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CITY COUNCIL
CITY OF NEW YORK
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TRANSCRIPT OF THE MINUTES
    Of the
COMMITTEE ON EDUCATION
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February 29, }202
Start: 1:16 A.M.
Recess: 6:20 P.M
HELD AT: COUNCIL CHAMBERS - CITY HALL
B E F O R E: Rita C. Joseph,
Chairperson
COUNCIL MEMBERS:
                            Gale A. Brewer
Eric Dinowitz
James F. Gennaro
Jennifer Gutiérrez
Shahana K. Hanif
Kamillah Hanks
Shekar Krishnan
Linda Lee
Farah N. Louis
Mercedes Narcisse
Pierina Ana Sanchez
Lynn C. Schulman
Althea V. Stevens
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        A P P E A R A N C E S
Senator John Liu
New York State Senate
Senator Robert Jackson
State Senate
Dan Weisberg
First Deputy Chancellor
Emma Vadehra
COO and Deputy Chancellor for Operations and
Finance at New York New York City Public Schools
Nina Kubota
School Construction Authority President and CEO
Trevonda Kelly
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Khalek Kirkland
District 23 in Brooklyn
Samuel Daunt
NYCPS
Rebecca Rawlins
NYCPS
Michael Sill
Assistant Secretary of the United Federation of
Teachers
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        A P P E A R A N C E S (CONTINUED)
Dr. Terrain Chambers Reeves
Teacher at Edward R. Murrow High School
Dale Kelly
CSA
Fernando Alvarez
Teacher
Leonie Haimson
Class Size Matters
Michael Rance
Class Size Matters
Naveed Hasan
Parent
DeWayne Murreld
Parent
April Blanding
Parent
Shelevya Pearson
Parent
Anyta Brown
Parent
Stephen Stowe
President of the Community Education Council in
District 20
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    A P P E A R A N C E S (CONTINUED)
Lupe Hernandez
Parent
Johanna Garcia
Class Size Working Group
Amy Tsai
New York City Coalition for Educating Families
Together
Venus Sze-Tsang
Self
Paullette Healy
Self
Tanesha Grant
Parents Supporting Parents New York
Maggie Sanchez
Self
Adriana Alicea
Self
Johanna Bjorken
Self
Olympia Kazi
Self
Debbie Kross
Self
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SERGEANT AT ARMS: Check one, two. Check one, two. A prerecorded sound test for the Committee on Education. Today's date is February 29, 2024, prerecorded by Michael Leonardo in Council Chambers.

SERGEANT AT ARMS: Good evening. Good evening and welcome to the New York City Hybrid Hearing on the Committee on Education. Please silence all electronic devices. There will be no drink or food allowed in the chambers and do not approach the dais at any time. Thank you for your kind cooperation. Chair, we are ready to begin.

SHH, quiet please. We will resume. Chair, we are ready to begin.

CHAIRPERSON JOSEPH: Thank you. Good afternoon and welcome to today's hearing on Implementing the State Class Size Law in New York City. [GAVEL]

I am Rita Joseph, Chair of the Education Committee. Thank you to everyone present here and to those of you who are testifying remotely. At today's hearing, you will also hear testimony on Introduction Number 45, which I sponsored. We will hear more about this legislation shortly.

Research has shown that small class sizes provide students with many short- and long-term benefits in
addition to improving reading and math achievements, especially for disadvantaged students, small class sizes are linked to higher graduation and college enrollment rates as well as higher future earnings. As a forever educator for over 20 years, I know first hand the benefits of smaller classes. Small classes allow teachers to provide more individual attention to students resulting in improved students learning and behavior. They also enable teachers to spend more time on instruction and less on classroom management. Class size also has a big impact on teachers working conditions, which in turn impact a schools district ability to retain and recruit teachers.

In fact, class size is a key issue referencing in recent teacher strikes across the county. As teachers are overworked and exhausted, conditions especially difficult in the wake of a pandemic. As teachers grapple with classrooms, now packed with students increasing mental health needs. In 2022 after decades of advocacy, a state law was passed requiring that class sizes in New York public schools be reduced in all grades over five years beginning this school year.

The New York City public schools posted an initial plan for implementation of the law in September of 2023. Months before the release of the class size working group report in December. So, none of their recommendations were included in New York City public schools plan. Additionally, New York City public school plan is vague. It only lays out a number of potential actions that could be taken to reduce class size. But don't specify which action it will take aside from further analysis and planning.

For example, New York City Public School has currently identified 400 to 500 schools that may not be able to meet the class size caps given their current space and enrollment. New York City Public School plan merely states that they're working closely with SCA to develop estimates for the size of the capital need. Which will depend on strategies used to achieve compliance both New York City Public Schools and SCA have estimated that huge increases in capital funding will be needed to create enough space to meet the new class size cap. Yet, SCA proposed FY25 to FY29 Capital Plan include $\$ 4$ billion for the
new capacity and class size reduction, which is $\$ 2$ billion less than the current capital plan.

Regarding enrollment, New York City Public School plans to identify its potential changes to enrollment policy that could shift students from over crowded classroom to underutilized schools. But make it clear that the analysis is intended to impede school choice, however, New York City Public School do not address the issue that school choice is determined in large part by admission policies, particularly by screened schools that admit students on the basis of high academic performance. Which not only result in both overcrowded and underutilized schools but also racially, economically segregated schools.

Additionally, families typically choose a school on the basis of a student's performance, which is highly correlated to students family income level. This explains New York City Public Schools Data and shows schools serving higher income students are more over crowded. Unfortunately, the fact that New York City public school does not discuss the impact of admission policies or the correlation between income level and achievement leads many to draw faulty conclusions.

One of the most concerning of such conclusion that found in the minority report written by a parent representative which asserts that students attending overcrowded schools perform better academically than students attending under enrolled schools. This is based on the data analyst showing a strong statistical relationship between students in more crowded classrooms and stronger academic performance. Frankly, I can't think of a better example of data that shows correlations, not quotation. But to simply current school choices policies are creating over crowded schools and the New York City public school is choosing to do nothing about it. Ultimately New York City Public School Plan projects, schools will be in compliance with the law for the first two years.

Since approximately 40 percent of schools were already in compliance, so it's assumed no major action will be needed to be taken until three years and beyond. At today's hearing, the Committee wants to know what step is New York City public school taking to ensure that school is currently meeting the class size caps remain in compliance. We also want to know which of the class size working group
recommendation in New York City public schools intend to implement and when will it release an updated plan that incorporates these recommendations. Finally, we look forward to hearing testimony on Introduction 45, which is a bill that would require New York City public schools to report actual class sizes and expand reports on the amount of students in special programs in New York City public schools.

Thank you to the Committee Staff as well as my own staff for all of their work they put into today's hearing. I'd like to remind everyone who wish to testify in person today that you must fill out a witness slip which is located on the desk of the Sergeant at Arms near the entrance of the room. If you have already registered in advance to allow as many people as possible to testify. Testimony will be limited to three minutes per person whether you're testifying on Zoom or in person.

I would like to acknowledge my colleagues who are here, Council Member Louis, Council Member Dinowitz, Council Member Brewer, Council Member Gutiérrez and Council Member Hanks and Council Member Stevens. Now, without further, I'd like to turn it over to the first witness panel which will be Senator John Liu
and Senator Robert Jackson. I will turn to the Committee Counsel Nadia Jean-Francois to administer the oath.

COMMITTEE COUNSEL: Senator John Liu, whenever you're ready, you may begin your testimony. You may begin your testimony.

SENATOR JOHN LIU: Oh, you don't want to swear me in? Okay, I thought -

CHAIRPERSON JOSEPH: We need to because Senator Liu says he wants to be sworn in.

SENATOR JOHN LIU: It's okay, I'm going to tell the truth anyway. That's what we're here for. Good afternoon esteemed members of the City Council Education Committee and Chairperson Rita Joseph. I first want to thank you for this honor of testifying before this a gust Community and I want to thank Chair Joseph for hauling my ass into City Hall to talk about these very important issues. And I also want to thank and we'll hear from my great colleague Senator Jackson as well. This issue is of grave importance to the school kids of our city.

Chair Jospeh already mentioned a number of reasons why small class sizes are what we need here in New York City and I grew with all of those from
better education to better teacher results. A whole litany of reasons why we need to reduce class sizes. But I would submit that the most important reason is complying with the state constitution. Our state constitution requires that the state provide a sound basic education for all school kids in the State of New York, certainly including the City of New York. And that constitution was interpreted by the highest court of New York some 20 years ago to say that New York City at the beginning, New York City was not providing a sound basic education because of a number of factors excessively large class sizes being one of the main factors. And so, after years of litigation led by my colleague Senator Jackson at the time, this issue was resolved.

The issue of what the state and New York City needs to do to resolve - to provide a sound basic education. That issue was resolved but the money was not resolved. The amount of foundation aid that was calculated from the beginning had never been fully funded by the state of New York. And in fact when Robert Jackson and I were running for State Senate at the same time in 2018, that was the biggest item on both of our platforms that we needed to fully fund
foundation aid. And we didn't do it in the first year but after a couple of years, we were able to fully fund foundation aid. This in fact, is the first fiscal year, state fiscal year that foundation aid is fully funded.

And foundation aid was always meant to provide that sound basic education. It was always meant to help the City of New York pay for reducing class sizes. So, the idea that this is an unfunded mandate, there's no basis in reality what so ever. There is a problem with a discontinuity when there's a change of administration, which leads to a bigger issue that we may have time to talk about but this has always been part of foundation aid. It's been in the calculation of foundation aid. This being the cost of reducing class sizes in New York City.

So, now that we've done our job in the state, now it's time for the city to do its job of providing a sound basic education. Madam Chair, I am here, ready, willing and able to answer any and all questions. Thank you.

CHAIRPERSON JOSEPH: Thank you Senator Liu. Senator Jackson.

SENATOR ROBERT JACKSON: Good afternoon. I'm State Senator Robert Jackson and I represent the $31^{\text {st }}$ Senatorial District of Northern Manhattan, Washington Heights, Inwood and Marble Hill and part of my district is in the Northwest Bronx, District 10 and some District 9. So, I extend my gratitude to the Committee on Education and Chair Rita Joseph for convening this crucial hearing. Having once chaired the Education Committee myself, I know the challenges you face, yet $I$ also know the profound importance of your leadership for all New York City students.

And my advocacy of a class size began as a parent activist advocating for my own children in overcrowded classrooms in schools. And as President of Community School Board 6 of Manhattan, I became acutely aware of the fiscal inequities evident in overcrowded school districts. I represented one of the most burdened school districts in the state at that time. We were busing kids to the Bronx and to District 5 and District 3 all over the place because we were so overcrowded. But consequently inspired by the urgent needs for change, our attorney, Micheal Rubel and I took the lead in assembling a diverse coalition of community members, education advocates
and parents. And this united effort lead to the creation of the campaign for fiscal equity to address these disparities. The CFE lawsuit against the state of the State of New York highlighted the detrimental impact of oversized classes on education quality and the opportunity for a sound basic education. And we fought over a decade to secure billions of dollars for New York City schools, which was affirmed as my colleague said John Liu, by the highest court in the state of New York, the Court of Appeals ruling that found "tens of thousands of students placed in overcrowded classrooms is enough to represent systemic failure." And after enduring years of past governors playing political games with students constitutional rights to a sound basic education, Governor Hochul committed to fully fund foundation aid, and propelled state elected officials like myself along with Assembly Member Jo Anne Simon and Senator John Liu who Chaired the Senate New York City Education Committee to strengthen the existing education law as the contract for excellence.

And the new law marks a historical commitment to a responsive individualized education yet our work is not complete without New York City plan to plan these
changes and enact those changes. And currently the Department of Education reluctance and fear mongering and currently, the Department of Education reluctance and fear mongering rhetoric could delay efforts to reduce class size by 2028.

And despite New York City receiving record high funding through the foundation aid formula, critics overlooked the financial and educational benefits of reducing class size. According to Alan Krueger, Chairman of the Council of Economic Advisors, every dollar invested in smaller class size yields approximately $\$ 2$ in return. Moreover, reduced rates of grade retention and special education referrals further underscores the long-term advantages of this approach. And when I decided to sue New York State, I was told over and over again, it couldn't be done.

Well, we did it. When I said I was going to walk to Albany for all children, there were doubters. Really, are you going to run? Well, we did it. We went the distance. Although we won the lawsuit and foundation aid became law, former Governor Andrew Cuomo said, we couldn't afford to fully fund the formula and that "CFE was a ghost of the past." That ghost is haunting us right now. Where would our
children and educators of this great state be if people like me and my colleagues John Liu, teachers, principals, parents, and activists listening to the naysayers and relenting.

Our past victories remind us that delaying of quality education for all students is not an option. Underscoring the compliance with the class size law is non-negotiable and in the state legislature, we will remain committed to supporting students education. It's important that the Mayor and the Department of Education act on the recommendations offered by the class-size working group, which was co-chaired by my Chief of Staff Joanna Garcia. Nine months, they worked hard and long in order to come up with a plan that the majority of them agreed to. Progress and meeting the 2028 deadine should not be tied to mayoral control. This is a mandate no matter who is in office to get it done, and I ask New York City Council, would you Chair Joseph, to stand with us in compliance with the law and I thank you for the opportunity to come in front of you in order to express how important this is to all of you and all of us here. Thank you.

CHAIRPERSON JOSEPH: Thank you Senator Jackson. It's important to me, two decades in a classroom with 35 students in front of me, so I get it. So my question to you both is, I know how important this issue is to you both, so thank you for your continued advocacy on behalf of New York City students and for finally ensuring that the state fully funds foundational aid, however, as you both know, foundational aid funds rely on outdated 2007 formula that does not take into account the financial needs of our schools today.

Do you believe that a study is needed to reevaluate the formula and what efforts are being taken by the state to ensure that the formula is updated properly reflect current cost?

SENATOR JOHN LIU: Madam Chair, the answer is yes. We are working together with the State Education Department, so that we can at long last update the foundation aid formula. Our first task quite honestly was to fully fund foundation aid and now that that is finally done, our attention turns now to reformulating and updating the foundation aid formula. But make no mistake, that foundation aid formula from the get go was always included costs and
funds to reduce class sizes specifically in New York City, based on the Department of Educations own numbers at the time and it will continue to be part of foundation aid formula, no matter what kinds of updates we have.

So, once again, reducing class sizes is provided for in the foundation aid formula and we are going to work very closely with the State Education Department to update that as necessarily as possible.

CHAIRPERSON JOSEPH: But in the last budget when the governor spoke, when they talked about the formula that New York stand to lose a lot of money. How are we going to fix that so we're making sure that New York gets its full fair?

SENATOR JOHN LIU: That's a great point that you bring up. The governor in her executive budget proposed I guess two major changes. One is a change from a decades old practice that does not reduce a school districts budget from year to year based on things such as enrollment changes and changes in the make up of the student population. She is proposing to do away with that and what that's going to do is, it's going to actually cut in many cases significantly the budgets of over half of the school
districts, about 370 school districts throughout the State of New York. It will have some impact on New York City as well as I'm sure the Department of Education can attest to.

The other major change is a change in the definition of inflation. Schools in their the foundation aid calculation, there is a reflection of inflation, cost increases from one year to the next. Well, the Governors Executive Budget redefines inflation, not only from - it redefines the inflation from the change in costs from last year to this year to the average cost increases over the last ten years, which really is arbitrary and has no basis in the reality that school districts, whether it be the New York City Department of Education or other school districts around the state have experience.

So, I feel confident that Senator Jackson and I and our State Senate colleagues and I think many in the Assembly will look to reject those changes that Governor Hochul has proposed.

SENATOR ROBERT JACKSON: And let me comment to you on that the state budget is $\$ 232$ billion, and what we've asked for in the budgetary process is \$1 million in order to fund the new process to determine
how much of the cost to provide every child an opportunity for a sound basic education, \$1 million and it has to be done or else all hell is going to break loose. Let me just say that and knowing for example that at the state joint budget hearings that were held, both democrats and republicans was extremely upset about the cuts in education. And that's something that we're going to fight together and if we stand united, then we should be successful. As you know, you may have heard from the you know, the Department of Education here in New York City, the impact of those proposed cuts was about \$100 and I think $\$ 131$ or $\$ 132$ million. And so, that's a lot of money. It may not look like a whole lot of money in a budget of $\$ 35$ billion but that's a lot of money.

In school districts for example, there was one school district upstate New York, they only had about, I'll round it off, 525 students and they got cut in the budget 42.5 percent. It's outrageous. Let me just say that. And so, standing united, we should overcome that overall. But we need everybody's help, everyone's help in making that change.

CHAIRPERSON JOSEPH: Absolutely. I'm just going to bring something back real quick. When we did FSF funding in New York we added waits. Is there any consideration when you do the foundational aid formula to add waits?

SENATOR JOHN LIU: Yes. I think with your leadership Madam Chair and the efforts of the Department of Education, New York City did well in updating the Fair Student Funding Formula. The Foundation Aid Formula is in many respects similar to the Fair Student Funding Formula. I think a major difference is that the Foundation Aid Formula also reflects the ability of a local school district and the local government to pay its fair share. That's certainly going to be a point of contention among our colleagues in the state legislature.

CHAIRPERSON JOSEPH: And what does maintenance of effort play into this part as well?

SENATOR JOHN LIU: Maintenance of effort is something that we take very seriously in the State Legislation and in fact, quite honestly, we have been in discussions with some of our colleagues even fellow democrats who have hesitated to provide additional state funding for school districts
including New York City under the apprehension that the local school district such as DOE would cut the amount of money that the local government was providing even as we increased state funding. And that has unfortunately become a reality where it does seem like the City of New York has reduced their share of funding to schools, even as every single year we continue to substantially increase the amount of state funding for New York City schools. So, mainly this effort means that as we increase state funding, the city's proportion of the overall city budget geared towards education should not be reduced. In other words, should not be simply replaced by state funding. A common term that is used is, we want to make sure state funding is supplementing not supplanting city money for education.

CHAIRPERSON JOSEPH: Thank you Senator Liu. I'm going to now pass it on to Council Member Stevens.

COUNCIL MEMBER STEVENS: Well, good afternoon and I just want to start off by saying thank you guys for continuously being strong advocates and fighters for our young people and you know I know I'm biased, but my Senator Robert Jackson, thank you for all your
work and just wanting to say just thank you because I think that sometimes it does get lost in some of these conversations about like the dedication and the efforts that you guys have been making for a number of years and just kind of setting a foundation. But I do have a couple of questions even in relation to the foundation formula and knowing that this formula is outdated and I know you stated uhm, that Senator Liu that the foundation formula you guys are working for to be updated. How many years was the foundation formula not fully funded?

SENATOR JOHN LIU: It was not fully funded until this year and it was put in place in 2007, so we're talking about do the math, it's about 16 or 17 years before it became fully funded. We had actually put in a three-year plan two years prior, so that we would phase in the full funding of foundation aid over three years and this is the final year.

COUNCIL MEMBER STEVENS: Yeah, and so and I say that because I think in 2017 to now, which is 2024, that is a lot of years where it wasn't funded. So, don't - wouldn't we say that even if we're saying now that it's fully funded and to say that this is not an unfunded mandate. That because we have so many years
where there was a deficit that we were already now having to play catchup now right.

So, I think that's why for me sometimes it's like I hear you. You all gave us more money this year but for over you know at this point, what is that like 17, 16 years we were not funded and we would have to catch up. And so, what does that look like and let's be clear, I understand the importance of class size. I am on the same page. I don't care figure it out all the things but $I$ do like to kind of just have a basis of like, there is - we do have to play some catch up and what does this look like and even when we pass this, why didn't we think about that with the implementation of like, it's not being fully funded. So, to say like, and I know that there has been working groups in all the things but $I$ do think that if we had such a deficit for so many years, we also need to take that in consideration because we literally had a broke leg, now we got two working legs, we might go run a marathon. Where's the rehab in this? So, I would love for us to kind of like talk about that a little bit.

SENATOR ROBERT JACKSON: Yes, you haven't had the full foundation aid formula but we have it now and
the bottom line is you're dealing with New York City. I tell people and I not only represent New York City specifically and part of your district and part of the Bronx and Northern Manhattan but we represent all of the children of New York State and the bottom line is that with respect to you know New York City, New York City has so much money, it has to juggle and make what the priorities are. And the two highest priorities for funding in the State of New York is healthcare and education. But New York City is not in the same situation at that little schools that I was making reference to where they're losing 42 1/2 percent of the budget in education. Where people around the state are saying, "oh my gosh, if these cuts go through that the governor is proposing, people are already determining where they're going to look for a job in order to make sure that they continue to feed their family.

I don't think that that's the same situation in New York City but losing $\$ 131$ \$132 million it's extremely a lot of money. And that's why I said to you that in my opinion, even in the joint budget hearing, democrats and republican were united in
trying to fight these things as we indicated. We expect that to happen but we need your help also. SENATOR JOHN LIU: Council Member Stevens, your question is a very insightful question and it's a question that you know, it is somewhat perplexing for many New Yorkers. I think it's important to understand from the outset that foundation aid, when we say foundation aid, it is not a total amount that we're trying to get to. It is an annual amount. It is an annual amount. It's an annual amount that we're talking about. Annual amount of state funding for public schools. Now, for many years, foundation aid was not fully funded and so for many years, class sizes in New York City remained accessibly large. But now that we have fully funded foundation aid on an annual basis, it is now time for the City of New York to fulfill the constitutional mandate as interpreted by the highest court of this state to reduce class sizes. And you know with all due respect to my great colleague who I served in the Education Committee as well, when we were both in the City Council and he was the Chairperson, as soon as he got to the State Senate, he wanted to push through a law that would mandate the City of New York to
comply with its constitutional mandate and reduce class sizes. And while I supported the goal of reducing class sizes, I did not support the mandate for the simple reason that we, meaning the state budget still owed New York City money. So, it would be unfair for the state to mandate the reduction of class sizes.

But once we fully found the foundation aid, we went back to the city and said, "hey, we did it. You're going to get all your money. Now, what is the plan to reduce class sizes?" And there was no plan and that is why we had to pass the legislation to make clear that that constitutional responsibility laid at the hands of the Department of Education and City Hall. Now, part of the problem is that at the same time this was all happening, we had a change of administration. And so I, you know, I don't begrudge the Mayor and the Chancellor saying this is going to be hard stuff to deal with but the reality is that they are in control of the public schools and even though they did not make this problem, it's a problem they inherited, it is their responsibility to fix it.

And in fact, we had many discussions in private as well as in public hearings with the previous
administration and the previous Chancellor who said point blank, we want to reduce class sizes but you still owe us money. So, now the money is paid up and now it's time and we are not even saying right away, we're saying six years later, five years from now, we need a plan to reduce the class sizes.

COUNCIL MEMBER STEVENS: Absolutely and I think we're all on the same page like, class sizes need to be reduced. We should not have students in classes with you know, 30,40 kids but what can we do and what would it look like for us to work together to get a formula that's more updated? Because I think that that is also really important of like, you guys were fighting for it for years and you guys have been doing a lot of work and so, just thinking about how can we work together at city and state to kind of make this a big push to get an updated formula? Because I think that will also be helpful for all of us as well.

SENATOR RICHARD JACKSON: I would say as a body, communicate to the executive branch, the Governor that this is extremely important for you as members of the City Council to ensure that the formula is updated and so, that's \$1 million supposedly and so
to communicate how important this is, not only for the children of New York City, but the entire State of New York that in the budgetary process, there is at least $\$ 1$ million for the State Education Department to do the analysis and come up with a new formula.

SENATOR JOHN LIU: Yes and Council Member Stevens, we're once again, we're working closely with the State Education Department for them to get the update finally done.

I would however at this point caution that an update in the State Foundation Aid Formula could have different impacts on different parts of the state. I would say that it's very clear that in many parts upstate New York, that a Foundation Aid Formula update would be beneficial to them. It's not clear exactly what the impact would be downstate. So, you know we just want to make sure we get it done right but that does not necessarily mean that suddenly there's going to be a significant increase in State Foundation Aid.

State Foundation Aid you know has at the very minimum been updated every year for inflation, except for the fact had the Governor now wants to change the
definition of inflation but it has gone up with the costs overall. So, it's just going to be a question of exactly how it's updated and I'm sure city members of the State Legislature will be looking very closely at how that kind of Foundation Aid Formula update could impact New York Schools.

COUNCIL MEMBER STEVENS: Well, thank you guys for all the work that you do and also just thinking about as you guys are going through this, please see us as partners and remember that we want to work in this relationship and even when we're thinking about the impacts and those things as being, you know remembering that we're here to be support and be an ally in this work. Thank you.

SENATOR JOHN LIU: Thank you.
CHAIRPERSON JOSEPH: Thank you Council Member Stevens and I'd like to recognize Council Member Gennaro on Zoom, Council Member Sanchez, Council Member Lee, Council Member Krishnan. And now I will pass it on to Council Member Brewer.

COUNCIL MEMBER BREWER: Nice to see former colleagues very much. Two quick question. One is, there is uh, you know it filters down from the DOE that if you have a classroom and it has $x$-number of
students 20 and then there's 21, then you have to get another teacher. And so, I just want to understand from you, how you respond to that because even talking to Community Board Members last night, they were repeating that as why they were not supportive.

Number two, Regent Rosa is very supportive. It seems she has been saying that, so I wanted to know what role does she play in terms of being supportive at any way shape or form? Thank you.

SENATOR JOHN LIU: Good to see you Council Member Brewer. You mean Chancellor Rosa or I'm sorry, Commissioner Rosa.

COUNCIL MEMBER BREWER: Yeah.
SENATOR JOHN LIU: Okay, Commissioner Rosa is very supportive. She has long since believed in reduced class sizes ever since her days as a principal and teacher in New York City. So, she's been very supportive and continues to be. And in fact, as part of the enforcement mechanism by which we keep an eye on the New York City Department of Education to see that, in fact they comply with State Law.

On the issue of 20 versus 21, I mean, right now, there are class sizes. There are class size
limitations. For example, in high school, it's 34. So what do you do with the $35^{\text {th }}$ student? I mean, that's always going to be an issue, the question is what is really the right size? Is it 34 in high school or is it 25 like this legislation requires? Is it 28 or is it 20 for the lower grades? So, whenever you exceed by one, that's always going to be an issue and in fact, in practice, there are some mitigation measures that schools are able to utilize but I will say that you know the issue of 20,23 , and 25, which is what the legislation calls for, those class sizes again now, just to be clear, 20 would be the class size limitation for grades kindergarten through $3^{\text {rd }}$ grade. 23, grades four through eight, and 25 for high school classes.

Those are not numbers that the legislature made up. Those numbers came from a report submitted by the Department of Education to the State Education Department nearly 20 years ago, as the Foundation Aid Formula was being crafted. And so, the Foundation Aid Formula as it currently exists already contemplates and provides funding for New York City to reduce class sizes to 20,23 , and 25 . Once again, why those class size thresholds? Because it was the

Department of Education at that time, their opinion that those class sizes would in fact fulfill their obligation of providing a sound basic education.

