CITY COUNCIL CITY OF NEW YORK ----- Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT ---- Х February 24, 2014 Start: 1:40 p.m. Recess: 4:23 p.m. HELD AT: 250 Broadway - Hearing Rm, 16th Fl. BEFORE: ANTONIO REYNOSO Chairperson COUNCIL MEMBERS: Andy King Costa Constantinides Vanessa L. Gibson Steven Matteo I. Daneek Miller

A P P E A R A N C E S (CONTINUED) Anusha Venkataraman

Director Green Light District, El Puente

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Elsie McCabe Thompson Advocate Asphalt Green

Carol Tweedy Executive Director Asphalt Green Annietje Montross Volunteer Pledge 2 Protect

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Ann Kaplan Member Pledge 2 Protect

Andrew Morrison Statewide Outreach Director NYPIRG б

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 7 2 CHAIRPERSON REYNOSO: Now it's in 3 [laughter] Alright, so again, for the session. record the Committee on Sanitation and Solid Waste 4 5 Management is now in session. Good afternoon. My 6 name is Antonio Reynoso and I am the new chair of 7 the Committee on Sanitation and Solid Waste 8 Management. [applause] Thank you. Please allow me 9 to welcome you all to the first hearing of this 10 committee for the City Council session entitled 11 "Sanitation Policy in New York: Ideas for the Next 12 Four Years." I am joined today by my fellow 13 committee members, Council Member King and Council 14 Member Constantinides. Thank you, guys, for being 15 here. I think we eventually will be joined by 16 Council Member Gibson and Council Member Matteo as 17 well. 18 I can't tell you how excited I am to be

here today chairing this hearing. I may be new to the committee, but I'm not new to the issues of managing the city's waste because the district I represent and the neighborhood where I grew up is the home to more garbage transfer stations with more permanent capacity to handle waste than any other in the city of New York, and those transfer

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 8 stations and the trucks that service them have 2 3 impacted our health, our quality of life and our environment. So that is, in part, why we are 4 5 having this hearing today to move the conversation 6 forward on how we can do better; a better job of handling commercial and residential waste, recycle 7 8 more, reduce trash and otherwise improve performance in this area. The good news is that we 9 10 have an excellent solid waste management plan that 11 moves up in the right direction in terms of borough 12 equity, so we're going to build on that and 13 continue to make things better.

14 This hearing is intentionally open-I wanted to give the public a chance to 15 ended. come in today and tell this committee what you 16 17 think we should go over for the next few years; what policies we should pursue, what problems do we 18 need to solve and how we can handle waste in a way 19 20 that's fair to everyone. These types of questions 21 I'm hoping we can start we can start to answer today. So here are some topics I think will come 22 23 up today: How can we reduce the permanent capacity 24 in districts most impacted by waste handling? Is there a better system of handling commercial waste 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 9 2 that could reduce trash and improve recycling and 3 labor practices in the waste handling sectors? How are we doing putting SWMP in place and are things 4 we can do to expedite that implementation? 5 What 6 would be the best way to reduce plastic bags and their impact on the environment? And I could go 7 on, but you get the point. We're looking for the 8 9 big ideas; the game changers; the things that we 10 can launch a discussion on today and pursue going forward. So with that said, I will now turn it 11 12 over to for the first panel that I will be inviting 13 up, but first, I just... I'm aware of the terrible 14 tragedy of Gedalia Gruntzweig being struck and killed by a sanitation truck yesterday morning. 15 My thoughts and prayers go out to his family and to 16 that whole community. I will work with the Police 17 Department to fully understand what happened and to 18 see if there is anything we can learn to help 19 20 prevent such tragedies in the future. Alright, now 21 I would call up my first panel, Anusha; Joan Levine; Gavin Kearney; Matt Ryan and Eddie 22 Bautista. Yes, I also would like to just make a 23 quick announcement. We have a lot of folks waiting 24 to come in today to speak, so what we're going to 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 10
2	ask is that after your testimony, if you are to
3	speak, that you please give an opportunity for
4	folks that are currently in an overflow room to
5	come in so they can also make their own testimony.
6	Thank you. Also, every speaker is going to get two
7	minutes to speak because of the long line we have
8	of speakers and we're going to give our council
9	members an opportunity to answer any questions they
10	have; up to three minutes any questions to any
11	panel member and also to hear their reply. Thank
12	you. So Anusha?
13	ANUSHA VENKATARAMAN: There we go.
13 14	ANUSHA VENKATARAMAN: There we go. Thank you, Chairman Reynoso and council members,
14	Thank you, Chairman Reynoso and council members,
14 15	Thank you, Chairman Reynoso and council members, for the opportunity to testify today. I am Anusha
14 15 16	Thank you, Chairman Reynoso and council members, for the opportunity to testify today. I am Anusha Venkataraman. I'm Director of the Green Light
14 15 16 17	Thank you, Chairman Reynoso and council members, for the opportunity to testify today. I am Anusha Venkataraman. I'm Director of the Green Light District at El Puente. I'll save the El Puente
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14 15 16 17 18 19	Thank you, Chairman Reynoso and council members, for the opportunity to testify today. I am Anusha Venkataraman. I'm Director of the Green Light District at El Puente. I'll save the El Puente spiel 'cause I know you're very familiar with us as our council member. So we work with you and
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14 15 16 17 18 19 20 21 22 23	Thank you, Chairman Reynoso and council members, for the opportunity to testify today. I am Anusha Venkataraman. I'm Director of the Green Light District at El Puente. I'll save the El Puente spiel 'cause I know you're very familiar with us as our council member. So we work with you and Environmental Justice, Education and the Arts and we're a member of the New York City Environmental Justice Alliance. We're here today because our community is heavily impacted by these policies.

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 11 2 count, which process over 7,000 tons of garbage 3 each day. This means that this garbage is trucked through residential streets of Williamsburg, 4 Bushwick and Greenpoint affecting air quality and 5 overall quality of life. We, as a result, suffer б from asthma, cardiovascular disease and many 7 8 quality of life issues that really affect you know, young people of every family in North Brooklyn. 9 So 10 we specifically are in support of policy initiatives that reduce the waste burden in our 11 12 community and others that are overburdened such as 13 the South Bronx and redistribute waste management 14 in an equitable way. One way to do this is capacity reduction legislation. Capacity reduction 15 would ensure that the communities that already 16 17 handle most of the city's waste are not forced to handle even more, so by reducing that excess 18 capacity, we make sure that the total amount of 19 20 waste that any one community should have to take is 21 capped and that any new locations are redistributed in a fair and modest way. Secondly, we're also a 22 member of the Transform Don't Trash NYC Coalition, 23 24 as many members in this room, which builds upon the successes of the Solid Waste Management Plan to 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 12 deal with the commercial waste sector. This is the 2 next frontier. Commercial waste facilities are 3 especially concentrated in our community and the 4 5 South Bronx... 6 [crosstalk] CHAIRPERSON REYNOSO: And can you 7 8 please wrap it up? Thank you. ANUSHA VENKATARAMAN: Yep, I will. 9 So 10 basically this would make sure that there are fair standards for where commercial waste facilities are 11 12 sited; that we can have one truck route for an 13 entire district instead of nine or 10, and that the

14 work standards for workers for those commercial
15 haulers can be regulated in an efficient way.
16 Thank you.

17 CHAIRPERSON REYNOSO: Thank you. So we don't have a timer here because we're at capacity 18 at other hearings and this is actually the 19 cafeteria. [laughter] We figured the cafeteria 20 21 would be a great place to have a trash talk 22 meeting, right? So be mindful that we have our very handy iPhone with a two minute timer and every 23 time I see two minutes, I will ask you to wrap up, 24 okay? Thank you, guys. Joan? 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 13
2	JOAN LEVINE: Good afternoon.
3	CHAIRPERSON REYNOSO: Good afternoon.
4	JOAN LEVINE: My name is Joan Levine
5	and I'm co-chair of the Sanitation Coalition, a
6	grassroots environmental justice group in the West
7	Harlem and Morningside Heights area of Manhattan.
8	I want to thank the Sanitation Committee for giving
9	us this opportunity to speak. We are from
10	Manhattan, but unlike some others, believe strongly
11	in the New York City Charter's provision of fair
12	share. Furthermore, our members have been to
13	Metropolitan Avenue in North Brooklyn and seen the
14	steady stream of noisy trucks belching pollutants
15	into the air on their way to or from the nearby
16	land transfer stations. Obviously, for the sake of
17	our brothers and sisters in North Brooklyn, South
18	Bronx and Northeast Queens, capacity reduction is
19	long overdue, as is putting the Solid Waste
20	Management Plan into full effect. However, even
21	we, in the borough of Manhattan, feel the effects
22	of this dysfunctional sanitation system. Look at
23	the stickers on the front door of every commercial
24	store in our neighborhood and you'll see a sticker
25	indicating a different carter. Thus, instead of
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 14 one garbage truck coming to the block, perhaps as 2 3 many as a dozen arrive each night. Each truck spews out pollutants as it idles. Commercial 4 5 haulers cut corners to provide the cheapest service б so they can get more customers. Many trucks rattle 7 through every neighborhood in New York City 8 polluting the air, disturbing the sleep of those who live over the businesses and jeopardizing the 9 10 workers who man these trucks. CHAIRPERSON REYNOSO: 15 seconds. 11 12 JOAN LEVINE: Millions of tons of waste 13 that could be recycled or composted is instead 14 buried in landfills or burned in incinerators. This chaotic system must be fixed. The group 15 Transform Don't Trash, to which we proudly belong, 16 17 strongly recommends a franchise system for commercial waste. 18 19 CHAIRPERSON REYNOSO: Will you 20 please... 21 [crosstalk] JOAN LEVINE: Other members... 22 [crosstalk] 23 24 CHAIRPERSON REYNOSO: Wrap it up, ma'am? 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 15 2 [crosstalk] 3 JOAN LEVINE: Of our group will discuss in more detail. 4 5 CHAIRPERSON REYNOSO: Thank you so much, Joan. 6 JOAN LEVINE: Thank you. 7 8 CHAIRPERSON REYNOSO: Gavin Kearney? 9 GAVIN KEARNEY: Good afternoon, 10 Chairman Reynoso and members of the committee. 11 Thank you for the opportunity to testify today. My 12 name is Gavin Kearney. I direct the Environmental 13 Justice Program at New York Lawyers for the Public 14 Interest. I submitted written testimony and in the interest of moving this along I'll just hit a 15 couple of points. One is essentially we would 16 17 strongly urge two main policy agendas for the Sanitation Committee over the next four years and 18 for the broader council. One is full and expedient 19 implementation of the Solid Waste Management Plan. 20 21 Many of the pieces of the plan are moving forward, some with delay. We would encourage the council to 22 use its oversight authority and whatever means it 23 24 has to ensure that it moves forward quickly and on time, and one particular key piece that remains 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 16 outstanding is the relief to overburdened 2 3 communities as we create new capacity. As I think members of the committee know, last session, a bill 4 5 was introduced and nearly passed, Intro 1170, before the end of the session. We would encourage 6 the committee to move forward guickly with moving 7 the pass the reduction legislation in 2014. 8 In particular, there's urgency because as the new 9 10 moving transfer stations come on line, which for 11 the first couple will happen relatively soon, 12 there's an opportunity to take advantage of that 13 new capacity by offsetting capacity in those 14 communities that have been overburdened with waste for too long. 15

The second main policy agenda, and Joan 16 spoke to this already, New York Lawyers for the 17 Public Interest is also a proud member of Transform 18 Don't Trash NYC. As folks may know, New York City 19 generates over four million tons of commercial 20 21 waste every year, more than any other city in the U.S. My partner, Maya Pinto's going to talk a 22 little bit more about the impacts of that in New 23 York City. I'll just quickly touch on what a 24 franchising system could do for New York City. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 17
2	Essentially through an efficient franchising
3	system, the city would be divided into franchise
4	zones and then bid out to haulers. It encourages
5	high road hauling; it encourages truck efficiency,
6	as Joan suggested, rather than 10 trucks servicing
7	a street. I'm guessing that's my timer.
8	CHAIRPERSON REYNOSO: Yeah.
9	GAVIN KEARNEY: Alright, so let me just
10	quickly wrap it up by saying that through
11	[laughter] wow. Yes, someone else is keeping tabs
12	on me too. A franchising system can be done in a
13	flexible way. It's cost-effective. It can be done
14	in a way that doesn't hurt businesses, particularly
15	small businesses. It can take us from a system
16	that's woefully inadequate where 26 percent of our
17	waste gets recycled to a system where double or
18	triple that gets recycled and in so doing creates
19	jobs, improve quality of life, lessen air pollution
20	and so on. Thank you for the opportunity.
21	[crosstalk]
22	CHAIRPERSON REYNOSO: Thank you, Gavin,
23	appreciate it. [background voices] Matt Ryan?
24	MAYA PINTO: Thank you, Chairperson
25	Reynoso and members of the Sanitation Committee for
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 18 2 the opportunity to provide testimony today. My 3 name is Maya Pinto and I'm here representing Matt Ryan from ALIGN, the Alliance for a Greater New 4 5 We're a long-term alliance of worker and York. 6 community organizations united for a just and sustainable New York. Firstly, I'd like to commend 7 8 Council Member Reynoso and members of the committee for calling this hearing to explore long-term 9 10 policy ideas for sanitation. As most people are 11 aware, commercial waste is a troubling problem for 12 our city. New York City commercial establishments 13 generate a staggering 3.2 million tons of 14 commercial solid waste every year. The vast majority is sent to landfills and incinerators far 15 16 away, and the system to handle that waste, as many have already sort of described, is fraught with a 17 number of problems; low recycling rates, very dirty 18 trucks; overlapping routes. The waste is taken to 19 a small handful of low-income communities; 20 21 communities of color in North Brooklyn, Southeast Queens and the South Bronx and you know, it doesn't 22 have to be this way. ALIGN and our coalition 23 partners in Transform Don't Trash NYC in October 24 2014 proposed a new path forward through an 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 19 2 exclusive franchising system, and in our report; our coalition report we demonstrated how our 3 franchise policy is actually a smart way to promote 4 a race to the top that will increase diversion from 5 landfills and incinerators, boost recycling and б composting, improve truck routing efficiency and 7 8 promote safer living wage jobs. Moreover, by increasing diversion, exclusive franchising is an 9 10 economic development strategy. According to a recent study by the Tellus Institute, every 25 11 12 percent increase in landfill diversion can create 13 up to 5,000 new jobs in recycling reliant 14 manufacturing, and also achieving an 80 percent commercial diversion rate would eliminate five to 15 seven million tons of greenhouse gas emissions in a 16 17 single year, which is like taking 1.5 million cars off the road. I'd like to also say that it's 18 really important to note that franchising is 19 consistent with the current Solid Waste Management 20 Plan. Marine and rail transfer stations will 21 remain vital to handling waste that still needs to 22 be disposed of and you know, a franchise system 23 24 will build upon the relief that capacity reduction

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 20
2	legislation, which we support, will provide to
3	overburdened communities
4	[crosstalk]
5	CHAIRPERSON REYNOSO: Thank you. Thank
6	you very much and can you
7	[crosstalk]
8	MAYA PINTO: By increasing recycling
9	and reducing the amount of commercial
10	[crosstalk]
11	CHAIRPERSON REYNOSO: And I
12	[crosstalk]
13	MAYA PINTO: Waste.
14	CHAIRPERSON REYNOSO: I'm going to
15	actually I'm actually going
16	[crosstalk]
17	MAYA PINTO: Oh, okay.
18	[crosstalk]
19	CHAIRPERSON REYNOSO: To ask a follow-
20	up question regarding that.
21	[crosstalk]
22	MAYA PINTO: Yeah.
23	CHAIRPERSON REYNOSO: It's just how
24	would it last in the capacity of these low-income
25	communities? How would franchising assist in
I	l

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 21 bringing down the burden of 20,000 tons of capacity 2 3 in my neighborhood... MAYA PINTO: [interposing] Yes. 4 CHAIRPERSON REYNOSO: To something 5 that's more reasonable? 6 MAYA PINTO: Well so, part of the 7 8 franchising plan is to create diversion benchmarks, so thresholds where companies would have to 9 10 maximize recycling, which would in turn reduce the amount of waste that's going through these 11 12 neighborhoods, but also in terms of being able to 13 incentivize haulers for using marine and rail 14 transfer stations to the more equitably distributed facilities. Because all of these facilities have 15 commercial waste capacity, it would also reduce the 16 amount of waste that's coming to overburdened 17 communities. 18 19 CHAIRPERSON REYNOSO: And will it also lessen truck traffic and mileage? 20 21 MAYA PINTO: Yes, because you would completely eliminate the overlapping routes. You 22 would have in each zone one hauler having a very 23 you know, efficient route, so that would greatly 24 reduce the number of trucks. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 22
2	CHAIRPERSON REYNOSO: Alright, thank
3	you and I would just if my colleagues have any
4	questions that they would like to ask just to the
5	folks have talked already or who have testified
6	already. Alright, so let me finish with it's a
7	large panel. Eddie Bautista. Thank you.
8	EDDIE BAUTISTA: Thank you, Chair
9	Reynoso and members of the committee for the
10	opportunity to both testify and for your leadership
11	on this issue. I just want to say three quick
12	things. One is the Solid Waste Management Plan.
13	We're in year seven of a 20-year plan, so calls for
14	its upending or revisiting are beyond premature,
15	particularly and if we find it really
16	interesting that communities that have been at the
17	forefront of delaying this plan are the ones that
18	are saying it needs to be upended. What people
19	always forget is that the marine transfer station
20	and rail transfer station options are not just in
21	other communities. They're also in the communities
22	that are burdened with the land-based waste
23	transfer stations, so you got to ask why do our
24	communities support this? We support this because
25	as we assume if everyone wants to reduce polluting
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 23 truck traffic, you do so by switching to barge and 2 3 rail export. By their own estimates, the city has estimated that the reduction in vehicle miles 4 traveled in New York City within city limits every 5 year will be below... it'll be 5.5 million vehicle 6 miles traveled reduction in New York City every 7 8 year. Each barge will remove the equivalent of 48 tractor trailer 18-wheel trucks. Every rail car 9 10 will remove the equivalent of four tractor trailer 18-wheel trucks. So this is not just something 11 12 that's going to benefit our communities, but it has 13 a regional air quality impact that no one in their 14 right mind would want to oppose. For us, this is really about moving forward. How do we address the 15 really big unanswered parts of this plan? Too much 16 attention is paid to one or two marine transfer 17 There were two others that are slated stations. 18 for Manhattan. Where is the Gansevoort Marine 19 Transfer Station? Where is the West 59th Street 20 21 Marine Transfer Station? So from our perspective, it isn't that Manhattan is getting too much. 22 It's not getting enough when it comes to marine transfer 23 24 station capacity. We need every ton of capacity in this system because at the end of the day, our 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 24 communities are still going to be faced with 2 3 transfer station impacts, which leads me to the second point. We need transfer station; land-based 4 5 waste transfer station reduction capacity. It's in the SWMP. The whole point of switching to marine б 7 and rail is to reduce the impacts of land-based 8 waste transfer stations. So we've got to move on this. The Department of Sanitation... 9 [crosstalk] 10 CHAIRPERSON REYNOSO: 10 seconds. 11 12 EDDIE BAUTISTA: Negotiated voluntary 13 reductions; it's not enough, and finally, the 14 Transform Don't Trash Coalition proposal. We have got to find a more sane way of handling commercial 15 waste. Reducing the amount that we send to 16 landfills... 17 18 [crosstalk] 19 CHAIRPERSON REYNOSO: Thank you, Eddie. 20 I just want to make sure... 21 [crosstalk] EDDIE BAUTISTA: And increasing job... 22 [crosstalk] 23 24 CHAIRPERSON REYNOSO: That you stick to 25 your two minutes.

