CITY COUNCIL

CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

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February 26, 2024 Start: 2:00 p.m. Recess: 3:46 p.m.

HELD AT: 250 BROADWAY - COMMITTEE ROOM, 14TH

FLOOR

B E F O R E: Kevin C. Riley, Chairperson

COUNCIL MEMBERS:

Shaun Abreu David M. Carr Kamillah Hanks Francisco P. Moya Yusef Salaam

Lynn C. Schulman

APPEARANCES

Eric Palatnik, on behalf of 88 Justice Avenue

Frank Lang, Deputy Executive Director for Housing for St. Nick's Alliance

Charlie Stewart, Assistant Director of Real Estate Development at St. Nick's Alliance

Crystal Ming (phonetic)

Judy Gallent

Richard Lobel of Sheldon Lobel PC

Leo Schaaf

Joe Hochberg (phonetic)

Elizabeth Rose, member of Community Board 8

Valerie Mason, Chair of Community Board 8

Joseph Hodkin (phonetic)

Benjamin Wetzler

Michael Beecham (phonetic)

Lo van der Valk, President of Carnegie Hill Neighbors

Kevin Elkins, Political Director of the New York City District Council of Carpenters

Andrew Ellis

Jeffrey Glave

Sara Penenberg, Political Coordinator with SEIU 32BJ

A P P E A R A N C E S (CONTINUED)

Jane Lindberg

Christopher Leon Johnson

of the Subcommittee on Zoning and Franchise. I am

Council Member Riley, Chair of the Subcommittee. This afternoon, I'm joined by Council Member Carr and

4 remotely by Council Member Schulman.

hearings. The first public hearing will be regarding the termination of a restrictive declaration to facilitate a mixed-use building with residential, commercial, and community facility uses in Queens. We will then hear a proposal for senior housing in Brooklyn followed by a proposal for a mixed-use light industrial and office building in Queens. The fourth and last hearing concerns a residential project in Manhattan, and I now turn it over to the Subcommittee Counsel to review today's procedure.

also scheduled to hold one vote in addition to the four hearings. However, the vote which concerns 230 Kent Avenue Rezoning proposal, which consists of LUs 11 and 12 will not be taking place and will be laid over until tomorrow due to a lack of quorum.

Moving on to the hearing procedure. I'm William Vidal, Counsel to this Subcommittee. This meeting is being held in hybrid format. Members of

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2 the public who wish to testify may testify in person 3 or via Zoom.

Members of the public wishing to testify remotely may register by visiting the New York City Council website at www.council.nyc.gov/landuse to sign up.

For those of you here in the Chambers, please see one of the Sergeant-at-Arms to prepare and submit a speaker card. In the speaker card, please make sure you indicate the project name.

Members of the public may also view a livestream broadcast of this meeting at the Council's website.

When you are called to testify before the Subcommittee, if you are joining us remotely, you will remain muted until recognized by the Chair or myself to speak. When you are recognized, your microphone will be unmuted. Please take a moment to check your device and confirm that your mic is on before you begin speaking.

We will limit public testimony to two minutes per witness. If you have additional testimony you would like the Subcommittee to consider or if you have written testimony you would like to submit

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instead of appearing before the Subcommittee, please
email it to landusetestimony@council.nyc.gov. Please
indicate the LU number and or project name in the

5 subject line of your email.

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We request that witnesses joining us remotely remain in the meeting until excused by the Chair as Council Members may have questions.

Chair Riley will now continue with today's agenda items.

Will now open the first public hearing on LU 18 related to the 88-08 Justice Avenue and the application to terminate a recorded restricted declaration recorded against the property which is located in Council Member Krishnan's District in Elmhurst, Queens.

The cancellation of the restrictive declaration will facilitate the development of an 18-story mixed-use building, residential, commercial and community facility uses pursuant to the existing C4-2 zone and district regulations.

For anyone wishing to testify on these items remotely, if you have not already done so, you must register online, and you may do that now by

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2 this presentation, please send an email request to
3 landusetestimony@council.nyc.gov.

Before we begin, I would just like to say we've been joined by Chair Hanks.

Now, the applicant team may begin.

Panelists, as you begin, I'll just ask you to please restate your name and organization for the record.

You may begin.

ERIC PALATNIK: Good afternoon again, Eric Palatnik, and I am here on behalf of 88 Justice Avenue. Thank you very much to the Members of the Committee that are here in attendance and those that are on Zoom.

We're here today to ask your permission to remove a restrictive declaration on the property that prevents the development from containing any commercial use. That restrictive declaration was put in place in 1972, and I'll go through the details of it. The building is already built. There's an 18-story building, mixed-use building there with some uses in it that include the Academy Charter School as well as Advantage Physicians, which are all Use Group 4 uses, there's no Use Group 6 use. If you were to agree to the removal of the restrictive declaration,

we would be able to occupy some of the space within
the building for commercial use, not much, but some
of it, and that's the reason why we're here. The
buildings that you see in the picture right now, the
building with its base is constructed already. Next

7 | slide, please.

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The right side of the slide is just some salient information, which I'll tell you. The building is 18 stories tall. It has 330,000 square feet. Of that, 150,000 square feet is residential, and about 133,000 is existing community facility. If the approval was to be granted, it would free up about 45,000 square feet for some commercial use.

I'll note that Academy Charter School that's in the building right now is looking to take some of that space so it may even be less commercial use put to use. Next slide, please.

This gives you an image of the building itself. As I said already, it's already built. It's next to the Queen's Center Mall. It's on the site of an iconic diner that was built many years ago, in 1972 actually, as a part of the restrictive decoration, and that diner is no longer there, it's called the Georgia Diner, so what the restrictive

2 declaration really did was allow for the Georgia

3 Diner to be constructed in the red area you see up on

4 Queens Boulevard, and it maintained that the

5 remainder of the property be developed upon with a

6 very specific use. Back in the '70s when City

7 Planning and the Council wanted to see a specific

8 development, they enacted a restrictive decoration on

9 the property that would guide that development. The

10 owner never built the rest of that development. The

11 | only thing built at the time was the Georgia Diner in

12 the back top portion and the rest of the site was

13 | left vacant. Next slide, please.

That was until our client purchased the property, they demolished the Georgia Diner, and they built what you see here in the image in front of you, which I've been presenting to you already. Again, the request to remove the restrictive declaration would allow for some of the space in that three- or fourstory portion on the top image to be put to commercial use, not much space, because some of the space has been claimed already by the Queens Central Academy Charter School, which is already within the building. Next slide, please.

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This slide gives you a good image of the building from a sectional, and it shows you how it's laid out. The most important part for this request is that bottom purple part where it says commercial floor area. That's not allowed right now under the restrictive declaration.

Good afternoon. Thank you for joining us.

My name is Eric Palatnik. Sorry, you came in later

and I didn't get a chance to introduce myself.

The request is to allow that portion that says commercial floor area, 45,000 square feet, to be used as commercial floor area. Right now, under the restrictive declaration, it's only allowed to be used as community facility, but I will point out that as I said already, Academy Charter School, which controls the floor below it will be taking some of that space and we hope that a little bit more, about 5,000 or 10,000 square feet will be left over for commercial use. The remainder of the presentation is all about just the location of the property and so forth and so on so I'll skim through it rather quick because I know you have a busy agenda. The crux of it is the removal of the restrictive declaration. If you can click back a few slides to the pictures of the

the commercial space that's going to be left over

6 things of that nature. We don't think much space will

7 be left over once the school expands.

