CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON HEALTH

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April 24, 2013 Start: 1:26 p.m. Recess: 2:40 p.m.

HELD AT: 250 Broadway

Committee Rm, 14th Fl.

B E F O R E:

Maria Del Carmen Arroyo

Chairperson

COUNCIL MEMBERS:

Inez E. Dickens Mathieu Eugene Julissa Ferreras Helen D. Foster Rosie Mendez Joel Rivera

Peter F. Vallone, Jr.

Albert Vann Deborah L. Rose James G. Van Bramer

Ubiqus 22 Cortlandt Street – Suite 802, New York, NY 10007 Phone: 212-227-7440 * 800-221-7242 * Fax: 212-227-7524

A P P E A R A N C E S (CONTINUED)

Ann Bove Registered nurse Bellevue Hospital

Anthony Feliciano Director Commission of the Public's Health System

Estrella Vazquez Executive Vice President 1199 SEIU Service Employees International Union

Barbara Gartner Brooklyn resident

Hurdly Hill Nurse Practitioner and a Staff Nurse in Psychiatry Long Island College Hospital

Loredo Guzman Operating Room Nurse LICH

Janine Segal Respiratory Therapist Long Island College Hospital

Sandra Chapman Deputy Borough President Brooklyn

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2 CHAIRPERSON ARROYO: Good

afternoon, everyone. Thank you all for your patience. We were scheduled to start at 1. Our sponsor of the resolution is in the elevator. I figured by the time I finish my opening statement, there he goes. Thank you. Thank you all for being here. My name is Maria Carmen Arroyo and I Chair the Committee on Health. And today the Committee will hear and vote and we are going to do the vote in between the public testimony because members have other commitments and we don't want to lose quorum. Otherwise we won't be able to vote on the resolution calling on the State University of New York, SUNY, and the New York State Department of Health to work with stakeholders to pursue the acquisition of Long Island College Hospital, otherwise known as LICH, by another health care institution to preserve critical health services for the community and to ensure that resources gained from any sale or transfer of LICH's assets are used exclusively for the preservation of these services.

The resolution also will authorize the Speaker of the Council to file or join AMACUS

briefs on behalf of the City Council in support of
the preservation of such services. I want to
thank the prime sponsor, Council member Brad
Lander, and the co-sponsor Steve Levin fro
sponsoring this resolution and for joining us at
the hearing today.

For more than 150 years, LICH has been a critical part of the Brooklyn Health Care System including the Red Hook area and neighborhoods specifically designated as a health professional shortage area by the U.S. Department of Health and Services. The facility provides medical care for over 100,000 patients a year and employs more than 2,000 individuals. LICH was acquired by SUNY in 2011 and on February 7th of this year, the SUNY Board of Trustees voted to close the institution due to financial strain.

While the decision to close LICH is being challenged in court for a second time and a temporary restraining order prevents this closure, we must take the responsibility to start planning for the future of this institution. First and foremost, we must ensure that every effort is made to preserve critical health services at LICH,

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which is the goal of the resolution we are hearing today.

I want to thank the Committee staff for their work in preparing for the hearing. my right, Dan Hafitz, Committee Counsel, Cristobel Pond, the Policy Analyst who is always in the background probably chasing votes down and the Fiscal Analyst Krillian Francisco. I want to turn it over to Council member Brad Lander for his opening statement who will be followed by Council member Levin but first let me acknowledge the members who are here. Council member Vallone. Council member Vann. Council member Foster. Council member Dickens. Council member Ferreras. Council member Mendez. Council member Rose. And joining us who are not members but are the sponsors of the resolution, Council member Brad Lander and Steve Levin. Council member Lander? COUNCIL MEMBER LANDER: so much, Madam Chair. Thank you for convening this hearing and considering this resolution and

giving me a couple of minutes to get here and make

an opening statement. I really appreciate it and

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honored to be in the Health Committee.

| 3 | Thank you very much again to the Chair. I want to |
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| 4 | say thank you to the Speaker for her support in |
| 5 | bringing this the Council and to Council member |
| 6 | Levin who has been a real stalwart and steadfast |
| 7 | partner in the effort to save LICH, which has many |
| 8 | wonderful partners, our colleagues in government, |
| 9 | Congresswoman Velazquez-Escadra and Assemblywoman |
| 10 | Joan Milman and also the extraordinary partners in |
| 11 | the community. The community associations, the |
| 12 | Cobble Hill Association, New York State Nurses |
| 13 | Association, SEIU 1199, the Concerned Doctors |

Group that really is an extraordinary effort or

residents, citizens, health care providers.

mike not working? Okay, I will switch mikes.

And it's very simple. We have to save LICH because LICH saves lives. 100,000 people a year go to LICH and whether you are in Red Hook, whether you are in Cobble Hill or whether you are in Brooklyn Heights, that's your emergency room. That's my, my son was there when he was 1 year old and had bronchiolitis and had to be there. My own doctor, my wife's doctors are there. LICH is an absolutely essential critical health care institution in our community and we

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| appreciate your support in our efforts to save it. |
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| I will say I was interested to see that SUNY sent |
| a letter, which I guess we will read or refer to |
| in a little bit. We are not insisting that SUNY |
| Downstate continue to operate LICH. They have |
| made clear that that doesn't work for them. They |
| believe that it is losing money in a way that they |
| can't fix and we are fine with their severing |
| their ties with LICH but then we need the |
| opportunity to work with the State Health |
| Department, that we believe there are other health |
| care institutions that would be interested in |
| operating LICH to provide critical health |
| services. |

One more essential thing though is, it is not right to ask our community to have real estate assets that are part of the LICH campus sold off to go somewhere else to fill gaps in the State budget. If SUNY wants to sever from LICH and address operating revenues that is fine but any sale or transfer of real estate or other assets from the Long Island College Hospital campus must go to preserve critical health services at the Long Island Hospital campus. I'm

| sorry, I appreciate it but our practice here is to |
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| wiggle your fingers and not to clap out loud. |
| Most people I think would accept that in their |
| community and recognize that we need to be able to |
| do in ours so I'm grateful to the Council and to |
| my colleagues for your support in the lawsuit |
| AMACUS as well as in just standing up to make sure |
| that we do everything that we can to preserve |
| critical health services at LICH. Thank you so |
| much, Madam Chair. |