SENATOR RICHARD JACKSON: And also Gale as you know, there's union contracts and union contracts are negotiated and what happened in 2007, we have to basically, we're talking about 24,25 and so,
obviously, when you talk about one additional student in a classroom, come on. That's where discussion, that's why you have discussions at every level in order to make sure that the children are receiving a sound basic education. If most of the children are progressing, who is it bothering? Who is it affecting? So, all of these have to be considered. We just can't go blindly into saying, 25 that's it. 26, if it worked for 26 it worked for 26 , if it doesn't, if it doesn't work with 25 , then from a leadership point of view, looking at that classroom, looking at the students needs, are they being met? How many students have IEPs versus you know non-IEPs and all of those factors are considered but that's why we need this update in formula in order to truly know what it's going to cost.

COUNCIL MEMBER BREWER: Thank you.

CHAIRPERSON JOSEPH: I have a very uhm, question. In thinking about updating the Foundation Formula, are you considering including students in temporary housing? As you may know we have the largest in the state and I think it's at 119,000 currently and growing.

SENATOR JOHN LIU: I thought that was a very important thoughtful update that you and the Department of Education considered in updating the Fair Student Funding Formula. We are not going to be charged with updating the Foundation Aid Formula. That is a responsibility of the State Education Department and we certainly will be overseeing their fulfillment of that responsibility and I would imagine that students in transitional housing, the additional cost of providing a sound basic education for them as well would be included in any kind of update of Foundation Aid calculation.

CHAIRPERSON JOSEPH: Yeah, absolutely. Do you know - do you have an estimated cost about capital? How much it would cost us in capital? How much it would cost us in capital?

SENATOR JOHN LIU: Yes, it's going to cost a lot of money because schools are overcrowded as well as
classrooms. And you know it's very telling, I'm so happy that you asked that question. The city's capital plan doesn't seem like they're building enough schools to actually fulfill their
responsibility and even as the Mayor came up to the legislature just weeks ago to ask for authorization for the city to borrow more money. I asked the point-blank question. "Are you going to use the money to build more schools?" And the answer was well, we need to build a lot of things. We need to build jails, we need to build schools, we need to build other things and I asked, "well, what's going to come first, schools or jails?" And there wasn't a clear answer.

CHAIRPERSON JOSEPH: I hope it was schools.
SENATOR JOHN LIU: I hope so too and I thought that was a soft ball question but it was a strike out.

CHAIRPERSON JOSEPH: Interesting.
COMMITTEE COUNSEL: Thank you so much Senators
Liu and Senator Jackson. We will now turn to the Administration for testimony.

SENATOR JOHN LIU: Thanks so much for having us. CHAIRPERSON JOSEPH: Thank you so much.

COMMITTEE COUNSEL: I'll call on each of you individually for a response. Please raise your right hand. All, please raise your right hand. Do you affirm to tell the truth, the whole truth and nothing but the truth before this Committee and to respond honestly to Council Member questions? Emma Vadehra? EMMA VADEHRA: I do. COMMITTEE COUNSEL: Dan Weisberg? DAN WEISBERG: I do. COMMITTEE COUNSEL: Samuel Daunt? SAMUEL DAUNT: I do. COMMITTEE COUNSEL: Travonda Kelly? TRAVONDA KELLY: I do. COMMITTEE COUNSEL: Khalek Kirkland? KHALEK KIRKLAND: I do. COMMITTEE COUNSEL: Nina Kubota? NINA KUBOTA: I do.

COMMITTEE COUNSEL: And you may begin your testimony. Thank you.

EMMA VADEHRA: Good afternoon Chair Joseph and all the members of the City Council Committee on Education here today. My name is Emma Vadehra, and I am the COO and Deputy Chancellor for Operations and Finance at New York New York City Public Schools. I
am joined here by Superintendent Khalek Kirkland representing District 23 in Brooklyn, First Deputy Chancellor Dan Weisberg, and School Construction Authority President and CEO Nina Kubota. Thank you for the opportunity to update the Committee on New York City public schools and SCAs work to comply with the State's law establishing new caps on class sizes in New York City.

This administration supports the goal of lowerclass sizes for all of our students. We know we have communities where this is a real challenge for our educators, our students and our families. We also know that lower class sizes are high priorities for our parents and our teachers.

In brief, we are currently fully in compliance with the class size legislation. Specifically, this year, the law mandates that 20 percent of our classes are at or below the newly mandated class size caps. We are at 40 percent of our classes. In the coming years however, we do have work to do. We'll face some difficult choices that will be required to maintain compliance as the laws requirements scale up.

Today, I am going to outline some of the work we're doing to stay in compliance with the law, as well as how we're thinking about tackling some of the challenges ahead, as well as the work we've done to engage stakeholders through the class size working group. We look forward to continuing to work with you as we implement the law and I want to thank you for the support and leadership today.

In September of 2022, Governor Hochul signed legislation that established legislative caps on class size in New York City for the first time. These caps are set at 20 for grades K-3, 23 for grades 4-8, 25 for the high school grades.

Additionally, the caps are set at 40 for performing groups and physical education classes in all grades. The caps do not apply to special education classes. Under the law, these requirements phase in over five years. As I said, this year 20 percent of classes required to be under those newly mandated caps, 40 percent next year and so on, reaching 100 percent compliance in 2028. The law requires that New York City Public Schools submit a class size reduction plan annually through the life of the phase in, which must be approved by the presidents of the United

Federation of Teachers and the Council School of Supervisors and Administrators. If the State Education Department determines that we are not demonstrating sufficient compliance, New York City Public Schools must submit a corrective action plan. State funding is contingent on demonstration of sufficient class size reduction, as well as full implementation of any corrective action plan.

Our current compliance rates, as you can see on this map, very widely across the city, which is context for how we're thinking about implementation. The districts with the greatest percentage of classes at or below these newly mandated caps are District 23 in Brooklyn, 7 in the Bronx and 16 in Brooklyn. Those districts have 73 percent of their classes, 68 percent and 67 percent of their classes respectively under the newly mandated caps. By contrast, the districts with the fewest classes under the caps currently are 26 in Queens, 28 in Queens and 31 in Staten Island with 20 percent of their classes, 23 percent of their classes and 24 percent respectively at or below the caps.

As I said, we're currently only in year one of the implementation phase of the law, and I'm happy to
report on the work done so far, and the planning we are doing. We can be in the class size working group to guide our implementation of the work and ground it in community engagement and diverse perspectives. The working group members brought diverse perspectives. The working group members brought diverse perspectives to implement in this law included parents, advocates, union representatives, principals, teachers, panel members, elected officials, thank you very much for your participation and others. The group provided over 50 recommendations late last year that have been and will continue to be invaluable.

I want to thank you Chair Joseph for your service once again on this working group, along with Council Staff and everyone who participated. For everyone involved as well as our communities around the city, we'll continue to engage on this topic. The Chancellor believes it's critical to get community input as we implement the law.

Since then, we've been able to complete our needs assessment to determine what resources will be necessary to implement the law, as has the School Construction Authority. As directly recommended by
the working group, we've also completed an individualized survey of every principal across our system to test our assumption around our needs, including the space, the staffing and the associated funding that our principals need to implement the law. We also worked closely with UFT and CSA as required to develop our first-class reduction plan for this year. The New York State Education Department accepted the class size reduction plan this fall. In November, we submitted our first-class size implementation report, a separate documentation showing that 40 percent of our classes were at or below the caps, twice the level required. The State and Department approved this as well and have received all of the funding contingent on compliance with the law. We're currently in the process of developing and financializing policies for next school year, which we can discuss to ensure we remain in compliance, even with some of the challenges ahead. This includes teacher recruitment, schoolbased budgeting and staffing policies and capital planning.

As we work to implement the law, we're thinking about four key components, space, staffing, cost and
equity. With fewer students in each classroom, most schools will need to utilize more classrooms to accommodate to accommodate their current enrollment. We've surveyed principals as I've said on what they think their needs are to try and nail down how to address those needs and we've reviewed our own data. Many schools may be able to find space within their current buildings by reducing administrative space or reprogramming.

We estimate there are roughly 500 schools that even with those types of changes will need more classrooms than they currently have. Some of these schools just need a few classrooms. Some of those schools need 78 additional classrooms at their current enrollment. A lot of those schools that need just a few classrooms, we think and President Kubota can talk about this more, can make minor adjustments to do this without substantial changes. Some will not be able to and as I said, some have larger needs.

One way to address this that we are moving forward on is to embark on a substantial capital construction program. More space is absolutely required for our students across the system.

As President Kubota can share, this comes with not just a price tag but there are also only so many sites available which both meet our qualifications at the scale required to meet the need for more space and are also located in close proximity to the schools that will need additional classrooms in order to comply without reducing their enrollment. Another way to address space is to reduce enrollment at some of these schools, which was recommended by the Class Size Working Group. We're looking very carefully at this recommendation as we want to ensure we can continue to consider the preferences of families.

We know many families take zone schools into account when choosing where to live and we know that when students don't get into their schools of choice, they're more likely to leave the system.

Additionally, the working group recommended relocating 3 K and Prek classrooms out of our school buildings and into local community-based organizations with empty seats and establishing multisession models or staggered schedules at more schools, both to help with space. These are other recommendations we're looking at but they also of course have tradeoffs for our families.

Staffing, we currently employ nearly 77,000 teachers. The largest teacher workforce in the nation. We estimate that under the new law, we'll require an additional 10,000 to 12,000 teachers. Over 3,000 of whom will need to be special education teachers. The Independent Budget Office estimates are actually even higher. They estimate we will need 17,700 new teachers.

We're looking into how to strengthen our teacher pipeline to meet this need including considering the continuation expansion of successful alternative certification programs as well as working with the State Ed Department on developing new high quality preparation pathways but are lower cost for our participants. The working group made several recommendations on staffing that we are looking at, reviewing our recruitment and pipeline programs, expanding opportunities for paraprofessionals to enter the classroom, building relationships between traditional teacher education programs in priority districts to better align with hiring needs. Early hiring windows in our high need schools with class size needs, financial incentives for recruiting and retaining teachers in our hard step districts and
evaluating the impact of the law on ongoing efforts to recruit more teachers who reflect our student body, which continues to be a priority for us.

We already hire 4,000 to 4,500 teachers per year just to keep up with attrition. And both nationally and locally, fewer teachers are entering the profession. In certain teacher license areas, such as stem, bilingual, foreign language, CTE and special education where we know only a number of teachers, particularly in the secondary grades, the hiring pool is small, limiting our overall choices at this time.

We will need to continue to strengthen our pipeline in these licensed areas to meet the mandate, especially in the later years of the plan. In terms of cost, New York City Public Schools estimates the cost of hiring these additional teachers at somewhere between $\$ 1.4$ and $\$ 1.9$ billion in new expense costs annually depending on how the funding is distributed. The IBO also did an estimate of this, about $\$ 1.6$ to $\$ 1.9$ billion annually. These costs will of course vary based on some of the policy decisions we make, such as around enrollment and we look forward to working with our communities to make those policy decisions.

To address some of the costs, the working group recommended directing some of our existing state funding, state contracts for excellence dollars, to class size reduction alone, rather than other purposes as is currently allowed by the state, as well as advocating for new dollars for New York State. Earlier this month, the Chancellor, First Deputy and I were in Albany advocating for additional resources for our schools to help meet this mandate and for other purposes.

I want to be very clear, given what we just heard, this additional funding is not yet in our budget and we have not identified a new funding source. New York State absolutely has provided additional foundation aid to us in the past three years finalizing in this year. That funding is already in our schools and our systems. So, when we talk about the additional cost, it's on top of those dollars. Many of which are going to our schools. We use this funding in a lot of ways, some of which I know will be near and dear here. We use this to, that additional state funding we've received, already used to raise the Fair Student Funding floor for all schools to 100 percent. We use that money to add our
additional new waits that the Fair Student Funding Group recommended and that we put in place this year for some of our neediest communities. We use that funding to distribute this year over $\$ 215$ million in state funding to school budgets consistent with the state contracts for excellence legislation. Without this funding, fewer of our classes would be below the newly mandated caps today. It's been critical to get us here and we would have more work to do.

Finally, on equity, I am proud to say, I know many of you are too, New York City is a national leader in terms of equitable funding for our schools. Our existing funding formula, Fair Student Funding, directs the most resources to our highest needs schools and students. This year, with the help of many of you and others, we made our formula even more equitable. Adding funding for students in temporary housing and schools with high concentrations of students in need.

Our data shows that 62 percent of classes in our schools with the highest rates of economic need are already below the newly mandated cap compared with 25 percent of classes in schools with the lowest rate of
need. A variety of independent organizations
including IBO, the National Urban Institute and the news organization Chalkbeat have found similar trends in terms of equity.

This means that our lowest need schools will require the most resources under the law, additional dollars, additional teachers, and additional space. Overall, under the law, and there's a map over there of where funding would flow, expense dollars to comply with the law. Overall, those lower need schools within our system will receive roughly twice the amount of new dollars per student under this law as our highest need schools within our system.

This compares to our fair student funding model, where our highest need schools receive more, 30 percent more dollars per student. We see similar trends on the capital side, in terms of which communities will see new investments.

We're also and we can talk more about this, concerned about equity as we think about teacher distribution across our system. Our data shows that already teaching positions in lower poverty schools are often filled by teachers transferring in from higher poverty schools and given where the additional
jobs will be needed, we expect that could be a continuing challenge.

Finally, the working group recommended staff paid differentials and early application window for higher need schools. We are looking at both of these. We are really dedicated to finding a way to implement this law to ensure that equity remains at the center, and to make sure we're not setting up a transfer of experienced talent away from high poverty schools. We're working with UFT and CSA closely on how to make sure we can prioritize equity while implementing the mandated class size caps.

I will now briefly talk about the Council's proposed legislation. Intro. 45 amends current local laws related to the existing class size report and the report on the demographics of students in programs. For the class size report, the law aligns the requirements more closely to the states reporting requirements. It also updates the requirements of the diversity report.

We want to continue to provide a preliminary report of a given school year on November $15^{\text {th }}$ with an opportunity to refresh that data on February $15^{\text {th }}$.

We support this bill. We appreciate efforts to align reporting between the city and the state.

Finally, we are planning for next year as required by the law, we are collaborating with the UFT and CSA on the next iteration of our annual Class Size Reduction Plan, which we expect to be delivered to the State Education Department sometime this summer, consistent with the law. I want to thank our union partners for conversations on some of the questions left open by the law and their work with us in planning for the future. We do expect some policy shifts will be required to maintain compliance with the law for next year. We are considering as recommended by the class-size working group, placing new restrictions on the use of contracts for excellence funding. We are considering asking schools to prioritize hiring teachers over other positions where they have vacancies and considering asking Superintendents to work with Principals on an individualized level to ensure our compliance levels improve by looking within schools budgets and at current teaching staff, as the law required. All of these final decisions will be made with UFT and CSA as the law requires. Our goal is to communicate any
policy changes to schools this spring, so our system can be on the same page as schools start thinking about budgeting and staffing for the fall.

The task before us is substantial, and the considerations and tradeoffs ahead are many. We're committed to continuing to comply with this law in the current years. I want to thank you all again for your advocacy on behalf of New York City Public Schools and on behalf of all your communities. Together, I know we can meet the needs of all our students. We look forward to answering any questions you may have. Thank you.

NINA KUBOTA: Good afternoon Chair Joseph and members of the City Council Committee on Education. Thank you for the opportunity to testify before you today on this very important issue. I would like to give an overview of what we've done on the capital side related to class size and go into a little more detail on what the Deputy Chancellor touched upon in her testimony regarding how we are planning for compliance via the five-year capital plan.

Since the passage of the legislation, we have been working to analyze the schools in our system, working with our partners at New York City Public

Schools and the Class Size Working Group, and taking in other data points to determine how many schools would be impacted, the best method to reduce class size in order to stay in compliance, and as most people want to know, determining how much it will cost.

In addition to the Class Size Working Group, New York City Public Schools and the SCA have put together across departmental team to develop a range of capital strategies that target schools based on each schools level of need. This team includes representatives from New York City Public Schools Deputy Chancellor of Operations, Office of District Planning, Office of Space Planning, Office of Student Enrollment and the capacity and real estate units at the SCA.

The team meets regularly to review data, discuss potential options and identify appropriate strategies for individual schools. This includes evaluating perspective sites for new construction. As mentioned previously, we currently estimate that over 500 schools are impacted and roughly 3,400 classrooms or about 85,000 seats will be needed. Through this team and the work over many months, we have developed four
main strategies that can be implemented on the capital side to comply with class size requirements. Let's talk about the first method which is to repurpose existing space in schools. It is important to understand that this exercise will inevitably involve tradeoffs.

With the results of the principal survey that was conducted by New York City Public Schools, we are identifying a subset of schools where principals and our data agree that additional instructional rooms can be created within buildings to support compliance. Our next step is to survey each of these school buildings and confirm that space can be repurposed to create additional classrooms without significantly compromising school programming. Upon confirmation, we will initiate capital projects to create the additional needed classrooms. These projects are less capital intensive and time consuming than constructing new facilities and we will continue leveraging room conversion projects when feasible.

The second strategy is actually already underway. Dozens of capital projects were in process prior to this law that will bring roughly 27,000 additional
seats online to help with school overcrowding. We're working with our partners at New York City Public Schools to make programming decisions that will allow us to extend the impact of these projects on surrounding schools to the maximum.

As an example, in district 20, we have three new buildings slated to open this September to alleviate preexisting over utilization in the surrounding schools. The third, while potentially limited, can be beneficial to a number of schools that need only an additional classroom in order to comply but don't have the space in their building. This limited capital investment intervention will support the cost of administrative programming or operational changes. To be clear, this approach is not proposing an extensive change on admission or programming policy. For instance, perhaps an alternative could be adding a particularly specialty program at school B to draw more students to that school to alleviate the overcrowding from school A. In order to facilitate that program perhaps a new science lab or other type of space needs to be constructed at School B. That is the type of capital investment that could occur in this scenario. The last strategy is the one everyone
most readily associates with a solution to class size, building new schools.

While we all recognize that there will be a need for new construction, this represents the most time intensive, challenging and expensive path to compliance. This strategy has two obstacles, funding and real estate. We recognize both our funding limitations and that appropriate properties at the right location are even harder to combine. This is why we cannot rely solely on new construction. It must be coupled with other strategies to maximize its affect. This is why the capital construction is just one piece to solving for class size compliance. However this doesn't mean that work isn't happening in this area. We know that many of the districts that will have a large number of schools out of compliance have also been the same districts that historically have had high level of seat need. We will continue our work to identify available properties in those districts. As potentially feasible sites are identified from our brokers or from suggestions from Council Members or community members. They will then be brought to the cross-
departmental team to assess how they can potentially support the surrounding schools.

We have identified several sites for further evaluation and due diligence. Furthermore, while some sites might not be located in areas of traditional need, we are looking at everything from the lens of class size compliance. We review sites to see if they can help a nearby school or schools that can only comply through new construction. These solutions are not easy and will come with tradeoffs. Our current estimates range between \$22 to \$27 billion. I know that we've seen that number fluctuate and to be honest, as we refine our data and assign a particular solution to specific school, these estimates will likely change again especially with dynamic enrollment patterns. We fully recognize that our current capital plan is not funded at that level but the current $\$ 4.1$ billion in new capacity funding represents a downpayment towards this mandate.

This also represents about one quarter of our fiscal year 2025-2029 capital plan which will total $\$ 17$ billion. We have a portfolio of more than 130 million square feet of space, with the average age of
our buildings exceeding 70 years. The need to keep our facilities not only in a state of good repair but also modernize always surpasses the resources available. We strive to allocate and utilize the limited resources optimally to maximize the impact on our facilities, school children and communities. Allocating funding to other programs is critical to our mission of providing successful and well-balanced education to all of our students, such as athletic fields and pool upgrades, accessibility program and technology improvements as well as supporting our sustainability and greenhouse gas reduction efforts through electrification.

We continue to work with our city and state partners to seek additional funding sources to allow us to implement the four strategies I outlined for you today. We welcome your partnership in this effort and thank you as always for your collaboration and support of our schools. I thank you again for allowing me to testify and would be happy to answer any questions you may have.

KHALEK KIRKLAND: Council woman Joseph, in Brownsville we have this thing called the Triple PPP, Positive, Public, Praise because we deal with a lot
of emails and phone calls. I want to publicly tell you how much respect that $I$ have for you. I've grown to know you and you are definitely the woman for the job.

Good afternoon Chair Joseph and all the members of the City Council Committee on Education here today. My name is Khalek Kirkland and I am the proud Superintendent for District 23 located in Brownsville, the section of Brooklyn. I want to thank Chair Joseph and the Council for your continued advocacy for the scholars of New York City.

I want to first start by telling you a little bit about myself and the path that led me to stand before you today. I started as a middle school math teacher in Middle School 113 in District 13. I still consider myself a math teacher. Before becoming an assistant principal and ultimately, a principal at the same school, I served as a principal in the Bronx before coming to serve the community of District 23. I strongly believe in the benefits of smaller class sizes. When scholars are in smaller classes, they can receive personalized instruction unique to that scholar and approach not always conducive in larger classrooms. That attention to detail for scholars is
key to academic success for our young scholars. Well, I believe that the law has some worthy goals, there will be some implementation challenges for schools. I say this as a superintendent whose district is not only complying with the law but as you heard our Deputy Chancellor mention in her testimony, we have 73 percent of our classes already under the newly mandated caps.

However, in the coming years, as we continue to comply with these caps, our principals will be forced to make some difficult decisions when it comes to how they will utilize their budgets. I worked extensively with our district budget director reviewing spending regularly. I understand why our principals make the choices they make in our district to ultimately provide an enriching experience for our scholars and school community. Many of the decisions that our proud principals make today as they look at their respective budgets will need to take a back seat to ensure 100 percent compliance with the law.

Our principals will have a tough choice. How do we continue to comply with the law while ensuring robust coursework for our scholars? If building expansion is not a current option, principals will
have to rethink space and how they schedule classes based on room availability, ultimately causing an impact on how classrooms are utilized. In our schools, we create a welcoming environment the moment our young scholars step foot into the buildings. Our teachers are creating spaces that are literacy rich utilizing visual aids, progress trackers, and class room libraries. And you've helped us a lot with the classroom libraries.

As we continue to meet the class size law, my schools will need to develop alternatives to maintain these vital tools across multiple classrooms. Students moving through different rooms during the school day will introduce new challenges for our young scholars, who would lose out on the welcoming spaces that their teachers have created. Movement between classrooms will also result in a loss of instructional time, particularly for co-located schools vying to use additional space. Very few buildings in my district host solely one school, meaning many of our scholars will be impacted and lose vital time in the classroom.

We have talented teachers in my district and I'm deeply proud of the work that they do every day.

However, the current reality is we still face challenges with hiring teachers to come to teach at our schools and down the line, this law may exacerbate the issue. Our district is the most compliant in the city. That means, as the New York City Public Schools work to direct resources to reduce these class sizes in place that have higher class sizes, those resources will not be coming to Brownsville.

Instead, they will be going to place with much lower compliance rates than ours. We already face challenges in recruiting teachers to teach in our district. I like to jokingly say that Brownsville is not close to the two to three to four to five, the J and the M-Train.

As schools in lower poverty districts open up more teacher positions, we anticipate that teachers will be more likely to move to those districts and potentially away from Brownsville. New York City Public School data shows that teachers tend to move from higher poverty schools to lower poverty schools as they move within the schools in the system. This law and the need to hire more teachers in our less
compliant districts, while well-intentioned only hurts our scholars even more.

There will be no small class sizes if we do not have high quality teachers in front of the class. I look forward to engaging with you and the Council on developing pathways to incentivize teachers to teach in communities like mine in Brownsville.

Under the current way that the city funds schools, Fair Student Funding, schools in my community get additional dollars for serving high need scholars. With these changes that may come as we comply with the class size law with the requirements which will drive resources, are the same across the city, I'm concerned about how my district may lose out with resources instead of going to other districts, which have many fewer classes under the newly mandated caps. I hope that the scholars of District 23 who have already begun to see positive impact of this funding model. I'm sure by now you've seen that Brownsville has had the highest gains in mathematics and the third highest gains in ELA. I'm hoping that they do not lose the money, the teachers and the investments that they deserve. The city and the state must ensure schools in communities like
mine continue to keep and in fact grow their resources in the face of this law. The scholars in my district require the support.

Finally, we are committed to ensuring that New York City Students have access to high quality education while complying with the states class size law. We will continue to prepare for the upcoming challenges facing our schools in the coming years and will actively look towards creative ways to lessen the impact when student academic excellence in an approach that is equitable and thoughtful.

When we lift all small boats, all students can achieve. We greatly appreciate our partnership with the City Council and I want to give a special shoutout to my City Council woman Darlene Mealy and look forward to continued collaboration to enhance the education experience of our scholars. Thank you so much for your time.

CHAIRPERSON JOSEPH: Thank you. I would like to recognize Council Member Narcisse. Before I start with my questioning, I'm looking is Mark Treyger here? When he comes back, I want to shout him out because he's leaving New York City Public School. What a champion he was. I sit in his seat now.
[APPLAUSE] New York City Public Schools, that's a great loss. I don't know what you all did but anyway, I'm just saying. I have a question and it's going to be yes or no. Do you in any from help shape decisions with New York City Public Schools including implementing the Class Size Law? Yes or no. DAN WEISBERG: Yes. CHAIRPERSON JOSEPH: Yeah, the whole panel? PANEL: Yes. CHAIRPERSON JOSEPH: You do? These are all yes or no questions. Do you believe class size play a role in the delivery of quality instruction?

KHALEK KIRKLAND: Emphatically, yes. DAN WEISBERG: Yes. EMMA VADEHRA: Yes. NINA KUBOTA: Yes. CHAIRPERSON JOSEPH: Do you hold the teachers or school administrators license? Have you ever taught as a New York City Public Schools in New York City Schools?

KHALEK KIRKLAND: Probably, yes. DAN WEISBERG: No. EMMA VADEHRA: No. NINA KUBOTA: No.

CHAIRPERSON JOSEPH: So, here's my share. The people that are making the decisions have never taught in New York City Public Schools. For two decades, I taught for New York City Schools. One of the biggest drivers for our educators was the class size. So, class size does matter. It matters to me and it matters to all of my educators across the city. So, know the first to get it right. We also need people at the table and that's why we have the working group. So, that's why I'm a little bothered that some of the recommendations were not applied to New York City Schools.

We see report after report. Smaller classes provide better support emotionally, academically, individualized as well. And I want to correct something, underenrolled schools does not mean there's less classrooms. Actually kids are bunched up more in classrooms because of FSF funding. So, let's get that right. I'm going to make sure that's on the record and that's right. See, that's one thing I always tell everybody before you come before me, do your homework. We know that for a fact. Enrollment is tied to students. There's no way you're going to have smaller classes because you got
a bunch of kids in there, 35 kids and not enough teachers to teach. So, that's why we must apply the law and this is not because somebody told me, it's because I lived it. I worked it for 22 years, so I want to make sure we get it right.

So, have you consulted with programmers and other school-based staff on how effectively reduced class size with current staff and students? If so, how are you using these recommendations to prepare for the upcoming years? Are you in compliance now? What does the out years look like?

DAN WEISBERG: So, we have consulted formally as part of the Class Size Working Group with practitioners, current practitioners including principals, including teachers, including representatives and informally, in numerable conversations with people at all levels, educators at all levels in all parts of the city and some of this was initiated by us Chair. Some of it, much of it is initiated by the people in the field who care about this issue and care about the goals.

