

COMMITTEE ON HEALTH JOINTLY WITH  
COMMITTEE ON MENTAL HEALTH, DISABILITIES AND ADDICTION 1  
CITY COUNCIL  
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HEALTH JOINTLY WITH  
COMMITTEE ON MENTAL HEALTH,  
DISABILITIES AND ADDICTION

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March 21, 2024  
Start: 10:17 a.m.  
Recess: 5:37 p.m.

HELD AT: COUNCIL CHAMBERS - CITY HALL

B E F O R E: Lynn C. Schulman, Chairperson for  
Committee on Health

Linda Lee, Chairperson for  
Committee on Mental Health,  
Disabilities and Addiction

COMMITTEE ON HEALTH COUNCIL MEMBERS:

Joann Ariola  
Oswald Feliz  
James F. Gennaro  
Kristy Marmorato  
Julie Menin  
Susan Zhuang

COMMITTEE ON MENTAL HEALTH, DISABILITIES AND  
ADDICTION COUNCIL MEMBERS:

COMMITTEE ON HEALTH JOINTLY WITH  
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Shaun Abreu  
Erik D. Bottcher  
Tiffany Cabán  
Shahana Hanif  
Kristy Marmorato  
Darlene Mealy

OTHER COUNCIL MEMBERS ATTENDING:

Jumaane Williams, Public  
Advocate

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COMMITTEE ON MENTAL HEALTH, DISABILITIES AND ADDICTION 3

A P P E A R A N C E S

Dr. Ashwin Vasan, Commissioner of the New York City Department of Health and Mental Hygiene

Aaron Anderson, Chief Financial Officer of the New York City Department of Health and Mental Hygiene

Deepa Avula, Executive Deputy Commissioner for Mental Hygiene at the New York City Department of Health and Mental Hygiene

Corrine Schiff, Deputy Commissioner for Environmental Health at the New York City Department of Health and Mental Hygiene

Dr. Jason Graham, Chief Medical Examiner for New York City Office of Chief Medical Examiner

Robert Van Pelt, Chief-of-Staff for the New York City Office of Chief Medical Examiner

Yvonne Williams, Deputy Commissioner of Administration and Finance at New York City Office of Chief Medical Examiner

Monica Rahman, Director of TOP Clubhouse in the Upper West Side

Glenn Mejia, Goddard Riverside

Charles de San Pedro, Goddard Riverside

Dice Cooper, Program Director of Lifelinks Clubhouse at Amherst Hospital

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A P P E A R A N C E S (CONTINUED)

Maria Leon, Citiview Connections Clubhouse

Leon Sims, Greater Heights Clubhouse

Abby Jeffrey, Assistant Vice President of  
Behavioral Health and Wellness at JCCA

Elinor LaTouche, Executive Director of the  
Epilepsy Foundation of Metropolitan New York

Greg Mihailovich, Community Advocacy Director for  
the American Heart Association

Rachel Benner, social work student intern at  
United Neighborhood Houses

Shannon Rockett, Associate Director at Carnegie  
Hall

Juan Pinzon, Director of Government Relations at  
the Community Service Society

JiHoon Kim, inaugural CEO of InUnity Alliance

Dana Zakharova, Lifelinks Clubhouse

Murphy Halliburton, professor at CUNY at Queens  
College and the CUNY Graduate Center

Marcos Stafne, Executive Director of GallopNYC

Ronnell Lovett

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A P P E A R A N C E S (CONTINUED)

Eric Rosenbaum, President and Chief Executive  
Officer of Project Renewal

Shams DaBaron, on the Board of Project Renewal

Joelle Ballam-Schwan, Supportive Housing Network  
of New York and Correct Crisis Intervention Today

Jane Ni, Assistant Director of Policy at the  
Community Healthcare Association of New York  
State

Caitlin Garbo, National Alliance on Mental  
Illness of New York City

Marg Curran, social worker and an employment  
specialist at the Center for Urban Community  
Services Career Network

Sophia Perrotto, case manager at the Center for  
Urban Community Services

Donald Nesbit, Executive Vice President for Local  
372, DC37 and AFSCME

Sheina Banatte, Justice for Eudes Pierre  
Coalition

Chaplain Dr. Victoria Phillips, Mental Health  
Project at Urban Justice Center and Chief  
Executive Officer and founder of Visionary V  
Ministries

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A P P E A R A N C E S (CONTINUED)

Carmen Garcia, Community Health Worker Supervisor  
at Make the Road New York

Karina Albistegui Adler, Co-Director of Health  
Justice at the New York Lawyers for the Public  
Interest

Laura Jean Hawkins, Advisory Board Chair of  
Astoria Queens SHAREing and CAREing

Sakeena Trice, Senior Staff Attorney with the  
Disability Justice Program at New York Lawyers  
for the Public Interest

Stephen Risi, self

Jeemin Cha, Data Policy Coordinator at the  
Coalition for Asian American Children and  
Families

Edmond Loi, Grants Manager at the Charles B. Wang  
Community Health Center

Alice Bufkin. I'm the Associate Executive  
Director of Policy at Citizens Committee for  
Children

Brianna McKinney, Chief Advancement Officer at  
Project Guardianship

Dr. Maurice Franken, Professor of Public Policy  
Chair for 100 Black Men's Health and Wellness  
Committee and Vice-Chair of Community Board 10  
Health and Human Services Committee

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A P P E A R A N C E S (CONTINUED)

Jordyn Rosenthal, Advocacy Director at Community Access

Erin Verrier, Manager of Policy and External Affairs at Community Healthcare Network

Jim Bohovich, peer support specialist

Scott Daly, Senior Director of the New York Junior Tennis and Learning

Rauly Chero, licensed mental health counselor and Coordinator of Wellness Services at Northern Manhattan Improvement Corporation

Helen "Skip" Skipper, Executive Director of the NYC Justice Peer Initiative (testimony read by Grace Ortez)

Grace Ortez, Freedom Agenda

Ashley Santiago, Freedom Agenda

Jay Eddin, Director of Advocacy at the Women's Community Justice Association

Shakima Hill, Program Director for Emerson Davis Family Residence at the Institute for Community Living

Dash Yeatts-Lonske, Policy Analyst at Urban Pathways

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A P P E A R A N C E S (CONTINUED)

Maryam Mohammed-Miller, Director of Government Relations at Planned Parenthood of Greater New York

Gabriela Sandoval Requena, New Destiny's Director of Policy and Communications

Faith Behum, Senior Advocacy and Policy Advisor at UJA Federation of New York

Alex Brass

Kayt Tiskus, Collective Public Affairs

Ruth O'Sullivan, Center for Justice Innovation

Emily Miles, Executive Director of the New York City Alliance Against Sexual Assault

Ronni Marks, Founder of the Hepatitis C Mentor and Support Group

Robert Desrouleaux, Programs Manager at the Hepatitis C Mentor and Support Group

Mohamed Attia, Managing Director of the Street Vendor Project

Rosa Chang, Co-Founder and President of Gotham Park

Jennifer Parish, Urban Justice Center Mental Health Project and member of the Jails Action Coalition and the HALT Solitary Campaign

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A P P E A R A N C E S (CONTINUED)

Lily Shapiro, Policy Counsel of the Fortune Society's David Rothenberg Center for Public Policy

Casey Starr, Co-Executive Director of the Samaritans of New York

Kumarie Cruz, Director of Education and Bereavement Services at the Samaritans of New York

Fiodhna O'Grady, Director of Government Relations for the Samaritans of New York Suicide Prevention Center

Chris Norwood, Executive Director of Health People

Meihua Yang, Entitlement Benefit Specialist at Chinese American Planning Council

Jason Cianciotto, Vice President of Policy and External Affairs at GMHC

Yuna Youn, Director of the Mental Health Clinic at Korean Community Services

Zarin Yaqubie, Mental Health Program Manager at the Arab American Family Support Center

Lisa Farmer, Lifelinks Clubhouse

Danny Lam, Director of Government Contracts and School Partnerships at New York Edge

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A P P E A R A N C E S (CONTINUED)

Myra Batchelder, COVID Advocacy Initiative and  
COVID Advocacy New York

Julie Lam, founder of Last Together America

Paul Hennessy

Anna Pakman

Jennifer Pozner

Amanda Granger, Senior Director of Communications  
at CASES

Joy Cambe, Program Coordinator for Empire Liver  
Foundation

Sylvia Pizarro, Lifelink Clubhouse

Dr. Lucky Tran, scientist and public health  
communicator who works at Columbia and member of  
COVID Advocacy New York

Alina Neganova, New York City nurse

Liliana Rasmussen

Robyn Saldino

Elana Levin

Neil Corrado

May Schotz

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A P P E A R A N C E S (CONTINUED)

Kyron Banks, Manager of Policy and Advocacy at  
Callen-Lorde Community Health Center

Christina Boynes, community health worker and  
patient navigator under the Viral Hepatitis  
Initiative at BronxCare Health System in the  
Department of Family Medicine for both Hepatitis  
C and B

2 SERGEANT-AT-ARMS: This is a microphone  
3 check for the Committee on Health, recorded by Layla  
4 Lynch on March 21, 2024, in the Council Chambers.

5 SERGEANT-AT-ARMS: Good morning, and  
6 welcome to today's New York City Council Preliminary  
7 Joint Hearing for the Committee on Health, Mental  
8 Health, Disabilities, and Addiction.

9 At this time, we ask that you silence all  
10 cell phones and electronic devices to minimize  
11 disruption throughout the hearing.

12 If you have testimony you wish to submit  
13 for the record, you may do so via email at  
14 testimony@council.nyc.gov. Once again, that is  
15 testimony@council.nyc.gov.

16 At any time throughout the hearing,  
17 please do not approach the dais.

18 We thank you for your kind cooperation.

19 Chair, we are ready to begin.

20 CO-CHAIRPERSON SCHULMAN: [GAVEL] Good  
21 morning and welcome to the City's Fiscal 2025  
22 Preliminary Budget for the New York City Department  
23 of Health and Mental Hygiene. I'm Council Member Lynn  
24 Schulman, Chair of the Committee on Health. I would  
25 like to thank my fellow Council Member, Chair Lee,

1 for holding this joint hearing. I would also like to  
2 thank everyone who has joined us today and  
3 acknowledge Council Member Darlene Mealy, and we're  
4 joined by Public Advocate Jumaane Williams.

5  
6 DOHMH Fiscal 2025 budget totals nearly 2  
7 billion dollars, which represents approximately 2  
8 percent of the City's budget. This budget includes  
9 1.2 billion for the City's public health services,  
10 which comprise 442.8 million dollars for personal  
11 services and 773.6 million for other-than-personal  
12 services. In the Preliminary Plan, funding for public  
13 health was reduced by 120 million dollars while the  
14 headcount decreased by 202 positions. In addition,  
15 the plan includes a Program to Eliminate the Gap of  
16 26.8 million in Fiscal 2025 that will certainly  
17 impact services and operations for the public health  
18 area. While the Council is optimistic for Healthy NYC  
19 and its results, we are also wary about some  
20 reductions in DOHMH's budget and headcount. One  
21 program area, disease prevention and treatment, has  
22 130 fewer full-time employees now than it had at  
23 adoption. It is concerning to see a reduced headcount  
24 in any program area, but this is the largest decrease

1 in headcount in any of the program areas followed  
2 only by environmental health with 42 fewer positions.

3  
4 We will also focus on DOHMH's vacancy  
5 rate. There are currently 344 vacancies in public  
6 health and 183 vacancies in mental hygiene, which is  
7 on top of the routine vacancy reductions that the  
8 City has seen. I want to make it clear that vacant  
9 positions do negatively impact agencies' operation,  
10 especially in the health sector, and DOHMH must fill  
11 those positions to further improve the services that  
12 they provide. DOHMH strives to keep all New Yorkers  
13 healthy, despite the disparities that some New  
14 Yorkers face with their health. The life expectancy  
15 rate has been gradually declining in recent years  
16 and, while the COVID-19 pandemic played a role in  
17 this decrease, it was only one factor that affected  
18 the decrease. Diabetes, cancer, and maternal  
19 morbidity have always been issues in the city and are  
20 several of the disparities that will be addressed in  
21 Healthy NYC. Local Law 46 is an extension of Healthy  
22 NYC, and it requires DOHMH to develop a five-year  
23 health agenda that will ultimately increase the  
24 city's life expectancy rate. The Council looks  
25 forward to hearing strategies that DOHMH will roll

2 out to raise the life expectancy rate beyond what it  
3 has ever been.

4 Before we begin, I would like to thank  
5 the Committee Staff for their work, including  
6 Danielle Glants, Florentine Kabore, Christopher Pepe,  
7 Sarah Sucher, and Mahnoor Butt. I would also like to  
8 thank my Chief-of-Staff, Jonathan Boucher, and my  
9 Legislative Director, Kevin McAleer, along with my  
10 legislative fellow, Andrew Davis.

11 Before I turn it over to Chair Lee, I  
12 want to thank Commissioner Vasan and his team for all  
13 your work on Healthy NYC and everything else to keep  
14 our city healthy.

15 I will now turn it over to Chair Lee for  
16 her opening remarks.

17 CO-CHAIRPERSON LEE: Good morning,  
18 everyone. My name is Linda Lee. I'm Chair of the  
19 Mental Health and Addictions and Disabilities  
20 Committee so I just wanted to welcome all of you to  
21 today's hearing for the City's Fiscal 2025 budget.

22 I would also like to thank Chair Schulman  
23 for co-hosting this hearing with me, and I would also  
24 like to thank Commissioner Vasan, your team, everyone  
25 who is here today.

DOHMH's budget for mental health services alone is 748.4 million dollars, which includes about 63 million for personal services to support 683 full-time positions. The budget also includes nearly 686 million for other-than-personal services. The mental health services that the City provides are immensely crucial to New Yorkers, but some important areas tend to slip between the cracks. We held a roundtable last month on the needs and concerns that mental health providers have, and youth mental health and maternal mental health were among the most concerning topics we heard, which is what our roadmap will focus on this year. Our youth need mental health services in their schools. Pregnant people need doulas and postnatal mental healthcare. During this hearing, we will examine DOHMH's mental health budget and how it addressed the needs of those in need. We will also review the Fiscal 2025 Program to Eliminate the Gap, PEG, savings of 12.4 million to ensure that any reduction will not impact programs and services, especially now as we continue post-COVID recovery.

Another service that the City should invest in is access to Clubhouse. DOHMH released a request for proposal in October 2023 to expand the

2 total number of Clubhouse in New York city. However,  
3 the RFP's guidelines will exclude several of our  
4 smaller Clubhouse that have been serving the  
5 population in need. Clubhouse expansion is part of  
6 the Council's mental health roadmap from last year,  
7 and we're interested in partnering with DOHMH to  
8 increase the number of Clubhouse in the city instead  
9 of decreasing them, and I understand that the  
10 totality and the number of people served in your new  
11 RFP proposal are higher, but I'll ask some questions  
12 later about the size of the Clubhouse.

13           Among other topics, I would like to  
14 discuss the Mayor's Office for People with  
15 Disabilities, which I know is not you all, and ensure  
16 that we are not cutting their budget. Last year, I  
17 brought up concerns about MOPD's budget; however, the  
18 Preliminary Plan reduced this office budget to be  
19 about one half of what it was one year ago, and we're  
20 talking about an agency that serves 1 million people  
21 in New York City that have various different types of  
22 disabilities so we need to make sure that those  
23 services continue as well.

24           I would like to thank the Committee  
25 Staff, Florentine Kabore, Danielle Glants, Sarah

Sucher, Cristy Dwyer, for all of their hard work as well as my staff as well.

We've also been joined by Council Member Menin on Zoom as well as Council Member Ariola.

Now, I would like to introduce our Public Advocate, Jumaane Williams, who has come here to testify as well.

PUBLIC ADVOCATE WILLIAMS: Thank you so much, Madam Chair. As mentioned, my name is Jumaane Williams. I'm the Public Advocate for the City of New York. I want to thank Chairs Schulman and Lee, the Members of the Committees on Health and Mental Health, Disabilities, and Addiction for holding this hearing today and allowing me an opportunity to give a statement.

In any given year, more than one in five New Yorkers experience psychiatric illness with low-income people of more color often unable to access any treatment or support. Barriers to effective care include a host of issues related to a lack of adequate insurance, stigma, and discrimination, lack of access to stable housing, among others. The increased visibility and vulnerability of these individuals compounded with a decrease in resources

1 as cities around the country struggle to meet demand  
2 have devastating consequences. The death of Jordan  
3 Neely last year, an unhoused person experiencing a  
4 mental health crisis on the subway, is just one  
5 example. Programs like B-HEARD launched in 2021 to  
6 address mental health crisis caused with non-police  
7 response cover only a quarter of mental health calls  
8 made in the city. B-HEARD teams are established in  
9 only 31 of the City's 77 police precincts. One of the  
10 primary challenges has been hiring enough social  
11 workers and EMS staff for B-HEARD teams at a time  
12 when EMS staff are already overstretched. The lack of  
13 adequately trained staff has led to continuous cuts  
14 to the program's budget. Peer support specialists and  
15 other embedded mental health infrastructure could  
16 help fill these gaps. The City's Overdose Prevention  
17 Centers, or OPCs, which opened in 2021, and in their  
18 first six months of operations helped prevent over  
19 300 overdoses, is another program that could address  
20 serious healthcare gaps in NYC.

21  
22 I want to echo the Progressive Caucus'  
23 request last year for 20 million dollars to shift the  
24 City's two existing OPCs in Manhattan to 24/7

operations and to open four additional centers, one  
in each borough that does not have an OPC.

In addition to these requests, I want to  
highlight and reiterate my support for a few  
recommendations from my office's report, Improving  
New York City's Responses to Individuals in Mental  
Health Crisis, released in October of 2019. The  
report updated and re-issued in November was informed  
by conversation with and the work of mental health  
and justice advocates want to uplift the need for  
respite centers. They are an alternative to  
hospitalization for those in crisis and serve as  
temporary stays in supportive settings that allow  
individuals to maintain their regular schedules and  
have guests visit? Currently, there are four Health  
Department Community Partners operating respite  
centers serving adult New Yorkers, a drop from eight  
centers in 2019. ACS also operates a respite program  
for youth, and increasing supportive housing.  
Supportive housing is affordable housing with  
supportive social service in place. Currently, the  
City is lagging behind in providing supportive  
housing with a long and often delayed application  
process. This should include supportive housing for

1 incarcerated individuals and individuals re-entering  
2 communities post-release.  
3

4 Further, I would highlight the need for  
5 expanded STI testing and sexual healthcare centers,  
6 and recent data from DOHMH shows that the number of  
7 sexually transmitted diseases has spiked across the  
8 city with rates of chlamydia, syphilis, and gonorrhea  
9 skyrocketing across demographic groups.

10 Finally, when I highlight all the recent  
11 and planned hospital closures over the past 25 years,  
12 we've had a total of 20 hospital closures. These  
13 closures have disproportionately impacted communities  
14 of more color who often bear the burden of adverse  
15 health effects. By closing hospitals, we're losing  
16 access to beds and precious resources, and we cannot  
17 afford to go backwards. The COVID-19 pandemic  
18 exacerbated health outcomes and further contributed  
19 to (INAUDIBLE) shortages and high rates of turnovers.  
20 It's our responsibility now to realize the reforms  
21 needed and act swiftly to prevent more suffering and  
22 loss.

23 I look forward to engaging with this  
24 Council, the Adams' Administration, including H and  
25

2 H, Department of Health and Mental Hygiene, and  
3 communities across the city to address the issues.

4 The last thing I wanted to mention was  
5 that yesterday the NYPD mentioned the need for the  
6 type of overtime dollars that they have to address  
7 issues and, as an agency, I understand agencies want  
8 to make those asks. I don't know if I'll be here to  
9 ask questions, Madam Chair, but I would like to know  
10 if DOHMH has the same access to overtime they think  
11 they need to address mental health issues that arise  
12 when the City needs it. Thank you.

13 CO-CHAIRPERSON SCHULMAN: Thank you,  
14 Public Advocate, and I'll leave that to Chair Lee  
15 when it comes up for her to ask questions.

16 I'm going to start with the questioning,  
17 Commissioner, and I'm going to ask about Healthy NYC  
18 first.

19 Oh, that's right. I'm sorry. We're a  
20 little discombobulated today. I'm so sorry. Give your  
21 testimony.

22 COMMISSIONER VASAN: It's all right,  
23 Chair. Should I be sworn in, maybe?

24 COMMITTEE COUNSEL PEPE: Good morning,  
25 Commissioner. Right here.

2 COMMISSIONER VASAN: Hello.

3 COMMITTEE COUNSEL PEPE: Hi, good morning.

4 If you could please raise your right hand, you as  
5 well.

6 Do you swear to tell the truth, the whole  
7 truth and to respond honestly to Council Member  
8 questions?

9 COMMISSIONER VASAN: Yes.

10 CHIEF FINANCIAL OFFICER ANDERSON: Yes.

11 COMMITTEE COUNSEL PEPE: You may proceed.

12 COMMISSIONER VASHAN: Okay, good morning.

13 Good morning, Speaker Adams, Chairs Schulman and Lee,  
14 Mr. Public Advocate. I'm Dr. Ashwin Vasani, I'm the  
15 Commissioner of the New York City Department of  
16 Health and Mental Hygiene. I'm glad to be here today,  
17 joined by our Chief Financial Officer Aaron Anderson  
18 and members of our senior leadership team. Thank you  
19 for the opportunity to testify on the Department's  
20 Preliminary Budget for Fiscal Year '25.

21 I want to start by acknowledging the  
22 Speaker's State of the City address last week. We are  
23 so grateful to have a Speaker and a Council focused  
24 on areas that are important to New Yorkers' health  
25 and well-being, like youth mental health, maternal

1 health and chronic disease prevention. It's certainly  
2 been a busy year. The Health Department continued to  
3 manage COVID-19 through the end of the federal public  
4 health emergency while defining a new strategy and  
5 ambitious goals for healthier, longer lives. Last  
6 November, we launched Healthy NYC, an ambitious  
7 citywide strategy to improve and extend the lifespan  
8 of all New Yorkers by addressing the leading causes  
9 of death and premature death in New York City. We  
10 know COVID-19 took a major toll. In 2020, the city  
11 saw the biggest and fastest drop in lifespan in a  
12 century, dropping 4.6 years to just 78 years. This  
13 was the largest drop in our history and the largest  
14 drop anywhere in the U.S. or the world in 2020. In  
15 encouraging news, though, the city gained back 2.7  
16 years in 2021. However, aside from COVID, the leading  
17 causes of death of New Yorkers are moving in the  
18 wrong direction and, like in so many issues, the  
19 decreases in life expectancy have not been  
20 experienced equally. The largest decreases were  
21 amongst Black and Latino New Yorkers with the  
22 disproportionate burden of premature death, death  
23 before the age of 65, falling on these communities.  
24 These are also the deaths that, of course, contribute  
25

1 most to life expectancy loss. To address these  
2 declines, the Health Department and this  
3 Administration have advanced the implementation of  
4 Healthy NYC to increase the life expectancy of New  
5 Yorkers to its highest ever level, 83 years, by 2030  
6 with equity at the center of all of our work. To  
7 achieve this goal, we have set very specific targets  
8 to reduce mortality from the leading issues killing  
9 New Yorkers, chronic and diet-related diseases, such  
10 as diabetes and heart disease, screenable cancers,  
11 mental health including overdoses and suicides, and  
12 violence including gun violence. Healthy NYC also  
13 sets targets to address COVID-19-related deaths and  
14 the unacceptable disparities in black maternal  
15 mortality while addressing crosscutting issues,  
16 including access to healthcare and the impacts of  
17 climate change on health. If the city is successful  
18 in reaching each of these targets, we will not only  
19 achieve a life expectancy in New York City of 83  
20 years or more, we also estimate that we will stop  
21 well over 7,000 preventable deaths. That's 7,000  
22 mothers, fathers, siblings, friends, and loved ones  
23 who would otherwise be taken from us too soon.  
24 Ultimately, Healthy NYC is an organizing principle  
25

1 toward a future where New York City is the healthiest  
2 big city in the nation and the world. Too often in  
3 government, we are afraid to set big, tangible,  
4 measurable goals and to hold ourselves accountable to  
5 them. Instead, we set smaller ones, maybe ones that  
6 are easier to achieve in a few months or a few years,  
7 but complex, long-term challenges, like improving the  
8 health of our city, requires long-term vision and  
9 near-term action towards that vision. It requires  
10 everyone pulling in a common direction, not one  
11 agency alone, but one city. We will get there by  
12 investing more in prevention and upstream care,  
13 earlier intervention and support, and ensuring access  
14 to services that meet New Yorkers' health and social  
15 needs, and we will get there by responding with  
16 intentional action and planning and repeating this  
17 year after year. Healthy NYC is the first of its kind  
18 agenda in the city and in the nation. I am grateful  
19 to the Mayor for his support and proud of my team for  
20 building out this campaign and working together to  
21 organize our city around these goals. I'm grateful to  
22 my fellow Commissioners and City leaders who continue  
23 to endorse and embrace this agenda and to our  
24 partners in the non-profit, private, and  
25

1 philanthropic sectors who continue to engage with us.  
2  
3 I also want to thank the New York City Council,  
4 particularly the Speaker and Chair Schulman, for  
5 enshrining in local law the requirement for the city  
6 to ensure that Healthy NYC will endure for decades to  
7 come and will not be subject to the whims of  
8 electoral cycles and political cycles. The health of  
9 New Yorkers is foundational to New York City and our  
10 world. There's no wealth, no prosperity, no equity,  
11 and no safety without health at the core.

12           The Health Department also remains  
13 focused on addressing the second pandemic of mental  
14 health issues. As we would say in medicine, this  
15 crisis is acute-on-chronic. We had growing mental  
16 health needs long before COVID-19. Mental health  
17 systems were chronically underinvested in, and the  
18 pandemic was an acute stressor that made everything  
19 worse. Last year, we announced a comprehensive mental  
20 health plan to alleviate and prevent emotional  
21 suffering and to save lives. This plan will continue  
22 to guide the city's future actions to improve mental  
23 health. The Health Department has executed on several  
24 commitments in our plan in the last year.  
25 Importantly, we transitioned NYC to 9-8-8 to ensure

1 that these three digits become the go-to resource for  
2 all New Yorkers for mental health concerns and for  
3 crisis response. We launched NYC Teenspace, the  
4 city's pioneering, no-cost digital mental health  
5 service available on mobile devices to all New York  
6 City teenagers between the ages of 13 and 17. I'm  
7 pleased to report that after just five months, we  
8 have seen thousands of teenagers sign up. Moreover,  
9 this Fiscal Year, we distributed more than 280,000  
10 naloxone kits, expanded our emergency room, peer-led  
11 overdose response program, supported syringe service  
12 providers in all five boroughs, increased access to  
13 buprenorphine in primary care, emergency departments,  
14 and in harm reduction sites and in homeless outreach  
15 settings and much, much more.

17 Finally, in early 2024, the Health  
18 Department and the Mayor made two key announcements  
19 that will have important impacts on thousands of New  
20 Yorkers. First, we will invest 18 million dollars  
21 over three years to relieve over 2 billion dollars in  
22 medical debt for hundreds of thousands of working-  
23 class New Yorkers. Throughout my career as a doctor,  
24 I've seen firsthand how high healthcare costs and  
25 medical debt can force patients to make impossible

1 choices and, as we all know too well, medical debt is  
2 the number one cause of bankruptcy in the United  
3 States and disproportionately affects uninsured,  
4 underinsured, and low-income households. The city's  
5 program will wipe out medical debt for up to 500,000  
6 working-class New Yorkers. Second, the city set out  
7 to address the mental health impacts of unregulated  
8 social media on our youth. This included a  
9 Commissioner's Advisory declaring social media an  
10 environmental toxin and a historic lawsuit against  
11 four of the largest social media platforms. As a  
12 parent, I want to keep my children safe, and that  
13 includes the use of interaction with social media.  
14 This Administration and this Health Department are  
15 committed to leading on this issue.

17 And there is so much more. As New  
18 Yorkers, we know that everyone deserves the right to  
19 make their own healthcare decisions and to control  
20 their own bodies. New York City has continued to  
21 lead, ensuring that our city is a safe haven for  
22 reproductive healthcare and abortion access. Over the  
23 past year and a half, the Health Department has  
24 expanded medication abortion access in our public  
25 health clinics, the first in the nation to do, and

1 have strengthened the abortion access hub, which  
2 ensures anyone from anywhere in this city or country  
3 can access reproductive healthcare in New York City  
4 when they need it.  
5

6 We've also strengthened the Department's  
7 internal capabilities, including our data systems, by  
8 building the new Center for Population Health Data  
9 Science to bring together health and social services  
10 data into a single view to enable citywide planning  
11 for New Yorkers' health and to ensure resources and  
12 services are getting to the communities who need it  
13 most. The Department has also started a Response  
14 Readiness Initiative our station to ensure we're  
15 better prepared for the next health emergency,  
16 whatever or whenever it might be, and the Department  
17 has invested in our staff by expanding our worksite  
18 wellness programs and by centering mental health in  
19 the process. Our most recent workforce survey shows  
20 that more than 75 percent of our Health Department  
21 staff are satisfied with their work at the agency, a  
22 significant increase from past years when morale was  
23 low in the face of crisis and constant attacks on our  
24 work.  
25

1                   Before I talk about the budget, I want to  
2  
3                   take a moment to thank my team, and that includes  
4                   those here with me today, my senior leadership team,  
5                   and the staff who helped prepare for this hearing. It  
6                   also includes those back at our offices and those on  
7                   the ground running everything from public health  
8                   clinics to health inspections, community health work,  
9                   and disease investigations. My colleagues make me so  
10                  proud to come to work every single day. We continue  
11                  to do this work because we are here to save lives, to  
12                  prevent suffering, and to ensure that every New  
13                  Yorker can live a healthy life. Public health is  
14                  often an invisible shield, stopping bad things from  
15                  happening before they occur and responding when they  
16                  do but, even if our work is invisible to some, every  
17                  single employee of the Department of Health deserves  
18                  recognition and thanks for a job well done.

19                  Now, I'll take a few moments to speak to  
20                  our Preliminary Budget. The Department has  
21                  approximately 7,000 employees and an operating budget  
22                  of 2 billion dollars for Fiscal Year '25, of which  
23                  approximately a billion is city tax levy. Over half  
24                  of our budget is comprised of federal, state, and  
25                  private funding. We are pleased that our Preliminary

1 Budget continues funding for many of the agency's  
2 priorities and allows us to execute on activities to  
3 address the goals we've laid out in Healthy NYC. We  
4 look forward to answering your questions on our  
5 Preliminary Budget.  
6

7 Now I'll turn to the state budget. The  
8 Governor's Fiscal Year 2025 Executive Budget proposes  
9 significant investments in mental health, maternal  
10 health, and the well-being of children and families.  
11 These investments all align with the City's Healthy  
12 NYC goals. On mental health, the executive budget  
13 seeks to improve access to mental health services by  
14 raising the minimum reimbursement rate for commercial  
15 providers. I am pleased to see the Senate has  
16 included this in their One-House Budget and urge the  
17 Assembly to accept this policy. The Executive Budget  
18 also includes the Stop Addictive Feeds Exploitation,  
19 or SAFE for Kids Act, which is an ambitious first  
20 step in regulating social media companies and  
21 complements the City's work to address the health  
22 threats posed by social media. Unfortunately, the  
23 State Legislature rejected this language. I urge them  
24 to pass this as part of their final budget. The  
25 Department supports other actions in the Executive

1 Budget that are there to support maternal health.  
2  
3 Governor Hochul included language establishing paid  
4 prenatal leave for medical appointments. The Senate  
5 and the Assembly have versions of this in their  
6 budgets, and we hope they can resolve their  
7 differences. The budget also establishes a statewide  
8 policy which will allow all birthing people to access  
9 doulas as well as includes language providing for  
10 breast milk expression breaks. Unfortunately, the  
11 Assembly omitted these items from their bill, and the  
12 Department strongly urges them to reconsider. We also  
13 firmly support investments in child and family health  
14 established by continuous Medicaid enrollment for  
15 children from birth to age six. We are pleased both  
16 Houses have included this vital policy.

17           The Governor's budget demonstrates a  
18 commitment to public health and health equity.  
19 However, the budget fails to address a key issue  
20 which undermines New Yorkers' health, gains in health  
21 equity, and our core public health infrastructure. It  
22 is not acceptable that New York City continues to be  
23 denied its fair share of public health resources from  
24 the State. Five years ago, New York State cut Article  
25 6 public health funding to New York City from a 36

1 percent match on the dollar to 20 percent. This cut  
2 was to New York City only. At the time, the  
3 justification was that the City receives funding  
4 directly from the federal government, but these  
5 federal funds are for specific issue areas, not for  
6 general public health support. If parity was restored  
7 for Article 6 funding, we project the City would  
8 receive an additional 90 million dollars to support  
9 critical public health services. These are funds that  
10 can be used to address rising rates of vaccine  
11 preventable diseases, sexually transmitted  
12 infections, and tuberculosis, many diseases that we  
13 thought we had relegated to the past as well as the  
14 growing crisis in overdose rates and black maternal  
15 health, these amongst other essential and mandated  
16 public health services. New York State has an  
17 obligation to support the health of all new Yorkers,  
18 including those who live downstate in the five  
19 boroughs. At least 50 percent of the Medicaid  
20 recipients in New York State live in New York City,  
21 and most of the people of color and low-income people  
22 in the state called New York City home. This is a  
23 health issue, this is an equity and racial justice  
24 issue, and it is an issue of basic fairness and good  
25

1 governance. This means that New York City must be  
2 funded at the same rate as every other county in the  
3 state. Today, I'm asking all of you to urge your  
4 State Colleagues to reinstate New York City's Article  
5 6 reimbursement in the State's Adopted Budget.

7           Finally, I'd like to make a few comments  
8 on the federal budget. We thank President Biden,  
9 Leaders Schumer and Jeffries, and the New York  
10 Congressional Delegation, and Health and Human  
11 Services Secretary Becerra for their consistent  
12 support. We are, however, concerned with budget cuts  
13 for critical, federally supported public health  
14 services and infrastructure. Federal funding makes up  
15 almost 20 percent of the Health Department's budget.  
16 The Health Department has long expressed concern  
17 about the federal government's continued cuts to the  
18 prevention and the federal public health emergency  
19 preparedness and hospital preparedness programs. It's  
20 essential for the federal government to focus the  
21 necessary attention and resources to ensure the  
22 country has a robust health security infrastructure  
23 that can meet the scale and scope of threats we face  
24 in our rapidly changing world. Additionally, while we  
25 are all grateful COVID-19 is no longer an all-hands-

1 on-deck emergency, the federal funding that boosted  
2 so much of the response has expired with the end of  
3 the federal emergency. This loss of supplemental  
4 funding is impacting our disease surveillance and  
5 response infrastructures well beyond COVID-19 work.  
6 We are in a critical moment with federal and state  
7 investment in public health. As I previously  
8 mentioned, over half of the Department's budget is  
9 from state, federal, and private funding. We must  
10 learn from the lessons of the last four years and  
11 ensure that there is strong investment in public  
12 health infrastructure by our state and federal  
13 colleagues. We invite the Council's partnership in  
14 advocating for more state and federal investment into  
15 public health. I know many of us are fatigued of  
16 thinking about the public health emergency, but  
17 ignoring and disinvesting in public health only makes  
18 us more vulnerable to the next threat.

19  
20 As I wrap up, I want to thank the Health  
21 Department staff once again for their steadfast  
22 commitment to the health of this city. I look forward  
23 to continuing to work arm-in-arm with them and with  
24 you to improve life expectancy through Healthy NYC  
25 and to face our public health challenges head on. I

1  
2 thank Mayor Adams for the resources dedicated to this  
3 Department in his Preliminary Budget. I thank you to  
4 the Speaker, to the Chairs, to the Members of the  
5 Committee for your partnership and dedication to the  
6 health and being of all New Yorkers, and now I'm very  
7 happy to take your questions.

8 CO-CHAIRPERSON SCHULMAN: Thank you,  
9 Commissioner.

10 First, I want to acknowledge we've been  
11 joined virtually by Council Member Caban. We're  
12 joined in-person by Council Members Abreu and Feliz.

13 I'm going to ask you some questions. I'm  
14 going to start easy and then get harder, like Proud  
15 Mary. In 2020, due to the pandemic, the City's life  
16 expectancy dropped from 82.6 years to 78 years. The  
17 Council passed Local Law 46, which would require  
18 DOHMH to develop a five-year health agenda with the  
19 goal of increasing the average lifespan of New  
20 Yorkers to 83 by 2030. This is part of the Healthy  
21 NYC campaign to increase the City's life expectancy.  
22 In what Fiscal Year will funding for Healthy NYC be  
23 included in DOHMH's budget going forward?

24 COMMISSIONER VASAN: Thanks, Council  
25 Member, for the question. Healthy NYC is, of course,

1 subject to investment, but it isn't a program like  
2 any other. It is very much our strategy, it's our  
3 North Star, it's the framework under which all of our  
4 work is done. In fact, we have not only set these  
5 goals out for the public and for our external work,  
6 but we've realigned our agency and our internal  
7 performance and our KPIs to align with this, so it's  
8 much, much more than just a line item in a budget. We  
9 are obviously looking towards the kinds of  
10 investments we need to build a program around it as  
11 well, but this is about really achieving our Healthy  
12 NYC goals with leadership from all of our divisions  
13 throughout.

14  
15 CO-CHAIRPERSON SCHULMAN: And is there an  
16 operating budget or, you don't, for Healthy NYC?

17 COMMISSIONER VASAN: Yeah, we're still  
18 working through those details.

19 CO-CHAIRPERSON SCHULMAN: And when you  
20 have that, please share it with us. We'd like to help  
21 with that.

22 COMMISSIONER VASAN: Happy to.

23 CO-CHAIRPERSON SCHULMAN: What funding  
24 sources will be used to fund Healthy NYC? Again, the  
25 same thing I'm assuming. Okay.

1  
2 Have there been discussions with our  
3 state or federal counterparts regarding Healthy NYC?

4 COMMISSIONER VASAN: Yes. They're well-  
5 aware of this and very supportive. In fact, we've had  
6 discussions about these goals with both federal  
7 counterparts and state counterparts, and that's  
8 particularly interesting and important as we consider  
9 new initiatives like the Medicaid waiver and where  
10 does the Healthy NYC goals align with our downstate  
11 goals in terms of health and health equity so we're  
12 in active discussions now.

13 CO-CHAIRPERSON SCHULMAN: Okay, so  
14 diabetes is a major health concern, one that can  
15 result in multiple lifelong health conditions. The  
16 PMMOR states that diabetes management has increased  
17 slightly among adult New Yorkers. The goal of Healthy  
18 NYC is to reduce the prevalence of diabetes in the  
19 city by 5 percent by 2030. How many people in the  
20 city currently have diabetes in Calendar Year 2023,  
21 and how does that number compare to the last five  
22 years?

23 COMMISSIONER VASAN: Thank you for the  
24 question. I'm happy to get you specific  
25 epidemiological details, but I will say that, yeah,

1 the goal of reducing diabetes and cardiovascular  
2 disease deaths by 5 percent by 2030, it may, on its  
3 surface, not sound like a large goal, but it's a  
4 massive goal because we've seen diabetes deaths  
5 increase, we've seen cardiovascular disease deaths  
6 stay extremely high as the leading cause of death of  
7 New Yorkers, and we've struggled to make a dent, and  
8 part of the reason we've struggled to make a dent as  
9 a society is that our society is perfectly set up to  
10 create diabetes, whether it's processed foods, poor  
11 diets, lack of green space for activity so these are  
12 all areas that we are focused on as well as  
13 connections with our healthcare systems who do so  
14 much work in both screening for diabetes early and  
15 ensuring that people get evidence-based care. One of  
16 the things we're most proud of with our diabetes work  
17 is that we have the largest diabetes prevention  
18 program in the country, which means we bring together  
19 community stakeholders to really advance what better  
20 lifestyles look like, what better health looks like,  
21 and we're also very excited about our Public Health  
22 Corps program, which puts community health workers  
23 into high-need neighborhoods and advances health  
24

2 coaching, lifestyle change, and connections into  
3 primary care amongst other things.

4 CO-CHAIRPERSON SCHULMAN: How many people  
5 have passed away from diabetes in 2023, and how does  
6 that number compare to previous years if you have it?

7 COMMISSIONER VASAN: I'm happy to get you  
8 the epidemiological details.

9 CO-CHAIRPERSON SCHULMAN: And strategies  
10 you kind of went over. What is your current five-year  
11 timeline to ensure that this goal is reached by 2030?

12 COMMISSIONER VASAN: We're very proud that  
13 we're in the midst of, and we're approaching the end  
14 of, a citywide Chronic Disease Prevention Task Force,  
15 which has convened all City agencies around our  
16 Healthy NYC goals, both for heart disease and  
17 diabetes as well as for screenable cancers, because  
18 we know the same risk factors are associated with the  
19 development of many diet-related and other related  
20 cancers so we will be publishing a full strategy, but  
21 it really focuses on the use of place-based  
22 strategies, especially leaning into community health  
23 workers, the saturation of high burden neighborhoods  
24 with evidence-based group interventions like the  
25 diabetes prevention programs, added support and

1 connection to our Safety Net Primary Care Facilities,  
2 partnering with H and H, but the many FQHCs and  
3 safety net providers around our city, and making sure  
4 that we invest in health-related social needs and  
5 nutrition security as well as addressing the  
6 commercial determinants of health and really looking  
7 at the role that industry plays in shaping our diets,  
8 our activity, and our exposure to unhealthy foods.

9  
10 CO-CHAIRPERSON SCHULMAN: Do you believe  
11 that the goal is realistic for diabetes?

12 COMMISSIONER VASAN: I believe it is, yes.

13 CO-CHAIRPERSON SCHULMAN: Okay so, if so,  
14 what is your ultimate diabetes reduction goal past  
15 2030?

16 COMMISSIONER VASAN: That's a great  
17 question. As I said, we haven't set that goal out  
18 beyond 2030. Obviously, we want to get that number as  
19 low as possible. What we want to show with this goal  
20 of a 5 percent reduction is that we can actually act  
21 in coordinated ways as a city. You know as well as I  
22 that we are so siloed as a city, as a state, as a  
23 country, and what we did is, this is not just the  
24 Department of Health's plan, this is the New York  
25 City plan and the Administration's plan and the

1 cross-Administration plan to improve health because  
2 we need everyone pulling in the same direction,  
3 whether it's our healthcare systems that the City  
4 runs, healthcare systems that are private and non-  
5 profit and academic, and also community organizations  
6 as well as City agencies pulling in the same  
7 direction.  
8

9 CO-CHAIRPERSON SCHULMAN: Last year, the  
10 Council passed Local Law 52 of 2023, which would  
11 require DOHMH to develop and implement a citywide  
12 diabetes reduction plan. By April 1st, DOHMH should  
13 have a plan to identify a goal percent and timeline  
14 for the reduction of diabetes cases, and I understand  
15 this overlaps with Healthy NYC, and timeline for the  
16 reduction of diabetes cases include strategies that  
17 the Department will use to reach these goals and post  
18 those findings in a report on their website. What's  
19 the status of the report?

20 COMMISSIONER VASAN: We are analyzing that  
21 data now, and we are on track to finalize the  
22 diabetes incidence and reduction plan, and the data  
23 for this report is on track to be submitted in the  
24 coming weeks.  
25

2 CO-CHAIRPERSON SCHULMAN: It's like a  
3 week. Just FYI.

4 COMMISSIONER VASAN: We're on track.

5 CO-CHAIRPERSON SCHULMAN: Okay. Have you  
6 had any challenges in preparing the report?

7 COMMISSIONER VASAN: It's always  
8 challenging in bringing together data in this city.  
9 As I said, we are a siloed city, we have siloed data,  
10 and that's why we built our Center for Population  
11 Health Data Science to create a single data hub for  
12 our city where we can bring together health, social  
13 services, community, institutional data, and match  
14 it, and then do citywide analytic. We've never had  
15 anything like this. You'll all recall that during  
16 COVID, like me, the first place I went to every  
17 morning was the DOHMH webpage to look at the cases.  
18 That was the result of data coming from every single  
19 health facility, every single lab facility, even  
20 community-based programs, and that was built on the  
21 back of my staff working overtime, extra days, seven  
22 days a week, 18-, 15-, 20-hour days. That's not  
23 sustainable and, in an era of technological  
24 advancement and AI and technology and advanced  
25 informatics, we should not accept as a city that we

1 have these data silos, and so that's what we're  
2 building with the center.

3  
4 CO-CHAIRPERSON SCHULMAN: No, and I  
5 appreciate that, and we're trying to do what we can  
6 to be helpful to you in that regard.

7 COMMISSIONER VASAN: We appreciate it very  
8 much.

9 CO-CHAIRPERSON SCHULMAN: How does the  
10 diabetes reduction plan relate to Healthy NYC's goal  
11 to lower diabetes cases?

12 COMMISSIONER VASAN: Yeah, it's one and  
13 the same.

14 CO-CHAIRPERSON SCHULMAN: Okay, great. So  
15 I'm going to ask about Rest in Peace Debt, a couple  
16 of questions, the medical debt relief program. As you  
17 indicated in your testimony, on January 2, 2024,  
18 DOHMH announced a medical debt relief program that  
19 would invest 18 million dollars over three years to  
20 relieve 2 billion dollars of medical debt, and I just  
21 want to make a comment that that's actually the  
22 largest program in the country because other states  
23 have announced programs and said, oh, they're  
24 wonderful and this and that and they're a fraction of  
25 what this is so I want to commend you for that. This

2 is a one-time program that will launch soon and run  
3 for three years. When will the program begin?

4 COMMISSIONER VASAN: We're in discussions  
5 now with RIP Medical Debt to organize the program and  
6 to make sure that we have data access, and the  
7 amazing thing that RIP Medical Debt does is really  
8 bring together data that you have to have very  
9 specific knowledge to understand. You need to  
10 understand actuarial tables and insurance data, and  
11 they have it because it was an organization built by  
12 two former insurance executives, and so they  
13 understand hospital billing and payment really well  
14 so we're working with them closely to finalize the  
15 details of that contract and we should be getting off  
16 the ground.

17 CO-CHAIRPERSON SCHULMAN: Can you tell us  
18 what the eligibility criteria for the program is?

19 COMMISSIONER VASAN: Yeah, I'll get you  
20 very specific information, but it is related to the  
21 federal poverty line or the percentage of income that  
22 debt represents in your household, but it does vary  
23 by individual or family so I'll get you the details.

24 CO-CHAIRPERSON SCHULMAN: Now, is this  
25 funding housed under DOHMH, H and H?

2 COMMISSIONER VASAN: Yes.

3 CO-CHAIRPERSON SCHULMAN: DOHMH?

4 COMMISSIONER VASAN: It's our funding.

5 CO-CHAIRPERSON SCHULMAN: I'm going to go  
6 on to something else. DOHMH's headcount in the  
7 Preliminary Plan for Fiscal Year 2025 is 196 less  
8 than its headcount in Fiscal 2024 at adoption. The  
9 program area with the largest difference in headcount  
10 is disease prevention and treatment, which has 130  
11 fewer full-time budgeted employees in Fiscal Year  
12 2025 than it did in Fiscal Year 2024 at adoption.  
13 DOH's overall headcount was impacted by a PEG  
14 reduction of 18 positions in Fiscal Year 2024 and  
15 2025 in the Preliminary Plan and 29 positions in  
16 Fiscal 2024 and 2025 in the November Plan. Were there  
17 any headcount reductions in the disease prevention  
18 and treatment program area between Fiscal Years 2024  
19 and 2025?

20 COMMISSIONER VASAN: Yeah, thanks for the  
21 question. Just to be clear, that number 196 doesn't  
22 account for grant lines...

23 CO-CHAIRPERSON SCHULMAN: Okay.

24 COMMISSIONER VASAN: So many of those  
25 positions are actually grant-funded but, as you know,

1 in the Prelim Budget, it doesn't represent federal  
2 grants at this stage because of the Fiscal Year  
3 cycles. 47 of those 196 were from the November and  
4 January Plans which represents about 24 percent of  
5 the total vacancy reductions, not inclusive of  
6 grants, of course. Those reductions, we took every  
7 effort to ensure that they were spread throughout the  
8 agency so that one group didn't face a  
9 disproportionate burden.  
10

11 CO-CHAIRPERSON SCHULMAN: Yeah, you can  
12 understand my concern that these disease prevention  
13 and treatment is at the heart of Healthy NYC so we  
14 want to make sure that you have the positions that  
15 you need to undertake the program.

16 COMMISSIONER VASAN: Thank you.

17 CO-CHAIRPERSON SCHULMAN: Sexual health  
18 clinics. I understand recently a number of sexual  
19 health clinics across the city have closed. How many  
20 sexual health clinics have closed?

21 COMMISSIONER VASAN: Actually, we've re-  
22 opened several. We have eight sexual health clinics  
23 across our city. Six of them are open, only two are  
24 closed, and we've been able to re-open them, and  
25

2 we're working hard to get the final two re-opened as  
3 well.