Madam Chair. I want to thank you for convening this hearing and for your advocacy on working to maintain vital health care series in Brooklyn. It is critically important. If you ask doctors, nurses, patients or community members, they will all tell you the same thing. Long Island College Hospital saves lives. LICH plays a critical role in the communities of Brooklyn by providing medical care for over 100,000 patients each year and employing more than 2,000 people. Because Long Island College Hospital is so important to the health of Brooklyn I have joined Council member Lander in introducing this resolution that

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| calls on SUNY and the State Department of Health |
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| to work towards the acquisition of Long Island |
| College Hospital by another health care |
| institution as Council member Lander said. |

We are not calling on SUNY to maintain their ties or to continue operating this hospital in a way that they clearly, to be honest with you have not shown a whole lot of interest in operating successfully. So we don't necessarily think that's the right way to move forward but that should not in any way over shadow the vital need for health care services in the Cobble Hill, Brooklyn Heights area. I want to thank Council member Lander and Speaker Quinn for being leaders in fighting to make sure that LICH stays open again. I want to thank Chairwoman Arroyo and also the community groups that have been so active on this and given such great support. New York State Nurses Association, 1199, Concerned Physicians, the Boreum Hill Association, Cobble Hill Association, the Brooklyn Heights Association, and the Carroll Gardens Association. I urge all my colleagues' support on this resolution. Thank you.

| 2 | CHAIRPERSON ARROYO: Thank you. I |
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| 3 | am going to take advantage of the fact that we |
| 4 | have quorum and I am going to ask the clerk to |
| 5 | call the roll. And before you do that I would |
| 6 | like to call up the first panel. We have Ann Bove |
| 7 | from the New York State Nurses Association. We |
| 8 | have Anthony Feliciano, Commission on the Public's |
| 9 | Health System and we have Estella Vasquez from |
| 10 | 1199 SEIU. Clerk, if you can call the roll, |
| 11 | please? And I urge a yes vote, of course. |
| 12 | COMMITTEE CLERK: William Martin, |
| 13 | Committee Clerk, roll call vote, Committee on |
| 14 | Health. Council member Arroyo. |
| 15 | CHAIRPERSON ARROYO: Aye. |
| 16 | COMMITTEE CLERK: Foster. |
| 17 | COUNCIL MEMBER FOSTER: Aye. |
| 18 | COMMITTEE CLERK: Vallone |
| 19 | COUNCIL MEMBER VALLONE: Aye. |
| 20 | COMMITTEE CLERK: Vann. |
| 21 | COUNCIL MEMBER VANN: Aye. |
| 22 | COMMITTEE CLERK: Dickens. |
| 23 | COUNCIL MEMBER DICKENS: Aye. |
| 24 | COMMITTEE CLERK: Mendez. |
| 25 | COUNCIL MEMBER MENDEZ: Aye. |

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in the affirmative, 0 in the negative and no

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abstentions, the resolution is adopted. Membersplease sign the committee reports.

CHAIRPERSON ARROYO: Thank you. We will hear from everyone that signed up to testify so the vote does not stop this process. Stop playing with the lights. Okay. So you guys flip a coin. Choose who wants to speak first. Speak into the mike. We are being recorded.

ANN BOVE: Thank you. I'm Ann
Bove, a registered nurse at Bellevue Hospital,
which is part of HAC, and Secretary of New York
Nurses Association Board of Directors. I'm here
on behalf of the New York State Nurses Association
and 8,0000 nurses employed at HAC. I am here to
speak in support of the resolution and thank you
all for passing it.

NYSNA is opposed to the elimination or reduction of vital health care services that will adversely impact access to underserved communities and erode the quality of patient care. The closure of Long Island College Hospital will affect patient care in the HAC system and other safety net hospitals and clinics. HAC is the core of our city's safety net. We take care of very

patient who walks through the doors regardless of their ability to pay, simply regardless actually. HAC is a system that is already straining under high demands for services, insufficient funding and short staffing. Kings County for example is a critical part of Brooklyn's Health Care safety net and serves a deserve community towards Flatbush and Crown Heights. The ER at Kings County is one of the busiest in our city. HAC nurses at Kings County do extraordinary work every day to take care of our patients. The ER at Kings County is overflowing with patients and nurses are stretched to the breaking point.

A situation at Kings County is not unique. Brooklyn emergency rooms both public and private have some of the highest wait times in our city. The closure of any hospitals will have serious ripple effects throughout Brooklyn and LICH is not the only hospital facing closure. Interfaith is also under threat, putting the community of Bedford Stuyvesant at risk. The loss of one or more hospitals will tear a large hole into Brooklyn's health care safety net.

Where will the tens of thousands of

patients who use LICH ER go to receive care? They will end up at the doors of Kings County and other stretched safety net hospitals. Wait times will get worse. Nurses will be forced to try to care for more and more patients in an already unsafe situation. Patient care will deteriorate not to speak of the need for the medical surge capacity in the event of another super storm or flu epidemic. What will happen during the next disaster if we proceed now to dismantle our acute care facilities?

We wish to thank Council member
Brad Lander and Steve Levin for co-sponsoring this
resolution and Council member Arroyo and Health
Committee for holding this hearing. We urge the
City Council, we wish to thank the City Council at
this point for passing the resolution and join you
in calling on SUNY and the State Department of
Health to find an operate to keep LICH open for
care. Act now to stop additional stress on our
public hospital system and on Brooklyn hospitals
and the communities that serve. Thank you.

ANTHONY FELICIANO: My name is

Anthony Feliciano. I'm Director of Commission on

the Public's health System. I want to thank you for the opportunity to testify on the critical issue of ensuring LICH stays open and continuing serving medically underserved communities like Red Hook.

Hospital closures-actually I am not going to read my entire testimony because it is pretty long. We understand that the genesis of this hearing is the resolution sponsored by Councilman Levin and Lander and others center on Long Island College Hospital. We are supportive of the resolution but we want to add that several hospitals in Brooklyn are teetering on the brink of closure or large scale reductions in services. While the health care statistics in Brooklyn should be used to argue for expansion of at least some services, the announcement of the Board of SUNY Downstate about the closing of LICH makes this event and even greater potential crisis.