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 25 2 EDDIE BAUTISTA: Absolutely. 3 CHAIRSPERSON REYNOSO: Thank you... [crosstalk] 4 EDDIE BAUTISTA: Yes. 5 6 [crosstalk] 7 CHAIRPERSON REYNOSO: Sir. Now, if any 8 of my colleagues have any questions? Yes, Council Member King? 9 10 COUNCIL MEMBER KING: Good afternoon 11 and congratulations to Mr. Chair ... 12 CHAIRPERSON REYNOSO: [interposing] 13 Thank you, yes. 14 COUNCIL MEMBER KING: On hosting our first committee hearing on waste. 15 I am no expert on trash removal or on waste other than taking it 16 from my kitchen into the outside to the yard, but I 17 want to ask a number of questions because I did 18 19 hear some things in your testimony and I just want some clarity because as I could see, it looks like 20 21 everybody in the room is on the same page to 22 understanding that we need to have equitable waste transfer stations across the city. Me, 23 24 representing one of the districts in the Bronx, I 25 know when I travel on the Bruckner Expressway, from

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 26 2 time to time I get to absorb those beautiful 3 fragrances in the air [background voices] that come from you know, someone didn't use the Febreze, but 4 5 even though to say that you mentioned something about in Brooklyn, which we know that district is 6 the largest district that handles all our trash. 7 You talked about children and asthma rates. 8 Ι'd like to know, and if you don't have it today, I'd 9 10 like to know really what are the asthma rates that are coming and the children being sick and how many 11 12 days that children are missing school because 13 they've gotten sick? I really need to know because 14 now... [background voices] yeah, we need to put a real human component to all the people who are 15 fighting against this; how the plan is to making 16 17 sure that trash is you know, and waste is done you know, equitably around the city. Second 18 question... third question I want to ask is that 19 20 I'm hearing about franchising and outsourcing and 21 grabbing new... you know, privatizing this. I want to know how does that have an impact on the 22 Department of Sanitation and the work that our 23 24 professionals do in the Department of Sanitation because anytime we start looking to give it to 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 27
2	somebody else that's not you know, a unionized or
3	city worker, what are the standards that they live
4	by and codes to make sure that they're delivering
5	what they should be delivering? And I say this you
6	know, with all humble respect to you, but I know
7	the training that the members that you know,
8	sanitation gets and if it has any indication that
9	some of the snow removal; some of the people that
10	were doing that job, I'd say we got to make sure
11	that we have qualified, trained people to do this
12	job whether it's snow removal or waste management.
13	EDDIE BAUTISTA: I'm going to begin
14	with at least the South Bronx childhood asthma
15	rates. In Hunts Point, one neighborhood in the
16	South Bronx, the childhood hospitalization asthma
17	rate; the amount of the rate that kids go to the
18	hospital emergency rooms is 12 times the national
19	average, and in the South Bronx you have five
20	percent of the population handling over 25 percent
21	of the city's waste, so that's just one
22	neighborhood snapshot.
23	ANUSHA VENKATARAMAN: I don't have the
24	numbers for North Brooklyn in regards to the asthma
25	in front of me, but I do know that children,

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 28 2 especially those under five years of age if they live within I think it's 200 feet of a highway or a 3 truck route they are two-thirds more likely to 4 develop asthma and you know, that's significant 5 since there are many truck routes in our community. б COUNCIL MEMBER KING: Mm-hm. 7 Alright. 8 GAVIN KEARNEY: Okay, the question about franchising and how it affects the Department 9 10 of Sanitation. So in New York City residential 11 waste is collected by the Department of Sanitation. 12 What we're proposing would have no effect on what 13 the Department of Sanitation collects. It's the 14 commercial waste sector. It's what comes out of businesses, restaurants, office buildings that 15 right now is purely privatized with very little 16 17 oversight. So in New York City you need a license to haul waste from a business. We have over 200 18 licensed haulers. We have over 4,000 commercial 19 20 trucks picking up this waste. If you pick a block that had 10 businesses we could have 10 different 21 companies each driving a truck down that street to 22 pick up that waste. So what we're talking about 23 24 for franchising is you create a rational system. It's still private like it is today, but the city 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 29
2	uses its authority to regulate that system in a way
3	that improves working conditions for sanitation
4	workers. You'll hear today from a number of folks
5	that support this that are dealing with the
6	conditions in the private sector today. It
7	improves recycling rates. It creates jobs, et
8	cetera, but just to emphasize it doesn't gouge out
9	at what the Department of Sanitation currently
10	does. It's a complement to what the Department of
11	Sanitation does.
12	COUNCIL MEMBER KING: Okay well, does
13	it complement fine, I just want to see
14	GAVIN KEARNEY: [interposing] Sure.
15	COUNCIL MEMBER KING: One system that
16	works. 10 different owners coming down the street
17	doing what they want to do. This is where we get
18	the chaos
19	[crosstalk]
20	GAVIN KEARNEY: Yes.
21	[crosstalk]
22	COUNCIL MEMBER KING: And our children
23	can't make it to school because they've gotten
24	sick. So I just want to make sure that we
25	however this conversation continues to play out
I	1

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 30
2	GAVIN KEARNEY: [interposing] Yeah.
3	COUNCIL MEMBER KING: That the
4	administration's on the same page; that we create
5	one system that works with you know, so when
6	something goes wrong we're looking at one person.
7	We're not looking at nine different owners trying
8	to track them down to find out what went wrong and
9	if you can; if you can find out I really want to
10	put a child component to this piece, especially
11	since our new administration; our Mayor is talking
12	about Universal Pre-K so much and making sure our
13	children have access, but we need to make sure our
14	children have access to better health issues also
15	too, so I'm saying if you can find the real number
16	of how many children are missing school each and
17	every day because of these trucks and sanitation
18	problems. Thank you, Mr. Chair.
19	CHAIRPERSON REYNOSO: Well, thank you
20	and I just want to note two things; that
21	franchising opens up the opportunity to regulate an
22	unregulated system, so we might be able to look at
23	how we can regulate it to ensure that we have high
24	quality work, and also as chair of the Black,
25	Latino and Asian Caucus, 75 percent of the trash
I	I

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 31 2 that is currently handled in the city of New York 3 is handled by three communities; Southeast Queens, North Brooklyn and South Bronx and all communities 4 of color, so it is an issue that I think is 5 important that we should address in the caucus as 6 well and I believe Council Member Constantinides 7 8 has a question.

COUNCIL MEMBER CONSTANTINIDES: 9 Thank 10 you and thank you, Mr. Chair. First, I want to 11 extend my congratulations to you and I've known you 12 a long time working in the council and you've 13 always been a fierce advocate for your community 14 and a fierce advocate for the people of the city of New York, so looking forward to the many great 15 things you're going to do for this committee. 16 17 CHAIRPERSON REYNOSO: Thank you.

COUNCIL MEMBER CONSTANTINIDES: But I 18 have a really quick question about franchising. 19 I definitely recognize ... and it's always good to see 20 21 you as well, my good friend. I definitely understand the need. One, we need to protect our 22 workers and secondly, we need to reduce the amount 23 2.4 of truck traffic on the street. I just have a question about when you talk about zones, so giving 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 32
2	someone a zone. We're also sort of taking away
3	that competition in pricing; you know, making sure
4	that the small business has a challenge in a
5	particular zone with that hauler. How are we
6	planning on addressing those things? We protect
7	our small businesses; that they aren't getting
8	harmed as we do the right thing environmentally,
9	which is so, so important.

10 GAVIN KEARNEY: That's a great question. So under the current system small 11 12 businesses are getting hurt. They're the 13 businesses that have the least leverage to 14 negotiate competitive rates and if you're a small business in New York City, the likelihood that 15 you'll actually get multiple bids to take your 16 waste is very limited, so you're already operating 17 at a deficit and what we've seen in other cities 18 19 that have done franchising is they've moved to a system where big businesses have the leverage to 20 21 negotiate competitive hauling rates, small businesses lack it, to a system where everybody 22 pays the same rational price. The other thing 23 we've seen from other jurisdictions is you can 24 achieve these higher road gains without increasing 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 33 2 costs. The way you can do that is you build in 3 certain efficiencies to the system. So a hauler that had 500 customers spread throughout the city 4 5 now can have 5,000 customers in a dense area. That 6 efficiency can translate into cost savings to businesses as well as higher road practices. 7 You 8 also get a guaranteed stream; 10 years, 15 years depending on how you design the system. 9 That 10 guaranteed stream allows the haulers to make a 11 profit while also operating at relatively lower 12 profit margins on a day to day basis. So that's 13 absolutely a critical concern; keeping cost in 14 check, but it can be done and in terms of the competition, there's two ways you can build in 15 competition. One is the bidding process at the 16 17 front end. The city has the leverage to negotiate on behalf of the franchise zone to ensure that 18 they're getting the most for the least possible 19 20 cost and then over time there's renewed competitive 21 bidding each time the franchise comes up for 22 renewal. 23 CHAIRPERSON REYNOSO: Thank you, Gavin. 24 I just want to say also our intention here is that

when it comes to the franchising opportunity that

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 34 we might have here, which I think is great, looking 2 3 forward to four years or eight years, is the fact that we don't raise costs, so we don't put this 4 5 burden of managing the waste onto business owners. 6 That's the last thing we want to do. We want to figure out a way to maintain prices, but also do 7 8 the work smarter. Thank you guys so much for testifying and I'd like to call up the next group. 9 Bertha Lewis and for full disclosure, she was my 10 former boss when I worked at ACORN. Yeah, she's 11 12 still my boss, right? Things don't change. Carol 13 Tweedy; Elsie McCabe Thompson; Kelly Nimmo-Guenther 14 and Lorraine Johnson and I apologize if I messed up any of those names. If you have any testimony, 15 please hand your testimony to the Sergeant-at-Arms. 16 17 [background voice] So Miss Lewis, please. BERTHA LEWIS: I'm going to be very 18 brief because I've given written testimony that 19 goes into a lot of detail on the recommendations. 20 21 I am Bertha Lewis, the President of The Black Institute, and the mission of The Black Institute 22

23 is to shape intellectual discourse in dialogue into 24 impact public policy uniquely from a Black 25 perspective, and that is a perspective which

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 35 includes all people of color in the U.S. and 2 3 throughout the Diaspora. We have four issue areas. That is education reform, economic fairness, 4 immigration and environmental justice. I do want 5 6 to thank the chair, Mr. Reynoso, and the members of the Committee on Sanitation for holding this and 7 8 going so right at the serious problem right out of 9 the box. My advocacy on environmental justice 10 issues and specifically in regard to sanitation and 11 solid waste policy has spanned decades. In my 12 previous organization, ACORN, was the lead 13 plaintiff against the Bloomberg Administration's 14 Solid Waste Management Plan, in great part due to the environmental injustice. While some people 15 claim that the SWMP will help correct a century or 16 17 more of environmental injustice, the reality is that attempts to shift the burden to another large 18 population of black and brown people once again. 19 20 MTSs do not belong in any residential neighborhoods 21 anywhere in the city. In fact, regulations exist today that prohibit MTSs from being built close to 22 public housing, parks, playgrounds and schools, but 23 24 unfortunately, the Bloomberg Administration successfully sought a waiver from these laws. 25 Ι

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 36 2 urge to go back and look at this and decide why 3 Bloomberg would say that we can build more transfer stations next to public housing, parks and 4 It's a flawed plan from the 5 playgrounds. beginning. I'm just going to go very quickly in б some ways in which as this hearing is about, ways 7 to reduce and to tackle our waste problems for the 8 next four years. Source reduction and reuse: 9 10 Source reduction involves the reduction of waste in 11 the design, manufacture, purchase or use of 12 materials. Many retailers are doing that right 13 now. As others have said, recycling and 14 composting: Let's get serious about it. We are behind other cities and in this country. The SWMP 15 16 plan was supposed to reduce by... was supposed to 17 get to 25 percent diversion of recyclables by curbside program by 2007, but that again, has not 18 happened and this is seven years. Recycling is a 19 20 smart job policy. Composting is another way the 21 city can reduce the waste stream. The city should lead by example and launch an aggressive recycling 22 23 and composting program for all NYCA development, 24 energy, recovery, waste to energy...

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 37
2	CHAIRPERSON REYNOSO: [interposing] And
3	Miss Lewis, if we could just wrap it up?
4	BERTHA LEWIS: Clean up yeah.
5	Commercial trucks and I would like to say
6	unfortunately, cleaning up private trucks that
7	carry commercial waste will not eliminate the
8	concerns of our communities of color. I again want
9	to thank you all and the committee for holding this
10	hearing. I look forward to working with you to
11	create a sane sanitation policy for the next four
12	years.
13	CHAIRPERSON REYNOSO: Okay, thank you,
14	thank you, Miss Lewis. I would like to ask Miss
15	Lorraine Johnson to speak next. Hello, Miss
16	Johnson, and I would just like to recognize Council
17	Member Gibson from the Bronx has arrived.
18	LORRAINE JOHNSON: Good afternoon. My
19	name is Lorraine Johnson. Can you hear me?
20	CHAIRPERSON REYNOSO: Yes, I can.
21	LORRAINE JOHNSON: I am a volunteer
22	with Pledge 2 Protect. Pledge 2 Protect is a
23	growing coalition of diverse citizens of the city.
24	We're working together to protect the health and
25	safety of New Yorkers by raising awareness of

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 38
2	physical, environmental and community impacts of
3	the city's current Solid Waste Management System
4	and Plan. Since 1979, I've been a tenant of NYCHA
5	Stanley Isaacs houses, which together with its
6	neighboring building, The Holmes Tower, are homes
7	of more than 2,200 residents. This five-story
8	community is located one block from the proposed
9	East 91st Street Marine Transfer Station. I would
10	like to thank Chair Antonio Rosado
11	[crosstalk]
12	CHAIRPERSON REYNOSO: Reynoso.
13	LORRAINE JOHNSON: Reynoso, excuse me,
14	and the members of the Committee on Sanitation for
15	holding this hearing on sanitation policy over the
16	next four years and providing me with a chance to
17	express my views. When the 91st Street Marine
18	Transfer Station was running, I suffered greatly
19	with asthma and I needed to be taken to the
20	hospital several times for treatment. Since it
21	closed in 1999, I have not needed to use nebulizer
22	pumps, steroids or other treatments. I fear with
23	this opening of the new MTS, I will get sick again.
24	I have nightmares about this. The situation before
25	the old Marine Transfer Station closed was awful
I	

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 39
2	because of the horrible smell; the rats; the
3	traffic. Now the city wants to build a new MTS
4	station, much larger and even closer to my
5	building. I want to make this point clear; that I
6	am not here to insist that East 91st Transfer
7	Station get put someplace else in another community
8	of New Yorkers. Instead of putting a new mega-MTS
9	next to my building or a new MTS anywhere in any
10	other location, I believe the city should consider
11	these options. I would like to discuss many
12	problems with the Bloomberg 1996 Solid Waste
13	Management Plan.
14	CHAIRPERSON REYNOSO: And if you can
15	just wrap up your three points again.
16	LORRAINE JOHNSON: Excuse me?
17	CHAIRPERSON REYNOSO: If you can just
18	speed up the three points, so we can hear them all.
19	LORRAINE JOHNSON: Okay. Okay.
20	[Pause]
21	CHAIRPERSON REYNOSO: And if you
22	submitted your testimony in writing, we will
23	definitely read the three points to make
24	[crosstalk]
25	LORRAINE JOHNSON: Yes.

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 40 2 [crosstalk] CHAIRPERSON REYNOSO: To show that we 3 listened to it and I think I have some follow-up 4 5 question for you... [crosstalk] 6 7 LORRAINE JOHNSON: Okay. [crosstalk] 8 9 CHAIRPERSON REYNOSO: After the panel 10 has spoken so just... [crosstalk] 11 12 LORRAINE JOHNSON: Sure. 13 CHAIRPERSON REYNOSO: Keep looking 14 through your paperwork... 15 [crosstalk] LORRAINE JOHNSON: Okay. 16 [crosstalk] 17 CHAIRPERSON REYNOSO: There, alright? 18 19 I'd like to call up Kelly. KELLY NIMMO-GUENTHER: Hi, I'll also 20 just not read from my testimony since we both 21 22 submitted to you all to read. CHAIRPERSON REYNOSO: Absolutely. 23 24 KELLY NIMMO-GUENTHER: So my name is Kelly Nimmo-Guenther and first off you know, thank 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 41 2 you so much for having this hearing. Just to 3 introduce myself and who I am, I'm actually a West Sider. I live at 66 Street; West 66th, so blocks 4 away from the 59th Transfer Station, so I might be 5 6 a little bit unique in here as maybe one of the few West Siders, but... [background voices] no, I live; 7 where I live. That's alright. So I'm a mom. 8 I'm a mom of two girls; I'm a wife; I'm a friend and 9 10 what I've become lately is I've become an activist, so when I first heard about the East 91st Street 11 12 Marine Transfer Station, my first reaction was 13 well, everyone has to their fair share and then as 14 my daughter, my young one plays soccer and my older one's a gymnast there; I thought as a mom, I really 15 need to investigate this. I need to understand 16 17 what does this mean. And so I started getting knowledge and started doing research and what I 18 came to realize is there are many health and safety 19 issues as it relates to this; the pollution that 20 21 you know, we have many people coming up to talk 22 about and what is the risk to the children, and the risks to the children are far and are many, and Mr. 23 24 King asked those questions about the children, and I know Carol Tweedy's here with Asphalt Green and 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 42
2	she'll talk about it. But my organization, as we
3	studied the East 91st Street Marine Transfer
4	Stations; that certainly is my springboard and what
5	I've realized in getting into it is that there are
6	issues all across the city. There are communities
7	who have been overburdened with trash for too long
8	and so we've come up with a report. I've sent it
9	to all of you all. It's "Talking Trash," and I'm
10	really asking you to put aside political rhetoric;
11	put aside everything that you've seen, enough to at
12	least read and get information about what is
13	happening. We have to make the city reduce our
14	waste. We have to reduce our tonnage through
15	recycling; reusing; waste to energy. It's
16	something that the city has to take seriously.
17	We've also proposed in our plan about the
18	commercial haulers and the commercial waste. You
19	know, quickly said, we have to be able to help the
20	private haulers clean their commercial trucks. We
21	can reduce pollutions by 70 percent by just helping
22	the commercial haulers and it's all in the report
23	and you'll see it in there.
24	CHAIRPERSON REYNOSO: Thank you very
25	much for your testimony.

1COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT432KELLY NIMMO-GUENTHER: Thank you.3CHAIRPERSON REYNOSO: Elsie McCabe

4 Thompson?

I'm Elsie 5 ELSIE MCCABE THOMPSON: 6 McCabe Thompson, also known as the wife of Bill 7 Thompson. I'm the person who brought him to Asphalt Green and said, "You need to take a look at 8 It's not to be politically... you know, 9 this. 10 people will say you're supporting a seemingly white 11 Upper East Side. This is going to be a political 12 nightmare if you step into this, but it's the right 13 thing to do." I brought him to Asphalt Green 14 because I'm an Asphalt Green mom. My children from when they were toddlers were weaned at Asphalt 15 Green; they learned to swim at Asphalt Green, and 16 so many kids. We lived on the West Side. We lived 17 right next to 97th and Broadway, where there are 18 19 constant traffic fatalities and injuries. I worked a block from Queens Boulevard, another site where 20 21 there are constant traffic fatalities. I applaud 22 this council and your leadership in wanting to put a halt to traffic fatalities. You know, kudos to 23 the de Blasio Administration for wanting to do 2.4 25 that, but moms can recognize danger when they see

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 44 2 it; a dangerous intersection and where the ramp for 3 the 91st Street Waste Transfer Station intersects directly through Asphalt Green and the children 4 will not recognize you know, that there is a road 5 They're going to go straight, as my kids б there. always used to do; straight from the Aquatic Center 7 8 to the basketball courts and you know, the soccer field, and it's not just my kids. It's kids like 9 10 you know, Evante [phonetic] and you know, his was a 11 tragic case, but they not only serve you know, 12 Upper East Siders you know, children from Stanley 13 Isaacs and home houses in the area, but Kelly's 14 kids from the Upper West Side, my kids when we were from the Upper West Side and children from around 15 the city, children who are... many of whom very 16 17 vulnerable. You know, they do water-proofing for you know, autistic kids from the Center for Autism; 18 PS 71 in East Harlem; the Gillen Brewer School at 19 20 92nd and York because nobody else is going to do 21 We need a place where they can go in safety it. and you know, be supported and learn to do... you 22 know, to live safely such as you know, learning how 23 24 to deal with water.

25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 45 2 CHAIRPERSON REYNOSO: Thank you very I'd like to 3 much, Miss Thompson. I appreciate it. call Carol Tweedy. 4 5 CAROL TWEEDY: Good afternoon. CHAIRPERSON REYNOSO: Good afternoon. 6 CAROL TWEEDY: I'm the Executive 7 8 Director of Asphalt Green and thank you for this hearing, and thank you also for agreeing to 9 consider a tour of the site where this 91st Street 10 11 dump is being planned. Asphalt Green is committed 12 to making people healthy through sports and 13 fitness. We're a not-for-profit. We have about a 14 million visits a year. We provide free services to 35,000 people. Our concern is the health of 15 children and it is astounding that the terrible 16 17 things that we know happen in some low-income communities created by both commercial and city 18 19 garbage dumps can now also happen somewhere else 20 without providing any relief to those communities. 21 The rationale behind that is some big words; borough equity, five borough plan, environmental 22 justice, but behind these words is the 23 misinformation that the 91st Street Station 2.4 25 relieves problems elsewhere and in other boroughs.