4 CO-CHAIRPERSON SCHULMAN: What are the  
5 challenges there in re-opening them?

6 COMMISSIONER VASAN: As you can imagine,  
7 we face challenges with labor markets and salaries.  
8 We face challenges with hiring, and we've had long-  
9 term challenges with our sustainability of our public  
10 health clinics, but they represent a critical part of  
11 our public health infrastructure, and we are very  
12 much committed to them. I know OMB is also very much  
13 committed to them, and we're grateful for that  
14 partnership, and we continue to work on a long-term  
15 plan for sustainability.

16 CO-CHAIRPERSON SCHULMAN: Two questions I  
17 have, which ones closed, and why did they close?

18 COMMISSIONER VASAN: They didn't close,  
19 just to be clear, they didn't recently close, they've  
20 been closed.

21 CO-CHAIRPERSON SCHULMAN: Right,  
22 understood.

23 COMMISSIONER VASAN: I believe it's  
24 Washington Heights and one other, but I'll get you  
25 the details.

2 CO-CHAIRPERSON SCHULMAN: Okay. I want to  
3 ask a question that kind of has been asked in the  
4 past about the public health library, if you recall  
5 that issue. The William Hallock Park Memorial Public  
6 Health Library, located in Long Island City, had for  
7 decades provided DOHMH epidemiologists and the public  
8 with access to peer reviewed medical and public  
9 health journals, databases, books, and other research  
10 materials on site and electronically as well as via  
11 loans. Unfortunately, DOHMH closed this facility to  
12 the public and canceled its medical journal and  
13 database subscriptions last year citing budget cuts.  
14 At a time when our city is recovering from a global  
15 pandemic, we should be prioritizing access to the  
16 latest medical research to better inform the city's  
17 public health strategies. Who ordered the closing,  
18 and what is being done to sustain that level of  
19 research?

20 COMMISSIONER VASAN: Yeah. As someone who  
21 has an academic background or at least partly an  
22 academic background and continues to maintain an  
23 academic appointment, it's very important to me that  
24 my staff have access to the latest academic research  
25 in order to inform evidence-based public health

1 programs. We're very proud of the public health  
2 library. I just want to be clear. It was never really  
3 designed to be public-facing. It was designed to  
4 really serve our staff and so, while we've had to  
5 make difficult decisions in the process of these  
6 PEGs, we have taken pains to ensure that we maintain  
7 access to key research for our staff through other  
8 means. I will say this, this is part of a broader  
9 trend of the cost of journal access. We're seeing  
10 even universities cancel journal subscriptions due to  
11 rising costs of journal access, and it's becoming  
12 somewhat unsustainable to continue to pay these  
13 higher and higher prices. In fact, over the time of  
14 the existence of the public health laboratory, the  
15 budget has had to fund fewer and fewer journals  
16 because the cost of each journal is going up, and so  
17 we've been discussing at length with our academic  
18 partners in the city, particularly the academic  
19 schools of public health, and we've really encouraged  
20 them to step into this with us. They have access to  
21 all of these journals, and we work already extremely  
22 closely with them. We'd like to build on that  
23 partnership with them and to rebuild this service.  
24

CO-CHAIRPERSON SCHULMAN: You mentioned there were other means. What are the other means that are being used to access the research.

COMMISSIONER VASAN: A lot of it is finding resources to fund priority journals, to essentially make choices, tough choices, but really asking our staff what's most important to them in terms of research access, and so we've tried to maintain some of that and increasing our academic partnerships. Many of our staff have voluntary zero-salary appointments at academic institutions across the city, and we're really leaning on our academic partners who have a lot of resources to help us in this effort.

CO-CHAIRPERSON SCHULMAN: Are DOHMH staff paying out of pocket to access subscription-based public health research?

COMMISSIONER VASAN: No.

CO-CHAIRPERSON SCHULMAN: Okay. What is the cost of the health library on an annual basis?

COMMISSIONER VASAN: We're happy to get you a budget number.

2 CO-CHAIRPERSON SCHULMAN: If you can get  
3 me the budget number, because we can see if there's  
4 anything that can be done on the Council end.

5 I have one other question before I hand  
6 it over to Chair Lee, and I also want to acknowledge  
7 we've been joined by Council Members Hanif, Zhuang,  
8 Bottcher, and Marmorato.

9 DOHMH intends to award a contract to  
10 Lifeguard Digital Health for the Lifeguard Light  
11 Pilot Program which is a physical timer that can be  
12 activated to self-monitor drug use. Residents can set  
13 the timer for a couple of minutes at a time or  
14 manually turn it off and if they don't respond to the  
15 prompts, an alert will be sent to check on the  
16 resident and alert 9-1-1. Can you provide additional  
17 information on this program?

18 COMMISSIONER VASAN: Thanks for the  
19 question. We haven't awarded anything yet. We're just  
20 in early stages of exploration and procurement, but  
21 you said it yourself, we are in an overdose crisis.  
22 We're losing a New Yorker less than every three hours  
23 to a fatal overdose. Those numbers continue to  
24 increase quarter on quarter year on year, and I  
25 struggle to understand why people are fighting

1 between different solutions when we are losing this  
2 fight. We have to have an all-hands-on-deck approach.  
3 We know that the vast majority of overdoses happen  
4 alone in housing when people don't have access to  
5 help and they can't call for help so Lifeguard is an  
6 evidence-based program that has been used in Toronto  
7 and British Columbia and we're piloting it here. We  
8 are always open to trying innovative approaches to  
9 save lives because we are losing this fight. We don't  
10 have time for petty arguments around which approach  
11 is better, especially petty arguments that aren't  
12 grounded in evidence, and I feel very strongly about  
13 this issue because we spent too much time fighting  
14 over which approach is better than another because of  
15 politics and because of, frankly, personal views on  
16 stigma and discrimination against people who use  
17 drugs. We need to save lives. People are dying, and I  
18 expect the Council and I hope the Council and  
19 everyone else will band together and try to join us  
20 in this fight, and we're going to try everything we  
21 can.  
22

23 CO-CHAIRPERSON SCHULMAN: Can you tell me  
24 what the funding source will be or are you still  
25 working that out?

2 COMMISSIONER VASAN: We're still working  
3 all the details out.

4 CO-CHAIRPERSON SCHULMAN: Okay, when you  
5 have that, let us know too because obviously that  
6 goes to the budget of the agency.

7 COMMISSIONER VASAN: Absolutely, yep.

8 CO-CHAIRPERSON SCHULMAN: With that, I'm  
9 going to turn it back over to Chair Lee. Thank you  
10 very much.

11 CO-CHAIRPERSON LEE: Thank you. I'll use  
12 the same approach as Chair Schulman, where we start  
13 easy and then do a little musical crescendo and then  
14 go back down, but I wanted to start off with a couple  
15 of things related to what was addressed in the  
16 Speaker's State of the City, which are the next steps  
17 of the roadmap that we want to address. More  
18 specifically, wanted to start off with youth mental  
19 health services. There is a lack of focus on youth  
20 mental health, and I think many parents, including  
21 the ones I know at my sons' schools, they don't know  
22 the specific services that their children's schools  
23 provide, and there are also concerns about schools  
24 receiving budget cuts which will force social workers  
25 and clinicians to do additional jobs on top of their

1 regular duties which I know happens at my son's  
2 school because they technically have a social worker  
3 and guidance counselor but then, because of cuts  
4 there, they're moving them around within the school  
5 so what is the current budget in the Fiscal 2025  
6 Preliminary Plan for youth-specific mental health  
7 services, and how does that number compare to the  
8 budget during adoption?  
9

10 COMMISSIONER VASAN: Thank you for the  
11 question. We're happy to get you specific budget  
12 details for that area of work. It is a priority for  
13 us, and I'm sorry to hear that you believe that it  
14 isn't well understood. I will agree with you that  
15 this is a hard area for all parents, I'm a parent,  
16 and I have had to seek mental health services for my  
17 own children and it's really hard, and so I empathize  
18 with everyone facing this challenge. We have made  
19 this a priority in a few ways. Both within school and  
20 outside of school and in partnership with the state,  
21 we're very happy that five new school-based mental  
22 health clinics were opened in 2023. There are another  
23 25 pending and expected to be licensed, obviously  
24 licensing happens by the State. That is a big  
25 expansion and we're grateful both to the Governor for

1 additional resources but, also, we've made a  
2 commitment in this space as well, but we hear you and  
3 we heard you on this issue and we've heard this issue  
4 for a long time that school administrators are saying  
5 it's very challenging for us to do this on top of our  
6 day jobs of teaching our children and keeping them  
7 safe, and that's why we built Teenspace. That's why  
8 we built a self-empowered digital mental health  
9 platform in the palm of the hands of up to 400,000  
10 New York City teenagers ages 13 to 17, at least  
11 that's the universe of who can access it, and that  
12 program allows them to self-direct their care, to  
13 normalize the act of asking for help, to actually  
14 receive help when they ask, and to do that  
15 independent of a teacher or an adult or anyone else  
16 in between, to basically bring the front door of our  
17 very complicated mental health system to the people  
18 who need it the most, our teenagers, our young  
19 people, and so, as I mentioned in my remarks, we're  
20 only five months in. We'll be putting out some  
21 preliminary evaluation data in the coming months, but  
22 we're so excited that it appears that not only  
23 thousands of students have signed up but that the  
24 majority of them are coming from low-income  
25

1 neighborhoods, from neighborhoods that are mental  
2 health professional shortage areas, and they are  
3 coming from our TRIE neighborhoods, the Task Force on  
4 Racial Inclusion and Equity neighborhoods, so we're  
5 getting to the right, most vulnerable children in  
6 addition to expanding access to all children if they  
7 should choose it and so I ask everyone to really  
8 disseminate Teenspace, talk about Teenspace, empower  
9 our young people to ask for help, and normalize it.

11 CO-CHAIRPERSON LEE: Thank you. To your  
12 point about silos, which is also one of my pet peeves  
13 in government is all the different silos that we  
14 have, thank you for that because I know that some  
15 people may go to the DOE site first, some people may  
16 go to the DOHM website first so depending on that,  
17 hopefully they'll be able to get to the same place in  
18 terms of what services are available for their kids.

19 Speaking of Teenspace, can you go into a  
20 little bit why, because I know that there's a ton of  
21 non-profits that are also in this room and partners  
22 that we have that do a lot of peer-to-peer services  
23 as well as programs in schools, after school  
24 programs, and so just wondering what the rationale  
25 was in terms of how you chose Teenspace cause it is a

2 for-profit company and why not utilize also and  
3 incorporate some of the community partners that we  
4 have already here.

5 COMMISSIONER VASAN: It's not a choice  
6 between one or the other. Teenspace is a very  
7 specific intervention, and it's built by an  
8 organization that has those very specific skills. Our  
9 non-profits don't have those technological skills. I  
10 ran a community-based mental health non-profit for  
11 years prior to becoming Commissioner. We did not have  
12 those skills and we were one of the better, stronger,  
13 more well-resourced non-profits in our city. With  
14 forgiveness from all of my non-profit brothers and  
15 sisters, we just don't have those skills in  
16 technology and innovation and digital health. We just  
17 don't, but that doesn't mean we aren't also  
18 partnering with our community-based providers, our  
19 Article 31 clinics, all of those school-based mental  
20 health centers that I described are run by community  
21 providers. They're not all run by big health systems,  
22 and so we believe strongly in a both/and approach.  
23 It's not one or the other.

24 CO-CHAIRPERSON LEE: So are there  
25 opportunities then for some of these non-profit folks

1 to get trained in making sure that they're aware of  
2 Teenspace and how that connects with the work that  
3 they're doing on the ground?  
4

5 COMMISSIONER VASAN: Yeah, the contractor,  
6 the vendor has done a good job of marketing so far.  
7 We will continue to market this everywhere and  
8 anywhere we can so that we increase enrollment.

9 CO-CHAIRPERSON LEE: Okay.

10 COMMISSIONER VASAN: Including our non-  
11 profit.

12 CO-CHAIRPERSON LEE: Okay. The Mental  
13 Health Continuum is a cross-agency partnership  
14 between DOHMH, DOE, and H and H to provide mental  
15 health support to students. What is DOHMH's current  
16 role in the Mental Health Continuum, and what is the  
17 budget as well as how does DOHMH partner with DOE and  
18 H and H to provide those services because I know  
19 that's a huge, important program?

20 COMMISSIONER VASAN: Yeah, it's a big  
21 question. We're happy to get you details on the  
22 budget. I would say that the mental health continuum  
23 is really focused on children with severe and extreme  
24 emotional disturbance and need and, as you can  
25 imagine, those children need clinical care, or

1 psychiatric care, or at least advanced psychological  
2 care, and most of that is run by our health systems,  
3 H and H specifically in this program, and they take  
4 on the disproportionate share of that work in the  
5 mental health continuum.  
6

7 CO-CHAIRPERSON LEE: Okay. Is there a  
8 focus, and this is one of my, and I know some of my  
9 Colleagues share this priority about hiring bilingual  
10 clinicians or clinicians that speak multiple  
11 languages, which I understand were at a dearth to  
12 begin with, there's very few of them, we need more  
13 and we need to build that pipeline, but the ones who  
14 are bilingual, what is the effort that's being made  
15 to hire those clinicians and also which languages are  
16 being prioritized and what languages are the most  
17 challenging to hire for?

18 COMMISSIONER VASAN: We can get you  
19 details on the languages. Language access is such a  
20 huge issue. We are obviously committed to it as an  
21 agency. We expanded language access during COVID to  
22 beyond the sort of 33 recognized in New York City,  
23 but it's a huge issue in mental health specifically.  
24 What we've tried to do is recognize there is such a  
25 dearth of providers and really trying to expand

1 cultural competence. One of the ways we've done that  
2 is through our API-focused programs promoting mental  
3 health in AANHPI communities where we've developed a  
4 curriculum to work with community providers and to  
5 work with communities to break down stigma and  
6 discrimination but to also increase cultural  
7 competence, and language is a big portion of that,  
8 and so we've partnered with 10 AANHPI-serving  
9 organizations around our city and it's a start. It's  
10 not sufficient, but it's necessary, and we're just  
11 getting started in that space.  
12

13 CO-CHAIRPERSON LEE: Okay. Great. In the  
14 State of the City, Speaker Adams introduced peer-to-  
15 peer wellness groups for students which will include  
16 support from CUNY social work students. Has DOHMH  
17 held conversations with DOE and CUNY on these  
18 programs, and what is DOHMH's timeline to implement  
19 wellness groups within the schools?

20 COMMISSIONER VASAN: Thank you for the  
21 question. We're eager to learn more about that model  
22 that the Speaker mentioned. We are very committed to  
23 peer-based services. We implement peer-based services  
24 throughout our mental health programs, I ran an  
25 organization that was built on peer-based services,

1 so we know how important our peer workforce is. We're  
2 grateful that we're in a state, one of the few  
3 states, that actually has recognized State-licensed  
4 peer clinicians, and so we're committed to doing this  
5 and eager to learn more about what the Speaker has in  
6 mind.  
7

8 CO-CHAIRPERSON LEE: Okay. In the State of  
9 the State, Governor Hochul announced the funding of a  
10 school-based mental health clinic in any school that  
11 desires one. Have you held any conversations with the  
12 State on when the City will receive these school-  
13 based mental health clinics, and when do you believe  
14 the funding for these programs will be reflected in  
15 the City's budget?

16 COMMISSIONER VASAN: Thank you for the  
17 question. I can defer on the budget questions, but we  
18 are seeing it in the numbers. Five new clinics opened  
19 in last Calendar Year alone and 25 are pending, so  
20 the money is flowing. We're in close partnership with  
21 the State. We're very excited about this expansion.

22 CO-CHAIRPERSON LEE: Okay, and then moving  
23 on to maternal mental health, just a few questions.  
24 Maternal mortality and morbidity are pressing  
25 concerns in the city, but one aspect of this issue

1 that often is not discussed as much is maternal  
2 mental health. The Fiscal 2025 budget added 1.9  
3 million for maternal mental health services,  
4 including doula services, which is great to see that,  
5 and what is DOHMH's total budget for maternal mental  
6 health and what specific maternal mental health  
7 programs is DOHMH going to offer?

9 COMMISSIONER VASAN: Thanks for the  
10 question. Our maternal mental health work is spread  
11 across multiple divisions. We don't organize it in  
12 one division, and so we're happy to get back to you  
13 with some estimates there, but it's a massive issue.  
14 Suicide and overdose remain the leading causes of  
15 death for pregnant and postpartum women in New York  
16 City. Of course, that affects women of color at  
17 higher rates who also experience higher rates of  
18 postpartum depression and lower rates of access to  
19 care after pregnancy so our perinatal mental health  
20 initiative supports training and capacity for Health  
21 Department teams who serve pregnant and birthing  
22 women such as doulas, nurses, home visitors, and  
23 social workers. We have a very robust home visiting  
24 program through our nurse family partnership, our  
25 newborn home visiting program, our new family home

1  
2 visiting program, all of which are intended to really  
3 serve women in that critical period, that first year  
4 after delivering, and so that's a lot of our focus.  
5 Happy to get you more details, but it remains a big  
6 issue.

7 CO-CHAIRPERSON LEE: Okay. Yes, and if you  
8 could get specific numbers, if you have them now,  
9 great, if not, about the budget for the doulas and  
10 also how many doulas currently are working for DOHMH.

11 COMMISSIONER VASAN: I'll kick it to my  
12 CFO, Aaron Anderson, for any details he can provide.

13 CHIEF FINANCIAL OFFICER ANDERSON: Good  
14 morning. Just give me one second. The current budget  
15 for doulas is a 4.5 million dollars.

16 CO-CHAIRPERSON LEE: And do you know how  
17 many that equates to in terms of numbers of people?

18 CHIEF FINANCIAL OFFICER ANDERSON: I think  
19 we'll have to get back to you on the specific number  
20 of folks.

21 CO-CHAIRPERSON LEE: Okay. Yes, please.  
22 Okay, great.

23 Next, I just wanted to quickly go to  
24 workforce retention, which we know is a big problem  
25 across all of our agencies and sectors so right now

1 there are currently, if I'm not mistaken, correct me  
2 if I'm wrong, 183 vacancies for mental health  
3 employees at DOHMH. What is your current retention  
4 rate with the mental-health-focused employees, and  
5 what are some of the reasons or challenges that  
6 you're facing in terms of the retention issues?  
7

8 COMMISSIONER VASAN: We have an overall  
9 vacancy rate. We don't really calculate it out  
10 separately for mental health. We have an overall  
11 vacancy rate of 10 percent. That's down from past  
12 years. We were 12 percent last year and,  
13 encouragingly, for the first time in four years, we  
14 have more onboards than separations from the agency.  
15 That's a big change. We saw a massive turnover over  
16 the last four years with the public health emergency,  
17 with federal grants expiring, with, frankly, trauma,  
18 low morale, and issues around equity and pay and  
19 telework. The telework has been a big step forward.  
20 Grateful to our partners in labor and our office of  
21 labor relations and others, DCAS, for negotiating a  
22 telework option because that's been massive in terms  
23 of retention. We are now in step and in line with the  
24 rest of the labor market, and so that's been a big  
25 deal. We do everything we can to retain workers,

1 particularly in mental health. I think my focus and  
2 the Agency's focus on mental health has actually been  
3 really good in terms of attracting new talent into  
4 our mental health work. There's always more work to  
5 do. I'm very proud of the investments that we made  
6 into worksite wellness. One of the first things I did  
7 when I arrived more than two years ago was expand the  
8 budget of work site wellness offerings, knowing that,  
9 of course, each initiative is just one offering, but  
10 we had to expand the kinds of offerings, whether it's  
11 meditation programs, wellness programs, connections  
12 into mental healthcare as well as we worked very  
13 closely with our OLR to really look at our mental  
14 health benefits within the plans that we were  
15 negotiating as a city. We're trying to prioritize  
16 mental healthcare for our workforce, but also  
17 prioritize the offerings we make in-house for our  
18 staff.

19  
20 CO-CHAIRPERSON LEE: Thank you, and if you  
21 could actually give us a breakdown later of that 10  
22 percent overall, that would be great in terms of the  
23 mental health versus other staff. Thank you for that.

24 Also, did you provide COLAs to the mental  
25 health employees? Is that also part of the budget?

COMMISSIONER VASAN: I can kick it to Aaron for more specifics, but the COLAs I believe were focused on the human service sector, which are contracted vendors for a lot of DOHMH programs, and that's a great thing. We are very supportive of what the Mayor and the Speaker and the Budget Director did to expand that. I'll kick it to Aaron for any more details.

CHIEF FINANCIAL OFFICER ANDERSON: Yeah, nothing more to add, but we're absolutely thrilled about the new announcement (INAUDIBLE)

CO-CHAIRPERSON LEE: Great. I had a couple of questions around B-HEARD. I don't know if we're at quorum right now, but I know that some of our other Council Members later also have questions about this. I'm just going to go ahead and ask questions, a few, on B-HEARD, and I know that this is an interesting program because it does involve so many different agencies. It is a collaborative effort by DOHMH, FDNY, NYPD, H and H, and OCMH to address mental health emergencies. B-HEARD responds to emergency 9-1-1 calls with two EMTs and one mental health professional from H and H so what is DOHMH's direct role with B-HEARD?

COMMISSIONER VASAN: We are very supportive of B-HEARD. Both professionally, personally, and otherwise as an institution, we are very supportive of health-first responses to mental health crisis. As of today, we don't have a role in B-HEARD so I would direct your questions to OCMH who oversees the program and the agencies directly involved. We do not have a direct role.

CO-CHAIRPERSON LEE: Okay. Does B-HEARD have Medicaid reimbursement that you know of?

COMMISSIONER VASAN: I'll just direct you to OCMH and others to answer.

CO-CHAIRPERSON LEE: Okay, so can you answer any questions about the B-HEARD program?

COMMISSIONER VASAN: We do not have a direct role in B-HEARD in any way.

CO-CHAIRPERSON LEE: Okay. Interesting. Okay. I'm going to come back to this actually. Okay, I just want to note for the record that this is a hearing we've been requesting for a while for B-HEARD so hopefully it is something that we'll be able to get on the calendar very soon. Just want to make a note of that.

1  
2 Okay. Next, I wanted to actually go into  
3 questions about Clubhouse, and I'm going to go a  
4 little off script here because this actually worked  
5 out timing-wise where I had a site visit planned at  
6 one of the smaller Clubhouse that was on the books  
7 for yesterday, and it was Lifelinks, which is  
8 actually located in Elmhurst Hospital, actually,  
9 which is great because they have an inpatient psych  
10 unit. They have all supportive services within the  
11 hospital setting. I had the opportunity to go there  
12 yesterday with Council Member Krishnan, since it's in  
13 his District in Elmhurst, and this public hospital  
14 serves over one million residents across Queens and,  
15 as we all know, Elmhurst Hospital was the epicenter  
16 of the epicenter when it came to COVID, and the  
17 reason why I'm going off script a little bit is  
18 because I have to admit I got in tears and very  
19 emotional yesterday listening to some of the stories  
20 of people who go to these Clubhouse and their family  
21 members, and some of the stories that we heard that  
22 were very hard-hitting was a father who was there  
23 speaking on behalf of his son who died two months  
24 earlier that loved the Clubhouse and said his son  
25 would have lost his life sooner if it were not for

1 the Clubhouse. There was a man who was suicidal that  
2 was there showing us his scars and how important this  
3 Clubhouse meant to him in terms of his daily struggle  
4 with mental illnesses and his recovery. A number of  
5 individuals there were there with several social  
6 anxiety disorders. There was a son there actually,  
7 which was amazing for me to see personally, of Asian  
8 descent where his parents were with him to support  
9 him so they actually come with him and take time off  
10 from work to support their son at this Clubhouse, and  
11 they were crying because they were so grateful, and  
12 some of the things that they urged us was that  
13 nationally I think the average daily attendance of  
14 Clubhouse across the nation is about 100 people, and  
15 they felt very strongly that the smaller Clubhouse  
16 setting for them, especially those dealing with  
17 social anxiety disorders, was so important, and the  
18 new RFP that came out, the minimum number that is  
19 required is 300, and so they're worried that their  
20 Clubhouse will not be able to exist because of this  
21 minimum requirement, and so I think my series of  
22 questions that I wanted to ask, if you could just  
23 simply respond with yes or no, that'd be great, and I  
24 just wanted to ask a series of questions. After  
25

1 hearing some of the stories and hearing some of the  
2 essence of their stories that tell you how much these  
3 programs matter and how they feel seen, do you  
4 believe that small Clubhouse have a role to play in  
5 our mental health system? Yes or no?  
6

7 COMMISSIONER VASAN: I'm sorry, but I'm  
8 not going to answer your questions as yes or no.

9 CO-CHAIRPERSON LEE: If you could answer  
10 just yes or no, that'd be great.

11 COMMISSIONER VASAN: These are not yes or  
12 no...

13 CO-CHAIRPERSON LEE: These are very simple  
14 questions that are yes or no. If you believe that  
15 smaller Clubhouse have a role to play in our mental  
16 health system?

17 COMMISSIONER VASAN: I believe that  
18 everyone with serious mental illness who is in need  
19 of a powerful rehabilitative effects of a community  
20 deserves access to a...

21 CO-CHAIRPERSON LEE: Okay, so I'm assuming  
22 that's a yes. Do you believe that individuals with  
23 social anxiety disorder will feel comfortable in  
24 Clubhouse that are much larger? Yes or no?  
25

COMMISSIONER VASAN: I'm not going to  
comment. I don't have a comment.

CO-CHAIRPERSON LEE: Okay, because that's  
what some of the folks were telling us yesterday.  
From a narrative perspective, that's what these  
people are telling us, and is it your belief that  
these individuals will matter and will feel seen in  
Clubhouse that are far bigger than where they are  
now?

COMMISSIONER VASAN: Our goal is to make  
sure everyone feels that they matter.

CO-CHAIRPERSON LEE: Yes or no. Okay. Do  
you believe removing a Clubhouse from a public  
hospital like Elmhurst, the epicenter of the COVID  
pandemic nationally, will improve the mental health  
and well-being of those who visit the hospital and  
this program? Yes or no.

COMMISSIONER VASAN: I think that  
expanding access to the Clubhouse model remains my  
goal, our goal. This model hasn't been expanded in 35  
years.

CO-CHAIRPERSON LEE: Okay, so then to that  
point, let me ask, if we're talking about expansion,  
why can we not expand on top of what is already

1 existing as well as slowly trying to push people  
2 towards different models, because I think there's  
3 something to be lost, because we're not talking  
4 about, as you said, we're talking about individual  
5 people, we're talking about someone who is a human,  
6 as a whole person, they are not a number, they are  
7 not dollar signs, and this is something that we need  
8 to make sure that we're addressing so I understand  
9 that in the budget, maybe there's efficiency purposes  
10 or something that is there, but I refuse to support a  
11 notion that some of the smaller groups are not  
12 effective and impactful in the community because, as  
13 someone who came from the non-profit sector for 20  
14 years that ran social service agencies as well, I  
15 will say that some of the groups that we worked with  
16 are smaller non-profits that have linguistic,  
17 cultural-specific skills, and they are having a huge  
18 impact on the community because of their reach into  
19 specific niche populations, and so my last and last  
20 final question, which hopefully will be an easy yes  
21 or no, is will you join me in a visit to the Elmhurst  
22 Hospital Lifelinks Clubhouse and hear directly from  
23 the patients and the clients themselves?  
24  
25

COMMISSIONER VASAN: Happy to talk about  
that with you.

CO-CHAIRPERSON LEE: Okay. Thank you.

Okay, so going to the questions now around more  
details about how the RFP was drafted. Were you able  
to consult the Council's Mental Health Roadmap to  
ensure that the changes and services recommended  
within this RFP were in line with the Roadmap's  
priorities because what we had said during our  
Roadmap is we want to add five more Clubhouse, but  
that was under the former RFP, which had the minimums  
of Clubhouse attendance much lower. I guess my  
question is did you consult with the Council's Mental  
Health Roadmap to ensure that these changes were  
taken into consideration?

COMMISSIONER VASAN: As you know, we  
launched a Mental Health Plan last year, which  
committed to expanding access to Clubhouse for the  
first time in 30-plus years, and so that's our focus.  
We, of course, are aware of the Council's priority on  
this. Ultimately, the proof is in the pudding, which  
is are New Yorkers with serious mental illness  
actually getting access to this model? One of the  
things that I've struggled with in working in this

1 space directly and watching people's, for every story  
2 you've just told, I've heard 10 more in this very  
3 same model of care, visiting every single Clubhouse  
4 around the city, and the hardest thing for me to  
5 accept is that we unintentionally constrain access to  
6 this life-saving model, as a loved one of family  
7 members who died from serious mental illness, who  
8 growing up with people in my culture and in my family  
9 with serious mental illness, they never had access to  
10 a Clubhouse and they would have been saved, and so my  
11 sole goal is to ensure that this model is available  
12 to everyone and anyone who needs it and wants it and,  
13 in order to do that, we need to start organizing  
14 ourselves a little bit more smartly, better, and  
15 collecting data on impact. It really matters. I know  
16 it's about people, but we have to hold ourselves  
17 accountable. That's good governance. It's not just  
18 about the single person's story. It's about many  
19 people's stories.  
20

21 CO-CHAIRPERSON LEE: I agree.

22 COMMISSIONER VASAN: And the fact that for  
23 every story you're telling, there are tens of  
24 thousands of people who don't have access to a  
25 Clubhouse because of decisions you've made, we've

1 made, this City has made to constrain access to this  
2 model.

3  
4 CO-CHAIRPERSON LEE: So then my question.

5 COMMISSIONER VASAN: We've got to get  
6 sharper and smarter about this.

7 CO-CHAIRPERSON LEE: Okay, so then my  
8 question though to your point that you're bringing up  
9 is, when you're talking about access, why is it that  
10 the total number now is less or decreasing versus the  
11 previous one, and also, when we're talking about  
12 access, I would think that we would want to expand  
13 these programs in different community groups, in  
14 different neighborhoods across New York City, because  
15 right now the neighborhoods around the city are  
16 decreasing and so I'm just wondering if there are  
17 communities in the city, how the numbers, if they're  
18 decreasing, how is that increasing access. And also,  
19 my second question is around the RFP, right, because  
20 if you're talking about, yes, I agree, metrics,  
21 dollar amounts, they're all important, right, but my  
22 question is were those metrics applied to and asked  
23 of community groups previously that were contracted  
24 with, so in other words if you're only asking for the  
25 daily average attendance, that's what they're going

1  
2 to give you, right, but if you challenge them and ask  
3 them for other metrics, I guarantee you all these  
4 non-profit groups and community groups and Clubhouse  
5 will be able to provide that. I want to know how  
6 deeply and, this goes to my next question, is how  
7 deeply were the non-profits and the community groups  
8 consulted in this RFP process?

9 COMMISSIONER VASAN: I can't really  
10 comment on the RFP, right? It's an open RFP. We're at  
11 the final stages.

12 CO-CHAIRPERSON LEE: But it is an RFP that  
13 you drafted, correct?

14 COMMISSIONER VASAN: I certainly did not  
15 personally draft this RFP.

16 CO-CHAIRPERSON LEE: Your Department  
17 drafted it, yes.

18 COMMISSIONER VASAN: But our Department  
19 drafted it and, yes, we've been working with  
20 Clubhouse, funding Clubhouse, for 40-plus years or  
21 more, and so we're intimately familiar with this  
22 model. We convened the Clubhouse Coalition, which is  
23 a coalition of all the providers. We've heard these  
24 challenges and complaints for years, and...

CO-CHAIRPERSON LEE: Can you go more specifically into the challenges and complaints that you're talking about?

COMMISSIONER VASAN: We have convened the Clubhouse Coalition of every single contracted Clubhouse provider for more than 20 years, and we consult with them on a regular basis and so, from that, we glean a lot of data, a lot of information around their challenges. One of the core issues here is how do you compare the rehabilitative quality, which is really an important point of a program that has three staff and 25 people attending with a program that has more staff and the ability to offer more rehabilitative services. This isn't about just bringing people to a site and then letting them hang out. This is about active rehabilitative services, and it's about active engagement. I know this model very well, Council Member. You cannot tell me, and the data doesn't bear it out either in New York City or elsewhere, that outcomes are comparable between programs. You have to offer the right levels of rehabilitative service and quality in order to get the outcomes we want. I'm going to kick it over to our Executive Deputy Commissioner...

2 CO-CHAIRPERSON LEE: Okay, but before, I'm  
3 sorry, before we move on. Just to your point, you're  
4 saying if there's a staff of three and of 25. In the  
5 previous RFPs, were there not requirements of what  
6 services they need to offer, and also, I will say  
7 that, to your point, each program, each individual is  
8 different, right, so maybe I don't need the extreme  
9 set of rehabilitative services that a group of 500  
10 members in a Clubhouse would have, right, and so my  
11 question is, to your point earlier, why does it have  
12 to be 'or'? It could be 'and', right? So is there a  
13 place, and this is going back to my one of my  
14 original questions is that I do believe there is a  
15 place for smaller Clubhouse in smaller settings that  
16 still provide quality services, and this is the  
17 notion that I'm trying to get at is the underlying  
18 notion that I'm hearing is that the smaller  
19 Clubhouse, if you're 25, 50, 100, in my opinion, it  
20 doesn't matter. If I'm getting help at this Clubhouse  
21 and I feel heard and I feel seen, how are you to tell  
22 me that is not having an impact on my mental health  
23 recovery?

24 COMMISSIONER VASAN: I'm going to kick it  
25 to Deepa for more.

EXECUTIVE DEPUTY COMMISSIONER AVULA:

Deepa Avula, Executive Deputy Commissioner for Mental Hygiene.

COMMITTEE COUNSEL PEPE: Sorry, Executive Deputy Commissioner, could you please raise your right hand?

Do you swear to tell the truth, the whole truth, and to respond honestly to Council Member questions?

EXECUTIVE DEPUTY COMMISSIONER AVULA: Yes.

COMMITTEE COUNSEL PEPE: You may proceed.

EXECUTIVE DEPUTY COMMISSIONER AVULA:

Thank you. Council Member, thank you for your questions. I wanted to address a couple of things about the RFP and the process because, obviously, our Commissioner is not involved in the details of developing that and working with stakeholders. One of the things that we are required to do when we put out an RFP is we are first required to put out a concept paper. That concept paper was actually much more ambitious than what we ultimately landed in the RFP. Based on feedback from providers, so there's a public comment period, the providers can comment, members of the public can comment, anybody can comment during

1 that period. Those comments were very carefully  
2 reviewed, and edits and course corrections were made  
3 in our RFP development. Once the RFP, itself, was  
4 posted, we then do conference calls and webinars with  
5 potential applicants, with again members of the  
6 public, anybody can join these calls. Based on  
7 feedback from those calls, the RFP was further  
8 edited. A couple of the edits that were made were  
9 things like people thought our calculation on average  
10 daily attendance was too rigorous. We pulled it back.  
11 We wanted originally 40 percent of active membership.  
12 It's now 30 percent. We wanted people to reach their  
13 active membership target in a shorter period of time.  
14 We said originally 6 to 10 months. We extended that  
15 time period for a ramp-up period of two years based  
16 on the feedback that we got from providers. People  
17 said you haven't given us long enough time to apply  
18 for this, we need to extend the deadline. We extended  
19 the deadline. I wanted to make sure that feedback  
20 that was received by providers, by potential  
21 applicants throughout the process was incorporated to  
22 the greatest extent that we could while still being  
23 held to the rigor that we ultimately wanted for this  
24 population in this model.  
25

2 CO-CHAIRPERSON LEE: Okay, so I just want  
3 to clarify that the amendments mostly that were made  
4 were to increase the tiers of the number of the  
5 Clubhouse and so, again, my question is, because what  
6 we've heard from the community groups on the ground  
7 is something very different than what you're  
8 describing and what they urge us to urge you on is  
9 the fact that they needed the numbers to be lower  
10 than 300 because, as I mentioned earlier, the  
11 national average of Clubhouse attendance is about 100  
12 so my question is, and I would love to see which  
13 groups commented, who gave feedback on what, because  
14 what I'm hearing is very different, and I'm just  
15 telling you from a person who has been on the ground  
16 talking to a lot of these advocates, and I get that  
17 you come and I understand that we're all agreeing to  
18 the same holistic goal that this program is  
19 important. We don't want to let it see it die, but  
20 coming from a smaller non-profit I feel very  
21 passionately about this issue, not just about  
22 Clubhouse but the way that our City sees these  
23 smaller agencies that have a huge impact in the  
24 communities that they serve and, just because they're

not meeting all these perfect metrics, doesn't mean that the work they're doing is not valued.

EXECUTIVE DEPUTY COMMISSIONER AVULA:

Sure. No, and we understand that, and I don't think anybody is saying that services are not valuable. I think we, as public stewards, also have to make sure that the services are as high quality and evidence-based and rigorous as possible and also really carry the fidelity to the Clubhouse model and the standards so, as you note, if 100 is the average across national Clubhouse, we have an active membership is 300, that's our requirement. Average daily attendance is 30 percent of that number so it's actually 90 people so the standards that we've put out are very doable based on even the information you're sharing so one of the things that we have really tried to do because we care so deeply about individuals with serious mental illness and because we want them to get the best care possible, we had to put some standards to ensure that we were meeting the needs, right? There are 240,000 people with serious mental illness in our city. Only 5,000 of them currently access Clubhouse services.

1  
2 CO-CHAIRPERSON LEE: So that goes to my  
3 last question on this topic, and I'll move on to  
4 something else, but the law that we had, Local Law  
5 119 of 2023, which was something that came out from  
6 the Council's Roadmap, it required the Mayor's Office  
7 to establish an additional five Clubhouse in the city  
8 on top of the ones that were currently there so do  
9 you think that you can do that and that you will  
10 reach that goal, and my question is, to your point, I  
11 know some Clubhouse that actually did not apply  
12 because they didn't meet that minimum number, and so  
13 the question is, the messaging obviously didn't get  
14 reached to all the groups that were current and  
15 previous Clubhouse providers, and so my question is  
16 what is also then going to be the next steps to make  
17 sure that they're still included into the mix.

18 EXECUTIVE DEPUTY COMMISSIONER AVULA: So  
19 again, right now we're in the middle of the sort of  
20 active review process. Once we know where the final  
21 awardee pool will land, we will then reach out to all  
22 of the applicants, whether or not they received an  
23 award, they will hear from us, and we will work with  
24 individual applicants who either did not receive an  
25 award or did not apply for one to ensure that there's

1  
2 proper either transition of their membership or that  
3 there's linkages that we can help support, but we  
4 don't have specific answers to that right now because  
5 we just don't know where the ultimate pool will land.

6 CO-CHAIRPERSON LEE: Okay, I just had a  
7 few followup questions on B-HEARD. I know that it's  
8 mostly sitting with OCMH, although it's interesting  
9 because when we've asked them about it, they tend to  
10 defer to other City agencies. Does DOHMH plan to  
11 liaise with OCMH in the near future to oversee the  
12 coordination of B-HEARD?

13 COMMISSIONER VASAN: We don't have that  
14 sort of inroads into that program. We don't control  
15 B-HEARD's budget. We don't see anything about B-HEARD  
16 operations because we don't have an active role in  
17 the program.

18 CO-CHAIRPERSON LEE: But the DOHMH website  
19 says that you guys are involved with B-HEARD, so I  
20 think this is where a lot of the confusion is right  
21 now because the website says that you guys are  
22 involved and, according to everything that we're  
23 seeing, there is a role for DOHMH, so I'm just  
24 curious to know how deep or wide is that role?

2 EXECUTIVE DEPUTY COMMISSIONER AVULA: Just  
3 to clarify, so we have no involvement at all in the  
4 administration or management of B-HEARD. Our teams  
5 cross refer so we refer to one another so B-HEARD may  
6 refer to our co-response team, we may refer to them.  
7 We have involvement in other crisis teams but, as for  
8 the management and administration of the B-HEARD  
9 program, DOHMH has no involvement in that.

10 CO-CHAIRPERSON LEE: Okay, do you believe  
11 that a peer-led workforce could aid in mental health  
12 non-police crisis responses?

13 COMMISSIONER VASAN: Yes.

14 CO-CHAIRPERSON LEE: Okay. Thank you for  
15 saying that for the record.

16 The last question I'll ask before I hand  
17 it off to my Colleagues is just one question around  
18 supportive housing programs, and I wanted to talk  
19 specific about supportive housing, but I'll focus  
20 specifically on the New York City 15/15 program. This  
21 program was launched in 2015 with the goal of  
22 constructing 15,000 units of supportive housing over  
23 15 years. Halfway through that time frame though,  
24 which we're in, we're not keeping pace with the goal  
25 so I understand that DOHMH, HRA, and HPD are

1 currently in conversations with OMB about the future  
2 of the program and how to restructure it so do you  
3 have any information or updates to provide on the  
4 restructuring of the New York City 15/15?  
5

6 COMMISSIONER VASAN: Thanks for the  
7 question. We can't comment specifically on any  
8 restructuring, but I can tell you our role and what  
9 we have done recently. We focus our work on the  
10 services. We run the service contracts associated  
11 with supportive housing sites so we focus entirely on  
12 what are the supportive services, clinical services  
13 and otherwise, that people who are in supportive  
14 housing get so we're not really involved in the units  
15 or the construction or that piece of it. That, as you  
16 said, is our partners at HRA and DSS. There are  
17 currently a total of about 12,000 supportive housing  
18 units in New York. 76 percent of those are  
19 congregate, and 24 percent are scattered site. In  
20 FY23, we opened 724 new units for people experiencing  
21 homelessness, mental illness, and substance use  
22 disorder.

23 CO-CHAIRPERSON LEE: Okay. One more  
24 question, sorry, about opioid settlement funding. I'm  
25 curious to know what you all know, because we're not

1 seeing a lot around this or we're not given a lot of  
2 information, but I know the State has reached  
3 multiple settlement agreements from the opioid  
4 manufacturers and distributors and, according to the  
5 State Fiscal 2025 Executive Budget, the State expects  
6 to receive more than 2 billion dollars through 2040,  
7 2 billion dollars, I just want to say that again.

8 DOHMH has 14.6 million, OCME has 800,000, and H and H  
9 has 14.6 million in opioid settlement funds so if you  
10 could explain a little bit more about how you've  
11 spent the settlement funds up to date and is there  
12 collaboration with OCME and H and H on the opioid  
13 settlement funding?  
14

15 COMMISSIONER VASAN: Yeah, thank you.

16 There is collaboration on the funding. We have set  
17 out a target of reducing fatal overdoses by 2030 by  
18 25 percent. In order to get there, as I said  
19 passionately in a previous response, we're going to  
20 need every tool in our toolkit to get there. We can't  
21 take anything off the table. We have been allocated  
22 one tranche of the opioid settlement funds, and the  
23 numbers you stated I believe are accurate. That  
24 tranche awarded in June 2022 was used to both extend  
25 and expand wraparound services and hours of operation

at our two existing overdose prevention centers.

Because we know they're saving lives and interrupting overdoses, we heard very clearly that people wanted those to be open for expanded hours, weekend hours, after hours, and to offer a wider suite of services.

We recently announced that an additional 3 million dollars per year would go to Staten Island providers, and we're in current discussions with OMB around the use of any subsequent tranches of funding.

CO-CHAIRPERSON LEE: Okay. Thank you, and is there any talk of anticipating receiving more funds in the near future?

COMMISSIONER VASAN: I believe we anticipate receiving more funds, and we are in discussions with OMB about how those will be used, but we are working in a unified way towards that goal of 25 percent reduction by 2030.

CO-CHAIRPERSON LEE: Okay, great.

CO-CHAIRPERSON SCHULMAN: Commissioner, I just want to ask a couple of more questions and then we're going to give it over to our Colleagues. One is people that have contracted COVID-19 are susceptible to developing long COVID in which they have the same symptoms that they had when they first tested

1 positive for weeks or even months after they tested  
2 negative. How many cases are there of long COVID, I'm  
3 going to ask these in a row so that we can go through  
4 these, and what parts of the city is long COVID most  
5 prevalent, and the city received funding for COVID-19  
6 prevention and treatment services. Was any of this  
7 funding allocated to treating long COVID?  
8

9 COMMISSIONER VASAN: Thanks for the  
10 question. I think we're actually really early in our  
11 understanding of what long COVID is. We know it's  
12 real but, because COVID is such a new virus, the  
13 actual case definition of what is long COVID is  
14 changing rapidly. We are very grateful to our  
15 partners at H and H for standing up some long COVID  
16 standards of excellence where people can get their  
17 concerns heard and to get care in specialized centers  
18 that focus entirely on long COVID, but one of the  
19 things we need to do in our job at the Health  
20 Department is to really advance understanding about  
21 this illness, and so we're very proud to have  
22 announced a new long-term observational research  
23 study, a long COVID cohort study, built similarly to  
24 how we do the World Trade Center registry. We're  
25 going to be building a long COVID cohort study to

1 really study what are the long-term impacts of long  
2 COVID on health and to come to some clear  
3 understanding of what is long COVID, what is that  
4 case definition and what's included, what's excluded,  
5 and how it's impacting New Yorkers so once we have  
6 that study up and running, which is federally funded,  
7 not city funded, we will be able to provide clear  
8 answers on who has and who doesn't have long COVID.

10 CO-CHAIRPERSON SCHULMAN: Okay, so I want  
11 to ask a couple of questions on the animal care  
12 centers, which we haven't asked about. DOHMH's  
13 Preliminary Fiscal 2024 to 2028 Capital Commitment  
14 Plan includes 521.8 million dollars for various  
15 capital projects. What are the major capital needs  
16 for public health?

17 COMMISSIONER VASAN: We're very excited  
18 for the new animal shelters that we're constructing,  
19 particularly the one in Queens which we're very  
20 grateful that is going to be renamed after your late  
21 Colleague, our late Colleague, Paul Vallone. I'll  
22 kick it to my colleague, our CFO, for any details on  
23 the capital expense.

24 CHIEF FINANCIAL OFFICER ANDERSON: Yeah,  
25 thanks for the question. There's about 164 million

dollars budgeted for various animal care center projects going on. We're delighted to say that the Queens shelter is opening this year and the Bronx shelter is under construction and we expect substantial completion to occur next year.

CO-CHAIRPERSON SCHULMAN: Okay. What is the current operating budget for ACC's broken down by location? If you don't have that, you can send it to us.

COMMISSIONER VASAN: Yeah. The total is 34 million dollars in FY25. We'll get you the details.

CO-CHAIRPERSON SCHULMAN: Please, and are there any new capital projects for ACC's or just basically what you spoke about?

COMMISSIONER VASAN: Yeah, the continuation of all the existing.

CO-CHAIRPERSON SCHULMAN: Okay, and my last question is about Legionnaires disease. I know that there have been several cases in and around the city recently. As you know, Legionnaires is a rare form of pneumonia caused by Legionella bacteria, which is found in freshwater environments. How many cases of Legionnaires have there been in the past year?

COMMISSIONER VASAN: Every year, we have about 300 to 500 cases per year. It's a seasonal illness in some ways because it's associated with water tanks, water cooling systems, which are in greater use, of course, during hotter weather. It's a very low risk for the general public, but people who are more susceptible are people over age 55 and those who have underlying chronic conditions. We have a very robust surveillance system. We work very closely with landlords, building owners, and operators to do that surveillance and to monitor for cases and also to track for community clusters and to do building level investigations.

CO-CHAIRPERSON SCHULMAN: Can you tell us how many building evaluations has DOHMH conducted due to confirmed cases of Legionella?

COMMISSIONER VASAN: We're happy to get back to you with details.

CO-CHAIRPERSON SCHULMAN: Okay, and how often do building owners need to test for it?

COMMISSIONER VASAN: Happy to get back to you with that. There's a routine protocol. We'll send you what is the percentage of building owners that

1 are up-to-date with their inspections, but how does  
2 DOHMH ensure compliance? That you can answer, right?

3  
4 COMMISSIONER VASAN: We do it through  
5 routine inspection, reporting. I'm happy to kick it  
6 to my Deputy Commissioner of Environmental Health,  
7 Corinee Schiff, for more details.

8 CO-CHAIRPERSON SCHULMAN: OK, thank you.  
9 She has to be sworn in.

10 COMMITTEE COUNSEL PEPE: Please raise your  
11 right hand. Do you swear to tell the truth, the whole  
12 truth and to respond honestly to Council Member  
13 questions?

14 DEPUTY COMMISSIONER SCHIFF: Yes.

15 COMMITTEE COUNSEL PEPE: Thank you. You  
16 may proceed.

17 DEPUTY COMMISSIONER SCHIFF: Corinne  
18 Schiff, I'm the Deputy Commissioner for Environmental  
19 Health at the Health Department, so your question was  
20 about our investigations. When we determine that  
21 there are two cases of Legionnaires disease within 12  
22 months at a shared address where there's a shared hot  
23 water system. That's what triggers a building level  
24 investigation. When we do that, we direct the  
25 property owner to do water sampling and remediation.

1 If Legionella bacteria are found, we provide  
2 technical assistance to that property owner to stay  
3 on track with that order, and then they come out from  
4 under that order only when their remediation is shown  
5 to have succeeded in addressing the Legionella  
6 bacteria.  
7

8 CO-CHAIRPERSON SCHULMAN: Okay, and how do  
9 you ensure compliance by the landlords, building  
10 owners?

11 DEPUTY COMMISSIONER SCHIFF: There's a  
12 water sampling protocol and they follow that and,  
13 when the results of their sampling show that the  
14 Legionella bacteria have been addressed, then that is  
15 demonstrating compliance and they've satisfied the  
16 order.

