Member. We've been joined by Majority Leader Van  
13 Bramer and Council Member Vallone.

14 CO-CHAIRPERSON JOHNSON: Madam.

15 CHAIRPERSON FERRERAS: Oh, go ahead.

16 CO-CHAIRPERSON JOHNSON: I just want to  
17 say one thing. I appreciate your testimony today,  
18 and I look forward to working with you on the issues  
19 that you laid out. I do have some questions, which  
20 I'm not going to ask today, but I would ask that when  
21 we submit them to you that hopefully you get them  
22 back to us in a timely manner with regard to low copy  
23 DNA analysis, and I think it relates in some ways to  
24 the questions I had before with regard to the  
25 standard that's being used in making sure we're

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

46

protecting people in the right way. So I appreciate  
our working relationship, but then I'm going to hand  
it back over to the Chair.

CHAIRPERSON FERRERAS: Thank you, Chair  
Johnson, and again, thank you for your testimony. If  
you can, as was mentioned earlier, if you can get  
back to us in relation to the budget questions and  
specifically the one that I had about the structure.  
So that it will help us negotiate when we begin our  
negotiations of the budget. I would really  
appreciate it. Thank you for coming in today. We're  
going to take a three-minute break before we go to  
the next committee. Thank you.

DR. BARBARA SAMPSON: Thank you.

CHAIRPERSON FERRERAS: Thank you.

BARBARA BUTCHER: Thank you.

[Pause]

CHAIRPERSON FERRERAS: We will now resume  
the City Council's Hearing on the Mayor's Executive  
Budget FY2015. The Finance Committee--

[background discussion]

CHAIRPERSON FERRERAS: The Finance  
Committee and the Committee on Health chaired by my  
colleague, Council Member Corey Johnson, has now been

1 COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

47

2 joined by the -- by the Health Committee and the  
3 Committee on Mental Health, Developmental Disability,  
4 Alcoholism, Substance Abuse and Disability Services  
5 chaired by my colleague Council Member Andrew Cohen  
6 to hear from the Health and Hospitals Corporation.  
7 We're just doing an adjustment here of seats for my  
8 Co-Chairs. You're sitting at the end, and where's  
9 Co-Chair Johnson? We're going to actually hold on  
10 for two more minutes.

11 [Pause]

12 CHAIRPERSON FERRERAS: So our colleague,  
13 Co-Chair Johnson will be joining us shortly, but in  
14 the interest of time we're going to now pass it over  
15 to my Co-Chair Cohen for his opening statement.

16 CO-CHAIRPERSON COHEN: All right. I'm  
17 not going to sit -- Well, let's take away these.  
18 I'm going to say thank you to Member Johnson. Good  
19 morning, everyone. I am Andrew Cohen, Chair of the  
20 Committee on Mental Health, Developmental  
21 Disabilities, Alcoholism, Substance Abuse, and  
22 Disability Services. We will now hear from the HHC  
23 on his Fiscal 2015 Expense Budget. Should I  
24 introduce the members?

25 CHAIRPERSON FERRERAS: You can.

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

48

CO-CHAIRPERSON COHEN: We'll hold on  
there for a second. The Committee looks forward to a  
detailed discussion of HHC's Projected Operating  
Deficit of \$204 million for Fiscal Year 2015, and how  
it may impact HHC's ability to carry out its mission  
especially with respect to quality of care. The  
committee will also engage HHC in a discussion  
regarding reductions and the Assisted Outpatient  
Treatment Program as well as the role of HHC in the  
provision of mental health services across the city.  
Before we begin, I would like to thank the committee  
staff who have worked so hard to help coordinate  
today's hearing in San Francisco, the Committee's  
Finance Analyst; Jennifer Wilcox, Counsel to the  
Committee; and Michael Benjamin, Policy Analyst to  
the Committee. I will introduce the members now. We  
have been joined by Council Member Arroyo and ...

CHAIRPERSON FERRERAS: Council Member  
Johnson.

CO-CHAIRPERSON COHEN: And I'm going to  
pass it over to Council Member Johnson.

CO-CHAIRPERSON JOHNSON: Thank you Chair  
Ferrerias and Co-Chair Cohen. Good morning, everyone.  
I'm Corey Johnson, Chair of the Committee on Health.

1  
2 As you know, this portion of the hearing will focus  
3 on the Fiscal 2015 Executive Budget for the New York  
4 City Health and Hospitals Corporation. HHC's Fiscal  
5 2015 Expense Budget totals \$6.9 billion with a  
6 projected operating deficit of \$204 million, and a  
7 projected closing cash balance of \$804 million in  
8 Fiscal Year 2015. The agency has experienced  
9 significant cuts, and I expect that a good portion of  
10 today's discussion will cover the many challenges to  
11 HHC's long-term financial sustainability. The  
12 community looks forward to a detailed discussion on  
13 the potential corrective actions HHC may have to  
14 consider in light of its projected operating deficit,  
15 which will grow to \$1.4 billion in Fiscal Year 2018.  
16 The committee will also engage HHC in a conversation  
17 regarding the State's Medicaid Waiver; HHC's capital  
18 priorities; and finally a discussion on the role of  
19 safety at hospitals in New York City given the many  
20 changes in healthcare. Before we hear from the new  
21 HHC President, Dr. Ram Raju, I wanted to turn it back  
22 to the Chair of the Finance Committee, Chair  
23 Ferreras.

24 CHAIRPERSON FERRERAS: Thank you Chair  
25 Johnson. Just a reminder to my colleagues. We'll be

1  
2 on a five-minute clock for questions, and there will  
3 be a three-minute second round, should you have any.  
4 You may begin your testimony, Dr. Raju.

5 DR. RAM RAJU: Good morning, Chairperson  
6 Cohen, Chairperson Ferreras, Chairperson Johnson, and  
7 the members of the respective committees. I am Dr.  
8 Ram Raju, President of New York City Health and  
9 Hospital Corporation. I'm joined this morning by Ms.  
10 Zurack, our Senior Vice President of Finance, and Mr.  
11 Jurenko who is a Senior Assistant Vice President of  
12 Intergovernmental Affairs. Thank you for the  
13 opportunity to testify before you today. Since this  
14 is my first hearing before the Council as the  
15 President of the Health and Hospital Corporation, let  
16 me begin with my background.

17 I will review the priorities we will be  
18 working on. I am a Vascular Anti-Trauma Surgeon by  
19 training, and with more than 30 years of healthcare  
20 experience in board, private and public sectors.  
21 Many of these years were spent here in New York City.  
22 I served for several years as the Health and Hospital  
23 Corporation Executive Vice President and Chief  
24 Operating Officer, and also its Chief Medical  
25 Officer. Prior to that, I was the Chief Medical

1  
2 Officer and Chief Operating Officer at Coney Island  
3 Hospital in Brooklyn. I've also worked with similar  
4 positions at Brooklyn Lutheran Medical Center.

5           It's a great honor and privilege for me  
6 return to the Health and Hospital Corporation after  
7 being away for 2-1/2 years to serve as the Chief  
8 Executive Officer for Cook County Health and Hospital  
9 System in Chicago, the third largest public system in  
10 the country. I enjoyed the work I did for Chicago,  
11 and Chicago's public healthcare system. But the  
12 opportunity to be the President of the nation's  
13 preeminent public hospital and the healthcare system  
14 is a once in a lifetime opportunity for me. I didn't  
15 want to pass it on. So my time in Chicago deepened  
16 my experience and the commitment to the mission of  
17 public healthcare systems in this country to treat  
18 all patients -- treat all patients respectfully, and  
19 to ensure that they all are -- all have access to  
20 healthcare system and leave no one behind.

21           One of the things I knew from working in  
22 New York and the understanding was reinforced when I  
23 was working in Chicago is that people need, and  
24 people deserve better access to high quality  
25 healthcare services. The Health and Hospital

1  
2 Corporation proudly offers care to all New Yorkers in  
3 all boroughs, more than one million patients each  
4 year. We have been -- we are the single largest  
5 municipal healthcare system in the country, of a role  
6 that extends beyond being the biggest service  
7 provider in New York City. We also need to be seen  
8 more clearly in this light. My aim is to make Health  
9 and Hospital Corporation as a first choice of  
10 healthcare for all New Yorkers.

11           We are an essential part of the New York  
12 City healthcare infrastructure. We are an integrated  
13 delivery system offering comprehensive high quality  
14 health, behavioral health, long-term care, and home  
15 care services. With a wide array of access points  
16 from small neighborhood clinics to large acute care  
17 hospitals and long-term care centers. Our health  
18 plan Metro Plus is primarily run through the  
19 Department -- by the New York State Department of  
20 Health in terms of quality and customer satisfaction.  
21 Health and Hospital Corporation is an industry leader  
22 in language access services, and delivering  
23 culturally competent care for all New Yorkers.

24           However, we cannot just rest on these  
25 laurels. Health and Hospital Corporation and other

1  
2 healthcare providers at all levels of New York City  
3 must do more. We must focus on reducing healthcare  
4 disparities while expanding access to care.

5 Disparities unfortunately persist across the nation  
6 on an ethnic, language, and economic basis. They  
7 also exist along the basis of gender identity, age,  
8 sexual orientation, immigration standards, and for  
9 individuals with disabilities. All providers need to  
10 step up their effort to be inclusionary rather than  
11 perpetuate the care that's exclusionary.

12           At the same time, we must also expand  
13 access to care in the traditional sense of extending  
14 ours and increasing capacity to take care of people.  
15 And we must also eliminate barriers that deter and  
16 make it difficult for people to consistently access  
17 the care they need. I know that Health and Hospital  
18 Corporation cannot do all of them alone. I look  
19 forward to partnering with the Council, the other  
20 elected officials at all levels, committee  
21 representatives, healthcare advocates, our other  
22 partners and the healthcare providers through all  
23 five boroughs. For example, I am formally committed  
24 to work with the Staten Island representatives to  
25 expand access to healthcare in Staten Island.

1  
2 I am open to your ideas and solutions on  
3 how we can build our corporation's accomplishments  
4 and improve healthcare for all New Yorkers. There is  
5 no better time than now to act. The healthcare  
6 system is changing dramatically right before our  
7 eyes. Health and Hospitals Corporation must continue  
8 to evolve and adapt to recent changes so that we can  
9 continue to provide excellent care to all New York  
10 City communities. The paradigm has shifted from a  
11 hospital-centric healthcare delivery model to one in  
12 which the growths are forecast on preventive care,  
13 and keeping people healthy. Thereby, reducing the  
14 need for unnecessary hospitalization.

15 We must seize on this opportunity to  
16 transform how we deliver care in the system. That  
17 opportunity is provided by New York State recently  
18 approved Medicaid Waiver. As you may know, New York  
19 State received approval for the 1115 Medicaid Waiver  
20 last month. The Waiver is expected to bring in \$8  
21 billion in new federal funding that will be  
22 distributed on a statewide basis over the next five  
23 years based on the performance targets that are met  
24 by the whole of New York State. The majority of the  
25 dollars are to be mainly used to support delivery

1  
2 system reforms throughout the healthcare sector of  
3 the state.

4           Health and Hospital System is formally  
5 accepting applications for the DSRIP Program Funds in  
6 mid-December. The DSRIP Transfer Delivery System  
7 Reform Incentive Payments. Last week we sent the  
8 State a letter of intent that is required of all  
9 applicants who seek to become what we call as a  
10 Performing Provider System under the DSRIP Program.  
11 We have already been informed that the Health and  
12 Hospital Corporation has been approved as an Imaging  
13 Performing Provider System that was approved last  
14 week. United Share [sic] will be applying for the  
15 Interim Access Insurance Funds, which is designed to  
16 support the public hospital and non-public safety net  
17 hospital through next March.

18           At this time, we do not know how much  
19 funding we will receive either through the IAFF Funds  
20 or the DSRIP Projects. It is most important to  
21 emphasize the waiver of funds that we are committed  
22 to receive and not grant funds. Waiver funds will  
23 initially flow to support the creation of projects.  
24 Over time, the funds will flow one day at the  
25 specific statewide performance to ensure the change.

1  
2 If the performance targets are not met statewide, the  
3 funding will be reduced accordingly. Collaboration,  
4 cooperation, and coordination will be critical to  
5 ensure success. The corporation will be working with  
6 other providers over the next few months on our DSRIP  
7 Project Applications.

8           We are still in the process of  
9 identifying potential partners and projects.  
10 Application for DSRIP Funds are due in mid-December,  
11 and the Assurance Program Funds were expected to flow  
12 of April of 2015. Statewide the funding will largely  
13 be invested in full [sic] access, care management,  
14 and care coordination, and are committed to reduce  
15 available inpatient and emergency room visits. The  
16 Health and Hospital Corporation has worked diligently  
17 over the past several years on the same initiatives.  
18 Over the next several years, we will continue to  
19 pursue these goals by engaging with partnerships, of  
20 engaging with patients' lists to improving  
21 healthcare, and taking the lead in changing the way  
22 the healthcare delivers to better manage the  
23 healthcare spending in New York City.

24           While we work over the coming months of  
25 new payments on the DSRIP project, we will continue

1  
2 to work with our family of partners, which is Metro  
3 Plus to engage the new enrollees who gained coverage  
4 through the expansion under the Affordable Care Act.  
5 I'm thrilled that more than 90,000 individuals chose  
6 Metro Plus as a health insurance plan through the New  
7 York health insurance marketplace. Metro Plus access  
8 will be a primary means for our corporation  
9 increasing market share, and improving our financial  
10 health.

11           The premiums on Metro Plus received for  
12 these newly insured individuals will generate  
13 increased net revenue for the corporation that can be  
14 used to reinvest in our service capacity. We also  
15 seek Metro Plus to be an insurer of choice for all  
16 New York City employees. However, all these health  
17 plan access enroll New Yorkers into health insurance,  
18 there will continue to be hundreds of thousands of  
19 health and hospital systems the corporation uninsured  
20 patients who are undocumented individuals who will  
21 not benefit from the Affordable Care Act. The  
22 corporation will continue to need funding to support  
23 the cost of serving these patients, and to cover  
24 other shortfalls caused by inadequate investment.

1  
2           As our budget stands now, the corporation  
3 total expenses for the Fiscal Year 2015 Executive  
4 Budget are projected to be \$6.9 billion and the total  
5 revenues projected to be \$6.7 billion. This leaves  
6 us with a \$200 million gap to close the seal. Our  
7 out-of-field [sic] gaps continues to be uncomfortably  
8 large. In Financial Year '16, our gap is projected  
9 to be \$833 million, and this grows to \$1.3 billion in  
10 Financial Year 2018. These gaps could increase if we  
11 don't achieve the 100% of all our corrective action  
12 plans. The plan includes continuation of the Health  
13 and Hospital Corporation Restructuring and Cost  
14 Containment Program that is forecasted to achieve  
15 additional annual savings of between \$82 million to  
16 \$90 million.

17           Most of the savings will be achieved by  
18 receipt of federally qualified health centers life  
19 stratas [sic] for all the corporation's six treatment  
20 diagnostic centers. Improve environmental service  
21 initiatives, and lower pharmaceutical costs through  
22 the Federal 340B Drug Program. The Financial Plan  
23 also anticipates a new round of saving initiatives to  
24 achieve \$200 million in the Financial Year '15  
25 growing to \$400 million in the Financial Year '18.

1  
2 This initiative includes centralization procurement,  
3 revenue enhancement projects, and ongoing performance  
4 improvement activities throughout the corporation  
5 brought on by a breakthrough program.

6           Lastly, the financing also assumes an  
7 additional \$400 million in gap closing savings in the  
8 State and Federal actions. We hope to obtain this  
9 amount the DSRIP and IAFF Funding. We continue to  
10 work to secure the federal funding as a result of  
11 Hurricane Sandy. As you know, the corporation  
12 suffered a serious loss due to the storm. We  
13 experienced nearly \$250 million in losses due to  
14 closure of Bellevue Hospital and Coney Island  
15 Hospital. On top of these losses, we need capital  
16 funding to offset the cost of repairs, and spending  
17 to prevent further storm-related closures.

18           We have submitted multiple applications  
19 to FEMA for relief. Specifically, we are seeking  
20 \$137.5 million for reimbursement of emergency  
21 expenses incurred to restore the operations as  
22 quickly as possible at Bellevue, Coney Island, and  
23 Collin [sic]. Our facilities were severely impacted  
24 by Hurricane Sandy. To date, we have received \$94  
25 million in FEMA reimbursement through the City, as

1  
2 well as an additional \$87 million in capital funding  
3 from the City for the storm-related projects. We  
4 have made substantial progress with FEMA.

5           We resolved outstanding issues that  
6 receipt of these funds, which are intended for image  
7 stabilization [sic] and restoration of services. In  
8 addition, we are also seeking under FEMA 406 Hazard  
9 Mitigation Program to improve resiliency of our  
10 facilities that are most at risk for future storms.  
11 Specifically, we are seeking \$35 million from FEMA  
12 for Coney Island Hospital to build a freestanding  
13 building on the hospital campus, which will be raised  
14 above the 500-year flood plain level to house ED,  
15 Imaging Services, and Surgical Services. This  
16 project will also include money for the hospital's  
17 power plant and other critical systems.

18           We are requesting \$284 million from FEMA  
19 for Bellevue to build a raised ED, flood walls, and  
20 gates, new elevators, and raise other infrastructure  
21 out of the basement. We are also requesting \$100  
22 million for FEMA for Kohler[sic] to build a series of  
23 beams and walls, to raise the generator, and set up  
24 additional protection for the critical facilities  
25 first floor electrical system. And lastly, we are

1  
2 also requesting \$80 million from FEMA for Mental  
3 Partner [sic] Hospital to build a flood wall around  
4 the facility, and a pumping system for the removal of  
5 excess water.

6           Before I conclude, I want you to know  
7 that our Capital Budget remains largely the same  
8 since our Preliminary Hearings. Work was recently  
9 completed on several capital projects. This includes  
10 a new Emergency Department at both Harlem Hospital  
11 and Lincoln Medical and Mental Center in Bronx. At  
12 the Elmhurst Hospital In Queens, we opened a new  
13 Women's' Health Clinic, which expands access to  
14 prenatal care and comprehensive obstetrical services.

15           In addition, the City Council  
16 appropriated \$2.5 in capital funding for the  
17 Financial Year 2014 and under the \$2.5 million in the  
18 Financial Year 2015, to improved access to services  
19 for women with disabilities at our facilities. These  
20 fundings will be used to make renovations and  
21 purchase acute care [sic] and make examination rooms  
22 and bathrooms optimally accessible for patients --  
23 for persons with disabilities in all hospitals,  
24 diagnostic treatment centers, and long-term care  
25 facilities.

1  
2           The first phase of our preliminary design  
3 work including the cost estimates for the ten  
4 projects in eight facilities is nearly done. Over  
5 the budget -- once the budget is finalized, the work  
6 will begin at some of these facilities beginning this  
7 fall. We anticipate construction will be completed  
8 by the end of this calendar year. If the \$2.5  
9 million in capital funding for the Financial Year  
10 2016 will be appropriated, we would like to find  
11 similar projects in other facilities where we can  
12 improve access for persons with disabilities.

13           We are very appreciative for the  
14 Council's investment. In particular, I would like to  
15 thank Council Members Arroyo and Council Member  
16 Ferreras for the leadership and dedication to ensure  
17 that women with disabilities receive the healthcare  
18 in respectful and appropriate settings. This  
19 concludes my recent testimony. I'm looking forward  
20 to listening to your comments, and answer your  
21 questions. Once again, thank you very much for this  
22 opportunity to testify before you today.

23           CHAIRPERSON FERRERAS: Thank you very  
24 much, Dr. Raju. I wanted to follow up on your  
25 deficit issue. HHC has projected a deficit, as you

1  
2 mentioned in your statement, of \$200 million for  
3 Fiscal 15, increasing to \$1.4 billion. And as you  
4 mentioned throughout your statements on different  
5 opportunities to save money, it seems that it doesn't  
6 total -- doesn't bring us to \$1.4 billion. So I can  
7 you walk me through the possibilities of perhaps  
8 consolidating services or more efficiencies that will  
9 get us to not necessarily be in this deficit?

