

The Council of the City of New York

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Report on the Fiscal Year 2015 Executive Budget for the

Department of Youth and Community Development

May 16, 2014

Executive Budget Highlights

- The Department's Fiscal 2015 proposed Expense Budget totals \$484.2 million.
 - The Fiscal 2015 Executive Budget includes an increase of \$84.1 million, or 17 percent of DYCD's proposed operating budget of \$484.2 million in Fiscal 2015, when compared to its Fiscal 2014 Adopted Budget of \$400.2 million. Overall headcount: 484 positions.
 - The funding increase is a combination of intra-city and federal funding, while there was also a decrease in City tax-levy (CTL) and State funding.
- The Executive Plan includes the following new needs:
 - \$950,000 for Runaway and Homeless Youth: 24 additional crisis beds;
 - \$8.5 million for the Summer Youth Employment Program (SYEP) to maintain last years' service level.
- The Executive Plan includes the following notable other adjustments:
 - \$12.5 million CEO funding adjustment for contracts relating to Service Learn, Young Adult Internship Program and Young Adult Literacy;
 - \$3.2 million transfer to HRA for consolidating legal services;
 - \$3 million for an Out-of-School Time DOE expansion;
 - \$127.8 million for the implementation of the Universal Middle School After School Initiative.
- Out-of-School Time Fiscal 2015 Budget: \$258.7 million; this is an increase of \$110 million from the Fiscal 2014 Adopted Budget.
- Beacon Community Centers / Cornerstone Program Fiscal 2015 Budget: \$69.1 million; a \$10 million increase from the Fiscal 2014 Adopted Budget.
- Adult Literacy Fiscal 2015 Budget: \$16.1 million.
- Total CEO and YMI Funding: \$12.5 million; \$4.8 million.
- Summer Youth Employment Program: \$34.6 million for over 35,000 slots; consistent with last year's projection.
- The Fiscal 2015 Executive Budget does not include an additional unit of appropriation for the Universal Middle School After School Initiative proposed by the Council in its Preliminary Budget Response.

Department of Youth and Community Development Overview

This report provides an overview of the Department of Youth and Community Development's Fiscal 2015 Budget and a review of the significant initiatives included in the Executive Budget. Appendices 1-3 report the changes made to the Fiscal 2014 and Fiscal 2015 Budget since adoption of the Fiscal 2014 Budget, the Council Initiatives funded in Fiscal 2014 and Council Initiatives that have been added to the agency's baseline for Fiscal 2015. For additional information on the Department's Budget and its various programs, please refer to the "Fiscal 2015 Preliminary Report for DYCD" available on the Council's website.

DYCD Financial Summary

<i>Dollars in Thousands</i>	FY12 Actual	FY13 Actual	FY14 Adopted	FY14 as of FY15 Exec. Budget	FY15 Exec. Budget	*Change FY14 - FY15
Budget by Program Area						
Adult Literacy	\$5,252	\$5,408	\$7,029	\$13,116	\$16,081	\$9,051
Beacon Community Centers	50,340	50,205	58,860	60,522	69,094	10,234
Community Development Programs	42,562	42,636	54,337	48,402	25,533	(28,804)
General Administration	20,912	20,664	21,887	21,054	21,704	(183)
In-School Youth Programs (ISY)	5,267	4,410	7,664	7,664	7,664	0
Other Youth Programs	36,353	37,768	37,473	39,247	19,169	(18,304)
Out-of-School Time (OST)	96,190	120,354	147,887	155,337	258,713	110,827
Out-of-School Youth Programs (OSY)	13,284	11,802	14,184	14,184	15,663	1,478
Runaway and Homeless Youth (RHY)	12,334	12,344	12,599	14,289	15,956	3,357
Summer Youth Employment Program	42,539	40,306	38,233	40,295	34,633	(3,600)
Total	\$325,034	\$345,896	\$400,153	\$414,110	\$484,208	\$84,056
Funding						
City Funds	\$213,642	\$241,438	\$295,742	\$297,466	\$257,406	(\$38,336)
Other Categorical	6,160	2,890	0	2,241	0	0
State	14,082	18,393	18,208	5,544	6,075	(12,132)
Federal - Community Development	7,961	7,567	7,513	7,513	7,138	(375)
Federal - Other	58,156	50,163	54,363	75,588	57,459	3,096
Intra City	25,031	25,446	24,327	25,758	156,130	131,803
Total	\$325,034	\$345,896	\$400,153	\$414,110	\$484,208	\$84,056
Positions						
Full-Time Positions	367	360	355	398	483	128
Full-Time Equivalent Positions	31	28	40	17	1	(39)
Total	398	388	395	415	484	89