17 CO-CHAIRPERSON SCHULMAN: Thank you. I  
18 want to thank my Colleagues for indulging us Chairs  
19 on this line of questioning.

20 We've been joined by Council Member  
21 Gennaro virtually.

22 First is Council Member Ariola.

23 COUNCIL MEMBER ARIOLA: Thank you so much,  
24 Commissioner. I just would like to know how much  
25

DOHMH is spending on advertising for people from  
other states to come to our city for abortions.

COMMISSIONER VASAN: Thank you for the  
question. I'll send it to my CFO for specifics, but I  
don't believe we're currently doing that right now.

COUNCIL MEMBER ARIOLA: You aren't,  
because I think that money might be better spent on  
building the library that Chair Schulman was talking  
about.

COMMISSIONER VASAN: I'll kick it to my  
CFO.

COUNCIL MEMBER ARIOLA: Okay.

CHIEF FINANCIAL OFFICER ANDERSON: Yeah, I  
think we'll have to get back to you on the specifics.

COUNCIL MEMBER ARIOLA: Okay, great. I  
just want to go back to what Chair Schulman was  
talking about with the anti-OD life alert device. I  
read the article. It said that will be paid for by  
taxpayer dollars and we also talk about overdose  
interruption centers, but nowhere in your testimony  
do we talk about any drug treatment and outreach  
programs, which is really another way to save lives,  
and that is the main focus of this Health Committee.

2 What is DOHMH's plan to expand drug treatment  
3 programs and outreach for those programs?

4 COMMISSIONER VASAN: I just want to  
5 correct the record. My testimony is very clear that  
6 we are supporting buprenorphine access in the  
7 community, buprenorphine being medication-assisted  
8 treatment for opioid use disorder. We're doing that  
9 in primary care settings. We're doing expansion of  
10 naloxone, and we are connecting people who have  
11 experienced a non-fatal overdose, which is the  
12 highest risk group, if you've experienced a non-fatal  
13 overdose, you're at risk of having a fatal one,  
14 connecting them into treatment as well as other  
15 supports so the idea that we are only doing one thing  
16 is just not accurate.

17 COUNCIL MEMBER ARIOLA: What I think we're  
18 doing is more enabling, and naloxone I think it's  
19 great, we have to do it. I think we have to do all  
20 these things, but they're enabling people to do  
21 drugs. I came from a hospital setting, as you well  
22 know, and there a very few drug treatment programs in  
23 our hospitals. What are we doing to expand those  
24 programs in hospitals, both city, not-for-profit, and  
25 for-profit as well as doing outreach where people

1 know they can go to a hospital for short-term  
2 treatment and then long-term treatment for their drug  
3 addiction disease.  
4

5 COMMISSIONER VASAN: We agree that  
6 treatment is a crucial strategy. Treatment is also  
7 extremely difficult. The failure rates of treatment  
8 are very high for opioid use disorder, particularly  
9 in the era of fentanyl. We're very glad that our  
10 partners at H and H are actually using their portion  
11 of the settlement dollars to expand access to  
12 treatment while we are expanding access to community-  
13 based treatment, including working with primary care  
14 centers to expand access to medication-assisted  
15 treatment like buprenorphine. As you know, methadone  
16 and other forms of hospital-based or clinical-based  
17 treatment is overseen by the state.

18 COUNCIL MEMBER ARIOLA: Yes, but I would  
19 love to see people go into treatment and become drug  
20 free. Thank you so much...

21 COMMISSIONER VASAN: As would I.

22 COUNCIL MEMBER ARIOLA: Your testimony.

23 COMMISSIONER VASAN: Thank you.

24 CO-CHAIRPERSON SCHULMAN: Council Member  
25 Zhuang.

1  
2 COUNCIL MEMBER ZHUANG: Thank you, Chair.  
3 I actually want to thank to Chairs, ask really good  
4 questions. The question I want to ask, you guys  
5 already asked, but I have couple additional question.  
6 What resources you guys give for new immigrants group  
7 for the drug addiction because in my District, I see  
8 a lot of new immigrants, especially the one doesn't  
9 speak English, have drug addiction problem, but never  
10 know where to get help.

11 COMMISSIONER VASAN: It's a great  
12 question, Council Member. As you know, the city has  
13 faced an incredible influx of asylum seekers in the  
14 last two years as well as new immigrants that always  
15 come to our city, and those new New Yorkers have  
16 faced incredible journeys to get here and are often  
17 subject to trauma and mental health concerns due to  
18 histories of violence and other forms of oppression.  
19 They are at risk, especially with fentanyl involved  
20 in over 80 percent of our fatal overdoses, so this  
21 remains an area of work that we are interested in  
22 building out. Currently, we focus a lot of our mental  
23 health outreach in linguistic and cultural minorities  
24 in the areas that I mentioned in particular our work

2 with faith-based organizations as well as the API  
3 community work that I mentioned.

4 COUNCIL MEMBER ZHUANG: And how much you  
5 willing to increase invest in this area in your  
6 budget? How much percentage?

7 COMMISSIONER VASAN: We can get back to  
8 you with further details, thank you.

9 COUNCIL MEMBER ZHUANG: And also I really  
10 Chair Linda Lee ask about Clubhouse. I did a little  
11 research. In our community, we don't have any.  
12 Actually, the people in our community really need  
13 some. Is anything you guys already did in Southern  
14 Brooklyn? I did not know about the Clubhouse, the  
15 mental resources they can use and especially in  
16 different language, how much resources you got put in  
17 different language.

18 COMMISSIONER VASAN: Yeah, it's a great  
19 question. One of the areas in the RFP for Clubhouse  
20 is not just expanding the number of sites or  
21 expanding the number of people served, it is really  
22 about making sure that those sites are also in the  
23 highest need communities, which is also I believe the  
24 spirit of or specifically stated in the Council's  
25 bill on Clubhouse expansion so we have a zip code

1 based criteria or at least considerations where those  
2 zip codes are aligned with the greatest need in  
3 mental health crisis, lack of access to care, and so  
4 language and cultural competency remains a huge piece  
5 of this. Ultimately, the Clubhouse model and  
6 Clubhouse across this country have been relatively  
7 constrained in their funding, and so we're trying to  
8 grow that base of funding.

9  
10 COUNCIL MEMBER ZHUANG: You answered how  
11 you agree with me, but you did not answer how you're  
12 going to expand and how much you expanded.

13 COMMISSIONER VASAN: Yeah, we doubled the  
14 funding for Clubhouse in this RFP so that's the first  
15 major expansion of funding for Clubhouse in decades.

16 COUNCIL MEMBER ZHUANG: And how much did  
17 you invest in minority group?

18 COMMISSIONER VASAN: We can get back to  
19 you with specifics.

20 COUNCIL MEMBER ZHUANG: Okay. I'm looking  
21 forward for the data.

22 CO-CHAIRPERSON SCHULMAN: Council Member  
23 Hanif.

24 COUNCIL MEMBER HANIF: Thank you, Chairs  
25 and Commissioner Vasan. Great to see you.

1 Commissioner Vasan, can you walk us  
2 through the public health strategies in place for  
3 disease prevention and mental health services for  
4 immigrant communities and particularly for South  
5 Asian older adults, and I'd love to know if there's  
6 disaggregated health data available on Asian  
7 ethnicities and how you're adjusting your work, and  
8 if there's data on the NYC CARE enrollment and  
9 outcomes.  
10

11 COMMISSIONER VASAN: Okay. Let me try to  
12 flag all your questions. I can answer the easiest one  
13 first. NYC Care is a program run out of the Health  
14 and Hospital system, so not...

15 COUNCIL MEMBER HANIF: I guess, walk me  
16 through the disease prevention part, because in my  
17 community, I think the outreach isn't reaching folks  
18 who now have illnesses that could have been  
19 prevented, and that's a big issue. What is the City  
20 doing to ensure that our communities that are working  
21 very hard, long hours, now have high blood pressure,  
22 high cholesterol, diabetes that could have been  
23 prevented are now suffering?

24 COMMISSIONER VASAN: Yeah, one of the  
25 programs we're most excited about in that vein is

1  
2 Public Health Corps, and this is a perfect example of  
3 a program that was built during COVID with emergency  
4 dollars that we're working hard to figure out a long-  
5 term funding solution for, but it is based on  
6 community health workers using in group ways and  
7 door-to-door and working through community-based  
8 organizations to engage people with chronic diseases  
9 in high-need neighborhoods, mostly focusing on our  
10 TRIE neighborhoods that have been historically  
11 disadvantaged due to legacies of racism.

12 COUNCIL MEMBER HANIF: So at this time,  
13 does the City have any protocol or programming geared  
14 toward outreach.

15 COMMISSIONER VASAN: That's sort of what  
16 I'm describing. The community health workers, boots  
17 on the ground.

18 COUNCIL MEMBER HANIF: That exists?

19 COMMISSIONER VASAN: That exists today,  
20 and we're exploring ways to transition it from  
21 emergency funding, federal emergency dollars, to  
22 sustain...

23 COUNCIL MEMBER HANIF: And what's the  
24 funding allocated for that?

25

COMMISSIONER VASAN: We will get back to you on details. We're still in discussions with OMB and other...

COUNCIL MEMBER HANIF: And this is an existing program that will continue on and you're expanding.

COMMISSIONER VASAN: We can't make any commitments right now. We're in discussions with OMB, but it is a priority. It was funded with federal emergency dollars, and that represents a big challenge as that money expires. How do you build permanent programs with temporary emergency dollars? It's a...

COUNCIL MEMBER HANIF: I'll be following up, yeah, and the public health of all New Yorkers is critical, particularly at this moment when we've welcomed so many asylum seekers and, coming out of COVID, I appreciated Chair Schulman's question about the study for long COVID, the health of New Yorkers should be our utmost priority.

My second question is, is there a specific funding allocated to DOHMH for subway safety? Based on the 2022 Subway Safety Plan, there was a line item about Neighborhood Response Unit

1 Teams, 12 Neighborhood Response Unit Teams, which  
2 would include medical staff, clinicians, peers, which  
3 would provide services, and I think this is a really  
4 great opportunity for mental health services within  
5 our subway system, and this was included in the  
6 Subway Safety Plan. Is that still the case? Are we at  
7 12 units? Have we implemented this plan or have we  
8 increased the number of units? How much funding has  
9 gone into this? We're spending 155 million for police  
10 overtime. How much have we spent on the Neighborhood  
11 Response Teams?  
12

13 COMMISSIONER VASAN: Yeah, thanks for the  
14 question. We are very committed to partnering with  
15 our partners in the Department of Homeless Services  
16 and law enforcement with the core response model that  
17 the Subway Safety Plan.

18 COUNCIL MEMBER HANIF: Commissioner Vasana,  
19 how much have we spent on...

20 COMMISSIONER VASAN: Yeah, we'll have to  
21 get back to you on details.

22 COUNCIL MEMBER HANIF: Does this exist?  
23 The Neighborhood Response Teams?

24 COMMISSIONER VASAN: Yeah, so this was a  
25 program that was designed and launched towards the

2 end of the last Administration. We have a range of  
3 outreach teams. Most of them designed to do very  
4 specific functions and, when the Subway Safety Plan  
5 was launched, we redirected a lot of their work  
6 towards the work underground and then, of course,  
7 above ground as well.

8 COUNCIL MEMBER HANIF: Got it. Thank you.

9 CO-CHAIRPERSON SCHULMAN: Council Member  
10 Bottcher.

11 COUNCIL MEMBER BOTTCHEER: Good afternoon.

12 It's no secret that we're failing as a society in  
13 addressing the mental health crisis and you don't  
14 have to go far in New York City to see how badly  
15 we've been failing with people dying of untreated  
16 mental illness on the streets and in the subways in  
17 the richest country in the richest city in the world.  
18 New Yorkers see this more than anywhere on the subway  
19 system, and I would love to give you an opportunity  
20 briefly to tell New Yorkers what steps are being  
21 taken to address mental illness on the subways. We  
22 hear a lot about police officers. We have troops in  
23 camo. Most New Yorkers do not see mental health  
24 outreach teams engaging with the person who's in the  
25 subway car with them who has severe mental illness.

1 If you could talk about, briefly, what the plan is  
2 now, what's happening now, and what the top barriers  
3 are to engaging with the person? How do you feel  
4 about getting a handle on this problem?

5  
6 COMMISSIONER VASAN: It's a very  
7 challenging problem. I'm grateful to the  
8 Administration for prioritizing it from early January  
9 of 2022. We made this a priority, but it is a  
10 challenging one. The subway work that we launched  
11 then was largely focused on being stationary at  
12 certain key locations throughout our subway system,  
13 and that's with Department of Homeless Services  
14 outreach workers, social workers as well as our  
15 clinicians and other staff. Recently, you may have  
16 heard the Governor announced the expansion of a pilot  
17 we started called the SCOUT program, which is more  
18 about, I think what you're describing, which is  
19 mobile teams that are actually riding the subway as  
20 it's moving, going station to station and staffed  
21 with clinicians, homeless outreach workers, social  
22 workers and really trying to start with this  
23 engagement-first approach sometimes and, you know  
24 very well Council Member having been engaged in this  
25 work for a long time, it can take multiple

2 engagements to build just that modicum of trust to  
3 get someone to accept services or to come in from the  
4 subway system to shelter or to respite or to the  
5 hospital or anywhere else, and so I'm always  
6 impressed every time I go out with my colleagues at  
7 DHS as well as our clinicians, I'm incredibly  
8 impressed with the care and the attention to give to  
9 people as human beings and really working in that  
10 engagement-first approach.

11 COUNCIL MEMBER BOTTCHER: How many SCOUT  
12 teams are in the system at any one time?

13 COMMISSIONER VASAN: Right now, it's a  
14 pilot, but the Governor just announced that the State  
15 was going to be putting in more funding. That's also  
16 a partnership with MTA just to be clear. We can get  
17 you details on what she announced. I don't have that  
18 on the top of my...

19 COUNCIL MEMBER BOTTCHER: Why do we need a  
20 pilot for a program like the SCOUT team? We know that  
21 this is how you address it. Why isn't the City and  
22 State flooding the subway with mental health  
23 professionals and outreach teams?

24 COMMISSIONER VASAN: I think we have some  
25 big challenges. Number one, I don't know that we know

1 exactly what will make a difference because otherwise  
2 we would have solved it already. This is a growing  
3 problem, it's a longstanding problem as well, and  
4 this Administration has put its attention on it in a  
5 way that I don't believe others have, and so we are  
6 actively trying to problem solve as we go and learn  
7 as we go and collect data as we go and to improve,  
8 number one.

10           Number two, I think that we have to get  
11 down to the root of the fact that we have a massive  
12 workforce crisis as well. The idea that there are  
13 droves of mental health workers sitting on a shelf  
14 not working in the subway, ready to go into the  
15 subway is just not accurate. It's not representative  
16 of what the state of the mental health workforce is,  
17 which is why it's so important what the City Council  
18 did, what the Mayor did last week to increase the  
19 COLA for human service agencies. So much of this work  
20 is run by human service agencies that are in contract  
21 with the City and, having run one, I know how much we  
22 struggled with recruitment and retention,  
23 particularly of social workers and clinicians, and so  
24 this goes a long way to improving that. This is long  
25 work. I often think about it as in medicine we have

2 something called refeeding syndrome. If someone is  
3 chronically malnourished, you don't just pour food  
4 into them immediately. You feed them slowly and bring  
5 them back to life. You can actually make them sicker  
6 by giving them too much food too soon. Our mental  
7 health system has been chronically undernourished in  
8 this country, the city is no exception, but we are  
9 bringing it back to life with the investments that  
10 the Governor has made, the City has made. Year on  
11 year, we're going to see floor-on-floor of this  
12 system that we've always needed, always deserved, but  
13 never had.

14 COUNCIL MEMBER BOTTCHEER: Thank you for  
15 identifying for New Yorkers one of the big challenges  
16 we're facing, which is a shortage of mental health  
17 workers and social workers. I have a bill that would  
18 put social workers in police precincts to intervene  
19 in a positive and meaningful way when people are  
20 brought into a police precinct, but we don't even  
21 have enough mental health professionals to service  
22 the bills that we've already passed, the programs  
23 that we've already funded, so that's a big problem  
24 that we have to address, but we have to address it  
25 and we have to address it very quickly because New

1  
2 Yorkers, they've really lost patience, and I don't  
3 blame them, and people are dying, people are hurting.  
4 You have our partnership here to help address this,  
5 but I really would like to talk about what we can do  
6 to upscale the teams on the subway and do it much  
7 quicker than we have been.

8 CO-CHAIRPERSON SCHULMAN: Council Member  
9 Marmorato.

10 COUNCIL MEMBER MARMORATO: Thank you,  
11 Chair. Hi. Good afternoon.

12 I would like to discuss the Zadroga  
13 program. My family included, many of my constituents  
14 have worked down at Ground Zero, and it's not an  
15 assumption that people are getting sick and dying and  
16 being diagnosed with cancer. We're seeing it when we  
17 go to the supermarket. My father sees his co-workers,  
18 and they're discussing their health issues and what's  
19 happening. I wanted to know, did you document how  
20 many individuals have become ill in the past few  
21 years from long-term effects of working down at Grand  
22 Zero? Do you have a number associated with that?

23 COMMISSIONER VASAN: Not on my head but,  
24 Council Member, we are so proud of our World Trade  
25 Center Health Registry. People think that research is

1 just research. It's not. It affects people's lives.

2 As a result of us building that registry, we have

3 unlocked disability payments for your family, for

4 families who are at and near Ground Zero. We have

5 changed federal laws. The data that we produce has

6 led to massive advocacy for Ground Zero families and

7 victims and loved ones and, yes, we collect that data

8 all the time and happy to get back to you with...

9  
10 COUNCIL MEMBER MARMORATO: Is there a way  
11 that the public can access that information?

12 COMMISSIONER VASAN: It's a great  
13 question. We're happy to get back to you.

14 COUNCIL MEMBER MARMORATO: Okay. I do see  
15 that there is a change in budget, let me see here,  
16 from 2024 there was a savings of 17 million. In 2025,  
17 it looks like 24 million. What is happening here? Why  
18 is there a change in the budget and is it to improve  
19 services, is it because of, can you just elaborate  
20 why there is a change?

21 COMMISSIONER VASAN: I'm going to ask my  
22 CFO to comment.

23 CHIEF FINANCIAL OFFICER ANDERSON: Yeah,  
24 thank you for the question. So this is basically a  
25 re-forecasting based on actual costs that we've seen

1 over the last few years so it's really just a  
2 technical adjustment.  
3

4 COUNCIL MEMBER MARMORATO: Is there just  
5 change in services? Are you changing what you're  
6 covering or?

7 CHIEF FINANCIAL OFFICER ANDERSON: I don't  
8 believe there's been any change in that. It's really  
9 just to reflect what the actual costs have been.

10 COUNCIL MEMBER MARMORATO: Okay. Thank  
11 you.

12 Just another thing I wanted to touch on  
13 is I see that there is an ask for about 300,000 due  
14 to congestion pricing. What are those funds going to  
15 be used for?

16 COMMISSIONER VASAN: Thanks for the  
17 question. I'll bring in my Deputy Commissioner for  
18 Environmental Health to comment more specifically.

19 DEPUTY COMMISSIONER SCHIFF: Hi, Council  
20 Member. Our work on congestion pricing is we are  
21 working very closely with the Department of  
22 Transportation and with MTA to do an evaluation of  
23 the air quality changes that happen once congestion  
24 pricing is implemented.  
25

1  
2 COUNCIL MEMBER MARMORATO: Okay, so this  
3 is just for research purposes.

4 DEPUTY COMMISSIONER SCHIFF: That's right.

5 COUNCIL MEMBER MARMORATO: Okay.

6 CO-CHAIRPERSON SCHULMAN: Council Member  
7 Bottcher had one followup question.

8 COUNCIL MEMBER BOTTCHEER: Commissioner, is  
9 the 9-8-8 number under your purview?

10 COMMISSIONER VASAN: It is.

11 COUNCIL MEMBER BOTTCHEER: Could you talk  
12 about how you see the 9-8-8 number with respect to  
13 teams to respond to mental health crises, and I know  
14 that the B-HEARD program isn't under your purview,  
15 but do you think that the 9-8-8 number could be used  
16 as a number for people to call to dispatch teams like  
17 the B-HEARD teams?

18 COMMISSIONER VASAN: You know, over time  
19 we want those three numbers to be the go to resource  
20 for all New Yorkers, for all Americans, and we're  
21 very proud to be working as a part of this larger  
22 national Landscape of 9-8-8 so it becomes our 9-1-1.  
23 Right now, 9-1-1 is still the place where people go  
24 for help, but we want 9-8-8 to be that. The vast  
25 majority of people who call 9-8-8 nationally as well

2 as in New York and that called NYC Well in the past,  
3 are really not looking for crisis services but, over  
4 time, I think that certainly is a hope and a goal.  
5 I'll kick it to Deepa for further.

6 EXECUTIVE DEPUTY COMMISSIONER AVULA: Yes,  
7 so while the Commissioner is correct that the vast  
8 majority, so 96 percent of people who call 9-8-8,  
9 their issue can actually be addressed on the phone,  
10 which is what we want. We want you to call 9-8-8 as  
11 early as possible so that you're actually not at the  
12 moment of a crisis but, when individuals are at the  
13 moment of a crisis, exactly what you described as  
14 what we do. 9-8-8 deploys a mobile crisis team to go  
15 to wherever that individual is so whether it's their  
16 home, whether it's the street, wherever that  
17 individual is, generally it's from a residence and,  
18 based on the last year of data which comprised about  
19 420,000-plus calls to 9-8-8, 13,000 of them received  
20 a mobile crisis treatment visit.

21 COUNCIL MEMBER BOTTCHE: What progress is  
22 being made to getting to the place that you want to  
23 go when 9-8-8 can be used as a number for people to  
24 call with emergency response?

2                   COMMISSIONER VASAN: Just broadly, and  
3 I'll kick it to Deepa for more, we are seeing  
4 incredible progress, but lots of challenges, and they  
5 come down to some of the issues we already talked  
6 about, workforce. On the back end of 9-8-8 has to be  
7 expert clinicians, people who are trained to manage a  
8 range of mental health needs and, while we are very  
9 glad and proud of our partnership with organizations  
10 like Vibrant and otherwise, that call line, there's  
11 work to do. There's work to do on that back end of  
12 workforce.

13                   EXECUTIVE DEPUTY COMMISSIONER AVULA: One  
14 of the things that we've done in New York City really  
15 to be an exemplar to really realize the ultimate  
16 promise of 9-8-8, which is that anyone across the  
17 country can dial these three numbers, you don't have  
18 to remember a local number, and you'll get mental  
19 health crisis support immediately so that's why we  
20 also sunset our local 10-digit number, and then the  
21 other thing that we've done with our mobile crisis  
22 teams, over the past couple of years, those teams  
23 actually took longer to respond, so it was more like  
24 a 24-hour response or not a true crisis response. Our  
25 teams are now responding within two hours of time so

1 we've really seen very clear improvements locally,  
2 and we're hoping to expand on those improvements as  
3 well.  
4

5 COUNCIL MEMBER BOTTCHEER: A 9-8-8  
6 dispatcher gets a call from someone and, in the  
7 judgment of the 9-8-8 dispatcher, it requires an  
8 emergency team response, a B-HEARD-type response.  
9 What is the sequence of events that happens in that  
10 case?

11 EXECUTIVE DEPUTY COMMISSIONER AVULA: So  
12 B-HEARD is not routed via 9-8-8? DOHMH runs mobile  
13 crisis teams. Those are teams that are clinician  
14 health led teams or clinician pair teams. Those are  
15 the teams that are routed. If there is an emergency  
16 need where a person needs to be there right away  
17 because we are worried that there is an imminent  
18 threat or an imminent harm, then we are routing to 9-  
19 1-1. We are currently working on an algorithm to also  
20 work with 9-1-1 to do the reverse so that if they're  
21 getting a call where clinicians can handle it, we are  
22 going to be routing our clinicians as well so we're  
23 in conversations right now with PD on how best to  
24 route those calls for both of us.  
25

1  
2 COUNCIL MEMBER BOTTCHEER: What's the  
3 timeline with that referral from 9-1-1 to 9-8-8?

4 EXECUTIVE DEPUTY COMMISSIONER AVULA:  
5 That's currently in process. We're still working on  
6 exactly how that would work because the systems right  
7 now are different.

8 COUNCIL MEMBER BOTTCHEER: You're meeting  
9 about it. You're talking about it. Is that something  
10 that we could potentially see in 2024?

11 EXECUTIVE DEPUTY COMMISSIONER AVULA: I  
12 don't know that you, in 2024, there should be a good  
13 solid plan for it, but obviously that takes time  
14 because of technology and other things as well.

15 COUNCIL MEMBER BOTTCHEER: And the  
16 technology is needed because it's more than just a  
17 phone call. It's a computer.

18 EXECUTIVE DEPUTY COMMISSIONER AVULA: It's  
19 a dispatch, correct.

20 COUNCIL MEMBER BOTTCHEER: It's a dispatch.

21 EXECUTIVE DEPUTY COMMISSIONER AVULA:  
22 Yeah.

23 COUNCIL MEMBER BOTTCHEER: And you're using  
24 external vendors to help you with the technology or  
25 is the City Department of Technology involved?

2 EXECUTIVE DEPUTY COMMISSIONER AVULA: So  
3 the vendor that operates our 9-8-8 system here in New  
4 York City as well as nationally is Vibrant Emotional  
5 Health, and I defer to PD on the system that they're  
6 using.

7 CO-CHAIRPERSON SCHULMAN: Council Member  
8 Bottcher, we appreciate your questions. If you want  
9 to talk to them separately, you can. Thank you very  
10 much.

11 I have one quick question and then I'm  
12 going to close it out and Chair Lee will close it out  
13 as well. The question I have is going back to Healthy  
14 NYC, the Office of the Chief Medical Examiner,  
15 everybody thinks of them as just doing autopsies, but  
16 don't they have a role in the data collection for  
17 Healthy NYC?

18 COMMISSIONER VASAN: Yes, particularly.

19 CO-CHAIRPERSON SCHULMAN: Can you describe  
20 that?

21 COMMISSIONER VASAN: Yeah, very much so.  
22 Our Healthy NYC program is based on a counting of  
23 life and death in New York City, and that is grounded  
24 in our Vital Registry. For over 200 years, we've been  
25 collecting vital records, and that has massive

1 implications on funding, on census tracts, but also  
2 on disease control activities, and all of the data in  
3 Healthy NYC is based on data that is collected on  
4 death certificates which are certified by the New  
5 York City Office of the Chief Medical Examiner so  
6 they are very close partners with us. In particular,  
7 I would say overdoses are a place where we partner  
8 very closely because it can take time to really  
9 certify what was the cause of death when someone  
10 experiences a drug overdose.  
11

12 CO-CHAIRPERSON SCHULMAN: Okay. Thank you.  
13 I want to thank you and your team for testifying  
14 today. I do want to say somewhat disappointed that  
15 there weren't exact figures used in terms of budget  
16 figures so we're going to follow up with you and your  
17 CFO on that so we'd like to get that moving forward  
18 but, like I said, really appreciate it, very happy to  
19 partner with you on Healthy NYC and other programs  
20 and thank you for testifying today.

21 COMMISSIONER VASAN: Thank you.

22 CO-CHAIRPERSON LEE: Yeah, I just want to  
23 echo the same sentiments. Thank you for being here  
24 today, and I sort of think of myself today as a  
25 little Sour Patch Kid because I know I was sour

1 before but now I'm going to end a little sweet, which  
2 is to say that, I want to be very clear, I do see us  
3 as partners because the City and the people in this  
4 city, especially those suffering with mental health,  
5 are really looking to us to help them with their  
6 recovery, to help them fix their issues, and I  
7 actually appreciate these kind of conversations  
8 because that's how we get to a better solution, is  
9 that we need to hear all sides, whether we want to  
10 hear it or not, we have to hear it, and we need to  
11 make sure we take all that into consideration, so I  
12 really, really hope that we will continue the  
13 conversations and be partners. I know that I am very  
14 appreciative of the work you're doing around diabetes  
15 especially because that's a huge issue that impacts  
16 our communities as well as us, and I will try to push  
17 the Article 6 on my end as well because I do think  
18 that's super, super important and we need to get that  
19 funding from the State so those are things that we  
20 will definitely try to push, but my sort of earlier,  
21 is, I don't get like that often, people who know me  
22 know I don't get like that often, but when it has to  
23 do with issues that I really care about and feel very  
24 passionately about, I can't help but dive a little  
25

1 deeper into some of these questions so I really,  
2 really hope that you'll come with me to Elmhurst and  
3 visit LifeLinks, and I promise I won't bite, but I  
4 really want you to hear the stories of the people who  
5 are really impacted especially from the smaller  
6 Clubhouse that really feel the services every day, or  
7 just to visit any sites across the city, impacting  
8 folks with mental health, whether it be the opioid  
9 treatment centers, the needle exchange programs. I'd  
10 be more than happy to go with you to some of these  
11 because I think they're doing such incredible work so  
12 I just wanted to thank you and your team for really  
13 being here and listening to all of our questions so  
14 thank you.

16 CHIEF FINANCIAL OFFICER ANDERSON: Thank  
17 you.

18 CO-CHAIRPERSON SCHULMAN: Thank you.

19 Just so everyone knows, we're going to  
20 take a five-minute break and then we're going to hear  
21 testimony from the Office of Chief Medical Examiner  
22 and then go to public testimony. Thank you.

23 SERGEANT-AT-ARMS: Can I have your  
24 attention, please? Can I have your attention, please?  
25 Quick announcement. If you were here for the

1  
2 Committee on Parks, once again, if you were here for  
3 the Committee on Parks, that hearing is going to be  
4 next door in the Committee Room. Please use the  
5 double doors and on your lefthand side. Thank you.

6 Ladies and gentlemen, good afternoon.

7 Please find your seats. Please ensure that all cell  
8 phones and electronic devices are set to silent or  
9 vibrate.

10 Thank you for your kind cooperation. We  
11 shall be resuming momentarily.

12 CO-CHAIRPERSON SCHULMAN: Hi, I'm Council  
13 Member Lynn Schulman, Chair of the Health Committee.  
14 We'll now turn our attention to the Office of the  
15 Chief Medical Examiner, OCME, who provides forensic  
16 research and investigates mortalities in the city.  
17 OCME's Fiscal 2025 budget is 100.1 million dollars to  
18 support 753 full-time positions. This budget was  
19 reduced by 3 million dollars when compared to the  
20 Fiscal 2024 budget adoption. The budget headcount has  
21 remained unchanged, and OCME is among the fewer  
22 agencies that were exempted from a Program to  
23 Eliminate the Gap.

24 Despite their smaller budget, OCME's work  
25 is immensely important to the city's well-being, and

1 the autopsies they provide bring closure to the  
2 families of thousands of decedents. In addition, the  
3 data they provide is helpful to DOHMH in building  
4 strategies for disease prevention and will have a  
5 specific role in the rollout of Healthy NYC. At this  
6 hearing, I would like to make sure that OCME is  
7 adequately funded to provide effective services. In  
8 addition, we will discuss some of the results of  
9 OCME's Preliminary Mayor's Management Report,  
10 specifically the rates of completion for their DNA  
11 cases and autopsies. OCME has historically provided  
12 excellent results with their work, but there are  
13 still improvements they can make. I would also like  
14 some updates on their Gun Crimes Unit, which came  
15 into effect in December 2022. We see noticeable  
16 improvements with the gun crime cases turnaround due  
17 to this program and would like to learn more about  
18 the services provided.

19  
20           Once again, I would like to thank Chair  
21 Lee along with my Committee Staff and my own Staff  
22 for their work on preparing this hearing. I would  
23 also like to thank OCME for the work that they do. I  
24 will now turn it over to Dr. Graham for his opening  
25 remarks.

2 CHIEF MEDICAL EXAMINER GRAHAM: Good  
3 afternoon, Chair Schulman, Chair Lee, and Members of  
4 the Committee on Health and the Committee on Mental  
5 Health, Disabilities, and Addiction. Thank you for  
6 the opportunity..

7 COMMITTEE COUNSEL PEPE: Chief Medical  
8 Examiner, I'm sorry to interrupt you, but we do need  
9 to swear you in. Please raise your right hand.

10 Do you swear to tell the truth, the whole  
11 truth, and to respond honestly to Council Member  
12 questions?

13 CHIEF MEDICAL EXAMINER GRAHAM: I do, yes.

14 COMMITTEE COUNSEL PEPE: Thank you. You  
15 can continue.

16 CHIEF MEDICAL EXAMINER GRAHAM: Thank you.  
17 Thank you for the opportunity to testify here today.  
18 We at the Office of Chief Medical Examiner value your  
19 leadership and thank the City Council for its  
20 partnership in support of our mission to serve the  
21 people of New York City. My name is Dr. Jason Graham,  
22 and I'm the Chief Medical Examiner for New York City.  
23 Attending with me from the Office of Chief Medical  
24 Examiner, or the OCME, are to my right, Robert Van  
25 Pelt, our Chief-of-Staff, and to my left, Yvonne

2 Williams, our Deputy Commissioner of Administration  
3 and Finance.

4 The OCME has two mission-critical roles,  
5 to protect public health and to serve impartial  
6 justice through forensic science and medicine. Our  
7 agency's core purpose is to provide answers in  
8 support of families and communities during times of  
9 profound need. Today, I'm fortunate to lead the  
10 nation's finest forensic medical legal institution,  
11 impartial, immune from undue influence, and as  
12 accurate as humanly possible, qualities that go to  
13 the core of why we exist and upon which the integrity  
14 of our science relies.

15 I'd like to now turn to our budget. The  
16 New York City OCME has 753 budgeted employees and an  
17 operating budget of, as Chair Schulman said, 100.1  
18 million dollars. This has been both a rewarding and  
19 challenging year for OCME and the city. Our agency  
20 continues to see a sustained approximately 30 percent  
21 increase in our caseload since the pandemic, fueled  
22 by the national fentanyl crisis, among other factors.  
23 Despite the demands and pressures of this moment, we  
24 continue to fulfill our solemn and vital  
25 responsibilities to families in the city and maintain

2 our position as a leading institution for forensic  
3 science and medicine in the world. Over the past 12  
4 months, we've made progress toward the innovations  
5 that I shared with you last year, providing  
6 increasingly advanced services to assist communities  
7 suddenly faced with the most challenging  
8 circumstances and also building upon our  
9 groundbreaking work moving beyond the traditional  
10 role of the medical examiner in providing expanded  
11 care to families we serve. Our continued success on  
12 this dual track is due in great part to our uniquely  
13 dedicated staff who day-in and day-out embrace the  
14 urgency and importance of our mission. I'm grateful  
15 and inspired by them and look forward to sharing this  
16 update on their work with you.

17 I want to begin with a report from our  
18 Forensic Pathology Department, where it's long been  
19 our goal to move our 24/7 operations in Manhattan  
20 from the aging facility we've occupied since it  
21 opened more than half century ago in 1960. In 2022,  
22 plans were announced by Mayor Eric Adams and Governor  
23 Kathy Hochul for the Science Park and Research Campus  
24 or SPARC at Kips Bay and now, with the master project  
25 plan underway, we're thrilled that our new state-of-

1 the-art forensic pathology center will be housed on a  
2 first-of-its-kind health and science campus,  
3 integrating public health institutions, public  
4 education, and private industry. The addition of  
5 OCME's Forensic Pathology Center to the campus as a  
6 training institution and a national leader in  
7 forensic science and medicine will enhance SPARC's  
8 purpose to support public health and fortify New York  
9 City's place as a leader in life sciences innovation.  
10

11 Now I want to add a few thoughts about  
12 our distinguished medical examiners. There are under  
13 1,000 board certified forensic pathologists in the  
14 entire United States, a crisis level shortage, and 32  
15 of these highly trained physicians are here at the  
16 New York City Office of Chief Medical Examiner. The  
17 OCME has developed its own pipeline for medical  
18 examiners with a renowned forensic pathology  
19 fellowship program that's trained a significant  
20 portion of the top medical examiners working in the  
21 country today. Most of our current staff at the OCME  
22 have been hired through this program, which has  
23 enabled us to endure through the national shortage in  
24 an increasingly competitive environment. With that  
25 said, we know that we're not immune from the larger

1 forces at work in the market, and this is especially  
2 true in retaining our more experienced senior staff  
3 medical examiners who are coveted and indispensable  
4 teachers in the training program. We're hopeful that  
5 ongoing collective bargaining will help to retain  
6 these elite professionals who continue to be highly  
7 sought after by medical examiners offices across the  
8 country. In the meantime, to meet the increased  
9 demands of the past year, we've added capacity to our  
10 fixed mortuary facilities and refocused and  
11 streamlined some of our internal forensic operations  
12 to lend greater support to the medical examiners,  
13 bolstering their ability to manage significant  
14 caseloads with scientific thoroughness and precision.  
15 Within the coming months, we'll be integrating  
16 postmortem computed tomography, or CT scanners, into  
17 all three of our forensic pathology centers across  
18 the city. This technology will provide a level of  
19 detail that will assist the medical examiners in  
20 several ways, including investigations involving  
21 suspicious infant and child fatalities, in honoring  
22 religious objections to autopsy, and with increasing  
23 the number of potential eligible tissue donations.  
24

1 I want to turn to our forensic biology  
2 laboratory, recognized as the largest and most  
3 advanced public DNA crime lab in the United States.  
4 Our 200-plus scientists engage in the identification  
5 of human remains, including missing persons and  
6 perform the entirety of DNA testing for the criminal  
7 justice system in New York City. The first-in-the-  
8 nation DNA Gun Crimes Unit announced by the Mayor in  
9 June of 2022 is fully operational and has  
10 consistently achieved our goal of a 30-day turnaround  
11 time for testing evidence in gun crimes cases, the  
12 fastest of any major jurisdiction in the nation. OCME  
13 forensic DNA scientists continue to identify remains  
14 of the victims of the 9/11 World Trade Center  
15 attacks. This ongoing effort is the largest and most  
16 complex forensic murder investigation in the history  
17 of the United States. In the days after 9/11, we made  
18 a sacred promise to the families that we would not  
19 stop until we've identified every person lost on that  
20 day. Since the beginning of Fiscal 2024, OCME has  
21 identified 47 additional remains of the 9/11 World  
22 Trade Center attacks, including the remains of three  
23 previously unidentified individuals, whose families  
24 can now, if they choose, finally hold a funeral  
25

1 service and a burial, and find some degree of closure  
2 and hopefully peace after over 20 years of  
3 uncertainty.  
4

5 Let's now shift to the significant work  
6 of our Distinguished Molecular Genetics Laboratory,  
7 the only lab of its kind within a medical examiner's  
8 office in the nation. This unique lab supports  
9 medical examiners by conducting postmortem molecular  
10 genetic testing to investigate the sudden,  
11 unexpected, and unexplained deaths of apparently  
12 healthy New Yorkers of all ages, including the very  
13 young. After analyzing the relevant gene panels, our  
14 team, which is led by a Board-certified medical  
15 geneticist physician and a skilled genetic counselor,  
16 alerts surviving family members so that any loved  
17 ones at high risk for a sudden death due to an  
18 inherited disease can be tested and receive  
19 potentially life-saving treatment.

20 I'd also like to highlight our work  
21 regarding the national overdose emergency, which is  
22 driven by the illicit opioid fentanyl in the drug  
23 supply. As I've said before, excluding the impact of  
24 the COVID pandemic, the national surge in  
25 unintentional drug overdose deaths would constitute

1 the greatest public health crisis of our time. Our  
2 Forensic Toxicology Laboratory is a national leader  
3 in addressing the growing universe of substances  
4 associated with this nationwide opioid epidemic.  
5 Through the tireless work of our dedicated  
6 scientists, the lab conducts tests for over 50  
7 illicit and prescribed opioids, their metabolites,  
8 and potentially hundreds of other drugs and chemical  
9 toxins. The workload of the forensic toxicology  
10 laboratory is the highest it's ever been, and the  
11 toxicology lab has continued to stay at the forefront  
12 of this crisis to support our medical examiners and,  
13 more broadly, to aid our public health and public  
14 safety partners in the city and the region.  
15 Unfortunately, as you know all too well from your own  
16 communities across the city, for every overdose  
17 death, there are loved ones left behind and affected  
18 by the loss, some families now more than once, and  
19 many of whom remain vulnerable to a range of  
20 unaddressed needs. In recognition of this underserved  
21 population, and as an innovative new way to fight  
22 this national emergency on a new front, the OCME  
23 created our Drug Intelligence and Intervention Group,  
24 or the DIIG. The DIIG is a first of its kind model  
25

1 for expanding comprehensive death investigations  
2 that's coupled with navigation to care and services  
3 for family and social network members surrounding  
4 fatalities related to the opioid crisis. DIIG started  
5 on a very small scale as a pilot initiative, and I'm  
6 proud to now report that it's fully staffed and  
7 operational. Through this initiative, when someone  
8 dies from an overdose, the OCME's investigation and  
9 response now includes skilled social workers to  
10 engage with that person's family and friends who also  
11 may be at risk and to provide support and a warm  
12 handoff to potentially life-saving interventions. The  
13 wide-ranging services and referrals include grief  
14 counseling, substance use services, housing  
15 assistance services, healthcare, and more. The DIIG  
16 is showing promising results. Social workers are  
17 successfully reaching 73 percent of the people they  
18 attempted to contact, and 78 percent of the people  
19 they've spoken with have been provided or referred to  
20 at least one service. We anticipate and are on track  
21 for reaching over 1,000 people by the end of the  
22 first quarter of this Calendar Year. I offer,  
23 finally, as an example of our work, a case from this  
24 past year. A family member that our DIIG team reached  
25

1 had lost his sister to a drug overdose. After his  
2 sister's death, her brother, our client, took custody  
3 of her two young children and was also helping the  
4 decedent's husband receive treatment for serious  
5 illness. The decedent's husband was himself a person  
6 who uses drugs and therefore also at risk of a  
7 potentially fatal overdose. Our client was  
8 overwhelmed with assisting his brother-in-law and was  
9 struggling financially to provide for the children.  
10 Our DIIG team social worker was quickly able to  
11 arrange for him to receive financial assistance, and  
12 she also connected the family to a post-overdose  
13 response program, which assigned a peer navigator to  
14 the family and helped the decedent's husband receive  
15 the care and substance use disorder treatment he  
16 needed, including accompanying him to appointments.  
17 This amazing social worker also provided a referral  
18 to a summer camp designed specifically to support  
19 children who have lost a parent to substance use.  
20 Potentially life-saving interventions that, were it  
21 not for our work and the dedication of every employee  
22 at OCME who contributes to our mission, might not  
23 have been realized.  
24  
25

1  
2 Thank you very kindly, and I look forward  
3 to your questions on the budget or any other topics.

4 CO-CHAIRPERSON SCHULMAN: Thank you very  
5 much, Dr Graham, and thank you very much for you and  
6 your staff and the work that they do. People don't  
7 realize the amount of work and also how important  
8 that is to the running of our city so I wanted to  
9 acknowledge that.

10 In your testimony, you said you had a 30  
11 percent increase in caseload since the pandemic. Have  
12 you gotten commensurate funding with that?

13 CHIEF MEDICAL EXAMINER GRAHAM: We have  
14 adequate staffing, and we've made adjustments  
15 internally to accommodate this excess in volume, and  
16 that includes efficiencies that we've gained by  
17 supporting our medical examiners and changing some of  
18 our forensic operational areas, but we're adequately  
19 staffed, and our ability to handle that sustained  
20 increased caseload is due to the dedication of our  
21 staff who steps up uniformly because they're behind  
22 our mission and we're accommodating that increase in  
23 case volume.

24 CO-CHAIRPERSON SCHULMAN: Okay, and then  
25 you talked about the new postmortem computed

2 tomography or the CT scanners. Where is that funding  
3 coming from?

4 CHIEF MEDICAL EXAMINER GRAHAM: That was a  
5 capital project that we're realizing fully this year.  
6 All of the procurements are in place, and we will be  
7 outfitting the three forensic pathology centers with  
8 CT scanners later this year.

9 CO-CHAIRPERSON SCHULMAN: Okay, great.  
10 Healthy NYC is an initiative which is primarily led  
11 by DOHMH with the goal of increasing life expectancy  
12 rates in the city over the next five years. The  
13 program includes the investigation of mortality  
14 trends in the city to attempt to determine the  
15 reasons why the life expectancy rate has decreased in  
16 recent years. What role will OCME play in the Healthy  
17 NYC program?

18 CHIEF MEDICAL EXAMINER GRAHAM: I'm  
19 thrilled to be, as an agency, part of Healthy NYC,  
20 and we absolutely fully support the Health Department  
21 and the ambitious goals of increasing the life  
22 expectancy of New Yorkers. There are several critical  
23 areas in which the OCME directly contributes to this  
24 mission. First and foremost is in the form of a  
25 source of data. Our death certificates are a very

1 powerful data tool that allows public health  
2 officials to direct funds appropriately, change  
3 policies, adjust programming based on information  
4 that they're provided through our death certificates,  
5 and I don't just mean death certificates involving  
6 violent deaths. The deaths that occur, sudden  
7 unexpected natural deaths in individuals that have  
8 chronic diseases that are of great public health  
9 concern, hypertension, other types of heart disease,  
10 diabetes, obesity. All of these chronic natural  
11 conditions, that data coming from our death  
12 certificates will be critically important, and it's  
13 data not just from the death certificates but also  
14 from the work of our death investigators, our medical  
15 legal investigators in the field that are collecting  
16 really rich public health data that is available to  
17 help achieve this mission.

18  
19           Aside from the data, I think that we are  
20 also in a much more active way than we historically  
21 have, we're reaching out to engage in many of the  
22 mission areas of Healthy New York City. Healthy NYC  
23 around gun violence, for example, our Gun Crimes Unit  
24 that we have invested in, and the return on that  
25 investment is continually growing. We are

1 participating through the Gun Violence Prevention  
2 Task Force under the First Deputy Mayor's leadership  
3 in Handle with Care, a program to get children who  
4 have adverse childhood experiences in the setting of  
5 a death referred to get the appropriate support that  
6 they need with our partners at DOE, DYCD, and NYPD  
7 and then, of course, the work around opioids and our  
8 Drug Intelligence and Intervention Group, the social  
9 workers who are engaging with these families, and  
10 this is, in my view, active, life-saving work that's  
11 going to help reduce the number of overdose  
12 fatalities in the city and address also the very  
13 broad-reaching mental health component of Healthy NYC  
14 from grief and bereavement counseling to support in  
15 many ways providing a warm handoff to care so we're  
16 very invested in Healthy NYC, and I'm looking forward  
17 to continuing to work with Commissioner Vasan and the  
18 Council to move that initiative forward.

19  
20 CO-CHAIRPERSON SCHULMAN: Great. You  
21 mentioned the Gun Crimes Unit, which was initiated in  
22 December 2022. The unit focuses solely on gun crimes.  
23 The Mayor's Preliminary Management Report states that  
24 the average number of days to complete a DNA gun  
25 crime case decreased from 65 days in Fiscal Year 2022

1  
2 to 24 days in Fiscal Year 2023. How many cases has  
3 the unit completed in the past year?

4 CHIEF MEDICAL EXAMINER GRAHAM: I will  
5 have to get back to you on the exact number of gun  
6 crimes cases that has been processed, but we have  
7 consistently hit the target and more recently  
8 surpassed our target in terms of the turnaround time  
9 that puts results in the hands of our stakeholders,  
10 recently within 22 days, but certainly within our 30-  
11 day target.

12 CO-CHAIRPERSON SCHULMAN: No, it is really  
13 amazing. How many criminalist positions have been  
14 hired and onboarded in the past year?

15 CHIEF MEDICAL EXAMINER GRAHAM: The  
16 original number of criminalists was 24, and those  
17 were brought on board, and they have been trained and  
18 integrated into the unit so there are rotations that  
19 occur within that unit, but the 24 new criminalists  
20 have been brought on board, trained, and integrated  
21 into that work.

22 CO-CHAIRPERSON SCHULMAN: Is there any  
23 plan to increase that number moving forward?

24 CHIEF MEDICAL EXAMINER GRAHAM: We have to  
25 remain flexible and respond to the needs of the city.

1 We're currently maintaining our target turnaround  
2 time with the staff that we have. However, if the  
3 case volume changes or the circumstances in the city  
4 shift in a direction that requires us to add more  
5 staffing, we're prepared to explore those  
6 possibilities.  
7

8 CO-CHAIRPERSON SCHULMAN: Great. What is  
9 the Gun Crimes Unit budget in Fiscal 2024 and Fiscal  
10 2025?

11 CHIEF MEDICAL EXAMINER GRAHAM: I think  
12 the specific budgeting for the Gun Crimes Unit, we'd  
13 would have to get back to you.

14 CO-CHAIRPERSON SCHULMAN: Okay, please. Is  
15 there a need for a larger budget to expand the  
16 services of that unit?

17 CHIEF MEDICAL EXAMINER GRAHAM: Again, I  
18 think at the moment we have what we need, but we're  
19 going to continue to closely monitor that going  
20 forward.

21 CO-CHAIRPERSON SCHULMAN: All right. Thank  
22 you very much. That's the questions I have.

23 Chair Lee, do you have any questions?  
24 Okay.  
25

2 CO-CHAIRPERSON LEE: Just wanted to say  
3 hello and thank you because I think every year I  
4 continue to learn more things that you all are doing  
5 that are very much beyond the scope of what I think  
6 people think when they think of your office, and so  
7 it's actually really incredible to hear about the  
8 work that you're doing. Just a really quick question  
9 on the opioid front. Does OCME receive any funding  
10 from the opioid settlement funds because I would  
11 imagine that that could contribute to a lot of the  
12 work that you do or help.