10 MARLENE ZURACK: So the deficits that we  
11 cite are the above-the-line deficits. Okay, so we do  
12 have --

13 CHAIRPERSON FERRERAS: I'm sorry. Can  
14 you just state your name for the record?

15 MARLENE ZURACK: I apologize. I'm  
16 Marlene Zurack, the Corporate Chief Financial  
17 Officer. So, Chairwoman, the numbers that you cite  
18 are above-the-line deficits. So those are the  
19 deficits before we enact our actions. After the  
20 actions, we've actually presented a balanced plan  
21 throughout the course of the year, of the five years.  
22 So what's at issue is really our ability to achieve  
23 our plan. And the components of our plan are \$200  
24 million in HHC actions beginning in 2015, which grows  
25 to \$400 million by the end of the plan, as well as

\$400 million in federal actions each year, federal  
and state actions.

Dr. Raju identified that we're hopeful  
that most of the \$400 million can come from DISRIP,  
which is the 1115 Waiver Funds, and that's a simple  
arithmetic. If we were to get the funds that we  
believe we deserve based on the volume of Medicaid,  
Medicaid HMO and uninsured patients that we treat,  
that that would, in fact, be a realistic number. So  
what's at issue is really the program that we have  
for ourselves, the \$200 million growing to \$400  
million. And the \$200 million is consisting of  
centralizing procurement, which we're hopeful we'll  
achieve \$75 million, and we are well on our way to  
doing that. And we're hopeful that our very large  
spend on supplies can be leveraged if it's  
centralized and we can get high-volume discounts.

And then another \$75 million in improved  
collections. Eighty-seven percent of the money in  
our budget comes from the money we collect ourselves  
through our Patient Accounts Department. So we have  
a robust program to improve collections. The rest  
will be an additional \$50 million or through savings  
that we're hopeful we'll achieve each facility a time

1  
2 through our Breakthrough Program or our Lean Program.

3 So for the next upcoming fiscal year, we have the  
4 elements, over \$200 million. We're hopeful that  
5 those initiatives will grow, and we'll identify new  
6 initiatives throughout the year. But if we do  
7 achieve our below-the-line items, we will be  
8 balanced.

9 CHAIRPERSON FERRERAS: So, in providing  
10 these options including very, and I would say  
11 aggressively looking at the restructuring for  
12 savings, is any of this tied into reduction in staff?

13 MARLENE ZURACK: We have achieved  
14 dramatic savings through attrition, and we have  
15 reduced 9% of our staff to date. We have not assumed  
16 additional staff reductions in the \$200 million.  
17 It's through better supply pricing and better  
18 collections of revenue. I can't really speak to the  
19 more out years of the plan. Clearly, as we are  
20 embarking upon DISRIP, which is the \$400 million a  
21 year in federal funds flowing through the state, we  
22 are going to be looking at creative partnerships, and  
23 all kinds of creative ways to identify savings, and  
24 to identify new revenue. But I don't believe that  
25 we're in a position at this moment to identify those.

1  
2 Our planning is first due June 26th, and our actual  
3 application is due December 17th. And so, we'll be  
4 further along as we move through that process to be  
5 able to put a little color on those out years. But  
6 for the upcoming year, the relation and any staff  
7 implications for what's in our plan today

8 CHAIRPERSON FERRERAS: Okay. So we just  
9 need to keep a mental note of that so that you can  
10 update the Committee as we prepare for the next  
11 fiscal year.

12 MARLENE ZURACK: Sure.

13 CHAIRPERSON FERRERAS: I want to talk  
14 about -- I know that you talked about grants or  
15 opportunities on the state or federal level to help  
16 mitigate some of the fiscal impact that we will have.  
17 Can you speak to me about perhaps risk that we have  
18 if we don't get these state and federal grants, where  
19 does that put us?

20 MARLENE ZURACK: We have a number of  
21 risks to the plan. First of all, there is the risk  
22 of not getting the full \$400 million in DISRIP,  
23 although we're working as diligently as we can to  
24 achieve those dollars and are hopeful that your  
25 partnership will help us along those lines.

1  
2 Additional risks really relate to the federal budget,  
3 and there have been a number of items in the  
4 President's budget throughout the years that would  
5 result in additional cuts to HHC. I could go item by  
6 item, but I think that those are the biggest risks  
7 right now. Also, we've experienced declines in  
8 utilization. So when we come back to each plan,  
9 we're taking our revenue down to reflect that. So  
10 those continued declines are additional risks.

11 CHAIRPERSON FERRERAS: Can you get to  
12 this Committee as soon as possible the federal risks  
13 that you spoke of?

14 MARLENE ZURACK: Yeah, I have it.

15 CHAIRPERSON FERRERAS: We're establishing  
16 our federal agenda.

17 MARLENE ZURACK: [interposing] Sure.

18 CHAIRPERSON FERRERAS: And Council  
19 Members are going to be pushing this on the federal  
20 level. So we want to make sure that we have things  
21 that are --

22 MARLENE ZURACK: [interposing] We have  
23 it. Okay.

24 CHAIRPERSON FERRERAS: Great. So I'm  
25 going to ask two more questions before I give it over

1  
2 to my colleagues, and then I'll come back for the  
3 second round. This is in reference to the Sexual  
4 Assault Response Teams. As a result of the Council's  
5 Advocacy, HHC's Sexual Assault Response Team, also  
6 known as SART, which provides state-of-the-art  
7 services survivors was based around Fiscal 2015. It  
8 is my understanding that the \$1.3 million restored  
9 for HHC's Sexual Assault Response Team does not  
10 actually cover the cost of operating SART. What is  
11 the total cost of operating SART? How did HHC absorb  
12 the operating shortfall, and has HHC engaged in the  
13 current administration -- with the current  
14 administration in funding this shortfall?

15 MARLENE ZURACK: We actually have engaged  
16 with the current administration, and we're talking to  
17 them about an extra \$1.5 million to cover all the  
18 costs.

19 CHAIRPERSON FERRERAS: Did you say extra  
20 \$1.5 million?

21 MARLENE ZURACK: Yes, I did. \$1.5  
22 million.

23 CHAIRPERSON FERRERAS: Okay, and again we  
24 can't reiterate how important this is --

25 MARLENE ZURACK: [interposing] Yeah.

1  
2 CHAIRPERSON FERRERAS: --that it was  
3 based on and how important this is to the Council.  
4 And with the work that we did, and I really  
5 appreciate, Dr. Raju, that you actually mentioned in  
6 your statement of Council Member Arroyo and myself,  
7 and this Council really. As a result of the  
8 Oversight Hearing on access to services for the  
9 disabled, HHC has been working with the Council to  
10 make sure that HHC facilities are more accessible to  
11 patients with disability. Can you -- I know that you  
12 mentioned it in your statement. How many facilities  
13 will be impacted by this funding, and what are the  
14 future plans? If you can talk to us about that. And  
15 just your name for the record, please.

16 JOHN JURENKO: So, good morning. My name  
17 is John Jurenko. I'm Senior Assistant Vice President  
18 for Intergovernmental Relations. Thank you for  
19 appropriating that money last year, those capital  
20 dollars. We have projects underway that we're taking  
21 a look at: Woodhull Hospital, Metropolitan Hospital,  
22 and North Central Bronx Hospital, Lincoln, CV-1  
23 Staten Island, Cumberland Diagnostic and Treatment  
24 Center, Renaissance Diagnostic and Treatment, and  
25 Morrisania Diagnostic and Treatment Center. That

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

70

1  
2 covers the \$2.5 million in capital funds that are --  
3 that's currently sitting in our budget. If the  
4 Council renews the additional \$2.5 million for next  
5 fiscal year, then we would look at projects:  
6 Bellevue, Kings County, Harlem, Kohler [sp?], Jacobi,  
7 East New York, Baptist, Queens, and our long-term  
8 care facility, Dr. Susan McKinney. Thank you.

9 [Pause]

10 CHAIRPERSON FERRERAS: Okay. Thank you  
11 for the update. Again, we also urge you to reach out  
12 to the Administration, and see how they can partner  
13 with us because the Council loves to invest capital  
14 dollars. We also need to spend it at that rate, but  
15 also any time that we can partner with the  
16 Administration to cover the cost of that is greatly  
17 appreciated. I'm going to pass it over to my Chair,  
18 my Co-Chair Cohen.

19 CO-CHAIRPERSON COHEN: Good morning and  
20 thank you. Could I just follow up on something that  
21 Ferreras asked. Could you just briefly describe-- I  
22 found it counterintuitive that hospitals have  
23 barriers to the disabled. It just did not occur to  
24 me that that could possibly-- It seems that a  
25 hospital should be by definition would be accessible.

1  
2 Could you just describe some of the barriers that  
3 exist?

4 [Pause]

5 DR. RAM RAJU: Just to understand your  
6 question correctly the barriers to seeking  
7 healthcare?

8 CO-CHAIRPERSON COHEN: Yes, the physical  
9 barriers.

10 DR. RAM RAJU: The physical barriers to  
11 having geographically convenient healthcare are so  
12 important because healthcare is not-- if it is not  
13 geographically accessible, then the healthcare does  
14 not really work as a part of it. So we in the Health  
15 and Hospital system apart from our hospitals,  
16 clinics, and the treatment diagnostic centers, as  
17 well as all of the partners in Metro Plus, all of the  
18 physicians that are taking Metro Plus, we've got a  
19 large healthcare access in the city.

20 But there are other --there are certain  
21 parts of the city that doesn't have any healthcare  
22 access especially with that. So we need to work with  
23 the other healthcare providers to create the access.  
24 It is really a god send that we got the DSRIP one.  
25 The DISRIP actually wants to do exactly what we are

1  
2 trying to do for many years. Work with other  
3 partners and create healthcare access in  
4 geographically convenient for other folks so they can  
5 access healthcare without any physical impediment at  
6 all. That is a major part.

7           The second part of healthcare access is  
8 even though we open the connection, and we add them,  
9 we have to be culturally competent and leadership in  
10 the proper care at the beginning. Otherwise,  
11 healthcare access doesn't work. In other words, once  
12 a patient comes to the door, he or she needs to be  
13 understood and treated with the culture competency  
14 and language access. And I'm very proud to tell you  
15 that the Health and Hospital Corporation is a leader  
16 in that. We have really led the city in culture of  
17 competent care and linguistic competent care.

18           Because we are a very diverse hospital  
19 system. We have more than 176 languages spoken in  
20 our system. There is no system like this in the  
21 country. So those are some of the axis that we have  
22 to really work on and be able to do. And hopefully  
23 with the DISRIP, we are able to collaborate and  
24 cooperate with the different partnerships and create  
25 the healthcare access.

CO-CHAIRPERSON COHEN: Thank you.

Regarding HHC Executive -- The budget included \$1.5 million baseline funding for development of evaluation clinic operations at several HHC sites, which the Council has faithfully restored for several years. Can you describe a little bit of the purpose of these funds? What services are available at these sites? And how many patients are actually served at these sites? And is the baseline funding adequate for the operation of these services? And also, if there's any sort of customer service evaluation of people who get these services are satisfied with these services?

JOHN JURENKO: So thank you for the dollars that the Council has put back in, in years past. We have developmental evaluation clinics at several facilities around the city. These are designed to assess and develop a treatment plan for children who may have developmental disabilities. So this was a program that has been pegged in years past. The numbers vary by facility. Overall, it would be a couple of thousand children who would be affected. I can send you the stuff, the actual numbers when I get back to the office this afternoon.

1  
2 But those dollars were based on, and one of the  
3 issues is that the cost of providing care never, you  
4 know, the reimbursement that we get never covers the  
5 cost. So, we do run a shortfall. I would have to  
6 get back to you on what those specifics are, but any  
7 additional funding would be welcome.

8 CO-CHAIRPERSON COHEN: Finally, HHC's  
9 budget reflects a \$2.3 million decrease in the out  
10 years for AOT services. The Executive Budget  
11 reflects a reduction in the assisted outpatient  
12 treatment services for 2015 in the out years. What  
13 does this reduction related to, and will this impact  
14 services in New York City?

15 MARLENE ZURACK: So HHC had been  
16 providing those services on behalf of the New York  
17 City Department of Health and Mental Hygiene, and the  
18 department decided to do the program itself. So the  
19 staff was transferred, and so the dollars remained  
20 with the department. It shouldn't affect the  
21 services.

22 CO-CHAIRPERSON COHEN: Thank you.

23 CHAIRPERSON FERRERAS: Thank you, Chair,  
24 and we'll give it now to Chair Johnson.

1  
2 CO-CHAIRPERSON JOHNSON: Thank you,  
3 Chair. Before I ask questions, I just want to  
4 recognize that we've been joined by the kids at Mazel  
5 Day School from Brighton Beach in Brooklyn. Welcome  
6 to the New York City Council, and I believe your  
7 council member is Council Member Deutsch. He is not  
8 on this committee, but I'm sure he sends his best.  
9 So thank you for being here. [applause] Welcome,  
10 yes. Thank you for your testimony.

11 I wanted to get back, and I believe Dr.  
12 Raju just said the DSRIP Funds in the Medicaid Waiver  
13 really is a godsend for HHC in a time of -- in a  
14 fiscally perilous time for the corporation. I  
15 understand as you laid out in your testimony that you  
16 must partner with certain providers in reaching the  
17 targets to receive the funds that are available under  
18 DSRIP. I was wondering if there were any initial  
19 providers that HHC has planned to partner up with in  
20 applying for this funding that you could tell us  
21 about.

22 DR. RAM RAJU: We have a large enough --  
23 this is one of the most interesting actually, the  
24 most rewarding thing is that when we started putting  
25 applications we had an enormous amount of partners

1  
2 who wanted to work with the Health and Hospital  
3 System or Corporation. So that's a great thing to do  
4 that. So we have a large number of partners we are  
5 working with, and we have a letter of intent  
6 identifying their names to an extent. Now, we have  
7 to find the projects, and who works with who and in  
8 which borough, and in which one of our hospitals. So  
9 we'll be happy to send you that list, the initial  
10 interest to partners who want to work with us. So we  
11 have really opened our doors. And we said anybody  
12 and everybody who wants to work with us, we want to  
13 really work with them as a part of it. But we need  
14 to figure out the projects and match the providers to  
15 be able to do that. And it includes hospital,  
16 federally qualified health centers, the local  
17 community. A lot of things. It includes a wide  
18 plethora of healthcare delivery systems.

19 CO-CHAIRPERSON JOHNSON: And we're  
20 talking about both providers and CBOs, community  
21 based organizations that you could partner with. So  
22 I think that's important for people to understand.

23 DR. RAM RAJU: Absolutely, that is --  
24 that's a part of this whole DSRIP is involving the  
25

1  
2 community, and taking the healthcare to the community  
3 as opposed to the hospital-centric healthcare system.

4 CO-CHAIRPERSON JOHNSON: And the folks  
5 that you choose are incredibly important because you  
6 want to choose people who can actually do the job  
7 well to meet the targets to actually get the funding.

8 DR. RAM RAJU: [interposing] Yes.

9 CO-CHAIRPERSON JOHNSON: So they have to  
10 be both providers and community based organizations  
11 that really know what they're doing, and can meet the  
12 standards that are set out to receive the funding.

13 DR. RAM RAJU: Absolutely, correct. Yes.

14 CO-CHAIRPERSON JOHNSON: So I know that  
15 HHC, as you mentioned in your testimony, will be  
16 applying for Interim Access Assurance Funds, moving  
17 forward. When would you expect to receive those  
18 funds?

19 MARLENE ZURACK: So the application is  
20 actually due Friday at 3 o'clock, and the Department  
21 has not given us a precise date, the Department of  
22 Health, New York State. What they said is that  
23 around June 6th, but they reserve the right to take a  
24 little longer. They will let us know what the award  
25 is. Based on the application, the impression that

1  
2 we're getting is that they're going to take the  
3 amount of the award and divide it by eleven and give  
4 it as a monthly award. But they haven't been precise  
5 about that, but that's how they're asking for the  
6 information.

7 CO-CHAIRPERSON JOHNSON: I apologize.  
8 You said that you think you could receive it by the  
9 middle of June?

10 MARLENE ZURACK: The Department said we  
11 could receive the amount of the award by the middle  
12 of June. And they're saying that we should --

13 CO-CHAIRPERSON JOHNSON: [interposing]  
14 That's the quickest government turnaround --

15 MARLENE ZURACK: [interposing] I know.

16 CO-CHAIRPERSON JOHNSON: -- I've ever  
17 heard of in my entire life.

18 MARLENE ZURACK: It does, in fact, and I  
19 invite you to go to the website. It does say  
20 "around." It does use the term "around June 6th."  
21 So I suspect it might be a little bit of delay, but I  
22 don't believe that we will get the full amount. I  
23 think that what they're going to do is divide it by  
24 eleven, and maybe give us one or two months' worth in  
25 June. But we've made it very clear to the State

1  
2 Health Department that we have cash flow issues, and  
3 they've been very sympathetic, and they know the  
4 details of our cash flow issues.

5 CO-CHAIRPERSON JOHNSON: That's good  
6 news. Thank you. Dr. Raju, in your testimony you  
7 spoke at HHC's work and goal in reducing  
8 hospitalizations, which we know I think is the future  
9 of the healthcare system in New York City and  
10 nationally. And that's, of course, a major goal of  
11 the Medicaid Waiver, and why funds are being given  
12 out as part of DSRIP. What is HHC's comprehensive  
13 plan. If you could just touch on some of the  
14 cornerstones of the plan in reducing hospitalizations  
15 moving forward.

16 DR. RAM RAJU: Thank you for the  
17 question. I think the Health and Hospital System  
18 even before my prior stint in that we have  
19 concentrated on improving the quality and making sure  
20 to be clear what we call as a patient-centered  
21 medical homes where there's a comprehensive  
22 management of the people. The overall idea of that  
23 was to keep the patients healthier, and the  
24 preventive medicine is a major part of it. So that  
25 we were able to do that. So, the second part of is

1  
2 that our -- reducing not necessarily admissions to  
3 the emergency departments in various systems, but  
4 able to reach up to the people, to be able to do  
5 that.

6 MARLENE ZURACK: We have implemented ED  
7 case management programs throughout our emergency  
8 departments, and we, hopefully through DSRIP, would  
9 expand it so that it's available all the time. And  
10 there are case managers that assist patients to get  
11 access to services outside the hospital. So that's  
12 one of our programs.

13 DR. RAM RAJU: I think the overall  
14 project if you manage the care, and care quality  
15 issues in case management, and you're able to really  
16 do the right things in the patients in a medical home  
17 the number of unnecessary hospitalizations will  
18 reduce. And we have actually invested in this a few  
19 years ago, and we have more than 180 -- If we have  
20 35 patients in a medical home in our system, are we  
21 do the care -- core care -- the care coordination  
22 across the various elements of it. So, I think we're  
23 probably -- I think that we are really leading the  
24 city in a lot of those new administrative models.  
25 And this kind of helps us to do this on a DSRIP much

1  
2 more -- we are much more confident and able to  
3 achieve this in DSRIP because we have an existing  
4 structure and a plan to do that.

5 CO-CHAIRPERSON JOHNSON: So just so I  
6 understand a bit more what you're saying is that  
7 people that are coming into HHC facilities whether it  
8 be any facility, what the goal is to make sure that  
9 they're not re-hospitalized in some ways by having  
10 case managers to follow up. And that in the future  
11 is going to significantly reduce costs on the  
12 corporation as a whole.

13 DR. RAM RAJU: That is correct.

14 MARLENE ZURACK: And I think another  
15 element is a program that we do upon discharge to  
16 educate patients, and make sure they get attached to  
17 after-care services. So that's at the ED at the  
18 point of discharge, and the most important, as Dr.  
19 Raju was saying, is primary care medical home.

20 CO-CHAIRPERSON JOHNSON: I have a  
21 question with regard to just our safety net hospitals  
22 generally in New York City. HHC, as you know, as you  
23 all know is incredibly important, and as you outlined  
24 in your testimony is really taking care of people who  
25 this is their primary entry, or their first entry

1  
2 into the healthcare system. Undocumented folks,  
3 people that are on Medicaid, the real poor folks in  
4 New York City who really rely upon HHC. Can you  
5 speak a little bit about the role of safety net  
6 hospitals in New York specifically HHC given the  
7 major healthcare changes that we're going through.  
8 And HHC is adapting and staying sustainable with  
9 these changes happening currently?

