CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON PUBLIC SAFETY

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December 15, 2011 Start: 10:09 a.m. Recess: 12:12 p.m.

HELD AT: Council Chambers

City Hall

BEFORE:

PETER F. VALLONE, JR.

Chairperson

COUNCIL MEMBERS:

Council Member Gale A. Brewer

Council Member Erik Martin Dilan

Council Member Helen D. Foster

Council Member Daniel R. Garodnick

Council Member David G. Greenfield

Council Member Daniel J. Halloran III

Council Member Letitia James

Council Member Ydanis A. Rodriguez

Council Member Eric A. Ulrich

Council Member Jumaane D. Williams

Council Member Ruben Wills

A P P E A R A N C E S (CONTINUED)

Cyrus Vance, Jr. District Attorney Manhattan County

Colin Weaver Deputy Director New Yorkers Against Gun Violence

Dominique Sharpton National Director of Membership National Action Network

Mel Wymore (former) Chair Community Board Seven

Alison Dickin Program Director Center to Prevent Youth Violence

2	CHAIRPERSON VALLONE: Before we
3	start, I just want to say that Gale Brewer said
4	that my tie was horrible [laughter] and I had to
5	explain that I'm wearing it in protest of the DOT
6	today. They will not allow decorations down at
7	the Staten Islandso if anybody's distracted or
8	if it's too dangerous that I have the tie, you
9	know, justthank you Tish. Tish thinks it's
LO	lovely, so does Channel 7, so. [pause in audio]
L1	[gavel] Okay, good morning, everyone. Welcome to
12	the Public Safety Committee hearing. Today we'll
L3	be discussing three Resolutions, all relating to
L4	various pieces of federal legislation that aims at
L5	strengthening, strengthen the nation's gun laws.
L6	Unfortunately, we sit here today with a very sad,
L7	real reminder of the life altering effects of
L8	these pieces of legislation. On December 12th,
L9	New York City tragically lost one of its finest,
20	veteran Police Officer Peter Figoski, a highly
21	decorated member of the Service for 22 years and a
22	devoted father of four, was fatally shot by a
23	career criminal using an illegal semiautomatic
24	pistol. This gun should not have been in a

criminal's hands, and it should not have been in

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our City. But it was. It was because of, of evaded background checks, and illegal gun trafficking. It's because of that that the City and the family of Officer Figoski mourn the loss of a great man. The clear importance and impact of these issues has prompted this Committee to hold numerous gun show, gun control hearings in the past. And this hearing's been planned for well over a month. At these hearings, we've discussed ways we could legislate at the City level in an attempt to further tighten our gun control laws. And we've done things such as create a Gun Offender Registry Act, which is very successful. While we worked tirelessly on this issue with the NYPD and others, the unfortunate truth is that federal regulations play an important role in our ability to keep our streets free of gun violence. It's for that reason that we're here today to discuss Resolution 821 and 1122, and Preconsidered Resolution. Resolution 821, of which I'm a prime sponsor, calls upon the United States Congress to close, to pass and the President to sign, Law HR 591, known as the Gun Show Loophole Closing Act. This legislation, if

put in place, would amend the federal Brady Act to
ensure that all prospective gun buyers at gun
shows undergo a federal background check to
ensure their eligibility to own a firearm,
regardless of who they're buying from. As it
stands now, the loophole in our federal law allows
private sellers to sell firearms without having a
gun showwithout having a background check. The
results are clear: those who would be unable to
pass a background check unusually due to
criminal historyare provided an easy forum to
obtain weapons. You know, this opening was
written yesterday, prior to the Mayor's
announcements of his study, which found, which
proved again what we're saying here. When you buy
from private sellers, there are huge loopholes,
not just at gun shows, but everywhere. So this
loophole that exists should probably not be called
the Gun Show Loophole, it should be called the Gun
Show/Craig's List Loophole. And we are planning
to amend this resolution to include all private
sellers, not just at gun shows, but on the
internet, also. Because as the Mayor said,
perhaps 40 percent of these guns are sold on the

2	internet. And I understand the problems with
3	private people doing background checks, but you
4	know, if that problem exists, perhaps we should
5	not be allowing gun sales on the internet.
6	Perhaps they should be able to be sold straight,
7	only back to a legitimate gun dealer who can do a
8	background check. Resolution 1122, sponsored by
9	Gale Brewer who's with us and will have a short
10	opening soon, calls upon the Senate toand the
11	Presidentto oppose HR 822, known as the National
12	Right to Carry Reciprocity Act. This legislation
13	has so far passed the House of Representatives,
14	and if it becomes law could create an exponential
15	increase in the amount of concealed weapons
16	present in New York City. And Preconsidered Reso
17	sponsored by Council Member Dickens, who's
18	provided a statement, calls upon Congress to pass
19	a law that would increase penalties available to
20	prosecute, for the crime of trafficking and
21	firearms. These bills, the bills supported and
22	opposed by these resolutions all would have direct
23	effects on the City, and it's therefore important
24	that we as a body let those in Washington hear our
25	concerns. I'm going to now read a quick statement

from Council Speaker Christine Quinn, who could
not be here. But she says, "Today's Council
hearing on three important gun resolutions will
send a clear message to our federal government
that New Yorkers will no longer tolerate the
senseless violence caused by gun trafficking to
our City. Given Officer Figoski's death, we have
to look harder at controlling the flow of illegal
guns. New York has seen too many victims of gun
violence. How many more families need to suffer
before something is done? These two resolutions
will help, but there's more to do. I strongly
support these resolutions and thank my Council
colleagues for their support on this issue." I'm
now going to turn over the floor for a brief
opening to the sponsor of one of our Resolutions,
Gale Brewer.

very much, Chair Vallone. My Resolution, 1122, as the Chair mentioned, is in opposition to the National Right to Carry Reciprocity Act of 2011, or as the Brady Campaign calls it, "The Packing Heat on Your Street Bill." It would allow a person with a concealed carry permit from any

State in the United States to lawfully carry a
concealed weapon in any other State, in a State
like ours, New York, which has enacted very
stringent concealed carry requirements. This
represents a potentially drastic change in the
number of people who can legally carry a concealed
weapon. New York City has given out approximately
30,000 concealed carry permits, the vast majority
of which have gone to retired law enforcement
officers. In Florida, however, there are over
800,000 registered concealed carry permit holders.
There is obviously a tremendous difference of
opinion amongst our two States as to who should
carry a concealed weapon within our borders, and
this federal law, if it should pass, would
essentially render these opinions obsolete. It is
a core public safety power for localities to be
able to decide the conditions under which
individuals should be allowed to carry a gun
within the jurisdiction. As you can imagine, this
law, if ever passed, would, has been opposed by a
number of groups, including local Senators Schumer
and Gillibrand; also, including Senator Scott
Brown with Massachusetts; our Attorney General

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Eric Schneiderman; the Brady Campaign, as I
mentioned; Mayors Against Illegal Guns; and I
certainly want to thank our Mayor; the Police
Foundation; International Association of Chiefs of
Police and many, many others. And I join the
Chair and the Speaker in hoping that all of us
will support this Resolution. Thank you.

CHAIRPERSON VALLONE: Thank you, Council Member Brewer. And I have to say, at most of these gun hearings that we do, I do own a rifle, and I'm well aware of the difference between legal and illegal guns. Legal guns are the ones that are almost never used to commit a crime, but are often used to prevent them; while illegal guns are the ones that are always used in these horrific crimes that we hear about. without adequate regulations in place at the federal level, it's obvious that both our residents and our law enforcement officials will continue to be the victims of senseless gun violence. Officer Figoski dedicated and ultimately gave his life so that we could all live in a safer City. In his memory, we're here today to all upon Congress and request that they show as

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much effort and dedication as he did in working to keep our streets free of illegal guns. We are lucky to have with us today our great DA here in, in Manhattan County, Cy Vance. We thank him for—I know that your testimony is extensive, but it's a complicated topic and we look forward to hearing it. Thank you DA Vance and the floor is yours.

[pause]

CYRUS VANCE: Can you hear me now? Thank you. Mr. Chairman, thank you very--thank you very much for having me here today. It's an honor to appear before this Committee again. want to thank the individual Council Members with whom I work on a daily basis for their service. It's a pleasure to be here. I want to personally, on behalf of my office, extend our condolences to the Figoski Family, recognizing his extraordinary service and the service of police officers every day who put their lives on the line to protect us. I'm particularly please, however, from the position that I'm elected to hold, to have the opportunity to comment on two important public safety issues that are at the forefront of our federal government's agenda: the Gun Show Loop--

Gun Show Loophole and the Concealed Carry	
Reciprocity Mandate that the Chairman referred to	•
Put simply, there is no issue more important to me	3
as Manhattan District Attorney than the safety of	
our residents in our County. And from the day I	
took office, our office and I focused very heavily	Y
on prosecuting violent offenders and getting guns	
out of our communities and off our streets. So	
let me begin, Mr. Chairman, by providing some	
background regarding gun crimes in New York	
County, as it frames our position on this issue.	
This year, much like last year, more homicides	
were committed with a gun in our county than any	
other type of weapon. Since I took office in	
January of 2010, through the end of November 2011	,
62 people have been shot to death in Manhattan.	
Every time an individual carries a loaded firearm	,
there is obviously a heightened potential for	
catastrophic outcomes. In 2010 alone, we	
arraigned 378 individuals for criminal possession	
of a weapon in the second degree, which is a Class	3
C violent felony, possessing a loaded firearm.	
And let me tell you, as I think the Council	
Members will understand from the jurisdictions	

they represent, what's among the most disturbing
facts in that number is about a third, or young
men and women under the age of 18 years old.
These are young men and women who should be going
to college, not prison. But the importance of
the issue that confront us, and that you are
addressing with your resolutions, speaks to
getting guns out of our streets, but also getting
guns out of the hands of young men and women who
lack the controls, the maturity, to deal with
this, with this terribly important problem. Our
office, just as by way of background, are involve-
-is involved in a myriad of programs that aim to
reduce the incidence of gun crimes. And before I,
we discuss our prosecutions, let me mention some
initiatives that I think are particularly relevant
to the Council Members here, because they speak to
preventive efforts, which are so important in this
fight. Just recently, we opened in Central Harlem
at the PAL Gym, and initiative we called Saturday
Night Lights, which has turned a previously closed
gym in Manhattan for the last five years on
Saturday night, at West 119th Street, into a
basketball training program open to neighborhood

kids age 12 to 16 on Saturday and Friday nights,
between 5:00 and 9:00 p.m. This is the age group
we need to focus on, the time of day and the day
of the weeks that we need to focus on. The idea
obviously is to give our kids an alternative to
being on the street, at a time when they may
otherwise be idle, or otherwise unoccupied and
most at risk of encountering violence. There are
a number of other programs that our office is
involved in with our community partners,
representing a direct effort to reduce the number
of guns in circulation. Most recently, in a gun
buyback that we effected with the NYPD, in the
month of November we took 130 illegal firearms off
the streets of New York. Yet the reality is that
even with these types of efforts, illegal firearms
obviously remain a threat to public safety.
Besides preventive issues, we are also very much
engaged in enforcement. This past October, the
last five of 14 individuals who had been indicted,
and who were part of a 137th Street Crew in
Central Harlem, were convicted of a range of
crimes involving the possession and sale of crack
cocaine and possession of firearms. Now, these

individuals who all now have been adjudicated and
found guilty, used violence, including shootings,
beatings and robberies to protect their narcotics
trafficking business to enhance their own status
within the gang and enhance the gang's street
credibility with rival street gangs. Most
disturbingly, the recruited children, particularly
girls, to carry their weapons, believe police were
less likely to stop them. The defendants
possessed nine millimeter semiautic [phonetic]
handguns with high capacity magazines, 380380
caliber semiautomatic handguns, 25 caliber
semiautic handguns, and 32 and 30 eight caliber
revolvers. The sentences, they range, that have
been meted out in that case, have ranged from
rehabilitative programs to 20 years to life in the
case of the gang leader. But this was hardly an
isolated instance of gangs and guns intersecting
in our City. In early November, our office
charged 19 individuals with a range of gang
related crimes committed in the vicinity of 129th
Street and Harlem. The gang was known by the name
of, a variety of names, actually, "Goodfellas,"
"129" and "The New Dons." And they are charged

with storing guns as their stock in trade, they
hid them in easy to access but hard to find, for
many of us, places where we would not likely look,
like storm drains, rooftops and mailboxes. And
their purpose was not primarily economic harm, but
violence. The guns were tools to protect their
turf against rivals. These case are troubling for
a number of reasons, not the least of which is the
fact that they are commuting in, they are
occurring in our communities, and among our youth.
But Chairman, there is good news. I believe this
year, thanks in large part to the leadership of
those, you know, in this Committee, and others,
with whom we partner in the communities, there's
been a groundswell of partnership among community
leaders, law enforcement and citizens, all coming
together to keep guns off our streets. For
example, youth summits are being held around the
City, and youth advisory groups are forming with
the aim of finding creative ways to end gun
violence. In the face of the efforts that I have
outlined, I'd like to tell you from my perspective
as district attorney of New York County, why it is
essential that Congress not undermine this

groundswell of unity that is building across the
City with ill-advised laws that will frankly
hinder our efforts. And we only have to begin by
looking at HR 822, otherwise known as the
Reciprocal Right to Carry Bill, to see a glaring
example of federal legislation potentially
undermining our best efforts to keep guns off our
streets. This bill, while providing no benefit to
society, places law abiding citizens at
unnecessary risk of grievous physical harm. As
you mentioned, Mr. Chairman, HR 822 would require
every state to honor permits to carry concealed
weapons from any other state, overriding the laws
of New York and many other states. If this bill
were to become law, individuals who would not be
eligible for a permit in New York, would be
afforded the right to carry a concealed weapon
while in New York, solely because they hold
permits from their home states. Without any
discussion or any oversight, New York would be
forced to allow individuals to carry a concealed
weapon in clear violation of New York State law.
Let me be clear on this point: people who New
York deems too dangerous to be afforded the