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CHAIRPERSON RILEY: You don't currently have any tenants that are going to occupy any of these spaces?

right now, Central Queens Academy Charter School that occupies the community facility space is in talks to take over some of the 45,000 square foot space that we're allocating now for the commercial use. When that's done, there'll be somewhere between 5,000 and 10,000 square feet. That's what I'm telling you right now, is what they're thinking. Some of that space is at the ground floor, so that'll be some local retail, card shop, something like that, and upstairs, there'll be some space too, and they're thinking there'll be some professional offices, but we're hoping the bulk of the space the school will take.

CHAIRPERSON RILEY: Thank you. Are there any other Members who have questions for this panel?

2			T)	here	being	no	questions,	this	applicant
3	panel	is	now	excu	ised.				

Counsel, are there any members of the public who wish to testify?

Before we begin, I'm going to call out four names. We don't know which hearing you want to testify on so I'm going to call these names out and just go to the Sergeant just to indicate. Andrew Ellis, Jane Lindberg, Jeffrey Glave, and Christopher Leon Johnson. If you could just go to the Sergeant-at-Arms and indicate which hearing you want to testify on.

Out of those names, does anyone want to testify on this current applicant right now? No?

Okay.

COMMITTEE COUNSEL VIDAL: Chair, we also don't have anyone signed up online to testify.

CHAIRPERSON RILEY: Thank you. Okay. You're excused. Thank you so much.

We've also been joined remotely by Council Member Moya.

There being no other members of the public who wish to testify on LU 18 related to 88-08

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support for the proposed expansion of Jennings Hall,

increases. The proposed expansion of Jennings Hall

will not only provide much needed affordable housing

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1 SUBCOMMITTEE ON ZONING AND FRANCHISES 18 options but also help combat the displacement of our 2 3 senior residents. Moreover, the project commitment to 4 energy efficiency and sustainability aligns with our shared values of environmental stewardship and community resilience. The inclusion of amenities such 6 7 as a library, community room, enhanced security 8 measures, and a fitness center enhances the quality of life of our senior residents and fosters a sense of community and belonging. In conclusion, I urge the 10 11 Subcommittee of Zoning and Franchises to support the 12 proposed expansion of Jennings Hall. I have worked 13 closely with St. Nick's Alliance on this project and 14 it represents a critical opportunity to address the 15 urgent need for affordable senior housing in our

exclusive and vibrant communities for all residents.

This letter was submitted by Council Member

19 Gutiérrez.

Counsel, can you please call the first panel for this item?

neighborhood and reaffirm our commitment to creating

COMMITTEE COUNSEL VIDAL: Yes. Our first panel consists of Judith Gallant, Charles Stewart, Frank Lang, and Crystal Ming.

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organization for the record. You may begin.

FRANK LANG: My name is Frank Lang. I'm the Deputy Executive Director for Housing for St.

Nick's Alliance. The Council Member basically said a lot of things that I had in my presentation. We're delighted to be here to present to you a rezoning to create 218 units of desperately needed affordable housing in Williamsburg. Next slide, please.

As the Council Member mentioned, St.

Nick's Alliance was created in 1975 by local
residents and business people and it continues to
have a board primarily made up of local people. We
built Jennings Hall in 1980, 150 units, and we
refinanced it through the City's program, HDC, in
2009, and it's really been an anchor as she mentioned
for the community providing that affordable senior
housing. Next slide, please.

Community Board 1, like most of New York
City, is desperately in need of affordable housing,
and Community Board 1 in Williamsburg, Greenpoint has
put affordable senior housing as one of its
priorities. In particular, the elderly in the
neighborhood are being displaced because they live in
the two-family homes which have no rent regulation

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protections, and so this kind of housing is really
valuable for residents. Next slide.

This site plan shows in white the existing Jennings Hall. It's made up of two existing buildings, one an old nurses' residence and the other a new construction in 1980. We purchased the adjacent property at 819 Grand Street on the corner, and the proposal is to combine them together to make this the third wing of Jennings Hall so it would operate like three buildings but operate really as one building together. It's on the intersection of two large streets and across from the public high school in the neighborhood. Next slide, please.

This is just some images of the surrounding area and the different topographies, typologies of the building. Next slide.

The development plan, St. Nick's Alliance purchased the adjacent bank building which was vacant. Chase had moved its branch, and the option here was to leverage that property with Jennings Hall and create one property. We want to be able to make that building come over the parking area of Jennings Hall, and so that way we can achieve that density. We will also be able to leverage the existing social

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2 services at Jennings Hall to be able to provide it 3 for all 368 residential units. Next slide.

The project itself will be, as the Council Member noted, 100 percent affordable. It will range from formerly homeless to residents incomes up to 60 percent AMI. There will also be a ground floor commercial because it's a corner site right at the intersection of two commercial streets.

I'll let my colleague, Charles Stewart, finish out the presentation.

CHARLIE STEWART: Hello. My name is

Charlie Stewart. I'm the Assistant Director of Real

Estate Development at St. Nick's Alliance. Next

slide, please.

We are proposing three zoning map amendments and one text amendment as part of this application, and the basic intent is to change the zoning designations but leave the map boundaries and the C2-4 commercial overlay intact. So here we're proposing to change the R7A designations with a 4.6 FAR to R7X with a 6 FAR and change the R6B designations with a 2.2 FAR along Powers Street to R7A with a 4.6 FAR, and these changes will generate the floor area needed to develop the third wing of

2 | Jennings Hall and they will also fix an error from

3 | the 2009 neighborhood rezoning that put the Powers

4 Street wing of Jennings Hall out of zoning

5 compliance. Finally, these changes would allow us to

6 put height and density in an appropriate location on

7 | the corner of two wide streets next to a train

8 station with excellent transportation access. Next

9 slide, please.

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The third wing of Jennings Hall will have an equal mix of studios and one bedrooms, and we plan to use HPD's SARA program, so the building will have project-based Section 8 vouchers for all residents, including formerly homeless. Next slide, please.

This is a view of the building facing northeast from Grand Street. The building has setbacks on the 7th and 11th floors, and its façade tapers at a 3 percent angle along Grand Street above the setbacks. It will be comprised of three different materials, brick, metal panels, and EIFS. Next slide, please.

This is a view facing northwest from Grand Street, and this image shows the impact of the different materials which help to break down that long street wall. Next slide, please.

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This view faces southeast from Power

Street and shows how the new building interacts with
the existing Jennings Hall building. Next slide.

Finally, this view shows the ground floor commercial space at the corner of Bushwick and Grand. One thing we're proposing here, which might be hard to see, is a six-foot setback of the first-floor storefront along Bushwick Avenue, which will create more circulation space for pedestrians entering or exiting the stairwell to Grand Street Station, which is currently built right up to the existing...

CHAIRPERSON RILEY: I'm so sorry. Just give me one second. I'm going to have to interrupt you because we actually do have quorum for our vote, and I just want to make sure we can do it real quick because we have Council Members that have to leave.

CHARLIE STEWART: Sure.

COMMITTEE COUNSEL VIDAL: Just to be clear, we will be returning back to you and you will be able to start over if you would like to. Thank you for pausing your hearing.

CHAIRPERSON RILEY: Good afternoon,
everyone. I am briefly interrupting this hearing to
hold a vote that was scheduled for today regarding

2 the 230 Kent Avenue. The vote is to approve with

3 modifications LUs 11 and 12. This development project

4 is located in Council Member Restler's District in

5 Williamsburg, Brooklyn, and seeks to build a mixed-

6 use residential building with approximately 40

7 apartments.