10 DR. RAM RAJU: Let me give a global  
11 perspective. Then we can get into where it is. But  
12 globally, the healthcare delivery system for all  
13 these years, and council member, we talked about it.  
14 We always had a sick care system in our country. We  
15 basically had when people got sick, people got paid,  
16 and there's no incentive to keep people healthy for a  
17 long period of time. So that's completely changed,  
18 and also the model really thrives on competition.  
19 People competed with each other, and they're able to  
20 get the market share. So they're able to keep that.  
21 The whole thing has changed because Health and  
22 Hospital System always collaborated with the folks to  
23 do that. The safety net survival is extremely  
24 important to us because if the safety around one of  
25 our hospitals closes, usually Health and Hospital

1  
2 takes the brunt of it as a part of it. So it is in  
3 our interest to make sure that segments survives in  
4 the new healthcare system. We want to collaborate  
5 with them in the DSRIP. So that we can be a part of  
6 making sure that they survive and thrive in the  
7 future healthcare model. And it also helps us to  
8 lead them into the healthcare delivery system so that  
9 they're never left behind. Because practically the  
10 whole model is based on purely a sick care model, and  
11 people learn how to play in the healthcare model so  
12 we are --

13 CO-CHAIRPERSON JOHNSON: [interposing]  
14 Sorry to interrupt, but I just want to give an  
15 example, which I think may speak to what you're  
16 discussing. In my district with the closure of Saint  
17 Vincent's, the very tragic closure of Saint  
18 Vincent's, what we heard was it was a cascading  
19 impact over to the East Side. And Uptown when Saint  
20 Vincent's closure. And that Bellevue actually saw a  
21 significant amount of spillover from Saint Vincent's  
22 cases given that Saint Vincent's was a level one  
23 trauma center that was eliminated, and Bellevue had  
24 to pick up the slack in some ways. Is that an  
25 example of this?

DR. RAM RAJU: That's a perfect example.

I think that's what -- whenever the safety nets gets into trouble in our neighborhoods, the Health and Hospital System always bears the brunt of it. So it is our interest, and it is our strategic interest to make sure that the safety nets around us are viable and take care of patients as they need to take care of them.

CO-CHAIRPERSON JOHNSON: Thank you. I have one more question, and then I'm happy to go to my colleagues, and I'll come back for a second round as well. I'm very excited about the application for the FQHCs at the diagnostic centers. I wanted to understand when you think that would actually be approved? I know there's been a difficult regulatory process you've had to go through for approval. And what do you believe the impact will be with the designation of FQHC at these facilities?

JOHN JURENKO: Thank you, Council Member. There was a site visit that was conducted by the Federal Government, HRSA came at the end of March, and conducted their site visit. We had very good results from them, very good comments. A couple of areas that we needed to work on with our -- just

1  
2 administrative, more ministerial issues. We are  
3 presuming that we could hearing something in June  
4 from them. It's been a long process so far. So maybe  
5 I'm being optimistic, but our hope is that this would  
6 be -- We would get positive news from them some time  
7 in June, and with that, with the additional funding.  
8 I think it's something like 25 to \$30 million in  
9 additional funding that will support the operations  
10 for our diagnostic and treatment centers. Now,  
11 that's welcome funding, but we still run a deficit at  
12 those sites. So a little bit is -- every little bit  
13 counts, though.

14 CO-CHAIRPERSON JOHNSON: June looks like  
15 it's going to be a good month at HHC. We hope. Yes,  
16 knock on old wood. I'll give it back to the Chair.

17 CHAIRPERSON FERRERAS: Thank you, Chair  
18 Johnson. We have been joined by Council Member  
19 Crowley. We will now hear from Council Member Miller  
20 followed by Council Member Arroyo.

21 COUNCIL MEMBER MILLER: So, thank you,  
22 Madam Chair and Co-Chair Johnson, Cohen, and so good  
23 to hear from you again. We enjoyed the conversation  
24 that we had earlier. But to kind of follow up on  
25 that, over the past decade, the Borough of Queens had

1  
2 lost about nine hospitals. None of -- not to be  
3 replaced as of yet. And with the advent of the  
4 Affordable Care, assuming that the rapid rise of the  
5 for-profit agent care centers are not the answer,  
6 what do you propose in terms of delivering services  
7 to these communities that are in need?

8 DR. RAM RAJU: Thank you, Council Member  
9 for that question. So, the idea is to create  
10 accessible healthcare for the people so they are able  
11 to connect to healthcare, which is committed to them.  
12 The hospital centric -- we should stop looking at  
13 hospitals as being the provider of the delivery  
14 system as opposed to moving the access point from the  
15 hospitals to communities, community-based  
16 organizations and we need to do that. And that's  
17 what DSRIP really allows us to do as a part of it.  
18 So we need to figure out where the needs are, and  
19 whom we should partner with to provide access to the  
20 communities. So this is an opportunity, a once in a  
21 lifetime opportunity for us to redesign the  
22 healthcare delivery system in New York City. And we  
23 should not waste it because this is an opportunity to  
24 do that. So I agree with you. When the hospitals  
25 close, there's a huge impact on the people in the

1  
2 neighborhood because we have delivered -- We have  
3 cleared the system, the healthcare delivery system  
4 purely through the hospital system. That is why all  
5 this happening. If we had really delivered -- we  
6 delivered the healthcare delivery system through the  
7 community based networks then it will not have this  
8 kind of impact. But we will try our best in the new  
9 things and the new DSRIP to make sure the healthcare  
10 is accessible, and it is available to people in the  
11 different communities.

12 COUNCIL MEMBER MILLER: Okay, thank you.  
13 So, to kind of get back to the budget piece. In  
14 terms of the upcoming labor agreements, what impact  
15 do you think that they will have on the budget as we  
16 move forward?

17 MARLENE ZURACK: SO, we're still clearly  
18 in the middle of discussions with our unions, and we  
19 really don't know what the impact will be at this  
20 moment. We're working very closely with the City,  
21 and we're very optimistic that things will progress  
22 in a way that will be satisfactory to both sides.

23 COUNCIL MEMBER MILLER: Give the pattern  
24 that has been thus far set, and I'm assuming that  
25 we're anticipating that the rest of the agencies,

1  
2 including HHC will be a part of that pattern. I  
3 think that we should have some idea of what that  
4 would look like. (coughs) Excuse me. And if you  
5 do, would that allow you to move forward, and without  
6 really impacting the upcoming budget.

7 MARLENE ZURACK: I would beg the  
8 indulgence of the Committee to allow us to come back  
9 to you. Because so much is still under discussion  
10 that while we did calculate if you had the UFT  
11 pattern, but it would just muddy the waters at this  
12 moment. We're feeling really good about how this is  
13 going to turn out, and we're happy to do a complete  
14 and thorough briefing once we know.

15 COUNCIL MEMBER MILLER: That's  
16 encouraging to hear. I was having difficulty  
17 locating your contracts online or anywhere else.  
18 (coughs) Excuse me. Obviously, you guys have as many  
19 contracts out as anyone, and for a number of reasons.  
20 Number one being the Chair of Civil Service and  
21 Labor, I want to see the impact on the workforce, to  
22 being a former union president, and want to know the  
23 numbers in terms of the overview of the workforce and  
24 the impact on those outside contracts moving forward.  
25 In particular, are they oversight? (coughs) Excuse

1  
2 me. Making sure that they are responsible contracts,  
3 and doing what they are supposed to do.

4 MARLENE ZURACK: Are you referring to the  
5 Collective Bargaining Agreements or to other  
6 contracts? Your question is referring to Collective  
7 Bargaining Agreements?

8 COUNCIL MEMBER MILLER: No, it's --

9 MARLENE ZURACK: [interposing] Oh.

10 COUNCIL MEMBER MILLER: --it's the  
11 contract, the work that has been formed, which is  
12 traditionally HHC work.

13 MARLENE ZURACK: Okay, so we could get  
14 you that.

15 DR. RAM RAJU: Yeah, we can get you that.  
16 Overall, I cannot agree with you. But the service  
17 could be performed by our employees, and we're able  
18 to train them better to do -- perform services. We  
19 should do that, and I think we want to weigh  
20 everything. And the most important what you talked  
21 about is that vendor management is something which is  
22 very near to my heart. Making sure the vendors  
23 perform, and that they're held accountable to  
24 specific sets of measurements, and making sure they  
25 perform at that level is so important to me. So I

1  
2 believe every intent that we are enforcing that with  
3 their contracts.

4 COUNCIL MEMBER MILLER: Okay, thank you,  
5 and I will send you something, and you could direct  
6 me where I could find those contracts.

7 DR. RAM RAJU: I'm happy to do that.  
8 Thank you.

9 COUNCIL MEMBER MILLER: Thank you so much  
10 for your time.

11 CHAIRPERSON FERRERAS: Thank you, Council  
12 Member. We will now have Council Member Arroyo  
13 followed by Council Member Crowley.

14 COUNCIL MEMBER ARROYO: Thank you, Madam  
15 Chair. Thank you to the Co-Chairs. Dr. Raju,  
16 welcome back.

17 DR. RAM RAJU: Thank you.

18 COUNCIL MEMBER ARROYO: I'd like to say  
19 we missed you, but I didn't know that you were in  
20 Chicago, but welcome. I have four questions and five  
21 minutes. So I'm going to pose the questions first,  
22 and take some notes. Okay, on the Federally Qualified  
23 Health Center question, there was a visit. There  
24 were issues that were raised, quality issues. The  
25 funding that the corporation received for the Women's

1  
2 Health Suite, and making sure that they're  
3 accessible. You mentioned an allocation in 2016.  
4 Did you request that allocation from the City Council  
5 and your affiliate contracts? You don't speak about  
6 your affiliate contracts, and I met recently with  
7 PAGNY, the Physicians Affiliate Group NY, six  
8 hospitals. How much does that cost? When are the  
9 next five hospitals coming on board? Your turn.

10 DR. RAM RAJU: Thank you. I'll answer  
11 your first question. First you'll start with HHC, and  
12 John.

13 MARLENE ZURACK: John, do you want me do  
14 to it or you do it? Okay. So the issues for the  
15 FQHC had to do with our sliding fee scale, which is  
16 more generous than a typical FQHC, which we have a  
17 response to. The way in which we do financial  
18 reporting it's more centralized than they wanted. So  
19 we are going to do what they want, and specifically  
20 the authority of the Board of Gotham, which I think  
21 we've solved for them. So those are the FQHC issues.  
22 So the next question is yours I guess.

23 JOHN JURENKO: So Council Member --

24 COUNCIL MEMBER ARROYO: Capital funding  
25 that you requested --

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

92

1

2

JOHN JURENKO: [interposing] With the, uh

3

--

4

COUNCIL MEMBER ARROYO: It would be the

5

25 for 2016.

6

JOHN JURENKO: So the capital funding

7

that I was referencing was last year when the Council

8

appropriated \$5 million for the project, you split it

9

\$2-1/2 million and \$2-1/2 million next year. Those

10

dollars are in the budget currently. You just need

11

to re-appropriate them.

12

COUNCIL MEMBER ARROYO: But Dr. Raju

13

specifically referenced Fiscal Year '16.

14

[background conversation]

15

JOHN JURENKO: So that's my mistake.

16

That should have been --

17

COUNCIL MEMBER ARROYO: [interposing] I

18

understand. That year is '15.

19

JOHN JURENKO: -- that should have been

20

Fiscal Year.

21

COUNCIL MEMBER ARROYO: Okay, so you're

22

looking for the same \$2.5 million.

23

JOHN JURENKO: Yes, with those -- with

24

that additional \$2-1/2 million, we can work on those

25

additional sites.

1  
2 COUNCIL MEMBER ARROYO: Affiliates  
3 contracts.

4 DR. RAM RAJU: Overall, for all the  
5 healthcare transformation and delivery system  
6 reforms, we need to have physicians completely linked  
7 with the overall goal of the organization. So a few  
8 years ago when I was here, we started putting the  
9 forces together. So that we are -- The other time  
10 the Affordable Care organizations coming up, and the  
11 President just got elected the first term, and then  
12 we felt that we need to really have a much better  
13 control of the physician workforce.

14 When I was Chief Medical Officer of the  
15 corporation, if you want to do anything, you have to  
16 talk to eight different, nine different ideas. And  
17 we have to get an accurate agreement with everybody  
18 to get anything done. So that's why we started the  
19 PAGNY. The PAGNY only consists of these, and we  
20 still have affiliation with Mount Sinai, and we are  
21 in affiliation with the NYU as a part of it. So we  
22 extended all of the contracts for one year, and we  
23 are basically coming up with new productivity model,  
24 new performance indicators as a part of it so that

1  
2 everybody is relying on the same page able to achieve  
3 the things we want to achieve for the organization.

4           So all contracts are distributed one year  
5 during the time. We have some data on the  
6 productivity, and awareness levels, and also how the  
7 workforce needs to be restructured, the physician  
8 workforce needs to be done. And that is the reason  
9 why we extended the contract one year. And next  
10 we'll have a company sort of standardized, a  
11 standardized way of doing affiliation agreements with  
12 everybody else. So the other -- the next question if  
13 I understand correctly is that when do you think the  
14 other people come into PAGNY?

15           COUNCIL MEMBER ARROYO: Yeah.

16           DR. RAM RAJU: Right. That is something  
17 we are -- we need to really negotiate and see where  
18 we are because of the fact that Bellevue-NYU  
19 relationship has been there for many years. And we  
20 need to figure out which portions of it need to come  
21 into PAGNY, and which ones should remain. Because it  
22 has got implications on the residency programs.  
23 Because most of the residents are trained, which are  
24 NYU residents trained there. So we have to really do  
25 this much more carefully than we have done with Coney

1  
2 Island. Because it's not about the residency program  
3 involved in this.

4 COUNCIL MEMBER ARROYO: So would it be  
5 unreasonable to expect that all eleven hospitals will  
6 go under the Affiliation Contract with PAGNY?

7 DR. RAM RAJU: Provided that if it --  
8 once it makes sense, and provided if the people  
9 cannot match up with the Standard Performance  
10 Indicators. If that place was not able to manage it,  
11 yes it would be.

12 COUNCIL MEMBER ARROYO: Thank you, Madam  
13 Chair.

14 CHAIRPERSON FERRERAS: Thank you, Council  
15 Member Arroyo. We will now hear from Council Member  
16 Crowley, We've been joined by Council Member Barron.

17 COUNCIL MEMBER CROWLEY: Good morning.  
18 Thank you to our chairs.

19 CO-CHAIRPERSON JOHNSON: Good morning.

20 COUNCIL MEMBER CROWLEY: I want to follow  
21 up on a question that Chairperson Julissa Ferreras  
22 asked about the Sexual Assault Initiative. I was  
23 surprised that there just isn't enough money in the  
24 budget right now to support the needs of the program.  
25 Can you tell us what happens when there isn't enough

1  
2 money? Does the hospital eat up the costs or do  
3 people just not get served?

4 MARLENE ZURACK: We've been covering the  
5 cost. HHC has been covering the cost.

6 COUNCIL MEMBER CROWLEY: Now, also in  
7 regards to women's health, a sexual assault could  
8 happen to either to either or female. It could  
9 happen to anyone, but in particular to women's health  
10 our city last year the statistics showed that our  
11 city has an alarming rate of maternal mortality, and  
12 it's compared to many third world countries. And I  
13 know in my district there are a number of women who  
14 do not have access to healthcare, do not regularly  
15 see a female gynecologist, obstetrician. And it  
16 affects the whole family's healthcare. How could HHC  
17 do more to make sure that people have better access  
18 to healthcare in their communities and don't have to  
19 travel too far to get it?

20 DR. RAM RAJU: I think that access to GYN  
21 healthcare is also an important issue. You are  
22 absolutely correct. They should not be every -- We  
23 should strive for a zero women mortality rate in this  
24 country because shouldn't die of child birth as part  
25 of it. But with DSRIP what we talked about the

1  
2 Council is going to help us to create those access  
3 points with the proper providers in the various  
4 areas. So that we're able to work with them, and be  
5 funded by the federal government funding.

6           So we have -- finally we have some  
7 funding available, and we need to be extremely  
8 strategic about how do you want to create and use the  
9 funding to create more access in the areas where  
10 there is no access? So we have to be careful.

11 That's why the DSRIP is so important with the  
12 partners and the providers. We cannot just put more  
13 money in the areas where there are already good  
14 programs in there. Because the idea is to create  
15 programs in the areas where there's no programs. So  
16 the people have to do that.

17           So that kind of discussions are there as  
18 opposed to what the role of the corporation is. We  
19 see ourselves as a leader of the transformation  
20 system, and we want to work with the other providers  
21 and lead them in the transformation. And we look at  
22 our role as the leaders who are able to do that.  
23 Because we have the largest public health system in  
24 the country, and we are the biggest provider of

1  
2 healthcare in New York City. So if we don't lead,  
3 who will lead? So we need to lead.

4 COUNCIL MEMBER CROWLEY: How much funding  
5 did you receive from the federal government for this  
6 project, and how soon do you see these changes taking  
7 shape?

8 DR. RAM RAJU: The total amount of money,  
9 which is given of DSRIP statewide is \$8 million, and  
10 we don't know exactly how much we're going to get.  
11 But we are really going to put some good programs and  
12 good partners so that we can get a proportion of  
13 money for us.

14 COUNCIL MEMBER CROWLEY: Give us an  
15 example of a program, and how soon you could build  
16 the program and implement it.

17 DR. RAM RAJU: I can give you the list of  
18 programs and be able to do them. So behavioral  
19 health is a big issue. If you would like to partner  
20 with community groups and other providers, other  
21 healthcare hospitals to provide that as a part of it.  
22 You know, giving the home care, and able to give  
23 community-based services is an important aspect of  
24 it. Some of the preventive measures we do on the

1  
2 substance abuse side, HIV is a major portion we are  
3 led to think.

4           So there are a lot of projects, which are  
5 available, which we will choose depending on what is  
6 needed in the community. If the community needs GYN  
7 services, then we should really collaborate with  
8 somebody. If other services, if they got a really  
9 high smoking rate, we will work to reduce the smoking  
10 rate. If a high -- if one community has got a high  
11 HIV rate then we will try and do that. So it's  
12 depending on what is needed in the community as  
13 opposed to we decide this is a project we're going to  
14 do, and then everybody kind of fits into that. So  
15 that's what we should do.

16           COUNCIL MEMBER CROWLEY: Okay, thank you.  
17 No further questions.

18           CHAIRPERSON FERRERAS: Thank you Council  
19 Member Crowley. We will not have Council Member  
20 Barron.

21           COUNCIL MEMBER BARRON: Thank you Madam  
22 Chair and Co-Chairs that are here. I want to thank  
23 the panel for coming to provide us with information  
24 that we need to make sure that we can do all that we  
25 can to have a health system that addresses the needs

1  
2 that the citizens and residents of New York face. We  
3 know there's a large disparity in healthcare in low  
4 income communities, communities of color. And we  
5 know that there has been a proposal for outsourcing  
6 for dialysis. And I wanted to know what was your  
7 position, and what is the status of that program.  
8 Because there were questions as to whether or not the  
9 services that were being rendered for outsourcing  
10 would be of the quality that is presently being  
11 given. And also the issue of jobs. So if you can  
12 answer that, and then I have two other questions.

13 DR. RAM RAJU: Thank you very much for  
14 the question, council member. We entered the post  
15 for this joint venture for the foreseeable future.  
16 Because I just came in. There were some questions  
17 raised by our neighbor partners regarding the quality  
18 of the program, what the issues are. So I needed  
19 some time to look through the quality in making sure  
20 at the end of the day quality is everything. So we  
21 need to look not at that. So, it was supposed to be  
22 on the agenda this month, in the state agenda  
23 approving. We pulled it out. I need time to think  
24 it over, and say what is needed and assess the

1  
2 quality and then I'll be able to come back to you  
3 with an answer.

4 COUNCIL MEMBER BARRON: What are the  
5 financial differences between outsourcing, and doing  
6 it presently as it's done?

