CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON GENERAL WELFARE

May 08, 2014

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STEPHEN T. LEVIN

Chairperson

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APPEARANCES (CONTINUED)

[gavel]

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CHAIRPERSON LEVIN: Good morning. My name is Stephen Levin. I'm Chair of the General Welfare Committee here at the New York City Council and I'm joined this morning by my colleague Donovan Richards and I'm sure other members of the Committee will be joining us shortly. Today we are going to be discussing the directives issued this January by Mayor Bill de Blasio which were announced as a result of the tragic death of four year old Myls Dobson here in New York City. The committee is interested today in learning from the Administration for Children Services where the agency is in the process of implementing these directives. We also expect to receive more details on what these changes will exactly entail. Let me start by saying that Child Protective Services is at the absolute core of ACS's mission, is the very basic function that we can do to ensure that we're protecting New York City's most vulnerable citizens. As you're all aware this January four year old Myls Dobson died due to abuse inflicted by his caretaker while his father was in prison in New Jersey. This family had an extensive history with

2	ACS. Myls had previously been removed from his
3	mother and his father was granted custody with one
4	year of court ordered ACS supervision. Although ACS
5	consistently found Myls to be healthy and well
6	cared for during that year and ACS was no longer
7	required to monitor Myls' family at the time of his
8	death a review of case records found areas where
9	clearly improved practices could have better served
10	this family and miles. As a result of this tragedy
11	Mayor Bill de Blasio issued a series of findings
12	and directives based on ACS's investigation of the
13	circumstances surrounding Myls' death. Mayor de
14	Blasio directives, Mayor de Blasio's directives
15	included improving interagency coordination,
16	strengthening partnerships with agencies such as
17	the New York State Department of Parole and the
18	City Department of Probation amending New York
19	State Law to allow caseworkers to access to arrest
20	records and launching a public awareness campaign
21	among others. In addition to the Myls Dobson
22	tragedy this winter and spring the city lost other
23	young children due to abuse including two year old
24	Kevasia Edwards, two year old Jaden Smith, and four
25	year old Juan Sanchez just a couple of weeks ago.

2	All of these families had a history with ACS. And
3	the community is interested in hearing what lessons
4	were learned from these tragedies and how it will
5	shape policies going forward. Now these are all
6	tragedies that shock our entire city and rightfully
7	cause us to examine our systems, our policies and
8	procedures and hopefully lead to reforms. However
9	there are many children who suffer greatly at the
10	hands of an abuser. Too many. And too many whose
11	lives are stolen from them who never make the
12	headlines. We must make sure that we honor them as
13	well and that we identify new risk factors and
14	reform our system from these tragedies as well. It
15	cannot just be the children who make the headlines
16	that cause the reforms. Now although ACS has an
17	extremely difficult job of ensuring the safety of
18	some of New York City's most vulnerable children
19	which they do successfully every day and I, I, I
20	want to acknowledge the great work that ACS workers
21	do on the front line every day. Child protective
22	specialists have some of the most difficult jobs ir
23	New York City with some of the most profound
24	responsibilities. And so I commend their work and

the work that you do. But the loss of even one

child due to abuse or neglect is a sufficient reason to reevaluate current policies and practices and consider making changes to improve the system in order to prevent similar tragedies. Today we are interested in learning more about those changes and ACS's plan on how the Mayor's directives will be implemented. And I want to thank Commissioner Gladys Carrion for being here and your team and I invite your testimony. Thank you very much for joining us. If you can turn...

COMMISSIONER CARRION: Oh. Good morning
Chair Levin. I am Gladys Carrion the Commissioner
of the Administration for Children Services. And
with me this morning is Eden Houselab [sp?] who's
the acting Deputy Commissioner for the Division of
Child Protective Services. To my left is Dr.

Jacqueline MckNight who is the Family Support
Services Deputy Commissioner. And to her left is
Benita Miller who is our Deputy for Family
Permanency Services. Thank you for the opportunity
to discuss our reform efforts to ensure the safety
and wellbeing of the city's most vulnerable
children. The primary mission of the Administration
for Children Services is to keep New York City's

2	children safe and well. Every year we investigate
3	approximately 55,000 allocations of abuse and
4	neglect. In about 40 percent of these cases our
5	case workers find some credible evidence of
6	maltreatment. Whenever possible ACS provides
7	services to keep families together and prevent
8	children from entering foster care. In the wake of
9	several tragic deaths that have occurred over the
10	last several months ACS is working with our
11	frontline staff as well as our contracted providers
12	to underscore that safety and wellbeing of the
13	child are the most important factors in the work of
14	child welfare. In an emergency removal or when a
15	judge determines based on what is presented to the
16	court that children are not safe with their
17	families ACS takes them into care. In some cases a
18	judge will place an at risk child in the home of a
19	relative or parent who was not involved in the
20	allegations of maltreatment. Where no kinship
21	resource is available the child will be placed into
22	foster care. If the judge determines that the child
23	is not in imminent risk of harm which is the legal
24	standard for removal but some safety concerns
25	persist that can be address in the home the child

2	may be returned to the home with supervision by
3	ACS. ACS makes referrals to contracted or
4	preventive agencies who provide services to address
5	maltreatment concerns including counselling,
6	parenting classes, substance abuse treatment,
7	domestic violence intervention, homemaking, as well
8	as support for pregnant and parenting teenagers. In
9	2013 ACS approximately served 22,000 families with
10	an array of preventive services. As you know New
11	York City has been saddened by the reports of
12	tragic deaths of several young children this year
13	as recently as last week. In order to protect and
14	support New York City's most vulnerable children we
15	must constantly evaluate our work and ensure that
16	our approach to the sensitive work of child welfare
17	is effective. ACS is in the process of implementing
18	a number of recommendations that Mayor de Blasio,
19	Health and Human Services Deputy Mayor Barrios-
20	Paoli, and I announced earlier this year. Including
21	alstering [phonetic] ACS's approach to the highest
22	risk welfare cases, reviewing case practice of and
23	communication with our provider agencies and
24	proving collaborations with other city agencies and
25	creating a public awareness campaign to reinforce

2	child safety and child wellbeing. I'm also very
3	pleased to announce that in an effort to strengthen
4	the agency's overall child welfare, child
5	protective practice New York City is adding 362
6	positions to the Administration of Children
7	Services in the divisions of child protective,
8	preventive, and foster care services. We will have
9	more information to share on these position as
10	ACS's budget and the hearing on the 19 th . But one
11	position in particular I'd like to highlight is an
12	internal monitor who will oversee the
13	implementation over our child welfare reformed
14	plan. The person I've hired for this position
15	Jeanne Milstein has a long and distinguished career
16	in child welfare. Most recently as the deputy
17	commissioner of strategic planning and policy
18	development in the New York State office of
19	children and family services. Before that she
20	served as a trial advocate for the state of
21	Connecticut for 12 years where she oversaw the
22	delivery of services to children and chaired
23	Connecticut's Child fatality and review panel.
24	Jeanne will report directly to me and will be
25	coordinating the improvement of policies and

practices across the child welfare system and
revamping our response to child fatalities and
critical incidents. Ms. Milstein is here today. ACS
is launching a concerted effort to keep frontline
staff including child protective specialists,
preventive workers, and foster care agency planners
focused on high risk indicators that can too often
lead to tragedy. Since February we have undertaken
an extensive review of our court ordered
supervision cases. Those with safety concerns that
do not warrant removal a continued supervision by
ACS and the family court to monitor safety. In
February we conducted status checks on all 3,586
cases in the city that were under court ordered
supervision at the time assessing that each child's
safety was evaluated and that each child's parent
or guardian were under, that were under court
ordered supervision was contacted. Between February
and last week with the assistance of 90 experienced
child welfare practitioners ACS undertook a full
review of 1,600 cases under court ordered
supervision. I wanted digress for a minute and tell
you how difficult and labor intensive that was and
what a great job my staff did in order to be able

COMMITTEE ON GENERAL WELFARE I
to review all of these cases. The full case reviews
included a safety assessment as well as a detailed
analysis of case notes to ensure compliance with
court orders as well as the child's wellbeing. Both
the status checks and the in depth reviews resulted
in a list of high risk indicators which include and
overwhelm young single parent caring for large
civilian group. Prolonged absences of a custodial
parent insentience of domestic violence, addiction,
and mental health concerns. This list is an
important tool for child welfare staff to pinpoint
situations where immediate actions and heightened
scrutiny are required. Through efforts focused on
some of these common indicators ACS aims to
continue achieving a comprehensive awareness of
factors in child protective cases that require
immediate and ongoing attention. Operationally ACS
is evaluating the structure and resources of our
child protective division. In particular we're
assessing the division's family services unit which
oversees court ordered supervision cases. ACS is
working with Casey Family Programs, Angelian Lenian
[sp?] a consultant who has worked with ACS in the

past on strategic planning to conduct a thorough

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review of the family services unit. The review is 2 3 examining overall workloads focusing not only on the number of cases carried by each worker but also 4 the type of the case. It also will look at practice 5 6 issues such as frequency of contacts, conducting purposeful home visits, and ways that investigative and clinical consultants are engaged. We anticipate 8 that the review will identify ways that we can 9 10 better support staff, enhance practice and accountability, as well as determine what 11 12 additional resources may be needed for the unit. 13 While the assessment is ongoing we have begun to 14 implement two recommendations throughout the city. First we're enhancing supervision by decreasing the 15 number of units a supervisor manages from four 16 units to three. Second in an effort to reduce 17 caseloads from 15 to 8 per worker in our FSU we 18 will incrementally increase staffing between now 19 20 and April 2015. We are improving case practice 21 within ACS, adding staff, and developing better tools for identifying, and managing higher risk 22 cases. However we remain mindful that nothing can 23 24 substitute for the judgment and dedication of our

workforce. ACS child protective specialists truly

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carry out some of the toughest jobs in the city. As 2 part our reform efforts ACS continues to evaluate 3 the resources, training, and supervision that we 4 provide our front line staff. In addition to these 5 internal assessments and actions ACS is also 6 revaluating our communication with and the 8 oversight we provide are preventive and foster care agencies. In 2007 ACS made a decision to delegate 9 10 case management responsibilities to our provider agencies. That system wide reform call improved 11 12 outcome for children, acknowledged that our foster 13 care and preventive providers have the most direct 14 knowledge about the progress of a family toward reunification, adoption, safely maintaining a child 15 in the home, or any other identified permanency 16 goal. Given their face to face and frequent contact 17 of their family our providers were well positioned 18 to determine the direction of the case. The goals 19 under IOC which will promote a timelier, more 20 21 informed, and more flexible decision making process through the use of family team conferencing that 22 would positively impact the children and families 23 who have come to our attention. And concurrent with 2.4

our delegation of authority and responsibility to

our provider agency ACS expanded its role to
provide technical assistant, an evaluation process
of feedback on best practices that refer the
strength and the work of our provider agencies. And
response to the tragedies this winter and spring
ACS undertook an evaluation of the IOC reform. Over
the past several months our consultants the
Leadership Transformation Group, conducted an in-
depth review of the last seven years of IOC. The
reviewers were experienced child welfare
professionals collected and analyzed documents of
data related to IOC, conducted interviews, convened
focus groups within ACS including staff from our
preventive and foster care agencies as well as
policy makers at the state level. The interviews
range from the executive leadership to frontline
supervisors, facilitators, quality improvement
directors, lawyers, and case planners. The
preliminary findings indicate that the IOC model
itself is sound practice but that its
implementation needs to be strengthened. One of the
many observations made in the report is a
longstanding tension in the field of child welfare.
Our work sets at the intersection of law and social

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work. We're conducting investigations and gathering 3 evidence of maltreatment at the same time that we are providing services and supports so the parents 4 alleged to have maltreated the child. That duel 5 6 role is complicated. Frontline staff are not always clear when to wear the safety hat and when to wear 8 the engagement hat. IOC was designed to bridge that 9 gap. However the findings in our views suggest that 10 consistent attention to safety monitoring needs to be bolstered. As a first step I have been meeting 11 12 with the executive directors of all of our agencies 13 to underscore that safety is paramount, that our 14 providers and ACS must work together to address risk assessment and practice challenges. Once the 15 IOC review has been finalized I will assess the 16 other recommendations which include expanding the 17 support training and technical assistance that we 18 provide our, that we offer our providers. In the 19 20 meantime we continue to review our provider 21 agencies particularly those involved in any of the recent fatalities. We have also modified guidelines 22 to require the foster care agency reports be 23 24 countersigned by the case planter supervisor to

ensure that any issues detailed within the court

report have been discussed and brought to the
attention of agency supervisory staff. Like, like
our FSUs we are also requiring that our foster care
agencies begin reducing caseloads and we're
supporting that effort through our federal waiver.
Attending to child safety and wellbeing is not the
sole responsibility of any one agency. It is the
responsibility of all our agencies, our
communities, and individual citizens. The children
and families that ACS serves intersect with many
city and state agencies including HRA, DHS, the
NYPD, DOE, DYCD to name just a few. Collaboration
among these agencies is critical to addressing the
needs of vulnerable New Yorkers. To facilitate this
collaboration on April 7 th Mayor de Blasio
announced the creation of New York City's
Children's Cabinet. The Children's Cabinet will
promote ongoing, consistent, and meaningful
communication among city agencies to ensure child
safety and promote well-being. The city's
Children's Cabinet which includes over 20 city
agencies met for the first time at the end of April
in collaboration with the DOHMH Commissioner Mary
Bassett, Deputy Mayor Richard Buery and I outlined

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a public health approach to child welfare. By definition public health strategies promote the health and wellbeing of a population as a whole; even for instance the anti-smoking campaigns, the bicycle helmets, the seatbelts. A public health approach to child welfare will include active engagement in preventing child maltreatment before an incident of abuse and neglect occurs. This includes a wide continuum of preventive activities that extends well beyond providing direct services to individual families. And into community supports in engaged parents and institution that provide a strong foundation for wellbeing. The Deputy Mayor is charging each participating agency to create opportunities, prevention, and early intervention to address the needs of vulnerable children and families. I look forward to updating the General Welfare Committee on the progress of the cabinet and seeking your input as we move forward. Finally all New Yorkers can play a role in protecting children and promoting their wellbeing. It truly takes a village, neighbors, family members, elected officials, faith healers, leaders, community based organizations, and advocates to raise healthy

2	children. ACS is creating an advertising campaign
3	with the assistance of the Department of Health
4	that will in addition to encouraging the reporting
5	of suspected child abuse emphasize the importance
6	of communities utilizing their own resources and
7	organizations to make a difference in the life of a
8	child. We hope to launch this campaign later this
9	year. We can and will do better by the vulnerable
10	children and families of the city. The work of
11	protecting children is filled with challenges. I
12	must underscore that child welfare is incredibly
13	hard work. Our own staff and our provider agency
14	staff work long hours under emotionally intense
15	circumstances. Not only is the very subject matter,
16	allegations of child maltreatment heart wrenching
17	but the actual work of simultaneously investigating
18	safety concerns and providing support is complex.
19	By working with you and other city and state
20	agencies and the many other New Yorkers who care
21	about the nuance problems that bring families to
22	our attention ACS can better protect our children,
23	strengthening families. Thank you for your
24	continued support of this important work and I

25 welcome your questions.

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CHAIRPERSON LEVIN: Thank you very much commissioner and I want to thank your team for, for really taking these issues as paramount importance and directing so much attention to it. I'm encouraged by a lot of the aspects of your testimony. I'm very interested to know a little bit more about the new positions, the 362 new positions that will be budgeted in FY15 and I'm very also encouraged to hear about the, hear of Jeanne Milstein as Internal Monitor. I wanted to, I wanted to... for the purpose of public information and for our committee and understanding the, the broad continuum of how a family enters the system and how services are provided and which services go where and when. I was wondering if you could just take us kind of a step by step of what happens when a case is, is referred to the SBR. So if you can kind of give a, a, kind of a general synopsis of what happens with a case and then where are different areas that it can go if the case is, is indicated, non-indicated, once it's indicated what are the options? Kind of take us through that just for our, our purposes so we can, and the public so we can

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COMMISSIONER CARRION: So there are a number of different ways a family can come to the attention of ACS. So one way is a call to the central state registry that is administered by the office of children and family services in the state of New York. Those calls come in. A worker at the state talks to an individual who makes a call, who makes an allegation that there is some neglect or abuse. A determination there is made that there is some evidence of maltreatment or neglect. If the... there is that determination made and the call is accepted then that call, that information, and that case is routed to a local county of social services. In New York City that local county is ACS. So I will now ask Eden to walk us through that.

CHAIRPERSON LEVIN: And just to be clear that a case is accepted, there's certain criteria that would mean it would make a case not accepted if the child is over 18, if the allegation is not directed at a, a caregiver or guardian correct?

COMMISSIONER CARRION: [off mic]

...relationship.

2	EDEN HOUSELAB: Correct. So once the
3	case is accepted by the state central register and
4	then gaunt [phonetic], goes down to the local city
5	the borough offices essentially the borough offices
6	will then assign the case to an investigatory unit
7	So the investigation will be done and conducted by
8	the child protective specialist. The child
9	protective specialist is required by law to
10	complete that investigation within 60 days. At the
11	end of the 60 days they then determine if the case
12	is indicated or unsubstantiated. So at that point
13	there are a few options.
14	CHAIRPERSON LEVIN:Real quick before
15	you
16	EDEN HOUSELAB: Of course.
17	CHAIRPERSON LEVIN: Roughly how many
18	cases are indicated and how many cases are
19	percentage wise unsubstantiated?
20	EDEN HOUSELAB: So citywide it's
21	approximately 40 percent are indicated.
22	CHAIRPERSON LEVIN: Okay. 60 percent
23	unsubstantiated.