CHAIRPERSON ARROYO: Can you switch mikes? That one is acting up. And handle it by the base. Don't pull it by the stem. Okay.

Thank you.

Thank you.

ANTHONY FELICIANO: That works?

Okay. What concerns us is greatly is the larger picture. We are troubled by state recommendations that had came out of the borough too. Inequality in distribution of charity care dollars to hospitals providing care to providing to the uninsured and underinsured. New York State's Health Department's laissez faire approach to hospital closing plans and lack of engaging community and labor in the decision making process.

We also have seen recent studies showing all the inequalities of health care access and cost of care particularly for low income communities of color. And we know that a lot of studies have seen as minority populations grow in some of these communities, hospitals are actually burdened and actually closing in an even more rapid rate. I bring this all up because even though we support the resolution we have to find some proactive solutions to the health care crisis in Brooklyn. Hospital financial stability and the constant bleeding of health care services and programs. We do no how bad it was for people to access healthcare in the 1980s when hospitals

closed and there was a reduction of number of hospital beds. The effort was successful and there was a definite downsizing. Part of the lack of foresight in adequate health planning failed to predict some of the health problems of the 1908's: the growth of HIV, AIDS and the crack epidemic. Headlines blared about the number of people waiting in the emergency rooms for days to get admitted to a inpatient bed.

We also know that over the past 20-30 years almost every hospital that closed in New york State was located in a community of color in a federally designated under served area. For example, we have Northern Manhattan that lost about 6 or 7 hospitals over ten years. And so this is moment where Brooklyn is now the targeted area and now we are more aware of the cost of health disparities in access of healthcare and we can't see why you would continue closing the hospitals.

We also are told that communities don't need hospitals that primary care is a better way to provide service. Probably no one disagrees with that. We agree with that. The problem is

| that communities also lose primary care centers. |
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| A few years ago Central Brooklyn's Interfaith |
| Medical Center closed about 6 of their satellite |
| health centers and now they are also in trouble to |
| remain a full service hospital. Other hospitals |
| have closed their clinics. We need to be very |
| concerned about Brooklyn especially Central and |
| North Brooklyn. But Brooklyn is the canary in the |
| coalmine this moment. Other communities may be |
| very hit soon so even if we didn't care about |
| neighbors in Brooklyn we need to be concerned. |
| Low income communities of color, immigrant |
| neighbors are all at risk. This is why we with |
| our union partners have coordinated the Coalition |
| called Save Our Safety Net Campaign. SOSC, which |
| has made very successful attempts to look at |
| hospital closings. |
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We also have been looking at that when you close a hospital that includes a planning process based on community needs. The morbidity and the mortality in the community, the racial and ethnic disparities in access to care and services. The ability and willingness of other facilities in the community to provide care to additional

populations including but not limited to capacity and past history of providing care for the under and uninsured and committed to language and cultural competence and understanding that the facility would have the appropriate level of staffing for additional patients, adequate care for the elderly and the disabled and geographic accessibility based on community travel patterns and not just a guess on travel time.

If the determination that the hospitals that can be closed there must be a community involvement for planning for the future use of the facility. And we also considered given the displacing of workers and the loss of jobs particularly in communities with high unemployment. I added some recommendations that ironically were constantly given to the City Council. And the City Council thanks to Carmen Arroyo and others have implemented some of these but I think we have to review them again. Holding this hearing is an important first step. But there is more that can be done. The City Council can advocate for real planning process that includes community. The Health Committee the

| Council could hold public forums, hearings in each |
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| of the boroughs to elicit and implement |
| involvement would mean proactive solutions so we |
| are not constantly ending up responding to |
| closures perhaps improving access to healthcare. |

and SOSC is working with Brooklyn State elected officials interested in defining what a safety net is. We think that it could make a more fair distribution of state dollars to healthcare institutions that truly are serving medically underserved areas, the uninsured, the underinsured and have high Medicaid patient operations. They consequently use this process to also inform communities about the planning process of hospital closings since many of our communities are left in the dark.

The City Council can also fund community based health planning efforts so that the least on a borough wide basis communities can be prepared with the closes of their own. I want to thank you foe allowing us to testify and thank you for passing the vote on the resolution. Thank you.

| 2 | | ESTRELLA | VAZQUEZ: | Buena | Tardes. |
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Good afternoon. My name is Estrella Vazquez. I'm an Executive Vice President of 1199 SEIU Service Employees International Union and I'm here to speak in favor of the resolution. First and foremost, let me thank Councilwoman Arroyo and rest of the Committee members for allowing us the opportunity for us to speak here today.

On my being here today and what other previous speakers have said but I want to put in detail that the one billion dollars worth of real estate that LICH represents has every real estate developer and Wall Street investor salivating in the city and around the country. They are drooling over the possibilities and we cannot allow to continue our communities to be the victims of the greed of Wall Street bankers and developers.

In the own resolution identifies

Red Hook as a health professional shortage area as
identified by the U.S. Department of Health and

Human Services. The closing of LICH will increase
ambulance time for the residents of Red Hook,
which will have the side effect of increasing

mortality because when you're having a stroke or a massive heart attack, the how soon you get medical care determines whether you survive or not. Over 100,000 patients are seen at LICH every year.

LICH saves lives and we cannot allow the closing of LICH to satisfy the interest of the bankers,

Wall Street and real estate developers. We need more health care, no more luxury condominiums.

The neighborhoods of Cobble Hill, Red Hook,

Brooklyn Heights, and Carroll Garden need LICH open.

Hurricane Sandy what it was like in the Red Hook neighborhood. Here, right here in Manhattan the only hospital that open in the east side of Manhattan was BI because everything else was flooded from New York Downtown Hospital all the way to NYU. These issues, the plans when SUNY Downstate acquired LICH was to continue providing care not to then turn around, take \$63 million in HEOC grants for the state of New York and then turn around, squander the \$63 million and then turn around and propose to sell it so somebody can make, line up their pockets with more money.

| We consider that the closing of |
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| LICH is a crime against the residents of the |
| neighborhoods that I mentioned before. It is a |
| crime against the residents of Brooklyn and we |
| cannot allow it to happen. We thank the City |
| Council for your yes vote but we also recognize |
| that maybe they need to repurpose the hospital not |
| close the hospital. There has been enough |
| hospital closings in New York and it's usually are |
| communities of people of color, the working class, |
| Black and Latino and Asian residents of the city |
| that bear the burden of this issue and we call on |
| you and we call on all our elected officials to |
| appeal to Albany and say no closing of LICH. LICH |
| must be kept open. Muchas Gracias. Thank you |
| very much. |

CHAIRPERSON ARROYO: Thank you.