7 DR. RAM RAJU: Well, from my perspective  
8 I view this purely as an access issue because for a  
9 \$7 billion corporation, when the finances are like a  
10 couple million dollars it not going to make that big  
11 a difference. For me, the most important thing is  
12 that that's a right point that disparity in  
13 healthcare is a big issue for me. And especially  
14 people of color, people with low socio-economic  
15 conditions in this country do not get adequate access  
16 to care. The reason was we cannot provide dialysis  
17 care for everybody who comes to us. But we have to  
18 really find adequate access for them, and as you  
19 probably know, some of the people will not get  
20 access.

21 If they're undocumented, immigrants in  
22 the system, then naturally they don't get access  
23 anyway. So we have to really figure out how to  
24 create more access. So I view this impact program  
25 purely as an access program as opposed to being

1  
2 financially -- either it makes money, or loses money,  
3 or saves money. That is not my intention looking at  
4 it. So I will look at the program purely from an  
5 access perspective. Make sure that whoever you want  
6 to be with, whether you want to do it inside or  
7 outside, the quality which we give is absolute.  
8 Because there are the most vulnerable people.

9           If we do get dialysis, if they don't get  
10 it correctly there is no way to do it. They die  
11 because that's what happens. It's not like taking  
12 care of a common cold. You know, you've got another  
13 chance tomorrow to do something, if you don't do  
14 that. So I will do the complete. I was briefed on  
15 that, but I want to make my own decision on that, and  
16 I want to be looking at it from access perspective,  
17 and then I will definitely get back to you. Thank  
18 you for the question.

19           COUNCIL MEMBER BARRON: Thank you, and  
20 you'll be looking at the labor partners as well,  
21 won't you.

22           DR. RAM RAJU: Of course. This is a role  
23 --

24           COUNCIL MEMBER BARRON: [interposing] And  
25 secondly--

1  
2 DR. RAM RAJU: --of working over there.

3 COUNCIL MEMBER BARRON: Thank you.

4 Secondly, the issue of hepatitis is one that again is  
5 disparate -- there's a disparity -- a number of cases  
6 in our community, Black of Latino communities, Asian  
7 communities also. What is the Department's position  
8 in terms of addressing that issue? Do you have any  
9 plans or projects or programs that you're considering  
10 to address educating, treating, and getting better  
11 results for Hepatitis.

12 DR. RAM RAJU: Thank you.

13 JOHN JURENKO: Thank you for the  
14 question, Council Member. We are indeed working with  
15 the Department and also with an outside company on  
16 ways that we could educate, treat, prevent Hepatitis  
17 B and C. We have a proposal that we've shared with  
18 the Council. I think the funding would be about two  
19 or two and a half million for Hep C. It would be  
20 modeled along lines of rapid HIV testing expansion  
21 for something that we did a few years ago that was  
22 very successful. We're looking for partners with the  
23 Council. It's something that very much needs to be  
24 done. The Council has had a couple of hearings of  
25 Hepatitis-C over the last couple of years, and it's

1  
2 growing issue and it's a growing concern. It's  
3 something that we're definitely going to look at.

4 COUNCIL MEMBER BARRON: And just  
5 following my last few minutes. Regarding the  
6 disproportionate share of hospital funding, I see  
7 that it's been decreased again this year. Can you  
8 just talk briefly about how that factor, how that  
9 funding is determined? Why it's different for  
10 different areas? Again, Black and Latino areas often  
11 times don't get the same rate as other areas.

12 MARLENE ZURACK: So Disproportionate  
13 Share Funding is matching funding created by the  
14 federal government to match Medicaid dollars for the  
15 treatment of the uninsured, and also to cover the  
16 losses when Medicaid doesn't pay enough. Because  
17 there are certain providers like HHC that see large  
18 percentages of Medicaid that are uninsured. At HHC  
19 80% of our patients are either Medicaid, Medicaid HMO  
20 or uninsured. So if our Medicaid rates are 70% of  
21 costs, we're in trouble. So Disproportionate Share  
22 Funding is intended to help hospitals just like ours.  
23 The State gets an allocation of Disproportionate  
24 Share Funding.

1  
2           That allocation was equal to the lesser  
3 of 12% of its Medicaid budget or a dollar specific  
4 amount that was grandfathered in about 15 years ago  
5 with an annual inflation. Disproportionate Share  
6 dollars are used to fund certain State hospitals, as  
7 well as county hospitals, as well as HHC through --  
8 it's called the Dish Max Program [sic] or the  
9 Intergovernmental Transfer Program. In addition,  
10 about a billion one of the Disproportionate Share  
11 Dollars in New State or about a third go into a pool  
12 for all hospitals. Out that, \$140 million go to  
13 public, and the rest go to academic medical centers,  
14 safety net hospitals, and the like throughout the  
15 state.

16           And, in fact, most hospitals get a little  
17 bit of money regardless of how little uninsured care  
18 they provide. So one of the major issues affecting  
19 HHC is the fact that the Affordable Care Act, the  
20 federal act that created the exchanges, created the  
21 exchanges by cutting Disproportionate Share Funding  
22 in half. When that cut takes effect, the big portion  
23 of that in our Fiscal '18 or '19, although there were  
24 smaller portions along the way, and that's why you  
25 see the diminution of that funding.

1  
2           One of the concerns we have at the Health  
3 and Hospitals Corporation is when the State has to  
4 implement its cut? When the federal government cuts  
5 the State, how will it implement that cut? Will it  
6 continue to provide a little bit of funding to every  
7 hospital in New York regardless of whether or not  
8 they really provide significant care to the  
9 uninsured. And that addresses your disparities  
10 question head on. Or are they going to tailor it so  
11 that it's for the hospitals like HHC with 80% Medical  
12 and uninsured that have a true open door policy as it  
13 relates to all New Yorkers.

14           DR. RAM RAJU: You know, in addition to  
15 that, I always maintain that Disproportionate Share  
16 is actually disproportionately funding given to  
17 people. So it's not actually based on anything. So  
18 they're having a new formula, which they are trying  
19 to figure out how to do that. And then we have to  
20 really be on the top of it making sure the  
21 Disproportionate share goes to people who provide  
22 care, not to people who are not providing charity  
23 care. So thank you for the question, and it gives us  
24 an opportunity to kind of state that very clearly in  
25 this meeting. So we need to work towards that.

1 COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
2 COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
3 ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

107

4 COUNCIL MEMBER BARRON: Thank you.

5 CHAIRPERSON FERRERAS: Thank you, Council  
6 Member Barron. We will now hear from Council Member  
7 Mendez.

8 COUNCIL MEMBER MENDEZ: Thank you, Madam  
9 Chair. Mr. President, my question is based on the  
10 Restructuring Plan. Is HHC thinking about doing any  
11 other privatization or consolidation of services, and  
12 if so, what would those services be or what services  
13 are you looking at this point?

14 DR. RAM RAJU: I'm not looking at any  
15 more services. Whatever is done there, and whatever  
16 is already be joint ventured outside is continuing.  
17 I'm not planning to do anything more than that at the  
18 present time.

19 COUNCIL MEMBER MENDEZ: At the present  
20 time meaning for this specific year?

21 DR. RAM RAJU: No, this is a year because  
22 we are facing from all of the years there are a lot  
23 deficit concerns. I hope as my CFO told that we are  
24 trying to manage it by getting more revenue in the  
25 system. Not by what you call outsourcing or joint  
ventures outside. But at the present time we have no  
intentions of doing that, but the problem is that two

1  
2 or three years down the line, we have a huge gap or  
3 deficit, then we will come back to you and then we  
4 will talk about it.

5           So I just don't want to be -- absolutely  
6 say there is absolutely nothing there for the next,  
7 you know, 20 years. I can't do that. That's being  
8 irresponsible for me to do. But whatever we have  
9 done, we will go ahead, and we finish with that. I'm  
10 not coming in with any fresh ideas of what I need to  
11 outsource at the present time. My idea is to input  
12 the -- get more market share, input the revenue so  
13 that we can keep the system intact as we got it today  
14 on the savings and supplies. That's what we're  
15 talking about. [sic]

16           COUNCIL MEMBER MENDEZ: Okay, thank you.

17           CHAIRPERSON FERRERAS: Thank you, Council  
18 Member Mendez. Dr. Raju, I'm going to ask a capital  
19 question in reference to one of the challenges that  
20 we face. Or I would like to better understand how  
21 you envision your engagement when it comes to capital  
22 requests. An example is in my district I have  
23 Elmhurst Hospital, which, you know, unfortunately  
24 we're human. We have to visit the emergency room  
25 every now and then. Elmhurst Hospital has a very

1  
2 particular case where we also have the patients from  
3 Rikers.

4           So it's a small emergency room with a lot  
5 of use. The Rikers detain prisoners right next to  
6 you while you're getting service. It just seems --  
7 and we're talking about improving quality of service.  
8 When I'm there getting emergency treatment trying to  
9 figure out what's going on with me or a loved one,  
10 and to have to have a Rikers detainee going crazy,  
11 which is actually what happened in my case, right  
12 next to me, I think it says something to quality. My  
13 question here, and how I tie this back into capital  
14 is if it's obvious that emergency rooms need to be  
15 expanded that there's capital investments that need  
16 to be done from an HHC perspective, the corporation  
17 usually comes to the Council, and asks for budget --  
18 or asks for a budget request or a capital request.

19           I feel like I have to shoulder an  
20 emergency room expansion. Where I believe if this  
21 hospital in particular and I'm sure that many other  
22 hospitals within the city deserve capital expansion.  
23 So how do you engage with the administration? How do  
24 you prioritize a capital request. And I would hate  
25

1  
2 that because we can't put in \$2 million or \$3 million  
3 that the project sits there.

4 DR. RAM RAJU: Right, and I -- So let's  
5 address it. I have Mr. Martin who is not just an  
6 Elmhurst issue because we do have some maybe good  
7 news on that. So we will let you know.

8 CHAIRPERSON FERRERAS: Okay, we like good  
9 news. All right.

10 DR. RAM RAJU: But overall, as we  
11 transform the healthcare delivery system to DSRIP,  
12 DSRIP money is not for capital expenses. So the  
13 question would be as we transform it, we are to put  
14 capital into that. Apart from the capital, what we  
15 do is we also issue bonds, and we basically raise  
16 money to do more of the capital projects in the  
17 corporation. So that's where we make in the  
18 corporation capital projects. So, we're only doing  
19 this as we -- as we look into that. I wanted to  
20 create the healthcare delivery system with it  
21 capitalized on the capital projects so the future of  
22 access looks good.

23 As opposed to developing silos of central  
24 excellence all over the place, and then you have  
25 great care right here, but if you go two miles away

1  
2 from it, and you can't get any care. So I just don't  
3 want to create a system like that. So, we have to be  
4 strategic with capital development, where we want to  
5 do what we do, right, and the places where we do  
6 that. The second point I want to make is the only  
7 way we can create a market share for Health and  
8 Hospital, we have to work on the patient experience  
9 of care. You have to feel. It's not really any more  
10 quality is given in this.

11           You're supposed to get quality. Nobody  
12 cannot have quality care. That is something that  
13 every hospital system does that. So we as a system  
14 need to make sure the experience of care is there,  
15 and what we explain hit works out is going to be a  
16 problem. So we also got in the New York Budget, this  
17 budget is going to \$1.2 billion. The State Budget  
18 has got the capital dollars. So we hopefully will  
19 try to get something. And any help you can give, the  
20 Council can give to get that is very important.  
21 Because we are the ultimate. We are the safety net.  
22 Actually, we are the safety net for safety nets.

23           CHAIRPERSON FERRERAS: Right.

24           DR. RAM RAJU: We have all of the safety  
25 for all the safety nets. We are basically the safety

1  
2 net for all of the safety nets around us. So I think  
3 we will work closely with you, and with regard to  
4 Elmhurst, I will give it to Mr. Martin, and he can  
5 talk about it.\*

6 ANTONIO MARTIN: Good morning. My name  
7 is Antonio Martin. I'm the Chief Operating Officer  
8 for Health and Hospitals Corporation, and we do have  
9 some good news with Elmhurst. We will be expanding  
10 their emergency room. You know, unfortunately,  
11 Elmhurst is land locked. If you think about it,  
12 there really isn't a lot of space where you can  
13 expand that to. But Chris Constantino has provided  
14 me with a very creative design that we have committed  
15 to support and fund.

16 CHAIRPERSON FERRERAS: Well, that is  
17 fantastic news, and Chris is an amazing director  
18 there and just does a great job. So thank you for  
19 that. I wasn't expecting such great results. Dr.  
20 Raju, you are great.

21 DR. RAM RAJU: It was not before I came  
22 here. [laughs] I can't afford to let him go. [sic]

23 CHAIRPERSON FERRERAS: I know, I know, I  
24 know, I know, but thank you for your team, and for  
25 keeping that as a priority, which is very -- But,

1  
2 you know, as we move forward I know there are other  
3 hospitals in my colleagues' districts and we'd like  
4 to see also prioritizing projects such as this. We  
5 are going to go to a second round of three minutes.  
6 Council Member Barron, and we've been joined by  
7 Council Member Rodriguez.

8 COUNCIL MEMBER BARRON: Thank you, Madam  
9 Chair. The question that was asked about inmates  
10 from Rikers, brought another question to mind for me.  
11 Council Member Crawley, Council Member Dromm and  
12 perhaps one or two others, and I went to visit Rikers  
13 Island. And we looked at one of the units --  
14 segregation units that they had for inmates who have  
15 been diagnosed with having mental disorders. I  
16 believe there were 40. Perhaps Council Member  
17 Crawley would have the numbers better. There may  
18 have been 40. I want to ask, Oh, that's great. How  
19 many are on the wait list?

20 I was told there was about 700 on the  
21 wait list of persons who they believed to have had  
22 some mental problems, challenges, and needed to be in  
23 that unit but were not. They posed the question to  
24 us. They posed a situation that's challenging to  
25 them because they're not trained medically to deal

1  
2 with that issue. And they're not entitled to know  
3 anyone's diagnosis to have that be a part of how they  
4 treat the inmates. So it presents a very serious  
5 problem. So I wanted to know what can be done to get  
6 the diagnosis done in a more timely fashion, and what  
7 kind of assistance can be sent to Rikers so that the  
8 properly trained personnel are there to deal with  
9 those inmates?

10 DR. RAM RAJU: I'm sure, Council Member -  
11 - Thanks for the question. I'm sure you realize that  
12 the care of the inmates is actually provided by the  
13 Department of Free Health and not by Health and  
14 Hospital Corporation. We provide the in-patient  
15 emissions and in-patient -- We give some specialty  
16 care to the inmates when they need it. So we are  
17 cleared by the Access Board to Elmhurst for the  
18 prisoners as well as the Board of Bellevue. So this  
19 is a better question for the Department of Health  
20 folks to look into that.

21 But the point you touched upon, is  
22 something which is a bigger point. The point is that  
23 do you have enough mental health access available,  
24 and especially the prisons system. Because if they  
25 don't give them access, people get -- they get out of

1  
2 prison. They act, right, because of mental illness,  
3 and they get re-arrested again. So the recidivism is  
4 a big problem, people doing mental health. So we  
5 have to really figure out how to do that in a much  
6 more global way. But I am willing to offer my help  
7 or suggestions to the Department of Health in order  
8 to see what we can do with that. But they are  
9 probably better equipped to talk about those things.

10 CHAIRPERSON FERRERAS: Thank you, Council  
11 Member Barron. Council Member Crowley.

12 COUNCIL MEMBER CROWLEY: Good afternoon,  
13 and I want to thank Council Member Barron for  
14 bringing the topic up of the health of inmates of  
15 Rikers Island. And I understand that once they're an  
16 inmate on Rikers Island, they're no longer under your  
17 jurisdiction. However, there are too many inmates  
18 going to Rikers Island to begin with, which is a  
19 problem. It's a problem and another point, but  
20 that's okay. So, it's a problem when they leave,  
21 and it's a problem before they even get into the  
22 population. For a long time they just don't make  
23 bail for a crime that was non-violent.  
24 Unfortunately, then they lose their healthcare when  
25

1  
2 they move into the Island. Then they're taken care  
3 of by the Department of Health.

4           But it's really subcontracted out. And  
5 as Council Member Barron said, there are just not  
6 enough providers to provide the service that is  
7 needed. But the problem is much larger than what  
8 happens there. That I really encourage HHC to get  
9 more involved in because there are inmates that  
10 shouldn't be going to Bellevue, or going to a  
11 hospital before they're taken to the island. Forty  
12 percent of the inmates on the island are diagnosed  
13 with some type of mental health need. And so, we're  
14 going to have a hearing on June 12th with the  
15 Department of Health, but in the meantime I do hope  
16 that HHC does more. Because these are New Yorkers  
17 that need a continuum of care before they get in, and  
18 once they get out. Thank you.

19           CHAIRPERSON FERRERAS: Thank you, Council  
20 Member Crowley. Chair Johnson.

21           CO-CHAIRPERSON JOHNSON: Sure. I have a  
22 few questions, and I'll go quickly because I actually  
23 don't think they're that detailed, but things that  
24 we've talked about within February at an oversight  
25 hearing on the Road Ahead Plan and then the

1  
2 Preliminary Budget Hearing as well. I want to see if  
3 you would give us an update. Your predecessor  
4 discussed HHC's plan on reopening the Labor and  
5 Delivery Services Unit at North Central Bronx. If  
6 you could just update us where we are on that.

7 DR. RAM RAJU: It is progressing well.  
8 We have it started. We can give you the spreadsheet  
9 we've got, how many people we have hired. We still  
10 have to hire some more nurse, and they're mostly --  
11 We'll be ready to open very shortly as soon as we get  
12 all the personnel in place, and make sure there are  
13 trained correctly. Then we'll be able to do that. I  
14 just want to tell you there is a lot of progress on  
15 this front, and we will be able to give that to you.  
16 The unfilled positions right now in North Bronx is  
17 eight physician assistants, four midwives, and three  
18 physicians. Initially, we started with 13  
19 physicians. We have hired 10 physicians, 12  
20 midwives, two physician assistants, and two to three  
21 nurses so far. So we are progressing much more  
22 faster. So hopefully, we should be able to reach the  
23 goal of opening all of these services back again  
24 there.

25 MALE SPEAKER: [off mic]

1  
2 DR. RAM RAJU: We are also refurbishing  
3 all the units so to make it more, you know, kind of  
4 nicer for the people to go there.

5 DOUGLAS JOHNSON: So what's the projected  
6 date of it reopening?

7 MALE SPEAKER: [off mic]

8 DR. RAM RAJU: It's still August.

9 CO-CHAIRPERSON JOHNSON: August. Thank  
10 you very much. If you could update us on -- I know  
11 there was talk earlier about cost containment and  
12 also outstanding issues related to temporary savings  
13 on fringe benefits due to pensions, which are  
14 expected to increase potentially due to labor  
15 settlements. If you could just discuss the  
16 outstanding labor contracts, and the potential impact  
17 of HHC's finances as we move forward.

18 MARLENE ZURACK: So, as you know, we're  
19 very engaged in conversations with our unions. And I  
20 think this question was asked a little bit earlier.  
21 We are so excited about the progress we've made that  
22 I actually asked the Council if we could defer this  
23 briefing until we've had a couple more weeks going.  
24 Because we might be able to give you much better  
25 information than we could give you right now.

1  
2 CO-CHAIRPERSON JOHNSON: Okay. Thank  
3 you. I appreciate that, and then lastly Article 6  
4 Funding projected potential loss of \$3.8 million to  
5 HHC. It could be even higher. Could you describe  
6 how this loss may impact and affect services, and if  
7 there's any date on Article 6 Funding.

8 MARLENE ZURACK: Are you referring to the  
9 loss in the State Budget--

10 CO-CHAIRPERSON JOHNSON: [interposing]  
11 Yes.

12 MARLENE ZURACK: --from last year? Okay,  
13 so we actually lost it. We were unable to get it  
14 back. We were hopeful that there would be other  
15 things we could claim, and we couldn't. So we had to  
16 absorb the loss.