EDEN HOUSELAB: Correct, correct. Once

AK... so at the close of the investigation there are

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varying options. If the case is unfounded the case can either just be closed and, and CPS is out of the life but we also still offer at that time if appropriate the ability for the family to be referred to preventive services on a voluntary basis or to work with a community based organization within their community to assist them with any services they need.

CHAIRPERSON LEVIN: So other types of services that are not necessarily through the preventive services model right?

EDEN HOUSELAB: Correct, correct. If the case is indicated those options are also available but we also, we typically... again we'll make sure that as we're indicating a case and review we're looking at the, the history of the case and incorporating that into our assessment. At the point of indication again we potentially could be referring to community based organization, we could be referring to a preventive agency, we could be assessing that at this time the needs have been resolved and the family again does not need any services or we can determine that the, the family needs court intervention. If we determine the

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care.

2 family needs court intervention an assessment is 3 done around can this family remain together safely under court ordered supervision which thereby our 4 5 FSU child protective specialist would be monitoring that family for a period of time under court 6 ordered supervision. If at the time it's determined that there is imminent risk of the child within 8 that family we will then be asking for removal from 9 the court of that child and for arraignment of that 10 child to be placed into foster care. As the 11 12 commissioner had mentioned when a child is removed 13 we obviously always look to make, to see if there 14 are kinship resources available to place that child with instead of coming into you know regular foster 15

CHAIRPERSON LEVIN: So as part, in that continuum right, so there's the 40 percent that are indicated, the number of children that are placed in the foster care system has been steadily decreasing for the last 12, 14 years, 12 14 years, it's gone down about half of where it was in, in 2002. Have the number of, the number of reported cases to SCR, has that decreased as well or... Or are the number of cases that are, have been indicated,

that's been a nationwide thing. And you talk a

little bit about reforms in the preventive services area and, and evidence based practices and...

EDEN HOUSELAB: Correct.

CHAIRPERSON LEVIN: Has... What I'm wondering is that there are children... because preventive services are voluntary for the most part right or...

EDEN HOUSELAB: Correct. They're usually voluntary unless again a case is in court and the court is ordering preventive service as part of the service plan.

CHAIRPERSON LEVIN: Right. So that's actually what I want to ask about is, is for court ordered, for cases that get to court that don't, don't go to foster care what are the, what's the array of services then... they're mandated services, some of them are preventive services, some of them are other services is that correct. And then there's other types of supervision that's evolved... Can you speak a little bit about that category of cases.

EDEN HOUSELAB: Sure. So I'm going to speak broadly and then I'm going to turn it over to Dr. Jacqueline MckNight to answer the specifics

around preventive. But if a family is in court and it's a court ordered supervision case then again what that means is the child remains in the home with the parent with an FSU worker in the home monitoring that family.

CHAIRPERSON LEVIN: How often are they monitoring them, how often are they in the home?

EDEN HOUSELAB: So they are in the home.

They are making at least twice a month contacts, one of them must be in the home and one of them could be in the community, at the school… but they're at minimum making twice a month contact.

CHAIRPERSON LEVIN: Okay.

EDEN HOUSELAB: And so the worker themselves again potentially depending on the assessment of the family and the service plan that is created there are a variety of services that can be offered. And again one of the major services we offer is preventive services.

CHAIRPERSON LEVIN: Now are those preventive services mandated through the court order or are they still voluntary even if there's a court order. So again it's going to depend on where in the preceding the case is. So predisposition

2	services that we are providing are typically
3	voluntary unless again the court can make an order
4	saying you know based on the, the risk factor and
5	the safety factors we're ordering you to engage in
6	these services. But usually at disposition is when
7	all orders are final and they must comply. But you
8	know there's some nuance in there because again if,
9	if we're determining that the service is necessary
10	predisposition and a family let's say is not
11	engaging then we obviously would go back to court
12	and let the court know what was going on and did we
13	need to make a different plan.

CHAIRPERSON LEVIN: Got it. Can we speak a little bit about their array of preventive services perhaps?

DR. MCKNIGHT: Yes. We actually introduced evidence based practice models at a large scale pretty much last year beginning in the spring of last year. We had several of our general preventive programs across the city actually introduce various models. I think there were about 11 models introduced in the general preventive totaling about 1,832 slots. We also had two...

		CHAIR	PER	SON :	LEVIN:	Sorry	out	of	how
many	total	slots	in	the	preven	itive :	syste	em.	

DR. MCKNIGHT: We actually prior... we have a total of about 10,000 slots overall that serve the network.

CHAIRPERSON LEVIN: And how many are in the evidence base models?

DR. MCKNIGHT: Evidence base practice are 1,800 and that's general preventive. However we had two RFPs as well.

CHAIRPERSON LEVIN: Right.

DR. MCKNIGHT: We actually had the intensive preventive which was 663. And this is to serve teens generally. And the specialized team was 497 slots. We also have special medical. And those are for our medically fragile children and families. There are about 380 slots.

CHAIRPERSON LEVIN: Mm-hmm.

DR. MCKNIGHT: And we also have what we call the family and treatment rehabilitation programs. And those are the, are the services that address families with substance abuse and or mental health and there are about 14 hundred slots with that, with regard to that population. We also have

the sexual exploited programing and there are 60 slots for that as well. And a very small respit [phonetic] program of 10 slots.

CHAIRPERSON LEVIN: And the process right, by which we're evaluating the evidence based practices is, is ongoing right and that's, that's something that we don't quite know yet in terms of what's necessarily working and what's not because it's essentially a new program right?

DR MCKNIGHT: That, that's correct. We are, we are, we're approaching about a year for the converted programing. Some of the specialized teen programs actually started up like in the fall. So we haven't kind of approached that time where we can actually do any trends or patterns at this point to do the analysis.

CHAIRPERSON LEVIN: Okay. Thank you. So back to the, the court ordered supervision cases.

Because this is a scenario where it's, it's come up in some of the more recent tragedies and, and, and it seems to... there's, it has a place in this, in the overall system. And maybe it's, it's, it's an area that we could know a little bit more about. So a child has, has, has a... at what point does, does

ACS determine that they want, that they are going to go into court to seek, to seek some type of mandated services or perhaps going into the foster care system.

the 60 day investigatory period. And again depending on what the CPS's assessment is, if there's immediate safety or if there's risk that rises to safety depending on sort of what the information is and what the situation is during that 60 days could depend on one, if we're not going to go to court because we feel the family is safe and appropriate, or two you, you could go into court on day one because you say there's imminent risk, we need to remove this child.

CHAIRPERSON LEVIN: Mm-hmm.

period you would be determining again if you wanted to go to court for court ordered supervision or for foster care. Before we go to court we have a conference which we call a child safety conference whereby again we bring all the parties together, you bring, you're bringing the family involved and all of their supports and resources, parent

EDEN HOUSELAB: Correct.

1	COMMITTEE ON GENERAL WELFARE
2	CHAIRPERSON LEVIN: That does not
3	include open foster cases right?
4	COMMISSIONER CARRION: No.
5	CHAIRPERSON LEVIN: Now I know that
6	you've, you, you said that 16 hundred cases have
7	been reviewed to this point, are you continuous,
8	ACS continuing to review the, the, the remainder,
9	the, the balance of those cases?
10	COMMISSIONER CARRION: No.
11	CHAIRPERSON LEVIN: Oh, okay.
12	COMMISSIONER CARRION: Informally but
13	not, not, not as part of the review.
14	CHAIRPERSON LEVIN: Okay.
15	COMMISSIONER CARRION: This is a huge
16	undertaking and, and the purpose of the review
17	really is for us after we ascertain safety as
18	really to look at the practice and look at trends
19	that could inform. We don't need to look at every
20	single case to determine what's working and not
21	working.
22	CHAIRPERSON LEVIN: Right. Right. So
23	then my question then would be they're going to
24	are we looking at What have you learned through

review of those cases? Are there, are there things

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that are crying out for a reform or are there, they're not crying out for reform, but are there areas that are perhaps in need of some reform in that process?

COMMISSIONER CARRION: Well one of the you know purposes of the reform really to look at, to look at some of those trends. Now I will tell you that we just completed the review. And we're now compiling the data so that I can receive a report. I can tell you that what has come to my attention today it, you know and what we had been doing in terms of review is looking at what are those indicators, what are we seeing that's happening in these cases? What's, what do they look like so that we can then fashion interventions that would better respond to those needs. So we're seeing lots of for instance teen parent cases. We're seeing large sibling groups. We're seeing cases with mental health issues. We're seeing a lot of domestic violence. So that needs to inform our practice. Does it need to look different? Do we need to have more specialized unit? Do we need to enhance our assessments? Are there interventions that we need to fashion when we have a very young

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teen parent that's been parenting over a period of time? So it is really trying to assess what the risk factors are that we're seeing in these cases and can we then have a list for instance of these risk factors that would help to then look at how we assign cases, who do we assign cases to, what's the training or its level of expertise that might be needed? Does it say that we need to have a heightened review of these cases or monitoring?

Maybe it would say that we need to have a reduced caseload when these are the types of cases that are on your caseload. So it's a variety of different responses that we may craft based on what we're seeing these cases are presenting.

DR. MCKNIGHT: Yes it is.

CHAIRPERSON LEVIN: Okay. The, the, the interventions that you just mention, mentioned would those all be within the, within the, the realm of preventive services or is from outside of, of the preventive services that are provided. Are they currently being... Assuming these, are all of these currently within the wheelhouse of preventive

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services or are some not yet there in, in terms of preventive services?

DR. MCKNIGHT: So, so with regard to if we can just step back to the investigative process...

CHAIRPERSON LEVIN: Mm-hmm.

DR. MCKNIGHT: ...so that everyone is aware that we do have clinical consultation teams that are actually within the borough offices that assist the child protection specialist with their investigations. The could actually support them around issues related to mental health, domestic violence. And we actually have a collocated credentialed alcohol counselor who actually can do screening and assessments as well as referral. So those services are, or assessments are done during the investigative process. That information then is actually channeled to the provider, the preventive provider so that they can continue the services. Particularly around substance abuse what we're trying to do is to make sure families are already attached as they are referred. We also have a, a comprehensive training with regard to domestic violence and support for preventive providers and they can access that service at any given time to

address domestic violence if they feel that a family needs additional support. So those services are ongoing and built into what we offer as an agency.

COMMISSIONER CARRION: So Chair Levin we also, I mean the review of cases is to look at are we deploying those resources...

CHAIRPERSON LEVIN: Mm-hmm.

COMMISSIONER CARRION: Are we engaging families effectively that their access and the supports that they need.

CHAIRPERSON LEVIN: Right. What happens if a family, or you made reference to before... What happens if a family disengages from voluntary services. So if, if they go and they have, either it's before court ordered supervision or after there's been disposition of court ordered supervision but there's, but some of the services that, that, that they're receiving were not mandated through, through that process but there's, the receivings are in these preventive services but they're voluntary, they begin to disengage from that. What then are the, what recourse does ACS have? Do they go back into court to mandate those

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services? Are they working with other stakeholders to try to bolster that? I mean what if, what if the parent just says you know they're not dealing with this anymore... I don't want to, I don't want to be involved and I'm going to do the bare minimum of what the court order calls for but I'm not going to do anything more. What, what happens then?

DR. MCKNIGHT: So one of the, the tools that the provider agencies are supposed to utilize is the elevated risk conference which would basically say that we're really struggling with engaging this family in services. I actually have a team of licensed masters level social workers who actually facilitate that conference with the family. The outcome could be that we need to reevaluate the plan that's in place and that could in fact include court intervention at that point.

back into court. DR. MCKNIGHT: We would, we could also

call in, call in an additional report based on what's being presented.

CHAIRPERSON LEVIN: Who else? We've been joined by Committee Member Carlos Menchaca and

CHAIRPERSON LEVIN: Okay, so be going

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Ritchie Torres. Do my colleagues have any questions? I'll turn it over to my colleagues. I have a host of more questions but I'll turn it over to my colleagues for now, thanks. Council Member Menchaca.

COUNCIL MEMBER MENCHACA: Thank you Chair Levin and I really enjoyed the, like in a thorough understanding through questions that our, our chair is going, giving in, in light, in light of what happened fairly recently. And I just want to really praise the work of, of ACS and the entire staff looking at how the reforms are going to really change and pivot. I know this has been a long conversation through some of the budget hearings that we've had in the past. And so it's just been really great to see a very proactive understanding. And I want to focus some of the reforms I know we've already been talking about and just get a little bit more clarity on the Cabinet that you've created. You mentioned that there are 20 some agencies and I'd like for the record to essentially list those agencies so we have a clear understanding of what those agencies are and that you've met recently. And it would be good to see

Really, really impressive. And I, I think the, the

sentiment is that the interagency work is going to
really help you do this work better. This is not
easy work and you understand that. And this is just
all kind of pointing to that. So just
congratulations on, on that, that specific kind of
work and framework. And the new guide for, for
really implementing a lot of these reforms. So the
next question I want to, I have is really kind of
related to the, the kind of inevitable nature of
many parents who are currently involved with ACS
were also involved as children. And so what, what
I'd like to kind of know is if there are any kind
of aftercare services once, once someone leaves and
ages out of foster care for example and, and what
that kind of link is.

BENETIA MILLER: Good morning. Now we don't provide specific aftercare services for youth who age out of foster care. We do connect them to community based resources and where appropriate we do connect them to preventive services as well.

COUNCIL MEMBER MENCHACA: So it's really just a referral system.

BENETIA MILLER: Yeah.

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COUNCIL MEMBER MENCHACA: Are there any check-ins or, any, anything that kind of happens beyond that?

BENITA MILLER: No, some of our provider agencies have specific programming that helps young people who are aging out of foster care but at the age of 21 when they're no longer in foster care our relationship with them as a system is not in place.

COMMISSIONER CARRION: I will share with you that as a, in my former, my former lives running an agency we did have an aftercare program. So agencies raise private dollars to be able to continue to provide support to young people that have been engaged in their agency. So I used to run Inwood House and we had an aftercare program that provided the sets of supports that any young person would need, or young adult. So as a young adult. So we provided supports and they would drop in and we would have parenting groups, we would have support groups, we would have mentoring, they would mentor, we had peer to peer mentor. But all of that is done with, by many agencies with private dollars.

COUNCIL MEMBER MENCHACA: Okay, thank you for that. And my, my last question is in, in

this moment of reorganization new leadership reform, creating this cabinet of interagency work I want to make sure that the LGBT youth, LGBTQ youth specifically our transgender, gender nonconforming children in the system have, have some kind of focus in this as we move through this. I think it's easy sometimes to kind of forget about certain, certain children throughout, throughout this, this kind of reorganization. What can you tell us today about in this light of reform that the LGBTQ youth are, are being heard and, and kind of considered.

Shared we continue to have a focus on LGBTQ and, and gender youth in our work. And as you know we have an office at ACS. We've done a comprehensive training across our system and our provider system. We're very much engaged in working with these young people and providing our agencies including our staff with the skill set and support they need to be working effectively with young people. We created a monitoring and reporting system so that we could actually know what's happening on the ground. So there are liaisons in each of our provider agencies that have access to our LGBTQ

office to report back any complaints and issues and					
challenges that they're experiencing, our young					
people are experiencing. We're ensuring that our					
foster parents are, have affirming homes, that that					
training is required on recertification of all our					
foster parents. We have a resource manual that soon					
we will be able to issue that provides the					
resources and information that our provider network					
and the larger community needs to know and ways					
that they can help and what the requirements are					
and how they work and engage our LGBTQ youth.					
We're, we're doing a recruitment program during					
pride month, participating in the parade. Better					
recruitment program for foster parents. We did that					
last year, we're continuing to do that this year.					
So we're very focused on ensuring that we're					
providing, that we're aware, and we're providing					
for the needs of the, the LGBTQ population.					

COUNCIL MEMBER MENCHACA: Great. Well thank you for that comment and we'll again be I think holding each other accountable as we move forward throughout the reforms and, and thank you again. You deserve a lot of praise today for, for these refirm, reforms and looking forward to

hearing from, what the advocates are, are also thinking as we move forward. So thank you so much for your work.

COMMISSIONER CARRION: Thank you.

CHAIRPERSON LEVIN: Thank you Council

Member Menchaca. Council Member Torres do you have
a question. I'm just going to step next door for a

moment and vote and then I'll be right back.

Mr. Chairman and thank you for your testimony. I, it seems to me one of the core problems is a, a failure of interagency information sharing. And so I have a question about Myls Dobson. I know the father of Myls Dobson was incarcerated for five months without ACS knowing. And, and I'm curious to know is there some kind of database if you have a ACS supervised parent or guardian who enters the criminal justice system is that flagged for ACS, is that information shared with ACS? And if there is no database are there plans to create one?

COMMISSIONER CARRION: So their state has the E-justice database and we have limited access where we can see convictions, what we are moving as part of the reform to be able to gain

access, to be able to see active arrests. And so that's the legislation that we're proposing in this legislative session in Albany to be able to expand our access to E-justice so we will have the information that we will need.

COUNCIL MEMBER TORRES: And I have a question about Ms. Edwards as well. I know the police went to her home on nine occasions to respond to domestic disputes. And when, when the NYPD goes to the home of, of an ACS supervised child for reasons of domestic dispute or domestic violence is that information shared with ACS?

COMMISSIONER CARRION: Yes it is.

COUNCIL MEMBER TORRES: Was it shared in this case?

DR. MCKNIGHT: So domestic violence information is available at the investigation stage. This was a family that was actually on trial discharge. So any incidents that occurred while, during the child discharge period we would not necessarily have seen and it is information that is actually within the investigative processes. So it really kind of stays with the child protection team. We could summaries and share with the

provider agency trends, patterns, concerns. But any alerts or anything like that it really isn't information based on that current MOU that we have that we can actually give them reports. In this particular situation though the provider agency was concerned about what they did know, the history. And there, it was opportunity to basically do a protocol on domestic violence.