Thank you for your testimony. Wait, don't go.

One of the first questions is do you support the resolution, so I guess that's been made very clear. But we have been provided from by SUNY for the record a letter and Council member Lander referenced it earlier in his remarks. I'll just read one paragraph of it because the rest of it

probably will not make you very happy but as the resolution's language urging SUNY leadership to talk to parties who may be interested in operating LICH, we can assure you that we have actively sought interested party leaders in assuming administration of LICH.

In fact we, as was recently reported in the New York Daily News conversations have taken place but thus far no entity has been identified that has been willing to take over the hospital. We will be continuing in expanding these efforts in the days and weeks ahead and are working on a plan to formalize our search and cast a wide a net as possible. As stakeholders in this conversation, are any of you involved in any understanding or sense that these efforts are under way?

ANTHONY FELCIANO: The problem has been for the longest as any hospital is closed is the lack of bringing community and labor into the decision making and the discussion. And we get them in spurts. So from our take point and the folks that we work with, we haven't been really involved and we know our union members have

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| somewhat, the problem has also been with the State | 3 |
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| Department of Health and the way they hold back | |
| information. And the way they have been very | |
| laissez faire about the planning processes of | |
| these hospitals. Also give a closure plan that's | |
| really a plan to plan and nothing else but that. | |
| Council member Debbie rose knows it because we | |
| went through this BI and others and that's the way | Y |
| it's been for a long time and until we make end | |
| roads and changes in how policy is made and what | |
| decision the state does with a hospital doing a | |
| closing we are going to continue having that | |
| problem. | |

CHAIRPERSON ARROYO: Okay. So is the problem, no you are not aware that this is happening? That was the question. Okay. So what would you recommend that they do differently?

ANN BOVE: I think what was mentioned in terms of bringing the community, bringing labor, bringing all the involved parties together before it becomes a fete a complete, the idea of really looking at the community, looking at an assessment that involves actually the community and to bring all the effected parties

afterthought. You need the public pressure in order to get the response from SUNY as opposed to really looking at what the needs are.

asking specifically about what SUNY claims is in this letter to have on the take on this process to seek out entities that could take over the administration of the hospital. Are you aware that they are engaged in that process? And it seems like the answer is no and then the question that follows is what would you recommend they do differently with regards to a process to identify a potential administrator?

issue was raised about having the community and labor involved but I think that both at the state level from the State Department of Health and at the city level it has to be a signal that there will actively engage in support the looking for alternatives. At this point the Department of Health, we have delivered thousands along with the nurses and the doctors, thousands of petitions of signature of petitions, but we have not gotten and

I don't believe anybody has not I not at 1199 not you any indication from Doctor Shaw that the state will engage and will look favorably in an effort to keep LICH open. And I think they kind of staying hands off, undecided, we don't know where it's going and see no evil, hear no evil, speak no evil. And I think the state needs to send a signal as well as the city of New York that maintaining LICH open is important for all in the city and all in the state.

CHAIRPERSON ARROYO: I think that the resolution on behalf of the City Council begins that process so, one step closer to that.

ANTHONY FELICIANO: Not to take

LICH or SUNY Downstate out of the blame here but

the State Department of Health like I said before

there needs to be where a state elected official

and the Council members pushing the state elected

officials to make some changes in the regulations

and things because it is so loose in terms of when

hospitals can put in their planning process and

community engagement and hearing processes.

That's a problem and so we have to also try to

extend the commentary process and everything else.

| And that has to be done by the state level. And |
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| also change some definitions about where safety |
| net is considered, there was the safety nets |
| considered because there is inequities in terms of |
| that distribution of those money that actually |
| goes to hospitals who are not really serving the |
| uninsured and Medicaid patients and the other |
| hospitals are not getting their faire share and so |
| there needs to be something at the state level |
| legislative wise. |

CHAIRPERSON ARROYO: Council member Lander?

COUNCIL MEMBER LANDER: Well, first of all thanks to each of you, you know not just for your testimony but for the great work that you have been doing and as you say not only on LICH but on the broader challenges and I just want to say Madam Chair, of course we all discover this when it hits our neighborhoods and I am grateful that you and the advocates and the committee are looking at the big picture you know, not only around LICH but during Sandy when the HAC doctors and others were at the Park Slope Armory and you really see the difference it makes to have a

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public health care system and to have attention to the broad questions that don't get answered and we only sort of see when it comes to our neighborhood. So I really want to flag that and say thank you to you.

The one thing I want to say in the LICH context is I have had some conversations and I know there are institutions interested in operating and maintaining critical health care services at LICH but I think as you have heard there's sort of structural problem right now SUNY and I was so glad Council member Eugene was here, we all want Downstate to survive strongly as well but they have kind of conflicting goals and what as a result it's SUNY that would decide right now what would happen with proceeds with real estate purchases and whether they would go to Downstate or SUNY on the campus. And so the State Health Department has not opened up a conversation that would enable those health care institutions to say here's how we can make it work and so they haven't been able to come to the table to do it. And it just could get too late because if SUNY kind of proceeds, starts to sell it off then the time in

| which we could make that happen by bringing the |
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| community, the healthcare workers the nurses, the |
| doctors together with the state health department |
| and save as much of the core health infrastructure |
| the Long Island College Hospital has become |
| possibly can and might be lost and that's why this |
| moment is urgent. Why the lawsuit is important |
| and why your efforts and our efforts matter so |
| much. Thank you. |

CHAIRPERSON ARROYO: Can any of you speak to the status of this recent court action?

ESTRELLA VAZQUEZ: We joined the NYSNA New York State Nurses Association, the Concerned Physicians and 1199. And as of yesterday my understanding is that the temporary restraining order has been extended to the end of May 29th? You have to double check. And that the hospital remains open and that SUNY Downstate is not stop providing supplies, limit patients access and anything like that but there is a temporary restraining order that has been extended. They had to continue with full services in the hospital.