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 46 2 This is not true. There is no residential garbage 3 that goes to any other borough from Manhattan and the amount of commercial garbage it'll take is only 4 1.6 percent of the total. So we are going to build 5 6 a garbage dump 11 feet from where children play and I would pass to you as a part of the "Talking 7 8 Trash" book and map that shows how this ramp comes right through the middle of the Asphalt Green 9 10 campus. So we're going to build a garbage dump 11 11 feet from a playground; 11 feet from a playground. 12 Is that what environmental justice looks like? And 13 so I want to ask this terribly politically 14 incorrect question. Based on the fact that the 91st Street neighborhood is incorrectly labeled 15 "white and rich," and we know that there are 2,000 16 people in public housing there, does this boil down 17 to socking it to white kids 'cause black kids now 18 suffer? If we did a study of number of children 19 near another transfer station, that would not add 20 21 up to the number of children at Asphalt Green. 35,000 children among our 56,000 people used 22 Asphalt Green last year. Could this be payback? 23 24 Even the Mayor says we need to talk more to the community, so let's pause on this. Let's come 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 47 together on all children; a common standard for all 2 boroughs. Let's see that those transfer stations 3 that now negatively affect children, that they get 4 5 closed, the ones near schools and public housing and that would provide an immediate solution to the б 7 worst offended and create a common standard for all children in all boroughs. Will we continue this 8 experiment with children's lives? 9 10 CHAIRPERSON REYNOSO: Thank you very much for your testimony. Does anyone have any 11 12 questions for the panel? I would just like to ask, 13 so in regards to the Asphalt Green situation, if 14 there was a route that didn't involved cutting through the middle of the two sites, would that be 15 something you would consider? 16 17 CAROL TWEEDY: Absolutely. CHAIRPERSON REYNOSO: Thank you and a 18 19 route that you... 20 [crosstalk] CAROL TWEEDY: Did not affect also the 21 public housing. 22 CHAIRPERSON REYNOSO: Exactly, so I was 23 24 going ask the public housing as well; a route that doesn't affect the public housing as well would 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 48
2	that be something you guys would consider? Alright
3	and I would just like to make a point. Especially
4	while I'm here, no one's sticking it to anyone.
5	It's extremely important that we recognize that.
6	This is about you know, it truly is about
7	equity. You might have Asphalt Green in
8	Williamsburg soon from what I hear. I just want
9	you to know that there's 16 waste transfer stations
10	in Williamsburg and it'll be a tough for you to
11	[crosstalk]
12	CAROL TWEEDY: We don't like that.
13	[crosstalk]
14	CHAIRPERSON REYNOSO: Sit on two
15	chairs.
16	CAROL TWEEDY: No, no, we don't they
17	shouldn't be anywhere where there are children.
18	CHAIRPERSON REYNOSO: So the second
19	thing is
20	[crosstalk]
21	CAROL TWEEDY: They should be shut
22	down.
23	CHAIRPERSON REYNOSO: The last thing is
24	that it's a capacity issue, right? We need to
25	handle our trash and we need to be smart about it
I	

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 49 and we all want to do everything we can to be as 2 3 creative as possible to handle our waste, but we can't just shut them down because the trash needs 4 5 to get taken care of. So we need to find an б alternative that makes sense and that happens 7 quickly. While I'm here in four years I can't ever go back to my community with 20,000 tons of trash 8 and tell them that I couldn't figure it out. 9 The 10 burden that we're putting on the Upper East Side is 900 tons. That's less than a percent of the 11 12 capacity that people in my district are handling 13 and that is... and... 14 [crosstalk] CAROL TWEEDY: With due respect, sir, 15 you are not relieving that problem in your 16 17 community... CHAIRPERSON REYNOSO: Well, you're 18 19 one... [crosstalk] 20 21 CAROL TWEEDY: By this... [crosstalk] 22 CHAIRPERSON REYNOSO: You're... 23 24 [crosstalk] CAROL TWEEDY: Transfer station. 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 50 CHAIRPERSON REYNOSO: Right. I believe 2 3 that the Upper East Side is one part of a bigger plan and everyone has to do their part. 4 5 CAROL TWEEDY: And I urge you to read б the study... 7 [crosstalk] CHAIRPERSON REYNOSO: And we... 8 [crosstalk] 9 CAROL TWEEDY: "Talking Trash." 10 CHAIRPERSON REYNOSO: And by the way 11 12 and everything... I've read it three times. I read 13 it... 14 [crosstalk] 15 CAROL TWEEDY: Just three times. [crosstalk] 16 CHAIRPERSON REYNOSO: I care about this 17 I read it and I just wanted to make sure a lot. 18 19 that I got every single point and to let you know that I think I've committed alongside Council 20 Member Donovan Richards to have a hearing 21 22 specifically on SWMP so that we can in more detail discuss an issue that we think is extremely 23 24 important, and that we do want to listen to every 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 51 single side and make sure that we have the best 2 3 plan. So I really appreciate... [crosstalk] 4 CAROL TWEEDY: Okay, thank you so much. 5 [crosstalk] б 7 CHAIRPERSON REYNOSO: Your time. 8 CAROL TWEEDY: And you should be aware 9 that the Parks Department and the contractor 10 prepares to bring down trees and fences this week. 11 CHAIRPERSON REYNOSO: Okay, thank you. 12 Thank you so much. I wasn't aware. Thank you for 13 that. [background voices] Do you want to... yeah, 14 Miss Montross, would you like to come up and speak? Miss Montross; Annietje; Annietje Montross? Yeah, 15 she's coming up. She's also a person that's in 16 17 opposition, so I would like to you know, just give her an opportunity to speak. And thank you guys 18 19 again. 20 CAROL TWEEDY: Thank you so much. ANNIETJE MONTROSS: Good afternoon. 21 My name is Annietje Montross and I am a volunteer with 22 Pledge 2 Protect. [off mic] I'll put it higher up. 23 24 You're a big help. I want to thank Chair Antonio 25 Reynoso and the members of the Committee on

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 52 2 Sanitation for holding this hearing on sanitation 3 policy over the next four years and providing me this opportunity to express my views. I would like 4 5 to talk about the fast increasing financial tolls 6 that Mayor Bloomberg's 2006 Solid Waste Management Plan, SWMP, are taking on our city. Costs for 7 implementation of the SWMP have ballooned far 8 beyond the original estimate. According to the 9 10 Independent Budget Office, IBO, the construction and operation costs of the East 91st Street MTS are 11 12 now projected to exceed more than \$1 billion over 13 the next two decades. This is more than \$600 14 million above the cost to manage the same waste using the current system, referred to the 15 Department of Sanitation DSNY as the interim plan. 16 17 Recent construction delay, permits and zoning issues and necessary retrofitting to protect the 18 facility from future Sandy-like superstorms will 19 increase cost estimates even further. 20 The 21 projected capital costs for the MTS have grown dramatically since the SWMP was adopted in 2006. 22 For example, the original projection of the capital 23 construction costs to build the East 91st Street 24 Marine Transfer Station, MTS, was \$43.9 million. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 53
2	In 2009, that amount was revised to \$421.8 million.
3	Today, the city contracts show that it will cost
4	\$181.6 million and counting. In 2006, the capital
5	budget for the MTS was \$194 million. That number
6	was grown dramatically to \$708 million according to
7	the most recent DSNY budget, an astounding 265
8	percent increase. This is, by the way
9	[crosstalk]
10	CHAIRPERSON REYNOSO: Thank you very
11	much. If you can just so we have a lot of
12	people waiting, so and I'll just reiterate it just
13	in case some people couldn't hear exactly what you
14	were saying, but she was talking to the increased
15	financial burden on DSNY by closing the East 91st
16	Street Station and also a sustainability issue
17	after Superstorm Sandy and also zoning issues in
18	regards to East 91st Street. I wanted to make sure
19	people heard that clearly, so thank you so much for
20	your testimony. I appreciate your time. Thank you
21	and if we could please ask anyone that's already
22	testified to please exit so that we can allow more
23	folks to come in to testify. I'd like to call up
24	the next round of folks. Alright, this is just a
25	random group of folks, so we like random. Sherry
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 54 Showell, if you can please come up. Eric 2 3 Goldstein, if you can please come up; Ron Bergamini; Austin Shafran and Rich Kassel. Rich 4 5 Kassel. [background voices] Well, if you're not in 6 the room you can't sign up, so Richard got his chance. So we're going to just wait for him to get 7 into the room and then we'll call him up. Okay, so 8 Sherry, if you can please be the first speaker. 9 10 Thank you so much for doing that. SHERRY SHOWELL: Thank you for holding 11 12 this hearing. We're going to take a little break 13 from the waste transfer stations. I'm speaking on 14 compost. CHAIRPERSON REYNOSO: Thank you very 15 much. 16 [laughter] 17 SHERRY SHOWELL: My name is Sherry Showell and I have been the coordinator of the 18 19 Compost Squad of the Park Slope Food Co-op since 1999, and it's in this capacity that I would like 20 21 to give this testimony. I'm here for two reasons. 22 One is to encourage this committee to develop community composting to the maximum extent and two, 23 24 to strongly express my concern about how the 25 Business Integrity Commission is actually

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 55 2 preventing this from happening. The Park Slope 3 Food Co-op is a not-for-profit member-owned and operated grocery store. Two of our missions are to 4 5 be good and ethical neighbors and to do as little 6 harm as possible to the environment in the course of doing our business. We have 16,000 members 7 throughout the city and in exchange for the 8 9 privileges of shopping at the co-op these members 10 provide about 36 hours of labor each year to the 11 co-op and also to the community. Shortly after the 12 Food Co-op started in 1973, there was a group from 13 down the street that knocked on the door and asked 14 what we were doing with our food scraps and if they could please have them because they were 15 transforming a rubble strewn vacant lot into a 16 17 community garden and so we gave it to them, and we've been doing that for many, many years and 18 today that community garden, the Garden of Union is 19 20 one of the most beautiful gardens in the city. 21 Over the last 40 years, this relationship benefitted the coop; it benefitted the garden; it 22 benefitted the neighborhood. So over the last 40 23 24 years, we have been nurturing similar relationships with many gardens in Brooklyn, and they now take 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 56 all of our waste. The Garden of Union used to take 2 all of it with three bins. They now take half of 3 it with 10 bins and the rest goes to the other 4 5 gardens. 6 CHAIRPERSON REYNOSO: If you can just 7 speak to what solutions or what ideas... [crosstalk] 8 SHERRY SHOWELL: 9 Sure. 10 [crosstalk] CHAIRPERSON REYNOSO: You have to 11 12 expanding composting in the city of New York. That 13 would be very interesting to hear. 14 SHERRY SHOWELL: So the main concern that I have with BIC is that what we are doing we 15 basically have to do in secret because recently one 16 of my workers, who helped to take the food scraps 17 to the gardens, was cited; was given a citation for 18 19 hauling illegally and this concerns us a lot. It means that what we have to do... we're a model for 20 not only New York City, but I get visitors from all 21 22 over the world looking at our full system and what we're doing to reduce waste and I feel like I have 23 24 to hide that. We have to operate in secret because technically we're hauling waste and now that one of 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 57
2	my workers; you know, these are the volunteers who
3	are giving their labor in exchange for shopping
4	privileges; was cited for taking food scraps to a
5	garden. It is ridiculous. What we're doing should
6	be encouraged and developed to the maximum extent
7	possible within the city. There are hundreds of
8	businesses that would love to be getting rid of
9	these food scraps in responsible, local, green,
10	sustainable ways.
11	CHAIRPERSON REYNOSO: So
12	[crosstalk]
13	SHERRY SHOWELL: All of this compost
14	goes to greening the city.
15	CHAIRPERSON REYNOSO: So I just want to
16	say I know there's Department of Sanitation
17	officials here and we're very focused on composting
18	and increasing that and making it as easy as
19	possible. We think it's part of the big picture
20	plan as to how we reduce capacity, so noted.
21	Hopefully, in a couple of years you'll be very
22	satisfied with the work that we're doing to
23	increase composting.
24	SHERRY SHOWELL: Thank you.
25	

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 58 2 CHAIRPERSON REYNOSO: Thank you. And 3 BIC is here as well, so I think they heard you and I'll keep them away from you. 4 5 SHERRY SHOWELL: Thank you. CHAIRPERSON REYNOSO: So, I'll advise 6 7 them for you. Eric Goldstein. 8 ERIC GOLDSTEIN: Thank you very much. Congratulations, Mr. Chairman, on assuming this 9 10 responsibility and... 11 [crosstalk] 12 CHAIRPERSON REYNOSO: Thank you. 13 [crosstalk] 14 ERIC GOLDSTEIN: Congratulations to you also, Costa. I think you have a very helpful 15 partner here. 16 17 CHAIRPERSON REYNOSO: Yeah, yeah. ERIC GOLDSTEIN: With your new 18 19 committee. My name is Eric Goldstein and I'm an attorney with the Natural Resources Defense 20 21 Council, a national environmental group. The 22 sentient challenge that the city faces is to transform waste system from landfilling and 23 24 incineration to primary reliance on recycling, 25 composting and waste prevention. NRDC has been

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 59
2	working to accomplish that here in New York for
3	almost 30 years. We want to do so in a way that
4	protects city taxpayers, creates good, clean jobs
5	for city residents and provides fundamental
6	fairness to all. We have 10 recommendations that
7	we'll outline in our written submission to you
8	later today. I'll quickly list those 10. Number
9	one is implement the 2006 Solid Waste Management
10	Plan. After more than two decades of deliberation,
11	the council adopted a waste plan that was designed
12	to advance recycling and composting, reduce
13	citywide air pollution and enshrine for the first
14	time the concepts of borough equity and
15	environmental justice in the siting of waste
16	facilities. This plan was the subject of prolonged
17	discussions and in-depth analysis. NRDC supported
18	the plan in 2006 and we support the plan today.
19	The last thing we need is to reopen a debate on
20	this plan instead of fully implementing its
21	programs. On the other hand, we recognize the
22	legitimate concerns of our Upper East Side
23	neighbors, and want to work with them to ensure
24	that the 91st Street facility operates at the
25	highest standards for trucks and tugs with
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 60 2 enforceable commitments to protect the community in 3 the way that safeguards the health of all members of that community. I'll quickly list the other 4 5 nine items and set forth them in more detail in our 6 comments. We urge you to support and expand the city's fledgling program for curbside collection of 7 8 organics, which represent 25 percent of the waste 9 stream. That strategy is essential to making our 10 whole waste plan work. Third, we urge you to 11 strengthen the city's core recycling program by 12 focusing on poorly performing districts. Opinion 13 polls show that all New Yorkers want to recycle and 14 we need to have the city and our residents work harder in the areas that aren't fully participating 15 in recycling today. Fourth, we urge you to press 16 17 for expansion of recycling programs for electronic waste and textiles. Fifth, we urge you to ensure 18 that recycling and composting programs are up and 19 20 running in every public school. Sixth, we urge you 21 to continue to expand the public space recycling programs. Still more than 95 percent of the 22 Sanitation Department's on street trash receptacles 23 24 are not designated for recycling. Seventh, we urge you to continue to fund the GrowNYC's Office of 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 61 2 Recycling Outreach and Education. OROE remains 3 absolutely essential to the success of the city's overall solid waste agenda, and the council should 4 5 consider an expanded role for them in the coming 6 years. Eighth, we urge you to work with the Sanitation Department and the unions to make 7 8 recycling collections more efficient. That, in and of itself, is the subject for a separate hearing. 9 10 CHAIRPERSON REYNOSO: Yeah. 11 ERIC GOLDSTEIN: Ninth, we urge you to 12 enact legislation to deal with the meddlesome 13 problem of plastic bag, and tenth, we urge you to 14 reform the system for collection of commercial waste in New York City. This commercial waste 15 sector has improved in some ways, but defies reform 16 17 in other ways, and that too ought to be the subject for another hearing. 18 19 CHAIRPERSON REYNOSO: Thank you and 20 yes, you are right and we're have a lot of great 21 hearings moving forward, but thank you so much for your testimony. 22 23 ERIC GOLDSTEIN: Thank you, Council 24 Member. 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 62 2 CHAIRPERSON REYNOSO: Absolutely and 3 I'd like to ask Ron to speak now. RON BERGAMINI: Hello. 4 CHAIRPERSON REYNOSO: How you doing, 5 Ron? 6 7 RON BERGAMINI: Good, how are you? 8 CHAIRPERSON REYNOSO: Doing well. RON BERGAMINI: Congratulations on your 9 10 position. CHAIRPERSON REYNOSO: 11 Thank you, sir. 12 RON BERGAMINI: My name is Ron 13 Bergamini. I'm the CEO of the Action Environmental 14 Group, which is the city's largest hauler. We 15 have... [crosstalk] 16 CHAIRPERSON REYNOSO: 17 Hm... RON BERGAMINI: We have transfer 18 19 stations and we have recycling facilities. I'm essentially here to introduce myself to the 20 21 committee, but to also point out a few things and comment a little bit on what's been testified to 22 here today. 2013 certainly ushered in a year of a 23 24 lot of changes in the solid waste and recycling market. The global buying patterns in the 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 63 recycling market is a fundamental shift, that is 2 3 probably the subject of another hearing, that people need to be aware of. We fully support 4 5 efforts to increase recycling. I daresay we're the 6 largest recycler in the city and we've recently invested and made a big investment to a state-of-7 8 the-art recycling facility in the Bronx, where today we employ about 200 people in so-called 9 10 "clean jobs," and we also support the composting efforts as well. The caution lies in that these 11 12 types of efforts take a lot of investment and with 13 the uncertainty you don't get that investment, and 14 that uncertainty includes a restrictive rate cap and a stifling regulatory environment. We're here 15 to say that the simple truth is that folks have to 16 17 work together; that's the public and the private sector to come up with solutions. We've always 18 done that since we've been here about six years or 19 20 so and we want to continue to do that. Despite the 21 efforts you see in Washington where no one can talk to one another we reject that entirely. We think 22 all people need to talk together and that's why I 23 24 appreciate you guys having this hearing today. We also embrace a good neighbor policy. We work with 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 64 Sustainable South Bronx, Center for Employment 2 3 Opportunities, Manhattan Midtown Community Court, a couple schools in the Bronx so we can be involved 4 in our community. The one other note of caution is 5 6 the word franchising. I'm not exactly sure what that means. I know in one sense, but not in 7 8 another because it can be pretty complicated and part of me worries that it looks like the days of 9 10 limited choice from a couple decades ago, so I 11 think we have to be very deliberative when we 12 discuss those things. So I look forward to working 13 with you all and if there's anything I can do, call 14 on me and we're happy to have a dialogue. CHAIRPERSON REYNOSO: And we'll have 15 some follow-up questions for you. 16 17 RON BERGAMINI: You got it. CHAIRPERSON REYNOSO: And also we'll 18 probably have a follow-up hearing to answer any 19 20 questions you have regarding franchising. 21 RON BERGAMINI: Thank you very much, 22 sir. CHAIRPERSON REYNOSO: 23 Absolutely and 24 last, but not least Austin. How you doing today? 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 65
2	AUSTIN SHAFRAN: Good. Thank you,
3	Chairman Reynoso, appreciate the opportunity to
4	speak with you and Council Member Constantinides.
5	My name is Austin Shafran. I'm the State
6	Legislative Director for the Working Families
7	Party. The WFP supports an equitable distribution
8	of waste facilities in a manner that would be
9	efficient, sustainable and fair to all New York
10	City communities. We strongly recognize that
11	currently waste facilities are concentrated in low-
12	income communities; communities of color and this
13	is a problem that's particularly prevalent in
14	certain overburdened outer borough communities such
15	as the South Bronx; North Brooklyn; Southeastern
16	Queens. We've seen thousands of collection trucks
17	that are driving millions in needless miles each
18	year of overlapping and oftentimes inefficient
19	routes. We've seen worker safety standards get
20	sacrificed as haulers are forced to cut corners,
21	provide cheaper service and waste work that's you
22	know, among the most dangerous, if not the most
23	dangerous occupation in New York and you know, we
24	really think that we're seeing millions of tons of
25	waste that can be recycled or composted instead of
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 66 buried in landfills and burned in incinerators, and 2 we need to find solutions that take an 3 environmental issue such as this and create a broad 4 5 benefit for both the environment and the economy. 6 The WFP strongly supports the Transform Don't Trash New York City Coalition's call for an exclusive 7 8 franchise system for commercial waste, where New York City can address these problems in the 9 commercial waste industries. An exclusive 10 franchise system we feel can incentivize fair 11 12 siting standards and give haulers a dense customer 13 base that allows them to drive more efficient 14 routes. It requires a safe workplace, which is very important to our workforce; very important to 15 members of local communities, and mandate a base 16 17 level of recycling and composting and create incentives for haulers to perform about those 18 standards. You know, also franchising we feel is 19 consistent with the current Solid Waste Management 20 21 Plan and the WFP strongly supports borough equity 22 and believes that under a franchising system, the marine and rail transfer stations will remain vital 23 24 to handling waste that still needs to be disposed You know, bringing relief to overburdened 25 of.