13 CHIEF MEDICAL EXAMINER GRAHAM: Yes. Thank  
14 you for that question. We did receive funding through  
15 the 2022 tranche of opioid settlement dollars, and  
16 that provided for really the full establishment of  
17 our Drug Intelligence and Intervention Group. That  
18 initiative was in a very small-scale pilot form. We  
19 now through that funding have a full-time program  
20 manager. We have seven social workers. We have two  
21 family support coordinators and three epidemiologists  
22 comprising this team. Again, it's something that I  
23 believe is, as you mentioned, going beyond the  
24 traditional role of the Medical Examiner's Office,  
25 but I think that it's very active, life-saving work,

2 not from just the outreach standpoint, but also from  
3 the additional data contribution.

4 CO-CHAIRPERSON LEE: Okay. Can you just  
5 describe the types of equipment used in the forensic  
6 toxicology lab, specifically the equipment and  
7 instruments used to detect low levels of drugs that  
8 are still very potent?

9 CHIEF MEDICAL EXAMINER GRAHAM: I'm a  
10 physician. I'm not a forensic toxicologist, but I  
11 have general familiarity with the toxicology  
12 laboratory equipment. There are multiple types of  
13 equipment that is used to perform both screening  
14 tests and then perform confirmatory tests on samples  
15 that are taken by our doctors at autopsy, and that  
16 type of testing is more complicated than simply  
17 testing a drug that may be recovered from drug  
18 paraphernalia at a crime scene. These are biological  
19 samples, and they have to be prepared, and the  
20 portions of those samples that contain the drugs have  
21 to be separated so there is equipment in the  
22 laboratory that's used to process and extract the  
23 relevant portions from those biological samples then  
24 there are screening instrumentations such as the  
25 ELISA type tests, the enzyme-linked immunoabsorbent

1 assays, the screening tests, and then there are the  
2 larger pieces of equipment that are used in actually  
3 identifying what specific drugs and in what  
4 quantities are in a particular sample, such as liquid  
5 chromatography and gas chromatography, gas  
6 chromatography coupled with mass spectrometry and  
7 often tandem mass spectrometry so we would say GCMSMS  
8 because there are pieces of equipment that fit  
9 together so there's an entire range of very  
10 sophisticated instrumentation that enables our  
11 toxicology lab to identify the range of compounds  
12 that we're able to see, and that really informs our  
13 medical examiners in terms of what ends up on the  
14 death certificate, what combinations of drugs are out  
15 there and what's killing people.

17 CO-CHAIRPERSON LEE: Thank you. I'm  
18 actually really excited to hear about this DIIG  
19 program. It sounds very holistic and amazing,  
20 actually. Just wanted to know because I know it's  
21 still a pilot program from what you had mentioned,  
22 right, or did it go into?

23 CHIEF MEDICAL EXAMINER GRAHAM: I think  
24 we've certainly gone beyond the pilot stage, but it's  
25 now our goal to reach every family that has lost

1 someone to a drug overdose and we're on target, as I  
2 said, to have contact with over 1,000 families by the  
3 end of this quarter, and so the other encouraging  
4 factor is the idea that so many people we are able to  
5 reach, and among those we reach, so many are  
6 accepting services and getting the help they need.

8 CO-CHAIRPERSON LEE: Which other city  
9 agencies do you partner with because I would imagine  
10 they probably need a whole host of services, so how  
11 does that work in terms of connecting them and doing  
12 the referrals?

13 CHIEF MEDICAL EXAMINER GRAHAM: Yes, so we  
14 have many partners, and I would say a centerpiece to  
15 our partnership in this effort is the City's RxSTAT  
16 initiative, which is a public health, public safety  
17 partnership that started with just a very few  
18 partners and now is over 30 agencies at all levels,  
19 local, state, and federal, including the local Health  
20 Department, the State Health Department, the  
21 treatment community, law enforcement, and so we have  
22 a rich network of partners that has been built  
23 through that initiative, and so our social workers  
24 work with those partner agencies to tailor the  
25 specific needs of their clients and provide them a

1 warm handoff to those services, and this has ranged  
2 from the obvious substance use treatment referrals,  
3 grief support provided directly by the social workers  
4 to housing instability issues to literacy. If you're  
5 unable to read, you can't fill out a job application  
6 and get a job, and so that entire range of needs  
7 exists in this population, and we fortunately have  
8 our partners around the RxStat table to turn to for  
9 that help.  
10

11 CO-CHAIRPERSON LEE: That's awesome. Where  
12 are the programs currently offered or where is it  
13 housed?

14 CHIEF MEDICAL EXAMINER GRAHAM: The DIIG  
15 is headquartered at our 421 East 26th Street  
16 headquarter office so all of our social workers as  
17 well as the program administration and our  
18 epidemiologists are there.

19 CO-CHAIRPERSON LEE: Okay, great. Thank  
20 you.

21 CO-CHAIRPERSON SCHULMAN: Okay, I actually  
22 have one other question, which is that there was an  
23 issue a few months ago about criminalists approving  
24 their own work. I know that you did an investigation  
25 and that there was a comprehensive report issued. Can

1 you just summarize the findings, number one, and  
2 number two, let us know if any new procedures were  
3 implemented as a result of that.  
4

5 CHIEF MEDICAL EXAMINER GRAHAM: Yes. Thank  
6 you, Chair Schulman. This incident you're referring  
7 to involved an internal breach of laboratory  
8 protocol, which we internally identified and  
9 immediately launched a full-scale investigation,  
10 reported immediately to our oversights as well as our  
11 stakeholders. We removed the individuals involved  
12 immediately from case work. There is an active  
13 ongoing investigation on the part of officials  
14 external to the OCME, including the City's Department  
15 of Investigations that's actively occurring. We  
16 performed a full-scale investigation. We have  
17 absolutely no reason to believe that this has an  
18 impact to any case in the criminal justice system.  
19 The reports that were involved in this particular  
20 incident were promptly reviewed, and the science had  
21 no compromise of its integrity, the results were not  
22 affected, and the partners in the criminal justice  
23 system, based on all we know at this point, it has  
24 had no impact and we, based on everything we know,  
25

2 have confidence that this has not gone beyond the  
3 three individuals involved.

4 With respect to changes, internally, we  
5 use every one of these situations as a learning  
6 opportunity. It's a chance for us to internally  
7 reaffirm our values around integrity. We're going to  
8 implement a broadening of our ethics trainings, which  
9 was already robust within the laboratory, but we're  
10 going to add to the ethics training that we provide  
11 to our laboratory scientists, and we're going to look  
12 more broadly across the entire agency as to an ethics  
13 program that would be applicable across all of our  
14 operational areas. I think that that's a general  
15 approach. I think there are specific changes we're  
16 going to implement, particularly from an IT  
17 infrastructure standpoint, that will prevent this  
18 from happening in the future and make it impossible  
19 to occur in the future based on provisions that we  
20 will implement in our IT structure, within the  
21 laboratory information management system in our lab.

22 CO-CHAIRPERSON SCHULMAN: Thank you very  
23 much for that comprehensive answer and thank you  
24 again for everything that you do.

25 Chair Lee, you have any? No?

1  
2 I want to thank you. You're a well-kept  
3 secret in city government, and we really appreciate  
4 you coming here today, and we look forward to doing  
5 some other things with you in the future so thank  
6 you.

7 CHIEF MEDICAL EXAMINER GRAHAM: Thank you.  
8 We're very grateful to you and the Council, Chair  
9 Schulman and Chair Lee, and there's a standing  
10 invitation to visit any time for any Member of the  
11 Committee. Thank you very much.

12 COMMITTEE COUNSEL: Thank you, Members of  
13 the Administration.

14 We will now open the hearing for public  
15 testimony.

16 I want to remind members of the public  
17 that this is a formal government proceeding and that  
18 decorum shall be observed at all times. As such,  
19 members of the public shall remain silent at all  
20 times.

21 The witness table is reserved for people  
22 who wish to testify. No video recording or  
23 photography is allowed from the witness table.

24 Further, members of the public may not  
25 present audio or video recordings as testimony but

1 may submit transcripts of such recordings to the  
2 Sergeant-at-Arms for inclusion in the hearing record.

3  
4 If you wish to speak at today's hearing,  
5 please fill out an appearance card if you have not  
6 already with the Sergeant-at-Arms and wait to be  
7 recognized. When recognized, you will have a strict  
8 two minutes, we have over 100 people registered to  
9 testify so we will be enforcing this strictly, two-  
10 minute time to speak today on the hearing topic,  
11 which is the Preliminary Budget Hearing for Mental  
12 Health, Disabilities, and Addiction, as well as the  
13 Committee on Health.

14 If you have a written statement or  
15 additional written testimony that you would wish to  
16 submit for the record, please provide a copy of that  
17 testimony to the Sergeant-at-Arms. You may also email  
18 written testimony to [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov) within  
19 72 hours of this hearing, and we review all written  
20 testimony in full, and audio and video recordings  
21 will not be accepted.

22 I will now be calling the first in-person  
23 panel. We'll have Monica Rahman, Dice Cooper, Charles  
24 de San Pedro, Glenn Mejia, Maria Leon, and Leon Sims.

2 CO-CHAIRPERSON SCHULMAN: Please make sure  
3 your microphone is on before you speak.

4 MONICA RAHMAN: Good afternoon. My name is  
5 Monica Rahman. I'm the Director of TOP Clubhouse in  
6 the Upper West Side, and I have worked in several New  
7 York City Clubhouses over the last six years and,  
8 before I jump in, I think Leon Sims might be joining  
9 us virtually so I wanted to mention that but, for  
10 anyone unfamiliar with the Clubhouse model of  
11 recovery, Clubhouse are a non-clinical program for  
12 adults living with mental illness that provide an  
13 opportunity to participate in meaningful work, be  
14 part of a caring community, access essential  
15 services, and education and employment support.  
16 First, I want to say that we commend the Mayor's  
17 historic investment of 30 million dollars in  
18 Clubhouses and City Council and DOHMH's effort to  
19 expand Clubhouse membership. However, the Clubhouse  
20 community has some concerns about how the City plans  
21 to use the money or how it's going to be spent. In  
22 order to get a new Clubhouse contract, the City is  
23 requiring Clubhouses to have 300 active members and  
24 an average daily attendance of 90 and, according to  
25 Clubhouse International, which governs Clubhouses

1 around the world, the average daily attendance for  
2 Clubhouses around the world is 31 and active  
3 membership is 109, and most New York City Clubhouses  
4 fall within that range so the new DOHMH requirements  
5 would be tripling in size for most current New York  
6 City Clubhouses. Clubhouses that can't meet those  
7 requirements would be forced to shut down and  
8 transition its members to larger, more centralized  
9 locations, and the impact of this is breaking up  
10 existing Clubhouse communities, some of which have  
11 been around for over 30 years, and this will be  
12 devastating for the members who have found these  
13 communities to be so meaningful, providing structure,  
14 support and friendship. A one-size-fits-all approach  
15 does not work for our members. Many members prefer  
16 smaller, more intimate communities where everybody  
17 knows each other's name. Some members feel  
18 overwhelmed and anxious in crowds, and they thrive in  
19 a more intimate, closeknit environment. A lot of  
20 members describe their Clubhouses as their family,  
21 and they feel that they will lose this vital support  
22 if their Clubhouse doesn't meet the requirements in  
23 the RFP.  
24  
25

2 CO-CHAIRPERSON SCHULMAN: Can you wrap it  
3 up, please?

4 MONICA RAHMAN: Yeah.

5 CO-CHAIRPERSON SCHULMAN: Thank you. You  
6 can submit that too so we're going to read it.

7 MONICA RAHMAN: And so also just in part,  
8 in addition to my testimony, we submitted a petition  
9 that has 5,000 signatures that shows all of the  
10 people that care deeply about this issue, and I'm  
11 going to turn it over to other members of the  
12 Clubhouse community to share their thoughts.

13 GLENN MEJIA: Hello. My name is Glenn  
14 Mejia. I'm a member at TOP Clubhouse. The reason why  
15 I do not want the smaller Clubhouses to close is  
16 because it gives me structure, it gives me something  
17 to do every day. I feel that when I go to the  
18 Clubhouse, I feel that not only I'm helping myself,  
19 but at the same time, I'm helping out my fellow  
20 members, and this helps me feel like I'm making a  
21 difference in someone's life. Also, when I'm in the  
22 smaller Clubhouse where I go to, I feel like I'm part  
23 of something. I feel like I am part of the community  
24 here. I feel appreciated, comfortable, and valued.  
25 When I help out, because we're not only helping

1 ourselves, but at the same time helping our fellow  
2 members. Also in the smaller Clubhouses, we all know  
3 each other and the staff knows us and they help us  
4 work on our goals, and I think if we have to go to a  
5 larger Clubhouse, I don't think those means will be  
6 met. Another reason why I would not go to another  
7 Clubhouse is because the location won't be the same,  
8 and it's going to be a lot more people, and that is  
9 why I believe that they should keep the smaller  
10 Clubhouses open.  
11

12 CO-CHAIRPERSON SCHULMAN: Thank you.

13 GLENN MEJIA: You're welcome.

14 CHARLES DE SAN PEDRO: Hi, good afternoon.

15 My name is Charles de San Pedro, Jr., and a few  
16 reasons why I want small Clubhouses to stay open is  
17 it's become like a family to me, TOP Clubhouse. I  
18 really like going out on outings with some of the  
19 members, even on the weekends, and TOP Clubhouse  
20 helped me get a job at the U.S. Open last year, which  
21 I was really happy with, and I feel special over  
22 there. There are no member or staff only places, so I  
23 feel like an equal, and I really love helping out  
24 cooking and setting up for events, and it's just I've  
25 been a part of this Clubhouse for about five years

2 now and I want to be a member for the next 10, 20, 30  
3 years. I love my Clubhouse and I really want it to  
4 stay open. You're welcome.

5 DICE COOPER: Hi. My name is Dice Cooper,  
6 and I'm the Program Director of Lifelinks Clubhouse  
7 at Elmhurst Hospital, and I want to thank Council  
8 Member Linda Lee and Shekar Krishnan for visiting our  
9 Clubhouse yesterday and actually listened to our  
10 members and their voices and what's happening now.  
11 I've spent the past 23 years working in the  
12 Clubhouse. I worked at a mega Clubhouse for a decade,  
13 and I visited other Clubhouses, smaller Clubhouses  
14 around the city and, during those visits, I saw the  
15 need, and I left that mega Clubhouse and went to a  
16 small Clubhouse and today I see (INAUDIBLE). A lot of  
17 our members just need a place to go. Many are not  
18 looking for the mega Clubhouse to be at, but they  
19 need a place where they can get the support. In a  
20 small Clubhouse, that support is there. The model of  
21 recovery works not because of the big fancy building,  
22 the numbers. It works because of meaningful  
23 relationships. Many of our members who work in the  
24 Clubhouse have been there for over 30 years, and many  
25 have built meaningful relationships that have helped

2 in their recovery. A Clubhouse protects members from  
3 social isolation. It protects them from unstable  
4 housing, homelessness, suicide, incarceration, and  
5 even death, and I hope that there will be something  
6 done so that our members who feel that they don't  
7 need to be in a mega Clubhouse can be able to  
8 (INAUDIBLE) the small Clubhouses where they'll have  
9 the services that they need. Thank you.

10 MARIA LEON: Good afternoon, everyone on  
11 the City Council. My name is Maria Leon, and I have  
12 been a member of Citiview Connections Clubhouse that  
13 is located in Long Island City, and it's very  
14 accessible to everyone. There's a train station right  
15 there on 36th Street. I've been a member since 2015  
16 and, with all due respect to the ones that have  
17 decided to complicate funding for small Clubhouses, I  
18 speak for all of our members. We are very happy to  
19 come to a Clubhouse that makes us feel very special,  
20 and we feel comfortable and we're like family.  
21 Really, I heard what you said to the other person,  
22 and he was so evasive. He couldn't even answer you,  
23 because you said something about 100 members or less,  
24 and he couldn't even answer the question. That's  
25 wrong. We need your help. We need small Clubhouses.

1 They are extremely important to all of us, in every  
2 borough, everywhere. Thank you.

3  
4 CO-CHAIRPERSON LEE: Thank you all so much  
5 for your testimony, advocacy, and for sharing your  
6 personal stories. We really appreciate all of you, so  
7 thank you.

8 CO-CHAIRPERSON SCHULMAN: Yes, very much  
9 appreciated. Thank you so very much.

10 COMMITTEE COUNSEL: This panel can stay  
11 for a second. We're just going to go to Leon on Zoom.

12 Leon, please wait until the Sergeant cues  
13 you and please accept the prompt to be unmuted.

14 SERGEANT-AT-ARMS: Time has started.

15 LEON SIMS: Okay, can I begin now?

16 COMMITTEE COUNSEL: Yes.

17 LEON SIMS: Okay, my name is Leon Sims,  
18 and I'm representing Greater Heights Clubhouse, and I  
19 just want to say the Clubhouses, smaller Clubhouses,  
20 is more than just a hangout spot. It's more like if  
21 we was to go to larger Clubhouses, I feel like a lot  
22 of members would consider that as a hangout spot. In  
23 our Clubhouse, every member contributes to  
24 maintaining a clean, therapeutic environment. Some  
25 people can't even afford meals, and they come to our

2 Clubhouse and they get provided breakfast, lunch, and  
3 dinner. Clubhouses are made to fit members' needs, so  
4 why aren't our needs being taken into consideration,  
5 and it affects not only members, but it affects  
6 families of members because the Clubhouse helps  
7 provide jobs, schooling, benefits, responsibilities,  
8 a safe haven, a therapeutic environment, and it's a  
9 better connection because we get the individual  
10 attention that we need, and we should be treated as a  
11 member, not instead of a number. As you can see,  
12 there are many people who feel like smaller Clubhouse  
13 is the way to go, and disability is not inability,  
14 and we know what's best for us. So I beg you to  
15 empathize and acknowledge, when I say we, I mean  
16 members and staff, how we benefit from smaller  
17 Clubhouses and feel like it's a place where we can go  
18 to and feel we could be ourselves and have a family.  
19 I have had many experiences with mental, I was once a  
20 danger to myself and others at one point, but now I  
21 have a goal to lead in the right direction and make  
22 sure people don't follow my mistakes. Our Clubhouse  
23 also has a DTR group, which I'm a member who runs  
24 that group. It's in a lot of Clubhouses. Basically  
25 what I do, I teach people with dual diagnoses to

2 avoid substances. As far as suicidal ideation, I have  
3 had a suicide attempt. I know the best way to prevent  
4 suicidal prevention is not to wait until the 9-8-8  
5 number is called, it's to teach coping skills so we  
6 won't have to reach that point, and our Clubhouse  
7 enable us to do that. I would compare it to a  
8 classroom. If you have 300 students with one teacher,  
9 you're not going to get the individual attention that  
10 you need opposed to having one teacher with 100  
11 students, they get more attention paid to them to  
12 help our needs. As a member, we have so many programs  
13 that prevent us from using substances, that helps  
14 give us something to do positively, we engage in  
15 groups, and it's very therapeutic, and I would just  
16 like to use this last comparison. I love basketball  
17 so I use this analogy. It's basically saying that an  
18 owner of a team knows what's best for the players, so  
19 they make moves but, if you're a player, you know  
20 what's best for yourself so I would just like to cut  
21 it brief and I'd like to thank everybody (INAUDIBLE)  
22 it means a lot to us, and I really hope small  
23 Clubhouses stay open.

24 CO-CHAIRPERSON SCHULMAN: We appreciate  
25 your testimony. Thank you.

2 CO-CHAIRPERSON LEE: Good to see you. Two  
3 days in a row, Leon. Sorry about that.

4 COMMITTEE COUNSEL: Thank you so much to  
5 this panel. We're going to move to our next panel,  
6 which will be also a hybrid panel of in-person and  
7 Zoom. Will Abby Jeffrey, Elinor LaTouche, David  
8 Freudenthal, Rachel Benner, Greg Mihailovich, and  
9 Chris Norwood please come to the table, and then Juan  
10 Pinzon on Zoom, you will testify after they are done.

11 Abby, you may begin when ready.

12 Oh, just make sure to turn on the mic,  
13 sorry.

14 ABBY JEFFREY: Okay. Good afternoon, Chair  
15 Schulman, Chair Lee, and Members of the Health and  
16 Mental Health, Disabilities and Addiction Committees.  
17 Thank you for inviting JCCA to testify on behalf of  
18 the children and families to whom we provide  
19 behavioral and mental health services. My name is  
20 Abby Jeffrey, Assistant Vice President of Behavioral  
21 Health and Wellness. I am an LCSW with over 15 years  
22 of experience. JCCA provides behavioral health,  
23 foster care, residential prevention, and educational  
24 services to young people across the five boroughs and  
25 Westchester. JCCA's wellness supports for young

1 people struggling with emotional challenges are  
2 critical to preventing and addressing family  
3 instability. Thank you for funding City Council  
4 initiatives that serve young people with mental  
5 health needs. JCCA runs two, our court involved youth  
6 and mental health initiative for justice-involved  
7 youth and our opioid prevention and treatment program  
8 for Orthodox and Bukharian youth in Queens. My  
9 written testimony describes their successes, so I'll  
10 use this time to discuss programs that could use  
11 additional support. JCCA provides a continuum of  
12 other behavioral and mental health programs, an  
13 Article 31 clinic with school satellite, a youth ACT  
14 team, Health Homes case management for children,  
15 community and family treatment support services, home  
16 and community-based services among others. We face  
17 the same workforce challenges as other providers.  
18 Reimbursement rates are so low that we struggle to  
19 keep programs financially solvent. In fact, we are  
20 considering decertifying our HCBS program because we  
21 are running a deficit. The State recently added  
22 additional hurdles for high-needs children, further  
23 reducing access and forcing JCCA to disenroll a  
24 number of children. Children and youth in  
25

1 marginalized communities need mental health services,  
2 but we cannot accept all eligible referrals because  
3 we do not have enough staff to serve them. JCCA has  
4 waitlists for our Article 31 clinic, CFTSS, HCBS due  
5 to workforce issues. In the past year, our behavioral  
6 health team saw many resignations. Our Health Home  
7 program lost four workers in less than two months.  
8 When staff leave, they go to work in hospitals,  
9 private practice, telehealth, and schools. Most JCCA  
10 programs are community-based, where clinicians travel  
11 to clients' homes, often in evenings after school.  
12 It's hard to compete with jobs that offer remote work  
13 from home or comfortable office and school settings.  
14 When staff leave JCCA, clients are deeply impacted.  
15 Young people lose continuity of care and may struggle  
16 to trust a clinician, particularly when they are  
17 working to overcome trauma. What can New York City  
18 do? Work with State partners to streamline access to  
19 mental health systems. Each year, the State  
20 introduces increasingly complex regulations,  
21 particularly from Medicaid programs targeted to  
22 underserved populations then fewer children are  
23 eligible for services. Encourage State partners to  
24 increase contractual and Medicaid encounter-based  
25

reimbursement rates to fund programs for high acuity children and youth in hard-to-reach populations. These include youth ACT teams, Article 31 clinics, CFTSS, HCBS, and Health Homes. The majority of our workforce is comprised of women of color. We ask that the City reduce barriers for aspiring clinicians and provide tuition assistance and loan forgiveness and subsidize test prep for licensure exams. We want to thank you for the 3-percent COLA that was given to us for the next three Fiscal Years, and thank you for allowing me to testify.

CO-CHAIRPERSON SCHULMAN: Thank you very much. I just want to remind people that we have now over 110 people that have asked to testify. Please keep it to the two minutes. You can submit the testimony. The staff is going to go through it all, and we're going to have more hearings in April so thank you.

COMMITTEE COUNSEL: Elinor, you may begin.

ELINOR LATOUCHE: Hi, good afternoon. I'm grateful to Council Member Schulman and Lee and the Staff who put this opportunity together for us. Thank you that I can come and talk about how the Epilepsy Foundation of Metropolitan New York wants to

1 underscore the City's mental health roadmap. The  
2 Epilepsy Institute doing business as EFMNA has been  
3 in business since 1967. We are New York City's only  
4 social service agency specializing in the treatment  
5 of the needs of people living with and impacted by  
6 epilepsy. Since COVID-19, our staff had noticed an  
7 increase of reports of anxiety, isolation, depression  
8 from clients living in all five boroughs. Our  
9 therapists routinely need to set aside mental health  
10 treatment modalities to address more pressing needs  
11 of housing, food insecurity, and access to  
12 healthcare. We see our role as improving integration  
13 and coordination. By linking clients to resources  
14 that make them part of their community, we can  
15 improve outcomes. Community is the way to build  
16 stronger public health. Some of our objectives for  
17 2024 are to increase the attention to barriers for  
18 accessing mental health supports and addressing  
19 social determinants of health. Those might include  
20 stigma, employment, culture, access, etc. We want to  
21 promote our focus on vocational intervention to help  
22 clients prepare for and exceed as a part of New York  
23 City's workforce. We want to provide 10 trainings to  
24 law enforcement on epilepsy first aid. It's a  
25

1 national initiative to have better outcomes when  
2 there's interaction between law enforcement and  
3 people with epilepsy. We employ a trauma-based  
4 treatment team to meet the needs of clients whose  
5 mental health is a barrier to their overall well-  
6 being. By preserving and increasing New York City's  
7 funding, we can ensure better lives for all New  
8 Yorkers. Thank you.

10 CO-CHAIRPERSON SCHULMAN: Thank you.

11 Greg, you may begin.

12 GREG MIHAILOVICH: Okay, thank you, Chair  
13 Schulman, Chair Lee. My name is Greg Mihailovich. I'm  
14 the Community Advocacy Director for the American  
15 Heart Association here in New York City. AHA is  
16 dedicated to fighting heart disease and stroke, and I  
17 want to touch on two City programs that will  
18 hopefully help us do that. First, self-monitoring  
19 blood pressure. Now, high blood pressure or  
20 hypertension is a key risk factor for cardiovascular  
21 disease and stroke, and often there are no symptoms  
22 that people are suffering from it, and monitoring  
23 your blood pressure numbers outside of a clinical  
24 setting, self-monitored blood pressure is a validated  
25 approach because often the numbers differ between

1 home and away. There's white coat hypertension, mask  
2 hypertension, and it's tied to lower hypertension and  
3 better management of hypertension, but there are  
4 financial barriers involved. Now last year, the  
5 Council passed legislation that says DOHMH is going  
6 to provide self-monitoring devices at no cost to  
7 high-need areas subject to appropriation so that  
8 means there's going to be some money hopefully, but a  
9 question of how much. We ask and recommend that it's  
10 at least 1 million dollars in the budget to support  
11 the self-monitoring blood pressure program.  
12

13           Secondly, smoking cessation. Smoking is  
14 still the number one preventable cause of death in  
15 the United States. One out of four deaths for  
16 cardiovascular disease and stroke can be tied to  
17 smoking. In New York City, 13 percent of adults still  
18 smoke, but two-thirds of them try to quit every year.  
19 Also, there are ongoing efforts at federal, city,  
20 state level about removing menthol cigarettes from  
21 the market. A recent study shows that if menthol was  
22 removed from the market, a full quarter of menthol  
23 smokers would try to quit rather than switch to non-  
24 methylated products so if that happens in New York  
25 City, quit attempts are going to go up. Studies show

1 that when someone trying to quit gets help from a  
2 healthcare provider, it doubles their chances of  
3 success so we're asking the City to invest an  
4 additional 1 million dollars in their smoking  
5 cessation programs to help New Yorkers live tobacco-  
6 free. Thank you for everything you do to protect our  
7 physical and mental health and happy to work with you  
8 going forward. Thanks.

10 CO-CHAIRPERSON SCHULMAN: I'd like to ask  
11 you a question. It's confusing to me and I'm sure  
12 it's confusing to other people in terms of blood  
13 pressure, like you get different readings, even when  
14 you do it yourself so are there any materials that  
15 the American Heart Association has to give to people  
16 about how to do that because not everybody does it  
17 the way it's supposed to? I'm including myself in  
18 this.

19 GREG MIHAILOVICH: We have a lot of  
20 information, but that's part of why the self-  
21 monitoring blood pressure is important because people  
22 are either tense in the hospital so the idea that if  
23 you know your number is going along that you get that  
24 bigger picture as opposed to that once a year, twice

1 a year you're checking the blood pressure, but I'm  
2 happy to share with your office and the Committee.

3  
4 CO-CHAIRPERSON SCHULMAN: Because I'd love  
5 to send it out to my constituents as well.

6 GREG MIHAILOVICH: Yeah, I'll send that to  
7 you.

8 CO-CHAIRPERSON SCHULMAN: Great. Thank you  
9 so much.

10 COMMITTEE COUNSEL: We'll now move to  
11 Rachel.

12 RACHEL BENNER: Thank you for the  
13 opportunity to testify. My name is Rachel Benner. I'm  
14 a social work student intern at United Neighborhood  
15 Houses. UNH is a policy and social change  
16 organization representing neighborhood settlement  
17 houses that reaches over 765,000 New Yorkers. Our  
18 members provide a variety of mental health and  
19 substance abuse services to their communities, such  
20 as Article 31 mental health clinics, Article 32  
21 substance abuse treatment programs, PROS programs,  
22 geriatric mental health, and others. This testimony  
23 will focus on three key recommendations for the FY  
24 2025 budget, restoring all funding for the Council's  
25 mental health initiatives at 25.5 million dollars,

1 creating a new 3-million-dollar youth mental health  
2 Council initiative, and investing 3.75 million  
3 dollars to expand school-based mental health clinics.

4  
5 Our first recommendation is the restoring  
6 of 25.5 million in funding to all nine of the  
7 previously funded DOHMH mental health Council  
8 Initiatives. We greatly appreciate the Council's  
9 longstanding support for these programs that bring  
10 mental health services to vulnerable populations.  
11 Every year, these initiatives provide crucial funding  
12 to non-profit providers to offer services in non-  
13 clinical community settings. Although the funding  
14 must be restored each year by the Council instead of  
15 being on more stable multi-year contracts, the  
16 funding is flexible and allows providers to meet  
17 their hyper-local needs. Funding levels for these  
18 initiatives fluctuated over the last few years. FY24  
19 overall funding was reduced by a million dollars so  
20 it is crucial that the Council at a minimum restore  
21 all this funding in the FY 2025 budget.

22 We also recommend creating a 3-million-  
23 dollar million youth mental health Council  
24 initiative. This would provide flexible mental health  
25 services for youth programs run by CBO's like

1 Beacons, Cornerstones, Compass, Sonic with a focus on  
2 out-of-school time. Programs would be able to hire  
3 mental health professionals who are trained to engage  
4 young people and test other innovative tailored  
5 solutions to young mental health needs, much in the  
6 same way that the geriatric mental health initiative  
7 functions for older adults.

8  
9 And then our final recommendation is  
10 investing 3.7 million dollars to bolster 50 existing  
11 school-based mental health clinics with each clinic  
12 receiving 75,000. Thank you.

13 CO-CHAIRPERSON SCHULMAN: Thank you.

14 COMMITTEE COUNSEL: David Freudenthal and,  
15 if it is not, please state your name for the record.

16 SHANNON ROCKETT: Hi, just a bit of  
17 housekeeping, Sergeant, before my time starts. David  
18 Freudenthal had to step away. I'm Shannon Rockett, I  
19 work on his team at Carnegie Hall so I'd like to  
20 testify on his behalf if that's okay.

21 COMMITTEE COUNSEL PEPE: If you could fill  
22 out an appearance card, that would be...

23 SHANNON ROCKETT: Yes, of course.

24 COMMITTEE COUNSEL PEPE: Thank you.

2 SHANNON ROCKETT: Good afternoon, Chair  
3 Schulman, Chair Lee and Members of the Committees. My  
4 name is Shannon Rockett, and I'm here today on behalf  
5 of Carnegie Hall. As a member of the Cultural  
6 Institutions Group, Carnegie Hall takes seriously its  
7 compact of public service to our city's residents and  
8 believe music can play a meaningful role in people's  
9 lives, including those in high-need situations.  
10 Carnegie Hall is a leader in creating far-reaching  
11 music education and social impact programs that  
12 inspire the next generation of music lovers, nurture  
13 musical talent, and contribute to the evolution of  
14 music education. Because our own work has focused so  
15 heavily on mental health and well-being, we were very  
16 encouraged to hear Speaker Adams inclusion of arts  
17 and culture and maternal and youth mental health  
18 initiatives among her priorities for the year ahead.  
19 The Speaker's focus here calls out the "arts and"  
20 approach to which our city's cultural organizations  
21 ascribe. With the City Council's support, culture has  
22 been a highly effective resource to address many  
23 human services needs. For this reason and many more,  
24 I urge the Council to restore the devastating cuts to  
25 culture that have been enacted this year and called

1 for in the next year. Carnegie Hall has invested  
2 deeply in the programming and research of music and  
3 mental health for more than a decade and seeks to  
4 both broaden and deepen our citywide impact with the  
5 Council's initiative support in FY25 for our Lullaby  
6 Project and Well-Being Concert Series. The Lullaby  
7 Project connects new parents and caregivers and their  
8 newborn babies with professional artists to compose  
9 original lullabies, meeting families where they are  
10 in public hospitals, high schools, shelters, and  
11 other community centers. Piloted this year, our Well-  
12 Being Concert Series offers thoughtfully curated  
13 concerts that bring people together for an experience  
14 that builds connection and celebrates our shared  
15 humanity, regardless of socioeconomic circumstances  
16 or background. In addition to public concerts, a  
17 significant proportion of the program invites  
18 specific groups to attend without cost. These include  
19 healthcare workers, students, and clients of H and H  
20 and DOHMH, veterans invited through the New York  
21 State Department of Veterans Services and Black  
22 Veterans for Social Justice, individuals and families  
23 impacted by the justice system, and older adults. Our  
24 impact and partnerships throughout the city  
25

1 demonstrate that investment in arts and culture is a  
2 compound investment in human services and our  
3 communities. Cuts to arts and culture therefore have  
4 a compound negative effect on our communities. We  
5 urge the Council to prioritize and protect funding  
6 for arts and mental health programming in the year  
7 ahead and thank you for your time.  
8

9 COMMITTEE COUNSEL: Thank you. We will  
10 Juan Pinzon on Zoom. Please wait until the Sergeant  
11 cues you and accept the prompt to be unmuted.

12 SERGEANT-AT-ARMS: Time is starting. You  
13 may begin.

14 JUAN PINZON: Thank you, Chairs Schulman  
15 and Lee. Thank you for the opportunity to testify.  
16 I'm sorry that I couldn't be there today. I'm the  
17 Director of Government Relations at the Community  
18 Service Society, and I'm today testifying in support  
19 of the Managed Care Consumer Assistance Program. This  
20 is a program that started in 1998 with a large  
21 network of 26 CBOs administered by the Community  
22 Service Society to help New Yorkers navigate the  
23 healthcare system, troubleshoot any problems that  
24 they may have with their health insurance.  
25 Unfortunately, we lost funding in 2010, and we were

1 able to restore some of the funding in 2019, but the  
2 funding is not really adequate to help all New  
3 Yorkers who need help. This is a program that is  
4 really important when consumers receive an insurance  
5 notice that they don't understand, when they get a  
6 medical bill that they're not able to afford, or  
7 maybe the insurance company is denying a benefit and  
8 they need help, appealing that insurance. This is  
9 really the only place where they can turn to for help  
10 so we are asking for an expansion of the program to  
11 be able to bring some of the CBOs that we lost back  
12 in 2010. We need a network of at least 26 CBOs  
13 providing services on the ground. Since we relaunched  
14 the program in 2020, we have been able to serve  
15 14,000 clients and we have been able to save those  
16 clients almost 800,000 in healthcare-related costs.  
17 We've also been very busy in the last year helping  
18 Medicaid consumers and also people who have essential  
19 plan, recertify their coverage. We can also help them  
20 explore different coverage options if they're not  
21 eligible for public health insurance during this end  
22 of the public health emergency and we, in fact, have  
23 seen a 72 percent increase in those type of cases so  
24 I'm asking the Council to restore funding for the  
25

1 program. We need at least 2.3 million dollars to be  
2 able to bring an additional 15 CBOs into our network  
3 and, with that funding and with that level of  
4 capacity, we should be able to serve an additional  
5 3,000 New York City residents through our program so  
6 I think that's all I have and thank you so much for  
7 your time and again for the opportunity to testify  
8 virtually.

9  
10 COMMITTEE COUNSEL: Thank you, Juan. Thank  
11 you so much to this panel.

12 We will now move on to our next panel,  
13 which will also be a mix of in-person and Zoom. Will  
14 Marcos Stafne, JiHoon Kim, Dana Zakharova, Catherine  
15 Laino (phonetic), Sylvia Pizarro (phonetic), and  
16 Murphy Halliburton, and then we'll have Ronnell  
17 Lovett on Zoom, so you will testify after the in-  
18 person. Thank you.

19 JiHoon Kim, you may begin.

20 JIHOON KIM: Good afternoon, Chair  
21 Schulman, Chair Lee, and Members of the Health and  
22 Mental Health Committees. My name is JiHoon Kim, and  
23 I am the inaugural CEO of InUnity Alliance, which was  
24 created by the merger of the Coalition for Behavioral  
25 Health and the Alcoholism and Substance Abuse

1 Providers of New York. We represent more than 250  
2 addiction and mental health agencies across the state  
3 with a significant footprint in New York City. First,  
4 it is vital that we invest in the human services  
5 workforce, and we join the City Council in  
6 celebrating the 741-million-dollar COLA announced  
7 last week and thank you for your continued advocacy  
8 for this essential workforce. Next, I want to  
9 emphasize the pressing need to destigmatize mental  
10 illness and substance use disorder. Stigma continues  
11 to contribute to significant challenges for my member  
12 agencies when launching services in communities that  
13 are disproportionately impacted by the overdose  
14 epidemic and the mental health crisis. InUnity  
15 Alliance is committed to building bridges to ensure  
16 that prevention, treatment, and recovery services are  
17 available to all residents of New York City. InUnity  
18 Alliance fully supports restoring the City Council's  
19 mental health and substance use portfolio to Fiscal  
20 Year '23 levels and increasing, in particular, the  
21 opioid prevention and treatment initiative. As we're  
22 all aware, New York City experienced record high  
23 drug-related deaths last year with a disproportionate  
24 impact on black New Yorkers. Relatedly, we commend  
25

1 the City Council's advocacy on encouraging the  
2 Administration to release opioid settlement funds as  
3 it is doing on Staten Island, supporting community-  
4 based organizations with additional resources will  
5 undoubtedly save lives and mitigate impacts on  
6 individuals and their families. Finally, another  
7 critical issue that requires on going attention from  
8 the City Council is contract delays. These delays  
9 have hindered our ability to deliver timely and  
10 effective care to New Yorkers. These processes need  
11 to be streamlined and expedited so that organizations  
12 can focus on their core mission of delivering high-  
13 quality care, rather than navigating bureaucratic  
14 hurdles. I appreciate this opportunity to present  
15 this testimony on behalf of InUnity Alliance, and I  
16 look forward to strengthening our partnership with  
17 the City Council.

18  
19 CO-CHAIRPERSON SCHULMAN: Thank you. You  
20 may begin.

21 COMMITTEE COUNSEL: Just make sure your  
22 mic's on.

23 DANA ZAKHAROVA: Hello. Good afternoon. My  
24 name is Dana Zakharova, and I have been a member of  
25 the Lifelinks Clubhouse for the past six years. I

1  
2 enjoy every minute of it. Lifelinks Clubhouse helped  
3 me to get education, job, and friends. I learned  
4 about being a mental health peer mentor, someone with  
5 a lived experience who helps other people with a  
6 mental health diagnosis through the Clubhouse. I  
7 received my training through it. I was able to get a  
8 full-time employment as a peer specialist because of  
9 my training. I got inspired to return to school to  
10 work on finishing my bachelor's degree because of a  
11 continuing education program I learned about and  
12 attended through my Clubhouse. I'm now going to be  
13 attending Hunter College to pursue my dream career in  
14 theater, dance, and Slavic studies. I met so many new  
15 friends through my Clubhouse, friends that I shared  
16 my life's moments with and who have been with me for  
17 years. I have a place to socialize and call my own  
18 because of my Clubhouse. I have friends because of  
19 the Clubhouse, I have a career, college, and I'm  
20 forever grateful to my Lifelinks Clubhouse. Thank  
21 you.

22 COMMITTEE COUNSEL: Thank you so much. You  
23 may begin when ready. Just make sure, yep, mic is on.

24 MURPHY HALLIBURTON: Thank you. My name is  
25 Murphy Halliburton. I'm a professor at CUNY at Queens

2 College and the CUNY Graduate Center. My specialty is  
3 medical and psychological anthropology, and I look at  
4 social and cultural issues related to mental health  
5 mostly, and I'm currently doing a research project on  
6 the Hearing Voices Movement, and my testimony is  
7 related to others here who will also speak to the  
8 Peers Not Police efforts. Hearing Voices Movement is  
9 a peer-led group where basically experienced voice  
10 hearers, some of whom have mental illness diagnoses  
11 like schizophrenia and some of them don't, help train  
12 more inexperienced people on how to handle the  
13 voices, and all the people I've interviewed have said  
14 that the medications didn't help them and they didn't  
15 get rid of voices. What they said made the difference  
16 was being involved in hearing voices groups, these  
17 peer groups. They said that they don't get rid of the  
18 voices. They change their relationships to the  
19 voices, and negative antagonistic voices are modified  
20 or resolved and sometimes go away. I asked several of  
21 these people I interviewed who had been arrested by  
22 the police for not doing anything threatening, but  
23 behaving strangely in public basically, what if a  
24 peer, say a voice-hearer, had come instead of the  
25 police during this behavior, what do you think would

1 have happened, and they always had this reaction  
2 like, oh my God, that would have been amazing. One  
3 woman said when she first had this happen to her she  
4 was just wondering what was happening and she wanted  
5 someone to explain why she was having this  
6 experience, and the police couldn't explain that to  
7 her but, no doubt, peers would have been more  
8 effective so I guess I'm speaking to the choir a  
9 little bit because I did hear concerns about B-HEARD  
10 today so I just want to encourage you to continue to  
11 pursue groups like that to become involved in using  
12 peers rather than police.

14 MARCOS STAFNE: Honorable Chairs and  
15 Members of the Committee, my name is Marcos Stafne,  
16 Executive Director of GallopNYC. I'd like to express  
17 my sincere gratitude for your support of the City  
18 Council's Autism Awareness Initiative, vital for New  
19 Yorkers on the autism spectrum. Over one-third of our  
20 participants have autism, emphasizing the need for  
21 targeted interventions. Therapeutic horseback riding,  
22 and being in the presence of horses profoundly  
23 benefits individuals with disabilities and their  
24 families. We prioritize serving low- and middle-  
25 income families, ensuring accessibility without

1 formal diagnosis requirements. City funding sustains  
2 our operations, providing therapeutic riding, and  
3 scholarships essential for our extensive 1,000-person  
4 waitlist. We advocate for the reinstatement of  
5 124,916 dollars in autism awareness funding. I invite  
6 Committee Members to witness our program's  
7 transformative impact in Queens and Brooklyn with  
8 plans for expansion in Staten Island. Your continued  
9 support enables GallopNYC to serve our city with  
10 excellence. Thank you for your time and  
11 consideration.  
12

13 CO-CHAIRPERSON SCHULMAN: I also want to  
14 say that GallopNYC is in my District, and they're  
15 amazing. I would encourage my Colleagues to go and  
16 visit and see what they do with the horses and the  
17 people that need assistance.

18 MARCOS STAFNE: Thank you.

19 COMMITTEE COUNSEL: Before this panel  
20 concludes, we're going to move to Ronnell Lovett on  
21 Zoom. Please wait until you are unmuted, accept the  
22 prompt, and wait until the Sergeant cues you.

23 SERGEANT-AT-ARMS: You may begin.

24 RONNELL LOVETT: Good afternoon. My name  
25 is Ronnell Lovett, and (INAUDIBLE) Clubhouse, and I

1 want to make this statement briefly. Why my Clubhouse  
2 is very important to me, (INAUDIBLE) Clubhouse is my  
3 second home. Keep my Clubhouse open and don't shut us  
4 down. I'll agree we make sure more New Yorkers like  
5 us have access to Clubhouses, but making big  
6 Clubhouses (INAUDIBLE) small Clubhouses like mine  
7 (INAUDIBLE) our struggle to do the best job for  
8 members. We need our Clubhouses to be in our  
9 communities and, if they are no options for small  
10 Clubhouses, where does that leave us? Please make  
11 sure you keep my Clubhouse open in my community.  
12 Thank you very much.

14 COMMITTEE COUNSEL: Thank you.

15 CO-CHAIRPERSON LEE: Thank you, everyone,  
16 and before we dismiss this panel, I just wanted to  
17 say for the record right now, but also hopefully  
18 we'll remember this in the future, but there is an  
19 incredible amount of talent in this room right now,  
20 and have the fortune to get to know and visit all of  
21 you guys at your different sites, GallopNYC, InUnity,  
22 that merger is huge, because as we know, comorbidity  
23 exists, we need the research, we need community, we  
24 need all of these partners on the ground, UNH,  
25 whoever, if the social work intern's here, don't

1 leave, please, the industry because we need more  
2 social workers, but I just want to say this because I  
3 feel very humbled to be in the presence of such great  
4 leaders who are doing the work on the ground in the  
5 community, and what I wanted to say is I want to  
6 encourage you guys to also exchange information with  
7 each other because there is such a wealth of  
8 knowledge in this room, and I just wanted to state  
9 that for the record and recognize it and really hope  
10 that you all also get to exchange information. If you  
11 guys want to reach out to our offices, sorry, John,  
12 I'm giving you guys more work on my Staff but, if you  
13 guys want to reach out to our offices as a resource,  
14 I really encourage you to do that because I just  
15 really want you all to get connected to each other  
16 because there's so much room for collaboration so  
17 just wanted to say that.

18  
19 COMMITTEE COUNSEL: Thank you, Chair, and  
20 thank you so much to this panel.

21 Moving along to our next panel, which  
22 will be in-person. Will Eric Rosenbaum, Shams  
23 DaBaron, Jane Ni, Caitlin Garbo, Anne Casper, and  
24 Joelle Ballam-Schwan.

2 ERIC ROSENBAUM: Good afternoon. Thank you  
3 to Speaker Adams, Health Chair Lynn Schulman, Mental  
4 Health Chair Linda Lee, and the entire Council for  
5 the opportunity to testify. I'm Eric Rosenbaum. I'm  
6 the President and CEO of Project Renewal. For over 55  
7 years, we've provided shelter, housing, healthcare,  
8 employment services to hundreds of thousands of New  
9 Yorkers experiencing homelessness. Let me start by  
10 saying thank you for this COLA. It's a big, big deal.  
11 Our workers, our professionals, they provide care,  
12 compassion, and renewal. This COLA is a big step  
13 towards, although it doesn't get all the way there, a  
14 living wage so on behalf of our nearly 1,000 staff,  
15 thank you.

16 Project Renewal houses about 5 percent of  
17 the single adults in New York City's shelter system.  
18 Our population is the most challenged by mental  
19 illness, substance use, criminal justice involvement,  
20 and, if we're really honest, racism. Our services go  
21 far beyond City-funded shelter and housing. We  
22 provide primary healthcare, psychiatry, substance use  
23 treatment, dental care, occupational therapy. Our  
24 workforce development programs are uniquely  
25 successful at bringing our clients into the workforce

1 and provides a ladder to a true living wage. Our  
2 scale and our cross-functional behavioral health  
3 expertise is the secret sauce that makes the  
4 difference in the lives of our population. Consider  
5 the state-of-the-art 16-bed Support and Connection  
6 Center in Council Member and Deputy Speaker Ayala's  
7 East Harlem District, which this year provided  
8 engagement, stabilization, and treatment services for  
9 800 adults with mental health or substance use needs  
10 and is an effective alternative to incarceration and  
11 hospitalization. Our occupational therapy program is  
12 integrated across all of our shelter and housing  
13 programs, and it helps the bridge that connects that  
14 makes clients help get the skills they need to build  
15 a fulfilling and stable life. This comprehensive  
16 support means faster, more effective care, and it  
17 changes lives. We're really proud to have your  
18 support through the Speakers Initiative and the  
19 Homeless Prevention Service for Veterans Initiative.  
20 We hope to count on your continued investments in our  
21 mission to end the revolving door of emergency room,  
22 jails, shelter, and the streets. Thank you.

