

CITY COUNCIL  
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FINANCE JOINTLY WITH  
THE COMMITTEE ON HEALTH,  
THE COMMITTEE ON MENTAL HEALTH,  
DEVELOPMENTAL DISABILITY,  
ALCOHOLISM, SUBSTANCE ABUSE AND  
DISABILITY SERVICES

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May 27, 2014  
Start: 10:16 a.m.  
Recess: 2:27 p.m.

HELD AT: Council Chambers  
250 Broadway - Hearing Room,  
16th Fl

B E F O R E: JULISSA FERRERAS  
Chairperson

COUNCIL MEMBERS:

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VANESSA L. GIBSON

## A P P E A R A N C E S (CONTINUED)

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Dr. Barbara Sampson  
Acting Chief Medical Examiner  
Office of the Medical Examiner (OCME)

Dina Maniotis  
Deputy Commissioner  
Administration & Finance  
Office of the Medical Examiner (OCME)

Barbara Butcher  
Chief of Staff  
Office of the Medical Examiner (OCME)

Dr. Ram Raju, President  
New York City Health and Hospital Corporation

Ms. Marlene Zurack  
Senior Vice President of Finance  
New York City Health and Hospital Corporation

Mr. John Jurenko  
Senior Assistant Vice President  
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Dr. Mary Bassett, Commissioner  
New York City Department of Health  
and Mental Hygiene.

Dr. Hillary Kunins  
Acting Executive Deputy Commissioner  
New York City Department of Health  
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Dr. Oxiris Barbot  
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New York City Department of Health  
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Daniel Kass  
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Department of Environmental Health  
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Lilly Tom  
Assistant Commissioner  
Children, Youth & Families  
Division of Mental Hygiene  
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4 CHAIRPERSON FERRERAS: Good morning and  
5 welcome to the seventh day of the City Council's hear  
6 on the Mayor's Executive Budget FY15. My name is  
7 Julissa Ferreras, and I am the Chair of the Finance  
8 Committee. This morning, we are joined by the  
9 Committee on Health Chaired by my colleague Council  
10 Member Corey Johnson, to hear from the Office of the  
11 Chief Medical Examiner. We will kick off the  
12 hearings with the Office of Medical Examiner. Then  
13 we will hear from the Health and Hospitals  
14 Corporation, and the Department of Health and Mental  
15 Hygiene. These hearings are a lot of work, and I  
16 want to thank my Finance staff for putting these  
17 hearings together. I want to Acting Director Latana  
18 McKenney; the Division and Committee Counsel, Tanisha  
19 Edwards; Legislative Analyst, Crilhein Francisco; and  
20 the Finance superstars like Cole Anderson and Maria  
21 Pagan[sp?] for pulling everything together. Thank  
22 you for all of your hard work.

23 Before we get started, I want to remind  
24 everyone that the public will be allowed to testify  
25 on the last day of the Budget Hearings on June 6th  
beginning at approximately 4:00 p.m. The public  
session will be held in this room. For members of

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the public who wish to testify, but cannot make the  
hearing, you can email your testimony to Nicole  
Anderson, and she will make it a part of the official  
record. Her email is nanderson@council.nyc.gov.

Today's Executive Budget Hearings kick-  
off with the office of the Chief Medical Examiner.  
The Medical Examiner's Fiscal 2015 Budget totals  
\$63.6 million. His budget includes \$3.1 million in  
new needs, which include \$2.4 million to fund the  
salaries of 16 criminalists to reduce the turnaround  
time in the DNA; \$221,000 to fund a fire safety  
director and fire watch services while the alarm is  
being updated; and \$552,000 to fund the salaries of  
one risk and quality assurance manager, and eight  
criminalists on payroll who are not currently funded  
because of grant funding reductions. The Medical  
Examiner's Budget also sees an additional \$1.6  
million in FEMA funds to replace equipment and  
supplies lost during Hurricane Sandy. I look forward  
to hearing from the Medical Examiner to learn more  
about how this Executive Budget affects its agency's  
operations. Before we hear from the Health  
Commissioner, I will turn the mic over to my Co-

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Chair, Council Member Corey Johnson for his  
statement. Thank you.

CO-CHAIRPERSON JOHNSON: Thank you, Chair  
Ferrerias. Good morning everyone. I'm Corey Johnson,  
Chair of the Committee on Health in the Council.

This portion of the hearing focuses on the Fiscal  
2014 Executive Budget for the Office of the Chief  
Medical Examiner. During our Preliminary Budget  
Hearing, we heard from OCME about new technological  
advances, the reform of managerial practices, the  
repository of the 9/Museum, and ongoing efforts to  
identify World Trade Center victims. The Committee  
would like to hear on the progress of these matters,  
and on any budgetary concerns associated with them.  
The Committee also looks forward to hearing about  
important issues such as OCME's efforts to reduce  
turnaround times in DNA, in the DNA Lab; OCME's  
practice of uploading the DNA profiles of individuals  
who are not convicted of a crime to its local  
database; and OCME's ongoing rapport and  
communication with the families of 9/11 victims.

Before we begin, I'd like to thank my  
Committee staff who have worked so hard to coordinate  
today's hearing; Crilhein Francisco, the Committee's

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Finance Analyst; Dan Hagletts [sp?], the Counsel to  
the Committee; and Crystal Palm [sp?] the Policy  
Analyst to the Committee.

This morning, we'll be hearing from  
Barbara Sampson, the Acting Chief Medical Examiner.

Before we hear from our witnesses, I would like to  
note that we have been joined this morning by my

colleagues on the Health Committee. We have you

folks on -- Here we go. You can with your bike?

We're joined by -- Thank you -- Council Members

Gibson; Minority Leader Ignizio, Council Member

Cohen, Council Member Espinal, Council Member Koo,

and Council Member Eugene. Thank you very much. The

Committee would now like to hear testimony from Dr.

Barbara Sampson, the Acting Chief Medical Examiner.

BARBARA SAMPSON: Good morning,

Chairpersons Ferreras and Johnson, and good morning

to the members of the Finance and Health Committees.

I am Dr. Barbara Sampson, the Acting Chief Medical

Examiner. To my left is Barbara Butcher, our Chief

of Staff, and to my right is Dina Maniotis, our

Deputy Commissioner for Finance and Administration.

Today, we are pleased to discuss the Fiscal Year 2015

Budget for the Office of Chief Medical Examiner. But



first, we would like to update you on key agency  
initiatives that we brought before you in March.

In our Forensic Biology Laboratory, the  
new Director revamped the laboratory system and  
operations, recognized procedures, and developed a  
plan to restructure operations to reduce turnaround  
time for DNA test results. Some may wonder why  
turnaround time is so important and why a financial  
investment in restructuring the labs is worthwhile.  
In short, by reducing DNA test turnaround time, we  
reduce costs to individuals and agencies. Shortening  
investigations and incarcerations, arresting  
perpetrators more quickly, and ensuring victims of  
crimes that they will not wait unduly for justice.

For every day that an investigation or a  
prosecution goes on for lack of a DNA test result,  
for every day that a victim of a sexual assault  
worries that her perpetrator is on the streets  
attacking others, and for every day that an innocent  
individual is kept behind bars, we pay a price both  
in human and financial terms. We at OCME will use  
our skills and the financial support of the City to  
ensure that our citizens are better served, and that

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we maintain our position as the best laboratory in  
the nation.

Thus, we worked closely with OMB on a New  
Needs Request, to reshape the staffing of the DNA  
Laboratory to ensure rapid and accurate results,  
while maintaining our ability to stay at the  
forefront of developments in new and more efficient  
technologies. Last year, City Council enacted  
legislation to provide transparency into the workings  
of the DNA and other OCME labs, which we have  
embraced. Root Cause Analysis Protocols have been  
created, and all proficiency tests and lab manuals  
are published online. In our New Needs Application we  
requested to hire a Quality Assurance Director so as  
to ensure that errors do not go undetected, and  
preventative measures are constantly examined.

We are pleased to report that our most  
pressing budget needs have been met, and are grateful  
to the Mayor and Deputy Mayor Dr. Lilliam Barrios-  
Paoli, and our colleagues at OMB. The OCME Non-Grant  
Expense Budget for FY15 is \$59.6 million, which  
includes a budgeted headcount of 594. The most  
significant change from the January plan is full  
funding for the restructuring of the Forensic Biology

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Criminalist Lines in the amount of \$2.36 million. In addition, we received funding for an Agency Quality Assurance Director, as mandated by last year's City Council Legislation, and monies for a fire safety contract due to life safety issues at our headquarters building. Where we will soon install a new fire alarm system.

In January 2014, the average number of days to complete all cases submitted to the Forensic Biology Laboratory was 94 days. With the \$2.36 million expense infusion for restructuring the laboratory, we will fully implement a new system, and aim for a very aggressive goal of a turnaround time of 30 days. The \$0.5 million for previously unfunded and grant funded lab criminals ensures that eight essential positions continue to support our plan structural improvements without additional adverse impact on workload and quality. This is a good point to mention our ongoing efforts in DNA identification of the victims of the 9/11 attack on the World Trade Center. We remain fully committed to the efforts to recover and identify every World Trade Center victim. The scientists in our DNA Laboratory test and retest samples every time there is a new technique or a new

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method in hopes of making a new identification.

Recently, the remains of the victims in our  
safekeeping were transferred to the Repository at the  
World Trade Center Memorial where we will continue to  
be their guardians. The Repository will always be  
within our control, and our personnel will be onsite  
to meet with families and friends of the victims to  
answer all their questions. Funding for the Quality  
Assurance Director in the amount of \$90,000 was  
approved, and helps us maintain our accreditation and  
meet compliance obligations we have now under Local  
Laws 85 and 86.

OCME's role in the criminal justice  
system is central, and I expect nothing less than the  
highest standard of quality accuracy within the  
forensic sciences we practice. We now have the  
funding to attract a top notch quality management  
professional to establish an OCME agencywide quality  
assurance and improvement system. We will constantly  
monitor for significant events occurring within the  
agency, which may represent quality concerns, and  
when appropriate, conduct a full Root Cause Analysis  
with the associated documentation and legally  
required reporting. \$100,000 has been funded for

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fire safety contract positions. Currently, OCME is updating the fire alarm system in our headquarters building at 520 1st Avenue. This funding will ensure that OCME has the proper level of fire safety staffing in place in order to maintain compliance with relevant local laws. As a result, OCME will be able to retain the contractual Fire Safety Director and fire watch personnel necessary to complete the project safely. OCME worked with OMB during the formulation of the Five-Year Capital Commitment Plan to reforecast our projected capital spending in a fiscally sound manner. As a result, OCME's capital commitments for FY15 total \$27 million. This includes \$21.5 million of FY15 spending for the Bronx Morgue; \$3 million for various laboratory equipment; and \$.8 million for IT equipment and services.

In summary, OCME will use these funds to further improve the effectiveness of critical operations, and reduce turnaround times in areas of DNA test results. In doing so, we will be working to implement the shared vision with the Administration concerning responsible fiscal management, and the progressive values necessary to move New York City forward, and to make OCME stronger. We thank you for

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2 your kind attention and committed-- Continued  
3 support, and I welcome any questions.

4 CHAIRPERSON FERRERAS: Thank you, Dr.  
5 Sampson. Just for the Committee, we didn't get a  
6 copy of your testimony.

7 DR. BARBARA SAMPSON: Oh.

8 CHAIRPERSON FERRERAS: So, they weren't  
9 handed out. Maybe you can get the Committee copies,  
10 --

11 DR. BARBARA SAMPSON: Absolutely.

12 CHAIRPERSON FERRERAS: --I would really  
13 appreciate it.

14 DR. BARBARA SAMPSON: I apologize.

15 CHAIRPERSON FERRERAS: So, thank you for  
16 acknowledging Local Laws 85 and 86. We did a lot of  
17 work --

18 DR. BARBARA SAMPSON: We did, too.

19 CHAIRPERSON FERRERAS: --as prime  
20 sponsors as one of those and co-sponsor of the other,  
21 I appreciate your update, and the efforts that you've  
22 made. I wanted to follow up on the Root Cause  
23 Analysis. I know that we had talked about getting  
24 this done. Has it been done? What's the status on  
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2 this, and where are we? Thank you. Oh, we just got  
3 a copy of this.

4 DR. BARBARA SAMPSON: Okay. So the Root  
5 Cause Analysis is something that OCME takes extremely  
6 seriously. We have begun to establish protocols for  
7 Root Cause Analysis. Of course, the details of those  
8 will be different depending on the nature of the  
9 problem that we encounter, but we are relying very  
10 heavily on this new Quality Assurance Manager, who  
11 will be specialized in quality assurance of all kinds  
12 including Root Cause Analysis to help us. In  
13 addition, the legislation requires us to have an  
14 outside participant in our Root Cause Analysis  
15 Committee, and we have identified an outstanding  
16 person at NYU Medical Center who has a -- her and her  
17 staff have tremendous experience in the hospital  
18 setting.

19 CHAIRPERSON FERRERAS: Since this last  
20 incident, we haven't had a need to trigger this or  
21 are we not ready for the Root Cause Analysis?

22 DR. BARBARA SAMPSON: We have been  
23 constantly monitoring, and we have done Root Cause  
24 Analyses since the --

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CHAIRPERSON FERRERAS: Since the Local  
Law?

DR. BARBARA SAMPSON: Actually, before  
the Local Law went into effect, and we continue.

CHAIRPERSON FERRERAS: Okay. I commend  
you on your very aggressive idea of getting  
everything with DNA down through your 30-day process.  
I think we support you here in the Council clearly  
any time that you can bring clarity even sooner  
helps. And if you could talk-- Why did you identify  
that 16 criminalists is what it takes to get you to  
the 30-day deadline? Why not 15? Why not 18? Maybe  
you can walk me through this process.

DR. BARBARA SAMPSON: This was a plan put  
together by our DNA Lab Director, Tim Kupferschmid,  
who is an expert in planning such endeavors. I think  
Barbara has some more details.

BARBARA BUTCHER: Yeah, Mr. Kupferschmid  
is not just a preeminent scientist in DNA and  
forensic biology sciences, but he's also what we call  
a black belt--

CHAIRPERSON FERRERAS: I'm so sorry. If  
you could just identify yourself for the record.



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BARBARA BUTCHER: Yes. I'm sorry.

Barbara Butcher, Chief of Staff at the Medical Examiner's Office. So, Mr. Kopferschmid is not just an expert in forensic biology and DNA sciences, but he's also an expert in what they call Lean Six Sigma Practices, and he has designed both for states and for private laboratories methodologies and operational systems for maximizing efficiency, the exact, correct number of people to process a given number of evidence cases. And to structure them in what he calls pods, where case are-- Each pod has a series of cases that they're responsible for from beginning to end. And so, he's been doing this extensive analysis of our operation, and he's determined the number of people that he needs to do it exactly right. He started the process. I would say 45 to 50% of the laboratory has been through this new pod training, and we've also seen a substantial reduction in turnaround time already. So it's quite effective.

CHAIRPERSON FERRERAS: Can you-- How many criminalists are there now? And I know that one of the issues that we had in the past was supervision. So what's the ratio of supervisor to criminalist as

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it stands now, and then I guess we would add 16 to  
that number after FY15.

BARBARA BUTCHER: You know, it's-- I  
can't give you the exact number of supervisory people  
because it's a four-tiered structure. There are  
levels 1, 2, 3, 4 criminalists, and then assistant  
directors, and then deputy directors, and directors.  
I believe there are 100 and--?

DR. BARBARA SAMPSON: 149 criminalists  
currently, and with the additional 16, we'll be up to  
165.

CHAIRPERSON FERRERAS: And you said these  
are in different tiers. Are there more in certain  
tiers than others?

DR. BARBARA SAMPSON: He has a  
restructuring plan where there will be many internal  
promotions, as well as hiring new people. So it's  
across the board.

CHAIRPERSON FERRERAS: Okay, got it. So  
we can just give to this committee, and you may not  
have that with you, but what the structure would look  
like after these. So that we understand why you need  
this budget increase, and what it will look like, and

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how more efficient your systems will be after we pass  
this budget.

DR. BARBARA SAMPSON: Okay, very good.

CHAIRPERSON FERRERAS: Before I give it  
over to my colleague and Chair Johnson, I wanted to  
speak a little bit, and I know that you had  
mentioned, and obviously there were a lot of efforts  
done after the 9/11 Memorial, and we all hear of the  
Repository. Can you walk us through or describe what  
is the purpose of the Depository. And I know that  
you said there is OCME staff there to speak to  
families. But is there any other, I guess any other  
processes or the importance of keeping the Repository  
there.

DR. BARBARA SAMPSON: The Repository is  
an OCME facility. The remains are kept there, and  
there is a reflection room immediately outside the  
Repository, which is for the sole use of family  
members. We have OCME staff at the door there to  
greet families who are visiting and to answer any  
questions that there may be. The purpose of the  
Repository is a place to keep the remains that OCME  
can access as necessary to be able to continue our  
work at identification.

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CHAIRPERSON FERRERAS: So as you  
mentioned earlier, as technology advances, you can  
then take another opportunity to do more sifting and  
apply the new systems to the remains.

DR. BARBARA SAMPSON: To apply the new  
systems to the remains that we already have, or that  
we might obtain in the future. Keep in mind that no  
DNA testing will be done at that site. The DNA  
testing will be in our DNA laboratory on 26th Street.

CHAIRPERSON FERRERAS: So at some point  
if there's a new system, the Repository-- I guess  
what's encased in the Repository now would go back to  
OCME for testing?

DR. BARBARA SAMPSON: Just what we need  
to do the actual testing, which is not everything.  
Just small representational samples.

CHAIRPERSON FERRERAS: Okay, very good.  
Thank you very much. Co-Chair Johnson.

CO-CHAIRPERSON JOHNSON: Thank you, Chair  
Ferrerias. Thank you for your testimony. Before we  
go onto a few other issues that you discussed in your  
testimony and I discussed in my opening statement, I  
want to stay on the Repository Room at the 9/11  
Memorial and Museum. I wanted to really understand

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what the interaction is between OCME's criminalists  
and the families at the site. If a family comes in  
and wants to discuss what happened with the  
unidentified remains, what actually occurs onsite  
there for the families?

BARBARA BUTCHER: The Repository is a--  
It's a very dignified place, and I might point out  
that it comes from the word "repose." They're  
resting in there. It's not an entombment or a burial  
or a mausoleum in anyway. The purpose of the staff  
there is to meet the families and to discuss anything  
they want to talk about. For instance, we have a  
very small office just behind the Repository, and the  
computers there have all the information. We can  
access all the information remotely that we might  
need for an individual file. So for instance, if a  
family member comes in and says, I still don't have  
an identification, can you tell me do you have  
sufficient samples for my family, for my children?

We can go right into the database that we  
maintain, and see how many samples were given. Are  
they valid samples? Absolutely. Then, if they have  
someone who has been identified, let's say several  
pieces or several remains, we can tell them what the

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latest efforts have been, how many times we've re-  
sampled, how many samples have been tested for that  
particular person. And how many remains have been  
identified. They can choose at any time to say, I'd  
like to remove the remains now, and take them to my  
private family plot. And then, we'll work with them  
to do that, of course, outside of ours. But the  
families have an infinite number of questions, and  
our folks, the criminalists have been working with  
them for 12 years now. So they're very sensitive to  
their needs, and they have every bit of information  
they could possibly use.

CO-CHAIRPERSON JOHNSON: So how many  
criminalists will be there at one time?

BARBARA BUTCHER: Two.

CO-CHAIRPERSON JOHNSON: Two full time  
there whenever the Museum is open?

BARBARA BUTCHER: Correct.

CO-CHAIRPERSON JOHNSON: Great. I wanted  
to understand the process that was taken in moving  
the remains, which I know took place a couple of  
weeks ago. I know that there were some family  
members who were upset about the not so advance  
notice that they felt like they were given. I wanted

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to understand how that decision was made, and what  
the protocol is in communicating with these families  
when decisions like this are made.

BARBARA BUTCHER: We're particularly  
proud of the way this handled, we feel, under this  
administration. As you may be aware, under the  
previous administration we were issued a directive to  
move the remains quietly without notice or ceremony  
for a variety of reasons. And that was issued to us  
in a directive, which was the form of an agreement  
between 9/11 Memorial and the Mayor's Office. Under  
this administration, the Mayor and his advisors  
thought that it better to have some degree of  
ceremony to show respect, dignity, and to recognize  
that there are still so many who are unidentified.  
And so, in the early morning hours of that Saturday,  
I believe that's three weeks ago, we removed the  
remains in a scientific process where manifestos--  
Manifests of captain. It was very technical.

About 35 of our scientists participated  
in that move, but then it was followed by a ceremony  
designed by City Hall. It was a very dignified  
procession with the Port Authority Police, NYPD, the  
Fire Department in which they carried transfer cases

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containing remains of the unknowns. This was a  
flagged draped ceremony done to full honors, and I  
think it was a very nice ceremony. And we recognize  
that some will be unhappy, and some will be pleased  
with the way things were done. But we followed Best  
Scientific Practices and the recommendations of the  
Administration of how this should be done  
respectfully.

CO-CHAIRPERSON JOHNSON: Thank you. I'm  
happy to hear about that change, and how it was  
handled with respect and dignity. How far in advance  
were families told that it was going to happen?

BARBARA BUTCHER: About two months in  
advance we sent out a notice. The Medical Examiner's  
Office communicated with all the families. They sent  
out 4,000 letters saying that very soon we would be  
moving the remains to the Repository. We sent out a  
second mailing that said we'd be moving them soon  
without giving an exact date, and sent them  
informational cards for each family member's use.  
The then City Hall communicated with families through  
their own list serves. The Community Affairs Unit  
has an extensive network of family groups, emails,  
and list serves. But they sent out a notice about



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the ceremony. That was not part of OCME. We had  
nothing to do with that.

CO-CHAIRPERSON JOHNSON: Thank you. Are  
there any social workers on staff at the Repository  
or individuals who have training in counseling or  
interacting with families that aggrieved or who are  
still grieving in some way?

BARBARA BUTCHER: Yes, our staff members  
have training in working in bereavement counseling,  
and we work very closely with the Red Cross. You may  
know that during the opening preview time for the  
families and first responders, we had Red Cross  
counselors on staff, and ready to meet with families.  
And if necessary, we have people on call immediately  
to work with us.

CO-CHAIRPERSON JOHNSON: Okay, I wanted  
to acknowledge that I forgot to acknowledge before  
Council Member Mendez who has been here since the  
beginning, and we have been joined by Council Members  
Miller and Cornegy. I have a couple questions -- and  
then I'm happy to turn it over to my colleagues --  
about the TMA backlog that we, that you testified  
about and we've discussed. I wanted to understand in  
OCME's calculation what technically constitutes a

backlog? How is a backlog determined, if there is  
one?