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 67 communities; communities that have long handled the 2 3 vast majority of the waste generated in New York City while ensuring that the city's ability to meet 4 5 its waste management needs is a matter of both economic and environmental justice and the WFP б stands ready, willing and eager to work hand-in-7 hand with members of the committee, members of the 8 full council and of course, members of the 9 10 administration to achieve that goal and I thank you 11 for allowing us the opportunity to testify and I 12 should apologize in advance 'cause unfortunately, I 13 do have to leave, so I don't think I'll be 14 available here for questions, but I'm sure that just... 15 CHAIRPERSON REYNOSO: [interposing] 16 17 Alright. AUSTIN SHAFRAN: Cuts down on the time 18 19 for everyone else. 20 CHAIRPERSON REYNOSO: Absolutely, thank 21 you very much... 22 [crosstalk] 23 AUSTIN SHAFRAN: Thank you again. 24 [crosstalk] 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 68
2	CHAIRPERSON REYNOSO: For your
3	testimony. So I just want to speak to a couple of
4	things. First, with commercial franchising, we
5	understand that there are trucks that right now,
6	for example, are carting from the Bronx that go all
7	the way to Brooklyn and then to Staten Island and
8	then back to the Bronx. We don't think that makes
9	any sense. We think that if you're in the Bronx
10	you should just pick up trash in the Bronx, limit
11	the amount of mileage that every truck makes to
12	these other communities and that everybody should
13	take care of a sector. It doesn't mean that we
14	limit competition. It doesn't mean that we limit
15	one carting company to just do the Bronx. If you
16	bid well, Action Carting could be the dominant
17	member of franchising to a certain degree, but with
18	that we also want to talk about opening up the cap,
19	as we're more responsible and will give you an
20	opportunity to compete and to invest and that makes
21	more there is more sense to it, and also the
22	regulations would allow for us to start talking
23	about this was about 50 years ago when it made
24	sense for BIC to be this tough. I think right now
25	I think that
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 69 [crosstalk] 2 3 RON BERGAMINI: I thought you were going to say Draconian[sic], I was gonna say ... 4 CHAIRPERSON REYNOSO: Yeah, well, we 5 б can... and they are and we can... 7 [crosstalk] 8 RON BERGAMINI: This poor woman's experience. 9 10 CHAIRPERSON REYNOSO: Right, exactly. So I think we can start modifying that and bringing 11 12 it up to the 21st Century and it also allows for us 13 to really bring about the commercial carting system 14 and regulations for better pay; better workers or not workers, but better work conditions; better 15 trucks. It'll just allow us all to grow and I 16 think that's what we're looking for, but we're not 17 going to do it unreasonably, but I just want to... 18 19 [crosstalk] RON BERGAMINI: I'm with you and I'm 20 21 all for those things. It all costs a lot of money and that's the flip side to it. You can't have it 22 both ways and it's clearly the subject of a longer 23 24 conversation, and I know there's plenty of people that want to testify, so I look forward to... 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 70 2 CHAIRPERSON REYNOSO: [interposing] 3 Absolutely. RON BERGAMINI: Working with you. 4 CHAIRPERSON REYNOSO: Just know that 5 6 we're not just saying things for the sake of saying them. We have a plan and we do want to be smart 7 about it and we know it might cost a lot of money. 8 RON BERGAMINI: I'm for that and I look 9 10 forward to talking further. Thank you. CHAIRPERSON REYNOSO: Absolutely, thank 11 12 you and we will be working on composting in no 13 time. Thank you, guys. The next panel, Laura 14 Hofmann; Eric Bruzaitis; Dave Dobosz and John Shehas. [background voices] [off mic] What was the 15 order again? So Miss Hofmann, how are you doing 16 today? I'm doing very well. It's nice to see you 17 guys. If you want to go first, Dave Dobosz, 18 please. Dave Dobosz will go first, then Laura, 19 then Eric and then John. We'll do it in that 20 21 order, okay, guys? 22 DAVE DOBOSZ: Yeah. 23 CHAIRPERSON REYNOSO: So go ahead, 24 Dave. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 71
2	DAVID DOBOSZ: Okay, good afternoon.
3	As a new and progressive city administration and
4	council begin their work on behalf of all the
5	citizens of this great metropolis, OUTRAGE of
6	Williamsburg/Greenpoint thanks you, and
7	particularly our new councilman, Antonio Reynoso,
8	for holding this hearing on sanitation policy. I'm
9	David Dobosz, a member of the Steering Committee of
10	OUTRAGE, which stands for Williamsburg/Greenpoint
11	Organizations United for Trash Reduction and
12	Garbage Equity. My urgent recommendation to the
13	new council is implement the SWMP. Like too many
14	policies and programs, in which legislation is not
15	implemented as authorized, we waste time. Too many
16	of us are getting sick in Williamsburg from
17	garbage. The SWMP authorized way back in 2006
18	included three essential provisions to reduce the
19	toxins that have plagued the health of the three
20	city neighborhoods that are most overburdened with
21	waste transfer stations. Williamsburg has 15 sites
22	alone and processes 40 percent of the city's
23	garbage, while suffering from outrageously high
24	respiratory and cancer illnesses as a result. That
25	cause is specifically 20 tons of waste every day
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 72 2 coming in by trucks. The first excellent SWMP 3 provision is to promise to implement a fairer distribution of waste transfer stations across the 4 5 boroughs of this city. Any reduction of waste 6 transportation through our streets, past our schools, our parks, our homes, particularly Cooper 7 Park public housing and commercial areas would have 8 done wonders for our lungs and cells. But due to a 9 10 lack of implementation, our children, our mothers 11 and our seniors crowd the emergency rooms and 12 clinics of Williamsburg, Greenpoint and Bushwick in 13 North Brooklyn. It's simply not fair. How long 14 must we cry, "Borough garbage equity; process your fair share." A second and very related SWMP 15 provision is the promise to implement capacity 16 17 reduction at existing stations to provide long overdue relief to the three communities that 18 currently handle three-fourths of the city's waste, 19 20 Williamsburg being at the top of the list. But 21 again, due solely to the lack of implementation over these past years, garbage trucks have risen 22 from 20 to 80 an hour in just over the last five 23 24 years. Capacity reduction is a laudable goal, but worthless without implementation... 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 73 2 [crosstalk] 3 CHAIRPERSON REYNOSO: Thank you, Dave. [crosstalk] 4 5 DAVID DOBOSZ: And enforcement. [crosstalk] б 7 CHAIRPERSON REYNOSO: Can you wrap up, Dave, please? 8 DAVID DOBOSZ: And... huh? 9 10 CHAIRPERSON REYNOSO: Can you wrap up? DAVID DOBOSZ: Yeah and the third 11 12 provision is of course, the marine transfer 13 stations that have not gotten off the way they 14 should. It's certainly a no-brainer to reduce the 1,500 diesel trucks a day through the marine 15 transfer stations but again, it's got to happen. 16 17 CHAIRPERSON REYNOSO: Thank you, Dave. DAVID DOBOSZ: So... 18 19 CHAIRPERSON REYNOSO: [interposing] And 20 we need to keep it moving, Dave. DAVID DOBOSZ: Yeah. 21 [crosstalk] 22 CHAIRPERSON REYNOSO: And now... 23 24 [crosstalk] DAVID DOBOSZ: That's fine. 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 74 2 [crosstalk] 3 CHAIRPERSON REYNOSO: The next person? DAVID DOBOSZ: I just... air quality 4 does not discriminate against persons. 5 6 CHAIRPERSON REYNOSO: Thank you so much 7 for your testimony. Laura, please? 8 LAURA HOFMANN: 'Kay, can you hear me? CHAIRPERSON REYNOSO: Yes, I can. 9 10 LAURA HOFMANN: Hello, my name is Laura Hofmann and I'm the co-founder of Barge Park Pals, 11 12 which is a member organization of Organizations 13 United for Trash Reduction and Garbage Equity. I'm 14 also a lifelong resident of Greenpoint and my family suffers from a number of environmentally 15 related diseases. The communities of Greenpoint 16 and Williamsburg have received no relief from the 17 waste related truck traffic since the Solid Waste 18 Management Plan was approved in 2006. Rather, it's 19 20 clear to the Greenpoint and Williamsburg residents 21 that the community's solid waste issues have become even worse since our community study was done. 22 We see more and more garbage trucks. OUTRAGE's 2004 23 24 and 2009 comparative truck and air quality study showed sharp increases in truck traffic and an 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 75 2 increase of particulate matter on the days that 3 waste transfer stations are open. Even in New York City Business Integrity website Trade Waste 4 listings of waste related licensing is telling of 5 6 the community's issues and the lack of citywide garbage equity. Since asthma and other 7 8 environmentally linked diseases are still rampant and clearly studied in Brooklyn Community Board 1, 9 10 given the cumulative nature of the environmental 11 problems, it's even more urgent that the Solid 12 Waste Management Plan moves forward and that 13 citywide garbage equity is achieved. And now that 14 developers are preparing to move forward on their waterfront plans related to the 15 Greenpoint/Williamsburg rezoning, we can expect to 16 17 process the garbage that will be generated by all those developments, thousands of residential units. 18 The mere thought of even one garbage bag coming 19 20 from each one of those units is frightening unless 21 the rest of the city does its fair share and each borough processes its own garbage. Our community 22 has not yet experienced a remediation of all the 23 brownfield superfund sites, oil and chemical plumes 24 and so on and the community is prettied up by new 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 76
2	buildings and amenities. Folks who have been
3	displaced have brought their medical health
4	histories with them and their
5	Greenpoint/Williamsburg related environmental
6	health statistics is recorded elsewhere, but
7	newcomers to the community are also vulnerable to
8	the cycle of health issues surely to develop from
9	environmental health threats such as an
10	overburdening of garbage. Therefore, garbage
11	equity will not only protect longtime residents,
12	but our future residents as well.
13	CHAIRPERSON REYNOSO: If you could wrap
14	it up.
15	LAURA HOFMANN: And thank you.
16	CHAIRPERSON REYNOSO: Thank you, thank
17	you
18	[crosstalk]
19	LAURA HOFMANN: And that's it.
20	[crosstalk]
21	CHAIRPERSON REYNOSO: So much and I'm
22	going to come back with questions. I just want to
23	acknowledge that Council Member Matteo is here.
24	Looking forward to our next hearing on snow
25	removal. I hear you and I think it's very well
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1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 77
2	represented. Can we please get Eric now, please
3	and moving we're going to try our best to keep
4	to the two minutes just because we have probably
5	over 50 speakers left and at this rate, we'll be
6	out of here in four hours, so I'm going to start
7	slowing it down or asking people to wrap it up a
8	little faster. Thank you.
9	ERIC BRUZAITIS: Well, I know I can't
10	read this in two minutes, so I'll just kind of
11	summarize it and you have my testimony.
12	[background voice]
13	CHAIRPERSON REYNOSO: Yeah.
14	ERIC BRUZAITIS: Yes, three light
15	pages, but I can't do it in two minutes. So thank
16	you for the opportunity to testify. Good morning,
17	Antonio and congratulations.
18	CHAIPERSON REYNOSO: Thank you.
19	ERIC BRUZAITIS: On not only the
20	election, but also this chairmanship, and to the
21	new members of the committee, it's good to see you.
22	My name is Eric Bruzaitis and I am also a member of
23	OUTRAGE and I am also the chair of the Truck
24	Enforcement Task Force, which was put together by a
25	former Councilwoman Diana Reyna and ourselves, and
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 78 2 the purpose of the task force is to bring different 3 agencies with enforcement power together to address the issues pertaining to not only truck traffic, 4 5 but also the violations around waste transfer 6 stations 15 to 16 and then you can add to that the number of scrap yards and other facilities that we 7 8 deal with in North Brooklyn. As it is, as you've heard already, we deal with about 5,000 truck trips 9 10 every day. About half of those are waste haul trucks. That's about 80 trucks per hour in a 11 12 particular intersections and that's gone up from 13 2004 to 2009. The OUTRAGE's main goal, as you've 14 heard, is to implement the SWMP. We feel that the way to reduce that truck traffic and to improving 15 enforcement is to implement the SWMP fully as it 16 17 was conceived and passed. It should've been implemented by 2012 despite the unnecessary delays 18 through lawsuits and other stalling tactics, and 19 out of the task force we have four recommendations 20 21 that we want to make on a policy level to just kind 22 of discuss over the next four years. One is obviously truck enforcement; truck and waste 23 transfer station enforcement. 2.4 In Community District 1 we have a lot of problems with trucks 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 79 crisscrossing the... well, wow, crisscrossing 2 across residential streets. There needs to be a 3 larger enforcement by DSNY... 4 5 CHAIRPERSON REYNOSO: [interposing] Mmб hm. ERIC BRUZAITIS: And I can do this in 7 30 seconds. DSNY, NYPD, DEP and DEC to make that 8 happen as well as the constant violations that are 9 10 happening at the transfer stations. Two is 11 communication among agencies. We've had a good 12 relationship with DOT and with the NYPD 94th 13 Precinct... 14 [crosstalk] CHAIRPERSON REYNOSO: Can you please 15 speed it up, Eric? 16 17 ERIC BRUZAITIS: Yeah, I'm sorry. CHAIRPERSON REYNOSO: So part number 18 19 three? ERIC BRUZAITIS: And number three is 20 21 strategic deployment of enforcement agency resources, so those agencies with enforcement power 22 should work with the community to identify problem 23 24 spots. 25 CHAIRPERSONN REYNOSO: Okay.

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 80
2	ERIC BRUZAITIS: And four is education,
3	and that's education not only within agencies
4	getting it together, but also with waste haulers
5	and commercial drivers that may be under the law
6	and then because they're all under regulations and
7	we don't want them to get tickets unnecessarily,
8	and waste transfer stations that are bad actors
9	need to be reminded of the problems because if
10	they're not getting ticketed because the DSNY
11	doesn't have the resources to you know, do this
12	strong enforcement that we need, then they're just
13	going to it's going to become part of their
14	culture so
15	CHAIRPERSON REYNOSO: Thank you so
16	much, Eric, for your testimony.
17	ERIC BRUZAITIS: Thank you very much.
18	CHAIRPERSON REYNOSO: I appreciate it.
19	John, thank you for being patient.
20	JOHN SHEHAS: How you doing? My
21	name
22	[crosstalk]
23	CHAIRPERSON REYNOSO: Very well.
24	[crosstalk]
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1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 81
2	JOHN SHEHAS: Is John Shehas. I just
3	want to talk about the franchise and I'm a 22-year
4	veteran. I work for Local 813. I'm on the street
5	and I see it. The franchise would help eliminate a
6	lot of problems. I'm on the street and you see
7	like six carters. They're I know carters that
8	drivers don't even have licenses and they're
9	driving these trucks. Smoking comes out of the
10	exhaust; no lights. I'm lucky enough to work for a
11	good company. Everything is clean; the lights;
12	they're all on top of the stuff and now with the
13	neighborhoods; like I work in Astoria. In the last
14	22 years the population grew so much that you only
15	have like an hour that the people are not on the
16	streets and that's like 4:00 to 5:00. The whole
17	night there's tons of people in the street; trucks
18	all over the place. I think it's it's just
19	doesn't make sense. If you just step back and look
20	it just doesn't make sense. I think it'd be safer
21	for the community, for the people, for the kids.
22	Mm you know, that's really it.
23	CHAIRPERSON REYNOSO: Alright. Thank
24	you, guys and I just wanted to say two things.
25	First, do you guys know how many people live in
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 82 2 Cooper Park houses? [background voice] 2,800 3 people. Okay. DAVID DOBOSZ: [off mic] I wanted to 4 5 mention are you aware of a pilot program of taking recyclable waste from the schools making a б 7 flurry... [crosstalk] 8 9 CHAIRPERSON REYNOSO: Yes. DAVID DOBOZS: Of it and so you've got 10 that one now. 11 12 CHAIRPERSON REYNOSO: Yes, we do. 13 DAVID DOBOSZ: Okay. 14 CHAIRPERSON REYNOSO: What... 15 [crosstalk] DAVID DOBOSZ: Good. 16 CHAIRPERSON REYNOSO: A recent 17 panelist... 18 19 [crosstalk] 20 DAVID DOBOSZ: Right. CHAIRPERSON REYNOSO: Spoke regarding 21 that, yeah. 22 23 DAVID DOBOSZ: And have you seen the documentary "Trashed" on waste to energy 24 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 83 incinerators that we would fight to the death never 2 3 to have in this city. CHAIPERSON REYNOSO: Yes, I've 4 5 definitely seen it and I think that... [crosstalk] б 7 DAVID DOBOSZ: Okay. [crosstalk] 8 CHAIRPERSON REYNOSO: Also 9 10 DAVID DOBOSZ: Good, good. CHAIRPERSON REYNOSO: Yeah, so... 11 12 [crosstalk] DAVID DOBOSZ: Good. 13 14 CHAIRPERSON REYNOSO: Staten Island and Brooklyn, yeah. 15 DAVID DOBOSZ: Great. 16 17 CHAIRPERSON REYNOSO: We fought successfully in our neighborhoods. You got a lot 18 19 more fighting to do, and I guess Council Member Constantinides has a question. 20 21 COUNCIL MEMBER CONSTANTINIDES: Very quickly. I know that my colleague, Andy King, 22 before had brought up the negative numbers, the 23 24 numbers that if we... that are currently going on in the communities that are overburdened. Give me 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 84
2	some of the good numbers. If we do implement the
3	SWMP what sort of positive outcomes are we going to
4	see in communities that are currently overburdened?
5	How will the asthma rates go down? How will the
6	quality of life improve? Just quickly you know,
7	talk to me a little bit about that and
8	DAVID DOBOSZ: Well, Eric, talked about
9	the truck traffic.
10	[crosstalk]
11	COUNCIL MEMBER CONSTANTINIDES: Tell
12	us
13	[crosstalk]
14	DAVID DOBOSZ: Yeah.
15	[crosstalk]
16	COUNCIL MEMBER CONSTANTINIDES: Yeah.
17	ERIC BRUZAITIS: Well, just in terms of
18	truck traffic, if the SWMP is fully implemented you
19	know, it goes down by a couple hundred truck trips
20	per day. Now, North Brooklyn is never going to get
21	away well, I shouldn't say never, but it's going
22	to be a long way before we really realize the
23	borough equity in North Brooklyn, but when you talk
24	about 5,000 truck trips down to something like
25	4,000 you know, that's going to be a difference in
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1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 85
2	diesel exhaust that has a large impact on asthma
3	rates and also dust, which is something that people
4	don't really think about. If you've been to the
5	north side, you will see that these trucks drive
6	through a slurry of whatever they're hauling plus
7	mud and everything else. That all gets aerosolized
8	out as it dries on their tires and so you have not
9	only the particulate, but you also have all the
10	effluent from the trucks. So any reduction in
11	truck traffic in North Brooklyn helps us out health
12	wise, pedestrian and traffic safety wise and you
13	know, just from a cost perspective you're going to
14	save your roads because those trucks eat the roads
15	up and you can see the results of that now on the
16	streets of the city just from all the snow, so.
17	LAURA HOFMANN: I'm pretty much able to
18	map out community health impacts involved right in
19	my own family. The people in my family who've
20	remained in the neighborhood have come up with
21	autoimmune diseases and brain cancers and the ones
22	that moved away escaped those outcomes. So as I

23 speak, I have lacunar infarction of the brain and I 24 believe it's all environmentally related, not just 25 to garbage trucks, but all of the other stuff that

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 86 2 comes along with the environmental injustice 3 communities, the superfunded sites and all of that. CHAIRPERSON REYNOSO: And I'd just like 4 to make note that for every ton we lose ... we gain 5 somewhere else we lose in the three overburdened 6 communities, so it's about spreading it out, not 7 8 getting rid of it. Right now, if we can get rid of it, that would be the best plan, but we're working 9 10 on that through recycling, through composting and 11 through trying to be smart with this franchising 12 model, but it's about going up so it has to go up 13 somewhere else and go down in these neighborhoods. 14 So thank you so much for your time and again, I'm going to try to be as tough as possible in regards 15 to the two minute timeline. [background voices] So 16 I'd like to call Rich Kassel now. 17 I think he's in. There you go. Pedro Cardi; Bernadette Kelly; Sean 18 T. Campbell. I think Sean went twice unless 19 20 there's two Seans. Alright, so guys, I'm going to 21 be aggressive. Please, I'm not trying to be rude, but we need to make sure we get to all these 22 23 speakers, and if we can turn up the air in here, it 24 would be great. Thank you very much. So let's start with Rich, Rich Kassel. How you doing, Rich? 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 87 2 RICH KASSEL: I'm good, thank you. 3 CHAIRPERSON REYNOSO: We had somebody call you up, but you weren't here, so we apologize 4 5 for that. RICH KASSEL: I was down in 14 where I 6 7 used to spend a lot of time with Jim Gennaro and 8 crew, but there's no videotape down there, so... 9 CHAIRPERSON REYNOSO: Welcome to the 10 16th... [crosstalk] 11 12 RICH KASSEL: Thanks. 13 CHAIRPERSON REYNOSO: Floor. 14 RICH KASSEL: Thank you for inviting me back... 15 CHAIRPERSON REYNOSO: [interposing] 16 17 Absolutely. RICH KASSEL: Up here. My name is Rich 18 19 Kassel and I'm a Senior Vice President with Gladstein, Neandross and Associates. We're an 20 21 environmental consulting firm that works with clients in the private sector; the public sector; 22 environmental groups; ports around the country on 23 24 projects and programs that are designed to reduce transportation emissions while reducing costs. 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 88 2 We're managing the Clean Truck Program up at Hunts 3 Point and we were central to the implementation of the Truck Replacement Program at the Port Authority 4 and we have a lot of experience thinking through 5 6 how do we reduce truck emissions quickly and costeffectively? Today, I'm here because of technical 7 work that we've done on behalf of two clients in 8 New York; Asphalt Green and Pledge 2 Protect. 9 I've 10 distributed to you a full copy of my testimony, but 11 also a recent report; technical report that we've 12 done on emissions and cost analyses related not 13 just to East 91st Street, but to the implementation 14 of the SWMP overall. In the interest of time, I won't go through everything, but I want to make two 15 quick introductory comments and then I'll hit four 16 17 quick points. The first is I think it's important to underscore our support at GNA and our clients' 18 support to the objectives of the SWMP, whether 19 20 we're talking about environmental performance; 21 reducing disproportionate impacts; borough equity; reducing costs; finding a way for innovative new 22 technologies to come in, these are the right 23 objectives. The second is to just underscore that 24 we agree that for far too long communities in 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 89
2	Brooklyn, in Queens and the Bronx have suffered
3	from disproportionate impacts. There's no question
4	about that. Unfortunately, our technical analysis
5	shows that implementing the SWMP as it's currently
6	constituted will not meet the objectives of the
7	SWMP. We're now eight years into a 20-year plan.
8	We have a lot of evidence of what's actually
9	happening out there and as you've heard today,
10	people are still hurting. So let me use the last
11	few seconds I have for four
12	[crosstalk]
13	CHAIRPERSON REYNOSO: Yeah.
14	RICH KASSEL: Quick points. Number
15	one, without taking further steps implementing the
16	SWMP will not sufficiently reduce truck traffic or
17	pollution in the communities that are currently
18	disproportionately impacted by commercial waste
19	management. This was a staggering finding to us.
20	We did an analysis that compared current status quo
21	against a full SWMP implementation and found that
22	with the SWMP fully implemented, trucks mileage in
23	the city will be reduced by only
24	[crosstalk]
25	CHAIRPERSON REYNOSO: And Rich, if
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 90 2 [crosstalk] RICH KASSEL: Four percent. 3 [crosstalk] 4 5 CHAIRPERSON REYNOSO: You could just go through the four points... 6 7 [crosstalk] RICH KASSEL: Okay. 8 [crosstalk] 9 CHAIRPERSON REYNOSO: Without 10 explaining any of them. 11 RICH KASSEL: Okay. 12 13 CHAIRPERSON REYNOSO: And we'll be 14 done. 15 RICH KASSEL: Okay, number two, implementing the SWMP fully will not hit our air 16 pollution goals. Why? Trucks carrying commercial 17 waste are dirty, dirty, dirty to sum up a lot of 18 19 work to just say that. 93 percent of the pollution related to moving solid waste in the city is 20 related to those trucks that are hauling commercial 21 waste in the communities. 22 [crosstalk] 23 CHAIPERSON REYNOSO: We know. 24 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 91
2	RICH KASSEL: You know, so the critical
3	piece for this committee and for the council and
4	the administration to undertake are steps that are
5	going to accelerate the clean-up of those trucks,
6	number one and number two, to deal with the
7	commercial routing issues that keep these trucks in
8	the neighborhoods.
9	CHAIRPERSON REYNOSO: [interposing]
10	Yes.
11	RICH KASSEL: Number three, the SWMP is
12	not going to bring us to the recycling goals that
13	the city has set for itself since 2006, nor will it
14	meet cities like Los Angeles and Seattle that are
15	recycling at three times this city's rates, and
16	that's lost money; tens of millions
17	[crosstalk]
18	CHAIRPERSON REYNOSO: Yeah.
19	[crosstalk]
20	RICH KASSEL: Of dollars a year that
21	we're leaving on the table. And last, there's been
22	so much talk about the symbolic importance of
23	building the East 91st Street MTS. That's what
24	originally brought us into this debate, but then we
25	realized that there's so much more going on here.