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The first proposed action involves rezoning a purely manufacturing district M1-4 to a mixed-use district M1-4/R7X. The second proposed action involves mapping mandatory inclusionary housing over the rezoning area and adding the proposed mixed-use district to the regulations in the zoning resolution that governed mixed-use districts. We are recommending two modifications. The first modification is to reduce the rezoning area to only include the development site. As currently proposed, the rezoning would apply to applicant's lot and the adjacent property owned by Con Edison. Upon discussion with Con Edison, it was determined that the future utility needs in this area remain uncertain, and that Con Edison's property should be reserved for potential future utility uses. As such, Con Edison property should not be rezoned. The second modification is to remove MIH Option 2 and require

CHAIRPERSON RILEY: Aye.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 27						
2	COMMITTEE COUNSEL VIDAL: Council Member						
3	Moya.						
4	COUNCIL MEMBER MOYA: I vote aye.						
5	COMMITTEE COUNSEL VIDAL: Council Member						
6	Abreu.						
7	COUNCIL MEMBER ABREU: Aye.						
8	COMMITTEE COUNSEL VIDAL: Chair Hanks.						
9	CHAIR HANKS: Aye.						
10	COMMITTEE COUNSEL VIDAL: Council Member						
11	Schulman.						
12	COUNCIL MEMBER SCHULMAN: Aye.						
13	COMMITTEE COUNSEL VIDAL: Council Member						
14	Salaam.						
15	COUNCIL MEMBER SALAAM: I vote aye.						
16	COMMITTEE COUNSEL VIDAL: We have six						
17	votes in affirmative, no abstentions, and no Council						
18	Member voted against it. Therefore, these two						
19	resolutions are adopted.						
20	CHAIRPERSON RILEY: Thank you, Counsel.						
21	Now back to you guys. Thank you for your						
22	patience.						
23	COMMITTEE COUNSEL VIDAL: If I may, just						
24	to be clear for the record, we are returning to the						

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2 hearing where we temporarily paused to take a vote,
3 and you may proceed.

CHARLIE STEWART: Yeah, so I was just saying that in this view we set back the street wall six feet to accommodate the stairwell, which is built right up to the lot line, which is feedback that we heard from the community that it's very tight as you exit the stairwell so we took the community's feedback into consideration in the design. Next slide, please.

This building will be high performance and energy efficient. It's being designed with passive house principles. It will be 100 percent electric with high efficiency heating and cooling and ventilation, triple pane windows and rooftop solar. These features will lower our operating costs, reduce fossil fuel dependency and emissions, and create a quiet, safe living environment for our senior residents. Next slide.

It's hard to see here, but we're also proposing landscape improvements as part of the project. The interior courtyard of Jennings Hall will be upgraded to provide more walking paths and seating areas for residents, and we plan to renovate the

of our units are permanently affordable even if

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they're not required to be and we've done refinance
and done that to make sure all of them stay that way.

JUDY GALLENT: If I could just clarify,

MIH is being mapped in the event that this project is

destroyed by a casualty or something and it were

redeveloped then MIH would kick in, but because

they're AIRS, the MIH options don't actually apply.

AIRS has its own affordability requirements in

perpetuity.

CHAIRPERSON RILEY: Thank you. What measures do you plan on taking to ensure that the current senior housing within the residential complex is not negatively impacted during construction by noise or dust?

FRANK LANG: We have to submit a plan of action so we have already started to look at how we can maintain safety and accessibility. Part of the plan was looking at that. We've been meeting with the tenants and talking about the project and looking at how we can mitigate that in terms of the overall design. There will be protections on the existing building. In terms of the dust, there will be netting and other work impacts to make sure that doesn't come out.

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mean there are our residents, we've been in contact with them throughout design planning and they helped us develop the plan for the new building, the amenities and so forth, and so that planning will definitely occur and we intend to be in close contact with residents as we develop that plan.

CHAIRPERSON RILEY: How long do you anticipate the construction to take?

CHARLIE STEWART: 24 months.

CHAIRPERSON RILEY: Lastly, what type of business do you plan on utilizing for the ground floor retail space?

FRANK LANG: We're not sure right now. As you're aware, retail is very in flux so the space is about 5,000 square feet and it's a corner so it can be subdivided into two or even three smaller spaces so we're not sure what would be there. We have a 9,000 square foot space that we had vacant for three years until we finally found a tenant, and it was a midblock. We're seeing how Grand Street goes.

CHAIRPERSON RILEY: Okay. No more questions. Just want to commend you because the Council Member provided this letter and she wanted me

questions.

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CHAIRPERSON RILEY: There being no members of the public who wish to testify on the Preconsidered LUs relating to the Jennings Hall Rezoning proposal, the public hearing is now closed and the item is laid over.

I will now open the third public hearing on Preconsidered LUs relating to the 21-17 37th Avenue Rezoning proposal. This proposal seeks to develop a new seven-story mixed-use light industrial and office building in Council Member Won's District in Ravenswood, Queens. The application consists of a rezoning from an M1-1 manufacturing district to an M1-5 manufacturing district.

For anyone wishing to testify on these items remotely, if you have not already done so, you must register online, and you may do that now by visiting the Council's website at council.nyc.gov/landuse.

Once again, for anyone with us in person, please see one of the Sergeant-at-Arms to prepare your speaker's card.

If you prefer to submit written testimony, you can do so by emailing landusetestimony@council.nyc.gov.

for the applicant. We're here today to discuss the

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2 21-17 37th Avenue rezoning. I note that the current screenshot is of a different rezoning. I think we're

4 changing that over. While that is loading, I'll

5 briefly discuss our project description.

This rezoning consists primarily of two lots which front 37th Avenue in Long Island City, Queens. The current zoning, next slide, is an existing M1-1 district, which is proposed to be rezoned to an M1-5 district. This would allow for the development of a new seven-story mixed manufacturing and commercial building. The development site is roughly 17,000 square feet. The proposed building would be roughly 84,000 square feet with a total height of 113 feet and would set back about 82 feet from 37th Avenue and 22nd Street. The proposed uses at the building would be 21,000 square feet plus or minus for commercial use and 63,000 square feet for light manufacturing. We would also propose, although not required, 58 parking spaces which would service the occupants and visitors to the building.

The next slide shows the zoning map, and the zoning map really demonstrates here why this is entirely appropriate. Most of the zoning, tough to see, but in the circled portion to the north of 37th

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manner.

Avenue is M1-1 which is a very limiting zoning district. It has a low FAR, high parking requirement, doesn't really contribute to development here within the industrial business zone while to the south of 37th Avenue is an M1-3 district, which although allowing building bulk at the same level as the M1-5 is proposed has an onerous parking requirement. The proposal here would be to allow an M1-5, which would allow for a 5 FAR and remove the parking requirement to allow this building to be used in a productive

The next slide is a tax map demonstrating the boundaries of the rezoning, again, coterminous with both the rezoning area of the development site as well as the adjacent gas station and fronting on 37th Avenue for a distance of roughly 191 feet.

Next slide, which is the area map, which really well demonstrates why this rezoning is entirely appropriate. As you can see from the map, the area is heavily industrial with light manufacturing and industrial uses. 37th Avenue here is a wide street, which can easily handle the proposed increase in bulk, and 21st Street to the west of the site is also a wide street, so you have

the benefit of a corner lot with frontage on a wide street and within 100 feet of another wide street. In addition, you've got the Ravenswood Houses to the north, roughly a block north of the site which provides ample opportunity for walk to work job creation, which is a goal of the City as well as of the Community Board who voted 25 to nothing in favor of this rezoning. Finally, there are abundant transportation options at the site. The site is in the transit zone and again would allow for a productive use. The user of the site, Parts Authority, a longstanding New York City business with many locations throughout the city and, indeed, the country, which would be able to consolidate many of their operations within this proposed building. It's an exciting opportunity for the applicant as well as for the local area.

The next slide, an eagle eye view of the surrounding area. You can see that currently the site is underutilized. There are the dense Ravenswood houses to the north, roughly 31 buildings at six stories each, so there is density within the area and within the surrounding one to two blocks.

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The next several slides are the building plans. The first, a rendering which was commented on by the Community Board as being a potentially attractive addition to the local neighborhood.