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privilege of carrying guns would nevertheless be free to stroll through Times Square, armed with enough firepower to kill dozens of our residents and visitors. Legislatures in each of the 50 states crafted their gun laws with careful consideration for the safety of their constituents. In our state, for instance, we prohibit most convicted offenders from carrying a Moreover, New York, among other things, firearm. requires that prospective licensees demonstrate good cause for carrying a firearm. It insists that applicants otherwise be of good character and establishes specific training protocols in order to carry firearms. And there is good reason for these requirements, including the fact that New York has densely populated areas, major tourist attractions, and thoroughfares that serve as a main artery to other east coast destinations. With due consideration to these factors, New York has decided not to honor concealed carry permits from other states, many of which do not have similarly thorough screening and educational elements as part of their permit process, let alone the crowded metropolitan area in which we

operate. Stripping New York of the discretion to
determine who can carry a concealed weapon, when
they are temporarily residing in or traveling in
New York State, would be a danger to New Yorkers.
It would be a danger to New Yorkers, to our
visitors, and to our law enforcement community.
HR 822 would encourage gun traffickers and other
criminals to pass through the State with loaded
weapons in their cars and on their person. It
would put police officers in the untenable
situation of having to know and understand the
concealed, carry permit process of each and every
other state an unrealistic requirement that would
make it impossible in my opinion for law
enforcement to know whether someone who was
carrying a concealed weapon is doing so legally.
Simply put, no justification, in my opinion,
exists for overriding states' laws and therefore
dramatically reducing public safety. HR 822 is a
bad idea. It's a bad idea all around. In stark
contrast, however, to HR 822, HR 591 would have
the direct effect of making New Yorkers safer. HR
591 is designed to close the so-called "gun show
loophole." Currently under federal law, as the

Chairman indicated, only licensed gun dealers are
required to conduct background checks before
completing the sale of a firearm. Occasional
sellers, a term not defined anywhere in federal
law, are not required to perform such background
checks. It does not make much imagination to see
why sellers would call themselves "occasional
sellers" for the purpose of selling at gun shows.
New York State is in fact one of only six states
in the country that has already closed this
loophole at the state level by requiring universal
background checks on all firearm sales at gun
shows, including sales by unlicensed dealers. But
absent similar initiatives across the nation, gun
show loopholes are a very real threat to New York.
All we need to do is look at where the majority of
guns that are used in the commission of crimes
come from. In New York City, it is estimated
upwards of 90 percent of crime guns come from
other states. It's not hard to see why that's the
fact. Someone inclined to use a gun in a gun
crime would be wise to step out of state to
purchase that gun; they can avoid the background
check and be assured of securing a weapon, despite

their criminal history and laws preventing them
from owning a firearm. And as long as there is
nothing to prevent them from doing so, New York
has no way to stem the flow of firearms purchased
without requisite background checks at gun shows
in surrounding states. In my opinion, HR 591
toughens penalties, holds gun show operators
accountable, and requires background checks for
all sales. Corrupt dealers would be subject to
license suspension, jail time and significant
fines. These pragmatic changes should be made
now. They should be made now. I don't know how
much longer we have to wait as a City, as a State,
and as a country, to see that the effects of gun
violence in our communities is simply
unacceptable. And so I hope you will join me by
taking this a step further, and I applaud the
Council for its resolutions. Now, recently you
have heard about Attorney General Schneiderman's
investigation into the flouting of New York gun
show laws over the past several months:
undercover investigators who frequently told
sellers that they had facts in their backgrounds
that would bar them from owning a firearm, were

nonetheless sold firearms by sellers. The same
holds true for Mayor Bloomberg's announcement
yesterday, where undercovers using the same
tactics were able to purchase guns over the
internet, in violation of federal law. In fact,
they were able to illegally purchase the same make
and model used in the murder of New York City
Police Officer Peter Figoski. Now we need to work
together to enforce New York's existing laws and
where necessary to enhance the laws so that this
type of activity does not continue. And that
leadership, as has been demonstrated, begins with
you. New York has benefited from a more than
decade long decrease in violent crime. We have
much to be thankful for. But together, we have
much work to do. We can continue to move forward,
I believe, by reducing gun crimes and giving all
our communities the same opportunity to flourish.
And I look forward to working with this Council,
with our State Legislature, and with our
congressional representatives to make that vision
a reality. And again, Mr. Chairman, I'm deeply
grateful to be able to talk with you about
something that is among the most high priorities

2	of any prosecutor's office, let alone one i	n a
3	major metropolitan area like ours	

CHAIRPERSON VALLONE: Thank you, DA
Vance. We're very appreciative of your attendance
here to share your knowledge with us and answer
some of our questions. We've been joined by
Council Members James, Rodriguez, Garodnick,
Halloran, Greenfield and Foster, who were all here
on time, which is very rare, an that's how
important this issue is to, to have that many
Council Members here for a hearing, that's how
this issue is to us up here. And there are a lot
of questions to be asked. I'm going to be pretty
brief. Let's start with the Gun Show Loophole
Act. Are there gun shows in, within the confines
of the City or Manhattan?

CYRUS VANCE: Mr. Chairman, I'm really not, I think I'm going to have to get back to you on a more detailed answer to that, because I don't want to give you an answer that's off the cuff. But we can certainly provide an answer to that if you'll give us a day or so to be able to respond.

CHAIRPERSON VALLONE: Sure. Word

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of interest, because as you said, New York State
has closed that gun show loophole already. So I'm
assuming you're not doing any prosecuting of this
violation of this law since

CYRUS VANCE: It's not something that, that our office has been involved in, and New York County certainly in the time that I have been, become DA.

CHAIRPERSON VALLONE: Okay.

CYRUS VANCE: But--

CHAIRPERSON VALLONE: Yes.

CYRUS VANCE: --but, obviously, the guns that are coming into New York City are coming into New York County. So the whole issue of gun, you know, of gun violence is, as we've indicated, of predominant importance to us. And I would say that we have some of the toughest gun laws in the nation. And we enforce them.

CHAIRPERSON VALLONE: I should hopefully soon have some statistics on the amount of actual gun permits that we have here in New York City. It's very few. Some would say too few, in fact I know Dan Halloran is going to say very soon, "Too few." And but with the gun show

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loophole, before we move onto that bill, as you
know, the bill at the federal level applies to gur
shows. What Attorney General Schneiderman did and
what the Mayor did was extend this to private
sellers outside of gun shows, on Craig's List and
other ways. How would you feel about extending
background checks to private sellers not at gun
ahowa?

Sensible, a sensible requirement. I respect that three are perhaps divergent opinions on this, but at the end of the day, people who purchase guns are, are given a, an instrument that is extremely dangerous, and I think it's appropriate to, you know, to provide reasonable restrictions. I think the Supreme Court precedent does not prohibit it, and I think we should encourage it.

CHAIRPERSON VALLONE: I happen to agree. And we'll be amending, either amending the Resolution before us or adding a separate Resolution expanding what we're calling for here. I understand the argument that private citizens may have difficult doing background checks at gun shows or actually, there's actually a stand where

they can walk somewhere right up to and get that
background check done, which is why it's a no-
brainer to do this at gun shows. I understand a
private citizen outside of a gun show might have
some limitations, but hey, maybe we need to look
at banning the sale of guns by private citizens,
whether it be on the internet or in person. And
force that sale to go back to a, to a gun dealer
who can do a license, do a background check.
Because we cannot allow these illegal weapwe
cannot allow these weapons to get in the hands of
people with criminal backgrounds. So, thank you
for your support on that, also. The National
Right to Carry Reciprocity Act, you mentioned
something interesting in your testimony, I mean,
you were pretty forceful about it. But you said
it would encourage gun traffickers and other
criminals to pass through the State with loaded
weapons in their cars. Where does the other
criminals then come from. I would assume, and I'm
not positive, that other states would do
background checks regarding criminal, criminal
background. Am I wrong with that?
CYRUS VANCE: Well, Council Member,

I think it just speaks to if, if, if you know that
New York State and New York City law enforcement
are going to have to now suddenly be in the
position of recognizing, or respecting the 50
states, residents from 50 states, coming into New
York City, it simply, it opens up the floodgate
for the volume of people who are going to come in
through our City; and when that floodgate, who
have weapons, and when that floodgate is opened,
you're also creating a, an opportunity for people,
you know, to simply be part of that number of,
number of individuals bringing guns into our City,
knowing that the increased volume is going to make
it harder for us to do our job, harder for police
with limited resources to do the background
checks, harder for prosecutors to assess these
cases when they come into the Complaint room. It,
it provides a increased flow of traffic through
which individuals who want to profit from it can
participate.
CHAIRPERSON VALLONE: All right.

CHAIRPERSON VALLONE: All right.

If this bill passes on the federal level, do you see any legal actions that we would have at our disposal at a City level?

2	CYRUS VANCE: Let me say that our
3	Appeals Department would work carefully and
4	cooperatively with the Council and its lawyers to
5	evaluate our legal position collectively in
6	protection of New Yorkers. You know, I, I don't
7	have a, I don't have a studied legal answer to
8	your question, but I do believe that the Supreme
9	Court precedent does not prohibit reasonable
10	restrictions. I think we should take every
11	advantage of that precedent to protect our
12	residents. We are a sovereign state, we have a
13	right to assert within the law the positions that
14	protect our residents. New York is not rural
15	Texas, and I have no dispute with the laws of
16	rural Texas; but we don't ask rural Texas to
17	assume that they should abide by the laws of New
18	York State.
19	CHAIRPERSON VALLONE: That's a very
20	good point. There are a completely different

good point. There are a completely different concerns in a rural state, as opposed to a state, a city, like ours, where you have eight-and-a-half million people squashed together in very close living conditions. And as you said, we don't force them to follow some of our laws. And some

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of the more recent ones, which I've opposed, but
we don't force anyone else to follow ours, and
they shouldn't do likewise. I have a lot more
questions, but there are many Council Members with
questions. We've been joined by Council Member
Williams and we're going to go to quesfor
questions to Council Member Brewer.

Very much. Thank you for your strong statement about the 822. My question is do you have a sense that the Association Attorney—of District Attorneys or other law enforcement groups are really fighting in the same way that you are to make sure that there's no concealed legislation on the national front?

CYRUS VANCE: Yes, Council Member,

I'm a member of the, you know, the DA's

Association, obviously, for the State of New York,

the Elected Chair to succeed Janet DiFiore, who's,

who will be the Chair and President till 2013.

But I think law enforcement generally is, is

entirely in opposition to the right to carry

legislation.