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 92
2	The reality is that by looking at IBO, Sanitation
3	Department, CBC and other financial documents, we
4	have analyzed and concluded that the city would be
5	able to save roughly \$90 million in the next four
6	years in operating costs, more than \$600 million
7	over the next 20 decades and
8	[crosstalk]
9	CHAIRPERSON REYNOSO: Doing what?
10	RICH KASSEL: By looking for a better,
11	more cost-effective way to reach borough equity
12	without that facility that, by the way, is in
13	directly adjacent to NYCHA public housing.
14	CHAIRPERSON REYNOSO: Okay.
15	RICH KASSEL: And Asphalt Green.
16	CHAIRPERSON REYNOSO: Thank you so much
17	and I apologize.
18	RICH KASSEL: Thank you very much.
19	[crosstalk]
20	CHAIRPERSON REYNOSO: Thank you, Rich.
21	[crosstalk]
22	RICH KASSEL: I think I got the points
23	across. I appreciate it.
24	CHAIRPERSON REYNOSO: Thank you.
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 93 2 RICH KASSEL: And I look forward to 3 working with you all. CHAIRPERSON REYNOSO: Absolutely. 4 5 RICH KASSEL: I know there's a lot of work ahead. 6 7 CHAIRPERSON REYNOSO: Absolutely. Pedro? Now, I don't want to be mean, but I'm going 8 to have to start being mean. Alright, that was 9 10 nice. I'm talking about being mean now. PEDRO CARDI: No, no, right? 11 12 CHAIRPERSON REYNOSO: Yeah, Pedro... 13 [crosstalk] 14 PEDRO CARDI: No. [crosstalk] 15 CHAIRPERSON REYNOSO: You might get... 16 [crosstalk] 17 PEDRO CARDI: That's alright. 18 19 [crosstalk] CHAIRPERSON REYNOSO: The mean... 20 21 [crosstalk] PEDRO CARDI: I can handle it. 22 [crosstalk] 23 CHAIRPERSON REYNOSO: The mean 24 25 chairman.

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 94 [crosstalk] 2 3 PEDRO CARDI: No big deal. CHAIRPERSON REYNOSO: Alright, go 4 ahead. You got one minute 50 seconds. 5 PEDRO CARDI: Good afternoon and 6 7 greetings. My name is Pedro Cardi. I'm a trustee on the Board of Teamsters Local 210 and it is an 8 honor to be here today to talk about the future of 9 10 recycling in New York City. Teamsters Local 210 represents over 11,000 workers in New York City, 11 12 including Sims Metal Management. There are 13 tremendous gains to be made if we transform the way 14 commercial waste has been handled in New York City by establishing a franchise system. Teamsters are 15 in 100 percent support of the effort of Transform 16 Don't Trash and in standing up for workers and for 17 18 the communities that have been disproportionately 19 shouldered with the city's garbage. We can 20 drastically improve ways and working conditions for 21 thousands of waste haulers and recycle workers. 22 Our local is proud to have a contract relationship with Sims Metal Management Recycling, one of the 23 24 good employers in the sanitation industry. We 25 don't want to burn and bury. We want to recycle

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 95 and create jobs while protecting our environment. 2 3 New York City is only recycling 25 percent of the commercial waste. Our reliance on landfilling and 4 5 burning garbage is not only disastrous to the 6 environment, but ignores the possibility of thousands of local working class jobs in the 7 recycling industry. New York City is a challenging 8 place to make sweeping changes, especially in the 9 10 industry that is so resistant to regulations and standards, but it can be done. In San Jose, 11 12 California recycling rates tripled in commercial 13 recycling after the establishment of a franchise 14 system. Like New York, the commercial recycling rate was only 22 percent. It's now over 77 15 16 percent. The franchise system provides all 17 businesses with simple recycling guidelines and consistent services in addition to cleaning up 18 garbage trucks, raising... 19 20 CHAIRPERSON REYNOSO: [interposing] 21 Thank you so much, Pedro, for your testimony, thank 22 you. 23 PEDRO CARDI: Thank you. 24 CHAIRPERSON REYNOSO: Miss Bernadette Kelly. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 96
2	BERNADETTE KELLY: Thank you, Council
3	Member Reynoso. I'm here on behalf of George
4	Miranda, Joint Council 16. We represent over
5	120,000 in the Greater New York area, including
6	Teamsters Local 210 to my right and also Local 813
7	here to my left. We also represent over 8,000 men
8	and women that collect the city's garbage, both in
9	the private and in the commercial sectors. We
10	believe that we can make New York a cleaner, better
11	place to live and work for everyone. The former
12	Mayor had made some great strides in creating some
13	major initiatives with recycling and organics. We
14	were part of that plan, but we at Joint Council 16,
15	we believe that more can be done. We are
16	witnessing a race to the bottom in the commercial
17	waste industry. It's been going on for 20 years.
18	Many of the people that you see here in this room
19	and in the other room are teamsters that work in
20	this industry that are demanding a change of our
21	leadership and also of the council. Bad actors
22	undercut the good companies on wages and benefits,
23	pensions and health and safety. A handful of waste
24	carters that Teamsters Local 813 represents, they
25	try their best to maintain really high standards
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 97 2 like the employer that John Shehas mentioned. 3 They're not afraid of change. They're ready to move forward, but they're worn down by competitors 4 who put profit before the health and safety and 5 benefits of their workers. For years the wages 6 paid to thousands of waste industry workers have 7 steadily declined. In 2011, new hires for waste 8 companies in the Bronx, Brooklyn and Staten Island 9 10 earned less than \$20,000 a year. Often they work 11 12 hour days in dangerous conditions with little or 12 no safety precautions, and the scope of their work 13 is absolutely staggering. Each year, they collect 14 two million tons of commercial waste generated by thousands of restaurants, offices and businesses in 15 the city. Many commercial waste workers live in 16 those same communities forced to endure all of the 17 trucking and the transfer stations. Our friends in 18 the environmental justice community here have been 19 20 fighting that injustice for many years and we're 21 very happy to be partnering with them. Together we believe the size of these problems suggest very 22 sizeable solutions. We formed an alliance called 23 24 Transform Don't Trash New York City to change the way commercial waste is handled in our city. A 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 98
2	report by the coalition points this way: New York
3	must increase recycling rates for commercial waste.
4	It must introduce labor standards that raise the
5	floor of workers. We must administer a plan that
6	cleans up our neighborhoods facing the most refuge.
7	CHAIRPERSON REYNOSO: Thank you so much
8	for your testimony, Bernadette.
9	BERNADETTE KELLY: I have so much more.
10	CHAIRPERSON REYNOSO: I know you do.
11	BERNADETTE KELLY: Why do you have to
12	be mean to the teamsters?
13	CHAIRPERSON REYNOSO: I have no idea,
14	[laughter] but it's a lot of you guys. You guys
15	are making up in numbers and just to
16	[crosstalk]
17	BERNADETTE KELLY: You have my full
18	testimony.
19	CHAIRPERSON REYNOSO: Absolutely and
20	just to be mindful, I am fully aware in order to
21	have a change that we might need to work on this
22	cap issue. Right now it's limiting
23	[crosstalk]
24	BERNADETTE KELLY: Yes.
25	
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 99 CHAIRPERSON REYNOSO: The work that we 2 can do and also the enforcement issues. In one of 3 our pieces of legislation that we were proposing, 4 5 it made it so that the bad players were the first б ones that were going to lose capacity. 7 BERNADETTE KELLY: Yeah. CHAIRPERSON REYNOSO: So and that 8 threat would've motivated them to start being up to 9 10 snuff, but we also need to make sure that we give 11 them an opportunity to increase wages and to... 12 [crosstalk] 13 BERNADETTE KELLY: Yes. 14 CHAIRPERSON REYNOSO: Buy better equipment. 15 BERNADETTE KELLY: [interposing] That's 16 17 right. CHAIRPERSON REYNOSO: And to have more 18 19 capacity to invest in their companies, so we're aware and I'm fully on board and I think it'll be 20 21 good for the city of New York and it'll be good for 22 a lot of workers that are doing this work... BERNADETTE KELLY: [interposing] That's 23 24 right. 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 100 2 CHAIRPERSON REYNOSO: Underpaid and 3 under-regulated. BERNADETTE KELLY: The most vulnerable 4 5 workers... [crosstalk] 6 7 CHAIRPERSON REYNOSO: Absolutely. 8 BERNADETTE KELLY: In the city. CHAIRPERSON REYNOSO: Very well. 9 Thank 10 you so much for your testimony, and now Sean Campbell, please. 11 12 SEAN T. CAMPBELL: Good afternoon. My 13 name is Sean Campbell. I'm the President of 14 Teamsters Local 813, and I commend you, Council Member Reynoso, for scheduling this important 15 hearing so that we can begin to move forward with 16 17 the next stages of handling New York City's garbage issues. I'm from Red Hook, Brooklyn, a 18 19 neighborhood that has experienced firsthand the effects of an unfair waste structure that 20 21 systematically carts its garbage to poor and 22 working class neighborhoods. As President of Local 813 and a sanitation worker by trade, I know 23 firsthand that most of the families I represent 2.4 both work and live in these harsh environments that 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 101 2 pollute our air and wreak havoc on our streets. 3 Growing up, jobs in the private sanitation industry were good paying jobs with benefits and the 4 security of good pension plans. In fact, the 5 working standards were, in many cases, on par with б the New York City Department of Sanitation. 7 This is not the case today. In the '90s the Business 8 Integrity Commission was created to rid the 9 10 industry of corruption, to license carters and set maximum rates for commercial waste collection to 11 prevent extortion. The BIC has been successful on 12 13 its focus in eliminating organized crime; however, 14 the rate cap and the absence of a rate floor, stagnates wages and benefits has led to a race to 15 the bottom depressing labor and environmental 16 17 standards. My members and non-union workers are on the receiving end of this system. Today, we have 18 highly trained and valued personnel from DSNY 19 20 working alongside commercial garbage men that are 21 underpaid with little to no benefits and terrible safety and health training. Today, the majority of 22 private carters pay low wages, little on benefits 23 24 and no job security. Even worse, non-union companies do not invest in safety programs in an 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 102 2 industry that is cited as the most dangerous in our 3 country. These same companies seek out the most 4 vulnerable to work for them, for example, the 5 undocumented and those with criminal records so 6 that they can undermine legitimate union organizing 7 drives.

At Local 813, we also know that there 8 are thousands of workers who do not have the 9 10 protection of good union contracts and go to work day after day fearful of raising their voices in 11 12 opposition to unsafe workplace practices at 13 privately operated transfer stations and private 14 carting companies. Local 813 has been in the trenches trying to raise the floor and at the same 15 time protect good contracts we have in the private 16 17 sanitation industry, but we cannot do it alone.

CHAIRPERSON REYNOSO: Thank you, Sean, 18 and I just want to note for folks that don't know, 19 20 while we're talking about it that there's a public 21 sector and then there's a private sector, and in the public sector there seems to be very tighter 22 standards and better standards overall, but in the 23 private sector it's sort of like the wild, wild 24 west out there. The person that can get the 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 103
2	contract for the least amount of money is the one
3	that's going to win, so the least amount of money
4	means that you have trucks that are out of date;
5	workers that are getting paid almost nothing with
6	no benefits. So what we want to do is try to bring
7	the regulations to at least be equal to what the
8	city of New York is today. If we have a standard,
9	it should be citywide. It shouldn't just be for
10	one sector. So we're looking into it. It's not
11	going to be as easy as we want it to be, but we're
12	going to work and we're going to make sure we can
13	do something about it. I really thank you guys for
14	the opportunity to speak to you and
15	[crosstalk]
16	SEAN T. CAMPBELL: Thank you.
17	CHAIRPERSON REYNOSO: We'll get the
18	next panel up here. Thank you. Alright, Anthony
19	Winn; David Shuffles; Kellie Terry and Rebecca
20	Rosado. [background voices] And I'd just like to
21	note that Harry Nespoli, the President of the
22	Uniformed Sanitationmen's Association also
23	submitted testimony for the record, and thank you,
24	guys. Yes, so it's Anthony, David, Kellie and
25	Rebecca, alright. [background voices] You
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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 104
 absolutely can. Did you also submit a card to
 speak? Alright, two birds with one stone.
 Absolutely and we appreciate it. So we're going to
 ask Rebecca first to speak. Please pass the mic.
 Thank you so much.

REBECCA ROSADO: Good afternoon. 7 My 8 name is Rebecca Rosado. I am Program Manager of A.C.T.I.O.N, which stands for Activists Coming to 9 10 Inform our Neighborhood, a program that runs out of 11 The POINT Community Development Corporation, so 12 this statement is on behalf of all members of our 13 team group A.C.T.I.O.N. A.C.T.I.O.N is a group of 14 youth from the South Bronx who meet three times a week after school as part of a program at The POINT 15 CDC. We work to identify social environmental 16 justice issues facing the Hunts Point section of 17 the South Bronx with the goal of creating and 18 implementing ongoing youth led solutions. 19 The Point is a member of the New York City 20 21 Environmental Justice Alliance. As representatives of the Hunts Point community, we feel compelled to 22 explain the burden that handling waste has had on 23 24 our community. There are nine waste transfer stations in the South Bronx permitted to handle 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 105 2 nearly 12,000 tons of waste each day. On a typical 3 day, nearly 6,000 tons is hauled in and out of the South Bronx, requiring about 1,400 diesel truck 4 5 trips. Not surprisingly, asthma rates in the South 6 Bronx are sky high, eight times the national average. So are rates of other diseases and 7 8 illnesses tied to air pollution. In our role as youth community organizers, we strive to represent 9 10 the voices of our communities and communicate needs and solutions that will improve the overall quality 11 12 of life of our neighbors. We are here today on 13 behalf of our community and communities like ours 14 that do not have the privilege of hiring highpriced lobbyists or pour tons of money into media 15 campaigns to win empathy for what we have been 16 17 living with for generations. We are here on behalf of our community that has been in the shadows 18 dealing with a disproportionate impact of handling 19 the majority of the city's waste for decades. 20 21 Capacity reduction provides long overdue relief to the three communities that handle over three-22 fourths of the city's waste and will take hundreds 23 of garbage trucks off the street in these 24 overburdened communities. So in very real terms, 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 106 Hunts Point forms a portrait of environmental 2 3 The Peninsula bears a disproportionate racism. amount of the region's industrial infrastructure 4 5 with the majority of land zoned for heavy industrial use. Hunts Point has one of the highest 6 concentrations of truck traffic in New York City, 7 already home to the largest... [background voice] 8 Okay, sure. So in essence, it is because of all 9 10 the other statistics and staggering facts that you 11 will read in the paper that we submitted that we 12 are here today on behalf of truly disproportionate 13 impacted communities to call on our City Council to 14 do what is right and just in the face of privilege, and support the city's Solid Waste Management Plan 15 and furthermore to pass a capacity reduction bill 16 17 that will go a long way in providing some overdue relief to the children and families that have been 18 suffering for far too long. 19 20 CHAIPRPERSON REYNOSO: Thank you and

I'm working on the capacity reduction bill now. Hopefully, we can get it passed as soon as possible, so just be mindful and I grew up in Williamsburg on the south side, so I know in the same way you went through the waste transfer

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 107 movement, if that's what you want to call it. We 2 had 30 at one point and we're down to 15 and it's 3 still... 4 5 [crosstalk] 6 REBECCA ROSADO: We want to be down 7 to... CHAIRPERSON REYNOSO: [interposing] 8 Exactly and we're still at 20,000 tons of ... 9 [crosstalk] 10 REBECCA ROSADO: Yes. 11 12 [crosstalk] CHAIRPERSON REYNOSO: Of trash, so I 13 14 get it. Thank you... REBECCA ROSADO: [interposing] Thank 15 16 you. 17 CHAIRPERSON REYNOSO: For your 18 testimony. Kellie. 19 KELLIE TERRY: Good afternoon, Council Member. Thank you so much for calling this 20 hearing. My name is Kellie Terry. I'm Executive 21 22 Director of The POINT Community Development Corporation. I echo all of what Rebecca was 23 saying, and officially on the record I am calling 24 for the full implementation of the Solid Waste 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 108 Management Plan, passing of Intro 1170 or whatever 2 3 it's going to be called now, which is formerly capacity reduction, and also in full support of the 4 5 Transform Don't Trash NYC franchising movement to 6 bring some order and some long relief in terms of the commercial waste industry. And what I'm going 7 to say here is going to be... you know, I have full 8 testimony to submit and this is just really going 9 to be to the point of it is... it saddens me in 10 11 some ways to see communities and low-income 12 communities of color sort of pitted against each 13 other and it is not really about one community 14 being better than another, but as you've pointed out several times, it's about looking for a way and 15 a solution to improve very imperfect system and the 16 17 fact is that right now we have boroughs, as you know, that are handling the majority of the city's 18 trash. As we speak right now, there are 19 20 communities that are suffering, and I just want to 21 point out that we can study this all day long. We can study until I'm 100 years old; until my kids 22 are in college and we've been at this for decades 23 24 and we're not saying that what is currently in front of the city is perfect, but we are saying 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 109
2	that it's fairer; it is more just. Right now we
3	have a borough that has no waste transfer stations
4	and what we're asking is for a little bit of relief
5	from this. We're not saying that this community
6	you know, isn't more important than ours, but you
7	know, we have children that are right down a block
8	from our nine waste transfer stations and even if
9	this does go forward; when this does go forward and
10	marine transfer stations are built, we will still
11	have those transfer stations. It's not as if the
12	problem's going to disappear, but it will provide
13	relief. Currently, recyclables from the Upper East
14	Side come to our community.
15	CHAIRPERSON REYNOSO: Right.
16	KELLIE TERRY: And that's not going to
17	happen if the Solid Waste Management Plan moves
18	forward, so we thank you all for being here today
19	and hearing this issue. We look forward to working
20	with you in partnership.
21	CHAIRPERSON REYNOSO: Thank you very
22	much for your testimony. Anthony?
23	ANTHONY WINN: Thank you very much,
24	Council Member Reynoso. I want to thank you again
25	for this opportunity to testify. I am Anthony
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 110 2 Winn, Chief Operating Officer for Nos Quedamos; We 3 Stay/Nos Quedamos, a Melrose Commons communitybased development corporation and we're also a 4 5 member of the New York City Environmental Justice 6 Alliance. I will skip through all of the intro verbiage and really get to the point, which is the 7 8 future of trash in New York City must be a burden shared and planned with an emphasis on fairness and 9 10 equity. We can no longer allow the travesty of the status quo to exist. The children of the South 11 12 Bronx and the other three communities that have 13 mentioned over and over must not be left to suffer 14 while options for improvement are overlooked. Please, we ask that you support the full 15 implementation of the Solid Waste Management 16 17 Program. We ask that you support capacity reduction as a real policy to end this 18 overburdening of our communities, and we ask you to 19 20 look at the franchise system and other 21 opportunities that really look at making our commercial trash management a smart and effective 22 system rather than currently leaving us with what 23 24 we have, which is sickness, dangerous streets and an overburdened history that everybody is aware of, 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 111 2 and this is not about one community over another. 3 It's about everybody sharing the burden and we think that's a worthy cause. Thank you. 4 CHAIRPERSON REYNOSO: Thank you so much 5 for your testimony, and David Shuffles, being 6 7 represented... 8 [crosstalk] Shuffler, Shuffler. 9 ANGELA TOVAR: 10 CHAIRPERSON REYNOSO: Shuffler, I'm 11 sorry, Shuffler being represented by ... ANGELA TOVAR: Angela Tovar from 12 13 Sustainable South Bronx. 14 CHAIRPERSON REYNOSO: Thank you so much. 15 ANGELA TOVAR: Okay, thank you for the 16 opportunity to testify, Chairperson Reynoso. My 17 name's Angela. I'm from Sustainable South Bronx. 18 19 I'm the Director of Policy and Research. I'm also 20 a North Brooklyn resident. I think that my 21 colleagues did a very good job of summarizing some 22 of the statistics for you that are happening in the South Bronx. I just wanted to make one other 23 24 point. We actually handle 23 percent of the city's waste overall and 100 percent of the Bronx waste, 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 112 and as Kellie mentioned as well, that includes some 2 3 of the recycling from Manhattan as well. So it's time to put a plan in motion and I think that we've 4 5 outlined a lot of really great ideas and plans to move forward. One thing about waste is that you... б even though this whole plan is tied up in lawsuits, 7 8 we're still generating tons of thousands of waste every day. That's not something that we can press 9 10 pause on, so while this is all you know, playing 11 out and hearing we're still generating this waste 12 and it's still disproportionately overburdening 13 communities of color, and so that's a solution that 14 we need immediate relief from. So we believe that the next step is immediately moving forward with 15 the full implementation of the Solid Waste 16 17 Management Plan. Of course, we also believe, as my colleagues mentioned, the next step is addressing 18 capacity reduction legislation. We know that 19 that's not a full solution. We understand that 20 21 that wouldn't provide all of the relief that our community needs, but every single truck makes a 22 difference and so for us, it's about minimizing the 23 24 amount of trucks that come in and out of the community. Our current transportation 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 113 2 configuration is that we don't have an exit that is 3 from the Bruckner Expressway, which accesses the Hunts Point Peninsula, so because of that, trucks 4 come on local streets. So somebody mentioned 5 before that, you know, these trucks would be coming б through parks if the marine transfer station would 7 be built on East 91st Street. That's something 8 that happens every day. Our truck routes are 9 10 parallel to all of the neighborhood streets, so 11 that they're going by senior centers; community centers; schools every single day. It's a reality 12 13 for individuals in the South Bronx. And then just 14 quickly you know, just to be on the record also you know, obviously the franchising campaign Transform 15 Don't Trash is something that we urge you to look 16 17 at in the future and then finally, supporting more recycling programs... 18 CHAIRPERSON REYNOSO: [interposing] 19 20 Yeah. 21 ANGELA TOVAR: Particularly on the community level. Sustainable South Bronx is 22 involved in one with... we've partnered with a lot 23 24 of different people, but the Department of