CHAIRPERSON ARROYO: And so neither

| one of you have been involved in any kind of |
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| discussion with, either individually as an |
| organization, union with LICH independent of |
| anybody else, either one of you? No. Okay. |
| Thank you. I'm going to ask everybody else the |
| same question so, remember them so you can make it |
| as part of your testimony. Thank you for coming |
| and sharing your thoughts and your wisdom. Every |
| time we hear from the public we leave the room a |
| little smarter. |

ESTRELLA VAZQUEZ: And thank you to each and every one of you for convening this hearing.

CHAIRPERSON ARROYO: We are going to, I am going to try to keep it comfortable. We have four more individuals signed up to testify. If you have not filled out a form that looks like this and you are here to give testimony you have to see the Sargent to fill it out otherwise I won't know that you are here and I want to say something. Hurdly Hill? Hill? Yes. And I was going to say is that a Ms. Or a Mr.? So, Mr. Thank you. Barbara Goutner? Please come to the table. In case you have not done this before you

need to speak into the mike, identify yourselves for the record. You can choose the order that you want to testify and play nice in the sandbox. And handle the mike by the base because they are kind of delicate. No, I just called up two people. I don't want them to get too crowded. If you are going to speak, Sargent, give her a little slip. Make sure that you fill it out and give it to us before you leave. Rules, you know, what can I say. All right. Whenever you are ready.

[off mic]

very much for doing this for having the hearing for your resolution, etc. I am just a resident of Brooklyn Heights. I live on Montague Street.

I've lived there for 43 years and three generations of my family have been associated with Long Island College Hospital. My father in law trained there as a doctor. He walked across the bridge from the lower east side in 1925 and became ultimately Chief of Ophthalmology in the Bronx at Montefiore Hospital. My two children were born there. My husband was there many times before he passed away. I have been there many times both

| for myself and for neighbors and most recently for |
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| 30 stitches in the excellent care of the Long |
| Island College Hospital emergency room two weeks |
| ago. So I wanted to put a word in as a patient. |
| I use the hospital. My neighbors use the |
| hospital. People in these communities depend on |
| this hospital and closing the hospital at this |
| particular time seems like the most ridiculous |
| thing to have happen. I read in the New York |
| Times two weeks ago I believe that the population |
| of children under the age of 9 has increased 35% |
| in the communities of Brooklyn Heights and Cobble |
| Hill in the last I believe 5 years. So we have |
| lots of more children, a lot of people depending |
| on the hospital. |

What else do I want to say? A

particular concern I have is in relation to your

concern that resources be used for the

preservation of these services which we all depend

on. And in that connection a lot of people

mentioned the 140 million dollar bequest of Donald

and Mildred Offmer to Long Island College Hospital

when they died. They were long time Brooklyn

Heights residents. And what happened to that

| money? So I did a little research and I went down |
|--|
| to the Surrogates Court and found out what |
| happened to that money. And in fact it was |
| borrowed by Continuum Health Care to be returned |
| to Long Island College Hospital. They have |
| provided in their wills that the principal was not |
| supposed to be touched but Continuum got the court |
| to break those wills and allow the money to be |
| borrowed as collateral for loans to be repaid. |
| And of the Attorney General's office for Charities |
| strongly supported these petitions and supposed to |
| have all kinds of reporting and repayments blah |
| blah blah for this money. So it seems to me like |
| there is a \$140 million that belongs to Long |
| Island College Hospital that somebody should be |
| looking into that and in that connection you have |
| asked about what's going on with somebody else |
| buying the hospital. |
| |

I've heard that there are problems with that because people don't know what is the financial situation. And what does Long Island College Hospital owe or not owe and you know that it's very muddy. So the last thing I'd like to say is I'm sure that a skilled and community

oriented management group combined with the really excellent medical staff we have at that hospital could succeed in putting together a plan to keep the hospital open and maintain the services for the community that it has done for 150 years. And thank you again for everything and for hearing me. Thank you.

[off mic]

BARBARA GARTNER: Pardon? My name is Barbara Gartner and I live on Montague Street.

HURDLY HILL: Good afternoon and thank you Council members. My name is Hurdly Hill. I am a Nurse Practitioner and a Staff Nurse in Psychiatry in Long Island College Hospital where I have worked for 13 years. I would like to say that I would like you to, I am in support of the resolution. In particular, I would like to thank some Council members whom I have seen very often during our activities among them, Councilman Lander and Levin. And I have seen some other Council members and we want to thank you for standing with us.

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patients over the last two years to 3 before I left and by the time I get back, 0. This is one of the most vulnerable population in our society and for SUNY in its own selfish interests to close the Psychiatry Department is reprehensible and I'd like you to make it known to them in no uncertain terms that you don't beat up on those who can't help themselves.

SUNY I understand had great ambitions when it took over LICH but due to a great deal of mismanagement SUNY has failed in what it said was going to do, including improving services, making LICH the pediatric hospital of Brooklyn, etc. etc. If when SUNY took over LICH their intention was not good. I think someone should be charged with a criminal act. don't know what their intentions were but at this point in time I think one needs to consider carefully what they said then and what one needs to consider carefully what they said then and what they are doing now because our hospital has been more than 85% full. Whereas the initial number of beds given was 500 and something it's really 250 operable beds. So we are more than 85% capacity,

| which was one of the criteria that the Department |
|--|
| of Health said they wanted. Hospitals to qualify |
| as being viable, etc., they want 85%, we have been |
| more than 85% full. We provide quality care. Our |
| length of stay as much as most of the other |
| institutions. Our services are second to only |
| Maimonides in some instances. We are preforming |
| according to industry standards. We have a peer |
| mix that is better than a number of other |
| hospitals and right now I don't want to beat up on |
| SUNY or modern institutions because it doesn't |
| serve the purpose we are here for. We are here to |
| keep LICH open. We would prefer to have SUNY |
| manage LICH in a better way but if they can't then |
| I think it's time we make it clear to them that we |
| need to turn it over. I think they have |
| conflicting interest. That's why initially when |
| they were asked to produce the financial records, |
| they were hesitant. When we were in purchase, |
| they said they were trying to, Dr. Williams was |
| quoted as saying they are ready to turn it over. |
| He never did. They are pussyfooting. And I think |
| in particular because the financial incentive is |
| greater than the needs of the people in that |

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community. And it's reprehensible.