24 SHAMS DABARON: Thank you to Speaker  
25 Adams, Deputy Speaker Ayala, Health Chair Schulman,

1 Mental Health Chair Linda Lee, the Committee Members  
2 and the entire City Council for the opportunity to  
3 testify. My name is Shams DaBaron. Today I'm proud to  
4 serve on the Board of Project Renewal, a shelter  
5 provider whose shelter I once slept in. But when I  
6 first came to Project Renewal, leadership wasn't on  
7 my mind. I was unhoused, deeply depressed, and  
8 wondering whether I could go on. Life, for me, ain't  
9 been no crystal stair and, at that point, I was ready  
10 to give up on life because I couldn't take it no  
11 more. Many of the shelters I've been in were so  
12 inhumane, I preferred to sleep in the streets. It was  
13 at a Project Renewal shelter that I was given more  
14 than a bed. In their shelter, I received therapy,  
15 treatment for alcohol abuse, and wraparound support.  
16 I participated in occupational therapy groups to  
17 develop skills to navigate challenging situations.  
18 Within months, I knew I had a life worth living and  
19 wanted to make a difference. That's where the  
20 homeless hero was born. Today, I'm proud to be a  
21 leader for others who need care and support. My  
22 advocacy is rooted in my personal experience. To make  
23 stories like mine possible, partnership with the New  
24 York City Council is crucial. Project Renewal and  
25

1 other providers need your continued support to ensure  
2 that thousands of New Yorkers get the integrated care  
3 they need. I asked for the Council support to expand  
4 initiatives like Project Renewal support and  
5 connection centers, Clubhouses fund job training  
6 initiatives like its culinary arts program and  
7 embrace a food-as-medicine policy in all shelters.  
8 Thank you for the opportunity to testify and your  
9 continued partnership.  
10

11 COMMITTEE COUNSEL: Thank you.

12 JOELLE BALLAM-SCHWAN: Hello. My name is  
13 Joelle Ballam-Schwan and I'm with the Supportive  
14 Housing Network of New York and Correct Crisis  
15 Intervention Today, CCIT-NYC. Chair Lee, thank you so  
16 much for all your support around NYC 15/15 and thank  
17 you to the entire Council for the COLA. We look  
18 forward to learning more details and ensuring that it  
19 covers all supportive housing programs. As you know,  
20 we are concerned that the NYC 15/15 initiative is  
21 falling short of its goal to create 15,000 units by  
22 2030. NYC 15/15 relies on the scattered-site model  
23 where non-profits rent units on the private market  
24 and bring services to tenants, but private market  
25 units aren't there. The Housing and Vacancy Report

1 showed the vacancy rate at just 1.4 percent. This,  
2 along with inadequate service rates, has resulted in  
3 only 17 percent of scattered-site units awarded after  
4 eight years when the City should be at or above 50  
5 percent. This is also a racial equity issue. Black  
6 people who are over-represented in supportive housing  
7 applicants make up the majority of tenants. The  
8 network has developed a plan to improve NYC 15/15 and  
9 ensure the City reaches its target so we seek to  
10 reallocate the 6,220 unawarded scattered site units  
11 as follows. Develop additional congregate units,  
12 develop only a limited number of scattered site  
13 units, develop a supportive housing preservation  
14 program, and investigate the overlay model. We also  
15 ask to increase and align all NYC 15/15 service and  
16 operating funding to ensure parity across the  
17 programs and expand eligibility to folks exiting jail  
18 or prisons and survivors of domestic violence, and  
19 we'll provide more details in our written testimony.  
20 As part of CCIT-NYC, we're advocating for a peer-led  
21 non-police mental health crisis response system. The  
22 current City pilot program, B-HEARD, omits peers from  
23 the response teams. We ask that the Council adopt  
24 best practices and features of CCIT-NYC model by  
25

focusing on placing trained peers on B-HEARD response  
teams as well as restore prior B-HEARD PEG cuts.

Thank you.

COMMITTEE COUNSEL: Jane Ni, you may begin  
next.

JANE NI: Good afternoon. My name is Jane  
Ni. I also go by Ni Xiaowei, which is my Chinese name  
or Wei for short, and I am the Assistant Director of  
Policy at the Community Healthcare Association of New  
York State, New York's primary care association  
representing more than 70 federally qualified health  
centers, also known as community health centers,  
across the state. On behalf of CHCANYS and New York  
City's health centers, I thank the New York City  
Council for convening this important Preliminary  
Budget hearing on Health. In New York City, community  
health centers serve more than 1.2 million patients  
at 490 sites across the city. Health centers serve as  
the backbone of New York's healthcare safety net,  
providing high-quality primary and preventive care to  
all, regardless of their ability to pay, insurance  
coverage, or immigration status. Many of our health  
centers' patients are from black and brown and  
underserved communities that have historically faced

systemic barriers in accessing quality healthcare.

CHCANY has three Fiscal Year 2025 budget priorities

for the New York City Council. First is to invest in

primary care and community health centers, second is

the support of programs that strengthen and reinforce

the healthcare workforce and, finally, that the

Council ensure all New Yorkers have access to care.

We have submitted detailed written testimony, which

you have before you, which does a deep dive on each

of these topics, but I will now share a brief comment

on each of these priorities. It is crucial that the

Council invest in primary care. Primary care is the

cornerstone of our healthcare system, but it has been

long underfunded. Increased targeted investments in

primary care and to support the critical role of

health centers are needed and will enhance preventive

efforts while addressing health disparities prevalent

in underserved communities, including maternal

mortality, COVID-19, and cardiovascular diseases.

Health centers are the primary care safety net for

New York City and are pivotal in advancing health

equity and tackling disparities. Over the years,

health centers have expanded their services to

encompass comprehensive primary care, including

1 addressing social needs like housing and food  
2 insecurity. However, rising costs are far exceeding  
3 health center reimbursement rates that were set over  
4 20 years ago. According to the analysis conducted by  
5 the Urban Health Institute, on average, costs are 44  
6 percent higher than the maximum allowable CHC  
7 Medicaid rate. This puts immense strain on their  
8 ability to recruit and retain a diverse workforce.  
9 Finally, we hope to see the swift implementation of  
10 the expansion of the New York City CARES program to  
11 include health centers that was enacted by the  
12 Council in 2021, which would really greatly help  
13 alleviate the financial burden of uncompensated care,  
14 particularly for vulnerable populations such as  
15 asylum seekers and undocumented individuals. In the  
16 past, the Council has adopted resolutions calling on  
17 the New York State legislature to pass legislation  
18 that would expand health insurance coverage to  
19 undocumented individuals. We look again to the New  
20 York City Council to support healthcare coverage  
21 expansion to all New Yorkers, regardless of  
22 immigration status. Thank you again for the  
23 opportunity to testify today. I'm happy to answer any  
24 questions.  
25

COMMITTEE COUNSEL: You may begin when  
ready.

CAITLIN GARBO: Good afternoon, Chair Lee  
and Chair Schulman and Members of the joint  
Committees. My name is Caitlin Garbo and I'm speaking  
on behalf of the National Alliance on Mental Illness  
of New York City, NAMI-NYC. For over 40 years, we've  
provided renowned peer- and evidence-based services  
led both for and by individuals and families affected  
by mental illness all across New York City and all  
free of charge. NAMI-NYC sees families as the thread  
across a fractured system of New Yorkers living with  
SMI. We want families to be known as those who are  
first dealing with those changes in their loved one's  
behavior and mood. Maybe some of you up here even  
identify with being a family member in this capacity.  
When given proper tools and adequate support,  
families can intervene and improve mental health  
outcomes for peers. To highlight this, I'd like to  
share an anecdote about two NAMI-NYC community  
members who, when they fell in love, no one told them  
that mental health challenges would be so integral to  
the strength of their relationship. When Felix  
confided in Keisha about his mental health condition,

1 she wanted to help, but didn't know how. However,  
2 when Felix was in crisis, she came across NAMI-NYC's  
3 helpline and, from there, she was connected to our  
4 support groups. During the pandemic, she took our  
5 family-to-family course. She helped be a better  
6 caretaker, partner, and friend for Felix. Keisha  
7 better understood what he was going through, their  
8 communication improved, their relationship was  
9 strengthened, and this just shows how not just Keisha  
10 and Felix are unique with this story, right? So many  
11 people across our community and across New York City  
12 broadly deal with mental illness and have difficulty  
13 navigating so we know that when a family member is  
14 involved, emergency room visits and psychiatric  
15 hospitalizations decrease and there's greater  
16 engagement with community mental healthcare. NAMI-NYC  
17 is the only non-profit that is offering direct and  
18 extensive supports to family members in New York City  
19 involved in the life of someone living with SMI. For  
20 this reason, our organization is asking the City  
21 Council to follow through on its commitment towards  
22 family and peer support services listed in its first  
23 stop on the mental health roadmap by making a  
24 250,000-dollar investment in our one-of-a-kind  
25

1 evidence-based care for mental healthcare-givers'  
2 program, which will be critical to helping New  
3 Yorkers affected by mental illness. We really hope we  
4 can get your support. We thank you for your  
5 consideration, and we hope to continue to work  
6 together on mental health issues. Thank you.

8 COMMITTEE COUNSEL: Thank you so much to  
9 this panel. We'll now move to our, oh, did you want  
10 to say something?

11 CO-CHAIRPERSON LEE: No, I just want to  
12 say you guys all rock. Thank you.

13 COMMITTEE COUNSEL: We'll now move to our  
14 next in-person panel. It'll be Marg CURRAN, Emily  
15 Smith, Sofia Perrotto, Donald Nesbit, Sheina Banatte,  
16 and Dr. Victoria Phillips.

17 MARG CURRAN: Good afternoon. My name is  
18 Marg Curran. I'm a social worker and an employment  
19 specialist at the Center for Urban Community Services  
20 Career Network where I provide supportive employment  
21 services to low-income New Yorkers living with severe  
22 mental illness. This involves helping my clients  
23 create a resume, apply for jobs, and retain that job  
24 after they're hired as a part of their mental health  
25 recovery. I am also a proud member of DC37. I was

1 involved in organizing a union at CUCS with my co-  
2 workers, and we are currently negotiating our first  
3 contract with CUCS management. Across CUCS, my co-  
4 workers show up every day for people living with  
5 mental illness and dealing with extreme poverty. At  
6 Career Network, I assist people with serious mental  
7 illness who sometimes have not worked in over 20  
8 years due to homelessness, incarceration, substance  
9 use, and long-term psychiatric hospitalizations. My  
10 clients gain a greater independence by working on  
11 their employment goals with me, working to help my  
12 clients feel a sense of purpose and belonging in the  
13 wider community, which in turn supports their  
14 recovery. We are City-contracted workers facing  
15 chronic low wages. Far too often, my co-workers who  
16 are passionate about their job leave CUCS because we  
17 are not paid enough. Low wages have led to high  
18 turnover at CUCS, which ultimately hurts the people  
19 we serve. Across our 20-plus programs, we lose caring  
20 workers all the time because of wages. Our clients  
21 feel the brunt of this turnover, and our work is only  
22 as valuable as the connections we form with the  
23 people we serve, and those relationships are severed  
24 every time we lose another worker to low pay. We are  
25

2 committed to the work we do, and united in the fight  
3 for fair compensation and dignity in our city  
4 contracts. We thank you for the COLA that was  
5 announced by the Mayor last week, and we continue to  
6 advocate for an increase in the DOHMH budget to  
7 invest in workers and keep the City's mental health  
8 services running. Thank you for your time.

9           SOFIA PERROTTO: Good afternoon, everyone.  
10 I'm Sophia Perrotto. I work for the Center for Urban  
11 Community Services as a case manager at a supportive  
12 housing site in Brownsville, Brooklyn, and I'm a  
13 proud member of our workplace union through DC37. I'm  
14 here today to join the call for increased funding for  
15 New York city's human services above and beyond a  
16 cost-of-living adjustment. Supportive housing is  
17 affordable housing with on-site social services. All  
18 of the tenants in my building are people who were  
19 previously chronically street homeless and live with  
20 either a severe mental illness, HIV, or both. Our job  
21 as social service staff is to help people re-enter  
22 the community. We help people look for jobs, fill out  
23 benefit applications, enroll in classes, and perhaps  
24 most importantly, we provide stable, healthy  
25 relationships because sometimes, having consistent,

1 meaningful contact with another human being is just  
2 what people need to thrive. It's so fulfilling to  
3 watch my tenants grow, but the reality is that the  
4 job is grueling and traumatic. In just my first six  
5 months on the job, my team lost eight tenants to  
6 overdose-related death. All day long, we are around  
7 maladaptive substance use, weapons, serious illness,  
8 and violence, and we are severely, chronically  
9 underpaid. I have co-workers who are on SNAP, co-  
10 workers who have to choose between feeding their  
11 children and going to the doctor, and co-workers who  
12 are quite literally homeless themselves. None of us  
13 can afford the therapy we need to prevent burnout and  
14 secondary trauma. Talented, dedicated social service  
15 workers leave this field all the time because they  
16 can't make ends meet. This is sad for the field of  
17 human services and also interrupts the continuity of  
18 care for our clients. When staff keep having to move  
19 on because we can't pay our bills, it means service  
20 consumers are endlessly abandoned by the most core  
21 supports in their lives. The increased cost of living  
22 adjustment announced by Mayor Eric Adams is certainly  
23 a start, but it's unfortunately far from enough. I  
24 invite you to invest generously in the social service  
25

workers who uphold the most vulnerable New Yorkers,  
because we cannot continue to do the vital work that  
we do if we ourselves are struggling to survive.

Thank you so much.

DONALD NESBIT: Good afternoon, Chair  
Linda Lee. I am Donald Nesbit, Executive Vice  
President for Local 372, DC37 and AFSCME. I am here  
today to provide testimony on behalf of the 24,000  
members that we represent, including the substance  
abuse prevention and intervention specialists, SAPIs.  
Local 372 respectfully requests the City of New York  
to fund the SAPIs program through a dollar-to-dollar  
match and our request in Albany is 6 million dollars  
this year. New York City children are in a crisis and  
continue to be impacted by the lingering effects of  
COVID-19. New York City schools are grappling with a  
spike in discipline problems among children,  
disturbances and that educators and advocates say  
show that many students are still dealing with the  
hard emotional stress of the pandemic, over 14,000  
school safety incidents last year and, according to  
the Police Department' data, that is over 3,000 more  
incidents than 2018-2019. This proves that there is a  
need for mental health services. According to the CDC

2 report, we need to monitor children's mental health,  
3 promote coping with resilient skills, services to  
4 support children's overall mental health, juvenile  
5 Justice Department and delinquency prevention. Also,  
6 their evidence suggests that programs implemented in  
7 the early stages of a child's life may provide  
8 effective prevention and create behavior adjustments.

9 SAPIs are like New York City educational  
10 firefighters, often the first to respond to students  
11 in need. The situation at hand might involve  
12 substance abuse, risky behaviors, a school fight, a  
13 failed test, or simply times when teachers, parents,  
14 and students don't see eye-to-eye. Each and every  
15 day, caring SAPIs put out fires, providing the  
16 supporting guidance to help modify behaviors.

17 Substance abuse is a crisis among our young people.  
18 Just yesterday, during a Public Safety Committee  
19 hearing, we heard of a 14-year-old at Brooklyn Tech  
20 High School, who unfortunately overdosed from taking  
21 drugs. SAPIs provide this prevention every day in our  
22 school system, but there are just not enough SAPIs in  
23 our school system. Quite often, they are made to go  
24 from one school to another, to three, to four, and  
25 now it's just expanding to more and more schools.

1 What that simply means is a SAPI on a daily basis, if  
2 they are moved to another location, a student that is  
3 at risk at one school, their services are removed and  
4 taken away from them to provide for others. It just  
5 simply should not be a choice between the two. Local  
6 372's goal this year is to partner with the City  
7 Council, as we have done in the past, to make a smart  
8 investment towards the quality of life towards our  
9 New York City students, their families, and the  
10 entire community at large. The Council has been a  
11 leader in prioritizing opportunities for children.  
12 However, we must combat today's urgent mental health  
13 crisis. Local 372 requests that the City Council  
14 ensures that the SAPIs' fund is properly accounted  
15 for also in the City budget, as sometimes it is a  
16 difficult time to navigate and see where the money  
17 has actually went. I thank you, Chair Lee, and I'm  
18 available for questions after.

19  
20 SHEINA BANATTE: Good afternoon, Chair Lee  
21 and Committee, and thank you for listening to my  
22 testimony. My name is Sheina Banatte. I'm  
23 representing Justice for Eudes Pierre Coalition, and  
24 I also am a member of CCIT, Correct Crisis  
25 Intervention Today, advocating for peers, not police.

1 What we believe to be a solution to a public health  
2 issue, to a public health crisis, a true non-police  
3 response to people experiencing crisis. My why for  
4 being here is Eudes Pierre. Eudes Pierre is my cousin  
5 and was only 26 years old when he, himself, placed a  
6 call to 9-1-1, what we believe to be his cry for  
7 help. Police showed up with their uniforms and their  
8 hostility and their commands and callousness and  
9 their flashing lights and their tasers and their guns  
10 and now Eudes is dead. In that moment, Eudes was not  
11 provided care. He was not provided understanding or  
12 the gift of life. There is no aftercare past that  
13 moment of crisis for Eudes and, in an apparent moment  
14 of crisis, police did not provide the emotional  
15 intelligence needed to Eudes. He was not treated with  
16 dignity, which is why we say peers, not police. Peer-  
17 led crisis response teams offer an alternative  
18 instead of the system that's been running for so long  
19 and one that proves to be so deadly and so fatal.  
20 Peers are culturally responsive, trauma-informed, and  
21 well-trained individuals with personal experience,  
22 person-centered so when, in crisis, we are validated,  
23 heard, supported, a human connection, compassion, the  
24 ability to keep breathing and living beyond crisis.  
25

1 Peer-led crisis means meeting those in crisis where  
2 they are at and helping them pass that moment so  
3 peers in essence means the ability to keep breathing  
4 and living beyond crisis. Our objective today, a  
5 transformative goal for reform and recovery, removing  
6 police from mental health crisis response. The next  
7 steps have to be a journey of transformation, reform  
8 and recovery. Please support efforts in your District  
9 and in the City for real reform and change. Support  
10 transparency and effectiveness to B-HEARD. More than  
11 85 percent of calls default to police. Enhance 9-8-8  
12 for those in distress or experiencing crisis. Put the  
13 money where it matters. Invest and fund human lives.  
14 As we speak in New York, there's Daniel's Law on the  
15 State level that is ready to start a pilot program,  
16 which aims to do just this in honor of Daniel Prude,  
17 who was killed by Rochester police, which in two days  
18 will mark four years since he was murdered while in  
19 while too was in crisis. What will be done today on  
20 the City level? Thank you.

22 DR. VICTORIA PHILLIPS: Peace and  
23 blessings, everyone. Thank you, Chairs, for having  
24 this meeting today. I'm Chaplain Dr. Victoria  
25 Phillips, and I work at the Mental Health Project at

1 Urban Justice Center for about a decade now, and I'm  
2 also the CEO and founder of Visionary V Ministries  
3 and, for over 20 years, I've worked in nursing,  
4 cognitive behavioral therapy, I've monitored those  
5 with serious mental illness in New York City  
6 Department of Corrections, and I've done some forms  
7 of chaplaincy in jails and prisons nationwide,  
8 actually. I'd just like to say in New York City,  
9 black and Latinx people make up 52 percent of the  
10 general population, yet make up almost 90 percent of  
11 those admissions in 2021 New York City Department of  
12 Corrections, 1,526 dollars per day is spent to  
13 incarcerate one person on Rikers, over half a million  
14 per year, and yet we know 80 percent of the women on  
15 Rikers right now have a mental health concern. Over  
16 50 percent of the entire population in DOC has a  
17 mental health concern. We also know that one out of  
18 four women in Rosie's are non-gender-conforming  
19 people right now go into incarceration being a  
20 survivor of sexual assault. We also know that 77  
21 percent of them in Rosie's right now are primary  
22 caregivers, and I'm giving these things for a reason.  
23 What happens to families that they leave behind in  
24 the community, right? We know that one out of five  
25

2 kids in foster care actually end up with a conviction  
3 as adults so what are we doing? Where are those  
4 programs going? There's a saying I like to say, when  
5 a student makes a poor choice, it is a conversation,  
6 not the consequence, that makes all the difference.  
7 Yesterday, the DA actually sat in the Public Safety  
8 meeting and said she wished her office had access to  
9 things like school records. As a mother myself who  
10 stayed on the PTA in a leadership position until my  
11 son actually graduated out of high school, I know all  
12 too well that bias reporting goes on in DOE so I know  
13 all too well how dire it is for social workers to be  
14 expanded in that budget. The school-to-prison  
15 pipeline is very real. From my years in nursing, I'm  
16 aware that invisible disabilities and concerns are  
17 often similar amongst our society, yet the human  
18 responses are not. Can I just get through it one  
19 second? If Clubhouses close, what does that mean for  
20 those of us with disabilities? Would they be forced  
21 to travel? How far? Would it be safe in certain  
22 neighborhoods? And individuals, like myself, I live  
23 in an area with no trains, if I took a bus to the  
24 train, there's no elevator. I had brain surgery. I  
25 have my own disabilities. What does that look like

1 for people that need access to the Clubhouses? And I  
2 want to also remind people that substance abuse and  
3 misuse is indeed still part of the DSM-V. It's a  
4 mental health concern. Mental health is health. So we  
5 have to address it, and B-HEARD program doesn't even  
6 have a 24/7 response. The City needs to address that  
7 because in nursing, tell me what ER in New York City  
8 closes at 9 p.m. or 11 p.m. They all stay open. So  
9 mental health is a crisis that needs to be addressed  
10 24/7, and I'll finish by saying, from advocating to  
11 save my own life and previous work, I know that  
12 racial disparities exist in medical access and  
13 treatment. I'm also a member of the Brooklyn  
14 Borough's President's Maternal Health Task Force  
15 Mental Health Committee. I thank this Committee for  
16 including those questions around doulas and access to  
17 them today, and I'll end by saying, as a crisis  
18 response chaplain, I encourage this Council to  
19 support deaf doulas and midwives as well. I assist  
20 law enforcement, the community, and so many others,  
21 and I know all New Yorkers are hurting. Treatment  
22 looks different and feels different to individuals  
23 and, Chair Lees, this is why I love your response to  
24 DOHMH today, when you said, why not do both? See, we  
25

2 don't have to put ourselves into a box. We can  
3 deliver the services that the people actually need  
4 and respites need to be increased because they allow  
5 the people in the community to actually remain  
6 independent and not be hospitalized while seeking  
7 care and Clubhouses allow those coming home, re-  
8 entering, to receive the care they need and to feel  
9 supported and have friends and to be successful.  
10 Lastly, I'll say as an Army brat, with a mother  
11 buried in a military cemetery, my mother is not there  
12 for the illusion of that equity. We all deserve equal  
13 rights and access to care on domestic soil and people  
14 deserve to be treated, you know that song, that old  
15 show where everybody knows your name, so small  
16 Clubhouse deserve to be funded.

17 CO-CHAIRPERSON LEE: Thank you so much to  
18 this panel. Thank you all so much, and thanks for  
19 sharing your story, Sheena, and always, Dr. Victoria  
20 Phillips bringing the spice and the energy, and I  
21 love it, and I just want to thank all the folks at  
22 DC37 in labor, and thank you so much for advocating  
23 because the COLAs, we need to pay people for the work  
24 that they're doing and pay them a living wage, more  
25 than a living wage, like you said, and I think both

1 of you also highlighted the tremendous challenges  
2 because of all the silos, and there's no reason why  
3 Rikers Island should be the third largest mental  
4 health institution in the entire nation, and that is  
5 something that we need to fix and there's a lot there  
6 we need to get at the root at, and we're not  
7 utilizing treatment courts enough so if anyone here  
8 is interested in changing professions, I encourage  
9 you to do that because we need more of these folks  
10 serving the community, but I just want to thank you  
11 all.  
12

13 COMMITTEE COUNSEL: Thank you so much.  
14 We'll now move to our next panel. It'll be Sakeena  
15 Trice, Karina Adler, Laura Jean Hawkins, Anna Krill  
16 (phonetic), Carmen Garcia, and Steven Risi.

17 SERGEANT-AT-ARMS: If your name was  
18 called, please come up to the table. If you have any  
19 statements, we'll take them now.

20 CARMEN GARCIA: Good afternoon. My name is  
21 Carmen Garcia, and I'm a Community Health Worker  
22 Supervisor at Make the Road New York. Make the Road  
23 New York has served New York immigrant and working-  
24 class families for over 25 years and has a membership  
25 of 27,000 and only we can connect 9,000 people to

2 health services and provide wraparound resources to  
3 low-income immigrants and uninsured people. We ask  
4 Council to use every available tool to reverse budget  
5 cuts to DOHMH and NYC Health and Hospitals that would  
6 harm the vital health services for the thousands of  
7 working class and immigrant New Yorkers. Any cuts to  
8 Health and Hospitals could impact healthcare access  
9 for our community members. Most of them are  
10 ineligible for health insurance, and it will reduce  
11 the number of available care facilities for them. Our  
12 Make the Room New York services impacted by cuts  
13 could include SNAP and health insurance benefit  
14 outreach, enrollment and navigation through community  
15 health worker services (INAUDIBLE) access services.  
16 Make the Road relies on the funding initiatives  
17 neighbor law to provide the services to immigrant  
18 communities in New York City. We request the Council  
19 supports in maintaining or expanding the following  
20 programs to help us on meet urgent needs in Fiscal  
21 Year '25. Increase overall funding for the MCCAP  
22 Initiative to 2.3 million with (INAUDIBLE) for Make  
23 the Road New York to provide cultural competent  
24 assistance to low-income immigrant New Yorkers to  
25 enroll and use healthcare coverage; increase overall

1 funding for the Access Health Initiative to 4 million  
2 and renew 110,000 to Make the Road for peer-to-peer  
3 outreach and public education on healthcare access  
4 and coverage, particularly for the uninsured and  
5 underinsured; renew funding for 75,000 to Make the  
6 Road under Ending of Epidemic initiative to support  
7 prevention, education, and outreach on HIV  
8 prevention; renew funding for 80,000 for Make the  
9 Road under Immigrant Health Initiative; maintain  
10 funding for 9.75 million for NYC benefit programs;  
11 and create funds and sustain a community health  
12 worker project to fund CBOs to hire community health  
13 workers who partner with clinical facilities and  
14 provide one-on-one assistance, helping individuals  
15 navigate the health system and access to care. Thank  
16 you for standing against short-sighted budget cuts  
17 and your support of immigrant and working-class New  
18 Yorkers.  
19

20 KARINA ALBISTEGUI ADLER: Thank you for  
21 the opportunity to speak today, Chair Lee and Chair  
22 Schulman. My name is Karina Albistegui Adler. I'm the  
23 Co-Director of Health Justice at the New York Lawyers  
24 for the Public Interest. The City Council's generous  
25 support of our Immigrant Health Initiative has

1 allowed my team to continue to meet the most pressing  
2 needs of long-time immigrant communities and members  
3 of the recently arrived migrant groups. Your  
4 continued support as we seek a reinstatement and  
5 enhancement in our funding will be crucial to meeting  
6 the ongoing needs of our client communities. We serve  
7 clients across the spectrum of identities and  
8 healthcare needs that include gender-affirming care  
9 for transgender and gender-nonconforming asylum  
10 seekers as well as transplant access for noncitizens.  
11 Our work has increased access to healthcare for  
12 hundreds of new Yorkers thanks in large part to our  
13 collaboration with providers in the City public  
14 hospitals and SUNY Downstate Kidney Transplant  
15 Program. We've had the honor of helping to save the  
16 lives of a growing number of formerly uninsured  
17 individuals who would otherwise be shut out of the  
18 organ transplant process due to their immigration  
19 status. As you work to address the healthcare needs  
20 of our city, I ask that you continue to center the  
21 understanding the needs of the most vulnerable people  
22 in our communities. Concrete actions along these  
23 lines would be to support the robust funding of the  
24 proposed Office of Transplant Equity that Council  
25

1 Members Narcisse, Hanif, Schulman and Louis have  
2  
3 championed; careful oversight of the proposed  
4 restructuring of SUNY Downstate, which would involve  
5 merging services at H and H sites in particular,  
6 ensuring that New Yorkers from across the city who  
7 largely rely on SUNY as the only safety net  
8 transplant program in the city continue to have  
9 access to kidney transplants; investment in quality  
10 data collection systems to track access to specialty  
11 service, services that would only be available at the  
12 city's voluntary hospitals for H and H patients and  
13 Medicaid recipients; use of any tools available to  
14 our city to ensure that voluntary hospitals use  
15 hospital financial assistance programs to provide  
16 medically necessary specialty care to qualifying  
17 patients. I thank you again for your continued  
18 support and look forward to continue to collaborate.  
19 Thank you.

20 LAURA JEAN HAWKINS: Good afternoon, Chair  
21 and Committee Staff and Committee Members. My name is  
22 Laura Jean Hawkins. I am the Advisory Board Chair of  
23 Astoria Queens SHAREing and CAREing, dba SHAREing and  
24 CAREing. Our President and Founder, Anna Kril, was  
25 tied up today with one of the cancer survivors we

1 assist and could not join us, but I did submit her  
2 testimony. I appear today as a woman who has been an  
3 ally for and an advocate on behalf of the cancer  
4 community for over two decades. I am also a woman who  
5 was recently diagnosed with a reoccurrence of  
6 endometrial hyperplasia, and I'm awaiting my biopsy  
7 results. I am a woman whose future will be changed  
8 one way or another once those results come in, and I  
9 am a woman who is afraid of that future right now.  
10 Thankfully, I have the support of Shareing and  
11 Careing's wonderful staff and volunteers, and I can  
12 lean on them and they can guide me on this journey. I  
13 share my story because that's only one of the stories  
14 that Anna and her team deal with every day and help  
15 with every day at Shareing and Careing. From the  
16 person awaiting test results like myself, from the  
17 cancer survivor undergoing treatment who needs  
18 emergency needs assistance to the cancer survivor who  
19 needs counseling and support or to the community  
20 member who needs accessible healthcare information  
21 about cancer screening, health and wellness. Those  
22 are the folks that Shareing and Careing helps every  
23 day. My fellow board members and I are so grateful  
24 for the Council's continued support under the Cancer  
25

1 Services Initiative. We've been fortunate to receive  
2 that funding since the initiative was created.

3 However, that initiative has not received any  
4 increase in funding since it was created. As board  
5 chair, I know how hard it is to raise funding for a  
6 boots-on-the-ground, community-based organization.

7 Many of the private foundations and grants out there  
8 are for cancer research, not for supportive services,  
9 which is what is so desperately needed, especially  
10 since the pandemic. Thank you for your support. I  
11 urge you to support increased funding for the Cancer  
12 Services Initiative and to support our request of  
13 200,000 dollars. Thank you again.

14  
15 SAKEENA TRICE: Good afternoon. My name is  
16 Sakeena Trice, and I am a Senior Staff Attorney with  
17 the Disability Justice Program at New York Lawyers  
18 for the Public Interest. Thank you for the  
19 opportunity to present testimony today on behalf of  
20 NLPI. NLPI is deeply concerned about the City's  
21 practices relating to the involuntary removal of  
22 individuals perceived to have mental illness  
23 diagnosis for psychiatric evaluation. Additionally,  
24 NLPI urges the City Council to mandate significant  
25 changes in the B-HEARD program as it is a deeply

1 flawed pilot, which merely purports to be a non-  
2 police response to people experiencing mental health  
3 crisis but, in fact, is part of the long tradition of  
4 policing, criminalizing, and underserving and mis-  
5 serving people with mental disabilities. Funding B-  
6 HEARD in its current guise diverts money from what we  
7 need, a true non-police crisis response system that  
8 dispatches a team of peers, those with live mental  
9 health experience. There must be peer involvement in  
10 all aspects of planning, implementation, and  
11 oversight. Police officers are trained to uphold the  
12 law and order. They are not suited to deal with  
13 mental health crisis. New York's history of police  
14 killing 19 people in the last eight years is a sad  
15 testament to that. There must be changes to B-HEARD.  
16 Those changes include using emergency medical  
17 technicians who are not City employees. There must be  
18 24/7 operating hours. All calls must be routed  
19 through 9-8-8 and, above all, B-HEARD must prioritize  
20 the self-determination of people with mental  
21 disabilities. Thank you.

22  
23 STEPHEN RISI: Hi, how everybody's doing  
24 in Council today? Good? Okay. My name is Stephen  
25 Risi, and I have a history of serious mental illness.

2 After I came out the Army in 2006, but today I want  
3 to get straight to a story I want to speak about. My  
4 girlfriend, Dr. Shoshannah Pearlman, who is a  
5 psychiatric mental health practitioner and  
6 (INAUDIBLE) doctor nurse in practice. She has degrees  
7 from Yale and Columbia and Swarthmore and Hunter  
8 Bellevue and, right now, she has a private practice  
9 and she's not turning anybody away. She's taking all  
10 Medicaid patients, and she's almost at close to  
11 poverty for doing so, so she has mental illness also.  
12 My diagnosis is bipolar disorder. Hers is ADHD and we  
13 believe she has PTSD from the effects of what  
14 psychiatric medication did to me. So Shoshannah, Dr.  
15 Pearlman, had an incident that I had to call 9-1-1  
16 because she was having suicidal ideation and, when  
17 law enforcement came, NYPD, they didn't understand  
18 her illness. It was just NYPD and EMS, I believe, the  
19 ambulance. They didn't understand her illness and  
20 they're trying to talk to her. She was easily  
21 distractible. She's getting agitated. She couldn't  
22 focus. She wasn't listening. She got ADHD. What  
23 happened was, they told her, asked her for her ID,  
24 and she wanted to argue with them. She thought she  
25 was a lawyer so she wanted to argue with the police

2 and eventually, when she realized that they asked for  
3 the ID, she reached for her bag and they grabbed her  
4 and roughed her up and they handcuffed her and took  
5 her to Elmhurst CPEP, Elmhurst Hospital, and she got  
6 scars on her wrist because of that, and I believe  
7 that a non-law enforcement first responder would be  
8 vital for people like Shoshannah.

9 CO-CHAIRPERSON LEE: Thank you so much  
10 and, Laura Jean, we are praying for some good results  
11 for you so please keep us posted, and thank you all  
12 for being here today.

13 COMMITTEE COUNSEL: Thank you so much to  
14 this panel. We'll now move to our next panel. The  
15 Jeemin Cha, Christine Sargenian (phonetic), Edmond  
16 Loi, Alice Bufkin, Brianna McKinney, and Dr. Maurice  
17 Franken, and I apologize for my pronunciation.

18 You may begin when ready.

19 JEEMIN CHA: Good morning. My name is  
20 Jeemin Cha, and I'm the Data Policy Coordinator at  
21 CACF, the Coalition for Asian American Children and  
22 Families. Thank you very much to Chair Schulman and  
23 Chair Lee for holding this hearing and providing this  
24 opportunity to testify and for your extraordinary  
25 commitment to making sure New Yorkers can access

health services they need, including supporting  
Access Health NYC for the past nine years. Founded in  
1986, CACF is the nation's only pan Asian children  
and family's advocacy organization and leads the  
fight for improving equitable policies, systems,  
funding, and services to support those in need. We  
urge the Council to enhance Access Health NYC to 4  
million dollars in the Fiscal Year 2025 budget.  
Access Health fills a critical information gap and  
provides outreach and education to hard-to-reach  
populations across NYC who are experiencing barriers  
to healthcare access and coverage, such as those who  
are uninsured, who are undocumented, who have limited  
English proficiency, have disabilities, are LGBTQI+,  
and who are unhoused. Enhancing Access Health can  
bring additional support for emerging health concerns  
and connect vulnerable communities such as asylum  
seekers to critical information and referrals. As one  
of the lead organizations of the Access Health NYC  
initiative, CACF urges the Council to enhance Access  
Health to 4 million dollars and ensure that New York  
City communities of color and immigrant communities  
have much needed linguistically, accessible, and  
culturally responsive information and services, which

1 Access Health NYC organizations provide. We also like  
2 to uplift the mental health needs of our AAPI  
3 community in New York City. The lack of  
4 linguistically accessible and culturally responsive  
5 mental healthcare plays a large role as to why AAPI  
6 New Yorkers do not seek nor receive treatment for  
7 their mental health issues. This is why we ask that  
8 the following City Council initiatives are funded.  
9 LGBTQ Youth (INAUDIBLE) Mental Health Initiative,  
10 Mental Health Services for Vulnerable Populations,  
11 which include the Samaritan Suicide Prevention  
12 Hotline, Mental Health Continuum, 6 million dollars  
13 more to fully implement Local Law 118 supporting the  
14 establishment of four new crisis respite centers, 6  
15 million more to fully implement Local Law 119  
16 supporting the establishment of five new Clubhouses.  
17 Overall, we see a need for more intentional  
18 collaboration between the City and community-based  
19 organizations to better identify language access and  
20 mental health services gaps in our communities and to  
21 find to implement solutions that will have a direct  
22 positive impact on the well-being of all our  
23 communities. Thank you very much for your time.  
24  
25

2 EDMOND LOI: Good afternoon, Chair

3 Schulman, Chair Lee, and Members of the joint  
4 Committee. My name is Edmond Loi, and I'm testifying  
5 on behalf of the Charles B. Wang Community Health  
6 Center. We are a federally qualified health center  
7 with locations in Manhattan and Queens. In 2022, we  
8 served approximately 55,000 patients, 80 percent of  
9 whom are limited English proficient, and 90 percent  
10 of whom have household incomes at or below 200  
11 percent of the federal poverty guideline. For the  
12 past four years, the COVID-19 pandemic and the surge  
13 of anti-Asian violence have impacted Asian American  
14 communities' access to health services. Despite these  
15 barriers, even during the height of the pandemic in  
16 early 2020, we remained open for our patients and  
17 community members and maintained many of our health  
18 and outreach programs. This was only possible in part  
19 because of support from the City Council  
20 discretionary funding. I'm testifying today to ask  
21 for continued support for several initiatives so that  
22 we can continue to serve vulnerable New Yorkers. The  
23 Check Hep B program under the Viral Hepatitis  
24 Initiative provides culturally and linguistically  
25 competent health education, patient navigation, and

1 care management services for New York City residents  
2 with chronic hepatitis B. In New York City, an  
3 estimated 243,000 New Yorkers are living with this  
4 disease. At our health center, one in eight adult  
5 patients have chronic hepatitis B. If left  
6 unmonitored or untreated, hepatitis B can severely  
7 damage the liver, potentially causing liver failure  
8 or liver cancer. The Check Hep B program has a strong  
9 record of success with 98 percent of participants  
10 completing a Hepatitis B medical evaluation through  
11 this program. Through the Access Health Initiative,  
12 we provide education to Asian American community  
13 about health insurance coverage, aiming to increase  
14 vulnerable New Yorkers' access to healthcare  
15 services. Lastly, through the Cancer Services  
16 Initiative, we increase awareness of risk factors,  
17 symptoms, and treatment options for breast and  
18 colorectal cancers. City Council's support would  
19 increase cancer screening through patient navigation  
20 for several hundred members of the Chinese American  
21 community, many of whom are uninsured and face  
22 numerous barriers to healthcare. With continued  
23 funding and resources, our initiative can continue to  
24 address the health disparities and inequities  
25

1 experienced by the communities we serve. Thank you  
2 for your time and for the opportunity to testify  
3 today.

4  
5 ALICE BUFKIN: Good afternoon. Thank you  
6 for this opportunity to provide testimony today and  
7 all your support on these important issues. My name  
8 is Alice Bufkin. I'm the Associate Executive Director  
9 of Policy at Citizens Committee for Children. I'm  
10 going to focus my testimony today on the urgent needs  
11 for children's youth mental health services. I also  
12 want to flag that we at the state level are  
13 advocating for some really transformative rate  
14 reforms for outpatient services for children. We  
15 really hope we can see some support from the City  
16 Council to push that at the state level because it  
17 will fundamentally impact New York City as well.

18 At the city level, we're calling for  
19 restoration of funding for the City Council's mental  
20 health initiatives. These initiatives have always  
21 been an essential backbone of community-based  
22 behavioral health services in the city. They offer a  
23 level of targeted and flexible funding that's often  
24 hard to get from the State. Unfortunately, as you  
25 know, those initiatives experienced a cut of nearly

2 one million dollars last year. Those have impacted  
3 initiatives like Children Under Five, Autism  
4 Awareness, Mental Health for Vulnerable Populations  
5 so we really urge you to restore those funds. They  
6 really provide a vital service.

7 I second want to echo what I know you've  
8 heard repeatedly, which is continuing and baselining  
9 the Mental Health Continuum. It's a model that's led  
10 to an unprecedented collaboration, I think, as you  
11 know, between DOE, H and H, and DOH. We know it's at  
12 risk because of the loss of federal funding and  
13 really want to echo what I know others have said  
14 about the importance of that program. Finally, I want  
15 to draw attention to the unique and important role of  
16 school-based mental health clinics. They provide on-  
17 site services to children during school day,  
18 including diagnosis, psychiatry, individual and  
19 family counseling. We're appreciative of rate  
20 increases and startup funds proposed by the Governor,  
21 but the reality is the funding structure of these  
22 clinics make some difficult to maintain often, and  
23 it's something like 25,000 startup fund may not be  
24 sustainable enough to keep a clinic open. A lot of  
25 this is because these clinics are funded through

1 Medicaid, which is somewhat limited. For example,  
2 Medicaid doesn't cover services for children without  
3 a diagnosis, those without health insurance,  
4 clinicians aren't paid if they spend three hours de-  
5 escalating and keeping police from being involved.  
6 that's not compensated, and that's where we feel the  
7 City can step in. Wraparound funding for existing  
8 clinics, specifically 75,000 dollars per clinic,  
9 would really allow a more inclusive array of  
10 services, ensure fiscal stability so we'd like to see  
11 50 schools receive that, and that would lead to 3.75  
12 million dollars. Thank you so much for your time.

14 CO-CHAIRPERSON LEE: Thank you.

15 BRIANNA MCKINNEY: Thank you, Chair  
16 Schulman, Lee, and Committee Members for the  
17 opportunity to testify today. My name is Brianna  
18 McKinney. I'm the Chief Advancement Officer at  
19 Project Guardianship. Project Guardianship provides  
20 court-appointed guardianship services to New Yorkers  
21 in need of a surrogate decision maker. We are also  
22 operating a guardianship prevention helpline to help  
23 New Yorkers access critical resources, including  
24 health and mental health services, prior to  
25 guardianship. Doing so ensures that guardianship

1 remains a tool of last resort, as it is intended to  
2 be. The people for whom we serve as guardian have  
3 experienced an event in their lives that caused them  
4 to lose decision-making capacity. This event could be  
5 the onset of disability, dementia, serious mental  
6 illness, traumatic brain injury, and other conditions  
7 that impact their ability to manage daily activities.  
8 According to the Office of Court Administration, 14  
9 percent of guardianship petitions are brought by  
10 hospitals, and 25 percent are brought by nursing  
11 homes. The overwhelming majority of our clients are  
12 older adults who are aging alone. This reflects a  
13 national trend. According to the U.S. Census Bureau  
14 today, more than a quarter of older adults are aging  
15 alone. Further, our clients have no funds to pay for  
16 a private guardian with 96 percent of them living  
17 below 80 percent of the area median income. These  
18 three factors, loss of decision-making capacity,  
19 social isolation, and a lack of funds make our  
20 clients among the most vulnerable residents of our  
21 city. As such, it is essential that they have  
22 advocates looking out for their health, safety, and  
23 dignity. Unfortunately, judges across our state and  
24 especially here in the five boroughs cannot find  
25

guardians to appoint for low-income people in need.

Many non-profit guardians are, like us, at capacity,

and private practicing guardians have stopped taking

"no pay cases." We recently heard that city judges

cannot find guardians for roughly half of the cases

that they see each day. This shortage of guardians is

a crisis that threatens the health, safety, and human

dignity of New Yorkers who need a decision maker, a

segment of the population that is growing alongside

that of older adults. As stewards of the health and

mental health of the city's residents, we look to you

for leadership on the following issues. One, New York

City needs more guardians. Non-profits are ready and

willing to do this work, but they need adequate

funding. Two, less restrictive alternatives such as

services that help New Yorkers with healthcare

proxies, advanced directives, and powers-of-attorney

are critical to preventing unnecessary guardianships

and helping New Yorkers maintain autonomy as they

age. Guardians need proper training, technical

assistance, and quality assurance to do the job well.

Finally, the guardianship workforce must be fairly

compensated to do this challenging work. As you

prepare for budget negotiations, we ask that you

2 remember older New Yorkers and those with  
3 disabilities in need of guardians. Thank you for your  
4 time.

5 DR. MAURICE FRANKEN: Good afternoon,  
6 Chairs, and thank you for the opportunity to speak to  
7 you this afternoon. I'm Dr. Maurice Franken,  
8 Professor of Public Policy Chair for 100 Black Men's  
9 Health and Wellness Committee and also Vice-Chair of  
10 Community Board 10's Health and Human Services  
11 Committee. At a recent committee meeting, we learned  
12 that while there are three Health Department Offices  
13 up in Harlem, two of them are located on Lexington  
14 Avenue, the Center of Health Equity and Wellness is  
15 on Lexington, one in 110th Street, and the other at  
16 115th Street. The 137th Street and 5th Avenue office  
17 is located, it's in Central Harlem, but it's had very  
18 few services. It's limited. The recent rescissions of  
19 Health Department services in Central Harlem has  
20 raised concerns among residents and community  
21 leaders. The reduction in funding and resources have  
22 resulted in a decline in the quality of accessibility  
23 and central healthcare services in the area.  
24 Residents, particularly those from marginalized  
25 communities, are facing challenges in accessing

2 primary care, preventative services, and health  
3 education programs. The consequences of these  
4 rescissions are evident in the increasing rates of  
5 preventable disease, lack of timely medical  
6 interventions, disparities in health outcomes.  
7 Vulnerable populations such as low-income families  
8 and individuals without health insurance are  
9 disproportionately affected by the lack of adequate  
10 healthcare services. The closure of health clinics  
11 and reduction in staff levels of the 5th Avenue  
12 office is in crisis for us. Community organizations  
13 and advocacy groups are mobilizing efforts to address  
14 the gaps in healthcare services and advocate for  
15 increased funding and support for the Health  
16 Department's overall budget, particularly on the 5th  
17 Avenue office. It's imperative for government  
18 officials and policymakers to prioritize the  
19 restoration of Health Department services in Central  
20 Harlem to improve the health and well-being of  
21 community, increase investment in healthcare  
22 infrastructure, workforce development. Health  
23 promotion programs are essential to address the  
24 current healthcare disparities and ensure equitable  
25 access to quality healthcare for all residents in

2 central Orleans. With my 22 seconds, Chairs, I'd just  
3 like to mention that on March 11th as the Mayor  
4 unveiled a Healthy NYC plan and the plan to increase  
5 life by five years that there's a direct connection  
6 between access and those indicators that indicate  
7 quality of life and sustainability, and so we see  
8 that as a direct connection to increasing the  
9 services at Central Harlem. Thank you.

10 COMMITTEE COUNSEL: Thank you so much to  
11 this panel.

12 Moving on to our next in-person panel. We  
13 will hear from Jordyn Rosenthal, Jim Bohovich, Malika  
14 (phonetic) Lee, Raully Chero, Erin Verrier, and Scott  
15 Daly.

16 SERGEANT-AT-ARMS: You can proceed when  
17 ready.

18 JORDYN ROSENTHAL: Thank you. I'm actually  
19 not going to read my testimony and be really quick.  
20 Hi, Chair Schulman and Honorary Chair Lee, even  
21 though she has stepped out. My name is Jordyn  
22 Rosenthal. I'm the Advocacy Director at Community  
23 Access, a supportive housing provider, and a proud  
24 member of CCIT-NYC. Basically, what I'm here to say  
25 is what many of my colleagues have said, peers, not

2 police. We really need to have peers on B-HEARD  
3 teams, and a lot of what we've been talking about,  
4 and I think one of the things that no one has brought  
5 up that is so crucial, is that a lot of the  
6 individuals who've interacted with B-HEARD systems  
7 previously have had negative interactions with our  
8 government so we're operating from a negative  
9 standpoint space to begin with. When they see things  
10 like uniforms, people are going to start to get  
11 escalated to begin with so, when we're talking about  
12 the changes of the program, it's not necessarily oh,  
13 this program is bad, burn it down, but there are a  
14 lot of changes that could really enhance and change  
15 outcomes to really lessen our impact on unnecessarily  
16 hospitalization, and that brings me to my next point.  
17 Crisis respite centers. So important. Continue to  
18 invest. Come to Community Access, come see our crisis  
19 respite center. It is such an amazing place for  
20 people to go and have a soft, warm welcome where you  
21 still have autonomy instead of a place like a psych  
22 ward where you are stripped of your identity. Last  
23 but not least, I would just say IMT teams, keep on  
24 funding them, more access to urgent care, mental  
25 health. But again, really for CCIT, what we're asking

1 for is just we need peers on these B-HEARD teams. I  
2 really think it'll make a difference in not only the  
3 outcomes, but also being able to staff these teams  
4 properly and then secondly, reverse the PEG cuts.  
5 Reversing PEG cuts just makes sense, and I'll be  
6 really quick, in the sense of we cannot continue to  
7 ignore our mental health system. Thank you.  
8

9 ERIN VERRIER: Hi, and thank you all for  
10 having me to present today. My name is Erin Verrier,  
11 and I'm the Manager of Policy and External Affairs at  
12 Community Healthcare Network, also known as CHN. CHN  
13 is a federally qualified health center with 14 sites  
14 citywide that provide critical primary care and  
15 social services for over 50,000 patients across New  
16 York City. While our services are many, I'm here  
17 today to speak about the work we do for maternal  
18 health and mental health, acknowledging the ways in  
19 which the Council has made this a priority. Our  
20 Women's Health Department provides gynecological  
21 services, family planning, prenatal and postpartum  
22 care, and, thanks in part to the City's Maternal and  
23 Infant Health Initiative, we are able to provide  
24 prenatal coordinators to our patients who are  
25 pregnant. These prenatal program coordinators offered

1 tailored, individualized assistance with pregnancy  
2 and childbirth education, community referrals, and  
3 care coordination to ensure a healthy pregnancy. Our  
4 prenatal coordinators work to understand each  
5 patient's journey, their community, and be  
6 collaborative in ways that ultimately enhance  
7 maternal and child health outcomes. They make the  
8 care integrative, linking maternal health to  
9 behavioral health, from social work to psychiatry, as  
10 well as pediatrics, dentistry, and so much more that  
11 individuals and families need. By providing  
12 coordination services not only through pregnancy, but  
13 through initial postpartum period, CHN's Prenatal  
14 Coordination Program provides support into the  
15 critical fourth trimester when new parents are often  
16 facing the challenges of postpartum depression and  
17 anxiety. Ultimately, we look to expand our Prenatal  
18 Coordinator Program and hope to see, in the coming  
19 years, continued and additional support from the City  
20 to do. Time permitting, I'd also like to mention  
21 CHN's work to expand our Reach at Large. I'll close  
22 it there, I'll leave it to the maternal health piece,  
23 yeah.  
24  
25

CO-CHAIRPERSON SCHULMAN: Thank you. You know that's very important to the Council, very important to me, and I think the fact that we had these the doula programs, which we're looking to expand further has been a great help with that.