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1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 114
2	Sanitation has been very supportive of our work and
3	it's allowed us
4	[crosstalk]
5	CHAIRPERSON REYNOSO: Thank you.
6	ANGELA TOVAR: To
7	CHAIRPERSON REYNOSO: [interposing]
8	Thank you so much.
9	ANGELA TOVAR: Yes.
10	CHAIRPERSON REYNOSO: And I just want
11	now to make everything that we hear regarding
12	the recycling; the franchising; the capacity
13	reduction I think those are all items that should
14	be parallel to the SWMP plan being pushed.
15	ANGELA TOVAR: Yes.
16	CHAIRPERSON REYNOSO: And we are going
17	to have more conversations to really open up the
18	discussion, but those are assisting the bigger
19	picture; speeding it up for us.
20	ANGELA TOVAR: Yes.
21	CHAIRPERSON REYNOSO: And I also have
22	over 1,200 trucks a day that pass through us;
23	Cooper Park. It's also a housing development and a
24	park and you know, we just have to bear the burden
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 115 of it at this moment, but not for long. 2 Thank you 3 so much for your testimony. ANGELA TOVAR: Thank you. 4 CHAIRPERSON REYNOSO: 5 Samantha MacBride; Maite Quinn; Vincent McGowan... McGowan 6 hopefully; Debra Menich and Brendan Sexton. So if 7 8 Samantha is going to be the first speaker, then we're going to have Miss Quinn and McGowan, Debra 9 10 and then Brendan. So if we can pass the mic to 11 Samantha, please. Thank you so much. 12 DR. MACBRIDE: Thank you, Chairman 13 Reynoso, for having me here today. My name is Dr. 14 Samantha MacBride. I am a professor at Baruch College and author of a book on the history of 15 recycling policy in New York City and I also worked 16 for the Department of Sanitation in the Recycling 17 Bureau up until 2012, and it is in these capacities 18 that I'm here to offer my suggestions for a more 19 20 equitable and sustainable waste future for New York 21 City. I echo the sentiments of the last panel for borough-based equity moving forward with the Solid 22 Waste Management Plan and getting the burden off 23 2.4 the two communities, South Bronx and Greenpoint/Williamsburg, who bear the, you know, 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 116
2	terrible brunt of all of the waste truck traffic
3	through the city. This is really important, but
4	it's only a first level solution. Closing some
5	garbage transfer stations and utilizing others only
6	shifts the location of waste disposal
7	infrastructure. It doesn't improve how we deal
8	with waste overall. Each year, we send millions of
9	tons of mixed municipal garbage to landfills. A
10	lot of it moves through transfer stations in New
11	Jersey in overburdened communities and it makes its
12	way as far as North Carolina to burden those
13	communities as well with greenhouse gas emissions.
14	The majority of these shipments consist of rotting
15	materials; food scraps, unrecycled paper, yard
16	trimmings and other decomposable items. If you'll
17	excuse my language, such materials are why garbage
18	stinks, why it decomposes and causes health threats
19	and why it generates greenhouse gases when
20	landfilled. But this organic material doesn't have
21	to be treated as trash. At present, there are a
22	host of innovative programs and established
23	endeavors taking place all over New York City to
24	route organics towards composting. These are
25	community-based projects and larger scale projects.
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 117 To conclude, let me say that in order for them to 2 3 succeed, the Department of Sanitation has to get behind the effort 100 percent, and in my 4 5 experienced, while those in the Recycling Bureau at б Sanitation have worked tirelessly over the decades to promote composting and recycling, there has not 7 8 been the incorporation of alternatives to disposal into the overall mission of the Department of 9 10 Sanitation. Only with that kind of commitment 11 starting from the very top and moving down through 12 all facets of the department can we move to a 13 situation where we can have systemic change and 14 move away from a method of managing most waste by sending it to landfills to ones that will create 15 local jobs and green our communities and the 16 communities around us. 17 CHAIRPERSON REYNOSO: Thank you so much 18 19 for your testimony, and we are aware of the lack of 20 education we think that we have regarding 21 composting. There is a pilot program currently in several communities that... 22 [crosstalk] 23 24 DR. MACBRIDE: Yes. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 118
2	CHAIRPERSON REYNOSO: We're looking to.
3	We still think we need to more education and if
4	education doesn't work we might have to mandate it,
5	but we are having those conversations and hopefully
6	whoever the next sanitation chair is or sanitation
7	commissioner is that they are visionary and that
8	they really
9	[crosstalk]
10	DR. MACBRIDE: Mm-hm.
11	CHAIRPERSON REYNOSO: Look to moving
12	the city forward into the next century. Thank you
13	for your testimony. I have Brendan. Brendan,
14	please get the mic first, thank you.
15	BRENDAN SEXTON: Hi, thanks very much
16	for inviting us here today. My name is Brendan
17	Sexton and I'm here today as Chair of the Manhattan
18	Solid Waste Advisory Board, and we are very
19	grateful for the opportunity to get to know you and
20	the committee. We have over the last few years had
21	a really great relationship with the council. We
22	were early advocates with the council of recycling
23	in the city, and I don't think I want to go over
24	all the details of my testimony, but mostly
25	establish some priorities and let you know that
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 119 we're there. Our chief role we think has been to 2 3 help the council and sometimes the Mayor and certainly the department and people within the 4 department who are interested in waste reduction, 5 6 recycling and so on. We have focused on landfill diversion. We feel, as just described by Samantha, 7 that the... who is a member of the Solid Waste 8 Advisory Board, who the city has engaged; has 9 10 entered into an engagement with far away landfills 11 that require us to truck garbage throughout the 12 city and then throughout the country in ways that 13 are extremely environmentally detrimental to our 14 local neighborhoods and to the planet generally. We have been supporters over the last few years of 15 community composting. We have, in fact, raised our 16 17 own money to run a grant program every year with the New York City Citizens Committee and the 18 borough president. We have raised our own money to 19 20 give out grants to community composters often at 21 community gardens as well. Until a year or so ago, it was just for the Manhattan installation since 22 we're the Manhattan Board, but as of this year we 23 24 have been giving out grants to local composters in all five boroughs. We've become increasingly 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 120 2 concerned that community composting is not 3 appreciated for the possibilities of the... you have to understand each facility may do only 100 or 4 5 200 tons at a time, but there are now dozens and dozens of local communities that are organizing to 6 handle their own organic waste and they need the 7 8 support of the city of New York. The new Deputy 9 Commissioner for composting in the department has 10 been supportive. This has to become a key part of 11 the city's approach. We have also been supportive 12 of the polystyrene ban recently passed by council. 13 We were I don't want to say disappointed `cause 14 it's unfair, but we are patient with the one year extension, but we assume and we hope the council 15 will be on our side in making sure at the ... 16 [crosstalk] 17 CHAIRPERSON REYNOSO: Thank you. 18 19 [crosstalk] 20 BRENDAN SEXTON: End of the year grant... 21 [crosstalk] 22 CHAIRPERSON REYNOSO: 23 For your testimony and I just want to make mention that 24 we're working... 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 121 2 [crosstalk] 3 BRENDAN SEXTON: God, that goes by so quickly. 4 5 CHAIRPERSON REYNOSO: Yeah, it does. б And we're trying to work on regarding composting to 7 build a market for it and figure out a strategy 8 where we can... what's happening now is that you know, they don't think that we have the capacity to 9 10 handle the composting. Where are we going to send it? What are we going to do with it? So we're 11 12 trying to be smart about building a system in which 13 there is a... 14 [crosstalk] BRENDAN SEXTON: 15 Yes. [crosstalk] 16 CHAIRPERSON REYNOSO: Market and the 17 more composting we do we know that there'll be a 18 19 place for it. BRENDAN SEXTON: And I think composting 20 21 and anaerobic digestion you know, in fact, is the 22 wave of the future for organics. I did want to say one thing on behalf of the people from Transform 23 24 Don't Trash NYC. We also have been very supportive 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 122 of that effort and I think it's a critical effort 2 3 for restructuring the commercial business... CHAIRPERSON REYNOSO: [interposing] 4 5 Yeah. 6 BRENDAN SEXTON: Going forward and if I 7 can just make a plea, we also think recycling enforcement has to be a key priority for the city 8 9 going forward. There's... 10 [crosstalk] 11 CHAIRPERSON REYNOSO: Yeah. 12 BRENDAN SEXTON: Tremendous problems 13 with poaching and with people not cooperating with 14 the laws and rules. CHAIRPERSON REYNOSO: Thank you. 15 Debra and then Vincent or it's the other way around. 16 17 VINCE MCGOWAN: We'll start by saying thank you to the City Council, particularly Chair 18 Reynoso, for convening this hearing. My name is 19 Vince McGowan and I'm the President of the United 20 21 War Veterans Council. We are a 501(c)19 that was formed in 1985 and we primarily produce events that 22 honor service to New York City service personnel 23 24 and we also provide services for those men and 25 women, many of who are coming back from these wars

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 123 now. We're expecting an influx of 44,000 on top of 2 3 our 250,000 veterans in New York City. Our purpose is to support and promote a wide range of 4 initiatives that provide vital services to the 5 veterans community and in that regard, we find that б our veteran service offices are capable of 7 producing from \$400 to \$2,500 per veteran per month 8 9 in additional income that they can spend in New 10 York City when they get their benefits from their service in the U.S. Military. We need to increase 11 12 their ability to access those benefits since the 13 federal government is running 500 days behind and 14 that is going to... it already has caused problems of both keeping people in New York City and 15 encouraging those that have left from New York City 16 to serve, to come back and rebuild their lives 17 here. So that's part of why we're interested in 18 recycling. Our clothing and recycling goods 19 20 program we're following the city's PlaNYC 2030 21 initiative. UWBC is contributing our collective services in an effort to help divert clothing and 22 household goods from the waste stream. 23 We promote 24 an environmentally sustainable business model that facilitates the reuse and resale of textiles, 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 124 electronics and household goods, and we reduce the 2 amount of waste diverted at public expense by 100 3 tons each month. That's what we're currently 4 doing. I want to say that we are members of 5 б Chairman Sexton's SWMP program, the Board, and we are very interested to add our 25 trucks per day 7 8 that are operating in New York City. They're all 9 driven by highly trained and insured contracted 10 drivers. We operate a 24/7 website that's available 15 hours a day for scheduling pick-ups. 11 12 Our trucks guarantee... unlike other recyclers, our 13 trucks guarantee a pick-up schedule of the 14 scheduled donations in three to five days and we also have 24-hour service; what we call our white 15 glove service available. 16 17 CHAIRPERSON REYNOSO: Thank you. VINCE MCGOWAN: And... 18 19 CHAIRPERSON REYNOSO: [interposing] 20 Thank you so much for your testimony, and you guys 21 handle mostly electronics? Is that... VINCE MCGOWAN: No, we handle mostly 22 textiles. 23 24 CHAIRPERSON REYNOSO: Textiles. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 125
2	VINCE MCGOWAN: And we also handle
3	electronics and what we and if you'll notice on
4	our submittal, we've used a flash drive in order to
5	reduce the amount of paper that you have to read.
6	[crosstalk]
7	CHAIRPERSON REYNOSO: Oh, it's
8	[crosstalk]
9	VINCE MCGOWAN: So we hope
10	[crosstalk]
11	CHAIRPERSON REYNOSO: Beautiful.
12	[crosstalk]
13	VINCE MCGOWAN: You get a chance on
14	that.
15	CHAIRPERSON REYNOSO: Nice, nice.
16	VINCE MCGOWAN: And there's a note to
17	the members on the back with our concern that the
18	10-year textile recovery program contract is
19	unclear and it does not include a (c) 19
20	opportunity to address it, so in those terms it
21	would be considered exclusionary. We'd like a
22	chance to address that.
23	CHAIRPERSON REYNOSO: Okay, I'll see
24	what we can do and thank you so much for your
25	testimony, and Debra would like to go now.
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1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 126
2	VINCE MCGOWAN: Oh, oh, the mic.
3	DEBRA MENICH: Good afternoon. I'm
4	Debra Menich. I run the clothing and household
5	goods recycling program for the veterans. Just
6	quickly, just to reiterate what we offer. We are
7	already lessening the burden on the community by 90
8	to 100 tons per month out of the city. We are
9	looking and have continually attempted to partner
10	with as many not-for-profit as well as city
11	agencies that we can in order to grow our business,
12	so in the packet that you have that you can take
13	home and look shows you how we go about doing that.
14	We offer a white glove approach. We do not use
15	bins. We say please log on; call us; we will be
16	there in three to five days. If it is urgent we
17	can reroute trucks that day to come pick it up.
18	What do we collect? We collect all kinds of
19	clothing; textiles; household goods; yes,
20	electronics. What do we do with that? We take it
21	and we repurpose it and we follow a closed-loop
22	philosophy. That closed-loop philosophy means that
23	if you donate a shirt hopefully it will end up on
24	your back, reducing the amount of extra energy
25	coming out of the carbon footprint because we are
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 127 2 repurposing as much as we can efficiently within 3 the local area. All the proceeds go to the veterans in the local area. So within that social 4 business model we are, without a burden on the city 5 whatsoever, doing this completely independently б where 98 percent of the proceeds then go to the 7 local veterans. 8 9 VINCE MCGOWAN: And come to your house. 10 DEBRA MENICH: We come to you. CHAIRPERSON REYNOSO: And is there 11 12 anything that's in our system right now that makes 13 that more difficult for you guys to do? 14 DEBRA MENICH: Yes, we are really in need of parking permits because any type of parking 15 violation that we receive lessens the amount of the 16 17 money that goes to the veterans. CHAIRPERSON REYNOSO: Okay, alright. 18 19 DEBRA MENICH: The other thing that we 20 would like to bring to your attention, back to that 21 textiles bid in 2010, the textile recovery program bin. To the layman's eye, because I am not a 22 lawyer, it seems to be unclear and does not account 23 24 for the transparency and accountability of the end use, which is what I was talking about with that 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 128 closed-loop and trying to get it... you know, using 2 that exact shirt and not sending it offshore or not 3 you know, trying to keep it out of a landfill or a 4 5 dump as much as possible, and it also... the life of the collected items. The point of that closedб loop is keeping the life of that item. We pick it 7 up, we take it very carefully and people care what 8 they give. 9 10 CHAIRPERSON REYNOSO: [interposing] Mm-11 hm. 12 DEBRA MENICH: Even if it's coming out 13 of their closet they still want... all of these 14 cared for items can definitely be reused in the life cycle within the same area. 15 16 CHAIRPERSON REYNOSO: And thank you so 17 much for your testimony. 18 DEBRA MENICH: Thank you. 19 CHAIRPERSON REYNOSO: Thank you. I'm sorry if I said that... 20 Maite? 21 MAITE QUINN: Maite. You said it exactly right. 22 [crosstalk] 23 24 CHAIRPERSONI REYNOSO: Oh, good, 25 alright.

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 129 2 [crosstalk] 3 MAITE QUINN: Thank you. Good afternoon. Thank you for the opportunity to 4 testify today. My name is Maite Quinn and I'm the 5 6 Business Development and Marketing Manager for Sims Municipal Recycling. We have a long-term contract 7 8 with the New York City Department of Sanitation to 9 receive, process and market all the metal, glass 10 and plastic collected by DSNY through its 11 residential curbside recycling program. In 1992, 12 the New York City Council passed Local Law 87, 13 which requires commercial establishments to 14 recycle. Commercial office buildings are required to recycle paper, cardboard, textile, bulk metal 15 and construction waste, but not plastic and glass. 16 17 The food and beverage service establishments are required to recycle cardboard, bulk metal, metal, 18 glass, plastic and construction waste. 19 The 20 regulations address what must happen at the commercial establishment in terms of source 21 separation of designated recyclables. 22 The regulation addressed the issue of recyclables 23 24 collection and subsequent recycling. There appears to be different interpretations as to what is 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 130 2 allowed with regard to collection of metal, glass 3 and plastic, with the principle distinction being whether source separated recyclables must be 4 collected in a separate truck or whether bags of 5 recyclables can be collected in the same truck as б bags of refuse and then subsequently separated for 7 recycling at transfer stations. Based on our 8 experience and what we know of the recycling 9 10 industry in New York City, we believe that there is 11 a significant amount of recycling occurring at 12 commercial buildings. These recycling efforts are 13 focusing on paper, which makes up the majority of 14 the waste stream in the office buildings. However, to our knowledge there's very little metal, glass 15 and plastic recycling occurring at food and 16 17 beverage service establishments as required by law. To be specific, many food and beverage service 18 establishments have established recycling bins and 19 20 programs to keep recyclables separated on site, but 21 few if any establishments have separate metal, glass and plastic collection of designated 22 recyclables, and for establishments that are set up 23 24 for post-collection separation, to our knowledge the post-collection separation hardly occurs and 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 131
2	metal, glass and plastic that may have been
3	carefully separated by the restaurant or bar are
4	simply landfilled in participial waste. What is
5	happening with metal, glass and plastic produced by
6	the food and beverage service sector is not only
7	against the law, it is also a disservice to the
8	establishments that have gone to the effort to set
9	up recycling bins and educate their staff and
10	customers on separation requirements. Therefore,
11	we recommend this committee look into commercial
12	recycling in general of metal, glass and plastic
13	recycling in particular in order to determine if
14	the current laws and enforcement are working. If,
15	as we suspect, these programs are not working, we
16	recommend that you work with the relevant parties
17	and take necessary steps to bring New York City
18	commercial recycling into the 21st Century.
19	CHAIRPERSON REYNOSO: Okay, thank you.
20	MAITE QUINN: Thank you.
21	CHAIRPERSON REYNOSO: I would like to
22	ask you a quick question, Maite.
23	MAITE QUINN: Yep.
24	CHAIRPERSON REYNOSO: Are you saying
25	that folks in the businesses recycled it and the

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 132 2 MAITE QUINN: [interposing] 3 Collections. CHAIRPERSON REYNOSO: The collectors or 4 5 the private collectors just dump it in the same truck? б MAITE QUINN: It's a very gray area. 7 8 So the businesses are required to separate that and there is enforcement on that, but as far as 9 10 collection on the metal, glass and plastic they are allowed to put that into the same truck and then 11 12 from there on there's no enforcement whether 13 they're actually sort of separating that at 14 transfer stations and from experience we see that it's not happening. 15 CHAIRPERSON REYNOSO: So right now 16 there's no let's say a permit that states you have 17 to hire someone that's going to do the recycling 18 portion of it or are they just saying ... 19 [crosstalk] 20 21 MAITE QUINN: You... you... [crosstalk] 22 CHAIRPERSON REYNOSO: Hire anyone you 23 want? 24 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 133 MAITE QUINN: Yeah, you have to... as a 2 3 customer you have to say that someone's doing it, but on the other end no one has to say that they're 4 5 actually doing it number one. [crosstalk] б 7 CHAIRPERSON REYNOSO: I'm guessing your 8 company does do it though. 9 MAITE QUINN: Well, we do the residential. Well, actually we do... 10 [crosstalk] 11 12 CHAIRPERSON REYNOSO: So you don't 13 even... 14 [crosstalk] MAITE QUINN: Residential... 15 [crosstalk] 16 17 CHAIRPERSON REYNOSO: Go out... you're not on commercial. 18 19 MAITE QUINN: We don't do anything on 20 commercial, but we would be able to accept the 21 metal, glass and plastic. We just built a 22 recycling center in Sunset Park, Brooklyn. CHAIRPERSON REYNOSO: Yeah. 23 24 MAITE QUINN: So. 25 CHAIRPERSON REYNOSO: Okay.

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 134 2 MAITE QUINN: We have the capability of 3 doing it and maybe they didn't have the infrastructure before. 4 CHAIRPERSON REYNOSO: Alright, thank 5 6 you so much for that 'cause that's good information. Thank you, guys so much for your 7 8 testimony. 9 MAITE QUINN: Thank you. 10 CHAIRPERSON REYNOSO: Alright. 11 Alright. [background voices] Mario Figueroa; Ryan 12 Hegg; George Morin; Tanya Bley and David Buckel. 13 [background voices] [off mic] Thank you guys so 14 much for your time. Thank you, guys. Thank you. 15 Thomas Toscano and Vandra Thorburn or Thorburn, so Vandra Thorburn; Thomas Toscano; David Buckel; 16 17 Tanya Bley and George Morin. So we're going to go George; George Morin, you're first, sir. Okay. 18 19 Alright, so George, we're going to go ahead and 20 start you. 21 GEORGE MORIN: Okay, thank you very much for this opportunity. This is the second 22 appearance I've had over the last 10 years, and my 23 24 affiliation... 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 135 2 CHAIRPERSON REYNOSO: [interposing] 3 Check if the mic is on or speak... there it is. Speak into the mic as best you can. 4 5 GEORGE MORIN: Okay, I'll start from 6 the beginning. Thank you very much for having me. 7 This is my second appearance in the last 10 years. CHAIRPEROSN REYNOSO: 8 Mm-hm. GEORGE MORIN: And I represent the 9 10 Gracie Point Community Council as the current president and I am here to... I'm very impressed 11 12 with all the talk of the recycling that is planned 13 and will hopefully be installed. My issue today is 14 the siting on the Gracie Point of a transfer station that will, at last report, handle garbage 15 trucks; big, gigantic garbage trucks; larger than 16 they were when it was opened I guess 10 years ago. 17 At that time, the trucks lined up on the avenue 18 19 from Gracie Point all the way up to 86th Street. CHAIRPERSON REYNOSO: 20 Mm-hm. 21 GEORGE MORIN: In any case, in that 22 time we had a field of not asphalt; we had a field of cinder and glass and in that time the community 23 build a playing field for kids from all over the 24 city. We had a wonderful community room at Asphalt 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 136
2	Green, which also had people from all over the city
3	use it and the return of the using this as a
4	transfer station is just something we really,
5	really must object to. Our arguments got four to
6	five after Sandy; after the superstorm from Sandy,
7	which flooded the area all the way up to the up
8	over the sidewalks.
9	CHAIRPERSON REYNOSO: And I apologize,
10	but we have to move onto another testimony. I just
11	want you to be mindful, I hope your third meeting
12	with us is going to be hopefully in April or May.
13	We're going to have a dedicated hearing on SWMP,
14	and I think it would be great for you to speak to
15	the history and speak to how you see it moving
16	forward and we'll be there to listen, `kay? But
17	thank you so much for your testimony.
18	GEORGE MORIN: Thank you. That was
19	George. Tanya? Thank you, Tanya.
20	TANYA BLEY: Good afternoon, Council
21	[crosstalk]
22	CHAIRPERSON REYNOSO: Good afternoon.
23	[crosstalk]
24	TANYA BLEY: Reynoso.