Let me say right at the top, we share this goal. The goal that is imbedded in this legislation and this statute. I shouldn't say legislation in this
statute because it is the law of the state, is the right goal. The specific numerical caps are the right goals. No question, share it. The Chancellor talked about it all the time. Who would be against smaller class sizes? As a parent, I will say, you go into a school that you're looking at for your child, one of the first things you're going to look at and it's not just me, this is parents across the city. The first thing you're going to look at is, are the classes sizes too big, so my child is going to get lost in the sauce. He's going to fall through the cracks. So, this is a legitimate, absolutely meritorious concern. We share the goal 100 percent. You heard that from Dr. Kirkland. You heard that from Deputy Chancellor Vadehra. You heard that President Kubota. The question is you know, what we are doing is just making sure that there are no unintended consequences. That we drive towards this goal and that we're very honest and transparent. What we don't want to have happen is implement this law, which gets much more difficult and yet three, four and five have all kinds of ramifications of the kind that Dr. Kirkland was talking about and parents saying to us, why didn't you talk to us about this?

Why didn't you tell us this was coming? The law didn't mandate us to set up the Class Size Working Group. That was something the Chancellor wanted to do in order to get -

CHAIRPERSON JOSEPH: And adding the kids at the table to make sure that it's done. We want to make sure you get it right as well.

DAN WEISBERG: So, I want to be clear. Share the goal. We want to get there. We also want to be very clear and transparent about what it's going to take to get there and that's not just financially. That's the kind of decisions that have to be made by educators in the filed in order to get to compliance.

CHAIRPERSON JOSEPH: Why must there be tradeoffs in order - because I heard that we're used interchangeably across the board. Why must there be tradeoffs?

DAN WEISBERG: That's a really good question Chair and I want to say, I should also say, I want to echo Dr. Kirkland, I have great respect and admiration for you and you are absolutely the right person for the job and in part, only in part, in part because of your many years of services and educator in the field. So, let me tell you something that I
know you already know and the Council Members know, there are three ways to reduce class size. This is not complex. You can do three things. You can if you have extra classroom space, hire more teachers and open new classes. That's a cost factor but that is one way to lower class sizes. You can, if you don't have more space, you can build more classrooms and that is something - that's another strategy that we want to pursue. Also costly on the capital side and there's all the issues that Nina raised about finding space and acquiring space. Or you can reduce the number of students who come into the building. That is another way to comply with - that is one of the recommendations as you know from the Class Size Working Group.

All of those things require tradeoffs. Why do I say that? If you're going to hire 10,000 to 12,000 new teachers at a cost of you know up to \$1.9 billion. The money has to come from somewhere, so it's going to be less spending elsewhere in order to support. That might be the right decision but it is
a tradeoff. If you are going to use repurpose existing space in a school, as you're saying you know whether it is an under-enrolled school, over-enrolled
school, there's very few schools you go into and you see a classroom that's just sitting empty. It's being used for something. It's being used for the guidance counselors, the CBO in the community school. It's being used for a mental health program etc..

So again, tradeoffs, if you going to repurpose that space for classrooms, you're going to be taking away space from other things that you are doing. All of these things require tradeoffs and you know what we are trying to make sure is that $w^{\prime}$ re getting input from the people who are going to be affected by this. The educators, the students, and the families and not just be making top-down decisions.

I'm going to say Chair, it would not be hard to put together an implementation document, which by law, we have to do in collaboration with our partners at UFT and CSA and we will continue to do that that says, here's the math. We're going to cap enrollment at Forest Hills High School and Stuyvesant and Brooklyn Tech and so forth. Over here, we're going to take away repurposed space at this school appears 107 in Brooklyn and we're going to use it for this. We're going to take money from this pot and put it towards hiring more teachers. It's just math. I'm
an ops guy, we can do that. It's the question of how does that affect students, families, educators, that we want to make sure we're talking about.

CHAIRPERSON JOSEPH: So, we want to - you want to cap, we want to cap which is one of the recommendations but we also talked about even when the Chancellor went up to testify the other day in Albany, the exiting program including Pre-K at risk of being cut because of the class size but you guys are already cutting Pre-K and $3-K$ already at $\$ 170$ million, so I don't see the correlation between class size and what you're talking about now.

DAN WEISBERG: I'm glad you asked that question because it gives -

CHAIRPERSON JOSEPH: Hmm, hmm, you know I'm going to ask questions.

DAN WEISBERG: To uhm, clarify. As you know, one of the recommendations for the Class Size Working Group was to again, repurpose space, which is one of the things you can do and right now, we have $3-\mathrm{K}$ and Pre-K classrooms in our public-school buildings. You could make the decision because they are not mandated by law to move them out and to direct families to CBOs that may be close by, may not be close by and
use that space for $K-5$ or $K-8$ depending on the building.

CHAIRPERSON JOSEPH: So, you're going to tell New York City parents that. Not me. You are going to be the one to send out those messages for New York City families. I'm going to yield back. I'm going to come back for you but I'm going to pass it on to Council Member Stevens.

COUNCIL MEMBER STEVENS: Hello, good afternoon everyone. Uhm, I think I want to start with I guess the similar question to what $I$ asked the first panel. The senators who were here earlier, just thinking about uhm, we had a formula that wasn't funded for so long and although it is fully funded now, I think that there is still obviously going to be challenges and I think in the testimony it was stated that even with the additional funding, that that has already been allocated. So, could you guys talk a little bit about what that looks like because I think that it is important for us to make sure that we are all at the same level of like just a basic understanding of even what that looks like and even thinking about how do we get to a place where we get a formula that is up
to date and that will be able to support students in a real way is going to be really helpful.

EMMA VADEHRA: Yes of course, thank you for the question Council Member. So, I think there's two pieces to what you just asked about and one is about the dollars we have already received and one is about how should the money be distributed going forward, the states dollars could also be a question about our dollars actually.

So, in terms of the foundation aid we've already received, we have the - New York State has fully funded foundation aid and over the past few years we've seen those increases and those increases have been critical for our schools and communities just to be clear. Those increases are already out in our budget, out in school communities. They allowed us to fully fund FSF, they allowed us to put additional dollars towards our highest need communities. They allowed for class size reduction and other efforts and they're built in to our baseline at this point, right. And so, when we say we need another 10,000 to 12,000 teachers, another 1.4 to 1.9 IBO in the same range, that's on top of what we have. Without those dollars, we would need more money to get into full
compliance. And happy to talk more about where those dollars have gone but the vast majority have gone into school budgets. Some have actually gone to meet some of our other mandated requirements from the state, such as Special Education mandates or Charter School payments. So, that's where those dollars have gone and the money is on top of that.

And as you heard earlier, while the Governor has proposed to continue fully funding foundation aid for this year, because of a change in how she's proposing to calculate inflation, even that increase is going to be less than we expected to see for this coming year. As Senator Jackson said, about $\$ 130$ million less in New York City.

COUNCIL MEMBER STEVENS: Yeah, and I think that's just important to highlight right and you know I'm usually not this nice to you all, so everybody has to take note of that but and I thank you. And I'm going to say because I feel sometimes it's like a disconnect in the conversation that we're having because I don't think anyone doesn't want us to be at a place to be able to support this but I think especially with the powers of the state and in education, thinking about when these things are
happening. Implementation is what I like to talk about all the time and $I$ know you guys hear that all the time because that's all you guys, is about thinking about what the implementation is going to look like and for me, I'm thinking about when $I$ know what I legislate, I think about how is this going to be implemented? How am I working with agencies to get these implemented? And with this it does not feel that way. It's like, well, the form is fully funded so figure it out on a formula that was from 2007 and that's a long time. And so, even thinking about, we were already at a disadvantage. I gave the analogy of, I had a broke leg for what like 17 years and now, you gave me a cast and I'm healing but your like, go run a marathon. That doesn't work and so, could you talk about some of the deficits that we were already in even before it was fully funded because I think that's also important to highlight in this conversation.

EMMA VADEHRA: Yes, absolutely. I mean I would just say our Fair Student Funding Formula, which is a formula determined based on our take on student needs with input from others wasn't fully funded. That base formula of the city's-based formula, a good
formula wasn't fully funded until we got those additional state dollars. The new waits we added, we were able to do because of those additional state dollars as well and then there's a series of other pieces. So, that sort of helped us get to where we are including with an additional focus on need. The other thing I would just say and I do want to talk about the states formula going forward as well and what some improvements might be. The other thing I just want to say as we step back and think big picture. The city's contribution to our own budget is actually a higher percentage now than it was back in 2007 compared to the state.

So, while we are very grateful for the states increases in foundation aid, the city's own contributions has been large proportionally and in absolute terms in that same timeframe, which is, I work in education. I want all the money to go to education. That as we step back and look big picture at the city's contributions in the states, $I$ do think that's important to keep an eye on.

The last thing I just want to say because I
really appreciated the questions and the back and forth on foundation aid. We would love for the state
to take a step back and look at how foundation aid functions. Appreciated the suggestion around students in temporary housing in particular, I think there's other ways. I would say, one of the things we would be looking for them to focus on and this gets a little bit to the tradeoff question right because $\$ 1.00$ is $\$ 1.00$ and you either spend $\$ 1.00$ on students in temporary housing or you spend $\$ 1.00$ treating all students equally as the Class Size Law says. All students should be in classes of the same size. And so, both when we look at our formula, that's one of the tradeoffs. We put in $\$ 100$ million this year for our highest need students in particular. That could have been spent in a different way that wouldn't have been as targeted and we would want the state to be looking at some of the same pieces.

COUNCIL MEMBER STEVENS: Sorry, just really quick and $I$ don't know if $I^{\prime} m$ clear about this. Does this class size mandate also affect Charter Schools or is it just in the public schools? EMMA VADEHRA: It does not affect Charter schools. COUNCIL MEMBER STEVENS: Oh, that's interesting.

CHAIRPERSON JOSEPH: You done Council Member Stevens? Oh, Council Member Lee.

COUNCIL MEMBER LEE: Hello, good afternoon.
DAN WEISBERG: Good afternoon.
COUNCIL MEMBER LEE: Thanks so much for your testimony and sharing all of this. I just want to echo what Council Member Stevens said because you know, coming from the nonprofit sector, I think one of the things that we were always frustrated with is that the intentions of some of these, the legislation is great but there is always unfunded mandates. And so, I just, you know I think all of us can agree that smaller class sizes is a good thing and the question is really, my same question is around implementation and how this is going to role out. And so, I just wanted to ask two rounds of questions. One around the hiring piece and the other around the breakdown of the different types of needs of the teachers and what that like, what that could look like.

So, the first question $I$ have is, in terms of the recruitment and hiring of teachers, because I just know for a fact from the nonprofit sector, like hiring these days is very, very difficult and finding the staffing is very difficult and you know according
to the testimony, you know it seems like there are nationally and locally fewer teachers than ever entering the profession as you said.

So, my question is, are there any thoughts about incentive programs or ways to sort of you know get folks into the pipeline and what does that look like and what do you think the needs of that are going to be? Above and beyond potentially just the regular hires?

DAN WEISBERG: It's a really important question Council Member Lee. I appreciate that because it's one of the things that doesn't probably get as much attention about this law but it's really important. You know our estimates are - each year, it varies some but we, just through attrition and thankfully, you know we have by far in a way, the greatest education workforce in the country. You know, we have to backfill about 4,500 teacher, teacher vacancies a year and we're able to do that through you know various sources which I'll talk about in a minute because it gets to your question.

Here, we have to increase that by 10,000 or 12,000. So, we're talking about several times, our typical hiring need. Uhm, how would we do that? We
have great incentive programs right now. They really work and they work on multiple levels. So, for example, our Teaching Fellows Program, which I think was put in place maybe in 2001 but you know, early after the turn of century, is very effective and it's effective in recruiting teachers who are career changers, who have different levels of expertise. It's far more racially and ethnically diverse pipeline than what comes from higher education, which as Emma said, this is also a big challenge for us to making sure that we are increasing our numbers of Latino, Latina teachers, Asian teachers, African American teachers. We have deficits there and our alternative certification programs tend to be much more effective at doing that.

So, here's the catch Council Member Lee. One of the reasons it's effective is because we subsidize tuition costs as part of it. One of our major, major problems, not just in New York City, although it is in New York City is it's very expensive to become a teacher and so, then we're surprised when it's mostly
people who come from middle class backgrounds who have the means, can afford to become a teacher. While one of the things we do to counteract that in
our alternative certification programs is we will pay as the New York City Public Schools. We will pay part of your tuition. So, we could ramp that up. Again, what does that come down to? We need the funding to do that. And so, one of the strategies that we would employ to comply with this law is to expand our alternative certification programs. Again, we would work in partnership with you and our friends from the state to figure out how to find the funding to pay for that. And that's not, to be clear, that's not part of the $\$ 1.6$ billion to 1.9 billion estimate the IBO came up with. That's just the cost for salary and benefits for the additional teachers. There are additional recruitment costs. There are costs of hiring the administrators around it that are not figured into that.

COUNCIL MEMBER LEE: Okay and just on another related topic, which was my second part of the question around the workforce also is, has there been
a breakdown in terms of the needs of hiring for elementary versus middle schools versus high school?

And the reason why I say that is because obviously for high school for example, you may need teachers
that have other special certifications, different types of AP classes, different types -

So, I guess my question then is, for those teachers because I've been going to a bunch of legislative breakfasts with the high school principals as well as the parents and the CECs and talking to just a bunch of folks about this and I guess one of the concerns that has been brought up to me, and if you could speak to maybe some of the challenges around if a school has such a say to like one AP class that now has to be - if they want to offer that same class to the same number of students, they have to now split it into two but that means that they would have to find another instructor for that class, right?

What happens to those students if an instructor is not there and then does it mean that uhm, you know those students could take different types of classes or different offerings? And also, speaking to the equity piece, $I$ want to make sure that we also recognize that the schools that need it the most shouldn't have that sacrificed right? For in terms of equity, so we should make sure that you know whether no matter what the socioeconomic status is,
you know the needs are really, especially on the lower, you know the schools that, in the areas that have a higher poverty rate, we should make sure that those teachers that are qualified don't get pulled, right uhm, to go to other areas? And so, I'm just trying to wonder, like it's like a puzzle piece that you have to figure out, so I'm just wondering what some of the challenges are around that.

DAN WEISBERG: There's a lot embedded in that question Council Member Lee and so, we would love to sit down with you because that's great that you've been spending time with our high school principals and yes, they're among the groups that have questions you know about implementation of this law. So, I'll just say a couple of things. They are of course 100 percent correct that there are national shortages at the secondary level, particularly in stem subjects. So, it is very difficult. We get proportionally much fewer applications, many fewer applications for say a high school science vacancy that as we do for an elementary vacancy and we can see that. Like it's much harder to fill those slots. So, yes, if we have an AP bio class and now, and there's uhm, you know 32 kids in it and now we're going to have to have two
classes, we need to find another AP, another bio, high school biology licensed teacher. Very difficult to find and as my colleague Dr. Kirkland said, we a have major you know concern about what's going to happen is, maybe in another part of the city we'll go to Brownsville and try to recruit some of Dr . Kirkland's AP teachers and bring them to another part of the city where maybe they're looking to go to anyway.

So, we have to make sure that doesn't happen but yes, there are national shortages that are going to be exacerbated. Same is true with Special Education. We have increased the number of Special Education Teachers in our city tremendously over the last ten years. It's still not enough. There's a national shortage. If you have an ICT class or a teamteaching class that includes students with IEPs and students without, and now it's over the cap, you're going to have to find another general education teacher and another special education teacher. So, these are just the implementation challenges that we will have to overcome.

COUNCIL MEMBER LEE: Yes and thank you sir for the Special Education piece because yes, yes. I just
wanted to just mention as Chair of the Mental Health Disabilities Addictions Committee, that's always something that we're talking to the schools about that is very challenging already. So, thank you.

CHAIRPERSON JOSEPH: Thank you Council Member. I have a question for you Deputy Chancellor. We have had historically always had shortages in New York City Public Schools. That's not a secret and I know that first hand because I had to leave my classroom on December 23, 2021 to join the Council January 1, 2022 because why? I was an ESL teacher and there was no one to take my position.

So, it's not only this class size law that's causing the shortage, we've historically, I want to make sure that's on the record correctly for Council Member Lee to know, historically we've always had shortage areas. Special Education, science, math, all of these areas were already short. So, let's not make it sure that this is the class size law that's causing that. What we should do is retain, create that pipeline and every time you come here, I say the same thing. Start recruiting in college, recruit your paraprofessionals. You have bilingual pupil services. You have all of these resources, use them,
subsidized tuition and all of that in order to retain. And also, class size is one deterrent. In recent studies that says this is one of the reasons why teachers leave classrooms. It's not because of the class size law. It's because historically, 35 students in front of you is not a great thing. It's not.

So, I just want to make sure -
DAN WEISBERG: We're in total agreement here. We're in total agreement with everything you just said.

CHAIRPERSON JOSEPH: Correct, I just want to make sure Council Member Lee understand that. It's already there, so now they need to address it. They said that we lost 4,000 teachers already. How do we retain them as well? Lower your class sizes. That's one of the things. Who is the next person? Council Member Dinowitz.

COUNCIL MEMBER DINOWITZ: Thank you Chair. I do want to point out first, you mentioned the New York City Teaching Fellows. I happen to think it's a great program. I was in it. It was great.

DAN WEISBERG: Exhibit A Council Member, Exhibit A.

COUNCIL MEMBER DINOWITZ: No, don't put me high up on the list but you know part of the program was specifically, was specifically to recruit high need areas, high need subjects. So, the notion of where are we going to find these teachers? You have a program in place and I would just add that it really does follow a lot of the protocols of good education where we had advisors. We had the subsidies and we were able to get into those very places that needed the teachers the most. I, myself, did special education but they have any subject you mention, you can do recruitment and that's the deal of the Teaching Fellows. Say, you know we need, we'll subsidize your masters. We'll give you the support you need but you got to teach in these high need areas. My questions are specifically about high school. We have how many high schools in New York City?

DAN WEISBERG: I don't want to give you the wrong number. We'll get it for you.

COUNCIL MEMBER DINOWITZ: So, we have hundreds of high schools in New York City and having taught in one, very often we had overcrowded classrooms. I had 34, 35, kids in the classroom and sometimes I had
classes with 20, 24 kids. Those were my ICT or general education classes and the classes with the smaller population in them had a higher percentage of students who had passed and move on to the next grade. Have you done analysis in the DOE, which is full of data to indicate how many - what the percentage is compared you know how they compare teachers who teach high numbers of students in classes? What the pass rate is compared to lower? And the reason $I^{\prime} m$ asking that is this, high schools create sections specifically for students who fail. They fail one year. They fail the Regents. They fail the class. They have to repeat that course again and teachers take time away from things like electives, AP classes so that they could teach repeaters. And when class sizes are smaller, it is less likely that students will fail.

So, what analysis has the DOE done to indicate the benefits and the cost savings that might actually come out of reducing class sizes specifically in the high schools?

DAN WEISBERG: We have not - I mean it's a great question. It's good to see you Council Member Dinowitz. It's a great question. To my knowledge,
we have not done that specific analysis. It's kind of as you heard from Dr. Kirkland, baked into our belief system is it's going to be a positive thing to have smaller classes in high school in every other level. We have not that analysis about whether there could be some mitigation of the costs for the reasons you say because the outcomes are better. You have fewer remediation classes etc., but we can absolutely take a look at that.

COUNCIL MEMBER DINOWITZ: Well, you are citing costs as one of your huge concerns. And what I'm saying to you today is that the costs may not be so much of a concern if you take into account the number of students who are passed, not to mention the benefits to them. To ask how many fewer students would be taking remedial courses or corequisite courses in college as a result of doing better. How many more students would be getting into their top college choice as a result of smaller class sizes? How many more students would be engaged and even want to take those AP classes that we all want our students to have access to? Who from the Department of Education would be conducting those analysis?

DAN WEISBERG: Our Office of Policy and Evaluation.

COUNCIL MEMBER DINOWITZ: So, I would point out when you come to a hearing, only cite in costs. Without citing the benefits of a particular law or particular policy, it becomes very challenging to have honest conversations about what budget and implementation looks like. So, I am looking forward to seeing what that looks like so we can have a more robust conversation about the Class Size Law.

DAN WEISBERG: I just want to respectfully push back. I think each one of us and particularly Dr. Kirkland talked I think quite passionately about the benefits of smaller classes. So, we are in no way giving that short shrift but we do have to talk about how to implement.

KHALEK KIRKLAND: Yeah, Councilman let me, I think that everyone here would be willing to spend whatever it cost to reduce class size. So, let's be very clear. We all love a reduced class size and we would all rather invest money in education in jails, like Council woman Joseph said but we also ask the very important question about what would be the implications of putting this forth. So, one major
implication that $I$ was discussing was you have one of the greatest schools with low incidence that needs an additional 45 teachers. What's going to happen? Those teachers are going to - those first-year teachers that are now in Brownsville, have a year under their belt of educating scholars and where are they going to go? They're going to go to that high functioning school and it's going to leave schools like Brownsville with a bigger deficit. That's a problem and you're right, as an educator, the AP classes are always the classes that teachers don't mind having a large class size because those children are very orderly, very studious and you could teach bigger classes but if the law is enacted, like Council woman Lee said, you're going to have to legally find a second teacher for that class and there's no policy or mandate that says children must get an AP bio class. There's no law that says that. So, what's going to happen is that if you don't have a teacher with a license to teach that AP bio class, those scholars are going to go without having that AP bio subject and that's unfortunate.

COUNCIL MEMBER DINOWITZ: Yeah, I want to thank you and thank the Chair. I don't doubt anyone's
commitment to our children or to smaller classes but the question is not what we believe, it's what we do. KHALEK KIRKLAND: Yeah.

COUNCIL MEMBER DINOWITZ: And all the examples I always hear aren't, it sounds like in these specific examples, there may be problems or concerns which may be very real but in those specific examples, aren't reasons to not go fully forward with the law in things we know benefit most students. So, I thank you for your time and thank you Chair Joseph.

CHAIRPERSON JOSEPH: Thank you. Council Member Brewer.

COUNCIL MEMBER BREWER: Thank you very much. So, my question is, uhm, when you need 500 schools that will need more classrooms, how are you approaching that? I know you talked about it a little bit. I would like to hear more. And then on the teachers, I teach at Hunter but I have not taught locally and so my question is always doing sort of channeling Tony Alvarado. May he rest in peace. Can we do something for biology computer, what else, out of license in order to get the biology course started? I don't know how the UFT feels about that but there are a whole bunch of people in the city who could do this
kind of work. So, what are we doing? This is an opportunity perhaps to look out of the box in order to address some of these issues. More space, I mean I am dealing right now as you know with a big mess on space. I'm very aware of space issues but what else can we do on these two topics for getting the money? I know that's what's been talked about.

Also, I must admit, I'm one of the people who doesn't want to reduce enrollment at some of the schools because I have the high performing schools and everybody wants to go to them. So, I need space and we all need teachers. So, how can we be out of the box? These are not new problems. We always needed space and we always needed teachers, math, science in particular.

DAN WEISBERG: Well, I can take the second question. Nina may want to talk about the first one but it's - that's again, exactly the right question Council Member Brewer. You know, how do we think out of the box? The state dictates the qualification of teachers that were allowed to hire an employee. In order to be a certified teacher -

COUNCIL MEMBER BREWER: How did Tony Alvarado get around it?

DAN WEISBERG: That's a good question. I'm sure somebody's written a book about that.

CHAIRPERSON JOSEPH: There was an article in the Chalkbeat and I said, New York City and the State are working to find ways to make sure we address the shortage area. It just came out this week.

COUNCIL MEMBER BREWER: He did not hire the way that you were supposed to and he just did it.

DAN WEISBERG: Well, I would love to research that and find out but that was a different time.

COUNCIL MEMBER BREWER: Yeah, I know, I was there.

CHAIRPERSON JOSEPH: She was there.

DAN WEISBERG: I will say Council Member Brewer, uhm, you should not, so you were teaching college students or graduate students.

COUNCIL MEMBER BREWER: Every day.
DAN WEISBERG: Every day. You should not need to go back to school and forgive me, I don't know your educational background. To get another degree, if you have the expertise to teach at the college level, if you want to come in and teach our kids and by the way, maybe you want to come in and teach our kids by the way as a UFT represented teacher, I'm not talking
about anything else. You might just want to teach one class.

COUNCIL MEMBER BREWER: I know but then are we doing that kind of outreach or is it only the more traditional? I don't know but I'm saying you got major, you got problems because the folks are not going to come for the salary. I'm a big believer in teaching and paying teachers more. That's not on the agenda necessarily right now and I'm a big believer in trying to be as creative out of the box as possible and these hard to teach courses, I don't know if you're going to find them with the salary you got.

DAN WEISBERG: So, yes and we would love your support as we work with our partners at the state to maybe allow us to pilot some programs. To not just put anybody. We don't want to - no parent wants to put anybody in front of our kids but if you know somebody who has that expertise that's in short supply, we would love to be able to work with you to make sure you had the skills you need to teach at a K-12 level and put you right in the classroom.

COUNCIL MEMBER BREWER: You call it the Tony Alvarado program.

DAN WEISBERG: Happy to, that would be a fitting memorial.

COUNCIL MEMBER BREWER: What about the classroom, how are you going to find more space?

NINA KUBOTA: Right, thank you for that question. I think in my testimony I talked about four different strategies and I will say that as you can hear this afternoon, this is very complicated and building is just one of the solutions.

So, I think what we've started to do is do the tier one, the sort of low hanging fruit. We're looking at where and remember there was a survey that was sent out to principals that say, do you have space in your school and where our data aligns, we have a few dozen schools that we immediately have to look at that say, we have space. We agree that they have space, let's get to those schools and if there's a renovation project that needs to happen, we can bang that out pretty quickly and that's only if they need one classroom. We're looking across the system and there are probably about 100 schools that on paper had sufficient space to kind of absorb. So, that for the School Construction Authority is the easiest and fastest and least costly method. So,
that's what we're doing now as we're finishing analyzing these principal surveys but those couple dozen, we can get to pretty quickly and we've already started to do that.

I think the other strategy is, what do we do with the 27,000 seats that are in process? And we talked about that again in our testimony to say, we have three schools coming online in District 20. That's an area of need without class size but uh compliance. So, we are working with District Planning and other offices at New York City Public Schools so that we can use those seats that are in process to address. The biggest thing is obviously how many new schools and where. And as I mentioned, that is the most costly and also, the toughest right. Where do we build these schools and I think that's the process that we're going through right now to analyze where it's most impactful.

COUNCIL MEMBER BREWER: Okay, don't forget on $66^{\text {th }}$ Street, you have a school that you didn't know about, right. The school that you were like, I told you about. It's a brand-new school that you're building that you didn't know anything about. So, you could
use that school to be one of your extra spaces. Are you aware of that school?

NINA KUBOTA: Yes and Deputy Chancellor also mentioned, you know we are also looking at where we can expand existing schools.

COUNCIL MEMBER BREWER: Well, that will be a good place. I'm just letting you know.

NINA KUBOTA: Agreed, thank you.
EMMA VADEHRA: Can I just, can I speak to the expansion piece though because -

COUNCIL MEMBER BREWER: In my school or in general? To the school on $66^{\text {th }}$ Street.