ERIN VERRIER: Absolutely, thank you.

JIM BOHOVICH: Good afternoon. My name is Jim Bohovich. It is an honor to provide testimony to you today. I'm here to encourage you to put trained peer support specialist onto the B-HEARD crisis response system. I am a peer support specialist. This means that I used my lived experience with bipolar disorder, PTSD, and alcohol use disorder to attempt to help people on their recovery journey. Peer support is magical. I've seen what peer support can do. Peer support specialist goals are simple. Connect with the client, develop a rapport, and figure out what might help the client. We use a person-centered approach, basically identifying ways in which the client can help themselves. Peer support specialists don't diagnose people or prescribe medication. Thus, the power differential between the client and the peer support specialist is intentionally greatly diminished. This, combined with our willingness to

1 share our lived experience, can help us to form a  
2 connection on a different level. Mobile crisis teams  
3 are magical. I've worked on one. Mobile crisis teams  
4 are multidisciplinary teams. Current B-HEARD crises  
5 consist of EMTs and social workers. They do amazing  
6 work. Peer support specialists would be a great  
7 addition to these teams. Having a peer support  
8 specialist on the team is vital. Two mental health  
9 work experts, working in cohesion is an incredibly  
10 powerful force. We can bounce ideas off each other,  
11 double our observation and listening capacity, and  
12 greatly increase our chances of building rapport  
13 quickly with the client. Crisis work is hard. You  
14 walk into an unknown situation, you're in the  
15 community, and you're encountering someone who you  
16 typically have never met before. Crisis work is hard.  
17 Your timetable is dramatically reduced. Crisis  
18 interactions only last a few hours. Everything  
19 happens really quickly. It requires skill, teamwork,  
20 and a variety of professionals. The addition of peer  
21 support specialists to the B-HEARD teams will  
22 exponentially increase their effectiveness.  
23 Basically, peer support specialists and mobile crisis  
24 teams go together like peanut butter and jelly.  
25

2 CO-CHAIRPERSON SCHULMAN: Thank you.

3 COMMITTEE COUNSEL: Thank you so much. Go  
4 ahead.

5 SCOTT DALY: Good afternoon, everyone,  
6 Chair Schulman. My name is Scott Daly and I'm Senior  
7 Director of the New York Junior Tennis and Learning,  
8 commonly known as NYJTL, throughout the city. We are  
9 present in all five boroughs. We operate all 12  
10 months of the year in every Council District  
11 throughout the city. The opportunity to testify at  
12 this Health Committee at these hearings is an honor  
13 because what we do for these kids, we allow the kids  
14 to be kids. We get them outside. Nobody can deny the  
15 benefits of outdoor activity and physical activity  
16 for these children. We were there during the  
17 pandemic. We came right back out with the city's help  
18 in August of 2020. We provide an opportunity of free  
19 programming for all kids, regardless of race, creed,  
20 or color. We are there right now, we hit, over 70  
21 percent of the kids that we actively engage are 10  
22 years old or younger. The ethnic background, 40  
23 percent Asian, 20 percent African American, 20  
24 percent Hispanic. We hit the targets. We are funded  
25 under the Council's Physical Education, Fitness

1 Initiative. As a result of this funding, we are  
2 asking this year for 1 million dollars. We've been  
3 funded at the rate of 800,000 dollars for the last 16  
4 years. I don't have to tell anyone on this panel  
5 what's happened to prices in the last 16 years, and  
6 yet we continue to provide the services throughout  
7 the city. The increase in funding that we're seeking  
8 and, please, we're asking to be brought up to a  
9 million dollars, will allow us with the rising staff  
10 costs, court costs, the hours that we can be at a  
11 location, the number of sites, the more hours, the  
12 more sites, the more kids we can hit. We reach over  
13 90,000 kids, not only through the community tenants,  
14 but also through the schools' programs that we run. I  
15 just want to thank everyone here for the continued  
16 support over the years of NYJTL, and I look forward  
17 to many more years of working with you. Thank you.

18  
19 COMMITTEE COUNSEL: Thank you. I'm going  
20 to have our last panelist. You may begin when ready.

21 RAULY CHERO: Good afternoon, members. My  
22 name is Rauly Chero. I am a licensed mental health  
23 counselor and Coordinator of wellness services at  
24 Northern Manhattan Improvement Corporation, better  
25 known as NMIC. On behalf of our agency and the

2 communities we serve, we thank you for providing us  
3 the opportunity to present our testimony on the need  
4 for increased stable funding for mental health  
5 services. NMIC is a community-based settlement house  
6 founded in 1979, which has grown into a leading  
7 multiagency serving all of New York City with the  
8 focus on upper Manhattan and the Bronx. NMIC's  
9 wellness program provides free bilingual English and  
10 Spanish mental health counseling services to the  
11 Latinx and BIPOC community. To remove barriers to  
12 mental healthcare and increase the number of  
13 community members seeking services, we screen for  
14 depression, anxiety, substance use, and trauma. Last  
15 year, we provided counseling services to 118 out of  
16 667 community members we screened. This year alone,  
17 we have provided 1,269 counseling services to our  
18 community members. When we promote mental health, we  
19 not only help people improve their overall health,  
20 but we help them cope better with the life  
21 challenges, whether it be due to homelessness, food  
22 insecurity, lack of employment, fear because of their  
23 immigration status or domestic violence. We remind  
24 them of their value as individuals and let them know  
25 we care. We also acknowledge the commitment of our

1 helping professionals and the work that they do. In  
2 addition to mental health services, NMIC's wellness  
3 program is focused on improving a broad range of  
4 health access issues and outcomes for community  
5 members, increasing connections to health insurance  
6 through the MCAP program and collaborating with  
7 community partners, including New York Presbyterian  
8 and many more. While we are proud of our  
9 accomplishments so far, the need in our community  
10 remains incredibly high. Our ability to sustain and  
11 support the development of future mental health  
12 programs can only be guaranteed through sources of  
13 increased and stable City funding. To meaningfully  
14 support the current and future mental health  
15 challenges of New Yorkers, NMIC and other agencies  
16 require reliable baseline to funding to develop a  
17 secure infrastructure and support. We request a  
18 deeper investment into community-based health  
19 programs, like Connections to Care and Thrive, which  
20 are no longer even funded. Thank you again for your  
21 time and support.

22  
23 CO-CHAIRPERSON SCHULMAN: Thank you very  
24 much.

COMMITTEE COUNSEL: Thank you so much to  
this panel.

We'll now move to our next panel. It will  
be Shakima Hill, Ashley Santiago-Conrad, Jay Edidin,  
Helen Skipper. Oh, I always pronounce, Siobhan  
Hanselar (phonetic), I'm so sorry, I know I  
mispronounced that, and Grace Ortez.

Okay, and we can start with you and then  
we'll just go down the table if that's okay. All  
right. Thank you.

GRACE ORTEZ: Skip was here waiting. Shes'  
the Director. She's my boss. I have a testimony as  
well. Would it be possible to do her testimony for  
her and then do mine?

COMMITTEE COUNSEL: Sure. Did you fill out  
an appearance card as well?

GRACE ORTEZ: Yes.

COMMITTEE COUNSEL: You did? Okay, then  
yes.

GRACE ORTEZ: I'm Grace Ortez, this is  
Skip.

COMMITTEE COUNSEL: Great.

GRACE ORTEZ: Thank you so much. So I'll start with Skip's testimony. Thank you again for the chance to speak.

Again, I'm speaking on behalf of Helen "Skip" Skipper, the Executive Director of the NYC Justice Peer Initiative. My name is Helen Skip Skipper. I am an Executive Director of the NYC Justice Peer Initiative. I'm also a proud member of the Justice for Women Task Force, WCJA, CCIT-NYC, and the Treatment Not Jail Coalition. I thank you for giving me the opportunity to speak today about the need for NYC to decarcerate women and gender-expansive folks and build appropriate supportive mechanisms and to build decriminalization pathways for behavioral health and additional offerings from the criminal legal system so that we prioritize peer support and community-based treatment over incarceration. Let me be clear and intentional about where I'm coming from. I spent 25 years, starting at 17 years old, cycling through the criminal justice, mental health, homelessness, and substance abuse systems. I'm heavily impacted by these many systems of oppression. All along, it should have been obvious to anyone who took one look at me that I was in

2 desperate need of help. I was suffering from  
3 untreated mental illness that I was self-medicating  
4 through illicit substances. I was arrested on dozens  
5 of occasions for drug and theft offenses, and yet at  
6 no time in this extensive period was I ever offered a  
7 meaningful chance to get connected to the treatment  
8 and services I need to safely exit from the criminal  
9 legal system, to treat these root causes, and to  
10 recover from the decades of trauma that these systems  
11 had inflicted. Instead, for over 25 years, I was  
12 shuffled off to the next, only to rinse and repeat  
13 the same cycle over and over again. It was as if I  
14 wasn't a person, just a defendant and an addict, a  
15 criminal. Finally, in 2007, at 43 years old, after  
16 being arrested on misdemeanor, the court allowed me  
17 to go into a program. To be specific, it was a  
18 residential drug treatment program in Suffolk County.  
19 For the first time in my adult life, I got the  
20 treatment I needed. It changed my life. I haven't  
21 been arrested or used any illicit substances since  
22 then, for over 16 years. Today I'm a Master's student  
23 in Criminology at John Jay College of Criminal  
24 Justice and pursuing a PhD. I became a Certified Peer  
25 Specialist with the Office of Mental Health and

1 Certified Peer Recovery Specialist with the Office of  
2 Addiction Services and Support and been using my  
3 experience to help pull others out of these cruel,  
4 oppressive, and traumatizing systems that I myself  
5 experienced. Seeing the profound impact of my peer  
6 work, I helped found the NYC Justice Peer Initiative  
7 to bring more individuals into this field, which she  
8 provided copies of more information about our work  
9 and a little bit more about what we do and what she's  
10 fighting for so thank you again for letting me speak  
11 on her behalf today.

12  
13 CO-CHAIRPERSON SCHULMAN: Thank you. Did  
14 you do both or you're going to do hers now?

15 GRACE ORTEZ: I'm going to do mine now.

16 CO-CHAIRPERSON SCHULMAN: You're going to  
17 do my yours now.

18 GRACE ORTEZ: No, thank you. I really  
19 appreciate it.

20 Good afternoon, my name is Grace Ortez,  
21 and I'm a proud member of Freedom Agenda, the  
22 Campaign to Close Rikers, and I work to uplift  
23 directly impacted advocates at the NYC Justice Peer  
24 Initiative. Survivors of violent crime are more than  
25 two times more likely than the general population to

2 support rehabilitative responses to acts of violent  
3 crime and diversion from incarceration. The reason  
4 for this is simple. We know that treatment works. We  
5 believe in peer-led supportive social services,  
6 mental health treatment, and rehabilitation because  
7 in the aftermath of victimization, we bet our own  
8 very lives on treatment, recovery, and redemption  
9 every single day. I'm here today as an advocate for  
10 the incarcerated and for restorative justice because  
11 I'm a survivor of repeated sexual violence throughout  
12 my childhood. The aftermath of my trauma has put me  
13 on a lifelong path of healing from long-term serious  
14 mental illness and substance use disorder. These  
15 experiences have led me to a long journey of  
16 therapeutic and psychiatric care as well as  
17 rehabilitation from alcohol and drug addiction. In  
18 these therapeutic spaces, I've found myself sharing  
19 space and healing alongside people with criminal  
20 records, people who have committed acts of violence  
21 just like those I have been on the other side of, and  
22 I've seen their road to redemption and rehabilitation  
23 up close and personal. As you know, it costs over  
24 half a million dollars to detain just one person at  
25 Rikers for just one year. As someone who has had to

1 navigate the personal cost of psychiatric care, rehab  
2 and medication for myself my entire life, I assure  
3 you that we could spend a fraction of that money to  
4 ensure outcomes that address the root causes of  
5 violence. People can't be the product of a better  
6 environment until we give them the chance to exist in  
7 that environment. Survivors of Rikers have told us  
8 that even the guards called Rikers a gladiator arena.  
9 It is clear that this is an environment that leaves  
10 everyone worse off when they arrive. For everyone  
11 that believes restorative approaches are soft on  
12 crime, let me make something completely clear. Rikers  
13 and the Department of Correction are not tough on  
14 crime. They are completely and shamefully ineffective  
15 on crime. Our current dependence on incarceration is  
16 directly the reason for the crime rates we are  
17 experiencing today. Recidivism rates reflect the  
18 cycle of harm that Rikers perpetuates. I just want to  
19 end with rest in peace to the 30 New Yorkers who have  
20 died on Rikers Island in the short and devastating  
21 two years that Mayor Adams has been in office.

22  
23 CO-CHAIRPERSON SCHULMAN: Appreciate your  
24 testimony. Thank you.

25 GRACE ORTEZ: Thank you.

2 ASHLEY SANTIAGO: Good afternoon, Chair  
3 Lee, Chair Schulman and Committee Members. Thank you  
4 so much for allowing me to testify today. My name is  
5 Ashley Santiago, and I'm testifying on behalf of  
6 Freedom Agenda and as a member of the Campaign to  
7 Close Rikers Island and a native New Yorker. For the  
8 past 31 years, I have watched neglected communities  
9 in this city push and pull for system transformation.  
10 Yet, we continue to overly invest in systems of  
11 punishment like the Department of Corrections instead  
12 of systems of healing and true rehabilitation. My 21-  
13 year-old nephew, Michael, who has been diagnosed with  
14 developmental disabilities, autism, and disruptive  
15 mood dysregulation disorder, sat on Rikers Island for  
16 two and a half years in dire need of mental  
17 healthcare and healing. Instead of getting that care  
18 and treatment that could address the root causes of  
19 his behavior, the real mental health crisis that my  
20 nephew often experienced there were labeled as  
21 tantrums by correction officers who were not trained  
22 to respond to his clinical needs. At the cost of over  
23 half a million dollars to keep someone on Rikers for  
24 a year, New York spent over 1 million to keep Michael  
25 at Rikers. That is more money that this city has ever

1 invested in his well-being but, despite all that  
2 money spent, he has gotten no substantial  
3 rehabilitation or treatment. We heard a lot today  
4 about premature deaths and how they  
5 disproportionately impact black and Latina  
6 communities, but premature death doesn't just happen  
7 at the stop of a heartbeat. Premature health concerns  
8 and stressors that lead to death come from stressors  
9 like poverty, unstable housing, disproportionate  
10 access to healthy food, generational mass  
11 incarceration, and underlying mental health that  
12 often leads to self-medicating. Trauma isn't created.  
13 It's always political. Coming from a low-income  
14 Latina neighborhood in Queens, it created a lot of  
15 barriers to adequate treatment for my nephew and,  
16 even though he struggled with the mental health  
17 challenges from a young age, I'll be fast, so I just  
18 want to say with this written testimony that I  
19 submit, I included a full budget analysis, but we  
20 need to close Rikers and we need to fulfill the  
21 commitments that will actually help Rikers get  
22 closed, which is 380 more units of justice-involved  
23 supportive housing areas, funding to establish five  
24 more FACT teams to provide mental health support to  
25

1 people returning from jail and prison, and funding to  
2 create four more crisis respite centers and five more  
3 Clubhouses. Everyone here knows today that jail is  
4 not the environment to inspire restoration and  
5 healing. It's insane to keep doing the same thing  
6 over and perpetuating the same cycles of trauma on  
7 our loved ones and then blaming them for the trauma.  
8 The City's legal and moral obligation to close Rikers  
9 is also an obligation to invest in community-based  
10 treatment, and the City Council must ensure that this  
11 budget does that. Thank you for allowing me to  
12 testify.

14 JAY EDIDIN: Thank you, Chair Schulman,  
15 Chair Lee, and Members of the Committee. My name is  
16 Jay Edidin. I'm the Director of Advocacy at the  
17 Women's Community Justice Association, an  
18 organization that works with and on behalf of women  
19 and gender-expansive people impacted by mass  
20 incarceration. I'm also here as a constituent of  
21 Chair Schulman's, and I'm here to speak about and on  
22 behalf of the people incarcerated at Rikers Island,  
23 and specifically, this Women's History Month, I want  
24 to bring your attention to the budget's impact on a  
25 population that frequently gets left out when we're

2 talking about people involved in the criminal legal  
3 system, those being the women and gender-expansive  
4 people incarcerated at the Rose M. Singer Center. As  
5 you likely already know, the Adams Administration's  
6 plans for the upcoming Queensborough jail more than  
7 triple the agreed upon number of beds for women and  
8 gender-expansive people, from 126 to 450. This is  
9 happening at a time when mass incarceration of women  
10 is rising at double the rate of incarceration of men  
11 and wholly disproportionately to the rate of criminal  
12 offense. Nationwide, nearly 70 percent of  
13 incarcerated women have mental health concerns, again  
14 nearly twice the rate of incarcerated men and, at  
15 Rikers Island, that number is even higher. Over 80  
16 percent of the women and gender-expansive people  
17 incarcerated at RMSC have mental health issues, and  
18 nearly 30 percent have a serious mental health  
19 diagnosis. Between 45 and 93 percent have experienced  
20 domestic or sexual violence, and over one in five  
21 were unhoused at the time of their arrest. That last  
22 statistic is current as of this week. The Mayor would  
23 like us to believe that the increase in the number of  
24 beds in the Queen's Jail, the planned increase of the  
25 number of women and gender-expansive people the City

1 chooses to cage, is a neutral and inevitable product  
2 of simple math and beyond his Administration's  
3 control. It is not. It is the predictable result of  
4 the deliberate and ongoing criminalization of mental  
5 illness and poverty, the prioritization of mass  
6 incarceration over desperately needed community care  
7 and resources, and the entrapment of our city's most  
8 vulnerable populations in cycles of trauma and  
9 punishment. Mass incarceration is a public health  
10 crisis. The mass incarceration of women and gender-  
11 expansive people even more so. I call on this  
12 Committee to resist the Administration's  
13 fearmongering and to prioritize community resources  
14 and alternatives to incarceration, resist the growing  
15 sprawl of the borough jails as imperative for the  
16 health and mental health of New Yorkers. Thank you  
17 for your time.

19 CO-CHAIRPERSON SCHULMAN: I just want to  
20 say that, one, I've done a lot of work, I still do,  
21 with the Fortune Society. The other is that if you  
22 saw in the increase in the beds for the facilities,  
23 they're also taking away the mental health pieces to  
24 it all as well so that's not something that we can  
25 tolerate so I just want you to be aware of that.

JAY EDIDIN: Thank you so much.

SHAKIMA HILL: Good afternoon, Chair

Schulman, Chair Lee, and Members of the Committee on  
Mental Health, Disabilities, and Addiction. Thank you  
for the opportunity to testify today. My name is  
Shakima Hill, and I'm the Program Director for  
Emerson Davis Family Residence at the Institute for  
Community Living, or ICL. ICL is one of the city's  
largest providers of housing and behavioral services  
for children, adults, and families. We serve 13,000  
people annually through our 140 programs across all  
five boroughs, including clinics, shelters,  
residences, and community-based programs. People get  
better with ICL because our whole-health approach  
addresses all aspects of well-being and reduces  
health disparities. First, thank you to the New York  
City Council for your commitment to human service  
workers. The COLA is greatly appreciated. I'm here  
today to talk to you about the city's mental health  
crisis, particularly among mothers and families and  
viable solutions for supporting them to stay  
together. Mothers with significant mental health  
challenges who do not have the necessary support they  
need are often separated from their children. This

2 has a particular impact on communities of color who  
3 are disproportionately represented in New York City's  
4 welfare system. Parents with serious mental health  
5 challenges often face obstacles in rebuilding their  
6 lives because of navigating the temporary housing and  
7 foster care system. By supporting mothers struggling  
8 with serious mental health challenges, we can help  
9 families together. That's the goal of the Institute  
10 for Community Living's Emerson Davis Family  
11 Residence, a one-of-a-kind residence for single  
12 parents seeking to regain custody of their children  
13 or at risk of losing custody. I've been with this  
14 program for nearly a decade and can tell you that it  
15 works. ICL provides families with a safe and  
16 supportive environment that gives them an opportunity  
17 to build the essential skills to stay together and  
18 move to more permanent housing. When I started at  
19 Emerson, over nine years ago, a mother had not been  
20 with her child for several months. Through the  
21 support at ICL, the child was permanently returned to  
22 her mother's care and eventually moved to supportive  
23 housing. The son is now entering junior high, and  
24 they are thriving. Because of Emerson, the family was  
25 able to reunite and stay together, but we had to

1 close Emerson because the building was in disrepair.  
2  
3 We are close to having all the financing to renovate,  
4 but we need the Council support to get it over the  
5 finish line. We are asking for 1.5 million dollars in  
6 capital funding from the City Council for this vital  
7 program along with funding from the Borough  
8 President. Mothers with serious mental health  
9 challenges deserve to raise their children and, more  
10 than that, keeping mothers and children together has  
11 proven crucial for improving a child's development  
12 and improved outcomes later in life. Thank you.

13 CO-CHAIRPERSON LEE: Thank you so much and  
14 thank you for each of you for sharing your stories  
15 and for also reading on behalf of the other person  
16 who could not make it so thank you all and we love  
17 ICL and the work you guys do.

18 COMMITTEE COUNSEL PEPE: Thank you so much  
19 to this panel. We'll be moving to our next in-person  
20 panel, and I apologize in advance for  
21 mispronunciations of any names. Maryam Mohammed-  
22 Miller, Patricia Loftman, Gabriela Sandoval Requena,  
23 Faith Behum, Dash Yeatts-Lonske, and Alex Brass.  
24 Please come up to the table.

1 Just a gentle reminder to folks  
2  
3 testifying that we do have a lot of people wishing to  
4 testify so please be mindful of the two-minute time  
5 limit when you are delivering your testimony. Thank  
6 you so much.

7 When you are ready, we can just start  
8 from this side of the table and we'll just go down,  
9 please.

10 DASH YEATTS-LONSKE: Good afternoon, Chair  
11 Lee, and Members of the Committees. My name is Dash  
12 Yeatts-Lonske, and I'm a Policy Analyst at Urban  
13 Pathways. Thank you for the opportunity to testify at  
14 today's hearing. Urban Pathways is a non-profit  
15 homeless services and supportive housing provider  
16 serving over 2,000 single adults annually. First, I'm  
17 not the first person to say this today, nor will I be  
18 the last, but thank you for the COLA. We'd like to  
19 echo the call from previous panels for further  
20 investment in the sector. I'm here to testify about  
21 the need for increased rates for justice-involved  
22 supportive housing, JISH, and the NYC 15/15 scattered  
23 site supportive housing initiative as well as for the  
24 restoration of the PEGs to the B-HEARD program in the  
25 Fiscal Year 2025 budget. The JISH program contracted

1 by DOHMH serves adults who are frequently in and out  
2 of City shelters and jails and are living with a  
3 serious mental illness or substance use disorder.  
4 JISH is the only designated supportive housing  
5 program for people leaving Rikers Island. We are one  
6 of the three providers of it currently. Individuals  
7 served by JISH have complex needs, but the current  
8 service funding is just 10,000 per unit annually for  
9 scattered site. Comparatively another high-need  
10 population, NYC 15/15 for young adults receives  
11 25,596 per unit annually. While the need for more  
12 JISH units is high, there has been only one award for  
13 a mere 24 units on the 2019 RFP that seeks to expand  
14 it by 380 units. We request that JISH rates are  
15 raised to 25,596 dollars per unit annually to match  
16 other high-need populations so those units can be  
17 created. Next, NYC 15/15 Supportive Housing  
18 Initiative has only awarded 17 percent of scattered  
19 site as opposed to 80 percent of congregate. We  
20 request that the City reallocate funding to increase  
21 service rates for existing scattered site units to  
22 match the rate in congregate settings. Finally, the  
23 B-HEARD program is the main alternative to police for  
24 mental health crisis. We call on the City to restore  
25

1 the PEGs that were made to the B-HEARD program,  
2 including the PEGs that will delay its expansion, and  
3 to create a training program for peers to allow them  
4 to fill the mental health roles on the B-HEARD teams  
5 to meet staffing needs and expand capacity. Thank  
6 you.  
7

8 MARYAM MOHAMMED-MILLER: Good afternoon,  
9 everyone. My name is Maryam Mohammed-Miller, and I'm  
10 the Director of Government Relations at Planned  
11 Parenthood of Greater New York, or PPGNY for short. I  
12 would like to thank the Chairs, Council Member  
13 Schulman and Council Member Lee, for holding this  
14 important hearing for the FY25 City budget. Also want  
15 to thank the Council and the Council Members in  
16 particular here today for supporting sexual  
17 reproductive healthcare access throughout our city.  
18 Planned Parenthood of Greater New York has been a  
19 trusted provider of sexual reproductive healthcare  
20 for over a hundred years and, in 2023, we provided  
21 care to almost 70,000 patients throughout New York  
22 City, providing the full range of reproductive  
23 healthcare services to individuals, no matter their  
24 immigration status, identity, or their ability to pay  
25 for healthcare services. Again, I want to reiterate

1 my thanks to the Council and the Chairs of the  
2 Committee. Given the ever-changing national landscape  
3 of sexual reproductive healthcare, attempts to  
4 restrict access to care nationally, we appreciate the  
5 Council's support legislatively and to providing  
6 funding to reproductive healthcare providers to  
7 continue to serve all New Yorkers. Today, I just want  
8 to urge the Council to support initiatives that fund  
9 reproductive healthcare throughout our city, several  
10 of which Planned Parenthood of Greater New York  
11 receives funding to continue to provide services,  
12 first of which is the Sexual Reproductive Healthcare  
13 Initiative. This is funding that we use to continue  
14 to provide care through our health centers, making  
15 sure folks are able to secure care, again without  
16 fear of being able to pay, their immigration status,  
17 their identity. Also, urging the Council to support  
18 and continue to support the Abortion Access Fund  
19 which supports individuals living in New York City to  
20 secure abortion care, no matter their ability to pay,  
21 helping with travel and care coordination. We're also  
22 urging the Council to support the Trans Equity  
23 Initiative supporting individuals who are transgender  
24 and gender nonbinary. We provide care at our health  
25

1 centers, providing gender-affirming services again to  
2 all New Yorkers in need, and urging the Council to  
3 support the Dedicated Contraceptive Fund, which  
4 Planned Parenthood is able to provide free, long-  
5 acting, reversible contraceptive services to all  
6 individuals, again no matter their ability to pay or  
7 their insurance status. Thank you for the opportunity  
8 to testify.

10 CO-CHAIRPERSON SCHULMAN: I have a  
11 question for you. What's Planned Parenthood's role  
12 with the new initiative by the Governor that people  
13 can just go in a drugstore and get birth control? Not  
14 birth control. I'm sorry. Abortion medication.

15 MARYAM MOHAMMED-MILLER: We have been  
16 supporting advocacy efforts to expand medication  
17 abortion care on various levels and can speak more to  
18 that.

19 CO-CHAIRPERSON SCHULMAN: Do you refer  
20 people, and are you going to be referring people? I  
21 know the program just started, right?

22 MARYAM MOHAMMED-MILLER: We offer  
23 medication abortion care so we're talking through...

24 CO-CHAIRPERSON SCHULMAN: Okay, got it.

1  
2 MARYAM MOHAMMED-MILLER: And what that  
3 looks like on the state level.

4 CO-CHAIRPERSON SCHULMAN: Okay, thank you  
5 very much.

6 GABRIELA SANDOVAL REQUENA: Good  
7 afternoon, Committee Chairs Lee and Schulman and  
8 Council Staff. Thank you for holding this Preliminary  
9 Budget hearing and the opportunity to testify on  
10 behalf of New Destiny Housing. My name is Gabriela  
11 Sandoval Requena, and I am New Destiny's Director of  
12 Policy and Communications. New Destiny's mission is  
13 to end the double trauma of abuse and homelessness  
14 among domestic violence survivors. We develop  
15 supportive housing for survivors in shelter, we  
16 assist those who are fleeing to obtain subsidies and  
17 find safe new homes, and we advocate for more housing  
18 resources. New Destiny is also a co-convener of the  
19 Family Homelessness Coalition and a member of the  
20 Supportive Housing Network of New York. So why do we  
21 do this work? Because despite the fact that only 50  
22 percent of domestic violence cases are reported, in  
23 2022, the NYPD filed one domestic violence incident  
24 report every two minutes. In other words, since this  
25 hearing started, more than 150 survivors have called

2 the police because of abuse and countless others have  
3 suffered in silence. Domestic violence continues to  
4 be a main cause of homelessness in New York City, and  
5 access to safe and affordable permanent housing will  
6 determine whether survivors leave their abuser,  
7 survive, and rebuild their lives. We submitted  
8 extended written testimony so I'm going to use this  
9 time to focus on our number one priority. That's  
10 opening NYC 15/15 supportive housing to domestic  
11 violence survivors. We were asking that you help  
12 survivors get access to City-funded supportive  
13 housing. Unlike the State programs, NYC 15/15 does  
14 not include domestic violence survivors as an  
15 eligible population. Family supportive housing units  
16 are harder to fill. We are confident that this is one  
17 of the reasons why. Supportive housing is a lifeline  
18 for survivors who struggle with long-lasting physical  
19 and psychological conditions stemming from the abuse.  
20 We know this because we have State-funded supportive  
21 housing and we see year after year the long-term  
22 stabilizing effect our supportive services have on  
23 both survivors and their children that experience or  
24 witness the violence. I just have a couple more  
25 points if I just may finish. Thank you. Survivors are

1 31 percent more likely to develop cardiovascular  
2 disease and 51 percent more likely to develop type 2  
3 diabetes. At least half of survivors experience post-  
4 traumatic stress disorder and depression. Moreover,  
5 survivors can sustain head trauma more often than  
6 football players, but they're rarely diagnosed. In  
7 fact, the Centers for Disease Prevention and Control  
8 now recognizes intimate partner violence as a leading  
9 cause of traumatic brain injury. New Destiny also  
10 supports the network's recommendations to improve NYC  
11 15/15. With the housing vacancy rate at 1.4 percent,  
12 the City must develop additional congregate units  
13 above the original commitment of 7,500 homes. Thank  
14 you for your time, and I can answer any questions you  
15 may have.  
16

17 FAITH BEHUM: Thank you, Chairperson  
18 Schulman, Lee, and Members of the Committees of  
19 Health, Mental Health, Disabilities and Addiction for  
20 holding this hearing and for the opportunity to  
21 testify. My name is Faith Behum, and I'm a Senior  
22 Advocacy and Policy Advisor at UJA Federation of New  
23 York. Established more than a hundred years ago, UJA  
24 is one of the nation's largest local philanthropies.  
25 Central to our mission is to care for those in need,

1 identifying and meeting the needs of New Yorkers of  
2 all backgrounds and Jews everywhere. UJA supports an  
3 expansive network of nearly 100 non-profit  
4 organizations serving those that are most vulnerable  
5 and in need of programs and services and allocates  
6 over 180 million dollars each year. The Fiscal Year  
7 '24 budget cut the City Council Mental Health  
8 Services initiatives by over 900,000. The Fiscal Year  
9 '25 budget must restore and maintain funding for  
10 these initiatives. Council funds go directly to  
11 community-based organizations. UJA's non-profit  
12 partners receive funding through seven mental health  
13 initiatives, and the UJA network alone, the impact of  
14 these programs is great. Using this funding,  
15 community-based organizations provide a social and  
16 educational outlet for individuals with autism and  
17 support parents and caregivers of these individuals.  
18 They provide an opioid prevention and treatment  
19 program to Jewish, Orthodox, and Bukharian youth in  
20 Queens who are at risk for or engaging in opioid  
21 abuse and use this funding for a part-time mental  
22 health practitioner who works with children and staff  
23 in a preschool program. This is just a small sampling  
24 of the services CBOs provide to their communities  
25

2 using this funding. Without this support it would be  
3 incredibly difficult for these non-profits to meet  
4 the unique needs of the communities they serve. UJA  
5 urges the Council to restore and maintain funding for  
6 the mental health initiatives. Please let me know if  
7 you have any questions.

8           ALEX BRASS: Thank you, Chairperson Lee  
9 and Schulman and the Committee Council as well as  
10 everyone else who gave amazing testimony today. My  
11 name is Alex, and a little over two years ago I had  
12 an encounter with the police after my parents called  
13 9-1-1 and interpreted I was suicidal. I made it less  
14 than 30 blocks before the police caught me. I was  
15 eventually force-injected with medicines and thrown  
16 inside the loony bin. Thankfully, inside of there,  
17 while I left worse than I came out, all starting with  
18 this negative police interaction, I did meet a good  
19 friend inside and, unfortunately, she's not here to  
20 tell her story and she called me about two months ago  
21 after her 13th stay inside of the hospital and this  
22 time she was getting triggered by her parents and she  
23 called 9-1-1 and she wanted to discuss this sexual  
24 abuse she experienced earlier in her life.  
25 Unfortunately, as soon as the police arrived, she was

1 automatically labeled an emotionally disturbed person  
2 and, instead of speaking to her like the vulnerable,  
3 loving individual that she is, she was immediately  
4 taken away and thrown into the hospital once again.  
5 I'm here advocating on behalf of CCIT and the peers,  
6 not police model, which there's a lot of people who  
7 discussed it here today and, how important it is and  
8 how necessary this is, and we're just furthering,  
9 hurting people's lives when people deserve to be  
10 treated like the beautiful souls that they are. Also,  
11 as someone with a substance abuse disorder and mental  
12 health recovery who almost traded my life for two  
13 dollars of fentanyl, I just think we need to have  
14 more creative solutions to address both of these  
15 issues as well as to eliminate stigmas so people are  
16 not in shame and have the courage to speak out. Thank  
17 you.  
18

19 CO-CHAIRPERSON LEE: Thank you, Alex, for  
20 sharing your story and for being here again. I had a  
21 couple of questions actually for some of the  
22 panelists.

23 For Dash, can you repeat those stats  
24 again? 17 percent was for, that's only the  
25

2 congregate. They've only reached 17 percent and then  
3 what was the other one? I'm sorry.

4 DASH YEATTS-LONSKE: It was two things. So  
5 for NYC 15/15, 17 percent of the scattered site units  
6 have actually been allocated.

7 CO-CHAIRPERSON LEE: Got it.

8 DASH YEATTS-LONSKE: We're, as a sector,  
9 having trouble actually filling this as opposed to 80  
10 percent congregate.

11 CO-CHAIRPERSON LEE: Got it. One quick  
12 question, followup for Gabriela. Can you just say  
13 again, because I missed it really quickly, but why is  
14 it again that DV is not eligible for the 15/15? Why  
15 is that?

16 GABRIELA SANDOVAL REQUENA: It's just not  
17 one of the eligible populations. Families,  
18 technically a domestic violence survivor could  
19 qualify, but they would have to meet the chronicity  
20 requirement, which is twofold. They have to have  
21 stayed at least a year in shelter, and that's usually  
22 DHS shelter, doesn't usually count HRA, domestic  
23 violence shelter stays, and also the head of  
24 household has to have a diagnosis ability, and we  
25 know survivors usually for variety of reasons are

1 afraid of getting that diagnosis because of fear of  
2 losing their kids to the abuser. There is no point.  
3 They survived the abuse. Why should they go back and  
4 get a diagnosis that's saying that? Supportive  
5 housing should be something they're eligible for,  
6 just like the State recognizes it.

8 CO-CHAIRPERSON LEE: That's so  
9 interesting. Okay. I want to look into that more.

10 My final question for Faith, actually. I  
11 have a growing Bukharian community in my District in  
12 Queens, and I sat with a bunch of them in someone's  
13 home because, again like many communities, there's a  
14 lot of shame and stigma around drug addiction issues,  
15 opioid issues, mental health issues, and they were  
16 having a very honest conversation, mostly mothers, to  
17 be honest with me about how to better educate their  
18 community on what some of these issues are and so  
19 just curious to know what some of the resources are  
20 that you have to reach into these communities because  
21 I think a lot of them don't want to talk about it  
22 publicly and so, if you have any recommendations,  
23 that'd be great.

24 FAITH BEHUM: I can definitely get back to  
25 you on specific recommendations. I actually have a

1 colleague who works directly with the Bukharian  
2 population, someone who was born and raised in Queens  
3 and still interacts with them. I'm definitely going  
4 to ask him to ask for any resources that we can  
5 provide. I know JCCA had testified earlier today, and  
6 they're the ones who oversee that program so they're  
7 also a really good resource to reach out to as well.

8  
9 CO-CHAIRPERSON LEE: Okay, awesome. Thank  
10 you.

11 COMMITTEE COUNSEL PEPE: Thank you very  
12 much to this panel. We'll be moving to our next in-  
13 person panel. Please come up to the table if you hear  
14 your name called. Robert Desrouleaux, Ronni Marks,  
15 Ruth O'Sullivan, Kayt Tiskus, Emily Miles, and  
16 Mohamed Attia.

17 When you're ready, we'll start from this  
18 side of the table and we'll just go down the line,  
19 please. Thank you.

20 KAYT TISKUS: Thank you, Chairs and  
21 Council Members, for making the time to hear from all  
22 of us today. My name is Kayt Tiskus. I work with  
23 Collective Public Affairs, and I wanted to highlight  
24 the work that some of the initiatives supported by  
25 Council's discretionary funding do to work in tandem

2 with agencies supported by the Executive Budget and  
3 remind you of the importance of making sure that  
4 those services are supported as we move forward in  
5 the budget season this year. The first initiative I  
6 want to highlight is the initiative to combat sexual  
7 assault. Those folks are dealing with a larger number  
8 of victims and providers who need to be educated in  
9 how to correctly take rape kits and to treat those  
10 victims but have been held steady on funding for  
11 quite some time, I think since pre-pandemic even  
12 though the demand is ever-growing and the sort of  
13 false fiscal emergency in which we find ourselves is  
14 one reason that they've been held at the same service  
15 level. It's something that we really need to make a  
16 change to. Another health initiative or, what I think  
17 of as a health initiative that I'd like to highlight,  
18 is the Trans Equity Initiative. We all know that it's  
19 a really dangerous time to be a trans person, a trans  
20 New Yorker, and a trans everywhere elser, as many new  
21 New Yorkers join that community so the connectivity  
22 to health services that that Initiative manages can't  
23 be overstated. Similarly, with the initiative that is  
24 support for persons involved in the sex trades,  
25 connectivity to health services, wraparound services,

1 housing, things that are very important parts of  
2 healthcare, and I know I don't need to tell the  
3 Chairs today that we'd love your continued support  
4 with the ambitious Marsha and Sylvia Plan and its  
5 various health initiatives as well. Thank you so  
6 much.  
7

8 RUTH O'SULLIVAN: Good afternoon, Chair  
9 Schulman and Chair Lee. Thank you for having me today  
10 and esteemed Members of the Committee. My name is  
11 Ruth O'Sullivan. I currently serve as a Project  
12 Director for the Brooklyn Mental Health Court, and  
13 I'm here today on behalf of the Center for Justice  
14 Innovation. Each year, thousands of people with  
15 substance use disorders, mental illness, and other  
16 treatable issues cycle through our city's jails.  
17 According to recent data, the number of people in New  
18 York City jails diagnosed with a serious mental  
19 illness has increased by 45 percent since 2022. We  
20 recognize that even a short period of incarceration  
21 can have detrimental effects that reverberate for  
22 years, resulting in a costly and largely ineffective  
23 revolving door justice system. The Center is  
24 committed to identifying effective and humane paths  
25 to producing public safety. We also work with the

1 justice system partners to build programs that  
2 address both the psychosocial needs of justice  
3 involved individuals as well as the need for  
4 accountability. Today, I'd like to focus on some of  
5 the Center's programs that address the mental health  
6 needs of New Yorkers. Many individuals who come into  
7 contact with the criminal legal system have been  
8 exposed to significant trauma and have untreated  
9 mental health conditions. Mental health courts play a  
10 vital role in connecting individuals to supportive  
11 services, such as housing, job opportunities, and  
12 treatment, offering a powerful foundation on which to  
13 build a stronger, more resilient, game-changing  
14 response to the cross-cutting crisis of mental health  
15 and public policy. The Brooklyn Mental Health Court  
16 was launched in 2002. It was the first mental health  
17 court in New York City and one of the first mental  
18 health courts in the United States to accept  
19 individuals with serious mental illness facing felony  
20 charges. Currently, over 55 percent of our population  
21 has been charged with a serious violent felony.  
22 Housed in Brooklyn Supreme Court, Brooklyn Mental  
23 Health Court offers a very different experience of  
24 our court system. At BMHC, every candidate is  
25

2 afforded a comprehensive evaluation by an experienced  
3 licensed clinician. Once our client's needs have been  
4 identified, a treatment plan is developed and the  
5 client is connected to the appropriate treatment  
6 providers in the community. The treatment team  
7 monitors each client for the duration of their  
8 mandate and offers support, advocacy, and resources.  
9 Participation in the program can last on average from  
10 12 to 24 months. Brooklyn Mental Health Court has a  
11 dedicated court staff who've been trained in trauma-  
12 informed care and practice. We've worked hard to  
13 create a courtroom that's warm and supportive.  
14 Clients get phases as they move through their  
15 mandates and, with each phase awarded, the courtroom  
16 claps. This communal experience has had the  
17 unintended consequence of fostering a sense of  
18 community in the courtroom, which we now know is an  
19 essential component of lasting change. Public safety  
20 needs are addressed by having regular court dates in  
21 which the parties are provided updates about how a  
22 client is doing. BMHC clients are held responsible  
23 for engaging in their identified treatment. To date,  
24 over 1,300 participants have received treatment,  
25 satisfied program requirements, and graduated, all

1 outside of the carceral setting. The Center for  
2 Justice Innovation also now operates the Manhattan  
3 and Brooklyn Misdemeanor Mental Health Courts, which  
4 are new courts operating under the same model as the  
5 Brooklyn Mental Health Court. These courts have  
6 served over 280 individuals in programming since  
7 their inception, which was only two years ago. In  
8 seeking to address the conditions that underlie and  
9 result from justice system involvement, we can forge  
10 new innovative approaches to difficult cases where  
11 social, humane, and legal problems intersect. The  
12 Center looks forward to continued partnership with  
13 the Council to continue to transform the justice  
14 system to cultivate vibrant, prosperous communities  
15 that center public safety and security for all its  
16 members. Thank you for the opportunity to testify  
17 today.

18  
19 EMILY MILES: Hello. Thank you for the  
20 opportunity to testify. My name is Emily Miles. I'm  
21 the Executive Director of the New York City Alliance  
22 Against Sexual Assault, and I'm here today to talk to  
23 you about the Sexual Assault Initiative, which is  
24 comprised of five New York City based sexual violence  
25 intervention programs. Together, we serve thousands

2 of victims and survivors annually across the five  
3 boroughs fully through funding provided by the City  
4 Council. Despite our good work, the demand for our  
5 services is great and has only increased over the  
6 course of the last year, resulting in the need for  
7 additional resources from the Council. The Alliance's  
8 portion of that funding goes to support our Sexual  
9 Assault Forensic Examiner training program. This  
10 training program trains doctors, nurses, physicians,  
11 assistants to provide competent, culturally  
12 responsive care to sexual assault survivors. Many  
13 don't know that there's actually no part of standard  
14 medical training that prepares doctors or nurses to  
15 work with survivors of sexual assault. If not for our  
16 training program, none of those medical professionals  
17 would be able to provide those services to survivors.  
18 In a recent survey of New York City hospital  
19 emergency rooms, we found that of the 52 emergency  
20 rooms across the five boroughs, only 21 are SAFE  
21 designated, meaning that they provide a higher level  
22 of care to sexual assault survivors, and yet even  
23 among these hospitals, not one, not one had an  
24 adequate number of SAFE-trained staff members to meet  
25 the needs of the survivors coming into those

1 emergency rooms. The further you travel from  
2 Manhattan, the less likely a survivor is to be  
3 treated by a trained medical professional. This is  
4 especially true for communities of color and  
5 immigrant communities who, despite facing the highest  
6 rates of sexual violence, are the least likely to  
7 have access to trained examiners. For pediatric  
8 survivors, there are even fewer trained SAFE  
9 examiners with some pediatric patients having to wait  
10 hours, sometimes days, for a trained examiner to see  
11 them. Our training program hopes to change that. We  
12 are only able to provide our trainings because of the  
13 City Council, and all of our trainings for this year  
14 are already full because we cannot meet the demand.  
15 The one thing I'll say about Just Pay is that we're  
16 so thankful for the COLA for human services workers  
17 but, because almost all of the funding for sexual  
18 assault services comes from the Council side and not  
19 the Executive side, sexual assault advocates will not  
20 gain anything from that COLA so please keep them in  
21 mind. Thank you.

23 RONNI MARKS: Good afternoon. I'm Ronni  
24 Marks. I'm the founder of the Hepatitis C Mentor and  
25 Support Group. I am also a patient. First of all, I'm

2 sorry, I should have said good afternoon to Chair  
3 Schulman and Chair Lee and Members. I am also a  
4 patient who is cured of Hepatitis C. At HCMSG, we  
5 provide education and supportive services for anyone  
6 affected by Hepatitis C and living with both HIV and  
7 Hep C. We're dedicated to eliminating Hepatitis C and  
8 addressing healthcare inequities through partnerships  
9 with syringe exchange programs, OPCs, clinics,  
10 hospitals, and community-based organizations in need  
11 of our services. We value the wisdom of communities  
12 and strive to serve populations who have been most  
13 neglected and stigmatized. As of 2022, it is  
14 estimated there are 91,000 residents living with  
15 chronic hepatitis C. The rate of liver cancer remains  
16 high. It is critical for the City Council to continue  
17 to support the Viral Hepatitis Initiative. We need  
18 increased funding to expand services for hepatitis B  
19 and C, peer navigators, harm reduction, syringe  
20 exchange services, and more overdose prevention  
21 centers. People need to understand this endemic  
22 connection between substance use and infectious  
23 disease. Being cured has been the key to having  
24 people start to turn their lives around. Please help  
25 us ensure that all New York residents have access to

1 hepatitis C testing, treatment, and care regardless  
2 of race, gender, or economic status. Let's make New  
3 York City the first city to eliminate hepatitis C,  
4 and I don't know if this is the time to bring this  
5 up, but I was encouraged by the Speaker's Office to  
6 relay that our funding has been delayed for the whole  
7 initiative and that it's a real problem for people to  
8 move on.

10 CO-CHAIRPERSON LEE: Yeah, I used to run  
11 Hep B and C programs through KCS and so it's been  
12 quite a challenge, and it almost got cut a few times  
13 actually so yeah. Thank you for the work you're doing  
14 there.

15 RONNI MARKS: Yeah, thank you very much.

16 ROBERT DESROULEAUX: I guess it's my turn.  
17 Good afternoon, Chair Schulman, Chair Lee, thank you  
18 so much, and Staff. Appreciate it and thank you for  
19 allowing us to speak today. My name is Robert  
20 Desrouleaux. I am the Programs Manager at the  
21 Hepatitis C Mentor and Support Group, and I've been  
22 working over 10 years on the ground with underserved  
23 communities, and I work very closely with the Founder  
24 and Director Ronni Marks sitting here to my right  
25 and, as you heard, together, we provide essential

2 educational and supportive patient mentoring services  
3 through partnerships with community-based  
4 organizations in need. The critical population we  
5 serve includes people with substance use disorder,  
6 those co-infected with HIV, the LGBTQ community,  
7 youth and young adults, baby boomers, and really  
8 anyone else affected by Hep C. For some context,  
9 hepatitis C is an elusive disease. It's hiding in the  
10 shadows with little or no symptoms, growing from  
11 within, destroying arguably the most function-heavy  
12 organ in the body, the liver. And oftentimes when  
13 people find out about it, it could be too late as  
14 hepatitis C is also one of the leading causes of  
15 liver cancer. There are close to 1,000 people  
16 diagnosed with hepatitis C in New York City, and  
17 thousands more undiagnosed, unaware, and  
18 undereducated about it. The irony is there is a cure  
19 for this disease. I had a patient once tell me that  
20 they were living with hepatitis C for years before  
21 they learned that there was even a cure. He said, and  
22 I quote, "the scientists did their job and now curing  
23 people is up to us," and I wanted to make sure to  
24 include that quote in my testimony because that  
25 actually lives with me every single day, every time I

2 do an event, every time I do a training, every time I  
3 do an advocacy, a workshop. Even today, before I  
4 walked into this room, I found a mirror and I said to  
5 myself, it's up to us, it's up to me, and that kind  
6 of drives the passion behind what I do because that's  
7 what it's about. As an educator in the field and  
8 someone who has witnessed the lack of knowledge in  
9 the communities, I can tell you firsthand with an  
10 impact that this virus has on the lives of those  
11 affected. We need to increase education and  
12 supportive services for hepatitis B and C and  
13 increased funding for peer navigation, harm  
14 reduction, and syringe exchange services as you heard  
15 Ronni say a few minutes ago. I just want to take a  
16 few minutes just to echo the comment that she made  
17 calling out the severe delays in the approved  
18 funding. Again, just for context, we're currently in  
19 the process of applying for funding for Fiscal Year  
20 '24, and we're currently nine months into honoring  
21 our commitment for Fiscal Year '25, completely front-  
22 ended by alternative methods to be able to continue  
23 the work on the ground. On top of the fact that we'd  
24 like to thank you for continuing to support the Viral  
25 Hepatitis Initiative and the work that we do, to

1 definitely please evaluate the process with which the  
2 application is done so that we can expedite the  
3 funding for future years and such. Thank you.