SUNY, if it was to manage LICH in the right way it will be making enough money to cover our operating expenses. We have not been billing for implants since 2011. Implants is a very expensive procedure. We have not been billing for implants since 2011. We have no operating room time charges in 2011. Physicians were not put on the insurance plan so that we can get paid for it. When SUNY took over the recommendation was under normal practice in the industry is that you put the physicians on a panel so that when you submit your bill the insurance company recognizes your bill and recognizes the physician and pay. The insurance companies were not paying because the physicians were not on the panel. And if you allow it to go on for too long you don't get paid because you are time barred.

There are a number of other shortcomings including outsourcing IT.

Outsourcing billing, I have never seen, this is a case for a study, case study in poor management because you purchase this institution, this entity from one institution, from Continuum, and the very

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| institution you are purchasing it from you are |
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| allowing them to collect your bill. That does not |
| make, it defies common sense and they have not |
| incentive to collect all your money. They are |
| going to get paid anyway. |

So I am here to ask you to lean on SUNY so that they can do the right thing. First, explore the possibility of continuing to operate and operate it better than they have done before. Let the financial incentive not be the only deciding factor as to whether the community gets critically needed health care service. And lastly, if they can't turn it over to someone who can do a good job or a better job at it. Thank you very much.

CHAIRPERSON ARROYO: I thank you both for your testimony. I think Mr. Hill you make some incredibly valid points and as I am listening to you, my question, where you acquire a facility in 2011 and announce early in '13 that this facility will be closed so my question is were you out to lunch when you made this business decision or something is not white in the milk.

HURDLY HILL: My take on that is

| actually before I became a nurse I was an |
|--|
| accountant for many years and the elementary thing |
| is that you need to know your revenue and you need |
| to know your expenses. I don't know if the |
| Captain of the Consta Concordia is in prison right |
| now. Whoever made the decision at LICH should be |
| in prison right now. Because the financial plan |
| never existed. They were asked repeatedly to |
| produce a plan. They never produced a plan. Any |
| business, even a mom and pop business will have |
| income and expenses and they try to make sure that |
| one is greater than the other. |

CHAIRPERSON ARROYO: The income.

than the other. If they are short, if the expense is greater, they try to turn that around. And this fight all the talk that SUNY said about what it's going to do, they never implemented any of those plans. The physicians, they were supposed to have quoted the physician groups and bring them in. These are elementary plans that any institution that has taken over in a health care industry will look at enlisting physician practices when advertising your services. None of

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these were done. So, it leads me to wonder
whether they knew exactly what they were doing at
the beginning. Which was take the institution and
flip like you do in real estate. I don't know
that for sure but I would definitely like to see
the books. I think a forensic audit might reveal
things we never thought that people of presumed
integrity could have done.

COUNCIL MEMBER LANDER: Madam Chair you raise an important issues and certainly one that we've talked about before obviously. We did, I supported what happened two years ago. We were very nervous. Continuum had announced before that it was going to shut down OB and Pediatrics and we thought that would be and the school based health clinics that were in one of my kids' schools and several others in the community, and we really thought that would be the end of the hospital. And when SUNY emerged we thought that would be, we were hopeful, we thought that would be positive. It would be a way of reducing medical malpractice insurance. And it turned out to be a terrible mistake and whether it was that, I think there are only three possible endings, SUNY didn't do its

| 2 | due diligence before acquiring the institution, |
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| 3 | whether for whatever reason including change of |
| 4 | leadership it did not competently execute a plan, |
| 5 | which it has not to turn the hospital around or |
| 6 | whether, I am not a conspiracy theorist but you |
| 7 | have to ask whether it was their hope to get their |
| 8 | hands on the real estate to solve other budget |
| 9 | gaps, which I hope is not the case. It failed. |
| 10 | And those of us that supported after owing |
| 11 | responsibility for supporting it but I still |
| 12 | believe strongly as been said that it is possible |
| 13 | for us to save the institution. That there are |
| 14 | other providers that will help us do it, so. |
| 15 | CHAIRPERSON ARROYO: Thank you for |
| 16 | your testimony and for your time. |
| 17 | HURDLY HILL: Thanks again for your |
| 18 | support. |
| 19 | CHAIRPERSON ARROYO: I am going to |
| 20 | call up the last two individuals who are signed up |
| 21 | to testify. Loredo Guzman, and Janine Segal. |
| 22 | Okay and before you begin I would like to read |
| 23 | into the record, testimony provided by |
| 24 | Assemblywoman Joan Milman from the 52^{nd} District in |
| 25 | Brooklyn. If you will give me a minute. Can you? |

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2 So Committee Counsel will read the testimony for 3 the record.

DAN HAFITZ: Testimony for the record. Testimony to the New York City Council Health Committee. Wednesday, April 24, 2013 at 1pm from Assemblywoman Joan L. Milman. Since January 2013, the threat of closing Long Island College Hospital has been an ongoing battle. have been at the forefront of the fight to keep the hospital doors open. At a LICH rally on January 25th, 2013, I stated, "if LICH closes, what will happen to the 2,000 employees. If LICH closes where will senior citizens from the Cobble Hill Health Center go when they are needed of emergency care. If LICH closes, where will a young boy go if he breaks his arm while playing in Cobble Hill park?". During this past flu season alone from December 2012 to January 2013 over 1,000 people were admitted to the emergency room at LICH. This proves that LICH is a staple in the community serving residents, business owners and visitor in the area.

| board of trustees, which administers the SUNY |
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| Downstate Medical Center and LICH voted to close |
| LICH, citing a fiscal crisis at Downstate, which |
| was revealed in a shocking audit released in |
| January by the New York State Comptroller's |
| office. Last year an agreement was reached where |
| SUNY Downstate received over 6 million dollars in |
| grants from New York State. Part of that money |
| was to keep LICH open. Although promises were |
| made the hospital is facing financial problems and |
| plans to sell LICH property to developers to |
| secure much needed revenue. We cannot let LICH |
| close. The community surrounding the hospital is |
| constantly growing and is in great need for the |
| hospital to stay open. If LICH closes the nearest |
| hospital is in Fort Greene. Lives can be lost |
| during an emergency situation and that is why |
| keeping LICH open is important. |

I join the New York State Nurses
Association, 1199 SEIU and LICH medical staff and
several rallies and marches to save LICH. The
latest development in this battle is that the
hospital is still open thanks to a judge who
granted two temporary restraining orders to

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| prevent the hospital from implanting the closure |
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| plan. Hopefully this isn't the third and final |
| lifeline for the hospital. I urge the New York |
| City Council Health Committee to support a |
| resolution supporting LICH to stay open. |

CHAIRPERSON ARROYO: Thank you.