EMMA VADEHRA: I'm worried to try and speak about that, so I'm going in general. I just think one of the other things just Nina flagged is and this gets to your enrollment point. It's not just building new schools anywhere and it's not just building new schools in the most overcrowded districts, which is how obviously SCA has done it's work. It's building new classrooms close enough to those schools that are currently over-enrolled, right? It's just building out that same building which is an additional level of that last category.

COUNCIL MEMBER BREWER: I'm afraid to mention parochial schools because $I$ know what I'm up against but they are all empty. Thank you.

CHAIRPERSON JOSEPH: Thank you Council Member. Superintendent Kirkland, in your testimony you mentioned a fear of teachers shifting from high poverty schools to lower poverty schools, right. Since the law prioritizes students in higher need schools, do you think a policy that offers pay incentives for teachers in high poverty school, like schools in your district can combat this?

KHALEK KIRKLAND: Maybe. However, let me give you a real-life scenario. You know that I'm a part of the $73^{\text {rd }}$ Precinct and the $73^{\text {rd }}$ Precinct is doing everything they can to combat crime.

CHAIRPERSON JOSEPH: Right.
KHALEK KIRKLAND: However, there's not a week that goes by that one of my schools does not have a drill because of an activity that's happened outside of the building. And we call that -

CHAIRPERSON JOSEPH: Project Pivot. Dan loves Project Pivot. Where's Project Pivot in this situation? Talk to me.

KHALEK KIRKLAND: No, no, no, remember Project Pivot is - first of all, Project Pivot is doing an amazing job. I congratulate our Chancellor for that initiative. It's been doing amazing things. So, you brought up Project Pivot, let me tell you how Project Pivot has helped us. Project Pivot has helped us dramatically by decreasing absenteeism and chronic absenteeism because they are actually going in and knocking on project doors and saying, I need you to get up and you're coming to school. So, they've done an amazing job. I'm not talking about problems inside of the building. I'm talking about problems outside of the building.

So, approximately at 1:30, the principal gets on the PA system and says, "we have a shelter in drill because of activity that's happened outside of the school building." And everybody knows what that means. That means that crime is going on somewhere and no one can get in and no one can get out. So, if I'm a teacher, I'm 25-years-old. I'm a single woman and I'm thinking wow, I drove to school. My car is outside. Is it safe for me to go outside or is the $73^{\text {rd }}$ Precinct still outside?

So, now I'm starting to make decisions about where I'm going to go to work everyday based on - I love my school. I love my children. I love my families but wow, wouldn't I probably prefer to go to a school that I don't have to deal with that, that neighborhood? That's what I'm afraid of, where we lose people and lose quality teachers from Brownsville. In addition to what you said, no one like high class size but we also want to make sure that we're working in districts and we work very hard, very hard at pleasing our teachers and doing whatever we can but that's a reality that is beyond control of the principal Project Pivot or even the Superintendent when something is happening outside.

CHAIRPERSON JOSEPH: Is there a safe passage plan in place for these students?

KHALEK KIRKLAND: Definitely and Project Pivot is helping with just that.

CHAIRPERSON JOSEPH: Yay, Project Pivot.
KHALEK KIRKLAND: Yeah, Project Pivot; I know that you're an advocate.

CHAIRPERSON JOSEPH: I'm also a big advocate of restorative justice, which Dan doesn't like. I love
community schools; Dan doesn't like them and they work.

KHALEK KIRKLAND: I'll talk to Dan about that because -

CHAIRPERSON JOSEPH: Yeah, have a conversation with Dan. Please talk to Dan. Have a conversation with Dan because some of the data say these things work but Dan don't believe in them.

KHALEK KIRKLAND: Well, listen we all want to make sure - listen, you know this as an educator. You've only been working one less year because you look five years younger than $I$ am. So, let me explain something to you.

CHAIRPERSON JOSEPH: Shout out to my age too.
KHALEK KIRKLAND: You and I both know that there are three things that families are looking forward to when they send their child off to school. The third thing is that they want their child to learn something every day.

CHAIRPERSON JOSEPH: Correct.
KHALEK KIRKLAND: The second thing is they want someone to care for their child. You got a boo boo; you lost your pet snake whatever. Is somebody going to care for them? But you know the first thing that
a parent wants when they send their child off to school and you send your son off to school, is that he's safe.

CHAIRPERSON JOSEPH: Absolutely, he just texted me.

KHALEK KIRKLAND: So, the Project Pivot has been helping with that in ways that I'm just in love with our Chancellor for coming up with that idea.

CHAIRPERSON JOSEPH: Shout out to the Chancellor. So, I have a question for Dan. Is DOE considering this working group recommendation for pay incentive in high poverty schools to meet the caps?

DAN WEISBERG: Yes.

CHAIRPERSON JOSEPH: I know uhm to recruit Black men, I know you had an initiative. Is this initiative still ongoing?

DAN WEISBERG: It is. New York City Men Teach, yes.

CHAIRPERSON JOSEPH: It's still ongoing and is there still a program to make sure that students who enroll and want to teach in New York City Public Schools some of their student loans are also forgiven? It was a program.

DAN WEISBERG: Yeah, I'll have to check on loan forgiveness but we certainly do subsidize tuition but I'll have to look at what we are specifically doing on loan forgiveness.

CHAIRPERSON JOSEPH: You said uhm, how many New York City schools are in the New York City, they have 500 of $B$ schools lack of space currently implemented by the law. Where are these schools located? Rough, what boroughs do you know?

DAN WEISBERG: Yeah, will you put up that map?
CHAIRPERSON JOSEPH: Oh, you all teaching today, okay, alright Daniel.

DAN WEISBERG: We came prepared.
CHAIRPERSON JOSEPH: I see. Who's teaching? Alright, okay. You can present it, let me know. Okay, how many high need schools have the space today to do this?

NINA KUBOTA: Sorry, there was confusion here. Thank you for that question. So, I think maybe what's not clear on that chart is uhm, by district. So, the number of -

CHAIRPERSON JOSEPH: You can go and point to us whatever you need to show us, we're here for.

NINA KUBOTA: It's on my chart. No, I'm kidding. I don't think it has the chart that I'm looking at here. There is another one.

EMMA VADEHRA: Show the district. We don't usually do charts.

NINA KUBOTA: As you can see.
CHAIRPERSON JOSEPH: I like team effort. Go ahead.

NINA KUBOTA: Thank you. So, the darker shading shows districts $2,20,24,25,26,28$, and 31. So, this is the number of classrooms needed by district that that is the darkest red here needing 200 to 371 classrooms and then as the shades get lighter, it goes 100 to 199, 50 to 99, 10 to 49 and then 1 to 9. And so, those districts and I think Emma mentioned it in her testimony, uh the districts that are most in compliance and need the fewest are 7, 16, 18, and 23. So, I think this chart tries to reflect it as well. I think also on this chart, what's important to note are the schools that need the most number of classrooms and you can see that it's sort of Fort Hamilton High School, Francis Lewis, James Madison, Midwood High School and so, we've analyzed this and of the top 50 schools needing the most classrooms, I
will say that there are only ten that are in the highest need index and only three in the highest need index. So, I think that that's sort of the analysis that we're putting together as reflected in this chart.

CHAIRPERSON JOSEPH: No, that's the area you're also going to build out or repurpose. That's what you were saying you want to repurpose some of the space because those are high need performing schools as well that's going to need more seats. And how come Charter schools don't fall into this? Talk to me.

DAN WEISBERG: That Chair would have been a good question $I$ think for your last panel. I don't know why the law is -

CHAIRPERSON JOSEPH: Because you have a lot of colocations going on.

DAN WEISBERG: We certainly do. We have a lot of Charter colocations and we have you know district school colocations. That's correct and while I briefly have the floor, $I$ just want to respectfully push back Dan is a huge, long time, decades long supporter of community schools.

CHAIRPERSON JOSEPH: Alright, that's on the record.

DAN WEISBERG: That is on the record and Dan also is a huge supporter of quality, restorative justice programs that $I^{\prime}$ ve seen in many cities, the good work there. So, I want to make sure there's not you know any misrepresentations.

CHAIRPERSON JOSEPH: Thank you for clearing the air. Council Member Shekar.

COUNCIL MEMBER KRISHNAN: Thank you so much Chair. Thank you all for your testimony today too. I just have a few questions to follow up and apologize if $I$ repeat it. Something that was asked before only because $I$ was at another hearing earlier. But just before starting, $I$ just want to say, and Council Member Dinowitz made this point I think very effectively too. Appreciate and understand that you all know that this is a mandate and a statutory obligation and that you have to comply with it. One of the things that $I$ am frustrated by is that a lot of the - you know there will be of course challenges with funding and otherwise but it's also choices of how the agency invests its dollars. And the reason why there's this mismatch between the stated intent
and the impact on the ground is because you look at it's not a budget hearing, I'll save that for budget stuff later but you do look at this in the context of other cuts right. Cuts to $3-\mathrm{K}$, cuts you know to school lunches for example, which we'll revisit later. This is not a school lunch hearing but that's really you know deeply upsetting to me too or you look at the lack of investment in bilingual education and resources given the number of asylum seekers who are coming here. So, in the context of all of those things to also hear that while we recognize the mandate, but we don't have the money but we need the money to do. It falls flat because it is in line with other policy choices being made by the agency that are not in line with the fundamental values, right? Whether it is class sizes, whether it's school lunches, whether it's bilingual education, whether it's 3-K, these are all foundational things that I think the Department has to find a way to really invest in.

So, with all of that being said, I think that's why we also, you know it's important to see our perspective on why the stated you know intent isn't aligning with what we're seeing on this side of
things, given this larger picture of where we are with DOE spending in the budget right now. With that all being said, one thing $I$ want to say, so how much does the DOE intend to spend on lowering class sizes next year and in years 3-5 to be able to hire enough teachers to staff these classes. What is the actual dollar amount?

EMMA VADEHRA: So, thank you. I just want to clarify one thing about the beginning of what you said because I actually do want to be very clear that over the past few rounds of budget decisions the city has made, we have actually not just protected but increased funding in school budgets in particular, which would be the most direct place to put money to decrease class size. So, just over the course of this year alone, we have added $\$ 100$ million to our highest need schools and communities for our FSF new waits. We've added an additional $\$ 215$ million thanks to the state for contracts for excellence dollars. Class size is one of the uses there. FSS funding greatest uses for teachers obviously, that's what we spend most of our money on in school buildings.

Over the course of our mid-year adjustments, we have increases more money to schools by another $\$ 100$
million across the system and then we have proudly invested in our new collective bargaining agreements with our teachers and principals giving them the extremely well deserved raises they received, which is another $\$ 700$ million. So, I just want to be clear that we've actually worked very hard this year to protect and increase funding for school budgets, which is actually where we would put the money to continue to increase our class size compliance.

We will continue, we don't know what our final budget will be next year. We look forward to learning. We were up at the state, we need more money not just for class size reduction for next year. As you all know and I appreciate, have been vocal advocates on. We also have expiring stimulus dollars that are supporting 3-K, community schools, restorative justice programming and many other things.

So, as we get the dollars for our final budget, we will have a series of decisions we need to make for next year. We don't have that final budget. All of those are things we're going to look to try and continue to fund where we can in addition to class size. For class size in particular, we are actually
hopefully, fairly close to compliance for next year. Not the years after that but we're fairly close for next year.

So, depending on what dollars we get in, we will be looking to protect some of those stimulus funded programs. That is a key priority. I think a lot of those are shared priorities for us and all of you. While we also look at our class size needs for next year but realistically, we're also going to ask schools to be looking within their existing budgets for next year to make sure we stay in compliance.

COUNCIL MEMBER KRISHNAN: And sorry, I didn't get the answer to that one question. How much do you intend to spend over the next year and the next three to five years?

EMMA VADEHRA: So, the cost over the next three to five years is $\$ 1.6$ to $\$ 1.9$ billion. Final year, IBO has $\$ 1.6$ to $\$ 1.9$ billion. In terms of next year, it's too early to say. We don't have our budget yet. We don't have our state budget yet. We don't have our city funding yet.

COUNCIL MEMBER KRISHNAN: Well, I expect to see movement on all these things. On class size investments, school lunches, 3-K. I understand
there's a whole bunch of process here but you know to really know that we're working towards achieving these goals, we need to see it reflected in the budgetary decisions made by DOE. And we'll revisit that during budget time but there are a lot of concerning things now coming up you know that provide a larger context on this issue.

Now, in terms of the city's financial plan, Chair if you don't mind I just have a few more questions. Uhm, in terms of the city's financial plan, I think you all, are you all projecting a loss of 2,708 more full time teachers over the next two years? And how is that going to work if what we've talked about today so far is the need for more teachers?

DAN WEISBERG: Yeah, I'm not - we'd have to check. I'm not sure Council Member. By the way, good to see you Council Member.

COUNCIL MEMBER KRISHNAN: Good to see you to Dan.
DAN WEISBERG: I don't want to totally dispense with the human link to this but I'm not sure exactly. I'm sure that number is reflected in the financial plan. That's not our HR projection necessarily, so we'd have to analyze that and see where that number comes from.

COUNCIL MEMBER KRISHNAN: Okay because there is that tension, obviously if you protecting and you know the need for more teachers. Now, what about just dogmatically like, if the law where you wait to hire teachers, isn't it going to get harder and harder to get the thousands of teachers that are needed? I mean the longer we wait to rule this, the more difficult it will be.

DAN WEISBERG: So, absolutely. It's always good policy to hire sooner rather than later and to hire early in the year, early in the spring, versus in the summer and so forth. So, yes, the premise of your question is absolutely correct. You want to hire early. Let me be clear because I want to address this. You're raising something which I think is important. We're hearing a lot of from various stakeholders, you know why aren't you guys, we hear you that you're 20 percent this year. You'll be at about 40 percent next year. Why aren't you rushing to just implement anyway you know ahead of schedule essentially? Why can't you get to 60 percent next year for example? The issue is, I go back to how you can reduce class size. You can hire more teachers if you have the space. You can build more classrooms if
you have the funding to do that or you can limit. You can reduce the number of kids in a school that is above the cap.

All of those things are going to be difficult and painful to do in different ways, particularly if we don't have additional funding from the state in order to support this. So, the reason we wouldn't rush headlong to hire, why not hire 5,000 extra teachers next year? That would be great. It would be. If we had 5,000 extra teachers, Dr. Kirkland could do amazing things with that. The question is, we would have to be moving that money from somewhere else. Let me give you a very tangible example, which Council Member I know you'll appreciate. Among the things that Emma and her team are looking at and she mentioned this in her testimony for next year, there's a certain category of funding that goes to school, of course contracts for excellence funding. It is relatively flexible funding and principals use that for various purposes. They use it for you know $P D$ to increase teacher quality. They use it for other programming, multi-lingual learners is one of the sources of funding, which we agree is not enough but it's one of the measures we could do even for
next year when we're going to be relatively close to the 40 percent, is to say to principals and superintendents, "you're no longer able to spend that money on other things. You must spend that money on hiring additional teachers for class size reduction."

Now again, is that a bad thing? Maybe not in a particular school but what it means is we're saying to principals, "you may think that the best use of that money is for a multi-lingual learner program." You can't do that anymore. We're telling you from Tweed, top down that you must spend this money in a particular way. Why are we rushing headlong to do that? Because we know that's going to produce some unintended consequences. It will get us the 40 percent but it's going to override the judgement of the people we want making those judgements, which is Dr. Kirkland and his principals and their teams, the SLT's and so forth.

COUNCIL MEMBER KRISHNAN: So, I understand that too and I appreciate that context. So, then what is the communication with principals? Are they permitted to ask for you know going under the cap next year in terms of enrollment? Are you all encouraging them or discouraging them from doing
that? Or what's the communication like with principals who want to institute a cap?

EMMA VADEHRA: Yes, tell me if I'm not answering the question. So, I'll say a couple of things. As we shared a few times, enrollment caps at a series of schools might be a thing we need to do going forward. That is not a thing we thought we needed to do for next year and as we said, that is something we are not eager to do from a family choice perspective.

COUNCIL MEMBER KRISHNAN: Right, right.
EMMA VADEHRA: So, we chose to make no systemwide decisions about that. Where principals came in and we have a bunch of enrollment people here who can speak more but where principals came in and wanted to change their enrollment for whatever reasons, as we always do, our enrollment team went back and forth with them and worked through each of those as they came in in that way. And I'd also say where schools want to make different decisions within their - what Dan just said is one thing one might do to constrain schools decisions within our existing budget.

COUNCIL MEMBER KRISHNAN: Right but if they actively want to -

EMMA VADEHRA: But if they want to do that, their budget is - I mean that's one of the things about our budget right? Their budget is theirs, so if they want to start repurposing their dollars themselves, that is absolutely something they can do for next year and something we know some of them are doing. What we need to figure out is whether and we're working with our superintendents and principals on this, whether we also need to tell them there's some things they have to do for next year. But the options are all on the table.

DAN WEISBERG: And real world, Emma is alluding to this, real world, I mean you could speak to this. A former principal, current superintendent, you know we get principals who will say hmm, can we reduce by you know a couple of dozen kids because there are various factors. There's very few if any principals are going to say, we want you to cut enrollment by 20 percent, 40 percent. In part because, in part because they care about the parents who want their kids to go to the school, but in part because that means a commensurate reduction in their budget. They can't offer the same number of AP classes and so forth. So, just to say real world, there's not going
to be a lot of principals moving forward. We are not prohibiting them from doing that.

COUNCIL MEMBER KRISHNAN: It's just this, this, oh sorry, go ahead.

KHALEK KIRKLAND: I was going to say, let me say, no principal in their right mind is going to say that.

COUNCIL MEMBER KRISHNAN: Yeah.
KHALEK KIRKLAND: So, let's be very clear about I'm a former principal. I think that being a principal was probably one of the hardest jobs that there is in the DOE. Okay, I think that we have this misnomer that there's this millions of dollars that is in every schools budget. An overwhelming percentage of a school budget is staffing. Okay, so that's a huge chunk. It's like a glacier, 70 to 80 percent is your school budget, is your staff. Then you have supplies, is another huge chunk. You know what the last chunk is? The things that make that school special, whether or not it be the arts, whether or not it be culinary, whether or not it be the sciences. So, what you're doing is when you ask that or mandate as Dan is saying, that principal to do something else with that money, invariably what
you're doing is you're saying take away what makes that school special or unique that parents want that child, their child to go to that school for.

COUNCIL MEMBER KRISHNAN: Right and I agree and we don't want principals making those choices. I just, I'm frustrated by it is becoming a zero-sum game where schools have to really decide between class sizes or the other programs. Where really, I encourage you all to think of other ways to support the schools in this because it can't be that the mandate for class sizes, which we all agree is a very good and important thing and foundational for learning, it's pitted against these other priorities of the school. And that's a cost being passed on to the individual schools and the individual school districts. And on that point, my other question talking about conflicts here, right I'm seeing some conflicts as I mentioned with a zero-sum game with schools. I'm seeing confidence with the DOEs projections of teacher hiring or retention for the future and then the need for more teachers.

Another conflict I was seeing, which you talked about that before to, is with Charter schools and collocating of Charter schools and public schools,
which I'm very opposed to and I think it really harms our public schools. But if we need more space and you have colocation, expanded collocated schools, new collocated schools, that's going to run directly in conflict with the new classrooms space that you need to comply with the class size mandate.

It seems to me that that's something whether it's in the educational impact statements or otherwise, that that should be analyzed more; I know the class size working group focused on this to say without that analysis, there should be no more expanded colocations. So, I'd like to know what DOEs position is on that because that seems a real conflict and problem here.

DAN WEISBERG: So, yeah I mean this is New York City, space is at a premium. Sometimes I go to a suburban district or rural district and see they have space galore and wouldn't that be something, colocation they think is like a term from mars. But this is the situation we're in. Again, it's not just Charter schools, it's district schools as well who share space.

On the charter school specifically as you know Council Member, this is driven by state law, which
tells us you know it's a mandate on us that says, you either have to provide space in your school buildings or you have to pay for private space with lease assistance. That number of lease assistance is increasing pretty significantly year over year. So, if we were to say we're not going to for any charge to come forward to ask for space, we're not going to look for colocations. We're going to say to them, you have to go get private space. Well, that's going to be one of those zero somethings. Where that number is going to go up which leaves fewer dollars for our schools. So, you know that's just the reality of where the law is right now.

EMMA VADEHRA: And I would just say our team is looking at that; the exact analysis you're talking about, not just for Charter colocations but for any merger or collocations. I was just checking because I was surprised to hear you say it. So, we are doing that. We are including it where we believe there could be compliance issues. We just put one out a couple weeks ago for a far distant one and did raise that in the IS.

COUNCIL MEMBER KRISHNAN: Okay and that may be also helpful to express as an agency DOEs position to
the state as well because $I$ mean it's coming from state law but still it's creating a big conflict or again it's raising concerns for me of unintended consequences or a zero-sum game or the passing on the cost to schools. And we can't be in that world where we're talking about a state law mandate. That's a good thing that we want to have. Thank you.

CHAIRPERSON JOSEPH: Thank you Council Member. COUNCIL MEMBER KRISHNAN: Thank you Chair as always.

CHAIRPERSON JOSEPH: So, you heard it. We don't want any tradeoff in terms of we're losing one for the other. We want to make sure that our students get a full experience when they walk into New York City Public Schools, and that's always been my thing. We can't short change New York City kids one for the other. So, we talked about uhm Emma in your testimony, you said, you mentioned that DOE has not identified a funding source for class size reduction. Has DOE had a conversation with OMB about the city funding? Some of these costs and what has OMBs response been?

EMMA VADEHRA: We are in a constant series of conversations with OMB about our many needs. As you
know for next while this is important, we have many other things that are also important where that funding is disappearing and that's known and we appreciate your advocacy for those programs. So, this is one of the things as we discuss our overall budget situation.

CHAIRPERSON JOSEPH: What is the office doing also to as we advocate for those programs that are disappearing with the federal dollars, what are you guys doing to also sustain those programs as well?

EMMA VADEHRA: So, as you know we do not set our overall budget at New York City Public Schools. We eagerly wait additional funding from our various funding sources. We have been working hard to figure out where we in the city can fund some of these things. As you know we were really glad to be able to announce that Summer Rising will be funded this summer with city dollars, and those are ongoing conversations. Within our own budget, we are always looking at our tradeoffs as well but as we know, as we continue to protect schools and the programs we know are critical across the budget, it's not easy just to find money to continue each of these programs within our existing budget.

CHAIRPERSON JOSEPH: My state colleagues know that I have also reached out to them to make sure they can help us carry that bucket.

EMMA VADEHRA: Thank you.
CHAIRPERSON JOSEPH: I've been to Albany and we got to do this work. So, how did DOE calculate the need of 10,000 to 12,000 teachers to comply with the class size law and why does the number differ from IBOs assessment of 17,700?

I actually cannot speak to IBOs assessments. I'm sure they could speak to that and ditto for the costs, although they are all in the same range. So, we basically you know any cost assumptions and Nina talked about this in a more nuanced way on the capital side. What do you need to do? What are the major policy choices you could make? What are the minor policy choices you could make and what are you looking at?

So, when we looked at our assumptions, uhm, some of the bigger policy choices we looked at to get to those numbers. Do we want to look at the numbers that would come out of this if we capped enrollment in a number of schools because that is one of the big cost drivers on both sides? We determined we wanted
to come up with a cost without including that in there. We then on the more minor side, our numbers do assume some self-funding within our schools. Not entirely, not every single dollar but they do assume our schools are going to have to repurpose some money towards teachers away from other things. And that is a sort of more minor decision we made in that. We looked at how many classes we think we need with our current enrollment at our current schools, figured out how many teachers, assumed some self-funding and that's where those numbers come from. The range actually has to do with how much we focus on equity when we fund this, as opposed to just directly funding class size reduction.

CHAIRPERSON JOSEPH: And other than fighting for funding class size, I think I've talked about that but I want to touch it. What are some of your other funding priorities? We have a lot.

DAN WEISBERG: Uhm, yes, a long list. I mean, you know Emma mentioned and it's critically important, the programs that are supported by disappearing federal stimulus dollars. So, that is certainly very high in the Chancellor's list as he is talking to the Mayor and the Budget Director. Again,
as Emma said, we were pleased that the city was able to replace the federal stimulus dollars for summer rising, which is as you know Council Member and Chair, it's a very popular program, very important.

CHAIRPERSON JOSEPH: What's the plan for the outyears?

DAN WEISBERG: We don't have that plan yet but at least we've taken a first step for next year, so we're happy about that. So, the stimulus programs but you know the other priority is just to make sure I fully answer your question, New York City Reads, the Chancellor has made very, very clear is top priority. We got to make sure that all kids become strong readers by the end of $3^{\text {rd }}$ grade, so that will continue to be a priority as well as our Pathways Program to make sure that all students are set up to get a good job, have a good, rewarding career and have long term economic security. So, those are some of the programmatic elements that are core to the Chancellors vision that we will uhm, we will do everything we can to make sure that we're able to carry them through.

EMMA VADEHRA: And if I can just add and I know you know this but just sort of more broadly, as you
know a lot of those stimulus programs are both really critically important but also legally required, right? And so, when we think about some of our nurses who are supported, when we think about special education, pre-K seats and those are dollars that are on that list as well. Programs that are on that list as well.

CHAIRPERSON JOSEPH: Yeah, STH coordinators as we continue to see New Yorkers come into New York, that's critical. Social workers, our mental health continuum, three prong, that's the first time that we have three agencies supporting our students with mental health, so you know these things are important to me. I can't tell you how important we know that they are.

So, is DOEs calculation based on current budgeted for teachers headcount in the outyears or budgeted for teachers headcount? How are we looking at that?

EMMA VADEHRA: It is based on our budgeted headcount, the people we have money to pay each year.

CHAIRPERSON JOSEPH: But we're not looking in the outyears yet, right? Is that what you're saying?

EMMA VADEHRA: No, the same thing it's still what we look at is what does our budget actually allow us
to support and then what is needed on top of that budget?

CHAIRPERSON JOSEPH: Okay, so we need a lot of money. I hope you all go to Albany every week. Uhm, so which of any of the proposal of the class size working group report does the DOE plan to adopt and when? Can I get a timeline?

EMMA VADEHRA: Yes, when we adopt them will vary a bit based on what they are and I just want to say one thing because I said it in my testimony but haven't said it again since. As noted, our sort of annual timeline is we need to give the state a plan once a year. That plan must be signed off on by CSA and UFT. So, just to be clear, even this policy change as Dan and I talked about, whether we restrict use for e-funds or anything like that, that would need to be in that plan. That would need to be signed off on by our labor partners. From a timeline perspective, as you said, our last plan was last summer, as we plan for next year, that plan as well as when we need to inform schools of anything for next year is driving the most urgent set of things. And so, that is some of these questions, which the Class Size Working Group recommended in terms of how
do we look at $C$ for $E$ funds, how do we look at hiring windows for teachers in our highest need schools with class size issues.

CHAIRPERSON JOSEPH: Space? Capital planning? That's where SCA come in. Hi SCA.