BARBARA BUTCHER: The backlog period  
begins when a piece of evidence comes in the door to  
when it starts testing. And so, when calculating  
turnaround time there actually two components. The  
first being the period between accessioning the  
evidence in the door, and the day when the testing  
begins. And that's called the processing time. The  
processing time is now 12 days, which I might add is  
probably the best in the nation. So at the time a  
piece of evidence comes in the door sometimes it can  
wait for three to four days before testing begins.  
That is determined, and prioritized based on the  
level of the particular case. We would always  
prioritize homicides and sexual assaults. What we  
would de-prioritize, if you will, are the property  
crimes.

CO-CHAIRPERSON JOHNSON: Thank you. With  
that being the standard, does it appear that OCME is  
developing another backlog currently?

BARBARA BUTCHER: I'm sorry. I have the  
exact number somewhere.

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CO-CHAIRPERSON JOHNSON: That's okay.  
Take your time.

BARBARA BUTCHER: But, of course, it's in  
tiny little graphs. Okay. From 2012 until 2013,  
there was an increase in backlog. We are not  
somewhere around -- We're around 1,600 cases waiting  
in a pipeline. However, none were waiting more than  
I believe it's 12 days?

DR. BARBARA SAMPSON: Something like  
that, yeah.

BARBARA BUTCHER: Yeah, depending on  
priority.

CO-CHAIRPERSON JOHNSON: Thank you.

DR. BARBARA SAMPSON: Most importantly,  
there's little to no backlog whatsoever for sexual  
assault cases.

CO-CHAIRPERSON JOHNSON: Thank you. I  
know that so many of the positions that OCME has to  
fill in its lab are highly technical, take a lot of  
advanced educational training, and they have to go  
through courses to actually particularly understand  
their own subject matter that they're going to be  
working with in the Chief Medical Examiner's Office.  
And there's been talk about we spend all this money

1 training folks, which is very valuable and important  
2 for the city, and we must do it. But retention rates  
3 aren't that high. People take the training and they  
4 stay for a little while, and then they go off and  
5 they take a job in the private sector where they're  
6 going to make a significant amount more money. I  
7 wanted to understand why that is, and if we could be  
8 doing anything more to actually retain the folks that  
9 we're training to do these important jobs here in the  
10 city.  
11

12 BARBARA BUTCHER: You're absolutely  
13 right. There is a relatively high turnaround. I'm  
14 sorry, attrition rate. Is that the right word?

15 DR. BARBARA SAMPSON: yes.

16 BARBARA BUTCHER: Attrition rate among  
17 DNA scientists. There are two to three factors in  
18 there. One is that they're young. Most of these  
19 folks are coming right out of college, and they go to  
20 the best possible laboratory in the United States for  
21 their training, which is New York City. The training  
22 takes approximately six months before they can even  
23 touch a case. And that's, even coming out of school  
24 with a Master's Degree. We have very rigorous  
25 standards. So then they work for the city for a

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year, two years, and then they want to go some place  
with a lower cost of living. So they're young.  
Perhaps they want to start families, have children,  
and they want to be closer to their families perhaps.  
So all those factors count in. There's also the job  
satisfaction. I think previously we recognized that  
there was a morale issue in the laboratory. And I  
think Council Member Ferreras you're aware of that.  
And we really feel like we've really made a big  
turnaround there. This is a far different atmosphere  
now, and we've gotten some improvement in that  
attrition rate. There's a way to go. There's  
absolutely a way to go. Could salaries help?  
Probably, but without lowering the cost of living in  
New York City, I'm not sure how that's going to work  
out.

CO-CHAIRPERSON JOHNSON: What is the  
average salary for someone in that position?

BARBARA BUTCHER: I believe it's between  
\$60 and \$70,000. There are five different levels and  
Dina can give you the exact number.

DINA MANIOTIS: Yes. I'm Dina Maniotis,  
Deputy Commissioner for Administration. So the entry  
level average salary is \$46.5 thousand. Second Level

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Criminalist II is \$55.5 thousand; third is \$69; and  
the highest level, entry level -- at the highest  
level for Criminalist IV is close to \$80,000.

CO-CHAIRPERSON JOHNSON: Thank you. I  
want to go to Council Member Cohen who has a  
question. Andy, you're on the clock for five  
minutes.

COUNCIL MEMBER COHEN: I just have one  
question. Good morning, thank you. I was just  
wondering if there is any -- If you could tell me  
about your confidence level that we won't see an  
incident like we saw in my district before I was  
elected regarding Kevin Bell. We're confident the  
procedure in place that-- That an incident won't  
happen again. Kevin Bell is the young man who was  
picked up in Woodlawn, and his remains were put into  
a vehicle that recycling debris and all that kind of  
matter. And I just want to be confident that  
procedures are in place that something like that  
won't happen again.

DR. BARBARA SAMPSON: Absolutely. We put  
in a number of procedures after that incident  
including regular spot checks at scenes by our  
administrators on duty, and established a number of

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protocols for cleaning out our vehicles after  
everyone, so to speak. So I really doubt anything  
like that could ever happen again.

COUNCIL MEMBER COHEN: Thank you very  
much. Thank you, Chair.

CO-CHAIRPERSON JOHNSON: I want to get  
back to the -- Oh, Chair, do you have any questions?  
I think you had a few, too. Okay, just let me know.  
I want to get back to the local database. At the  
Preliminary Budget if you're in, and in a follow-up  
letter, I raised some concerns of OCME's practice of  
uploading the DNA profiles of individuals who are not  
convicted of a crime to the OCME's local database,  
the LDIS. I appreciate your response to that  
inquiry, and I had some follow-up questions. We're  
probably not going to get through all of the  
questions today. So, we'll have to follow up after  
this hearing. I just want to be perfectly clear. Do  
the DNA profiles on individuals who are not convicted  
of any crimes ever remain in the local databases?

BARBARA BUTCHER: If there is a suspect  
who has a DNA, who there is evidence from a crime on  
scene, and a suspect's DNA is uploaded up into the  
local database, it will remain there until expunged.

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And we expunge on request. So, technically yes,  
those can remain.

CO-CHAIRPERSON JOHNSON: Who makes that  
request?

BARBARA BUTCHER: The attorney, or the  
attorney for the defendant or the suspects.

CO-CHAIRPERSON JOHNSON: What if you have  
someone who may be a low income person who may not  
have the most competent best attorney representing  
them, or they're been put through the system. And  
they don't have the funds to actually be paying  
someone, what happens then? How do we ensure that  
people are being kept in a database when they've done  
nothing wrong?

BARBARA BUTCHER: That's certainly  
possible and OCME cannot, we cannot expunge any  
samples independently. Everything has to come from a  
court order. So once we get in a court order, we  
expunge it immediately. So most-- It would have to  
come through either the district attorney or defense  
attorney or the suspect themselves making such a  
request saying they want their DNA removed.

CO-CHAIRPERSON JOHNSON: So I understand  
from your letter that OCME does not notify suspects



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if their name is included in the local database.

You've stated that you do not notify suspects because  
you're not the agency responsible for taking the  
actual DNA sample, and that the NYPD is. If you were  
to design a system whereby the individuals could  
receive notice, how would you do that?

BARBARA BUTCHER: I'm sorry. It's such a  
complex question. I would like to suggest at your  
convenience, if our -- we have an attorney in  
specializes in DNA matters and the Laboratory  
Director. We would be really pleased to meet with  
you, and your staff to go through the design of any  
program that would satisfy the questions.

CO-CHAIRPERSON JOHNSON: So, I'm happy to  
do that. I mean my hope here is that we could create  
a partnership between--

BARBARA BUTCHER: [interposing]

CO-CHAIRPERSON JOHNSON: --OCME and the  
NYPD, and the other enforcement agencies to make sure  
that suspects are given notice that they've been  
entered into a database, and that we can ensure that  
someone that hasn't done anything wrong, but at one  
point were being looked at with regard to a crime,  
are not being kept in a database, which at some point

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if something happened could be used against them in  
some way. That's my concern there.

BARBARA BUTCHER: Of course, and we  
certainly agree. I would also like to point that  
when such requests do come to us, we advise the  
defense counsel that they may also want to reach out  
to NYPD, and have any evidence removed or anything,  
any other databases that they might be in.

CO-CHAIRPERSON JOHNSON: Has OCME ever  
been reprimanded or have there been concerns raised  
by the State of Federal Governments with regard to  
this practice. I know that the State recognized  
there is potential danger in allowing this type of  
unregulated collection and testing of DNA profiles.  
And, therefore, made the decision to limit the State  
DNA Data Bank to only profiles of those convicted of  
a crime. So we are doing it a little differently  
than I believe the State is. Is that correct?

BARBARA BUTCHER: Again, a complex  
question. No, we don't have any reprimands that I'm  
aware of. In order to upload to the state or to  
CODIS, which is combined -- it's a combined index of  
the State, Federal, and local databases. In order to  
upload there, you have to have a local database in

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order to upload to the State. So it is in some sense  
a temporary resting place for that data so that it  
could be uploaded to the State. And you're  
absolutely right, not everything can be uploaded to  
the State. For instance, if we had the victims, we  
need to eliminate the victim from a given profile.  
That would never be uploaded to the State. It  
resides temporarily in the local database so that we  
can ensure that we're not accidentally using the  
victim as the suspect. In addition, in that database  
we keep all of our employee DNA because we have to  
check regularly to ensure that there's no  
contamination. And the police who handle evidence,  
they are also in this local data bank because we want  
to ensure that again the evidence has nothing to do  
with contamination or suspects or victims.

CO-CHAIRPERSON JOHNSON: But if the State  
doesn't allow DNA profiles in their database, if they  
don't allow it, then why does OCME allow profiles of  
the not convicted? Why is there that big  
discrepancy, and why isn't there some uniformity in  
that regard? They've determined that given that  
there could be serious issues that could happen if  
you have someone that wasn't convicted of a crime,

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why do you allow and the State doesn't? Why has OCME  
made that decision?

BARBARA BUTCHER: I don't think we're  
doing anything that conflicts with the State  
database. We have the employees there, and we have  
NYPD Evidence Technicians in there. That would  
certainly never be uploaded, but yet we must maintain  
them in the local database to eliminate  
contamination. So, again, it's a complex issue, and  
I don't want to misstate anything. But I don't  
believe that anything we do conflicts with the State.

CO-CHAIRPERSON JOHNSON: I say this  
respectfully because I'm trying to understand. My  
understanding is that the State does not keep DNA  
profiles of people who are deemed suspects, who  
haven't been convicted of anything. They just don't  
keep it. We don't have to go through an expungement  
period because it's never kept if someone hasn't been  
convicted of a crime. OCME doesn't have that same  
standard. You described to me a few minutes ago how  
there's a process of someone who can expunge it from  
the database. What I'm asking is how come there are  
these two separate standards that exist. OCME is  
keeping profiles of people who have not been

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convicted of anything. If they don't attempt to  
expunge it ... The State never has to go through  
that process because they're not keeping anything if  
no one has been convicted. And I'm asking why that  
discrepancy exists? Why there isn't uniformity in  
that?

BARBARA BUTCHER: I'm not aware of all  
the State regulations. So to avoid misstating  
anything, I would feel more comfortable if we got  
back to you and then met to ensure that we meet all  
the standards, and all the assurances and protections  
for people who are not convicted.

CO-CHAIRPERSON JOHNSON: So this is  
important.

BARBARA BUTCHER: Yes.

CO-CHAIRPERSON JOHNSON: And so, I would  
really like to understand, and we don't have to  
resolve it now, but why this exists. And if there is  
an easier way, given that we know there are many  
people that come through the legal system in New York  
City who I would say -- it's subjective -- but I  
would say may not have the best legal representation  
that is spending an enormous amount of time on their  
case. And in the follow-up time after their case is

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done, and many of these people are people who are low  
income people who are trying to get their lives back  
on track. And I want to ensure that they're not kept  
in a database because they don't have -- They may  
not have the access to funds to pay for a high-end  
attorney who may be able to handle this for them.  
And if the State is not requiring an expungement  
process, maybe we don't have to either. Maybe we can  
figure this out in a way where this doesn't have to  
get kept. I understand that the police probably  
won't like that because, of course, they want to keep  
this information in case they ever need it if it  
comes up in the course of an investigation. But I  
think there's a real balance here between protecting  
someone's privacy and civil liberties, and also  
ensuring that we can enforce the law and complete  
investigations in a fair and reasonable manner.

BARBARA BUTCHER: We'd like to work with  
you on this.

CO-CHAIRPERSON JOHNSON: Thank you very  
much. Are there any questions? We're going to go to  
Council Member Cumbo and you're on the clock.

COUNCIL MEMBER CUMBO: Good morning.  
Thank you, Chair. Thank you for your testimony

1  
2 today. I have a question in terms of the DNA  
3 turnaround time, and Council Member Johnson may have  
4 touched on this as well. The investment that the  
5 city is making in order to speed up the opportunity  
6 for the results to come back from DNA testing, where  
7 would that put us nationally in terms of are there  
8 are cities throughout the country who have already  
9 exceeded what we're doing here in New York? Or would  
10 this make us a model, or where would we be, and where  
11 are we currently in terms of is this something that  
12 you have looked at nationally and said this is the  
13 model. They're doing it right in this city, and we  
14 want to be where this city is, or this we're above  
15 everybody right now. We're about to take it to the  
16 next level.

17 DR. BARBARA SAMPSON: That's exactly it.  
18 We're ahead of everyone, and we're taking it to the  
19 next level. The fastest turnaround time for  
20 efficiency and maintaining accuracy and scientific  
21 validity. And we believe that as quickly as we can  
22 possibly do these tests there are definite both  
23 financial benefits as well as benefits to the city,  
24 to the citizens of this city.

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COUNCIL MEMBER CUMBO: And my second question is being new to this, because I -- there are several people in our district that are facing this challenge in terms of awaiting DNA tests to come back from labs. And it's taken exorbitantly -- exorbitant amounts of time for them to get the results. What I want to understand in a lot of ways let's say we get on track. Is the DNA what is holding up cases more often than not, or is the system as it currently is not able, even if the DNA testing became more readily available? So what's kind of hindering the other? Is it the legal system, or is it the DNA's role that it plays within our legal system that's hindering a lot of this. Because there's a case in particular in my district where they come back time and time for their hearing, and it is said that the DNA tests are not in. And so the case has to be postponed. So I'm trying to understand in some ways what's driving what.

DR. BARBARA SAMPSON: In any particular case there could be many issues that could prolong that particular case. So I would be glad if you provide me the information on that case to look into it, and to see what we can do to expedite it.



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COUNCIL MEMBER CUMBO: But in general you  
would say that -- in general across the board, what  
seems to be slowing down the process? Is it the time  
in which it takes to get the DNA results back, or  
would you say it's the legal system and how it  
functions in its totality?

DR. BARBARA SAMPSON: OCME can only speak  
for the DNA results, the time it takes to provide the  
DNA report. What may increase people waiting for  
those kinds of results that you're talking about is  
beyond what we do, and we really couldn't comment on  
that.

COUNCIL MEMBER CUMBO: Thank you.

CHAIRPERSON FERRERAS: Thank you, Council  
Member Cumbo. We will now have Council Member  
Miller.

COUNCIL MEMBER MILLER: Thank you, Madam  
Chair, Co-Chair Johnson, and thank you for coming out  
and giving your testimony today. I just want to  
expand on what was talked about in terms of the  
database, but I kind of want to take it in a  
different direction. Last week we, a number of  
members here, had the please -- displeasure of  
holding a press conference out front dealing with

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some of the missing -- on the issues of missing  
persons. And in particular, it talked about a number  
of folks who had because of the lack of interagency  
coordination ended up sitting for months in the City  
Morgue, and ultimately ended up on hard timing [sic].  
And that obviously is a major tragedy for families  
here in the city and throughout the country. So, as  
it pertains to the database and the uses of the DNA  
map, are we able to coordinate that so that it will  
kind of help to eliminate this problem of missing  
persons or persons just sitting in the morgue for  
months at a time unidentified. And at the same time  
family members are looking for them. How could we  
use this technology, this advancement to solve this -  
- such an egregious problem?

BARBARA BUTCHER: I'm glad you brought  
that up. It's actually a national tragedy that there  
are approximately one million missing persons  
reported in this country, and that throughout all the  
morgues and medical examiner's offices nationwide,  
there are more than 100,000 unidentified bodies.  
Someone needs to take those numbers and put them  
together to match the missing person's reports, and  
those unidentified persons. We can relieve the minds

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of at least 100,000 families who are waiting. So  
we've been quite fortunate at the Medical Examiner's  
Office. We got a grant approximately two years ago  
to do a project to take the 1,100 unidentified  
persons that we have, and this is going back some ten  
years. A little bit more than ten years. And do a  
new fingerprinting technique called Live Scan, and we  
use new injection techniques. And we've rerun old  
fingerprints, and we've been able to identify 118  
people among the 500 who had fingerprints done back  
then in the day. Of them, 118 were identified. So  
it may seem like a small number, but that's 118  
families who have an answer. Now, we've worked hard  
not just with the printing, but with DNA techniques,  
with anthropology techniques, and with various  
investigative teams we've put together to try and  
resolve this. You're right. It's a national  
tragedy, and it's actually ill-excusable. We have  
the technology. We have the will. We just need to  
marry the data. And so we now participate in  
something called NAMES and that's National  
Association of Medical Examiners System to marry  
missing persons reports that families can enter  
themselves with reports that medical examiners put in

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descriptions of decedents, and we've had good success  
there. So I think again we're at the forefront here  
in New York City.

COUNCIL MEMBER MILLER: That is really  
encouraging for that. Again, I think the question is  
even locally, I've had someone in my district,  
unfortunately, suffer this tragedy. And there had  
not been the coordination that was necessary between  
departments because the person may have lived -- The  
crime -- Well, when a person was reported missing in  
another borough, they lie in a morgue in another  
borough, and there's no coordination. And this has  
happened several times, and so-- And I know initially  
this is a few years back, but it happened within the  
last year as well. Is there anything happening now  
in terms of coordination that would forbid for this  
to happen again? And again, most importantly, are we  
coordinating with those agencies, NYPD, Cit, State,  
and Fed of missing persons?

BARBARA BUTCHER: Council Miller, this is  
a joint project that we're doing with NYPD as well as  
National Medical Examiners. It has been the case  
that a person has to be reported missing in the  
precinct where they live. Even though they may have

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been last seen in the Bronx, they may have to be  
reported in Brooklyn. Again, same thing nationwide.  
If you live in Reno, Nevada, you've got to be  
reported missing there even though you happen to be  
New York City. So it's a ludicrous system, and we  
work hard with other agencies including NYPD to try  
and try and coordinate this. So it is a joint  
effort, and we've made good strides. We've got a  
long way to go.

CHAIRPERSON FERRERAS: Thank you, Council  
Member. We've been joined by Majority Leader Van  
Bramer and Council Member Vallone.

CO-CHAIRPERSON JOHNSON: Madam.

CHAIRPERSON FERRERAS: Oh, go ahead.

CO-CHAIRPERSON JOHNSON: I just want to  
say one thing. I appreciate your testimony today,  
and I look forward to working with you on the issues  
that you laid out. I do have some questions, which  
I'm not going to ask today, but I would ask that when  
we submit them to you that hopefully you get them  
back to us in a timely manner with regard to low copy  
DNA analysis, and I think it relates in some ways to  
the questions I had before with regard to the  
standard that's being used in making sure we're

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protecting people in the right way. So I appreciate  
our working relationship, but then I'm going to hand  
it back over to the Chair.

CHAIRPERSON FERRERAS: Thank you, Chair  
Johnson, and again, thank you for your testimony. If  
you can, as was mentioned earlier, if you can get  
back to us in relation to the budget questions and  
specifically the one that I had about the structure.  
So that it will help us negotiate when we begin our  
negotiations of the budget. I would really  
appreciate it. Thank you for coming in today. We're  
going to take a three-minute break before we go to  
the next committee. Thank you.

DR. BARBARA SAMPSON: Thank you.

CHAIRPERSON FERRERAS: Thank you.

BARBARA BUTCHER: Thank you.

[Pause]

CHAIRPERSON FERRERAS: We will now resume  
the City Council's Hearing on the Mayor's Executive  
Budget FY2015. The Finance Committee--

[background discussion]

CHAIRPERSON FERRERAS: The Finance  
Committee and the Committee on Health chaired by my  
colleague, Council Member Corey Johnson, has now been

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4 joined by the -- by the Health Committee and the  
5 Committee on Mental Health, Developmental Disability,  
6 Alcoholism, Substance Abuse and Disability Services  
7 chaired by my colleague Council Member Andrew Cohen  
8 to hear from the Health and Hospitals Corporation.  
9 We're just doing an adjustment here of seats for my  
10 Co-Chairs. You're sitting at the end, and where's  
11 Co-Chair Johnson? We're going to actually hold on  
12 for two more minutes.

13 [Pause]

14 CHAIRPERSON FERRERAS: So our colleague,  
15 Co-Chair Johnson will be joining us shortly, but in  
16 the interest of time we're going to now pass it over  
17 to my Co-Chair Cohen for his opening statement.

18 CO-CHAIRPERSON COHEN: All right. I'm  
19 not going to sit -- Well, let's take away these.  
20 I'm going to say thank you to Member Johnson. Good  
21 morning, everyone. I am Andrew Cohen, Chair of the  
22 Committee on Mental Health, Developmental  
23 Disabilities, Alcoholism, Substance Abuse, and  
24 Disability Services. We will now hear from the HHC  
25 on his Fiscal 2015 Expense Budget. Should I  
introduce the members?

CHAIRPERSON FERRERAS: You can.

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CO-CHAIRPERSON COHEN: We'll hold on  
there for a second. The Committee looks forward to a  
detailed discussion of HHC's Projected Operating  
Deficit of \$204 million for Fiscal Year 2015, and how  
it may impact HHC's ability to carry out its mission  
especially with respect to quality of care. The  
committee will also engage HHC in a discussion  
regarding reductions and the Assisted Outpatient  
Treatment Program as well as the role of HHC in the  
provision of mental health services across the city.  
Before we begin, I would like to thank the committee  
staff who have worked so hard to help coordinate  
today's hearing. Crilhein Francisco, the Committee's  
Finance Analyst; Jennifer Wilcox, Counsel to the  
Committee; and Michael Benjamin, Policy Analyst to  
the Committee. I will introduce the members now. We  
have been joined by Council Member Arroyo and ...

CHAIRPERSON FERRERAS: Council Member  
Johnson.

CO-CHAIRPERSON COHEN: And I'm going to  
pass it over to Council Member Johnson.

CO-CHAIRPERSON JOHNSON: Thank you Chair  
Ferrerias and Co-Chair Cohen. Good morning, everyone.  
I'm Corey Johnson, Chair of the Committee on Health.