COUNCIL MEMBER BREWER: Okay. And

the other question I have is, god forbid that the Senate isn't able to stop this or that it moves forward, what in the world would we do in terms of legal actions? What, what would we do here in New York?

think, as I indicated to the, in response to the last question, I think that what we need to do is first of all act with unity, you know, act with a unanimous voice. You know, I think that we need to, the wisdom of the elected leaders, but also their legal advisors to come together and develop a legal strategy that we believe is consistent with Supreme Court precedents, and so I don't want to give a off the cuff answer, but I think if the Senate were to exercise dim wisdom, and to pass this, that we would want to act forcefully to express our point of view as a City, directly to, you know, to the White House and go up as high as we have to.

COUNCIL MEMBER BREWER: Okay. And then just finally, on the broader scale, you've talked eloquently here in the past about ways that we need to get guns off the streets. Are there

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other kind of dreams that you would have in order to do that? Obviously, we're working on issues of other states and some of the trafficking that comes into New York, we hear about that all the time. But are there other sort of large picture issues that you've been thinking of that you wish would be part of the scene here in New York? Or just nationally?

Well, the--clearly, CYRUS VANCE: this, ultimately we look for federal leadership in this area, which occasionally we find wanting. But I, but let me just talk locally, even though this is an issue that obviously deals with states, other states around the country. You know, I just want to applaud the Council Members that are here today, for their work in their communities because I think on the issue of awareness and cooperation and making sure that we are providing all the support to our local communities to support our kids, so that they don't get involved with gun and gang violence, I think this is -- you know, quite honestly this is where I look at, at a great opportunity. I look at our Saturday Night Program, for example, in Central Harlem, that I

neighborhood, so you do need to have it in every single neighborhood. And I would agree with you, more partnership with NYCHA would be really

doing. Kids don't, sort of stay in their

2	helpful.
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CYRUS VANCE: And we, and I have met with Chairman Rhea several times and we look to, you know, we--money is the, money is an issue.

COUNCIL MEMBER BREWER: Money is the issue.

CYRUS VANCE: But where there's a will there's a way, and with your leadership, I think we're going to get there.

COUNCIL MEMBER BREWER: Thank you.

Thank you, Mr. Chair.

CHAIRPERSON VALLONE: Thank you, and let me reiterate that your Appeals Department is, your Appeals Division is renowned, it's one of the best in the country, so we appreciate the help to our Law Department should this measure get passed. We'll now go to Council Member Rodriguez.

COUNCIL MEMBER RODRIGUEZ: Thank

you, Chairman Vallone. First, I would like to say
that the loss of Officer Figoski is a loss for the
whole City, and would like to send our prayers to
his family. My first question is on the 62 people
that have been shot in Manhattan, what is the
breakdown per precinct?

were purchased illegal in--legal in another state?

CYRUS VANCE: Council Member, I

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don't have an exact number. The NYPD in each of		
these, you know, in each case, I think does		
tracing on guns. Let me just give you, though, as		
an example. In two cases that I know we've been		
involved in, among many others, most recently in		
the case involving 129th Street, recent		
indictment, one of the, one or more of the		
defendants had previously been stopped en route up		
from Virginia, with illegal weapons. So, that's		
an indication, just in that case alone, of		
movement of guns from outside into New York State,		
and we have previously, in earlier indictments in		
2010 and '11, indicted individuals for gun		
trafficking, bringing guns in from out of state.		
So, the answer to your question is I can't, I can		
ask Mr. Frasier to give you more detailed answers,		
but the truth is that, as I indicated, the vast		
majority of guns coming into New York City are		
coming in from out of state. And as to whether		
each of them was illegally sold or not, I can't		
answer right here. But certainly it speaks to a		
national problem.		

COUNCIL MEMBER RODRIGUEZ: What about like, can you elaborate a little bit more

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about ho if Intro--Resolution 821 get approved at 2 the federal level, how can they, how can he help 3 to take illegal weapons out of the street?

CYRUS VANCE: Well, simply by requiring more background checks on individuals who purchase weapons, beyond federally licensed sellers. I think we are going to make sure that before weapons get in the hands of individuals, there are background checks that make sure that they're not getting in the hands of dangerous individuals. Dangerous individuals with, with the kinds of background that would clearly indicate they shouldn't have a weapon. So, you know, if you put the hand, if you put a gun in the hand of someone who is unstable, or with a prior criminal record for violence, doesn't take brain, you know, doesn't take a lot of imagination to understand that that's a risky proposition. So we should have, we should have, I believe, background checks that make sure that we're doing all we can to minimize the chance that guns are going to get in the hands of people who shouldn't have 'em.

COUNCIL MEMBER RODRIGUEZ: And I'd just like to end saying that this is so important

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for, as we say, the whole City. We want to be	
safe, irregardless of where we go, which borough	
we go, but especially to a community such as ours	3,
the one that I represent is so important, because	5
even when we have like only like three homicide of	or
four in one of my precinct, Police Precinct 34,	
two years ago, like as you know, this year have	
been like more than 12 or 15, I don't have the	
accurate number, but it's more than 12. And, and	£
even when Mayor's saying that crime has been goir	ıg
down in the City, regardless is that in certain	
community that's not our reality. And we have	
particular community that I think more affected	
when it comes to illegal weapons. Thank you.	
CHAIRPERSON VALLONE: Thank you.	

Council Member Halloran.

COUNCIL MEMBER HALLORAN: Thank

you, Mr. Chair. Mr. District Attorney, I

appreciate you being here, I appreciate your hard

work. And please do not take my vociferous

advocacy for the Second Amendment of the United

States Constitution negatively when I ask you some

of these questions. But you brought out some

statistics which I just don't think are factually

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strong. You said that Florida has over 800,000	
concealed [background comment] Oh, I'm sorry, Gal	.e
said Florida had over 800,000 concealed carry	
permits. And you cited the number of homicide	
related to guns in the City of New York.	

CYRUS VANCE: In New York County.

COUNCIL MEMBER HALLORAN: New York County. And I think we need to start about talking about context. Florida in 1987 passed a concealed carry law. Homicides are down 36 percent on average in the State of Florida. issued 1,845,143 permits in total in the State of Florida, 800,000 of which were concealed carry permits. There have only been 18 crimes committed with registered, licensed firearms. That's .00009 percent. The number of deaths by firearm per 100,000 persons is under 2.1, which is below the national average. The City with the tightest gun control laws in the United States, the City of Washington, D.C., has 6.1 per 100,000. Can you honestly sit here and tell the citizens of the City of New York that in states that have right to carry laws, crime statistics are better than those with stringent gun control laws?

CYRUS VANCE: So if you're in

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trouble--

3 COUNCIL MEMBER HALLORAN: [laughs]

4 CYRUS VANCE: --you call the police

and 911 shows up. My point simply being this:

6 there are, my statistics are that Florida has

7 about 500,000 permits to carry, Texas 650,000

8 permits. Now I'm not suggesting that all those

9 people are themselves criminals, but I am

10 suggesting that if you permit people to bring

11 their guns into New York City, in high volume, and

12 have to respect their permits, what you do is you

increase the likelihood that people are going to

14 get shot and killed in an area where we rub up

against each other in the subway, in traffic.

16 It's just a risk we should not have to

17 accommodate. It's a risk that we try to minimize

18 by having some of the strongest gun laws in the

19 | nation. We got here because we understand that

20 quns in a city of 8+ million people, that don't,

21 that aren't licensed, based upon our decision of

22 what licensing should be, different licensing

23 requirements in New York State and New York City,

that that's, that's--you know, that enhances,

25 increases our danger level. We should not have

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2	to,	we	should	not	have	to	accommodat	te that	. The
3	Sec	ond	Amendme	ent I	I beli	ieve	e doesn't r	orohibit	t it.

4 COUNCIL MEMBER HALLORAN: Okay.

Speaking of the Second Amendment, as you're aware, in the Heller decision and the McDonald which applies it to the states, the government of the United States basically, the Supreme Court rather, basically said that there is an individual and particularized right to keep and bear arms, and that it does apply to the states. We now have, and this is, this is actually a legal question, so I'm kind of asking you to put on your attorney hat, and not the advocate hat that you have on right now. We allow reciprocity for drivers licensing. Drivers licenses are a privilege not a right. The Supreme Court has now found a right, an individual and particularized right. You don't see that there is a potential issue in the full faith and credit clause of the Constitution, with regards to just that argument, if there is permissive use of privilege and not permissive use of right. And, and while I appreciate my colleagues' difference of opinion on this matter, the fact is the Supreme Court has weighed in, has

2	found a particularized right that is enshrined in
3	the Constitution, it's amazing that individuals
4	who revere the Bill of Rights, always forget to
5	revere the Second Amendment. And that includes
6	our advocacy groups like the ACLU. But
7	nonetheless, the Supreme Court has spoken and
8	that's all that matters, because that's the law of
9	the land. As an attorney, as a law enforcement
10	officer, you don't see a problem in the conflict
11	inherent in allowing reciprocity for a privilege
12	and not reciprocity for a right, under the full
13	faith and credit clause of the Constitution?
14	CYRUS VANCE: As a lawyer,
15	recognizing that lawyers disagree from time to
16	time. [laughter]
17	COUNCIL MEMBER HALLORAN: Of
18	course. No! [laughs]
19	CYRUS VANCE: I would simply say
20	that I do not believe Supreme Court precedent,
21	under <u>Heller</u> , and its progeny, prohibits
22	reasonable restrictions for possession of a
23	firearm. Now, clearly, in the <u>Heller</u> case it
24	found Washington, D.C.'s restrictions were too
25	onerous in the Supreme Court's opinion.

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COUNCIL MEMBER HALLORAN: And that was also the jurisdiction with the highest number of homicides by gun in the United States. That's correct, right? So, so, strict licensing does not equate to protection from firearms deaths, does it? And that's quod erat demonstrata [phonetic], is it not counselor?

CYRUS VANCE: I don't know what quod erat demonstrata means, but I think if you're trying to say does it prove the point, I--Council Member, I actually have got to say I got to disagree with you. We can't look to other states to identify how we need to solve our problem. will just tell you that I believe that the proposal to limit the right to carry in New York State, to those who have licenses in New York State, is going to be consistent with the Supreme Court's decision in Heller, and I personally believe, while recognizing that you may have a different point of view, that in my view, this is a strong public safety measure, that I support. I support it unswervingly, and my, my belief is that we are going to continue to fight this as far as we have to go.

2	COUNCIL MEMBER HALLORAN: I apprec-
3	-I appreciate, Mr. District Attorney, I think you
4	do a hell of a job, and I am a verythe Public
5	Safety Committee is always impressed with the work
6	you guys have done across the boards. Again, just
7	the statistics seem a little different to me.
8	When we look at the total number of deaths by
9	firearms, intentional deaths by firearms, we can
10	talk about accidents, which it's even smaller,
11	every City with significant gun control laws has a
12	disproportionately large death by firearms number.
13	It's, that's a fact, there's no getting around
14	that. And you brought up the great State of Texas
15	and obviously we're all New Yorkers, so there's a
16	reason we're here and not there, I'm sure, but
17	Dallas has a population of almost 3 million
18	people. And they have 276,000 concealed carry
19	permits. Their crime rate with guns is the second
20	lowest in the United States. Again, quod erat
21	demonstrata, the thing that speaks for itself,
22	seems to be the case. It does not empirically
23	demonstrate what you've asserted, and I understand
24	that some people have a difference of fundamental
25	opinion here. Death by accident, 39 percent by

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2	car, 18 percent by poison, 16 by trip-and-fall, 12
3	percent by knife, .6 percent by guns. I
4	appreciate it, thank you, Mr. Chairman. I will
5	get off my soapbox.
6	CHAIRPERSON VALLONE: Allowed a
7	little leeway because I assume you're going to be
8	the only person taking that position. [laughs]
9	So, I wanted to make sure you had ample time. And
LO	your facts are facts, that's the English way to
11	say the demonstrata thing, I think. But I'm, I'm
L2	interested in this coming out of a state's rights
L3	guy. Usually, it's, it's all about state's
L4	rights
L5	COUNCIL MEMBER HALLORAN:
L6	[interposing] Not where the Bill of Rights is
L7	concerned, and federal constitutional law.
L8	CHAIRPERSON VALLONE: We're now
19	going to go to Council Member James.
20	COUNCIL MEMBER JAMES: So, I've
21	been to Florida. I have friends in Florida.