*Change from Fiscal 2014 Adopted to Fiscal 2015 Executive Budget.

New in the Executive Budget

The Fiscal 2015 Executive Budget includes an increase of \$84.1 million, or 17 percent of DYCD's proposed operating budget of \$484.2 million in Fiscal 2015, when compared to its Fiscal 2014 Adopted Budget of \$414.1 million. This increase is primarily due to additional intra-city funding for the implementation of the Administration's new Universal Middle School After School initiative, as well as 24 additional Runaway Homeless Youth (RHY) crisis beds and an additional \$8.5 million added to the Summer Youth Employment Program (SYEP) to keep the level of service in line with last year. There are several new other adjustments in the Executive Plan that are outlined below.

- **\$145 million for Universal Middle School After School.** In September 2014, DYCD will implement the Mayor's signature Universal Middle School After School Initiative. The proposed plan will provide \$145 million in new funding for Fiscal 2015, as well as \$190 million for Fiscal 2016 and beyond. The program will serve a total of 107,000 middle school students in public and charter schools, and other settings. This expansion would double current service levels and enhance current Out-of-School Time (OST) programs, increasing hours of operation. The Administration anticipates this will allow more students to participate in after school programs.
- **\$3.4 million for Runaway Homeless Youth.** In the Fiscal 2015 Preliminary Budget, the Administration added \$2.4 million for an additional 76 RHY beds. In the most current plan, they added an additional \$950,000 for another 24 beds. This brings the total increase for Fiscal 2015 to 100 new RHY crisis beds. This will enable DYCD to support a total of 353 shelter beds for runaway and homeless youth throughout the City, including beds that meet specific needs of LGBT youth who face a much higher risk of homelessness than their heterosexual peers.
- **\$8.5 million for the Summer Youth Employment Program.** Due to a reduction in State funding and the increase in the minimum wage, this increase will allow DYCD to maintain current service levels in this program. Over 35,000 youth ages 14-24 will be able to take part in the program this year.
- **Legal Services Consolidation.** In order to streamline processes and make service delivery more efficient and effective, the Administration will consolidate all legal services in the Human Resource Administration (HRA). This includes \$3.2 million in DYCD for 55 contracts, of which 40 are for the Immigration Opportunities Initiative (IOI) and 15 funded through the Community Service Block Grant.
- **\$12.5 million Funding Adjustment for CEO.** This award was allocated to three programs – Service Learning, Young Adult Internship Program and Young Adult Literacy, which have multiple contracts.

Budget Highlights in DYCD

New Funding for Fiscal 2015

The Department of Youth and Community has for the first time in recent history received significant funding, a reflection of the Mayor's commitment to expand afterschool programs for middle school students. This is in addition to the millions of dollars in Council initiatives that were baselined by the Bloomberg Administration in the November Plan, most significantly, the \$51 million restored for Out-of-School Time, which provides over 30,000 slots. In total, over \$70.7 million in Council initiatives were restored and baselined for Fiscal 2015 and in the out years. There remains over \$7.4 million in Council initiatives (not including local initiatives) that were not baselined.

Runaway and Homeless Youth (RHY)

DYCD funds programs that are designed to protect runaway and homeless youth and, whenever possible, reunite them with their families. In cases where reunification is not possible, these programs are designed to help youth transition from crisis and transitional care to independent living. Program activities and experiences are designed to assist youth in becoming healthy, caring, and responsible adults.