The next slide has the subcellar parking and the cellar parking on the slide after, sorry, two slides, including 58 parking spaces on the lower two levels.

The next slide is the ground floor, which contains both retail uses as well as a lobby for the commercial uses above. In addition, 22nd Street here has two loading docks off of 22nd Street from existing curb cuts, and the entrance to the parking area is on 37th Avenue.

The next slides are floors two through five, which contain the roughly 63,000 square feet of industrial uses at the site, primarily to be used by Parts Authority for their manufacturing of kits, which are shipped nationwide in order to allow for local businesses to use them for repair of transmissions, and then the top two floors, floors six and seven, both contain office uses, again, roughly 21,000 square feet.

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That really concludes the majority of the presentation. Again, we hope that the Council will join in with the unanimous vote of Community Board 1, the Queens Borough President, and City Planning and approve what we find to be a meritorious application. With that, Chair, we're happy to answer questions.

CHAIRPERSON RILEY: Thank you, Richard.

You didn't get a chance to go into it, but just

briefly, can you just outline the building's

incorporated sustainability features?

RICHARD LOBEL: Oh, sure. Actually, if you can forward the slides past the building plans, ah, sustainability measures. Great. Okay.

The next slide has the proposed sustainability measures, which was a topic of the community-based and Queens Borough President. We are allowing for renewable energy at the site through the use of solar panels atop the building. The building envelope is triple insulated with full height windows to allow for maximum natural lighting and to minimize the use of artificial lighting. There are energy and technology integration systems within the building, high efficiency heating, LED lighting and such, and we are including water effectiveness measures

2 including low-flow fixtures and rainwater retention

3 tanks. The building itself allows for an attractive

4 envelope and one which is also environmentally

5 sensitive.

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CHAIRPERSON RILEY: How are you addressing potential conflicts between the manufacturing uses and the commercial uses?

RICHARD LOBEL: Yeah, so there are separate entrances for the lobby, for the offices above as well as the manufacturing uses. There's a separate elevator bank, which allows for freight elevators coming off of 22nd Street. In addition, the local area while this is an upzoning would allow more bulk, the existing M1-1 district would allow for this mix of commercial and retail uses. The retail is really a small part of the project, which is intended to be for a local food store in order to service the building occupants and the surrounding area while the uses above are generally centered on the operator, Parts Authority, who is going to be operating light manufacturing and some of the office space.

CHAIRPERSON RILEY: Is there an idea or a sense of how many employees would be located in this building?

2	RICHARD LOBEL: I think the last
3	conversation, I'm happy to answer supplementally, but
4	my understanding was that there would be a minimum
5	of, I believe, 70 employees at the site, and I can
6	correct the record and provide that to the Council
7	supplementally. I know also we have people on the
8	phone with us right now, the applicant themselves,
9	who would be able to weigh in on total employees.
10	CHAIRPERSON RILEY: Thank you.
11	RICHARD LOBEL: Sure.
12	CHAIRPERSON RILEY: Are there any more
13	Council Members with questions for this panel?
14	COMMITTEE COUNSEL VIDAL: No, Chair.
15	There being no questions, this applicant
16	panel is excused.
17	Counsel, are there any members of the
18	public who wish to testify on 21-17 37th Avenue
19	Rezoning proposal?
20	COMMITTEE COUNSEL VIDAL: No, Chair. There
21	is no one signed up in person or online to testify
22	regarding this application.
23	Howavar I just want to make sure there's

no one in the room. If you would like to testify

SUBCOMMITTEE ON ZONING AND FRANCHISES

2 regarding this proposal, please see one of Sergeant-3 at-Arms.

Not seeing any. Chair, we can proceed with closing this hearing.

CHAIRPERSON RILEY: Thank you, Counsel.

There being no members of the public who wish to

testify on Preconsidered LUs related to the 21-17

37th Avenue Rezoning proposal, the public hearing is

now closed and the item is laid over.

I will now open the fourth and last public hearing on the Preconsidered LUs relating to the East 94th Street Rezoning proposal in Council Member Menin's District in Manhattan. This proposal consists of a rezoning from a manufacturing district, M1-4, to a commercial district, C4-6, to develop a mixed-use residential development in Yorkville. The proposal includes mapping Mandatory Inclusionary Housing over the rezoning area, which will require applicants to include affordable housing in the proposed development.

For anyone wishing to testify on these items remotely, if you have not already done so, you must register online, and you may do that now by

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2 visiting the Council's website at

3 council.nyc.gov/landuse.

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Once again, for anyone with us in person, please see one of the Sergeants to prepare and submit a speaker's card.

If you would prefer to submit written testimony, you can always do so by emailing it to landusetestimony@council.nyc.gov.

I would now like to give the floor to Council Member Menin to give her remarks.

COUNCIL MEMBER MENIN: Thank you so much, Chair Riley, for holding today's important hearing.

The East 94th Street Rezoning has the possibility to be the first Mandatory Inclusionary Housing project for the East Side of Manhattan and could bring upwards of 450 units of housing and 100 vitally important affordable housing units.

New York City is in the midst of an ongoing affordability crisis. Our city is neither building nor preserving enough affordable housing to keep up with demand. Very few units of affordable housing have been created in my District in recent years, which is totally and wholly unacceptable. In fact, over half of all Council Districts, 26 out of

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51 Council Districts to be precise, created less than 100 units of affordable housing in 2022. This is a paltry level of production and we must change this. Community Board 8 of Manhattan approved this rezoning by a vote of 32 in favor, 4 opposed, and 3 abstentions, but with conditions that included that the proportion of affordable units be increased to 30 percent, that open space be incorporated into the site, that the height of the building be reduced to a maximum of 355 feet, that construction use all union

It's my understanding that the applicant has reached preliminary agreements with 32 BJ, and I urge the applicant to continue conversations with the Carpenters' union and other labor unions in regard to this proposal so that project labor agreements can be executed.

labor or pay prevailing wages among other conditions.

At today's hearing, I look forward to the applicant answering the Committee's questions to determine which, if any, recommendations from Community Board 8 and the City Planning Commission have been incorporated.

Lastly, I've asked the Department of
Housing and Preservation to commit resources to this

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 45
2	project, and I'm hopeful that the Administration can
3	support the East Side of Manhattan's affordable
4	housing needs.
5	I want to once again thank the Chair for
6	allowing me to speak, and I look forward to today's
7	hearing. Thank you.
8	CHAIRPERSON RILEY: Thank you, Council
9	Member Menin.
10	Counsel, please call the first panel for
11	this item.
12	COMMITTEE COUNSEL VIDAL: The first panel
13	consists of Eric Knowles and Jerry Johnson.
14	CHAIRPERSON RILEY: Thank you. Counsel,
15	please administer the affirmation.
16	COMMITTEE COUNSEL VIDAL: Please raise
17	your right hand and state your name for the record.
18	JERRY JOHNSON: Jerry Johnson.
19	ERIC KNOWLES: Eric Knowles.
20	COMMITTEE COUNSEL VIDAL: Do you swear to
21	tell the truth, the whole truth, and nothing but the
22	truth in your statement and in response to questions?
23	ERIC KNOWLES: Yes.
24	JERRY JOHNSON: Yes.

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CHAIRPERSON RILEY: Thank you. For the viewing public, if you need an accessible version of this presentation, please send an email request to landusetestimony@council.nyc.gov.

Now the applicant team may begin.

Panelists, before you begin, just please state your name and organization for the record.

JERRY JOHNSON: Hi. My name is Jerry Johnson. I'm with Fox Rothschild, and we're a land use Council to the applicant.

ERIC KNOWLES: Eric Knowles, Fox Rothschild as well.