17 DOUGLAS JOHNSON: Thank you.

18 CHAIRPERSON FERRERAS: Thank you, Chair  
19 Johnson. Thank you again, Dr. Raju. Congratulations  
20 and to your entire team. We look forward to working  
21 with you as we move forward. There may be some  
22 questions that this Committee wasn't able to get  
23 them. We're going to get them to you, and hopefully  
24 you can get them to us expeditiously so that we can  
25 use them as part of our negotiations.

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

120

1  
2 DR. RAM RAJU: Thank you, Madam Chair,  
3 for this opportunity. I'm looking forward to working  
4 with you and the Committee. Thank you.

5 CHAIRPERSON FERRERAS: Thank you very  
6 much. We are going to take a three-minute break  
7 before we bring in the Health and Hospitals. Thank  
8 you. That's the Department of Health.

9 [Pause]

10 CHAIRPERSON FERRERAS: We will now resume  
11 the City's Council Hearing on the Mayor's Executive  
12 Budget FY2015. The Finance Committee, the Committee  
13 on Health, and the Committee on Mental Health and  
14 Developmental Disability, Alcoholism, Substance Abuse  
15 and Disability Services have just heard from the Health  
16 and Hospital Corporation. We will now hear from the  
17 Department of Health and Mental Hygiene. In the  
18 interest of time, I will forego an opening statement  
19 and turn the mic over to my Co-Chairs for a  
20 statement. Co-Chair Johnson and Co-Chair Cohen have  
21 joined us.

22 CO-CHAIRPERSON JOHNSON: Thank you.  
23 Thank you Chair Ferreras. This portion of the  
24 hearing focuses on the Fiscal 2015 Executive Budget  
25 for the Department of Health and Mental Hygiene.

1  
2 DOHMH's overall 2015 Expense Budget totals \$1.39  
3 billion, an increase of about \$19 million as compared  
4 to the Fiscal 2014 adopted budget. Their budget  
5 includes \$27.2 million of new needs, which includes  
6 \$6 million in anti-gun violence monies. \$611,000 for  
7 attacking rat reservoirs; \$3.3 million for the Center  
8 for Health Equity; \$8.7 million for Correctional  
9 Health; \$291,000 for food safety and hand-held  
10 devices; \$3.3 million for maternal and reproductive  
11 health; and \$2 million in spending to cover the  
12 City's portion of the World Trade Center's Zadroga  
13 Act.

14                   The Department poses to spend \$781  
15 million on public health related services in Fiscal  
16 Year 2015, which is \$1 million less than the budget  
17 at adoption for Fiscal Year 2014. I would start off  
18 by stating this committee is pleased to see that  
19 Executive Budget includes \$6 million in new spending  
20 for anti-gun violence initiative, which the Council  
21 called for in our Preliminary Budget Response. The  
22 Committee looks forward to hearing how the Council  
23 and DOHMH can work together on ensuring success of  
24 this innovative model to prevent and respond to gun  
25 violence. Additionally, the Committee looks forward

1  
2 to update on state and federal actions like the  
3 Article 6 Funding and Ryan White Reductions, which  
4 may negatively impact public health programs. DOMH's  
5 vision for community health as it relates to  
6 preventable chronic conditions. We'll hear from  
7 Commissioner Dr. Mary Bassett. I'd like to turn the  
8 mic over to my Co-Chair of the Health Committee  
9 Council Member Cohen for his statement.

10 COUNCIL MEMBER COHEN: Thank you, Chair  
11 Johnson and Chair Ferreras. This portion of the  
12 hearing focuses on the Fiscal 2015 Executive Budget  
13 for the Department of Health and Mental Hygiene. The  
14 department proposes to spend \$544 million on mental  
15 hygiene related services in 2015, which is \$13  
16 million more than the budget at adoption in for  
17 Fiscal 2014. During our Preliminary Budget hearing  
18 we heard from the Department of Health about the  
19 City's involvement in the establishment of HARPS or  
20 Health and Recovery Plans; overdoses related to  
21 opioids, and heroin, and the treatment of inmates  
22 with mental health disorders.

23 The Committee would like to hear on the  
24 progress of these matters and any budgetary concerns  
25 associated with them. Additionally, the Committee

1  
2 looks forward to an update on State and Federal  
3 actions on behavioral health, which may impact the  
4 mental health programming in New York City. We will  
5 not hear from Commissioner Dr. Mary Bassett.

6 COMMISSIONER BASSETT: Thank you, and  
7 good afternoon Chairpersons Johnson, Ferreras, Cohen  
8 and members of the committee. I'm Dr. Mary Bassett,  
9 Commissioner of the New York City Department of  
10 Health and Mental Hygiene. Dr. Hillary Kunins is the  
11 Acting Executive Deputy Commissioner for the  
12 Department's Division of Mental Hygiene joins me to  
13 answer questions related to mental hygiene. I thank  
14 you for the opportunity to testify on our Executive  
15 Budget for Fiscal Year 2015. As you know, the  
16 Department is responsible for protecting and  
17 promoting the physical and mental health of all New  
18 Yorkers. It has been gratifying to begin  
19 implementing the Administration's vision for a  
20 healthier city.

21 Before I go any further, I'd like to take  
22 a moment to introduce a key individual who has just  
23 rejoined the department, Dr. Oxiris Barbot seated to  
24 my left, First Deputy Commissioner. He spent the  
25 last four years of the Commissioner of the Baltimore

1  
2 City Health Department. In Baltimore, Dr. Barbot  
3 developed technology initiatives to improve health  
4 outcomes and increase efficiency. She was the  
5 architect of the City's Healthy Baltimore 2015 Health  
6 Policy Agenda, a plan focused on promoting health  
7 equity. During her tenure, Baltimore saw significant  
8 improvements in areas including infant mortality, HIV  
9 transmission, youth homicide, and life expectancy.

10 She previously served as Medical Director  
11 of the Office of School Health here at the  
12 Department, and before that was Chief of Pediatrics,  
13 Division and Community Health at Unity Healthcare,  
14 Inc. in Washington, D.C. Dr. Barbot is a native New  
15 Yorker. She's originally from the Bronx, a fluent  
16 Spanish speaker and with no apologies to the Mayor  
17 and New York Yankees. Please join me in welcoming  
18 Dr. Barbot back to the nation's premier urban health  
19 department. I now want to update you about some  
20 initiatives and programs that my staff and I have  
21 been working on.

22 In February, two initial cases of measles  
23 were identified by the Department. Between then and  
24 early May, 26 cases were identified in total, and a  
25 substantial interagency response was undertaken to

1  
2 combat an outbreak of measles here in New York City.

3 My staff rapidly confirmed these cases based on  
4 diagnostic testing, and identified those who were  
5 exposed. Because this disease is now uncommon in the  
6 United States, there were some delays in its initial  
7 recognition by healthcare providers. The Department  
8 worked to build awareness in partnership with  
9 hospitals and other provider through a series of  
10 health alerts with a swift and appropriate response  
11 to suspected cases.

12 This led to an increase in reports,  
13 helped to strategically shape and target our response  
14 efforts, and quickly implement control measures to  
15 minimize transmission. Providers were also advised  
16 to ensure that all eligible patients were vaccinated,  
17 particularly those residing in affected areas. This  
18 outbreak illustrates the value of a strong  
19 vaccination program linked to our robust immunization  
20 registry plus coordination with the medical community  
21 and proactive communication. All essential tools of  
22 an emergency response.

23 Our mental health initiatives at the  
24 Department include Court Based-Intervention and  
25 Resource Teams, known as CIRTS. This program

1  
2 implemented in coordination with the city's Criminal  
3 Justice Coordinator, and the Department of  
4 Corrections helps incarcerated individuals with  
5 mental health problems access community based  
6 services and supervision based on their risks and  
7 needs. It reduces the amount of avoidable jail  
8 costs, facilitates linkages to treatment, and  
9 supports the re-integration of low risk inmates with  
10 mental illness.

11           The first CIRTS team officially began in  
12 Manhattan in February, and I'm pleased to report that  
13 it will be rolled out to all boroughs by early fall.  
14 The opioid epidemic in our city remains the focus for  
15 the department for which we continue to implement a  
16 multi-pronged public health response. I want to  
17 thank you for your resolution in support of the State  
18 Legislation that increases access to Naloxone, a drug  
19 that reverses overdoses from opioids such as  
20 painkillers and heroin.

21           This bill recently passed both the Senate  
22 and the Assembly unanimously, and we're hopeful that  
23 the Governor will sign it soon. In addition, the  
24 Department's response includes implementing drug  
25 surveillance; encouraging safe and judicious opioid

1  
2 prescribing among healthcare providers; promoting  
3 overdose prevention by increasing access to Naloxone;  
4 improving access to medication assisted treatment;  
5 and conducting public education and media campaigns.  
6 Our work is in coordination with the Mayor's task  
7 force on prescription painkiller abuse, which  
8 facilitates communication and ensures that city  
9 agencies work collaboratively to address this problem  
10 and save lives.

11           The Department also continues to expand  
12 access to pre and post-exposure Prophylaxis for HIV  
13 infection. We provide continuing medical education  
14 to healthcare providers about how it can be used  
15 effectively in their practices. Over the past year,  
16 education events have been held in Manhattan,  
17 Brooklyn and the Bronx reaching 130 different  
18 providers. We anticipate holding sessions in the  
19 remaining two boroughs by the end of 2014. In  
20 addition, last month the Department's own Sexually  
21 Transmitted Disease Clinics began offering HIV post-  
22 exposure Prophylaxis to their patients. And it's  
23 currently available at four of our eight facilities.  
24 We anticipate by the end of next month, it will be  
25 available to patients at all eight sites.

1  
2 I join you today after having traveled to  
3 Washington, D.C. earlier this month where I, along  
4 with Health Commissioners from across the country,  
5 briefed policymakers about electronic cigarettes.  
6 These devices commonly called Ecigarettes, emit  
7 vapor, and are often designed to look like  
8 conventional cigarettes. The sale of these products  
9 has literally exploded from near 300 million in 2011  
10 to approximately two billion in 2013. I want to  
11 thank the Council for their focus on this issue,  
12 including your work to expand the Smoke Free Air Act  
13 to include these products.

14 In 2014, in April of 2014, this year the  
15 FDA announced that it will regulate these cigarettes.  
16 And the Department applauds this important step. But  
17 it's important to recognize that in the years before  
18 these FDA regulations go into effect, there's no way  
19 of knowing the levels of nicotine and the amounts or  
20 kinds of other chemicals that they deliver to the  
21 lungs of users. We must continue to work together to  
22 discourage the marketing tactics of these companies,  
23 which is similar to the tactics used by the tobacco  
24 industry to lure use into cigarette smoking.

1  
2                   Let me now turn to the Fiscal Year 2015  
3 Budget for the Department of Health and Mental  
4 Hygiene. The Department has approximately six  
5 employees -- 6,000 employees, and a current operating  
6 budget of \$1.3 billion of which \$585 million is to be  
7 tax levy. The remainder is federal, state, and  
8 private dollars. While I'm pleased that our city  
9 funding has increased, reductions to our state and  
10 federal budgets remain a big concern. The Department  
11 will unfortunately lose \$5.4 million of funds from  
12 the Article 6 State Aid to Localities for General  
13 Public Health Work. We have not yet determined how  
14 this loss in funding will impact our programs, but it  
15 is a loss that we do not want to face.

16                   In addition, the Department anticipates a  
17 reduction of approximately \$10 million in federal  
18 funds. This will impact critical initiatives such as  
19 emergency preparedness work in hospitals, and other  
20 community-based efforts undertake to improve health  
21 outcomes.

22                   When I first spoke with you, I emphasized  
23 the importance of addressing disparities in health  
24 and mental hygiene, and mental health. This mission  
25 guides all of our work, and it is this commitment

1  
2 that has driven the development of the department's  
3 new Center for Health Equity, which will launch in  
4 the coming fiscal year with \$3.2 million in funding  
5 within the Executive Budget. As part of this  
6 initiative, we plan to pilot an innovative community  
7 health worker program. We will work across the City  
8 to facilitate and improve healthcare and manage  
9 conditions such as diabetes, high blood pressure, and  
10 asthma. We must exert sustained political will to  
11 reallocate and sustain resources for our health  
12 systems, giving priority to those most in need. And  
13 ensuring equal access to good health, and the  
14 promotion of healthy communities. The Department  
15 will also expand its work in maternal and  
16 reproductive health.

17           In New City, about 90% of all pregnancies  
18 among teenagers are unintended. These facts  
19 compounded with a reality that many families are  
20 unable to access resources, means that the health of  
21 many of our youngest New Yorkers suffers. We want to  
22 do more to reduce unintended pregnancies, and improve  
23 birth outcomes in the developmental trajectory. As a  
24 result, I am gratified that \$3.2 million of new  
25 funding was added to the Executive Budget. This

1  
2 money will allow the Department to expand both the  
3 connecting adolescents to comprehensive health, or  
4 CATCH Program in schools and the Newborn Home  
5 Visiting Program, which will provide an additional  
6 one thousand visits to mothers and families each year  
7 to support children and new mothers.

8           This budget reflects substantial  
9 reductions in expected revenue from finds. The  
10 Department will next week publish the final rules to  
11 further support restaurants' abilities to maintain  
12 food safety standards while also reducing financial  
13 penalties. We will offer consultative penalty-free  
14 inspections to new and existing restaurants, and fix  
15 penalties in a way that will realize a 15% reduction  
16 in levied fines. This reduction is in addition to  
17 the significantly decreased fines that restaurants  
18 are already paying because of their improved  
19 practices.

20           I also want to recognize the  
21 Administration's work to expand access to pre-  
22 kindergarten. As we move to accommodate thousands of  
23 new students, the Department's Bureau of Child Care  
24 is tasked to inspect, issue permits, and promote age-  
25 appropriate education, and child development programs

1  
2 to childcare centers as a part of its role in  
3 ensuring the health, safety, and development of  
4 children. An additional \$926,000 was added to the  
5 agency's budget to ensure that we'll be able to bring  
6 on new staff, and per the requirements of the State  
7 budget, inspect community-based UPK centers twice,  
8 rather than once, per year. This will result in an  
9 additional 1,500 inspections annually.

10           Before I conclude, I want to update the  
11 Council on our legislative priorities. In early  
12 June, the Department will testify at a hearing before  
13 the State Committee on Environmental Conservation and  
14 Health. We will urge the committees to maintain the  
15 requirements to report pesticide applications so that  
16 the City can continue to track where, how much, and  
17 what kinds of pesticides are used in our communities.  
18 Low income communities in New York City have far  
19 greater rates of interior pest and rodent  
20 infestation. Primarily because of the connection to  
21 poor housing conditions. It is crucial that pests be  
22 controlled safely, and that pesticides are used  
23 judiciously. The Department is committed to  
24 promoting pest-free homes, and will testify that

1  
2 these data are essential to understanding the scope  
3 and response to the program -- to the problem.

4           Finally, I want to thank the Council for  
5 the Home Rule Resolution earlier this month in  
6 support of dog licensing legislation sponsored by  
7 Senators Serrano and Assemblyman Kavangh. The City  
8 is currently governed by an 1894 law, which puts  
9 control of dog -- the dog license fee with the state.  
10 The current fee of \$8.50 for neutered dogs no longer  
11 covers even the cost of issuing a license. By  
12 amending the State law to give the Council the  
13 authority to set the license fee, the City can  
14 generate additional revenue needed to support  
15 animals.

16           The Department looks forward to working  
17 with the council to set a fee that is reasonable and  
18 not a financial burden on dog owners. Dog licensing  
19 is a key component of responsible dog ownership, and  
20 helps ensure that a lost dog can be reunited with its  
21 owner. The added revenue from licensing will allow  
22 animal care and control to continue to improve its  
23 services for homeless, stray, and abandoned animals.  
24 In 2013, AC&C adoptions increased 28%. Its live  
25 release rate increased 37%, and its rate of dogs and

1  
2 cats that were humanely euthanized decreased 30%.

3 Please urge your colleagues in Albany to pass this  
4 legislation S5048 and A2046. It will generate  
5 revenue that helps animals.

6 I thank you again for the opportunity to  
7 testify. Dr. Kunins and I would be pleased to answer  
8 any questions.

9 CHAIRPERSON FERRERAS: Thank you, Dr.  
10 Bassett. We're going to -- I want to speak  
11 specifically about immunization, and to gun, and  
12 reproductive policy. So when it comes to  
13 immunization, the Executive Budget includes \$4.3  
14 million reduction in Fiscal '14 in the federal funds  
15 for immunization in order to reconcile budget to the  
16 current award. Can you confirm that this reduction  
17 will not impact immunization services in New York  
18 City?

19 COMMISSIONER BASSETT: We are working on  
20 a plan that will ensure that the affected sites  
21 continue to provide services to the people who used  
22 them previously.

23 CHAIRPERSON FERRERAS: Okay, and when you  
24 talk about it, I just want to make sure that we're  
25 talking about the same thing. In the past, DOHMH had

1  
2 cited a reduction in funding as a reason for the  
3 closure of immunization clinics in Tremont and  
4 Corona. Is DOHMH still planning on closing these two  
5 sites?

6 COMMISSIONER BASSETT: My update was  
7 actually about these two clinic sites, and the answer  
8 is yes, the funds that were restored to our budget  
9 were not adequate to continue to keep these sites  
10 running. We are still working on a plan that will  
11 ensure that the services remain available to these  
12 communities. And we will keep these sites open while  
13 we achieve that plan. As soon as I have it  
14 finalized, I'll be happy to share it with the  
15 Council.

16 CHAIRPERSON FERRERAS: Okay, and as a  
17 Council Member to one of those sites, let me say that  
18 there's a lot of confusion. Patients that -- the  
19 community doesn't know if they're open, if they're  
20 closed. There's always a press conference, no press  
21 conference. So if we could get clarity to the plan  
22 as soon as possible, it would help us serve our  
23 constituents better. As opposed to just -- And, of  
24 course, I'm speaking of prior administrations'  
25 dealings with us. We find things out either in the

1  
2 press or very late. So I would urge you to engage  
3 with the Council members, specifically myself and  
4 Council Member Torres who represents the two sites  
5 that would potentially be closed.

6 COMMISSIONER BASSETT: I'll be happy to  
7 do that.

8 CHAIRPERSON FERRERAS: Thank you.

9 COMMISSIONER BASSETT: Thank you for  
10 that.

11 CHAIRPERSON FERRERAS: Anti-gun. The  
12 Executive Budget includes \$6 million Fiscal '15 for  
13 the expansion of the Anti-Gun Violence Program. The  
14 funding is not included beyond Fiscal '15. The  
15 Council has been in discussion with DOHM on how this  
16 funding will help expand the current model. The  
17 Council is elated that the Administration included \$6  
18 million in FY15. Does DOHMH see any benefit in the  
19 other services funded in other agencies. When  
20 partnering through the Gun Violence Initiative, you  
21 are a partner with us. Have you seen as the program  
22 is now -- We're kind of going through a process.  
23 Have you see that the partnership with other  
24 agencies, does it make sense? Is there room for  
25 improvement?

1  
2           COMMISSIONER BASSETT: Let me start, and  
3 then I should probably ask somebody from the program  
4 to speak to this. As you're aware, the Department  
5 has been running a program called Cure Violence.  
6 It's funded partly by funds under the Young Men's  
7 Initiative, which is continued from the previous  
8 administration and partly from City Council funds.  
9 And we work in six communities and collaborate with  
10 other agencies on the implementation of these  
11 projects. Gun violence is a complex issue. It  
12 involves many moving parts to tackle it. This  
13 strategy, Cure Violence, is a public health approach  
14 that really begins with a community bottom-up kind of  
15 approach to violence.

16           It relies on credible messengers to build  
17 a community response that supports non-violence. So  
18 we have been very pleased with this program, and  
19 recognize that it has to be conducted in an  
20 interagency fashion. If you'd like more details on  
21 that about the program, I'm happy to invite somebody  
22 from the program to say a few words.

23           CHAIRPERSON FERRERAS: Actually, in  
24 specific we are considering the expansion of this  
25 program.

1  
2                   COMMISSIONER BASSETT: You are correct  
3 that we have gotten \$6 million added to our budget.  
4 As you are aware, we have procurement rules that we  
5 have to meet. And we are in active discussions about  
6 how best to spend this money, and in a way that  
7 enables us to spend it within the current fiscal --  
8 the upcoming fiscal year. We will be happy to share  
9 that plan as soon as it's finalized. I'm happy to  
10 continue to receive input from the Council, which has  
11 really worked with us to get this program off the  
12 ground from the beginning.