Florida's a great state, but this is not Florida

or Texas. And when it, and, and as an attorney,

Constitution and the Bill of Rights, when you have

and as someone who is a defender of the

2	to hold a mother and/or a grandmother at a
3	funeral, as I have done, on numerous occasions,
4	one of the worst things about being a City Council
5	Member is I have to go to too many funerals.
6	Funerals of victims who unfortunately are victims
7	of senseless gun violence. And District Attorney,
8	you alluded to it in your comments, and the fact
9	is, is that it affects a certain demographic, both
10	the victim and the perpetrators. And they happen
11	to be people of color. And as you indicated in
12	your statement, if you look, if you did a pushpin,
13	if you did a mapping in Manhattan, it would be
14	Northern Manhattan; if you did in Brooklyn, it
15	would be Central Brooklyn; if you did in Queens,
16	it would be Southeast Queens; if you did in Bronx,
17	it would be certain parts of The Bronx. You know
18	where the crime is happening, and unfortunately
19	the vast majority, over 90 percent of the firearms
20	used in gun crimes within the City come from out
21	of state. And 90 percent of these guns are
22	illegal. And it's time that we impose some
23	reasonable restrictions on gun use and possession,
24	not only in the City and in this country, because
25	the laws that have been proposed, particularly the

laws that, as it relates to these the
individuals who have these gun shows, are not only
a threat to the safety of New York City residents,
and State residents, but they're a threat to our
nation as a whole. And obviously, we need some
reasonable restrictions, which includes, but is
not limited to the definition of a term, which I
find rather interesting term called "occasional
seller," which is a term which is not defined
anywhere in federal law. And the, this term does
not require individuals to perform such background
checks and individuals who call themselves
occasional sellers, sellers for the purposes of
selling gun, selling at gun shows, they are not
required to perform background checks. And so,
District Attorney, is this something, a definition
that really should be restricted and/or should be
subject, should we close the loophole with respect
to performing background checks for those sellers
who define themselves as occasional sellers?
CYRUS VANCE: Yes, Council Member,
I think we should. I think if you are, it's, if
you are selling firearms, and I think it is, it is
not an unreasonable restriction, that there be

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some inquiry that you are required to make, before
you make that sale, and I think obviously we need
to define more carefully what an occasional seller
is, a, a cousin who wants to, you know, a cousin
who wants to give a gun to another cousin, is
something different than someone who, on a
frequent basis, actually sells firearms as an
income generating operation. So, the bottom line
is, guns are dangerous, guns kill people, and if
you're in the business of selling guns regularly
or occasionally, it's incumbent upon you and my
personal opinion, to make some inquiry to make
sure that your sale is responsible. And to do, do
otherwise I think is irresponsible.

COUNCIL MEMBER JAMES: And I know you are a District Attorney. The Attorneys

General, they have an association. Do you know if they are planning on taking any legal action or what is their position with respect to the National Right to Carry Reciprocity Act?

CYRUS VANCE: I can't speak to the National Association of Attorneys General. And I'd be happy to get back to you, Council Member, on that issue, but I can't, I don't know what

2 | their national position is.

COUNCIL MEMBER JAMES: And with regards to the National Right to Carry Reciprocity Act again, which is a threat to the safety of not only New Yorkers but to this nation as a whole, what's the basis for this legislation? Why did it come up? Did something happen which caused, which prompted the introduction of this legislation?

CYRUS VANCE: I can't imagine what, what would have prompted this other than just there is a group of advocates who believe that they wish to push the, the Second Amendment to its, as far as they can, and I, and sometimes that's what's motivating legislators to introduce legislation.

working with my District Attorney, Mr. Hynes, we have done, as you know, he has done a number of innovative approaches to crime in the Borough of Brooklyn: the gun buyback program, Safe Surrender, late night basketball, boxing matches, community courts—and the list goes on and on and on. He's done, done a number of initiatives. But one initiative that was put forward by members of

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the State Legislature was an initiative which was
funded when the Democrats controlled Senate,
controlled the State Senate, and they funded a
significant number of community based
organizations who were basic, who basically
intervened and tried to speak to individuals who
were engaging in gun violence

CYRUS VANCE: Yeah.

COUNCIL MEMBER JAMES: --in communities all throughout the City of New York. And they were rather effective. When the Republicans took back the Senate, they defunded that program. And based on the statistics that I have been provided, that program was highly affected because some of these individuals who had committed crime in their past, and who decided to turn their lives around when they were released from prison and thought that the best way to deal with crime was to deal with individuals who committee, who had committed crime, and now wanted to provide some benefits to the public that they had once terrorized. And this program was defunded by the Republicans in the State Senate. Do you have a position with respect to that

2 program? I believe it was called SNUG.

CYRUS VANCE: Well, I am respectful of the financial constraints we all have to face.

And, and yet, let me just say that as a general proposition, it is, I believe, very cost effective and a public safety and pro you know, crime prevention measure to fund preventative measures.

COUNCIL MEMBER JAMES: Right.

CYRUS VANCE: It's why I respect
the work Joe Heinz has done, it's why I, it's why
I support those measures in our county. It's--and
this area, these interrupter type programs--

COUNCIL MEMBER JAMES: Right.

trying to address people who are confronted by violence either in the commission of it themselves or the victim of it, you're—the programs to catch those people at these important decision points is so important. So, obviously, I don't want, I don't want funding restricted from any of these crime prevention measures. And so I support the funding of them. That said, I think what the reality is, is we are recognizing that we are, we are going to have to come together as communities,

do private fundraising, community groups that I know you were deeply involved with, are going to have to step up and simply do more. That said, if you want to have an effective crime, public safety strategy, it includes enforcement, what we do in the courtroom, and it's also got to include prevention. They are hand in hand, they are opposite sides of the same coin, one without the other is irresponsible, and I completely disagree with critics who don't look at crime prevention as a public safety measure. It's essential.

essential, and it's not only a public safety but also a public health crisis that we are dealing with in the City of New York and throughout this nation. And I thank you for funding these prevention programs, and I hope that the State Legislature would find some resources to fund these interveners and individuals who obviously have been successful not only in this State but across the nation. And I, too, would argue, that there is no overriding or public benefit or purpose for passing the National Right to Carry Reciprocity Act of 2011. And my thoughts and my

prayers also go to the Police Officer Figoski and
may he rest in peace, and thank, thank him for his
bravery. And I know a number of my colleagues are
going to be contributing to the fund, and the
scholarship fund for his daughters. Thank you,
District Attorney, for all that you do.

CYRUS VANCE: Thank you, Council
Member.

CHAIRPERSON VALLONE: Thank you,
Council Member. Council Member Greenfield.

COUNCIL MEMBER GREENFIELD: Thank you, Mr. Chairman, and thank you, Mr. District Attorney. I have to tell you, by the way, it's always enjoyable sitting next to my colleague Dan Halloran at these hearings, it just brings me back to the good old days in law school, where you used to moot issues back and forth in class. But I got to tell you, Dan, talking about the reciprocity issue on the driver's license, I'm not really convinced. I see someone with an Idaho plate trying to get through Manhattan, it's a scary sight. Imagining that guy bringing his whole arsenal into Manhattan with his car [laughter] with the Idaho plate, I don't know if it's such a

seriously under the law. You know, here in New York City, we have the greatest police officers in the NYPD, and we have excellent prosecutors at the District Attorneys' offices, and here in New York County led by yourself, but I really, I really	good idea, honestly. So, you know, Mr. District
guns off the streets, and your work to make carrying and using illegal guns punished even more seriously under the law. You know, here in New York City, we have the greatest police officers in the NYPD, and we have excellent prosecutors at the District Attorneys' offices, and here in New York County led by yourself, but I really, I really have just basically one question, and that is, you know, what good is it to have the best cops and the best prosecutors when you have judges who simply let convicted criminals go free without bail. What do we do about the irresponsible judges who counter all of the good work that the NYPD and the District Attorney's Office do? CYRUS VANCE: Council Member, what happened to Officer Figoski istragedy doesn't begin to describe it the word. What I, what I think your issue speaks to is how important the	Attorney, I want to applaud your efforts on gun
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begin to describe it the word. What I, what I think your issue speaks to is how important the	CYRUS VANCE: Council Member, what
think your issue speaks to is how important the	happened to Officer Figoski istragedy doesn't
	begin to describe it the word. What I, what I
decisions are that we make at every stage of the	think your issue speaks to is how important the
	decisions are that we make at every stage of the

criminal process, including arraignment. And, and

so everybody in the criminal justice system, I

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know works in good faith, to do their job. But we are reminded that the decisions that are made are important ones and, and why coming off this, this incident, it's a reminder to all of us that, how important it is to make the careful decisions that we are asked to make at every stage of the process.

COUNCIL MEMBER GREENFIELD: know, I appreciate that and I understand the, the sensitive position that you're in as someone who tries cases all the time in front of judges, that I just would like to reiterate, and this is really the only point I want to make: it's terribly frustrating for us as legislators who sit down and we try to come up with innovative methods of, "Oh, okay, if someone does a crime, we're going to throw them in jail. And if someone uses an illegal gun, we're, they're going to have you in a longer jail term." And then we have police officers who risk their lives and district attorneys who, by the way as we've discussed in many other cases, worked for very little sums of money to try to do the right thing and to make the City better. And the DAs and the prosecutors work

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very closely together, along with legislators who pass good laws, and then you come in front of a judge where this convicted criminal, who gets arrested for crack cocaine, and having a gun, and the judge says, "No bail, go free." Come on, it's outrageous. And, you know, and I understand that your position and that you have to be more measured about this. But I just want to stress that as a legislator it's terrible frustrating for us that every single thing that we do, and the billions of dollars that we spend, both with the NYPD and the DA's office and legislators passing laws, gets undermined by irresponsible judges. And I want to be clear, most judges are good judges. But judges should not be above public reprimand and reproach, or the law. And it is perfectly appropriate for those of us in positions of public office to hold irresponsible judges, the minority of judges who are irresponsible, to hold them publicly accountable, and to send the message to judges that "If you do these kinds of actions in the future, that endanger the lives and the welfare of our citizens, we are going to publicly call you out." Because that's all we can do. And

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that's, I think, our obligation. And so, I want	:
to thank you once again for your leadership, I	
know that you're working hard on these issues, I	- -
know how frustrating it must be for you when you	1
go into court, when you send your ADAs into cour	ît
to try to throw someone who really deserves it,	
behind bars, and a judge just turns around and	
sets them free. Thank you, District Attorney.	

CHAIRPERSON VALLONE: Thank you, Council Member. I agree completely, and what's interesting is that holding them accountable publicly is basically the only option we have. I've called [background comment] for an investigation and when I called for an investigation into what happened, it was more along the lines of what we knew from Carolina, why wasn't Carolina's warrant a, an extradition warrant, which I've never seen in my thousands of arraignments when it comes to a violent crime like that; what, what happened in court regarding communication. But when it comes to the judges, you know, ridiculous decision, there's nothing that can be done. It falls within discretion, it's not misconduct. And so there's no, if the

police officer makes a mistake, there are going to be all sorts of hearings and trials. The judge makes a mistake like this, there's nothing that can be done other than elected officials publicly holding them accountable. And hopefully people remembering when it comes time for reappointment or reelection. So that's why we do these things, because it's the only option we have at this point, when it comes to horrendous decisions made by judges who completely ignore the law as it relates to bail decisions. Council Member Williams.

COUNCIL MEMBER WILLIAMS: Thank
you, Mr. Chair, and thank you to the DA for what
you're doing and for being here. I also want to
recognize Dominique Sharpton from National Action
Network, Alison Dickin from Center to Prevent
Youth Violence, and Colin Weaver from New Yorkers
Against Gun Violence, who are also on the Anti-Gun
Taskforce, newly formed, and at the City Council
level. And I'm assuming they're going to testify
at some point. So, obviously, these laws, except
for I guess one of us, it seems to be very good
laws that we should be pushing, and I'm hoping has

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some kind of effect on what's going on, as a person whose community is directly affected by the And it's usually--no offense to my gun violence. colleague, the people who represent communities who are not as affected, who are pushing the other side, whether it's from people from Texas or people are such that don't really see what's happening and not going to the funerals, and not holding the mothers, and not holding no word for the mothers to explain their child missing. It's very, very difficult, and I suggest even if you don't represent those communities, when those funerals are happening, perhaps you should come by and see the aftermath of what happens, 'cause you can't get the full effect from a news media clip. Obviously, I want to give my prayers for peace and comfort to the police officer who was doing his line of duty. Sometimes we forget there are human beings on the other side of the shield that are answering the 911 calls, who have families, and I hope to support the, the fund that's put together. I hate to see anyone being killed by gun violence, nonetheless a police officer and also people like Zoranda Horton [phonetic], that also has a

scholarship fund for her twelve kids, who died
heroically saving other people's children in
Brownsville. But my, my problem is these things
seem to be done and discussed in a silo. So, I'm
very concerned, when we have these discussions,
but don't discuss what's happening locally in
terms of funding cuts to programs that can give
our young people better choices. So, these crimes
aren't limited to, they haven't historically been
limited to black and Latino, they've been
geographically oriented, they've been oriented to
people who are poor and didn't have the ability to
move up, Italians and immigrants, I'm sorry,
Italians and Irish before them, dealt with the
same kind of issues, although guns weren't as
prevalent. But there was a lot of gang activity,
there was a lot of thievery, there was a lot of
thuggish behavior to people who were concentrated
in poverty without access to move up. So I don't
think color is the, is the issue here, I think
there are a lot of other things at hand. And I
always get troubled when these things are
discussed independently. So, what, if these
things weren't done, do you think we're doing

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enough locally to prevent people from making these poor choices? I believe, even if a gun wasn't there, there was something else that would be picked up, that would cause bodily harm to another person.