Services include street outreach and referral services, as well as drop-in centers and transportation. For youth in need of more intensive assistance, crisis shelters offer safe housing on a short-term basis, while Transitional Independent Living facilities combine longer-term shelter with training and support designed to put formerly homeless youth on the path to independence.

The proposed budget for Runaway and Homeless Youth in Fiscal 2015 is \$16 million, which is a \$3.4 million increase when compared to the Fiscal 2014 Adopted Budget. The increase is attributed to an additional 100 RHY crisis beds added in the Preliminary and Executive Plans.

Summer Youth Employment Program

The purpose of the Summer Youth Employment Program (SYEP) is to provide New York City youth, between the ages of 14 – 24, with summer employment and educational experiences that build on their individual strengths, while incorporating key youth development principles. SYEP comprises of two summer programs: the Stand-Alone summer program and the WIA In-School Youth (ISY) summer program. Over the years, between 25,000 to as many as 50,000 youth annually have received summer jobs through these programs. Many young people work in a variety of entry-level jobs at community-based organizations, government agencies and private sector businesses. Some examples include assisting with clerical duties in local hospitals and libraries; serving lunches at a senior center; helping children at a day care center; and helping with clean up at local parks. They are paid for up to 25 hours per week for seven weeks at \$8.00 per hour. Program enhancements in 2010 included a new focus on vulnerable youth, such as children in foster care or involved in the juvenile justice system.

The proposed budget for SYEP for Fiscal 2015 is \$34.6 million, which is a decrease of \$3.6 million when compared to the Fiscal 2014 Adopted Budget. SYEP is funded by City tax-levy funds, but State and federal funds also make up a large portion of the budget. Due to the raise in the State minimum wage from \$7.25 to \$8.00 an hour, the City added an additional \$8.5 million in the Executive Plan. The Administration indicated that this funding level will enable the program to remain at the same level as last year.

Out-of-School Time (OST)

Out-of-School Time (OST) is the largest after-school initiative in the nation. OST describes time outside of the school classroom – after school, on weekends, and during school vacations. Provided at no cost, the City's OST programs offer a balanced mix of academic support, sports and recreational activities, and arts and cultural experiences. These programs coincide with the start of the school year in September.

The proposed budget for Out-of-School Time for Fiscal 2015 totals \$258.7 million, which is \$110.8 million more than the Fiscal 2014 Adopted Budget. The increase can mostly be attributed to the Administration's commitment to its signature proposal Universal Middle School After School which is set to launch in September. In addition, \$10.8 million has been added for middle school in Fiscal 2015 as well as an additional \$3 million for 33 summer OST slots at DOE sites.

CEO and YMI

This program area includes funding for the Youth Hotline, other after-school services outside of OST, and the Young Men's Initiative (YMI) and Center for Economic Opportunity (CEO) funded programs, including the Transitional Point Mentoring Program, Service Learning, and the Young Adult Internship Program (YAIP).

The Fiscal 2015 Budget for CEO and YMI is \$17.3 million, which includes \$12.5 million in new funding for YAIP, Service Learn and YALP. The Young Adult Initiative Program (YAIP) provides youth between 16-24 years of age (who are not enrolled in school or employed) with paid internships; Service Learn fosters community involvement among middle and high school students in high need neighborhoods; and the Young Adult Literacy Program (YALP) provides pre-GED services for disconnected youth.

Beacon Community Centers and Cornerstone Program

The Beacon Program represents an extension of the City's commitment to deliver efficient and improved quality educational opportunities to youth. Each Beacon program works collaboratively with the host school and the community, and engages the Community Advisory Council comprising of parents, youth, school personnel, community representatives, local merchants, health care professionals, substance abuse prevention and/or treatment providers, law enforcement personnel and representatives of other community-based organizations. Currently, there are 80 Beacons located in public school buildings throughout New York City, of which 66 are City-funded and 14 are federally funded. Beacons operate a minimum of six (6) days and 42 hours a week in the afternoons and evenings, on weekends, during school holidays and vacation periods, and during the summer.

Included in the Beacon community centers budget is approximately \$10.7 million for 25 New York City Housing Authority (NYCHA) Cornerstone programs. Cornerstones are located throughout the five boroughs and are designed to help youth and adults acquire the skills needed to graduate from high school, succeed in their chosen career, and give back to the community.