Okay. Loredo and Janine. Thank you for your patience. You may begin when you are ready.

Identify yourself for the record and speak as close to the mike as you can.

afternoon. My name is Loredo Guzman. I have been at Long Island College Hospital as an operating room nurse since 1975 and I'd like to thank the Cahir too for this hearing and also Councilman Lander and Levin for sponsoring this resolution that passed and all this great Councilmen that voted for the passing of this resolution. And many of you have been to our rallies. I've seen Congressman Lander and Levin you know in our march and our keep LICH open mantra around the hospital. Today I would like to thank you for that in passing our resolution.

And for each and every day that

| LICH is open we save lives. And that's our |
|--|
| mantra. LICH saves lives. And that's our purpose |
| to be in that hospital is we save lives. Without |
| LICH, last year there was patient named Kelly |
| Varel who suffered from preeclampsia and she |
| showed us last year that she would have died with |
| unborn child without our being the closest |
| emergency room in that vicinity. And with LICH |
| proximity to her home and emergency surgery |
| performed at LICH saved Kelly and her baby. Kelly |
| is one our many Brooklyn patients whose life was |
| saved and as a matter of fact two weeks ago there |
| was school kid that experienced a heart attack |
| right in the school and he was brought to Long |
| Island College emergency room and we saved this |
| school kid, apparently he had a history, they |
| didn't even know he had a history of a heart |
| problem and we discovered it at Long Island |
| College Hospital Emergency Room. And another case |
| was this past weekend a thirteen month old |
| swallowed an almond. It got stuck in her throat |
| and the oxygen was like 50% it was bluish and they |
| had to call a specialist Onto oncology doctors and |
| they performed a life saving surgery and it was |

| done at the operating room over at LICH. And with |
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| that kind of situation a time is of an essence. |
| That if we have moved this kid from LICH let's say |
| Fort Greene you know Brooklyn Hospital and after |
| this Hospital this kid would have died. And you |
| know we are showing in our little way of saving |
| lives that without LICH in that vicinity we would |
| lose a lot of patients. And as everybody knows we |
| serve 100,000 visits in our emergency room. That |
| 100,000 patients that go to another hospital would |
| be luck if maybe 20-30% of those patients will |
| lose their lives because we don't have LICH to |
| serve them as our duty to give them that health |
| care that they are looking for. And we are also |
| near the 18,000 Barclay's Center that's one third |
| of this people have come to our emergency room for |
| treatment. And LICH is highly utilized about 90%. |
| Now Mr. Hill said about 80% but we are 90% in |
| operation and it saves all this different kind of |
| patients that we serve. In times of crisis let me |
| mention that Sandy the powerful storm that hit us |
| when Coney Island closed some of their patients |
| came to Long Island College Hospital. And we were |
| very instrumental in saving those lives that could |

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have lost during that storm. We also give free

flu vaccines to a lot of patients in our community

from Red Hook all the way to Dumbo. We serve

them. And after this tragedy in the Boston

Marathon bombings we need to have this hospital

around us to save lives.

It should be clear that we need more hospitals instead of a large scale condo, building by our previous Continuum partnership and also now that SUNY it appears that their purpose is to come and you know like what Mr. Hill mentioned again that they are turning this real estate for profit. We need to stop this. So we need to and certain words the practice of turning a hospital into a real estate program is not in the good of the community of our DUMBO to Red Hook population. And mentioning account receivable that was also, we are still paying Continuum \$4 million a month just so that we could get our bills done but they are not doing. We are paying them \$4 million a month. And let me mention also that 150 staff has been laid off by SUNY in the past year or so that our accounting should be that the salaries that we are paying for this 150

| people that laid off by accounting standards, our |
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| expenses should have gone down. So if you take |
| out the 150 people that you know we laid off plus |
| the \$4 million that is being charged by Continuum |
| that should get us to in our estimation it should |
| get us to the black, which means Long Island |
| College Hospital is not the problem. SUNY is |
| losing 12 million and they claim 8 million for |
| them and 4 million for us. I don't know if that's |
| true but the way I look at it, that 4 million that |
| we're losing in their estimation I think that we |
| are in the black this year. I think we are in the |
| black instead of going in the red on the campus of |
| Long Island Hospital. So with that Madam Chair, I |
| thank you for this opportunity to testify and have |
| a good afternoon. |
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CHAIRPERSON ARROYO: Thank you.

And we also have one more to testify from the

Office of Brooklyn Borough President so let's wait

for that last one before we all leave.

JANINE SEGAL: I'm not used to microphones. Is this right? Hi. Madam Chair, thank you for this opportunity. You got the water? I just found out about this meeting

yesterday afternoon while I was at work. Somebody showed me on her the cellphone thingy with the text information and I am so grateful. This was like a bolt out of the blue after all the hard fighting over the last few months to have the City Council, whatever the background work that you have been doing, to me it's like having a gift delivered. To have you back us sends such a clear message that it's not just court orders that SUNY seems intent like a defiant child to flout while even while they have the court against them.

I just thank you so much for all the hard work that you've done and to send an additional signal that we will move forward to preserve the hospital and its services. And the prayer is that financial records will be unveiled to the extent that we will know what kind of shape we are in and that it will be manageable and responsible administrators with clear visions for planning will come forward and move this hospital into a place where we will patch things up and go forward.