JERRY JOHNSON: Thanks. Next slide. The applicant here is LM East 94 LLC, which is a venture between Friedland Properties and the Chapman Group, both entities with deep roots in New York City and the Upper East Side. Should this rezoning be approved, the proposed building would be a 385,000 square foot building with approximately 452 units of housing, 113 of which will be permanently affordable pursuant to Option 1 of the MIH program. Next slide.

This is a land use map showing the area around the site. The area in question is an M1-4 zoning district on the north side of East 94th Street

midway between 2nd Avenue and 3rd Avenue. The site itself is a vestige of the former industrial past of the Yorkville neighborhood, and as you can see surrounding the shaded area which is the rezoning area, all the land use is mixed use and some minor commercial, and we believe that the proposed change to a mixed-use district is appropriate in this location. I wanted to just talk about the development site and the rezoning area itself. If you're going from west to east, there are six properties. The first three, which are on the west side, are occupied currently by a five-story commercial building, a four-story community facility building which is a gym for a local parochial school, and a five-story walkup apartment building that's occupied and I believe rent-regulated then you get to the three sites that are owned by our client, which is a vacant five-story walk-up apartment building and two parking garages, one three- and one four-story with some automotive uses as well as parking. Those three sites will be redeveloped for the base of the new building, utilizing air rights hopefully from the three other buildings that are to remain. Next slide.

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We believe this rezoning, both in terms of density and the use, is appropriate for this transit-rich area. We have two subway lines and multiple bus lines operating near the site, and it's also going to provide 450 potential new housing units for the area, which has had low production recently and high-income rents compared to the rest of the city as well as a low incidence of new affordable units. Next slide, please.

I'd like to talk about basically the building form in this location. This slide shows an aerial looking from north, south, west across the site from 97th Street on the right side to East 90th Street on the left side and, as you can see, this area of the Upper East Side is characteristic of towers located both on the avenues and midblock, and so our proposed building, we believe in this area, is an appropriate building form and density for the area. You can see it, a little bit hard, but the area to be rezoned is outlined in yellow, the area that will contain the new building is outlined in red, and the area that is not outlined in red will actually have light and air easements over it, which will preserve the open space above those existing

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buildings to remain in perpetuity for the benefit of all the surrounding properties. Next slide.

This is another image just showing you the towers located between 90th Street and 97th Street and 2nd and 3rd Avenues. I'd like to point out that the area, it's number 17 on the upper right, is the Avalon Bay development, which has been approved, but has not yet been constructed. Next slide.

This is another image looking from the south looking north showing the proposed building superimposed within the existing built environment, and again, we believe that the building form is appropriate in this location as well as the uses. We believe it will provide a number of new residential units as well as affordable units, and we believe it's appropriate due to the transit-rich nature of the area. Next slide.

I'd like to turn it over to my colleague, Eric Knowles, to finish the presentation.

ERIC KNOWLES: Thanks, Jerry. So just to continue on, the development itself will contain a mix of studios, one bedrooms, two bedrooms, and three bedroom apartments. While that mix is not solidified yet as we're still early in the design process, we do

believe that about 50 to 55 percent will be one bedrooms with the remainder being studios, twos, and threes. The building will be ADA compliant. It's going to have a ground floor. Cellar uses will be retail and/or community facility. Again, it's quite early in the process in terms of design, but we have been in discussions with daycare and potential child service tenants and they've been very good conversations so far and we hope to continue those conversations and think that it's a potentially viable option in a portion of the ground floor. The new development will result in a new streetscape, new street trees, the elimination of the garages and the curb cuts, and the applicant is also continuing to consider green measures such as green roof, vegetative planters, or underground detention for stormwater retention, and again, early in the design process, but we think some of those, or some combination can be viable but it's still something that we're working through to nail down. Finally, as was mentioned earlier by the Council Member, we do have a signed agreement with their 32BJ for when the building is operational. Next slide.

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about the light and air easements, the shaded area to the left of the building will be open and unobstructed in perpetuity so the three existing buildings will be capped as part of this agreement with the owners to transfer the floor area and grant those light and air easements at about 61 feet, I think is what it's showing there. Above there will be no future development, which is a consistent kind of makeup between the towers and lower scale buildings in this area. A larger tower next to a smaller scale building, preserving that air back towards 95th Street. Next slide, please.

Here's just an illustrative ground floor plan. Again, have not come to any agreements or leases with any potential tenants, but we do think community facility uses and service providers are viable here, and we want to continue those negotiations in full to full potential. Next slide, please.

Here's just the sections of the building and elevation looking north. Next slide.

Just to recap what the actions are, first seeking the zoning map change from an M1-4 district,

as Jerry mentioned, a vestige of the old manufacturing history of the area, to a C2-8, which would encompass the development site, and a C4-6, which would encompass the air rights parcels, and the rationale for the two different districts is that the C4-6 would be mapped over the air rights parcels, and that has a higher commercial FAR of 3.4 so it maintains a more compliant condition in terms of bulk of the three buildings that are going to remain while the C2-8 would be mapped over the development site that has a lower commercial FAR of only 2 so it prevents the ability to build a commercial tower in that location, but they do have the same maximum residential FARs, so zoning allows you to transfer floor area from one site to the other for residential purposes. Then the other action would be the zoning text amendment to MIH. The proposal would be MIH Option 1 so 25 percent of the residential floor area would be affordable and that's an average AMI of 6 percent and that's about 113 apartments are going to be affordable.

With that, we will take any questions from the Council.

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CHAIRPERSON RILEY: Thank you, Eric. You just answered my first question with the rationale with proposing a commercial and residential so thank you for that. I just have two questions then I'm going to see if Council Member Menin has any questions.

Is there a precedent in the neighborhood for proposing a rezoning on adjacent lots just to purchase the additional air rights from those lots created by the rezoning?

JERRY JOHNSON: There are examples of air rights parcels all around the area. In New York City, this is a standard form, but in terms of zoning per se, only rezoning the M1-4 across the development site would also strand those other three parcels as an M1 and it would just leave them out with any potential for future development other than what they are today, and this allows them to merge with us and get income from the additional air rights which will preserve and help them renovate and keep those existing on-buildings going in the future, which is one of the benefits of mergers and air rate transfers.

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2	CHAIRPERSON RILEY: At the City Planning
3	Commission, the Commission noted that the baseline 25
4	percent affordability should be reconsidered given
5	that a rezoning is being requested not only for the
6	development site but also a neighboring site,
7	allowing for larger development. Are you ready to
8	commit to the level of affordability yet?

JERRY JOHNSON: I know our clients are thinking about it and they are, but right now we're committed to 25 percent at 60 percent MIH. They're looking at the other options under MIH.

CHAIRPERSON RILEY: Thank you. Council Member Menin.

COUNCIL MEMBER MENIN: Thank you so much,

Chair. To be clear, just to follow up on the Chair's

question, we've been very clear, both Community Board

8 and my office, about the 30 percent so I want to

make sure I'm on the record saying that.

A number of different questions. We're still in conversations about this, of course, but at this point, how confident do you feel that you can address the concerns that have been raised by Community Board 8 about the height and yet preserve

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SUBCOMMITTEE ON ZONING AND FRANCHISES

2 the amount of affordable housing that is sorely
3 needed?

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this proposed building and we designed it, we designed it with standard floor to ceiling heights as well as a shape and a sculpture to the building that would provide an A class apartment building in this area of New York City. Within those constraints, there are some ways, potentially, to modify the floor to ceiling heights and potentially the widths of the building and bring it down, and we're in the midst of studying that to determine what can be done that would still preserve the design, intent, and the unit layouts, and the efficiency as well as the floor-to-floor heights to some extent, and we'll be able to respond shortly.