EDEN HOUSELAB: And additionally NYPD obviously has a mandated reporter so if they come upon a situation whereby there is a caretaker and a child in the home they are mandated reporters and they also could be calling the state central registry which would then trigger our involvement to then go and investigate the situation.

COUNCIL MEMBER TORRES: And this might not be the right question for ACS but I still want to make a comment about it. I'm just, I'm horrified by the details around the death of Myls Dobson. You know my briefing indicates that she was, that Ms. King beat the child with a belt buckle, an electric cord, seared his legs with an oven rack, gagged him with a rag, and bound his wrists and ankles for two or three hours at a time, forced the boy to stand

on an eleventh floor balcony in his underwear during frigid weather as punishment, and starved the child, feeding him nothing in the last days of his life. And the child lost more than 20 pounds and died as a result of child abuse syndrome. And Ms. King was charged with assault, reckless endangerment, and endangering the welfare of a child. I mean it seems to me the child was tortured to death. And I'm wondering how could you torture a child to death and not be charged with murder? And again that might not be the right question for you but I'm wondering what are your thoughts on the charges?

it's tragic. I will, I will add to that that you know we're, we're waiting for the medical, I think they're, they're waiting for the medical examiner's report to be able to then change those charges if necessary. But I, I will add to your outrage is, and which is why I think it's really important for us to move on a public awareness campaign, where were we all of us no one saw that child, no neighbor saw that child on that terrace. We have to be more present in the life of children in this...

2	COUNCIL MEMBER TORRES: And if the, if
3	the final determination verifies that it was, that
4	the child did die as a result of child abuse

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5 syndrome is, do you think the appropriate charge

would be murder? I don't know if you have any... 6

[crosstalk]

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COMMISSIONER CARRION: Speculating and certainly that is for the district attorney but it's something that they will certainly consider.

COUNCIL MEMBER TORRES: Okay. That's the extent of my questioning for now. Thank you.

CHAIRPERSON LEVIN: Thank you Council Member Torres. So I... Commissioner I apologize in advance because I might be jumping around in terms of questions from topic to topic. So I want to apologize in advance for that. But I wanted to start out just on some nuts and bolts issues. With regard to the new positions, the 362 new positions that are being added. Last night when I was reviewing material the, the latest child welfare report from the quarterly report at ACS for this quarter has a budgeted for a child protective specialist, the budgeted positions there's 1243 budgeted positions for child protective specialists but there's currently only 1,132 positions that are filled right now. So there's, there's 110 positions that are budgeted that aren't currently filled. Do we know why that is and is there a plan to fill those and is that counted towards the 362 or are those additional staff members?

additional staff members that as you know the hiring process is a dynamic hiring process. Some people retire, people leave their job, and so we're... a flow. I will, I will share with you that I'm actually not that prepared to answer all of your budget questions but will be at our budget hearing...

CHAIRPERSON LEVIN: Okay.

COMMISSIONER CARRION: ...on the 19th.

CHAIRPERSON LEVIN: I appreciate that.

But speaking to that can you just talk a little bit about training and education qualifications for child protective specialists and how that's, where that is now and how that's maybe evolved over the last few years. What type of education does, does a child protective specialist have? And then what

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2 type of training do they get once they enter in the 3 process at ACS?

EDEN HOUSELAB: So currently for, to become a child protective specialist the child protective specialist a person must pass a test that's issued through DCAS. And we can get you the specific details or even the job, the notice of existence which is what, is, what the requirements are. But it's my understanding that a bachelors level degree is required with a preference which I, again it's not a, I don't believe it's a qualification, but a preference obviously in having a degree in some sort of social service area. But again we can get you the specifics on that. Regarding a training, the training process once, once a CPS gets hired by the Administration for Children Services they do go through a rigorous training process that is done through our James Satterwhite Academy, part of ACS. They go through a core training. It is two months of training in the classroom and then three months of on the job training in the borough with a training supervisor closely obviously overseeing them. And then that's the initial training which is again together about

five months. And then there's ongoing sort of comeback trainings to get more advanced training in specific areas.

CHAIRPERSON LEVIN: Thank you. So I, I want to move over towards the recommendations that, that you and the mayor announced in January, and kind of go through those one by one. I know we kind of covered the, the issue around court ordered supervision. But I kind of want to go through the other ones and to see where they are in terms of their status right now. So the first recommendation was to require an end of supervision court appearance to fully explore the child's wellbeing and receive accrual from a family court judge. Is that currently occurring? Has that, has that reform been implemented yet? And then if you could... I'll ask that question first and then I'll, I got a couple of follow-ups...

COMMISSIONER CARRION: Effective January 27th ACS's family court legal services attorney begin requesting an end of supervision hearing in every case involving court ordered supervision. The attorneys are requesting that the family court judges convene all parties to a high risk child

welfare case in order to ensure that ending supervision is in the best interest of the child. So we started to do that on January 27th.

CHAIRPERSON LEVIN: For every case?

COMMISSIONER CARRION: For every court ordered supervision case.

CHAIRPERSON LEVIN: Okay. Is that, is that putting a burden on, on ACS staff? Is that, I mean is that, is that, is that as an additional step in the process that your child protective specialists and supervisors have to do, is that creating an extra burden, is that affecting caseload or is that affecting their workload in general.

certainly is an extra burden because they have to make a, a court appearance. They were already doing the reports that are required to present to the court. So it requires an additional appearance in court. But as you know one of the other reforms that we're putting in place is the hiring of additional staff to lower case loads. So we will see caseloads lowered and reduce the burden of additional work to compensate for the required, one

additional having to go to court. Right now it's, it's well documented that there's a shortage of family court judges in, across the state and here in New York City. And I know that there's some additional that have been agreed to in the state budget this year. Is that, is that... have we heard from Office of Court Administration about whether that is going to be additional burden on family court judges and when those, those appearances can be done in an expeditious fashion or whether there's going to just be a backlog because of the shortage of family court judges.

COMMISSIONER CARRION: So we certainly have heard from the judges that this constitutes an additional burden and you know were... the mayor enthusiastically supported the additional judges for family court. And so we're very pleased that they will receive the resources that they need. But certainly we have some judges that have agreed to schedule the hearings and other judges have done it on a case by cases basis and other judges have said no, we will not schedule the hearings.

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CHAIRPERSON LEVIN: So it's at the discretion of the judge. So ACS can request it but it's really up to the judge. [crosstalk]

COMMISSIONER CARRION: We can request. It is at discretion of the judge.

CHAIRPERSON LEVIN: Okay. And so there are some judges... is there a breakdown, how many, how many are being, how many have been heard, how many have been rejected or, I mean, I'm sure, it'd be tough to have that right now but...

COMMISSIONER CARRION: About 50 percent of the requests that we have made have been honored by the judges and they have scheduled the hearings.

CHAIRPERSON LEVIN: Okay. So ACS on its own does not have the discretion to mandate that because that's really, it's an, judged case by case OCA issue so...

COMMISSIONER CARRION: That's correct.

CHAIRPERSON LEVIN: Okay. Okay, that's, that's certainly something that's helpful to know and helpful to have out in, in the public sphere at this point. The, even despite ACS's best efforts to get every single case to do that that's, it's, it's up to the judge.

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COMMISSIONER CARRION: That's correct.

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CHAIRPERSON LEVIN: We talked a little

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bit about the, the, the review of all the

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cases. So I won't belabor that one. When, just

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really quickly when the administration announced

the reform did they commit to doing all the cases

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or did, did you commit to doing all the cases or

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was it an effort to ascertain trends and...

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COMMISSIONER CARRION: We committed to

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doing all the cases in Brooklyn.

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CHAIRPERSON LEVIN: Okay.

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COMMISSIONER CARRION: And so we did all

14 the cases in Brooklyn and then we did a

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significantly, statistically significant sample

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from across the city which added about 300,

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additional three, four hundred additional cases to

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the review process.

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EDEN HOUSELAB: And also as was

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mentioned we did the formal review of those

21 approximately 16 hundred cases centrally but we

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also did on every single active court ordered

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supervision case in the boroughs, the status checks

to make sure that we were evaluating the safety of

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every child and speaking to the parent or caretakerunder court ordered supervision.

CHAIRPERSON LEVIN: Right. Okay. Okay so we'll move onto the third recommendation. Conduct a thorough review of the family support unit which provides preventive services through a network of community based organization without clear expectations including how frequently FSU personnel must contact a probation or parole officer when a caregiver or parent is on probation or parole. You did speak to that in your, in your testimony. So I, I, I think that that was satisfactory. The fourth one, expanding access to court databases by seeking to amend the social services law and executive law in order to allow the agencies access to information, an act of arrest, not just convictions, and allow all caseworkers, not only those that are investigated in report of suspected abuse or neglect to access arrest and conviction information for any person coming forward as a resource for the child. You spoke a little bit about this as well. What I wanted to ask is how I think, I forget exactly how the mayor described Albany but it was not in the most glowing terms in

COMMISSIONER CARRION: Well we have good

partners in Albany but I'm sure they would always

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welcome the opportunity to hear from you and how
important this work is.

CHAIRPERSON LEVIN: Happy to do it. Same question really for the, for the, for the fifth recommendation introduce legislation to strengthen ACS's authority to supervise parents who are not the subject of a child welfare investigation but are caring for a child who's under ACS revision. Is there a separate bill that's been drafted for that and...

COMMISSIONER CARRION: Yes. There has been and it's, it's with our, the mayor's office in Albany. And once again working with the legislature to identify sponsors.

CHAIRPERSON LEVIN: Great. The sixth one working with Office of Court Administration to establish interagency collaborations with the department, New York State Department of Parole, New York City Department of Probation and have OCA or ACS send court orders notifying the respective agencies when a caretaker under the supervision of the family court is on parole or probation. That something that doesn't require state law change, it's an interagency thing. How's that going? And is

it, is that process kind of completed or is it in the process?

COMMISSIONER CARRION: We are in discussions in pursuing with the Family Court Administration an amendment to their court rules that would permit access via the New York State Department of Parole and New York City Probation to family court records on Child Protective Matters. We're working with them, we're having some very good conversations. And so that is ongoing.

CHAIRPERSON LEVIN: If you can, if it's possible to check back in with the committee periodically to, to kind of update us on how that, how that reform is going that would be...

COMMISSIONER CARRION: Sure.

CHAIRPERSON LEVIN: Okay. Enhance

Department of Corrections' intake procedures by
establishing an interagency agreement with New York
City Department of Corrections directing correction
officers to ask incoming inmates where the primary
caregivers about what arrangements they have made
for their child. Is Department of Corrections doing
this yet?

COMMISSIONER CARRION. So we flad a
meeting with them in March. We met with DOC,
Department of Corrects, NYPD, Department of
Probation, the Criminal Justice Coordinator's
Office to address ways that we can better
collaborate around our child protective
investigations. We discuss whether corrections
might be willing to modify their intake procedures
to illicit the information about the care of a
child and a, for a parent that's just been
incarcerated which was the issue in the Dobson
case.

CHAIRPERSON LEVIN: Mm-hmm.

COMMISSIONER CARRION: And the

Department of Corrections was very willing to

pursue this change but they pointed out to us that

they received custody sometimes between 24 and 48

hours after an arrest and by then the Department of

Corrections may be too late in assisting us in

assuring the safety of a child. And so they

identified other avenues for ACS to receive

important information about potentially

unsupervised children which we are exploring now

with their assistance. So it's been a really

pruteful [phonetic] discussion with all the
agencies in a real willingness on their part to
work with us and so we're pursuing that.

CHAIRPERSON LEVIN: Okay.

COMMISSIONER CARRION: And continue to do that.

CHAIRPERSON LEVIN: I'm assuming prior to custody in the Department of Corrections those individuals are in the custody of the New York City Police Department. So is the Police Department agreeing to ask those questions if some is...

[crosstalk]

COMMISSIONER CARRION: The, the Police

Department has expressed a willingness to work with

us to identify the best way to do that.

COMMISSIONER CARRION: I don't know it's their form... [laughter] [crosstalk] figuring it out together. Yeah.

CHAIRPERSON LEVIN: Right. But there's a, is there a, so there's a commitment from the Police Department that in, on the initial arrest or how, how would that go?

COMMISSIONER CARRION: Well we're trying to explore which would be the most effective way to do it that doesn't create additional burdens for their workforce you know and, and ours. And so... But I, I will tell you that they're very productive conversations and, and we will figure it out.

CHAIRPERSON LEVIN: Okay. If you could check back in with us periodically how that, how that's progressing that would be helpful.

COMMISSIONER CARRION: Will do.

CHAIRPERSON LEVIN: We talked about the Children's Cabinet. We're very excited about that and we think that that's a new very fruitful enterprise. So if, I did want to ask... I don't know if... I had to run out for a second. Is, is there a, is there a set meeting schedule for the Children's Cabinet and is it producing a report or has, what's the, what are, what are the outcomes... [crosstalk]

COMMISSIONER CARRION: So we do have set already, set meeting dates. And we are developing a subcommittee structure. And all of us at the first meeting got homework that we had to, in fact I think the deadline is the end of this week or early next week that we have to respond. So you know it

is being structured in, in a way to facilitate our work. We have four more meetings this year and the quarterly after that. So this first year we're going to have four meetings and then quarterly after that and then have a robust subcommittee structure to facilitate the work. Each agency must identify a point person that will work with the staff for the Children's Cabinet and so we are identifying what our initial focus will be.

CHAIRPERSON LEVIN: Okay. Is there a plan to have a report as a result or do we not know that yet.

COMMISSIONER CARRION: Well I, I don't know yet. I should tell you, I'll be remiss if I tell you the Mayor went to our first meeting so that, to express his support and to make sure that all the agencies understood how important it was to work collaboratively and align their work with the work that ACS does. And into, really conveyed everyone that it's everybody's responsibility to keep children safe and promote their wellbeing.

CHAIRPERSON LEVIN: Is there, is there any role for providers or advocacy organizations in this process?

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COMMISSIONER CARRION: So yeah, we actually that, that was raised at the meeting. And I think that there is a lot of willingness in the

5 children's cabinet to hear from the community and

6 advocates and providers and so we're going to

7 explore which would be the best venue to do that.

8 It might be an advisory committee or it might be 9 participation in the subcommittees. I think that

10 | those details are being worked out.

CHAIRPERSON LEVIN: Okay we look forward to, to hearing about the progress. The meetings, will there be minutes made available to the public or is there any, is there a recording secretary or how would the public know kind of what's being discussed and, and...

COMMISSIONER CARRION: Those are really good questions and I'll take them back to Deputy Mayor Richard Buery. I know that lots of people were taking notes.

CHAIRPERSON LEVIN: There just not necessarily available to the public. It would be, it would be, you know if there's a, if there's a, a structure where there's some public minutes I think

it would be, it would be helpful. I'll stop short of you know demanding that it's webcast but...

COMMISSIONER CARRION: I'll convey that.

CHAIRPERSON LEVIN: The, and you made some reference to this but one of the last recommendation was launching a public awareness campaign to encourage New Yorkers to speak out when they see abuse and take corrective steps to get involved in the life of a child such as signing up to be a mentor. How's, how is that in terms of the process of implementation?

COMMISSIONER CARRION: So we've been working very closely with the Department of Health and Mental Hygiene to help craft the messages. The campaign is, as I said will emphasize the importance of recognizing and reporting child safety concerns but really just as important is really the message of how we have to support families. And really engaging the larger community and making a difference in the life of a child. The campaign we expect will launch in the summer of 2014 we're actually right now reviewing some of the messaging and you know kind of right now. So we're, we're very close. And we've done some focus groups

2 and before we finalize anything to get import,
3 input from the field.

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CHAIRPERSON LEVIN: Okay. That'd be, that'll be great. You know the Department of Health has a very robust messaging department. And so...

COMMISSIONER CARRION: That's why we're partnering with them.

CHAIRPERSON LEVIN: So I'm going to, I'm going to pivot a little bit. I might pivot back but I wanted to move onto a couple of other questions. Last night I was able to bring up a, a report by then public advocate Bill de Blasio's office from 2012 called Lessons from Tragedy; a Review of Child Fatalities in New York City. Which is a very helpful report. It, it was based on OCFS data and they did a review of that data. This would be for calendar year 2011. So looking at the child fatalities during that year, looking at trends, coming up with a set of recommendations. And in reading it I, I, you know one thing that struck me there was, it was released on the sixth anniversary of the, the death of Nixzmary Brown. And one of the, the themes that was, is running through the report which I think is important to note is that

as tragic as the death of Nixzmary Brown was and the fact that it lead to a whole series of reforms 3 in ACS. There are hundreds of other children that die and you know there's, there's dozens that die 5 every year in New York City, some that have, some 6 have had some interaction with ACS, some that have 8 not, some that are homicides, many more that are not. But each of those deaths is a tragedy and each 9 10 of those deaths is, can provide as, just as many 11 lessons as, as, as the others and ... We ought to make 12 sure that we're not just looking at the ones that 13 are making the headlines to take away lessons and, 14 and spur us to reforms but really all of these cases are their own tragedies in and of themselves 15 and, and speak to you know could perhaps speak to 16 17 larger systemic problems. And it's not just obviously the deaths. It's, it's also the near 18 misses and the prolonged cases of abuse and, and so 19 forth, so on and so forth. There are three 20 21 recommendations that this report made that I was curious what your opinion on, would be on these 22 recommendations. The first one, and they each 23 24 correspond to problems that were identified or that, that the public advocates office at the time 25

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identified. So with, with regard to the, the first recommendation it is in response to finding that fatalities often occur following multiple reports of abuse or neglect. It says that deaths occur in families with on average more than... deaths occurred in families with on average more than five such reports for families out of those, the 75 child fatality reports that year had over 15 accounts. So there were 15 incidents where there's a allegation of abuse or neglect. And so the recommendation was to implement the system at ACS that triggers comprehensive assessment of cases involving multiple reports of abuse or neglect by an internal review team. Submit a portion of these cases to a panel of outside experts for additional review with the goal of developing recommendations for the rest of, of ACS's high risk case load. I don't know if, if, if that's been considered in terms of, of having that specific recommendation adopted and if not what other measures are we looking at in terms of families that are having multiple reports of incidents because that, that is a, obviously an, a risk indicator right. So if you could speak to that a little bit.

is essentially what have we done to address that. And so what we have done at this point is for any case that comes in, again through the SCR and assigned to our child protective team if it's a case that has had four or more prior reports the manager is required to actually review that case and, and do the approvals on the case which is a higher level of scrutiny than for other types of cases.