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As you know, this portion of the hearing will focus on the Fiscal 2015 Executive Budget for the New York City Health and Hospitals Corporation. HHC's Fiscal 2015 Expense Budget totals \$6.9 billion with a projected operating deficit of \$204 million, and a projected closing cash balance of \$804 million in Fiscal Year 2015. The agency has experienced significant cuts, and I expect that a good portion of today's discussion will cover the many challenges to HHC's long-term financial sustainability. The community looks forward to a detailed discussion on the potential corrective actions HHC may have to consider in light of its projected operating deficit, which will grow to \$1.4 billion in Fiscal Year 2018. The committee will also engage HHC in a conversation regarding the State's Medicaid Waiver; HHC's capital priorities; and finally a discussion on the role of safety at hospitals in New York City given the many changes in healthcare. Before we hear from the new HHC President, Dr. Ram Raju, I wanted to turn it back to the Chair of the Finance Committee, Chair Ferreras.

CHAIRPERSON FERRERAS: Thank you Chair

Johnson. Just a reminder to my colleagues. We'll be

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on a five-minute clock for questions, and there will  
be a three-minute second round, should you have any.  
You may begin your testimony, Dr. Raju.

DR. RAM RAJU: Good morning, Chairperson  
Cohen, Chairperson Ferreras, Chairperson Johnson, and  
the members of the respective committees. I am Dr.  
Ram Raju, President of New York City Health and  
Hospital Corporation. I'm joined this morning by Ms.  
Zurack, our Senior Vice President of Finance, and Mr.  
Jurenko who is a Senior Assistant Vice President of  
Intergovernmental Affairs. Thank you for the  
opportunity to testify before you today. Since this  
is my first hearing before the Council as the  
President of the Health and Hospital Corporation, let  
me begin with my background.

I will review the priorities we will be  
working on. I am a Vascular Anti-Trauma Surgeon by  
training, and with more than 30 years of healthcare  
experience in board, private and public sectors.  
Many of these years were spent here in New York City.  
I served for several years as the Health and Hospital  
Corporation Executive Vice President and Chief  
Operating Officer, and also its Chief Medical  
Officer. Prior to that, I was the Chief Medical

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Officer and Chief Operating Officer at Coney Island  
Hospital in Brooklyn. I've also worked with similar  
positions at Brooklyn Lutheran Medical Center.

It's a great honor and privilege for me  
return to the Health and Hospital Corporation after  
being away for 2-1/2 years to serve as the Chief  
Executive Officer for Cook County Health and Hospital  
System in Chicago, the third largest public system in  
the country. I enjoyed the work I did for Chicago,  
and Chicago's public healthcare system. But the  
opportunity to be the President of the nation's  
preeminent public hospital and the healthcare system  
is a once in a lifetime opportunity for me. I didn't  
want to pass it on. So my time in Chicago deepened  
my experience and the commitment to the mission of  
public healthcare systems in this country to treat  
all patients -- treat all patients respectfully, and  
to ensure that they all are -- all have access to  
healthcare system and leave no one behind.

One of the things I knew from working in  
New York and the understanding was reinforced when I  
was working in Chicago is that people need, and  
people deserve better access to high quality  
healthcare services. The Health and Hospital

Corporation proudly offers care to all New Yorkers in all boroughs, more than one million patients each year. We have been -- we are the single largest municipal healthcare system in the country, of a role that extends beyond being the biggest service provider in New York City. We also need to be seen more clearly in this light. My aim is to make Health and Hospital Corporation as a first choice of healthcare for all New Yorkers.

We are an essential part of the New York City healthcare infrastructure. We are an integrated delivery system offering comprehensive high quality health, behavioral health, long-term care, and home care services. With a wide array of access points from small neighborhood clinics to large acute care hospitals and long-term care centers. Our health plan Metro Plus is primarily run through the Department -- by the New York State Department of Health in terms of quality and customer satisfaction. Health and Hospital Corporation is an industry leader in language access services, and delivering culturally competent care for all New Yorkers.

However, we cannot just rest on these laurels. Health and Hospital Corporation and other

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healthcare providers at all levels of New York City  
must do more. We must focus on reducing healthcare  
disparities while expanding access to care.

Disparities unfortunately persist across the nation  
on an ethnic, language, and economic basis. They  
also exist along the basis of gender identity, age,  
sexual orientation, immigration standards, and for  
individuals with disabilities. All providers need to  
step up their effort to be inclusionary rather than  
perpetuate the care that's exclusionary.

At the same time, we must also expand  
access to care in the traditional sense of extending  
ours and increasing capacity to take care of people.  
And we must also eliminate barriers that deter and  
make it difficult for people to consistently access  
the care they need. I know that Health and Hospital  
Corporation cannot do all of them alone. I look  
forward to partnering with the Council, the other  
elected officials at all levels, committee  
representatives, healthcare advocates, our other  
partners and the healthcare providers through all  
five boroughs. For example, I am formally committed  
to work with the Staten Island representatives to  
expand access to healthcare in Staten Island.

I am open to your ideas and solutions on how we can build our corporation's accomplishments and improve healthcare for all New Yorkers. There is no better time than now to act. The healthcare system is changing dramatically right before our eyes. Health and Hospitals Corporation must continue to evolve and adapt to recent changes so that we can continue to provide excellent care to all New York City communities. The paradigm has shifted from a hospital-centric healthcare delivery model to one in which the growths are forecast on preventive care, and keeping people healthy. Thereby, reducing the need for unnecessary hospitalization.

We must seize on this opportunity to transform how we deliver care in the system. That opportunity is provided by New York State recently approved Medicaid Waiver. As you may know, New York State received approval for the 1115 Medicaid Waiver last month. The Waiver is expected to bring in \$8 billion in new federal funding that will be distributed on a statewide basis over the next five years based on the performance targets that are met by the whole of New York State. The majority of the dollars are to be mainly used to support delivery

system reforms throughout the healthcare sector of  
the state.

Health and Hospital System is formally  
accepting applications for the DSRIP Program Funds in  
mid-December. The DSRIP Transfer Delivery System  
Reform Incentive Payments. Last week we sent the  
State a letter of intent that is required of all  
applicants who seek to become what we call as a  
Performing Provider System under the DSRIP Program.  
We have already been informed that the Health and  
Hospital Corporation has been approved as an Imaging  
Performing Provider System that was approved last  
week. United Share [sic] will be applying for the  
Interim Access Insurance Funds, which is designed to  
support the public hospital and non-public safety net  
hospital through next March.

At this time, we do not know how much  
funding we will receive either through the IAFF Funds  
or the DSRIP Projects. It is most important to  
emphasize the waiver of funds that we are committed  
to receive and not grant funds. Waiver funds will  
initially flow to support the creation of projects.  
Over time, the funds will flow one day at the  
specific statewide performance to ensure the change.

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If the performance targets are not met statewide, the  
funding will be reduced accordingly. Collaboration,  
cooperation, and coordination will be critical to  
ensure success. The corporation will be working with  
other providers over the next few months on our DSRIP  
Project Applications.

We are still in the process of  
identifying potential partners and projects.  
Application for DSRIP Funds are due in mid-December,  
and the Assurance Program Funds were expected to flow  
of April of 2015. Statewide the funding will largely  
be invested in full [sic] access, care management,  
and care coordination, and are committed to reduce  
available inpatient and emergency room visits. The  
Health and Hospital Corporation has worked diligently  
over the past several years on the same initiatives.  
Over the next several years, we will continue to  
pursue these goals by engaging with partnerships, of  
engaging with patients' lists to improving  
healthcare, and taking the lead in changing the way  
the healthcare delivers to better manage the  
healthcare spending in New York City.

While we work over the coming months of  
new payments on the DSRIP project, we will continue



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to work with our family of partners, which is Metro  
Plus to engage the new enrollees who gained coverage  
through the expansion under the Affordable Care Act.  
I'm thrilled that more than 90,000 individuals chose  
Metro Plus as a health insurance plan through the New  
York health insurance marketplace. Metro Plus access  
will be a primary means for our corporation  
increasing market share, and improving our financial  
health.

The premiums on Metro Plus received for  
these newly insured individuals will generate  
increased net revenue for the corporation that can be  
used to reinvest in our service capacity. We also  
seek Metro Plus to be an insurer of choice for all  
New York City employees. However, all these health  
plan access enroll New Yorkers into health insurance,  
there will continue to be hundreds of thousands of  
health and hospital systems the corporation uninsured  
patients who are undocumented individuals who will  
not benefit from the Affordable Care Act. The  
corporation will continue to need funding to support  
the cost of serving these patients, and to cover  
other shortfalls caused by inadequate investment.

As our budget stands now, the corporation total expenses for the Fiscal Year 2015 Executive Budget are projected to be \$6.9 billion and the total revenues projected to be \$6.7 billion. This leaves us with a \$200 million gap to close the seal. Our out-of-field [sic] gaps continues to be uncomfortably large. In Financial Year '16, our gap is projected to be \$833 million, and this grows to \$1.3 billion in Financial Year 2018. These gaps could increase if we don't achieve the 100% of all our corrective action plans. The plan includes continuation of the Health and Hospital Corporation Restructuring and Cost Containment Program that is forecasted to achieve additional annual savings of between \$82 million to \$90 million.

Most of the savings will be achieved by receipt of federally qualified health centers life stratas [sic] for all the corporation's six treatment diagnostic centers. Improve environmental service initiatives, and lower pharmaceutical costs through the Federal 340B Drug Program. The Financial Plan also anticipates a new round of saving initiatives to achieve \$200 million in the Financial Year '15 growing to \$400 million in the Financial Year '18.

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This initiative includes centralization procurement,  
revenue enhancement projects, and ongoing performance  
improvement activities throughout the corporation  
brought on by a breakthrough program.

Lastly, the financing also assumes an  
additional \$400 million in gap closing savings in the  
State and Federal actions. We hope to obtain this  
amount the DSRIP and IAFF Funding. We continue to  
work to secure the federal funding as a result of  
Hurricane Sandy. As you know, the corporation  
suffered a serious loss due to the storm. We  
experienced nearly \$250 million in losses due to  
closure of Bellevue Hospital and Coney Island  
Hospital. On top of these losses, we need capital  
funding to offset the cost of repairs, and spending  
to prevent further storm-related closures.

We have submitted multiple applications  
to FEMA for relief. Specifically, we are seeking  
\$137.5 million for reimbursement of emergency  
expenses incurred to restore the operations as  
quickly as possible at Bellevue, Coney Island, and  
Collin [sic]. Our facilities were severely impacted  
by Hurricane Sandy. To date, we have received \$94  
million in FEMA reimbursement through the City, as

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well as an additional \$87 million in capital funding  
from the City for the storm-related projects. We  
have made substantial progress with FEMA.

We resolved outstanding issues that  
receipt of these funds, which are intended for image  
stabilization [sic] and restoration of services. In  
addition, we are also seeking under FEMA 406 Hazard  
Mitigation Program to improve resiliency of our  
facilities that are most at risk for future storms.  
Specifically, we are seeking \$35 million from FEMA  
for Coney Island Hospital to build a freestanding  
building on the hospital campus, which will be raised  
above the 500-year flood plain level to house ED,  
Imaging Services, and Surgical Services. This  
project will also include money for the hospital's  
power plant and other critical systems.

We are requesting \$284 million from FEMA  
for Bellevue to build a raised ED, flood walls, and  
gates, new elevators, and raise other infrastructure  
out of the basement. We are also requesting \$100  
million for FEMA for Kohler[sic] to build a series of  
beams and walls, to raise the generator, and set up  
additional protection for the critical facilities  
first floor electrical system. And lastly, we are

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also requesting \$80 million from FEMA for Mental  
Partner [sic] Hospital to build a flood wall around  
the facility, and a pumping system for the removal of  
excess water.

Before I conclude, I want you to know  
that our Capital Budget remains largely the same  
since our Preliminary Hearings. Work was recently  
completed on several capital projects. This includes  
a new Emergency Department at both Harlem Hospital  
and Lincoln Medical and Mental Center in Bronx. At  
the Elmhurst Hospital In Queens, we opened a new  
Women's' Health Clinic, which expands access to  
prenatal care and comprehensive obstetrical services.

In addition, the City Council  
appropriated \$2.5 in capital funding for the  
Financial Year 2014 and under the \$2.5 million in the  
Financial Year 2015, to improved access to services  
for women with disabilities at our facilities. These  
fundings will be used to make renovations and  
purchase acute care [sic] and make examination rooms  
and bathrooms optimally accessible for patients --  
for persons with disabilities in all hospitals,  
diagnostic treatment centers, and long-term care  
facilities.

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The first phase of our preliminary design work including the cost estimates for the ten projects in eight facilities is nearly done. Over the budget -- once the budget is finalized, the work will begin at some of these facilities beginning this fall. We anticipate construction will be completed by the end of this calendar year. If the \$2.5 million in capital funding for the Financial Year 2016 will be appropriated, we would like to find similar projects in other facilities where we can improve access for persons with disabilities.

We are very appreciative for the Council's investment. In particular, I would like to thank Council Members Arroyo and Council Member Ferreras for the leadership and dedication to ensure that women with disabilities receive the healthcare in respectful and appropriate settings. This concludes my recent testimony. I'm looking forward to listening to your comments, and answer your questions. Once again, thank you very much for this opportunity to testify before you today.

CHAIRPERSON FERRERAS: Thank you very much, Dr. Raju. I wanted to follow up on your deficit issue. HHC has projected a deficit, as you

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mentioned in your statement, of \$200 million for  
Fiscal 15, increasing to \$1.4 billion. And as you  
mentioned throughout your statements on different  
opportunities to save money, it seems that it doesn't  
total -- doesn't bring us to \$1.4 billion. So I can  
you walk me through the possibilities of perhaps  
consolidating services or more efficiencies that will  
get us to not necessarily be in this deficit?

MARLENE ZURACK: So the deficits that we  
cite are the above-the-line deficits. Okay, so we do  
have --

CHAIRPERSON FERRERAS: I'm sorry. Can  
you just state your name for the record?

MARLENE ZURACK: I apologize. I'm  
Marlene Zurack, the Corporate Chief Financial  
Officer. So, Chairwoman, the numbers that you cite  
are above-the-line deficits. So those are the  
deficits before we enact our actions. After the  
actions, we've actually presented a balanced plan  
throughout the course of the year, of the five years.  
So what's at issue is really our ability to achieve  
our plan. And the components of our plan are \$200  
million in HHC actions beginning in 2015, which grows  
to \$400 million by the end of the plan, as well as

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\$400 million in federal actions each year, federal  
and state actions.

Dr. Raju identified that we're hopeful  
that most of the \$400 million can come from DISRIP,  
which is the 1115 Waiver Funds, and that's a simple  
arithmetic. If we were to get the funds that we  
believe we deserve based on the volume of Medicaid,  
Medicaid HMO and uninsured patients that we treat,  
that that would, in fact, be a realistic number. So  
what's at issue is really the program that we have  
for ourselves, the \$200 million growing to \$400  
million. And the \$200 million is consisting of  
centralizing procurement, which we're hopeful we'll  
achieve \$75 million, and we are well on our way to  
doing that. And we're hopeful that our very large  
spend on supplies can be leveraged if it's  
centralized and we can get high-volume discounts.

And then another \$75 million in improved  
collections. Eighty-seven percent of the money in  
our budget comes from the money we collect ourselves  
through our Patient Accounts Department. So we have  
a robust program to improve collections. The rest  
will be an additional \$50 million or through savings  
that we're hopeful we'll achieve each facility a time



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through our Breakthrough Program or our Lean Program.

So for the next upcoming fiscal year, we have the  
elements, over \$200 million. We're hopeful that  
those initiatives will grow, and we'll identify new  
initiatives throughout the year. But if we do  
achieve our below-the-line items, we will be  
balanced.

CHAIRPERSON FERRERAS: So, in providing  
these options including very, and I would say  
aggressively looking at the restructuring for  
savings, is any of this tied into reduction in staff?

MARLENE ZURACK: We have achieved  
dramatic savings through attrition, and we have  
reduced 9% of our staff to date. We have not assumed  
additional staff reductions in the \$200 million.  
It's through better supply pricing and better  
collections of revenue. I can't really speak to the  
more out years of the plan. Clearly, as we are  
embarking upon DISRIP, which is the \$400 million a  
year in federal funds flowing through the state, we  
are going to be looking at creative partnerships, and  
all kinds of creative ways to identify savings, and  
to identify new revenue. But I don't believe that  
we're in a position at this moment to identify those.

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Our planning is first due June 26th, and our actual application is due December 17th. And so, we'll be further along as we move through that process to be able to put a little color on those out years. But for the upcoming year, the relation and any staff implications for what's in our plan today

CHAIRPERSON FERRERAS: Okay. So we just need to keep a mental note of that so that you can update the Committee as we prepare for the next fiscal year.

MARLENE ZURACK: Sure.

CHAIRPERSON FERRERAS: I want to talk about -- I know that you talked about grants or opportunities on the state or federal level to help mitigate some of the fiscal impact that we will have. Can you speak to me about perhaps risk that we have if we don't get these state and federal grants, where does that put us?

MARLENE ZURACK: We have a number of risks to the plan. First of all, there is the risk of not getting the full \$400 million in DISRIP, although we're working as diligently as we can to achieve those dollars and are hopeful that your partnership will help us along those lines.

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Additional risks really relate to the federal budget,  
and there have been a number of items in the  
President's budget throughout the years that would  
result in additional cuts to HHC. I could go item by  
item, but I think that those are the biggest risks  
right now. Also, we've experienced declines in  
utilization. So when we come back to each plan,  
we're taking our revenue down to reflect that. So  
those continued declines are additional risks.

CHAIRPERSON FERRERAS: Can you get to  
this Committee as soon as possible the federal risks  
that you spoke of?

MARLENE ZURACK: Yeah, I have it.

CHAIRPERSON FERRERAS: We're establishing  
our federal agenda.

MARLENE ZURACK: [interposing] Sure.

CHAIRPERSON FERRERAS: And Council  
Members are going to be pushing this on the federal  
level. So we want to make sure that we have things  
that are --

MARLENE ZURACK: [interposing] We have  
it. Okay.

CHAIRPERSON FERRERAS: Great. So I'm  
going to ask two more questions before I give it over

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to my colleagues, and then I'll come back for the  
second round. This is in reference to the Sexual  
Assault Response Teams. As a result of the Council's  
Advocacy, HHC's Sexual Assault Response Team, also  
known as SART, which provides state-of-the-art  
services survivors was based around Fiscal 2015. It  
is my understanding that the \$1.3 million restored  
for HHC's Sexual Assault Response Team does not  
actually cover the cost of operating SART. What is  
the total cost of operating SART? How did HHC absorb  
the operating shortfall, and has HHC engaged in the  
current administration -- with the current  
administration in funding this shortfall?

MARLENE ZURACK: We actually have engaged  
with the current administration, and we're talking to  
them about an extra \$1.5 million to cover all the  
costs.

CHAIRPERSON FERRERAS: Did you say extra  
\$1.5 million?

MARLENE ZURACK: Yes, I did. \$1.5  
million.

CHAIRPERSON FERRERAS: Okay, and again we  
can't reiterate how important this is --

MARLENE ZURACK: [interposing] Yeah.

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CHAIRPERSON FERRERAS: --that it was  
based on and how important this is to the Council.  
And with the work that we did, and I really  
appreciate, Dr. Raju, that you actually mentioned in  
your statement of Council Member Arroyo and myself,  
and this Council really. As a result of the  
Oversight Hearing on access to services for the  
disabled, HHC has been working with the Council to  
make sure that HHC facilities are more accessible to  
patients with disability. Can you -- I know that you  
mentioned it in your statement. How many facilities  
will be impacted by this funding, and what are the  
future plans? If you can talk to us about that. And  
just your name for the record, please.

JOHN JURENKO: So, good morning. My name  
is John Jurenko. I'm Senior Assistant Vice President  
for Intergovernmental Relations. Thank you for  
appropriating that money last year, those capital  
dollars. We have projects underway that we're taking  
a look at: Woodhull Hospital, Metropolitan Hospital,  
and North Central Bronx Hospital, Lincoln, CV-1  
Staten Island, Cumberland Diagnostic and Treatment  
Center, Renaissance Diagnostic and Treatment, and  
Morrisania Diagnostic and Treatment Center. That

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covers the \$2.5 million in capital funds that are --  
that's currently sitting in our budget. If the  
Council renews the additional \$2.5 million for next  
fiscal year, then we would look at projects:  
Bellevue, Kings County, Harlem, Kohler [sp?], Jacobi,  
East New York, Baptist, Queens, and our long-term  
care facility, Dr. Susan McKinney. Thank you.

[Pause]

CHAIRPERSON FERRERAS: Okay. Thank you  
for the update. Again, we also urge you to reach out  
to the Administration, and see how they can partner  
with us because the Council loves to invest capital  
dollars. We also need to spend it at that rate, but  
also any time that we can partner with the  
Administration to cover the cost of that is greatly  
appreciated. I'm going to pass it over to my Chair,  
my Co-Chair Cohen.

CO-CHAIRPERSON COHEN: Good morning and  
thank you. Could I just follow up on something that  
Ferrerias asked. Could you just briefly describe-- I  
found it counterintuitive that hospitals have  
barriers to the disabled. It just did not occur to  
me that that could possibly-- It seems that a  
hospital should be by definition would be accessible.

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Could you just describe some of the barriers that  
exist?

[Pause]

DR. RAM RAJU: Just to understand your  
question correctly the barriers to seeking  
healthcare?

CO-CHAIRPERSON COHEN: Yes, the physical  
barriers.

DR. RAM RAJU: The physical barriers to  
having geographically convenient healthcare are so  
important because healthcare is not-- if it is not  
geographically accessible, then the healthcare does  
not really work as a part of it. So we in the Health  
and Hospital system apart from our hospitals,  
clinics, and the treatment diagnostic centers, as  
well as all of the partners in Metro Plus, all of the  
physicians that are taking Metro Plus, we've got a  
large healthcare access in the city.

But there are other --there are certain  
parts of the city that doesn't have any healthcare  
access especially with that. So we need to work with  
the other healthcare providers to create the access.  
It is really a god send that we got the DSRIP one.  
The DISRIP actually wants to do exactly what we are

trying to do for many years. Work with other  
partners and create healthcare access in  
geographically convenient for other folks so they can  
access healthcare without any physical impediment at  
all. That is a major part.

The second part of healthcare access is  
even though we open the connection, and we add them,  
we have to be culturally competent and leadership in  
the proper care at the beginning. Otherwise,  
healthcare access doesn't work. In other words, once  
a patient comes to the door, he or she needs to be  
understood and treated with the culture competency  
and language access. And I'm very proud to tell you  
that the Health and Hospital Corporation is a leader  
in that. We have really led the city in culture of  
competent care and linguistic competent care.

Because we are a very diverse hospital  
system. We have more than 176 languages spoken in  
our system. There is no system like this in the  
country. So those are some of the axis that we have  
to really work on and be able to do. And hopefully  
with the DISRIP, we are able to collaborate and  
cooperate with the different partnerships and create  
the healthcare access.



CO-CHAIRPERSON COHEN: Thank you.

Regarding HHC Executive -- The budget included \$1.5 million baseline funding for development of evaluation clinic operations at several HHC sites, which the Council has faithfully restored for several years. Can you describe a little bit of the purpose of these funds? What services are available at these sites? And how many patients are actually served at these sites? And is the baseline funding adequate for the operation of these services? And also, if there's any sort of customer service evaluation of people who get these services are satisfied with these services?