COUNCIL MEMBER MENIN: Okay. I know you mentioned a little bit about sustainable design in your opening comments, but can you be more specific? Are you going to be able to incorporate sustainable design features, a green roof, vegetated planters, rain gardens in the site design? Are there specifically storm water mitigation measures that are being incorporated into the project?

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JERRY JOHNSON: So right now it's very early in the process, mainly because for the development to go forward, we need other city or state programs like 421A, but those have been looked at and they will be incorporated to the extent practical and feasible. There will be stormwater retention. Per Code, we're required to do that and there are a number of ways to accommodate that, and these are all things that we will look at and we will incorporate into the project. As you know, sustainable measures over the of the last number of years have been proven to be both environmentally helpful and economically sustainable and beneficial, and we will be looking at all of those as we move forward and formally finalize the design of the building.

child care crisis in the city and it's been a top priority of the Council. I know the Chair has made this a top priority as well. Last year, the Council passed five of my bills focused on increasing access to affordable, accessible child care. Community Board 8 talked about it in their conditional approval, the importance of child care. We've had conversations

2 about this. I've mentioned specifically the

3 importance of trying to incorporate child care

4 facilities on the site. You mentioned it briefly. Can

5 | you talk a little bit more about what specifically

6 you are thinking in that regard?

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JERRY JOHNSON: Yeah. Over the course of going through this preapplication process and community review, we've had numerous conversations with service providers in the area, of which some of them are daycare providers, also senior centers, and we understand the parameters of what they would be looking at for those types of facilities in terms of size, location within the building, and the space that has been identified within the proposed building, as shown, meet all of those criteria for those users, and we've reached out to some very specific ones and, while it's early to negotiate with them and finalize deals, we do have space that would be appropriate for them and that's been included in the tentative design.

COUNCIL MEMBER MENIN: Okay. You mentioned in your presentation you've reached an agreement with 32BJ so I'm happy to hear that. I wanted to get a sense of the status of your negotiations with other

those. We're just going to be merging with them in

the future so if the site fell apart, those owners		
would be subject to the zoning, but we wouldn't have		
anything to do with that. Having said that, the C4-6		
district is a low-density commercial district. The		
FAR is only 3.4. Further, the bulk regulations of the		
C4-6 district would require then commercial tower		
regs, which are different than residential tower		
regs, and those commercial tower regs have a huge		
encroachment requirement or setback for any		
commercial tower, which basically means that the		
tower would be squeezed, and so it becomes an		
uneconomic development opportunity for commercial		
buildings, especially on a narrow street because the		
encroachment requirements are so strict, and so we		
believe that in the future there wouldn't be a		
commercial tower, there wouldn't be an impetus for		
it, and the FAR for a commercial tower would only be		
3.4 in that location.		

COUNCIL MEMBER MENIN: Have you identified the mix of units that would be created from studios to three bedrooms, etc.?

JERRY JOHNSON: We've identified a sample set and, in the slide, I believe it's slide 16.

2 ERIC KNOWLES: It's in the appendix if 3 they want to bring it up.

JERRY JOHNSON: The sample that we have as a breakdown out of the total 452 units, 92, or 20 percent, would be studios, 248, or 55 percent, would be roughly one bedrooms, 91, or 20 percent, would be two bedrooms, and then 5 percent, or 21 units, would be three bedrooms. Again, those would be proportional to both the affordable units as well as the market rate so it would be the same proportion of units within both programs.

that was conveyed to me recently by Community Board 8. They mentioned that the parking study in the projects EAS is from May 2019 so they have raised a concern with me that that is outdated. The study demonstrates that within a quarter mile there were 21 garages operating at a weekday average of 71 to 86 percent of capacity. A question is have you performed any additional assessments on any parking related needs since the EAS was done in 2019, which is obviously pre COVID so circumstances have clearly changed in terms of some of those needs.

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JERRY JOHNSON: Yeah, actually the study was completed later in 2022 or early 2023, but we used 2019 studies for the parking study because indeed they were pre-COVID, and that was accepted by City Planning as being the last valid numbers based on not a skewed situation that we encountered under COVID, and that's why it's 2019.

COUNCIL MEMBER MENIN: But are there any plans to do any updates to that is what they're asking?

JERRY JOHNSON: There aren't, but we can go back and talk to our consultants and see if there are any updated studies recently and see if we can update the numbers for you.

COUNCIL MEMBER MENIN: Okay. Thank you.

Have you considered any other community benefits that the general public would receive as part of the proposed rezoning? Obviously, our office is in conversation with you about needs within the community so we are laser like focused on that.

JERRY JOHNSON: Yeah, we believe that the building itself is going to be a huge community benefit in terms of enhanced streetscape, new sidewalks, street plantings, affordable units, a

that. Apparently, my microphone was not on. Thank you

does not do enough for truly affordable housing. 30

percent is good, but not enough, gives up too much in

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time. Valerie Mason said why do we have to approve
this tonight, I feel like we're really rushing to
which the chair responded, we do have to wrap this up
and this is our part of the process. After this,
we'll have some kind of peripheral involvement

perhaps but basically it's out of our hands, so this

understood. Concerns over the proceedings being

rushed were voiced by several board members at the

act on and vote for an application that was not fully

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Councilwoman Menin, great to see you. She made no

Joe Hochberg. I've lived in the Yorkville area on and

this area. Another Yorkville resident said the shadow

is going to ruin what are right now family zones

where we enjoy the beauty and nature of the Upper

East Side and, yeah, this will impact several

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buildings and hundreds and hundreds of residents, and there were also some concerns raised about the contents of the EAS, and I quote EAS is paid for in every case, not just this one by the developers so bear in mind when you're taking that information, which is a Michelle Jane Birnbaum. Just in general, as a resident who lives directly in the backyard, my unit is right up against where they will be building. I will be in kind of permanent darkness. The entire length of the street on the south side of 95th Street, all of the residents have very small backyards, which is pretty unique to the area. Some buildings are private. Some buildings let the entire building use it, but just there are maybe tens or hundreds of residents who are going to be severely negatively impacted by the height and just live in darkness year-round. Every other high rise in the Upper East Side is either on a through block or an avenue...

SERGEANT-AT-ARMS: Your time is expired.

JOE HOCHBERG: Or a four-lane street so
that fewer residents are impacted or has a park,
which benefits people, so they just pushed it on each
one of those dimensions by building halfway in the

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city. Thanks.

midblock and they're also trying to push it by

building the tallest building in the Upper East Side

so just on all those dimensions, I think they're

pushing it very hard and not giving very much to the

CHAIRPERSON RILEY: Thank you. The last

person on this panel is Valerie Mason.

COMMITTEE COUNSEL VIDAL: You may begin.

CHAIRPERSON RILEY: I'm sorry, Elizabeth

Rose. Elizabeth Rose, if you can hear me, you may

begin.

ELIZABETH ROSE: Thank you very much,

Chair. I'm Elizabeth Rose. I am a member of Community

Board 8 although I am speaking in my personal

capacity. I'd like to first say that I am listed, the

form only allowed us a binary choice of in favor or

opposed to this proposal. I would like to say I agree

with Community Board 8's resolution, which is yes

with conditions. There's a lot that we do agree with,

and we completely agree that this parcel should be

rezoned for residential use. In fact, I happen to co
chair, and I have the honor of co-chairing a task

force for the community board, in which we are

looking at all of the remaining manufacturing and

Members know what a side street, midblock, narrow

Wetzler.

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We'll begin with Valerie Mason. Miss

Mason, if you can hear me, you may begin.

Valerie Mason, if you can hear me, you may begin.

Ms. Mason? Okay, we'll move to Mr. Joe...

VALERIE MASON: Can you hear me?

CHAIRPERSON RILEY: Yes, we can hear you.

VALERIE MASON: Okay, thank you so much.