COMMISSIONER CARRION: We also have the accountability review panel which is a multidisciplinary advisory body that consists of experts in social work, medicine, psychiatry, psychology, meets monthly and reviews child fatality among families that are known to ACS. We have representatives from the Department of Health, Office of Medical Examiner, Department of Education, HHC, NYPD, and OCFS attend and assist and review of cases. The panel was charged with reviewing ACS Child Protective Services and Legal Activities making findings and if necessary making recommendations and assessing the appropriateness of protective activities undertaken by ACS.

1 Contract Agencies schools hospitals, the courts and 2 3 other systems both public and private to determine what measures might have been prevent, might have 4 5 prevented the death. And the family you know is considered to have been known to ACS if it meets a 6 criteria which is if an adult in the family has been the subject of child maltreatment, allegations 8 to the SCR within the ten years preceding the child 9 10 fatality, when the fatality occurred ACS was 11 investigating an allegation. I guess an adult in 12 the family or when the fatality occurred a family 13 member was receiving ACS services you know through 14 the, so it's comprehensive through the reviews the panel makes specific and systemic recommendations. 15 We analyze that data that's collected, their 16 17 minutes from the panel and suggestions made to the panel. The work is summarized and a report is 18 issued and in fact one of the responsibilities for 19 20 our new internal monitor is going to be to be able 21 to look to review all of the recommendations that we've received over the many years including this 22 report for instance but the recommendations that 23 24 come out of these accountably review panel for

instance to see what have we done, what has been

the implementation? Do the recommendations make sense? And how were they informing our work? And so that part of it that needs to be strengthened and that's one of their jobs and responsibilities that our internal monitor is going to have.

CHAIRPERSON LEVIN: In terms of, of... So there's a, preventive services have a role in that then as well?

COMMISSIONER CARRION: Yes.

CHAIRPERSON LEVIN: So if, if a, if a family has a, a form or is that mean that they're going to be, that there's going to be a, a greater increased effort to avail those families of the preventive services that you know... Or is there, how does that, what, what does that then lead to? Is there a higher level of engagement or is it just a closer monitoring of the family?

EDEN HOUSELAB: So I will say again it's hard to talk generally because every family is different but obviously yes it's form or you're doing a very thorough review at the managerial level of what the needs and, of that family are.

And obviously it's a case by case assessment of what the needs of, are of that family at that

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moment. And again typically from the child protective lens we are very aware obviously of the network of services that we have available and would try to engage a family within the preventative continuum if again it was deemed appropriate at the time.

CHAIRPERSON LEVIN: And is that, is that regarded as a risk factor if so, if there's a higher number of incidents of, over the last, that then informs ACS's decision as to whether to pursue court ordered supervision or foster care?

EDEN HOUSELAB: Yes, yes that's a factor.

CHAIRPERSON LEVIN: Oh, okay. The, the second recommendation of the public advocate, then public advocate Bill de Blasio's report is to broaden outreach for safe infant sleeping arrangements by enlisting pediatricians, community health providers, and other community leaders to convince parents to adopt sleeping practices that reduce the risk of injury and death. I wanted so if, if ACS wanted to speak a little bit about efforts that you have made on that issue that is a significant contributor to, to child fatality in

New, in New York City both with families that are, that have a history with ACS or with families that don't have a history with ACS. It's obviously, it's, it's a major risk in and of itself. And so I mean if you could speak a little bit about public awareness campaign so you're doing it, I know right now the Brooklyn Borough President I think is like currently having a meeting about this at Brooklyn Borough Hall as we speak. But I want to know what the administration is...

COMMISSIONER CARRION: It has been a focus of ours and certainly a focus throughout the state of New York. So Dr. MckNight will tell you what we're doing.

DR. MCKNIGHT: So some of the work has been related to training and education. In November 2013 ACS held educational events with the early care network in both Brooklyn and the Bronx and also a larger form was held on December 6th with over 230 health and hospital cooperation medical staff providers, preventive providers and community partners focusing on the needs related to Safe Sleep in Brooklyn and the Bronx. And the reason we focused on Brooklyn and Bronx because those are the

two boroughs which had the highest level of, of
infant deaths. Additionally ACS has planned four
divisional and city wide borough base training
sessions. Two were held in the month of April and
we have two additional sessions scheduled for this
month. These six hour training, train the trainer
workshops include a focus on motivational
interviewing as a tool to overcoming some of the
resistance. At the conclusion of these sessions ACS
will have trained over 250 ACS staff as well as
staff related to the, to DOE community based
providers and community leaders. Two half day
follow-up sessions are actually going to occur in
the month of June. There has also been a lot of
interagency collaboration. ACS has served as a
member of the mayor's Infant Safe Sleep interagency
workgroup convened in the summer of 2012 and has
participated in the current administration's safe
sleep advisory group which has convened on April
10 th 2014. In 2011 ACS Department of Child and
Family Health partnered with the Department of
Homeless Services and they've conducted co-
facilitative training for the staff on safe sleep
practices. Out of that there has been house checks,

safety sleep checks that actually came out of that
and there was a reduction in infant losses. ACS has
began working with the Department of Mental Health,
I'm sorry Department of Health and Mental Health in
securing national and local data as well. That's
actually informing how we conduct the work. That's
why we focus on Brooklyn and the Bronx. And we also
in conjunction with the Office of Communication
launched a public service announcement and
developed palm cards that were distributed
throughout the hardest hit communities. In July
2013 an interagency coalition which included ACS
Health and Hospital cooperation and the Office of
the Medical Examiners launched an infant safe, safe
sleep campaign somewhat sponsored by the KC Family
Program so we've done an enormous amount of work
related to this area. And I do want to just add
being a former borough commissioner those losses
did come to my attention and we have bee addressing
them very aggressively.

CHAIRPERSON LEVIN: Thank you very much.

And I look forward to, to working with you if
there's any role that this committee and the
council can play in assisting ACS we're certainly

eager to do so. And thank you very much for, for
that. One second as an aside we've been joined by
the Dominican American Chamber of Commerce who has
joined us in the balcony. So thank you very much
for joining us. Welcome. As a guest of Council
Member Ydanis Rodriguez. Okay back to the
questions. So I wanted to, I want to be respectful
of your ability to speak about specific cases and
then there's ongoing investigations and there is
things that are known and not known and I don't
want to put you in a difficult position of, of you
know asking you to answer questions that you're not
able to answer. But in light of, of the
recommendations that have come out of various
reports and wanting to make sure that we are
learning lessons from every case and that there are
takeaways and that we're not just stopping in terms
of looking at reforms for, just at, at the case of
Myls Dobson and that we're looking at other cases
as well and seeing what, what went wrong. I do want
to ask just a few questions about some of the other
cases that have come to light this year. With
regard to the Myls Dobson case actually starting
with that case ACS child protective specialists

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were court ordered to monitor the father for a year 3 after he received custody of Myls. So the family court removed Myls from his mother's custody, 4 placed him with his father and ACS had a 5 6 relationship then for a year court ordered and then after that ACS was not required to have an ongoing 8 relationship. There were nine instances where ACS visited the home and the father was not present. 9 And so, if not all of those instances he was in 10 jail. And during each of those instances the 11 12 caregiver at the time, I don't know exactly who it 13 was, told the, the child protective specialist that 14 the father was at work which was obviously not true. Is there, that seems like an unusually long 15 and consistent time for, for him to be not present 16 and at work and... Did that not raise any red flags 17 that he was never present any time that child 18 protective service, specialist was there and is 19 that a standard protocol? If the primary guardian 20 21 is not present why wouldn't the child protective specialist then make arrangements to be there and 22 insist on being there when the guardian is there to 23 24 truly, you know to, to follow up on lines of

questioning and ensure childcare and other things

ensuring the health and safety and wellbeing of the child. And, and just as another aspect of that question is was it the same child protective specialist in each of those visits or was that rotate, was it rotating. I'm assuming if a child protective specialist has a case they see that case through to completion. So I just was, was wondering if you could, if you're able to address any of those questions.

COMMISSIONER CARRION: So let me respond to the first part of your question. I think that what I'd like to make clear and emphasize then court ordered supervision in this particular case the focus is the child. We have jurisdiction so to speak over the child. This was a non-respondent father who was not part of the petition where an allegation of, of neglect was made. We have limited authority over a non-respondent parent. So the focus is the child and how is the child doing. And that is the focus of in this particular case we certainly saw that focus where the caregiver which was a former girlfriend who had gone through the background checks was doing a good job of taking care of this child. I think that we would agree

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that the focus needs to be the family, that it's just not that individual child.

CHAIRPERSON LEVIN: Right.

COMMISSIONER CARRION: Child's in the, you know grows up in the context of the family. But in court ordered supervision cases our ability is very limited to compel a non-respondent parent who has not been charged with any allegation of abuse or neglect to respond to any request from us. And I think that's why we're moving for legislation to enhance our scope of authority to be able to have the ability to provide more oversight over the family of that child that's involved in court given that the judge has directed us to have these court ordered supervision cases. So the focus has been the child. I would agree with you that we need to look at the family that this child is growing in, with.

CHAIRPERSON LEVIN: So, so in this instance the, the girlfriend who is there as the caregiver during each of, each, each of those visits was, had gone through the background check and she was, she...

Τ.	COMMITTEE ON GENERAL WELFARE 80
2	COMMISSIONER CARRION: This is another
3	girlfriend.
4	CHAIRPERSON LEVIN: Right, right I know
5	that, I know that. But that she had, she had gone
6	through the background checks and she was known to
7	the court, to the family court judge or known to
8	ACS. Who did the background check, ACS did.
9	COMMISSIONER CARRION: ACS, ACS yes.
10	CHAIRPERSON LEVIN: But when the court
11	ordered the, when the court ordered the custody
12	COMMISSIONER CARRION: The court knew.
13	CHAIRPERSON LEVIN:to the father that
14	was, there's a, a contingency that there's can be
15	somebody else that's a caregiver as long as they go
16	through the background check or
17	COMMISSIONER CARRION: That, that was
18	made, that information was provided to the court.
19	CHAIRPERSON LEVIN: Okay. So then
20	that's… [crosstalk] So then it didn't raise a red
21	flag because there was a caregiver that had
22	COMMISSIONER CARRION: Mr. Chairman
23	Levin my council's telling me that I should not be
24	providing any more information on the case and that

I'm treading very dangerous territory here.

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CHAIRPERSON LEVIN: Okay, okay. And I don't, I don't want to compromise. But I, okay. It's a, it's an issue obviously when in reviewing the case that came up as to why there were nine visits where he wasn't there and he was in jail and we didn't know about it. And I know that a lot of the recommendations are, are set to address that through official channels of, of interagency coordination with parole, probations, etcetera but wondering what we can do in ACS that child protective specialists can do themselves to, to enhance that. And so that, you don't have to respond to that. I do want to, to move onto another case. And again I, if you can't answer a question I'm happy to, to, to accommodate that. With the case of Jaden Smith who was, who was killed earlier this year. His mother was in the foster care system. She was, she's 19 years old. And Council Member Torres, I'm sorry Council Member Menchaca asked a question earlier about after care services for, for children in the foster care system. In light of, in light of this particular instance is it, is it not wise to look towards expanding

aftercare services that... I know that you said that,

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that organizations can do that with private dollars or dollars that they're able to raise from foundations etcetera but, but is that, is it, is it, maybe it's, maybe we should look at, at, at expanding government supported aftercare services for, for foster care.

COMMISSIONER CARRION: We certainly, I,

I, you know I, I think that we certainly should provide support and financial support to enable community based organizations to continue to work with young people that have aged out of foster care and continue to work with families. I think we have to draw the line and give some thought as do we really, how long do we want government to be involved in the lives of our, our, of our citizens and whether or not the approach needs to be one more where we involve community and resource communities so they can support their young people and their families rather than relying on government who tends to be a lot more intrusive in the lives of people even when we really don't need to be involved in their lives anymore. I think that I'm, I'm sure that others could debate that with me. And we want to keep everyone safe and we want

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to provide the supports. But I, I do think that there're other systems in communities that are better poised to provide those kinds of supports. I think in some instances that's correct but in this instance it was a young mother. Perhaps is there, particularly with that population of, of specifically children, I mean she's a child, she's 19 years old or close to a child aging out of the foster care system who are parents or, or are pregnant teens who are in the foster care system whether that specifically because obviously they're going to be caring for a child whether they... so not necessarily for all children aging out of foster care but specifically for those that are mothers or expectant mothers whether that's a, a specific population that may warrant services.

COMMISSIONER CARRION: So I think it's a specific population in terms of with, with the end of services that we're focused and ensuring that we provide supports. But you raise an area where the agency that I ran before actually provided services to pregnant and parenting teens in foster care and we provided services, aftercare service in the context of the community where they lived. And so I

would continue to argue that the agencies and community based organizations that have the expertise to continue to do this work and provide the support the young women that were in, that were residing in Inwood Houses maternity residence were giving after they gave birth during that time were provided with the services and supports they needed after they aged out of foster care. We certainly could have used a lot more resources from the city, from the state from private foundations to enable us to do this work. But I, I think that they are the right agencies to do this work.

CHAIRPERSON LEVIN: I agree 100 percent.

This is very into a budget question but it's up to the city I believe as a public, as the public institution of municipality to provide the, the resources for these, for the community, community based organizations to do that work. And so I'm,

I'm not, I'm not disagreeing with you. I don't necessarily think that ACS workers should necessarily doing that work but we should be looking as a city to provide the financial support, the budgetary support, the programmatic support

2 for, for, for community based organizations to do 3 that work.

COMMISSIONER CARRION: And I would welcome those resources.

CHAIRPERSON LEVIN: Okay. So we'll work on that together. Okay. Because in, that kind of leads to another question that I had which is around and there's partnerships and other models like that that do exist, they're expensive. They're expensive and maybe they require partnerships with other agencies, Department of Health and Mental Hygiene, the state I know Senator Daniel Squadron's brought to me social impact bonds in supporting New York's family partnerships. I mean are there, is there an appetite to kind of look towards working with other agencies to create that type of, of web of support right that we can financially so that organizations can do that.

COMMISSIONER CARRION: Absolutely. And I think that's one of the purposes of the children's cabinet to be able to have those conversations and have this interagency work done. And you know New York State, New York City there are two models Healthy Families.

CHAIRPERSON LEVIN: Right.

COMMISSIONER CARRION: And then nurse practitioner with our home evidence based home, home visitation programs. I think that we need to do a better job of connecting our families to make sure that they're accessing those services. Every family that has every, ever pregnant teen in particular could be connected to a home visiting program that's in my system. That should be automatic and that's where we need to make sure that the systems are working together to make those connections.

CHAIRPERSON LEVIN: I agree and just I think I mentioned it to you before my, my aunt Natalie Busby [sp?] in Plainfield New Jersey did this for 10 years as a home, home visiting nurse for, for young mothers. But that was, again that was supported through private foundations. And so I think that maybe working together we can go to the powers that be and say that we need funding for this.

COMMISSIONER CARRION: Yeah. Well you know there are a couple, there's federal dollars for that. We certainly did more funding. I think

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there's a look at whether or not they could be financed with Medicaid dollars...

CHAIRPERSON LEVIN: Yep.

COMMISSIONER CARRION: So there are different models. But we certainly need more financial resources.

CHAIRPERSON LEVIN: Money, yes, okay. Okay, thank you. Moving to one other case this year, child fatality of Kevasia Edwards. In that instance her mother had, there was court ordered supervision. I'm sorry I wanted to ask did her mother have court ordered supervision after getting her children back into her custody in 2013. That was a case where in 2012 the children were removed from the home after substantiated allegations of, of abuse. Kevasia herself was, was I think burned by her mother and the other children, there was I guess allegations of neglect. I have to go back and, and confirm that. But there was substantiated allegations of abuse, children removed from the home, given back to mother's custody in 2013 and then a little over a year later is, is when Kevasia was killed. And were, my, my first question would be was there a court ordered supervision after the

children were given back to the mother. And then, and then in terms of instances like that where there's been substantiated allegations of abuse there's been action taking in this case foster care, I think it was foster care where the children were removed from the home. And, but then the... you know so the children are back with mom but there's been a history of, of real abuse there, not just allegations but real abuse. Do we, is there, is court ordered supervision fit into that continuum and if it does for how long and is it a case by case thing or... And then, and then in this instance was that occurring.

COMMISSIONER CARRION: So Chairman

Levine I'm really not free to respond to that

question. I can tell you generally that there are a

number of ways that children are returned to the

home. It could be through a court ordered

supervision or it could be a trial discharge. And

services can be attached to either method of

releasing children to families generally.

CHAIRPERSON LEVIN: Okay. Because that would be something that, and I know there's legal restricts and, and other legal obligations. But I

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of more questions.

would... I think and in exploring how we're moving forward that as a, as a population that kind of speaks to a little bit about oh we, we kind of addressed it with cases of ongoing or multiple instances of, of abuse or neglect. I mean this is kind of an extreme example of that. But how children that are back in the home fit, fit in, into that and how we are able to ensure from protective perspective that those children are protected. I think that's, that's essential.