JOHN JURENKO: So thank you for the dollars that the Council has put back in, in years past. We have developmental evaluation clinics at several facilities around the city. These are designed to assess and develop a treatment plan for children who may have developmental disabilities. So this was a program that has been pegged in years past. The numbers vary by facility. Overall, it would be a couple of thousand children who would be affected. I can send you the stuff, the actual numbers when I get back to the office this afternoon.

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But those dollars were based on, and one of the  
issues is that the cost of providing care never, you  
know, the reimbursement that we get never covers the  
cost. So, we do run a shortfall. I would have to  
get back to you on what those specifics are, but any  
additional funding would be welcome.

CO-CHAIRPERSON COHEN: Finally, HHC's  
budget reflects a \$2.3 million decrease in the out  
years for AOT services. The Executive Budget  
reflects a reduction in the assisted outpatient  
treatment services for 2015 in the out years. What  
does this reduction related to, and will this impact  
services in New York City?

MARLENE ZURACK: So HHC had been  
providing those services on behalf of the New York  
City Department of Health and Mental Hygiene, and the  
department decided to do the program itself. So the  
staff was transferred, and so the dollars remained  
with the department. It shouldn't affect the  
services.

CO-CHAIRPERSON COHEN: Thank you.

CHAIRPERSON FERRERAS: Thank you, Chair,  
and we'll give it now to Chair Johnson.

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CO-CHAIRPERSON JOHNSON: Thank you,  
Chair. Before I ask questions, I just want to  
recognize that we've been joined by the kids at Mazel  
Day School from Brighton Beach in Brooklyn. Welcome  
to the New York City Council, and I believe your  
council member is Council Member Deutsch. He is not  
on this committee, but I'm sure he sends his best.  
So thank you for being here. [applause] Welcome,  
yes. Thank you for your testimony.

I wanted to get back, and I believe Dr.  
Raju just said the DSRIP Funds in the Medicaid Waiver  
really is a godsend for HHC in a time of -- in a  
fiscally perilous time for the corporation. I  
understand as you laid out in your testimony that you  
must partner with certain providers in reaching the  
targets to receive the funds that are available under  
DSRIP. I was wondering if there were any initial  
providers that HHC has planned to partner up with in  
applying for this funding that you could tell us  
about.

DR. RAM RAJU: We have a large enough --  
this is one of the most interesting actually, the  
most rewarding thing is that when we started putting  
applications we had an enormous amount of partners

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who wanted to work with the Health and Hospital  
System or Corporation. So that's a great thing to do  
that. So we have a large number of partners we are  
working with, and we have a letter of intent  
identifying their names to an extent. Now, we have  
to find the projects, and who works with who and in  
which borough, and in which one of our hospitals. So  
we'll be happy to send you that list, the initial  
interest to partners who want to work with us. So we  
have really opened our doors. And we said anybody  
and everybody who wants to work with us, we want to  
really work with them as a part of it. But we need  
to figure out the projects and match the providers to  
be able to do that. And it includes hospital,  
federally qualified health centers, the local  
community. A lot of things. It includes a wide  
plethora of healthcare delivery systems.

CO-CHAIRPERSON JOHNSON: And we're  
talking about both providers and CBOs, community  
based organizations that you could partner with. So  
I think that's important for people to understand.

DR. RAM RAJU: Absolutely, that is --  
that's a part of this whole DSRIP is involving the

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community, and taking the healthcare to the community  
as opposed to the hospital-centric healthcare system.

CO-CHAIRPERSON JOHNSON: And the folks  
that you choose are incredibly important because you  
want to choose people who can actually do the job  
well to meet the targets to actually get the funding.

DR. RAM RAJU: [interposing] Yes.

CO-CHAIRPERSON JOHNSON: So they have to  
be both providers and community based organizations  
that really know what they're doing, and can meet the  
standards that are set out to receive the funding.

DR. RAM RAJU: Absolutely, correct. Yes.

CO-CHAIRPERSON JOHNSON: So I know that  
HHC, as you mentioned in your testimony, will be  
applying for Interim Access Assurance Funds, moving  
forward. When would you expect to receive those  
funds?

MARLENE ZURACK: So the application is  
actually due Friday at 3 o'clock, and the Department  
has not given us a precise date, the Department of  
Health, New York State. What they said is that  
around June 6th, but they reserve the right to take a  
little longer. They will let us know what the award  
is. Based on the application, the impression that

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we're getting is that they're going to take the  
amount of the award and divide it by eleven and give  
it as a monthly award. But they haven't been precise  
about that, but that's how they're asking for the  
information.

CO-CHAIRPERSON JOHNSON: I apologize.

You said that you think you could receive it by the  
middle of June?

MARLENE ZURACK: The Department said we  
could receive the amount of the award by the middle  
of June. And they're saying that we should --

CO-CHAIRPERSON JOHNSON: [interposing]

That's the quickest government turnaround --

MARLENE ZURACK: [interposing] I know.

CO-CHAIRPERSON JOHNSON: -- I've ever  
heard of in my entire life.

MARLENE ZURACK: It does, in fact, and I  
invite you to go to the website. It does say  
"around." It does use the term "around June 6th."  
So I suspect it might be a little bit of delay, but I  
don't believe that we will get the full amount. I  
think that what they're going to do is divide it by  
eleven, and maybe give us one or two months' worth in  
June. But we've made it very clear to the State

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Health Department that we have cash flow issues, and  
they've been very sympathetic, and they know the  
details of our cash flow issues.

CO-CHAIRPERSON JOHNSON: That's good  
news. Thank you. Dr. Raju, in your testimony you  
spoke at HHC's work and goal in reducing  
hospitalizations, which we know I think is the future  
of the healthcare system in New York City and  
nationally. And that's, of course, a major goal of  
the Medicaid Waiver, and why funds are being given  
out as part of DSRIP. What is HHC's comprehensive  
plan. If you could just touch on some of the  
cornerstones of the plan in reducing hospitalizations  
moving forward.

DR. RAM RAJU: Thank you for the  
question. I think the Health and Hospital System  
even before my prior stint in that we have  
concentrated on improving the quality and making sure  
to be clear what we call as a patient-centered  
medical homes where there's a comprehensive  
management of the people. The overall idea of that  
was to keep the patients healthier, and the  
preventive medicine is a major part of it. So that  
we were able to do that. So, the second part of is

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that our -- reducing not necessarily admissions to  
the emergency departments in various systems, but  
able to reach up to the people, to be able to do  
that.

MARLENE ZURACK: We have implemented ED  
case management programs throughout our emergency  
departments, and we, hopefully through DSRIP, would  
expand it so that it's available all the time. And  
there are case managers that assist patients to get  
access to services outside the hospital. So that's  
one of our programs.

DR. RAM RAJU: I think the overall  
project if you manage the care, and care quality  
issues in case management, and you're able to really  
do the right things in the patients in a medical home  
the number of unnecessary hospitalizations will  
reduce. And we have actually invested in this a few  
years ago, and we have more than 180 -- If we have  
35 patients in a medical home in our system, are we  
do the care -- core care -- the care coordination  
across the various elements of it. So, I think we're  
probably -- I think that we are really leading the  
city in a lot of those new administrative models.  
And this kind of helps us to do this on a DSRIP much



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more -- we are much more confident and able to  
achieve this in DSRIP because we have an existing  
structure and a plan to do that.

CO-CHAIRPERSON JOHNSON: So just so I  
understand a bit more what you're saying is that  
people that are coming into HHC facilities whether it  
be any facility, what the goal is to make sure that  
they're not re-hospitalized in some ways by having  
case managers to follow up. And that in the future  
is going to significantly reduce costs on the  
corporation as a whole.

DR. RAM RAJU: That is correct.

MARLENE ZURACK: And I think another  
element is a program that we do upon discharge to  
educate patients, and make sure they get attached to  
after-care services. So that's at the ED at the  
point of discharge, and the most important, as Dr.  
Raju was saying, is primary care medical home.

CO-CHAIRPERSON JOHNSON: I have a  
question with regard to just our safety net hospitals  
generally in New York City. HHC, as you know, as you  
all know is incredibly important, and as you outlined  
in your testimony is really taking care of people who  
this is their primary entry, or their first entry

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into the healthcare system. Undocumented folks,  
people that are on Medicaid, the real poor folks in  
New York City who really rely upon HHC. Can you  
speak a little bit about the role of safety net  
hospitals in New York specifically HHC given the  
major healthcare changes that we're going through.  
And HHC is adapting and staying sustainable with  
these changes happening currently?

DR. RAM RAJU: Let me give a global  
perspective. Then we can get into where it is. But  
globally, the healthcare delivery system for all  
these years, and council member, we talked about it.  
We always had a sick care system in our country. We  
basically had when people got sick, people got paid,  
and there's no incentive to keep people healthy for a  
long period of time. So that's completely changed,  
and also the model really thrives on competition.  
People competed with each other, and they're able to  
get the market share. So they're able to keep that.  
The whole thing has changed because Health and  
Hospital System always collaborated with the folks to  
do that. The safety net survival is extremely  
important to us because if the safety around one of  
our hospitals closes, usually Health and Hospital

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takes the brunt of it as a part of it. So it is in  
our interest to make sure that segments survives in  
the new healthcare system. We want to collaborate  
with them in the DSRIP. So that we can be a part of  
making sure that they survive and thrive in the  
future healthcare model. And it also helps us to  
lead them into the healthcare delivery system so that  
they're never left behind. Because practically the  
whole model is based on purely a sick care model, and  
people learn how to play in the healthcare model so  
we are --

CO-CHAIRPERSON JOHNSON: [interposing]

Sorry to interrupt, but I just want to give an  
example, which I think may speak to what you're  
discussing. In my district with the closure of Saint  
Vincent's, the very tragic closure of Saint  
Vincent's, what we heard was it was a cascading  
impact over to the East Side. And Uptown when Saint  
Vincent's closure. And that Bellevue actually saw a  
significant amount of spillover from Saint Vincent's  
cases given that Saint Vincent's was a level one  
trauma center that was eliminated, and Bellevue had  
to pick up the slack in some ways. Is that an  
example of this?

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DR. RAM RAJU: That's a perfect example.

I think that's what -- whenever the safety nets gets  
into trouble in our neighborhoods, the Health and  
Hospital System always bears the brunt of it. So it  
is our interest, and it is our strategic interest to  
make sure that the safety nets around us are viable  
and take care of patients as they need to take care  
of them.

CO-CHAIRPERSON JOHNSON: Thank you. I  
have one more question, and then I'm happy to go to  
my colleagues, and I'll come back for a second round  
as well. I'm very excited about the application for  
the FQHCs at the diagnostic centers. I wanted to  
understand when you think that would actually be  
approved? I know there's been a difficult regulatory  
process you've had to go through for approval. And  
what do you believe the impact will be with the  
designation of FQHC at these facilities?

JOHN JURENKO: Thank you, Council Member.

There was a site visit that was conducted by the  
Federal Government, HRSA came at the end of March,  
and conducted their site visit. We had very good  
results from them, very good comments. A couple of  
areas that we needed to work on with our -- just

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administrative, more ministerial issues. We are  
presuming that we could hearing something in June  
from them. It's been a long process so far. So maybe  
I'm being optimistic, but our hope is that this would  
be -- We would get positive news from them some time  
in June, and with that, with the additional funding.  
I think it's something like 25 to \$30 million in  
additional funding that will support the operations  
for our diagnostic and treatment centers. Now,  
that's welcome funding, but we still run a deficit at  
those sites. So a little bit is -- every little bit  
counts, though.

CO-CHAIRPERSON JOHNSON: June looks like  
it's going to be a good month at HHC. We hope. Yes,  
knock on old wood. I'll give it back to the Chair.

CHAIRPERSON FERRERAS: Thank you, Chair  
Johnson. We have been joined by Council Member  
Crowley. We will now hear from Council Member Miller  
followed by Council Member Arroyo.

COUNCIL MEMBER MILLER: So, thank you,  
Madam Chair and Co-Chair Johnson, Cohen, and so good  
to hear from you again. We enjoyed the conversation  
that we had earlier. But to kind of follow up on  
that, over the past decade, the Borough of Queens had

lost about nine hospitals. None of -- not to be replaced as of yet. And with the advent of the Affordable Care, assuming that the rapid rise of the for-profit agent care centers are not the answer, what do you propose in terms of delivering services to these communities that are in need?

DR. RAM RAJU: Thank you, Council Member for that question. So, the idea is to create accessible healthcare for the people so they are able to connect to healthcare, which is committed to them. The hospital centric -- we should stop looking at hospitals as being the provider of the delivery system as opposed to moving the access point from the hospitals to communities, community-based organizations and we need to do that. And that's what DSRIP really allows us to do as a part of it. So we need to figure out where the needs are, and whom we should partner with to provide access to the communities. So this is an opportunity, a once in a lifetime opportunity for us to redesign the healthcare delivery system in New York City. And we should not waste it because this is an opportunity to do that. So I agree with you. When the hospitals close, there's a huge impact on the people in the

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neighborhood because we have delivered -- We have  
cleared the system, the healthcare delivery system  
purely through the hospital system. That is why all  
this happening. If we had really delivered -- we  
delivered the healthcare delivery system through the  
community based networks then it will not have this  
kind of impact. But we will try our best in the new  
things and the new DSRIP to make sure the healthcare  
is accessible, and it is available to people in the  
different communities.

COUNCIL MEMBER MILLER: Okay, thank you.  
So, to kind of get back to the budget piece. In  
terms of the upcoming labor agreements, what impact  
do you think that they will have on the budget as we  
move forward?

MARLENE ZURACK: SO, we're still clearly  
in the middle of discussions with our unions, and we  
really don't know what the impact will be at this  
moment. We're working very closely with the City,  
and we're very optimistic that things will progress  
in a way that will be satisfactory to both sides.

COUNCIL MEMBER MILLER: Give the pattern  
that has been thus far set, and I'm assuming that  
we're anticipating that the rest of the agencies,

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including HHC will be a part of that pattern. I  
think that we should have some idea of what that  
would look like. (coughs) Excuse me. And if you  
do, would that allow you to move forward, and without  
really impacting the upcoming budget.

MARLENE ZURACK: I would beg the  
indulgence of the Committee to allow us to come back  
to you. Because so much is still under discussion  
that while we did calculate if you had the UFT  
pattern, but it would just muddy the waters at this  
moment. We're feeling really good about how this is  
going to turn out, and we're happy to do a complete  
and thorough briefing once we know.

COUNCIL MEMBER MILLER: That's  
encouraging to hear. I was having difficulty  
locating your contracts online or anywhere else.  
(coughs) Excuse me. Obviously, you guys have as many  
contracts out as anyone, and for a number of reasons.  
Number one being the Chair of Civil Service and  
Labor, I want to see the impact on the workforce, to  
being a former union president, and want to know the  
numbers in terms of the overview of the workforce and  
the impact on those outside contracts moving forward.  
In particular, are they oversight? (coughs) Excuse



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me. Making sure that they are responsible contracts,  
and doing what they are supposed to do.

MARLENE ZURACK: Are you referring to the  
Collective Bargaining Agreements or to other  
contracts? Your question is referring to Collective  
Bargaining Agreements?

COUNCIL MEMBER MILLER: No, it's --

MARLENE ZURACK: [interposing] Oh.

COUNCIL MEMBER MILLER: --it's the  
contract, the work that has been formed, which is  
traditionally HHC work.

MARLENE ZURACK: Okay, so we could get  
you that.

DR. RAM RAJU: Yeah, we can get you that.  
Overall, I cannot agree with you. But the service  
could be performed by our employees, and we're able  
to train them better to do -- perform services. We  
should do that, and I think we want to weigh  
everything. And the most important what you talked  
about is that vendor management is something which is  
very near to my heart. Making sure the vendors  
perform, and that they're held accountable to  
specific sets of measurements, and making sure they  
perform at that level is so important to me. So I

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believe every intent that we are enforcing that with  
their contracts.

COUNCIL MEMBER MILLER: Okay, thank you,  
and I will send you something, and you could direct  
me where I could find those contracts.

DR. RAM RAJU: I'm happy to do that.  
Thank you.

COUNCIL MEMBER MILLER: Thank you so much  
for your time.

CHAIRPERSON FERRERAS: Thank you, Council  
Member. We will now have Council Member Arroyo  
followed by Council Member Crowley.

COUNCIL MEMBER ARROYO: Thank you, Madam  
Chair. Thank you to the Co-Chairs. Dr. Raju,  
welcome back.

DR. RAM RAJU: Thank you.

COUNCIL MEMBER ARROYO: I'd like to say  
we missed you, but I didn't know that you were in  
Chicago, but welcome. I have four questions and five  
minutes. So I'm going to pose the questions first,  
and take some notes. Okay, on the Federally Qualified  
Health Center question, there was a visit. There  
were issues that were raised, quality issues. The  
funding that the corporation received for the Women's

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Health Suite, and making sure that they're  
accessible. You mentioned an allocation in 2016.  
Did you request that allocation from the City Council  
and your affiliate contracts? You don't speak about  
your affiliate contracts, and I met recently with  
PAGNY, the Physicians Affiliate Group NY, six  
hospitals. How much does that cost? When are the  
next five hospitals coming on board? Your turn.

DR. RAM RAJU: Thank you. I'll answer  
your first question. First you'll start with HHC, and  
John.

MARLENE ZURACK: John, do you want me do  
to it or you do it? Okay. So the issues for the  
FQHC had to do with our sliding fee scale, which is  
more generous than a typical FQHC, which we have a  
response to. The way in which we do financial  
reporting it's more centralized than they wanted. So  
we are going to do what they want, and specifically  
the authority of the Board of Gotham, which I think  
we've solved for them. So those are the FQHC issues.  
So the next question is yours I guess.

JOHN JURENKO: So Council Member --

COUNCIL MEMBER ARROYO: Capital funding  
that you requested --

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JOHN JURENKO: [interposing] With the, uh

--

COUNCIL MEMBER ARROYO: It would be the  
25 for 2016.

JOHN JURENKO: So the capital funding  
that I was referencing was last year when the Council  
appropriated \$5 million for the project, you split it  
\$2-1/2 million and \$2-1/2 million next year. Those  
dollars are in the budget currently. You just need  
to re-appropriate them.

COUNCIL MEMBER ARROYO: But Dr. Raju  
specifically referenced Fiscal Year '16.

[background conversation]

JOHN JURENKO: So that's my mistake.  
That should have been --

COUNCIL MEMBER ARROYO: [interposing] I  
understand. That year is '15.

JOHN JURENKO: -- that should have been  
Fiscal Year.

COUNCIL MEMBER ARROYO: Okay, so you're  
looking for the same \$2.5 million.

JOHN JURENKO: Yes, with those -- with  
that additional \$2-1/2 million, we can work on those  
additional sites.

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COUNCIL MEMBER ARROYO: Affiliates  
contracts.

DR. RAM RAJU: Overall, for all the  
healthcare transformation and delivery system  
reforms, we need to have physicians completely linked  
with the overall goal of the organization. So a few  
years ago when I was here, we started putting the  
forces together. So that we are -- The other time  
the Affordable Care organizations coming up, and the  
President just got elected the first term, and then  
we felt that we need to really have a much better  
control of the physician workforce.

When I was Chief Medical Officer of the  
corporation, if you want to do anything, you have to  
talk to eight different, nine different ideas. And  
we have to get an accurate agreement with everybody  
to get anything done. So that's why we started the  
PAGNY. The PAGNY only consists of these, and we  
still have affiliation with Mount Sinai, and we are  
in affiliation with the NYU as a part of it. So we  
extended all of the contracts for one year, and we  
are basically coming up with new productivity model,  
new performance indicators as a part of it so that

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everybody is relying on the same page able to achieve  
the things we want to achieve for the organization.

So all contracts are distributed one year  
during the time. We have some data on the  
productivity, and awareness levels, and also how the  
workforce needs to be restructured, the physician  
workforce needs to be done. And that is the reason  
why we extended the contract one year. And next  
we'll have a company sort of standardized, a  
standardized way of doing affiliation agreements with  
everybody else. So the other -- the next question if  
I understand correctly is that when do you think the  
other people come into PAGNY?

COUNCIL MEMBER ARROYO: Yeah.

DR. RAM RAJU: Right. That is something  
we are -- we need to really negotiate and see where  
we are because of the fact that Bellevue-NYU  
relationship has been there for many years. And we  
need to figure out which portions of it need to come  
into PAGNY, and which ones should remain. Because it  
has got implications on the residency programs.  
Because most of the residents are trained, which are  
NYU residents trained there. So we have to really do  
this much more carefully than we have done with Coney

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Island. Because it's not about the residency program  
involved in this.

COUNCIL MEMBER ARROYO: So would it be  
unreasonable to expect that all eleven hospitals will  
go under the Affiliation Contract with PAGNY?

DR. RAM RAJU: Provided that if it --  
once it makes sense, and provided if the people  
cannot match up with the Standard Performance  
Indicators. If that place was not able to manage it,  
yes it would be.

COUNCIL MEMBER ARROYO: Thank you, Madam  
Chair.

CHAIRPERSON FERRERAS: Thank you, Council  
Member Arroyo. We will now hear from Council Member  
Crowley, We've been joined by Council Member Barron.

COUNCIL MEMBER CROWLEY: Good morning.  
Thank you to our chairs.

CO-CHAIRPERSON JOHNSON: Good morning.

COUNCIL MEMBER CROWLEY: I want to follow  
up on a question that Chairperson Julissa Ferreras  
asked about the Sexual Assault Initiative. I was  
surprised that there just isn't enough money in the  
budget right now to support the needs of the program.  
Can you tell us what happens when there isn't enough

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money? Does the hospital eat up the costs or do  
people just not get served?

MARLENE ZURACK: We've been covering the  
cost. HHC has been covering the cost.

COUNCIL MEMBER CROWLEY: Now, also in  
regards to women's health, a sexual assault could  
happen to either to either or female. It could  
happen to anyone, but in particular to women's health  
our city last year the statistics showed that our  
city has an alarming rate of maternal mortality, and  
it's compared to many third world countries. And I  
know in my district there are a number of women who  
do not have access to healthcare, do not regularly  
see a female gynecologist, obstetrician. And it  
affects the whole family's healthcare. How could HHC  
do more to make sure that people have better access  
to healthcare in their communities and don't have to  
travel too far to get it?

DR. RAM RAJU: I think that access to GYN  
healthcare is also an important issue. You are  
absolutely correct. They should not be every -- We  
should strive for a zero women mortality rate in this  
country because shouldn't die of child birth as part  
of it. But with DSRIP what we talked about the



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Council is going to help us to create those access  
points with the proper providers in the various  
areas. So that we're able to work with them, and be  
funded by the federal government funding.