The proposed budget for Beacons and the Cornerstone Program in Fiscal 2015 is \$69.1 million. This is an increase of \$10.2 million when compared to the Fiscal 2014 Adopted Budget. Most of the funding has been added for an expansion of the Cornerstone Program. In the Preliminary

Plan, there was also an Intra-City transfer of \$1 million from the Administration for Children's Services to DYCD.

Adult Literacy

DYCD is a partner in the New York City Adult Literacy Initiative (NYCALI), which is the City's system for coordination of literacy services. In addition to DYCD, the City University of New York, the Department of Education, and the Queens, Brooklyn, and New York Public Libraries are also a part of NYCALI. In collaboration with the New York State Education Department, over 50,000 New Yorkers attend classes and tutorials each year at over 150 sites throughout the City. This highly coordinated system ensures that the Federal Workforce Investment Act, U.S. Department of Education, New York State Employment Preparation Education and Adult Literacy Education, and New York City funds are targeted for communities that have the greatest need for services and minimizes duplicative efforts. Each year, over \$40 million is invested in providing basic educational services through NYCALI.

The proposed budget for adult literacy services in Fiscal 2015 is \$16 million, which is an increase of \$9 million when compared to the Fiscal 2014 Adopted Budget. This can be attributed to the Immigration Opportunity Initiative, Adult Literacy and Adult Literacy Enhancement funding that was baselined in the November Plan. In total, DYCD plans to serve a total of approximately 10,000 participants through 101 contracts by the end of the fiscal year.

Appendix 1: DYCD Fiscal 2015 Executive Budget Actions

<i>Dollars in Thousands</i>	FY 2014			FY 2015		
	City	Non-City	Total	City	Non-City	Total
DYCD Preliminary Fiscal 2015 Budget	\$297,243	\$114,430	\$411,673	\$428,669	\$96,029	\$524,698
New Needs						
Runaway & Homeless Youth Program			\$0	\$950		\$950
Summer Youth Employment Program			0	8,533		8,533
Subtotal New Needs	\$0	\$0	\$0	\$9,483	\$0	\$9,483
Other Adjustments						
DYCD I/C Summer Youth	\$87		\$87			
Local Member Items Community Development programs	125		125			0
Local Member Items Youth Services Programs	102		102			0
Member Item Reallocation	(4)		(4)			0
OST & RHY State Increase		469	469			0
SYEP Private Funds		17	17			0
Increase Revenue for CSBG		1,641	1,641			0
CEO Funding Adjustment			0	12,462		12,462
Legal Services Consolidation			0	(3,238)		(3,238)
OST Expansion			0	3,020		3,020
Technical Adjustment			0	(190,000)		(190,000)
Universal After School Middle School I-City			0	127,783		127,783
Subtotal Other Adjustments	\$223	\$2,127	\$2,437	(\$49,973)	\$0	(\$49,973)
Total All Changes	\$223	\$2,127	\$2,437	(\$40,490)	\$0	(\$40,490)
DYCD Executive Fiscal 2015 Budget	\$297,466	\$116,557	\$414,110	\$388,179	\$96,029	\$484,208