EMMA VADEHRA: Yes exactly but that space is a great example because some of the space things were survey your principals to make sure you have the information you need to plan. We did that survey actually in December right? We've already done that. We acted on that. It's now informing the next five plus years of space decisions that were also based on the class size working groups recommendations.

CHAIRPERSON JOSEPH: Nina, how come some of the capital plan in the 2025, 2029 does not include where these schools are going to be built? Can you tell me as to why that didn't happen?

NINA KUBOTA: Uhm, so, I think because of the timing, right? I mean if you think about over time our enrollment has fluctuated and where are we building these seats? We don't know. We don't know exactly what locations as I mentioned earlier, if there's a need to build a school next to a currently overutilized or projected overutilized school, is
there space? Is there available real estate? We don't know that, so I think while we further refine the data is when we'll see those recommendations come out. I mentioned the four different strategies. We're not going to put in the sort of capacity section of the plan, we're going to do one room conversion at PS1, 2, 3. So, I think it's really a question of timing of all the different strategies, all the different data and what the full recommendations and how they will be implemented before we can actually say in $x, y, z$ area, we'll be able to build.

CHAIRPERSON JOSEPH: Is there any collaboration with uhm, New York Department of City Planning on where schools should be built? For example, reviewing consideration for the proposals? Is there any conversation with City Planning?

NINA KUBOTA: Uhm, I don't think I mean, certainly we collaborate with City Planning in terms of any kind of rezonings and things like that. We work with them also on sort of the housing multiplier and updating that with the latest census data. But in terms and of course we get all sources of data
from them as well as other agencies but specifically, where to build, no in that context.

CHAIRPERSON JOSEPH: Okay, uhm, so the DOE plan on adopting the working group proposal, the cap enrollment at a lower level over crowded schools right? If they're underutilized nearby. So, let's say there's a school that's underutilized nearby, is there any plan to use some of the recommendations from the working group?

DAN WEISBERG: Yeah, I mean that is one of the things that we would have to do to comply. So, when we have schools that don't meet the caps and we're not going to be able to build at least quickly enough in order to meet the mandate, we would have to cap enrollment. That would be pretty much the only thing we could do unless there was an exemption but we can't count on an exemption.

So, we would at that point do everything we could and I don't have to tell anybody here, certainly Chair including you, that would be a very significant decisions for parents to be able to say that you know, there used to be 500 incoming students. Now, there's only going to be 300 , so you really had your heart set on your child going to school, you may not
be able to go now but if we did have to take that step, we would have our enrollment team work with parents to try to find good alternatives that are close by.

CHAIRPERSON JOSEPH: But if we recreate that same program in another building that has the space? Let's just, just like Council Member Brewer said, let's think outside the box, right. Okay, we don't have the space, why don't we duplicate the same program in a nearby school?

DAN WEISBERG: Yes, so these are the kind of things that maybe Dr. Kirkland can talk about. These are the kind of things that actually Superintendents are doing now and we talked about this some Chair Joseph. You know we do have some underenrolled schools and these are the kind of things that superintendents are leaning into now, how do we attract the families right now into these schools? But just again to talk about real life. As you know, there are certain schools that are just very, very popular. Have a very powerful brand and even if you open up a good program in another location, a lot of parents are still going to say $I$ really, really want my child to go to this particular school and that's
going to be difficult but certainly, you're 100 percent right. That's exactly the kind of thing that we would do in collaboration with our superintendents.

KHALEK KIRKLAND: And the Chancellors been doing a [INAUDIBLE 02:33:31] -

CHAIRPERSON JOSEPH: Did they hire a PR person for the Chancellor today? Nathanial, somebody is trying to take your job.

KHALEK KIRKLAND: Uhm, Nathanial does a great job but the Chancellor has been doing a great job of highlighting the other schools that are doing great things beyond the Stuyvesant School of Science Brooklyn Tech. So, yes, he's working behind the scenes to be able to highlight all of the social media going into these schools that have amazing programs, so that if in fact, we do need to do that, those parents will feel comfortable going to those schools.

CHAIRPERSON JOSEPH: And that's something the Council has been pushing very hard on and Deputy Chancellor Weisberg knows that. We have for exampleyou have the performing arts La Guardia in Brooklyn. You have a performing arts where students have to on

Dean Street, they have to audition as well to get into that school. And I told the Chancellor, I'm not hearing about it. It's like a big secret in Brooklyn but there's a performing arts school and they do very, very well. I was over there in District 15 and they' re amazing. I visited this school, they put on uhm [INAUDIBLE 02:34:37]. I felt I was on Broadway. So, those are the programs; I keep saying all these little secrets inside of New York City public schools sell the public school system.

KHALEK KIRKLAND: But remember the comment that $I$ said at the beginning of the positive public praise? You're doing a great job by going to these schools and you have them all over your social media where you're highlighting them as well. So, thank you for doing that.

CHAIRPERSON JOSEPH: I just have a new PR person. How many schools could lower class size to mandate level if DOE adopts it?

DAN WEISBERG: Do you mean Chair; how many schools have the space right now?

CHAIRPERSON JOSEPH: Hmm, hmm.

DAN WEISBERG: Yeah, I think we have that. We have that number. How many schools have the space to meet the mandate?

CHAIRPERSON JOSEPH: If the cap enrollment.
DAN WEISBERG: Oh, if we cap enrollment.
EMMA VADEHRA: I mean, it would depend how you capped enrollment right? It would depend on what policy decision you made, how widespread it was, whether it applied to zoned as well as nonzoned students, selective, nonselective schools.

DAN WEISBERG: So, it's about 1,000 schools Chair that have the space to meet the cap. It doesn't mean they have the budget; they don't have the budget yet to hire the teachers but they have the space.

CHAIRPERSON JOSEPH: Oh, I know Council Member Shekar talked about this but I want to go back on it. There are about 2,708 full time teachers budgeted under federal stimulus dollars as well as 547 associated civilian positions that will expire in 2024. New York City Public Schools has reported a need of 9,000 in addition to supervisory titles. How does New York City Public School working with OMB plan to retain the staff and how could it be carried over to meet the class size mandate?

EMMA VADEHRA: Uhm, so I think this goes back to the conversation we were just having. We have a lot of things currently supported by stimulus dollars. That includes funding directly in school budgets. That includes special education pre-K. That includes community schools, about 100 of them and are ongoing conversations and those are not things we can support within our current budget and so are looking forward to additional dollars from the city and state to ensure we can continue as much of that as possible going forward.

CHAIRPERSON JOSEPH: And the social workers, you have about 453 social workers that will no longer and we need more than ever mental health support for our New York City Students, is important. Uhm, New York City Public Schools in November 15 Implementation Report states that approximately $\$ 296$ million of your C for E funding is projected to be used in schools to support class size reduction this year. In addition to the school to the SAM, 12 indicates that $\$ 36.36$ million in Title I, Title 2A were allocated to schools to reduce class size across elementary in FY 24 as well as $\$ 206.3$ million for the same purpose from school support supplement funds.

According to SAM 12, that adds up to \$538.9
million for class size reduction this year. Will this funding used solely to maintain the class size in 40 percent currently in compliance with the caps? Or this amount sufficient to bring additional classes into compliance? If so, how many more classes can we expect to meet the compliance?

EMMA VADEHRA: So, the dollars that are already being used for class size reduction, if they are maintained constant, we would not expect that they would increase our compliance with the class size caps. And most of our dollars in school budgets well, well, beyond those funding streams you named, of course go to teachers which are a part of how we will both meet and eventually you know continue to comply.

CHAIRPERSON JOSEPH: And that will not impact hiring teachers versus bringing down the class size right?

EMMA VADEHRA: I'm sorry, can you repeat the question.

CHAIRPERSON JOSEPH: In terms of hiring educators, we won't have a short- we already have a shortage right?

EMMA VADEHRA: Yes.

CHAIRPERSON JOSEPH: We have a huge shortage in New York City and that's been going on forever but this would not impact it if you start implementing more, as Shekar had, I mean Council Member Lee had talked about earlier.

EMMA VADEHRA: So, one of the things we are looking at doing is asking schools to direct more of their school budgets toward hiring teachers. So, that would - one of the reasons we would be aiming to do that again in our plan with UFT and CSA would be to increase compliance with the law. Does that answer?

CHAIRPERSON JOSEPH: Right, okay. Uhm, there are currently $\$ 4.1$ billion funding for new capacity class size compliance in SCAs fiscal 2025 plan right. SCA stated that it's not enough and to comply with the state's law which would be fully in place by 2027 to 2028 school year. How does New York City Public School, SCA plan to meet the class size bench marks given in the FY25 to FY29 capital plan, it has \$2 billion less for new capacity in class size compliance than FY20 to FY24 capital plan.

NINA KUBOTA: So, uhm, that's a good question and I think I've stated this a number of times. So, we do have about 27,000 seats that are in process right now, so that's what's funded in the current capital plan and in the next capital plan, we have about $\$ 4.1$ billion which we estimate could build about 23,000 seats. So, again, for full compliance with no other solutions other than to build new seats to be in compliance, we probably need about 80,000 seats. So, it's funded at about one quarter of what we need. Again, but that's based on just building seats for every seat that's needed and I think you're hearing today that there are many things that are under consideration. There are many things that I think could be solutions, that construction is not the only solution to class size compliance. With that said, we are in constant communication with OMB and we've stated to them, we consider this a down payment. We will come back to you more. We talked to the budget director as late as last week and he said, come back to me, yes we have a funding. We have a sealing, a debt sealing limitation but come back to us. You know, let's talk regularly about what the real need is. And I did want to say, which

I neglected to say before, while we're doing these smaller sort of low hanging fruit, we're also looking at you know as many districts as we can. Not just the ones that need hundreds of classrooms but all districts where we can, we do have our brokers out looking for and when we do find sites and we do sort of our due diligence, we're bringing back to the working group you know with the New York Public School Working Group where it says, would this site be useful? That is underway right now. We meet weekly, actually two times a week to discuss these issues. So, we're not waiting. We're going full steam ahead.

DAN WEISBERG: Chair if $I$ just say one thing about the capital side because you know I know you don't necessarily want to emphasize tradeoffs but this is something that you know I'm very passionate about. The Chancellor's very passionate about. If you're using these dollars that President Kubota was talking about to address class size and again, we agree that we do need to direct dollars towards that. I definitely don't have to tell you, there are buildings that need upgrades. Not in additional classrooms and so, one of the things that we did and

I've very proud of under the Chancellor's leadership, is we invested $\$ 10$ million in District 23 because this was a traditionally underserved district that had issues in buildings. Again, as Nina says, our average building is 70 plus years old. The kids in Brownsville deserve top quality environments when they go to school. And so, we found the money to invest in Dr. Kirkland's District to take care of a list of community driven projects to make sure that the kids were getting a good gym floor. The kids were getting a good outdoor play space with benches and so forth. The things that say to kids and families, we see you, we care about you. And one of my concerns is, if we're directing too much of capital funding into class size reduction, again we need to make a major investment there. But too much, then we're not going to have as many dollars to make sure that kids who go in buildings that don't need class size reduction but they need the bathrooms to be overhauled. They need the play space to be overhauled. There will be less dollars for that.

So, that's one of the things again, we're going to have work through together to make sure we're not going too far in one direction.

CHAIRPERSON JOSEPH: Those investments should have been ongoing a long time ago, so I don't understand why Brownsville was left behind in these dilapidated buildings. I visit your school buildings and they know I yelled a lot but one of the things you said earlier I want to talk back real quick. I know reading is a priority for the Chancellor. It's a priority for everyone across the city but also making sure students are in the building and having those safety nets that I talked about that those dollars, the community schools are also very important because I can have the best reading program but if they're not showing up in District 23, in Mr. Parkland School, the reading program is going to sit here and collect dust. So, we got to make sure that we keep those safety net programs around to make sure students are coming to school. And we know community schools serve the whole family, not just the child but always my approach is the whole child. We're educating the whole child and that includes families. So, we got to continue to make those historic investments into young people and my Council Member Stevens, she would agree. We fight every day for
young people, every day, all day, so it's about investing in them as well.

Capital plan, what's the specific capacity funded in current plan that are being rolled over from the 2024 to 2025 to 2029? What projects are being rolled over into that new capital plan?

NINA KUBOTA: So, I think we do have a list of them but I will say, you know we're trying to site and get into construction in as many schools as possible. I think right now and it was for various reasons, Medgar Evers High School Annex is one. IS at $45^{\text {th }}$ Avenue, Western Rail Yard and Hudson Square are the four that I know that we will roll over and I think we will cite that and have cited that in the '25-'29 capital plan.

CHAIRPERSON JOSEPH: If you have a list, we would love for you to share it with us. Any capacity project funded in the current plan that are not yet finished and not being funded in the FY25 to FY29 Capital Plan. If you can, please provide a list of those projects.

NINA KUBOTA: Yes, thank you.
CHAIRPERSON JOSEPH: Thank you. Does SCA believe that the proposed FY25 Capital Plan is in compliance
with the state and city law despite the lack of transparency in the plan?

NINA KUBOTA: We do. We do because remember and I think it is pretty explicitly stated that where the extent ascertainable to site those locations, we do. As soon as they are sited, we publish them with the address, you know not to compromise any negotiations but once we fully site it and we do go through public process as well where we talk to the CEC's, community boards. So, I think we are transparent in the sense of you know when we are pursuing a site, as soon as it is sited, we do share it in the capital plan and all of the public review process leading up to that.

CHAIRPERSON JOSEPH: And that includes electives, parents, CC's. How about students? Have students ever been invited to participate in that since they have to live and go into those schools every single day?

NINA KUBOTA: Uh, I don't know. Do we invite students?

KHALEK KIRKLAND: Yeah, well legally we have to have student represent-

CHAIRPERSON JOSEPH: Students voice matters to me.

KHALEK KIRKLAND: Oh, no, no. It also matters to me as well. Legally and ethically, we have students represented on our CEC. We have two proud members who attend Eagle Academy and they attend our meetings regularly and their input is phenomenal.

I also want to go back very quickly, so I do feel like I'm the Chancellor's height man but I think that you would be super proud, no you would be proud of the project that Dan talked about of the millions of dollars -

CHAIRPERSON JOSEPH: Describe it. Tell me what they are.

KHALEK KIRKLAND: I'm talking about everything from water fountains, bathrooms, gymnasiums, cafeterias, hallway paint. You know when you know that its worked? When a parent who sees me coming in the building and says Dr. Kirkland, wow, this hallway is phenomenally different. And you're right, Brownsville has deserved that for years and now we have a Chancellor who understands that. And not only do we have it in Brownsville but we've expanded that now to four other high deserving districts.

In addition to what you said around attendance. You're right, the Chancellor has been head strong
about making sure that all of our children can read We all learned how to read when we were in school and he's making sure that our classrooms and our teachers are equipped to make sure that our children are reading. And you're right, they have to first be in school. I can have this amazing curriculum but if the children are not in school, then that's an issue and you're right for our lower grade scholars, it really does involve parents because the kindergarten, the first and the second-grade child cannot bring themselves to school. So, we've been doing things like our parent coordinators are taking pictures and videos of what it is that the children are doing in school and then sending that out to the parents to say, see what your child did in school today. Because the average kindergarten child, you know when their parent picks them up and say, how was school today? They can only tell them two things. What I ate for lunch and what I played at recess.

So, now we have a window into the classroom so that parents can see, this is what your child is doing. Your child is not just playing, but they are learning through play.

CHAIRPERSON JOSEPH: So, that's why my Council Member Shekar talked about the importance of us not cutting school lunch that was cut earlier this year. I'm hoping to see a restoration because the kids call me all the time, Chair Joseph, they cut my school lunch. They cut out the things they like. So I hope somebody go back, Emma and Dan and fix it.

KHALEK KIRKLAND: Sure, I'll definitely talk to them about that but you got to remember, your son, what's your name again, him.

CHAIRPERSON JOSEPH: Yeah that guy.
KHALEK KIRKLAND: You know what your son loves, your food and so, it's really hard to please every child. We have you know almost one million children in school, so to try to figure out what every child loves you know is going to be challenging.

CHAIRPERSON JOSEPH: Again, some students, especially our new New Yorkers depend on those two meals.

KHALEK KIRKLAND: Oh definitely. CHAIRPERSON JOSEPH: Delicious and nutritious. When I visit schools, depending on where again there's inequities in school lunch, kids are like, Council Member I love my lunch. I'll visit other
schools. I'm like Council Member, there could be other areas. So, one of the things I know Chris and I'm going to give him credit for that was doing was bringing the kids down to Long Island to test out the food. But if you cut the budget, how they going to come down and test the food, there's nothing to test. Get my drift.

Alright, so, New York City Schools have lost no, we talked about that but I want to quickly ask, what is the plan to hire, retain teachers, related staff to ensure compliance with smaller class size mandate? Because we also know that we have about 1,000 preschool students with disabilities right now that are not in schools. And we know those are the same children that will become our Carter cases and our carter cases are currently ballooned at $\$ 2.2$ billion. So, how do we plan to do that to make sure that we are retaining teachers, hiring related services staff to ensure compliance with the smaller class size mandate?

DAN WEISBERG: So, a couple of things. I want to mention Chair you know one programmatic initiative, which the Chancellor talked about recently coming out of the Special Education Working Group and that is to
create more quality programming close to home for students with disabilities and we're talking about inclusive programming, mainstream programming as opposed to segregated programming in many respects. So, that's one answer. That's you know back to Council Member Krishnan, you know that's an area where if we are able to invest in quality programming, it should at least the cost will be mitigated because you're right. Charter cases are extremely expensive. If we have a family that needs to send their child to private school with high tuition and you know give the cost to us, that's very costly as opposed to having that child come to our school with a quality program that's going to serve the needs of the children. So, that's one of things we are looking to do much more of and that will help with the shortages that we have right now.

Beyond that, we have the same issue with special education teachers, with related service providers. There is a shortage coming out of higher education and that's true for related service providers, OTs, PTs, speech improvement teachers as it is for secondary stem teachers. There's just not enough supply coming out of higher ed and that's an issue
not just for us, for the state, etc.. So, we have to work on that to try to scale up successful programs on the higher ed space but in the meantime we can't wait for that. And so, we have to have alternative certification programs, which we do for related service providers as well. This again is a national shortage and the demand continues to expand. So, it's not as if we got fewer speech teachers, fewer social workers than we did ten years ago. We got many, many more than we used to but it still is not meeting the demand. So, that's the challenge we have. You're 100 percent right, we're going to have to think outside of the box and be creative about that.

CHAIRPERSON JOSEPH: When we did the reimaging special education, start bringing them AIMs program into the school district. I visited a great program in Queens and I travel over the city to go see great programs and to highlight them. Bring the AIMs program into the community school where students don't have to travel outside to go to another District 75 when they can have it in their home schools. They get to travel with their sibling and we know, I don't even want to start talking about
transportation. That's a whole other animal. \$2 billion and some of my kids are still not getting into schools. They're not traveling. They're not making it to school on time and when they do, they're late. They took more time to stay on the bus then to get home. So, I have so many issues with these other things.

DAN WEISBERG: And that's exactly, we couldn't agree more Chair, so rather than getting on a bus to go to a program in Queens, maybe if you live in Brooklyn and you might be on the bus for an hour and a half, even when things work well, why can't we provide that in every district close to home? That's the goal. That's what we want to do.

CHAIRPERSON JOSEPH: That's the goal and also to make schools accessible. We have still have too many schools that are not accessible where these kids have to travel so far and SCA this year, and I'm calling on the Administration as well to invest more money into making schools accessible. If I had a mobility issue, I'd like to go around the corner to my school. I can't because it's not accessible. So, we're also violating all kinds of laws.

So, how many high schools currently offer programs to students who are interested in becoming teachers?

DAN WEISBERG: I will get you that number Chair. One thing I am glad you raised that because as you know, we have instituted our pathways program. I'm on brand here, Future Ready New York City is what it says on my water bottle. One of the pathways along with healthcare, along with technology, along with finance and business is education.

So, whatever number there is now, we'll get you that number. We are ramping that up. So, our greatest resource is our own students. So, we got to get them not just interested because a lot of them are interested in teaching, you know that. Uhm, even the little ones will tell you that they want to become a teacher when they get older but are they prepared? Do they have the course work? Do they have the early college course work? Do they have the internships? So, how many of our high schools kids should be tutoring and teaching the younger kids? There are some happening now but we want to expand that. That's one of our main pathways that we're focused on.

CHAIRPERSON JOSEPH: And we also have to let teachers teach. We boggle them down with so many things, so let teachers teach. Does the DOE try graduates of such program to see how many become teachers? Does DOE plan on expanding the number of such programs to increase the pool of teacher candidates?

DAN WEISBERG: Yes, yes and yes. Yes, we do track that now and yes, we will be looking to increase that. That's the ultimate goal and this is a real change for us. You know our job doesn't stop when a child walks across with a cap and gown or walks across the stage and gets a diploma. Our job is to make sure that young person is successful, whether they go to college, they go into the workforce, they're going to become a teacher. So, one of the things we are doing is tracking postsecondary the success of our graduates and that will be true for the education program. We don't just want them to become teachers, we want them to become teachers in New York City. We want them to come back to the neighborhoods they grew up in to now create the leaders of tomorrow.

CHAIRPERSON JOSEPH: Since CUNY has a partnership with New York City Public School, is there going to be a design program to make sure we recruit teachers? There's a teacher program throughout CUNY. We're giving acceptance letters to our high school students. There should be a pipeline where we create pilot programs to track and retain and again let teachers teach.

DAN WEISBERG: Yes and so, CUNY as you know is our main partner, not only higher ed partner but our main partner and so, we are for as an example, we are working very closely with them. We don't just want our students who want to become teachers have a chance to take college courses. We want to make sure they're taking college courses, which will get them towards the education degree and certification. So, that's something we're working very hard with CUNY on to make sure that the opportunities that or kids are getting are very strategic. And so, they can go to Brooklyn College. They can go to Queens College, education programs seamlessly and be ahead of the game when they graduate.

CHAIRPERSON JOSEPH: How many students are
currently enrolled in bilingual pupil service program
and what effort if any has DOE made to promote the program to create a multilingual teacher pipeline, special education, speech pathologist?

DAN WEISBERG: I think it's currently about 50 students in that program. But we'll get you that number.

CHAIRPERSON JOSEPH: I'll send over the questions.

DAN WEISBERG: Yes.
CHAIRPERSON JOSEPH: The following report uhm, how do we plan on recruiting teachers outside? I remember we had a controversy with the Dominican Teachers. How do we plan on moving forward from that and recruit outside?

DAN WEISBERG: I mean, this is one of the things that we, thinking outside the box, again I'll use that cliché, so yes, we had an attempt that didn't turn out to work out around teachers from the Dominican Republic. We aren't currently doing a lot of international recruiting but we are looking at that. That's one of things we have to look at. We have a shortage of bilingual teachers, not just Spanish bilingual teachers but many, many other languages. So, it's something we continue to look at
to see - we don't want to do it just to do it and we don't want to do it just because if it's going to produce a very small number of teachers for a big investment but where we can create a robust pipeline.

You mentioned, I'll talk about something closer to home Chair that you just mentioned and I'm very passionate about, we have 25,000 or so
paraprofessionals and a tiny number of those educators who are working with our kids every day, love kids, love schools, a tiny number become teachers, that's a problem. So, we're looking at that. That could be a very robust pipeline of special education teachers, bilingual teachers, the NL teachers, secondary stem teachers. That's a very diverse group. That's a group that most often still lives in our communities, so we want to work with the state to tap into that talent. So, we couldn't agree with you more.

CHAIRPERSON JOSEPH: That's a great pool. When I was teaching, my paraprofessional was my co-teacher in the classroom. What dollar amount does New York City Public Schools hope to receive from the state in order to be in compliance without terminating any existing programs?

DAN WEISBERG: I mean again, the cost of just on the expense side and again, just for teachers, our estimation is $\$ 1.4$ billion to $\$ 1.9$ billion and so, that's what we would need to get away from the zero sum on the expense side, on the capital side as you heard from President Kubota, we're talking about a total of $\$ 22$ billion to $\$ 27$ billion. That's what we're talking about.

CHAIRPERSON JOSEPH: In a statement to the class size working group, SCA had said they now only received 25 percent reimbursement for new school construction from the state because of cost cap. While receiving about 50 percent from other capital expenses. Could you explain the following at what level is this cost cap set and when did the city exceed it, begin to exceed it?

NINA KUBOTA: Uhm, so I think we're referring to building aid and I think right now, the maximum, the New York City costs are capped at about $\$ 40,000$ per elementary general education seats. \$63,000 for middle and high school general education seat and \$125,000 for special education seat. So, it is a complicated formula. I don't know the last time those caps were changed. I think it's been some time
now. So, the way it ends up working out is for new construction, and again, it's received back, amortized over 30 years. So, it's not like we'll get it right back right, and so, it's about 29 percent, 28 percent for new buildings and for renovations to existing facilities, it's about 57 percent.

CHAIRPERSON JOSEPH: When did the city begin to exceed it? Do you know?

NINA KUBOTA: I don't know, I mean with those numbers, I would say it's been quite some time.

CHAIRPERSON JOSEPH: You said the formula is old. Has anyone asked for the formula to be recalculated?

NINA KUBOTA: I think we've been in discussion about how to better receive you know funding back from building aid and you know, I think we would love to talk to you and others about the best way to approach it but yes, we are supportive and would love your support in increasing receipt of more building aid.

CHAIRPERSON JOSEPH: Uhm, why hasn't the multiplier that you use to estimate how many new seats is the projected public school ratio base it's based on the 2010 Census data along with housing units built in October 31 of 2016. Why hasn't the
multiplier been updated in the most recent census and housing data?

NINA KUBOTA: And actually we didn't receive 2020 census data until this past summer and so, we've been working with and I think I mentioned it a little bit earlier, city planning who actually took over the calculations of housing multipliers a few years back, I think at about 2019. So we've been talking to them about okay you've had it for a few months now, how quickly can you turn it around. So, we're working very closely with them to make sure that we get the latest housing multipliers. Again, we just received the 2020 or they, also just received the 2020 Census data just a few months ago.

CHAIRPERSON JOSEPH: So, when will we be seeing the updated information? What's the timeline on that?

NINA KUBOTA: I don't know that we received any timeframe from City Planning? Oh, yes, May.

CHAIRPERSON JOSEPH: In May?
NINA KUBOTA: Yes.
CHAIRPERSON JOSEPH: May of 2024?
NINA KUBOTA: Yes.

CHAIRPERSON JOSEPH: Thank you. Uhm, we are good. Any other questions, I'll email it over. DAN WEISBERG: Thank you very much Chair as always.

CHAIRPERSON JOSEPH: Thank you so much.
PANEL: Thank you.
CHAIRPERSON JOSEPH: Thank you.
COMMITTEE COUNSEL: Thank you so much to the Administration for your testimony. We will now turn to public testimony. We will be limiting public testimony today to three minutes each. For in person panelists, please come up to the table once your name has been called. For virtual panelists, once your name is called, a member of our staff will unmute you and the Sergeant at Arms will set a timer and give you the go ahead to begin. Please wait for the Sergeant to announce that you may begin before delivering your testimony.

For our first in person panel, Michael Sill, Dr. Terrain Chambers Reeves, Fernando Alvarez, Dale Kelly. Please make your way to the front table.