I'm about six hours away so I apologize. I am the Chair of Community Board 8 right now. I just wanted to reiterate the concerns expressed by my fellow board member, Elizabeth Rose. I wanted to assure the community that this was a conditional approval and that we have many of the concerns that the community has about the height of this building, about its efficacy and efficiency for a midblock. This community is desperate for affordable housing, and so we are really looking forward to working with our Council Member and the developer to see if we can do something here. We are not forgetting about the height. As Elizabeth mentioned, this building in its scope and height is not anything like what should be in a midblock. That needs to be worked out. Our approval is conditional on meeting most of our

will put much-needed affordable housing in our

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COMMITTEE COUNSEL VIDAL: Thank you. Next, we'll have Joseph Hodkin. Joseph, if you can hear me, you may begin.

JOSEPH HODKIN: Yes. Can you hear me okay.
CHAIRPERSON RILEY: Yes, we can hear you.

JOSEPH HODKIN: Okay, I just wanted to say that I agree that housing is needed, but the removal of this parking garage, which I am one of those disabled people that use it, going to other garages in the neighborhood, they're vastly more expensive. I don't know why this building can't, with over 400 apartments or whatever the final number may be, be required to provide parking because not everybody in New York City takes the subway or taxis. People like myself. My car is the wheelchair I get around New York City in. Also, another major concern that I personally have is for the Fire Department to access a building that's going to eventually be over 500 feet tall on a single lane one-way street with trees in front of the building area on all sides. I don't understand how the Fire Department can properly

The second and the main thing that I am frustrated

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This panel is now excused.

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We have one last panel online and then we're going to go to in-person.

COMMITTEE COUNSEL VIDAL: This final panel online consists of Michael Beecham and Lo van der Valk.

CHAIRPERSON RILEY: Michael, if you can hear me, please unmute and you may begin.

MICHAEL BEECHAM: Hi, this is Michael Beecham. Hopefully you can hear me. Thanks for taking the time to hear my views. I've lived in Yorkville for almost a decade across the street from this planned development for almost seven years, and I just wanted to drill down on one topic that was mentioned in passing, and that's just the impact that it has on the green space in the area. Just to make it real for everybody, I have two young children, a three year old and a six month old, and they go to a daycare a block and a half away. If you look at the applicant's environmental impact study and just the map of the shadows that this as everyone's touched on inordinately large building will cast, it effectively means that the one green area playground that my children go to during the day, their only time outside in New York City would be covered in shadow

during the key parts of the working day and would effectively mean that my children don't get exposure to sun at all, and I think that it's just worth mentioning that impact is very (INAUDIBLE) to me, but impacts everyone in the area who has children who relies on that key green space as an area in the neighborhood and is something that goes against some of the testimony on how they're looking to bring in child care. What we need in the area is not another space for daycare providers. What we need is green space for our children to be able to not just grow up in shadows all day so that's a major impact for me as well. One thing I would mention as well is that there is a large mosque on 96 and 3rd that will also be cast into the shadow, and it has some pretty severe religious implications as well that they will not be able to necessarily have access to the sky in the same way for some of their practices. I just really encourage the Committee to take all these considerations into effect in context of this rushed process.

CHAIRPERSON RILEY: Thank you. Next, we will hear from Lo van der Valk.

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2 Lo van, if you can hear me, please unmute 3 and you may begin.

LO VAN DER VALK: Thank you. Am I on?
CHAIRPERSON RILEY: Yes, you're on.

LO VAN DER VALK: Okay. Thank you. My name is Lo van der Valk, and I am president and speaking on behalf of Carnegie Hill Neighbors. The blockfront in question faces a four-block development that arose out of the conversion of the Rupert Brewery into residential buildings and while there are tall buildings in that four-block area, they are interspersed with a lot of open space, which was the intent so that is one of the frameworks. The other concerns are threefold, which is that the massing in New York City has long observed low buildings in the side streets and tall buildings on the avenues, and that principle is being violated here and grossly so. Also, the project seeks not just a zoning change from M1-4, but it moves up the ladder to surpassing R8B, R8, R9, and landing at R10 with a 20 percent bonus. It then masses all the bulk it has in a way to keep the buildings for half its zoning lot low, but bunches the massing so that we get in the eastern half a building that is 484 feet tall, probably the

about the construction standards on this project, we

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cannot in good conscience voice our support for this project at this time. Our union has been ignored and brushed off at almost every turn. While that conduct is clearly unprofessional, what matters most is the disregard it shows for the people who could build this project if it's approved without safeguards in place. We've seen what happens when the labor standards of construction workers on affordable housing are out of sight and out of mind for the developer. Income inequality widens, housing costs rise, and your constituents, who are members, can't afford to call this city home any longer. You have the ability to change this paradigm, and thankfully, you have done so in many other rezonings. It's a testament to this Council's commitment to workers, and I know especially Council Member Julie Menin has a deep-seated commitment to workers, and we've seen that here and elsewhere. Despite the applicant's lack of engagement, we have put forward a proposal that incorporates their concerns. After all, a project that does not pencil out does not serve anyone, my members won't go to work, the housing crisis doesn't get any better, and of course the applicant does not get to profit. We strongly urge you to hold off on

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2 supporting this project until we can all agree that

3 those building this project will be safe and paid a

4 family-sustaining wage. Thank you for your time.

CHAIRPERSON RILEY: Thank you, Kevin.

Next, we will have Andrew Ellis.

ANDREW ELLIS: Thank you and good afternoon. My name is Andrew Ellis and I have lived in Yorkville for 12 years now. I would like to be clear that I support rezoning of this lot. It is overdue as a manufacture district. However, I'm addressing you this afternoon in opposition to the rezoning as the application is seeking a C2-8 and a C4-6 zoning to enable a completely out of character 484-foot, 46-story luxury rental tower in the midblock with only a 25 percent affordability component where more appropriate, R8X or C1-8X zoning for the whole block would provide for the same muchneeded housing benefits while still being characteristic with neighborhood. In other words, this rezoning is simply a bad deal for the city and the neighborhood. It does not do enough for affordable housing and gives too much up in return. First, it does not do enough for affordable housing. 25 percent at 60 percent AMI produces 113 units or

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the negotiated 30 percent at 80 percent AMI produces only 135 units. These are the bare minimums required to build. We are in a dire situation. Why are we not fighting for a higher percentage? This is a bad deal for affordable housing. Second, what are we giving up for this minimum amount of affordable housing? We are giving up our light and our air. This 484-foot, 46story luxury tower in the midblock is simply unprecedented, and it will be surrounded by low-rise five- to six-story buildings. You will be receiving written testimony that includes an analysis of all the buildings in the neighborhood, which will show you what a bad deal this is for the midblock and that a building of this type belongs on an avenue. Third, what are we giving up for our light and air? There has historically always been a trade-off between height, affordable housing, and open space. In this instance, there is absolutely no open space or green space being created for the neighborhood in return. Unlike other developments, why are we allowing such a bad deal to happen in this city? In conclusion, if I may, you will also receive written testimony that includes a proposal that puts the neighborhood into context and outlines a proposal for how an R8X or a

2 C18X could meet the same affordable housing goals

3 while fitting into the neighborhood alleviating

4 Community Board 8's concerns. I urge the City Council

5 to review this proposal and turn a bad deal into a

6 good deal, and I look forward to the opportunity to

work together on making this happen. Thank you.

CHAIRPERSON RILEY: Thank you, Mr. Ellis.

Last is Jeffrey Glave.