25 [crosstalk]

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 137
2	CHAIRPERSON REYNOSO: How are you?
3	TANYA BLEY: My name is Tanya Bley, and
4	I'm going cut to the chase.
5	CHAIRPERSON REYNOSO: Mm-hm.
6	TANYA BLEY: I would like to make some
7	specific suggestions in five distinct areas.
8	First, the Siting Task Force: The SWMP had
9	established a Compost Facility Siting Task Force
10	that was required to submit a report by July 1st,
11	2008. This report has never been produced.
12	According to the DSNY 2013 Annual Report, the
13	Bureau participated in the composting and
14	alternative Waste Management Technology Task Force,
15	established through the SWMP. My ideas are to set
16	a new date when the report ought to be submitted,
17	make transparent who serves on this task force and
18	establish a Community Advisory Committee for this
19	task force that can provide advice, among other
20	things, as to the siting of decentralized small and
21	medium scale composting and anaerobic digestion
22	facilities. Second, the Business Integrity
23	Commission, BIC: I agree with ideas that will be
24	brought before this committee here today by David
25	Buckel and Greg Todd, among others, who suggest
I	I

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 138 that there ought to be a review of the city's code 2 3 that governs BIC and that BIC ought to create a separate license type for small scale community-4 5 based carters. Third, the SWABs, the Solid Waste 6 Advisory Boards: The SWABs were created in each borough with Local Law 19. We know all that, so my 7 ideas are to re-establish SWABs in those boroughs 8 9 in which they have lapsed and to encourage support 10 for the SWABs from borough presidents; local 11 community groups; local council persons; community 12 boards and other stakeholder groups; establish 13 regular round table meetings of each SWABs 14 chairpersons, intra-borough SWAB summits. Fourth, Annual Organics Conference: Just as the Million 15 Tree Initiative hosts their annual Grow Our 16 Grassroots Summit in order to engender enthusiasm 17 for tree stewardship among New York City residents, 18 the local Community Composting Initiative in New 19 20 York City should hold an annual Organics Summit in 21 order to engender enthusiasm for compost stewardship. The ideas are to encourage 22 collaboration with the SWABs, the borough 23 24 presidents, the NYC Compost Project and other stakeholder groups to make such regular summits 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 139 possible and to find funding for them. And lastly, 2 3 DEP oversight over the food waste pilot at the Newtown Creek Wastewater Treatment facility. 4 CHAIRPERSON REYNOSO: [interposing] 5 Okay well, a real quick... 6 7 [crosstalk] 8 TANYA BLEY: New York City's prime... CHAIRPERSON REYNOSO: [interposing] 9 10 Just a quick question here. 11 TANYA BLEY: [interposing] Sure. 12 CHAIRPERSON REYNOSO: 'Cause I have to 13 cut you short and I apologize. The new data on 14 what report exactly that's been submitted? I think you wanted to change that. In the beginning you 15 had made mention to a report that you think ... 16 TANYA BLEY: Yes, it's the Siting Task 17 Force that was established by the SWMP. 18 19 CHAIRPERSON REYNOSO: And when was that 20 supposed to really go out; be received? 21 TANYA BLEY: Their report well, July 1st, 2008 and to my knowledge there has never been 22 a report submitted; at least it's not publically 23 available. 24 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 140 CHAIRPERSON REYNOSO: Alright and the 2 3 next thing... I think, by the way, it's a great idea, a separate license for small carters 4 5 regarding... [crosstalk] б 7 TANYA BLEY: Mm-hm. 8 [crosstalk] 9 CHAIRPERSON REYNOSO: Composting. I 10 think that that's a great idea. TANYA BLEY: Mm-hm. Lovely, mm-hm. 11 12 CHAIRPERSON REYNOSO: You know, I don't know what standard we would raise and... 13 14 TANYA BLEY: {interposing] Yeah, that 15 should be... [crosstalk] 16 CHAIRPERSON REYNOSO: What committee... 17 [crosstalk] 18 19 TANYA BLEY: A separate discussion, mm-20 hm. CHAIRPERSON REYNOSO: And I don't think 21 22 they necessarily... it was never a part of our committee originally. 23 TANYA BLEY: Mm-hm. Yeah. 24 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 141 2 CHAIRPERSON REYNOSO: It was just 3 entered into it. TANYA BLEY: Oh, hmm... 4 5 CHAIRPERSON REYNOSO: So it's something that the Sanitation... 6 TANYA BLEY: [interposing] Hmm... 7 CHAIRPERSON REYNOSO: Chair could not 8 9 look into, so... TANYA BLEY: [interposing] Very good. 10 Mm-hm. 11 12 CHAIRPERSON REYNOSO: I'll make sure 13 that I pay attention to that and... 14 [crosstalk] 15 TANYA BLEY: Mm-hm. [crosstalk] 16 CHAIRPERSON REYNOSO: I think it's a 17 great idea. 18 19 [crosstalk] TANYA BLEY: Mm-hm. 20 21 CHAIRPERSON REYNOSO: For really 22 figuring this composting out `cause... 23 TANYA BLEY: [interposing] Mm-hm. CHAIRPERSON REYNOSO: It looks like by 24 25 the way...

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 142 2 [crosstalk] TANYA BLEY: It should. Mm-hm. 3 [crosstalk] 4 5 CHAIRPERSON REYNOSO: There's a lot of 6 energy for this... 7 TANYA BLEY: [interposing] Oh, there 8 is, yes. 9 CHAIRPERSON REYNOSO: For siting this. 10 [crosstalk] TANYA BLEY: Mm-hm. 11 12 CHAIRPERSON REYOSO: So I'm excited 13 about that. Okay, thank you much for your 14 testimony. 15 TANYA BLEY: Thank you. CHAIRPERSON REYNOSO: David. 16 17 DAVID BUCKEL: Yes, thank you to the committee and thank you to the chair for giving us 18 19 this opportunity. My name is David Buckel and I'm a co-founder of the New York City Community Compost 20 21 Roundtable. I see the chair is encouraging 22 efficiency, so I'm going to try to just pick out a few pieces of my testimony, and otherwise I've 23 attached to the submitted testimony a policy paper 24 that is in form by the discussions at the 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 143 2 roundtable over the past year. Other points have 3 been made, but one I wanted to add to community compost in terms of describing its advantages is 4 that community compost we find consistently is one 5 6 of the best ways to engage the public in recycling goals because residents can create the benefit for 7 their neighborhood with their own hands and better 8 9 connect the larger goals of recycling and 10 environmental stewardship, and that's a big feature 11 of a lot of the community composting sites is that 12 we seek to bring in residents to participate in the 13 process. Sanitation has provided substantial 14 support for a handful of the larger community compost sites already, but there are hundreds of 15 neighborhoods that need such sites and to have a 16 good balance we need to develop financially 17 sustainable sites that do not depend on taxpayer 18 money. We need to have a mix of models that way. 19 20 There are two obstacles and I want to highlight one 21 Tanya has referenced is the Business Integrity Commission, also known as BIC. It's a city agency 22 with the Sanitation Commissioner as the director. 23 2.4 It successfully conducts an important job of finding corruption in the hauling industry, but 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 144 BIC's regulations were fashioned to address large 2 3 hauling businesses in a pre-sustainability era. They now stifle growth of community composting. 4 Α 5 community composter cannot stop by the local coffee 6 place to pick up one of the best ingredients for compost; the coffee grounds that otherwise go into 7 the trash. A small business cannot get off the 8 ground even if there's merely a part-timer hauling 9 10 food scraps by bicycle to one community compost 11 site. We partnered with the Manhattan Solid Waste 12 Advisory Board and met with BIC over a year ago to 13 pursue changes, but to no avail. We need to review 14 the city's code that governs BIC so community composters are encouraged rather than discouraged 15 in greening the city. The second and last point 16 I'll make is about the lack of a citywide 17 coordinator. At its best, our work grows from 18 within a community and draws in a community members 19 20 who volunteer their time at community compost 21 sites, but rarely are there resources to manage things like registering and filing reports for the 22 State Department of Environmental Conservation, 23 24 understanding how to avoid fines from the city's BIC or replicating the protocols that have 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 145 2 successfully eliminated odors and rats at existing 3 sites. CHAIRPERSON REYNOSO: Absolutely and I 4 apologize. I'm going to have to... and... 5 6 DAVID BUCKEL: [interposing] Sure. CHAIRPERSON REYNOSO: Just so you'll be 7 mindful that we know that a lot of BIC intention 8 is... the intention has outweighed what exact... 9 10 what exactly is happening, so right now small 11 attempts at composting or to move us into the New 12 Age is being thwarted by antiquated systems and 13 regulations and we are very well aware of that, and 14 I'm glad that BIC is under my I guess oversight or purview, so I'll make sure that I pay attention to 15 that and that we try to find changes to it 16 immediately. I'd just like to acknowledge Council 17 Member Miller here from Southeast Queens, which is 18 19 also one of the districts that is immensely 20 affected by the waste transfer stations. Thank you 21 for being here. Do you have any questions or ... [background voice off mic] Absolutely. Thank you 22 so much for being here, and just for you to be 23 24 mindful that there's three community boards that 25 handle 75 percent of the city's trash and of

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 146 2 course, they tend to be in low-income minority 3 communities and we're just trying to find a more equitable way to do it and a responsible way to do 4 5 it. We've had a lot of testimony from other 6 communities that are... you know, where their intention is to open up a waste transfer station 7 8 and it looks like we're going to have a meeting in a couple of months and see if we can address those 9 10 issues and those concerns and come to an 11 understanding about the best way to do that. Ι 12 appreciate you being here today. Thomas, you're 13 next, sir and I'm sorry, we're just flipping them 14 around. Thank you. So Thomas. THOMAS TOSCANO: Good afternoon, 15 Chairman Reynoso and members of the committee and 16 17 distinguished guests. My name is Tom Toscano. I′m the Chief Financial Officer at Mr. T Carting, 18 medium-sized carting company based in Queens in 19 20 Brooklyn and we employ about 80 people. I also 21 serve as the chair of the National Waste Solid and Recycling Association in New York City's chapter, 22 23 which represents numerous carters, recyclers, 24 transfer station owners, equipment manufacturers

and distributors who all operate in New York City.

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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 147 2 The association's a non-profit trade organization. 3 It represents the waste and recycling companies that operate in all 50 states. I wanted to speak 4 today directly regarding the franchising issue that 5 6 was put forth. We believe that this is a bad idea and I'll give you five reasons why. First, it 7 8 establishes local monopolies, which means higher prices as competition is eliminated. In addition, 9 some of the conditions discussed for winning a 10 franchise would mean radically higher costs for 11 12 businesses in New York City. For example, if 13 franchisees are forced to bring their waste to the 14 East 91st Street Marine Transfer Station and other MTSs, we estimate based on the Pledge to Protect 15 study issued earlier this month in a 2012 16 Independent Budget Office letter that disposal 17 costs would more than double. The net result will 18 be at least a \$250 million annual increase to the 19 restaurants, bodegas, office buildings, small 20 21 retail stores and other customers will be forced to pay for waste collection services. Also, I'd like 22 to point out that most of these marine transfer 23 stations are on the water and they're in flood 2.4 zones, which could cause issues if, God forbid, we 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 148 2 ever have another storm like Sandy. Second, the franchise plan would take away customer choice. 3 Customers have a wide variety of waste collection. 4 They have different types of waste, different sized 5 containers and they put their waste out at б different hours. Restaurants in particular don't 7 8 want their waste picked up before a certain time. It is naïve to think that a single truck will be 9 10 able to go down a commercial street and pick up all 11 the waste generated on that street at that time. 12 Third, there is no evidence that franchise systems 13 have higher recycling rates than local markets. 14 The biggest franchise system in New York City is DSNY and their recycling rate is 15 percent, 15 whereas the commercial sector is 40 percent. 16 Fourth, franchises can force hundreds of licensed 17 carters currently operating in the city to shut 18 down, and fifth, and most important, the companies 19 20 are being asked currently to invest in new 21 technologies, in cleaner trucks, in organics, in putting more and different recycling streams on the 22 road. You're telling them that there's a good 23 24 chance that the city may decide to franchise and

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1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 149	
2	take away some of these businesses. You're taking	
3	away the incentive to invest in these companies.	
4	CHAIRPERSON REYNOSO: Thank you so much	
5	and I'm going to have to cut you short, but I do	
6	want to ask you a question if I may very quickly.	
7	THOMAS TOSCANO: Sure.	
8	CHAIRPERSON REYNOSO: Currently a lot	
9	of the carting services have antiquated systems	
10	themselves and investments haven't been happening	
11	already. They currently operate with a system that	
12	is not up to date, so we would love to see the	
13	investment. We know that there are some industries	
14	that have been moving to recycling, for example,	
15	like the Sims factory, which is something that is	
16	new, but it's recycling-based, but when it comes to	
17	the carters, the majority of the carters have done	
18	nothing to invest, which the current system that	
19	keeps carts low is not regulated, so I would say	
20	that I think opening it up will make it so that for	
21	them to compete they're going to have to invest,	
22	and I think that that's significant. I also want	
23	to say it's a customer's choice and right now we're	
24	talking about three, maybe four carting companies	
25	on one block picking up trash. Now, how do four	
I		

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 150 2 trucks make any sense in one block? Maybe one 3 doesn't, but four definitely doesn't make any sense either and we're talking about how much the roads 4 are getting taxed, how much miles they're putting 5 6 in regarding pollution. We need to think of a way to deal with it, so I would be open to having a 7 conversation where we do consider this in a more 8 broader sense, but I do want to say that the model 9 10 in itself as a foundation is looking to fix a problem that if you've been here for the entire 11 12 time, you would see that there's been a lot of 13 folks that are extremely concerned, and you also 14 mentioned to the cost scale. We're looking at a scale issue here. If you're a company that does 15 great recycling, then you're going to have pay less 16 17 for your garbage pick-up. If you do terrible recycling where you just don't care, then you're 18 the ones that are going to be paying to subsidize 19 20 the good workers and the people are doing it right. 21 In that case, we hope that everyone wants to recycle and if everyone recycles, then the costs go 22 completely down and it's less cost for barging for 23 24 sending it to another state when those costs go down. So we do have plans in which we're looking 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 151	
2	to think creatively on how we could bring costs	
3	down by incentivizing recycling and composting, all	
4	of which allow for less trash that has to be carted	
5	out. But I do want to say that we absolutely want	
6	to make sure that companies like yours that are	
7	mid you know, not the huge ones; the ones that	
8	are in the middle of the pack; that there is an	
9	opportunity for you guys during bids to still	
10	compete and it is something that we're going to	
11	look at deeply. We don't want to take the middle	
12	man or the small or the middle guy or those mom and	
13	pops type of situations out of the system entirely,	
14	but it is going to be that we're going to have to	
15	do a lot of work when it comes to the bidding	
16	process and we're paying attention to that. So I	
17	just wanted to be make you mindful to a couple	
18	of concerns that I have with the current	
19	industry	
20	THOMAS TOSCANO: [interposing] Mm-hm.	
21	CHAIRPERSON REYNOSO: And the lack of	
22	investment. Yeah, absolutely.	
23	[crosstalk]	
24	THOMAS TOSCANO: Is there a did you	
25	want me to respond to that?	
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 152 [crosstalk] 2 3 CHAIRPERSON REYNOSO: Absolutely. THOMAS TOSCANO: 4 Okay. CHAIRPERSON REYNOSO: Yeah, I wouldn't 5 б do all that without giving you an opportunity to 7 respond. 8 THOMAS TOSCANO: As far as investment, it's been mandated that we have to replace any 9 10 truck pre-2007 by 2012. 11 CHAIRPERSON REYNOSO: Right, but 12 outside of mandates there's no invest... right, we 13 have to keep... 14 THOMAS TOSCANO: [interposing] Right. CHAIRPERSON REYNOSO: Mandating for the 15 16 things... the changes to come. I want to stop 17 mandating. What would incentivize you to do the work without us asking? And we're talking about 18 19 bringing your trucks up to technology that was in 2007; that was built in 2007 and giving you up to 20 21 2016 to make it happen, so we gave you a long time 22 and we're asking for a very basic 2007 model. So 23 I'm just saying that was a mandate. That wasn't... 24 the carting company didn't come to us and say, "We 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 153 think this is terrible. We're going to do 2 something about it." 3 THOMAS TOSCANO: Right. I understand 4 5 what you're saying and... [crosstalk] 6 7 CHAIRPERSON REYNOSO: Mm-hm. THOMAS TOSCANO: You're saying it's a 8 long time. You realize that we have a fleet of 28 9 10 trucks. That's over \$5 million in equipment upgrades that we're willing to do, okay, and we're 11 12 willing to do it in that time, but at the same time 13 you're saying that these franchising systems you're 14 going to put all these things to compete, but I 15 have no idea what the size of my business is going to be after this system is in place. 16 17 CHAIRPERSON REYNOSO: [interposing] Mm-18 hm. 19 THOMAS TOSCANO: You know and the 20 trucks that I'm going to spend the money on that 21 I'm going to take out loans to buy... 22 CHAIRPERSON REYNOSO: [interposing] Mm-23 hm. 24 THOMAS TOSCANO: Won't be worth the 25 same if I have to sell them if that's ultimately

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 154 the way this goes, so my point is is that your 2 3 regulations, in essence, are... or the threat of regulations are, in essence, discouraging. 4 CHAIRPERSON REYNOSO: Gotcha, okay. 5 So 6 I would say we're going to have a conversation. We're going to open it up, but if you're a good 7 8 player now whatever system we have in place is going to reward people that do it the right way, 9 10 and that's important to note as well, but we'll... 11 I think we're going to have a hearing specifically 12 on commercial franchising and we would love your 13 testimony then as well.

14 THOMAS TOSCANO: Right and just to 15 respond to one other point you made about recycling and the ones that recycle it's going to be cheaper, 16 17 recycling in and of itself is not cheaper because every time you add a stream you require another 18 truck and more equipment and another set of workers 19 20 and all the other aspects that come with it. Yes, 21 you can sell the recycling and not pay for the dumping of it, but there's a lot of labor involved 22 in getting that recycling stream separated and 23 24 getting it to the right facilities. The organics

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 facilities are over 80, 90 miles some of them away
 from the city.

CHAIRPERSON REYNOSO: I see.

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5 THOMAS TOSCANO: So you're adding truck 6 miles on the road to recycle that type and I'm not 7 saying we don't want to do it. I'm saying that 8 there has to be you know, a look at the cost and 9 the benefits of this.

10 CHAIRPERSON REYNOSO: I agree and so I do agree that right now we have a lot of ... the 11 12 systems we have in place are not built for this. 13 If not, we would've done it already, right? The 14 recycling would get done and the composting done, but it's old, so yes, investments need to be made; 15 serious investments and serious... and there's 16 17 going to be money involved. We can't expect to grow out... it's like you know, being in Madison 18 19 Square Garden.

THOMAS TOSCANO: [interposing] Mm-hm. CHAIRPERSON REYNOSO: They had to invest to move forward into the new century and we're going to have to do the exact same thing as the city 'cause communities like mine can no longer bear the burden of having to deal with the same

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 156 crap for 20, 30, 40 years, so you know we need to 2 3 figure something out and if you can help us do that, we're on the same team here, but if you guys 4 5 are going to impede progress it's not going to be a 6 good show. So I think ... did you want to say something? Alright, we need a... what I'm saying 7 8 is you need to help us figure out how to get into the future, not tell us we're doing it wrong, 9 10 right? Be a part of the conversation that fixes the problem. Be solution oriented and we're going 11 12 to be good.

13 THOMAS TOSCANO: Listen, we were one of 14 the first companies out there to engage in organic 15 recycling. We've had organics routes now for four 16 or five years, okay? At the time we were doing it 17 there was only one other company I knew of. We did 18 invest.