CHAIRPERSON JOSEPH: And Mark Treyger never came back so I can tell him thank you for his service to New York City. He will be missed but we'll see him
on the other side. He's a great guy. I'm now sitting in his seat and $I$ brought my heels to the seat. They told me they were big shoes to fill but I brought my heels. I'm good. Give him my love and tell him I said thank you for all that he does.

Michael Sill, you may begin your testimony. COMMITTEE COUNSEL: Hi, can you just turn - yeah. MICHAEL SILL: They just told me to do that. My name is Michael Sill and I proudly serve as the Assistant Secretary of the United Federation of Teachers. On behalf of the more than 190,000 members, I want to thank the New York City Council's Education Committee, especially you Chair Joseph for holding today's public hearing on implementing the state class size law in New York City.

You know lowering class sizes in New York City is not an experiment. It's not an unfunded mandate. It's not a wish list. It's the law. Now, since the passage of this law, I have served as the UFT's point person in discussions with the DOE about implementation and $I$ regret to say $I$ have very little to show for it.

Unfortunately, the DOE and City Hall are doing everything they can to sabotage these changes and to
avoid implementing this law. As an English Teacher, I would teach my students to start with their hypothesis and then provide evidence, provide reasons for why the hypothesis was true. What we continually hear from the Department of Education is the hypothesis that yes, this is a great idea. Now, here are all the reasons why it can't work. That was true today and is true in our work them.

You know Chair Joseph that one of the most powerful things you can say to a young person is that I see you. I see you as an individual on your individual journey of self-fulfillment, of selfdiscovery, of self-actualization and every teacher in New York City would like to be able to say that to each of their students, and the Class Size Law gives them the opportunity to do so. Unfortunately, since coming into office, Mayor Adams has repeatedly cut school budgets despite more than $\$ 1.6$ billion in additional recurring state aid to the New York City Schools and in public, the DOE has been using an alleged lack of funding as a reason for insisting and implementing the Class Size Law will require unacceptable tradeoffs in our schools.

The tradeoffs should be happening when the DOE is deciding how they're going to spend their money. The tradeoffs should not be happening in the schools. Here's my question. If the foundation aid is increasing, why hasn't the Fair Student Funding Formula changed?

They're continually using scare tactics, including the inflation of the costs associated with this law. Today, we heard the number $\$ 20$ billion to $\$ 27$ billion in capital costs. That's the first time I've heard that number. The number I had heard previously was $\$ 30$ billion to $\$ 35$ billion.

I know my time is short but I hope you'll let me relay this story. When we were working with the DOE and CSA over last summer, talking about the plan that ultimately got submitted to the state, it included that number, $\$ 30$ billion to $\$ 35$ billion in capital costs. And we started to dig into that number and we asked them, "what is your methodology for arriving at this number?" And you know what we found out? Number one, so they're using enrollment data from 2021, which is fine. Whatever, like that was the most recent that they had. And they said, like say you have a school that has a maximum capacity of 400
students. If that school had 401 students back in 2021, the SCA said that there's a new school needed to be built for one student. I asked them like four times, I couldn't believe it. That doesn't mean that a new school has to built twice if you have 402 students but what we also found out is you have colocated schools, two schools in the same building and both of them are over by one student, guess what? Two schools needed to be built. That's how they got to the $\$ 30$ million to $\$ 35$ million number. And so, I expected the revised number to be in order of magnitude different than that $\$ 30$ billion to $\$ 35$ billion, $\$ 20$ billion to $\$ 27$ billion is obviously an improvement over that but it's not in an order of magnitude different. And so, I really encourage anyone who has the ability and the authority to look into the methodology of all their cost estimates, because I don't believe it, alright.

I'm going to jump ahead in respect for your time. You are definitely going over your four in a row here today, right so uhm, that's an inside joke. But in particular, this is what we are hoping that the City Council can help us with in urging the DOE and Mayor

Adams to immediately take the following steps, right?

One, they need to identify the high need schools that currently have the space to offer students small class sizes. Right, we know that they exist and they need to prioritize those schools for implementation.

They need to provide additional funding from the City surplus revenue and reserves to ensure the schools do not experience program cuts, the like for which they were talking about during the vast majority of their testimony a moment ago, right? They need to act on the recommendation of the Class Size Working Group, especially around capital planning for new schools and this has to include restoring and increasing the funding for new seats in the capital plan.

And in the release of information regarding where those seats are going to be, right? And they need to dedicate the additional funding to recruiting and retaining a pipeline of new teachers. I was heartened to hear the conversation about finding pipelines for students who graduate from New York City Public Schools and giving them the opportunity to become teachers here, right? That would be great and having the teach force reflect the student body.

I have concerns about that. I'm happy to work with them. You know right now, like mostly their initiatives for alternative pathways really focus on a master's degree, which as everybody knows, that means you've already gotten to the bachelor's. And so, what kind of support are they giving them there? We heard that the DOE say in their testimony that two-thirds of the schools in the system have the space right now to meet the requirement.

And they talk about, you know you have one school right here that has the space or that is over enrolled and you have another school that was under enrolled and you asked the right question I thought when you said or not the question but in your statement that just because a school is under enrolled, doesn't mean it has small class sizes, right? You need both. You need the space and you need the budget and the way that they work right now is the fewer student you have, the less money you have and that makes some logical sense but it doesn't induce any parent to take their student from the over enrolled school to the under enrolled school.

If they would fund those schools that are under enrolled in a way where they could actually have the
lower-class sizes, then $I$ bet you'd see a lot of parents leaving those over enrolled schools and going to the under enrolled schools, before you even talk about caps, right?

And one other thing and $I$ know I'm way over time. I appreciate your indulgence, I just want to say that they talk a lot about equity, right? And just like we talked about the $\$ 30$ billion to $\$ 35$ billion number, you can use statistics to prove anything right? When they talk about equity and they say that the highest earning cortile - the highest cortile of schools by median income in those schools would benefit the most because there's so much economic need in this city, when you talk about the highest cortile of affluence, you're talking about schools where they have up to 70 percent of students living in poverty, right? It's a shell game. That is a talking point that they continually tried out. Once again, an example of reason that does not support the hypothesis that they're trying to implement this law. Thank you.

CHAIRPERSON JOSEPH: Here.
COMMITTEE COUNSEL: Thank you so much. Dr.
Terrain Chambers Reeves.

DR. TERRAIN CHAMBERS REEVES: Thank you. Good afternoon. So, I'll start with a story of my daughter who attended one of the New York City Public Schools in Manhattan. She worked very hard to get into that school. She tested in. She was able to sit in classrooms with five to ten students, which led me to believe as an educator who was in the school where my classes had 34 students that it was actually possible to fund schools so that we could have smaller class sizes.

So many are calling to smaller classes sizes, have always given the same excuse because they realize that it drivers their fear in the minds of the taxpayers and the policy makers alike. They use money to limit these decisions. They continue to say, "we don't have enough money in our budgets to do this." Or "we don't have enough teachers to successfully achieve this." However, I'm an optimist. As an educator who loves what $I$ do and continue to love my students to acquire and utilize knowledge in a meaningful and impactful way, $I$ say nothing should limit or prevent us from truly giving our children and future leaders of this country the
very best education that having smaller class sizes can achieve.

In 1985, the student, teacher achievement ratio project was launched in Tennessee where they performed an experiment where 7,000 kindergarten students in 79 schools were assigned to classes of varying sizes. The followed the progress of these students for four years and found that the students who had been placed in smaller classes were between two to five months ahead of their peers who were in larger class sizes. Even after those students who started out in the smaller classes were returned to full size classrooms. They continue to show the benefit of starting out in the smaller classes. By the time they got to $8^{\text {th }}$ grade, they were still ahead of their peers. Wisconsin conducted a similar experiment in 1996 targeting schools where the population was of low-income students. They compare classrooms with 12 to 15 students with classrooms that had 21 to 25 students. Where at the end of this experiment, they found that the students in the smaller classes achieved higher test scores.

From 2009 to 2013, a study of class size reduction by Michael Gilleran found that there was
substantial improvement in student achievement in classes that were substantially lower. By the way, this study offers meaningful advice and strategies as to how we can achieve smaller class sizes in New York City.

I can go on and on and show different studies that have been done in New York City Public Schools and strategies that have been suggested, however, I think Council woman you know that these strategies can overall improve the impact in our students even today.

In reducing class sizes, we know that there needs to be an investment in our schools. We need to invest in priority programs and impactful, professional development for our teachers. We have heard the Chancellors announcement that they plan to open a $\$ 30$ billion magnet school. Imagine that. We have $\$ 30$ billion to open a new school but not to invest in the ones that currently exist in order to achieve smaller class sizes.

We need to stop the wasteful spending of creating new things while allowing the old things to go by the wayside. We don't need a new magnet school program. We need an evaluation of the programs we currently
have, the class sizes that currently exist and invest that $\$ 30$ million in making those programs better and reducing class sizes. It is up to us, everyone on this panel, all stakeholders including the Chancellor and the Mayor to realize that the importance of giving each individual child in this city, the individualized attention and educating them that they need and deserve will only be successful in our city. Let's stop crying poverty. Let's ensure that we provide the most critical and important expenditure with the greatest return to the education of our children. We know better, so let's do better.

COMMITTEE COUNSEL: Thank you so much. Dale Kelly.

DALE KELLY: Good afternoon. Good afternoon Chair Joseph and before I begin, I'd just like to thank you for your unwavering support in New York City Public Schools and our students and our school leaders. Your partnership has been invaluable and greatly appreciated.

My name is Dale Kelly, First Vice President of the Council of School Supervisors and Administrators. Thank you for the opportunity to speak today at this
incredibly important hearing on the implementation of the states new class size law.

Firstly, let me be clear, CSA believes in smaller class sizes. School leaders know first hand the positive effects that smaller class sizes will ultimately have on student learning. With that being said, from the inception of the class law legislation, we have been steadfast that the law must be implemented in a fully transparent and responsible manner. Despite best intentions, there are critical challenges that we must address together. The majority of our school leaders have expressed serious concerns related to the lack of adequate funding for additional teachers, additional paraprofessionals and/or space needed to comply with the law.

I was very happy to hear today that tradeoff seems to be a nonstarter for many people because we know that if additional funding is not provided to help schools meet class size limits, many schools will be forced to eliminate existing afterschool programs that support the arts, music, sports, stem, tutoring, robotics, and other areas.

Schools may have to also reduce their enrollment and/or alter how to utilize spaces to support
existing classes for their schools. The DOE has been transparent that there are many schools that have no capacity to expand and no additional space to allow for additional classrooms resulting in a need for new school construction. As of now, there is no indication that the city has the ability to absorb these additional costs and the law will become an unfunded mandated in this regard.

To Mike Sill's point a second ago, today was the first day we heard that $\$ 22$ billion to $\$ 27$ billion price tag attached to the school construction previously they had estimated those costs at somewhere between $\$ 30$ billion to $\$ 35$ billion, which we requested in our tripartite committee work and that's been an ongoing conversation.

Additionally, there is already an existing teacher shortage in subject areas such as special education, science, mathematics, bilingual education and others. Given the already high level of need for teachers in these and other licensed areas, our school leaders have no confidence that this system will be yet to recruit a satisfactory pool of applicants for school leaders to hire the appropriate number of teachers needed to meet this class size
mandate. And please remember, that for any substantial increase in the number of teachers will require that we all advocate for a proportional increase in the additional school administrators to support the development of new teachers to ensure that the smaller class sizes have the desired impact that we're looking for. Otherwise, that academic gains from smaller class sizes may be eroded since new teachers naturally require more professional development and support. In both these areas, we stand willing and ready to provide our colleagues with the support that they need and they deserve.

Finally, we must be transparent with families that class size reduction can possibly pose a risk of displacement for both current as well as incoming students. We must ensure that no family is forced to accept classroom seats outside their intended zone or unwillingly have to travel to a less congested school outside their district.

Again, we fully support the idea of reducing class size, however, we continue to call out the truth that under current circumstances, school
leaders will be left without adequate resources to ensure a safe and high-quality education for all
students and the schools might be forced to abandon the programming, the families have come to rely on us for.

We are committed at SCA to working from a solution-based lens. We fully believe that the lowering of class sizes would ultimately benefit our students, our families, and our school system as a whole and we want to partner to get this right. Thank you for your time.

COMMITTEE COUNSEL: Thank you for your testimony. Fernando Alvarez.

FERNANDO ALVAREZ: Good evening. My name is Fernando Alvarez. I'm a $4^{\text {th }}$ grade teacher in East Harlem. Also, a product of the bilingual pupil services that was mentioned earlier. I am here just to offer anecdotal data.

You've heard a lot of numbers, a lot of calculations. I'm just here talking about an experience I had recently. Uhm, I taught $3^{\text {rd }}$ Grade both synchronously and hybrid the year following the lockdown, so 2020 to 2021 school year and don't ask me how I was able to pull it off but I did. I know it sounds cliché but I really could not have done it
without the well-established relationships I was able to develop with my students and their families.

I was going to their houses, fixing iPads, delivering styluses, helping students do homework in the courtyard of project buildings. So much so that uh, I was asked by the parents to loop with those kids to teach them $4^{\text {th }}$ grade and it happened. We kept our relationship going but 12 students were added to the class. 12 students that I was going to welcome with open arms and I really thought I could keep what $I$ had going in the year prior. I was able to keep going and keep doing it but it was very difficult. It was very, very difficult. I was limited, I was stifled, my time was spread out more obviously to the point where $I$ would apologize at dismissal to the kids for not being able to speak to them. For not being able to work one on one with them. For not being able to have lunch with them to help them do their homework.

Those small groups to make what was mentioned earlier, the strong readers. Those strong readers that would make the uh help make what was it? Uhm, the popular brand of my school. That would make my school be a place where parents want to bring their
kids and keep their kids in my school. It wasn't happening and I just want to end with a student of mine who lived in a shelter. She told me one time, "I wanted to be a teacher but now that I see everything you have to do, I don't think so. I have to find something else."

So, that's it. I just wanted to offer my experience and what I went through and I really appreciate everything you've done for us and standing with us and letting teachers teach. Thank you.

CHAIRPERSON JOSEPH: That's been my mantra for the new year, let teachers teach. Stop micromanaging us. Just let us be. We'll do the testing and all that but let teachers teach. So, it's important, I left the classroom two years ago to represent, to be a champion for my kids, all of them across New York City. So, this work is personal to me and I'm a parent of a public-school student as well. So, what are the real numbers then? If we disagree with the numbers we're hearing, what are the real numbers?

MICHAEL SILL: I don't know. You know when they $\$ 30$ billion to $\$ 35$ billion, that's when we started to dig into that and so that is a crazy number. We know that there are neighbors that need more seats. I
think what we really need in order to be able to know if we're on track to meet the number of seats and have a cost associated with that is a capital plan that has the same kind of transparency that it's had in the past, if not more.

CHAIRPERSON JOSEPH: It doesn't have it this time and I asked that question.

MICHAEL SILL: Exactly right and so, uhm, I don't know why that decision was made at this time but I know that a further lack of transparency on the part of SCA while we're trying to implement this law is detrimental and I would love to be able to say what the number actually is but it's impossible with the way that they're doing business at the moment.

CHAIRPERSON JOSEPH: Mr. Kelly, you want to add on something?

DALE KELLY: Definitely. Ultimately we have to rely on the department to provide us those numbers because we have no way of getting to that bottom line number. But what we do know is that you know some of what has been shared to this point, has left more questions than answers. You know one of the things the Department spoke about several times today was the principal survey. That principal survey that
something that CSA suggested and we suggested that because all of the information that the Department has been sharing with us to day is based on assumptions. It's based on past. It's based on outdated information and we said to them, in order to land on information that's reliable, you have to speak to the building leaders and the people on the ground floor to get accurate information.

So, to that end, they began this survey process and what they've learned based on some of the feedback they've given us is that some of our school leaders don't agree with those initial estimates that have been provided by the department.

So, when you ask this afternoon, as of today, how many schools would be prepared with the adequate space? The fact that that number isn't on the tip of everyone's tongue is a bit troubling to me because I would imagine that that number is driving all of the other numbers and we've been given information like how many schools are going to require space. You know what are - and again, please know I kind of have to give this context. The Department shared with us there's about 500 plus schools that are going to require space. They said of those 500 plus schools,
there is three buckets within that 500 plus. They said some of those schools, they don't have any space. However, there may be space located within the confines of their build and which can be repurposed to meet the class law mandates.

The second bucket of schools they said, is that there's no space available, however they are collocated with another school or there's another building in close proximity that might allow for them to meet the class size mandate and the last bucket or schools that under no circumstances can meet the class size mandate and that school construction is going to be necessary.

When we heard today, when the question was asked today, are Charters going to have to adhere to this same expectation that our public schools are going to have to adhere to and the answer was no. Again, for me, that's very troubling because can you imagine, one of the things that President Rubio has been very clear with this Chancellor is that we have to do a better job at marketing our New York City public school system and all the good things we do. And can you imagine if New York City Public Schools are limiting the caps on our students, they are
collocated with potential school that does not follow those same caps, we're simply driving New York City Public School Students into the arms of another system. That's not going to help the success of our system and its something that we must address and correct because there can't be two sets of rules. So, that's, while we're not here to discuss that, I think it's something that presents another sort of layer to this conversation that we must take into consideration because we don't want to put our school systems at a disadvantage through a law that's clearly not intended to do that.

CHAIRPERSON JOSEPH: Absolutely and that's why I asked that question and I also asked them since I got here two years ago that they don't do a good job on marketing the amazing programs that are going around in New York City Public Schools. As I mentioned, there's an amazing performing arts school in Brooklyn. I'm not sure many New Yorkers even know there's a performing arts. The only one in Brooklyn. You also have to audition to get into that school. Yeah, it's located at 341 Dean Street because I visited and I know students who go there. Yes, go ahead.

DR. TERRAIN CHAMBERS REEVES: So, I'm the Chapter Leader at Editor Merle High School.

CHAIRPERSON JOSEPH: My son used to go there. DR. TERRAIN CHAMBERS REEVES: And we had [INAUDIBLE 03:31:23] at our schools. So, our school has an amazing performing arts program that most New York City Public Schools don't know about. As a matter of fact, we have the More House College Glee Club coming there on the $18^{\text {th }}$ and $I$ would like for you to be in attendance. We have amazing programs. We continue to hear every year that our budget is getting cut but there's no real investment in keeping those programs. We continuously have to go to donors and other funding sources to provide for supplies in our school. But yet we still hear about budget cuts, right? So, when we're talking about smaller class sizes, I believe that the city thinks that because as educators, we always make it work. They don't really have to rush to get it done and that's the problem. Because we as educators always get it done. They feel we just don't have to do this.

CHAIRPERSON JOSEPH: Well, they'll figure it out. DR. TERRAIN CHAMBERS REEVES: And that's why we don't have that retention number that we need to have
because over time, teachers who have made it happen and gotten it done, just get tired of doing it without the support from the city. It is high time we get that support with these smaller class sizes.

CHAIRPERSON JOSEPH: Mr. Elstein is the other teacher. This is an awarding performance and Tony award winning performance and I visited the school and I saw them practice Lemus(SP?), so I'm aware of that they do.

DR. TERRAIN CHAMBERS REEVES: Yes, thank you. FERNANDO ALVAREZ: A few years ago, I volunteered because of cuts to teach drama in my school and I taught it one year only because I didn't want the program to go away. And, uh but I had to go back to the classroom as a general teacher under that license. So, I saw it go away and in my school we currently don't have a music teacher or a drama teacher because of budget cuts. So, thank you for bringing that up. The arts, a lot of times is what makes parents think that's the school I want my kids to go to and unfortunately my school is not offering that. Not because we're not good, it's because of budget cuts. That's at least the explanation I was given.

Also, another thing that was mentioned, well, that wasn't mentioned, has there ever been a Charter school that gets a public school collocated in one of their buildings? Because across the street from where I live in East Harlem is PS 38, which is located inside the projects of Washington projects in East Harlem and right on the outskirts of that project is Dream Academy with their shiny building, brand new building. Their cafeteria is all glass walls, full length windows and the kids that have to go PS 38 have to walk by that every day and I was just wondering, has anyone ever mentioned, I know Gale Brewer offered it in a meeting about Twills, about how there could be colocations but that's the only time I've ever heard of it.

CHAIRPERSON JOSEPH: Well, you need to follow me a little bit more. That was one of the things I brought up hanging of the shiny, one shiny coin versus the other one and what kind of message are we sending to our students that's even segregated. I talked about that.

MICHAEL SILL: Just real quick since we're on the topic of Charters. You know uhm, I rather enjoyed the moment where you invited folks to teach from the

Department of Ed with the charts up there and they kind of looked at one another to try and find somebody who was capable. Uhm, but the chart that they were showing was one that reflected the percents of classrooms that are currently in compliance, right? And you now, to say the part out loud that they left unsaid, they're saying that the more affluent districts have uhm, are going to have more challenges and are going to so therefore benefit disproportionately from the class size law.

I would really like to see that chart overlaid with a chart of charter density in the city, right? Because those districts that have the lowest enrollment, I am certain are the districts that have the highest charter density. That is a selffulfilling prophecy. They drain DOE students off from public schools in the neighborhoods that need the public schools the most. Then they underfund them to the benefit of Charter Schools. So, I'm not surprised that that's the case but that's the case because of decisions that they have made.

CHAIRPERSON JOSEPH: Thank you.
COMMITTEE COUNSEL: Thank you so much to everyone on the panel. We'll now hear from our next panel

Leonie Haimson, Michael Rance, Naveed Hasan. Please make your way to the front.

LEONIE HAIMSON: My name is Leonie Haimson, I'm the Executive Director of Class Size Maters. I am here with my Associate, Michael Rance. I'm going to not read my testimony, which is very long. I want to respond to some of the things that DOE said today.

They keep on making this point that the law somehow inequitable because the highest need schools already have smaller classes. There are two reasons why that's a ridiculous assumption. Number one, the highest need students benefit the most from smaller classes as shown by research and number two, when you use the state formula, which looks at both the percentage and the number of high need schools in students in schools, the highest need schools have the largest classes.

So, and this is a formula, the State Education Department devised in order to determine which schools should get the Contract for Excellence funds. Class sizes have gone up for the last two years on average in elementary and middle schools, in high schools as well. And so, the notion that they've provided more money to schools this year is simply
untrue. They keep on increasing class sizes and we expect that to continue into the future, especially as their plan, the financial plan says $\$ 700$ million in cuts to DOE over every year for the next four years. Simply cannot lower class size with this level of cuts and the financial plan also says that they intend to shrink the teaching course by another 3,000 over the next two years. And the idea that DOE doesn't know that the plan is completely unbelievable.

Secondly, the capital plan is an outrage. They have cut the number of seats by 50 percent since the law was passed and the amount of funding for new seats by $\$ 2.5$ billion. It's simply impossible that that will not create more overcrowding in our schools in the years to come and the transparency, the lack of transparency does clearly violate two state laws as well as an MOU with the City Council because it's not just that they haven't quite figured out where to build the schools, the plan specifically says they will never divulge from now on where they intend to build schools until they've already acquired the space and the plan is in the process of design.

And there are two laws which specifically say they have to specify where these schools are going to be built, the class size law says they have to specify where it should be built in order to be able to reduce class size.

I was a member of the Class Size Working Group and they today said, could not make a commitment on a single proposal that we made or even a simple single step that they're prepared to make in order to reduce class sizes next year and in the years beyond. And I just wanted to make another point which is the longer they wait, the more disruption is going to happen in our schools and the more chance that the State Education Department will have to hold back funding. And we do not want that. They have had almost two years now to start planning and they've done nothing except go in the reverse direction, make it more difficult for schools to lower class size and I really feel for principals because they are being given an impossible task. It is not a zero-sum game. It's only a zero-sum game if the DOE refuses to spend an extra penny on our schools. And of course they have the funding to do that. They have a city surplus that's projected of more than $\$ 3$ billion next
year aside from the additional funding that we've gotten through the Foundation Aid.

So, I'm going to turn it over to Michael and he's going to make a few other points about where we are now but it is simply unacceptable that they are dragging their feet and they have not made a single, taken a single step to move in the direction that we know that we have to move.

MICHAEL RANCE: Thank you so much. My name is Michael Rance and I am here with Class Size Matters and Leonie Haimson. Leonie got to a lot of the good background here but I'm just going to add some data to what she's saying. As Leonie said, actually the highest need schools according to this calculation that the state actually came up with, the highest need schools are actually having some of the lowest compliance relative to other schools.

So, we actually in our analysis broke down all of these schools by cortiles, just from quarters and the quarter of schools with the highest need actually only complied roughly 27 percent of the time. And the DOE said earlier that citywide compliance is around 39 percent and next year compliance is supposed be around 40 percent. But we actually know
that even two years ago, compliance was at above 42 percent. So, the trend there is just decreasing as well even though DOE is trying to spin it as something positive that's clearly not the case. And when we looked at these schools and whether or not they were complying with all of their classes, out of 1,500 schools citywide, only 46 schools fully complied with the caps. I mean that's a meniscal percentage of the schools actually fully complying with the caps.

LEONIE HAIMSON: And most all of them were the highest need schools.

MICHAEL RANCE: Yes.
LEONIE HAIMSON: I mean the lowest need schools.
MICHAEL RANCE: Not a single one of the highest need schools in that cortile fully complied with the caps. And so, this is the trend that we're seeing everywhere. And yeah, to sort of piggyback on what Leonie was saying about the Class Size Working Group, I mean these are some of the things that were recommended in the report released in December. Stop collocating schools without any analysis to the educational impact statements. Adjusting enrollment in nearby schools that have the same grade levels to
better ensure that all schools have enough space for smaller classes, accelerate in building more schools in overcrowded communities including annexes and acquiring empty parochial and Charter school buildings, strengthening the teacher pipeline has been talked about throughout this entire session, providing incentives to teachers who work especially in the highest need schools. And then, also considering adding a separate budget line for class size reduction and keeping the Fair Student Funding allocation for other critical school and classroom needs.

Again, none of these have been accepted as of yet by the DOE, instead they are doing all the opposite of these. They continue to collocate schools without any analysis of whether this will prevent existing schools from being able to lower class size. They're preparing to slash the DOE budget by over $\$ 700$ million each year for the next four years and they're cutting funding for new school construction in half and of that new school construction and the new seats in the capital plan, 77 percent of those seats are not sited whatsoever to school, to district, to borough. And so, the lack of transparency there as

Leonie was mentioning before is deeply, deeply concerning. And I yield my time, thank you.

COMMITTEE COUNSEL: Thank you so much. Naveed.
NAVEED HASAN: Thank you. Thank you Chair Rita Joseph and City Council members for holding this very critical hearing for the welfare and education of our public-school students.

My name is Naveed Hasan and I am a parent of two kids at an uptown Title I public school. I also served on the NYC Public Schools Class Size Working Group as Co-Chair of the Budget Subcommittee. We spent nine months with dozens of colleagues working on a comprehensive report, detailing proposals to help reduce class sizes across the system leading to full implementation by fall 2028.

I want to highlight a few aspects of class size and its impact on the ability for the system to work and teachers to do their jobs well. One, it is often pointed out that many high need schools already have small classes. The law is therefore somewhat redundant. I don't agree. However, what isn't captured in this simplistic view is that many of these high need schools that are only incidentally in compliance, whether due to under enrollment or lack
of demand due to parent choice. It is unclear how these school budget survival in the long term with their schools too low overall enrollment and the inability to attract more students under Fair Student Funding, per student funding determines overall school budgets to the greatest extent. We have to look at how to support the smaller classes and not just say that they're small right now.