So we have -- finally we have some  
funding available, and we need to be extremely  
strategic about how do you want to create and use the  
funding to create more access in the areas where  
there is no access? So we have to be careful.  
That's why the DSRIP is so important with the  
partners and the providers. We cannot just put more  
money in the areas where there are already good  
programs in there. Because the idea is to create  
programs in the areas where there's no programs. So  
the people have to do that.

So that kind of discussions are there as  
opposed to what the role of the corporation is. We  
see ourselves as a leader of the transformation  
system, and we want to work with the other providers  
and lead them in the transformation. And we look at  
our role as the leaders who are able to do that.  
Because we have the largest public health system in  
the country, and we are the biggest provider of

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healthcare in New York City. So if we don't lead,  
who will lead? So we need to lead.

COUNCIL MEMBER CROWLEY: How much funding  
did you receive from the federal government for this  
project, and how soon do you see these changes taking  
shape?

DR. RAM RAJU: The total amount of money,  
which is given of DSRIP statewide is \$8 million, and  
we don't know exactly how much we're going to get.  
But we are really going to put some good programs and  
good partners so that we can get a proportion of  
money for us.

COUNCIL MEMBER CROWLEY: Give us an  
example of a program, and how soon you could build  
the program and implement it.

DR. RAM RAJU: I can give you the list of  
programs and be able to do them. So behavioral  
health is a big issue. If you would like to partner  
with community groups and other providers, other  
healthcare hospitals to provide that as a part of it.  
You know, giving the home care, and able to give  
community-based services is an important aspect of  
it. Some of the preventive measures we do on the

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substance abuse side, HIV is a major portion we are  
led to think.

So there are a lot of projects, which are  
available, which we will choose depending on what is  
needed in the community. If the community needs GYN  
services, then we should really collaborate with  
somebody. If other services, if they got a really  
high smoking rate, we will work to reduce the smoking  
rate. If a high -- if one community has got a high  
HIV rate then we will try and do that. So it's  
depending on what is needed in the community as  
opposed to we decide this is a project we're going to  
do, and then everybody kind of fits into that. So  
that's what we should do.

COUNCIL MEMBER CROWLEY: Okay, thank you.  
No further questions.

CHAIRPERSON FERRERAS: Thank you Council  
Member Crowley. We will not have Council Member  
Barron.

COUNCIL MEMBER BARRON: Thank you Madam  
Chair and Co-Chairs that are here. I want to thank  
the panel for coming to provide us with information  
that we need to make sure that we can do all that we  
can to have a health system that addresses the needs

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that the citizens and residents of New York face. We  
know there's a large disparity in healthcare in low  
income communities, communities of color. And we  
know that there has been a proposal for outsourcing  
for dialysis. And I wanted to know what was your  
position, and what is the status of that program.  
Because there were questions as to whether or not the  
services that were being rendered for outsourcing  
would be of the quality that is presently being  
given. And also the issue of jobs. So if you can  
answer that, and then I have two other questions.

DR. RAM RAJU: Thank you very much for  
the question, council member. We entered the post  
for this joint venture for the foreseeable future.  
Because I just came in. There were some questions  
raised by our neighbor partners regarding the quality  
of the program, what the issues are. So I needed  
some time to look through the quality in making sure  
at the end of the day quality is everything. So we  
need to look not at that. So, it was supposed to be  
on the agenda this month, in the state agenda  
approving. We pulled it out. I need time to think  
it over, and say what is needed and assess the

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quality and then I'll be able to come back to you  
with an answer.

COUNCIL MEMBER BARRON: What are the  
financial differences between outsourcing, and doing  
it presently as it's done?

DR. RAM RAJU: Well, from my perspective  
I view this purely as an access issue because for a  
\$7 billion corporation, when the finances are like a  
couple million dollars it not going to make that big  
a difference. For me, the most important thing is  
that that's a right point that disparity in  
healthcare is a big issue for me. And especially  
people of color, people with low socio-economic  
conditions in this country do not get adequate access  
to care. The reason was we cannot provide dialysis  
care for everybody who comes to us. But we have to  
really find adequate access for them, and as you  
probably know, some of the people will not get  
access.

If they're undocumented, immigrants in  
the system, then naturally they don't get access  
anyway. So we have to really figure out how to  
create more access. So I view this impact program  
purely as an access program as opposed to being

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financially -- either it makes money, or loses money,  
or saves money. That is not my intention looking at  
it. So I will look at the program purely from an  
access perspective. Make sure that whoever you want  
to be with, whether you want to do it inside or  
outside, the quality which we give is absolute.  
Because there are the most vulnerable people.

If we do get dialysis, if they don't get  
it correctly there is no way to do it. They die  
because that's what happens. It's not like taking  
care of a common cold. You know, you've got another  
chance tomorrow to do something, if you don't do  
that. So I will do the complete. I was briefed on  
that, but I want to make my own decision on that, and  
I want to be looking at it from access perspective,  
and then I will definitely get back to you. Thank  
you for the question.

COUNCIL MEMBER BARRON: Thank you, and  
you'll be looking at the labor partners as well,  
won't you.

DR. RAM RAJU: Of course. This is a role

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COUNCIL MEMBER BARRON: [interposing] And  
secondly--

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DR. RAM RAJU: --of working over there.

COUNCIL MEMBER BARRON: Thank you.

Secondly, the issue of hepatitis is one that again is  
disparate -- there's a disparity -- a number of cases  
in our community, Black or Latino communities, Asian  
communities also. What is the Department's position  
in terms of addressing that issue? Do you have any  
plans or projects or programs that you're considering  
to address educating, treating, and getting better  
results for Hepatitis.

DR. RAM RAJU: Thank you.

JOHN JURENKO: Thank you for the  
question, Council Member. We are indeed working with  
the Department and also with an outside company on  
ways that we could educate, treat, prevent Hepatitis  
B and C. We have a proposal that we've shared with  
the Council. I think the funding would be about two  
or two and a half million for Hep C. It would be  
modeled along lines of rapid HIV testing expansion  
for something that we did a few years ago that was  
very successful. We're looking for partners with the  
Council. It's something that very much needs to be  
done. The Council has had a couple of hearings of  
Hepatitis-C over the last couple of years, and it's

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growing issue and it's a growing concern. It's  
something that we're definitely going to look at.

COUNCIL MEMBER BARRON: And just  
following my last few minutes. Regarding the  
disproportionate share of hospital funding, I see  
that it's been decreased again this year. Can you  
just talk briefly about how that factor, how that  
funding is determined? Why it's different for  
different areas? Again, Black and Latino areas often  
times don't get the same rate as other areas.

MARLENE ZURACK: So Disproportionate  
Share Funding is matching funding created by the  
federal government to match Medicaid dollars for the  
treatment of the uninsured, and also to cover the  
losses when Medicaid doesn't pay enough. Because  
there are certain providers like HHC that see large  
percentages of Medicaid that are uninsured. At HHC  
80% of our patients are either Medicaid, Medicaid HMO  
or uninsured. So if our Medicaid rates are 70% of  
costs, we're in trouble. So Disproportionate Share  
Funding is intended to help hospitals just like ours.  
The State gets an allocation of Disproportionate  
Share Funding.



That allocation was equal to the lesser of 12% of its Medicaid budget or a dollar specific amount that was grandfathered in about 15 years ago with an annual inflation. Disproportionate Share dollars are used to fund certain State hospitals, as well as county hospitals, as well as HHC through -- it's called the Dish Max Program [sic] or the Intergovernmental Transfer Program. In addition, about a billion one of the Disproportionate Share Dollars in New State or about a third go into a pool for all hospitals. Out that, \$140 million go to public, and the rest go to academic medical centers, safety net hospitals, and the like throughout the state.

And, in fact, most hospitals get a little bit of money regardless of how little uninsured care they provide. So one of the major issues affecting HHC is the fact that the Affordable Care Act, the federal act that created the exchanges, created the exchanges by cutting Disproportionate Share Funding in half. When that cut takes effect, the big portion of that in our Fiscal '18 or '19, although there were smaller portions along the way, and that's why you see the diminution of that funding.

One of the concerns we have at the Health and Hospitals Corporation is when the State has to implement its cut? When the federal government cuts the State, how will it implement that cut? Will it continue to provide a little bit of funding to every hospital in New York regardless of whether or not they really provide significant care to the uninsured. And that addresses your disparities question head on. Or are they going to tailor it so that it's for the hospitals like HHC with 80% Medical and uninsured that have a true open door policy as it relates to all New Yorkers.

DR. RAM RAJU: You know, in addition to that, I always maintain that Disproportionate Share is actually disproportionately funding given to people. So it's not actually based on anything. So they're having a new formula, which they are trying to figure out how to do that. And then we have to really be on the top of it making sure the Disproportionate share goes to people who provide care, not to people who are not providing charity care. So thank you for the question, and it gives us an opportunity to kind of state that very clearly in this meeting. So we need to work towards that.

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COUNCIL MEMBER BARRON: Thank you.

CHAIRPERSON FERRERAS: Thank you, Council  
Member Barron. We will now hear from Council Member  
Mendez.

COUNCIL MEMBER MENDEZ: Thank you, Madam  
Chair. Mr. President, my question is based on the  
Restructuring Plan. Is HHC thinking about doing any  
other privatization or consolidation of services, and  
if so, what would those services be or what services  
are you looking at this point?

DR. RAM RAJU: I'm not looking at any  
more services. Whatever is done there, and whatever  
is already be joint ventured outside is continuing.  
I'm not planning to do anything more than that at the  
present time.

COUNCIL MEMBER MENDEZ: At the present  
time meaning for this specific year?

DR. RAM RAJU: No, this is a year because  
we are facing from all of the years there are a lot  
deficit concerns. I hope as my CFO told that we are  
trying to manage it by getting more revenue in the  
system. Not by what you call outsourcing or joint  
ventures outside. But at the present time we have no  
intentions of doing that, but the problem is that two

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or three years down the line, we have a huge gap or  
deficit, then we will come back to you and then we  
will talk about it.

So I just don't want to be -- absolutely  
say there is absolutely nothing there for the next,  
you know, 20 years. I can't do that. That's being  
irresponsible for me to do. But whatever we have  
done, we will go ahead, and we finish with that. I'm  
not coming in with any fresh ideas of what I need to  
outsource at the present time. My idea is to input  
the -- get more market share, input the revenue so  
that we can keep the system intact as we got it today  
on the savings and supplies. That's what we're  
talking about. [sic]

COUNCIL MEMBER MENDEZ: Okay, thank you.

CHAIRPERSON FERRERAS: Thank you, Council  
Member Mendez. Dr. Raju, I'm going to ask a capital  
question in reference to one of the challenges that  
we face. Or I would like to better understand how  
you envision your engagement when it comes to capital  
requests. An example is in my district I have  
Elmhurst Hospital, which, you know, unfortunately  
we're human. We have to visit the emergency room  
every now and then. Elmhurst Hospital has a very

particular case where we also have the patients from  
Rikers.

So it's a small emergency room with a lot  
of use. The Rikers detain prisoners right next to  
you while you're getting service. It just seems --  
and we're talking about improving quality of service.  
When I'm there getting emergency treatment trying to  
figure out what's going on with me or a loved one,  
and to have to have a Rikers detainee going crazy,  
which is actually what happened in my case, right  
next to me, I think it says something to quality. My  
question here, and how I tie this back into capital  
is if it's obvious that emergency rooms need to be  
expanded that there's capital investments that need  
to be done from an HHC perspective, the corporation  
usually comes to the Council, and asks for budget --  
or asks for a budget request or a capital request.

I feel like I have to shoulder an  
emergency room expansion. Where I believe if this  
hospital in particular and I'm sure that many other  
hospitals within the city deserve capital expansion.  
So how do you engage with the administration? How do  
you prioritize a capital request. And I would hate

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that because we can't put in \$2 million or \$3 million  
that the project sits there.

DR. RAM RAJU: Right, and I -- So let's  
address it. I have Mr. Martin who is not just an  
Elmhurst issue because we do have some maybe good  
news on that. So we will let you know.

CHAIRPERSON FERRERAS: Okay, we like good  
news. All right.

DR. RAM RAJU: But overall, as we  
transform the healthcare delivery system to DSRIP,  
DSRIP money is not for capital expenses. So the  
question would be as we transform it, we are to put  
capital into that. Apart from the capital, what we  
do is we also issue bonds, and we basically raise  
money to do more of the capital projects in the  
corporation. So that's where we make in the  
corporation capital projects. So, we're only doing  
this as we -- as we look into that. I wanted to  
create the healthcare delivery system with it  
capitalized on the capital projects so the future of  
access looks good.

As opposed to developing silos of central  
excellence all over the place, and then you have  
great care right here, but if you go two miles away

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from it, and you can't get any care. So I just don't  
want to create a system like that. So, we have to be  
strategic with capital development, where we want to  
do what we do, right, and the places where we do  
that. The second point I want to make is the only  
way we can create a market share for Health and  
Hospital, we have to work on the patient experience  
of care. You have to feel. It's not really any more  
quality is given in this.

You're supposed to get quality. Nobody  
cannot have quality care. That is something that  
every hospital system does that. So we as a system  
need to make sure the experience of care is there,  
and what we explain hit works out is going to be a  
problem. So we also got in the New York Budget, this  
budget is going to \$1.2 billion. The State Budget  
has got the capital dollars. So we hopefully will  
try to get something. And any help you can give, the  
Council can give to get that is very important.  
Because we are the ultimate. We are the safety net.  
Actually, we are the safety net for safety nets.

CHAIRPERSON FERRERAS: Right.

DR. RAM RAJU: We have all of the safety  
for all the safety nets. We are basically the safety

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net for all of the safety nets around us. So I think  
we will work closely with you, and with regard to  
Elmhurst, I will give it to Mr. Martin, and he can  
talk about it.\*

ANTONIO MARTIN: Good morning. My name  
is Antonio Martin. I'm the Chief Operating Officer  
for Health and Hospitals Corporation, and we do have  
some good news with Elmhurst. We will be expanding  
their emergency room. You know, unfortunately,  
Elmhurst is land locked. If you think about it,  
there really isn't a lot of space where you can  
expand that to. But Chris Constantino has provided  
me with a very creative design that we have committed  
to support and fund.

CHAIRPERSON FERRERAS: Well, that is  
fantastic news, and Chris is an amazing director  
there and just does a great job. So thank you for  
that. I wasn't expecting such great results. Dr.  
Raju, you are great.

DR. RAM RAJU: It was not before I came  
here. [laughs] I can't afford to let him go. [sic]

CHAIRPERSON FERRERAS: I know, I know, I  
know, I know, but thank you for your team, and for  
keeping that as a priority, which is very -- But,



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you know, as we move forward I know there are other  
hospitals in my colleagues' districts and we'd like  
to see also prioritizing projects such as this. We  
are going to go to a second round of three minutes.  
Council Member Barron, and we've been joined by  
Council Member Rodriguez.

COUNCIL MEMBER BARRON: Thank you, Madam  
Chair. The question that was asked about inmates  
from Rikers, brought another question to mind for me.  
Council Member Crawley, Council Member Dromm and  
perhaps one or two others, and I went to visit Rikers  
Island. And we looked at one of the units --  
segregation units that they had for inmates who have  
been diagnosed with having mental disorders. I  
believe there were 40. Perhaps Council Member  
Crawley would have the numbers better. There may  
have been 40. I want to ask, Oh, that's great. How  
many are on the wait list?

I was told there was about 700 on the  
wait list of persons who they believed to have had  
some mental problems, challenges, and needed to be in  
that unit but were not. They posed the question to  
us. They posed a situation that's challenging to  
them because they're not trained medically to deal

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with that issue. And they're not entitled to know  
anyone's diagnosis to have that be a part of how they  
treat the inmates. So it presents a very serious  
problem. So I wanted to know what can be done to get  
the diagnosis done in a more timely fashion, and what  
kind of assistance can be sent to Rikers so that the  
properly trained personnel are there to deal with  
those inmates?

DR. RAM RAJU: I'm sure, Council Member -  
- Thanks for the question. I'm sure you realize that  
the care of the inmates is actually provided by the  
Department of Free Health and not by Health and  
Hospital Corporation. We provide the in-patient  
emissions and in-patient -- We give some specialty  
care to the inmates when they need it. So we are  
cleared by the Access Board to Elmhurst for the  
prisoners as well as the Board of Bellevue. So this  
is a better question for the Department of Health  
folks to look into that.

But the point you touched upon, is  
something which is a bigger point. The point is that  
do you have enough mental health access available,  
and especially the prisons system. Because if they  
don't give them access, people get -- they get out of

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prison. They act, right, because of mental illness,  
and they get re-arrested again. So the recidivism is  
a big problem, people doing mental health. So we  
have to really figure out how to do that in a much  
more global way. But I am willing to offer my help  
or suggestions to the Department of Health in order  
to see what we can do with that. But they are  
probably better equipped to talk about those things.

CHAIRPERSON FERRERAS: Thank you, Council  
Member Barron. Council Member Crowley.

COUNCIL MEMBER CROWLEY: Good afternoon,  
and I want to thank Council Member Barron for  
bringing the topic up of the health of inmates of  
Rikers Island. And I understand that once they're an  
inmate on Rikers Island, they're no longer under your  
jurisdiction. However, there are too many inmates  
going to Rikers Island to begin with, which is a  
problem. It's a problem and another point, but  
that's okay. So, it's a problem when they leave,  
and it's a problem before they even get into the  
population. For a long time they just don't make  
bail for a crime that was non-violent.  
Unfortunately, then they lose their healthcare when

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they move into the Island. Then they're taken care  
of by the Department of Health.

But it's really subcontracted out. And  
as Council Member Barron said, there are just not  
enough providers to provide the service that is  
needed. But the problem is much larger than what  
happens there. That I really encourage HHC to get  
more involved in because there are inmates that  
shouldn't be going to Bellevue, or going to a  
hospital before they're taken to the island. Forty  
percent of the inmates on the island are diagnosed  
with some type of mental health need. And so, we're  
going to have a hearing on June 12th with the  
Department of Health, but in the meantime I do hope  
that HHC does more. Because these are New Yorkers  
that need a continuum of care before they get in, and  
once they get out. Thank you.

CHAIRPERSON FERRERAS: Thank you, Council  
Member Crowley. Chair Johnson.

CO-CHAIRPERSON JOHNSON: Sure. I have a  
few questions, and I'll go quickly because I actually  
don't think they're that detailed, but things that  
we've talked about within February at an oversight  
hearing on the Road Ahead Plan and then the

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Preliminary Budget Hearing as well. I want to see if  
you would give us an update. Your predecessor  
discussed HHC's plan on reopening the Labor and  
Delivery Services Unit at North Central Bronx. If  
you could just update us where we are on that.

DR. RAM RAJU: It is progressing well.  
We have it started. We can give you the spreadsheet  
we've got, how many people we have hired. We still  
have to hire some more nurse, and they're mostly --  
We'll be ready to open very shortly as soon as we get  
all the personnel in place, and make sure there are  
trained correctly. Then we'll be able to do that. I  
just want to tell you there is a lot of progress on  
this front, and we will be able to give that to you.  
The unfilled positions right now in North Bronx is  
eight physician assistants, four midwives, and three  
physicians. Initially, we started with 13  
physicians. We have hired 10 physicians, 12  
midwives, two physician assistants, and two to three  
nurses so far. So we are progressing much more  
faster. So hopefully, we should be able to reach the  
goal of opening all of these services back again  
there.

MALE SPEAKER: [off mic]

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DR. RAM RAJU: We are also refurbishing  
all the units so to make it more, you know, kind of  
nicer for the people to go there.

DOUGLAS JOHNSON: So what's the projected  
date of it reopening?

MALE SPEAKER: [off mic]

DR. RAM RAJU: It's still August.

CO-CHAIRPERSON JOHNSON: August. Thank  
you very much. If you could update us on -- I know  
there was talk earlier about cost containment and  
also outstanding issues related to temporary savings  
on fringe benefits due to pensions, which are  
expected to increase potentially due to labor  
settlements. If you could just discuss the  
outstanding labor contracts, and the potential impact  
of HHC's finances as we move forward.

MARLENE ZURACK: So, as you know, we're  
very engaged in conversations with our unions. And I  
think this question was asked a little bit earlier.  
We are so excited about the progress we've made that  
I actually asked the Council if we could defer this  
briefing until we've had a couple more weeks going.  
Because we might be able to give you much better  
information than we could give you right now.

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CO-CHAIRPERSON JOHNSON: Okay. Thank  
you. I appreciate that, and then lastly Article 6  
Funding projected potential loss of \$3.8 million to  
HHC. It could be even higher. Could you describe  
how this loss may impact and affect services, and if  
there's any date on Article 6 Funding.

MARLENE ZURACK: Are you referring to the  
loss in the State Budget--

CO-CHAIRPERSON JOHNSON: [interposing]  
Yes.

MARLENE ZURACK: --from last year? Okay,  
so we actually lost it. We were unable to get it  
back. We were hopeful that there would be other  
things we could claim, and we couldn't. So we had to  
absorb the loss.

DOUGLAS JOHNSON: Thank you.

CHAIRPERSON FERRERAS: Thank you, Chair  
Johnson. Thank you again, Dr. Raju. Congratulations  
and to your entire team. We look forward to working  
with you as we move forward. There may be some  
questions that this Committee wasn't able to get  
them. We're going to get them to you, and hopefully  
you can get them to us expeditiously so that we can  
use them as part of our negotiations.

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DR. RAM RAJU: Thank you, Madam Chair,  
for this opportunity. I'm looking forward to working  
with you and the Committee. Thank you.

CHAIRPERSON FERRERAS: Thank you very  
much. We are going to take a three-minute break  
before we bring in the Health and Hospitals. Thank  
you. That's the Department of Health.

[Pause]

CHAIRPERSON FERRERAS: We will now resume  
the City's Council Hearing on the Mayor's Executive  
Budget FY2015. The Finance Committee, the Committee  
on Health, and the Committee on Mental Health and  
Developmental Disability, Alcoholism, Substance Abuse  
and Disability Services have just heard from the Health  
and Hospital Corporation. We will now hear from the  
Department of Health and Mental Hygiene. In the  
interest of time, I will forego an opening statement  
and turn the mic over to my Co-Chairs for a  
statement. Co-Chair Johnson and Co-Chair Cohen have  
joined us.

CO-CHAIRPERSON JOHNSON: Thank you.  
Thank you Chair Ferreras. This portion of the  
hearing focuses on the Fiscal 2015 Executive Budget  
for the Department of Health and Mental Hygiene.



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DOHMH's overall 2015 Expense Budget totals \$1.39 billion, an increase of about \$19 million as compared to the Fiscal 2014 adopted budget. Their budget includes \$27.2 million of new needs, which includes \$6 million in anti-gun violence monies. \$611,000 for attacking rat reservoirs; \$3.3 million for the Center for Health Equity; \$8.7 million for Correctional Health; \$291,000 for food safety and hand-held devices; \$3.3 million for maternal and reproductive health; and \$2 million in spending to cover the City's portion of the World Trade Center's Zadroga Act.