CYRUS VANCE: First, we can always But I will say that in my 20 months, or 22 months as District Attorney, I see a, a closer collaboration between community, law enforcement, and not-for-profits, than ever before. And let me just give you an example, just one example. the aftermath of the hundred--the case that I referred to in my remarks, 137th Street, a gang that, that was operating in the shadow of the Abyssinian Church. What we did after that case was to come to the City Council, and the City Council provided money for internships for local men and women, young boys and girls, to be able to have a stipend to get summer employment. In other words, when you do an enforcement action, Council Member, I think it's incumbent upon prosecution to then make sure that we don't lose the block that we just got back. My point is that we, I think, are making progress, we are working more closely

than ever, I believe, with the communities that we
are privileged to serve. I see the involvement of
the communities at the grassroots level, working
with law enforcement as being frankly the answer
to this question. It is an increasing emphasis or
prevention measures, at every stage, whether it's
reentry or keeping kids who are teens out of
trouble. So, I am optimistic. Now, on a day like
today, after a homicide that's occurred which is
tragic, we tend to look at the glass as half
empty; but I will tell you that I believe with the
leadership of the group that's here in this room,
and around the City, I think we are making
progress, the glass is half full, and I don't
think we should be despairing about the progress
that we are making. Every day, in our
communities, around the City, I think, I think
there's optimism, despite that the day is such a
sad one.

COUNCIL MEMBER WILLIAMS: I like to call myself an optimistic realist. But so I do believe that there's great optimism there. I'm not going to belabor the point too much, 'cause I think these are good bills, but I for one take

some measure of offense with a Mayor I think is taking one step forward and two steps back. On a national level he's pushing great measures to try to curb illegal guns, but locally he's not doing the same when it comes to getting to the root of the problem, why people are making poor decisions to begin with. And I find that very challenging, 'cause both of those things are tugging at each other, and they should be working together, to achieve the same goal. Thank you.

CYRUS VANCE: Thank you.

CHAIRPERSON VALLONE: Thank you,

Council Member. Council Member Halloran believes

that his policy will result in less funerals for

cops and kids. So, we all--you know, we're all

trying our best here to figure out the best way

to, to prevent these sorts of deaths. I think we

all believe that New York City has a right to

place its own restrictions, but the disagreement

here is the best way to save lives. But I'm going

to go back to him now for as a point of personal

privilege since he was mentioned twice.

COUNCIL MEMBER HALLORAN: Thank you, Mr. Chairman. And I appreciate my

colleagues' who are deeply impassioned about this
issue. Yes, in my particular community, gun
violence is not a prevalent issue, and I believe
that's a function of economics. I agree with you
that it's not a function of, of ethnicity or
demogor racial demographic. I would suggest to
my colleague that I have been to many police
officers' funerals, and I've been to many public
servants funerals, including members of my own
family who've died serving this City. So, I am
certainly no stranger to losing life in the
pursuit of the City of New York's justice. My
father served, my grandfather served in the Police
Department, my great grandfather served in the
Police Department. Very long history of having my
family give their lives in service to this City.
So, that's the reason I asked for the point of
personal privilege from the Chairman. And I have
been to the funerals, regrettably, of citizens who
have died at the hands of gun violence. I would
suggest that as a matter of fact, looking at the
statistics, an armed society is a polite society.
I understand that the DA disagrees with me. And I
appreciate it, he does an incredible job, in a

very difficult City, that is very populated. But
none of the statistics I have seen have ever
demonstrated anything to suggest there's a
correlation between tight gun control laws and
public safety. In fact, just the opposite if one
is going to be sociologically honest about the
data. And so, I would thank the Chair for the
point of personal privilege. I suggest to my
colleagues that I, I am with you on gun buyback
programs, like every other regulatory scheme I
believe that only 21 year olds should have
weapons, only after they've been trained,
fingerprinted and scrutinized to some degree. The
degree is something we can have a discussion
about, but I believe the <u>Heller</u> and <u>McDonald</u> cases
made it very clear that the Second Amendment is a
personal liberty and I cannot imagine anyone would
say, "I'm going to dispose of your right to vote"
in so careless a manner as which we have done that
with the Second Amendment, which is in, the Second
Amendment to the Constitution of the United
States. Our framers put it there in that location
for a reason. And regardless of what's happened
to this point, I think there are only 10,000 carry

permits to non-law enforcement officers, issued in
the entire City of New York; that represents
.000006 percent of the population. If it's, if
it's the City's position that there are only
10,000 good citizens in the City of New York, I
think we have a problem. There are certainly
hundreds of thousands of homeowners, and tens of
thousands who have been denied permits. And I
don't see any negligible impact on public safety
by denying good citizens the right to have a
firearm, and in fact all the sociological data
suggests just the opposite. But thank you for the
point of privilege, Mr. Chairman.

CHAIRPERSON VALLONE: Thank you,
Council Member Halloran. And again, you know,
your facts are, are--well, Letitia James says
"your facts" but they're actually true, when it
comes to legal guns in other states, so I
personally accept that position. However, I also
agree with my colleagues that each state has its
own concerns and should be able to set its own
reasonable, constitutional restrictions on who is
able to carry guns in that state. Ydanis
Rodriguez has one last question. We were also

2 joined by Council Member Wills and Ulrich.

COUNCIL MEMBER RODRIGUEZ: 3 4 you, Chair. I think that I hope to see one day a 5 New York City that we can say it is safe, crimes is completely down. And I think that we've been 6 working hard and - - with all the agencies, all elected officials, to make this happen. And still 9 I just hope that in my daughter's generation I hope that she can make that a reality. Because 10 11 the reality is that there's a lot of big shots 12 involved in this. And, and when I look at 13 communities such as our, like even my wife remember everything, it's like, you got to be 14 15 careful when you go up in the community, because 16 people have been there and we've been doing great 17 work. But it's like a open secret citywide, where 18 are those big shot located? How they been 19 controlling our streets? And I know that you've 20 been doing, we are so lucky that we have so many 21 DA like you, we got a lot of leadership. People 22 that you dedicated big time to this cause. But 23 still, it's like the movie "Syriana" [phonetic], 24 it's like we go and it's like, this weapon 25 trafficking illegal is so powerful, that I don't

2	know it, honest I do. I don't know if in our
3	generation we will be able to take most of those
4	illegal weapons from the street. And, and I think
5	that it take, I hope that we will accomplish a
6	goal, I hope that we will never give up, and we
7	should know, we have not, and would not, do it.
8	Andbut when I look and say, "Many of our
9	streets" in our community, I am so frustrated and
10	disappointed, one how we have not been able to
11	really eradicate those illegal weapons and drugs
12	from the community. And again, we have made a lot
13	of progress, the DAs and the NYPD, to decrease
14	crimes and drops and illegal weapons from the
15	streets, in communities such as the one that I
16	represuch as the one that I represent. But
17	still the level of frustration is there. And as
18	you have say, like, you would take a lot of
19	prevention, and you did it like it very initially
20	when you brought the, the drugs czar [phonetic] to
21	the Armory, talking about the important on
22	investing on prevention. Especially our own young
23	people. My question is, where are those other
24	money that get confiscated from drugs activities
25	go? CYRUS VANCE: [laughs]

2	COUNCIL MEMBER RODRIGUEZ: Can we
3	use, can we replicate what is going on in The
4	Bronx, on using some of those money? CYRUS VANCE:
5	ThereCouncil Member, I'm going to have to get
6	back to you with sort of the statistical
7	breakdown. But there is a forfeiture or our
8	narcotics proceeds, exists. A certain percentage
9	of that is able to be returned to local law
10	enforcement, among other things. In fact, it is
11	the use of our drug forfeiture moneys that is,
12	that is funding out of our office, our Harlem
13	basketball. And, and so there are, there is a
14	limited percentage that is, is, be able to be put
15	back into law enforcement crime prevention
16	measures. But in terms of the total dollars, I
17	don't have the answer as I sit here today, but we
18	can get you the federal statistic and the State
19	statistic by tomorrow morning, if you'd like.
20	Yeah.
21	CHAIRPERSON VALLONE: I'm going to
22	go to one final comment from Jumaane Williams.
23	COUNCIL MEMBER WILLIAMS: Thank
24	you. I just wanted to say publicly I made some
25	assumptions about my colleague, Dan Halloran, in

attending some funerals, and I should not have
done that. And I just wanted to apologize. Even
though we disagree on the fundamentals of it, but
I did, shouldn't make those kind of assumptions.

COUNCIL MEMBER HALLORAN: Thank you, I appreciate that Council Member.

CHAIRPERSON VALLONE: Okay, thank you both. DA Vance, your testimony has been very informative. We're going to follow up with you on many of the things you said and some of the statistics you're going to get us. If you--let me make my last question to you. Is there anything else we can do as a legislature, to help you in your fight against illegal guns?

CYRUS VANCE: What, how New York
City speaks on this issue, is going to continue to
get national attention. Because it is New York
City, and because of the unique nature of, of our
communities and crime in our communities. So, I
encourage the Council Members to continue to lead
vocally, as they have, and to show the, you know,
the great leadership and to continue that great
leadership that you've been exhibiting. We have,
on preventative measures, I think there is just an

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extraordinary amount of opportunity for our office
and other prosecutors' offices to work with you,
on preventative measures. And, and that is where
I continue to see an unlimited potential for
cooperation amongst our two bodies. And where I,
you know, I think on enforcement we kind of know
where we're going, and how to get there. But it's
on the prevention side where it is better
communication, with families, with kids, with
teens, and how we can partner together to get that
message out where I think the potential is. And
so, it's continued leadership in that area, Mr.
Chairman, that I, that I would hope that we will
have more conversations. And I thank you, for
inviting me, and for your patience in listening to
my remarks.

CHAIRPERSON VALLONE: Thank you.

And this Committee will continue to work with you and in memory of Officer Figoski, and all who lost their lives to senseless gun violence, to make sure we can do whatever we can to prevent that.

The next and final panel, will, will be, Colin Weaver, from New Yorkers Against Gun Violence;

Alison Dickin from the Center to Prevent Youth

Violence; Dominique Sharpton, from the National
Action Network; and Mel, it's hard to read this,
but it could be Weimore [phonetic] from Community
Board Seven. Thanks. [background noise] Guys,
guys, there's a hearing going on. [pause,
background noise] All right, thank you. Why
don't we start from the left and go that
direction. So, please introduce yourself for the,
for the record, and be, begin, thanks.

Yes. My name's Colin Weaver, I'm the Deputy
Director at New Yorkers Against Gun Violence. You
all have copies of our testimony, I will—a lot of
what was discussed with the District Attorney is
included in my testimony. But I'd just like to
start with Resolution 821. The, and I do think it
would be a great step for an amendment to be added
to require background checks on all gun sales,
with very limited exceptions, including for law
enforcement, inherited, and so on and so forth.
Background checks are a vital line of defense in
the effort to keep guns out of the hands of
criminals, and have stopped more than 1.5 million
prohibited purchasers from buying guns since 1994.