Two, we hear a lot of coverage on this issue that many high need schools already have smaller classes and that in complying with this law, we will be very inequitable because a small minority of slightly wealthier schools that are overcrowded benefit the most. I want to point out that as a public school system in comparison to non-public education, the public system is much poorer overall. Almost 90 percent of our public schools that are federal Title I high poverty schools.

This is a systemwide economic impoverishment. We need many, many more of our schools to be in greater demand, reducing socioeconomics, segregation across the city schools, reduce class sizes as known to the public will create more attractive school choices for parents when they think about where they want to send
their children. Longitudinal studies on economic mobility all show that early socioeconomic integration is the most impactful factor in accelerating upward movement for children in later life.

Three, there are well more than 115,000 students in temporary housing, including approximately 35,000 newly arrived immigrant students. Almost every one of these children are highly traumatized and there's absolutely no way to appropriately serve these students under the old maximum class sizes. I want to stress here how much more of a difficult time our public schools have presented to them as opposed to local private schools where they have luxuriously small classes of 8 to 12 students.

We must make sure to properly and completely fund the limitation of this Class Size Reduction Law to allow public schools to offer effective and more attractive school choices for all families. Thank you.

COMMITTEE COUNSEL: Thank you so much.
CHAIRPERSON JOSEPH: So, it's a nine - the numbers from IBO for the amount of teachers that will be needed, what is your take on that?

LEONIE HAIMSON: Yeah, I asked the IBO why their estimate differed so much from DOEs and the IBO said they reached out to DOE but DOE wouldn't talk to them about it. What's interesting is the cost estimate that DOE is putting forward is much higher than the IBOs cost estimate, which in their recent release of the plan said that they needed $\$ 214$ million in ' 26 , $\$ 427$ million in ' 27 and $\$ 427$ million in 2028. So, the sum of that is lower than what the DOE is now estimating for the cost of staffing.

What I really think is disingenuous on the part of the DOE is the fact that they are planning to shrink the teaching force at the same time as they are claiming to comply with the law. It is very obvious, if you look at the financial plan of the city and the way they've already shrunk the teaching course for $\mathrm{K}-12$ by over 4,000 teachers since 2019, and these numbers come right out of the DOEs submission to the City Council that this is a plan shrinkage.

They're doing it to save money. They continue to shrink the teaching force. They want to continue into the future and they are making it so much more difficult than to ramp up the staffing that will be
needed starting in years 3-5. And it is so disheartening to hear how they have not made a single decision about strengthening the teacher pipeline or even allowing schools that have the space now to lower class size to have the budgets that would be necessary for them to do so.

So, I think that it is confusing the way the IBO has very different numbers from the DOE. Usually the IBO has lower numbers in terms of staffing but it at any case, this is part of the problem that we face. There's so little transparency with the DOE in the way they do things and the way they calculate things and even on the Class Size Working Group, they did not divulge all the information that we were really asking for. For example, how many new schools would have to be built if you did adjust enrollment between nearby schools. One of the things that $I$ think was very important in our report, is it showed that the kids in overcrowded schools really suffer from this system because not only do they have very large classes, sometimes they have to eat early in the morning or late in the afternoon. Often in elementary school, the kids can't even have time in the playground. The kids in the underutilized
schools, as you know well also suffer because they simply do not have the budget for a full program art clubs and all the rest. And so, it is simply an irrational system. Now the DOE claims that somehow it would be antifamily to lower enrollment in overcrowded schools. I think it's anti-family and anti-student not to do that. Not to give all kids both the full services, the wrap around services, the arts, music, and the smaller classes that kids in the suburbs get by right every single day.

And it's an inherently and irrational system that was created by Michael Bloomberg and Joe Klien and continues to this day. It makes no sense and it also costs a lot more money. We would get cost savings if they would just consider making a more rational enrollment system.

CHAIRPERSON JOSEPH: That's exactly what my colleagues were saying. Thank you so much.

COMMITTEE COUNSEL: Thank you so much to the panel. Our next panel Renee Freeman, Dwayne Murreld, April Blanding, Arlene Rosada, Shelevya Pearson. Please make your way to the front. Renee Freeman, no. DeWayne Murreld. Yes, you may begin, you just press the button.

DEWAYNE MURRELD: Good evening Madam Chair, Committee Council, everyone in attendance. I'm going to actually read this because my memory is not what it used to be.

Good afternoon. My name is DeWayne Murreld and I am the proud father of three children. Now, my oldest has already graduated high school and is currently almost ready to graduate college, and my two little ones, ten and eight years old, both attend a district traditional public-school PS 105, the Bay School out in Far Rockaway. Now, I personally have been an activist, a champion for quality education for well over a decade, several decades actually, so I have been in this fight for quite some time in New York City and I have no plans on giving it up, even after my children have already gone through the system. In my children's school, the Bay School in Far Rockaway, it lies within district 27. Now in District 27 in Queens, it is a high poverty, high need public school serving low-income families in Queens. 94 percent of the students are eligible for free or reduced-price lunch and it serves mainly students and families of color with 95 percent of the
student population being either Black, Hispanic, or other.

As an educational activist, I've spent years fighting for a more equitable public school system given the education gap that exists between highpoverty, high-need school districts versus districts that serve more affluent students and families. This is why I was absolutely stunned to find out, after doing my research on the bill, that it would actually make the schools in the districts such as district 27, even less appealing than they are today, further widening the achievement gap between high poverty districts and more affluent ones.

The reason why I believe is because this class size bill is well intentioned. It definitely is and I agree with the mandate to not have our kids sitting in classes of 36 students. I personally, when I was in public school, was in a class that had 42 students at that time. However, that's not the case in all districts across the city. And as it's written now, the blunt implementation of this law across all school communities would exacerbate inequities within our school system.

Furthermore, I am extremely concerned that the class size mandate may have a negative impact on teacher quality in schools like PS 105. This law could lead to advantaged schools poaching teachers from the schools that are in my kids neighborhood, basically they'll come through and they'll say, hey, it's easier and more you know better to work over here and if you're already in a high needs area working in those types of schools, I mean if you want an easier work day, it would pretty much be a no brainer to go over that way. So, in closing, I'm just going to say, I urge the Council and the Mayor to make sure that this law is implemented differently than what I've heard so far and it needs to take into account the nuance circumstances and needs of different districts and schools. Because our students have way to much to lose.

COMMITTEE COUNSEL: Thank you so much for your testimony. April Blanding.

DEWAYNE MURRELD: Thank you.
COMMITTEE COUNSEL: You may begin.
APRIL BLANDING: Good afternoon everyone. My name is April Blanding. I was born and raised in Harlem and grew up attending New York City public
schools. My family and I currently reside in BedStuy, Brooklyn and have lived in Bed-Stuy for the last 16 years. I am here today to voice my concerns over New York City law to reduce class sizes.

When I first heard about the Class Size Bill being passed, I was initially overjoyed, because smaller class sizes sound great in theory. However, after I doing some research, I was disheartened by the potential drawbacks of the bill. In particular, how capping class sizes could potentially lead to devastating effects on struggling, high-need schools like many of the schools in my neighborhood in BedStuy. I knew right away I had to bring this issue to someone's attention. But first, a little bit about myself. I'm a proud mother of two children, two little girls, attending New York City public schools in Brooklyn. My youngest daughter is enrolled in charter school and my oldest daughter attends a district public high school. A brand new one in District 13.

Finding the right schools for my daughters has not been easy, especially in Bed-Stuy neighborhood where I'm located in Brooklyn in District 16. In District 16 where we live, the vast majority of the
students come from low-income families and many of its public schools are low-performing, high-need schools. For this reason, it has been a constant struggle to find schools in my neighborhood that work for my daughters, which led me to seek alternative options such as a district public high school outside of my neighborhood for my oldest daughter and a charter school for my youngest daughter.

I would love to see our local Bed-Stuy schools improve and better public-school options become available in District 16, so $I$ could send both of my daughters to a high-quality public school closer to home. But, after doing my research on the new class size law, I was disheartened to find that it would actually make the schools near me a little less appealing. Capping class sizes could potentially have all kind of negative side effects in schools like those in Bed-Stuy. This new law has the potential to contribute to further neglect of struggling high need schools in districts that need the most help like District 16 while benefiting schools in wealthier districts that already are succeeding.

According to a Chalkbeat analysis, at the city's highest poverty schools, only 38 percent of classrooms are larger than the caps allow. In contrast, at low to mid-poverty schools, 69 percent of classrooms are above the caps. If the new class size law prioritizes funding and resources for lowerpoverty schools with a larger share of classrooms above the caps, what will this mean for high-poverty, high-need schools in neighborhoods like mine, that may not qualify because they already have small class sizes? Are there any funds earmarked or special provisions that specifically target the schools that need extra resources and support because they are in economically disadvantaged neighborhoods? Why are we making policy changes to further benefit schools that are already succeeding the most? Shouldn't we focus on the schools that need the most help? It saddens me when lawmakers create bills that sound great in theory but can potentially cause more harm than good once implemented.

I urge the Council and the Mayor to ensure before the bill is implemented, that it benefits schools in neighborhoods with the highest needs. This is the
kind of policy that New York City deserve. Thank you.

COMMITTEE COUNSEL: Thank you so much. Shelevya Pearson.

SHELEVYA PEARSON: Yes.
COMMITTEE COUNSEL: You may begin.
SHELEVYA PEARSON: Hello, yes. Good evening everyone. Good afternoon, I think, right? So, uhm, I come across some new information while I was sitting down kind of listening to the arguments of the Department of Education in regards to cap and how many students. You know it wasn't just about uhm, you know capping the students to a school, not just to a classroom. Like that was very surprising to me to even hear that argument, especially coming from an area like mine in Brownsville where we're the largest concentrated area of public housing and low-income people in New York City period, right? And that's District 23, we're the 73 precinct so that was like very surprising to me. I'm actually the Co-Chairman of Resident Association and Youth Civic Engagement Committee and $I^{\prime}$ ve been doing it ten plus years, working with the kids in the city, right? And I'm into construction management. I'm an Assistant

Project Manager, so building is something I like to do.

So, just to read from my notes and try to stay focused, so my daughter, her name is Saki. She is an $11^{\text {th }}$ grader in the Urban Assembly School for Music and of Arts. She is always been into that. She was in a junior high school, which is also the only gifted and talented school in Brownsville and she had to test among thousands of kids just to get in there. I had to get two recommendations from prior teachers, $3^{\text {rd }}$ grade. You know, I had to write an essay. She had to write an essay. She had to take an exam. There was an interview. It was really difficult to get into one of the only schools in that under privileged area for her you know to even have an opportunity. And even that school that has funding come into it has a lot of challenges as far as keeping a lot of extra curriculum activities into it. I needed to say that, right?

So now, I've learned the important ingredient in fair school system is teacher quality, right? A good teacher can make all the difference for a student, especially when in high need districts like Brownsville and an inexperienced ineffective teacher
can hold students back from achieving their full potential. Today, there aren't enough great teachers to go around. Instead of solving the problem, the bill makes it worse. By decreasing class sizes across the board, it will encourage wealthy, low need schools to be poached upon the best teachers away from the schools in the under privileged areas like Brownsville. It will leave those schools less equipped to close the achievement gap, especially considering how COVID-19 caused students to be behind even more than before the pandemic, right?

It's true, large class sizes are a problem, right? But this bill tries to solve it by creating an even worse problem. Like, exacerbating the problem, right? For instance, the data from the New York State Educational Department clearly indicates the disadvantages of underprivileged schools compared to privileged schools, right? So, we're talking about teachers, right? Teachers teaching out of their subject or field of certification. This information comes from 2022 and 2023, which isn't indicated on that thing. The under privileged district is number 17 in which I'm really trying to
reference. I'm using as a reference which is the Brownsville Academy High School.

So, they have 1,362 teachers out of certification, teaching out of their certification. Out of that, 222 of them are out of cert period, right? New York Statewide, they have 200,000, almost 204,000 teachers that are teaching out of certification. 18,302 of them are out of cert. Statewide, high poverty schools have 43,397 teachers teaching out of certification. 8,936 of them are out of cert, that's 21 percent. Statewide low poverty schools have 60,417 teachers teaching out of cert. 1,216 of those teachers are out of cert, that's 2 percent.

Not only does the high poverty schools have about 20,000 less teachers, but they also have 19 percent more teachers without certification, right? Math don't lie. We don't have enough teaching power right to make our classrooms smaller, right? They don't have enough programming already. If this law comes to New York City, I just urge the Council and the Mayor to work together to make sure it benefits high poverty schools in neighborhoods like Brownsville
because in its current form, I worry that the cure is worse than the disease. Thank you.

CHAIRPERSON JOSEPH: Well, thank you for that. It's a state law and it's already implemented. A matter of fact, they delayed the law last year and this is the first year it's in phases, not all at once. So, this is all at once and in the law, high need poverty schools are also incorporated in that need. And one of the things we did as the Council and New York City Public Schools, we also changed the formula on FSF, which is the Fair Student Funding, where we put high need students with high poverty level, and also students living in temporary housing. We included those to wait. That has never been done before and this was the first time they recalculated the FSF formula since 2007. So, there's been work being done here under my leadership, so there's work. So, we'll just continue. I just got here two years but there's work that's being done on that level as we continue to build this out. So, this is just the first phase of the law, continue to follow it out.

Continue to fight for equity and access for your students, for your children and for the future generation.

So, uhm I was a teacher for two decades before I became the Chair of the Education Committee, so I know. I get it. You got the right person.

SHELEVYA PEARSON: Right, I don't want to like, you know I figured if I just throw the map out there that it can give you a clearer picture of what the real argument is. We're not afraid of the change. We're just afraid that we can't meet the needs of the students changing quickly right without putting other measures in place, like qualified teachers.

CHAIRPERSON JOSEPH: And that was one of my questions. What was the pipeline of educators coming from? How do we create it nationally? We already have a teacher shortage. How do we maintain talent? Retaining them is the biggest thing right?

SHELEVYA PEARSON: Hmm, hmm.
CHAIRPERSON JOSEPH: Underpaid teachers across the city, they will tell you underpaid, overworked, unappreciated. Educators are my heroes. They did magic, including myself during the pandemic and we want to continue to not clap for them after COVID but continue to cut for them, make sure that they don't have to do two, three jobs in order for them to survive. They should be able to thrive. So, that's
one of the other things, teacher pay is one of the things and the second thing I said, let teachers teach.

SHELEVYA PEARSON: Right.
CHAIRPERSON JOSEPH: Thank you.
COMMITTEE COUNSEL: Thank you so much to everyone on the panel. Thank you. Our next in person panel Anyta Brown, Stephen Stowe, Lupe Hernandez. Anyta Brown, you may begin your testimony. Sorry for pronouncing it wrong.

ANYTA BROWN: It's Anyta Brown. It's pronounced just like if it was an I. Given honor to you Ms. Joseph, to the Committee Council, to all those that's present. My name is Antya Brown and I am a resident of the East New York section of Brooklyn. I am proud to say that I am a grandparent of seven, great grandmother of five that attended public schools. Some that have graduated already and some that are just starting their journey and truly, I am happy to be here to voice my opinion on this class cap. But I just noticed that I heard you say that the bill has already been implemented and it's sad because to me, where did it derive from? Did it derive from statistics? Was there a survey done? Were the
caretakers about scholars could have put in their opinion as to what their priorities they wanted for their children? I didn't hear anything about that but I'm glad to feel your spirit because I see that you're an advocate of education just as well as I am.

In my years as an educational advocate, I have become all too familiar with how public schools in Brooklyn have been consistently shortchanged. I have seen the dark contrast in qualities between the schools. In neighborhood districts like East New York and Brownsville, versus those in more affluent high performing school districts. I am concerned that this new class size bill will make that contrast worse, not better. This bill does not provide more resources to schools that need it the most, instead we'll fund the best teachers and even more resources toward schools that are already well off in high performing.

I have been around long enough to know that resources for our public school system are plentiful but not infinite. The fact of the matter is that there will have been to be a reshuffling of resources to make this policy work. So, I'm here to demand answers? Why couldn't we implement a law that forces
teachers in East New York to choose which programs to cut? Just like it should have been offered to the parents after the priority of what they would like for their children. To make room for change in class sizes and we don't need, why we'll high performing schools to poach the best teachers from low performing ones. And most importantly, why weren't we asked that our priorities were for our schools? Because if you ask me, smaller class sizes will certainly not be it. Schools in East New York need more resources, more extracurricular activities and better facilities. But that's not what this bill provides. It's risk making low performing schools worse and high performing schools better. I have served on two PTAs and I have first hand knowledge of what the schools was lacking. And some of those schools in East New York are run down. They are being cohabitated with two and three schools and that serving on the PTA, I was able to experience what our children was not getting. And it's a sad thing but now that my kids, my grandkids have grown up and went onto higher education, that $I^{\prime} m$ not able to be in the schools to see what came to fruition. But as far as I know and far as what my neighbors have told me,
they had to transfer their kids to other schools or high-performance schools due to the lack of in our schools and our neighborhood. And before I go, I would just like to say that even though my name isn't - my government name is Anyta Brown. I feel I can be AKA, also known as Peter. Peter that all I know, all my friends who feel they are Peters because you're robbing Peter to pay Paul and that's a sad situation.

And things have to change. There has to be some equality. Just like they wanted Charter Schools and Public School to cohabitate, there has to be some qualities in the high performing schools as well as in the low performing schools. We need to be treated just as equal. Thank you for your time.

COMMITTEE COUNSEL: Thank you for your testimony. Stephen Stowe.

STEPHEN STOWE: Good afternoon Chair Joseph and other members. My name is Stephen Stowe. I am President of the Community Education Council in District 20 and I served on the Class Size Working group as well.

After hearing a lot of opposing comments here today, it's no secret that this is a controversial issue. I'm very proud of a possible compromise from
our CEC that I feel could bring many of the groups here today together. In January our CEC approved a Resolution by a vote of 8 -1 calling on the State Legislature to amend the Class Size Law. We are asking for implementation to be extended to 10 years from 5 years. To only implement the law in grades K3, in line with the actual research that has been conducted. And finally in line with many of the comments that have just been made, recommend only implementing the law in schools which need it most, those that are both low income and low academic performance.

That's our CECs position. The remaining comments are my own. I've spoken to many Principals about this. They have the data. They know the impact the Law will have on their school. Painful tradeoffs are about to occur. The first casualty, many principals tell me, will be the specialty classrooms, art rooms, dance rooms, music rooms, maker labs, greenhouses, those will all be repurposed into general education classes. But this doesn't solve the problem at many schools in my district. For these schools, it will be time to tell many families zoned for their school that they can no longer
attend. In comparison to the very powerful United Federation of Teachers, I want to uplift the voices of parent stakeholder groups, especially Parents of kids not yet in the system but who have moved to a school zone they like.

In the next few years, Many of these parents are going to be informed they cannot attend their local school but instead must go to another school. And It is not as simple as simply opening new programs in nearby underutilized schools. In districts like mine, over 75 percent of schools are over the cap. In many cases the closest underutilized school is miles away. This will be especially difficult for many working immigrant families whose children are brought to school by grandparents.

Another group of stakeholders that gets hurt very badly by this law are students in schools which have lower academic performance. Many of these schools are also under-enrolled. It couldn't be more simple, if these schools are under-enrolled, they will see very little benefit from a law designed to send more teachers and build more schools in the over-enrolled areas. Teachers throughout the city will transfer to Districts in Northeast Queens, South Brooklyn and

Staten Island. Left behind will be Central Brooklyn and the Bronx.

If you care about educational equity and if you care about focusing our resources on students with the highest academic needs, you should be very concerned about this law. California tried class size reduction years ago. They later gave it up. A consortium of policy think tanks evaluated the program and wrote the following: "Implementation of CSR occurred rapidly, although it lagged in schools serving minority and low-income students..." due to lack of space. They also said, "Our analyses of the relationship of class size to student achievement were inconclusive" They also said, "Class Size Reduction is associated with declines in teacher qualifications and a more inequitable distribution of credentialed teachers."

They also wrote "Classroom space and dollars were taken from other programs to support CSR." The Public Policy Institute of California writes that learning gains are wiped out by the decline in teacher quality. They recommend, "A better approach to class size reduction would have been to reduce class sizes in a subset of schools each year,
starting with low-performing schools serving highpoverty populations. This would have limited the departure of teachers for newly created jobs in suburban schools, lessened the overall competition, and reduced inequality in academic performance."

This is exactly what we recommend in the CEC 20 Resolution. A careful phased approach. I'll skip to the end. Thank you. I just want to put out some of the political context. This law was passed very quickly in 2022, with no hearings or deliberations like we're having now. I believe previous speakers have mentioned that. It relies on a very popular policy but was written with no consideration of the practical impact on New York City Schools. With the evidence strongly mixed on class size impact and significant financial and operational complexities. The only responsible course of action is to reform the law, take a phased approach.

I ask for your support to lobby Albany to reform the law. Thank you.

COMMITTEE COUNSEL: Thank you so much for your testimony. Lupe Hernandez.

LUPE HERNANDEZ: Good evening. Thank you Chair Joseph and long time, no see. My name is Lupe

Hernandez and I am a New York City parent. I am here speaking in my own capacity but $I$ do sit on the citywide Council for Special Education and I come here today after hearing from many parents that even spoke about their experience in EI. My son started in Early Intervention where we experienced reduced size classrooms that we're able to provide supports. Much needed for many of our students with disabilities. However, like many families going through the Turning Five process, you realize quickly how limited these programs are within a district, sometimes even boroughs. I think what I was touring was a lot of out of boroughs and we know what transportation looks like but $I$ won't get into that. But my advocacy in this work started ten years ago and I will say in those ten years, reducing our class sizes has been the number one parent concern on many surveys year after year after year. In fact, New York City Public Schools put out a survey every single year and City Council had in uhm Committee and had several hearings and we were waiting for the Speaker at the time to bring that class size reduction bill to a vote and it never happened. And I'm glad and I'm thankful for the state for passing
this bill and there is a phase in process and the recommendations provided by the working group kind of goes over that.

I want to give some of my own personal experience. When I went into kindergarten, my son was in a classroom, ICT. It was what was recommended. He probably would have been better off in a 12 to one to one but there was nothing available and our local school offered an ICT with a full-time paraprofessional, one to one 100 percent of the time. However, when we got there that first day, not only were there 26 kids in that classroom, which was one student over the actual current mandate and they didn't create another ICT classroom. It was the one and only ICT of the three kindergarten classrooms in a school that actually is more affluent like many of these folks are saying in a very privileged district that had PTA funds. But even with that, our principal was limited to use that budget because my son's IEP stating he needed an ICT classroom and that one-to-one para was not finalized until after that principal had already received their budget. So, therefore, we spent a year; there was also more kids in that class that needed IEPs.

We are currently - he's in $5^{\text {th }}$ grade now. All three of the $5^{\text {th }}$ grade classrooms are ICT and we're lucky we were able to do that but the way Fair Student Funding is allotted, the way we're allocating our budgets, principals have been incentivized regardless of enrollment in their schools to hire the classroom sizes in order to use their budget for all of these amazing things that everyone has spoken about today. But some of the key things I just want to touch on before I let you go is that uhm, principals had money through Contracts for Excellence. They weren't able to do it and the fact that my son made the most progress when we went hybrid and classroom sizes were slashed in half during the pandemic, and $I$ just want to point out to the DOE that you know we did add additional waits for our students in temporary housing. We also for the first time, right?

And then we also added additional waits to our students with disabilities but our schools currently were never functioning with that money. If you remember, the Comptrollers Office testified that schools are missing $\$ 11$ million this year, just based on the students in temporary housing because they
give the budgets to our principals off a very grossly inaccurate projections but it was from December $31^{\text {st }}$ of 2022. There were 20,000 more students in temporary housing in our school buildings when we opened this fall in September and the principals are just now getting that money. Do you think that they can purposefully use these funds for what they were intended when this is the way that we're giving schools our money?

So, when we say it's this or, it shouldn't be. These are mandates and if principals actually got the money they really needed in June, they wouldn't be playing like Tetris in February and March because they have to use these budgets in the next couple weeks and they just got them. We're not hiring teachers. Where my son got that paraprofessional in February. He's supposed to have it from September and five of the kids in my class, we were called to be given fully funded specialized education but by that time, those seats were filled. Turning 5 had already exhausted that. The four other children from my sons class went Carter.

My district has the highest Carter rates. If the principal could have expanded that ICT into two or
have done more, she would have. It was impossible. So, thank you.

CHAIRPERSON JOSEPH: Thank you and I've always talked about how schools are funded so inadequate and that was also from a hearing we did here calling on them to finally pay the schools the funding that they were owed. I have a question for you, for CC. I noticed in the SCA report, there's an example that District 20 is about to get slated for three new buildings to open in September because you have an over utilization of surrounding schools but yet, you think the law should not be implemented. Talk me through that.

STEPHEN STOWE: Yeah, absolutely. I think what really should have gotten more focus was reform of the SCA itself and the processes and procedures that use this. It's almost sort of a totally separate conversation but I would love to see legislators and City Council focus on that because ultimately, that's the best solution to this issue. The problem is we know there's no way within five years, four years now, we're going to get all these schools built. It's just not going to happen. And so, that's really where sort of that - yeah, of course I support new
schools opening in my district. It's not going to address the gap as we saw in the data provided by the DOE and just from my experiences going to all these schools. But yeah so I would love to see the SCA and all the regulations it has to go through just to get you know to get site selection done and building process and procedure, what they can and can't do. I think that's right for overall but anyway if Nina was still here, I would love to chat with her about it.

CHAIRPERSON JOSEPH: Okay, thank you and grandma, keep fighting, keep fighting and an equitable funding for schools is what we fight for. I know I fight for that hard. No matter what the zip code, the background, every New York City children deserve a quality public education. Non-negotiable, that's why I talked about the tradeoffs. There should be no tradeoffs. It's nonnegotiable. Smaller class size, I should still have music, drama, theater, and all of the great things that go with being a child you know, so thank you for testifying.

ANYTA BROWN: Yeah, it makes them well-rounded. CHAIRPERSON JOSEPH: That's right.

ANYTA BROWN: It ain't just about books and books but they need that extracurricular activity, them
after school programs. They even have tutors that come in the afternoon to help these kids. So, you know it's definitely needed and on top of that, you know parents can't just rely on the educational system to teach their kids. They have to become a part of that community.

CHAIRPERSON JOSEPH: Absolutely. We've always said that parents need to be part of this educational journey in order for us to succeed. So, one of the things they did have right is during the pandemic, they had a parent university where they engaged. They need to bring that back and make it even stronger so that parents are part of that conversation.

ANYTA BROWN: Exactly. Thank you for your time. CHAIRPERSON JOSEPH: You're very welcome. Thank you.

COMMITTEE COUNSEL: Thank you so much for our panel. That concludes our in-person testimony. If there's anybody else in the room who wishes to testify in person, please make your way to the Sergeant at Arms in the back.