4 CO-CHAIRPERSON SCHULMAN: Yeah, getting  
5 the funding has been a chronic issue, and I know in  
6 the past couple of years that, because there's two  
7 sides to it, there's the Admin side and the Council  
8 side, and so we've done a lot to clean up our side of  
9 it so we're trying to work that out.

10 ROBERT DESROULEAUX: And I thank you.

11 MOHAMED ATTIA: Thanks. I figured I'm the  
12 last one so should I get 10 minutes?

13 Good afternoon, Chair Schulman and Chair  
14 Lee. My name is Mohamed Attia. I'm the Managing  
15 Director of the Street Vendor Project. Thanks for the  
16 opportunity to testify. SVP is a membership-based  
17 organization with over 3,000 street vendor members.  
18 As the only organization in New York City dedicated  
19 to serving the street vendor population in the five  
20 boroughs, SVP is a centralized hub for street vendors  
21 to access resources and receive essential services as  
22 the smallest businesses in our city. We respectfully  
23 request support from the City Council to expand our  
24 community outreach and education program for street  
25

2 vendors as the demand of street vending education  
3 continues to grow, especially for food vendors who  
4 are now navigating a new system that was created  
5 after the implementation of Local Law 18 to year  
6 2021. As we have learned from DOHMH recently, they  
7 have sent out more than 800 applications for vendors  
8 who are eligible to receive these new supervisory  
9 licenses and, as of last month, only 71 of them were  
10 processed completely and received the permits, less  
11 than 9 percent of the applications sent out. The new  
12 system is very complex and thousands of food vendors  
13 need education on it. Our team is well-trained and  
14 equipped with the tools to run the outreach and  
15 education program for food vendors across the city.  
16 We meet vendors where they're at. They don't come to  
17 our office and knock on our doors. We meet them in  
18 the streets, we meet them in the food carts and  
19 trucks, in the garages where they park, anywhere they  
20 can be found. We create educational materials in  
21 seven different languages that are accessible and  
22 easy to adjust for the street vendors. We hold  
23 monthly meetings and workshops where we educate the  
24 vendors on the vending laws. We offer support with  
25 business compliance on various levels such as the

1 group workshops, individual consultations, helping  
2 them with the permitting process and more. SVP  
3 fulfills a critical role since there is no City  
4 agency that meaningfully serves street vendors. SVP  
5 is eager to increase services to street vendors, but  
6 we need the City Council support to increase our  
7 capacity to meet the demand of the community. Thank  
8 you so much.

10 COMMITTEE COUNSEL PEPE: Thank you so much  
11 to this in-person panel. We're now going to be moving  
12 on to our next in-person panel.

13 CO-CHAIRPERSON LEE: Thank you so much for  
14 all the work you guys do.

15 CO-CHAIRPERSON SCHULMAN: Thank you very  
16 much for...

17 CO-CHAIRPERSON LEE: Same time. Thank you.

18 CO-CHAIRPERSON SCHULMAN: And also having  
19 the patience to stay. We have over 100 people who've  
20 signed up, and we really appreciate all the work that  
21 you do out in the community because it's your work  
22 that makes our constituents better so thank you.

23 COMMITTEE COUNSEL PEPE: Thank you,  
24 Chairs.

2 We're going to be moving to our final in-  
3 person panel, Rosa Chang and Jennifer Parrish. And at  
4 this time, if you are in Council Chambers and you are  
5 wishing to testify in person and you have not heard  
6 your name please fill out an appearance card with the  
7 Sergeant-at-Arms. Again, Rosa Chang and Jennifer  
8 Parish.

9 At this time, if you are in Council  
10 Chambers and you are wishing to testify in-person and  
11 you have not heard your name, please fill out an  
12 appearance card with the Sergeant-at-Arms.

13 Again, Rosa Chang and Jennifer Parish.  
14 Thank you.

15 ROSA CHANG: Hello. Thank you very much  
16 for the opportunity to speak to you today. My name is  
17 Rosa Chang, and I am the Co-Founder and President of  
18 Gotham Park, a grassroots community led non-profit  
19 that successfully advocated for the opening of new  
20 public space beneath the Brooklyn Bridge, just a  
21 block away from here so anytime you are free for a  
22 tour, I welcome you. Three years ago, I reoriented my  
23 entire life to build a park underneath the Brooklyn  
24 Bridge, and you might ask why. I've been a Community  
25 Board member for four years, I've been a downtown

1 resident for 25, I've been the president of my 408-  
2 unit condo building for eight years, and I've served  
3 on two PTAs. All this is to say that I'm deeply,  
4 deeply committed to my community and, when COVID hit  
5 in this beloved city that we all call home, it hit  
6 really hard. We did not feel safe and our density,  
7 which was once our strength, suddenly became our  
8 weakness, and the only place that we could go to feel  
9 safe was outdoors, and that was so critical for so  
10 many different reasons. Number one was obviously  
11 getting fresh air. Number two was that, I always call  
12 the Hudson River Park my sanity space because when I  
13 felt like the world was falling apart and I could not  
14 deal with it anymore, I would go for a walk out there  
15 and I would feel safe, and in our communities that  
16 are disadvantaged, that have been underinvested in  
17 for generations, where we do not have open space,  
18 sufficient open space to gather. I want to point out  
19 that we do not build community in our sidewalks as we  
20 pass each other.  
21

22 CO-CHAIRPERSON SCHULMAN: Excuse me. This  
23 is... Oh, you did. All right. I'm sorry. I'm sorry. Go  
24 ahead.  
25

2 ROSA CHANG: We build our community in our  
3 public spaces, and that is where we build the  
4 friendship that we rely on when things are falling  
5 apart, and so I would ask you to consider focusing on  
6 parks as an essential component of mental and  
7 physical health and well-being for our community.  
8 Thank you.

9 CO-CHAIRPERSON SCHULMAN: Yeah. No, I'm  
10 sorry. My Counsel thought you were at the wrong  
11 hearing, but let me just say this to you. I know you  
12 read about the Queensway project.

13 ROSA CHANG: Yes.

14 CO-CHAIRPERSON SCHULMAN: And I'm one of  
15 the people that started that with Friends of the  
16 Queensway so that's my project. I'm really excited  
17 about it, and it's going to be amazing. It's going to  
18 be amazing in terms of health, and it goes through  
19 six communities and all the schools that are involved  
20 and everything else. Just wanted to let you know  
21 that..

22 ROSA CHANG: And can I say an enormous  
23 congratulations because I know that was an incredibly  
24 heavy lift, the fact that you were able to get 5  
25 million and now 117 million dollars in over 15 years

1 that has been an effort, that is going to be so  
2 impactful for everybody that lives in the community,  
3 and we need that kind of support and..

4  
5 CO-CHAIRPERSON SCHULMAN: Well, thank you.

6 ROSA CHANG: Everywhere. Thank you for  
7 getting that done.

8 CO-CHAIRPERSON SCHULMAN: It's really  
9 important. It still has people fighting against it,  
10 but it's just going to be tremendous and, Queens and  
11 the boroughs outside of Manhattan haven't gotten the  
12 type of funding that Manhattan gets for park space,  
13 and this is just so incredibly important for small  
14 business. There are lots of the schools, there's tons  
15 of schools that are involved in this so anyway, and  
16 once they break ground and everything else, I'm going  
17 to invite my Colleagues and then we'll invite you  
18 out.

19 ROSA CHANG: I've actually been on a tour  
20 with Ruben and Carter.

21 CO-CHAIRPERSON SCHULMAN: Okay, that's  
22 good.

23 ROSA CHANG: I'm familiar with it.

24 CO-CHAIRPERSON SCHULMAN: There you go.  
25

2 ROSA CHANG: I totally support the  
3 project, but I would love to go on another tour.

4 CO-CHAIRPERSON SCHULMAN: When we break  
5 ground, we'll invite you out.

6 ROSA CHANG: I would be honored. Thank  
7 you.

8 CO-CHAIRPERSON SCHULMAN: Okay.

9 CO-CHAIRPERSON LEE: And sorry for the  
10 confusion. I actually asked Rosa to come testify  
11 because I saw her at the Parks hearing.

12 ROSA CHANG: No, no, he was just like..

13 CO-CHAIRPERSON LEE: But it's because of  
14 the fact that Rosa and I have been having a lot of  
15 conversations about how important the park spaces are  
16 for mental health, well-being, all of that,  
17 especially during COVID, and we had the fortunate  
18 opportunity to hear about the presentation yesterday  
19 so I was like, oh, come over and talk, and we had  
20 Carnegie Hall here earlier and talking about just in  
21 general culture, arts, how important all of that is  
22 so thank you.

23 ROSA CHANG: Can I just add on also,  
24 especially our seniors, because what we noticed  
25 during COVID was that our seniors were hiding in

2 their apartments and, because they had no social  
3 interaction, they were falling into depression, and  
4 depression and mental health absolutely affects  
5 physical health and that absolutely affects  
6 mortality. We saw that so clearly and so we need  
7 these investments in our spaces.

8 CO-CHAIRPERSON SCHULMAN: And this park is  
9 going to be very accessible to people and it's just  
10 going to be amazing, it's just going to be amazing,  
11 but thank you.

12 ROSA CHANG: Thank you for all the  
13 important work you do.

14 JENNIFER PARISH: Good afternoon. My name  
15 is Jennifer Parish. I work at the Urban Justice  
16 Center Mental Health Project, and I'm a member of the  
17 Jails Action Coalition and the HALT Solitary  
18 Campaign. Thank you for having me here. My message  
19 for your Committees is that the services that you  
20 decide to fund, services that support health and  
21 mental health for New Yorkers, are what will lead us  
22 in the recovery from the pandemic, will help New  
23 Yorkers health and vitality and community safety on  
24 the whole. These are the investments we need along  
25 with funds for other community services that

2 contribute to the social determinants of health. We  
3 must not turn back the clock and return to mass  
4 incarceration and broken windows policing. These are  
5 failed policies, will not make New York City a place  
6 where people live and thrive by investing in police  
7 and corrections. We've tried that and it doesn't  
8 work. The Council must lead by relying on evidence  
9 and investing in services that bring about public  
10 health and public safety. New York has demonstrated  
11 that we can reduce incarceration and reduce crime at  
12 the same time. The Council should build on that  
13 record and go much further by investing in the  
14 communities that need the most support. We overfund  
15 the Department of Corrections and the NYPD and, by  
16 reallocating just a sliver of their billion-dollar  
17 budgets, we can fund the resources that New Yorkers  
18 need. This is not just the view of people who serve  
19 and advocate for people with mental health concerns.  
20 Consider the testimony of the Bronx District Attorney  
21 at yesterday's Public Safety hearing. DA Clark told  
22 the Council that she did not need more resources to  
23 prosecute crimes in the Bronx. What she asked for was  
24 for more mental health treatment and other community  
25 services that the Bronx needs. This was a law

1 enforcement executive who was clear that she could  
2 not prosecute her way out of the current situation  
3 and that what's needed is more funding for mental  
4 health and other community resources, not money to  
5 lock more people up. My written testimony, which is  
6 based on the Mental Health Project's report about  
7 decreasing incarceration of people with mental health  
8 concerns, describes services that should be  
9 prioritized, but I want to highlight one of those,  
10 and that's justice-involved supportive housing. It is  
11 essential for people who are involved in the criminal  
12 legal system to have this pathway out. They are not  
13 considered to be homeless while they're incarcerated  
14 so they're excluded from New York 15/15 and other  
15 supportive housing programs. JISH was created  
16 specifically for them. It was 120 beds that were  
17 shown effective and they said they would increase it  
18 to 500, but it just hasn't been funded at the level  
19 that it needs to so we're asking for 6.4 million  
20 dollars to align the supportive housing rates for  
21 that with what other services that help people with  
22 high needs need, and that's just 5 percent of the  
23 556,000 dollars that Department of Corrections spends  
24  
25

1 to incarcerate just one person per year so thank you  
2 for that.

3  
4 CO-CHAIRPERSON LEE: Thank you, Jennifer.  
5 It's always good hearing your testimony.

6 JENNIFER PARISH: Thank you.

7 CO-CHAIRPERSON LEE: Thanks for all the  
8 work that you do.

9 COMMITTEE COUNSEL PEPE: Thank you very  
10 much.

11 That was our last in-person panel. We  
12 will now be moving to virtual testimony.

13 For folks who are wishing to testify  
14 virtually, you'll each have two minutes, and you  
15 should wait for the Sergeant-at-Arms to cue you  
16 before you begin your testimony.

17 I'm going to call our first virtual  
18 panel. Lily Shapiro, Casey Starr, Kumarie Cruz,  
19 Fiodhna O'Grady, Chris Norwood, and Meihua Yang, and  
20 we will start with Lily Shapiro. Please wait for the  
21 Sergeant-at-Arms to cue you before you begin your  
22 testimony.

23 SERGEANT-AT-ARMS: You may begin.

24 LILY SHAPIRO: Thank you, Chair Schulman  
25 and Lee and Members of the Committee on Health and

1 Mental Health, Disabilities and Addiction for the  
2 opportunity to provide testimony here today. My name  
3 is Lily Shapiro, and I am Policy Counsel of the  
4 Fortune Society's David Rothenberg Center for Public  
5 Policy. The Fortune Society is a 57-year-old  
6 organization that supports successful re-entry from  
7 incarceration and promotes alternatives to  
8 incarceration, thus strengthening the fabric of our  
9 communities. In Fiscal Year 2023, we served over  
10 11,000 people, including housing around 500 people  
11 across our continuum of housing models, including, as  
12 folks have testified about today, the Justice  
13 Involved Supportive Housing Program, which is funded  
14 by the Department of Health and Mental Health. This  
15 program, as you have heard others testify, is  
16 woefully underfunded. At the Fortune Society, 22  
17 percent of our new participants report being  
18 homeless, and people released from jail and prison  
19 are all too often forced into homelessness. This is a  
20 racial justice issue as approximately 80 percent of  
21 the 750,000 New Yorkers with convictions are black or  
22 Latinx. This is also a public safety issue, as  
23 numerous studies have shown that having a safe and  
24 stable place to live decreases someone's chance of  
25

1 returning to jail or prison and, in fact, the JISH  
2 program was based on an earlier program, the Frequent  
3 Users Engagement Program, called FUSE, and a robust  
4 10-year followup report about FUSE participants  
5 conducted by Columbia and by the Corporation for  
6 Supportive Housing showed that "despite intense  
7 histories of incarceration and shelter use, the most  
8 common pattern seen over the 10 years for FUSE  
9 participants was no jail or shelter experience after  
10 an early period of shelter stays" so this is a  
11 tremendous public safety win. This is also a huge  
12 cost savings for the City and also clearly  
13 transformative for the individuals and the families  
14 of those individuals who are served by FUSE so we  
15 know that JISH work. As was just said, the only  
16 program for people leaving our city jails who would  
17 otherwise be homeless and...

19 SERGEANT-AT-ARMS: We thank you for your  
20 testimony. Your time has expired.

21 LILY SHAPIRO: Have substance use  
22 disorders or mental health issues and yet it's  
23 service rates for this very vulnerable population  
24 have not been raised since program launch in 2015.  
25 They are simply too low. We have been forced to

1 supplement the 10,000 per person service rate with  
2 money that should be allocated for rent, which means  
3 that people have to double up in our scattered site  
4 housing (INAUDIBLE) is funded by JISH, which is not  
5 ideal, so we are asking that the Council negotiate a  
6 budget that includes expanded funding for JISH by 6.4  
7 million, including for existing contracts and to  
8 bring the totality of the remaining 380 units online.  
9 I will note that none of the three original JISH  
10 providers, including Fortune, applied for the last  
11 RFP because the service rates remained woefully low,  
12 and we have to take a long-term perspective on how to  
13 enhance public safety and well-being and guarding  
14 against exacerbating existing racial and economic  
15 disparities so I just want to quote one of our long-  
16 term residents as I close out who recently told some  
17 of your Council Colleagues, "supportive housing saved  
18 my life," so with thanks to her, with thanks to all  
19 of you, I will close. Thank you.

21 COMMITTEE COUNSEL PEPE: Thank you very  
22 much. We will now be moving on to Casey Starr. Please  
23 wait for the Sergeant-at-Arms to cue you before you  
24 begin your testimony.

25 SERGEANT-AT-ARMS: You may begin.

2 CASEY STARR: Thank you, Chairs Lee and  
3 Schulman. My name is Casey Starr. I'm the Co-  
4 Executive Director of the Samaritans of New York, the  
5 city's only anonymous and completely confidential  
6 crisis service. Our hotline alone was contacted  
7 50,000 times last year from New Yorkers in crisis.  
8 First, I need to respectfully challenge what the  
9 Commissioner stated about our city's non-profits.  
10 It's clear from the testimony every organization has  
11 given today that it's not that we don't have the  
12 skills or tools, it's that we do not have the  
13 funding. Regarding Teenspace, it was a 26-million-  
14 dollar contract. There could have been a number of  
15 ways to spend that money that would not entail  
16 sending public funds to a for-profit company,  
17 especially a company that has class action lawsuits  
18 open against it. Bigger is not always better but,  
19 from what we've heard from the Department today, for  
20 them it is because it is easier, because it means  
21 they do not have to meaningfully engage with  
22 organizations like Samaritans who are on the front  
23 lines doing the work. As a City, we really aren't  
24 very good at dealing with mental health crises. Even  
25 when we use health-based interventions, there are

1 major flaws. We heard in testimony earlier today, the  
2 impact of hospitalization on mental health, and the  
3 data and research reflect those personal experiences.  
4 In addition to a 12-fold increase in suicide risk  
5 post hospitalization, a risk that remains elevated  
6 for up to five years after discharge, 86 percent of  
7 mental health inpatients report that institutional  
8 practices or events inflict trauma and harm upon  
9 them, but what's worse in our city is unlike any  
10 other health condition, when it comes to mental  
11 health crises, law enforcement is still the primary  
12 frontline provider. Even 9-8-8 is sending the police  
13 and, as they stated, they will continue to do so for  
14 the foreseeable future because, as of today, their  
15 goal is to finish their plan in 2024. That is  
16 unacceptable. Samaritans is the only crisis service  
17 in the city that does not engage in non-consensual  
18 intervention making it a critical service. I also  
19 represent Samaritans USA on the National Council for  
20 Suicide Prevention, and today the Department stated  
21 that only clinicians...

22  
23 SERGEANT-AT-ARMS: We thank you for your  
24 testimony. Your time has expired.

1  
2 CASEY STARR: This is not true. The vast  
3 majority of the crisis centers in the 9-8-8 network  
4 use volunteers because studies show that trained  
5 volunteers like those answering calls at Samaritans  
6 are just as effective, if not more, as their clinical  
7 counterparts. I want to thank you for your time, for  
8 your dedication to the well-being of our city, and  
9 for the opportunity to speak today.

10 COMMITTEE COUNSEL PEPE: Thank you for  
11 your testimony.

12 We will now move on to Kumarie Cruz.  
13 Please wait for the Sergeant-at-Arms to call time  
14 before you begin your testimony.

15 SERGEANT-AT-ARMS: You may begin.

16 KUMARIE CRUZ: Thank you, Chairs Lee and  
17 Schulman, for the opportunity to speak today. My name  
18 is Kumarie Cruz. I am Director of Education and  
19 Bereavement Services at the Samaritans of New York.  
20 Our mission is crucial in combating the rising tide  
21 of suicide and mental health crisis, which  
22 disproportionately impacts youth, especially within  
23 our city's educational systems and marginalized  
24 communities. The growing shortage of mental health  
25 professions and resources underscores the critical

2 role of community-based services like ours. We  
3 advocate for sustained fundings for the Samaritans  
4 and other trusted frontline community organizations  
5 who have been doing this work for decades. At  
6 Samaritans, we differentiate ourselves by customizing  
7 our content to address the unique concerns of those  
8 we serve. Through strategic collaborations, we create  
9 programs that are both culturally and contextually  
10 appropriate, deeply respecting the unique challenges  
11 and strengths of each community. Suicide prevention  
12 is not one-size-fits-all, and yet there is a trend  
13 towards consolidating crisis services under one  
14 singular government umbrella. It is important to  
15 recognize that no single service, including 9-8-8 or  
16 NYC Well, can meet the vast and varied needs of those  
17 seeking help. As the City grapples with workforce  
18 shortages, economic strains, and the lingering  
19 effects of the COVID-19 pandemic, our program offers  
20 critical support to those in need. Our services break  
21 down stigma, offer compassionate space for healing,  
22 and a safe point of entry for most of the vulnerable  
23 New Yorkers, those often most wary of seeking help  
24 through government channels and those often most in  
25 need for support. Thank you again for your time.

2 CO-CHAIRPERSON LEE: Thank you so much.  
3 Just want to also give a shout out. I don't know if  
4 Lily's still on from Fortune Society, but hello, as  
5 well as, of course, Casey Starr, and thank you all  
6 for the amazing work you do, and thank you, of  
7 course, to Samaritans, we love the work you do as  
8 well.

9 I just wanted to give a special shout  
10 out. I don't know if you guys can see the Chambers,  
11 but we have been joined by Senator John Liu,  
12 Professor John Liu, however many hats you wear, and  
13 we're joined by the government finance class at  
14 Columbia University so just wanted to welcome you all  
15 here. Awesome. I'm a Barnard/Columbia graduate of  
16 grad school/undergrad so glad that you guys are here.  
17 Yay.

18 COMMITTEE COUNSEL PEPE: Thank you very  
19 much, Chair.

20 We're now going to Fiodhna O'Grady.  
21 Please wait for the Sergeant-at-Arms to call time  
22 before you begin your testimony.

23 SERGEANT-AT-ARMS: You may begin.

24 FIODHNA O'GRADY: Thank you, Chair Lee and  
25 also Chair Schulman, for the opportunity to testify

1 today. I'm Fiodhna O'Grady, Director of Government  
2 Relations for the Samaritans of New York Suicide  
3 Prevention Center, New York City's only anonymous,  
4 completely confidential suicide prevention hotline  
5 and our education programs over the last 40 years in  
6 all five boroughs. We're asking for the restoration  
7 of 312,000 to maintain Samaritan's essential hotline  
8 with funding from the Speaker's Citywide Mental  
9 Health for Vulnerable Populations. In September 2023,  
10 three months into this FY24 Fiscal Year, Samaritans  
11 was informed by DOHMH that their 63,000 annual  
12 hotline funding was cancelled due to an  
13 administrative error despite us being in contract  
14 with them in year three of a three-year contract. We  
15 ask that the City Council enhance our funding,  
16 replacing this missing 63,000 funding in FY25 should  
17 the budget allow. We cater to a wide array of  
18 individuals who may not otherwise seek help. We offer  
19 a fully confidential service that works in contrast  
20 to and complements the 9-8-8 service. Studies show  
21 that people access help when they have choices.  
22 Giving New Yorkers choices in connecting to and  
23 bridging to care is paramount. Our hotline is staffed  
24 by volunteers from across all communities, as Casey  
25

1 spoke about, as compared to professionals who are  
2 proven to do just as good a job. They donate 20,000  
3 hours annually valued at 800,000 in kind labor. This  
4 close to triples the actual value of your 312,000-  
5 dollar investment, making Samaritans NYC's most cost-  
6 effective crisis service. The intersection of opioid  
7 misuse and suicide is particularly alarming this  
8 year. Studies show that one in four suicides involves  
9 alcohol consumption, one in five involves opioid  
10 consumption.

11  
12 SERGEANT-AT-ARMS: We thank you for your  
13 testimony. Your time is expired.

14 FIODHNA O'GRADY: Replicated research on  
15 individuals with a history of non-fatal opioid  
16 overdose revealed nearly half reported a desire to  
17 die. We do not fully grasp the full scale of this  
18 crisis because, if we could accurately account for  
19 how many overdoses are intentional, the numbers would  
20 be almost unimaginable. Continue Samaritan's funding  
21 affirming our City's commitment to compassion,  
22 equity, and the fundamental right to access mental  
23 health support and to have choices among these  
24 services to better bridge vulnerable populations to  
25 care. Thank you.

2 CO-CHAIRPERSON LEE: Thanks, Fiodhna. It's  
3 always great seeing you even if it's through a  
4 screen.

5 I'm so sorry to hear about that contract.  
6 Can you just remind me again what the number was of  
7 the contract, I mean, the amount?

8 FIODHNA O'GRADY: Yeah, 63,197 dollars,  
9 and that is FY24, year three of three. Therefore, in  
10 the FY25 year, we do not see us being asked if that  
11 three years will continue. That three years is  
12 probably the third or the fourth version of a three-  
13 year contract. It used to be a placeholder so that  
14 then the Council could add money because back in the  
15 dawn of time over a decade ago, our funding was  
16 slashed and the Council and during the time when  
17 LifeNet was invented, and that's when the Council  
18 began to fund us to pick up.

19 CO-CHAIRPERSON LEE: Okay, great. Thank  
20 you.

21 COMMITTEE COUNSEL PEPE: Thank you very  
22 much.

23 We'll now be moving on to Chris Norwood.  
24 Please wait for the Sergeant-at-Arms to call time  
25 before you begin your testimony.

2 SERGEANT-AT-ARMS: You may begin.

3 CHRIS NORWOOD: Thank you. I'm Chris  
4 Norwood, Executive Director of Health People, a peer-  
5 delivered health education organization in the South  
6 Bronx. Since we were here last year, some 60,000 new  
7 people have been added to the almost 1 million in New  
8 York already diagnosed with diabetes. At this time  
9 last year, the City Council vowed it would finally  
10 face the diabetes epidemic and end the horrific  
11 neglect that has enabled it to destroy so many lives,  
12 leaving people to the pain of unnecessary  
13 amputations, dialysis..

14 FIODHNA O'GRADY: I just want to say  
15 (INAUDIBLE) Kumarie.

16 COMMITTEE COUNSEL PEPE: Fiodhna O'Grady,  
17 can you please mute yourself?

18 Chris, you can proceed with your  
19 testimony. We apologize.

20 CHRIS NORWOOD: Oh no, that's all right.  
21 We don't know what happens in cyberspace as I always  
22 say. Tragically, we're here a year later and  
23 basically nothing has been done. No funding was  
24 allocated by either the City or the Council. Based on  
25 the City's continuing failure to decrease blood sugar

1 levels, we will see, as we have seen in the past,  
2 some half of these newly diagnosed New Yorkers over  
3 time will have vision loss and 4 percent will have  
4 outright blindness. We will see at least 2,500 every  
5 year have disfiguring amputations, which are largely  
6 preventable with proper care, and at least one-third  
7 over time will develop chronic kidney disease,  
8 chaining them to dialysis. All this is significantly  
9 preventable, but the New York City Council has yet to  
10 show that it will prevent it for all these years, 25  
11 years of this epidemic, overwhelming black and low-  
12 income neighborhoods, it has not insisted that the  
13 New York City Department of Health support the most  
14 powerful prevention, which is well-evaluated peer  
15 delivered self-care and preventive education, and the  
16 Council, itself, in more than two decades of this  
17 epidemic has never allocated any of its own funds  
18 whatsoever to help well-known strategies that clearly  
19 help people with diabetes avoid these terrible  
20 conditions. We heard the Commissioner say this  
21 morning that saturating diabetes overwhelmed  
22 neighborhoods with this kind of effective education  
23 and it should be peer-delivered, I think everyone in  
24 this room knows what peers do, is the most promising  
25

1 strategy. That is what Health People and the Black  
2 Leadership Commission on Health, both of which worked  
3 unstintingly to produce the foundational document for  
4 the City's Diabetes Plan, have begged and begged and  
5 advocated for years and hopefully that is what the  
6 Council will now finally support or we can just keep  
7 doubling these numbers...

9 SERGEANT-AT-ARMS: We thank you for your  
10 testimony. Your time has expired.

11 CHRIS NORWOOD: Oh, thank you.

12 CO-CHAIRPERSON SCHULMAN: Finish your  
13 thoughts, Chris. Go ahead.

14 CHRIS NORWOOD: Yeah, or we can just see  
15 in the next year another third of people headed  
16 toward dialysis, masses more headed toward avoidable  
17 blindness. I would like to emphasize that blindness  
18 is highly avoidable in diabetes if people are  
19 educated early enough to bring down their blood  
20 sugar. With kidney disease, people in the Diabetes  
21 Self-Management Program, a six-session course, in the  
22 next year, they have a 90 percent decrease in new  
23 diagnoses of kidney disease, which means if they  
24 don't have kidney disease, they will not end up on  
25

1 dialysis. All this we have allowed to go on for 25  
2 years.  
3

4 CO-CHAIRPERSON SCHULMAN: Thank you,  
5 Chris. I do want to say a couple of things. One is  
6 that we've been in office for two years, those of us  
7 who are here, and the other is that my legislation  
8 that was passed last year gives the Department of  
9 Health up until April 1st, and they testified today  
10 that we're going to have it on April 1st. We want to  
11 see what mechanisms they come up with, and then we  
12 will look at it in terms of what appropriate funding  
13 should go with it so I do want to say that.

14 COMMITTEE COUNSEL PEPE: Thank you very  
15 much.

16 We will now be moving on to Meihua Yang.  
17 Please wait for the Sergeant-at-Arms to call time  
18 before you begin your testimony.

19 SERGEANT-AT-ARMS: You may begin.

20 MEIHUA YANG: Thank you, Chairs Schulman  
21 and Members of the City Council for an opportunity to  
22 testify today. My name is Meihua Yang. I'm the  
23 Entitlement Benefit Specialist at Chinese American  
24 Planning Council. CPC is the largest Asian American  
25 social service organization in the U.S., providing

1 vital resources to more than 80,000 people per year  
2 through more than 50 programs and over 30 sites  
3 across Manhattan, Brooklyn, and Queens. I'd like to  
4 share a story of one community member who I work with  
5 was struggling to pay for prescription bill. He is  
6 76, living in Flushing, suffering from side effects  
7 after receiving a booster, and he had to take three  
8 types of brand name medication related to mental  
9 health. Those tier 4 medicines are expensive. Even he  
10 applied for EPIC and got approval. One medicine is  
11 not covered by (INAUDIBLE) and EPIC. He cannot afford  
12 these medical bills. We discussed Medicaid and  
13 Medicaid Spenddown, which automatically enroll him to  
14 extra health program. When he came to CPC office, I  
15 helped him with Medicaid application, which was  
16 conditionally approved one month later. He felt he  
17 would be drowning in medical debt, and he shared that  
18 no one will have time to help him, sought everything  
19 out, and work with him step by step like CPC did. In  
20 New York City, AAPIs are the fastest growing racial  
21 growth, and one in five AAPIs do not have access to  
22 health insurance. Those numbers get much higher when  
23 you look at different racial and ethnic subgroups as  
24 well as seniors. It is now more critical than ever  
25

1 the Council restore and expand fundings Access Health  
2 NYC at 4 million dollars and continue to support  
3 community-based non-profit organizations that fill  
4 the gap and provide critical culturally competent and  
5 language accessible health outreach and education  
6 services.

7  
8 SERGEANT-AT-ARMS: Your time has expired.

9 Thank you.

10 COMMITTEE COUNSEL PEPE: Thank you very  
11 much to this virtual panel.

12 We'll be moving on to our next virtual  
13 panel. We'll have Jason Cianciotto, Yuna Youn, Zarin  
14 Yaqubie, Lisa Farmer, and Danny Lam, and I apologize  
15 if I mispronounced any of your names.

16 We'll start with Jason. Please wait for  
17 the Sergeant-at-Arms to call time before you begin  
18 your testimony.

19 SERGEANT-AT-ARMS: You may begin.

20 JASON CIANCIOTTO: Thank you. Hello, Chair  
21 Schulman and Chair Lee. It's good to see you all  
22 again. At a time when democracy is under attack, I  
23 really appreciate the time you've given to all of us  
24 constituents to testify today. I'm Jason Cianciotto,  
25 the VP of Policy and External Affairs at GMHC,

2 founded in 1982 as Gay Men's Health Crisis, the  
3 world's first HIV and AIDS services organization. I'm  
4 just going to want to touch on a couple of things  
5 that haven't been discussed already, and they really  
6 center around our primary concern that death by a  
7 thousand cuts to a budget can also mean not just an  
8 increase in HIV infections in our city but also  
9 unnecessary deaths for those hardest hit by HIV and  
10 AIDS. There's data to support what I'm referring to.  
11 The data released by NYC DOHMH at the end of 2023  
12 found only a 2 percent decrease in HIV infections  
13 from 2021 and 2022 compared to an average of 7 to 8  
14 percent for the years prior. Now we know that the  
15 impact of the COVID-19 pandemic on testing, we may be  
16 catching up with that as a city, but now is not the  
17 time to play games with the city's HIV and AIDS  
18 budget. I know we have your support in that, and so  
19 what we're really looking for is at minimum flat  
20 funding on City Council initiatives that impact  
21 organizations, the ETE initiative, the Trans Equity  
22 Initiative, HIV and AIDS Faith-Based Initiative, but  
23 we're also really concerned about the PEG to DOHMH  
24 and how that will affect contracts, including the  
25 PlaySure Network 2.0, which provides PrEP services,

1  
2 and one that would absolutely cut an entire program  
3 of ours, our RISE Workforce Development Program. We  
4 simply can't achieve our goals of ending the epidemic  
5 in the city if we're playing these budget games with  
6 this funding.

7 SERGEANT-AT-ARMS: Your time is expired.

8 Thank you.

9 JASON CIANCIOTTO: Thank you all very  
10 much.

11 COMMITTEE COUNSEL PEPE: Thank you for  
12 your testimony.

13 We will now be moving on to Yuna Youn.  
14 Please wait for the Sergeant-at-Arms to call time  
15 before you begin your testimony.

16 SERGEANT-AT-ARMS: You may begin.

17 YUNA YOUN: Hi, everyone. Thank you,  
18 Chair's, Committee, and Staff for this opportunity.  
19 My name is Yuna Youn, Director of the Mental Health  
20 Clinic at Korean Community Services, the state-  
21 licensed clinic. As such, we have the same barriers  
22 other clinics discussed. I'm here to highlight two  
23 needs for funding. We need to decrease appointment  
24 wait times and augment service capacity as we are a  
25 part of the continuum of care and provide a critical

1 linkage to hospitals and receive referrals from  
2 schools, particularly with parents with limited  
3 language proficiency. There is a push and pull of  
4 needing to secure funding and navigating insurance  
5 reimbursements while providing quality services and  
6 retaining staff with competitive salaries,  
7 particularly for substance use and trauma in the AAPI  
8 community. People with decision-making power have  
9 tremendous influence on our ability to do our work  
10 and do it well. Our bilingual clinicians play a  
11 critical role in intergenerational healing as well as  
12 the many reasons our community suffers in silence.  
13 When this happens, it can develop trust in the  
14 community for institutions that will make it more  
15 likely for them to receive treatment to begin with.  
16 Secondly, support is crucial for awareness and  
17 support of our immigrant communities, communities of  
18 color, LGBTQ, and other marginalized communities that  
19 face greater risk for mental health concerns. While  
20 we need to address severe mental health illness, it  
21 is also innovative programming that brings and heals  
22 communities together and gives hope for the future  
23 and the next generation. Youth groups such as  
24 students from Jamaica High School came once to KCS  
25

1 for a grant-funded project called Kimbap Chronicles  
2 where they learned how to make kimbap, and clinicians  
3 facilitated a group discussion about identity,  
4 culture, and ultimately belonging and their mental  
5 health. We've been trying to be strategic with grant  
6 applications as much as involved. If we have more  
7 teamwork, I'm hopeful there will be more culturally  
8 and linguistically accessible care as well as  
9 accessible and appropriate care overall. Thank you so  
10 much for listening. Please reach out if you have any  
11 questions.  
12

13 COMMITTEE COUNSEL PEPE: Thank you for  
14 your testimony.

15 We will now move on to Zarin Yaqubie.  
16 Please wait for the Sergeant-at-Arms to call time  
17 before you begin your testimony.

18 SERGEANT-AT-ARMS: You may begin.

19 ZARIN YAQUBIE: Thank you. I would like to  
20 begin by thanking Members of the Committee on Mental  
21 Health, Disabilities and Addiction and Committee  
22 Chair Lee for holding this hearing and inviting  
23 community-based organizations to testify. My name is  
24 Zarin Yaqubie, and I'm the Mental Health Program  
25 Manager at the Arab American Family Support Center.

1 At the Arab American Family Support Center, otherwise  
2 known as AAFFC, we have dedicated ourselves to  
3 creating an inclusive haven for immigrants and  
4 refugees since 1994. We promote well-being, prevent  
5 violence, and prepare families to learn, work, and  
6 succeed. Our organization serves all those who are in  
7 need but, with over 30 years of experience, we have  
8 gained cultural and linguistic competency, serving  
9 New York's growing Arab, Middle Eastern, North  
10 African, Muslim, and South Asian communities. As a  
11 culturally and linguistically competent trauma-  
12 informed organization, AAFFC has expanded to offer  
13 services at 13 service locations across each of the  
14 five boroughs. Our staff speak 30 languages, enabling  
15 us to serve populations that mainstream providers  
16 struggle to reach. As one of the only agencies  
17 offering free mental health support in languages like  
18 Arabic, Dari, Bangla, Urdu, AAFFC is filling a  
19 critical gap in services. Our clinicians provide  
20 unique culturally and linguistically competent  
21 support and build trust with clients to foster mental  
22 resiliency and long-term well-being. Over 2023, AAFFC  
23 provided long-term individual mental health  
24 counseling to 206 clients over 4,716 sessions. Though  
25

1 AAFC has doubled down on our mental health service  
2 and outreach delivery, as community need continues to  
3 escalate, our program waitlist grows in tandem.  
4 Currently, more than 100 community members await  
5 services. Due to the limited linguistic and cultural  
6 capacity of mainstream providers, our agency is often  
7 unable to refer clients elsewhere. AAFFC is grateful  
8 to receive support from New York City Council and the  
9 Department of Health and Mental Hygiene for an array  
10 of our public health programming, yet our mental  
11 health initiative has been disproportionately  
12 underfunded by the City. The Arab American Family  
13 Support Center respectfully requests.

14  
15 SERGEANT-AT-ARMS: Your time has expired.

16 Thank you.

17 CO-CHAIRPERSON LEE: You can sum up. Go  
18 ahead.

19 ZARIN YAQUBIE: Respectfully request  
20 50,000 dollars to support our mental health  
21 initiative, which would help to address an urgent gap  
22 as community project funding secured by the U.S.  
23 House Appropriations Committee draws a close this  
24 year. We hope we can count on City Council's  
25 continued support to ensure that we can remain an

1 accessible resource for the immigrant and refugee  
2 communities who have come to rely on us after 30  
3 years of service. Thank you.

4  
5 COMMITTEE COUNSEL PEPE: Thank you very  
6 much for your testimony.

7 We will now be moving on to Lisa Farmer.  
8 Please wait for the Sergeant-at-Arms to call time  
9 before you begin your testimony.

10 SERGEANT-AT-ARMS: You may begin.

11 LISA FARMER: Hi, my name is Lisa Farmer.  
12 I'm a member of the Lifelinks Clubhouse that's  
13 located at Elmhurst Hospital. I've been in recovery  
14 after a partial hospitalization since 2019, and that  
15 was after approximately seven to eight years of being  
16 a shut-in, basically didn't leave the house at all so  
17 when the I had the opportunity to attend the  
18 Clubhouse, it made a significant difference for me  
19 because I was able to act as a peer to other people  
20 who were suffering similar problems to myself,  
21 especially anxiety issues and dual diagnoses and  
22 PTSD, things like that. I don't think I need to  
23 stress how important Clubhouses are because that  
24 point seems to have been made with the wonderful  
25 funding that the City Council and the Mayor has

1 allocated. I think the problem is the definition of a  
2 Clubhouse because it seems that there seems to be a  
3 desire to consolidate all of the smaller Clubhouses  
4 into some imaginary large unit that might  
5 theoretically be helpful, but the problem is that the  
6 people that are attending the Clubhouses are people  
7 that are suffering from severe mental health  
8 illnesses, and we rely on one another in a family-  
9 type environment in order to support each other, to  
10 educate each other, to help each other register to  
11 vote or get their GED or learn about nutrition  
12 classes or take a budget planning class, like how to  
13 do your own budgeting and things like that, and it  
14 just wouldn't work. Even if the minimum requirement  
15 is 300 people and a 30 percent attendance on a daily,  
16 that's 90 people. For people like me, five people is  
17 a crowd so like when there's 20 people here at the..

18  
19 SERGEANT-AT-ARMS: Your time has expired.  
20 Thank you.

21 CO-CHAIRPERSON LEE: That's all right. Go  
22 ahead.

23 LISA FARMER: So I just wanted to say that  
24 I think that's really important that if the Clubhouse  
25 model is what you've relied on the data for the last

1 40 years to allocate this money, then I think it's  
2 important to stress exactly what a Clubhouse is  
3 because there's only one Clubhouse in all of New York  
4 City that would even meet that kind of attendance  
5 requirement. Thank you.

6  
7 CO-CHAIRPERSON LEE: Thank you.

8 COMMITTEE COUNSEL PEPE: Thank you very  
9 much for your testimony.

10 We will now move on to Danny Lam. Please  
11 wait for the Sergeant-at-Arms to call time before you  
12 begin your testimony.

13 SERGEANT-AT-ARMS: You may begin.

14 DANNY LAM: Chairs Lee and Schulman, I'm  
15 here today to ask that you prioritize New York Edge's  
16 FY25 citywide funding request. We are seeking 1.2  
17 million under the City Council's Afterschool  
18 Enrichment Initiative, an increase of 200,000 dollars  
19 over last year. This will be our first increase in 16  
20 years. We are also seeking, for the first time,  
21 250,000 under the Council's Social Emotional Support  
22 for Students Initiative. SEL is integrated into every  
23 element of our programming. New York Edge is the  
24 largest provider of school-based afterschool and  
25 summer programming in New York City, serving almost

1 30,000 students in over 100 schools and 37 of the 51  
2 Council Districts throughout the five boroughs. Our  
3 mission is to help bridge the opportunity gap among  
4 students in under-invested communities. Core  
5 components of our programming include STEM education,  
6 social emotional learning and leadership, visual and  
7 performing arts, sports, health and wellness,  
8 academics, and college and career readiness and  
9 summer programs. We are, as identified by Mosaic by  
10 ACT, the largest afterschool provider in the nation  
11 offering SEL supports. We are also one of the city's  
12 largest providers of college access programs. Council  
13 citywide funding has enabled us to enrich and expand  
14 our school year and summer programs and has allowed  
15 us to develop and implement new, unique, and engaging  
16 programs such as our student-led podcast, Formative,  
17 winner of the prestigious Anthem Community Voice  
18 Award in the education, art, and community category,  
19 our book publishing program, our heart for art  
20 program, our partnership with the Van Gogh Museum in  
21 Amsterdam, and our recently launched Read Across New  
22 York Edge program. New York Edge, its students, and  
23 families are extremely grateful for the Council's 32  
24 years of support. Together, we are guiding students  
25

1 so that they grow up healthy, happy, and empowered.  
2 Together, we are creating the next generation of  
3 active and productive community members and problem  
4 solvers. Together, we are creating New York City's  
5 next generation of doctors, mechanics, chefs,  
6 writers, engineers, entrepreneurs, and so much more.  
7 The time has come, however, where increased funding  
8 is vitally needed. Unlike contracts with DYCD and  
9 other agencies, Council discretionary contracts...

11 SERGEANT-AT-ARMS: Your time has expired.

12 Thank you.

13 CO-CHAIRPERSON SCHULMAN: Finish your  
14 thought. Finish your thought. Go ahead.

15 DANNY LAM: City Council discretionary  
16 contracts are not eligible for COLA increases. This  
17 is making it increasingly difficult for New York Edge  
18 to attract and maintain quality staff and to continue  
19 to offer the wide array of programs that we are known  
20 for. We are now looking to you to meet the needs of  
21 the next generation of young people by supporting our  
22 funding request. Thank you.

23 COMMITTEE COUNSEL PEPE: Thank you very  
24 much to this virtual panel.

We will now move on to our next virtual panel. We will be hearing from Myra Batchelder, Julie Lam, Anna Pakman, Paul Hennessey, and Evan Sachs.

We'll start with Myra. Please wait for the Sergeant-at-Arms to call time before you begin your testimony.

SERGEANT-AT-ARMS: You may begin.

MYRA BATCHELDER: Hi, thank you. My name is Myra Batchelder, and I lead COVID Advocacy Initiative and COVID Advocacy New York. We are still in the midst of the COVID pandemic. We are still losing around a thousand people in the U.S. every week to COVID. Millions and millions of people in the U.S. are struggling with long COVID and other serious health issues brought on by COVID, and the numbers continue to increase daily. As New York City Council discusses the budget, there are a number of things New York City should do regarding COVID prevention and long COVID. I'm here today to highlight several. First, New York City Council should provide funding and pass Bill Int 0332 2024 that will provide free masks, other PPE, and rapid tests to New Yorkers through the mail. Thank you, Council Member Narcisse, for introducing this bill. At COVID Advocacy New

1 York, New Yorkers have already sent in over 3,557  
2 letters to the New York City Council in support of  
3 this bill. I urge the City Council to pass the bill  
4 and specify free high-quality masks will be provided,  
5 including N95 and KN95 masks, which are more  
6 effective than surgical masks against COVID. Everyone  
7 should have access to the tools needed to protect  
8 themselves and others from COVID. Many New Yorkers  
9 can't afford to purchase high-quality masks and  
10 tests. In 2022, approximately 23 percent of New York  
11 City residents were unable to afford basic  
12 necessities like housing and food. Your ability to  
13 protect yourself and your family from getting COVID  
14 and to know whether you have COVID should not depend  
15 on your bank account. CDC's decision recently to end  
16 the five-day COVID isolation guidance puts even more  
17 people at risk. Masks and rapid tests should be  
18 distributed through the mail so that everyone can  
19 access them, including those immune-compromised, at  
20 higher risk for severe COVID, and avoiding indoor  
21 public spaces. Federal government ended their free  
22 mask and free rapid test program, NYC H and H ended  
23 free rapid test distribution, and New York City does  
24 not have a free mask program for the public. People  
25

1 need to have access to these tools. New York City  
2 already provides free condoms and other health tools  
3 and should provide free high-quality masks and rapid  
4 tests as well. Free masks also help protect people  
5 from bad air quality, from wildfire smoke, and other  
6 impacts. In addition, free high-quality N95 and KN95  
7 masks and rapid tests should be provided..

8  
9 SERGEANT-AT-ARMS: Your time has expired.  
10 Thank you.

11 MYRA BATCHELDER: Public locations across  
12 the city. Free COVID PCR tests should also continue  
13 to be made available and, in addition, New York City  
14 Council must do everything it can to require masks  
15 and other COVID prevention efforts in all healthcare  
16 settings. No one should have to risk their life and  
17 health to access healthcare. Thank you.

18 CO-CHAIRPERSON SCHULMAN: I just want to  
19 point out that I'm a co-Sponsor of the Mercedes  
20 Narcisse bill.

21 MYRA BATCHELDER: Thank you. Thank you  
22 very much.

23 COMMITTEE COUNSEL PEPE: Thank you very  
24 much, Myra, for your testimony.

We will now move on to Julie Lam. Please wait for the Sergeant-at-Arms to call time before you begin your testimony.

SERGEANT-AT-ARMS: You may begin.