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The federal law states that only federally licensed firearm dealers are required to conduct these background checks. Criminals and terrorists who know they would fail a background check, at an FFL, just need to attend a gun show and purchase a gun from the private seller. We make it too easy for criminals to circumvent the law. In fact, criminals and terrorists know full well how and where to buy these firearms easily. In fact, an American member of Al Qaeda recently sent out a message telling followers in the United States to go to gun shows and then use those guns to commit "jihadi terrorist acts against Americans because of our lax gun laws." New York City and New York State are arguably more adversely affected by these deadly gaps in federal law than any other city or state. Approximately, 85 percent of the guns recovered in crime come from out-of-state. The gaps and loopholes in federal laws mean that New York is relying upon and punished because of the lax gun laws in other states. States that don't require a background check on handgun sales at gun shows are nearly two-and-a-half times more likely to have guns recovered in--excuse me--to

export crime guns than those states that do
require the background checks. In states with the
lowest gun death rates in America, are the states
with the strongest gun laws. And New York is one
of those states. And despite what you might hear
from the gun industry, the vast majority of gun
owners actually do support this type of
legislation. 85 percent of gun owners nationwide
support closing the gun show loophole, and that
poll was done by a Republican polling firm,
conducted by the Mayor's Against Illegal Guns.
But these loopholes are about more than
statistics, they have real life consequences that
we've seen time and again, and which families are
losing mothers and fathers and brothers and
sisters on a daily basis. The truth is, when
anyone can buy a gun at a gun show, no matter how
dangerous the person, no matter how dangerous the
gun, no one is free from the threat of gun
violence. In regards to HR 822 and Resolution No.
1122, which would call on Congress to defeat
legislation that would force New York to recognize
concealed carry permits from out-of-state, even if
they were unable to qualify under New York law.

As was stated previously, New York does not
recognize permits from out-of-state. And as, to
just address an issue that was brought up
previously as to why this is extremely dangerous
for law enforcement and for, and a dream come true
for, for gun traffickers is currently it's black
and white here in New York. If you have a permit
for a handgun, you are legal. If you don't have a
permit for a handgun, that is a crime. Under HR
822, it would become much less clear. No national
database exists, unlike with drivers licenses, to
recognize these permits quickly and efficiently.
Many permits are simply pieces of paper and are
easily forged. Again, this is a gun trafficker's
dream come true and a nightmare for law
enforcement. Law enforcement from around New York
oppose this dangerous bill because it would create
nightmare scenarios for police on a daily basis.
The permit systems in other states are seriously
flawed, especially when in comparison with the
system set up here in New York. And let me give a
few quick examples. Over just a six month period
of time, in 2007, an investigation by the Florida
Sun Sentinel Newspaper, found that the State of

Dominique?

F	lorida issued permits to more than 1,400
С	convicted felons. These permit holders include
m	nurderers, armed robbers and child molesters.
Т	These flawed systems in other states have real
1	ife deadly consequences. A Missouri man who was
е	erroneously reissued a concealed carry permit,
a	after pleading guilty to domestic violence in
2	2009, turned around and used that gun to kill his
S	six year old son. In Idaho, in 2006, a man who
W	as convicted of strangling his girlfriend, a
d	lomestic violence offense. The Idaho man was
ន	still able to obtain a permit to carry a handgun,
W	which he used in 2007 to kill his wife, a police
0	officer, and a church official. New York should
n	not be forced to allow murderers, armed robbers,
a	and other convicted felons to carry in this State.
Α	all New Yorkers deserve the right to be safe and
f	Free from gun violence, but allowing criminals to
С	carry guns in New York threatens that freedom.
Т	hank you.
	CHAIRPERSON VALLONE: Thank you,
t	hat's some very useful information. We'll save
q	questions for the end of the entire panel.

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2 DOMINIQUE SHARPTON: Good

afternoon, everyone, I am Dominique Sharpton, I'm the National Director of Membership for National Action Network. And National Action Network is a [background comment] oh, sorry. Thank you, you got, you can all hear me anyway. National Action Network is a leading civil rights organization that promotes nonviolence and also encourages dialogue on how to address violent actions in communities of color. And we are vehemently opposed to first of all HR 822, otherwise referred to National Right to Carry Reciprocity Act of 2011. HR 822 would allow residents from one state who have license to carry concealed weapons to carry their weapon to another state, regardless of the state's licensing standards. Not only does this bill trample on a right, a state's right to set their own guidelines on who should be able to carry a concealed gun, but it puts communities where gun violence is already prevalent at more of a risk. And this bill fails to take into consideration states with strict concealed carry qun laws, and in effect this bill makes the state the, with the weakest licensing standard, the new

national law for all states, excluding Illinois.
But National Action Network believes that it is
irresponsible and it is unsafe to allow this bill
to pass through the Senate. And as, as it is
written, HR 822 will all but eliminate a state's
right to regulate how and who should receive a
concealed gun's license. And this presents a bit
of an irony because the Republicans strongly
support this bill, and Republicans have argued
that HR 822 does not infringe on the rights of a
state to regulate; however, we disagree strongly.
Under the current system, states have the right to
enter reciprocity agreements with other states.
If a state does not agree with another state's
license requirement, they do not have to enter
into an argument or if a reciprocity agreement,
scuze me, has been made, they can opt out. Under
H\$ 822, states will be forced to honor all states
concealed gun licenses, no matter how paper thin
the licensing standards are for that state.
States who do not offer reciprocity like New York,
New Jersey, Connecticut, Maryland, Massachusetts,
Rhode Island, California and Hawaii, will be
severely affected by HR 822 if passed. And the

only way to escape HR 822 is to become a state or
a territory that does not issue concealed guns
licenses, such as Illinois or the District of
Columbia. So standards and requirements vary
between states, with certain states mandating more
stringent background checks and gun training than
others. For, example, the State of New York
requires all gun licensing appliance, applicants,
to undergo a background check and a mental health
review. Well, in New York in order to receive a
concealed gun license, the applicant must be a
resident of New York, and also be 21 years of age.
And it was never, never convicted of a misdemeanor
or crime on domestic violence. Another state with
strong concealed gun license laws in Maryland,
Maryland primarily limits concealed gun permits
for occupation, or occupational reasons. Business
owners or their employees who make large cash
deposits, doctors, pharmacists, private
detectives, and security guards. If not for
occupational reasons, a resident can only apply
for a concealed gun permit if they provide
evidence of recent death threats that have been
documented by the police. However, if HR 822 is

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passed, lower standards will be allowed for people wanting to carry a gun in those states. Some of the lower standards include minimum age of 18, minimum or no training requirements, if the lower standard is in fact implicated, or taking a class online, so such as Virginia. No review of a person's mental health, limited background checks, with only, which only includes felony convictions, and in the case of two states, so Florida and Utah, you do not have to be a resident of the state to acquire a license. If HR 822 is passed, states will not be able to regulate the laws that they created to control who was in possession of the public. The bill punishes states with strict concealed gun standards and forces the state to comply with states that may have a much lower standard. If the passage of HR 822 is passed, it will compromise public safety in many cities, such as New York, by stifling the work cities have done to control gun violence. Allowing untrained or emotionally unstable, physically and mentally individuals the right to walk the streets of New York City with a concealed gun will inevitably lead to more gun violence. Arguments will

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escalate faster, since there's a higher
probability of a gun being present. And in
situations where deadly or violent force was not
necessary, claims of using a gun in self-defense
will rise because once again, there was a gun
present. Since HR 822 does not have a provision
for all individuals with the concealed gun
license, or a uniform national law, or a concealed
gun licenses, law enforcement officials' jobs will
be much more difficult. Not only will law
enforcement officials have to know authentic
licenses from his or her state, but additionally
they would have to know valid licenses from 48
other states. And this will lead to, this will,
this will lead the way to individuals forging
documents which state that they are allowed to
carry the concealed gun. And this per
predictably outcomes can be prevented if HR 822 is
voted down. And this is why NAN urges the Senate
to oppose it. Now, for HR 591, we actually
support that passage, otherwise known as the Gun
Law, Gun Show Loophole Act, which will require
criminal background checks on all persons
purchasing firearms at gun shows nationwide.

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Currently, there's no federal law which regulates unlicensed gun sales at gun shows. However, some states have been proactive and passed legislation which requires background checks on all handgun purchases at gun shows. Whether they are sold by a licensed or unlicensed dealer. Without laws regulating unlicensed gun sellers, it allows easy access for criminals, mentally unstable individuals and gun traffickers to purchase guns. National Action Network believes that the passage of HR 591 will result in gun violence decreasing because there is less untraceable and illegally purchased guns on the street. So we reiterate our strong support for HR 591. It will also address a loophole with allows unlicensed sellers to operate outside of the federal laws which govern licensed gun sellers. Currently, all companies in the business of selling guns, must operate under a federal firearm license, FLL [phonetic]. And under the FLL, when selling firearms to a prospective purchaser, you must perform a criminal background check and maintain records of serial numbers for each firearm sold, which helps trace guns sold. Unlicensed sellers are not required to

follow those regulations and thus are not held
accountable for the guns that they sell. When
selling at gun shows, an unlicensed seller is not
required to perform a background check, nor do
they have to keep the records of a person they
sold the gun to. Allowing private sellers the
ability to create black markets at national gun
show events is unacceptable. These gun show black
markets provide felons, the mentally unstable, and
people prohibited by law from purchasing a gun,
the ability to evade background checks and
purchase nearly untraceable guns. And according
to the Bureau of Alcohol, Tobacco, Firearms and
Explosives, ATF, 30 percent of all trafficked guns
are purchased at gun shows. Some states have
tried to prevent the selling of guns at gun shows
without proper background checks. Seven states:
New York, California, Rhode Island, Connecticut,
Oregon, Illinois and Colorado, require background
checks on all gun sales at gun shows. Four
states: Hawaii, Maryland, New Jersey and
Pennsylvania, require background checks on all
handgun sales at gun shows. But the majority of
the states fail to address the loophole. The

repercussions of allowing a loophole like this are
dangerous to all communities across the United
States. There is nothing preventing a person who
was able to get a gun at a New York gun show
because of a criminal background check, from going
to an Ohio gun show and purchasing a gun from a
private seller who is not required to do a
background check. This is why we ask for
congressional action. If passed, HR 591 will at a
bare minimum require all gun show vendors,
companies and private sellers in all states to
perform a criminal background check which will
verify if a purchaser can legally possess a gun.
This bill does not hinder constitutional rights
granted by the Second Amendment, it only provides
an additional safeguard to prevent people who
cannot legally own a gun from purchasing one. And
when talking about keeping guns out of the hands
of criminals, young people and the mentally
unstable, every bit of it counts. And National
Action Network has sent letters to gun
manufacturers asking them to partner with us in an
effort to remove illegal guns from our
communities. We have attended countless funerals

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of victims killed by an illegally obtained gun; we
have marched and rallied to stop gun violence; and
we are outraged by the deteriorating conditions of
our communities at the hands of gun violence.
This bill is a step in the right direction by
making it more difficult to own a gun if you
cannot legally possess one. So, National Action
Network urges Congress to pass HR 591.

CHAIRPERSON VALLONE: Thank you,

Dominique. Very helpful if you put both of your

testimony together, you can get a out-of-state

permit in Florida, which is the same state that

over a six month period gave 1,400 felons

licenses, interesting. We'll take, we'll ask some

questions at the end, so now we'll go to Mel,

Community Board Seven, and then to Alison, and

then we'll ask questions then.

MEL WYMORE: Hi. My name is Mel Wymore, I'm former Chair of Community Board Seven, and I thank you for the opportunity to speak. I also thank you for putting your attention to this important question and thank you to our Council Member Gale Brewer for bringing forward the, this resolution. We have never seen such a fast

response from a community board as we did in
Community Board Seven regarding the conceal and
carry resolution. We passed it unanimously, I
believe, or very close to unanimously, right as
soon as we heard about the resolution going
through the House of Representatives, which
unfortunately it passed there. And so we have
been in a hurry to garner support against the
resolution as it goes through the Senate, on the
conceal and carry. Recently, we've managed to
pass the opposition to conceal and carry at the
Borough Board, where several community boards also
acted very quickly to, to vote reservationon a
resolution opposing conceal and carry, and we
continue to work with all of you in the Council to
support that. I myself am from Arizona,
originally, and I can tell you that the gun
acquisition laws are very, very lax there. Kids
carry guns, it's a gun culture because of the lax
licensing requirements, in fact you can
practically pick up a gun at the local 77/11 in
Arizona. And if we were to implement such lax.
Lax rules here in New York, it would just create
an incredibly untenable culture around gun

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violence. It's very important that New York City
has a very strong voice on this issue, and I, I
understand that Senator Schumer was instrumental
in defeating this in the Senate, this Reciprocity
Act in the Senate a couple of years ago, and it's
important for us to give him as much support and
pressure as possible to continue to do that,
again. So, thank you very much and we'll do
anything we can to work with you to make this
issue continue.