Jeffrey Glave. I've been a resident of Yorkville for 45 years. I'm listening to the developer regurgitate the exact same presentation that they gave to Community Board 8. Despite all the concerns raised by Community Board 8, I didn't hear any one of these concerns being given concrete answers in this presentation. The exact same words were used, and the concerns about light and air, height, density, green space, parking, none of them have been given more than the slightest suggestion that they're being talked about, and I can't believe they're coming to the City Council to seek approval with these vapid promises of nothing but profit for themselves at the neighborhood expense. Thank you.

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CHAIRPERSON RILEY: Thank you, Jeffrey. One quick question than I'll see if the Members have

Mr. Elkins, so you said in good faith you cannot say that you've had good conversations with the developer. When was the last conversation you had with them, and do you have a future conversation scheduled?

KEVIN ELKINS: We do not have one scheduled, Council Member. There was one, I believe, January 10th. That took many months of scheduling. We're hopeful that, based off the proposal we sent over, after being again brushed off for quite a long time, that incorporated the concerns they reiterated previously that maybe that will be the kickstart these conversations because obviously we want to make sure before it gets down to the wire that we can all quarantee that those workers are going to be safe on that project.

CHAIRPERSON RILEY: Thank you. Mr. Ellis, I would love if you submitted all of that testimony. You said that this would be better if they rezoned the entire block and technically this would be a

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better rezoning on an avenue. I just want to get

3 clarification.

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ANDREW ELLIS: Two clarifications there. This type of a building belongs on an avenue. This is unprecedented for a midblock development, and the second point is that there's an opportunity to rezone the entire block that leaves open for other developers to come in and build developments in that area that would meet the affordable guidelines so that instead of having everything in one tall tower that's unprecedented, it would be spread out over that zoning lot, and I believe that might have been mentioned earlier and the developers had explained that they did not control that lot, which is certainly a valid point, but if that whole area had been rezoned to a more appropriate zoning, it would incentivize others to redevelop that area, thus spreading out that bulk of the building.

CHAIRPERSON RILEY: Thank you. Do any Council Members have any questions for this panel?

There being no questions, this applicant panel is now excused. Thank you so much.

2 The last panel I'm going to call up is 3 Sara Penenberg, Jane Lindberg, and Christopher Leon

4 Johnson.

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Did Christopher Leon Johnson leave? Okay.

All right, we will begin with Ms. Sara

Penenberg. I'm so sorry if I mispronounced your name.

SARA PENENBERG: Good afternoon. Thank you, Chairman Riley and the Members of the Subcommittee on Zoning and Franchising. I'm Sara Penenberg and I'm a Political Coordinator with SEIU 32BJ. 32BJ is dedicated to representing the interests of 175,000 members across 11 states and Washington, D.C. Our union members are the pillar of property service sector here in New York City, performing crucial roles in commercial residential buildings, stadiums, airports, and a multitude of other locations. Our diverse membership shares a common goal to elevate employment standards throughout our industry. 32BJ has gained a critical commitment from Friedland Properties and Chapman Group in the creation of good and permanent jobs at 231 East 94th Street. These are jobs that adhere to prevailing wage and benefit standards that 32BJ members have worked tirelessly to establish and uphold in our industry. I

2 urge you to support the project, because supporting a

3 project like this would supply good service jobs.

Thank you so much for your time and consideration.

CHAIRPERSON RILEY: Thank you. Last, I will have Jane Lindberg.

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JANE LINDBERG: Good afternoon. I am Jane Lindberg, and I have lived in Yorkville for 44 years. This rezoning is simply a bad deal for the city and the neighborhood. It does not do enough for affordable housing, and it gives up too much in return. I attended the Community Board 8 November meeting, and I was astonished to hear the severity of the concerns around affordable housing. We all agree that the city is in need of affordable housing, but in this case, the developer is only offering 25 percent affordable at 60 percent AMI, the absolute minimum. The City is being asked to give up so much, so why wouldn't the developer be a good neighbor and offer more, such as 40 percent affordable? CB8 agrees concerns about affordable housing is a ruse for the developer to build, and I quote, "it's the minimum you are required to do to build something. I don't think this is actually anything that the neighborhood wants." That was from Alida Camp of CB8. I quote from

another CB8 member, "I am just shocked by this and by our pretended innocence about what a real estate developer is really after in our neighborhood, and, believe me, those other rental units are going to be at market rate, which is only going to go up and up and up and up," Jane Parsall, CB8. Further cementing the fact that this project will do very little to address the problem, I quote, "it will increase the stock of unaffordable apartments," Anthony Cohn, CB8. I urge the City Council to reflect upon the voices and concerns of Community Board 8 and act upon the most serious conditions, such as increasing the affordable housing component in a meaningful way to make this a good deal for the City. Thank you.

CHAIRPERSON RILEY: Right on time. Thank you so much.

I just want to give one last call for Christopher Leon Johnson. Christopher Leon Johnson.

Okay, does anyone have any questions for this applicant panel? This applicant panel is now excuse.

Oh, there he is, all right. All right, Mr. Johnson, you have two minutes. You may begin.

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CHRISTOPHER LEON JOHNSON: All right. Hi,					
my name is Christopher Leon Johnson. I know that this					
is about Zoning and Franchises, and I want to say					
this right now to the Chairman, Mr. Riley, I don't					
know what's your power with the situation with Saint					
Vitus Bar. I hope that you come out and support the					
Saint Vitus Bar because they got indefinitely closed					
down because the Department of Buildings, which is a					
bureaucratic agency that's ran by a corrupt					
Department of Buildings Commissioner named Jimmy					
Oddo, he closed it down. It's a heavy metal rock					
institution that is, I know it's					
CHAIRPERSON RILEY: Yeah Mr Johnson we					

CHAIRPERSON RILEY: Yeah, Mr. Johnson, we can talk about that after.

CHRISTOPHER LEON JOHNSON: Yeah, I know, but that's what you need to do. One more, and another thing about zoning. Miss Menin, the Chair of the Committee on Human Worker Protection. People want to know what is your opinion about this radical bill that Carmen De La Rosa is putting about allowing these street vendors to park with open shop in the middle of the sidewalks.

CHAIRPERSON RILEY: Mr. Johnson.

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2 CHRISTOPHER LEON JOHNSON: Yeah, but I 3 know...

CHAIRPERSON RILEY: One last time.

CHRISTOPHER LEON JOHNSON: Yeah.

CHAIRPERSON RILEY: We're just going to speak about this. If you have any questions for any Council Members, we can talk about this after. Do you have anything related to this current project?

CHRISTOPHER LEON JOHNSON: Oh yeah, the project that she's supporting. Yeah, I support the project. It needs to be built. I support the carpenters. Carpenters rise. The guys and gals need a lot of jobs. Carpenters rise. I'm wearing pink. Shout out to the guys wearing orange. Shout out to Kevin Elkins for supporting the bill. All the men and women need jobs. I don't know why people against a project where you live in the Upper East Side where the rents are like, if you people can afford it in the Upper East Side, why you have a big issue with a building being built. These people in the Upper East Side will never fight for the people that live in Fulton Chelsea that's being displaced for NYCHA, but they have a problem building being leveled up in their neighborhood? Come on, get out of here. This is the

you.

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Rezoning Proposal?

Counsel, are there any more members of
the public who wish to testify on East 94th Street

SUBCOMMITTEE COUNSEL VIDAL: No, there are no more members who have signed up online to testify, and there are no more members in the room to testify. Therefore, we can proceed to closing this hearing.

CHAIRPERSON RILEY: All right. Thank you.

There being no members of the public who wish to

testify on Preconsidered LUs to East 94th Street

Rezoning proposal, the public hearing is now closed

and the item is laid over.

That concludes today's business. I would like to thank the members of the public, my Colleagues, Subcommittee Counsel, Land Use and other Council Staff, and the Sergeant-at-Arms for participating in today's meeting.

This meeting is hereby adjourned. [GAVEL]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date March 2, 2024