13                   CHAIRPERSON FERRERAS: Well, in many ways  
14 you bring in expertise that's vital to this  
15 conversation and to the advocacy work, and to the  
16 crime reduction tool that we will be using from the  
17 Council. So is there anything -- and maybe this will  
18 be a follow up, you don't have the questions  
19 specifically today. But perhaps opportunities where  
20 we can improve the initiative as it is now.  
21 Opportunities that if we're adding additional  
22 funding, there are things that strengthen from the  
23 model that already exists is what we're trying to --  
24 kind of focusing on from the budget's perspective.

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

139

COMMISSIONER BASSETT: Well, \$6 million  
is a lot of money. So we're delight to receive--

CHAIRPERSON FERRERAS: [interposing] Yes,  
we know.

COMMISSIONER BASSETT: --additional  
funds. Okay. I think that a key part of this is  
it's really sort of an organic model that it depends  
on strong and trusted messengers to promote it within  
the community. These are relationships that can't  
simply be purchased. They're ones that have to be  
built.

CHAIRPERSON FERRERAS: [interposing]  
Right.

COMMISSIONER BASSETT: And I think that  
it does sound like it would be a good topic for  
follow-up discussion.

CHAIRPERSON FERRERAS: Okay, very good.  
We will follow up, and the Committee will -- is  
making note of that. So I want to talk about  
maternal and reproductive health. The Executive  
Budget includes \$3.27 million in Fiscal Year '15 and  
the out years to fund the expansion of two programs.  
The Newborn Home Visiting Program and CATCH, the  
Connect Adolescents to Comprehensive Healthcare.

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

140

1  
2 This funding will add 15 positions for the Newborn  
3 Home Program and six staff for CATCH. The CATCH  
4 Program is being expanded to 14 schools going from  
5 current 14 schools to 28 schools.

6 COMMISSIONER BASSETT: That's correct.

7 CHAIRPERSON FERRERAS: Can you describe  
8 what areas this program currently serves, and the  
9 areas in which you will expand to?

10 COMMISSIONER BASSETT: The geographical  
11 location--

12 CHAIRPERSON FERRERAS: [interposing] Yes.

13 COMMISSIONER BASSETT: --of the current  
14 school base health clinics, the 14 that are --  
15 Actually, these are schools that don't have school-  
16 based health centers. I don't actually have that  
17 list in front of me. Let me see if Dr. Platt would  
18 like to speak to that, but this is a program that  
19 promotes access to reproductive health services in  
20 high schools that lack school-based health centers.  
21 And helps us to tackle the overarching issue of  
22 reducing teen pregnancies, which is a high priority  
23 for reducing disparities in health outcomes to the  
24 city. I'd be happy to provide you with a list of the

25

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

141

14 high schools where the program is currently in  
place, and --

CHAIRPERSON FERRERAS: [interposing] And  
where your intentions are to expand.

COMMISSIONER BASSETT: -- I do -- I do  
have a list. I apologize. Let me turn to that page,  
Council Member, and --

CHAIRPERSON FERRERAS: And just so that  
someone else could help you find the other part of my  
question.

COMMISSIONER BASSETT: [laughs] I'm not  
finding that.

CHAIRPERSON FERRERAS: I know that you  
had this thousand --

COMMISSIONER BASSETT: [interposing] Oh,  
here. I had it matched. Okay.

CHAIRPERSON FERRERAS: [interposing] The  
thousand, give me please.

COMMISSIONER BASSETT: Let me -- So, I'll  
tell you the one that's currently ongoing as --  
Should I just read them all for you?

CHAIRPERSON FERRERAS: That would be  
awesome.

25

COMMISSIONER BASSETT: All right.

Abraham Lincoln High School, which is in Brooklyn;  
the Barton High School in Brooklyn; John Adams in  
Queens; Elmhurst Campus in Queens; Christopher  
Columbus Campus in the Bronx; Murry Bergtraum High  
School in Manhattan; and Queens Vocational  
Educational Council in Queens. The Grover Cleveland  
High School in Queens; Peace and Diversity Campus in  
the Bronx; Prospect Heights Educational Campus in  
Brooklyn; Park West Campus in Manhattan; the Urban  
Assembly and New York Harbor School in Manhattan;  
Liberty High School Academy for Newcomers in  
Manhattan; and Port Richmond in Staten Island.

CHAIRPERSON FERRERAS: Okay, and then if  
you can get us the proposed expansion for the next  
'14, the Committee would appreciate it.

COMMISSIONER BASSETT: I'd be happy to do  
that. The proposed expansion will serve  
approximately 28,000 additional students.

CHAIRPERSON FERRERAS: Fantastic, and  
then can I--? I wanted to just go back to the  
Newborn Home Visits. The additional funding will  
have a thousand visits. Is there a targeted area  
that you're looking at for these thousand visits?

1  
2 COMMISSIONER BASSETT: The Newborn Home  
3 Visiting Program has been in place for a number of  
4 years since 2007. The expansion will be mainly in  
5 Brooklyn. Let me ask Dr. Cantiva [sp?] to speak to  
6 this Home in Brooklyn.

7 DR. CANTIVA: There's an additional 1,000  
8 families that will be reached. It will be primarily  
9 in Harlem and Brooklyn.

10 CHAIRPERSON FERRERAS: Harlem and  
11 Brooklyn. Okay, and I'm going to -- Before I give  
12 it over to my Co-Chairs, I just want to say, and I  
13 know that you mentioned during your testimony that  
14 this 15% reduction on levied fines for restaurant  
15 owners is really an amazing response from the  
16 administration. We sat here with hours of testimony  
17 from restaurant owners that were frustrated. The  
18 need for this system to be revisited. They often  
19 felt like they were being attacked. The system's  
20 change would depend on the inspectors.

21 So the quality of training of inspectors  
22 is essential in interacting with restaurant owners.  
23 So I just want to commend the administration for  
24 looking at this in a forward thinking way. And  
25 reminding small businesses that they're a partner

1  
2 with us in the city, and keeping the city moving. So  
3 I thank you for that. And when we were talking about  
4 health -- public health, in many of the conversations  
5 that I've had unfortunately the times that we've  
6 opened up the newspaper, we've see an increase in  
7 suicides especially amongst Latinos.

8           The numbers of suicides may have dropped  
9 across the board in other groups, but with Latinos it  
10 continues to rise. I'm sure this is something that's  
11 important to you. It wasn't in your testimony. I  
12 kind of want to know what your thought are in  
13 approaching young Latino suicide. Just the suicide  
14 rates are kind of often partnered with bullying, and  
15 a lot of -- I wanted to identify if there is any  
16 interagency work that you do with the DOE, and the  
17 suicide issue that we have in our city.

18           COMMISSIONER BASSETT: Most of our work  
19 on promoting mental health is done through the  
20 schools. We have 450 clinical sites for mental  
21 health services about evenly divided between school-  
22 based health clinics and stand-alone mental health  
23 clinics in our city schools. We also have a range of  
24 other smaller programs, a rapid response program, a  
25 mobile program, which is aimed to help our schools

1  
2 increase their ability to tackle mental health issues  
3 amongst their students. And better identify students  
4 who are in need of help, and provide them with that  
5 help. I think that thinking of a way to improve the  
6 overall climate for the promotion of mental health is  
7 the right way to advance this, and we work hard to  
8 promote these services within schools. We also have  
9 some services obviously outside of schools for those  
10 people who don't feel comfortable accessing these  
11 services within schools.

12 [Pause]

13 CHAIRPERSON FERRERAS: So just as a  
14 reminder and as you just mentioned, some people have  
15 an issue with accessing services through the schools  
16 especially a parent. So any opportunities that you  
17 find yourself either through pediatric visits or  
18 maybe immunization interactions with some of our  
19 young people. Anyway that we're able to get  
20 information to parents and young people is something  
21 that this Council will always be supportive of and is  
22 vital to us getting the message out. I'm going to  
23 give the microphone over to Co-Chair Johnson.

24 COMMISSIONER BASSETT: And can I --

25 CHAIRPERSON FERRERAS: [interposing] Yes.

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

146

1  
2 COMMISSIONER BASSETT: -- make one short  
3 comment.

4 CHAIRPERSON FERRERAS: [interposing] All  
5 right.

6 COMMISSIONER BASSETT: I'm very grateful  
7 for your praise for our improvements in fines, you  
8 know, the reduction of the restaurant fines. But I  
9 just want to reiterate to Council that the majority--  
10 the larger share of the reduction in restaurant fines  
11 is because restaurants are doing better on their  
12 inspections. And that was from the beginning the  
13 program's intention; was to improve the standard of  
14 food handling in restaurants, and we think the  
15 program of letter grades is accomplishing that.

16 CO-CHAIRPERSON JOHNSON: Thank you, Dr.  
17 Bassett. Just to quickly stay on that point about  
18 restaurant fines. You mentioned in your testimony  
19 that the reduction will be 15% approximately in  
20 levied fines. What does the actual dollar amount  
21 come out to be when it's estimated that way?

22 COMMISSIONER BASSETT: The amount is  
23 estimated to be \$15 million in Fiscal Year '15.

24 CO-CHAIRPERSON JOHNSON: \$15 million in  
25 Fiscal Year '15?

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

147

COMMISSIONER BASSETT: Correct.

CO-CHAIRPERSON JOHNSON: Thank you very  
much.

COMMISSIONER BASSETT: And that's for --  
for everything and not just the 15%, but also our  
expectation is, and I'm sure the Council shares this,  
that restaurants will continue to perform as well as  
they are now and continue to improve their hygiene  
practices. So that we will continue to experience  
lower rates of fines due to violations found on  
inspection. With that presumption in place, we  
expect to see 15 -- a \$15 million reduction. It  
includes both performance inspections, and the change  
in the fee structure.

CO-CHAIRPERSON JOHNSON: Thank you. I  
want to say I think part of this hopefully will come  
from the promulgated rules associated with the  
consultative relationship that now will exist between  
small businesses, and DOHMH, which I think is a great  
thing. So it's -- seeing this implemented, I think  
will show us how the city and small businesses can  
work together.

1  
2 COMMISSIONER BASSETT: My local  
3 restaurant, my favorite local restaurant says that  
4 they're going to get a consultative inspection.

5 CO-CHAIRPERSON JOHNSON: Can you give a  
6 plug? What's the name? What's the name of the  
7 restaurant.

8 COMMISSIONER BASSETT: I don't know if I  
9 should. They say I shouldn't. [laughter]

10 CO-CHAIRPERSON JOHNSON: Okay. It's a  
11 mystery. Twitter will find out for us right now. I  
12 want to go back to the anti-gun violence monies that  
13 were discussed by the Chair, the \$6 million for the  
14 expansion of the Anti-Gun Violence Initiative. I  
15 know you talked about the procurement process that is  
16 going to take place moving forward. With that  
17 procurement process, which we know is mandated, what  
18 do you expect the timeline to be for the release of  
19 these funds to the organizations that can actually  
20 use them?

21 COMMISSIONER BASSETT: Well, the process  
22 of contracting, so it depends on what the ultimate  
23 plan that we come up with will be. When we are  
24 simply expanding existing contracts, it's faster than  
25 I think we have to release our fees, and get new

1  
2 groups in to deliver these services. So it depends  
3 on what the ultimate plan is, which we'll be happy to  
4 share with you as soon as it's settled.

5 CO-CHAIRPERSON JOHNSON: Thank you. I  
6 mean I ask you because this is a great initiative,  
7 which I think could be -- The Department and the  
8 Mayor's Office is excited about it as well as the  
9 Council. The grassroots component of the model I  
10 think is key. And organizations that the Council has  
11 funded in the past have sometimes run into problems  
12 actually accessing the funds during the contracts  
13 process, and the heavy paperwork associated with it.  
14 So if there's a way for us to work with organizations  
15 that are doing this work to make it easier for them,  
16 but still, of course, abiding by the procurement  
17 rules and laws, I think that would be helpful.

18 COMMISSIONER BASSETT: I appreciate that  
19 comment. The procurement rules, of course, are not  
20 ones that are tailored to the Health Department.  
21 They are citywide rules that we work with, and we  
22 will do our very best to ensure that they're met as  
23 quickly as possible.

24

25

1  
2 CO-CHAIRPERSON JOHNSON: Thank you. You  
3 mentioned in your testimony the over \$5 million loss  
4 from the Article 6 State Match. Is that final?

5 COMMISSIONER BASSETT: Yeah, what can I  
6 say? It's not over until it's over.

7 CO-CHAIRPERSON JOHNSON: But it doesn't  
8 look good?

9 COMMISSIONER BASSETT: So, just to remind  
10 other members present, this was -- it was not in the  
11 budget. Is a reduction in the Article 6 offset  
12 through an administrative action that the State was  
13 entitled to take. It is not aimed at New York City.  
14 It's aimed at all counties that were considered not  
15 linked to stress with a goal of the state of saving  
16 \$10 million statewide. New York City is a big share  
17 of that. And we are continuing to have discussions,  
18 and our hope remains that we will be able to convince  
19 the administration that they should not take this  
20 action that they are entitled to take. However, time  
21 is passing, and it doesn't look good for us.

22 CO-CHAIRPERSON JOHNSON: Do we know what  
23 the drop date is on this is? When a decision must be  
24 made by?

1  
2           COMMISSIONER BASSETT: No. I don't think  
3 it's tied specifically to the budget cycle, but the  
4 anticipation is that it will be in the coming fiscal  
5 year's budget that we will lose this spending.

6           CO-CHAIRPERSON JOHNSON: And if we do  
7 lose the money, how is that going to impact our own  
8 public health services?

9           COMMISSIONER BASSETT: Well, we'll have  
10 to come up with a plan. We haven't yet determined  
11 how to meet this reduction.

12           CO-CHAIRPERSON JOHNSON: Thank you. I  
13 just have a couple questions on the school-based  
14 health centers, which was discussed before. Given  
15 the potentially difficult changes facing the school-  
16 based health centers financing through the upcoming  
17 inclusion into Medicaid managed care, and their  
18 already challenging financial position, how do you  
19 see preserving and expanding school-based health  
20 services in a sustainable way that fits within the  
21 vision of community schools, and also in your  
22 department's vision?

23           COMMISSIONER BASSETT: Thank you for that  
24 question. Now, you're referring to what we often  
25 call the Medicaid carve-out. The state is aware that

1  
2 this would present a real challenge to the school-  
3 based health clinics and they have deferred its  
4 implementation. So that's good news. It gives us  
5 more time to plan, and the way in which school-based  
6 health centers will adapt to this is not yet clear.  
7 But at least we have more time to plan its  
8 implementation.

9 CO-CHAIRPERSON JOHNSON: Okay, and --  
10 Sorry. Over the years there's been a steady  
11 reduction in City tax levy dollars for HIV-related  
12 services. I was very happy to hear about your  
13 inclusion of PEP and PREP in your testimony.  
14 Especially, city tax levy dollars spent on HIV-  
15 related services has increased \$23 million from 2009  
16 to now. So it's about -- it went from \$23 million --  
17 sorry -- to \$5 million. So it's a lot of I think  
18 about \$18 million in city tax levy dollars, which is  
19 quite significant. you may not have this information  
20 now, but it would be helpful to know what type of  
21 services were reduced as a result of this significant  
22 decrease.

23 CO-CHAIRPERSON JOHNSON: [interposing] Do  
24 you think Dr. Varma has it?

1  
2 COMMISSIONER BASSETT: I think maybe Dr.  
3 Varma can help us?

4 CO-CHAIRPERSON JOHNSON: Yes.

5 DR. JAY VARMA: I do --

6 CO-CHAIRPERSON JOHNSON: Dr. Varma, could  
7 you state your name for the record?

8 DR. JAY VARMA: Sure, yeah. Sure. My  
9 name is Dr. Jay Varma. I'm the Deputy Commissioner  
10 that oversees our Infectious Disease Programs. I  
11 think we'll have to get back to you to give you the  
12 exact breakdown of all those. Probably the largest  
13 reduction came I believe two years ago related to --  
14 HIV related prevention contracts that we previously  
15 funded, and these were defunded to meet a very large  
16 budget gap that was noted across the agency.

17 The main reason those programs were  
18 defunded was that they were relatively low performing  
19 for the amount of costs that were associated. We re-  
20 focused on behavioral interventions. We were also  
21 able to supplement some of those -- some of those  
22 similar types of activities with federal grant money  
23 that we had. But we need to give you the exact  
24 breakdown of all of the money that was cut, and what  
25 it was previously targeted at.

1  
2 CO-CHAIRPERSON JOHNSON: If you could  
3 stay. My last question and then I'm going to turn it  
4 back to the Chair is also related to Ryan White. As  
5 we understand it, in 2013, New York City lost \$18  
6 million in federal Ryan White Part A funding. As a  
7 result, client caseloads were reduced. 54% of  
8 agencies have reduced the number of services offered,  
9 and 12% of agencies have eliminated certain types of  
10 services. If you could, and again, you may not have  
11 the information now, but it would be helpful to know.  
12 If you could provide an update on the funding New  
13 York City receives through Ryan White, and what the  
14 plan is to address the funding and address the loss  
15 of services.

16 COMMISSIONER BASSETT: Well, as you point  
17 out, there has been a reduction of both Ryan White  
18 funding, and we had some reduction related to the  
19 Federal Sequestration. The new budget actually bumps  
20 up our budget in the coming year by about a million  
21 dollars. But it in no way goes to meet the nearly  
22 \$18 million that was reduced. The Planning Council  
23 came up with a scheme of how to address this budget  
24 shortfall, and it included a number of actions  
25 including the AIDS drug access, Case management

1  
2 Services and others. This was a large budget  
3 reduction, and the overarching sort of focus of the  
4 Planning Council has been to retain services to  
5 people living with HIV-AIDS.

6 DR. JAY VARMA: Yeah, correct. That's  
7 the summary. So right now, we have a -- our budget  
8 for the next year is slightly more than it was last  
9 year. It's a little bit over \$1 million. So there  
10 have been no further cuts sustained. What the long-  
11 term trajectory is, we don't know. As you probably  
12 know, there is still an ongoing debate in Washington,  
13 D.C. about the reauthorization or renewal of the Ryan  
14 White Program. Your point is absolutely well  
15 understood that with -- We can't do more with less.

16 We have to do less with less money that  
17 we receive. We don't have a plan in place right now  
18 necessarily to make up for those services. We think  
19 that the general condition related to HIV in terms of  
20 a declining number of deaths, declining illness  
21 rates, and declining incidents rates is good. And  
22 so, we may not see severe consequences as a result of  
23 this funding. But it's something that we need to  
24 monitor, and then, of course, practically adapt to

1  
2 it, if it turns out that the services that were cut  
3 are turning out to cause undue harm.

4 CO-CHAIRPERSON JOHNSON: Thank you, and  
5 I'm done with my questions. I just want to make a  
6 quick statement, which is I really appreciate the  
7 fact that PREP was mentioned, Pre-Exposure to  
8 Prophylaxis, in your testimony, and the fact that  
9 DOHMH is doing work on it. I think what you detailed  
10 with regard to educating providers and having  
11 educational sessions is deeply important. I think  
12 there are many medical providers, especially primary  
13 care physicians in New York City, who don't have  
14 accurate science-based information on this. Which is  
15 causing an issue with regarding to counseling  
16 patients on how PREP actually works, and what the  
17 benefits are of it. So I look forward to working  
18 with you all and continuing that outreach and  
19 educational efforts to the medical community and to  
20 New Yorkers on why PREP is important, and why we  
21 should be talking more about it. So thank you, and I  
22 turn it back to Chair Ferreras.

23 CHAIRPERSON FERRERAS: Thank you, Chair  
24 Johnson. We'll now hear from Chair Cohen.

1  
2 CO-CHAIRPERSON COHEN: Thank you for your  
3 testimony, Commissioner. I had a question regarding  
4 Naloxone, and your agency's interaction with the NYPD  
5 in making this drug available.