The Department poses to spend \$781 million on public health related services in Fiscal Year 2015, which is \$1 million less than the budget at adoption for Fiscal Year 2014. I would start off by stating this committee is pleased to see that Executive Budget includes \$6 million in new spending for anti-gun violence initiative, which the Council called for in our Preliminary Budget Response. The Committee looks forward to hearing how the Council and DOHMH can work together on ensuring success of this innovative model to prevent and respond to gun violence. Additionally, the Committee looks forward

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to update on state and federal actions like the  
Article 6 Funding and Ryan White Reductions, which  
may negatively impact public health programs. DOMH's  
vision for community health as it relates to  
preventable chronic conditions. We'll hear from  
Commissioner Dr. Mary Bassett. I'd like to turn the  
mic over to my Co-Chair of the Health Committee  
Council Member Cohen for his statement.

COUNCIL MEMBER COHEN: Thank you, Chair  
Johnson and Chair Ferreras. This portion of the  
hearing focuses on the Fiscal 2015 Executive Budget  
for the Department of Health and Mental Hygiene. The  
department proposes to spend \$544 million on mental  
hygiene related services in 2015, which is \$13  
million more than the budget at adoption in for  
Fiscal 2014. During our Preliminary Budget hearing  
we heard from the Department of Health about the  
City's involvement in the establishment of HARPS or  
Health and Recovery Plans; overdoses related to  
opioids, and heroin, and the treatment of inmates  
with mental health disorders.

The Committee would like to hear on the  
progress of these matters and any budgetary concerns  
associated with them. Additionally, the Committee

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looks forward to an update on State and Federal  
actions on behavioral health, which may impact the  
mental health programming in New York City. We will  
not hear from Commissioner Dr. Mary Bassett.

COMMISSIONER BASSETT: Thank you, and  
good afternoon Chairpersons Johnson, Ferreras, Cohen  
and members of the committee. I'm Dr. Mary Bassett,  
Commissioner of the New York City Department of  
Health and Mental Hygiene. Dr. Hillary Kunins is the  
Acting Executive Deputy Commissioner for the  
Department's Division of Mental Hygiene joins me to  
answer questions related to mental hygiene. I thank  
you for the opportunity to testify on our Executive  
Budget for Fiscal Year 2015. As you know, the  
Department is responsible for protecting and  
promoting the physical and mental health of all New  
Yorkers. It has been gratifying to begin  
implementing the Administration's vision for a  
healthier city.

Before I go any further, I'd like to take  
a moment to introduce a key individual who has just  
rejoined the department, Dr. Oxiris Barbot seated to  
my left, First Deputy Commissioner. He spent the  
last four years of the Commissioner of the Baltimore

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City Health Department. In Baltimore, Dr. Barbot developed technology initiatives to improve health outcomes and increase efficiency. She was the architect of the City's Healthy Baltimore 2015 Health Policy Agenda, a plan focused on promoting health equity. During her tenure, Baltimore saw significant improvements in areas including infant mortality, HIV transmission, youth homicide, and life expectancy.

She previously served as Medical Director of the Office of School Health here at the Department, and before that was Chief of Pediatrics, Division and Community Health at Unity Healthcare, Inc. in Washington, D.C. Dr. Barbot is a native New Yorker. She's originally from the Bronx, a fluent Spanish speaker and with no apologies to the Mayor and New York Yankees. Please join me in welcoming Dr. Barbot back to the nation's premier urban health department. I now want to update you about some initiatives and programs that my staff and I have been working on.

In February, two initial cases of measles were identified by the Department. Between then and early May, 26 cases were identified in total, and a substantial interagency response was undertaken to

combat an outbreak of measles here in New York City.

My staff rapidly confirmed these cases based on

diagnostic testing, and identified those who were

exposed. Because this disease is now uncommon in the

United States, there were some delays in its initial

recognition by healthcare providers. The Department

worked to build awareness in partnership with

hospitals and other providers through a series of

health alerts with a swift and appropriate response

to suspected cases.

This led to an increase in reports, helped to strategically shape and target our response efforts, and quickly implement control measures to minimize transmission. Providers were also advised to ensure that all eligible patients were vaccinated, particularly those residing in affected areas. This outbreak illustrates the value of a strong vaccination program linked to our robust immunization registry plus coordination with the medical community and proactive communication. All essential tools of an emergency response.

Our mental health initiatives at the Department include Court Based-Intervention and Resource Teams, known as CIRTs. This program

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implemented in coordination with the city's Criminal  
Justice Coordinator, and the Department of  
Corrections helps incarcerated individuals with  
mental health problems access community based  
services and supervision based on their risks and  
needs. It reduces the amount of avoidable jail  
costs, facilitates linkages to treatment, and  
supports the re-integration of low risk inmates with  
mental illness.

The first CIRT team officially began in  
Manhattan in February, and I'm pleased to report that  
it will be rolled out to all boroughs by early fall.  
The opioid epidemic in our city remains the focus for  
the department for which we continue to implement a  
multi-pronged public health response. I want to  
thank you for your resolution in support of the State  
Legislation that increases access to Naloxone, a drug  
that reverses overdoses from opioids such as  
painkillers and heroin.

This bill recently passed both the Senate  
and the Assembly unanimously, and we're hopeful that  
the Governor will sign it soon. In addition, the  
Department's response includes implementing drug  
surveillance; encouraging safe and judicious opioid

prescribing among healthcare providers; promoting  
overdose prevention by increasing access to Naloxone;  
improving access to medication assisted treatment;  
and conducting public education and media campaigns.  
Our work is in coordination with the Mayor's task  
force on prescription painkiller abuse, which  
facilitates communication and ensures that city  
agencies work collaboratively to address this problem  
and save lives.

The Department also continues to expand  
access to pre and post-exposure Prophylaxis for HIV  
infection. We provide continuing medical education  
to healthcare providers about how it can be used  
effectively in their practices. Over the past year,  
education events have been held in Manhattan,  
Brooklyn and the Bronx reaching 130 different  
providers. We anticipate holding sessions in the  
remaining two boroughs by the end of 2014. In  
addition, last month the Department's own Sexually  
Transmitted Disease Clinics began offering HIV post-  
exposure Prophylaxis to their patients. And it's  
currently available at four of our eight facilities.  
We anticipate by the end of next month, it will be  
available to patients at all eight sites.

I join you today after having traveled to Washington, D.C. earlier this month where I, along with Health Commissioners from across the country, briefed policymakers about electronic cigarettes. These devices commonly called Ecigarettes, emit vapor, and are often designed to look like conventional cigarettes. The sale of these products has literally exploded from near 300 million in 2011 to approximately two billion in 2013. I want to thank the Council for their focus on this issue, including your work to expand the Smoke Free Air Act to include these products.

In 2014, in April of 2014, this year the FDA announced that it will regulate these cigarettes. And the Department applauds this important step. But it's important to recognize that in the years before these FDA regulations go into effect, there's no way of knowing the levels of nicotine and the amounts or kinds of other chemicals that they deliver to the lungs of users. We must continue to work together to discourage the marketing tactics of these companies, which is similar to the tactics used by the tobacco industry to lure use into cigarette smoking.



Let me now turn to the Fiscal Year 2015 Budget for the Department of Health and Mental Hygiene. The Department has approximately six employees -- 6,000 employees, and a current operating budget of \$1.3 billion of which \$585 million is to be tax levy. The remainder is federal, state, and private dollars. While I'm pleased that our city funding has increased, reductions to our state and federal budgets remain a big concern. The Department will unfortunately lose \$5.4 million of funds from the Article 6 State Aid to Localities for General Public Health Work. We have not yet determined how this loss in funding will impact our programs, but it is a loss that we do not want to face.

In addition, the Department anticipates a reduction of approximately \$10 million in federal funds. This will impact critical initiatives such as emergency preparedness work in hospitals, and other community-based efforts undertake to improve health outcomes.

When I first spoke with you, I emphasized the importance of addressing disparities in health and mental hygiene, and mental health. This mission guides all of our work, and it is this commitment

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that has driven the development of the department's  
new Center for Health Equity, which will launch in  
the coming fiscal year with \$3.2 million in funding  
within the Executive Budget. As part of this  
initiative, we plan to pilot an innovative community  
health worker program. We will work across the City  
to facilitate and improve healthcare and manage  
conditions such as diabetes, high blood pressure, and  
asthma. We must exert sustained political will to  
reallocate and sustain resources for our health  
systems, giving priority to those most in need. And  
ensuring equal access to good health, and the  
promotion of healthy communities. The Department  
will also expand its work in maternal and  
reproductive health.

In New City, about 90% of all pregnancies  
among teenagers are unintended. These facts  
compounded with a reality that many families are  
unable to access resources, means that the health of  
many of our youngest New Yorkers suffers. We want to  
do more to reduce unintended pregnancies, and improve  
birth outcomes in the developmental trajectory. As a  
result, I am gratified that \$3.2 million of new  
funding was added to the Executive Budget. This

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money will allow the Department to expand both the  
connecting adolescents to comprehensive health, or  
CATCH Program in schools and the Newborn Home  
Visiting Program, which will provide an additional  
one thousand visits to mothers and families each year  
to support children and new mothers.

This budget reflects substantial  
reductions in expected revenue from finds. The  
Department will next week publish the final rules to  
further support restaurants' abilities to maintain  
food safety standards while also reducing financial  
penalties. We will offer consultative penalty-free  
inspections to new and existing restaurants, and fix  
penalties in a way that will realize a 15% reduction  
in levied fines. This reduction is in addition to  
the significantly decreased fines that restaurants  
are already paying because of their improved  
practices.

I also want to recognize the  
Administration's work to expand access to pre-  
kindergarten. As we move to accommodate thousands of  
new students, the Department's Bureau of Child Care  
is tasked to inspect, issue permits, and promote age-  
appropriate education, and child development programs

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to childcare centers as a part of its role in  
ensuring the health, safety, and development of  
children. An additional \$926,000 was added to the  
agency's budget to ensure that we'll be able to bring  
on new staff, and per the requirements of the State  
budget, inspect community-based UPK centers twice,  
rather than once, per year. This will result in an  
additional 1,500 inspections annually.

Before I conclude, I want to update the  
Council on our legislative priorities. In early  
June, the Department will testify at a hearing before  
the State Committee on Environmental Conservation and  
Health. We will urge the committees to maintain the  
requirements to report pesticide applications so that  
the City can continue to track where, how much, and  
what kinds of pesticides are used in our communities.  
Low income communities in New York City have far  
greater rates of interior pest and rodent  
infestation. Primarily because of the connection to  
poor housing conditions. It is crucial that pests be  
controlled safely, and that pesticides are used  
judiciously. The Department is committed to  
promoting pest-free homes, and will testify that

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these data are essential to understanding the scope  
and response to the program -- to the problem.

Finally, I want to thank the Council for  
the Home Rule Resolution earlier this month in  
support of dog licensing legislation sponsored by  
Senators Serrano and Assemblyman Kavangh. The City  
is currently governed by an 1894 law, which puts  
control of dog -- the dog license fee with the state.  
The current fee of \$8.50 for neutered dogs no longer  
covers even the cost of issuing a license. By  
amending the State law to give the Council the  
authority to set the license fee, the City can  
generate additional revenue needed to support  
animals.

The Department looks forward to working  
with the council to set a fee that is reasonable and  
not a financial burden on dog owners. Dog licensing  
is a key component of responsible dog ownership, and  
helps ensure that a lost dog can be reunited with its  
owner. The added revenue from licensing will allow  
animal care and control to continue to improve its  
services for homeless, stray, and abandoned animals.  
In 2013, AC&C adoptions increased 28%. Its live  
release rate increased 37%, and its rate of dogs and

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cats that were humanely euthanized decreased 30%.

Please urge your colleagues in Albany to pass this  
legislation S5048 and A2046. It will generate  
revenue that helps animals.

I thank you again for the opportunity to  
testify. Dr. Kunins and I would be pleased to answer  
any questions.

CHAIRPERSON FERRERAS: Thank you, Dr.  
Bassett. We're going to -- I want to speak  
specifically about immunization, and to gun, and  
reproductive policy. So when it comes to  
immunization, the Executive Budget includes \$4.3  
million reduction in Fiscal '14 in the federal funds  
for immunization in order to reconcile budget to the  
current award. Can you confirm that this reduction  
will not impact immunization services in New York  
City?

COMMISSIONER BASSETT: We are working on  
a plan that will ensure that the affected sites  
continue to provide services to the people who used  
them previously.

CHAIRPERSON FERRERAS: Okay, and when you  
talk about it, I just want to make sure that we're  
talking about the same thing. In the past, DOHMH had

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cited a reduction in funding as a reason for the  
closure of immunization clinics in Tremont and  
Corona. Is DOHMH still planning on closing these two  
sites?

COMMISSIONER BASSETT: My update was  
actually about these two clinic sites, and the answer  
is yes, the funds that were restored to our budget  
were not adequate to continue to keep these sites  
running. We are still working on a plan that will  
ensure that the services remain available to these  
communities. And we will keep these sites open while  
we achieve that plan. As soon as I have it  
finalized, I'll be happy to share it with the  
Council.

CHAIRPERSON FERRERAS: Okay, and as a  
Council Member to one of those sites, let me say that  
there's a lot of confusion. Patients that -- the  
community doesn't know if they're open, if they're  
closed. There's always a press conference, no press  
conference. So if we could get clarity to the plan  
as soon as possible, it would help us serve our  
constituents better. As opposed to just -- And, of  
course, I'm speaking of prior administrations'  
dealings with us. We find things out either in the

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press or very late. So I would urge you to engage  
with the Council members, specifically myself and  
Council Member Torres who represents the two sites  
that would potentially be closed.

COMMISSIONER BASSETT: I'll be happy to  
do that.

CHAIRPERSON FERRERAS: Thank you.

COMMISSIONER BASSETT: Thank you for  
that.

CHAIRPERSON FERRERAS: Anti-gun. The  
Executive Budget includes \$6 million Fiscal '15 for  
the expansion of the Anti-Gun Violence Program. The  
funding is not included beyond Fiscal '15. The  
Council has been in discussion with DOHM on how this  
funding will help expand the current model. The  
Council is elated that the Administration included \$6  
million in FY15. Does DOHMH see any benefit in the  
other services funded in other agencies. When  
partnering through the Gun Violence Initiative, you  
are a partner with us. Have you seen as the program  
is now -- We're kind of going through a process.  
Have you see that the partnership with other  
agencies, does it make sense? Is there room for  
improvement?



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COMMISSIONER BASSETT: Let me start, and  
then I should probably ask somebody from the program  
to speak to this. As you're aware, the Department  
has been running a program called Cure Violence.  
It's funded partly by funds under the Young Men's  
Initiative, which is continued from the previous  
administration and partly from City Council funds.  
And we work in six communities and collaborate with  
other agencies on the implementation of these  
projects. Gun violence is a complex issue. It  
involves many moving parts to tackle it. This  
strategy, Cure Violence, is a public health approach  
that really begins with a community bottom-up kind of  
approach to violence.

It relies on credible messengers to build  
a community response that supports non-violence. So  
we have been very pleased with this program, and  
recognize that it has to be conducted in an  
interagency fashion. If you'd like more details on  
that about the program, I'm happy to invite somebody  
from the program to say a few words.

CHAIRPERSON FERRERAS: Actually, in  
specific we are considering the expansion of this  
program.

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COMMISSIONER BASSETT: You are correct  
that we have gotten \$6 million added to our budget.  
As you are aware, we have procurement rules that we  
have to meet. And we are in active discussions about  
how best to spend this money, and in a way that  
enables us to spend it within the current fiscal --  
the upcoming fiscal year. We will be happy to share  
that plan as soon as it's finalized. I'm happy to  
continue to receive input from the Council, which has  
really worked with us to get this program off the  
ground from the beginning.

CHAIRPERSON FERRERAS: Well, in many ways  
you bring in expertise that's vital to this  
conversation and to the advocacy work, and to the  
crime reduction tool that we will be using from the  
Council. So is there anything -- and maybe this will  
be a follow up, you don't have the questions  
specifically today. But perhaps opportunities where  
we can improve the initiative as it is now.  
Opportunities that if we're adding additional  
funding, there are things that strengthen from the  
model that already exists is what we're trying to --  
kind of focusing on from the budget's perspective.

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COMMISSIONER BASSETT: Well, \$6 million  
is a lot of money. So we're delighted to receive--

CHAIRPERSON FERRERAS: [interposing] Yes,  
we know.

COMMISSIONER BASSETT: --additional  
funds. Okay. I think that a key part of this is  
it's really sort of an organic model that it depends  
on strong and trusted messengers to promote it within  
the community. These are relationships that can't  
simply be purchased. They're ones that have to be  
built.

CHAIRPERSON FERRERAS: [interposing]  
Right.

COMMISSIONER BASSETT: And I think that  
it does sound like it would be a good topic for  
follow-up discussion.

CHAIRPERSON FERRERAS: Okay, very good.  
We will follow up, and the Committee will -- is  
making note of that. So I want to talk about  
maternal and reproductive health. The Executive  
Budget includes \$3.27 million in Fiscal Year '15 and  
the out years to fund the expansion of two programs.  
The Newborn Home Visiting Program and CATCH, the  
Connect Adolescents to Comprehensive Healthcare.

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This funding will add 15 positions for the Newborn  
Home Program and six staff for CATCH. The CATCH  
Program is being expanded to 14 schools going from  
current 14 schools to 28 schools.

COMMISSIONER BASSETT: That's correct.

CHAIRPERSON FERRERAS: Can you describe  
what areas this program currently serves, and the  
areas in which you will expand to?

COMMISSIONER BASSETT: The geographical  
location--

CHAIRPERSON FERRERAS: [interposing] Yes.

COMMISSIONER BASSETT: --of the current  
school base health clinics, the 14 that are --

Actually, these are schools that don't have school-  
based health centers. I don't actually have that

list in front of me. Let me see if Dr. Platt would  
like to speak to that, but this is a program that

promotes access to reproductive health services in  
high schools that lack school-based health centers.

And helps us to tackle the overarching issue of  
reducing teen pregnancies, which is a high priority

for reducing disparities in health outcomes to the

city. I'd be happy to provide you with a list of the

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14 high schools where the program is currently in  
place, and --

CHAIRPERSON FERRERAS: [interposing] And  
where your intentions are to expand.

COMMISSIONER BASSETT: -- I do -- I do  
have a list. I apologize. Let me turn to that page,  
Council Member, and --

CHAIRPERSON FERRERAS: And just so that  
someone else could help you find the other part of my  
question.

COMMISSIONER BASSETT: [laughs] I'm not  
finding that.

CHAIRPERSON FERRERAS: I know that you  
had this thousand --

COMMISSIONER BASSETT: [interposing] Oh,  
here. I had it matched. Okay.

CHAIRPERSON FERRERAS: [interposing] The  
thousand, give me please.

COMMISSIONER BASSETT: Let me -- So, I'll  
tell you the one that's currently ongoing as --  
Should I just read them all for you?

CHAIRPERSON FERRERAS: That would be  
awesome.

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COMMISSIONER BASSETT: All right.

Abraham Lincoln High School, which is in Brooklyn;  
the Barton High School in Brooklyn; John Adams in  
Queens; Elmhurst Campus in Queens; Christopher  
Columbus Campus in the Bronx; Murry Bergtraum High  
School in Manhattan; and Queens Vocational  
Educational Council in Queens. The Grover Cleveland  
High School in Queens; Peace and Diversity Campus in  
the Bronx; Prospect Heights Educational Campus in  
Brooklyn; Park West Campus in Manhattan; the Urban  
Assembly and New York Harbor School in Manhattan;  
Liberty High School Academy for Newcomers in  
Manhattan; and Port Richmond in Staten Island.

CHAIRPERSON FERRERAS: Okay, and then if  
you can get us the proposed expansion for the next  
'14, the Committee would appreciate it.

COMMISSIONER BASSETT: I'd be happy to do  
that. The proposed expansion will serve  
approximately 28,000 additional students.

CHAIRPERSON FERRERAS: Fantastic, and  
then can I--? I wanted to just go back to the  
Newborn Home Visits. The additional funding will  
have a thousand visits. Is there a targeted area  
that you're looking at for these thousand visits?

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COMMISSIONER BASSETT: The Newborn Home  
Visiting Program has been in place for a number of  
years since 2007. The expansion will be mainly in  
Brooklyn. Let me ask Dr. Cantiva [sp?] to speak to  
this Home in Brooklyn.

DR. CANTIVA: There's an additional 1,000  
families that will be reached. It will be primarily  
in Harlem and Brooklyn.

CHAIRPERSON FERRERAS: Harlem and  
Brooklyn. Okay, and I'm going to -- Before I give  
it over to my Co-Chairs, I just want to say, and I  
know that you mentioned during your testimony that  
this 15% reduction on levied fines for restaurant  
owners is really an amazing response from the  
administration. We sat here with hours of testimony  
from restaurant owners that were frustrated. The  
need for this system to be revisited. They often  
felt like they were being attacked. The system's  
change would depend on the inspectors.

So the quality of training of inspectors  
is essential in interacting with restaurant owners.  
So I just want to commend the administration for  
looking at this in a forward thinking way. And  
reminding small businesses that they're a partner

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with us in the city, and keeping the city moving. So  
I thank you for that. And when we were talking about  
health -- public health, in many of the conversations  
that I've had unfortunately the times that we've  
opened up the newspaper, we've seen an increase in  
suicides especially amongst Latinos.

The numbers of suicides may have dropped  
across the board in other groups, but with Latinos it  
continues to rise. I'm sure this is something that's  
important to you. It wasn't in your testimony. I  
kind of want to know what your thoughts are in  
approaching young Latino suicide. Just the suicide  
rates are kind of often partnered with bullying, and  
a lot of -- I wanted to identify if there is any  
interagency work that you do with the DOE, and the  
suicide issue that we have in our city.

COMMISSIONER BASSETT: Most of our work  
on promoting mental health is done through the  
schools. We have 450 clinical sites for mental  
health services about evenly divided between school-  
based health clinics and stand-alone mental health  
clinics in our city schools. We also have a range of  
other smaller programs, a rapid response program, a  
mobile program, which is aimed to help our schools



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increase their ability to tackle mental health issues  
amongst their students. And better identify students  
who are in need of help, and provide them with that  
help. I think that thinking of a way to improve the  
overall climate for the promotion of mental health is  
the right way to advance this, and we work hard to  
promote these services within schools. We also have  
some services obviously outside of schools for those  
people who don't feel comfortable accessing these  
services within schools.

[Pause]

CHAIRPERSON FERRERAS: So just as a  
reminder and as you just mentioned, some people have  
an issue with accessing services through the schools  
especially a parent. So any opportunities that you  
find yourself either through pediatric visits or  
maybe immunization interactions with some of our  
young people. Anyway that we're able to get  
information to parents and young people is something  
that this Council will always be supportive of and is  
vital to us getting the message out. I'm going to  
give the microphone over to Co-Chair Johnson.

COMMISSIONER BASSETT: And can I --

CHAIRPERSON FERRERAS: [interposing] Yes.