JULIE LAM: Thank you, Chair Lee and New York City Council for giving me a chance to testify. We do not forget the lives COVID 19 has destroyed in the past four years. I'm Julie Lam, founder of Last Together America, an advocacy group raising awareness since 2020 to support people with weakened immune systems, especially those suffering from long COVID. The pandemic is not over. Cutting isolation guidelines, discouraging testing is taking the country backwards. SARS-CoV-2 is a chronic disease-causing virus that's rapidly mutating and spreading globally. New York should pass the Bill 332 to provide COVID-19 tests and N95 respirators. New Yorkers need protection from infection, but they cannot afford the tools. Vaccination and treatment don't stop transmission. Pharmaceutical interventions are not applicable to everyone due to their immune systems and medical conditions. We need to promote the usage of non-pharmaceutical intervention to ensure health equity. COVID is a serious threat to

1 the high-risk community which I am a part of. I'm  
2 immunocompromised because of an autoimmune chronic  
3 kidney disease. An infection had exacerbated my  
4 underlying condition. My condition prohibited me from  
5 taking mRNA and protein-based vaccines. Many people  
6 like me can't survive without mask protection. More  
7 than 1.1 million Americans have died due to COVID 19,  
8 including nearly 84,000 New Yorkers. Nearly 70  
9 million people have long COVID around the world.  
10 COVID is a leading cause of death and severe sickness  
11 in children. Children also get long COVID. People  
12 suffering from debilitating conditions post COVID are  
13 not getting the care they need. I'm suffering from  
14 two long COVID conditions, and there are no approved  
15 treatments or cure. Let's be proactive. Clean air  
16 prevents transmission. It's time to make buildings  
17 ventilation systems meet the FDA standards...

18  
19 SERGEANT-AT-ARMS: Your time is expired.  
20 Thank you.

21 JULIE LAM: To reduce transmission of  
22 airborne pathogens, especially in hospital,  
23 transportation, and schools. New York funding the  
24 distribution of free respirators and COVID tests will  
25 send a strong message to a population of over 8

1 million that we need to stay vigilant. Most  
2 importantly, it will set an example for the rest of  
3 the country to follow. Thank you very much.

4  
5 CO-CHAIRPERSON SCHULMAN: Thank you.

6 COMMITTEE COUNSEL PEPE: Thank you very  
7 much.

8 We will now be moving on to Anna Pakman.  
9 Please wait for the Sergeant-at-Arms to call time  
10 before you begin your testimony.

11 SERGEANT-AT-ARMS: You may begin.

12 COMMITTEE COUNSEL PEPE: Anna, are you on?

13 Okay, we'll be moving on to Paul  
14 Hennessy. Please wait for the Sergeant-at-Arms to  
15 call time before you begin your testimony.

16 SERGEANT-AT-ARMS: You may begin.

17 PAUL HENNESSY: Can you hear me?

18 COMMITTEE COUNSEL PEPE: Yes, you may  
19 proceed.

20 PAUL HENNESSY: Hi, I'm calling to support  
21 Int 0332. New York needs a free rapid tests and N95  
22 to prevent against COVID, flu, RSV, measles, TB, and  
23 pollution. I find it ironic that the Council is  
24 considering funding so many health initiatives  
25 without including more protections for COVID, which

2 leads to long-term issues in the cardiovascular,  
3 cognitive, nervous systems as well as  
4 lymphocytopenia. We must address the root cause of  
5 the rise in health issues. Furthermore, we need  
6 cleaner air laws and buildings, especially medical  
7 settings, schools, public spaces, homeless shelters,  
8 restaurants, and on buses and trains. BART trains in  
9 San Francisco upgraded their air filters to MIRV 14  
10 with air changes every 70 seconds. They're also  
11 attempting UVC lighting. I thought New York was  
12 supposed to be better than San Francisco. The MTA's  
13 abysmal air filters are only MIRV 7, which are barely  
14 enough to filter rocks and do very little to clean  
15 the air of viruses and pollution. I also find it  
16 despicable that the city is making more restrictions  
17 to outdoor dining, which provided a safer option for  
18 dining and made city blocks more vibrant. Passing Int  
19 0332 is important, but you also need to find ways to  
20 reduce the spread and prepare for future airborne  
21 pandemics. Measles and tuberculosis are on the rise  
22 because of all the immune systems damaged by COVID,  
23 so we need to invest in clean air technology  
24 yesterday. I also ask that the City Council condemn  
25 the CDC's decision to reduce the COVID isolation

1 policy to one day, which is not based in any science,  
2 as COVID is contagious for over 10 days. This  
3 deplorable policy will result in more infections,  
4 disability, and deaths. Thank you.

5  
6 COMMITTEE COUNSEL PEPE: Thank you very  
7 much.

8 At this time, we will go to Evan Sachs.  
9 Please wait for the Sergeant-at-Arms to call time  
10 before you begin your testimony.

11 SERGEANT-AT-ARMS: You may begin.

12 EVAN SACHS: My name is Evan Sachs, he,  
13 him, (INAUDIBLE) and I am here supporting the passage  
14 and funding of Int 0332 2024 on behalf of vulnerable  
15 people like myself and many of my loved ones to  
16 provide free high-quality masks and rapid tests to  
17 two New Yorkers. Despite an abundance of wishful  
18 thinking and post-pandemic language, the pandemic is  
19 not behind us. It is still raging (INAUDIBLE)  
20 thousands of people, even with the current  
21 underreported data since the federal government has  
22 stopped funding a lot of tracking. We have seen a  
23 Groundhog Day-esque cycle of governments dropping  
24 their guard as soon as things get even slightly  
25 better, which in turn contributes to things getting

1 worse again. If we want to meet the Mayor's goal of  
2 increasing lifespan, we need to stop this vicious  
3 loop as soon as possible, and that starts with  
4 stopping denying the pandemic that is demonstrably  
5 ongoing. A nonsentient virus doesn't care what we  
6 wish for, and it's still out there causing a  
7 pandemic. Thank you so much.

9 COMMITTEE COUNSEL PEPE: Thank you very  
10 much.

11 At this time, we are going to go to Anna  
12 Pakman again. Please wait for the Sergeant-at-Arms to  
13 call time before you begin your testimony.

14 SERGEANT-AT-ARMS: You may begin.

15 ANNA PAKMAN: All right. Thank you. Can  
16 everyone hear me?

17 COMMITTEE COUNSEL PEPE: Yes.

18 ANNA PAKMAN: Thank you so much for the  
19 opportunity to testify. I work in digital. Sorry. I  
20 don't know why my Zoom is not working properly, and I  
21 have to say I'm a Columbia grad in case that matters,  
22 it seems to today, and I happen to be a lifelong  
23 disabled New Yorker, and my disability puts me at  
24 high risk for COVID. I've had both the great  
25 privilege and sacrifice, actually, to be able to

2 purchase an N95 mask, HEPA filters, nasal sprays, all  
3 of these things that we can use to keep ourselves  
4 safer because we're not on an island, but we'll never  
5 be totally safe until everyone is, and I have spent  
6 1,000 dollars on all this stuff in the past year,  
7 which I'm very lucky to be able to afford. A lot of  
8 people in the city, a lot of people who use these  
9 services that have been promoted and talked about  
10 today can't afford these things. The average New  
11 Yorker cannot afford these things (INAUDIBLE) the  
12 high cost of living. I really appreciate Council  
13 Member Narcisse and Schulman and all of the others  
14 who are co-sponsoring the bill to make high-quality  
15 masks, N95 and KN95 masks, and tests available to all  
16 New Yorkers because for me to not be isolated, for my  
17 mental health, I need other people to test to be able  
18 to socialize with them and, if that's going to cost  
19 them money to do, if that's going to cost me more  
20 money to do, that is a cost to my ability to be able  
21 to be out and to participate in more things. In  
22 addition, at least the City hospitals should have  
23 mask requirements all the time. COVID is not a  
24 seasonal virus unless you consider it seasonal being  
25 every single season. In that case, yes, it is true.

1 It is seasonal. It's incredibly important for people  
2 like myself and people who don't even know that  
3 they're disabled yet because COVID has disabled so  
4 many people through long COVID to be able to access  
5 critical health care at any time of the year.

7 SERGEANT-AT-ARMS: Your time is expired.

8 Thank you.

9 CO-CHAIRPERSON SCHULMAN: Just wrap up.

10 Just wrap up. Go ahead.

11 ANNA PAKMAN: Thank you so much. Yeah. And  
12 I will say also, I don't know if you've actually read  
13 the actual CDC long COVID Pulse survey numbers. I  
14 have, I crunched them. Again, I have a degree from  
15 Columbia (INAUDIBLE) I'm able to do that, and 50  
16 percent of disabled people who have long COVID have  
17 severe life activity limitations. That's a 472  
18 percent higher rate than non-disabled people so you  
19 guys really need to center the most vulnerable New  
20 Yorkers who need your help when you're making these  
21 decisions. Thank you.

22 COMMITTEE COUNSEL PEPE: Thank you very  
23 much to this virtual panel.

24 We will now be moving on to the next  
25 virtual panel. We'll be hearing from Jennifer Pozner,

Amanda Granger, Joy Cambe, Gita Arbor (phonetic), and  
Sylvia Pizarro.

We will start with Jennifer. Please wait  
for the Sergeant-at-Arms to call time before you  
begin your testimony.

SERGEANT-AT-ARMS: You may begin.

JENNIFER POZNER: Hi, my name is Jennifer  
Pozner. I'm a journalist, I'm a media critic, and I'm  
also somebody who is still taking very active covid  
precautions. My husband has an immune condition and  
may be immunocompromised. We've basically constricted  
our entire lives the last four years to keep him safe  
and to keep me safe. I have asthma and some other  
chronic issues, but we are lucky that we have the  
financial resources to be able to afford quality N95  
masks and air filters, HEPA, and rapid tests and PCRs  
when we need them. Many New Yorkers don't have that  
option, and so I'm encouraging you to support and  
fully robustly fund the bill 0332 2024 as well as I'd  
like to just say A-plus to Anna and Paul Hennessey  
and Myra Batchelder and the comments that we saw on  
the last panel. It is not a miracle that I have not  
gotten COVID. It is the fact that I've worn masks 100  
percent of the time in every indoor setting since the

1 pandemic started. I'm an extrovert. My life has  
2 become so challenging. My mental health has suffered  
3 because COVID is still a thing and I'm cut out from a  
4 lot of social situations because nobody is masking  
5 anymore, and a lot of that has to do with people  
6 can't afford it. The other thing is, I have  
7 personally reduced my access to healthcare because  
8 healthcare practitioners are not wearing masks so I'm  
9 not seeing the dentist, I'm not getting mammograms,  
10 I'm not getting my annuals unless I time it for very  
11 specific times when the numbers are low, but now  
12 we're not tracking so I don't even know when the  
13 numbers are low other than wastewater. It's not a  
14 miracle. I don't have a gene that prevents me from  
15 getting COVID.  
16

17 SERGEANT-AT-ARMS: Your time has expired.  
18 Thank you.

19 CO-CHAIRPERSON LEE: No, that's okay. Just  
20 wrap up. Go ahead.

21 JENNIFER POZNER: Wrap up to say there's  
22 this narrative, and I'm a media critic so I'm  
23 professionally trained to debunk these kinds of  
24 narratives, there is this narrative that people who  
25 don't have COVID must have some sort of gene or

2 predisposition or miracle cure. No, we just take  
3 really strong precautions, and I would like the City  
4 Council to make it possible for the rest of New York  
5 to take those same precautions. Thank you.

6 COMMITTEE COUNSEL PEPE: Thank you very  
7 much for your testimony.

8 We will now move on to Amanda Granger.  
9 Please wait for the Sergeant-at-Arms to call time  
10 before you begin your testimony.

11 SERGEANT-AT-ARMS: You may begin.

12 AMANDA GRANGER: Thank you. Good  
13 afternoon, Chairs Schulman and Lee and members of the  
14 Committees on Health and Mental Health, Disabilities  
15 and Addiction. My name is Amanda Granger. I'm the  
16 Senior Director of Communications at CASES, one of  
17 the leading providers of alternatives to  
18 incarceration in New York City, serving almost 10,000  
19 New Yorkers every year. CASES Nathaniel Clinic is the  
20 only outpatient behavioral health clinic in Manhattan  
21 and the Bronx specifically designed to support people  
22 with criminal legal system involvement. In 2023, the  
23 clinic served over 1,200 people, 18 percent were  
24 homeless at clinic admission, 70 percent had a  
25 serious mental illness, including nearly one in four

1 with the schizophrenia diagnosis. I'd like to share a  
2 story of one of our patients. Her name, not her real  
3 name, is Marsha. She's a black woman in her sixties  
4 who was referred to Nathaniel Clinic by Manhattan  
5 Justice Opportunities. In 2021, she was arrested on a  
6 misdemeanor assault after an altercation with her  
7 only daughter. Marsha had symptoms of major  
8 depression. She said she felt scared in her own home  
9 because of a conflict with her upstairs neighbors.  
10 She would cry constantly and have difficulty  
11 focusing, and she struggled to connect with family  
12 colleagues and friends. Over the past two years,  
13 Marsha's psychotherapy treatment has focused on  
14 developing coping skills to manage her stressors.  
15 She's learned new habits, behaviors, and strategies  
16 to improve her mental well-being. She restored her  
17 relationship with her daughter, and her fear and  
18 anxiety have slowly eased. She's now planning for her  
19 retirement and hopes to find new housing in the same  
20 Harlem neighborhood that she loves so dearly. The  
21 Nathaniel Clinic specialized services are making a  
22 dramatic difference for New Yorkers like Marsha with  
23 behavioral health needs and criminal legal system  
24 involvement. In 2022, among clients with  
25

1 schizophrenia who access primary care services at the  
2 clinic, 85 percent had reductions in ER visits and  
3 hospital readmission. In a recent study, 90 percent  
4 of people with a serious mental illness who were co-  
5 enrolled in our Manhattan Supervised Release Program  
6 and the Nathaniel Clinic successfully completed their  
7 court requirements. That's compared to about 50  
8 percent...

10 SERGEANT-AT-ARMS: Your time has expired.

11 Thank you.

12 AMANDA GRANGER: Sorry?

13 SERGEANT-AT-ARMS: Your time has expired.

14 AMANDA GRANGER: Thank you.

15 CO-CHAIRPERSON SCHULMAN: You can wrap up.

16 Go ahead.

17 AMANDA GRANGER: All right. I just wanted  
18 to say, sorry, so we just hope that you will fund I'm  
19 sorry, the Court Involved Youth Mental Health  
20 Initiative, Mental Health Services for Vulnerable  
21 Populations Initiative, and the ATI Initiative. Thank  
22 you.

23 CO-CHAIRPERSON LEE: Thank you. Especially  
24 Court Involved Youth, we definitely need more of  
25 those services so thank you.

2 AMANDA GRANGER: Thank you.

3 COMMITTEE COUNSEL PEPE: Thank you very  
4 much for your testimony.

5 We will now move to Joy Cambe. Please  
6 wait for the Sergeant-at-Arms to call time before you  
7 begin your testimony.

8 SERGEANT-AT-ARMS: You may begin.

9 JOY CAMBE: Hi, my name is Joy Cambe, and  
10 I'm the Program Coordinator for Empire Liver  
11 Foundation. My organization is part of the New York  
12 City Viral Hepatitis Initiative, which provides the  
13 most innovative and effective hepatitis B, C  
14 treatment, prevention, linkage to care, and health  
15 education and trainings in this country. This year  
16 marks 10 years since the New York City Council  
17 answered the public health need to address viral  
18 hepatitis in New York City. We've submitted written  
19 testimony, so I just want to highlight the potential  
20 impact of the first-ever New York City Viral  
21 Hepatitis Elimination Plan and how we could put New  
22 York City on the map as one of the first countries to  
23 eliminate viral hepatitis using the existing  
24 framework that you as the City Council have put in  
25 place. During our educational briefing on a viral

1 hepatitis initiative two weeks ago, sponsored by Eric  
2 Bottcher, we showcased just how New York City has the  
3 capacity to save New Yorkers from liver  
4 complications, premature death, and we also showcased  
5 our share frustration that New York City hasn't  
6 really jumped on the opportunity to make us the first  
7 city to eliminate viral hepatitis. It is our own  
8 Chair, Lynn Schulman, who acknowledged just how  
9 important the services that close these gaps in our  
10 existing healthcare system in New York City are so  
11 important, and it meant so much to all of our hard-  
12 working partners and the community to just show that  
13 level of commitment. With that, I want to say that if  
14 you don't know already, can you believe that it's  
15 easier to cure someone from viral hepatitis, like  
16 hepatitis C, than it is to control your blood  
17 pressure? So it is my opinion that there is no reason  
18 why we cannot put forth an initiative that has strong  
19 evidence-based policies that are able to bring more  
20 people to the point of cure, more people to the point  
21 of being protected from viral hepatitis, and so we're  
22 ready to do this work. We need the funding to get  
23 there. So for this year, funding year 2025, we are in  
24 need for a minimal investment of 4.24 million dollars  
25

1 to support the necessary work we need to achieve  
2 viral hepatitis elimination. Thank you very much.

3  
4 CO-CHAIRPERSON LEE: Thank you very much.

5 COMMITTEE COUNSEL PEPE: Thank you very  
6 much for your testimony.

7 We will now move to Sylvia Pizarro.

8 Please wait for the Sergeant-at-Arms to call time  
9 before you begin your testimony.

10 SERGEANT-AT-ARMS: You may begin.

11 SYLVIA PIZARRO: Hello, my name is Sylvia  
12 Pizarro, and I've been a member of the Lifelinks  
13 Clubhouse for eight years. I've been in recovery for  
14 33 years, and I just want to explain how the  
15 clubhouse has helped me. I've developed relationships  
16 with the staff who are very courteous, and it's  
17 become like a home for me, and I've developed  
18 friendships as well, but I think without the  
19 clubhouse, I'd be lost. I wouldn't know where to go,  
20 what to do, who to turn to so I just want to say that  
21 I'm grateful when I have a mental health condition,  
22 that I'm in a safe place to go. Thank you very much  
23 for your time.

24 CO-CHAIRPERSON LEE: Thanks, Sylvia. Good  
25 to see you again.

2 SYLVIA PIZARRO: Good to see you.

3 COMMITTEE COUNSEL PEPE: Thank you very  
4 much to this virtual panel.

5 We will now be moving on to our next  
6 virtual panel. We will be hearing from Lucky Tran,  
7 Alina Neganova, Liliana Rasmussen, and Robyn Saldino.

8 We will start with Lucky. Please wait for  
9 the Sergeant-at-Arms to call time before you begin  
10 your testimony.

11 SERGEANT-AT-ARMS: You may begin.

12 DR. LUCKY TRAN: Good afternoon. My name  
13 is Dr. Lucky Tran, and I am a scientist and public  
14 health communicator who works at Columbia, and I'm  
15 also a member of COVID Advocacy New York. I'm  
16 testifying today to urge the City to continue funding  
17 and implementing COVID prevention efforts. I'd like  
18 to remind you all that we are still in a pandemic.  
19 The WHO has been saying this, the winter COVID peak  
20 was the second largest ever according to wastewater  
21 data, and we're seeing high levels of death and  
22 chronic illness caused by COVID. I'm very concerned  
23 about COVID budgets being cut and that the City is  
24 acting like COVID is a problem that has already been  
25 solved. COVID hasn't magically gone away. In reality,

1 what has happened is that COVID is now a long-term  
2 public health problem. We need long-term sustainable  
3 policies to continue mitigating the harm COVID is  
4 continuing to cause. Ignoring COVID will cost the  
5 city dearly. COVID can cause long-term serious health  
6 issues such as heart disease, neurological disease,  
7 chronic fatigue, diabetes, and more and continues to  
8 affect many people. In fact, CDC data shows an  
9 alarming recent increase in long COVID cases due to  
10 the winter surge. Researchers estimate that millions  
11 of Americans have been unable to work due to long  
12 COVID, and economists estimate that long COVID will  
13 cost the U.S. economy 4 trillion dollars. Ignoring  
14 COVID has serious impacts on New York City's health,  
15 productivity, and economy and, as they say, an ounce  
16 of prevention is worth a pound of cure. The City  
17 should be providing funding to help all New Yorkers  
18 access high-quality masks, tests, and other COVID  
19 prevention tools for free in the long term. Many  
20 people still want to protect themselves and their  
21 communities, but they can't afford the tools needed  
22 to do so. Access to COVID prevention tools is one of  
23 the most important health equity issues we face  
24 today. Most government programs for masks and tests  
25

1 have ended, and they weren't sufficient in the first  
2 place. The City already spends money to provide  
3 important health tools like free condoms, hygiene  
4 products, and harm-reduction items. This is a good  
5 use of public money to address critical long-term  
6 public health challenges. COVID is also a long-term  
7 public health threat. The City should absolutely be  
8 continuing to spend money on COVID prevention tools  
9 too. I'd also like to point out that masks are also  
10 (INAUDIBLE) tools for another long-term public health  
11 threat, which is climate change. On this, thank you  
12 to Council Members Narcisse and Schulman and others  
13 for co-sponsoring bill Int 0332, which would provide  
14 free masks, other PPE, and rapid testing to New  
15 Yorkers through the mail. I urged the New York City  
16 Council to pass the bill and specify that free high-  
17 quality masks such as N95s and KN95s be provided as  
18 these are more effective than surgical masks against  
19 COVID. New York City cannot afford to live in denial  
20 about the long-term damage COVID is continuing to  
21 cause. History has shown us the immorality, the harm,  
22 the cost of ignoring transmissible diseases and  
23 ignoring the voices of the people who are most  
24 impacted by them. I urge you today to choose to  
25

1 listen and choose to make New York City a global  
2 leader in public health during this critical and  
3 historic time by funding COVID prevention tools for  
4 the long term. Thank you for your time, everyone.

5  
6 CO-CHAIRPERSON SCHULMAN: Thank you.

7 COMMITTEE COUNSEL PEPE: Thank you very  
8 much for your testimony.

9 We will now move on to Alina Neganova.  
10 Please wait for the Sergeant-at-Arms to call time  
11 before you begin your testimony.

12 SERGEANT-AT-ARMS: You may begin.

13 ALINA NEGANOVA: Hi, my name is Alina  
14 Neganova, and I'm a New York City nurse. I was  
15 trained at Columbia, so shoutout. I wanted to first  
16 thank the City Council Members Narcisse, Restler,  
17 Won, Schulman, and Hanif for helping to sponsor the  
18 bill Int 0332-2024. I wanted to encourage the Council  
19 to fund and pass this bill. I also wanted to tell you  
20 guys a little bit about my story and to tell you just  
21 how this can affect one. I was a working New York  
22 city nurse. I know that we're concerned about our  
23 nursing shortages here, and I was happily working at  
24 NYU and I got a COVID infection in December of 2022,  
25 and I'm now disabled and unable to work. Allowing me

1 as well as other New Yorkers like me to have access  
2 to high-quality masks as well as rapid tests allow me  
3 to access the increased healthcare that I need, as  
4 well as the very limited socialization that I am  
5 still able to do. Since the rapid tests have stopped  
6 being funded, I've been unable to see friends in the  
7 ways that I had been due to the lack of funding for  
8 the test. A thousand people are still dying of COVID  
9 every week, and I think it's really important that we  
10 continue to make sure that we fund this ongoing  
11 public health crisis.

12  
13 COMMITTEE COUNSEL PEPE: Thank you very  
14 much for your testimony.

15 We are now going to go to Liliana  
16 Rasmussen. Please wait for the Sergeant-at-Arms to  
17 call time before you begin your testimony.

18 SERGEANT-AT-ARMS: You may begin.

19 LILIANA RASMUSSEN: Hi, my name is  
20 Liliana, and I'm a resident of Brooklyn. I am  
21 testifying today in support of Council Bill Int 0332-  
22 2024 that will provide masks, other PPE, and COVID  
23 rapid tests to New Yorkers through the mail. Data  
24 shows us that each year that COVID-19 has not  
25 disappeared. In fact, this year we had the second

1 highest peak of positive cases since this pandemic  
2 began in 2020. COVID has been shown to cause a wide  
3 range of damage to our bodies, including immune  
4 system damage, heart and lung damage, and cognitive  
5 impairment. This makes providing free, easily  
6 accessible, high-quality masks, meaning N95, KF94,  
7 and KN95s to New Yorkers incredibly important to  
8 individual and community health. Not only would this  
9 bill protect our bodies, communities, and economies  
10 from the lasting impacts of COVID-19, free high-  
11 quality N95s and K95 masks also protect people from  
12 bad air quality, from climate-related things as well  
13 as just pollution, and we should be able to access  
14 these free masks ahead of time. I urge the New York  
15 City Council to not only provide funding for free  
16 high-quality masks and COVID rapid tests, but to also  
17 distribute them to community groups and at public  
18 locations across the city directly to the public. We  
19 should all have access to the tools needed to protect  
20 us and prevent further spread. Many of us also can't  
21 afford to continue purchasing these masks for daily  
22 wear, and studies also show that providing these  
23 masks increases the number of people who do wear  
24 them, which decreases COVID-19 transmission. This  
25

1 bill is especially crucial now as the federal  
2 government ended their free mask and rapid test  
3 distribution programs to the public. New York City  
4 provides, as mentioned previously, a lot of free  
5 items such as condoms and health-related items so  
6 masks, other PPE, and COVID-19 rapid tests should be  
7 included as well. Finally, the New York City Council  
8 needs to do what it can to require masks and other  
9 COVID prevention efforts in healthcare settings,  
10 including the settings that New York City Council has  
11 oversight of including New York City Health and  
12 Hospitals. This point is of personal importance to me  
13 as well as I've lost a family member due to them  
14 contracting an illness at a healthcare facility when  
15 receiving care for an injury, and these masks and PPE  
16 would also protect people from getting other airborne  
17 illnesses, such as measles, which is currently on the  
18 rise. Yeah, thank you so much and I appreciate  
19 everyone who's been sponsoring this bill. It's very  
20 important. Thank you.

22 COMMITTEE COUNSEL PEPE: Thank you very  
23 much for your testimony.

We will now move to Robyn Saldino. Please wait for the Sergeant-at-Arms to call time before you begin your testimony.

SERGEANT-AT-ARMS: You may begin.

ROBYN SALDINO: Hi, my name is Robyn Saldino. I'm a long COVID patient and an advocate in the long COVID and COVID-cautious communities, and I work to connect people to free and low-cost COVID safe resources. I'm here to ask you to please fund and pass this bill to provide resources via mail to New York residents. The implications go far beyond wearing a mask and taking a test, but I'll try to be brief. There have been more measles cases in the U.S. in 2024 than all of 2023, 17 states and counting, and it is only March 21st. New York is one of these states. National surveillance programs noted an increase in mycoplasma pneumonia in the U.S. beginning fall 2023, 93 percent of samples were antibiotic resistant. Globally, whooping cough has increased more than 250 percent last year. On January 2nd, Suffolk County warned of increased cases, 108 cases in 2023, which is more than double the number reported in 2022. TB cases were up more than 20 percent from 2022, nearly 500 active cases in October

2023. The City has temporarily closed one clinic and other others are understaffed. Right now, 476 people are being infected with SARS-CoV-2 every minute, and an average of 60 people are developing long COVID every minute. There's clear evidence that higher rates of community-acquired SARS-CoV-2 infections lead to increased rates of hospital-acquired SARS-CoV-2 infections. There's also clear evidence that hospital-acquired SARS-CoV-2 infections carry a much higher rate of morbidity. However, community masking lowers community acquired SARS-CoV-2 infections, which lowers hospital-acquired SARS-CoV-2 infections. If you want to extend life expectancy, fund this mail program. Around the world, governments have repeatedly slashed funding for rapid tests, masks, and other PPE. At the behest of corporate giants, public health guidance has been reduced over and over and over again until we're left with nothing more than wash your hands. As these budget cuts take effect, we see highly contagious viruses, infections, and diseases tear like wildfire through densely populated public-transit-dependent metropolitan cities. We also see disproportionate rises and hospitalizations and deaths among low-income black

2 and Latinx residents that have little to no access to  
3 resources that higher-income white residents have  
4 access to. These are the same communities that  
5 experience ongoing social inequality that more often  
6 leads to long-term disability due to preventable  
7 illness, medical debt, evictions, unsheltered  
8 homelessness, and abuse at the hands of the criminal  
9 justice system. We already know that people with long  
10 COVID are more likely to be female, non-binary,  
11 transgender, divorced, widowed, separated, black,  
12 Latinx, to have a reported income under 35,000.  
13 They're less likely to have a college degree and less  
14 likely to have been hospitalized for SARS-2 due to a  
15 lack of resources and available testing. Many of them  
16 will die before ever receiving appropriate or  
17 affordable access to timely, safe, equitable  
18 healthcare or other needed services. This bill  
19 uniquely positions the New York City Council and the  
20 Members of the Health Committee to make history by  
21 continuing to provide simple, effective protection  
22 for New York City residents from a continuing  
23 onslaught of contagions. It positions each of you to  
24 save lives, to keep hospitals from being overwhelmed,  
25 to keep employees at work, and to keep children in

2 school. It positions you to help prevent some of the  
3 disability that will inevitably result if residents  
4 do not have access to high-quality KN95 or N95  
5 respirator masks. If residents do not have the  
6 ability to test for COVID so they know when to access  
7 treatment or when to take other measures, and it  
8 positions the Council and this Committee to help  
9 protect the long-term economic future of the city by  
10 keeping residents healthy enough to work, to shop, to  
11 dine, play, and enjoy the city the way it was meant  
12 to be enjoyed. Funding this bill will be a minuscule  
13 portion of the City's overall budget, but residents  
14 who choose to utilize the service will gain access to  
15 protection that would otherwise cost them hundreds or  
16 thousands of dollars each year out of pocket. Those  
17 dollars could be spent on utility bills, groceries,  
18 or other services in the city. History will remember  
19 the Health Committee for the decisions made today,  
20 both for the lives that are saved and for the impact  
21 on the economy. I don't need to remind anyone what  
22 NYC looked like in the spring of 2020. It's  
23 unacceptable to sit there and deny funding to a bill  
24 that could save even a single human life. It's  
25 unacceptable to sit there and deny funding to a bill

1 that could have such a significant impact on the  
2 economy of the city.

3  
4 SERGEANT-AT-ARMS: Your time has expired.  
5 Thank you.

6 ROBYN SALDINO: And should the Council  
7 choose to vote no to further deny the residents of  
8 New York City these basic life-saving tools, we will  
9 see that reflected in an increasing burden on the  
10 economy as more workers become disabled, become  
11 unable to contribute financially to the city, or lose  
12 their lives from preventable disease. You can choose  
13 to prevent that or history will remember the  
14 Committee for that too. Thank you.

15 COMMITTEE COUNSEL PEPE: Thank you very  
16 much for your testimony. Thank you to this panel.

17 We are going to move to our last virtual  
18 panel. We will hear from Elana Levin, Neil Corrado,  
19 May Schotz, Kyron Banks, and Christina Boynes.

20 We will begin with Elana Levin. Please  
21 wait for the Sergeant-at-Arms to call time before you  
22 begin your testimony.

23 SERGEANT-AT-ARMS: You may begin.

24 ELANA LEVIN: Hi. My name is Elana Levin.  
25 Because I work from home, because I wear an N95 mask

1 everywhere, I didn't get COVID until December 2023  
2 and, of course, I got long COVID because that's the  
3 freaking way it is, isn't it? The thing is, in all of  
4 my medical appointments I've gone to get help and  
5 treatment, I have had multiple doctors say to me,  
6 wow, that N95 mask you have actually looks like it  
7 would fit and work a lot better than what I was  
8 issued by work, and it's true. Your doctors in your  
9 public hospitals are using substandard equipment and  
10 low-income New Yorkers who I see wearing masks in my  
11 neighborhood all the time, all wearing substandard  
12 PPE, and people want PPE. We have had all-volunteer  
13 organizations, like Mask Blocks and COVID Advocacy  
14 New York hand out masks to community members, and  
15 people take them and they use them. A friend of mine  
16 is a librarian, the library is out of free rapid  
17 tests because the program isn't being funded anymore,  
18 and so she's had to turn people away who went to the  
19 library to get rapid tests. Council Member Narcisse's  
20 bill is essential part of public health. The fact  
21 that the city was getting rid of masks like  
22 literally, and community organizers were buying them  
23 for pennies off the dime because we've been picking  
24 up the work that should be done by public health  
25

2 officials is really disturbing in a city like New  
3 York so, as we are continually exposed to a disabling  
4 illness that is taking a massive toll on the ability  
5 to work and function for all kinds of people  
6 throughout the city, we need to make it safer for  
7 people to be in public space, and you can do that by  
8 supporting access to masks and by requiring that  
9 masks be used in healthcare settings. Like so many  
10 people with long COVID, I now have all these medical  
11 needs and, if I try to pursue them, there's an easy  
12 chance that I can get COVID again and, at that point,  
13 I might become too sick to work, and I don't know  
14 what I'm going to do then, because I know lots of  
15 people who have been disabled by COVID and they can't  
16 get disability so you have us trapped in this vicious  
17 public health crisis when there could be a necessary  
18 intervention to both provide masks to healthcare  
19 workers that are quality material, to give free masks  
20 and tests to anybody in the city who requests them,  
21 and you need to be distributing these things in  
22 advance. When we had the smoke crisis last summer,  
23 you guys told people to go to the local fire station  
24 or subway, to get on the subway to get N95 masks,  
25 which meant that people were expected to leave their

1 house in dangerous smoke to pick up masks. If you  
2 sent masks to people at home, then we would all have  
3 masks in hand in time to use them because the last  
4 time you want people running around trying to get a  
5 mask is during a crisis so please act proactively to  
6 get people masks at home and to make sure that you  
7 have a wide variety of equipment because what fits my  
8 face, I'm a member of Jewish Racial Economic Justice,  
9 what fits my face is not necessarily what's going to  
10 fit the face of everybody else so people need to have  
11 choices...

12  
13 SERGEANT-AT-ARMS: Your time has expired.  
14 Thank you.

15 ELANA LEVIN: And protective masks that  
16 will fit them no matter what they look like and no  
17 matter how much money they earn. Thank you very much.

18 CO-CHAIRPERSON SCHULMAN: Thank you.

19 COMMITTEE COUNSEL PEPE: Thank you very  
20 much for your testimony.

21 At this time, we are going to be taking a  
22 three-minute break. We thank you for your patience  
23 and we will be back in three minutes.

24 Hello everyone. Thank you so much for  
25 your patience. We are back.

1  
2 We're going to resume with our virtual  
3 panel. Neil Corrado, May Schotz, Kyron Banks,  
4 Christina Boynes. We thank you again for your  
5 patience.

6 We will first hear from Neil Corrado.  
7 Please wait for the Sergeant-at-Arms to call time  
8 before you begin your testimony.

9 SERGEANT-AT-ARMS: You may begin.

10 NEIL CORRADO: Good afternoon. My name is  
11 Neil Corrado. I'm here on behalf of my son, Eric  
12 Corrado, who unexpectedly passed away on January 22,  
13 2024, to advocate for the small community-based  
14 clubhouse at Elmhurst that was so important to him.  
15 I'm here in lieu of Eric because I know that if he  
16 were alive, he would be at your meeting in person to  
17 give you the reasons why a smaller clubhouse was the  
18 perfect fit for him. Eric, as a result of a fall, was  
19 physically disabled. His spine had to be basically  
20 reconstructed, and his shattered heel was  
21 reconstructed twice. In addition, he had ongoing  
22 nerve problems causing him constant pain. He lived  
23 alone in Queens and, also, he was diagnosed with  
24 schizoaffective disorder when he was 28, and he told  
25 me his life ended at 28 for all intents and purposes.

2 It was hard. He lived alone in Queens and, after his  
3 fall and his numerous stints in rehabilitation  
4 facilities, he decided that the stays in the  
5 hospitals and rehab facilities combined with his  
6 isolation during COVID was hard on his mental state  
7 and that it would be beneficial to find a support  
8 group to help him regain his socialization skills and  
9 to deal with the paranoia, which prevented Eric from  
10 making meaningful friendships. While he was at  
11 Elmhurst Hospital, his therapist mentioned the  
12 clubhouse program, which we had never heard of, so my  
13 wife, Eric, and I researched the program, and Eric  
14 agreed to give it a try. It was a good choice for my  
15 son. His main concern was that his paranoia caused  
16 him to be uncomfortable in new situations, as we've  
17 heard other people testify for themselves, and in  
18 large groups of people. The small clubhouse seemed  
19 manageable. He applied, interviewed, was accepted,  
20 and began his journey with Lifelinks. Prior to the  
21 manifestation of his schizoaffective disorder, Eric  
22 was the youngest editor ever at the University of  
23 West Virginia newspaper and, later, he was a reporter  
24 for a newspaper that served all of Gloucester County,  
25 New Jersey, where we resided. He eventually could not

2 perform his duties due to his mental difficulties. He  
3 decided to leave home and go to New York City, where  
4 he got himself into the Abraham Residence and  
5 eventually to an apartment in Jackson Heights, but  
6 the voices that were with him led him to a stay in  
7 Elmhurst Psychiatric. The fact that he could no  
8 longer function as a journalist devastated Eric. The  
9 staff at the Clubhouse knew of his past as a  
10 journalist and encouraged him to use his talent to  
11 help with the Clubhouse newsletter. He agreed, a huge  
12 step for Eric and, with their guidance, he began to  
13 flourish and smile again. I live 100 miles away and  
14 would visit him two to three times a month. Eric  
15 would tell me how much he loved the small community  
16 where he felt safe and basically valued. He loved his  
17 staff and was waiting for his foot to heal so he  
18 could return to the clubhouse on a more regular  
19 basis. He said he felt safe there and there was a  
20 place where the voices that plagued him rarely  
21 manifested. For the first time in years, Eric felt  
22 that he finally had a feeling of community. The  
23 location of the Elmhurst Clubhouse, once he  
24 recovered, would allow him to take the short subway  
25 ride to the hospital, which he could tolerate both

1 physically and mentally. He now had a purpose. In  
2 conclusion, Lifelinks was a lifeline for my son. It  
3 gave him a sense of belonging, inclusion and, most  
4 importantly, community. As a social worker, Anna  
5 Torres said to me, the program allowed him to come  
6 out of his shell and live again. It allowed him to  
7 realize that his life did not end at 28 and that he  
8 still could make a contribution to society. I believe  
9 that if it was a larger venue or located farther away  
10 due to his difficulties, he would have passed on this  
11 wonderful program. As people have said before here,  
12 one size does not fit all, and I believe many people  
13 will miss out on this opportunity if their Clubhouse  
14 is removed from their communities. Communities are  
15 vital. I grew up in Cannon, New Jersey. I'm 74 years  
16 old. My community helped shape who I am today. I  
17 realize that many hard decisions have to be made by  
18 your Committee. Budget constraints are a reality that  
19 force you to make these hard decisions but, if Eric  
20 was here today, I know what he would say, please keep  
21 Elmhurst open. Thank you very much for your time.

22  
23 CO-CHAIRPERSON LEE: Hi, Neil. This is  
24 Linda. It's so great to see your face as opposed to  
25 just hearing your voice from yesterday, and..

1  
2 NEIL CORRADO: I'm making an effort to  
3 keep it together today.

4 CO-CHAIRPERSON LEE: Yes. No, I'm just  
5 very, thank you so much for just sharing your story  
6 again. I know that Eric is living on through folks at  
7 the Clubhouse, the people he touched, through you,  
8 your family, and I just really wanted to thank you  
9 for being such an advocate on his behalf, and we will  
10 try to do everything we can. Thank you.

11 NEIL CORRADO: Thank you, Chair Lee. Have  
12 a great day.

13 CO-CHAIRPERSON LEE: You too.

14 COMMITTEE COUNSEL PEPE: Thank you, Chair.  
15 Thank you, Neil.

16 We are now going to move on to May  
17 Schotz. Please wait for the Sergeant-at-Arms to call  
18 time before you begin your testimony.

19 SERGEANT-AT-ARMS: You may begin.

20 MAY SCHOTZ: Hi. My name is May. I'm a  
21 resident of Brooklyn. I'm testifying to urge you all  
22 to pass Int 0332 and, as others have said, robustly  
23 fund this bill. Everyone should have access to the  
24 tools they need to protect themselves and their loved  
25 ones from COVID, including high-quality masks, not

1 just surgical masks, but high-quality masks, COVID  
2 tests, and cleaner air. As others have noted, the  
3 risks associated with contracting COVID are higher  
4 for people who are immunocompromised, disabled, or  
5 elderly, but the science is very clear that COVID  
6 infections can be disastrous and disabling for even  
7 people who consider themselves to be healthy, not to  
8 mention that the risk of long COVID and other serious  
9 complications, including cardiovascular disease,  
10 heart attack, and stroke compound with each  
11 subsequent infection. The ongoing COVID pandemic and  
12 unchecked transmission is an issue that exacerbates  
13 other deep inequalities in New York. Think about who  
14 has access to remote work when they feel sick or if  
15 you know there's too much virus going around, who's  
16 able to avoid public transit if they are worried  
17 about contracting covid, who can afford to buy rapid  
18 tests, masks, air purifiers, and other COVID  
19 prevention measures, or to go to the doctor if they  
20 feel sick or know that if they go to the doctor and  
21 get sick at the doctor, they can continue to get the  
22 care they need. Providing free, high-quality masks  
23 and tests is the bare minimum. Like others have said,  
24 it's vital to require masks in healthcare settings so  
25

2 that people can seek care without further endangering  
3 their health and those of their loved ones, to keep  
4 the Governor from repealing paid COVID-19 sick leave  
5 for health workers, to pass laws that allow outdoor  
6 dining to remain and to expand, and to continue to  
7 educate the people of New York on the risks of COVID  
8 and the benefits of reducing transmission, including  
9 wearing high-quality masks and the benefits of  
10 protecting one another from this serious disease.

11 Thanks so much.

12 COMMITTEE COUNSEL PEPE: Thank you very  
13 much for your testimony.

14 We will now move on to Kyron Banks.  
15 Please wait for the Sergeant-at-Arms to call time  
16 before you begin your testimony.

17 SERGEANT-AT-ARMS: You may begin.

18 KYRON BANKS: Good afternoon and thank you  
19 to Chairperson Schulman and Chairperson Lee and the  
20 Members of the Committees. My name is Kyron Banks,  
21 and I'm the Manager of Policy and Advocacy at Callen-  
22 Lorde Community Health Center. Callen-Lorde is a  
23 global leader in LGBTQ+ health, providing sensitive  
24 and quality care, servicing over 18,000 LGBTQ+ New  
25 Yorkers in the surrounding region, regardless of

1 their ability to pay. But the planned FY25 cuts DOHMH  
2 plans to reduce contracts and reduction in positions  
3 in the disease prevention and treatment program area.  
4 One area that these productions will have a  
5 significant impact on is sexual health. According to  
6 the City's latest surveillance data, sexually  
7 transmitted infections increased in New York City  
8 from 2021 to 2022. DOHMH attributes this rise to an  
9 increase in access to testing and sexual health  
10 services. However, it's important to note that when  
11 we dive deeper into this demographic data, we see the  
12 disparities and how disproportionately the increase  
13 occurs in black and brown communities. We want to  
14 highlight three budget priority areas that we believe  
15 are critical in advancing health equity and improving  
16 access to care for vulnerable communities. Callen-  
17 Lorde provides primary care and related services to  
18 people who are engaged in sex work through our COIN  
19 clinic, named after Cecilia Gentili, a fierce  
20 advocate for transgender people and sex workers. The  
21 support for persons involved in the sex trade plays a  
22 critical role in promoting public health by offering  
23 access to healthcare, including HIV testing and  
24

1 prevention services. We urge the Council to support  
2 the continued funding level of the initiative.

3  
4 Two, fully fund the ETE initiative. New  
5 York City continues to make progress towards the goal  
6 of ending the epidemic by 2030 thanks to the  
7 partnership and investment made by the City, but we  
8 still have more work to do in ensuring that we  
9 provide services and resources to communities most at  
10 risk. It provides critical resources such as HIV  
11 testing, prevention services, treatment, and support  
12 to those affected by HIV/AIDS. We urge the City  
13 Council to support the continued funding of 9.3  
14 million for the ETE initiative.

15 Third, we urge the Council to continue to  
16 support the Trans Equity Programs. Those programs  
17 enable Callen-Lorde and other organizations to  
18 allocate resources towards critical infrastructure,  
19 staffing, supporting the sustainability and expansion  
20 of TGNB surgery navigation services. As one of the  
21 largest TGNB healthcare providers in New York State,  
22 Callen-Lorde has witnessed a surge in demand of  
23 healthcare in recent years due to expanded access to  
24 medical care for TGNB New Yorkers. We urge the

2 Council to support the continued funding level of 3.2  
3 million of the Trans Equity Program's initiative.

4 In conclusion, we urge the Council to  
5 continue supporting critical investments in health  
6 and social services to improve access and advance  
7 equity for all New Yorkers. Thank you. We'll be  
8 submitting written testimony for the record.

9 COMMITTEE COUNSEL PEPE: Thank you very  
10 much for your testimony.

11 Finally, we will hear from Christina  
12 Boynes. Please wait for the Sergeant-at-Arms to call  
13 time before you begin your testimony.

14 SERGEANT-AT-ARMS: You may begin.

15 CHRISTINA BOYNES: Okay. Just unmuted.

16 Hello. My name is Christina Boynes. I am a  
17 constituent in Althea Stevens' District, and I work  
18 as a community health worker and patient navigator  
19 under the Viral Hepatitis Initiative at BronxCare  
20 Health System in the Department of Family Medicine  
21 for both hepatitis C and B. In this hospital system,  
22 we primarily work with patients in Districts 10  
23 through 18 as well as throughout the five boroughs.  
24 As a patient navigator under this initiative, my  
25 journey started at about the end of 2016, and I've

2 had the opportunity to touch well over 1,500 people  
3 that have had or was tested for hepatitis B and  
4 hepatitis C. In those cases, we try to make sure that  
5 everyone is taken care of. I would also like to say  
6 thank you to City Council for the funding as well as  
7 to Althea Stevens for sending additional funds.

8 hepatitis C and B services are even more important  
9 now than they were. There is a cure for hepatitis C  
10 and vaccinations and treatment for hepatitis B. The  
11 vaccination process now for hepatitis B is two doses,  
12 which helps to make it so people who can't come back  
13 to their clinics can actually finish their vaccines  
14 quicker. With the Viral Hepatitis funding, we are  
15 able to get to the people who need education,  
16 testing, and treatment for hepatitis B and C. We do  
17 this while identifying barriers to care that may  
18 prevent them from getting the help they need. With  
19 additional funding, we could have more staff, which  
20 means we'll be able to get much closer to eliminating  
21 hepatitis C and preventing people from getting  
22 hepatitis B as well as getting it controlled. As it  
23 stands, New York is falling behind in the ending the  
24 epidemic for hepatitis, and that's not what we do.

25 This is a city of leaders and innovators for most

2 things, and we are not meant to follow. I ask that we  
3 do the right thing and ensure that health is treated  
4 as well and we put an end to hepatitis C and get rid  
5 of hepatitis B through vaccination and treatment.  
6 Please increase the funding so we can continue the  
7 great work we do. I just wanted to add a personal  
8 note of for me, with hepatitis C and with hepatitis  
9 B, I've noticed that the more people that we have  
10 staffed, the better care we're able to give and,  
11 unfortunately, I've seen two patients pass away that  
12 could have been prevented if we had additional  
13 staffing and, unfortunately, those people were closer  
14 than most other patients in our clinics, and I just  
15 would like to see that we're able to get the people  
16 the help that they need when we have the ability to.  
17 Thank you. That's all.

18 COMMITTEE COUNSEL: Thank you so much,  
19 Christina. We will now call individuals who had  
20 registered but were not present when initially  
21 called, and we'll do this for the record, so bear  
22 with me while I go through the list of names.  
23 Katherine Laino, Ann Kasper, Anna Kril, Christine  
24 Serdjenian, Mallika Lea, Siobhan Hunzilar, Michael  
25 Petti, Patricia Loftman, Rachana Gurung, Robin Heier,

1 Marcy Freedman, Carol Lawrence, Tiffany Diane,  
2 Rebecca Urena, Jana Ababneh, Maeve Sherry, Eileen  
3 Maher, Maria Giffen-Castro, Reed Floarea, Deborah  
4 Kaplan, Jediael Shaphir, Lina Akkerman, Arash Diba,  
5 Sara Putnam, Mickey G, Nicolette Fitzgibbon, Michelle  
6 Chavez, Blair Blue, Gyda Arber, and Rikki Baker  
7 Keusch.

8  
9 If either of you are in person or on  
10 Zoom, please raise your hand or come to the witness  
11 table.

12 If there's anyone present in the room or  
13 on Zoom that has not had the opportunity to testify  
14 or did not call for the record, please raise your  
15 hand.

16 Okay, seeing no one else, I'd like to  
17 note that written testimony, which will be reviewed  
18 in full by Committee Staff, may be submitted to the  
19 record up to 72 hours after the close of this hearing  
20 by emailing it to [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov).

21 Chair Schulman and Chair Lee, we have  
22 concluded public testimony for this hearing.

23 CO-CHAIRPERSON SCHULMAN: I want to thank  
24 everyone who came to testify today. There was a lot  
25 of testimony, and I know that testimony will be

1 submitted, and we really appreciate it, and we're  
2 going to pull it all together and, like I said,  
3 healthcare is a human right and we need to make sure  
4 that we have both physical and mental healthcare  
5 resources for all New Yorkers. Thank you. Go ahead.

6  
7 CO-CHAIRPERSON LEE: Sorry. I just want to  
8 echo Chair Schulman's sentiments. No, no, it's fine.  
9 Just say thank you, especially to all the Council  
10 Staff. Thank you, guys, so much.

11 CO-CHAIRPERSON SCHULMAN: The Budget  
12 hearing for March 21st for the Health and the Mental  
13 Health, Disabilities and Addiction Committees is now  
14 over. Thank you. [GAVEL]

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 23, 2024