6 COMMISSIONER BASSETT: As you probably  
7 read in the newspaper today, Council Member, there is  
8 now going to be a plan to expand the pilot project  
9 that began in Staten Island to all boroughs so that  
10 NYPD members will carry Naloxone, and be able to  
11 reverse potentially fatal overdoses. The overarching  
12 goal of making Naloxone available both to the Police  
13 Department, and other primary sort of first  
14 responders and to members of the community, family  
15 members and so on, is to prevent deaths from opiate,  
16 opioid overdoses.

17 Dr. Kunins was actually critical to this.  
18 So I'll ask her to say a few words about it as well.  
19 But this began as a pilot project in Staten Island.  
20 The Department played a role in terms of training,  
21 and providing training to the New York Police  
22 Department for its members to carry Naloxone. I note  
23 this year so far they have successfully reversed at  
24 least three overdoses. I don't think anybody who has  
25 ever reversed an overdose will ever forget it. And I

1  
2 think that the Police Department has been very happy  
3 to embrace this additional role. We've been very  
4 pleased to promote it. It's prime part of our  
5 response to this epidemic to make Naloxone more  
6 available. Dr. Kunins who should introduce herself  
7 first should -- can tell you a little more.

8 DEPUTY COMMISSIONER KUNINS: Hillary  
9 Kunins, Acting Executive Deputy Commissioner for  
10 Mental Hygiene. I'll just add to that summary that  
11 we were -- We trained the trainers. That was the  
12 model we employed using a standard curriculum so that  
13 police trainers could go and train their own  
14 officers. The Police Department program at this  
15 point is a registered opioid overdose prevention  
16 program under New York State law under our own  
17 program at DOHMH because they cannot yet do their  
18 own program. And their prescribers, the police  
19 physicians are so-called affiliate prescribers with  
20 our program.

21 CO-CHAIRPERSON COHEN: How is the drug  
22 paid for?

23 DEPUTY COMMISSIONER KUNINS: Right now,  
24 they are purchasing their Naloxone for their own  
25 officers. Their early pilot was out of their own

1  
2 budget, I believe, but I would defer to them. And as  
3 you know, more recently the Attorney General made  
4 additional dollars available. We supply, as I  
5 believe as you know, to community-based organizations  
6 in New York City including our Syringe Exchange  
7 Programs, and other registered programs out of our  
8 own budget.

9 COMMISSIONER BASSETT: It costs about \$50  
10 or \$60 per kit, which has two doses.

11 CO-CHAIRPERSON COHEN: Might that  
12 ultimately be reimbursable?

13 COMMISSIONER BASSETT: I believe that it  
14 is reimburse able under some insurance plans.

15 DEPUTY COMMISSIONER KUNINS: Right now,  
16 the intramuscular form of Naloxone is reimbursable  
17 through Medicaid. There are a few insurance  
18 companies that have adopted this reimbursement  
19 policy. As of yet, the intranasal formulation, which  
20 is the formulation that we distribute, is not yet  
21 covered by Medicaid or other commercial insurances in  
22 New York State. It is likely to be.

23 CO-CHAIRPERSON COHEN: That's great.  
24 Could you just talk a little bit about your agency's

1  
2 work with the Department of Corrections in terms of  
3 its safety with inmates with mental health in that --

4           COMMISSIONER BASSETT: Thank you for that  
5 question. The Department of Health and Mental  
6 Hygiene contracts and provides services to the Rikers  
7 and other facilities in of the jails New York City.  
8 We provide mental health services to these contracts,  
9 and we have been very concerned about the management  
10 of mental illness among Rikers inmates. There are a  
11 number of services available to inmates who have  
12 mental health diagnoses. An intake exam is a first  
13 opportunity to make a diagnosis, to identify a  
14 diagnosis.

15           The diagnosis is then followed up with an  
16 additional assessment if it's deemed necessary within  
17 72 hours. So that we can correctly identify and  
18 continue the medications or initiate medications for  
19 people who have mental illness. Now, there are also  
20 special programs aimed at people with mental illness.  
21 We endeavor to deliver the standard of care in the  
22 community within the New York City jails.

23           CO-CHAIRPERSON COHEN: I think it's the  
24 intention of this Committee to come back to that  
25 meeting next month.

COMMITTEE ON FINANCE JOINTLY WITH THE COMMITTEE ON HEALTH, THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES

161

COMMISSIONER BASSETT: As I am aware,  
that we are going to be having a hearing on June 12th  
about Correctional Health, and I look forward to that  
discussion.

CO-CHAIRPERSON COHEN: Could -- I guess  
the Executive Budget includes a reduction in funding  
for the phasing out of the Managed Addiction  
Treatment Services or MATS. Can you talk a little  
bit about what's going to be the impact on this? Are  
these services going to be provided another way?

COMMISSIONER BASSETT: I'll defer to Dr.  
Kunins for this question.

DEPUTY COMMISSIONER KUNINS: So those  
services were actually phased out in the earlier part  
of this fiscal year. The intent is that those  
services got picked up by health homes. So if in the  
context of the health homes, that case management has  
begun, and continues in that domain. So we don't  
anticipate an impact on services.

CO-CHAIRPERSON COHEN: That's great.  
Thank you. I just have a couple of questions related  
to, Commissioner, your testimony. I regard to  
Ecigarettes, do you think there is a gap in

25

1  
2 regulation regarding marketing? I wasn't sure from  
3 your testimony if there is

4 COMMISSIONER BASSETT: There is no  
5 regulation regarding marketing, and at our level, our  
6 hands are more or less tied. This really has to be  
7 addressed at the federal level, and that's part of  
8 the reason that several health commissioners,  
9 commissioners from Los Angeles and Chicago, Boston,  
10 and myself all went to the Hill to sort of make the  
11 point that we really need to address the rather  
12 egregious marketing practices that are being used to  
13 promote Ecigarettes. All of our efforts over the  
14 past years to de-glamorize cigarette smoking are  
15 really being challenged by these -- this advertising  
16 effort. It aims to make smoking Ecigarettes or  
17 vaping appear a very attractive and glamorous habit.  
18 Aimed at use. Clearly aimed at use.

19 CO-CHAIRPERSON COHEN: Do you think  
20 there's anything we could be doing on a municipal  
21 level to -- from a marketing perspective banning  
22 certain kinds of advertisement, or something we could  
23 be doing locally to try to prevent the marketing use,  
24 too.

1  
2           COMMISSIONER BASSETT: Well, the main --  
3 So, you know that there are these First Amendment  
4 Rights that advertisers have, and that is -- that is  
5 something that all of us struggle with in terms of  
6 limiting advertising. But there are opportunities in  
7 terms of limiting what is done with publicly-owned  
8 advertising space.

9           CO-CHAIRPERSON COHEN: All right. You  
10 also talked about dog license fees. Do you have any  
11 idea of -- Do people currently really register their  
12 dogs? Are dogs getting licenses? I mean regardless  
13 of what the fee is, if nobody is actually licensing -  
14 -

15           COMMISSIONER BASSETT: No, I don't know  
16 what proportion of our dogs are licensed. We have  
17 thousands of licensed dogs in New York City, and we  
18 continue to work to make getting your dog licensed a  
19 very useful thing for an owner to do. I'll ask Dan  
20 Kass who leads our Environmental Health, which  
21 oversees this, to give you more detail.

22           DEPUTY COMMISSIONER KASS: Hi, I'm Dan  
23 Kass. I'm the Deputy Commissioner for Environmental  
24 Health. Dog licensing falls under our division. So  
25 we actually know that about -- just around 20% of

1  
2 dogs are licensed in New York City, and we've done a  
3 number of things to try to increase that. And I want  
4 just to be clear that I think that the changes that  
5 we're seeking with state legislation, and eventual  
6 city authorization on fees and other practices are  
7 intended to increase that number. Right, now, under  
8 state law, we're allowed only to provide a dollar,  
9 and it's retained by a third party to issue licenses.

10           Jurisdictions that are successful at  
11 licensing more of their dogs, depend on point of  
12 purchase of licenses in a variety of venues, and  
13 they're able to do that in New York City. So that  
14 will be one of the key changes that will happen is  
15 that under the state legislation we propose as much  
16 as 10% of the fee will be able to be retained by a  
17 third parties. We're already preparing for that. We  
18 have a data system that will be designed to enable  
19 pet shops, veterinarians, adoption centers, rescue  
20 organizations, and others to issue licenses.

21           We're modifying our system so they'll be  
22 able to maintain an inventory of the tags themselves  
23 rather than just simply filling out paperwork on  
24 behalf of residents who then have to come back us to  
25 complete and process payment. So there are a variety

1  
2 of things that the legislation, besides just a fee  
3 will enable the city to do to increase this. We've  
4 designed an ad campaign that has already had several  
5 rounds in subways and bus, and social media. And  
6 we're planning to also continue and expand that.

7 CO-CHAIRPERSON COHEN: And also just to  
8 follow up on a question asked by Chair Ferreras,  
9 talking about suicide prevention you were sort of  
10 talking about it in general, but now with a lot of  
11 advocates it seems to be a recurring thing. I think  
12 it's fair to describe it as a crisis. I'm not sure if  
13 these programs are specifically geared to -- I'm not  
14 sure what are the factors that make this particular  
15 population vulnerable, and I don't know if there are  
16 any programs that we have that really target this  
17 population. Or that we think because we haven't  
18 identified a population, is there something specific  
19 that we think we should be doing, or we could be  
20 doing.

21 COMMISSIONER BASSETT: I know that our  
22 data from the Behavioral -- from the Youth Risk  
23 Behavior Surveys suggests that Latinos are more  
24 likely to report depressive symptoms. So in addition  
25 to completely suicides, which are thankfully

1  
2 extremely rare, I do know that the report of sadness,  
3 of sadness that interferes with their daily  
4 activities is most commonly reported by Latinos.  
5 I'll ask Lilly Toms to say more about our services,  
6 and with this population.

7 ASSISTANT COMMISSIONER TOM: Again,  
8 adding to -- This is Lilly Tom, Assistant  
9 Commissioner for Children, Youth, and Families in the  
10 Division of Mental Hygiene. To add onto what the  
11 Commissioner has mentioned around the Youth Survey  
12 just to clarify, the data speaks to suicide attempts  
13 and not suicide where they actually completed  
14 suicide. So it's really talking about sadness as  
15 attempts to hurt oneself. So just to clarify that  
16 point. And also, they are in selective communities  
17 in the city. So with that said, we still are very  
18 concerned about this disproportional very high rate  
19 of suicides in Latinas, as well as in other groups as  
20 well. So like LGBT as well as youth or mixed race.  
21 Those are also very high. They're higher rates in  
22 sadness as well. So I think our approaching in  
23 thinking about all of this is to address all youth  
24 who have these issues. Because they are all more  
25 than just one particular group even though we are

1  
2 after Latinos who have high rates of suicide attempts  
3 and sadness.

4 CHAIRPERSON FERRERAS: Just to follow up,  
5 we had a hearing here in the Council I would say a  
6 year or two years ago now.

7 ASSISTANT COMMISSIONER TOM: Yes, I was  
8 here. I testified.

9 CHAIRPERSON FERRERAS: Right.

10 ASSISTANT COMMISSIONER TOM: Yes.

11 CHAIRPERSON FERRERAS: So in that hearing  
12 one of the things we identified, and I appreciate you  
13 clarifying, but this is the one time where not  
14 success is great, right, that they're not successful  
15 at committing suicide. But how do we get before that  
16 where they're not even considering or attempting it?  
17 I remember in particular Dr. Hill, it was he who is  
18 the founder of Community Life, who very successfully  
19 figured out a program that works with young Latinos.  
20 And it was more than just I'm not happy with who I  
21 am. It was more complex.

22 It was about translating very important  
23 and private issues like telling the landlord we don't  
24 have the rent, and she was the one challenge to do  
25 that. Or having to take care of young siblings and

1  
2 not being allowed out of the house. So I mean, yes,  
3 we could probably see this in other groups, but it  
4 just seemed like it was very specific to immigrant  
5 groups and Latinas. So if this is something that's  
6 been identified as a group, I guess the Council what  
7 we're trying to figure out is does -- From your  
8 perspective, does this not rise or elevate itself to  
9 an issue of a very specific target approach.

10 ASSISTANT COMMISSIONER TOM: You're  
11 absolutely correct in thinking about this sort of  
12 culture confidence perspective. And we do focus a  
13 lot of that in terms of working with the programs  
14 that we contract with. And we do have cultural  
15 confidence standards that we expect them to meet in  
16 terms of training around specific groups that they --  
17 that the program serves. And cultural confidence and  
18 bilingual capacity are issues we have in our  
19 community especially around getting bi-cultural,  
20 bilingual mental health professionals. And it is an  
21 area that the department wants to improve upon. We  
22 do have funding that we give 200 [sic] school or  
23 social work and the target group is to recruit and  
24 track bilingual, bicultural staff in our communities  
25 so that we will be able to do better in that area.

1

2

CO-CHAIRPERSON COHEN: I just had one.

3

It's not really a question, but on the agency's

4

organizational chart it says Executive Deputy

5

Commissioner for Mental Hygiene is vacant, and I know

6

it's not. So it would be helpful, I think -- Because

7

I do get asked about your role. So it would be

8

appreciated if you could at least update it so that

9

we have an active commissioner.

10

COMMISSIONER BASSETT: Yes, as soon as

11

I'm able to update you on this substantive

12

appointment I will do so.

13

CHAIRPERSON FERRERAS: Thank you very

14

much. Now we will hear from Council Member Rodriguez

15

followed by Council Member Levine. Again, a

16

reminder, Council Members, we are on a five-minute

17

clock with a three-minute second round.

18

COUNCIL MEMBER RODRIGUEZ: Thank you,

19

Chairs and Commissioners. Thank you for everything

20

that you're doing. I would like to follow up with

21

the question about Latinos and those that attempted

22

to commit suicide. For me, that's a big crisis. I

23

think that the last -- one of the studies say that

24

17% of Latinos girls are attempting to commit suicide

25

in New York City. And I think that's a number that

1  
2 should take us to declare a crisis because if we --  
3 All the services that we've been providing the last  
4 victims that we have in my district happened like  
5 last Friday.

6 Not this Friday but the one before.

7 Twelve years old from a good school from Rio High  
8 School, which is a school that it got rated almost  
9 100%. Even one of the students will recognize that  
10 the First Lady Michelle Obama in top school, 12 years  
11 old committee suicide. Last year, another girl in my  
12 district well, she used to be even a student of my  
13 wife when my wife used to teach elementary. So when  
14 that happened even my wife, we have this  
15 conversation, how did we fail?

16 Because, you know, like what happened we  
17 entertain what are we missing? So I mean with that  
18 percentage, with that half percentage so Latinas  
19 attempting to commit suicide. What else can we do  
20 besides what we've been doing to support that  
21 particular population, and declare it's a crisis?  
22 Because I think as we have Vision Zero, and I'm very  
23 proud to be part of this initiative, this is the type  
24 of crisis that we should take all of us and say, How  
25 can we make a plan to say that by a certain year we

1  
2 should have a zero percentage of Latinos attempting  
3 to commit suicide.

4           COMMISSIONER BASSETT: Well, it certainly  
5 is a terrible tragedy to have a 12 year-old in a  
6 situation where they take -- where she takes her own  
7 life, and I hadn't heard about that, and I'm really  
8 sorry to hear about it. The data suggested a really  
9 large proportion of teens who are really unhappy.  
10 And I think that our strategy has been Latina and  
11 other groups or other groups that really Tom just  
12 mentioned. So I think that a key strategy that we've  
13 used is to try and promote mental health in schools  
14 in collaboration with the Department of Education.  
15 And to address really more globally promoting access  
16 to services as well as having supportive environments  
17 for young people. This is not a simple issue. It's  
18 one that makes the collaboration of many partners to  
19 address to address more comprehensively, and it  
20 certainly is very similar. And I will look into it  
21 more closely.

22           [Pause]

23           COUNCIL MEMBER RODRIGUEZ: My second  
24 question is about an initiative that I know you are  
25 really interested in our ideas, which is like to do

1  
2 better or to do more communication education  
3 outreach. I think that the reason why more working  
4 class across the glossary [sic] go to emergency rooms  
5 because sometimes we don't have the resources or we  
6 don't have information. And I know that you are very  
7 interested into looking at, you know, approaching at  
8 the grassroots level. So what is your idea to move  
9 on, and work in collaboration with the grassroots so  
10 that we can establish a better educational health  
11 initiative in the local communities?

12 COMMISSIONER BASSETT: Thank you for that  
13 question, Council Member. As you saw in my  
14 testimony, we will be launching in the new fiscal  
15 year a Center for Health Equity. It's prime focus  
16 will be on neighborhoods, and the idea of building  
17 healthy neighborhoods, and having a healthy  
18 neighborhood includes lots of things including better  
19 access to health care. The Center for Health Equity  
20 will work on policy approaches to strike a bridge  
21 across the divide between public health and primary  
22 health care. We'll seek more interagency approaches  
23 to having a health promoting community, and we'll  
24 also work to promote better access to services.

1  
2 We'll be launching an initiative that  
3 uses community health workers, lay workers, we hope  
4 recruited from communities themselves to work on  
5 promoting people -- ensuring that people have access  
6 to health insurance, that they enroll in health  
7 insurance, that they use their health insurance to  
8 gain access to services that they participate in  
9 health care. And for people with specific diseases  
10 that we know [bell] exist in excess in hybrid  
11 neighborhoods, that they are able to adhere to their  
12 care. I look forward to telling you more about this  
13 when we get underway. Thank you, and I hear the  
14 bell.

15 CHAIRPERSON FERRERAS: Thank you.  
16 Council Member Levine.

17 COUNCIL MEMBER LEVINE: Thank you, Madam  
18 Chair. Thanks to all three of our chairs, and thank  
19 you Commissioner for being here. I want to ask you a  
20 couple of questions about rats, and by that I mean  
21 the four-legged kind, not the two-legged kind. This  
22 is a serious problem, and it seems to be mostly long-  
23 term areas all over the city, where in my district  
24 and the Manhattan Valley neighborhood with several  
25 streets with a real epidemic underway. And this is

1  
2 about more than just aesthetics. We have rats who  
3 are going into cars and eating out electrical cables.  
4 We have rats that are entering homes. They carry  
5 disease, as you well know. This is a serious issue,  
6 and I'm very pleased to see you prioritizing it with  
7 \$611,000 of additional funding that is designated for  
8 a rat indexing program. And I wonder if you could  
9 tell us about how this fits with your existing  
10 program, and how much you're spending currently, and  
11 what percent of increase this would represent?

12 COMMISSIONER BASSETT: I'll begin while  
13 we're looking for the budget numbers for you to tell  
14 you a little bit about we do about rats. So you're  
15 right. Nobody likes rats. I wouldn't worry about  
16 them so much as carrying diseases. I hadn't thought  
17 of the problem of eating out wires in cars. That  
18 certainly presents a danger. But nobody wants rats  
19 in their community, and we are committed to tackling  
20 the rat problem. We do it in two ways. One is in  
21 response to complaints. When people call 311, we  
22 make every effort to respond to that complaint  
23 quickly. And then we instituted a more proactive  
24 approach to rats, controlling the rat population with  
25 something called Rat Indexing, which is a community

1  
2 level scan in which members of the Division of  
3 Environmental Health go out into communities, take a  
4 scan and look for the presence of rats; notify  
5 landlords that they have to tackle their rat problem.  
6 And also, tackle the problem of rat reservoirs, which  
7 often exist in public spaces like public parks.

8 COUNCIL MEMBER LEVINE: Could you explain  
9 that term, a "rate reservoir?"

10 COMMISSIONER BASSETT: Rat reservoir.  
11 Well, this, you know, rats burrow and live in  
12 colonies. I'll sometimes imagine when I walk through  
13 a park if I could have sort of a rat vision there are  
14 all these tunnels that are occupied by rats. And  
15 from there the rats fan out. I know there are  
16 reservoirs often in our subway system, as all of us  
17 know who take the subway. So these are large  
18 collections of rat colonies where they reproduce,  
19 where they have access to water, where they have  
20 access to food, and the -- You know, they -- that's  
21 the origins of the pest problem. So there is a  
22 considered effort to work with the Parks to tackle  
23 specific parks where we know that there is a rat  
24 reservoir problem. When this has been done, it's  
25 been extremely successful in reducing the number of

1  
2 rat burrows, and the presence of rats in these  
3 populations.