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COMMISSIONER BASSETT: -- make one short  
comment.

CHAIRPERSON FERRERAS: [interposing] All  
right.

COMMISSIONER BASSETT: I'm very grateful  
for your praise for our improvements in fines, you  
know, the reduction of the restaurant fines. But I  
just want to reiterate to Council that the majority--  
the larger share of the reduction in restaurant fines  
is because restaurants are doing better on their  
inspections. And that was from the beginning the  
program's intention; was to improve the standard of  
food handling in restaurants, and we think the  
program of letter grades is accomplishing that.

CO-CHAIRPERSON JOHNSON: Thank you, Dr.  
Bassett. Just to quickly stay on that point about  
restaurant fines. You mentioned in your testimony  
that the reduction will be 15% approximately in  
levied fines. What does the actual dollar amount  
come out to be when it's estimated that way?

COMMISSIONER BASSETT: The amount is  
estimated to be \$15 million in Fiscal Year '15.

CO-CHAIRPERSON JOHNSON: \$15 million in  
Fiscal Year '15?

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COMMISSIONER BASSETT: Correct.

CO-CHAIRPERSON JOHNSON: Thank you very  
much.

COMMISSIONER BASSETT: And that's for --  
for everything and not just the 15%, but also our  
expectation is, and I'm sure the Council shares this,  
that restaurants will continue to perform as well as  
they are now and continue to improve their hygiene  
practices. So that we will continue to experience  
lower rates of fines due to violations found on  
inspection. With that presumption in place, we  
expect to see 15 -- a \$15 million reduction. It  
includes both performance inspections, and the change  
in the fee structure.

CO-CHAIRPERSON JOHNSON: Thank you. I  
want to say I think part of this hopefully will come  
from the promulgated rules associated with the  
consultative relationship that now will exist between  
small businesses, and DOHMH, which I think is a great  
thing. So it's -- seeing this implemented, I think  
will show us how the city and small businesses can  
work together.

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COMMISSIONER BASSETT: My local  
restaurant, my favorite local restaurant says that  
they're going to get a consultative inspection.

CO-CHAIRPERSON JOHNSON: Can you give a  
plug? What's the name? What's the name of the  
restaurant.

COMMISSIONER BASSETT: I don't know if I  
should. They say I shouldn't. [laughter]

CO-CHAIRPERSON JOHNSON: Okay. It's a  
mystery. Twitter will find out for us right now. I  
want to go back to the anti-gun violence monies that  
were discussed by the Chair, the \$6 million for the  
expansion of the Anti-Gun Violence Initiative. I  
know you talked about the procurement process that is  
going to take place moving forward. With that  
procurement process, which we know is mandated, what  
do you expect the timeline to be for the release of  
these funds to the organizations that can actually  
use them?

COMMISSIONER BASSETT: Well, the process  
of contracting, so it depends on what the ultimate  
plan that we come up with will be. When we are  
simply expanding existing contracts, it's faster than  
I think we have to release our fees, and get new

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groups in to deliver these services. So it depends  
on what the ultimate plan is, which we'll be happy to  
share with you as soon as it's settled.

CO-CHAIRPERSON JOHNSON: Thank you. I  
mean I ask you because this is a great initiative,  
which I think could be -- The Department and the  
Mayor's Office is excited about it as well as the  
Council. The grassroots component of the model I  
think is key. And organizations that the Council has  
funded in the past have sometimes run into problems  
actually accessing the funds during the contracts  
process, and the heavy paperwork associated with it.  
So if there's a way for us to work with organizations  
that are doing this work to make it easier for them,  
but still, of course, abiding by the procurement  
rules and laws, I think that would be helpful.

COMMISSIONER BASSETT: I appreciate that  
comment. The procurement rules, of course, are not  
ones that are tailored to the Health Department.  
They are citywide rules that we work with, and we  
will do our very best to ensure that they're met as  
quickly as possible.

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CO-CHAIRPERSON JOHNSON: Thank you. You  
mentioned in your testimony the over \$5 million loss  
from the Article 6 State Match. Is that final?

COMMISSIONER BASSETT: Yeah, what can I  
say? It's not over until it's over.

CO-CHAIRPERSON JOHNSON: But it doesn't  
look good?

COMMISSIONER BASSETT: So, just to remind  
other members present, this was -- it was not in the  
budget. Is a reduction in the Article 6 offset  
through an administrative action that the State was  
entitled to take. It is not aimed at New York City.  
It's aimed at all counties that were considered not  
linked to stress with a goal of the state of saving  
\$10 million statewide. New York City is a big share  
of that. And we are continuing to have discussions,  
and our hope remains that we will be able to convince  
the administration that they should not take this  
action that they are entitled to take. However, time  
is passing, and it doesn't look good for us.

CO-CHAIRPERSON JOHNSON: Do we know what  
the drop date is on this is? When a decision must be  
made by?

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COMMISSIONER BASSETT: No. I don't think  
it's tied specifically to the budget cycle, but the  
anticipation is that it will be in the coming fiscal  
year's budget that we will lose this spending.

CO-CHAIRPERSON JOHNSON: And if we do  
lose the money, how is that going to impact our own  
public health services?

COMMISSIONER BASSETT: Well, we'll have  
to come up with a plan. We haven't yet determined  
how to meet this reduction.

CO-CHAIRPERSON JOHNSON: Thank you. I  
just have a couple questions on the school-based  
health centers, which was discussed before. Given  
the potentially difficult changes facing the school-  
based health centers financing through the upcoming  
inclusion into Medicaid managed care, and their  
already challenging financial position, how do you  
see preserving and expanding school-based health  
services in a sustainable way that fits within the  
vision of community schools, and also in your  
department's vision?

COMMISSIONER BASSETT: Thank you for that  
question. Now, you're referring to what we often  
call the Medicaid carve-out. The state is aware that

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this would present a real challenge to the school-based health clinics and they have deferred its implementation. So that's good news. It gives us more time to plan, and the way in which school-based health centers will adapt to this is not yet clear. But at least we have more time to plan its implementation.

CO-CHAIRPERSON JOHNSON: Okay, and -- Sorry. Over the years there's been a steady reduction in City tax levy dollars for HIV-related services. I was very happy to hear about your inclusion of PEP and PREP in your testimony. Especially, city tax levy dollars spent on HIV-related services has increased \$23 million from 2009 to now. So it's about -- it went from \$23 million -- sorry -- to \$5 million. So it's a lot of I think about \$18 million in city tax levy dollars, which is quite significant. you may not have this information now, but it would be helpful to know what type of services were reduced as a result of this significant decrease.

CO-CHAIRPERSON JOHNSON: [interposing] Do you think Dr. Varma has it?



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COMMISSIONER BASSETT: I think maybe Dr.  
Varma can help us?

CO-CHAIRPERSON JOHNSON: Yes.

DR. JAY VARMA: I do --

CO-CHAIRPERSON JOHNSON: Dr. Varma, could  
you state your name for the record?

DR. JAY VARMA: Sure, yeah. Sure. My  
name is Dr. Jay Varma. I'm the Deputy Commissioner  
that oversees our Infectious Disease Programs. I  
think we'll have to get back to you to give you the  
exact breakdown of all those. Probably the largest  
reduction came I believe two years ago related to --  
HIV related prevention contracts that we previously  
funded, and these were defunded to meet a very large  
budget gap that was noted across the agency.

The main reason those programs were  
defunded was that they were relatively low performing  
for the amount of costs that were associated. We re-  
focused on behavioral interventions. We were also  
able to supplement some of those -- some of those  
similar types of activities with federal grant money  
that we had. But we need to give you the exact  
breakdown of all of the money that was cut, and what  
it was previously targeted at.

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CO-CHAIRPERSON JOHNSON: If you could  
stay. My last question and then I'm going to turn it  
back to the Chair is also related to Ryan White. As  
we understand it, in 2013, New York City lost \$18  
million in federal Ryan White Part A funding. As a  
result, client caseloads were reduced. 54% of  
agencies have reduced the number of services offered,  
and 12% of agencies have eliminated certain types of  
services. If you could, and again, you may not have  
the information now, but it would be helpful to know.  
If you could provide an update on the funding New  
York City receives through Ryan White, and what the  
plan is to address the funding and address the loss  
of services.

COMMISSIONER BASSETT: Well, as you point  
out, there has been a reduction of both Ryan White  
funding, and we had some reduction related to the  
Federal Sequestration. The new budget actually bumps  
up our budget in the coming year by about a million  
dollars. But it in no way goes to meet the nearly  
\$18 million that was reduced. The Planning Council  
came up with a scheme of how to address this budget  
shortfall, and it included a number of actions  
including the AIDS drug access, Case management

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Services and others. This was a large budget reduction, and the overarching sort of focus of the Planning Council has been to retain services to people living with HIV-AIDS.

DR. JAY VARMA: Yeah, correct. That's the summary. So right now, we have a -- our budget for the next year is slightly more than it was last year. It's a little bit over \$1 million. So there have been no further cuts sustained. What the long-term trajectory is, we don't know. As you probably know, there is still an ongoing debate in Washington, D.C. about the reauthorization or renewal of the Ryan White Program. Your point is absolutely well understood that with -- We can't do more with less.

We have to do less with less money that we receive. We don't have a plan in place right now necessarily to make up for those services. We think that the general condition related to HIV in terms of a declining number of deaths, declining illness rates, and declining incidents rates is good. And so, we may not see severe consequences as a result of this funding. But it's something that we need to monitor, and then, of course, practically adapt to

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it, if it turns out that the services that were cut  
are turning out to cause undue harm.

CO-CHAIRPERSON JOHNSON: Thank you, and  
I'm done with my questions. I just want to make a  
quick statement, which is I really appreciate the  
fact that PREP was mentioned, Pre-Exposure to  
Prophylaxis, in your testimony, and the fact that  
DOHMH is doing work on it. I think what you detailed  
with regard to educating providers and having  
educational sessions is deeply important. I think  
there are many medical providers, especially primary  
care physicians in New York City, who don't have  
accurate science-based information on this. Which is  
causing an issue with regarding to counseling  
patients on how PREP actually works, and what the  
benefits are of it. So I look forward to working  
with you all and continuing that outreach and  
educational efforts to the medical community and to  
New Yorkers on why PREP is important, and why we  
should be talking more about it. So thank you, and I  
turn it back to Chair Ferreras.

CHAIRPERSON FERRERAS: Thank you, Chair  
Johnson. We'll now hear from Chair Cohen.

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CO-CHAIRPERSON COHEN: Thank you for your  
testimony, Commissioner. I had a question regarding  
Naloxone, and your agency's interaction with the NYPD  
in making this drug available.

COMMISSIONER BASSETT: As you probably  
read in the newspaper today, Council Member, there is  
now going to be a plan to expand the pilot project  
that began in Staten Island to all boroughs so that  
NYPD members will carry Naloxone, and be able to  
reverse potentially fatal overdoses. The overarching  
goal of making Naloxone available both to the Police  
Department, and other primary sort of first  
responders and to members of the community, family  
members and so on, is to prevent deaths from opiate,  
opioid overdoses.

Dr. Kunins was actually critical to this.  
So I'll ask her to say a few words about it as well.  
But this began as a pilot project in Staten Island.  
The Department played a role in terms of training,  
and providing training to the New York Police  
Department for its members to carry Naloxone. I note  
this year so far they have successfully reversed at  
least three overdoses. I don't think anybody who has  
ever reversed an overdose will ever forget it. And I

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think that the Police Department has been very happy  
to embrace this additional role. We've been very  
pleased to promote it. It's prime part of our  
response to this epidemic to make Naloxone more  
available. Dr. Kunins who should introduce herself  
first should -- can tell you a little more.

DEPUTY COMMISSIONER KUNINS: Hillary  
Kunins, Acting Executive Deputy Commissioner for  
Mental Hygiene. I'll just add to that summary that  
we were -- We trained the trainers. That was the  
model we employed using a standard curriculum so that  
police trainers could go and train their own  
officers. The Police Department program at this  
point is a registered opioid overdose prevention  
program under New York State law under our own  
program at DOHMH because they cannot yet do their  
own program. And their prescribers, the police  
physicians are so-called affiliate prescribers with  
our program.

CO-CHAIRPERSON COHEN: How is the drug  
paid for?

DEPUTY COMMISSIONER KUNINS: Right now,  
they are purchasing their Naloxone for their own  
officers. Their early pilot was out of their own

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budget, I believe, but I would defer to them. And as  
you know, more recently the Attorney General made  
additional dollars available. We supply, as I  
believe as you know, to community-based organizations  
in New York City including our Syringe Exchange  
Programs, and other registered programs out of our  
own budget.

COMMISSIONER BASSETT: It costs about \$50  
or \$60 per kit, which has two doses.

CO-CHAIRPERSON COHEN: Might that  
ultimately be reimbursable?

COMMISSIONER BASSETT: I believe that it  
is reimburse able under some insurance plans.

DEPUTY COMMISSIONER KUNINS: Right now,  
the intramuscular form of Naloxone is reimbursable  
through Medicaid. There are a few insurance  
companies that have adopted this reimbursement  
policy. As of yet, the intranasal formulation, which  
is the formulation that we distribute, is not yet  
covered by Medicaid or other commercial insurances in  
New York State. It is likely to be.

CO-CHAIRPERSON COHEN: That's great.  
Could you just talk a little bit about your agency's

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work with the Department of Corrections in terms of  
its safety with inmates with mental health in that --

COMMISSIONER BASSETT: Thank you for that  
question. The Department of Health and Mental  
Hygiene contracts and provides services to the Rikers  
and other facilities in of the jails New York City.  
We provide mental health services to these contracts,  
and we have been very concerned about the management  
of mental illness among Rikers inmates. There are a  
number of services available to inmates who have  
mental health diagnoses. An intake exam is a first  
opportunity to make a diagnosis, to identify a  
diagnosis.

The diagnosis is then followed up with an  
additional assessment if it's deemed necessary within  
72 hours. So that we can correctly identify and  
continue the medications or initiate medications for  
people who have mental illness. Now, there are also  
special programs aimed at people with mental illness.  
We endeavor to deliver the standard of care in the  
community within the New York City jails.

CO-CHAIRPERSON COHEN: I think it's the  
intention of this Committee to come back to that  
meeting next month.



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COMMISSIONER BASSETT: As I am aware,  
that we are going to be having a hearing on June 12th  
about Correctional Health, and I look forward to that  
discussion.

CO-CHAIRPERSON COHEN: Could -- I guess  
the Executive Budget includes a reduction in funding  
for the phasing out of the Managed Addiction  
Treatment Services or MATS. Can you talk a little  
bit about what's going to be the impact on this? Are  
these services going to be provided another way?

COMMISSIONER BASSETT: I'll defer to Dr.  
Kunins for this question.

DEPUTY COMMISSIONER KUNINS: So those  
services were actually phased out in the earlier part  
of this fiscal year. The intent is that those  
services got picked up by health homes. So if in the  
context of the health homes, that case management has  
begun, and continues in that domain. So we don't  
anticipate an impact on services.

CO-CHAIRPERSON COHEN: That's great.  
Thank you. I just have a couple of questions related  
to, Commissioner, your testimony. I regard to  
Ecigarettes, do you think there is a gap in

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regulation regarding marketing? I wasn't sure from  
your testimony if there is

COMMISSIONER BASSETT: There is no  
regulation regarding marketing, and at our level, our  
hands are more or less tied. This really has to be  
addressed at the federal level, and that's part of  
the reason that several health commissioners,  
commissioners from Los Angeles and Chicago, Boston,  
and myself all went to the Hill to sort of make the  
point that we really need to address the rather  
egregious marketing practices that are being used to  
promote Ecigarettes. All of our efforts over the  
past years to de-glamorize cigarette smoking are  
really being challenged by these -- this advertising  
effort. It aims to make smoking Ecigarettes or  
vaping appear a very attractive and glamorous habit.  
Aimed at use. Clearly aimed at use.

CO-CHAIRPERSON COHEN: Do you think  
there's anything we could be doing on a municipal  
level to -- from a marketing perspective banning  
certain kinds of advertisement, or something we could  
be doing locally to try to prevent the marketing use,  
too.

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COMMISSIONER BASSETT: Well, the main --  
So, you know that there are these First Amendment  
Rights that advertisers have, and that is -- that is  
something that all of us struggle with in terms of  
limiting advertising. But there are opportunities in  
terms of limiting what is done with publicly-owned  
advertising space.

CO-CHAIRPERSON COHEN: All right. You  
also talked about dog license fees. Do you have any  
idea of -- Do people currently really register their  
dogs? Are dogs getting licenses? I mean regardless  
of what the fee is, if nobody is actually licensing -  
-

COMMISSIONER BASSETT: No, I don't know  
what proportion of our dogs are licensed. We have  
thousands of licensed dogs in New York City, and we  
continue to work to make getting your dog licensed a  
very useful thing for an owner to do. I'll ask Dan  
Kass who leads our Environmental Health, which  
oversees this, to give you more detail.

DEPUTY COMMISSIONER KASS: Hi, I'm Dan  
Kass. I'm the Deputy Commissioner for Environmental  
Health. Dog licensing falls under our division. So  
we actually know that about -- just around 20% of

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dogs are licensed in New York City, and we've done a  
number of things to try to increase that. And I want  
just to be clear that I think that the changes that  
we're seeking with state legislation, and eventual  
city authorization on fees and other practices are  
intended to increase that number. Right, now, under  
state law, we're allowed only to provide a dollar,  
and it's retained by a third party to issue licenses.

Jurisdictions that are successful at  
licensing more of their dogs, depend on point of  
purchase of licenses in a variety of venues, and  
they're able to do that in New York City. So that  
will be one of the key changes that will happen is  
that under the state legislation we propose as much  
as 10% of the fee will be able to be retained by a  
third parties. We're already preparing for that. We  
have a data system that will be designed to enable  
pet shops, veterinarians, adoption centers, rescue  
organizations, and others to issue licenses.

We're modifying our system so they'll be  
able to maintain an inventory of the tags themselves  
rather than just simply filling out paperwork on  
behalf of residents who then have to come back us to  
complete and process payment. So there are a variety

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of things that the legislation, besides just a fee  
will enable the city to do to increase this. We've  
designed an ad campaign that has already had several  
rounds in subways and bus, and social media. And  
we're planning to also continue and expand that.

CO-CHAIRPERSON COHEN: And also just to  
follow up on a question asked by Chair Ferreras,  
talking about suicide prevention you were sort of  
talking about it in general, but now with a lot of  
advocates it seems to be a recurring thing. I think  
it's fair to describe it as a crisis. I'm not sure if  
these programs are specifically geared to -- I'm not  
sure what are the factors that make this particular  
population vulnerable, and I don't know if there are  
any programs that we have that really target this  
population. Or that we think because we haven't  
identified a population, is there something specific  
that we think we should be doing, or we could be  
doing.

COMMISSIONER BASSETT: I know that our  
data from the Behavioral -- from the Youth Risk  
Behavior Surveys suggests that Latinos are more  
likely to report depressive symptoms. So in addition  
to completely suicides, which are thankfully

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extremely rare, I do know that the report of sadness,  
of sadness that interferes with their daily  
activities is most commonly reported by Latinos.  
I'll ask Lilly Toms to say more about our services,  
and with this population.

ASSISTANT COMMISSIONER TOM: Again,  
adding to -- This is Lilly Tom, Assistant  
Commissioner for Children, Youth, and Families in the  
Division of Mental Hygiene. To add onto what the  
Commissioner has mentioned around the Youth Survey  
just to clarify, the data speaks to suicide attempts  
and not suicide where they actually completed  
suicide. So it's really talking about sadness as  
attempts to hurt oneself. So just to clarify that  
point. And also, they are in selective communities  
in the city. So with that said, we still are very  
concerned about this disproportional very high rate  
of suicides in Latinas, as well as in other groups as  
well. So like LGBT as well as youth or mixed race.  
Those are also very high. They're higher rates in  
sadness as well. So I think our approaching in  
thinking about all of this is to address all youth  
who have these issues. Because they are all more  
than just one particular group even though we are

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after Latinos who have high rates of suicide attempts  
and sadness.

CHAIRPERSON FERRERAS: Just to follow up,  
we had a hearing here in the Council I would say a  
year or two years ago now.

ASSISTANT COMMISSIONER TOM: Yes, I was  
here. I testified.

CHAIRPERSON FERRERAS: Right.

ASSISTANT COMMISSIONER TOM: Yes.

CHAIRPERSON FERRERAS: So in that hearing  
one of the things we identified, and I appreciate you  
clarifying, but this is the one time where not  
success is great, right, that they're not successful  
at committing suicide. But how do we get before that  
where they're not even considering or attempting it?  
I remember in particular Dr. Hill, it was he who is  
the founder of Community Life, who very successfully  
figured out a program that works with young Latinos.  
And it was more than just I'm not happy with who I  
am. It was more complex.

It was about translating very important  
and private issues like telling the landlord we don't  
have the rent, and she was the one challenge to do  
that. Or having to take care of young siblings and

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not being allowed out of the house. So I mean, yes,  
we could probably see this in other groups, but it  
just seemed like it was very specific to immigrant  
groups and Latinas. So if this is something that's  
been identified as a group, I guess the Council what  
we're trying to figure out is does -- From your  
perspective, does this not rise or elevate itself to  
an issue of a very specific target approach.

ASSISTANT COMMISSIONER TOM: You're  
absolutely correct in thinking about this sort of  
culture confidence perspective. And we do focus a  
lot of that in terms of working with the programs  
that we contract with. And we do have cultural  
confidence standards that we expect them to meet in  
terms of training around specific groups that they --  
that the program serves. And cultural confidence and  
bilingual capacity are issues we have in our  
community especially around getting bi-cultural,  
bilingual mental health professionals. And it is an  
area that the department wants to improve upon. We  
do have funding that we give 200 [sic] school or  
social work and the target group is to recruit and  
track bilingual, bicultural staff in our communities  
so that we will be able to do better in that area.



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CO-CHAIRPERSON COHEN: I just had one.

It's not really a question, but on the agency's  
organizational chart it says Executive Deputy  
Commissioner for Mental Hygiene is vacant, and I know  
it's not. So it would be helpful, I think -- Because  
I do get asked about your role. So it would be  
appreciated if you could at least update it so that  
we have an active commissioner.

COMMISSIONER BASSETT: Yes, as soon as  
I'm able to update you on this substantive  
appointment I will do so.

CHAIRPERSON FERRERAS: Thank you very  
much. Now we will hear from Council Member Rodriguez  
followed by Council Member Levine. Again, a  
reminder, Council Members, we are on a five-minute  
clock with a three-minute second round.

COUNCIL MEMBER RODRIGUEZ: Thank you,  
Chairs and Commissioners. Thank you for everything  
that you're doing. I would like to follow up with  
the question about Latinos and those that attempted  
to commit suicide. For me, that's a big crisis. I  
think that the last -- one of the studies say that  
17% of Latinos girls are attempting to commit suicide  
in New York City. And I think that's a number that

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should take us to declare a crisis because if we --

All the services that we've been providing the last  
victims that we have in my district happened like  
last Friday.