COMMISSIONER CARRION: So I think as a system we must consistently convey to both our staff, our workers and agency providers that we almost miss, always have to have a safety and risk lens when we work with these cases, that that's really important wherever in the continuum of services our families are engaged in. Our responsibility is always to make sure that we're assessing the risks and that we are maintaining a safety lens when working with families.

COMMISSIONER CARRION: That's fine.

CHAIRPERSON LEVIN: I just have a couple

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CHAIRPERSON LEVIN: In regard to the most recent incident I know that that's under investigation, can't speak to it but it was a, this actually goes in line with one of, then Public Advocate now Mayor de Blasio's recommendations. It was his third recommendation which was ACS and the Department of Homeless Services should jointly review the demographic profiles of families in shelter to identify those facing multiple risks, in particular families with a history of multiple prior contacts with the child welfare system that would benefit from supportive housing. Speaking specifically to Department of Home, of Families that are in the Department of Homeless Services System there are 22,000 children in Department of Homeless Services shelters every night. Those children before going into the shelter system faced major housing and stability factors. They didn't go into the shelter system because they had stable housing to begin with. So they've gone through significant amount of trauma, the families have gone through a significant amount of trauma. And that has a destabilizing affect all around. This,

obviously this, the case of, of Juan Sanchez that

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family was in a DHS cluster site shelter contracted sight but did not have you know wrap around services and, and other things that might, we might see in other DHS shelters. But speaking to coordination specifically with DHS, outside of maybe the Children's Cabinet because in Children's Cabinet I think we're looking at broader issues, but this recommendation from then Public Advocate de Blasio speaks to specifically identifying children in the homeless shelter system that have multiple contacts with, with ACS. Is that something that we're looking at in, in terms of doing some reforms around coordination with DHS for that specific population.

COMMISSIONER CARRION: So I'm really pleased to report that almost day one Commissioner Taylor and I have been working together. You know we have a unique situation, the Commissioner of Department of Homeless Services was a deputy at ACS. So he has a deep knowledge of this work. And so day one we started to meet and, Commissioner and I and our relevant staff to look at his population. And in fact even before the Children's Cabinet of how do we work together to align our services and

supports	with th	e family	identify	ying the	famili	es
that are	dually	involved.	And in	fact we]	know	
there're	about 2	5 percent	of his	families	have	some
prior ch	ild welf	are invol	vement.			

CHAIRPERSON LEVIN: And that's a lot because that's...

COMMISSIONER CARRION: Right.

CHAIRPERSON LEVIN: ...20, that's 25

hundred families or...

COMMISSIONER CARRION: That's right.

CHAIRPERSON LEVIN: ...5,000 children.

my children. And so we've even before, start even before these fatalities have started to work together to align our systems and to leverage our resources for... And, and so I'm happy to report on that. And also looking at how we have a, a rent subsidy and looking at how we can leverage that rent subsidy. Unfortunately it's very low. It's 300 dollars. So how can we, you know and it's by statute at the state level. So is there a way to increase that subsidy for the families that are involved in, in ACS and are in a homeless shelter to really expedite their leaving a shelter. How can

we use the 300 dollars that we have and improve more cases? How can we align our preventive services with his providers?

CHAIRPERSON LEVIN: Mm-hmm.

COMMISSIONER CARRION: What, and how do we share information? So we have been working together. We're meeting now to review all the cases that are, that have ACS involvement and we're going to do a case by case review in collaboration with the Department of Homeless. And that's beginning very soon.

CHAIRPERSON LEVIN: I'm very encouraged to hear that. And I think that, I, I missed the executive budget announcement but I think that there's going be a rent subsidy program coming out of, of DHS as part of the budget. So... or I hope so. And so that's, that's, that's, that's great to hear that there's a coordinated effort because using that 300 dollars towards...

COMMISSIONER CARRION: Mm-hmm.

CHAIRPERSON LEVIN: you know that, that goes probably a very long way and it, it certainly adds up in terms of how we could support those families. So I appreciate that. So my final

question and it's, it's, it's more of a, it's kind 3 of a statement kind of a question. So in, in doing research there was a, in 2011, in April of 2011 4 shortly after the death of Marchella Pierce here in 5 6 New York City there was a, a noped [phonetic] in the New York Times by Olivia Goldman who was the 8 Director of Washington, Washington DC's child welfare system in the previous decade. And in 9 10 speaking about how to fix systems and in her case 11 she took over a system that was in real disrepair. 12 But the, one of her recommendations that struck me, 13 and this is something that I've spoken about before 14 and I just want to reiterate. Says you can't learn what's wrong with the system from just one case. 15 Understanding what to fix requires analyzing many 16 cases including deaths, injuries, and near misses. 17 That's why airline safety analysts collect 18 information about maintenance problems in planes 19 20 that come too close to each other on the runway or 21 in the air and why hospital study, hospitals study medication errors. Looking at just Marchella's 22 death focuses attention on the caseworker while 23 24 looking at more cases gets us closer to understanding trends and patterns. And the, the 25

takeaway for me is that while we welcome all of the reforms that have been proposed by the administration in response to the Myls Dobson case we want to make sure that there are more reforms forthcoming and that there are through, and that in every case and death or injury or near misses that we're, that we're learning and we're continuing to evolve and that we're open to additional reforms when, when they're appropriate. And so I just want to ask is, do we have a commitment from, from, from ACS that, that we're not just stopping here at this case but that, that we're looking continuously at reforms that we can make and learning lessons from, from, from every instance so that we can better protect New York City's children.

COMMISSIONER CARRION: You can count on it.

CHAIRPERSON LEVIN: Thank you.

COMMISSIONER CARRION: I will tell you that I know Olivia. She was the Deputy Secretary for Health and Human Services in the Spitzer Administration for a short period of time. So I had the opportunity to work with her closely. That's certainly what this administration is about and

role in this process and have a voice and have a

seat at the table. Because it's essential for, for

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us on our end here at the committee if we're to
understand effectively what is going on day to day
in the field it's important for us to have a
dialogue. So I want to thank you all for being
here. We're going to hear first from Anthony Wells
of SSEU local 371. Is anyone else testifying.
Michelle are you… okay. Okay, so just Anthony Wells
testifying here on behalf of SSEU local 371 thanks.

ANTHONY WELLS: Good morning Chairman. I'm joined at the panel today by the Vice President of Political Action Michelle Akyempong and the Vice President of Research and Negotiations Rose Lovaglio-Miller. We thank you for the, for convening this hearing on ACS as you say I'm President of SSEU local 371 Social Services Employees Union, local 371 representing over 18 thousand social service workers and particularly in ACS over 48 hundred workers. Our members are engaged in one of the most difficult and critical jobs in the city protecting children. However they tackle their responsibilities with care, concern, and commitment every day. In the area of child protective services they often work under the most adverse conditions. There are high case loads,

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repetitive and redundant paperwork, inconsistent policies, hostile work environments just to name a few. They go into homes not knowing what is on the other side of the door often in dangerous and unstable environments. The recent deaths of the, of the, the recent death of children has once again brought ACS into the public light. When there is the unfortunate and terrible death of a child in a family known to ACS the first thought is what did the workers do wrong. This has been the history of BCW, CWA, and now ACS. When something goes wrong the workers are the first and sometimes the only source of blame. Too often the workers are scapegoated because the public and yet sadly public officials do not understand the nature of the job or what ACS workers do. This is not making excuses but rather trying to get to an understanding of what ACS is, what do workers do, and how the public can be involved in the saving of children's lives. While there is time to stop scapegoating and blaming workers and improve the system the present administration is seeking to change the trend. Thus far it has not gone out the workers to blame but instead to look for real solutions to the problems.

2	We contend this new administration for the creation
3	of the Children's Cabinet which brings other
4	agencies into the discussion of protected children
5	and their families. It is also a way to hold other
6	agencies accountable when they are involved with
7	the families. We also commend their efforts to
8	review the family support unit and improve our
9	comfort children program in addition to hiring. At
10	ACS morale is at all-time low. Workers are
11	overburdened with caseloads as high as 15. They
12	have required to complete templates on each child
13	that often require answers to an exhaustive list of
14	questions. And there are midlevel managers who are
15	more concerned with deadlines and statistics than
16	protecting children and supporting children. We
17	look forward to working with Commissioner Carrion
18	to implement changes that ensure that services are
19	provided to families and workers are able to do
20	their jobs. We have suggested the creation of
21	screening units that would be able to assess cases
22	that may be valid or need many servicesnot
23	screening unitACSs had screening units of
24	workers who go out and get two cases per, per

worker and they go out and screen cases to see if

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further services are needed. The immediate impact will be the reduction of cases on caseloads. For example often times child welfare services are used in disputes between parents in custody battles and they may call a report in and really the report has no substance. Often at the end of the school year Department of Education finds all these kids that haven't been to school for a year and there are reports of education neglect. The screening units would go out and filter a lot of these cases. They handle more cases in a shorter period of time and they either direct it to, to a PD worker, a CPS worker, or they close the case, or if there's any minimum amount of notice, minimal amount of services needed they're in that position to make that assessment. And I've spoken to the commissioner about that and that would provide immediate relief for caseloads. Back to this stuff here right. So we have recommended that every protective, well the screening unit workers would make more case, would take more cases, help reduce case loads, and make determinations as to whether further services were needed. The screening unit would provide immediate relief to high case loads.

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...recommended that every protective unit have a child protective specialist supervisor that's referred to as a CPSS, the CPSS would not carry case load but would provide assistance to a unit supervisor and unit workers. Once again let me give you some, some insight of how that would be helpful. If, if a units... in 1987 BCW was reorganized to create a unit headed by a supervisor level two, five workers, and a supervisor level one. The purpose of the level one were to provide assistance on difficult cases to also maybe do a visit if only a visit was done to provide additional supervision for workers as a resource. Over the years two things have happened. One, they started giving supervisors full caseloads which is totally ridiculous. Supervisors now carry as many as 25 cases. Two, in a budget exercise under Commissioner Mattingly they actually sacrificed 94 positions and therefore their units. In one of, in the Marchella Pierce case, one of the issues in that case was that unit didn't have a supervisor one. If they had had there would have been some more oversight, more involvement, and maybe we could have prevented that tragedy from happening.

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So CPS workers and CPS supervisors in units would help immediately also, and also help reduce caseload and work, and work. But I'm going to go to the next page... finished that paragraph... We have recommended that workers go to the field in pairs as a matter of policy. This way it creates a safety factor for workers but also it would provide another set of eyes to do assessments. It would also provide another set of eyes while the interview process is going on for the worker to assess the situation around the environment and even the reaction to the questions asked by the primary worker. In the Brooklyn DA's report after the, the death, the recent death of Marchella Pierce it came out that workers should go out in pairs as a matter of policy. Okay, and we, we, we were there, we support that, and we encourage that. Changes in ACS do not come quickly but these recommendations and the administration's pointers can have immediate impact and start the process. ACS has suffered privatization in areas such as foster care, group homes, preventive care, and oversight. I don't think the public understands

there is not an agency run group home. There's not

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an agency run foster home. Okay. And under the improve, outcomes of children they have contracted out oversight of these agencies. And some of these cases that you mentioned earlier that oversight has failed. That oversight has failed. And also there was an overinvestment in the lines on the improved outcomes for children that resulted in the layoff of hundreds of ACS workers in 2008 and 2010. Finally there needs to be more mental health services and creation of social work units in the field offices. Mental health is a common threat in many ACS cases where there is drug abuse, alcoholism [phonetic], alcoholism or domestic, domestic violence. By creating social work units staff are licensed social workers of which ACS has plenty those hard to engage families, those historically engaged family of ACS that you actually mentioned earlier, resistant families, and families with a long history of ACS involvement can receive the services they need. These units of social workers who are trained and most of them came out of ACS. So they have a, a, a historical knowledge of ACS, can provide additional services and do things that, that the case, CPS workers

don't have time to do. And this would also help
reduce caseloads but also provide services and
close some of these gaps. This administration
appears to be on the right track. It wants to
include all parties of interest including the
unions in the discussions to improve child welfare
services. It must support the workers through
hiring, training, and creating a work environment
conducive to resolution not retribution. And the
city council has wherewithal and also must be
prepared to provide support as well. I wanted to
give two comments if I may about Commissioner
Carrion's testimony. By the way I've been in this
room for ACS hearings before and the general
services. And I've never seen such a calm quiet
exchange between the administration and the city
council. What a welcome relief. Maybe now we can
get some things done council.

CHAIRPERSON LEVIN: I was up late $\label{eq:chair} \text{preparing for, for the hearing so I was a little } \text{tired.}$

ANTHONY WELLS: [laughter] You a little

24 tired?

CHAIRPERSON LEVIN: Little tired.

2 ANTHONY WELLS: No you, no you act no, 3 you asked good questions. It's just that one, the agency was not hostile and neither, and neither 4 5 were you. This is a serious problem so let me just 6 talk about a couple of things. We welcome the additional hiring of the additional 362 workers. 8 Part of the problem is you must find ways to retain them. You must keep them, those who want to stay. 9 10 And that has to do with a change in the attitude of 11 ACS. The focus must change from paperwork to 12 preserving lives. And often times they are adverse 13 to each other. We spend more times worried about 14 deadlines and, and... as for example we have a issue... there's a form that's due in seven days. And they 15 actually trying to get the workers to do it in five 16 days. It doesn't, it doesn't make it conducive to 17 work. The environment needs to change. FSU, the 18 Family Service Unit what you didn't deal with is 19 that this unit receive cases after the Marchella 20 21 Pierce case. They dump cases in the Family Service Unit under the Mattingly administration to reduce 22 the caseloads in the protective units, protective 23 24 diagnostic units. We told them at the time you were going to have a problem on the road because you're 25

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2 putting cases in a FSU unit without putting resources in that unit. So now this administration 3 wants to add workers and that's good. But they also 4 5 need to look at the policies, the inconsistent 6 policies. One borough does it this way, one borough does it that way and hopefully the future... But this FSU situation did not develop overnight. It is a 8 result of bad management, poor management, and poor 9 10 foresight to see that this was going to happen down 11 the road when you put cases into a unit and don't 12 do it. As for teenage pregnancy there was a program 13 that was state, that was state months, state funded 14 called TASA which means the Teenage Services Act and they dealt with pregnant teenagers. And that 15 program was defunded. ACS did not pick it up and 16 17 therefore you have these teenage parents are falling through the crack. Finally, finally it 18 takes a commitment from everybody around. There is 19 20 legislation that needs to be changed also in terms 21 of, and this is on a state level, the reporting 22 structure. There are states where if you keep filing false reports you're going to be held 23 24 responsible. That needs to happen in this state

too. Okay, that overburdens the system. People are

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using the child welfare system not just to protect children but to get retribution and get poor neighbors or angry neighbors or, or custody battles, divorced cases, I'm mad at you I'm going to call the case on you. I've had a case where in another agency a supervisor called a case in on a worker. So ...

CHAIRPESON LEVN: In ACS.

ANTHONY WELLS: Another agency, not even in ACS okay... And, and, they got in, they got into a dispute. So I got to dispute, you got kids, I know how to take care of you. I'll call ACS because no one wants ACS to come to their house. You know I don't care who you are when that knock on your door and you say by the way, BCW because that's what the community don't know what ACS is right, BCW, [knocking sounds] the first thing is oh my god why are you here. And, and we need to address that so that one is not using us that way, two, to help change the public perception. So we're, we're in concert. We did a radio campaign about a week and a half ago talking about our workers and what they do. People should know that when a child dies on ACS case the workers are

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affected. We have a crisis intervention program now when we send cased... people out... every child welfare death in the last six months we have sent a crisis team to that work location to address those workers because they feel their pain. But we also must change this fear about workers being afraid to do their job for they may be brought... criminal charges. The, well Brooklyn DA hires... those two workers are ACS are persecuting them. For two and a half years they were on trial longer than the people who did the crime. Their life was, who would want to work for child welfare if ... end of the day your life is going to be destroyed from a, for a... A death of a child is horrible, horrible at any level. It's sad on any level. But if you want to give the people whose job it is to protect your children and keep families together you must give them support from this council, from the agency, and from the public. Thank you.

CHAIRPERSON LEVIN: Thank you very much Mr. Wells. Couple of things. First you know I want to acknowledge and I want it to be on the record that the council and this committee acknowledge the extremely difficult work that your members do. If

I, you know I was thinking about this and if I was
you know child protective specialist I don't know
how I would be able to fall asleep. I would be so
wound up and worried and it's an immense
responsibility that your members take on. It's,
it's, it's exceedingly difficult circumstances and
you know they put themselves at, at real risk.
It's, so I, I want to commend your workers for, for
their selfless work. It's, it's just difficult and,
and I would imagine just immensely scary to kind of
go into that line of work knowing the
responsibility that they have. So just want to
acknowledge that.

ANTHONY WELLS: Thank you. Also I do, need you to take this minute because you, today you're focused on CPS but the child welfare system is beyond CPS. And there are still other children at risk who are not young, maybe a little older but they are also at risk. They're, they, ACS also responsible juvenile justice system...

CHAIRPERSON LEVIN: Yep.

ANTHONY WELLS: They're also responsible for placement of teenagers and the teenage problem that we have in this country and in the city

because of lack of services. So as we focus on the
CPS and that's, and that's always a thing that
grabs the public's attention is the child from
birth to adulthood that we must also focus on. And
they are also involved in the child welfare system.
And we got to make some changes there too. It was a
mistake, visually relieves to have merged juvenile
justice and ACS together. There's two different
focus in their mission and their goal. So I don't
know if that's going to be undone but at the very
least it must be addressed as two different
missions, same goal, protecting children,
protecting society, but the missions are a little
different.

CHAIRPERSON LEVIN: Mm-hmm.

ANTHONY WELLS: And that needs to

happen.