COUNCIL MEMBER HALLORAN: Thank

you. Chair Vallone is out. I'm the ranking

remaining member of the Public Safety Committee.

He asked me to just let our next speaker introduce

herself and give her testimony. Thank you. Boy,

I never got to do that before as a Republican.

[laughter]

ALISON DICKIN: Good morning,

Members of the Committee. Thank you for taking
the, thank you for the opportunity to speak to you
today about gun violence affecting our city and
our nation. My name is Alison Dickin and I'm the
Program Director at the Center to Prevent Youth
Violence, also known as CPYV. At CPYV we work to

end the crisis of youth violence in the United
States by creating public health and safety
campaigns that promote the simple steps that
parents, kids and others can take to prevent youth
violence, youth gun violence. We believe laws
such as those under consideration today can be
very important, but to be most effective these
laws must be accompanied by fundamental changes to
the cultural norms that perpetuate a cycle of gun
violence, in New York and the United States.
Firearms are responsible for an average of 87
American deaths and an additional 270 injuries
every day. Firearms are particularly dangerous
when they're accessible to children and young
adults. In 2008, approximately 13 percent of all
deaths of one to 19 year olds were the result of
firearm injuries. New York State actually fares
significantly better than the rest of the country
in terms of firearm deaths; however, there are
still about 1,000 firearm deaths in New York each
year. This number may not be shocking on its own,
but each of these deaths represents a tragedy,
that most likely could've been prevented.
According to the Centers for Disease Control and

Prevention, in 2008 there were a total of 31,593
firearm related deaths in the United States. Of
these, approximately 58 percent, excuse me, 58
percent were suicides, 40 percent were homicides,
and two percent were unintentional shootings.
While the media often depicts gun violence in this
country as the result of random acts of violence,
these statistics show that the majority of firearm
deaths are actually the result of suicides and
accidents which almost never make national
headlines. The fact is that the vast majority of
gun deaths are not the result of crazed gunmen
firing randomly into crowds, or on school
campuses, as we often read about in the news. The
reality is less sensational but it's equally
tragic. Most gun deaths are suicides, accidents
and homicides that could have been prevented
through greater public awareness of the risks of
guns in the home. Numerous hard fought
legislative battles over specific policy measures
have led the national conversation about guns to
be dominated by partisan political debate. Gun
legislation is historically difficult to pass,
however, and some believe the odds of any

meaningful legislation passing into law in the
current climate are slim. This can seem like a
mystery to gun control advocates as research has
shown that the overwhelming majority of New
Yorkers and Americans, including most gun owners,
favor virtually every piece of gun control policy
proposed. The truth is that while far too many
people have experienced gun violence firsthand,
many have not. And as a result, not nearly enough
people see gun violence as "their" issue. Even
the most significant national tragedies eventually
fade from the headlines and the related public
outcry for policy change eventually dissipates.
At CPYV, we believe that in order to have
meaningful and lasting impact on gun violence in
our City and in this country, we must find a way
to resonate more deeply and sustainably with the
public. We must demonstrate to New Yorkers and
Americans that they have a personal connection to
the issue, whether or not they have experienced
gun violence firsthand, and whether or not there
are guns in their homes. We believe that by
making people aware of the preventable health
hazards associated with firearms in an honest,

fair and realistic way, we can motivate them to	
take action to protect their families and childr	en
from firearm injury. To this end, my organizati	on
has developed three public education campaigns	
that work to educate and inspire parents and you	th
to keep their communities safe. The Ask campaig	n
is based on the fact that in thethat about one	-
third of homes with children have a gun and more	
than half of those guns are stored unsafely,	
either loaded or unlocked, resulting in roughly	12
million children under the age of 18 in homes wi	th
unsafely stored guns in the United States. Ask	
inspires people simply to begin asking if there	
are guns where their children play. The Ask	
campaign sparks a chain reaction of attitudes an	.d
behaviors leading to awareness of the dangers of	
guns in home with kids and peer-to-peer	
intolerance of unsafe behavior. This ultimately	
motivates parents to store guns safely or move	
them altogether, diminishing or eliminating the	
possibility that these guns will cause an	
accident, murder or suicide. The Suicide Proof	
You Home campaign focuses on suicide protection,	
prevention through lethal means restriction. Th	is

approach is based on research showing that the
method a person uses to attempt suicide plays a
key role in whether he or she lives or dies.
While many of the widely used suicide attempt
methods such as overdose have fatality rates below
five percent, about 85 percent of attempts,
suicide attempts with a firearm are fatal. Since
nine out of ten of those attempts, of those who
attempt suicide and survive do not go on to die by
suicide, restricting access to firearms in the
home is crucial to lowering suicide rates and
saving lives. Focusing on individual behavior
change to suicide proof your home initiative
educates parents directly about the simple steps
they can take to keep guns safely away from
children. We are proud to say that our third
program, which focuses on what young people can do
to prevent gun violence in their communities, is
currently supported by Speaker Quinn and the New
York City Council. The program is built around a
hotline, 1-866-SPEAKUP, which is available 24
hours a day, for young people to call or text
reports, to report threats of violence. The
program's goals to empower youth to use what they

know to safely take action against gun violence on
our streets. I realize that the goal here today
is to discuss legal efforts aimed at placing
restrictions on individual's ability to purchase
or carry firearms under certain circumstances.
While important, I want to take this opportunity
to emphasize that such laws are only one tool we
have at our disposal to prevent gun violence. To
focus on these laws alone would not be doing
justice to the full opportunity that exists to
keep Americans safe from firearm injury. In the
end, if we're going to effectively end firearm
related injuries and deaths in this country, we're
going to need to do it on a cultural level. In
addition to legal limits on gun ownership and
usage, you must educate New Yorkers and Americans
about the very real risks involved with keeping
guns in homes, especially those where children
live. And we must inspire them to make safer
choices for their families. Thank you again for
the opportunity to address you today and for your
clear commitment to preventing gun violence, and
your continued support and leadership.

CHAIRPERSON VALLONE: Well, thank

2	you all for your very informative testimony.
3	Before I get to the question I have, I just want
4	to recognize that we have, we have Rochelle Kelly
5	from the Attorney General's Office in the back, I
6	want to thank him and you for your leadership on
7	this issue, and we have a letter that you've
8	written to the government, basically the same
9	positions we have here today. I have one
10	question, because your testimony's very, very
11	clear, and we agree on most of it. And I think
12	it's a no-brainer the gun show thing, I think you
13	all think that, too. Extending that to all
14	private sellers, as you saw yesterday, with the
15	Craig's List thing, and they sell 'em outside of
16	the internet, also. Would you be in favor of
17	that? And do you see any unintended consequences
18	of something like that? Like maybe pushing people
19	underground that would be above ground? So I just
20	want to get your position on extending the gun
21	show loophole closure to the entireto the
22	Craig's List loophole. Let's start with you.
23	COLIN WEAVER: Yeah, absolutely. I
24	mean, I think that, you know, universal background
25	checks serve two purposes: one, obviously, is to

keep the guns out of the hands of the criminals in
the first place; but also, universal background
checks will serve as a deterrent for sellers, as
well, you know, which will help reduce the supply
of these guns getting into the hands of criminals,
as well. If you know that the gun, possibly being
traced back to you, or the person could say they
bought it from you, it would result in criminal
prosecution. That is a very large deterrent. And
you know, that would only apply when you start to
do these background checks on all gun sales. And
in terms of New York, you know, while we have
closed the gun show loophole, for long guns, which
are, you know, shotguns and rifles here in New
York, there are no requirements for background
checks on long gun sales here in New York. That,
you know, and for, in most of the State, that's
just, it does not apply, it is for, for handguns
only, and for long gun sales, at gun shows only.
So, they'll
CHAIRPERSON VALLONE: Can you
restate that? I got confused.

COLIN WEAVER: Sure. So, sales of long guns, which are rifles and shotguns, not sold

at gun shows or at an FFL, in New York, are not
subject to a background check. And so, you know,
not only would this help reduce the number of guns
coming in from other states, but also help here in
New York, as well. You know, there is more that
we can do. While we do have strong gun laws,
there is a lot more that we can do, and this bill,
and that legislation would, would help. And I
just want to add, the federal legislation
regarding this is the Fix Gun Checks Act. And
part of this is not only requiring the background
check, but is also, you know, a background check
is only as good as the records contained in the
system. And New York, they, by and large does
a terrible job of uploading records to the
background check system. That has been shown time
and time again. And so, that requires money,
technology, and legislation to try and solve that,
and we're, we have worked and we had a big success
this year in the State Legislature to upload
misdemeanor domestic violence records, which we
had uploaded zero prior to November. And so, you
know, there's a lot that needs to be done. And I
do agree that this is not just about legislation,

2	it's about so much more, and prevention and
3	education. But, but yeah, so, long story short,
4	we would support universal background checks.
5	CHAIRPERSON VALLONE: Before we get
6	to the rest of you, that's the Schumer bill, has
7	that been reintroduced?
8	COLIN WEAVER: Yeah, yeah.
9	CHAIRPERSON VALLONE: Okay. And
10	I'm amazed, though, that we still have to upload
11	things to a database in order to get the
12	information. You know, you'd think they'd do a
13	Google search on a name, it would come up whether
14	somebody has a, you know, criminal record in the
15	State or something like that. So there's got to
16	be a way to make that database better, where
17	people, we don't rely on states, who has, who as
18	you said, are not doing a good job of uploading
19	this information. Dominique, why don't we go to
20	you next. Do you support?
21	DOMINIQUE SHARPTON: Yep.
22	CHAIRPERSON VALLONE: Okay, great
23	[laughs] anybody else have a position?
24	MEL WYMORE: I can only speak for
25	myself, not on behalf of the Community Board, I

2	would absolutely support that extension.
3	CHAIRPERSON VALLONE: Alison,
4	extending gun background checks to all private
5	citizens, not just gun shows?
6	ALISON DICKIN: The Center to
7	Prevent Youth Violence, we don't take a stand on
8	policy as a, as a policy of ours. But you know,
9	we certainly believe that common sense gun laws
LO	are, can be important preventing gun violence.
11	CHAIRPERSON VALLONE: Okay. Dan,
12	you had a question? Dan Halloran has some brief
13	questions, please.
L4	COUNCIL MEMBER HALLORAN: Sure.
15	CHAIRPERSON VALLONE: No
L6	constitutional debates, and keep it in English,
L7	please.
18	COUNCIL MEMBER HALLORAN: I will
L9	try, Mr. Chairman. First, I'd like to ask Mr.
20	Weaver, who testified and pointed out in his
21	written remarks, that in Florida there were 1,400
22	convicted felons who were erroneously issued
23	permits. Do you know what the rate of gun
24	violence is in the State of Florida?
25	COLIN WEAVER: I don't know the

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COUNCIL MEMBER HALLORAN: Would it surprise you that it's less than 2.1 per 100,000 which is almost a point-and-a-half below the national average of 3.5 per 100,000?

COLIN WEAVER: If you look at the, the states with the strongest gun laws, which include you know, states like Connecticut, New York, New Jersey, Hawaii, those states have the lowest gun death rates according to the CDC. And if you look at the states with the--and I don't know, you know, where Florida ranks, to be perfectly honest--

COUNCIL MEMBER HALLORAN: 25th.

COLIN WEAVER: --but - - with the--

COUNCIL MEMBER HALLORAN: 25th.

COLIN WEAVER: --right. And the problem is you only have about seven states with good gun laws, so it's not surprising that, you know, there's not much difference between the states that are, you know, probably 15 to states that are, that are 50. Because there are such, such lax gun laws.