We will now move on to virtual testimony. Again, for all virtual panelists, please wait for the

Sergeant to announce that you may begin before delivering your testimony. Our first panel Johanna Garcia, Amy Tsai, Venus Sze-Tsang, and Paullete Healy. Followed by Panel 2, Tanesha Grant, Maggie Sanchez, Adriana Alicea and Johanna Bjorken. Johanna Garcia, you may begin your testimony.

JOHANNA GARCIA: Thank you. Good afternoon and thank you so much Chair Joseph for your leadership and for holding this important hearing. My name is Johanna Garcia and I had the privilege of serving as the Co-Chair of the Class Size Working Group convened by Chancellor Banks.

I come before you not only in my capacity as coChair but as a parent deeply invested in the educational justice and equity that smaller class sizes can provide to the students of New York City.

In April 2023, under the Chancellors directive, we embarked on a mission with the class size working group, comprising 48 members. This diverse group represented the multifaceted nature of our city's educational ecosystem, tasked with a monumental goal, deliver actionable, thoughtful recommendations for implementing the new state class size law. This initiative was not merely administrator but a
continuation of the historic fight for educational equity, a cost championed by the landmark efforts of the Campaign for Fiscal Equity. Their victory laid the ground work for our current undertaking, highlighting the undeniable link between class size and the quality of education. Our groups efforts spent nine months exceeding our initial timeline due to the depths of our commitment and the challenges encountered concluding in December.

Working to balance the different perspectives within our group, we aim to create recommendations that can navigate the integrate realities of New York City's educational landscape. We know it's incredibly complex.

Despite encountering resistance from a small minority within the group, we stayed committed to our central mission, that every young person in our city deserves the chance to be seen and supported as an individual. This belief was mirrored in our methodical approach, underscored by frequent meetings, more than the one month that was initially asked of us, work through the summer and in-depth discussions. Our 55-page report, it capsulates this journey based on a phased plan, it's phased in. It's
not overnight. Phased plan for reducing class sizes that calls and I really want to underscore this part. That calls for extensive consultation with local school communities and a realistic assessment of space, programming, and implementation options. In fact, our [INAUDIBLE 04:31:04] to say that we asked for a survey of principals and teachers early in our journey of coming to recommendations because we wanted to have that feedback inform our final recommendations but we got resistance from the Department of Education to do that.

This fight for smaller classes is at its core a fight for an educational system where every student has access to the front of the class. Where there needs are not just recognized but addressed with the urgency they deserve. It is with a very heavy heart.

SERGEANT AT ARMS: I'm sorry, your time has expired.

COMMITTEE COUNSEL: You may continue.
JOHANNA GARCIA: I know the DOEs current stance. Suggesting that the implementation of smaller classes across New York City is unfeasible. This perspective not only undermines the comprehensive work and dedication of the group but also ignores the clear
roadmap we've provided. Our recommendations are not wishful thinking but a testament to what is possible with commitment and collaboration. So, in closing, I urge this Committee, City Council, Chairperson to consider the weight of history, the evidence of our efforts, and the undeniable benefits that smaller class sizes can bring. This is more than a policy debate; it is about delivering on a promise of educational justice to the students of New York City who have waited too long. Our recommendations provide a viable path forward, informed by the collective wisdom of educators, parents and advocates but not parachute in. Let us honor the legacy of those who fought for a sound, basic education for all students by taking the bold steps necessary to make smaller class sizes a reality in New York City.

Thank you for your time and consideration.
COMMITTEE COUNSEL: Thank you so much for your testimony. Amy Tsai.

SERGEANT AT ARMS: You may begin.
AMY TSAI: Can you hear me?
SERGEANT AT ARMS: Yes.
AMY TSAI: Thank you so much Chair Joseph and members of the Committee on Education. My name is

Amy Tsai. I am first and foremost a parent of the Bronx Northwest Community School District 10. I am a member on the Community Education Council District 10 and also a mom of five who are all currently in the New York City public school system. They all range from elementary, middle school and high school in the Bronx and Manhattan. I have three children with a disability in several different school settings. I would like to just express first, as my role and my responsibility as a member of the CEC, I come from a district that has 63 schools. On top of that, Department of Education has added more Charter colocations in this district. There is more public housing that is not for the community members in District 10 but more for the other districts to come in and move into my district. Therefore, there is no empty lots to build or extend schools to really provide the overcrowding in my district in the Northwest Bronx.

The borough of the Bronx is the most vulnerable community. We don't have the funds in our school. Our parent associations are struggling. Our principals are struggling through Fair Student Funding. You know this is a struggle we have been
talking about to reduce class size for more than a decade. We know that we are witnesses to smaller classrooms really work for our students and for our communities. Personally, for my five children, I have seen classrooms where I volunteered where there was 32 to 35 kids in the class with one teacher or two teachers for ICT. It's still not enough because we are the highest district in the Bronx with IEPs and students with English Language Learners. Therefore, for a teacher to teach academic needs to all those students on top of managing emotions, behaviors, making sure students are eating, having a physical activity for 30 minutes a day in school is still not enough. It just sounds exhausting and it's just insane for me to imagine that we continue to increase the amount of students in the classroom and yet don't address overcrowding in districts like mine.

I want to mention that social, emotional and physically conditions of our students is really important and we've seen that. One to one attention from a teacher or small groups really benefit both teachers and faculty and students, and then the
results of parents being able to take care of their children while they're at work or other.

I really want to ask the City Council to make sure that the laws are passed by our state legislators. We are very thankful for that but it is the responsibility now with the City Hall and Department of Education, to implement what is in place for the law. Again, I have children with special needs and they are complying, the DOE is not complying to their services right now and therefore we know that it is really something that the DOE need to do in the next four years of class size law to make sure that there is a class reduction.

Therefore, thank you for the accountability and hope that the Mayor is doing what it does since he echoes, get stuff done. So, therefore, this priority needs to get done. Thank you so much.

COMMITTEE COUNSEL: Thank you for your testimony. Next panelist Venus Sze-Tsang.

SERGEANT AT ARMS: You may begin.
VENUS SZE-TSANG: Hi, my name is Venus Sze-Tsang, Staten Island elected parent pep member and class size working group member, one of the supporters of the Class Size minority report. I've spent a lot of
my time in CEC meetings listening in on feedback about the class size law. I want to remind the public that supporting the class size minority report does not mean that we are anti-teacher or anti-student. We want lower class size too but not at the expense of more learning loss for our pandemic era students.

There is natural cause such as the pandemic, such as flooding, housing migrants in schools that cause learning disruption. How do we knowingly cause learning disruption to our students? Many policy is written in a way that leaves things up for interpretation. I am not comfortable with the class size working group's recommendation of capping enrollment because that says out loud and clear that we will disrupt our families, starting from kindergarten we will have waitlists. For example in District 20 and in District 31, we are getting new schools. We are all excited, we are all relieving the crowded schools right? This is how it should be, build then move the students not move the students to the next underenrolled school which could be nowhere in District 20 and District 31, every school is crowded.

A parent/teacher in District 22 voiced that she was worried that her child's ICT class will be affected. She was worried that once implemented, many ICT students would be declassified because there won't be enough special Ed teachers. Special Ed teachers are very hard to hire so her concern is valid. It's not right for community members to demoralize her for being concerned and not wanting smaller class size in place of her children's education needs not being met.

This needs to be done strategically as outlined in the Class Size working group minority report. We need to show that it's something worth the investment to do starting with the group of youngest students that will benefit the most, building a strong foundation. If you don't know what kindergarten waitlists look like, can you imagine getting a call at the end of kindergarten that you can return to your zone school in first grade. If we support capping enrollment, many, many families will be shut out of their zoned schools and the long-term effect can stretch out to low income and middle-class working families losing the opportunity to take AP
classes, and electives that pave the way out of poverty for many.

For me, I have three kids that I have to pay for college for. I was really looking forward to saving a year of college tuition from my children taking AP courses in High School. Implementing the law in a forceful manner will interrupt learning for the same students who suffered the most during this pandemic. New York City students will really get as Senator John Liu calls it, a BASIC, in fact, a very BASIC sound education. Someone mentioned in a CEC meeting chat, that their child is in a class of 32 seats, if classes get cut to 20 seats, where are the other 12 children going? We need more capacity and more teachers. We don't have the money, the capacity or the teachers. Please have DOE and Senator Liu show us where the funds are if Senator Liu insist that it exists.

Even if we have the money to hire teachers SERGEANT AT ARMS: I'm sorry, your time is expired.

VENUS SZE-TSANG: We need to first build - sure. COMMITTEE COUNSEL: You can continue.

VENUS SZE-TSANG: Okay, thanks. Uhm, so even if we have the money to hire teachers, we need to first build capacity, it's not going to happen in five years because we can't even build a building in five years.

The answer isn't simply fully funding the schools. We are going to lose funding per the law if we don't get it done within five years. Now, are you willing to lose funds for $D 75$ students to support lowering class size for all? Or are you willing to volunteer your child to attend an underenrolled school maybe a mile away? These are the tradeoffs we all have to think about. Please review the Class Size Working group minority report and urge for there to be amendments made to the law, how to approach this law in a better way. Thank you.

COMMITTEE COUNSEL: Thank you so much for your testimony. Paullette Healy. SERGEANT AT ARMS: You may begin. PAULLETTE HEALY: Hi Chair Joseph. Thank you so much for holding this hearing. I will be submitting written testimony that will have my opinions about the class size mandate and how it effects citywide. And as many people know, I'm a District 75 parent and

I'm not trying to go back and forth but just , listening to some of the previous speakers about District 20, that's my District, that's where I live. Uhm, and for people to say we can't build these schools in five years, we have three schools coming online in September.

So, I don't want to perpetuate this misinformation, in order to allow fear and distrust to affect people's opinions about whether the class size, smaller classes are necessary or not. Uhm, when we came back fully in person after the pandemic, in District 20, the most populated middle school in District 20, which my child attended had to cap their class sizes. Uhm, they just didn't have the capacity to take the over register students that were coming in asking for a seat. And we did send them to a school that had a bit more capacity. And when the opportunity opened up for the children to come back the following year, they stayed at the other school and do you know why? Because when they were sent to a slightly lower enrolled school, they discovered they had comprehensive stem programs there. They had a robotics program there. They had a student leadership led social, emotional team there, which
nobody talks about because there's only you know a handful of schools in District 20 that people have deemed high performing schools or you know high quality schools and they get the most attention.

And just like you're referencing, the Brooklyn Academy of Music High School down in District 13, that's a hidden gym. There's tons of hidden gyms in District 20 as well as other over populated districts and if we don't start capping you know class sizes and making parents aware that there are other quality schools in their district, they will remain hidden gyms.

So, I think that you know when we're talking about this class size mandate, it's necessary. You know the evidence has proven post you know COVID that with the smaller class sizes that were implemented in the hybrid model, there were more children being serviced. There were more children getting their social and emotional learning needs addressed. There were more students who were given trauma supports because of the smaller class sizes.

So, I think that's the kind of lens that we need to take to this. So, we have to recognize that with the challenges that the DOE had put out, we also have
to hold them accountable for the fact that they created it. You know, the fact that we have lost over -

SERGEANT AT ARMS: Your time has expired.
PAULLETTE HEALY: Sorry, can I just finish my thought?

COMMITTEE COUNSEL: You can continue.

PAULLETTE HEALY: Thank you. The fact that we have lost 4,000 teachers, uhm starting from Fiscal Year 2019 till now and we're at the risk of losing 3,000 more teachers, this was created by the austerity budget and this was how the DOE decided to implement those austerity cuts. So, to say that there's going to be a challenge hiring the necessary teachers in order to comply with the class size law, yeah because they manifested this. It's their fault that we're going to have trouble hiring these teachers.

The only ask that $I$ have in terms of you know what is being presented and thank you Johanna Garcia for doing an incredible job leading the Class Size Working Group and their recommendations. My only ask in addition to what they're asking for, is that we recalculate the existing utilization formula because
as of right now, it doesn't really reflect things like radiators and support beams in the classroom in terms of like, you know how many students can fit into that particular classroom. It also doesn't have a component to recognize that there needs to be appropriate spaces for therapy sessions. Because of that, we are having speech OT and PT being
implemented in staircases, in hallways, in storage closets. Meanwhile, schools are using spaces for photo labs instead of therapy rooms. So, I think that's something that we can definitely do and then also, if we can make sure that there's protections to protect uhm D75 collocated programs that are already in buildings right now. The promise was that the class size mandate would not affect existing D75 programs but unfortunately at the start of this year, the proposals that have been presented at the PEP, have harmed District 75 programs and if it wasn't for robust organization and advocacy -

SERGEANT AT ARMS: Your time is expired. Please wrap up your testimony.

PAULLETTE HEALY: Yes, that was my last comment. So, please, I know that you are a $D 75$ parent as well and invested in our community, so if we can just make
sure there's better protections, that would go along way. Thank you.

COMMITTEE COUNSEL: Thank you so much for your testimony and thank you to everybody on the panel. We will now move on to our second panel Tanesha Grant, Maggie Sanchez, Adriana Alicia, Johanna Bjorken followed by our third panel Olympia Kazi Deborah Alexander and Debbie Kross. Tanesha Grant, you may begin your testimony.

TANESHA GRANT: Hello. I can't see myself. Hello, my name is Tanesha Grant and I am the Executive Director of Parent Support and Parents New York.

Today, I speak to you as a parent of an $11^{\text {th }}$ grade student. I have been a parent advocate for 10 years plus. I want to talk about what it looks like when there are classes, when there are large classes or small classes with not enough administration. My son goes to Eagle Academy in Harlem. This camera thing is really messing with me. I'm not understanding what's going on.

Okay, my son goes to Eagle Academy in Harlem. He has been a student at Eagle Academy since $5^{\text {th }}$ grade. He is now in the $11^{\text {th }}$ grade. For the last two years,

I have been advocating at Eagle Academy for more communication with parents. This year, because my son is a good student, Eagle Academy took it upon themselves to put my son in an online college class. There was just a teacher in a class but the professor was online. Six months later, I found out my son got F's in this class. There was no communication to me. Even when it was parent teacher conference, I had to reach out to the school. I never talked to the teacher that was overseeing this class, this college class.

When I confronted the school, they acknowledged I was right but implied that they are trained to uplift my son. Chair, I ask you, if my son has an $F$ on his transcript how are they trying to uplift him? Mind you, my son has four Regents passed and is on his way to a fifth to get a Regents diploma. I feel that if there was more administrators in the school and lower-class size, maybe this would not have happened.

If my son was receiving the individual attention, maybe the teacher would have reached out. It's a shame the Department of Education has parents believing that smaller class sizes is a bad thing because of the lack of resources. The truth is, all
of our public schools should be fully funded with small class sizes so each child can get the education, the high quality, full funded, cultural responsive education each of our children deserve. The education that parents like me have been fighting for.

I want everybody to understand that it is because of the parents that we even have something called culturally responsive education and no one talked about that. All teachers should be great teachers to our children. All school administrators should have a partnership with parents. This isn't happening in our schools, especially in Harlem. I felt so helpless today when my son's principal told me that he was trying to uplift my son who is already an amazing student. It is not lifting a child up when you allowed them to fail and not get in touch with their family. We need small class sizes and we need administrators. We need principals that are not going to put our children on a path to fail.

As a parent, I will fight this $F$ to get off of my son's transcript and I will continue to fight that small class sizes are implemented. Thank you for
having this hearing and thank you for listening to my testimony.

COMMITTEE COUNSEL: Thank you so much for your testimony. Maggie Sanchez.

MAGGIE SANCHEZ: Esteemed Committee on Education. My name is Maggie Sanchez. I am a Public Advocate Appointee to the Citywide Council on Special Education and I am speaking on my personal capacity.

As a parent of a student with Autism. I'm here to speak on the Class Size Law passed in 2022 and how not abiding by this law negatively impacts students like my child and others. As a former public-school student myself, I know how large class sizes can impede students' learning. Now imagine how the experience is for students with disabilities who have Auditory Processing Disorder or other diagnoses, who already have a difficult time navigating crowded spaces.

How can those students be expected to meaningfully learn in classrooms of over 30-40 students? It's just too overwhelming. It is for my child and for many others as well. I keep seeing that in PEP meetings, schools with low enrollment move to collocations, taking space that could be used
to lower class sizes. Right now, there are students in classrooms of 40 students or more. Having to sit on the floor due to lack of available desks for them to learn. Many of them are Multilingual Learners. For example, in District 6. That is why the Class Size Law is so important. That is why measures like not implementing cuts to the capital plan and the utilization of $\$ 3.3$ surplus and $\$ 2$ billion in rainy day funds are critically important and need to be taken by the Department of Education to abide by the Class Size Law. I sincerely in treed that this Committee and the Council as a whole continue to hold the Mayor and the Department of Education accountable on this issue and on the cuts to education that have been implemented. These cuts as well as planned upcoming cuts to education are making it extremely difficult for students and schools across New York City. Thank you Chair Joseph for being the voice of families like me. Thank you all of the Committee members as well. Thank you so much.

COMMITTEE COUNSEL: Thank you for your testimony. Adriana Alicea.

ADRIANA ALICEA: Good afternoon. Can you hear me?

COMMITTEE COUNSEL: Yes.
ADRIANA ALICEA: Fabulous, thank you. Thank you Council Members and many thanks to you Chair Joseph for your leadership and your candor during this meeting. It's greatly appreciated and I'm going to submit my full testimony in writing. My name is Adriana Alicea. I'm a New York City Public School Parent and I am a CEC member in Community School District 28 in Queens.

I am testifying here today in my capacity as a parent who remains deeply committed to advocating for an equitable and quality education for all New York City School students. Unfortunately, as you know and as the public heard today, District 28 is one of the districts that continues to be deeply affected by the DOE's negligence leading to the current de facto segregation in our district.

Transparency and accountability are crucial in ensuring that every child receives the quality education they deserve. By reporting actual class sizes and student demographics, we can better understand the needs of our students and allocate resources more effectively. This data will also help us identify areas where additional support is needed
and that will ensure that our students have an equal opportunity to succeed or as close to equal as we can get. Having said that, I want to echo statements made earlier today by Michael Sill and by the folks from the Class Size Matters project as well as many of the parents who testified after that.

I'm not going to restate those in the interest of time. Instead, I want to take the opportunity to encourage the public to fact check the statements made by members of the Chancellors cabinet and the School Construction Authority. You can email them directly with any questions. Their contact information is posted on the DOE and SCA websites respectively and $I$ encourage you to email them until you get an answer that you are satisfied with.

The last thing I want to say is this. I've lived in this city my entire life. I grew up here. My partner grew up here and we have chosen to raise our child here. I love this city. I have never considered living anywhere else. Brooklyn is in my blood like it literally wouldn't even be possible for me. But recently between the DOE selection of mandated curriculum; I know you can't see but curriculum is in comments there for folks at home.

The rubber stamp to squandered resource pipeline that is the PEP and the lack of true oversight and levers of accountability and so on. I also just want to say, we're not in California. My child deserves better. Your child deserves better. Our children deserves better and frankly, this is the greatest city in the world, right, that's what everybody says. It's well past time that we demand the DOE act like it. Thank you again Chair Joseph and please extend my thanks to all of the sponsors of this incredibly important bill.

COMMITTEE COUNSEL: Thank you for your testimony. Our next panelist Johanna Bjorken.

JOHANNA BJORKEN: Hi there. My name is Johanna Bjorken. I am, I live in Sunset Park Brooklyn and I parent a $9^{\text {th }}$ grade public student. A student who is sitting distance from you all in the Murry Bergtraum Building. I was also a member of the Class Size Working Group and Co-Chaired its budget and finance subcommittee. I served on the Working Group as a school business manager steeped in school-based budgeting but I am speaking today in a personal capacity.

Of course the Bloomberg area policy makers who created the incentives to pack classrooms, just wish this law would go away and you must hold their feet to the fire.

One important factor is how will the DOE support and build upon compliance? The approximately 40 percent of classrooms that currently meet the mandate. The path to broad compliance centers these schools, the ones that today have the space and the teachers. They enroll our most vulnerable students but too often, compliance is an accident of enrollment. School funding methodology and I'm talking about Fair Student Funding currently requires that at least some classes be large to pay for the ones that are small. It requires a school to use funds they get because of its needy students to subsidize the direct teaching class in classrooms meeting the mandate, even when the needy students are in other overcrowded classrooms.

This model has to change to make compliance universal and as it does, our students that are currently starved to meet cost will also benefit. That is not an equity transfer and especially not when the least needy cortile includes students where

65 percent of students are in poverty. Our working group subcommittee recommended that the DOEs models do not just consider overall expense but the ability of a wide range of schools to meet cost and that's where equity lives. How schools meet cost is something that I'm watching very carefully as this years Fair Student Funding comes up for review and I hope you will too.

Looking at the 30 percent of schools that don't have space now to comply in a city as big as ours, the obstacles to compliance differ neighborhood by neighborhood. Solutions towards implementation will be best when they come from and with those neighborhoods and communities. Mindful the center of those who have historically been most marginalized and left out of the conversation. And it is clear that some superintendents are already thinking about their trickiest corners.

At Tuesday's PEP, there were already votes on split siding overcrowded in popular schools and consolidating others. Nobody loves a rezoning but they aren't new and the class size law isn't the only thing to make them happen. I've seen five just in my own District since my child started kindergarten.

The equity must stay top of mind. How did the decisions about getting to compliance center our students who are most vulnerable?

And as we are talking about money, I have to say, I am so glad that you and this Council are starring down our Mayor and his fake budget crisis. As we fight to maintain the essential programs that should never have been funded with expiring stimulus dollars, we must also keep our eye on the long game and make sure that we move forward to implement the historic class size law decades of parents have fought so hard to have.

New York City students deserve the relationships with their teachers, simply impossible and -

SERGEANT AT ARMS: Your time has expired.

JOHANNA BJORKEN: Finishing up. This is our new normal and we need to get to our new normal.

COMMITTEE COUNSEL: Thank you for your testimony. Moving on to our next panel Olympia Kazi followed by Debbie Kross. Olympia, you may begin.

OLYMPIA KAZI: Thank you. So, my name is Olympia Kazi and $I$ have a $1^{\text {st }}$ grader and a $3^{\text {rd }}$ grader in Manhattan school District 6 in Washington Heights and I was there earlier, then I had to come and pick up
my kids and listening to the hearing, I just want to thank again Chair Joseph for hosting it, for asking the questions that you did at DOE and all the thoughtful questions that you asked of the other council members and of course, the work of Leonie, Johanna, all the people who serve there. I feel better as a parent knowing that you guys exist, right? However, I am also very upset about what I heard today from DOE and I feel that their attitude was very defeated. They kept back. They didn't give us concrete plans. They didn't mention really any constructive to address the challenges. You know I thought this were the time in which a challenge is also an opportunity and even those are given the funds to do something good. They're not doing it and I was particularly upset because of the fear mongering they did with constantly saying tradeoffs and caps. And I was sad to hear some parents here today you know drinking the Kool aid and believing that this is really the situation. That we have to accept this mentality. We are the richest city in the world and we can have a great education for every kid. We should have integrated schools and all the
kids should have services that they need and great education.

So, I want to take one minute to talk about these great schools that people are so scared they're going to be capped so their kids cannot go to these great schools. Have we looked how many there are and what is the issue? How many kids will need to be sent away? Have they thought of you know constructive ways? Creative ways of you know [INAUDIBLE 05:01:25] had amazing containers that were stuck there within six months and they created public education for kids in an amazing project that now is being located [INAUDIBLE 05:01:36] in Astoria.

So, the DOE is not doing anything creative. Have they thought of having you know stark schedules? Some kids will be going in the morning and in the afternoon. If that's the problem, we have just a few great schools that people are so sad about. But this is not really the problem. The problem is that they accepted that they should have two schools. I think it was set in stone. You know there are few public schools that are good. All public schools should be great and if we don't give them the resources, they will never be great, right? Our kids are worthy of
great public schools and I want to thank you again because I know you're working to get it done and DOE should start doing their job. Thank you.

COMMITTEE COUNSEL: Thank you for your testimony. Debbie Kross.

DEBBIE KROSS: Yes. Hi, can you hear me?
COMMITTEE COUNSEL: Yes.

DEBBIE KROSS: Okay, hi. So, my name is Debbie Kross. I'm a parent of three students in New York City Public Schools. I'm also the President of the Citywide Council in the high school, which represents over 300,000 students and their family in high schools that are located across the five boroughs. And as such, this makes us the largest community education council in New York City.

We heard about children being children and how they need to have art. They need to have music. I'd like to talk to you about teenagers, since that's what my Council focuses on. On February 14, the Citywide Council and high school passed a Resolution calling on the state legislature to urgently amend the class size law to focus the implementation of the law on lower grades and later phase in high schools.

The impetus for this Resolution was the CCHS careful analysis of data pertaining to enrollment and occupancy in high schools, as well as an ongoing dialogue that we maintain with families, with school administrators and with the Office of Student Enrollment. I would like to give you the key take aways, two of them, of this Resolution.

First, forcing small class sizes on high school in New York City will have devastating consequences for these high schools, which principals are assessing right now by redirecting funds from special programs, electives, advancement placement classes to core classes.

These programs that are going to be defunded are the programs why the schools are popular in the first place and they are the programs why students are motivated and challenged. We have 400 high schools in New York City with 700 different programs. The mandate to implement small class sizes in high schools is going to destroy the unique character of each of these high schools.

Second, there are also devastating consequences in terms of educational choices and quality of life that are looming for families and students. Why?

Well, in highly sought after programs, such as specialized high schools, performing arts programs, academically accelerated schools, zoned schools, enrollment will need to be capped. We heard that from multiple people tonight.

It will need to be capped and the number of seats that are going to be cut are somewhere between 30, 20 and 40 percent depending on the schools in order to comply with the mandate. Because of school overcrowding, particularly in Queens, this means increased travel time for students. Teenagers need sleep. I have three of them at home, I can tell you, they need sleep. The cost associated with implementing the mandate for high schools is enormous and what is very troublesome is that the mandate will result in a transfer of money towards schools and students who are already generally wealthier and show higher performance from schools and students with higher needs.

We heard that today. The money is going to come out. It's going to come out of Bronxville.

SERGEANT AT ARMS: Your time has expired.
DEBBIE KROSS: It's going to come out of Bed Stuy and East New York. Thank you. I'll just wrap up.

So, I urge City Council to look beyond the catch phrase that small class size is good and to focus on data. I urge you to speak to us at CCHS to the DOE, NYCPS and also to talk to school administrators with boots on the ground because they know what's happening. Talk to Dr. Marmer who was Co-Chair of the Class Sizes Working Group. He is there every day. He knows what is going on in his school. I urge you to work with the State Legislature to amend the law before we cause irreversible damages to public high schools and to their communities in New York City. Thank you.

COMMITTEE COUNSEL: Thank you so much for your testimony and thank you to everyone on the panel. If the following registrants are logged on to the Zoom and would like to testify, please use the raise hand feature. Dan Chen, Johanna Dominguez, Ayishah Irvin, Ellen Mc Hugh, Patrick Sprinkle, David Marmor, Taylor Hom, Luis Camillo, Deborah Alexander.

No hands. That concludes our virtual testimony. CHAIRPERSON JOSEPH: Thank you for a great hearing and we're going to close it out. Class Size [GAVEL] Alright, great job.

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Date March 21, 2024
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