CHAIRPERSON LEVIN: I, I hear you. I mean there are a lot of, a lot of people put a lot of work into the merger but you know here at this council we have a, it's a standalone committee on Juvenile Justice as well that we conduct joint hearings with but there's a committee chaired by Council Member Fernando Cabrera that focuses

specifically on Juvenile Justice. So I, I just
wanted to one other thing, encourage, I would like
to work with you on creating the, creating the
social work unit because I think that that's a good
idea because in, in reviewing the instructional for
this hearing, you know knowing that child
protective services or specialists are not, they're
not social workers. And they have you know very
specific job and role to play but it's, they're not
there to be a social worker necessarily. And so I
think that, that is something that I would love to
explore with you. I would also love to sit down and
talk about FSU a little bit more which we didn't
delve in too much in this hearing but, but we
should talk offline and, and I can hear your
concerns on that and maybe bring it up in the
budget hearing.

ANTHONY WELLS: Thank you for the opportunity and we will look forward to working with you. Thank you.

CHAIRPERSON LEVIN: Thank you very much.

Thank you for this panel. Next panel Rose Vitale

from the Child Welfare Organizing Project, Kim

Kennedy, Iris Parra, and Damaris Figural [sp?].

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[pause]

CHAIRPERSON LEVIN: Whoever wants to go first go ahead. Make sure that the microphone is on and speak directly into the mic and please identify yourself for the record.

DAMARIS FIGURAL: Damaris Figural from Child Welfare organizing project. My, I'm a parent organizer, parent advocate, community representative. There's a host and then there's a coach. Okay I'm here to talk about the family assessment response, family assessment response also known as FAR is the ultimate approach to providing protection to children by focusing on engaging and informal and formal support services that meet their needs and increases their ability to care for their children. This has been a program in Queens and it has been successful. Family Assessment Response needs to be in all five boroughs. Families need help. Resources support instead of automatically moving into state center registry. Example of my situation. My son is 14 years old and special needs child that has, had incidents in school with teachers and staff and now my child does not want to go to school. I try my

best every day to get him to go. Sometimes I succeed, sometimes I don't. Being that I work for Child Welfare Organizing Project I have learned to navigate and put services in place in my home for me and him. If not I would have had ACS. So why is it that I'm getting threatened by the school to charge me with educational neglect. This is why we need Family Assessment Response in every borough to help parents like me who are in a difficult situation to get help and resources to help ourselves, our family, and children thrive. Thank you.

ROSE VITAL: Hi, my name is Rose Vital.

I've been participating with CWOP for about the past three or four months. My experience is a little different prior to my involvement as a parent in the child welfare system I was a case planner, a supervisor, and an assistant director for preventive agencies for over seven years. I went to Adelphi University. I obtained a masters in social work. I got my license. It was actually my dream to become commissioner of ACS. Or in

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September 1st, 2013 my husband and I took our two week old son to the hospital because we noticed something was wrong with his leq. Upon x-rays we found out he had a fractured femur which we had no idea how it happened. According to SCR protocol the hospitals are mandated to contact ACS which I understood, I even provided the resident with the number to the SCR because he was new in pediatrics and didn't have the number. I fully expected the investigation and expected to be treated as I treated my clients during my seven years with honesty, with dignity, with respect to find out what happened, how do we protect the children and how do we move on. I was shocked to say the least when on September 4^{th} my two week old son and 19 month old son were remanded to Commissioner Carrion and placed into foster care. I didn't understand how this happened where not just my background but having been a mother since I was 14 years old I have never had interactions with the child welfare system outside of employment. I have a husband, two older children who are attending a prestigious boarding school in Vermont on scholarship. I have sisters and brothers who are professionals. Parents

immigrated here. We've never ever had this
interaction with child welfare. Could not
understand how this happened. At the child safety
conference I had the supervisor constantly role her
eyes at me, spit policy at me which I corrected her
and spit back her and apparently she didn't like
that. In court the judge didn't ask any questions.
We weren't allowed to speak. She bang, she said
remand, banged her gavel and that was it. My 19
month old was with us at court because I didn't
know they would, I didn't think they would take
him. We stepped outside of the courtroom. There's
an empty stroller, two empty cups and a baby bag.
And my son is gone. No one would tell me where he
was. My son also suffers from retinoblastoma,
that's cancer in his eye. He's, doesn't like people
to snatch him. I have no idea how fearful he was. I
have no idea what he was thinking, looking for us,
no one could tell us where he was. We made
arrangements for kinship care with my sister.
Michael was to be brought home on Friday. Friday
morning I called the supervisor to ask her what
time was my son being brought home to my sisters
and she said I'm sorry to tell you but your son was

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placed in a foster home. Why was my son placed in a foster home when on Wednesday we discussed this, it 3 was cleared off, both my sisters and my brother 4 5 were all cleared to be foster parents. Why was he placed in foster care? I don't know Ms. Vitale 6 that's where he is. I could give you the number and you can call and find out. My son spent Friday... My 8 son spent Wednesday and Thursday at ECS. I don't 9 10 know who changed his diaper. I don't know who fed him. I don't know what they fed him. They didn't 11 12 ask me if he was allergic to anything. They had no 13 knowledge of him. They had no knowledge of his medical treatment. They had no knowledge of him as 14 a person. He came home Monday at 7:00 p.m. ran to 15 my brother and would not let his leg go. I 16 understand the work of CPS. It's hard. I do it with 17 them. I go to the houses with them. I get cursed 18 out with them. I get dogs released with them. I 19 understand the work. But there needs to be an 20 21 accountability. There's no way my son could be placed somewhere and you don't know where he is 22 when it's another branch of your agency that placed 23

him. And when I ask you a question you need to

speak to me with respect. Now as it stands I have

an indicated ACS case for abuse against my two, against my now eight month old. I cannot work. I cannot do anything that I prepared myself to do. I have 80 thousand dollars in student loans that are going to be paid how? Nobody cares. I was fortunate enough that my kid's legal law guardians understood where we were coming from and petitioned to have a suspended judgment. ACS even agreed to the suspended judgment. You agree to this but you're the one that said I did this. But you agreed to it after I said I would take the finding. So were you concerned about my children? Were you concerned about their safety? Or were you concerned about

CHAIRPERSON LEVIN: So can you clarify. So you, you agreed to take the finding.

having a finding on your record?

ROSE VITALE: Yes we did because prior to, on November 18th we took the finding, prior to this my husband and I were Googling, searching law, lexes nexus, everything trying to find legal precedent how can we beat this. We found a case of a four year old girl named Nicole C in Kings County who went to the hospital at the same age as Gabe with a fractured femur like him and a broken

clavicle. She was immediately removed. From 2009 to
2013 this case went on. And in 2013 is when the
case was finally dismissed. But during those years
she was in care away from her parents. I wasn't
going to spend the next four years an agency that I
cannot fight by myself.

CHAIRPERSON LEVIN: Do you have legal...
Your son is home?

ROSE VITALE: They're both home, yes.

CHAIRPERSON LEVIN: They're both home.

Do you have legal representation? Do you have a lawyer?

ROSE VIATALE: We did. We were advised against taking the finding because they wanted to go to trial because they felt this would be rectified in trial but again there's a shortage of family court judges and also until there's a finding ACS does, typically does not increase visitation. So my two week old who was breast fed immediately from birth I was seeing twice a week. I took the finding on November 18th. On November 19th my visits went to five days a week. Two weeks later my visits went to seven days a week with my sister supervising. The judge allowed ACS to allow my

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sister to supervise from September 4th. ACS always said no because my sister didn't complete a foster care training. On November 19th she still had not competed that training but they had a finding so it no longer mattered. So which I ask my question again. Did you care about a finding or did you care about the safety of my children? Because nothing changed between those two days with the exception of the finding.

CHAIRPERSON LEVIN: Can I ask is there, is there any recourse now, maybe I should know this but is there any recourse for undoing the finding or is there, is that on...

ROSE VIATALE: I have to wait until March 18th, 2015. That's when this, they ordered me to do preventive services which I have nothing to do and they ordered court ordered supervision for a year which is a waste of resources. Prevention has already been cut in the budget cut and now you're ordering me to participate in preventive services where I don't need parenting, I don't need mental health, my home is stable, we've been there for seven years. What is prevention coming to my house

CHAIRPERSON LEVIN: Yeah. Have you contacted anyone... I mean have you, have you had any contact with ACS outside of the official... I mean like outside of those channels where you have court ordered supervision, preventive services...

ROSE VIATLE: Not as of yet.

CHAIRPERSON LEVIN: Okay. Is there anyone from ACS that's, that's currently here so maybe we could follow-up on this case and, and...

ROSE VITALE: Thank you.

CHAIRPERSON LEVIN: I appreciate your testimony. We'll make our, my office available and we'll, we'll have to follow-up after the hearing but I appreciate your testimony very much.

ROSE VITALE: Thank you.

KIM KENNEDY: Hello, My name is Kim
Kennedy. I'm a mother of six. I have children
that's in the system for two years since 2012. I'm
really striving to really get them back into my
care. I have everything situated. The way how my
children got sent to foster care is when I was
placed in a, when I was in a family shelter. Our
case manager had reported me because I asked if I
could make a phone call to get another like a copy

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of a WIC form because I moved out here from Pennsylvania. And just to call and make a phone call out there to Pennsylvania to request for a new WIC form to, to apply for WIC for my baby since I moved down here. And she really got nasty with me. Didn't I make, didn't I let... She said didn't I let you make a phone call... This is not for personal use but it wasn't really for, it wasn't really personal, like it was basically business. It's something that basically I needed for my child. And she just basically, she got nasty and she decided to basically after all let me make a phone call. And after that, after I got off the phone she reported me to CPS. She reported me to the, she called my caseworker on me or whatever, say that I'm going to call your caseworker and tell them that you needed help. That's when I was placed, when I was in a shelter with my, my children. And then I just went about my way. I just left her, her position and I just took me and my children and I just went upstairs to my apartment to take care of my children and do whatever I needed to do with them. Make sure that they eat and they're well taken care of and things like that. Because I, you

2 know... Then I got a knock on the door from a 3 security guard. Then the security guard... alright. My, one of my children went to, to go answer the 4 5 door but I was like no, don't answer it. So I just got up, put my baby I believe in a crib or just 6 carried her with me to the door. And I asked who is it. It was the security guard that works at the 8 shelter. He was like the case, the case manager 9 10 needs to talk with you or needs, or said that 11 somebody needs to talk to you on the phone. And I 12 went, I took all my children with me downstairs 13 with me to see what was going on, what, what they, 14 what the, what was, you know why, why I was you know who really needed to talk to me over the phone 15 or whatever to see... So I went downstairs. I got, I 16 17 got on the phone and it was a, it was a case, it was the caseworkers, no not the case worker the 18 supervisor. In fact I remember that was all the way 19 back in 2012 so it was the supervisor of the 20 21 caseworker. The caseworker wasn't there at the time. So she was like what was the problem or 22 whatever. I said that, I asked the, the caseworker 23 2.4 if I could make a phone call and she got nasty with me and just one thing led to another she, she got 25

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2 nasty with me. And so... you know she got an attitude with me and things like that and all I just asked 3 if I could make a phone call so that I can reach 4 5 out, you know I can call the WIC office out there 6 in Pennsylvania if I can get a... request for a new WIC form. That's all, it was just that, that 8 simple. And she, then the supervisor on the phone told me what am I doing at the time because I was 9 10 basically, at the same time I was register, trying to register my children for school, my two older 11 12 children into school. I was just doing a lot. And 13 she was like I... what I was doing. She told me to 14 come down there to the ACS office. It's not that like, it's not like they took my children from me. 15 I took them with me to the ACS office to see what 16 they wanted. So I took, I, I'm, I waited for, 17 because I was waiting for the Board of Ed at that 18 time too to register my, my two older ones back 19 20 into school since we move out here. And so I had to 21 wait to get transportation to take all my children 22 down there to the office with me. I stopped whatever I was doing, went down there to see what 23 24 they wanted and I, when I got there I had to wait a

moment. Like because we was called into this room.

I was like basically being interviewed by the
supervisor and some ACS worker that wasn't even on
the case, or that wasn't even what yeah So and
they called me into the room and I was being
questioned about my personal situation that
happened when I was in Pennsylvania because there
was already a case against my spouse, it was
already a case against him because he, says he
sexually abused my oldest daughter and that's been
reported, been situated, tooken care of, I took
care of all of that. And he got reported, he wind
up getting arrested. And they just brought the,
they just try, got into my personal life asking me
questions about my daughter, about what happened,
about you know the, the, about the case that
happened and, against my spouse and, and what was
said or whatever like that, like it's just like I
don't know where to go with this. But this is it's
just like so much is on me you know. I just I
don't know. I don't know what to do. It's like I'm
in this whole situation and I'm the one that
basically sought help for my family to get out of a
bad situation from being abuse, from my daughter
being abused and being, me being abused and the

rest of my family. And it's like this is penned
upon me as being abusive and neglect. And so I'm
like in this whole thing and I'm the one that
sought help for my family. You understand. I'm, I'm
the one that sought help out of this whole
situation to get, to, to give my, my children, my
family a better living. I don't know. I'm just
trying to basically being the fact that I'm stable
and I got everything situated I'm just trying to
get my children out of the child welfare system.
What do I do, like I don't know like

CHAIRPERSON LEVIN: Where are your children currently?

KIM KENNEDY: They are in, placed in, out of my care, foster care.

CHAIRPERSON LEVIN: Okay thank you very much for your testimony. We can follow-up with our committee, our staff here so make sure that we exchange information and we continue to follow-up and... [crosstalk]

KIM KENNEDY: This whole thing is, is confusing because I'm like stepped up to really help my family, I did that. I, I've been very compliant. I go to my visits. I don't spend, I

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don't have enough time with my children. My daughter, my, my baby got removed from my care and I was breastfeeding, doing all of that stuff a mother needed to do for her child, children. Three months and I was breastfeeding. I let them know what I was doing. I let them know was, was going on. Like I did not hold nothing back but I really needed help for my family, not for my children to be removed from me. And talk about its imminent danger. If it was I would have been removed for my kids since I moved out here. I just saw much, I spent a lot of money coming out here to New York. You understand? I got, I got, I had to go to, into, into a shelter from living with my brother. My sister to, to my brother, to a friend that wasn't even supportive and to a family shelter that I didn't really want to go into because I know how it is. It really is not, it's not no help, it's no help. You got case workers that don't want to work with you but work against you. You got CPS workers that really don't understand situations but they getting themselves involved. It's not right to remove my children from me out of my care when I'm really, you know I'm there for them and supportive,

I take care of my children, I'm stable, well put, well kept… I, I don't, I don't abuse my children. I don't neglect them. Like that's a big, that's, I take that seriously.

CHAIRPERSON LEVIN: So if you could follow-up as well with ACS. I, I thank you very much for your testimony. We'll have to follow-up after the hearing but I thank you very much for coming down and for supplying, supplying your testimony. Thank you.

KIM KENNEDY: Your welcome.

IRIS PARRA: Hi, my name is Irris Parra.

CHAIRPERSON LEVIN: If you could speak

closer to the microphone please.

IRIS PARRA: My name's Irris Parra. My
two children are in the foster care system... I was...
sticks to anything. They remove the children. They
bring me to the hospital. I stay three day in the
hospital. When I, I went to the court. I, I have...
they, they put a lot of false allegation in this
case, in my case. I can prove that because I have
like seven evaluation by the doctor that say that,
that they, they was including the, the doctor that
went to the court and say that the diagnose is no,

1 is not true. And he can prove it because he was my 3 doctor... with, you know like the year before that happened. And the children are still in the, in 4 5 care and now I have in June for the TPR. They... in, in ACS in my case they, besides the false 6 allegation about my health they, they call people including Marries [sp?] when she was my visiting 8 coach to chain a letter that was... planner. Now I go 9 10 to the ACS Commissioner Gladys Carrion because I no 11 have case planner. I request her that I need a case 12 planner that work with me because I have a 13 concurring goal to return to me the children. And 14 the foster mom have false allegation because she neglect my child in different way and the children 15 is still in, in her home. And in 2012 they... I... see 16 Amy Lefarrio [phonetic] she's a social work that 17 she bring ACS to the meeting and she requires that 18 then they let her to take the children out to 19 another foster home, the children is still in the, 20 21 in the foster home the, they have false allegation against them. I still in court. I need family 22 therapy. And just to they... Dolfu Toferrizone 23 24 [phonetic] she's my supervisor because I no have

case planner and she say the children no long go to

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Queens to the family therapy and the children no longer to the visits. I have visit every Tuesday and Wednesday. I go to sign the book only because they no bring the children the last time they, I saw the children is, was in December 24, Christmas day I bring everything to them food, toys, they, they was fine but they, they, they, the agency do a lot of false allegation against that... I bring the consulate of Venezuela to the visit with them but they know the children say they... and they no want a lot of people in the visit because they bring the children in very poor conditions. They no take care very like, like the basis to them and they no want more people in the visit and they, they no bring the children. I request that bring the children and family therapy and the case planner... she speak Spanish it's better for me because they bring... language. Now I have to go to court in June four. CHAIRPERSON LEVIN: So I, thank you all

for your testimony. And we'll follow up with, with, with all of your, of your cases. And I very much appreciate you bringing this perspective to this hearing not only for your individual circumstances but overall in how we can, we're looking to address

systemic issues within, within the system. But with regard to specifically your cases we will follow up and we'll, we'll provide whatever assistance we can.

KIM KENNEDY: I do have concerns too about my seven year old receiving psychotropic medication. She's receiving two kinds... And I... [background comments] Yes. [background comments] I'm just... [background comments] Okay.

MAXINE KING: [off mic] I'm with CWOP.