Pediatrics is disheveled and needs very much to be built up in a community where we

| have so many new families moving into the |
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| neighborhood. This weekend when we had that |
| thirteen month old child, I work as a respiratory |
| therapist so we were very involved with this |
| airway emergency. We stabilized the child but |
| then because we have no intensivist to supervise |
| the pediatric ICU, because over the weekend they |
| save money by not having an open pediatric ICU. |
| Interesting way of saving money, don't you think? |
| This has been going on for some time. Our last |
| family practice doctor left to work at NYU after |
| this lovely woman stayed over the summer to at |
| least get the residents started but many of our |
| doctors, our most dedicated doctors have been |
| really confused by the administration and forced |
| out over time and a lot of them are working now |
| for Mt. Sinai. But I always said as long as the |
| infrastructure is standing we can always rebuild |
| the doctors who want to come back can come back. |
| New doctors can come. Those of us who are |
| sticking it out are sticking it out and we can |
| always rebuild LICH because we have always, I have |
| been here 23 years and I have seen bad management |
| after bad management on top of years of excellent |

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clinicians and us in the trenches of always taking care of our patients. And I just hope that this is the linchpin point at which bad management goes away and a kind of good planning takes place and we move forward and are able to take care of all the new students in the area and of course DUMBO, Carroll Gardens, Boreum Hill, Fort Greene, Brooklyn Heights, especially Red Hook which is really out there without I was going to say something that I shouldn't say on a loudspeaker but you know without any kind of reasonable help. Everybody knows that in an emergency you know time is of the essence but we also need to be not like a stand alone where then you have ship people out because when people are unstable you don't want to risk the gains you have made stabilizing them. then, you are having to send them through traffic. We stabilize them as an institution. We should not be in a situation where we have no intensivist or Pediatrics on the weekend. We should not be in the case where our insurance has gone so awry and our doctors have been so harassed and unsupported that we are down to bare bones. I would want to see this hospital be rebuilt into what it once

was. A place where people were proud to work and happy to work and not few survivors of us holding each other up. Looking towards each other saying we are in it to the bitter end and we are going to hold each other up because we are good people to work with and we know what this place has been and we want to be proud and go forward and hopefully we can get a new partner not a buyer but a partner to help us go forward and we need to be free of SUNY's influence and designs whatever they have been or may be.

I was there when St. Vincent's went down and the head of ICU cried to think of all the lives they had saved and would no longer be able to save. And I know that I have been living on borrowed time as a worker since St. Vincent's closed in Manhattan. And I knew that if a tiny neighborhood like that could lose their hospital anything was up for grabs. But I feel that this is the linchpin fight of the hospital system since so many hospitals have closed in New York in the last 10-12 years and it's a frightening trend. The only thing that's still would be more than that was watching a high school young man on NY1

| 2 | come to a public hearing and say I fought for my |
|----|--|
| 3 | school but I don't think it matters. They let me |
| 4 | speak but I don't think they listen. I don't |
| 5 | think they care. And if it will at least, almost |
| 6 | every comment I have ever had in my life, this |
| 7 | child has to beg in his own town for his high |
| 8 | school so it's a really really sobering time. So |
| 9 | like I say to all of a sudden yesterday to be told |
| 10 | at work there is a Council hearing and now to know |
| 11 | that it is this resolution and to hear it passed, |
| 12 | thank you all so much. Thank you. |
| 13 | COUNCIL MEMBER LANDER: Thank you |
| 14 | both. |
| 15 | CHAIRPERSON ARROYO: Janine did you |
| 16 | state your name for the record? |
| 17 | JANINE SEGAL: Janine Segal, |
| 18 | respiratory therapist, Long Island College |
| 19 | Hospital. |
| 20 | CHAIRPERSON ARROYO: Okay. Council |
| 21 | member? |
| 22 | COUNCIL MEMBER LANDER: Thank you |
| 23 | very much. |
| 24 | JANINE SEGAL: And you have always |
| 25 | been there. I remember at the- |

| I knew that s why I asked. e synagogue of things, Kent things the neral. It was Okay. Thank Brooklyn |
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| e synagogue of things, Kent things the neral. It was Okay. Thank |
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those who need help the most. Closing LICH or any

of Brooklyn's hospitals jeopardizes the health and well being of thousands of Brooklynites and deals a major economic blow.

I know you have heard this and probably will hear it several times today but I'll say it again, LICH provides essential medical treatment for thousands of Brooklynites with chronic conditions and those seeking emergency care. Without it they will lose their lifeline.

Not only that but approximately 2,000 dedicated doctors, nurse and hospital staff are in danger of losing their jobs. Many of these employees live in Brooklyn. So closing LICH would have devastating economic consequences that would ripple across our borough.

In the debate on LICH's future we cannot ignore the simple fact that the real estate value of LICH property is estimated at %500 million dollars plus. On a recent article estimate it to be a billion. This raises a serious concern that the hospital may be viewed more valuable closed than open. But whatever profits SUNY may gain from real estate will be more than offset by the loss in jobs and valuable

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| medical services to our community. Every |
|--|
| Brooklynite deserves the best healthcare that we |
| as a society can provide. So for the sake of |
| Brooklyn's health and economic future, we cannot |
| close LICH. We must continue to work to find all |
| the new solutions that preserve medical service in |
| our most undeserved underserved neighborhoods. |

President we call on the City Council to pass this city resolution and urge the state officials and the board of SUNY Downstate to find a local or national hospital chain to partner with on the same way that Manhattan's New York Downtown hospital has merged with New York Presbyterian. There is no question that if we search nationally for a new partner we will find a hospital chain eager to break into the New York Healthcare market. As New Yorkers we are never one to throw in the towel and give up so when it comes to something that is as important as the health of Brooklynites we need to double down and find the answers. Thank you for this opportunity.

CHAIRPERSON ARROYO:

Council members I have both the sponsors of the

Thank you.

| resolution | here. | Before | closing | the | hearing | would |
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| you like ma | av one | lagt gta | atamant | | | |

COUNCIL MEMBER LANDER: Just say a big thank you to you and to everyone who came out and the patience you had in listening and the good questions you asked and to the great turnout of everyone. It has been a very strong coalition. You can see how passionate the community and this is just the beginning of the full range of people that feels so strongly together. Thank you.

COUNCIL MEMBER LEVIN: I just want to thank everybody as well for coming on for testifying. Thank you, Madam Chair.

CHAIRPERSON ARROYO: Dan kept sending me little notes that he noticed that those testifying didn't state their name for the records and when he read the Assemblywoman's testimony, he didn't state his name for the record so let the record reflect that the Assemblywoman's testimony was read into the record by Dan Hafitz, Committee Counsel. And with that, this hearing is adjourned.

I, Sung Bin Park certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature Sing Broad Continu

Date __April 13, 2013