Appendix 2: DYCD Budget Actions since Fiscal 2014 Adoption

<i>Dollars in Thousands</i>	FY 2014			FY 2015		
	City	Non-City	Total	City	Non-City	Total
Agency Budget as of Fiscal 2014 Adopted Plan	\$320,069	\$80,084	\$400,153	\$163,140	\$69,272	\$232,412
New Needs						
NYCHA Community Services	\$0	\$0	\$0	\$19,435	\$0	\$19,435
Runaway and Homeless Youth	0	0	0	2,407	0	2,407
Universal Afterschool for Middle School	0	0	0	190,000	0	190,000
Runaway and Homeless Youth			0	950		950
Summer Youth Employment Program	0	0	0	8,533	0	8,533
Total New Needs	\$0	\$0	\$0	\$221,325	\$0	\$221,325
Other Adjustments						
Member Item Re-Allocation	\$765	\$0	\$765	\$0	\$0	\$0
Create Funding for ESG	0	98	98	0	0	0
FY14 IC Safe Harbor	344	0	344	0	0	0
FY14 Private Funds L4L SYEP13	0	137	137	0	0	0
FY14 Private Funds SYEP	0	1,923	1,923	0	0	0
FY14 SYEP '13 CSBG Allocation	0	5,343	5,343	0	0	0
FY14 WIA-SYEP13 Allocation	0	(524)	(524)	0	0	0
FY14-SYEP'13 TANF Allocation	0	(65)	(65)	0	0	0
Increase FY14 Private Funds SY	0	127	127	0	0	0
Increase FY14 Private Funds for L4L	0	10	10	0	0	0
NEG FY13-FY14 Adjustment	0	303	303	0	0	0
NEG Phase Allocation	0	503	503	0	0	0
Out of School Time Expansion	7,022	0	7,022	0	0	0
Summer of Service	8	0	8	0	0	0
Technical Adjustment	0	(25)	(25)	0	0	0
Technical Adjustment	(7,552)	45	(7,507)	7,551	0	7,551
Adult Literacy	0	0	0	1,000	0	1,000
Adult Enhancement				1,500		1,500
Beacons				4,446		4,446
Cornerstone				926		926
HHS Accelerator Technical Adjustment				(248)		(248)
Immigrant Opportunity Initiative (IOI)				4,300		4,300
Out of School Time (OST)				51,400		51,400
Runaway Homeless Youth (RHY)	1,258	0	1,258	7,170	0	7,170
Fema Grant Fund Allocation	0	189	189	0	0	0
FY14 IC Beacons Program	1,000	0	1,000	1,000	0	1,000
NEG Budget Increase	0	205	205	0	0	0
State Budget Impact: (SYEP)	0	400	400	1,400	0	1,400
Wallace Fund	0	7	7	0	0	0
DYCD I/C Summer Youth	87		87			0

<i>Dollars in Thousands</i>	FY 2014			FY 2015		
	City	Non-City	Total	City	Non-City	Total
Local Member Items Community Development Programs	\$125		\$125			\$0
Local Member Items Youth Services Programs	102		102			0
Member Item Reallocation	(4)		(4)			0
OST & RHY State Increase		469	469			0
SYEP Private Funds		17	17			0
Increase Revenue for CSBG		1,641	1,641			0
CEO Funding Adjustment			0	12,462		12,462
Legal Services Consolidation			0	(3,238)		(3,238)
OST Expansion			0	3,020		3,020
Technical Adjustment			0	(190,000)		(190,000)
Universal After School Middle School I-City	0		0	127,783	0	127,783
Total Other Adjustments	3,155	10,803	13,958	30,472	0	30,472
Total All Changes	3,155	10,803	13,958	251,797	0	251,797
Agency Budget as of Fiscal 2015 Preliminary Plan	\$323,224	\$90,886	\$414,110	\$414,936	\$69,272	\$484,208

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Appendix 3: DYCD Baselined and Non-Baselined Initiatives

FY 2015 Council Initiatives Baselined

Dollars in Thousands

Adult Literacy Services Initiative	\$1,500
Adult Literacy Enhancement	1,000
Beacons Program	4,446
Cornerstone NYCHA Program	926
Immigrant Opportunities Initiative (IOI)	4,300
Out-of-School Time (OST)	51,400
Runaway and Homeless Youth (RHY)	7,170
Total	\$70,742

FY 2014 Council Initiatives Not Baselined

Dollars in Thousands

After-Three Corporation	3,000
Anti- Gun Violence Programs	275
Big Brothers Big Sisters	400
DYCD Food Pantries	570
EBTs at Food Markets/Council on the Environment	335
Expand Low-Income Farmer's Markets (Harvest Home)	60
Jill Chaifitz Helpline	200
New York Immigration Coalition	200
New York Junior Tennis League	800
Sports & Arts in Schools Foundation (SASF)	1000
WHEDCO	210
YMCA The Y After School Program	350
Total	\$7,400