4 COUNCIL MEMBER LEVINE: How would you?  
5 Do you target these reservoirs, or are they frozen?

6 COMMISSIONER BASSETT: So, let me ask Dan  
7 Kass who pioneers these efforts to say a little bit  
8 more. But it's by, you know, rats wouldn't reproduce  
9 and populate our city if we didn't feed them, and  
10 didn't give them water.

11 DEPUTY COMMISSIONER KASS: Thank you. As  
12 you said, and let me just elaborate a little bit on  
13 Dr. Bassett's testimony. For the last several years,  
14 we've been indexing as a principal strategy, and the  
15 key idea there and the key innovation base that was  
16 implemented with that program mounted to the prior  
17 efforts, is that we simultaneously -- we discovered  
18 simultaneously at a community level where rats are.  
19 And we essentially order property owners, largely  
20 private and to some extent public, to simultaneously  
21 address the problem so that rats don't simply migrate  
22 from one property to another as attempt to  
23 exterminate them or to close up burrows or to deny  
24 them food. That has actually worked quite well.

1  
2                   We had very good evaluation data  
3 including in Manhattan Valley that these repeated  
4 round of indexing, and notification, and providing  
5 training and information to property owners to  
6 address the problem has a fairly significant impact  
7 on relative to what it might have been otherwise, and  
8 just waiting for a complaint to appear in one  
9 location or another. Not every neighborhood has a  
10 reservoir, but some neighborhoods have these sort of  
11 large reservoirs. And I think the goal of this  
12 supplemental money is to perfect the system by which  
13 we can discover the reservoirs and then act on them.  
14 Reservoirs are typically are beyond an individual  
15 property owner's capacity for addressing them.

16                   It's real intense areas. Where we're  
17 working with private property owners to  
18 simultaneously address the problem of rats, to  
19 increase the success of any one of the properties  
20 adjacent to on the block, we want to also increase  
21 the success of any one of the properties adjacent to  
22 on their block. We want to also for those  
23 neighborhoods that have these identifiable reservoirs  
24 to go after those. The essential technical is to  
25 scan and survey parks and sewers in the neighborhood

1  
2 for the presence of rats to address them through  
3 baiting and shoving off access through closing off  
4 burrows on a repeated and ongoing basis.

5           We've done a few pilot parks in area, and  
6 we find that repeatedly going over and over and over  
7 again to these areas, we're able to successfully  
8 reduce the burrows, the number of burrows in their  
9 population, quite dramatically. And the theory  
10 behind this is once you -- if you simultaneously  
11 close off private properties, help to address garbage  
12 and coverage problems and food sources. While at the  
13 same time depleting the ability of rats to reside and  
14 remain in these reservoirs from which they can fan  
15 out in search of food and temporary shelter, and  
16 you'll have a big ramp up.

17           COUNCIL MEMBER LEVINE: Thank you very  
18 much.

19           CHAIRPERSON FERRERAS: Thank you, Council  
20 Member Levine. We'll now go to Co-Chair Johnson.

21           [Pause]

22           CO-CHAIRPERSON JOHNSON: Thank you,  
23 Chair. I have a few more questions. There was a  
24 recent report by the Medical Examiner in the NYU  
25 School of Medicine that DOHMH's Bureau of Vital

1  
2 Statistics has been under-reporting the number of  
3 deaths caused by preventable medical complications of  
4 accidents at hospitals and nursing homes. According  
5 to the news reports, if these complications and  
6 medical accidents were considered a disease, if they  
7 would rank as the tenth leading cause of death in New  
8 York City surpassing homicides and suicides in some  
9 years. As I understand it, this data is critical  
10 because it's the primary basis for action by the City  
11 responding to hospital safety issues. If you could  
12 please explain the discrepancy between DOHMH's  
13 reported numbers, and the numbers in the Medical  
14 Examiner's reports. And if you could let me know if  
15 you think DOHMH should change how it reports deaths  
16 caused by preventable medical complications at  
17 hospitals and nursing homes?

18 COMMISSIONER BASSETT: Thank you for that  
19 question. I should begin by noting that I haven't  
20 read the report yet of the Office of the Chief  
21 Medical Examiner that was published recently and  
22 appeared in your literature. The data released from  
23 our Vital Registration Reports is collected. And  
24 according to the Standards set by the National Center  
25 for Health Statistics, this is the way in which

1  
2 deaths are reported across the nation, and our  
3 Reporting Centers meets those standards. It draws  
4 the cause of death from the death certificate. So  
5 the Office of the Chief Medical Examiner uses a  
6 different strategy, one which they were discussing  
7 their paper, and it is not the standards set by the  
8 National Center for Health Statistics. It's  
9 important to have standardized death reporting so  
10 that we can compare our reports to other  
11 jurisdictions. So we are doing it the way it's done  
12 across the nation, and there -- In fact, it  
13 represents a different measure than the one offered  
14 by the Medical Examiner in this report.

15 CO-CHAIRPERSON JOHNSON: Would there be a  
16 way to modify, keeping the uniform standard that  
17 other cities are using to be able to use comparative  
18 data while at the same time having a subcategory or  
19 another box that -- So that we could get accurate  
20 numbers on this. Since the numbers are so high,  
21 would DOHMH be open to that?

22 COMMISSIONER BASSETT: I don't know what  
23 the Office of the Chief Medical Examiner is planning  
24 to do. I don't know if they plan to report on this  
25 annually. That would certainly be a source of these

1  
2 data. I just want to reiterate for the Council that  
3 it's important that we collect data in a standardized  
4 fashion, that the standard for death reporting that's  
5 used by our vital registration is in consort with the  
6 National Standard.

7 CO-CHAIRPERSON JOHNSON: Given these  
8 numbers, what does the rate of death with regard to  
9 hospitalizations and nursing homes tell us about the  
10 state of safety and care at hospitals and nursing  
11 homes in New York City?

12 COMMISSIONER BASSETT: You know, I'm  
13 going to have to read the report to really comment on  
14 that in the way that you request and suggest I should  
15 comment. Certainly, the numbers that are quoted in  
16 the press are really numbers and entering the top ten  
17 causes of death is -- would be a source of concern.  
18 So I understand why you're interested in asking this  
19 question.

20 CO-CHAIRPERSON JOHNSON: And after you  
21 read the report, I would like to understand if you  
22 anticipate the Department taking any role in  
23 understanding what the City could be doing to prevent  
24 these deaths from moving forward, and whether it's  
25 intervention in some ways with hospitals, and with

1  
2 nursing homes. And how we can be more proactive to  
3 ensure that this doesn't happen at this alarming rate  
4 that we're seeing with this report?

5 COMMISSIONER BASSETT: As I said, I  
6 haven't read the report, but I do want to reiterate  
7 that it is not a light matter to change standardized  
8 reporting. And that we are committed to maintaining  
9 our standards in consort with the National Standard,  
10 which is what we're doing.

11 CO-CHAIRPERSON JOHNSON: I apologize. I  
12 meant -- With that last statement, I meant with  
13 regard to us doing work within hospitals and nursing  
14 homes not even around the reporting, but what is the  
15 root cause of this happening. Does DOHMH believe  
16 they could be making recommendations or doing things  
17 to help ensure that this number goes down?

18 COMMISSIONER BASSETT: I understand.  
19 Thank you for that clarification.

20 CO-CHAIRPERSON JOHNSON: I have a  
21 question about the food safety hand-helds, which were  
22 part of the budget. I understand that the new  
23 devices will allow for the implementation of IT  
24 enhancements related to policy changes and the  
25 inspection program, which we discussed and talked

1  
2 about. What specifically will this allow DOHMH  
3 inspectors to do when they go in to a food serving  
4 establishment?

5 COMMISSIONER BASSETT: So these hand-  
6 helds are the way they capture their data. It also  
7 allows us to rapidly upload and make data available  
8 more rapidly.

9 DEPUTY COMMISSIONER KASS: Yeah, the only  
10 thing I would is that this isn't envisioned as an  
11 enhancement specifically. We've already made the  
12 changes to our hand-held systems to accommodate new  
13 inspection types including state inspections, to make  
14 modifications to our information technology systems,  
15 to manage the new fine schedules, as well as many  
16 other changes that we've talked about with the  
17 Council in the past. This funding is really intended  
18 to try to ensure an ongoing source of funding to deal  
19 with the obsolescence of hand-held equipment. They  
20 don't last forever. And we've had to cobble together  
21 money over the years from expense budgets to do this,  
22 and this enables us to keep them current and replace  
23 them as they go bad.

24 CO-CHAIRPERSON JOHNSON: So if I'm  
25 holding -- If I'm a sanitarian and I'm going in to

1  
2 inspect a restaurant, and I walk into your favorite  
3 restaurant in Washington Heights, which we don't know  
4 what the name is, yet. And I plug it in, will it  
5 tell me the violation history? Hopefully, there  
6 won't be one in that restaurant, but would it tell me  
7 if there was a violation history?

8           COMMISSIONER BASSETT: You know, I don't  
9 know that detail. But let me ask. It certainly  
10 allows the inspector to enter all the data at the  
11 time of the visit so that it is uploaded, and can't  
12 be fiddled with at a later time.

13           DEPUTY COMMISSIONER KASS: One of the  
14 things that we're actually -- we're providing now  
15 will be for the purpose of the consultative  
16 inspections. We have a report that will be available on  
17 the entire history of inspections for a particular  
18 restaurant. It will be delivered to the restaurant  
19 at the point -- right around the time that they've  
20 scheduled their consultative inspection. And it will  
21 analyze common features across these inspections. So  
22 we're taking a look, and we can discuss with them  
23 differences of categories and deficiencies. Some  
24 that might be related to supervision, some to

1  
2 training, and some to managing the practice to  
3 handling food.

4 COMMISSIONER BASSETT: I think the answer  
5 to that was yes.

6 CO-CHAIRPERSON JOHNSON: So you can see  
7 the history?

8 DEPUTY COMMISSIONER KASS: Any individual  
9 inspector at the time of conducting an unannounced  
10 inspection does not have access to every other  
11 inspection without having to do the specific work to  
12 do so. There are a variety of reasons for that, but  
13 if a question comes up about a past inspection during  
14 a particular inspection, that inspector will be able  
15 to answer that question. They'll be able to go find  
16 out about it. They can always contact a supervisor.  
17 So there is always a way to find out.

18 CO-CHAIRPERSON JOHNSON: Thank you.  
19 That's all.

20 COMMISSIONER BASSETT: So, yeah. So I  
21 guess the answer -- Just to clarify that the answer  
22 then is no. At the time that the inspector goes  
23 they're supposed to have a blank sheet, and not be  
24 biased by a prior inspection result. But they can  
25

1  
2 get that information if it's relevant to the  
3 inspection at that time.

4 CO-CHAIRPERSON JOHNSON: Thank you, I  
5 understand the reasons why. It makes sense. Just a  
6 couple more questions. If you could please describe  
7 DOHMH's role with respect to the World Trade Center  
8 as to the Zadroga Act Compensation Program, what is  
9 DOHMH specifically doing with regard to that? What  
10 is the involvement of the department?

11 COMMISSIONER BASSETT: The DOHMH  
12 maintains the World Trade Center Registry and it  
13 follows over 70,000 individuals who were exposed  
14 either as first responders and survivors or as people  
15 who were in the vicinity to experience the World  
16 Trade Center attacks. And that's the principal  
17 activity that we conduct. In addition, there is  
18 under the Zadroga Act a health program. We work hard  
19 to encourage people to avail themselves of those  
20 services. But the health program is contracted  
21 through the Fire Department, Mount Sinai, and NYU,  
22 and we have a share of the costs of that, a 10%  
23 share, which needs it helps to meet. But we don't  
24 directly provide the health service program.

1  
2 CO-CHAIRPERSON JOHNSON: Thank you. I  
3 have a bunch of questions that I'm not going to ask  
4 you right now with regard to maternal and  
5 reproductive health of the Newborn Home Visiting  
6 Program, which I'm very excited about. And we know  
7 how successful the Nurse-Family Partnership has been,  
8 which is a great thing that the department is doing.  
9 I have some detailed questions about the program, and  
10 how we want to be supportive of that program. And  
11 also looking at individual -- the effectiveness with  
12 regard to the data. I'm happy to send that as a  
13 follow up, since they're very particular.

14 I did have a question with regard to  
15 Hepatitis Surveillance, and maybe Dr. Varma could  
16 participate in this as well. We know that there's a  
17 huge number of people that have Hepatitis in New York  
18 City who currently don't know they have Hepatitis  
19 because the disease may not show itself for years.  
20 And that the treatment right now is incredibly  
21 expensive if you are, in fact, diagnosed with  
22 Hepatitis. I think I just saw a report and on a  
23 case-by-case basis Medicaid is now covering the cost  
24 of Hepatitis for individuals who have it.

1  
2 I wanted to understand what you believe  
3 the City Council could be doing to help DOHMH on its  
4 Surveillance Program, on linkage to care on Hepatitis  
5 generally in generally in New York City given that  
6 it's a really silent disease in many ways. And what  
7 we could be doing. As Council Member Barron said, in  
8 predominantly minority communities. I think the  
9 epicenters right now are in China Town and Sunset  
10 Park and in Flushing. What can we be doing to  
11 actually help on this more. I know that Dr. Varma is  
12 deeply involved in this, but I'd love to hear what  
13 you think the city could be doing to pursue this even  
14 further. And how the Council could be helpful in  
15 that?

16 COMMISSIONER BASSETT: Thanks very much.  
17 You're referring to Hepatitis C infection, viral  
18 infection, which really is astounding. I think  
19 it's really quite miraculous is now a curable viral  
20 infections. Our data suggests that nearly 150,000  
21 people are living with chronic Hepatitis C infection.  
22 Many of them are unaware of their infection status,  
23 and the key strategy of controlling Hep C is  
24 reminiscent of efforts that we've made with HIV. We  
25 want to encourage people to be tested. It's

1  
2 recommended that everybody in the so-called Baby  
3 Boomer Generation born between 1945 and '65 be tested  
4 as well as people who have a history of risk factor  
5 exposures.

6           Largely even a remote history of  
7 injection drug use. All of these individuals should  
8 be tested for Hep C. And then, they need to be  
9 tested to determine whether they have chronic  
10 infection. And then they need to be referred to  
11 treatment, which as you know, Mr. Chairman, that is  
12 extremely expensive, but it's covered by some  
13 insurance plans. We do not have earmark funding for  
14 Hepatitis C programs. The program has worked to put  
15 together a program in response to this problem, which  
16 we're projecting mortality from Hep C will exceed  
17 that from HIV.

18           Because we have been successful in  
19 delivering treatment to people living with HIV  
20 infection. So we know that this is a looming  
21 problem. It's one that we can solve. The answer is  
22 surveillance, the linkage to care, and ensuring that  
23 people who lack adequate health insurance coverage or  
24 uninsured can access this extremely costly but life  
25 saving treatment. I think Dr. Varma is seated --

1  
2 Yes, seated here. And if you would like to add to  
3 that -- Thank you.

4 DR. JAY VARMA: The Deputy Commissioner  
5 has summarized most of that. The critical issues I  
6 think you're well aware we've had many discussions  
7 with people on City Council with City Hall and then  
8 with some private companies as well about looking for  
9 different ways in which we can work together and  
10 mobilize resources. So our current strategies right  
11 now are based with the limited money we have  
12 available in all of the areas that the Commission  
13 mentioned. I think in addition to that, I think with  
14 Hepatitis C, the majority of the work we've focused  
15 on has been on what we call prevalent cases.

16 That is cases people who are already  
17 infected, usually some time 10, 20 years in the past.  
18 Another area that we are increasingly concerned about  
19 is Hepatitis C infections in younger people,  
20 particularly people that have transitioned from  
21 opiate used as pills to now being first-time  
22 injectors. So with our apprising in the Division of  
23 Mental Hygiene, we've been looking for -- trying to  
24 identify new resources to help with injection drug  
25 users.

1  
2 We've been very grateful to the Council  
3 for its designations over the years to support the  
4 very successful program focused on injection drug  
5 users. But primarily that's been a success with  
6 people sort of established in injection drug using  
7 communities. But may not be addressing those who are  
8 now recently starting. So I'd say that's one major  
9 area. And I would say the second is -- I think in so  
10 many neighborhoods you mentioned are actually areas  
11 of -- they're most prevalent for Hepatitis B, which  
12 has a different public health approach. So if you  
13 want to talk more about it, I can, but I'll pass it  
14 on.

15 CO-CHAIRPERSON JOHNSON: Thank you. And  
16 lastly I had a question and I know that my colleague  
17 Chair Cohen asked about this earlier. But given the  
18 huge number of heroin overdoses we're seeing in the  
19 city, and I know you discussed Naloxone, and the  
20 State Legislation that is pending. Is DOHMH  
21 partnering with the NYPD? The Times did a large  
22 piece last week stating that New York City is one of  
23 the central hubs for distribution of Heroin on the  
24 East Coast of the United States. If you could  
25 describe if there is a partnership right now between

1  
2 the Department and the Police Department on what can  
3 be done, whether it's educating officers. Just any  
4 initiatives and efforts in this regard.

5 COMMISSIONER BASSETT: The main way that  
6 we work with NYPD is on launching a pilot targeting  
7 overdoses with officers carrying Naloxone. That  
8 pilot, as you know, will now be expanded citywide.  
9 We worked with them to train their trainers, and  
10 supported this pilot initiative. We also work with  
11 others, not only the NYPD. But our overarching goal  
12 is to get more Naloxone to the place where it might  
13 be needed, and most overdoses are witnessed. And so  
14 if there's more Naloxone available to family,  
15 friends, other people like peace officers and  
16 homeless shelters. A recent pilot has been conducted  
17 in the Rikers visiting area to see if that would be a  
18 good place to promote Naloxone access. So see a  
19 great need to promote access to Naloxone, and very  
20 pleased with the State law, which will make that  
21 simpler from a prescribing perspective.

22 CO-CHAIRPERSON JOHNSON: Thank you.

23 COMMISSIONER BASSETT: The expansion of  
24 the NYPD effort is being done largely with support

1  
2 from the Attorney General, the State Attorney  
3 General's Office.

4 CO-CHAIRPERSON JOHNSON: I want to just  
5 first say thank you for your I think very detailed  
6 testimony, and for the preparation for today's  
7 hearing. This is my first budget cycle in the  
8 Council, but I can say that it has been a pleasure  
9 working with you. And being collaborative on where  
10 our goals align, and I think there are many with  
11 regard to the membership and the Council and the  
12 committees. And I look forward to working on those  
13 issues with you. I thank you for answering nearly  
14 all of my questions, and I look forward to working  
15 with you through the rest of the budget cycle.  
16 Twitter is making a guess that the restaurant is  
17 Corner Social, but you don't have to comment on that.  
18 Thank you.

19 CHAIRPERSON FERRERAS: It took him long  
20 enough. So as a follow-up, and I guess you got the  
21 information to the committee in reference to the two  
22 immunization sites. What would be the cost of  
23 keeping them up, and if there has been any engagement  
24 with OMB to help address the issue of keeping those  
25 two sites up? So if you follow up with this

1  
2 committee, I would appreciate it. We're actually  
3 done. This concludes our hearings for today. The  
4 Finance Committee will resume Executive Budget  
5 Hearings on Wednesday, May 28th, at 10:00 a.m. The  
6 hearings will be held in this room. On Wednesday, we  
7 will hear from the Department of Education, Parks and  
8 Recreation, and the Department of Environmental  
9 Protection. As a reminder, the public will be  
10 allowed to testify on the last day of budget hearings  
11 on June 6th beginning at approximately 4:00 p.m. The  
12 public session will be held in this room. For  
13 members of the public who wish to testify, but cannot  
14 make the hearing, you can email your testimony to  
15 Nicole Anderson, and she will make it a part of the  
16 official record. Her email is nanderson - N-A-N-D-E-  
17 R-S-O-N @council.nyc.gov. Thank you again. This  
18 hearing is now adjourned. [gavel]

19

20

21

22

23

24

25

C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 1, 2014