CHAIRPERSON LEVIN: Oh okay. We have to...
We're, sorry we're, we're calling... We're
calling testimony in terms of panels. So I don't
know if you, if you've signed in... So, okay. Okay
yeah if we could...

KIM KENNEDY: Yes, I'm sorry my concerns are my seven year old is receiving... [background comments] Thank you. Alright.

CHAIRPERSON LEVIN: I want to thank this panel very much and, and we'll, we will follow-up on your cases. So it, you have that commitment.

Thank you very much. We do have a lot of, of people that are waiting to testify so... Next up Tracy

Carter, Maxine King, Meg Byer, and Nadine Simon.

grateful recovering addict. I have 13 years clean.

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And I was blessed to have family in my life and my sister adopted my five oldest children who are now back in my life, they're adults. But also due to my addiction I also continue to have children that went into the system. My rights was terminated for all nine of my kids and I was grateful to had gotten back my two youngest children at the age of two and three who are now 15 and 13, they're teenagers now. But being clean for 13 years and being affected by the system has affected my life. And I wanted to do something by giving back. I'm not really reading what's on the paper. I'm coming from my heart because I just want to speak direct. I know first-hand on how it has been being affected from the time it was BCW, now CWS, and now ACS. So my job as a parent organizer is to be there to give support to the parents who has been affected by the system. I can relate on a lot of levels from being homeless, from being addicted to drugs on getting my life back together, getting my children back out of the system. And I want to be there for these parents because I didn't have that support when I

was going through it myself. But at the same token

I did advocate for myself not knowing I was

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advocating for myself but I have done so successfully. I was very fortunate because my two youngest children had went back to the same agency where my other children. So they knew me but when they came back it was a different me. So I came back with a new attitude, a new Tracy. I wanted them to know that this was not the Tracy that was all, that's still on drugs. This is a new Tracy that who's now getting her life back together and wanted to be a mother to her children. When I went back to get my two youngest kids, actually I went back for all six but at the time when they found I was coming back for all six now my rights was terminated for the four that I have lost contact with. But never the less by the grace of god I am in contact with all my children that was adopted. They are back in my life except for two. And I also, I'm a grandmother of four. So I got to see my grandchildren. My son who was adopted by my sister served in the army, did 11 years, he just came out of the service. He served in Iraq. And we also been to Washington and spoke about that, about the TPR one families, how it does affect children, who would like to know where their biological parents

are for whatever reason give that parent
opportunity to say why they was not in their
children's life. Working with CWOP for the past
nine years I had come in contact with so many
different parents from all different aspects of
life, from all different professions and just being
there for them and letting them know I been there,
you're not alone, it's okay but also we want to
take that frustration and make it into a positive
thing because we don't want to go there angry at
these workers. We want to be able to show them that
in spite that you might have our children at this
moment is not an ongoing thing. Eventually they
will come home. And that's my role as giving these
parents support that they need so that way they can
feel a sense of confidence that okay you know what,
Tracy's been through it. She's got her kids back
even the ones that was terminated that was adopted
are back in her life. I can do this too. So we have
our weekly support group where we hold every
Wednesday from 11:00 a.m. to 1:00 p.m. in the East
Harlem Office and this is the parents group, this
is their group to come vent, talk, cry, laugh,
whatever their situation might be. So we'd rather

them take their frustration here than take it out
of the agency because then it's not going to be
affected. So and also I assist my parents in court.
I go with them. I call on their behalf to the
agency if things is not going well. I also speak
with, to their workers how we can increase visits,
how we can move forward in reuniting these children
back home with their biological family in a safe
environment because we don't want the children to
reenter back into foster care. So I'm going to keep
it brief because I know it's a lot more the others
that have to speak but that's my vote as a parent
organizer and as a parent and a wife who has been
affected by the system. And thank you for giving me
the opportunity in speaking.

 $\label{eq:CHAIRPERSON LEVIN: Thank you very much.}$ Thank you for the testimony, for being here.

MAXINE KING: [off mic] Good afternoon everyone.

CHAIRPERSON LEVIN: Speak into the microphone please.

MAXINE KING: Good afternoon everyone.

Good afternoon City Council Members and sorry for
the interruption earlier. My name is Maxine King

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and I am a mother, a grandmother, a community organizer, formerly incarcerated with a history of child welfare involvement. I'm also upcoming masters of social work graduate. I'll be graduating this month from this Hunter's School of Social Work.

CHAIRPERSON LEVIN: Congratulations.

MAXINE KING: Thank you. I'm also Child Welfare Organizing Project board member and I'm also credential alcoholism substance abuse counselor. I named all of those things that I do and all those roles. However when I come in contact with ACS all those things that I just said, the thing that comes out at them is my history and the fact that I'm formerly incarcerated. And I heard you guys earlier talking about some of the reforms that you plan on making in regard to the last child that died. And I think those reforms are very important. I'm also requesting a reform. I, in 2011 I was blessed with my first grandson Kevin. And healthy, healthy boy. Three months later a case was called in on his mom and he was placed in care. And me having worked in social services for the last ten twelve years I thought I would be a prime

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candidate for getting my grandson. However when I first approached them what was told to me, I'm a community organizer, active community organizer working strongly in the issue of stop and frisk. And in 2011 I intervened on my neighbor's behalf and ultimately got arrested. And the case was pending and that's what AC, that's what the foster care agency informed that I couldn't be a resource for my grandson because the case was still active. So I fought that case from 2011 to 2013 and ultimately was found not guilty. Went back to the agency, my grandson he's still in care now, and, and, and I said to them the case is over I want to be a resource for my grandson. And they said Mm-mm. He's been moved too many times and we are in the process of returning him back to his parents. Okay, they're going to, he's going to be returned to his parents. Great. I'll back off and I support this. Ultimately what happened he was returned to his father who is my son. And my son had no place to live so he came to live with me with Kevin in November. In December I was getting my floors done. They were waxing my floors and stripping and the little boy has asthma so I told my oldest son. I

2	said Kevin you can go to your sister's house with
3	the baby and, you know until this is done. And he
4	left. My son is 32 years old. He is the, the parent
5	of his child and I've allowed him to be the parent
6	of his child. He resides in my house but he is the
7	primary caretaker for his son. So he left with his
8	kid and on Monday the foster care worker came to my
9	home and asked me where was my son and the baby.
10	And I said I'm getting my floors done as you can
11	see he's not here, he went to his sister's house.
12	And she said okay and she left. That was about 9:30
13	in the morning. And I tried calling my son that
14	whole day and he didn't answer and the foster, the,
15	the agency folks called me and they kept asking if
16	he had returned. And I told them no he did not. And
17	about 5:30 in the evening the child's mom come to
18	my home and she's in tears. And I said what
19	happened and she said that my son had left the baby
20	with her and the foster care, the, the agency came
21	to her home and found him there and removed him.
22	And I said to her where is he now she said he's in
23	the agency and I said but I've been speaking to
24	them all day and no one told me that they removed
25	my grandson again. And I immediately called my

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daughter and we got in a cab and we went to the agency and we wanted to have a meeting with them to find out what was going on and why nobody called me and it, apprised me what was going on, they said to me that they had to speak to his father. They didn't have to give me any information. And so ultimately what happened is my grandson is back in care after being with his father for a month the agency is treating me as if I did something wrong. They said to me when they spoke to my son that evening when he came to the office and they ask, they said to him why did you leave the kid with the mom. Part of the stipulation for the TPR, for the, for the trial discharge was that mom couldn't be alone with the baby. Okay. He said he got a job that day and he needed childcare. When they were returning the kid back to him for trial discharge I asked them can you put child care in place. And they said no because he doesn't have a permanent job they can't put childcare in place. I'm a student. I'm an organizer. I'm there to support my son but I'm not a babysitter. I'm there to teach him how to be a better father to his son. And so

now the agency is saying to me that I was supposed

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to be the support. I said I was the support. I allowed him to live in my house. I, you know I took care of them but I'm not, I, I move around. I'm here today. I move around. This is what I do. And so again I asked them if I could be a resource for my grandson and they refused to give me the, you know the clearance form. They didn't allow me to fill out the clearance form. My daughter was there. They wouldn't allow her to fill out the clearance form. My daughter's a state employee, have been a state employee, does not have any child welfare involvement. They refused to allow her to fill out the form. And then took it back to court, took it back to court and told the judge that the trial discharge failed. And personally I feel they set it up to fail. But they're not admitting to that. Months. Like when we, when we had a meeting with ACS... they called this meeting with ACS about the failed trial discharge and now the agency is saying ooh, we're going to change the goal to adoption. Why are you changing the goal to adoption? He has family that loves him. He has a grandmother. He has an aunt. He has uncles. Why are you changing the

goal to adoption? And now Kevin has been in the

foster, this new eighth foster home, he's three
years old and luckily the court changed the goal
and say return to parent. And now they are looking
to have Kevin return to his mom, the woman who they
said was not fit to babysit her kid for the day. So
here we are. Now I feel if the goal of the foster
care system is to ensure the safety of children and
as for, ensures that children no longer languish in
the system why is it that my grandson Kevin has
been in the system for three years. He's been in
the system since he was three months old despite
the fact that he has family that love him. I think
a formerly incarcerated family member should be
given the opportunity to be evaluated to become
kinship resource for their, for their family.

CHAIRPERSON LEVIN: Thank you.

MAXINE KING: Thank you.

 $\label{eq:CHAIRPERSON LEVIN: Thank you Maxine for your testimony. \\$

NADINE SIMON: Hi, my name is Nadine
Simon. I'm a parent, I'm a grandparent, and I go
to, I'm a parent of the self help support group
CWOP. I have had past experience with ACS and
preventive services. 24 years ago they took my

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grandchild. I was able to get help. I've been in recovery for 24 years. My granddaughter...

 $\label{eq:chairperson levin: If you could speak} % \end{substantial}% % \end{substantial}%$

NADINE SIMON: Oh.

CHAIRPERSON LEVIN: Thank you.

NADINE SIMON: My granddaughter is 24 years old, went to college, and I was able when she came out of the system and back to her daughter, I mean to my daughter I was there on every occasion, every graduation, every field trip, and been in their lives. I'm back here again. My son was killed and, at 24 years old and he has a son. And I'm in court for visitation because the mother doesn't want to give me visitation with him. I was tremendously hopeless after that. I was, I needed some support. I went to CWOP again. A friend said you know go to CWOP you need support. And I said okay. And I've been there ever since. And with their help I get support. I get resources that I need to, in order to help me through this time. I want to thank, take a minute just to thank CWOP and Sandra Kellet [sp?] and their staff and the parent advocates that are there. By me staying at CWOP

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what I've learned and what I've done was with the system have supported me to engage in the system, in the court system, but a place to go like Tracy was talking about where I could vent and I can get clear on what I have to deal with. It's a scary situation. I want visitation but CWOP and their staff have helped me and I in return would like to continue to help other parents and you know be a support to them. I bring an issue about ACS because ACS workers have been there 20 to 30 years and a lot of the information that we have to deal with, it's a lot of attitude and behaviors of the staff that work there. The parents go to visit their children and they are harassed and there are biases and they are talked, their degraded in front of their children. They go there to see their children that are, kids are in foster care or have visits with them and it's an ongoing thing. So I'm speaking up to have continued collaborative and committees with ACS to help you know for parent advocates to be there because their experience and ACS to have committees to talk about this, how they're treated when they go there to visit. So I, I see it as an ongoing well hopefully could be a

collaborative effort and then maybe ACS workers can be still trained... You know regarding their stresses that they have to deal with and then they deal with us. So I want to thank you all for the, this time and to you know just be aware there are still biases and unhealthy you know attitudes out there that we hope, that we can you know bridge that gap.

 $\label{eq:CHAIRPERSON LEVIN: Thank you very much} % \end{substitute}% % % \end{substitute}% % \end{subst$

MARRY ROTAN: Good afternoon. My name is Marry Rotan. I'm a doctorate candidate and I'm in the process of writing my dissertation on youth aging out of foster care specifically black males in group homes. And I have a great concern because there have been studies that show that when youth age out of foster care they cross over to the criminal justice system. And that is one of my concern because they get involved with gangs you know and also they become homeless and also human trafficking, they get involved in human trafficking which is, which is in New York City is on the rise right now, is a big issue. And they're also getting involved with commercial sex. And so my concern is why foster care agencies does not prepare, does not

have aftercare services for these youth aging out. When I look at the drug, when I look at people who are abused to drugs and they have, and you know they go to a program they have aftercare for those adults. And yet this population of youth they do not have care, have aftercare for. And that is my greatest concern and that's why I'm doing this study. I mean there are studies and I'm just building on a knowledge that's already out there about youth aging out of care and what we can do to help those who are aging out of care not only in, with different services but also with policy. So that's why I'm here.

CHAIRPERSON LEVIN: Thank you very much for your testimony. I know we spoke before I'm glad that we can follow, we'll be able to follow up on, on that particular issue and that, and that particular need throughout the system. I want to thank this panel very much. Your testimony has been very affecting and, and, and very emotional and I want to thank you and the previous panel for having the courage to come up here and testify and help inform us on not only on your own circumstances but also the issues that those raise across the system.

Please consider this committee and this, this council and my office a resource and maybe we can meet sometime in the near future and go over some of the reforms that we can start looking at. Thank you very much to this panel.

[collective 'thank you's]

CHAIRPERSON LEVIN: Thank you very much.

Okay we have one more panel Barbara Grace Pollard

[sp?] of MFY Legal Services, Stephanie Gendell of

Citizens Community for Children, Syod Curom

[phonetic], Curomma [sp?] of Muslim and Arabic

Community, oh excuse me represent Muslim and Arabic

Community, CPP Community Partnership of Elmhurst,

Herman Morales Cornell Hospital Community Advisory

Board, and Mellisa Plowden Norman [sp?] Community,

sorry, Bed-Stuy Advocates. Thank you.

CHAIRPERSON LEVIN: And thank you to this panel for, for your patience. I, I appreciate

BARBARA POLLARD: Good Afternoon...

it.

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BARBARA POLLARD: I know we're bringing up the rear here so I'm going to give some highlights from the written testimony that you have and hope that this is just the first in a, a number

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of opportunities that we'll have to work with this committee. But thank you for allowing us to testify today. My name is Barbara Grace Pollard [sp?] and I supervise the Kinship Caregiver Law Project at MFY Legal Services. Children should be raised by their parents but if a parent is unable to care for their child or in some cases unwilling MFI works to ensure that the child is placed with a family member and does not end up in a home of a stranger in the foster care system. I would like to briefly address the components of the Mayor's Directive that we started out talking about earlier; the Impact Kinship Caregivers. When ACS first comes into contact with a child who has to be removed from his or her parents sometimes for unjustified reasons but in any event the agency is supposed to identify and provide notice to all adult relatives of the child who are able to offer care. This includes but is not limited to any adult relatives suggested by the parents. ACS testified earlier that they follow that policy. But as you heard from the last panel they obviously don't, not in every case. Every week MFY receives calls from distraught relatives who were denied an opportunity to take in

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a young family member who needed help. And I just, 3 I'm not going to be able to speak like our last panel. I'm an advocate but not a parent or kinship 4 caregiver. But I want to give the example of one of 5 6 our clients. It really illustrates this tension between ACS's goal of trying to quickly find an emergency placement for a child and the rights of 8 family members to offer care for their relatives. 9 10 We worked with Ms. L. She was a grandmother who lived outside of New York City and she'd been 11 12 caring for her teenage daughter and granddaughter. 13 Ms. L reached out to her local child welfare agency 14 for help. Her daughter had suffered some, some pretty difficult circumstances and instead of 15 offering support the agency just commenced an abuse 16 17 and neglect investigation and threatened to put the child into foster care. Not long after that ordeal 18 Ms. L's daughter traveled to New York City with the 19 grandchild and she came to the attention of ACS 20 when she was arrested. And so this somewhat tracks 21 the Dobson case you started out talking about 22 because Ms. L contacted ACS to claim her grandchild 23

and bring that child home. But the agency turned

her away saying that the child had been placed with

a friend whom the mother had met during her few
months in the city and she was unable to get her
family member. We have case after case of family
that's turned away and not every parent who's in
the throes of a illegal crisis or an arrest can or
will identify every family member who's available
to them. Yet federal and state laws acknowledge
that it's in the best interest of these children to
be with their families and have them engaged as
caregivers. The Mayor's directives call for
enhanced ACS supervision authority outside of the
abuse and neglect investigation context but that
plan does not improve the family notification
procedures such that these family members will be
able to offer support nor does the plan offer
better enforcement for the existing notification
procedures to avoid some of what we just heard in
the last panel. Moving on all of the caregivers
that we work with are low income New Yorkers. 97
percent of them are women of color. Given the
disproportionate and unnecessary contact that many
poor minority communities have with the NYPD we
strongly oppose the proposed expansion of
caseworker access to court databases on arrests for

purposes of assessing potential caregiver
placements. This plan will exacerbate racial
disparities and arrests as well as the frequent
arrest of domestic violence survivors that happen
as part of New York's mandatory arrest policies.
ACS caseworkers already have many tools available
to them to assess the backgrounds of parents and
other caregivers and they can also observe the
conditions of care first hand when they rely on
arrest information for child placement purposes
this will impose a variety of criminal justice
disparities onto the search for caregiving
resources. Next we applaud the mayor's call for a
thorough review of the ACS Family Support Unit. The
FSU is supposed to strengthen and stabilize
families and the commissioner earlier talked about
extending whether through FSU or otherwise
extending the preventative and support services
available to high needs communities. But not one of
our clients who has taken in a vulnerable child but
was not subject herself to investigation has
received support from the FSU. Most of them have
never heard of it but what our clients do tell us
just like we just heard from the last panels is

that they are terrified of being reported to ACS
for child abuse or neglect and losing custody of
the children if they reach out for help. Forging a
closer relationship between the FSU and law
enforcement will only deepen the already
significant fear that our clients experience with
regard to ACS intrusions. So in conclusion I just
want to offer four very brief recommendations to
the directives. First caseworkers who come in
contact with children who need supervision should
conduct an investigation into all the child's
relatives who can serve as a caregiving resource.
Using language that protects a parent's privacy
about the need for supervision the agency should
notify those relatives that the child is about to
receive services and that the family is invited to
participate in the child's care. Second for the
reasons already stated we oppose expanding
caseworker access to arrest records for child
placement purposes. Third most caregivers who need
help are not potential abusers and they do not know
that there are a range of services available
through the FSU's affiliated community based
organizations. They could be useful outside of the

abuse context. ACS should redefine the ASU to					
clarify those supports that are available to					
caregivers and it should also establish a dedicated					
hotline for families to obtain information					
resources that is separate from the child abuse					
hotline. And finally I just want to go back to the					
public awareness campaign that you touched on in,					
in the earlier questioning. Any public awareness					
about child welfare has to address the rights and					
resources available to families. The commissioner					
testified that nothing can substitute for the					
judgment of its workforce. I don't agree with that.					
Their workforce judgment is incredibly important					
but families have incredibly important resources					
that these children need. Relatives do not know					
about the available preventative resources in					
communities nor do they know that they can					
challenge ACS child placement decisions in family					
court. So these issues also have to be folded into					
any public awareness campaign that's undertaken as					
part of this initiative. So thank you again for the					
opportunity to testify today.					