COUNCIL MEMBER HALLORAN: The CDC

2	report your alleyou're using, is a 2004 report?
3	COLIN WEAVER: No, it was just, I
4	just did a search about ten minutes before we got
5	here, it's 2008 data.
6	COUNCIL MEMBER HALLORAN: Okay.
7	From, is it 2008 data or 2004 data that they
8	released the report in 2008?
9	COLIN WEAVER: It's 2008 data.
10	COUNCIL MEMBER HALLORAN: Okay.
11	And in the CDC report, does it indicate the
12	difference between intentional violence,
13	accidental violence and suicide?
14	COLIN WEAVER: It does and you can
15	break it down, it's a system called WISQARS, W-I-
16	S-Q-A-R-S, you can break it down yourself by
17	state, by age, demographic, intent, firearm, non-
18	firearm, it's for all fatal injury reports. And
19	no matter how you break it down, states with the
20	stronger gun laws have among the lowest gun death
21	rates, so that'd be murder or suicide or all
22	combined.
23	COUNCIL MEMBER HALLORAN: That's
24	not accurate. I'm sitting here looking at the FBI
25	Unified Crime Report

COUNCIL MEMBER HALLORAN: The same way.

25 COLIN WEAVER: --to the FBI, and

2	not all data's recorded, included in those UCR
3	data reports.
4	COUNCIL MEMBER HALLORAN: Okay.
5	With regards to what you just alleged, what is the
6	City with the highest gun violence rate in the
7	United States?
8	COLIN WEAVER: I believe, and the
9	answer you're looking for, is going to be
10	Washington, D.C.
11	COUNCIL MEMBER HALLORAN: And it is
12	the City with the tightest gun control laws which
13	were actually struck down by a federal court, they
14	were so egregious.
15	COLIN WEAVER: I do agree that the
16	law that was in place, the gun ban, was
17	COUNCIL MEMBER HALLORAN: What was
18	the second highest city?
19	COLIN WEAVER:was not, not
20	effective, but I will say that, you know,
21	Washington, D.C., like New York, is punished by
22	being in close relation to states with weak gun
23	laws, like Virginia, which is where most of the
24	guns come from. And so, Washington, D.C., is
25	being punished for the lax gun laws of other

2	states, because criminals know how easy it is to
3	drive over the Potomac to go to Virginia, go do a
4	background check, and then come back to Washington
5	with a trunk full of guns.
6	COUNCIL MEMBER HALLORAN: Okay.
7	In, since you bring out the State of Virginia,
8	what is the rate of crime of, with illegal guns in
9	the State of Virginia?
L O	COLIN WEAVER: I don't know.
11	COUNCIL MEMBER HALLORAN: Would it
L2	surprise you that it's 48th of the 50 states?
L3	COLIN WEAVER: I have no idea.
L4	COUNCIL MEMBER HALLORAN: Okay. In
L5	turning to the CDC, it lists deaths, cause of
L6	deaths, "Accident by car, 39 percent; Accident by
L7	poison, 18 percent; Accident by trip-and-fall, 16
18	percent; Accident by stab or other form of
L9	impalement, point [laughs] .9 percent; Guns, .6
20	percent." So you'd agree with me that accidental

COLIN WEAVER: I would say that it's, it's not insignificant, in terms of the effect that it has on families around the country,

discharge of firearms is not a significant cause

of death in the United States, right?

2	but in terms, you know, is it far less than
3	accidents involving vehicles and cars, yeah,
4	absolutely.
5	COUNCIL MEMBER HALLORAN: Are

COUNCIL MEMBER HALLORAN: Are you advocating the ban of vehicles and--

COLIN WEAVER: I've ne--we--

COUNCIL MEMBER HALLORAN: Just

asking.

COLIN WEAVER: We do not and we do not advocate for the ban of firearms.

And with regards to intentional homicides, and again, I'm using the FBI statistics because the Unified Crime Report is considered the standard for law enforcement to look at its data. I'm not going to disparage the CDC and its collection methods, or venture an opinion. But according to the Unified Crime Report, intentional homicide with a gun rate is 3.16 per 100,000; however, homic--intentional homicide by stabbing, strangulation, or other form of manual means is 4.64 per 100,000. So, in effect, the FBI is saying, "You're far more likely, if you're going to be intentionally killed," which is I presume

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what we're all talking about here, since we're
talking about gun violence as it relates to
intentional crime, it's almost 50 percent higher
to be stabbed or choked or punched to death than
it is to be shot to death. Does that statistic
bother you at all?

COLIN WEAVER: I think any death bothers me, no matter the weapon or tool used. I will also say that you know, one gun death, you know, whether illegal gun or it's owned by a legal purchaser, homicide is one too many. And I also think that, you know, firearms present a different problem than, you know, far, you're far more likely to be involved in a shooting of, or excuse me, a death involving two more people with a firearm than you are with, with a knife or with any other weapon, or strangulation. You know, whether it be two, three or four or 34, people killed at one time, it's far more likely for it to have mass death with a firearm than with a knife. There aren't drive-by knifings, there are drive-by shootings.

COUNCIL MEMBER HALLORAN: The largest number of deaths, statistically,

2	intentional deaths, has to do with bombings, and
3	that would be our terrorists, that, not our
4	firearms users. But, that's okay.
5	COLIN WEAVER: Who have direct
6	access to guns without background checks, at gun
7	shows and private sale around the country.
8	COUNCIL MEMBER HALLORAN: Okay.
9	You would, at least, agree with me that after the
10	Supreme Court decision in <u>Heller</u> and <u>McDonald</u> ,
11	that a particularized individual right to keep and
12	bear arms, is something we have to do a balancing
13	test with, just like we would with any other
14	right?
15	COLIN WEAVER: Absolutely.
16	COUNCIL MEMBER HALLORAN: Okay.
17	I'd just like to just brie
18	COLIN WEAVER: Which is why, I
19	apologize for interrupting, which is why Justice
20	Scalia stated that, you know, while it is an
21	individual right, it is
22	COUNCIL MEMBER HALLORAN: States
23	may take reasonable measures
23 24	may take reasonable measures COLIN WEAVER:it is, and it does

2 anywhere.

COUNCTI.	MEMBER	HALLORAN:

Absolutely. But certainly we don't want to start a litmus test of, of qualification beyond what are obvious categories, like prior criminal conviction, mental status. Because if we did that with other constitutional rights, say the right to vote, we could find ourselves in very difficult positions if we gage freedom of press based on a litmus test that somebody else decided to promulgate. If your right to counsel in the Sixth Amendment was suddenly abridged by the fact--you know, you've been a bad guy, you've committed a lot of crimes, we're going to abridge your Sixth Amendment rights based on, on an obvious factor like you're a recidivist.

COLIN WEAVER: There are actually restrictions on other, you know, you cannot scream fire in a crowded place.

COUNCIL MEMBER HALLORAN: A crowded theater, right.

23 COLIN WEAVER: Absolutely.

24 COUNCIL MEMBER HALLORAN: 'Cause you're endangering someone else.

2 COLIN WEAVER: Absolute

COUNCIL MEMBER HALLORAN: But a
lawful gun owner who follows the rules, doesn't
endanger other people as a matter of course. He's
exercised his constitutional right. But I
appreciate your, I appreciate your position, I
certainly want to get guns off the streets and out
of the hands of people who shouldn't have them.
Everyone on this Committee is committed to that.
I don't think there's any question. Just one, one
final question with regards to NAN's position.
Since you mentioned the Republican Party, and I'm
the only one in the room

DOMINIQUE SHARPTON: I knew it.

have to respond. I think I'm very much for closing the loopholes at gun shows. Very much for it. I'm very much against opposing this National Right to Reciprocity Act simply because I don't believe, when we elevate something to a federal right that under the 14th Amendment it is applicable, or what we call incorporated, into the rubric of obligational rights, as we do with the First Amendment, as we do with the Fifth

Amendment, as we do with the Sixth Amendment, as
we do with the Fourth Amendment, that it changes,
I think it changes the playing field. And I can't
speak for all Republicans, just as I would never
assume that one person speaks for all Democrats.
Mr. Vallone is certainly a far more conservative
Democrat than some. I am far more libertarian
than most Republicans. But I would say that
there's no irony in a Republican supporting the
defense of a constitutional right. And we may
disagree as to the extent of background checks,
and I'm fine with that. I think there, there
should be some, and I think it should be
nationalized, so we don't have disparate treatment
between 50 states. I'm agreeing with you there.
What I don't want to see is what happens in New
York, where you could be a law abiding citizen
who's never committed a crime, be perfectly sane,
and still jot get a permit. Because they only
issue 10,000 in a population of 8.5 million. And
that's the problem. So, from a Republican
perspective, states' rights are very important.
What's more important is the Bill of Rights, of
which the Supreme Court has spoken and said that

this is an incorporated right. So, I would simply ask the National Action Network in its advocacy, which is great, for protecting our young people, especially in communities of color, where it's disproportionate, and I agree with Council Member Williams when he says it's not about color, per se, but economics and socioeconomic disparities that are there. The solution isn't taking the guns away from the law abiding citizens, it's empowering those people who don't have them, and that's the problem. Thank you.

CHAIRPERSON VALLONE: Thank you,

Council Member. It's actually a very interesting
debate and as you said, we're all just trying to
figure out the best way to prevent, prevent gun
violence with illegal weapons. So I like that.

We're going to go to Gale Brewer for the final set
of questions. I do have to step out, so if I'm
not here by when we're done--Oh, and I want to
mention Eric Dilan is here, - - then I want to
thank you all for your very informative testimony
and for that very interesting exchange. But Gale,
thank you for being here since the second we
started until now. And so was Council Member

Halloran. Thank you.

very much. I have the more general question which is in addition to your great testimony, do you have any other effective ways to try to just stop the use of guns in New York? Obviously, the District Attorney talked about finding ways to do, involve young people. But I just didn't know if there are any other suggestions that you might have. That's something that with all of our talk about guns, it's really the only way to get at the root of the problem.

Speak really quickly to some of the programs that we run as a organization. We run three afterschool programs: one in Brooklyn, one in The Bronx, and one in Washington Heights in Manhattan. And it's you know, there is a general theme of gun violence prevention, but it is more about teaching kids to become advocates and peer-to-peer leaders, to become role models for other peers. And there is an element of, you know, informing them of what the realities of gun violence are that they experience too often on a daily basis. And I

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think that, you know, if nothing else, giving kids
a safe place to be after school, as mentioned
before, to reduce idle time, is a, is very, is
very important and we feel that our program does a
very good job of addressing that, and to, to pat
ourselves on the back a little bit, our program at
the High School for Public Service in Brooklyn, is
the most popular afterschool program at the
school.
COUNCIL MEMBER BREWER: And how are

you funded? Congratulations, but how are you funded? Do you know, or--?

COLIN WEAVER: I do, I do know. We are funded through a variety of means, it's largely small. individual donations.

COUNCIL MEMBER BREWER: Okay.

Thank you. Anybody else?

DOMINIQUE SHARPTON: I just wanted to touch on, in addition to all of the youth components of obviously that what we need to address, we should also continue to have forums and dialogues on the mental health component, as it relates specifically to gun violence and why people are picking up guns. So, National Action

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Network has definitely taken that stance where
we're having more health and wellness forums, to
really delve into that mental health component.
So, that's also important, as well.

COUNCIL MEMBER BREWER: Couldn't agree more. Anybody else?

MEL WYMORE: I agree about youth programs and afterschool programs are amazing for keeping kids engaged in other, productive and constructive activities. But also, I think just awareness around this issue, just my experience as a community board chair, the community board would have never known this if it wasn't for a random kind of interaction with someone from New Yorkers Against Gun Violence, and we would not have known that the House of Representatives was about to pass a law that was going to have a huge impact on New York. And so any way that we can keep spreading information, I think community boards are a very effective way to reach out to communities and keep communities informed on what's happening politically, not just locally, but statewide and nationally. And I encourage all efforts to keep people informed.

2	ALISON DICKIN: And I guess I
3	really just want to echo what's already been said.
4	I think youth programs, getting youth off the
5	streets and giving them aallowing them to voice
6	their opinions and be heard on various subjects,
7	whatever their interest is, really, is something I
8	think is really important. And also, in terms of
9	awareness, I think especially in New York City and
10	the neighborhoods that are less affected by
11	violence, people don't, often are not aware of
12	what's going on, they feel disconnected from it,
13	and any awareness to them that these issues are
14	being considered, that maybe more people in their
15	community have guns, and then they believe in
16	those kinds of issues are I think really important
17	as well.
18	COUNCIL MEMBER BREWER: Thank you.
19	I, too, have to go vote in another committee.
20	[laughter] Thank you.
21	PANEL: Thank you.
22	COUNCIL MEMBER HALLORAN: I guess
23	the Committee will now stand in recess. Thank you
24	for your testimony. This meeting is adjourned.
25	[gavel] Wow, I never got to do that either.

I, JOHN DAVID TONG certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature

Date January 16, 2012