Not this Friday but the one before.

Twelve years old from a good school from Rio High  
School, which is a school that it got rated almost  
100%. Even one of the students will recognize that  
the First Lady Michelle Obama in top school, 12 years  
old committee suicide. Last year, another girl in my  
district well, she used to be even a student of my  
wife when my wife used to teach elementary. So when  
that happened even my wife, we have this  
conversation, how did we fail?

Because, you know, like what happened we  
entertain what are we missing? So I mean with that  
percentage, with that half percentage so Latinas  
attempting to commit suicide. What else can we do  
besides what we've been doing to support that  
particular population, and declare it's a crisis?  
Because I think as we have Vision Zero, and I'm very  
proud to be part of this initiative, this is the type  
of crisis that we should take all of us and say, How  
can we make a plan to say that by a certain year we

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should have a zero percentage of Latinos attempting  
to commit suicide.

COMMISSIONER BASSETT: Well, it certainly  
is a terrible tragedy to have a 12 year-old in a  
situation where they take -- where she takes her own  
life, and I hadn't heard about that, and I'm really  
sorry to hear about it. The data suggested a really  
large proportion of teens who are really unhappy.  
And I think that our strategy has been Latina and  
other groups or other groups that really Tom just  
mentioned. So I think that a key strategy that we've  
used is to try and promote mental health in schools  
in collaboration with the Department of Education.  
And to address really more globally promoting access  
to services as well as having supportive environments  
for young people. This is not a simple issue. It's  
one that makes the collaboration of many partners to  
address to address more comprehensively, and it  
certainly is very similar. And I will look into it  
more closely.

[Pause]

COUNCIL MEMBER RODRIGUEZ: My second  
question is about an initiative that I know you are  
really interested in our ideas, which is like to do

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better or to do more communication education  
outreach. I think that the reason why more working  
class across the glossary [sic] go to emergency rooms  
because sometimes we don't have the resources or we  
don't have information. And I know that you are very  
interested into looking at, you know, approaching at  
the grassroots level. So what is your idea to move  
on, and work in collaboration with the grassroots so  
that we can establish a better educational health  
initiative in the local communities?

COMMISSIONER BASSETT: Thank you for that  
question, Council Member. As you saw in my  
testimony, we will be launching in the new fiscal  
year a Center for Health Equity. It's prime focus  
will be on neighborhoods, and the idea of building  
healthy neighborhoods, and having a healthy  
neighborhood includes lots of things including better  
access to health care. The Center for Health Equity  
will work on policy approaches to strike a bridge  
across the divide between public health and primary  
health care. We'll seek more interagency approaches  
to having a health promoting community, and we'll  
also work to promote better access to services.

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We'll be launching an initiative that  
uses community health workers, lay workers, we hope  
recruited from communities themselves to work on  
promoting people -- ensuring that people have access  
to health insurance, that they enroll in health  
insurance, that they use their health insurance to  
gain access to services that they participate in  
health care. And for people with specific diseases  
that we know [bell] exist in excess in hybrid  
neighborhoods, that they are able to adhere to their  
care. I look forward to telling you more about this  
when we get underway. Thank you, and I hear the  
bell.

CHAIRPERSON FERRERAS: Thank you.

Council Member Levine.

COUNCIL MEMBER LEVINE: Thank you, Madam  
Chair. Thanks to all three of our chairs, and thank  
you Commissioner for being here. I want to ask you a  
couple of questions about rats, and by that I mean  
the four-legged kind, not the two-legged kind. This  
is a serious problem, and it seems to be mostly long-  
term areas all over the city, where in my district  
and the Manhattan Valley neighborhood with several  
streets with a real epidemic underway. And this is

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about more than just aesthetics. We have rats who  
are going into cars and eating out electrical cables.  
We have rats that are entering homes. They carry  
disease, as you well know. This is a serious issue,  
and I'm very pleased to see you prioritizing it with  
\$611,000 of additional funding that is designated for  
a rat indexing program. And I wonder if you could  
tell us about how this fits with your existing  
program, and how much you're spending currently, and  
what percent of increase this would represent?

COMMISSIONER BASSETT: I'll begin while  
we're looking for the budget numbers for you to tell  
you a little bit about we do about rats. So you're  
right. Nobody likes rats. I wouldn't worry about  
them so much as carrying diseases. I hadn't thought  
of the problem of eating out wires in cars. That  
certainly presents a danger. But nobody wants rats  
in their community, and we are committed to tackling  
the rat problem. We do it in two ways. One is in  
response to complaints. When people call 311, we  
make every effort to respond to that complaint  
quickly. And then we instituted a more proactive  
approach to rats, controlling the rat population with  
something called Rat Indexing, which is a community

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level scan in which members of the Division of  
Environmental Health go out into communities, take a  
scan and look for the presence of rats; notify  
landlords that they have to tackle their rat problem.  
And also, tackle the problem of rat reservoirs, which  
often exist in public spaces like public parks.

COUNCIL MEMBER LEVINE: Could you explain  
that term, a "rat reservoir?"

COMMISSIONER BASSETT: Rat reservoir.  
Well, this, you know, rats burrow and live in  
colonies. I'll sometimes imagine when I walk through  
a park if I could have sort of a rat vision there are  
all these tunnels that are occupied by rats. And  
from there the rats fan out. I know there are  
reservoirs often in our subway system, as all of us  
know who take the subway. So these are large  
collections of rat colonies where they reproduce,  
where they have access to water, where they have  
access to food, and the -- You know, they -- that's  
the origins of the pest problem. So there is a  
considered effort to work with the Parks to tackle  
specific parks where we know that there is a rat  
reservoir problem. When this has been done, it's  
been extremely successful in reducing the number of

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rat burrows, and the presence of rats in these  
populations.

COUNCIL MEMBER LEVINE: How would you?  
Do you target these reservoirs, or are they frozen?

COMMISSIONER BASSETT: So, let me ask Dan  
Kass who pioneers these efforts to say a little bit  
more. But it's by, you know, rats wouldn't reproduce  
and populate our city if we didn't feed them, and  
didn't give them water.

DEPUTY COMMISSIONER KASS: Thank you. As  
you said, and let me just elaborate a little bit on  
Dr. Bassett's testimony. For the last several years,  
we've been indexing as a principal strategy, and the  
key idea there and the key innovation base that was  
implemented with that program mounted to the prior  
efforts, is that we simultaneously -- we discovered  
simultaneously at a community level where rats are.  
And we essentially order property owners, largely  
private and to some extent public, to simultaneously  
address the problem so that rats don't simply migrate  
from one property to another as attempt to  
exterminate them or to close up burrows or to deny  
them food. That has actually worked quite well.



We had very good evaluation data including in Manhattan Valley that these repeated round of indexing, and notification, and providing training and information to property owners to address the problem has a fairly significant impact on relative to what it might have been otherwise, and just waiting for a complaint to appear in one location or another. Not every neighborhood has a reservoir, but some neighborhoods have these sort of large reservoirs. And I think the goal of this supplemental money is to perfect the system by which we can discover the reservoirs and then act on them. Reservoirs are typically are beyond an individual property owner's capacity for addressing them.

It's real intense areas. Where we're working with private property owners to simultaneously address the problem of rats, to increase the success of any one of the properties adjacent to on the block, we want to also increase the success of any one of the properties adjacent to on their block. We want to also for those neighborhoods that have these identifiable reservoirs to go after those. The essential technical is to scan and survey parks and sewers in the neighborhood

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for the presence of rats to address them through  
baiting and shoving off access through closing off  
burrows on a repeated and ongoing basis.

We've done a few pilot parks in area, and  
we find that repeatedly going over and over and over  
again to these areas, we're able to successfully  
reduce the burrows, the number of burrows in their  
population, quite dramatically. And the theory  
behind this is once you -- if you simultaneously  
close off private properties, help to address garbage  
and coverage problems and food sources. While at the  
same time depleting the ability of rats to reside and  
remain in these reservoirs from which they can fan  
out in search of food and temporary shelter, and  
you'll have a big ramp up.

COUNCIL MEMBER LEVINE: Thank you very  
much.

CHAIRPERSON FERRERAS: Thank you, Council  
Member Levine. We'll now go to Co-Chair Johnson.

[Pause]

CO-CHAIRPERSON JOHNSON: Thank you,  
Chair. I have a few more questions. There was a  
recent report by the Medical Examiner in the NYU  
School of Medicine that DOHMH's Bureau of Vital

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Statistics has been under-reporting the number of  
deaths caused by preventable medical complications of  
accidents at hospitals and nursing homes. According  
to the news reports, if these complications and  
medical accidents were considered a disease, if they  
would rank as the tenth leading cause of death in New  
York City surpassing homicides and suicides in some  
years. As I understand it, this data is critical  
because it's the primary basis for action by the City  
responding to hospital safety issues. If you could  
please explain the discrepancy between DOHMH's  
reported numbers, and the numbers in the Medical  
Examiner's reports. And if you could let me know if  
you think DOHMH should change how it reports deaths  
caused by preventable medical complications at  
hospitals and nursing homes?

COMMISSIONER BASSETT: Thank you for that  
question. I should begin by noting that I haven't  
read the report yet of the Office of the Chief  
Medical Examiner that was published recently and  
appeared in your literature. The data released from  
our Vital Registration Reports is collected. And  
according to the Standards set by the National Center  
for Health Statistics, this is the way in which

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deaths are reported across the nation, and our  
Reporting Centers meets those standards. It draws  
the cause of death from the death certificate. So  
the Office of the Chief Medical Examiner uses a  
different strategy, one which they were discussing  
their paper, and it is not the standards set by the  
National Center for Health Statistics. It's  
important to have standardized death reporting so  
that we can compare our reports to other  
jurisdictions. So we are doing it the way it's done  
across the nation, and there -- In fact, it  
represents a different measure than the one offered  
by the Medical Examiner in this report.

CO-CHAIRPERSON JOHNSON: Would there be a  
way to modify, keeping the uniform standard that  
other cities are using to be able to use comparative  
data while at the same time having a subcategory or  
another box that -- So that we could get accurate  
numbers on this. Since the numbers are so high,  
would DOHMH be open to that?

COMMISSIONER BASSETT: I don't know what  
the Office of the Chief Medical Examiner is planning  
to do. I don't know if they plan to report on this  
annually. That would certainly be a source of these

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data. I just want to reiterate for the Council that  
it's important that we collect data in a standardized  
fashion, that the standard for death reporting that's  
used by our vital registration is in consort with the  
National Standard.

CO-CHAIRPERSON JOHNSON: Given these  
numbers, what does the rate of death with regard to  
hospitalizations and nursing homes tell us about the  
state of safety and care at hospitals and nursing  
homes in New York City?

COMMISSIONER BASSETT: You know, I'm  
going to have to read the report to really comment on  
that in the way that you request and suggest I should  
comment. Certainly, the numbers that are quoted in  
the press are really numbers and entering the top ten  
causes of death is -- would be a source of concern.  
So I understand why you're interested in asking this  
question.

CO-CHAIRPERSON JOHNSON: And after you  
read the report, I would like to understand if you  
anticipate the Department taking any role in  
understanding what the City could be doing to prevent  
these deaths from moving forward, and whether it's  
intervention in some ways with hospitals, and with

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nursing homes. And how we can be more proactive to  
ensure that this doesn't happen at this alarming rate  
that we're seeing with this report?

COMMISSIONER BASSETT: As I said, I  
haven't read the report, but I do want to reiterate  
that it is not a light matter to change standardized  
reporting. And that we are committed to maintaining  
our standards in consort with the National Standard,  
which is what we're doing.

CO-CHAIRPERSON JOHNSON: I apologize. I  
meant -- With that last statement, I meant with  
regard to us doing work within hospitals and nursing  
homes not even around the reporting, but what is the  
root cause of this happening. Does DOHMH believe  
they could be making recommendations or doing things  
to help ensure that this number goes down?

COMMISSIONER BASSETT: I understand.  
Thank you for that clarification.

CO-CHAIRPERSON JOHNSON: I have a  
question about the food safety hand-helds, which were  
part of the budget. I understand that the new  
devices will allow for the implementation of IT  
enhancements related to policy changes and the  
inspection program, which we discussed and talked

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about. What specifically will this allow DOHMH  
inspectors to do when they go in to a food serving  
establishment?

COMMISSIONER BASSETT: So these hand-  
helds are the way they capture their data. It also  
allows us to rapidly upload and make data available  
more rapidly.

DEPUTY COMMISSIONER KASS: Yeah, the only  
thing I would is that this isn't envisioned as an  
enhancement specifically. We've already made the  
changes to our hand-held systems to accommodate new  
inspection types including state inspections, to make  
modifications to our information technology systems,  
to manage the new fine schedules, as well as many  
other changes that we've talked about with the  
Council in the past. This funding is really intended  
to try to ensure an ongoing source of funding to deal  
with the obsolescence of hand-held equipment. They  
don't last forever. And we've had to cobble together  
money over the years from expense budgets to do this,  
and this enables us to keep them current and replace  
them as they go bad.

CO-CHAIRPERSON JOHNSON: So if I'm  
holding -- If I'm a sanitarian and I'm going in to

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inspect a restaurant, and I walk into your favorite  
restaurant in Washington Heights, which we don't know  
what the name is, yet. And I plug it in, will it  
tell me the violation history? Hopefully, there  
won't be one in that restaurant, but would it tell me  
if there was a violation history?

COMMISSIONER BASSETT: You know, I don't  
know that detail. But let me ask. It certainly  
allows the inspector to enter all the data at the  
time of the visit so that it is uploaded, and can't  
be fiddled with at a later time.

DEPUTY COMMISSIONER KASS: One of the  
things that we're actually -- we're providing now  
will be for the purpose of the consultative  
inspections. We have a report that will be available on  
the entire history of inspections for a particular  
restaurant. It will be delivered to the restaurant  
at the point -- right around the time that they've  
scheduled their consultative inspection. And it will  
analyze common features across these inspections. So  
we're taking a look, and we can discuss with them  
differences of categories and deficiencies. Some  
that might be related to supervision, some to



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training, and some to managing the practice to  
handling food.

COMMISSIONER BASSETT: I think the answer  
to that was yes.

CO-CHAIRPERSON JOHNSON: So you can see  
the history?

DEPUTY COMMISSIONER KASS: Any individual  
inspector at the time of conducting an unannounced  
inspection does not have access to every other  
inspection without having to do the specific work to  
do so. There are a variety of reasons for that, but  
if a question comes up about a past inspection during  
a particular inspection, that inspector will be able  
to answer that question. They'll be able to go find  
out about it. They can always contact a supervisor.  
So there is always a way to find out.

CO-CHAIRPERSON JOHNSON: Thank you.  
That's all.

COMMISSIONER BASSETT: So, yeah. So I  
guess the answer -- Just to clarify that the answer  
then is no. At the time that the inspector goes  
they're supposed to have a blank sheet, and not be  
biased by a prior inspection result. But they can

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get that information if it's relevant to the  
inspection at that time.

CO-CHAIRPERSON JOHNSON: Thank you, I  
understand the reasons why. It makes sense. Just a  
couple more questions. If you could please describe  
DOHMH's role with respect to the World Trade Center  
as to the Zadroga Act Compensation Program, what is  
DOHMH specifically doing with regard to that? What  
is the involvement of the department?

COMMISSIONER BASSETT: The DOHMH  
maintains the World Trade Center Registry and it  
follows over 70,000 individuals who were exposed  
either as first responders and survivors or as people  
who were in the vicinity to experience the World  
Trade Center attacks. And that's the principal  
activity that we conduct. In addition, there is  
under the Zadroga Act a health program. We work hard  
to encourage people to avail themselves of those  
services. But the health program is contracted  
through the Fire Department, Mount Sinai, and NYU,  
and we have a share of the costs of that, a 10%  
share, which needs it helps to meet. But we don't  
directly provide the health service program.

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CO-CHAIRPERSON JOHNSON: Thank you. I  
have a bunch of questions that I'm not going to ask  
you right now with regard to maternal and  
reproductive health of the Newborn Home Visiting  
Program, which I'm very excited about. And we know  
how successful the Nurse-Family Partnership has been,  
which is a great thing that the department is doing.  
I have some detailed questions about the program, and  
how we want to be supportive of that program. And  
also looking at individual -- the effectiveness with  
regard to the data. I'm happy to send that as a  
follow up, since they're very particular.

I did have a question with regard to  
Hepatitis Surveillance, and maybe Dr. Varma could  
participate in this as well. We know that there's a  
huge number of people that have Hepatitis in New York  
City who currently don't know they have Hepatitis  
because the disease may not show itself for years.  
And that the treatment right now is incredibly  
expensive if you are, in fact, diagnosed with  
Hepatitis. I think I just saw a report and on a  
case-by-case basis Medicaid is now covering the cost  
of Hepatitis for individuals who have it.

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I wanted to understand what you believe the City Council could be doing to help DOHMH on its Surveillance Program, on linkage to care on Hepatitis generally in New York City given that it's a really silent disease in many ways. And what we could be doing. As Council Member Barron said, in predominantly minority communities. I think the epicenters right now are in China Town and Sunset Park and in Flushing. What can we be doing to actually help on this more. I know that Dr. Varma is deeply involved in this, but I'd love to hear what you think the city could be doing to pursue this even further. And how the Council could be helpful in that?

COMMISSIONER BASSETT: Thanks very much. You're referring to Hepatitis C infection, viral infection, which really is astounding. I think it's really quite miraculous is now a curable viral infections. Our data suggests that nearly 150,000 people are living with chronic Hepatitis C infection. Many of them are unaware of their infection status, and the key strategy of controlling Hep C is reminiscent of efforts that we've made with HIV. We want to encourage people to be tested. It's

recommended that everybody in the so-called Baby Boomer Generation born between 1945 and '65 be tested as well as people who have a history of risk factor exposures.

Largely even a remote history of injection drug use. All of these individuals should be tested for Hep C. And then, they need to be tested to determine whether they have chronic infection. And then they need to be referred to treatment, which as you know, Mr. Chairman, that is extremely expensive, but it's covered by some insurance plans. We do not have earmark funding for Hepatitis C programs. The program has worked to put together a program in response to this problem, which we're projecting mortality from Hep C will exceed that from HIV.

Because we have been successful in delivering treatment to people living with HIV infection. So we know that this is a looming problem. It's one that we can solve. The answer is surveillance, the linkage to care, and ensuring that people who lack adequate health insurance coverage or uninsured can access this extremely costly but life saving treatment. I think Dr. Varma is seated --

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Yes, seated here. And if you would like to add to  
that -- Thank you.

DR. JAY VARMA: The Deputy Commissioner  
has summarized most of that. The critical issues I  
think you're well aware we've had many discussions  
with people on City Council with City Hall and then  
with some private companies as well about looking for  
different ways in which we can work together and  
mobilize resources. So our current strategies right  
now are based with the limited money we have  
available in all of the areas that the Commission  
mentioned. I think in addition to that, I think with  
Hepatitis C, the majority of the work we've focused  
on has been on what we call prevalent cases.

That is cases people who are already  
infected, usually some time 10, 20 years in the past.  
Another area that we are increasingly concerned about  
is Hepatitis C infections in younger people,  
particularly people that have transitioned from  
opiate used as pills to now being first-time  
injectors. So with our apprising in the Division of  
Mental Hygiene, we've been looking for -- trying to  
identify new resources to help with injection drug  
users.

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We've been very grateful to the Council for its designations over the years to support the very successful program focused on injection drug users. But primarily that's been a success with people sort of established in injection drug using communities. But may not be addressing those who are now recently starting. So I'd say that's one major area. And I would say the second is -- I think in so many neighborhoods you mentioned are actually areas of -- they're most prevalent for Hepatitis B, which has a different public health approach. So if you want to talk more about it, I can, but I'll pass it on.

CO-CHAIRPERSON JOHNSON: Thank you. And lastly I had a question and I know that my colleague Chair Cohen asked about this earlier. But given the huge number of heroin overdoses we're seeing in the city, and I know you discussed Naloxone, and the State Legislation that is pending. Is DOHMH partnering with the NYPD? The Times did a large piece last week stating that New York City is one of the central hubs for distribution of Heroin on the East Coast of the United States. If you could describe if there is a partnership right now between

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the Department and the Police Department on what can  
be done, whether it's educating officers. Just any  
initiatives and efforts in this regard.

COMMISSIONER BASSETT: The main way that  
we work with NYPD is on launching a pilot targeting  
overdoses with officers carrying Naloxone. That  
pilot, as you know, will now be expanded citywide.  
We worked with them to train their trainers, and  
supported this pilot initiative. We also work with  
others, not only the NYPD. But our overarching goal  
is to get more Naloxone to the place where it might  
be needed, and most overdoses are witnessed. And so  
if there's more Naloxone available to family,  
friends, other people like peace officers and  
homeless shelters. A recent pilot has been conducted  
in the Rikers visiting area to see if that would be a  
good place to promote Naloxone access. So see a  
great need to promote access to Naloxone, and very  
pleased with the State law, which will make that  
simpler from a prescribing perspective.

CO-CHAIRPERSON JOHNSON: Thank you.

COMMISSIONER BASSETT: The expansion of  
the NYPD effort is being done largely with support



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from the Attorney General, the State Attorney  
General's Office.

CO-CHAIRPERSON JOHNSON: I want to just  
first say thank you for your I think very detailed  
testimony, and for the preparation for today's  
hearing. This is my first budget cycle in the  
Council, but I can say that it has been a pleasure  
working with you. And being collaborative on where  
our goals align, and I think there are many with  
regard to the membership and the Council and the  
committees. And I look forward to working on those  
issues with you. I thank you for answering nearly  
all of my questions, and I look forward to working  
with you through the rest of the budget cycle.  
Twitter is making a guess that the restaurant is  
Corner Social, but you don't have to comment on that.  
Thank you.

CHAIRPERSON FERRERAS: It took him long  
enough. So as a follow-up, and I guess you got the  
information to the committee in reference to the two  
immunization sites. What would be the cost of  
keeping them up, and if there has been any engagement  
with OMB to help address the issue of keeping those  
two sites up? So if you follow up with this

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committee, I would appreciate it. We're actually  
done. This concludes our hearings for today. The  
Finance Committee will resume Executive Budget  
Hearings on Wednesday, May 28th, at 10:00 a.m. The  
hearings will be held in this room. On Wednesday, we  
will hear from the Department of Education, Parks and  
Recreation, and the Department of Environmental  
Protection. As a reminder, the public will be  
allowed to testify on the last day of budget hearings  
on June 6th beginning at approximately 4:00 p.m. The  
public session will be held in this room. For  
members of the public who wish to testify, but cannot  
make the hearing, you can email your testimony to  
Nicole Anderson, and she will make it a part of the  
official record. Her email is nanderson - N-A-N-D-E-  
R-S-O-N @council.nyc.gov. Thank you again. This  
hearing is now adjourned. [gavel]

C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 1, 2014