CHAIRPERSON LEVIN: Thank you very much for your testimony and recommendations and

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we'll be certainly taking those into account as we
review the, the hearing. Thank you.

STEPHANIE GANDELLE: Good afternoon. My

5 name is Stephanie Gandell and I'm the Associate

6 Executive Director for Policy and Government

7 Relations at Citizens Committee for Children.

8 Wanted to thank you and the committee for holding

9 | today's hearing on child welfare. There's probably

10 no role of government more sacred than its mandate

11 to keep children safe. Child welfare is hard. The

12 | system is like a tripod with three main components;

protective, preventive, and foster care and all

14 | three must be strong and stable for the system to

15 properly function. ACS and its provider agencies

16 are responsible for the safety, permanency, and

17 | wellbeing of the children with whom they come into

18 contact. This means that ACS and its child

19 protective staff are often faced with the

20 | impossible task of deciphering which families will

21 be safe perhaps if they receive some support and

22 | which are the families where they need to intervene

23 | to prevent a tragedy. As you've heard today and as

24 you see in the news but also from everyone who's

25 | testified today inaccurate decisions in either

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direction hurt children. Those who might suffer more abuse and those who are needlessly removed from their families. ACS must also ensure that the care given to foster children meets all of their needs, that children in foster care stay in foster care for the shortest amount of time possible and that both parents and their children receive the services they need. All of this must be done in the context of the children's wellbeing. Children only get to be children once. They need love, support, and the stability of a family so that they can thrive. In addition they need a solid education, housing stability, health and mental health care, and access to social and developmental opportunities that we would want all children to have. Often times the needs of the children touched by the child welfare system are greater than those of other children because of the trauma they have faced both in their homes and from the separation from their families. We know all too well in the midst of this really difficult system the names of the tragedies. Lisa Steinberg, Elyssa Excurdo [sp?], Nixzmary Brown, Myls Dobson, most recently Juan Sanchez. While all of these tragedies can

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offer us lessons it is important not to base decisions and changes on fatalities alone. They are not representative of the system. I just wanted to touch on a couple of the areas we've talked about starting with FSU. In 2010 CCC released a report on preventive services and part of that report took a look at FSU. I agree with what everyone has said about the unit. It really needs attention and help. In a lot of ways they are the highest risk cases in the system because a court believes that there is, has been some neglect or abuse and the child is at home and they are not often times receiving services from preventive service agency. In that report we also talk about ACS's at that time decision to put into place a medium length of service for preventive services of 12 months. We think it's very hard for a caseworker to have a caseload and decide what their median and average lengths of stay for all the cases on their case load are. And that that's not the way to decide when to open and close cases. We believe they should reassess this policy and think about whether

there's a way to provide guidance and or a risk

assessment tool to caseworkers to figure out when

1 is the right time to close a case not just based on time. We are really pleased with the interagency 3 collaboration that has both been talked about and 4 that we have started to see amongst the agencies so 5 far. The most recent tragedy of Juan Sanchez raises 6 again issues around the Department of Homeless Services. We've testified at hearings when they 8 were present about their needs and review all of 9 their homeless shelter facilities both tier two and 10 cluster sites to see if they are safe for children. 11 12 It doesn't sound like the one Juan Sanchez was in 13 was safe for children. I think it's also important 14 to note that while foster care is at an all-time low homelessness is at an all-time high. We think 15 that when we, when I, we've looked at a lot of 16 cases that have resulted in tragedies you'll see a 17 lot of housing instability amongst the families. 18 The average length of stay in shelter now is over 19 20 400 days, so over a year or longer that families 21 are living in shelter which actually gives families housing stability. We're, I'm hoping that as we 22 speak, as I'm speaking right now the mayor is 23 24 talking about his new housing subsidy program that

will help homeless families get out of shelter.

Assuming that is the case we need to think about
what services we need to put in place to help
families who are leaving shelter and transitioning
to permanent housing which we would want but it'll
be the first time maybe where they're having to pay
rent, work, etcetera and create stresses for the
families. We talked a little bit earlier about
ensuring their preventive services available before
there's a report of abuse or neglect that's the
real prevention that we need in New York City. We
need services available in communities so that
children never need to be abused or neglected. We
think there's a targeted way to do that by looking
at the data about where reports are happening,
where there are families in crisis who might need
help like in shelters and that there one could put
in place be it a drug treatment program or
parenting program, something where no one ever has
to be reported to ACS to receive the services. We
also believe that ACS should be assessing their
removal protocols and how they conduct removals and
how they can do that with less trauma to children.
Some of what we've heard earlier today reveals
that. No child really should be coming into foster

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care without the agency ACS and the foster parent knowing what kinds of allergies a child has, what their bedtime routines are etcetera, etcetera and thought should be given to whether or not they can remain in their school of origin when they come into care. In the testimony we have a list of recommendations that we've already provided to the administration that we put together prior to the start of the new administration and so we've included them in the testimony. Thank you.

 $\label{eq:CHAIRPERSON LEVIN: Thank you very much} % \end{substitute} % \end{substitute}$

everybody. I was about to leave to pick up my daughter from school and I lost hope. Then my ethnic name was Kuerama Suaua [phonetic] I said well let me stay. I want to thank you so much for give the opportunity. I wasn't, I didn't come prepared writing any, anything because I, somebody told me you only have the right to speak for three minutes so I said it doesn't need any writing material. I was misinformed. Thank you again for the opportunity. As a parent advocate community activist for over 20 years I'm very passionate

about reforming childcare, welfare, child welfare

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system. I'm very determined being involved with child care, child welfare system 10 years ago working as a family court interpreter for 15 years. I've seen it all... all. My involvement as well with, with the system has enabled me to navigate the system and work passionately with all my dedication to help families navigate and advocate for them. Wide range of ethnic group Muslims, Latino, African American I have helped all families. My, the best experience I've had sitting on a very important initial child, child safety conferences where the decision to remove children are made before going to court. It's a very important conference where all parties should be equal partners. Parents should have a meaningful participation. Democracy, transparency, giving a chance to parents who make their case, defend themselves but is not, is not the case at all. We, we realize that supervisors come to the table already determined to remove the child unnecessarily. I have looked into supervisors and ask can you please tell me what are the imminent risk that you are basing this removal. I

never got straight answers. And either the child

protective specialist have no answer, the
supervisor, but the decision is made. Also I have
witness and allow me to describe it. You may
disagree with me but some barbaric removal of
babies after 24, 24 hours of birth mothers who have
no substance abuse, no indicated cases, just anger
management whom they completed the, the classes and
their children were placed in care while they were
pregnant. Those babies are, the child, the child in
the initial child conference take place in the
hospital after 24 hours of birth the mother's going
through her postpartum hormones on the air still
heavily bleeding, trying to breastfeed her baby and
six people show up in her room without her
knowledge. She had visitors who brought, brought
cakes and balloons. She was so embarrassed, so
devastated yet ACS have had no mercy went in,
remove that child, and there were no imminent risk,
just because the mother did not provide
satisfactory answers to please that supervisor. I
have note, I have witness and this is a removal
where ACS set up mothers to come to this
conferences and bring their, their little ones and
immediately make the decision before, be, without

going to court to remove that child. And I 2 3 witnessed mother passing out in the room. You know the, the system needs a lot of compassion and we 4 are very hopeful with Ms. Carrion. I sit on the 5 6 PWAG group which is Parent Work Advisory Group. We meet with her once a month and we have expressed this, these issues. She's dedicated and determined 8 9 to bring a lot of compassion and common sense. And 10 she needs help. Also we have, I have my, my 11 reservations on the mayoral directives especially 12 making kinship go through thorough clearance. In 13 the Muslim and Arabic community unfortunately we 14 don't have any well-established foster care agencies so kinship you know jumps in and help. And 15 if we going to make you know any friend or relative 16 17 go through thorough clearance I think people would hesitate to help. And of course that will only, 18 only empower foster care agencies where we have our 19 reservations as well. Also I work as anti-drug in 20 21 children in school. I have noticed that school have played a negative role in misdiagnosing and over 22 diagnosing children with HDAD where parents are 23 24 coerced at a certain point to medicate their

children. And if the parents have, have

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reservations or they're looking into other alternative treatment like, like acupuncture, nutrition, play therapy, ACS comes in. The, the, the, the school would report to ACS that there is medical neglect. ACS comes in only expose the family to further stress investigation. And you know oversize classes is no solution to drugging children who are, every child is different. Every child has different character and personality. We cannot every so called hyperactive child need to be medicated with brain altering dangerous medication. So ACS has been used as tool of manipulation and control. Also after 9/11 ACS has been used as tool and manipulation from landlords to kick out Muslim and Arabic families. You know I, I'm very, it was very unfortunate when Ms. Carrion earlier mentioned about 311. Anyone can make malicious calls. 90 percent of cases in Muslim Arabic community are, are, are unfounded yet she has mentioned that when, when someone call three, calls 311 there is evidence of, of child abuse. That's not correct. Every call could be malicious. We have, we, the, the system has been used for retaliation between partners, landlords, you know ex-girlfriend, ex-

boyfriends and we know that the system could be
used to, to, for tool as manipulation. So I'm very
honored to meet the, the child welfare committee.
It's been a pleasure meeting Mr. Levine and I think
we're going to have an ongoing discussions. We
should have been there with you. And, and our voice
should have been heard. This testimony would have
lasted six hours, not only two hours. Again thank
you so much for allowing me the chance. I'm going
to have to run out of the room to catch up with my
daughter pick up. Thank you so much.

 $\label{eq:CHAIRPERSON LEVINE: Thank you and thank you for your patience.} \\$

SYOD CUROMMA: You're welcome.

CHAIRPERSON LEVINE: Whoever's next.

MELLISA NORMAN: Good afternoon. Thank
you for the honor to speak. My name is Mellisa
Plowden Norman. I do not have ACS history however I
do have two wonderful sons 11 and 18 and have many
extended children. My mother retired as an office
manager of emergency child services. I am a
founding member of Bed-Stuy Advocacies Inc. I am
co-lead for Family Team Conferences and visiting
other Bed-Stuy community partnership. I'm also a

co-chair of the Brooklyn Farleyhood [sp?]
Partnership and I'm a Department of Education
parent leader. I have sat on conferences with ACS.
I'm a community representative since 2007 visit
host visit coach. On, as far as sitting on
conferences when I first started sitting on
conferences they were very heavy to the point where
I used to cry in conferences. I've seen tremendous
change and I come from a whole different standpoint
dealing with ACS and as a community member because
I've seen some very positive things happen. And so
I just wanted to have the opportunity to voice
those things as well. And as a community
representative my role in a conference was, is to
be neutral or support the process, support the
parent to where I talk with the parent prior to
coming into the conference and make sure they're
okay with me being in the conference and to get a
little update on maybe why they're there and also
to make sure that they understand everything that
is happening in that room and that ACS understand
where the parent is coming from and provide
resources for the family. I am a resource queen so
where if they may not have resources we have plenty

	COMMITTEE ON GENERAL WELFARE
2	in the community from community base organizations,
3	faith based and so on. So I also do visit host and
4	visit coach within foster care and on that. And I
5	do visiting with families that have their children
6	in foster care but take them out of the agency and
7	into the community like Chuck E. Cheese,
8	Applebee's, to the park and things like that. So I
9	feel that I've seen some great strides and I do
10	have to give ACS credit for bringing in the
11	community to start this role model which came under
12	Commissioner Mattingly and we have been embraced I
13	find where I am, and I am located in Brooklyn in
14	the field office 185 Marcy. And now the Brooklyn
15	Borough Commissioner Derrick Heinz I've worked very
16	closely with him and he has been very community
17	focused. And I heard in earlier testimony about the
18	two workers that had been prosecuted. I had
19	personally sat in conferences with them and they
20	were great workers. And I was devastated in what
21	had happened to them and how they were treated
22	after… unfortunate incident. And I am a community
23	advocate and I love children and I push for
24	families like nobody business. I'm passionate and

I'm, I come after them if I need to. We sit down

and we talk. They listen. They do take advice. I've
been offered job opportunities that I would not
take because I will not lose my voice. I'm here for
the community strictly to be you know a advocate to
provide resources to empower the families. So But
they have embraced and we continue to work
together. And I recently met with the commissioner
and he's looking to do even more with the
community. And I even had as DOE parent leader
previous testimony was talking about a lot of the
cases that are called in from DOE which is
absolutely true because I've sat in on middle
school and high school and watch it happen. And so
I initiated the ACS coming in to train the district
family, advocates, parent coordinators and stuff on
truancy versus educational neglect because our
parents are getting hit with so many cases about
children not going to school when they have no
control over what is happening. In that area was
actually something that was great as well. And as
far as the foster care and preventive agencies what
I would say is that they need to be held to a
higher standard and have more accountability. And
the fact that I have collaborated and have went

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1	COMMITTEE ON GENERAL WELFARE 167					
2	into help ACS, foster care, and preventive I've					
3	seen all sides of the coin. And ACS funds					
4	preventive and foster care and they're also being					
5	blamed for everything that they do wrong. And where					
6	I see that they need to hold them to a higher					
7	standard and more accountability because I have					
8	families that I work with that I don't understand					
9	why they don't give them back their children. And I					
10	feel that some of them are being targeted because					
11	of mental health, because of disabilities, and					
12	things like that. And that's something that needs					
13	to be addressed. I believe that it takes a village					
14	to raise a child. I am a part of that village is,					
15	coming from the community and I think we should all					
16	continue to work together for even better outcomes.					
17	Thank you for your time.					
18	CHAIRPERSON LEVINE: Thank you for your					
19	testimony. I appreciate it. Nice to see you.					
20	Good afternoon.					
21	CHAIRPERSON LEVINE: Good afternoon.					
22	HERMAN MORALES: Good afternoon					
23	honorable city council. My name is Herman Morales.					
24	I work with Cornell Hospital Cornell Hospital and					

I would like to thank the council and, and for its

leadership alone with Mayor de Blasio for the 3 positive progressive agenda that will finally bring New York City into the 21st century. With its 350 4 million dollar pre-k program, 100 million dollars 5 for the Rockaway boilers, 100 million dollars for 6 the, for the Sandy storm survivors, Vision Zero which has already reduced traffic deaths by 33 8 percent and, and, and by securing over 1,000 9 10 affordable low and middle income apartments working 11 with developers to understand that they have a 12 grave social responsibility to, to, to the poor 13 children. By, by developing projects, programs and 14 projects that, that, that will address their investors needs and at the same time build 15 affordable housing for the homeless for this, for 16 our senior citizens and for the 22 thousand homes 17 shelter, homes shelter children to finally end the 18 scourge of homelessness of homeless shelters and 19 turn them into emergency, emergency shelters and to 20 21 address slumlords that there day has come to fix and renovate their properties or be forced to sell 22 their properties and not be allowed to participate 23 24 in the right to own any housing in which children

live directly or indirectly and not have another

one die from rat poisoning. Alright and, and, and the groundbreaking New York City ID cards for all New Yorkers I hope will be some day free of charge because they will be helping the poor, the homeless, and the undocumented Irish, Russians, Asians, Hispanics, and others who needs. And, and, and, and I would like to conclude that we all have a social responsibility to each other by working cooperatively to forge a better city for all. Thank you.

CHAIRPERSON LEVINE: Thank you very much for your testimony. I want to thank this panel for all of your hard work and for putting in a lot of the difficult and unrewarding work that it takes day in and day out. And Ms. Grace Pollard I just want to commend you for your program the, the Kinship Caregiver Law Project which I think is, can be a, a very effective component and affective model in, in how we can ensure that expanding resources available to caregivers, to kinship caregivers and, and ensuring that that is fully utilized in the city and that there's a, a, an option that is not overlooked or, or missed like we've, we've heard in testimony today. So I want to

1	COMMITTEE	ON	GENERAL	WELFARE	
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thank you for doing that. And I will make sure the
council is supportive of those efforts. Thank you
to this panel. Anybody else from the public wish to
testify? Seeing none I want to thank you all for,
for your patience here today for this very
important hearing. I look forward to working with
you in the future. You have support from this
council and we want to make sure that we're doing
everything possible collaboratively with the, with
you all, with the advocacy community, with the,
those that are practicing in the field, workers,
and of course the Administration for Children
Services and the administration, de Blasio
administration to protect New York City's most
vulnerable citizens, our, our children. So thank
you all very much and this hearing is adjourned.
[gavel]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date ____ May 23, 2014_____