19 CHAIRPERSON REYNOSO: So we're going to 20 be okay. I'm letting you know while I'm chair 21 here, you're going to be the type of company that we want to support; that we want to make sure 22 succeeds and we're going to figure out how to do 23 24 that together, alright, and we're going to have a meeting; like I said a hearing specifically on 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 157 2 commercial franchising. I don't want to hold 3 anyone up. I... [crosstalk] 4 5 THOMAS TOSCANO: Fair enough. CHAIRPERSON REYNOSO: Also have... I'm 6 7 already late, but it doesn't matter. This is my hearing. So thank you, guys. Oh, there's... 8 9 VANDRA THORBURN: Yep. 10 CHAIRPERSON REYNOSO: Poor Vandra. VANDRA THORBURN: Yeah. 11 12 CHAIRPERSON REYNOSO: I'm sorry. 13 VANDRA THORBURN: Thank you. 14 CHAIRPERSON REYNOSO: That was good 15 because a lot of folks haven't come out from that side, so I'm glad to hear... 16 17 VANDRA THORBURN: [interposing] No, no. 18 CHAIRPERSON REYNOSO: Something 19 different. VANDRA THORBURN: Yeah, no and actually 20 21 so my name is Vandra. I have a small composting service called Vokashi and I use the Japanese 22 method of fermenting food waste. It's called 23 24 Vokashi. My service is Vokashi because my name is 25 Vandra. We provide the necessary buckets and

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 158 fermenting bran to help our subscribers manage all 2 3 of their food scraps, including scraps generally not accepted at traditional composting sites like 4 meats, dairy and processed food. Our process model 5 is simple. It is to collect your bucket of food б scraps and process at community gardens public and 7 8 private green spaces, creating a rich humus and a valuable natural soil amendment. I've heard from 9 10 Tanya and from David and I'm certainly in the 11 community composting milieu, but the thing that I 12 really want to point out, and I've come before 13 Sanitation for the last couple or three years, and 14 really what I want to just speak out for is this whole notion of pickling our food waste. 15 It is actually if you consider how many black bags there 16 are out on the street right now after three weeks 17 of snow with all the organic waste that's in those 18 plastic bags, if we had been fermenting them there 19 20 would be no trouble for pets and no trouble for 21 humans. The notion of fermenting food waste is something that I would love Sanitation to get 22 behind to say, "Well, show me, how does this work?" 23 24 I can take you to the households that I'm collecting from. I collect one five-gallon bucket 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 159
2	of fermented food waste from many households.
3	Imagine a sanitation system where you're only
4	collecting one five-gallon bucket of organics a
5	month. I would love to have the Sanitation come in
6	and have a closer look at what I'm doing and then
7	seeing if we can't do some sort of pilot. I
8	actually process most of the food waste at Marine
9	Park at the golf course. They invited me to come
10	in there a couple of years ago because they thought
11	I had compost. I said I didn't have compost at the
12	time, but I would make compost for them. So I've
13	been out there using fermented food waste as a
14	natural soil amendment. We don't have to worry
15	about all of the greens. We've got that soil.
16	We're just adding this fermented food waste to the
17	soil and making a great amendment.
18	CHAIRPERSON REYNOSO: Thank you so much
19	for your testimony.
20	[crosstalk]
21	VANDRA THORBURN: Come and see me.
22	[crosstalk]
23	CHAIRPERSON REYNOSO: And like I said
24	we're looking to figure out a way infrastructure to
25	
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 160 allow for you to do your job better so that we can 2 3 have less waste being carted out. Thank you... [crosstalk] 4 VANDRA THORBURN: And it's a business 5 6 model. By the way, mine is... 7 [crosstalk] 8 CHAIRPERSON REYNOSO: 'Kay. [crosstalk] 9 VANDRA THORBURN: A business model. 10 CHAIRPERSON REYNOSO: So there's... 11 12 [crosstalk] 13 VANDRA THORBURN: Too. 14 [crosstalk] CHAIRPERSON REYNOSO: There's a market 15 there, right, so that's good to hear. 16 17 VANDRA THORBURN: At Green Jobs. CHAIRPERSON REYNOSO: So thank you guys 18 19 Thank you to the panel and hopefully we'll again. 20 see a couple of you guys at a couple of the other 21 hearings. We're down to two more panels. I'm 22 excited. [laughter] [background voices] Daniel Tainow; Jennie Romer; Audrey Grieco; Greg Todd and 23 24 Maggie Clarke. Okay, guys, do you guys mind if I 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 161
2	take like a two minute break to go [background
3	voices] I'll be right thank you, guys.
4	[Pause]
5	[background voices]
6	CHAIRPERSON REYNOSO: Alright, we
7	tried. Okay, we're going to start with Daniel.
8	Your time starts now.
9	DANIEL TAINOW: Thank you, Chairperson
10	Reynoso, for convening this hearing just to look at
11	ideas for how to advance solid waste management in
12	NYC. I'm Daniel Tainow from the Lower East Side
13	Ecology Center. We're a non-profit that has
14	offered community-based recycling programs since
15	1987. We've played a leadership role in community-
16	based recycling by implementing a composting
17	program starting in 1990, and now we're celebrating
18	20 years of collecting from the Union Square
19	Greenmarket compost and we serve 1,500 New York
20	City households, handling about 200 tons of organic
21	waste a year and we also are part of the New York
22	City Compost Project, which receives funding from
23	the Department of Sanitation to do outreach and
24	education and now we also have expanded our
25	collections to commuter composting at two sites in

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 162
2	Lower Manhattan. From our experience with
3	composting, we'd like to give some recommendations
4	to expand community composting. First, to support
5	the growth of community-based composting programs
6	by facilitating access to land for small groups and
7	helping them to clear regulatory hurdles. We'd
8	also like to see the city bring back the yard waste
9	collection program that was discontinued in 2008 I
10	believe, which very cost-effectively was able to
11	remove 19,000 tons of yard waste a year, and we'd
12	like to see it expanded to include Manhattan, which
13	it did not include before that. And we'd also like
14	to see the Compost Facility Siting Task Force
15	reconvened. We also run an electronics recycling
16	program, which is very important for it's only a
17	small part of the waste stream, but it has a lot of
18	the toxic waste that ends up in our landfills, and
19	some policies to support that that we'd like to see
20	to support reuse and extended producer
21	responsibility.
22	CHAIRPERSON REYNOSO: Okay and just a
23	quick
24	DANIEL TAINOW: [interposing] Yes.
25	[crosstalk]

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 163 CHAIRPERSON REYNOSO: Yard waste; can 2 3 you explain to me what that is? DANIEL TAINOW: So that is organic 4 5 waste that's generated from yards; leaves and residential leaves... 6 7 [crosstalk] CHAIRPERSON REYNOSO: I got it, yeah. 8 9 DANIEL TAINOW: And yeah. 10 CHAIRPERSON REYNOSO: Okay, thank you so much and this composting is the hot topic of 11 12 today, which I'm really excited about and of 13 course, we're going to have to take tours and 14 figure out a way that this gets done the right way 15 so just when the time comes just making yourselves available, whoever is into this composting, and 16 that we do our best to present this to the City 17 Council in a way that makes a lot of sense and we 18 19 got to work together to make sure we do that right. 20 But thank you... 21 [crosstalk] 22 DANIEL TAINOW: Thank you. [crosstalk] 23 24 CHAIRPERSON REYNOSO: For your 25 testimony. Maggie.

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 164	
2	DR. CLARKE: It's great to be here.	
3	I'm Maggie Clarke, Ph.D. and I present these	
4	recommendations concrete as former chair of the	
5	Manhattan SWAB and New York Waste Prevention	
6	Coalition; having served for many years; come to	
7	the City Council with many ideas over the last 25	
8	years, and currently board member of the National	
9	Recycling Coalition and its New York state	
10	affiliate. So I have I'll breeze through this	
11	very quickly `cause I have six pages for you there.	
12	CHAIRPERSON REYNOSO: Okay, thank you.	
13	Thank you very much.	
14	DR. CLARKE: So the first idea is to	
15	pass a Zero Waste resolution. That's the starting	
16	point; to join other City Councils like San	
17	Francisco, Oakland, Berkeley, San Diego, Seattle,	
18	Austin and so forth. Zero Waste here, just so that	
19	you understand the term, it's defined as discard	
20	prevention, collection and management system that	
21	minimizes and eventually eliminates disposal of	
22	resources. So in other words, it's waste	
23	prevention reused, recycling and composting.	
24	That's a Zero Waste System and from my point of	
25	view, addressing your question of what should we be	

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 165 2 doing in the next four years, we should be heading 3 in that direction towards Zero Waste. And so the second item here is to write and execute a detailed 4 long-term Zero Waste Plan. I understand Sanitation 5 6 would do that, not you, but hopefully that could be something you could get them to do. Our current 7 SWMP is 10 years old almost and it needs to be 8 rewritten. Fortuitously, I was part of a group 10 9 10 years ago that wrote a good Zero Waste Plan directed for New York City. You have a PDF here 11 12 that you can look at it. It's over 200 pages and 13 it details lots of things and there are you know, 14 short-term, medium-term and long-term goals, as well as how to get there. Well, just to go through 15 the rest quickly then, the council in the past has 16 17 been asked by Mayors to you know, cut recycling programs and so forth and that, of course, is not 18 I hope that you will fight any attempts 19 helpful. 20 such as that. I hope to... that we expand organics 21 piloting, but that we go citywide soon because I have seen too often how pilots just go on for 10 22 and 20 years and don't get implemented. 23 The 24 participation gap, in my opinion, after the organics and composting is the next most important 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 166 area and that is that we are only collecting about 2 3 half of what we target and that's imperfect education, imperfect enforcement and not enough... 4 5 [crosstalk] CHAIRPERSON REYNOSO: Yeah. б 7 [crosstalk] DR. CLARKE: Persuasion. 8 I did a doctoral dissertation on this and I can... 9 [crosstalk] 10 CHAIRPERSON REYNOSO: 'Kay. 11 12 [crosstalk] 13 DR. CLARKE: Be helpful to you if you 14 like. [crosstalk] 15 CHAIRPERSON REYNOSO: Absolutely. 16 Thank you. I will definitely be mindful and it's 17 something that we actually had a discussion on 18 19 regarding what work we need to do to get the recycling rates up to where they should've been 20 21 maybe six, 10 years ago. 22 DR. CLARKE: And waste prevention... [crosstalk] 23 CHAIRPERSON REYNOSO: But I think 24 25 that...

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 167 2 [crosstalk] 3 DR. CLARKE: And reuse is at the top of the hierarchy and there was only a page and a half 4 5 in the last SWMP on it so... [crosstalk] 6 CHAIRPERSON REYNOSO: Uh-huh. 7 8 DR. CLARKE: We need to be doing more 9 on that. 10 CHAIRPERSON REYNOSO: Thank you. Greq If you could get the mic, please. 11 Todd? 12 GREG TODD: Good afternoon, Chairman 13 Reynoso. My name is Greg Todd and I am 14 representing the Brooklyn Allied Composters and Carters, a new subcommittee of the Brooklyn Solid 15 Waste Advisory Board. We appreciate the 16 17 opportunity to speak at this hearing and thank Sanitation for inviting the community 18 19 participation. I'm going to just again try to abbreviate in the interest of brevity here. Last 20 21 year, the city spent about \$330 million through the 22 Sanitation Department hiring private for-profit carters to haul residential waste from local 23 transfer stations to out of state landfills. 24 Previously, these monies had been paid by the city 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 168 2 to hire city workers to haul these same wastes to 3 landfills. We are trying to get those monies back into our communities now. We believe that an 4 important focus would be to invest in community-5 6 based, medium scale compost and bio-digesting facilities. DSNY packer trucks are now aging out 7 8 and replacing these costs; these truck costs \$65,000 to \$75,000. In lieu of replacing some of 9 10 these trucks, DSNY could invest in medium scale composting and bio-gas facilities employing in-11 12 vessel machines and bio-digesters. Similarly, we 13 note that the city is demanding environmental 14 upgrades for commercial waste hauling trucks. As an alternative to upgrading these trucks, 15 commercial waste carters might consider investing 16 17 in community composting facilities. There are currently 59 council managed districts in New York 18 City. BACC believe that the city should establish 19 20 at least one medium scale facility in each district 21 capable of handling 10 tons of organics a day. This would amount to diverting 590 tons from the 22 landfill representing about 25 percent of the 23 24 city's residential organics. We estimate that opening such facilities would be a natural business 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 169	
2	and work opportunity for the community. Each	
3	facility would employ up to five community	
4	residents and more if we can expand organic	
5	collections to the local commercial sector. Such	
6	facilities would also help in community education	
7	about the need and value of organic recycling.	
8	CHAIRPERSON REYNOSO: Thank you for	
9	your testimony. Thank you so much and please	
10	submit your testimony because we're going to be	
11	looking for models and hopefully something you have	
12	in there is exactly what we're looking into.	
13	Audrey? Oh, Audrey's not in. Jennie.	
14	JENNIE ROMER: Yes.	
15	CHAIRPERSON REYNOSO: Jennie, thank	
16	you.	
17	JENNIE ROMER: `Kay, good afternoon.	
18	Thank you for having me. My name is Jennie Romer	
19	and I'm the founder of plasticbaglaws.org. I'm an	
20	attorney and a sustainability consultant and a	
21	Manhattan SWAB member and so I'm here to speak on	
22	behalf of or I'm a member of the BagItNYC	
23	Coalition and they're a coalition of environmental	
24	and community groups in New York City that support	
25	the legislation to reduce the consumption of	
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 170 plastic bags. So last session, we introduce Bill 2 3 Number 1135, which would impose a 10 cent charge on all carry-out bags in New York City and it garnered 4 15 co-sponsors, but did not make it to a committee 5 6 hearing, so we plan on working with council members to reintroduce that bill this year pretty much in 7 the same format, and it will be heard in the 8 Sanitation Committee eventually, so I'd just like 9 10 to I guess really reach out to individual 11 Sanitation Committee members, but just to let you 12 know that this BagItNYC Coalition exists and 13 includes a lot of large as well as small 14 environmental groups in New York City. And the bill would... the 10 cents would stay with the 15 retailer and the goal of it is to get people to 16 17 think of plastic bags just like any other product and decide whether they want one or not while 18 they're at the register and this is shown to work 19 20 in cities all over the country. There are about 21 109 cities that have adopted similar legislation and I helped a lot of... or I helped cities write 22 this type of legislation in order to make it be a 23 successful as possible and it's led to 60 to 90 24 percent reduction and had a positive public 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 171
2	reaction for the most part. And that's it as far
3	as plastic bags, but I'd also like to say that I'm
4	a resident of Greenpoint, so I've been you know,
5	that our neighborhood is impacted by haulers and
б	I also have many friends that own businesses and
7	restaurants in Bushwick and I help them try to get
8	haulers for composting and recycling
9	CHAIRPERSON REYNOSO: [interposing] Mm-
10	hm.
11	JENNIE ROMER: And that's it's a
12	really difficult thing to do with the current
13	system, so I think looking at a franchising model
14	is important for the business owners.
15	CHAIRPERSON REYNOSO: Okay.
16	JENNIE ROMER: Thank you.
17	CHAIRPERSON REYNOSO: Thank you so much
18	for your testimony and you're saying that the law
19	will make it so we have to pay 10 cents per plastic
20	bag that we use and that the
21	[crosstalk]
22	JENNIE ROMER: Mm-hm.
23	[crosstalk]
24	CHAIRPERSON REYNOSO: Business owner
25	keeps that money.

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 172 2 JENNIE ROMER: Mm-hm. 3 CHAIRPERSON REYNOSO: Okay. JENNIE ROMER: So it would be then 4 5 because we want to see an overall reduction in all 6 types of single use bags, so this law would apply 7 not just plastic, but to any type of carry-out bag at the register and all that money would stay with 8 the retailer. 9 10 CHAIRPERSON REYNOSO: So we want people 11 to bring their own bags, right? 12 JENNIE ROMER: That's the point and 13 they magically do that once they have to pay for 14 it. [crosstalk] 15 CHAIRPERSON REYNOSO: Once they find 16 17 out they got to pay 10 cents a bag. 18 JENNIE ROMER: Exactly. 19 CHAIRPERSON REYNOSO: Alright, thank 20 you so much for your time. The next panel is the 21 last panel, not the least. Pauline Dana; Anne 22 Kaplan and Andrew Morrison. Is anyone here that didn't get called that wanted to get called? 23 24 Alright, thank you so much. So we're going to start with Pauline. Yes. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 173	
2	ANN KAPLAN: [off mic] Well, my name is	
3	Ann Kaplan.	
4	CHAIRPERSON REYNOSO: Oh, I'm sorry, I	
5	said so Pauline's not Ann, go ahead, Ann.	
6	ANN KAPLAN: Okay, my name is Ann	
7	Kaplan. I'm going to try to keep this short and	
8	sweet 'cause I know you must be exhausted.	
9	CHAIRPERSON REYNOSO: That's alright.	
10	ANN KAPLAN: I worked as a school	
11	psychologist in East Harlem for many years. I'm	
12	retired now and I just wanted to talk about I	
13	know borough equity and I understand that and it's	
14	really awful in a lot of the boroughs that this is	
15	going on, but I also want to talk about	
16	neighborhood equity. I feel that when I ride down	
17	the East River and I go from 79th Street to 125th	
18	Street, we don't have anything there. We don't	
19	have ferries; we don't have a nice esplanade like	
20	on the West Side, so if this is going to happen and	
21	our neighborhood is feeling kind of down and	
22	depressed about it, make us feel like we count by	
23	giving us a ferry; giving us a nice esplanade and	
24	making our neighborhood happier and more accessible	
25	because it's kind of like we feel like we're being	
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1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 174
2	punished and we're not all rich you know, and I
3	think everybody has to share the burden, but I feel
4	like our neighborhood is taking the burden of all
5	of Manhattan and I'm wondering [background
6	voice] and I'm wondering what happened to the
7	Marine Transfer Station in the West Village and in
8	the meat packing district. It seems like our
9	neighborhood doesn't have as much clout and I think
10	we all have to share.
11	CHAIRPERSON REYNOSO: Mm-hm.
12	ANN KAPLAN: But and I think that we
13	also should look at how other cities handle their
14	garbage.
15	CHAIRPERSON REYNOSO: Absolutely.
16	ANN KAPLAN: And that's basically it.
17	CHAIRPERSON REYNOSO: Thank you for
18	your testimony and we're working on figuring out
19	what 59th Street and Gansevoort are doing as well.
20	ANN KAPLAN: Yeah.
21	CHAIRPERSON REYNOSO: We think everyone
22	is behind
23	[crosstalk]
24	ANN KAPLAN: Right.
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1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 175 2 CHAIRPERSON REYNOSO: And we're trying 3 to catch up, but the thing is with Gansevoort it seems more like a policy delay and East 91st was 4 more of a legal delay, so it's just two different 5 6 types of delays that were happening. 7 ANN KAPLAN: [interposing] Uh-huh. 8 CHAIRPERSON REYNOSO: But I've noted in regards to possibly getting some give backs to the 9 community for taking on possible....[crosstalk] 10 11 [crosstalk] 12 ANN KAPLAN: And it should happen to 13 the other boroughs too. Their communities should 14 get give backs also. CHAIRPERSON REYNOSO: If we could give 15 give backs for every 16... for every one of the 15 16 we'll take it, let me tell you... 17 [crosstalk] 18 19 ANN KAPLAN: Yeah. 20 [crosstalk] 21 CHAIPERSON REYNOSO: But it's not... Right, yeah. 22 ANN KAPLAN: CHAIRPERSON REYNOSO: It's feasibly 23 24 impossible in our district to get any give back and the Newtown Creek is a disaster. 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 176 2 ANN KAPLAN: Because Manhattan Downtown 3 gets all the city bikes... CHAIRPERSON REYNOSO: [interposing] Mm-4 5 hm. 6 ANN KAPLAN: And it gets all the bike 7 routes and everyone else is just kind of disregarded. 8 CHAIRPERSON REYNOSO: I want a city 9 10 bike to be all... in all of the city of New York, 11 so we're going to see what we can do, but you 12 should be part of that hearing and make suggestions 13 regarding requests from the community to get more 14 amenities for taking on the station. 15 [crosstalk] ANN KAPLAN: 'Cause we've suffered with 16 17 this... I know we're going to have a 2nd Avenue subway, but we've suffered with it. We don't have 18 19 a bike route that's safe that goes from Uptown to Downtown because... 20 21 [crosstalk] CHAIRPERSON REYNOSO: 22 So... [crosstalk] 23 24 ANN KAPLAN: The 2nd... you know, the 2nd... 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 177 2 [crosstalk] CHAIRPERSON REYNOSO: Let's talk about 3 it. We might be able to work out a Sanitation and 4 5 Transportation Committee hearing. We don't know yet, but... 6 7 [crosstalk] ANN KAPLAN: But the thing is people 8 9 wouldn't feel... [crosstalk] 10 CHAIPERSON REYNOSO: We will be open to 11 12 it. 13 [crosstalk] 14 ANN KAPLAN: So bad if they felt like 15 they were listened to and we know that you're going to give us high-tech garbage trucks in the... 16 [crosstalk] 17 CHAIRPERSON REYNOSO: Mm-hm. 18 19 [crosstalk] ANN KAPLAN: Neighborhood and make it 20 21 okay. 22 CHAIRPERSON REYNOSO: Alright, well noted, well noted. Thank you so much and... 23 ANN KAPLAN: Sure. 24 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 178 2 CHAIRPERSON REYNOSO: Andrew, you are 3 the last one, so you better make this good. [laughter] 4 ANDREW MORRISON: Mm-hm. So I don't 5 6 have to rush then, right? CHAIRPERSON REYNOSO: No, your two 7 8 minutes are just as fast as everyone else's. ANDREW MORRISON: Alright well, thanks 9 10 to the chair and the committee for commencing this. I'm Andrew Morrison from NYPIRG, Campaigns 11 12 Director. NYPIRG's been working on solid waste 13 issues for many, many years and I want to talk in 14 the spirit of the three Rs; reduce, reuse and recycle. I have four recommendations. They're 15 the four Rs; raise New York City's recycling goals, 16 reduce the waste stream, reform New York City's 17 commercial waste system and reject garbage 18 19 incineration. Raise New York City's recycling 20 goals. Right now, our recycling rate is around 15 21 percent. Cities like San Francisco have committed 22 to a Zero Waste goal by 2020, and is already diverting 80 percent of its waste stream from solid 23 waste disposal facilities. This is the 24 25 sustainability goal that New York City should be

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 179 2 striving for. Unfortunately, the current goal is 3 only 75 percent according to the Bloomberg Administration's PLaNYC. That's woefully 4 inadequate. Number two, reduce the waste stream. 5 6 Legislation last session 1060A and 1062 were great and we encourage you to pass Intro 1135, mentioned 7 8 in the last panel, to reduce the use of disposable bags in New York City. It's proven effective in 9 10 other areas and it can be done here. Number three, 11 reform New York City's commercial waste system. 12 Each year, more than 3 million tons of solid wastes 13 are produced through the commercial sector in New 14 York City, most of which is not recycled. There's a coalition of labor, environmental justice and 15 health groups inventing a proposal to reform the 16 17 waste hauling system, and lastly, reject garbage incineration. This is a new and emerging waste to 18 energy technology that the city was considering 19 20 entering into contracts with under Bloomberg. 21 Luckily, they did not. This is bad. It's used to burn mixed MSW that poses many of the same 22 environmental and public health hazards as 23 24 conventional mass garbage incinerators; significant sources of air emissions, toxic residues and 25

1 COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 180 greenhouse gas emissions, so we encourage you to 2 3 reject that as a solution. And in conclusion, we look forward to working with the City Council to 4 advance these and other sensible solid waste 5 б solutions and thank you very much. CHAIRPERSON REYNOSO: 'Kay, thank you 7 8 and just be mindful the garbage incinerator would have been in Williamsburg, by the way. You were 9 10 one of the sites that they were looking for to put it into and we were able to fight it, and then they 11 12 said, "Okay, we won't put it in yours. We'll talk 13 to the South Bronx and... 14 [crosstalk] ANDREW MORRISON: Right. 15 CHAIRPERSON REYNOSO: The Southwest... 16 17 Southeast Queens so just... [interposing] Right. ANDREW MORRISON: 18 19 CHAIRPERSON REYNOSO: We're just as 20 happy as you are there. 21 ANDREW MORRISON: Great. CHAIRPERSON REYNOSO: And we'll look at 22 everything else and thank you so much for your 23 24 testimony. ANDREW MORRISON: Thank you. 25

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT	181
2	CHAIRPERSON REYNOSO: Alright, this	
3	hearing is adjourned. [gavel] Thank you.	
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.



Date: _03/14/2014_____